Basic Financial Statements and Additional Information for the Year Ended December 31, 2009 and Independent Auditors' Report

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INTRODUCTORY SECTION





Employes' Retirement System

Bernard J. Allen Executive Director

Thomas A. Rick, CFA Chief Investment Officer

Martin Matson
Deputy Director

July 14, 2010

and other services to approximately 26,800 members. The Employes' Retirement System was year ending December 31, 2009. The ERS provides retirement and disability benefits, counseling City of Milwaukee, I am pleased to present the Basic Financial Statements for the ERS for the Chapter 36. This report fulfills the legal reporting requirements of those laws. created under Chapter 396 of the Laws of Wisconsin of 1937 and the City of Milwaukee Charter, On behalf of the Annuity and Pension Board of the Employes' Retirement System (ERS) of the

conformity with generally accepted accounting principles. The ERS has internal controls in place report is found within the Financial Section of this report. confirm that the statements are free from material misstatement. The independent auditor's independent audit of the ERS' books and records allows the independent auditor to reasonably that provide reasonable assurance that the financial statements are free from errors. An It is the responsibility of ERS management to present fairly all-financial information in

actuarial value of assets, actuarial accrued liability and actuarial funded status comparing the actuarial value of plan assets with the actuarial accrued liability. The "schedule of The ERS actuarial funding level decreased from 131.2% at January 1, 2008 to 99.1% at January funding progress" included in this report shows historical trend information about the system's 1, 2009 due to market decreases in 2008. The funded status of the ERS is measured by

faced and for their continuing dedicated effort in providing superior customer service to all of Lastly, I would like to acknowledge the staff of the ERS for rising to meet all challenges we have our members.

Bernard J Allen
Executive Director

List of Principal Officials

Annuity & Pension Board Members

City Comptroller	W. Martin Morics, CPA, Board Chairman
Retired	an Larry Holland

Ex-Officio Member

Appointed by the President of the Common Council

Elected Representative - Retiree William C. Carey, Board Vice Chairman

Appointed by the President of the Common Council 10th Aldermanic District Alderman Michael J. Murphy

John Barmore

Elected Representative – Active Milwaukee Police Department

Gust Petropoulos

Elected Representative – Active Milwaukee Fire Department

Milwaukee Bucks, Inc Ronald Walter

Elected Representative – Active Milwaukee Police Department Konrad Ellenberger

Appointed by the President of the Common Council

Employes' Retirement System Administrative Personnel

Bernard J. AllenExecutive Director and Secretary

Wayne F. Whittow,

Custodian of Funds City Treasurer

Martin Matson

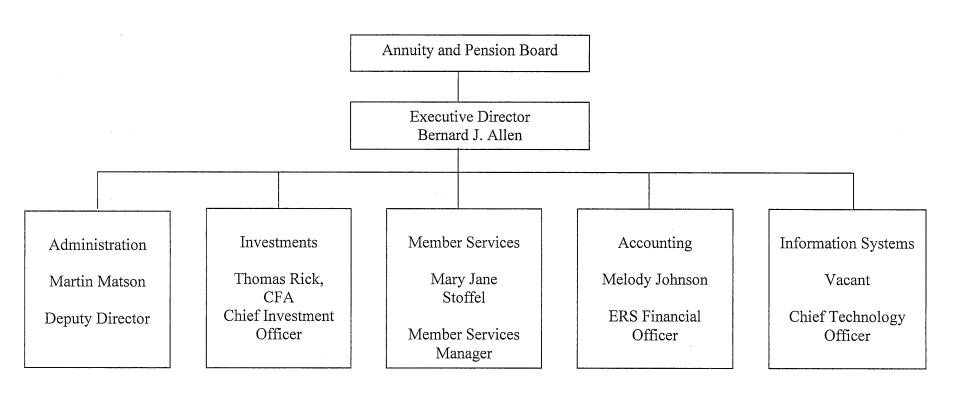
Deputy Director

Grant F. Langley,

Legal Advisor City Attorney

Chief Investment Officer Thomas Rick, CFA

Employes' Retirement System Organization Chart



FINANCIAL SECTION



Baker Tilly Virchow Krause, LLP 115 S 84th St, Sre 400 Milwaukee, WI 53214-1475 cel 414 777 5550 fax 414 777 5555 bakerrilly com

Independent Auditors' Report on Financial Statements

To the Annuity and Pension Board of the Employes' Retirement System of the City of Milwaukee:

to express an opinion on these financial statements based on our audit. Milwaukee (the "Retirement System") as of December 31, 2009, and for the year then ended as listed in the Table of We have audited the accompanying basic financial statements of the Employes' Retirement System of the City of These financial statements are the responsibility of the Retirement System's Management. Our responsibility is

principles used and significant estimates made by management, as well as evaluating the overall financial statement supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of presentation. We believe that our audit provides a reasonable basis for our opinion. whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about

then ended in conformity with accounting principles generally accepted in the United States of America. In our opinion, the financial statements referred to above present fairly, in all material respects, the plan net assets of the Retirement System as of December 31, 2009, and the changes in the plan net assets of the Retirement System for the year

performed in accordance with Government Auditing Standards and should be considered in assessing the results of our opinion on the internal control over the financial reporting or on compliance. That report is an integral part of an audit our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an certain provisions of laws, regulations, contracts and other matters. The purpose of that report is to describe the scope of consideration of the Retirement System's internal control over financial reporting and our tests of its compliance with In accordance with Government Auditing Standards, we have also issued our report dated July 14, 2010 on our

procedures to the 2009 information which consisted principally of inquires of management regarding the methods of supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited express no opinion on it. measurement and presentation of the required supplementary information. However, we did not audit the information and in the table of contents are not a required part of the basic financial statements of the Retirement System but are The Management's Discussion and Analysis and the Schedules of Funding Progress and Employer Contributions as listed

and presentation of the additional information. However, we did not audit the information and express no opinion on it. certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement The additional information on pages 46 and 47 is not a required part of the basic financial statements of the Retirement System. This additional information is also the responsibility of the Retirement System's management. We have applied

July 14, 2010 Milwaukee, Wisconsin BARCOL TILLY DIRCHOW Folknise, LL/2



Management's Discussion and Analysis Section

analysis. This narrative is intended to supplement the audited financial statements and, as such should be read in conjunction with these statements, which are presented later in this document. the fiscal policies that govern its significant business operations, management has prepared this narrative To help facilitate a better understanding of the Employes' Retirement System of the City of Milwaukee (ERS) financial condition as of December 31, 2009, the results of operations for the year then ended and

depending upon employment history. pension plan that provides a fixed monthly benefit to retirees after reaching a minimum retirement age employees of the Milwaukee Area Technical College. The ERS pension trust fund is a defined benefit Housing and Redevelopment Authorities, non-certified staff of Milwaukee Public Schools and some City of Milwaukee, Milwaukee Metropolitan Sewerage District, the Wisconsin Center and the Milwaukee The ERS is primarily responsible for administering retirement and disability benefits for employees of the

administration. Members enrolled prior to June 28, 2000 can elect whether to consent to GPS and accept in the administration of the ERS including allowing for the use of ERS funds to pay for the cost of plan been established to comply with the legislation governing the ERS. In April of 2000, the Common its provisions, while members enrolled on or after that date are automatically subject to the provisions of Settlement or GPS) increasing benefits to current and future retirees in exchange for allowing for changes Council of the City of Milwaukee adopted legislation (commonly referred to as the Global Pension The provisions of Chapter 396, laws of Wisconsin 1937, initially were created by the ERS. Funds have

A Discussion of Funds within the ERS Plan

Global Combined Fund

consented to GPS and all members enrolled on or after June 28, 2000. Approximately 98% of the total membership is accounted for in the Global Combined Fund. The Global Combined Fund is used to provide retirement and disability benefits to all members who

Employers' Reserve Fund

required of them by adopting a formal resolution directing such a transfer. with funds on deposit in the Employers' Reserve Fund may use these funds to offset contributions Agencies participating in the ERS may voluntarily contribute to the Employers' Reserve Fund. Agencies

Securities Lending Fund

securities and charge the borrowers a fee. lends out securities and receives collateral from the borrowers in the form of either cash or high quality Northern Trust, the custodian for ERS, administers the securities lending program. In this program, ERS

restricted to pay expenses in connection with the administration and operation of the ERS. Revenues not expended by the close of the calendar year next following the calendar year in which it is deposited are Revenues generated from securities lending are deposited in the Securities Lending Fund and are transferred to the Retirement Fund.

Non-Consenter Funds

GPS. consented to GPS. The benefits paid from these funds do not include enhanced benefits provided by The Non-Consenter Funds provide retirement and disability benefits for all members who have not

- related disability) benefits for non-consenting members enrolled prior to February 1, 1996 Retirement Fund: The Retirement Fund provides for retirement and ordinary disability (non work
- disability benefits (both ordinary and duty related) for non-consenting members enrolled on or after February 1, 1996 Combined Retirement Fund: The Combined Retirement Fund provides for retirement and
- General Employes' Duty Disability Fund: The General Employes' Duty Disability Fund enrolled prior to February 1, 1996. provides for duty disability benefits for non-consenting general (non fire and police) members

Dormant Non-Consenter Funds

officially closed the following 2 funds: current non-consenting members could qualify for these funds in the future. As a result, the board has not Although these funds are not currently disclosed on the financial statements it is remotely possible that A dormant fund has no members currently associated with it and as a result, no member balance amounts.

- although still active, is not likely to ever be used again. settlement and all remaining balances were transferred to the Global Combined Fund. This fund, to February 1, 1996. As of December 31, 2004 all former members have consented to the global Fund provides for duty disability benefits for non-consenting fire and police members enrolled prior Firemen and Policemen's Duty Disability Fund: The Firemen and Policemen's Duty Disability
- settlement or are deceased. This fund, although still active, is not likely to ever be used again non-consenters. As of December 31, 2002 all former members have either consented to the global Firemen's Heart and Lung Fund: Accounts for fire heart and lung duty disability benefits of

Fiduciary Funds

to support the primary governments own interests. Fiduciary Funds are used to report assets held in a trustee capacity for others and therefore cannot be used

are in the form of an annual tax levy. The levy for 2009, to be collected in early 2010 amounts to fund, it has not been included in the Analysis of Financial Position and Results of Operations fund and valuations are prepared by the ERS actuary. The only re-occurring revenues to the fund January 3, 2006. These resources are disclosed in the financial records as a separate fiduciary and the ERS board assumed custodial authority and responsibility for the fund's assets as of All assets of the PABF were transferred to the systems custodian, Northern Trust, in early 2006 liquidate all assets of the fund and transfer the assets and full administrative control to the ERS. section of this Management Discussion & Analysis. payments amounted to approximately 1,050,000. Due to the materiality level of this fiduciary Policeman's Annuity and Benefit Fund (PABF) board adopted a resolution to dissolve and to Policeman's' Annuity and Benefit Fund: As discussed in Note 11, on December 14, 2005, the The benefits paid during 2009 were to some 101 annuitants and widows. Benefit

Financial Highlights

- primarily due to favorable conditions in most of the financial markets during 2009 Total assets of the ERS increased by \$950 million or 26.32% during 2009 The increase was
- As members of the plan consent to the Global Pension Settlement, their member balances are transferred from the appropriate "Non-consenter" fund to the Global Combined Fund. Total member balances transferred for 2009 amounted to \$1,079,000.
- the negative investment returns experienced in 2008. The funded ratio based on the market value of assets declined to 82.7 % as of January 1, 2009 from 132.2% as of January 1, 2008. was 99.1%, a decrease from the January 1, 2008 funding level of 131.2%. This decrease reflects As of January 1, 2009, the date of the latest actuarial valuation, the ERS actuarially funded ratio
- public pension funds that have assets of at least one billion dollars. ranks in the bottom quartile of the Mercer/Russell Mellon database. This database contains 62 In 2009, Northern Trust, ERS' custodian, reported a 23.6% annual gross of fees total fund return while in 2008 the return was -30.7%. As of December 31, 2009, the fund's 5-year performance

Overview of the Financial Statements

responsible for the administration of the plan assets of the Employes' Retirement System and the additional information. Collectively, this information presents the net assets held in trust for pension statements, 2) notes to basic financial statements, 3) required supplementary information, and 4) Policeman's Annuity and Benefit Fund. The latter is disclosed discreetly as a fiduciary fund on these benefits for all funds under ERS administration. It should be noted that currently, the ERS board is The Financial Statements of the ERS are comprised of the following components: 1) fund financial

Fund Financial Statements. Fund Financial Statements consist of the Statement of Plan Net Assets and the Statement of Changes in Plan Net Assets.

end of year net assets held in trust for pension benefits equal to that found on the statement of changes but not settled at year-end to arrive at total liabilities. The total assets minus the total liabilities equals receivable with a total of all assets. Liabilities include benefits payable, reimbursements due to the Statement of Plan Net Assets contains cash balances, investments itemized by category and accounts in plan net assets. City for costs to administer the plan and amounts for investment purchases that have been initiated

reasons why the net assets available for pension benefits changed from one year to the next. assets held in trust for pension benefits. The Statement of Changes in Plan Net Assets explains the transfers are also shown as increases or decreases in fund balance to arrive at the end of year net the additions section and all expenses and benefit payments in the deductions section. Fund balance Statement of Changes in Plan Net Assets reflects all contributions and net investment performance in

- Notes to Basic Financial Statements. The financial statement notes provide additional information that is essential to understanding the data provided in the fund financial statements. Information in the notes is described below
- common benefits available to various groups of members Note 1: Provides a general description of the ERS as well as an overview of some of the
- Note 2: Summarizes significant ERS accounting policies.
- Note 3: Describes consent status changes in relation to the Global Pension Settlement.
- Note 4: Summarizes employer transactions in the Employers' Reserve Fund
- Note 5: Summarizes the funding status of the ERS, actuarial assumptions, and employer contributions to the plan.
- Supplementary Information section Note 6: References ten-year historical trend information found within the Required

2) Notes to Basic Financial Statements (cont.)

- Note 7: Discusses expenses paid as a part of administering the ERS including manager fees and administrative costs
- Note 8: Discusses the ERS' tax status per Internal Revenue Service determination letter.
- exposed to. It also discusses securities lending requirements and amounts on loan Note 9: Discusses ERS investments and the associated types of risk that the system is
- Note 10: Describes the contingencies involving the ERS.
- Note 11: Describes the transfer of fiduciary responsibility of the Policeman's Annuity and Benefit Fund to the ERS
- Note 12: Describes the required actuarial contributions due from the member agencies
- Note 13: Subsequent Events
- ω schedules give an indication of the actuarial performance of the fund and the health of the system. management's discussion and analysis, as well as the Schedule of Funding Progress, the Schedule Required Supplementary Information. of Employer Contributions, and the Notes to Required Supplementary Information. The required supplementary information consists of the
- 4 Additional Information. Additional information includes the Statement of Plan Net Assets and disability funds individually. the Statement of Changes in Plan Net Assets for all of the Non-Consenter retirement and

Analysis of Financial Position and Results of Operations

Net Assets Held In Trust For Pension Benefits	Total Liabilities	Liabilities Benefits Payable Due to City of Milwaukee Investments purchased Securities Lending Collateral	Total Assets	Changes in Assets (Dollars in Thousands) Assets Cash and Cash Equivalents Investments Receivables Software Devel & Equip Cost (net) Securities Lending Collateral
↔	8	69	8	€9
4,021,980	536,544	136 946 151,256 384,206	4,558,524	2009 82,156 3,893,738 189,498 8,926 384,206
€9	∞	€9	↔	€9
3,402,683	206,026	99 0 7,267 198,660	3,608,709	2008 102,105 3,264,943 32,175 10,826 198,660
	160.43%	37.37% 100.00% 1981.41% 93.40%	26.32%	Total Percentage Change -19.54% 19.26% 488.96% -17.55% 93.40%

of the financial markets during 2009. increased by approximately \$609 million. This increase is primarily due to favorable conditions in most Presented here are the amounts of total assets for 2009 and 2008 respectively. Cash and investments

purchases that were initiated at the end of 2009, but not settled until the beginning of 2010. member agencies. The accounts payable increases are primarily traceable to increased investment end of 2009, but not settled until the beginning of 2010, and actuarially required contributions from Accounts receivable increases are primarily traceable to the increase in investment sales initiated at the

in the year they are incurred. amortized over the remaining estimated life of the system. Any and all maintenance fees will be expensed MERITS System came on-line. As a result, all major capitalization costs have ended. All costs are being costs over their useful lives. The current year capitalization was \$106,054. In August of 2006, the In 2003, ERS began to capitalize its hardware and software development costs to better allocate these

Analysis of Financial Position and Results of Operations

Assets held in trust for benefits Beginning of year: End of year:	Net increase (decrease) in assets held in trust for pension benefits \$ Less Transfer from City Reserve	Total Deductions	Deductions Administrative expenses Benefits paid Refund of Contributions	Total Additions, Net of Losses	Analysis of Operations (Dollars in Thousands) Additions Employer Contributions Member Contributions Investment Income (Loss) Interest & Dividends Less: Investment Expense
⇔	d in trus \$	8	⊘	↔	€9
3,402,683 4,021,980	624,878 (5,581)	267,261	12,247 252,699 2,315	892,139	2009 60,098 35,894 727,875 79,072 (10,800)
∽	↔	↔	€9	↔	⇔
5,233,337 3,402,683	(1,830,654)	251,442	11,658 236,957 2,827	(1,579,212)	2008 - 33,897 (1,701,573) 102,898 (14,434)
		6.3%	5.1% 6.6% -18.1%	156.5%	Total Percentage Change N/A 5.9% 142.8% -23.2% 25.2%

end of 2009. Net investment returns increased to \$728 million in 2009 compared to a -\$1.7 billion loss in the City utilized \$5,581,000 in the Employer's Reserve Fund to cover normal plan contributions at the financial markets experienced losses in 2008. 2008. This occurred because most of the financial markets experienced gains during 2009 and most Employer contributions were required of the City and all other participating agency in 2009. In addition,

Benefits paid increased to \$253 million in 2009 from \$237 million in 2008 due in large part to pension escalators. Administrative expenses increased by 5.1% in 2009 when compared to 2008

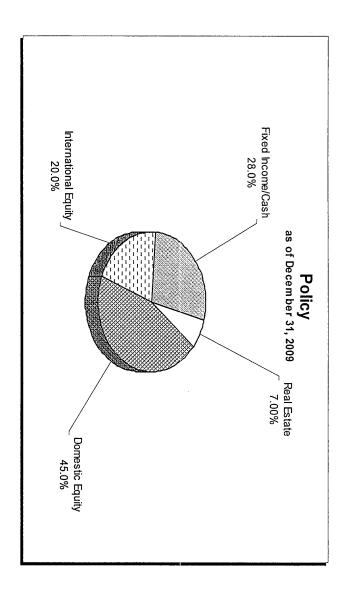
transferred to the Global Combined Fund for this reallocation of assets. 2008 and who then subsequently consented to GPS during 2009. Combined Fund as of January 1, 2009 for those individuals who were non-consenters as of January 1, The January 1, 2009 actuarial valuation also reallocated assets from the non-consenter funds to the Global The amount of \$1.08 million was

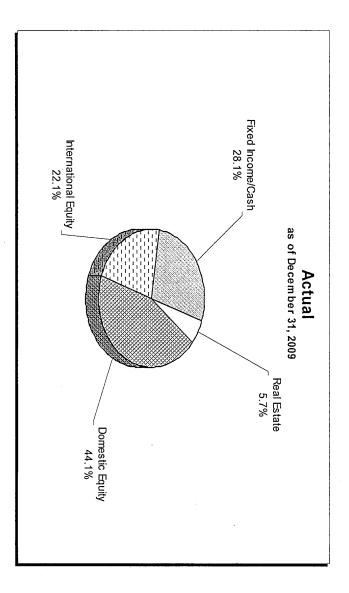
Analysis of Investment Position and Strategies

total fund produced a positive return and outperformed its reference benchmark. Within the Fund, and invested consistent with this strategy. The return from investments is allocated to the individual respective benchmark. investments in all asset classes except for real estate produced positive returns and outperformed their ERS' custodian, reported the data for the other asset classes and benchmarks listed below. In 2009, the by one quarter). Mercer Consulting, ERS' consultant, provided the real estate data and Northern Trust, 2008 categorized by asset class with the corresponding benchmark results (real estate results are lagged funds based on fund balances at the beginning of the year. The table below reports returns for 2009 and ERS has one strategic asset allocation for all of its funds. Resources of all the funds are pooled together

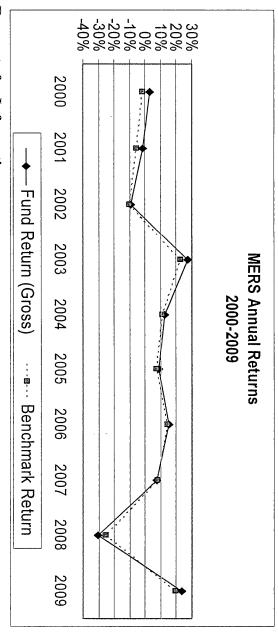
		2009	2009 Returns	2008	2008 Returns
Asset Class	Benchmark	Gross	Benchmark	Gross	Benchmark
Domestic Equity	(Russell 3000 Index)	31.6%	28.3%	-40.7%	-37.3%
International Equity	(MSCI EAFE Index)	36.1%	31.8%	-44.9%	-43.4%
Fixed Income	(Barclays Capital Aggregate)	25.5%	5.9%	-7.6%	5.2%
Real Estate	(NCREIF Property Index)	-38.8%	-22.1%	-4.7%	5.3%
Total Fund	(Reference Index)	23.6%	18.9%	-30.7%	-25.6%

ranges established by the Board in the 4th Quarter of 2009. As of December 31, 2009, the Fund's actual asset allocation was within the interim allocation tolerance





Over the ten-year period ending December 31, 2009 the Fund returned 4.4% annually gross of fees while the benchmark returned 2.7%.



Requests for Information

provided in this report or requests for additional financial information should be addressed to: entrusted to the system for the benefit of the stakeholders. designed to provide an overview of ERS finances and to demonstrate accountability for resources exclusively for the benefit of the plan participants and their beneficiaries. This financial report is fund and, as such, are charged with the responsibility of ensuring that the system's assets are used Members of the retirement board and the senior management of the ERS are fiduciaries of the pension Questions concerning any of the information

Bernard J Allen
Executive Director
Employes' Retirement System - City of Milwaukee
789 North Water Street, Suite 300
Milwaukee, WI 53202

Basic Financial Statements as of and for the Year Ended December 31, 2009

STATEMENT OF PLAN NET ASSETS December 31, 2009

(in thousands)

			ement System Funds		· · · · · · · · · · · · · · · · · · ·	Fiduciary Fund	
	Globs Combine Fun	d Non-consenter	Employers' Reserve Fund	Securities Lending Fund	Total Employes' Retirement 2009	Total Policemans' Annuity & Benefit 2009	Total
ASSETS: SHORT TERM CORPORATE NOTES,							
CERTIFICATES OF DEPOSITS, COMMERCIAL PAPER	\$ 82,921	\$ 1,775	\$ (3,880)	\$ 1,340	\$ 82,156	\$ (854)	\$ 81,302
INVESTMENTS (Notes 2 and 9):							
Bonds and collateralized mortgage					0.17.000		
obligations	809,458		4,156	•	817,898	516	818,414
Common and preferred stocks	1,529,150		7,851	-	1,545,095	976	1,546,071
Barclay Bond Index Funds	275,826		1,416	•	278,701	176	278,877
DFA Small Cap Fund	232,957	1,233	1,196	=	235,386	149	235,535
Northern Trust Company Collective	220 422	1 740	1.607		222.002	211	224 224
Equity Index Fund Russell 1000 Alpha Value Fund	330,437		1,697 2,397	•	333,883 471,747	211 298	334,094
Russell 1000 Alpha Value Fund Real Estate Investments	466,879			•	4/1,/4/ 211,028	133	472,045
Real Estate Investments	208,850	1,106	1,072	-	211,028	133	211,161
Total investments	3,853,557	7 20,396	19,785		3,893,738	2,459	3,896,197
RECEIVABLES:							
Employer (Note 2)	55	5 80	_	_	135	_	135
Member (Note 2)	1,596		_		1,596	_	1,596
Actuarialy Determined Contributions (Note 12)	60,098		_	_	60,098	_	60,098
Interest, dividends and foreign tax recoverable (Note 2)	12,172		62	_	12,297	_	12,297
Investments sold	114,182		586		115,372		115,372
Tax Levy (Note 11)	114,102		-		115,572	330	330
Tax Levy (Note 11)	<u></u>		·····			330	330
Total receivables	188,103	3 747	648	-	189,498	330	189,828
Software development and equipment (net of depreciation) (Note 2)	8,926	5			8,926	_	8,926
Securities lending collateral (Note 9)	0,520			384,206	384,206	_	384,206
Sociation tending condition (110to 2)				201,200	501,200		301,200
Total assets	4,133,503	7 22,918	16,553	385,546	4,558,524	1,935	4,560,459
LIABILITIES:							
Benefits payable	130	5 -	-	_	136	_	136
City of Milwaukee (Note 7)	946		_	_	946	_	946
Securities lending obligation (Note 9)	,		_	384,206	384,206	_	384,206
Investments purchased	149,693	7 791	768	-	151,256	-	151,256
	J						
Total liabilities	150,779	791	768	384,206	536,544	-	536,544
NET ASSETS HELD IN TRUST FOR							
PENSION BENEFITS	\$ 3,982,728	8 \$ 22,127	\$ 15,785	\$ 1,340	\$ 4,021,980	\$ 1,935	\$ 4,023,915
		=					

(A schedule of funding progress and a schedule of employer contributions are included in this report) The accompanying notes are an integral part of the basic financial statements.

STATEMENT OF CHANGES IN PLAN NET ASSETS YEAR ENDED DECEMBER 31, 2009

(in thousands)

			Eı	nployes' Retires	nent Syste	m Funds					Fiduciary Fund	
		Global Combined Fund		on-consenter ement Funds		Employers' Reserve Fund		Securities Lending Fund	**************************************	Total Employes' Retirement 2009	Total Policemans' Annuity & Benefit 2009	Total
ADDITIONS: Contributions:												
Employer (Note 5)	\$	60,098	\$	_	\$		\$		\$	60,098	\$ -	\$ 60,098
Member	-	35,453	-	441	-	-	-	-	•	35,894	_	35,894
Tax Levy		-		-		-		-		-	358	358
Total contributions		95,551		441						95,992	358	96,350
Investment income:												
Net appreciation in fair value of investments		720,365		3,812		3,698		-		727,875	460	728,335
Interest, dividends and other investment income	<u> </u>	76,499		405		393		1,775		79,072	49	79,121
		796,864		4,217		4,091		1,775		806,947	509	807,456
Less investment expense (Note 7)		10,365		-		<u> </u>		435		10,800	5	10,805
Net investment income		786,499		4,217	 	4,091		1,340		796,147	504	796,651
Total additions		882,050	***************************************	4,658		4,091		1,340		892,139	862	893,001
DEDUCTIONS:			•									
Administrative expenses (Note 7)		9,357		-		-		2,890		12,247	24	12,271
Benefits paid		252,437		262		-		-		252,699	1,050	253,749
Refunds of contributions		2,241		74				-		2,315		2,315
Total deductions		264,035		336		-		2,890		267,261	1,074	268,335
NET INCREASE (DECREASE) BEFORE TRANSFERS		618,015		4,322		4,091		(1,550)		624,878	(212)	624,666
TRANSFERS (Notes 3, 4 and 11)		1,079		(1,079)		(5,581)		(1,550)		(5,581)	(212)	(5,581)
NET INCREASE (DECREASE) IN NET ASSETS HELD IN TRUST FOR PENSION BENEFITS		619,094		3,243		(1,490)	***************************************	(1,550)		619,297	(212)	619,085
Net assets held in trust for pension benefits: Beginning of year		3,363,634	<u></u>	18,884		17,275		2,890		3,402,683	2,147	3,404,830
End of year	\$	3,982,728	\$	22,127	\$	15,785	\$	1,340	\$	4,021,980	\$ 1,935	\$ 4,023,915

The accompanying notes are an integral part of the basic financial statements.

Notes to the Basic Financial Statements

NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2009

1. DESCRIPTION OF RETIREMENT SYSTEM

the existing members have consented to GPS and are accounted for in the Global Combined Fund. allowing the use of Retirement System assets to pay for all costs to administer the System. Over 99% of settlement in exchange for allowing the City to make certain changes in plan administration, including as the Global Pension Settlement (GPS). GPS increased benefits to all members who consented to the provisions described reflect changes to the Retirement System enacted in 2000 as part of what is known the City of Milwaukee (the "Retirement System") is provided for financial statement purposes only. The Participants should refer to (Chapter 36 of the City of Milwaukee Charter) for more complete Members who have not consented are accounted for in one or more of the non-consenter funds. The following brief description of the more common provisions of the Employes' Retirement System of

approximately 57% of the active participants in the Retirement System. employees of the Milwaukee Metropolitan Sewerage District, the Wisconsin Center and the Milwaukee contractual and vested. The Retirement System is a multi-employer plan, which also provides benefits to employees of the Milwaukee Area Technical College (the "Agencies"). City employees comprise Housing and Redevelopment authorities, non-certified staff of Milwaukee Public Schools and some City of Milwaukee (the "City"). Chapter 441 of the Laws of Wisconsin of 1947 made the benefits Laws of Wisconsin of 1937) to provide the payment of retirement and other benefits to employees of the The Employes' Retirement System was established pursuant to the Retirement Act (Chapter 396 of the

elected officials who have evidenced their intent to join are members of the Retirement System Full-time employees, part-time employees who are eligible under adopted rules and regulations and

police, detective lieutenant and ranks above same, are made by police officers on their own behalf addition, contributions of one dollar of each police officer's longevity pay per year, excluding sergeant of Contributions of one dollar per year per member are made by police officers on their own behalf. In January 1, 2010, some employee groups are required to make their own pension contributions. member contributions on behalf of each participating employee hired prior to January 1, 2010. After salary and specifically excludes overtime. The City and other participating city agencies fund these officials, respectively. Pensionable earnings are essentially comprised of amounts paid as the regular base earnings equal to 5.5% for general city employees, and 7% for police officers, fire fighters, and elected Plan members are required to contribute, or have contributed on their behalf, a percentage of pensionable

Combined Fund, each new member is required to contribute 1.6% of his or her pensionable earnings for a employees who are enrolled as active members after January 1, 2000. To participate in the Global In addition to the above percentage contributions, additional contributions are required of general city period of eight years. These contributions are taken to fund the improved escalator benefits resulting from the GPS for these new members.

percentage not more than 100%. the expected actuarial funded status of the fund, as of the date the contributions are payable, to a in the annual valuation. The contributions required are limited by ordinance to an amount which brings On an annual basis, the City and city agencies are required to contribute amounts determined actuarially

NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2009

DESCRIPTION OF RETIREMENT SYSTEM (cont.)

and completed 22 years of creditable service are eligible for service retirement. Police officers of any age with 25 years of creditable service and firefighters who have attained age 49 who have attained age 55 and completed 30 years of creditable service are eligible for service retirement. age 60, for general employees and age 57 for police officers and firefighters. General City employees allowance is payable to any member who elects to retire after attaining the minimum service retirement The normal retirement benefit is a monthly pension for the life of the member. A service retirement

other elected officials for each year of creditable service. retirement allowance is 2.0% of final average salary for the mayor and 2.5% of final average salary for all average salary for each year of creditable service prior to January 1, 1996. After January 1, 1996; the under the GPS). For elected officials of the City of Milwaukee, the retirement allowance is 2.6% of final July 1, 1989 is limited to 90% of final average salary (excluding any imputed service credit provided service. The retirement allowance for firefighters hired after March 1, 1989 and police officers hired after year of creditable service during which earnable compensation was highest) for each year of creditable officers and firefighters, the retirement allowance is 2.5% of the final average salary (computed on the employees who retire after January 1, 1989 cannot exceed 70% of final average salary. For police death or termination) for each year of creditable service. The service retirement allowance for general average salary (the highest average of earnable compensation during any 3 years preceding retirement, For general employees, the amount of a member's service retirement allowance is equal to 2% of final

at least two percent but is capped at three percent. Index from November of one year to November of the following year. This escalator is guaranteed to be anniversary thereafter. The percentage increase is determined annually by measuring the change in the Consumer Price Index-All Urban Consumers (CPI-U) effective with their first anniversary and each participating in the Global Combined Fund retiring on a service retirement allowance on or after January anniversaries of their retirement and 2% on each anniversary thereafter. Police officers and firefighters after January 1, 2000 are eligible for a pension escalator of 1.5% on the second, third and fourth employees participating in the Global Combined Fund retiring on a service retirement allowance on or Chapter 36 of the Milwaukee City Charter provides for escalators to nearly all retirees. General City l, 2000 are eligible for a pension escalator based upon the percentage increase in the prior year's

and duty disability benefits as well as ordinary and duty death benefits. rules, see Chapter 36 of the Milwaukee City Charter. The Retirement System also provides for ordinary September 30, 1987 to partially offset the increase in inflation. For a complete description of the escalator was provided in January of 1996 to employees who retired on a service retirement allowance on or before Pension Settlement), differ from those described herein. In addition, a one-time "catch up" adjustment Rules governing escalators provided to retirees retiring prior to January 1, 2000 (before the Global

2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

ы Basis of Accounting - The financial statements are prepared using the accrual basis of accounting. when earned and expenditures are recorded when incurred Retirement and other contributions are recorded when due. Investment income is recognized

NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2009

2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

ġ. as contributions receivable. earned but not yet received from the City, participating city agencies and members are reflected Contributions - The Retirement System records employee contributions as earned. Contributions

At January 1, 2009, the number of participants in the Retirement System was as follows:

Total Participants	Total Current Employees	Current Employees: Vested Nonvested	Retirees and beneficiaries currently receiving benefits and terminated employees entitled to benefits but not yet receiving them
26,806	11,581	9,615 1,966	15,225

9 year-end, but not completed until after year-end, are recorded as assets or liabilities. fair value. quoted prices in active markets. Short-term investments are reported at cost, which approximates Investments - Investments of the Retirement System are recorded at fair value as determined by Receivables and payables relating to investment transactions entered into prior to

to assess the market value. December 31, 2009. An annual review performed by independent professional appraisers is used majority of properties in the portfolio are offices, industrial warehouses, multi-family and retail. Real estate consists of equity and debt participation in diversified real estate investments. The real estate investments are carried at market value, which approximates fair value, as of

Retirement System are invested within the requirements of ss. 40.03(1)(n) and 62.63 (3) measured by their cost, in stocks of corporations. Milwaukee City Charter. In accordance with these provisions, the several funds of the All investments are made in accordance with the provisions of Section 36-09 of Chapter 36 of the Wisconsin Statutes. The Retirement System did not invest more than 63.1% of the total assets, as

cash in short-term investments prior to purchasing securities consistent with their investment Retirement System's investment managers may temporarily invest small amounts of available made in compliance with the Annuity and Pension Board Investment Policy and Guidelines. The Strips, collateralized mortgage obligations and asset backed securities. These investments are The Retirement System has investments in certain financial instruments such as U.S. Treasury

significant to the financial position of the Retirement System and are carried at fair value exchange forward contracts as a hedge to foreign currency fluctuations. These investments are not The Retirement System's international equity managers may invest in warrants and foreign

NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2009

ņ SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

assets available for benefits. term and that such changes could materially affect the amounts reported in the statements of net is reasonably possible that changes in the values of investment securities will occur in the near overall market volatility. Due to the level of risk associated with certain investment securities, it Investment securities, in general, are exposed to various risks, such as interest rate, credit, and

- <u>d</u> on fund balances at the beginning of the year. income, and all realized investment gains and losses, are allocated to the individual funds based Investment Income - Dividends and interest are recorded as earned. All dividend and interest
- 9 reporting period. Actual results could differ from those estimates. date of the financial statements and the reported amounts of revenues and expenses during the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the accounting principles requires management to make estimates and assumptions that affect the Estimates - The preparation of financial statements in conformity with generally accepted
- ÷. and software development costs totaled \$16,363,000. The total accumulated depreciation totaled eight years. As of December 31, 2009, the total cost of Employes' Retirement System hardware system went live in 2006. The new system will be depreciated over its estimated useful life of Management Information System have been capitalized as Software Development costs. The expensed in the year of acquisition. Amounts spent toward the development of a new Pension yearly hardware pool and depreciated over a life of three years. One half a year's depreciation is servers, printers, monitors, disk drives, network infrastructure, switches) are capitalized in a Administrative Expenses in the accompanying Statement of Changes in Plan Net Assets. \$7,437,000 with \$2,005,000 of deprecation being recognized during 2009, which is included in costs over their useful lives. Amounts spent for hardware (including but not necessarily limited to Capitalization - ERS capitalizes hardware and software development costs to better allocate these
- άđ of active employees covered by the plan) was \$537 million. billion, and the actuarial value of assets was \$4.076 billion. The covered payroll (annual payroll most recent actuarial valuation date for the Employes' Retirement System, the plan was 99.1 Funded Status and Funding Progress-Employes' Retirement System - As of January 1, 2009, the percent funded on an actuarial basis. The actuarial accrued liability for benefits was \$4.113

actuarial accrued liability for benefits. following the notes to the financial statements, present multi-year trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the The schedule of funding progress, presented as required supplementary information (RSI)

NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2009

2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

Additional information as of the latest actuarial valuation is as follows:

Asset Valuation Method	Remaining Amortization Period	Amortization Method	Actuarial Cost Method	Valuation Date
5-year smoothed market, 20% corri	25 years as of January 1, 2009	Closed – Percent of Pay	Projected Unit Credit	January 1, 2009

Actuarial Assumptions:

				,	Mortality Table	Assumed Wage Inflation Rate		Projected Salary Increases		Investment Rate of Return
projected to the year 2000 for females.	Table, with mortality improvements	for males, and the UP-94 Mortality	improvements projected to the year 2005	RP-2000 Mortality Table with mortality	For regular retirees and for survivors, the		Pay assumed to grow at 3% per year	Police & Fire 4% - 15.4%	General City 3.5% - 8.5%	8.50%

was \$4.296 million, and the actuarial value of assets was \$2.147 million. fund was 50.0 percent funded on an actuarial basis. The actuarial accrued liability for benefits 2009, the most recent actuarial valuation date for the Policemen's Annuity and Benefit Fund, the Funded Status and Funding Progress-Policemen's' Annuity and Benefit Fund - As of January 1,

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actuarial accrued liability for benefits. whether the actuarial values of plan assets are increasing or decreasing over time relative to the following the notes to the financial statements, present multi-year trend information about The schedule of funding progress, presented as required supplementary information (RSI)

Additional information as of the latest actuarial valuation is as follows:

Asset Valuation Method	Remaining Amortization Period	Amortization Method	Actuarial Cost Method	Valuation Date
Market Value	10 Years	Open – Level Dollar	Projected Unit Credit	January 1, 2009

NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2009

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

Actuarial Assumptions:

Mortality Table Group Size - Growth Rate Assumed Wage Inflation Rate **Projected Salary Increases** Investment Rate of Return 3.00% 8.50% projected to the year 2000 for females None Table, with mortality improvements for males, and the UP-94 Mortality improvements projected to the year 2005 RP-2000 Mortality Table with mortality For regular retirees and for survivors, the Zero - The Plan is Closed

3. CONSENT STATUS CHANGES

GPS at the time they are applying for benefits. rights who separated from service years ago. These members often express an interest in consenting to extended indefinitely to those who have not responded. Often, non-responders are members with vested as well as those who never responded at all. The previous deadline to consent of April 24, 2004 has been Members who have not consented to the GPS are comprised of those who have objected to the settlement

of \$1,079,000 to the Global Combined Fund from the non-consenter funds. benefit recipients. During 2009, 13 of these members elected to consent to the GPS resulting in a transfer As of the January 1, 2009 actuarial valuation, 503 Retirement System members were identified as being non-consenting. Of this number, 158 were active members, 317 were inactive members, and 28 were

4. EMPLOYERS' RESERVE FUND

transfer. As of December 31, 2009, the City of Milwaukee is the only agency choosing to participate in this fund. During 2009, the City of Milwaukee utilized \$5.581 million of their reserve. deposit may use them to offset required contributions by adopting a formal resolution directing such a participate in the earnings of the investments of the retirement system. Agencies having such funds on Employers' Reserve Fund established in Section 36-08-8 of Chapter 36. This enables agencies to The City of Milwaukee and other agencies participating in the System may voluntarily contribute to the

5. FUNDING STATUS AND PROGRESS

employees per year compounded annually, (c) normal retirement ages ranging from ages 44 to 70 increases of between 3.5% and 8.5% for General City and between 4.0% and 15.4% for Fire and Police investment of present and future assets of 8.5% per year compounded annually, (b) projected salary Significant actuarial assumptions used in the January 1, 2009 valuation include (a) a rate of return on the The pension benefit obligation was determined as part of an actuarial valuation at January 1, 2009.

NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2009

5. FUNDING STATUS AND PROGRESS (cont.)

mortality improvements projected to the year 2000. The excess of net assets available for projected depending on the class of employee, and (d) mortality assumption - the UP-94 Mortality Table, with follows (in thousands): benefits over the present value of the accrued pension benefit obligation as of January 1, 2009 was as

Shortfall of net assets available for projected benefits under the present value of the accrued pension benefit obligation	Total pension benefit obligation	Employer financed portion	Member contributions	Pension benefit obligation: Retirees and beneficiaries currently receiving benefits and terminated employees not yet receiving benefits	Net assets available for benefits (actuarial basis)
\$ (36,792)	\$ 4,113,089	1,051,928	533,199	2,527,962	\$ 4,076,297

actuarial assumptions used to compute the contribution requirements are the same as those used to assets to pay benefits when due. Employer contribution rates are determined using the projected unit determined rates that, expressed as percentages of annual covered payroll, are sufficient to accumulate compute the pension benefit obligation. credit method. Employer contributions are funded based on an actuarial valuation report. The significant The Retirement System's funding policy provides for periodic employer contributions at actuarially

requirements using the projected unit credit method as of January 1, 2009. All actuarial computations members were \$80,000 for 2009. This amount was determined in accordance with existing statutory employer contribution being due for this group for 2009. Employer contributions for non-consenting for consenting Retirement System members in the Global Combined Fund resulting in a \$60,098,000 were made by an independent consulting actuary to satisfy the requirements of 36.08(2) of the Milwaukee The GPS, effective January 1, 2000, effectively merged funding for duty disability and retirement benefits

6 TEN-YEAR HISTORICAL TREND INFORMATION

of employer contributions is included in this report. accumulating sufficient assets to pay benefits when due. A schedule of funding progress and a schedule Ten-year historical trend information is designed to provide information about progress made in

NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2009

7. EXPENSES

\$9,357,000 were charged to the Global Combined Fund in 2009. paid through the City of Milwaukee accounting system and reimbursed by the System to the City. Money the Retirement System are the direct obligation of the Global Combined Fund. Expenses are normally Under the Milwaukee City Charter, as provided in the GPS, all administrative and investment expenses of manager fees of \$7,163,000, real estate manager fees of \$3,202,000 and administrative expenses of

Combined Fund to fund the costs to administer the Retirement System (see Note 9). from the Securities Lending Fund during 2009. This reduced the amounts needed from the Global In addition, the Annuity and Pension Board authorized the payment of \$2,890,000 of administrative costs

8. INCOME TAXES

cycle, the Retirement System filed for an IRS determination letter. The Retirement System's management applicable requirements of the Internal Revenue Code. In January 2009, as part of the regular IRS 5 year in the accompanying basic financial statements. requirements of the Internal Revenue Code. Therefore, no provision for income taxes has been reflected Revenue Service (IRS) stated that the Retirement System, as then designed, was in compliance with the The Retirement System obtained its latest determination letter on July 13, 2006, in which the Internal believes that the plan is currently designed and being operated in compliance with the applicable

9. INVESTMENTS

Deposits and Custodial Credit Risk

in the Retirement System's name, and held by the counterparty. As of December 31, 2009, no investments or securities were exposed to custodial credit risk. The Retirement System is exposed to depository insurance. This amount was \$0 as of December 31, 2009. custodial credit risk for uncollateralized cash and cash equivalents that are not covered by federal Retirement System will not be able to recover the value of its deposits, investments, or securities. Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered Custodial credit risk is the risk that, in the event a financial institution or counterparty fails, the

NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2009

9. INVESTMENTS (cont.)

Investment Policies

The Retirement System was established to provide for the present and future retirement, disability, and death and survivor benefit payments for all city and city agency employees. All of the funds of the Retirement System taken in the aggregate constitute a special trust subject to applicable local, state, and federal laws, including but not limited to sections 36-15, 36-09-1, and 36-09-6 of the Milwaukee City Charter. As of December 31, 2009 the fair market carrying value of the investments are as follows (in thousands):

\$ 3,896,197	Total Investments
	Real Estate Investments
8,049	Non-Gov Backed C.M.O.S.
22,265	Asset Backed Securities
14,609	Comm Mortgage Backed Sec
62,183	Gov Mortgage Backed Sec
450,483	Corporate Bonds
30,046	Municipal/Provincial Bonds
7,605	Government Agencies
223,085	Government Bonds
90	Bank Loans
472,045	Barclays Russell 1000 Alpha Tilts Fund
235,535	DFA Small Cap Fund
334,093	Northern Trust S&P 500 Index Fund
278,878	Barclays Lehman Intermediate Aggregate Index Fund
7,872	Corporate Convertible Bonds
106	Convertible Equity
11,874	Preferred Stock
\$ 1,526,218	Common Stock
Carrying Value 2009	Investment Type

NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2009

9. INVESTMENTS (cont.)

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Retirement System's investment guidelines limit how much each fixed income manager may deviate duration from their respective benchmarks. Duration is the approximate percentage change in price for a 100-basis-point change in yield. Although the exact range allowed in the guidelines varies slightly for each manager, the duration of the Retirement Systems active fixed income managers must be between 75% and 250% of the duration of the Barclays Capital Aggregate Index. As of December 31, 2009, the segmented time distribution of the various investment types of debt securities for the Retirement System is as follows (in thousands):

	2009					Maturity Not
<u>Investment</u>	<u>Fair Value</u>	Less than 1 Year	<u>1-5 Years</u>	<u>6-10 Years</u>	10+Years	Determined
Bank Loans	\$ 90	\$ -	\$ 90	\$ -	\$ -	\$ -
Government Bonds	223,085	2,916	139,096	44,706	36,369	-
Government Agencies	286,483	1,846	278,878	5,758	-	-
Municipal/Provincial Bonds	30,046	-	13,272	8,676	8,098	-
Corporate Bonds	439,011	21,770	87,750	95,157	234,334	-
Gov Mortgage Backed Sec	62,183	-	-	13,708	25,552	22,923
Comm Mortgage Backed Sec	24,933	-	10,324	1,302	13,307	_
Asset Backed Securities	23,413	-	21,842	1,046	525	-
Non-Gov Backed C.M.O.S.	8,049	-	461	-	7,588	-
Corporate Convertible Bonds	7,872	-	-	_	7,872	-
Other Fixed Income	77	-	-	-	-	77
Short-Term Investment Funds	38,734	38,734	• -	-	-	-
Totals	\$ 1,143,975	\$ 65,266	\$ 551,712	\$ 170,353	\$ 333,644	\$ 23,000

NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2009

9. INVESTMENTS (cont.)

Foreign Currency Risk

country and currency. As of December 31, 2009, the Retirement System's exposure to foreign currency risk, expressed in U.S. Dollars, is as follows (in thousands): of the manager's total portfolio value. In addition, the guidelines recommend adequate diversification by contracts for defensive hedging purposes only and limit the total exposure of all currency hedges to 100% value of an investment or deposit. The Retirement System's investment guidelines allow foreign currency Foreign currency risk is the risk that changes in currency exchange rates will adversely affect the fair

Total	Thai baht	Swiss franc	Swedish krona	South Korean won	Singapore dollar	Norwegian krone	New Zealand dollar	Mexican peso	Japanese yen	Iceland krona	Indonesian rupiah	Hong Kong dollar	Euro	Danish krone	Canadian dollar	British pound sterling	Brazilian real	Australian dollar	Currency	Foreign
II I ⇔																		↔		
679,161	2,210	30.971	7,232	5,769	11,417	8,695	25,500	16,479	109,254	1,846	7,646	5,096	194,440	4,563	95,483	125,850	7,727	18,983	Value	Fair Market

Concentration of Credit Risk

any investments in any one issuer that would represent 5% or more of plan assets. Investments issued or explicitly guaranteed by the U.S. government and pooled investments are excluded from this requirement. System's investment in a single issuer. As of December 31, 2009, the Retirement System did not hold Concentration of credit risk is the risk of loss that may be attributed to the magnitude of the Retirement

NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2009

9. **INVESTMENTS** (cont.)

Credit Risk of Debt Securities

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Retirement System's investment guidelines require its fixed income managers to have an Investment Grade average portfolio. The Retirement System's active fixed income managers are allowed to hold a maximum of 20% of their respective portfolio's market value in issues rated B- or B3, and an additional 5% may be invested in non-rated issues. The quality ratings of investments in fixed income securities of the Retirement System as described by Standard & Poors (S&P) as of December 31, 2009 are as follows (in thousands):

								US	Not Rated
								Government	Quality Ranking
Investment Type	<u>AAA</u>	<u>AA</u>	A	BBB	<u>BB</u>	<u>B</u>	<u>CCC</u>	Guaranteed	Not Available
Asset Backed Securities	\$ 16,564 \$	- \$	- \$	- \$	1,139 \$	- \$	- \$	- \$	5,710
Bank Loans	-	-	-	-	-	-	-	-	90
Comm Mortgage Backed Sec	3,177	12,168	6,655	-	-	•	-	-	2,933
Corporate Bonds	1,720	10,576	49,731	211,607	102,349	44,289	1,496	-	17,243
Corporate Convertible Bonds	-	-	3,255	235	124	-	-	-	4,257
Government Agencies	7,605	-	-	-	-	-	-	278,878	-
Government Bonds	135,573	-	16,479	4,039	-	-	-	63,306	3,687
Gov Mortgage Backed Sec	-	-	-	-		-	-	62,184	-
Municipal/Provincial Bonds	8,676	13,272	-	8,099	-	-	-	-	-
Non-Gov Backed C.M.O.S.	2,873	-	-	-	-	-	994	-	4,182
Other Fixed Income	-	-	_	-	-	-	-	-	77
Short-Term Investment Funds *	-	-	38,734	-	-	-	-	-	-
Total Value by Rating	\$ 176,188 \$	36,016 \$	114,854 \$	223,980 \$	103,612 \$	44,289 \$	2,490 \$	404,368 \$	38,178

Note: The Retirement System held no investments in the C or D quality rating at the end of 2009.

^{*} FDIC cash balances are invested in the Short-term Investment Fund by the Retirement Systems custodian, The Northern Trust Company.

This Fund is not rated by Standard & Poors.

EMPLOYES' RETIREMENT SYSTEM OF THE CITY OF MILWAUKEE NOTES TO BASIC FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2009

9. INVESTMENTS (cont.)

Derivatives

speculative purposes. The ability to use derivatives must be written in the individual manager's other derivatives unless approved by the Board. Under no circumstances are derivatives to be used for guidelines. Examples of derivatives that may be allowed include hedging currency risk or equitizing cash. Fund assets states: No assets shall be committed to futures, options, options on futures, forwards and The ERS' Statement of Investment Policy written objectives and guidelines governing the investment of

CMO derivatives that have uncertain or volatile duration or price movement Prohibited investments include mortgage interest only (IO), principal only (PO), inverse floaters or other

upon exchange rate. Forward commitments are entered into with the foreign exchange department of a pay or receive amounts of foreign currency at a future date in exchange for another currency at an agreed were currency forward contracts. A currency forward is a contractual agreement between two parties to As of December 31, 2009, the only derivatives used by the Fund's separate account investment managers

net appreciation in fair value. All contracts are short-term in duration and mature within 120 days payable at fair value, using the daily spot rate, with the unrealized gain or loss reported as a component of Net Assets. Prior to termination of the contract, the ERS' custodian records the amount receivable or contracts are included in the investments sold of the accounts receivable section of the Statement of Plan or unfavorably to the contract holder upon termination of the contract. Foreign currency forward Recognition of realized gain or loss depends on whether the currency exchange rate has moved favorably contracts for defensive hedging purposes are permitted for use by ERS' International Equity Managers. currency exposure or obtain a currency for a pending cash transaction. Foreign currency forward The ERS enters into foreign exchange positions, such as forward and spot contracts, to hedge foreign

Total gain/(loss)	Currency forward payables	Currency forward receivables		As of December 31, 2009
		↔		
	(73,545)	73,545	Cost	
		∨		(in the
	(72,084)	73,542	Market Value	in thousands of U.S. Dollars
€		↔		ollars
1,458	1,461	(3)	Gain/(Loss))

exposed to credit risk in the event of non-performance by counterparties to financial instruments. The currency exposure in countries without any underlying security exposure is prohibited. The ERS is within the Statement of Investment Policy. As of December 31, 2009, ERS had BONY and Northern The total exposure of all hedges is limited to 100% of the total portfolio value, at market. Shorting Trust as counterparties for our forward currency contracts. Typical counterparties for ERS are major ERS is exposed to market risk, the risk that future changes in market conditions may make an instrument less valuable. Exposure to market risk is managed through the limits placed on an investment manager

NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2009

9. INVESTMENTS (cont.)

is evaluated prior to entering into a transaction. In addition, ratings agencies' evaluations are reviewed. financial institutions. A counterparty's financial condition, cash on hand, and general credit worthiness

Securities Lending

of securities on loan was \$372,195,552. The value of collateral held for securities on loan was the Retirement System earned revenue from securities lending of \$1,775,167, paid custodian fees of amounts are distributed to the Non-Consenter Retirement Fund. For the year ended December 31, 2009, custodian. Revenue earned from securities lending is to be used to offset expenses of the Retirement collateralized by securities or cash for at least 102% of its market value. All collateral is held by the reduction in earnings for an indemnification agreement with the custodian. Each security loan is initially In November 1993, the Retirement System began generating revenue through securities lending. Eligible securities are loaned out through the Retirement System's custodian, The Northern Trust Company. The \$384,205,613 as of December 31, 2009 which consisted of approximately 38.9% U.S. Equities, 33.45% \$435,253 and disbursed \$2,890,000 to pay administrative costs. As of December 31, 2009, the fair value System. If the revenues are not expended within one calendar year following receipt, all remaining Retirement System earns a daily fee for all securities out on loan. The Retirement System incurs a 1.17% other securities U.S. Government fixed obligations, 14.87% Global Equities, 11.60% U.S. Corporate Fixed securities, and

pool. This payment was more than offset by a capital contribution in 2008 and a higher security lending securities lending program. In November 2009, Northern Trust reversed \$2.1 million of this unrealized resulted in MERS recording a payable in the amount of \$3.9 million for an unrealized loss in the result of losses in the collateral pool. In 2008, Northern Trust declared a collateral deficiency that becomes impaired or decreases in value. ERS is responsible to refund any losses to the borrower as a due to counterparty default. Collateral investment risk is the risk that an investment in a collateral option contract with Northern Trust indemnifies ERS of any losses it suffers from its securities lending program Counterparty risk is the risk that the borrower defaults on a loan and is unable to return a security. the liabilities section of the accompanying balance sheet. Subsequent to year-end, Northern Trust has market value of the investments on the balance sheet. As a result there is not a separate line item under revenue split from Northern Trust. As of December 31, 2009, this deficiency has reduced the net fair Northern Trust \$586 thousand in December 2009 related to realized losses incurred in the Collateral loss, lowering MERS total collateral deficiency subject to reversal to \$1.8 million. In addition, ERS paid The two main risks in securities lending are counterparty risk and collateral investment risk reversed the remaining collateral deficiency in the collateral pool.

10. CONTINGENCIES

The Employes' Retirement System is involved in certain litigation and disputes arising during the normal impact on the Retirement System's basic financial statements. course of operations. Management does not believe the settlement of such matters will have a material

NOTES TO BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2009

11. BENEFIT FUND FIDUCIARY RESPONSIBILITY OF THE POLICEMEN'S ANNUITY &

are disclosed in the financial records as a separate fiduciary fund. assumed custodial authority and responsibility for the fund's assets as of January 3, 2006. These resources of the PABF were transferred to the systems custodian, Northern Trust, in early 2006 and the ERS board ERS Annuity and Pension Board to invest the assets of the PABF and to manage its operations. All assets transferred the administrative and managerial responsibilities of the PABF to the ERS authorizing the dissolve and to liquidate all assets of the fund and transfer the assets and full administrative control to the On December 14, 2005, the Policemen's Annuity and Benefit Fund (PABF) board adopted a resolution to Charter Ordinances ss. 35-01-3-b and 36-15-1-e, enacted under common council file #050744, and

amount to \$329,672 plus budgeted administrative expenses. amortizing the unfunded liability. In general, GASB allows an amortization period of up to 40 years, but 10 years is appropriate for this Fund. The Tax Levy for 2009 (to be collected in early 2010) would required contribution of the employer (ARC) should be actuarially determined and have a provision for and tax levy certification. This contribution will comply with GASB, which requires that the annual 970052 provide that the Board shall adopt the assumptions which the actuary uses in the annual valuation Fund by a series of level payments over the remainder of the funding period. File numbers 950930 and the present value of benefits to all active and retired employees less the value of actuarial assets in the Ordinances, Numbers 356 and 357. The annual requirement consists of an amount sufficient to amortize The plan's funding policy is specified in the Milwaukee City Charter, Chapter 35, as amended by Charter

As of December 31, 2009, the composition of the fund consisted of 28 annuitants and 73 widows. Once all annuitants and widows are deceased the fund is to be closed and any remaining monies are to be remitted back to the City of Milwaukee.

ACTUARIALY REQUIRED CONTRIBUTIONS FROM MEMBER AGENCIES

\$60,098,000 as part of the 2009 actuarial valuation, shown as receivable on the balance sheet, and 2008, additional contributions as calculated by the plans actuary were required in the amount of fund any shortfall to maintain the plan at a 100% funded status. Due to the extreme market downturn in market conditions produce unfavorable or negative market returns, member organizations are required to positive market returns these contributions allow the plan to remain at a 100% funded status. When active employees covered by the plan on an ongoing by-weekly basis. When market conditions yield The Retirement System requires regular payroll contributions from its agencies and members for all collected in subsequent to year end.

13. SUBSEQUENT EVENTS

financial statements were available to be issued for events requiring recording or disclosure in the require disclosure Retirement System's financial statements. Management feels that no material events occurred that would The Retirement System has evaluated subsequent events occurring through July 14, 2010. The date the

REQUIRED SUPPLEMENTARY INFORMATION

(See Independent Auditors' Report on Page 8)

EMPLOYES' RETIREMENT SYSTEM OF THE CITY OF MILWAUKEE Required Supplementary Information

SCHEDULE OF FUNDING PROGRESS

(in thousands)

A	Actuarial		(2)	(3)			(5)	(6)	
Ве	Valuation Date ginning of iscal Year	(1) Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Assets less than Actuarial Accrued Liability (EAAL) (1) - (2)	(4) Funded Ratios (1) / (2)	Co	nnual vered yroll	EAAL Percentage of vered Payroll (3) / (5)	
	2009	\$ 4,076,297	\$ 4,113,089	\$ (36,792)	99.1 % \$		536,558	(6.9)%	
	2008	5,192,000	3,958,061	1,233,939	131.2 %		532,412	231.8 %	
	2007	4,899,721	3,846,481	1,053,240	127.4 %		528,854	199.2 %	
	2006	4,556,371	3,706,198	850,173	122.9 %		515,934	164.8 %	
	2005	4,112,558	3,523,179	589,379	116.7 %		505,609	116.6 %	
	2004	3,909,085	3,370,923	538,162	116.0 %		486,384	110.6 %	
	2003	3,689,981	3,204,247	485,734	115.2 %		480,800	101.0 %	
	2002	4,242,333	3,091,511	1,150,822	137.2 %		466,757	246.6 %	
	2001	4,202,023	2,988,140	1,213,883	140.6 %		459,271	264.3 %	
	2000	4,088,042	2,979,234	1,108,808	137.2 %		466,732	237.6 %	

Analysis of the dollar amounts of actuarial value of assets, actuarial accrued liability, and assets in excess of actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability provides one indicates whether the Retirement System is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the Retirement System. Trends in funded actuarial accrued liability and annual covered payroll are both affected by inflation. Expressing the assets 'in excess of actuarial accrued liability as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids analysis of the Retirement System's progress made in accumulating sufficient actuarial value of assets to pay benefits when due. Generally, the larger this percentage, the stronger the Retirement System.

See independent auditors' report and notes to required supplemental information.

Required Supplementary Information SCHEDULE OF EMPLOYER CONTRIBUTIONS

(in thousands)

		Annual Required		-	Voluntary	
Year Ended December 31	Member Contributions	Employer Contributions	Total Required	Percentage Contributed	Contributions Employers' Reserve Fund *	Total All Contributions
2009 **	\$ 35,894,509	\$ 60,098,000	\$ 95,992,509	100%	\$ 0	\$ 95,992,509
2008	33,896,622	0	33,896,622	100%	0	33,896,622
2007	33,021,527	. 0	33,021,527	100%	0	33,021,527
2006	31,979,995	0	31,979,995	100%	0	31,979,995
2005	32,084,484	47,000	32,131,484	100%	0	32,131,484
2004	30,699,729	46,000	30,745,729	100%	5,450,000	36,195,729
2003	31,054,000	78,000	31,132,000	100%	0	31,132,000
2002	28,970,054	32,000	29,002,054	100%	3,179,000	32,181,054
2001	25,595,454	144,000	25,739,454	100%	0	25,739,454
2000	28,424,609	238,000	28,662,609	100%	0	28,662,609
1999	27,047,371	6,806,000	33,853,371	100%	0	33,853,371

^{*} Employer voluntary contributions have only been permitted since the Global Pension Settlement became effective.

** See Note 12 for actuarially required member contributions.

See independent auditors' report and notes to required supplemental information.

EMPLOYES' RETIREMENT SYSTEM OF THE CITY OF MILWAUKEE Notes to Required Supplementary Information

This information presented in the required supplementary schedules was based on the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuation is as follows:

Remaining Amortization Period Asset Valuation Method	Amortization Method	Actuarial Cost Method	Valuation Date
25 years as of January 1, 2009 5-year smoothed market, 20% corridor	Closed – Percent of Pay	Projected Unit Credit	January 1, 2009

Mortality Table	Assumed Wage Inflation Rate		Projected Salary Increases		Investment Rate of Return
For regular retirees and for survivors.		Pay assumed to grow at 3% per year	Police & Fire 4% - 15.4%	General City 3.5% - 8.5%	8.50%

Actuarial Assumptions:

For regular retirees and for survivors, the RP-2000 Mortality Table with mortality improvements projected to the year 2005 for males, and the UP-94 Mortality Table, with mortality improvements projected to the year 2000 for females.

See independent auditors' report and notes to required supplementary information.

POLICEMAN'S ANNUITY AND BENEFITS FUND - THE CITY OF MILWAUKEE

Required Supplementary Information SCHEDULE OF FUNDING PROGRESS

(in thousands)

Actuarial Valuation Date Beginning of Fiscal Year	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL)	(3) Assets less than Actuarial Accrued Liability (EAAL) (1) - (2)	(4) Funded Ratios (1) / (2)	(5) Annual Covered Payroll	(6) EAAL as a Percentage of Covered Payroll (3) / (5)
2009	\$ 2,147,172	\$ 4,295,606	\$ (2,148,434)	50.0 %	\$ 1,276,716	(168.3)%
2008	4,779,417	5,049,363	(269,946)	94.7 %	1,354,412	(19.9)%
2007	5,585,697	5,956,976	(371,279)	93.8 %	1,514,653	(24.5)%
2006	5,977,606	8,241,433	(2,263,827)	72.5 %	2,006,273	(112.8)%

Analysis of the dollar amounts of actuarial value of assets, actuarial accrued liability, and assets in excess of actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability provides one indication of the Policemen's Annuity and Benefit Fund funding status on a going concern basis. Analysis of this percentage over time indicates whether the Fund is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the Fund. Trends in funded actuarial accrued liability and annual covered payroll are both affected by inflation. Expressing the assets in excess of actuarial accrued liability as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids analysis of the Fund's progress made in accumulating sufficient actuarial value of assets to pay benefits when due. Generally, the larger this percentage, the stronger the Fund.

See independent auditors' report and notes to required supplemental information.

POLICEMAN'S ANNUITY AND BENEFITS FUND - THE CITY OF MILWAUKEE Notes to Required Supplementary Information

at the dates indicated. Additional information as of the latest actuarial valuation is as follows: This information presented in the required supplementary schedules was based on the actuarial valuations

Mortality Table	Group Size - Growth Rate	Assumed Wage Inflation Rate	Projected Salary Increases	Investment Rate of Return	Actuarial Assumptions:	Asset Valuation Method	Remaining Amortization Period	Amortization Method	Actuarial Cost Method	Valuation Date
For regular retirees and for survivors, the RP-2000 Mortality Table with mortality	Zero - The Plan is Closed	3.00%	None	8.50%		Market Value	10 Years	Open – Level Dollar	Projected Unit Credit	January 1, 2009

See independent auditors' report and notes to required supplemental information.

projected to the year 2000 for females.

for males, and the UP-94 Mortality Table, with mortality improvements

improvements projected to the year 2005

ADDITIONAL INFORMATION (See Independent Auditors Report on Page 8)

STATEMENT OF PLAN NET ASSETS

December 31, 2009 (in thousands)

NON-CONSENTER RETIREMENT FUNDS

	Retirement Fund	Combined Retirement Fund	General Employes' Duty Disability Fund	Firemen and Policemen's Duty Disability Fund	Firemen's Heart and Lung Fund	Firemen and Policemen's Survivorship Fund	Total
ASSETS: SHORT TERM CORPORATE NOTES, CERTIFICATES OF DEPOSITS,							
COMMERCIAL PAPER	\$ 1,471	\$ 293	\$ 11	_\$	<u> </u>	\$	\$ 1,775
INVESTMENTS (Notes 2 and 9):							
Bonds and collateralized mortgage							
obligations	3,825	430	29				4004
Common and preferred stocks	7,226	812	56	-	-	•	4,284
Barclay Bond Index Funds	1,303	146	10	-	-	-	8,094
DFA Small Cap Fund	1,101	124	8	_	•	-	1,459
Northern Trust Company Collective	1,101	124	0	-	-	•	1,233
Equity Index Fund	1,562	175	12	_			1.740
Russell 1000 Alpha Value Fund	2,206	248	17		-	•	1,749
Real Estate Investments	987	111	8	_	•	•	2,471 1,106
							1,100
Total investments	18,210	2,046	140	-		•	20,396
RECEIVABLES:							
Employer (Note 2)	-	80	-	_	•		80
Member (Note 2)	-			_	_	_	80
Interest, dividends and foreign tax						_	-
recoverable (Note 2)	57	6	-	_		_	63
Investments sold	539	61	4	<u>-</u>			604
							- 004
Total receivables	596	147	4	_		-	747
Total assets	20,277	2,486	155	-			22,918
LIABILITIES:							
Benefits Payable City of Milwaukee	. -	-	-	-	-	-	-
Investments purchased	707	-	-	-	-	-	-
mvestments purchased		79	5	-	-		791
Total liabilities	707	79	5		<u> </u>	<u>-</u>	791
NET AGETORIES DISTRICT TON							
NET ASSETS HELD IN TRUST FOR PENSION BENEFITS	\$ 19,570	\$ 2,407	¢ 150	·	ø		
I PROTON DEMERTIO	\$ 19,570	Φ 2,407	\$ 150	\$	\$ -		\$ 22,127

STATEMENT OF CHANGES IN PLAN NET ASSETS YEAR ENDED DECEMBER 31, 2009

(in thousands)

NON-CONSENTER RETIREMENT FUNDS

	Retirement Fund		Combined Retirement Fund		General Employes' Duty Disability Fund		Firemen and Policemen's Duty Disability Fund		Firemen's Heart and Lung Fund		Firemen and Policemen's Survivorship Fund		Total	
ADDITIONS: Contributions:										•				
Employer (Note 5)	\$	_	\$	_	\$		s		\$		\$		ф	
Member	Ψ	214	9	227	φ	<u>-</u>	D	<u> </u>		<u> </u>	3	-	\$	441
Total contributions		214	-	227										441
Investment income:														
Net appreciation in fair														
value of investments		3,404		382		26		-		-		_		3,812
Interest, dividends and other										•				
investment income		362		40		3		-		-		-		405
•		3,766		422		29		-		-		-		4,217
Less investment expense		-		-		-		-				-		-
Net investment income		3,766		422		29						-		4,217
Total additions		3,980		649		29		-		-		-		4,658
DEDUCTIONS:														
Benefits paid		260		2		_								262
Refunds of contributions		49		25		-				-		<u>-</u>		74
Total deductions		309		27		_		-						336
NET INCREASE (DECREASE)		•												
BEFORE TRANSFERS		3,671		622		29		_		_		_		4,322
TRANSFERS (Note 3, 4 and 11)		(985)		(90)		(4)		-		-		-		(1,079)
NET INCREASE (DECREASE) IN														(-,-:-)
NET ASSETS HELD IN TRUST		2.00												
FOR PENSION BENEFITS		2,686		532		25		-		-		-		3,243
Net assets held in trust for pension benefits:														
Beginning of year		16,884		1,875		125		-						18,884
End of year	\$	19,570	\$	2,407	\$	150	\$	_	\$	-	\$		\$	22,127