

# **2017 ANNUAL REPORT**

## **COMPREHENSIVE ANNUAL FINANCIAL REPORT**



**City of Austin**  
**Employees' Retirement System**  
**For the years ended December 31, 2017 and 2016**

**Austin, Texas**

**City of Austin  
Employees' Retirement System  
2017 Annual Report**



Comprehensive Annual Financial Report  
for the years ended December 31, 2017 and 2016

## **Our Mission:**

**The mission of the  
City of Austin Employees' Retirement System  
is to provide reliable retirement benefits.**

## **We Value:**

**Accessibility  
Accountability  
Cooperation  
Ethical Behavior  
Fairness  
Innovation  
Integrity  
Open Communication  
Respect  
Responsiveness**

# TABLE OF CONTENTS

## Introductory Section (unaudited)

Letter of Transmittal .....	1
Certificates of Achievement .....	8
Board of Trustees .....	10
Staff .....	11
Organizational Chart .....	12
Professional Service Providers .....	13
Investment Managers .....	13
Summary of Plan Provisions.....	14
History of Benefit Changes.....	21

## Financial Section

Independent Auditors' Report .....	27
Management's Discussion and Analysis.....	29
Basic Financial Statements	
Statement of Fiduciary Net Position .....	33
Statement of Changes in Fiduciary Net Position.....	35
Notes to Financial Statements .....	37
Required Supplementary Information	
Schedule of Changes in Net Pension Liability and Related Ratios.....	58
Schedule of Contributions .....	59
Schedule of Investment Returns.....	59
Other Supplementary Information	
Schedule of Investment Expenses.....	60
Schedule of General & Administrative Expenses .....	60
Schedule of Consultant Expenses .....	60

## Investment Section (unaudited)

Report on Investment Activity – COAERS Chief Investment Officer .....	61
Report on Investment Activity – RVK Inc .....	64
Outline of Investment Policies .....	66
Asset Allocation.....	69
Schedule of Investment Results .....	70
Largest Portfolio Holdings .....	71
Investment Summary at Fair Market Value.....	72
Allocation by Sector .....	72
Broker Commissions Over \$5,000 .....	73
Total Fund and Passive Index vs. Mellon Public Fund Universe .....	74
Total Growth of \$1.00 vs. Passive Index .....	74

## Actuarial Section (unaudited)

Actuary's Certification Letter.....	75
Index, Actuarial Section .....	79
Executive Summary .....	80
Introduction .....	81
Funded Status of the Plan .....	82
Change in Assets .....	84
Actuarial Gains and Losses.....	85
Historical Comparisons and Statistical Summaries .....	86
Summary and Closing Comments .....	87
Actuarial Tables.....	89
Statement of Actuarial Methods and Assumptions .....	101
Summary of Benefit Provisions .....	109
Definition of Terms .....	120

# TABLE OF CONTENTS

## (CONT'D)

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### Statistical Section (unaudited)

Statistical Tables Prepared by GRS Retirement Consulting.....	123
Distribution of All Active Participants by Age and Length of Service as of December 31, 2017 .....	124
Distribution of Group A Active Participants by Age and Length of Service as of December 31, 2017 .....	125
Distribution of Group B Active Participants by Age and Length of Service as of December 31, 2017 .....	126
Distribution of All Active Participants by Service and Current Rate of Pay as of December 31, 2017 .....	127
Schedule of Average Benefit Payments .....	128
Retired Members by Type of Benefit as of December 31, 2017 .....	129
Schedule of Participating Employers.....	130
Change in Net Position, Last Ten Fiscal Years .....	131
Benefit and Refund Deductions From Net Position by Type, Last Ten Fiscal Years .....	132
History of Contributions and Benefit Rates.....	133

# INTRODUCTORY SECTION





City of Austin Employees' Retirement System

May 25, 2018

Board of Trustees  
City of Austin Employees' Retirement System  
Austin, Texas

Ladies and Gentlemen:

It is our pleasure to submit to you the Comprehensive Annual Financial Report (CAFR) of the City of Austin Employees' Retirement System (COAERS or System) for the year ended December 31, 2017. The management of COAERS assumes full responsibility for the accuracy, completeness, and fair presentation of information as well as all disclosures in this report. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

### **Plan Profile and Demographic Highlights**

COAERS was established in 1941 and has provided retirement benefits to eligible City of Austin employees since that time. Though originally created by City ordinance, COAERS is now governed by State law and administered by an eleven-member Board of Trustees.

The Plan provides retirement, disability and death benefits to eligible employees of the City of Austin. Both the City of Austin, as employer, and its employees make contributions to COAERS. Retirement benefits are determined by formula that considers final average compensation, as defined, multiplied by the number of years of creditable service. Disability retirement is available pursuant to specific criteria established by statute. A death benefit of \$10,000 is payable upon the death of a retired member of COAERS. Vesting occurs at five years of creditable service.

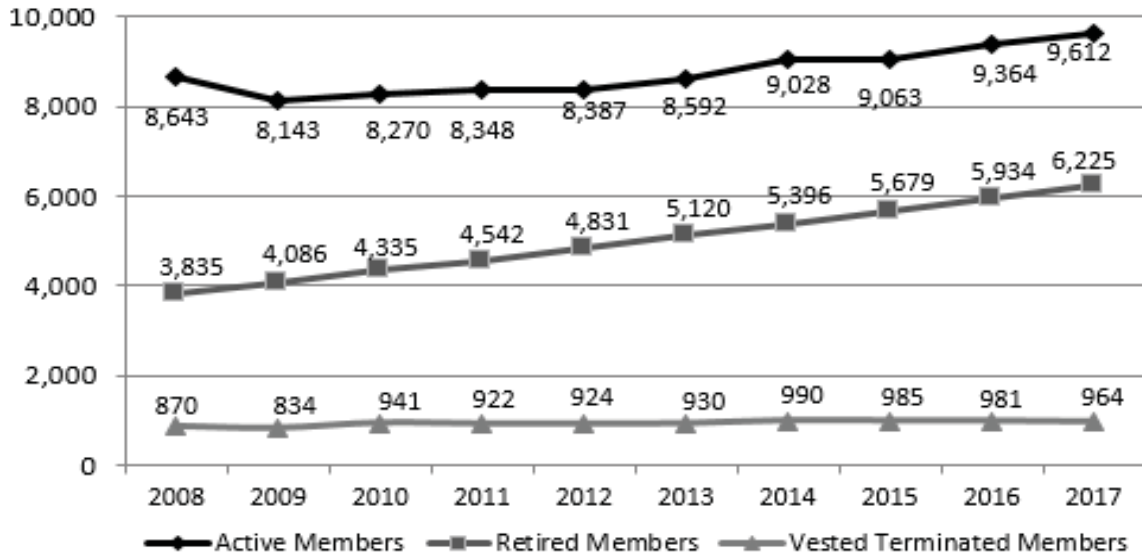
Membership in COAERS is comprised of two benefit tiers: Group A and Group B.

- Group A members qualify for normal retirement benefits at age 62, age 55 with 20 years of creditable service, or any age with 23 years of creditable service. Benefits are determined using a multiplier of 3%.
- Group B members qualify for normal retirement benefits at age 65 with five years of creditable service or at age 62 with 30 years of creditable service. Benefits are determined using a multiplier of 2.5%. Reduced early retirement benefits are available for Group B members at age 55 with 10 years of creditable service.

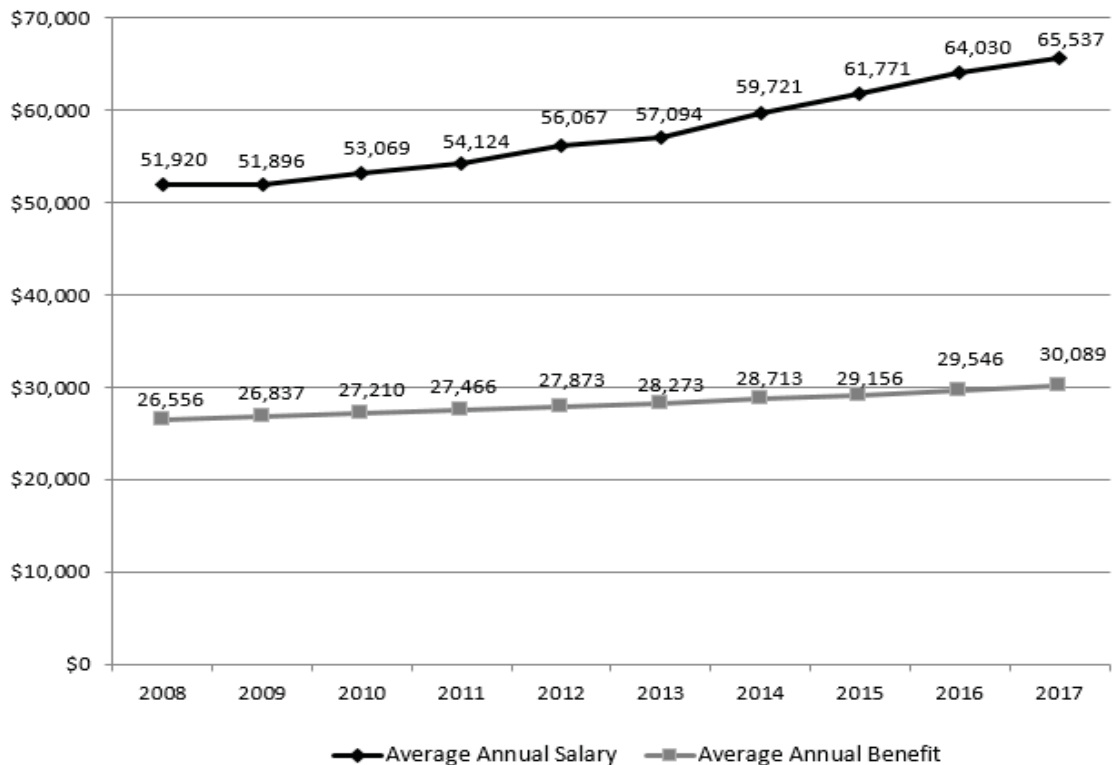
Additional information concerning current COAERS plan provisions is contained in the Summary of Plan Provisions later in this section of the report.

The following charts depict COAERS membership and changes in average salaries and benefits.

### Membership Profile



### Average Salary and Average Benefit





## Audited Financial Statements and Summary

The financial statements included in this CAFR have been prepared by the management of COAERS in accordance with generally accepted accounting principles and presented in accordance with guidelines established by the Governmental Accounting Standards Board (GASB). The governing statute requires an annual audit of COAERS accounts by a Certified Public Accountant. The Board of Trustees has retained KPMG LLP as independent external auditor since 1997.

KPMG's 2017 financial audit was conducted in accordance with Generally Accepted Auditing Standards (GAAS) and resulted in an unmodified opinion on the financial statements. The Financial Section contains KPMG's audit opinion letter and additional information including Management's Discussion and Analysis (MD&A) that provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

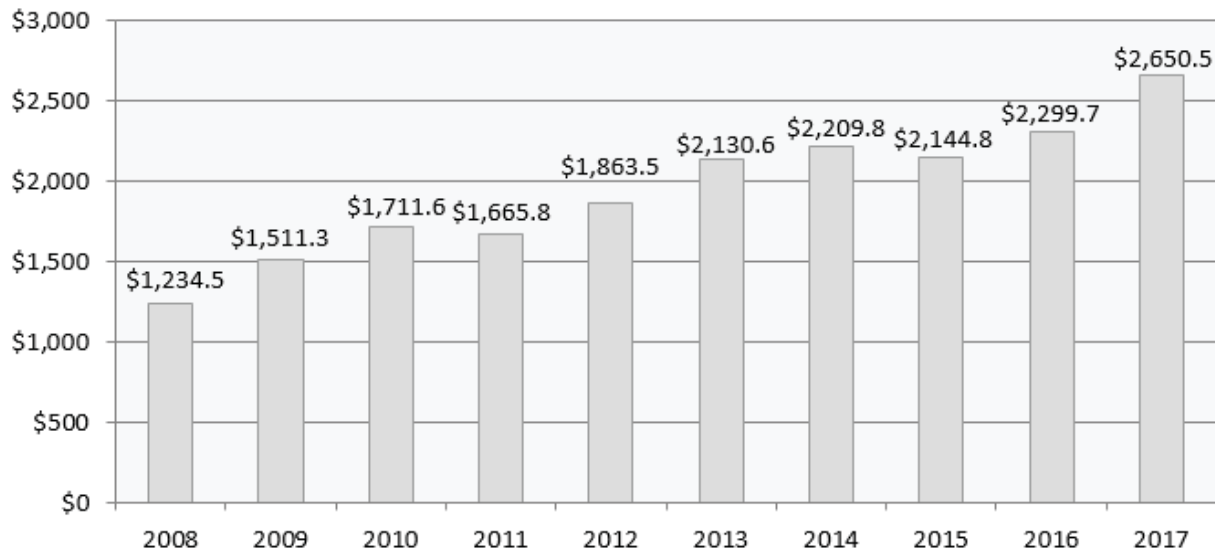
The **Additions to Fiduciary Net Position** consist of employer and employee contributions, investment income, and realized and unrealized gain or loss on investments. The **Deductions from Fiduciary Net Position** consist of annuity payments, refunds to terminating members, Deferred Retirement Option Program (DROP) disbursements, retiree lump-sum annuity disbursements, death benefits and administrative expenses. There was a net increase of \$350.75 million, resulting in total assets held in trust of \$2.65 billion. The table below shows the changes in Fiduciary Net Position.

### Changes in Fiduciary Net Position

Additions		Deductions	
Employer contributions	\$ 111,057,665	Retiree annuity payments	\$ 181,269,837
Employee contributions	56,193,592	Refunds to terminating members	4,045,324
Interest, dividends, net securities lending & other income	45,983,852	DROP disbursements	2,462,116
Appreciation in plan investments (net of investment fees)	330,836,173	Retiree lump-sum annuities	692,294
		Death benefits	2,073,691
		General & administrative expenses	2,778,290
<b>Total Additions</b>	<b>\$ 544,071,282</b>	<b>Total Deductions</b>	<b>\$ 193,321,552</b>

The following chart shows the **Total Net Position** at the end of each year since 2008. Net Position increased by \$350.7 million during 2017, resulting in Total Net Position Restricted for Pensions of \$2,650,458,116 at December 31, 2017.

### Total Net Position Restricted for Pensions



### Internal Controls

The concept of reasonable assurance recognizes first, that the cost of a control should not exceed the benefits likely to be derived, and second, that the valuation of costs and benefits requires estimates and judgments by management. A framework of internal controls has been established by the management of COAERS to provide reasonable assurance that assets are properly safeguarded, that financial records are fairly and accurately maintained, and that the governing statute and policies are correctly followed.

Recognizing, however, that even sound internal controls have their inherent limitations, the Board of Trustees has also authorized an “extended audit” since 1997. This annual review of internal controls, and compliance with operating policies and procedures, is currently conducted by RSM US LLP. Audit findings are reported, and actions of management to implement recommendations are reviewed with the Board of Trustees.

### Investments

Essential to the mission of COAERS is the responsibility to ensure that System assets will be sufficient over the long term to fulfill its liabilities. A key foundation of this duty is the prudent pursuit of investment returns, which over the long term provide for the majority of the retirement and other benefits promised to current and future members.

Investments are made with the care, skill, prudence, and diligence under the circumstances then prevailing that a prudent person acting in a like capacity and familiar with such matters would use in the conduct of an enterprise of a like character and with like aims. Funds of COAERS are invested solely in the interest of the membership and their beneficiaries, and for the exclusive purpose of

providing benefits to such membership and their beneficiaries and defraying reasonable expenses of administering COAERS.

The Board of Trustees has established an Investment Policy Statement and related guidelines which provide for the delegation of investment authority to Staff and professional investment advisors. During 2017, the Board conducted a significant review of this policy and updated it to include new sections and additional language on important topics such as risk management.

COAERS employs a full-time Chief Investment Officer to oversee the investment portfolio and assist the Board in devising and implementing strategic investment decisions. The Board also retains RVK, Inc. as its investment consultant to provide independent investment consulting services and long-range asset liability analysis.

COAERS' assets are strategically allocated to maximize returns and reduce risk by using a highly diversified and cost-effective portfolio structure. COAERS has consistently followed a conservative investment philosophy that employs a long-term time horizon, which is consistent with the nature of the System's liabilities.

### Strategic Asset Allocation

Sub-Asset Class Targets	2017
Fixed Income	24.5%
US Equity	30.0%
International Equity	20.0%
Emerging Markets Equity	10.0%
Real Estate	5.5%
Infrastructure	4.0%
Commodities	1.0%
Risk Parity	5.0%
	100.0%

At December 31, 2017, the investment portfolio of COAERS consisted of 15 mandates managed by 13 investment firms. The current strategic asset allocation is based on the most recent asset liability study, which was conducted in early 2012, adopted in late 2012, and incrementally implemented through 2015. COAERS will conduct a new asset liability study in 2018.

During 2017, COAERS investments generated a total return of 16.59% net of fees as compared to 8.09% during 2016. Additional information regarding the investments of the pension trust funds can be found in the Investment Section of this report.

During 2017, the Board completed a Request for Proposal for general investment consulting services and selected RVK, Inc. as its investment consultant beginning on July 1, 2017. The Board also completed the restructuring of the Emerging Markets Equity portfolio by funding a Scientific Beta Factor Index and reallocating from two existing Emerging Markets Equity managers.

## Funding Overview

COAERS is funded by investment income and employer and employee contributions. City employees provide regular contributions equal to 8% of base compensation. The City of Austin contributes 18% of base compensation. Contributions by the City of Austin consist of the statutory base contribution amount of 8% plus an additional 10% pursuant to a supplemental funding plan first established in 2005 and amended in 2010. Using the entry age actuarial cost method (EAN), COAERS' normal cost is determined as a percentage of payroll. The excess of the total contribution rate over the normal cost rate is used to amortize COAERS' unfunded actuarial accrued liability (UAAL), if any, and the number of years needed to amortize COAERS' UAAL is determined using a level percentage of payroll method. In consultation with its actuary, the Board adopted the use of the Individual Normal Cost EAN method for actuarial valuations. Because COAERS is a two-tier system, the use of the Individual Normal Cost EAN method means that the normal cost will decline over time and the percentage of pay contributed toward the unfunded liability will increase over time. To better model how this financing will pay off the unfunded liabilities of COAERS, the Board has also adopted the use of an open group projection in the determination of COAERS' funding period.

In March 2016, the Board initiated an Actuarial Experience Study with its actuary, GRS Retirement Consulting Group (GRS). Based on the findings and recommendations of GRS, the Board adopted new actuarial assumptions used for the December 31, 2015 actuarial valuation. Most notably, the Board reduced its nominal investment return assumption from 7.75% to 7.50% to better forecast possible future investment returns.

For the December 31, 2017 actuarial valuation, stronger market returns in 2017 in addition to new active membership growth have decreased the period of the Plan's amortization period of unfunded actuarial accrued liability from 31 to 30 years. The overall funded position of COAERS is now 68.3%, up from 67.5% in 2016. The actuarial accrued liability and the actuarial value of assets of COAERS, as of December 31, 2017, amounted to \$3.798 billion and \$2.592 billion, respectively. A detailed discussion of funding is provided in the Actuarial Section of this report.

## Major Initiative

In 2012, COAERS launched a Service Delivery & Technology initiative to pursue updated technology for major operational areas, specifically focused in the short-term on pension administration software. Working with consultant LRWL, Inc., a review of the current business processes and technology was completed in 2013. An RFP for a pension administration system and related technologies was issued in February 2014, and a service provider was approved by the Board in September 2014. Product design and implementation are estimated to continue through 2018. The initiative continues to be on schedule.

## Awards

For the nineteenth consecutive year, COAERS was awarded a Certificate of Achievement for Excellence in Financial Reporting for its Comprehensive Annual Financial Report for the fiscal year ended December 31, 2016, by the Government Finance Officers' Association of the United States and Canada (GFOA). COAERS is pleased to have achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Comprehensive Annual Financial Report. This report must satisfy both generally accepted

accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

For 2017, COAERS also earned the Public Pension Coordinating Council Recognition Award for Funding and Administration. This is the seventh consecutive year that COAERS has met the administrative standards and the sixth year that the funding standards have been achieved. This award is in recognition of meeting professional standards for plan administration as set forth by the Council. The standards reflect minimum expectations for public retirement system management and administration, serving as a benchmark by which to measure public defined benefit plans.

### Acknowledgments

This report reflects the combined efforts of COAERS Staff under the leadership of the Board of Trustees. We express our gratitude to the staff, advisors, and members of the Board who have contributed to the preparation of this report and to the continued successful operation of the City of Austin Employees' Retirement System.

Respectfully Submitted,



Chris Noak  
2017 Board Chair



Christopher D. Hanson  
Executive Director



Donna Durow Boykin CPA, CGMA  
Chief Financial Officer



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Austin  
Employees' Retirement System  
Texas**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2016**

*Christopher P. Morill*

Executive Director/CEO



Public Pension Coordinating Council

***Recognition Award for Administration  
2017***

Presented to

***City of Austin Employees' Retirement System***

In recognition of meeting professional standards for  
plan administration as  
set forth in the Public Pension Standards.

*Presented by the Public Pension Coordinating Council, a confederation of*

National Association of State Retirement Administrators (NASRA)  
National Conference on Public Employee Retirement Systems (NCPERS)  
National Council on Teacher Retirement (NCTR)

A handwritten signature in black ink that reads "Alan H. Winkle".

Alan H. Winkle  
Program Administrator

## COAERS 2017 BOARD OF TRUSTEES



**Chris Noak**  
2017 Board Chair



**Mike Benson**  
2017 Board Vice Chair



**Eyna Canales-Zarate**  
Trustee



**Reagan David**  
Trustee



**Francine Gertz**  
Trustee



**Elizabeth S. Gonzales**  
Trustee



**Frank Merriman**  
Trustee



**Leslie Pool**  
Trustee



**Anthony B. Ross, Sr.**  
Trustee



**Ed Van Eenoo**  
Trustee



**Jim Williams**  
Trustee

**Note:** Yuejiao Liu was elected to fill Active Member Place 9, succeeding Jim Williams. Amy Hunter was elected to fill Active Member Place 7, succeeding Francine Gertz. Randy Spencer was appointed to fill Board-Appointed Citizen Place 5, and Stephanie Beach was appointed to fill City Council Appointed Citizen Place 3, these two succeeding Reagan David and Elizabeth Gonzales. These new trustees assumed office in 2018.



## COAERS STAFF

**Christopher D. Hanson**  
Executive Director



**Russell Nash**  
Chief Operations Officer



**Donna Durow Boykin**  
Chief Financial Officer



**David Veal**  
Chief Investment Officer

**Michelle Mahaini**  
Senior Services Officer

**Teresa Cantu**  
Senior Member Services Specialist

**Bertie Corsentino**  
Accountant

**Cathy Edwards**  
Accountant

**Laura L. Fugate**  
Member Services Specialist

**Sarah McCleary**  
Executive Assistant

**Catherine Pezulich**  
Member Services Specialist

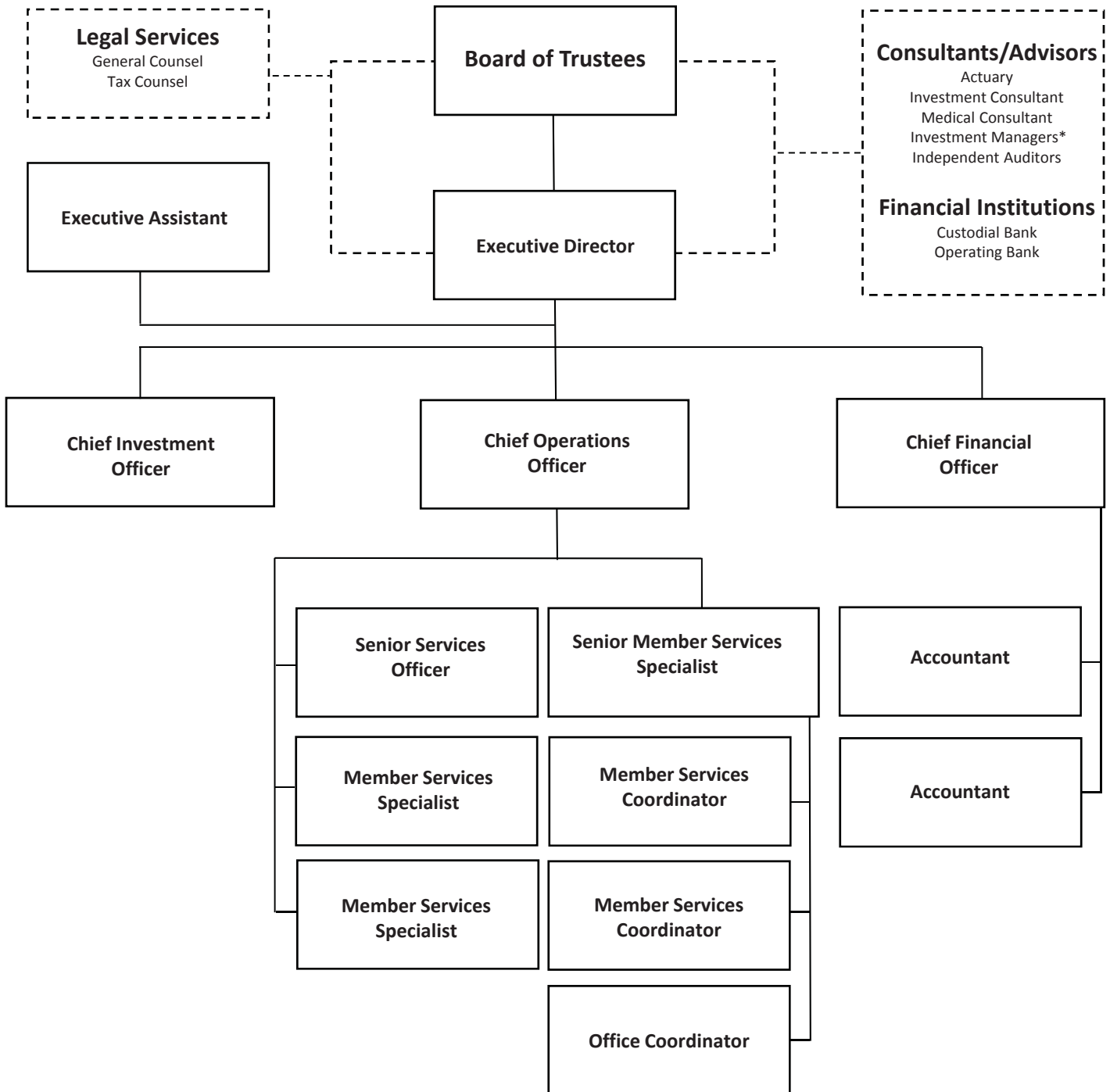
**Lovie Robinson-Laurant**  
Member Services Coordinator

**Bobbie Simpson**  
Office Coordinator

**Lee Wilson**  
Member Services Coordinator



# ORGANIZATIONAL CHART



\* For more information on investment professionals who provide services to COAERS, refer to the Investment Expenses table under Other Supplementary Information on page 60, the Asset Allocation on page 69, and the Broker Commissions over \$5,000 on page 73.

## PROFESSIONAL SERVICE PROVIDERS

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### Investment Consultant

RVK Inc

### Custodial Bank

The Northern Trust Company

### Independent Auditors

KPMG LLP

RSM US LLP

### Actuary

GRS Retirement Consulting Group

### General Counsel

The Knight Law Firm LLP

### Tax Counsel

Strasburger & Price LLP

### Investment Counsel

Jackson Walker LLP

### Operating Bank

JPMorgan Chase Bank

## INVESTMENT MANAGERS

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### US Equity

INTECH Investment Management LLC

Legal & General Investment Mgmt America

Northern Trust Investments

### International Equity

1607 Capital Partners LLC

Mondrian Investment Partners Ltd

Sprucegrove Investment Mgmt Ltd

Walter Scott & Partners Ltd

### Emerging Market Equity

Baillie Gifford Overseas Ltd

Legal & General Investment Mgmt America

### Fixed Income

Agincourt Capital Management LLC

Northern Trust Investments

### Real Estate

Principal Global Investors LLC

### Infrastructure

Harvest Fund Advisors LLC

### Commodities

Core Commodity Management LLC

### Risk Parity

AQR Capital Management LLC

## SUMMARY OF PLAN PROVISIONS

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### CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM (COAERS)

#### Introduction

This is a general overview of the City of Austin Employees' Retirement System membership and benefits. In the event of any inconsistency between this general overview and state or federal law as modified, interpreted, and applied from time to time, the state or federal law will govern and control.

COAERS is an IRS tax-qualified 401(a) defined benefit plan governed by Texas state law.

#### Membership Requirements

City of Austin regular employees working 30 or more hours per week become Members of COAERS on the date of employment as mandated by Statute. Members do not include:

- Temporary employees
- Part-time employees working less than 30 hours per week
- Civil service employees of the Fire Department and the Police Department
- The Mayor and members of the City Council

#### Contributions

**Employee:** Members of COAERS contribute 8% of their base pay, calculated on a 40-hour work week. Contributions are made through payroll deduction each pay period (every two weeks). Overtime and special pay are not included.

**Employer:** By State Statute, the employer contributes an amount equal to 8% of the employee's base compensation or a higher rate established by the employer. The current employer contribution, established by a City Council resolution, is 18% of compensation. The employer contribution will remain at this level until the resolution is amended or repealed.

### RETIREMENT BENEFITS

#### Retirement Eligibility

Members are eligible for retirement when they meet one of the following age and service requirements for the membership group to which they belong:

##### Group A Members (Normal Retirement)

- Age 62,
- Age 55 with 20 years of Creditable Service, or
- Any age with 23 years Creditable Service

##### Group B Members (Normal Retirement)

- Age 65 with 5 years of Creditable Service (excluding Supplementary Service Credit), or
- Age 62 with 30 years of Creditable Service (excluding Supplementary Service Credit)

##### Group B Members (Early Retirement – Reduced Benefits)

- Age 55 with at least 10 years of Creditable Service (excluding Supplementary Service Credit)

## Vesting

Members become vested with COAERS when they have five years of Creditable Service. Members who leave active membership before attaining retirement eligibility must have five years of Creditable Service to be considered vested. Verified service credit with a participating proportionate retirement system(s) or in the limited proportionate service arrangement between COAERS and the Travis County Healthcare District may also be combined with COAERS service credit in determining vested status and eligibility to receive a future benefit. The Member is not entitled to receive the employer contribution at any time. Instead, vesting means that a Member is entitled to receive a lifetime benefit as long as their contributions are on deposit in the System upon reaching retirement eligibility.

## Creditable Service

Creditable Service is a combination of Membership Service and other types of Creditable Service described below.

Current Active-Contributing/Vested Members, as of October 1, 1995, were granted service credit for the period between their date of hire and their date of participation, up to six months. All Members hired after October 1, 1995 become Members on their date of hire or on their date of regular employment at 30 or more hours per calendar week.

## Types of Creditable Service

**Membership Service** – The employment period during which a Member makes payroll contributions to the System is considered the “Membership Service” period.

**Reinstated Membership Service (Prior City of Austin Service)** – When Members leave City employment, withdraw their deposits, and later return to City employment or employment with a participating proportionate system, they may purchase and reinstate the earlier time with the City. To purchase this service, they must become a Member of COAERS or another proportionate system. The cost to purchase prior service credit is based on the amount previously withdrawn, plus interest, as required by law.

**Non-Contributory Service Credit** – Members may purchase service credit for the following non-contributory categories:

- Non-contributory service, such as temporary or part-time service (less than 30 hours per week)
- Approved leave of absence
- Workers’ compensation leave because of an injury sustained in the course and scope of employment with the employer

## Credit for Federal Active Duty Military Service

**Prior Federal Active Duty Military Service** – Members may establish up to 48 months Creditable Service for prior military service. Military service eligible for purchase is full-time active duty service in the armed forces of the United States performed before the first day of the most recent period of active membership in COAERS. Military service in the reserves, a service academy, or for less than 90 consecutive days is not eligible for purchase. To purchase prior military service, Members must present an original DD214 showing honorable discharge.

**Military Leave of Absence** – Members may establish Creditable Service for an authorized leave of absence from employment for military service. The Member may establish such Creditable Service during the authorized leave of absence by continuing to make retirement contributions during the period of service. Alternatively, if the Member returns to employment within the applicable period (that varies from 14 to 90 days, depending on the length of service) after the completion of the military service, the Member and the employer may secure such Creditable Service by making a lump-sum payment within five years of the date the Member returns to employment and Active-Contributing Member status.

**Supplementary Service Credit (Previously known as Permissive Time)** – Group A members may purchase up to five years of Creditable Service to advance their retirement eligibility date and/or increase the amount of their monthly annuity upon retirement. Group B members may purchase up to five years of Creditable Service only to increase the amount of their annuity but not to advance their retirement eligibility. Only Vested Active-Contributing or inactive Members are eligible to purchase Supplementary Service Credit, provided they have five years of membership

service. Age, salary, earliest retirement date, and a combination of actuarial data determine the cost. There may be federal limitations on certain purchases.

**Sick Leave Conversion** – Retiring Members may convert sick leave hours to increase Creditable Service time. Employees eligible to be paid by the City of Austin for up to 720 hours of sick leave upon retirement cannot convert the eligible hours to Creditable Service. Converted sick leave hours cannot be used to reach retirement eligibility. Sick leave must be converted in pay period (80-hour) increments. Both the Member and the employer must pay the current contribution rate at the time of retirement to convert hours.

**Service prior to 1941** – Additional service credit is allowed for Members with service performed before 1941, when the System came into existence. Two percent is applied for the number of years (prior to 1941) times the average salary for the years 1946 through 1950.

## Proportionate Service

In 1991 the Texas Legislature established a Proportionate Retirement Program for the benefit of members of participating public retirement systems. A member of two or more of the following participating retirement systems may be eligible for proportionate benefits:

- City of Austin Employees' Retirement System
- City of Austin Police Retirement System
- El Paso City Employees' Pension Fund
- El Paso Firemen and Policemen's Pension Fund
- Employees Retirement System of Texas
- Judicial Retirement System of Texas I & II
- Texas Municipal Retirement System
- Texas County and District Retirement System
- Teacher Retirement System of Texas
- Other Texas retirement systems covering municipal employees who have qualified plans and have elected to participate in the Proportionate Retirement Program

Participating systems recognize service from other participating systems upon proper notice. A member with service credit in more than one participating retirement system may be eligible to retire in another system based on the combined service of two or more systems in order to satisfy the length of service requirements used to determine eligibility for service retirement. Members must qualify for retirement eligibility independently in each system. Retirement benefits will be paid separately from each system and will be determined based on the actual amount of Creditable Service earned in and the benefit structure of each plan. Military service may only be used once in determining the amount of the member's combined service credit. Proportionate participation is generally based on funded service.

A limited proportionate service arrangement was also established in 2007 for those individuals who have membership in COAERS and a retirement system within the Travis County Healthcare District (District) organization. This arrangement, effective with employees transitioning into the District effective March 1, 2009, is similar to the general proportionate program except that it applies only between these two retirement systems. Participation in the District retirement system can be used to establish retirement eligibility with COAERS.

## Calculation of Retirement Benefits

**Factors used to calculate COAERS retirement benefits:**

**Total Creditable Service** – Total years and months of Creditable Service, including:

- Regular membership service
- Reinstated membership service
- Military service purchased
- Non-contributory service purchased

- Supplementary service purchased
- Converted sick leave
- Up to one six-month probationary period granted at retirement to Active-Contributing/Vested Members hired on or before October 1, 1995
- Note: Proportionate service is only used to reach eligibility; it is not used to calculate retirement benefits.

**Multiplier for Group A Members – 3.0%**

**Multiplier for Group B Members – 2.5%**

**Average Final Compensation** – The average base salary for the highest 36 months of contributory service during the last 10 years of salary prior to retirement.

## Retirement Date

The effective date of retirement is always the last day of the month.

## Retirement Options

COAERS provides several options for payment of monthly benefits. All payment options are actuarially equivalent to the basic Member Only Life Annuity benefit.

The options that include benefits to a survivor are calculated according to the ages of both the Member and the surviving beneficiary included in the plan. The Member's benefits are reduced if an option is chosen that provides survivor benefits. This reduction is applied to the Member's basic Life Annuity benefit according to the option the Member chooses. Some restrictions may apply to non-spouse survivor benefits.

If the Member is married, spousal consent is required. A Member cannot change options or the survivor beneficiary after retirement. Even if a Retiree and the beneficiary spouse later divorce, the survivor beneficiary cannot be changed. Only the survivor beneficiary named at retirement will receive survivor benefits.

**Life Annuity** – A basic monthly benefit payable for the life of the Retiree.

**Option I: 100% Joint and Survivor** – A reduced monthly benefit payable throughout the Retiree's life. At the Retiree's death, the survivor beneficiary will continue to receive the Retiree's benefit for the remainder of his/her life.

**Option II: 50% Joint and Survivor** – A reduced monthly benefit payable throughout the Retiree's life. At the Retiree's death, the survivor beneficiary will continue to receive 50% of the Retiree's benefit for the remainder of his/her life.

**Option III: 66⅔% Joint and Survivor** – A reduced monthly benefit payable throughout the Retiree's life. At the Retiree's death, the survivor beneficiary will continue to receive 66⅔% of the Retiree's benefit for the remainder of his/her life.

**Option IV: Joint and 66⅔% Last Survivor** – A reduced monthly benefit payable until the death of either the Retiree or the survivor beneficiary. After death of the Retiree or the survivor beneficiary, the last survivor of the two will receive 66⅔% of the Retiree's benefit for the remainder of his/her life.

**Option V: Fifteen Year Certain and Life Annuity (180 payments)** – A monthly benefit payable to the Retiree. If the Retiree's death occurs before 180 payments are made, the Retiree's beneficiary, spouse (if applicable), or estate will receive remaining monthly payments until all 180 payments have been made. If the Retiree is still living after receiving 180 payments, payments to the retiree will continue until the Retiree's death.

**Option VI: Actuarial Equivalent of Life Annuity** – This option allows Members to develop their own benefit payment plan with the assistance and approval of the System's actuary. Members have flexibility to design a retirement benefit that is most appropriate for the needs of both the Member and the Member's beneficiary, subject to limitations established in Board policy. All options are subject to approval by the Board of Trustees.

*A "Pop-up" benefit is provided for Retirees choosing Options I, II, or III as well as Retirees who selected any Joint and Survivor option other than Joint and Last Survivor option. The "Pop-up" increases the Retiree's benefits to the Member Only Life Annuity level if the survivor beneficiary predeceases the Retiree on or after October 1, 1999.*

## Lump-Sum Payments

**Backward DROP Program** – The Backward Deferred Retirement Option Program (Back DROP) allows a Member to receive a lump-sum payment in addition to receiving a monthly annuity.

Members who have already reached retirement eligibility, excluding proportionate service, and who continue to work and contribute to COAERS beyond retirement eligibility, may elect to receive a lump-sum amount and have their retirement calculated as though they had retired at an earlier date. The Back DROP period can be no earlier than:

- The day of first retirement eligibility,
- The date of the last purchase of Creditable Service of any type other than Sick Leave Conversion, or
- 60 months (in one-month increments) prior to the retirement date.

The lump-sum amount is 90% of the sum of the monthly annuity payments, based on the Member Only Life Annuity benefit the participant would have received if the Member had retired at the earlier date. The lump-sum amount may be rolled over to other qualified plans, paid in one lump-sum to the Member, or a combination of both.

Cost-of-living adjustments, interest, and Member or employer contributions do not increase the monthly amount credited to the Back DROP.

**Partial Lump-Sum Payment** – As an alternative to the Back DROP, a retiree may select a retirement option and request a one-time lump-sum payment to be paid at the same time as the Member's first annuity payment. The Member's annuity amount will be actuarially reduced for the lump-sum payment. Under a basic Member-Only Life Annuity benefit, members may select a partial lump-sum distribution, or both a partial lump-sum distribution and a Back DROP, not to exceed 60 months of annuity payments.

## IRS Section 415 Restoration of Retirement Income Plan

Certain highly compensated Members may have their retirement annuity limited because of Section 415(b)(1) of the Internal Revenue Code. A plan amendment, effective January 1, 2000, provides for COAERS to pay a benefit that exceeds the limitation imposed by the Internal Revenue Code from a separate, non-qualified, and unfunded "Restoration of Retirement Income Plan." Additional details are made available to affected Members during the retirement process.

## Retirees Returning to Work

The retirement allowance of a retired member who resumes employment with an employer within 90 days after retirement and has not attained age 55, or who resumes employment after retirement as a regular full-time employee of an employer, is subject to suspension. Suspension also occurs if a retired member resumes employment with an employer in a position that is not required to participate in another retirement system maintained by an employer, and works for, or is compensated by, an employer for more than 1,508 hours in any rolling 12-month period after the member resumes employment with the employer.



## DISABILITY RETIREMENT BENEFITS

### Disability Retirement Requirements

Members may apply for disability retirement benefits if:

- They are mentally or physically incapacitated for the performance of all employment duties, AND
- The incapacity is likely to be permanent.

### Disability Retirement Eligibility

Active-Contributing Members with less than five years Creditable Service may only apply for disability retirement if the disability is a result of an on-the-job accident or injury. Active-Contributing Members with five or more years of Creditable Service may apply for disability retirement even if the disability is not job related. Members who are already eligible to retire may not apply for disability retirement.

Members are considered to remain in the same membership category in effect on the date of termination for 90 days following termination. Members are allowed to apply for disability retirement for up to 90 days following termination for inability to perform all employment duties.

Disability Retirees are periodically required to provide proof of continued disability and are annually required to provide employment and income documentation to the COAERS Board of Trustees.

### Disability Retirement Options

A Member approved for disability retirement may choose a Member Only Life Annuity benefit or a benefit described in Options I, II, III, or IV. Disability Retirees are not eligible for any type of lump-sum payment.

## DEATH AND SURVIVOR BENEFITS

### Retired Members

Upon the death of a Retiree, a death benefit of \$10,000 is paid by COAERS to the designated beneficiary(ies) of the deceased. This \$10,000 death benefit is paid to the beneficiary(ies) in addition to any of the following benefits that are applicable:

- If the Retired Member chose the Member Only Life Annuity option, the monthly benefit stops the month following the death of the Retiree. However, if death occurs before the Retiree's accumulated deposits have been paid out, the Retiree's remaining deposits will be paid in a lump-sum to the Retiree's designated beneficiary(ies), spouse (if applicable), or estate.
- If the Retired Member chose an option providing benefits to a survivor beneficiary, upon the Retiree's death, such benefits will be paid to the designated survivor. If the survivor beneficiary does not survive the Retiree, monthly benefits cease. However, if the survivor beneficiary does not survive the Retiree, and the Retiree's deposits have not been paid out, the Retiree's remaining deposits will be paid in a lump-sum to the Retiree's designated beneficiary(ies), spouse (if applicable), or estate.

### Active Members

#### Not Eligible to Retire

Upon the death of an Active Member who was not yet eligible for retirement, the designated beneficiary(ies) is entitled to a lump-sum payment of the Member's accumulated deposits (contributions and interest) plus a death benefit from COAERS equal to the Member's deposits (excluding any purchases for non-contributory time, prior military service purchases, or Supplementary Service Credit).

## Eligible to Retire

If the Active Member was eligible for retirement prior to death and had not yet retired:

- A surviving spouse may choose any retirement option that would have been available to the Member, except for Member Only Life Annuity, and receive the \$10,000 death benefit. Alternatively, a surviving spouse may choose to receive a one-time lump-sum payment of the Member's accumulated deposits and a death benefit from COAERS equal to the Member's deposits (excluding any purchases for Non-contributory time, prior military service purchases, or Supplementary Service Credit).
- If there is no spouse, the deceased Member's designated beneficiary may elect to receive payments under Option V, Fifteen Year Certain and Life Annuity, and receive the \$10,000 death benefit. The non-spouse beneficiary may otherwise choose to receive a one-time lump-sum payment as described above.

The \$10,000 death benefit is not paid to beneficiaries electing a one-time lump-sum payment.

## Inactive Vested Members

Beneficiaries of Inactive Vested Members receive the same death benefits as beneficiaries of Active Members as described above.

## OTHER INFORMATION

### Compliance with Applicable Law

Article 6243n of Vernon's Texas Civil Statutes, the Internal Revenue Code, and other state and federal laws are applicable to the operation and management of, and the benefits provided by, the System. Such laws place restrictions and limitations on retirement systems, including COAERS, and directly or indirectly affect Member benefits and options. Deposits or retirement benefits may not be transferred or assigned except pursuant to a Qualified Domestic Relations Order (QDRO). All QDROs are subject to approval and must meet all statutory requirements. In addition, funds actually due and payable to a Member, beneficiary, or alternate payee may be subject to IRS levy. The Internal Revenue Code also sets limits which affect purchases of service credit, final average salary, and monthly benefits for certain individuals.

### Determining Interest on Members' Contributions

The Board of Trustees annually determines the amount of interest paid on Members' accumulated deposits, taking into consideration the average yield of the 10-year U.S. Treasury note during the 12-month period ending on October 31st and recommendations of the System's actuary. Retirement interest is accrued on the last day of the calendar year based on the amount that each Member had in the System on the first day of the calendar year. The money must remain on deposit for the entire calendar year in order to accrue interest.

### Prohibition on COAERS Loans and Withdrawals

Plan provisions do not allow Active Members to make a partial withdrawal of deposits or to receive loans from their retirement funds.

### Request for Hearing

A Member or Beneficiary directly affected by a decision of the Executive Director of the City of Austin Employees' Retirement System may appeal to the Board of Trustees. The Member or Beneficiary must appeal the decision within 30 days of notification of denial by the Executive Director or his/her designee.

## HISTORY OF BENEFIT CHANGES

### January 1, 1941

City Council established the City of Austin Employees' Retirement System.

Original City Ordinance provided a maximum annuity of \$100 per month at age 65.

Contributions to retirement system set at 4.0%.

No survivor options, no early retirement eligibility, no vesting, no disability benefits, and no death benefits.

### 1951

Established two options for survivor benefits:

Option I – 100% Joint and Survivor

Option II – 66 2/3% Joint and Survivor

Established eligibility for early retirement.

Established a provision for vested benefits after 15 years of Creditable Service.

Established disability retirement benefits.

Increased contribution rate to 5.0%.

### 1962

System changed from a money-purchase plan to a formula-based plan with a multiplier of 1.125%.

Established additional options for survivor benefits:

Option III – 50% Joint and Survivor

Option IV – 66 2/3% Joint and Last Survivor

### 1967

Multiplier increased from 1.125% to 1.25%.

Set Active Member death benefits at \$2,000.

### 1969

Established provisions for cost-of-living adjustment (COLA).

Set Retired Member death benefits at \$2,000.

### 1971

Increased multiplier from 1.25% to 1.5%.

Established a provision for unreduced retirement benefits at age 62 (lowered from age 65) with any number of years of service.

Provided free health insurance benefits, ages 62 - 65.

Increased contribution rate to 6.0%.

### 1972

Established a provision for vested eligibility after 10 years of Creditable Service.

Established a provision for regular employees working 30 or more hours per week to make retirement contributions.

Established a provision for Members eligible for early retirement benefits to choose Option I to provide survivor benefits.

### 1973

Increased multiplier from 1.5% to 1.75%.

Established a provision for Final Average Earnings based on highest 60 months of contributing service.

Allowed Members eligible for retirement to select option to provide survivor benefit before actually retiring.

Established disability retirement for line-of-duty disabilities regardless of Creditable Service. Disability retirement available for any disability after 10 years of service. Disability retirement benefits based on age and years of service at time of disability retirement; no penalty based on age.

### December 1977

Elimination of \$2,000 death benefit for Active Members; continued for Retirees.

Established a provision for Active Members' designated beneficiaries to receive contributions and interest plus an equal amount from the System if Member dies prior to retirement eligibility.

### September 1978

Established additional retirement options.

### December 1979

Discontinued medical insurance payment for Retirees who were ages 62 - 65.

### July 1981

Established a provision for contributions to be required after age 62 until retirement. Members older than age 62 have option to make up missed contributions to benefit from higher salary averaging for retirement benefits.

Reduced Final Average Earnings period from 60 to 36 months.

### October 1982

Increased contribution rate to 6.6%, matched by City.

### November 1982

Established retirement benefits for Members age 55 or older with 20 years service.

### March 1984

Adopted unisex option factors. The sex of the Member and the beneficiary no longer considered in the determination of any System benefits.

### December 1984

Increased Member contribution rate from 6.6% to 7.0%, matched by the City.

Increased multiplier from 1.75% to 1.85%.

Established a provision for a surviving spouse to select an optional benefit if Active Member dies who was already eligible to retire and had not yet selected a benefit option.

Implemented employer "pick up" of member contributions pursuant to 414(h)(2) of the Internal

Revenue Code. Member contributions after January 1, 1985 not taxed until time when benefits are paid to the Member.

Limited "Prior Service" Purchase – Former Members who forfeited membership service by taking a refund when they left City employment may purchase their prior Creditable Service. Current Members allowed six months to reinstate former credit by repaying withdrawn deposits plus interest. Only former Members who had been reemployed by the City before December 20, 1984 are eligible.

Established that the 36 months of salary used to calculate monthly benefits need not be consecutive. Highest 36 months of salary during last 10 years of Creditable Service would be averaged to determine Final Average Earnings.

### March 1985

Granted a special one-time benefit increase based on year of retirement.

### October 1985

Increased multiplier from 1.85% to 2.0%.

### February 1986

Change in composition of Board of Trustees; replaced Council Member position with Retired Member Trustee to be appointed by the City Council.

### May 1987

Established that Members laid off during the period from September 30, 1986 through October 1, 1989, and who were eligible for retirement would receive an unreduced current service annuity.

### October 1987

Reduced Member and City contribution rates to the System temporarily from 7.0% to 6.2% of basic compensation for the period from October 1, 1987 to September 30, 1988.

### March 1988

Established survivor benefit options for Disability Retirees effective March 13, 1988.

### August 1988

Established vesting eligibility at five years of Creditable Service.

Extension of “Prior Service Purchases” – Former Members who forfeited membership service by taking a refund of their retirement contributions when they left City employment, who have returned to City employment, may purchase and reinstate their prior Creditable Service.

For purposes of calculating benefits and determining eligibility, three years were added to both age and service for all Members retiring between September 1, 1988 and December 31, 1988.

### September 1988

Restored Member and employer contribution rates to 7.0% from 6.2% of basic earnings effective September 30, 1988.

### December 1989

Amended ordinance for Retiree Member Trustee position of the Board to be elected by Retired Members to a four-year term, instead of appointment by the City Council.

### January 1990

Granted a special one-time benefit increase ranging from 0.5% to 15% based on date benefit commenced.

### February 1990

Established unreduced retirement benefits for Members at any age with 30 years Creditable Service.

Increased multiplier from 2.0% to 2.1%.

### October 1990

Adopted limits on income of Social Security disability benefits for System Disability Retirees.

### August 1991

Established System governance by Article 6243n of Texas State Law effective August 26, 1991. All changes to the System made by the Texas State Legislature.

Became a member of Proportionate Retirement Program with five other statewide retirement systems. Membership service may be combined with other participating systems for meeting service requirements for retirement eligibility.

### July 1993

Increased multiplier from 2.1% to 2.2%, with commensurate increase for members retired before December 1, 1989.

Established a provision for unreduced retirement benefits for Members at any age with 25 years of service.

Allowed purchases for up to 24 months of former active duty U.S. military service.

### October 1995

Increased multiplier from 2.2% to 2.3%, with commensurate increase for previous Retirees.

Established that new City of Austin employees hired after October 1, 1995 become Members of COAERS at date of employment. Current employees as of October 1, 1995 are given retirement service credit for up to one six-month probationary period at time of retirement.

Change in composition of Board of Trustees; Director of Finance Designee replaced with additional Retired Member Trustee to be elected by Retired Members.

Increased death benefit for Retirees from \$2,000 to \$10,000.

### October 1997

Increased multiplier from 2.3% to 2.6%, with commensurate increase for previous Retirees.

Established a provision for unreduced retirement benefits for Members at age 55 with 20 years service.

Increased purchases of former active duty U.S. military service from 24 to 48 months.

Allowed new purchase option of Creditable Service for non-contributory time including time while on workers' compensation, leaves of absence, part-time and temporary service.

Allowed for the City of Austin to purchase service credit for Members in order to qualify an employee for unreduced retirement benefit at age 55.

### October 1999

Increased multiplier from 2.6% to 2.7%, with commensurate increase for previous Retirees.

Increased Member contribution rate from 7.0% to 8.0% following vote by Active Members.

Established a provision for unreduced retirement benefits for Members at any age with 23 years of service.

Set new limits on Retirees returning to work for the City.

Added “Pop-up” benefit for Retirees choosing Options I, II, or III (Joint and Survivor Annuities) to increase Retiree benefits if the survivor beneficiary predeceased the Retiree on, or after, October 1, 1999.

Granted Board authority to authorize certain benefit improvements subject to statutory guidelines.

Gave Board the ability to grant an additional payment to Members receiving monthly annuity payments in the form of an additional lump-sum benefit payment. The additional payment would be a percentage of the current monthly payment with a maximum percentage of 100%.

Established a provision for disability retirement benefits for off-the-job injury/illness after five years Creditable Service (previously 10 years).

Removed limitations on employer purchases of Creditable Service for a Member.

### January 2000

Established Restoration of Retirement Income Plan to restore retirement income otherwise limited by Section 415 of the Internal Revenue Code.

### April 2000

Increased multiplier from 2.7% to 2.98%, with commensurate increase for previous Retirees.

Increased employer contribution rate from 7.0% to 8.0%, matching Member contribution rate.

### July 2000

Extended “pop-up” benefit to Retirees who selected the actuarial equivalent of Life Annuity option with underlying options of I, II, or III.

### January 2002

Increased multiplier from 2.98% to 3.0%, with commensurate increase for previous Retirees.

Established a provision for purchases of Permissive Time to Active/Inactive Vested Members, based on EGTRRA federal law with a minimum purchase of one month and a maximum of 60 months (five years) or the number of months needed to reach first eligibility for retirement, whichever is less.

Amended Proportionate Retirement Program provided by Texas Government Code 803 to allow former members of participating proportionate systems to re-establish Creditable Service previously forfeited in that system without returning to membership in that system.

### April 2002

Established Sick Leave Conversion benefit. Allows Members to convert sick leave balances to Creditable Service at time of retirement with purchase paid by Member and City of Austin.

Established Backward DROP (Deferred Retirement Option Program) benefit up to five years for Members working beyond retirement eligibility.

### January 2003

Extended “Pop-up” benefit to any Joint and Survivor option other than Joint and Last Survivor.

Amended Permissive Time resolution removing provision which restricted Members from purchasing Permissive Time in excess of the amount needed to reach first eligibility for retirement.

### May 2005

City Council adopted a Supplemental Funding Plan providing additional City contributions in Resolution No. 20050512-045. The Plan is structured to increase City contributions to achieve a 30-year amortization period

as follows: 1% in fiscal year 2007, 2% in fiscal year 2008, 3% in fiscal year 2009, and 4% in fiscal year 2010 and thereafter, if necessary. If, during any calendar year, COAERS earns greater than a 12% time weighted rate of return net of fees, the increase is delayed one budget cycle. Any future benefit enhancements or cost of living adjustments require a recommendation from the City Manager and approval by the City Council. In addition, if the CPI index exceeds 3.0% in any calendar year, an actuarial study is to be performed to determine the additional subsidy needed if a cost of living adjustment were to be provided.

### October 2006

City Council adopted a budget including a Supplement Funding Plan contribution subsidy of 1% for fiscal year 2007.

### September 2007

Established a limited proportionate service arrangement exclusively for those individuals who have membership in COAERS and a retirement system within the Travis County Healthcare District (District) organization. This arrangement, effective with employees transitioning into the District effective March 1, 2009, is similar to the general proportionate program except that it applies only between these two retirement systems.

### October 2007

Scheduled increase in City Supplemental Funding Plan contribution subsidy postponed because of time-weighted rates of investment returns (net of fees) exceeding 12%.

### October 2008

City Council adopted a budget including a Supplement Funding Plan contribution subsidy of 2% for fiscal year 2009.

### March 2009

City of Austin Police Retirement System joins the Proportional Retirement Program.

### October 2009

City Council adopts a budget increasing Supplemental Funding Plan City contributions from 2% to 4% for fiscal year 2010.

### September 2010

City Council approves an Amended Supplemental Funding Plan establishing the City's total employer contribution to the System as follows:

- 14% of compensation effective October 1, 2010 for fiscal year 2010-11;
- 16% of compensation effective October 1, 2011 for fiscal year 2011-12; and
- 18% of compensation effective October 1, 2012 for fiscal year 2012-13, and each fiscal year thereafter.

The City's total employer contribution levels remain in effect until the Amended Supplemental Funding Plan is amended or repealed.

The Amended Supplemental Funding Plan also requires any future benefit enhancements or cost of living adjustments otherwise permitted under the System's governing documents to be recommended by the City Manager and approved by the City Council. Finally, the Amended Supplemental Funding Plan stated that it was the City and the System's intention to seek legislative amendments to state law to improve the overall financial condition of the System by establishing reasonable but different benefit levels for employees of the City who became members of the System on or after January 1, 2012.

### March 2011

The Board, through policy, increased the waiting period for certain retirees returning to work from 60 to 90 days.

### June 2011

Article 6243n was amended establishing a new benefit tier for employees hired on and after January 1, 2012. The following provisions apply to those employees:

- Normal retirement eligibility at age 65 with 5 years of service credit; or at age 62 with 30 years of service credit;

- Early reduced retirement eligibility at age 55 with 10 years of service credit;
- An annuity formula multiplier of 2.5%; and
- The purchase of nonqualified permissive service (supplementary service credit) for annuity calculations only and not for eligibility purposes;

Unrelated to the new benefit tier, Article 6243n was amended to revise the rules for retirees returning to work. The revised rules require the Board to suspend the retirement allowance of a retired member who resumes employment with an employer in a position that is not required to participate in another retirement system maintained by an employer, and who is not a regular full-time employee of an employer, if the member works for, or is compensated by, an employer for more than 1,508 hours in any rolling 12-month period after the member resumes employment with the employer.

#### **November 2014**

The Board implemented a Funding Policy which established certain actuarial methods for funding and created long-term funding goals to ensure that COAERS is well funded into the future and to specify under what conditions future benefit enhancements would be considered.



# FINANCIAL SECTION





KPMG LLP  
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Austin, TX 78701-4091

## Independent Auditors' Report

The Board of Trustees  
The City of Austin Employees' Retirement System

We have audited the accompanying financial statements of the City of Austin Employees' Retirement System (COAERS) as of December 31, 2017 and 2016, which comprise the statements of fiduciary net position as of December 31, 2017 and 2016, and the related statements of changes in fiduciary net position for the years then ended, and the related notes to the financial statements, which collectively comprise COAERS' basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of the City of Austin Employees' Retirement System as of December 31, 2017 and 2016, and the changes in fiduciary net position for the years then ended in accordance with U.S. generally accepted accounting principles.

KPMG LLP is a Delaware limited liability partnership and the U.S. member firm of the KPMG network of independent member firms affiliated with KPMG International Cooperative ("KPMG International"), a Swiss entity.



## Other Matters

### *Required Supplementary Information*

U.S. generally accepted accounting principles require that the Management's Discussion and Analysis, the Schedule of Changes in Net Pension Liability and Related Ratios, the Schedule of Contributions, and the Schedule of Investment Returns on pages 29-32 and 58-59 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Supplementary and Other Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The Introductory Section on pages 1-26, Other Supplementary Information – Investment, General & Administrative, and Consultant Expenses on page 60, the Investment Section on pages 61-74, the Actuarial Section on pages 75-122, and the Statistical Section on pages 123-134 are presented for purposes of additional analysis and are not a required part of the financial statements.

The Other Supplementary Information – Investment, General & Administrative, and Consultant Expenses is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Other Supplementary Information – Investment, General & Administrative, and Consultant Expenses is fairly stated in all material respects in relation to the financial statements as a whole.

The Introductory Section, the Investment Section, the Actuarial Section, and the Statistical Section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

**KPMG LLP**

Austin, Texas  
May 25, 2018

**CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM**

Management's Discussion and Analysis (unaudited)

December 31, 2017 and 2016

This section of the City of Austin Employees' Retirement System's (COAERS, or, the System) financial report presents our discussion and analysis of the System's financial performance during calendar years 2017 and 2016. We encourage readers to consider the information presented here in conjunction with our financial statements that follow.

**Financial Highlights**

- Net position held in trust by the System increased by \$350.7 million, or 15.3%, in 2017, and increased by \$154.9 million, or 7.2%, in 2016. All changes primarily correlate with investment returns.
- Contributions increased by \$2.0 million, or 1.2%, in 2017, and by \$10.6 million, or 6.8%, in 2016. The 2017 increase was due to a \$3.7 million increase in the City's supplemental funding, an increase of \$5.8 million in employee and City contributions based on payroll, and a decrease of \$7.5 million in employee creditable service purchases. The 2016 increase was due to a \$2.2 million increase in the City's supplemental funding, an increase of \$3.4 million in employee and City contributions based on payroll, and an increase of \$5.0 million in employee creditable service purchases.
- The amount of benefits paid to retired members and beneficiaries, and refunded to terminating employees, increased approximately \$11.2 million, or 6.2% during 2017, and by approximately \$9.7 million, or 5.7%, during 2016. This is the result of increases in the number of System retirees and the average annuity payment. Benefit payments exceeded employee and City contributions by \$23.3 million in 2017, and by \$14.1 million in 2016.
- The System's time-weighted rate of return on investments for the year ended December 31, 2017, was 16.97% gross of fees, and 16.59% net of fees, on a market value basis, which was greater than the return of 8.44% gross of fees, and 8.09% net of fees, for the year ended December 31, 2016. The actuarial assumed rate of return is 7.50%.

**Overview of the Financial Statements**

This discussion and analysis is intended to assist the reader in a better understanding of the purpose and meaning of each of the key components of COAERS' financial statements, which are comprised of the following:

- Statement of Fiduciary Net Position
- Statement of Changes in Fiduciary Net Position
- Notes to the Financial Statements

Collectively, this information presents the net position held in trust for pension benefits as of the end of each year, and summarizes the changes in net position held in trust for pension benefits for the year. The information available in each of these components is briefly summarized below:

- **Financial Statements**

The *Statement of Fiduciary Net Position* presents the System's assets and liabilities and the resulting net position, which is held in trust for pension benefits. This statement reflects a year-end comparison of the Plan's investments, at fair value, along with cash and short-term investments, receivables and other assets and liabilities, to the previous year.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Management's Discussion and Analysis (unaudited)

December 31, 2017 and 2016

The *Statement of Changes in Fiduciary Net Position* provides a view of current year additions to and deductions from the plan.

These two statements report the System's net fiduciary position held in trust for pension benefits (net position restricted for pensions), the difference between assets and liabilities, as one way to measure COAERS' financial position. Over time, increases and decreases in net position are one indicator of whether its financial health is improving or deteriorating.

- **Notes to the Financial Statements** provide important background and detailed information about COAERS, the plan, and the financial statements.

## Financial Analysis

**Summary of Fiduciary Net Position**  
**December 31, 2017, 2016, 2015**

<b>Assets</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Cash and receivables	\$ 21,968,064	87,126,461	24,550,092
Investments	2,629,928,427	2,274,600,237	2,125,761,049
Invested securities lending collateral	148,922,849	102,574,024	147,167,478
Capital assets, net	4,347,529	3,370,047	2,099,727
Total assets	<u>2,805,166,869</u>	<u>2,467,670,769</u>	<u>2,299,578,346</u>
<b>Liabilities</b>			
Total liabilities	<u>154,708,753</u>	<u>167,962,383</u>	<u>154,754,224</u>
Net position restricted for pensions	<u>\$ 2,650,458,116</u>	<u>2,299,708,386</u>	<u>2,144,824,122</u>

**Assets.** As shown in the table above, assets increased \$337.5 million in 2017, and increased \$168.1 million in 2016, due to the changes in the value of investments.

- During 2017, there was a \$65.2 million decrease in the net amount of cash and receivables; this was attributable to a decrease of \$7.0 million in cash held by the System, and a \$58.2 million decrease in receivables which included a \$2.5 million increase in interest and dividends receivable and a \$61.2 million decrease in trades pending settlement. In 2016, there was a \$62.6 million increase in the net amount of cash and receivables at year end; this resulted from a \$1.3 million increase in the amount of cash, and a \$61.3 million increase in receivables which included a \$60.0 million increase in trades pending settlement.
- In 2017, investments increased by \$355.3 million, and in 2016, investments increased by \$148.8 million, reflective of the changes in the financial markets.
- The 2017 increase in invested securities lending collateral of \$46.3 million reflected the net change in the number of securities on loan at year end; in 2016, the decrease was \$44.6 million.
- In both 2017 and 2016, the increase in capital assets reflects the continued development of the new pension administration system.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Management's Discussion and Analysis (unaudited)

December 31, 2017 and 2016

**Liabilities.** Liabilities decreased \$13.3 million in 2017, and in 2016, increased \$13.2 million. These fluctuations were primarily due to changes in trades pending settlement and in securities lending collateral. See further discussion in footnote 3.

**Summary of Changes in Fiduciary Net Position**  
**Years Ended December 31, 2017, 2016, and 2015**

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Additions:			
Contributions	\$ 167,251,257	165,289,544	154,702,426
Investment income	382,719,865	176,689,033	(40,810,744)
Investment expenses	5,899,840	5,050,013	6,799,215
Net investment income (depreciation)	376,820,025	171,639,020	(47,609,959)
Other income	-	995	2,298
Total additions	<u>544,071,282</u>	<u>336,929,559</u>	<u>107,094,765</u>
Deductions:			
Benefit payments and contribution refunds	190,543,262	179,344,379	169,668,990
General and administrative expenses	2,778,290	2,700,916	2,421,332
Total deductions	<u>193,321,552</u>	<u>182,045,295</u>	<u>172,090,322</u>
Net increase (decrease) in net position	350,749,730	154,884,264	(64,995,557)
Net position restricted for pensions:			
Beginning of year	<u>2,299,708,386</u>	<u>2,144,824,122</u>	<u>2,209,819,679</u>
End of year	<u>\$ 2,650,458,116</u>	<u>2,299,708,386</u>	<u>2,144,824,122</u>

**Additions.** Additions needed to fund benefits are accumulated through contributions and returns on invested funds. Contributions from COAERS members and the City of Austin for 2017 and 2016 totaled \$167.3 million and \$165.3 million, respectively. The 2017 contributions represent an increase of \$2.0 million, or approximately 1.2% above 2016; 2016 contributions represent an increase of \$10.6 million, or approximately 6.8% above 2015. The increase in 2017 was due to both an increase in base salaries on which employee and employer contributions are made and the increased percentage of payroll being contributed under the Supplemental Funding Plan. The increase in 2016 was due to both an increase in base salaries on which employee and employer contributions are made and the increased percentage of payroll being contributed under the Supplemental Funding Plan.

In 2017, COAERS had a net investment gain on the market value of its securities of \$376.8 million, an increase of \$205.2 million from 2016. In 2016, the net investment gain on the market value of securities was \$171.6 million, an increase of \$219.2 million from 2015. Interest, dividends and net securities lending income generated 2017 income of \$46.0 million, a slight increase from the 2016 income of \$42.5 million. Investment managers' fees are based on their cumulative performance; in 2017, fees increased by \$0.6 million; in 2016, fees decreased \$1.7 million compared to 2015. The total rate of return (net of fees) for the System's investment portfolio in 2017 was 16.59%; in 2016 it was 8.09%.

**Deductions.** The expenses paid by COAERS include benefit payments, refunds of member contributions, and administrative expenses.

(Continued)

**CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM**

Management's Discussion and Analysis (unaudited)

December 31, 2017 and 2016

Benefits paid in 2017 were \$186.5 million, an increase of \$11.1 million from payments made in 2016, which is consistent with an increase in the number of retirees to 6,225 in 2017. Refunds to terminating employees increased by \$0.1 million. Administrative expenses in 2017 were \$2.8 million, an increase of \$0.1 million, or 2.9% over 2016.

Benefits paid in 2016 were \$175.4 million, an increase of \$9.8 million from payments made in 2015, which is consistent with the 2016 increase in the number of retirees to 5,934, from 5,679 in 2015. Refunds to terminating employees decreased by \$0.1 million. Administrative expenses in 2016 were \$2.7 million, an increase of 11.5% from those of 2015.

**Overall Analysis.** Overall, as of December 31, 2017, net position increased by \$350.7 million, or 15.3%, from the prior year; over the five-year period ending December 31, 2017, net position increased by 42.23%.

**Request for Information**

This financial report is designed to provide a general overview of the finances of the City of Austin Employees' Retirement System for all parties with an interest. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Chief Financial Officer, City of Austin Employees' Retirement System, 418 E. Highland Mall Boulevard, Austin, Texas 78752.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

## Statement of Fiduciary Net Position

December 31, 2017

	<u>Retirement Plan</u>	<u>Restoration Plan</u>	<u>Total</u>
Assets			
Cash and cash equivalents (note 3)	\$ 9,911,695	20,000	9,931,695
Receivables			
Interest and dividends receivable	7,980,400	-	7,980,400
Trades pending settlement	450,922	-	450,922
Employer contributions receivable	2,495,609	-	2,495,609
Employee contributions receivable	1,109,438	-	1,109,438
Total receivables	<u>12,036,369</u>	<u>-</u>	<u>12,036,369</u>
Investments, at fair value (note 3):			
Domestic fixed income	570,982,997	-	570,982,997
U.S. denominated equities	899,856,281	-	899,856,281
International equities	430,890,368	-	430,890,368
Emerging markets	266,360,239	-	266,360,239
Real estate	224,622,762	-	224,622,762
Infrastructure	74,751,043	-	74,751,043
Commodities	15,808,140	-	15,808,140
Risk Parity	119,317,379	-	119,317,379
Short-term investment funds	27,339,218	-	27,339,218
Total investments	<u>2,629,928,427</u>	<u>-</u>	<u>2,629,928,427</u>
Invested securities lending collateral (note 3)	<u>148,922,849</u>	<u>-</u>	<u>148,922,849</u>
Capital assets, net (note 7)	<u>4,347,529</u>	<u>-</u>	<u>4,347,529</u>
Total assets	<u>2,805,146,869</u>	<u>20,000</u>	<u>2,805,166,869</u>
Liabilities			
Payables			
Accrued expenses	1,269,105	-	1,269,105
Trades pending settlement	2,649,149	-	2,649,149
Securities lending transactions (note 3)	148,922,849	-	148,922,849
Refunds and death benefits payable	1,867,650	-	1,867,650
Total liabilities	<u>154,708,753</u>	<u>-</u>	<u>154,708,753</u>
Net position restricted for pensions	<u>\$ 2,650,438,116</u>	<u>20,000</u>	<u>2,650,458,116</u>

See accompanying notes to financial statements.

(Continued)



## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

## Statement of Fiduciary Net Position

December 31, 2016

	<u>Retirement Plan</u>	<u>Restoration Plan</u>	<u>Total</u>
Assets			
Cash and cash equivalents (note 3)	\$ 16,937,878	20,000	16,957,878
Receivables			
Interest and dividends receivable	5,478,700	-	5,478,700
Trades pending settlement	61,665,398	-	61,665,398
Employer contributions receivable	2,096,420	-	2,096,420
Employee contributions receivable	928,065	-	928,065
Total receivables	<u>70,168,583</u>	<u>-</u>	<u>70,168,583</u>
Investments, at fair value (note 3):			
Domestic fixed income	446,022,279	-	446,022,279
U.S. denominated equities	1,009,402,651	-	1,009,402,651
International equities	388,034,670	-	388,034,670
Real estate	207,531,567	-	207,531,567
Master limited partnerships	79,395,931	-	79,395,931
Commodities	15,370,337	-	15,370,337
Risk parity	106,603,515	-	106,603,515
Short-term investment funds	22,239,287	-	22,239,287
Total investments	<u>2,274,600,237</u>	<u>-</u>	<u>2,274,600,237</u>
Invested securities lending collateral (note 3)	<u>102,574,024</u>	<u>-</u>	<u>102,574,024</u>
Capital assets, net (note 7)	<u>3,370,047</u>	<u>-</u>	<u>3,370,047</u>
Total assets	<u>2,467,650,769</u>	<u>20,000</u>	<u>2,467,670,769</u>
Liabilities			
Payables			
Accrued expenses	1,108,531	-	1,108,531
Trades pending settlement	62,370,212	-	62,370,212
Securities lending transactions (note 3)	102,574,024	-	102,574,024
Refunds and death benefits payable	<u>1,909,616</u>	<u>-</u>	<u>1,909,616</u>
Total liabilities	<u>167,962,383</u>	<u>-</u>	<u>167,962,383</u>
Net position restricted for pensions	<u>\$ 2,299,688,386</u>	<u>20,000</u>	<u>2,299,708,386</u>

See accompanying notes to financial statements.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

## Statement of Changes in Fiduciary Net Position

Year ended December 31, 2017

	<u>Retirement Plan</u>	<u>Restoration Plan</u>	<u>Total</u>
Additions:			
Contributions:			
Employer contributions (note 6)	\$ 110,846,582	211,083	111,057,665
Employee contributions (note 6)	56,193,592	-	56,193,592
	<u>167,040,174</u>	<u>211,083</u>	<u>167,251,257</u>
Investment income:			
Net increase in fair value of investments	336,523,564	-	336,523,564
Interest	13,112,594	-	13,112,594
Dividends	32,375,282	-	32,375,282
Less investment expense other than from securities lending	<u>(5,687,391)</u>	<u>-</u>	<u>(5,687,391)</u>
Net gain from investing, other than from securities lending	<u>376,324,049</u>	<u>-</u>	<u>376,324,049</u>
Securities lending activity:			
Securities lending income	708,425	-	708,425
Less: Securities lending expense	<u>(212,449)</u>	<u>-</u>	<u>(212,449)</u>
Net income from securities lending	<u>495,976</u>	<u>-</u>	<u>495,976</u>
Net investment appreciation	<u>376,820,025</u>	<u>-</u>	<u>376,820,025</u>
Other income	<u>-</u>	<u>-</u>	<u>-</u>
Total additions	<u>543,860,199</u>	<u>211,083</u>	<u>544,071,282</u>
Deductions:			
Retirement annuities	181,058,754	211,083	181,269,837
Contributions refunded to terminating employees	4,045,324	-	4,045,324
DROP disbursements	2,462,116	-	2,462,116
Retiree lump-sum annuity	692,294	-	692,294
Death benefits	<u>2,073,691</u>	<u>-</u>	<u>2,073,691</u>
Total benefit payments, including refunds of member contributions	<u>190,332,179</u>	<u>211,083</u>	<u>190,543,262</u>
General and administrative expenses	<u>2,778,290</u>	<u>-</u>	<u>2,778,290</u>
Total deductions	<u>193,110,469</u>	<u>211,083</u>	<u>193,321,552</u>
Net increase in net position	<u>350,749,730</u>	<u>-</u>	<u>350,749,730</u>
Net position restricted for pensions:			
Beginning of year	<u>2,299,688,386</u>	<u>20,000</u>	<u>2,299,708,386</u>
End of year	<u>\$ 2,650,438,116</u>	<u>20,000</u>	<u>2,650,458,116</u>

See accompanying notes to financial statements.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

## Statement of Changes in Fiduciary Net Position

Year ended December 31, 2016

	<u>Retirement Plan</u>	<u>Restoration Plan</u>	<u>Total</u>
Additions:			
Contributions:			
Employer contributions (note 6)	\$ 104,272,794	215,497	104,488,291
Employee contributions (note 6)	60,801,253	-	60,801,253
	<u>165,074,047</u>	<u>215,497</u>	<u>165,289,544</u>
Investment income:			
Net increase in fair value of investments	133,871,692	-	133,871,692
Interest	10,396,725	-	10,396,725
Dividends	31,525,700	-	31,525,700
Less investment expense other than from securities lending	<u>(4,781,660)</u>	<u>-</u>	<u>(4,781,660)</u>
Net gain from investing, other than from securities lending	<u>171,012,457</u>	<u>-</u>	<u>171,012,457</u>
Securities lending activity:			
Securities lending income	894,916	-	894,916
Less: Securities lending expense	<u>(268,353)</u>	<u>-</u>	<u>(268,353)</u>
Net income from securities lending	<u>626,563</u>	<u>-</u>	<u>626,563</u>
Net investment appreciation	<u>171,639,020</u>	<u>-</u>	<u>171,639,020</u>
Other income	<u>995</u>	<u>-</u>	<u>995</u>
Total additions	<u>336,714,062</u>	<u>215,497</u>	<u>336,929,559</u>
Deductions:			
Retirement annuities	169,815,933	215,497	170,031,430
Contributions refunded to terminating employees	3,910,786	-	3,910,786
DROP disbursements	2,731,069	-	2,731,069
Retiree lump-sum annuity	966,059	-	966,059
Death benefits	<u>1,705,035</u>	<u>-</u>	<u>1,705,035</u>
Total benefit payments, including refunds of member contributions	179,128,882	215,497	179,344,379
General and administrative expenses	<u>2,700,916</u>	<u>-</u>	<u>2,700,916</u>
Total deductions	<u>181,829,798</u>	<u>215,497</u>	<u>182,045,295</u>
Net increase in net position	154,884,264	-	154,884,264
Net position restricted for pensions:			
Beginning of year	<u>2,144,804,122</u>	<u>20,000</u>	<u>2,144,824,122</u>
End of year	<u>\$ 2,299,688,386</u>	<u>20,000</u>	<u>2,299,708,386</u>

See accompanying notes to financial statements.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

**(1) Plan Description**

**Plan administration.** The City of Austin Employees' Retirement System (COAERS, or, the System) administers the City of Austin Employees' Retirement (the Plan), a single-employer defined benefit pension plan that provides pensions for eligible employees of the City of Austin.

The System was created under Article 6243n, Vernon's Texas Civil Statutes (the Pension Statute), as amended.

The Pension Statute grants the authority to establish and amend the benefit terms to the Texas State Legislature.

Management of the Plan is vested in the eleven-member COAERS Board of Trustees, which is composed of:

- 4 active members elected by the active membership
- 2 retired members elected by the retired membership
- 2 City Council Appointed Citizen Members
- 1 Board Appointed Citizen Member
- 1 City Manager of the City of Austin or Designee
- 1 City Council Member

**Plan membership.** Participating employees include all regular, full-time employees who work at least 30 hours per week, except for civil service firefighters and civil service police officers. At December 31, 2017, 2016, and 2015, membership consisted of the following:

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Inactive plan members or beneficiaries currently receiving benefits	6,225	5,934	5,679
Inactive plan members entitled to but not yet receiving benefits	2,657	2,507	2,389
Active plan members	<u>9,612</u>	<u>9,364</u>	<u>9,063</u>
Total plan members	<u><u>18,494</u></u>	<u><u>17,805</u></u>	<u><u>17,131</u></u>

**Benefits provided.** The System provides service retirement, death, disability, and withdrawal benefits. Benefits vest with five years of creditable service.

Membership in the System is comprised of two benefit tiers: Group A and Group B.

Group A members continue under the plan originated in 1941. Participants may retire at age 62, at age 55 with 20 years of service, or at any age with 23 years of service. Prior to October 1, 1999, the monthly benefit was equal to 2.6% of the highest 36-month average annual salary of the last ten years multiplied by years and months of service. Effective October 1, 1999, the monthly benefit multiplier was increased to 2.7%. Effective April 1, 2000, the monthly benefit multiplier was increased to 2.98%. Effective January 1, 2002, the monthly benefit multiplier was increased to 3.0%. Effective January 1, 2001, the System approved a 3.5% ad hoc retiree increase and a 2.5% increase effective January 1, 2002.

Group B members are employees who were hired on and after January 1, 2012, with the following provisions:

- Normal retirement eligibility at age 65 with 5 years of service credit; or at age 62 with 30 years of service credit;
- Early reduced retirement eligibility at age 55 with 10 years of service credit;
- An annuity formula multiplier of 2.5%;
- The purchase of nonqualified permissive service (supplementary service credit) for annuity calculations only, not for eligibility purposes.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

The following apply to both Group A and Group B:

- Effective in 2002, a Member may elect to retroactively participate in the System's Backward DROP (Deferred Retirement Option Program). This program benefits retiring employees by allowing a lump-sum payment in lieu of additional creditable service time after reaching retirement eligibility. The Member would receive a lump-sum payment equal to 90% of the sum of the monthly annuities the participant would have received if the member had retired at the DROP entry date. While the nomenclature used in the Pension Statute resembles that of an arrangement requiring additional disclosures under GASB 67, the COAERS Backward Drop benefit is technically different.
- The lump-sum death benefit payable upon the death of a retiree is \$10,000.
- There is no guaranteed cost of living increase.

**Contributions.** Prior to October 1, 1999, active member contributions to the Plan were 7%. Effective October 1, 1999, active member contributions increased to 8%. Currently, all Participants are required to contribute 8% of their base compensation to the Plan. The City of Austin (the City) also contributes 8% of base compensation. The benefit and contribution provisions of this plan are governed by state law. Amendments may be made by the Legislature of the State of Texas. Should the Plan fully terminate at some future time, the retirement allowance of a member would be determined by reference to the member's average final compensation as if the member had attained normal retirement age on that date.

Pursuant to the 2005 COAERS Supplemental Funding Plan and beginning in October 2006, the City contributed an additional 4% subsidy for their 2010 fiscal year ended September 30, 2010. An Amended Supplemental Funding Plan (ASFP), adopted by the City Council in October 2010, incrementally increased the supplemental contribution to the Plan from 6% of base compensation to 10% of base compensation effective October 1, 2012 for fiscal year 2012-13, and each fiscal year thereafter.

Under the terms of the Plan, the System's employees obtain membership in the Plan on the same basis as City employees. Accordingly, the System contributes 8% of base employee compensation to the Plan, plus a 10% subsidy, as described above, for its fourteen current employees; System employees also contribute 8% of their base compensation to the Plan. Since there is only one Plan, all actuarial calculations are provided on an aggregate basis. The System's annual pension cost for its employees and related contributions made for the past three years are:

		<u>Annual pension cost</u>	<u>Contributions made</u>
2017	\$	232,567	232,567
2016		209,433	209,433
2015		215,235	215,235

The System participates in the Proportionate Retirement Program through which a member of the System may meet requirements for service retirement eligibility by combining COAERS membership service with service credit from the following participating entities: City of Austin Police Retirement System, The El Paso City Employees' Pension Fund and Firemen and Policemen's Pension Fund, Employees' Retirement System of Texas, Judicial Retirement System of Texas I & II, Texas Municipal Retirement System, Texas County and District Retirement System, Teacher Retirement System of Texas, or any other Texas retirement systems covering municipal employees who have qualified plans and have elected to participate in the Proportionate Retirement Program. A limited proportionate service arrangement was established in 2007 between COAERS and individuals who have membership in a retirement system within the Travis County Healthcare District.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

**Restoration Plan**

On November 23, 1999, the Board adopted a resolution to establish a "Restoration of Retirement Income Plan for Certain Participants in the City of Austin Employees' Retirement System" (Restoration Plan).

This Restoration Plan is effective as of January 1, 2000, and is intended to be a "qualified governmental excess benefit arrangement" within the meaning of Section 415(m) of the Internal Revenue Code, and shall be construed, interpreted and administered in accordance with such provision. The Restoration Plan shall be administered as an unfunded plan which is not intended to meet the qualification requirements of Section 401 of the Internal Revenue Code. Eligible members are those who are members in the Plan whose pension or pension-related benefits under the Plan are limited due to the provision of Section 415 of the Internal Revenue Code.

All benefits payable under this Restoration Plan shall be paid by the City of Austin Employees' Retirement System from contributions provided by the employer and not from the Fund or any other trust unless such trust is maintained solely for the purpose of providing benefits from this Restoration Plan. No contribution receivable is due for the years ended December 31, 2017 and 2016, for this Restoration Plan. Assets remaining in this plan as of December 31, 2017 and 2016, were \$20,000.

The Restoration Plan's annual pension cost and related contributions for the past three years are:

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Annual pension cost	\$ 211,083	215,497	151,939
Contributions made	211,083	215,497	151,939

At December 31, 2017, 2016, and 2015, membership in the Restoration Plan included the following:

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Retirees and beneficiaries currently receiving benefits	<u>18</u>	<u>16</u>	<u>12</u>

**Other Information**

The System is required by the Pension Statute to maintain two separate funds in its internal accounting records. The first fund, defined in the statute as "Fund 1", shall be maintained to account for all accumulated deposits (contributions and interest) of Members who have not withdrawn from the System. The second fund, defined as "Fund 2", shall be maintained to account for all other net assets of the System less the amount held in "Fund 3"; this third fund is maintained to account for accumulated contributions by the employer for the Internal Revenue Code Section 415 Restoration Plan as adopted by Board Resolution on November 23, 1999. At December 31, 2017, the balances of Fund 1, Fund 2, and Fund 3 were \$517,782,235, \$2,132,655,881, and \$20,000, respectively. At December 31, 2016, the balances of Fund 1, Fund 2, and Fund 3 were \$498,142,683, \$1,801,545,703, and \$20,000, respectively.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

**(2) Summary of Significant Accounting Policies and System Asset Matters**

The System is not included in any other governmental "reporting entity" as defined by the Governmental Accounting Standards Board (GASB). The System has no component units and is not a component unit of any other entity.

**(a) Basis of Accounting**

The System's financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Contributions are recognized when due pursuant to formal commitments, as well as statutory or contractual requirements; accordingly, contributions are recognized as revenues in the period in which the employer reports compensation for their employees. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

**(b) Cash and Cash Equivalents**

Cash and cash equivalents include demand deposit accounts and money market checking accounts. As of December 31, 2017 and 2016, the book balances of the demand deposit accounts totaled \$9,931,695 and \$16,957,578, respectively.

**(c) Method Used to Value Investments**

Plan investments are reported at fair value. Fair value is the amount at which an investment could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale. Refer to Note 5(c) for more detail regarding the System's policy on accounting for investments.

**(d) Contributions Receivable**

The employee and City contributions for the years ended December 31, 2017 and 2016 that were not deposited with the System by year-end and are shown as contributions receivable.

**(e) Capital Assets**

Capital assets are recorded at cost. The System capitalizes all computers and electronic equipment purchased as well as any other assets greater than \$1,000. Depreciation is computed using the straight-line method over the assets' estimated useful lives of:

Furniture and equipment	3-12 years
Building	40 years

**(f) System Expenses**

Substantially, all System administrative costs are the responsibility of the System. The administrative costs are funded through the investment income.

**(g) Use of Estimates**

The preparation of financial statements in conformity with United States Generally Accepted Accounting Principles (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**(h) Reclassification**

Reclassification of certain prior year amounts has been made to conform with current year presentation.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

**(3) Deposit and Investment Risk Disclosure**

Deposit and investment resources are exposed to risks that have the potential to result in losses that could impact delivery of System services. The Board has adopted a Statement of Investment Policies and Objectives (Investment Policy) to set forth the factors involved in the management of investment assets for the System. This policy is included in every investment management agreement. The document is designed to mitigate risk by requiring that investing be done in compliance with policy guidelines by qualifying the broker and financial institution with whom the System will transact, and by establishing sufficient collateralization, portfolio diversification, and limiting maturity. The System's Board, in accordance with the power and authority conferred under the Texas Statutes, has employed The Northern Trust Company as custodian of the assets of the System. The following summary of total investments by type as of December 31, 2017 and 2016, presents the System's investment mixes.

	<u>2017</u>	<u>2016</u>
Summary of investments by type:		
Domestic fixed income:		
Commercial mortgage-backed securities	\$ 8,652,901	8,394,634
Corporate bonds	218,198,146	137,066,248
Government agencies	949,162	2,136,001
Government bonds	73,302,314	44,885,763
Government mortgage-backed securities	77,595,905	47,228,203
Other fixed income:		
NT Collective Aggregate Bond Index Fund - Non-Lending	192,284,569	206,311,430
	<u>570,982,997</u>	<u>446,022,279</u>
US denominated equities	899,856,281	1,009,402,651
International equities	430,890,368	388,034,670
Emerging markets equities	266,360,239	—
Real estate institutional mutual fund	224,622,762	207,531,567
Master limited partnerships	—	79,395,931
Infrastructure	74,751,043	—
Commodities	15,808,140	15,370,337
Risk Parity	119,317,379	106,603,515
Short-term investment funds	27,339,218	22,239,287
Investments at fair value on balance sheet	<u>2,629,928,427</u>	<u>2,274,600,237</u>
Receivables and pending trades, net	5,782,173	4,773,886
Total investments (per investment consultant)	<u>\$ 2,635,710,600</u>	<u>2,279,374,123</u>

***Custodial Credit Risk***

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the System will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. While the Board has no formal policy specific to custodial credit risk, operating bank account deposits in excess of Federal Deposit Insurance Corporation (FDIC) insured amounts are backed by US government, treasury and agency securities, repurchase agreements, and pledged securities held as collateral.

As of December 31, 2017 and 2016, the System's operating bank balances of \$9,931,395, and \$16,957,578, respectively, were not exposed to custodial credit risk.

(Continued)



## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the System will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. Investment securities are exposed to custodial risk if the securities are uninsured, are not registered in the name of the System, and are held by the counterparty, its trust or agent, but not in the System's name. The System's investment securities are not exposed to custodial credit risk because all securities are held by the System's custodial bank in the System's name. At December 31, 2017 and 2016, the System was not exposed to credit risk through security lending.

Borrowers of System securities through the Northern Trust Securities Lending Program are required to fully collateralize their obligation to return such securities when the loans are called. Proceeds from loaned securities are invested in a short-term fixed income portfolio, Northern Trust Collective SL Core STIF Fund.

***Concentration of Credit Risk***

Concentration of credit risk is the risk of loss attributed to the magnitude of the System's investment in a single issuer. The System is authorized to invest in the following as of December 31, 2017:

***(a) Domestic Fixed Income Investments***

Fixed income investment should be no less than twenty percent (20.0%) and no more than thirty percent (30.0%) of the fund measured at fair value. No single issuer's securities shall represent more than six percent (6%) of the market value of any manager. This restriction applies to asset-backed securities, non-agency mortgage-backed securities (including commercial mortgage-backed securities) and taxable municipal securities. The total holdings of a federal agency-issued mortgage-backed security of the same coupon and maturity series of the same agency shall not exceed twenty percent (20%) of the Portfolio (such securities include, but are not limited to, Government National Mortgage Association (GNMA) securities).

Section 144(a) fixed income securities are permitted, but shall be limited to no more than five percent (5%) of the portfolio at market value of any manager's portfolio. This limitation does not apply to obligations of the US government (Treasury bonds, bills and notes). Fixed income Managers are exempt from the requirement to not have cash exceed 5% of the Portfolio value to allow the use of "barbell" strategies in constructing a fixed income Portfolio.

The assets of the System are to be invested only in the following fixed income securities:

- United States Treasury notes, bonds, and bills;
- United States government agency obligations;
- Investment grade corporate bonds (however, the average rating of all corporate bonds held in any investment portfolio, taken together, may not fall below AA);
- Preferred stocks;
- Investment grade foreign bonds payable in United States dollars;
- Cash equivalents in the form of commercial paper rated as A1 by Moody's or P1 by Standard & Poor's;
- Other corporate obligations with an equivalent or higher rating than items 1 through 6 above; or,
- Obligations backed by United States government and investment grade municipal funds.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

**(b) Global Equity Investments**

The aggregate exposure to the global equity asset class may not exceed 65.0% of the fund:

- Domestic equity investments should total no less than 25%, and no more than 35%, of the total fund measured at fair value.
- International equity investments should total no less than 15%, and no more than 25% of total value of the System's investments at fair value.
- Emerging market equity investments should total no less than 5%, and no more than 15% of the total fund measured at fair value.

No single company's securities shall represent more than six percent (6%) of the market value of any manager's portfolio.

**(c) Real Assets Investments**

The aggregate exposure to Real Assets classes should total no less than 5.0%, and no more than 15.0% of the portfolio:

- Total investments in Real Estate funds, while not exposed to concentration of credit risk, should be no less than 2.5% and no more than 9.5% of the investment portfolio measured at fair value.
- Infrastructure investments should total no more than 6.0% of the total fund measured at fair value.
- Commodities investments should total no more than 2.5% of the total fund measured at fair value.

**(d) Risk Parity**

Risk parity investments should total no less than 2.5%, and no more than 7.5% of the total fund measured at fair value.

**(e) Cash**

Cash investments should total no more than 1.0% of the total fund measured at fair value.

**(f) Other Investment Information**

As of December 31, 2017 and 2016, the following was the composition of the System's portfolio:

	<u>2017</u>	<u>2016</u>
Domestic fixed income:		
Commercial mortgage-backed securities	0.33%	0.37%
Corporate bonds	8.30%	6.03%
Government agencies	0.04%	0.09%
Government bonds	2.79%	1.97%
Government mortgage-backed securities	2.95%	2.08%
Other fixed income:		
NT Collective Aggregate Bond Index Fund - Non-Lending	7.31%	9.07%
US denominated equities	34.21%	44.38%
International equities	16.38%	17.06%
Emerging markets equities	10.13%	-
Real estate institutional mutual fund	8.54%	9.12%
Master limited partnerships	-	3.49%
Infrastructure	2.84%	-
Commodities	0.60%	0.67%
Risk Parity	4.54%	4.69%
Short-term investment funds	1.04%	0.98%
	<u>100.00%</u>	<u>100.00%</u>

The asset allocation policy noted in footnote 3 (a to d) is based on the type of portfolio managers. The composition percentages in this table reflect the classification of investments for GASB 40 presentation purposes. Certain amounts have been reclassified from international to U.S. equities as they are denominated in U.S. dollars.

**(Continued)**

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

**Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The System does not have a formal policy regarding interest rate risk, i.e., maturities of investments by type, but its Investment Policy requires fixed income managers to disclose their credit exposure and portfolio duration in their quarterly reports. The System monitors credit exposure using segmented time distribution. Mortgage obligations are sensitive to changes in prepayments, which may arise from a change in interest rates.

As of December 31, 2017, the System had the following investments and maturities:

Investment type	Fair value	Less than 1 year	1 to 6 years	6 to 10 years	10+ years
Commercial mortgage-backed securities	\$ 8,652,901	-	-	-	8,652,901
Corporate bonds	218,198,146	36,107,558	113,312,888	40,933,377	27,844,323
Government agencies	949,162	-	481,541	467,621	-
Government bonds	73,302,314	-	38,990,504	7,245,502	27,066,308
Government mortgage-backed securities	77,595,905	34,060	145,301	4,865,535	72,551,009
Other fixed income:					
NT Collective Aggr Bond Index Fund	192,284,569	672,996	75,337,094	85,239,750	31,034,729
	\$ 570,982,997	36,814,614	228,267,328	138,751,785	167,149,270

As of December 31, 2016 the System had the following investments and maturities:

Investment type	Fair value	Less than 1 year	1 to 6 years	6 to 10 years	10+ years
Commercial mortgage-backed securities	\$ 8,394,634	-	-	-	8,394,634
Corporate bonds	137,066,248	4,892,056	84,087,395	29,459,298	18,627,499
Government agencies	2,136,001	-	1,665,143	-	470,858
Government bonds	44,885,763	-	25,896,883	9,840,515	9,148,365
Government mortgage-backed securities	47,228,203	4,297	427,432	4,383,979	42,412,495
Other fixed income:					
NT Collective Aggr Bond Index Fund	206,311,430	1,856,803	82,813,408	89,869,259	31,771,960
	\$ 446,022,279	6,753,156	194,890,261	133,553,051	110,825,811

**Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the System. To control credit risk, credit quality guidelines are incorporated into the Investment Policy, as follows:

- Fixed income securities shall not be rated lower than investment grade (Baa3 by Moody's or BBB- by Standard & Poor's or Fitch) by either rating agency unless specific written permission is granted by the Board to a manager. The average rating of all corporate bonds held in any investment portfolio, taken together, may not fall below AA.
- Split-rated securities in which the middle rating is below investment grade shall not comprise more than five percent (5%) of the market value of any manager's portfolio unless specific authority has been granted.
- The issues of individual entities rated AAA to Aa3 (Moody's) or AA- (Standard & Poor's, and Fitch) may have a seven percent (7%) position at market value.
- Issues of individual entities rated below Aa3 (Moody's) or AA- (Standard & Poor's and Fitch) may have a three percent (3%) position at market value.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

## Notes to Financial Statements

December 31, 2017 and 2016

- The ratings issue does not apply to direct obligations of the US government and its agencies, but the securities issued by any one issuer shall not otherwise, in the aggregate, exceed the foregoing limitations.
- If specific managers are given international flexibility, the same quality restrictions apply.
- Money market instruments shall have a minimum quality rating comparable to an A3 (Moody's) or A- (Standard & Poor's and Fitch) bond rating and commercial paper shall be rated A1/P1 unless held in a diversified short-term commingled fund.

The quality ratings of investments in fixed income securities as described by nationally recognized statistical rating organizations at December 31, 2017, are as follows:

Standard & Poor's Quality Rating	Total fair value	Commercial mortgage- backed	Corporate bonds	US govt & agencies	Municipal Bonds	NT Collective Aggregate Bond Index Fund
AAA	\$ 226,126,411	8,652,901	1,721,142	77,595,905		138,156,463
AA	16,912,826		8,058,654	467,621	2,444,958	5,941,593
A	105,947,055		81,417,463		1,743,871	22,785,721
BBB	152,883,220		127,000,887	481,541		25,400,792
Total credit risk of debt securities	\$ 501,869,512	8,652,901	218,198,146	78,545,067	4,188,829	192,284,569
US govt & agencies*	69,113,485					
	<u>\$ 570,982,997</u>					

The quality ratings of investments in fixed income securities as described by nationally recognized statistical rating organizations at December 31, 2016, are as follows:

Standard & Poor's Quality Rating	Total fair value	Commercial mortgage- backed	Corporate bonds	US govt & agencies	Municipal Bonds	NT Collective Aggregate Bond Index Fund
AAA	\$ 203,529,070	6,157,477	1,042,119	47,228,203		149,101,271
AA	20,216,022	2,237,157	9,602,621			8,376,244
A	75,894,275		48,314,003	470,858	4,270,739	22,838,675
BBB	105,767,888		78,107,505	1,665,143		25,995,240
Total credit risk of debt securities	\$ 405,407,255	8,394,634	137,066,248	49,364,204	4,270,739	206,311,430
US govt & agencies*	40,615,024					
	<u>\$ 446,022,279</u>					

\* Obligations of the US government or obligations explicitly guaranteed by the US government are not considered to have credit risk and do not have purchase limitations.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

**Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit.

The System's currency risk exposure, or exchange rate risk, primarily resides within the System's international equity investment holdings. The System's Investment Policy is to allow its external managers to decide what action to take regarding their respective portfolio's foreign currency exposures using currency forward contracts.

The System's exposure to foreign currency risk includes the following international securities (all equity) as of December 31, 2017 and December 31, 2016:

Currency	2017 Fair value	2016 Fair value
British Pound Sterling	\$ 116,391,366	105,105,903
EURO Currency	86,082,473	74,967,063
Japanese Yen	73,554,136	64,428,234
Swiss Franc	40,268,882	33,840,062
Hong Kong Dollar	29,727,121	30,031,984
Canadian Dollar	22,295,523	18,076,343
Australian Dollar	18,567,769	19,355,900
Singapore Dollar	13,807,136	15,868,053
Danish Krone	11,115,226	6,637,154
Swedish Krona	7,784,134	6,844,603
New Zealand Dollar	6,591,720	6,369,404
Norwegian Krone	2,518,194	3,603,811
South African Rand	2,186,688	2,906,156
Total securities subject to foreign currency risk	\$ 430,890,368	388,034,670

**Foreign Currency Options**

The System periodically invests in foreign currency options in order to hedge the value of a portion of its investments denominated in foreign currencies. Financial options are an agreement giving one party the right, but not the obligation, to buy or sell a specific amount of an asset for a specified price on or before a specified expiration date. The foreign currency options held by the System entitle the System to convert the value of certain foreign equities into US dollars at an agreed rate. At December 31, 2017 and 2016, the System held no foreign currency options.

**Securities Lending**

The System is authorized under its Investment Policy to participate in securities lending programs through Northern Trust Investments Inc. under which, for an agreed-upon fee, System-owned investments are loaned to a borrowing financial institution. Under this agreement, when the loan closes, the borrowed securities are returned to the System and the collateral is returned to the borrower. The lending agreement requires securities on loan to be collateralized by cash, US government securities, or irrevocable letters of credit with a total market value of at least 102% of the loaned System securities. For global securities pledged as collateral, total market value shall not be less than 105%. The System cannot sell or pledge the non-cash collateral of \$30,502,632 unless a default of the securities lending agreement has occurred.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

## Notes to Financial Statements

December 31, 2017 and 2016

Cash collateral can be invested in a short-term investment pool or in term loans. The term loans can be terminated on demand by either lender or borrower. At December 31, 2017 and 2016, System investments in possession of a borrowing financial institution were collateralized by cash and irrevocable letters of credit. The cash collateral was invested in a short-term investment pool with an average weighted maturity approximating the maturity of the security loans. There were no significant violations of legal or contractual provisions, and no borrower or lending agent default for fiscal years 2017 and 2016.

As of December 31, 2017 and 2016, the System owned the following securities that were in possession of a borrowing financial institution:

	2017		2016	
	Fair value of loaned securities	Cash collateral received	Fair value of loaned securities	Cash collateral received
Global equities	17,658,202	18,524,897	9,271,390	9,752,208
US agencies	\$ -	-	527,028	540,851
US corporate fixed	4,406,423	4,523,760	9,502,942	9,743,635
US equities	66,196,117	67,942,215	80,399,158	82,537,330
US government fixed	56,635,884	57,931,977	-	-
Total	\$ 144,896,626	148,922,849	99,700,518	102,574,024

Cash collateral received from borrowers of securities is invested in accordance with COAERS' securities lending agreement. As of December 31, 2017 and 2016, cash collateral was invested in the following categories:

Investment Category	2017	2016
Cash and other liquid assets	\$ 12,375,489	23,150,957
Asset-backed securities	34,550,101	14,083,413
Commercial paper	21,906,551	8,759,822
Repurchase agreements	14,549,762	10,062,512
Certificates of deposit	21,355,537	12,811,495
US govt & agencies	1,370,090	1,877,105
Domestic corporate fixed-income securities	42,815,319	31,828,720
Total cash collateral received	\$ 148,922,849	102,574,024

**(4) Fair Value Measurement**

In accordance with GASB 72, COAERS categorizes the fair value measurements of its investments within a fair value hierarchy as established by generally accepted accounting principles. Fair value measurements are classified as Level 1, Level 2 or Level 3, based on the inputs utilized to establish fair value:

**Level 1** inputs are based on quoted prices (unadjusted) in active markets for identical assets or liabilities in active markets that an entity can access at the measurement date.

**Level 2** inputs (other than quoted prices included within Level 1) are observable for similar assets or liabilities.

**Level 3** inputs are developed by the reporting entity based on unobservable inputs for an asset or liability.

For investments in certain entities that calculate net asset value and do not have a readily determinable fair value, fair value reporting is permitted based on the NAV per share (or its equivalent) as a practical expedient, where certain conditions are met. These investments are not included in the leveling hierarchy.

The categorization of investments described above is based solely upon the objectivity of the inputs used, to reflect their relative reliability in the measurement of an investment's fair value, and does not reflect the level of risk associated with the investment.

**(Continued)**

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

All equities securities, which include Domestic Fixed Income Collective Trusts, U.S. Denominated, International, Emerging Markets, Real Estate, and Infrastructure, are classified in Level 1 of the fair value hierarchy as these are valued using quoted prices in active markets for those investments.

The investments classified in level 2 of the fair value hierarchy have available prices but are not traded in an active market. Short-term investment funds, domestic fixed income, and securities lending collateral, all fall into this category based on this criteria. Additionally, the short-term investment fund is a highly liquid instrument that is priced based on the fair values of its underlying investments which are less liquid than equities such as bonds or real estate.

COAERS' investments and securities lending collateral reinvested have the following fair value measurements as of December 31, 2017 and 2016, respectively.

	2017				
	Fair value measurements using				
	Total	Quoted prices in active markets for identical assets (Level 1)	Significant other observable inputs (Level 2)	Significant unobservable inputs (Level 3)	Net asset value (NAV)
<b>Investments at fair value:</b>					
<b>Short-term investment funds</b>	\$ 27,339,218	-	27,339,218	-	-
<b>Domestic fixed income</b>					
Commercial mortgage-backed securities	8,652,901	-	8,652,901	-	-
Corporate bonds	218,198,146	-	218,198,146	-	-
Government agencies	949,162	-	949,162	-	-
Government bonds	73,302,313	-	73,302,313	-	-
Government mortgage-backed securities	77,595,906	-	77,595,906	-	-
Domestic fixed income collective trust	192,284,569	192,284,569	-	-	-
	<b>570,982,997</b>	<b>192,284,569</b>	<b>378,698,428</b>	-	-
<b>US denominated equities</b>					
US denominated equities	737,332,574	737,332,574	-	-	-
US denominated equity collective trust	162,523,707	162,523,707	-	-	-
	<b>899,856,281</b>	<b>899,856,281</b>	-	-	-
<b>International equities</b>	<b>430,890,368</b>	<b>430,890,368</b>	-	-	-
<b>Emerging markets equities</b>					
Emerging markets collective trust	170,385,131	170,385,131	-	-	-
Emerging markets equity mutual fund	95,975,108	95,975,108	-	-	-
	<b>266,360,239</b>	<b>266,360,239</b>	-	-	-
<b>Real estate</b>	<b>224,622,762</b>	<b>224,622,762</b>	-	-	-
<b>Infrastructure - US denominated equities</b>	<b>74,751,043</b>	<b>74,751,043</b>	-	-	-
<b>Total investments by fair value level</b>	<b>2,494,802,908</b>	<b>2,088,765,262</b>	<b>406,037,646</b>	-	-
<b>Investments measured at NAV:</b>					
Commodities institutional fund	15,808,140	-	-	-	15,808,140
Risk Parity multi-asset limited partnership	119,317,379	-	-	-	119,317,379
<b>Total investments measured at NAV</b>	<b>135,125,519</b>	-	-	-	<b>135,125,519</b>
<b>Total investments</b>	<b>\$ 2,629,928,427</b>				
<b>Invested securities lending collateral</b>	\$ 148,922,849	-	148,922,849	-	-

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

<b>Investments measured at the net asset value (NAV)</b>				
<b>2017</b>	<b>Fair Value</b>	<b>Unfunded Commitments</b>	<b>Redemption Frequency</b>	<b>Redemption Notice</b>
Commodities institutional fund	15,808,140 (a)	-	15th and LBD	5 business days
Risk parity multi-asset limited partnership	119,317,379 (b)	-	Weekly and LBD	5 business days
Total cash collateral received	<u>\$ 135,125,519</u>			

- (a) The commodities fund with CoreCommodity Management invests in commodity futures. This institutional commingled vehicle is structured as a Delaware limited liability company that offers twice monthly liquidity with five days' notice.
- (b) The risk parity investment with AQR Capital Management is a limited partnership, multi-asset fund that delivers exposure to a risk parity asset allocation strategy. This institutional commingled vehicle is structured as Delaware limited partnership that offers liquidity on a weekly basis with notice.

(Continued)



## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

	2016				
	Fair value measurements using				
	Total	Quoted prices in active markets for identical assets (Level 1)	Significant other observable inputs (Level 2)	Significant unobservable inputs (Level 3)	Net asset value (NAV)
<b>Investments at fair value:</b>					
<b>Short-term investment funds</b>	\$ 22,239,287	-	22,239,287	-	-
<b>Domestic fixed income</b>					
Commercial mortgage-backed securities	8,394,634	-	8,394,634	-	-
Corporate bonds	137,066,248	-	137,066,248	-	-
Government agencies	2,136,001	-	2,136,001	-	-
Government bonds	44,885,763	-	44,885,763	-	-
Government mortgage-backed securities	47,228,203	-	47,228,203	-	-
Domestic fixed income collective trust	206,311,430	206,311,430	-	-	-
	<u>446,022,279</u>	<u>206,311,430</u>	<u>239,710,849</u>	-	-
<b>US denominated equities</b>					
US denominated equities	735,865,088	735,865,088	-	-	-
Domestic equity collective trust	141,570,464	141,570,464	-	-	-
Emerging markets collective trust	69,245,228	69,245,228	-	-	-
Emerging markets equity mutual fund	62,721,871	62,721,871	-	-	-
	<u>1,009,402,651</u>	<u>1,009,402,651</u>	-	-	-
<b>International equities</b>	388,034,670	388,034,670	-	-	-
<b>Real estate</b>	207,531,567	207,531,567	-	-	-
<b>Master limited partnership - US equities</b>	79,395,931	79,395,931	-	-	-
<b>Total investments by fair value level</b>	<u>2,152,626,385</u>	<u>1,890,676,249</u>	<u>261,950,136</u>	-	-
<b>Investments measured at NAV:</b>					
<b>Commodities institutional fund</b>	15,370,337	-	-	-	15,370,337
<b>Risk Parity multi-asset limited partnership</b>	106,603,515	-	-	-	106,603,515
	<u>121,973,852</u>	-	-	-	<u>121,973,852</u>
<b>Total investments</b>	<u>2,274,600,237</u>				
<b>Invested securities lending collateral</b>	\$ 102,574,024	-	102,574,024	-	-

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

<b>Investments measured at the net asset value (NAV)</b>				
<b>2016</b>	<b>Fair Value</b>	<b>Unfunded Commitments</b>	<b>Redemption Frequency</b>	<b>Redemption Notice</b>
Commodities institutional fund	15,370,337 (a)	-	15th and LBD	5 business days
Risk parity multi-asset limited partnership	106,603,515 (b)	-	Weekly and LBD	5 business days
Total cash collateral received	<u>\$ 121,973,852</u>			

- (a) The commodities fund with CoreCommodity Management invests in commodity futures. This institutional commingled vehicle is structured as a Delaware limited liability company that offers twice monthly liquidity with five days' notice.
- (b) The risk parity investment with AQR Capital Management is a limited partnership, multi-asset fund that delivers exposure to a risk parity asset allocation strategy. This institutional commingled vehicle is structured as Delaware limited partnership that offers liquidity on a weekly basis with notice.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

**(5) Pension Plan Investments****(a) Investment Policy**

The Board has the authority to establish the investment policy and the asset allocation policy. The general investment objective is to obtain a reasonable long-term total return consistent with the degree of risk assumed, while emphasizing the preservation of capital.

**(b) Asset Allocation**

The System's strategic asset allocation targets as of December 31, 2017 and 2016, as adopted by the Board of Trustees, are as follows:

	<u>2017</u>	<u>2016</u>
US denominated equities	30.00%	30.00%
International equities	20.00%	30.00%
Emerging markets equities	10.00%	—
Fixed income	24.50%	24.50%
Real estate	5.50%	5.50%
Master limited partnerships	—	4.00%
Infrastructure	4.00%	—
Commodities	1.00%	1.00%
Risk Parity	5.00%	5.00%
	<u>100.00%</u>	<u>100.00%</u>

During 2017, the Board completed the restructuring of the Emerging markets equity portfolio resulting in the termination of certain existing investment managers and the hiring of new ones. Additionally, the Board terminated one index investment manager and hired another to manage the same index. There were no changes the System's asset allocation.

**(c) Method Used to Value Investments**

- The System's equity and fixed income investments are reported at fair value based on independent pricing services.
- Short-term cash investments are reported at cost, which approximates fair value.
- International securities are reported at fair value in U.S. dollars converted at current exchange rates.
- Investments that do not have an established market are valued based on the net asset value provided by independent audits.
- The System's real estate commingled fund is an open-end investment fund that includes properties that are valued monthly; all properties within this fund are appraised externally by nationally recognized appraisers.
- The System's exposure to international emerging markets comes through three funds: one managed by City of London Investment Management, another by Baillie Gifford Overseas LTD, and a third by Northern Trust Investments Inc. (the Trustee) Collective Emerging Markets Index Fund. These investments are commingled arrangements where assets are pooled with other institutional investors and then unitized with the value of the units determined by the fair value of the entire pool.
- The System also invests in the Northern Trust Investments Inc. (the Trustee) Collective Aggregate Bond Index Fund that may hold units of participation in any fixed income collective fund established and maintained by the Trustee or any of its affiliates. The Trustee values its securities at fair value; any securities for which no current market quotation is readily available are valued at fair value as determined in good faith by the Trustee.
- Investment income is recognized in the period earned and purchases and sales of investments are recorded on a trade-date basis. Net appreciation/depreciation in Plan investments includes both realized and unrealized gains and losses.

**(Continued)**

**CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM**

Notes to Financial Statements

December 31, 2017 and 2016

**(d) Rate of Return**

For the year ended December 31, 2017, the annual money-weighted rate of return on System investments net of pension plan investment expense was 16.84%, an increase from 8.30% at December 31, 2016. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**(e) Concentrations**

If the pension plan held investments (other than those issued or explicitly guaranteed by the U.S. government, commingled funds, and other pooled investments) in any one organization representing 5% or more of the pension plan's fiduciary net position, the pension plan should disclose this information. At December 31, 2017 and 2016, there are no holdings that exceeded this disclosure trigger.

**(6) Contributions and Funding Policy**

As of December 31, 2017 and 2016, the System's funding policy, as guided by state law, requires contributions equal to 8% of base compensation by the participants and by the City.

While the contribution requirements are not actuarially determined, state law requires that each plan of benefits adopted by the System must be approved by a qualified actuary. The actuary certifies that the contribution commitment by the participants and the City provides an adequate financing arrangement. Using the entry age actuarial cost method, the System's normal cost is determined as a percentage of payrolls. The excess of the total contribution rate over the normal cost rate is used to amortize the System's unfunded actuarial accrued liability, if any exists, and the number of years needed to amortize the System's unfunded actuarial accrued liability is determined using a level percentage of payroll method.

The funding objective of the System is for contribution rates to be sufficient to cover the normal cost of the Plan and to amortize any unfunded actuarial accrued liabilities over a period not to exceed 25 years.

In 2005, the City of Austin City Council approved a Supplemental Funding Plan (SFP) relating to the System. The basic elements of this plan provided for an initial 1% contribution from the City beginning in October 2006, and increasing 1% each year until reaching a cap of 4%. This additional funding would continue as long as necessary and in an amount necessary, up to 4%, to sustain a 25-year funding period. While compliance with the SFP continued into 2010, the negative impact of 2008 capital markets on the Plan rendered the effect of SFP, the contributions of which had reached the 4% maximum, inadequate to achieve the System's funding goal.

An Amended Supplemental Funding Plan, adopted by the City Council in October 2010, increased the total employer contribution to the System to 14% of base compensation effective October 1, 2010. The Amended Supplemental Funding Plan also increases future employer contributions as follows: 16% of base compensation effective October 1, 2011 for fiscal year 2011-12; and 18% of base compensation effective October 1, 2012 for fiscal year 2012-13, and each fiscal year thereafter.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

**(7) Capital Assets**

The following summarizes the capital asset account balances as of December 31, 2017 and December 31, 2016, and changes to the accounts during the years then ended:

	Balance December 31, 2015	Net Change	Balance December 31, 2016	Net Change	Balance December 31, 2017
<b>Capital assets not being depreciated:</b>					
Land	\$ 249,964	-	249,964	-	249,964
<b>Capital assets being depreciated:</b>					
Building	1,198,925	-	1,198,925	-	1,198,925
Furniture and fixtures	303,443	186,948	490,391	8,525	498,916
Work in Progress	1,221,644	1,133,843	2,355,487	1,029,237	3,384,724
<b>Total capital assets being depreciated</b>	<b>2,724,012</b>	<b>1,320,791</b>	<b>4,044,803</b>	<b>1,037,762</b>	<b>5,082,565</b>
<b>Less accumulated depreciation:</b>					
Building	589,815	29,973	619,788	29,973	649,761
Furniture and fixtures	284,434	20,498	304,932	30,307	335,239
<b>Total accumulated depreciation</b>	<b>874,249</b>	<b>50,471</b>	<b>924,720</b>	<b>60,280</b>	<b>985,000</b>
<b>Total capital assets, net of accumulated depreciation</b>	<b>\$ 2,099,727</b>	<b>1,270,320</b>	<b>3,370,047</b>	<b>977,482</b>	<b>4,347,529</b>

**(8) Federal Income Taxes**

The Plan is a Public Employee Retirement System and is exempt from federal income taxes. A favorable determination letter from the Internal Revenue Service was issued in February 2014.

**(9) Risk Management**

The System is exposed to various risks of loss related to torts, errors and omission, violation of civil rights, theft of, damage to, and destruction of assets, and natural disaster. These risks are covered by insurance purchased by the System. This coverage is in compliance with the workers' compensation laws of the State of Texas with no accident or aggregate deductibles. Property physical damage is insured to replacement value with a \$5,000 deductible and a building limit of \$2,129,000 with contents coverage of \$730,000. Automobile limits are set at \$1,000,000 per occurrence. Insurance coverage by major category of risk has remained relatively constant as compared to the prior fiscal year. Insurance settlements have not exceeded insurance coverage for any of the past three years. The System obtains Workers Compensation and Employers Liability coverage through Texas Mutual Insurance Company.

The System maintains a pension and welfare fund fiduciary responsibility insurance policy with an aggregate limit of liability of \$20,000,000, and officers and directors liability coverage of \$5,000,000.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

**(10) Health Plan for Retired COAERS Employees****(a) Plan Description**

The City of Austin Employees' Retirement System (COAERS) participates in the healthcare plan administered by the City of Austin (the City). The City provides healthcare insurance for eligible retirees and their dependents through their group health insurance plan covering both active and retired members. The authority to amend and establish benefit provisions to the healthcare plan resides with the City. Any reports regarding the healthcare plan are available from the City.

**(b) Funding Policy**

Benefit provisions are established and amended by the City Council; rates are actuarially determined by a third-party actuary. COAERS, as the employer, has fewer than twenty current and potential plan members. COAERS does not participate in plan design or administration, and is subject to the terms and conditions set by the City. Both COAERS and the four members currently participating in the plan, pay monthly premiums based on the City's assumptions and actuarial data. COAERS contributed the required amounts for fiscal years 2017, 2016, and 2015, which were approximately \$22,700, \$22,200, and \$18,400, respectively. In addition, the Plan members receiving this benefit contributed approximately \$930 per month in 2017, \$900 per month in 2016, and \$935 per month in 2015, for individual coverage; dependent coverage paid by these members was approximately \$1,500 per month in 2017, \$1,400 in 2016, and \$1,240 in 2015.

**(11) Net Pension Liability**

The net pension liability is measured as the total pension liability, less the amount of the pension plan's fiduciary net position. In actuarial terms, this will be the accrued liability less the market value of assets. The Schedule of Net Pension Liability presents multi-year trend information (beginning with FY 2014) to illustrate changes in the plan fiduciary net positions over time, relative to the total pension liability. The components of COAERS' net pension liability at December 31, were as follows:

**Schedule of Net Pension Liability**

FY Ending December 31	Total Pension Liability	Plan Net Position	Net Pension Liability	Plan Net Position as a % of Total Pension Liability
2017	\$3,797,823,303	2,650,438,116	1,147,385,187	69.79%

In addition to the above, this information is presented in the Required Supplementary Information section beginning on page 58.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

**(a) Actuarial Methods and Assumptions Used to Determine Contribution Rates**

The total pension liability was determined by an actuarial valuation as of December 31, 2017, using the following actuarial assumptions:

**Summary of Actuarial Assumptions**

Valuation date	December 31, 2017
Actuarial cost method	Entry Age Normal
Remaining amortization period	25 years for ADEC based on Board's Funding Policy
Asset valuation method	Expected actuarial value plus 20% recognition of prior years' differences between expected and actual investment income
Inflation	2.75%
Salary increases	4.00% to 6.25%
Investment rate of return	7.50%
Retirement age	Experience-based table of rates that are gender specific. Last updated for December 31, 2015 valuation pursuant to an experience study of the 5-year period ending December 31, 2015.
Mortality	RP-2014 Mortality Table with Blue Collar adjustment. Generational mortality improvements in accordance with Scale BB are projected from the year 2014.

The Plan does not require regular ad hoc post-employment benefits, and none have been made since 2002.

**(b) Single Discount Rate**

The Single Discount Rate of 7.50% used to measure the total pension liability, was based on the expected rate of return on pension plan investments. The projection of cash flows used to determine this Single Discount Rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made in accordance with the Supplemental Funding Plan. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Long-Term Expected Real Rate of Return**

<u>Asset Class</u>	<u>2017</u>	<u>2016</u>
US equity	5.30%	6.25%
International equity	6.45%	7.17%
Fixed income	3.33%	3.00%
Real estate	5.52%	5.75%
Master limited partnerships	—	8.25%
Infrastructure	6.34%	—
Commodities	3.95%	4.75%
Risk parity	5.48%	6.75%
Cash	2.46%	2.25%

**(Continued)**

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2017 and 2016

**(c) Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

Regarding the sensitivity of the net pension liability to changes in the Single Discount Rate, the following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.50%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

**Sensitivity of Net Pension Liability to the  
Single Discount Rate Assumption**

1% Decrease 6.50%	Current Single Discount Rate Assumption 7.50%	1% Increase 8.50%
\$ 1,608,628,290	\$ 1,147,385,187	\$ 762,471,091

**(12) Commitments and Contingencies**

In 2014, the System entered into a long-term agreement with Levi, Ray, & Shoup for the development and installation of a new pension administration system. Contract work began in 2014 and is scheduled to continue through 2018 at an approximate cost of \$5 million.



## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Required Supplementary Information

December 31, 2017

## Schedule of Changes in the Net Pension Liability and Related Ratios

Fiscal year ending December 31,	2017	2016	2015	2014
<b>Total Pension Liability</b>				
Service Cost	\$ 107,767,510	\$ 107,111,330	\$ 93,506,590	\$ 89,235,267
Interest on the Total Pension Liability	266,257,048	251,684,051	236,843,912	222,709,911
Benefit Changes	-	-	-	-
Difference between Expected and Actual Experience	22,754,618	19,913,690	13,413,789	33,911,010
Assumption Changes	-	-	123,493,165	-
Benefit Payments	(186,286,855)	(175,218,095)	(165,464,616)	(157,563,807)
Refunds	(4,045,324)	(3,910,786)	(4,052,436)	(4,154,419)
<b>Net Change in Total Pension Liability</b>	206,446,997	199,580,190	297,740,404	184,137,962
<b>Total Pension Liability - Beginning</b>	3,591,376,306	3,391,796,116	3,094,055,712	2,909,917,750
<b>Total Pension Liability - Ending (a)</b>	<u>\$ 3,797,823,303</u>	<u>\$3,591,376,306</u>	<u>\$3,391,796,116</u>	<u>\$3,094,055,712</u>
<b>Plan Fiduciary Net Position</b>				
Employer Contributions	\$ 110,846,582	\$ 104,272,794	\$ 100,484,694	\$ 93,331,482
Employee Contributions	56,193,592	60,801,253	54,065,793	50,489,091
Pension Plan Net Investment Income	376,820,025	171,640,015	(47,607,661)	99,704,100
Benefit Payments	(186,286,855)	(175,218,096)	(165,464,616)	(157,563,807)
Refunds	(4,045,324)	(3,910,786)	(4,052,436)	(4,154,419)
Pension Plan Administrative Expense	(2,778,290)	(2,700,916)	(2,421,331)	(2,631,218)
Other	-	-	-	-
<b>Net Change in Plan Fiduciary Net Position</b>	350,749,730	154,884,264	(64,995,557)	79,175,229
<b>Plan Fiduciary Net Position - Beginning</b>	2,299,688,386	2,144,804,122	2,209,799,679	2,130,624,450
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$ 2,650,438,116</u>	<u>\$2,299,688,386</u>	<u>\$2,144,804,122</u>	<u>\$2,209,799,679</u>
<b>Net Pension Liability - Ending (a) - (b)</b>	1,147,385,187	1,291,687,920	1,246,991,994	884,256,033
<b>Plan Fiduciary Net Position as a Percentage</b>				
<b>of Total Pension Liability</b>	69.79 %	64.03 %	63.24 %	71.42 %
<b>Covered Employee Payroll</b>	\$ 615,814,344	\$ 579,293,294	\$ 558,248,300	\$ 518,508,233
<b>Net Pension Liability as a Percentage</b>				
<b>of Covered Employee Payroll</b>	186.32 %	222.98 %	223.38 %	170.54 %

## Notes to Schedule:

- 1) Schedule will be built out to 10 years.
- 2) Covered payroll is imputed from the actual employer contributions during the calendar year.

See accompanying Independent Auditor's report.

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Required Supplementary Information

December 31, 2017

**Schedule of Contributions**

<b>FY Ending December 31</b>	<b>Actuarially Determined Contribution</b>	<b>Actual Contribution</b>	<b>Contribution Deficiency (Excess)</b>	<b>Covered Payroll</b>	<b>Actual Contribution as a % of Covered</b>
2014	\$ 94,627,753	\$ 93,331,482	\$ 1,296,271	\$ 518,598,233	18.00%
2015	98,419,175	100,484,694	(2,065,519)	558,248,300	18.00%
2016	114,931,790	104,272,793	10,658,997	579,293,294	18.00%
2017	120,761,193	110,846,582	9,914,611	615,814,344	18.00%

**Note:** Schedule will be built out to 10 years.

**Schedule of Investment Returns**

<b>Year</b>	<b>Annual Return *</b>
2017	16.84%
2016	8.30%
2015	-1.89%
2014	5.02%

\* Annual money-weighted rate of return is calculated as the internal rate of return on pension plan investments, net of investment expenses

**Note:** Schedule will be built out to 10 years.

See accompanying Independent Auditor's report.

## OTHER SUPPLEMENTARY INFORMATION

Investment Expenses			Consultant Expenses		
	2017	2016		2017	2016
<b>Custodial &amp; Transaction Fees</b>			<b>Actuary</b>		
The Northern Trust Company	\$ 144,950	134,675	GRS Retirement Consulting Group	\$ 75,862	117,548
Investment banking fees	202,668	75,273			
	<b>347,618</b>	<b>209,948</b>	<b>Attorney</b>		
<b>Investment Managers</b>			Strasburger & Price LLP		
1607 Capital Partners LLC	813,566	627,701		2,145	15,795
Agincourt Capital Management LLC	502,532	320,495	The Knight Law Firm LLP	82,292	75,080
Aronson + Johnson + Ortiz LP	-	820		<b>84,437</b>	<b>90,875</b>
CoreCommodity Management LLC	59,128	53,804	<b>Auditing</b>		
Harvest Fund Advisors LLC	588,076	541,372	KPMG LLP	63,000	75,400
INTECH Investment Management LLC	108,712	268,537	RSM US LLP	23,000	19,500
LGIMA - Russell 2000 Index	14,799	-		<b>86,000</b>	<b>94,900</b>
LGIMA - Scientific Beta MBMS EW Index	257,175	-		\$	
Mondrian Investment Partners LTD	919,647	812,381	<b>Computer Services</b>		
Northern Trust Investments LTD	491,187	551,436	Levi Ray & Shoup	89,939	84,930
Sprucegrove Investment Mgmt LTD	505,237	563,867	mindSHIFT Technologies	43,466	34,625
Walter Scott & Partners LTD	687,332	604,784	Sikich LLP	9,590	17,090
Prior-year accrual-to-actual variance	130	(91)	Other	3,009	14,443
	<b>4,947,521</b>	<b>4,345,106</b>		<b>146,004</b>	<b>151,088</b>
<b>Investment Consultants</b>			<b>Other Consultants</b>		
Summit Strategies Group	128,333	220,000	Avison Young Texas LLC	8,925	-
RVK Inc	125,000	-	CBIZ Human Capital Services	-	15,000
	<b>253,333</b>	<b>220,000</b>	CEM Benchmarking Inc	3,000	30,000
<b>Investment Counsel</b>			Jonathan Decherd MD		
Jackson Walker LLP	1,911	3,106		3,277	1,747
<b>Investment Research</b>			Harold Skaggs MD		
eVestment Inc & Subsidiaries	21,500	-		2,549	3,104
FactSet Research Systems Inc	108,508	-	Other	300	-
MSCI Inc	1,000	-			
Yardeni Research Inc	6,000	3,500			
	<b>137,008</b>	<b>3,500</b>			
<b>Total</b>	<b>\$ 5,687,391</b>	<b>4,781,660</b>	<b>Total</b>	<b>\$ 18,051</b>	<b>49,851</b>

Note: These expenses are presented on an accrual basis; list does not reflect fees directly charged against commingled funds.

## General &amp; Administrative Expenses

	2017	2016
Actuary	\$ 75,862	117,548
Attorney	84,437	90,875
Auditing	86,000	94,900
Computer services	146,004	151,088
Consultants	18,051	49,851
Administrative	1,968,529	1,823,984
Depreciation	72,994	71,585
Insurance	154,182	153,630
Member communications	99,802	72,945
Continuing education & site visits	72,429	74,510
<b>Total</b>	<b>\$ 2,778,290</b>	<b>2,700,916</b>

See accompanying Independent Auditor's report.

# INVESTMENT SECTION





City of Austin Employees' Retirement System

April 2018

Dear Members:

During 2017 the management of the Fund continued to be guided by the same bedrock set of beliefs that has been articulated in prior annual letters:

- A pension fund has the longest of investment horizons and therefore rightly focuses on those factors that most impact long-term results.
- Strategic asset allocation is the primary factor that determines long-term investment returns.
- Diversification within and across asset classes is the most effective tool for controlling risk.
- Disciplined rebalancing towards the target asset allocation is necessary to maintain diversification and control risk.
- Passive investment management is typically the most effective implementation in efficient markets, while active investment management can be successful in inefficient markets.

By adhering to these longstanding principles, we expect continued success in the prudent management of the assets of the Fund. As shown in the allocation table below, the Fund remains well diversified across a wide range of assets. Diversification is often called “the only free lunch” in finance since it represents the only way to reduce the risk of a portfolio without decreasing its expected return. During 2017, the fixed income allocation dipped below the minimum diversification threshold (a Trust-level allocation of 20% as shown below) specified in the Investment Policy Statement, so a rebalancing was effected in April.

<b>STRATEGIC ASSET ALLOCATION</b>				
<b>ASSET CLASS</b>	<b>12/31/17</b>	<b>Minimum</b>	<b>Target</b>	<b>Maximum</b>
<b>GLOBAL EQUITIES</b>	<b>61.45%</b>	<b>55.0%</b>	<b>60.0%</b>	<b>65.0%</b>
Domestic	31.90%	25.0%	30.0%	35.0%
International	19.44%	15.0%	20.0%	25.0%
Emerging Markets	10.11%	5.0%	10.0%	15.0%
<b>FIXED INCOME</b>	<b>21.86%</b>	<b>20.0%</b>	<b>24.5%</b>	<b>30.0%</b>
Fixed Income	21.86%	20.0%	24.5%	30.0%
<b>REAL ASSETS</b>	<b>12.00%</b>	<b>5.0%</b>	<b>10.5%</b>	<b>15.0%</b>
Real Estate	8.52%	2.5%	5.5%	9.5%
Infrastructure	2.88%	0.0%	4.0%	6.0%
Commodities	0.60%	0.0%	1.0%	2.5%
<b>RISK PARITY</b>	<b>4.53%</b>	<b>2.5%</b>	<b>5.0%</b>	<b>7.5%</b>
Risk Parity	4.53%	2.5%	5.0%	7.5%
<b>CASH</b>	<b>0.16%</b>	<b>0.0%</b>	<b>0.0%</b>	<b>1.0%</b>

During 2017 this allocation produced investment returns of 16.6% net of expenses for the Fund, marking the best year since 2009. In addition, the Fund beat its strategic policy benchmark by 0.62% because of strong performance by its investment managers and favorable asset allocation. These gains allowed the Fund to end the year at \$2.635 billion in assets, the highest level ever in its history of more than 75 years.

As shown in the table below, these returns were driven primarily by gains in global equities that exceeded 20%, including more than 30% in emerging markets. Excess returns generated by the Fund's investment managers, particularly among those operating in international markets, added 44 basis points of incremental gains to the Fund above that provided by the strategic policy index.

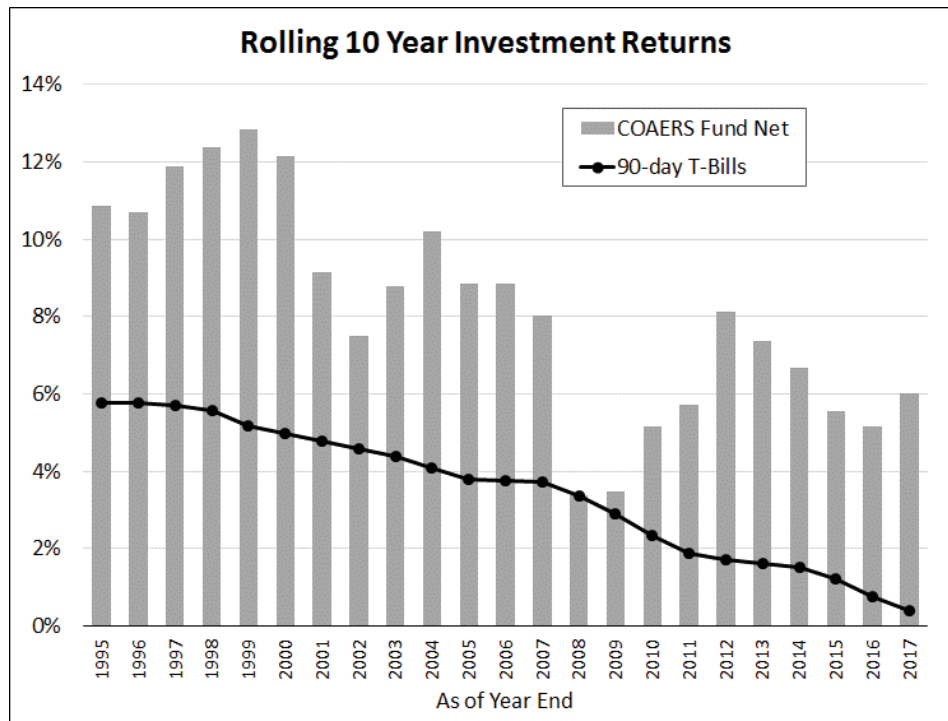
Publicly traded US core real estate (as measured by the S&P REIT Index) gained 4.3%, and the Fund's investment in private real estate returned 8.2%. Fixed income, where the Bloomberg Barclays US Aggregate Bond Index delivered returns of only 3.5% for the year, continued to produce steady returns. The Fund's significant underweight in this asset class relative to the policy allocation helped add 18 basis points of incremental return to the Fund relative to the strategic policy index.

Index	Asset Class	1 Year	3 Year	5 Year	10 Year
S&P 500	US Large Cap Equities	21.8%	11.4%	15.8%	8.5%
Russell 2000	US Small Cap Equities	14.6%	10.0%	14.1%	8.7%
MSCI AC World IMI	Global All-Cap Equities	20.3%	10.5%	13.4%	6.3%
MSCI EAFE	Developed Markets Large Cap Equities	15.8%	9.0%	11.9%	3.8%
MSCI EM (Emerging Markets)	Emerging Markets Large Cap Equities	31.0%	10.9%	8.4%	4.5%
Bloomberg Barclays US Aggregate	US Investment Grade Bonds	3.5%	2.2%	2.1%	4.0%
Bloomberg Barclays Global US Treasury	US Treasury Bonds	2.3%	1.4%	1.3%	3.3%
S&P United States REIT	US Real Estate Investment Trusts	4.3%	5.1%	9.1%	7.3%
Alerian MLP	Master Limited Partnerships	-6.5%	-9.3%	-0.1%	6.0%
Bloomberg Commodity Index	Global Commodities	1.7%	-5.0%	-8.5%	-6.8%

Within the Fund, the weakest returns of the year came from real assets, where the Alerian MLP Index fell 6.5% and the Bloomberg Commodity Index gained only 1.7%. These disappointing returns came despite double-digit spot price returns for many major commodities, including a 12% increase in the price of crude oil. Since both of these allocations were adopted as a means to provide the Fund with a measure of inflation protection and have not performed as intended, both are slated for termination during 2018.

While the investment gains of 2017 were certainly robust, over the last ten years the Fund has earned average returns of 6.0% annually, below its actuarially assumed long-term rate of return of 7.5%. This absolute level of realized return is relatively low by historical standards, particularly when compared to the 1980s and 1990s when double-digit returns were common for diversified portfolios. The difference is explained entirely by the extremely low interest rate environment that has prevailed in the new millennium and particularly since the 2008-09 global financial crisis.

The following table illustrates the pressure that low interest rates have exerted on long-term returns for the Fund and others like it, as well as the strong relative performance of the portfolio. It shows that over the long-term, the Fund has earned an average of 4-5% annually above the risk-free return that owning US Treasury bills would have provided during the trailing ten-year period. For the period ending in 2017, returns for the Fund were more than 5.5% over the meager 0.4% return of risk-free investments, which should be viewed as healthy compensation for investment risk. In this way, diversification across stocks, bonds, and other assets continues to deliver steady growth in the Fund's principal balance in order to meet its obligations to both current and future generations.



Our continuing commitment to best-in-class stewardship of the Fund also led us to undertake several important strategic initiatives with respect to investments last year.

- First, in July 2017, COAERS completed its request for proposal (RFP) for investment consulting services with the hiring of RVK, Inc. This process sought to ensure that the Board receives top-quality strategic advice that is well-aligned with the interests of the Fund.
- Second, COAERS adopted significant revisions to its Investment Policy Statement that include a more flexible asset allocation framework and new sections related to important strategic topics such as risk management.
- Third, Staff continued its strategic review of the Fund's investment managers to ensure that each is adding value for the fees they are paid. As a result of these efforts and others that remain in the works, the Fund expects to save several million dollars in fees annually while improving its ability to serve as a secure source of retirement income for all beneficiaries.

In short, the Fund continues to be managed in a professional and principled manner amid an increasingly volatile and unpredictable market environment. In the year ahead, we look forward to moving forward with these initiatives and many others in the service of the Fund and its beneficiaries.

Sincerely,

David T. Veal, CFA, CAIA, FRM  
Chief Investment Officer

January 1, 2018

Board of Trustees  
City of Austin Employees' Retirement System

Dear Board Members,

Fiscal year 2017 was very positive for risk assets, driven by US fiscal policy stimulus, as well as strengthening economic data related to global inflation, job growth, and corporate fundamentals. In 2017, US Real Gross Domestic Product grew by 2.6% year-over-year. The US economy added approximately 2.19 million jobs to nonfarm payrolls and the unemployment rate declined from 4.7% to 4.1%. US inflation, as measured by the Consumer Price Index, rose 2.1% over the year.

Virtually all asset classes performed well over the trailing year. Global equity markets traded to record levels, with the broad US equity market returning 21.1% and broad international equity market returning 25.0%, as measured by the Russell 3000 Index and MSCI EAFE Index respectively. Emerging markets equities, as measured by the MSCI Emerging Markets Index, provided exceptional performance, returning 37.3%.

Strengthening labor market conditions, along with progress toward its inflation objectives, prompted the Federal Reserve Open Market Committee to raise short-term interest rates three times in 2017, ending the year at a range of 1.25% - 1.50%. Income-oriented and inflation-sensitive asset classes lagged the performance of equities, but still delivered positive returns. The Bloomberg US Aggregate Bond Index returned 3.5% as the yield curve flattened materially during the year. Among inflation-sensitive assets, the NCREIF ODCE Index return 6.7% and the Bloomberg Commodity Index returned 1.7%.

In 2017, the market value of the City of Austin Employees' Retirement System (the "System") investments increased from a beginning value of \$2.3 billion to \$2.6 billion as of December 31, 2017. The System's overall gross of fees investment return over the past year was 17.0%, exceeding the System's current actuarial assumed rate of return of 7.5%. The System has also experienced strong performance over longer time periods, with a three-year annualized return of 7.7%, five-year annualized return of 8.8%, and ten-year annualized return of 6.4%.

As detailed above, the System's investment portfolio returned 17.0% for the year ending December 31, 2017. The System outperformed the Policy Index and Passive Index by 100 basis points and 40 basis points, respectively, and ranked in the 19<sup>th</sup> percentile versus the Investment Metrics public fund peer group. Consistent with the results for 2016, the System's higher international equity and lower fixed income allocations versus peers were key drivers of strong relative performance in 2017. Outperformance versus the Policy Index was driven by strong relative performance within the international equity portfolio as well as modest overweights to US equity and real estate relative to the target allocation. Within the System's investment portfolio, all major asset classes experienced positive returns for the year, with the exception of Master Limited Partnerships. All rates of return were calculated using a time-weighted rate of return and are reported gross of fees.







The System's current investments are well diversified across several asset classes. As of December 31, 2017, 31.9% of the System's investments were invested in US equity, 19.4% in international equity, 10.1% in emerging market equity, 21.9% in fixed income, 8.5% in real estate, 2.9% in master limited partnerships, 0.6% in commodities, and 4.5% in risk parity. This investment allocation falls within the target allocation ranges established in the investment policy.

We believe that the course undertaken by the Board to refine the structure of the System's portfolio will improve the risk/return profile of the system. We are confident that the Board's decisions in this respect are informed and guided in keeping with its objective of achieving an optimal rate of return that is compatible with the Board's risk tolerance and prudent investment practices.

The System's investment policies, goals, and objectives, as well as the performance of its assets are regularly monitored by the Board and by RVK, Inc. These evaluations include analysis of the target allocation, investment management firms, and the custodial bank that serve the System.

The System's assets are held in master custody at Northern Trust. Market values and returns referenced above are based upon financial statements prepared by Northern Trust. These statements are, to the best of our knowledge, reliable and accurate.

An uncertain market environment demands careful attention and thoughtful treatment of the assets entrusted to the Board's care by the System's employee participants. The Board's continued high standard of care for these assets and commitment to diversification are exemplars of its fiduciary duty to enable the System to meet its long-term goals and objectives.

Sincerely,

A handwritten signature in black ink, appearing to read "Rebecca A. Gratsinger".

Rebecca Gratsinger, CFA  
Chief Executive Officer

## OUTLINE OF INVESTMENT POLICIES

The COAERS Board of Trustees, which has the fiduciary duty of overseeing the pension fund investments, has adopted a Statement of Investment Policy. This summary includes the major elements of this annually reviewed document. A copy, in its entirety, is available upon request.

### INVESTMENT GOALS

The purpose of the Fund is to accumulate the financial reserves necessary to provide for the retirement or pensioning of eligible members of the City of Austin Employees' Retirement System and their beneficiaries. The Fund will be structured and managed to maximize the probability of achieving the following objectives net of fees and expenses:

1. Control risk by:
  - Ensuring proper diversification of asset classes; and
  - Establishing long-term risk and return expectations.
2. As applicable to the System, achieve a long-term absolute rate of return that:
  - Exceeds the assumed actuarial rate of return adopted by the Board; and
  - Exceeds the long-term rate of inflation by an annualized 4.75% or more.
3. As applicable to the System, achieve a long-term relative rate of return that:
  - Exceeds the rate of return of the passive portfolio; and
  - Exceeds the return of the Policy Benchmark on a risk-adjusted basis.

The Board, with consultation, advice and assistance from the System's Staff and Investment Consultant, will use the Fund's strategic asset allocation as the primary tool to achieve these goals. The primary evaluation criteria for fund performance will be its long-term net returns and the ability of those returns to fully fund the liabilities of the System over time.

### INVESTMENT PHILOSOPHY

The Fund is a permanent one, and as such, strategic decisions regarding its management should be made and evaluated using a long time horizon.

The benefit obligations of the System must be met on a timely and regular basis, though there is currently no expectation of a need for significant liquidity from the Fund.

Diversification should be the primary focus of the fund's design, and all strategies and approaches that improve fund diversification will be considered.

The Fund shall be considered a total return fund, with appropriate recognition given to both current income and capital appreciation.

Taxes shall not be a consideration except that the System's tax-exempt status should be preserved.

The level of risk assumed in the Fund is a function, in large part, of the Fund's asset allocation. Specifically, the proportion allocated to equity investments is the most important determinant of the volatility of Fund returns.

In the long run, equity investment is a prudent investment vehicle for preservation of real values. As indicated by long-term historical data, the risk of equity ownership has been rewarded with a higher rate of return.

The purpose of fixed income investments is to protect principal, provide income and provide a measure of stability to the Fund.

As a long-term fund with a commitment to funding the full benefits of the participants, cash flow considerations shall take precedence over the liability stream when considering overall asset allocation of fund assets.

## INVESTMENT RESPONSIBILITIES

In fulfilling its fiduciary duty of overseeing the Fund and the associated investment process, the Board establishes and maintains the Investment Policy. Within this framework, the Board will select, contract with, monitor, and evaluate the Investment Consultant, Investment Managers, Global Custodian, Professional Staff and other parties to serve the goal that actual results meet the objectives. The Investment Policy Statement sets out specific duties and responsibilities for each as a means to achieve the objectives of the Fund, and the Board requires compliance from all parties.

## ASSET ALLOCATION

The Trustees believe that the level of risk assumed in the Fund is in large part a function of the Fund's asset allocation. The proportion of assets allocated for equity investments is the most important determinant of volatility of future returns. As indicated by long-term historical data, the risk of equity ownership has been rewarded with a higher rate of return.

Periodic asset/liability studies provide the basis for changes to the portfolio allocation policy. Guidelines will be amended when a proposed investment strategy is adopted. During times of phased transition to a new allocation, current values may deviate from the established strategic mix. The Board will review its asset allocations at least every two years, or sooner, if a material event in either the liability structure of the plan or the capital markets warrants a sooner look.

Market movements also may cause the actual allocation of the fund to differ from its strategic mix. Therefore, a range has been set for the actual allocation of the System's assets to allow for the fluctuations that are inherent in marketable securities. Rebalancing will take place when the allocation moves beyond prescribed ranges.

## PERMISSABLE INVESTMENTS

The investment vehicles listed below are currently specifically permitted under the Investment Policy. They are categorized as equity, fixed income, or real estate to indicate how they are classified for purposes of the asset allocation guidelines. Unless given authorization in writing, managers are allowed to invest only in the security types listed below for the asset classes for which they have been hired and, when included in the Investment Policy or the IMA, the assigned benchmark.

<b><i>Equities</i></b>	<b><i>Fixed Income</i></b>	<b><i>Real Estate</i></b>
Common Stocks	Domestic and Yankee Bonds	Open-ended Commingled Funds
Preferred Stocks	Mortgages and Mortgage-Backed Securities	Master Limited Partnerships
Exchange-Traded Funds (ETFs)	Asset-Backed Securities	Commodity Futures
Real Estate Investment Trusts	Cash-Equivalent Securities	
	Money Market Funds, Bank STIF and STEP Funds	

1. The above assets can be held in commingled funds as well as separate accounts. If held in a Board-approved commingled fund or mutual fund, the prospectus, organizational document, or Declaration of Trust takes precedence over this document solely to the extent of any conflict with this document, unless provided otherwise in a written agreement between COAERS and the Manager.
2. SEC Rule 144(a) fixed income securities are allowable but private placement bonds are not.
3. No investment may be made that is prohibited by the Internal Revenue Service, the Department of Labor, or other federal or state law.

4. For purposes of definition, cash-equivalent securities are any fixed income investment with less than one year to maturity or reset date.
5. The following portfolio concentration limitations will apply.
  - The securities representing equity of any one company shall not exceed 6% of the market value of any manager's Portfolio.
  - Fixed income securities of any issuer may not exceed 6% of the Portfolio at market. This restriction also applies to asset-backed securities, non-agency mortgage-backed securities (including commercial mortgage-backed securities) and taxable municipals.
  - The total holdings of a federal agency-issued mortgage-backed security of the same coupon and maturity series of the same agency shall not exceed 20% of the Portfolio at market (such securities include, but are not limited to, GNMMAs).
  - The direct debt of the US government (Treasury bonds, bills and notes) shall not be restricted as a percentage of the Portfolio.
6. Quantitative or Enhanced Index strategies may deviate from the above concentration limitations provided the manager is following a pre-established process and relative position limitation (i.e. index weight plus 1%) authorized in the IMA or specifically granted as an exception within this Policy. The Manager shall monitor the account and shall promptly inform the Staff and Investment Consultant if the concentration restriction noted above is exceeded regardless of authorization or specifically granted exception.
7. Derivatives are permissible for the purpose of equitizing cash (e.g., an overlay program, reducing cash exposure, or in Portfolio transitions and rebalancing activities).
8. Equity managers may invest in depository receipts as long as the underlying security is permissible within these guidelines and the investment does not expose the Fund to any greater risk than the risk from holding the underlying security.
9. Domestic equity managers are allowed to invest in dollar-denominated, SEC-registered stock of foreign domiciled companies traded on the NYSE, AMEX or OTC markets. Concentration restrictions for these securities are the same as for any other equity security.
10. Managers may be hired to invest primarily in closed-end and open-end funds as approved by the Board. In such accounts, closed-end and open-end funds are permissible holdings.
11. Risk parity, commodities, and multi-asset managers are authorized to manage portfolios that gain exposure to asset classes by investing in futures and other derivative instruments.

# ASSET ALLOCATION

City of Austin Employees' Retirement System  
Asset Allocation  
as of 12/31/2017

INVESTMENT POLICY REBALANCING GUIDELINES:	12/31/2017 VALUE	% OF FUND	ASSET ALLOCATION		VARIANCE FROM TARGET	
			TARGET %	TARGET AMOUNT	AMOUNT	%
<b>Global Equity</b>	<b>\$ 1,619,777,627</b>	<b>61.45%</b>	<b>60.00%</b>	<b>1,581,426,360</b>	<b>38,351,267</b>	<b>1.46%</b>
US Equities	840,909,296	31.90%	30.00%	790,713,180	50,196,116	
International Equities	512,508,077	19.44%	20.00%	527,142,120	(14,634,043)	
Emerging Market Equities	266,360,254	10.11%	10.00%	263,571,060	2,789,194	
<b>Fixed Income</b>	<b>576,095,173</b>	<b>21.86%</b>	<b>24.50%</b>	<b>645,749,097</b>	<b>(69,653,924)</b>	<b>-2.64%</b>
<b>Real Assets</b>	<b>\$ 316,350,560</b>	<b>12.00%</b>	<b>10.50%</b>	<b>276,749,613</b>	<b>39,600,947</b>	<b>1.50%</b>
Real Estate	224,622,762	8.52%	5.50%	144,964,083	79,658,679	
Infrastructure	75,919,658	2.88%	4.00%	105,428,424	(29,508,766)	
Commodities	15,808,140	0.60%	1.00%	26,357,106	(10,548,966)	
<b>Risk Parity</b>	<b>119,317,379</b>	<b>4.53%</b>	<b>5.00%</b>	<b>131,785,530</b>	<b>(12,468,151)</b>	<b>-0.47%</b>
Cash	4,169,861	0.16%	0.00%	0	4,169,861	0.16%
<b>TOTAL</b>	<b>\$ 2,635,710,600</b>	<b>100.00%</b>	<b>100.00%</b>	<b>2,635,710,600</b>		

ASSET CLASS / MANAGER / STRATEGY	12/31/2017 VALUE	% OF FUND
<b>US EQUITIES</b>	<b>\$ 840,909,296</b>	<b>31.90%</b>
INTECH - US ENHANCED INDEX STRATEGY	90,992,517	3.45%
NTI - SCIENTIFIC BETA US 4F MBMS EW INDEX ACCOUNT	587,393,072	22.28%
LGIMA - RUSSELL 2000 INDEX FUND - LENDING	162,523,707	6.17%
<b>INTERNATIONAL EQUITIES</b>	<b>512,508,077</b>	<b>19.44%</b>
1607 CAPITAL PARTNERS LLC	113,538,341	4.31%
SPRUCROVE INVESTMENT MGMT LTD	87,467,546	3.32%
WALTER SCOTT & PARTNERS LTD	168,333,832	6.38%
MONDRIAN INVESTMENT PARTNERS LTD	143,168,358	5.43%
<b>EMERGING MARKET EQUITIES</b>	<b>266,360,254</b>	<b>10.11%</b>
LGIMA - SCI BETA EMERGING MARKETS INDEX FUND	170,385,145	6.47%
BAILLIE GIFFORD - EMERGING MARKETS FUND	95,975,109	3.64%
<b>DOMESTIC FIXED INCOME</b>	<b>576,095,173</b>	<b>21.86%</b>
AGINCOURT CAPITAL MANAGEMENT LLC	383,793,896	14.56%
NTI AGGREGATE BOND INDEX FUND - NON-LENDING	192,301,277	7.30%
<b>REAL ASSETS</b>	<b>316,350,560</b>	<b>12.00%</b>
PRINCIPAL GLOBAL INVESTORS LLC	224,622,762	8.52%
HARVEST FUND ADVISORS LLC	75,919,658	2.88%
CORECOMMODITY MANAGEMENT LLC	15,808,140	0.60%
<b>RISK PARITY</b>	<b>119,317,379</b>	<b>4.53%</b>
AQR GRP EL FUND LP	119,317,379	4.53%
<b>CASH</b>	<b>4,169,861</b>	<b>0.16%</b>
<b>TOTAL</b>	<b>\$ 2,635,710,600</b>	<b>100.00%</b>

Reconciliation to Statement of Net Position:

Interest and dividends receivable	\$ 7,980,400
Trades pending settlement (net)	(2,198,227)
Investments	2,629,928,427
Total investments (per global custodian)	\$ 2,635,710,600

COAERS 2017 Comprehensive Annual Financial Report  
**SCHEDULE OF INVESTMENT RESULTS**

Schedule of Investment Results

	Balance 12/31/16	Balance 12/31/17	CY 2017		CY 2017		
			Gross Return (%)	Mgmt Fees (Cash Basis)	After-Fees Return (%)	3 Years	5 Years
<b>DOMESTIC EQUITY</b>	<b>\$768,218,820</b>	<b>\$840,909,296</b>	<b>19.1 %</b>	<b>\$656,858</b>	<b>19.1 %</b>	<b>9.9 %</b>	<b>14.8 %</b>
INTECH Investment Management LLC S&P 500	134,401,573	90,992,517	24.0 % 21.8 %	113,970	23.9 % 21.8 %	11.0 % 11.4 %	15.9 % 15.8 %
NTI Sci Beta US MBMS 4F Index Account Russell 1000 Index	492,246,780	587,393,072	19.3 % 21.7 %	524,987	19.2 % 21.7 %	N/A 11.2 %	N/A 15.7 %
LGIMA Collective Russell 2000 Index Fund Russell 2000 Index	-	162,523,707	N/A 14.7 %	10,774	N/A 14.7 %	N/A 10.0 %	N/A 14.1 %
NTI Collective Russell 2000 Index Fund Russell 2000 Index	141,570,467	-	- 14.7 %	7,128	- 14.7 %	- 10.0 %	- 14.1 %
<b>INTERNATIONAL</b>	<b>\$648,830,891</b>	<b>\$778,868,331</b>	<b>6.9 %</b>	<b>\$3,589,037</b>	<b>31.9 %</b>	<b>9.7 %</b>	<b>7.5 %</b>
Walter Scott & Partners Ltd. MSCI EAFE	131,595,654	168,333,832	28.5 % 25.0 %	657,498	27.9 % 25.0 %	10.8 % 7.8 %	8.2 % 7.9 %
Sprucegrove Investment Mgmt Inc MSCI EAFE	129,862,305	87,467,546	27.0 % 25.0 %	531,296	26.2 % 25.0 %	8.5 % 7.8 %	7.5 % 7.9 %
Mondrian Investment Partners Ltd. MSCI World ex US Small Cap	108,001,099	143,168,358	33.5 % 31.0 %	875,729	32.6 % 31.0 %	11.2 % 13.0 %	9.0 % 11.4 %
1607 Capital Partners 90% MSCI EAFE/10% MSCI Emerging Mkts	85,950,647	113,538,341	33.0 % 26.2 %	717,321	32.1 % 26.2 %	9.9 % 8.0 %	10.1 % 7.6 %
Baillie Gifford Emerging Markets Fund MSCI Emerging Markets	62,721,872	95,975,109	54.3 % 37.3 %	597,419	54.3 % 37.3 %	N/A 9.1 %	N/A 4.4 %
LGIMA Sci Beta EM Index Fund MSCI Emerging Markets	-	170,385,145	N/A 37.3 %	186,988	N/A 37.3 %	N/A 9.1 %	N/A 4.4 %
City of London Investable EM Country Fund MSCI Emerging Markets	61,454,086	-	- 37.3 %	-	- 37.3 %	- 9.1 %	- 4.4 %
NT Emerging Markets Index Fund MSCI Emerging Markets	69,245,228	-	- 37.3 %	22,786	- 37.3 %	- 9.1 %	- 4.4 %
<b>FIXED INCOME</b>	<b>\$448,436,233</b>	<b>\$576,095,173</b>	<b>3.7 %</b>	<b>\$498,533</b>	<b>3.6 %</b>	<b>2.4 %</b>	<b>2.2 %</b>
Agincourt Capital Mgmt LLC 70% BB US Agg/30% BB Int Govt & Credit	242,124,803	383,793,896	3.8 % 2.6 %	421,863	3.6 % 3.1 %	2.6 % 2.1 %	2.3 % 2.0 %
NT Coll Agg Bond Index Fund Barclays US Aggregate	206,311,430	192,301,277	3.5 % 3.5 %	76,670	3.4 % 3.5 %	2.2 % 2.2 %	2.0 % 2.1 %
<b>RISK PARITY</b>	<b>\$106,603,515</b>	<b>\$119,317,379</b>	<b>12.4 %</b>	<b>\$424,894</b>	<b>11.9 %</b>	<b>3.9 %</b>	<b>N/A</b>
AQR Risk Parity 60% MSCI ACWI (Net) / 40% BB Global Agg	106,603,515	119,317,379	12.4 % 17.1 %	424,894	11.9 % 17.1 %	3.9 % 6.5 %	N/A 6.2 %
<b>MLPs</b>	<b>\$80,555,459</b>	<b>\$75,919,658</b>	<b>(5.0)%</b>	<b>\$595,578</b>	<b>19.6 %</b>	<b>(8.3)%</b>	<b>N/A</b>
Harvest MLP Alerian MLP	80,555,459	75,919,658	(5.0)% (6.5)%	595,578	(5.8)% (6.5)%	(8.3)% (9.3)%	N/A (0.1)%
<b>COMMODITIES</b>	<b>\$15,370,337</b>	<b>\$15,808,140</b>	<b>2.9 %</b>	<b>\$57,934</b>	<b>12.0 %</b>	<b>(4.9)%</b>	<b>N/A</b>
CoreCommodity Diversified Fund I Bloomberg Commodity Index	15,370,337	15,808,140	2.9 % 1.7 %	57,934	2.5 % 1.7 %	(4.9)% (5.0)%	N/A (8.5)%
<b>REAL ESTATE</b>	<b>\$207,531,567</b>	<b>\$224,622,762</b>	<b>9.2 %</b>	<b>\$1,727,497</b>	<b>8.2 %</b>	<b>10.4 %</b>	<b>11.6 %</b>
Principal Global US Property Account NCREIF ODCE	207,531,567	224,622,762	9.2 % 6.7 %	1,727,497	8.2 % 8.0 %	10.4 % 11.0 %	11.6 % 10.9 %
<b>CASH</b>	<b>\$3,827,301</b>	<b>\$4,169,861</b>	<b>0.8 %</b>	<b>\$0</b>	<b>1.4 %</b>	<b>0.8 %</b>	<b>0.6 %</b>
90 Day T-Bills			0.9 %		0.3 %	0.1 %	0.1 %
<b>Total Fund</b>	<b>\$2,279,374,123</b>	<b>\$2,635,710,600</b>	<b>17.0 %</b>	<b>\$7,550,332</b>	<b>16.6 %</b>	<b>7.3 %</b>	<b>8.4 %</b>
*Policy Index			16.0 %		16.0 %	7.0 %	8.2 %

Calculated using time-weighted rate of return based on market rate of return.

\* Policy Benchmark: 33% S&P 500, 14% Russell 2500 Growth, 15% FTAWI Ex-US, 38% Barclays Aggregate, thru 8/00

33% S&P 500, 14% Russell 2500 Growth, 15% EAFE, 38% Barclays Aggregate, 9/00 thru 9/01

33% S&P 500, 14% Russell 2500, 15% EAFE, 38% Barclays Aggregate, 10/01 thru 12/02

33% S&P 500, 16% Russell 2500, 16% EAFE, 35% Barclays Aggregate, 1/03 thru 3/05

33% S&P 500, 16% Russell 2500, 16% EAFE, 30% Barclays Aggregate, 5% NCREIF, 4/05 thru 6/08

29% S&P 500, 10% Russell 2500, 26% EAFE, 30% Barclays Aggregate, 5% NCREIF, 7/08 thru 3/09

22.75% S&P 500, 9.75% Russell 2500, 32.50% EAFE, 30% Barclays Aggregate, 5% NCREIF, 4/09 thru 12/09

22.75% S&P 500, 9.75% Russell 2500, 32.50% MSCI AC World ex US, 30% Barclays Aggregate, 5% NCREIF, 1/10 thru 9/12

22.75% S&P 500, 9.75% Russell 2000, 32.50% MSCI AC World ex US, 30% Barclays Aggregate, 5% NCREIF, 10/12 to 12/12

24.50% S&P 500, 8.00% Russell 2000, 32.50% MSCI AC World ex US, 30% Barclays Aggregate, 5% NCREIF, 01/13 to 03/14

27.00% S&P 500, 8.00% Russell 2000, 31.00% MSCI AC World ex US, 25% Barclays Aggregate, 5% NCREIF, 2.5% Risk Parity, 1.5% Alerian MLP, 03/14 to 05/14

27.00% S&P 500, 8.00% Russell 2000, 31.00% MSCI AC World ex US, 22.5% Barclays Aggregate, 5% NCREIF, 5% Risk Parity, 1.5% Alerian MLP, 05/14 to 08/14

27.00% S&P 500, 8.00% Russell 2000, 31.00% MSCI AC World ex US, 21.5% Barclays Aggregate, 5% NCREIF, 5% Risk Parity, 1.5% Alerian MLP, 1.0% Bloomberg Commodity, 08/14 to 09/14

25.00% S&P 500, 6.00% Russell 2000, 31.00% MSCI AC World ex US, 24.5% Barclays Aggregate, 6% NCREIF, 5% Risk Parity, 1.5% Alerian MLP, 1.0% Bloomberg Commodity, 09/14 to 09/15

24.00% S&P 500, 6.00% Russell 2000, 30.00% MSCI AC World ex US, 24.5% Barclays Aggregate, 5.5% NCREIF, 5% Risk Parity, 4% Alerian MLP, 1.0% Bloomberg Commodity, 09/15 to Present

**LARGEST PORTFOLIO HOLDINGS****TOP TEN EQUITY HOLDINGS**

Shares	Stock		Fair Value	% of Fund
124,329	Total EUR2.5	\$	6,388,946	0.23%
77,450	Novartis AG CHF0.50 (REGD)		5,646,721	0.22%
66,600	Shin-Etsu Chemical NPV		5,177,367	0.21%
93,500	Jardine Matheson Hldgs USD0.25		5,165,875	0.21%
45,207	Air Liquide(L') EUR5.50		5,037,612	0.21%
147,838	Newmont Mining Corp New Com		5,036,841	0.21%
472,500	China Mobile Ltd HKD0.10		5,009,512	0.20%
68,950	Nestle SA CHF0.10 (REGD)		4,955,771	0.19%
349,397	CAE Inc Com NPV		4,892,939	0.17%
110,900	Denso Corp NPV		4,814,050	0.17%
	<b>Top 10 Equity Holdings</b>	\$	<b>52,125,634</b>	<b>2.02%</b>
	<b>Total COAERS Investment Portfolio 12-31-2017</b>	\$	<b>2,635,710,600</b>	<b>100.00%</b>

Full listing available upon request.

**TOP TEN BOND HOLDINGS**

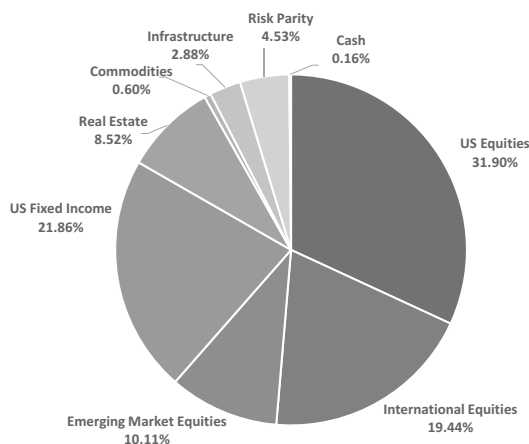
Par	Bond		Fair Value	% of Fund
\$ 37,425,000	US Treasury Notes 2 Due 02-15-2022	\$	37,246,632	1.41%
20,720,000	US Treasury Sec 4.5 Due 08-15-2039 REG		27,066,308	1.03%
7,762,518	GNMA II Gtd CTF Multi Issuer Gold Pool #MA0783 3.5 02-20-2043		8,067,942	0.31%
5,196,435	FNMA Pool #MA2896 3.5% 02-01-2047 BEO		5,338,137	0.20%
5,074,074	FNMA Pool #AS8573 3.5% 12-01-2046 BEO		5,212,438	0.20%
5,160,000	Suntrust Bks Inc 2.35% Due 11-01-2018		5,173,927	0.20%
4,800,000	American Express Co 7% Due 03-19-2018		4,851,408	0.18%
4,875,000	USA Treasury Bonds Dtd 05/15/2015 2.125% Due 05-15-2025 Reg		4,800,544	0.18%
4,617,110	FNMA Pool #MA3120 3.5% 09-01-2047 BEO		4,743,268	0.18%
4,627,706	Federal Home Ln Mtg Corp Pool #G0-8741 3% 01-01-2047 BEO		4,632,200	0.18%
	<b>Top 10 Bond Holdings</b>	\$	<b>107,132,804</b>	<b>4.07%</b>
	<b>Total COAERS Investment Portfolio 12-31-2017</b>	\$	<b>2,635,710,600</b>	<b>100.00%</b>

Full listing available upon request.

## INVESTMENT SUMMARY AT FAIR MARKET VALUE

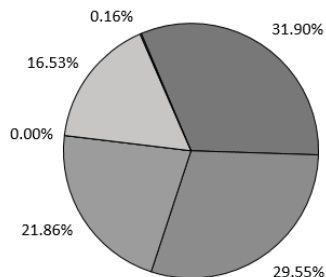
### COAERS Investment Portfolio

Asset Class	Fair Value	Percentage of Total Fair Value
US Equities	840,909,296	31.90%
International Equities	512,508,077	19.44%
Emerging Market Equities	266,360,254	10.11%
US Fixed Income	576,095,173	21.86%
Real Assets & Other:		
Real Estate	224,622,762	8.52%
Infrastructure	75,919,658	2.88%
Commodities	15,808,140	0.60%
Risk Parity	119,317,379	4.53%
	<u>435,667,939</u>	<u>16.53%</u>
Cash	4,169,861	0.16%
<b>TOTAL</b>	<u><u>2,635,710,600</u></u>	<u><u>100.00%</u></u>

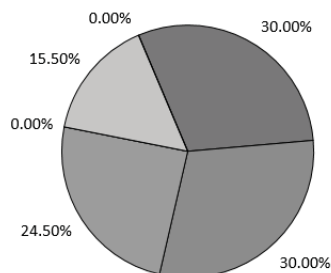


## ALLOCATION BY SECTOR

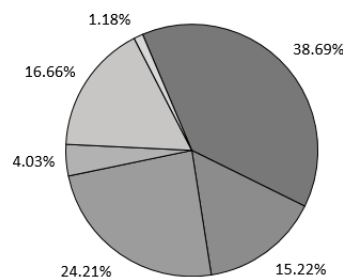
### COAERS Strategic Allocation



### Median Peer Public Fund



### COAERS Target Allocation



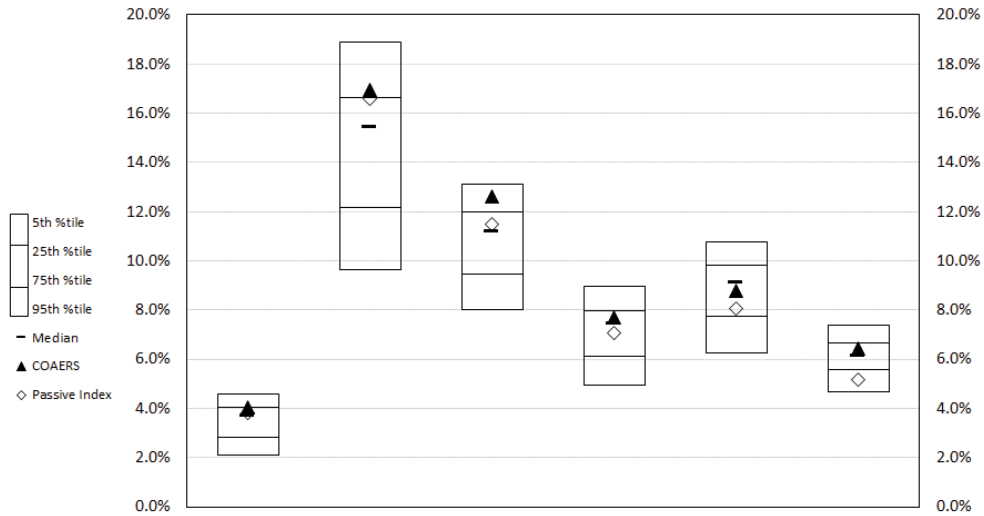
- US Equities
- International & EM Equities
- US Fixed Income
- International Fixed Income
- Real Assets & Other
- Cash



## BROKER COMMISSIONS OVER \$5,000

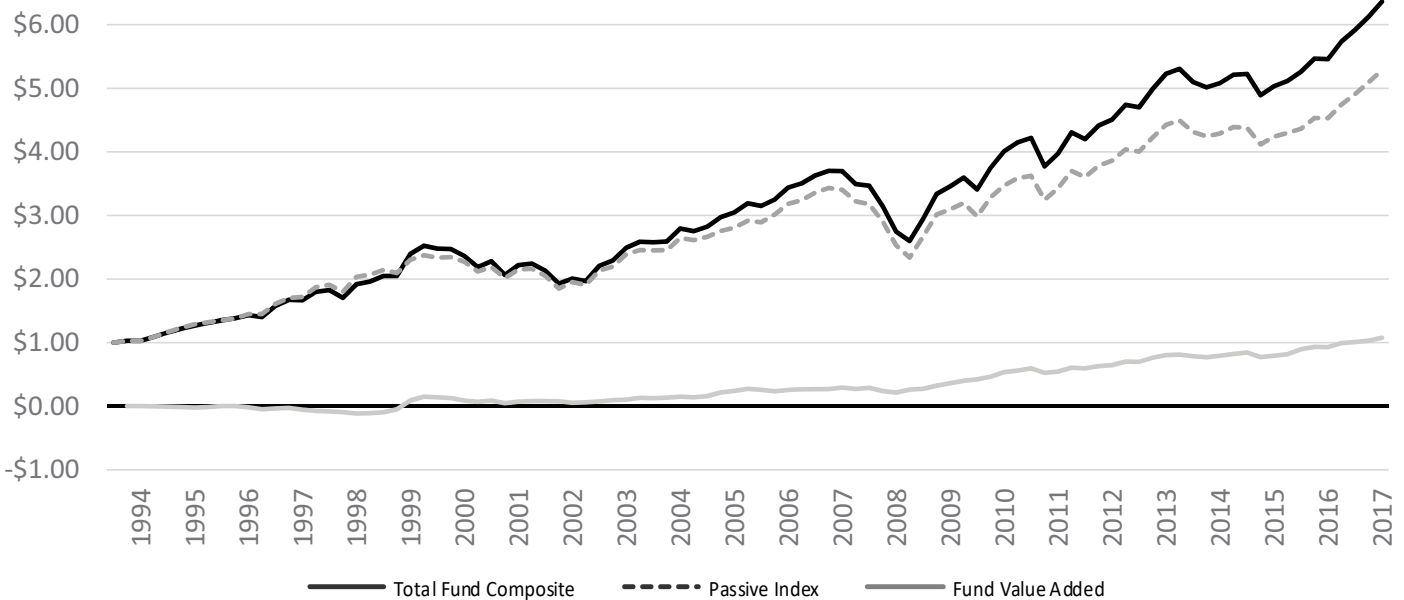
Broker Name	# of Shares Traded	Commission Paid	Cost per Share
Citigroup Global Markets Limited	320,651	\$ 6,806	\$ 0.021
Credit Suisse Securities (USA) LLC	4,651,449	13,636	0.003
Credit Suisse Securities (Europe) Ltd	3,250,156	14,182	0.004
Crest Depository Limited	1,950,473	17,141	0.009
Deutsche Bank Securities Inc	1,944,249	5,511	0.003
Friedman, Billings, Ramsey	297,339	8,920	0.030
Guzman & Company	307,801	6,191	0.020
Instinet Europe Limited	187,879	6,400	0.034
Investec Bank PLC	790,147	5,940	0.008
J.P. Morgan Securities LLC	14,318,213	11,073	0.001
J.P. Morgan Securities PLC	1,171,168	9,167	0.008
Jefferies LLC	24,258,485	10,455	0.001
Numis Securities Inc	918,700	9,214	0.010
Rosenblatt Securities LLC	745,100	13,438	0.018
Weeden and Co	312,771	5,626	0.018
107 minor brokers	238,454,936	94,297	0.001
<b>Total Broker Commissions</b>	<b>293,879,517</b>	<b>\$ 237,997</b>	<b>\$ 0.001</b>

# TOTAL FUND AND PASSIVE INDEX VS. MELLON PUBLIC FUND UNIVERSE



	4Q17	1 Year	2 Years	3 Years	5 Years	10 Years
COAERS	4.02%	16.97%	12.62%	7.69%	8.77%	6.42%
Passive	3.81%	16.57%	11.51%	7.07%	8.05%	5.19%
5th Percentile	4.59%	18.87%	13.10%	8.97%	10.77%	7.36%
1st Quartile	4.06%	16.62%	11.98%	7.98%	9.84%	6.66%
Median	3.73%	15.47%	11.20%	7.45%	9.16%	6.17%
3rd Quartile	3.34%	14.12%	10.55%	6.84%	8.37%	5.76%
95th Percentile	2.11%	9.66%	8.03%	4.96%	6.26%	4.69%
Observations	460	452	440	428	411	344

## TOTAL GROWTH OF \$1.00 VS. PASSIVE INDEX



Note: The Passive Index will be set at 65% equities (MSCI ACWI Net)/35% bonds (Bloomberg Global Aggregate USD Unhedged Index) to reflect the general growth and income mix prevailing among institutional investment portfolios as reflected in passive investable indexes. Time weighted rates of return.

# ACTUARIAL SECTION





April 24, 2018

Mr. Christopher Hanson  
Executive Director  
City of Austin Employees' Retirement System  
418 E. Highland Mall Blvd.  
Austin, TX 78752

Dear Mr. Hanson:

**Subject: Actuarial Valuation as of December 31, 2017**

We are pleased to present our report on the actuarial valuation of the City of Austin Employees' Retirement System (COAERS or the System). This report describes the current actuarial condition of COAERS, determines the period over which the unfunded liabilities of the System are expected to be paid off and determines the funded status of the System.

In addition, the report provides various summaries of the data. A separate report is issued with regard to valuation results determined in accordance with Governmental Accounting Standards Board (GASB) Statements 67 and 68. Results of this report should not be used for any other purpose without consultation with the undersigned. Valuations are prepared annually as of December 31<sup>st</sup>, the last day of the COAERS plan year. This report was prepared at the request of the Board and is intended for use by the COAERS staff and those designated or approved by the Board. This report may be provided to parties other than COAERS staff only in its entirety and only with the permission of the Board.

As you know, the employee and employer contribution rates are set by statute. It is expected that these contribution rates will remain level as a percentage of payroll. The System's funding policy is for the contribution rates to be sufficient to cover the normal cost of the plan and to amortize any unfunded actuarial accrued liabilities over a period not to exceed 25 years.

Currently, the total contribution rate is sufficient to amortize the System's unfunded liabilities in approximately 30 years. Therefore, the Board's funding policy is not currently being met. As of the prior valuation, the total contribution rate was sufficient to amortize the unfunded liabilities in 31 years. The decrease in the funding period is primarily due to an increase in the active membership and the corresponding increase in covered payroll.

In 2010 the City of Austin adopted the Amended Supplemental Funding Plan (ASFP). The ASFP provides for an additional City contribution rate of up to a maximum of 10.0% above the base 8.0% rate. The City is now contributing an additional 10.0%, or a total rate of 18.0%. The additional contribution rate is intended to stay in place until the ASFP is amended or repealed.

We certify that the information presented herein is accurate and fairly portrays the actuarial position of COAERS as of December 31, 2017. All of the supporting schedules and tables contained in this actuarial valuation report were prepared by GRS Retirement Consulting (GRS), including various

Mr. Christopher Hanson

April 24, 2018

Page 2

accounting and statistical tables which should help you compare the results of this plan year with prior years. The information presented in the trend data schedules of this report has been prepared by GRS. The information for years 1993 through 2000 was prepared by Watson Wyatt & Company.

The following schedules in the actuarial section of the COAERS Comprehensive Annual Financial Report were prepared by GRS: Summary of Cost Items, Analysis of Normal Cost by Component, Actuarial Present Value of Future Benefits and Calculation of Actuarial Accrued Liability, Development of Actuarial Value of Assets, Change in Net Position, Change in Unfunded Actuarial Accrued Liability, Relative Size of Unfunded Actuarial Accrued Liability, Schedule of Active Member Valuation Data, Schedule of Retirees and Beneficiaries Added to and Removed from Rolls, Solvency Test, Schedule of Funding Progress.

GRS provided COAERS with the information used in preparing the following trend schedules in the financial section of the CAFR: Notes to the Financial Statements - Schedule of Net Pension Liability, and Sensitivity of the Net Pension Liability to Changes in the Discount Rate; Required Supplementary Information - Schedule of Changes in the Net Pension Liability and Related Ratios. GRS provided no additional assistance in the preparation of any other schedules in the financial section of the CAFR. These schedules were provided to COAERS in a separate GASB report.

As authorized under Article 6243n of the Vernon's Civil Statutes of the State of Texas, actuarial assumptions and methods are set by the Board of Trustees, based upon recommendations made by the plan's actuary. An experience investigation was performed for the five year period ending December 31, 2015. As a result of that study, revised assumptions were adopted by the Board effective with the valuation as of December 31, 2015. We believe the assumptions are internally consistent, reasonable, and, where appropriate, based on the actual experience of COAERS. All of the assumptions and methods used in this valuation were selected in compliance with the Actuarial Standards of Practice.

The results of the actuarial valuation are dependent on the actuarial assumptions used. Actual results can and almost certainly will differ, as actual experience deviates from the assumptions. Even seemingly minor changes in the assumptions can materially change the liabilities, calculated contribution rates and funding periods. Due to the limited scope of this assignment, GRS did not perform an analysis of the potential range of such possible future differences. The actuarial calculations are intended to provide information for rational decision making.

Member data for retired, active and inactive participants was supplied as of December 31, 2017, by the COAERS staff. We have not subjected this data to any auditing procedures, but have examined the data for reasonableness and consistency with the prior year's data. Asset information was also supplied by the COAERS staff.

The last actuarial valuation of COAERS was prepared as of December 31, 2016 by GRS. Valuations are prepared annually as of December 31<sup>st</sup>.



Mr. Christopher Hanson

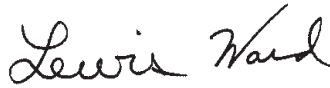
April 24, 2018

Page 3

The undersigned are independent actuaries and consultants. Mr. Falls is an Enrolled Actuary and a Member of the American Academy of Actuaries and he meets the Qualification Standards of the American Academy of Actuaries. Both Mr. Falls and Mr. Ward are experienced in performing valuations for large public retirement systems.

We would like to thank you and your staff for your assistance in providing all necessary information to complete this valuation. Your courteous help is very much appreciated. We look forward to discussing this actuarial valuation report with you at your convenience. Please do not hesitate to let us know if you have any questions or need additional information.

Sincerely,



Lewis Ward

Consultant

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R. Ryan Falls, F.S.A, E.A., M.A.A.A.

Senior Consultant



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## Table of Contents

<b>Executive Summary</b> .....	80
<b>Discussion</b>	
Introduction .....	81
Funded Status of the Plan .....	82
Change in Assets .....	84
Actuarial Gains and Losses .....	85
Historical Comparisons and Statistical Summaries .....	86
Summary and Closing Comments.....	87
<b>Actuarial Tables</b> .....	89
<b>Statement of Actuarial Methods and Assumptions</b> .....	101
<b>Summary of Benefit Provisions</b> .....	109
<b>Definition of Terms</b> .....	120
<b>Statistical Tables</b> .....	123



## Executive Summary

The key results from the valuation of the City of Austin Employees' Retirement System as of December 31, 2017 may be summarized as follows:

	<u>December 31, 2017</u>	<u>December 31, 2016</u>
	(1)	(2)
• Members		
— Actives	9,612	9,364
— Retirees (including disabled) and beneficiaries	6,225	5,934
— Vested - terminated	<u>964</u>	<u>981</u>
— Total	16,801	16,279
• Covered payroll	\$ 629,943,122	\$ 599,574,934
• Normal cost as % of payroll*	17.73%	18.01%
• Actuarial accrued liability	\$ 3,797,823,303	\$ 3,591,376,306
• Actuarial value of assets	\$ 2,592,460,631	\$ 2,423,269,015
• Unfunded actuarial accrued liability (UAAL)	\$ 1,205,362,672	\$ 1,168,107,291
• Estimated yield on assets		
— Actuarial value basis	8.10%	5.74%
— Market value basis	16.48%	8.03%
• Contribution rate		
— Employee	8.00%	8.00%
— Employer	18.00%	18.00%
• Benefit and refund payments	\$ 190,332,179	\$ 179,128,881
• Amortization period of unfunded actuarial accrued liability	30 years	31 years
• Funding Policy employer contribution rate	19.33%	19.61%
• Funded ratio	68.3%	67.5%
• Funded ratio using market value of assets	69.8%	64.0%

\* Includes 0.51% of payroll for administrative expenses beginning in December 31, 2015 valuation.

## Introduction

This December 31, 2017 actuarial valuation of the City of Austin Employees' Retirement System has been prepared by GRS Retirement Consulting. The primary purpose of the valuation is to value the liabilities of the System as of December 31, 2017, determine the funding period of any unfunded liability for the plan year beginning January 1, 2018, and to provide certain required disclosure information. We are pleased to have the privilege of working for the Board, and look forward to discussing the results with you at your convenience.

Pages 82 and 83 of this report provides the current funded status of the plan and reviews the valuation results. Assets are discussed on page 84, while page 85 contains an analysis of the actuarial gains and losses during the past year.

Page 86 discusses some of the historical comparisons and statistical summaries for the plan. Page 87 provides a summary of the valuation results along with other comments.

Various tables supporting the report are contained from pages 90-100. Pages 101-108 describe the actuarial methods and assumptions used in the valuation, and pages 109-119 outline the Plan's benefit provisions, including any changes since the last valuation. Finally, pages 120-121 provide definitions of terms used throughout this report.



## Funded Status of the Plan

The funded status of the plan is shown in Table 1, Table 2, and Table 3. Table 1 summarizes the various cost items from the current year's and prior year's actuarial valuations, while Table 2 provides an allocation of the normal cost by its various components. Table 3 shows the components of the actuarial liability.

Reviewing the composition of normal cost of the System, Table 2 indicates that the employer normal cost as of December 31, 2017, is 17.73% of pay. This compares with 18.01% of pay as of the last valuation on December 31, 2016. This normal cost is developed based on the Individual Entry Age Normal (EAN) actuarial cost method. As may be seen in Item 1, the normal cost for the retirement benefits is 14.10% of pay. The normal cost for the deferred termination benefits is 1.06% and 1.38% for refunds of terminated employees (both vested and non-vested). The normal cost for disability benefits is 0.20%, and the normal cost for death benefits is 0.48%. In addition, the cost of anticipated administrative expenses is being added to the normal cost rate. This adds 0.51% of pay to the normal cost rate as of December 31, 2017. The decline in the average normal cost reflects the continued shift in the active membership from Group A to Group B. We expect this pattern of declining normal costs (as a percentage of payroll) to continue until the active population is mostly Group B.

Table 1 illustrates a number of the key actuarial items for the 2017 valuation. As mentioned above, the total normal cost rate is 17.73% of covered payroll. The actuarial accrued liability is \$3,797.8 million as shown in Item 5 and as detailed in Table 3. The actuarial value of assets equals \$2,592.5 million, as shown in Item 6. Item 7 of Table 1 shows that the plan has an \$1,205.4 million unfunded liability (i.e. liabilities exceed plan assets) as of the valuation date. As of the last valuation (December 31, 2016), the System was underfunded by \$1,168.1 million. The increase in the unfunded liability is described in greater detail on page B-5 and Table 6.

On October 1, 2012, the City began contributing 18% of payroll and the employees are contributing 8% of payroll. Combining the employees' contributions with the City contribution, the System will have 26.00% of payroll to fund benefits. The current normal cost of the plan is 17.73%, which means that the System is currently receiving contributions in excess of the normal cost equal to 8.27% of pay (26.00% less 17.73%). These excess contributions are available to amortize any unfunded actuarial accrued liability. Based on these contribution rates, if all assumptions are exactly met then the current unfunded liability will be fully amortized over the next 30 years.

## Funded Status of the Plan (Continued)

The actuarial valuation report as of December 31, 2017 reveals that the funded ratio (the ratio of actuarial assets to actuarial accrued liability) is 68.3%. On a market value of asset basis the funded status is 69.8%. The funded status is one of many metrics used to show trends and develop future expectations about the health of the System. The funded status measure itself is not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations or assessing the need for or the amount of future contributions since it does not reflect normal cost contributions, the timing of amortization payments, or future experience other than expected.

Under the Amended Supplemental Funding Plan (ASFP) the total City contribution rate is 18.0% of pay. The additional contribution is intended to stay in place until the ASFP is amended or repealed.

The normal cost was determined using the Individual Entry Age Normal (EAN) actuarial cost method. This method determines the normal cost for all employees on an individual basis, based on the benefits applicable to each individual member. Because employees hired on or after January 1, 2012 (Group B) have a less valuable benefit tier than employees hired prior to that date (Group A), the normal cost for Group B is less than the normal cost of Group A. With the application of the Individual EAN method, the normal cost is equal to the average of the individual members' normal costs. Since the current group of employees is primarily Group A, this means that the average normal costs for the group will decline over time as Group B employees replace Group A employees.

Because the contributions to the System are a fixed percentage of payroll, this means that the percentage of payroll that will go to pay off the unfunded liability will increase in the future as the average normal cost decreases. This result makes it difficult to calculate the funding period using a mathematical formula since the amount of contributions to pay off the unfunded liability will not be either a constant dollar amount or a constant percentage of payroll in the future. For this reason we are using an open group projection to determine when the System is expected to pay off its unfunded liability. The open group projection assumes a constant active population and that there will be no actuarial gains or losses on liabilities or the actuarial value of assets. Based on the open group projection the funding period of the System as of the valuation date is 30 years.

## Change in Assets

Table 4 shows the development of the actuarial value of assets. Item 11 of Table 4, shows that the actuarial value of assets as of December 31, 2017 is \$2,592.5 million. Table 4 also shows the development of the gain/(loss) on the actuarial value of assets for the prior plan year. As shown in Item 12, the System had a gain on an actuarial asset basis of \$14.5 million in 2017. This compares to the \$41.1 million loss in 2016.

The method for determining the actuarial value of assets offsets excesses or shortfalls in the current year's investment income dollar for dollar against prior years' deferred gains or losses. Any remaining amounts from the current or prior years continue to be recognized over a five-year period. The investment income exceeded the assumed 7.50% rate of return on a market value of assets (MVA) basis. As shown in column 2 of Table 4, this excess investment income fully offset the prior years' deferred shortfalls in investment income. In addition, \$72.5 million in excess income remained 20% of which (\$14.5 million) is recognized in this year's actuarial value of assets with the remainder deferred for future valuations.

The total deferral of all Excess/(Shortfall) investment income for the year (shown in Table 4, Column 6 of Item 8) is \$58.0 million.

An analysis of the change in the System's market value of assets for the last two plan years and an estimate of the return on assets for the System are included in Table 5. The estimated average annual rate of return for the year ending December 31, 2017, assuming that income, revenue, and expenditures are evenly distributed throughout the year is 16.48% on a market value of assets basis. The rate of return for the year ending December 31, 2017, on an actuarial value basis was 8.03%. This compares with the actuarial assumed investment return at the beginning of the year of 7.50%.

## Actuarial Gains and Losses

An important part of the change in unfunded actuarial accrued liability from year to year is due to the impact of actuarial gains and losses of the System. This section summarizes the combined asset and liability experience changes since the prior valuation on December 31, 2016.

As can be seen in Item 7 of Table 6, the expected value of the unfunded actuarial accrued liability as of December 31, 2017, was an underfunded position of \$1,202.7 million. This expected value reflects an assumed investment return assumption of 7.50% on the beginning of year unfunded actuarial accrued liability, normal cost, and contributions during 2017.

Since the actual unfunded actuarial accrued liability as of December 31, 2017 is \$1,205.4 million, it represents a total unexpected net increase for the period of \$2.6 million, as shown in Item 9 of Table 6. That is, the unfunded actuarial accrued liability is greater than expected. The net increase in the unfunded actuarial accrued liability includes an asset gain of \$14.5 million as shown in Table 4, and an unexpected increase on the liability side equal to \$17.1 million, which is broken out by source in Items 15-22 of Table 6.

Please see Section E for a more detailed description of the assumptions and methods.

## Historical Comparisons and Statistical Summaries

Various statistical data on the System is shown in the tables contained in Section D. In addition, Tables 7 through 10 of Section C contain certain actuarial trend information which may be of interest.

Table 7 relates the size of the unfunded actuarial accrued liability (UAAL) to three different measurements. In Columns 3 and 4 the UAAL is related to the covered payroll of the System. Columns 5 and 6 relate the UAAL to the actuarial value of assets, while Columns 7 and 8 relate the UAAL to the total actuarial liabilities of the System.

Tables 8 through 10 provide information which should be included in your annual report. Table 8 provides a schedule of active member valuation data. Table 9 provides a schedule of retirees and beneficiaries added to and removed from payment rolls. Solvency test results are presented in Table 10.

## Summary and Closing Comments

It is our opinion that the results of this valuation provide a reasonable reflection of the funded status of the System. The System's contributions are currently sufficient to amortize the unfunded liability of the System.

As previously mentioned, in 2010 the City of Austin adopted an Amended Supplemental Funding Plan (ASFP) which provides for an additional contribution from the City, above the 8.0% base rate, which has resulted in a gradual increase the City's total contribution rate to the System to 18.0%. This additional contribution is intended to remain in place until the ASFP is either amended or repealed.

The overall funded position of the System increased from 67.5% at the prior valuation to 68.3% at this valuation. Using an open group projection, we have determined that the System is expected to be fully funded in 30 years, assuming all valuation assumptions are realized in the future. The decrease in the funding period is primarily due to an increase in active membership and the corresponding increase in covered payroll. Because the payroll base is larger, we are now expecting larger future contributions towards the unfunded liability than in the prior year. Of course these projections could change with the addition of any unfunded liabilities (such as cost of living adjustments) or if there is a significant downturn in the financial markets.



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## Actuarial Tables

<b>Table Number</b>	<b>Content of Tables</b>	<b>Page</b>
1	Summary of Cost Items	90
2	Analysis of Normal Cost by Component	91
3	Actuarial Present Value of Future Benefits and Calculation of Actuarial Accrued Liability	92
4	Development of Actuarial Value of Assets	93
5	Change in Net Position	94
6	Change in Unfunded Actuarial Accrued Liability	95
7	Relative Size of Unfunded Actuarial Accrued Liability	96
8	Schedule of Active Member Valuation Data	97
9	Schedule of Retirees and Beneficiaries Added to and Removed from Rolls	98
10	Solvency Test	99
11	Schedule of Funding Progress	100

**Table 1**  
**Summary of Cost Items**

	December 31, 2017		December 31, 2016	
	Cost Item	Cost as % of Pay	Cost Item	Cost as % of Pay
	(1)	(2)	(3)	(4)
<b>1. Participants</b>				
a. Active	9,612		9,364	
b. Terminated vested	964		981	
c. Retired participants and beneficiaries	6,116		5,822	
d. Disabled	109		112	
e. Total	16,801		16,279	
<b>2. Covered Payroll</b>	\$ 629,943,122		\$ 599,574,934	
<b>3. Averages for Active Participants</b>				
a. Average age	44.9		45.0	
b. Average years of service	9.4		9.4	
c. Average pay	\$ 65,537		\$ 64,030	
<b>4. Total Normal Cost</b>				
a. Normal Cost Rate	17.22%		17.50%	
b. Administrative Expenses	0.51%		0.51%	
c. Total	17.73%		18.01%	
<b>5. Actuarial Accrued Liability</b>				
a. Active participants	\$ 1,712,224,107		\$ 1,642,806,001	
b. Terminated vested participants	67,799,224		66,281,482	
c. Refunds of terminated nonvested participants	10,694,535		9,251,513	
d. Retired participants and beneficiaries	1,987,299,166		1,853,906,622	
e. Disabled participants	19,806,271		19,130,688	
f. Total	\$ 3,797,823,303	602.88%	\$ 3,591,376,306	598.99%
<b>6. Actuarial Value of Assets</b>	\$ 2,592,460,631	411.54%	\$ 2,423,269,015	404.16%
<b>7. Unfunded Actuarial Accrued Liability (UAAL)</b>	\$ 1,205,362,672	191.34%	\$ 1,168,107,291	194.82%
<b>8. Relative Size of UAAL</b>				
a. As percent of actuarial value of assets	46.49%		48.20%	
b. As percent of covered payroll	191.34%		194.82%	
<b>9. Funding period using open group projection</b>	30		31	
<b>10. Employer contribution rate to satisfy funding policy*</b>	19.33%		19.61%	

\* employer rate that produces fully funded plan in 25-years in open group projection

## Table 2 Analysis of Normal Cost by Component

Benefit Component (1)	Cost as % of Pay	
	December 31, 2017 (2)	December 31, 2016 (3)
1. Retirement Benefits	14.10%	14.41%
2. Termination - Deferred Benefits	1.06%	1.08%
3. Termination - Refund Benefits	1.38%	1.34%
4. Disability Benefits	0.20%	0.19%
5. Death Benefits	0.48%	0.48%
6. Administrative Expenses	<u>0.51%</u>	<u>0.51%</u>
7. Normal Cost	17.73%	18.01%

**Table 3**  
**Actuarial Present Value of Future Benefits  
and Calculation of Actuarial Accrued Liability**

	<u>December 31, 2017</u> (1)	<u>December 31, 2016</u> (2)
A. Present Value of Future Benefits		
1. Active participants		
a. Retirement benefits	\$ 2,340,048,470	\$ 2,259,029,975
b. Deferred termination benefits	87,649,687	85,420,239
c. Refund of contributions terminations	56,829,069	50,184,142
d. Disability benefits	16,162,004	14,987,500
e. Death benefits	<u>58,706,177</u>	<u>56,424,009</u>
f. Total	\$ 2,559,395,407	\$ 2,466,045,865
2. Retired participants		
a. Service retirements and beneficiaries	\$ 1,987,299,166	\$ 1,853,906,622
b. Disability retirements	<u>19,806,271</u>	<u>19,130,688</u>
c. Total	\$ 2,007,105,437	\$ 1,873,037,310
3. Inactive participants		
a. Vested terminations with deferred benefits	\$ 67,799,224	\$ 66,281,482
b. Nonvested terminations with refunds payable	<u>10,694,535</u>	<u>9,251,513</u>
c. Total	\$ 78,493,759	\$ 75,532,995
4. Total actuarial present value of future benefits	\$ 4,644,994,603	\$ 4,414,616,170
B. Normal Cost Rate (including administrative expenses)	17.73%	18.01%
C. Present Value of Future Normal Costs	\$ 847,171,300	\$ 823,239,864
D. Actuarial Accrued Liability for Active Members		
1. Present value of future benefits (Item A.1.f)	\$ 2,559,395,407	\$ 2,466,045,865
2. Less present value of future normal costs (Item C)	<u>847,171,300</u>	<u>823,239,864</u>
3. Actuarial accrued liability	\$ 1,712,224,107	\$ 1,642,806,001
E. Total Actuarial Accrued Liability (Item A.2.c + Item A.3.c + Item D.3)	\$ 3,797,823,303	\$ 3,591,376,306

## Table 4

### Development of Actuarial Value of Assets

	Year Ending December 31, 2017
1. Actuarial value of assets at beginning of year	\$ 2,423,269,015
2. Net new investments	
a. Contributions	\$ 167,040,174
b. Benefits and refunds paid	(190,332,179)
c. Administrative expenses	(2,778,290)
d. Subtotal	\$ (26,070,295)
3. Assumed investment return rate for fiscal year	7.50%
4. Expected net investment income	\$ 180,767,540
5. Expected actuarial value at end of year (Item 1+ Item 2 + Item 4)	\$ 2,577,966,260
6. Market value of assets at end of year	\$ 2,650,438,116
7. Difference (Item 6 - Item 5)	\$ 72,471,856
8. Development of amounts to be recognized as of December 31, 2017:	

	Fiscal Year End	Remaining Deferrals of Excess (Shortfall) of Investment Income (1)	Offsetting of Gains/(Losses) (2)	Net Deferrals Remaining (3) = (1) + (2)	Years Remaining (4)	Recognized for this valuation (5) = (3) / (4)	Remaining after this valuation (6) = (3) - (5)
	2013	\$ 0	\$ 0	\$ 0	1	\$ 0	\$ 0
	2014	0	0	0	2	0	0
	2015	(122,462,263)	122,462,263	0	3	0	0
	2016	(1,118,366)	1,118,366	0	4	0	0
	2017	196,052,485	(123,580,629)	72,471,856	5	14,494,371	57,977,485
	Total	\$ 72,471,856	\$ 0	\$ 72,471,856		\$ 14,494,371	\$ 57,977,485

9. Preliminary actuarial value of plan assets, end of year (Item 5 + Item 8: Column 5)	\$ 2,592,460,631
10. Actuarial value of assets corridor	
a. 80% of market value, end of year	\$ 2,120,350,493
b. 120% of market value, end of year	\$ 3,180,525,739
11. Final actuarial value of plan net assets, end of year (Item 9, but recognize 1/3 of any deferred gains or losses outside of Item 10)	\$ 2,592,460,631
12. Asset gain (loss) for year (Item 11 - Item 5)	\$ 14,494,371
13. Asset gain (loss) as % of final actuarial value of assets	0.56%
14. Ratio of actuarial value to market value	97.8%

Notes: Remaining deferrals in Column (1) for prior years are from Column (6) in last year's report. The number in the current year is the difference between the remaining deferrals for prior years and Item 7 (which is the difference between the market value of assets and the expected actuarial value of assets). Column 2 is a direct offset of the current year's excess/(shortfall) return against prior years' excess/(shortfall) of the opposite type.

## Table 5 Change in Net Position

	Valuation Period Ending December 31,	
	2017 (1)	2016 (2)
1. Assets in plan at beginning of year <b>(A)</b>	\$ 2,299,688,386	\$ 2,144,804,122
2. Employer contributions	110,846,582	104,272,793
3. Employee contributions	56,193,592	60,801,253
4. Benefit payments made*	186,286,855	175,218,095
5. Refunds of contributions	4,045,324	3,910,786
6. Expenses paid from trust	2,778,290	2,700,917
7. Investment expense	5,687,391	4,781,660
8. Investment return	<u>382,507,416</u>	<u>176,421,676</u>
9. Assets in plan at end of year <b>(B)</b> (1 + 2 + 3 - 4 - 5 - 6 - 7 + 8)	\$ 2,650,438,116	\$ 2,299,688,386
10. Approximate rate of return on average invested assets		
a. Net investment income (8 - 7 = I)	\$ 376,820,025	\$ 171,640,016
b. Estimated yield based on <b>(2I/(A + B - I))</b>	16.48%	8.03%

\* Benefit payments exclude any distributions from the 415 Restoration Plan

## Table 6

### Change in Unfunded Actuarial Accrued Liability as of December 31, 2017

<u>CALCULATION OF TOTAL ACTUARIAL GAIN OR LOSS</u>	<u>2017</u>	<u>2016</u>
1. Unfunded actuarial accrued liability (UAAL) as of prior year	\$ 1,168,107,291	\$ 1,083,708,976
2. Actual normal cost paid during year (includes service purchases)	<u>115,956,014</u>	<u>118,920,262</u>
3. Subtotal (1 + 2)	\$ 1,284,063,305	\$ 1,202,629,238
4. Interest at prior valuation's rate of 7.50%	91,956,397	85,737,683
5. Contributions during year	(167,040,174)	(165,074,046)
6. Interest on contributions for one-half year	(6,264,007)	(6,190,277)
7. Expected UAAL as of December 31st (3 + 4 + 5 + 6)	\$ 1,202,715,521	\$ 1,117,102,598
8. Actual UAAL as of December 31st	1,205,362,672	1,168,107,291
9. Unexpected Change in UAAL for the period (8 - 7)	\$ 2,647,151	\$ 51,004,693
 <u>SOURCE OF CHANGE IN UAAL</u>		
10. Asset (gain)/loss (See Table 4)	\$ (14,494,371)	\$ 41,100,346
11. Total unanticipated increase/(decrease) in liabilities for the period (9-10)	17,141,522	9,904,347
12. Increase/(decrease) due to benefit enhancements	0	0
13. Increase/(decrease) due to assumption & method changes	<u>0</u>	<u>0</u>
14. Liability experience (gain)/loss (11 - 12 - 13)	\$ 17,141,522	\$ 9,904,347
 <u>SOURCE OF LIABILITY (GAINS) AND LOSSES</u>		
15. Salary Increases	\$ (3,049,050)	\$ 4,580,328
16. Service Retirement	(2,383,543)	(8,416,978)
17. Withdrawal	4,523,214	3,455,296
18. Disability Retirement	(20,028)	(74,347)
19. Active Mortality	689,417	784,778
20. Retiree Mortality	3,438,647	(2,412,086)
21. Rehires	2,518,641	2,447,155
22. Other (Data) including proportionate program	<u>11,424,224</u>	<u>9,540,201</u>
23. Total Liability Experience (Gain)/Loss	\$ 17,141,522	\$ 9,904,347



**Table 7**  
**Relative Size of Unfunded Actuarial Accrued Liability**

Valuation as of 31-Dec	Unfunded/ (Overfunded) Actuarial Accrued Liability	Relative to Covered Payroll		Relative to Actuarial Value of Present Assets		Relative to Total Actuarial Accrued Liability	
		Covered Payroll	Percent of Covered Payroll	Present Assets	Percent of Present Assets	Actuarial Accrued Liability	Percent of Actuarial Accrued Liability
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
1998	(74,816,812)	219,326,742	(34.1%)	952,634,480	(7.9%)	877,817,668	(8.5%)
1999	(60,632,797)	244,538,110	(24.8%)	1,105,121,657	(5.5%)	1,044,488,860	(5.8%)
2000	(18,353,201)	268,635,564	(6.8%)	1,230,971,746	(1.5%)	1,212,618,545	(1.5%)
2001	48,980,941	316,793,390	15.5%	1,311,288,668	3.7%	1,360,269,609	3.6%
2002	189,347,298	322,007,672	58.8%	1,250,851,348	15.1%	1,440,198,646	13.1%
2003	203,040,300	312,790,966	64.9%	1,348,790,502	15.1%	1,551,830,802	13.1%
2004	321,383,795	326,590,164	98.4%	1,356,797,448	23.7%	1,678,181,243	19.2%
2005	395,382,953	348,619,141	113.4%	1,398,798,722	28.3%	1,794,181,675	22.0%
2006	476,226,660	390,963,991	121.8%	1,497,783,958	31.8%	1,974,010,618	24.1%
2007	459,277,808	417,450,797	110.0%	1,653,533,484	27.8%	2,112,811,292	21.7%
2008	765,526,422	448,740,469	170.6%	1,481,377,439	51.7%	2,246,903,861	34.1%
2009	658,466,636	422,539,199	155.8%	1,672,470,344	39.4%	2,330,936,980	28.2%
2010	749,087,565	438,877,002	170.7%	1,711,577,229	43.8%	2,460,664,794	30.4%
2011	932,942,173	451,831,198	206.5%	1,790,902,641	52.1%	2,723,844,815	34.3%
2012	1,070,656,825	470,231,969	227.7%	1,897,722,867	56.4%	2,968,379,692	36.1%
2013	861,988,246	490,553,170	175.7%	2,047,929,504	42.1%	2,909,917,750	29.6%
2014	900,174,491	539,158,693	167.0%	2,193,881,221	41.0%	3,094,055,712	29.1%
2015	1,083,708,976	559,829,504	193.6%	2,308,087,140	47.0%	3,391,796,116	32.0%
2016	1,168,107,291	599,574,934	194.8%	2,423,269,015	48.2%	3,591,376,306	32.5%
2017	1,205,362,672	629,943,122	191.3%	2,592,460,631	46.5%	3,797,823,303	31.7%

**Table 8**  
**Schedule of Active Member Valuation Data**

Year Ending 31-Dec (1)	Active Participants (2)	Percent Change (3)	Covered Payroll (4)	Percent Change (5)	Average Salary (6)	Percent Change (7)
1998	6,311	-7.2%	219,326,742	0.1%	34,753	7.8%
1999	6,512	3.2%	244,538,110	11.5%	37,552	8.1%
2000	6,894	5.9%	268,635,564	9.9%	38,967	3.8%
2001	7,713	11.9%	316,793,390	17.9%	41,073	5.4%
2002	7,647	-0.9%	322,007,672	1.6%	42,109	2.5%
2003	7,432	-2.8%	312,790,966	-2.9%	42,087	-0.1%
2004	7,489	0.8%	326,590,164	4.4%	43,609	3.6%
2005	7,638	2.0%	348,619,141	6.7%	45,643	4.7%
2006	8,055	5.5%	390,963,991	12.1%	48,537	6.3%
2007	8,358	3.8%	417,450,797	6.8%	49,946	2.9%
2008	8,643	3.4%	448,740,469	7.5%	51,920	4.0%
2009	8,142	-5.8%	422,539,199	-5.8%	51,896	0.0%
2010	8,270	1.6%	438,877,002	3.9%	53,069	2.3%
2011	8,348	0.9%	451,831,198	3.0%	54,124	2.0%
2012	8,387	0.5%	470,231,969	4.1%	56,067	3.6%
2013	8,592	2.4%	490,553,170	4.3%	57,094	1.8%
2014	9,028	5.1%	539,158,693	9.9%	59,721	4.6%
2015	9,063	0.4%	559,829,504	3.8%	61,771	3.4%
2016	9,364	3.3%	599,574,934	7.1%	64,030	3.7%
2017	9,612	2.6%	629,943,122	5.1%	65,537	2.4%

**Table 9**  
**Schedule of Retirees and Beneficiaries Added to and Removed From Rolls**

Year Ending December 31	Added to Rolls		Removed from Rolls		Rolls-End of Year			Average Annual Allowances (9)	
	(1) Number	(2) Annual Allowances	(3) Number	(4) Annual Allowances	(5) Number	(6) Annual Allowances	(7) Number		(8) % Increase in Annual Allowances
2001	224	5,278,490	95	2,046,233	2,592	65,647,094	2,592	7.9%	25,327
2002	309	7,754,803	118	2,534,050	2,783	72,520,159	2,783	10.5%	26,058
2003	271	7,706,066	59	1,502,757	2,995	78,596,302	2,995	8.4%	26,243
2004	227	5,619,478	85	1,741,624	3,137	82,121,249	3,137	4.5%	26,178
2005	258	6,699,023	98	2,438,555	3,297	85,324,686	3,297	3.9%	25,879
2006	259	6,788,190	89	1,883,938	3,467	90,312,037	3,467	5.8%	26,049
2007	289	8,523,459	123	2,262,126	3,633	96,071,149	3,633	6.4%	26,444
2008	290	8,299,468	88	2,056,217	3,835	101,840,870	3,835	6.0%	26,556
2009	331	9,953,411	80	1,630,148	4,086	109,656,152	4,086	7.7%	26,837
2010	341	10,495,807	92	2,029,423	4,335	117,954,059	4,335	7.6%	27,210
2011	324	9,851,119	117	2,785,375	4,542	124,748,580	4,542	5.8%	27,466
2012	405	13,035,228	116	3,011,032	4,831	134,653,163	4,831	7.9%	27,873
2013	387	12,451,142	98	2,176,950	5,120	144,755,297	5,120	7.5%	28,273
2014	397	12,737,257	121	2,568,479	5,396	154,937,553	5,396	7.0%	28,713
2015	411	13,547,663	128	2,980,334	5,679	165,579,191	5,679	6.9%	29,156
2016	385	12,920,841	130	3,199,901	5,934	175,327,721	5,934	5.9%	29,546
2017	422	14,942,887	131	2,979,178	6,225	187,304,849	6,225	6.8%	30,089

**Table 10**  
**Solvency Test**

Valuation Date (1)	Aggregated Accrued Liabilities for				Reported Assets (5)	Portions of Accrued Liabilities Covered by Reported Assets		
	Active and Inactive Members Contributions (2)	Retirees and Beneficiaries (3)	Active and Inactive Members (Employer Financed Portion) (4)			(5)/(2)	[(5)-(2)]/3 (7)	[(5)-(2)-(3)]/(4) (8)
December 31, 2001	248,579,180	654,307,118	457,383,311		1,311,288,668	100.0%	100.0%	89.3%
December 31, 2002	265,812,595	718,187,586	456,198,465		1,250,851,348	100.0%	100.0%	58.5%
December 31, 2003	252,182,701	777,100,825	522,547,276		1,348,790,502	100.0%	100.0%	61.1%
December 31, 2004	261,905,526	812,266,336	604,009,381		1,356,797,448	100.0%	100.0%	46.8%
December 31, 2005	280,994,642	848,185,652	665,001,381		1,398,798,722	100.0%	100.0%	40.5%
December 31, 2006	295,166,238	904,166,079	774,678,301		1,497,783,958	100.0%	100.0%	38.5%
December 31, 2007	333,340,167	968,493,997	810,977,128		1,653,533,484	100.0%	100.0%	43.4%
December 31, 2008	357,423,035	1,025,407,475	864,073,351		1,481,377,439	100.0%	100.0%	11.4%
December 31, 2009	362,288,592	1,109,773,550	858,874,838		1,672,470,344	100.0%	100.0%	23.3%
December 31, 2010	377,651,365	1,195,328,215	887,685,214		1,711,577,229	100.0%	100.0%	15.6%
December 31, 2011	413,944,399	1,267,467,354	1,042,433,062		1,790,902,641	100.0%	100.0%	10.5%
December 31, 2012	417,481,360	1,375,244,710	1,175,653,622		1,897,722,867	100.0%	100.0%	8.9%
December 31, 2013	436,164,975	1,478,146,019	995,606,756		2,047,929,504	100.0%	100.0%	13.4%
December 31, 2014	453,220,166	1,580,320,342	1,060,515,204		2,193,881,221	100.0%	100.0%	15.1%
December 31, 2015	471,000,910	1,771,674,810	1,149,120,396		2,308,087,140	100.0%	100.0%	5.7%
December 31, 2016	497,752,958	1,873,037,310	1,220,586,038		2,423,269,015	100.0%	100.0%	4.3%
December 31, 2017	517,234,871	2,007,105,437	1,273,482,995		2,592,460,631	100.0%	100.0%	5.3%

**Table 11**  
**Schedule of Funding Progress**

Valuation Date (1)	Actuarial Value of Assets (AVA) (2)	Actuarial Accrued Liability (AAL) (3)	Unfunded Actuarial Accrued Liability (UAAL) (3) - (2) (4)	Funded Ratio (2)/(3) (5)	Annual Covered Payroll (6)	UAAL as % of Payroll (4)/(6) (7)
December 31, 1998	952.6	877.8	(74.8)	108.5%	219.3	(34.1%)
December 31, 1999	1,105.1	1,044.5	(60.6)	105.8%	244.5	(24.8%)
December 31, 2000	1,231.0	1,212.6	(18.4)	101.5%	268.6	(6.8%)
December 31, 2001	1,311.3	1,360.3	49.0	96.4%	316.8	15.5%
December 31, 2002	1,250.9	1,440.2	189.3	86.9%	322.0	58.8%
December 31, 2003	1,348.8	1,551.8	203.0	86.9%	312.8	64.9%
December 31, 2004	1,356.8	1,678.2	321.4	80.8%	326.6	98.4%
December 31, 2005	1,398.8	1,794.2	395.4	78.0%	348.6	113.4%
December 31, 2006	1,497.8	1,974.0	476.2	75.9%	391.0	121.8%
December 31, 2007	1,653.5	2,112.8	459.3	78.3%	417.5	110.0%
December 31, 2008	1,481.4	2,246.9	765.5	65.9%	448.7	170.6%
December 31, 2009	1,672.5	2,330.9	658.5	71.8%	422.5	155.8%
December 31, 2010	1,711.6	2,460.7	749.1	69.6%	438.9	170.7%
December 31, 2011	1,790.9	2,723.8	932.9	65.7%	451.8	206.5%
December 31, 2012	1,897.7	2,968.4	1,070.7	63.9%	470.2	227.7%
December 31, 2013	2,047.9	2,909.9	862.0	70.4%	490.6	175.7%
December 31, 2014	2,193.9	3,094.1	900.2	70.9%	539.2	167.0%
December 31, 2015	2,308.1	3,391.8	1,083.7	68.0%	559.8	193.6%
December 31, 2016	2,423.3	3,591.4	1,168.1	67.5%	599.6	194.8%
December 31, 2017	2,592.5	3,797.8	1,205.4	68.3%	629.9	191.3%

Note: Dollar amount in millions.

## Statement of Actuarial Methods and Assumptions (Effective as of December 31, 2017)

The most recent experience study was completed in conjunction with the December 31, 2015 actuarial valuation. Please see our Experience Study report dated May 2016 to see more detail of the rationale for the current assumptions. As authorized under Article 6243n of the Vernon's Civil Statutes of the State of Texas, actuarial assumptions and methods are set by the Board of Trustees, based upon recommendations made by the plan's actuary.

### A. ACTUARIAL ASSUMPTIONS

#### 1. Investment Return Rate (adopted effective December 31, 2015)

7.50% per annum, compounded annually, composed of an assumed inflation rate of 2.75% and a real rate of return of 4.75%, net of investment expenses.

#### 2. Mortality

##### a. Nondisabled annuitants (adopted effective December 31, 2015)

Healthy retirees and beneficiaries – The RP-2014 Combined Healthy Mortality Tables with Blue Collar Adjustments. Generational mortality improvements in accordance with Scale BB from the table's base year of 2014 (see Item 21 for further discussion of mortality improvement).

##### b. Disabled annuitants (adopted effective December 31, 2015)

Disabled annuitants – The RP-2014 Combined Healthy Mortality Tables with Blue Collar Adjustments, set forward three years. Generational mortality improvements in accordance with Scale BB from the table's base year of 2014; minimum 3% rate of mortality at all ages (see Item 21 for further discussion of mortality improvement).

##### c. Active members (adopted effective December 31, 2015)

Active employees – The RP-2014 Employee Mortality Tables with Blue Collar Adjustments. Generational mortality improvements in accordance with Scale BB from the table's base year of 2014 (see Item 21 for further discussion).



## Statement of Actuarial Methods and Assumptions (Effective as of December 31, 2017) (Continued)

3. Retirement Rates: (adopted effective December 31, 2015)

The following rates of retirement are assumed for members eligible for normal retirement.

Age	Rates of Retirement	
	<u>Males</u>	<u>Females</u>
44 & under	22.0%	25.0%
45	22.0%	23.0%
46	22.0%	23.0%
47	22.0%	23.0%
48	22.0%	23.0%
49	22.0%	23.0%
50	22.0%	26.0%
51	22.0%	26.0%
52	22.0%	26.0%
53	22.0%	26.0%
54	22.0%	26.0%
55	22.0%	26.0%
56	22.0%	26.0%
57	22.0%	26.0%
58	22.0%	26.0%
59	22.0%	26.0%
60	22.0%	21.0%
61	22.0%	21.0%
62	27.0%	24.0%
63	22.0%	21.0%
64	22.0%	21.0%
65	22.0%	24.0%
66	30.0%	24.0%
67	30.0%	24.0%
68	22.0%	21.0%
69	22.0%	21.0%
70	22.0%	20.0%
71	22.0%	20.0%
72	22.0%	20.0%
73	22.0%	20.0%
74 & older	100.0%	100.0%

Group B members are assumed to retire at twice the applicable rate upon the first year they attain eligibility for normal retirement. Early retirement rates (of 1% at age 55 increasing by 1% every two years to 5% at ages 63 and 64) apply for Group B members.



## Statement of Actuarial Methods and Assumptions (Effective as of December 31, 2017) (Continued)

4. Rates of Decrement Due to Withdrawal (adopted effective December 31, 2015)

Rates of withdrawal are comprised of a select period for the first 3 years of employment and ultimate rates based on years of service from retirement after the end of the select period. The following rates during the select period apply at all ages during the applicable year of employment:

Years of Employment	Males	Females
1	0.125	0.175
2	0.115	0.160
3	0.090	0.140



## Statement of Actuarial Methods and Assumptions (Effective as of December 31, 2017) (Continued)

After the select period ends, rates of withdrawal are based on the number of years from retirement. The rates are shown below for males and females

Years from Eligibility for Unreduced Retirement	Rates of Withdrawal After Select Period	
	<u>Males</u>	<u>Females</u>
1	0.0090	0.0086
2	0.0122	0.0160
3	0.0146	0.0201
4	0.0166	0.0237
5	0.0182	0.0238
6	0.0198	0.0239
7	0.0212	0.0261
8	0.0225	0.0282
9	0.0237	0.0302
10	0.0248	0.0320
11	0.0323	0.0422
12	0.0348	0.0444
13	0.0399	0.0465
14	0.0401	0.0525
15	0.0430	0.0575
16	0.0430	0.0575
17	0.0430	0.0575
18	0.0430	0.0575
19	0.0430	0.0575
20	0.0430	0.0575
21	0.0450	0.0600
22	0.0450	0.0600
23	0.0450	0.0600
24	0.0450	0.0600
25	0.0450	0.0600
26	0.0470	0.0650
27	0.0470	0.0650
28	0.0470	0.0650
29	0.0470	0.0650
30	0.0470	0.0650
31+	0.0500	0.0700

## Statement of Actuarial Methods and Assumptions (Effective as of December 31, 2017) (Continued)

5. Disability Rates\* (adopted effective December 31, 2015)

Sample rates are shown below:

Age	Rates of Decrement <u>Due to Disability</u> Males and Females
20	0.000004
25	0.000025
30	0.000099
35	0.000259
40	0.000494
45	0.000804
50	0.001188
55	0.001647
60	0.002180

\* Rates are for disability due to all causes, occupational disability rates are assumed to be 10% of all causes.

6. Rates of Salary Increase (adopted effective December 31, 2015)

Years of Service	Promotional Rate of Increase	Total Annual Rate of Increase Including 2.75% Inflation Component and 1.25% Productivity Component
1 – 7	2.25%	6.25%
8	2.00%	6.00%
9	1.50%	5.50%
10	1.25%	5.25%
11 - 15	1.00%	5.00%
16 - 19	0.75%	4.75%
20 or more	0.00%	4.00%

7. DROP Participation: (adopted effective December 31, 2015)

It was assumed that 20% of retiring active members with at least 20 years of service would elect a “Backward” DROP. It is assumed that all members who Back Drop will elect to DROP back to the date that would provide the greatest actuarial value to the member.



## Statement of Actuarial Methods and Assumptions (Effective as of December 31, 2017) (Continued)

8. Married Percentage: (adopted effective December 31, 1997)

100% of the active members are assumed to be married.

9. There will be no recoveries once disabled: (adopted effective December 31, 1997)

10. Spousal Age Difference: (adopted effective December 31, 2012)

Males are assumed to be three years older than their spouses.

11. Normal Form of Payment: (adopted effective December 31, 1997)

It is assumed that all retiring members will elect the Life only form of payment with a guaranteed return of accumulated employee contributions.

12. Crediting Rate on Employee Contributions: (adopted effective December 31, 2002)

It is assumed that the interest credit rate on employee contributions will be 6.0%.

13. Individual salaries used to project benefits: (adopted effective December 31, 1997)

Rates of pay as of the valuation date are reported for all employees.

14. Pay increase timing: (adopted effective December 31, 1997)

Middle of calendar year.

15. Decrement timing: (adopted effective December 31, 1997)

Decrements of all types are assumed to occur mid-year.

16. Eligibility testing: (adopted effective December 31, 2002)

Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.

## **Statement of Actuarial Methods and Assumptions (Effective as of December 31, 2017) (Continued)**

17. Decrement relativity: (adopted effective December 31, 2002)

Decrement rates are used directly from the experience study, without adjustment for multiple decrement table effects.

18. Incidence of Contributions: (adopted effective December 31, 2002)

Contributions are assumed to be received continuously throughout the year based upon the computed percent of payroll shown in this report, and the actual payroll payable at the time contributions are made.

19. Benefit Service: (adopted December 31, 1997)

All members are assumed to accrue one year of eligibility service each year.

20. Mortality Improvement:

The base mortality tables are anchored at the year 2014. To account for future mortality improvement, the base mortality rates shown in Item 2 are projected forward using scale BB for all future years.

21. Service Purchases (military, permissive, and sick leave conversion):

No service purchases of any type are assumed. Any gains or losses due to these purchases are recognized in the valuation following the purchase.

22. Cost of Living Adjustments:

No future cost of living adjustments are assumed.

### ACTUARIAL VALUE OF ASSETS

The actuarial value of assets is equal to the market value of assets less a five-year phase in of the Excess (Shortfall) between expected investment return and actual income. The expected investment return each year is calculated based on the actuarial value of assets with the difference from actual income smoothed in over five years in 20% increments. If the current year's difference is opposite sign of the prior years' deferred Excesses/(Shortfalls), then the prior years' bases (starting with the oldest) are reduced dollar for dollar along with the current year's base. Any remaining bases are then recognized over five years (20% per year) from their initial creation.

## Statement of Actuarial Methods and Assumptions (Effective as of December 31, 2017) (Continued)

If the resulting preliminary asset value is less than 80% or more than 120% of the market value of assets, then 1/3 of the amount outside of the 80%-120% corridor is recognized in the final actuarial value of assets.

### B. ACTUARIAL FUNDING METHOD

The actuarial accrued liability is determined using the Entry Age Normal actuarial cost method. This method assigns the System's total actuarial present value of future benefits to various periods. The actuarial accrued liability is assigned to years prior to the valuation and the normal cost is assigned to the year following the valuation. The remaining costs are assigned to future years.

The normal cost is determined on an individual basis using the Individual Entry Age Normal Cost method. The actuarial accrued liability is the difference between the total present value of future benefits and the actuarial present value of future normal costs where future normal costs are based on the benefit provisions that are applicable to each individual member. The unfunded actuarial accrued liability is the excess of the actuarial accrued liability over the actuarial value of assets.

### C. FUNDING PERIOD

The funding period is determined using an open group projection. In the open group projection, the demographic assumptions are applied to the current active employees and any employees that are assumed to leave employment are replaced one for one with a new employee. Over time this results in the change of the employee group from mostly Group A members to Group B members. The projection is built to assume no gains or losses on the actuarial accrued liability or the actuarial value of assets. The funding period is the length of time it takes in the open group projection for the actuarial value of assets to exceed the actuarial accrued liability.

In the projection, new members' pay are assumed to increase at 4.00% year over year (i.e. a new employee in 2015 is assumed to be hired at a salary that is 4.00% greater than a new employee hired in 2014. The 4.00% growth rate is equal to our wage inflation assumption of 4.00% (ultimate salary increase assumption showing in Item A.6.)

### D. CHANGES IN ASSUMPTIONS AND METHODS

No changes in the actuarial assumptions and methods since the prior valuation.



## Summary of Benefit Provisions of the Retirement Plan as of December 31, 2017

A. EFFECTIVE DATE

January 1, 1941.

B. ELIGIBILITY AND PARTICIPATION

Any regular and permanent employee of the City of Austin, excluding all civil service commissioned police officers and firefighters, the Mayor and members of the City Council and all part-time employees who work less than 75 percent of a normal work week.

Members originally hired prior to January 1, 2012 are classified as Group A members and members hired on or after January 1, 2012 are classified as Group B members.

Unless noted otherwise, the provisions for Group A and Group B are the same.

C. MEMBERSHIP SERVICE

The period of time during which an eligible employee pays into and keeps on deposit the contribution prescribed to be paid by the employee into the System.

D. AVERAGE FINAL COMPENSATION

The average of the monthly compensation for the 36 calendar months of highest compensation during the last 120 months prior to termination. The monthly compensation used in the determination of benefits cannot exceed the compensation limits of Internal Revenue Code §401(a)(17) for the applicable period. The limit for 2011 is up to \$20,416.67 for persons who first become members after 1995 (members hired prior to 1996 have no limit on their compensation).

E. CITY AND MEMBER CONTRIBUTION RATES

The City currently contributes a base rate of 8.00% of pay for each active member. Under the Amended Supplemental Funding Plan, the City is providing an additional contribution for each active member. Beginning October 1, 2012, this additional contribution became 10% of pay, for a total city contribution of 18%. Each active member contributes 8.00% of pay. These employee contributions are made under a pre-tax 401(h) pick-up arrangement.



## Summary of Benefit Provisions of the Retirement Plan as of December 31, 2017 (Continued)

F. RETIREMENT BENEFITS

1. Normal Retirement

a. Eligibility:

Group A – A participant may retire upon attaining age 62, or any age with 23 years of service, or attaining age 55 with 20 years of service.

Group B – A participant may retire upon attaining age 62 with 30 years of service, or at age 65 with 5 years of service.

b. Monthly Benefit:

Group A – 3.00% of average final compensation times years of service.

Group B – 2.50% of average final compensation times years of service.

c. Payment Form: Benefits are paid as a monthly life annuity to the participant, with a provision that should the participant die prior to receiving monthly payments whose sum is greater than or equal to the participant's accumulated employee contributions, then the participant's beneficiary shall receive a lump-sum equal to the excess of the participant's accumulated employee contributions with interest over the sum of the monthly payments received.

d. Optional Forms of Payment:

- i) Joint and contingent annuity with either 100%, 66 2/3%, or 50% of the reduced retirement income payable for the life of the contingent annuitant upon the death of the retiring participant, with the provision that, should the contingent annuitant predecease the participant, the monthly annuity will revert to the amount that would have been payable under the normal form of payment,
- ii) Joint and 66 2/3% last survivor provides a reduced retirement income payable as long as both the member and the joint annuitant are alive, and upon the death of either the member or the joint annuitant, the benefit reduces to 2/3 of such amount for the remainder of the life of the last survivor,
- iii) Period certain and life annuity with 15 years of payments guaranteed, or



## Summary of Benefit Provisions of the Retirement Plan as of December 31, 2017 (Continued)

- e. Deferred Retirement Option Program (DROP): A member may elect to retroactively participate in the System's DROP (i.e. a Backward DROP). The member would receive a lump-sum payment equal to 90% of the sum of the monthly annuities the participant would have received if the member had retired at the DROP entry date. No COLAs are included but changes in the benefit multiplier are reflected. The maximum period a member may retroactively elect under the DROP is 60 months.

### 2. Early Retirement:

#### a. Eligibility:

Group A – Currently there are no reduced retirement benefits under the plan.

Group B – A participant may retire with a reduced benefit upon attaining age 55 with 10 years of service.

#### b. Monthly Benefit:

Group A – Not applicable.

Group B – the same formula benefit as determined under normal retirement multiplied by an actuarial equivalent early retirement reduction factor.

### G. DISABILITY RETIREMENT

- 1. Eligibility: If the employee is terminated by reason of a total and permanent disability which prevents the employee from engaging in any employment duties. If the employee has less than five years of service, the disability must be job related.
- 2. Monthly Benefit: Same as Normal Retirement benefit using pay and service at date of disability.
- 3. Form of Payment: The normal form of payment that is available to a member taking normal retirement and the optional forms of payments described in F.1.d.i) and F.1.d.ii) above.



## Summary of Benefit Provisions of the Retirement Plan as of December 31, 2017 (Continued)

### H. VESTING OF BENEFITS

#### 1. Vesting

An employee is vested according to the following schedule:

<u>Years of Vesting Service</u>	<u>Vested Percentage</u>
Less than 5	0%
5 or more	100%

#### Benefits Upon Vesting

A vested participant is entitled to the retirement benefit payable at normal retirement earned to the date of participant's termination multiplied by his/her vested percentage, or a refund of the employee's accumulated employee contributions with interest.

### I. DEATH IN SERVICE

1. Eligibility: All active members.
2. Benefit: The amount of the benefit payable to the beneficiary is:
  - a. Employee eligible for retirement at date of death:

The surviving spouse if any may elect to receive an annuity equal to the monthly benefit as if the member had retired under any retirement option that would have been available to the member at the end of the month in which the member died. If there is no surviving spouse, then the beneficiary may elect to receive a 15 years certain and life annuity. The surviving spouse or beneficiary instead of electing the annuity may elect to receive a death benefit equal to twice the member's accumulated employee contributions with interest.

- b. Employee not eligible for retirement at date of death:

A refund of the member's accumulated deposits (with interest) plus a death benefit from COAERS equal to the member's accumulated deposits (with interest), but excluding any purchases for Non-contributory time, prior military service purchases, or Supplementary Service Credit.



## **Summary of Benefit Provisions of the Retirement Plan as of December 31, 2017 (Continued)**

J. RETIREE LUMP-SUM DEATH BENEFIT

Upon death of a retired member, a \$10,000 lump-sum death benefit is payable. This benefit is also payable upon the death of an active member eligible for retirement whose surviving spouse or beneficiary elects to receive an annuity.

K. COST-OF-LIVING ADJUSTMENT (COLA)

On January 1 of each year the Board may approve a cost-of-living adjustment for those retirees who retired on or before December 31 of the previous year. The maximum adjustment which can be approved is 6%. The amount of the adjustment is set by the Board upon recommendation by the System's actuary that such an adjustment will not make the Fund financially unsound, and the adjustment is not inconsistent with the Code. The adjustment is prorated for any benefit which has been in effect for less than a year, with the proration being 1/12 for each monthly payment received during the prior year.

L. LUMP-SUM ADDITIONAL BENEFIT PAYMENT

Once each year the Board may approve a lump-sum additional benefit payment to be paid to those members and beneficiaries currently in payment status. The additional payment would be equal to a percentage of the member's monthly annuity with a maximum percentage of 100%.

M. LEGISLATED PLAN CHANGES ENACTED BY 1995 LEGISLATURE

1. 2.3% Multiplier

The benefit multiplier was increased from 2.2% per year of service to 2.3% per year of service effective October 1995.

2. 2.3% Retiree Gross-up

Effective October 1995, current retirees received an increase in their benefit amount to bring their retirement benefit amount up to what it would be currently if they had retired under the 2.3% multiplier.

## Summary of Benefit Provisions of the Retirement Plan as of December 31, 2017 (Continued)

3. \$10,000 Retiree Lump-Sum Death Benefit

The lump-sum death benefit payable upon the death of a retiree was increased from \$2,000 to \$10,000.

4. Plan Participation Begins at Date of Hire

The six-month service requirement for participation was eliminated. Current active members were granted service for the period between their date of hire and their date of participation, up to six months.

N. LEGISLATED PLAN CHANGES ENACTED BY 1997 LEGISLATURE

1. 2.6% Multiplier

The benefit multiplier was increased from 2.3% per year of service to 2.6% per year of service effective October 1997.

2. 2.6% Retiree Gross-up

Effective October 1997, current retirees received an increase in their benefit amount to bring their retirement benefit amount up to what it would be currently if they had retired under the 2.6% multiplier.

3. Military Service Purchase

Increased the number of months of military service that may be purchased from 24 to 48.

4. Noncontributory Service Purchase

Allowed an employee to purchase noncontributory service for the following periods of time: (1) while employee was on workers' compensation leave, (2) while employee was on an authorized leave of absence, and (3) while employee performed service for the employer in a position for which the service was not otherwise creditable. The employee pays the full actuarial cost of the service purchase.



## **Summary of Benefit Provisions of the Retirement Plan as of December 31, 2017 (Continued)**

5. Employer Purchase of Creditable Service

Allowed the employer to purchase the amount of service required to qualify an employee for an unreduced retirement benefit at age 55. To be eligible for the purchase, the employee must never have been a highly compensated employee within the meaning of IRC Section 414(q). The cost of the service purchase is the full actuarial cost of both the benefit and the retirement eligibility.

O. LEGISLATED PLAN CHANGES ENACTED BY 1999 LEGISLATURE

1. 2.7% Multiplier

The benefit multiplier was increased from 2.6% per year of service to 2.7% per year of service effective October 1999.

2. 2.7% Retiree Gross-up

Effective October 1999, current retirees received an increase in their benefit amount to bring their retirement benefit amount up to what it would be currently if they had retired under the 2.7% multiplier.

3. 23 & Out Provision

The service requirement at which a participant may retire with an unreduced retirement benefit was decreased from 25 years of Creditable Service to 23 years of Creditable Service.

4. Pop-Up Provisions for Certain Joint and Survivor Payment Options

Certain optional forms of payment which extend coverage to a joint annuitant (Options I, II, and III) were amended so that, should the contingent annuitant predecease the participant, the monthly annuity will revert to the amount that would have been payable under the normal form of payment.

5. LUMP-SUM ADDITIONAL BENEFIT PAYMENT

The Board was given the ability to make an additional payment to members and beneficiaries in payment status in the form of a lump-sum additional benefit payment. The additional payment would be a percentage of the current monthly payment with a maximum percentage of 100%.

## Summary of Benefit Provisions of the Retirement Plan as of December 31, 2017 (Continued)

6. EMPLOYER PURCHASE OF CREDITABLE SERVICE

Limitations on employer purchases of Creditable Service for a Member before actual retirement were removed.

P. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2000

1. "415 Restoration of Retirement Income Plan"

Certain highly compensated members may have their retirement annuity limited because of Section 415(b)(1) of the Internal Revenue Code. A plan amendment effective January 1, 2000, provides for COAERS to pay a benefit payment that exceeds the maximum benefit limitation imposed by the Internal Revenue Code from a separate, non-qualified, pay-as-you-go "Restoration of Retirement Income Plan."

2. 2.98% Multiplier

The benefit multiplier was increased from 2.7% per year of service to 2.98% per year of service effective April 2000.

3. 2.98% Retiree Gross-up

Effective April 2000, current retirees received an increase in their benefit amount to bring their retirement benefit amount up to what it would be currently if they had retired under the 2.98% multiplier.

4. "Pop-up" Benefit Amendment

The "pop-up" benefit is extended to retirees who selected the actuarial equivalent of Life Annuity option with underlying options of I, II, or III.

Q. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2001

None

## Summary of Benefit Provisions of the Retirement Plan as of December 31, 2017 (Continued)

R. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2002

1. 3.00% Multiplier

Benefit multiplier was increased from 2.98% per year of service to 3.00% per year of service effective January 2002.

2. 3.00% Retiree Gross-up

Effective January 2002, current retirees received an increase in their benefit amount to bring their retirement benefit amount up to what it would be currently if they had retired under the 3.00% multiplier.

3. Deferred Retirement Option Program

A “Backward” DROP was added as an optional benefit effective in 2002. The retiring member may elect to retroactively participate in a DROP. The member would receive a lump-sum payment equal to 90% of the sum of the monthly annuities the participant would have received if the member had retired at the DROP entry date. No COLAs are included but changes in the benefit multiplier are reflected.

4. Purchase of Permissive Time

A member may purchase up to five years of Permissive Time. The purchase price charged to the member is the anticipated actuarial cost to the System for the additional service. Minimum purchase is one month with a maximum of 60 months (5 years) or the number of months needed to reach first eligibility for retirement whichever is less.

5. Conversion of Unused Sick Leave

At retirement an employee may elect to purchase Creditable Service for unused sick leave. The Board requires payment by the Member, and then by the City of the equivalent amount of retirement contributions that would have been made had the sick hours been exercised as sick hours. An employee must already be eligible for retirement to purchase the service.

## Summary of Benefit Provisions of the Retirement Plan as of December 31, 2017 (Continued)

S. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2003

1. “Pop-up” Benefit Amendment

“Pop-up” benefit was extended to any Joint and Survivor option (including level income options), other than Joint and Last Survivor.

2. Permissive Time Amendment

Permissive Time resolution was amended removing the provision that restricts members from purchasing Permissive Time in excess of the amount needed to reach first retirement eligibility.

T. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2004

None

U. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2005

None

V. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2006

None

W. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2007

None

X. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2008

None

Y. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2009

None

Z. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2010

None



## Summary of Benefit Provisions of the Retirement Plan as of December 31, 2017 (Continued)

### AA. LEGISLATED PLAN CHANGES ENACTED BY THE 2011 LEGISLATURE

#### 1. Retirement Provisions

For members hired on after January 1, 2012 (Group B members), changed the eligibility for normal retirement to age 65 with 5 years of service, or age 62 with 30 years of service. Also for members hired on or after January 1, 2012, added an eligibility for early retirement upon age 55 with 10 years of service.

#### 2. Benefit Multiplier

For members hired on after January 1, 2012, the benefit multiplier was changed to 2.5% per year of service. Early retirement benefits would be reduced on an actuarially equivalent basis.

### BB. BENEFIT ENHANCEMENTS ENACTED IN 2012-2017

There have been no changes to the benefit provisions of the Plan since January 1, 2012.



## Definition of Terms

### 1. **Actuarial Cost Method**

A method for determining the actuarial present value of future benefits and allocating such value to time periods in the form of a normal cost and an actuarial accrued liability.

### 2. **Present Value of Future Benefits**

This is computed by projecting the total future benefit cash flow from the System, using actuarial assumptions, and then discounting the cash flow to the valuation date.

### 3. **Normal Cost**

Computed differently under different actuarial cost methods, the normal cost generally represents the value of the portion of the participant's anticipated retirement, termination, and/or death and disability benefits accrued during a year.

### 4. **Actuarial Accrued Liability**

Computed differently under different actuarial cost methods. Generally actuarial accrued liability represents the value of the portion of the participant's anticipated retirement, termination, and/or death and disability benefits accrued as of the valuation date.

### 5. **Entry Age Actuarial Cost Method**

A method under which a participant's actuarial present value of future benefits is allocated on a level basis over the earnings of the participant between his/her entry into the System and his/her assumed exit.

### 6. **Unfunded Actuarial Accrued Liability**

The difference between total actuarial present value of future benefits over the sum of the tangible assets of the System and the actuarial present value of the members' future normal costs. The System is underfunded if the difference is positive and overfunded if the difference is negative.

### 7. **Actuarial Value of Assets**

The value of cash, investments, and other property belonging to the System, as valued by the actuary for purposes of the actuarial valuation.

## Definition of Terms (Continued)

8. ***Actuarial Gain or Loss***

From one valuation to the next, if the experience of the plan differs from that anticipated by the actuarial assumptions, an actuarial gain or loss occurs. For example, an actuarial gain would occur if the assets in the trust had a yield of 12% based on actuarial value, while the assumed yield on the actuarial value of assets was 7.50%.

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# STATISTICAL SECTION



The Statistical Section provides additional historical perspective, context, and detail to assist the reader in using the information in the financial statements and note disclosures to understand and assess the economic condition of the City of Austin Employees' Retirement System (COAERS). In compliance with *GASB Statement No. 44, Economic Condition Reporting: The Statistical Section*, schedules are classified into the following categories: Demographic and Economic Information, Operating Information, and Financial Trends.

## Statistical Tables

Table Number	Content of Tables	Page
<b>Demographic and Economic Information</b> – designed to assist the reader in understanding the environment in which COAERS operates.		
12A	Distribution of All Active Participants by Age and Length of Service	124
12B	Distribution of Group A Active Participants by Age and Length of Service	125
12C	Distribution of Group B Active Participants by Age and Length of Service	126
13	Distribution of All Active Participants by Service and Current Rate of Pay	127
<b>Operating Information</b> – provides contextual information to help the reader understand how COAERS' financial information relates to the services it provides and the activities it performs.		
14	Schedule of Average Benefit Payments	128
15	Retired Members by Type of Benefit	129
16	Schedule of Participating Employers	130
<b>Financial Trends</b> – schedules to help users understand and assess changes in COAERS' financial position over time.		
17	Change in Net Position, Last Ten Fiscal Years	131
18	Benefit and Refund Deductions from Net Position by Type, Last Ten Fiscal Years	132

**Sources:** Schedules and data are provided by the consulting actuary, GRS Retirement Consulting, unless otherwise noted.



**Table 12A**  
**Distribution of All Active Participants by Age and Length of Service**  
**As of December 31, 2017**

Attained Age	Length of Service										Number of Employees	Average Annual Salary			
	0	1	2	3	4	5-9	10-14	15-19	20-24	25-29			30-34	35+	
Under 25	80	49	19	15	3	2	0	0	0	0	0	0	0	168	\$ 38,380
25-29	187	186	98	80	73	57	0	0	0	0	0	0	0	681	45,759
30-34	194	177	140	137	120	256	95	1	0	0	0	0	0	1,120	53,759
35-39	160	153	106	160	87	325	280	88	5	0	0	0	0	1,364	61,011
40-44	103	93	74	109	91	295	292	253	47	1	0	0	0	1,358	68,631
45-49	95	86	57	91	77	293	277	303	146	28	0	0	0	1,453	70,905
50-54	41	51	36	83	47	246	232	274	195	74	17	0	0	1,296	72,165
55-59	56	38	40	57	49	191	212	273	144	73	27	2	2	1,162	72,981
60-64	19	27	22	38	37	133	154	151	72	57	20	7	7	737	73,581
65 & Over	3	7	6	9	12	60	55	67	27	12	9	6	6	273	73,696
All Ages	938	867	598	779	596	1,858	1,597	1,410	636	245	73	15	15	9,612	\$ 65,537



**Table 12B**  
**Distribution of Group A Active Participants by Age and Length of Service**  
**as of December 31, 2017**

Attained Age	Length of Service										35+	30-34	25-29	20-24	15-19	10-14	5-9	4	3	2	1	0	Number of Employees	Average Annual Salary		
	0	1	2	3	4	5-9	10-14	15-19	20-24	25-29															30-34	35+
Under 25	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	\$	0
25-29	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	28	52,316
30-34	1	0	1	1	0	0	184	95	1	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	283	58,847
35-39	0	0	1	2	0	0	242	280	88	5	0	0	0	0	0	0	0	0	0	0	0	0	0	0	618	65,346
40-44	0	0	1	2	6	0	221	292	253	47	1	0	0	0	0	0	0	0	0	0	0	0	0	0	823	72,861
45-49	0	1	0	0	0	0	228	277	303	146	28	0	0	0	0	0	0	0	0	0	0	0	0	0	983	73,989
50-54	0	1	1	1	1	1	185	232	274	195	74	17	0	0	0	0	0	0	0	0	0	0	0	0	981	74,705
55-59	0	0	1	1	1	1	162	210	273	144	73	27	2	0	0	0	0	0	0	0	0	0	0	0	894	75,568
60-64	0	0	1	0	0	0	108	154	150	72	57	20	7	0	0	0	0	0	0	0	0	0	0	0	569	74,789
65 & Over	0	0	0	0	0	0	50	55	67	26	12	9	6	0	0	0	0	0	0	0	0	0	0	0	225	76,125
All Ages	1	2	6	7	8	1,408	1,595	1,409	635	245	73	15	5,404	\$	72,488											



**Table 12C**  
**Distribution of Group B Active Participants by Age and Length of Service**  
**as of December 31, 2017**

Attained Age	Length of Service										Number of Employees	Average Annual Salary			
	0	1	2	3	4	5-9	10-14	15-19	20-24	25-29			30-34	35+	
Under 25	80	49	19	15	3	2	0	0	0	0	0	0	0	168	\$ 38,380
25-29	187	186	98	80	73	29	0	0	0	0	0	0	0	653	45,477
30-34	193	177	139	136	120	72	0	0	0	0	0	0	0	837	52,039
35-39	160	153	105	158	87	83	0	0	0	0	0	0	0	746	57,420
40-44	103	93	73	107	85	74	0	0	0	0	0	0	0	535	62,126
45-49	95	85	57	91	77	65	0	0	0	0	0	0	0	470	64,454
50-54	41	50	35	82	46	61	0	0	0	0	0	0	0	315	64,255
55-59	56	38	39	56	48	30	1	0	0	0	0	0	0	268	64,349
60-64	19	27	21	38	37	26	0	0	0	0	0	0	0	168	69,489
65 & Over	3	7	6	9	12	11	0	0	0	0	0	0	0	48	62,312
All Ages	937	865	592	772	588	450	2	1	1	0	0	0	0	4,208	\$ 56,611



**Table 13**  
**Distribution of All Active Participants by Service and**  
**Current Rate of Pay as of December 31, 2017**

Completed Years of Service	Number of Employees	Total Average Salary
0	938	\$ 51,307
1	867	53,451
2	598	55,617
3	779	59,784
4	596	62,172
5-9	1,858	66,505
10-14	1,597	69,121
15-19	1,410	74,999
20-24	636	78,654
25-29	245	85,726
30-34	73	91,250
35+	<u>15</u>	<u>80,012</u>
All Years	9,612	\$ 65,537

**Table 14**  
**Schedule of Average Benefit Payments**

Retirement Effective Dates	Years Creditable Service						
	0-4	5-9	10-14	15-19	20-24	25-29	30+
<b>January 1, 2012 to December 31, 2017</b>							
Period 01/01/2012 to 12/31/2012							
Average Monthly Benefit	\$263	\$890	\$1,591	\$2,366	\$3,158	\$4,669	\$4,490
Average Final Salary	\$41,271	\$50,472	\$55,358	\$57,742	\$61,017	\$74,302	\$60,811
Number of Active Retirees	12	46	52	33	109	73	17
Period 01/01/2013 to 12/31/2013							
Average Monthly Benefit	\$249	\$701	\$1,541	\$2,325	\$3,330	\$4,714	\$5,418
Average Final Salary	\$38,808	\$43,790	\$54,621	\$57,891	\$64,170	\$76,055	\$71,320
Number of Active Retirees	19	43	43	47	140	46	17
Period 01/01/2014 to 12/31/2014							
Average Monthly Benefit	\$304	\$934	\$1,748	\$2,059	\$3,457	\$4,653	\$5,142
Average Final Salary	\$41,458	\$54,808	\$61,215	\$55,462	\$66,771	\$74,120	\$70,799
Number of Active Retirees	23	51	50	39	115	56	22
Period 01/01/2015 to 12/31/2015							
Average Monthly Benefit	\$342	\$826	\$1,856	\$2,469	\$3,650	\$4,597	\$5,533
Average Final Salary	\$45,450	\$49,458	\$65,657	\$66,219	\$71,037	\$70,821	\$76,571
Number of Active Retirees	30	44	49	51	112	54	25
Period 01/01/2016 to 12/31/2016							
Average Monthly Benefit	\$205	\$1,072	\$1,801	\$2,320	\$3,592	\$4,801	\$6,625
Average Final Salary	\$35,701	\$66,456	\$64,162	\$60,699	\$69,051	\$75,365	\$85,827
Number of Active Retirees	22	43	50	44	108	49	21
Period 01/01/2017 to 12/31/2017							
Average Monthly Benefit	\$371	\$925	\$1,788	\$3,032	\$3,871	\$4,630	\$6,037
Average Final Salary	\$50,749	\$54,135	\$61,636	\$71,751	\$73,301	\$74,520	\$80,261
Number of Active Retirees	21	43	63	61	114	43	28

**Table 15**  
**Retired Members by Type of Benefit (as of December 31, 2017)**

Amount of Monthly Benefit	Number of Retired Members				Type of Retirement <sup>a</sup>				Option Selected <sup>b</sup>									
	1	2	3	4	1	2	3	4	Unmod.	1	2	3	4	5	6	7	8	9
Deferred									964									
\$1-250	204	175	9	2	18				121	61	7	4				11		
251-500	287	230	31	12	14				133	103	20	9	4		1	15	2	
501-750	327	259	42	12	14				151	115	23	16	5	4	2	9		
751-1,000	357	271	56	14	16				146	120	30	24	6	3	13	11	1	3
1,001-1,250	339	261	57	13	8				109	123	26	15	9	11	19	10	1	16
1,251-1,500	393	318	57	15	3				111	155	32	23	6	18	22	12	1	13
1,501-1,750	403	350	44	9	0				113	148	37	31	5	17	24	16	1	11
1,751-2,000	440	383	43	11	3				124	168	49	27	4	23	19	8		18
Over \$2,000	3,475	3,293	152	21	9				1,072	1,425	319	231	38	85	86	95	24	100
<b>Total</b>	<b>6,225</b>	<b>5,540</b>	<b>491</b>	<b>109</b>	<b>85</b>				<b>3,044</b>	<b>2,418</b>	<b>543</b>	<b>380</b>	<b>77</b>	<b>161</b>	<b>186</b>	<b>187</b>	<b>30</b>	<b>163</b>

**Notes:**

<sup>a</sup> Type of Retirement

1. Normal retirement for age and service
2. Beneficiary payment, normal retirement or death in service
3. Disability retirement
4. QDRO - alternate payee

<sup>b</sup> Option Selected:

Unmodified Plan: life annuity

The following options reduce the retired member's monthly benefit:

- Option 1 - Beneficiary receives 100 percent of member's reduced monthly benefit
- Option 2 - Beneficiary receives 50 percent of member's reduced monthly benefit
- Option 3 - Beneficiary receives 66-2/3 percent of member's reduced monthly benefit
- Option 4 - Survivor receives 66-2/3 percent of member's reduced monthly benefit upon first death
- Option 5 - Level income option payable for life of retiree
- Option 6 - Level income option, beneficiary receives 66-2/3 percent of member's monthly benefit
- Option 7 - Life annuity with 15 years guarantee
- Option 8 - Other participant created actuarial equivalent forms of payment
- Option 9 - Level income option, beneficiary receives 100 percent of member's monthly benefit

\*The number of Retired Members and the number of options selected are not equal due to the inclusion of 964 deferred vested members in the Unmodified option selection.

## **Table 16** **Schedule of Participating Employers**

The City of Austin and the City of Austin Employees' Retirement System are the only participating employers in the plan.



**Table 17**  
**Change in Net Position, Last Ten Fiscal Years**

	Fiscal Year									
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
<b>Additions</b>										
Member Contributions	\$41,263	\$38,752	\$40,629	\$41,503	\$43,922	\$47,449	\$50,489	\$54,066	\$60,801	\$56,194
Employer Contributions	40,786	45,263	53,576	66,718	76,217	86,713	93,470	100,637	104,488	111,058
Investment Income (net of expenses)	(435,867)	310,844	230,102	(21,964)	220,199	287,075	99,704	(47,608)	171,641	376,819
Total additions to plan net assets	(353,818)	394,859	324,307	\$86,257	\$340,338	\$421,237	\$243,663	\$107,095	\$336,930	\$544,071
<b>Deductions</b>										
Benefit Payments	100,707	108,090	115,665	123,558	131,606	141,923	152,664	162,085	171,736	183,344
Refunds	4,285	4,858	4,205	3,801	4,916	4,738	4,154	4,052	3,911	4,045
Administrative Expenses	1,883	2,032	2,113	2,218	2,280	2,561	2,631	2,421	2,701	2,778
Lump-sum Payments	3,022	3,095	2,013	2,483	3,843	4,858	5,039	3,532	3,697	3,154
Total deductions from plan net assets	109,897	118,075	123,996	132,060	142,645	154,080	164,488	172,090	182,045	193,321
<b>Change in net assets</b>	<b>(\$463,715)</b>	<b>\$276,784</b>	<b>\$200,311</b>	<b>(\$45,803)</b>	<b>\$197,693</b>	<b>\$267,157</b>	<b>\$79,175</b>	<b>(\$64,995)</b>	<b>\$154,884</b>	<b>\$350,750</b>

Notes: Dollar amounts in thousands

Columns may not add due to rounding

Includes contributions to and benefit payments from 415 Restoration Plan

**Table 18**  
**Benefit and Refund Deductions from Net Position by Type, Last Ten Fiscal Years**

Type of Benefit	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
<b>Age and service benefits:</b>										
Retirees <sup>a</sup>	\$99,219	\$106,148	\$114,244	\$121,366	\$130,019	\$139,667	\$150,335	\$160,219	\$170,031	\$181,270
Beneficiaries <sup>a</sup>										
Lump-sum payments	\$3,022	\$3,095	\$2,011	\$2,483	\$3,843	\$4,858	\$5,039	\$3,532	\$3,697	\$3,154
In service death benefits: <sup>b</sup>	\$1,489	\$1,942	\$1,421	\$2,192	\$1,587	\$2,256	\$2,329	\$1,866	\$1,705	\$2,074
Disability benefits: <sup>c</sup>										
Total benefits	\$103,730	\$111,185	\$117,676	\$126,041	\$135,449	\$146,781	\$157,703	\$165,617	\$175,433	\$186,498
<b>Type of Refund</b>										
Death <sup>b</sup>										
Separation	\$4,285	\$4,858	\$4,205	\$3,801	\$4,916	\$4,738	\$4,154	\$4,052	\$3,911	\$4,045
Total refunds	\$4,285	\$4,858	\$4,205	\$3,801	\$4,916	\$4,738	\$4,154	\$4,052	\$3,911	\$4,045

Notes: Dollar amounts in thousands

<sup>a</sup> Segregation of age benefits for beneficiaries not currently available

<sup>b</sup> Segregation of death benefits between refunds and in service death benefits not currently available

<sup>c</sup> Segregation of disability benefits from age and service benefits not currently available

Includes benefit payments from 415 Restoration Plan

Excludes administrative expenses

## HISTORY OF CONTRIBUTIONS AND BENEFIT RATES

Year	Employer Contribution Rate	Member Contribution Rate	Interest Paid on Member Deposits	Benefits Multiplier	Cost of Living Adjustment
1941	4.00%	4.00%	-	N/A	-
1942	"	"	-	"	-
1943	"	"	-	"	-
1944	"	"	-	"	-
1945	"	"	2.00%	"	-
1946	"	"	2.00%	"	-
1947	"	"	2.00%	"	-
1948	"	"	2.00%	"	-
1949	"	"	2.00%	"	-
1950	"	"	2.00%	"	-
1951	5.00%	5.00%	2.00%	"	-
1952	"	"	2.00%	"	-
1953	"	"	1.91%	"	-
1954	"	"	2.46%	"	-
1955	"	"	2.52%	"	-
1956	"	"	2.60%	"	-
1957	"	"	2.00%	"	-
1958	"	"	2.62%	"	-
1959	"	"	2.79%	"	-
1960	"	"	3.27%	"	-
1961	"	"	2.77%	"	-
1962	"	"	3.65%	1.125%	-
1963	"	"	3.76%	"	-
1964	"	"	3.31%	"	-
1965	"	"	3.25%	"	-
1966	"	"	3.56%	"	-
1967	"	"	3.68%	1.25%	-
1968	"	"	4.25%	"	-
1969	"	"	4.66%	"	0.50% <sup>a</sup>
1970	"	"	4.98%	"	1.50%
1971	6.00%	6.00%	5.43%	1.50%	2.00%
1972	"	"	6.04%	"	3.00%
1973	"	"	6.22%	1.75%	3.00%
1974	"	"	6.33%	"	3.00%
1975	"	"	6.82%	"	3.00%
1976	"	"	6.94%	"	3.00%
1977	"	"	6.51%	"	3.00%
1978	"	"	6.66%	"	3.00%
1979	"	"	7.84%	"	3.00%
1980	"	"	8.01%	"	3.00%
1981	6.00%	6.00%	8.14%	"	3.00%

## HISTORY OF CONTRIBUTIONS AND BENEFIT RATES, CONTINUED

Year	Employer Contribution Rate	Member Contribution Rate	Interest Paid on Member Deposits	Benefits Multiplier	Cost of Living Adjustment
1982	6.60%	6.60%	8.21%	"	3.00%
1983	"	"	8.39%	"	3.00%
1984	7.00%	7.00%	8.29%	1.85%	3.00%
1985	"	"	8.22%	2.00%	3.00%
1986	"	"	8.00%	"	3.00%
1987	6.20%	6.20%	8.00%	"	1.50%
1988	7.00%	7.00%	8.00%	"	3.00%
1989	"	"	8.00%	"	3.00%
1990	"	"	8.00%	2.10%	3.00%
1991	"	"	6.50%	"	3.00%
1992	"	"	6.00%	"	4.00%
1993	"	"	5.00%	2.20%	3.10%
1994	"	"	6.00%	"	6.00%
1995	"	"	6.75%	2.30%	6.00%
1996	"	"	6.75%	"	6.00%
1997	"	"	6.75%	2.60%	6.00%
1998	"	"	5.00%	"	5.00%
1999	"	8.00%	6.25%	2.70%	3.00%
2000	8.00%	"	5.75%	2.98%	0.00%
2001	"	"	4.25%	"	3.50%
2002	"	"	3.75%	3.00%	2.50%
2003	"	"	3.75%	"	0.00%
2004	"	"	3.75%	"	0.00%
2005	"	"	4.50%	"	0.00%
2006	9.00% <sup>b</sup>	"	4.50%	"	0.00%
2007	"	"	4.50%	"	0.00%
2008	10.00% <sup>b</sup>	"	4.00%	"	0.00%
2009	12.00% <sup>b</sup>	"	3.25%	"	0.00%
2010	12.00% <sup>c</sup>	"	2.75%	"	0.00%
2011	14.00% <sup>c</sup>	"	2.25%	"	0.00%
2012	16.00% <sup>c</sup>	"	1.85%	3.00%/2.50% <sup>d</sup>	0.00%
2013	18.00% <sup>c</sup>	"	2.17%	"	0.00%
2014	"	"	2.63%	"	0.00%
2015	"	"	2.14%	"	0.00%
2016	"	"	1.83%	"	0.00%
2017	"	"	2.32%	"	0.00%

<sup>a</sup> In 1969, the adjustment was 1.5% prorated for 4 months,  $4/12 \times 1.5\%$  or .05%.

<sup>b</sup> Includes City of Austin subsidy payment, effective at beginning of their fiscal year, October 1, pursuant to Supplemental Funding Plan.

<sup>c</sup> Increased to 14.00% effective October 1, 2010; increased to 16.00% effective October 1, 2011; increased to 18.00% effective October 1, 2012 and thereafter; pursuant to Amended Supplemental Funding Plan.

<sup>d</sup> The multiplier was set at 2.50% for those hired on and after January 1, 2012. The multiplier remained at 3.00% for those hired before January 1, 2012.

**Notes:** The System was a money purchase plan until 1962 when a formula for computing benefits was introduced with a multiplier of 1.125%. Special adjustments based on years of retirement granted by City Council in 1985 and 1990 are not reflected in table.

**Source:** Information derived from COAERS internal sources.