City of Manchester Employees' Contributory Retirement System

Annual Actuarial Valuation Report December 31, 2022



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March 31, 2023

Board of Trustees
City of Manchester Employees'
Contributory Retirement System
1045 Elm Street, Suite 403
Manchester, New Hampshire 03101-1824

Dear Board Members:

The results of the December 31, 2022 Annual Actuarial Valuation of the City of Manchester Employees' Contributory Retirement System (MECRS) are presented in this report. This report replaces our preliminary report dated March 8, 2023. The purposes of the valuation were:

- To measure the System's funding progress; and
- To calculate the employer contribution rate for the City's fiscal year ending June 30, 2024.

This report was prepared at the request of the Board and is intended for use by the Retirement System and those designated or approved by the Board. This report should not be relied on for any purpose other than the purposes described herein. Determinations of financial results, associated with the benefits described in this report, for purposes other than those identified above may be significantly different. This report may be provided to parties other than the System only in its entirety and only with the permission of the Board. GRS is not responsible for unauthorized use of this report.

The valuation results summarized in this report involve actuarial calculations that require assumptions about future events. The actuarial assumptions used for this valuation produce results which, in aggregate, are reasonable. However, other assumptions and methods could also be reasonable and could result in materially different results. In addition, because it is not possible or practical to consider every possible contingency, we may use summary information, estimates or simplifications of calculations to facilitate the modeling of future events. We may also exclude factors or data that are deemed to be immaterial.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to actual plan experience differing from assumed; changes in economic or demographic assumptions; changes in funding policy; changes in plan provisions or applicable law; etc. An analysis of the potential range of such future measurement was beyond the scope of this valuation. If there is additional information needed in order to make an informed decision regarding the matters discussed in this report, please contact us.

Board of Trustees March 31, 2023 Page 2

The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in Section C of this report. This report includes risk metrics on page A-19 but does not include a more robust assessment of the risks of future experience not meeting the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment. The actuarial assumptions used for the valuation produce results which, individually and in the aggregate, are reasonable.

This valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our scope of this valuation.

The findings in this report are based on data and other information through December 31, 2022. The valuation was based upon information, furnished by the Retirement System, concerning Retirement System benefits, financial transactions, and individual members, terminated members, retirees and beneficiaries. Data was checked for year-to-year consistency, but was not audited.

This report was prepared using our proprietary valuation model and related software which, in our professional judgment, has the capability to provide results that are consistent with the purposes of the valuation, and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

The calculations contained herein were not intended to satisfy the parameters of GASB Statement Nos. 67, 68, 74 or 75 and should not be used for that purpose. Separate calculations are needed for these GASB Statements, which will be provided in separate reports.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge, this report is complete and accurate and was made in accordance with standards of practice promulgated by the Actuarial Standards Board of the American Academy of Actuaries.

Heidi G. Barry and Kevin T. Noelke are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. The signing actuaries are independent of the plan sponsors.

Respectfully submitted, Gabriel, Roeder, Smith & Company

Heidi G. Barry, ASA, FCA, MAAA

Heidi & Barry

Kevin T. Noelke, ASA, MAAA, FCA

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SECTION A

VALUATION RESULTS

Executive Summary

Funding Objective

The funding objective of the Retirement System is to establish and receive contributions which, when expressed as percents of active member payroll, will remain approximately level from year to year and will accumulate sufficient assets over each member's working lifetime to finance promised benefits throughout retirement.

Contribution Rates

The Retirement System is supported by member contributions, City contributions and investment income from Retirement System assets.

Contributions which satisfy the funding objective are determined by the annual actuarial valuation and are sufficient to:

- Cover the actuarial present value of benefits allocated to the current year by the actuarial cost method described in Section C (i.e., the Normal Cost); and
- Finance over a period of future years the actuarial present value of benefits not covered by valuation assets and anticipated future Normal Costs (i.e., the Unfunded Actuarial Accrued Liability).

The computed pension contribution rate for the City's fiscal year ending June 30, 2024 is 33.24% of covered payroll.

The computed health subsidy contribution rate for the City's fiscal year ending June 30, 2024 is 2.86% of covered payroll.

The contribution rates are sufficient to finance the employer Normal Cost and to amortize the Unfunded Actuarial Accrued Liability as a level percent-of-payroll over a period of 17 years for pension and health subsidy benefits.

The computed contribution rates shown above are in compliance with the Board's funding policy. Users of this report should be aware that contributions made at these rates do not guarantee benefit security. Given the importance of benefit security to any retirement system, we recommend benefit security be considered when adopting a contribution rate. The Board is welcome to adopt higher contribution rates if they believe them to be appropriate and based on sound actuarial funding, methods and assumptions.



Computed Contributions for the City's Fiscal Year Ending June 30, 2024

Contributions For	Contributions Expressed as % of Active Member Payroll
Total Normal Cost	13.69%
Member Contributions	<u>3.75%</u>
Employer Normal Cost	9.94%
Unfunded Actuarial Accrued Liability*	23.30%
Employer Pension Total	33.24%
Health Contribution*	2.86%
Employer Total	36.10%
Valuation Payroll	\$ 56,969,297
Projected Payroll	\$ 59,118,943
Estimated Contribution Dollars	\$ 21,341,938
<u>Pension</u> Unfunded Actuarial Accrued Liability Funded Status	\$167,040,347 62.0%
Health Unfunded Actuarial Accrued Liability Funded Status	\$ 18,954,096 51.4%

^{*} Financed as a level percent of payroll over a closed amortization period of 17 years.

For each 1% ad-hoc COLA increase above the assumed COLA, the Unfunded Actuarial Accrued Liability (UAAL) will increase by approximately \$2.7M and the employer contribution rate will increase by approximately 0.38% (based on current payroll and a 17-year amortization period). In developing these costs for the ad hoc COLA increase, it was assumed that the increase would be a one-time permanent increase to all members retired as of December 31, 2022 and the additional liability would be amortized over 17 years. It was also assumed that the increase would be effective on January 1, 2023.



Computed Contributions for the City's Fiscal Year Ending June 30, 2024

Contribution Rate Reconciliation	% of Payroll					
	Pension	Health	Total			
FYE June 30, 2023 Rate	32.02 %	2.84 %	34.86 %			
Normal Cost Change*	0.16 %	N/A	0.16 %			
Miscellaneous Changes in Group Demographics	(0.14)%	0.01 %	(0.13)%			
Assumption and Methodology Changes	0.00 %	0.00 %	0.00 %			
Employer Portion of SB 402 Purchases (change in liability)	0.02 %	N/A	0.02 %			
COLA (portion above/(below) the assumption)	0.05 %	0.00 %	0.05 %			
Payroll Growth More Than Expected	(0.11)%	(0.01)%	(0.12)%			
Experience (Gain) Loss	1.24 %	0.02 %	1.26 %			
FYE June 30, 2024 Rate	33.24%	2.86 %	36.10%			

^{*} Approximate change in Normal Cost due to SB 402 purchase.

Historical Computed Contributions

Valuation	Fiscal	Annual Contributions as a Percent-of-Payroll									
Date	Year Ending	Men	nber		Employer						
December 31	June 30	Pension	Health	Pension	Health	Total					
2013	2015	3.75%	1.25%	20.20%	0.93%	21.13%					
2014	2016	3.75%	1.25%	20.72%	0.99%	21.71%					
2015	2017	3.75%	1.25%	22.48%	1.26%	23.74%					
2016	2018	3.75%	1.25%	23.05%	1.40%	24.45%					
2017#	2019	3.75%	1.25%	25.12%	1.75%	26.87%					
2018	2020	3.75%	1.25%	27.13%	2.20%	29.33%					
2019	2021	3.75%	1.25%	28.21%	2.29%	30.50%					
2020#	2022	3.75%	1.25%	32.70%	2.76%	35.46%					
2021	2023	3.75%	1.25%	32.02%	2.84%	34.86%					
2022	2024	3.75%	1.25%	33.24%	2.86%	36.10%					

[#] After changes in methods and/or assumptions.



Unfunded Actuarial Accrued Liability (UAAL) Amortization Schedule and Projected Funded Status (Pension Only)

						Contributions Calculated on the Valuation Date						
						Percent of Pay Dollar Amounts						
		Projected		Projected	Fiscal Year	Total	Employee	Employer	Total	Employee	Employer	
Year	Valuation Date	Assets	Projected UAAL	Funded Status	Ending	Contribution	Contributions	Contributions	Contribution	Contributions	Contributions	
0	12/31/2022	\$ 272,459,445	\$ 167,040,347	62%	6/30/2024	36.99%	3.75%	33.24%	\$ 21,868,097	\$ 2,216,960	\$ 19,651,137	
1	12/31/2023	284,882,233	166,467,434	63%	6/30/2025	37.33%	3.75%	33.58%	22,620,828	2,272,384	20,348,444	
2	12/31/2024	294,224,370	169,065,093	64%	6/30/2026	38.22%	3.75%	34.47%	23,739,145	2,329,194	21,409,951	
3	12/31/2025	300,706,372	174,161,423	63%	6/30/2027	39.63%	3.75%	35.88%	25,230,295	2,387,424	22,842,871	
4	12/31/2026	304,688,083	181,335,106	63%	6/30/2028	41.54%	3.75%	37.79%	27,107,446	2,447,109	24,660,337	
5	12/31/2027	320,736,759	174,792,247	65%	6/30/2029	41.54%	3.75%	37.79%	27,785,133	2,508,287	25,276,846	
6	12/31/2028	338,382,946	167,338,170	67%	6/30/2030	41.54%	3.75%	37.79%	28,479,761	2,570,994	25,908,767	
7	12/31/2029	357,104,501	158,899,630	69%	6/30/2031	41.54%	3.75%	37.79%	29,191,755	2,635,269	26,556,486	
8	12/31/2030	377,005,723	149,398,141	72%	6/30/2032	41.54%	3.75%	37.79%	29,921,549	2,701,151	27,220,398	
9	12/31/2031	398,113,721	138,749,622	74%	6/30/2033	41.54%	3.75%	37.79%	30,669,588	2,768,680	27,900,908	
10	12/31/2032	420,470,475	126,864,005	77%	6/30/2034	41.54%	3.75%	37.79%	31,436,328	2,837,897	28,598,431	
11	12/31/2033	444,264,741	113,644,828	80%	6/30/2035	41.54%	3.75%	37.79%	32,222,236	2,908,844	29,313,392	
12	12/31/2034	469,660,590	98,988,795	83%	6/30/2036	41.54%	3.75%	37.79%	33,027,791	2,981,565	30,046,226	
13	12/31/2035	496,843,699	82,785,303	86%	6/30/2037	41.54%	3.75%	37.79%	33,853,486	3,056,104	30,797,382	
14	12/31/2036	526,064,038	64,915,944	89%	6/30/2038	41.54%	3.75%	37.79%	34,699,824	3,132,507	31,567,317	
15	12/31/2037	557,548,982	45,253,970	92%	6/30/2039	41.54%	3.75%	37.79%	35,567,320	3,210,820	32,356,500	
16	12/31/2038	591,550,249	23,663,717	96%	6/30/2040	41.54%	3.75%	37.79%	36,456,502	3,291,090	33,165,412	
17	12/31/2039	628,373,675	-	100%	6/30/2041	13.69%	3.75%	9.94%	12,315,039	3,373,367	8,941,672	
18	12/31/2040	655,366,010	-	100%	6/30/2042	13.69%	3.75%	9.94%	12,622,916	3,457,702	9,165,214	
19	12/31/2041	671,603,791	-	100%	6/30/2043	13.69%	3.75%	9.94%	12,938,489	3,544,144	9,394,345	
20	12/31/2042	689,035,628	-	100%	6/30/2044	13.69%	3.75%	9.94%	13,261,951	3,632,748	9,629,203	
21	12/31/2043	707,793,705	-	100%	6/30/2045	13.69%	3.75%	9.94%	13,593,499	3,723,566	9,869,933	
22	12/31/2044	727,990,227	-	100%	6/30/2046	13.69%	3.75%	9.94%	13,933,338	3,816,656	10,116,682	
23	12/31/2045	749,721,501	-	100%	6/30/2047	13.69%	3.75%	9.94%	14,281,671	3,912,072	10,369,599	
24	12/31/2046	773,072,030	-	100%	6/30/2048	13.69%	3.75%	9.94%	14,638,713	4,009,874	10,628,839	
25	12/31/2047	797,931,447	-	100%	6/30/2049	13.69%	3.75%	9.94%	15,004,681	4,110,121	10,894,560	

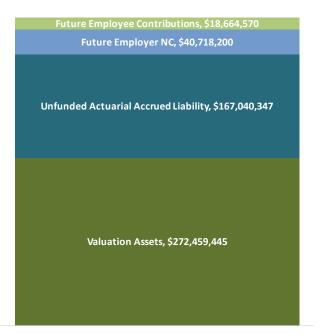
This is an open group projection, meaning it maintains the current active population size by replacing exiting active members with new hires (which differs from the closed group projection in the GASB Statement Nos. 67/68 report). Projected Assets assume mid-year cash flows and are projected to increase at the current assumed market rate of return of 6.75%. The MECRS objective is to reach 100% funding by 2042. In addition, it is the intention of the MECRS to reach 75% funding on or before December 31, 2030. The Employer Contribution is projected to increase as a percent of pay over the first 4 years due to scheduled phase-in losses in the Asset Valuation Method. While MECRS contributes a level percent of pay, the required dollar contribution for an open group is projected to increase with wage inflation (2.5% for MECRS). When the Retirement System is 100% funded, the Employer Contribution is equal to the Normal Cost. Projections do not predict the future. Rather, they provide an illustration of certain benchmarks under a certain set of assumptions.



Summary of System Liabilities and Resources as of December 31, 2022

Pension Liabilities and Resources: \$498,882,562





Liabilities Resources

Health Liabilities and Resources: \$45,639,051



Liabilities Resources



Summary of Current Asset Information Furnished for the Valuation

Balance Sheet

_	2022		2024
			2021
\$	7,780,006 256,401,200 10,780 27,819 302,506 380,430 56,676 (132,724) (1,995,225) 828,696 263,660,164	\$	9,037,679 299,293,256 14,844 - - 353,628 51,626 (156,293) (1,887,202) 683,068 307,390,606 (23,529,306)
		*	283,861,300
	\$	27,819 302,506 380,430 56,676 (132,724) (1,995,225) 828,696 \$ 263,660,164 28,839,646	27,819 302,506 380,430 56,676 (132,724) (1,995,225) 828,696 \$ 263,660,164 28,839,646

Revenues and Expenditures

	2022	2021
Funding Value - January 1	\$ 283,861,300	\$ 261,640,624
Revenues		
Employees' Contributions*	3,272,379	3,188,397
Employer Contributions	20,272,976	18,773,121
Recognized Investment Income	12,124,816	25,865,930
Total	\$ 35,670,171	\$ 47,827,448
Expenditures		
Benefit Payments	\$ 24,918,634	\$ 23,335,822
Refund of Member Contributions	497,062	690,857
Expenses and Fees	1,615,965	1,580,093
Total	\$ 27,031,661	\$ 25,606,772
Funding Value - December 31	\$ 292,499,810	\$ 283,861,300
Rate of Return Recognized	4.0 %	9.7 %

^{*} Includes service buybacks, service upgrades and additional employee contributions.



Development of Funding Value of Assets

Year Ended December 31:	2020	2021	2022	2023	2024	2025	2026
Assumed Investment Return	7.00%	6.75%	6.75%	6.75%			
A. Funding Value Beginning of Year	\$243,908,279	\$261,640,624	\$283,861,300				
B. Market Value End of Year	277,348,522	307,390,606	263,660,164				
C. Market Value Beginning of Year	247,562,089	277,348,522	307,390,606				
D. Non-Investment Net Cash Flow	(3,131,411)	(2,889,612)	(2,655,517)				
D1. Post-Valuation Adjustment	(1)	0	0				
E. Investment Income							
E1. Market Total: B - C - D - D1	32,917,845	32,931,696	(41,074,925)				
E2. Amount for Immediate Recognition	16,963,980	17,563,218	19,071,014				
E3. Amount for Phased-In Recognition: E1-E2	15,953,865	15,368,478	(60,145,939)				
F. Phased-In Recognition of Investment Income							
F1. Current Year: 0.20 x E3	3,190,773	3,073,696	(12,029,188)				
F2. First Prior Year	3,674,474	3,190,773	3,073,696	\$ (12,029,188)			
F3. Second Prior Year	(5,686,743)	3,674,474	3,190,773	3,073,696	\$ (12,029,188)		
F4. Third Prior Year	3,294,870	(5,686,743)	3,674,474	3,190,773	3,073,696	\$ (12,029,188)	
F5. Fourth Prior Year	(573,598)	3,294,870	(5,686,742)	3,674,473	3,190,773	3,073,694	\$ (12,029,187)
F6. Total Recognized Investment Gain	3,899,776	7,547,070	(7,776,987)	(2,090,246)	(5,764,719)	(8,955,494)	(12,029,187)
G. Preliminary Funding Value End of Year: A + D + E2 + F6	261,640,624	283,861,300	292,499,810				
H. Actuarial Value after Application of 20% Corridor Limit	261,640,624	283,861,300	292,499,810				
I. Difference between Market & Funding Value	15,707,898	23,529,306	(28,839,646)	(26,749,400)	(20,984,681)	(12,029,187)	0
J. Recognized Rate of Return	8.6 %	9.7 %	4.0 %				
K. Market Rate of Return	13.4 %	11.9 %	(13.4)%				
L. Ratio of Funding Value to Market Value	94.3 %	92.3 %	110.9 %				

The Funding Value of Assets recognizes assumed investment income (line E2) fully each year. Differences between actual and assumed investment income (line E3) are phased-in over a closed five-year period. During periods when investment performance exceeds the assumed rate, the Funding Value of Assets will tend to be less than Market Value. During periods when investment performance is less than the assumed rate, the Funding Value of Assets will tend to be greater than Market Value. The Funding Value of Assets is unbiased with respect to Market Value. At any time, it may be either greater or less than Market Value. If actual and assumed rates of retirement income are exactly equal for four consecutive years, the Funding Value will become equal to Market Value.



Allocation of Funding Value of Assets Year Ended December 31, 2022

(F) Health Funding Value: (D) - (E)	\$ 20,040,365
(E) Pension Funding Value: (D) x (C)	\$272,459,445
(D) Total Funding Value	\$292,499,810
(C) Ratio: (B)/(A)	93.1486%
(B) Pension Market Value	\$245,595,722
(A) Total Market Value	\$263,660,164

Development of Unfunded Actuarial Accrued Liability Year Ended December 31, 2022

	Pension	Health
Present Value of Future Benefits - Retirees	\$268,275,605	\$23,478,103
Present Value of Future Benefits - Deferreds	8,172,523	766,893
Present Value of Future Benefits - Actives	222,434,434	21,394,055
Present Value of Future Benefits - Total	\$498,882,562	\$45,639,051
Present Value of Future Normal Cost	59,382,770	6,644,590
Actuarial Accrued Liability	\$439,499,792	\$38,994,461
Actuarial Value of Assets	272,459,445	20,040,365
Unfunded Actuarial Accrued Liability	\$167,040,347	\$18,954,096
Funded Status	62.0%	51.4%
Prior Year Funded Status	62.2%	49.3%



Actuarial Accrued Liabilities and Valuation Assets Comparative Statement – Pension Only

Valuation Date December 31		Actuarial Accrued Liability (AAL)	Funding Value of Assets		Unfunded Actuarial Accrued Liability (UAAL)	Funded Status *	Ratio of UAAL to Valuation Payroll
2013	\$	280,332,480	\$	177,961,782	\$ 102,370,698	63.5 %	192.0 %
2014	•	297,090,927	•	191,145,542	105,945,385	64.3 %	195.2 %
2015		314,355,740		198,932,682	115,423,058	63.3 %	218.0 %
2016		321,887,981		205,115,203	116,772,778	63.7 %	220.8 %
2017#		344,418,296		217,083,942	127,334,354	63.0 %	238.6 %
2018		355,948,216		220,842,313	135,105,903	62.0 %	260.9 %
2019		370,984,435		229,353,610	141,630,825	61.8 %	267.8 %
2020#		413,910,761		245,208,013	168,702,748	59.2 %	310.9 %
2021		426,344,434		265,274,578	161,069,856	62.2 %	291.1 %
2022		439,499,792		272,459,445	167,040,347	62.0 %	293.2 %

Actuarial Accrued Liabilities and Valuation Assets Comparative Statement – Health Subsidy Only

Valuation Date December 31		Actuarial Accrued Liability (AAL)	Fu	inding Value of Assets	Unfunded Actuarial Accrued Liability (UAAL)	Funded Status *	Ratio of UAAL to Valuation Payroll
2042	_ ا	47.070.266		0.445.055	0 024 244	45.2.0/	40.4.0/
2013	\$	17,979,266	\$	8,145,055	\$ 9,834,211	45.3 %	18.4 %
2014		19,426,059		9,433,100	9,992,959	48.6 %	18.4 %
2015		21,646,019		10,259,881	11,386,138	47.4 %	21.5 %
2016		23,023,666		11,150,682	11,872,984	48.4 %	22.4 %
2017#		26,405,178		12,410,109	13,995,069	47.0 %	26.2 %
2018		28,712,126		13,284,952	15,427,174	46.3 %	29.8 %
2019		30,334,669		14,554,669	15,780,000	48.0 %	29.8 %
2020#		35,238,659		16,432,611	18,806,048	46.6 %	34.7 %
2021		37,693,363		18,586,722	19,106,641	49.3 %	34.5 %
2022		38,994,461		20,040,365	18,954,096	51.4 %	33.3 %

[#] After changes in methods and/or assumptions.



^{*} The funded status shown herein is not appropriate for estimating the cost or ability to settle the System's obligations. A funded status of 100% or greater <u>is not</u> an indication of the need for future employer contributions. A funded status below 100% <u>is</u> an indication that future employer contributions are needed.

Derivation of Experience Gain (Loss) Year Ended December 31, 2022

Actual experience will never (except by coincidence) match exactly with assumed experience. Gains and losses often cancel each other over a period of years, but sizable year-to-year fluctuations are common. Detail on the derivation of the experience gain (loss) is shown below, along with a year-by-year comparative schedule.

		Pension	Health
(1)	Unfunded Actuarial Accrued Liability at the start of the year	\$161,069,856	\$19,106,641
(2)	Total normal cost from last valuation	7,086,981	836,879
(3)	Actual contributions (employer & employee)	20,961,764	2,336,854
(4)	Interest accrual: $[(1) + 1/2 ((2) - (3))] \times 0.0675$	10,403,941	1,239,074
(5)	Expected UAAL before changes: $(1) + (2) - (3) + (4)$	157,599,014	18,845,740
(6)	Change from new assumptions and methodology	0	0
(7)	Change from ad-hoc COLA increases (above or below assumed)	381,764	N/A
(8)	Change from Chapter 159 service upgrade	247,136	N/A
(9)	Expected UAAL after changes: $(5) + (6) + (7) + (8)$	158,227,914	18,845,740
(10)	Actual UAAL at end of year	167,040,347	18,954,096
(11)	Gain (loss): (9) - (10)	(8,812,433)	(108,356)
(12)	Gain (loss) as percent of actuarial accrued		
	liabilities at start of year	(2.1)%	(0.3)%

Valuation Date	Experience Gain (Loss) as % of Beginning Accrued Liability		
December 31	Pension	Health	
2013	(0.1)%	(0.1)%	
2014	(0.8)%	(1.1)%	
2015	(2.9)%	(6.2)%	
2016	0.4 %	(0.8)%	
2017	0.0 %	0.6 %	
2018	(2.1)%	(5.1)%	
2019	(2.0)%	(1.2)%	
2020	0.2 %	1.2 %	
2021	1.4 %	(1.2)%	
2022	(2.1)%	(0.3)%	



Schedule of Changes in Unfunded Actuarial Accrued Liability Other Than Annual Gains (Losses) – Pension Only

Schedule of Changes in Pension UAAL Other than Gains (Losses) #					
Date	Original				
Established	Amount	Description			
01/01/1991	\$ 2,656,461	Initial Unfunded			
01/01/1997	32,202	Plan Amendment			
01/01/1997	588,165	1996 COLA			
01/01/1998	602,888	1997 COLA			
01/01/1999	4,750,497	Plan Amendment			
01/01/1999	62,532	Assumption Change			
01/01/1999	866,215	1998 COLA			
01/01/2000	847,614	1999 COLA			
01/01/2001	958,172	2000 COLA			
01/01/2002	1,047,075	2001 COLA			
01/01/2003	1,214,958	2002 COLA			
01/01/2003	(3,319,777)	Assumption Change			
01/01/2003	6,317,683	Plan Amendment			
12/31/2004	231,803	Assumption Change			
12/31/2004	1,809,405	2004 COLA			
12/31/2005	1,310,995	2005 COLA			
12/31/2005	5,368,777	Phase-in of COLA Assumption			
12/31/2005	1,205,702	Chapter 159 Upgrade (Employer)			
12/31/2006	787,237	2006 COLA			
12/31/2006	7,794,903	Phase-in of COLA Assumption			
12/31/2006	1,313,426	Chapter 159 Upgrade (Employer)			
12/31/2006	2,025,864	Severance Load			
12/31/2007	330,568	2007 COLA			
12/31/2007	4,220,982	Phase-in of COLA Assumption			
12/31/2007	223,538	Chapter 159 Upgrade (Employer)			
12/31/2008	469,373	2008 COLA			
12/31/2008	(839,918)	Miscellaneous Technical Change in Treatment of COLA Assumption			
12/31/2008	193,614	Chapter 159 Upgrade (Employer)			
12/31/2008	(122,243)	Retirement Eligibility Correction			
12/31/2009	307,468	Chapter 159 Upgrade (Employer)			
12/31/2009	10,706,101	Assumption and Methodology Change			
12/31/2010	188,526	Chapter 159 Upgrade (Employer)			
12/31/2010	(1,566,250)	No Ad-Hoc COLA this Year			
12/31/2011	80,224	Chapter 159 Upgrade (Employer)			
12/31/2012	(1,704,580)	No Ad-Hoc COLA this Year			
12/31/2012	376,519	Chapter 159 Upgrade (Employer)			
12/31/2012	(3,760,147)	Assumption and Methodology Change			
12/31/2013	261,306	2013 COLA			
12/31/2013	297,764	Chapter 159 Upgrade (Employer)			
12/31/2014	293,410	2014 COLA			
12/31/2014	373,599	Chapter 159 Upgrade (Employer)			

[#] Positive numbers indicate an increase in UAAL; negative numbers indicate a decrease in UAAL.



Schedule of Changes in Unfunded Actuarial Accrued Liability Other Than Annual Gains (Losses) – Pension Only

Schedule of Changes in Pension UAAL Other than Gains (Losses) #					
Date Established	Original Amount	Description			
12/31/2015	\$ 498,682	Chapter 159 Upgrade (Employer)			
12/31/2016	(1,979,746)	2016 COLA			
12/31/2016	217,611	Chapter 159 Upgrade (Employer)			
12/31/2017	(409,476)	2017 COLA			
12/31/2017	203,132	Chapter 159 Upgrade (Employer)			
12/31/2017	9,866,319	Assumption and Methodology Change			
12/31/2018	194,165	Chapter 159 Upgrade (Employer)			
12/31/2019	171,327	Chapter 159 Upgrade (Employer)			
12/31/2020	126,923	Chapter 159 Upgrade (Employer)			
12/31/2020	29,031,182	Assumption and Methodology Change			
12/31/2021	205,713	Chapter 159 Upgrade (Employer)			
12/31/2022	247,136	Chapter 159 Upgrade (Employer)			
12/31/2022	381,764	2022 COLA			

[#] Positive numbers indicate an increase in UAAL; negative numbers indicate a decrease in UAAL.



Comments

Comment A

Results: The Retirement System is 62.0% funded for pension benefits and 51.4% funded for health subsidy benefits as of December 31, 2022. The pension Unfunded Actuarial Accrued Liability (UAAL) of \$167,040,347 and the health subsidy UAAL of \$18,954,096 is amortized over a closed 17-year period.

Comment B

Experience: Experience during the year ended December 31, 2022 was less favorable than assumed for pension benefits and for the health subsidy.

Pension: The primary source of the experience loss was the investment return. On a funding value basis, recognized return was 4.0% compared to a 6.75% assumed rate of return. The rate of return on a market value basis was -13.4% during the year. One-fifth of this year's market loss was recognized in this year's funding value and one-fifth of this year's market loss will be recognized in each of the next four years.

This investment loss was partly offset by a gain from more retiree deaths than expected (37 actual versus 25 expected). Overall, the pension experience loss was approximately 2.1% of beginning of year liabilities. The pension funding status decreased slightly from 62.2% to 62.0%.

Health: The primary source of the experience loss was the investment return (4.0% recognized versus 6.75% assumed; see asset related comment under pension section). The experience loss for health was mostly offset by higher than expected retiree mortality. Overall, the health experience loss was approximately 0.3% of beginning of year liabilities. The health funding status increased from 49.3% to 51.4%.

Comment C

Benefit Enhancements:

- 1. The previously adopted SB 402 allows for members to upgrade their benefit multiplier under Chapter 159 from 1.5% to 2.0% per year of service rendered prior to 1999 when they choose. Liabilities increased by \$494,272 as a result of members electing to purchase this benefit during 2022. An additional \$247,136 in member contributions was contributed as a result of these elections.
- 2. COLA increases during 2022 were assumed to be 1.00% of current pensions. In 2022, actual increases were 1.15% of current pensions.

Comment D

Assumption Changes:

There were no assumption changes for this valuation.



Comments

Comment E

The load for end of career payments affecting final average earnings is currently 12%. Below is a historical schedule of these increases over the last 10 years.

Year Ended December 31,	Average Increase in Final Average Earnings from Expected Amount
2013	14.5%
2014	15.4%
2015*	17.4%
2016	10.1%
2017	11.9%
2018	10.2%
2019	13.7%
2020#	13.2%
2021#	14.9%
2022#	13.4%
5-Year Average	13.1%
10-Year Average	13.5%

^{*} Final Average Earnings before and after lump sums in 2015 were calculated based on member data as well as option factors from the previous actuary. For all other years, this lump sum information was provided.

Comment F

Health Valuation: Effective with the December 31, 2007 valuation, the utilization assumption was set at 60% for the post-retirement health subsidy. Effective with the December 31, 2012 valuation, this assumption is 55%. Below is a 10-year historical schedule of the election percentage for new retirees.

New	New Recipients				
Retirements	New	Electing Health Care			
in Year	Retirees	Subsidy	Election %		
2013	51	26	51.0%		
2014	52	29	55.8%		
2015	89	55	61.8%		
2016	53	27	50.9%		
2017	55	32	58.2%		
2018	57	34	59.6%		
2019	60	30	50.0%		
2020	68	33	48.5%		
2021	66	40	60.6%		
2022	46	26	56.5%		



[#] Excludes members with fewer than 3 years of full pay history.

Comments

Comment G

Retiree Health Benefits: Post-retirement health care benefits are funded in part by retired members (via co-pays, deductibles, etc.), but mostly by employer contributions to the Retirement System that are permitted (up to certain limits) by §401(h) of the U.S. Internal Revenue Code. IRC §401(h) permits a defined benefit plan to provide medical benefits for retired employees if, among other things:

- A separate medical care account is maintained.
- The benefits satisfy non-discrimination rules.
- The medical benefits, along with any life insurance provided by the plan, are subordinate to the retirement benefits. Benefits are considered subordinate if they do not exceed 25% of the aggregate contributions other than contributions to fund past service liabilities.

The health care contribution rate was determined to pass the 25% test for the 2024 City fiscal year as follows:

Employer Pension Rate (not more than normal cost)	9.94%
Employee Pension Rate	3.75%
Total Pension Rate*	13.69%
Maximum Health Rate (1/3 x Pension Rate)	4.56%
Employee Health Rate	1.25%
Maximum Employer Health Rate	3.31%
Actual Employer Health Rate	2.86%

^{*} Lesser of the actual contribution or projected unit credit normal cost rate.

Although the IRC §401(h) allows for a much more complicated test, the results of the simplified approach illustrated above indicate that the more complicated test is not warranted.

Comment H

Investment Return: The current version of ASOP No. 27 suggests that either the expected geometric return (i.e., 50th percentile) or the expected arithmetic return is suitable for use as a reasonable investment return assumption. Because GRS is a benefit consulting firm and does not develop or maintain capital market expectations, we request and monitor forward-looking expectations developed by several major forecasting firms. Our analysis based on the 2022 GRS Capital Market Assumption Modeler (CMAM) is that the current assumption of 6.75% is at the high end of this range. Therefore, the Board may wish to consider lowering this assumption for future valuations.

The higher the investment return assumption, the less margin that will exist for actuarial standards reasonability purposes in future years if capital market expectations are lowered from their current levels. In other words, if capital market assumptions are lowered from current levels, it may become necessary to lower the investment return assumption prior to the next assumption review. The Actuarial Standards of Practice require the investment return assumption to be reviewed on an annual basis.



Comments (Concluded)

Comment I

The calculation of retirement benefit amounts may involve the computation of survivor benefit options. The Retirement System offers 100%, 66 ¾% and 50% joint and survivor forms of payment (with pop-up) in addition to a 10-year Certain and Life option. If a retiring member elects an optional form of benefit, the straight life benefit is multiplied by the appropriate option factor to produce the optional form of benefit. These factors are based on actuarial assumptions intended to generate present values that are roughly equivalent to the present value of the straight life benefit. Currently, option factors for survivor benefits are calculated using a 7.50% interest rate assumption and the 1983 Group Annuity Mortality Tables, with a unisex blend that varies by option.

The Board may wish to revise the actuarial basis for the optional forms of payment to correspond to the mortality and investment return assumptions adopted for valuation purposes. The Pub-2010 General Retiree Mortality Tables projected to 2039 with improvement scale MP-2019 were first used in the December 31, 2020 actuarial valuation, and the rate of investment return is currently 6.75%. The Pub-2010 tables project longer life expectancies, which will likely provide less of a reduction for most members who elect optional forms of payment (i.e., this will likely increase their benefit amount), unless offset by a lower interest rate assumption.

Our engagement letter dated February 6, 2023 outlines the scope of services for this purpose. Please let us know if the Board would like GRS to perform this study.

Comment J

We certify that the valuation is complete and accurate and was made in accordance with generally recognized actuarial methods. The actuarial assumptions that will be summarized in Section C are, in aggregate, a reasonable representation of the past and anticipated future experience of the System.



Other Observations

General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if all actuarial assumptions are met (including the assumption of the plan earning 6.75% on the Funding Value of Assets), it is expected that:

- 1) The employer Normal Cost as a percentage of pay will remain approximately level year to year*;
- 2) The Unfunded Actuarial Accrued Liability (UAAL) will be fully amortized after 17 years; and
- 3) The funded status of the plan will increase gradually towards 100%.

Limitations of Funded Status Measurement

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- 1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations.
- 2) The measurement is inappropriate for assessing the need for or the amount of future employer contributions.
- 3) The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets, unless the market value of assets is used in the measurement.

Limitation of Project Scope

Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.



^{*} Service rendered on or after January 1, 1999 has a higher benefit multiplier than service rendered beforehand, unless members elect to upgrade their pre-1999 service. Normal Costs are gradually increasing to the post-1999 benefit level as members with pre-1999 service are replaced or upgrade their service.

Risks Associated with Measuring the Accrued Liability and Actuarially Determined Contribution

The determination of the accrued liability and the actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the actuarially determined contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

- 1. **Investment Risk** actual investment returns may differ from the expected returns;
- 2. **Asset/Liability Mismatch Risk** changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
- 3. Contribution Risk actual contributions may differ from expected future contributions. For example, actual contributions may not be made in accordance with the plan's funding policy or material changes may occur in the anticipated number of covered employees, covered payroll, or other relevant contribution base. The continuing ability of the plan sponsor to make the contributions necessary to fund the plan is outside our scope of expertise and was not performed by GRS;
- 4. **Salary and Payroll Risk** actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
- 5. **Longevity Risk** members may live longer or shorter than expected and receive pensions for a period of time other than assumed; and
- 6. **Other Demographic Risks** members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.



Risks Associated with Measuring the Accrued Liability and Actuarially Determined Contribution

Plan Maturity Measures

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

	Pension		Health	
	2022 2021		2022	2021
Ratio of the market value of assets to total payroll	4.31	5.19	0.32	0.36
Ratio of actuarial accrued liability to payroll	7.71	7.71	0.68	0.68
Ratio of actives to retirees and beneficiaries	1.00	1.03	2.42	2.54
Ratio of net cash flow to market value of assets	-1.34%	-1.22%	3.51%	3.09%
Duration of the actuarial accrued liability	13.31	13.41	15.14	15.33

Ratio of Market Value of Assets to Payroll

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 4.0 times the payroll, a return on assets 5% different than assumed would equal 20% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

Ratio of Actuarial Accrued Liability to Payroll

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100% is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time.

The ratio of liability to payroll may also be used as a measure of sensitivity of the liability itself. For example, if the actuarial accrued liability is 7.5 times the payroll, a change in liability 2% other than assumed would equal 15% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in liability (and also plan sponsor contributions) as a percentage of payroll.

Ratio of Actives to Retirees and Beneficiaries

A young plan with many active members and few retirees will have a high ratio of actives to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.



Risks Associated with Measuring the Accrued Liability and Actuarially Determined Contribution

Ratio of Net Cash Flow to Market Value of Assets

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.

Duration of Actuarial Accrued Liability

The duration of the actuarial accrued liability may be used to approximate the sensitivity to a 1% change in the assumed rate of return. For example, duration of 10 indicates that the liability would increase approximately 10% if the assumed rate of return were lowered 1%.

Additional Risk Assessment

Additional risk assessment is outside the scope of the annual actuarial valuation. Additional assessment may include scenario tests, sensitivity tests, stochastic modeling, stress tests, and a comparison of the present value of accrued benefits at low-risk discount rates with the actuarial accrued liability.





BENEFIT PROVISIONS AND VALUATION DATA

Summary of Benefit Provisions as of December 31, 2022

Eligibility Amount

NORMAL RETIREMENT

Members are eligible to retire at age 60.

Straight life pension equals 2.0% of 3-year Final Average Earnings (FAE) times service on and after January 1, 1999 *plus* 1.5% of FAE times service before January 1, 1999.

Members with at least 20 years of service at retirement are eligible for a minimum benefit if employed on or before January 1, 1974.

Minimum benefit for eligible members is 50% of FAE.

EARLY RETIREMENT

Members are eligible to retire early if the sum of age and service is at least 80, or at age 55 with at least 20 years of service.

Computed as a normal retirement pension. If the early retirement occurs prior to the member attaining age 60, the benefit is reduced by 1/6 of 1% for each month that the early retirement precedes age 60.

DEFERRED RETIREMENT

Members are eligible to retire with a deferred benefit after attaining at least 5 years of service, provided they do not take a refund of member contributions. Pension is computed as a normal retirement pension, based on service and FAE on date of termination. Commencement of benefits begins at age 60.

NON-DUTY DISABILITY

Members are eligible upon attainment of 15 years of service.

Pension is computed as a normal retirement pension based on service and FAE as of date of disability.

DUTY DISABILITY

No age or service requirement.

Pension is computed as a normal retirement pension based on service and FAE as of date of disability. Minimum duty disability benefit is 50% of FAE.



Summary of Benefit Provisions as of December 31, 2022

Eligibility Amount

ORDINARY DEATH-IN-SERVICE

(1) Any age with fewer than 5 years of service.

Beneficiary receives member's contributions and accumulated interest, and an additional lump sum equal to one year's salary.

(2) Any age with 5 or more years of service.

Beneficiary receives the option of (1) the greater of (a) 50% of the accrued service retirement benefit (without any early retirement reduction); or (b) pension computed as normal or early retirement benefit (depending on eligibility), actuarially reduced as if the member had elected the 100% Joint & Survivor benefit; or (2) lump sum equal to 100% of base salary plus the member's accumulated contributions (including interest).

DUTY DEATH-IN-SERVICE

Death as a result of a work-related accident; not caused by willful neglect of the member.

The option of (1) the greater of (a) 50% of FAE, or (b) pension computed as an early retirement benefit actuarially reduced as if the member had elected the 100% Joint & Survivor benefit; or (2) a lump sum as described below; options payable to the spouse or child(ren) under age 18. If no spouse or child(ren) are alive at the time of the member's death, a lump sum is payable to the member's estate in the amount of 100% of base salary plus the member's accumulated contributions (including interest) plus accrued fringe benefits not paid at the time of death.

MEMBER CONTRIBUTIONS

3.75% of pay for service on and after January 1, 1999. 2.5% of pay for service prior to January 1, 1999. Contributions are credited with 5.0% interest per annum. Members may elect to contribute additional contributions which are accounted for separately. At retirement, the additional contribution balance is annuitized to provide an additional benefit within certain limits.



Summary of Benefit Provisions as of December 31, 2022

OPTIONAL FORMS OF PAYMENT

In lieu of the straight life benefit, a member may elect an actuarially reduced benefit in one of the following forms:

100% Joint & Survivor with pop-up 66 2/3 % Joint & Survivor with pop-up 50% Joint & Survivor with pop-up 10-year Certain & Life Option

The actuarial factors for optional forms of payment are based on the 1983 Group Annuity Mortality Table and 7.5% interest.

SERVICE UPGRADE

Members may elect to purchase an increase in their benefit multiplier for service rendered before 1999 under Chapter 159 (or Senate Bill 402). The cost to the member is ½ of the actuarially determined increase in System costs and results in a benefit based on 2% of FAE for the time purchased.

HEALTH SUBSIDY

Current and future retired members who are in receipt of an annuity benefit may elect to participate in a monthly health insurance subsidy. Spouses, dependents, and/or beneficiaries are not eligible for any subsidy. The full amount of the monthly health insurance subsidy is \$200 as of January 1, 2006 and increases by 4% annually beginning January 1, 2007. The full \$200 is prorated based on the member's service at retirement, as shown in the schedule below. Members who were already retired as of March 2006 are entitled to 50% of the subsidy available to members retired after March 2006. Active members must contribute 1.25% of pay. Member contributions for the health subsidy are non-refundable.

	% of Full Subsidy Payable				
	Active on or after	Terminated Vested or Retired			
Service at Retirement	March 1, 2006	on March 1, 2006			
Fewer than 10 years	25.0%	12.5%			
10 years or more, but fewer than 15 years	50.0%	25.0%			
15 years or more, but fewer than 20 years	75.0%	37.5%			
20 years or more	100.0%	50.0%			



Comparative Statement – Retiree Valuation Data

Year Added to Rolls		Remo	Removed from Rolls F		End of Year		
Ended		Annual		Annual		Annual	Average
December 31	No.	Pensions*	No.	Pensions	No.	Pensions	Pension
2013	51	\$ 1,416,661	29	\$ 331,168	729	\$ 11,612,189	\$ 15,929
2014	60	1,589,379	33	295,337	756	12,906,232	17,072
2015	89	2,910,593	24	323,204	821	15,493,622	18,872
2016	53	818,730	18	240,803	856	16,071,550	18,775
2017	55	1,372,546	29	410,260	882	17,033,836	19,313
2018	60	1,740,534	28	312,406	914	18,461,964	20,199
2019	70	1,812,195	29	368,448	955	19,905,711	20,844
2020	78	1,685,470	45	650,232	988	20,940,949	21,195
2021	79	2,146,964	26	469,767	1,041	22,618,146	21,727
2022	54	1,710,897	37	487,028	1,058	23,842,015	22,535

^{*} Includes adjustments due to COLA.

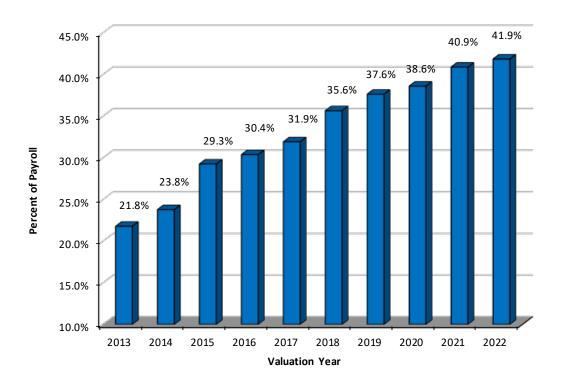
25 retirees/beneficiaries and \$425,810 in benefits were expected to come off the rolls for the December 31, 2022 valuation; 37 retirees/beneficiaries and \$487,028 in benefits were actually removed from the rolls.



Comparative Statement – Retiree Valuation Data

		R	eficiaries	iciaries			
Valuation		Pension	Health				
Date		Annual	% of		Annual	% of	
December 31	Number	Benefits	Payroll	Number	Benefits	Payroll	
2013	729	\$ 11,612,189	21.8%	232	\$ 529,007	1.0%	
2014	756	12,906,232	23.8%	242	607,239	1.1%	
2015	821	15,493,622	29.3%	291	791,658	1.5%	
2016	856	16,071,550	30.4%	310	880,155	1.7%	
2017	882	17,033,836	31.9%	325	975,855	1.8%	
2018	914	18,461,964	35.6%	354	1,109,526	2.1%	
2019	955	19,905,711	37.6%	375	1,230,836	2.3%	
2020	988	20,940,949	38.6%	394	1,356,437	2.5%	
2021	1,041	22,618,146	40.9%	422	1,561,419	2.8%	
2022	1,058	23,842,015	41.9%	438	1,662,914	2.9%	

Pension Benefits as a Percent of Payroll





Retirees and Beneficiaries December 31, 2022 Tabulated by Type of Pensions Being Paid

Type of Pensions Being Paid	Number	Annual Pensions	
Type of Fensions benig Faid	Number	T CHSIONS	
Age and Service Pensions			
Regular Pension - Benefit terminating			
at death of retiree	559	\$ 10,672,283	
For life of member, but not less than			
10 years	48	1,016,568	
100% Joint & Survivor	193	5,080,992	
66 2/3% Joint & Survivor	66	2,521,533	
50% Joint & Survivor	73	2,337,434	
Survivor Beneficiary	83	1,388,964	
Total age and service pensions	1,022	\$ 23,017,774	
Casualty Pensions			
Duty Disability	23	\$ 555,961	
Non-Duty Disability	13	268,280	
Duty Death - Survivor Benefits	0	0	
Non-Duty Death - Survivor Benefits	0	0	
Total casualty pensions	36	\$ 824,241	
Total Pensions Being Paid	1,058	\$ 23,842,015	

Each member is counted only once in the above table. Members who have purchased an additional annuity may elect a different payment option for the additional purchased benefits. All benefit payments are included in the table.



Retirees and Beneficiaries December 31, 2022 Pension Benefits Tabulated by Attained Ages

	Age and Service		Casualty		Totals	
Attained		Annual		Annual		Annual
Age	Number	Pensions	Number	Pensions	Number	Pensions
35-39	1	\$ 13,898	0	\$ -	1	\$ 13,898
40-44	1	10,005	1	27,699	2	37,704
45-49	1	8,007	1	24,291	2	32,298
50-54	3	107,893	2	51,208	5	159,101
55-59	28	971,302	5	104,887	33	1,076,189
60-64 65-69	147 243	3,855,386 5,858,081	9 11	206,457 272,424	156 254	4,061,843 6,130,505
70-74	232	5,757,785	5	108,143	237	5,865,928
75-79	160	3,246,968	0	-	160	3,246,968
80-84 85-89	105 67	1,835,709 964,344	2 0	29,132	107 67	1,864,841 964,344
90-94	25	266,273	0	-	25	266,273
95-100	7	119,621	0	-	7	119,621
100+	2	2,502	0	-	2	2,502
						-
Totals	1,022	\$ 23,017,774	36	\$ 824,241	1,058	\$ 23,842,015



Retirees and Beneficiaries December 31, 2022 Health Subsidy Benefits Tabulated by Attained Ages

	Health Subsidy				
Attained Age	Number	Annual Amount			
50-54	1	\$ 4,495			
55-59	15	67,428			
60-64 65-69	60 122	245,550 473,378			
70-74 75-79	124 65	484,357 235,996			
80-84 85-89	24 20	78,665 53,941			
90-94 95+	6 1	17,418 1,686			
Totals	438	\$ 1,662,914			

Average Age at Retirement: 63.0 years Average Age Now: 71.5 years



Retirees and Beneficiaries December 31, 2022 Tabulated by Year of Retirement

Year of		Annual Pensions			
Retirement	Number	Totals	Average		
1980	1	\$ 483	\$ 483		
1982	1	17,764	17,764		
1983	1	2,019	2,019		
1985	1	2,013	2,013		
1987	2	51,478	25,739		
1989	1	18,561	18,561		
1990	5	60,625	12,125		
1991	4	11,980	2,995		
1992	4	67,643	16,911		
1993	7	120,958	17,280		
1994	11	153,879	13,989		
1995	11	128,595	11,690		
1996	13	179,605	13,816		
1997	12	192,737	16,061		
1998	7	125,226	17,889		
1999	25	499,593	19,984		
2000	16	296,255	18,516		
2001	11	182,225	16,566		
2002	27	338,780	12,547		
2003	13	189,571	14,582		
2004	19	175,916	9,259		
2005	30	580,566	19,352		
2006	30	670,631	22,354		
2007	37	905,599	24,476		
2008	37	954,926	25,809		
2009	28	415,909	14,854		
2010	31	613,280	19,783		
2011	45	856,146	19,025		
2012	47	1,116,902	23,764		
2013	46	1,280,366	27,834		
2014	51	1,427,056	27,981		
2015	83	2,767,551	33,344		
2016	55	808,558	14,701		
2017	47	1,101,079	23,427		
2018	56	1,521,273	27,166		
2019	57	1,492,357	26,182		
2020	67	1,306,672	19,503		
2021	71	1,797,545	25,318		
2022	48	1,409,617	29,367		
Totals	1,058	\$23,842,015	\$ 22,535		

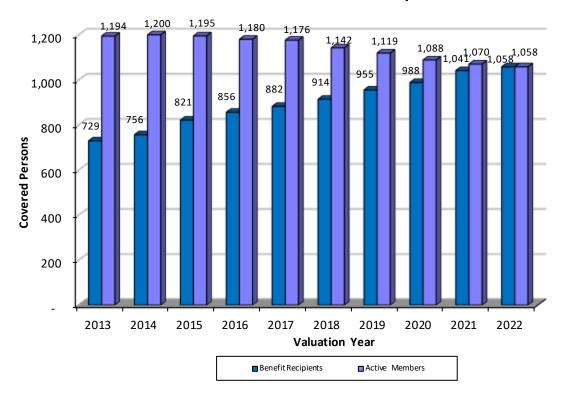
Average Age at Retirement: 62.1 years
Average Age Now: 72.4 years



Comparative Statement – Active Valuation Data

	Active Members					
Valuation		Valuation Payroll				
Date		Ratio to			%	
December 31	Number	Retired	Total	Average	Increase	
2013	1,194	1.64	\$ 53,315,564	\$ 44,653	3.3 %	
2014	1,200	1.59	54,267,183	45,223	1.3 %	
2015	1,195	1.46	52,953,903	44,313	(2.0)%	
2016	1,180	1.38	52,888,074	44,820	1.1 %	
2017	1,176	1.33	53,364,536	45,378	1.2 %	
2018	1,142	1.25	51,787,265	45,348	(0.1)%	
2019	1,119	1.17	52,895,992	47,271	4.2 %	
2020	1,088	1.10	54,254,463	49,866	5.5 %	
2021	1,070	1.03	55,323,580	51,704	3.7 %	
2022	1,058	1.00	56,969,297	53,846	4.1 %	

Active Members and Benefit Recipients





Active Members Added and Removed – Historical

	Nun Add	nber ded				Ter	minatio	ons Durir	ng Year				Active
	Dur	ing					Die	d-in-		Withd	rawals		Members
Valuation	Ye	ar	Retir	ement	Disa	bility	Sei	vice	Vested	Other	To	otals	End of
Date	Α	Е	Α	E	Α	E	Α	E	Α	Α	Α	E	Year
2013	96	102	41	49.8	1	0.6	1	2.5	11	48	59	56.5	1,194
2014	113	107	44	53.9	0	0.6	0	2.6	15	48	63	58.5	1,200
2015	145	150	75	56.3	1	0.6	4	2.6	19	51	70	65.3	1,195
2016	109	124	44	51.4	0	0.6	1	2.3	12	67	79	75.3	1,180
2017	129	133	40	51.5	0	0.6	0	2.4	12	81	93	71.8	1,176
2018	130	164	46	53.6	3	0.6	0	1.1	22	93	115	74.2	1,142
2019	130	153	52	55.3	1	0.5	0	1.1	14	86	100	72.8	1,119
2020	113	144	59	57.5	1	0.5	1	1.0	12	71	83	70.5	1,088
2021	156	174	66	53.2	4	0.5	4	0.5	20	80	100	77.9	1,070
2022	144	156	31	46.9	0	0.5	1	0.5	23	101	124	90.2	1,058
5-Year													
Totals	673	791	254	267	9	3	6	4	91	431	522	386	
10-Year													
Totals	1,265	1,407	498	529	11	6	12	17	160	726	886	713	
Since Last Exp.													
Study (3 years)	413	474	156	158	5	2	6	2	55	252	307	239	

A = Actual E = Expected



Active Members December 31, 2022 by Attained Age and Years of Service

		Years of Service to Valuation Date							Totals
Attained									Valuation
Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	Number	Payroll
15-19	2	0	0	0	0	0	0	2	\$ 65,244
20-24	40	0	0	0	0	0	0	40	1,441,433
25-29	68	14	0	0	0	0	0	82	3,847,518
30-34	50	30	3	0	0	0	0	83	4,251,110
35-39	56	30	9	8	0	0	0	103	5,492,481
	2.4	4.0	40	4.0				70	2 242 255
40-44	34	16	10	16	3	0	0	79	3,943,965
45-49	47	26	11	20	18	1	0	123	6,650,021
50-54	32	16	15	24	18	16	6	127	8,151,698
55-59	40	26	27	36	38	9	18	194	11,371,113
CO C4	20	45	45	27	25	12	16	1.11	7.040.003
60-64	20	15	15	27	35	13	16	141	7,848,802
65-69	12	5	5	6	8	12	11	59	3,226,772
70-74	5	4	0	1	3	0	1	14	409,294
75 & over	3	2	1	2	2	1	0	11	269,846
Totals	409	184	96	140	125	52	52	1,058	\$56,969,297

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

Age: 48.2 years
Service: 11.1 years
Annual Pay: \$53,846



Deferred Vested Members December 31, 2022 Tabulated by Attained Age

Attained		Estimated Annual
Age	Number	Pensions
25-29	2	\$ 13,624
30-34	6	18,807
35-39	10	78,325
40-44	17	116,281
45-49	17	219,229
50-54	27	238,201
55-59	32	287,351
60+	12	65,244
Totals	123	\$ 1,037,062

Average Age at Termination: 43.8 years
Average Age Now: 50.0 years





VALUATION METHODS AND ASSUMPTIONS

Actuarial Cost Method

Normal cost and the allocation of benefit values between service rendered before and after the valuation date was determined using the *individual entry-age actuarial cost method* having the following characteristics:

- The annual normal cost for each individual active member, payable from the date of employment to the date of retirement, are sufficient to accumulate the value of the member's benefit at the time of retirement; and
- Each annual normal cost is a constant percentage of the member's year-by-year projected covered pay.

MECRS currently has a tiered benefit structure with the ultimate tier being more costly than the initial tier. The normal cost is computed based on this tiered structure. As a result, the normal cost rate is expected to increase as the members affected by the initial tier are replaced by new members, or when members upgrade their prior service.

Financing of Unfunded Actuarial Accrued Liabilities. Unfunded Actuarial Accrued Liabilities were amortized by level (principal and interest combined) percent-of-payroll contributions assuming 2.50% wage inflation over 17 future years for pension benefits, and over 17 future years for health subsidy benefits. The amortization period is closed for both pension benefits and health subsidy benefits.

Asset Valuation Method. Last year's valuation assets are increased by contributions and reduced by refunds, benefit payments and expenses. An amount equal to the assumed investment return for the year is then added. Differences between actual return on a market value basis and an assumed return are phased-in over a five-year period.



Actuarial Assumptions Used for the Valuation

The contribution requirements and benefit values of the System are calculated by applying actuarial assumptions to the benefit provisions and member information furnished, using the actuarial cost method described on the previous page.

The principal areas of financial risk which require assumptions about future experience are:

- Long-term rates of investment return to be generated by the assets of the System,
- Patterns of pay increases to members,
- Rates of mortality among members, retirees and beneficiaries,
- Rates of withdrawal of active members,
- · Rates of disability among members, and
- The age patterns of actual retirement.

In a valuation, the monetary effect of each assumption is calculated for as long as a present covered person survives — a period of time which can be as long as a century.

Actual experience of the System will not coincide exactly with assumed experience, regardless of the accuracy of the assumptions, or the skill of the actuary and the precision of the many calculations made. Each valuation provides a complete recalculation of assumed future experience and takes into account all past differences between assumed and actual experience. The result is a continual series of adjustments (usually small) to the computed contribution rate.

From time to time it becomes appropriate to modify one or more of the assumptions, to reflect experience trends (but not random year-to-year fluctuations). The Board has established a policy of performing an Experience Study every 3-5 years to evaluate/modify valuation assumptions. Assumptions used in this report are based on the January 1, 2017 – December 31, 2019 experience study of the MECRS and were adopted by the Board. These assumptions were first used in the December 31, 2020 actuarial valuation. We believe the assumptions are reasonable individually and in the aggregate.



Valuation Assumptions

The rate of investment return was 6.75% per year, compounded annually (net of investment expenses). This assumption is used to make money payable at one point in time equal in value to a different amount of money payable at another point in time. The assumed real rate of return (the net return in excess of the wage inflation rate) is 4.25%. Experience over the last 5 years has been as follows:

		Year Ended December 31					
	2022	2021	2020	2019	2018	Average	
1) Nominal rate of return#	4.00 %	9.70 %	8.60 %	5.60 %	3.40 %	6.23 %	
2) Increase in CPI	6.50 %	7.00 %	1.40 %	2.30 %	1.90 %	3.79 %	
3) Average Salary Increase (ASI)	4.14 %	3.69 %	5.49 %	4.24 %	(0.07)%	3.48 %	
4) Real Return							
- Total: CPI (1) - (2)						2.44 %	
- Total: ASI (1) - (3)						2.75 %	
- Assumption	4.25 %	4.25 %	4.25 %	4.25 %	4.25 %	4.25 %	

[#] The nominal rate of return was computed using the approximate formula: i = I divided by ½(A+B-I), where I is realized investment income net of expenses, A is the beginning of year asset funding value and B is the end of year funding asset value.

The rate of assumed price inflation was 2.00% per year. This results in a real rate of return over price inflation of 4.75%.

These economic assumptions were updated for the December 31, 2020 valuation.



Valuation Assumptions (Continued)

The rates of salary increase used for individual members are in accordance with the following table. This assumption is used to project a member's current salary to the salaries upon which benefit amounts will be based.

	Salary Increase Assumptions for an Individual Member					
Years of	Merit &	Base	Increase			
Service	Seniority	(Economic)	Next Year			
1	3.46%	2.50%	5.96%			
2	4.43%	2.50%	6.93%			
3	4.22%	2.50%	6.72%			
4	3.70%	2.50%	6.20%			
5	3.38%	2.50%	5.88%			
6	2.93%	2.50%	5.43%			
7	2.55%	2.50%	5.05%			
8	2.26%	2.50%	4.76%			
9	2.06%	2.50%	4.56%			
10	1.85%	2.50%	4.35%			
15	1.08%	2.50%	3.58%			
20	0.77%	2.50%	3.27%			
25	0.75%	2.50%	3.25%			
30	0.75%	2.50%	3.25%			
35	0.75%	2.50%	3.25%			
40	0.75%	2.50%	3.25%			

If the number of active members remains constant, then the total active member payroll will increase 2.50% annually, the base portion of the individual salary increase assumptions. This increasing payroll was recognized in amortizing unfunded actuarial accrued liabilities.

Rates of salary increase were updated for the December 31, 2020 valuation.



Valuation Assumptions (Continued)

The rates of retirement used to measure the probability of eligible members retiring during the next year were updated for the December 31, 2020 valuation and are as follows:

Active Members Retiring Next Year Under Normal Retirement			Active Members Retiring Next Year Under Early Retirement				
				% Retiring			
	% Re	tiring		Age and	Service		
Ages	Male	Female	Ages	Male	Female	Rule of 80	
60	12%	8%	50			10%	
61	11%	15%	51			4%	
62	22%	19%	52			7%	
63	18%	10%	53			5%	
64	18%	10%	54			5%	
65	24%	19%	55	5%	10%	5%	
66	38%	27%	56	5%	15%	4%	
67	15%	19%	57	5%	8%	8%	
68	39%	15%	58	5%	7%	8%	
69	15%	22%	59	5%	7%	10%	
70	27%	25%					
71	50%	19%					
72	42%	19%					
73	50%	19%					
74	50%	19%					
75	100%	19%					
76	100%	19%					
77	100%	19%					
78	100%	19%					
79	100%	19%					
80	100%	100%					

A member was assumed to be eligible for normal retirement after attaining age 60 regardless of service. A member was assumed to be eligible for early retirement after attaining age 55 with at least 20 years of service or if the sum of age and service is at least 80.



Valuation Assumptions (Continued)

The post-retirement healthy mortality table was the Pub-2010 General Healthy Retiree Tables projected to 2039 using projection scale MP-2019.

		Single Life Retirement Values					
Sample Attained			Percent Dying Next Year		Future Life Expectancy (Years)		
Ages	Male	Female	Male	Female	Male	Female	
50	\$158.10	\$162.48	0.2552%	0.1899%	34.83	37.64	
55	150.84	156.27	0.3655%	0.2572%	30.30	33.01	
60	141.83	148.25	0.5441%	0.3494%	25.91	28.46	
65	130.71	137.94	0.7880%	0.5138%	21.66	23.99	
70	117.05	125.04	1.2298%	0.8314%	17.58	19.67	
75	101.05	109.55	2.0765%	1.4535%	13.77	15.59	
80	83.40	91.89	3.6906%	2.6437%	10.36	11.86	

This assumption is used to measure the probabilities of members dying after retirement. The projection to 2039 is the margin for mortality improvement.

Post-retirement disabled mortality table is the Pub-2010 General Disabled Retiree Tables projected to 2039 using projection scale MP-2019.

Pre-retirement mortality is modeled using the Pub-2010 General Employee Tables projected to 2039 using projection scale MP-2019.

These tables were updated for the December 31, 2020 valuation in accordance with an experience study for the System of the three-year period ended December 31, 2019.



Valuation Assumptions (Concluded)

Rates of separation from active membership are shown below (rates do not apply to members eligible to retire and do not include separation on account of death or disability). This assumption measures the probabilities of members remaining in employment. These rates were updated for the December 31, 2020 valuation.

Sample	Years of	% of Active Members Separating within Next Year		
Ages	Service	Male	Female	
	0-1 1-2 2-3 3-4 4-5 5-6	24.00% 18.00% 13.00% 7.00% 7.00% n/a	36.00% 26.00% 22.00% 14.00% 14.00%	
30 35 40 45 50	5 & Up (Men) 6 & Up (Women)	4.00% 2.96% 2.33% 2.00% 1.87%	6.89% 5.79% 5.01% 4.42% 3.84%	

Rates of disability are divided two-thirds toward duty and one-third toward non-duty disability and are as follows:

	% of Active Members Becoming Disabled within Next Year				
Sample Ages	Male	Female			
20	0.003%	0.003%			
25	0.003%	0.003%			
30	0.003%	0.003%			
35	0.013%	0.013%			
40	0.051%	0.051%			
45	0.105%	0.105%			
50	0.173%	0.173%			
55	0.256%	0.256%			
60	0.382%	0.382%			



Miscellaneous and Technical Assumptions December 31, 2022

Marriage Assumption: 50% of males and 50% of females are assumed to be married for

purposes of death-in-service benefits. Male spouses are assumed

to be three years older than female spouses.

Pay Increase Timing:Beginning of the year. This is equivalent to assuming that reported

pays represent amounts paid to members during the year ended

on the valuation date.

Decrement Timing: Decrements of all types are assumed to occur mid-year.

Eligibility Testing: Eligibility for benefits is determined based upon the age nearest

birthday and exact fractional service on the date the decrement is

assumed to occur.

Decrement Relativity: Decrement rates are used directly from the experience study,

without adjustment for multiple decrement table effects.

Decrement Operation: Disability and withdrawal decrements do not operate after

member reaches retirement eligibility.

Administrative Expense Load: 1.25% of payroll.

Normal Form of Benefit: The assumed normal form of benefit is the straight life form.

Benefit Service: Exact fractional service as of the valuation date is used to

determine the amount of benefit payable.

Incidence of Contributions: Contributions are assumed to be received continuously

throughout the year based upon the actual payroll payable at the

time contributions are made.

COLA Assumption: 1.00% compounded annually.

Adjustments: Normal and Early retirement costs were increased by 12% to

reflect lump sums that are payable at retirement but not available in the active data. Retiree liabilities were increased 1% to account

for pop-up retiree benefits.

Post-Retirement Subsidy: 55% of current actives and 25% of current terminated vested

members were assumed to elect to receive the post-retirement health subsidy upon retirement. Current retirees were assumed

not to alter their initial election after retirement.

Data Processing: The Retirement System provides data in excel format. GRS reviews

the data for reasonableness and completeness. Questions are sent

to the System. Data is then modified based on the answers provided. For new members with less than one year of earnings,

reported pay is annualized based on reported service.

Data Adjustments: For members who have no salary provided, their prior year's salary

was used.





OPERATION OF THE RETIREMENT SYSTEM

Basic Financial Objective and Operation of the Retirement System

Benefit Promises Made Which Must Be Paid For. A retirement system is an orderly means of handing out, keeping track of, and financing contingent pension promises to a group of employees. As each member of the retirement system acquires a unit of service credit they are, in effect, handed an "IOU" which reads: "The Employees Retirement System promises to pay you one unit of retirement benefits, payments in cash commencing when you retire."

The principal related financial question is: **When shall the money required to cover the "IOU" be contributed?** This year, when the benefit of the member's service is received? Or, some future year when the "IOU" becomes a cash demand?

This Retirement System meets the requirement of funding future benefits during the year by having the following *Financial Objective: To establish and receive contributions, expressed as percents of active member payroll, which will remain approximately level from year to year and will not have to be increased for future generations of taxpayers.*

Translated into actuarial terminology, a level percent-of-payroll contribution objective means that the contribution rate must be at least:

Normal Cost (the current value of benefits likely to be paid on account of members' service being rendered in the current year)

... plus ...

Interest on the Unfunded Actuarial Accrued Liability (the difference between the actuarial accrued liability and current system assets).



Basic Financial Objective and Operation of the Retirement System

If contributions to the Retirement System are less than the preceding amount, the difference, plus investment earnings not realized thereon, will have to be contributed at some later time, or, benefits will have to be reduced, to satisfy the fundamental fiscal equation under which all retirement systems must operate; that is:

B = C + I - E

<u>Benefit</u> payments to any group of members and their beneficiaries cannot exceed the sum of:

<u>Contributions</u> received on behalf of the group
... plus ...

<u>Investment</u> earnings on contributions received
... minus ...

Expenses incurred in the operation of the system.

contribution rate to a level greatly in excess of the level percent-of-payroll rate.

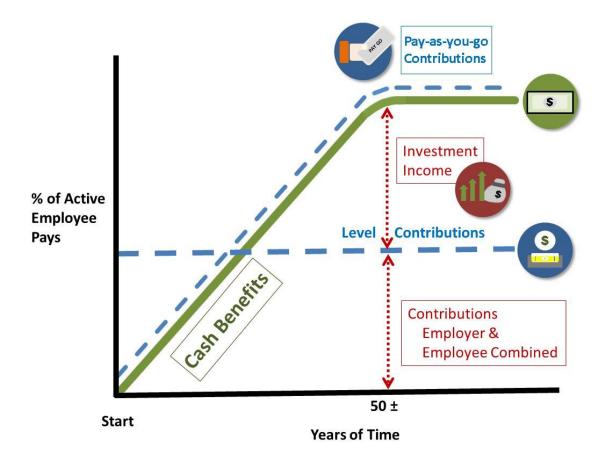
There are retirement systems designed to defer the bulk of contributions far into the future. They are lured by artificially low present contributions, but the inevitable consequence is a relentlessly increasing

A by-product of the level percent-of-payroll contribution objective is the accumulation of invested assets for varying periods of time. Investment income becomes a major contributor to the Retirement System and the amount is directly related to the amount of contributions and investment performance.

Computed Contribution Rate Needed to Finance Benefits. From a given schedule of benefits and from the data furnished, the contribution rate is calculated **by means of an actuarial valuation** - the technique of assigning monetary values to the risks assumed in operating a retirement system.



Financing Diagram



CASH BENEFITS LINE. This relentlessly increasing line is the fundamental reality of retirement plan financing. It happens each time a new benefit is added for future retirements (and happens regardless of the design for contributing for benefits).

LEVEL CONTRIBUTION LINE. Determining the level contribution line requires detailed assumptions concerning a variety of experiences in future decades, including:

• Economic Risk Areas

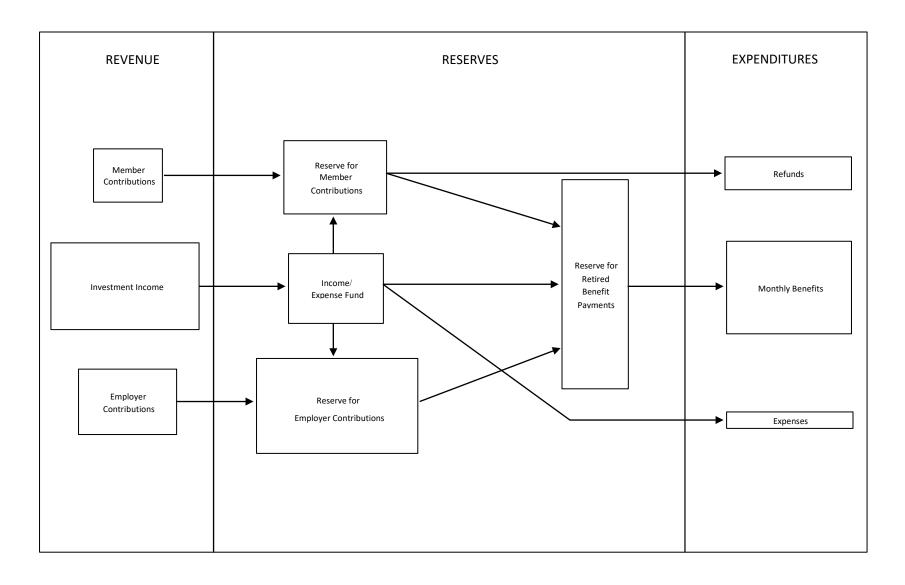
Rates of investment return Rates of pay increase Changes in active member group size

Non-Economic Risk Areas

Ages at actual retirement
Rates of mortality
Rates of withdrawal of active members (turnover)
Rates of disability



Flow of Money through the Retirement System





Glossary

Accrued Service. The service credited under the plan which was rendered before the date of the actuarial valuation.

Actuarial Accrued Liability. The difference between (i) the actuarial present value of future plan benefits, and (ii) the actuarial present value of future normal cost. Sometimes referred to as "accrued liability" or "past service liability."

Actuarial Assumptions. Estimates of future plan experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and salary increases. Decrement assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

Actuarial Cost Method. A mathematical budgeting procedure for allocating the dollar amount of the "actuarial present value of future plan benefits" between the actuarial present value of future normal cost and the actuarial accrued liability. Sometimes referred to as the "actuarial funding method."

Actuarial Equivalent. A single amount or series of amounts of equal value to another single amount or series of amounts, computed on the basis of the rate(s) of interest and mortality tables used by the plan.

Actuarial Present Value. The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Amortization. Paying off an interest-bearing liability by means of periodic payments of interest and principal, as opposed to paying it off with a lump sum payment.

Experience Gain (Loss). A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions during the period between two actuarial valuation dates, in accordance with the actuarial cost method being used.

Normal Cost. The annual cost assigned, under the actuarial funding method, to current and subsequent plan years. Sometimes referred to as "current service cost." Any payment toward the unfunded actuarial accrued liability is not part of the normal cost.

Reserve Account. An account used to indicate that funds have been set aside for a specific purpose and are not generally available for other uses.

Unfunded Actuarial Accrued Liabilities. The difference between the actuarial accrued liability and valuation assets. Sometimes referred to as "unfunded accrued liability."

Valuation Assets. The value of current plan assets recognized for valuation purposes.

