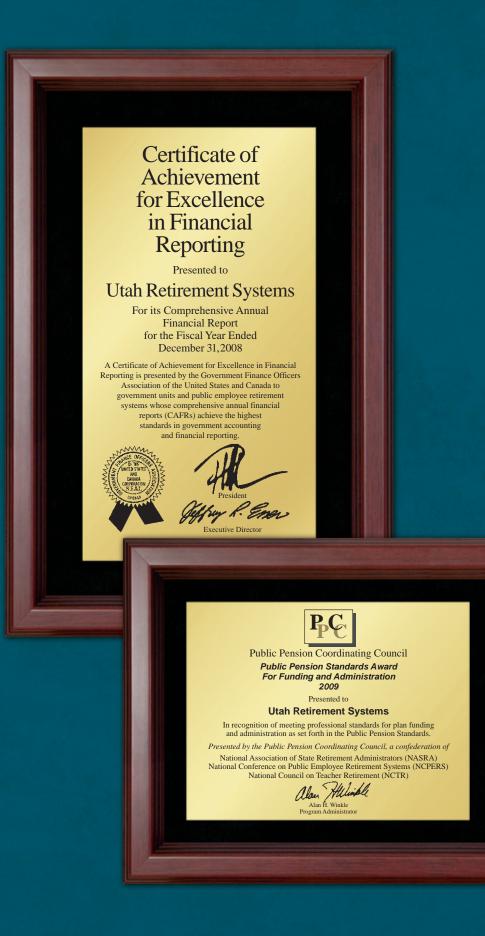
A Component Unit of the State of Utah

### Comprehensive Annual Financial Report

For the Year Ended December 31, 2009



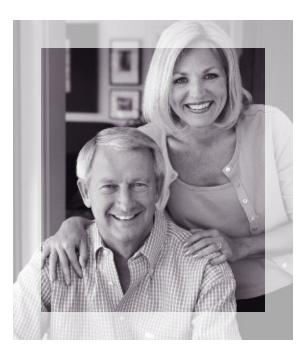
Noncontributory Retirement System • Contributory Retirement System Public Safety Retirement System • Firefighters Retirement System Judges Retirement System • Governors and Legislators Retirement Plan 401(k) and 457 Plans • Roth and Traditional IRA Plans Health Reimbursement Arrangement (HRA)



A Component Unit of the State of Utah

### **Comprehensive Annual Financial Report**

For the Year Ended December 31, 2009



Noncontributory Retirement System Contributory Retirement System Public Safety Retirement System Firefighters Retirement System Judges Retirement System Governors and Legislators Retirement Plan 401(k) and 457 Plans Roth and Traditional IRA Plans Health Reimbursement Arrangement (HRA)

Prepared by: Finance Department • Utah Retirement Systems 540 East 200 South • Salt Lake City, Utah 84102-2044

### www.urs.org

Robert V. Newman, Executive Director Robert K. Kellersberger, Finance Director

### 2009 Comprehensive Annual Financial Report

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(Inside back cover)

Utah Retirement Systems 2009 Comprehensive Annual Financial Report

# Introductory Section

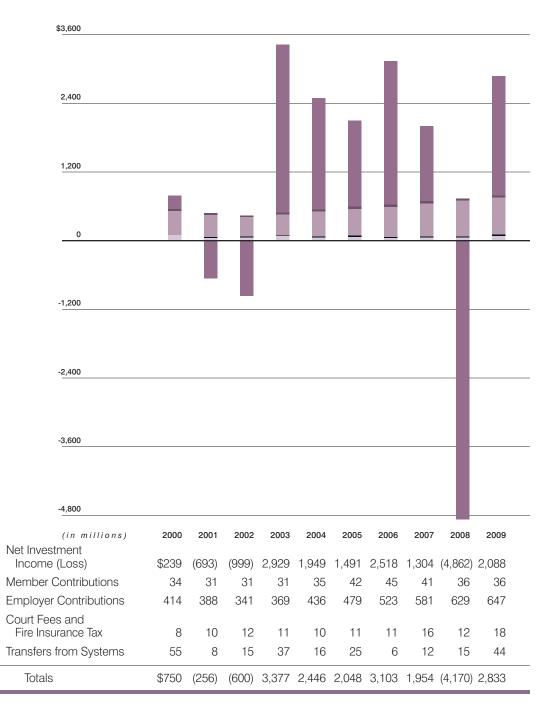
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### All Retirement Systems

### Additions by Source

(in millions)



### Letter of Transmittal

#### UTAH STATE RETIREMENT BOARD UTAH RETIREMENT SYSTEMS 540 East 200 South

Salt Lake City, Utah 84102-2044 801-366-7700 800-365-8772 TOLL FREE 801-366-7734 FAX

ROBERT V. NEWMAN EXECUTIVE DIRECTOR

April 16, 2010

Utah State Retirement Board 540 East 200 South Salt Lake City, UT 84102-2044

### Dear Board Members:

We are pleased to present the 2009 Comprehensive Annual Financial Report of the Utah Retirement Systems (Systems), including the 401(k), 457, Roth and Traditional IRA Plans, and the Health Reimbursement Arrangement (Plans). Together, the Systems and Plans constitute a component unit of the State of Utah, administered by the Utah State Retirement Board (Board) for calendar year 2009.

The financial reporting entity of the Systems and Plans include the Public Employees Noncontributory and Contributory Retirement Systems, for both government and public education employees, the Public Safety, Firefighters and Judges Retirement Systems, the Utah Governors and Legislators Retirement Plan, and the 401(k), 457, Roth and Traditional IRA Plans, and Health Reimbursement Arrangement (HRA).

Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the management of the Systems and Plans. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the fiduciary funds.

For financial reporting purposes, the Systems and Plans utilize Governmental Accounting Standards Board (GASB) Statement No. 25, *Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans*, GASB Statement No. 34, *Basic Financial Statements* — and Management's Discussion and Analysis — for State and Local Governments, GASB Statement No. 37, Basic Financial Statements — and Management's Discussion and Analysis — for State and Local Governments: Omnibus, GASB Statement No. 38, Certain Financial Statement Note Disclosures. GASB Statement No. 40. Deposit and Investment Risk Disclosures, GASB Statement No. 44, Economic Condition Reporting: The Statistical Section, GASB Statement No. 45, Accounting and Financial Reporting for Employers for Postemployment Benefits Plans Other Than Pensions, and GASB Statement No. 53, Accounting and Financial Reporting for Derivative Instruments. Assets of the Systems and Plans are presented at fair value. The actuarial value of assets and the actuarial accrued liability are presented in the required supplementary information following the notes to the basic financial statements.

The Utah Retirement Systems and 401(k), 457, Roth and Traditional IRA Plans, and HRA were established by legislation and authorized as indicated in the notes to the basic financial statements on page 48. The Summaries of Plan Provisions are presented on pages 130 through 140. The number of active and retired members and beneficiaries for each system is presented in the Systems' Highlights on pages 12 through 24. The purpose of the Systems and Plans is to provide benefits for all eligible State, local government and most public education employees whose employers have elected to participate. Services provided by the staff are performed to meet that objective.

#### Management's Discussion and Analysis

The Management's Discussion and Analysis (MD&A) beginning on page 28 provides an overview and analysis of the Systems and Plans Basic Financial Statements. This letter of transmittal is intended to complement the MD&A and should be read in conjunction with it.

### Letter of Transmittal (Continued)

### Actuarial

The actuarial assumptions and contribution rates were based on the recommendations of our actuary. See the Actuarial Section of this report and the notes to the basic financial statements for explanations of these rates. Rate changes resulted from actuarial assumption modifications, economic conditions, actuarial experience gains and losses and benefit enhancements in the Systems.

The Utah Retirement Systems are maintained on an actuarially sound basis as certified in this report by our actuary, thus protecting participants future benefits. We anticipate that investment earnings on a long term basis will continue to meet or exceed the actuarially assumed earning rate. We expect all systems to continue towards fully funded positions in accordance with actuarial assumptions.

An actuarial valuation of the Systems is performed annually. An assumption experience study is performed at least every third year. The actuarial firm Gabriel, Roeder, Smith & Company completed the actuarial reviews and valuations and served as technical advisor to the Systems. Actuarial certification and supporting statistics are included in the Actuarial and Statistical Sections of this report.

### **Financial Information**

Management is responsible for maintaining a system of adequate internal accounting controls designed to provide reasonable assurance that transactions are executed in accordance with management's general or specific authorization, and are recorded as necessary to maintain accountability for assets and to permit preparation of financial statements in accordance with generally accepted accounting principles. This system includes written policies and procedures and an internal audit department that reports to the Board. Discussion and analysis of net assets and related additions and deductions is presented in the MD&A beginning on page 28.

### Funding

Funds are derived from the excess of additions, which include contributions and investment earnings, over deductions, which are comprised of benefits and administrative expenses. Funds are accumulated to meet future benefit obligations to retirees and beneficiaries. This accumulated balance is referred to as the "net assets held in trust for pension benefits" in the Statements of Fiduciary Net Assets in the Financial Section of this report. The actuarial accrued liability is not disclosed in the basic financial statements but is disclosed in the note 5 to the basic financial statements and in the required supplementary information. These schedules show the actuarial value of assets, which is based on a fiveyear smoothed expected rate of return, wherein the excess or shortfall of investment income over or under the actuarial assumed income rate (currently 7.75%) is recognized over a five-year period. This is the value of assets used by the actuary in determining contribution rates for the Systems as disclosed in note 5 to the basic financial statements. The current funded ratios at year end range from 81% to 98%.

The actuarial accrued liability of the Systems is determined by the actuary. It is a measure of the present value of actuarial accrued liabilities estimated to be payable in the future to current retirees, beneficiaries and employees for service earned to date. The percentage computed by dividing the actuarial value of net assets available for benefits by the actuarial accrued liability is generally referred to as the "funded ratio" This ratio provides an indication of the funded status of the Systems on a going-concern basis and generally, the greater this percentage, the stronger the system. A higher level of funding gives the participants a greater degree of assurance that their pension benefits are secure.

#### Investments

The economic condition of the Systems is based primarily upon investment earnings. For 2009 the Systems experienced a 12.9% rate of return. The Systems' investments were evaluated at year end by Callan Associates Inc., Investment Measurement Service. A comparative analysis of rates of return is presented on page 106 of this report.

The investment portfolio mix at fair value as of the end of 2009 is 24% debt securities, 37% equities, 7% private equity, 15% real estate, 4% short term, and 13% absolute return. The 24% debt securities is comprised of 20% domestic

### Letter of Transmittal (Continued)

and 4% international instruments. The 37% equities is comprised of 23% domestic and 14% international equities. See MD&A and Investment Section for more detailed analysis and information. The Systems' investment outlook is long term allowing the portfolio to take advantage of the favorable risk-return characteristics of equities by placing more emphasis on this category.

The Board utilizes internal and external portfolio managers employing both passive (indexed) and active strategies. The portfolio is broadly diversified among equities, debt securities, real estate and private equity with additional diversification achieved through domestic and international investing.

The investment policy is to minimize credit and market risks while maintaining a competitive yield on its portfolio. Accordingly, deposits are either insured by federal depository insurance or collateralized. All collateral on deposits is held in the counterparties' joint custody accounts at the Federal Reserve Bank. On occasion, deposits may be significantly greater than collateral due to investment purchase "fails": receipt of interest earnings on the 15th of each month, and proceeds from investment sales and maturities. Of approximately \$21.9 billion in investments at fair value as of December 31, 2009, none of the investments were in the category of highest custodial credit risk as defined by the GASB.

#### **Independent Audit**

An annual audit of the Systems and Plans was conducted by the independent accounting firm of Deloitte & Touche LLP. The auditors' report on the basic financial statements is included in the Financial Section of this report.

### Awards

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Utah Retirement

Sincerely yours,

Robert Ro Kellersberger

Robert K. Kellersberger, CGFM Finance Director

Systems for its Comprehensive Annual Financial Report for the fiscal year ended December 31, 2008. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such financial reports must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. The Utah Retirement Systems has received a Certificate of Achievement for the last 25 years. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we are submitting it to GFOA

In addition the Utah Retirement Systems were awarded the Public Pension Coordinating Council Public Pension Standards 2009 Award. This award is in recognition of meeting professional standards for plan design and administration as set forth in the Public Pension Standards.

### Acknowledgments

The compilation of this reflects the combined efforts of the staff under the leadership of the Utah State Retirement Board. The report is intended to provide extensive and reliable information for making management decisions, determining compliance with legal provisions, and determining responsible stewardship for the assets contributed by the Systems' members and their employers.

We would like to take this opportunity to express our gratitude to the Board, the staff, the advisors, and the many people who have worked so diligently to assure the successful operation and financial soundness of the Utah Retirement Systems.

Robert V. Numa

Robert V. Newman Executive Director

### **Board President's Letter**

UTAH STATE RETIREMENT BOARD **UTAH RETIREMENT SYSTEMS** 540 East 200 South Salt Lake City, Utah 84102-2044 801-366-7700 800-365-8772 TOLL FREE 801-366-7734 FAX

ROBERT V. NEWMAN EXECUTIVE DIRECTOR

April 16, 2010

Utah State Retirement Board 540 East 200 South Salt Lake City, UT 84102-2044

Dear Members of the Retirement Systems:

As board members and trustees of the Utah Retirement Systems (URS) we have the responsibility to provide retirement benefits to eligible members for the valuable services they have rendered to the public. We serve to insure that members' interests are properly safeguarded. Thanks to prudent funding principles established over several decades by governors, legislatures and boards, I can confidently report that the outlook for the Systems is positive.

#### **Investment Performance in 2009**

Financial markets rebounded in 2009 and restored positive investment performance for the year for a return of 12.88%, which exceeded the actuarial assumption of 7.75%. This translated into net investment income of \$2.1 billion. Assets of the systems increased by \$1.8 billion ending 2009 with total assets of \$17.7 billion. These figures reflect the Systems' diversified investment strategy which seeks to maximize long-term total returns consistent with prudent levels of risk.

#### **Defined Contribution Assets Approach \$3 Billion**

Members have benefited from the market recovery in a personal way. Net assets of the URS Defined Contribution Retirement Savings Plans continue to grow. Members contributed \$258 million and at year end, defined contribution assets exceeded \$2.9 billion. While participants' individual rates of return varied according to their choices among the available investment options, I believe most participants were rewarded with investment gains in 2009. I encourage members to continue contributing to these valuable retirement savings plans. I also encourage members to increase their knowledge of what they are investing in by taking advantage of the educational opportunities URS offers through the website and other means.

#### **Excellent Leadership Keeps Systems Sound**

Members also benefit from the Membership Advisory Council, a valued body that keeps the Board and the Legislature abreast of the interests and concerns of members, so they can be properly addressed.

I express my appreciation for the breadth and depth of experience possessed by members of the Board, each of whom makes a valuable contribution to the success of the Utah Retirement Systems. The Board meets numerous times during the year and also spends considerable time preparing for those meetings.

As we enter a new decade, I want to emphasize that the Systems remain sound. Our retirees will continue to receive their monthly pension payments. Our working members will upon retirement receive their promised pension payments. I express the Board's confidence in and appreciation to Executive Director Robert Newman and his staff for their excellent management of the Systems. I am optimistic about the future.

Kathy Jones-Price, President, Utah State Retirement Board

### **Retirement Board**



Standing, left to right

John L. Lunt Appointed July 20, 2001 Term expires July 1, 2013 Represents investment community

David B. Winder Appointed December 1, 2003 Term expires July 1, 2011 Represents investment community

### **Executive Director**

### **Robert V. Newman**



Jay Blain Appointed May, 20, 2009 Term expires July 1, 2011 Represents education employees

Larry W. Evans Vice President Appointed July 1, 2007 Term expires July 1, 2011 Represents public employees

### **Membership Council**

Officer Mike Galieti* Chairperson	Represents Utah Peace Officers' Association
<b>Ms. Sheri Watters</b> * Vice-Chairperson	Represents Utah Public Employees' Association
Ms. Kim Campbell*	Represents Utah Education Association
Ms. Vicki Coon*	Represents Utah School Employees' Association
Mr. Tom Hardy*	Represents Utah League of Cities and Towns
* Executive Committee	
Representative Brad L. Dee	Represents Utah Association of Counties
Mr. Dean Drew	Represents Utah Public Employees' Association
Mr. Jay Blain	Represents Utah Education Association
Mr. Roger Miner	Represents Utah Retired School Employees' Association
Honorable Gregory Orme	Represents Utah Judicial Council
Mr. Marty Peterson	Represents Professional Firefighters of Utah
Mr. Jim Thompson	Represents Utah Education Association
Mr. Barry Vincent	Represents Utah Association of Retired Public Employees

Seated, left to right

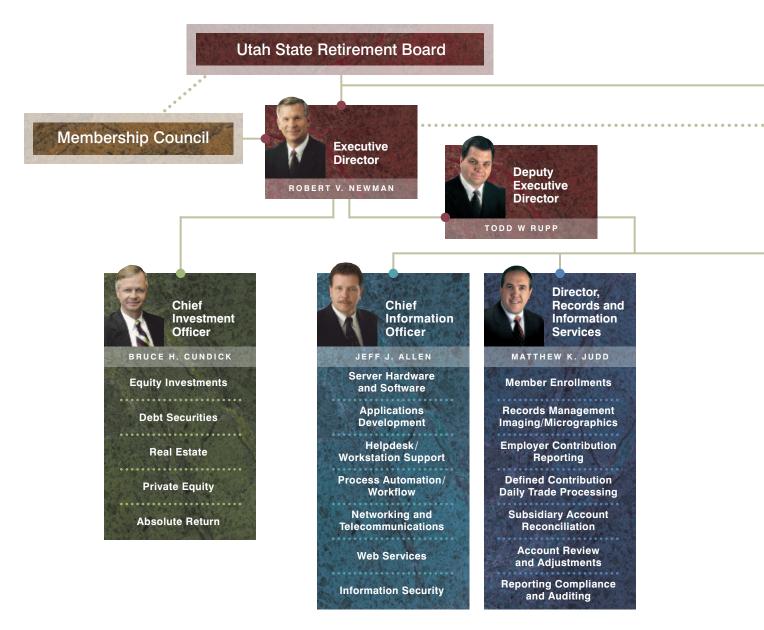
**Richard K. Ellis** State Treasurer Member since Jan. 1, 2009 Ex-officio member

Kathryn D. Jones-Price President Appointed March 5, 2004 Term expires July 1, 2013 Represents investment community

#### Phillip W. Clinger

Appointed June 21, 2002 Term Expires July 1, 2013 Represents investment community

### Utah Retirement Systems Organizational Chart



### Administrative Staff

Robert V. Newman, CPA Executive Director

**Todd W Rupp, CPA** Deputy Executive Director

Steven M. West, CPA, CFE Director, Internal Audit

Bruce H. Cundick, CFA Chief Investment Officer Jeff J. Allen Chief Information Officer

Matthew K. Judd Director, Records and Information Services

Robert K. Kellersberger, CGFM Finance Director Jeana L. Woffinden, SPHR Director, Human Resources

Judy C. Lund Director, Retirement

**Craige D. Stone** Director, Defined Contribution Savings Plans



### **Professional Services**

Actuary • Auditor Legal • Consultants Investment Advisors Medical Director Detail for professional service providers is shown below. Investment professionals are presented on pages 108 and 113.





CRAIGE D. STONE

401(k) Plan

457 Plan

Traditional IRA

Roth IRA

Health Reimbursement Arrangement (HRA) Director, Human Resources

JEANA L. WOFFINDEN

Human Resources Safety/Security



### **Professional Consultants**

#### Actuary

Gabriel, Roeder, Smith & Company 2001 Ross Avenue, Suite 4200 Dallas, TX 75201

### Auditor

Deloitte & Touche LLP Certified Public Accountants Suite 1900, 299 South Main Salt Lake City, UT 84111

#### Legal Counsel

Howard, Phillips & Andersen 560 East 200 South, Suite 300 Salt Lake City, UT 84102

### **Other Consultants**

Advanced Risk Management Techniques Inc. 1901 Main Street, Suite 300 Irvine, CA 92614 Groom Law Group 1701 Pennsylvania Ave. NW Washington DC. 20006

Ice Miller, LLP One American Square Suite 3100 Indianapolis, IN 46282

# Utah Retirement Systems NONCONTRIbutory System Highlights



The Public Employees Noncontributory Retirement System includes eligible public employees of the State of Utah and its political subdivisions and public education employees of those entities covered by the System.

### **Service Retirement**

Age	Years of Service	Allowance Reduction
Any ag	ge30	None
Any ag	ge25Ful	l actuarial before age 60
60-61		each year before age 65
62-64		each year before age 65
65	4	None

### Service Benefit Formula

Number of years of service x 2.00% x FAS.\*

\*FAS (Final Average Salary) = highest three years' earnings converted to a monthly average. Yearly salary increases are limited to 10% plus a COLA determined by the CPI.

Employer rate for the State and School Division (Level A) is 14.22%

2005

19.8

406.8

(in millions)

Investment Income (Loss) \$1,547.6 1,185.1 2,006.7 1,041.4 (3,888.6) 1,667.5

(in millions)

469.7

7.6

3.2

25.0

505.5

(dollars in billions)

13.1

14.0

93%

2006

22.6

440.4

533.2

7.9

2.8

\_\_\_\_\_

543.9

14.4

15.1

96%

0.1

\$1,941.7 1,611.7 2,469.8 1,554.6 (3,351.8) 2,216.9

2007

18.2

487.8

609.5

8.3

3.4

\_\_\_\_\_

621.2

16.2

17.0

95%

7.2

2008

14.1

522.7

659.8

8.8

2.5

14.5

685.6

15.8

18.3

87%

2009

14.1

535.3

723.1

8.3

2.9

44.4

778.7

16.6

19.4

86%

of covered salary and 11.66% for the Local Government Division

For more detail see Summary of Plan Provisions on page 130.

2004

14.4

369.1

10.6

\$ 424.9

\$ 435.7

7.8

3.0

\_

12.2

13.2

92%

### **Cost of Living Allowance**

Additions by Source

Member Contributions

**Employer Contributions** 

Transfers from Systems

Deductions by Type

Administrative Expense

Transfers to Systems

**Funding Progress** 

**Funding Ratios** 

Actuarial Value of Assets \$

Accrued Actuarial Liability \$

Totals

Refunds

Totals

**Benefit Payments** 

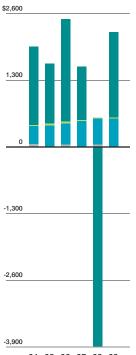
(Level B).

Up to 4% annually on original retirement benefit.

### Contribution Rates (as of 12-31-2009)

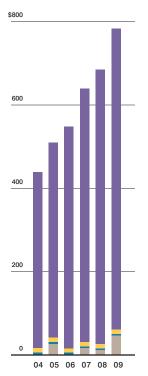
### Additions by Source

(in millions)



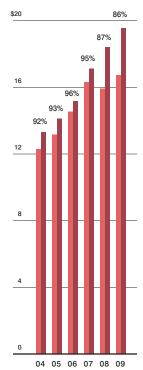
04 05 06 07 08 09

**Deductions by Type** (in millions)



Funding Progress with Funding Ratios

(dollars in billions)





Total Membership157,69
Active
Terminated vested31,03
Retired33,90
2009 Active Members92,76 Average age
2009 Retirees

2009 Relifees2,340
Average age63.1
Average years of service21.2
Final average
annual salary\$45,618
Average annual benefit \$19,180

Average annual benefit all retirees .....\$20,039



Pictured: Kaye Dawn Falslev, Teacher / Counselor, Skyview High School, Smithfield

**FIAA** 

## Contributory System Highlights



The Public Employees Contributory Retirement System includes eligible public employees of the State of Utah and its political subdivisions and public education employees of those entities covered by the System.

### **Service Retirement**

Age	Years of Service	Allowance Reduction
Any a	ge30	None
60-61		each year before age 65
62-64	103%	each year before age 65
65	4	None

### Service Benefit Formula

1. Number of years of service before 7-1-75 x 1.25% x FAS.\*

- 2. Number of years of service after 6-30-75 x 2.00% x FAS.\*
- 3. Plan 1 allowance = total of 1 and 2.

\*FAS (Final Average Salary) = highest five years' earnings converted to a monthly average. Yearly salary increases are limited to 10% plus a COLA determined by the CPI.

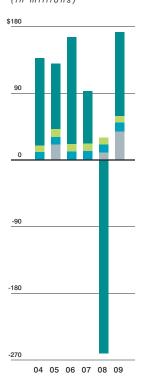
### **Cost of Living Allowance**

Up to 4% annually on original retirement benefit.

### Contribution Rates (as of 12-31-2009)

### Co

Additions by Source (in millions)

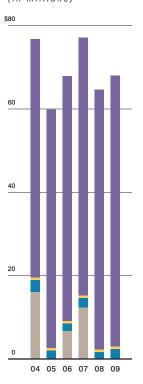


Member rate is 6.00% of covered salary. Employer rate for State and School Division (Level A) is 9.73% of covered salary and 7.65% for the Local Government Division (Level B).

For more detail see Summary of Plan Provisions on page 131.

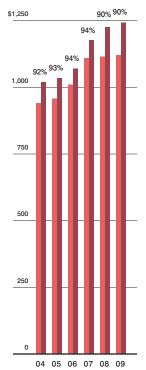
		2004	2005	2006	2007	2008	2009
A	dditions by Source	(in m	nillions	5)			
	Investment Income (Loss) \$	117.3	88.4	144.0	71.6	(261.2)	112.6
	Member Contributions	9.0	10.3	9.5	9.7	9.4	8.7
	Employer Contributions	9.6	10.4	10.7	11.2	11.0	10.9
	Transfers from Systems	—	19.6	—	_	9.0	37.6
	Totals \$	135.9	128.7	164.2	92.5	(231.8)	169.8
Þ	eductions by Type	(in m	nillions	;)			
	Benefit Payments \$	57.0	57.1	58.5	61.7	62.1	64.8
	Administrative Expense	0.6	0.6	0.6	0.6	0.6	0.6
	Refunds	2.9	1.8	1.8	2.3	1.5	2.2
	Transfers to Systems	15.8	_	6.5	12.1	_	_
	Totals \$	76.3	59.5	67.4	76.7	64.2	67.6
F	unding Progress	(do]]	ars in .	million	s)		
	Actuarial Value of Assets \$	934.0	951.5	1,004.5	1,102.1	1,097.7	1,114.0
	Accrued Actuarial Liability \$	1,013.8	1,027.3	1,063.0	1,170.3	1,218.6	1,234.9
F	unding Ratios	92%	93%	94%	94%	90%	90%
-							

#### **Deductions by Type** (in millions)



Funding Progress with Funding Ratios

(dollars in millions)



F

### Contributory Composite Picture

Total Membership	8,841
Active	2,515
Terminated vested	1,355
Retired	4,971

2009 Active Members	.2,515
Average age	52.0
Average years of service	20.6
Average annual salary\$4	47,941

2009 Retirees	181
Average age	60.8
Average years of service	27.3
Final average	
annual salary\$4	3,666

Average annual benefit ... \$21,608

Average annual benefit all retirees .....\$11,961

## Public Safety System Highlights



The Public Safety Retirement System includes eligible state and local government employees directly involved in law enforcement. The Public Safety System consists of the Noncontributory and Contributory divisions.

### **Service Retirement**

Age	Years of Service	Allowance Reduction
Any	<sup>,</sup> age20	None
60.	10	None
65.	4	None

### **Service Benefit Formula**

- 1. 2.5% x FAS\* x years of service up to 20 years. 2. 2.0% x FAS\* x years of service over 20 years.
- 3. Monthly benefit = total of 1 and 2.\*\*

\*FAS (Final Average Salary) = highest three years' earnings converted to a monthly average. Yearly salary increases are limited to 10% plus a COLA determined by the CPI.

\*\*Benefits paid cannot exceed 70% of FAS.

### **Cost of Living Allowance**

Up to 2.5% or 4% (depending on employer) annually on original retirement benefit.

### Contribution Rates (as of 12-31-2009)

### NONCONTRIBUTORY

Employer rates range from 23.07% to 35.71% of covered salary.

Member rates range from 10.50% to 12.29% of covered salary. Employer rates range from 12.47% to 19.17% of covered salay.

For more detail see Summary of Plan Provisions on page 132.

		2004	2005	2006	2007	2008	2009
Additions by Sourc	е	(in m	illions	)			
Investment Income (Loss)	\$	192.8	148.1	250.8	130.7	(491.0)	213.6
Member Contributions		5.0	4.8	4.6	4.3	2.2	1.6
Employer Contributions		56.3	61.3	70.5	81.2	93.9	98.7
Transfers from Systems		4.0	4.3	3.3	2.3	3.7	4.6
Totals	\$	258.1	218.5	329.2	218.5	(391.2)	318.5
Deductions by Type	e	(in m	nillions	;)			
Benefit Payments	\$	66.3	74.0	82.5	91.9	98.9	106.3
Administrative Expense		1.0	1.0	1.0	1.1	1.2	1.1
Refunds		1.0	1.0	0.6	0.7	0.9	0.4
Totals	\$	68.3	76.0	84.1	93.7	101.0	107.8
Funding Progress		(doll	ars in .	million	s)		
Actuarial Value of Assets	\$1	,524.9	1,633.0	1,809.2	2,038.6	2,015.0	2,137.0
Accrued Actuarial Liability	\$1	,726.8	1,834.5	1,969.0	2,247.8	2,474.0	2,644.1
Funding Ratios		88%	89%	92%	91%	81%	81%

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**Additions by Source** 

(in millions)

\$340

170

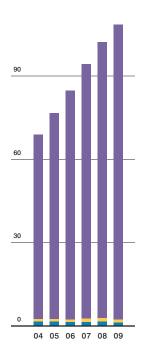
-170

-340

-510

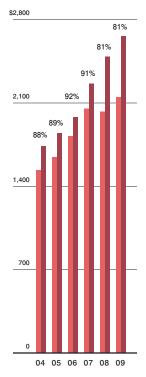
### **Deductions by Type** (in millions)





Funding Progress with Funding Ratios

(dollars in millions)



### Public Safety Composite Picture

Total Membership	13,857
Active	
Terminated vested	
Retired	3,831
2009 Active Members	7,695
Average age	
Average years of service	
Average annual salary	\$47,145
0000 Detirone	170
2009 Retirees	
<b>2009 Retirees</b> Average age	
	55.0
Average age	55.0
Average age Average years of service	55.0 22.7
Average age Average years of service Final average	55.0 22.7 \$58,315
Average age Average years of service Final average annual salary Average annual benefit	55.0 22.7 \$58,315 \$30,489
Average age Average years of service Final average annual salary	55.0 22.7 \$58,315 \$30,489



Pictured: Chris Haramoto, Assistant Park Manager, Antelope Island State Park

## Firefighters System Highlights



The Firefighters System includes eligible state and local government employees directly involved in fire fighting and whose duties are classified as hazardous.

### **Service Retirement**

Age	Years of Service	Allowance Reduction
Any a	age 20	None
60		None
65	4	None

#### Service Benefit Formula

- 2.5% x FAS\* x years of service up to 20 years.
   2.2.0% x FAS\* x years of service over 20 years.
- 3. Monthly benefit = total of 1 and 2.\*\*

\*FAS (Final Average Salary) = highest three years' earnings converted to a monthly average. Yearly salary increases are limited to 10% plus a COLA determined by the CPI.

\*\*Benefits paid cannot exceed 70% of FAS.

### **Cost of Living Allowance**

Up to 4% annually on original retirement benefit.

### Contribution Rates (as of 12-31-2009)

Member rate for Division A (with Social Security) is 13.49% of covered salary and 9.68% for Divison B (without Social Security).

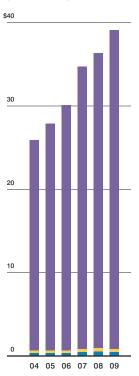
Employer rate for Division A is 0.00% of covered salary and 0.00% for Divison B.

For more detail see Summary of Plan Provisions on page 134.

		2004	2005	2006	2007	2008	2009				
F	Additions by Source (in millions)										
	Investment Income (Loss)	\$ 77.6	58.8	98.6	50.7	(188.1)	79.8				
	Member Contributions	6.3	6.7	7.8	9.2	10.4	11.3				
	Fire Insurance Tax	8.7	9.6	9.5	13.8	10.2	16.2				
	Transfers from Systems	1.0	0.6	1.8	1.7	1.5	1.2				
	Totals	\$ 93.6	75.7	117.7	75.4	(166.0)	108.5				
C	eductions by Type	e (in m	illions	)							
	Benefit Payments	\$ 25.3	27.3	29.5	33.9	35.4	38.3				
	Administrative Expense	0.3	0.3	0.3	0.4	0.4	0.4				
	Refunds	0.1	0.1	0.1	0.2	0.3	0.2				
	Totals	\$ 25.7	27.7	29.9	34.5	36.1	38.9				
F	Funding Progress (dollars in millions)										
	Actuarial Value of Assets	\$610.7	644.5	705.1	787.7	765.9	802.6				
	Accrued Actuarial Liability	\$578.9	614.4	643.8	732.8	776.6	825.2				
F	unding Ratios	105%	105%	110%	107%	99%	97%				

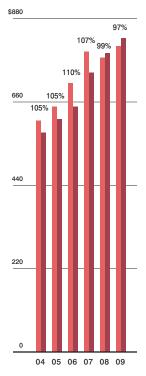
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#### **Deductions by Type** (in millions)



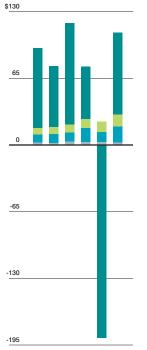
Funding Progress with Funding Ratios

(dollars in millions)



Additions by Source

(in millions)



### Firefighters Composite Picture

Total Membership3,147
Active1,907
Terminated vested128
Retired1,112
2009 Active Members
Average age
Average years of service10.0
Average annual salary\$54,466
2009 Retirees
Average age55.7
Average age55.7 Average years of service28.3 Final average
Average age55.7 Average years of service28.3
Average age55.7 Average years of service28.3 Final average annual salary\$72,674
Average age

Pictured: Joy Stearns, Paramedic / Firefighter, West Jordan

## Judges System Highlights

### **Deductions by Type** (*in thousands*)

### \$8,000

6,000

4.000

2.000

0



The Judges Retirement System includes justices and judges of the courts of record as authorized in state statutes.

### **Service Retirement**

Age	Years of Service	Allowance Reduction
Any a	ge25	None
55		Full acturial reduction
62		None
70	6	None

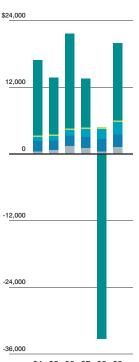
### Service Benefit Formula

- 1. 5.00% x FAS\* x years of service up to 10 years.
- 2. 2.25% x FAS\* x years of service between 10 and 20 years.
- 3. 1.00% x FAS\* x years of service over 20 years.
- 4. Monthly benefit = total of 1, 2 and 3.\*\*
- \*FAS (Final Average Salary) = highest two years' earnings converted to a monthly average. Yearly salary increases are limited to 10% plus a COLA determined by the CPI.
- \*\*Benefits paid cannot exceed 75% of FAS.

### **Cost of Living Allowance**

Up to 4% compounded annually.

### Additions by Source (in thousands)



**Contribution Rates** (as of 12-31-2009) Employer rate is 17.09% of covered salary.

For more detail see Summary of Plan Provisions on page 136.

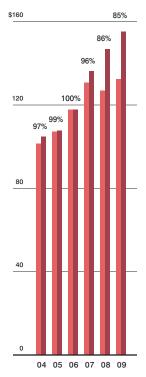
			2004	2005	2006	2007	2008	2009			
4	dditions by Source (in thousands)										
	Investment Income (Loss)	\$	12,852	9,762	16,287	8,401	(31,053)	13,214			
	Member Contributions		8	8	10	13	138	67			
	Employer Contributions		723	792	995	1,360	1,730	2,083			
	Court Fees		1,808	1,605	1,723	1,850	2,072	2,101			
	Transfers from Systems		204	518	1,242	841	294	1,027			
Totals \$15,595 12,685 20,257 12,465 (26,819) 18,493								18,492			
	Deductions by Type Benefit Payments		(in t <b>4,518</b>		,	6,335	6,580	7,595			
	Administrative Expense		61	60	60	65	70	66			
	Totals	\$	4,579	4,815	5,311	6,400	6,650	7,661			
	Funding Progress (dollars in millions)										
	Actuarial Value of Assets	\$	100.8	106.4	116.9	129.8	126.1	131.5			
	Accrued Actuarial Liability	\$	104.2	107.0	117.1	135.4	146.0	154.3			
	unding Ratios		97%	99%	100%	96%	86%	85%			

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04 05 06 07 08 09

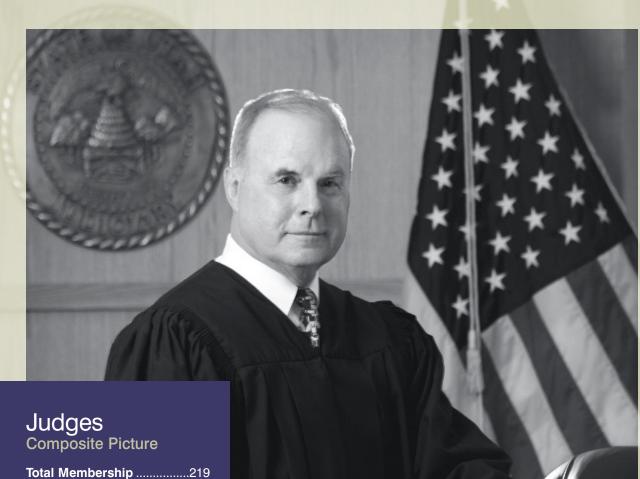
#### Funding Progress with Funding Ratios

(dollars in millions)



F

F



Total Membership	219
Active	104
Terminated vested	8
Retired	107

2009 Retirees10
Average age65.1
Average years of service25.3
Final average
annual salary\$123,541
Average annual benefit \$88,203

Average annual benefit all retirees ......\$65,133



Pictured: Judge Clint S. Judkins, 1st District Court, Logan

## Utah Governors and Legislators Retirement Plan



The Utah Governos and Legislators Retirement Plan includes only governors and legislators of the State of Utah.

### **Service Retirement**

Years of Service Allowance Reduction	ge Years of S	Age
4None	654	65
	6210	62

### Service Benefit Formula

GOVERNORS —

\$500\* per month per term. \*Increased semi-annually up to 2% based on the CPI. The amount as of 12-31-09 is \$1,220 per term.

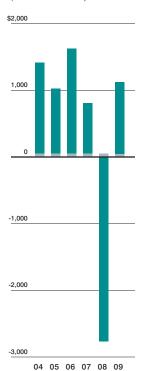
### LEGISLATORS —

\$10\*\*per month per each year of service as a legislator. \*\*Increased semi-annually up to 2% based on the CPI. The amount as of 12-31-09 is \$26.80 per year.

#### **Cost of Living Allowance**

Up to 4% annually on original retirement benefit.

### Additions by Source (in thousands)

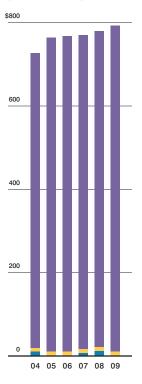


**Contribution Rates** (as of 12-31-2009) There are currently no required contributions.

For more detail see Summary of Plan Provisions on page 136.

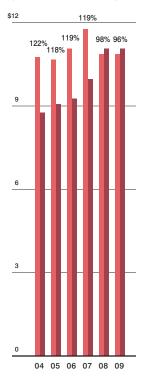
		2004	2005	2006	2007	2008	2009		
Additions by Source	e	(in th	housan	ds)					
Investment Income (Loss)	\$1	,381	997	1,589	780	(2,763)	1,098		
Transfers from Systems		18	16	18	18	17	9		
Totals	\$1	,399	1,013	1,607	798	(2,746)	1,107		
Deductions by Type (in thousands)									
Benefit Payments	\$	712	755	758	758	763	784		
Administrative Expense		6	5	5	5	5	5		
Refunds		5	_	—	2	7	_		
Totals	\$	723	760	763	765	775	789		
Funding Progress (dollars in millions)									
Actuarial Value of Assets	\$	10.7	10.6	11.0	11.7	10.8	10.8		
Accrued Actuarial Liability	\$	8.7	9.0	9.2	9.9	11.0	11.0		
Funding Ratios	1	22%	118%	119%	119%	98%	98%		

#### **Deductions by Type** (*in thousands*)



Funding Progress with Funding Ratios

(dollars in millions)



ľ

### Utah Governors and Legislators Retirement Plan

Total Membership	423
Active	119
Terminated vested	80
Retired	
2009 Active Members	119
Average age	.53.3
Average years of service	6.3
Average annual salary	NA
2009 Retirees	
2009 Retirees	
	.68.6
Average age Average years of service	.68.6
Average age Average years of service Final average	.68.6 8.5
Average age Average years of service Final average annual salary	.68.6 8.5 NA
Average age Average years of service Final average	.68.6 8.5 NA
Average age Average years of service Final average annual salary	.68.6 8.5 NA
Average age Average years of service Final average annual salary Average annual benefit\$2	68.6 8.5 NA 2,467



## Defined Contribution Savings Plans Highlights

December 31, 2009

The purpose of the Defined Contribution Savings Plans (401(k), 457, Roth and traditional IRAs) is to allow public employees throughout Utah to adequately prepare themselves for retirement by investing a portion of their income in one or more of these supplemental retirement plans.

It has long been recognized that for employees to experience the comfortable and rewarding retirement they desire, they cannot rely entirely upon Social Security and their employer-provided retirement. Employees should take the initiative to personally put aside a portion of their salary into some type of long term savings plan.

Each year the number of employees participating in these plans increases. Individuals may participate in more than one plan. As of December 31, 2009, the number of participants by investment plan is shown below.

Annualized rates of returns for the Investment Funds are shown on page 111.

The Plans provide the following benefits:

- Convenient, automatic payroll deduction
- Eleven investment options
- Brokerage window option
- Tax deferred and/or tax free savings
- Increase or decrease contributions as often as every pay period
- Roll over funds into any eligible plan or IRA upon termination or retirement
- Upon death, funds transfer to beneficiaries (except HRA)
- Immediate vesting

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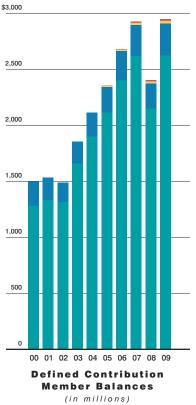
- No sales commissions
- Low investment and administrative fees
- Plan Loans (401(k) and 457)
- Hardship and emergency withdrawals

### Membership Information

at December 31, 2009	401(k)	457	Roth IRA	Traditional IRA	HRA
Number of active employees eligible to participate	101,248	87,856	105,106	105,106	1,079
Employee contributions (excluding employer contributions):					
Number of employees contributing Percent of eligible	44,868	8,818	1,351	63	NA
employees contributing Average percent of salary	44.3%	10.0%	1.3%	0.1%	NA
deferred by employees	5.8%	6.5%	4.0%	2.9%	NA
Total participants	144,013	16,575	1,949	494	1,079
Average participant account balance	\$18,105	17,111	6,284	45,488	2,769

### Defined Contributions Member Balances

(in millions)	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009
HRA	\$ —	_	—	_	_	—	_	1	2	3
Roth IRA	_	—	—	—	—	1	4	6	7	12
Traditional IRA	_	—	—	—	—	7	12	18	19	22
457	216	200	172	196	213	230	259	277	229	284
401(k)	1,277	1,330	1,313	1,653	1,891	2,104	2,389	2,604	2,132	2,608
Totals	\$1,493	1,530	1,485	1,849	2,104	2,342	2,664	2,906	2,389	2,929



Utah Retirement Systems 2009 Comprehensive Annual Financial Report

# Financial Section

- Independent Auditors' Report 26
- Independent Auditors' Report on Internal Control 27 Over Financial Reporting and on Compliance
  - Management's Discussion and Analysis 28
    - Basic Financial Statements 44
    - Required Supplementary Information 74
- Individual Retirement Systems' Schedules by Division 78
- Schedules of Administrative and Investment Expenses 98



## Independent Auditors' Report

## Deloitte.

### **INDEPENDENT AUDITORS' REPORT**

Utah State Retirement Board:

We have audited the accompanying basic financial statements of Utah Retirement Systems, a component unit of the State of Utah, administered by the Utah State Retirement Board as of and for the year ended December 31, 2009, listed in the foregoing table of contents. These financial statements are the responsibility of the management of Utah Retirement Systems. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatements. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Utah Retirement Systems' internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, such basic financial statements present fairly, in all material respects, the plan net assets of the pension (and other employee benefit) trust funds of Utah Retirement Systems, administered by the Utah State Retirement Board as of December 31, 2009, and the changes in plan net assets of the pension (and other employee benefit) trust funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 2 to the financial statements, the financial statements include investments that are not listed on national exchanges or for which quoted market prices are not available. These investments include limited partnerships, absolute return strategies, and investments in real estate. Such investments totaled \$6.6 billion (34.8% of total assets) at December 31, 2009. Where a publicly listed price is not available, the management of Utah Retirement Systems uses alternative sources of information including audited financial

Deloitte & Touche LLP

April 16, 2010

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statements, unaudited interim reports, independent appraisals, and similar evidence to determine fair values of the investments.

Management's Discussion and Analysis and the Schedules of Funding Progress and of Employer Contributions, listed in the foregoing table of contents, are not required parts of the basic financial statements but are supplementary information required by Governmental Accounting Standards Board. This supplementary information is also the responsibility of the management of Utah Retirement Systems. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the basic financial statements taken as a whole. The supplementary financial supporting schedules listed in the foregoing table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary supporting schedules are also the responsibility of the management of Utah Retirement Systems. Such additional information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The Introductory Section, Investment Section, Actuarial Section, and Statistical Section listed in the foregoing table of contents are presented for the purpose of additional analysis and are not a required part of the basic financial statements of Utah Retirement Systems. Such additional information has not been subjected to the auditing procedures applied in our audit of the basic financial statements and, accordingly, we express no opinion on it.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 16, 2010, on our consideration of Utah Retirement Systems' internal control over financial reporting and our tests of their compliance with certain provisions of laws and regulations and other matters. The purpose of that report is to describe the scope of our testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Member of **Deloitte Touche Tomatsu** 

## Deloitte.

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS Deloitte & Touche LLP Suite 1900 299 South Main Street Salt Lake City, UT 84111 USA

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Utah State Retirement Board:

We have audited the basic financial statements of Utah Retirement Systems, a component unit of the State of Utah, administered by the Utah State Retirement Board, as of and for the year ended December 31, 2009, and have issued our report thereon dated April 16, 2010, which included an explanatory paragraph regarding the fair value of investments where a publically listed price is not available. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Utah Retirement Systems' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of Utah Retirement Systems' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Utah Retirement Systems' internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis.

A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Utah Retirement System's financial statements will not be prevented, or detected and corrected on a timely basis. Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we noted other matters involving internal control over financial reporting that we have reported to the management of Utah Retirement Systems in a separate letter dated April 16, 2010.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Utah Retirement Systems' basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and the Utah Retirement Systems' policies regarding purchasing, personnel, budgeting, and investments, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Board, management, and others within the Utah Retirement Systems, and applicable State officials and is not intended to be and should not be used by anyone other than these specified parties.

Deloitte & Touche LLP

Member of **Deloitte Touche Tomatsu** 

April 16, 2010

## Management's Discussion and Analysis



### Introduction

This section presents management's discussion and analysis of the Utah Retirement Systems' (URS) financial position and performance for the year ended December 31, 2009. It is presented as a narrative overview and analysis. Please read it in conjunction with the Letter of Transmittal included in the Introductory Section, the financial statements and other information which are presented in the Financial Section of this Comprehensive Annual Financial Report.

URS is responsible for administering retirement and defined contribution benefits for State, local government and public education employees in the State of Utah. URS is composed of six defined benefit pension systems (Systems) and five defined contribution plans (Plans). The six defined benefit pension systems are the Public Employees Noncontributory Retirement System (Noncontributory System), the Public Employees Contributory Retirement System (Contributory System), the Public Safety Retirement System (Public Safety System), the Firefighters Retirement System (Firefighters System), the Judges Retirement System (Judges System) and the Utah Governors and Legislators Retirement Plan (Governors and Legislative Plan). The five defined contribution plans (Plans) are the 401(k), 457, Roth and Traditional IRA Plans, and Health Reimbursement Arrangement. All of these Systems and Plans are defined as pension (and other employee benefit) trust funds, which are fiduciary funds. Throughout this discussion and analysis units of measure (i.e. billions, millions, thousands) are approximate, being rounded up or down to the nearest tenth of the respective unit value.

### **Financial Highlights**

- The URS Defined Benefit Pension Systems' combined total net assets increased by \$1.8 billion, or 11.5 percent during calendar year 2009. The increase was primarily due to the increase in the markets.
- The URS Defined Benefit Pension Systems' rate of return on investments during calendar year 2009 was 12.88 percent compared with the calendar year 2008 rate of return of a negative 22.31 percent. The increase in rate of return was due primarily to the increase in market performance in 2009.
- The URS Defined Benefit Pension Systems were actuarially funded at an average of 86.6 percent as of January 1, 2009, a decrease from the comparative average of 95.1 percent as of January 1, 2008. During 2009 the funded ratio decreased from 86.6 percent at the beginning of the year to 85.7 percent at December 31, 2009, due to lower than expected investment results over the previous five years.
- The Defined Contribution Plans' net assets increased \$539 million during calendar year 2009 primarily due to investment gains.
- The Defined Contribution Plans' rates of return for investment options ranged from a high of 36.0 percent to a low of 0.1 percent compared to prior year investment option returns of a high of 4.7 percent and a low of negative 43.4 percent.



### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the URS financial reporting which is comprised of the following components:

- 1) basic financial statements,
- 2) notes to the basic financial statements,
- 3) required supplementary information, and
- 4) other supplementary schedules.

Collectively, this information presents the combined net assets held in trust for pension benefits for each of the funds administered by URS as of December 31, 2009. This financial information also summarizes the combined changes in net assets held in trust for pension benefits for the year then ended. The information in each of these components is briefly summarized as follows:

### 1) Basic Financial Statements

For the calendar year ended December 31, 2009, basic financial statements are presented for the fiduciary funds administered by URS. Fiduciary funds are used to account for resources held for the benefit of the participants outside of URS. The fiduciary funds are comprised of eleven pension (and other employee benefit) trust funds which consist of six defined benefit systems and five defined contribution plans.

- The Statements of Fiduciary Net Assets are presented for the pension trust funds at December 31, 2009, with combined total comparative information at December 31, 2008. These financial statements reflect the resources available to pay benefits to members, including retirees and beneficiaries, at the end of the years reported.
- The Statements of Changes in Fiduciary Net Assets are presented for the pension trust funds for the year ended December 31, 2009, with combined total comparative information for the year ended December 31, 2008. These financial statements reflect the changes in the resources available to pay benefits to members, including retirees and beneficiaries, for calendar years 2009 and 2008.

### 2) Notes to the Basic Financial Statements

The Notes to the Basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements. Information in the Notes to the Basic Financial Statements is described below.

- Note 1 provides a general description of URS as well as a description of each of the Systems and Plans administered by URS and a summary of benefits. Information regarding employer and member participation in the Systems and Plans administered by URS is also provided.
- Note 2 provides a summary of significant accounting policies including the basis of accounting, investment accounting policies, management's use of estimates, information regarding the implementation of new accounting pronouncements, and other significant accounting policies.
- Note 3 describes deposits, investment risk disclosures, and additional information about cash, securities lending, and derivatives.
- Note 4 explains property and equipment of URS including depreciation and net carrying amounts.

- Note 5 provides information about actuarial values and methods for the defined benefit systems administered by URS.
- Note 6 provides information about contributions to the defined benefit systems administered by URS.
- Note 7 provides information about the funded status of the systems administered by URS.
- Note 8 explains transfers to or from affiliated systems.
- Note 9 describes supplemental benefits.
- Note 10 provides information about litigation.
- Note 11 describes commitments for investment funding.
- Note 12 provides information about pension plan participation.
- Note 13 provides information about URS post employment benefits.
- Note 14 describes compensated absences and insurance reserves.
- Note 15 describes required supplementary information.
- Note 16 provides information about risk management of URS.
- Note 17 provides information about real estate liabilities.

### 3) Required Supplementary Information

The required supplementary information consists of two schedules and related notes concerning actuarial information, funded status and required contributions of the defined benefit pension systems administered by URS.

### 4) Other Supplementary Schedules

Other schedules include more detailed information pertaining to the Systems and Plans as well as schedules of administrative expenses.



### Financial Analysis of the Systems — Defined Benefit Plans

### Investments

Investments of the URS Defined Benefit Systems are combined in a commingled investment pool as authorized by state statute. Each system owns an equity position in the pool and receives proportionate investment income from the pool in accordance with each respective ownership percentage.

Each system's allocated share of each type of investment in the pool is shown in the Statement of Net Assets of each respective system. Investment gains or losses are reported in the Statement of Changes in Fiduciary Net Assets of each retirement system. The rate of return on investments is therefore approximately the same for each of the systems.

#### Systems Total Investments

At December 31, 2009, URS Defined Benefit Systems had total net assets of \$17.7 billion, an increase of \$1.8 billion from calendar year 2008 investment totals. The combined investment portfolio experienced a return of 12.9 percent compared with the URS investment benchmark return of 16.6 percent. Investment results over time compared with URS benchmarks are presented on page 106 in the Investment Section.

Since the investment gain in all of the retirement systems was about 12.9 percent of net assets, further investment performance will not be evaluated in each respective system.

### Equities

At December 31, 2009, URS Defined Benefit Systems held \$7.1 billion in U.S. and international equity securities, an increase of \$2.0 billion from year 2008. U.S. equity and international equity securities had returns of 33.4 percent and 39.0 percent respectively for calendar year 2009, compared to URS benchmark returns of 28.3 percent and 39.6 percent respectively.

### **Debt Securities**

At December 31, 2009, URS Defined Benefit Systems held \$4.5 billion in U.S. debt and international debt securities, a decrease of \$56.7 million from year 2008. U.S. debt securities returned 11.5 percent while international debt securities returned 10.6 percent in calendar year 2009 compared with URS benchmark returns of 5.9 percent and 6.9 percent respectively.

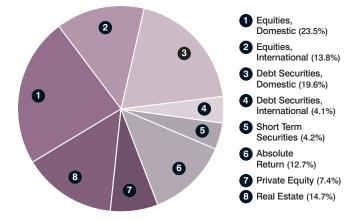
### **Real Estate**

At December 31, 2009, URS Defined Benefit Systems held \$2.8 billion in real estate investments, a decrease of \$481 million from year 2008. Real estate investments returned a negative 26.9 percent in calendar year 2009 compared with URS benchmark return of a negative 9.5 percent.

### Defined Benefit Systems Investment Rates of Return by Investment Type for 2009



### Defined Benefit Systems Investments at Fair Value



### **Private Equity**

At December 31, 2009, URS Defined Benefit Systems held \$1.4 billion in private equity investments, a decrease of \$31.5 million from year 2008. Private equity investments returned a negative 11.0 percent in calendar year 2009. The URS benchmark for private equity investments was 32.4 percent.

### Short Term

At December 31, 2009, URS Defined Benefit Systems held \$804.1 million in short term investments, a decrease of \$236.6 million from year 2008. Short term investments returned 0.58 percent in calendar year 2009, which compared to the URS benchmark return of 0.21 percent.

### **Absolute Return**

At December 31, 2009, URS Defined Benefit Systems held \$2.4 billion in absolute return investments, an increase of 314.0 million from year 2008. Absolute return investments returned 17.5 percent in calendar year 2009 compared with URS benchmark return of 5.2 percent.

### **Security Lending**

The Systems earn additional investment income by lending investment securities to brokers. This is done on a pooled basis by URS' custodial bank, The Northern Trust Company (TNT). The brokers provide collateral to TNT and generally use the borrowed securities to cover short sales and failed trades. TNT invests the cash collateral received from the brokers in order to earn interest. At December 31, 2009, the Systems had \$1.4 billion on loan secured by collateral of \$1.4 billion. For calendar year 2009, net securities lending income to the Systems amounted to \$7.2 million, a decrease of \$7.7 million over calendar year 2008. The decrease in security lending revenue for year 2009 represents mainly a decrease in demand by brokers to borrow available securities.



### Analysis of the Defined Benefit Systems

### Noncontributory System

The Noncontributory System provides retirement benefits to covered State of Utah, local government and public education employees. Benefits of the system are funded by employer contributions and by earnings on investments. The system net assets held in trust for benefits at December 31, 2009, totaled \$14.2 billion, an increase of \$1.4 billion (11.3 percent) from \$12.7 billion at December 31, 2008.

Additions to the Noncontributory System net assets held in trust for benefits include employer contributions, investment income and transfers. For the calendar year 2009, member and employer contributions increased from \$536.8 million for calendar year 2008 to \$549.4 million, an increase of \$12.6 million (2.3 percent). Contributions increased because salaries and contribution rates increased. The system recognized a net investment gain of \$1.7 billion for calendar year 2009 compared with net investment loss of \$3.9 billion for calendar year 2008. The increase in investment gain for 2009 compared to 2008 was due to the higher rate of return realized in 2009. Deductions from the Noncontributory System net assets held in trust for benefits include retirement benefits, administrative expenses and transfers. For the calendar year 2009, benefits amounted to \$725.9 million, an increase of \$63.6 million (9.6 percent) over calendar year 2008. The increase in benefit payments was due to an increased number of benefit recipients and benefit increases. For the calendar year 2009, the costs of administering the system totaled \$8.3 million, a decrease of \$469 thousand (5.3 percent) from calendar year 2008.

An actuarial valuation of the Noncontributory System assets and benefit obligations is performed annually. At the date of the most recent actuarial valuation, January 1, 2009, the funded status of the system decreased to 86.5 percent from 95.1 percent at January 1, 2008. The amount by which the Noncontributory System actuarial assets were under actuarial benefit liabilities was \$2.5 billion at January 1, 2009, compared with being underfunded by \$826.1 million at January 1, 2008. The decrease in funded status as of the last actuarial valuation was a result of lower than expected investment results over the previous five years.

### **Contributory System**

The Contributory system provides retirement benefits to covered State of Utah, local government and public education employees. Benefits of the system are funded by member and employer contributions and by earnings on investments. The system net assets held in trust for benefits at December 31, 2009, totaled \$937.6 million, an increase of \$102.2 million (12.2 percent) from \$835.4 million at December 31, 2008.

Additions to the Contributory System net assets held in trust for benefits include employer and member contributions, investment income and transfers. For calendar year 2009, member and employer contributions decreased from \$20.4 million for calendar year 2008 to \$19.5 million, a decrease of \$927 thousand (4.5 percent). Contributions decreased because of the decrease in active employees. For the most part the Contributory System is a closed system. For this reason both the numbers of active members and retired individuals are declining. The system recognized a net investment gain of \$112.6 million for calendar year 2009 compared with net investment loss of \$261.2 million for the calendar year 2008. The increase in investment gain for 2009 compared to 2008 was due to the higher rate of return realized in 2009.

Deductions from the Contributory System net assets held in trust for benefits include retirement benefits, administrative expenses and transfers. For calendar year 2009, benefits amounted to \$67.0 million, an increase of \$3 million (5.4 percent) from calendar year 2008. The increase in benefit payments was due to the increase in the number of retired members in the system. For calendar year 2009, the costs of administering the system totaled \$555 thousand, a decrease of \$50 thousand (8.3 percent) from calendar year 2008.

An actuarial valuation of the Contributory System assets and benefit obligations is performed annually. At the date of the most recent actuarial valuation, January 1, 2009, the funded status of the system decreased to 90.1 percent from 94.2 percent at January 1, 2008. The amount by which the Contributory System actuarial assets were under actuarial benefit liabilities was \$120.9 million at January 1, 2009, compared with \$68.1 million at January 1, 2008. The decrease in funded status as of the last actuarial valuation was a result of lower than expected investment returns over the previous five years.

### **Public Safety System**

The Public Safety System provides retirement benefits to eligible public safety employees of the State of Utah, local governments and higher education. Benefits of the system are funded by member and employer contributions and by earnings on investments. The system net assets held in trust for benefits at December 31, 2009, amounted to \$1.8 billion, an increase of \$210.7 million (13.1 percent) from \$1.6 billion at December 31, 2008. Additions to the Public Safety System net assets held in trust for benefits include employer contributions, investment income and transfers. For calendar year 2009, member and employer contributions increased from \$96.1 million for calendar year 2008 to \$100.3 million, an increase of \$4.2 million (4.4 percent). Contributions increased because salaries and contribution rates increased. The system recognized a net investment gain of \$213.6 million for calendar year 2009 compared with net investment loss of \$491.0 million for calendar year 2008. The increase in investment gain for 2009 compared to 2008 was due to the higher rate of return realized in 2009.

Deductions from the Public Safety System net assets held in trust for benefits include retirement benefits and administrative expenses. For calendar year 2009, benefits amounted to \$106.7 million, an increase of \$6.8 million (6.8 percent) over calendar year 2008. The increase in benefit payments was due to an increased number of benefit recipients and benefit increases. For calendar year 2009, the costs of administering the system totaled \$1.1 million, a decrease of \$36 thousand (3.1 percent) from calendar year 2008.

An actuarial valuation of the Public Safety System assets and benefit obligations is performed annually. At the date of the most recent actuarial valuation, January 1, 2009, the funded status of the system decreased to 81.6 percent from 90.7 percent at January 1, 2008. The amount by which the Public Safety System actuarial assets were under actuarial benefit liabilities was \$456.1 million at January 1, 2009, compared with being underfunded by \$209.2 million at January 1, 2008. The decrease in funded status as of the last actuarial valuation was a result of lower than expected investment returns over the previous five years.

#### **Firefighters System**

The Firefighters System provides retirement benefits to covered firefighters of the State of Utah and local governments. Benefits of the system are funded by member and employer contributions and by earnings on investments. The system net assets held in trust for benefits at December 31, 2009, amounted to \$682.2 million, an increase of \$69.5 million (11.3 percent) from \$612.7 million at December 31, 2008.

Additions to the Firefighters System net assets held in trust for benefits consist of employer contributions, including insurance premium taxes, investment income and transfers. For calendar year 2009, member and employer contributions increased from \$20.6 million for calendar year 2008 to \$27.4 million, an increase of \$6.8 million (32.9 percent). Contributions increased because insurance premium taxes increased. The system recognized a net investment gain of \$79.8 million for calendar year 2009 compared with net investment loss of \$188.1 million for calendar year 2008. The increase in investment gain for 2009 compared to 2008 was due to the higher rate of return realized in 2009.

Deductions from the Firefighters System net assets held in trust for benefits include retirement benefits and administrative expenses. For calendar year 2009, benefits amounted to \$38.5 million, an increase of \$2.9 million (8.1 percent) over calendar year 2008. The increase in benefit payments was due to an increased number of benefit recipients and benefit increases. For calendar year 2009, the costs of administering the system totaled \$354 thousand, a decrease of \$25 thousand (6.6 percent) from calendar year 2008.

An actuarial valuation of the Firefighters System assets and benefit obligations is performed annually. At the date of the most recent actuarial valuation, January 1, 2009, the funded status of the system decreased to 98.6 percent from 107.5 percent at January 1, 2008. The amount by which the Firefighters System actuarial assets were under actuarial benefit liabilities was \$10.8 million at January 1, 2009, compared with being over funded by \$54.8 million at January 1, 2008. The decrease in funded status as of the last actuarial valuation was a result of lower than expected investment returns over the previous five years.

#### Judges System

The Judges System provides retirement benefits to judges in the State of Utah who are eligible to participate in the system. Benefits of the system are funded by employer contributions and by earnings on investments. The system net assets held in trust for benefits at December 31, 2009, amounted to \$111.7 million, an increase of \$10.8 million (10.7 percent) from \$100.9 million at December 31, 2008.

Additions to the Judges System net assets held in trust for benefits consist of employer contributions, including court fees, investment income and transfers. For calendar year 2009, member and employer contributions increased from \$3.9 million for calendar year 2008 to \$4.3 million, an increase of \$311 thousand (7.9 percent). Contributions increased because the contribution rate and court fees increased. The system recognized a net investment gain of \$13.2 million for the calendar year 2009 compared with net investment loss of \$31.1 million for calendar year 2008. The increase in investment gain for 2009 compared to 2008 was due to the higher rate of return realized in 2009.

Deductions from the Judges System net assets held in trust for benefits include retirement benefits and administrative expenses. For calendar year 2009, benefits amounted to \$7.6 million, an increase of \$1.0 million (15.4 percent) over calendar year 2008. The increase in benefit payments was due to an increased number of benefit recipients and benefit increases. For calendar year 2009, the costs of administering the system totaled \$66 thousand, a slight decrease over the preceding year.

An actuarial valuation of the Judges System assets and benefit obligations is performed annually. At the date of the most recent actuarial valuation, January 1, 2009, the funded status of the system decreased to 86.4 percent from 95.9 percent at January 1, 2008. The amount by which the Judges System actuarial assets were under actuarial benefit liabilities was \$19.8 million at January 1, 2009, compared with \$5.5 million at January 1, 2008. The decrease in funded status as of the last actuarial valuation was a result of lower than expected investment returns over the previous five years.

# Management's Discussion and Analysis (Continued)

# Fiduciary Net Assets — Pension Trust Funds

December 31	(dollars in	thousands)							
		Noncontr	ibutory System		Contril	outory System		Public	Safety System
	2009	2008	2007	2009	2008	2007	2009	2008	2007
Assets:									
Cash and									
receivables	\$ 263,733	337,079	361,373	16,231	20,836	23,209	33,656	41,920	45,097
Investments									
at fair value	15,229,900	14,055,461	18,374,368	1,010,051	924,711	1,242,142	1,963,527	1,784,794	2,310,523
Invested securities									
lending collateral	1,149,384	884,518	1,452,735	76,227	58,192	98,207	148,184	112,318	182,678
Property	050	101	050	47	00		0.4	50	00
and equipment	256	421	652	17	28	44	34	52	82
Total assets	16,643,273	15,277,479	20,189,128	1,102,526	1,003,767	1,363,602	2,145,401	1,939,084	2,538,380
Liabilities:									
Securities									
lending liability	1,149,384	884,518	1,452,735	76,227	58,192	98,207	148,184	112,318	182,678
Investment									
accounts and									
other payables	1,341,327	1,678,590	1,984,589	88,712	110,205	134,079	172,459	212,709	249,400
Total liabilities	2,490,711	2,563,108	3,437,324	164,939	168,397	232,286	320,643	325,027	432,078
Total net assets	\$14,152,562	12,714,371	16,751,804	937,587	835,370	1,131,316	1,824,758	1,614,057	2,106,302

# Changes in Fiduciary Net Assets — Pension Trust Funds

Year Ended December 31

(dollars in thousands)

		Noncontr	ibutory System		Contribu	tory System	m Public Safety Syste			
	20	9 2008	2007	2009	2008	2007	2009	2008	2007	
Additions: Contributions	\$ 549,40	7 536,843	506,048	19,520	20,447	20,908	100,285	96,058	85,509	
Investment income (loss)	1,667,47	8 (3,888,624)	1,041,414	112,626	(261,227)	71,640	213,627	(491,024)	130,655	
Transfers from affiliated systems	-		7,173	37,633	9,008		4,578	3,727	2,323	
Total additions	2,216,88	5 (3,351,781)	1,554,635	169,779	(231,772)	92,548	318,490	(391,239)	218,487	
Deductions: Pension benefits Refunds Administrative	723,05 2,88	,	609,526 3,443	64,849 2,158	62,096 1,473	61,678 2,318	106,272 390	98,944 899	91,864 723	
expenses Transfers to affiliated systems	8,34 44,42	,	8,345	555	605	588 12,064	1,127	1,163	1,090	
Total deductions	778,69	4 685,652	621,314	67,562	64,174	76,648	107,789	101,006	93,677	
Increase (decrease) in net assets	\$ 1,438,19	1 (4,037,433)	933,321	102,217	(295,946)	15,900	210,701	(492,245)	124,810	

	Firefight	ers System		Judg	es System		tah Gover ors Retirer			Total I	Defined Benefit Pension Plans	2009	2008
2009	2008	2007	2009	2008	2007	2009	2008	2007	2009	2008	2007		Percent Change
21,646	15,006	19,194	2,102	2,629	2,977	148	208	240	337,516	417,678	452,090	(19.2)%	6 (7.6)%
724,163	678,539	891,700	120,178	111,560	147,281	9,696	9,612	13,402	19,057,515	17,564,677	22,979,416	8.5	(23.6)
54,652	42,701	70,500	9,070	7,020	11,645	732	605	1,060	1,438,249	1,105,354	1,816,825	30.1	(39.2)
13	21	32	2	3	5	—	_		322	525	815	(38.7)	(35.6)
800,474	736,267	981,426	131,352	121,212	161,908	10,576	10,425	14,702	20,833,602	19,088,234	25,249,146	9.1	(24.4)
54,652	42,701	70,500	9,070	7,020	11,645	732	605	1,060	1,438,249	1,105,354	1,816,825	30.1	(39.2)
63,603	80,867	96,252	10,556	13,297	15,899	851	1,145	1,446	1,677,508	2,096,813	2,481,665	(20.0)	(15.5)
118,255	123,568	166,752	19,626	20,317	27,544	1,583	1,750	2,506	3,115,757	3,202,167	4,298,490	(2.7)	(25.5)
682,219	612,699	814,674	111,726	100,895	134,364	8,993	8,675	12,196	17,717,845	15,886,067	20,950,656	11.5%	(24.2)%

	Firefighte	ers System		Judge	es System		Itah Govern ors Retirem				efined Benefit Pension Plans	2009	2008
2009	2008	2007	2009	2008	2007	2009	2008	2007	2009	2008	2007	Percent Change	Percent Change
27,432	20,647	22,991	4,251	3,940	3,223				700,895	677,935	638,679	3.4	6.1%
79,811	(188,095)	50,738	13,214	(31,053)	8,401	1,098	(2,763)	780	2,087,854	(4,862,786)	1,303,628	(142.9)	(473.0)
1,173	1,491	1,709	1,027	294	841	9	17	18	44,420	14,537	12,064	205.6	20.5
108,416	(165,957)	75,438	18,492	(26,819)	12,465	1,107	(2,746)	798	2,833,169	(4,170,314)	1,954,371	(167.9)	(313.4)
38,311 231	35,355 284	33,936 248	7,595 —	6,580 —	6,335 —	784	763 7	758 2	940,863 5,661	863,530 5,177	804,097 6,734	9.0 9.3	7.4 (23.1)
354	379	356	66	70	65	5	5	5	10,447	11,031	10,449	(5.3)	5.6
	_			_			_	_	44,420	14,537	12,064	205.6	20.5
38,896	36,018	34,540	7,661	6,650	6,400	789	775	765	1,001,391	894,275	833,344	12.0	7.3
69,520	(201,975)	40,898	10,831	(33,469)	6,065	318	(3,521)	33	1,831,778	(5,064,589)	1,121,027	(136.2)	(551.8)%

# Utah Governors and Legislators Retirement Plan

The Governors and Legislators Retirement Plan provides retirement benefits to governors and legislators of the State of Utah. Benefits of the system are funded by employer contributions and by earnings on investments. The system net assets held in trust for benefits at December 31, 2009, amounted to \$9.0 million, an increase of \$318 thousand (3.7 percent) from \$8.7 million at December 31, 2008.

Additions to the Governors and Legislators Retirement Plan net assets held in trust for benefits include investment income and transfers. No employer contributions were needed for this plan because of the current funded status. The system recognized a net investment gain of \$1.1 million for calendar year 2009 compared with net investment loss of \$2.8 million for calendar year 2008. The increase in investment gain for 2009 compared to 2008 was due to the higher rate of return realized in 2009.

Deductions from the Governors and Legislators Retirement Plan net assets held in trust for benefits include retirement benefits and administrative expenses. For calendar year 2009, retirement benefits amounted to \$784 thousand, an increase of \$14 thousand (1.8 percent) from calendar year 2008. The increase in benefit payments was due to an increase in the number of benefit recipients. For calendar year 2009, the costs of administering the system totaled \$5 thousand, a slight increase over the preceding year.

An actuarial valuation of the Governors and Legislators Retirement Plan assets and benefit obligations is performed annually. At the date of the most recent actuarial valuation, January 1, 2009, the funded status of the system decreased to 98.7 percent from 119.0 percent at January 1, 2008. The amount by which the Governors and Legislators Retirement Plan actuarial assets were under actuarial benefit liabilities was \$141 thousand at January 1, 2009, compared with being over funded by \$1.9 million at January 1, 2008. The decrease in funded status as of the last actuarial valuation was a result of lower than expected investment returns over the previous five years.



# Actuarial Valuations and Funding Progress

Actuarial valuation of each defined benefit system is performed annually. At January 1, 2009, the date of the most recent actuarial valuation, the average funded ratio of the Systems was 86.6 percent. This was a decrease from the Systems' January 1, 2008, valuation average funded ratio of 95.1 percent, a decrease in funded status of 8.5 percent. As of December 31, 2009, the Systems' average funded ratio had decreased to 85.7 percent. This was a decrease in the Systems' funded ratio of 0.9 percent for calendar year 2009. The funded ratio decrease for all systems was the result of lower than expected investment returns over the previous five years.

At December 31, 2009, the Systems' underfunded actuarial accrued liability was \$3.5 billion. This was a net increase in the unfunded position of \$405.9 million for the year. At December 31, 2009, the difference between the actuarial value of assets and market value of assets was \$3.1 billion in actuarially deferred losses. This was a decrease of \$870.9 million in actuarially deferred losses from the \$4.0 billion in actuarially deferred losses at January 1, 2009. These actuarially deferred losses will be recognized by the actuary over the next four years.

In 2009 two changes were made to the actuarial valuation. The first change was to increase the amortization period for amortizing the unfunded actuarial accrued liability (UAAL) from 20 years to 25 years. This funding period will be closed (i.e. the funding period will decrease by one year each year) until the funding period reaches 20 years, at which time the period will once again revert to an open 20 year amortization period. The second change was to widen the corridor used to determine the actuarial value of assets from 80% – 120% to 75% –125% of market value. This change allows more of the 2008 investment losses to be smoothed into the actuarial value of assets over the next four years rather than being recognized in this valuation.



# Analysis of the Defined Contribution Savings Plans

## 401(k) Defined Contribution Plan

The 401(k) Plan is established under section 401(k) of the Internal Revenue Code. This plan provides supplemental retirement benefits for plan participants. The plan is funded by contributions and by investment earnings. The plan net assets held in trust for benefits at December 31, 2009, amounted to \$2.6 billion, an increase of \$475.3 million (22.3 percent) over net assets at December 31, 2008.

Additions to the 401(k) Plan net assets held in trust for benefits include contributions, rollovers, and investment income. For calendar year 2009, contributions decreased from those of calendar year 2008 from \$230.0 million to \$222.4 million, a decrease of \$7.6 million (3.3 percent). Contributions decreased because of decreased participation. The plan recognized a net investment gain of \$387.0 million for calendar year 2009 compared with a net investment loss of \$554.2 million for calendar year 2008. Deductions from the 401(k) Plan net assets include participant and beneficiary refunds, and administrative expenses. For calendar year 2009, refunds amounted to \$127.7 million, a decrease of \$14.2 million (10.0 percent) over calendar year 2008. The decrease in refunds was due to a decrease in withdrawals for calendar year 2009. For calendar year 2009, the costs of administering the plan amounted to \$6.3 million, an increase of \$237 thousand over calendar year 2008.

Benefit obligations of the 401(k) Defined Contribution Plan are equal to the member account balances, which are equal to net assets of the plan.

#### 457 Defined Contribution Plan

The 457 Plan is established under Section 457(b) of the Internal Revenue Code. This plan provides supplemental retirement benefits for plan participants. The plan is funded by contributions and by investment earnings. The plan net assets held in trust for benefits at December 31, 2009, amounted to \$283.6 million, an increase of \$54.1 million (23.6 percent) over net assets at December 31, 2008.

Additions to the 457 Plan net assets held in trust for benefits include contributions and investment income. For calendar year 2009, contributions decreased from those of calendar year 2008 from \$29.0 million to \$26.6 million or a decrease of \$2.4 million (8.3 percent). Contributions decreased because of decreased participation. The plan recognized a net investment gain of \$41.6 million for calendar year 2009 compared with a net investment loss of \$57.3 million for the calendar year 2008.

Deductions from the 457 Plan net assets include participant and beneficiary refunds and administrative expenses. For calendar year 2009, refunds amounted to \$13.3 million, a decrease of \$5.3 million (28.6 percent) over calendar year 2008. The decrease in refunds was due to a decrease in withdrawals for calendar year 2009. For calendar year 2009, the costs of administering the plan amounted to \$699 thousand, an increase of \$34 thousand over calendar year 2008.

Benefit obligations of the 457 Defined Contribution Plan are equal to the member account balances, which are equal to net assets of the plan.

#### **Roth IRA Plan**

The Roth IRA is a "deemed IRA" authorized by section 408(q) of the Internal Revenue Code, and governed by section 408A of the code. This plan allows participants to make after-tax contributions, while the earnings may be withdrawn tax-free (for qualified distributions). The plan net assets held in trust for benefits at December 31, 2009, amounted to \$12.2 million, an increase of \$5.2 million (72.8 percent) over net assets at December 31, 2008.

Additions to the Roth IRA Plan include contributions, transfers from other Roth IRAs, conversions from traditional IRAs, and investment earnings. For calendar year 2009, contributions increased from those of calendar year 2008 from \$3.3 million to \$3.6 million (8.3 percent). Contributions increased because of increased participation. The plan recognized a net investment gain of \$2.0 million for calendar year 2009 compared with a net investment loss of \$2.1 million for calendar year 2008.

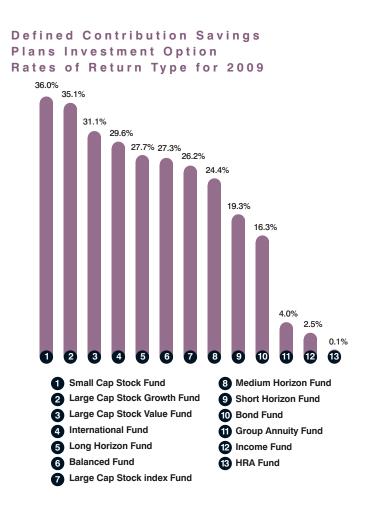
Deductions from the Roth IRA Plan net assets include participant and beneficiary refunds and administrative expenses. For calendar year 2009, refunds amounted to \$445 thousand, a decrease of \$79 thousand (15.1 percent) over calendar year 2008. For calendar year 2009, the costs of administering the plan amounted to \$26 thousand, an increase of \$7 thousand over calendar year 2008.

#### **Traditional IRA Plan**

The traditional IRA is a "deemed IRA" authorized by section 408(q) of the Internal Revenue Code, and governed by section 408 of the code. This plan allows participants to make after-tax contributions and possibly deduct all or a portion of the contributions from their current taxable income. This plan also allows participants to consolidate many other eligible plan assets when they become eligible for rollover (such as 401(k), 457, and other IRAs). Participants may also convert traditional IRA funds into a Roth IRA. The plan net assets held in trust for benefits at December 31, 2009, amounted to \$22.5 million, an increase of \$3.3 million (17.1 percent) over net assets at December 31, 2008.

Additions to the traditional IRA Plan include contributions, rollovers, and investment earnings. For calendar year 2009, contributions decreased from those of calendar year 2008 from \$7.43 million to \$3.2 million (57.5 percent). Contributions decreased because of decreased rollovers. The plan recognized a net investment gain of \$2.8 thousand for calendar year 2009 compared with a net investment loss of \$3.5 million for calendar year 2008.

Deductions from the traditional IRA Plan net assets include participant and beneficiary refunds and administrative expenses. For calendar year 2009, refunds amounted to \$2.6 million, an increase of \$90 thousand (3.5 percent) over calendar year 2008. For calendar year 2009, the costs of administering the plan amounted to \$52 thousand, an increase of \$6 thousand over calendar year 2008.



### Defined Contribution Comparative Annualized Rates of Return

December 31, 2009

Investment Option	2009	2008
Income Fund	2.5%	4.7%
Bond Fund	16.3	0.2
Balanced Fund	27.3	(25.4)
Large Cap Stock Value Fund	31.1	(43.4)
Large Cap Stock Index Fund	26.2	(37.0)
Large Cap Stock Growth Fund	35.1	(36.8)
International Fund	29.6	(41.0)
Small Cap Stock Fund	36.0	(36.2)
Short Horizon Fund	19.3	(11.4)
Medium Horizon Fund	24.4	(22.9)
Long Horizon Fund	27.7	(31.9)
HRA Fund	0.1	2.1
Group Annuity Fund	4.0	4.7

#### **Health Reimbursement Arrangement**

The Health Reimbursement Arrangement (HRA) is a tax-advantaged health savings plan for state employees funded by employer contributions to pay for qualified health care expenses incurred after retirement. No employee contributions are permitted. The plan net assets held in trust for benefits at December 31, 2009, amounted to \$3.0 million, an increase of \$1.4 million (93.3 percent) over the net assets at December 31, 2008.

Additions to the HRA include contributions and investment earnings. For calendar year 2009, contributions increased from those of calendar year 2008 from \$1.1 million to \$2.0 million (74.8 percent). Contributions increased because of the number of state retirees and an increase in the average amount deposited by the employer in behalf of the retiree.

Deductions from the HRA Plan net assets include participant and beneficiary refunds and administrative expense. For calendar year 2009 refunds amounted to \$533 thousand, an increase of \$245 thousand (85.1 percent) over calendar year 2008. The increase in refunds was due to an increase in withdrawals for calendar year 2009.

Benefit obligations of the HRA plan are equal to the member account balance, which are equal to net assets of the plan.

# Fiduciary Net Assets — Defined Contribution Savings Plans

December 31	(dollars in	thousands)				-			
			401(k) Plan			457 Plan		Roth	h IRA Plan
	2009	2008	2007	2009	2008	2007	2009	2008	2007
Assets:									
Cash and receivables	\$ 62,732	57,445	56,327	5,266	4,224	3,844	44	12	29
Investments at fair value Invested securities	2,548,843	2,080,078	2,553,146	278,698	225,591	273,453	12,210	7,083	6,331
lending collateral	104,636	78,336	165,123	11,603	8,191	17,451	671	393	559
Total assets	2,716,211	2,215,859	2,774,596	295,567	238,006	294,748	12,925	7,488	6,919
Liabilities:									
Securities lending liability Investment accounts	104,636	78,336	165,123	11,603	8,191	17,451	671	393	559
and other payables	4,288	5,578	5,325	345	346	234	6	7	24
Total liabilities	108,924	83,914	170,448	11,948	8,537	17,685	677	400	583
Total net assets	\$2,607,287	2,131,945	2,604,148	283,619	229,469	277,063	12,248	7,088	6,336
						/			

# Changes in Fiduciary Net Assets — Defined Contribution Savings Plans

(dollars in thousands)

Year Ended December 31

			401(k) Plan			n Roth IRA Pla			
	2009	2008	2007	2009	2008	2007	2009	2008	2007
Additions:									
Contributions	\$ 222,369	229,981	225,975	26,617	29,021	26,303	3,623	3,346	2,745
Investment									
income (loss)	386,989	(554,176)	137,399	41,581	(57,267)	14,025	2,008	(2,051)	208
Total additions	609,358	(324,195)	363,374	68,198	(28,246)	40,328	5,631	1,295	2,953
Deductions:									
Refunds	127,675	141,904	142,180	13,349	18,683	21,489	445	524	192
Administrative expenses	6,341	6,104	5,602	699	665	591	26	19	13
Total deductions	134,016	148,008	147,782	14,048	19,348	22,080	471	543	205
Increase (decrease)									
in net assets	\$ 475,342	(472,203)	215,592	54,150	(47,594)	18,248	5,160	752	2,748

	Tradition	al IRA Plan		Health Reimb Arrangem	oursement ient (HRA)		Cor	Total Defined ntribution Plans	2009 Demost	2008
2009	2008	2007	2009	2008	2007	2009	2008	2007	Percent Change	Percent Change
14	60	19	_		83	68,056	61,741	60,302	10.2%	2.4%
22,470	19,251	17,831	2,994	1,546	602	2,865,215	2,333,549	2,851,363	22.8	(18.2)
758	559	1,021				117,668	87,479	184,154	34.5	(52.5)
23,242	19,870	18,871	2,994	1,546	685	3,050,939	2,482,769	3,095,819	22.9	(19.8)
758	559	1,021	_	_	_	117,668	87,479	184,154	34.5	(52.5)
700	000	1,021				117,000	07,470	104,104	04.0	(02.0)
13	117	10	6	_		4,658	6,048	5,593	(23.0)	8.1
771	676	1,031	6			122,326	93,527	189,747	30.8	(50.7)
771	070	1,001	0			122,020	90,027	109,747		(30.7)
22,471	19,194	17,840	2,988	1,546	685	2,928,613	2,389,242	2,906,072	22.6%	(17.8)%

	Traditiona	al IRA Plan		Health Reimb Arrangem			Cont	Total Defined ribution Plans	2009	2008
2009	2008	2007	2009	2008	2007	2009	2008	2007	Percent Change	Percent Change
3,161	7,433	7,390	1,974	1,129	664	257,744	270,910	263,077	(4.9)%	3.0%
2,803	(3,488)	650	7	23	19	433,388	(616,959)	152,301	(170.2)	(505.1)
5,964	3,945	8,040	1,981	1,152	683	691,132	(346,049)	415,378	(299.7)	(183.3)
2,635	2,545	2,592	533	288	126	144,637	163,944	166,579	(11.8)	(1.6)
52	46	36	6	3	1	7,124	6,837	6,243	4.2	9.5
2,687	2,591	2,628	539	291	127	151,761	170,781	172,822	(11.1)	(1.2)
3,277	1,354	5,412	1,442	861	556	539,371	(516,830)	242,556	(204.4)%	(313.1)%

# **Basic Financial Statements**

# Statements of Fiduciary Net Assets — Pension (and Other Employee Benefit) Trust Funds

December 31, 2009

With Comparative Totals for December 31, 2008

(in thousands)

Assets:         Cash         \$ 3,644         2         20         2         1         1           Receivables:		Noncontributory System	Contributory System	Public Safety System	Firefighters System		Utah Governors and Legislators Retirement Plan	
Receivables:         —         366         43         489         —         —           Employer contributions         28,875         529         3,783         —         92         —           Court fees and fire insurance tax         —         —         —         10,161         184         —           Investments         231,214         15,334         29,810         10,994         1,825         147           Investments at fair value:         Short term securities, international         10,065         668         1,297         478         79         6           Debt securities, international         10,065         668         1,297         478         79         6           Debt securities, international         10,065         668         1,297         478         79         6           Debt securities, international         2,007,354         198,122         385,148         142,046         23,573         1,902           Debt securities, international         2,102,782         139,457         271,103         99,995         16,593         1,339           Absolute return         1,927,906         127,805         248,453         91,631         15,207         1,227           Private equity								
Member contributions         -         366         43         489         -         -           Employer contributions         28,875         529         3,783         -         92         -           Court fees and fire insurance tax         -         -         -         -         10,161         184         -           Investments         231,214         15,334         29,810         10,994         1,825         147           Investments         fair value:         -         -         -         -         -         -         1           Investments at fair value:         -         -         632,537         41,950         81,550         30,076         4,991         403           Short term securities, international         10,065         668         1,297         478         79         6           Debt securities, international         632,517         41,950         81,550         30,076         4,991         403           Absolute return         1,927,076         208,783         168,976         28,208         22,276           Equity investments, international         2,102,782         139,457         271,103         99,985         16,593         1,339           Absolut	Cash	\$ 3,644	2	20	2	1	1	
Employer contributions         28,875         529         3,783	Receivables:							
$\begin{array}{c c c c c c c c c c c c c c c c c c c $			366	43	489		_	
Investments         231,214         15,334         29,810         10,994         1,825         147           Total receivables         260,089         16,229         33,636         21,644         2,101         147           Investments at fair value:         Short term securities, international         10,065         668         1,297         478         79         6           Debt securities, international         625,511         41,484         80,646         23,573         1,902           Debt securities, international         625,511         41,484         80,646         29,742         4,936         398           Equity investments, international         2,102,782         139,457         271,103         99,985         16,593         1,339           Absolute return         1,927,096         127,805         248,453         91,631         15,207         1,227           Private equity         1,127,454         74,773         145,358         35,609         8,897         718           Real estate         2,236,867         148,350         288,300         103,600         17,651         1,424           Mortgage loans         5,471         363         704         260         43         3           Investment co	Employer contributions	28,875	529	3,783		92	_	
Total receivables         260,089         16,229         33,636         21,644         2,101         147           Investments at fair value:         Short term securities, international         10,065         668         1,297         478         79         6           Debt securities, international         10,065         668         1,297         478         79         6           Debt securities, international         625,511         41,484         80,646         29,742         4,936         398           Equity investments, domestic         3,574,763         237,079         460,875         169,976         28,208         2,276           Equity investments, international         2,102,782         139,457         271,103         99,985         16,593         1,339           Absolute return         1,927,096         127,805         248,453         91,631         15,207         1,227           Private equity         1,127,454         74,773         145,358         53,609         8,897         718           Real estate         2,236,867         148,350         288,390         106,360         17,651         1,424           Mortgage loans         5,471         363         704         260         43         3	Court fees and fire insurance tax					-	_	
Investments at fair value:         Short term securities, domestic         632,537         41,950         81,550         30,076         4,991         403           Short term securities, international         10,065         668         1,297         478         79         6           Debt securities, international         625,511         41,848         80,646         29,742         4,936         398           Equity investments, international         625,511         41,484         80,646         29,742         4,936         398           Equity investments, international         2,102,782         139,457         271,103         99,985         16,593         1,339           Absolute return         1,927,096         127,805         248,453         91,631         15,207         1,227           Private equity         1,127,454         74,773         145,358         53,609         8,997         718           Real estate         2,238,867         148,350         288,390         106,360         17,651         1,424           Mortgage loans         5,471         363         704         260         43         3           Investment contracts         -         -         -         -         -         -         -	Investments	231,214	15,334	29,810	10,994	1,825	147	
Short term securities, international         632,537         41,950         81,550         30,076         4,991         403           Short term securities, international         10,065         668         1,297         478         79         6           Debt securities, international         625,511         414,84         80,646         29,742         4,936         398           Equity investments, domestic         3,574,763         237,079         460,878         169,976         28,208         2,276           Equity investments, international         2,102,782         139,457         271,103         99,985         16,553         1,339           Absolute returm         1,927,096         127,805         248,453         91,631         15,207         1,227           Private equity         1,127,454         74,773         145,358         53,609         8,897         718           Real estate         2,236,867         148,350         288,390         106,360         17,651         1,424           Mortgage loans         5,471         363         704         260         43         3           Investment contracts         -         -         -         -         -         -         -           Total inve	Total receivables	260,089	16,229	33,636	21,644	2,101	147	
Short term securities, international         10,065         668         1,297         478         79         6           Debt securities, domestic         2,987,354         198,122         385,148         142,046         23,573         1,902           Debt securities, international         625,511         41,484         80,646         29,742         4,936         398           Equity investments, domestic         3,574,763         237,079         460,878         166,997         28,208         2,276           Equity investments, international         2,102,782         139,457         271,103         99,985         16,593         1,339           Absolute return         1,927,096         127,805         248,453         91,631         15,207         1,227           Private equity         1,127,454         74,773         145,358         53,609         8,897         718           Real estate         2,236,867         148,350         288,309         106,360         1,693,527         724,163         120,178         9,696           Investment contracts         -         -         -         -         -         -         -           Total investments         15,229,900         1,010,051         1,963,527         724,163	Investments at fair value:							
Debt securities, international         2,987,354         198,122         385,148         142,046         23,573         1,902           Debt securities, international         625,511         41,484         80,646         29,742         4,936         398           Equity investments, international         2,102,763         237,079         460,878         169,976         28,208         2,276           Equity investments, international         2,102,782         139,457         271,103         99,985         16,593         1,339           Absolute return         1,927,096         127,805         248,453         91,631         15,207         1,227           Private equity         1,127,454         74,773         146,358         53,609         8,897         718           Real estate         2,236,867         148,350         288,390         106,360         17,651         1,424           Mortgage loans         5,471         363         704         260         43         3           Investment contracts         -         -         -         -         -         -         -           Total investments         15,229,900         1,010,051         1,963,527         724,163         120,178         9,696	Short term securities, domestic	632,537	41,950	,	30,076	4,991	403	
Debt securities, international         625,511         41,484         80,646         29,742         4,936         398           Equity investments, domestic         3,574,763         237,079         460,878         169,976         28,208         2,276           Equity investments, international         2,102,782         139,457         271,103         99,985         16,593         1,339           Absolute return         1,927,096         127,805         248,453         91,631         15,207         1,227           Private equity         1,127,454         74,773         145,358         53,609         8,897         718           Real estate         2,236,867         148,350         288,390         106,360         17,651         1,424           Mortgage loans         5,471         363         704         260         43         3           Investment contracts         -         -         -         -         -         -         -           Total investments         15,229,900         1,010,051         1,963,527         724,163         120,178         9,696           Invested securities lending collateral         1,149,384         76,227         148,184         54,652         9,070         732           <	Short term securities, international	10,065	668	1,297	478	79	6	
Equity investments, domestic         3,574,763         237,079         460,878         169,976         28,208         2,276           Equity investments, international         2,102,782         139,457         271,103         99,985         16,593         1,339           Absolute return         1,927,096         127,805         224,453         91,631         15,207         1,227           Private equity         1,127,454         74,773         145,356         53,609         8,897         718           Real estate         2,236,867         148,350         288,390         106,360         17,651         1,424           Mortgage loans         5,471         363         704         260         43         3           Investment contracts         -	Debt securities, domestic	2,987,354	198,122	385,148	142,046	23,573	1,902	
Equity investments, international       2,102,782       139,457       271,103       99,985       16,593       1,339         Absolute return       1,927,096       127,805       248,453       91,631       15,207       1,227         Private equity       1,127,454       74,773       145,358       53,609       8,897       718         Real estate       2,236,667       148,350       288,390       106,360       17,651       1,424         Mortgage loans       5,471       363       704       260       43       3         Investment contracts       -       -       -       -       -         Total investments       15,229,900       1,010,051       1,963,527       724,163       120,178       9,696         Invested securities lending collateral       1,149,384       76,227       148,184       54,652       9,070       732         Property and equipment at cost,       -       -       -       -       -       -       -         Total assets       16,643,273       1,102,526       2,145,401       800,474       131,352       10,576         Labilities:       -       -       -       -       -       -       -       -         S		625,511	41,484	80,646	29,742	4,936	398	
Absolute return       1,927,096       127,805       248,453       91,631       15,207       1,227         Private equity       1,127,454       74,773       145,358       53,609       8,897       718         Real estate       2,236,867       148,350       288,390       106,360       17,651       1,424         Mortgage loans       5,471       363       704       260       43       3         Investment contracts       -       -       -       -       -       -       -         Total investments       15,229,900       1,010,051       1,963,527       724,163       120,178       9,696         Invested securities lending collateral       1,149,384       76,227       148,184       54,652       9,070       732         Property and equipment at cost,       256       17       34       13       2       -         Total assets       16,643,273       1,102,526       2,145,401       800,474       131,352       10,576         Liabilities:       Securities lending liability       1,149,384       76,227       148,184       54,652       9,070       732         Disbursements in excess of cash balance       15,810       1,048       2,039       751       125<		3,574,763	237,079	460,878	169,976	28,208	2,276	
Private equity       1,127,454       74,773       145,358       53,609       8,897       718         Real estate       2,236,867       148,350       288,390       106,360       17,651       1,424         Mortgage loans       5,471       363       704       260       43       3         Investment contracts       -       -       -       -       -         Total investments       15,229,900       1,010,051       1,963,527       724,163       120,178       9,696         Invested securities lending collateral       1,149,384       76,227       148,184       54,652       9,070       732         Property and equipment at cost, net of accumulated depreciation       256       17       34       13       2       -         Itabilities:       -       -       34       13       2       -         Isbursements in excess of cash balance       15,810       1,02,526       2,145,401       800,474       131,352       10,576         Labilities:       -       -       -       -       -       -       -         Securities lending liability       1,149,384       76,227       148,184       54,652       9,070       732         Disbursements in exce	Equity investments, international	2,102,782	139,457	271,103	99,985	16,593	1,339	
Real estate       2,236,867       148,350       288,390       106,360       17,651       1,424         Mortgage loans       5,471       363       704       260       43       3         Investment contracts               Total investments       15,229,900       1,010,051       1,963,527       724,163       120,178       9,696         Invested securities lending collateral       1,149,384       76,227       148,184       54,652       9,070       732         Property and equipment at cost, net of accumulated depreciation       256       17       34       13       2          Total assets       16,643,273       1,102,526       2,145,401       800,474       131,352       10,576         Liabilities:       Securities lending liability       1,149,384       76,227       148,184       54,652       9,070       732         Disbursements in excess of cash balance Compensated absences, post employment benefits and insurance reserve       12,159       806       1,567       578       96       8         Investment accounts payable       446,625       29,376       57,110       21,062       3,495       282         Real estate liabilities <t< td=""><td>Absolute return</td><td>1,927,096</td><td></td><td>248,453</td><td>91,631</td><td></td><td>1,227</td><td></td></t<>	Absolute return	1,927,096		248,453	91,631		1,227	
Mortgage loans         5,471         363         704         260         43         3           Investment contracts         - <td>Private equity</td> <td>1,127,454</td> <td>74,773</td> <td>145,358</td> <td>53,609</td> <td>8,897</td> <td>-</td> <td></td>	Private equity	1,127,454	74,773	145,358	53,609	8,897	-	
Investment contracts         -	Real estate	2,236,867	148,350	288,390	106,360	17,651	1,424	
Total investments         15,229,900         1,010,051         1,963,527         724,163         120,178         9,696           Invested securities lending collateral Property and equipment at cost, net of accumulated depreciation         1,149,384         76,227         148,184         54,652         9,070         732           Total assets         16,643,273         1,102,526         2,145,401         800,474         131,352         10,576           Liabilities: Securities lending liability         1,149,384         76,227         148,184         54,652         9,070         732           Disbursements in excess of cash balance Compensated absences, post employment benefits and insurance reserve         12,159         806         1,567         578         96         8           Investment accounts payable         446,625         29,376         57,110         21,062         3,495         282           Real estate liabilities         866,733         57,482         111,743         41,212         6,840         551           Total liabilities         2,490,711         164,939         320,643         118,255         19,626         1,583	Mortgage loans	5,471	363	704	260	43	3	
Invested securities lending collateral       1,149,384       76,227       148,184       54,652       9,070       732         Property and equipment at cost, net of accumulated depreciation       256       17       34       13       2       —         Total assets       16,643,273       1,102,526       2,145,401       800,474       131,352       10,576         Liabilities:       Securities lending liability       1,149,384       76,227       148,184       54,652       9,070       732         Disbursements in excess of cash balance       15,810       1,048       2,039       751       125       10         Compensated absences, post employment       12,159       806       1,567       578       96       8         Investment accounts payable       446,625       29,376       57,110       21,062       3,495       282         Real estate liabilities       866,733       57,482       111,743       41,212       6,840       551         Total liabilities       2,490,711       164,939       320,643       118,255       19,626       1,583	Investment contracts				_		_	
Property and equipment at cost, net of accumulated depreciation         256         17         34         13         2         —           Total assets         16,643,273         1,102,526         2,145,401         800,474         131,352         10,576           Liabilities:         Securities lending liability         1,149,384         76,227         148,184         54,652         9,070         732           Disbursements in excess of cash balance Compensated absences, post employment benefits and insurance reserve         12,159         806         1,567         578         96         8           Investment accounts payable         446,625         29,376         57,110         21,062         3,495         282           Real estate liabilities         866,733         57,482         111,743         41,212         6,840         551           Total liabilities         2,490,711         164,939         320,643         118,255         19,626         1,583	Total investments	15,229,900	1,010,051	1,963,527	724,163	120,178	9,696	
net of accumulated depreciation2561734132—Total assets16,643,2731,102,5262,145,401800,474131,35210,576Liabilities:Securities lending liability1,149,38476,227148,18454,6529,070732Disbursements in excess of cash balance15,8101,0482,03975112510Compensated absences, post employment12,1598061,567578968Investment accounts payable446,62529,37657,11021,0623,495282Real estate liabilities866,73357,482111,74341,2126,840551Total liabilities2,490,711164,939320,643118,25519,6261,583	5	1,149,384	76,227	148,184	54,652	9,070	732	
Total assets16,643,2731,102,5262,145,401800,474131,35210,576Liabilities: Securities lending liability1,149,38476,227148,18454,6529,070732Disbursements in excess of cash balance Compensated absences, post employment benefits and insurance reserve15,8101,0482,03975112510Investment accounts payable446,62529,37657,11021,0623,495282Real estate liabilities866,73357,482111,74341,2126,840551Total liabilities2,490,711164,939320,643118,25519,6261,583								
Liabilities:         Securities lending liability       1,149,384       76,227       148,184       54,652       9,070       732         Disbursements in excess of cash balance       15,810       1,048       2,039       751       125       10         Compensated absences, post employment       12,159       806       1,567       578       96       8         Investment accounts payable       446,625       29,376       57,110       21,062       3,495       282         Real estate liabilities       866,733       57,482       111,743       41,212       6,840       551         Total liabilities       2,490,711       164,939       320,643       118,255       19,626       1,583	net of accumulated depreciation	256	17	34	13	2		
Securities lending liability         1,149,384         76,227         148,184         54,652         9,070         732           Disbursements in excess of cash balance         15,810         1,048         2,039         751         125         10           Compensated absences, post employment         12,159         806         1,567         578         96         8           Investment accounts payable         446,625         29,376         57,110         21,062         3,495         282           Real estate liabilities         866,733         57,482         111,743         41,212         6,840         551           Total liabilities         2,490,711         164,939         320,643         118,255         19,626         1,583	Total assets	16,643,273	1,102,526	2,145,401	800,474	131,352	10,576	
Securities lending liability         1,149,384         76,227         148,184         54,652         9,070         732           Disbursements in excess of cash balance         15,810         1,048         2,039         751         125         10           Compensated absences, post employment         12,159         806         1,567         578         96         8           Investment accounts payable         446,625         29,376         57,110         21,062         3,495         282           Real estate liabilities         866,733         57,482         111,743         41,212         6,840         551           Total liabilities         2,490,711         164,939         320,643         118,255         19,626         1,583	Liabilities:							
Disbursements in excess of cash balance       15,810       1,048       2,039       751       125       10         Compensated absences, post employment       12,159       806       1,567       578       96       8         Investment accounts payable       446,625       29,376       57,110       21,062       3,495       282         Real estate liabilities       866,733       57,482       111,743       41,212       6,840       551         Total liabilities       2,490,711       164,939       320,643       118,255       19,626       1,583		1.149.384	76.227	148.184	54.652	9.070	732	
Compensated absences, post employment         12,159         806         1,567         578         96         8           Investment accounts payable         446,625         29,376         57,110         21,062         3,495         282           Real estate liabilities         866,733         57,482         111,743         41,212         6,840         551           Total liabilities         2,490,711         164,939         320,643         118,255         19,626         1,583	<b>o</b> ,		,	,		,		
benefits and insurance reserve12,1598061,567578968Investment accounts payable446,62529,37657,11021,0623,495282Real estate liabilities866,73357,482111,74341,2126,840551Total liabilities2,490,711164,939320,643118,25519,6261,583		- , -	1 -	,	_			
Investment accounts payable446,62529,37657,11021,0623,495282Real estate liabilities866,73357,482111,74341,2126,840551Total liabilities2,490,711164,939320,643118,25519,6261,583		12,159	806	1,567	578	96	8	
Real estate liabilities         866,733         57,482         111,743         41,212         6,840         551           Total liabilities         2,490,711         164,939         320,643         118,255         19,626         1,583		,		,			-	
		,		,	,	-		
Not assets hold in truet for papeion hanafits \$14,152,562 037,587 1,824,758 682,210 111,726 8,003	Total liabilities	2,490,711	164,939	320,643	118,255	19,626	1,583	
	Net assets held in trust for pension benefits	\$14,152,562	937,587	1,824,758	682,219	111,726	8,993	

The accompanying notes are an integral part of the financial statements.

		ontribution Plans	Defined Co					Defined Benefit Pension Plans
ension Trust Funds		Total Defined Contribution	Health Reimbursement	Traditional	Roth			Total Defined Benefit
2008	2009	Plans	Arrangement	IRA Plan	IRA Plan	457 Plan	401(k) Plan	Pension Plans
フィフト		0.005		A F		050	0.071	0.070
7,175	7,355	3,685		14	44	256	3,371	3,670
858	898	_	_				_	898
	33,279	_	_				_	33,279
	10,345							10,345
	353,695	64,371	_	_	_	5,010	59,361	289,324
472,244	398,217	64,371	_		_	5,010	59,361	333,846
1,035,988	794,501	2,994	2,994					791,507
	12,593	2,994	2,994					12,593
	5,090,010	1,351,865		13,153	4,345	130,892	1,203,475	3,738,145
	782,717	1,001,000		10,100	4,040	100,092	1,200,470	782,717
	5,671,893	1,198,713	_	7,074	5,970	116,625	1,069,044	4,473,180
	2,942,902	311,643		2,243	1,895	31,181	276,324	2,631,259
	2,942,902	311,043		2,240	1,095	51,101	270,324	2,031,239
	1,410,809 2,799,042							1,410,809 2,799,042
								6,844
	6,844			_				0,844
39,220	—	—			—			
19,898,226	21,922,730	2,865,215	2,994	22,470	12,210	278,698	2,548,843	19,057,515
1,192,833	1,555,917	117,668		758	671	11,603	104,636	1,438,249
525	322	_			—	—	—	322
21,571,003	23,884,541	3,050,939	2,994	23,242	12,925	295,567	2,716,211	20,833,602
1,192,833	1,555,917	117,668	_	758	671	11,603	104,636	1,438,249
	20,355	572	_	3	_	162	407	19,783
12,525	15,214	_	_	_	_	_		15,214
,	562,036	4,086	6	10	6	183	3,881	557,950
1,231,575	1,084,561		_		_			1,084,561
3,295,694	3,238,083	122,326	6	771	677	11,948	108,924	3,115,757
18,275,309	20,646,458	2,928,613	2,988	22,471	12,248	283,619	2,607,287	17,717,845

Utah Retirement Systems Basic Financial Statements (Continued)

# Statements of Changes in Fiduciary Net Assets — Pension (and Other Employee Benefit) Trust Funds

Vith Comparative Totals for ⁄ear Ended December 31, 2008	(in thousands)						
sar Ended December 31, 2000	Noncontributory System	Contributory System		Firefighters System		Utah Governors and Legislators Retirement Plan	
Additions:							
Contributions:							
Member	\$ 14,109	8,655		11,273	67		
Employer	535,298	10,865	98,729	—	2,083		
Court fees and fire insurance tax				16,159	2,101		
Total contributions	549,407	19,520	100,285	27,432	4,251		
Investment income:							
Net appreciation (depreciation)							
in fair value of investments	1,329,083	89,770	170,276	63,615	10,533	875	
Interest, dividends and other							
investment income	366,491	24,753	46,951	17,542	2,904	241	
Total income (loss) from							
investment activity	1,695,574	114,523	217,227	81,157	13,437	1,116	
Less investment expenses	33,814	2,284	4,332	1,619	268	22	
Net income (loss) from							
investment activity	1,661,760	112,239	212,895	79,538	13,169	1,094	
Income from security lending activity	5,718	387	732	273	45	4	
Net investment income	1,667,478	112,626	213,627	79,811	13,214	1,098	
Transfers from affiliated systems		37,633		1,173	1,027	· · · · · · · · · · · · · · · · · · ·	
Total additions	2,216,885	169,779		108,416	18,492		
Deductions:					·		
Retirement benefits	599,456	47,319	88,632	30,097	6,046	619	
Cost of living benefits	123,596			7,792	1,549		
Supplemental retirement benefits	_	444		422			
Refunds	2,882		-	231	_		
Administrative expenses	8,340	555		354	66	5	
Transfers to affiliated systems	44,420			·		· <u> </u>	
Total deductions	778,694	67,562	107,789	38,896	7,661	789	
Increase (decrease)							
from operations	1,438,191	102,217	210,701	69,520	10,831	318	
Net assets held in trust for pension							
benefits beginning of year	12,714,371	835,370	1,614,057	612,699	100,895	8,675	
Net assets held in trust for pension							
benefits end of year	\$14,152,562	937,587	1,824,758	682,219	111,726	8,993	

The accompanying notes are an integral part of the financial statements.

		ntribution Plans	Defined Co					Defined Benefit Pension Plans
sion Trust Funds	Total Pen	Total Defined	Health	Traditional	Poth			Total Defined
2008	2009	Contribution - Plans	Reimbursement Arrangement	Traditional IRA Plan	Roth IRA Plan	457 Plan	401(k) Plan	Benefit Pension Plans
306,026	291,430	255,770		3,161	3,623	26,617	222,369	35,660
630,528	648,949	1,974	1,974				_	646,975
12,291	18,260	—			_		_	18,260
948,845	958,639	257,744	1,974	3,161	3,623	26,617	222,369	700,895
(5,929,835)	2,094,371	430,219	7	2,823	2,016	41,041	384,332	1,664,152
484,818	464,443	5,561	—	_		764	4,797	458,882
(5,445,017)	2,558,814	435,780	7	2,823	2,016	41,805	389,129	2,123,034
50,764	45,419	3,080		24	12	291	2,753	42,339
(5,495,781)	2,513,395	432,700	7	2,799	2,004	41,514	386,376	2,080,695
16,036	7,847	688		4	4	67	613	7,159
(5,479,745)	2,521,242	433,388	7	2,803	2,008	41,581	386,989	2,087,854
14,537	44,420	_			_			44,420
(4,516,363)	3,524,301	691,132	1,981	5,964	5,631	68,198	609,358	2,833,169
712,350	772,169		—	_	_		—	772,169
149,656	167,374 1,320	_	_		_	_	_	167,374
1,524 169,121	1,320	144,637	533	2,635	445	13,349	127,675	1,320 5,661
17,868	17,571	7,124	6	2,000 52	26	699	6,341	10,447
14,537	44,420	<i>,</i> , , , , , , , , , , , , , , , , , ,						44,420
1,065,056	1,153,152	151,761	539	2,687	471	14,048	134,016	1,001,391
(5,581,419)	2,371,149	539,371	1,442	3,277	5,160	54,150	475,342	1,831,778
(0,001,419)	2,071,149	003,071	1,442	5,217	5,100	04,100	410,042	1,001,770
23,856,728	18,275,309	2,389,242	1,546	19,194	7,088	229,469	2,131,945	15,886,067
18,275,309	20,646,458	2,928,613	2,988	22,471	12,248	283,619	2,607,287	17,717,845

# Notes to the Basic Financial Statements

December 31, 2009



# Note 1 Description of Systems and Plans

A brief description of the Utah Retirement Systems (Systems) and 401(k), 457, Roth and Traditional IRA Plans (Plans), and Health Reimbursement Arrangement (HRA) follows. For a more complete description of plan provisions, membership and benefit statistics, see the Systems Highlights on pages 12 through 24 and Summaries of Plan Provisions on pages 130 through 140.

#### A) General Information and Reporting Entity

**GENERAL** — The Utah Retirement Systems are comprised of the following pension trust funds:

 the Public Employees Noncontributory Retirement System (Noncontributory System); the Public Employees Contributory Retirement System (Contributory System); and the Firefighters Retirement System which are multiple-employer, cost sharing, public employee retirement systems;

- ii) the Public Safety Retirement System which is a mixed agent and cost-sharing, multipleemployer retirement system;
- iii) the Judges Retirement System and the Utah Governors and Legislators Retirement Plan which are single-employer service-employee retirement systems; and
- iv) five defined contribution plans comprised of the 401(k) Plan, 457 Plan, Roth and Traditional IRA Plans, and HRA.

These Systems and Plans cover employees of the State of Utah and participating local government and public education entities.

**REPORTING ENTITY** — These basic financial statements cover all of the foregoing retirement systems and defined contribution plans administered by the Utah State Retirement Board (Board), the sole governing body for these Systems and Plans.

The Systems are established and governed by the respective sections of Title 49 of the Utah Code Annotated 1953, as amended. The Systems' defined benefit plans are amended statutorily by the State Legislature. The Utah State Retirement Office Act in Title 49 provides for the administration of the Systems and Plans under the direction of the Board, whose members are appointed by the Governor. The Plans are established under the authority of the same sections of the Utah Code Annotated 1953, as amended, as well as under Sections 401(k), 457, 408 and 408A of the Internal Revenue Code. The Plans may be amended by the Board within the parameters of the Internal Revenue Code. The Systems and Plans are fiduciary funds defined as pension (and other employee benefit) trust funds. Utah Retirement Systems are a component unit of the State of Utah.

Notes to the Basic Financial Statements (Continued) December 31, 2009

#### **B)** Retirement and Death Benefits

Retirement Systems' benefits are specified by the statute listed in note 1(A). The Retirement Systems are defined benefit plans wherein benefits are based on age and/or years of service and highest average salary. Various plan options within the Systems may be selected by retiring members. Some options require actuarial reductions based on attained age, age of spouse and similar actuarial factors. A brief summary of eligibility and benefits of the various Systems is shown in the table below.

The Utah Governors and Legislators Retirement Plan provides the following benefits. Former governors at age 65 receive \$1,220 per month per term. Legislators receive a benefit at age 65 with four or more years of service at the rate of \$26.80 per month per year of service. Retirement at age 62 with ten or more years of service will receive an actuarial reduction. Both the governors' and legislators' benefits are adjusted based on the CPI limited to 4% of the base benefit per year. Death benefits for active and retired employees are in accordance with retirement statutes. Upon termination of employment, members of the Systems may leave their retirement account intact for future benefits based on vesting qualification or withdraw the accumulated funds in their individual member account and forfeit service credits and rights to future benefits upon which the contributions were based.

#### **C)** Defined Contribution Plans

The 401(k), 457, Roth and Traditional IRA Plans, and HRA administered by the Board are defined contribution plans. These Plans are available as supplemental plans to the basic retirement benefits of the Retirement Systems. Contributions may be made into the Plans subject to plan and Internal Revenue Code limitations by employees of employers sponsoring the Plans. Employer contributions may be made into the 401(k) and 457 Plans at rates determined by the employers and according to Utah Title 49. There are 362 employers participating in the 401(k) Plan and 153 employers participating in the 457 Plan. There are 144,013 plan participants in the 401(k)

	Noncontributory System	Contributory System	Public Safety Firefighters System System	Judges System
Final average salary is	Highest 3 years	Highest 5 years	Highest 3 years	Highest 2 years
Years of service required and/or age eligible for benefit	30 years any age 25 years any age* 20 years age 60* 10 years age 62* 4 years age 65	30 years any age 20 years age 60* 10 years age 62* 4 years age 65	20 years any age 10 years age 60 4 years age 65	25 years any age 20 years age 55* 10 years age 62 6 years age 70
Benefit percent per year of service**	2.0% per year all years	1.25% per year to June 1975 2.00% per year July 1975 to present	2.5% per year up to 20 years 2.0% per year over 20 years Benefit cannot exceed 70% of final average salary	5.00% first 10 years 2.25% second 10 years 1.00% over 20 years Benefit cannot exceed 75% of final average salary

#### Summary of Benefits by System

NOTE: The Utah Governors and Legislators Retirement Plan benefits are explained in the second paragraph of section B) above. \* With actuarial reductions.

With actuarial reductions.

\*\*For members and retirees in the systems, prior to January 1, 1990, there may be a 3% benefit enhancement.

Notes to the Basic Financial Statements (Continued) December 31, 2009

Plan, 17,111 participants in the 457 Plan, 1,949 participants in the Roth IRA Plan, 494 participants in the Traditional IRA Plan, and 1,079 in the HRA.

After termination of employment, benefits are paid out to individuals in lump-sum, or as periodic benefit payments, at the option of the participant based on individual account balances and plan provisions. The defined contribution Plans account balances are fully vested to the participants at the time of deposit.

Investments in the defined contribution Plans are individually directed and controlled by plan participants who direct the investment of their funds among several investment options of varying degrees of risk and earnings potential. Participants may transfer their funds between these options no more frequently than every seven days. There is also a 2% trading fee for investment transfers between core fund options more frequently than every thirty days. Investments of the Plans are reported at fair value.

#### **D)** Contributions

As a condition of participation in the Systems, employers and/or employees are required to contribute certain percentages of salaries and wages as authorized by statute and specified by the Board. Employee contributions may be paid in part or in whole by the employer. Contributions in some Systems are also augmented by fees or insurance premium taxes. Contribution rates are listed in note 6.

Employee (member) contributions are placed into member accounts, and in systems where it is authorized, interest is credited to member accounts. Upon termination of employment, a member may withdraw their account balance, including interest which has been credited. Upon withdrawal a member forfeits the service credit which corresponds to the member contributions withdrawn. The noncontributory retirement systems have no member contributions flowing into them. However, where members had a balance transferred in or purchased service credit in the system, these balances and on-going interest, where authorized, are credited to individual member accounts which may be withdrawn upon the termination of employment.

In the 401 (k) and 457 defined contribution plans, voluntary deferral of compensation within the limits of plan provisions may be made by employees. In addition to employee voluntary deferrals, employer contributions may be made into the Plans in behalf of employees. The recognition of deferred compensation, employer contributions and earnings on the accounts are deferred for income tax purposes until actually paid to the participant or beneficiary. The employee may also contribute to the Roth and traditional deemed IRAs where earnings may grow tax deferred and possibly tax free.

# Participating Membership by System

	Noncontributory System	Contributory System	Public Safety System	Firefighters System	Judges System	Utah Governors and Legislators Retirement Plan
Number of participating:						
Employers	416	160	130	55	1	1
Members:						
Active	92,766	2,515	7,695	1,907	104	119
Terminated vested	31,030	1,355	2,331	128	8	80
Retirees and beneficiaries	6:					
Service benefits	33,901	4,969	3,819	1,030	107	224
Disability benefits	_	2	12	82	_	

Notes to the Basic Financial Statements (Continued) December 31, 2009

### E) Covered Employees

The Public Employees Noncontributory Retirement System (Noncontributory System) was established on July 1, 1986. All eligible employees of the State and school entities hired subsequent to that date are automatically members of the Noncontributory System. Local government entities had the option of adopting the new System or remaining with the Contributory System. All Contributory System members whose employers adopted the Noncontributory System were given the opportunity to transfer to the new System during limited window periods. All eligible new hires subsequent to adoption of the noncontributory plans are automatically members of that plan.

The Public Employees Contributory Retirement System (Contributory System) includes eligible public employees of the State of Utah and its political subdivisions including public

education employees of those entities covered by the System. Members of this System are those who did not elect to transfer to the Public Employees Noncontributory Retirement System during the period when they were eligible to transfer or whose employers are not participants in the Noncontributory System.

The **Public Safety Retirement System** includes eligible state and local government employees directly involved in law enforcement (e.g., game wardens, prison guards, police officers and highway patrol officers). The Public Safety System consists of both contributory and noncontributory divisions. The noncontributory divisions were authorized by the Legislature effective July 1, 1989.

The Firefighters Retirement System includes eligible state and local government employees directly involved in fire fighting.

The Judges Retirement System includes justices and judges of the court as authorized by State Statutes.

The Utah Governors and Legislators Retirement Plan includes only governors and legislators of the State.

The **Defined Contribution Plans** may be utilized by employers adopting the Plans and by their employees.

At December 31, 2009, participating members by System are included in the table on page 50.



# Note 2 Summary of Significant Accounting Policies

The following are the significant accounting policies followed by the Systems and Plans:

#### A) Method of Accounting

The Systems maintain records and accounts, and prepare financial statements using fund accounting principles and the accrual basis of accounting, under which benefits and expenses are recognized when due and payable and revenues are recorded in the accounting period in which they are earned and become measurable in accordance with the terms of each system and plan.

Utah Retirement Systems adhere to Governmental Accounting Standards Board (GASB) Statement No. 25, Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans, GASB Statement No. 34, Basic Financial Statements — and Management's Discussion and Analysis - for State and Local Governments, GASB Statement No. 37, Basic Financial Statements - and Management's Discussion and Analysis — or State and Local Governments: Omnibus, GASB Statement No. 38, Certain Financial Statement Note Disclosures, GASB Statement No. 40, Deposit and Investment Risk Disclosures, GASB Statement No. 44, Economic Condition Reporting: The Statistical Section, GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, and GASB No. 53, Accounting and Financial Reporting for Derivative Instruments. Investments are presented at fair value. The actuarial accrued liability under the entry age actuarial funding method is presented in the Required Supplementary Information on page 74.

Notes to the Basic Financial Statements (Continued) December 31, 2009

#### **B) Investments**

By state statute all of the investment assets of the various Systems are pooled and invested in the common Utah State Retirement Investment Fund (Investment Fund). Each of the Systems has equity in the Investment Fund based on funds contributed and earnings allocated. Earnings of the Investment Fund are allocated based on the average month-end balances of each of the respective Systems. Individual investments in the Investment Fund are not specifically identified to the respective Systems (see note 3). For financial statement presentation, the Investment Fund assets, liabilities, revenues and expenses have been allocated to and presented in each respective system in the basic financial statements as required for investment pools.

Investments are presented at fair value. The defined contribution investments are classified by investment manager classification. The fair value of investments is based on published market prices and quotations from major investment brokers at current exchange rates, as available. Many factors are considered in arriving at that value. Corporate debt securities are valued based on yields currently available on comparable securities of issuers with similar credit ratings.

Mortgages have been valued on an amortized cost basis which approximates market or fair value. The fair value of real estate investments has been estimated based on independent appraisals. Short term investments are reported at market value when published market prices and quotations are available, or at cost plus accrued interest, which approximates market or fair value. For alternative investments (private equity, absolute return, and real estate) where no readily ascertainable market value exists, management, in consultation with their investment advisors, values these investments in good faith based upon audited financials, cash flow analysis, purchase and sales of similar investments, other practices used within the industry, or other information provided by the underlying investment advisors. The estimated fair value of these investments may differ significantly from values that would have been used had a ready market existed.

Approximately 11% of the net assets held in trust for pension benefits are invested in debt securities of the U.S. Government and its instrumentalities. Of the 11%, approximately 3% are U.S. Government debt securities and approximately 8% are debt securities of the U.S. Government instrumentalities. The Systems and Plans have no investments of any commercial or industrial organization whose market value equals 5% or more of the Systems' net assets held in trust for pension benefits.

#### C) Property and Equipment

Property and equipment are recorded at cost (see note 4), are depreciated utilizing the straightline method, and are included in the assets of the Investment Fund. The schedule below summarizes the estimated useful life by class. The Systems policy is to capitalize all acquisitions of furniture and equipment with a unit cost of \$5,000 or more.

Buildings40 yea	ars
Building improvements10 year	ars
Furniture and equipment3-10 year	ars

#### **D)** Administrative Expenses

Expenses for the administration of the Systems and Plans are budgeted and approved by the Board. Systems expenses are paid from investment earnings. Plan expenses are paid from Plan assets.

#### E) Federal Tax Status

The Systems and Plans are exempt from Federal income taxes under the Internal Revenue Code.

#### F) Use of Estimates

Management of the Systems and Plans have made a number of estimates and assumptions relating to the reporting of assets and liabilities and the disclosure of contingent assets and liabilities to prepare these financial statements in conformity with accounting principles generally accepted in the United States of America. Actual results could differ from these estimates.

#### G) Subsequent Events

The Systems have performed an evaluation of subsequent events through April 16, 2010, the date the basic financial statements were available to be issued. No material events were identified by the Systems.

Notes to the Basic Financial Statements (Continued) December 31, 2009



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	<u>·</u>
Cash	\$7,355
Disbursements in excess	
of cash balances	(20,355)
Total	\$(13,000)

(in thousands)

# Note 3 Deposits and Investment Risk Disclosures

#### A) Deposits

Custodial Credit Risk for Deposits is the risk that in the event of a bank failure, the Systems' and Plans' deposits may not be returned to them. The deposits are held in one financial institution with an insured balance of \$250,000. Deposits in the bank in excess of \$250,000 are uninsured and uncollateralized, because they are not required to be by state statute. The Systems and Plans do not have a deposit policy for custodial credit risk. Deposits are presented in the basic financial statements at cost plus accrued interest which is also the market or fair value. At December 31, 2009, the carrying amount of deposits totaled approximately \$(13,000,000) and the corresponding bank balance was \$2,020,674 of which \$1,770,674 was exposed to custodial credit risk.

#### **B)** Investments

The table below shows the Systems' and Plans' investments by type.

Investments	(in thousands)		Fair Value
at December 31, 2009	Defined Benefit	Defined Contribution	Total All Systems and Plans
Debt securities, domestic	\$ 3,090,946	1,338,147	4,429,093
Debt securities, international	737,908	—	737,908
Equity securities, domestic	3,864,773	643,574	4,508,347
Equity securities, international	2,536,972	178,078	2,715,050
Short term securities pools	804,100	2,994	807,094
Mortgage loans:			
Real estate notes	6,844	_	6,844
Real estate	2,799,042	_	2,799,042
Private equity (venture capital)	1,410,809	_	1,410,809
Absolute return	2,411,419	_	2,411,419
Guaranteed investment contracts	_	_	_
Equity securities, domestic (pooled)	—	475,196	475,196
Mutual fund, international	—	113,351	113,351
Investments held by broker-dealers			
under securities lending program:			
U.S. Government and agency securities	562,642	_	562,642
Corporate debt securities, domestic	84,557	13,718	98,275
Debt securities, international	44,809	_	44,809
Equity securities, domestic	608,407	79,943	688,350
Equity securities, international	94,287	20,214	114,501
Total investments	\$19,057,515	2,865,215	21,922,730
Securities lending collateral pool	\$ 1,438,249	117,668	1,555,917

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Notes to the Basic Financial Statements (Continued) December 31, 2009

> The following investments are not listed on national exchanges, over-the-counter markets, nor do they have quoted market prices available.

The Systems and Plans value these investments in good faith at the Systems' and Plans' pro-rata interest in the net assets of these investments based upon audited financial statements or other information provided to the Systems and Plans by the underlying investment managers. The estimated fair value of these investments may differ significantly from values that would have been used had a ready market existed.

(in thousands)	12/31/2009	12/31/2008
Private equity	\$1,410,809	\$1,442,274
Absolute return	2,411,419	2,097,466
Real estate	2,629,760	3,160,257
	\$6,451,988	\$6,699,997

#### C) Credit Risk Debt Securities:

The Systems and Plans expect their domestic debt securities investment managers to maintain diversified portfolios by sector and by issuer by using the following guidelines:

- U.S. Government and Agency Securities no restriction.
- Total portfolio quality shall maintain a minimum overall rating of "A" (S&P) or equivalent rating.
- Securities with a quality rating of below BBB- are considered below investment grade. No more than 5% of an investment manager's assets at market with a single issuer of 1% of the total portfolio can be below investment grade.
- Upon approval, a domestic debt securities investment manager may invest up to 10% of the portfolio in non-U.S. dollar denominated bonds.

Defined

#### Credit Risk Debt Securities at Fair Value

at December 31. 2009		(in thousands) Defined Benefit Plans			Defined Contribution Plans	Total
Q	uality Rating	Domestic	International	Total	Domestic	All Systems and Plans
	AAA	\$1,186,873	313,502	1,500,375	86,366	1,586,741
	AA+	96,175	17,929	114,104	1,416	115,520
	AA	25,679	81,363	107,042	29,562	136,604
	AA-	68,529	58,044	126,573	9,693	136,266
	A+	78,800	72,056	150,856	93,795	244,651
	Α	238,398	59,219	297,617	32,528	330,145
	A-	93,257	43,779	137,036	28,516	165,552
	BBB+	104,805	47,932	152,737	94,750	247,487
	BBB	76,055	43,199	119,254	28,105	147,359
	BBB-	81,151	27,093	108,244	36,019	144,263
	BB+	20,417	1,703	22,120	—	22,120
	BB	17,130	6,754	23,884	9,974	33,858
	BB-	12,376	—	12,376	5,635	18,011
	B+	7,645	—	7,645	—	7,645
	В	12,813	1,358	14,171	10,467	24,638
	B-	41,975	3,382	45,357	25,264	70,621
	CCC+	131	—	131	—	131
	CCC	40,401	—	40,401	—	40,401
	CCC-		1,213	1,213	—	1,213
	CC	15,275	—	15,275	—	15,275
	С		547	547	—	547
	D	1,523	—	1,523	—	1,523
	NR	48,528	3,644	52,172	25,528	77,700
Total credit risk debt	securities	2,267,936	782,717	3,050,653	517,618	3,568,271
U.S. Government and	Agencies	1,337,579		1,337,579	834,247	2,171,826
Pooled investments		132,630	—	132,630	—	132,630
Total debt securities i	nvestments	\$3,738,145	782,717	4,520,862	1,351,865	5,872,727

Notes to the Basic Financial Statements (Continued) December 31, 2009

> Upon approval, the international debt securities investment managers may hold up to 25% of the market value of their portfolios in securities rated below investment grade (S&P index below BBB- or Moody's index below Baa3). The remaining assets shall have on average an investment grade rating.

The weighted quality rating average of the domestic debt securities, excluding pooled investments, at December 31, 2009, is AAA, and the fair value of below grade investments is \$218,214,771 or 5.84% of the domestic portfolio. The weighted quality rating average of the international debt securities investments, at December 31, 2009, is AA+ and the fair value of below grade investments is \$18,601,141 or 2.38% of the international portfolio.

at December 31, 2009	(dollars in th	nousands)			
	Defined Be	enefit Plans	Defined Contrib	ution Plans	
Investment	Fair Value	Effective Weighted Duration	Fair Value	Effective Weighted Duration	Total All Systems and Plans
Asset backed securities	\$ 130,615	0.65	40,914	0.65	\$ 171,529
Commercial mortgage-backed	157,518	4.07	52,341	2.67	209,859
Corporate bonds	986,416	5.27	281,871	5.04	1,268,287
Fixed income derivatives — futures	(242,350)	0.34	_	_	(242,350)
Fixed income derivatives — options	65	NA	_	_	65
Fixed income futures	242,350	NA	_	_	242,350
Government agencies	180,062	4.11	251,508	1.96	431,570
Government bonds	506,551	9.01	23,723	2.28	530,274
Government mortgage backed securities	1,322,557	2.92	270,826	2.01	1,593,383
Guaranteed fixed income	104,739	2.23	_	_	104,739
Index linked government bonds	57,893	3.51	_	_	57,893
Municipal/Provincial bonds	8,983	11.35	9,998	9.36	18,981
Non-government backed C.M.O.s	281,241	2.09	_	_	281,241
Other fixed income	668	NA	101,620	NA	102,288
Other liabilities	(3,000)	NA	_	_	(3,000)
Other options	762	NA	_	_	762
Swap liabilities	(9,742)	NA	_	_	(9,742)
Swaps	12,817	NA	_	_	12,817
Treasury inflation protected securities	_	NA	25,417	4.99	25,417
Treasury notes	_	NA	278,681	4.77	278,681
Whole loan C.M.O.s	—	NA	14,966	_	14,966
Total	\$3,738,145	4.66	\$1,351,865	3.06	\$5,090,010

#### Debt Securities Investments, Domestic

## Debt Securities Investments, International

at December 31, 2009 (dollars in thousands)

		Denned Benefit Flans			
Investment	Fair Value	Effective Weighted Duration			
Asset backed securities	\$ 3,302	1.59			
Corporate bonds	268,559	5.04			
Fixed income derivative — futures	—	NA			
Fixed income futures	_	NA			
Government agencies	60,830	3.28			
Government bonds	399,449	5.58			
Index linked government bonds	2,293	5.89			
Municipal/Provincial bonds	46,746	3.75			
Non-government backed C.M.O.s	781	NA			
Unit trust bonds	757	NA			
Total	\$782,717	5.09			

Notes to the Basic Financial Statements (Continued) December 31, 2009

# D) Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of a failure of the counterparty, the Systems and Plans will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. URS does have an investment policy regarding custodial credit risk. At December 31, 2009, the table below represents the investments that have custodial credit risk. The \$12,620,000 frictional cash and cash equivalents subject to custodial credit risk are in foreign banks in the Systems and Plans name. Because it is in foreign banks, it is subject to custodial credit risk. URS does not have an investment policy regarding custodial credit risk for frictional cash in foreign banks.

#### **Custodial Credit Risk**

#### **Exposed to Custodial Credit Risk**

Cash and cash equivalents	\$12,620
Type of Investment	Fair Value
·	(in thousands)

Exposure to Custodial Credit Risk Not Determined

Cash and cash equivalents		\$	4
Type of Investment		Fair	Value
	(in	thousa	nds)

#### E) Concentrations of Credit Risk

The Systems and Plans expect investment managers to maintain diversified portfolios by sector and by issuer using the following guidelines:

- AAA/Aaa Debt Securities no more than 5% of an investment manager's assets at market with a single issuer
- AA-/Aa3 Debt Securities or higher no more than 4% of an investment manager's assets at market with a single issuer
- A-/A3 Debt Securities or higher no more than 3% of an investment manager's assets at market with a single issuer
- BBB-/Baa3 Debt Securities or higher no more than 2% of an investment manager's assets at market with a single issuer

- For Debt Securities no individual holding shall constitute more than 10% of the market value of outstanding debt of a single issuer with the exception of the U.S. Government or its agencies, or collateralized mortgage obligations.
- For Domestic Equity Securities no individual holdings shall constitute more than 4% of the securities of any single issuer. Also, no more than 8% of an investment manager's assets shall be invested in the equity or REIT securities of any single issuer at market; or if specifically authorized in the manager's contract, the exposure of the portfolio to any single issuer shall not exceed the greater of 5% of the portfolio value or 2% of the portfolio value plus the benchmark weight measured at the time of purchase.
- For International Equity Securities no more than 8% of an investment manager's assets shall be invested in the equity or REIT securities of any single issuer at market; or if specifically authorized in the manager's contract, the exposure of the portfolio to any single issuer shall not exceed the greater of 5% of the portfolio value or 2% of the portfolio value plus the benchmark weight measured at the time of purchase.

At December 31, 2009, there were no single issuer investments that exceeded the above guidelines.

#### F) Interest Rate Risk

The Systems and Plans manage their exposure to fair value loss arising from increasing interest rates by complying to the following policy:

- For domestic debt securities managers, an individual debt securities investment manager's portfolio shall have an effective duration between 75 – 125% of the effective duration of the appropriate index.
- The international debt securities investment managers shall maintain an effective duration of their portfolio between 50 – 150% of the appropriate index.

Notes to the Basic Financial Statements (Continued) December 31, 2009

> Duration is a measure of a debt investment's exposure to fair value changes arising from changes in interest rates. It uses the present value of cash flows, weighted for those cash flows as a percentage of the investments full price.

The Systems and Plans compare an investment's effective duration against the Barclays Capital Aggregate Index for domestic debt securities and the Barclays Capital Global Aggregate Index for international debt securities. The index range at December 31, 2009, is 3.4 – 5.7 for domestic debt securities and 2.7 – 8.1 for international debt securities. At December 31, 2009, no individual debt security investment manager's portfolio was outside of the policy guidelines. At December 31, 2009, the tables on page 55 show the investments by investment type, amount and the effective weighted duration.

#### G) Foreign Currency Risk

The Systems and Plans expect the International Securities Investment Managers to maintain diversified portfolios by sector and by issuer using the following guidelines:

- International investment managers invest in fixed income instruments and equity instruments of corporations headquartered outside of the United States unless specifically authorized within the investment managers' contract.
- Domestic investment managers are allowed to invest in international corporations traded in American Depository Receipts (ADR).
- Portfolios should be adequately diversified to limit foreign currency and security risk.

Risk of loss arises from changes in currency exchange rates. The Systems' and Plans' exposure to foreign currency risk is shown on page 58.

#### H) Security Lending

The Systems and Plans participate in a security lending program as authorized by Board policy, whereby securities are transferred to an independent broker or dealer in exchange for collateral in the form of cash, government securities and irrevocable bank letters of credit equal to approximately 103% of the market value of the domestic securities on loan and 105% of the market value of the international securities on loan, with a simultaneous agreement to return the collateral for the same securities in the future. The custodial bank is the agent for the securities lending program. Securities under loan are maintained in the financial records, and corresponding liabilities are recorded for the market value of the collateral received.

At year end there was no credit risk exposure to borrowers because the collateral exceeded the amount borrowed. The securities on loan at year end were \$1,508,577,000 and the collateral received for those securities on loan was \$1,555,918,000. Under the terms of the lending agreement, the Systems and Plans are indemnified against loss should the lending agent be unable to recover borrowed securities and distributions due to borrower insolvency or failure of the lending agent to properly evaluate the creditworthiness of the borrower. In addition, the Systems and Plans are indemnified against loss should the lending agent fail to demand adequate and appropriate collateral on a timely basis. All securities loaned can be terminated on demand by either the Systems and Plans or the borrower. Cash collateral is invested in the lending agent's short term investment pool.

The short term investment pool guidelines specify that a minimum of 20% of the invested cash collateral is to be available each business day and the dollar weighted average maturity of holdings should not exceed 60 days. The relationship between the maturities of the short term investment pool and the Systems' and Plans' loans is affected by the maturities of the securities loans made by other entities that use the agent's pool, which the Systems and Plans cannot determine. Since the securities lending collateral is in a pool maintained by the custodial bank, the Systems and Plans do not have the ability to pledge or sell the securities, and it is not necessary to report the total income and expenses of securities lending.

Notes to the Basic Financial Statements (Continued) December 31, 2009

# Foreign Currency Risk

International Investment Securities at Fair Value at December 31, 2009	(in thou	ısands)	Define	d Benefit Plans	Defined Contribution Plans	Total	
Currency	Short Term [				Equity	All Systems and Plans	
ADR* US dollar	\$ —	8,383	897,067	905,450	_	905,450	
Argentine peso	2	_	131	133	—	133	
Australian dollar	205	39,313	65,588	105,106	12,893	117,999	
Brazilian real	—	12,713	13,155	25,868	—	25,868	
British pound sterling	872	91,047	327,309	419,228	32,440	451,668	
Canadian dollar	1,763	57,681	71,246	130,690	6,685	137,375	
Cayman Islands dollar	—	606	—	606	—	606	
Chilean peso	_	1,310		1,310	_	1,310	
Chinese yuan renminbi			23,475	23,475		23,475	
Croatian kuna	—	5,601	_	5,601	—	5,601	
Czech koruna Danish krone	 54	 24,212	123 5,666	123	636	123	
			5,000	29,932		30,568	
Euro	6,717	297,172	545,895	849,784	63,442	913,226	
Hong Kong dollar Icelandic krona	64	 1,497	53,483	53,547 1,497	6,291	59,838 1,497	
		1,407					
Indian rupee Japanese yen	 159	48,553	5,525 382,692	5,525 431,404	 39,619	5,525 471,023	
Korean won	- 159	48,555	17,364	34,983	39,019	34,983	
Malaysian ringgit Mexican peso	_	15,283 26,141	6,640	21,923 26,141	_	21,923 26,141	
Netherlands antillean gulden	_		7,363	7,363	_	7,363	
New Zealand dollar	66	3,499	149	3,714	65	3,779	
Norwegian krone	90	22,491	8,479	31,060	1,499	32,559	
Panamanian balboa	_	1,703	5,317	7,020	<i>_</i>	7,020	
Philippines peso			1,804	1,804		1,804	
Polish zloty	_	27,913	_	27,913	_	27,913	
Puerto Rico — US dollar	_	—	4,908	4,908	—	4,908	
Qatari riyal		15,953		15,953	—	15,953	
<b>Russian Federation ruble</b>	—	14,590	1,462	16,052	—	16,052	
Singaporan dollar	69	11,681	11,462	23,212	1,414	24,626	
Swedish krona	76	15,236	18,589	33,901	3,971	37,872	
Swiss franc	564	17,034	140,179	157,777	16,096	173,873	
Taiwanese new dollar	1,892	—	6,900	8,792		8,792	
Thai baht	_	2,596	1,250	3,846	—	3,846	
Tunisian dinar	—	735		735	—	735	
Turkish Lira			5,915	5,915		5,915	
United Arab Emirates dirham		2,155	2,123	4,278		4,278	
Pooled international investments	_	_	_		126,592	126,592	
Total securities subject to foreign currency risk	\$12,593	782,717	2,631,259	3,426,569	311,643	3,738,212	

\*American Depository Receipts

Notes to the Basic Financial Statements (Continued) December 31, 2009

#### I) Derivative Financial Instruments

The Systems and Plans invest in derivative financial investments as authorized by Board policy. Derivatives are financial arrangements between two parties whose payments are based on, or "derived" from, the performance of some agreed-upon benchmark. All derivatives are considered investments. The fair value of all derivative financial instruments are reported in Pension (and Other Employee Benefit) Trust Funds. By policy, portfolio liabilities associated with investments shall be backed by cash equivalents or deliverable securities. URS does not have a policy regarding master netting arrangements. At December 31, 2009, the Systems and Plans had five types of derivative financial instruments: futures, currency forwards, options, swaps and Synthetic Guaranteed Investment Contracts.

#### Futures

Futures represent commitments to purchase (asset) or sell (liability) securities at a future date and at a specified price. Futures contracts are traded on organized exchanges (exchange traded) thereby minimizing the Systems' and Plans' credit risk. The net change in the futures contracts value is settled daily in cash with the exchanges. Net gains or losses resulting from the daily settlements are included with trading account securities gains (losses in the Statement of Changes in Fiduciary Net Assets. At December 31, 2009, the Systems' and Plans' investments had the notional future balances as shown above.

#### **Currency Forwards**

Currency forwards represent forward foreign exchange contracts that are entered into in order to hedge the exposure to changes in foreign currency exchange rate on the foreign currency dominated portfolio holdings. A forward foreign exchange contract is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. The gain or loss arising from the difference between the original contracts and the closing of such contracts is included in the net realized gains or losses on foreign currency related transactions in the Statement of Changes in Fiduciary Net Assets. At December 31, 2009, the Systems' and Plans' investments included the currency forwards balances on page 60.

Futures			Notional Value
		2009	2008
Cash & Cash Equivalent			
Derivative Futures			
Long	\$	32,135,513	373,886,625
Short		(6,704,100)	(27,148,075)
Equity Derivatives Futures			
Long		363,220,572	446,893,014
Short	(	(189,852,770)	_
Fixed Income Derivatives Futures			
Long		150,236,789	180,978,131
Short	(	(392,586,547)	(619,352,828)
Total Futures	\$	(43,550,543)	\$355,256,867

#### Options

Options represent or give buyers the right, but not the obligation, to buy (call) or sell (put) an asset at a preset price over a specified period. The option's price is usually a small percentage of the underlying asset's value. As a writer of financial options, the Systems and Plans receive a premium at the outset of the agreement and bear the risk of an unfavorable change in the price of the financial instrument underling the option. As a purchaser of financial options, the Systems and Plans pay a premium at the outset of the agreement and the counterparty bears the risk of an unfavorable change in the price of the financial instrument underlying the option. At December 31, 2009, the Systems' and Plans' investments had the following option balances:

Options		Notional Market Value
-	2009	2008
Cash & Cash Equivalent Options		
Call	\$ (332,650)	(626,288)
Put	(209,150)	(11,386)
Equity Options		
Call	(7,675)	_
Put	(271,394)	_
Fixed Income		
Call	65,250	(1,275,907)
Put	_	(1,208,659)
Swaptions		
Call	1,380,584	(3,667,286)
Put	(618,209)	(797,293)
Total Options	\$ 6,756	\$(7,586,819)

Notes to the Basic Financial Statements (Continued) December 31, 2009

Currency Forwa					Defined Benefit
Currency	Cost	Exchange Purchases	Pending Foreign Exchanging Sales	Fair Value 2009	Fair Value 2008
Australian dollar	(3,270,970)	_	(3,251,595)	(3,251,595)	(1,461,722)
Brazilian real	(3,341,794)	—	(3,443,532)	(3,443,532)	_
British pound sterling	(37,876,130)	301,794	(37,938,511)	(37,636,717)	(43,202,402)
Canadian dollar	(14,875,209)	—	(14,778,783)	(14,778,783)	4,418
Danish krone	_	_	_	_	(489,294)
Euro	61,516,191	145,295,094	(85,277,647)	60,017,447	29,988,951
Hong Kong dollar	_	—	_	_	922,167
Japanese yen	34,758,578	71,060,524	(37,912,675)	33,147,849	77,834,538
Malaysian ringgit	20,283	20,302	_	20,302	_
Mexican peso	(4,224,953)	—	(4,182,313)	(4,182,313)	_
New Israeli shekel	_	—	_	_	(1,506,018)
Norwegian krone	4,000,000	3,874,410	_	3,874,410	4,855,011
Polish zloty	_	—	_	_	(1,465,482)
Singapore dollar	(24,716)	—	(24,738)	(24,738)	680,113
South Korean won	13,781	13,766	_	13,766	_
Swedish Krona	(2,509,240	1,758,638	(4,241,351)	(2,482,713)	(2,627,023)
Swiss franc	(3,385,478)	_	(3,334,886)	(3,334,886)	_
United States dollar	(30,800,344)	144,235,921	(175,036,265)	(30,800,344)	(62,265,059)
Total forwards subject to	foreign currency	/ risk		\$ (2,861,847)	\$ 1,268,198

## **Currency Forwards**

					De	efined	d Contribution
Currency	Cost	Exchange Purchases	Pending Foreign Exchanging Sales	Fair Value 2009			Fair Value 2008
British pound sterling	41,279	40,524	_		40,524		_
Euro	139,173	138,635	_		138,635		_
United States dollar	(180,452)	—	(180,452)		(180,452)		_
Total forwards subject to f	\$	(1,293)	\$	_			

#### Swaps

The Systems and Plans have entered into various interest rate swap agreements in an attempt to manage their exposure to interest rate risk. Interest rate risk represents the exposure to fair value losses arising from the future changes in prevailing market interest rates. Swaps represent an agreement between two or more parties to exchange sequences of cash flows over a period in the future. In the most common type of interest rate swap arrangement, one party agrees to pay fixed interest payments on designated dates to a counterparty who, in turn, agrees to make return interest payments that float with some reference rate. Most of the interest rate swaps were purchased in connection with variable real estate debt. Those interest rate swaps allowed the Systems to effectively convert most of their long term variable interest rate credit facility loans into fixed interest rate loans, thereby mitigating some of their interest rate risk. As of December 31, 2009, one Goldman Sachs swap had collateral held for \$9,445,352. Gains and losses on swaps are determined based on market values and are recorded in the Statement of Changes in Plan Fiduciary Net Assets. Swap market values are determined by an independent third party. At December 31, 2009, the Systems investments had the swap market value balances as shown in the table to the right and on page 62.

Notes to the Basic Financial Statements (Continued) December 31, 2009

## Real Estate Portfolio Interest Rate Swaps

Counterparty	Notional Amount	Utah Rate	Counterparty Rate	Maturity Date	Fair Value 2009	Fair Value 2008
Morgan Stanley	\$ 3,260,000	4.2510%	LIBOR*	6/1/2010	\$ (54,159)	(150,647)
Morgan Stanley	499,700	4.0570%	LIBOR*	9/1/2010	(12,365)	(24,858)
Morgan Stanley	9,645,782	4.7320%	LIBOR*	12/29/2010	(401,458)	(681,553)
Morgan Stanley	6,100,000	4.8700%	LIBOR*	12/31/2010	(263,563)	(448,782)
Morgan Stanley	45,500,000	4.8450%	LIBOR*	12/31/2010	(1,954,449)	(3,324,750)
Morgan Stanley	63,150,000	4.6790%	LIBOR*	2/1/2011	(2,789,815)	(4,554,733)
Merrill Lynch	27,500,000	5.4480%	LIBOR*	10/3/2011	(2,094,821)	(2,080,569)
National Australia Bank	20,000,000	5.3250%	LIBOR*	10/3/2011	(1,480,096)	(2,116,116)
National Australia Bank	37,300,000	5.3320%	LIBOR*	10/3/2011	(2,764,986)	(3,953,700)
Merrill Lynch	68,281,500	4.9220%	LIBOR*	12/1/2011	(4,830,328)	(6,727,943)
Morgan Stanley	61,800,000	4.1630%	LIBOR*	12/1/2011	(3,469,499)	(4,733,190)
National Australia Bank	6,218,500	4.9000%	LIBOR*	12/1/2011	(437,272)	(608,768)
Bayerische Landesbank	12,464,948	4.5600%	LIBOR*	3/1/2012	(851,131)	(1,160,003)
Merrill Lynch	3,400,000	4.8740%	LIBOR*	3/1/2012	(255,324)	(349,839)
Morgan Stanley	19,000,000	4.8195%	LIBOR*	3/1/2012	(1,404,340)	(1,800,600)
Merrill Lynch	5,000,000	4.9520%	LIBOR*	6/1/2012	(408,258)	(556,317)
Merrill Lynch	40,677,000	4.9890%	LIBOR*	6/1/2012	(3,357,702)	(4,576,612)
National Australia Bank	7,512,000	5.0025%	LIBOR*	6/1/2012	(622,532)	(725,094)
Morgan Stanley	1,099,248	4.7300%	LIBOR*	10/1/2012	(88,844)	(121,384)
Morgan Stanley	8,207,965	4.4050%	LIBOR*	10/1/2012	(590,267)	(807,920)
Morgan Stanley	26,467,452	4.4660%	LIBOR*	10/1/2012	(1,947,599)	(2,664,774)
Morgan Stanley	29,370,000	4.7385%	LIBOR*	10/1/2012	(2,380,395)	(3,252,209)
National Australia Bank	4,856,670	4.6750%	LIBOR*	11/1/2012	(389,544)	(533,961)
Merrill Lynch	51,917,095	4.8900%	LIBOR*	12/31/2012	(4,574,403)	(6,296,537)
Morgan Stanley	4,869,065	4.7480%	LIBOR*	12/31/2012	(408,426)	(563,401)
National Australia Bank	6,998,214	4.9325%	LIBOR*	3/1/2013	(639,255)	(884,975)
Morgan Stanley	10,350,000	5.1760%	LIBOR*	4/1/2013	(1,036,195)	(1,432,071)
Morgan Stanley	15,800,253	5.0175%	LIBOR*	4/1/2013	(1,501,342)	(2,082,092)
National Australia Bank	1,170,000	5.4200%	LIBOR*	5/1/2013	(127,752)	(176,181)
National Australia Bank	14,203,150	5.3290%	LIBOR*	5/1/2013	(1,508,296)	(2,084,041)
Morgan Stanley	1,152,466	4.3075%	LIBOR*	11/1/2013	(84,771)	(127,345)
National Australia Bank	5,128,500	5.3600%	LIBOR*	8/1/2013	(566,450)	(790,330)
National Australia Bank	20,337,593	5.0770%	LIBOR*	12/1/2013	(2,095,456)	(3,016,377)
Merrill Lynch	928,028	4.9500%	LIBOR*	5/1/2014	(93,178)	(139,392)
National Australia Bank	2,443,700	4.9550%	LIBOR*	6/1/2014	(246,789)	(371,635)
Morgan Stanley	8,703,500	4.6940%	LIBOR*	10/1/2014	(783,899)	(1,251,927)
Morgan Stanley	13,596,699	4.4470%	LIBOR*	10/20/2014	(1,069,883)	(1,782,479)
Morgan Stanley	31,397,826	4.4060%	LIBOR*	11/1/2014	(2,403,601)	(4,050,247)
Merrill Lynch	35,309,122	5.2725%	LIBOR*	2/1/2015	(4,169,881)	(6,451,152)
Morgan Stanley	32,600,000	5.0460%	LIBOR*	9/1/2015	(3,532,239)	(5,846,888)
Morgan Stanley	32,900,000	4.8680%	LIBOR*	1/1/2016	(3,236,795)	(5,691,328)
Morgan Stanley	133,704,000	5.2920%	LIBOR*	5/2/2016	(16,511,428)	(27,700,531)
Merrill Lynch	7,640,000	5.4300%	LIBOR*	7/1/2016	(1,010,783)	(1,679,967)
Morgan Stanley	17,250,000	5.4640%	LIBOR*	7/1/2016	(2,317,763)	(3,834,427)
Morgan Stanley	44,276,861	5.3420%	LIBOR*	9/1/2016	(5,640,975)	(9,599,194)
National Australia Bank	985,352	5.1100%	LIBOR*	12/1/2016	(111,393)	(201,108)
National Australia Bank	11,801,225	5.1250%	LIBOR*	12/1/2016	(1,345,437)	(2,421,696)
National Australia Bank	5,080,000	4.9700%	LIBOR*	1/1/2017	(528,117)	(990,855)
Morgan Stanley	4,485,385	4.6900%	LIBOR*	3/1/2018	(370,363)	(854,662)
Morgan Stanley	71,700,000	4.7220%	LIBOR*	10/1/2020	(5,586,832)	(15,735,162)
Morgan Stanley	43,660,000	5.2935%	LIBOR*	11/1/2021	(5,753,101)	(12,934,618)
Total Real Estate Interest Rate Swaps	\$1,137,698,799				\$(100,103,550)	(164,944,940)

\*One month London Interbank Offered Rate (LIBOR)

Notes to the Basic Financial Statements (Continued) December 31, 2009

#### Fixed Income Portfolio Interest Rate Swaps

Counterparty	Notional Amount	Utah Rate	Counterparty Rate	Maturity Date	Fair Value 2009	Fair Value 2008
Goldman Sachs	\$ 30,300,000	5.0675%	LIBOR**	4/30/2009	\$ —	(377,274)
Barclay's Bank PLC	58,800,000	LIBOR**	4.0500%	12/11/2009	—	1,526,695
Goldman Sachs	33,600,000	LIBOR**	4.1050%	12/12/2009	—	901,837
Barclay's Bank PLC Goldman Sachs Goldman Sachs	78,700,000 24,120,000 80,000,000	3.5650% 4.9820% LIBOR**	LIBOR** LIBOR** 5.5030%	1/8/2010 8/28/2010 7/12/2012	 9,414,456	(2,452,591) (1,757,991) 10,992,192
Barclay's Bank PLC	56,500,000	LIBOR**	5.2770%	8/6/2012	=	7,481,323
Barclay's Bank PLC	10,000,000	LIBOR**	5.1375%	8/20/2012		1,277,356
Barclay's Bank PLC	56,100,000	LIBOR**	5.0730%	8/22/2012		7,038,205
Barclay's Bank PLC	52,300,000	4.4750%	LIBOR**	11/23/2012	Ξ	(4,950,770)
Goldman Sachs	51,500,000	3.5000%	LIBOR**	3/11/2013		(3,458,802)
Goldman Sachs	86,100,000	LIBOR**	3.4163%	4/16/2013		4,504,459
Goldman Sachs	57,100,000	LIBOR**	3.4163%	4/16/2013	2,589,565	
Goldman Sachs	19,700,000	LIBOR**	4.3075%	6/11/2013	—	1,867,609
Credit Suisse First Boston	36,800,000	LIBOR**	4.2838%	7/7/2013	—	3,877,016
Credit Suisse First Boston	41,400,000	LIBOR**	4.2825%	7/9/2013	Ξ	4,373,301
Goldman Sachs	50,600,000	4.1150%	LIBOR**	8/21/2013		(5,064,357)
Barclay's Bank PLC	25,000,000	LIBOR**	5.0806%	3/22/2017		5,215,230
Barclay's Bank PLC	43,700,000	LIBOR**	5.5250%	6/5/2017	Ē	10,191,996
Goldman Sachs	35,100,000	5.7700%	LIBOR**	7/9/2017		(9,489,345)
Goldman Sachs	58,100,000	4.9720%	LIBOR**	9/12/2017		(11,993,496)
Goldman Sachs	36,100,000	4.9720%	LIBOR**	9/12/2017	(3,817,160)	
Credit Suisse First Boston	66,800,000	4.5850%	LIBOR**	1/7/2018	(5,662,355)	
Goldman Sachs	7,000,000	4.4575%	LIBOR**	1/8/2018	—	
Credit Suisse First Boston	7,000,000	4.1150%	LIBOR**	9/22/2018		(1,012,242)
Credit Suisse First Boston	29,900,000	3.6000%	LIBOR**	9/12/2019	812,547	—
Deutsche Bank, AG	11,400,000	LIBOR**	3.6700%	12/21/2019	(260,717)	—
Goldman Sachs	4,000,000	LIBOR**	5.4110%	4/30/27	—	1,496,471
Total Fixed Income Interest Rate Swaps	\$1,147,720,000				\$ 3,076,336	7,081,351

\*\*Three Month London Interbank Offered Rate (LIBOR)

#### **Derivative Credit Risk**

Derivatives which are exchange traded are not subject to credit risk. No derivatives held are subject to custodial credit risk. The maximum loss that would be recognized at December 31, 2009, if all counterparties fail to perform as contracted is \$20,597,596. This maximum exposure is reduced by \$9,445,352 in collateral held and \$19,620,480 of liabilities, resulting in no net exposure to credit risk. Credit ratings for the wrap contracts associated with the SGICs are noted on page 63. At December 31, 2009, the counterparties' credit ratings for currency forwards, swaptions and swaps are subject to credit risk.

#### Credit Risk Derivatives at Fair Value

Quality Rating	Forwards	Options	Swaps	Total
AA	\$ (2,574,313)	_	(12,863,375)	(15,437,688)
AA-	2,485,536	_	_	2,485,536
A+	(2,177,927)	762,375	2,225,205	809,653
А	114,947	_	(86,389,044)	(86,274,097)
A-	(711,382)	_	_	(711,382)
Total subject to credit risk	\$ (2,863,139)	762,375	(97,027,214)	(99,127,978)

Notes to the Basic Financial Statements (Continued) December 31, 2009

#### Synthetic Guaranteed Investment Contracts

Underlying investments	(in thous 1-5 Yr. Gov	a n d s ) vernment/Credit	Intermediate Gov	ernment/Credit	Total underlying Investments		
	Fair Value	Market Value	Fair Value	Market Value	Fair Value	Market Value	
Asset Backed Securities	\$ 11,977	11,771	12,197	7,843	24,174	19,614	
Agencies	197,548	194,142	58,585	129,365	256,133	323,507	
Corporates	13,999	13,758	62,944	9,168	76,943	22,926	
Mortage Back Securities	60,042	59,007	22,299	39,319	82,341	98,326	
Treasuries	189,563	186,295	121,495	124,136	311,058	310,431	
Commercial Mortgage Back Securities	31,836	31,287	21,015	20,848	52,851	52,135	
Cash	13,533	13,300	39,327	8,862	52,860	22,162	
Total	\$518,498	509,560	337,862	339,541	856,360	849,101	

#### Wrap Contracts

(in thousands) Contract Issuer Fair Value Market Value Rate Duration Quality Rating Bank of America \$ 99,463 98,125 2.15% 2.60 A+ **NATIXIS Financial** 69,031 67,885 1.82 2.60 A+ JP Morgan Chase 63,573 64,168 3.61 3.67 AA-MetLife 35,417 35,878 3.63 3.67 AA-Monumental Life 88,809 87,066 1.72 2.60 AA-Monumental Life 67,495 67,654 3.25 3.67 AA-Pacific Life 175,283 1.94 2.60 AA-172,133 Rabobank 73,687 73,809 3.67 AAA 3.40 Royal Bank of Canada 97,690 98,032 3.41 3.67 AA-State Street Bank 85,912 84,351 AA-1.87 2.60 Subtotal wrap contracts 856,360 849,101 **Bank of America Repurchase** 27,864 27,864 0.12% Total \$884,224 876,965

#### Synthetic Guaranteed Investment Contracts

In the Utah Retirement Systems Defined Contribution Plans, members are able to participate in Synthetic Guaranteed Investment Contracts (SGICs). The SGICs are fully benefit responsive which means that Utah Retirement Systems is prohibited from assigning and selling the contract or its proceeds to a third party without the consent of the issuer. Prospective interest crediting rate adjustments are provided to plan participants. The SGICs provide assurance that the probability of future rate adjustments resulting in an interest crediting rate less than zero is remote. The underlying investments are high credit quality averaging AA+ and therefore credit loss is remote. The terms of the SGICs require all plan participants to initiate transactions within the fund at contract value. The contract value is the fair value (cost plus accrued interest). The fair value of these contracts at

December 31, 2009, is \$856,360,000 and the market value is \$849,101,000.

#### **J) Investment Payables**

The investment accounts payable are comprised of investment advisor fees payable of \$9,990,000, administrative expenses payable of \$6,609,000, investment purchases payable of \$539,203,000 and various real estate payables of \$6,234,000.

#### K) Investment Compliance Officer

The Systems and Plans have an investment compliance officer on staff who reports his/her findings directly to the Board. The investment compliance officer monitors all of the investments made by the investment managers to determine that the investments were made in accordance with the investment policies which were approved by the Board.

Notes to the Basic Financial Statements (Continued) December 31, 2009



# Note 4 Property and Equipment

Property and equipment consist of the amounts shown in the following table as of December 31, 2009 and 2008. There were no significant leases as of December 31, 2009 or 2008.

## Property and Equipment

		(in tho	usands)		
		2009	2008		
Land	\$	1,780	1,780		
Buildings and					
building improvements	1	1,448	11,405		
Furniture and equipment	,	4,533	3,874		
Total property					
and equipment	1	7,761	17,059		
Less accumulated depreciation	n:				
Buildings and					
building improvements		7,170	6,837		
Furniture and equipment	;	3,522	2,942		
Total accumulated					
depreciation	1	0,692	9,779		
Less operating reserves		6,747	6,755		
Net property					
and equipment	\$	322	525		



# Note 5 Actuarial Valuations and Methods

# A) Actuarial Asset Valuation

The actuarial value of assets is used in determining the funding progress of the Retirement Systems. The actuarial value of assets is based on a smoothed expected income investment rate. Beginning with the 2008 actuarial study, the investment rate of return assumption was changed from 8% to 7.75%. Investment income in excess or shortfall of the expected rate on fair value is smoothed over a five-year period with 20% of a year's excess or shortfall being recognized each year beginning with the current year.

In 2009 two changes were made to the actuarial valuation. The first change was to increase the amortization period for amortizing the unfunded actuarial accrued liability (UAAL) from 20 years to 25 years. This funding period will be closed (i.e. the funding period will decrease by one year each year) until the funding period reaches 20 years, at which time the period will once again revert to an open 20 year amortization period. The second change was to widen the corridor used to determine the actuarial value of assets from 80% – 120% to 75% –125% of market value. This change allows more of the 2008 investment losses to be smoothed into the actuarial value of assets over the next four years rather than being recognized in this valuation.

This smoothed actuarial value of assets utilized by the actuary in determining the actuarial funding status of the retirement systems is also used in establishing the contribution rates necessary to accumulate needed assets to pay benefits when due.

The calculations on page 65 were utilized in determining the actuarial value of assets as of January 1, 2009, and December 31, 2009, and the next table shows the smoothed actuarial value of assets for each System.

Notes to the Basic Financial Statements (Continued) December 31, 2009

### Calculation of Actuarial Value of Assets

January 1, 2009	9		(dollars in t	housands)	December 31,	2009		(dollars in	thousands)
1. Fair value of assets       \$15         2. Deferral to smooth asset values based on (excess)/shortfall of expected investment income for:       \$15			615,886,067	2. Deferral on (exe	e of assets to smooth as cess)/shortfa nent income	II of expe		\$17,717,845	
Year	Total Excess/ (Shortfall)	Percent Deferred	Amount Deferred		Year	Total Excess/ (Shortfall)	Percent Deferred	Amount Deferred	
a. 2008 b. 2007 c. 2006 d. 2005 e. 2004 f. *Adjus	\$(6,490,100) (286,303) 1,116,942 199,197 804,061 stment		\$(5,192,080) (171,782) 446,777 39,839 0 905,733		a. 2009 b. 2008 c. 2007 d. 2006 e. 2005	\$ 855,755 (6,490,100) (286,303) 1,116,942 199,197		\$684,605 (3,894,059) (114,520) 223,389 0	
g. Total o	deferred gains	s (losses	s) (3,971,513)		g. Total o	deferred gains	s (losses)	(3,100,585)	
h. Total	deferred loss	es		3,971,513	h. Total	deferred loss	ses		3,100,585
	value of ass		9	619,857,580		l value of ass le for benefits			\$20,818,430

\*Actuarial value of assets can not exceed 125% of the fair value of assets or below 75% of the fair value of assets.

#### Actuarial Value of Assets by System

January 1, 2009	(in thousands)						
Calculation of Net Assets Available Based on Five Year Expected Investment Income	Noncontributory System	Contributory System	Public Safety System	Firefighters System	Judges System	Governors and Legislative	Total All Systems
1. Net assets available for benefits at fair value	\$12,714,371	835,370	1,614,057	612,699	100,895	8,675	15,886,067
2. Deferral to smooth asset value based on excess/shortfall of expected investment							
income on fair value	3,125,090	262,341	403,519	153,172	25,225	2,166	3,971,513
3. Actuarial value of assets available for benefits (1-2)	\$15,839,461	1,097,711	2,017,576	765,871	126,120	10,841	19,857,580

#### **B) Actuarial Accrued Liability**

The actuarial accrued liability for the Systems is presented in the Required Supplementary Information Schedule of Funding Progress on page 74 and 75 of this report.

#### C) Actuarial Cost Method and Assumptions

The Board engages an independent firm of actuaries to estimate the present value of actuarial accrued liability for the purpose of determining actuarial accrued liabilities for active and terminated members, retired individuals and beneficiaries, and for the determination of contribution rates (note 6).

Actuarial accrued liabilities are future periodic payments including lump-sum distributions that are attributable to the service employees have rendered to date and the plan provisions of the various systems. The present value of actuarial accrued liabilities are calculated based on the entry age actuarial cost method with benefits based on projected salary increases. A schedule of the actuarial assumptions used in the actuarial report dated January 1, 2009, is presented in Notes to Required Supplementary Information on page 77.

Actuarial valuations of the ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status and the annual required contributions are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress on page 71, presented as required supplementary information, shows the actuarial value of plan assets compared to the actuarial accrued liabilities for benefits.

Notes to the Basic Financial Statements (Continued) December 31, 2009



# Note 6 Actuarially Determined Contribution Requirements and Contributions Made

Employer contribution rates consist of (1) an amount for normal cost, the estimated amount necessary to finance benefits earned by the members during the current year, and (2) an amount for amortization of the unfunded or excess funded actuarial accrued liability over a closed 25 year amortization period. The rates are determined using the entry age actuarial cost method with a supplemental present value and the same actuarial assumptions that were used to calculate the actuarial accrued liability in the Schedules of Funding Progress on pages 74 and 75.

The schedule below summarizes contribution rates in effect at December 31, 2009.

Contributions made by employers and members were in accordance with actuarially computed funding requirements. Fire insurance premium taxes and court fees are considered as part of employer contributions in the schedule shown on the top of page 67 for the Firefighters and Judges Systems, respectively. These contribution rates also include rates for a 3% benefit enhancement which is funded by the State. For contribution rate purposes the actuary evaluates the assets of the Systems based on a five-year smoothed expected return wherein 20% of a year's excess or shortfall of expected return is recognized each year for five years.

The actuary recommended some increases in contribution rates which became effective July 1, 2009.

Information with regard to contributions to the Retirement Systems for the year ended December 31, 2009, is indicated in the schedule on page 76.

Member contributions in the 401(k), 457, Roth and Traditional IRA Plans, total \$255,770,000 which in combination with the member contributions made in the Retirement Systems total \$291,430,000.

There are no funding requirements in the 401(k), 457, Roth and Traditional IRA Plans, and HRA other than deposit of employee contributions or contributions for the employee by the employer.

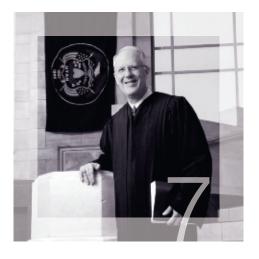
December 31, 200	9		Contribution Rates as a Percent of C						
System		Member	Employer	Other					
Noncontribute	ory	_	11.66-14.22%	_					
Contributory		6.00%	7.65-9.73	_					
Public Safety:	Noncontributory	_	23.07-35.71	_					
	Contributory	10.50-12.29	12.47-19.17	_					
Firefighters:	Division A	13.49	0.00	12.34%					
	Division B	9.68	0.00	12.34					
Judges:	Noncontributory	_	13.51	13.83					
Governors an	d Legislators	_	_	_					
Governors an	d Legislators	—	—	-					

# **Contribution Rates**

Notes to the Basic Financial Statements (Continued) December 31, 2009

#### **Required Contributions**

	(dollars	in thous	ands)									
		Contri	bution Requir	ements								
	Unfunded Cost			Contributions Made								
	No	rmal Cost	(assets in	excess)				Member		Employer		
	I	Percent of		ercent of	Total	Total	1	Percent of	1	Percent of		Percent
System	Amount	Covered Payroll	Amount	Covered Payroll	Required Contributions	Actual Contributions	Amount	Covered Payroll	Amount	Covered Payroll		Contri- buted
Noncontributory	\$515,450	13.03%	\$33,957	0.86%	\$549,407	\$549,407	\$14,109	0.36%	\$535,298	13.53%	\$3,955,040	100%
Contributory	15,209	11.90	4,311	3.37	19,520	19,520	8,655	6.77	10,865	8.50	127,804	100
Public Safety	85,897	22.97	14,388	3.85	100,285	100,285	1,556	0.42	98,729	26.40	373,959	100
Firefighters	15,877	14.75	(4,604)	(4.28)	11,273	11,273	11,273	10.47	—	0.00	107,625	100
Judges	1,936	13.41	214	1.48	2,150	2,150	67	0.46	2,083	14.43	14,434	100
Governors and Legislators	. —	0.00	_	0.00	_	_	_	0.00	_	0.00	910	100
Total	\$634,369		48,266		682,635	682,635	35,660		646,975		4,579,772	100



# Note 7 **Funded Status**

The funded status of the Retirement Systems as of January 1, 2009, the most recent actuarial valuation date is as shown below.

Actuarial valuations of the ongoing plan involve estimates of the value reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded statute and the annual required contributions are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedules of Funding Progress

(**a**)

Funded Status		(1) Actuarial	(2) Actuarial Accrued Liability	(3) Unfunded AAL	(4) Funded	(5) Annual	(6) UAAL as a % of Covered
System	Date	Value of Assets	(AAL) Entry Age	(UAAL) (2)-(1)	Ratios (1)/(2)	Covered Payroll	Payroll (3)/(5)
Noncontributory Retirement System	1/01/09	\$15,839,461	18,306,590	2,467,129	86.5%	\$3,871,636	63.7%
Contributory Retirement System	1/01/09	1,097,711	1,218,572	120,861	90.1	133,110	90.8
Public Safety Retirement System	1/01/09	2,017,576	2,473,667	456,091	81.6	365,043	124.9
Firefighters Retirement System	1/01/09	765,871	776,622	10,751	98.6	102,252	10.5
Judges Retirement System	1/01/09	126,120	145,965	19,845	86.4	14,404	137.8
Utah Governors and Legislative Retirement Plan	1/01/09	10,841	10,982	141	98.7	910	15.5

Notes to the Basic Financial Statements (Continued) December 31, 2009

present multi-year trend information about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits. These schedules are presented in the Required Supplementary Information section.

Summary of Actuarial Assumptions as of the latest actuarial valuation follows.

### Summary of Actuarial Assumptions

	Noncontributory	Contributory	Public Safety	Firefighters	Judges	Governors and Legislators				
Valuation date	1/1/09	1/1/09	1/1/09	1/1/09	1/1/09	1/1/09				
Actuarial cost method	Entry Age	Entry Age	Entry Age	Entry Age	Entry Age	Entry Age				
Amortization method	Level Percent of Payroll	Level Percent of Payroll	Level Percent of Payroll			Level Dollar Amount				
Amortization period	Open Group 25 Year Closed Period	Open Group 25 Year Closed Period	Open Group 25 Year Closed Period	Open Group 25 Year Closed Period	Open Group 25 Year Closed Period	Open Group 25 Year Closed Period				
Actuarial asset valuation method (All Systems under same method.)	Based on the total fair value income of investments with the excess or shortfall of actual investment income over or under the expected investment return smoothed over five years. One-fifth of the excess or shortfall is recognized each year for five years.									
Actuarial assumptions: Investment rate of return	7.75%	7.75%	7.75%	7.75%	7.75%	7.75%				
Projected salary increases	4.00-12.00%	4.00-12.00%	4.00-9.75%	4.00-10.25%	4.0%	None				
Inflation rate	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%				
Post retirement cost-of-living adjustment	3.00%	3.00%	2.50% or 3.00% Depending on employer	3.00%	3.00%	3.00%				

Note: All post retirement cost-of-living adjustments are noncompounding and are based on the original benefit except for Judges, which is a compounding benefit. The cost-of-living adjustments are also limited to the actual CPI increase for the year,

although unused CPI increases not met may be carried forward to subsequent years.



## Note 8

# Transfers To or From Affiliated System

Asset transfers to or from affiliated systems are for the purpose of spreading employer contribution costs across same employer and same class of employee group and to record transfers of benefits and corresponding assets where employees transfer from one system to another. Benefit transfers usually are between contributory and noncontributory systems as allowed during authorized transfer windows established by statute or as otherwise authorized.

Notes to the Basic Financial Statements (Continued) December 31, 2009



# Note 9 Supplemental Benefits

In the past, the Utah State legislature appropriated funds as supplemental retirement benefits to be paid to qualified participants who have previously retired under the Contributory System. These benefits, already granted, are now and will continue to be funded through contribution rates unless otherwise provided by the legislature.

# Note 10 Litigation

The Systems are involved in various claims and legal actions arising in the ordinary course of business in the opinion of management and legal counsel, the ultimate disposition of these matters will not have a material adverse effect on the Systems' financial position as a whole.

# Note 11 Commitments

At December 31, 2009, the Systems had committed to fund certain private equity partnerships and real estate projects for an amount of \$6,143,687,000. Funding of \$3,865,661,000 had been provided by December 31, 2009, leaving an unfunded commitment as of December 31, 2009, of \$2,278,026 which will be funded over the next five years. In addition, URS has a partial loan guarantee against real estate investments of up to \$11,230,000.



Note 12 Pension Plan Participation

**Defined Benefit Plans** — Utah Retirement Systems contributes to the State and School Noncontributory Retirement System, a cost-sharing multiple-employer defined benefit pension plan administered by Utah Retirement Systems (Systems). Utah Retirement Systems provides refunds, retirement benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries in accordance with retirement statutes.

The Systems are established and governed by the respective sections of Chapter 49 of the Utah Code Annotated 1953 as amended. The Utah State Retirement Act in Chapter 49 provides for the administration of the Utah Retirement Systems and Plans under the direction of the Utah State Retirement Board (Board) whose members are appointed by the Governor. The Systems issue a publicly available financial report that includes financial statements and required supplementary information for the State and School Noncontributory Retirement System. A copy of the report may be obtained by writing to the Utah Retirement Systems, 540 East 200 South, Salt Lake City, UT 84102-2044 or by calling 1-800-365-8772.

Funding Policy: In the State and School Noncontributory Retirement System, the Utah Retirement Systems is required to contribute 14.22% of its annual covered salary. The contribution rates are the actuarial determined rates. The contributions were equal to the requirements of the Systems, are authorized by statute, and specified by the Board.

The Utah Retirement Systems' contributions to the State and School Noncontributory Retirement System for the years ending December 31, 2009, 2008, and 2007 were \$1,543,302, \$1,426,976, and \$1,295,851 respectively. The contributions were equal to the required contributions for each year.

Notes to the Basic Financial Statements (Continued) December 31, 2009

**Defined Contribution Plans** — Utah Retirement Systems also participates in four defined contribution plans, the 401(k), 457, Roth and Traditional IRA Plans.

401(k) Plan — The Utah Retirement Systems offers its employees a 401(k) plan to supplement retirement benefits accrued by participants in the Systems. Employees covered by the State and School Noncontributory Retirement System have a contribution of 1.5% of covered salaries automatically made by Utah Retirement Systems. Employees participating in the Systems can make additional contributions through payroll deduction to the 401(k) plan up to specified limits. Contributions and earnings may be withdrawn by the employee upon termination or may be used as supplemental income upon retirement. The employer 401(k) contributions for the years ended December 31, 2009, 2008, 2007 are \$390,188, \$364,663, and \$326,645 respectively; the employee contributions for the years ending December 31, 2009, 2008, 2007 are: \$486,056, \$506,224, and \$457,066 respectively. The 401(k) plan funds are fully vested to the participants at the time of deposit. Plan assets are administered and held by Utah Retirement Systems.

**457 Plan** — The Utah Retirement Systems also offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all employees, permits them to defer a portion of their salary until future years. Employees are eligible to voluntarily participate from the date of employment and are vested immediately upon participating. Employee contributions to the Section 457 plan for the years ended December 31, 2009, 2008, 2007 are: \$260,055, \$272,704, and \$277,222 respectively.

**Roth and Traditional IRAs** — Utah Retirement Systems offers it employees two tax-advantaged savings plans authorized by section 408 of the Internal Revenue Code. Employees are eligible to participate from the date of employment and are vested immediately upon participating. For the years ended 2009, 2008 and 2007 the Roth IRA employee contributions were \$58,719, \$65,490, and \$51,681 respectively. For the years ended 2009, 2008 and 2007 the traditional IRA employee contributions were \$400, \$1,564, and \$2,877 respectively.



# Note 13 Post Employment Healthcare Plan

#### **Plan Description**

The Utah Retirement Office contributes to a noncontributory defined benefit post employment healthcare plan to provide postemployment insurance benefits for retired employees of the Utah Retirement Office. This plan was established in 2005. The Utah Retirement Employees Post Employment Healthcare Plan, (UREPEHP), is an agent multiple employer post employment healthcare plan administered by The Utah Retirement Office.

Assets and liabilities of the plan are identified separately for each employer. Plan assets may be used only for the payment of benefits to the members of that system, in accordance with the terms of the plan. UREPEHP issues a publicly available financial report that includes financial statements and required supplementary information for UREPEHP. A copy of the report may be obtained by writing the Utah Retirement Office, 540 East 200 South, Salt Lake City, UT 84102-2044 or by calling 1-800-365-8772.

#### **Funding Policy**

The contribution requirements of Utah Retirement Employees Post Employment Healthcare Plan are determined by the Plan and approved by the Board. Utah Retirement Office is required to contribute the annual required contribution (ARC), an actuarially determined rate in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over an open twenty year period using the level percent of active member payroll method. The current contribution rate is 2.53 percent of annual covered salaries and wages.

#### **Utah Retirement Systems**

Notes to the Basic Financial Statements (Continued) December 31, 2009

#### Annual Costs

For the calendar year ending December 31, 2009, the annual cost (expense) of \$220,000 for UREPEHP was equal to the ARC. The net Other Post Employment Benefits (OPEB) obligation for 2009 was as follows:

Year Ended	Annual Required Contributions	Percentage Contributed	Net OPEB Obligation
12/31/05	\$220,000	100%	\$0
12/31/06	294,000	100	0
12/31/07	387,000	100	0
12/31/08	219,000	100	0
12/31/09	220,000	100	0

#### **Funded Status and Funding Progress**

The funded status of the plan as of January 1, 2009, the date of the most recent actuarial valuation, was as follows: Actuarial accrued liability (AAL) \$7,008 Actuarial value of plan assets 4.206 Unfunded actuarial accrued liability (UAAL) \$2,802 Funded ratio (actuarial value of plan assets/AAL) 60% Covered salaries and wages \$8,673 (active) (plan members) UAAL as a percentage of covered salaries and wages 32%

#### Schedule of Funding Progress

#### (dollars in thousands)

Based on fair value of assets (1) (3) (4) (6) (5) Unfunded Funding Annual UAAL as a % (2) Actuarial Value of Assets Accrued Liability (AAL) Entry Age AAL (UAAL) (2) - (1) Covered Payroll Ratios of Covered Date\* (1) / (2) Payroll (3)/(5) Division **URS Employees** 12/31/06 \$4,085 5,495 1,410 74.3% \$8,463 16.7% 1,431 15.7 12/31/07 4,559 5,990 76.1 9,131 12/31/08 4,206 7,008 2,802 60.0 8,673 32.3 12/31/09 4,654 7,539 2,885 61.7 8,678 33.2

#### Schedule of Required Contributions

(dollars in thousands)								
Year Ended*	Annual Required Contributions	Percentage Contributed	Net OPEB Obligation					
12/31/06	\$294	100%	\$0					
12/31/07	387	100	0					
12/31/08	219	100	0					
12/31/09	220	100	0					

\*Additional years will be added as they become available.

Actuarial valuations of the ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status and the annual required contributions are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress below, presented as required supplementary information, shows the actuarial value of plan assets compared to the actuarial accrued liabilities for benefits.

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation. The actuarial methods and assumptions used include techniques that are designed to reduce short term volatility in actuarial accrued liabilities consistent with the long term perspective of the calculations.

In the January 1, 2009, actuarial valuation, the entry age actuarial cost method was used. The actuarial assumptions included a 7.75 percent investment rate of return (net of administrative expenses) and an annual healthcare cost trend rate of 9.0 percent, reduced by decrements to an ultimate rate of 4.5 percent after 10 years. Both rates include a 3.0 percent inflation assumption. The actuarial value of UREPEHP assets is based on smoothed expected income investment rate. Investment income in excess or shortfall of the expected rate on air value is smoothed over a five-year period with 20% of a year's excess of shortfall being recognized each year beginning with the current year. The actuarial accrued liability was computed using likely health benefits to be paid to retirees and to be paid active employees after their service that were discounted using the investment return, health cost increase and various mortality assumptions.

#### **Utah Retirement Systems**

Notes to the Basic Financial Statements (Continued) December 31, 2009

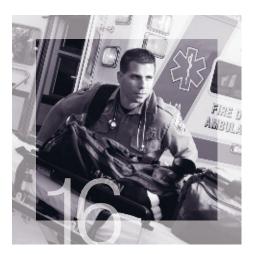


## Note 14 Compensated Absences, Post Employment Benefits and Insurance Reserve

The compensated absences liability for Utah Retirement Office employees at December 31, 2009, is \$3,187,000. This represents the amount of unused leave to be paid to employees upon termination. At December 31, 2009 the insurance reserve was \$5,787,000. The insurance reserve coverage is explained in Note 16, Risk Management.

## Note 15 Required Supplementary Information

The historical trend information designed to provide Information about the Utah Retirement Systems' progress made in accumulating sufficient assets to pay benefits when due is required supplementary information. Required supplementary information is included immediately following the notes to the financial statements on pages 74 through 77. Other supplementary information presented in succeeding sections of this report is for the benefit of statement users and is not a required part of the basic financial statements.



### Note 16 Risk Management

Most risks of loss to which the Systems, Plans and Investment Fund are exposed, other than routine investment losses, are covered under commercial insurance policies. Risks in excess of coverage limits or large deductible, and otherwise uninsured losses, are retained by the Systems, Plans or Investment Fund through the insurance reserve. There have been no reductions of insurance coverage from coverages of the previous year in any of the categories of risk. Coverages are increased or decreased commensurate with real estate acquisitions or dispositions. During the past three calendar years, no loss settlements exceeded insurance coverages beyond immaterial deductible amounts. The insurance reserve was established by the board from investment earnings as authorized by statute.

### **Utah Retirement Systems** Notes to the Basic Financial Statements (Continued) December 31, 2009



### Note 17 **Real Estate Liabilities**

The real estate liabilities consist of six credit facility (lines of credit) loans, eight private placement notes and two mortgage loans. These loans and notes bear various interest rates and are scheduled to be repaid over the next eight years. The mortgages are secured by real estate. The rest of the liabilities are unsecured. As mentioned in Note 3, page 60, the Systems and Plans entered into various interest rate swap agreements that effectively changed credit facility liabilities from variable interest rates to fixed interest rates. As of December 31, 2009, there are \$990 million in credit facility debt, \$71.8 million in private placement notes, and \$22.8 million in mortgages. Using interest rates as of December 31, 2009, principal and interest requirements of the debt and net swap payments for the terms of the debt and swaps are shown on page 73.

Annual Payment	Maturity Date	ousands) sted Balance	,	
Interest Only	3/23/2012	425,000	\$	NP Paribas Credit Facility
Interest Only	3/31/2012	100,000		NP Paribas Credit Facility
Interest Only	12/15/2010	100,000		BC Bank Credit Facility
Interest Only	12/18/2012	50,000		BC Bank Credit Facility
Interest Only	6/1/2011	200,000		andesbank Baden-Wurttemberg
Interest Only	8/1/2010	115,000		ne Northern Trust
				vivate Placement Notes:
Interest Only	7/1/2011	5,000		Allstate Insurance Co.
Interest Only	7/1/2011	5,000		Allstate Insurance Co.
Interest Only	7/1/2011	5,000		Allstate Insurance Co.
Interest Only	7/1/2011	5,000		Allstate Insurance Co.
\$4,296	7/1/2016	24,160		State Farm Life Insurance Co.
110	7/1/2016	620		State Farm Life & Acc. Assur. Co.
Interest Only	7/1/2014	20,000		Northwestern Mutual Life Ins. Co.
Interest Only	7/1/2014	7,000		Modern Woodmen of America
\$1,473	1/15/2018	16,194		orthwestern Mutual
629	10/1/2012	6,587		egon USA
		1,084,561	\$1	tal

Year Ending December 31,	(in thousands) Total Principal Payments	Total Interest Payments*	Total Swap Payments**	Total Payments
2010	\$218,985	8,558	54,316	281,859
2011	224,193	7,045	47,218	278,456
2012	585,355	4,250	34,545	624,150
2013***	18,353	2,146	23,941	44,440
2014	30,975	1,161	19,956	52,092
2015 – 2019	6,700	275	47,733	54,708
2020 - 2021	0	0	6,564	6,564

\*Interest calculated using December 31, 2009 One Month LIBOR for variable interest loans.

\*\*Interest rate swaps listed on pages 61; swap payments calculated using December 31, 2009 One Month LIBOR.

\*\*\*Projections assume that the Northwestern Mutual mortgage will be paid off early in 2013 when a prepayment penalty ends.

#### **Real Estate Liabilities**

Utah Retirement Systems

# Required Supplementary Information

## Schedules of Funding Progress

System	Date	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL) Entry Age	(3) Unfunded AAL (UAAL) (2)-(1)	(4) Funded Ratios (1)/(2)	(5) Annual Covered Payroll	(6) UAAL as a % of Covered Payroll (3)/(5)
Noncontributory	1/01/01	\$10,361,333	9,933,514	(427,819)	104.3%	\$2,659,200	(16.1)%
Retirement	1/01/02	11,104,334	10,806,024	(298,310)	102.8	2,832,060	(10.5)
System	1/01/03	10,848,586	11,764,353	915,767	92.2	2,926,449	31.3
	1/01/04	11,657,525	12,351,310	693,785	94.4	2,959,347	23.4
	1/01/05	12,212,437	13,235,444	1,023,007	92.3	3,084,317	33.2
	1/01/06	13,069,362	14,018,540	949,178	93.2	3,165,504	30.0
	1/01/07	14,446,928	15,084,061	637,133	95.8	3,326,392	19.2
	1/01/08	16,199,077	17,025,185	826,108	95.1	3,582,495	23.1
	1/01/09	15,839,461	18,306,590	2,467,129	86.5	3,871,636	63.7
	12/31/09	16,622,548	19,429,734	2,807,186	85.6	3,955,040	71.0
Contributory	1/01/01	\$ 924,573	935,799	11,226	98.8	\$ 141,067	8.0%
Retirement	1/01/02	927,523	948,912	21,389	97.7	142,882	15.0
System	1/01/03	899,290	976,918	77,628	92.1	142,325	54.5
	1/01/04	913,949	982,569	68,620	93.0	139,470	49.2
	1/01/05	933,974	1,013,836	79,862	92.1	139,362	57.3
	1/01/06	951,540	1,027,309	75,769	92.6	137,730	55.0
	1/01/07	1,004,452	1,062,967	58,515	94.5	133,812	43.7
	1/01/08	1,102,107	1,170,251	68,144	94.2	132,899	51.3
	1/01/09	1,097,711	1,218,572	120,861	90.1	133,110	90.8
	12/31/09	1,114,019	1,234,895	120,876	90.2	127,804	94.6
Public Safety	1/01/01	\$ 1,286,996	1,206,876	(80,120)	106.6%	\$ 247,985	(32.3)%
Retirement	1/01/02	1,376,466	1,366,134	(10,332)	100.8	260,783	(4.0)
System	1/01/03	1,349,435	1,458,491	109,056	92.5	268,478	40.6
	1/01/04	1,448,888	1,556,758	107,870	93.1	278,402	38.7
	1/01/05	1,524,904	1,726,785	201,881	88.3	293,797	68.7
	1/01/06	1,633,022	1,834,452	201,430	89.0	298,756	67.4
	1/01/07	1,809,198	1,968,982	159,784	91.9	316,662	50.5
	1/01/08	2,038,613	2,247,826	209,213	90.7	339,187	61.7
	1/01/09	2,017,576	2,473,667	456,091	81.6	365,043	124.9
	12/31/09	2,137,027	2,644,070	507,043	80.8	373,959	135.6

(dollars in thousands)

See accompanying notes to required supplementary information.

#### **Utah Retirement Systems**

Required Supplementary Information (Continued)

### Schedules of Funding Progresss (Continued)

(dollars in thousands)

System	Date	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL) Entry Age	(3) Unfunded AAL (UAAL) (2)-(1)	(4) Funded Ratios (1)/(2)	(5) Annual Covered Payroll	(6) UAAL as a % of Covered Payroll (3)/(5)
Firefighters Retirement System	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09	\$536,503 569,151 553,589 589,502 610,688 644,496 705,051 787,663 765,871 802,576	455,456 491,274 521,164 549,378 578,891 614,359 643,765 732,829 776,622 825,154	(81,047) (77,877) (32,425) (40,124) (31,797) (30,137) (61,286) (54,834) 10,751 22,578	117.8% 115.9 106.2 107.3 105.5 104.9 109.5 107.5 98.6 97.3	\$63,274 67,192 71,354 75,619 79,638 84,061 88,682 95,767 102,252 107,625	(128.1)% (115.9) (45.4) (53.1) (39.9) (35.9) (69.1) (57.3) 10.5 21.0
Judges Retirement System	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09	\$ 87,139 92,649 90,904 97,412 100,814 106,374 116,879 129,847 126,120 131,491	73,962 85,987 90,573 97,902 104,210 106,962 117,127 135,379 145,965 154,303	(13,177) (6,662) (331) 490 3,396 588 248 5,532 19,845 22,812	117.8% 107.7 100.4 99.5 96.7 99.5 99.8 95.9 86.4 85.2	\$10,397 10,927 11,173 10,888 11,646 11,594 12,195 13,322 14,404 14,434	(126.7)% (61.0) (3.0) 4.5 29.2 5.1 2.0 41.5 137.8 158.0
Utah Governors and Legislators Retirement Plan	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09	<ul> <li>\$ 11,569</li> <li>11,710</li> <li>10,719</li> <li>10,905</li> <li>10,650</li> <li>10,587</li> <li>10,983</li> <li>11,736</li> <li>10,841</li> <li>10,769</li> </ul>	7,908 8,182 8,706 8,812 8,727 8,974 9,212 9,862 10,982 11,027	(3,661) (3,528) (2,013) (2,093) (1,923) (1,613) (1,771) (1,874) 141 258	146.3% 143.1 123.1 123.8 122.0 118.0 119.2 119.0 98.7 97.7	<ul> <li>\$ 464</li> <li>556</li> <li>556</li> <li>556</li> <li>887</li> <li>860</li> <li>947</li> <li>910</li> <li>910</li> </ul>	(789.0)% (634.5) (362.1) (376.4) (345.9) (181.8) (205.9) (197.9) 15.5 28.4

See accompanying notes to required supplementary information.

## Utah Retirement Systems Required Supplementary Information (Continued)

# Schedules of Employer Contributions

		Employer	Contributions			Employer	Contributions
System	Year Ended	Annual Required Contributions	Percentage Contributed	System	Year Ended	Annual Required Contributions	Percentage Contributed
Noncontributory	2000	\$352,339	100%	Firefighters	2000	\$ 6,755	100%
Retirement	2001	331,951	100	Retirement	2001	8,354	100
System	2002	291,256	100	System	2002	9,454	100
	2003	314,511	100		2003	9,059	100
	2004	369,109	100		2004	8,659	100
	2005	406,795	100		2005	9,601	100
	2006	440,421	100		2006	9,518	100
	2007	487,803	100		2007	13,797	100
	2008	522,733	100		2008	10,219	100
	2009	535,298	100		2009	16,159	100
Contributory	2000	\$ 10,484	100%	Judges	2000	\$ 3,422	100%
Retirement	2001	8,480	100	Retirement	2001	3,053	100
System	2002	6,735	100	System	2002	2,853	100
	2003	7,297	100		2003	2,490	100
	2004	9,564	100		2004	2,531	100
	2005	10,357	100		2005	2,397	100
	2006	10,737	100		2006	2,718	100
	2007	11,208	100		2007	3,210	100
	2008	11,037	100		2008	3,802	100
	2009	10,865	100		2009	4,184	100
Public Safety	2000	\$ 49,353	100%	Utah Governors	2000	\$ 0	100%
Retirement	2001	46,113	100	and Legislators	2001	0	100
System	2002	42,264	100	Retirement Plan	2002	0	100
	2003	46,655	100		2003	0	100
	2004	56,319	100		2004	0	100
	2005	61,326	100		2005	0	100
	2006	70,466	100		2006	0	100
	2007	81,166	100		2007	0	100
	2008	93,899	100		2008	0	100
	2009	98,729	100		2009	0	100

(dollars in thousands)

See accompanying notes to required supplementary information.

# Notes to the Required Supplementary Information

December 31, 2009

#### Note 1

## Schedules of Funding Progress

The information contained in the schedule of funding progress is based on the actuarial study dated January 1, 2009, and calendar year 2009 activity. The actuarial accrued liability is presented based on the report generated by that study conducted by Gabriel, Roeder, Smith & Company. The actuarial value of assets for that date is based on a smoothed expected investment income rate. Beginning with the 2008 actuarial study, the investment rate of return assumption was changed from 8% to 7.75%. Investment income in excess or shortfall of the expected return on fair value is smoothed over a five-year period with 20% of a year's excess or shortfall being recognized each year beginning with the current year. The calculations for this smoothing process are disclosed in note 5 of the notes to the basic financial statements on page 64.

## Note 2 Schedules of Employer Contributions

The required employer contributions and percent of those contributions actually made are presented in the schedule.

## Note 3

## Actuarial Assumptions

The information presented in the required supplementary schedules was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuations follows.

#### Additional Actuarial Information

	Noncontributory	Contributory	Public Safety	Firefighters	Judges	Governors and Legislators
Valuation date	1/1/09	1/1/09	1/1/09	1/1/09	1/1/09	1/1/09
Actuarial cost method	Entry Age	Entry Age	Entry Age	Entry Age	Entry Age	Entry Age
Amortization method	Level Percent of Payroll	Level Percent of Payroll	Level Percent of Payroll	Level Percent of Payroll	Level Percent of Payroll	Level Dollar Amount
Amortization period	Open Group 25 Year Closed Period	Open Group 25 Year Closed Period	Open Group 25 Year Closed Period	Open Group 25 Yearr Closed Period	Open Group 25 Year Closed Period	Open Group 25 Year Closed Period
Actuarial asset valuation method (All Systems under same method.)	investment ir	ncome over or ur	ncome of investr nder the expecte cess or shortfall i	d investment ret	urn smoothed o	ver
Actuarial assumptions:						
Investment rate of return	7.75%	7.75%	7.75%	7.75%	7.75%	7.75%
Projected salary increases	4.00-12.00%	4.00-12.00%	4.00-9.75%	4.00-10.25%	4.0%	None
Inflation rate	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%
Post retirement cost-of-living adjustment	3.00%	3.00%	2.50% or 3.00% Depending on employer	3.00%	3.00%	3.00%

Note: All post retirement cost-of-living adjustments are noncompounding and are based on the original benefit except for Judges, which is a compounding benefit. The cost-of-living adjustments are also limited to the actual CPI increase for the year, although unused CPI increases not met may be carried forward to subsequent years.

# Schedules of Fiduciary Net Assets — Pension Trust Fund by Division

December 31, 2009 With Comparative Totals for December 31, 2008

	(			
	Local Government	State and School	2009	Total All Divisions 2008
Assets:				
Cash	\$ 1	3,643	3,644	3,457
Receivables:				
Employer contributions	4,207	24,668	28,875	31,538
Investments	40,711	190,503	231,214	302,084
Total receivables	44,918	215,171	260,089	333,622
Investments at fair value:				
Short term securities, domestic	111,374	521,163	632,537	827,774
Short term securities, international	1,772	8,293	10,065	5,005
Debt securities, domestic	525,999	2,461,355	2,987,354	3,153,178
Debt securities, international	110,137	515,374	625,511	509,836
Equity investments, domestic	629,427	2,945,336	3,574,763	2,596,886
Equity investments, international	370,248	1,732,534	2,102,782	1,500,024
Absolute return	339,314	1,587,782	1,927,096	1,678,417
Private equity	198,517	928,937	1,127,454	1,154,125
Real estate	393,857	1,843,010	2,236,867	2,624,738
Mortgage loans	963	4,508	5,471	5,478
Total investments	2,681,608	12,548,292	15,229,900	14,055,461
Invested securities lending collateral	202,378	947,006	1,149,384	884,518
Property and equipment at cost,				
net of accumulated depreciation	45	211	256	421
Total assets	2,928,950	13,714,323	16,643,273	15,277,479
Liabilities:				
Securities lending liability	202,378	947,006	1,149,384	884,518
Disbursements in excess of cash balance	2,784	13,026	15,810	18,483
Compensated absences, post employment				
benefits and insurance reserve	2,141	10,018	12,159	10,022
Investment accounts payable	77,993	368,632	446,625	664,564
Real estate liabilities	152,610	714,123	866,733	985,521
Total liabilities	437,906	2,052,805	2,490,711	2,563,108
Net assets held in trust for pension benefits	\$2,491,044	11,661,518	14,152,562	12,714,371

(in thousands)

# Schedules of Changes in Fiduciary Net Assets — Pension Trust Fund by Division

December 31, 2009 With Comparative Totals for Year Ended December 31, 2008

	(in thousands)			
	Local Government	State and School	2009	Total All Divisions
Additions:			2000	
Contributions:				
Member	\$ 2.674	11,435	14,109	14,110
Employer	104,494	430,804	535,298	522,733
Total contributions	107,168	442,239	549,407	536,843
Investment income:				
Net appreciation (depreciation)				
in fair value of investments	232,367	1,096,716	1,329,083	(4,245,074
Interest, dividends and other investment income	64,075	302,416	366,491	382,637
Total income (loss) from investment activity	296,442	1,399,132	1,695,574	(3,862,437
Less investment expenses	5,912	27,902	33,814	38,070
Net income (loss) from investment activity	290,530	1,371,230	1,661,760	(3,900,507
Income from security lending activity	1,000	4,718	5,718	11,883
Net investment income (loss)	291,530	1,375,948	1,667,478	(3,888,624
Total additions	398,698	1,818,187	2,216,885	(3,351,781
Deductions:				
Retirement benefits	88,916	510,540	599,456	551,391
Cost of living benefits	16,845	106,751	123,596	108,401
Refunds	565	2,317	2,882	2,514
Administrative expenses	1,399	6,941	8,340	8,809
Transfers to affiliated systems	6,417	38,003	44,420	14,537
Total deductions	114,142	664,552	778,694	685,652
Increase (decrease) from operations	284,556	1,153,635	1,438,191	(4,037,433
Net assets held in trust for pension benefits				
beginning of year	2,206,488	10,507,883	12,714,371	16,751,804
Net assets held in trust for pension benefits end of year	\$2,491,044	11,661,518	14,152,562	12,714,371

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# Schedules of Funding Progress by Division

Division	Date	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL) Entry Age	(3) Unfunded AAL (UAAL) (2)-(1)	(4) Funded Ratios (1)/(2)	(5) Annual Covered Payroll	(6) UAAL as a % of Covered Payroll (3)/(5)
Noncontributory	1/01/01	\$ 1,660,838	1,515,951	(144,887)	109.6%	\$ 555,112	(26.1)%
Local	1/01/02	1,790,398	1,667,820	(122,578)	107.3	583,682	(21.0)
Government	1/01/03	1,766,403	1,842,886	76,483	95.8	617,784	12.4
	1/01/04	1,916,701	1,985,092	68,391	96.6	648,410	10.5
	1/01/05	2,027,791	2,123,427	95,636	95.5	680,620	14.1
	1/01/06	2,193,880	2,295,475	101,595	95.6	718,228	14.1
	1/01/07	2,455,870	2,456,038	168	100.0	758,583	0.0
	1/01/08	2,780,176	2,833,053	52,877	98.1	815,502	6.5
	1/01/09	2,743,924	3,070,328	326,404	89.4	883,207	37.0
	12/31/09	2,914,687	3,303,908	389,221	88.2	912,173	42.7
Noncontributory	1/01/01	\$ 8,700,495	8,417,563	(282,932)	103.4%	\$2,104,088	(13.4)%
State and	1/01/02	9,313,936	9,138,204	(175,732)	101.9	2,248,378	(7.8)
School	1/01/03	9,082,183	9,921,467	839,284	91.5	2,308,665	36.4
	1/01/04	9,740,824	10,366,218	625,394	94.0	2,310,937	27.1
	1/01/05	10,184,646	11,112,017	927,371	91.7	2,403,697	38.6
	1/01/06	10,875,482	11,723,065	847,580	92.8	2,447,276	34.6
	1/01/07	11,991,058	12,628,023	636,965	95.0	2,567,809	24.8
	1/01/08	13,418,901	14,192,132	773,231	94.6	2,766,993	27.9
	1/01/09	13,095,537	15,236,262	2,140,725	85.9	2,988,429	71.6
	12/31/09	13,707,861	16,125,826	2,417,965	85.0	3,042,867	79.5
Total	1/01/01	\$10,361,333	9,933,514	(427,819)	104.3%	\$2,659,200	(16.1)%
Noncontributory	1/01/02	11,104,334	10,806,024	(298,310)	102.8	2,832,060	(10.5)
Retirement	1/01/03	10,848,586	11,764,353	915,767	92.2	2,926,449	31.3
System	1/01/04	11,657,525	12,351,310	693,785	94.4	2,959,347	23.4
	1/01/05	12,212,437	13,235,444	1,023,007	92.3	3,084,317	33.2
	1/01/06	13,069,362	14,018,540	949,178	93.2	3,165,504	30.0
	1/01/07	14,446,928	15,084,061	637,133	95.8	3,326,392	19.2
	1/01/08	16,199,077	17,025,185	826,108	95.1	3,582,495	23.1
	1/01/09	15,839,461	18,306,590	2,467,129	86.5	3,871,636	63.7
	12/31/09	16,622,548	19,429,734	2,807,186	85.6	3,955,040	71.0

# Schedules of Employer Contributions by Division

		Employer Contributions		
Division	Year Ended	Annual Required Contributions	Percentage Contributed	
Noncontributory	2000	\$ 58,626	100%	
Local	2001	54,274	100	
Government	2002	52,143	100	
	2003	60,097	100	
	2004	70,010	100	
	2005	79,179	100	
	2006	85,715	100	
	2007	94,482	100	
	2008	100,843	100	
	2009	104,494	100	
Noncontributory	2000	\$293,713	100%	
State and	2001	277,677	100	
School	2002	239,113	100	
	2003	254,414	100	
	2004	299,099	100	
	2005	327,616	100	
	2006	354,706	100	
	2007	393,321	100	
	2008	421,890	100	
	2009	430,804	100	
Total	2000	\$352,339	100%	
Noncontributory	2001	331,951	100	
Retirement	2002	291,256	100	
System	2003	314,511	100	
-	2004	369,109	100	
	2005	406,795	100	
	2006	440,421	100	
	2007	487,803	100	
	2008	522,733	100	
	2009	535,298	100	

# Schedules of Fiduciary Net Assets — Pension Trust Fund by Division

December 31, 2009 With Comparative Totals for December 31, 2008

·				
	Local Government	State and School	2009	Total All Divisions
Assets:				
Cash	\$ 1	1	2	2
Receivables:				
Member contributions	188	178	366	388
Employer contributions	240	289	529	572
Investments	5,121	10,213	15,334	19,874
Total receivables	5,549	10,680	16,229	20,834
Investments at fair value:				
Short term securities, domestic	14,011	27,939	41,950	54,459
Short term securities, international	223	445	668	330
Debt securities, domestic	66,170	131,952	198,122	207,448
Debt securities, international	13,855	27,629	41,484	33,542
Equity investments, domestic	79,181	157,898	237,079	170,849
Equity investments, international	46,577	92,880	139,457	98,687
Absolute return	42,685	85,120	127,805	110,423
Private equity	24,973	49,800	74,773	75,930
Real estate	49,547	98,803	148,350	172,682
Mortgage loans	121	242	363	361
Total investments	337,343	672,708	1,010,051	924,711
Invested securities lending collateral	25,459	50,768	76,227	58,192
Property and equipment at cost,				
net of accumulated depreciation	6	11	17	28
Total assets	368,358	734,168	1,102,526	1,003,767
Liabilities:				
Securities lending collateral liability	25,459	50,768	76,227	58,192
Disbursements in excess of cash balance	350	698	1,048	1,216
Compensated absences, post employment				
benefits and insurance reserve	269	537	806	659
Investment accounts payable	9,811	19,565	29,376	43,492
Real estate liabilities	19,198	38,284	57,482	64,838
Total liabilities	55,087	109,852	164,939	168,397
Net assets held in trust for pension benefits	\$313,271	624,316	937,587	835,370

(in thousands)

# Schedules of Changes in Fiduciary Net Assets — Pension Trust Fund by Division

December 31, 2009 With Comparative Totals for Year Ended December 31, 2008

	(in thousands)			
	Local	State and		otal All Divisions
	Government	School	2009	2008
Additions:				
Contributions:				
Member	\$ 4,155	4,500	8,655	9,410
Employer	4,870	5,995	10,865	11,037
Total contributions	9,025	10,495	19,520	20,447
Investment income:				
Net appreciation (depreciation)				
in fair value of investments	29,659	60,111	89,770	(285,172
Interest, dividends and other investment income	8,178	16,575	24,753	25,704
Total income (loss) from investment activity	37,837	76,686	114,523	(259,468
Less investment expenses	755	1,529	2,284	2,557
Net income (loss) from investment activity	37,082	75,157	112,239	(262,025
Income from security lending activity	128	259	387	798
Net investment income (loss)	37,210	75,416	112,626	(261,227
Transfers from affiliated systems	8,768	28,865	37,633	9,008
Total additions	55,003	114,776	169,779	(231,772
Deductions:				
Retirement benefits	12,560	34,759	47,319	44,218
Cost of living benefits	3,686	13,400	17,086	17,309
Supplemental retirement benefits	59	385	444	569
Refunds	791	1,367	2,158	1,473
Administrative expenses	184	371	555	605
Total deductions	17,280	50,282	67,562	64,174
Increase (decrease) from operations	37,723	64,494	102,217	(295,946
Net assets held in trust for pension				
benefits beginning of year	275,548	559,822	835,370	1,131,316
Net assets held in trust for pension benefits end of year	\$313,271	624,316	937,587	835,370

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# Schedules of Funding Progress by Division

Division	Date	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL) Entry Age	(3) Unfunded AAL (UAAL) (2)-(1)	(4) Funded Ratios (1)/(2)	(5) Annual Covered Payroll	(6) UAAL as a % of Covered Payroll (3)/(5)
Contributory	1/01/01	\$ 253,681	256,676	2,995	98.8%	\$ 56,007	5.3%
Local	1/01/02	260,569	266,365	5,796	97.8	56,444	10.3
Government	1/01/03	254,370	280,435	26,065	90.7	57,595	45.3
	1/01/04	263,839	289,001	25,162	91.3	57,965	43.4
	1/01/05	280,286	307,221	26,935	91.2	58,482	46.1
	1/01/06	295,061	322,986	27,925	91.4	60,616	46.1
	1/01/07	319,072	338,625	19,553	94.2	61,441	31.8
	1/01/08	356,014	381,287	25,273	99.2	62,793	40.2
	1/01/09	358,620	404,913	46,293	88.6	64,758	71.5
	12/31/09	369,999	416,434	46,435	88.8	64,060	72.5
Contributory	1/01/01	\$ 670,892	679,123	8,231	98.8%	\$ 85,060	9.7%
State and	1/01/02	666,954	682,547	15,593	97.7	86,438	18.0
School	1/01/03	644,920	696,483	51,563	92.6	84,730	60.9
	1/01/04	650,110	693,568	43,458	93.7	81,505	53.3
	1/01/05	653,688	706,615	52,927	92.5	80,880	65.4
	1/01/06	656,479	704,323	47,844	93.2	77,114	62.0
	1/01/07	685,380	724,342	38,962	94.6	72,371	53.8
	1/01/08	746,093	788,964	42,871	99.9	70,106	61.2
	1/01/09	739,091	813,659	74,568	90.8	68,352	109.1
	12/31/09	744,020	818,461	74,441	90.9	63,744	116.8
Total	1/01/01	\$ 924,573	935,799	11,226	98.8%	\$141,067	8.0%
Contributory	1/01/02	927,523	948,912	21,389	97.7	142,882	15.0
Retirement	1/01/03	899,290	976,918	77,628	92.1	142,325	54.5
System	1/01/04	913,949	982,569	68,620	93.0	139,470	49.2
	1/01/05	933,974	1,013,836	79,862	92.1	139,362	57.3
	1/01/06	951,540	1,027,309	75,769	92.6	137,730	55.0
	1/01/07	1,004,452	1,062,967	58,515	94.5	133,812	43.7
	1/01/08	1,102,107	1,170,251	68,144	94.2	132,899	51.3
	1/01/09	1,097,711	1,218,572	120,861	90.1	133,110	90.8
	12/31/09	1,114,019	1,234,895	120,876	90.2	127,804	94.6

# Schedules of Employer Contributions by Division

		Employe	r Contributions
Division	Year Ended	Annual Required Contributions	Percentage Contributed
Contributory	2000	\$ 3,524	100%
Local	2001	2,926	100
Government	2002	2,441	100
	2003	2,881	100
	2004	3,822	100
	2005	4,238	100
	2006	4,509	100
	2007	4,889	100
	2008	4,912	100
	2009	4,870	100
Contributory	2000	\$ 6,960	100%
State and	2001	5,554	100
School	2002	4,294	100
	2003	4,416	100
	2004	5,742	100
	2005	6,119	100
	2006	6,228	100
	2007	6,319	100
	2008	6,125	100
	2009	5,995	100
Total	2000	\$10,484	100%
Contributory	2001	8,480	100
Retirement	2002	6,735	100
System	2003	7,297	100
-	2004	9,564	100
	2005	10,357	100
	2006	10,737	100
	2007	11,208	100
	2008	11,037	100
	2009	10,865	100

# Schedules of Fiduciary Net Assets — Pension Trust Fund by Division

December 31, 2009 With Comparative Totals for December 31, 2008

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	State of Utah Public Safety	Other Division A (with Social Security)	Salt Lake City	
Assets:				
Cash	\$ 2	4	2	
Receivables:				
Member contributions	2	35	_	
Employer contributions	1,365	1,450	374	
Investments	10,583	12,408	2,622	
Total receivables	11,950	13,893	2,996	
Investments at fair value:				
Short term securities, domestic	28,953	33,944	7,172	
Short term securities, international	461	540	114	
Debt securities, domestic	136,742	160,309	33,873	
Debt securities, international	28,632	33,567	7,093	
Equity investments, domestic	163,629	191,831	40,533	
Equity investments, international	96,252	112,841	23,843	
Absolute return	88,210	103,413	21,851	
Private equity	51,608	60,502	12,784	
Real estate	102,389	120,036	25,363	
Mortgage loans	250	294	62	
Total investments	697,126	817,277	172,688	
Invested securities lending collateral	52,611	61,679	13,033	
Property and equipment at cost,				
net of accumulated depreciation	12	14	3	
Total assets	761,701	892,867	188,722	
Liabilities:				
Securities lending liability	52,611	61,679	13,033	
Disbursements in excess of cash balance	724	848	179	
Compensated absences, post employment				
benefits and insurance reserve	557	652	138	
Investment accounts payable	20,276	23,770	5,023	
Real estate liabilities	39,673	46,511	9,828	
Total liabilities	113,841	133,460	28,201	
Net assets held in trust for pension benefits	\$647,860	759,407	160,521	

(in thousands)

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				Other Division B		Total All Divisions
0gden	Provo	Logan	Bountiful	(without) Social Security)	2009	2008
2	2	2	2	4	20	16
_		2		4	43	49
69		27	_	498	3,783	3,495
653	462	269	229	2,584	29,810	38,360
722	462	298	229	3,086	33,636	41,904
1,786	1,265	735	625	7,070	81,550	105,112
28	20	12	10	112	1,297	636
8,437	5,973	3,471	2,954	33,389	385,148	400,398
1,767	1,251	727	618	6,991	80,646	64,740
10,096	7,147	4,153	3,535	39,954	460,878	329,758
5,939	4,204	2,443	2,079	23,502	271,103	190,477
5,443	3,853	2,239	1,905	21,539	248,453	213,129
3,184	2,254	1,310	1,115	12,601	145,358	146,553
6,318	4,472	2,599	2,212	25,001	288,390	333,297
15	11	6	5	61	704	694
43,013	30,450	17,695	15,058	170,220	1,963,527	1,784,794
3,246	2,298	1,335	1,136	12,846	148,184	112,318
1	1	_	_	3	34	52
46,984	33,213	19,330	16,425	186,159	2,145,401	1,939,084
	00,210	10,000	10,420	100,100	2,140,401	1,000,004
3,246	2,298	1,335	1,136	12,846	148,184	112,318
45	32	18	16	177	2,039	2,347
34	24	14	12	136	1,567	1,273
1,251	886	515	438	4,951	57,110	83,946
2,448	1,733	1,007	857	9,686	111,743	125,143
7,024	4,973	2,889	2,459	27,796	320,643	325,027
39,960	28,240	16,441	13,966	158,363	1,824,758	1,614,057

# Schedules of Changes in Fiduciary Net Assets — Pension Trust Fund by Division

December 31, 2009 With Comparative Totals for Year Ended December 31, 2008

(-	in thousands	)		
	State of Utah Public Safety	Other Division A (with Social Security)	Salt Lake City	
Additions:				
Contributions:				
Member	\$ 160	901	45	
Employer	34,862	39,078	9,883	
Total contributions	35,022	39,979	9,928	
Investment income:				
Net appreciation (depreciation) in fair value of investments	60,614	70,726	15,104	
Interest, dividends and other investment income	16,714	19,502	4,165	
Total income (loss) from investment activity	77,328	90,228	19,269	
Less investment expenses	1,542	1,799	384	
Net income (loss) from investment activity	75,786	88,429	18,885	
Income from security lending activity	261	304	65	
Net investment income (loss)	76,047	88,733	18,950	
Transfers from affiliated systems	2,083	177	510	
Total additions	113,152	128,889	29,388	
Deductions:				
Retirement benefits	33,844	32,081	10,678	
Cost of living benefits	6,753	5,777	2,694	
Supplemental retirement benefits	252	125	56	
Refunds	121	225	—	
Administrative expenses	410	443	112	
Total deductions	41,380	38,651	13,540	
Increase (decrease) from operations	71,772	90,238	15,848	
Net assets held in trust for pension benefits beginning of year	576,088	669,169	144,673	
Net assets held in trust for pension benefits end of year	\$647,860	759,407	160,521	

				Other Division B		Total All Divisions
0gden	Provo	Logan	Bountiful	(without) Social Security)	2009	2008
_	_	57	_	393	1,556	2,159
1,757	1,546	715	434	10,454	98,729	93,899
1,757	1,546	772	434	10,847	100,285	96,058
3,802	2,655	1,546	1,321	14,508	170,276	(536,033)
1,048	732	426	364	4,000	46,951	48,316
4,850	3,387	1,972	1,685	18,508	217,227	(487,717)
97	68	39	34	369	4,332	4,807
4,753	3,319	1,933	1,651	18,139	212,895	(492,524)
16	11	7	6	62	732	1,500
4,769	3,330	1,940	1,657	18,201	213,627	(491,024)
7	(60)	31	14	1,816	4,578	3,727
6,533	4,816	2,743	2,105	30,864	318,490	(391,239)
2,719	1,551	878	762	6,119	88,632	83,142
622	363	153	118	706	17,186	15,317
11	8	1	1	—	454	485
	28	—		16	390	899
27	19	10	8	98	1,127	1,163
3,379	1,969	1,042	889	6,939	107,789	101,006
3,154	2,847	1,701	1,216	23,925	210,701	(492,245)
36,806	25,393	14,740	12,750	134,438	1,614,057	2,106,302
39,960	28,240	16,441	13,966	158,363	1,824,758	1,614,057

# Schedules of Funding Progress by Division

	(dollars in thousands)						
Division	Date	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL) Entry Age	(3) Unfunded AAL (UAAL) (2)-(1)	(4) Funded Ratios (1)/(2)	(5) Annual Covered Payroll	(6) UAAL as a % of Covered Payroll (3)/(5)
Public Safety State of Utah	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09	\$470,153 501,970 491,499 526,545 554,342 592,472 652,239 730,102 720,114 759,547	452,131 508,897 536,944 565,809 630,095 656,157 706,589 800,385 899,970 960,217	(18,022) 6,927 45,445 39,264 75,753 63,685 54,350 70,283 179,856 200,670	104.0% 98.6 91.5 93.1 88.0 90.3 92.3 91.2 80.0 79.1	\$ 83,674 88,523 90,782 91,540 97,654 94,611 100,368 108,127 118,659 120,792	(21.5)% 7.8 50.1 42.9 77.6 67.3 54.2 65.0 151.6 166.1
Public Safety Other Division A (with Social Security)	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09	\$526,386 564,325 553,911 594,020 625,506 668,555 743,225 841,852 836,463 888,555	450,645 518,791 558,141 603,281 669,261 718,533 772,956 888,872 972,792 1,044,655	(75,741) (45,534) 4,230 9,261 43,755 49,978 29,731 47,020 136,329 156,100	116.8% 108.8 99.2 98.5 93.5 93.0 96.2 94.7 86.0 85.1	\$109,941 115,482 118,507 125,617 132,238 136,367 145,274 155,991 165,099 169,320	(68.9)% (39.4) 3.6 7.4 33.1 36.6 20.5 30.1 82.6 92.2
Public Safety Salt Lake City	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09	\$127,803 135,031 129,690 138,148 142,134 150,347 165,100 184,578 180,841 188,761	148,910 158,626 168,084 176,136 187,740 200,080 206,821 234,139 245,433 257,741	21,107 23,595 38,394 37,988 45,606 49,733 41,721 49,561 64,592 68,980	85.8% 85.1 77.2 78.4 75.7 75.1 79.8 78.8 73.7 73.2	<ul> <li>\$ 17,883</li> <li>18,579</li> <li>19,305</li> <li>20,380</li> <li>20,672</li> <li>22,778</li> <li>24,330</li> <li>26,114</li> <li>27,413</li> <li>27,781</li> </ul>	118.0% 127.0 198.9 186.4 220.6 218.3 171.5 189.8 235.6 248.3
Public Safety Ogden	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09	\$ 38,652 40,505 38,568 40,214 40,288 41,541 44,077 48,429 46,009 47,334	38,128 40,331 42,649 44,245 47,666 49,440 51,735 57,590 58,480 60,705	(524) (174) 4,081 4,031 7,378 7,899 7,658 9,161 12,471 13,371	101.4% 100.4 90.9 84.5 84.0 85.2 84.1 78.7 78.0	\$ 4,513 4,763 5,059 5,120 5,167 4,842 5,130 5,118 5,602 5,407	(11.6)% (3.7) 80.7 78.7 142.8 163.1 149.3 179.0 222.6 247.3
Public Safety Provo	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09	\$ 22,045 23,568 22,875 24,546 25,302 26,857 29,473 32,601 31,740 33,227	23,608 25,176 26,434 28,009 30,072 32,359 33,773 38,373 41,170 43,008	1,563 1,608 3,559 3,463 4,770 5,502 4,300 5,772 9,430 9,781	93.4% 93.6 86.5 87.6 84.1 83.0 87.3 85.0 77.1 77.3	\$ 4,446 4,365 4,512 4,482 4,402 4,626 4,504 4,864 5,006 5,105	35.2% 36.8 78.9 77.3 108.4 118.9 95.5 118.7 188.4 191.6

### Schedules of Funding Progresss by Division (Continued)

Division	Date		(1) Actuarial Value of Assets	A	(2) ctuarial ccrued Liability (AAL) try Age		(3) funded AAL (UAAL) (2)-(1)	R	(4) nded atios I)/(2)	(5) Annual Covered Payroll	Cove Pay	% of
Public Safety Logan	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09		12,462 13,375 13,099 13,826 14,510 15,432 16,938 18,949 18,426 19,334	1; 1; 1; 1; 1; 1; 2; 2;	1,221 2,422 3,685 4,599 6,234 6,885 8,012 1,667 2,792 3,976		1,241) (953) 586 773 1,724 1,453 1,074 2,718 4,366 4,642	10 9 8 9 9 8 8	1.1% 7.7 5.7 4.7 9.4 1.4 4.0 7.5 0.8 0.6	\$ 2,131 2,199 2,312 2,372 2,467 2,308 2,434 2,626 2,482 2,890	(4 2 3 6 4 10 17	8.2)% 3.3) 5.3 2.6 9.9 3.0 4.1 3.5 5.9 0.6
Public Safety Bountiful	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09		10,439 11,148 10,958 11,809 12,384 13,392 14,838 16,406 15,939 16,475	10 1 1; 1; 1; 1, 10 10	0,101 0,484 1,170 1,640 2,337 3,966 4,750 6,801 7,829 8,729		(338) (664) 212 (169) (47) 574 (88) 395 1,890 2,254	10 9 10 10 9 10 9 8	3.3% 6.3 8.1 1.5 0.4 5.9 0.6 7.6 9.4 8.0	\$ 1,442 1,518 1,601 1,653 1,621 1,724 1,649 1,756 1,945 1,909	(4 1) (1) ( 3) ( 2) 9	3.4)% 3.7) 3.2 0.2) 2.9) 3.3 5.3) 2.5 7.2 8.1
Public Safety Other Division B (without Social Security)	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09	1 1; 1; 1; 1;	79,056 86,544 88,835 99,780 10,438 24,426 43,308 65,696 68,044 83,794	9 10 11: 13: 14 16 18! 21:	2,132 1,407 1,384 3,039 3,380 7,032 4,346 9,999 5,201 5,039	12 13 22 24 24	6,924) 4,863 2,549 3,259 2,942 2,606 1,038 4,303 7,157 1,245	9 8 8 8 8 8 8 7	9.6% 4.7 7.6 8.3 2.8 4.6 7.2 7.2 8.1 8.2	\$ 23,955 25,354 26,400 27,238 29,576 31,500 32,973 34,591 38,837 40,755	1 4 7 7 6 7 12	8.9)% 9.2 7.5 8.7 7.6 1.8 3.8 0.3 1.4 5.7
Total Public Safety Retirement System	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09	1,3 1,4 1,5 1,6 1,8 2,0 2,0	86,996 76,466 49,435 48,888 24,904 33,022 09,198 38,613 17,576 37,027	1,36 1,45 1,55 1,72 1,83 1,96 2,24 2,47	6,876 6,134 8,491 6,758 6,785 4,452 8,982 7,826 3,667 4,070	(10 109 20 20 159 209 456	0,120) 0,332) 9,056 7,870 1,881 1,430 9,784 9,213 6,091 7,043	10 9 8 8 9 9 8	6.6% 0.8 2.5 3.1 8.3 9.0 1.9 0.7 1.6 0.8	247,985 260,783 268,478 278,402 293,797 298,756 316,662 339,187 365,043 373,959	( 4 3 6 5 6 12	2.3)% 4.0) 0.6 8.7 8.7 7.4 0.5 1.7 4.9 5.6

# Schedules of Employer Contributions by Division

		Employer Contributions				
Division	Year Ended	Annual Required Contributions	Percentage Contributed			
Public Safety State of Utah	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	\$19,250 17,990 16,476 17,406 20,923 21,340 24,269 27,713 34,114 34,862	100% 100 100 100 100 100 100 100 100 100			
Public Safety Other Division A (with Social Security)	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	\$17,700 16,326 14,639 16,980 21,426 24,049 28,146 32,961 36,318 39,078	100% 100 100 100 100 100 100 100 100 100			
Public Safety Salt Lake City	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	\$ 6,286 6,052 5,633 6,182 6,405 7,424 8,292 9,293 9,747 9,883	100% 100 100 100 100 100 100 100 100 100			
Public Safety Ogden	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	\$ 1,122 1,070 976 986 1,158 1,170 1,381 1,557 1,763 1,757	100% 100 100 100 100 100 100 100 100 100			
Public Safety Provo	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	\$ 562 485 433 455 543 565 634 771 1,477 1,546	100% 100 100 100 100 100 100 100 100 100			

## Schedules of Employer Contributions by Division (Continued)

		Employe	r Contributions
Division	Year Ended	Annual Required Contributions	Percentage Contributed
Public Safety Logan	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	\$ 162 109 78 132 221 271 366 508 578 715	100% 100 100 100 100 100 100 100 100 100
Public Safety Bountiful	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	\$ 340 320 291 298 310 339 327 373 437 434	100% 100 100 100 100 100 100 100 100 100
Public Safety Other Division B (without Social Security)	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	\$ 3,931 3,761 3,738 4,216 5,333 6,168 7,051 7,990 9,465 10,454	100% 100 100 100 100 100 100 100 100 100
Total Public Safety Retirement System	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	\$49,353 46,113 42,264 46,655 56,319 61,326 70,466 81,166 93,899 98,729	100% 100 100 100 100 100 100 100 100 100

# Schedules of Fiduciary Net Assets — Pension Trust Fund by Division

December 31, 2009 With Comparative Totals for December 31, 2008

(	(in thousands)			
	Division A (with	Division B (without		Total All Divisions
	Social Security)	Social Security)	2009	2008
Assets:				
Cash	\$ 1	1	2	2
Receivables:				
Member contributions	107	382	489	421
Fire insurance tax	2,579	7,582	10,161	
Investments	1,453	9,541	10,994	14,583
Total receivables	4,139	17,505	21,644	15,004
Investments at fair value:				
Short term securities, domestic	3,974	26,102	30,076	39,961
Short term securities, international	63	415	478	242
Debt securities, domestic	18,770	123,276	142,046	152,222
Debt securities, international	3,930	25,812	29,742	24,613
Equity investments, domestic	22,460	147,516	169,976	125,366
Equity investments, international	13,212	86,773	99,985	72,415
Absolute return	12,108	79,523	91,631	81,027
Private equity	7,084	46,525	53,609	55,717
Real estate	14,054	92,306	106,360	126,711
Mortgage loans	34	226	260	265
Total investments	95,689	628,474	724,163	678,539
Invested securities lending collateral	7,222	47,430	54,652	42,701
Property and equipment at cost,				
net of accumulated depreciation	2	11	13	21
Total assets	107,053	693,421	800,474	736,267
Liabilities:				
Securities lending collateral liability	7,222	47,430	54,652	42,701
Disbursements in excess of cash balance	99	652	751	892
Compensated absences, post employment				
benefits and insurance reserve	76	502	578	484
Investment accounts payable	2,783	18,279	21,062	31,914
Real estate liabilities	5,446	35,766	41,212	47,577
Total liabilities	15,626	102,629	118,255	123,568
Net assets held in trust for pension benefits	\$ 91,427	590,792	682,219	612,699

# Schedules of Changes in Fiduciary Net Assets — Pension Trust Fund by Division

December 31, 2009

With Comparative Totals for Year Ended December 31, 2008

	(in thousands)			
	Division A (with Social Security)	Division B (without Social Security)	To	otal All Divisions 2008
Additions:				
Contributions:				
Member	\$ 3,566	7,707	11,273	10,428
Fire insurance tax	2,579	13,580	16,159	10,219
Total contributions	6,145	21,287	27,432	20,647
Investment income:				
Net appreciation (depreciation)				
in fair value of investments	8,474	55,141	63,615	(205,336)
Interest, dividends and other investment income	2,337	15,205	17,542	18,508
Total income (loss) from investment activity	10,811	70,346	81,157	(186,828)
Less investment expenses	216	1,403	1,619	1,842
Net income (loss) from investment activity	10,595	68,943	79,538	(188,670)
Income from security lending activity	36	237	273	575
Net investment income (loss)	10,631	69,180	79,811	(188,095)
Transfers from affiliated systems	(15)	1,188	1,173	1,491
Total additions	16,761	91,655	108,416	(165,957)
Deductions:				
Retirement benefits	2,863	27,234	30,097	27,792
Cost of living benefits	523	7,269	7,792	7,093
Supplemental retirement benefits	19	403	422	470
Refunds	126	105	231	284
Administrative expenses	48	306	354	379
Total deductions	3,579	35,317	38,896	36,018
Increase (decrease) from operations	13,182	56,338	69,520	(201,975)
Net assets held in trust for pension				
benefits beginning of year	78,245	534,454	612,699	814,674
Net assets held in trust for pension benefits end of year	\$91,427	590,792	682,219	612,699

# Schedules of Funding Progress by Division

Division	Date	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL) Entry Age	(3) Unfunded AAL (UAAL) (2)-(1)	(4) Funded Ratios (1)/(2)	(5) Annual Covered Payroll	(6) UAAL as a % of Covered Payroll (3)/(5)
Firefighters	1/01/01	\$ 49,688	38,955	(10,733)	127.6%	9,733	(110.3)
Division A	1/01/02	54,345	46,108	(8,237)	117.9	12,070	(68.2)
(with Social Security)	1/01/03	55,202	51,170	(4,032)	107.9	13,423	(30.0)
	1/01/04	60,889	56,399	(4,490)	108.0	14,524	(30.9)
	1/01/05	65,260	62,802	(2,458)	103.9	15,490	(15.9)
	1/01/06	72,396	73,109	713	99.0	18,344	3.9
	1/01/07	82,969	81,160	(1,809)	102.2	20,076	(9.0)
	1/01/08	96,207	94,414	(1,793)	101.9	22,589	(7.9)
	1/01/09	97,806	104,568	6,762	93.5	24,641	27.4
	12/31/09	106,035	114,456	8,421	92.6	27,318	30.8
Firefighters	1/01/01	\$486,815	416,501	(70,314)	116.9%	53,541	(131.3)
Division B	1/01/02	514,806	445,166	(69,640)	115.6	55,122	(126.3)
(without Social Security)	1/01/03	498,387	469,994	(28,393)	106.0	57,931	(49.0)
	1/01/04	528,613	492,979	(35,634)	107.2	61,095	(58.3)
	1/01/05	545,428	516,089	(29,339)	105.7	64,148	(45.7)
	1/01/06	572,100	541,250	(30,850)	105.7	65,717	(46.9)
	1/01/07	622,082	562,605	(59,477)	110.6	68,606	(86.7)
	1/01/08	691,456	638,415	(53,041)	108.3	73,178	(72.5)
	1/01/09	668,065	672,054	3,989	99.4	77,611	5.1
	12/31/09	696,541	710,698	14,157	98.0	80,307	17.6
Total	1/01/01	\$536,503	455,456	(81,047)	117.8%	63,274	(128.1)
Firefighters	1/01/02	569,151	491,274	(77,877)	115.9	67,192	(115.9)
Retirement	1/01/03	553,589	521,164	(32,425)	106.2	71,354	(45.4)
System	1/01/04	589,502	549,378	(40,124)	107.3	75,619	(53.1)
	1/01/05	610,688	578,891	(31,797)	105.5	79,638	(39.9)
	1/01/06	644,496	614,359	(30,137)	104.9	84,061	(35.9)
	1/01/07	705,051	643,765	(61,286)	109.5	88,682	(69.1)
	1/01/08	787,663	732,829	(54,834)	107.5	95,767	(57.3)
	1/01/09	765,871	776,622	10,751	98.6	102,252	10.5
	12/31/09	802,576	825,154	22,578	97.3	107,625	21.0

# Schedules of Employer Contributions by Division

		r Contributions	
Year Ended	Annual Required Contributions	Percentage Contributed	
2000	\$ 1,290	100%	
2001	1,489	100	
2002	1,791	100	
2003	1,748	100	
2004	1,687	100	
2005	2,098	100	
2006	2,153	100	
2007	3,241	100	
2008	2,471	100	
2009	2,579	100	
2000	\$ 5,465	100%	
2001	6,865	100	
2002	7,663	100	
2003	7,311	100	
2004	6,972	100	
2005	7,503	100	
2006	7,365	100	
2007	10,556	100	
2008	7,748	100	
2009	13,580	100	
2000	\$ 6,755	100%	
2001	8,354	100	
2002	9,454	100	
2003	9,059	100	
2004	8,659	100	
2005	9,601	100	
2006	9,518	100	
2007	13,797	100	
2008	10,219	100	
2009	16,159	100	
	Ended 2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	Year EndedRequired Contributions2000\$ 1,29020011,48920021,79120031,74820041,68720052,09820062,15320073,24120082,47120092,5792000\$ 5,46520016,86520027,66320037,31120046,97220057,50320067,365200710,55620087,748200913,5802000\$ 6,75520018,35420029,45420039,05920048,65920059,60120069,518200713,797200810,219	

#### **Utah Retirement Systems**

## Schedules of Administrative and Investment Expenses

Year Ended December 31, 2009

(in	thousands;
	Tota
Personal services:	
Salaries and wages	\$ 8,510
Employee benefits	3,921
Total personal services	12,431
Professional services:	10
Audit Actuarial services	184 416
General counsel	1.448
Banking services	68
Security handling expense	567
Investment advisor fees	39,835
Other consulting services	1,673
Total professional services	44,191
Communications:	
Telephone Postage	411 651
Other	3
Total communications	1,065
Rentals:	1,000
Office space	1,138
Total rentals	1,138
Miscellaneous:	
Data processing	1,452
Professional development	339
Contractual services	474
Supplies and maintenance	143
Insurance and bonding premiums	476
Subscription expense Office supplies	16 441
Other	278
Depreciation expense	546
Total miscellaneous	4,165
Total administrative and investment expenses	\$62,990
Allocation of administrative expenses:	
Noncontributory Retirement System	\$ 8,340
Contributory Retirement System	555
Public Safety Retirement System	1,127
Firefighters Retirement System	354
Judges Retirement System	66
Utah Governors and Legislators Retirement Plan	5
401(k) Plan	6,341
457 Plan Roth IRA Plan	699 26
	52
Traditional IBA Plan	52
Traditional IRA Plan Health Reimbursement Arrangement (HRA)	6
Health Reimbursement Arrangement (HRA)	-
Health Reimbursement Arrangement (HRA) Total administrative expenses	17,571
Health Reimbursement Arrangement (HRA)	17,571
Health Reimbursement Arrangement (HRA) Total administrative expenses Investment administrative expense Investment advisor fees: Investment Fund	17,571 5,584 36,755
Health Reimbursement Arrangement (HRA) Total administrative expenses Investment administrative expense Investment advisor fees: Investment Fund 401 (k) Plan	17,571 5,584 36,755 2,755
Health Reimbursement Arrangement (HRA) Total administrative expenses Investment administrative expense Investment advisor fees: Investment Fund 401 (k) Plan 457 Plan	17,571 5,584 36,755 2,753 291
Health Reimbursement Arrangement (HRA) Total administrative expenses Investment administrative expense Investment advisor fees: Investment Fund 401 (k) Plan 457 Plan Roth IRA Plan	17,571 5,584 36,755 2,753 291 12
Health Reimbursement Arrangement (HRA) Total administrative expenses Investment administrative expense Investment advisor fees: Investment Fund 401 (k) Plan 457 Plan Roth IRA Plan Traditional IRA Plan	17,571 5,584 36,755 2,753 291 12
Health Reimbursement Arrangement (HRA) Total administrative expenses Investment administrative expense Investment advisor fees: Investment Fund 401(k) Plan 457 Plan Roth IRA Plan Traditional IRA Plan Health Reimbursement Arrangement (HRA)	17,571 5,584 36,755 2,753 291 12 24 
Health Reimbursement Arrangement (HRA) Total administrative expenses Investment administrative expense Investment advisor fees: Investment Fund 401 (k) Plan 457 Plan Roth IRA Plan Traditional IRA Plan	6 17,571 5,584 36,755 2,753 291 12 24 

Utah Retirement Systems 2009 Comprehensive Annual Financial Report

# Investment Section

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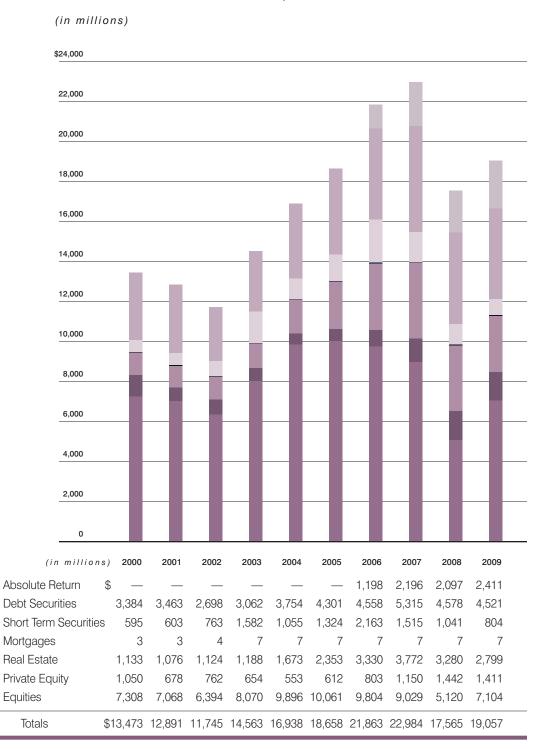
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### All Retirement Systems

# 10-Year Investment Comparison



Utah Retirement Systems

# **Defined Benefit Investments**

## Report on Investment Activity

#### UTAH STATE RETIREMENT BOARD UTAH RETIREMENT SYSTEMS 540 East 200 South

Salt Lake City, Utah 84102-2044 801-366-7700 800-365-8772 TOLL FREE 801-366-7734 FAX

ROBERT V. NEWMAN EXECUTIVE DIRECTOR

April 16, 2010

Utah State Retirement Board 540 East 200 South Salt Lake City, UT 84102-2044

Dear Members of the Utah Retirement Systems:

Although domestic equity markets sharply rebounded in 2009 (The S&P 500 returned 26.47%), the economy remained weak. Unemployment exceeded 10% by the end of the year and credit was not expanding enough to give any sustained lift to the economy. The economy did grow during the second half of 2009: 2.2% for the third quarter and 5.7% for the fourth quarter. But this seeming good growth was more driven from fiscal and monetary stimuli and inventory replacement than any real economic expansion. The economy took such a hit in 2008 that it will probably be an extended period of time before the economy really heals. There was criticism that not enough was being done to create jobs. The public expressed outrage at the compensation packages of top executives of financial institutions and other corporations, especially when they felt that taxpayer money had been used to sustain their companies. Perhaps that pressure came to bear as these institutions paid back taxpayer dollars in order to retain their autonomy. Although that was good news for the taxpayer, there is still a great

deal of money owing the government that has yet to be repaid. Housing still will struggle with increased foreclosures and increased inventory of homes for sale. Commercial real estate experienced significant mark downs and perhaps will experience more. There is still too much leverage in the financial system which will result in additional losses as firms de-lever. The government has a tremendous challenge not only to curb any possible inflationary outbreaks, but also to dispose of all the bad credit it has purchased to prop up the economy. On top of all this, the dollar continued to weaken in 2009. At least inflation stayed fairly muted. It rose 2.7% but is somewhat overstated as that number is against decreasing prices in 2008.

As stated previously, equity markets did well in 2009. The international market as measured by the Europe Australia Asia Far East index ("EAFE") returned 31.78% for the year. Emerging Markets as measured by the Morgan Stanley Capital International ("MSCI") Emerging Markets Free-Unhedged Index returned an impressive 79%. However, they

Investment Highlights (Continued)



lost 53% in 2008. Bonds as measured by the Barclays Global Aggregate returned almost 6%. There was a significant contrast in the private and public commercial real estate markets. Private real estate decreased 16.86% as measured by the National Council of Real Estate Investment Fiduciaries ("NCREIF") and public real estate as measured by the National Association of Real Estate Investment Trusts ("NAREIT") increased by 27.99%.

The Utah Retirement Systems ("Systems") posted a 12.9% return for the year; this compares to our benchmark return for the portfolio of 16.59%. We underperformed our benchmark mainly due to write downs in our real estate portfolio and private equity portfolio. Our portfolio benchmark uses an unlevered real estate index and our real estate portfolio was levered. Thus our mark downs were almost twice that of the benchmark. The private equity portion of our portfolio benchmark uses a public benchmark plus a premium of 3%. The private equity market experienced mark downs in 2009 and our portfolio was no exception. However, the public equity markets as shown above did very well. Thus our private equity attribution was skewed more on technical factors than on economic losses. The Systems' one-year return of 12.9% was considerably better than last year's return of -22.3%.

Although we moved in the right direction last year, we still face some challenge ahead as we invest in turbulent markets. The System's funded ratio of about 86% still ranks as a top quartile public pension fund in the United States. We have confidence that the economy and market will normalize over time. We just need to be patient. Patience has stood us in good stead in the past and it will in the future. Our participants can count on their retirement even though economies and markets experience temporary setbacks.

Bruce H. Cundick

Bruce H. Cundick, Chief Investment Officer

Investment Highlights (Continued)



## Outline of Investment Policies

The governing body of the Utah Retirement Systems (Systems) is the seven member Utah State Retirement Board (Board). The Board is composed of the Utah State Treasurer, who serves as an ex-officio member, and six trustees who are appointed by the Governor. Four board members are appointed for their investment expertise, and two members are appointed to represent employee and employer interests.

The Board has statutory authority to pool pension assets in the Utah Retirement Investment Fund (Fund). Statutes also establish that this Fund shall be invested in accordance with the "prudent person rule". The prudent person rule requires all members of the Board and investment staff to discharge their duties solely in the interest of Systems' participants and beneficiaries and with the care, skill, prudence and diligence which they would exercise in the conduct of their own affairs. To this end a Statement of Investment Policy and Performance Objectives has been created for the Fund and adopted by the Board. The purpose of this Statement is to:

- Outline the expected return and risk profile for the Fund;
- Establish the target asset allocation mix and acceptable rebalancing ranges;

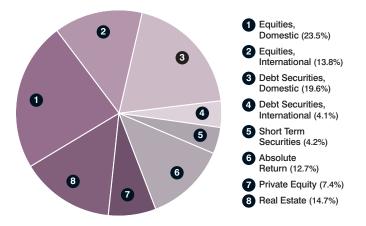
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	2009 Beginning Fair Value	Purchases	Sales and Redemptions	Increase (Decrease) in Fair Value	2009 Ending Fair Value	Percent of Total Fair Value	
Short term securities, domestic	\$ 1,034,442	22,875,547	23,118,712	230	791,507	4.15%	
Short term securities, international	6,256	9,158,647	9,147,965	(4,345)	12,593	0.07	
Debt securities, domestic	3,940,429	15,072,504	15,416,340	141,552	3,738,145	19.62	
Debt securities, international	637,127	1,105,059	1,043,843	84,374	782,717	4.11	
Equities, domestic	3,245,247	1,239,753	1,117,023	1,105,203	4,473,180	23.47	
Equities, international	1,874,535	827,078	1,075,242	1,004,888	2,631,259	13.81	
Absolute return	2,097,466	463,285	528,640	379,308	2,411,419	12.65	
Private equity	1,442,274	445,040	270,020	(206,485)	1,410,809	7.40	
Real estate	3,280,056	186,327	88,280	(579,061)	2,799,042	14.69	
Mortgage loans	6,845	—	—	_	6,844	0.03	
Totals	\$17,564,677	51,373,240	51,806,066	1,925,664	19,057,515	100.00%	

## 2009 Investment Summary

Investment Highlights (Continued)

#### Year-end Asset Allocation at Fair Value

December 31, 2009



December 31.

	2004	2005	2006	2007	2008	2009
Equities, domestic	38.5%	34.2	29.3	26.0	18.5	23.5
Equities, international	19.9	19.7	15.5	13.1	10.7	13.8
Debt securities, domestic	17.0	18.5	16.6	20.8	22.5	19.6
Debt securities, international	5.2	4.6	4.3	2.5	3.6	4.1
Private equity	3.3	3.3	3.7	5.0	8.2	7.4
Real estate	9.9	12.6	15.2	16.4	18.7	14.7
Short term securities	6.2	7.1	9.9	6.6	5.9	4.2
Absolute return	—	—	5.5	9.6	11.9	12.7
Total portfolio	100.0%	100.0	100.0	100.0	100.0	100.0

- Describe plan and manager policies and objectives for performance evaluation;
- Communicate investment performance standards to investment managers.

The primary investment objectives are to preserve Fund assets and generate an appropriate level of risk-adjusted return to meet future pension obligations. The Systems periodically complete an asset allocation and liability study to determine the optimal portfolio diversification to meet those obligations.

The Systems' investment portfolio includes strategic, long term commitments in the following asset classes: Domestic Equities, Domestic Debt Securities, International Equities, International Debt Securities, Real Estate, Private Equity, and Absolute Return. Asset allocation is reviewed in conjunction with the plan liabilities at least every five years.

The Board's policy is to establish a long-term strategic asset allocation that manages overall expected portfolio risk (volatility) and maximizes expected return without unduly constraining the discretionary, tactical decision-making process of the investment managers.

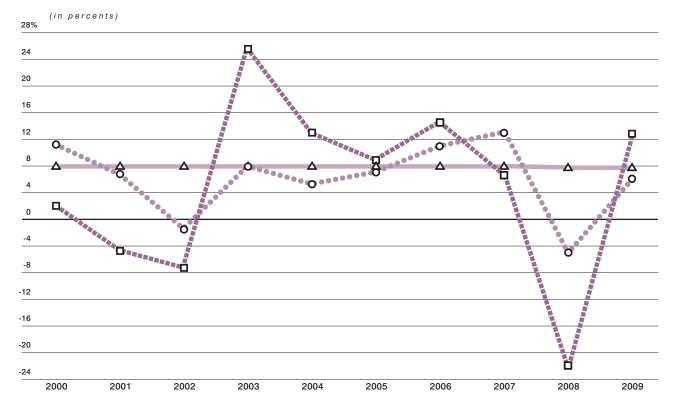
To implement the asset allocation plan, the Executive Director, supported by the Board, staff and consultant, selects appropriate money management experts to invest the Fund assets. This selection process includes the creation of specific search criteria, completion and documentation of analysis and due diligence on potential candidates, and interviews completed by the staff and/or Board. It is not the staff or Board's intention to be involved with the day-to-day decisions made by external investment managers. Internal investment staff also manage segments of the portfolio.

All managers must acknowledge a co-fiduciary status to the Fund. All managers are expected to communicate with the staff at least quarterly.

Managers' portfolios are evaluated both against appropriate market indices and similar manager style groups. The investment policy outlines appropriate benchmarks.

Investment return calculations are prepared using a time-weighted rate of return.

Investment Highlights (Continued)



## Ten-Year Total Pension Investment Rates of Return

(dollars in	<i>millions)</i> Total Investment Portfolio Fair Value	(1) Smoothed Expected Rate of Return	(2) Fair Value Rate of Return	(3) Actuarial Assumed Interest Rate	
2000	\$ 13,474	11.23%	1.86%	8.00%	
2001	12,892	6.80	(4.99)	8.00	
2002	11,745	(1.54)	(7.54)	8.00	
2003	14,563	8.01	26.00	8.00	
2004	16,937	5.32	13.24	8.00	
2005	18,657	7.36	8.96	8.00	
2006	21,861	11.10	14.77	8.00	
2007	22,979	13.04	7.15	8.00	
2008	17,565	(5.03)	(22.30)	7.75	
2009	19,058	6.11	12.88	7.75	

#### Ten-Year Total Pension Investment Rates of Return

(1) Smoothed Expected Rate of Return consists of investment income in excess or shortfall of the expected 7.75% on fair value smoothed over a five-year period with 20% of a year's excess or shortfall being recognized each year beginning with the current year.

(2) Fair Value Rate of Return consists of cash income plus gains and losses due to changes in fair value, whether realized or unrealized (before deduction of investment fees). (For 2009, 12.65% net of fees.)

(3) Actuarial Assumed Interest Rate is the assumed rate of return on the fair value of assets, and is used in establishing retirement contribution rates and in determining current benefit reserve requirements.

Investment Highlights (Continued)

# Comparative Investment Results(1)(2)(3)

Year Ended December 31, 2009

Investment Option Comparative Index		1 Year	3 Year	5 Year	10 Year
Domestic Equity Russell 3000 Index		<b>33.38%</b> 28.34	<b>(5.91)%</b> (5.42)	<b>0.47%</b> 0.76	<b>1.87%</b> (0.20)
International Equity International Equity Benchmark Benchmark consisting of: 75% MSCI EAFE Index 15% MSCI Emerging Markets Index 10% Citigroup Extended Markets Index		<b>39.03</b> 39.64	<b>(2.99)</b> (4.54)	<b>6.34</b> 5.21	<b>3.31</b> 2.34
Domestic Debt Securities		<b>11.49</b> 5.93	<b>6.18</b>	<b>4.91</b>	<b>5.94</b>
Barclays Capital Aggregate Index International Debt Securities Intl / Global Aggregate Index		5.93 <b>10.55</b> 6.93	6.04 <b>5.65</b> 7.05	4.97 <b>4.44</b> 4.45	6.33 <b>6.68</b> 6.22
Real Estate Real Estate Benchmark Benchmark consisting of: 85% NCREIF Real Estate Index 15% NAREIT Index		<b>(26.90)</b> (9.51)	<b>(11.50)</b> (3.20)	<b>1.43</b> 5.09	<b>5.57</b> 8.07
Private Equity Private Equity Benchmark Benchmark consisting of: 85% Russell 3000 Index + 3.5% 15% Russell 3000 Index + 2.0%		<b>(10.96)</b> 32.36	<b>5.89</b> (2.22)	<b>12.54</b> 4.11	<b>8.18</b> 3.12
Absolute Return Treasury Bills + 5%		<b>17.49</b> 5.21	<b>(0.86)</b> 7.40	<b>NA*</b> NA*	<b>NA*</b> NA*
Short Term		<b>0.58</b> 0.21	<b>2.85</b> 2.40	<b>3.28</b> 3.02	<b>3.86</b> 2.99
Total Fund Fund Benchmark Benchmark consisting of: 25.0% Russell 3000 Index 18.0% 3 Month Treasury Bills + 5% 16.0% Barclays Capital Aggregate Bon 11.25% MSCI EAFE Index 11.05% NCREIF Total Index 8.0% Russell 3000 Index + 3.5% 4.0% Barclays Capital Global Aggregat 2.25% MSCI Emerging Markets Index 1.95% NAREIT Index 1.5% Citigroup Extended Markets Index 1.0% Russell 3000 Index + 2% CAI Public Fund — Large Database Medi	nd Index te Index x World ex-US	<b>12.88</b> 16.59 16.97	<b>(1.98)</b> (0.08)	<b>3.41</b> 4.45	<b>4.24</b> 4.29
Inflation		<b>3.4</b>	(2.40) <b>2.4</b>	<b>2.6</b>	<b>2.5</b>
provided by Callan Associates Inc. in to	otal rates of return include come plus gains and loss changes in fair value, whe calized or unrealized.	ses due nether	(3) Investmen were prepa weighted r*Not available	ared using a eturn.	

## **Defined Benefit Investments**

Investment Highlights (Continued)

# List of Largest Assets Held December 31, 2009

# Largest Equity Holdings

(By Fair Value) Description	Shares	Fair Value
Exxon Mobil Corp.	945,500	\$64,473,645
Apple Inc.	260,756	54,983,010
JP Morgan Chase & Co.	1,286,050	53,589,704
Microsoft Corp	1,655,950	50,489,916
Google Inc.	79,710	49,418,606
Hewlett Packard Co.	922,550	47,520,551
Cisco Systems Inc.	1,950,250	46,688,985
Pfizer Inc.	2,021,413	36,769,502
Wells Fargo & Co.	1,357,950	36,651,071
AT&T Ins.	1,286,597	36,063,314

## Largest Debt Securities Holdings

(By Fair Value)		
Description	Par Value	Fair Value
FNMA Single Family Mortgage 5% Due January 2010	66,945,000	\$68,691,863
US Treasury Notes/Bonds 4.375% Due 11/15/2039 Reg	52,815,000	50,553,884
US Treasury Notes/Bonds 3.375% DTD Due 11/15/2019 Reg	51,455,000	49,493,535
FNMA 15 Year Pass-Throughs 5.5% Due January 2010	42,000,000	44,415,000
US Treasury Security Strip Due 2/15/2015	49,900,000	43,251,823
US Treasury Security 4.5% Due 8/15/2039	39,280,000	38,390,072
FNMA 30 Year Pass-Throughs 5.5% Due November 2010	25,000,000	26,593,048
General Electric Capital Corp. 2.125% Due 12/21/2012	23,400,000	23,421,692
Farmer Mac GTD Notes TR 2006-2 GTD NT 5.5% Due 7/15/2011	21,725,000	22,940,297
US Treasury Notes Inflation Indexed 4.25% Due 1/15/2010	17,274,000	22,220,511

# Schedules of Fees and Commissions

#### **Broker Commission Fees**

Year Ended December 31, 2009 Broker	Total Commission Fees
Merrill Lynch & Co.	\$ 473,215
Instinet Corporation	446,030
Jefferies & Company	311,275
Weeden & Company	232,553
Credit Suisse	230,128
Goldman Sachs & Company	202,971
JP Morgan Securities	202,471
Morgan Stanley & Co.	165,800
UBS AG	143,970
Citigroup Global Markets	138,029
Deutsche Bank Securities, Inc.	126,222
Barclays Capital	118,652
Sanford C Bernstein & Company	82,859
Investment Technology Group (ITG)	79,429
Liquidnet	70,039
Bear Stearns & Company	66,855
Cheuvreux de Virieu Paris	60,917
Nomura Securities	60,566
Societe Generale	56,254
Credit Lyonnais Securities	52,671
Macquarie Securities	46,890
RBC Securities	46,285
Wachovia Capital Markets	39,772
Pershing	39,720
Cazenove & Co.	30,319
All others	843,752
Total	\$4,367,646

# Schedule of Investment Fees and Commissions

Year Ended December 31, 2009

Investment advisor fees:	
Equity securities, domestic	\$ 4,622,373
Equity securities, international	12,833,295
Debt securities, domestic	4,258,823
Debt securities, international	1,734,905
Private equity	11,333,352
Real estate	736,551
Absolute return	1,235,842
Total investment advisor fees	36,755,141
Investment brokerage fees	4,367,646
Total fees and commissions	\$ 41,122,787

Utah Retirement Systems uses a commission recapture program as part of its trading strategies. During the year ending December 31, 2009, Utah Retirement Systems recaptured approximately \$372,000 from the gross commission charges. This sum plus accumulated recapture credits from prior years was used to fund almost \$383,000 in investment expenses that otherwise would have been paid for with investment funds.

#### **Defined Benefit Investments**

Investment Highlights (Continued)

# **Investment Professionals**

Abbott Capital Management, LLC 1211 Avenue of the Americas Suite 4300 New York, NY 10036

AEW Capital Management L.P. World Trade Center East Two Seaport Lane Boston, MA 02110-2021

Alliance Bernstein 1345 Avenue of the Americas New York, NY 10105

Axa Rosenberg Investment Management LLC 4 Orinda Way, Building E Orinda, CA 94563

BlackRock Asset Management 40 East 52nd Street New York, NY 10022

Black Rock Realty Advisors One Boston Place, 32nd Floor Boston, MA 02108

BNA Realty Advisors 3550 N Central Avenue Suite 1025 Phoenix, AZ 85012

Brandes Investment Partners L.P. 11988 El Camino Real Suite 500 San Diego, CA 92130

Capital Guardian Trust Co. 135 South State College Blvd. Brea, CA 92821

Capital International 333 South Hope Street Los Angeles, CA 90071

CB Richard Ellis Investors 515 South Flower Street 31st Floor Los Angeles, CA 90071

Cornerstone Real Estate Advisors LLC 1 Financial Plaza Suite 1700 Hartford, CT 06103-2604

Cottonwood Partners 2855 E. Cottonwood Parkway Suite 560 Salt Lake City, UT 84121 Credit Suisse 11 Madison Avenue 16th Floor New York, NY 10010

Dimensional Fund Advisors, Inc. 1299 Ocean Avenue 11th Floor Santa Monica, CA 90401

European Investors, Inc. 717 Fifth Avenue New York, NY 10022

Goldman Sachs Asset Management, L.P. 200 West Street 37th Floor New York, NY 10282

Grantham, Mayo, VanOtterloo & Co., LLC 40 Rowes Wharf

Boston, MA 02110 Gryphon International Investment Corp. 20 Bay Street

20 Bay Street Toronto, Ontario M5J 2N8 Canada Hancock Timber

Resources Group 99 High Street Boston, MA 02110

Hart Realty Advisors, Inc. One Mill Pond Lane Simsbury, CT 06070

Henderson Global Investors One Financial Plaza Hartford, CT 06103

ING Clarion 230 Park Avenue New York, NY 10169

International Value Advisors 645 Madison Avenue

12th Floor New York, NY 10022

Invesco Global Asset Management, Inc. Two Peachtree Pointe 1555 Peachtree Street NE Suite 1800 Atlanta, GA 30309 Jennison Associates, LLC 466 Lexington Avenue New York, NY 10017

JP Morgan Fleming Asset Management 227 West Monroe Chicago, IL 60606

Lazard Freres & Co., LLC 30 Rockefeller Plaza New York, NY 10020

Longview Partners LP Thames Court 1 Queenhithe London EC4V 3RL United Kingdom

Lord Abbett 90 Hudson Street Jersey City, NJ 07302

Marathon Asset Management Orion House 5 Upper St. Martin's Lane London WC2H 9EA United Kingdom

Mazama Capital One SW Columbia Street Suite 1500 Portland, OR 97258

Mondrian Investment Partners Limited 10 Gresham Street Fifth Floor London ECZV 7JD United Kingdom

Morgan Stanley Asset Management 1221 Avenue of the Americas 5th Floor New York, NY 10020

OPUS Group, LLC P.O. Box 59110 Minneapolis, MN 55459

Pathway Capital Management, LLC 2211 Michelson Drive Irvine, CA 92612

Portfolio Advisors 9 Old Kings Highway South Darien, CT 06820

Rexiter 80 Cannon St. London EC4N 6HL United Kingdom Sasco Capital 10 Sasco Hill Road Fairfield, CT 06824

Schneider Capital Management 460 East Swedesford Road Suite 1080 Wayne, PA 19087

Silchester International Investors, Inc. 780 Third Avenue 42 Floor New York, NY 10017

The Praedium Group LLC 825 Third Avenue, 36th Floor New York, NY 10022

USAA Real Estate Company 9830 Colonnade Blvd. Suite 600 San Antonio, TX 78230

Waddell & Reed Asset Management Group 6300 Lamar Avenue Shawnee Mission, KS 66201

Wasatch Advisors, Inc. 150 Social Hall Avenue Suite 400 Salt Lake City, UT 84111

Western Asset Management Co. 385 East Colorado Blvd. Suite 1000 Pasadena, CA 91101

#### Utah Retirement Systems Consultants

Albourne America LLC 655 Montgomery Street San Francisco, CA 94111

Callan Associates Inc. 101 California Street Suite 3500 San Francisco, CA 94111

Russell Implementation Services, Inc. 909 A Street Tacoma, WA 98402

The Northern Trust Company 50 South LaSalle Street Chicago, IL 60675

Fairfield, CT 06824 Schneider Capital

# **Defined Contribution Plans Investments**



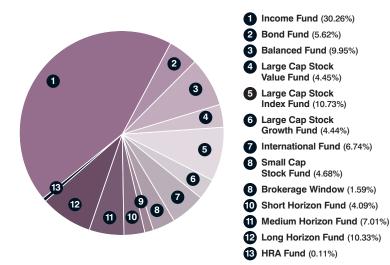
# **Investment Highlights**

Utah Retirement Systems' 401(k), 457, Roth and Traditional IRA Plans are tax-advantaged retirement savings programs authorized under sections 401(k), 457(b) and 408 of the Internal Revenue Code. These plans are available to employees of the state, local government and public education employers throughout Utah.

The participants of the plans have a choice of eleven core investment funds and a brokerage window in which their monies may be invested. Each participant may choose one or a combination of the core funds. The table below shows the total investments in the various investment options. The asset graph below shows the asset distribution at December 31, 2009.

(in thousands)

## **Defined Contribution Plans Investments** December 31, 2009



	(in thousanus)
Investment Options	Total
Income Fund	\$866,992
Bond Fund	161,089
Balanced Fund	284,973
Large Cap Stock Value Fund	127,561
Large Cap Stock Index Fund	307,389
Large Cap Stock	
Growth Fund	127,289
International Fund	193,191
Small Cap Stock Fund	134,216
Brokerage Window	45,529
Short Horizon Fund	117,054
Medium Horizon Fund	200,916
Long Horizon Fund	296,022
HRA Fund	2,994
Totals	\$2,865,215

Investment Highlights (Continued)

#### **Investment and Administrative Expenses**

There are no front-end load, redemption, or other hidden fees associated with these plans. All costs reflected in the table below are deducted from earnings prior to posting to participant accounts and do not appear as separate items on participant statements.

The administrative fee for the brokerage window account is a flat rate of \$25 per quarter. Investment fees and broker commissions are paid by the participant according to the trading and securities selected within the brokerage window.

By administering the defined contribution plans internally rather than through a third party, expenses are kept at very low levels to maximize earnings to each participant. The table below shows these expenses to be nominal when compared to much higher fees on most annuities, mutual funds and insurance contracts. An annual account maintenance fee of \$15 is assessed to inactive accounts with combined 401(k), 457, Roth and Traditional IRA Plan balances of less than \$5,000. There may also be special service fees for loans and short term trading.

The investments described are not FDIC insured; not deposits or obligations of, or guaranteed by, any financial institution; and not guaranteed by the Utah Retirement Systems or any government agency.

The past performance of any of these funds does not guarantee future results.

Utah Retirement Systems' employees are not registered securities advisors. They cannot offer investment advice or make recommendations. Because the participants make the investment decisions about their accounts, the plans' sponsor, trustees, and others associated with the investments may be relieved of liability for investment performance.

### 2009 Investment Summary and Investment and Administrative Fees

(dollars i	n thousands) 2009 Beginning Fair Value	Purchases	Sales and Redemptions	Increase (Decrease) in Fair Value	2009 Ending Fair Value	Percent of Total Fair Value	Invest- ment Fees	Admin- istrative Fees	Total Fees
Income Fund	\$ 857,989	101,338	98,691	6,356	866,992	30.26%	0.21%	0.23%	0.44%
Bond Fund	107,702	47,362	12,679	18,704	161,089	5.62	0.12	0.23	0.35
Balanced Fund	225,135	15,824	13,869	57,883	284,973	9.95	0.26	0.23	0.49
Large Cap Stock Value Fund	85,176	22,386	10,615	30,614	127,561	4.45	0.42	0.23	0.65
Large Cap Stock Index Fund	246,444	14,213	17,095	63,827	307,389	10.73	0.03	0.23	0.26
Large Cap Stock Growth Fund	87,329	17,968	10,731	32,723	127,289	4.44	0.29	0.23	0.52
International Fund	139,650	22,232	12,067	43,376	193,191	6.74	0.36	0.23	0.59
Small Cap Stock Fund	85,998	26,525	13,044	34,737	134,216	4.68	0.41	0.23	0.64
Brokerage Window	30,072	10,004	3,485	8,938	45,529	1.59	NA	0.23	0.23
Short Horizon Fund	81,867	27,365	8,219	16,041	117,054	4.09	0.19	0.23	0.42
Medium Horizon Fund	138,356	35,526	9,136	36,170	200,916	7.01	0.20	0.23	0.43
Long Horizon Fund	207,065	35,056	7,680	61,581	296,022	10.33	0.23	0.23	0.46
HRA Fund	1,546	1,982	534	_	2,994	0.11	0.37	0.23	0.60
Group Annuity Fund									
(closed October 2009)	39,220	—	39,588	368	—	—	1.13	0.23	1.36
Totals	\$2,333,549	377,781	257,433	411,318	2,865,215	100.00%			

Investment Highlights (Continued)

# Defined Contribution Plans Comparative Annualized Rates of Return

Year Ended December 31, 2009

Investment Option			Ar	nnualized
Comparative Index	1 Year	3 Year	5 Year	10 Year
Income Fund	<b>2.49%</b>	<b>4.06%</b>	<b>4.24%</b>	<b>4.68%</b>
Treasury Bills Index	0.21	2.40	3.02	2.99
Ryan Lab 3 Yr GIC Index	4.49	4.59	4.15	4.75
Bond Fund	<b>16.31</b>	<b>6.91</b>	<b>5.51</b>	<b>6.77</b>
Barclays Capital Aggregate Bond Index	5.93	6.04	4.97	6.33
Balanced Fund	<b>27.34</b>	<b>0.72</b> (0.47)	<b>3.62</b>	<b>4.05</b>
Balanced Index (1)	18.46		2.63	2.39
Large Cap Stock Value Fund	<b>31.11</b>	<b>(9.45)</b>	<b>(0.82)</b>	<b>NA*</b>
Russell 1000 Value Index	19.69	(8.96)	(0.25)	2.47
Large Cap Stock Index Fund	<b>26.24</b>	<b>(5.77)</b>	<b>0.22</b>	<b>(1.20)</b>
S&P 500 Index	26.47	(5.63)	0.42	(0.95)
Large Cap Stock Growth Fund	<b>35.11</b>	<b>0.16</b> (1.89)	<b>3.16</b>	<b>(4.12)</b>
Russell 1000 Growth Index	37.21		1.63	(3.99)
International Fund	<b>29.59</b>	<b>(5.91)</b>	<b>3.73</b>	<b>0.55</b>
MSCI EAFE Index	31.78	(6.04)	3.54	1.17
Small Cap Stock Fund	<b>36.03</b>	<b>(5.69)</b>	<b>0.65</b>	<b>5.54</b>
Russell 2000 Index	27.17	(6.07)	0.51	3.51
Short Horizon Fund	<b>19.25</b>	<b>3.60</b>	<b>4.25</b>	<b>4.57</b>
Short Horizon Index (2)	12.10	2.49	3.75	4.21
Medium Horizon Fund	<b>24.43</b>	<b>0.54</b>	<b>3.79</b>	<b>3.28</b>
Medium Horizon Index (3)	18.44	0.17	3.47	3.32
Long Horizon Fund	<b>27.66</b>	<b>(2.76)</b>	<b>2.74</b>	<b>1.94</b>
Long Horizon Index (4)	24.09	(2.95)	2.53	2.03
HRA Fund	<b>0.07</b>	<b>2.33</b>	<b>NA*</b>	<b>NA*</b>
Treasury Bills Index	0.21	2.40	3.02	2.99
Group Annuity Fund (5)	<b>3.96</b>	<b>4.49</b>	<b>4.59</b>	<b>5.07</b>
Treasury Bills Index	0.21	2.40	3.02	2.99

Past performance does not guarantee future results.

All fund returns are reported net of investment management fees and administrative fees. All returns for periods greater than one year are annualized.

Investment return calculations were prepared using a time-weighted return. Comparative indexes below reflect current asset allocation targets.

- (1) Balanced Index: 60% S&P 500 Index, 40% Barclays Capital Aggregate Bond Index
- (2) Short Horizon Index: 15% Treasury Bills, 55% BC Aggregate Bond, 15% S&P 500, 10% MSCI EAFE, 5% Russell 2000
- (3) Medium Horizon Index: 45% BC Aggregate Bond, 35% S&P 500, 15% MSCI EAFE, 5% Russell 2000
- (4) Long Horizon Index: 20% BC Aggregate Bond, 45% S&P 500, 25% MSCI EAFE, 10% Russell 2000
- (5) The Group Annuity Fund closed October 2009.
  - \*This fund has been available less than the number of years indicated.

Investment Highlights (Continued)

# List of Largest Assets Held

#### December 31, 2009

## Largest Equity Holdings

0 1 1	0	
(By Fair Value)		
Description	Shares	Fair Value
Apple Inc.	97,639	\$20,588,160
Google Inc. Class A	30,719	19,045,166
Microsoft Corp.	543,573	16,573,541
Hewlett Packard Corp.	287,763	14,845,229
CISCO Systems Inc.	620,079	14,844,691
Qualcomm Inc.	302,757	14,005,539
JP Morgan Chase Corp.	334,405	13,934,656
Exxon Mobile Corp.	198,767	13,553,922
Visa Inc. Class A	126,100	11,028,706
Schlumberger Limited Corp.	162,837	10,632,385

## Largest Debt Securities Holdings

(By Fair Value)		0
Description	Par Value	Fair Value
Tri-party repo — Bank of America	\$73,172,000	\$73,172,000
US Treasury Note 2.375% 10/31/2014	62,465,000	62,037,000
US Treasury Note 2.375% 8/31/2014	38,065,000	38,090,000
US Treasury Note 2.15% 11/30/2014	29,665,000	29,016,000
US Treasury Note 3.375% 11/15/2019	28,545,000	27,602,000
US Treasury Note 3.5% 5/31/2013	23,285,000	24,608,000
US Treasury Note 4.25% 8/15/2015	20,440,000	22,202,000
FNMA Pool #AD0469 6% 4/01/2038 BEO	17,446,553	18,568,018
Freddie Mac MTN 2.375% 5/28/2010	18,260,000	18,463,000
US Treasury Note 4.625% 12/31/2014	18,120,000	18,069,000

# Schedules of Fees and Commissions

#### Summary of Broker Commissions Calander Year 2009

Broker	Total Commission Fees
Weeden & Company	\$101,733
Jefferies & Company	38,799
Frank Russell (step out broker)	32,416
CSFB London	17,959
Cheuvreux de Virieu Paris	14,348
JP Morgan Securities	13,620
Goldman Sachs Money Market LP	12,971
Morgan Stanley & Company Inc.	10,895
CSFB New York	9,278
Instinet U.K. Limited London	8,554
Societe Generale London	8,346
Merrill Lynch Intl. Ltd. Equities	7,990
Merrill Lynch Gov. Securities	7,969
Deutsche Bank Securities Inc.	7,297
Citigroup Global Mkts. Inc.	6,597
All others	118,972
Total	\$417,744

#### Schedule of Investment Fees Calander Year 2009

Investment advisor fees:	
Debt securities, domestic	\$1,448,095
Equity investments, domestic	909,116
Equity investments, international	723,250
Investment contracts	
Total investment advisor fees	3,080,461
Investment brokerage fees	417,744
Total fees and commissions	\$3,498,205

Utah Retirement Systems uses a commission recapture program as part of its trading strategies. During the year ending December 31, 2009, Utah Retirement Systems recaptured approximately \$83,000 from the gross commission charges. This sum plus accumulated recapture credits from prior years was used to fund almost \$57,000 in investment expenses that otherwise would have been paid for with investment funds.

Investment Highlights (Continued)



# **Investment Professionals**

## Defined Contribution Plans Investment Professionals

Ameriprise Trust Company RiverSource Investments 759 Ameriprise Financial Center Minneapolis, MN 55474 *(Income Fund)* 

Capital Guardian Trust Co. 333 South Hope Street 55th Floor Los Angeles, CA 90071 (International Fund)

Charles Schwab 101 Montgomery Street San Francisco, CA 94104 *(Brokerage Window)* 

Dimensional Fund Advisors, Inc. 1299 Ocean Avenue, 11th Floor Santa Monica, CA 90401 (*Small Cap Stock Fund*)

Dodge & Cox Investment Managers 555 California Street 40th Floor San Francisco, CA 94104 *(Bond Fund, Large Cap Stock Value Fund, Balanced Fund)* 

Goldman Sachs Asset Management 32 Old Slip, 23rd Floor New York, NY 10005 (International Fund) Invesco Global Asset Management, Inc. Two Peachtree Point 1555 Peachtree Street NE Suite 1800 Atlanta, GA 30309 (International Fund)

Jennison Associates, LLC 466 Lexington Avenue New York, NY 10017 (Balanced Fund, Large Cap Stock Growth Fund)

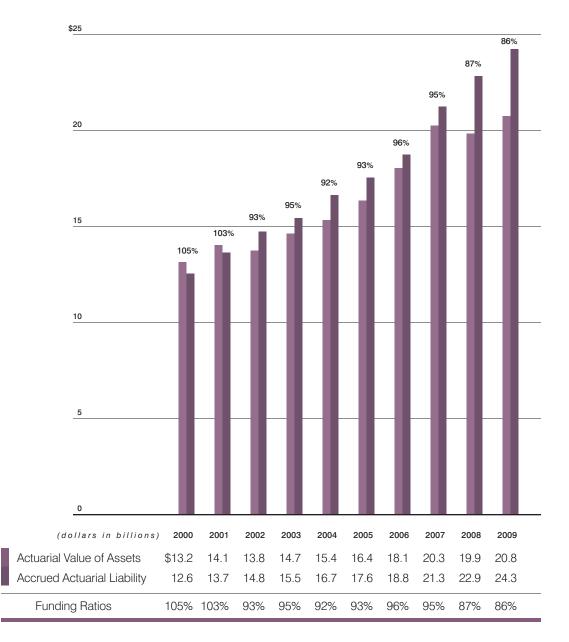
The Northern Trust Company 50 South LaSalle Street Chicago, IL 60675 (Balanced Fund, HRA Fund, Large Cap Stock Growth Fund)

Utah Retirement Systems 540 East 200 South Salt Lake City, UT 84102 (Large Cap Stock Index Fund)

Waddell & Reed Asset Management Group 6300 Lamar Avenue Shawnee Mission, KS 66201 (Balanced Fund, Large Cap Stock Growth Fund) All Retirement Systems

# Funding Progress with Funding Ratios

(dollars in billions)



Utah Retirement Systems 2009 Comprehensive Annual Financial Report

# Actuarial Section

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# Actuary's Certification Letter

RS Gabriel Roeder Smith & Company Consultants & Actuaries

4600 S. Ulster Street Suite 700 Denver, CO 80237-2882 303.846.3031 phone 303.846.3028 fax www.gabrielroeder.com

September 30, 2009

Utah State Retirement Board 540 East 200 South Salt Lake City, UT 84102

Dear Members of the Board:

This report describes the current actuarial condition of the Utah Retirement Systems (URS), determines the calculated employer contribution rates, and analyzes changes in these contribution rates. Valuations are prepared annually, as of January 1, the first day of the URS plan year.

Under URS statutes, the Board of Trustees must certify employer contribution rates annually. These rates are determined actuarially, based on the Board's funding policy, although, as discussed below, under certain circumstances the Board may choose not to reduce the current rate if it is greater than the actuarially calculated rate. Contribution rates determined by a given actuarial valuation become effective eighteen months after the valuation date. I.e., the rates determined by this January 1, 2009 actuarial valuation will be used by the Board when certifying the employer contribution rates for the year beginning July 1, 2010 and ending June 30, 2011. If new legislation is enacted between the valuation date and the date the contribution rates become effective, the Board may adjust the calculated rates before certifying them, in order to reflect this new legislation. Such adjustments are based on information supplied by the actuary.

#### Financing objectives and funding policy

In setting contribution rates, the Board's principal objectives have been:

- To set rates so that the unfunded actuarial accrued liability (UAAL) will be amortized over a 20-year period from the current valuation date
- To set rates so that they remain relatively level over time.

To accomplish this, the Board's funding policy requires that the employer contribution rate be at least equal to the sum of the employer normal cost rate (which pays the current year's cost) and an amortization rate which results in the amortization of the UAAL over twenty years in installments which increase at the assumed rate of growth in payroll for URS. The current assumed rate of growth in payroll for URS is 4.00%.

Under this policy, the objective of maintaining a relatively level contribution rate over time is achieved in normal conditions such as consistent market conditions.

However, the very large investment loss experienced in 2008 would have driven the employer contributions rates much higher. Further, under current methods, much of the increase would have been recognized in this valuation, rather than being smoothed in uniformly over the next five years. As a result, the Board made two decisions to reduce the impact of the large investment losses in 2008 on this year's contribution rates. The first change was to increase the amortization period for amortizing the UAAL from 20 years to 25 years. This funding period will be closed (i.e. the funding period will decrease by one each year) until the funding period reaches 20 years, at which time the period will once again revert to an open 20-year amortization period.

The second change adopted by the Board was to widen the corridor used in the determination of the actuarial value of assets from 80% – 120% of market value to 75% – 125% of market value. This change allows more of the 2008 investment losses to be smoothed into the actuarial value of assets rather than being recognized in this valuation. The portion of the 2008 asset loss not recognized in this valuation will be recognized over the next four valuations.

In 2004, the Utah Legislature added Section 49-11-301(5) to the Utah Code. This section allows the Board to set the employer contribution rate at the prior year's rate, if the rate otherwise would decrease and if the funded ratio is less than 110%. In such a case, the

## Actuary's Certification Letter (Continued)

rate set by the Board would be higher than the actuarially determined contribution rate. The purpose of this legislation is to enhance the Board's ability to maintain more-level contribution rates while targeting a 100% – 110% funded level. The Board has followed this policy since 2004, so the recommended contribution rate may be greater than the actuarially determined rate.

However, the employer contribution rates actuarially determined by this valuation are larger than the prior year's contribution rates for each of the funds other than Public Safety Salt Lake City and the 3% Substantial Substitute.

# Progress toward realization of financing objectives

The funded ratio (the ratio of the actuarial value of assets to the actuarial accrued liability) is a standard measure of a plan's funded status. In the absence of benefit improvements, it should increase over time, until it reaches 100%.

For all systems combined, the funded ratio decreased from 95.1% to 86.6%. This decrease was due to the -23.4% asset return in 2008. If market value had been used in the calculation instead of actuarial value, the aggregate funded ratio for all funds combined would have been 69.3%, compared to 98.3% the prior year.

The -23.4% market return for 2008 has cost the plan almost one-third of the anticipated assets as of this valuation. The actual return must be compared to the expected return of 7.75%, so the total shortfall is over 31% (-23.4% - 7.75% = -31.15%). The expected value of assets (assuming a 7.75% net return on market value) as of Dec. 31, 2008 was about \$22.4 billion, while the actual market value at that date is \$15.9 billion, so the shortfall amounts to \$6.5 billion.

Note that not all of this loss in 2008 is currently recognized in the actuarial value of assets. The actuarial value of assets is based on a five-year smoothing period (recognizing 20% of the difference between the actual and expected market returns each year), subject to the requirement that the actuarial value can never exceed 125% of the market value, or be less than 75% of the market value. This corridor restricts the actuarial value of assets in this year's valuation to 125% of the market value of assets. As more of the 2008 is recognized over the next four

years, we expect the funded ratio to slide further, absent a recovery or other changes in the plan.

The increase in the employer contribution rates shown herein are primarily due to the 2008 investment results.

#### **Benefit provisions**

The benefit provisions reflected in this valuation are those which were in effect on January 1, 2009, or which were adopted by the end of the 2009 legislative session and are effective on or before July 1, 2010, except as discussed in the following paragraphs.

SB19 was passed during the 2008 legislative session. This law opened a window to allow employers of the Public Safety Retirement Systems to adopt a 4% maximum COLA in lieu of the current 2.5% maximum COLA. However, adoption of the 4% maximum COLA is mandatory for the State of Utah. This window was originally scheduled to close in December 2009, but was extended by 2009 legislation until December 2012. For those employers making the election during calendar year 2009, including the State of Utah, the 4% maximum COLA is effective January 1, 2009. For employers making the election in calendar year 2009 or later, the 4% maximum COLA will be effective at the following January 1st. This legislation was reflected in the valuation only for those units that made the election by December 31, 2008, including the State of Utah. Supplemental information will be provided to URS so that URS can adjust the contribution rates for employers electing the 4% COLA during 2009 or later.

HB21 was enacted by the 2007 legislature. This bill created a window allowing members and employers of the Public Safety Contributory Retirement System to transfer to the Public Safety Noncontributory Retirement System. All transfers are now reflected in this valuation. As a result, a significant portion of the membership in the Public Safety Contributory Retirement System transferred to the noncontributory system during 2007 or 2008. The active membership of the Public Safety Contributory Retirement System decreased from 693 at Jan. 1, 2007 to 188 as of this valuation. All of the members of the Provo public safety fund transferred to the noncontributory fund in 2008.

No other legislation has been enacted since the last valuation that materially affects the benefits or contribution of URS.

## Gabriel Roeder Smith & Company

#### Assumptions and methods

The Board, in consultation with the actuary, sets the actuarial assumptions and methods used in the valuation. Current Board policy is to perform an experience study every three years. In connection with the appropriate valuation, the actuary conducts a thorough review of plan experience for the preceding five years, and then makes recommendations to the Board.

As noted above, there were two changs in actuarial methods since the prior valuation. The funding period for the UAAL was increased from 20 years to 25 years. Also, the corridor used to calculate the actuarial value of assets was widened from a span of 80% to 120% of the market value of assets to a span of 75% to 125% of the market value. Expanding the corridor decreased the UAAL, while the extension of the funding period lowered the amortization payment on the new UAAL. Otherwise, the current actuarial assumptions and methods are the same as used for the prior valuation. Except as noted above, the assumptions and methods were adopted effective January 1, 2008. The assumptions adopted were ones recommended by the actuary. The next experience analysis is scheduled for 2011.

The results of the actuarial valuation are dependent on the actuarial assumptions used. Actual results can and almost certainly will differ, as actual experience deviates from the assumptions. Even seemingly minor changes in the assumptions can materially change the liabilities, calculated contribution rates and funding periods.

It is our opinion that the recommended assumptions are internally consistent and are reasonably based on past and anticipated future experience of the System. The actuarial assumptions and methods used in this report comply with the parameters for disclosure that appear in GASB 25. Data

Member data for retired, active and inactive members was supplied as of December 31, 2008 by the URS staff. We did not audit this data, but we did apply a number of tests to the data, and we concluded that it was reasonable and consistent with the prior year's data. The staff also supplied asset information as of December 31, 2008.

#### Certification

We certify that the information presented herein is accurate and fairly portrays the actuarial position of URS as of January 1, 2009. We prepared the accompanying Summary of Actuarial Assumptions and Methods, but the URS staff prepared the other supporting schedules in this section and the trend tables in the financial section based on information supplied in our report. The staff rolls forward to December 31 the actuarial liabilities supplied in our report as of January 1, and the staff computes the actuarial value of assets as of December 31. These procedures have been reviewed by us and found reasonable.

All of our work conforms with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board. In our opinion, our calculations also comply with the requirements of Utah state law and, where applicable, the Internal Revenue Code, ERISA, and the Statements of the Governmental Accounting Standards Board.

The undersigned are independent actuaries and consultants. Mr. Conradi is an Enrolled Actuary and Member of the American Academy of Actuaries and meets the Qualification Standards of the American Academy of Actuaries. Both are experienced in performing valuations for large public retirement systems.

Sincerely, Gabriel Roeder Smith & Company

Lewis Ward

Lewis Ward Consultant

Christian Comadi

J. Christian Conradi, ASA, EA, MAAA Senior Consultant

Gabriel Roeder Smith & Company

# Utah Retirement Systems Summary of Actuarial Assumptions and Methods

As of January 1, 2009

a) The actuarial valuation was prepared using the entry age actuarial cost method. As described in the certification letter, the contribution rates are set based on the board's funding policy, which states the contribution rate will not be less than the amount needed to amortize the unfunded actuarial accrued liability of each System over a 25-year period from the valuation date (January 1, 2009).

In calculating this minimum, amortization payments are designed to remain level as a percent of payroll, and payroll is assumed to increase 4% per year. Under this method, actuarial gains and losses are identified and amortized as part of the unfunded actuarial accrued liability over a 25-year period

- b) The future investment earnings of the assets of the Systems are assumed to accrue at an annual rate of 7.75%, compounded annually. This rate is made up of a 3.0% assumed inflation rate and a 4.75% assumed real rate of return. This assumption was adopted January 1, 2008.
- c) The total rates of assumed annual salary increase are shown on the actuarial schedule on page 120. The rates include increases due to promotion and longevity and a 4.00% per annum rate of increase in the general wage level of the membership. Salaries of judges are assumed to increase at 4.00%. Except for judges, these assumptions were adopted January 1, 2008. (Rates for judges were adopted January 1, 2005.)
- d) Post retirement benefit increases are based on the Consumer Price Index, limited by the provisions of each System. For members of the Public Safety Retirement System, annual increases are assumed to be 2.5% or 3.0%. All other Systems' annual increases are assumed to be 3.0%. Increases are based on the member's original retirement allowance except in the Judges Retirement System where increases are compounded. For current retires who have received cumulative COLAs less than the total of annual CPI increases since retirement, higher COLAs are assumed, subject to the annual maximum (2.5% or 4% for Public Safety and 4% for all other Systems), as long as the member has "banked" CPI increases left.
- e) Except for educators, tables of mortality rates for members retired for service and beneficiaries were developed from standard mortality tables. The mortality basis is dependent upon the member's class and gender as shown on the next page. Most of these rates were adopted January 1, 2008. Rates for female educators were adopted January 1, 2005. Mortality rates for active members and retired educators were developed from actual experience of that group.
- Mortality among disabled members is based on a special 1981 Disability Table developed by a previous actuary from the Systems' experience. Rates for males and females are multiplied by 85%. These rates were modified January 1, 2008.
- g) Other demographic assumptions regarding retirement, mortality, disablement and termination from employment are illustrated in the following actuarial schedules.

The retirement assumptions illustrated are for members of the Systems who are eligible to retire with 30 years of service. The rates vary by age and service groupings.

## Retired Member Mortality

Class of Member

#### Educators

Men	 EDUM
Women	 EDUF

#### **Public Safety and Firefighters**

Men	 	RP 2000M (	(80%)
Women	 	RP 2000F (	(85%)

## Local Government, Public

Employees and All Beneficiaries	
MenRP 2000M (8	30%)
WomenRP 2000F (8	35%)

EDUM = Constructed mortality table based on actual experience of male educators

EDUF = Constructed mortality table based on actual experience of female educators

RP 2000M = RP 2000 Combined mortality table for males multiplied by 80%

 $\label{eq:RP2000F} \mbox{PP2000F} = \mbox{RP2000F} \mbox{ 2000F} \mbox{ able for females multiplied by 85\%}$ 

Except for firefighters, rates of assumed termination from employment at any age are assumed to vary during the first five years of employment. The rates of termination illustrated are for members in their first or in their sixth or subsequent year of service; rates at intermediate points fall between the two sets illustrated. Rates for firefighters vary only by years of service and not by age. All rates have been shown for the firefighters. All terminating members who are not eligible for vested benefits are assumed to withdraw their contributions immediately. Vested members are assumed to withdraw their contributions and forfeit the right to further benefits at the rates illustrated.

- h) The Retirement Board uses the expected rate of return method for calculating the actuarial value of assets. This method is based on the total earnings of the commingled investments and spreads the excess/shortfall of actual investment returns over or under the expected return over five years. One-fifth of the excess/ shortfall is recognized each year. The actuarial values of assets under this method were calculated and reported to us by the Systems' staff.
- i) All of the actuarial assumptions were renewed or adopted by the Retirement Board in 2008, as recommended by the actuary.

As of January 1, 2009

	Percent Retiring Within Next Year Among Active Members								
-						Eligible fo	or Retirement		
				Male			Female	Governors	
		State and Sch	nool Division	Local	State and School Division		Local	and Legislators	
	Retirement Age	Educators	Public Employees	Government Division	Educators	Public Employees	Government Division	Retirement	
Noncontributory	55	25.00%	18.00%	22.00%	30.00%	20.00%	35.00%	0.00%	
and Contributory	56	25.00	18.00	22.00	30.00	20.00	35.00	0.00	
<b>Retirement System</b>	<b>is</b> 57	25.00	18.00	22.00	30.00	20.00	35.00	0.00	
Adopted January 1, 2005	58	25.00	18.00	22.00	30.00	20.00	35.00	0.00	
	59	25.00	18.00	22.00	30.00	20.00	35.00	0.00	
	60	35.00	23.00	25.00	50.00	40.00	40.00	0.00	
	61	35.00	23.00	15.00	50.00	30.00	25.00	0.00	
	62	65.00	40.00	50.00	70.00	60.00	45.00	100.00	
	63	35.00	35.00	30.00	50.00	40.00	30.00	100.00	
	64	35.00	30.00	30.00	50.00	30.00	30.00	100.00	
	65	70.00	50.00	50.00	60.00	45.00	50.00	100.00	
	66	30.00	35.00	30.00	35.00	25.00	30.00	100.00	
	67	30.00	20.00	30.00	35.00	25.00	30.00	100.00	
	68	30.00	20.00	30.00	35.00	25.00	30.00	100.00	
	69	30.00	20.00	30.00	35.00	25.00	30.00	100.00	
	70	100.00	100.00	100.00	100.00	100.00	100.00	100.00	

	Retirement Age		Retirement Age		Retirement Age		Retirement Age	
			0		-			
Public Safety	45	30.00%	51	33.00%	56	35.00%	61	38.00%
<b>Retirement System</b>	46	30.00	52	33.00	57	35.00	62	38.00
Adopted January 1, 2005	47	30.00	53	33.00	58	35.00	63	38.00
	48	30.00	54	33.00	59	35.00	64	38.00
	49	30.00	55	35.00	60	38.00	65	100.00
	50	33.00						

	Retirement Age		Retirement Age		Retirement Age		Retirement Age	
Firefighters	45	14.00%	51	16.00%	56	18.00%	61	24.00%
<b>Retirement System</b>	46	14.00	52	16.00	57	18.00	62	24.00
Adopted January 1, 2005	47	14.00	53	16.00	58	18.00	63	24.00
	48	14.00	54	16.00	59	18.00	64	24.00
	49	14.00	55	18.00	60	24.00	65	100.00
	50	16.00						

	Retirement Age		Retirement Age		Retirement Age	-	Retirement Age	
Judges	60	25.00%	63	25.00%	66	25.00%	69	25.00%
<b>Retirement System</b>	61	25.00	64	25.00	67	25.00	70	100.00
Adopted January 1, 2008	62	25.00	65	25.00	66	25.00		

As of January 1, 2009

			Other Termin	nation of Employr	nent Percent of	Active Members		nin Next Year
		State and Sc	hool Division	Male	State and Sch	nool Division	Female	Governors and
	Age	Educators	Public Employees	Local Government Division	Educators	Public Employees	Local Government Division	Legislators Retirement Plan
During the First Year of Servio	e							
Noncontributory	25	14.98%	35.36%	18.84%	22.57%	30.44%	27.66%	10.00%
and Contributory	30	12.68	29.03	15.88	15.87	27.40	25.72	10.00
Retirement Systems	35	11.95	25.25	13.73	12.28	24.11	23.52	10.00
dopted January 1, 2000	40	11.30	22.79	12.35	11.87	20.88	21.25	10.00
	45	11.52	20.67	11.84	11.35	18.08	19.22	10.00
	50	13.43	18.41	12.28	10.24	16.10	17.99	10.00
	55	17.64	15.90	13.83	8.34	15.24	18.25	10.00
	60	18.53	13.22	14.52	8.77	15.79	20.66	10.00
During the Sixth and Subsequ	uent Years of S	Service						
Noncontributory	25	6.29%	11.85%	8.15%	13.04%	18.70%	13.16%	10.00%
and Contributory	30	4.30	8.32	6.05	8.38	11.87	8.95	10.00
Retirement Systems	35	2.90	5.78	4.63	5.21	7.56	6.18	10.00
Adopted January 1, 2000	40	2.08	4.10	3.81	3.47	5.26	4.73	10.00
	45	1.62	3.04	3.34	2.74	4.05	4.22	10.00
	50	1.25	2.43	3.11	2.45	3.43	4.21	10.00
	55	0.93	2.42	3.36	2.43	3.34	4.32	10.00
	60	0.98	3.24	3.52	2.55	3.75	4.43	10.00
	Age	Durin First		During the Sixth d Subsequent Ye				
Public Safety	25	10.	76%	6.93%				
Retirement System	30	10.3	26	4.69				
Adopted January 1, 2008	35	11.	28	3.08				
	40	13.		2.05				
	45	17.	35	1.52				
	50	22.		1.30				
	55	27.		1.29				
	60	33.9		1.40				
	Years of Serv	ice	Years of Se	rvice	Years of Ser	rvice		
Firefighters	0	9.00%	7	1.50%	9	1.50%		
Retirement System	1	2.50	8	1.50	10	1.50		
Adopted January 1, 2008	2	2.50	9	1.50	11	1.50		
	3	2.50	10	1.50	12+	0.00		
	4	2.50						
Judges Retirement System	None	e assumed.						

As of January 1, 2009

					Total Annual Incr	
	Years of Service	State a	nd School Division	Local Government Division	Public Safety Retirement	e and Female) Firefighters Retirement
	Service	Educators	Public Employees	Division	System	System
All Retirement Systems	0	12.00%	9.50%	10.75%	9.75%	10.25%
Adopted January 1, 2008	1	10.25	8.75	9.00	8.00	9.75
	2	9.00	7.50	8.25	7.75	9.50
	3	8.75	7.00	7.50	7.25	9.25
	4	8.50	6.50	7.00	7.00	9.00
	5	8.00	6.25	6.75	6.75	8.75
	6	7.75	6.00	6.50	6.75	8.50
	7	7.50	5.75	6.25	6.75	8.25
	8	7.25	5.50	6.00	6.50	8.00
	9	7.00	5.50	5.75	6.50	7.50
	10	6.50	5.25	5.50	6.25	7.00
	11	6.00	5.00	5.50	6.00	6.50
	12	5.75	5.00	5.25	5.75	6.25
	13	5.25	5.00	5.25	5.50	6.00
	14	5.00	4.75	5.00	5.25	5.75
	15	4.75	4.75	5.00	5.25	5.75
	16	4.75	4.75	4.75	5.00	5.50
	17	4.75	4.50	4.75	5.00	5.50
	18	4.75	4.50	4.75	5.00	5.25
	19	4.50	4.50	4.75	5.00	5.00
	20	4.50	4.25	4.50	5.00	4.75
	21	4.50	4.25	4.50	4.75	4.75
	22	4.50	4.25	4.25	4.50	4.50
	23	4.50	4.25	4.25	4.50	4.00
	24	4.25	4.25	4.25	4.25	4.00
	25+	4.00	4.00	4.00	4.00	4.00

Probability Mortality Within the Next Year for Active Members

			Male		Female
	Age	Educators a	Local Government nd Public Employees		ocal Government ublic Employees
Noncontributory	20	0.0130%	0.0495%	0.0490%	0.0275%
and Contributory	25	0.0130	0.0385	0.0210	0.0275
Retirement Systems	30	0.0195	0.0440	0.0070	0.0275
Adopted January 1, 2008	35	0.0195	0.0660	0.0210	0.0330
	40	0.0390	0.0825	0.0420	0.0440
	45	0.0650	0.1045	0.0840	0.0660
	50	0.1300	0.1540	0.1260	0.1045
	55	0.2340	0.2585	0.1750	0.1540
	60	0.3705	0.4180	0.2380	0.2200
	65	0.4680	0.6380	0.3290	0.3025
	70	0.5200	0.9130	0.4550	0.4015

As of January 1, 2009

			T ercent L	lecting a Refund o	Contributions C	pon termination	
	Years of Service	Educators	Public Employees	Male Local Government Division	Educators	Public Employees	Female Local Government Division
Noncontributory	0-3	100%	100%	6 100%	100%	100%	1009
and Contributory	4	75	86	75	65	80	77
Retirement Systems	5	73	83	73	64	79	75
Adopted January 1, 1993	10	54	73	61	53	64	61
	15	33 63		49	32	52	40
	19	9	9 29 23		8	22	13
	20	0	0		0	0	0
		Probability		in the Next Year fo		_	
	Age		Publi	c Safety and Firefig	hters Employees	5	
		0.04400/	-		-	-	
Public Safety	20	0.0440%	-		60 0.3740		
Retirement System	25	0.0440			65 0.4730		
and Firefighters	30	0.0440			70 0.566	C	
Retirement System Adopted January 1, 2008	35	0.0440	55 (	).2750			
	Percen	t Electing a Refu	nd of Contribut	ions Upon Termina	tion While Vestee	d	
			iblic Safety and	I Firefighters Retire		5	
Dublic Osfets	Ye	ars of Service	1000/		of Service	•	
Public Safety		0-3	100%			5%	
Retirement System		4	76		19 15	-	
and Firefighters		5	74		20 (	)	
Retirement System Adopted January 1, 1993		10	57				

# Analysis of Financial Experience

December 31, 2009

#### (in thousands) January 1, 2009 Unfunded Liability Actuarial January 1, 2008 Changes in Change in Accrued Liability Unfunded Actuarial Amortization (Gain) Asset Actuarial Benefit Asset Provisions System Accrued Liability Payments (Gain) Assumptions Transfers Loss Noncontributory \$826,108 2,467,129 (60, 414)219,532 2,063,160 (635,718)961 53,500 Contributory 68,144 (2,337) 11,792 138,530 (53, 500)120,861 (41,768)\_\_\_\_ **Public Safety** 28,076 46,320 209,213 (3,088)260,043 (80,545) 460,019 \_\_\_\_ Firefighters (54,834) 1,192 (4,357) 99,386 (30,636) 10,751 Judges 5,532 114 2,857 16,387 (5,045)19,845 997 (2) 1,454 141 **Utah Governors and Legislators** (1,874) (434)\_\_\_\_

# Member and Employer Contribution Rates

As of December 31, 2009

				Contributory	N	oncontributory
System	Year	Member	Employer	Employer	Employer	Employer
Noncontributory			State and School	Local Government	State and School	Local Government
and Contributory Retirement System	2000	6.00%	9.19%	6.31%	13.68%	10.32%
	2001	6.00	5.91	4.19	10.40	8.20
	2002	6.00	5.91	4.68	10.40	8.69
	2003	6.00	7.21	5.61	11.70	9.62
	2004	6.00	8.89	7.08	13.38	11.09
	2005	6.00	8.89	7.08	13.38	11.09
	2006	6.00	9.73	7.58	14.22	11.59
	2007	6.00	9.73	7.61	14.22	11.62
	2008	6.00	9.73	7.61	14.22	11.62
	2009	6.00	9.73	7.65	14.22	11.66

		Division A (with Social Security)		(without Sc	Division B ocial Security)	All Divisions Fire Insurance
		Member	Employer	Member	Employer	Premium Tax
Firefighters	2000	10.20%	—%	15.50%	—%	8.71%
<b>Retirement System</b>	2001	6.77		8.43		8.28
	2002	7.82		7.83	_	8.88
	2003	8.21		7.83	_	10.35
	2004	8.61		7.83	_	12.16
	2005	8.61		7.83	_	12.16
	2006	10.84		8.72	_	12.08
	2007	12.76		9.30	_	11.50
	2008	13.14		9.68		11.12
	2009	13.49	—	9.68	—	12.34

					Judges	
			Contributory N	Noncontributory		Governors and Legislative
		Member	Employer	Employer	Court Fees	Appropriation
Judges	2000	8.00%	7.10%	15.10%	20.29%	\$—
Retirement System	2001	5.55		5.55	18.93	
	2002	4.92	_	4.92	18.40	
Utah Governors	2003	7.08	_	7.08	18.06	
and Legislators	2004	2.00	5.14	7.14	19.69	—
Retirement Plan	2005	2.00	6.26	8.26	19.19	
	2006	2.00	7.79	9.79	18.04	
	2007	2.00	10.38	12.38	15.45	
	2008	2.00	11.51	13.51	14.32	
	2009	2.00	15.09	17.09	13.83	—

# Member and Employer Contribution Rates (Continued)

As of December 31, 2009

Division B

2004

2007

2009

13.74 19.96

13.74 22.99

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2005 13.74 19.96

2006 13.74 22.99

2008 13.74 22.99

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				Sta	ite of Utah		2.5% Other Divis Social Se	ion A	Othe	4.0% COL Division A tial Securit	4		Bountiful
System		Year	N	/lember	Employer	Mem	ber Emp	oloyer	Member	Employe	er N	lember	Employer
Public Safety		2000		_	24.98%		— 1	7.40%	_	_	_	_	23.18%
Retirement		2001			23.62		— 1	4.08		_	_		19.03
System		2002			19.68		— 1	3.89		_	_		17.41
Noncontributory		2003			18.94		— 1	6.24		_	_		18.63
Division A		2004			21.15		— 1	9.08		_	_		19.68
		2005			23.46		— 1	9.34		_	_		19.68
		2006			23.46		— 2	2.38	_	_	_		19.99
		2007			26.75		— 2	2.61	_	_	_		22.47
		2008			26.75		— 2	2.61		_	_		22.47
		2009		—	30.18		— 2	3.34	_	25.9	0%		23.07
Public Safety		2000		12.29%	12.98%	12.	29% !	5.88%	_	_	_		
Retirement		2001		12.29	8.81	12.	29	2.41	_	_	_		_
System		2002		12.29	8.05	12.	29	2.17	_	_	_		
Contributory		2003		12.29	10.02	12.	29	4.52	_	_	-		_
Division A		2004		12.29	12.50	12.	29	7.70	_	_	_		
		2005		12.29	12.50	12.	29	7.95	_	_	-		_
		2006		12.29	15.46	12.	29 1	1.01	—	_	_		_
		2007		12.29	15.46	12.	29 1	1.22	_	_	-		_
		2008		12.29	15.46	12.	29 1	1.22	—	_	_	—	—
		2009		12.29	19.01	12.	29 1	2.47	12.299	% 15.0	1%	_	
		Salt I	Lake City		Ogden		Logan		Provo	2.5% Other Div (without S		Other I	0% COLA Division B t Soc Sec)
		Member E	Employer	Member	Employer	Member E	Employer	Member	Employer	Member I	Employer	Member	Employer
Public Safety	2000	_	34.73%	, —	25.80%	_	_	_	_	_	19.01%	. —	_
Retirement	2001	—	30.72		24.47					—	16.75		
System	2002	—	28.27	_	21.06		14.79%	, —		—	17.66	—	—
Noncontributory	2003	—	30.05	_	17.98		17.10			—	19.42	—	_
Division B	2004	—	32.52		20.85		20.77			—	22.17		_
	2005	—	32.52	_	24.30		21.25			—	22.32	—	_
	2006	—	35.71	_	24.30		25.48			—	25.49	—	_
	2007	_	35.71	_	30.44		25.48	_	_	_	25.49	_	_
	2008		35.71	_	31.47		25.48		29.84%	—	25.49		_
	2009	—	35.71	_	33.11	_	27.74	—	30.91	_	26.21	_	28.73%
Public Safety	2000	13.74%	6 22.56%	5 13.189	% 12.23%	11.13%	6.96%	13.54%	5 12.58%	10.50%	8.92%	10.50%	% —
Retirement	2001	13.74	18.21	13.18	9.08	11.13	2.93	13.54	9.72	10.50	6.43	10.50	_
System	2002	13.74	15.50			11.13	3.66	13.54	9.47	10.50	7.34	10.50	
Contributory	2003	13.74	17.61	_		11.13	5.97	13.54	10.85	10.50	9.47	10.50	_
<b>D</b>	0004	10 74	10.00			11 10		10 5 4	10.00	10 50	10.05	10 50	

11.13 10.03

11.13 14.61

11.13 14.61

— 11.13 17.81

10.50 15.69

10.50 15.69

10.50 16.67

10.50

10.50

10.50

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10.50 19.17%

13.54 12.22 10.50 12.35

11.13 10.54 13.54 12.22 10.50 12.47 10.50

11.13 14.61 13.54 15.57 10.50 15.69 10.50

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13.54 16.30

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# Solvency Tests

y 100t0				Actuarial	Accrued Liabilities		
System	Date	(1) Active Members Contributions	(2) Retired and Beneficiaries	(3) Active Member (Employer Financed Portion)	(4) Total Actuarial Accrued Liabilities	Actuarial Value of Assets	
Noncontributory Retirement System	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09	\$ 962,724 971,496 955,624 878,125 850,926 822,236 756,008 728,986 699,314 621,597	3,404,486 3,751,586 4,171,062 4,587,481 5,051,930 5,504,555 6,285,751 7,020,899 7,671,008 8,559,430	5,566,304 6,082,942 6,637,667 6,885,704 7,332,588 7,691,749 8,042,295 9,275,300 9,936,268 10,248,707	9,933,514 10,806,024 11,764,353 12,351,310 13,235,444 14,018,540 15,084,061 17,025,185 18,306,590 19,429,734	$\begin{array}{c} 10,361,333\\ 11,104,334\\ 10,848,586\\ 11,657,525\\ 12,212,437\\ 13,069,362\\ 14,446,928\\ 16,199,077\\ 15,839,461\\ 16,622,548 \end{array}$	
Contributory Retirement System	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09	\$ 247,491 267,963 285,260 283,694 296,155 307,907 316,492 324,856 334,732 319,887	447,521 425,956 416,552 409,430 407,905 408,420 436,812 468,966 520,848 558,592	240,787 254,993 275,106 289,445 309,776 310,982 309,663 376,429 362,992 356,416	935,799 948,912 976,918 982,569 1,013,836 1,027,309 1,062,967 1,170,251 1,218,572 1,234,895	924,573 927,523 899,290 913,949 933,974 951,540 1,004,452 1,102,107 1,097,711 1,114,019	
Public Safety Retirement System	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09	\$ 85,774 85,106 84,479 81,121 94,259 91,737 90,849 90,962 87,976 82,498	540,074 610,272 669,736 742,358 827,157 921,115 1,006,399 1,076,782 1,254,909 1,331,095	581,028 670,756 704,276 733,279 805,369 821,600 871,734 1,080,132 1,130,782 1,230,477	1,206,876 1,366,134 1,458,491 1,556,758 1,726,785 1,834,452 1,968,982 2,247,876 2,473,667 2,644,070	1,286,996 1,376,466 1,349,435 1,448,888 1,524,904 1,633,022 1,809,198 2,038,613 2,017,576 2,137,027	
Firefighters Retirement System	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09	\$ 73,003 76,510 78,253 79,177 81,754 82,292 84,670 86,624 91,583 97,397	240,403 257,301 270,842 289,194 306,927 329,322 355,518 389,586 437,796 464,082	142,050 157,463 172,069 181,007 190,210 202,745 203,577 256,619 247,243 263,675	455,456 491,274 521,164 549,378 578,891 614,359 643,765 732,829 776,622 825,154	536,503 569,151 553,589 589,502 610,688 644,496 705,051 787,663 765,871 802,576	
Judges Retirement System	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09	\$ 8,025 8,355 8,639 7,873 8,058 7,893 8,209 7,342 7,738 5,802	38,603 40,022 40,800 47,713 48,904 51,524 56,363 62,724 69,534 81,157	27,334 37,610 41,134 42,316 47,248 47,545 52,555 65,313 68,693 67,344	73,962 85,987 90,573 97,902 104,210 106,962 117,127 135,379 145,965 154,303	87,139 92,649 90,904 97,412 100,814 106,374 116,879 129,847 126,120 131,491	
Utah Governors and Legislators Retirement Plan	1/01/01 1/01/02 1/01/03 1/01/04 1/01/05 1/01/06 1/01/07 1/01/08 1/01/09 12/31/09	\$ 204 203 187 178 169 147 159 145 119 120	5,081 5,079 5,212 5,044 4,989 5,268 5,142 5,123 6,508 6,442	2,623 2,900 3,307 3,590 3,569 3,559 3,911 4,594 4,355 4,465	7,908 8,182 8,706 8,812 8,727 8,974 9,212 9,862 10,982 11,027	11,569 11,710 10,719 10,905 10,650 10,587 10,983 11,736 10,841 10,769	

		ed Liabilities Covered	,
(1) 100% 100 100 100 100 100 100 10	(2) 100% 100 100 100 100 100 100 100 100 10	(3) 100% 100 86 90 86 88 92 91 75 73	(4) 104% 103 92 94 92 93 96 95 87 86
100% 100 100 100 100 100 100 100 100 100	100% 100 100 100 100 100 100 100 100 100	95% 92 72 76 74 76 81 82 67 66	99% 98 92 93 92 93 94 94 94 90 90
100% 100 100 100 100 100 100 100 100 100	100% 100 100 100 100 100 100 100 100 100	100% 100 85 85 75 75 82 81 60 59	107% 101 93 93 88 89 92 91 82 81
100% 100 100 100 100 100 100 100 100 100	100% 100 100 100 100 100 100 100 100 100	100% 100 100 100 100 100 100 100 96 91	118% 116 106 107 105 105 110 107 99 97
100% 100 100 100 100 100 100 100 100 100	100% 100 100 100 100 100 100 100 100 100	100% 100 99 93 99 100 92 71 66	118% 108 100 99 97 97 99 100 96 86 85
100% 100 100 100 100 100 100 100 100 100	100% 100 100 100 100 100 100 100 100 100	100% 100 100 100 100 100 100 97 92	146% 143 123 124 122 118 119 119 99 98

# Schedules of Active Member Valuation Data

Year Ended December 31

	r	Number of			Activ	Inflation	
System		rticipating Employers	Active Members	Annual Payroll	Average Pay	Percent Increase	Increase (CPI)
Noncontributory Retirement System	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	367 374 376 380 391 401 409 411 416 416	81,894 81,383 82,486 83,156 85,046 85,637 87,219 89,605 93,576 92,766	\$2,659,200,000 2,832,060,000 2,926,449,000 2,959,347,000 3,084,317,000 3,165,504,000 3,326,392,000 3,582,495,000 3,871,636,000 3,955,040,000	32,744 34,581 35,481 35,806 36,643 37,633 37,786 39,584 40,531 41,945	3.70% 5.61 2.60 0.92 2.34 2.70 0.41 4.76 2.39 3.49	3.40% 1.60 2.40 1.90 3.30 3.40 2.50 4.20 0.10 2.70
Contributory Retirement System	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	163 164 164 161 161 161 161 160 158 160	3,972 3,760 3,649 3,493 3,393 3,198 3,010 2,852 2,743 2,515	<pre>\$ 141,067,000 142,882,000 139,470,000 139,362,000 137,730,000 133,812,000 132,899,000 133,110,000 127,804,000</pre>	35,218 37,627 38,784 39,666 40,821 41,758 43,005 44,865 46,830 47,941	4.22% 6.84 3.07 2.27 2.91 2.30 2.99 4.33 4.38 2.37	3.40% 1.60 2.40 1.90 3.30 3.40 2.50 4.20 0.10 2.70
Public Safety Retirement System	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	116 116 119 117 119 120 123 126 128 130	6,839 6,905 6,966 7,041 7,173 7,239 7,474 7,587 7,894 7,695	\$ 247,985,000 260,783,000 268,478,000 278,402,000 293,797,000 298,756,000 316,662,000 339,187,000 365,043,000 373,959,000	36,166 37,705 39,004 39,579 40,300 40,737 42,356 43,899 45,964 47,145	3.87% 4.26 3.45 1.47 1.82 1.08 3.98 3.64 4.70 2.57	3.40% 1.60 2.40 3.30 3.40 2.50 4.20 0.10 2.70
Firefighters Retirement System	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	39 39 40 43 44 48 52 51 52 55	1,452 1,498 1,538 1,568 1,591 1,636 1,684 1,771 1,849 1,907	\$ 63,274,000 67,192,000 71,354,000 75,619,000 79,638,000 84,061,000 88,682,000 95,767,000 102,252,000 107,625,000	43,403 44,895 46,548 48,132 49,863 50,471 51,549 52,247 54,111 54,466	2.90% 3.44 3.68 3.60 1.22 2.14 1.36 3.57 0.66	3.40% 1.60 2.40 1.90 3.30 3.40 2.50 4.20 0.10 2.70
Judges Retirement System	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	1 1 1 1 1 1 1 1 1 1	104 105 103 106 106 108 106 108 106 104	\$ 10,397,000 10,924,000 11,173,000 10,888,000 11,646,000 11,594,000 12,195,000 13,322,000 14,404,000 14,434,000	100,396 104,298 106,010 106,613 107,237 110,539 112,350 120,184 128,706 131,742	2.90% 3.89 1.64 0.57 0.59 3.08 1.64 6.97 7.09 2.36	3.40% 1.60 2.40 1.90 3.30 3.40 2.50 4.20 0.10 2.70
Utah Governors and Legislators Retirement Plan	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	1 1 1 1 1 1 1 1 1 1	88 92 91 95 88 96 86 93 119	\$ 464,000 556,000 556,000 556,000 556,000 887,000 860,000 947,000 910,000 910,000	5,533 6,422 6,454 6,388 5,400 8,955 7,649 9,109 9,785 7,647	1.77% 16.07 0.50 (1.02) (15.47) 65.83 (14.58) 19.08 7.42 (21.85)	3.40% 1.60 2.40 1.90 3.30 3.40 2.50 4.20 0.10 2.70

# Schedules of Retirants and Beneficiaries

Year Ended December 31

System	Year	Number	Added to Rolls Allowances*	Rei Number	moved from Rolls Allowances*	Number	Rolls End of Year Allowances	% Increase in Annual Allowances	Average Annual Allowances
Noncontributory Retirement System	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	1,709 1,577 1,737 1,805 1,803 2,212 2,728 2,131 2,082 2,540	\$     84,779,000 75,142,000 84,600,000	150 167 236 256 244 276 284 320 316 370	\$    8,501,000 24,876,000 21,340,000	17,755 19,165 20,666 22,215 23,774 25,710 28,154 29,965 31,731 33,901	\$276,878,000 311,311,000 348,230,000 386,791,000 424,897,000 469,695,000 533,248,000 609,526,000 659,792,000 723,052,000	13.55% 12.44 11.86 11.07 9.85 10.54 13.53 14.30 8.25 9.59	\$15,120 15,756 16,351 16,884 17,126 17,731 18,387 19,138 19,616 20,039
Contributory Retirement System	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	101 98 120 122 140 178 187 197 151 181	\$    7,748,000 6,547,000 8,434,000	557 542 566 582 564 521 510 497 464 449	\$   4,616,000 6,129,000 5,681,000	8,292 7,848 7,402 6,942 6,518 6,175 5,852 5,552 5,552 5,239 4,971	\$ 60,317,000 59,575,000 57,863,000 57,863,000 57,100,000 58,546,000 61,678,000 62,096,000 64,849,000	(1.35)% (1.23) (0.13) (2.75) (1.51) 0.19 2.53 5.35 0.68 4.43	5 \$ 6,742 7,078 7,490 7,865 8,039 8,799 9,503 10,287 11,067 11,961
Public Safety Retirement System	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	151 271 162 183 204 252 212 190 197 170	\$    10,541,000 16,691,000 11,925,000	4 53 30 26 35 31 31 25 45 105	\$	2,371 2,589 2,721 2,878 3,047 3,268 3,449 3,614 3,766 3,831	\$ 42,769,000 48,607,000 53,962,000 59,941,000 66,329,000 74,041,000 82,499,000 91,864,000 98,944,000 106,272,000	10.95% 13.65 11.02 11.08 10.66 11.63 11.42 11.35 7.71 7.41	\$16,974 17,743 18,801 19,796 20,816 21,724 22,977 23,575 24,391 25,710
Firefighters Retirement System	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	53 52 32 40 30 53 44 53 33 38	\$	1 10 14 4 18 12 5 3 13 9	\$	825 867 885 921 933 974 1,013 1,063 1,083 1,112	\$ 18,738,000 20,778,000 22,288,000 25,263,000 27,269,000 29,497,000 33,936,000 35,355,000 38,311,000	10.52% 10.89 7.27 5.53 7.41 7.94 8.17 15.05 4.18 8.36	\$19,717 20,928 22,131 22,573 24,257 25,319 26,430 27,513 29,169 30,158
Judges Retirement System	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	2 4 1 8 2 5 3 7 3 10	\$    1,084,000 583,000 1,015,000	 2 1 1 2 2 2	\$	75 78 77 83 84 88 89 96 97 107	\$ 3,322,000 3,659,000 3,804,000 4,361,000 4,518,000 4,755,000 5,251,000 6,335,000 6,580,000 7,595,000	5.13% 10.14 3.96 14.64 3.60 5.25 10.43 20.64 3.87 15.43	\$43,018 45,547 48,014 51,023 52,243 52,465 57,325 60,717 63,084 65,133
Utah Governors and Legislators Retirement Plan	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	5 10 7 3 6 12 3 6 8 5	\$	7 	\$	219 229 231 223 221 230 222 220 222 224	\$ 662,000 691,000 708,000 726,000 712,000 755,000 758,000 758,000 763,000 784,000	13.55% 4.38 2.46 2.54 (1.93) 6.04 0.40  0.66 2.75	\$ 2,649 2,606 2,648 2,817 2,804 2,851 2,983 2,966 2,941 3,030

\*Additional information will be added when it becomes available.

Summary of Plan Provisions (Continued)

# Noncontributory Retirement System

Description	Requirement						
Membership Eligibility	The Public Employees Noncontributory Retirement System was established on July 1, 1986. All eligible employees of the State and School entities hired subsequent to that date are automatically members of the Noncontributory System. Local government entities had the option of adopting the new System or remaining with the Contributory System. An employee is qualified for membership in the Noncontributory System if his or her employer participates in the System and the employee works at least 20 hours per week and receives benefits normally provided by his or her employer as approved by the Retirement Board, teachers who teach half-time, and classified school employees who work an average of 20 hours or more per week, regardless of benefits provided.						
Vesting	Retirement benefit becomes vested upon the member's completion of 4 years of qualifying service.						
Service Retirement	AgeYears of ServiceAllowance ReductiontAny age						
Service Benefit Formula	<ul> <li>Number of years of service x 2.0% x FAS*.</li> <li>* FAS (Final Average Salary) = highest three years' earnings converted to a monthly average.</li> <li>Yearly salary increases are limited to 10% plus a COLA determined by the CPI.</li> </ul>						
Cost-of-Living Allowance	Up to 4% annually on the original retirement benefit. Eligible after one year.						
Death Benefits	An active member's death benefit consists of an insurance payment equal to 75% of the highest annual salary with a minimum of \$1,000 and a refund of transferred contributions plus interest. The spouse of a deceased member is eligible for a monthly benefit if they have been married for at least six months and the member meets age and service qualifications or has 15 or more years of service credit. An inactive member's death benefit for someone with fewer than ten years of service credited to their account prior to July 1, 1987 and who have not withdrawn their contributions, the benefit is the same as for active members. A retired member's death benefit depends on the retirement option selected at retirement. No death benefit is available without a reduced retirement benefit.						
Refunds	A terminated member who transferred from the Contributory Retirement System is eligible for a 100% refund of transferred member contributions plus interest. There is a 60-day refund processing period after the last day of paid employment.						
Redeposits	A redeposit with interest may be made in monthly installments, by a lump-sum payment, or by direct transfer from a qualified plan. A redeposit must be completed prior to retirement. Service credit is restored when the redeposit is completed.						
Contribution Rates (as of 12-31-09)	Employer rate for State & School (Level A) is 14.22% of covered salary and 11.66% for Local Government (Level B).						
Interest	Up to 7.75% on member accounts transferred from the Contributory Retirement System.						

Summary of Plan Provisions (Continued)

# Contributory Retirement System

Description	Requirement					
Membership Eligibility	The Public Employees Contributory Retirement System includes eligible public employees of the State of Utah and its political subdivisions including public education employees of those entities covered by the System. An employee is qualified for membership in the Contributory System if his or her employer participates in the System and the employee works at least 20 hours per week and receives benefits normally provided by his or her employer as approved by the Retirement Board, teachers who teach half-time, and classified school employees who work an average of 20 hours per week or more regardless of benefits provided.					
Vesting	Retirement benefit becomes vested upon the member's completion of 4 years of qualifying service. Eligible member contributions and interest thereon vest immediately.					
Service Retirement	Age       Years of Service       Allowance Reduction†         Any age       .30       .None         60-61       .20       .3% each year before age 65         62-64       .10       .3% each year before age 65         65       .4       .None         t With fewer than 30 years of service from any combination of Utah Retirement Systems, retiring before age 65 will reduce the monthly benefit by 3% for each year between ages 60 and 65.					
Service Benefit Formula	<ol> <li>Number of years of service before 7-1-75 x 1.25% x FAS*.</li> <li>Number of years of service after 6-30-75 x 2.0% x FAS*.</li> <li>Plan 1 allowance = total of 1 and 2.</li> <li>* FAS (Final Average Salary) = highest five years' earnings converted to a monthly average. Yearly salary increases are limited to 10% plus a COLA determined by the CPI.</li> </ol>					
Cost-of-Living Allowance	Up to 4% annually on the original retirement benefit. Eligible after one year.					
Death Benefits	An active member's death benefit consists of an insurance payment equal to 75% of the highest annual salary with a minimum of \$1,000 and a refund of contributions plus interest. The spouse of a deceased member is eligible for a monthly benefit if they have been married for at least six months and the member meets age and service qualifications, or has 25 years of service. An inactive member's death benefit for someone with fewer than ten years of service consists of a refund of contributions plus interest. For those with ten or more years of service credited to their account prior to July 1, 1987 and who have not withdrawn their contributions, the benefit is the same as for active members. A retired member's death benefit depends on the retirement option selected at retirement. No death benefit is available without a reduced retirement benefit.					
Refunds	A terminated member is eligible for a 100% refund of member contributions plus interest. There is a 60-day refund processing period after the last day of paid employment.					
Redeposits	A redeposit with interest may be made in monthly installments, by a lump-sum payment, or by direct transfer from a qualified plan. A redeposit must be completed prior to retirement. Service credit is restored when the redeposit is completed.					
Contribution Rates (as of 12-31-09)	Member contribution rate is 6.00%* of covered salary. Employer rate for State and School (Level A) is 9.73% of covered salary and 7.65% for Local Government (Level B). *Employers have the option of paying all or part of member contributions on behalf of their employees.					
Interest	Up to 7.75% on member accounts.					

# Utah Retirement Systems Summary of Plan Provisions (Continued)

# Public Safety Retirement System

Description	Requirement
Membership Eligibility	The Public Safety Retirement System includes eligible state and local government employees directly involved in law enforcement. The Public Safety System consists of the Contributory and Noncontributory divisions. Employees are qualified for membership in the Public Safety System if: (1) they are regularly scheduled to work and be compensated for 2,080 hours a year in a recognized public safety department; (2) they have completed a certified training program; (3) their primary duty is as a peace officer, correctional officer or special function officer; and (4) in the course of employment their life or personal safety is at risk.
Vesting	Retirement benefit becomes vested upon the member's completion of 4 years of service credit. Eligible member contributions vest immediately.
Service Retirement	AgeYears of ServiceAllowance ReductionAny age
Service Benefit Formula	<ol> <li>2.5% x FAS* x years of service up to 20 years.</li> <li>2.0% x FAS* x years of service over 20 years.</li> <li>Monthly benefit = total of 1 and 2.**</li> <li>* FAS (Final Average Salary) = highest three years' earnings converted to a monthly average. Yearly salary increases are limited to 10% plus a COLA determined by the CPI.</li> <li>**Benefits paid cannot exceed 70% of FAS.</li> </ol>
Cost-of-Living Allowance	Up to 2.5% annually on original retirement benefit. Employers have the option to provide an enhanced cost-of-living (COLA) benefit to their public safety retirees that will raise the maximum COLA from 2.5% to 4% based on the CPI. Eligible after one year.
Death Benefits	DIVISION A (with Social Security) If death is in the line of duty, the benefit to the surviving spouse is \$1,000 plus a monthly benefit of 30% of the final average salary. In the noncontributory system only, if the member has 20 years of service credit, the spouse's benefit is the same as for a retired member. If death is not in the line of duty, the benefit is \$1,000 or a refund of contributions for members with fewer than 10 years of service. For more than 10 years of service, the benefit to the surviving spouse is \$500 plus a monthly benefit of 2% of the final average salary for each year of service to a maximum of 30% of the final average salary. If there is no spouse, the settlement is a 100% refund of vested contributions payable to the beneficiary, or \$500, whichever is greater. Dependent children receive no additional benefits. A retired member's

death benefit to the surviving spouse is 65% of the monthly benefit unless the member selects a

reduced monthly benefit at the time of retirement to provide a 75% spousal benefit.

Summary of Plan Provisions (Continued)

# Public Safety Retirement System (Continued)

Description	Requirement
Death Benefits (Continued)	<b>DIVISION B</b> (without Social Security) If death is in the line of duty, the benefit to the surviving spouse is \$1,500 plus a monthly benefit of 37.5% of the final average salary. Each unmarried child under 18 or dependent unmarried mentally or physically disabled child receives \$50 per month if the member had two or more years of service. If death is not in the line of duty, the benefit is a refund of contributions plus 50% of the last 12 months of salary for members with fewer than two years of service. For members with more than two years of service, the benefit is the same as that for death in the line of duty. If there is no spouse, the settlement is a 100% refund of vested contributions payable to the beneficiary, or \$500, whichever is greater. A retired member's death benefit to a surviving spouse is 65% of the monthly benefit unless the member selects a reduced monthly benefit at the time of retirement to provide a 75% spousal benefit. An unmarried child under 18 or dependent unmarried mentally or physically disabled child receives \$50 per month.
Refunds	A terminated member is eligible for a 100% refund of member contributions. There is a 60-day refund processing period after the last day of paid employment.
Redeposits	A redeposit with interest may be made in monthly installments, by a lump-sum payment, or by direct transfer from a qualified plan. A redeposit must be completed prior to retirement. Service credit is restored when the redeposit is completed.
Contribution Rates (as of 12-31-09)	NONCONTRIBUTORY OPTION Employer rates for Division A are: State units 30.18%; Provo 30.91%; Bountiful 23.07%; other law enforcement units with a 2.5% COLA 23.34% and units with a 4.0% COLA 25.9% of salary. Employer rates for Division B are: Salt Lake City 35.71%; Ogden 33.11%; Logan 27.74%; other law enforcement units with a 2.5% COLA 26.21% and units with a 4.0% COLA 28.73% of covered salary.
	CONTRIBUTORY OPTION Member rates in Division A are: State units 12.99%; all other law enforcement units with a 2.5% COLA 12.29% and units with a 4.0% COLA 12.29% of covered salary. Member rates in Division B are: Logan 11.13% and other law enforcement units with a 2.5% COLA 10.50% and units with a 4.0% COLA 10.50% of salary. Employer rates for Division A are: State units 19.01%; all other law enforcement units with a 2.5% COLA 12.47% and units with a 4.0% COLA 15.01% of covered salary. Employer rates for Division B are: Logan 17.81% and other law enforcement units with a 2.5% COLA 16.67% and units with a 4.0% COLA 19.17% of salary. *Employers have the option of paying all or part of member contributions on behalf of their employees.
Interest	Up to 7.75% on member accounts.

Summary of Plan Provisions (Continued)

# Firefighters Retirement System

Description	Requirement						
Membership Eligibility	The Firefighters Retirement System includes eligible state and local government employees directly involved in fire fighting and whose duties are classified as hazardous. If an employer does not classify the duties as hazardous, the employee will be enrolled in either the Public Employees Contributory or Noncontributory Retirement System. Employees are qualified for membership in the Firefighters System if they are regularly scheduled to work and be compensated for 2,080 hours a year in a regular constituted fire department and are regularly assigned to hazardous duty. Although volunteer firefighters who are on the rolls of a legally organized volunteer fire department do not contribute to the System and are not eligible for service retirement benefits, they or their beneficiaries receive benefits based on the salary of the lowest paid firefighters in a first-class city if they are disabled or killed in the line of duty.						
Vesting	Retirement benefit becomes vested upon the member's completion of 4 years of service credit. Eligible member contributions vest immediately.						
Service Retirement	AgeYears of ServiceAllowance ReductionAny age						
Service Benefit Formula	<ol> <li>2.5% x FAS* x years of service up to 20 years</li> <li>2.0% x FAS* x years of service over 20 years.</li> <li>Monthly benefit = total of 1 and 2.**</li> <li>*FAS (Final Average Salary) = highest three years' earnings converted to a monthly average. Yearly salary increases are limited to 10% plus a COLA determined by the CPI.</li> <li>**Benefits paid cannot exceed 70% of FAS, but cannot be less than \$500.</li> </ol>						
Cost-of-Living Allowance	Up to 4.0% annually on original retirement benefit. Eligible after one year.						
Disability Benefits	If disability is in the line of duty, the benefit is 50% of the final average salary with no minimum age or service requirements. If disability is not in the line of duty, the benefit is a refund of contributions for members with fewer than five years of service. For members with more than five years of service, the benefit is the same as that for disability incurred in the line of duty. Benefits are suspended while receiving Workers Compensation.						

Summary of Plan Provisions (Continued)

# Firefighters Retirement System (Continued)

Description	Requirement
Death Benefits	DIVISION A (with Social Security)
	If death is in the line of duty, the benefit to the surviving spouse is \$1,500 plus a monthly benefit of 30% of final average salary. If death is in the line of duty, and the member has 20 or more years of service credit, the spouse's benefit is the same as for a retired member. Total benefits cannot exceed 70% of the final average salary. If death is not in the line of duty, the benefit is \$1,000 or a refund of contributions for members with fewer than 10 years of service. For members with more than 10 years of service, the benefit to the surviving spouse consists of \$500 plus a monthly benefit of 2% of the final average salary for each year of service to a maximum of 30% of the final average salary.
	DIVISION B (without Social Security)
	If death is in the line of duty, the benefit to the surviving spouse is \$1,500 plus a monthly benefit of 37.5% of the final average salary. Each unmarried child under 21 or dependent unmarried mentally or physically disabled child receives \$75 per month if the member had five or more years of service. If death is in the line of duty, and the member has 20 or more years of service credit, the spouse's benefit is the same as for a retired member. If death is not in the line of duty, the benefit is a refund of contributions plus 50% of the last 12 months of salary for members with fewer than five years of service. For members with more than five years of service, the benefit is the same as that for death in the line of duty. If there is no spouse, the settlement is a 100% refund of vested contributions payable to the beneficiary, or \$500, whichever is greater. Total benefits cannot exceed 70% of the final average salary. A retired member's death benefit to a surviving spouse is 75% of the monthly benefit with a minimum monthly payment of \$350. An unmarried child under 21 or dependent unmarried mentally or physically disabled child receives \$75 per month.
Refunds	A terminated member is eligible for a 100% refund of member contributions. There is a 60-day refund processing period after the last day of paid employment.
Redeposits	A redeposit with interest may be made in monthly installments, by a lump-sum payment, or by direct transfer from a qualified plan. A redeposit must be completed prior to retirement. Service credit is restored when the redeposit is completed.
Contribution Rates (as of 12-31-09)	Member rate in Division A is 13.49% of covered salary. Member rate in Division B is 9.68% of covered salary.* Employer rate in Division A is 0.00% and in Division B is 0.00% of covered salary. A fire insurance premium tax equal to 12.34% of salaries is also an additional part of the employer contribution rates. Fire insurance premium taxes are collected by the Utah State Treasurer for the Firefighters Retirement System to help fund retirement benefits. *Employers have the option of paying all or part of member contributions on behalf of their employees.
Interest	Member contributions receive no interest.

Summary of Plan Provisions (Continued)

# Judges Retirement System

Description	Requirement	
Membership Eligibility	The Judges Retirement System includes justices and judges of the courts of record as authorized in state statutes.	ſ
Vesting	Retirement benefit becomes vested upon the member's completion of 6 years of service credit. Eligible member contributions and interest thereon vest immediately.	
Service Retirement	AgeYears of ServiceAllowance ReductionAny age	
Service Benefit Formula	<ol> <li>5.00% x FAS*x years of service up to 10 yrs.</li> <li>2.25% x FAS*x years of service between 10 and 20 yrs.</li> <li>1.00% x FAS*x years of service over 20 yrs.</li> <li>Monthly benefit = total of 1, 2, and 3.**</li> <li>*FAS (Final Average Salary) = highest two years' earnings in judicial service converted to a monthly average. Yearly salary increases are limited to 10% plus a COLA determined by the CPI.</li> <li>**Benefits paid cannot exceed 75% of FAS.</li> </ol>	
Cost-of- Living Allowance	Up to 4% compounded annually, beginning one year after retirement. An active or inactive member's death benefit to the surviving spouse consists of a refund of member contributions and interest plus 65% of the final average salary on a yearly rate, or a monthly allowance equal to 65% of the amount computed for a service retirement with no early retirement reduction. A retired member's death benefit to the surviving spouse is 65% of the member's monthly benefit at the time of death. If the member elected a reduced monthly benefit, the surviving spouse will receive a death benefit of 75% of the member's monthly benefit.	
Death Benefits	A terminated member is eligible for a 100% refund of member contributions plus interest.	
Refunds	There is a 60-day refund processing period after the last day of paid employment.	
Redeposits	A redeposit with interest may be made in monthly installments, by a lump-sum payment, or by direct transfer from a qualified plan. A redeposit must be completed prior to retirement. Service credit is restored when the redeposit is completed.	
Contribution Rates (as of 12-31-09)	Employer rate includes 17.09% of covered salary and 13.83% from court fees.	(
Interest	Up to 7.75% on member accounts.	

# Utah Governors and Legislators Retirement Plan

Description Requirement						
Membership Eligibility						
Vesting	ting Retirement benefit becomes vester upon the member's completion of 4 years of service credit.					
Service Retirement	AgeYears of ServiceReduction654					
Service Benefit Formula	GOVERNORS \$500 per month per term increased semi-annually up to 2% based on the CPI. The amount as of 12-31-09 is \$1,220 per term.					
	LEGISLATORS \$10 per month per each year of service as a legislator increased semi-annually up to 2% based on the CPI. The amount as of 12-31-09 is \$26.80.					
Cost-of- Living Allowance	Up to 4% annually on the original retirement benefit. Eligible after one year.					
Death Benefits	An active or retired member's death benefit to a spouse consists of a monthly pension equal to 50% of the retirement allowance paid, or to which the member would have been entitled to upon reaching age 65, if the member has four or more years of service as a governor or legislator. The deceased member and surviving spouse must have been married at least six months.					
Contribution	There are currently no required					

ContributionThere are currently no required<br/>contributions to the UtahRates<br/>(as of 12-31-09)Contributions to the Utah<br/>Governors and Legislative<br/>Retirement Plan.

# Utah Retirement Systems Summary of Plan Provisions (Continued)



# Changes in Plan Provisions

The following retirement-related bills were passed by the 2009 Utah Legislature:

# Public Employees Noncontributory and Contributory Retirement Systems

## HB 96 (sub) Retirement Coverage for Charter Schools

Allows a charter school that chose not to participate in the state retirement systems for its employees to make a one-time, irrevocable retraction of that decision: makes technical corrections.

## SB 139 Conversion Window

Creates a conversion window for certain employers to elect to participate in the Public Employees Noncontributory Retirement System, and provides times and procedures for conversion.

## HB 167 Retirement Exclusion for Special Service District Hospitals

Allows an employer that is a hospital created as a special service district to be excluded from participation in the Public Employees Noncontributory and Contributory Retirement Systems under certain circumstances; provides for similar exclusion for that employer's employees.

# Public Safety Retirement Systems

## SB 127 Cost-of-Living Adjustments

Clarifies transition language related to eligibility of an enhanced public safety retirement cost-of-living adjustment.

# SB 139 Conversion Window and Cost-of-Living Adjustments

Extends the date for certain participating employers to provide a 4% COLA instead of a maximum 2.5% COLA to its eligible public safety retirees.

## SB 145 Public Safety Death Benefit

- Allows a public safety retiree to choose at the time of retirement a death benefit of 75% instead of 65% of the retiree's monthly allowance to be paid to the surviving spouse in exchange for an actuarially reduced retirement allowance;
- Provides a 12-month window for certain public safety retirees to choose an increased spousal death benefit paid for by a reduction in the retiree's allowance.

# Firefighters Retirement System

## SB 127 Application for Participation

Provides an application process for employers to participate in the Firefighters Retirement System; makes technical changes.

# General

## HB 211 (sub) Analysis of Investments

Directs the Retirement Office to prepare an annual report of investments of retirement funds in scrutinized companies within Iran's petroleum sector.

## HJR 29 Health Insurance for State Employees

Moves the health insurance premium share for state employees from 2% of premium to 5% of premium.

## **SB 127 Retirement Amendments**

Allows the Retirement Office to deduct money that is owed to the retirement systems from payments made to beneficiaries.

# **Defined Contribution Plans**

## SB 127 Deferred Compensation Plans

Amends the definition of defined contribution to include deferred compensation plans; allows an employer to pay required retirement contributions to a non-qualified deferred compensation plan administered by the board, if the employer is not participating in a qualified defined contribution plan.

# **Defined Contribution Savings Plans**



# Summary of Plan Provisions

## Introduction

The 401(k), 457, Roth and Traditional IRA Plans administered by the Board are Defined Contribution Savings Plans. These Plans are available as supplemental plans to the basic retirement benefits of the Retirement Systems. These Plans are voluntary tax-advantaged retirement savings programs authorized under sections 401(k), 457(b), and 408 of the Internal Revenue Code and are available to state, local government, and education employees throughout Utah whose employers have adopted the plans.

#### **Goals and Objectives**

The purpose of these plans is to allow public employees throughout Utah to adequately prepare themselves for retirement by investing a portion of their income in one or more of these supplemental retirement plans.

It has long been recognized that in order for people to experience the comfortable and rewarding retirement they desire, they cannot rely entirely upon Social Security and their employer provided retirement. Employees must take the initiative to personally put aside a portion of their salary into some type of long term savings plan. These tax-advantaged plans provide exceptional vehicles to accomplish the goal of a well balanced retirement plan. Employees who begin participating in these plans early in their careers can accumulate sizeable assets by the time they retire.

#### **Employer Contributions**

In addition to accepting employee contributions, the 401(k) and 457 plans also accept employer contributions on behalf of their employees. All state and public education employees participating in the Noncontributory Retirement System receive an amount equal to 1.5% of their salary in the 401(k) Plan. All local government employers also have the option of contributing to the 401(k) and 457 Plans on behalf of their employees. Many contribute amounts in excess of the 1.5% the State contributes. Some employers match employee contributions.

#### **Social Security Substitute**

Local governments that have exempted themselves from Social Security coverage or have parttime, temporary, or seasonal employees, who are not participating in a qualifying retirement system, must cover these employees with a substitute plan.

Employers may use the 401(k)/457 Plans as a qualifying retirement system for these employees, but must contribute a minimum of 6.2% of salary to the Plan(s) in their behalf for it to be considered a "qualifying system." The employer may contribute the 6.2% themselves, or they may require their employees to pay a portion or all of it.

#### **Summary of Plan Provisions**

#### **Deferral Limits**

**401 (k)** — Limited in 2009 to an annual maximum of \$16,500. Employer contributions and employee deferrals combined could not exceed the lesser of \$49,000 or 100% of compensation.

**457** — Limited to an annual maximum of \$16,500 or 100% of includable compensation.

Roth and Traditional IRA — Limited to an annual maximum of \$5,000 into all IRAs owned by the participant.

## Summary of Plan Provisions (Continued)

### Coordination of Deferrals

**401(k)** — Deferrals to the 401(k) and 403(b) plans must be coordinated.

 $\mathbf{457}$  — Contributions to the 457 must be coordinated with all 457(b) plans offered by the employer.

 $\label{eq:Roth} \begin{array}{l} \text{Roth and Traditional IRA} \hfill \hfill$ 

## **Catch-up Provisions**

**401(k)** — An additional \$5,500 for participants 50 or older during the year.

**457** — An additional \$5,500 for participants age 50 or older during the year. There is an additional "special catch-up" provision for individuals who are within four years of retirement eligibility. It allows participants to double their contributions to a 457(b) plan during the three years immediately proceeding the year they qualify for retirement. However, the special catch-up is limited to unused deferrals allowed in previous years.

Roth and Traditional IRA — An additional \$1,000 for participants 50 or older.

#### Withdrawals

**401 (k)** — Allowable upon termination of employment, age 59 <sup>1</sup>/<sub>2</sub>, retirement, disability, death, or hardship caused by immediate and heavy financial needs.

**457** — Allowable upon termination of employment, age 70  $\frac{1}{2}$ , retirement, death, or severe unforeseeable financial emergencies.

Roth and Traditional IRA — Allowable at any time, but with possible tax penalties if withdrawn prior to age 59  $\frac{1}{2}$ .

#### Rollovers

**401 (k)** — Allowable from other eligible retirement plans, or to other eligible retirement plans upon termination of employment or other qualifying events. May be either a direct rollover by the Plan or by the participant within 60 days after distribution.

**457** — Allowable to other eligible retirement plans or from another 457(b) plan.

Roth and Traditional IRA — Allowable from other eligible retirement plans or to other eligible plans (depending on acceptance of receiving plan).

#### Vesting

401 (k) — Fully vested.
457 — Fully vested.
Roth and Traditional IRA — Fully vested.

#### Loans

**401 (k) and 457** — Available up to 50% of member account balance, to a maximum of \$50,000. Only one outstanding loan allowed, per plan.

Roth and Traditional IRA — Not available.

## Short Term Trading Fees

Each time money managers purchase or redeem stocks and bonds there are trading costs involved. Because of the costs generated by frequent or short term trading, it became necessary to impose a short term trading fee. Individuals who transfer any or all of their current account between core investment options more often than once every 30 days, are charged 2% of the amount transferred for each additional trade. Each transfer starts a new 30 day period.

#### **Investment Transfer Options**

Changes in deferral amounts and in the investment options for future contributions may be made at any time. Participants may make one transfer of accumulated balances within each plan no more frequently than every seven calendar days.

#### 2009 Core Investment Options

#### Income Fund

The Income Fund is a stable value option which invests in a diversified portfolio consisting of U.S. government securities, mortgages, corporate bonds, guaranteed investment contracts, and short term funds. This fund is the most conservative of the investment options and offers the most stable return.

#### Bond Fund

The Bond Fund invests in a diversified portfolio consisting of U.S. government securities, mortgage and asset backed securities, corporate bonds, and short term funds.

#### Balanced Fund

The Balanced Fund invests in a portfolio consisting of approximately 60% stocks, and 40% bonds.

### Large Cap Stock Value Fund

The Large Cap Stock Value Fund invests in a diversified portfolio of common stocks that appear to be undervalued by the stock market but have a favorable outlook for long term growth.

## Summary of Plan Provisions (Continued)

## Horizon Funds Asset Allocation

#### Large Cap Stock Index Fund

The Large Cap Stock Index Fund invests in stocks included in the Standard & Poor's 500 Index and is similarly weighted. This fund represents a broad range of industries in the U.S. economy.

#### Large Cap Stock Growth Fund

The Large Cap Stock Growth Fund emphasizes capital appreciation and seeks to identify companies with future relative earnings strength at a reasonable valuation.

#### International Fund

The International Fund invests primarily in stocks of companies outside of the United States. This fund offers international diversification, but adds currency risk and country risk not found in a U.S. fund.

### Small Cap Stock Fund

The Small Cap Stock Fund invests in a broad cross-section of U.S. small companies whose size (market capitalization) falls within the smallest 8% of the market universe. The market universe is comprised of companies listed on the NYSE, AMEX, and NASDAQ.

#### **Brokerage Window**

The brokerage window is a self-directed brokerage account available through Charles Schwab. The brokerage account offers a wide variety of investment options with varying degrees of risk. The brokerage window allows the participant to choose from mutual funds, stocks, bonds, and exchange traded funds (ETFs).

#### **Horizon Funds**

A Horizon Fund asset allocation is designed to help those who want to diversify their investment. If they select one of the three Horizon Funds, contributions will be allocated to the investment options according to the following table. The Horizon Funds will generally rebalance quarterly if target ranges are exceeded. Utah Retirement Systems reserves the right to change these percentages as needed.

The Short Horizon Fund is designed for investors expecting to withdraw their funds within five years. This fund provides a relatively conservative investment with a more stable rate of return. However, with reduced market risk there is usually a lower rate of return over the long term.

		Medium Horizon Fund	Long Horizon Fund
Income Fund	159	% —	_
Bond Fund	55	45	20
Large Cap Stock Value Fund	5	10	10
Large Cap Stock Index Fund	5	15	25
Large Cap Stock Growth Fund	d 5	10	10
International Fund	10	15	25
Small Cap Stock Fund	5	5	10
Total	100%	% 100	100

The Medium Horizon Fund is designed for investors planning to withdraw their funds in five to ten years. This fund emphasizes moderate risk and moderate earnings potential. It has more risk than the Short Horizon Fund, but less than the Long Horizon Fund.

The Long Horizon Fund is designed for investors with ten or more years to invest before withdrawing their funds. The fund offers the potential for higher returns over a long period of time. There is higher market risk with this horizon fund, along with higher potential returns.

#### Health Reimbursement Arrangement

The Health Reimbursement Arrangement (HRA) is a tax-advantaged health savings plan funded by employer contributions to pay for qualified health care expenses incurred after retirement.

Eligibility — Benefits are eligible for the retiree, spouse, and dependents as defined by the Internal Revenue Service.

Contributions - HRA rules require that all contributions be made by the employer and are determined by the employer's personnel policies. Contributions are generally from unused sick leave or other leave.

Refunds, Administration and Fees - Money is available for the member, their spouse and dependents to pay qualified medical expenses. For a comprehensive list of eligible expenses, see IRS Publication 502, Medical and Dental Expenses.

Contributions are placed in a money market account managed by Northern Trust. Investment management and administrative fee totaling 0.6% are deducted from earnings. There is also a \$2.50 monthly fee for the benefit card and claims processing.

The historical rates of returns for each investment fund are found on page 111.

Utah Retirement Systems 2009 Comprehensive Annual Financial Report

# Statistical Section

- Schedules of Changes in Fund Balance Defined Benefit Systems 142 This schedule allows readers to view changes in net assets and benefits over a ten-year period.
- Schedule of Changes in Fund Balance Defined Contribution Plans 144 This schedule allows readers to view changes in net assets and refunds over a ten-year period.
  - Schedules of Benefit Deductions by Type 146 This schedule provides readers with information regarding the type of benefit deductions for the last ten years.
  - Schedules of Retired Members by Type of Benefit Option 147 This schedule provides readers with information regarding the benefit option retired members choose.
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      - Schedules of Principal Participating Employers 152 This schedule provides readers with information regarding the largest participating employers.
    - Schedule of Utah Retirement Office Employees 153 This schedule provides readers with information regarding the number of Utah Retirement Systems' employees.
  - Schedule of Participating Employers 155 This schedule provides readers with information regarding the participating employers and the systems in which they participate.
    - Utah Retirement Systems a Highlight History 159 This schedule provides readers with historical highlights of the Utah Retirement Systems
      - Systems and Plans Statistical Highlights Inside
      - This schedule provides readers wit a number of general system and plan highlights.

# Schedules of Changes in Fund Balance — Defined Benefit Systems

Year Ended December 31

(dollars in thousands)				Total Employer Contributions			Contributions		
System	Ŷ	'ear	Beginning Net Assets	Member Contributions	Employer Contributions	Court Fees/ Fire Insurance Tax	as a Percent of Covered Payroll	Net Investment Income	
Noncontributo Retirement System	<b>Dry</b> 20 20 20 20 20 20 20 20 20 20 20 20 20	01 02 03 04 05 06 07 08	10,111,101 10,423,745 9,905,802 9,073,766 11,280,140 12,786,130 13,892,439 15,818,483 16,751,804 12,714,371	11,518 10,969 12,496 11,517 14,377 19,817 22,646 18,245 14,110 14,109	352,339 331,951 291,256 314,511 369,109 406,795 440,421 487,803 522,733 535,298		13.25 11.72 9.95 10.63 11.97 12.85 13.24 14.20 13.50 13.53	\$ 186,787 (544,848) (788,906) 2,315,577 1,547,605 1,185,095 2,006,738 1,041,414 (3,888,624) 1,667,478	
Contributory Retirement System	20 20 20 20 20 20 20 20 20 20 20	01 02 03 04 05 06 07 08	1,030,515 946,420 843,982 716,132 889,808 949,393 1,018,525 1,115,416 1,131,316 835,370	8,464 8,604 8,923 8,673 9,023 10,300 9,534 9,700 9,410 8,655	10,484 8,480 6,735 7,297 9,564 10,357 10,737 11,208 11,037 10,865		7.43 5.93 4.73 5.23 6.86 7.52 8.02 8.56 8.29 8.50	\$ 17,543 (47,761) (64,251) 186,339 117,340 88,388 144,012 71,640 (261,227) 112,626	
Public Safety Retirement System	20 20 20 20 20 20 20 20 20 20 20	01 02 03 04 05 06 07 08	1,261,920 1,296,078 1,229,903 1,124,549 1,404,167 1,594,043 1,736,451 1,981,492 2,106,302 1,614,057	4,132 3,976 4,258 4,448 5,038 4,806 4,567 4,343 2,159 1,556	49,113 46,113 42,264 46,655 56,319 61,326 70,466 81,166 93,899 98,729		19.90 17.68 15.74 16.76 19.17 20.53 22.25 24.46 25.72 26.40	\$ 23,226 (67,688) (97,816) 288,126 192,784 148,071 250,813 130,655 (491,024) 213,627	
Firefighters Retirement System	20 20 20 20 20 20 20 20 20 20 20	01 02 03 04 05 06 07 08	532,783 540,822 508,565 461,323 570,160 637,979 686,062 773,776 814,674 612,699	9,617 7,549 5,800 6,055 6,292 6,726 7,761 9,194 10,428 11,273	140 — — — — — —	6,615 8,354 9,454 9,059 8,659 9,601 9,518 13,797 10,219 16,159	10.68 12.43 13.25 11.98 10.87 11.42 10.73 14.41 9.99 15.01	\$ 9,733 (28,038) (40,198) 117,392 77,602 58,827 98,566 50,738 (188,095) 79,811	
Judges Retirement System	20 20 20 20 20 20 20 20 20 20 20	01 02 03 04 05 06 07 08	85,921 87,731 82,760 75,753 94,467 105,483 113,353 128,299 134,364 100,895	8 7 5 103 8 8 10 13 138 67	1,476 1,007 472 551 723 792 995 1,360 1,730 2,083	1,946 2,046 2,381 1,939 1,808 1,605 1,723 1,850 2,072 2,101	32.91 27.94 25.53 22.87 21.73 20.67 22.29 24.10 26.4 28.99	\$ 1,571 (4,559) (6,564) 19,417 12,852 9,762 16,287 8,401 (31,053) 13,214	
Utah Governo and Legislato Retirement Pl	rs 20	01 02 03 04 05 06 07 08	12,159 11,724 10,448 8,932 10,390 11,066 11,319 12,163 12,196 8,675					\$ 218 (595) (806) 2,202 1,381 997 1,589 780 (2,763) 1,098	

Transf fro Syste	om Total	Benefit Payments	A Refunds	dministrative & Actuarial Expense	Transfers to Systems	Total Deductions	Changes in Net Assets	Ending Net Assets
7,1	55 (196,673) 56 (472,988) - 2,641,605 33 1,941,674 - 1,611,707 12 2,469,917	276,878 311,311 348,230 386,791 424,897 469,695 533,248 609,526 659,792 723,052	5,292 3,264 3,715 3,310 3,029 3,189 2,763 3,443 2,514 2,882	6,850 6,695 7,103 8,124 7,758 7,557 7,862 8,345 8,809 8,340	 37,006  24,957  14,537 44,420	289,020 321,270 359,048 435,231 435,684 505,398 543,873 621,314 685,652 778,694	312,644 (517,943) (832,036) 2,206,374 1,505,990 1,106,309 1,926,044 933,321 (4,037,433) 1,438,191	10,423,745 9,905,802 9,073,766 11,280,140 12,786,130 13,892,439 15,818,483 16,751,804 12,714,371 14,152,562
33,2 19,5 9,0 37,6	135,927 5 128,610 164,283 92,548 08 (231,772)	60,317 59,575 59,497 57,863 56,992 57,100 58,546 61,678 62,096 64,849	5,040 3,087 3,716 3,358 2,945 1,800 1,789 2,318 1,473 2,158	680 654 624 675 618 578 576 588 605 555	54,549 8,445 15,420 15,787 6,481 12,064 —	120,586 71,761 79,257 61,896 76,342 59,478 67,392 76,648 64,174 67,562	(84,095) (102,438) (127,850) 173,676 59,585 69,132 96,891 15,900 (295,946) 102,217	946,420 843,982 716,132 889,808 949,393 1,018,525 1,115,416 1,131,316 835,370 937,587
2,0; 1,4 1,9; 2,0; 4,0; 4,2; 3,2; 2,3; 3,7; 4,5;	16         (16,183)           16         (49,338)           12         341,231           12         258,143           16         218,460           17         218,460           18         329,130           13         218,487           14         329,130           15         (391,239)	42,769 48,607 53,962 59,941 66,329 74,041 82,499 91,864 98,944 106,272	971 542 1,155 666 960 1,026 562 723 899 390	840 843 899 1,006 978 985 1,028 1,090 1,163 1,127		44,580 49,992 56,016 61,613 68,267 76,052 84,089 93,677 101,006 107,789	34,158 (66,175) (105,354) 279,618 189,876 142,408 245,041 124,810 (492,245) 210,701	1,296,078 1,229,903 1,124,549 1,404,167 1,594,043 1,736,451 1,981,492 2,106,302 1,614,057 1,824,758
1,30 1,5 77 60 99 60 1,82 1,70 1,43 1,71	7         (10,618)           35         (24,209)           25         133,131           30         93,533           91         75,755           25         117,670           99         75,438           91         (165,957)	18,738 20,778 22,288 23,520 25,263 27,269 29,497 33,936 35,355 38,311	312 543 422 414 106 72 114 248 284 231	319 318 323 360 345 331 345 356 379 354		19,369 21,639 23,033 24,294 25,714 27,672 29,956 34,540 36,018 38,896	8,039 (32,257) (47,242) 108,837 67,819 48,083 87,714 40,898 (201,975) 69,520	540,822 508,565 461,323 570,160 637,979 686,062 773,776 814,674 612,699 682,219
1,12 20 5 1,24 8	39         (1,260)           50         (3,146)           28         23,138           54         15,595           18         12,685           12         20,257           11         12,465           54         (26,819)	3,322 3,659 3,804 4,361 4,518 4,755 5,251 6,335 6,580 7,595		52 52 57 63 61 60 60 65 70 66		3,374 3,711 3,861 4,424 4,579 4,815 5,311 6,400 6,650 7,661	1,810 (4,971) (7,007) 18,714 11,016 7,870 14,946 6,065 (33,469) 10,831	87,731 82,760 75,753 94,467 105,483 113,353 128,299 134,364 100,895 111,726
	6         234           8         (577)           3         (803)           2,202         8           8         1,399           6         1,013           8         1,607           8         798           7         (2,746)           9         1,107	662 691 708 726 712 755 758 758 758 763 784	1 2 5 	66566555555555555555555555555555555555		669 699 713 744 723 760 763 765 775 789	(435) (1,276) (1,516) 1,458 676 253 844 33 (3,521) 318	11,724 10,448 8,932 10,390 11,066 11,319 12,163 12,196 8,675 8,993

# Schedules of Changes in Fund Balance — Defined Contribution Plans

Year Ended December 31

	(in thou	sands)				
System	Year	Beginning Net Assets	Contributions	Net Investment Income / (Loss)	Total Additions	
401(k) Plan 457 Plan	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2000	\$ 1,259,441 1,276,732 1,330,045 1,312,764 1,653,375 1,890,555 2,104,462 2,388,556 2,604,148 2,131,945 \$ 234,988	137,563 145,557 160,267 161,212 170,958 182,744 193,515 225,975 229,981 222,369 5,983	(55,001) (34,051) (109,790) 249,313 152,410 142,760 226,668 137,399 (554,176) 386,989 (9,061)	82,562 111,506 50,477 410,525 323,368 325,504 420,183 363,374 (324,195) 609,358 (3,078)	
457 Plan	2001 2002 2003 2004 2005 2006 2007 2008 2009	215,605 199,518 171,561 196,219 213,271 230,031 258,815 277,063 229,469	5,935 10,353 13,812 17,368 22,033 23,282 26,303 29,021 26,617	(5,395) (13,325) 29,193 17,118 14,891 24,210 14,025 (57,267) 41,581	540 (2,972) 43,005 34,486 36,924 47,492 40,328 (28,246) 68,198	
Roth IRA Plan*	2005 2006 2007 2008 2009	\$ — 1,027 3,588 6,336 7,088	1,007 2,351 2,745 3,346 3,623	53 283 208 (2,051) 2,008	1,060 2,634 2,953 1,295 5,631	
Traditional IRA Plan*	2005 2006 2007 2008 2009	\$ — 6,556 12,428 17,840 19,194	6,527 6,069 7,390 7,433 3,161	353 1,061 650 (3,488) 2,803	6,880 7,130 8,040 3,945 5,964	
HRA Plan*	2006 2007 2008 2009	\$ — 129 685 1,546	161 664 1,129 1,974	2 19 23 7	163 683 1,152 1,981	
All Defined Contribution Plans	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	\$ 1,494,429 1,492,337 1,529,563 1,484,325 1,849,584 2,103,826 2,342,076 2,663,516 2,906,072 2,389,242	143,546 151,492 170,620 175,024 188,326 212,311 225,378 263,077 270,910 257,744	(64,062) (39,446) (123,115) 278,506 169,528 158,057 252,224 152,301 (616,959) 433,388	79,484 112,046 47,505 453,530 357,854 370,368 477,602 415,378 (346,049) 691,132	

\*This plan has existed for less than 10 years.

Refunds	Administrative	Total	Changes in	Ending
	Expenses	Deductions	Net Assets	Net Assets
61,898	3,373	65,271	17,291	1,276,732
54,819	3,374	58,193	53,313	1,330,045
63,908	3,850	67,758	(17,281)	1,312,764
65,785	4,129	69,914	340,611	1,653,375
81,611	4,577	86,188	237,180	1,890,555
106,678	4,919	111,597	213,907	2,104,462
130,718	5,371	136,089	284,094	2,388,556
142,180	5,602	147,782	215,592	2,604,148
141,904	6,104	148,008	(472,203)	2,131,945
127,675	6,341	134,016	475,342	2,607,287
15,747	558	16,305	(19,383)	215,605
16,129	498	16,627	(16,087)	199,518
24,498	487	24,985	(27,957)	171,561
17,877	470	18,347	24,658	196,219
16,937	497	17,434	17,052	213,271
19,633	531	20,164	16,760	230,031
18,138	570	18,708	28,784	258,815
21,489	591	22,080	18,248	277,063
18,683	665	19,348	(47,594)	229,469
13,349	699	14,048	54,150	283,619
33	—	33	1,027	1,027
67	6	73	2,561	3,588
192	13	205	2,748	6,336
524	19	543	752	7,088
445	26	471	5,160	12,248
315	9	324	6,556	6,556
1,232	26	1,258	5,872	12,428
2,592	36	2,628	5,412	17,840
2,545	46	2,591	1,354	19,194
2,635	52	2,687	3,277	22,471
34 126 288 533	1 3 6	34 127 291 539	129 556 861 1,442	129 685 1,546 2,988
77,645	3,931	81,576	(2,092)	1,492,337
70,948	3,872	74,820	37,226	1,529,563
88,406	4,337	92,743	(45,238)	1,484,325
83,662	4,599	88,261	365,269	1,849,594
98,548	5,074	103,622	254,232	2,103,826
126,659	5,459	132,118	238,250	2,342,076
150,189	5,973	156,162	321,440	2,663,516
166,579	6,243	172,822	242,556	2,906,072
163,944	6,837	170,781	(516,830)	2,389,242
144,637	7,124	151,761	539,371	2,928,613

# Schedules of Benefit Deductions by Type

Year Ended December 31

	(in thous	sands)			
System	Year	Service and Disability Benefits	Cost-of- Living Benefits	Supplemental Benefits	Total Benefits
Noncontributory Retirement System	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	\$ 236,377 265,102 294,735 327,972 360,819 397,759 450,659 513,917 551,391 599,456	40,501 46,209 53,495 58,819 64,078 71,936 82,589 95,609 108,401 123,596		276,878 311,311 348,230 386,791 424,897 469,695 533,248 609,526 659,792 723,052
Contributory Retirement System	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	\$ 36,662 36,714 37,256 36,520 36,620 37,508 39,635 43,248 44,218 47,319	20,929 20,528 20,292 19,719 19,041 18,479 18,002 17,694 17,309 17,086	2,726 2,333 1,949 1,624 1,331 1,113 909 736 569 444	60,317 59,575 59,497 57,863 56,992 57,100 58,546 61,678 62,096 64,849
Public Safety Retirement System	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	\$ 35,900 41,084 45,588 50,653 56,047 62,608 69,721 77,605 83,142 88,632	6,105 6,801 7,689 8,638 9,670 10,859 12,237 13,743 15,317 17,186	764 722 685 650 612 574 541 516 485 454	42,769 48,607 53,962 59,941 66,329 74,041 82,499 91,864 98,944 106,272
Firefighters Retirement System	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	\$ 14,496 16,207 17,314 18,270 19,757 21,405 23,122 26,952 27,792 30,097	3,403 3,775 4,223 4,552 4,851 5,252 5,806 6,461 7,093 7,792	839 796 751 698 655 612 569 523 470 422	18,738 20,778 22,288 23,520 25,263 27,269 29,497 33,936 35,355 38,311
Judges Retirement System	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	\$ 2,704 2,965 3,009 3,508 3,624 3,784 4,167 5,105 5,201 6,046	618 694 795 853 894 971 1,084 1,230 1,379 1,549		3,322 3,659 3,804 4,361 4,518 4,755 5,251 6,335 6,580 7,595
Utah Governors and Legislators Retirement Plan	2000 2001 2002 2003 2004 2005 2006 2007 2008 2009	\$ 520 547 556 572 559 595 594 596 606 619	142 144 152 154 153 160 164 162 157 165		662 691 708 726 712 755 758 758 758 763 784

## Schedules of Retired Members by Type of Benefit Option

Year Ended December 31, 2009

	Amount of						Nu	mber of Re	tirees by Bene	ofit Option
System	Monthly Benefit	1	2	3	4	5	6	7	8	9
Noncontributory Retirement System	\$1-1,000 1,001-2,000 2,001-3,000 3,001-4,000 4,001-5,000 over-5,000	6,643 3,165 2,410 1,256 319 128	737 626 551 311 69 34	1,655 1,419 1,714 1,057 403 164	233 226 275 187 82 29	2,235 1,802 2,198 962 248 67	702 733 761 365 104 31			
Contributory Retirement System	\$1-1,000 1,001-2,000 2,001-3,000 3,001-4,000 4,001-5,000 over-5,000	1,562 599 147 45 7 1	640 242 70 21 8 1	284 218 89 25 7 4	52 64 19 5 —	285 213 96 23 4 1	116 75 30 16 1 1			
Public Safety Retirement System	\$1-1,000 1,001-2,000 2,001-3,000 3,001-4,000 4,001-5,000 over-5,000								351 792 1,279 497 161 53	89 211 253 95 39 11
Firefighters Retirement System	\$1-1,000 1,001-2,000 2,001-3,000 3,001-4,000 4,001-5,000 over-5,000								39 164 401 362 118 28	
Judges Retirement System	\$1-1,000 1,001-2,000 2,001-3,000 3,001-4,000 4,001-5,000 over-5,000							9  1 3 1 41		10 
Utah Governors and Legislators Retirement Plan*	\$1-1,000 1,001-2,000 2,001-3,000 3,001-4,000 4,001-5,000 over-5,000				220 3 1 					  

1- A maximum monthly benefit for the retiree's life. No benefit to a beneficiary.

- 2- A reduced lifetime benefit to the retiree. A beneficiary receives the balance in retiree's account after the monthly annuity payments are deducted.
- 3– A reduced lifetime benefit to a retiree and a lifetime benefit equal to the retiree's benefit payable to the retiree's lawful spouse at the time of retirement.
- 4- A reduced lifetime benefit to the retiree and a lifetime benefit equal to half of the retiree's benefit to the retiree's lawful spouse at the time of retirement.
- 5- Approximately 95% of the benefit in type 3 and the same lifetime benefit for retiree's lawful spouse at the time of retirement. Benefit reverts to 100% at time of spouse's death.
- 6– Approximately 98% of the benefit in type 4 and a lifetime benefit for equal to half of the retiree's for retiree's lawful spouse at the time of the retirement. Benefit reverts to 100% at time of spouse's death.
- 7- Normal retirement for age and service and a lifetime benefit of 65% of the retiree's benefit to the retiree's lawful spouse at the time of the retiree's death.
- 8- Normal retirement for age and service and a lifetime benefit of 65% of the retiree's benefit to the retiree's lawful spouse at the time of the retiree's death.
- 9– Reduced retirement benefit for age and service and a lifetime benefit of 75% of the retiree's benefit to the retiree's lawful spouse at the time of the retirement.
- \* Utah Governors and Legislators Retirement Plan provides a normal lifetime pension to the retiree and 50% of the retiree's benefit to the retiree's lawful spouse at the time of death if the retiree had four or more years of service.

# Schedules of Average Benefit Payments

December 31

							Yea	ars of Credite	ed Service
System			4-	-10	10-15	15-20	20-25	25-30	30+
Noncontributory	2005	Average Monthly Benefit	\$ 32	24	707	1,145	1,495	2,508	3,182
Retirement		Monthly Final Average Salary	2,0		2,640	3,158	3,422	4,200	4,605
System		Number of Active Retired		16	276	328	226	615	451
	2006	Average Monthly Benefit	\$ 30	66	717	1,054	1,388	2,455	3,071
	2000	Monthly Final Average Salary	2,3		2,844	3,169	3,420	4,342	4,806
		Number of Active Retired		46	298	407	299	834	544
	2007	Average Monthly Benefit	\$ 3	50	674	1,100	1,433	2,461	3,136
	2001	Monthly Final Average Salary	2,3		2,754	3,289	3,601	4,532	5,100
		Number of Active Retired		08	248	362	226	582	305
	2008	Average Monthly Benefit	\$ 32	21	760	1,093	1,504	2,509	3,159
	2000								
		Monthly Final Average Salary	2,19		3,052	3,403	3,801	4,599	5,080
		Number of Active Retired	30	61	268	339	265	527	322
	2009	Average Monthly Benefit		25	687	1,126	1,465	2,536	3,327
		Monthly Final Average Salary	2,4	27	2,949	3,557	3,752	4,727	5,419
		Number of Active Retired	4	72	309	401	350	565	443
Contributory	2005	Average Monthly Benefit	\$ 29	95	587	985	1,235	2,042	2,109
Retirement		Monthly Final Average Salary	1,9		2,341	2,674	2,697	3,541	3,468
System		Number of Active Retired	1,0	7	6	35	33	76	22
e yetem	2006	Average Monthly Benefit	\$		428	862	1,068	2,114	2,408
	2000	Monthly Final Average Salary	Ψ		1,687	2,519	2,560	3,682	4,134
		Number of Active Retired			13	2,319	2,300 49	3,002 85	4,134
	0007		φ 0 <sup>.</sup>	70	E00	700	1 1 0 0	0.057	0.760
	2007	Average Monthly Benefit		70	523	723	1,138	2,257	2,769
		Monthly Final Average Salary	2,09		2,184	2,281	3,007	3,974	4,455
		Number of Active Retired		5	14	18	56	78	26
	2008	Average Monthly Benefit		30	453	1,141	1,228	2,043	2,322
		Monthly Final Average Salary	2,2	76	1,367	3,734	2,964	3,625	4,049
		Number of Active Retired		6	7	10	43	71	14
	2009	Average Monthly Benefit	\$ 7	74	466	1,033	1,157	1,983	2,807
		Monthly Final Average Salary	2,8	52	2,040	3,208	3,043	3,741	4,829
		Number of Active Retired		5	13	8	28	92	35
Public Safety	2005	Average Monthly Benefit	\$ 44	45	1,229	2,175	2,986	3,720	3,256
-	2000	Monthly Final Average Salary	2,6		3,249	4,094	4,546	4,779	4,346
Retirement System		Number of Active Retired	2,0	6	0,2 10 7	96	76	49	1,010
oystem	2006	Average Monthly Benefit	\$ 6	15	1,259	1,968	2,703	3,318	3,311
	2000	Monthly Final Average Salary	2,62		3,363	4,011	4,419	4,981	4,745
		Number of Active Retired	2,04	4	3,303 14	4,011	4,419	4,901	4,743
	0007		¢ 0	07	1 110	0 104		0.051	
	2007	Average Monthly Benefit		07	1,116	2,124	2,541	3,351	3,657
		Monthly Final Average Salary Number of Active Retired	3,2	52 13	3,371 16	4,167 69	4,839 51	5,259 26	5,401 15
	2008	Average Monthly Benefit		45	1,124	2,099	2,668	3,358	4,333
		Monthly Final Average Salary	2,9	34	3,643	4,458	4,789	5,136	5,328
		Number of Active Retired		5	8	97	57	22	8
	2009	Average Monthly Benefit	\$ 9	72	1,115	2,288	2,498	3,526	4,080
		Monthly Final Average Salary	3,99	96	3,792	4,812	4,696	5,429	5,823
		Number of Active Retired		7	10	75	36	21	21

# Schedules of Average Benefit Payments (Continued)

December 31

Sustan			 4-10	10-15	15.00		ars of Credit	ted Service 30+
System Firefighters Retirement System	2005	Average Monthly Benefit Monthly Final Average Salary Number of Active Retired	,578 ,614 5	2,014 4,028 2	15-20 2,784 5,029 11	20-25 3,281 5,721 11	25-30 3,662 5,359 18	3,539 5,056 6
System	2006	Average Monthly Benefit Monthly Final Average Salary Number of Active Retired	,856 8,712 4	1,032 3,305 2	2,367 4,765 7	2,772 5,099 10	4,141 4,947 10	3,832 5,533 11
	2007	Average Monthly Benefit Monthly Final Average Salary Number of Active Retired	,523 3,047 3		2,417 5,111 6	2,857 5,380 15	3,643 5,759 15	3,533 5,492 14
	2008	Average Monthly Benefit Monthly Final Average Salary Number of Active Retired	,852 8,704 2	2,582 5,164 1	2,581 5,372 7	2,893 5,347 6	3,808 5,930 9	3,814 5,631 8
	2009	Average Monthly Benefit Monthly Final Average Salary Number of Active Retired	2,416 ,833 2	2,036 5,281 1	2,230 4,555 2	3,028 553 8	3,534 5,796 12	4,891 7,267 13
Judges Retirement System	2005	Average Monthly Benefit Monthly Final Average Salary Number of Active Retired	\$ 	5,349 8,556 1	6,467 9,002 2	6,377 8,701 2		
	2006	Average Monthly Benefit Monthly Final Average Salary Number of Active Retired	\$ 		6,365 8,860 1			8,395 8,995 2
	2007	Average Monthly Benefit Monthly Final Average Salary Number of Active Retired	\$ 		5,927 9,518 1	7,142 9,202 2	6,979 9,202 3	8,731 9,257 1
	2008	Average Monthly Benefit Monthly Final Average Salary Number of Active Retired	,338 ),171 2			6,634 10,321 1		
	2009	Average Monthly Benefit Monthly Final Average Salary Number of Active Retired	8,562 7,227 1	5,879 10,750 1	6,961 10,774 1	7,556 10,445 3	8,511 10,932 1	8,100 10,644 3
Utah Governors and Legislators Retirement Plan	2005	Average Monthly Benefit Monthly Final Average Salary Number of Active Retired	\$ 202 9	302 1	520 1	624 1		
	2006	Average Monthly Benefit Monthly Final Average Salary Number of Active Retired	\$ 171 2	284 1				
	2007	Average Monthly Benefit Monthly Final Average Salary Number of Active Retired	\$ 138 4	282 1	520 1			
	2008	Average Monthly Benefit Monthly Final Average Salary Number of Active Retired	\$ 191 	362 	433	549 1		
	2009	Average Monthly Benefit Monthly Final Average Salary Number of Active Retired	\$ 212 5					

# Schedules of Active Members by Age and Gender

Year Ended December 31, 2009

System	Ages	Male	Female	Total	
Noncontributory	Under 20	171	772	943	
Retirement	20 to 29	4,016	8,686	12,702	
System	30 to 39	8,105	11,620	19,725	
	40 to 49	7,929	14,405	22,334	
	50 to 54	4,460	9,224	13,684	
	55 to 59	4,027	8,726	12,753	
	60 to 69	3,515	6,506	10,021	
	70 and Older	324	280	604	
	Total	32,547	60,219	92,766	
Contributory	Under 20	6	7	13	
Retirement	20 to 29	50	74	124	
System	30 to 39	96	78	174	
	40 to 49	260	246	506	
	50 to 54	278	309	587	
	55 to 59	295	335	630	
	60 to 69	208	253	461	
	70 and Older	12	8	20	
	Total	1,205	1,310	2,515	
Public Safety	Under 20	1	1	2	
Retirement	20 to 29	1,231	126	1,357	
System	30 to 39	2,825	374	3,199	
	40 to 49	1,753	273	2,026	
	50 to 54	440	94	534	
	55 to 59	300	59	359	
	60 to 69	185	26	211	
	70 and Older	6	1	7	
	Total	6,741	954	7,695	

System	Ages	Male	Female	Total
Firefighters	Under 20		1	1
Retirement	20 to 29	296	18	314
System	30 to 39	769	25	794
	40 to 49	473	18	491
	50 to 54	156		156
	55 to 59	110	2	112
	60 to 69	38		38
	70 and Older	1	_	1
	Total	1,843	64	1,907
Judges	Under 20	_	_	_
Retirement	20 to 29			
System	30 to 39		2	2
	40 to 49	12	5	17
	50 to 54	12	4	16
	55 to 59	29	8	37
	60 to 69	28	4	32
	70 and Older	—	—	
	Total	81	23	104
Utah Governors	Under 20	_	_	_
and Legislators	20 to 29	_	_	
<b>Retirement Plan</b>	30 to 39	9	1	10
	40 to 49	21	8	29
	50 to 54	16	3	19
	55 to 59	21	8	29
	60 to 69	25	5	30
	70 and Older	1	1	2
	Total	93	26	119

# Schedules of Retirees by Age and Gender

Year Ended December 31, 2009

System	Ages	Male	Female	Total	Syste
Noncontributory	Under 55	307	452	759	Fire
Retirement	55 to 59	849	994	1,843	Ret
System	60 to 64	2,177	2,929	5,106	Sys
	65 to 69	3,315	5,298	8,613	-,-
	70 to 74	2,889	4,359	7,248	
	75 to 79	2,327	3,222	5,549	
	80 to 84	1,465	2,104	3,569	
	85 to 89	445	664	1,109	
	90 to 94	36	65	101	
	95 to 100	1	3	4	
_	Over 100	—	—		
	Total	13,811	20,090	33,901	
Contributory	Under 55	49	51	100	Juc
Retirement	55 to 59	79	84	163	Ret
System	60 to 64	142	219	361	Sys
	65 to 69	179	332	511	,
	70 to 74	139	316	455	
	75 to 79	128	285	413	
	80 to 84	222	515	737	
	85 to 89	373	847	1,220	
	90 to 94	225	580	805	
	95 to 100	34	164	198	
	Over 100	2	6	8	
	Total	1,572	3,399	4,971	
Public Safety	Under 55	587	192	779	Uta
Retirement	55 to 59	541	128	669	and
System	60 to 64	670	121	791	Ret
oystem	65 to 69	459	121	580	not
	70 to 74	335	98	433	
	75 to 79	197	99	296	
	80 to 84	95	62	157	
	85 to 89	40	50	90	
	90 to 94	12	19	31	
	95 to 100	1	3	4	
	Over 100	—	1	1	
	Total	2,937	894	3,831	

System	Ages	Male	Female	Total
Firefighters	Under 55	100	40	101
Firefighters		138	43	181
Retirement	55 to 59	162	20	182
System	60 to 64	185	27	212
	65 to 69	160	26	186
	70 to 74	107	22	129
	75 to 79	54	27	81
	80 to 84	51	32	83
	85 to 89	18	21	39
	90 to 94	4	13	17
	95 to 100	_	2	2
_	Over 100			
	Total	879	233	1,112
Judges	Under 55			
Retirement	55 to 59	2		2
System	60 to 64	12	3	15
oystem	65 to 69	12	3	15
	70 to 74	14	4	18
	75 to 79	10	6	16
	80 to 84	13	9	22
	85 to 89	5	7	12
	90 to 94	2	, 5	7
	95 to 100		_	
	Over 100		_	_
_	Total	70	37	107
Utah Governors	Under 55		2	2
and Legislators	55 to 59		2	2
Retirement Plan	60 to 64	5	2	7
	65 to 69	15	8	23
	70 to 74	31	10	41
	75 to 79	32	21	53
	80 to 84	24	23	47
	85 to 89	22	9	31
	90 to 94	6	8	14
	95 to 100		4	4
	Over 100			
	Total	135	89	224

# Schedules of Principal Participating Employers

Year Ended December 31

			2009			2008			2007			2006
	Active		Percent of Total Active									
Employer	Members	Rank	Member	Members	Rank		Members	Rank		Members	Rank	
Noncontributory Retirement System												
State of Utah	16,435	1	16.99%	16,979	1	18.14%	16,948	1	18.91%	16,664	1	19.11%
Granite School District	6,148	2	6.36	6,130	2	6.55	5,922	2	6.61	5,363	3	6.15
Alpine School District	5,487	3	5.67	5,354	5	5.72	4,910	5	5.48	4,697	5	5.39
Davis School District	5,433	4	5.62	5,501	4	5.88	5,391	4	6.02	5,187	4	5.95
University of Utah	4,274	5	4.42	4,406	6	4.71	4,453	6	4.97	4,480	6	5.14
Jordan School District	3,560	6	3.68	5,819	3	6.22	5,705	3	6.37	5,448	2	6.25
Salt Lake County	2,968	7	3.07	3,084	7	3.30	2,981	7	3.33	2,909	7	3.34
Weber School District	2,875	8	2.97	2,859	9	3.06	2,793	9	3.12	2,670	9	3.06
Salt Lake School District	2,842	9	2.94	2,950	8	3.15	2,805	8	3.13	2,689	8	3.08
Canyons School District	2,572	10	2.66			_					_	
Nebo School District				2,465	10	2.63	2,330	10	2.60	2,917	10	3.34
Other	40,172		45.92	38,029		40.64	35,367		39.47	34,195		39.21
Total	92,766		100.00%	93,576		100.00%	89,605		100.00%	87,219		100.00%
Contributory												
Retirement System												
State of Utah	387	1	15.38%	435	1	15.86%	473	1	16.58%	508	1	16.88%
South Jordan City	208	2	8.26	212	2	7.73	207	2	7.26	216	2	7.18
Uintah County	193	3	7.67	191	4	6.96	188	4	6.59	185	4	6.15
University of Utah	178	4	7.07	195	3	7.11	207	3	7.26	214	3	7.11
Granite School District	131	5	5.20	141	5	5.14	150	5	5.26	162	5	5.38
Salt Lake City Corp.	128	6	5.09	137	6	4.99	144	6	5.05	156	6	5.18
Duchesne County	90	7	3.58	87	7	3.28	85	8	2.98	79	10	2.62
DDI Vantage	82	8	3.26	76	10	2.77		_		—		
Salt Lake County	80	9	3.18	90	8	3.17	97	7	3.40	107	7	3.55
Salt Lake School District	67	10	2.66			—	78	10	2.73	83	9	2.76
Jordan School District	—		—	76	9	2.77	82	9	2.88	86	8	2.86
Other	971		38.66	1,103		40.21	1,141		40.01	1,214		40.33
Total	2,515		100.00%	2,743		100.00%	2,852		100.00%	3,010		100.00%
Public Safety Retirement System												
State of Utah	2,448	1	31.82%	2,592	1	32.84%	2,444	1	32.21%	2,468	1	33.02%
Salt Lake County	828	2	10.76	860	2	10.89	783	2	10.32	763	2	10.21
Salt Lake City Corp.	480	3	6.24	479	3	6.07	472	3	6.22	448	3	5.99
Weber County Corp.	252	4	3.28	266	4	3.37	275	4	3.62	291	4	3.89
Utah County	238	5	3.09	244	5	3.09	233	5	3.07	223	5	2.98
Davis County	209	6	2.72	208	6	2.63	206	6	2.72	199	6	2.66
West Valley City	175	7	2.27	176	7	2.23	169	7	2.23	159	7	2.13
Washington County	123	8	1.60	120	9	1.52	113	9	1.49	107	10	1.43
Ogden City Corp.	117	9	1.52	122	8	1.55	122	8	1.61	114	. 0	1.53
Sandy City	109	10	1.42	115	10	1.46	108	10	1.42	109	9	1.46
Other	2,716		35.28	2,712	-	34.36	2,662	-	35.09	2,593	-	34.69
Total	7,695		100.00%	7,894		100.00%	7,587		100.00%	7,474		100.00%
	1,000		.00.0070	7,004		100.0070	1,001		.00.00/0	,,=,=		.00.0070

Additional information will be added when it becomes available.

### Schedules of Principal Participating Employers (Continued)

Year Ended December 31, 2009

Active lembers		Percent of Total Active			Percent of Total			Percent of Total			Percent of Total
	Rank	Member	Active Members	Rank	Active Members	Active Members I	Rank	Active	Active Members	Rank	Active Members
365	1	19.14%	352	1	19.04%	344	1	19.42%	229	2	13.60%
309	2	16.20	324	2	17.52	322	2	18.18	330	1	19.60
113	3	5.93	111	3	6.00	110	3	6.21	106	3	6.29
97	4	5.09	97	4	5.25	92	4	5.19	88	4	5.23
80	5	4.19	80	5	4.33	81	5	4.57	75	6	4.45
76	6	3.98	75	6	4.06	74	6	4.18	77	5	4.57
72	7	3.78	75	7	4.06	73	7	4.12	72	8	4.28
70	8	3.67	72	8	3.89	70	8	3.95	73	7	4.33
69	9	3.62	66	9	3.57	58	9	3.27	54	9	3.21
59	10	3.09	_	_	_		_	_	51	10	3.03
_	_	_	55	10	2.97			_	_	_	_
—		_	_	—	_	52	10	2.94	_	_	_
597		31.31	542		29.31	495		27.95	758		45.01
1,907		100.00%	1,849		100.00%	1,771		100.00%	1,684		100.00%
104	1	100.00%	106	1	100.00%	108	1	100.00%	106	1	100.00%
119	1	100.00%	97	1	100.00%	97	1	100.00%	105	1	100.00%
	309 113 97 80 76 72 70 69 59  597 1,907	309       2         113       3         97       4         80       5         76       6         72       7         70       8         69       9         59       10	309       2       16.20         113       3       5.93         97       4       5.09         80       5       4.19         76       6       3.98         72       7       3.78         70       8       3.67         69       9       3.62         59       10       3.09             597       31.31         1,907       100.00%	309       2       16.20       324         113       3       5.93       111         97       4       5.09       97         80       5       4.19       80         76       6       3.98       75         72       7       3.78       75         70       8       3.67       72         69       9       3.62       66         59       10       3.09	309       2       16.20       324       2         113       3       5.93       111       3         97       4       5.09       97       4         80       5       4.19       80       5         76       6       3.98       75       6         72       7       3.78       75       7         70       8       3.67       72       8         69       9       3.62       66       9         59       10       3.09             55       10           55       10               597       31.31       542         1,907       100.00%       1,849	309       2       16.20       324       2       17.52         113       3       5.93       111       3       6.00         97       4       5.09       97       4       5.25         80       5       4.19       80       5       4.33         76       6       3.98       75       6       4.06         72       7       3.78       75       7       4.06         70       8       3.67       72       8       3.89         69       9       3.62       66       9       3.57         59       10       3.09            -       -       -       55       10       2.97         -       -       -       -       -       -         597       31.31       542       29.31       1         1,907       100.00%       1,849       100.00%       .	309       2       16.20       324       2       17.52       322         113       3       5.93       111       3       6.00       110         97       4       5.09       97       4       5.25       92         80       5       4.19       80       5       4.33       81         76       6       3.98       75       6       4.06       74         72       7       3.78       75       7       4.06       73         70       8       3.67       72       8       3.89       70         69       9       3.62       66       9       3.57       58         59       10       3.09            -       -       -       55       10       2.97          -       -       -       -       52       597       31.31       542       29.31       495         1,907       100.00%       1,849       100.00%       1,771       108	309       2       16.20       324       2       17.52       322       2         113       3       5.93       111       3       6.00       110       3         97       4       5.09       97       4       5.25       92       4         80       5       4.19       80       5       4.33       81       5         76       6       3.98       75       6       4.06       74       6         72       7       3.78       75       7       4.06       73       7         70       8       3.67       72       8       3.89       70       8         69       9       3.62       66       9       3.57       58       9         59       10       3.09        -       -       -       -       -         -       -       -       -       55       10       2.97       -       -         -       -       -       -       -       52       10         597       31.31       542       29.31       495       495         104       1       100.00%       106<	309       2       16.20       324       2       17.52       322       2       18.18         113       3       5.93       111       3       6.00       110       3       6.21         97       4       5.09       97       4       5.25       92       4       5.19         80       5       4.19       80       5       4.33       81       5       4.57         76       6       3.98       75       6       4.06       74       6       4.18         72       7       3.78       75       7       4.06       73       7       4.12         70       8       3.67       72       8       3.89       70       8       3.95         69       9       3.62       66       9       3.57       58       9       3.27         59       10       3.09        -	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$

## Schedules of Utah Retirement Office Employees

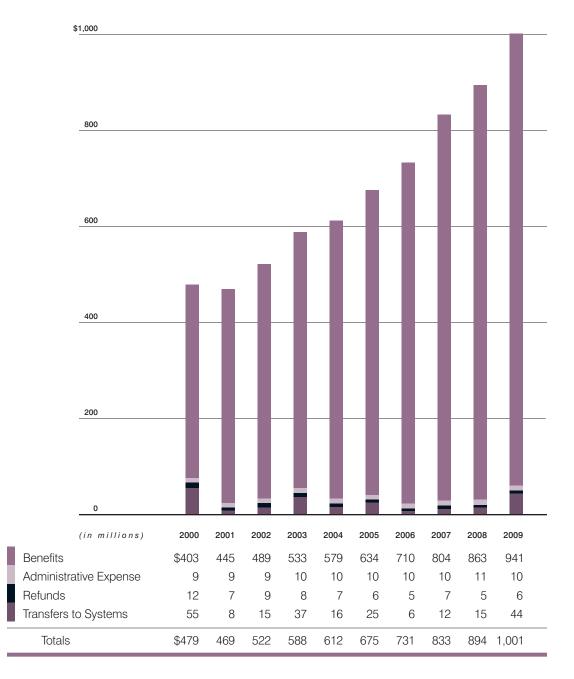
Year Ended December 31, 2009

Number of Employees 165 1	164 1	156	154	156	160	156	148	142	135

All Retirement Systems

# Deductions by Type

(in millions)



Employer

# Schedule of Participating Employers

N = Public Employees Retirement System — Noncontributory

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C = Public Employees Retirement System — Contributory

N C PS F D K

- **PS** = Public Safety Retirement System
- F = Firefighters Retirement System
- D = 457 Plan
- K = 401(k) Plan

School Districts and Education Employers							
Academy for Math, Engineering							
and Science Charter School	Ν						
Active Re-Entry Incorporated	Ν						
Alpine School District	Ν	С					
American Leadership Academy	Ν						
Beaver School District	Ν						
Box Elder School District	Ν	С					
Bridgerland Applied Technology Center	Ν						
Cache School District	Ν	С					
Canyons School District	Ν						
Carbon School District	Ν	С					
College of Eastern Utah	Ν	С	PS				
Daggett School District	Ν	С					
Davis Applied Technology Center	Ν						
Davis School District	Ν	С					
Dixie Applied Technology College	Ν						
Dixie State College	Ν	С	PS				
Duchesne School District	Ν	С					
East Hollywood High School	Ν						
Educators Mutual Insurance	Ν	С					
Emery School District	Ν	С					
Fast Forward Charter High School	Ν						
Garfield School District	Ν	С					
Grand School District	Ν	С					
Granite School District	Ν	С					
High School Activity Association	Ν	С					
Intech Collegiate Charter High School	Ν						
Iron School District	Ν	С					
Jordan School District	Ν	С					

Juab School District ..... N C Kane School District ..... N C

Logan School District..... N C

Millard School District ..... N C

Liberty Academy Charter School..... N

Master Academy, Inc ..... N

Monticello Academy ..... N

Morgan School District ..... N

Mountainland Applied Technology Center ..... N

Noah Webster Academy, Inc...... N North Sanpete School District ..... N C North Summit School District ..... N C

Northern Utah Academy of Math,

Murray School District..... N C

Nebo School District ..... N C

Engineering and Science Charter School. N Ogden School District..... N C Ogden-Weber Applied Technical Center...... N C Park City School District..... N C Piute School District..... N C

Provo School District..... N C

Employer	N	с	PS	F	D	к
Recreation and Habilitation Services	Ν					Κ
Rich School District	Ν	С				Κ
Salt Lake Arts Academy	Ν					
Salt Lake Community College	Ν	С			D	Κ
Salt Lake School District	Ν	С			D	Κ
Salt Lake/Tooele Applied Technical Center	Ν	_			_	Κ
San Juan School District	Ν	С			D	Κ
Sevier School District	Ν	С			D	Κ
Snow College	Ν	С			D	Κ
Soldier Hollow Charter School	Ν	~			_	K
South Sanpete School District	N	С			D	K
South Summit School District	Ν	~				Κ
Southern Utah University	N	С	PS			K
Southwest Applied Technology Center	Ν					К
Southwest Educational Development Center.	N					К
Space Dynamics Lab/USU	N					К
Success Academy	N					К
Summit Academy Charter School	N	0				К
Tintic School District	N	С				K K
Tooele School District	N	С			D	ĸ
Tuacahan High School	N	$\sim$				
Uintah Basin Applied Technology Center Uintah School District	N N	C C			D	K K
	N	С	PS		D	ĸ
University of Utah	N	C	гэ			K
Utah County Academy of Sciences Utah Education Association	N	С			D	K
Utah School Boards Association	N	C			D	K
Utah School Boards Risk Man Mut Ins Assn	N					K
Utah School Employee Association	N				D	K
Utah State University	N	С	PS		D	K
Utah Uniserv	N	C	10		D	K
Utah Valley State College	N	C			D	K
Wasatch School District	N	C			D	K
Washington School District	N	C			D	K
Wayne School District	N	0			D	K
Weber County School District	N	С			D	K
Weber State University	N	Ĉ			_	K
·····		-				
State and Other Employers						
Heber Valley Historic Railroad Authority	Ν					Κ
State of Utah						
(also participates in the Judges						
Retirement System and the Governors						
and Legislative Retirement Plan)	Ν	С	PS	F	D	Κ
Utah Communications Agency Network	Ν					Κ
Utah Dairy Council	Ν					
Utah Housing Finance Agency	Ν	С				Κ
Utah Retirement Systems	Ν				D	Κ
Utah Safety Council	Ν					Κ
Utah State Fair Corporation	Ν					Κ
Workers Compensation Fund	Ν	С			D	Κ

_		(also participates in the Judges
_	K	Retirement System and the Governors
D	K	and Legislative Retirement Plan)
D	K	Utah Communications Agency Network
		Utah Dairy Council
	K	Utah Housing Finance Agency
D	K	Utah Retirement Systems
	К	Utah Safety Council
П	K	
D		Utah State Fair Corporation
_	K	Workers Compensation Fund
D	K	

## Schedule of Participating Employers (Continued)

Employer	Ν	с	PS	F	D	к
Counties and Cour	nty					
Organizations	NI					K
Beaver County Box Elder County	N N	С	PS PS		D	K K
Cache County	N	Č	PS	F	D	K
Carbon County	Ν	С	PS		D	Κ
Daggett County	N N		PS PS		D	K K
Davis County Duchesne County	IN	С	PS		D	K
Emery County	Ν	С	PS		D	Κ
Garfield County	N	C C	PS PS		D	K K
Grand County	N N	С	PS		D	K
Juab County	N	Č	PS		2	
Kane County	Ν	~	PS		_	14
Millard County Morgan County	N N	С	PS PS		D	K K
Piute County	N		PS			K
Rich County		С	PS			
Salt Lake County	Ν	С	PS	F	D	K
San Juan County Sanpete County	N N	C C	PS PS		D	K K
Sevier County	N	C	PS		D	1
Summit County	Ν	С	PS	_	_	
Tooele County Uintah County	Ν	C C	PS PS	F	D	K K
Unified Fire Authority	Ν	U	PS	F	D	K
Utah County	Ν	С	PS		D	
Wasatch County	Ν		PS	_		К
Wasatch Co. Fire Dist Washington County	N N		PS	F	D	K K
Wayne County	N		PS		D	IX.
Weber County	Ν	С	PS	_	D	Κ
Weber Fire District		С		F	D	Κ
Cities and Towns						
Alpine City	Ν					К
Alta Town	Ν					Κ
American Fork City	N		PS	F		К
Annabella Town Aurora City	N N					ĸ K
Ballard City	N					K
Beaver City	Ν					Κ
Bicknell Town Blanding City	N N		PS			К
Bluffdale City	IN	С	PS		D	K
Bountiful City	Ν	С	PS	F	D	Κ
Brian Head Town	NI	C C	PS		D D	K
Brigham City Castle Dale City	N N	C	PS		D	K
Cedar City	N		PS	F		Κ
Cedar Hills City	Ν		<b>D</b> 0			
Centerfield City Centerville City	N N	С	PS PS		D	К
Clearfield City	N	C	PS	F	D	K
Cleveland Town	Ν		-			
Clinton City	Ν	С	PS	F	D	К
Coalville City Corinne City	Ν	С				Κ
Cottonwood		0				
Heights City	Ν		PS		D	Κ
Delta City	N	С				K
Draper City Duchesne City	N N					K
Eagle Mountain City	N			F		
East Carbon City	Ν		PS		D	К
Elk Ridge Town	Ν	С				K K
Emery Town		U				17

Employer	N	с	PS	F	D	к
Enoch City	Ν		PS			Κ
Enterprise City	Ν					Κ
Ephraim City	Ν		PS			Κ
Escalante Town	Ν		PS			
Eureka City	Ν					
Fairview City	Ν		PS	_		Κ
Farmington City	Ν		PS	F	_	
Farr West City	Ν				D	K
Ferron City	N					K
Fillmore City Fountain Green City	N N		PS		D	N
Francis Town	N		гJ			Κ
Fruit Heights City	N					K
Garden City	N					K
Garland City	1.4	С	PS			K
Genola Town	Ν	0	10			
Goshen Town	N					
Grantsville City	N		PS		D	Κ
Green River City	N				2	K
Gunnison City	N		PS		D	K
Harrisville City	N	С	PS			K
Heber City	Ν		PS		D	Κ
Helper City	Ν		PS			Κ
Herriman Ćity	Ν					Κ
Highland City	Ν				D	Κ
Hinckley Town	Ν					Κ
Holden Town	Ν					
Holladay City	Ν					Κ
Hooper City	Ν					Κ
Huntington City	Ν				D	Κ
Hurricane City	Ν		PS	F		Κ
Hyde Park City	Ν					Κ
Hyrum City	Ν			_		Κ
Ivins City	Ν		PS	F	_	K
Kamas City	Ν		PS		D	K
Kanab City	Ν	~	PS		D	Κ
Kaysville City	Ν	C	PS			
La Verkin City	NI	С	PS	_		Κ
Layton City	N	C C	PS PS	F	D	
Lehi City Levan Town	N N	C	гэ	Г		
Lewiston City	N					K
Lindon City	N		PS			K
Logan City	N	С	PS	F	D	K
Lone Peak Safety Dist	N	0	PS	F	D	K
Manila Town	IN	С	10	'		K
Manti City	Ν	0				K
Mantua City	N		PS			K
Mapleton City	N		PS			K
Marriott/						
Slaterville City	Ν					Κ
Mayfield Town	Ν					Κ
Meadow Town	Ν					Κ
Mendon City	Ν					
Midvale City	Ν	С	PS	F	D	
Midway City	Ν	С				Κ
Milford City	Ν		PS			Κ
Millville City	Ν				D	Κ
Minersville Town	Ν					Κ
Moab City	Ν	С	PS		D	Κ
Monroe City	Ν					Κ
Monticello City	Ν		PS			
Morgan City	Ν		_			Κ
Moroni City	Ν	-	PS			
		С	PS	_	-	K
Mt Pleasant City	Ν					17
Mt Pleasant City Murray City	Ν	С	PS	F	D	ĸ
Mt Pleasant City Murray City Myton City		С		F	D	K
Mt Pleasant City Murray City	Ν		PS PS PS	F	D	ĸ ĸ ĸ

Employer	Ν	с	PS	F	D	к
Nibley City	N	0		F		K
North Logan City North Ogden City	N N	C C	PS PS	F		Κ
North Salt Lake City	N	C	PS	I	D	Κ
Oakley City	IN	С	10		D	K
Ogden City	Ν	C	PS	F	D	K
Orangeville City	N	Ŭ			2	K
Orderville Town	Ν					
Orem City	Ν	С	PS	F	D	Κ
Panguitch City	Ν					Κ
Paragonah Town		С				
Park City	Ν	С	PS			
Parowan City	Ν	С	PS			Κ
Payson City	Ν		PS	F		Κ
Perry City	Ν		PS			K
Plain City	Ν		-	_		Κ
Pleasant Grove City	Ν	~	PS	F	_	
Pleasant View City	Ν	C	PS	_	D	K
Price City	Ν	С	PS	F		K
Providence City	N	~		F		K
Provo City	N	С	PS	F	D	Κ
Redmond Town	N	$\sim$				
Richfield City	N	С	PS		D	V
Richmond City	N	$\sim$	PS	E		K
Riverdale City	N N	C C	гэ	F	D	K
Riverton City	N	C	PS	F	D	K
Roosevelt City Roy City	N	С	PS	F	D	K
Salem City	N	U	PS	1	D	K
Salina City	N		PS		D	1
Salt Lake City	N	С	PS	F	D	Κ
Sandy City	N	C	PS	F	D	1
Santa Clara City	N	0	PS		0	Κ
Santaquin City	N		PS			K
Saratoga Springs Town	N		PS	F		K
Smithfield City	N		PS	F		K
South Jordan City		С	PS	F		Κ
South Ogden City	Ν		PS	F		Κ
South Salt Lake City	Ν		PS	F	D	Κ
South Weber City	Ν					Κ
Spanish Fork City	Ν		PS			
Spring City		С	PS			
Springdale Town	Ν		PS			Κ
Springville City	Ν	С	PS	F		
St. George City	Ν	С	PS		D	Κ
Stockton Town	Ν				_	
Sunnyside City	Ν	~	-		D	K
Sunset City	N	С	PS	_	D	K
Syracuse City	N		PS	F	D	K
Taylorsville City	N	~	PS			Κ
Tooele City	N	C	PS		D	1Z
Tremonton City	N	С	PS		D	K
Uintah City	N	$\sim$				K
Vernal City	N	С	PS			K
Vineyard Town	N N			F		ĸ
Washington City Washington	IN			Г		r.
	Ν		PS	F	D	Κ
Terrace City	N		PS	Г	D	K
Wellington City	N		FO			K
Wellsville City	N		PS		D	ĸ
Wendover City West Bountiful City	IN	С	PS		υ	ĸ
	Ν	U	гJ			ĸ
West Haven City	N	С	PS	F	D	٢٨
West Jordan City West Point City	N	U	1.0	1.	U	К
	N	С	PS	F		17
West Valley City Willard City	N	U	PS	1		
		С	PS		D	Κ
Woods Cross City	Ν					

## Schedule of Participating Employers (Continued)

Employer	N	с	PS	F	D	к
Other Government Entities						
Ash Creek Special Service District	Ν				D	Κ
Ashley Valley Sewer Management Board	Ν					
Ashley Valley Water & Sewer Bear Lake Special Service District	N N					Κ
Bear River Association of Governments	N				D	K
Bear River Health District	Ν	С			D	Κ
Bear River Mental Health	Ν				D	Κ
Bear River Water Conservancy	N					K K
Beaver County Special Service District Beaver Housing Authority	N N					ĸ
Beaver Valley Hospital	N					K
Benchland Water Company	Ν					Κ
Bona Vista Water Improvement	Ν				D	К
Bountiful Water District	N N				D	K K
Box Elder County Mosquito District Cache Metro Planning Organization	N					IX.
Castle Valley Special Service District	N	С				Κ
Cedar City Housing Authority	Ν					
Cedar Mountain Fire Protection District	Ν			F		Κ
Central Iron County Water Conservancy District	Ν					К
Central Davis Sewer District	N				D	K
Central Utah Public Health	N				2	K
Central Utah Water District	Ν				D	Κ
Central Weber Sewer District	Ν	С			D	К
Children's Aid Society—Utah Cottonwood Heights P&R Services	N N				D	K K
Cottonwood Improvement District	N				D	K
Council on Aging —						
Golden Age Center Special Service Dist	Ν	_				Κ
Davis & Weber County Canal	NI	С				K
Davis Behavioral Health Davis County Housing	Ν	С			D	K K
Davis County Mosquito Abatement	Ν	0				K
Davis County Solid Waste Management	Ν				D	Κ
DDI Advantage		С				Κ
Duchesne County Mosquito District Duchesne County Water		С				
Conservancy District	Ν					
East Duchesne Culinary						
Water Imp District	Ν					Κ
Emery County Care		0				IZ.
and Rehabilitation Center Emery County Recreation		С			D	K
Special Service District	Ν					Κ
Emery Water Conservancy District	Ν					Κ
Five-County Association of Governments	Ν	С			D	К
Four Corners Mental Health	Ν	С		F	D	K K
Garden City Fire District Grand County Cemetery Maintenance Dist	Ν			Г		ĸ
Grand County Solid Waste Management	N					K
Grand County Water Sewer /Service	Ν					
Granger-Hunter Improvement District	Ν	~			D	K
Gunnison Valley Hospital Heber Light & Power	N N	С			D	K K
Heber Valley Special District	N				D	IX.
Hooper Water Improvement District	Ν					
Housing Authority of Carbon County	Ν					Κ
Housing Authority of Ogden City	N	C				12
Housing Authority of Salt Lake City Housing Authority of Salt Lake County	N N	С				Κ
Impact Mitigation Special Service District	N					К

Employer	N	с	PS	F	D	к
Jordan Valley Water Conservancy District	Ν	С			D	К
Jordanelle Special Service District	Ν					Κ
Kane Water Conservancy District	Ν					
Kearns Improvement District	Ν	С		_		Κ
Leeds Area Special Service District				F		
Maesar Water District	N N					K K
Magna Mosquito Abatement Metro Water District—SLC/Sandy	N				D	K
Midvalley Improvement District	N				D	K
Military Installation Development Authority	N					K
Millard Country Care and						
Rehabilitation, Inc	Ν					
Moab Valley Fire District	Ν			F		Κ
Mountain Regional Water	NI					IZ.
Special Service District Mountainland Association	Ν					Κ
of Governments	Ν	С			D	К
Nebo Credit Union	N	0			D	K
North Davis County Sewer District	N	С				
North Davis Fire District	Ν			F		
North East Counseling Center	Ν					Κ
North Emery Water Users						
Special Service District	Ν					
North Fork Special Service District North Pointe Solid Waste	Ν					
Special Service District	Ν					К
North View Fire Agency	N			F		IX.
Oquirrh Recreation and Parks District	N					Κ
Park City Fire Service District	Ν			F		Κ
Price River Water Improvement	Ν				D	Κ
Provo Housing Authority	Ν				_	
Provo River Water Users	Ν				D	Κ
Roosevelt City Housing Authority	N					IZ.
Roy Water Conservancy District	N N					K K
Salt Lake City Library Salt Lake City Mosquito Abatement	N					K
Salt Lake City Sub. Sanitation #1	N					K
Salt Lake County Service Area #3	N				D	K
San Juan Mental Health/						
Substance Abuse District	Ν					Κ
Sandy Suburban Improvement District	Ν	_			_	Κ
Six-County Association of Governments	N	С			D	К
Snyderville Basin Solitude Improvement District	N N	С			D	K K
South Davis County Sewer	IN					I.
Improvement District	Ν	С			D	К
South Davis County Water						
Improvement District	Ν					Κ
South Davis Metro Fire Agency	Ν			F		Κ
South Davis Recreation Center	Ν				_	
South Ogden Conservancy District	Ν				D	Κ
South Utah Valley Animal Services Special Service District	Ν					
South Utah Valley Electric Service District	N					К
South Utah Valley Solid Waste	N					K
South Valley Sewer District	Ν	С			D	Κ
South Valley Water Reclamation Facility	Ν					Κ
Southeastern Utah Assoc. of Governments	Ν	С			D	Κ
Southeastern Utah Health	Ν	С				Κ
Southern Salt Lake Valley	NI					K
Mosquito Abatement Southern Utah Valley Power System	N N					K K
Southern Otan Valley Fower System	N					K
Southwest Utah Public Health Department	N	С			D	K
		-			-	

#### Schedule of Participating Employers (Continued)

Employer	N	с	PS	F	D	к
St. George Housing Authority	Ν					К
Taylorsville—Bennion Improvement	N				D	K
Timber Lakes Special Service District	N				D	K
Timpanogos Special Service District	N	С				1
Tooele County Housing	N	0				К
Trans-Jordan Cities	N				DT	
City Golf Course	N				0.	K
Tridell-Lapoint Water District	N					K
Uintah Animal Control and						
Shelter Special Service District	Ν					Κ
Uintah Basin Assistance Council	N					
Uintah Basin Association of Government	N					
Uintah County Care Center	N					Κ
Uintah County Mosquito Abatement	N					K
Uintah Fire Suppression Special Service Dist.				F		K
Uintah Highlands Improvement Dist	Ν			·		
Uintah Recreation District	N					Κ
Uintah Transportation Special Service Dist	N					K
Uintah Water Conservancy District	N					
Upper Country Water District	Ν					
Utah Association of Counties	Ν					Κ
Utah Counties Insurance Pool	Ν					Κ
Utah County Housing Authority	Ν	С			D	
Utah Local Governments Trust	Ν					Κ
Utah Lake Commission	Ν					Κ
Utah League of Cities & Towns		С				
Utah Municipal Power Agency	Ν					Κ
Utah Public Employees Association	Ν	С				Κ
Utah Telecommunication						
Open Infrastructure Agency	Ν					Κ
Utah Valley Dispatch Special Services Dist	Ν					Κ
Utah Zoological Society	Ν	С				Κ
Valley Emergency Communication Center	Ν				D	Κ
Valley Mental Health	Ν	С			D	Κ
Wasatch Front Regional Council		С			D	Κ
Wasatch Integrated Waste Management	Ν				D	Κ
Wasatch Mental Health						
Special Services District	Ν	С			D	Κ
Washington County Solid Waste #1	Ν					Κ
Washington County Water District		С				Κ
Weber Area Dispatch 911 &						
Emergency Services District	Ν					Κ
Weber Basin Water Conservancy	Ν				D	Κ
Weber County Mosquito Abatement	Ν				D	Κ
Weber Human Services	Ν	_			D	Κ
Weber River Water Users		С				Κ
Western Kane County						
Special Service District #1	N					К
White City Water Improvement District	Ν					Κ

Total Participating Employers	445
Noncontributory	416
Contributory	160
Public Safety	130
Firefighters	55
Judges	1
Governor and Legislative	1
457 Plan	153
401(k) Plan	362

#### Employer

#### **Inactive Units with Retirees**

American Fork Hospital Bay Area Refuse Disposal Bear River Town Bingham City Box Elder County Nursing Home Carbon County Hospital Carbon Nursing Home Cedar City Library Central Utah Ed Ser Circleville Coalville Health Center Copperton Improvement District Cottage Program Davis County Department of Human Services Department of **Employment Security** Dixie Center at St. George Dixie Hospital East Layton **Emery Medical Center** Four Corners **Regional Hospital** Genola Golden Hours Homemaker Grand County Road Special Service District Hiawatha Town Honeyville Town I W Allen Hospital Juab County Hospital Kanosh Town Corporation Leeds Town Marysvale Town Metro Water District — Orem Metro Water District — Provo Midvale Wastewater Treatment Midway Sanitation District Milford Valley Hospital Morgan County Historical Society Morgan County Library Mountain America Credit Union Nebo Credit Union New Harmony Town Northern Utah Crime Payson City Hospital Pioneer Care Center Randolph Town Reg 2 Law Enforcement Plan Agency

Salt Lake County Fair Salt Lake School District Credit Union San Juan County Hospital Six-County Economic Development Snow College South South Davis Fire Department Southeastern Utah Economic Development Statewide Assn of Prosec Sugarhouse Park Authority Summit Employment Summit Park Water Special Service District Thomas Edison Charter School Timpanogos Academy Tooele Council of Aging Tooele Valley Hospital Trail Incorporated Twin Creeks Special Service District U of U Research Institute U S H Patients Funds Uintah Basin Counseling Uintah Basin Dist Health Uintah Basin Medical Center **Uintah County** Council on Aging Uintah County Hospital USU Comm Credit Union **USU** Community Credit Union Ut Assn of Sec Sch Princ Utah College of Applied Technology Utah County Council of Govt Utah Industries for the Blind Utah Partnership for Education Economics Utah Technology Corporation Washington County Association for Retarded Citizens Wasatch County Hospital Wasatch County Special Service District #1 Weber County Hospital Weber Economic **Development Corp** Weber River Water Quality West Millard Hospital West Millard Recreation Woodland Hills City

### Utah Retirement Systems

# A Highlight History 1907-2009



- **1907** The Legislature authorizes the organization of local teacher retirement associations.
- **1908** Salt Lake City institutes the first teacher retirement commission. Ogden follows in 1933 and Provo in 1934.
- **1919** First statewide pension plan for all full-time paid and volunteer firemen. Actuarially unsound, the system would be transferred to the Retirement Office in 1965.
- **1921** First police pension plans in Salt Lake, Ogden, Provo and Logan. Actuarially unsound, these plans would be transferred to the Public Safety Retirement System in 1969.
- **1927** The Prison and Industrial School Guards Retirement System is enacted. Industrial school guards join the teachers retirement system in 1937. Prison guards transfer to the Public Safety Retirement System in 1970.
- **1934** The Utah Education Association prepares a teacher retirement plan to present to the Legislature. This plan will form much of the basis for a new retirement system.
- **1937** First statewide teachers retirement system. Seven member board hires Ray L. Lillywhite as the first executive secretary.

- **1943** Utah Supreme Court rules that a retiree's statutory retirement benefit cannot be reduced, affirming the principle of vested rights. The Court would later affirm that a vested retirement benefit may not be reduced without providing a "substantial substitute."
- **1947** The State Officers' and Employees' Retirement System is created with a 3% contribution rate each by employee and employer.

Teachers in local systems are required to join the State Teachers Retirement System.

- **1948** The Utah Supreme Court permits service credit for prior service in parochial schools.
- **1949** The State Officers and Employees Retirement System is renamed The Public Employees Retirement System; it will cover all public employees and judges. Retirement benefit ceiling is \$100 a month.
- **1952** Ray Lillywhite resigns; Leonard W. McDonald is hired as 2nd executive secretary of the Teachers Retirement System.
- **1953** The short-lived Teachers Retirement System is liquidated in favor of Social Security.
- **1954** The Teachers Retirement System is replaced by the Utah School Employees Retirement System and integrated with Social Security to preserve its solvency. Local teacher retirement associations are terminated.
- **1957** Minimum monthly retirement benefit is \$85.
- **1959** The Utah State Public Employees Association is formed with the intent to produce a comprehensive plan for a statewide public employee retirement system.

**1961** The Public Employees Retirement System is created with a seven member board.

The public employees and teachers retirement systems retain separate boards but unite under a single administrator and office.

- **1963** Creation of a single board for all retirement systems is the crowning achievement in Utah public retirement history and the birth of today's Utah Retirement Systems.
- **1967** The heretofore separate school and public retirement systems are consolidated into a single Utah State Retirement System.
- **1969** The Utah Public Safety Retirement Act covers all public safety employees engaged full time in hazardous duty. Benefits would be uniform in each jurisdiction, but contribution rates would vary.
- **1971** Members gain a salary deferral program.
- **1975** Current service formula rises from 1.25% to 2%. The cost-of-living ceiling rises to 4%.
- **1976** Leonard W. McDonald retires. Bert D. Hunsaker becomes executive director.
- **1977** Governor Scott Matheson dedicates the new Leonard W. McDonald Building for the Utah Retirement Systems.
- **1979** Board gains custody of the retirement fund and greater investment authority.
- **1982** The court affirms that the Board is independent of the executive department and has authority to hire its own legal counsel.
- **1983** The Retirement Board sees its first actuarial surplus as new investments prove their worth; hires a full time investment manager.

#### **Utah Retirement Systems**

#### A Highlight History (Continued)

- **1986** Public Employees Noncontributory Retirement System debuts: employers pay all contributions; 3-year final average salary; State and education employers pay 1.5% of salary into URS' 401(k) plan. Employees forfeit access to contributions, but the new system portends a superior career retirement.
- **1987** A "25-and-out" retirement incentive plan permits public employees to retire after 25 years with no actuarial reduction; and increases to 2% the value of each year of service. Over 3000 employees take advantage of its 6-month window.
- **1989** The U.S. Supreme Court rules that if federal retirement benefits are taxable, then state-provided retirement benefits cannot be exempt. Legislature grants a 3% substantial substitute benefit for affected members.

Bert Hunsaker steps down. Dee Williams becomes executive director.

The Public Safety Noncontributory Retirement System is created.

The Systems' assets nearly quadruple from \$1 billion to \$3.85 billion during the 1980s.

- **1990** Public Employees Noncontributory Retirement members receive 2% for all years of service.
- **1994** URS begins dividing pension, death, and DC benefits after court rules that a former spouse may be awarded death and retirement benefits, whether or not the spouse remarries.
- **1995** Members with 25 years of service in the Public Employees Noncontributory System may buy future service credit to permit immediate retirement.
- **1996** URS recovers 100% of member assets originally invested in Guaranteed Investment Contracts which failed when Confederation Life Insurance Company of Canada was declared insolvent in August, 1994.

**1997** Judges Noncontributory Retirement System is created.

> The URS DC video receives a Telly Award — the commercial equivalent of an "Oscar" for motion pictures; URS' publication for retirees, Cycles, places 2nd worldwide among corporate and institutional newsletters.

Legislature affirms the Board's authority to define provisions and terms of the retirement code.

**1998** The 401(k) plan launches a bold marketing program to help members better map a retirement investment strategy. Investment options are enhanced and expanded.

> State employees at retirement may defer 25% of accumulated sick leave to the 401(k) plan, convert it to paid-up health or Medicare supplement insurance or take it as cash.

**1999** Members may buy up to 5 years of future service credit, even if it exceeds the years required to retire.

Leonard W. McDonald, director of the Utah Retirement Systems 1952-1976 and to whom much of the structure of the Systems can be attributed, dies.

Dee Williams retires. Robert V. Newman becomes executive director.

Systems' assets rise from \$3.85 billion to over \$13 billion during the 1990s.

- **2000** 401(k) plan participants may now apply for a fixed rate loan for any purpose of up to 50% of his or her 401(k) account balance.
- **2001** A value stock fund joins the menu of DC investment options.

URS website calculators invite members to estimate pension benefits and compute potential 401(k)/457 earnings. **2002** The Olympic Winter Games are staged in Salt Lake City. URS adopts telecommuting.

457 plan permits deferrals up to 100% of includable compensation; offers a new catch-up feature; drops irrevocable withdrawal decisions; allows roll-overs to any acceptant 457, 403(b), 401(k), or IRA; allows use for URS pension redeposits or to buy URS service credit.

Internet-based personal retirement account manager, myURS, lets members view and transfer account balances, alter deferrals, estimate payouts, integrate Social Security, and more.

- 2003 To protect 401(k) and 457 investors from the costs of others' adverse trading activities, URS restricts frequent trading privileges. Systems assets are \$14.2 billion.
- **2004** Ray L. Lillywhite, executive secretary of the Teachers Retirement System from 1937 to 1952, dies.
- 2005 Legislature repeals 1998 benefit allowing 25% of a state employee's accumulated sick leave to be converted to other retirement benefits.
- **2006** Members gain a partial lumpsum payment option (PLSO) at retirement.
- **2007** Retirement Systems' assets reached \$23.9 billion.

Members of the Public Safety Contributory Retirement System gain a window to move to the Public Safety Noncontributory System.

- 2008 Retirement Systems pays over \$1,000,000,000 in annual benefits.
- **2009** New online enrollment feature at urs.org offers simple, convenient way to enroll for benefits electronically.

IRS Private Letter Ruling confirms URS 457 Plan is an eligible deferred compensation plan as defined in IRC Section 457(b).

## Utah Retirement Systems Systems and Plans Statistical Highlights

Year Ended December 31, 2009

## **Utah Retirement Systems**

Jtah Retirement Syst		ncontributory	Contributory	Public Safety	Firefighters	Judges	Governors and Legislators	Averages and Totals All Systems
		,	,					
lembership Information								
TOTAL MEMBERSHIP		157,697	8,841	13,857	3,147	219	423	184,18
Active		92,766	2,515	7,695	1,907	104	119	105,10
Terminated vested		31,030	1,355	2,331	128	8	80	34,93
Retired		33,901	4,971	3,831	1,112	107	224	44,14
2009 ACTIVE MEMBERS		92,766	2,515	7,695	1,907	104	119	105,10
Average age		45.3	52.0	39.1	39.2	56.4	53.3	44.
Average years of service		10.3	20.6	8.6	10.0	11.0	6.3	10.
Average annual salary	\$	41,945	47,941	47,145	54,466	131,742	NA	42,74
2009 RETIREES								
Number		2,540	181	170	38	10	5	2,94
Average age		63.1	60.8	55.0	55.7	65.1	68.6	62.
Average years of service		21.2	27.3	22.7	28.3	25.3	8.5	21.
Final average annual salary	\$	45,618	43,666	58,315	72,674	123,541	NA	46,76
Average annual benefit	\$	19,180	21,608	30,489	44,025	88,203	2,467	20,50
Average annual benefit								
—all retirees	\$	20,039	11,961	25,710	30,158	65,133	3,030	19,90
Financial Information								
CHANGES IN NET ASSETS	(in	thousands)						
Contributions	\$	549,407	19,520	100,285	27,432	4,251	_	700,89
Investment income		1,667,478	112,626	213,627	79,811	13,214	1,098	2,087,85
Pension benefits		725,934	67,007	106,662	38,542	7,595	784	946,52
Net assets at market value	\$1	4,152,562	937,587	1,824,758	682,219	111,726	8,993	17,717,84
Actuarial Information								
FUNDING PROGRESS	(da	ollars in the	ousands)					
Actuarial value of assets	\$1	6,622,548	1,114,019	2,137,027	802,576	131,491	10,769	20,818,43
Actuarial accrued liability	\$1	9,429,734	1,234,895	2,644,070	825,154	154,303	11,027	24,299,18
Unfunded actuarial								
accrued liability	\$	2,807,186	120,876	507,043	22,578	22,812	258	3,480,75
Funded ratios		85.6%	90.2%	80.8%	97.3%	85.2%	97.7%	85.79
		00.0%	90.2%	00.0%	91.3%	03.2%	97.7% Health	

Defined Contribution Plans	401(k)	457	Roth IRA	Traditional IRA	Reimbursement Arrangement (HRA)	
Membership Information						
Number of active employees eligible to participate	101,248	87,856	105,106	105,106	1,079	
Employee contributions (excluding employer contributions):						
Number of employees contributing	44,868	8,818	1,351	63	NA	
Percent of eligible employees contributing	44.3%	10.0%	1.3%	0.1%	NA	
Average percent of salary deferred by employees	5.8%	6.5%	4.0%	2.9%	NA	
Total participants	144,013	16,575	1,949	494	1,079	
Average participant account balance	\$ 18,105	17,111	6,284	45,488	2,769	
Financial Information						
CHANGES IN NET ASSETS	(in thousand	ls)				Total
Contributions	\$ 222,369	26,617	3,623	3,161	1,974	257,744
Net investment income (loss)	386,989	41,581	2,008	2,803	7	433,388
Refunds	127,675	13,349	445	2,635	533	144,637
Net assets at market value	\$2,607,287	283,619	12,248	22,471	2,988	2,928,613

### Utah Retirement Systems

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Pictured on the Cover: Vanessa Welsh, Watershed Specialist, Department of Public Utilities, Salt Lake City