# TENNESSEE CONSOLIDATED RETIREMENT SYSTEM

# LEGACY PENSION PLANS AND AGGREGATE LOCAL GOVERNMENT AGENT PENSION PLANS:

TEACHER LEGACY PENSION PLAN

CLOSED STATE AND HIGHER EDUCATION EMPLOYEE PENSION PLAN

AGGREGATE LOCAL GOVERNMENT AGENT PENSION PLANS (POLITICAL SUBDIVISIONS)

VALUATION AND REPORT AS OF JUNE 30, 2016



October 5, 2017

The Honorable David H. Lillard, Jr. Chairman, Board of Trustees Tennessee Consolidated Retirement System 502 Deadrick Street Nashville, Tennessee 37243-0201

Dear Mr. Lillard:

Submitted herewith are the results of an actuarial valuation of the Tennessee Consolidated Retirement System prepared as of June 30, 2016, pursuant to the provisions of TCA Section 8-34-506. Also included are the actuary's recommendations with respect to contributions by the employers.

We trust that this report will be helpful in formulation of policy with respect to the operation and financing of the System. We very much appreciate the opportunity to serve the Board of Trustees, and will be pleased to supplement this report in any way, as you request.

The staff of the Tennessee Consolidated Retirement System has been extremely helpful and cooperative in developing the information required for this valuation. Their cooperation has been greatly appreciated, and is hereby acknowledged.

Respectfully submitted,

**Justin Thacker** in C. Thacker, F.S.A.

Enclosures

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# A. INTRODUCTION

An actuarial valuation of the Tennessee Consolidated Retirement System was performed as of June 30, 2016. The purpose of the valuation was to determine the funding requirements of the various components of the System, with the intention that the funding requirements indicated by the valuation would be used as the basis for contributions commencing on July 1, 2017.

The Tennessee Consolidated Retirement System (TCRS) was established as of July 1, 1972 as a successor to the following superseded retirement systems:

Tennessee State Retirement System Tennessee Teachers' Retirement System Tennessee Judges Retirement System Retirement System for County Paid Judges of Tennessee Attorneys General Retirement System of Tennessee Public Service Commissioners' Retirement System Tennessee Retirement System for County Officials

As of the date of establishment, all members and beneficiaries of the superseded systems were covered under the Consolidated System. The assets of each superseded system were transferred to the credit of the Consolidated System, and no further contributions have been made to the superseded systems by either the members or the employers. Separate accounting is maintained under the Consolidated System for the assets and liabilities attributable to the various classes of members and beneficiaries. Benefits under the System are funded by contributions made by members and employers (including the State). The level of such contributions is determined annually by an actuarial valuation (determined biennially prior to 2015). This report presents the results of the actuarial valuation of the System performed as of June 30, 2016.

The following sections of this report discuss the membership in the System as of the valuation date; the funding levels generated under the approach to funding adopted by the Board; the current financial status of the System as a whole and of each major subdivision of the System; an analysis of the factors causing change in the required contribution levels; the validity of the records on which the study was based; the benefits provided by current and superseded systems; and the data on which the valuation was based and the actuarial assumptions utilized in the valuation.

## **B.** MEMBERSHIP

The statute which established the Tennessee Consolidated Retirement System in 1972 specified the three following classifications of employment:

- Group I Teachers and General Employees (State and Political Subdivisions)
- Group II State Policemen, Wildlife Officers, Firemen and Policemen
- Group III State Judges, County Judges, Attorneys General, County Officials, and Public Service Commissioners

Any person who was a member of a superseded system as of June 30, 1972 became a member of the Consolidated System on the date of establishment. Such a member could elect to remain covered by the benefit and contribution provisions of the superseded system of which he was a member, in which case he was classified as a "prior class member". If he did not so elect, he was classified as a member of Group I, Group II or Group III on the basis of his employment category.

Effective July 1, 1976, all new entrants to the System, without regard to their employment category, entered the System as Group I employees. Despite this change, several small groups (those previously classified as "Group III") are treated differently from the bulk of the general employees with respect to funding levels for various reasons.

Effective September 1, 1990, a new Group IV category became available to State Judges. State Judges previously participating in Group I or Group III became eligible to transfer to the new category, and those becoming State Judges on or after the effective date automatically enter Group IV.

The following tables show the number of active and retired members included in the June 30, 2015 and June 30, 2016 valuations.

# THE NUMBER AND ANNUAL COMPENSATION OF ACTIVE MEMBERS INCLUDED IN THE 2015 AND 2016 VALUATIONS

	Numb	er		Compen	sation	
			Pct			Pct
GROUP	2015	2016	Change	2015	2016	Change
Group I						
Contributory Teachers	69,125	65,458	(5.3%)	3,542,059,375	3,465,945,978	(2.1%)
General Employees:						
State	51,723	46,819	(9.5%)	2,302,564,966	2,190,919,232	(4.8%)
University of Tennessee (TIAA)	77	71	(7.8%)	8,694,985	9,223,909	6.1%
Separately Funded Systems	622	600	(3.5%)	52,415,085	52,121,913	(0.6%)
Sub-Total	52,422	47,490	(9.4%)	2,363,675,036	2,252,265,054	(4.7%)
Political Subdivisions	76,436	78,007	2.1%	2,433,640,239	2,588,995,836	6.4%
Total - Group I	197,983	190,955	(3.5%)	8,339,374,650	8,307,206,868	(0.4%)
Group II						
State Policemen and Wildlife Officers	1	0	(100.0%)	64,836	0	(100.0%)
Firemen and Policemen	10	7	(30.0%)	699,638	566,741	(19.0%)
Total - Group II	11	7	(36.4%)	764,474	566,741	(25.9%)
Group III (including Superseded Systems)						
State Judges - Group III	0	0		0	0	
Attorneys General - Group III	1	1		152,168	154,973	1.8%
County Judges - Group III	0	0		0	0	
County Officials - Group III	2	2		197,850	203,847	3.0%
State Judges - Superseded	0	0		0	0	
Attorneys General - Superseded	1	1		144,180	147,060	2.0%
County Judges - Superseded	0	0		0	0	
County Officials - Superseded	2	2		131,686	131,686	
Total - Group III	6	6		625,884	637,566	1.9%
Group IV - Judges	149	152	2.0%	24,978,247	25,891,851	3.7%
State - All Groups	121,703	113,106	(7.1%)	5,931,403,378	5,744,740,449	(3.1%)
Political Subdivisions- All Groups	76,446	78,014	2.1%	2,434,339,877	2,589,562,577	6.4%
Grand Total - All Groups	198,149	191,120	(3.5%)	8,365,743,255	8,334,303,026	(0.4%)

# THE NUMBER AND ANNUAL RETIREMENT ALLOWANCES CURRENTLY PAYABLE TO BENEFICIARIES ON THE RETIREMENT ROLLS

	Number		_	Amount		
			Pct			Pct
GROUP	2015	2016	Change	2015	2016	Change
Group I						
Contributory Teachers	47,979	49,336	2.8%	1,103,163,065	1,142,551,737	3.6%
General Employees:						
State	48,779	51,717	6.0%	719,441,574	770,471,036	7.1%
University of Tennessee (TIAA)	1,661	1,615	(2.8%)	30,427,493	30,942,837	1.7%
Separately Funded Systems	314	356	13.4%	6,876,919	7,445,053	8.3%
Sub-Total	50,754	53,688	5.8%	756,745,986	808,858,926	6.9%
Political Subdivisions	42,305	44,720	5.7%	327,696,250	350,552,906	7.0%
Total - Group I	141,038	147,744	4.8%	2,187,605,301	2,301,963,569	5.2%
Group II						
State Policemen and Wildlife Officers	536	509	(5.0%)	18,540,988	17,933,812	(3.3%)
Firemen and Policemen	525	516	(1.7%)	14,983,653	14,959,790	(0.2%)
Total - Group II	1,061	1,025	(3.4%)	33,524,641	32,893,602	(1.9%)
Group III (including Superseded Systems)						
State Judges - Group III	1	1		83,843	84,681	
Attorneys General - Group III	14	15	7.1%	723,385	757,050	4.7%
County Judges - Group III	27	24	(11.1%)	629,666	602,136	(4.4%)
County Officials - Group III	61	59	(3.3%)	1,449,664	1,397,471	(3.6%)
State Judges - Superseded	49	44	(10.2%)	4,204,061	3,797,893	(9.7%)
Attorneys General - Superseded	100	95	(5.0%)	5,556,190	5,513,694	(0.8%)
County Judges - Superseded	66	63	(4.5%)	3,026,517	2,957,203	(2.3%)
County Officials - Superseded	98	94	(4.1%)	2,451,313	2,378,308	(3.0%)
Total - Group III	416	395	(5.0%)	18,124,639	17,488,436	(3.5%)
Group IV - Judges	168	181	7.7%	7,791,367	8,319,670	6.8%
State - All Groups	99,853	104,109	4.3%	1,904,366,045	1,995,152,581	4.8%
Political Subdivisions- All Groups	42,830	45,236	5.6%	342,679,903	365,512,696	6.7%
Grand Total - All Groups	142,683	149,345	4.7%	2,247,045,948	2,360,665,277	5.1%

# C. DETERMINATION OF FUNDING LEVELS

### **General Method**

The statute which established the Tennessee Consolidated Retirement System prescribed a "frozen initial liability" method of valuation, under which an initial unfunded accrued liability is established for each major cost group, and the remainder of the cost of the System is borne by a "normal cost" contribution. Under that method as it is usually utilized, the "normal cost" calculated as a part of each subsequent valuation absorbs any variation of actual from expected experience.

Prior to 1975, the unfunded accrued liability was not being amortized. In that year, a 40-year amortization of the unfunded accrued liability was begun, except that (in accordance with the statute at that time) cost of living benefits remained on a "pay-as-you-go" basis.

In 1977, the statute was changed to provide for advance funding of cost of living benefits. It was decided to amortize the additional accrued liability arising from these benefits as a percent of payroll, rather than by level dollar annual payments. The result was to arrive at a contribution rate consisting of three segments: a "normal cost"; an "accrued liability level dollar" amortization of the unfunded accrued liability for basic benefits; and an "accrued liability percent of payroll" amortization for the additional accrued liability arising from cost of living benefits. For closed groups, all of the unfunded accrued liability was amortized on a level dollar basis.

Prior to the 2015 valuation, the Trustees decided whether to freeze the prior valuation's unfunded accrued liability, or to reestablish that figure. From time to time, the unfunded accrued liability was reestablished rather than frozen. Reestablishment generally occurred when there were significant changes in benefits or actuarial experience and was elected in order to more accurately portray the unfunded liability of the system.

In 2014, the TCRS Board of Trustees adopted a funding policy applicable to all employers. The funding policy requires actuarial valuations to be performed annually beginning as of June 30, 2015, utilizing the entry-age normal actuarial funding method. In addition, the funding policy requires unfunded liabilities to be amortized utilizing the level dollar amortization method over a closed period not to exceed 20 years. A tier approach is required for new actuarial gains and losses created from each actuarial valuation. The amortization period of each tier may be shortened or extended from valuation to valuation to manage volatility but the specific tier must be completely amortized within 20 years of its original creation.

## Funding History

In 1981, the State began making the contributions previously made by State Group I employees and teachers associated with higher education, in lieu of part of the salary increase these participants would otherwise have received. Separate contribution rates were developed for "contributory" (K-12) teachers and "non-contributory" (higher education) teachers. These rates were artificially adjusted so as to retain a reasonable relationship between the two rates; exact

separate calculations were not made because the total pool of assets accumulated for teachers was not being accumulated separately for the two groups.

In 1983, several improvements were made to the funding program:

- 1. The unfunded accrued liability was treated as if it had been frozen in 1981, rather than being reestablished. This action had little effect on 1983 contribution rates, but established the desired precedent --- once frozen, the unfunded accrued liability would decrease regularly until it disappeared in 2015.
- 2. All of the "percent of payroll" amortization piece for State employees and 70% of the equivalent piece for teachers were shifted to the stronger "level dollar" amortization basis.
- 3. Contribution rates for several of the smaller groups were recombined to reflect more accurately the sources of the money used to fund them.

Separate rates were again computed for "contributory" and "non-contributory" teachers, involving an artificial differential intended to keep the relationship of the two rates reasonable.

In 1984 and again in 1985, the Legislature allocated excess general State funds to the TCRS. Some of these funds were allocated to the superseded ("prior class") State Judges and Attorney General Systems, for which existing funding was not proving adequate. The intention of this infusion of funds was to make it feasible to fund the remaining liabilities of these closed systems in reasonably level dollar amounts over the next 30 years. Other funds were intended to fund in advance the "bonus", "aged teacher" and "aged State employee" programs that had previously been funded on a year-by-year basis from the operating budget.

In 1985, the remaining 30% of the frozen accrued liability for teachers was shifted to the "level dollar" amortization basis. A new set of actuarial assumptions was adopted, based on the 1984 study of actual experience under the TCRS. The rates called for by the 1985 valuation were generally somewhat lower than the rates then being contributed. As a conservative measure, the Board of Trustees voted to continue utilizing the then-current rates, rather than allowing the rates to drop.

Between 1985 and 1987, the TCRS experienced large actuarial gains due to investment earnings substantially in excess of the actuarial assumption of 8.5%. Even when the smoothing procedure utilized since 1981 was applied to plan assets, to avoid undue fluctuations in contribution rates, the strong investment performance of the two-year period generated actuarial gains, lowering the required contribution rates. The Board of Trustees, unsure how the stock market would react to a 500 point decline of the Dow Jones Industrial Average on October 19, 1987, adopted contribution rates which "split the difference" between the then-current rates and the much lower rates called for by the 1987 valuation. Contribution rates for the major groups still dropped significantly; nevertheless, the adopted rates included considerable margins over the "required" rates, in order to minimize the likelihood of having to increase the rates in 1989.

Also in 1987, a "consolidated State" contribution rate covering all groups for whom the State was directly responsible was adopted. This group included higher education (non-contributory) teachers and a closed group of University of Tennessee teachers whose TIAA benefits are

supplemented by the TCRS, as well as all Group I and Group II State employees. This change was made for purposes of administrative simplicity, and also to avoid questions concerning classification of higher education employees which had arisen in the past. Teachers who were still contributing to the TCRS (K-12 teachers) remained as a separate group.

Between 1987 and 1989, the valuation "target" rates necessary to continue the 40-year funding program begun in 1975 decreased still further. Several factors contributed to this decline. First, the unfunded accrued liability frozen in 1981 was being amortized by level dollar annual contributions; as the covered payroll increases, as it had each year since 1983, these level dollar amounts represent a decreasing percentage of each year's covered payroll. Second, actuarial gains had emerged. Third, the fact that contributions during the two years actually exceeded the targets called for by the 1987 valuation meant that current assets exceeded the amounts which would have been on hand if the valuation "target" rates had actually been adopted. For all these reasons, the 1989 valuation rates declined significantly from the 1987 rates.

A 1988 study of experience under the TCRS had led to the adoption by the Board of Trustees of a new set of actuarial assumptions for the 1989 valuation. While some of the new assumptions would require less money to go into the trust (for example, it was assumed that continuing participants would receive annual salary increases of 7% each year, rather than 8%), overall the new set of assumptions was more conservative than the old set. Therefore, the "1989 valuation rates" were somewhat higher than they would have been if the new, more conservative set of assumptions had not been adopted.

Because it was felt that most of the conditions which had caused the required contribution rates to decline from 1987 to 1989 would continue to apply after 1989, the Board of Trustees voted to adopt the 1989 "target" rates as the actual contribution rates, effective July 1, 1990.

As expected, the required contribution rates developed in 1991 were lower than the 1989 rates. The Board of Trustees again voted to adopt the 1991 "target" rates as the actual contribution rates, effective July 1, 1992.

The quadrennial experience study performed in 1992 indicated that the demographic assumptions which had been used in the 1989 and 1991 valuations had turned out to be accurate. Investment performance during the preceding few years had substantially exceeded the 8% interest assumption, and salary increases during the last few years had fallen short of the 7% salary assumption. Therefore, the Board of Trustees took the position that continuing to utilize the same set of actuarial assumptions was an appropriate practice, retaining a reasonable yet conservative approach to the calculation of required contribution rates.

From 1991 to 1993, the System generated unusually large actuarial gains. Investment earnings exceeded expected earnings (on the 8% basis) by over \$675,000,000. Freezes on salaries had minimized salary increases during the valuation period, leading to additional large actuarial gains. The effect of these two large sources of gains was to lower required contribution rates substantially.

A further result of these actuarial gains was to create several anomalies in the funding method; the most prominent of which was a "negative normal cost" for the Consolidated State. The

unfunded accrued liability of each group for which a contribution rate is obtained had not been reestablished since 1981. During that period, there had been substantial actuarial gains, culminating in the large gains from 1991 to 1993. All of the gains had been absorbed into the "normal cost" component of the contribution. As a result, the remaining unfunded accrued liability had become the major component of the remaining employer liability; in the case of the Consolidated State, the unfunded accrued liability, which had been brought forward as a dollar amount from year to year, exceeded the State's total liability for the group.

In order to remove these anomalies, the Board of Trustees decided, as authorized by TCA Section 8-37-304, to reestablish the unfunded accrued liability for each group. The result was that a much smaller unfunded accrued liability remained for teachers, that unfunded accrued liabilities increased for County Judges and Officials and for State Judges and Attorneys General (Superseded), and that there was no longer an unfunded accrued liability for the other contribution groups.

Actual contributions for the two smaller groups which still had unfunded accrued liabilities were not affected by the reestablishment. Benefits for County Judges and Officials are funded through litigation taxes, so the actuarially determined contribution rate serves only as a benchmark. Superseded State Judges and Attorneys General were being funded by level annual contributions which were intended to pay off the group's <u>total</u> liability by 2015, without regard to the subdivision between "normal cost" and "accrued liability."

Rather than allowing the rates to drop substantially, the Board of Trustees followed the course which had been authorized in previously-approved legislation:

- 1. Portability among members who had service in more than one membership classification was improved.
- 2. The base benefit of active and retired members in most categories was increased by 5%.
- 3. The amortization period for the Contributory Teachers was decreased to 10 years. However, the Board retained the right to increase the amortization period in the future.

Even after these benefit and funding improvements, the 1993 contribution rates for the major groups decreased slightly.

From 1993 to 1995, actuarial experience was not as favorable as it had been in prior years. Although the required contribution rate for Contributory Teachers decreased further, the required contribution rate for the Consolidated State group increased for the first time in several years.

The Trustees adopted the actuary's recommendation that unfunded accrued liabilities be reestablished for the three groups for which such liabilities existed. Since Section 8-37-305 of the TCA specifies that the accrued liability contribution is to be discontinued for any member classification as soon as the unfunded accrued liability becomes zero, the unfunded accrued liabilities were not reestablished for the groups which had reached that goal in 1993. Reestablishment for the three entities with remaining liabilities was elected in order to maintain a

more realistic balance between the accrued liability contribution and the normal cost contribution.

As mentioned above, the Board retained the right to extend the amortization period for Contributory Teachers from the eight-year period remaining from the ten-year amortization schedule adopted in 1993 to a period that in 1995 was permitted to be as much as twenty years. The primary purpose of retaining this right was as a safety valve to avoid undue strain on the State's resources in the event of a future increase in required contributions due to actuarial losses. Reversion to the twenty-year amortization schedule was elected in order to mitigate contribution volatility associated with the leveraged position as plan assets equaled approximately 80% of projected benefit values.

The quadrennial experience study conducted in 1996 led the Trustees to adopt a set of more conservative withdrawal and mortality assumptions for the Contributory Teacher group. The study also concluded that economic assumptions should be revised to reflect lower prevailing rates of inflation, as inflation had declined significantly since the previous review was conducted. Consequently, the assumed investment return rate was revised downward from the 8% per annum rate used in the 1995 valuation to 7.5%. The assumed annual rate of salary increase, which is also expected to contain an inflation component, was revised downward from 7% to 5.5%.

Unrelated to the assumption changes resulting from the experience study was a recommended modification in the asset valuation method. An asset smoothing procedure had been applied in determining the asset value upon which contributions are based since 1981. The purpose of the smoothing process was to dampen the effect of investment volatility so that contributions were not unduly affected by short-term changes in investment results. Under the procedure used in prior plan valuations, fixed income investments had been treated differently than equities and had been valued at book value. Equities were valued by adjusting the book value of the equity portion of the portfolio by a factor which reflected the five-year moving average ratio of the equity market to book values.

While the previous methodology had served the purpose of reducing volatility adequately, the procedure differed from the methods mandated by the then recently applicable Governmental Accounting Standards Board (GASB) Statements 25 and 27. Under the GASB standards, the entire portfolio, rather than the equity portion only, must be adjusted to recognize changes in market value. The revised methodology approved for the plan expanded the moving average procedure then in use to apply to all plan assets.

The 1997 valuation recognized benefit modifications that were adopted by the legislature in the 1997 Appropriation Act as follows –

- The arithmetic, or simple, form of cost-of-living adjustment was replaced by a geometric, or compounded, adjustment. The modification was effective January 1, 1998 and included a "catch-up" feature for then current retirees.
- 2. Salary "loading" for Consolidated State employees hired prior to July 1, 1981 and for whom employee contributions had been eliminated was permanently extended.

3. Contribution rates related to the geometric cost-of-living adjustment and permanent salary extension were implemented effective as of January 1, 1998 and July 1, 1998, respectively.

As of July 1, 1997, an unfunded accrued liability remained for the Contributory Teacher group and two other small groups. The Trustees elected to reestablish the liability for all three groups resulting in the elimination of the unfunded accrued liability for Contributory Teachers and leaving an unfunded accrued liability for only the County Judges and Officials and State Judges and Attorneys General (Superseded).

Contribution rates produced by the 1999 valuation continued to benefit from favorable investment experience. Lower than expected salary increases to Teachers also contributed to lower contribution rates. Factors influencing higher contributions were the addition of new entrants for whom contribution rates were higher because they did not benefit from prior accumulated gains and modifications in valuation programming to accommodate improvements in valuation techniques. The trend for the Teachers employer contribution rate continued to decline. An increase in the State employer contribution rate resulted in the State rate for the first time exceeding that for Teachers.

Between 1997 and 1999, TCRS record keeping procedures were revised to eliminate maintenance of the fund book value. Since prior asset valuation methods were based on a historical comparison of the relationship between book and market value, the valuation asset method was revised for the 1999 valuation. A primary consideration in selecting the revised method was that the prior method should not be altered more than necessary. Under the revised method, the asset value used in computing plan contributions was determined by recognizing "excess earnings" occurring in each preceding year over a five year period following the year of recognition. Excess earnings in a year are earnings above the investment returns that would have occurred if the plan earned the actuarially assumed rate for the year. Excess earnings or losses so computed for each year were phased in ratably over five years. For conservatism, excess gains or losses for a year were applied first to offset accumulated excess earnings on a dollar for dollar basis before phasing in the remainder.

During 1999, an actuarial audit of the primary calculations underlying the valuation was conducted by Buck Consultants. Conclusions and opinions resulting from the audit were discussed in a report prepared by Buck Consultants. Significantly, the audit endorsed the actuarial valuation methodology and the basic liability results used in computing contributions for the TCRS.

A quadrennial experience study conducted in 2000 concluded that economic assumptions including the assumed rate of investment return and the inflation assumption should be unchanged. Modifications were recommended for the salary increase rate and many of the demographic assumptions.

The assumed rate of salary increase employed in the 1999 actuarial valuation was a uniform rate of 5.5% that was applied to all ages. The assumed rate was higher than actual aggregate experience. Also, the pattern of actual salary increase rates was such that increases for younger participants were considerably higher than those for older participants. An age graded scale was

recommended to replace the uniform scale. The revised scale was slightly lower than the prior scale but more accurately reflected career salary patterns.

In the four-year period covered by the experience study, post retirement mortality rates improved extending the precedent established in earlier studies. Improvement was observed for both Teacher and State groups. Since the standard tables did not appear to represent the TCRS retiree mortality pattern, a revised table modeled after TCRS experience was developed.

Predicted rates of termination and retirement of both State and Teacher groups were modified significantly to recognize separation patterns measured on the basis of liabilities. The revised tables recommended by the study resulted in increased contribution rates for both groups. Following a policy of gradual absorption of significant contribution rate changes, the Board elected to phase-in the termination rates for the State and Political Subdivision groups ratably over a cycle of three actuarial biennial valuations beginning in 2001.

The aggregate effect of recommended salary and demographic changes (including the decision to phase-in State termination rates) in the 2001 actuarial valuation was to increase Teacher and State employer contribution rates by 0.3% and 1.1% respectively.

Administrative factors for survivorship, early reduction and delayed retirement had been last revised prior to 1990. Since the time of their adoption, the assumed actuarial valuation interest rate was reduced from 8.0% to 7.5%, and mortality improvements had been implemented. Accordingly, the Board recommended modification of the administrative factors as of July 1, 2002.

Plan contributions established by the 2003 actuarial valuation suffered from continued adverse investment experience. Rates of investment return for fiscal years ending in both 2002 and 2003 were below that assumed in the valuation. Contribution rates for the Teacher and State groups increased by 2.1% and 2.8%, respectively, due primarily to the unfavorable investment performance.

In addition, the 2003 valuation recognized the second step in the phase-in process of adopting the recommended termination rates for the State and Political Subdivision groups. Consolidated State contributions increased by 0.40% due to the 2003 change in termination assumptions.

A quadrennial experience study was conducted in 2004 covering the period of plan operations from July 1, 2000 through June 30, 2004. The review concluded that economic assumptions including the assumed rate of investment return and the inflation assumption should be unchanged. The study also validated the salary increase rates developed with the previous experience study. Modifications, however, were recommended for many of the demographic assumptions.

In the four-year period covered by the experience study, post retirement mortality rates were noted to have improved predominantly in the male population of both the State and Teacher groups, extending the precedent established in earlier studies. As a result, new post retirement mortality rates were recommended to better reflect the actual experience.

Modifications were also recommended with the 2004 experience study to the termination and retirement rates. The new study validated the need to recognize the final phase-in of termination rates for the State group recommended from the 2000 study, with only a minor additional change recommended in 2004. Retirement rates dropped sharply during the study period from 2000 - 2004. Since retirement rate experience could be temporarily related to recent economic cycles, the 2004 study recommended that approximately one half of the reduction in retirement rates be reflected in the actuarial valuation, with further review again during the next experience study.

The 2005 actuarial valuation resulted in continued contribution rate increases for both groups. Contribution rates for Teacher and State groups increased by 2.63% and 3.18%, respectively, due to actuarial experience primarily from the recognition of prior investment performance. The aggregate effect of the recommended assumption changes in the 2005 actuarial valuation was to reduce the Teacher and State employer contribution rates by 2.0% and 0.14% respectively.

As of July 1, 2005, the unfunded liability was eliminated for the County Judges and Officials group as it became fully funded. An unfunded accrued liability was only recognized for the State Judges and Attorneys General (Superseded) group.

Rates of investment return for fiscal years ending in 2006 and 2007 were 6.9% and 13.2%, respectively. While these market returns exceeded our assumed return for the two-year period, prior losses were still being phased-in with the valuation asset smoothing method for the 2007 valuation. Actuarial experience in the aggregate between 2005 and 2007 resulted in an increase in the contribution level; however, the increase was much smaller than in recent valuations. Contribution rates for Teacher and State groups increased by 0.29% and 0.52%, respectively, due to actuarial experience, primarily the recognition of prior investment performance.

Additional steps were taken with the 2007 valuation in an effort to curb contribution rate volatility going forward. First, the unfunded actuarial accrued liability was reestablished for all groups and amortized over a 20-year period. Even though the unfunded accrued liability had been eliminated in prior years for the State and Teacher groups (mostly due to excess asset performance on the 1990's), adverse investment performance since the 1990's had created an unfunded accrued liability as of the valuation date. The net effect of this change was to reduce the State contribution rate by 0.99%. Since the Teacher group had a relatively small unfunded accrued liability after reestablishment, the change did not impact the Teacher contribution rate.

In addition, a ten-year asset smoothing method was adopted to be used prospectively for fiscal years beginning after June 30, 2007. The purpose of this change was to more adequately smooth investment performance since the plan's contribution rates are so highly leveraged on the volatility of plan assets. It was believed that a ten-year method would more adequately smooth contribution rate volatility than the previous five-year smoothing method. Since this change was prospective only, it did not affect either the unfunded accrued liability or the contribution rates with the 2007 valuation.

The 2007 valuation also recognized benefit modifications that were adopted by the legislature during the prior period as follows –

- 1. An ad hoc increase for retirees with retirement dates on or before July 1, 1989. This increase was effective prospectively for retired State and Teacher participants on January 1, 2007. Each political subdivision was given the choice of offering the increase to its retirees.
- 2. Increase in the minimum benefit calculation to General Assembly members. The minimum benefit of \$70 per year of service began being indexed with the same percentage as the COLA paid to retirees effective July 1, 2006.
- 3. Benefits for public safety officers increased allowing for an unreduced benefit at age 55 with 25 years of service. In addition, the bridge benefit for public safety officers will begin at age 55 instead of age 60. Each political subdivision was given the choice of offering the increase to its public safety officers.

The impact on the State contribution rate due to these benefit improvements was minimal since the number of employees affected were small relative to the entire group.

Since the County Judges and Officials group was deemed to be fully funded as of July 1, 2005, this group was combined with the Consolidated State group for reporting purposes as of July 1, 2007. In addition, the three groups of State Judges and Attorneys General were combined for reporting purposes as of July 1, 2007.

Plan contributions established by the 2009 valuation were again impacted by adverse investment experience. Rates of investment return for fiscal years ending in 2008 and 2009 were negative 1.2% and negative 15.3%, respectively. The market returns between 2007 and 2009 created significant losses for the plan. Actuarial experience in the aggregate resulted in an increase in the contribution level. Contribution rates for Teacher and State groups increased by 4.28% and 5.16%, respectively, due to actuarial experience, primarily the recognition of prior investment performance.

A quadrennial experience study was conducted in 2008 covering the period of plan operations from July 1, 2004 through June 30, 2008. The study compared the actuarial assumptions used to determine contribution rates with the actual experience of the plan. The review concluded that economic assumptions including the assumed rate of investment return and the core inflation assumption should be unchanged. The study also validated the salary increase rates developed in a prior experience study. It was, however, recommended to change the future Cost of Living Adjustment assumption applicable to retiree benefits. The future COLA assumption was changed from 3.0% to 2.5% to better reflect expected experience since the annual COLA is limited to 3.0%. Historical experience validated this change. The effect on employer contributions of adopting the 2.5% future COLA assumption was to decrease the State rate by 2.74% and the Teacher rate by 2.88%.

In the four-year period covered by the experience study, post retirement mortality rates were noted to have improved in both the State and Teacher groups (unlike the 2004 study which reflected little mortality improvement among the Teacher group). As a result, new post

retirement mortality rates were recommended to better reflect the actual experience. The effect on employer contributions of adopting the recommended mortality rates was to increase the State rate by 1.61% and increase the Teacher rate by 1.85%.

Modifications were also recommended with the 2008 experience study to the retirement rates. Retirement rates dropped sharply during the study period from 2000 to 2004. The 2004 study reflected only a portion of the change at that time in order to monitor the delayed retirement trend. Retirement rate experience continued to reflect later retirements during the 2004 - 2008 study period. As a result, changes to retirement rates were recommended in order to match experience. As a result of adopting recommended retirement rates, employer contribution rates for the State and Teacher groups decreased by 1.40% and 0.42%, respectively. Other changes to the demographic assumptions were minor and did not result in a significant change in employer contribution rates.

Due to the significant asset losses experienced between the 2007 and 2009 valuations, the valuation assets determined according to the asset smoothing method as of July 1, 2009 were limited to 120% of the market value of assets. In addition, the unfunded actuarial accrued liability was reestablished again for all groups and amortized over a 20-year period. The net effect of the reestablishment was to reduce the State contribution rate by 0.72% and the Teacher contribution rate by 0.30%.

During 2010, an actuarial audit of the primary calculations underlying the valuation was conducted by Gabriel Roeder Smith & Company. Conclusions and opinions resulting from the audit were discussed in a report prepared by Gabriel Roeder Smith & Company. Significantly, the audit endorsed the actuarial valuation results used in computing contributions for the TCRS.

Administrative factors for survivorship, early reduction and delayed retirement had been last revised in 2002. Since the time of their adoption, the assumed actuarial valuation cost of living assumption was reduced from 3.0% to 2.5%, and mortality improvements had been implemented. Accordingly, the Board recommended modification of the administrative factors as of July 1, 2011. No material change to liabilities occurred from this update.

The 2011 actuarial valuation was impacted by strong investment performance during the previous two years. Rates of investment return for fiscal years ending in 2010 and 2011 were 10.2% and 19.6%, respectively. The market returns created significant gains for the plan. Contribution rates in 2011 for Teacher and State groups would have decreased by 3.20% and 3.11%, respectively, due to the actuarial experience and due to the 120% asset corridor that applied in 2009. However, prior investment losses were still being smoothed into the valuation assets. Specifically, \$3,020,000,000 of net investment losses were excluded from valuation assets to be recognized over the next five valuation cycles (ten years). In order to maintain contribution rate stability with the understanding that contribution rates would still need to increase in the future, the amortization periods were lowered to prevent a sharp decline in the contribution rates (6 years for Teachers and 9 years for the State). The net effect of the actuarial experience and resetting the amortization periods was to reduce the Teacher contribution rate by only 0.17% and increase the State contribution rate by only 0.13%.

The 2011 valuation recognized a benefit modification that was adopted by the legislature during the prior period. Political subdivisions may voluntarily elect to establish minimum benefits of \$8, \$14 (indexed), or \$20 (indexed) per year of service for county commissioners, school board members, and other such positions. The effect of this benefit improvement was minimal.

A quadrennial experience study was conducted in 2012 covering the period of plan operations from July 1, 2008 through June 30, 2012. The study compared the actuarial assumptions used to determine contribution rates with the actual experience of the plan. The review concluded that economic assumptions including the assumed rate of investment return, the core inflation assumption and the COLA assumption should be unchanged. The study concluded that salary increase rates should be modified based on recent experience. Salary increase rates were not changed to exactly match the experience observed during the study period, but were reduced by 0.50% at each age to better reflect future expectations. The effect on employer contributions in the 2013 valuation of adopting the lower salary increase assumption was to decrease the Teacher rate by 1.41% of payroll and to decrease the State rate by 1.14% of payroll.

In the four-year period covered by the experience study, post retirement mortality rates were noted to have improved in both the State and Teacher groups (consistent with results observed in the 2008 study). As a result, new post retirement mortality rates were recommended to better reflect the actual experience. The new post retirement mortality rates included a 2-year mortality projection to reflect continued mortality improvements. It was determined that mortality improvements would continue to be monitored in future experience studies with longer projection periods to be considered when appropriate. Pre-retirement mortality rates were modified to be based on the standard IRS tables as provided for by the Pension Protection Act of 2008 (which includes a 15-year projection of future mortality improvements). Disabled mortality rates were also modified to more closely match actual experience. The effect on employer contributions in the 2013 valuation of adopting the recommended mortality rates was to increase the Teacher rate by 1.73% of payroll and increase the State rate by 1.34% of payroll.

Modifications were not recommended with the 2012 experience study to the withdrawal, retirement and disability rates. Since the 2008-2012 study period reflected a difficult economic cycle, it was determined that the demographic experience observed during the period would not appropriately reflect long-term expectations.

The 2013 actuarial valuation saw investment performance during the prior period that was consistent with assumed returns for the plan but contribution rates continued to be impacted by the deferred investments losses from 2008 and 2009. Rates of investment return for fiscal years ending in 2012 and 2013 were 5.6% and 9.9%, respectively. Actual salary increases since the 2011 valuation were less than assumed in the actuarial valuation providing gains, but higher turnover during the period resulted in lower total payroll. Since contribution rates are expressed as a percent of pay, the lower payroll base created upward pressure on the contribution rates. Contribution rates for Teacher and State groups would have increased by 2.17% and 3.05%, respectively, due to the actuarial experience. However, since amortization periods in 2011 were set lower than normal to maintain contribution rate stability, the amortization periods were reset again in 2013 to continue to manage volatility in the contribution rates. The amortization period was reset to 8 years for Teachers and 13 years for the State. The net effect of the actuarial experience, assumption changes from the 2012 experience study and resetting the amortization

periods was to increase the Teacher contribution rate from 2011 by 0.16% and to cause no change to the State contribution rate between 2011 and 2013. The administrative charge applied to contribution rates was decreased in the 2013 valuation to 0.14% of payroll (the charge was 0.16% in the 2011 valuation).

The 2013 valuation recognized a benefit modification that was adopted by the legislature to remove the "AE-65 provision" for all participants who become members on or after July 1, 2011. This change allows participants to continue to receive credit for service after age 65, but removes the comparison of the benefit to the actuarial equivalent of the age 65 benefit upon the final age at retirement. The effect of this change was negligible on the contribution rates.

TCRS pension reform was adopted during the 2013 legislative session that created a new hybrid pension plan for participants hired on or after July 1, 2014 (including different defined benefit formulas, a defined contribution component, cost control features and a stabilization reserve fund). The new plan had no impact on the 2013 actuarial valuation and did not impact benefits for any participant in the original plan (the Legacy Plan). The Legacy Plan was closed to new entrants effective June 30, 2014 but continued to accrue benefits for future service earned by all employees already participating in the Legacy Plan.

Administrative factors for survivorship, early reduction and delayed retirement were updated as of July 1, 2014 to reflect the mortality assumption adopted by the most recent experience study performed in 2012. No material change to liabilities occurred from this update.

The 2015 actuarial valuation reflected investment performance that exceeded assumed returns for the plan, but the asset smoothing method continued to recognize prior losses putting upward pressure on the contribution rates. Rates of investment return for fiscal years ending in 2014 and 2015 were 16.7% and 3.3%, respectively. Cost of living adjustments for the prior period created actuarial gains since the actual COLA's of 1.5% (2014) and 1.0% (2015) were less than the assumed 2.5% COLA. Total payroll declined since the previous valuation mainly for the following two reasons: 1) actual salary increases since the prior valuation were less than assumed and 2) all new employees after June 30, 2014 enter the new Hybrid Plan.

Effective with the 2015 valuation, the plan began using the entry-age normal funding method pursuant to the funding policy adopted by the TCRS Board of Trustees. Changing to the entry-age normal funding method did not impact the results in 2015 as compared to the prior valuation since the unfunded accrued liability had been reestablished in 2013 using the frozen initial liability method (with the entry-age normal method used to determine the accrued liability). Pursuant to the funding policy, the amortization schedule of each gain/loss tier (2013 and 2015) was adjusted with the 2015 valuation to maintain stability in the contribution rates as compared to the 2013 valuation. Annual contribution rates continued to include an administrative charge assumption of 0.14% of payroll.

As required by the funding policy adopted by the TCRS Board of Trustees, actuarial valuations will be performed annually after June 30, 2015.

### 2016 Valuation

Plan contribution rates resulting from the current and preceding valuations are shown in the schedule on page C-17. Investment performance during the prior period was less than the assumed return for the plan. The rate of investment return for the fiscal year ending in 2016 was 2.8%. The cost of living adjustment for the prior period created an actuarial gain since the actual COLA of 1.0% was less than the assumed 2.5% COLA. Total payroll continued to decline as compared to the previous valuation since all new employees after June 30, 2014 enter the new Hybrid Plan.

The funding policy requires unfunded liabilities to be amortized utilizing the level dollar amortization method over a closed period not to exceed 20 years. A tier approach is required for new actuarial gains and losses created from each actuarial valuation. The amortization period of each tier may be shortened or extended from valuation to valuation to manage volatility but the specific tier must be completely amortized within 20 years of its original creation. Pursuant to the funding policy, the amortization schedule of each gain/loss tier was adjusted with the 2016 valuation. Amortization periods are shown on pages H-23 and H-24. Annual contribution rates include an administrative charge assumption of 0.17% of payroll.

The impact of plan experience is discussed further in the Gain and Loss Analysis section of the report.

As gains and losses accumulate over time, political subdivisions may experience fluctuations in future contribution rates. In order to reduce contribution volatility, it is recommended that sponsors be permitted to reset the amortization period upon which payments are based to a new schedule in accordance with the funding policy adopted by the TCRS Board of Trustees.

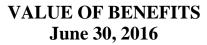
### Future expectations

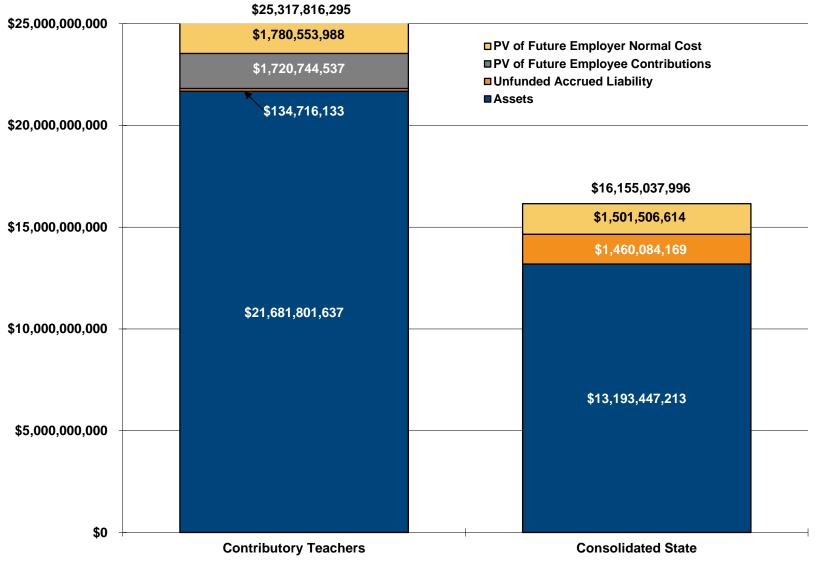
TCRS assets are based upon a valuation asset method that endeavors to reduce contribution volatility by recognizing investment gains and losses ratably over a ten-year period from the date of occurrence. Approximately \$945,100,000 of net investment losses are currently excluded from valuation assets and will be recognized over the next ten years. Investment performance is the most likely source of future contribution rate volatility. Since current TCRS amortization periods are less than those required by the maximums allowable by TCRS funding policy, this volatility can be managed by resetting the amortization period for the unfunded accrued liability in light of long-term contribution rate expectations, budget planning and actuarially sound funding levels.

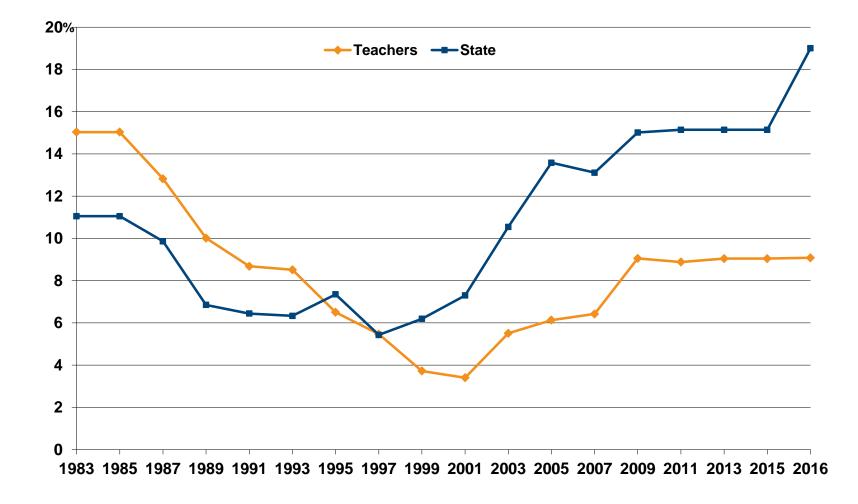
Another factor contributing to future contribution rates is the opportunity for rehired former participants to purchase prior service credits. This results in upward rate pressure for both the Teacher and the State groups.

Additionally, future contribution rate increases will occur if continued mortality improvements are observed. This item will be monitored again during the next experience study with any assumption changes to be reflected in the 2017 actuarial valuation.

Legacy plan costs and liabilities will gradually change over time since the legacy plan was closed to new entrants effective June 30, 2014. While any noticeable changes should take many years to develop, costs and liabilities will be monitored with each future valuation. It will become necessary to set budget expectations based on the expected dollar contribution requirements of normal cost and amortization of the unfunded liability amounts, rather than a percentage of declining payroll.







## HISTORY OF TCRS CONTRIBUTION RATES

**Valuation Year** 

## **COMPARISON OF TCRS EMPLOYER CONTRIBUTION RATES**

	2016 Active Payroll	2015 Contribution Rate	2016 Contribution Rate
Contributory Teachers	\$3,465,945,978	9.04%	9.08%
Consolidated State <sup>1, 2</sup>	2,200,704,949	15.14%	19.00%
State Judges (Groups I, III & IV), Attorneys General (Groups I & III), State Judges and Attorneys General (Superseded) <sup>3</sup>	78,089,522	23.65%	23.33%

- <sup>1</sup> The Consolidated State contribution rate includes the costs attributable to bridge and service retirement benefits for public safety officers. A separate contribution rate for this group will be collected and will offset the Consolidated State contribution rate.
- <sup>2</sup> The University of Tennessee pays an additional 10% of covered payroll for TIAA coverage. The rates shown relate only to TCRS benefits.
- <sup>3</sup> State Judges (Groups I, III & IV), Attorneys General (Groups I & III) and State Judges and Attorneys General (Superseded) are combined for reporting purposes.

#### VALUATION BALANCE SHEET TENNESSEE CONSOLIDATED RETIREMENT SYSTEM June 30, 2016

ASSEIS	Contributory Teachers	Consolidated State (A)	State Judges & Attorneys- General (B)	Total State (A) + (B)
Present assets creditable to:	Teachers	(A)	(U)	$(\mathbf{A}) + (\mathbf{b})$
State Accumulation Fund	\$18,452,458,702	\$12,857,108,638	\$387,743,752	\$13,244,852,390
Members' Fund	3,229,342,935	336,338,575	27,383,861	363,722,436
Total Present Assets	\$21,681,801,637	\$13,193,447,213	\$415,127,613	\$13,608,574,826
Total Flesent Assets	\$21,081,801,037	\$13,193,447,213	\$413,127,013	\$15,008,574,820
Present value of prospective contributions payable to: State Accumulation Fund:				
Normal	\$1,780,553,988	\$1,501,506,614	\$53,754,748	\$1,555,261,362
Accrued Liability	134,716,133	1,460,084,169	90,434,247	1,550,518,416
Total	\$1,915,270,121	\$2,961,590,783	\$144,188,995	\$3,105,779,778
Members' Fund	1,720,744,537	0	1,332,648	1,332,648
Total Prospective				
Contributions	\$3,636,014,658	\$2,961,590,783	\$145,521,643	\$3,107,112,426
Total Assets	\$25,317,816,295	\$16,155,037,996	\$560,649,256	\$16,715,687,252
<b>LIABILITIES</b> Present value of prospective benefits payable on accounts of: Present retired members				
and contingent annuitants	\$12,858,860,573	\$8,795,855,618	\$266,868,807	\$9,062,724,425
Present active members	12,031,441,122	6,743,951,315	280,660,867	7,024,612,182
Former members	427,514,600	615,231,063	13,119,582	628,350,645
Total Liabilities	\$25,317,816,295	\$16,155,037,996	\$560,649,256	\$16,715,687,252

### **Political Subdivisions**

An actuarial balance sheet showing the assets and liabilities relating to the participating political subdivisions will be added as an appendix to this report when it is available.

# D. GAIN AND LOSS ANALYSIS

The contribution rate for any defined benefit pension plan is based on a set of actuarial assumptions. It is assumed that investments will increase in value at a certain rate, that salary increases will be granted according to a certain schedule, and that, in the aggregate, participants will withdraw, become disabled, die, and retire in certain patterns. Assumptions must also be made concerning other events --- for example, the pattern of future social security increases, or the percentage of participants who are married at the time of death.

It is possible to predict what would happen to the present value of benefits, the plan's assets, the normal cost rate, and the unfunded accrued ("past service" or "supplemental") liability from one valuation date to the next if all the actuarial assumptions prove to be exactly correct. Variations from these predicted values arise whenever actual experience differs from the actuarial assumptions. Analysis of these variations can reveal the degree to which actual experience has differed from assumed and can, over a period of years, provide an indication as to the validity of the various actuarial assumptions. Variations from "predicted" values also can arise from external sources, such as benefit changes and refinement of programming techniques.

A complete gain and loss analysis is a complex, technical task. It requires that the initial valuation be reproduced, predicting the amount of reserve expected to be released due to each type of decrement (death, disability, retirement, withdrawal) and the amount of liability expected to be incurred as a result of those terminations. Similar "expected" values must be obtained for increases in liability due to salary increases, and for changes in assets due to contributions, benefit payments, and interest earnings.

All these quantities must then be compared to actual experience. This process requires tracing each individual from the first valuation, determining if he is still active or, if not, why not and what benefit was paid and/or what liability remains for him.

Because of the complexity of this task, the primary procedure for analyzing TCRS experience has been the experience study. The most recent experience study covers the period for July 1, 2008 through June 30, 2012 and is set forth in a separate report.

One of the difficulties with a gain and loss analysis is the lack of intermediate check points at which progress can be determined. An initial value is projected, and is compared to an actual value at the end of the period. As a completely separate process, the "gain" or "loss" from each of a number of separate sources is calculated. It is then hoped that the net effect of the various gains and losses will approximately equal the difference between the projected value and the actual value. There is no method by which an individual gain or loss item can be "checked" against an intermediate figure.

Gains and losses may be measured with respect to the present value of benefits, the accrued liability, or the normal cost percentage. The gain and loss analyses with each valuation are conducted with respect to the normal cost percentage in order to measure the impact on the contribution rate.

The availability of a detailed analysis of past actuarial experience through the experience analysis process mitigates the need for a comparable analysis in the valuation. Due to the availability of accurate detailed information in the experience report, the scope of valuation experience analyses was limited to the more accessible sources of gain and loss. Specifically, gains and losses due to death, disability, and turnover were not analyzed, since it was felt that doing so involved time and expense disproportionate to the attention given the results. Similarly, effects of early and delayed retirement were not quantified.

The table below indicates the effect of each measured assumption upon the 2016 valuation contribution rates.

	Teachers	Consolidated State
Investment results	0.79%	0.75%
Salary increases	(0.18)	(0.08)
New entrants	0.00	0.00
Cost of living escalation	(0.52)	(0.56)
Prior service purchases/Sick leave	0.10	0.10
Contribution rate change delay	0.00	0.00
Effect of turnover on total payroll	0.05	0.34
Other	(0.20)	0.41
Subtotal	0.04%	0.96%
Re-amortization of unfunded liability	0.00%	2.90%
Total Change	0.04%	3.86%

### CAUSES OF CHANGE IN CONTRIBUTION RATE

1.1 / 1

Presented below is a brief discussion regarding items in the table. Comparisons to assumptions and methods are made to the assumptions and methods used in the previous valuation conducted in 2015.

*Investment results* - Market value returns on plan assets during the fiscal year ending June 30, 2016 was 2.79%. Investment performance is not reflected immediately in the valuation asset amount. Valuation assets are based on a ten year moving average of market values. The rate of return on valuation assets during the same period was approximately 6.1% per annum (1.4% less than the assumed return of 7.5% per annum).

*Salary Increases* - The annual weighted-average rate of salary increase during the 2015-2016 period for both groups was below the assumed age-based rates. This resulted in a reduction in the contribution rate for both groups.

*New Entrants* - Rate pressure attributable to new entrants exists when the overall contribution rate is higher or lower than the contribution rate associated with only the new entrants. Contribution rates can be different for new entrants in comparison to rates for continuing participants, who benefit from past accumulated actuarial gains or losses. Since the Legacy Plan was closed to new entrants effective June 30, 2014, there is no impact on the contribution rates for new entrants.

*Cost of Living Escalation -* The inflation experienced during the review period produced a COLA increase of 1.0% as of July 1, 2016, which was less than the assumed rate of 2.5% per year. Lower than anticipated COLA adjustments among retirees resulted in a lower liability for these participants than expected.

*Prior Service Purchases and Sick Leave Credits* - Employee purchases of prior service credits and credits for sick leave result in liabilities to the plan that are not fully offset by related employee contributions. The impact of prior service purchases and sick leave credits has been estimated for purposes of the gain and loss summary.

*Contribution Rate Change Delay* - The policy of delaying the application of contribution rates produced by a valuation for one year means that contributions in the year following the valuation are greater or less than those actually required by the valuation. Since the contribution rates utilized during the fiscal year ending June 30, 2016 (from the 2013 valuation) were equal to the rates produced from the 2015 valuation, there was no impact on the contribution rates resulting from the 2016 valuation.

*Effect of turnover on total payroll* - Total payroll declined during the review period for both groups as the reduction due to turnover was greater than the growth due to salary increases. Since contribution rates are expressed as a percent of pay, the lower payroll base led to an increase in the contribution rate for both groups.

*Other* - The "other" category in the table above incorporates items that are not separately identified or are relatively insignificant. Included in the "other" category are minor census changes and differences between assumed and actual rates of retirement, termination, death and disability.

# E. FUNDING STATUS

The schedule presented herein is based upon valuation results for the current valuation period. Information for earlier periods is presented in the TCRS Comprehensive Annual Financial Report. Results displayed in the following table are based upon the entry-age normal actuarial funding method. Assets shown are the Actuarial Value of Assets. The Market Value of Assets can be found in Section H.

#### Tennessee Consolidated Retirement System Schedule of Funding Progress June 30, 2016

Funding Group	Actuarial Value of Assets	Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability	Funded Ratio	Covered Payroll	Unfunded Actuarial Accrued Liability as a Pct of Covered Payroll
Consolidated State	\$13,193,447,213	\$14,653,531,382	\$1,460,084,169	90.04%	\$2,200,704,949	66.35%
State Judges & Attorneys General	415,127,613	505,561,860	90,434,247	82.11%	78,089,522	115.81%
Total State	\$13,608,574,826	\$15,159,093,242	\$1,550,518,416	89.77%	\$2,278,794,471	68.04%
Teachers	21,681,801,637	21,816,517,770	134,716,133	99.38%	3,465,945,978	3.89%
Total	\$35,290,376,463	\$36,975,611,012	\$1,685,234,549	95.44%	\$5,744,740,449	29.34%

#### **Political Subdivisions**

The schedule of funding progress for the participating political subdivisions will be added as an appendix to this report when it is available.

# F. VALIDITY OF DATA

The quality of the records available on retired members and on active members was excellent. Almost every record relating to a retired life was used in the valuation. Similarly, very few records on active participants had to be excluded due to questionable data. A list of the records containing apparent discrepancies has been furnished to the staff of the System.

In addition to retired and active members, the master records of the System contain approximately 40,900 records for former members with deferred vested benefits and approximately 50,800 records on other terminated members. Of this latter group, about 22,100 relate to those who terminated without vested benefits, but who have not withdrawn their contributions, and the remaining 28,700 relate to those for whom records are incomplete for various reasons, such as failure to complete membership cards, reporting contradictory social security numbers, etc.

For inactive members with vested benefits, the vested benefit was calculated and the value of the benefit was compared with the current value of the member's accumulated contributions; the larger of the two amounts was established as a liability of the System. For all other "miscellaneous" categories, the amount of each member's accumulated contributions was established as a liability of the System; thus, some liability was established for each of these records.

		Total State (Including State Judges &	•
	Contributory Teachers	Attorneys- General)	Political Subdivisions
Number of Deferred Vested	8,008	19,797	13,061
Average Age of Deferred Vested	46.1	51.6	50.6
Average Earnings of Deferred Vested	\$41,031	\$29,983	\$26,225
Average Service of Deferred Vested	9.6	9.1	9.5

## G. OUTLINE OF BENEFIT AND CONTRIBUTION PROVISIONS

(As Amended through June 30, 2016)

Any person who becomes a teacher not participating in a local retirement fund, a general employee of the State, a state policeman, or a wildlife officer on or after July 1, 1972 becomes a member of the Tennessee Consolidated Retirement System as a condition of employment. Membership is optional for any person who becomes a state judge, a part-time employee, a commissioner, a county judge or county official in a participating political subdivision, an attorney general, an assistant attorney general, a criminal investigator, or an elected or appointed official of the general assembly. Membership is mandatory for any person employed on or after July 1, 1993 as an attorney general in the office of the Attorney General and reporter. Membership is compulsory for other employees of participating political subdivisions, except that for employees in service on the date the political subdivision commences participation, membership is optional.

A member of a superseded system as of June 30, 1972 had the choice of becoming a Group I, II, or III member of the Consolidated System according to his employment classification, or remaining subject to the benefit and contribution provisions of the superseded system as a "prior class" member with all rights, benefits and privileges under the superseded system. This choice was extended to members eligible to enter Group III prior to September 1, 1974. A transferred former Class A or Class B member of the System who is not a prior class member receives the greater of the retirement allowance provided under the Consolidated System or the superseded system. Effective July 1, 1976, all new members began to enter Group I, regardless of employment classification. Effective September 1, 1990, new state judges began to enter a new Group IV; Group I and Group III state judges could elect to transfer to this new category.

"Creditable service" means membership service under the Consolidated System for which contributions are made by the member, plus prior service credited under a superseded system as of June 30, 1972. Additional service may also be credited for certain periods of military service and service before the date of membership for which the member makes the required contributions.

The term "Average Final Compensation "(AFC) means average compensation during the five consecutive years of creditable service producing the highest average. "Social Security Integration Level" (SSIL) means, for the calendar year in which a member retires, the average annual amount of earnings (rounded to the nearest multiple of \$600) with respect to which old age and survivors' benefits would be provided under Title II of the Federal Social Security Act for a male employee attaining age 65 in such calendar year, computed as though for each year prior to such calendar year, annual earnings are at least equal to the maximum amount of earnings subject to contributions under the provisions of the Federal Insurance Contributions Act. The SSIL is \$72,600 in 2016 and will be \$75,000 in 2017. "Social Security Base" (SSB) means for each calendar year the amount of a member's compensation subject to Social Security contributions, except that for years prior to 1966 SSB means \$6,600 for the superseded Teachers' System. For the period prior to July 1, 1963 SSB means \$4,200 and for the period between July 1, 1963 and January 1, 1966 SSB means \$4,800 under the superseded State System. "Benefit Base" (BB) means the annual salary in the position from which certain prior class

members in a superseded system covering elected officials retired, as of the dates of their retirement; except that for members who are eligible for escalation, the Benefit Base is increased to reflect any post-retirement changes in annual salary for the position from which the member retired.

The regular form of benefit under the System is a monthly annuity payable to the member for life, with all payments ceasing at his death. In lieu of the regular benefit, a member may elect an optional plan to convert his allowance into a reduced benefit of equivalent actuarial value in accordance with one of the following options:

Option I - In the event of the member's death, the designated beneficiary will receive 100% of the member's reduced monthly benefit for life.

Option II - In the event of the member's death, the designated beneficiary will receive 50% of the member's reduced monthly benefit for life.

Option III - In the event of the member's death, the designated beneficiary will receive 100% of the member's reduced monthly benefit for life. Should the beneficiary die before the member, the benefit payable to the member reverts to the unreduced regular benefit.

Option IV - In the event of the member's death, the designated beneficiary will receive 50% of the member's reduced monthly benefit for life. Should the beneficiary die before the member, the benefit payable to the member reverts to the unreduced regular benefit.

Social Security Adjustment - A member may convert his retirement allowance into an increased benefit payable prior to the date he is eligible to receive Social Security benefits and a reduced allowance payable after that date, so that his total income will be approximately the same before and after the commencement of Social Security payments.

Benefits payable to retired members are increased on each July 1 according to the percentage increase in the Consumer Price Index during the preceding calendar year, provided that the increase will not exceed 3% of the current benefit in any year, and provided that the member has been retired for at least 12 months. Prior to July 1, 1998, the CPI increase percentage was applied to the initial base, rather than the current benefit.

Every member is guaranteed the return of his account balance arising from his own contributions (including interest) either as benefit payments to him or his designated beneficiary, or upon his death or termination as a lump sum amount equal to the excess of his accumulated contributions over any benefits paid on his behalf.

Effective July 1, 1981, the System became non-contributory (or, for classes of employees who previously contributed more than 5%, contribution rates were reduced by 5%) for State employees and for teachers in higher education. Teachers in grades K-12 and political subdivisions remained contributory, except that political subdivisions were given the option of electing to become non-contributory.

For employees who moved from "contributory" to "non-contributory" on July 1, 1981, withdrawals in the event of termination have been calculated as though their personal contributions had continued, and retirement benefits have been calculated by loading each of the next 15 years' salaries by 3.6%. This provision, which otherwise would have expired on June 30, 1996, has been extended permanently effective July 1, 1998 by the Legislature for those members in the system at the onset of non-contributory retirement.

The following summaries give the main provisions of the Tennessee Consolidated Retirement System on which the valuation was based. Summaries are also given of the various superseded systems, whose provisions are applicable for certain members. Throughout these summaries, the symbol <sup>#</sup> means that the actual benefit (or minimum or maximum) is 105% of the indicated amount for State employees (including teachers) in these categories, and that participating political subdivisions may elect this improvement as an optional provision.

TCRS pension reform was adopted during the 2013 legislative session that created a new hybrid pension plan for participants hired on or after July 1, 2014 (including different defined benefit formulas, a defined contribution component, cost control features and a stabilization reserve fund). The Legacy Plan was closed to new entrants effective June 30, 2014 but continues to accrue benefits for future service earned by all employees already participating in the Legacy Plan as described in this section.

Note: In the following tables, minimum benefits are described as \$96.00 per year or \$103.92 per year for various classifications. These amounts apply to members with at least 10 years of creditable service. If a benefit is calculated for a member with less than 10 years of creditable service, minimum benefits of \$84.00 per year and \$91.92 per year, respectively, apply instead of the amounts shown in the tables.

		GROUP				
	Ι	II	III	IV		
SERVICE RETIREMENT						
Full Benefit:						
Eligibility conditions (Age and years of creditable service)	Age 60 and vested, or 30 years	Age 60 and vested, or 55 with 25 years or 30 years of service*	Age 65 and vested, or age 55 with 24 years or 30 years	Age 55 with 24 years, or Age 60 with 8 years		
Benefit percentages (% of AFC for each year of Creditable service): % up to SSIL % over SSIL	1.50% <sup>#</sup> 1.75 <sup>#</sup>	1.75% <sup>#</sup> 2.25 <sup>#</sup>	2.00% 2.50	2.50% 2.50		
Early Reduced Benefit:						
Eligibility conditions	N/A	55 with 10 years	Age 55 with 8 years	N/A		
Benefit	Full benefit reduced by 4/	10 of 1% for each month prior	r to eligibility for full benefit			
25 Year Benefit:						
Eligibility Conditions	25 years	N/A	N/A	N/A		
Benefit		0 of 1% for each of first 60 m arial factor if member's age at				
*See note on next page. <sup>#</sup> See explanation on page H-3.						

## TENNESSEE CONSOLIDATED RETIREMENT SYSTEM

		GROUP				
	Ι	II	III	IV		
Vested Benefit:						
Eligibility conditions	5 years**	10 years	8 years	8 years		
Benefit	Reduced benefit payable at ag Benefit further reduced by 15		less than 10 years			
Maximum Benefit: (before reduction)	90% <sup>#</sup> of average final compensation	80%	75%	75%		
Minimum Benefit:	$96.00^{\#}$ for each year of credi	table service, but not in ex	cess of 100% of average fina	al compensation.		
ORDINARY DISABILIT	Y RETIREMENT					
Eligibility conditions	5 years	5 years	8 years	8 years		
Benefit percentages:* % up to SSIL % over SSIL	$1.350\%^{\#}$ $1.575^{\#}$	1.575% <sup>#</sup> 2.025 <sup>#</sup>	1.800% 2.250	2.250% 2.250		

#### TENNESSEE CONSOLIDATED RETIREMENT SYSTEM (Continued)

\* Benefit % for each year of creditable service. If service to date of disability retirement is less than 20 years, projected years of service to the full benefit date are added to creditable service, but not to bring total years of creditable service to more than 20 years, nor less than ten years of creditable service. Benefit changes to normal service benefit (including projected years of service) when the conditions for normal service retirement are met.

NOTE: During certain time restricted periods, certain Group II members could elect to become covered by a special provision whereby the eligibility condition for service retirement is age 55 (and vested) or 25 years of service. In order to elect this provision of the law, the Group II member must make additional contributions to the retirement system at the rate of 5% of salary.

\*\*If membership date is prior to 7-1-79, 4 years.

		(Continued)		
		GROUE	)	
	Ι	II	III	IV
ORDINARY DISABILITY R	ETIREMENT (Continued)			
Maximum Benefit:	75% <sup>#</sup> of average final com	pensation		
<u>Minimum Benefit</u> : (no reduction)	\$96.00 <sup>#</sup> for each year of creation.	editable service to date of disabil	ity retirement, but not in	excess of 100% of final
ACCIDENTAL DISABILITY	RETIREMENT			
Eligibility condition	In performance of duty	In performance of duty	N/A	N/A
Benefit: To age 62 or receipt	50% <sup>#</sup> of average final	50% <sup>#</sup> of average final	N/A	N/A
of Social Security Disability	compensation	compensation		
After age 62 or receipt of Social Security Disability	33-1/3% <sup>#</sup> of average final compensation	33-1/3% <sup>#</sup> of average final compensation	N/A	N/A
For members joining on or after	er 7/1/97, benefit is determine	ed in same manner as ordinary di	sability.	
INACTIVE DISABILITY				
Eligibility condition	5 years	5 years	8 years	8 years
Benefit:	Actuarial equivalent of age	55 benefit		
<u>ORDINARY DEATH</u> <u>BENEFITS</u>				
1. Eligibility condition	Eligible for early or service	e retirement benefit		
Benefit	Survivor benefit as if mem	ber had retired and elected joint a	and 100% survivor annui	ty

# TENNESSEE CONSOLIDATED RETIREMENT SYSTEM

(Continued)

			GRO	DUP		
		Ι	II	III	IV	
ORDI	NARY DEATH BENEF	ITS (Continued)				
2.	Eligibility condition*	10 years	10 years	10 years	10 years	
	Benefit	To surviving spouse, as if member had retired and elected immediate joint and 100% survivor annuity (Option I)				
3.	Eligibility condition	In service within 150 days	and no other benefit			
	Benefit	Lump sum equal to the me	mber's account balance plus a	n equal amount payable from	m the employer fund.	
ACCII	DENTAL DEATH BEN	EFITS				
	lity condition	Death in performance of d	uty			
	lity condition	Death in performance of de 50% of average final comp account of a member who	bensation to eligible dependen dies in the line of duty shall h le beneficiary, the guaranteed	ave a value of not less than	\$50,000. If the death	
Eligibi Benefi INACT	lity condition t <u>FIVE DEATH</u>	Death in performance of de 50% of average final comp account of a member who benefit is payable to a sing calculated on a sixty-month If no surviving spouse exist the minor children do not e member's estate for the bea	bensation to eligible dependen dies in the line of duty shall h le beneficiary, the guaranteed	ave a value of not less than minimum value shall be pa s death and if the projected p of \$50,000 the projected ex iving children regardless of	\$50,000. If the death id in monthly installments payments to be made to a cess shall be paid to the age.	
Eligibi Benefi <u>INAC</u> I <u>BENE</u>	lity condition t <u>FIVE DEATH</u>	Death in performance of de 50% of average final comp account of a member who benefit is payable to a sing calculated on a sixty-month If no surviving spouse exist the minor children do not e member's estate for the bea	bensation to eligible dependen dies in the line of duty shall h le beneficiary, the guaranteed h basis. Sts on the date of the member' exceed a minimum total value nefit of all the member's surv	ave a value of not less than minimum value shall be pa s death and if the projected p of \$50,000 the projected ex iving children regardless of	\$50,000. If the death id in monthly installments payments to be made to a cess shall be paid to the age.	

#### TENNESSEE CONSOLIDATED RETIREMENT SYSTEM (Continued)

		(Continued) GROUP		
	Ι	II	III	IV
MEMBER CONTRIBUTION	RATES			
Contributory				
% of compensation up to SSB	5.0%	5.5%	5.5%	N/A
% of compensation in excess of SSB	5.0%	5.5%	7.0%	N/A
Non-Contributory				
% of compensation up to SSB	0.0%	0.5%	0.5%	0.5%
% of compensation in excess of SSB	0.0%	0.5%	2.0%	2.0%

#### TENNESSEE CONSOLIDATED RETIREMENT SYSTEM (Continued)

	PRIOR	TRANSFERRED	PRIOR
	CLASS A	CLASS B	CLASS B
SERVICE RETIREMENT			
Full Benefit:			
Eligibility conditions (Age and years of creditable service)		- Age 60 or 30 years	
Benefit percentages (% of AFC for each year of creditable service): % up to SSB % over SSB	1.125% <sup>#</sup> 1.875 <sup>#</sup>	1.875% <sup>#</sup> 1.875 <sup>#</sup>	1.875% <sup>#</sup> 1.875 <sup>#</sup>
Vested Benefit:			
Eligibility conditions	10 years or 4 years	at higher learning institute	(only Class A)
Benefit	Full benefit deferre	d to age 60	
<u>Minimum Benefit</u> (No reduction)	\$96.00#	\$103.92 <sup>#</sup>	\$103.92 <sup>#</sup>
DISABILITY RETIREMENT			
Eligibility conditions	10 years	10 years	10 years
Benefit percentages: % up to SSB % over SSB	1.0125%* <sup>#</sup> 1.6875 <sup>#</sup>	1.6875%** <sup>#</sup> 1.6875 <sup>#</sup>	1.6875%** <sup>#</sup> 1.6875 <sup>#</sup>
<u>Minimum Benefit</u> (No reduction)	\$96.00 <sup>#</sup>	\$103.92#	\$103.92 <sup>#</sup>

#### SUPERSEDED SYSTEMS TENNESSEE TEACHERS' RETIREMENT SYSTEM

- \* If service to date of disability retirement is less than 20 years, projected years of service to the full benefit date are added to creditable service, but not to bring total years of creditable service to more than 20 years, nor less than 10 years.
- \*\* Total benefit package percentage based on years of service not to be less than 25%.<sup>#</sup>

#### TENNESSEE TEACHERS' RETIREMENT SYSTEM (Continued)

PRIOR	TRANSFERRED	PRIOR
CLASS A	CLASS B	CLASS B

#### **DEATH BENEFITS**

1.	Eligibility condition	Eligible for early or service retirement			
	Benefit	Joint and 100% survivor option as if member had retired and elected this option			
2.	Eligibility condition	10 years	10 years	10 years	
	Benefit	To surviving spouse, as if member had retired and elected immediate joint and 100% survivor annuity (Option I)			
3.	Eligibility condition	In service within 120 days and no other benefit			
	Benefit	Lump sum equal to the member's account balance plus an equal amount payable from the employer fund			

# **INACTIVE DEATH BENEFITS**

Eligibility condition*	10 years	10 years	10 years
Benefit	To surviving spouse a Option II (50%)	as if member had retire	d and elected

# MEMBER CONTRIBUTION RATES

Contributory			
% of compensation			
up to SSB	3.0%	5.0%	7.0%
% of compensation			
in excess of SSB	3.0%	5.0%	7.0%
Non-Contributory	0.0%	0.0%	2.0%

# \*Optional to political subdivisions

TENNESSEE STATE RETIREMENT SYST	ΈΜ
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	GENERAL EMPLOYEES			
	PRIOR CLASS A	TRANSFERRED CLASS B	PRIOR CLASS B	
SERVICE RETIREMENT				
Full Benefit:				
Eligibility conditions (Age and years of creditable service)	Age 65	Age 60 with 20 years or 30 years	Age 60 with 20 years or 30 years	
Benefit percentages (% of AFC for each year of creditable service): % up to SSB % over SSB	1.125% <sup>#</sup> 1.750 <sup>#</sup>	1.875% <sup>#</sup> 1.875 <sup>#</sup>	1.875% <sup>#</sup> 1.875 <sup>#</sup>	
Vested Benefit:				
Eligibility conditions	10 years	10 years	10 years	
	Payable at age 55 or later			
Benefit	Full benefit reduced eligibility for full ben	by 4/10 of 1% for each nefit	month prior to	
Maximum Benefit:	75% <sup>#</sup> of average fina	l compensation		
Minimum Benefit:				
(Per year of creditable service) No reduction	\$96.00 <sup>#</sup>	\$103.92 <sup>#</sup>	\$103.92 <sup>#</sup>	
Death Benefits:				
1. Eligibility condition	Eligible for early or s	service retirement		
Benefit	Joint and 100% survi elected this option.	vor option as if membe	er had retired and	
2. Eligibility condition*	10 years	10 years	10 years	
Benefit	01	as if member had retire 100% survivor annuity		

\* Optional to political subdivisions.

#### TENNESSEE STATE RETIREMENT SYSTEM (Continued)

	GENERAL EMPLOYEES			
	PRIOR	TRANSFERRED	PRIOR	
	CLASS A	CLASS B	CLASS B	
3. Eligibility condition	In service within 120	0 days and no other benef	ït	
Benefit		the member's account balant the employer fund.	ance plus an equal	
INACTIVE DEATH BENEFITS	<u>5</u>			
Eligibility condition***	10 years	10 years	10 years	
Benefit	To surviving spouse Option II (50%)	as if member had retired	and elected	
DISABILITY RETIREMENT				
Eligibility conditions	10 years	5 years	5 years	
Benefit percentages: % up to SSB % over SSB	1.0125%* <sup>#</sup> 1.5750 <sup>#</sup>	1.6875%** <sup>#</sup> 1.6875 <sup>#</sup>	1.6875%** <sup>#</sup> 1.6875 <sup>#</sup>	
Maximum Benefit	75% of average fina	l compensation		
Minimum Benefit (No reduction)	\$96.00#	\$103.92 <sup>#</sup>	\$103.92 <sup>#</sup>	
MEMBER CONTRIBUTION R	ATES			
<u>Contributory</u>				
% of compensation up to SSB	3.0%	5.5%	7.0%	
% of compensation in excess of SSB	5.0%	5.5%	7.0%	
Non-Contributory	0.0%	0.0%	2.0%	

\* If service to date of disability retirement is less than 20 years, projected years of service to the full benefit date are added to creditable service, but not to bring total years of creditable service to more than 20 years.

\*\* Total benefit percentage based on years of service not to be less than 25%.<sup>#</sup>

\*\*\* Optional to political subdivisions

#### TENNESSEE STATE RETIREMENT SYSTEM (Continued)

	GAME AND FISH OFFICERS	STATE POLICEMEN	FIREMEN AND POLICEMEN
SERVICE RETIREMENT			
Full Benefit:			
Eligibility conditions (Age and years of creditable service)	Age 60 or 55 with 25 years, or 30 years	Age 50 or 25 years	Age 55 with 25 years, or 30 years
Benefit percentages (% of AFC for each year of creditable service)	2.125% <sup>#</sup>	2.250% <sup>#</sup>	2.250% <sup>#</sup>
Vested Benefit:			
Eligibility conditions	10 years	10 years	10 years
	Payable at age 55 or l Payable upon comple	ater for Class A tion of 10 years for Cl	ass B
Benefit	Full benefit reduced be eligibility for full ben	by 4/10 of 1% for each efit	month prior to
Maximum Benefit	75% <sup>#</sup> of average final	compensation	
<u>Minimum Benefit</u> (Per year of creditable service)	Class A - \$96.00 <sup>#</sup> Class B - \$103.92 <sup>#</sup>	N/A	Class A - \$96.00 <sup>#</sup> Class B - \$103.92 <sup>#</sup>
DISABILITY RETIREMENT			
Eligibility conditions	Class A - 10 years Class B - 5 years	5 years	Class A - 10 years Class B - 5 years
Benefit percentages	1.9125%* <sup>#</sup>	2.025%** <sup>#</sup>	2.025%* <sup>#</sup>
Maximum Benefit	75% of average final	compensation	
Minimum Benefit (No projected service)	Class A - \$96.00 <sup>#</sup> Class B - \$103.92 <sup>#</sup>	N/A	Class A - \$96.00 <sup>#</sup> Class B - \$103.92 <sup>#</sup>

\* For Class A, if service to date of disability retirement is less than 20 years, projected years of service to age 55 are added to creditable service, but not to bring total years of creditable service to more than 20 years. Class B does not get projected years.

\*\* Total benefit percentage based on years of service (without projection) not to be less than 25%.<sup>#</sup>

TENNESSEE STATE RETIREMENT SYSTEM	
(Continued)	

	GAME AND FISH OFFICERS	STATE POLICEMEN	FIREMEN AND POLICEMEN
ACCIDENTAL DISABILITY			
Eligibility conditions	N/A	In performance of duty	N/A
Benefit	N/A	50% of AFC <sup>#</sup>	N/A
ORDINARY DEATH BENEFIT	<u>rs</u>		
1. Eligibility conditions	In service within 120	days and no other ben	efit
Benefit	Lump sum equal to th amount payable from	e member's account b the employer fund.	alance plus an equal
2. Eligibility conditions*	10 years	10 years	10 years
Benefit		as if member had retir 00% survivor annuity	
3. Eligibility conditions	Eligible for early or se	ervice retirement	
Benefit	Joint and 100% survivelected this option.	vor option as if membe	er had retired and
INACTIVE DEATH BENEFITS	<u>5</u>		
Eligibility condition	10 years	10 years	10 years
Benefit	To surviving spouse a Option II (50%)	s if member had retire	ed and elected
DEATH IN PERFORMANCE OF DUTY	N/A	50% of AFC <sup>#</sup>	N/A
(All death benefits MEMBER CONTRIBUTION R	are assumed to be ordina ATES	ry death benefits for val	uation purposes.)
% of compensation to SSB	5.0%	6.63%	Class A - 3.0% Class B - 7.0%
% of compensation in excess of SSB	5.0%	6.63%	Class A - 5.0% Class B - 7.0%
*Optional to political subdivisio	ns.		

	STATE JUDGES	ATTORNEYS GENERAL	COUNTY JUDGES
SERVICE RETIREMENT			
Full Benefit:			
Eligibility conditions (Age and years of service)	Age 65 or age 54 with 8 years	Age 54 with 10 years	Age 55 with 8 years
Benefit percentages (% of BB for each year of creditable service)	3.75%	3.75%	3.0%*
Vested Benefit:			
Eligibility conditions	Immediate	10 years	8 years
Benefit	Full benefit deferred to age 54 with 8 years or age 65	Full benefit deferred to age 54	Full benefit deferred to age 55
Maximum Benefit	75% of BB	75% of BB	75% of BB
DISABILITY RETIREMENT			
Eligibility conditions	10 years	10 years	8 years
Benefit	Full service benefit	Full service benefit	Full service benefit
Minimum Benefit	N/A	N/A	25% of AFC

BB (Benefit Base) definition:

- (1) If member's benefit is subject to escalation, the BB is the salary the retired member would have received had he remained in office.
- (2) If member's benefit is not subject to escalation, the BB is the salary at the time the member retired or the salary in effect May 1, 1975, whichever is greater.
- \* Minimum total rate of 75% of average final compensation after 24 years of creditable service.

	STATE JUDGES	ATTORNEYS GENERAL	COUNTY JUDGES	
DEATH BENEFIT				
Eligibility conditions				
<ol> <li>Eligible for service retirement</li> </ol>	If elected, survivorship option as if member retired; otherwise 100% joint and survivor option to designated beneficiary	If elected, survivorship option as if member retired; otherwise 100% joint and survivor option to designated beneficiary	If elected, survivorship option as if member retired; otherwise 50% joint and survivor option to designated beneficiary	
2. Eligibility conditions	10 years	10 years	10 years	
Benefit	• •	To surviving spouse, as if member had retired and elected immediate joint and 100% survivor annuity (Option I)		
3. 10 years	N/A	Optional benefit paid at age 54 if elected	N/A	
4. Age 54 with 10 years or 18 years	N/A	50% joint and survivor option as if member had retired	N/A	
5. Eligibility condition	In service within 120	) days and no other ber	nefit	
Benefit	Lump sum equal to t amount payable from	he member's account b n the employer fund.	palance plus an equal	
INACTIVE DEATH BENEFIT	<u></u>			
Eligibility condition	10 years	10 years	10 years	
Benefit	To surviving spouse Option II (50%)	as if member had retire	ed and elected	
<u>MEMBER CONTRIBUTION</u> <u>RATES</u>	3.0%	8.0% contributory 3.0% non- contributory	8.0% contributory 3.0% non- contributory	

# SUPERSEDED SYSTEMS (Continued)

(Continued)

	COUNTY OFFICIALS	PUBLIC SERVICE COMMISSIONERS
SERVICE RETIREMENT		
Full Benefit:		
Eligibility conditions (Age and years of service)	Age 55 with 12 years	Age 65 or age 54 with 12 years
Benefit percentages (% of BB or AFC for each year of creditable service)	2.5% of AFC	3.75% of salary at retirement
Maximum Benefit	75% of AFC	75% of salary at retirement
Vested Benefit:		
Eligibility conditions	12 years	Immediate
Benefit	Full benefit deferred to age 55	Deferred to age 65 or to age 54 with 12 years
DISABILITY RETIREMENT		
Eligibility conditions	N/A	10 years
Benefit	N/A	Full benefit
DEATH BENEFITS		
1. Eligibility conditions	12 years	Eligible for full benefit
Benefit	Full benefit payable to beneficiary for 10 years; if eligible for service retirement, beneficiary may elect joint and 100% survivor option	If elected, survivorship option as if member retired; otherwise 100% joint and survivor option to designated beneficiary
2. Eligibility conditions	10 years	10 years
Benefit	01	if member had retired and and 100% survivor annuity
3. Eligibility condition	In service within 120 day	ys and no other benefit
Benefit	Lump sum equal to the r plus an equal amount pa fund.	nember's account balance yable from the employer

(Continued)

	COUNTY OFFICIALS	PUBLIC SERVICE COMMISSIONERS
INACTIVE DEATH BENEFITS		
1. Eligibility conditions	10 years	10 years
Benefit	To surviving spouse as in elected Option II (50%)	f member had retired and
2. Eligibility conditions	Out of service m	ore than 120 days
Benefit	Lump sum payment equa balance	al to member's account
MEMBER CONTRIBUTION RATES	S 8.0%	8.0%

# MEMBER CONTRIBUTION RATES

H. APPENDIX
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# TABLE I-1

#### **CONTRIBUTORY TEACHERS**

Age		Earni	ngs
Group	Number	Total	Average
1-20	0	\$0	\$0
21-25	815	32,818,181	40,268
26-30	6,979	294,382,304	42,181
31-35	9,222	430,849,809	46,720
36-40	10,202	525,015,258	51,462
	11.107		
41-45	11,105	609,830,424	54,915
46-50	9,407	530,173,535	56,359
51-55	7,436	426,264,513	57,324
56-60	6,341	373,411,313	58,888
61-65	3,078	189,439,575	61,546
66-70	738	46,094,124	62,458
71-75	105	6,305,621	60,054
76-80	19	1,247,227	65,644
81-85	2	115,435	57,718
86-90	0	0	0
Total	65,449	\$3,465,947,319	\$52,956

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# TABLE I-2

#### STATE GENERAL EMPLOYEES (INCLUDES NON-CONTRIBUTORY TEACHERS AND SEPARATELY-FUNDED SYSTEMS)

Age		Earni	ngs
Group	Number	Total	Average
1-20	37	\$300,452	\$8,120
21-25	622	18,841,535	30,292
26-30	2,785	104,993,814	37,700
31-35	3,994	167,786,805	42,010
36-40	5,037	228,205,176	45,306
41-45	5,880	280,120,219	47,639
46-50	6,466	317,625,995	49,122
51-55	7,686	372,652,678	48,485
56-60	7,584	376,174,407	49,601
61-65	5,038	264,010,000	52,404
66-70	1,752	100,435,613	57,326
71-75	506	28,497,386	56,319
76-80	142	7,766,415	54,693
81-85	33	1,522,774	46,145
86-90	0	0	0
Total	47,562	\$2,268,933,269	\$47,705

#### POLITICAL SUBDIVISION GENERAL EMPLOYEES

Age		Earni	ngs
Group	Number	Total	Average
1-20	353	\$8,879,938	\$25,156
21-25	3,345	98,286,251	29,383
26-30	5,464	174,351,839	31,909
31-35	6,411	213,279,877	33,268
36-40	7,967	268,450,578	33,695
41 45	10.022	244 072 526	24 229
41-45	10,023	344,072,536	34,328
46-50	11,215	381,055,196	33,977
51-55	11,884	400,906,939	33,735
56-60	10,696	359,228,907	33,585
61-65	6,632	224,283,018	33,818
66-70	2,585	78,998,563	30,560
71-75	1,024	27,605,411	26,958
76-80	317	7,865,880	24,814
81-85	77	1,731,862	22,492
86-90	0	0	0
Total	77,993	\$2,588,996,795	\$33,195

# UNIVERSITY OF TENNESSEE (TIAA)

Age		Earnii	ngs
Group	Number	Total	Average
1.00	0	<b>0</b>	¢ο
1-20	0	\$0	\$0
21-25	0	0	0
26-30	0	0	0
31-35	0	0	0
36-40	0	0	0
41-45	0	0	0
46-50	0	0	0
51-55	0	0	0
56-60	0	0	0
61-65	5	801,229	160,245
66-70	30	3,681,642	122,721
71-75	20	2,729,719	136,485
76-80	9	1,184,110	131,567
81-85	7	827,209	118,172
86-90	0	0	0
Total	71	\$9,223,909	\$129,914

# **GROUP II**

Age		Earni	ngs
Group	Number	Total	Average
1 20	0	¢O	¢0,
1-20	0	\$0	\$0
21-25	0	0	0
26-30	0	0	0
31-35	0	0	0
36-40	0	0	0
41-45	0	0	0
46-50	0	0	0
51-55	0	0	0
56-60	1	85,252	85,252
61-65	5	408,537	81,707
66-70	1	72,952	72,952
71-75	0	0	0
76-80	0	0	0
81-85	0	0	0
86-90	0	0	0
Total	7	\$566,741	\$80,963

# **GROUP III**

Age		Earnii	ngs
Group	Number	Total	Average
1.00	0	<b>0</b>	¢ο
1-20	0	\$0	\$0
21-25	0	0	0
26-30	0	0	0
31-35	0	0	0
36-40	0	0	0
41-45	0	0	0
46-50	0	0	0
51-55	0	0	0
56-60	0	0	0
61-65	0	0	0
66-70	0	0	0
71-75	2	302,033	151,016
76-80	0	0	0
81-85	4	335,533	83,883
86-90	0	0	0
Total	6	\$637,566	\$106,261

# TOTAL

Age		Earnii	ngs
Group	Number	Total	Average
1-20	390	\$9,180,390	\$23,539
21-25	4,782	149,945,967	31,356
26-30	15,228	573,727,957	37,676
31-35	19,627	811,916,491	41,367
36-40	23,206	1,021,671,012	44,026
41-45	27,008	1,234,023,180	45,691
46-50	27,088	1,228,854,726	45,365
51-55	27,006	1,199,824,130	44,428
56-60	24,622	1,108,899,879	45,037
61-65	14,758	678,942,359	46,005
66-70	5,106	229,282,894	44,905
71-75	1,657	65,440,170	39,493
76-80	487	18,063,632	37,092
81-85	123	4,532,813	36,852
86-90	0	0	0
Total	191,088	\$8,334,305,600	\$43,615

# **CONTRIBUTORY TEACHERS**

Service		Earni	ngs
Group	Number	Total	Average
0	55	\$2,809,531	\$51,082
1	80	4,301,540	53,769
2	3,934	169,180,801	43,005
3	3,614	158,450,686	43,844
4	3,145	139,012,531	44,201
0-4	10,828	473,755,089	43,753
5-9	15,197	723,671,970	47,619
10-14	12,526	661,009,983	52,771
15-19	11,365	653,222,529	57,477
20-24	7,462	449,001,361	60,172
25-29	4,351	267,763,527	61,541
30-34	2,161	135,960,954	62,916
35-39	1,162	74,638,597	64,233
40-44	320	21,462,844	67,071
45-49	77	5,460,465	70,915
Total	65,449	\$3,465,947,319	\$52,956

#### STATE GENERAL EMPLOYEES (INCLUDES NON-CONTRIBUTORY TEACHERS AND SEPARATELY-FUNDED SYSTEMS)

Service		Earnings	
Group	Number	Total	Average
0	56	\$4,418,669	\$78,905
1	75	4,934,046	65,787
2	3,307	134,615,693	40,706
3	3,014	126,820,858	42,077
4	2,373	104,423,671	44,005
0-4	8,825	375,212,937	42,517
5-9	9,251	406,943,023	43,989
10-14	8,951	412,132,062	46,043
15-19	6,923	327,442,926	47,298
20-24	4,624	241,110,303	52,143
25-29	3,963	214,774,773	54,195
30-34	3,105	172,118,974	55,433
35-39	1,262	75,334,327	59,694
40-44	539	35,697,783	66,230
45-49	119	8,166,161	68,623
Total	47,562	\$2,268,933,269	\$47,705

#### POLITICAL SUBDIVISION GENERAL EMPLOYEES

Service		Earnings	
Group	Number	Total	Average
0	7,471	\$212,614,373	\$28,459
1	6,080	162,459,070	26,720
2	4,835	132,976,541	27,503
3	3,903	109,602,112	28,082
4	3,515	100,785,011	28,673
0-4	25,804	718,437,107	27,842
5-9	16,090	496,245,704	30,842
10-14	12,317	414,556,210	33,657
15-19	10,430	383,582,213	36,777
20-24	6,299	252,779,943	40,130
25-29	4,093	179,229,930	43,789
30-34	1,836	86,313,054	47,011
35-39	818	40,739,312	49,804
40-44	254	14,083,090	55,445
45-49	52	3,030,232	58,274
Total	77,993	\$2,588,996,795	\$33,195

#### UNIVERSITY OF TENNESSEE (TIAA)

Service		Earni	ngs
Group	Number	Total	Average
0	0	\$0	\$0
1	0	0	0
2	0	0	0
3	0	0	0
4	0	0	0
0-4	0	0	0
5-9	0	0	0
10-14	0	0	0
15-19	0	0	0
20-24	0	0	0
25-29	0	0	0
30-34	2	215,971	107,985
35-39	21	2,694,922	128,329
40-44	35	4,623,835	132,109
45-49	13	1,689,181	129,937
Total	71	\$9,223,909	\$129,914

#### **GROUP II**

Service		Earni	ngs
Group	Number	Total	Average
0	0	\$0	\$0
1	0	0	0
2	0	0	0
3	0	0	0
4	0	0	0
0-4	0	0	0
5-9	0	0	0
10-14	0	0	0
15-19	0	0	0
20-24	0	0	0
25-29	1	108,344	108,344
30-34	0	0	0
35-39	1	85,619	85,619
40-44	4	300,053	75,013
45-49	1	72,725	72,725
Total	7	\$566,741	\$80,963

# TABLE II-6

# **GROUP III**

Service	_	Earnii	ngs
Group	Number	Total	Average
0	0	<b>\$</b> 0	<b>\$</b> 0
0	0	\$0	\$0
1	0	0	0
2	0	0	0
3	0	0	0
4	0	0	0
0-4	0	0	0
5-9	0	0	0
10-14	0	0	0
15-19	0	0	0
20-24	0	0	0
25-29	0	0	0
30-34	0	0	0
35-39	0	0	0
40-44	4	505,880	126,470
45-49	2	131,686	65,843
Total	6	\$637,566	\$106,261

#### TABLE II-7

# TOTAL

Service		Earni	ngs
Group	Number	Total	Average
0	7,582	\$219,842,573	\$28,995
1	6,235	171,694,656	27,537
2	12,076	436,773,035	36,169
3	10,531	394,873,656	37,496
4	9,033	344,221,213	38,107
0-4	45,457	1,567,405,133	34,481
5-9	40,538	1,626,860,697	40,132
10-14	33,794	1,487,698,255	44,023
15-19	28,718	1,364,247,668	47,505
20-24	18,385	942,891,607	51,286
25-29	12,408	661,876,574	53,343
30-34	7,104	394,608,953	55,547
35-39	3,264	193,492,778	59,281
40-44	1,156	76,673,485	66,327
45-49	264	18,550,450	70,267
Total	191,088	\$8,334,305,600	\$43,615

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# TABLE III

# DISTRIBUTION OF CURRENT BENEFITS BY AGE GROUPS

# **RETIRED LIVES**

Age		Annual B	Benefit
Group	Number	Total	Average
1-20	0	\$0	\$0
21-25	0	0	0
26-30	2	7,758	3,879
31-35	14	145,962	10,426
36-40	53	484,042	9,133
41-45	205	1,645,619	8,027
46-50	451	4,313,922	9,565
51-55	2,799	42,685,184	15,250
56-60	11,974	191,019,956	15,953
61-65	29,554	465,270,334	15,743
66-70	37,167	612,861,517	16,489
71-75	25,690	426,332,731	16,595
76-80	17,786	279,498,547	15,715
81-85	11,994	184,103,880	15,350
86-90	11,656	152,295,825	13,066
Total	149,345	\$2,360,665,277	\$15,807

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# TABLE IV

# DISTRIBUTION OF CURRENT BENEFITS BY YEARS SINCE RETIREMENT

# **RETIRED LIVES**

Years Since		Annual Benefit	
Retirement	Number	Total	Average
0	8,123	\$117,779,522	\$14,500
1	10,272	143,735,863	13,993
2	9,554	150,053,517	15,706
3	9,422	149,699,438	15,888
4	9,037	144,863,367	16,030
0-4	46,408	706,131,608	15,216
5-9	35,770	586,808,099	16,405
10-14	25,891	432,467,017	16,703
15-19	19,174	318,318,861	16,602
20-24	11,448	176,574,971	15,424
25-29	6,283	90,193,020	14,355
30-34	2,947	35,973,583	12,207
35-39	1,073	10,929,912	10,186
40-44	278	2,724,221	9,799
45-49	73	543,985	7,452
Total	149,345	\$2,360,665,277	\$15,807

# TABLE V-1

#### MARKET VALUE OF ASSETS – ASSET ALLOCATION June 30, 2016

Asset Class	Allocation
Domestic Equity	32.5%
Domestic Fixed Income	31.8%
International Equity	15.5%
International Fixed Income	0.0%
Short-Term Securities	6.3%
Real Estate	7.4%
Private Equity & Strategic Lending	6.5%
Total	100.0%

Note: The above breakdown was provided by the TCRS.

# TABLE V-2

#### CHANGE IN MARKET VALUE OF ASSETS June 30, 2016

	Contributory Teachers	Consolidated State	State Judges & Attorneys- General	Polisubs	Grand Total
Market Value of Assets at June 30, 2015	\$21,287,064,663	\$13,037,046,111	\$401,753,051	\$8,490,799,096	\$43,216,662,921
Employer Contributions	333,492,673	352,445,602	18,445,459	279,438,676	983,822,410
Employee Contributions	185,137,624	756,964	419,536	75,652,160	261,966,284
Investment Income	555,849,114	340,058,046	10,574,785	224,811,645	1,131,293,590
Benefit Payments	(1,116,260,585)	(813,763,368)	(24,891,185)	(358,631,477)	(2,313,546,615)
Refunds of Employee Contributions	(22,459,588)	(1,839,577)	0	(21,338,742)	(45,637,907)
Administrative Expense	(5,011,765)	(3,595,694)	(57,744)	(5,858,351)	(14,523,554)
Net Transfers <sup>1</sup>	0	0	0	0	0
Market Value of Assets at June 30, 2016	\$21,217,812,136	\$12,911,108,084	\$406,243,902	\$8,684,873,007	\$43,220,037,129

<sup>1</sup>Net transfers within a given year may not reconcile to zero due to timing.

# TABLE V-3

#### HISTORY OF INVESTMENT RETURNS June 30, 2016

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Year Ending	<b>Investment Return</b>
June 30, 2016	2.79 %
June 30, 2015	3.33
June 30, 2014	16.65
June 30, 2013	9.92
June 30, 2012	5.61
June 30, 2011	19.59
June 30, 2010	10.24
June 30, 2009	(15.27)
June 30, 2008	(1.21)
June 30, 2007	13.15
June 30, 2006	6.94
June 30, 2005	7.30
June 30, 2004	9.32
June 30, 2003	4.90
June 30, 2002	(1.92)
June 30, 2001	(1.57)
June 30, 2000	7.91
June 30, 1999	9.47
June 30, 1998	15.10
June 30, 1997	15.70

Note: The above investment returns are on a market value basis.

	Actual	Expected Investment Return	Excess	Recognized as of	Deferred as		
Year Ending	Investment Return	at 7.50%	Income Base	June 30, 2016	June 30, 20		
June 30, 2016	\$1,131,293,590		(\$2,067,659,152)	(\$206,765,915)		<i>,</i>	
June 30, 2015	1,306,179,721	3,180,729,134	(1,874,549,413)	(374,909,882)	(1,499,639,	531)	
June 30, 2014	6,203,093,548	2,786,652,754	3,416,440,794	1,024,932,237	2,391,508	,557	
June 30, 2013	3,382,126,742	2,592,507,858	789,618,884	315,847,552	473,771	,332	
June 30, 2012	1,834,485,860	2,504,100,892	(669,615,032)	(334,807,515)	(334,807,	517)	
June 30, 2011	5,560,368,166	2,126,617,957	3,433,750,209	2,060,250,126	1,373,500	,083	
June 30, 2010	2,724,777,261	1,949,848,310	774,928,951	542,450,265	232,478	,686	
June 30, 2009	(4,836,986,786)	2,357,334,600	(7,194,321,386)	(5,755,457,112)	(1,438,864,	274)	
June 30, 2008	(405,332,444)	2,416,533,412	(2,821,865,856)	(2,539,679,274)	(282,186,	582)	
June 30, 2007	3,815,211,225	2,152,427,637	1,662,783,588	1,662,783,588			
				Total Deferred Income:	(\$945,132,	483)	
	1. Market Value of A	ssets		\$43,220,037,129			
	2. Total Deferred Inc	(945,132,483)					
		rial Value of Assets, (1)	(2)	\$44,165,169,612			
	•	Assets, (3) but not less		φ++,105,107,012			
	4. Actualiant value of $(1)$ or greater that	\$44,165,169,612					
	5. Ratio of Actuarial	102.19%					
				State Judges			
		Contributory	Consolidated	& Attorneys-		Grand	
		Teachers	State	•	Polisubs	Total	
Iarket Value of Assets at June 30, 2016         \$21,217,812,136			\$12,911,108,084		,684,873,007	\$43,220,037,1	
tio of Actuarial Value	·	102.19%	102.19%	102.19%	102.19%	102.1	
ctuarial Value of Assets		\$21,681,801,637	\$13,193,447,213		,874,793,149	\$44,165,169,6	
	, at saile 50, 2010	φ <b>21,001,001,0</b> 57	ψ15,175,777,215	$\psi$ <b>113,127,013</b> $\psi$	,07 1,799,149	φιτ,105,107,0	

### TABLE V-4 ACTUARIAL VALUE OF ASSETS June 30, 2016

#### AMOUNTS TO BE AMORTIZED

#### CALCULATION OF UNFUNDED ACCRUED LIABILITY June 30, 2016

	Contributory Teachers	Consolidated State	State Judges & Attorneys General	
1. Entry Age Past Service Liability	21,816,517,770	14,653,531,382	505,561,860	
2. Valuation Assets	21,681,801,637	13,193,447,213	415,127,613	
3. Unfunded Accrued Liability ((1)-(2))	134,716,133	1,460,084,169	90,434,247	

#### AMOUNTS TO BE AMORTIZED

# SCHEDULE OF PRE-EXISTING UNFUNDED ACCRUED LIABILITY AMORTIZATIONS June 30, 2016

	Maximum										
Date	Remaining							Stat	e Judge	es &	
Established	Years	Contrib	<b>Contributory Teachers</b>			Consolidated State			Attorneys General		
		Present			Present			Present			
		Value	Years	Amortization	Value	Years	Amortization	Value	Years	<b>Amortization</b>	
June 30, 2013	17.00	527,350,487	3.72	155,975,942	1,171,795,518	7.46	196,066,120	93,729,326	13.00	10,729,976	
June 30, 2015	19.00	(368,955,281)	19.00	(34,462,448)	139,839,096	19.00	13,061,739	(1,568,173)	19.00	(146,476)	
Total		158,395,206		121,513,494	1,311,634,614		209,127,859	92,161,153		10,583,500	

## TABLE VI-3

#### AMOUNTS TO BE AMORTIZED

## TOTAL UNFUNDED ACCRUED LIABILITY AMORTIZATION

	Contributory Te ache rs	Consolidated State	State Judges & Attorneys General
1. Unfunded Accrued Liability (UAL)	134,716,133	1,460,084,169	90,434,247
2. PV of Pre-Existing UAL Amortizations	158,395,206	1,311,634,614	92,161,153
3. New UAL Amortization Base ((1)-(2))	(23,679,073)	148,449,555	(1,726,906)
4. New UAL Amortization Period	20 years	20 years	20 years
5. New UAL Amortization	(2,160,681)	13,545,807	(157,578)
6. Pre-Existing UAL Amortizations	121,513,494	209,127,859	10,583,500
7. Total UAL Amortization ((5)+(6))	119,352,813	222,673,666	10,425,922
8. Eligible Payroll	3,465,945,978	2,200,704,949	78,089,522
9. Total UAL Amortization as % of Pay			
((7) / (8))	3.44%	10.12%	13.35%

**PV** = **Present Value** 

# TABLE VII

# CALCULATION OF CONTRIBUTION RATES

			State Judges &
	Contributory	Consolidate d	<b>Attorneys</b>
	Teachers	State	General
1. Normal Cost	178,230,807	176,750,165	7,009,635
2. Eligible Payroll	3,465,945,978	2,200,704,949	78,089,522
3. Normal Cost as % of Pay ((1) / (2))	5.14%	8.03%	8.98%
4. Total UAL Amortization as % of Pay			
(Table VI-3)	3.44%	10.12%	13.35%
5. Total Contribution Rate			
$((3)+(4)) \ge 1.0375 + 0.17\%$	9.08%	19.00%	23.33%

### TABLE VIII

### SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS

The actuarial assumptions and methods set forth below have been selected by the actuary based on results of an actuarial experience study covering the period from July 1, 2008 through June 30, 2012 and expectations regarding future events and economic conditions.

The assumptions and methods were adopted as of July 1, 2013 unless otherwise noted.

### **Actuarial Funding Method:**

(Prior to June 30, 2015): Frozen Initial Liability, with periodic reestablishment of the unfunded accrued liability.

### (Effective June 30, 2015):

Entry-Age Normal. The funding policy requires unfunded liabilities to be amortized utilizing the level dollar amortization method over a closed period not to exceed 20 years. A tier approach is required for new actuarial gains and losses created from each actuarial valuation. The amortization period of each tier may be shortened or extended from valuation to valuation to manage volatility but the specific tier must be completely amortized within 20 years of its original creation.

### Asset Valuation Method:

(Effective for fiscal years ending on or before June 30, 2007):

Five-year moving market value average. Earnings in excess of or below expected investment returns are recognized over a five year period. Investment gains and losses are applied to offset accumulated investment gains or losses prior to determining the amount of earnings to be phased in.

(Effective prospectively for fiscal years ending after June 30, 2007):

Ten-year moving market value average. Earnings in excess of or below expected investment returns are recognized over a ten year period. In no event will the actuarial value of assets be less than 80% of the market value of assets or greater than 120% of the market value of assets.

### **Interest Rate:**

7.5% per annum, compounded annually

#### SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS

#### Salary Increases:

Salary increase rates vary by age. Sample rates are shown below.

<u>Rate</u>
8.97%
6.73
5.35
4.27
3.79
3.71

#### **Increase in Social Security Wage Base:**

3.5% annual increase

#### **Cost of Living Adjustment:**

2.5% annual increase in monthly retirement benefits

### Inflation:

3.0% annual rate of inflation is assumed in establishing economic assumptions

### Marital Status:

- (a) Percent married Eligible for service retirement 80%
   Ineligible for service retirement 75%
- (b) Age difference males are assumed to be four years older than spouse

#### SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS

# **Post Retirement Mortality:**

		Annu	al Rate of Mort	ality After		
-		Service Re	tirement		Disability	Retirement
	Teachers and	nd Group III	Otl	hers		
Age	Male	Female	Male	Female	Male	Female
40	0.1%	0.1%	0.1%	0.1%	1.8%	1.4%
50	0.2	0.1	0.3	0.2	2.6	1.8
55	0.3	0.2	0.5	0.4	3.2	2.1
60	0.4	0.4	0.9	0.7	4.0	2.5
65	0.8	0.6	1.2	0.9	4.9	3.0
70	1.4	0.9	2.0	1.2	6.3	3.6
75	2.5	1.5	3.5	2.2	8.5	4.9
80	4.6	3.0	6.1	3.8	10.9	6.6
85	8.8	6.2	10.2	6.7	14.2	9.2
90	15.6	12.1	16.5	13.3	18.9	13.5
95	24.6	19.6	24.5	22.4	25.7	20.3

The mortality assumptions include observed mortality improvements through June 30, 2012 (the most recent experience study observation date). The Service Retirement rates also include an additional 2 years of projected mortality improvement beyond this date under Projection Scale AA.

#### **Separations from Service:**

Representative values of the assumed annual rates of death, disability, withdrawal and service retirement for the various membership groups are shown on the following pages.

## SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS

#### <u>GROUP I</u>

### TEACHERS

## MALE

Age	Mortality	Disability	Annual Rate of Withdrawal				
			First Year	Second Year	Later		
20	0.02%	0.01%	18.0%	13.5%	10.0%		
25	0.03	0.01	18.0	13.5	8.5		
30	0.04	0.01	18.0	13.5	6.0		
35	0.07	0.03	18.0	13.5	3.6		
40	0.09	0.08	18.0	13.5	2.0		
45	0.11	0.14	18.4	13.5	1.5		
50	0.13	0.17	19.7	14.2	2.0		
55	0.18	0.17	22.1	16.8	3.1		
60	0.32		25.5	21.6	4.7		
65	0.52		28.0	23.5			

## SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS

#### <u>GROUP I</u>

### TEACHERS

#### FEMALE

Age	Mortality	Disability	Annual Rate of Withdrawal				
			First Year	Second Year	Later		
20	0.01%	0.01%	18.0%	13.5%	10.5%		
25	0.01	0.01	18.0	13.5	10.0		
30	0.02	0.01	18.0	13.5	7.6		
35	0.04	0.03	18.0	13.5	4.6		
40	0.05	0.08	18.0	13.5	2.3		
45	0.07	0.14	18.4	13.5	1.1		
50	0.11	0.17	19.7	14.2	1.6		
55	0.20	0.17	22.1	16.8	3.8		
60	0.34		25.5	21.6	5.0		
65	0.51		28.0	23.5			

## SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS

#### GROUP I

## GENERAL EMPLOYEES

#### MALE

Age	Mortality	Disa	ability	Annual Rate of Withdrawal					
				First	t Year	Secon	nd Year	La	ater
		State	Polisubs	State	Polisubs	State	Polisubs	State	Polisubs
20	0.02%	0.06%	0.03%	30.0%	26.2%	24.6%	21.8%	17.8%	13.7%
	0.02%		0.03%			24.0% 21.4	21.8% 19.1		
25		0.06		25.4	23.0			14.4	10.3
30	0.04	0.07	0.03	23.0	21.8	18.6	17.9	9.6	7.4
35	0.07	0.11	0.03	20.8	20.7	16.1	17.0	5.2	5.1
40	0.09	0.16	0.08	18.6	19.2	13.8	15.9	2.6	3.5
45	0.11	0.22	0.20	16.5	17.7	12.0	14.1	1.8	2.8
50	0.13	0.27	0.38	14.8	17.0	11.1	13.0	2.2	2.8
55	0.18	0.27	0.49	15.3	17.4	11.6	13.0	2.6	3.6
60	0.32			17.9	20.4	14.4	14.9	4.3	4.6
65	0.52			24.0	26.3	20.5	19.1		

## SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS

#### GROUP I

# GENERAL EMPLOYEES

## FEMALE

Age	Mortality	Disa	ability	Annual Rate of Withdrawal					
				First	t Year	Secon	d Year	L	ater
		State	Polisubs	State	Polisubs	State	Polisubs	State	Polisubs
20	0.01%	0.03%	0.03%	30.0%	26.2%	24.6%	21.8%	18.3%	19.6%
25	0.01	0.03	0.03	25.4	23.0	21.4	19.1	14.8	15.1
30	0.02	0.04	0.03	23.0	21.8	18.6	17.9	10.3	11.1
35	0.04	0.06	0.03	20.8	20.7	16.1	17.0	6.3	7.7
40	0.05	0.14	0.08	18.6	19.2	13.8	15.9	3.4	5.4
45	0.07	0.24	0.20	16.5	17.7	12.0	14.1	2.2	4.1
50	0.11	0.33	0.38	14.8	17.0	11.1	13.0	2.3	3.8
55	0.20	0.38	0.49	15.3	17.4	11.6	13.0	3.4	4.3
60	0.34			17.9	20.4	14.4	14.9	4.9	5.3
65	0.51			24.0	26.3	20.5	19.1		

## SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS

## **GROUP II**

Age	Mortality		Disa	Disability		Withdrawal	
	Male	Female	Male	Female	Male	Female	
20	0.02%	0.01%	0.06%	0.03%	7.50%	7.50%	
25	0.03	0.01	0.06	0.03	7.50	7.50	
30	0.04	0.02	0.07	0.04	7.50	7.50	
35	0.07	0.04	0.11	0.06	7.50	7.50	
40	0.09	0.05	0.16	0.14	7.50	7.50	
45	0.11	0.07	0.22	0.24	7.50	7.50	
50	0.13	0.11	0.27	0.33	7.50	7.50	
55	0.18	0.20	0.27	0.38	7.50	7.50	
60	0.32	0.34			7.50	7.50	
65	0.52	0.51					

## SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS

### **GROUP III**

Age	Mortality		Disa	Disability		Withdrawal	
	Male	Female	Male	Female	Male	Female	
20	0.02%	0.01%	0.01%	0.01%			
25	0.03	0.01	0.01	0.01			
30	0.04	0.02	0.01	0.01			
35	0.07	0.04	0.03	0.03			
40	0.09	0.05	0.08	0.08			
45	0.11	0.07	0.14	0.14			
50	0.13	0.11	0.17	0.17			
55	0.18	0.20	0.17	0.17			
60	0.32	0.34					
65	0.52	0.51					

#### SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS

#### SERVICE RETIREMENT RATES

The following rates are applied at each age at which a member is eligible for an unreduced service retirement benefit.

<u>Age</u>	<b>Teachers</b>	<u>State</u>	<u>Polisubs</u>	<u>Group II</u>	<u>Group III</u>
50	6.5%	6.0%	9.0%	10.0%	
51	7.0	6.0	9.0	10.0	8.0%
52	7.0	6.0	9.0	15.0	8.0
53	8.5	6.0	9.0	15.0	8.0
54	9.0	6.5	9.0	20.0	8.0
55	10.0	6.5	9.0	20.0	9.6
56	12.0	7.0	9.0	20.0	9.6
57	12.0	7.0	9.5	20.0	9.6
58	13.0	7.5	9.5	25.0	9.6
59	14.0	8.0	10.0	25.0	9.6
60	15.0	8.5	10.5	30.0	9.6
61	16.0	11.0	15.0	30.0	9.6
62	22.0	16.0	20.0	45.0	20.0
63	16.0	12.0	17.5	35.0	9.6
64	18.0	14.0	17.5	35.0	9.6
65	35.0	22.0	24.0	40.0	20.0
66	16.0	15.5	18.5	40.0	20.0
67	16.0	15.5	16.0	40.0	20.0
68	16.0	15.5	16.0	100.0	20.0
69	16.0	15.5	16.5	100.0	20.0
70	16.0	15.5	18.0	100.0	20.0
71	17.0	15.5	18.0	100.0	100.0
72	17.0	15.5	18.0	100.0	100.0
73	17.0	15.5	18.0	100.0	100.0
74	17.0	15.5	18.0	100.0	100.0
75	100.0	100.0	100.0	100.0	100.0

#### MALE

Additional increments for retirees who have fifteen or more years of service at retirement on or after age 60

Additional increments for retirees in the year in which they are first eligible for unreduced retirement prior to age 60

2.0%

8.0%

12.5%	7.5%	7.5%	15.0%	na

2.0%

na

na

#### SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS

#### SERVICE RETIREMENT RATES

The following rates are applied at each age at which a member is eligible for an unreduced service retirement benefit.

Age	<u>Teachers</u>	<u>State</u>	Polisubs	Group II	<u>Group III</u>
50	6.5%	7.5%	8.0%	10.0%	
51	7.0	7.5	8.0	10.0	8.0%
52	8.0	7.5	8.0	15.0	8.0
53	9.0	7.5	8.0	15.0	8.0
54	10.0	7.5	8.0	20.0	8.0
55	10.0	7.5	8.0	20.0	9.6
56	12.0	8.0	9.0	20.0	9.6
57	14.0	8.0	9.5	20.0	9.6
58	14.0	8.0	10.0	25.0	9.6
59	15.0	8.0	11.0	25.0	9.6
60	17.0	9.0	11.0	30.0	9.6
61	20.0	12.0	13.0	30.0	9.6
62	26.0	18.0	18.0	45.0	20.0
63	19.5	12.0	16.0	35.0	9.6
64	24.0	14.0	16.0	35.0	9.6
65	37.5	22.0	22.0	40.0	20.0
66	24.0	17.0	19.0	40.0	20.0
67	24.0	17.0	19.0	40.0	20.0
68	24.0	17.0	19.0	100.0	20.0
69	24.0	17.0	19.0	100.0	20.0
70	34.0	17.0	19.0	100.0	20.0
71	40.0	17.0	19.0	100.0	100.0
72	40.0	17.0	19.0	100.0	100.0
73	40.0	17.0	19.0	100.0	100.0
74	40.0	17.0	19.0	100.0	100.0
75	100.0	100.0	100.0	100.0	100.0

#### FEMALE

Additional increments for retirees who have fifteen or more years of service at retirement on or after age 60

Additional increments for retirees in the year in which they are first eligible for unreduced retirement prior to age 60

2.0%

8.0%

12.5%	7.5%	7.5%	15.0%	na
12.370	1.570	1.570	13.070	па

2.0%

na

na

#### TABLE IX

#### EFFECT OF REVISED ACTUARIAL METHODS AND ASSUMPTIONS ON KEY VALUATION RESULTS

There were no changes in actuarial methods and assumptions since the previous valuation that impacted results.

# TABLE X-1

## INFORMATION ON POLITICAL SUBDIVISIONS

#### VALUATION BALANCE SHEET June 30, 2016

ASSEIS			Hybrid Plan	Hybrid Plan	Total
	Legacy Plan	Alternative Plan	No Controls	With Controls	Polisubs
Present assets creditable to:					
State Accumulation Fund	\$7,651,807,027	\$32,371	\$311,707	\$158,700	\$7,652,309,805
Members' Fund	1,221,724,944	74,945	294,396	422,404	1,222,516,689
Total Present Assets	\$8,873,531,971	\$107,316	\$606,103	\$581,104	\$8,874,826,494
Present value of prospective contributions payable to: State Accumulation Fund:					
Normal	\$1,194,721,426	\$145,466	\$2,483,457	\$1,264,006	\$1,198,614,355
Accrued Liability	44,355,674	19,410	(89,817)	(19,021)	44,266,246
Total	\$1,239,077,100	\$164,876	\$2,393,640	\$1,244,985	\$1,242,880,601
Members' Fund	617,561,997	898,984	800,715	5,469,077	624,730,773
Total Prospective					
Contributions	\$1,856,639,097	\$1,063,860	\$3,194,355	\$6,714,062	\$1,867,611,374
Total Assets	\$10,730,171,068	\$1,171,176	\$3,800,458	\$7,295,166	\$10,742,437,868
LIABILITIES					
Present value of prospective					
benefits payable on accounts of: Present retired members					
and contingent annuitants	\$3,881,456,196	\$0	\$0	\$0	\$3,881,456,196
Present active members	5,772,746,097	1,169,901	3,682,193	7,263,385	5,784,861,576
Former members	1,075,968,775	1,275	118,265	31,781	1,076,120,096
Total Liabilities	\$10,730,171,068	\$1,171,176	\$3,800,458	\$7,295,166	\$10,742,437,868

# TABLE X-2

## INFORMATION ON POLITICAL SUBDIVISIONS

#### SCHEDULE OF FUNDING PROGRESS June 30, 2016

Funding Group	Actuarial Value of Assets	Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability	Funded Ratio	Covered Payroll	Unfunded Actuarial Accrued Liability as a Pct of Covered Payroll
Legacy Plan	\$8,873,531,971	\$8,917,887,645	\$44,355,674	99.50%	\$2,569,477,419	1.73%
Alternative Plan	107,316	126,726	19,410	84.68%	1,753,307	1.11%
Hybrid Plan - No Controls	606,103	516,286	(89,817)	117.40%	6,142,533	(1.46%)
Hybrid Plan - With Controls	581,104	562,083	(19,021)	103.38%	12,145,392	(0.16%)
Total Polisubs	\$8,874,826,494	\$8,919,092,740	\$44,266,246	99.50%	\$2,589,518,651	1.71%

#### TABLE XII

#### LETTER RELATED TO THE PUBLIC SAFETY OFFICER BRIDGE BENEFIT



Justin C. Thacker, F.S.A. Direct Line: (615) 665-5387 Email: Justin.Thacker@bpsm.com

January 17, 2017

Ms. Jill Bachus Director Tennessee Consolidated Retirement System 502 Deaderick Street Nashville, TN 37243-0201

Re: Supplement to TCRS June 30, 2016 Actuarial Valuation (Legacy Pension Plans)

Dear Jill:

The purpose of this letter is to finalize the contribution rate associated with the public safety officer bridge benefit and to document the net contribution rate for the Consolidated State group from the June 30, 2016 TCRS actuarial valuation of the Closed State and Higher Education Employee Pension Plan.

Communications associated with the June 30, 2016 actuarial valuation disclose the total Consolidated State contribution rate, including the cost associated with the public safety officer bridge payments. The total contribution rate can be separated into a public safety officer contribution rate and a general Consolidated State contribution rate to reflect contributions specifically collected to fund the public safety officer bridge benefit.

According to calculations determined in conjunction with the June 30, 2016 actuarial valuation, the public safety office bridge benefit results in an extra contribution rate to be applied only to public safety officer payroll of 3.58%. The anticipated collection of this amount reduces the total Consolidated State contribution rate by 0.13% of payroll, resulting in a net contribution rate for the Consolidated State group of 18.87% (19.00% - 0.13%) according to the June 30, 2016 actuarial valuation.

As a result, a contribution rate of 22.45% (18.87% + 3.58%) should be charged to the public safety officer payroll, while 18.87% should be used as the general Consolidated State contribution rate in order to satisfy the total contribution rate recommendations of the June 30, 2016 actuarial valuation.

Please advise if we may provide additional information or be of assistance in any way.

Kindest regards,

Justin C. Thacker, F.S.A. :\1---\6--\00\2016\report\101172017jb\_pso bridge and net state rate.docx

5301 Virginia Way, Suite 400 • Brentwood, TN 37027 Office 615.665.1640 • www.bpsm.com Nashville, TN → Louisville, KY → Jackson, MS Chicago, IL → Cleveland, OH → Columbus, OH → Toledo, OH

Bryan, Pendleton, Swats & McAllister, LLC

### TABLE XII

#### ACTUARIAL CERTIFICATION

#### **Purpose and Use:**

This report has been prepared exclusively for the Tennessee Consolidated Retirement System to determine the funding level of the plan based on the June 30, 2016 valuation, and may not be appropriate for other purposes. A separate report will provide the financial disclosure items required by the Governmental Accounting Standards Board. Bryan, Pendleton, Swats & McAllister, LLC is not responsible for consequences resulting from the use of any part of this report without prior authorization or approval. This report provides actuarial advice and does not constitute legal, accounting, tax or investment advice. Determinations for other purposes, such as bond ratings or judging benefit security, may be significantly different from the results shown in this report.

Actuarial findings in this report are based on actuarial assumptions which reflect expected plan experience. Although the deviation of the actual future plan experience and the expected experience inherently creates some uncertainty with the results, in our opinion the actuarial assumptions reasonably reflect the expected future experience of the plan. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of the assignment, we did not perform an analysis of the potential range of such future measurements.

### Data:

The calculations shown in this report have been prepared using employee data and plan documentation furnished by the Tennessee Consolidated Retirement System as of June 30, 2016 and plan assets furnished by the Tennessee Consolidated Retirement System for the twelve month period ending June 30, 2016. While we have not audited the data, we have reviewed it for reasonableness and internal consistency, and to the best of our knowledge, there are no material limitations to the data provided.

### **Subsequent Events:**

We are unaware of any subsequent event after the dates above which would have a material effect on the results presented in this report.

#### **Assumptions, Methods and Procedures:**

The actuarial calculations contained in the report are built on deterministic actuarial modeling, making a single determination of liabilities and costs. Further, these actuarial calculations are based on a combination of demographic and asset data, as well as assumptions concerning future changes in these data. As such, the actuarial calculations contained herein are an estimate of projected future occurrences.

#### **Changes in Plan Provisions, Actuarial Assumptions and Methods:**

The load included in the Actuarially Determined Contribution Rates for administrative expenses was increased from 0.14% to 0.17% effective June 30, 2016.

No other changes were made to the plan provisions, actuarial assumptions and methods effective June 30, 2016.

Summaries of the plan provisions, actuarial assumptions and methods can be found in Sections G and H of this report.

#### **TCRS Funding Policy:**

This report was prepared in accordance with the funding policy adopted by the TCRS Board of Trustees.

#### **Professional Qualifications:**

This report has been prepared under the supervision of Justin C. Thacker, a member of the American Academy of Actuaries, a Fellow of the Society of Actuaries, and a consulting actuary with Bryan, Pendleton, Swats and McAllister, LLC, who has met the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions herein. To the best of our knowledge this report has been prepared in accordance with generally accepted actuarial standards, including the overall appropriateness of the analysis, assumptions, and results and conforms to appropriate Standards of Practice as promulgated from time to time by the Actuarial Standards Board, which standards form the basis for the actuarial report. We are not aware of any direct or material indirect financial interest or relationship, including investment management or other services that could create, or appear to create, a conflict of interest that would impair the objectivity of our work. The undersigned are available to provide supplemental information or explanation.

Justin C. Ahacker, F.S.A. Fellow Society of Actuaries Enrollment No. 17-6078 Phone 615.665.5387

Timothy C. Lavender, F.S. Fellow, Society of Actuaries Enrollment No. 17-6745 Phone 615.665.5305

October 5, 2017 Date

October 5, 2017 Date