### Wisconsin Retirement System Twenty-Fifth Annual Actuarial Valuation

as of December 31, 2005

Presented to the Wisconsin Department of Employee Trust Funds





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June 7, 2006

Employee Trust Funds Board Wisconsin Department of Employee Trust Funds 801 West Badger Road Madison, Wisconsin 53713

Ladies and Gentlemen:

The results of the **December 31, 2005 annual actuarial valuations of non-retired members covered by the Wisconsin Retirement System** are presented in this report. The valuations establish contribution rates for the 2007 calendar year in conformance with Chapter 40 of the Wisconsin Statutes.

The valuations are based upon all current plan provisions related to General, Executive and Elected, and Protective Occupation employment with and without Social Security coverage. The provisions evaluated are summarized in Section One of this report.

The individual member statistical data required for the valuations was furnished by the Department of Employee Trust Funds, together with pertinent data on financial operations. The cooperation of DETF staff in furnishing these materials is acknowledged with appreciation.

The actuarial assumptions used in the valuations are summarized in Section III of this report. The assumptions are internally consistent and are based on the results of the Triennial Experience Study covering 2000-2002 calendar year experience.

The valuations were completed by qualified actuaries in accordance with accepted actuarial procedures as prescribed by the Actuarial Standards Board. The qualified actuaries are members of the American Academy of Actuaries and are experienced in performing actuarial valuations of public employee retirement systems. To the best of our knowledge, this report is complete and accurate and the actuarial methods and assumptions produced results that are reasonable. It is our opinion that the Wisconsin Retirement System is in excellent financial condition in accordance with actuarial principles of level percent-of-payroll financing.

Respectfully submitted,

Norman L. Jones, F.S.

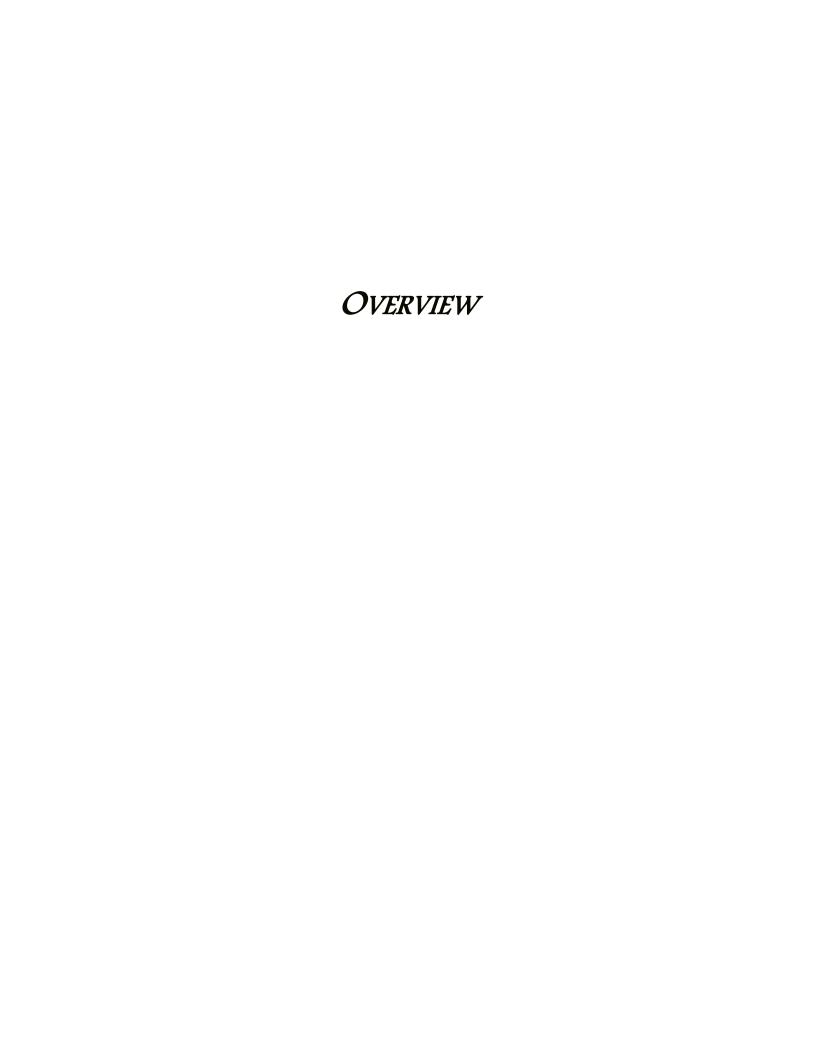
Brian B. Murphy, F.S.A

Mark Buis, F.S.A.

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### SECTION ONE

Actuarial Valuation Results



### COMPARATIVE SUMMARY OF VALUATION RESULTS CONTRIBUTION RATES FOR INDICATED YEARS EXPRESSED AS A % OF PARTICIPANT PAYROLL

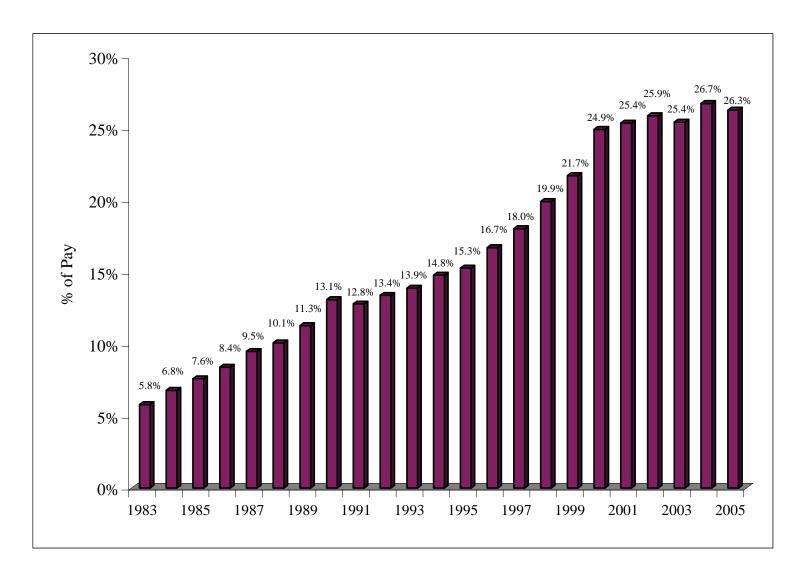
					P	rotective (	Occupatio	n
	Gen	eral	Execut	Executives &		ith	Without	
	Partic	ipants	Elected	Officials	Soc.	Sec.	Soc. Sec.	
	2007	2006	2007	2006	2007	2006	2007	2006
Employer Normal Cost	4.6%	4.5%	8.5%	8.4%	8.2%	8.1%	10.8%	10.7%
Benefit Adjustment Contribution	1.0%	0.9%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Participant Normal Cost	5.0%	5.0%	3.0%	2.9%	5.1%	5.0%	3.4%	3.3%
Total Normal Cost	10.6%	10.4%	11.5%	11.3%	13.3%	13.1%	14.2%	14.0%
Unfunded Actuarial Accrued Liability (UAAL)	0.2%	0.2%	0.1%	0.1%	0.1%	0.1%	0.4%	0.4%
WRS Average Total	10.8%	10.6%	11.6%	11.4%	13.4%	13.2%	14.6%	14.4%

Under Section 40.05 of Wisconsin statutes, contribution rate changes are generally split evenly between the employer normal cost and the benefit adjustment contribution. If there is no benefit adjustment contribution and the rate change is a decrease, the participant normal cost is decreased. If there is no benefit adjustment contribution and the rate change is an increase *and* the participant normal cost is below the statutory rate, the participant normal cost is increased.

Rates shown for UAAL are weighted averages of rates that vary by employer units. In addition to the WRS rates shown above are contributions to support the Section 40.65 Duty Disability Program and the Accumulated Sick Leave Conversion Credit Program.

*I-1* 

Wisconsin Retirement System



Annuities are expected to continue to increase as a percent of payroll for several more decades. By pursuing the level percent-of-payroll objective, the future increase in the payout percent is expected to be paid from income generated by retirement system assets.

Wisconsin Retirement System

### COMPARATIVE STATEMENT OF COMPUTED CONTRIBUTION RATES

			Gener	ral	Executive and Elected				
Valuation	Rate Effective	_	Benefit Adj.				Benefit Adj.		
12/31	1/1	<b>Participant</b>	Contr.	Employer*	Total	Participant	Contr.	Employer*	Total
1981	1983	5.0 %		6.5 %	11.5 %	5.5 %		11.9 %	17.4 %
1982	1984	5.0 %		6.5 %	11.5 %	5.5 %		11.9 %	17.4 %
1983	1985	5.0 %		6.5 % #	11.5 %	5.5 %		11.9 % #	17.4 %
1984@	1986	5.0 %	1.0 %	6.5 %	12.5 %	5.5 %		11.6 %	17.1 %
1985	1987	5.0 %	1.0 %	6.1 %	12.1 %	5.5 %		11.3 %	16.8 %
1986	1988	5.0 %	1.0 %	6.0 %	12.0 %	5.5 %		11.9 %	17.4 %
1987	1989	5.0 %	1.0 %	6.0 %	12.0 %	5.5 %		11.9 %	17.4 %
1988	1990	5.0 %	1.0 %	6.0 %	12.0 %	5.5 %		11.9 %	17.4 %
1989@	1991	5.0 %	1.1 %	6.1 %	12.2 %	5.5 %	0.1 %	12.0 %	17.6 %
1990	1992	5.0 %	1.2 %	6.2 %	12.4 %	5.5 %	0.1 %	12.0 %	17.6 %
1991	1993	5.0 %	1.2 %	6.2 %	12.4 %	5.5 %	0.1 %	12.0 %	17.6 %
1992	1994	5.0 %	1.2 %	6.1 %	12.3 %	5.5 %	0.1 %	12.0 %	17.6 %
1993	1995	5.0 %	1.2 %	6.1 %	12.3 %	5.5 %	0.1 %	12.0 %	17.6 %
1994	1996	5.0 %	1.5 %	6.4 %	12.9 %	4.6 %	0.0 %	11.1 %	15.7 %
1995	1997	5.0 %	1.4 %	6.3 %	12.7 %	4.7 %	0.0 %	11.2 %	15.9 %
1996	1998	5.0 %	1.2 %	6.1 %	12.3 %	4.7 %	0.0 %	11.2 %	15.9 %
1997	1999	5.0 %	0.8 %	5.8 %	11.6 %	4.3 %	0.0 %	10.8 %	15.1 %
1998	2000	5.0 %	0.5 %	5.5 %	11.0 %	4.1 %	0.0 %	10.6 %	14.7 %
1999	2001	5.0 %	0.2 %	5.1 %	10.3 %	3.9 %	0.0 %	10.4 %	14.3 %
2000	2002	5.0 %	0.2 %	5.1 %	10.3 %	3.1 %	0.0 %	9.6 %	12.7 %
2001 &	2003	5.0 %	0.4 %	5.2 %	10.6 %	2.6 %	0.0 %	9.1 %	11.7 %
2002	2004	5.0 %	0.6 %	5.2 %	10.8 %	2.6 %	0.0 %	8.9 %	11.5 %
2003	2005	5.0 %	0.8 %	4.7 %	10.5 %	2.8 %	0.0 %	8.4 %	11.2 %
2004	2006	5.0 %	0.9 %	4.7 %	10.6 %	2.9 %	0.0 %	8.5 %	11.4 %
2005	2007	5.0 %	1.0 %	4.8 %	10.8 %	3.0 %	0.0 %	8.6 %	11.6 %

<sup>#</sup> By statute, 1984 rates determined by the 12/31/82 regular valuation continued through 1985. The actuarially computed 1985 rate was 6.3% for the general group.

<sup>\*</sup> Employer normal cost plus weighted average of unfunded actuarial accrued liability contribution rates.

<sup>@</sup> Benefit change.

<sup>&</sup>amp; Act 11 of 1999 was implemented in 2001.

### COMPARATIVE STATEMENT OF COMPUTED CONTRIBUTION RATES

		Pro	otective With	Social Securit	y	Protective Without Social Security				
Valuation 12/31	Rate Effective 1/1	Participant	Benefit Adj. Contr.	Employer*	Total	Participant	Benefit Adj. Contr.	Employer*	Total	
1981 1982 1983 1984@ 1985	1983 1984 1985 1986 1987	6.0 % 6.0 % 6.0 % 6.0 % 6.0 %	1.0 % 1.0 %	12.1 % 12.1 % 12.1 %# 12.3 % 12.4 %	18.1 % 18.1 % 18.1 % 19.3 % 19.4 %	8.0 % 8.0 % 8.0 % 8.0 % 8.0 %		19.8 % 19.8 % 19.8 %# 19.1 % 18.5 %	27.8 % 27.8 % 27.8 % 27.1 % 26.5 %	
1986	1988	6.0 %	1.0 %	12.0 %	19.0 %	8.0 %		18.0 %	26.0 %	
1987	1989	6.0 %	1.0 %	11.3 %	18.3 %	8.0 %		16.9 %	24.9 %	
1988	1990	6.0 %	0.9 %	11.2 %	18.1 %	8.0 %		16.9 %	24.9 %	
1989@	1991	6.0 %	0.7 %	10.9 %	17.6 %	7.5 %		16.4 %	23.9 %	
1990	1992	6.0 %	0.7 %	10.9 %	17.6 %	7.5 %		16.4 %	23.9 %	
1991	1993	6.0 %	0.6 %	10.7 %	17.3 %	7.5 %		16.4 %	23.9 %	
1992	1994	6.0 %	0.6 %	10.7 %	17.3 %	7.5 %		16.3 %	23.8 %	
1993	1995	6.0 %	0.5 %	10.6 %	17.1 %	7.2 %		16.0 %	23.2 %	
1994	1996	6.0 %	0.1 %	10.2 %	16.3 %	6.8 %		15.7 %	22.5 %	
1995	1997	5.8 %	0.0 %	9.8 %	15.6 %	6.2 %		15.1 %	21.3 %	
1996	1998	5.4 %	0.0 %	9.4 %	14.8 %	5.8 %		14.6 %	20.4 %	
1997	1999	4.9 %	0.0 %	8.9 %	13.8 %	5.4 %		14.3 %	19.7 %	
1998	2000	4.1 %	0.0 %	8.0 %	12.1 %	4.4 %		13.3 %	17.7 %	
1999	2001	3.8 %	0.0 %	7.6 %	11.4 %	3.3 %		12.2 %	15.5 %	
2000	2002	4.0 %	0.0 %	7.8 %	11.8 %	3.0 %		11.9 %	14.9 %	
2001 &	2003	4.0 %	0.0 %	7.7 %	11.7 %	2.4 %		11.3 %	13.7 %	
2002	2004	4.5 %	0.0 %	8.0 %	12.5 %	3.2 %		11.8 %	15.0 %	
2003	2005	4.9 %	0.0 %	8.1 %	13.0 %	3.3 %		11.3 %	14.6 %	
2004	2006	5.0 %	0.0 %	8.2 %	13.2 %	3.3 %		11.1 %	14.4 %	
2005	2007	5.1 %	0.0 %	8.3 %	13.4 %	3.4 %		11.2 %	14.6 %	

<sup>#</sup> By statute, 1984 rates determined by the 12/31/82 regular valuation continued through 1985.

<sup>\*</sup> Employer normal cost plus weighted average of unfunded actuarial accrued liability contribution rates.

<sup>@</sup> Benefit change.

<sup>&</sup>amp; Act 11 of 1999 was implemented in 2001.

#### **COMMENTS ON DECEMBER 31, 2005 RESULTS**

Based upon this valuation, normal cost contribution rates will increase slightly in 2007 for all valuation groups. This is in large part due to continued recognition of investment losses from prior years. Detail concerning experience gains and losses in individual risk areas will be presented at a later date in the annual Gain Loss Analysis.

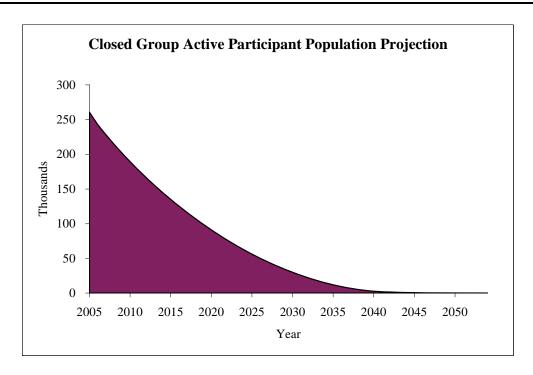
In total, during 2005, investment return was slightly above the assumed level of 7.8% on a market value basis (please see pages I-18 and III-3). However, the asset valuation method, when combined with the phase-in of investment losses for the prior three years, resulted in a net loss for the year. The Actuarial Value of Assets is less than the market value by less than 5% as of the valuation date, well within commonly accepted bounds.

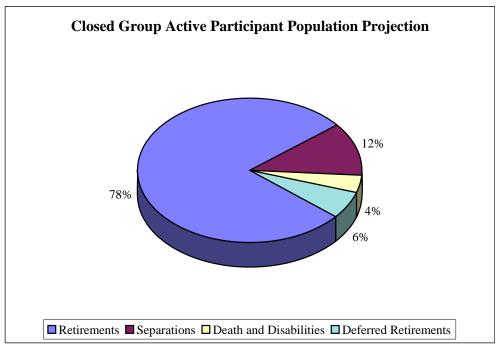
The statutory allocation of the rate change among Participant Normal Cost, Employer Normal Cost, and Benefit Adjustment Contribution is shown on page I-24. The original intent of the statutory allocation was most likely to permit participants to share equally with employers in good and bad investment results and in other actuarial results. The Participant Normal Cost contributions and the Benefit Adjustment Contributions are, in most cases, paid by the employers rather than by the participants. This means that good and bad experience is not really shared, since the employers are paying the whole contribution anyway. Rather, in some cases, good experience tends to reduce benefits payable to future retirees, and bad experience tends to increase such benefits. That counterintuitive effect occurs because certain benefits, such as money purchase minimum benefits, separation benefits, and some death benefits, depend on the nominal Participant Normal Cost rate: the higher the nominal participant normal cost rate, the higher the benefit, and conversely. The WRS is a complicated retirement system, and changes should not be undertaken lightly. However, we do recommend a careful review of this portion of the interaction between the statutory allocation of contribution rate changes and money purchase benefits, with a view toward correcting the unintended impact on benefits.

This valuation includes liabilities for future claims under the Long Term Disability Insurance (LTDI) program that became operational late in 1992. Inter-fund transfers between WRS and the LTDI program to support claims currently payable are addressed in a separate report to the Group Insurance and Employee Trust Funds Boards.

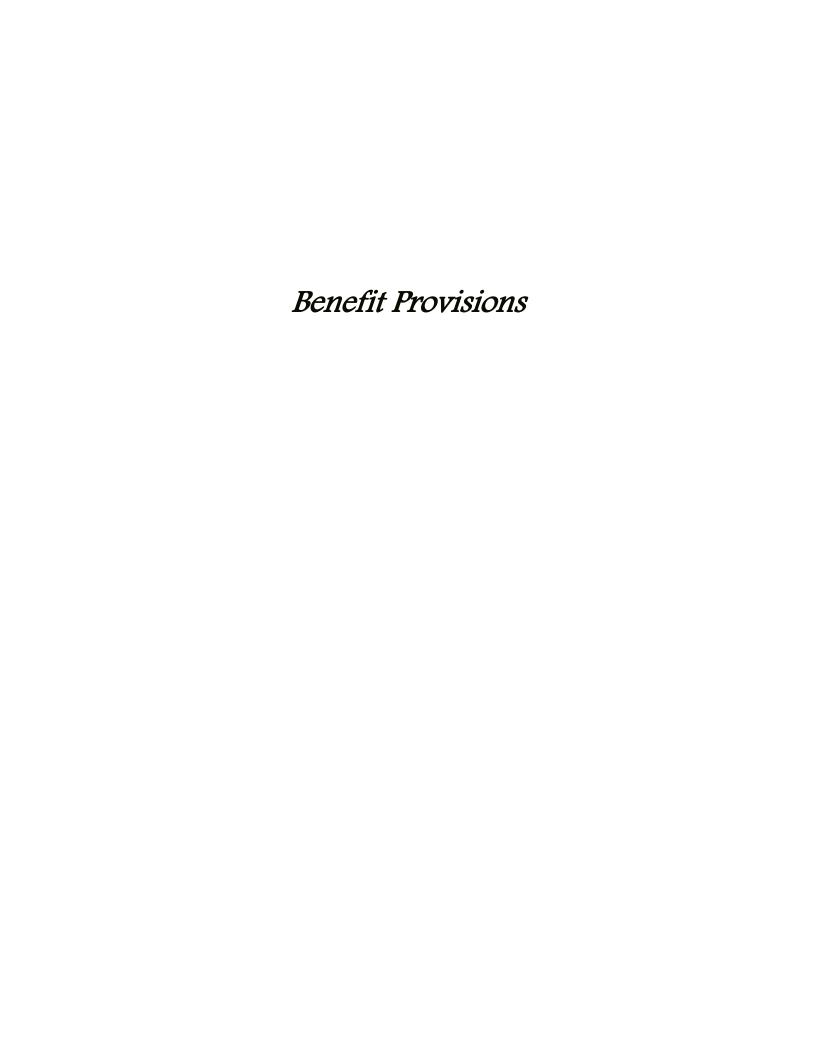
**Conclusion.** Based upon the results of the December 31, 2005 regular annual actuarial valuation, it is our opinion that *the Wisconsin Retirement System continues to be in excellent financial condition in accordance with actuarial principles of level percent-of-payroll financing.* 

## EXPECTED DEVELOPMENT OF PRESENT POPULATION DECEMBER 31, 2005





The charts show the expected future development of the present population in simplified terms. The retirement system presently covers 260,678 active members. Eventually, 12% of the population is expected to terminate covered employment prior to retirement and forfeit eligibility for an employer provided benefit. Nearly 84% of the present population is expected to receive monthly retirement benefits either by retiring directly from active service, or by retiring from vested deferred status. 4% of the present population is expected to become eligible for death-in-service or disability benefits. Within 10 years, over half of the covered membership is expected to consist of new hires.



## SUMMARY OF BENEFIT PROVISIONS EVALUATED DECEMBER 31, 2005 ACTUARIAL VALUATION

#### **Normal Retirement Eligibility**

The age a participant becomes eligible for an unreduced age and service annuity is:

General		Prote	ective	<b>Executive &amp; Elected</b>		
Age	Service	Age	Service	Age	Service	
65	Any*	54	Any*	62	Any*	
57	30	53	25	57	30	

<sup>\*</sup> Participants first employed after 1989 and terminated before April 24, 1998 must have creditable service in 5 calendar years.

#### **Normal Retirement Annuity**

The age and service annuity payable at Normal Retirement Age is based on Final Average Earnings (FAE) and Creditable Service (CS) as follows:

Multiplier for Service Rendered		
After 1999	Before 2000	Group
2.0%	2.165%	Executive group, elected officials and protective occupation participants covered by Social Security
2.5%	2.665%	Protective occupation participants not covered by Social Security
1.6%	1.765%	All other participants

FAE is generally the average of the 3 highest years of earnings (July 1 - June 30 for teachers, educational support staff, and judges; calendar year for others) preceding retirement. These years do not have to be consecutive. For legislators and state constitutional officers who are ineligible to receive pay increases during their term, FAE is the statutory rate of earnings at termination.

Maximum formula annuity is 85% of FAE for protective occupation participants not covered by Social Security, 65% of FAE for protectives covered by Social Security, and 70% for all other participants. If greater than the formula amount, an annuity equal to the actuarial equivalent of two times the required accumulated contributions is paid in lieu of the formula amount.

**Early Retirement**. Any participant who has attained age 55 and any Protective occupation participant who has attained age 50 may apply for an early retirement annuity. The benefit is reduced 0.4% for each month that the annuity effective date precedes the Normal Retirement Age. For Non-Protective participants terminating after 6/30/90, the 0.4% is reduced for months after the attainment of age 57 and before the annuity effective date by .001111% for each month of creditable service.

Voluntary Termination Before Immediate Benefit Eligibility. Participant may either (i) receive a refund of accumulated contributions, or (ii) leave contributions on deposit and apply for a retirement annuity on or after the minimum retirement age based upon age and accrued service at time of termination.

**Post-Retirement Adjustments**. Annuities are increased annually if the investment income credited to retired life funds is in excess of the assumed rate (presently 5%), other plan experiences are within projected ranges, and the resulting adjustment would be at least 0.5%.

**Disability Annuity**. Eligibility: generally total and permanent incapacity to engage in gainful employment. Participant must have completed at least 6 months of creditable service in each of at least 5 out of the last 7 calendar years preceding application for disability. Service requirement is waived if disability is from service-related causes.

For protective occupations, eligibility also can be met if a member has 15 years of service, is between the ages of 50 and 55 and unable to safely and efficiently perform one's duties.

**Disability Amounts.** Amounts payable in case of disability depend upon the plan from which payment is made and are described below.

	Pre-10/16/92 WRS Plan	Post-10/15/92 LTDI Plan
Participants covered	Participants hired before 10/16/92 who do not elect LTDI coverage.	Participants entering after 10/15/92 and participants on 10/15/92 who elect LTDI coverage.
Benefit to age 65*	WRS formula benefit based on service projected to normal retirement age.	40% of FAE for participants covered by Social Security; 50% of FAE for non-covered participants who cannot qualify for Social Security disability benefits.
Benefit at age 65*	Continuation of pre-65 amount.	WRS benefit accrued to date of disability plus 7% of FAE money purchase benefit during disability period, both of which are adjusted in accordance with dividend rate.

<sup>\*</sup> Conversion age is later for participants becoming disabled after age 61.

#### Death-in-Service.

- (a) Prior to age 50 for Protective participants, age 55 for others, the benefit is the equivalent of twice the accumulated employee contributions required and all additional contributions and employer amounts contributed prior to 1974 for teachers, or 1966 for others.
- (b) After age 50 for Protective participants, age 55 for others, the benefit is the amount that would have been paid if participant had retired and elected 100% survivor option. Benefit is payable to any natural living person.

**Interest Credits**. For years after 1999, and for people with some active service after 1999, participant accounts are credited with interest at the full (fixed) effective rate. For others, accounts are credited with interest as follows:

	Rate Credited Fo	or Purpose of
	Money Purchase	
Date of Participation	Minimum	Refunds
Prior to 1982	Actual	Actual
January 1, 1982 & Later	5%	3%

**Contribution Rates**. The financial objective of WRS is to establish and receive contributions that will remain level from year to year and decade to decade.

Statutory required participant contributions are as follows:

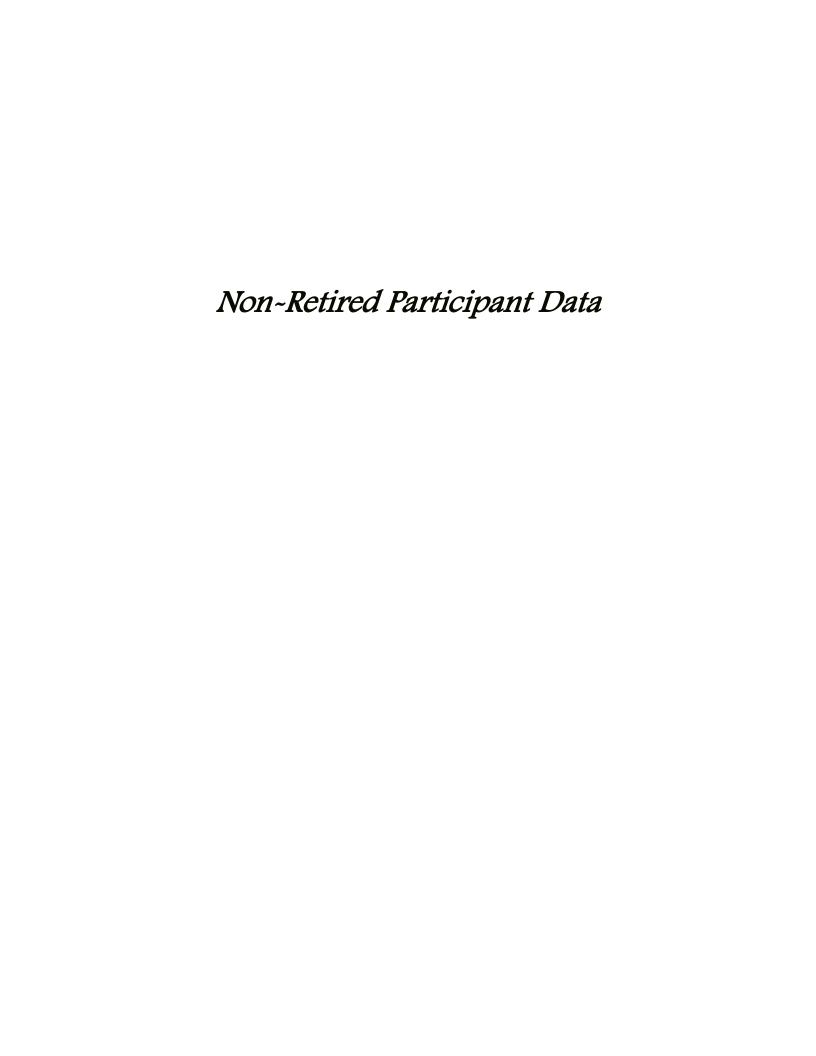
General	5.0%
Executives & Elected	
Officials	5.5
Protectives	
- With Social Security	6.0
- Without Social Security	8.0

Non-refundable benefit adjustment contributions are also required by statute and may be paid by the employer or by the employee depending upon the employer's compensation plan. The employers contribute the remaining amounts necessary to fund the retirement system on an actuarially sound basis. As differences between actual and assumed experience emerge, adjustments are made to contributions to maintain financial balance as follows:

- One-half of the increase or decrease is reflected in the employer normal cost rate.
- One-half of the increase or decrease is reflected in the participant-paid portion of
  the benefit adjustment contribution. If a decrease would reduce a benefit
  adjustment contribution to less than zero, participant normal contributions are
  reduced.

**Normal Form of Benefit.** The normal form of benefit is a straight life annuity with no death benefits. Optional forms of benefit which are actuarially reduced are listed below:

- A life annuity with 60 or 180 monthly payments guaranteed.
- A joint survivorship annuity with 75% continued to beneficiary.
- A joint survivorship annuity with 100% continued to beneficiary.
- A joint survivorship annuity reduced 25% upon either your death or your beneficiary's death.
- A joint survivorship annuity with 100% continued to beneficiary combined with 180 monthly payments guaranteed.



## ACTIVE PARTICIPANTS INCLUDED IN VALUATIONS DECEMBER 31, 2005

**Active participants** included in the valuations totaled 260,678 with an annual payroll totaling \$10,832.8 million, as follows:

		Annual	Group Averages			
Valuation Group	Number	Earnings (\$Millions)	Earnings	Age	Years of Service	Contribs.
General	237,501	\$9,661.1	\$40,678	45.6	11.7	\$49,755
Executive Group & Elected Officials	1,452	89.7	61,788	53.9	12.7	78,499
Protective Occupation with Social Security	19,036	920.0	48,330	39.5	11.6	50,034
Protective Occupation without Social Security	2,689	162.0	60,241	40.7	13.9	84,572
Total Active Participants	260,678	\$10,832.8	\$41,556	45.2	11.7	\$50,295
Prior Year	262,085	\$10,645.1	\$40,617	44.9	11.6	\$49,698

Group averages are not used in the valuation, but are shown here for their general interest.

## INACTIVE PARTICIPANTS INCLUDED IN VALUATIONS DECEMBER 31, 2005

**Inactive participants** included in the valuations totaled 130,161 as follows:

		Group Averages			
Valuation Group	Number	Age	Service	Money Purchase Balance	
General	125,732	45.3	3.0	\$12,500	
Executive Group & Elected Officials	597	52.8	5.3	33,858	
Protective Occupation with Social Security	3,657	39.0	3.7	16,225	
Protective Occupation without Social Security	175	42.3	7.6	60,027	
Total Inactive Participants	130,161	45.2	3.0	\$12,767	
Prior Year	125,649	45.0	3.0	\$12,854	

The valuations also included 3,564 QDRO cases whose average age was 49.6 years. These accounts for divorced spouses of WRS participants have been established in accordance with Wisconsin Domestic Relations Law.

### GENERAL PARTICIPANTS AS OF DECEMBER 31, 2005 BY ATTAINED AGE AND YEARS OF SERVICE

	Years of Service to Valuation Date								Totals
Attained									Valuation
Ages	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Payroll
15-19	212							212	\$ 3,233,832
20-24	4,873	40						4,913	109,358,311
25-29	14,885	2,559	16					17,460	541,819,031
30-34	9,185	10,230	1,257	20				20,692	763,357,029
	ŕ				20			,	
35-39	8,801	8,393	7,566	1,518	20			26,298	1,048,083,785
40-44	9,788	7,901	6,369	6,530	1,415	67		32,070	1,285,485,057
45-49	9,396	8,614	6,323	6,751	5,441	2,649	75	39,249	1,608,731,971
50-54	6,788	7,175	6,445	6,567	5,413	7,481	3,009	42,878	1,916,358,683
55	1,037	1,180	1,192	1,320	1,034	1,436	1,733	8,932	420,796,873
56	968	952	1,068	1,138	903	1,132	1,458	7,619	362,765,982
57	864	917	990	1,098	867	948	1,369	7,053	333,073,860
58	834	808	862	1,057	769	768	1,048	6,146	279,509,913
59	790	770	790	1,015	772	689	877	5,703	262,378,481
60	500	517	527	501	197	275	520	2 5 1 5	157 006 001
60	509	517	527	591	487	375	539	3,545	157,906,001
61	522	448	460	566	407	348	448	3,199	137,889,806
62	434	389	383	485	344	292	377	2,704	115,081,907
63	372	332	341	353	289	215	284	2,186	92,298,081
64	308	244	240	248	189	138	198	1,565	62,866,233
65	259	201	173	158	123	100	144	1,158	43,699,377
66	215	137	112	119	72	49	96	800	29,084,062
67	161	111	80	79	47	43	80	601	21,330,574
68	165	72	61	53	42	31	54	478	15,514,311
69	158	65	36	39	33	18	35	384	10,967,960
70	145	58	44	31	22	17	39	356	10,551,474
71	115	41	35	21	17	9	20	258	6,948,080
72	105	36	28	16	13	6	18	222	5,278,109
73	86	22	17	19	3	4	16	167	3,745,689
74	73	40	11	11	7	6	13	161	3,215,326
75 & Up	245	117	40	38	7	11	34	492	9,765,696
Totals	72,293	52,369	35,466	29,841	18,736	16,832	11,964	237,501	\$9,661,095,494

# EXECUTIVE GROUP AND ELECTED OFFICIALS AS OF DECEMBER 31, 2005 BY ATTAINED AGE AND YEARS OF SERVICE

		Yea	rs of Serv	vice to Va	aluation I	<b>Date</b>			Totals
Attained		- 0		1= 10					Valuation
Ages	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Payroll
20-24									
25-29	1	2						3	\$ 126,338
30-34	27	10	1					38	2,014,000
35-39	38	14	15	2				69	3,546,726
40-44	58	29	23	15	5			130	7,153,628
45-49	59	39	23	43	26	14		204	12,495,732
50-54	71	40	30	44	37	46	18	286	19,336,081
55	23	9	11	4	12	7	6	72	4,519,972
56	20	7	4	13	9	9	5	67	4,710,751
57	14	7	6	11	9	10	11	68	5,207,794
58	17	9	10	7	11	7	12	73	5,354,897
59	20	7	4	6	13	10	5	65	4,761,133
60	9	5	6	7	9	8	5	49	3,704,302
61	15	7	6	9	3	4	9	53	3,663,307
62	12	5	7	8	4	7	3	46	2,800,388
63	19	5	5	3	6	3	2	43	2,586,177
64	5	2	5	2	4	1	2	21	1,584,186
65	7	~	2	2	1	2	_	25	1 465 020
65	7	5	2 2	3	1	2	5	25	1,465,038
66 67	4 9	3 4	2	2 3	2 3	3	2 2	15 24	658,747
68			3	3	3	3		10	1,066,907
69	2 5	1 2			1		4 2	10	532,705 541,468
09	3	2	1		1		2	11	341,406
70	4	3	2		1	1	1	12	398,280
71	10	2	2	1	2	1	1	16	364,179
72	7	_		1	_	1	1	8	176,277
73	3	1				1		5	150,690
74	3	1	1		1	1	1	7	265,119
, ,	١	1	1		1		1	,	203,117
75 & Up	18	8	3	1		1	1	32	531,438
Totals	480	227	170	184	159	135	97	1,452	\$89,716,260

# PROTECTIVE OCCUPATION PARTICIPANTS WITH SOCIAL SECURITY AS OF DECEMBER 31, 2005 BY ATTAINED AGE AND YEARS OF SERVICE

		Yea	rs of Ser	vice to Va	luation I	Date			Totals
Attained									Valuation
Ages	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Payroll
15-19	11							11	\$ 287,298
20-24	704	21						725	22,839,650
25-29	1,618	813	11					2,442	98,513,032
30-34	830	1,853	499	9				3,191	145,745,975
27.20		4.00-						0.11	1== 4.5.10=
35-39	531	1,085	1,557	435	3	_		3,611	175,246,197
40-44	381	470	711	1,112	320	7		3,001	154,177,540
45-49	272	283	424	581	810	457	9	2,836	151,772,143
50	45	46	61	71	113	153	16	505	27,161,850
51	44	38	54	77	113	158	41	536	29,809,794
52	31	27	48	58	69	130	48	411	23,060,961
53	34	36	39	59	62	94	44	368	19,767,703
54	24	27	38	55 55	53	69	42	308	16,733,701
34	24	21	36	33	33	09	42	308	10,733,701
55	34	23	30	35	41	55	35	253	13,006,927
56	17	12	26	35	31	35	43	199	10,789,372
57	21	17	24	25	24	26	23	160	7,842,364
58	19	21	10	25	19	20	12	126	6,309,021
59	16	8	19	25	17	14	21	120	6,073,356
60	5	14	14	7	12	10	13	75	3,831,189
61	11	5	4	5	6	9	7	47	2,413,360
62	5	4	4	6	2	4	6	31	1,398,210
63	5	2	3	7	1		4	22	905,675
64	5	4	6	8	3			26	1,022,575
	4	2	2			4	1	10	660 100
65	1	2	3	2	3	1	1	13	668,139
66	1	2	1	2		_	4	6	225,862
67		3				2	1	6	265,969
68	1							1	11,324
69						1		1	35,985
70 & Up	3	1	1					5	94,126
/ 0 & Op	J	1	1					J	77,120
Totals	4,669	4,817	3,587	2,639	1,713	1,245	366	19,036	\$920,009,298

# PROTECTIVE OCCUPATION PARTICIPANTS WITHOUT SOCIAL SECURITY AS OF DECEMBER 31, 2005 BY ATTAINED AGE AND YEARS OF SERVICE

		Yea	rs of Serv	vice to Va	luation I	Date			Totals
Attained									Valuation
Ages	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Payroll
20-24	44	1						45	\$ 1,729,757
25-29	162	86						248	12,024,595
30-34	102	259	52	2				415	23,064,247
35-39	53	195	177	73				498	28,991,609
40-44	14	67	144	195	74	1		495	30,565,881
45-49	8	25	64	146	183	81	1	508	32,841,217
50	2	1	5	16	28	30	4	86	5,832,442
51			6	24	20	33	4	87	5,825,923
52	1	2	7	17	19	35	14	95	6,475,667
53			2	9	12	26	15	64	4,252,394
54		1	1	8	12	19	12	53	3,657,051
55		1	1	6	10	13	4	35	2,603,026
56	1			3	6	6	8	24	1,671,140
57				2	1	4	2	9	618,279
58	1		1	1	3	3	3	12	850,306
59		2			2	1	2	7	470,768
60							1	1	95,859
61		1				2	1	4	221,763
62				1	1			2	143,099
63				1				1	52,542
64									
Totals	388	641	460	504	371	254	71	2,689	\$161,987,565

# ACTIVE PARTICIPANTS AS OF DECEMBER 31, 2005 BY YEARS OF SERVICE AND GENDER

<b>Completed Years</b>				Valuation P	ayroll
of Service	Males	Females	Totals	Total	Average
0	5,983	13,295	19,278	\$ 405,557,752	\$21,037
1	5,291	10,677	15,968	425,488,689	26,646
2	4,344	9,309	13,653	398,074,937	29,157
3	4,491	9,452	13,943	446,017,243	31,989
4	5,400	9,588	14,988	519,650,977	34,671
5	5,188	9,045	14,233	520,970,763	36,603
6	4,529	8,002	12,531	477,801,338	38,130
7	4,381	7,446	11,827	464,910,177	39,309
8	3,952	6,451	10,403	419,578,305	40,332
9	3,326	5,734	9,060	377,172,837	41,631
10	3,227	5,346	8,573	367,603,756	42,879
11	3,128	5,206	8,334	366,456,005	43,971
12	2,843	4,649	7,492	340,292,395	45,421
13	2,776	4,947	7,723	357,387,191	46,276
14	2,915	4,646	7,561	361,191,600	47,770
15 & Up	37,769	47,342	85,111	4,584,654,649	53,867
Totals	99,543	161,135	260,678	\$10,832,808,614	\$41,556
Average					
A ~~	45.2	45 1	45.2		

Average
Age 45.2 45.1 45.2
Service 12.9 11.0 11.7

### COMPARATIVE STATEMENT OF ACTIVE PARTICIPANTS IN VALUATIONS

		Gen	eral			Executive a	and Elected	
Valuation			Earnings				Earnings	
12/31	No.	\$ Millions	Average	% Incr.	No.	\$ Millions	Average	% Incr.
1981	169,389	\$2,746	\$16,213		1,280	\$27	\$21,320	
1982	169,415	2,948	17,400	7.3%	1,277	28	22,276	4.5%
1983	171,928	3,200	18,612	7.0%	1,314	30	22,510	1.0%
1984	174,193	3,339	19,167	3.0%	1,329	32	24,418	8.5%
1985	176,220	3,522	19,987	4.3%	1,449	39	26,721	9.4%
1986	178,895	3,812	21,309	6.6%	1,444	41	28,371	6.2%
1987	180,041	4,109	22,821	7.1%	1,491	46	30,664	8.1%
1988	183,498	4,362	23,770	4.2%	1,491	48	31,916	4.1%
1989	187,925	4,579	24,365	2.5%	1,492	50	33,450	4.8%
1990	196,101	4,948	25,234	3.6%	1,502	63	35,193	5.2%
1991	202,048	5,357	26,517	5.1%	1,496	56	37,535	6.7%
1992	207,882	5,747	27,643	4.2%	1,463	58	39,598	5.5%
1993	210,627	6,084	28,886	4.5%	1,452	60	41,476	4.7%
1994	214,280	6,342	29,595	2.5%	1,450	63	43,528	4.9%
1995	216,434	6,597	30,479	3.0%	1,475	67	45,135	3.7%
1996	219,265	6,832	31,160	2.2%	1,459	67	45,967	1.8%
1997	222,888	7,128	31,980	2.6%	1,455	71	48,881	6.3%
1998	227,017	7,457	32,847	2.7%	1,450	73	50,664	3.6%
1999*	229,657	7,704	34,445	4.9%	1,468	77	53,263	5.1%
2000	234,076	8,335	35,610	3.4%	1,486	83	55,582	4.4%
2001	238,944	8,746	36,605	2.8%	1,486	85	57,060	2.7%
2002	240,990	9,007	37,377	2.1%	1,476	87	58,865	3.2%
2003	239,696	9,273	38,686	3.5%	1,468	86	58,336	(0.9)%
2004	238,943	9,501	39,764	2.8%	1,469	89	60,379	3.5%
2005	237,501	9,661	40,678	2.3%	1,452	90	61,788	2.3%

<sup>\*</sup> After change in method of calculating average pay.

### COMPARATIVE STATEMENT OF ACTIVE PARTICIPANTS IN VALUATIONS

	Pro	otective With	Social Secu	rity	Prot	ective Witho	ut Social Sec	urity
Valuation			Earnings				Earnings	
12/31	No.	\$ Millions	Average	% Incr.	No.	\$ Millions	Average	% Incr.
1981	8,945	\$178	\$19,871		2,573	\$56	\$21,822	
1982	9,029	195	21,573	8.6%	2,572	61	23,703	8.6%
1983	9,084	208	22,866	5.7%	2,556	65	25,257	6.6%
1984	9,226	217	23,551	3.0%	2,535	67	26,414	4.6%
1985	9,607	236	24,596	4.4%	2,641	72	27,388	3.7%
1986	9,852	255	25,875	5.2%	2,612	76	29,072	6.2%
1987	10,220	274	26,845	3.7%	2,585	79	30,503	4.9%
1988	10,392	286	27,560	2.7%	2,607	83	31,671	3.8%
1989	10,551	300	28,414	3.1%	2,582	83	32,267	1.9%
1990	11,167	332	29,738	4.7%	2,603	88	33,806	4.8%
1991	11,666	357	30,606	2.9%	2,585	92	35,650	5.5%
1992	12,160	390	32,049	4.7%	2,622	100	38,007	6.6%
1993	12,388	408	32,928	2.7%	2,611	103	39,371	3.6%
1994	12,825	436	34,005	3.3%	2,612	106	40,633	3.2%
1995	13,434	467	34,747	2.2%	2,630	112	42,478	4.5%
1996	13,820	495	35,807	3.1%	2,625	116	44,063	3.7%
1997	14,232	536	37,625	5.1%	2,654	121	45,568	3.4%
1998	14,810	570	38,509	2.3%	2,658	127	47,733	4.8%
1999*	16,483	649	39,864	3.5%	2,691	131	48,947	2.5%
2000	16,970	717	42,263	6.0%	2,685	135	50,423	3.0%
2001	17,981	772	42,914	1.5%	2,715	142	52,339	3.8%
2002	18,325	804	43,871	2.2%	2,709	148	54,603	4.3%
2003	18,660	856	45,891	4.6%	2,714	154	56,673	3.8%
2004	18,964	896	47,266	3.0%	2,709	159	58,546	3.3%
2005	19,036	920	48,330	2.3%	2,689	162	60,241	2.9%

<sup>\*</sup> After change in method of calculating average pay.

Wisconsin Retirement System

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### DEVELOPMENT OF PARTICIPANT AND EMPLOYER RESERVES DURING THE YEAR

	Part	icipant Accumula	ation		Employer Ac	ccumulation	
	<u>Fixed</u>	<u>Variable</u>	<u>Total</u>	<u>Fixed</u>	<u>Variable</u>	<u>Total</u>	Grand Total
Ending Balance December 31, 2004	\$13,790,606,068	\$1,120,494,916	\$14,911,100,984	\$19,015,865,667	\$1,120,494,916	\$20,136,360,583	\$35,047,461,567
Closing Adjustments	0	(0)	(0)	(0)	(0)	(0)	(0)
Beginning Balance January 1, 2005	13,790,606,068	1,120,494,916	14,911,100,983	19,015,865,667	1,120,494,916	20,136,360,583	35,047,461,566
Revenues:							
Employer Contributions	-	-	-	664,984,792	80,468,201	745,452,994	745,452,994
Participant Contributions	471,279,844	81,999,426	553,279,270	-	-		553,279,270
Total Revenues	471,279,844	81,999,426	553,279,270	664,984,792	80,468,201	745,452,994	1,298,732,264
Expenses:							
Separations	24,328,591	873,072	25,201,664	-	-	-	25,201,664
Retirement Single Sums	9,696,713	318,113	10,014,826	10,608,394	283,648	10,892,042	20,906,868
Death Benefits	14,052,326	1,831,353	15,883,679	9,426,941	1,139,564	10,566,506	26,450,185
Disability Insurance	-				-		_
	48,077,630	3,022,539	51,100,169	20,035,335	1,423,212	21,458,548	72,558,717
Transfers:							
Earnings Allocation	834,148,878	87,656,324	921,805,202	1,198,888,806	85,947,800	1,284,836,606	2,206,641,808
Annuities Awarded	(1,180,998,348)	(143,136,309)	(1,324,134,657)	(1,396,160,693)	(137,210,824)	(1,533,371,517)	(2,857,506,174)
Intra-Fund Transfers	(369,106)	-	(369,106)	414,782	-	414,782	45,677
Inter-Fund Transfers	-		_	-			-
	(347,218,575)	(55,479,985)	(402,698,561)	(196,857,105)	(51,263,024)	(248,120,129)	(650,818,690)
Ending December 31, 2005	\$ <u>13,866,589,706</u>	\$ <u>1,143,991,817</u>	\$ <u>15,010,581,524</u>	\$ <u>19,463,958,019</u>	\$ <u>1,148,276,881</u>	\$ <u>20,612,234,900</u>	\$35,622,816,424
Internal Rate of Return	6.2%	8.1%	6.4%	6.4%	7.9%	6.5%	6.4%

Wisconsin Retirement System

## RESERVES FOR NON-RETIRED PARTICIPANTS BALANCES BY VALUATION GROUP

		Reserve fo	r Year Ended	
		<b>December 31, 2005</b>	5	<b>December 31, 2004</b>
	Participant	Employer	Total	(Total in \$ Millions)
General	\$13,555,379,540	\$17,949,810,180	\$31,505,189,720	\$31,056.4
Executives & Elected	110,802,711	167,917,973	278,720,684	280.9
Protective with Soc. Sec.	1,023,431,199	1,976,807,972	3,000,239,171	2,882.5
Protective w/o Soc. Sec.	320,968,074	517,698,772	838,666,846	827.7
Total	\$15,010,581,524	\$20,612,234,897	\$35,622,816,421	\$35,047.5

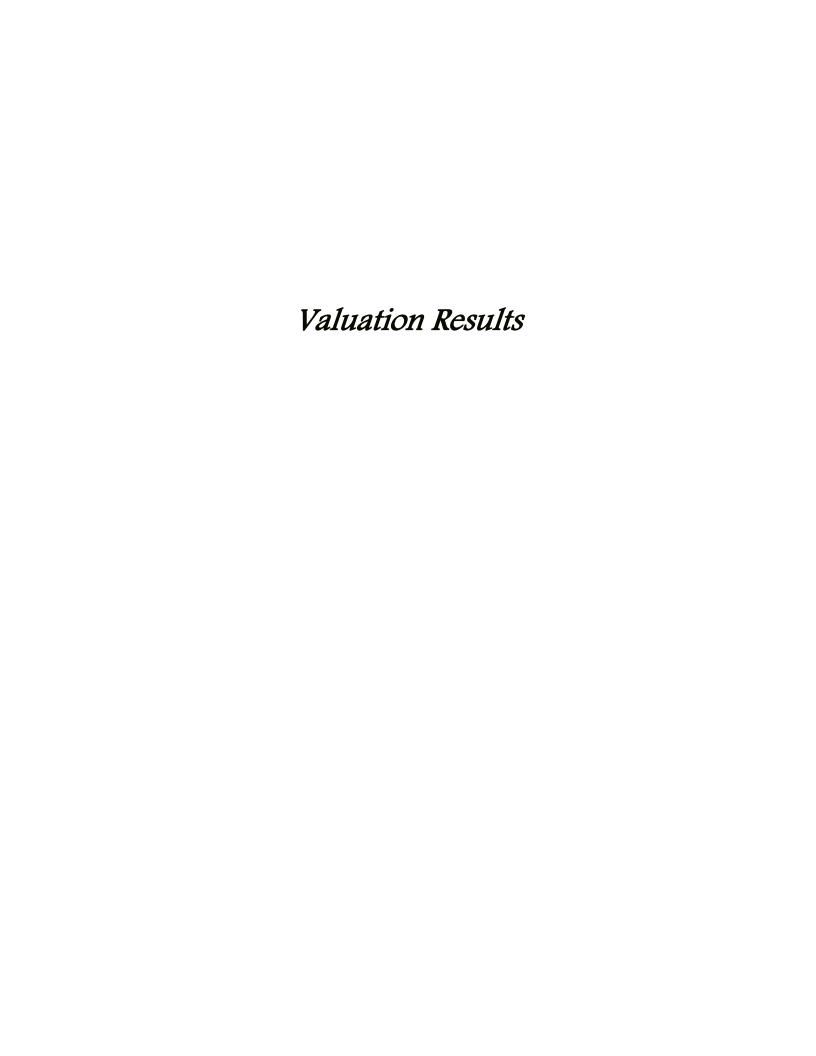
The above schedule shows the distribution of Participant and Employer reserves among the valuation groups according to WRS accounting records. This separation of assets is needed because the valuation groups are separately experience rated. The assets are pooled for investment purposes.

## UNFUNDED ACTUARIAL ACCRUED LIABILITY DECEMBER 31, 2005

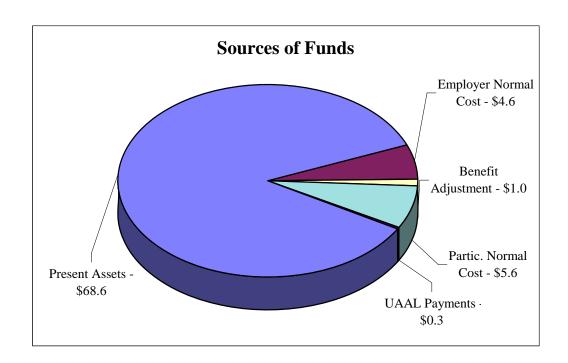
		Executives &	Protective (	Occupation	
		Elected	With	Without	
	General	Officials	Soc. Sec	Soc. Sec	Totals
Balance January 1, 2005	\$363,327,549	\$1,029,029	\$12,658,727	\$10,695,864	\$387,711,169
Plus: New Employers	356,979	5,268	0	0	362,247
Less: Adjustments	8,925	0	(8,925)	0	0
Less: Payments	(63,038,136)	(163,506)	(2,210,414)	(2,026,737)	(67,438,793)
Plus: Interest	23,451,115	67,922	814,272	676,192	25,009,501
Balance December 31, 2005	\$324,106,432	\$938,713	\$11,253,660	\$9,345,319	\$345,644,124

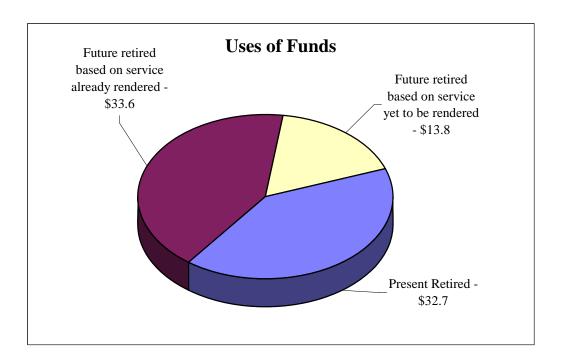
The UAAL is affected year to year by new employers entering the Wisconsin Retirement System, amortization payments, interest assessments, and statutory changes in benefits provided by the Retirement System. The UAAL is being amortized as a level percent of payroll. Since the payroll is assumed to increase with inflation, UAAL payments will also increase. During the first several years of such an amortization program, the payments are less than the interest assessment and the UAAL balance, expressed in terms of nominal dollars, increases from year to year. However, it increases at a lower rate than the payroll. After several years the payments exceed the interest assessment and the outstanding dollar balance will begin to decline.

Wisconsin Retirement System



# FINANCING \$80.1 BILLION\* OF BENEFIT PROMISES FOR PRESENT ACTIVE AND RETIRED PARTICIPANTS DECEMBER 31, 2005





<sup>\*</sup> Present value of future benefits; all divisions combined.

Wisconsin Retirement System I-21

# DEVELOPMENT OF ACTUARIAL PRESENT VALUES DECEMBER 31, 2005 (\$ MILLIONS)

		Executives	Prote	ctives	
Present Value of Future		& Elected	With	Without	
Benefits for	General	Officials	Soc. Sec.	Soc. Sec.	Total
Active Participants					
Service Retirement	\$34,122.9	\$275.6	\$3,891.8	\$ 941.1	\$39,231.4
Withdrawal	1,646.3	6.3	128.9	17.4	1,798.9
Death-in-Service	566.6	10.5	57.1	11.2	645.4
Disability	882.1	2.8	72.7	27.0	984.6
Variable Excess	233.2	3.2	9.3	1.9	247.6
Total Active	37,451.1	298.4	4,159.8	998.6	42,907.9
Inactive Participants	4,077.0	67.6	234.4	36.5	4,415.5
Active and Inactive	41,528.1	366.0	4,394.2	1,035.1	47,323.4
Additional Contributions Present Retired					144.7 32,668.0
Actuarial Present Value of Future Benefits					\$80,136.1

Computing the actuarial present value of future benefits is the first step in the actuarial valuation process. If the WRS had assets equal to that value, and if future experience were exactly in accordance with assumptions, then the present assets together with future investment income on those assets would be sufficient to pay promised benefits to all present participants, retirees and beneficiaries. There is no need for the Retirement System to have \$80,136.1 million immediately. What is needed, however, is a plan for obtaining the money in an orderly fashion. That is the purpose of the remainder of the actuarial valuation.

Wisconsin Retirement System

#### **EXPERIENCE AMORTIZATION RESERVE (EAR)**

Actuarial gains or losses arising from the difference between actual and assumed experience are reflected in the determination of the normal cost. The computed normal cost is made up of two parts: (i) the pure entry-age normal cost (EANC) determined without regard to past gains or losses, and (ii) an experience amortization component. Section 40.04(1) of the Wisconsin Statutes provides authority to maintain accounts and reserves determined to be "useful in achieving the funds' purposes..." A fundamental WRS objective is stable contribution rates. Accordingly, the experience portion of the normal cost is separately calculated each year and the amortization period is varied upward or downward in order to minimize short-term rate fluctuations. A positive EAR indicates amortization of gains. A negative EAR indicates amortization of losses.

#### Development of EAR as of December 31, 2005

		Executives	<b>Protective</b>	Occupation	
		& Elected	With	Without	
	General	Officials	Soc. Sec	Soc. Sec.	Total
			\$ Millions		
Present Value of Future     Benefits for non-retired	\$41,528.1	\$366.0	\$4,394.2	\$1,035.1	\$47,323.4
2. Present Value of Future Entry Age Normal Costs	11,628.1	97.6	1,701.0	329.1	13,755.8
3. Entry Age Accrued Liability: (1)-(2)	29,900.0	268.4	2,693.2	706.0	33,567.6
4. Non-Retired Assets-WRS -LTDI	31,505.2 173.5	278.7 1.4	3,000.2 25.6	838.7 6.0	35,622.8 206.5
-Total	31,678.7	280.1	3,025.8	844.7	35,829.3
5. Entry Age Unfunded Accrued Liability:(3)-(4)	(1,778.7)	(11.7)	(332.6)	(138.7)	(2,261.7)
6. WRS Frozen Unfunded Accrued Liability	324.1	0.9	11.3	9.3	345.6
7. EAR:(6)-(5)	\$ 2,102.8	\$ 12.6	\$ 343.9	\$ 148.0	\$ 2,607.3

## DEVELOPMENT OF CONTRIBUTION RATES FOR CALENDAR YEAR 2007

		Executive	Protective	Occupation	
		& Elected	With	Without	1
	General	Officials	Soc. Sec	Soc. Sec.	Total
			\$ Millions		•
Total Reported Earnings	\$ 9,661.1	\$ 89.7	\$ 920.0	\$ 162.0	\$ 10,832.8
Present Value of Future Earnings	96,421.9	765.5	10,411.0	1,603.5	109,201.9
č	,		,	,	ĺ
Present Value of Future Benefits	41,528.1	366.0	4,394.2	1,035.1	47,323.4
Non-Retired Assets	31,678.7	280.1	3,025.8	844.7	35,829.3
Unfunded Liability	324.1	0.9	11.3	9.3	345.6
Present Value of Future Normal Costs					
Future Service Portion	11,628.1	97.6	1,701.0	329.1	13,755.8
Exp. Amort. Res. Portion	(2,102.8)	(12.6)	(343.9)	(148.0)	(2,607.3)
Total	9,525.3	85.0	1,357.1	181.1	11,148.5
10141	7,525.5	03.0	1,557.1	101.1	11,140.5
Normal Cost Amortization Years					•
Future Service Portion	12.6	10.4	14.8	12.5	12.7
Exp. Amort. Res. Portion	20.0	16.0	16.0	20.0	
Unfunded Liability Amortization Years	23.0	23.0	23.0	23.0	23.0
		0/16	\ .4° Мl	DII	
Normal Cost		% 'S OI A	Active Member	Payroll	
Future Service Portion	12.1 %	12.7 %	16.3 %	20.5 %	12.6 %
Exp. Amort. Res. Portion	(1.5)%	(1.2)%	(3.0)%	(6.3)%	(1.7)%
Total	10.6 %	11.5 %	13.3 %	14.2 %	10.9 %
10111	10.0 /0	11.5 /0	13.5 /0	14.2 /0	10.5 70
2006 Total Normal Cost Rates	10.4 %	11.3 %	13.1 %	14.0 %	10.7 %
Change from 2006 (current)	0.2 %	0.2 %	0.2 %	0.2 %	0.2 %
Allocation of Change					
Employer Normal Cost	0.1 %	0.1 %	0.1 %	0.1 %	0.1 %
Benefit Adjustment	0.1 %	0.0 %	0.0 %	0.0 %	0.1 %
Participant Normal Cost	0.0 %	0.1 %	0.1 %	0.1 %	0.0 %
Total Allocated Change	0.2 %	0.2 %	0.2 %	0.2 %	0.2 %
Unallocated Change *	0.0 %	0.0 %	0.0 %	0.0 %	0.0 %
2007 Normal Cost Rates					
Employer Normal Cost	4.6 %	8.5 %	8.2 %	10.8 %	5.0 %
Benefit Adjustment	1.0 %	0.0 %	0.0 %	0.0 %	0.9 %
Participant Normal Cost	5.0 %	3.0 %	5.1 %	3.4 %	5.0 %
Total Normal Cost	10.6 %	3.0 % 11.5 %	13.3 %	3.4 % 14.2 %	10.9 %
Total Millial Cust	10.0 70	11.5 70	13.3 70	14.4 70	10.9 70
Average Unfunded Liability Amortization	0.2 %	0.1 %	0.1 %	0.4 %	0.2 %
Average Total Rate	10.8 %	11.6 %	13.4 %	14.6 %	11.1 %

<sup>\*</sup> Rate changes that do not round to an even 0.2% are not immediately allocated.

## SUMMARY STATEMENT OF PRESENT AND FUTURE RESOURCES (\$ MILLIONS)

		December 31	
Present Resources and Expected Future Resources		2005	2004
٨	Dook Walve of Dresent System Assets		
A.	Book Value of Present System Assets		
	Annuity Reserves		
	Fixed	\$28,575.3	\$26,920.0
	Variable	4,092.7	3,909.9
	Total Annuity Reserves	32,668.0	30,829.9
	Non-Retired Participant Reserves		
	Participant Contribution Balance	15,010.6	14,911.1
	Additional Contributions	144.7	139.2
	Employer Accumulation Balance	20,612.2	20,136.4
	Adjustment for 62.13 Contributions	(26.8)	(25.2)
	LTDI Reserve for Future Claims	206.4	218.0
	Total Non-Retired Reserves	35,947.1	35,379.5
	Total System Assets Used in Valuation	68,615.1	66,209.4
В.	Actuarial Present Value of Future		
ъ.	Participant Contributions	5,616.1	5,561.0
	1 articipant Contributions	3,010.1	3,301.0
C.	Actuarial Present Value of Future		
	Benefit Adjustment Contributions	964.2	859.6
D.	Actuarial Present Value of Future		
	Employer Contributions for		
	Unfunded Accrued Liabilities	345.6	387.7
	Section 62.13	26.8	25.2
	Normal Costs	4,568.2	4,466.1
	Total	4,940.6	4,879.0
			,
Ε.	<b>Total Present and Expected Future Resources</b>	\$80,136.0	\$77,509.0

# SUMMARY STATEMENT OF RETIREMENT SYSTEM OBLIGATIONS (\$ MILLIONS)

		Decen	iber 31
	Retirement System Obligations	2005	2004
A.	To Annuitants and Beneficiaries Receiving Benefits		
	Fixed Annuities		
	Reported at Year End	\$28,359.7	\$26,232.2
	Dividend Adjustment and Reserve	215.6	687.8
	Total Fixed Annuities	28,575.3	26,920.0
	Variable Annuities		
	Reported at Year End	3,970.7	3,654.5
	Distribution and Reserve	122.0	255.4
	Total Variable Annuities	4,092.7	3,909.9
	Total for Benefits in Pay Status	32,668.0	30,829.9
В.	To Active and Inactive Participants		
Б.	For Benefits Based on		
	Participant Contributions Made		
	In the Past	15,010.6	14,911.1
	In the Future	5,616.1	5,561.0
	Additional Contributions Made in the Past	144.7	139.2
	Benefit Adjustment Contributions Made in the Future	964.2	859.6
	Employer Contributions	25,732.4	25,208.2
	Total for Benefits Not Yet in Pay Status	47,468.0	46,679.1
	20th 202 Delicities 1.00 100 m 1 ay Suitas	- 17,100.0	10,077.1
C.	Total Actuarial Value of Expected Future Benefits	\$80,136.0	\$77,509.0

## **SECTION TWO**

Financial Reporting

#### SUMMARY OF ACTUARIAL ASSUMPTIONS AND METHODS

Valaution Date December 31, 2005

Actuarial Cost Method Frozen Entry Age

Amortization Method Level Percent -- Closed Period

Remaining Period 23 years (completion in 2029)

Asset Valuation Method 5-Year Smoothed Market (Closed)

**Actuarial Assumptions** 

Investment Rate of Return 7.8%
Projected Salary Increases\* 4.1% to 8.6%
Payroll Growth Rate 4.1%
Population Growth Rate 0.0%

Cost-of-Living Adjustments# 2.67%

<sup>\*</sup> Includes merit and seniority increases that vary by service plus wage inflation of 4.1%/year.

<sup>#</sup> Non-guaranteed. Actual increases are based on recognized investment return in excess of 5%.

#### STATEMENT OF NET PLAN ASSETS

	2004*	2003
Assets		
Cash and Cash Equivalents	\$ 1,333,009	\$ 1,750,746
Securities Lending Collateral	5,410,236	3,504,674
Prepaid Expenses	1,637	1,318
Total Short Term Assets	6,744,882	5,256,738
Receivables		
Contributions	94,023	77,940
Prior Service Contributions	472,224	1,600,494
Benefits Overpayment	1,719	1,614
Due from other Trust Funds	2,698	4,571
Miscellaneous	1,644	96
Interest and dividends	218,001	189,682
Investment Sales	278,514	281,276
Total receivables	1,068,823	2,155,673
Investments at Fair Value		
Fixed Income	17,579,762	14,633,240
Stocks	47,245,119	42,195,283
Limited Partnerships	2,394,913	2,702,123
Mortgages	515,709	612,367
Real Estate	369,807	428,284
Foreign Currence Fluctuations Rec.	0	1,586
Multi Asset Investments	379,678	328,148
Total investments	68,484,988	60,901,031
Capital Assets	8	61
Total Assets	76,298,701	68,313,503
Liabilities:		
Fixed Investment due Other Programs	2,373,609	2,106,692
Variable Investment Due other Programs	27,229	37,202
Securities lending collateral	5,410,236	3,504,674
Benefits Payable	200,382	185,413
Deferred Revenue	289	308
Due to Other Trust Funds	232	819
Miscellaneous Payables	85,412	68,925
Investment Payables	291,316	283,083
Total Liabilities	8,388,705	6,187,116
Net Assets in Trust for Pension Benefits	\$67,909,996	\$62,126,387

<sup>\* 2005</sup> Summary not yet available.

Wisconsin Retirement System II-2

#### STATEMENT OF CHANGES IN ASSETS (\$ THOUSANDS)

	Activity During Year			
	2004*	2003		
Additions:				
Contributions:				
Employer Contributions	\$ 505,102	\$ 473,187		
Employe Contributions	605,184	564,754		
Total Contributions	1,110,286	1,037,941		
Investment Income:				
Net Appreciation (Depreciation)				
in Fair Value of Investments	6,868,008	11,514,737		
Interest	574,559	595,466		
Dividends	412,255	318,168		
Securities Lending Income	72,403	40,594		
Other	99,680	100,250		
Less				
Current Income Distributed	272,143	341,859		
SWIB Investment Expense	152,629	152,948		
Investment Income Distributed to	132,027	132,740		
Securities Lending Rebates and Fees	62,307	30,979		
Net Investment Income	7,539,826	12,043,429		
Interest on Prior Service Receivable	28,053	36,119		
Miscellaneous Income	3,082	3,563		
Total Additions	8,681,247	13,121,052		
Deductions:				
Benefits and Refunds:				
Retirement, Disability,				
and Beneficiary	2,857,871	2,690,603		
Separation Benefits	24,967	28,847		
Total Benefits and Refunds	2,882,838	2,719,450		
Unusual Writeoff of receiveable	(45)	(51)		
Administrative Expense	14,846	16,393		
Total Deductions	2,897,639	2,735,792		
Net Increase (Decrease)	5,783,608	10,385,260		
Net Assets Held in Trust:				
Beginning of Year	\$62,126,387	\$51,741,126		
End of Year	\$67,909,996	\$62,126,387		

<sup>\* 2005</sup> Summary not yet available.

*II-3* 

# SCHEDULE OF FUNDING PROGRESS \$ MILLIONS

Valuation Date Dec 31	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Frozen Entry Age (b)	Unfunded AAL (UAAL) (b) - (a)	Funded Ratio (a)/(b)	Covered Payroll (c)	UAAL as a Percent of Covered Payroll [(b) - (a)] / (c)
1993	\$25,436.5	27,533.0	2,096.5	92.4 %	\$ 6,834.9	28.1 %
1994	26,954.3	29,012.1	2,057.8	92.9 %	7,135.6	28.8 %
1995	30,246.2	32,348.9	2,102.7	93.5 %	7,454.3	28.2 %
1996	33,962.6	36,097.0	2,134.4	94.1 %	7,721.6	27.6 %
1997	38,584.6	40,762.0	2,177.4	94.7 %	8,084.6	26.9 %
1998	43,390.5	45,617.1	2,226.6	95.1 %	8,481.1	26.3 %
1999	49,403.7	51,549.5	2,145.8	95.8 %	8,826.0	24.3 %
2000	51,824.6	53,993.6	2,169.0	96.0 %	9,322.5	23.3 %
2001	58,024.3	60,134.7	2,110.4	96.5 %	9,917.7	21.3 %
2002	57,861.9	59,618.8	1,756.9	97.1 %	10,126.6	17.4 %
2003*	62,685.3	63,211.7	526.4	99.2 %	10,502.4	5.0 %
2004	66,209.4	66,622.3	412.9	99.4 %	10,897.6	3.8 %
2005	68,615.1	68,987.5	372.5	99.5 %	10,973.4	3.4 %

<sup>\*</sup> Affected by prepayment of UAAL in connection with Pension Obligation Bond issued by the state and various local government employers.

#### **SOLVENCY TEST**

			Accrued Lia	bility For		Percent Funded For			
Valuation		Annuitants		Active &		Annuitants		Active &	
Date	Valuation	and	Member	Inactive		and	Participant	Inactive	
Dec 31	Assets	Beneficiaries	Contribs.	Members	Total	Beneficiaries	Contributions	Members	Total
1993	\$25,436.5	10,016.1	\$ 7,800.2	9,716.7	27,533.0	100.0%	100.0%	78.4%	92.4%
1994	26,954.3	10,704.2	8,197.6	10,110.3	29,012.1	100.0%	100.0%	79.6%	92.9%
1995	30,246.2	12,205.9	9,022.5	11,120.5	32,348.9	100.0%	100.0%	81.1%	93.5%
1996	33,962.6	13,964.6	9,865.1	12,267.3	36,097.0	100.0%	100.0%	82.6%	94.1%
1997	38,584.6	15,985.1	11,072.5	13,705.3	40,762.9	100.0%	100.0%	84.1%	94.7%
1998	43,390.5	18,352.3	11,710.3	15,554.5	45,617.1	100.0%	100.0%	85.7%	95.1%
1999	49,403.7	21,290.7	12,769.6	17,489.2	51,549.5	100.0%	100.0%	87.7%	95.8%
2000	51,824.6	22,918.0	12,869.7	18,205.9	53,993.6	100.0%	100.0%	88.1%	96.0%
2001	58,024.3	25,881.5	14,275.3	19,977.9	60,134.7	100.0%	100.0%	89.4%	96.5%
2002	57,861.9	26,041.7	14,022.9	19,554.2	59,618.8	100.0%	100.0%	91.0%	97.1%
2003	62,685.3	28,707.8	14,503.1	20,000.8	63,211.7	100.0%	100.0%	97.4%	99.2%
2004	66,209.4	30,829.9	15,050.3	20,742.1	66,622.3	100.0%	100.0%	98.0%	99.4%
2005	68,615.1	32,668.0	15,155.3	21,164.2	68,987.5	100.0%	100.0%	98.2%	99.5%

#### **Contributions Required and Contributions Made**

Year	Annual	
Ended	Required	Percent
December 31	Contribution	Contributed
1992	350.0	100.0%
1993	370.1	100.0%
1994	385.9	100.0%
1995	402.6	100.0%
1996	435.3	100.0%
1997	445.9	100.0%
1998	449.6	100.0%
1999	435.2	100.0%
2000	422.1	96.3%
2001	412.9	99.6%
2002	426.9	99.8%
2003	462.7	100.0%
2005	535.6	100.0%

Employers did not make the full actuarially required contribution for 2000 and 2001 in accordance with the provisions of Act 11 of 1999.

## SECTION THREE

Actuarial Methods and Assumptions

#### **ACTUARIAL VALUATION METHOD**

The actuarial funding method prescribed in the statute for WRS is the **Frozen Initial Liability Method**. Under this method, the amount of remaining unfunded accrued actuarial liabilities at any valuation date is affected only by the monthly amortization payments, compound interest, the added liability created by new employer units, and any added liabilities caused by changes in benefit provisions.

Actuarial gains or losses arising from the difference between actual and assumed experience are reflected in the determination of the normal cost. In this manner, experience gains or losses in any year are amortized (spread) over the average future working lifetime of the active participant group - a period of approximately 13 years. Hence, the computed normal cost is made up of two parts:

- The pure entry-age normal cost (EANC) determined without regard to past gains or losses, and
- an experience amortization component.

Section 40.04(1) of the Wisconsin Statutes provides authority to maintain accounts and reserves determined to be "useful in achieving the funds' purposes - - -". A fundamental WRS objective is stable contribution rates. Accordingly, based on the authority granted under Section 40.04, the experience portion of the normal cost is separately calculated each year and the amortization period is varied upward or downward in order to minimize short-term rate fluctuations. The policy regarding the EAR amortization period is described below:

- The standard period is set 20 years.
- The standard period is reconsidered as part of each triennial experience study.
- Temporary interim changes in the period are made only when there are large, but mostly offsetting market gains and losses known to be flowing through the MRA that would otherwise result in contribution rate volatility. Large changes would be defined as those which, over a 2-year period, were expected to result in contribution rate changes of at least 0.4% of payroll.
- The minimum and maximum EAR amortization periods are 10 years and 30 years respectively.
- The amortization policy will be applied in the same manner to market gains and losses flowing through the MRA.

#### **ASSET VALUATION METHOD**

An essential step in the valuation process is comparing valuation assets with computed liabilities. Computed liabilities result from actuarial calculations involving the covered population, the benefits, and actuarial assumptions. Valuation assets are those assets that are recognized and available to fund the System's liabilities. WRS assets are invested in the Fixed Investment Trust, and in the Variable Investment Trust, both of which are managed by the State of Wisconsin Investment Board (SWIB). Assets in the Variable Investment Trust are marked to market each year. Assets in the Fixed Investment Trust (most of the assets) are valued (or recognized) using an "asset valuation method."

Asset valuation methods are distinguished by the timing of the recognition of investment return. Total investment return is the sum of ordinary income and capital value changes. Under a book value approach, ordinary income is recognized immediately and capital gains (or losses) are recognized only when securities are sold. Book value investment return is directly affected by the timing of sales activity and underlying experience may be distorted. Under a pure market value approach, ordinary investment income and all capital value changes are recognized immediately. Because of market volatility, use of pure market values in retirement funding can result in volatile contribution rates and unstable financial ratios, contrary to WRS objectives.

The asset valuation method used for WRS valuations is statutory, and is referred to as the "Market Recognition Account" or MRA. Act 11 of 1999 closed the former Transaction Amortization Account (TAA) and created the Market Recognition Account. The MRA recognizes assumed return fully each year. Differences between actual and assumed return are phased in over a closed 5-year period. The objective is to give recognition to long-term changes in asset values while the minimizing effect of short-term fluctuations in the capital markets. In accordance with its smoothing objective, the MRA will tend to exceed the market value when the markets are doing poorly, and will fall short of the market value when markets are doing well. Some retirement systems set limits on the amount by which the recognized value of assets can differ from the market value.

The development of the Market Recognition Account is shown on the following page. The Fixed Investment Trust includes assets for other programs, such as Sick Leave, that are not related to the funding of the Wisconsin Retirement System, and does not include assets related to the Variable Investment Trust. Consequently, the asset value developed on the next page will not balance to the total system assets shown on page I-24. ETF Staff maintains the breakdown of the separate asset accounts.

#### FIXED INVESTMENT TRUST: MARKET RECOGNITION ACCOUNT

	For the Year Ended December 31						
	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	2008	<u>2009</u>
Beginning of year							
a. Funding Value	\$54,333,668,260	\$57,721,206,317	\$62,064,552,008	\$64,514,216,523	\$64,695,284,058	\$66,640,778,272	\$67,244,901,585
b. Market value	46,389,194,485	56,816,468,425	63,565,374,407	67,330,855,168	67,330,855,168	67,330,855,168	67,330,855,168
End of year							
c. Market value	56,816,468,425	63,565,374,407	67,330,855,168	67,330,855,168	67,330,855,168	67,330,855,168	67,330,855,168
d. Non-investment cash flow							
(contributions minus benefits)	(498,177,761)	(331,276,955)	(1,448,818,299)				
e. Investment income							
e1. Total Investment Income	10,925,451,701	7,080,182,937	5,214,299,060				
e2. Assumed rate	7.8%	7.8%	7.8%				
e3. Amount for immediate recognition	4,218,597,192	4,489,334,291	4,784,531,143	-	-	-	-
e4. Amount for phased-in recognition: e1-e3	6,706,854,509	2,590,848,645	429,767,917	-	-	-	-
f. Phased-in recognition of investment income							
f1. Current year: .2 x e4	1,341,370,902	518,169,729	85,953,583	-	-	-	-
f2. First prior year	(1,764,426,680)	1,341,370,902	518,169,729	85,953,583	-	-	-
f3. Second prior year	(1,067,115,864)	(1,764,426,680)	1,341,370,902	518,169,729	85,953,583	-	-
f4. Third prior year	(824,740,722)	(1,067,115,864)	(1,764,426,680)	1,341,370,902	518,169,729	85,953,583	-
f5. Fourth prior year		(824,740,722)	(1,067,115,864)	(1,764,426,680)	1,341,370,902	518,169,729	85,953,583
<ul><li>f6. Total MRA recognition</li><li>f7. Amount for TAA recognition</li></ul>	(2,314,912,363) 1,982,030,989	(1,796,742,634) 1,982,030,989	(886,048,329)	181,067,535	1,945,494,214	604,123,312	85,953,583
f8. Total recognized gain (loss)	(332,881,375)	185,288,354	(886,048,329)	181,067,535	1,945,494,214	604,123,312	85,953,583
g. Total Recognized Investment Income: e3 + f8	3,885,715,817	4,674,622,646	3,898,482,814	181,067,535	1,945,494,214	604,123,312	85,953,583
h. Funding value end of year: $a + d + e3 + f8$	57,721,206,317	62,064,552,008	64,514,216,523	64,695,284,058	66,640,778,272	67,244,901,585	67,330,855,168
i. Difference between market and funding values	(904,737,892)	1,500,822,399	2,816,638,645	2,635,571,110	690,076,896	85,953,583	-
j. Recognized Rate of Return	7.2%	8.1%	6.4%				
k. Market Rate of Return	21.1%	11.7%	7.9%				

Wisconsin Retirement System

# SUMMARY OF ASSUMPTIONS USED FOR ANNUAL ACTUARIAL VALUATIONS ASSUMPTIONS ADOPTED BY ETF BOARD AFTER CONSULTING WITH ACTUARY

#### **ECONOMIC ASSUMPTIONS**

*The investment return rate* assumed in the valuations was 7.80% per year, compounded annually (net after administrative expenses).

The **Wage Inflation Rate** assumed in this valuation was 4.10% per year. The Wage Inflation Rate is defined to be the portion of total pay increases for an individual that are due to macro economic forces including productivity, price inflation, and labor market conditions. The wage inflation rate does not include pay changes rated to individual merit and seniority effects;

No specific **Price Inflation** assumption is required to perform this valuation, since there are no benefits that are linked to price increases. However, a price inflation assumption on the order of 3.0% to 3.5% would be consistent with the other economic assumptions.

The assumed **real rate of return** over wage inflation is defined to be the portion of total investment return that is more than the assumed total wage growth rate. Considering other economic assumptions, the 7.8% investment return rate translates to an assumed real rate of return over wage inflation of 3.7%. The assumed real rate of return over price inflation would be higher – on the order of 4.5% to 5.5%, considering both an inflation assumption and an average expense provision. Dividends for present and future retirees are assumed to be 2.67% each year.

The Active Member Population is assumed to remain constant. For purposes of financing the unfunded liabilities, total payroll is assumed to grow at the wage inflation rate -4.10% per year.

**Pay increase assumptions** for individual active members are shown for sample services below. Part of the assumption for each age is for merit and/or seniority increase, and the other 4.10% recognizes wage inflation, including price inflation, productivity increases, and other macro economic forces.

	% Merit and Longvity Increase Next Year									
		University	Public School	Prote	ective	Exec. &				
Service	Gen.	Teachers	Teachers	With S.S.	w/o S.S.	Elec.				
1	3.5 %	4.4 %	5.8 %	4.0 %	4.5 %	1.2 %				
2	3.5 %	4.4 %	5.8 %	4.0 %	4.5 %	1.2 %				
3	3.2 %	4.3 %	5.3 %	3.6 %	4.0 %	1.2 %				
4	2.9 %	4.3 %	4.9 %	3.2 %	3.5 %	1.2 %				
5	2.6 %	4.2 %	4.4 %	2.8 %	3.0 %	1.1 %				
10	1.6 %	3.4 %	2.6 %	1.7 %	1.1 %	1.0 %				
15	1.3 %	2.5 %	1.5 %	1.2 %	0.5 %	0.9 %				
20	1.1 %	2.2 %	1.0 %	1.0 %	0.5 %	0.8 %				
25	0.9 %	2.0 %	0.6 %	1.0 %	0.5 %	0.6 %				
30	0.7 %	1.8 %	0.2 %	1.0 %	0.5 %	0.4 %				

#### **DECREMENT PROBABILITIES**

The mortality table used to measure mortality for retired participants was the Wisconsin Projected Experience Table - 2002 for men and women, as adopted by the Board in connection with the 2000-2002 Experience Study. Sample retirement values from this table are shown below. This assumption is used to measure the probabilities of participants dying before retirement and the probabilities of each benefit payment being made after retirement.

Single Life Retirement Values
Wisconsin Projected Experience Table - 2002 with 5% Interest

Sample Attained		alue of \$1 for Life	Future Life Expectancy (years)		
Ages	Males	Females	Males	Females	
40	\$204.60	\$213.51	40.3	45.1	
45 50	194.52 182.57	205.50 195.63	35.5 30.8	40.3 35.4	
55	168.60	183.57	26.3	30.7	
60	152.23	168.96	21.9	26.1	
65	133.38	151.77	17.8	21.6	
70	113.07	131.92	14.0	17.3	
75	92.87	110.50	10.7	13.4	
80	73.24	89.29	7.9	10.1	
85	56.59	69.03	5.8	7.3	

The values shown above are for non-disabled participants. For disabled participants, the following table was used:

Sample Attained	<u> </u>		Future Life Expectancy (years)		
Ages	Males	Females	Males	Females	
40	\$183.98	\$195.34	31.3	35.6	
45	169.92	183.77	26.7	30.9	
50	154.02	169.96	22.4	26.4	
55	136.46	153.62	18.3	22.0	
60	116.83	134.58	14.5	17.7	
65	95.34	113.44	11.0	13.8	
70	73.99	90.47	8.0	10.2	
75	55.14	68.00	5.6	7.2	
80	38.40	48.81	3.7	4.9	
85	26.03	33.04	2.4	3.1	

### **ACTIVE PARTICIPANT MORTALITY RATES**

Sample	Mortality Rates					
Attained Ages	Males	Females				
20	0.000145	0.000085				
25	0.000179	0.000113				
30	0.000234	0.000153				
35	0.000324	0.000212				
40	0.000472	0.000305				
45	0.000844	0.000454				
50	0.001526	0.000699				
55	0.002460	0.001057				
60	0.003788	0.001782				
65	0.006433	0.003126				
70	0.011998	0.005513				
75	0.020418	0.011278				
80	0.035773	0.020671				

This assumption is used to measure the probability of participants dying while in service.

#### RATES OF RETIREMENT FOR THOSE ELIGIBLE TO RETIRE

#### **Normal Retirement Pattern**

	Gen	eral	Public	School	Univ	ersity	Prote	ctive*	Exec. &
Age	Male	Female	Male	Female	Male	Female	With S.S.	W/O S.S.	Elected
50							6%	2%	
51							7%	2%	
52							7%	9%	
53							38%	38%	
54							20%	36%	
55							20%	36%	
56							25%	36%	
57	28%	27%	25%	30%	25%	20%	20%	36%	8%
58	28%	27%	25%	30%	20%	20%	20%	40%	8%
59	28%	25%	25%	30%	20%	20%	20%	30%	12%
60	28%	25%	30%	30%	20%	20%	20%	30%	14%
61	30%	25%	35%	35%	20%	20%	20%	30%	35%
62	40%	30%	60%	40%	20%	25%	20%	15%	10%
63	40%	35%	50%	35%	20%	30%	30%	15%	10%
64	35%	35%	50%	25%	20%	30%	20%	15%	10%
65	35%	30%	70%	30%	20%	25%	30%	40%	10%
66	35%	30%	70%	25%	20%	25%	25%	40%	20%
67	15%	20%	50%	25%	20%	25%	25%	40%	20%
68	15%	15%	50%	20%	20%	20%	25%	40%	20%
69	15%	15%	50%	20%	20%	20%	25%	40%	20%
70	15%	15%	50%	20%	20%	20%	100%	100%	10%
71	15%	15%	50%	20%	20%	20%	100%	100%	10%
72	15%	15%	50%	20%	20%	20%	100%	100%	10%
73	15%	15%	50%	20%	20%	20%	100%	100%	10%
74	15%	15%	50%	20%	20%	20%	100%	100%	10%
75	100%	100%	100%	100%	100%	100%	100%	100%	100%

<sup>\*</sup> Includes early retirements.

#### **Early Retirement Pattern**

	% Retiring Next Year								
	General		Public	School	Univ	Exec. &			
Age	Male Female		Male Female		Male Female		Elected		
55	8%	6%	15%	11%	5%	5.0%	5%		
56	8%	6%	15%	11%	5%	5.0%	5%		
57	4%	5%	15%	11%	4%	5.0%	4%		
58	6%	5%	15%	12%	4%	5.0%	4%		
59	6%	5%	10%	12%	5%	10.0%	4%		
60	8%	8%	15%	15%	5%	10.0%	4%		
61	8%	8%	15%	15%	5%	10.0%	4%		
62	20%	18%	25%	25%	10%	10.0%			
63	20%	18%	25%	20%	10%	10.0%			
64	15%	14%	15%	15%	10%	10.0%			

The assumed rates of separation from employment prior to service retirement due to disability and other causes are shown below for sample ages. For other terminations it was assumed that a percentage depending on age of participants terminating after age 35 with 5 or more years service will leave their contributions on deposit and be paid a benefit at normal retirement age and that the remaining participants would take a separation benefit. The percentage taking a separation benefit is 100% at age 35, grading downward to 0% at retirement eligibility. All participants terminating prior to normal retirement age with less than 5 years of service were assumed to take a separation benefit.

# Assumed Termination Rates by Attained Age and Years of Service

		% of Active Participants Terminating								
		Protective								
		With	Without							
		Soc.	Soc.	Public Schools		University		Exec. &	& General	
Age &	Service	Sec.	Sec.	Males Females		Males	Females	Elected	Males	Females
	0	11.0%	5.0%	11.0%	10.0%	18.0%	18.0%	9.0%	18.0%	18.0%
	1	6.0%	2.5%	7.0%	8.0%	13.0%	15.0%	8.5%	10.0%	11.0%
	2	3.5%	2.2%	5.0%	6.0%	10.0%	13.0%	8.0%	8.0%	9.0%
	3	3.2%	2.0%	4.5%	5.4%	9.0%	10.0%	7.0%	6.0%	7.0%
	4	3.2%	1.7%	3.5%	4.4%	7.0%	9.0%	5.0%	5.0%	6.0%
25	5 & Over	1.6%	1.0%	3.5%	4.0%	7.0%	9.0%	5.0%	5.0%	5.5%
30		1.5%	0.9%	2.7%	3.5%	6.7%	7.8%	4.7%	4.1%	4.9%
35		1.3%	0.8%	1.5%	2.3%	6.2%	6.1%	4.2%	2.8%	3.6%
40		1.2%	0.8%	1.2%	1.5%	4.8%	4.7%	3.4%	2.0%	2.7%
45		1.1%	0.7%	1.0%	1.2%	3.1%	3.4%	2.4%	1.6%	2.2%
50		0.8%	0.7%	0.9%	1.2%	1.9%	2.6%	2.0%	1.3%	2.0%
55		0.6%	0.7%	0.9%	1.2%	1.5%	2.4%	2.0%	1.3%	2.0%
60		0.6%	0.7%	0.9%	1.2%	1.5%	2.4%	2.0%	1.3%	2.0%

#### **Disability Rates**

	% of Active Participants Becoming Disabled									
	Protective		Public Schools		University		Exec. & Elected		General	
Age	With SS	W/O SS	Males	Females	Males	Females	Males	Females	Males	Females
20	0.01%	0.04%	0.01%	0.01%	0.01%	0.01%	0.01%	0.01%	0.01%	0.01%
25	0.01%	0.04%	0.01%	0.01%	0.01%	0.01%	0.01%	0.01%	0.01%	0.01%
30	0.01%	0.05%	0.01%	0.01%	0.01%	0.01%	0.01%	0.01%	0.01%	0.04%
35	0.03%	0.06%	0.01%	0.01%	0.01%	0.04%	0.01%	0.01%	0.02%	0.05%
40	0.05%	0.11%	0.02%	0.02%	0.01%	0.06%	0.01%	0.01%	0.06%	0.07%
45	0.09%	0.19%	0.05%	0.08%	0.03%	0.05%	0.02%	0.02%	0.11%	0.10%
50	0.30%	0.59%	0.15%	0.16%	0.05%	0.10%	0.05%	0.05%	0.25%	0.16%
55	1.00%	0.65%	0.27%	0.23%	0.15%	0.15%	0.18%	0.18%	0.48%	0.29%
60	0.68%	0.50%	0.45%	0.34%	0.20%	0.23%	0.22%	0.22%	0.85%	0.41%

#### MISCELLANEOUS AND TECHNICAL ASSUMPTIONS

Expenses: Assumed investment return is net of administrative and

investment expenses.

Marriage Assumption: Everyone is assumed married for purposes of death-in-service

benefits. Male spouses are assumed to be three years older

than female spouses.

Pay Increase Timing: Beginning of (calendar) year for most people. Middle of

calendar year for teachers.

Pay Annualization: Reported Pay for members with less than twelve contributing

months was annualized by the ratio of 12 to the number of

contributing months in the year.

Final Average Salary: For present value of future benefit purposes, final average

salary was calculated in accordance with pay increase assumptions, but was not permitted to fall below the final

average salary reported in the data.

Decrement Timing: Decrements of all types are assumed to occur mid-year.

Decrement Operation: Disability and mortality decrements do not operate during the

first 5 years of service.

Decrement Relativity: Decrement rates are used directly from the experience study,

without adjustment for multiple decrement table effects.

Eligibility Testing: Eligibility for benefits is determined based upon the age nearest

birthday and total service (in all benefit groups) nearest whole

vear on the date the decrement is assumed to occur.

Benefit Service: Exact fractional service on the decrement date is used to

determine the amount of benefit payable.

Non-Benefit Service: Liabilities for service in divisions other than the division in

which the individual is currently active are calculated as indexed deferred vested benefits. Benefits are indexed in accordance with the salary adjustment factors (shown on page III-4) for the division where the member was formerly employed. People are assumed to retire at the earliest age that full benefits will become available. The liabilities are assigned

to the division in which the service was rendered.

Service Credit Accruals: It is assumed that members accrue one year of service credit

per year.

# MISCELLANEOUS AND TECHNICAL ASSUMPTIONS (CONCLUDED)

Incidence of Contributions: Contributions are assumed to be received continuously

throughout the year based upon the computed percent of payroll shown in this report, and the actual payroll payable at

the time contributions are made.

Normal Form of Benefit: The assumed normal form of benefit is a straight life benefit,

except where otherwise noted.

Disability Valuation: The Post-10/15/92 Disability benefit consists of one benefit

payable to age 65 (10% of FAE) plus another benefit payable on and after age 65 (WRS benefit accrued to date of disability plus 7% of FAE during disability). For valuation purposes, the 7% of FAE portion of the post 65 benefit was added to the 40%

of FAE benefit prior to age 65.

Additionally, there are certain cases in which the disability benefit at the member's normal retirement age is larger than the

member's benefit under the normal retirement benefit formula. To account for this, an adjustment is made to the member's normal retirement benefit present value calculation which is

equal to 15% of the difference between the present values of

the LTDI benefit and the normal retirement benefit.

## SECTION FOUR

The Valuation Process

## FINANCIAL PRINCIPLES & OPERATIONAL TECHNIQUES OF THE WISCONSIN RETIREMENT SYSTEM

Benefit Promises Made Which Must be Paid For. A retirement program is an orderly means of handing out, keeping track of, and financing contingent retirement promises. As each participant of the Retirement System acquires a unit of service credit he is, in effect, handed an "IOU" which reads: "The Wisconsin Retirement System promises to pay you one unit of annuity benefits, payments in cash commencing when you retire."

The principal related financial question is: When shall the money required to cover the "IOU" be contributed? This year, when the benefit of the participant's unit of service is received? Or, some future year, when the "IOU" becomes a cash demand?

The law governing the Wisconsin Retirement System financing intends that the money to cover an "IOU" is contributed in the year the "IOU" is handed out. In this way contribution rates expressed as percents of participant payroll can be determined so as to remain approximately level from year to year and decade to decade as long as the basic experience and make-up of the group of participants does not change significantly. This means that for equivalent benefits each generation of Wisconsin taxpayers will contribute at approximately the same payroll rates.

Translated into actuarial terminology, the level percent-of-payroll contribution objective means that the contribution rate must total at least:

**Normal Cost** (the current discounted value of benefits likely to be paid on account of participants' service rendered in the current year)

... plus ...

**Interest on Unfunded Actuarial Accrued Liabilities** (unfunded actuarial accrued liabilities are the difference between (i) the present value of future benefits and (ii) the present value of future normal costs, and reduced by the assets on hand at the valuation date).

If contributions to the system are less than the preceding amount, the difference, **plus investment earnings not realized thereon**, will have to be contributed at some later time, or benefits will have to be reduced, to satisfy the fundamental equation under which all retirement programs must operate; that is:

$$\mathbf{B} = \mathbf{C} + \mathbf{I} - \mathbf{E}$$

**B**enefit payments to any group of participants and their beneficiaries cannot exceed

Contributions received on behalf of the group
... plus ...
Investment earnings on those contributions
... minus ...
Expenses incurred in operating the program.

There are retirement programs (Social Security is an example) designed to defer the bulk of contributions far into the future. The present contribution rate for such systems is artificially low, but is destined to increase relentlessly to a level which may be greatly in excess of the level percent-of-payroll rate.

A by-product of a level percent-of-payroll contribution objective is the accumulation of invested assets for varying periods of time. Investment income becomes the 3rd and largest contributor to the retirement system and the amount is directly related to the amount of contributions and investment performance.

Computing Contribution Rates To Finance Benefits. From a given schedule of benefits and from the data furnished, the actuary calculates the contribution rates by means of an actuarial valuation - the technique of assigning monetary values to the risks assumed in operating a retirement program.

#### ACTUARIAL METHOD AND ASSUMPTIONS USED IN VALUATIONS

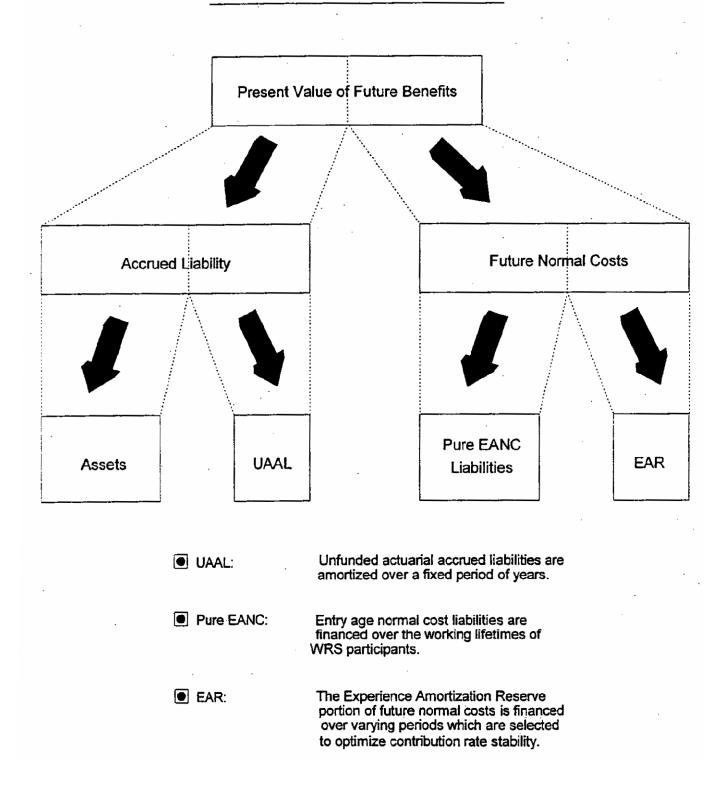
#### The principal areas of risk assumption are:

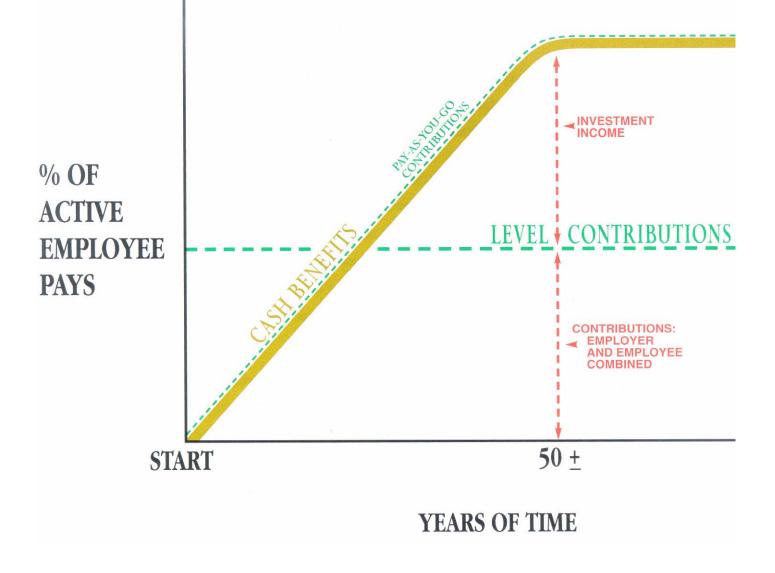
- long-term *rates of investment income* likely to be generated by system assets
- rates of mortality among participants, retirants and beneficiaries
- rates of withdrawal of active participants
- rates of disability among participants
- patterns of salary increases to be experienced by participants
- the age and service *distribution of actual retirements*.

In an actuarial valuation, the actuary projects the monetary effect of each risk assumption for each distinct experience group, for the next year and for each year over the next half-century or longer.

Once actual risk experience has occurred and been observed, it will not coincide exactly with assumed risk experience, regardless of the skill of the actuary, the completeness of the data, and the precision of the calculations. Each valuation provides a complete recalculation of assumed future risk experience and takes into account all past differences between assumed and actual risk experience. The result is a continual series of small adjustments to the computed contribution rate. From time to time it becomes necessary to adjust the package of risk measurements to reflect basic experience trends -- but not random year-to-year fluctuations.

#### The Actuarial Valuation Process





**CASH BENEFITS LINE.** This relentlessly increasing line is the fundamental reality of retirement plan financing. It happens each time a new benefit is added for future retirements (and happens regardless of the design for contributing for benefits).

**LEVEL CONTRIBUTION LINE.** Determining the level contribution line requires detailed assumptions concerning a variety of experiences in future decades, including:

Economic Risk Areas

Rates of investment return

Rates of pay increase

Changes in active member group size

Non-Economic Risk Areas

Ages at actual retirement

Rates of mortality

Rates of withdrawal of active members (turnover)

Rates of disability

#### **GLOSSARY**

**Actuarial Accrued Liability**. The difference between (i) the actuarial present value of future plan benefits, and (ii) the actuarial present value of future normal cost. Sometimes referred to as "accrued liability" or "past service liability."

**Accrued Service**. The service credited under the plan which was rendered before the date of the actuarial valuation.

**Actuarial Assumptions**. Estimates of future plan experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and salary increases. Decrement assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

**Actuarial Cost Method**. A mathematical budgeting procedure for allocating the dollar amount of the "actuarial present value of future plan benefits" between the actuarial present value of future normal cost and the actuarial accrued liability. Sometimes referred to as the "actuarial funding method."

**Actuarial Equivalent**. A series of payments is called an actuarial equivalent of another series of payments if the two series have the same actuarial present value.

**Actuarial Present Value**. The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

**Amortization**. Paying off an interest-bearing liability by means of periodic payments of interest and principal, as opposed to paying it off with a lump sum payment.

**Experience Gain (Loss)**. A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions during the period between two actuarial valuation dates, in accordance with the actuarial cost method being used.

# GLOSSARY (CONCLUDED)

**Normal Cost**. The annual cost assumed, under the actuarial funding method, for current and subsequent plan years. Sometimes referred to as "current service cost". Any payment toward the unfunded actuarial accrued liability is not part of the normal cost.

**Plan Termination Liability**. The actuarial present value of future plan benefits based on the assumption that there will be no future accruals for future service and salary. The termination liability will generally be less than the liabilities computed on a "going-concern" basis and is not normally determined in a routine actuarial valuation.

**Reserve Account**. An account used to indicate that funds have been set aside for a specific purpose and are not generally available for other uses.

**Unfunded Actuarial Accrued Liability**. The difference between the actuarial accrued liability and valuation assets. Sometimes referred to as "unfunded accrued liability."

**Valuation Assets**. The value of current plan assets recognized for valuation purposes. Generally based on book value plus a portion of unrealized appreciation or depreciation.