

*Report  
of the  
Actuary*

MARTIN E. SEGAL COMPANY

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May 7, 1986

Retirement Board of the Municipal  
Employees' Retirement System  
State of Rhode Island  
198 Dyer Street  
Providence, RI 02903

Valuation and Review  
of the  
MUNICIPAL EMPLOYEES' RETIREMENT SYSTEM  
OF THE STATE OF RHODE ISLAND  
as of June 30, 1985

Dear Members of the Board:

We are pleased to submit herewith our Actuarial Valuation of the Municipal Employees' Retirement System as of June 30, 1985.

Our report analyzes the actuarial status of the System, and projects the cost requirements for the Board to certify to each municipality for the fiscal year beginning July 1, 1987.

We received a great deal of help from State employees in obtaining the information which forms the basis of this report. Most important, Mr. John F. Sullivan, Acting Director and Mr. Carlo Mencucci, Supervisory Accountant, were available whenever needed to answer any questions and provide any information requested. Indeed, the material they provided on their own initiative anticipated many of our needs.

For convenience, this report is divided into the following sections:

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Following the report, we have attached our actuarial certificate detailing the cost factors, assumptions, and plan of benefits used for the valuation.

We will be pleased to meet with you to discuss the report at your convenience.

Sincerely yours,

MARTIN E. SEGAL COMPANY, INCORPORATED

By



Sherman G. Sass  
Senior Vice President

By



Joseph C. Demtry  
Joseph C. Demtry, A.S.A., M.A.A.A.  
Vice President and Actuary

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## I. SUMMARY

### Benefit Provisions

The Municipal Employees' Retirement System of Rhode Island covers employees of the many municipalities, housing authorities, water and sewer districts which have elected to participate. There is one plan for general employees and a second optional plan for police and firemen.\* General employees contribute 6 per cent of their annual earnings; those police and firemen under the optional program contribute 7 per cent. For groups that elect an optional cost-of-living provision, the employee contribution rate is increased by 1 per cent.

The System generally provides unreduced benefits of 2 per cent of earnings. Such benefits are available to members at least age 58 with 10 years of service or after 30 years at any age. Police and firemen may retire at age 55 if they have 10 years of service or after 25 years at any age. Benefits are based on the average of the highest three consecutive years' earnings.

The plan also provides non-service-connected disability and vested benefits after 5 and 10 years of service, respectively; service-connected disability pensions with no minimum service requirement; widow's benefits for service-connected death; and certain lump sum death benefits.

More detail can be found in the actuarial certificate following this report.

### Employee Data

We received data on 3,883 active general employees and 300 police and firemen as of June 30, 1985, who were participating in the System. The average salary was \$15,000 for general employees and \$21,100 for police and firemen. On average, the general employees were age 47 and had 10 years of service; police and firemen were age 38 with 10 1/2 years of service.

\*Throughout this report, "general employees" means participants under the regular program and "police and firemen" means participants under the optional program.

#### Retiree Data

We received data on 1,619 pensioners and 56 beneficiaries as of June 30, 1985. The pensioners' average monthly benefit was \$300. Of all the pensioners on the rolls, 7 per cent had retired in the year ended June 30, 1985.

#### Retirement Fund

As of June 30, 1985, the Fund had assets of approximately \$129.1 million available as an offset to the actuarial liabilities for future benefits.

#### Actuarial Valuation

Our valuation was prepared as of June 30, 1985. Our calculations were based on what we believe are reasonable assumptions as to expected future experience. With this valuation we have revised the net investment return and salary scale assumptions. We used the "entry age normal cost" method of funding, which spreads the cost of each employee's pension as a level percentage of his earnings from the date of hire to assumed retirement age. All of the assumptions and methods are detailed in the attached Certificate of Actuarial Valuation.

The employer normal cost\* for general employees is \$2.1 million. This is 3.6 per cent of the payroll of participating general employees. The employer normal cost for police and firemen is \$0.4 million or 6.7 per cent of payroll.

For general employees, the actuarial liability\* (the accumulated cost of the benefits assigned to the period before July 1, 1985) is \$134.7 million of which \$55.9 million represents the liability to those already receiving pensions. The unfunded actuarial liability at the end of the year is \$20.5 million after accounting for assets of \$114.2 million. For police and firemen, the actuarial liability is \$16.4 million of which \$5.6 million is for those receiving pensions. The unfunded actuarial liability stands at \$1.6 million after accounting for police and fire assets of \$14.8 million.

\*Please refer to the "Actuarial Assumptions and Methods" section of the report for definitions of these terms.

The value of the System's vested benefits is approximately \$150 million. Thus the assets are short of this amount by \$20.6 million.

Based on the normal cost plus an amortization payment of each municipality's unfunded actuarial liability, the total annual employer cost as of June 30, 1985 adjusted for monthly payment is \$5.1 million (8.7 per cent of covered payroll) for general employees and \$0.6 million (9.8 per cent of covered payroll) for police and firemen. These amounts are in addition to the required employee contributions. The amortization payments for each municipality are generally based on the period remaining of an initial 25-year funding period. In some instances, these remaining periods have been lengthened in order to spread the effects of actuarial losses over a longer period.



Table 2B

Statistical Data on Active Employees  
on June 30, 1985 and 1984

## POLICE AND FIREMEN

	June 30, 1985	June 30, 1984
Number of covered employees	300	283
Total annual salary	\$6,328,900	\$5,603,200
Average annual salary	\$21,100	\$19,800
Average age	38	37 1/2
Average years of service	10 1/2	11
Number eligible for service retirement	31	29
Number vested but not eligible to retire	121	117

RHODE ISLAND MUNICIPAL ERS

Table 2C  
Statistical Data on Active Employees on June 30, 1985  
by Municipality

Municipality	Number	Average age	Average service	Average salary
<u>General Employees</u>				
01 Barrington	131	47 1/2	9 1/2	\$15,200
02 Bristol	107	45 1/2	9 1/2	13,400
03 Burrillville	104	48 1/2	7 1/2	12,900
07 Cranston	573	47 1/2	10	15,200
09 E. Greenwich	123	46 1/2	8 1/2	13,100
10 E. Providence	346	47	11 1/2	17,000
11 Exeter-W. Greenwich School District	28	46 1/2	9	9,300
12 Foster	27	47 1/2	5	11,300
14 Hopkinton	35	44 1/2	5 1/2	12,000
15 Jamestown	33	40 1/2	6 1/2	14,700
16 Johnston	164	51	11 1/2	14,200
21 Newport	265	43 1/2	10 1/2	17,100
22 New Shoreham	19	42 1/2	6 1/2	11,900
23 N. Kingstown	166	45 1/2	8 1/2	15,400
24 N. Providence	200	47 1/2	9 1/2	12,200
25 N. Smithfield	67	50 1/2	8 1/2	14,700
26 Pawtucket	515	47	11	16,100
29 Richmond	15	42	3	10,000
30 Scituate	56	51	11	12,400
31 Smithfield	111	49 1/2	8 1/2	14,400
32 S. Kingstown	189	44	6 1/2	13,300
33 Tiverton	69	48 1/2	8	14,800
34 Warren	60	49 1/2	12	14,500
36 Westerly	13	53 1/2	10	15,600
39 Woonsocket	338	50	12	15,000
40 Charlevoix Regional School District	23	47 1/2	7 1/2	13,600
51 Cranston Housing	10	45 1/2	8 1/2	17,700
52 E. Providence Housing	9	48 1/2	5	8,600
53 Pawtucket Housing	25	49	12	21,000
56 Cumberland Housing	8	48 1/2	8 1/2	17,800
57 Lincoln Housing	7	45 1/2	8 1/2	17,500
59 Bristol Housing	6	49 1/2	8	17,600
65 Burrillville Housing	2	42	7	16,900
66 N. Providence Housing	6	43	5 1/2	14,600
67 E. Smithfield Water	1	46 1/2	3 1/2	16,500
68 Greenville Water	4	50	9	17,300
71 Warren Housing	6	45	5, 1/2	14,500
72 Johnston Housing	6	48 1/2	4 1/2	14,900
79 Coventry Housing	7	51	8, 1/2	16,200
80 S. Kingstown Housing	1	64 1/2	7 1/2	17,400
83 W. Warwick Housing	6	44	8	16,500
84 Smithfield Housing	2	48 1/2	9	15,400
<u>Police and Fire</u>				
50 E. Greenwich Fire	11	46	10 1/2	26,800
54 E. Greenwich Police	26	39 1/2	10	22,100
55 N. Kingstown Fire	59	38 1/2	11	22,600
58 N. Providence Fire	27	39 1/2	11 1/2	18,900
60 Barrington P & F	54	39	15	21,100
62 Warren Police	16	39	11 1/2	21,900
63 S. Kingstown P & F	40	36 1/2	10	20,100
64 Primrose Volunteer Fire	8	35	3 1/2	17,200
76 N. Smithfield Police	15	36 1/2	12	20,300
77 Tiverton Fire	18	41	10 1/2	20,300
82 Foster Police	6	34 1/2	6	18,500
85 Woonsocket Police	20	28	2	20,200

RHODE ISLAND MUNICIPAL ERS



The data on terminated employees with vested rights to a deferred benefit did not include enough information to allow a calculation of the total cost for them. We did, however, again this year, include a cost equal to their accumulated employee contributions. We continue to recommend that information regarding terminated vested employees be maintained by the System so that it can be incorporated in future valuations.

Table 3

Pensions Awarded in the Year Ended June 30, 1985  
by Type and by Monthly Amount

Monthly amount	Total	Type of pension			
		Service	Ordinary disability	Accidental disability	Beneficiary
Total	124	113	8	2	1
Under \$50	1	1	--	--	--
\$50 - 99	7	7	--	--	--
100 - 149	6	6	--	--	--
150 - 199	12	10	2	--	--
200 - 249	8	7	1	--	--
250 - 299	17	14	3	--	--
300 - 349	14	12	2	--	--
350 - 399	10	10	--	--	--
400 - 449	7	7	--	--	--
450 - 499	8	8	--	--	--
500 - 599	6	6	--	--	--
600 - 699	5	5	--	--	1
700 - 799	5	4	--	--	--
800 - 899	7	6	--	1	--
900 - 999	1	1	--	--	--
1,000 - 1,099	1	1	--	--	--
1,100 - 1,199	5	4	--	1	--
1,200 - 1,299	1	1	--	--	--
1,300 - 1,399	1	1	--	--	--
1,500 - 1,999	2	2	--	--	--

RHODE ISLAND MUNICIPAL ERS

Table 4

Pensions Awarded in the Year Ended June 30, 1985  
by Type and by Age on Effective Date

Age on effective date	Total	Type of Pension			
		Service	Ordinary disability	Accidental disability	Beneficiary
Total	124	113	8	2	1
40 - 44	4	--	2	1	--
45 - 49	1	1	--	--	--
52	1	--	--	1	--
54	3-2	1	1	--	--
56	2	1	1	--	--
57	4	2	2	--	--
58	20-9	8	1	--	--
59	5	--	--	--	--
60	9	9	--	--	--
61	8	8	--	--	--
62	56-26	25	1	--	--
63	8	--	--	--	--
64	5	--	--	--	--
65	20	20	--	--	--
66	3	3	--	--	--
67	34-6	6	--	--	--
68	3	3	--	--	--
69	2	2	--	--	--
70	5	--	--	--	--
71	6-1	1	--	--	--

RHODE ISLAND MUNICIPAL ERS

Table 5

Pensions in Payment Status on June 30, 1985  
by Type and by Monthly Amount

Monthly amount	Total	Type of pension			
		Service	Ordinary disability	Accidental disability	Beneficiary
Total	1,675	1,465	105	49	56
Under \$50	54	48	4	1	1
\$50 - 99	166	153	9	1	3
100 - 149	219	198	14	1	6
150 - 199	282	235	37	2	8
200 - 249	206	177	16	2	11
250 - 299	137	117	9	--	11
300 - 349	127	112	7	5	3
350 - 399	96	85	3	4	4
400 - 449	83	78	1	2	2
450 - 499	67	53	3	7	4
500 - 599	72	63	--	9	--
600 - 699	44	39	1	3	1
700 - 799	44	43	--	--	1
800 - 899	23	19	--	4	--
900 - 999	18	14	--	3	1
1,000 - 1,099	16	11	1	4	--
1,100 - 1,199	10	9	--	1	--
1,200 - 1,299	4	4	--	--	--
1,300 - 1,399	2	2	--	--	--
1,400 - 1,499	1	1	--	--	--
1,500 - 1,999	4	4	--	--	--

RHODE ISLAND MUNICIPAL ERS

Table 6

Pensions in Payment Status on June 30, 1985  
by Type and by Age

Age on June 30, 1985	Total	Type of Pension			
		Service	Ordinary disability	Accidental disability	Beneficiary
Total	1,675	1,465	105	49	56
Under 25	1	--	--	--	1
25 - 29	2	--	--	1	1
30 - 34	3	--	1	1	1
35 - 39	3	--	--	3	--
40 - 44	11	--	5	4	2
45 - 49	16	1	7	7	1
50 - 54	37	9	15	7	6
55 - 59	67	41	18	7	1
60 - 64	313	268	25	7	13
65 - 69	466	433	20	5	8
70 - 74	375	354	7	3	11
75 - 79	218	205	4	2	7
80 - 84	124	118	2	2	2
85 - 89	30	27	1	--	2
90 - 94	8	8	--	--	--
95 - 99	1	1	--	--	--

RHODE ISLAND MUNICIPAL ERS

Table 7

Pensioner and Beneficiary Statistical Data  
as of June 30, 1985 by Municipality

Municipality	Number	Average age	Average monthly benefit
<u>General Employees</u>			
01 Barrington	79	64	\$290
02 Bristol	49	68 1/2	284
03 Burrillville	21	65 1/2	374
07 Cranston	263	71	258
09 E. Greenwich	28	67	295
10 E. Providence	145	70	297
11 Exeter-W. Greenwich School District	1	47 1/2	287
12 Foster	--	--	--
14 Hopkinton	5	77 1/2	168
15 Jamestown	13	67 1/2	343
16 Johnston	47	68	246
21 Newport	131	58 1/2	370
22 New Shoreham	3	66 1/2	129
23 N. Kingstown	59	59	285
24 N. Providence	54	70 1/2	230
25 N. Smithfield	33	67 1/2	227
26 Pawtucket	297	70 1/2	297
28 Richmond	3	64	246
30 Scituate*	29	70 1/2	234
31 Smithfield**	32	70	247
32 S. Kingstown	45	70	260
33 Tiverton	30	70	238
34 Warren	29	68	227
36 Westerly	7	69 1/2	628
38 Woonsocket	150	70 1/2	256
40 Charlevoix Regional School District	3	65	278
51 Cranston Housing	4	71	207
52 E. Providence Housing	5	68 1/2	358
53 Pawtucket Housing	17	69 1/2	357
56 Cumberland Housing	1	61	--
57 Lincoln Housing	2	64	199
59 Bristol Housing	1	61	--
65 Burrillville Housing	1	61	--
66 N. Providence Housing	1	67 1/2	239
67 E. Smithfield Water	2	68 1/2	364
68 Greenville Water	1	68 1/2	261
71 Warren Housing	--	--	--
72 Johnston Housing	1	65 1/2	241
79 Coventry Housing	--	--	--
80 S. Kingstown Housing	--	--	--
83 W. Warwick Housing	1	67 1/2	375
84 Smithfield Housing	--	--	--
<u>Police and Fire</u>			
50 E. Greenwich Fire	2	62	1,268
54 E. Greenwich Police	8	62 1/2	378
55 N. Kingstown Fire	14	65	582
58 N. Providence Fire	5	64 1/2	338
60 Barrington P & F	24	58	578
61 Warren Police	10	58	585
63 S. Kingstown P & F	8	58 1/2	548
64 Primrose Volunteer Fire	1	71 1/2	303
76 N. Smithfield Police	2	43	458
77 Tiverton Fire	8	62	564
81 Foster Police	--	--	--
85 Woonsocket Police	--	--	--

\*Includes 1 pensioner formerly covered by the Scituate Police Plan.

\*\*Includes 1 pensioner formerly covered by the Smithfield Police and Fire Plan.

RHODE ISLAND MUNICIPAL ERS

IV. RETIREMENT FUND

The State maintains the Municipal Employees' Retirement Fund. The Retirement Board provided us with financial statements as of June 30, 1985.

The Fund receives all member and employer contributions. The assets are invested by the State Investment Commission, with the income being added to the fund and available for reinvestment.

Payments from the Fund are primarily for refunds of employee contributions, lump sum death benefits, and pension payments. Contribution refunds occur when an employee terminates employment and elects to take a refund, or when he dies after retirement without having received payments from the Fund equal to his total contribution.

Table 6 gives a summary of incomes and expenditures for the year ended June 30, 1985.

At June 30, 1985 assets consisted approximately \$129.1 million. Table 6 gives a breakdown of the assets. About 70 percent of the Fund was invested in liquid investments consisting principally of bank and trust

bonds. Financial institutions holding bonds and stocks and common stocks are the largest single item of investment. The total assets consist of approximately \$129.1 million, of which \$110.0 million is held in liquid investments, \$13.0 million in stocks and bonds, and \$1.0 million in common stocks.

Note: This table reflects only net assets available for investment.

Note: The Abilis indicate that the

Summary Statement of Income and Expenses

For Year Ended June 30, 1985

Employer contributions	\$ 1,127,332
Member contributions	\$ 6,125,365
Total contributions	\$ 11,252,497
Less: administrative expenses	\$ 5
Net contributions	\$ 11,252,492
Net miscellaneous income	(\$ 105,971)
Investment income	\$ 1,443,745
Dividends	\$ 1,443,745
Interest	\$ 603,366
Capital gains	\$ 344,738
Less capital gains taxes	(\$ 1,443)
Net investment income	\$ 603,366
Total income available for investment	\$ 1,949,493
Benefit payments	\$ 1,949,493
Administrative expenses	\$ 1,949,493
Pension benefits	\$ 1,949,493
Health benefits	\$ 68,461
Retirement benefits	\$ 320,272
Health hospital premiums	\$ 4,822,819
Pension hospital premiums	\$ 13,170,809

LAW II

TELEPOT (LAW II) 100%

LAW III

TELEPOT (LAW III) 100%

LAW I (100%)  
TELEPOT (LAW I) 100%

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LAW II (100%)  
TELEPOT (LAW II) 100%

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LAW III (100%)  
TELEPOT (LAW III) 100%

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LAW IV (100%)  
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LAW XXXIX (100%)  
TELEPOT (LAW XXXIX) 100%

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## V. ACTUARIAL ASSUMPTIONS AND COST METHOD

The actual cost of a pension plan consists of the benefit payments and administrative expenses less any investment earnings. An actuarial cost method aims to budget this cost so as to establish a reasonable relationship between employer pension contributions and the employee services that give rise to the pension obligations. The result is an employer contribution which anticipates future costs. A fund accumulates, which earns investment income, thus reducing the ultimate cost.

Calculating the appropriate contribution requires that projections, and therefore assumptions, be made as to future experience. Some items, such as mortality rates, can be predicted fairly accurately. Others, such as future salary increases are, of course, subject to considerable variation. It will be useful to identify the assumptions used, particularly since broad questions of fiscal policy are implicit in certain of the assumptions. These assumptions are the same as those used in the previous actuarial valuation with two exceptions. The net investment return and salary scale assumptions have been increased to better reflect past experience and future expectations.

Mortality Rates  
We assumed that mortality rates would conform with the 1971 Group Mortality Mortality Table. This is a table of pension plan mortality, and we believe it is a reasonable basis for estimating experience under the System. It is one of the tables in general use in valuing pension plans in the United States. Table II gives some life expectancies determined from these tables.

### Salary Projections

The System provides benefits that are based on three consecutive years salary for each employee. To assume that an employee's salary will be the same in the three years before retirement is

it is today would seriously understate the System's cost. Accordingly, we use a salary projection to anticipate future increases in salary. Additionally, it is appropriate to compare pension normal rates which are calculated as a percentage of payroll rather than [large] as a dollar amount, and a salary projection is also used for this purpose. If the user were to calculate as a level dollar amount for an individual, the user might see a higher per cent of his pay when he is young and a lower per cent of his higher salary at a later age. By the use of a salary projection, the contribution for an individual, all other things remaining the same, would stay at the same percentage over the years.

How to project future salaries is a major policy question. To what extent should one turn to experience, to model projected changes? Full impact on pension costs of future salary changes? For purposes of cost determination, we have made a moderate allowance for general salary increases in the future. We allow modest salary increases as the result of longevity and promotions. The scale has relatively greater increases at the younger ages to correspond with salary schedules. The revised salary scale factors are:

Age	Annual Increases	
	Age 21	Age 27
20	5.85	5.85
25	11.30	5.77
30	15.00	5.61
35	19.79	5.44
40	23.52	5.29
45	42.46	4.72
50	53.43	4.45
55	66.56	4.34
60	82.02	4.17

As with most of salary projection tables, there is a trade-off in the construction of choosing an assumption as to future investment yield and the way the salary scale is constructed.

#### Investment Returns

Investment returns have a major effect on the ultimate cost of a retirement system. In general, it is assumed the investment funds that have a substantial turnover which is creating an investment yield, i.e. a profit rate - in contrast to a poor profit yield - will reduce annual costs by 10-20% per year.

An assumption must be made concerning future yields. It must be a rate that will be valid for the long-term, that is, not only for initial invested funds or trust funds, but also for money invested 10 and 20 years from now.

We increased the investment return assumption to 7.12% over four years for our calculations. This assumption takes account of probable moderate long-term inflation but is also close to the higher rates currently available. It is also consistent with the increased salary scale factors discussed above.

#### Termination Rates

In any employee funded, main companies will terminate and leave less than full benefits. Employees terminating with less than 20 years of active service, for example, terminate only a portion of their contributions. The termination assumption distinguishes the release of minimum funds that may have been accumulated for such people, thus resulting in a significant savings cost.

We assumed that terminations occur soon after leaving employment and retirement would be as follows:

#### General Termination Rates %

Age	Deaths	Termination
25	.08	.01, 2.0
30	.10	.02, 5.0
35	.15	.03, 10.0
40	.18	.04, 15.0
45	.20	.05, 20.0
50	.22	.06, 25.0
55	.24	.07, 30.0
60	.26	.08, 35.0

1% of the above disability rates are service-related.

#### Net Costs, Profits and Yield (Table 2)

Age	Deaths	Disability	All Benefits	Total
25	.08	.01	.01	.01
30	.10	.02	.02	.02
35	.15	.03	.03	.03
40	.18	.04	.04	.04
45	.20	.05	.05	.05
50	.22	.06	.06	.06
55	.24	.07	.07	.07
60	.26	.08	.08	.08

Net of the above disability rates and service-related.

Actual returns are the most likely to occur are 5.0% to 7.0%.

Actual figures are more likely to occur than historical distributions.

Actual figures are more likely to occur than historical distributions.

Net of the above disability rates and service-related.

The actual returns underlined below are based on the general experience and age in the public and private funding environments. Underlined figures are most likely to occur and general experience will occur at age 45, in comparison all of underlined experience rates. Private and public pension environments are most likely to occur at age 50 and 55. The actual returns underlined below are most likely to occur at age 50 and 55. The experience actually more likely to occur than historical distributions, i.e. experience that are not likely to occur.

#### Cost Methods

We have used two types of methods calculating costs resulting from actual experience. One uses the present value of contributions as a long-term average of the plan fund flows and contributions to this investment level of contributions. The second uses the present value of the individual member's future plan payments. We've found methods sum of the individual member's future plan payments to be more reliable.

Age	Deaths	Disability	All Benefits	Total
25	.08	.01, 2.0	.01, 2.0	.01, 2.0
30	.10	.02, 5.0	.02, 5.0	.02, 5.0
35	.15	.03, 10.0	.03, 10.0	.03, 10.0
40	.18	.04, 15.0	.04, 15.0	.04, 15.0
45	.20	.05, 20.0	.05, 20.0	.05, 20.0
50	.22	.06, 25.0	.06, 25.0	.06, 25.0
55	.24	.07, 30.0	.07, 30.0	.07, 30.0
60	.26	.08, 35.0	.08, 35.0	.08, 35.0

The actuarial liability represents the amount by which the future normal costs fall short of meeting the cost of future benefit payments. It can also be viewed, roughly, as the value of benefits accrued for service prior to the valuation date.

#### Overall Actuarial Basis

We believe that our assumptions, taken as a whole, are reasonable. To the extent that actual experience is better or worse than assumed, gains or losses will develop, with appropriate decreases or increases in future costs.

#### Missing Data

It was necessary to make certain "non-actuarial" assumptions where data was missing or incomplete. In all cases, we assumed such individuals had the same characteristics as other participants, taking into account the known characteristics (e.g. male members age 37 with unknown service were assumed to have the same service distribution as male members age 37 with known service).

Table II

Expected Number of Years of Life Remaining at Specified Ages

Age	Male	Female
55	22.7	28.0
56	21.9	27.1
57	21.1	26.2
58	20.3	25.3
59	19.5	24.4
60	18.8	23.5
61	18.0	22.6
62	17.3	21.8
63	16.5	20.9
64	15.8	20.1
65	15.1	19.2
66	14.4	18.4
67	13.8	17.6
68	13.1	16.8
69	12.5	16.0
70	11.9	15.3
71	11.3	14.5
72	10.8	13.8
73	10.3	13.1
74	9.7	12.4
75	9.2	11.7

1971 Group Annuity Mortality Tables

RHODE ISLAND MUNICIPAL ERS

VI. RESULTS OF VALUATION

General Employees

The costs for general employees as of June 30, 1985, developed as follows:

Item	Amount	% of payroll
(1) Participating payroll	\$58,018,900	—
(2) Employee normal cost	2,096,100	3.62
(3) Unfunded actuarial liability	20,419,600	—
(4) Amortization of unfunded actuarial liability	2,803,360	4.8
(5) Total annual cost if paid July 1, 1985 = (2) + (4)	6,905,000	11.6
(6) Total annual cost if paid monthly = (5) plus 1/2 year interest	5,631,800	9.1

Police and Firemen

The costs for police and firemen as of June 30, 1985, developed as follows:

Item	Amount	% of payroll
(1) Participating payroll	\$6,328,900	—
(2) Employee normal cost	4,711,100	6.7%
(3) Unfunded actuarial liability	1,532,600	—
(4) Amortization of unfunded actuarial liability	1,133,300	2.4
(5) Total annual cost if paid July 1, 1985 = (2) + (4)	5,844,900	9.5
(6) Total annual cost if paid monthly = (5) plus 1/2 year interest	5,227,600	9.3

The actuarial cost method develops costs that assume the employee contributions will be paid into the retirement fund at the beginning of the year, and begin earning interest from that time. In fact, the money is deposited monthly. Thus, about half a year's interest is lost, and the contributions should be increased to reflect this loss. These amounts are incorporated in line 6 of the above groups.

Committee on Results

The costs reported on the preceding page are for the system as a whole. The principal cost factors for each municipality are shown in Table 12. (The total of the unfunded actuarial liabilities shown in Table 12 exceeds the total shown on the preceding page because some municipalities have assets in excess of their actuarial liabilities so that is, they are "overfunded". Table 12 shows zero balance for those municipalities, but for the system as a whole the overfunding of those municipalities reduces the unfunded actuarial liability.)

The amortization shown on line 6 is the total of the amortization requirements for the individual municipalities over a period of 25 years from the date the municipality joined the system. The earliest membership date is 1951; those original groups have completed their amortization schedules. Other groups have more years left. As mentioned earlier, some of the amortization periods were lengthened four years ago to spread the effects of actuarial losses over a longer period. On a dollar-weighted basis, the remaining amortization period is about 9 years for general employees and 13 years for police and firemen. That is, the total amortization payment reported above would pay off the total unfunded actuarial liability over that period of time.

Looking at the total cost figures compared to the previous year, it can be seen that for general employees, costs decreased by 1.6 per cent of payroll (from 10.0 per cent to 8.4 per cent). The normal cost percentage decreased from 6.6 per cent to 3.6 per cent and there was also a decrease in the amortization payment when expressed as a per cent of payroll (from 5.6 per cent to 4.8 per cent). The dollar-weighted aggregate amortization period remained at 9 years for the general employee group. It should be noted that this year's valuation includes the cost of COIA plan B for the cities of Cranston and East Providence.

For police and firemen, costs decreased by 3.1 per cent of payroll (from 12.6 per cent to 9.5 per cent). The normal cost percentage decreased from 7.8 per cent to 6.7 per cent and the amortization payment as a per cent of payroll decreased by 2.0 per cent (from 4.8 per cent to 2.8 per cent). The dollar-weighted aggregate amortization period increased by one year for this group from 12 years to 13 years.

Table 13 shows the recommended rates for each participating municipality. These rates are to be effective for the year beginning July 1, 1987. The total rates are separated into normal cost and unfunded liability amortization components. For comparison, the 1986 and 1985 recommended total rates are also shown. In addition, the remaining amortization periods for each municipality are presented. There are no new entering groups as of June 30, 1985. The city of East Providence elected the optional COLA Plan B.

#### Value of Vested Benefits

In private pension plans, it is customary for the actuary to provide the "value of vested benefits". This figure is used by accountants in preparing financial statements, both as a disclosure item and as a factor in determining the pension expense charge, in accordance with Opinion No. 8 of the Accounting Principles Board of the American Institute of Certified Public Accountants, "Accounting for the Cost of Pension Plans". While we recognize that the System may not be covered by this Opinion, a brief discussion of this subject may be helpful.

The "value of vested benefits" represents the single sum value under the plan's investment income and mortality assumptions of all benefits to present and former employees. In this calculation, future employment by the employee is not a condition for the receipt of benefits. Thus, it includes the present value of an immediate or deferred pension for all pensioners, beneficiaries, vested former employees, and active participants with at least 10 years of service. For active employees with less than 10

years of service, only the accumulated employee contributions are included, since that is all such employees would receive if they had no further employment. This year we again included the accumulated employee contributions for inactive former employees.

For the Municipal Employees' Retirement System, the value of vested benefits is as follows:

	<u>Police and Firemen</u>	<u>General Employees</u>
Active members	\$ 6,968,200	\$ 79,196,600
Inactive members	49,400	1,935,600
Retired members	34,599,200	55,906,100
Total value of vested benefits	\$12,616,800	\$117,048,300
Assets	16,826,000	116,187,400
Unfunded value of vested benefits	\$ 0	\$ 22,850,300

Table 12 includes the unfunded vested benefits for each municipality.

#### Overall Status of System

As Table 13 shows, the costs for almost all the municipalities are lower than those reported last year. This is mostly a result of the changes in the investment return and salary increase assumptions. In addition, actuarial gains and losses can have an effect. An example will explain the situation. In a large system, if some participants retire earlier than assumed due to disability, for example, the impact on the total system is generally not significant. However, the impact on the costs of a small system (such as a municipality) can be quite dramatic if the retiree is one of its members. As a whole, the assumptions we employ are reasonable for the whole system, but for any one system at any one time, the assumptions and the actual experience may differ significantly. When this happens, the individual system's liabilities will be substantially affected resulting in yearly fluctuations. We recommend the continuation of the practice of annual valuations and look forward to working with the Retirement Board in this effort.

Table 12

Actuarial Cost Factors As of June 30, 1985  
by Municipality

Municipality	Year joined	Employer normal cost	Unfunded actuarial liability	Unfunded value of vested benefits
<u>General Employees</u>				
01 Barrington	1957	\$ 70,700	\$ 272,400	5 371,700
02 Bristol	1957	46,100	--	--
03 Burrillville	1968	58,400	264,400	543,800
07 Cranston*	1963	159,600	9,771,300	9,699,900
09 E. Greenwich	1957	49,400	--	--
10 E. Providence*	1961	208,800	3,851,800	4,536,600
11 Exeter-W. Greenwich School District	1982	10,900	259,800	190,000
12 Foster	1981	12,700	23,300	--
14 Hopkinton	1969	15,800	--	--
15 Jamestown	1964	13,400	--	--
16 Johnston	1968	96,600	38,700	356,800
21 Newport	1966	107,800	2,436,700	2,435,900
22 New Shoreham	1980	7,600	79,700	69,100
23 N. Kingstown	1957	80,900	--	--
24 N. Providence	1961	87,900	604,600	700,400
25 N. Smithfield	1964	46,800	146,100	188,300
26 Pawtucket	1962	268,400	3,593,800	4,125,500
29 Richmond	1979	6,900	59,600	35,700
30 Scituate	1967	27,700	273,100	276,600
31 Smithfield	1959	70,500	--	--
32 S. Kingstown	1957	89,800	--	--
33 Tiverton	1964	45,600	186,300	36,700
34 Warren	1957	34,800	--	75,100
36 Westerly	1976	9,200	593,100	644,100
39 Woonsocket	1962	184,800	118,900	975,100
40 Charilo Regional School District	1981	12,800	296,300	273,800
51 Cranston Housing	1968	6,200	--	--
52 E. Providence Housing	1968	3,800	--	--
53 Pawtucket Housing	1968	18,400	--	--
56 Cumberland Housing	1969	6,000	--	5,600
57 Lincoln Housing	1969	4,500	11,900	64,400
59 Bristol Housing	1970	5,000	--	--
65 Burrillville Housing	1972	1,100	--	--
66 N. Providence Housing	1973	2,700	--	--
67 E. Smithfield Water	1973	1,000	12,800	9,800
68 Greenville Water	1973	1,900	27,900	--
71 Warren Housing	1975	3,400	4,100	--
72 Johnston Housing	1976	5,100	--	--
79 Coventry Housing	1977	5,300	28,100	33,100
80 S. Kingstown Housing	1977	1,200	--	--
83 W. Warwick Housing	1981	3,600	80,300	104,900
84 Smithfield Housing	1981	1,600	27,200	48,000
<u>Police and Fire</u>				
50 E. Greenwich Fire	1967	26,800	2,000	--
54 E. Greenwich Police	1968	36,900	132,300	--
55 N. Kingstown Fire	1968	87,900	333,300	--
58 N. Providence Fire	1968	36,100	110,100	--
60 Barrington P & F	1970	69,100	514,400	--
62 Warren Police	1970	23,400	425,200	185,900
63 S. Kingstown P & F	1971	51,300	--	--
64 Primrose Volunteer Fire	1972	10,400	--	--
76 N. Smithfield Police	1977	18,200	56,300	--
77 Tiverton Fire	1977	27,600	151,100	--
82 Foster Police	1981	8,100	14,300	--
85 Woonsocket Police	1982	25,300	--	--

\*Based on COLA Plan B  
RHODE ISLAND MUNICIPAL ERS

Table 13

Rhode Island Municipal Employees' Retirement System  
Recommended Contribution Rates

Municipality	YEAR BEGINNING JULY 1, 1987				TOTAL RATE YEAR BEGINNING JULY 1,	
	Amortization Period	Normal Cost	Past Service	Total Rate		
		1986	1985			
<u>General Employees</u>						
01 Barrington	5	3.68*	3.27*	6.95*	12.46*	11.82*
02 Bristol	--	3.33	--	3.33	3.97	4.20
03 Burrillville	8	4.52	3.25	7.77	9.88	10.25
07 Cranston*	18	4.27	11.14	15.41	12.48	13.79
09 E. Greenwich	6	3.19	--	3.19	5.88	4.83
10 E. Providence*	6	3.67	13.44	17.11	20.55	13.42
11 Exeter-W. Greenwich School District	22	4.33	9.04	13.37	14.54	15.83
12 Foster	21	4.34	0.70	5.04	8.95	10.19
14 Hopkinton	9	3.90	--	3.90	5.22	5.44
15 Jamestown	4	2.86	--	2.86	9.51	7.83
16 Johnston	8	4.30	0.26	4.56	8.52	8.46
21 New Shoreham	17	2.47	5.50	7.97	10.08	10.24
22 New Shoreham	20	3.50	3.36	6.86	8.53	11.46
23 N. Kingstown	2	3.28	--	3.28	4.20	6.04
24 N. Providence	17	3.74	2.53	6.27	7.63	8.20
25 N. Smithfield	4	4.92	4.26	9.18	10.46	8.08
26 Pawtucket	17	3.35	4.43	7.78	10.11	10.40
29 Richmond	19	4.75	3.88	8.63	9.98	11.70
30 Scituate	8	4.14	6.48	10.62	13.24	13.83
31 Smithfield	2	4.56	--	4.56	9.74	11.75
32 S. Kingstown	--	3.71	--	3.71	4.44	4.46
33 Tiverton	4	4.64	5.26	9.90	15.12	15.93
34 Warren	3	4.18	--	4.16	10.57	8.06
36 Westerly	17	4.70	29.85	34.55	38.54	39.28
39 Woonsocket	2	3.79	1.26	5.05	12.87	12.75
40 Charilo Reg. Sch. Dist.	21	4.25	8.82	13.07	13.23	14.33
51 Cranston Housing	8	3.61	--	3.61	3.70	3.77
52 E. Providence Housing	8	5.03	--	5.03	4.97	6.27
53 Pawtucket Housing	8	3.63	--	3.63	4.52	4.53
56 Cumberland Housing	16	4.36	--	4.36	5.08	5.11
57 Lincoln Housing	9	3.81	1.41	5.12	8.73	6.53
59 Bristol Housing	10	4.92	--	4.92	5.15	4.73
65 Burrillville Housing	17	3.26	--	3.26	8.25	13.60
66 N. Providence Housing	17	3.20	--	3.20	4.25	3.70
67 E. Smithfield Water	21	6.29	7.04	13.33	13.98	15.27
68 Greenville Water	17	2.84	4.23	7.07	9.11	10.49
71 Warren Housing	15	4.06	0.43	4.49	6.56	8.23
72 Johnston Housing	17	5.95	--	5.95	6.95	7.00
79 Coventry Housing	17	4.86	2.56	7.42	10.59	13.11
80 S. Kingstown Housing	17	6.90	--	6.90	14.11	13.73
83 W. Warwick Housing	21	3.79	7.56	11.35	12.67	13.33
84 Smithfield Housing	21	5.38	8.26	13.64	15.73	23.57
<u>Police and Fire</u>						
50 E. Greenwich Fire	17	9.45	0.07	9.52	11.53	13.67
54 E. Greenwich Police	17	6.85	2.35	9.00	14.12	13.81
55 N. Kingstown Fire	13	6.84	2.96	9.80	13.41	13.94
58 N. Providence Fire	9	7.36	3.28	10.64	14.00	16.55
60 Barrington P & F	17	6.30	4.62	10.92	13.91	13.99
62 Warren Police	20	6.92	11.47	18.39	21.03	22.79
63 S. Kingstown P & F	4	6.62	--	6.62	11.97	13.51
64 Primrose Volunteer Fire	12	7.86	--	7.86	8.50	7.93
76 N. Smithfield Police	17	6.21	1.91	8.12	9.63	9.53
77 Tiverton Fire	17	7.82	4.22	12.04	12.65	13.19
82 Foster Police	21	7.57	1.27	8.84	11.06	11.42
85 Woonsocket Police	22	6.48	--	6.48	7.60	7.71

\*Based on COLA Plan B  
RHODE ISLAND MUNICIPAL ERS

MARTIN E. SEGAL COMPANY

100 BOSTON STREET  
PROVIDENCE, RHODE ISLAND 02809  
(401) 453-0510

May 1, 1986

PUBLIC EMPLOYEES RETIREMENT SYSTEM OF THE STATE OF RHODE ISLAND

CERTIFICATE OF ACTUARIAL VALUATION

This is to certify that we have prepared an actuarial valuation of the plan as of June 30, 1985.

This certificate contains the following attached exhibits:

EXHIBIT I - Actuarial Cost For Year Beginning July 1, 1985

A. General employees

B. Police and firemen

EXHIBIT II - Actuarial Assumptions and Cost Method

EXHIBIT III - Summary of Plan Provisions

To the best of my knowledge, the information supplied in this actuarial valuation is complete and accurate (except as noted in Exhibit I) and in my opinion the assumptions used in the aggregate (a) are reasonably related to the experience of the plan and to reasonable expectations and (b) represent my best estimate of anticipated experience under the plan.

MARTIN E. SEGAL COMPANY, INCORPORATED

By: Joseph C. Bentz,  
Joseph C. Bentz, A.S.A., H.A.A.A.  
Vice President and Actuary

JCD/emb  
D52

EXHIBIT I

ACTUARIAL COST FOR YEAR BEGINNING JULY 1, 1985

A. GENERAL EMPLOYEES

The valuation was made with respect to the following data supplied to us by the Retirement Board:

- a. 3,881 active participants (including 1,658 fully vested)  
with total annual salaries of \$58,078,900

- b. 715 inactive participants

- c. 1,588 pensioners (including 38 beneficiaries of deceased pensioners and active employees)

The cost factors as of the valuation date are as follows:

1. Total normal cost	\$ 5,721,000
2. Projected employee contributions	3,628,300
3. Employee normal cost	2,096,700
4. Actuarial liability - total	134,667,400
Active employees	\$76,625,700
Inactive employees	1,939,600
Pensioners (including beneficiaries of deceased pensioners and active employees)	55,906,100
5. Assets	114,187,800
Unfunded actuarial liability	20,679,600
Liability for accrued vested benefits	\$137,038,300

Note: Included are 263 active employees unknown as to age, service, or both. Status of beneficiaries was unclear. The liability included for inactive employees is the sum of their accumulated contributions. The liability for accrued vested benefits is based on a different set of assumptions.

**Employer contributions**

Employer contributions were \$1,100,000 for the year ended December 31, 2007.

Employer contributions were \$1,000,000 for the year ended December 31, 2006.

The projected benefit obligation was \$1,100,000 at December 31, 2007.

The projected benefit obligation was \$1,000,000 at December 31, 2006.

The cost factors of the valuation date are as follows:

1. Total normal wage contribution rate - 6.5%
2. Projected employee contributions - 6.5%
3. Employer normal cost - 7.5%
4. Actuarial liability - total - \$1,100,000
5. Active employees - 43,750
6. Inactive employees - 43,400
7. Pensioners (including beneficiaries) of deceased pensioners and active employees - 2,595,200
8. Assets - 100% funded - \$1,200,000
9. Unfunded actuarial liability - \$1,000,000

Liability for accrued vested benefits: \$1,53,820.

Note: Included are 17 active employees whose benefits are both. Status of benefit plan was uncertain. The amounts included for inactive employees is the sum of the pension contributions. The liability for accrued vested benefits based on a different sum of assumptions.

**Employee benefits**

*(continued from page 1)*

*Employer contributions* *Employer contributions* *Employer contributions*

SERIAL 4584

EXHIBIT 11

Summary of State Benefits

<u>Age</u>	<u>Present salary at 6%</u>	<u>Retired income (Rate %)</u>
25	\$1,29	5.85
25	\$1,66	5.77
30	\$9,79	5.61
35	\$2,51	5.61
40	\$1,52	5.59
45	\$2,56	6.73
50	\$3,63	6.65
55	\$6,76	6.36
60	\$2,02	6.17

TERMINATION BENEFITS & DISABILITY: Same as Police and Firemen except:  
1.5% increase annually.

TERMINATION BENEFITS & DISABILITY: Same as Police and Firemen except:  
1.5% increase annually.

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1.5% increase annually.

TERMINATION BENEFITS & DISABILITY: Same as Police and Firemen except:  
1.5% increase annually.

Early Retirement

POLICE AND FIREMEN ONLY

AGE REQUIREMENT: 50  
SERVICE REQUIREMENT: 20 years  
BENEFIT: Regular pension accrued, reduced by 62 for each year of age  
beyond 55.

Fire Department

AGE REQUIREMENT: None  
SERVICE REQUIREMENT: None  
BENEFIT: 75% fiscal average salary at disability per year of service (but not less than 20%), payable immediately.

Fire Department

AGE REQUIREMENT: None  
SERVICE REQUIREMENT: 10 years  
BENEFIT: Regular pension accrued, payable at age 58 for general  
and at age 55 for police and firemen.

Police

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Pre-retirement death benefits

Ordinary death benefits:

Lump sum benefit:

Age requirement: None

Service requirement: None

Amount: (a) \$400 per year of service to a maximum of \$8,000  
and with a minimum of \$2,000.

(b) Refund of employee contributions

Police and firemen's survivor's benefit:

Age requirement: None

Service requirement: None

Amount: 30% of final average salary to the spouse plus 10% to each  
child under age 18.

Accidental death benefit:

Age requirement: None

Service requirement: None

Amount: (a) 50% of salary to spouse or children under age 18,  
less workmen's compensation. Police and firemen also  
receive 10% for each child under 18 to a maximum of  
66 2/3%.

(b) Refund of employee contributions.

Post-retirement death benefit

Lump sum benefit:

(a) 100% of employee contributions, less benefits paid.

(b) Pre-retirement death benefit, reduced 25% per year  
of retirement, but not less than \$2,000.

Police and firemen's survivor's benefit:

Same as pre-retirement

Employee contribution rate:

6% for general employees, 7% for police and firemen, until 75%  
benefit is accrued.

Available options:

Joint and survivor with 50% or 100% continued to the  
beneficiary after the death of the employee.

Post-retirement cost-of-living increases:

3% of the original amount, not compounded, to pensioners and  
beneficiaries if municipal group elects this optional provision.