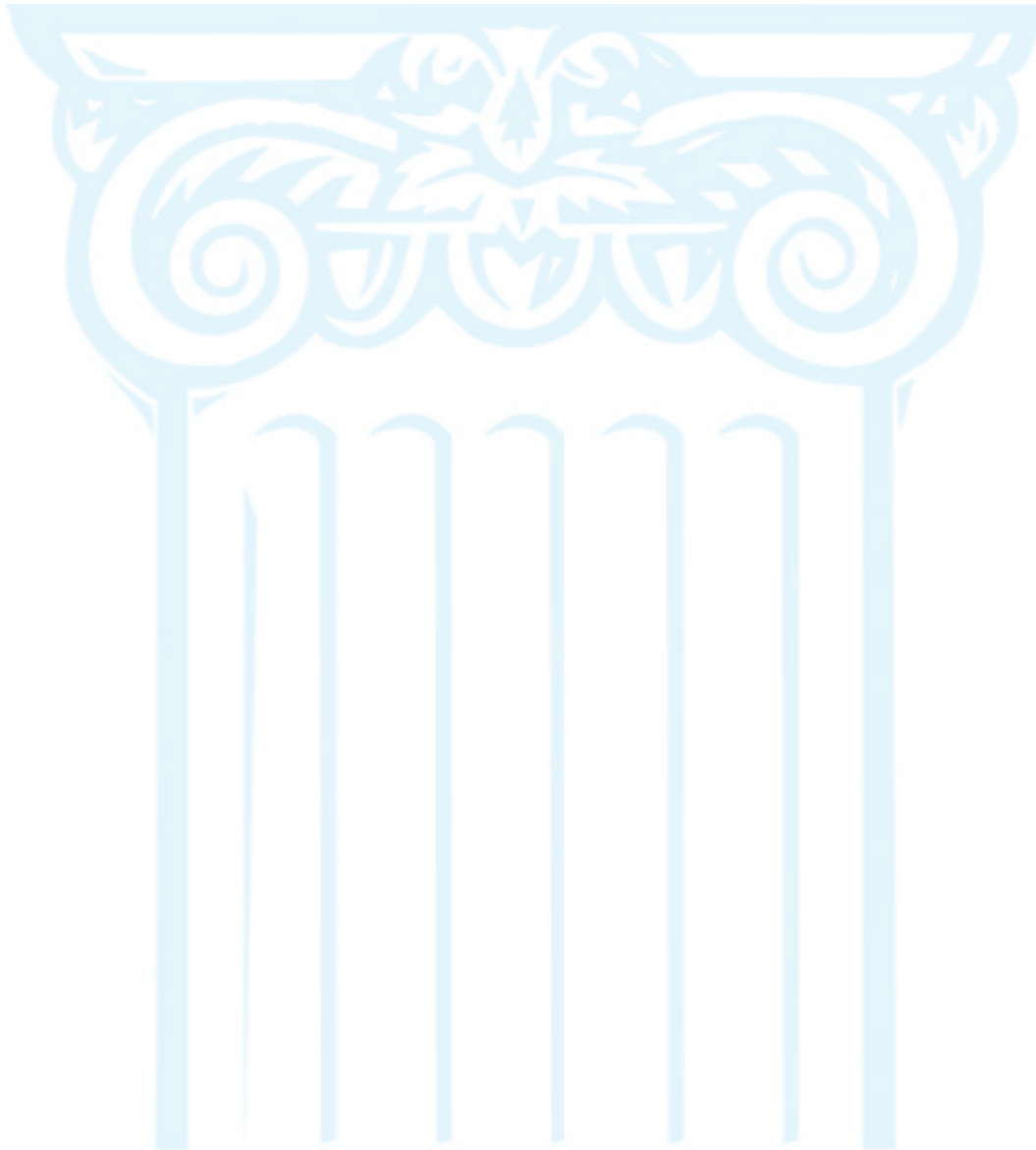


# **2015 ANNUAL REPORT**

## **COMPREHENSIVE ANNUAL FINANCIAL REPORT**



**City of Austin**  
**Employees' Retirement System**  
**For the years ended December 31, 2015 and 2014**

**Austin, Texas**



**City of Austin  
Employees' Retirement System  
2015 Annual Report**



Comprehensive Annual Financial Report  
for the years ended December 31, 2015 and 2014

## **Our Mission**

**The mission of the  
City of Austin Employees' Retirement System  
is to provide reliable retirement benefits.**

### **We Value:**

**Accessibility  
Accountability  
Cooperation  
Ethical Behavior  
Fairness  
Innovation  
Integrity  
Open Communication  
Respect  
Responsiveness**

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# INTRODUCTORY SECTION









June 8, 2016

Board of Trustees  
City of Austin Employees' Retirement System  
Austin, Texas

Ladies and Gentlemen:

It is our pleasure to submit to you the Comprehensive Annual Financial Report (CAFR) of the City of Austin Employees' Retirement System (COAERS or System) for the year ended December 31, 2015. COAERS' management is responsible for the accuracy, completeness, and fair presentation of information, and all disclosures in this report.

### **Plan Profile and Demographic Highlights**

COAERS was established in 1941 and has provided retirement benefits to eligible City of Austin employees since that time. Though originally created by city ordinance, COAERS is now governed by state law and administered by an eleven-member board of trustees.

The Plan provides retirement, disability and death benefits to eligible employees of the City of Austin. Both the City of Austin, as employer, and its employees make contributions to COAERS. Retirement benefits are determined by formula considering final average compensation, as defined, and multiplied by the number of years of creditable service. Disability retirement is available pursuant to specific criteria established by statute. A death benefit of \$10,000 is payable upon the death of a retired member of COAERS. Vesting occurs at five years of creditable service.

Membership in COAERS is comprised of two benefit tiers: Group A and Group B.

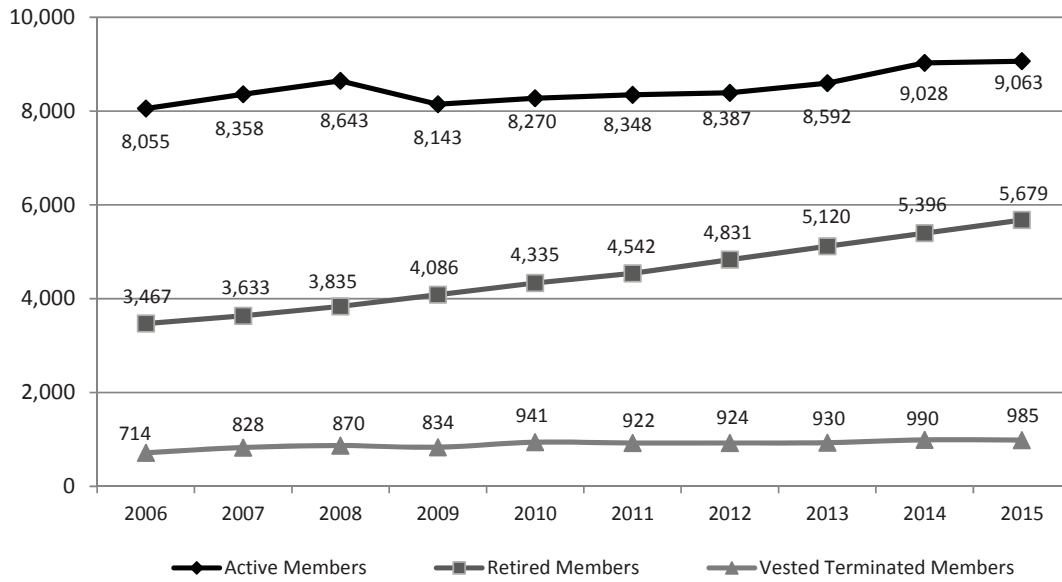
Group A members qualify for normal retirement benefits at age 62, age 55 with 20 years of creditable service, or any age with 23 years of creditable service. Benefits are determined using a multiplier of 3%.

Group B members qualify for normal retirement benefits at age 65 with five years of creditable service or at age 62 with 30 years of creditable service. Benefits are determined using a multiplier of 2.5%. Reduced early retirement benefits are available for Group B members at age 55 with 10 years of creditable service.

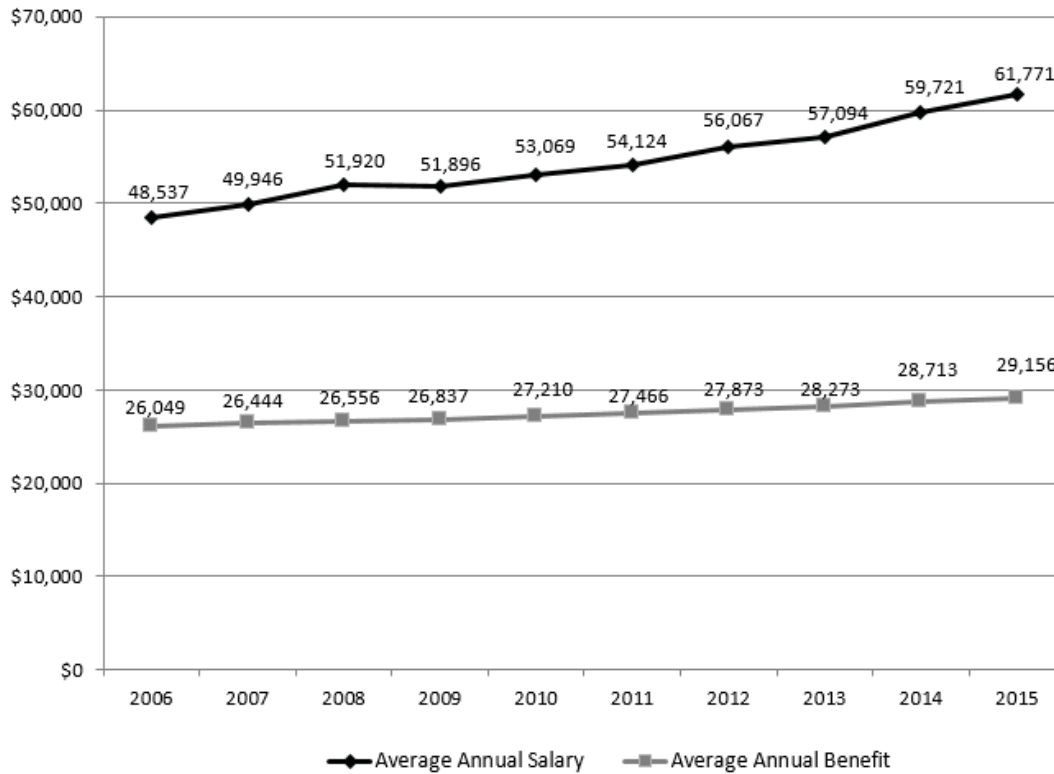
Additional information concerning current COAERS plan provisions is contained in the Summary of Plan Provisions later in this section of the report.

The following charts depict COAERS membership and changes in average salaries and benefits.

### Membership Profile



### Average Salary and Average Benefit



## Audited Financial Statements and Summary

The financial statements included in this CAFR have been prepared by COAERS' management in accordance with generally accepted accounting principles and presented in accordance with guidelines established by the Governmental Accounting Standards Board (GASB). The governing statute requires an annual audit of COAERS' accounts by a Certified Public Accountant. The Board of Trustees has retained KPMG LLP as independent external auditor since 1997. KPMG's 2015 financial audit was conducted in accordance with generally accepted auditing standards and resulted in an unmodified opinion on the financial statements. The Financial Section contains KPMG's audit opinion letter and additional information including Management's Discussion and Analysis (MD&A) that provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

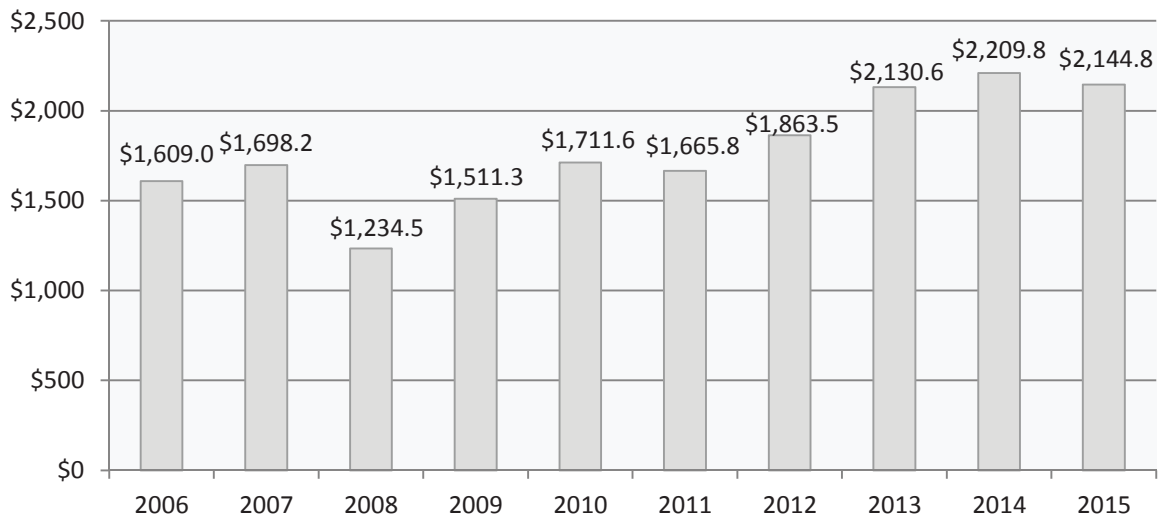
The **Additions to Fiduciary Net Position** consist of employer and employee contributions, investment income, and realized and unrealized gain or loss on investments. The **Deductions from Fiduciary Net Position** consist of annuity payments, refunds to terminating members, Deferred Retirement Option Program (DROP) disbursements, retiree lump-sum annuity disbursements, death benefits and administrative expenses. There was a net decrease of \$65.0 million, resulting in total assets held in trust of \$2.1 billion. The table below shows the changes in Fiduciary Net Position.

### Changes in Fiduciary Net Position

Additions		Deductions	
Employer contributions	\$ 100,636,633	Retiree annuity payments	\$ 160,219,441
Employee contributions	54,065,793	Refunds to terminating members	4,052,435
Interest, dividends, net securities lending & other income	39,446,065	DROP disbursements	2,639,850
		Retiree lump-sum annuities	891,739
		Death benefits	1,865,525
Depreciation in plan investments (net of investment fees)	(87,053,726)	General & administrative expenses	2,421,332
<b>Total Additions</b>	<b>\$ 107,094,765</b>	<b>Total Deductions</b>	<b>\$ 172,090,322</b>

The following chart shows the **Total Net Position** at the end of each year since 2006. Net Position decreased by \$65.0 million during 2015, resulting in Total Net Position Restricted for Pensions of \$2,144,824,122 at December 31, 2015.

### Total Net Position Restricted for Pensions



### Internal Controls

The concept of reasonable assurance recognizes that first, the cost of a control should not exceed the benefits likely to be derived, and second, the valuation of costs and benefits requires estimates and judgments by management. A framework of internal controls have been established by COAERS' management to provide reasonable assurance that assets are properly safeguarded, that financial records are fairly and accurately maintained, and that the governing statute and policies are correctly followed. Recognizing, however, that even sound internal controls have their inherent limitations, the Board of Trustees has also authorized an "extended audit" since 1997. This annual review of internal controls, and compliance with operating policies and procedures, is currently conducted by Padgett Stratemann & Co. Audit findings are reported, and actions of management to implement recommendations are reviewed with the Board of Trustees.

### Investments

Essential to COAERS' mission is the responsibility to ensure long-term assets will meet long-term liabilities. This ensures retirement and other benefits will be available for both current and future members. Investments are made with the care, skill, prudence, and diligence under the circumstances then prevailing that a prudent person acting in a like capacity and familiar with such matters would use in the conduct of an enterprise of a like character and with like aims. Funds of COAERS are invested solely in the interest of the membership and their beneficiaries, and for the exclusive purpose of providing benefits to such membership and their beneficiaries and defraying reasonable expenses of administering COAERS. The Board of Trustees has established an investment policy and guidelines which provide for the delegation of investment authority to professional investment advisors.

COAERS' assets are strategically allocated to maximize returns and reduce risk by using diverse and complementary portfolio structures. COAERS Board has consistently followed a long-range, conservative investment philosophy. COAERS employs a full-time Chief Investment Officer to oversee the investment portfolio and assist the Board in devising and implementing strategic investment decisions. The Board also retains Summit Strategies Group to provide independent investment consulting services and long-range asset liability analysis.

At December 31, 2015, the investment portfolio of COAERS consisted of 17 mandates managed by 15 investment management firms. The strategic portfolio allocation from the most recent asset liability study, which was conducted in 2012, was adopted late in 2012, and was incrementally implemented through 2015.

COAERS' investments generated a return of -1.97% (net of fees) for 2015, down from 4.72% in 2014. Additional information regarding the investments of the pension trust funds can be found in the Investment Section of this report.

### Portfolio Allocation

---

Investment Style	2015
Domestic Fixed Income	24.50%
International Equities	30.00%
U.S. Equities - Large Cap	26.25%
U.S. Equities - Non-Large Cap	3.75%
Alternative Investments	10.00%
Real Estate	5.50%
	100.00%

During 2015, the Board restructured the US Equity portfolio, funding a Scientific Beta Factor Index, paring back the current large cap US manager accounts, and consolidating the US small cap portfolio into a Russell 2000 Index Fund. The Board also increased the allocation to the Master Limited Partnership asset class from 1.5% to 4.0% of the total portfolio. New allocation targets were set for U.S. Equities Large Cap, U.S. Equities Non-Large Cap, International Equities, Real Estate, and Alternative Investments.

## **Funding Overview**

COAERS is funded by investment income and employer and employee contributions. City employees provide regular contributions equal to 8% of base compensation. The City of Austin contributes 18% of base compensation. Contributions by the City of Austin consist of the statutory base contribution amount of 8% plus an additional 10% pursuant to a supplemental funding plan first established in 2005 and amended in 2010. Using the entry age actuarial cost method (EAN), COAERS' normal cost is determined as a percentage of payroll. The excess of the total contribution rate over the normal cost rate is used to amortize COAERS' unfunded actuarial accrued liability (UAAL), if any, and the number of years needed to amortize COAERS' UAAL is determined using a level percentage of payroll method. In consultation with its actuary, the Board adopted the use of the Individual Normal Cost EAN method for actuarial valuations. Because COAERS is a two-tier system, the use of the Individual Normal Cost EAN method means that the normal cost will decline over time and the percentage of pay contributed towards the unfunded liability will increase over time. To better model how this financing will pay off the unfunded liabilities of COAERS, the Board has also adopted the use of an open group projection in the determination of COAERS' funding period.

In March of 2016, the Board initiated an Actuarial Experience Study with its actuary Gabriel Roeder Smith & Company (GRS). Based upon the findings and recommendations of GRS, the Board adopted new actuarial assumptions used for the December 31, 2015 actuarial valuation. Most notably, the Board reduced its nominal investment return assumption from 7.75% to 7.50% to better forecast possible future investment returns. The new assumptions combined with market losses have increased the period of the Plan's amortization period of unfunded actuarial accrued liability from 24 to 33 years. The overall funded position of COAERS is now 68.0%, down from 70.9% in 2014. The actuarial accrued liability and the actuarial value of assets of COAERS, as of December 31, 2015, amounted to \$3.4 billion and \$2.3 billion, respectively. A detailed discussion of funding is provided in the Actuarial Section of this report.

## **Major Initiative**

In 2012, COAERS launched a Service Delivery & Technology initiative to pursue updated technology for major operational areas, specifically focused in the short-term on pension administration software. Working with consultant LRWL, Inc., a review of the current business processes and technology was completed in 2013. An RFP for a pension administration system and related technologies was issued in February 2014, and a service provider was approved by the Board in September 2014. Product design and implementation are estimated to continue through 2018. Currently, the initiative is on schedule.

## **Organizational Change**

Mr. Kirk Stebbins, Chief Investment Officer, resigned effective September 30, 2015. After an extensive search, COAERS hired Mr. David T. Veal to fill the vacancy. Mr. Veal began employment on April 18, 2016.

## Awards

For the seventeenth consecutive year, COAERS was awarded a Certificate of Achievement for Excellence in Financial Reporting for its Comprehensive Annual Financial Report for the fiscal year ended December 31, 2014, by the Government Finance Officers' Association of the United States and Canada (GFOA). COAERS is pleased to have achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Comprehensive Annual Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

For 2015, COAERS earned the Public Pension Coordinating Council Recognition Award for Funding and Administration. This is the sixth consecutive year that COAERS has met the administrative standards and the fourth year that the funding standards have been achieved. This award is in recognition of meeting professional standards for plan administration as set forth by the Council. The standards reflect minimum expectations for public retirement system management and administration, serving as a benchmark by which to measure public defined benefit plans.

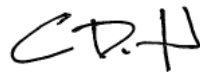
## Acknowledgments

This report reflects the combined efforts of the COAERS' staff under the leadership of the Board of Trustees. We express our gratitude to the staff, advisors, and members of the Board who have contributed to the preparation of this report and to the continued successful operation of the City of Austin Employees' Retirement System.

Respectfully Submitted,



Sam Jones  
2015 Board Chair



Christopher D. Hanson  
Executive Director



Donna Durow Boykin, CPA  
Chief Financial Officer



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Austin  
Employees' Retirement System  
Texas**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2014**

A handwritten signature in black ink, reading "Jeffrey R. Enos".

Executive Director/CEO





Public Pension Coordinating Council

***Public Pension Standards Award  
For Funding and Administration  
2015***

Presented to

***City of Austin Employees' Retirement System***

In recognition of meeting professional standards for  
plan funding and administration as  
set forth in the Public Pension Standards.

*Presented by the Public Pension Coordinating Council, a confederation of*

National Association of State Retirement Administrators (NASRA)  
National Conference on Public Employee Retirement Systems (NCPERS)  
National Council on Teacher Retirement (NCTR)

A handwritten signature in cursive script that reads "Alan H. Winkle".

Alan H. Winkle  
Program Administrator

## COAERS 2015 BOARD OF TRUSTEES



**Sam Jones**  
2015 Board Chair



**Jim Williams**  
2015 Board Vice Chair



**Reagan David**  
Trustee



**Francine Gertz**  
Trustee



**Elizabeth S. Gonzales**  
Trustee



**Chris Noak**  
Trustee



**Leslie Pool**  
Trustee



**Julia Robbins**  
Trustee



**Anthony B. Ross, Sr.**  
Trustee



**Russ Sartain**  
Trustee



**Ed Van Eenoo**  
Trustee

**Note:** Michael Benson was elected to fill Active Member Place 6, succeeding Julia Robbins. He assumed office in 2016.

## COAERS STAFF

**Christopher D. Hanson**  
Executive Director



**Russell Nash**  
Chief Operations Officer



**Donna Durow Boykin**  
Chief Financial Officer



**David Veal**  
Chief Investment Officer

**Michelle Mahaini**  
Senior Services Officer

**Teresa Cantu**  
Senior Member Services Specialist

**Bertie Corsentino**  
Accountant

**Cathy Edwards**  
Accountant

**Laura L. Fugate**  
Member Services Specialist

**Sarah McCleary**  
Executive Assistant

**Catherine Pezulich**  
Member Services Specialist

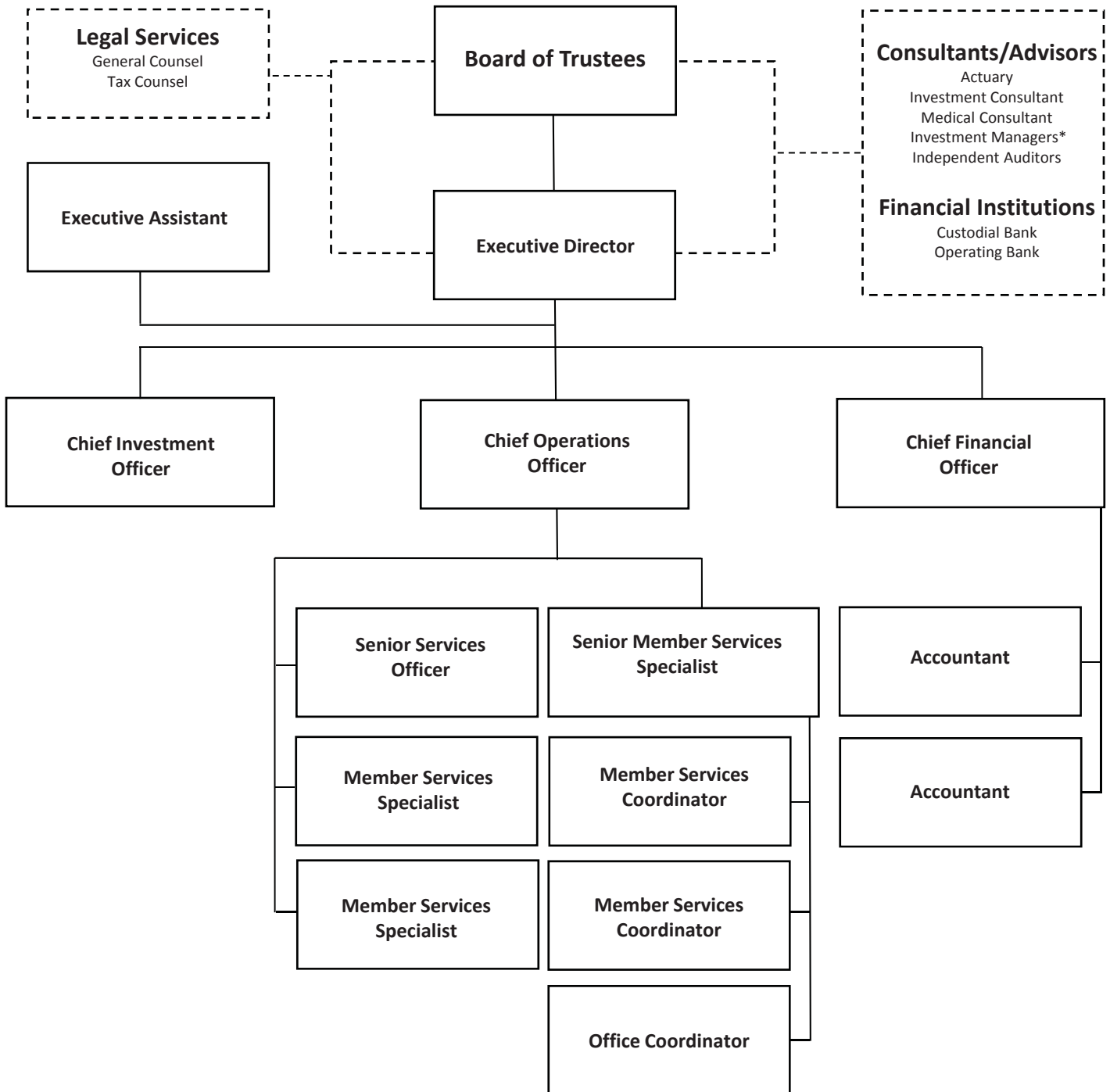
**Lovie Robinson-Laurant**  
Member Services Coordinator

**Bobbie Simpson**  
Office Coordinator

**Lee Wilson**  
Member Services Coordinator



# ORGANIZATIONAL CHART



For more information on Investment professionals who provide services to COAERS, refer to the Asset Allocation on page 61 and the Investment Expenses table under Other Supplementary Information on page 55.

## PROFESSIONAL SERVICE PROVIDERS

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### Investment Consultant

Summit Strategies Group

### Custodial Bank

The Northern Trust Company

### Independent Auditors

KPMG LLP

Padgett Stratemann & Co LLP

### Actuary

Gabriel Roeder Smith & Company

### General Counsel

Knight & Partners

### Tax Counsel

Strasburger & Price LLP

### Operating Bank

JPMorgan Chase Bank

## INVESTMENT MANAGERS

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### Fixed Income

Agincourt Capital Management LLC

Northern Trust Investments - Aggregate Bond Index

### International Equity

1607 Capital Partners LLC

City of London Investment Management Co LTD

Dimensional Fund Advisors LP

Mondrian Investment Partners LTD

Northern Trust Investments - Emerging Markets Index

Sprucegrove Investment Management LTD

Walter Scott & Partners LTD

### Real Estate

Principal Global Investors LLC

### US Equity

Aronson + Johnson + Ortiz LP

INTECH Investment Management LLC

Northern Trust Investments - Russell 2000 Index

Northern Trust Investments - Scientific Beta MBMS EW Account

Westfield Capital Management Company LP

### Alternative Investments

AQR GRP EL Fund LP

CoreCommodity Management LLC

Harvest Fund Advisors LLC

## SUMMARY OF PLAN PROVISIONS

### CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM (COAERS)

#### Introduction

This is a general overview of the City of Austin Employees' Retirement System (COAERS or System) membership and benefits. In the event of any inconsistency between this general overview and state or federal law as modified, interpreted, and applied from time to time, the state or federal law will govern and control.

#### Membership Requirements

COAERS is an IRS tax-qualified 401(a) defined benefit plan governed by Texas state law.

#### Membership Requirements

City of Austin regular employees working 30 or more hours per week become Members of COAERS on the date of employment as mandated by Statute. Members do not include:

- Temporary employees
- Part-time employees working less than 30 hours per week
- Civil service employees of the Fire Department and the Police Department
- The Mayor and members of the City Council

#### Contributions

**Employee:** Members of COAERS contribute 8% of their base pay, calculated on a 40-hour work week. Contributions are made through payroll deduction each pay period (every two weeks). Overtime and special pay are not included.

**Employer:** By State Statute the employer contributes an amount equal to 8% of the employee's base compensation or a higher rate established by the employer. The current employer contribution, established by a City Council Resolution, is 18% of compensation. The employer contribution will remain at this level until the Resolution is amended or repealed.

## RETIREMENT BENEFITS

#### Retirement Eligibility

Members are eligible for retirement when they meet one of the following age and service requirements for the membership "Group" to which they belong:

##### Group A Members (Normal Retirement)

- Age 62,
- Age 55 with 20 years of Creditable Service, or
- Any age with 23 years Creditable Service

##### Group B Members (Normal Retirement)

- Age 65 with 5 years of Creditable Service (excluding Supplementary Service Credit), or
- Age 62 with 30 years of Creditable Service (excluding Supplementary Service Credit)

##### Group B Members (Early Retirement – Reduced Benefits)

- Age 55 with at least 10 years of Creditable Service (excluding Supplementary Service Credit)

## Vesting

Members become vested with COAERS when they have five years of Creditable Service. Members who leave active membership before attaining retirement eligibility must have five years of Creditable Service to be considered vested. Verified service credit with a participating proportionate retirement system(s) or in the limited proportionate service arrangement between COAERS and the Travis County Healthcare District may also be combined with COAERS service credit in determining vested status and eligibility to receive a future benefit. The Member is not entitled to receive the employer contribution at any time. Instead, vesting means that a Member is entitled to receive a lifetime benefit as long as their contributions are on deposit in the System upon reaching retirement eligibility.

## Creditable Service

Creditable Service is a combination of Membership Service and other types of Creditable Service described below.

Current Active-Contributing/Vested Members, as of October 1, 1995, were granted service credit for the period between their date of hire and their date of participation, up to six months. All Members hired after October 1, 1995 become Members on their date of hire or on their date of regular employment at 30 or more hours per calendar week.

## Types of Creditable Service

**Membership Service** – The employment period during which a Member makes payroll contributions to the System is considered the “Membership Service” period.

**Reinstated Membership Service (Prior City of Austin Service)** – When Members leave City employment, withdraw their deposits, and later return to City employment or employment with a participating proportionate system, they may purchase and reinstate the earlier time with the City. To purchase this service, they must become a Member of COAERS or another proportionate system. The cost to purchase prior service credit is based on the amount previously withdrawn, plus interest, as required by law.

**Non-Contributory Service Credit** – Members may purchase service credit for the following non-contributory categories:

- Non-contributory service, such as temporary or part-time service (less than 30 hours per week)
- Approved leave of absence
- Workers’ compensation leave due to an injury sustained in the course and scope of employment with the employer

## Credit for Federal Active Duty Military Service

**Prior Federal Active Duty Military Service** – Members may establish up to 48 months Creditable Service for prior military service. Military service eligible for purchase is full-time active duty service in the armed forces of the United States performed before the first day of the most recent period of active membership in COAERS. Military service in the reserves, a service academy, or for less than 90 consecutive days is not eligible for purchase. To purchase prior military service, Members must present an original DD214 showing honorable discharge.

**Military Leave of Absence** – Members may establish Creditable Service for an authorized leave of absence from employment for military service. The Member may establish such Creditable Service during the authorized leave of absence by continuing to make retirement contributions during the period of service. Alternatively, if the Member returns to employment within the applicable period (that varies from 14 to 90 days, depending on the length of service) after the completion of the military service, the Member and the employer may secure such Creditable Service by making a lump-sum payment within five years of the date the Member returns to employment and Active-Contributing Member status.

**Supplementary Service Credit (Previously known as Permissive Time)** – Group A members may purchase up to five years of Creditable Service to advance their retirement eligibility date and/or increase the amount of their monthly annuity upon retirement. Group B members may purchase up to five years of Creditable Service only to increase the amount of their annuity but not to advance their retirement eligibility. Only Vested Active-Contributing or inactive Members are eligible to purchase Supplementary Service Credit, provided they have five years of membership

service. Age, salary, earliest retirement date, and a combination of actuarial data determine the cost. There may be federal limitations on certain purchases.

**Sick Leave Conversion** – Retiring Members may convert sick leave hours to increase Creditable Service time. Employees eligible to be paid by the City of Austin for up to 720 hours of sick leave upon retirement cannot convert the eligible hours to Creditable Service. Converted sick leave hours cannot be used to reach retirement eligibility. Sick leave must be converted in pay period (80-hour) increments. Both the Member and the employer must pay the current contribution rate at the time of retirement to convert hours.

**Service prior to 1941** – Additional service credit is allowed for Members with service performed before 1941, when the System came into existence. Two percent is applied for the number of years (prior to 1941) times the average salary for the years 1946 through 1950.

## Proportionate Service

In 1991 the Texas Legislature established a Proportionate Retirement Program for the benefit of members of participating public retirement systems. A member of two or more of the following participating retirement systems may be eligible for proportionate benefits:

- City of Austin Employees' Retirement System
- City of Austin Police Retirement System
- El Paso City Employees' Pension Fund
- El Paso Firemen and Policemen's Pension Fund
- Employees Retirement System of Texas
- Judicial Retirement System of Texas I & II
- Texas Municipal Retirement System
- Texas County and District Retirement System
- Teacher Retirement System of Texas
- Other Texas retirement systems covering municipal employees who have qualified plans and have elected to participate in the Proportionate Retirement Program

Participating systems recognize service from other participating systems. A member with service credit in more than one participating retirement system may be eligible to retire in another system based on the combined service of two or more systems in order to satisfy the length of service requirements used to determine eligibility for service retirement. Members must qualify for retirement eligibility independently in each system. Retirement benefits will be paid separately from each system and will be determined based on the actual amount of Creditable Service earned in and the benefit structure of each plan. Military service may only be used once in determining the amount of the member's combined service credit. Proportionate participation is generally based on funded service.

A limited proportionate service arrangement was also established in 2007 for those individuals who have membership in COAERS and a retirement system within the Travis County Healthcare District (District) organization. This arrangement, effective with employees transitioning into the District effective March 1, 2009, is similar to the general proportionate program except that it applies only between these two retirement systems. Participation in the District retirement system can be used to establish retirement eligibility with COAERS.

## Calculation of Retirement Benefits

**Factors used to calculate COAERS retirement benefits:**

**Total Creditable Service** – Total years and months of Creditable Service, including:

- Regular membership service
- Reinstated membership service
- Military service purchased
- Non-contributory service purchased



- Supplementary service purchased
- Converted sick leave
- Up to one six-month probationary period granted at retirement to Active-Contributing/Vested Members hired on or before October 1, 1995
- Note: Proportionate service is only used to reach eligibility; it is not used to calculate retirement benefits.

**Multiplier for Group A Members – 3.0%**

**Multiplier for Group B Members – 2.5%**

**Average Final Compensation** – The average base salary for the highest 36 months of contributory service during the last 10 years of salary prior to retirement.

## Retirement Date

The effective date of retirement is always the last day of the month.

## Retirement Options

COAERS provides several options for payment of monthly benefits. All payment options are actuarially equivalent to the basic Member Only Life Annuity benefit.

The options that include benefits to a survivor are calculated according to the ages of both the Member and the surviving beneficiary included in the plan. The Member's benefits are reduced if an option is chosen that provides survivor benefits. This reduction is applied to the Member's basic Life Annuity benefit according to the option the Member chooses. Some restrictions may apply to non-spouse survivor benefits.

If the Member is married, spousal consent is required. A Member cannot change options or the survivor beneficiary after retirement. Even if a Retiree and the beneficiary spouse later divorce, the survivor beneficiary cannot be changed. Only the survivor beneficiary named at retirement will receive survivor benefits.

**Life Annuity** – A basic monthly benefit payable for the life of the Retiree.

**Option I: 100% Joint and Survivor** – A reduced monthly benefit payable throughout the Retiree's life. At the Retiree's death, the survivor beneficiary will continue to receive the Retiree's benefit for the remainder of his/her life.

**Option II: 50% Joint and Survivor** – A reduced monthly benefit payable throughout the Retiree's life. At the Retiree's death, the survivor beneficiary will continue to receive 50% of the Retiree's benefit for the remainder of his/her life.

**Option III: 66 2/3% Joint and Survivor** – A reduced monthly benefit payable throughout the Retiree's life. At the Retiree's death, the survivor beneficiary will continue to receive 66 2/3% of the Retiree's benefit for the remainder of his/her life.

**Option IV: Joint and 66 2/3% Last Survivor** – A reduced monthly benefit payable until the death of either the Retiree or the survivor beneficiary. After death of the Retiree or the survivor beneficiary, the last survivor of the two will receive 66 2/3% of the Retiree's benefit for the remainder of his/her life.

**Option V: Fifteen Year Certain and Life Annuity (180 payments)** – A monthly benefit payable to the Retiree. If the Retiree's death occurs before 180 payments are made, the Retiree's beneficiary, spouse (if applicable), or estate will receive remaining monthly payments until all 180 payments have been made. If the Retiree is still living after receiving 180 payments, payments to the retiree will continue until the Retiree's death.

**Option VI: Actuarial Equivalent of Life Annuity** – This option allows Members to develop their own benefit payment plan with the assistance and approval of the System's actuary. Members have flexibility to design a retirement benefit that is most appropriate for the needs of both the Member and the Member's beneficiary, subject to limitations established in Board policy. All options are subject to approval by the Board of Trustees.

*A "Pop-up" benefit is provided for Retirees choosing Options I, II, or III as well as Retirees who selected any Joint and Survivor option other than Joint and Last Survivor option. The "Pop-up" increases the Retiree's benefits to the Member Only Life Annuity level if the survivor beneficiary predeceases the Retiree on or after October 1, 1999.*

## Lump-Sum Payments

**Backward DROP Program** – The Backward Deferred Retirement Option Program (Back DROP) allows a Member to receive a lump-sum payment in addition to receiving a monthly annuity.

Members who have already reached retirement eligibility, excluding proportionate service, and who continue to work and contribute to COAERS beyond retirement eligibility, may elect to receive a lump-sum amount and have their retirement calculated as though they had retired at an earlier date. The Back DROP period can be no earlier than:

- The day of first retirement eligibility,
- The date of the last purchase of Creditable Service of any type other than Sick Leave Conversion, or
- 60 months (in one-month increments) prior to the retirement date.

The lump-sum amount is 90% of the sum of the monthly annuity payments, based on the Member Only Life Annuity benefit, the participant would have received if the Member had retired at the earlier date. The lump-sum amount may be rolled over to other qualified plans, paid in one lump-sum to the Member, or a combination of both.

Cost-of-living adjustments, interest, and Member or employer contributions do not increase the monthly amount credited to the Back DROP.

**Partial Lump-Sum Payment** – As an alternative to the Back DROP, a retiree may select a retirement option and request a one-time lump-sum payment to be paid at the same time as the Member's first annuity payment. The Member's annuity amount will be actuarially reduced for the lump-sum payment. Members may select a partial lump-sum distribution, or both a partial lump-sum distribution and a Back DROP, not to exceed 60 months of annuity payments under a basic Member Only Life Annuity benefit

## IRS Section 415 Restoration of Retirement Income Plan

Certain highly compensated Members may have their retirement annuity limited because of Section 415(b)(1) of the Internal Revenue Code. A plan amendment, effective January 1, 2000, provides for COAERS to pay a benefit that exceeds the limitation imposed by the Internal Revenue Code from a separate, non-qualified, and unfunded "Restoration of Retirement Income Plan". Additional details are made available to affected Members during the retirement process.

## Retirees Returning to Work

The retirement allowance of a retired member who resumes employment with an employer within 90 days after retirement and has not attained age 55, or who resumes employment after retirement as a regular full-time employee of an employer is subject to suspension. Suspension also occurs if a retired member resumes employment with an employer in a position that is not required to participate in another retirement system maintained by an employer, and works for, or is compensated by, an employer for more than 1,508 hours in any rolling 12-month period after the member resumes employment with the employer.

## DISABILITY RETIREMENT BENEFITS

### Disability Retirement Requirements

Members may apply for disability retirement benefits if:

- They are mentally or physically incapacitated for the performance of all employment duties, AND
- The incapacity is likely to be permanent.

### Disability Retirement Eligibility

Active-Contributing Members with less than five years Creditable Service may only apply for disability retirement if the disability is a result of an on-the-job accident or injury. Active-Contributing Members with five or more years of Creditable Service may apply for disability retirement even if the disability is not job related. Members who are already eligible to retire may not apply for disability retirement.

Members are considered to remain in the same membership category in effect on the date of termination for 90 days following termination. Members are allowed to apply for disability retirement for up to 90 days following termination for inability to perform all employment duties.

Disability Retirees are periodically required to provide proof of continued disability and are annually required to provide employment and income documentation to the COAERS Board of Trustees.

### Disability Retirement Options

A Member approved for disability retirement may choose a Member Only Life Annuity benefit or a benefit described in Options I, II, III, or IV. Disability Retirees are not eligible for any type of lump-sum payment.

## DEATH AND SURVIVOR BENEFITS

### Retired Members

Upon the death of a Retiree, a death benefit of \$10,000 is paid by COAERS to the designated beneficiary(ies) of the deceased. This \$10,000 death benefit is paid to the beneficiary(ies) in addition to any of the following benefits that are applicable:

- If the Retired Member chose the Member Only Life Annuity option, the monthly benefit stops the month following the death of the Retiree. However, if death occurs before the Retiree's accumulated deposits have been paid out, the Retiree's remaining deposits will be paid in a lump-sum to the Retiree's designated beneficiary(ies), spouse (if applicable), or estate.
- If the Retired Member chose an option providing benefits to a survivor beneficiary, upon the Retiree's death, such benefits will be paid to the designated survivor. If the survivor beneficiary does not survive the Retiree, monthly benefits cease. However, if the survivor beneficiary does not survive the Retiree, and the Retiree's deposits have not been paid out, the Retiree's remaining deposits will be paid in a lump-sum to the Retiree's designated beneficiary(ies), spouse (if applicable), or estate.

### Active Members

#### Not Eligible to Retire

Upon the death of an Active Member who was not yet eligible for retirement, the designated beneficiary(ies) is entitled to a lump-sum payment of the Member's accumulated deposits (contributions and interest) plus a death benefit from COAERS equal to the Member's deposits (excluding any purchases for non-contributory time, prior military service purchases, or Supplementary Service Credit).

## Eligible to Retire

If the Active Member was eligible for retirement prior to death and had not yet retired:

- A surviving spouse may choose any retirement option that would have been available to the Member, except for Member Only Life Annuity, and receive the \$10,000 death benefit. Alternatively, a surviving spouse may choose to receive a one-time lump-sum payment of the Member's accumulated deposits and a death benefit from COAERS equal to the Member's deposits (excluding any purchases for Non-contributory time, prior military service purchases, or Supplementary Service Credit).
- If there is no spouse, the deceased Member's designated beneficiary may elect to receive payments under Option V, Fifteen Year Certain and Life Annuity, and receive the \$10,000 death benefit. The non-spouse beneficiary may otherwise choose to receive a one-time lump-sum payment as described above.

The \$10,000 death benefit is not paid to beneficiaries electing a one-time lump-sum payment.

## Inactive Vested Members

Beneficiaries of Inactive Vested Members receive the same death benefits as beneficiaries of Active Members as described above.

## OTHER INFORMATION

### Compliance with Applicable Law

Article 6243n of Vernon's Texas Civil Statutes, the Internal Revenue Code, and other state and federal laws are applicable to the operation and management of, and the benefits provided by, the System. Such laws place restrictions and limitations on retirement systems, including COAERS, and directly or indirectly affect Member benefits and options. Deposits or retirement benefits may not be transferred or assigned except pursuant to a Qualified Domestic Relations Order (QDRO). All QDROs are subject to approval and must meet all statutory requirements. In addition, funds actually due and payable to a Member, beneficiary, or alternate payee may be subject to IRS levy. The Internal Revenue Code also sets limits which affect purchases of service credit, final average salary, and monthly benefits for certain individuals.

### Determining Interest on Members' Contributions

The Board of Trustees annually determines the amount of interest paid on Members' accumulated deposits, taking into consideration the average yield of the 10-year U.S. Treasury note during the 12-month period ending on October 31st and recommendations of the System's actuary. Retirement interest is accrued on the last day of the calendar year based on the amount that each Member had in the System on the first day of the calendar year. The money must remain on deposit for the entire calendar year in order to accrue interest.

### Prohibition on COAERS Loans and Withdrawals

Plan provisions do not allow Active Members to make a partial withdrawal of deposits or to receive loans from their retirement funds.

## HISTORY OF BENEFIT CHANGES

### January 1, 1941

City Council established the City of Austin Employees' Retirement System.

Original City Ordinance provided a maximum annuity of \$100 per month at age 65.

Contributions to retirement system set at 4.0%.

No survivor options, no early retirement eligibility, no vesting, no disability benefits, and no death benefits.

### 1951

Established two options for survivor benefits:

Option I – 100% Joint and Survivor

Option II – 66 2/3% Joint and Survivor

Established eligibility for early retirement.

Established a provision for vested benefits after 15 years of Creditable Service.

Established disability retirement benefits.

Increased contribution rate to 5.0%.

### 1962

System changed from a money purchase plan to a formula based plan with a multiplier of 1.125%.

Established additional options for survivor benefits:

Option III – 50% Joint and Survivor

Option IV – 66 2/3% Joint and Last Survivor

### 1967

Multiplier increased from 1.125% to 1.25%.

Set Active Member death benefits at \$2,000.

### 1969

Established provisions for cost-of-living adjustment (COLA).

Set Retired Member death benefits at \$2,000.

### 1971

Increased multiplier from 1.25% to 1.5%.

Established a provision for unreduced retirement benefits at age 62 (lowered from age 65) with any number of years of service.

Provided free health insurance benefits, ages 62 - 65.

Increased contribution rate to 6.0%.

### 1972

Established a provision for vested eligibility after 10 years of Creditable Service.

Established a provision for regular employees working 30 or more hours per week to make retirement contributions.

Established a provision for Members eligible for early retirement benefits to choose Option I to provide survivor benefits.

### 1973

Increased multiplier from 1.5% to 1.75%.

Established a provision for Final Average Earnings based on highest 60 months of contributing service.

Allowed Members eligible for retirement to select option to provide survivor benefit before actually retiring.

Established disability retirement for line-of-duty disabilities regardless of Creditable Service. Disability retirement available for any disability after 10 years of service. Disability retirement benefits based on age and years of service at time of disability retirement; no penalty based on age.

### December 1977

Elimination of \$2,000 death benefit for Active Members; continued for Retirees.

Established a provision for Active Members' designated beneficiaries to receive contributions and interest plus an equal amount from the System if Member dies prior to retirement eligibility.

### September 1978

Established additional retirement options.

### December 1979

Discontinued medical insurance payment for Retirees who were ages 62 - 65.

### July 1981

Established a provision for contributions to be required after age 62 until retirement. Members older than age 62 have option to make up missed contributions to benefit from higher salary averaging for retirement benefits.

Reduced Final Average Earnings period from 60 to 36 months.

### October 1982

Increased contribution rate to 6.6%, matched by City.

### November 1982

Established retirement benefits for Members age 55 or older with 20 years service.

### March 1984

Adopted unisex option factors. The sex of the Member and the beneficiary no longer considered in the determination of any System benefits.

### December 1984

Increased Member contribution rate from 6.6% to 7.0%, matched by the City.

Increased multiplier from 1.75% to 1.85%.

Established a provision for a surviving spouse to select an optional benefit if Active Member dies who was already eligible to retire and had not yet selected a benefit option.

Implemented employer "pick up" of member contributions pursuant to 414(h)(2) of the Internal

Revenue Code. Member contributions after January 1, 1985 not taxed until time when benefits are paid to the Member.

Limited "Prior Service" Purchase – Former Members who forfeited membership service by taking a refund when they left City employment may purchase their prior Creditable Service. Current Members allowed six months to reinstate former credit by repaying withdrawn deposits plus interest. Only former Members who had been reemployed by the City before December 20, 1984 are eligible.

Established that the 36 months of salary used to calculate monthly benefits need not be consecutive. Highest 36 months of salary during last 10 years of Creditable Service would be averaged to determine Final Average Earnings.

### March 1985

Granted a special one-time benefit increase based on year of retirement.

### October 1985

Increased multiplier from 1.85% to 2.0%.

### February 1986

Change in composition of Board of Trustees; replaced Council Member position with Retired Member Trustee to be appointed by the City Council.

### May 1987

Established that Members laid-off during the period from September 30, 1986 through October 1, 1989, and who were eligible for retirement would receive an unreduced current service annuity.

### October 1987

Reduced Member and City contribution rates to the System temporarily from 7.0% to 6.2% of basic compensation for the period from October 1, 1987 to September 30, 1988.

### March 1988

Established survivor benefit options for Disability Retirees effective March 13, 1988.

### August 1988

Established vesting eligibility at five years of Creditable Service.

Extension of “Prior Service Purchases” – Former Members who forfeited membership service by taking a refund of their retirement contributions when they left City employment, who have returned to City employment, may purchase and reinstate their prior Creditable Service.

For purposes of calculating benefits and determining eligibility, three years were added to both age and service for all Members retiring between September 1, 1988 and December 31, 1988.

### September 1988

Restored Member and employer contribution rates to 7.0% from 6.2% of basic earnings effective September 30, 1988.

### December 1989

Amended ordinance for Retiree Member Trustee position of the Board to be elected by Retired Members to a four-year term, instead of appointment by the City Council.

### January 1990

Granted a special one-time benefit increase ranging from 0.5% to 15% based on date benefit commenced.

### February 1990

Established unreduced retirement benefits for Members at any age with 30 years Creditable Service.

Increased multiplier from 2.0% to 2.1%.

### October 1990

Adopted limits on income of Social Security disability benefits for System Disability Retirees.

### August 1991

Established System governance by Article 6243n of Texas State Law effective August 26, 1991. All changes to the System made by the Texas State Legislature.

Became a member of Proportionate Retirement Program with five other statewide retirement systems. Membership service may be combined with other participating systems for meeting service requirements for retirement eligibility.

### July 1993

Increased multiplier from 2.1% to 2.2%, with commensurate increase for members retired before December 1, 1989.

Established a provision for unreduced retirement benefits for Members at any age with 25 years of service.

Allowed purchases for up to 24 months of former active duty U.S. military service.

### October 1995

Increased multiplier from 2.2% to 2.3%, with commensurate increase for previous Retirees.

Established that new City of Austin employees hired after October 1, 1995 become Members of COAERS at date of employment. Current employees as of October 1, 1995 are given retirement service credit for up to one six-month probationary period at time of retirement.

Change in composition of Board of Trustees; Director of Finance Designee replaced with additional Retired Member Trustee to be elected by Retired Members.

Increased death benefit for Retirees from \$2,000 to \$10,000.

### October 1997

Increased multiplier from 2.3% to 2.6%, with commensurate increase for previous Retirees.

Established a provision for unreduced retirement benefits for Members at age 55 with 20 years service.

Increased purchases of former active duty U.S. military service from 24 to 48 months.

Allowed new purchase option of Creditable Service for non-contributory time including time while on workers' compensation, leaves of absence, part-time and temporary service.

Allowed for the City of Austin to purchase service credit for Members in order to qualify an employee for unreduced retirement benefit at age 55.

### October 1999

Increased multiplier from 2.6% to 2.7%, with commensurate increase for previous Retirees.

Increased Member contribution rate from 7.0% to 8.0% following vote by Active Members.

Established a provision for unreduced retirement benefits for Members at any age with 23 years of service.

Set new limits on Retirees returning to work for the City.

Added “pop-up” benefit for Retirees choosing Options I, II, or III (Joint and Survivor Annuities) to increase Retiree benefits if the survivor beneficiary predeceased the Retiree on, or after, October 1, 1999.

Granted Board authority to authorize certain benefit improvements subject to statutory guidelines.

Gave Board the ability to grant an additional payment to Members receiving monthly annuity payments in the form of an additional lump-sum benefit payment. The additional payment would be a percentage of the current monthly payment with a maximum percentage of 100%.

Established a provision for disability retirement benefits for off-the-job injury/illness after five years Creditable Service (previously 10 years).

Removed limitations on employer purchases of Creditable Service for a Member.

### January 2000

Established Restoration of Retirement Income Plan to restore retirement income otherwise limited by Section 415 of the Internal Revenue Code.

### April 2000

Increased multiplier from 2.7% to 2.98%, with commensurate increase for previous Retirees.

Increased employer contribution rate from 7.0% to 8.0%, matching Member contribution rate.

### July 2000

Extended “pop-up” benefit to Retirees who selected the actuarial equivalent of Life Annuity option with underlying options of I, II, or III.

### January 2002

Increased multiplier from 2.98% to 3.0%, with commensurate increase for previous Retirees.

Established a provision for purchases of Permissive Time to Active/Inactive Vested Members, based on EGTRRA federal law with a minimum purchase of one month and a maximum of 60 months (five years) or the number of months needed to reach first eligibility for retirement, whichever is less.

Amended Proportionate Retirement Program provided by Texas Government Code 803 to allow former members of participating proportionate systems to re-establish Creditable Service previously forfeited in that system without returning to membership in that system.

### April 2002

Established Sick Leave Conversion benefit. Allows Members to convert sick leave balances to Creditable Service at time of retirement with purchase paid by Member and City of Austin.

Established Backward DROP (Deferred Retirement Option Program) benefit up to five years for Members working beyond retirement eligibility.

### January 2003

Extended “pop-up” benefit to any Joint and Survivor option other than Joint and Last Survivor.

Amended Permissive Time resolution removing provision which restricted Members from purchasing Permissive Time in excess of the amount needed to reach first eligibility for retirement.

### May 2005

City Council adopted a Supplemental Funding Plan providing additional City contributions in Resolution No. 20050512-045. The Plan is structured to increase City contributions to achieve a 30-year amortization period



as follows: 1% in fiscal year 2007, 2% in fiscal year 2008, 3% in fiscal year 2009, and 4% in fiscal year 2010 and thereafter, if necessary. If during any calendar year, COAERS earns greater than a 12% time weighted rate of return net of fees, the increase is delayed one budget cycle. Any future benefit enhancements or cost of living adjustments require a recommendation from the City Manager and approval by the City Council. In addition, if the CPI index exceeds 3.0% in any calendar year, an actuarial study is to be performed to determine the additional subsidy needed if a cost of living adjustment were to be provided.

### **October 2006**

City Council adopted a budget including a Supplement Funding Plan contribution subsidy of 1% for fiscal year 2007.

### **September 2007**

Established a limited proportionate service arrangement exclusively for those individuals who have membership in COAERS and a retirement system within the Travis County Healthcare District (District) organization. This arrangement, effective with employees transitioning into the District effective March 1, 2009, is similar to the general proportionate program except that it applies only between these two retirement systems.

### **October 2007**

Scheduled increase in City Supplemental Funding Plan contribution subsidy postponed due to time weighted rates of investment returns (net of fees) exceeding 12%.

### **October 2008**

City Council adopted a budget including a Supplement Funding Plan contribution subsidy of 2% for fiscal year 2009.

### **March 2009**

City of Austin Police Retirement System joins the Proportional Retirement Program.

### **October 2009**

City Council adopts a budget increasing Supplemental Funding Plan City contributions from 2% to 4% for fiscal year 2010.

### **September 2010**

City Council approves an Amended Supplemental Funding Plan establishing the City's total employer contribution to the System as follows:

- 14% of compensation effective October 1, 2010 for fiscal year 2010-11;
- 16% of compensation effective October 1, 2011 for fiscal year 2011-12; and
- 18% of compensation effective October 1, 2012 for fiscal year 2012-13, and each fiscal year thereafter.

The City's total employer contribution levels remain in effect until the Amended Supplemental Funding Plan is amended or repealed.

The Amended Supplemental Funding Plan also requires any future benefit enhancements or cost of living adjustments otherwise permitted under the System's governing documents to be recommended by the City Manager and approved by the City Council. Finally, the Amended Supplemental Funding Plan stated that it was the City and the System's intention to seek legislative amendments to state law to improve the overall financial condition of the System by establishing reasonable but different benefit levels for employees of the City who became members of the System on or after January 1, 2012.

### **March 2011**

The Board, through policy, increased the waiting period for certain retirees returning to work from 60 to 90 days.

### **June 2011**

Article 6243n was amended establishing a new benefit tier for employees hired on and after January 1, 2012. The following provisions apply to those employees:

- Normal retirement eligibility at age 65 with 5 years of service credit; or at age 62 with 30 years of service credit;

- Early reduced retirement eligibility at age 55 with 10 years of service credit;
- An annuity formula multiplier of 2.5%;
- The purchase of nonqualified permissive service (supplementary service credit) for annuity calculations only and not for eligibility purposes;

Unrelated to the new benefit tier, Article 6243n was amended to revise the rules for retirees returning to work. The revised rules require the Board to suspend the retirement allowance of a retired member who resumes employment with an employer in a position that is not required to participate in another retirement system maintained by an employer, and who is not a regular full-time employee of an employer, if the member works for, or is compensated by, an employer for more than 1,508 hours in any rolling 12-month period after the member resumes employment with the employer.

#### **November 2014**

The Board implemented a Funding Policy which established certain actuarial methods for funding and created long-term funding goals to ensure that COAERS is well funded into the future and to specify under what conditions future benefit enhancements would be considered.

# FINANCIAL SECTION







**KPMG LLP**  
 Suite 1900  
 111 Congress Avenue  
 Austin, TX 78701-4091

## Independent Auditors' Report

The Board of Trustees  
 The City of Austin Employees' Retirement System

### Report on the Financial Statements

We have audited the accompanying statements of fiduciary net position of the City of Austin Employees' Retirement System (COAERS), as of December 31, 2015 and 2014, and the related statements of changes in fiduciary net position for the years then ended and the related notes to the financial statements, which collectively comprise COAERS' basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditors' Responsibility*

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### *Opinion*

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of the City of Austin Employees' Retirement System as of December 31, 2015 and 2014, and the changes in fiduciary net position for the years then ended in accordance with U.S. generally accepted accounting principles.

KPMG LLP is a Delaware limited liability partnership,  
 the U.S. member firm of KPMG International Cooperative  
 ("KPMG International"), a Swiss entity.



## **Other Matters**

### *Required Supplementary Information*

U.S. generally accepted accounting principles require that the Management's Discussion and Analysis, the Schedule of Changes in Net Pension Liability and Related Ratios, and the Schedule of Investment Returns on pages 29–32 and 53–54 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's response to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Supplementary and Other Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise COAERS' basic financial statements. The Introductory Section on pages 1–26, Other Supplementary Information – Investment, General & Administrative, and Consultant Expenses on page 55, the Investment Section on pages 57–66, the Actuarial Section on pages 67–112, and the Statistical Section on pages 113–124 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Other Supplementary Information – Investment, General & Administrative, and Consultant Expenses are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such statements directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, Other Supplementary Information – Investment, General & Administrative, and Consultant Expenses are fairly stated in all material respects in relation to the basic financial statements as whole.

The Introductory and Investment and Statistical Sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

**KPMG LLP**

Austin, Texas  
June 8, 2016

**CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM**

Management's Discussion and Analysis (unaudited)

December 31, 2015 and 2014

This section of the City of Austin Employees' Retirement System's (COAERS, or, the System) financial report presents our discussion and analysis of the System's financial performance during calendar years 2015 and 2014. We encourage readers to consider the information presented here in conjunction with our financial statements that follow.

**Financial Highlights**

- Net position held in trust by the System decreased by \$65.0 million, or -2.9%, in 2015, and increased by \$79.2 million, or 3.7%, in 2014. All changes primarily correlate with investment returns.
- Contributions increased by \$10.7 million, or 7.5%, in 2015, and by \$9.8 million, or 7.3%, in 2014. The 2015 increase was due to a \$4.0 million increase in the City's supplemental funding, an increase of \$6.3 million in employee and City contributions based on payroll, and an increase of \$0.4 million in employee creditable service purchases. The 2014 increase was due to a \$3.7 million increase in the City's supplemental funding, an increase of \$6.0 million in employee and City contributions based on payroll, and an increase of \$0.1 million in employee creditable service purchases.
- The amount of benefits paid to retired members and beneficiaries, and refunded to terminating employees, increased approximately \$7.8 million, or 4.8% during 2015, and by approximately \$10.3 million, or 6.8%, during 2014. This is the result of increases in the number of System retirees and the average annuity payment. Benefit payments exceeded employee and City contributions by \$15.0 million in 2015, and by \$17.9 million in 2014.
- The System's rate of return on investments for the year ended December 31, 2015, was -1.55% gross of fees, and -1.97% net of fees, on a market value basis, which was less than the return of 5.09% gross of fees, and 4.72% net of fees, for the year ended December 31, 2014. The actuarial assumed rate of return is 7.50%.

**Overview of the Financial Statements**

This discussion and analysis is intended to assist the reader in a better understanding of the purpose and meaning of each of the key components of COAERS' financial statements, which are comprised of the following:

- Statement of Fiduciary Net Position
- Statement of Changes in Fiduciary Net Position
- Notes to the Financial Statements

Collectively, this information presents the net position held in trust for pension benefits as of the end of each year, and summarizes the changes in net position held in trust for pension benefits for the year. The information available in each of these components is briefly summarized below:

- **Financial Statements**

The *Statement of Fiduciary Net Position* presents the System's assets and liabilities and the resulting net position, which is held in trust for pension benefits. This statement reflects a year-end comparison of the Plan's investments, at fair value, along with cash and short-term investments, receivables and other assets and liabilities, to the previous year.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Management's Discussion and Analysis (unaudited)

December 31, 2015 and 2014

The *Statement of Changes in Fiduciary Net Position* provides a view of current year additions to and deductions from the plan.

These two statements report the System's net fiduciary position held in trust for pension benefits (net position restricted for pensions) – the difference between assets and liabilities – as one way to measure the COAERS' financial position. Over time, increases and decreases in net position are one indicator of whether its financial health is improving or deteriorating.

- **Notes to the Financial Statements** provide important background and detailed information about COAERS, the plan, and the financial statements.

## Financial Analysis

**Summary of Fiduciary Net Position**  
**December 31, 2015, 2014, 2013**

<b>Assets</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>
Cash and receivables	\$ 24,550,092	29,427,801	27,598,892
Investments	2,125,761,049	2,195,189,470	2,113,757,425
Invested securities lending collateral	147,167,478	177,128,773	187,326,074
Capital assets, net	2,099,727	1,149,272	948,937
Total assets	<u>2,299,578,346</u>	<u>2,402,895,316</u>	<u>2,329,631,328</u>
<b>Liabilities</b>			
Total liabilities	<u>154,754,224</u>	<u>193,075,637</u>	<u>198,986,878</u>
Net position restricted for pensions	<u>\$ 2,144,824,122</u>	<u>2,209,819,679</u>	<u>2,130,644,450</u>

**Assets.** As shown in the table above, assets decreased \$103.3 million in 2015, and increased \$73.2 million in 2014, due to the changes in the value of investments.

- During 2015, there was a \$4.9 million decrease in the net amount of cash and receivables; this was attributable to an increase of \$5.9 million in cash held by the System, and a \$10.8 million decrease in receivables which included an \$8.0 million decrease in trades pending settlement. In 2014, there was a \$1.8 million increase in the net amount of cash and receivables at year end; this resulted from a \$0.3 million decrease in the amount of cash, and a \$2.1 million increase in receivables which included a \$2.6 million increase in trades pending settlement.
- In 2015, investments decreased by \$69.4 million, and in 2014, investments increased by \$81.4 million, reflective of the changes in the financial markets.
- The 2015 decrease in invested securities lending collateral of \$30.0 million reflected the net change in the number of securities on loan at year end; in 2014, the decrease was \$10.2 million.
- In both 2015 and 2014, the increase in capital assets reflects the continued development of the new pension administration system.

**Liabilities.** Liabilities decreased \$38.3 million in 2015, and in 2014, decreased \$5.9 million. These fluctuations were primarily due to changes in trades pending settlement and in securities lending collateral. See further discussion in footnote 3.

(Continued)



## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Management's Discussion and Analysis (unaudited)

December 31, 2015 and 2014

**Summary of Changes in Fiduciary Net Position**  
**Years Ended December 31, 2015, 2014, and 2013**

	<u>2015</u>	<u>2014</u>	<u>2013</u>
Additions:			
Contributions	\$ 154,702,426	143,959,262	134,161,929
Investment income (depreciation)	(40,810,744)	106,077,708	293,289,672
Investment expenses	6,799,215	6,377,080	6,216,050
Net investment income (depreciation)	(47,609,959)	99,700,628	287,073,622
Other income	2,298	3,471	995
Total additions	<u>107,094,765</u>	<u>243,663,361</u>	<u>421,236,546</u>
Deductions:			
Benefit payments and contribution refunds	169,668,990	161,856,915	151,518,750
General and administrative expenses	2,421,332	2,631,217	2,561,407
Total deductions	<u>172,090,322</u>	<u>164,488,132</u>	<u>154,080,157</u>
Net increase (decrease) in net position	(64,995,557)	79,175,229	267,156,389
Net position restricted for pensions:			
Beginning of year	<u>2,209,819,679</u>	<u>2,130,644,450</u>	<u>1,863,488,061</u>
End of year	<u>\$ 2,144,824,122</u>	<u>2,209,819,679</u>	<u>2,130,644,450</u>

**Additions.** Additions needed to fund benefits are accumulated through contributions and returns on invested funds. Contributions from COAERS members and the City of Austin for 2015 and 2014 totaled \$154.7 million and \$144.0 million, respectively. The 2015 contributions represent an increase of \$10.7 million, or approximately 7.5% above 2014; 2014 contributions represent an increase of \$9.8 million, or approximately 7.3% above 2013. The increase in 2015 was due to both an increase in base salaries on which employee and employer contributions are made and the increased percentage of payroll being contributed under the Supplemental Funding Plan. The increase in 2014 was due to both an increase in base salaries on which employee and employer contributions are made and the increased percentage of payroll being contributed under the Supplemental Funding Plan.

In 2015, COAERS had a net investment loss on the market value of its securities of \$47.6 million, a decrease of \$147.3 million from 2014. In 2014, the net investment gain on the market value of securities was \$99.7 million, a decrease of \$187.4 million from 2013. Interest, dividends and net securities lending income generated 2015 income of \$39.4 million, a slight increase from the 2014 income of \$38.3 million. Investment managers' fees are based on their cumulative performance; in 2015, fees increased by \$0.5 million; in 2014, fees increased \$0.2 million compared to 2013. The total rate of return (net of fees) for the System's investment portfolio in 2015 was -1.97%; in 2014 it was 4.72%.

**Deductions.** The expenses paid by COAERS include benefit payments, refunds of member contributions, and administrative expenses.

(Continued)

**CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM**

Management's Discussion and Analysis (unaudited)

December 31, 2015 and 2014

Benefits paid in 2015 were \$165.6 million, an increase of \$7.9 million from payments made in 2014, which is consistent with an increase in the number of retirees to 5,679 in 2015. Refunds to terminating employees decreased by \$0.1 million. Administrative expenses in 2015 were \$2.4 million, with a decrease of \$0.2 million, or 8.0% over 2014.

Benefits paid in 2014 were \$157.7 million, an increase of \$10.9 million from payments made in 2013, which is consistent with the 2014 increase in the number of retirees to 5396, from 5,120 in 2013. Refunds to terminating employees decreased by \$0.6 million. Administrative expenses in 2014 were \$2.6 million, an increase of 2.7% from those of 2013.

**Overall Analysis.** Overall, as of December 31, 2015, net position decreased by \$65.0 million, or 2.9%, from the prior year; over the five-year period ending December 31, 2015, net position increased by 25.31%.

**Request for Information**

This financial report is designed to provide a general overview of the finances of the City of Austin Employees' Retirement System for all parties with an interest. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Chief Financial Officer, City of Austin Employees' Retirement System, 418 E. Highland Mall Blvd, Austin, Texas 78752.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

## Statement of Fiduciary Net Position

December 31, 2015

	<b>Retirement Plan</b>	<b>Restoration Plan</b>	<b>Total</b>
Assets			
Cash and cash equivalents (note 3)	\$ 15,603,891	20,000	15,623,891
Receivables			
Interest and dividends receivable	4,891,797	-	4,891,797
Trades pending settlement	1,780,279	-	1,780,279
Employer contributions receivable	1,563,160	-	1,563,160
Employee contributions receivable	690,965	-	690,965
Total receivables	<u>8,926,201</u>	<u>-</u>	<u>8,926,201</u>
Investments, at fair value (note 3):			
Domestic fixed income	445,288,505	-	445,288,505
Real estate commingled fund	190,104,785	-	190,104,785
U.S. denominated equities	917,039,246	-	917,039,246
International equities	366,774,762	-	366,774,762
Alternative investments	174,046,277	-	174,046,277
Short-term investment funds	32,507,474	-	32,507,474
Total investments	<u>2,125,761,049</u>	<u>-</u>	<u>2,125,761,049</u>
Invested securities lending collateral (note 3)	147,167,478	-	147,167,478
Capital assets, net (note 6)	<u>2,099,727</u>	<u>-</u>	<u>2,099,727</u>
Total assets	<u>2,299,558,346</u>	<u>20,000</u>	<u>2,299,578,346</u>
Liabilities			
Payables			
Accrued expenses	1,366,492	-	1,366,492
Trades pending settlement	4,380,628	-	4,380,628
Securities lending transactions (note 3)	147,167,478	-	147,167,478
Refunds and death benefits payable	1,839,626	-	1,839,626
Total liabilities	<u>154,754,224</u>	<u>-</u>	<u>154,754,224</u>
Net position restricted for pensions	<u>\$ 2,144,804,122</u>	<u>20,000</u>	<u>2,144,824,122</u>

See accompanying notes to financial statements.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

## Statement of Fiduciary Net Position

December 31, 2014

	<b>Retirement Plan</b>	<b>Restoration Plan</b>	<b>Total</b>
Assets			
Cash and cash equivalents (note 3)	\$ 9,724,027	20,000	9,744,027
Receivables			
Interest and dividends receivable	4,515,752	-	4,515,752
Trades pending settlement	9,747,100	-	9,747,100
Employer contributions receivable	3,753,824	-	3,753,824
Employee contributions receivable	1,667,098	-	1,667,098
Total receivables	19,683,774	-	19,683,774
Investments, at fair value (note 3):			
Domestic fixed income	467,862,632	-	467,862,632
Real estate commingled fund	167,102,368	-	167,102,368
U.S. denominated equities	988,415,316	-	988,415,316
International equities	382,095,151	-	382,095,151
Alternative investments	157,531,105	-	157,531,105
Short-term investment funds	32,182,898	-	32,182,898
Total investments	2,195,189,470	-	2,195,189,470
Invested securities lending collateral (note 3)	177,128,773	-	177,128,773
Capital assets, net (note 6)	1,149,272	-	1,149,272
Total assets	2,402,875,316	20,000	2,402,895,316
Liabilities			
Payables			
Accrued expenses	1,724,073	-	1,724,073
Trades pending settlement	12,518,866	-	12,518,866
Securities lending transactions (note 3)	177,128,773	-	177,128,773
Refunds and death benefits payable	1,703,925	-	1,703,925
Total liabilities	193,075,637	-	193,075,637
Net position restricted for pensions	\$ 2,209,799,679	20,000	2,209,819,679

See accompanying notes to financial statements.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

## Statement of Changes in Fiduciary Net Position

Year ended December 31, 2015

	<u>Retirement Plan</u>	<u>Restoration Plan</u>	<u>Total</u>
Additions:			
Contributions:			
Employer contributions (note 5)	\$ 100,484,694	151,939	100,636,633
Employee contributions (note 5)	54,065,793	-	54,065,793
	<u>154,550,487</u>	<u>151,939</u>	<u>154,702,426</u>
Investment income:			
Net decrease in fair value of investments	(80,513,971)	-	(80,513,971)
Interest	10,996,045	-	10,996,045
Dividends	27,841,730	-	27,841,730
Less investment expense other than from securities lending	(6,539,755)	-	(6,539,755)
	<u>(48,215,951)</u>	<u>-</u>	<u>(48,215,951)</u>
Securities lending activity:			
Securities lending income	865,452	-	865,452
Less: Securities lending expense	(259,460)	-	(259,460)
	<u>605,992</u>	<u>-</u>	<u>605,992</u>
Net investment depreciation	(47,609,959)	-	(47,609,959)
	<u>2,298</u>	<u>-</u>	<u>2,298</u>
Other income	2,298	-	2,298
	<u>106,942,826</u>	<u>151,939</u>	<u>107,094,765</u>
Deductions:			
Retirement annuities	160,067,502	151,939	160,219,441
Contributions refunded to terminating employees	4,052,435	-	4,052,435
DROP disbursements	2,639,850	-	2,639,850
Retiree lump-sum annuity	891,739	-	891,739
Death benefits	1,865,525	-	1,865,525
	<u>169,517,051</u>	<u>151,939</u>	<u>169,668,990</u>
Total benefit payments, including refunds of member contributions	169,517,051	151,939	169,668,990
General and administrative expenses	2,421,332	-	2,421,332
	<u>171,938,383</u>	<u>151,939</u>	<u>172,090,322</u>
Total deductions	171,938,383	151,939	172,090,322
	<u>(64,995,557)</u>	<u>-</u>	<u>(64,995,557)</u>
Net decrease in net position	(64,995,557)	-	(64,995,557)
Net position restricted for pensions:			
Beginning of year	2,209,799,679	20,000	2,209,819,679
End of year	\$ 2,144,804,122	20,000	2,144,824,122

See accompanying notes to financial statements.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

## Statement of Changes in Fiduciary Net Position

Year ended December 31, 2014

	<u>Retirement Plan</u>	<u>Restoration Plan</u>	<u>Total</u>
Additions:			
Contributions:			
Employer contributions (note 5)	\$ 93,331,482	138,689	93,470,171
Employee contributions (note 5)	50,489,091	-	50,489,091
	<u>143,820,573</u>	<u>138,689</u>	<u>143,959,262</u>
Investment income:			
Net increase in fair value of investments	67,472,997	-	67,472,997
Interest	12,035,176	-	12,035,176
Dividends	25,437,822	-	25,437,822
Less investment expense other than from securities lending	(6,079,324)	-	(6,079,324)
	<u>98,866,671</u>	<u>-</u>	<u>98,866,671</u>
Securities lending activity:			
Securities lending income	1,131,713	-	1,131,713
Less: Securities lending expense	(297,756)	-	(297,756)
	<u>833,957</u>	<u>-</u>	<u>833,957</u>
Net investment appreciation	99,700,628	-	99,700,628
	<u>3,471</u>	<u>-</u>	<u>3,471</u>
Other income	3,471	-	3,471
	<u>243,524,672</u>	<u>138,689</u>	<u>243,663,361</u>
Deductions:			
Retirement annuities	150,196,015	138,689	150,334,704
Contributions refunded to terminating employees	4,154,419	-	4,154,419
DROP disbursements	4,213,792	-	4,213,792
Retiree lump-sum annuity	825,088	-	825,088
Death benefits	2,328,912	-	2,328,912
	<u>161,718,226</u>	<u>138,689</u>	<u>161,856,915</u>
Total benefit payments, including refunds of member contributions	161,718,226	138,689	161,856,915
General and administrative expenses	2,631,217	-	2,631,217
	<u>164,349,443</u>	<u>138,689</u>	<u>164,488,132</u>
Total deductions	164,349,443	138,689	164,488,132
	<u>79,175,229</u>	<u>-</u>	<u>79,175,229</u>
Net increase in net position	79,175,229	-	79,175,229
Net position restricted for pensions:			
Beginning of year	2,130,624,450	20,000	2,130,644,450
End of year	<u>\$ 2,209,799,679</u>	<u>20,000</u>	<u>2,209,819,679</u>

See accompanying notes to financial statements.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2015 and 2014

**(1) Plan Description**

**Plan administration.** The City of Austin Employees' Retirement System (COAERS, or, the System) administers the City of Austin Employees' Retirement (the Plan), a single-employer defined benefit pension plan that provides pensions for eligible employees of the City of Austin.

The System was created under Article 6243n, Vernon's Texas Civil Statutes (the Pension Statute), as amended.

The Pension Statute grants the authority to establish and amend the benefit terms to the Texas State Legislature.

Management of the Plan is vested in the eleven-member COAERS Board of Trustees, which is composed of:

- 4 active members elected by the active membership
- 2 retired members elected by the retired membership
- 2 City Council Appointed Citizen Members
- 1 Board Appointed Citizen Member
- 1 City Manager of the City of Austin or Designee
- 1 City Council Member

**Plan membership.** Participating employees include all regular, full time employees who work at least 30 hours per week, except for civil service firefighters and civil service police officers. At December 31, 2015, 2014, and 2013, membership consisted of the following:

	<u>2015</u>	<u>2014</u>	<u>2013</u>
Inactive plan members or beneficiaries currently receiving benefits	5,679	5,396	5,120
Inactive plan members entitled to but not yet receiving benefits	2,389	2,303	2,818
Active plan members	<u>9,063</u>	<u>9,028</u>	<u>8,592</u>
Total plan members	<u><u>17,131</u></u>	<u><u>16,727</u></u>	<u><u>16,530</u></u>

**Benefits provided.** The System provides service retirement, death, disability, and withdrawal benefits. Benefits vest with five years of creditable service.

Membership in the System is comprised of two benefit tiers: Group A and Group B.

Group A members continue under the plan originated in 1941. Participants may retire at age 62, at age 55 with 20 years of service, or at any age with 23 years of service. Prior to October 1, 1999, the monthly benefit was equal to 2.6% of the highest 36-month average annual salary of the last ten years multiplied by years and months of service. Effective October 1, 1999, the monthly benefit multiplier was increased to 2.7%. Effective April 1, 2000, the monthly benefit multiplier was increased to 2.98%. Effective January 1, 2002, the monthly benefit multiplier was increased to 3.0%. Effective January 1, 2001, the System approved a 3.5% ad hoc retiree increase and a 2.5% increase effective January 1, 2002.

Group B members are employees who were hired on and after January 1, 2012, with the following provisions:

- Normal retirement eligibility at age 65 with 5 years of service credit; or at age 62 with 30 years of service credit;
- Early reduced retirement eligibility at age 55 with 10 years of service credit;
- An annuity formula multiplier of 2.5%;
- The purchase of nonqualified permissive service (supplementary service credit) for annuity calculations only, not for eligibility purposes.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2015 and 2014

The following apply to both Group A and Group B:

- Effective in 2002, a Member may elect to retroactively participate in the System's Backward DROP (Deferred Retirement Option Program). This program benefits retiring employees by allowing a lump-sum payment in lieu of additional creditable service time after reaching retirement eligibility. The Member would receive a lump-sum payment equal to 90% of the sum of the monthly annuities the participant would have received if the member had retired at the DROP entry date. While the nomenclature used in the Pension Statute resembles that of an arrangement requiring additional disclosures under GASB 67, the COAERS Backward Drop benefit is technically different.
- The lump-sum death benefit payable upon the death of a retiree is \$10,000.
- There is no guaranteed cost of living increase.

**Contributions.** Prior to October 1, 1999, active member contributions to the Plan were 7%. Effective October 1, 1999, active member contributions increased to 8%. Currently, all Participants are required to contribute 8% of their base compensation to the Plan. The City of Austin (the City) also contributes 8% of base compensation. The benefit and contribution provisions of this plan are governed by state law. Amendments may be made by the Legislature of the State of Texas. Should the Plan fully terminate at some future time, the retirement allowance of a member would be determined by reference to the member's average final compensation as if the member had attained normal retirement age on that date.

Pursuant to the 2005 COAERS Supplemental Funding Plan and beginning in October 2006, the City contributed an additional 4% subsidy for their 2010 fiscal year ended September 30, 2010. An Amended Supplemental Funding Plan (ASFP), adopted by the City Council in October 2010, incrementally increased the supplemental contribution to the Plan from 6% of base compensation to 10% of base compensation effective October 1, 2012 for fiscal year 2012-13, and each fiscal year thereafter.

Under the terms of the Plan, the System's employees obtain membership in the Plan on the same basis as City employees. Accordingly, the System contributes 8% of base employee compensation to the Plan, plus a 10% subsidy, as described above, for its fourteen current employees; System employees also contribute 8% of their base compensation to the Plan. Since there is only one Plan, all actuarial calculations are provided on an aggregate basis. The System's annual pension cost for its employees and related contributions made for the past three years are:

	<u>Annual pension cost</u>	<u>Contributions made</u>
2015	\$ 215,235	215,235
2014	213,231	213,231
2013	206,117	206,117

The System participates in the Proportionate Retirement Program through which a member of the System may meet requirements for service retirement eligibility by combining COAERS membership service with service credit from the following participating entities: City of Austin Police Retirement System, The El Paso City Employees' Pension Fund and Firemen and Policemen's Pension Fund, Employees' Retirement System of Texas, Judicial Retirement System of Texas I & II, Texas Municipal Retirement System, Texas County and District Retirement System, Teacher Retirement System of Texas, or any other Texas retirement systems covering municipal employees who have qualified plans and have elected to participate in the Proportionate Retirement Program. A limited proportionate service arrangement was established in 2007 between COAERS and individuals who have membership in a retirement system within the Travis County Healthcare District.

(Continued)



## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2015 and 2014

**Restoration Plan**

On November 23, 1999, the Board adopted a resolution to establish a "Restoration of Retirement Income Plan for Certain Participants in the City of Austin Employees' Retirement System" (Restoration Plan).

This Restoration Plan is effective as of January 1, 2000, and is intended to be a "qualified governmental excess benefit arrangement" within the meaning of Section 415(m) of the Internal Revenue Code, and shall be construed, interpreted and administered in accordance with such provision. The Restoration Plan shall be administered as an unfunded plan which is not intended to meet the qualification requirements of Section 401 of the Internal Revenue Code. Eligible members are those who are members in the Plan whose pension or pension-related benefits under the Plan are limited due to the provision of Section 415 of the Internal Revenue Code.

All benefits payable under this Restoration Plan shall be paid by the City of Austin Employees' Retirement System from contributions provided by the employer and not from the Fund or any other trust unless such trust is maintained solely for the purpose of providing benefits from this Restoration Plan. No contribution receivable is due for the years ended December 31, 2015 and 2014, for this Restoration Plan. Assets remaining in this plan as of December 31, 2015 and 2014, were \$20,000.

The Restoration Plan's annual pension cost and related contributions for the past three years are:

	<u>2015</u>	<u>2014</u>	<u>2013</u>
Annual pension cost	\$ 151,939	138,689	156,063
Contributions made	151,939	138,689	156,063

At December 31, 2015, 2014, and 2013, membership in the Restoration Plan included the following:

	<u>2015</u>	<u>2014</u>	<u>2013</u>
Retirees and beneficiaries currently receiving benefits	12	11	11
Terminated members entitled to but not yet receiving benefits	-	-	-
Current employees	-	-	-
Total	<u>12</u>	<u>11</u>	<u>11</u>

**Other Information**

The System is required by the Pension Statute to maintain two separate funds in its internal accounting records. The first fund, defined in the statute as "Fund 1", shall be maintained to account for all accumulated deposits (contributions and interest) of Members who have not withdrawn from the System. The second fund, defined as "Fund 2", shall be maintained to account for all other net assets of the System less the amount held in "Fund 3"; this third fund is maintained to account for accumulated contributions by the employer for the Internal Revenue Code Section 415 Restoration Plan as adopted by Board Resolution on November 23, 1999. At December 31, 2015, the balances of Fund 1, Fund 2, and Fund 3 were \$471,178,600, \$1,673,625,522, and \$20,000, respectively. At December 31, 2014, the balances of Fund 1, Fund 2, and Fund 3 were \$453,397,848, \$1,756,401,831, and \$20,000, respectively.

(Continued)

COAERS 2015 Comprehensive Annual Financial Report  
CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2015 and 2014

**(2) Summary of Significant Accounting Policies and System Asset Matters**

The System is not included in any other governmental "reporting entity" as defined by the Governmental Accounting Standards Board (GASB). The System has no component units and is not a component unit of any other entity.

**(a) Basis of Accounting**

The System's financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Contributions are recognized when due pursuant to formal commitments, as well as statutory or contractual requirements; accordingly, contributions are recognized as revenues in the period in which the employer reports compensation for their employees. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

GASB Statement No. 67, *Financial Reporting for Pension Plans*, was issued June 2012 and is effective for fiscal years beginning after June 15, 2013. This statement amends GASB Statement No. 25 and GASB Statement No. 50, as they relate to pension plans administered through trusts that meet certain criteria. This statement establishes standards for financial reporting and amends note disclosure and required supplemental information requirements for defined benefit pension plans administered through qualified trusts. The requirements of this statement were implemented in 2014.

**(b) Cash and Cash Equivalents**

Cash and cash equivalents include demand deposit accounts and money market checking accounts. As of December 31, 2015 and 2014, the book balances of the demand deposit accounts totaled \$15,623,591 and \$9,743,727, respectively.

**(c) Method Used to Value Investments**

Plan investments are reported at fair value. Fair value is the amount at which an investment could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale. Refer to Note 4(c) for more detail regarding the System's policy on accounting for investments.

**(d) Contributions Receivable**

The employee and City contributions for the years ended December 31, 2015 and 2014 that were not deposited with the System by year-end and are shown as contributions receivable.

**(e) Capital Assets**

Capital assets are recorded at cost. The System capitalizes all computers and electronic equipment purchased as well as any other assets greater than \$1,000. Depreciation is computed using the straight-line method over the assets' estimated useful lives of:

Furniture and fixtures	3-12 years
Building	40 years

**(f) System Expenses**

Substantially all System administrative costs are the responsibility of the System. The administrative costs are funded through the investment income.

**(g) Use of Estimates**

The preparation of financial statements in conformity with United States Generally Accepted Accounting Principles (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**(Continued)**

COAERS 2015 Comprehensive Annual Financial Report  
**CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM**

Notes to Financial Statements

December 31, 2015 and 2014

**(3) Deposit and Investment Risk Disclosure**

Deposit and investment resources are exposed to risks that have the potential to result in losses that could impact delivery of System services. The Board has adopted a Statement of Investment Policies and Objectives (Investment Policy) to set forth the factors involved in the management of investment assets for the System. This policy is included in every investment management agreement. The document is designed to mitigate risk by requiring that investing be done in compliance with policy guidelines by qualifying the broker and financial institution with whom the System will transact, and by establishing sufficient collateralization, portfolio diversification, and limiting maturity. The System's Board, in accordance with the power and authority conferred under the Texas Statutes, has employed The Northern Trust Company as custodian of the assets of the System. The following summary of total investments by type as of December 31, 2015 and 2014, presents the System's investment mixes.

	<b>2015</b>	<b>2014</b>
Summary of investments by type:		
Domestic fixed income:		
Commercial mortgage-backed securities	\$ 13,255,653	11,827,119
Corporate bonds	142,739,670	138,731,284
Government agencies	7,176,171	6,766,690
Government bonds	31,969,895	53,654,404
Government mortgage-backed securities	48,974,089	56,850,286
Other fixed income:		
NT Collective Aggregate Bond Index Fund - Non-Lending	201,173,027	200,032,849
	445,288,505	467,862,632
Real estate commingled fund	190,104,785	167,102,368
US denominated equities	917,039,246	988,415,316
International equities	366,774,762	382,095,151
Alternative investments	174,046,277	157,531,105
Short-term investment funds	32,507,474	32,182,898
Investments at fair value on balance sheet	2,125,761,049	2,195,189,470
Receivables and pending trades, net	2,291,448	1,743,986
Total investments (per investment consultant)	\$ 2,128,052,497	2,196,933,456

***Custodial Credit Risk***

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the System will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. While the Board has no formal policy specific to custodial credit risk, operating bank account deposits in excess of Federal Deposit Insurance Corporation (FDIC) insured amounts are backed by US government, treasury and agency securities, repurchase agreements, and pledged securities held as collateral.

As of December 31, 2015 and 2014, the System's operating bank balances of \$15,623,591 and \$9,743,727, respectively, were not exposed to custodial credit risk.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the System will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. Investment securities are exposed to custodial risk if the securities are uninsured, are not registered in the name of the System, and are held by the counterparty, its trust or agent, but not in the System's name. The System's investment securities are not exposed to custodial credit risk because all securities are held by the System's custodial bank in the System's name. At December 31, 2015 and 2014, the System was not exposed to credit risk through security lending.

Borrowers of System securities through the Northern Trust Securities Lending Program are required to fully collateralize their obligation to return such securities when the loans are called. Proceeds from loaned securities are invested in a short-term fixed income portfolio, Northern Trust Collective SL Core STIF Fund.

**(Continued)**

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2015 and 2014

***Concentration of Credit Risk***

Concentration of credit risk is the risk of loss attributed to the magnitude of the System's investment in a single issuer. The System is authorized to invest in the following as of December 31, 2015:

***(a) Fixed Income Investments***

Fixed income investment may be no less than twenty-one and one-half percent (21.5%) and no more than twenty-seven and one-half percent (27.5%) of the investment portfolio measured at fair value. No single issuer's securities shall represent more than six percent (6%) of the market value of any manager's portfolio. This restriction applies to asset-backed securities, non-agency mortgage-backed securities (including commercial mortgage-backed securities) and taxable municipal securities. The total holdings of an agency-issued mortgage-backed security of the same coupon and maturity series of the same agency shall not exceed twenty percent (20%) of the portfolio (agency-issued mortgage-backed securities include Government National Mortgage Association (GNMA) securities).

Section 144(a) securities shall be limited to no more than five percent (5%) of the portfolio at market value of any manager's portfolio. This does not apply to obligations of the US government (Treasury bonds, bills and notes).

The assets of the System are to be invested only in the following fixed income securities:

1. United States Treasury notes, bonds, and bills;
2. United States government agency obligations;
3. Investment grade corporate bonds (however, the average rating of all corporate bonds held in any investment portfolio, taken together, may not fall below AA);
4. Preferred stocks;
5. Investment grade foreign bonds payable in United States dollars;
6. Cash equivalents in the form of commercial paper rated as A1 by Moody's or P1 by Standard & Poor's;
7. Other corporate obligations with an equivalent or higher rating than items 1 through 6 above; or,
8. Obligations backed by United States government and investment grade municipal funds.

***(b) Domestic Equity Investments***

Domestic equity investments should total no less than twenty-five percent (25%), and no more than thirty-five (35%), of the total investment portfolio measured at fair value. No single company's securities shall represent more than six percent (6%) of the market value of any manager's portfolio.

***(c) International Equity Investments***

International equity investments should total no less than 25% and no more than 35% of total value of the System's investments at fair value. No single company's securities shall represent more than six percent (6%) of the market value of any manager's portfolio.

***(d) Real Estate Open-End Commingled Fund***

While not exposed to concentration of credit risk, total investments in real estate open-end commingled funds may be up to 8.25% of the total investment portfolio measured at fair value, if, when combined with fixed income, the aggregate does not exceed 35.0% of the portfolio.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2015 and 2014

**(e) Other Investment Information**

As of December 31, 2015 and 2014, the following was the composition of the System's portfolio:

	<u>2015</u>	<u>2014</u>
Alternative investments	8.19%	7.18%
Commercial mortgage-backed securities	0.62%	0.54%
Corporate bonds	6.72%	6.32%
Government agencies	0.34%	0.31%
Government bonds	1.51%	2.44%
Government mortgage-backed securities	2.30%	2.59%
Other fixed income:		
NT Collective Aggregate Bond Index Fund - Non-Lending	9.46%	9.11%
Real estate commingled fund	8.94%	7.61%
U.S. denominated equities *	43.14%	45.03%
International equities *	17.25%	17.40%
Short-term investment funds	1.53%	1.47%
	<u>100.00%</u>	<u>100.00%</u>

\* The asset allocation policy noted in footnote 3 (a to d) is based on the type of portfolio managers. The composition percentages in this table reflect the classification of investments for GASB 40 presentation purposes. Certain amounts have been reclassified from international to U.S. equities as they are denominated in U.S. dollars.

**Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The System does not have a formal policy regarding interest rate risk, i.e., maturities of investments by type, but its Investment Policy requires fixed income managers to disclose their credit exposure and portfolio duration in their quarterly reports. The System monitors credit exposure using segmented time distribution. Mortgage obligations are sensitive to changes in prepayments, which may arise from a change in interest rates.

As of December 31, 2015, the System had the following investments and maturities:

<u>Investment type</u>	<u>Fair value</u>	<u>Less than 1</u> <u>year</u>	<u>1 to 6 years</u>	<u>6 to 10 years</u>	<u>10+ years</u>
Commercial mortgage-backed securities	\$ 13,255,653	-	-	-	13,255,653
Corporate bonds	142,739,670	1,470,280	96,365,143	27,844,546	17,059,701
Government agencies	7,176,171	-	6,684,270	-	491,901
Government bonds	31,969,895	-	14,233,266	5,668,068	12,068,561
Government mortgage-backed securities	48,974,089	-	791,764	618,696	47,563,629
Other fixed income:					
NT Collective Aggr Bond Index Fund	201,173,027	1,146,686	90,326,689	80,589,915	29,109,737
	<u>\$ 445,288,505</u>	<u>2,616,966</u>	<u>208,401,132</u>	<u>114,721,225</u>	<u>119,549,182</u>

As of December 31, 2014 the System had the following investments and maturities:

<u>Investment type</u>	<u>Fair value</u>	<u>Less than 1</u> <u>year</u>	<u>1 to 6 years</u>	<u>6 to 10 years</u>	<u>10+ years</u>
Commercial mortgage-backed securities	\$ 11,827,119	-	-	-	11,827,119
Corporate bonds	138,731,284	4,418,412	91,223,282	25,420,373	17,669,217
Government agencies	6,766,690	-	6,766,690	-	-
Government bonds	53,654,404	-	42,797,357	2,627,896	8,229,151
Government mortgage-backed securities	56,850,286	-	2,171,941	394,109	54,284,236
Other fixed income:					
NT Collective Aggr Bond Index Fund	200,032,849	-	105,937,397	64,770,636	29,324,816
	<u>\$ 467,862,632</u>	<u>4,418,412</u>	<u>248,896,667</u>	<u>93,213,014</u>	<u>121,334,539</u>

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

## Notes to Financial Statements

December 31, 2015 and 2014

**Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the System. To control credit risk, credit quality guidelines are incorporated into the Investment Policy, as follows:

- Fixed income securities shall not be rated lower than investment grade (Baa3 by Moody's or BBB- by Standard & Poor's or Fitch) by either rating agency unless specific written permission is granted by the Board to a manager. The average rating of all corporate bonds held in any investment portfolio, taken together, may not fall below AA.
- Split-rated securities in which the middle rating is below investment grade shall not comprise more than five percent (5%) of the market value of any manager's portfolio unless specific authority has been granted.
- Unless specific authority has been granted by the Board, in the event of a bond's downgrade below investment grade by Moody's, Standard & Poor's, and Fitch, the Board shall be notified in writing and the manager shall include a recommended course of action in response to the event in the way it deems most prudent for the Fund in the long term.
- The issues of individual entities rated AAA to Aa3 (Moody's) or AA- (Standard & Poor's, and Fitch) may have a seven percent (7%) position at market value.
- Issues of individual entities rated below Aa3 (Moody's) or AA- (Standard & Poor's and Fitch) may have a three percent (3%) position at market value.
- The ratings issue does not apply to direct obligations of the US government and its agencies, but the securities issued by any one issuer shall not otherwise, in the aggregate, exceed the foregoing limitations.
- If specific managers are given international flexibility, the same quality restrictions apply.
- Money market instruments shall have a minimum quality rating comparable to an A3 (Moody's) or A- (Standard & Poor's and Fitch) bond rating and commercial paper shall be rated A1/P1 unless held in a diversified short-term commingled fund.

The quality ratings of investments in fixed income securities as described by nationally recognized statistical rating organizations at December 31, 2015, are as follows:

Standard & Poor's Quality Rating	Total fair value	Commercial mortgage- backed	Corporate bonds	US govt & agencies	Municipal Bonds	NT Collective Aggregate Bond Index Fund
AAA	\$ 202,396,550	5,235,107	1,029,285	48,974,089	-	147,158,069
AA	29,160,569	5,999,113	11,172,492	5,008,260	-	6,980,704
A	77,301,961	2,021,433	48,520,360	491,901	4,360,524	21,907,743
BBB	108,799,937	-	82,017,533	1,676,010	-	25,106,394
BB	20,117	-	-	-	-	20,117
Total credit risk of debt securities	\$ 417,679,134	13,255,653	142,739,670	56,150,260	4,360,524	201,173,027
US govt & agencies*	29,609,371					
	<u>\$ 447,288,505</u>					

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

## Notes to Financial Statements

December 31, 2015 and 2014

The quality ratings of investments in fixed income securities as described by nationally recognized statistical rating organizations at December 31, 2014, are as follows:

Standard & Poor's Quality Rating	Total fair value	Commercial mortgage- backed	Corporate bonds	US govt & agencies	Municipal Bonds	NT Collective Aggregate Bond Index Fund
AAA	\$ 206,288,825	3,354,549	-	56,850,286	-	146,083,990
AA	29,438,595	4,570,843	10,605,738	5,027,890	1,852,912	7,381,212
A	86,094,872	3,901,727	55,541,304	-	2,627,896	24,023,945
BBB	96,646,328	-	72,363,826	1,738,800	-	22,543,702
BB	220,416	-	220,416	-	-	-
Total credit risk of debt securities	\$ 418,689,036	11,827,119	138,731,284	63,616,976	4,480,808	200,032,849
US govt & agencies*	49,173,596					
	<u>\$ 467,862,632</u>					

\* Obligations of the US government or obligations explicitly guaranteed by the US government are not considered to have credit risk and do not have purchase limitations.

**Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit.

The System's currency risk exposure, or exchange rate risk, primarily resides within the System's international equity investment holdings. The System's Investment Policy is to allow its external managers to decide what action to take regarding their respective portfolio's foreign currency exposures using currency forward contracts.

The System's exposure to foreign currency risk includes the following international securities (all equity) as of December 31, 2015 and December 31, 2014.

Currency	2015 Fair value	2014 Fair value
British Pound Sterling	\$ 104,100,729	118,427,580
EURO Currency	73,275,485	74,578,694
Japanese Yen	57,770,062	54,834,879
Swiss Franc	34,778,103	29,750,277
Hong Kong Dollar	30,103,082	32,622,349
Singapore Dollar	20,205,787	22,981,767
Australian Dollar	15,854,309	17,044,011
Canadian Dollar	11,249,424	12,652,414
Danish Krone	6,273,636	6,346,181
Swedish Krona	4,956,013	3,965,571
New Zealand Dollar	3,211,060	2,589,681
South African Rand	2,302,364	2,997,151
Norwegian Krone	2,219,214	2,438,250
Malaysian Ringgit	475,494	449,905
Hungarian Forint	-	416,441
Total securities subject to foreign currency risk	<u>\$ 366,774,762</u>	<u>382,095,151</u>

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2015 and 2014

**Foreign Currency Options**

The System periodically invests in foreign currency options in order to hedge the value of a portion of its investments denominated in foreign currencies. Financial options are an agreement giving one party the right, but not the obligation, to buy or sell a specific amount of an asset for a specified price on or before a specified expiration date. The foreign currency options held by the System entitle the System to convert the value of certain foreign equities into US dollars at an agreed rate. At December 31, 2015 and 2014, the System held no foreign currency options.

**Securities Lending**

The System is authorized under its Investment Policy to participate in securities lending programs through Northern Trust Investments Inc. under which, for an agreed-upon fee, System-owned investments are loaned to a borrowing financial institution. Under this agreement, when the loan closes, the borrowed securities are returned to the System and the collateral is returned to the borrower. The lending agreement requires securities on loan to be collateralized by cash, US government securities, or irrevocable letters of credit with a total market value of at least 102% of the loaned System securities. For global securities pledged as collateral, total market value shall not be less than 105%. The System cannot sell or pledge the non-cash collateral of \$13,001,680 unless a default of the securities lending agreement has occurred.

Cash collateral can be invested in a short-term investment pool or in term loans. The term loans can be terminated on demand by either lender or borrower. At December 31, 2015 and 2014, System investments in possession of a borrowing financial institution were collateralized by cash and irrevocable letters of credit. The cash collateral was invested in a short-term investment pool with an average weighted maturity approximating the maturity of the security loans. There were no significant violations of legal or contractual provisions, and no borrower or lending agent default for fiscal years 2015 and 2014.

As of December 31, 2015 and 2014, the System owned the following securities that were in possession of a borrowing financial institution:

	2015		2014	
	Market value of loaned securities	Cash collateral received	Market value of loaned securities	Cash collateral received
US agencies	\$ 0	0	1,007,672	1,030,307
US corporate fixed	3,790,316	3,896,783	9,010,683	9,259,736
US equities	107,692,311	110,773,477	145,302,332	149,443,026
Global stocks	8,160,699	8,655,822	8,341,102	8,836,229
US government fixed	23,315,204	23,841,396	8,402,269	8,559,475
Total	\$ 142,958,530	147,167,478	172,064,058	177,128,773

Cash collateral received from borrowers of securities is invested in accordance with COAERS' securities lending agreement. As of December 31, 2015 and 2014, cash collateral was invested in the following categories:

Investment Category	2015	2014
Cash and other liquid assets	\$ 25,401,107	73,738,708
Asset-backed securities	18,189,900	20,352,096
Commercial paper	25,769,025	15,853,025
Repurchase agreements	7,726,293	3,206,031
Certificates of deposit	26,460,713	18,208,838
US govt & agencies	1,677,709	1,753,575
Domestic corporate fixed-income securities	41,942,731	44,016,500
Total cash collateral received	\$ 147,167,478	177,128,773

(Continued)



## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2015 and 2014

**(4) Pension Plan Investments****(a) Investment Policy**

The Board has the authority to establish the investment policy and the asset allocation policy. The general investment objective is to obtain a reasonable long term total return consistent with the degree of risk assumed, while emphasizing the preservation of capital.

**(b) Asset Allocation**

The System's asset allocation policy as of December 31, 2015 and 2014, as adopted by the Board of Trustees, is as follows:

	<u>2015</u>	<u>2014</u>
US equities	30.00%	31.01%
International equities	30.00%	31.55%
Fixed income	24.50%	24.50%
Real estate	5.50%	5.44%
Alternative investments -		
Risk Parity	5.00%	5.00%
Master Limited Partnerships	4.00%	1.50%
Commodities	1.00%	1.00%
	<u>100.00%</u>	<u>100.00%</u>

During 2015, the Board restructured the US Equity portfolio by consolidating the small cap holdings of two investment managers into the Northern Trust Investments – Russell 2000 Index Fund. Concurrently, large cap holdings were reallocated to fund implementation of a factor investing strategy with the addition of Northern Trust Investments – Scientific Beta MBMS EW Account; the alternative investments allocation in master limited partnerships managed by Harvest Fund Advisors LLC was increased. Aside from the incorporation of these new mandates, there were no significant modifications to the investment policy.

**(c) Method Used to Value Investments**

- The System's equity and fixed income investments are reported at fair value based on independent pricing services.
- Short-term cash investments are reported at cost, which approximates fair value.
- International securities are reported at fair value in U.S. dollars converted at current exchange rates.
- Investments that do not have an established market are valued based on the net asset value provided by independent audits.
- The System's real estate commingled fund is an open-end investment fund that includes properties that are valued monthly; all properties within this fund are appraised externally by nationally recognized appraisers.
- The System's exposure to international emerging markets comes through three funds: one managed by City of London Investment Management, another by Dimensional Fund Advisors, and a third by Northern Trust Investments Inc. (the Trustee) Collective Emerging Markets Index Fund. These investments are commingled arrangements where assets are pooled with other institutional investors and then unitized with the value of the units determined by the fair value of the entire pool.
- The System also invests in the Northern Trust Investments Inc. (the Trustee) Collective Aggregate Bond Index Fund that may hold units of participation in any fixed income collective fund established and maintained by the Trustee or any of its affiliates. The Trustee values its securities at fair value; any securities for which no current market quotation is readily available are valued at fair value as determined in good faith by the Trustee.
- Investment income is recognized in the period earned and purchases and sales of investments are recorded on a trade-date basis. Net appreciation/depreciation in Plan investments includes both realized and unrealized gains and losses.

**(Continued)**

**CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM**

Notes to Financial Statements

December 31, 2015 and 2014

**(d) Rate of Return**

For the year ended December 31, 2015, the annual money-weighted rate of return on System investments net of pension plan investment expense was -1.90%, a decline from 5.02% at December 31, 2014. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**(e) Concentrations**

If the pension plan held investments (other than those issued or explicitly guaranteed by the U.S. government, commingled funds, and other pooled investments) in any one organization representing 5% or more of the pension plan's fiduciary net position, the pension plan should disclose this information. At December 31, 2015 and 2014, there are no holdings that exceeded this disclosure trigger.

**(5) Contributions and Funding Policy**

As of December 31, 2015 and 2014, the System's funding policy, as guided by state law, requires contributions equal to 8% of base compensation by the participants and by the City.

While the contribution requirements are not actuarially determined, state law requires that each plan of benefits adopted by the System must be approved by a qualified actuary. The actuary certifies that the contribution commitment by the participants and the City provides an adequate financing arrangement. Using the entry age actuarial cost method, the System's normal cost is determined as a percentage of payrolls. The excess of the total contribution rate over the normal cost rate is used to amortize the System's unfunded actuarial accrued liability, if any exists, and the number of years needed to amortize the System's unfunded actuarial accrued liability is determined using a level percentage of payroll method.

The funding objective of the System is for contribution rates to be sufficient to cover the normal cost of the Plan and to amortize any unfunded actuarial accrued liabilities over a period not to exceed 30 years.

In 2005, the City of Austin City Council approved a Supplemental Funding Plan (SFP) relating to the System. The basic elements of this plan provided for an initial 1% contribution from the City beginning in October 2006, and increasing 1% each year until reaching a cap of 4%. This additional funding would continue as long as necessary and in an amount necessary, up to 4%, to sustain a 30-year funding period. While compliance with the SFP continued into 2010, the negative impact of 2008 capital markets on the Plan rendered the effect of SFP, the contributions of which had reached the 4% maximum, inadequate to achieve the System's funding goal.

An Amended Supplemental Funding Plan, adopted by the City Council in October 2010, increased the total employer contribution to the System to 14% of base compensation effective October 1, 2010. The Amended Supplemental Funding Plan also increases future employer contributions as follows: 16% of base compensation effective October 1, 2011 for fiscal year 2011-12; and 18% of base compensation effective October 1, 2012 for fiscal year 2012-13, and each fiscal year thereafter.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2015 and 2014

**(6) Capital Assets**

The following summarizes the capital asset account balances as of December 31, 2015 and December 31, 2014, and changes to the accounts during the years then ended:

	Balance December 31, 2013	Net Change	Balance December 31, 2014	Net Change	Balance December 31, 2015
<b>Capital assets not being depreciated:</b>					
Land	\$ 249,964	-	249,964	-	249,964
<b>Capital assets being depreciated:</b>					
Building	1,198,925	-	1,198,925	-	1,198,925
Furniture and fixtures	399,060	(99,023)	300,037	3,406	303,443
Work in Progress	-	228,917	228,917	992,727	1,221,644
<b>Total capital assets being depreciated</b>	<b>1,597,985</b>	<b>129,894</b>	<b>1,727,879</b>	<b>996,133</b>	<b>2,724,012</b>
<b>Less accumulated depreciation:</b>					
Building	529,869	29,973	559,842	29,973	589,815
Furniture and fixtures	369,143	(100,414)	268,729	15,705	284,434
<b>Total accumulated depreciation</b>	<b>899,012</b>	<b>(70,441)</b>	<b>828,571</b>	<b>45,678</b>	<b>874,249</b>
<b>Total capital assets, net of accumulated depreciation</b>	<b>\$ 948,937</b>	<b>200,335</b>	<b>1,149,272</b>	<b>950,455</b>	<b>2,099,727</b>

**(7) Federal Income Taxes**

The Plan is a Public Employee Retirement System and is exempt from federal income taxes. A favorable determination letter from the Internal Revenue Service was issued in February 2014.

**(8) Risk Management**

The System is exposed to various risks of loss related to torts, errors and omission, violation of civil rights, theft of, damage to, and destruction of assets, and natural disaster. These risks are covered by insurance purchased by the System. This coverage is in compliance with the workers' compensation laws of the State of Texas with no accident or aggregate deductibles. Property physical damage is insured to replacement value with a \$5,000 deductible and a building limit of \$2,086,000 with contents coverage of \$704,000. Automobile limits are set at \$1,000,000 per occurrence. Insurance coverage by major category of risk has remained relatively constant as compared to the prior fiscal year. Insurance settlements have not exceeded insurance coverage for any of the past three years. The System obtains Workers Compensation and Employers Liability coverage through Texas Mutual Insurance Company.

The System maintains a pension and welfare fund fiduciary responsibility insurance policy with an aggregate limit of liability of \$20,000,000, and officers and directors liability coverage of \$5,000,000.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2015 and 2014

**(9) Health Plan for Retired COAERS Employees****(a) Plan Description**

The City of Austin Employees' Retirement System (COAERS) participates in the healthcare plan administered by the City of Austin (the City). The City provides healthcare insurance for eligible retirees and their dependents through their group health insurance plan covering both active and retired members. The authority to amend and establish benefit provisions to the healthcare plan resides with the City. Any reports regarding the healthcare plan are available from the City.

**(b) Funding Policy**

Benefit provisions are established and amended by the City Council; rates are actuarially determined by a third-party actuary. COAERS, as the employer, has fewer than twenty current and potential plan members. COAERS does not participate in plan design or administration, and is subject to the terms and conditions set by the City. Both COAERS and the four members currently participating in the plan, pay monthly premiums based on the City's assumptions and actuarial data. COAERS contributed the required amounts for fiscal years 2015, 2014, and 2013, which were approximately \$18,400, \$9,700, and \$9,430, respectively. In addition, the Plan members receiving this benefit contributed approximately \$935 per month in 2015, \$300 per month in 2014, and \$290 per month in 2013, for individual coverage; dependent coverage paid by these members was approximately \$1,240 per month in 2015, \$800 in 2014, and \$770 in 2013.

**(10) Net Pension Liability**

The net pension liability is measured as the total pension liability, less the amount of the pension plan's fiduciary net position. In actuarial terms, this will be the accrued liability less the market value of assets. The components of COAERS' net pension liability at December 31, 2015 and 2014, were as follows:

FY Ending December 31	Total Pension Liability	Fiduciary Net Pension	Net Pension Liability	Fiduciary Net Position as a % of Total Pension Liability
2014	\$ 3,094,055,712	\$ 2,209,799,679	\$ 884,256,033	71.42%
2015	3,391,796,116	2,144,804,122	1,246,991,994	63.24%

The Schedule of Net Pension Liability presents multi-year trend information (beginning with FY 2014) to illustrate changes in the plan fiduciary net positions over time, relative to the total pension liability. In addition to the above, this information is presented in the Required Supplementary Information section beginning on page 53.

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## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2015 and 2014

**(a) Actuarial Methods and Assumptions Used to Determine Contribution Rates**

The total pension liability was determined by an actuarial valuation as of December 31, 2015, using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Cost Method	Entry Age Normal
Inflation	3.25%
Salary Increases	4.50% to 6.00%
Mortality	Experience-based table of rates that are gender specific. Mortality RP-2000 Mortality Table with White Collar adjustment and multipliers of 110% for males and 120% for females. Generational mortality improvements in accordance with Scale AA are projected from the year 2000.

The actuarial assumptions used in the December 31, 2015 valuation were based on the results of an actuarial experience study recently updated for December 31, 2015, pursuant to an experience study of the five-year period ended December 31, 2011. The Plan does not require regular ad hoc post-employment benefits, and none have been made since 2002.

**(b) Single Discount Rate**

The Single Discount Rate of 7.50% used to measure the total pension liability was changed from the previous 7.75% rate established in 2002. This Single Discount Rate was based on the expected rate of return on pension plan investments of 7.50%. The projection of cash flows used to determine this Single Discount Rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made in accordance with the Supplemental Funding Plan. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Asset Class</u>	<u>2015</u>
US equity	3.82%
International equity	6.41%
Fixed income	1.75%
Real estate	4.75%
Risk parity	5.00%
Master limited partnerships	8.75%
Commodities	5.00%
Cash	0.50%

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

Notes to Financial Statements

December 31, 2015 and 2014

**(c) Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

Regarding the sensitivity of the net pension liability to changes in the Single Discount Rate, the following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.50%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

**Sensitivity of Net Pension Liability to the  
Single Discount Rate Assumption**

1% Decrease 6.50%	Current Single Discount Rate Assumption 7.50%	1% Increase 8.50%
\$ 1,654,882,675	\$ 1,246,991,994	\$ 906,948,563

**(11) Commitments and Contingencies**

In 2014, the System entered into a long-term agreement with Levi, Ray, & Shoup for the development and installation of a new pension administration system. Contract work began in 2014 and is scheduled to continue through 2018 at an approximate cost of \$5 million.

(Continued)

## CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM

## Required Supplementary Information

December 31, 2015

**Schedule of Changes in the Net Pension Liability and Related Ratios**

Fiscal year ending December 31,	<u>2015</u>	<u>2014</u>
<b>Total Pension Liability</b>		
Service Cost	\$ 93,506,590	\$ 89,235,267
Interest on the Total Pension Liability	236,843,912	222,709,911
Benefit Changes	-	-
Difference between Expected and Actual Experience	13,413,789	33,911,010
Assumption Changes	123,493,165	-
Benefit Payments	(165,464,616)	(157,563,807)
Refunds	(4,052,436)	(4,154,419)
<b>Net Change in Total Pension Liability</b>	297,740,404	184,137,962
<b>Total Pension Liability - Beginning</b>	<u>3,094,055,712</u>	<u>2,909,917,750</u>
<b>Total Pension Liability - Ending (a)</b>	<u>\$ 3,391,796,116</u>	<u>\$ 3,094,055,712</u>
<b>Plan Fiduciary Net Position</b>		
Employer Contributions	\$ 100,484,694	\$ 93,331,482
Employee Contributions	54,065,793	50,489,091
Pension Plan Net Investment Income	(47,607,661)	99,704,100
Benefit Payments	(165,464,616)	(157,563,807)
Refunds	(4,052,436)	(4,154,419)
Pension Plan Administrative Expense	(2,421,331)	(2,631,218)
Other	-	-
<b>Net Change in Plan Fiduciary Net Position</b>	(64,995,557)	79,175,229
<b>Plan Fiduciary Net Position - Beginning</b>	<u>2,209,799,679</u>	<u>2,130,624,450</u>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$ 2,144,804,122</u>	<u>\$ 2,209,799,679</u>
<b>Net Pension Liability - Ending (a) - (b)</b>	1,246,991,994	884,256,033
<b>Plan Fiduciary Net Position as a Percentage</b>		
<b>of Total Pension Liability</b>	63.24 %	71.42 %
<b>Covered Employee Payroll</b>	\$ 558,248,300	\$ 518,508,233
<b>Net Pension Liability as a Percentage</b>		
<b>of Covered Employee Payroll</b>	223.38 %	170.54 %

**Notes to Schedule:**

- 1) No significant factors noted to disclose.
- 2) Single Discount Rate of 7.5% used to calculate total pension liability for 2015, a reduction from 7.75% used for 2014.
- 3) Schedule will be built out to 10 years.
- 4) Covered payroll is imputed from the actual employer contributions during the calendar year. See accompanying Independent Auditor's Report.

**CITY OF AUSTIN EMPLOYEES' RETIREMENT SYSTEM**

Required Supplementary Information

December 31, 2015

**Schedule of Investment Returns**

<u>Year</u>	<u>Annual Return *</u>
2015	-1.90%
2014	5.02%

*\* Annual money-weighted rate of return, net of investment expenses*

**Note:** Schedule will be built out to 10 years.



## OTHER SUPPLEMENTARY INFORMATION

## Investment Expenses

	2015	2014
<b>Custodial &amp; Transaction Fees</b>		
The Northern Trust Company	\$ 166,270	151,540
Investment transaction fees	64,727	55,080
	<b>230,997</b>	<b>206,620</b>
<b>Investment Manager Fees</b>		
1607 Capital Partners LLC	911,692	991,099
Agincourt Capital Management LLC	356,233	556,200
AQR Capital Management LLC	419,653	526,804
Aronson + Johnson + Ortiz LP	346,395	217,178
Columbus Circle Investors	266,347	346,220
CoreCommodity Management LLC	60,222	39,269
Harvest Fund Advisors LLC	314,953	196,353
INTECH Investment Management LLC	876,204	300,282
Mondrian Investment Partners LTD	803,359	812,534
Northern Trust Investments LTD	200,571	194,106
Sprucegrove Investment Mgmt LTD	579,329	597,977
Walter Scott & Partners LTD	594,886	594,054
Westfield Capital Management Co LP	359,021	265,107
Prior-year accrual-to-actual variance	(107)	3,101
	<b>6,088,758</b>	<b>5,640,284</b>
<b>Investment Consulting Fees</b>		
Summit Strategies Group	<b>220,000</b>	<b>220,000</b>
<b>Legal Fees</b>		
Jackson Walker LLP	-	<b>12,420</b>
<b>Total</b>	<b>\$ 6,539,755</b>	<b>6,079,324</b>

Note: These expenses are presented on an accrual basis; list does not reflect fees directly charged against commingled funds.

## General &amp; Administrative Expenses

	2015	2014
Actuary	\$ 60,927	66,745
Attorney	50,463	67,393
Auditing	81,972	72,665
Banking services	1,079	1,344
Computer services	127,015	118,568
Consultants	6,500	171,802
Administrative	1,836,559	1,856,514
Depreciation	47,864	49,612
Insurance	154,448	153,292
Member communications	26,263	33,161
Continuing education & site visits	28,242	40,121
<b>Total</b>	<b>\$ 2,421,332</b>	<b>2,631,217</b>

## Consultant Expenses

	2015	2014
<b>Actuary</b>		
Gabriel Roeder Smith & Co	\$ 60,927	66,745
<b>Attorney</b>		
Strasburger & Price LLP	5,812	1,312
Knight & Partners	44,651	60,170
McKamie Krueger LLP	-	5,911
	<b>50,463</b>	<b>67,393</b>
<b>Auditing</b>		
KPMG LLP	62,472	45,600
Padgett Stratemann Co LLP	19,500	27,065
	<b>81,972</b>	<b>72,665</b>
<b>Banking Services</b>		
JPMorgan Chase	-	144
National Payment Corporation	1,079	1,200
	<b>1,079</b>	<b>1,344</b>
<b>Computer Services</b>		
Austin Web Design	1,200	1,080
Levi Ray & Shoup	80,934	74,940
mindSHIFT Technologies	33,136	34,913
Other	11,745	7,635
	<b>127,015</b>	<b>118,568</b>
<b>Other Consultants</b>		
Robert A. Dennison MD	-	4,095
Jonathan Decherd MD	5,477	2,047
Harold Skaggs MD	1,023	-
LRWL Inc	-	165,060
Other	-	600
	<b>6,500</b>	<b>171,802</b>
<b>Total</b>	<b>\$ 327,956</b>	<b>498,517</b>

See accompanying independent auditors' report.

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# INVESTMENT SECTION







**Summit Strategies Group**

January 1, 2016

The Board of Retirement  
City of Austin Employees' Retirement System  
418 E. Highland Mall Boulevard  
Austin, TX 78752-3720

The COAERS investment portfolio experienced strong returns in 2012 (+13.8%) and 2013 (+16.0%). In 2014, the COAERS' investment portfolio saw a systematic slow-down of returns across asset classes and the fund returned 5.1%, gross of fees, for the fiscal year ending December 31, 2014. 2015 offered a continuation of that theme, losing 1.6%, gross of fees, for the fiscal year ending December 31. The fund decreased from a beginning value of \$2.2 billion to its current value of \$2.1 billion as a result of outflows of \$33 million and an investment loss of \$66 million. The S&P 500 and MSCI EAFE Indices posted returns of 1.4% and -0.8%, respectively, as a strong dollar aided US equities but was a headwind for international corporations.

As detailed earlier, the COAERS' investment portfolio lost 1.6% for the year ending December 31, 2015. The fund outperformed the Policy Index, but underperformed the Passive Index and ranked in the 87th percentile as part of the Investment Metrics sample. Specifically, the investment portfolio was ahead of its Policy Index return by 0.4% but underperformed the Passive Index return by 0.4%. The underperformance versus the Passive Index is largely attributable to COAERS' exposure to MLPs and commodities. The underperformance versus peers is driven by asset allocation; COAERS has a higher international equity weighting versus peers, which saw negative returns in 2015. Domestic equity was positive with a 0.2% return in 2015 and real estate continued its strong run, returning 14.7%. Longer-term results are strong and positive on a relative basis. For the 10-year period, the fund returned 5.9% annualized, exceeding the index by 0.9% and ranking above median versus the peer sample. All rates of return were calculated using a time-weighted rate of return and are reported gross of fees.

Starting in 2014 and into 2015, the Board explored factor investing as part of the US Equity asset class review. During the 4th quarter, the Board began implementing the approved allocation to Scientific Beta. The new investment makes up 15.6% of the portfolio as of December 31.

The results for 2015 fell short of the actuarial assumption for long-term investment results and are a reminder of the current lower expected return environment. Major central banking policy actions continued to be a primary economic focus and theme for the year ending December 31, 2015, as economic growth prospects throughout the world continued to diverge. The Federal Open Market Committee (FOMC) decided in December the economic outlook was encouraging enough to raise short-term interest rates from zero to 25 basis points. Oil prices fell 31% during the year. Price action in 2015 brings oil's total drop since June of 2014 to 61%. The global supply-demand imbalance has been exacerbated by increased production by OPEC countries in an attempt to push higher-cost producers (e.g., US shale) out of the market. Looking forward, global uncertainties continue with changing monetary policy around the globe, inflation uncertainty, and fluctuating commodity prices.

The long-term results of the fund are positive and the hard work of the Board and staff over the past few years has benefited the System and its members. We believe the fund is in a good position to capture consistent, quality results in the years to come. All of us at Summit Strategies Group have enjoyed our COAERS' experience and look forward to continued service and success. Thank you.

Sincerely,

Eric J. Ralph, CFA  
Managing Director

## OUTLINE OF INVESTMENT POLICIES

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The City of Austin Employees' Retirement System Board of Trustees, which has the fiduciary duty of overseeing the pension fund investments, has adopted a Statement of Investment Policy. This summary includes the major elements of this annually reviewed document. A copy, in its entirety, is available upon request.

### INVESTMENT GOALS

The purpose of the Fund is to accumulate the financial reserves necessary to provide for the retirement and pensioning of eligible members of the City of Austin Employees' Retirement System and their beneficiaries. Given this purpose, the System's liquidity requirement, and the source and predictability of contributions, the Board elects to assume normal pension fund risk in pursuing an investment program. A primary objective of the investment management of the Fund is to emphasize consistency of growth in a manner that protects the Fund from excessive volatility in market value from year to year.

The Board, with consultation, advice, and assistance from the investment consultant, will use the Fund's asset allocation as the primary tool to achieve this goal. As this is a long-term projection and investments are subject to short-term volatility, the main investment review focus of the Board will be to emphasize total return of the Fund versus its absolute and relative targets, each asset segment's composite performance versus appropriate market benchmarks, and each money manager's performance versus a specified asset class style benchmark and style peer comparison over relevant time periods. Each manager is expected to maintain a consistent philosophy and style, perform well versus others utilizing the same style, add incremental value after costs and provide investment management in compliance with this document and the manager's contract with the System.

### INVESTMENT PHILOSOPHY

The Fund is a permanent one.

The benefit obligations of the System must be met on a timely and regular basis.

There is currently no expectation of a need for significant liquidity from the Fund's portfolio.

The Fund shall be considered a total return fund, with appropriate recognition given to both current income and capital appreciation. Taxes shall not be a consideration. As such, market value will be the only relevant basis for investment value.

In the long run, ownership (equity investment) is a prudent investment vehicle for preservation of real values. The purpose of fixed income investments is to protect principal and provide a measure of stability to the portfolio.

Diversification is integral to the Fund's design and, as a result, investments that improve fund diversification will be considered.

As a long-term fund with a commitment to funding the full benefits of the participants, cash flow considerations shall take precedence over the liability stream when considering overall asset allocation of Fund assets.

### IDENTIFICATION OF DUTIES

There are several parties acting as fiduciaries regarding the investment program for the Fund. The Statement of Investment Policy sets out specific duties and responsibilities for the investment-related parties as they carry out their specific roles towards achieving the objectives of the Fund.

Listed below are the investment vehicles specifically permitted under the current Statement of Investment Policies and Objectives. They are categorized as equity or fixed income to indicate how they are classified for purposes of the asset-mix guidelines in a subsequent section. Unless given authorization in writing, managers are allowed to invest only in the security types listed below for the asset class for which they have been hired.

<b>Equities</b>	<b>Fixed Income</b>	<b>Real Estate</b>
Common Stocks	Domestic and Yankee Bonds	Open-ended Commingled Funds
Convertible Bonds	Mortgages and Mortgage-Backed Securities	
Preferred Stocks	Asset-Backed Securities	
	Cash-Equivalent Securities	
	Money Market Funds, Bank STIF and STEP Funds	

1. The above assets can be held in commingled (mutual) funds as well as privately managed separate accounts. If held in a commingled account or mutual fund, the prospectus or Declaration of Trust takes precedence over the Investment Policy.
2. Private placement bonds are not permitted. Section 144(a) fixed income securities are allowable.
3. Investments may not be made in any investment that is prohibited by the Internal Revenue Service, the Department of Labor or statutory restriction.
4. For purposes of definition, cash equivalent securities are any fixed income investment with less than one year to maturity or reset date.
5. The securities representing equity of any one company shall not exceed 6% of the market value of any manager's portfolio. Fixed income securities of any one corporation shall not exceed 6% at market. This restriction also applies to asset-backed securities, non-agency mortgage-backed securities (including commercial mortgage-backed securities) and taxable municipals. The total holdings of an agency-issued mortgage-backed security of the same coupon and maturity series of the same agency shall not exceed 20% of the portfolio (agency-issued mortgage backed securities to include GNMA's). The direct debt of the federal government (treasury bonds, bills and notes) shall not be restricted as a percentage of the portfolio.
6. Quantitative investment styles that are index based may deviate from the above position limits provided they are following a pre-established investment process and relative position limitation (i.e. index weight plus 1%) and they will monitor the account and promptly inform COAERS if the diversification restriction noted above in the Policy is exceeded.
7. Derivatives are permissible for the purpose of equitizing cash (e.g. an overlay program, reducing cash exposure, or in portfolio transition).
8. Equity managers may invest in depository receipts as long as the underlying security is permissible within these guidelines and the investment does not expose the Fund to any greater risk than the risk from holding the underlying security.
9. Domestic equity managers are allowed to invest in dollar-denominated, SEC registered stock of foreign domiciled companies traded on the NYSE, AMEX or OTC markets. Concentration restrictions for the above securities are the same as for any other security.
10. Investment managers may be hired to manage accounts using primarily closed-end funds. In such accounts, closed-end funds are permissible holdings.
11. Risk parity and commodities investment managers are authorized to manage portfolios that gain exposure to asset classes by investing in futures and other derivative instruments.
12. Investment Managers may be hired to manage accounts using primarily master limited partnership units. In such accounts, master limited partnership units are permissible holdings.

## TOTAL PENSION FUND INVESTMENT OBJECTIVES

Both relative and absolute results will be considered in the evaluation of the total Fund's performance. The following are the performance expectations for the Fund:

- The Fund's total return after fees should exceed the total return of an index composed of a mix of asset class benchmarks in proportions set out in the Statement of Investment Policy.
- The time period for this objective is on the market cycle or five years, whichever is shorter.

## ASSET ALLOCATION

The Trustees believe that the level of risk assumed in the Fund is a function, in large part, of the Fund's asset allocation. The proportion of assets allocated for equity investments is the most important determinant of volatility of future returns. As indicated by long-term historical data, the risk of equity ownership has been rewarded with a higher rate of return.

Based on its determination of the appropriate risk posture for the Fund and its long-term return expectations, the Board and investment consultant have established the following asset mix guidelines for the Fund:

ASSET ALLOCATION				
ASSET CLASS	12/31/15	Minimum	Target	Maximum
<b>COMMON STOCKS</b>	61.20%	55.00%	60.00%	65.00%
Domestic Large Cap	27.05%	21.25%	26.25%	30.00%
Domestic Non-Large Cap	5.47%	2.50%	3.75%	5.00%
International	28.68%	25.00%	30.00%	35.00%
<b>FIXED INCOME AND REAL ESTATE</b>	30.10%	25.00%	30.00%	35.00%
Fixed Income	21.17%	21.50%	24.50%	27.50%
Real Estate	8.93%	2.75%	5.50%	8.25%
<b>ALTERNATIVES</b>	8.34%	7.00%	10.00%	13.00%
<b>CASH</b>	0.36%	0.00%	0.00%	0.00%

Periodic asset/liability studies provide the basis for changes to the portfolio allocation policy. Guidelines will be amended when a proposed investment strategy is adopted. During times of phased transition to a new allocation, current values may deviate from the established strategic mix. The Board will review its asset allocations at least every four years, or sooner, if a material event in either the liability structure of the plan or the capital markets warrants a sooner look.

Market movements also may cause a portfolio to differ from its strategic mix. Therefore, a range has been set for the actual asset allocation of the System's assets to allow for the fluctuations that are inherent in marketable securities. Rebalancing will take place when such triggering event effects variances beyond their recommended range.



# ASSET ALLOCATION

City of Austin Employees' Retirement System  
Asset Allocation  
12/31/2015

INVESTMENT POLICY REBALANCING GUIDELINES:	12/31/2015 VALUE	% OF FUND	ASSET ALLOCATION		VARIANCE FROM AMOUNT
			TARGET %	TARGET AMOUNT	
<b>Common Stocks</b>	<b>\$ 1,302,393,207</b>	<b>61.20%</b>	<b>60.00%</b>	<b>1,276,831,498</b>	<b>25,561,709</b>
Domestic Large Cap Equities	575,664,941	27.05%	26.25%	558,613,781	17,051,160
Domestic Non-Large Cap Equities	116,465,644	5.47%	3.75%	79,801,968	36,663,676
International Equities	610,262,622	28.68%	30.00%	638,415,749	(28,153,127)
<b>Alternative Investments</b>	<b>177,348,485</b>	<b>8.34%</b>	<b>10.00%</b>	<b>212,805,250</b>	<b>(35,456,765)</b>
<b>Subtotal for Rebalancing</b>	<b>648,310,805</b>	<b>30.46%</b>	<b>30.00%</b>	<b>638,415,749</b>	<b>9,895,056</b>
Fixed Income	450,465,723	21.17%	24.50%	521,372,862	(70,907,139)
Real Estate	190,104,795	8.93%	5.50%	117,042,887	73,061,908
Cash	7,740,287	0.36%	0.00%	-	7,740,287
<b>TOTAL</b>	<b>\$ 2,128,052,497</b>	<b>100.00%</b>	<b>100.00%</b>		
<b>ASSET CLASS / MANAGER</b>					
<b>US EQUITIES (Large)</b>	<b>\$ 575,664,941</b>	<b>27.05%</b>	<b>26.25%</b>	<b>558,613,781</b>	<b>17,051,160</b>
INTECH INVESTMENT MANAGEMENT LLC (large cap - core)	124,968,350	5.87%	5.75%	122,363,018	2,605,332
WESTFIELD CAPITAL MGMT COMPANY LP (large cap - growth)	60,393,636	2.84%	2.75%	58,521,444	1,872,192
ARONSON+JOHNSON+ORTIZ LP (large cap - value)	58,385,275	2.74%	2.75%	58,521,444	(136,169)
NTI SCIENTIFIC BETA MBMS EW INDEX ACCOUNT (factor index)	331,917,680	15.60%	15.00%	319,207,875	12,709,805
<b>US EQUITIES (Non-Large)</b>	<b>116,465,644</b>	<b>5.47%</b>	<b>3.75%</b>	<b>79,801,968</b>	<b>36,663,676</b>
NTI RUSSELL 2000 INDEX FUND - LENDING (small index)	116,465,644	5.47%	3.75%	79,801,968	36,663,676
<b>INTERNATIONAL EQUITIES</b>	<b>610,262,622</b>	<b>28.68%</b>	<b>30.00%</b>	<b>638,415,749</b>	<b>(28,153,126)</b>
WALTER SCOTT & PARTNERS LTD (devlp mkt - growth)	124,468,519	5.85%	6.00%	127,683,150	(3,214,631)
SPRUCE GROVE INVESTMENT MGMT LTD (devlp mkt - value)	117,589,213	5.53%	6.00%	127,683,150	(10,093,937)
1607 CAPITAL PARTNERS LLC (non-correlated alpha)	84,383,964	3.97%	3.75%	79,801,968	4,581,996
MONDRIAN INVESTMENT PARTNERS LTD (devlp mkt - small cap)	107,561,156	5.05%	4.25%	90,442,231	17,118,925
CITY OF LONDON INVESTMENT MGMT CO LTD (emerging markets)	57,450,466	2.70%	3.00%	63,841,575	(6,391,109)
NTI EMERG MKTS INDEX FUND - NON-LENDING (emerging markets)	74,334,359	3.49%	4.00%	85,122,100	(10,787,741)
DIMENSIONAL FUND ADVISORS LP (emerging markets)	44,474,945	2.09%	3.00%	63,841,575	(19,366,630)
<b>ALTERNATIVE INVESTMENTS</b>	<b>177,348,485</b>	<b>8.34%</b>	<b>10.00%</b>	<b>212,805,250</b>	<b>(35,456,765)</b>
AQR GRP EL FUND LP	96,302,166	4.53%	5.00%	106,402,625	(10,100,459)
HARVEST FUND ADVISORS LLC (MUP portfolio)	67,374,953	3.17%	4.00%	85,122,100	(17,747,147)
CORECOMMODITY MANAGEMENT LLC (commodities)	13,671,366	0.64%	1.00%	21,280,525	(7,609,159)
<b>DOMESTIC FIXED INCOME</b>	<b>450,465,723</b>	<b>21.17%</b>	<b>24.50%</b>	<b>521,372,862</b>	<b>(70,907,139)</b>
AGINGCOURT CAPITAL MANAGEMENT LLC (core)	249,292,606	11.72%	18.40%	391,561,660	(142,269,054)
NTI AGGREGATE BOND INDEX FUND - NON-LENDING (core index)	201,173,117	9.45%	6.10%	129,811,202	71,361,915
<b>REAL ESTATE</b>	<b>190,104,795</b>	<b>8.93%</b>	<b>5.50%</b>	<b>117,042,887</b>	<b>73,061,908</b>
PRINCIPAL GLOBAL INVESTORS LLC	190,104,795	8.93%	5.50%	117,042,887	73,061,908
<b>CASH</b>	<b>7,740,287</b>	<b>0.36%</b>	<b>0.00%</b>	<b>0</b>	<b>7,740,287</b>
<b>TOTAL</b>	<b>\$ 2,128,052,497</b>	<b>100.00%</b>			

Reconciliation to Statement of Net Position:

Interest and dividends receivable	\$ 4,891,797
Trades pending settlement (net)	(2,600,349)
Investments	2,125,761,049
Total investments (per investment consultant)	\$ 2,128,052,497

# SCHEDULE OF INVESTMENT RESULTS

## Schedule of Investment Results

	Balance 12/31/14	Balance 12/31/15	2015		After-Fees Return (%)		
			Gross Return (%)	Mgmt Fees (Cash Basis)	2015	3 Years	5 Years
<b>FIXED INCOME</b>	<b>\$471,189,063</b>	<b>\$450,465,723</b>	<b>0.8 %</b>	<b>\$515,470</b>	<b>0.7 %</b>	<b>1.4 %</b>	<b>3.4 %</b>
Agincourt Capital Mgmt LLC	\$271,156,124	\$249,292,606	0.9 %	\$434,697	0.8 %	1.5 %	3.5 %
<i>Barclays Aggregate</i>			0.5 %		0.5 %	1.4 %	3.2 %
NTI Aggregate Bond Index Fund	\$200,032,939	\$201,173,117	0.6 %	\$80,773	0.5 %	1.4 %	3.2 %
<i>Barclays Aggregate</i>			0.5 %		0.5 %	1.4 %	3.2 %
<b>INTERNATIONAL</b>	<b>\$648,636,891</b>	<b>\$610,262,622</b>	<b>(5.3)%</b>	<b>\$4,145,977</b>	<b>(5.9)%</b>	<b>0.8 %</b>	<b>1.3 %</b>
Walter Scott & Partners LTD	\$123,931,757	\$124,468,519	0.9 %	\$594,858	0.4 %	3.1 %	3.7 %
<i>MSCI EAFE</i>			(0.4)%		(0.8)%	5.0 %	3.6 %
Sprucegrove Investment Mgmt LTD	\$128,269,148	\$117,589,213	(7.9)%	\$584,945	(8.3)%	1.0 %	1.7 %
<i>MSCI EAFE</i>			(0.4)%		(0.8)%	5.0 %	3.6 %
Mondrian Investment Partners LTD	\$104,200,039	\$107,561,156	4.0 %	\$799,891	3.2 %	5.0 %	5.7 %
<i>MSCI World ex US Small Cap</i>			5.8 %		5.5 %	7.8 %	4.4 %
1607 Capital Partners LLC	\$85,466,349	\$84,383,964	(0.1)%	\$960,399	(1.2)%	6.4 %	4.9 %
<i>90% MSCI EAFE/10% Emerging Mkts</i>			(2.3)%		(2.3)%	3.8 %	2.8 %
City of London Investment Mgmt Co LTD	\$64,549,943	\$57,450,466	(9.7)%	\$788,059	(10.8)%	(2.6)%	(3.7)%
<i>MSCI Emerging Markets</i>			(14.6)%		(14.9)%	(6.8)%	(4.8)%
Dimensional Fund Advisors LP	\$54,753,643	\$44,474,945	(18.3)%	\$318,899	(18.8)%	(9.3)%	(7.9)%
<i>MSCI Emerging Markets</i>			(14.6)%		(14.9)%	(6.8)%	(4.8)%
NTI Emerging Markets Index Fund	\$87,466,012	\$74,334,359	(15.0)%	\$98,926	(15.1)%	-	-
<i>MSCI Emerging Markets</i>			(14.6)%		(14.9)%	-	-
<b>DOMESTIC EQUITY</b>	<b>\$746,567,775</b>	<b>\$692,130,585</b>	<b>0.2 %</b>	<b>\$2,613,875</b>	<b>(0.2)%</b>	<b>14.4 %</b>	<b>11.5 %</b>
<b>US EQUITIES LARGE</b>	<b>\$569,476,236</b>	<b>\$575,664,941</b>	<b>1.4 %</b>	<b>\$1,711,930</b>	<b>1.1 %</b>	<b>15.7 %</b>	<b>12.8 %</b>
INTECH Investment Management LLC	\$283,436,257	\$124,968,350	3.1 %	\$865,021	2.7 %	16.2 %	13.5 %
<i>S&amp;P 500</i>			1.4 %		1.4 %	15.1 %	12.6 %
Westfield Capital Mgmt Co LP	\$143,038,270	\$60,393,636	4.4 %	\$510,439	4.0 %	17.4 %	-
<i>Russell 1000 Growth</i>			5.7 %		5.7 %	16.8 %	-
Aronson+Johnson+Ortiz LP	\$143,001,709	\$58,385,275	(0.5)%	\$336,470	(0.8)%	14.8 %	12.6 %
<i>Russell 1000 Value</i>			(3.8)%		(3.8)%	13.1 %	11.3 %
NTI Scientific Beta MBMS EW Index Account	\$0	\$331,917,680	-	-	-	-	-
<i>Russell 3000 Index</i>			-		-	-	-
<b>US EQUITIES NON-LARGE</b>	<b>\$177,091,539</b>	<b>\$116,465,644</b>	<b>(3.8)%</b>	<b>\$901,945</b>	<b>(4.3)%</b>	<b>10.1 %</b>	<b>7.8 %</b>
NTI Russell 2000 Index Fund	\$0	\$116,465,644	-	-	-	-	-
<i>Russell 2000 Index</i>			-		-	-	-
AQR Capital Management LLC	\$89,412,165	\$0	-	\$549,209	-	-	-
<i>Russell 2000 Value</i>			-		-	-	-
Columbus Circle Investors	\$87,679,374	\$0	-	\$352,736	-	-	-
<i>Russell 2000 Growth</i>			-		-	-	-
<b>RISK PARITY</b>	<b>\$106,328,492</b>	<b>\$96,302,166</b>	<b>(9.1)%</b>	<b>\$401,510</b>	<b>(9.4)%</b>	<b>-</b>	<b>-</b>
AQR GRP EL Fund LP	\$106,328,492	\$96,302,166	(9.1)%	\$401,510	(9.4)%	-	-
<i>60% MSCI ACWI (Net) / 40% Barclays Global Agg</i>			-		(2.5)%	-	-
<b>MLPs</b>	<b>\$34,687,319</b>	<b>\$67,374,953</b>	<b>(31.0)%</b>	<b>\$247,753</b>	<b>(31.5)%</b>	<b>-</b>	<b>-</b>
Harvest Fund Advisors LLC	\$34,687,319	\$67,374,953	(31.0)%	\$247,753	(31.5)%	-	-
<i>Alerian MLP</i>			-		(32.6)%	-	-
<b>COMMODITIES</b>	<b>\$18,190,668</b>	<b>\$13,671,366</b>	<b>(24.8)%</b>	<b>\$65,041</b>	<b>(25.1)%</b>	<b>-</b>	<b>-</b>
CoreCommodity Management LLC	\$18,190,668	\$13,671,366	(24.8)%	\$65,041	(25.1)%	-	-
<i>Bloomberg Commodity Index Total Return</i>			-		(24.7)%	-	-
<b>REAL ESTATE</b>	<b>\$167,102,378</b>	<b>\$190,104,795</b>	<b>14.7 %</b>	<b>\$1,422,910</b>	<b>13.8 %</b>	<b>13.5 %</b>	<b>13.6 %</b>
Principal Global Investors LLC	\$167,102,378	\$190,104,795	14.7 %	\$1,422,910	13.8 %	13.5 %	13.6 %
<i>NCREIF Property</i>			13.3 %		13.3 %	12.0 %	12.2 %
<b>CASH</b>	<b>\$4,230,870</b>	<b>\$7,740,287</b>	<b>0.3 %</b>	<b>\$0</b>	<b>0.3 %</b>	<b>0.8 %</b>	<b>0.6 %</b>
90 Day T-Bills			0.0 %		0.0 %	0.0 %	0.1 %
<b>Total Fund</b>	<b>\$2,196,933,456</b>	<b>\$2,128,052,497</b>	<b>(1.5)%</b>	<b>\$9,412,536</b>	<b>(2.0)%</b>	<b>5.8 %</b>	<b>5.8 %</b>
		<i>*Policy Index</i>	(1.9)%		(1.9)%	5.9 %	5.8 %

Calculated using time-weighted rate of return based on market rate of return.

\* Policy Allocation: 22.75% S&P 500, 9.75% Russell 2500, 32.50% MSCI AC World ex US, 30% Barclays Aggregate, 5% NCREIF, 1/10 thru 9/12  
22.75% S&P 500, 9.75% Russell 2000, 32.50% MSCI AC World ex US, 30% Barclays Aggregate, 5% NCREIF, 10/12 to 12/12  
24.50% S&P 500, 8.00% Russell 2000, 32.50% MSCI AC World ex US, 30% Barclays Aggregate, 5% NCREIF, 01/13 to 03/14  
27.00% S&P 500, 8.00% Russell 2000, 31.00% MSCI AC World ex US, 25% Barclays Aggregate, 5% NCREIF, 2.5% Risk Parity, 1.5% Alerian MLP, 03/14 to 05/14  
27.00% S&P 500, 8.00% Russell 2000, 31.00% MSCI AC World ex US, 22.5% Barclays Aggregate, 5% NCREIF, 5% Risk Parity, 1.5% Alerian MLP, 05/14 to 08/14  
27.00% S&P 500, 8.00% Russell 2000, 31.00% MSCI AC World ex US, 21.5% Barclays Aggregate, 5% NCREIF, 5% Risk Parity, 1.5% Alerian MLP, 1.0% Bloomberg Commodity, 08/14 to 09/14  
25.00% S&P 500, 6.00% Russell 2000, 31.00% MSCI AC World ex US, 24.5% Barclays Aggregate, 6% NCREIF, 5% Risk Parity, 1.5% Alerian MLP, 1.0% Bloomberg Commodity, 09/14 to 9/15  
30.00% Russell 3000, 30.00% MSCI AC World ex US, 24.5% Barclays Aggregate, 5.5% NCREIF, 5% Risk Parity, 4.0% Alerian MLP, 1.0% Bloomberg Commodity, 9/15 to Present

## LARGEST PORTFOLIO HOLDINGS

### TOP TEN EQUITY HOLDINGS

Shares	Stock		Fair Value	% of Fund
77,030	Novartis AG CHF0.50 (REGD)	\$	6,679,525	0.31%
61,932	Apple Inc Com		6,518,962	0.31%
78,590	Nestle SA CHF0.10 (REGD)		5,853,031	0.28%
496,000	China Mobile Ltd HKD0.10		5,599,892	0.26%
160,300	Honda Motor Co NPV		5,210,300	0.25%
115,571	Total EUR2.5		5,180,605	0.24%
92,700	Jardine Matheson Hldgs USD0.25		4,517,271	0.21%
91,600	Denso Corp NPV		4,430,182	0.21%
77,773	Microsoft Corp Com		4,314,846	0.20%
144,645	CRH Ord EURO.32		4,195,314	0.20%
	<b>Top 10 Equity Holdings</b>	\$	<b>52,499,928</b>	<b>2.47%</b>
	<b>Total COAERS Investment Portfolio 12-31-2015</b>	\$	<b>2,128,052,497</b>	<b>100.00%</b>

Full listing available upon request.

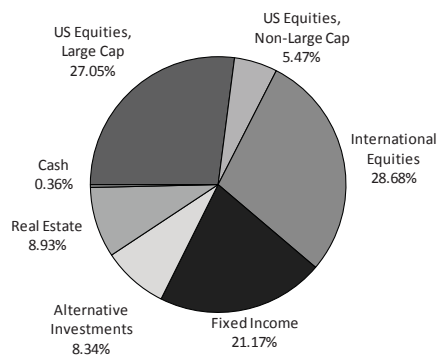
### TOP TEN BOND HOLDINGS

	Par	Bond		Fair Value	% of Fund
\$	11,950,000	US Treasury Notes Dtd 00306 2.625% Due 08-15-2020 REG	\$	12,413,529	0.58%
	9,430,000	US Treasury Sec 4.5% Due 08-15-2039 REG		12,068,561	0.57%
	9,073,508	GNMA II Gtd CTF Multi Issuer Gold Pool #MA0783 3.5% 02-20-2043		9,487,478	0.45%
	5,401,909	FNMA Pool #AB2092 4% Due 01-01-2041 BEO		5,744,347	0.27%
	5,000,000	Fannie Mae 1.125% Due 4-27-2017		5,008,260	0.23%
	4,684,145	Federal Home Loan Mtg Corp Pool #C0-4444 3% 01-01-2043 BEO		4,687,298	0.22%
	3,900,000	Bear Stearns Cos Inc 6.41% Due 10-02-2017		4,200,015	0.20%
	4,019,428	Federal Home Loan Mtg Corp Pool #C0-9022 3% 01-01-2043 BEO		4,022,145	0.19%
	3,462,120	FNMA Gtd Mtg Pool #AH2366 3.5% 01-01-2026 BEO		3,632,740	0.17%
	3,413,680	Federal Home Loan Mtg Corp Pool #G0-8627 3.5% 02-01-2045 BEO		3,516,862	0.16%
		<b>Top 10 Bond Holdings</b>	\$	<b>64,781,235</b>	<b>3.04%</b>
		<b>Total COAERS Investment Portfolio 12-31-2015</b>	\$	<b>2,128,052,497</b>	<b>100.00%</b>

## INVESTMENT SUMMARY AT FAIR MARKET VALUE

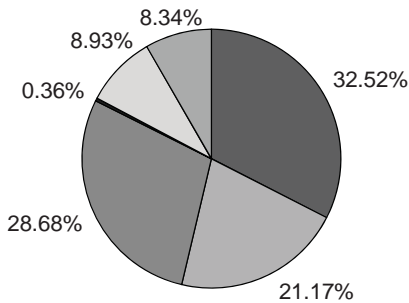
### COAERS Investment Portfolio

Asset Class	Fair Value	Percentage of Total Fair Value
US Equities, Large Cap	\$575,664,941	27.05%
US Equities, Non-Large Cap	116,465,644	5.47%
International Equities	610,262,622	28.68%
Fixed Income	450,465,723	21.17%
Alternative Investments	177,348,485	8.34%
Real Estate	190,104,795	8.93%
Cash	7,740,287	0.36%
	<b>\$2,128,052,497</b>	<b>100.00%</b>



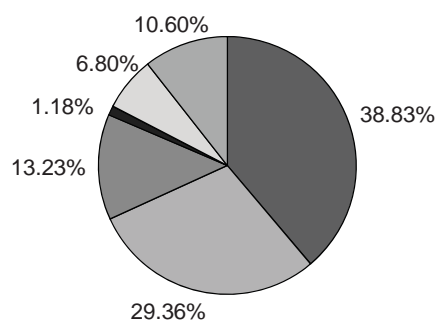
## ALLOCATION BY SECTOR

COAERS Asset Allocation



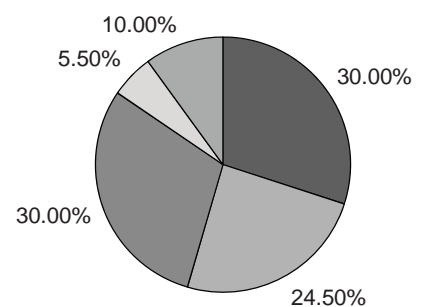
Market Value: \$2.128 Billion

Mellon Median Public Fund Asset Allocation



Market Value: \$1.1 Trillion

COAERS Target Allocation



■ US Equities

□ Real Estate

■ Fixed Income

■ Alternative Investments

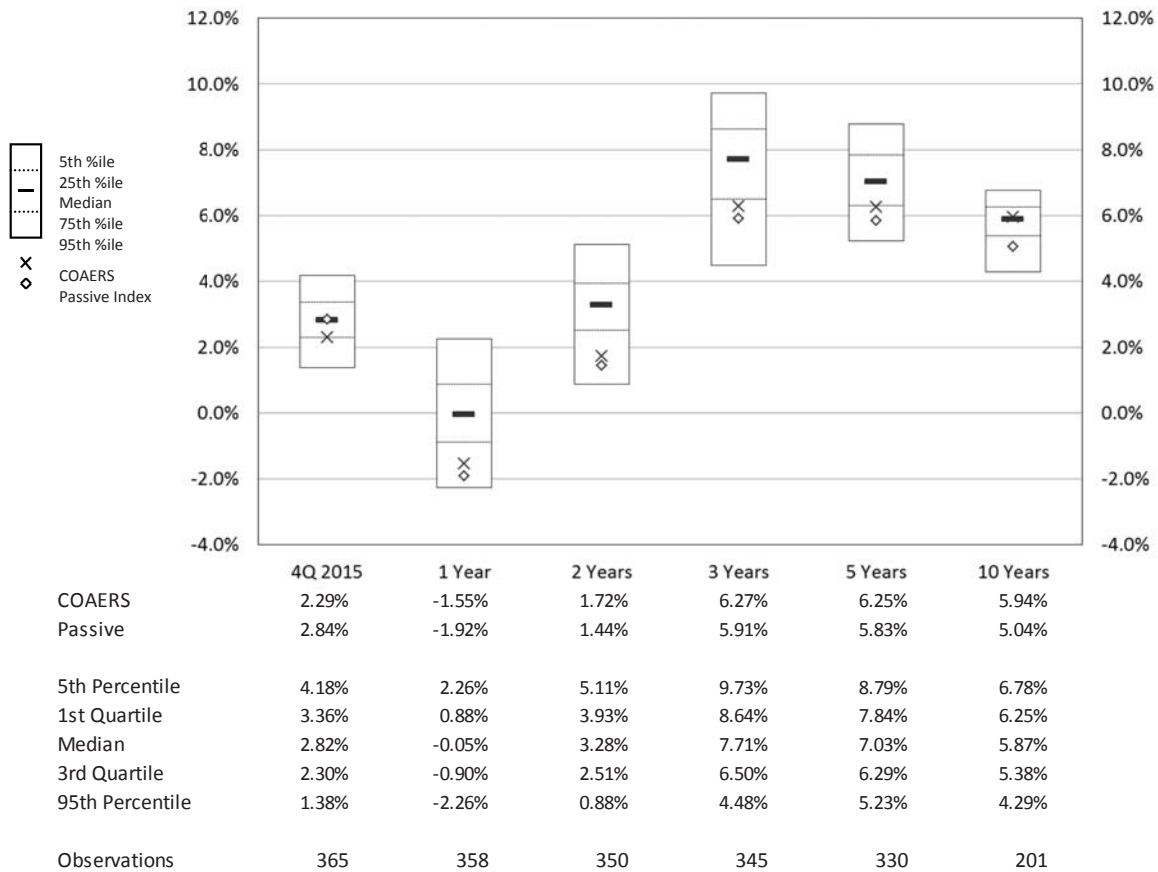
■ International Equities

■ Cash

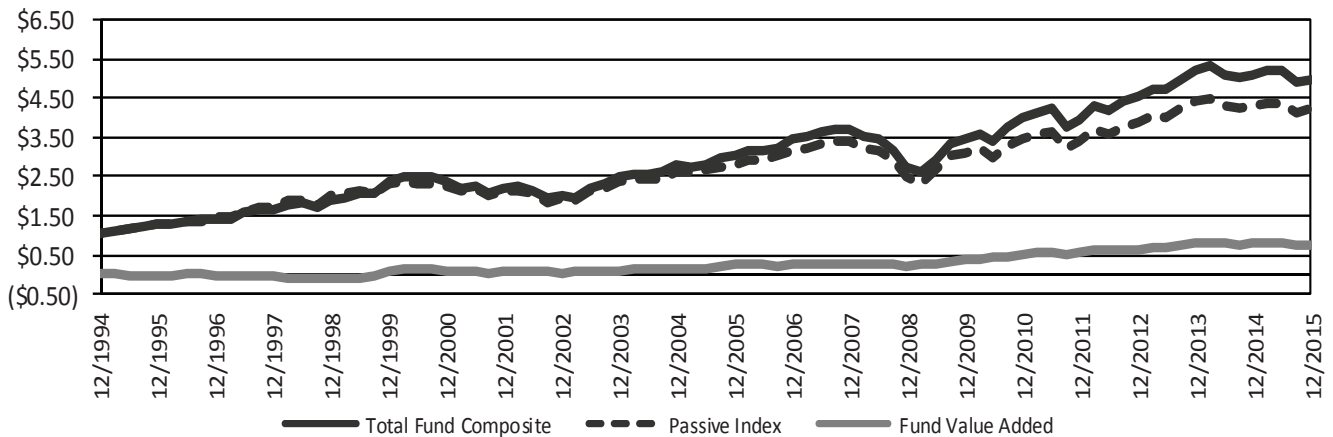
## BROKER COMMISSIONS OVER \$10,000

Broker Name	# of Shares Traded	Commission Paid	Cost per Share
Barclays Capital LE	523,644	\$ 14,403	\$ 0.028
Canaccord Genuity Limited	1,190,756	10,033	0.008
Cowen LLC	397,995	15,920	0.040
Credit Suisse First Boston Corporation	3,012,897	25,695	0.009
Crest Depository Limited	1,651,134	13,777	0.008
Deutsche Bank Securities Inc	3,856,584	23,664	0.006
Guzman And Company	889,512	17,682	0.020
Instinet	1,546,053	30,233	0.020
Instinet Europe Limited	515,825	12,584	0.024
J.P. Morgan Securities LLC 57079	2,781,970	33,736	0.012
J.P. Morgan Securities PLC	1,280,165	15,529	0.012
Jefferies & Company	7,460,709	17,099	0.002
Lynch Jones & Ryan	526,167	21,039	0.040
Merlin Securities LLC	1,094,524	14,418	0.013
Northern Trust Company	17,836,400	178,364	0.010
Piper Jaffray Inc	511,277	20,451	0.040
Rosenblatt Securities LLC 501	531,944	11,099	0.021
SG Cowen And Company	973,760	14,874	0.015
Stifel Nicolaus And Company	2,000,546	21,382	0.011
UBS Warburg LLC	651,018	18,305	0.028
Weeden & Co	629,544	17,373	0.028
150 Minor Brokers	102,778,434	327,873	0.003
<b>Total Broker Commissions</b>	<b>152,640,858</b>	<b>\$ 875,533</b>	<b>\$ 0.006</b>

## TOTAL FUND AND PASSIVE INDEX VS. MELLON PUBLIC FUND UNIVERSE



## TOTAL GROWTH OF \$1.00 VS. PASSIVE INDEX



Note: Passive Index is currently comprised of 32.5% R3000, 32.5% MSCI AC World ex USA, and 35% Barclays Aggregate. Time weighted rates of return.

# ACTUARIAL SECTION









June 1, 2016

Mr. Christopher Hanson  
Executive Director  
City of Austin Employees' Retirement System  
418 E. Highland Mall Blvd.  
Austin, TX 78752

Dear Mr. Hanson:

**Subject: Actuarial Valuation as of December 31, 2015**

We are pleased to present our report on the actuarial valuation of the City of Austin Employees' Retirement System (COAERS or the System). Based upon this actuarial valuation as of December 31, 2015, it is our opinion that these results reasonably reflect the funded status of the System.

As you know, the employee and employer contribution rates are set by statute. It is expected that these contribution rates will remain level as a percentage of payroll. The System's recently adopted funding policy is for the contribution rates to be sufficient to cover the normal cost of the plan and to amortize any unfunded actuarial accrued liabilities over a period not to exceed 25 years.

Currently, the total contribution rate is sufficient to amortize the System's unfunded liabilities in approximately 33 years. Therefore, the Board's funding policy is not currently being met. As of the prior valuation, the total contribution rate was sufficient to amortize the unfunded liabilities in less than 25 years. This significant change is due to both unfavorable investment experience during 2015, as well as an increase in liabilities as a result of the adoption of new actuarial assumptions.

In 2010 the City of Austin adopted the Amended Supplemental Funding Plan (ASFP). The ASFP provides for an additional City contribution rate of up to a maximum of 10.0% above the base 8.0% rate. The City is now contributing an additional 10.0%, or a total rate of 18.0%. The additional contribution rate is intended to stay in place until the ASFP is amended or repealed.

We certify that the information presented herein is accurate and fairly portrays the actuarial position of COAERS as of December 31, 2015. All of the supporting schedules and tables contained in this actuarial valuation report were prepared by Gabriel, Roeder, Smith & Company, including various accounting and statistical tables which should help you compare the results of this plan year with prior years. The information presented in the trend data schedules of this report has been prepared by Gabriel, Roeder, Smith & Company. The information for years 1993 through 2000 was prepared by Watson Wyatt & Company. Information in these schedules prior to 1993 was determined by another actuarial firm.

GRS provided COAERS with the information used in preparing the following trend schedules in the financial section of the CAFR: Notes to the Financial Statements - Schedule of Net Pension

Mr. Christopher Hanson  
June 1, 2016  
Page 2

Liability, and Sensitivity of the Net Pension Liability to Changes in the Discount Rate; Required Supplementary Information - Schedule of Changes in the Net Pension Liability and Related Ratios. GRS provided no additional assistance in the preparation of any other schedules in the financial section of the CAFR.

Actuarial assumptions and methods are set by the Board of Trustees, based upon recommendations made by the plan's actuary. An experience investigation was performed for the five year period ending December 31, 2015. As a result of that study, revised assumptions were adopted by the Board effective with the valuation as of December 31, 2015. This actuarial valuation report is the first to reflect those changes. We believe the assumptions are internally consistent, reasonable, and, where appropriate, based on the actual experience of COAERS.

The results of the actuarial valuation are dependent on the actuarial assumptions used. Actual results can and almost certainly will differ, as actual experience deviates from the assumptions. Even seemingly minor changes in the assumptions can materially change the liabilities, calculated contribution rates and funding periods. The actuarial calculations are intended to provide information for rational decision making.

Member data for retired, active and inactive participants was supplied as of December 31, 2015, by the COAERS staff. We have not subjected this data to any auditing procedures, but have examined the data for reasonableness and consistency with the prior year's data. Asset information was also supplied by the COAERS staff.

The last actuarial valuation of COAERS was prepared as of December 31, 2014 by Gabriel, Roeder, Smith & Company. Valuations are prepared annually as of December 31<sup>st</sup>.

The undersigned are independent actuaries and consultants. Mr. Falls is an Enrolled Actuary and a Member of the American Academy of Actuaries and he meets the Qualification Standards of the American Academy of Actuaries. Both Mr. Falls and Mr. Ward are experienced in performing valuations for large public retirement systems.

We would like to thank you and your staff for your assistance in providing all necessary information to complete this valuation. Your courteous help is very much appreciated. We look forward to discussing this actuarial valuation report with you at your convenience. Please do not hesitate to let us know if you have any questions or need additional information.

Sincerely,



Lewis Ward  
Consultant

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R. Ryan Falls, F.S.A, E.A., M.A.A.A.  
Senior Consultant

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**EXECUTIVE SUMMARY**

The key results from the valuation of the City of Austin Employees' Retirement System as of December 31, 2015 may be summarized as follows:

	<u>December 31, 2015</u>	<u>December 31, 2014</u>
	(1)	(2)
• Members		
— Actives	9,063	9,028
— Retirees (including disabled) and beneficiaries	5,679	5,396
— Vested - terminated	<u>985</u>	<u>990</u>
— Total	15,727	15,414
• Covered payroll	\$ 559,829,504	\$ 539,158,693
• Normal cost as % of payroll*	18.49%	16.75%
• Actuarial accrued liability	\$ 3,391,796,116	\$ 3,094,055,712
• Actuarial value of assets	\$ 2,308,087,140	\$ 2,193,881,221
• Unfunded actuarial accrued liability (UAAL)	\$ 1,083,708,976	\$ 900,174,491
• Estimated yield on assets		
— Actuarial value basis	5.91%	8.04%
— Market value basis	-2.27%	4.58%
• Contribution rate		
— Employee	8.00%	8.00%
— Employer	18.00%	18.00%
• Benefit and refund payments	\$ 169,517,052	\$ 161,718,226
• Amortization period of unfunded actuarial accrued liability	33 years	24 years
• Funding Policy employer contribution rate	19.84%	17.63%
• Funded ratio	68.0%	70.9%

\* Includes 0.51% of payroll for administrative expenses beginning in December 31, 2015 valuation.

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## INTRODUCTION

This December 31, 2015 actuarial valuation of the City of Austin Employees' Retirement System has been prepared by Gabriel, Roeder, Smith & Company. The primary purpose of the valuation is to value the liabilities of the System as of December 31, 2015, determine the funding period of any unfunded liability for the plan year beginning January 1, 2016, and to provide certain required disclosure information. We are pleased to have the privilege of working for the Board and look forward to discussing the results with you at your convenience.

Section C of this report provides the current funded status of the plan and reviews the valuation results. Assets are discussed in Section D, while Section E contains an analysis of the actuarial gains and losses during the past year.

Section F discusses some of the historical comparisons and statistical summaries for the plan. Section G provides a summary of the valuation results along with other comments.

Various tables supporting the report are contained in Sections H and I, including any change in benefit provisions since the last valuation.

## FUNDED STATUS OF THE PLAN

The funded status of the plan is shown in Table 1, Table 2, and Table 3. Table 1 summarizes the various cost items from the current year's and prior year's actuarial valuations, while Table 2 provides an allocation of the normal cost by its various components. Table 3 shows the components of the actuarial liability.

Reviewing the composition of normal cost of the System, Table 2 indicates that the employer normal cost as of December 31, 2015, is 18.49% of pay. This compares with 16.75% of pay as of the last valuation on December 31, 2014. This normal cost is developed based on the Individual Entry Age Normal (EAN) actuarial cost method. As may be seen in Item 1, the normal cost for the retirement benefits is 14.97% of pay. The normal cost for the deferred termination benefits is 1.07% and 1.26% for refunds of terminated employees (both vested and non-vested). The normal cost for disability benefits is 0.19%, and the normal cost for death benefits is 0.49%. In addition, beginning with the December 31, 2015 valuation the cost of anticipated administrative expenses is being added to the normal cost rate. This adds 0.51% of pay to the normal cost rate as of December 31, 2015.

Table 1 illustrates a number of the key actuarial items for the 2015 valuation. As mentioned above, the total normal cost rate is 18.49% of covered payroll. The actuarial accrued liability is \$3,391.8 million as shown in Item 5 and as detailed in Table 3. The actuarial value of assets equals \$2,308.1 million, as shown in Item 6. Item 7 of Table 1 shows that the plan has an \$1,083.7 million unfunded liability (i.e. liabilities exceed plan assets) as of the valuation date. As of the last valuation (December 31, 2014), the System was underfunded by \$900.2 million. The increase in the unfunded liability is described in greater detail in Section E and Table 6.

On October 1, 2012, the City began contributing 18% of payroll and the employees are contributing 8% of payroll. Combining the employees' contributions with the City contribution, the System will have 26.00% of payroll to fund benefits. The current normal cost of the plan is 18.49%, which means that the System is currently receiving contributions in excess of the normal cost equal to 7.51% of pay (26.00% less 18.49%). These excess contributions are available to amortize any unfunded actuarial accrued liability. Based on these contribution rates, if all assumptions are exactly met then the current unfunded liability will be fully amortized over the next 33 years.

Under the Amended Supplemental Funding Plan (ASFP) the total City contribution rate is 18.0% of pay. The additional contribution is intended to stay in place until the ASFP is amended or repealed.

**FUNDED STATUS OF THE PLAN  
(Continued)**

The normal cost was determined using the Individual Entry Age Normal (EAN) actuarial cost method. This method determines the normal cost for all employees on an individual basis, based on the benefits applicable to each individual member. Because employees hired on or after January 1, 2012 (Group B) have a less valuable benefit tier than employees hired prior to that date (Group A), the normal cost for Group B is less than the normal cost of Group A. With the application of the Individual EAN method, the normal cost is equal to the average of the individual members' normal costs. Since the current group of employees is primarily Group A, this means that the average normal costs for the group will decline over time as Group B employees replace Group A employees.

Because the contributions to the System are a fixed percentage of payroll, this means that the percentage of payroll that will go to pay off the unfunded liability will increase in the future as the average normal cost decreases. This result makes it difficult to calculate the funding period using a mathematical formula since the amount of contributions to pay off the unfunded liability will not be either a constant dollar amount or a constant percentage of payroll in the future. For this reason we are using an open group projection to determine when the System is expected to pay off its unfunded liability. The open group projection assumes a constant active population and that there will be no actuarial gains or losses on liabilities or the actuarial value of assets. Based on the open group projection the funding period of the System as of the valuation date is 33 years.

**CHANGE IN ASSETS**

Table 4 shows the development of the actuarial value of assets. Item 11 of Table 4 shows that the actuarial value of assets as of December 31, 2015 is \$2,308.1 million. Table 4 also shows the development of the gain/(loss) on the actuarial value of assets for the prior plan year. As shown in Item 12, the System had a loss on an actuarial asset basis of \$40.8 million in 2015. This compares to the \$5.3 million gain in 2014.

The method for determining the actuarial value of assets offsets excesses or shortfalls in the current year's investment income dollar-for-dollar against prior years' deferred gains or losses. Any remaining amounts from the current or prior years continue to be recognized over a five-year period. Since the current year provided a shortfall in investment income and the prior years have net deferred excess income, we will offset the current year's shortfall against the prior years' excess income. The significant loss in 2015 immediately offset the \$15.9 million deferred gain remaining from 2013, leaving \$204.1 million in deferred losses to be recognized over five years. As a result, one-fifth of this deferred loss, or \$40.8 million, was recognized in the current year's actuarial value of assets, with the remainder to be deferred to future valuations.

The total deferral of all excess/(shortfall) investment income for the year (shown in Table 4, Column 6 of Item 8) is (\$163.3) million.

An analysis of the change in the System's market value of assets for the last two plan years and an estimate of the return on assets for the System are included in Table 5. The estimated average annual rate of return for the year ending December 31, 2015, assuming that income, revenue, and expenditures are evenly distributed throughout the year is -2.27% on a market value of assets basis. The rate of return for the year ending December 31, 2015, on an actuarial value basis was 5.91%. This compares with the actuarial assumed investment return at the beginning of the year of 7.75%. Note that these returns will be compared to the newly adopted investment return assumption of 7.50% in the next actuarial valuation.



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**ACTUARIAL GAINS AND LOSSES**

An important part of the change in unfunded actuarial accrued liability from year to year is due to the impact of actuarial gains and losses of the System. This section summarizes the combined asset and liability experience changes since the prior valuation on December 31, 2014.

As can be seen in Item 7 of Table 6, the expected value of the unfunded actuarial accrued liability as of December 31, 2015, was an underfunded position of \$914.0 million. This expected value reflects an assumed investment return assumption of 7.75% on the beginning of year unfunded actuarial accrued liability, normal cost, and contributions during 2015.

Since the actual unfunded actuarial accrued liability as of December 31, 2015 is \$1,083.7 million, it represents a total unexpected net increase for the period of \$169.7 million, as shown in Item 9 of Table 6. That is, the unfunded actuarial accrued liability is greater than expected. The net increase in the unfunded actuarial accrued liability includes an asset loss of \$40.8 million as shown in Table 4, and an unexpected increase on the liability side equal to \$128.9 million. This increase included an experience liability loss of \$5.4 million, which is broken out by source in Items 15-22 of Table 6. As can be seen on Table 6, the largest liability loss was due to higher than expected salary increases and the largest liability gain was due to favorable retirement patterns. The remaining increase of \$123.5 million is due to changes in assumptions. Please refer to our Actuarial Experience Study report dated May 2016 for more detail on assumption changes.

Please see Table 12 for a more detailed description of the assumptions and methods.

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## HISTORICAL COMPARISONS AND STATISTICAL SUMMARIES

Various statistical data on the System is shown in the tables contained in Section I. In addition, Tables 7 through 10 of Section H contain certain actuarial trend information which may be of interest.

Table 7 relates the size of the unfunded actuarial accrued liability (UAAL) to three different measurements. In Columns 3 and 4 the UAAL is related to the covered payroll of the System. Columns 5 and 6 relate the UAAL to the actuarial value of assets, while Columns 7 and 8 relate the UAAL to the total actuarial liabilities of the System.

Tables 8 through 10 provide information which should be included in your annual report. Table 8 provides a schedule of active member valuation data. Table 9 provides a schedule of retirees and beneficiaries added to and removed from payment rolls. Solvency test results are presented in Table 10.

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## SUMMARY AND CLOSING COMMENTS

It is our opinion that the results of this valuation provide a reasonable reflection of the funded status of the System. The System's contributions are currently sufficient to amortize the unfunded liability of the System.

As previously mentioned, in 2010 the City of Austin adopted an Amended Supplemental Funding Plan (ASFP) which provides for an additional contribution from the City, above the 8.0% base rate, which has resulted in a gradual increase the City's total contribution rate to the System to 18.0%. This additional contribution is intended to remain in place until the ASFP is either amended or repealed.

The overall funded position of the System decreased from 70.9% at the prior valuation to 68.0% at this valuation. Using an open group projection, we have determined that the System is expected to be fully funded in 33 years, assuming all valuation assumptions are realized in the future. The increase in the funding period is primarily due to the change in actuarial assumptions, which increased both the normal cost and the actuarial accrued liability of the System. Of course this could change with the addition of any unfunded liabilities (such as cost of living adjustments) or if there is a significant downturn in the financial markets.

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## ACTUARIAL TABLES

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## SUMMARY OF COST ITEMS

	December 31, 2015		December 31, 2014	
	Cost Item (1)	Cost as % of Pay (2)	Cost Item (3)	Cost as % of Pay (4)
1. Participants				
a. Active	9,063		9,028	
b. Terminated vested	985		990	
c. Retired participants and beneficiaries	5,569		5,293	
d. Disabled	<u>110</u>		<u>103</u>	
e. Total	15,727		15,414	
2. Covered Payroll	\$ 559,829,504		\$ 539,158,693	
3. Averages for Active Participants				
a. Average age	45.0		44.8	
b. Average years of service	9.5		9.3	
c. Average pay	\$ 61,771		\$ 59,721	
4. Total Normal Cost				
a. Normal Cost Rate	17.98%		16.75%	
b. Administrative Expenses	<u>0.51%</u>		<u>N/A</u>	
c. Total	18.49%		16.75%	
5. Actuarial Accrued Liability				
a. Active participants	\$ 1,546,255,969		\$ 1,443,506,239	
b. Terminated vested participants	65,134,127		61,948,270	
c. Refunds of terminated nonvested participants	8,731,210		8,280,861	
d. Retired participants and beneficiaries	1,753,547,784		1,564,739,947	
e. Disabled participants	<u>18,127,026</u>		<u>15,580,395</u>	
f. Total	\$ 3,391,796,116	605.86%	\$ 3,094,055,712	573.87%
6. Actuarial Assets	\$ 2,308,087,140	412.28%	\$ 2,193,881,221	406.91%
7. Unfunded Actuarial Accrued Liability (UAAL)	\$ 1,083,708,976	193.58%	\$ 900,174,491	166.96%
8. Relative Size of UAAL				
a. As percent of actuarial assets	46.95%		41.03%	
b. As percent of covered payroll	193.58%		166.96%	
9. Funding period using open group projection	33		24	
10. Employer contribution rate to satisfy funding policy*	19.84%		17.63%	

\* employer rate that produces fully funded plan in 25-years in open group projection

## ANALYSIS OF NORMAL COST BY COMPONENT

Benefit Component (1)	Cost as % of Pay	
	December 31, 2015 (2)	December 31, 2014 (3)
1. Retirement Benefits	14.97%	13.45%
2. Termination - Deferred Benefits	1.07%	1.17%
3. Termination - Refund Benefits	1.26%	1.53%
4. Disability Benefits	0.19%	0.36%
5. Death Benefits	0.49%	0.24%
6. Administrative Expenses	<u>0.51%</u>	<u>N/A</u>
7. Normal Cost	18.49%	16.75%

City of Austin Employees' Retirement System  
Actuarial Valuation - December 31, 2015

TABLE 3

**ACTUARIAL PRESENT VALUE OF FUTURE BENEFITS  
AND CALCULATION OF ACTUARIAL ACCRUED LIABILITY**

	<u>December 31, 2015</u>	<u>December 31, 2014</u>
	(1)	(2)
A. Present Value of Future Benefits		
1. Active participants		
a. Retirement benefits	\$ 2,154,224,609	\$ 1,943,470,317
b. Deferred termination benefits	79,113,538	84,034,828
c. Refund of nonvested terminations	41,832,471	40,787,979
d. Disability benefits	13,719,309	25,574,220
e. Death benefits	<u>53,501,019</u>	<u>24,276,835</u>
f. Total	\$ 2,342,390,946	\$ 2,118,144,179
2. Retired participants		
a. Service retirements and beneficiaries	\$ 1,753,547,784	\$ 1,564,739,947
b. Disability retirements	<u>18,127,026</u>	<u>15,580,395</u>
c. Total	\$ 1,771,674,810	\$ 1,580,320,342
3. Inactive participants		
a. Vested terminations with deferred benefits	\$ 65,134,127	\$ 61,948,270
b. Nonvested terminations with refunds payable	<u>8,731,210</u>	<u>8,280,861</u>
c. Total	\$ 73,865,337	\$ 70,229,131
4. Total actuarial present value of future benefits	\$ 4,187,931,093	\$ 3,768,693,652
B. Normal Cost Rate	18.49%	16.75%
C. Present Value of Future Normal Costs	\$ 796,134,977	\$ 674,637,940
D. Actuarial Accrued Liability for Active Members		
1. Present value of future benefits (Item A.1.f.)	\$ 2,342,390,946	\$ 2,118,144,179
2. Less present value of future normal costs (Item C)	<u>796,134,977</u>	<u>674,637,940</u>
3. Actuarial accrued liability	\$ 1,546,255,969	\$ 1,443,506,239
E. Total Actuarial Accrued Liability (Item A.2.c + Item A.3.c + Item D.3)	\$ 3,391,796,116	\$ 3,094,055,712



## DEVELOPMENT OF ACTUARIAL VALUE OF ASSETS

	Year Ending December 31, 2015						
1. Actuarial value of assets at beginning of year	\$ 2,193,881,221						
2. Net new investments							
a. Contributions	\$ 154,550,487						
b. Benefits and refunds paid	\$ (169,517,052)						
c. Subtotal	\$ (14,966,565)						
3. Assumed investment return rate for fiscal year	7.75%						
4. Expected net investment income	\$ 169,993,239						
5. Expected actuarial value at end of year (Item 1+ Item 2 + Item 4)	\$ 2,348,907,895						
6. Market value of assets at end of year	\$ 2,144,804,122						
7. Difference (Item 6 - Item 5)	\$ (204,103,773)						
8. Development of amounts to be recognized as of December 31, 2015:							
	Fiscal Year End	Remaining Deferrals of Excess (Shortfall) of Investment Income	Offsetting of Gains/(Losses)	Net Deferrals Remaining	Years Remaining	Recognized for this valuation	Remaining after this valuation
		(1)	(2)	(3) = (1) + (2)	(4)	(5) = (3) / (4)	(6) = (3) - (5)
	2011	\$ 0	\$ 0	\$ 0	1	\$ 0	\$ 0
	2012	0	0	0	2	0	0
	2013	15,918,458	(15,918,458)	0	3	0	0
	2014	0	0	0	4	0	0
	2015	(220,022,231)	15,918,458	(204,103,773)	5	(40,820,755)	(163,283,018)
	Total	\$ (204,103,773)	\$ 0	\$ (204,103,773)		\$ (40,820,755)	\$ (163,283,018)
9. Preliminary actuarial value of plan assets, end of year (Item 5 + Item 8: Column 5)	\$ 2,308,087,140						
10. Actuarial value of assets corridor							
a. 80% of market value, end of year	\$ 1,715,843,298						
b. 120% of market value, end of year	\$ 2,573,764,946						
11. Final actuarial value of plan net assets, end of year (Item 9, but recognize 1/3 of any deferred gains or losses outside of Item 10)	\$ 2,308,087,140						
12. Asset gain (loss) for year (Item 11 - Item 5)	\$ (40,820,755)						
13. Asset gain (loss) as % of final actuarial value of assets	(1.77%)						
14. Ratio of actuarial value to market value	107.6%						

Notes: Remaining deferrals in Column (1) for prior years are from Column (6) in last year's report. The number in the current year is the difference between the remaining deferrals for prior years and Item 7 (which is the difference between the market value of assets and the expected actuarial value of assets). Column 2 is a direct offset of the current year's excess/(shortfall) return against prior years' excess/(shortfall) of the opposite type.

City of Austin Employees' Retirement System  
Actuarial Valuation - December 31, 2015

## TABLE 5

## CHANGE IN NET POSITION

	Valuation Period Ending December 31,	
	2015 (1)	2014 (2)
1. Assets in plan at beginning of year (A)	\$ 2,209,799,679	\$ 2,130,624,450
2. Employer contributions	\$ 100,484,694	93,331,482
3. Employee contributions	\$ 54,065,793	50,489,091
4. Benefit payments made*	\$ 165,464,616	157,563,807
5. Refunds of contributions	\$ 4,052,436	4,154,419
6. Expenses paid from trust	\$ 2,421,331	2,631,218
7. Investment return	\$ (47,607,661)	99,704,100
8. Other	0	0
9. Assets in plan at end of year (B) (1 + 2 + 3 - 4 - 5 - 6 + 7 + 8)	\$ 2,144,804,122	\$ 2,209,799,679
10. Approximate rate of return on average invested assets		
a. Net investment income (7 - 6 = I)	\$ (50,028,992)	\$ 97,072,882
b. Estimated yield based on (2I/(A + B - I))	-2.27%	4.58%

\* Notes: Benefit payments exclude any distributions from the 415 Restoration Plan  
Columns may not add due to rounding

**CHANGE IN UNFUNDED ACTUARIAL ACCRUED LIABILITY  
AS OF DECEMBER 31, 2015**

<u>CALCULATION OF TOTAL ACTUARIAL GAIN OR LOSS</u>	<u>2015</u>	<u>2014</u>
1. Unfunded actuarial accrued liability (UAAL) as of prior year	\$ 900,174,491	\$ 861,988,246
2. Actual normal cost paid during year (includes service purchases)	<u>100,724,677</u>	<u>94,355,684</u>
3. Subtotal (1 + 2)	\$ 1,000,899,168	\$ 956,343,930
4. Interest at prior valuation's rate of 7.75%	73,666,604	70,460,372
5. Contributions during year	(154,550,487)	(143,820,573)
6. Interest on contributions for one-half year	(5,988,831)	(5,573,047)
7. Expected UAAL as of December 31st (3 + 4 + 5 + 6)	\$ 914,026,454	\$ 877,410,682
8. Actual UAAL as of December 31st	1,083,708,976	900,174,491
9. Unexpected Change in UAAL for the period (8 - 7)	\$ 169,682,522	\$ 22,763,809
 <u>SOURCE OF CHANGE IN UAAL</u>		
10. Asset (gain)/loss (See Table 4)	\$ 40,820,755	\$ (5,306,152)
11. Total unanticipated increase/(decrease) in liabilities for the period (9-10)	128,861,767	28,069,961
12. Increase/(decrease) due to benefit enhancements	0	0
13. Increase/(decrease) due to assumption & method changes	<u>123,493,165</u>	<u>0</u>
14. Liability experience (gain)/loss (11 - 12 - 13)	\$ 5,368,602	\$ 28,069,961
 <u>SOURCE OF LIABILITY (GAINS) AND LOSSES</u>		
15. Salary Increases	\$ (3,150,463)	\$ 25,904,267
16. Service Retirement	(8,506,247)	(8,536,142)
17. Withdrawal	6,452,073	6,632,481
18. Disability Retirement	287,312	199,202
19. Active Mortality	232,809	(333,920)
20. Retiree Mortality	(1,495,240)	134,277
21. Rehires	2,002,408	1,756,367
22. Other (Data) including proportionate program	<u>9,545,950</u>	<u>2,313,429</u>
23. Total Liability Experience Gain/(Loss)	\$ 5,368,602	\$ 28,069,961

TABLE 7

City of Austin Employees' Retirement System  
Actuarial Valuation - December 31, 2015

**RELATIVE SIZE OF UNFUNDED ACTUARIAL ACCRUED LIABILITY**

Valuation as of 31-Dec	Unfunded/ (Overfunded) Actuarial Accrued Liability	Relative to Covered Payroll		Relative to Actuarial Value of Present Assets		Relative to Total Actuarial Accrued Liability	
		Covered Payroll	Percent of Covered Payroll	Present Assets	Percent of Present Assets	Actuarial Accrued Liability	Percent of Actuarial Accrued Liability
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
1998	(74,816,812)	219,326,742	(34.1%)	952,634,480	(7.9%)	877,817,668	(8.5%)
1999	(60,632,797)	244,538,110	(24.8%)	1,105,121,657	(5.5%)	1,044,488,860	(5.8%)
2000	(18,353,201)	268,635,564	(6.8%)	1,230,971,746	(1.5%)	1,212,618,545	(1.5%)
2001	48,980,941	316,793,390	15.5%	1,311,288,668	3.7%	1,360,269,609	3.6%
2002	189,347,298	322,007,672	58.8%	1,250,851,348	15.1%	1,440,198,646	13.1%
2003	203,040,300	312,790,966	64.9%	1,348,790,502	15.1%	1,551,830,802	13.1%
2004	321,383,795	326,590,164	98.4%	1,356,797,448	23.7%	1,678,181,243	19.2%
2005	395,382,953	348,619,141	113.4%	1,398,798,722	28.3%	1,794,181,675	22.0%
2006	476,226,660	390,963,991	121.8%	1,497,783,958	31.8%	1,974,010,618	24.1%
2007	459,277,808	417,450,797	110.0%	1,653,533,484	27.8%	2,112,811,292	21.7%
2008	765,526,422	448,740,469	170.6%	1,481,377,439	51.7%	2,246,903,861	34.1%
2009	658,466,636	422,539,199	155.8%	1,672,470,344	39.4%	2,330,936,980	28.2%
2010	749,087,565	438,877,002	170.7%	1,711,577,229	43.8%	2,460,664,794	30.4%
2011	932,942,173	451,831,198	206.5%	1,790,902,641	52.1%	2,723,844,815	34.3%
2012	1,070,656,825	470,231,969	227.7%	1,897,722,867	56.4%	2,968,379,692	36.1%
2013	861,988,246	490,553,170	175.7%	2,047,929,504	42.1%	2,909,917,750	29.6%
2014	900,174,491	539,158,693	167.0%	2,193,881,221	41.0%	3,094,055,712	29.1%
2015	1,083,708,976	559,829,504	193.6%	2,308,087,140	47.0%	3,391,796,116	32.0%

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City of Austin Employees' Retirement System  
Actuarial Valuation - December 31, 2015

TABLE 8

**SCHEDULE OF ACTIVE MEMBER VALUATION DATA**

Year Ending 31-Dec	Active Participants	Percent Change	Covered Payroll	Percent Change	Average Salary	Percent Change
(1)	(2)	(3)	(4)	(5)	(6)	(7)
1998	6,311	-7.2%	219,326,742	0.1%	34,753	7.8%
1999	6,512	3.2%	244,538,110	11.5%	37,552	8.1%
2000	6,894	5.9%	268,635,564	9.9%	38,967	3.8%
2001	7,713	11.9%	316,793,390	17.9%	41,073	5.4%
2002	7,647	-0.9%	322,007,672	1.6%	42,109	2.5%
2003	7,432	-2.8%	312,790,966	-2.9%	42,087	-0.1%
2004	7,489	0.8%	326,590,164	4.4%	43,609	3.6%
2005	7,638	2.0%	348,619,141	6.7%	45,643	4.7%
2006	8,055	5.5%	390,963,991	12.1%	48,537	6.3%
2007	8,358	3.8%	417,450,797	6.8%	49,946	2.9%
2008	8,643	3.4%	448,740,469	7.5%	51,920	4.0%
2009	8,142	-5.8%	422,539,199	-5.8%	51,896	0.0%
2010	8,270	1.6%	438,877,002	3.9%	53,069	2.3%
2011	8,348	0.9%	451,831,198	3.0%	54,124	2.0%
2012	8,387	0.5%	470,231,969	4.1%	56,067	3.6%
2013	8,592	2.4%	490,553,170	4.3%	57,094	1.8%
2014	9,028	5.1%	539,158,693	9.9%	59,721	4.6%
2015	9,063	0.4%	559,829,504	3.8%	61,771	3.4%

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TABLE 9

City of Austin Employees' Retirement System  
Actuarial Valuation - December 31, 2015

**SCHEDULE OF RETIREES AND BENEFICIARIES ADDED TO AND REMOVED FROM ROLLS**

Year Ending December 31 (1)	Added to Rolls		Removed from Rolls		Rolls--End of Year		% Increase in Annual Allowances (8)	Average Annual Allowances (9)
	Number (2)	Annual Allowances (3)	Number (4)	Annual Allowances (5)	Number (6)	Annual Allowances (7)		
2001	224	5,278,490	95	2,046,233	2,592	65,647,094	7.9%	25,327
2002	309	7,754,803	118	2,534,050	2,783	72,520,159	10.5%	26,058
2003	271	7,706,066	59	1,502,757	2,995	78,596,302	8.4%	26,243
2004	227	5,619,478	85	1,741,624	3,137	82,121,249	4.5%	26,178
2005	258	6,699,023	98	2,438,555	3,297	85,324,686	3.9%	25,879
2006	259	6,788,190	89	1,883,938	3,467	90,312,037	5.8%	26,049
2007	289	8,523,459	123	2,262,126	3,633	96,071,149	6.4%	26,444
2008	290	8,299,468	88	2,056,217	3,835	101,840,870	6.0%	26,556
2009	331	9,953,411	80	1,630,148	4,086	109,656,152	7.7%	26,837
2010	341	10,495,807	92	2,029,423	4,335	117,954,059	7.6%	27,210
2011	324	9,851,119	117	2,785,375	4,542	124,748,580	5.8%	27,466
2012	405	13,035,228	116	3,011,032	4,831	134,653,163	7.9%	27,873
2013	387	12,451,142	98	2,176,950	5,120	144,755,297	7.5%	28,273
2014	397	12,737,257	121	2,568,479	5,396	154,937,553	7.0%	28,713
2015	411	13,547,663	128	2,980,334	5,679	165,579,191	6.9%	29,156

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**TABLE 10**  
**City of Austin Employees' Retirement System**  
**Actuarial Valuation - December 31, 2015**

**SOLVENCY TEST**

Valuation Date	Aggregated Accrued Liabilities for				Reported Assets	Portions of Accrued Liabilities Covered by Reported Assets	
	Active and Inactive Members Contributions	Retirees and Beneficiaries	Active and Inactive Members (Employer Financed Portion)	Reported Assets		(5)/(2)	[(5)-(2)]/3
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
December 31, 2001	248,579,180	654,307,118	457,383,311	1,311,288,668	100.0%	100.0%	89.3%
December 31, 2002	265,812,595	718,187,586	456,198,465	1,250,851,348	100.0%	100.0%	58.5%
December 31, 2003	252,182,701	777,100,825	522,547,276	1,348,790,502	100.0%	100.0%	61.1%
December 31, 2004	261,905,526	812,266,336	604,009,381	1,356,797,448	100.0%	100.0%	46.8%
December 31, 2005	280,994,642	848,185,652	665,001,381	1,398,798,722	100.0%	100.0%	40.5%
December 31, 2006	295,166,238	904,166,079	774,678,301	1,497,783,958	100.0%	100.0%	38.5%
December 31, 2007	333,340,167	968,493,997	810,977,128	1,653,533,484	100.0%	100.0%	43.4%
December 31, 2008	357,423,035	1,025,407,475	864,073,351	1,481,377,439	100.0%	100.0%	11.4%
December 31, 2009	362,288,592	1,109,773,550	858,874,838	1,672,470,344	100.0%	100.0%	23.3%
December 31, 2010	377,651,365	1,195,328,215	887,685,214	1,711,577,229	100.0%	100.0%	15.6%
December 31, 2011	413,944,399	1,267,467,354	1,042,433,062	1,790,902,641	100.0%	100.0%	10.5%
December 31, 2012	417,481,360	1,375,244,710	1,175,653,622	1,897,722,867	100.0%	100.0%	8.9%
December 31, 2013	436,164,975	1,478,146,019	995,606,756	2,047,929,504	100.0%	100.0%	13.4%
December 31, 2014	453,220,166	1,580,320,342	1,060,515,204	2,193,881,221	100.0%	100.0%	15.1%
December 31, 2015	471,000,910	1,771,674,810	1,149,120,396	2,308,087,140	100.0%	100.0%	5.7%

Gabriel Roeder Smith & Company

TABLE 11

City of Austin Employees' Retirement System  
Actuarial Valuation - December 31, 2015

SCHEDULE OF FUNDING PROGRESS

Valuation Date	Actuarial Value of Assets (AVA)	Actuarial Liability (AAL)	Unfunded Actuarial Accrued Liability (UAAL) (3) - (2)	Funded Ratio (2)/(3)	Annual Covered Payroll (6)	UAAL as % of Payroll (4)/(6)
(1)	(2)	(3)	(4)	(5)	(6)	(7)
December 31, 1998	952.6	877.8	(74.8)	108.5%	219.3	(34.1%)
December 31, 1999	1,105.1	1,044.5	(60.6)	105.8%	244.5	(24.8%)
December 31, 2000	1,231.0	1,212.6	(18.4)	101.5%	268.6	(6.8%)
December 31, 2001	1,311.3	1,360.3	49.0	96.4%	316.8	15.5%
December 31, 2002	1,250.9	1,440.2	189.3	86.9%	322.0	58.8%
December 31, 2003	1,348.8	1,551.8	203.0	86.9%	312.8	64.9%
December 31, 2004	1,356.8	1,678.2	321.4	80.8%	326.6	98.4%
December 31, 2005	1,398.8	1,794.2	395.4	78.0%	348.6	113.4%
December 31, 2006	1,497.8	1,974.0	476.2	75.9%	391.0	121.8%
December 31, 2007	1,653.5	2,112.8	459.3	78.3%	417.5	110.0%
December 31, 2008	1,481.4	2,246.9	765.5	65.9%	448.7	170.6%
December 31, 2009	1,672.5	2,330.9	658.5	71.8%	422.5	155.8%
December 31, 2010	1,711.6	2,460.7	749.1	69.6%	438.9	170.7%
December 31, 2011	1,790.9	2,723.8	932.9	65.7%	451.8	206.5%
December 31, 2012	1,897.7	2,968.4	1,070.7	63.9%	470.2	227.7%
December 31, 2013	2,047.9	2,909.9	862.0	70.4%	490.6	175.7%
December 31, 2014	2,193.9	3,094.1	900.2	70.9%	539.2	167.0%
December 31, 2015	2,308.1	3,391.8	1,083.7	68.0%	559.8	193.6%

Note: Dollar amount in millions.



**STATEMENT OF ACTUARIAL METHODS AND ASSUMPTIONS**  
**(Effective as of December 31, 2015)**

A. ACTUARIAL ASSUMPTIONS

1. Investment Return Rate (adopted effective December 31, 2015)

7.50% per annum, compounded annually, composed of an assumed inflation rate of 2.75% and a real rate of return of 4.75%, net of investment expenses.

2. Mortality

a. Nondisabled Annuitants (adopted effective December 31, 2015)

Healthy retirees and beneficiaries – The RP-2014 Combined Healthy Mortality Tables with Blue Collar Adjustments. Generational mortality improvements in accordance with Scale BB from the table's base year of 2014 (see Item 21 for further discussion of mortality improvement).

b. Disabled Annuitants (adopted effective December 31, 2015)

Disabled annuitants – The RP-2014 Combined Healthy Mortality Tables with Blue Collar Adjustments, set forward three years. Generational mortality improvements in accordance with Scale BB from the table's base year of 2014; minimum 3% rate of mortality at all ages (see Item 21 for further discussion of mortality improvement).

c. Active Members (adopted effective December 31, 2015)

Active employees – The RP-2014 Employee Mortality Tables with Blue Collar Adjustments. Generational mortality improvements in accordance with Scale BB from the table's base year of 2014 (see Item 21 for further discussion).

**STATEMENT OF ACTUARIAL METHODS AND ASSUMPTIONS**  
**(EFFECTIVE AS OF December 31, 2015)**  
**(Continued)**

3. Retirement Rates: (adopted effective December 31, 2015)

The following rates of retirement are assumed for members eligible for normal retirement.

<u>Age</u>	<u>Rates of Retirement</u>	
	<u>Males</u>	<u>Females</u>
44 & under	22.0%	25.0%
45	22.0%	23.0%
46	22.0%	23.0%
47	22.0%	23.0%
48	22.0%	23.0%
49	22.0%	23.0%
50	22.0%	26.0%
51	22.0%	26.0%
52	22.0%	26.0%
53	22.0%	26.0%
54	22.0%	26.0%
55	22.0%	26.0%
56	22.0%	26.0%
57	22.0%	26.0%
58	22.0%	26.0%
59	22.0%	26.0%
60	22.0%	21.0%
61	22.0%	21.0%
62	27.0%	24.0%
63	22.0%	21.0%
64	22.0%	21.0%
65	22.0%	24.0%
66	30.0%	24.0%
67	30.0%	24.0%
68	22.0%	21.0%
69	22.0%	21.0%
70	22.0%	20.0%
71	22.0%	20.0%
72	22.0%	20.0%
73	22.0%	20.0%
74 & older	100.0%	100.0%

Group B members are assumed to retire at twice the applicable rate upon the first year they attain eligibility for normal retirement. Early retirement rates (of 1% at age 55 increasing by 1% every two years to 5% at ages 63 and 64) apply for Group B members.

**STATEMENT OF ACTUARIAL METHODS AND ASSUMPTIONS**  
**(EFFECTIVE AS OF December 31, 2015)**  
**(Continued)**

4. Rates of Decrement Due to Withdrawal (adopted effective December 31, 2015)

Rates of withdrawal are comprised of a select period for the first three years of employment and ultimate rates based on years of service from retirement after the end of the select period. The following rates during the select period apply at all ages during the applicable year of employment:

Years of Employment	Males	Females
1	0.125	0.175
2	0.115	0.160
3	0.090	0.140

**STATEMENT OF ACTUARIAL METHODS AND ASSUMPTIONS**  
**(EFFECTIVE AS OF December 31, 2015)**  
**(Continued)**

After the select period ends, rates of withdrawal are based on the number of years from employment. The rates are shown below for males and females

Years from Eligibility for Unreduced Retirement	Rates of Withdrawal After Select Period	
	Males	Females
1	0.0090	0.0086
2	0.0122	0.0160
3	0.0146	0.0201
4	0.0166	0.0237
5	0.0182	0.0238
6	0.0198	0.0239
7	0.0212	0.0261
8	0.0225	0.0282
9	0.0237	0.0302
10	0.0248	0.0320
11	0.0323	0.0422
12	0.0348	0.0444
13	0.0399	0.0465
14	0.0401	0.0525
15	0.0430	0.0575
16	0.0430	0.0575
17	0.0430	0.0575
18	0.0430	0.0575
19	0.0430	0.0575
20	0.0430	0.0575
21	0.0450	0.0600
22	0.0450	0.0600
23	0.0450	0.0600
24	0.0450	0.0600
25	0.0450	0.0600
26	0.0470	0.0650
27	0.0470	0.0650
28	0.0470	0.0650
29	0.0470	0.0650
30	0.0470	0.0650
31+	0.0500	0.0700

**STATEMENT OF ACTUARIAL METHODS AND ASSUMPTIONS**  
**(EFFECTIVE AS OF December 31, 2015)**  
**(Continued)**

5. Disability Rates\* (adopted effective December 31, 2015)

Sample rates are shown below:

<u>Age</u>	<u>Rates of Decrement Due to Disability Males and Females</u>
20	0.000004
25	0.000025
30	0.000099
35	0.000259
40	0.000494
45	0.000804
50	0.001188
55	0.001647
60	0.002180

\* Rates are for disability due to all causes, occupational disability rates are assumed to be 10% of all causes.

6. Rates of Salary Increase (adopted effective December 31, 2015)

<u>Years of Service</u>	<u>Promotional Rate of Increase</u>	<u>Total Annual Rate of Increase Including 2.75% Inflation Component and 1.25% Productivity Component</u>
1 - 7	2.25%	6.25%
8	2.00%	6.00%
9	1.50%	5.50%
10	1.25%	5.25%
11 - 15	1.00%	5.00%
16 - 19	0.75%	4.75%
20 or more	0.00%	4.00%

7. Backward Deferred Retirement Option Program (Back DROP) Participation  
(adopted effective December 31, 2015)

It was assumed that 20% of retiring active members with at least 20 years of service would elect a Back DROP. It is assumed that all members who Back DROP will elect to revert to the date that would provide the greatest actuarial value to the member.

**STATEMENT OF ACTUARIAL METHODS AND ASSUMPTIONS**  
**(EFFECTIVE AS OF December 31, 2015)**  
**(Continued)**

8. Married Percentage: (adopted effective December 31, 1997)  
100% of the active members are assumed to be married.
9. There Will Be No Recoveries Once Disabled: (adopted effective December 31, 1997)
10. Spousal Age Difference: (adopted effective December 31, 2012)  
Males are assumed to be three years older than their spouses.
11. Normal Form of Payment: (adopted effective December 31, 1997)  
It is assumed that all retiring members will elect the Life-only form of payment with a guaranteed return of accumulated employee contributions.
12. Crediting Rate on Employee Contributions: (adopted effective December 31, 2002)  
It is assumed that the interest credit rate on employee contributions will be 6.0%.
13. Individual Salaries Used to Project Benefits: (adopted effective December 31, 1997)  
Rates of pay as of the valuation date are reported for all employees.
14. Pay Increase Timing: (adopted effective December 31, 1997)  
Middle of calendar year.
15. Decrement Timing: (adopted effective December 31, 1997)  
Decrements of all types are assumed to occur mid-year.
16. Eligibility Testing: (adopted effective December 31, 2002)  
Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.

**STATEMENT OF ACTUARIAL METHODS AND ASSUMPTIONS**  
**(EFFECTIVE AS OF December 31, 2015)**  
**(Continued)**

17. Decrement Relativity: (adopted effective December 31, 2002)

Decrement rates are used directly from the experience study, without adjustment for multiple decrement table effects.

18. Incidence of Contributions: (adopted effective December 31, 2002)

Contributions are assumed to be received continuously throughout the year based upon the computed percent of payroll shown in this report and the actual payroll payable at the time contributions are made.

19. Benefit Service: (adopted December 31, 1997)

All members are assumed to accrue one year of eligibility service each year.

20. Mortality Improvement:

The base mortality tables are anchored at the year 2014. To account for future mortality improvement, the base mortality rates shown in Item 2 are projected forward using scale BB for all future years.

21. Service Purchases (military, permissive, and sick leave conversion):

No service purchases of any type are assumed. Any gains or losses due to these purchases are recognized in the valuation following the purchase.

ACTUARIAL VALUE OF ASSETS

The actuarial value of assets is equal to the market value of assets less a five-year phase in of the excess/(shortfall) between expected investment return and actual income. The expected investment return each year is calculated based on the actuarial value of assets with the difference from actual income smoothed in over five years in 20% increments. If the current year's difference is opposite sign of the prior years' deferred excesses/(shortfalls), then the prior years' bases (starting with the oldest) are reduced dollar for dollar along with the current year's base. Any remaining bases are then recognized over five years (20% per year) from their initial creation.

If the resulting preliminary asset value is less than 80% or more than 120% of the market value of assets, then 1/3 of the amount outside of the 80% - 120% corridor is recognized in the final actuarial value of assets.

**STATEMENT OF ACTUARIAL METHODS AND ASSUMPTIONS**  
**(EFFECTIVE AS OF December 31, 2015)**  
**(Continued)**

**B. ACTUARIAL FUNDING METHOD**

The actuarial accrued liability is determined using the Entry Age Normal actuarial cost method. This method assigns the System's total actuarial present value of future benefits to various periods. The actuarial accrued liability is assigned to years prior to the valuation and the normal cost is assigned to the year following the valuation. The remaining costs are assigned to future years.

The normal cost is determined on an individual basis using the Individual Entry Age Normal cost method. The actuarial accrued liability is the difference between the total present value of future benefits and the actuarial present value of future normal costs where future normal costs are based on the benefit provisions that are applicable to each individual member. The unfunded actuarial accrued liability is the excess of the actuarial accrued liability over the actuarial value of assets.

**C. FUNDING PERIOD**

The funding period is determined using an open group projection. In the open group projection, the demographic assumptions are applied to the current active employees and any employees that are assumed to leave employment are replaced one-for-one with a new employee. Over time this results in the change of the employee group from mostly Group A members to Group B members. The projection is built to assume no gains or losses on the actuarial accrued liability or the actuarial value of assets. The funding period is the length of time it takes in the open group projection for the actuarial value of assets to exceed the actuarial accrued liability.

In the projection, new members' pay are assumed to increase at 4.00% year over year, i.e., a new employee in 2015 is assumed to be hired at a salary that is 4.00% greater than a new employee hired in 2014. The 4.00% growth rate is equal to our wage inflation assumption of 4.00% (ultimate salary increase assumption showing in Item A.6.)

**D. CHANGES IN ASSUMPTIONS AND METHODS**

New assumptions were adopted effective December 31, 2015. Please refer to the Actuarial Experience Study report dated May 2016 for more detail on assumption changes.



**SUMMARY OF BENEFIT PROVISIONS  
OF THE RETIREMENT PLAN AS OF DECEMBER 31, 2015**

A. EFFECTIVE DATE

January 1, 1941.

B. ELIGIBILITY AND PARTICIPATION

Any regular and permanent employee of the City of Austin, excluding all civil service commissioned police officers and firefighters, the Mayor and members of the City Council and all part-time employees who work less than 75 percent of a normal work week.

Members originally hired prior to January 1, 2012 are classified as Group A members and members hired on or after January 1, 2012 are classified as Group B members.

Unless noted otherwise, the provisions for Group A and Group B are the same.

C. MEMBERSHIP SERVICE

The period of time during which an eligible employee pays into and keeps on deposit the contribution prescribed to be paid by the employee into the System.

D. AVERAGE FINAL COMPENSATION

The average of the monthly compensation for the 36 calendar months of highest compensation during the last 120 months prior to termination. The monthly compensation used in the determination of benefits cannot exceed the compensation limits of Internal Revenue Code §401(a)(17) for the applicable period. The limit for 2011 is up to \$20,416.67 for persons who first become members after 1995 (members hired prior to 1996 have no limit on their compensation).

E. CITY AND MEMBER CONTRIBUTION RATES

The City currently contributes a base rate of 8.00% of pay for each active member. Under the Amended Supplemental Funding Plan, the City is providing an additional contribution for each active member. Beginning October 1, 2012, this additional contribution became 10% of pay, for a total city contribution of 18%. Each active member contributes 8.00% of pay. These employee contributions are made under a pre-tax 401(h) pick-up arrangement.

**SUMMARY OF BENEFIT PROVISIONS  
OF THE RETIREMENT PLAN AS OF DECEMBER 31, 2015  
(Continued)**

**F. RETIREMENT BENEFITS**

1. Normal Retirement

a. Eligibility:

Group A – A participant may retire upon attaining age 62, or any age with 23 years of service, or attaining age 55 with 20 years of service.

Group B – A participant may retire upon attaining age 62 with 30 years of service, or attaining age 65 with 5 years of service.

b. Monthly Benefit:

Group A – 3.00% of average final compensation times years of service.

Group B – 2.50% of average final compensation times years of service.

- c. Payment Form: Benefits are paid as a monthly life annuity to the participant, with a provision that should the participant die prior to receiving monthly payments whose sum is greater than or equal to the participant's accumulated employee contributions, then the participant's beneficiary shall receive a lump-sum equal to the excess of the participant's accumulated employee contributions with interest over the sum of the monthly payments received.

d. Optional Forms of Payment:

- i) Joint and contingent annuity with either 100%, 66 2/3%, or 50% of the reduced retirement income payable for the life of the contingent annuitant upon the death of the retiring participant, with the provision that, should the contingent annuitant predecease the participant, the monthly annuity will revert to the amount that would have been payable under the normal form of payment,
- ii) Joint and 66 2/3% last survivor provides a reduced retirement income payable as long as both the member and the joint annuitant are alive, and upon the death of either the member or the joint annuitant, the benefit reduces to 2/3 of such amount for the remainder of the life of the last survivor,

**SUMMARY OF BENEFIT PROVISIONS  
OF THE RETIREMENT PLAN AS OF DECEMBER 31, 2015  
(Continued)**

- iii) Period certain and life annuity with 15 years of payments guaranteed, or
- e. Deferred Retirement Option Program (DROP): A member may elect to retroactively participate in the System's DROP (i.e. a Backward DROP). The member would receive a lump-sum payment equal to 90% of the sum of the monthly annuities the participant would have received if the member had retired at the DROP entry date. No Cost of Living Adjustments (COLAs) are included but changes in the benefit multiplier are reflected. The maximum period a member may retroactively elect under the DROP is 60 months.
2. Early Retirement:
- a. Eligibility:
- Group A – Currently there are no reduced retirement benefits under the plan.
- Group B – A participant may retire with a reduced benefit upon attaining age 55 with 10 years of service.
- b. Monthly Benefit:
- Group A – Not applicable.
- Group B – The same formula benefit as determined under normal retirement multiplied by an actuarial equivalent early retirement reduction factor.

**G. DISABILITY RETIREMENT**

1. Eligibility: If the employee is terminated by reason of a total and permanent disability which prevents the employee from engaging in any employment duties. If the employee has less than five years of service, the disability must be job related.
2. Monthly Benefit: Same as Normal Retirement benefit using pay and service at date of disability.
3. Form of Payment: The normal form of payment that is available to a member taking normal retirement and the optional forms of payments described in F.1.d.i) and F.1.d.ii) above.

**SUMMARY OF BENEFIT PROVISIONS  
OF THE RETIREMENT PLAN AS OF DECEMBER 31, 2015  
(Continued)**

H. VESTING OF BENEFITS

1. Vesting

An employee is vested according to the following schedule:

<u>Years of Vesting Service</u>	<u>Vested Percentage</u>
Less than 5	0%
5 or more	100%

Benefits Upon Vesting

A vested participant is entitled to the retirement benefit payable at normal retirement earned to the date of participant's termination multiplied by his/her vested percentage, or a refund of the employee's accumulated employee contributions with interest.

I. DEATH IN SERVICE

1. Eligibility: All active members.
2. Benefit: The amount of the benefit payable to the beneficiary is:

- a. Employee eligible for retirement at date of death:

The surviving spouse, if any, may elect to receive an annuity equal to the monthly benefit as if the member had retired under any retirement option that would have been available to the member at the end of the month in which the member died. If there is no surviving spouse, then the beneficiary may elect to receive a 15 years certain and life annuity. The surviving spouse or beneficiary, instead of electing the annuity, may elect to receive a death benefit equal to twice the member's accumulated employee contributions with interest.

- b. Employee not eligible for retirement at date of death:

A refund of the member's accumulated deposits (with interest) plus a death benefit from COA ERS equal to the member's accumulated deposits (with interest), but excluding any purchases for non-contributory time, prior military service purchases, or Supplementary Service Credit.

**SUMMARY OF BENEFIT PROVISIONS  
OF THE RETIREMENT PLAN AS OF DECEMBER 31, 2015  
(Continued)**

**J. RETIREE LUMP-SUM DEATH BENEFIT**

Upon death of a retired member, a \$10,000 lump-sum death benefit is payable. This benefit is also payable upon the death of an active member eligible for retirement whose surviving spouse or beneficiary elects to receive an annuity.

**K. COST-OF-LIVING ADJUSTMENT (COLA)**

On January 1 of each year the Board may approve a cost-of-living adjustment for those retirees who retired on or before December 31 of the previous year. The maximum adjustment which can be approved is 6%. The amount of the adjustment is set by the Board upon recommendation by the System's actuary that such an adjustment will not make the Fund financially unsound, and the adjustment is not inconsistent with the Code. The adjustment is prorated for any benefit which has been in effect for less than a year, with the proration being 1/12 for each monthly payment received during the prior year.

**L. LUMP-SUM ADDITIONAL BENEFIT PAYMENT**

Once each year the Board may approve a lump-sum additional benefit payment to be paid to those members and beneficiaries currently in payment status. The additional payment would be equal to a percentage of the member's monthly annuity with a maximum percentage of 100%.

**M. LEGISLATED PLAN CHANGES ENACTED BY 1995 LEGISLATURE**

**1. 2.3% Multiplier**

The benefit multiplier was increased from 2.2% per year of service to 2.3% per year of service effective October 1995.

**2. 2.3% Retiree Gross-up**

Effective October 1995, current retirees received an increase in their benefit amount to bring their retirement benefit amount up to what it would be currently if they had retired under the 2.3% multiplier.

**SUMMARY OF BENEFIT PROVISIONS  
OF THE RETIREMENT PLAN AS OF DECEMBER 31, 2015  
(Continued)**

3. \$10,000 Retiree Lump-Sum Death Benefit

The lump-sum death benefit payable upon the death of a retiree was increased from \$2,000 to \$10,000.

4. Plan Participation Begins at Date of Hire

The six-month service requirement for participation was eliminated. Current active members were granted service for the period between their date of hire and their date of participation, up to six months.

N. LEGISLATED PLAN CHANGES ENACTED BY 1997 LEGISLATURE

1. 2.6% Multiplier

The benefit multiplier was increased from 2.3% per year of service to 2.6% per year of service effective October 1997.

2. 2.6% Retiree Gross-up

Effective October 1997, current retirees received an increase in their benefit amount to bring their retirement benefit amount up to what it would be currently if they had retired under the 2.6% multiplier.

3. Military Service Purchase

Increased the number of months of military service that may be purchased from 24 to 48.

4. Noncontributory Service Purchase

Allowed an employee to purchase noncontributory service for the following periods of time: (1) while employee was on workers' compensation leave, (2) while employee was on an authorized leave of absence, and (3) while employee performed service for the employer in a position for which the service was not otherwise creditable. The employee pays the full actuarial cost of the service purchase.

**SUMMARY OF BENEFIT PROVISIONS  
OF THE RETIREMENT PLAN AS OF DECEMBER 31, 2015  
(Continued)**

5. Employer Purchase of Creditable Service

Allowed the employer to purchase the amount of service required to qualify an employee for an unreduced retirement benefit at age 55. To be eligible for the purchase, the employee must never have been a highly compensated employee within the meaning of IRC Section 414(q). The cost of the service purchase is the full actuarial cost of both the benefit and the retirement eligibility.

O. LEGISLATED PLAN CHANGES ENACTED BY 1999 LEGISLATURE

1. 2.7% Multiplier

The benefit multiplier was increased from 2.6% per year of service to 2.7% per year of service effective October 1999.

2. 2.7% Retiree Gross-up

Effective October 1999, current retirees received an increase in their benefit amount to bring their retirement benefit amount up to what it would be currently if they had retired under the 2.7% multiplier.

3. 23 & Out Provision

The service requirement at which a participant may retire with an unreduced retirement benefit was decreased from 25 years of Creditable Service to 23 years of Creditable Service.

4. Pop-Up Provisions for Certain Joint and Survivor Payment Options

Certain optional forms of payment which extend coverage to a joint annuitant (Options I, II, and III) were amended so that, should the contingent annuitant predecease the participant, the monthly annuity will revert to the amount that would have been payable under the normal form of payment.

5. LUMP-SUM ADDITIONAL BENEFIT PAYMENT

The Board was given the ability to make an additional payment to members and beneficiaries in payment status in the form of a lump-sum additional benefit payment. The additional payment would be a percentage of the current monthly payment with a maximum percentage of 100%.

**SUMMARY OF BENEFIT PROVISIONS  
OF THE RETIREMENT PLAN AS OF DECEMBER 31, 2015  
(Continued)**

6. EMPLOYER PURCHASE OF CREDITABLE SERVICE

Limitations on employer purchases of Creditable Service for a Member before actual retirement were removed.

P. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2000

1. "415 Restoration of Retirement Income Plan"

Certain highly compensated members may have their retirement annuity limited because of Section 415(b)(1) of the Internal Revenue Code. A plan amendment effective January 1, 2000, provides for COA ERS to pay a benefit payment that exceeds the maximum benefit limitation imposed by the Internal Revenue Code from a separate, non-qualified, pay-as-you-go "Restoration of Retirement Income Plan."

2. 2.98% Multiplier

The benefit multiplier was increased from 2.7% per year of service to 2.98% per year of service effective April 2000.

3. 2.98% Retiree Gross-up

Effective April 2000, current retirees received an increase in their benefit amount to bring their retirement benefit amount up to what it would be currently if they had retired under the 2.98% multiplier.

4. "Pop-up" Benefit Amendment

The "pop-up" benefit is extended to retirees who selected the actuarial equivalent of Life Annuity option with underlying options of I, II, or III.

Q. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2001

None



**SUMMARY OF BENEFIT PROVISIONS  
OF THE RETIREMENT PLAN AS OF DECEMBER 31, 2015  
(Continued)**

R. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2002

1. 3.00% Multiplier

Benefit multiplier was increased from 2.98% per year of service to 3.00% per year of service effective January 2002.

2. 3.00% Retiree Gross-up

Effective January 2002, current retirees received an increase in their benefit amount to bring their retirement benefit amount up to what it would be currently if they had retired under the 3.00% multiplier.

3. Deferred Retirement Option Program

A "Backward" DROP was added as an optional benefit effective in 2002. The retiring member may elect to retroactively participate in a DROP. The member would receive a lump-sum payment equal to 90% of the sum of the monthly annuities the participant would have received if the member had retired at the DROP entry date. No COLAs are included but changes in the benefit multiplier are reflected.

4. Purchase of Permissive Time

A member may purchase up to five years of Permissive Time. The purchase price charged to the member is the anticipated actuarial cost to the System for the additional service. Minimum purchase is one month with a maximum of 60 months (5 years) or the number of months needed to reach first eligibility for retirement whichever is less.

5. Conversion of Unused Sick Leave

At retirement an employee may elect to purchase Creditable Service for unused sick leave. The Board requires payment by the Member, and then by the City of the equivalent amount of retirement contributions that would have been made had the sick hours been exercised as sick hours. An employee must already be eligible for retirement to purchase the service.

**SUMMARY OF BENEFIT PROVISIONS  
OF THE RETIREMENT PLAN AS OF DECEMBER 31, 2015  
(Continued)**

S. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2003

1. “Pop-up” Benefit Amendment

“Pop-up” benefit was extended to any Joint and Survivor option (including level income options), other than Joint and Last Survivor.

2. Permissive Time Amendment

Permissive Time resolution was amended removing the provision that restricts members from purchasing Permissive Time in excess of the amount needed to reach first retirement eligibility.

T. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2004

None

U. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2005

None

V. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2006

None

W. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2007

None

X. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2008

None

Y. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2009

None

Z. BENEFIT ENHANCEMENTS ENACTED BY THE BOARD OF TRUSTEES IN 2010

None

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**SUMMARY OF BENEFIT PROVISIONS  
OF THE RETIREMENT PLAN AS OF DECEMBER 31, 2015  
(Continued)**

**AA. LEGISLATED PLAN CHANGES ENACTED BY THE 2011 LEGISLATURE**

1. Retirement Provisions

For members hired on or after January 1, 2012 (Group B members), changed the eligibility for normal retirement to age 65 with 5 years of service, or age 62 with 30 years of service. Also for members hired on or after January 1, 2012, added an eligibility for early retirement upon age 55 with 10 years of service.

2. Benefit Multiplier

For members hired on after January 1, 2012, the benefit multiplier was changed to 2.5% per year of service. Early retirement benefits would be reduced on an actuarially equivalent basis.

**BB. BENEFIT ENHANCEMENTS ENACTED IN 2012**

None

**CC. BENEFIT ENHANCEMENTS ENACTED IN 2013**

None

**DD. BENEFIT ENHANCEMENTS ENACTED IN 2014**

None

**DEFINITION OF TERMS****1. *Actuarial Cost Method***

A method for determining the actuarial present value of future benefits and allocating such value to time periods in the form of a normal cost and an actuarial accrued liability.

**2. *Present Value of Future Benefits***

This is computed by projecting the total future benefit cash flow from the System, using actuarial assumptions, and then discounting the cash flow to the valuation date.

**3. *Normal Cost***

Computed differently under different actuarial cost methods, the normal cost generally represents the value of the portion of the participant's anticipated retirement, termination, and/or death and disability benefits accrued during a year.

**4. *Actuarial Accrued Liability***

Computed differently under different actuarial cost methods. Generally actuarial accrued liability represents the value of the portion of the participant's anticipated retirement, termination, and/or death and disability benefits accrued as of the valuation date.

**5. *Entry Age Actuarial Cost Method***

A method under which a participant's actuarial present value of future benefits is allocated on a level basis over the earnings of the participant between his/her entry into the System and his/her assumed exit.

**6. *Unfunded Actuarial Accrued Liability***

The difference between total actuarial present value of future benefits over the sum of the tangible assets of the System and the actuarial present value of the members' future normal costs. The System is underfunded if the difference is positive and overfunded if the difference is negative.

**7. *Actuarial Value of Assets***

The value of cash, investments, and other property belonging to the System, as valued by the actuary for purposes of the actuarial valuation.

**DEFINITION OF TERMS**  
**(Continued)**8. *Actuarial Gain or Loss*

From one valuation to the next, if the experience of the plan differs from that anticipated by the actuarial assumptions, an actuarial gain or loss occurs. For example, an actuarial gain would occur if the assets in the trust had a yield of 12% based on actuarial value, while the assumed yield on the actuarial value of assets was 7.75%.

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# STATISTICAL SECTION







The Statistical Section provides additional historical perspective, context, and detail to assist the reader in using the information in the financial statements and note disclosures to understand and assess the economic condition of the City of Austin Employees' Retirement System (COAERS). In compliance with *GASB Statement No. 44, Economic Condition Reporting: The Statistical Section*, schedules are classified into the following categories: Demographic and Economic Information, Operating Information, and Financial Trends.

## STATISTICAL TABLES

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	<b>Demographic and Economic Information</b> – Designed to assist the reader in understanding the environment in which COAERS operates.	
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	<b>Operating Information</b> – Provides contextual information to help the reader understand how COAERS' financial information relates to the services it provides and the activities it performs.	
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20	Change in Net Position, Last Ten Fiscal Years	121
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**Sources:** Schedules and data are provided by the consulting actuary, Gabriel Roeder Smith & Company, unless otherwise noted.

**DISTRIBUTION OF ALL ACTIVE PARTICIPANTS BY AGE AND LENGTH OF SERVICE  
AS OF DECEMBER 31, 2015**

Attained Age	Length of Service										Number of Employees	Average Annual Salary			
	0	1	2	3	4	5-9	10-14	15-19	20-24	25-29			30-34	35+	
Under 25	68	52	17	6	2	0	0	0	0	0	0	0	0	145	\$ 37,243
25-29	158	169	123	63	41	74	3	0	0	0	0	0	0	631	43,547
30-34	165	187	148	90	74	318	67	8	0	0	0	0	0	1,057	50,844
35-39	117	166	104	88	61	388	200	88	1	0	0	0	0	1,213	57,702
40-44	84	129	93	79	52	326	294	214	60	1	0	0	0	1,332	62,837
45-49	52	105	67	63	39	346	237	255	171	27	1	0	0	1,363	66,553
50-54	47	80	54	43	47	271	204	262	181	67	17	0	0	1,273	66,929
55-59	34	59	50	26	36	228	227	227	148	73	27	2	1,137	68,795	
60-64	16	27	31	16	33	136	126	147	70	46	23	4	675	71,249	
65 & Over	6	6	5	4	7	58	56	42	26	14	6	7	237	72,961	
All Ages	747	980	692	478	392	2,145	1,414	1,243	657	228	74	13	9,063	\$ 61,771	

**DISTRIBUTION OF GROUP A ACTIVE PARTICIPANTS BY AGE AND LENGTH OF SERVICE  
AS OF DECEMBER 31, 2015**

Attained Age	Number of Employees										Average Annual Salary			
	0	1	2	3	4	5-9	10-14	15-19	20-24	25-29		30-34	35+	
Under 25	0	0	0	0	2	0	0	0	0	0	0	0	2	\$ 36,015
25-29	0	1	0	1	40	73	3	0	0	0	0	0	118	47,091
30-34	0	1	0	3	74	315	67	8	0	0	0	0	468	54,010
35-39	0	0	2	3	60	388	200	88	1	0	0	0	742	61,461
40-44	0	0	1	2	52	326	294	214	60	1	0	0	950	65,330
45-49	0	0	0	2	39	341	237	255	171	27	1	0	1,073	68,800
50-54	0	1	0	1	44	271	204	262	181	67	17	0	1,048	68,741
55-59	0	0	0	2	36	225	227	227	148	73	27	2	967	70,543
60-64	0	0	0	0	31	135	126	147	70	46	23	4	582	72,573
65 & Over	0	0	0	0	7	54	56	42	26	14	6	7	212	74,924
All Ages	0	3	3	14	385	2,128	1,414	1,243	657	228	74	13	6,162	\$ 66,662

Gabriel Roeder Smith & Company

**TABLE 15C**

City of Austin Employees' Retirement System  
Actuarial Valuation - December 31, 2015

**DISTRIBUTION OF GROUP B ACTIVE PARTICIPANTS BY AGE AND LENGTH OF SERVICE  
AS OF DECEMBER 31, 2015**

Attained Age	Length of Service										Number of Employees	Average Annual Salary			
	0	1	2	3	4	5-9	10-14	15-19	20-24	25-29			30-34	35+	
Under 25	68	52	17	6	0	0	0	0	0	0	0	0	0	143	\$ 37,261
25-29	158	168	123	62	1	1	0	0	0	0	0	0	0	513	42,732
30-34	165	186	148	87	0	3	0	0	0	0	0	0	0	589	48,328
35-39	117	166	102	85	1	0	0	0	0	0	0	0	0	471	51,781
40-44	84	129	92	77	0	0	0	0	0	0	0	0	0	382	56,636
45-49	52	105	67	61	0	5	0	0	0	0	0	0	0	290	58,241
50-54	47	79	54	42	3	0	0	0	0	0	0	0	0	225	58,490
55-59	34	59	50	24	0	3	0	0	0	0	0	0	0	170	58,850
60-64	16	27	31	16	2	1	0	0	0	0	0	0	0	93	62,961
65 & Over	6	6	5	4	0	4	0	0	0	0	0	0	0	25	56,308
All Ages	747	977	689	464	7	17	0	0	0	0	0	0	0	2,901	\$ 51,381

Gabriel Roeder Smith & Company

**DISTRIBUTION OF ALL ACTIVE PARTICIPANTS BY SERVICE AND  
CURRENT RATE OF PAY AS OF DECEMBER 31, 2015**

<u>Completed Years of Service</u>	<u>Number of Employees</u>	<u>Total Average Salary</u>
0	747	\$ 48,529
1	980	51,128
2	692	53,102
3	478	53,152
4	392	58,135
5-9	2,145	61,937
10-14	1,414	66,202
15-19	1,243	69,845
20-24	657	75,389
25-29	228	81,837
30-34	74	78,453
35+	<u>13</u>	<u>96,507</u>
All Years	9,063	\$ 61,771

TABLE 17

City of Austin Employees' Retirement System  
Actuarial Valuation - December 31, 2015

**SCHEDULE OF AVERAGE BENEFIT PAYMENTS**

Retirement Effective Dates	Years Creditable Service							
	January 1, 2010 to December 31, 2015	0-4	5-9	10-14	15-19	20-24	25-29	30+
Period 01/01/2010 to 12/31/2010								
Average Monthly Benefit		\$257	\$740	\$1,600	\$2,089	\$3,134	\$4,115	\$5,936
Average Final Salary		\$44,138	\$44,485	\$55,981	\$53,598	\$58,538	\$66,432	\$84,299
Number of Active Retirees		22	40	35	31	96	64	15
Period 01/01/2011 to 12/31/2011								
Average Monthly Benefit		\$206	\$798	\$1,409	\$2,431	\$3,273	\$4,622	\$4,891
Average Final Salary		\$39,835	\$47,423	\$53,714	\$61,051	\$63,401	\$73,660	\$67,047
Number of Active Retirees		22	42	32	32	98	50	9
Period 01/01/2012 to 12/31/2012								
Average Monthly Benefit		\$263	\$890	\$1,591	\$2,366	\$3,158	\$4,669	\$4,490
Average Final Salary		\$41,271	\$50,472	\$55,358	\$57,742	\$61,017	\$74,302	\$60,811
Number of Active Retirees		12	46	52	33	109	73	17
Period 01/01/2013 to 12/31/2013								
Average Monthly Benefit		\$249	\$701	\$1,541	\$2,325	\$3,330	\$4,714	\$5,418
Average Final Salary		\$38,808	\$43,790	\$54,621	\$57,891	\$64,170	\$76,055	\$71,320
Number of Active Retirees		19	43	43	47	140	46	17
Period 01/01/2014 to 12/31/2014								
Average Monthly Benefit		\$304	\$934	\$1,748	\$2,059	\$3,457	\$4,653	\$5,142
Average Final Salary		\$41,458	\$54,808	\$61,215	\$55,462	\$66,771	\$74,120	\$70,799
Number of Active Retirees		23	51	50	39	115	56	22
Period 01/01/2015 to 12/31/2015								
Average Monthly Benefit		\$342	\$826	\$1,856	\$2,469	\$3,650	\$4,597	\$5,533
Average Final Salary		\$45,450	\$49,458	\$65,657	\$66,219	\$71,037	\$70,821	\$76,571
Number of Active Retirees		30	44	49	51	112	54	25

TABLE 18

City of Austin Employees' Retirement System  
Actuarial Valuation - December 31, 2015

RETIREE MEMBERS BY TYPE OF BENEFIT (AS OF DECEMBER 31, 2015)

Amount of Monthly Benefit	Number of Retired Members				Option Selected <sup>b</sup>									
	1	2	3	4	Unmod.	1	2	3	4	5	6	7	8	9
Deferred					985									
\$1-250	179	151	9	2	108	53	6	3				9		
251-500	266	213	26	12	126	96	16	8	4		1	13	2	
501-750	304	241	36	13	137	107	21	15	5	4	2	11		2
751-1,000	340	256	54	16	138	111	31	23	6	4	13	9	1	4
1,001-1,250	313	243	45	18	102	112	21	16	10	13	14	10		15
1,251-1,500	385	311	55	16	111	148	31	22	5	20	22	11	1	14
1,501-1,750	392	344	40	8	111	137	37	27	4	18	27	17	1	13
1,751-2,000	418	364	39	12	120	156	45	21	4	24	23	7		18
Over \$2,000	3,082	2,923	138	13	915	1,249	274	208	35	95	90	93	20	103
<b>Total</b>	<b>5,679</b>	<b>5,046</b>	<b>442</b>	<b>110</b>	<b>2,853</b>	<b>2,169</b>	<b>482</b>	<b>343</b>	<b>73</b>	<b>178</b>	<b>192</b>	<b>180</b>	<b>25</b>	<b>169</b>

Notes:

- <sup>a</sup> Type of Retirement
- 1. Normal retirement for age and service
- 2. Beneficiary payment, normal retirement or death in service
- 3. Disability retirement
- 4. QDRO - alternate payee

<sup>b</sup> Option Selected:

- Unmodified Plan: life annuity
- The following options reduce the retired member's monthly benefit:
  - Option 1 - Beneficiary receives 100 percent of member's reduced monthly benefit
  - Option 2 - Beneficiary receives 50 percent of member's reduced monthly benefit
  - Option 3 - Beneficiary receives 66-2/3 percent of member's reduced monthly benefit
  - Option 4 - Survivor receives 66-2/3 percent of member's reduced monthly benefit upon first death
  - Option 5 - Level income option payable for life of retiree
  - Option 6 - Level income option, beneficiary receives 66-2/3 percent of member's monthly benefit
  - Option 7 - Life annuity with 15 years guaranteed
  - Option 8 - Other participant created actuarial equivalent forms of payment
  - Option 9 - Level income option, beneficiary receives 100 percent of member's monthly benefit

\*The number of Retired Members and the number of options selected are not equal due to the inclusion of 985 deferred vested members in the Unmodified option selection.

**SCHEDULE OF PARTICIPATING EMPLOYERS**

The City of Austin and the City of Austin Employees' Retirement System are the only participating employers in the plan.



TABLE 20

City of Austin Employees' Retirement System  
Actuarial Valuation - December 31, 2015

## CHANGE IN NET POSITION, LAST TEN FISCAL YEARS

	Fiscal Year									
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
<b>Additions</b>										
Member Contributions	\$35,791	\$39,971	\$41,263	\$38,752	\$40,629	\$41,503	\$43,922	\$47,449	\$50,489	\$54,066
Employer Contributions	30,610	36,521	40,786	45,263	53,576	66,718	76,217	86,713	93,470	100,637
Investment Income (net of expenses)	179,952	114,931	(435,867)	310,844	230,102	(21,964)	220,199	287,075	99,704	(47,608)
Total additions to plan net assets	246,353	191,423	(353,818)	394,859	324,307	\$86,257	\$340,338	\$421,237	\$243,663	\$107,095
<b>Deductions</b>										
Benefit Payments	90,116	94,627	100,707	108,090	115,665	123,558	131,606	141,923	152,664	162,085
Refunds	4,196	4,438	4,285	4,858	4,205	3,801	4,916	4,738	4,154	4,052
Administrative Expenses	1,671	1,776	1,883	2,032	2,113	2,218	2,280	2,561	2,631	2,421
Lump-sum Payments	2,178	1,328	3,022	3,095	2,013	2,483	3,843	4,858	5,039	3,532
Total deductions from plan net assets	98,161	102,169	109,897	118,075	123,996	132,060	142,645	154,080	164,488	172,090
<b>Change in net assets</b>	\$148,192	\$89,254	(\$463,715)	\$276,784	\$200,311	(\$45,803)	\$197,693	\$267,157	\$79,175	(\$64,995)

Notes: Dollar amounts in thousands

Columns may not add due to rounding

Includes contributions to and benefit payments from 415 Restoration Plan

TABLE 21

City of Austin Employees' Retirement System  
Actuarial Valuation - December 31, 2015

**BENEFIT AND REFUND DEDUCTIONS FROM NET POSITION BY TYPE, LAST TEN FISCAL YEARS**

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
<b>Type of Benefit</b>										
Age and service benefits:										
Retirees <sup>a</sup>	\$88,513	\$93,049	\$99,219	\$106,148	\$114,244	\$121,366	\$130,019	\$139,667	\$150,335	\$160,219
Beneficiaries <sup>a</sup>										
Lump-sum payments	\$2,178	\$1,328	\$3,022	\$3,095	\$2,011	\$2,483	\$3,843	\$4,858	\$5,039	\$3,532
In service death benefits: <sup>b</sup>	\$1,603	\$1,578	\$1,489	\$1,942	\$1,421	\$2,192	\$1,587	\$2,256	\$2,329	\$1,866
Disability benefits: <sup>c</sup>										
Total benefits	\$92,294	\$95,955	\$103,730	\$111,185	\$117,676	\$126,041	\$135,449	\$146,781	\$157,703	\$165,617
<b>Type of Refund</b>										
Death <sup>b</sup>										
Separation	\$4,196	\$4,438	\$4,285	\$4,858	\$4,205	\$3,801	\$4,916	\$4,738	\$4,154	\$4,052
Total refunds	\$4,196	\$4,438	\$4,285	\$4,858	\$4,205	\$3,801	\$4,916	\$4,738	\$4,154	\$4,052

Notes: Dollar amounts in thousands

<sup>a</sup> Segregation of age benefits for beneficiaries not currently available

<sup>b</sup> Segregation of death benefits between refunds and in service death benefits not currently available

<sup>c</sup> Segregation of disability benefits from age and service benefits not currently available

Includes benefit payments from 415 Restoration Plan

Excludes administrative expenses

## HISTORY OF CONTRIBUTIONS AND BENEFIT RATES

Year	Employer Contribution Rate	Member Contribution Rate	Interest Paid on Member Deposits	Benefits Multiplier	Cost of Living Adjustment
1941	4.00%	4.00%	-	N/A	-
1942	"	"	-	"	-
1943	"	"	-	"	-
1944	"	"	-	"	-
1945	"	"	2.00%	"	-
1946	"	"	2.00%	"	-
1947	"	"	2.00%	"	-
1948	"	"	2.00%	"	-
1949	"	"	2.00%	"	-
1950	"	"	2.00%	"	-
1951	5.00%	5.00%	2.00%	"	-
1952	"	"	2.00%	"	-
1953	"	"	1.91%	"	-
1954	"	"	2.46%	"	-
1955	"	"	2.52%	"	-
1956	"	"	2.60%	"	-
1957	"	"	2.00%	"	-
1958	"	"	2.62%	"	-
1959	"	"	2.79%	"	-
1960	"	"	3.27%	"	-
1961	"	"	2.77%	"	-
1962	"	"	3.65%	1.125%	-
1963	"	"	3.76%	"	-
1964	"	"	3.31%	"	-
1965	"	"	3.25%	"	-
1966	"	"	3.56%	"	-
1967	"	"	3.68%	1.25%	-
1968	"	"	4.25%	"	-
1969	"	"	4.66%	"	0.50% <sup>a</sup>
1970	"	"	4.98%	"	1.50%
1971	6.00%	6.00%	5.43%	1.50%	2.00%
1972	"	"	6.04%	"	3.00%
1973	"	"	6.22%	1.75%	3.00%
1974	"	"	6.33%	"	3.00%
1975	"	"	6.82%	"	3.00%
1976	"	"	6.94%	"	3.00%
1977	"	"	6.51%	"	3.00%
1978	"	"	6.66%	"	3.00%
1979	"	"	7.84%	"	3.00%
1980	"	"	8.01%	"	3.00%

## HISTORY OF CONTRIBUTIONS AND BENEFIT RATES, CONTINUED

Year	Employer Contribution Rate	Member Contribution Rate	Interest Paid on Member Deposits	Benefits Multiplier	Cost of Living Adjustment
1981	6.00%	6.00%	8.14%	"	3.00%
1982	6.60%	6.60%	8.21%	"	3.00%
1983	"	"	8.39%	"	3.00%
1984	7.00%	7.00%	8.29%	1.85%	3.00%
1985	"	"	8.22%	2.00%	3.00%
1986	"	"	8.00%	"	3.00%
1987	6.20%	6.20%	8.00%	"	1.50%
1988	7.00%	7.00%	8.00%	"	3.00%
1989	"	"	8.00%	"	3.00%
1990	"	"	8.00%	2.10%	3.00%
1991	"	"	6.50%	"	3.00%
1992	"	"	6.00%	"	4.00%
1993	"	"	5.00%	2.20%	3.10%
1994	"	"	6.00%	"	6.00%
1995	"	"	6.75%	2.30%	6.00%
1996	"	"	6.75%	"	6.00%
1997	"	"	6.75%	2.60%	6.00%
1998	"	"	5.00%	"	5.00%
1999	"	8.00%	6.25%	2.70%	3.00%
2000	8.00%	"	5.75%	2.98%	0.00%
2001	"	"	4.25%	"	3.50%
2002	"	"	3.75%	3.00%	2.50%
2003	"	"	3.75%	"	0.00%
2004	"	"	3.75%	"	0.00%
2005	"	"	4.50%	"	0.00%
2006	9.00% <sup>b</sup>	"	4.50%	"	0.00%
2007	"	"	4.50%	"	0.00%
2008	10.00% <sup>b</sup>	"	4.00%	"	0.00%
2009	12.00% <sup>b</sup>	"	3.25%	"	0.00%
2010	12.00% <sup>c</sup>	"	2.75%	"	0.00%
2011	14.00% <sup>c</sup>	"	2.25%	"	0.00%
2012	16.00% <sup>c</sup>	"	1.85%	3.00%/2.50% <sup>d</sup>	0.00%
2013	18.00% <sup>c</sup>	"	2.17%	3.00%/2.50% <sup>d</sup>	0.00%
2014	"	"	2.63%	3.00%/2.50% <sup>d</sup>	0.00%
2015	"	"	2.14%	3.00%/2.50% <sup>d</sup>	0.00%

<sup>a</sup> In 1969, the adjustment was 1.5% prorated for 4 months,  $4/12 \times 1.5\%$  or .05%.

<sup>b</sup> Includes City of Austin subsidy payment, effective at beginning of their fiscal year, October 1, pursuant to Supplemental Funding Plan.

<sup>c</sup> Increased to 14.00% effective October 1, 2010; increased to 16.00% effective October 1, 2011; increased to 18.00% effective October 1, 2012 and thereafter; pursuant to Amended Supplemental Funding Plan.

<sup>d</sup> The multiplier was set at 2.50% for those hired on and after January 1, 2012. The multiplier remained at 3.00% for those hired before January 1, 2012.

**Notes:** The System was a money purchase plan until 1962 when a formula for computing benefits was introduced with a multiplier of 1.125%. Special adjustments based on years of retirement granted by City Council in 1985 and 1990 are not reflected in table.

**Source:** Information derived from COAERS internal sources.