# Comprehensive Annual Financial Report 

For the Fiscal Year Ended June 30, 2019

# OREGON PERS 

## PUBLIC EMPLOYEES RETIREMENT SYSTEM




Front Cover Photo: Gold Beach
Taken by: Radford Bean


PUBLIC EMPLOYEES RETIREMENT SYSTEM
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# Comprehensive Annual Financial Report 

 For the Fiscal Year Ended June 30, 2019
# Oregon Public Employees Retirement System <br> An Agency of the State of Oregon 

Kevin Olineck
Director

Richard Horsford
Chief Financial Officer
$\qquad$

## OREGON <br> 

PUBLIC EMPLOYEES RETIREMENT SYSTEM


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## OREGON <br> 

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## INTRODUCTORY SECTION

## OREGON <br> 

PUBLIC EMPLOYEES RETIREMENT SYSTEM


# Public Employees Retirement System 

Headquarters:
11410 S.W. $68^{\text {th }}$ Parkway, Tigard, OR
Mailing Address:
P.O. Box 23700

Kate Brown, Governor

December 16, 2019
Public Employees Retirement Board
Oregon Public Employees Retirement System
11410 SW 68th Parkway
Tigard, Oregon 97223

We are pleased to submit the Comprehensive Annual Financial Report (CAFR) of the Oregon Public Employees Retirement System (PERS, System or Agency) for the fiscal year ended June 30, 2019. This report includes all funds over which the Public Employees Retirement Board (Board) exercises authority. These funds were established to provide retirement, death, and disability benefits, and other postemployment benefits (OPEB) to members; administer retiree health insurance programs; and oversee the state-sponsored deferred compensation program. As of June 30, 2019, PERS provides services to 906 employers and over 374,000 active, inactive, and retired members and beneficiaries.

The CAFR is intended to fulfill the legal requirements of Oregon Revised Statute (ORS) 238.630. PERS management is responsible for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures.

Macias Gini \& O'Connell LLP (MGO) has audited the accompanying financial statements in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. The independent auditor's report is included in this report.

## Management's Discussion and Analysis

Included in this report is a section entitled Management's Discussion and Analysis (MD\&A). This section provides a narrative introduction, overview, and analysis to accompany the basic financial statements. The letter of transmittal is designed to complement the MD\&A and should be read in conjunction with it. We would like to direct your attention to the MD\&A that begins on page 20.

## Financial Information

The financial statements contained in this report have been prepared in accordance with accounting principles generally accepted in the United States of America, also known as generally accepted accounting principles (GAAP) as set forth in the principles established by the Governmental Accounting Standards Board (GASB), including all effective GASB pronouncements, and in conformance with the guidelines for financial reporting developed by the Government Finance Officers Association of the United States and Canada (GFOA).

Management of the System assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the System has established internal controls designed to protect the System's assets from loss, theft, or misuse, and to compile sufficient reliable information for the preparation of the included financial statements. Because the cost of internal controls should not exceed their effectiveness, management has developed controls that provide reasonable, rather than absolute, assurance that the financial statements contained in this report will be free of material misstatements. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material aspects.

## Factors Affecting Economic Condition

The economic condition of the System is primarily affected by investment earnings. A comparative analysis of investment rates of return is presented on page 31 of this report.

## Funding

The System is funded through contributions and investment earnings. For judges, the contribution is set at 7.0 percent of covered salary. Employer contributions are established by actuarial valuations conducted biennially in odd-numbered calendar years. The System's funding objective is to meet long-term benefit promises through contributions that fund benefits as they accrue. An adequate contribution level, when combined with investment earnings, will result in the full funding of benefits as they come due. If the level of funding is adequate, the ratio of assets accumulated to total liabilities will increase, and more income will be available for investment. Prudent investment of assets, and returns on those investments, may increase the funding base and allow for a more stable employer contribution rate. As of the December 31, 2018 actuarial valuation, the System has a funded ratio of 75.0 percent for the defined benefit pension plan it administers, including employer side accounts, and 69.0 percent funded ratio, excluding employer side accounts.

All members, with the exception of judges, contribute 6.0 percent of salary to the Individual Account Program (IAP), an individual account-based program under the PERS tax-qualified governmental plan for all PERS members, established in 2004.

## Investments

The Oregon Investment Council (OIC) has statutory authority (ORS 293.701) to establish policies for the investment and reinvestment of the System's funds. The System's long-term investment strategy is designed to capitalize on investment return while protecting principal. The OIC works to strategically allocate assets in the System's portfolio. The target investment portfolio mix at fair value as of June 30, 2019, is 37.50 percent public equity, 17.50 percent private equity, 20.00 percent debt securities, 12.50 percent real estate and 12.50 percent alternatives. In addition to approved asset classes, target asset allocation ranges, and rebalancing policies, the OIC further safeguards the System's investment portfolio through use of an independent custodian, defined limits on delegated authority, and independent audits. The OIC uses external portfolio managers, employing both passive (indexed) and active investment strategies. The portfolio is broadly diversified among equities, debt securities, real estate, and private equities, with additional diversification achieved through domestic and international investing. System securities are held by State Street Bank and Trust Company.

The System's Regular Investment Portfolio (Portfolio) experienced gains in fiscal year 2019 with a rate of return of 6.52 percent. This compares with a rate of return of 9.40 percent for fiscal year 2018. The Portfolio's trailing 10-year return was 10.17 percent. Descriptions of OIC policies regarding diversification, performance objectives, fees, and asset allocation are found on page 98.

## Major Initiatives

## Senate Bill 1049 (SB1049)

SB1049 was signed into law by the Governor on June 11, 2019. The challenge for PERS is to not only implement this bill, but also continue to provide our members and employers with uninterrupted service, while working through the intricacies of SB1049.

The Agency is developing an overall implementation approach to tackle each element of SB1049, and will be managed as one, comprehensive program with the following five individual projects:

## Project

Employer Programs Project
Salary Limit Project
Work After Retirement Project
Member Redirect Project
Member Choice Project

## Effective Date

Effective 7/1/2019
Effective 1/1/2020
Effective 1/1/2020
Effective 7/1/2020
Effective 1/1/2021

## Strategic Management System

PERS continues to evolve its outcome-based management system to improve operational performance and organizational alignment. This process-based system integrates problem solving and decision making with active engagement from the front-line staff who perform daily work.

The 2018-2023 PERS Strategic Plan was updated during the year to reflect five strategic priorities, with several areas of focus and specific, achievable goals and objectives. The five strategic priorities are:

1. Organizational Management and Development;
2. Member Services and Communications;
3. Data Reliability;
4. Information Governance, Security, and Technology; and
5. Financial Management.

For each of the strategic priorities, PERS is using existing strategic and operational planning functions to prioritize and allocate resources. Strategies will be implemented using a variety of approaches. The approaches include problem solving, project management, breakthrough initiatives, and integration into core business practices. Specific performance metrics will be identified for tracking progress as part of strategy initiation.

Supporting the Agency's strategic priorities are six core operating processes and six core supporting processes. Each process has an owner, sub-processes, and outcome measures to monitor and document progress. Quarterly target review meetings are held to review progress and identify areas for improvement.

More information on The 2018-2023 PERS Strategic Plan can be found on our website at: https:// www.oregon.gov/pers/Documents/Strategic-Plan.pdf

## Information Security and Continuity Management Programs

The Agency has been working diligently on establishing a Continuity Management Program, which encompasses our Continuity of Operations Plan, Business Recovery, and Disaster Recovery Plans. With the assistance of consultants, agency staff has made significant strides in establishing this program. We were
successful in having the consultant provide a letter verifying that the Agency has established an industry standard program. That said, there is recognition that, while we now have the basics in place, there is still significant effort required to ensure that we continue to build out our Continuity Management Program.

Similar to Continuity Management, Information Security is one of the foundational initiatives the Agency needs to have in place. This instills in our stakeholders a sense of trust and confidence, assuring them that the data that we maintain is secure. Working collaboratively with the State Enterprise Security Office, staff made significant strides in building out our Information Security Program, which included changes from both a system and process point of view. We also received an external assessment that culminated in a letter from the assessor stating we have an industry best practice Information Security Program.

## Member and Employer Satisfaction Surveys

A member satisfaction survey conducted in fiscal year 2019 showed an overall decrease in member satisfaction but reflects a significant increase in the active member (non-retiree) response rate. While overall member satisfaction fell from $91 \%$ in 2018 to $87 \%$ in 2019, retiree satisfaction stayed flat at $95 \%$. Non-retiree feedback is significantly impacted by discussions during legislative years; while overall results are fairly similar to 2017, non-retiree satisfaction actually increased from 65\% in 2017 to $74 \%$ in 2019.

The employer satisfaction survey reported a satisfaction rating of $87 \%$ in 2019, down from $89 \%$ in 2018 and $91 \%$ in 2017. Lower overall satisfaction ratings may be impacted by a small sample size, as well as receiving more targeted feedback from non-payroll staff at PERS-participating employers.

## Awards and Acknowledgements

## Certificate of Achievement

The Certificate of Achievement for Excellence in Financial Reporting is applicable for the year ended June 30, 2018. The Certificate of Achievement is a prestigious national award that recognizes conformance with the highest standards of preparation of state and local government financial reports.

To be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized CAFR, whose contents conform to program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for one year. The System has received a Certificate of Achievement for the last 28 consecutive years. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to the GFOA.

## Public Pension Standards Award

The Public Pension Coordinating Council (PPCC) awarded the 2019 Public Pension Standards Award to PERS for its plan design and administration.

The PPCC is a coalition of three associations representing public pension funds covering the vast majority of public employees in the United States. The associations are as follows: the National Association of State Retirement Administrators (NASRA), the National Conference on Public Employee Retirement Systems (NCPERS), and the National Council on Teacher Retirement (NCTR). Public pension standards are intended to reflect minimum expectations for public retirement system management and administration, and to serve as benchmarks by which all defined benefit public plans are measured.

This is the $17^{\text {th }}$ year the PPCC has offered the award to public retirement systems and the $16^{\text {th }}$ consecutive year PERS has applied for, and received, the award.

## Acknowledgments

The information contained in this report is used for making management decisions, to demonstrate stewardship of the assets entrusted to the System, and to comply with legal and accounting provisions. Staff strives to provide reliable and complete information for these purposes. The compilation of this report reflects the combined efforts of the PERS Financial Services Division.

This report is available on the PERS website at http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx, and a link to this document will be e-mailed to all PERS employers. Summary financial information and the website link will be reported in the PERS newsletter, Perspectives, which is distributed to active and retired members.

We would like to thank the PERS Board and staff, participating employers, the Oregon Investment Council, the Office of the State Treasurer, and all others working on behalf of the System for their time, commitment, support and hard work. We are grateful for their continued support and assistance.

Respectfully submitted,


Kevin Olineck
Director


Richard Horsford
Chief Financial Officer

## Public Employees Retirement Board

The Oregon Legislature has delegated authority to the Public Employees Retirement System (PERS) Board of Trustees to administer the PERS system. The Board is composed of five trustees who administer retirement (service and disability), death, and retiree health insurance benefits. PERS also administers the Oregon Savings Growth Plan, a deferred compensation program for state and local government employees.

All members of the Board are appointed by the state governor and confirmed by the state Senate. The governor designates the chairperson.

Statute specifies Board membership must consist of three people with experience in business management, pension management, or investing who are not members of the PERS system; one person who is either an employee of the state in a management position, or a person who holds an elective office in the governing body of a participating public employer other than the state; and one person representing public employees and retirees.

As of June 30, 2019, the three Board members representing business management, pension management, or investing are Christelle deAsis, Sadhana Shenoy (Board Chair), and Stephen Buckley. Steve Demarest was appointed to represent public employees and retirees; Lawrence Furnstahl (Vice-Chair) was appointed to represent public employers. Terms for each member are staggered.

## Sadhana Shenoy (Board Chair)

Sadhana Shenoy has spent the last five years in the Mobility-as-a-Service (MaaS) space. She was the CFO/ COO of Moovel, a transit technology company, and has held this position as the company has grown from start-up, to acquisition and into growth stages. She started her career as a software engineer working with databases and children's software. She then moved to the non-profit sector, working on boards within the environmental (Sierra Club), educational (Montessori School of Beaverton) and legal (CRAG Law Center) areas. Ms. Shenoy is a Charter and board member of TiE Oregon (The Indus Entrepreneurs) and of TYE Oregon (TiE Youth Entrepreneurs) and enjoys angel investing in exciting new ideas and promoting youth entrepreneurship.

Ms. Shenoy holds Bachelor of Science degrees in Accounting and Business Administration, a Master of Science degree in Computer Science and is a Certified Public Accountant (CPA) in Oregon.

## Lawrence Furnstahl (Vice-Chair)

Lawrence J. Furnstahl has three decades of experience in the strategic, financial and operational management of complex organizations, including universities and academic health centers. Mr. Furnstahl has served as a chief financial officer for over 25 years. He is now the Executive Vice President and Chief Financial Officer of Oregon Health \& Science University (OHSU). OHSU is a $\$ 2.3$ billion public corporation with 2,500 faculty, 15,000 staff, 4,000 students and trainees. OHSU participates in $\$ 350$ million of research and is the state's only major academic health center. Prior to joining OHSU in January 2011, Mr. Furnstahl served as Chief Financial and Strategy Officer with the University of Chicago Medical Center and Biological Sciences Division. Over the years, he has also served as Vice President of Financial Planning for Science for University of Chicago; Senior Vice President and Chief Financial Officer for UCSF Stanford Health Care; Vice President and Chief Financial Officer for the University of Chicago; and Vice President and Treasurer of Patient Services for the University of Chicago Hospitals. Mr. Furnstahl is a member of the Visiting Committee to the Physical Sciences Division of the University of Chicago, and a board director and former Chair of the Hyde Park Art Center. He is a 1983 graduate of the College of the University of Chicago, in economics.

## Christelle deAsis

Mrs. deAsis was a financial manager for Holiday Retirement (Holiday). In this role, she was responsible for managing the finances of a portfolio of Holiday's communities and upholding financial objectives for longterm strategic planning. Prior to joining Holiday, Mrs. deAsis spent nine years with Portland General Electric Company (PGE) in a variety of financial roles. This work included oversight of the economic value of PGE's major capital investments and management of the risk of PGE's commodity trading portfolio. Mrs. deAsis currently serves as the chairwoman of the PERS Audit Committee. Additionally, Mrs. deAsis serves as Treasurer for Legacy Health - Emanuel Medical Center Foundation and sits on the Legacy Health Foundations Investment Committee. Mrs. deAsis earned her Bachelor of Arts degree in Finance from Portland State University.

## Stephen Buckley

Stephen Buckley is a partner in the Portland, Oregon, law firm Brownstein Rask, LLP. For more than 25 years, Mr. Buckley has served as legal counsel for boards of trustees of private sector health and welfare plans and defined benefit, defined contribution, and $401(\mathrm{k})$ pension plans in Washington, Oregon, and California. Mr. Buckley is a speaker at employee benefit conferences sponsored by the International Foundation of Employee Benefit Plans. Mr. Buckley is a graduate of Colorado State University and received his Juris Doctorate degree from Willamette University College of Law.

## Steve Demarest

Steve Demarest is an Administrative Law Judge with the Oregon Office of Administrative Hearings. In this position, he hears appeals of a wide variety of decisions by state agencies, boards, and commissions. Mr. Demarest is also the President of the Service Employees International Union (SEIU) Local 503. In this capacity, he supports the value of being "In It Together" with one another, and with the communities that SEIU serves.


Oregon Public Employees Retirement System Consultants

## Actuary

Milliman, Inc.

## Insurance Consultant

Butler Partners \& Associates LLC

Legal Counsel
Oregon Department of Justice

## Medical Advisor

F. William Miller, MD

## Auditor

Macias Gini \& O'Connell LLP

## Investments

Investment managers are reported in the Summary of Investment Fees, Commissions, and Expenses on page 91.


Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting 

Presented to

## Oregon Public Employees

## Retirement System

For its Comprehensive Annual
Financial Report for the Fiscal Year Ended

June 30, 2018

## Chuitophen P. Movill

Executive Director/CEO

Management would like to offer a special thank you to the Oregon Public Employees Retirement System Financial Reporting Division for their ongoing work to earn this prestigious award.

Financial Reporting Coordinator - Matthew Graves
Senior Investment Accountant - Michiru Farney

# PPC <br> Public Pension Coordinating Council <br> Public Pension Standards Award <br> For Funding and Administration 2019 

Presented to

## Oregon Public Employees Retirement System

In recognition of meeting professional standards for plan funding and administration as set forth in the Public Pension Standards.

Presented by the Public Pension Coordinating Council, a confederation of
National Association of State Retirement Administrators (NASRA)
National Conference on Public Employee Retirement Systems (NCPERS)
National Council on Teacher Retirement (NCTR)


## Mission

We serve the people of Oregon by administering public employee benefit trusts to pay the right person the right benefit at the right time

## Core Values

Service-Focus: We work together to meet the needs of others with dependability, professionalism, and respect.

Accountability: We take ownership for our decisions, actions, and outcomes.

Integrity: We inspire trust through transparency and ethical, sound judgment.

## Operating Principles

Professional: We are responsive, respectful, and sensitive to the needs of our members, employers, and staff.

Accurate: We ensure data integrity and provide consistent, dependable information and benefits.

Judicious: We use sound judgment and prudent, principled decisionmaking in upholding our fiduciary responsibility.

Information Security: We are constantly vigilant to safeguard confidential information.

## OREGON <br> 

PUBLIC EMPLOYEES RETIREMENT SYSTEM


## FINANCIAL SECTION

## OREGON <br> 

PUBLIC EMPLOYEES RETIREMENT SYSTEM


# Independent Auditor's Report 

To the Honorable Kate Brown
Governor of Oregon
To the Public Employees Retirement Board of the
Oregon Public Employees Retirement System
Tigard, Oregon

## Report on the Financial Statements

We have audited the accompanying financial statements of the fiduciary activities and proprietary activities of the Oregon Public Employees Retirement System (the System), an agency of the State of Oregon, as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the fiduciary activities and proprietary activities of the Oregon Public Employees Retirement System as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

## Emphasis of Matters

As discussed in Note 9 to the financial statements, the total pension liability for the Defined Benefit Pension Plan, based on the actuarial valuation as of December 31, 2017, rolled forward to June 30, 2019, exceeded the plan's fiduciary net position by $\$ 17.3$ billion. The actuarial valuation is very sensitive to the underlying assumptions, including a discount rate of 7.20 percent, which represents the long-term expected rate of return.

As discussed in Note 10 to the financial statements, the fiduciary net position of the Retirement Health Insurance Account (RHIA) other postemployment benefit plan exceeded the total other postemployment benefits (OPEB) liability, based on the actuarial valuation as of December 31, 2017, rolled forward to June 30 , 2019, by $\$ 193.3$ million. The actuarial valuation is very sensitive to the underlying assumptions, including a discount rate of 7.20 percent, which represents the long-term expected rate of return.

As discussed in Note 10 to the financial statements, the total OPEB liability for the Retiree Health Insurance Premium Account (RHIPA) other postemployment benefit plan, based on the actuarial valuation as of December 31, 2017, rolled forward to June 30, 2019, exceeded the plan's fiduciary net position by $\$ 25.3$ million. The actuarial valuation is very sensitive to the underlying assumptions, including a discount rate of 7.20 percent, which represents the long-term expected rate of return, and a healthcare cost trend rate of 7.50 percent applied at the beginning of the measurement period and decreasing to an ultimate rate of 4.20 percent.

Our opinions are not modified with respect to these matters.

## Other Matters

## Prior-Year Comparative Information

The financial statements include partial prior-year comparative information. Such information does not include all of the information required to constitute a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the System's financial statements for the fiscal year ended June 30, 2018, from which such partial information was derived.

We have previously audited the System's 2018 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the fiduciary activities and the proprietary activities in our report dated November 30, 2018. In our opinion, the partial comparative information presented herein as of and for the fiscal year ended June 30, 2018, is consistent, in all material respects, with the audited financial statements from which it has been derived.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, the schedule of changes in net pension liability/(asset) and related ratios, the schedule of investment returns - defined benefit pension plan, the schedule of defined benefit pension plan employer contributions, the schedule of changes in net OPEB (asset) and related ratios - other postemployment benefit plans - RHIA, the schedule of investment returns - other postemployment benefit plans - RHIA, the schedule of changes in net OPEB liability and related ratios - other postemployment benefit plans - RHIPA, the schedule of investment returns - other postemployment benefit plans - RHIPA, the schedule of OPEB - RHIA employer contributions, the schedule of OPEB - RHIPA employer contributions, and the schedule of claims development information, as listed in the table of contents, be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the System's basic financial statements. The other supplementary information and the introductory, investment, actuarial, and statistical sections, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory, investment, actuarial and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

## Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 16, 2019, on our consideration of the System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the System's internal control over financial reporting and compliance,
Macias Gin' $\in$ O'Comell LD P
Sacramento, California
December 16, 2019


PUBLIC EMPLOYEES RETIREMENT SYSTEM


## MANAGEMENT'S DISCUSSION AND ANALYSIS

This section presents management's discussion and analysis of the Oregon Public Employees Retirement System's (PERS or the System) financial performance during the fiscal year ended June 30, 2019. It is a narrative overview and analysis that we present in conjunction with the Letter of Transmittal included in the Introductory Section of this Comprehensive Annual Financial Report (CAFR). It should also be read in conjunction with PERS' basic financial statements, as presented on pages 33-39 of this report.

PERS is primarily responsible for administering retirement benefits, health benefits, and supplemental retirement savings plans. PERS comprises six funds: a defined benefit pension plan, an individual accountbased program under the PERS tax-qualified governmental plan, two Other Postemployment Benefit (OPEB) plans, a deferred compensation plan, and a proprietary fund.

## OVERVIEW OF THE FINANCIAL STATEMENTS AND ACCOMPANYING INFORMATION

Management's discussion and analysis provides an introduction to and overview of the basic financial statements, which comprise the following components: Fund Financial Statements and Notes to the Basic Financial Statements. Collectively, this information presents the combined net position restricted for pension benefits, OPEB, individual account-based program, and deferred compensation, along with the unrestricted net position of the proprietary fund administered by PERS as of June 30, 2019. It also summarizes the combined changes in net position restricted for pension benefits, other employee benefits and OPEB, the changes in unrestricted net position, and the cash flows of the proprietary fund for the year then ended, along with an actuarial measurement of the employers' total pension and OPEB liabilities compared to the fiduciary net position of the defined benefit pension and OPEB plans. The information available in each of these sections is briefly summarized below:

## Fund Financial Statements

At June 30, 2019, financial statements are presented for the two types of funds administered by PERS: fiduciary funds, where PERS acts in a fiduciary capacity as a trustee for others and is responsible for administering the assets placed under its control; and a proprietary fund, where fees are charged for services provided and the focus is on determining financial position, operating and non-operating income, cash flows, and changes in net position.

Fiduciary Funds - include the Defined Benefit Pension Plan, Oregon Public Service Retirement Plan Individual Account Program (IAP), the Retirement Health Insurance Account (RHIA), the Retiree Health Insurance Premium Account (RHIPA), and the Deferred Compensation Plan, known as the Oregon Savings Growth Plan. Fiduciary funds are used to account for resources held for the benefit of PERS participants. A statement of fiduciary net position and a statement of changes in fiduciary net position are presented for the fiduciary funds as of and for the fiscal year ended June 30, 2019, along with comparative total information as of and for the fiscal year ended June 30, 2018. These financial statements reflect the resources available to pay benefits to retired members and other beneficiaries as of year-end, as well as the changes in those resources during the year.

Proprietary Fund - includes the Standard Retiree Health Insurance Account (SRHIA), an enterprise fund. A statement of net position, a statement of revenues, expenses, and changes in net position, and a statement of cash flows are presented for the proprietary fund as of and for the fiscal year ended June 30, 2019, along with comparative total information as of and for the fiscal year ended June 30, 2018. These financial statements reflect the net position, changes in net position, and cash flows resulting from PERS businesstype activities.

## Notes to the Basic Financial Statements

- Note 1 - provides a summary of significant accounting policies, including the basis of accounting for each of the fund types: investment accounting policies, management's use of estimates, and other significant accounting policies.
- Note 2 - provides a general description of PERS as well as a description of each of the funds administered by PERS. Information regarding employer and member participation in the pension plans administered by PERS is also provided.
- Note 3 - provides information on the System's accounts receivables and payables.
- Note 4 - provides information on cash and cash equivalents. The note also describes investments, including the techniques and inputs used to determine fair value, investing authority, investment risk categorizations, and additional information about unfunded investment commitments, securities lending, and derivatives.
- Note 5 - provides information about capital assets used in plan operations.
- Note 6 - provides information on reserves.
- Note 7 - provides information on potential contingencies of PERS.
- Note 8 - provides information on the estimated claims liability of the SRHIA.
- Note 9 - provides information on the Employers' Net Pension Liability.
- Note 10 - provides information on Employers' Net OPEB Liability/(Asset).


## Required Supplementary Information

In addition to the financial statements and notes explained above, this CAFR includes 10 additional Required Supplementary Information schedules with historical trend information, as described below:

- The Schedule of Changes in Net Pension Liability/(Asset) and Related Ratios, page 76, presents the pension plan's total pension liability, fiduciary net position, net pension liability, the change in net pension liability, fiduciary net position as a percentage of the total pension liability, total covered payroll, and net pension liability as a percentage of covered payroll. This required 10-year trend schedule will disclose future years prospectively, beginning with the fiscal year ended June 30, 2014.
- The Schedule of Investment Returns - Defined Benefit Pension Plan, page 76, presents for each fiscal year the annual money-weighted return (internal rate of return) on pension plan investments, net of pension plan investment expense. This required 10-year trend schedule will disclose future years prospectively, beginning with the fiscal year ended June 30, 2014.
- The Schedule of Defined Benefit Pension Plan Employer Contributions, on pages 77 - 78, contains a 10-year schedule comparing the amount of actuarially determined contributions with the amount of contributions recognized in relation to the actuarially determined contributions, and showing whether there is a contribution deficiency or excess. The schedule also shows the amounts of contributions recognized by the pension plan in relation to the actuarially determined contributions as a percentage of covered payroll.
- The Schedules of Changes in Net OPEB Liability/(Asset) and Related Ratios, for RHIA is on page 79 and RHIPA on 80, presents the OPEB plan's total OPEB liability, fiduciary net position, net OPEB liability/(asset), and the change in net OPEB liability/(asset), fiduciary net position as a percentage of the total OPEB liability, total covered payroll, and net OPEB liability/(asset) as a percentage of covered payroll. These required 10-year trend schedules will disclose future years prospectively, beginning with the fiscal year ended June 30, 2017.
- The Schedules of Investment Returns - OPEB Plans, for RHIA and RHIPA, on pages 79 and 80, respectively, presents for each fiscal year the annual money-weighted return (internal rate of return) for each of the OPEB plan investments, net of OPEB plan investment expense. These required 10-year trend schedules will disclose future years prospectively, beginning with the fiscal year ended June 30, 2017.
- The Schedules of OPEB Plan Employer Contributions for both RHIA and RHIPA, on pages $81-84$, contain a 10-year schedule comparing the amount of actuarially determined contributions with the amount of contributions recognized in relation to the actuarially determined contributions, and showing whether there is a contribution deficiency or excess. The schedules also show the amounts of contributions recognized by the OPEB plans in relation to the actuarially determined contributions as a percentage of covered payroll.
- The Schedule of Claims Development Information for SRHIA, page 85, shows earned revenues and expenses over the past nine years.


## Other Supplementary Information

In addition to the Required Supplementary Information, there are five Other Supplementary Information schedules, as described below:

- The Schedule of Plan Net Position and Schedule of Changes in Plan Net Position - Defined Benefit Pension Plan, pages 87 and 88, display the components of the defined benefit pension plan.
- The Schedule of Administrative Expenses and Schedule of Payments to Consultants and Contractors on pages 89 and 90 show the costs of managing the System.
- The Summary of Investment Fees, Commissions, and Expenses begins on page 91 and provides the detail of investment-related expenses included in the Investment Expense line item reported in the Statement of Changes in Fiduciary Net Position.


## FIDUCIARY FUNDS

- PERS' assets exceeded its liabilities at the close of fiscal year 2019, with $\$ 82,866.6$ million restricted for pension, IAP, OPEB, and deferred compensation benefits.
- Fiduciary net position increased by $\$ 1,768.5$ million, or 2.2 percent, primarily due to $\$ 2,905.6$ million increase in total investments. This increase was offset by a decrease of $\$ 2,706.2$ million, or 37.1 percent, in Cash and Receivables, and a $\$ 1,552.5$ million, or 38.4 percent, decrease in Investment Purchases and Accrued Expenses.
- Revenues (additions to fiduciary net position), which include member and employer contributions of $\$ 2,581.8$ million and net income from investment activities totaling $\$ 4,699.9$ million, decreased 22.9 percent to $\$ 7,300.6$ million, for fiscal year 2019, compared to $\$ 9,463.3$ million in fiscal year 2018. This decrease is primarily attributed to a $\$ 2,538.6$ million decrease in revenues from investment activities compared to the prior year.
- Expenses (deductions from fiduciary net position) increased $\$ 122.1$ million, or 2.3 percent, to $\$ 5,532.1$ million during the fiscal year from $\$ 5,410.0$ million in fiscal year 2018, primarily due to a similar increase in benefit payments caused by cost-of-living increases and a 1.4 percent increase in services retirements.


## FIDUCIARY NET POSITION

The condensed comparative summaries of Fiduciary Net Position on page 24 demonstrate that the pension trust funds are primarily focused on investments and net position (reserves).

- The net position of the Defined Benefit Pension Plan increased approximately $\$ 876.2$ million, or 1.3 percent, during the fiscal year ended June 30, 2019, primarily due to a $\$ 1,905.4$ million, or 2.9 percent, increase in the value of investments, offset by a $\$ 2,441.5$ million decrease in Cash and Receivables, as well as a $\$ 1,407.3$ million decrease in Investment Purchases payable.
- The net position of the OPSRP IAP increased approximately $\$ 709.5$ million, or 7.7 percent, during the fiscal year ended June 30, 2019, as the value of investments increased $\$ 760.3$ million, or 8.5 percent, and Investment Purchases payables decreased $\$ 134.3$ million. This increase was offset by a $\$ 189.1$ million decrease in Cash and Receivables, which was primarily due to a $\$ 115.2$ million, or 56.4 percent, decrease in Investment Sales receivables.
- The net position of the Deferred Compensation Plan increased approximately $\$ 119.2$ million, or 6.1 percent, during the fiscal year ended June 30, 2019, due to a $\$ 172.3$ million, or 9.1 percent increase in the value of investments. This increase was offset by a $\$ 59.3$ million decrease in Cash and Receivables.
- The net position of the RHIA increased approximately $\$ 52.0$ million, or 9.0 percent, during the fiscal year ended June 30, 2019, due to a $\$ 56.0$ million, or 10.0 percent, increase in the value of investments, and an $\$ 11.0$ million, or 36.1 percent, decrease in Investment Purchases payable, offset by a $\$ 16.0$ million, or 30.4 percent, decrease in Cash and Receivables.
- The net position of the RHIPA increased approximately $\$ 11.7$ million, or 33.3 percent, during the fiscal year ended June 30, 2019, as the value of investments grew by $\$ 11.6$ million, or 38.1 percent.


## CHANGES IN FIDUCIARY NET POSITION

## Revenues - Additions to Fiduciary Net Position

Additions to Fiduciary Net Position needed to finance retirement benefits are accumulated through the collection of employer and member contributions and through investment income.

- For fiscal year 2019, the financial markets moved toward more volatility resulting in a decrease in Net Investment and Other Income for all plans. See the Investment Activities section on page 28 for further discussion.
- Defined Benefit Pension Plan: Total additions decreased $\$ 1,908.6$ million, or 25.0 percent, compared to fiscal year 2018. This decrease was attributed to a $\$ 2,237.4$ million, or 35.8 percent, decrease in Net Investment and Other Income, offset by a $\$ 330.1$ million increase in Employer Contributions, primarily due to new side account deposits totaling $\$ 277.1$ million.
- Individual Account Program: Total additions decreased $\$ 182.3$ million, or 13.1 percent, due to the $\$ 207.2$ million, or 26.8 percent, decrease in Net Investment and Other Income, offset by a $\$ 24.8$ million, or 4.0 percent, increase in Member Contributions, which is due to a 1.8 percent overall increase in plan membership and the increase in salaries in line with the Consumer Price Index for Urban Wage Earners and Clerical Workers in the Pacific Time Zone from the bureau of Labor Statistics, which was 2.7 percent as of June 30, 2019.
- Deferred Compensation Plan: Total additions decreased $\$ 59.3$ million, or 19.5 percent. This decrease was due to the $\$ 64.6$ million, or 38.1 percent, decrease in Net Investment and Other Income, compared to fiscal year 2018.
- Retirement Health Insurance Account: Total additions decreased $\$ 13.3$ million, or 13.5 percent. The decrease was due to the $\$ 14.9$ million, or 29.3 percent, decrease in Net Investment and Other Income compared to fiscal year 2018.


## TABLE 1

FIDUCIARY NET POSITION, PENSION
(in thousands) As of June 30

|  | Defined Benefit Pension Plan |  |  |  | Individual Account Program |  |  |  | Deferred Compensation Plan |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2019 |  | 2018 |  | 2019 |  | 2018 |  | 2019 |  | 2018 |  |
| Cash and Receivables | \$ | 4,090,855 | \$ | 6,532,384 | \$ | 434,594 | \$ | 623,735 | \$ | 19,848 | \$ | 79,178 |
| Investments at Fair Value |  | 68,431,344 |  | 66,525,904 |  | 9,695,972 |  | 8,935,676 |  | 2,057,502 |  | 1,885,160 |
| Securities Lending |  |  |  |  |  |  |  |  |  |  |  |  |
| Collateral |  | 813,156 |  | 1,064,760 |  | 87,490 |  | 108,504 |  | 6 |  | 41 |
| Other |  | 30,287 |  | 30,995 |  | 684 |  | 267 |  | - |  | - |
| Total Assets |  | 73,365,642 |  | 74,154,043 |  | 10,218,740 |  | 9,668,182 |  | 2,077,356 |  | 1,964,379 |
| Investment Purchases |  | 2,269,342 |  | 3,676,599 |  | 200,410 |  | 334,730 |  | 1,306 |  | 811 |
| Securities Lending |  |  |  |  |  |  |  |  |  |  |  |  |
| Payable |  | 813,339 |  | 1,064,922 |  | 87,510 |  | 108,520 |  | 6 |  | 41 |
| Other Payables |  | 79,240 |  | 85,021 |  | 18,825 |  | 22,401 |  | 726 |  | 7,380 |
| Total Liabilities |  | 3,161,921 |  | 4,826,542 |  | 306,745 |  | 465,651 |  | 2,038 |  | 8,232 |
| Total Net Position | \$ | 70,203,721 | \$ | 69,327,501 | \$ | 9,911,995 | \$ | 9,202,531 | \$ | 2,075,318 | \$ | 1,956,147 |

## TABLE 2

## FIDUCIARY NET POSITION, OTHER POSTEMPLOYMENT BENEFITS

(in thousands) As of June 30

|  | Retirement Health Insurance Account |  |  |  | Retiree Health Insurance Premium Account |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2019 |  | 2018 |  | 2019 |  | 2018 |  |
| Cash and Receivables | \$ | 36,551 | \$ | 52,517 | \$ | 6,012 | \$ | 6,243 |
| Investments at Fair Value |  | 616,269 |  | 560,288 |  | 41,940 |  | 30,380 |
| Securities Lending Collateral |  | 7,380 |  | 9,047 |  | 511 |  | 496 |
| Other |  | 39 |  | 34 |  | 3 |  | 2 |
| Total Assets |  | 660,239 |  | 621,886 |  | 48,466 |  | 37,121 |
| Investment Purchases |  | 19,540 |  | 30,591 |  | 1,183 |  | 1,514 |
| Securities Lending Payable |  | 7,382 |  | 9,049 |  | 511 |  | 496 |
| Other Payables |  | 4,427 |  | 5,384 |  | 81 |  | 79 |
| Total Liabilities |  | 31,349 |  | 45,024 |  | 1,775 |  | 2,089 |
| Total Net Position | \$ | 628,890 | \$ | 576,862 | \$ | 46,691 | \$ | 35,032 |

- Retiree Health Insurance Premium Account: Total additions increased $\$ 791.0$ thousand, or 5.1 percent, over fiscal year 2018. This increase was due to a $\$ 719.0$ thousand, or 5.4 percent, increase in Employer Contributions attributable primarily to a 6.7 percent increase in covered payroll, and a $\$ 72.0$ thousand increase in Net Investment and Other Income.


## Expenses - Deductions from Fiduciary Net Position

Benefit payments, refunds of contributions to members who terminate employment, health insurance premium subsidies, deferred compensation payments, and administrative costs comprise the System's expenses.

- Defined Benefit Pension Plan: Pension benefit and other payments were $\$ 4,865.4$ million in fiscal year 2019, a $\$ 171.1$ million, 3.6 percent, increase over fiscal year 2018 expenses of $\$ 4,694.3$ million, primarily due to the 2.4 percent increase in the number of retirees, as well as the annual cost of living adjustment.
- Individual Account Program: IAP benefit and other payments decreased by $\$ 56.2$ million, or 10.0 percent, during the year, from $\$ 559.2$ million in fiscal year 2018 to $\$ 503.0$ million in fiscal year 2019. The decrease in IAP benefit payments is consistent with the decrease in the number of service retirements discussed on page 29.
- Deferred Compensation Plan: Deferred compensation benefits and other expenses increased by $\$ 7.5$ million, or 6.4 percent, from $\$ 117.8$ million in fiscal year 2018 to $\$ 125.3$ million in fiscal year 2019. Benefit payments were higher due to increased retirement activity.
- Retirement Health Insurance Account: RHIA healthcare premium and other payments decreased by $\$ 239.0$ thousand, or 0.7 percent, from $\$ 33.8$ million in fiscal year 2018 to $\$ 33.5$ million in fiscal year 2019. This decrease was primarily attributed to a $\$ 269.0$ thousand, or 0.8 percent, decrease in Healthcare Premium Subsidies due to a decrease in participants.
- Retiree Health Insurance Premium Account: RHIPA healthcare premium and other payments decreased by $\$ 132.0$ thousand, or 2.7 percent, from $\$ 4.9$ million in fiscal year 2018 to $\$ 4.8$ million in fiscal year 2019, primarily due to a decrease in participants.

The tables on page 26 show condensed comparative summaries of the changes in fiduciary net position and reflect the activities of the plans administered by the System.

## PROPRIETARY FUND

Standard Retiree Health Insurance Account (SRHIA) uses an enterprise fund to account for the activities of PERS' health insurance program (PHIP), a public entity risk pool.

## NET POSITION

- The net position of the SRHIA as of June 30, 2019, was $\$ 89.7$ million, a $\$ 17.1$ million, or 23.5 percent, increase over fiscal year 2018. This increase was primarily due to an increase of $\$ 10.1$ million, or 16.0 percent, in Cash and Cash Equivalents, generated from operating activities.
- There was an $\$ 8.3$ million, or 90.6 percent, reduction in the Estimated Insurance Claims Due, due to a change from a minimum premium financing to conventionally funded arrangement, described on page 27.


## TABLE 3

## CHANGES IN FIDUCIARY NET POSITION, PENSION

(in thousands) For the Fiscal Years Ended June 30:

|  | Defined Benefit Pension Plan |  |  |  | Individual Account Program |  |  |  | Deferred Compensation Plan |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2019 |  | 2018 |  | 2019 |  | 2018 |  | 2019 |  | 2018 |  |
| Additions: |  |  |  |  |  |  |  |  |  |  |  |  |
| Employer Contributions | \$ | 1,720,183 | \$ | 1,390,111 | \$ | - | \$ | - | \$ | - | \$ | - |
| Member Contributions |  | 11,354 |  | 12,559 |  | 647,139 |  | 622,296 |  | 139,544 |  | 134,260 |
| Net Investment and |  |  |  |  |  |  |  |  |  |  |  |  |
| Other Income |  | 4,010,048 |  | 6,247,472 |  | 565,352 |  | 772,501 |  | 104,964 |  | 169,578 |
| Total Additions |  | 5,741,585 |  | 7,650,142 |  | 1,212,491 |  | 1,394,797 |  | 244,508 |  | 303,838 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| Deductions: |  |  |  |  |  |  |  |  |  |  |  |  |
| Pension Benefits |  | 4,815,059 |  | 4,642,718 |  | 490,459 |  | 546,866 |  | 123,058 |  | 116,331 |
| Other |  | 50,306 |  | 51,627 |  | 12,568 |  | 12,310 |  | 2,278 |  | 1,470 |
| Total Deductions |  | 4,865,365 |  | 4,694,345 |  | 503,027 |  | 559,176 |  | 125,336 |  | 117,801 |
| Net Increase |  | 876,220 |  | 2,955,797 |  | 709,464 |  | 835,621 |  | 119,172 |  | 186,037 |
| Net Position |  |  |  |  |  |  |  |  |  |  |  |  |
| Beginning of Year |  | 69,327,501 |  | 66,371,704 |  | 9,202,531 |  | 8,366,910 |  | 1,956,146 |  | 1,770,110 |
| End of Year | \$ | 70,203,721 | \$ | 69,327,501 | \$ | 9,911,995 | \$ | 9,202,531 | \$ | 2,075,318 | \$ | 1,956,147 |

TABLE 4
CHANGES IN FIDUCIARY NET POSITION, OTHER POSTEMPLOYMENT BENEFITS
(in thousands) For the Fiscal Years Ended June 30:

|  |  | Retirement Health Insurance Account |  |  | Retiree Health Insurance Premium Account |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2019 | 2018 |  | 2019 |  | 2018 |  |
| Additions: |  |  |  |  |  |  |  |  |
| Employer Contributions | \$ | 49,615 | \$ | 47,998 | \$ | 14,009 | \$ | 13,290 |
| Net Investment and Other |  |  |  |  |  |  |  |  |
| Income |  | 35,959 |  | 50,869 |  | 2,455 |  | 2,383 |
| Total Additions |  | 85,574 |  | 98,867 |  | 16,464 |  | 15,673 |
| Deductions: <br> Healthcare Premium |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |
| Subsidies |  | 32,234 |  | 32,503 |  | 4,487 |  | 4,659 |
| Other |  | 1,312 |  | 1,282 |  | 318 |  | 278 |
| Total Deductions |  | 33,546 |  | 33,785 |  | 4,805 |  | 4,937 |
| Net Increase |  | 52,028 |  | 65,082 |  | 11,659 |  | 10,736 |
| Net Position |  |  |  |  |  |  |  |  |
| Beginning of year |  | 576,862 |  | 511,780 |  | 35,032 |  | 24,296 |
| End of Year | \$ | 628,890 | \$ | 576,862 | \$ | 46,691 | \$ | 35,032 |

- There was a shift from a minimum premium funding plan with Moda Health that was in effect through December 31, 2018, to a conventionally funded plan that went into effect on January 1, 2019. Under the minimum premium programs, a monthly minimum premium that represented administrative, stoploss and other fixed costs was remitted. In addition, claims were invoiced on a weekly basis as Moda/Delta Dental made payments for services delivered to covered PERS members. Effective January 1, 2019, only the Delta Dental coverage was under the minimum premium funding arrangement, with the remaining plans being fully insured conventionally funded.


## CHANGES IN NET POSITION

- SRHIA insurance premiums and other revenue for the fiscal year ended June 30, 2019, was $\$ 111.7$ million, a $\$ 64.7$ million, or 36.7 percent, decrease from fiscal year 2018. This decrease was primarily due to the change to the financing arrangement with one of the insurance providers from a minimum premium arrangement to a conventionally insured arrangement.
- SRHIA healthcare and other payments for the fiscal year ended June 30, 2019, decreased $\$ 64.4$ million, or 40.5 percent, from $\$ 159.0$ million in fiscal year 2018 to $\$ 94.6$ million in fiscal year 2019 due primarily to the decreases in claims expense related to the change in financing arrangement, offset by the $\$ 8.3$ million Change in Estimated Liabilities.

The tables below and on the next page show the condensed summary of net position and the condensed summary of changes in revenues, expenses, and net position for SRHIA.

TABLE 5
NET POSITION, PROPRIETARY FUND
(in thousands) As of June 30

|  | Standard Retiree Health Insurance Account |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2019 |  | 2018 |  |
| Cash and Receivables | \$ | 91,310 | \$ | 83,336 |
| Net OPEB Asset |  | 4 |  | 1 |
| Securities Lending Collateral |  | 2,230 |  | 1,187 |
| Total Assets |  | 93,544 |  | 84,524 |
| Deferred Outflows of Resources: |  |  |  |  |
| Pensions |  | 175 |  | 142 |
| OPEB |  | 3 |  | 3 |
| Total Deferred Outflows of Resources |  | 178 |  | 145 |
| Claims Payable |  | 865 |  | 9,200 |
| Other Payables |  | 424 |  | 1,269 |
| Securities Lending Payable |  | 2,230 |  | 1,187 |
| Net Pension Liability |  | 454 |  | 369 |
| Other Liabilities |  | 45 |  | 47 |
| Total Liabilities |  | 4,018 |  | 12,072 |
| Deferred Inflows of Resources: |  |  |  |  |
| Pensions |  | 25 |  | 3 |
| OPEB |  | 2 |  | 1 |
| Total Deferred Inflows of Resources |  | 27 |  | 4 |
| Total Net Position | \$ | 89,677 | \$ | 72,593 |

TABLE 6
REVENUES, EXPENSES, AND CHANGES IN NET POSITION, PROPRIETARY FUND (in thousands) For the Fiscal Years Ended June 30:

|  | Standard Retiree Health Insurance Account |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2019 |  | 2018 |  |
| Revenues: |  |  |  |  |
| Insurance Premiums | \$ | 83,905 | \$ | 137,827 |
| Reinsurance Reimbursements |  | 25,857 |  | 37,585 |
| Investment and Other Income |  | 1,922 |  | 971 |
| Total Revenues |  | 111,684 |  | 176,383 |
| Expenses: |  |  |  |  |
| Claims |  | 91,575 |  | 142,437 |
| Change in Estimated Liabilities |  | $(8,335)$ |  | 500 |
| Administrative and Other Expense |  | 11,360 |  | 16,109 |
| Total Expenses |  | 94,600 |  | 159,046 |
| Net Increase |  | 17,084 |  | 17,337 |
| Net Position |  |  |  |  |
| Beginning of Year |  | 72,593 |  | 55,270 |
| Cumulative Change in Accounting |  |  |  |  |
| Principle |  | - |  | (14) |
| End of Year | \$ | 89,677 | \$ | 72,593 |

## NET PENSION LIABILITY

The Employers' Net Pension Liability (NPL) as of June 30, 2019, was $\$ 17,297.5$ million, compared to a Net Pension Liability of $\$ 15,148.6$ million as of June 30, 2018. The increase in Employers' Net Pension Liability was primarily due to a $\$ 3,025.1$ million, or 3.58 percent, increase in Total Pension Liability, offset by a lesser increase in Fiduciary Net Position of $\$ 876.2$ million, or 1.26 percent.

## NET OPEB LIABILITY/(ASSET)

The Employers' Net OPEB Asset for RHIA as of June 30, 2019 was $\$ 193.3$ million, compared to the Net OPEB Asset of $\$ 111.6$ million as of June 30, 2018. The increase in Employers' Net OPEB Asset was primarily due to a 9.0 percent increase in Fiduciary Net Position as net investment income exceeded benefit payments.

The Employer's Net OPEB Liability for RHIPA as of June 30, 2019 was $\$ 25.3$ million, compared to the Net OPEB Liability of $\$ 35.3$ million as of June 30, 2018. The decrease in Employers' Net OPEB Liability was primarily due to a 33.3 percent increase in Fiduciary Net Position due to excess contributions..

## INVESTMENT ACTIVITIES

During fiscal year 2019, investments increased a modest 3.7 percent over the prior fiscal year as markets moved toward more volatility. Holdings in all asset classes experienced positive investment returns, except Real Estate and Public Equity. The Alternatives Portfolio increased substantially by $\$ 1,221.3$ million, or 20.4 percent, followed by Private Equity which increased by $\$ 1,049.3$ million or 6.5 percent. The other portfolios changed as follows: Real Estate increased $\$ 639.2$ million, or 7.7 percent; Debt Securities increased $\$ 848.1$
million, or 5.5 percent; The Opportunity Portfolio decreased $\$ 48.3$ million, or 2.7 percent; and Public Equity decreased $\$ 804.0$ million, or 2.7 percent. One-year returns on asset classes and comparative benchmarks are presented in the table on page 31.

## PLAN MEMBERSHIP

The table below reflects the Defined Benefit Pension Plan membership as of the end of the fiscal years.
TABLE 7
CHANGES IN PLAN MEMBERSHIP
As of June 30:

|  | 2019 | 2018 | Percentage Change |
| :---: | :---: | :---: | :---: |
| Retirees and beneficiaries benefits: |  |  |  |
| General | 137,314 | 133,942 | 2.5 \% |
| Police and Fire | 12,072 | 11,921 | 1.3 |
| Total | 149,386 | 145,863 | 2.4 |

Current and terminated employees:
Vested:

General
205,822
202,912
1.4
2.1

Nonvested:
General
Police and Fire
Total

17,268
17,623
1,589

79 | 1,728 |
| ---: |
|  |
| 225,113 |

(3.7)
1.4 \%

Percentage Change
2.5 \%
1.3
2.4

## SERVICE RETIREMENTS

Service retirements decreased 14.7 percent in fiscal year 2019, primarily due to a decrease in inactive members receiving benefits. Service retirements in fiscal year 2019 were 7,037 compared to 8,251 in fiscal year 2018.

TABLE 8
RETIREMENTS FROM SERVICE
By Fiscal Year


Fiscal Year

## CURRENTLY KNOWN FACTS, CONDITIONS, OR DECISIONS

The following are currently known facts, conditions, or decisions that are expected to have a significant effect on the System's financial position or results of operations:

- During the 2019 Legislative session, Senate Bill 1049 was approved and signed into law by the Governor. There are five components of the bill that will significantly impact the System, and will be implemented over the next few years:

1. Employer Programs Project (Effective July 1, 2019): established the Employer Incentive Fund (EIF) Program, which will allow eligible employers to receive matching funds if they apply and make a qualifying deposit into a side account. In order to participate in this program, each Employer is required to also participate in the UAL Resolution Program (UALRP).
2. Salary Limit Project (Effective January 1, 2020): A new salary cap will limit annual salary to $\$ 195,000$ beginning with calendar year 2020. PERS subject salary paid by an employer (including contributions and final average salary) will be limited to $\$ 195,000$ beginning with calendar year 2020. This amount will be indexed annually to the Consumer Price Index (CPI).
3. Work After Retirement Project (Effective January 1, 2020): The 1,039-hour Work After Retirement limit for all PERS retirees is removed for calendar years 2020 through 2024. If a member retires on or after normal retirement age, starting in 2020, they can work for a PERScovered employer and continue receiving their pension benefit (without accruing any new benefits) with no hour limitations. If a member retires earlier than normal retirement age, starting in 2020, they can work for a PERS-covered employer and continue receiving their pension benefit (without accruing any new benefits) with no hour limitations if the date of their employment is more than six months after their retirement date.
4. Member Redirect Project (Effective July 1, 2020): For all currently employed Tier One/Tier Two and OPSRP members earning $\$ 2,500 /$ month or more, a portion of their 6 percent IAP contributions will be redirected to an "Employee Pension Stability Account." The Employee Pension Stability Account will be used to pay for part of the member's future pension benefit.

- Tier One/Tier Two Members: 2.5 percent of each member's salary, currently contributed to the IAP, (whether paid by the member or employer) will start going into an Employee Pension Stability Account (EPSA). The remaining 3.5 percent of salary will continue to go to the member's existing IAP account.
- OPSRP Members: 0.75 percent of each member's salary, currently contributed to the IAP, (whether paid by the member or employer) will start going into their EPSA. The remaining 5.25 percent of salary will continue to go to the member's existing IAP account.
- Members may voluntarily choose to make additional after-tax contributions into their IAP account to make a full, 6 percent contribution to the IAP.

5. Member Choice Project (Effective January 1, 2021): IAP accounts are currently invested in TargetDate Funds based on a member's birth year. Beginning in 2021, members may choose to invest their IAP balance in a fund that is more reflective of their risk tolerance than the default based on their age.

## CONTACTING THE SYSTEM'S FINANCIAL MANAGEMENT

This financial report is designed to provide plan participants, employers, citizens, taxpayers, and others with a general overview of the System's finances and to demonstrate the Board's oversight of the System. If you have questions about this report or need additional financial information, please contact the Financial and Administrative Services Division Administrator at P.O. Box 23700, Tigard, Oregon 97281-3700

## Table 9 <br> Investment Results* Periods Ended June 30,

|  | 2019 |  | 2018 |  |
| :---: | :---: | :---: | :---: | :---: |
| Total Portfolio, Excluding Variable Account | 6.52 | \% | 9.40 | \% |
| Policy Benchmark ${ }^{1}$ | 7.20 |  | 9.19 |  |
| Variable Account | 4.91 |  | 11.53 |  |
| Benchmark: MSCI All Country World Investable Market Index Net | 4.56 |  | 11.14 |  |
| Domestic Stocks | 5.30 |  | 15.01 |  |
| Benchmark: Russell 3000 Index | 8.98 |  | 14.78 |  |
| International Stocks | 0.39 |  | 8.88 |  |
| Benchmark: MSCI All Country World ex-US Investable Market Index Net | 0.26 |  | 7.75 |  |
| Fixed Income Segment | 7.24 |  | 0.28 |  |
| Benchmark: Custom Index ${ }^{2}$ | 7.15 |  | 0.24 |  |
| Real Estate ${ }^{3}$ | 5.85 |  | 8.65 |  |
| Benchmark: Oregon Custom Real Estate Benchmark ${ }^{3}$ | 6.55 |  | 7.11 |  |
| Private Equity ${ }^{4}$ | 15.03 |  | 17.75 |  |
| Benchmark: Russell 3000 Index + 300 bps | 12.01 |  | 17.19 |  |
| Alternatives Portfolio | (2.65) |  | 4.45 |  |
| Benchmark: Consumer Price Index + 400 bps | 5.71 |  | 6.98 |  |
| Opportunity Portfolio | 3.55 |  | 7.28 |  |
| Benchmark: Consumer Price Index + 500 bps | 6.72 |  | 8.00 |  |

The rates of return reported in the Investment Section are based on a time-weighted rate of return methodology based upon market values, unless disclosed otherwise in the footnotes to the associated tables.

* Investment Results are based upon OIC asset classes as determined by each manager's primary investment type, not the financial statement classification of individual holdings.

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## Basic Financial Statements

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## Basic Financial Statements

Statement of Fiduciary Net Position
Pension and Other Postemployment Benefit Plans
As of June 30, 2019, with Comparative Totals as of June 30, 2018

|  | Defined Benefit Pension Plan |  | Oregon Public Service Retirement Plan Individual Account Program |  |  | Defined Ben | fit | lans |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Retirement Health Insurance Account | Retiree Health Insurance Premium Account |  |
| Assets: |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 2,576,485,372 |  |  | \$ | 318,749,070 | \$ | 25,385,858 | \$ | 3,848,018 |
| Receivables: |  |  |  |  |  |  |  |  |
| Employer |  | 54,289,303 |  | - |  | 1,746,885 |  | 1,311,346 |
| Plan Member |  | - |  | 1,644,533 |  | - |  | - |
| Interest and Dividends |  | 138,529,258 |  | 14,888,862 |  | 1,256,375 |  | 85,503 |
| Member Loans |  | - |  | - |  | - |  | - |
| Investment Sales and Other Receivables |  | 866,770,174 |  | 89,047,266 |  | 7,541,586 |  | 538,201 |
| Transitional Liability |  | 453,335,964 |  | ,047,266 |  |  |  | , |
| Total Receivables |  | 1,512,924,699 |  | 105,580,661 |  | 10,544,846 |  | 1,935,050 |
| Due from Other Funds |  | 1,444,960 |  | 10,263,929 |  | 620,569 |  | 229,221 |
| Investments: |  |  |  |  |  |  |  |  |
| Debt Securities |  | 13,013,696,271 |  | 2,755,532,887 |  | 118,026,237 |  | 8,032,331 |
| Public Equity |  | 23,942,881,517 |  | 3,557,591,360 |  | 212,785,852 |  | 14,481,241 |
| Real Estate |  | 8,025,792,884 |  | 862,596,981 |  | 72,789,015 |  | 4,953,691 |
| Private Equity |  | 15,449,787,790 |  | 1,660,513,858 |  | 140,120,092 |  | 9,535,939 |
| Alternatives Portfolio |  | 6,461,539,560 |  | 694,474,004 |  | 58,602,198 |  | 3,988,200 |
| Opportunity Portfolio |  | 1,537,645,907 |  | 165,263,263 |  | 13,945,505 |  | 949,068 |
| Total Investments |  | 68,431,343,929 |  | 9,695,972,353 |  | 616,268,899 |  | 41,940,470 |
| Securities Lending Collateral |  | 813,155,680 |  | 87,490,324 |  | 7,380,448 |  | 510,534 |
| Prepaid Expenses |  | 5,658,338 |  | 456,882 |  | 38,553 |  | 2,624 |
| Capital Assets at Cost, Net |  | 24,628,483 |  | 226,867 |  | - |  | - |
| Total Assets |  | 73,365,641,461 |  | 10,218,740,086 |  | 660,239,173 |  | 48,465,917 |
| Liabilities: |  |  |  |  |  |  |  |  |
| Investment Purchases and Accrued Expenses |  | 2,269,341,483 |  | 200,410,208 |  | 19,539,811 |  | 1,182,728 |
| Deposits and Other Liabilities |  | 68,126,292 |  | 17,636,654 |  | 4,397,869 |  | 53,891 |
| Due Other Funds |  | 11,113,719 |  | 1,188,160 |  | 29,448 |  | 27,457 |
| Securities Lending Collateral Due Borrowers |  | 813,339,348 |  | 87,510,065 |  | 7,382,113 |  | 510,647 |
| Total Liabilities |  | 3,161,920,842 |  | 306,745,087 |  | 31,349,241 |  | 1,774,723 |
|  |  |  |  |  |  |  |  |  |
| Net Position: |  |  |  |  |  |  |  |  |
| Restricted for: |  |  |  |  |  |  |  |  |
| Defined Benefit Pension Plan |  | 70,203,720,619 |  | - |  | - |  | - |
| Other Postemployment Benefits (OPEB) |  | - |  | - |  | 628,889,932 |  | 46,691,194 |
| Other Employee Benefits: |  |  |  |  |  |  |  |  |
| Individual Account Program |  | - |  | 9,911,994,999 |  | - |  | - |
| Deferred Compensation Plan |  | - |  | - |  | - |  | - |
| Total Net Position | \$ | 70,203,720,619 | \$ | 9,911,994,999 | \$ | 628,889,932 | \$ | 46,691,194 |

The accompanying notes are an integral part of the financial statements.

| Deferred <br> Compensation Plan |  | 2019 |  | 2018 |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 6,241,900 | \$ | 2,930,710,218 | \$ | 4,301,913,061 |
|  | - |  | 57,347,534 |  | 70,074,492 |
|  | - |  | 1,644,533 |  | 8,890,096 |
|  | 673,774 |  | 155,433,772 |  | 137,411,068 |
|  | 12,705,365 |  | 12,705,365 |  | 12,332,389 |
|  | 226,410 |  | 964,123,637 |  | 2,259,152,395 |
|  | - |  | 453,335,964 |  | 493,252,928 |
|  | 13,605,549 |  | 1,644,590,805 |  | 2,981,519,856 |
|  | - |  | 12,558,679 |  | 10,624,304 |
|  | 381,971,607 |  | 16,277,259,333 |  | 15,429,157,797 |
|  | 1,675,530,552 |  | 29,403,270,522 |  | 30,207,233,914 |
|  | - |  | 8,966,132,571 |  | 8,326,898,466 |
|  | - |  | 17,259,957,679 |  | 16,210,706,197 |
|  | - |  | 7,218,603,962 |  | 5,997,324,626 |
|  | - |  | 1,717,803,743 |  | 1,766,087,042 |
|  | 2,057,502,159 |  | 80,843,027,810 |  | 77,937,408,042 |
|  | 6,208 |  | 908,543,194 |  | 1,182,847,929 |
|  | - |  | 6,156,397 |  | 4,433,149 |
|  | - |  | 24,855,350 |  | 27,271,584 |
|  | 2,077,355,816 |  | 86,370,442,453 |  | 86,445,611,437 |
|  | 1,305,536 |  | 2,491,779,766 |  | 4,044,244,999 |
|  | 599,834 |  | 90,814,540 |  | 109,725,955 |
|  | 126,667 |  | 12,485,451 |  | 10,540,074 |
|  | 6,208 |  | 908,748,381 |  | 1,183,028,260 |
|  | 2,038,245 |  | 3,503,828,138 |  | 5,347,539,288 |
|  | - |  | 70,203,720,619 |  | 69,327,500,445 |
|  | - |  | 675,581,126 |  | 611,893,971 |
|  |  |  | 9,911,994,999 |  | 9,202,531,398 |
|  | 2,075,317,571 |  | 2,075,317,571 |  | 1,956,146,335 |
| \$ | 2,075,317,571 | \$ | 82,866,614,315 | \$ | 81,098,072,149 |

## Basic Financial Statements

## Statement of Changes in Fiduciary Net Position

Pension and Other Postemployment Benefit Plans
For the Fiscal Year Ended June 30, 2019, with Comparative Totals for the Fiscal Year Ended June 30, 2018

|  |  |  |  |
| :--- | ---: | :--- | ---: | :--- |

The accompanying notes are an integral part of the financial statements.

| Compensation Plan |  | 2019 |  | 2018 |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | - | \$ | 1,783,807,761 | \$ | 1,451,399,597 |
|  | 139,543,729 |  | 798,037,574 |  | 769,114,659 |
|  | 139,543,729 |  | 2,581,845,335 |  | 2,220,514,256 |
|  | 93,596,167 |  | 3,633,798,214 |  | 6,141,242,443 |
|  | 13,463,857 |  | 1,969,216,505 |  | 1,767,039,747 |
|  | 107,060,024 |  | 5,603,014,719 |  | 7,908,282,190 |
|  | $(3,717,336)$ |  | $(911,808,652)$ |  | (680,011,556) |
|  | 103,342,688 |  | 4,691,206,067 |  | 7,228,270,634 |
|  | $\begin{array}{r} 56 \\ (56) \\ \hline \end{array}$ |  | 31,283,406 |  | 30,131,573 |
|  |  |  | $(22,627,331)$ |  | $(19,912,978)$ |
|  | - |  | 8,656,075 |  | 10,218,595 |
| 1,621,080 |  |  | 18,916,148 |  | 4,314,540 |
| 244,507,497 |  |  | 7,300,623,625 |  | 9,463,318,025 |
| 123,057,988 |  |  | 5,424,492,416 |  | 5,301,065,697 |
| - |  |  | 4,083,536 |  | 4,849,807 |
| - |  |  | 11,903,642 |  | 13,876,294 |
| 2,278,273 |  |  | 54,880,713 |  | 53,090,243 |
| - |  |  | 36,721,152 |  | 37,162,676 |
| 125,336,261 |  |  | 5,532,081,459 |  | 5,410,044,717 |
| 119,171,236 |  |  | 1,768,542,166 |  | 4,053,273,308 |
| 1,956,146,335 |  |  | 81,098,072,149 |  | 77,044,798,841 |
| \$ | 2,075,317,571 | \$ | 82,866,614,315 | \$ | 81,098,072,149 |

## Basic Financial Statements

Statement of Net Position
Proprietary Fund
As of June 30, 2019, with Comparative Totals as of June 30, 2018

|  | Enterprise Fund |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Standard Retiree Health Insurance Account |  |  |
|  |  | 2019 | 2018 |  |
| Assets: |  |  |  |  |
| Current Assets |  |  |  |  |
| Cash and Cash Equivalents | \$ | 73,508,225 | \$ | 63,379,394 |
| Reinsurance Reimbursements and Rebate Receivables |  | 17,802,127 |  | 19,956,310 |
| Securities Lending Collateral |  | 2,229,576 |  | 1,186,752 |
| Total Current Assets |  | 93,539,928 |  | 84,522,456 |
| Non-current Assets |  |  |  |  |
| Net OPEB Asset |  | 3,702 |  | 1,289 |
| Total Non-current Assets |  | 3,702 |  | 1,289 |
| Total Assets |  | 93,543,630 |  | 84,523,745 |
| Deferred Outflows of Resources |  |  |  |  |
| Pensions |  | 174,954 |  | 142,149 |
| OPEB |  | 3,445 |  | 3,200 |
| Total Deferred Outflows of Resources |  | 178,399 |  | 145,349 |
| Liabilities: |  |  |  |  |
| Current Liabilities |  |  |  |  |
| Accrued Expenses |  | 331,605 |  | 1,167,810 |
| Compensated Absences |  | 17,234 |  | 15,882 |
| Due to Other Funds |  | 73,228 |  | 84,230 |
| Estimated Insurance Claims Due |  | 865,000 |  | 9,200,000 |
| Pension-Related Debt |  | 1,966 |  | 1,400 |
| Securities Lending Collateral Due Borrowers |  | 2,229,576 |  | 1,186,752 |
| Total Current Liabilities |  | 3,518,609 |  | 11,656,074 |
| Non-current Liabilities |  |  |  |  |
| Compensated Absences |  | 8,878 |  | 8,552 |
| Pension-Related Debt |  | 19,672 |  | 21,966 |
| Other Liabilities |  | 16,294 |  | 16,656 |
| Net Pension Liability |  | 454,125 |  | 368,837 |
| Total Non-current Liabilities |  | 498,969 |  | 416,011 |
| Total Liabilities |  | 4,017,578 |  | 12,072,085 |
| Deferred Inflows of Resources |  |  |  |  |
| Pensions |  | 25,524 |  | 3,082 |
| OPEB |  | 1,594 |  | 909 |
| Total Deferred Inflows of Resources |  | 27,118 |  | 3,991 |
| Net Position: |  |  |  |  |
| Restricted for: |  |  |  |  |
| OPEB |  | 3,702 |  | 1,289 |
| Unrestricted |  | 89,673,631 |  | 72,591,729 |
| Total Net Position | \$ | 89,677,333 | \$ | 72,593,018 |

The accompanying notes are an integral part of the financial statements.

Statement of Revenues, Expenses, and Changes in Net Position
Proprietary Fund
For the Fiscal Year Ended June 30, 2019, with Comparative Totals for the Fiscal Year Ended June 30, 2018

|  | Enterprise Fund |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Standard Retiree Health Insurance Account |  |  |
|  |  | 2019 |  | 2018 |
| Operating Revenues: |  |  |  |  |
| Insurance Premium Revenue | \$ | 83,905,350 | \$ | 137,827,233 |
| Reinsurance Reimbursements |  | 25,856,914 |  | 37,585,003 |
| Other Income |  | 315 |  | - |
| Total Operating Revenues |  | 109,762,579 |  | 175,412,236 |
| Operating Expenses: |  |  |  |  |
| Claims Expense |  | 91,574,566 |  | 142,436,948 |
| Increase/(Decrease) in Estimated Liabilities |  | $(8,335,000)$ |  | 500,000 |
| Administrative Expense |  | 11,359,850 |  | 16,109,792 |
| Total Operating Expenses |  | 94,599,416 |  | 159,046,740 |
| Operating Income |  | 15,163,163 |  | 16,365,496 |
| Non-Operating Revenues: |  |  |  |  |
| Interest, Dividends and Other Investment Income |  | 1,921,152 |  | 971,245 |
| Securities Lending Income |  | 29,667 |  | 5,977 |
| Less Securities Lending Expense |  | $(29,667)$ |  | $(5,977)$ |
| Net Securities Lending Income |  | - |  | - |
| Total Non-Operating Revenues |  | 1,921,152 |  | 971,245 |
| Change in Net Position |  | 17,084,315 |  | 17,336,741 |
| Total Net Position |  |  |  |  |
| Beginning of Year |  | 72,593,018 |  | 55,256,277 |
| End of Year | \$ | 89,677,333 | \$ | 72,593,018 |

The accompanying notes are an integral part of the financial statements.

## Basic Financial Statements

## Statement of Cash Flows

Proprietary Fund
For the Fiscal Year Ended June 30, 2019, with Comparative Totals for the Fiscal Year Ended June 30, 2018

|  | Enterprise Fund |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Standard Retiree Health Insurance Account 2019 2018 |  |  |  |
| Cash Flows from Operating Activities: |  |  |  |  |
| Insurance Premiums and Reinsurance Reimbursements | \$ | 111,916,447 | \$ | 180,233,809 |
| Claims Paid |  | $(91,574,566)$ |  | $(142,436,948)$ |
| Other Receipts |  | 315 |  | - |
| Other Payments |  | $(12,134,518)$ |  | $(17,339,069)$ |
| Net Cash Provided by Operating Activities |  | 8,207,679 |  | 20,457,792 |
| Cash Flows from Investing Activities: |  |  |  |  |
| Interest and Dividends Received |  | 1,921,152 |  | 971,245 |
| Net Increase in Cash and Cash Equivalents |  | 10,128,831 |  | 21,429,037 |
| Cash and Cash Equivalents Beginning of Year |  | 63,379,394 |  | 41,950,357 |
| Cash and Cash Equivalents End of Year | \$ | 73,508,225 | \$ | 63,379,394 |
| Reconciliation of Operating Income to Net Cash Provided by Operating Activities |  |  |  |  |
| Operating Income | \$ | 15,163,163 | \$ | 16,365,496 |
| Adjustments to reconcile operating income to net cash provided by operating activities: |  |  |  |  |
| Effect of Cumulative Change in Accounting Principle |  | - |  | $(14,076)$ |
| Changes in assets, deferred outflows of resources, liabilities, and deferred inflows of resources: |  |  |  |  |
| Reinsurance Reimbursements and Rebate Receivables |  | 2,154,183 |  | 4,821,573 |
| Net OPEB Asset |  | $(2,413)$ |  | $(1,289)$ |
| Deferred Outflows of Resources - Pension |  | $(32,805)$ |  | 60,231 |
| Deferred Outflows of Resources - OPEB |  | (245) |  | $(3,200)$ |
| Accrued Expenses |  | $(836,205)$ |  | $(1,282,198)$ |
| Compensated Absences |  | 1,678 |  | 528 |
| Due to Other Funds |  | $(11,002)$ |  | 22,890 |
| Estimated Insurance Claims Due |  | $(8,335,000)$ |  | 500,000 |
| Pension-Related Debt |  | $(1,728)$ |  | $(1,406)$ |
| Other Liabilities |  | (362) |  | $(1,574)$ |
| Net Pension Liability |  | 85,288 |  | $(9,578)$ |
| Deferred Inflows of Resources - Pension |  | 22,442 |  | (514) |
| Deferred Inflows of Resources - OPEB |  | 685 |  | 909 |
| Net Cash Provided by Operating Activities | \$ | 8,207,679 | \$ | 20,457,792 |

The accompanying notes are an integral part of the financial statements.

## Note 1 - Summary of Significant Accounting Policies

## A. Reporting Entity

The Oregon State Treasurer has statutory responsibility for custody and investment of the Oregon Public Employees Retirement System's (PERS or the System) assets. As a result of this fiduciary responsibility, PERS is included as part of the primary government in the State of Oregon Comprehensive Annual Financial Report.

## B. Basis of Presentation

The accompanying financial statements are prepared on the basis of a fiscal year ended June 30, 2019, in accordance with generally accepted accounting principles in the United States of America as set forth in Governmental Accounting Standards Board (GASB) pronouncements that apply to governmental accounting for fiduciary funds and enterprise funds. Fiduciary funds are used to account for assets held by a governmental unit in a trustee capacity (trust funds). Proprietary funds may be used to report any activity for which a fee is charged to external users for goods or services.

PERS' pension, other postemployment benefits (OPEB), and deferred compensation activities are accounted for in five pension and other postemployment benefit trust funds:

- Defined Benefit Pension Plan, a cost-sharing, multiple-employer plan, which includes the Variable Annuity Account
- Oregon Public Service Retirement Plan Individual Account Program, an individual account-based program under the PERS taxqualified governmental plan
- Retirement Health Insurance Account, a costsharing, multiple-employer plan
- Retiree Health Insurance Premium Account, a single-employer plan
- Deferred Compensation Fund (Oregon Savings Growth Plan)

PERS' public entity risk pool activity is accounted for in a single proprietary enterprise fund:

- Standard Retiree Health Insurance Account


## C. Basis of Accounting

The accrual basis of accounting is used for all funds. Revenues are recognized when earned. Contributions are recognized when due, pursuant to legal (or statutory) requirements. Benefits and withdrawals are recognized when they are currently due and payable in accordance with the terms of the plans.

Proprietary funds distinguish operating revenues and expenses from non-operating items.

Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are insurance premiums and reinsurance reimbursements, and operating expenses include claims and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. Deferred outflows of resources related to pensions and OPEB resulting from contributions made subsequent to the measurement date will be recognized as a reduction of the net pension liability and net OPEB liability, or an increase in the net OPEB asset in the following year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions and OPEB will be recognized in pension and OPEB expenses for approximately each of the subsequent four years.

## D. Investments

Oregon Revised Statute (ORS) 293.706 established the Oregon Investment Council (OIC), which consists of five voting members. Four members of the council, who are qualified by training and experience in the field of investment or finance, are appointed by the Governor subject to state Senate confirmation. The State Treasurer serves as the council's remaining voting member. In addition, the Director of the System serves as a nonvoting OIC member.

ORS 293.701 defines the investment funds over which OIC has responsibility. Included are the Oregon Public Employees Retirement Fund (OPERF), which is comprised of the Defined Benefit Pension Plan, the Individual Account Program, the Other Postemployment Benefit plans, and the Deferred Compensation Fund. OIC establishes policies for the investment and reinvestment of moneys in the investment funds as well as the acquisition, retention, management, and disposition of investments in the investment funds. OIC is also responsible for providing an examination of the effectiveness of the investment program.

OIC ensures moneys in the investment funds are invested and reinvested to achieve the investment objective of making the moneys as productive as possible. Furthermore, the investments of those funds are managed as a prudent investor would do under the prevailing circumstances and in light of the purposes, terms, distribution requirements, and laws governing each investment fund. This standard requires the exercise of reasonable care, skill, and caution and is applied to investments not in isolation, but in the context of each fund's portfolio as part of an overall investment strategy. The strategy should incorporate risk and return objectives reasonably suitable to the particular investment fund.

When implementing investment decisions, OIC has a duty to diversify the investments of the investment funds unless, under the circumstances, it is not prudent to do so. In addition, OIC must act with prudence when selecting agents and delegating authority.

Investments are recognized at fair value, the amount that could be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

Investments that do not have a readily determinable fair value are valued using the net asset value (NAV) per share. Such values generally represent PERS' ownership interest in partnership capital.

The fair value of publicly traded debt and equity securities in active markets is determined by the custodian's pricing agent using nationally recognized pricing services. The custodian's pricing agent values equity securities traded on a national or international exchange at the last reported sales price and generally values debt securities by using evaluated bid prices. For securities that do not have an active market, such as private placements or commingled investment vehicles, a market price is calculated by either the custodian's pricing agent or the investment manager. For example, a similar benchmark security may be used to derive the fair value. The benchmark will typically have a coupon rate and maturity date comparable to the debt security being valued, and its market risk will be similar, considering current market conditions. The fair value of real estate investment trust (REIT) securities is determined by the custodian's pricing agent using recognized pricing services.

Investments in real estate, other than publicly traded REITS, for which observable market prices in active markets do not exist, are reported at fair value as of June 30, 2019, as determined by management based on valuation information provided in good faith by the general partner. Direct investments in real estate are appraised every two to three years, and between appraisals, investment managers adjust values to reflect current and projected operating performance and financial transactions. In the absence of observable market prices, general partners determine the fair value of real estate partnerships using valuation methods considered most appropriate. A variety of factors are considered, including the nature of the investment, local market conditions, trading values on public exchanges for comparable investments, current and projected operating performance, and financing transactions subsequent to the acquisition of the investment.

Investments in private equities are recorded at fair value as of June 30, 2019, as determined by
management based on valuation information provided by the general partner. Investments in private equities representing publicly traded securities are stated at quoted market price. Where observable market inputs are not available, valuation models are applied. The general partner determines fair value based on the best information available and by reference to information including, but not limited to, the following: projected sales, net earnings, earnings before interest, taxes, depreciation and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments typically include: (1) the market approach (whereby fair value is derived by reference to observable valuation measures for comparable companies or assets) and (2) the income approach (e.g., the discounted cash flow method).

Investments in the opportunity and alternatives portfolios are recorded at fair value as of June 30, 2019 by the respective general partner or account manager. Investments in the opportunity and alternatives portfolios representing publicly traded securities are stated at quoted market price. Where observable market inputs are not available, valuation models are applied. The general partner or account manager determines fair value based on the best information available and by reference to information including, but not limited to, the following: projected sales, net earnings, earnings before interest, taxes, depreciation, and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments typically include: (1) the market approach (whereby fair value is derived by reference to observable valuation measures for comparable companies or assets); (2) the income approach (e.g. the discounted cash flow method).

Due to the inherent uncertainty and the degree of judgment involved in determining private equity, opportunity, real estate, and alternatives portfolio investment valuations, the fair values reflected in the accompanying financial statements may differ significantly from values that would have been used had a readily determinable fair value for the investments existed and the difference could be material. In addition, these investments are generally considered to be illiquid long-term investments, and the recorded fair values may materially differ from the amounts that eventually may be realized from the sale or other disposition of these investments.

OIC has approved the following asset classes for the OPERF: Short-Term Investments, Fixed Income, Real Estate, Public and Private Equities, and Alternative Investments. In addition, OPERF invests in the Opportunity Portfolio, which may be populated with investment approaches across a wide range of investment opportunities with no limitation as to asset classes or strategies. OIC must approve, in advance, the purchase of investments in a new asset class not described above.

Table 1 below displays the OIC approved asset allocation policy. See the Long-Term Expected Rate of Return table on page 74 .

TABLE 1

| Asset Class | Target Allocation |
| :--- | :---: |
| Cash | $0.0 \%$ |
| Debt Securities | $20.0 \%$ |
| Public Equity | $37.5 \%$ |
| Private Equity | $17.5 \%$ |
| Real Estate | $12.5 \%$ |
| Alternatives Portfolio | $12.5 \%$ |
| Opportunity Portfolio | $0.0 \%$ |
| Total | $\underline{\underline{100.0 \%}}$ |

See Geometric Return Table 31 on page 74

## E. Earnings Crediting

By law earnings are credited to member accounts on a calendar-year basis. Members in Tier One are currently guaranteed to receive at least the assumed earnings rate used in the most recent actuarial valuation. Members participating in the Variable Annuity Account, IAP members, and Tier Two members are credited actual earnings or losses, less deductions allowed by law.

## F. Administrative Costs

The System's administrative expenses are funded from investment earnings and administrative fees collected from members and are allocated to all plans and programs administered by the System. If investment earnings and fees are insufficient for such purpose, the remaining expenses are paid from employer contributions.

## G. Use of Estimates in the Preparation of Financial Statements

The preparation of the System's financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain financial statement amounts and disclosures. Actual results could differ from those estimates.

## H. Comparative Totals

The basic financial statements include certain prior year summarized comparative information in total, but not at the level of detail required for a presentation in conformity with the accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the System's financial statements as of and for the fiscal year ended June 30, 2018, from which the summarized information was derived.

Certain reclassifications have been made to the comparative totals as of and for the fiscal year ended June 30, 2018, to conform to the presentation as of and for the fiscal year ended June 30, 2019.

## Note 2 - Description of Plan

## A. Organization

PERS administers a cost-sharing, multipleemployer defined benefit pension plan for units of state government, political subdivisions, community colleges, and school districts, containing multiple actuarial pools. Plan assets may be used to pay the benefits of the employees of any employer that provides pensions through the Plan. Participation by state government units, school districts, and community colleges is mandatory. Participation by most political subdivisions is optional but irrevocable if elected. As of June 30, 2019, there were 906 participating employers.

PERS is administered in accordance with Oregon Revised Statutes (ORS) Chapter 238, Chapter 238A, and Internal Revenue Code Section 401(a). The Oregon Legislature has delegated authority to the Public Employees Retirement Board (Board) to administer and manage the System. All members of the Board are appointed by the Governor and confirmed by the Senate. The Governor designates the chairperson. One member must be a public employer manager or a local elected official, one member must be a union-represented public employee or retiree, and three members must have experience in business management, pension management, or investing.

## B. Plan Membership

Employer, retiree, active and inactive member data as of June 30, 2019, is shown in Table 2 on the following page.

The 1995 Legislature enacted Chapter 654, Section 3, Oregon Laws 1995, which has been codified into ORS 238.435. This legislation created a second tier of benefits for those who established membership on or after January 1, 1996. The second tier does not have the Tier One assumed earnings rate guarantee and has a higher normal retirement age of 60, compared to age 58 for Tier One.

As of June 30, 2019, there were 18,971 active plan

TABLE 2

${ }^{1}$ Defined benefit only. No individual accounts are maintained.
${ }^{2}$ Data for 2019 provided by Multnomah County was incomplete at the time this table was prepared, leading to understated totals for non-retired members.
members, 128,177 retired plan members or their beneficiaries currently receiving benefits, 11,065 inactive plan members entitled to but not yet receiving benefits, for a total of 158,213 Tier One members.

For Tier Two members, as of June 30, 2019, there were 32,441 active plan members, 15,567 retired plan members or their beneficiaries currently receiving benefits, 15,566 inactive plan members entitled to but not yet receiving benefits, for a total of 63,574 .

The 2003 Legislature enacted HB 2020, codified as ORS 238A, which created the Oregon Public Service Retirement Plan (OPSRP). OPSRP consists of the Pension Program and the Individual Account Program. Membership includes public employees hired on or after August 29, 2003.

As of June 30, 2019, there were 124,915 active plan members, 5,642 retired plan members or their beneficiaries currently receiving benefits, 5,868 inactive plan members entitled to but not yet receiving benefits, and 16,287 inactive plan members
not eligible for refund or retirement, for a total of 152,712 OPSRP Pension Program members.

Beginning January 1, 2004, PERS active Tier One and Tier Two members became members of the Individual Account Program (IAP) of OPSRP. PERS members retain their existing Regular or Variable accounts, but member contributions are now deposited into the member's IAP account. Accounts are credited with earnings and losses net of administrative expenses. OPSRP is part of PERS and is administered by the Board. The PERS Board is directed to adopt any rules necessary to administer OPSRP, and such rules are to be considered part of the plan for IRS purposes.

## C. Plan Benefits

## a. PERS Pension (Chapter 238 - Tier One/Tier Two)

## 1. Pension Benefits

The PERS retirement allowance is payable monthly for life. Members may select from 13 retirement benefit options that are actuarially equivalent to the base benefit.

These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage ( 2.0 percent for Police and Fire employees, 1.67 percent for General Service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results. Monthly payments must be a minimum of $\$ 200$ per month or the member will receive a lump-sum payment of the actuarial equivalence of benefits to which he or she is entitled.

Police and Fire members may purchase increased benefits that are payable between the date of retirement and age 65.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for Police and Fire members). General Service employees may retire after reaching age 55. Police and Fire members are eligible after reaching age 50. Tier One General Service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police and Fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. The plans are closed to new members hired on or after August 29, 2003.

A judge member who has made contributions to PERS during each of five calendar years shall receive a retirement allowance, payable monthly, for life. Before reaching age 60, judge members must choose the calculation formula under which they will retire. The election is irrevocable after the member attains age 60. The two formulas, A and B, are described in the following paragraph.

The Plan A retirement allowance for judge members is computed by multiplying 2.8125 percent by the final average salary for the first 16 years of service and 1.67 percent of the final average salary multiplied by the number of years of service as a judge in excess of 16 . For most judge members the maximum amount is limited to 65 percent of final average salary. The Plan B retirement allowance for judge members is computed by multiplying 3.75 percent by the final average salary for the first 16 years of service and 2.0 percent of the final average salary multiplied by the number of years of service as a judge in excess of 16 years of service. For most judge members the maximum amount is limited to 75 percent of final average salary. Plan B requires a judge to serve up to 35 days per year for a period of five years as a pro tem judge. There is no actuarial reduction for retirement before age 65 .

## 2. Death Benefits

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by a PERS employer at the time of death,
- the member died within 120 days after termination of PERS-covered employment,
- the member died as a result of injury sustained while employed in a PERS-covered job, or
- the member was on an official leave of absence from a PERS-covered job at the time of death.

A member's beneficiary may choose a monthly payment for life instead of the lump-sum or a combination of lump-sum and monthly payments, if eligible. The monthly payment must be a minimum of $\$ 30$ per month for deaths that occur July 30, 2003, and earlier; $\$ 200$ per month for deaths that occur after July 30, 2003.

## 3. Disability Benefits

A member with 10 or more years of creditable service who becomes disabled from other than dutyconnected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred
injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 ( 55 for Police and Fire members) when determining the monthly benefit.

Judge members of PERS who have served a minimum of six consecutive years and who become physically or mentally incapacitated are entitled to benefits as provided in ORS 238.555.

## 4. Benefit Changes After Retirement

Members may choose to continue participation in their Variable Account after retiring and may experience annual benefit fluctuations due to changes in the fair value of the underlying global equity investments of that account.

Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes (COLA). The COLA is capped at 2.0 percent.

## b. OPSRP Pension Program

## 1. Pension Benefits

This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

Police and Fire: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for Police and Fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a Police and Fire member, the individual must have been employed continuously as a Police and Fire member for at least five years immediately preceding retirement.

General Service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for General Service members is age 65 , or age 58 with 30 years of retirement credit.

A member of the pension program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

## 2. Death Benefits

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse receives for life 50 percent of the pension that would otherwise have been paid to the deceased member. The surviving spouse or other person may elect to delay payment of the death
benefit, but payment must commence no later than December 31 of the calendar year in which the member would have reached $701 / 2$ years.

## 3. Disability Benefits

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

## c. Individual Account Program

## 1. Benefit Terms

The IAP is an individual account-based program under the PERS tax-qualified governmental plan as defined under ORS 238A.400. An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies. The accounts fall under Internal Revenue Code Section 401(a).

Upon retirement, a member of the IAP may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a $5-, 10-, 15-, 20$-year period or an anticipated life span option. Installment amounts vary with market returns as the account remains invested while in distribution. When chosen, the distribution option must result in a $\$ 200$ minimum distribution amount, or the frequency of the installments will be adjusted to reach that minimum.

## 2. Death Benefits

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

## 3. Recordkeeping

PERS contracts with Voya Financial to maintain IAP participant records.

## d. Postemployment Healthcare Benefits

ORS 238.420 established the Retirement Health Insurance Account (RHIA) and authorizes a payment
of up to $\$ 60$ from RHIA toward the monthly cost of health insurance for eligible PERS members. RHIA is a cost-sharing, multiple-employer OPEB plan for 906 participating employers. The plan was closed to new entrants hired on or after August 29, 2003.

To be eligible to receive this monthly payment toward the premium costs the member must: (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in a PERS-sponsored health plan.

A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991.

For the fiscal year ended June 30, 2019, PERS employers contributed 0.07 percent of PERScovered salaries for Tier One and Tier Two members to fund the normal cost portion of RHIA benefits. PERS employers contributed 0.43 percent of all PERS-covered salaries to amortize the unfunded actuarial accrued liability over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years. These rates were based on the December 31, 2015 actuarial valuation. This is included in the employer contribution rates listed in Table 3 below.

Employer contributions are advance-funded on an actuarially determined basis. There is no inflation assumption for RHIA postemployment
benefits because the payment amount is set by statute and is not adjusted for increases in healthcare costs. The number of inactive plan RHIA participants receiving benefits was 44,208 for the fiscal year ended June 30, 2019, and there were 45,958 active and 11,347 inactive members who meet the requirements to receive RHIA benefits when they retire.

ORS 238.415 established the Retiree Health Insurance Premium Account (RHIPA) and requires the Board on or before January 1 of each year to calculate the average difference between the health insurance premiums paid by retired state employees under contracts entered into by the Board and health insurance premiums paid by active state employees. ORS 238.415 authorizes payment of this average difference to qualified retired state employees. Retired state employees are qualified to receive this benefit if they had eight or more years of qualifying service with a state agency in the System at the time of retirement or are receiving a disability pension calculated as if they had eight or more years of qualifying service but are not eligible for federal Medicare coverage. RHIPA is a singleemployer (the state as one employer) defined benefit OPEB plan and was closed to new entrants hired on or after August 29, 2003.

A surviving spouse or dependent of a deceased retired state employee is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died, and the member retired on or after September 29, 1991.

For the year ended June 30, 2019, state agencies contributed 0.11 percent of PERS-covered salaries for Tier One and Tier Two members to fund the normal
tABLE 3

| Contribution Rate Summary ${ }^{1}$ | Defined Benefit Pension |  |  |  |  |  |  | Postemployment Healthcare |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | PERS Defined Benefit Plan |  |  |  |  | OPSRP Pens | Program | RHIA | RHIPA |
|  | Pooled Employers |  |  | Non-Pooled Employers |  | All Employers |  | All Employers | State Agencies |
|  | State Agencies ${ }^{2}$ | tate and Local Government Rate Pool ${ }^{3}$ | School Pool ${ }^{3}$ | Political <br> Subdivisions ${ }^{3,4}$ | Judiciary | General Service | Police and Fire |  |  |
| Employee IAP | 6.00 \% | 6.00 \% | 6.00 \% | 6.00 \% | 0.00 \% | 6.00 \% | 6.00 \% | 0.00 \% | 0.00 \% |
| Employee |  |  |  |  |  |  |  |  |  |
| Normal Cost | 0.00 | 0.00 | 0.00 | 0.00 | 7.00 | 0.00 | 0.00 | 0.00 | 0.00 |
| Employer |  |  |  |  |  |  |  |  |  |
| Normal Cost | 15.73 | 15.78 | 13.28 | 16.71 | 18.34 | 8.02 | 12.79 | 0.07 | 0.11 |
| Unfunded Actuarial |  |  |  |  |  |  |  |  |  |
| Liability | 0.68 | 6.10 | 12.15 | 3.43 | (1.28) | 1.27 | 1.27 | 0.43 | 0.38 |
| Total Employer |  |  |  |  |  |  |  |  |  |
| Contributions | 16.41 \% | 21.88 \% | 25.43 \% | 20.14 \% | 17.06 \% | 9.29 \% | 14.06 \% | 0.50 \% | 0.49 \% |
| ${ }^{1}$ Group average rates shown were effective July 1, 2017 through June 30, 2019. |  |  |  |  |  |  |  |  |  |
| ${ }^{2}$ A subcomponent of the State and Local Government Rate Pool; includes UAL payment rate offset. |  |  |  |  |  |  |  |  |  |
| ${ }^{3}$ Does not include UAL payment rate offsets. |  |  |  |  |  |  |  |  |  |
| ${ }^{4}$ Non-pooled Political Subdivisions are valued separately for the Defined Benefit Plan. |  |  |  |  |  |  |  |  |  |

cost portion of RHIPA benefits. State agencies contributed 0.38 percent of all PERS-covered salaries to amortize the unfunded actuarial accrued liability over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years. These rates were based on the December 31, 2015 actuarial valuation. This is included in the employer contribution rates listed in Table 3 on the previous page.

The number of inactive plan RHIPA participants receiving benefits was 905 for the fiscal year ended June 30, 2019. As of June 30, 2019, there were 13,982 active members who meet the requirements to receive RHIPA benefits when they retire. Inactive members are not eligible for these benefits. All subsidy payments from the RHIA and RHIPA are initially deposited in the Standard Retiree Health Insurance Account, as described in Note 8 on page 69, and subsequently remitted to the appropriate PERS health plan.

## e. Deferred Compensation Plan

Deferred compensation plans are authorized under Internal Revenue Code Section 457. The Oregon Legislature enacted Chapter 179, Oregon Laws 1997, which established the Deferred Compensation Fund. ORS 243.400 to 243.507 established and provided for PERS to administer the state deferred compensation plan, known as the Oregon Savings Growth Plan (OSGP). As of June 30, 2019, the fair value of investments was $\$ 2,057.5$ million.

The plan is a benefit available to all state employees. To participate, an employee executes an individual agreement with the state deferring current earnings to be paid at a future date. Participants in the plan are not required to pay federal and state income taxes on the deferred contributions and earnings until the funds are received. Participants or their beneficiaries cannot receive the funds until at least one of the following occurs: termination by reason of resignation, death, disability, or retirement; unforeseeable emergency; or by requesting a de minimis distribution from inactive accounts valued less than $\$ 5,000$. A loan program is also available for eligible participants. Member loans receivable at June 30, 2019, totaled $\$ 12.7$ million. Of that amount, $\$ 10.2$ million is not expected to be collected within one year.

PERS contracts with Voya Financial to maintain OSGP participant records. The Oregon State Treasury, as custodian of the assets, also contracts with State Street Bank and Trust Company to provide financial services. There are 20 investment options with varying degrees of market risk. Up to five financial institutions provide investment services in mutual funds for each investment option. A participant receives a blend of these mutual funds within the investment option. Participants direct the selection of investment
options and also bear any market risk. The Oregon State Treasury has no liability for losses under the plan but does have the prudent investor responsibility of due care. Total membership as of June 30, 2019, was 26,948.

PERS may assess a charge to the participants not to exceed 2.0 percent on amounts deferred, both contributions and investment earnings, to cover costs incurred for administering the program. Actual charges to participants, including investment charges, for the year ended June 30, 2019, averaged 0.18 percent of amounts deferred.

Oregon Revised Statute 243.505 established a Deferred Compensation Advisory Committee to provide input to the PERS Board. This committee is composed of seven members who meet at least quarterly.

## f. Standard Retiree Health Insurance Account

ORS 238.410 established the Standard Retiree Health Insurance Account (SRHIA), a public entity risk pool. SRHIA is both a risk sharing and insurance purchasing pool. The Board contracts for medical and hospital insurance on behalf of retired members. Members and their dependents are eligible for PERS healthcare coverage if the member is receiving a retirement allowance or benefit under the System. A surviving spouse or dependent of a PERS retiree is eligible to participate if he or she was covered under the health plan at the time of the retiree's death. As of June 30, 2019, there are 58,268 retirees and their dependents participating in the health insurance program.

PERS contracts with various contracted health plans (CHPs) on a fully insured conventionally funded insurance basis and remits premiums collected from participating members to the CHPs monthly. PERS contracts with Moda Health/Delta Dental on a fully insured insurance basis with some benefit programs under a conventionally funded arrangement and others under a minimum premium arrangement. Under the minimum premium programs, a monthly minimum premium that represents administrative, stoploss and other fixed costs is remitted. In addition, claims are invoiced on a weekly basis as Moda/Delta Dental makes payments for services delivered to covered PERS members. A settlement is required after calendar year end to reconcile that the claims payments did not exceed the contractual maximum liability established during the annual renewal process.

Prior to January 1, 2019, Medicare Advantage was conventionally funded, while a minimum premium arrangement was in effect for Medicare Supplement, Medicare Supplement Rx, Medicare Advantage Rx, Non Medicare Medical and Rx, and Dental. Beginning January 1, 2019, Medicare Supplement and Medicare Supplement Rx became
conventionally funded, and only dental remained on a minimum premium arrangement.

In fiscal year 2019, SRHIA recognized Reinsurance Reimbursement and Rebate receivables of approximately $\$ 17.8$ million. These receivables were primarily comprised of $\$ 17.7$ million in reinsurance settlements, and $\$ 0.1$ million in outstanding drug rebates and coverage gap discounts, which reflect changes in the prior year estimated receivables. The System, through MODA Health, provides a custom Medicare Part D prescription drug plan known as an Employer Group Waiver Plan (EGWP). EGWP subsidies can include direct subsidies, low income cost-sharing subsidies, low income premium subsidies, reinsurance subsidies, and coverage gap discounts. Reinsurance subsidies are reported as operating revenues; coverage gap discounts along with pharmacy rebates are reported as an offset to claims expense.

The current estimate of Incurred But Not Reported (IBNR) insurance claims is $\$ 865,000$.

## D. Contributions

PERS' funding policy provides for periodic member and employer contributions at rates established by the Board, subject to limits set in statute. The rates established for member and employer contributions were approved based on the recommendations of the System's third-party actuary.

## a. Member Contributions

Beginning January 1, 2004, all member contributions, except for contributions by judge members, were placed in the OPSRP Individual Account Program (IAP). Prior to that date, all member contributions were credited to the Defined Benefit Pension Plan. Member contributions are set by statute at 6.0 or 7.0 percent of salary and are remitted by participating employers. The contributions are either deducted from member salaries or paid by the employers on the members behalf. The Member Reserve, described in Note 6.A., represents accumulated member contributions and earnings allocations made prior to January 1, 2004, and subsequent earnings allocations less refunds and amounts transferred to reserves for retirements and disabilities. The IAP member accounts represent member contributions made on or after January 1, 2004, plus earnings allocations less disbursements for refunds, death benefits, and retirements.

## 1. Target Date Funds

The Oregon Investment Council, responsible for all PERS fund investments, approved the transition to a Target Date Fund investment methodology for all IAP accounts beginning January 1, 2018.

This change in investment methodology reflects an investment best practice that will better protect participants from potential losses as they approach and enter retirement by gradually reducing investment risk as participants age.

Participants are placed in Target Date Funds based on their year of birth. Investments in each fund will adjust over time to reduce investment risk - and potential losses in market downturns. As the participant moves toward retirement, the investments in the fund gradually shift, becoming more conservative to help protect against market fluctuations.

## b. Employer Contributions

PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and OPEB Plans.

Employer contribution rates during the period were based on the December 31, 2015 actuarial valuation, which became effective July 1, 2017. The state of Oregon and certain schools, community colleges, and political subdivisions have made unfunded actuarial liability payments, and their rates have been reduced. See the contribution rate summary provided in Table 3 on page 46.

## 1. PERS Defined Benefit Plan Contributions (ORS 238)

Pension rates for the State and Local Government Rate Pool were 21.88 percent, schools 25.43 percent, and judiciary 17.06 percent of PERScovered salaries, effective July 1, 2017. Political subdivisions that have not joined the State and Local Government Pool had an average pension rate of 20.14 percent.

Oregon Laws 2001, Chapter 945, Section 13 authorized the establishment of the State and Local Government Rate Pool. Local political subdivisions were given the option to join the state of Oregon and community colleges for the actuarial purpose of calculating employer rates. Participation by local political subdivisions in this pool was effective for the actuarial valuation period beginning January 1, 2002.

Based on the actuarial valuation as of December 31, 2015, the state agencies, the judiciary, schools, and political subdivisions all had increases in employer contribution rates on July 1, 2017. These rate changes are measured against the actual average rates paid since July 1, 2015. Board practice is to implement new employer contribution rates July 1 of each odd-numbered year based on the valuation of the previous odd-numbered year.

## 2. OPSRP Pension Program Contributions (ORS 238A)

PERS employers participating in the OPSRP Pension Program participate in the same rate sharing pool and therefore share the same contribution rate. The OPSRP Pension Program employer rates effective July 1, 2017, through June 30, 2019, are 9.29 percent of covered salaries for general service employees and 14.06 percent of covered salaries for police and fire employees. These rates increased from 7.94 percent of covered salaries for general service and 12.05 percent of covered salaries for police and fire employees for the period July 1, 2015, through June 30, 2017. Each of these rates includes a component related to disability benefits for general service and police and fire members.

## Note 3 - Receivables and Payables

## A. Receivables

Table 4 disaggregates receivable balances reported in the Statements of Fiduciary Net Position as Investment Sales and Other Receivables.

The Strunk and Eugene Accrual resulted from recalculating benefits for recipients who received overpayments based on the reallocation of 1999 earnings. Approximately 76.3 percent of these receivables have been received as of June 30, 2019, $\$ 11.6$ million is expected to be collected within the next year.

## TABLE 4

| Accounts Receivable |  |  |
| :--- | ---: | ---: |
|  | June 30, 2019 |  |
| Broker Receivable | $\$$ | $925,088,937$ |
| Strunk and Eugene Accrual |  | $30,381,431$ |
| Overpaid Benefits | 74,026 |  |
| Other | $8,579,243$ |  |
| Total Accounts Receivable | $\$$ | $964,123,637$ |

Additionally, there were $\$ 17.8$ million in Reinsurance Reimbursements and Rebate receivables reported in the Statement of Net Position - Proprietary Fund.

## B. Payables

Table 5 on the right disaggregates payable balances reported in the Statements of Fiduciary Net Position as Investment Purchases and Accrued Expenses.

TABLE 5

| Accounts Payable |  |  |
| :--- | ---: | ---: |
|  |  |  |
|  | June 30, 2019 |  |
| Broker Payable | $\$$ | $2,054,814,606$ |
| Pension Roll | $392,119,487$ |  |
| Investment Fees | $10,766,283$ |  |
| Death Benefits | $25,020,792$ |  |
| Compensated Absences | $2,089,025$ |  |
| Services and Supplies | $3,103,418$ |  |
| Other | $3,866,155$ |  |
| Total Accounts Payable | $\$ \mathbf{2 , 4 9 1 , 7 7 9 , 7 6 6}$ |  |

## Note 4 - Investments

The Oregon State Treasury is the investment officer for the state of Oregon. Investment standards are established in ORS 293.726 and require funds to be managed as a prudent investor would do. The Oregon Investment Council (OIC) establishes policies for the investment and reinvestment of moneys in the Oregon Public Employees Retirement Fund. Policies are established based on the primary investment asset class of each investment manager and do not reflect the classifications of individual holdings as presented in the financial statements. Contracts with individual investment managers provide additional guidelines that vary from manager to manager.

## A. Deposits

PERS cash and cash equivalents consist of cash on hand, deposits in the Oregon Short Term Fund (OSTF), moneys held by external investment managers, cash equivalents held by the health insurance provider, and cash held by the IAP program custodian. OSTF is a cash and investment pool that operates as a demand deposit account and is required for use by all state funds. See Table 6 below.

TABLE 6

| Depository Account | Bank Balance |  |
| :--- | ---: | ---: |
| Insured | $\$$ | 750,000 |
| Oregon Short Term Fund |  | $2,061,667,400$ |
| Health Insurance Claims Fund |  | $2,969,765$ |
| IAP On Demand Deposit |  | $7,233,228$ |
| Uninsured and uncollateralized |  | $939,672,230$ |
| Total deposits | $\mathbf{3 , 0 1 2 , 2 9 2 , 6 2 3}$ |  |

OSTF has separately audited by the Oregon Audits Division. which can be viewed at: https://sos.oregon.gov/audits/Documents/2019-32.pdf. OSTF investment risks are addressed in the notes to those financial statements.

Health Insurance Claims Fund of $\$ 3.2$ million was held at US Bank. The account is identified as Public Funds, therefore, any amount in the account above Federal Deposit Insurance Corporation (FDIC) was insured by Public Funds Collateralization Program.

## 1. Custodial Credit Risk

Custodial credit risk for deposits is the risk that in the event of a bank failure, PERS' deposits may not be recovered.

The deposit and investment risks, including custodial risk, of the OSTF are outlined in the OSTF financial statements. As of June 30, 2019, the carrying amount of PERS' deposits in OSTF totaled $\$ 2,053.6$ million, and the corresponding bank balance was $\$ 2,061.7$ million.

Investment managers' deposits with custodian banks consist of cash and cash equivalents that represent buying reserves. As of June 30, 2019, there was $\$ 939.9$ million on deposit for the accounts of the OPERF investment managers.

As of June 30, 2019, IAP On Demand Deposit Account of $\$ 7.5$ million was held at State Street Bank, the custodian of the IAP program third-party administrator. The balance on the deposit is insured by the FDIC up to the standard maximum deposit insurance amount. The balance in excess of the FDIC limit was uninsured.

## 2. Foreign Currency Risk

Foreign currency risk for deposits is the risk that changes in exchange rates will adversely affect the fair value of the deposits. Foreign currency risk is controlled via contractual agreements with the investment managers. As of June 30, 2019, \$64.1 million in cash and cash equivalents was exposed to foreign currency risk. The U.S. dollar balances of foreign currency deposits organized by currency denomination are presented in Table 12 on page 57.

## 3. Restricted Cash Equivalents

PERS' cash and cash equivalents at June 30, 2019, include collateral of $\$ 58.9$ million held by investment managers. Swap collateral is offset by a related liability with a net settlement feature. Collateral is restricted and is not available to pay current liabilities.

## B. Investments

Table 7 on the right presents the fair value of investments held by the state of Oregon for PERS as of June 30, 2019.

TABLE 7

| Investments as of June 30, 2019 |  | Fair Value |
| :---: | :---: | :---: |
| U.S. Treasury Obligations | \$ | 6,332,087,742 |
| U.S. Treasury Obligations - Strips |  | 15,766,528 |
| U.S. Treasury Obligations - TIPS |  | 197,034,634 |
| U.S. Federal Agency Mortgage Securities |  | 1,225,759,309 |
| U.S. Federal Agency Mortgage TBAs |  | 367,408,995 |
| U.S. Federal Agency Debt |  | 70,209,518 |
| U.S. Federal Agency Strips |  | 36,116,645 |
| International Debt Securities |  | 997,885,194 |
| Non-Government Debt Securities |  | 270,420,366 |
| Corporate Bonds |  | 2,184,137,868 |
| Bank Loans |  | 1,535,735,513 |
| Municipal Bonds |  | 13,121,502 |
| Collateralized Mortgage Obligations |  | 428,993,311 |
| Asset-Backed Securities |  | 340,420,414 |
| Guaranteed Investment Contracts ${ }^{1}$ |  | 249,191,201 |
| Domestic Fixed Income Funds |  | 2,012,887,322 |
| Global Fixed Income Funds |  | 83,271 |
| Total Debt Securities |  | 16,277,259,333 |
| Derivatives in Asset Positions |  | 360,856,092 |
| Domestic Equity Securities |  | 12,868,318,267 |
| International Equity Securities |  | 9,936,798,304 |
| Domestic Equity Funds |  | 1,957,330,096 |
| Global Equity Funds |  | 480,891,055 |
| International Equity Funds |  | 3,134,944,762 |
| Target Date Funds |  | 645,994,891 |
| Oregon Savings Growth Plan - Self Directed |  | 18,137,055 |
| Total Public Equity |  | 29,403,270,522 |
| Real Estate and Real Estate Investment Trusts |  | 8,966,132,571 |
| Private Equity |  | 17,259,957,679 |
| Alternatives Portfolio |  | 7,218,603,962 |
| Opportunity Portfolio |  | 1,717,803,743 |
| Total PERS Investments - Fiduciary Funds | \$ | 80,843,027,810 |
| ${ }^{1}$ Guranteed Investment Contracts are stated at contract value. |  |  |

## 1. Fair Value Measurements

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Observable inputs are developed based on market data obtained from sources independent of the reporting entity. Unobservable inputs are developed based on the best information available about the assumptions market participants would use in pricing the asset.

The classification of investments within the fair value hierarchy is based upon the activity level in the market for the security type and the inputs used to determine their fair value. The three levels of the hierarchy are described below:

Level 1 - Unadjusted quoted prices for identical instruments in active markets.

Level 2 - Quoted prices for similar instruments in active markets; quoted prices for identical or similar instruments in markets that are not active; and model-derived valuations in which all significant inputs are observable.
Level 3 - Valuations derived from valuation techniques in which significant inputs are unobservable.

Inputs used to measure fair value might fall in different levels of the fair value hierarchy. Categorization within the hierarchy is based on the lowest level input that is significant to the fair value measurement.

Equity securities are generally valued based on quoted prices from an active market and are therefore categorized in level 1. In the absence of quoted market prices, such as equity securities that trade infrequently or not at all, valuations are based on the last traded price or a price provided by investment managers and are generally categorized in level 3.

Debt securities classified as level 2 are valued using the latest bid prices or evaluated quotes from independent pricing vendors. The third-party vendors use a variety of methods when pricing these securities that incorporate relevant observable market data to arrive at an estimate of what a buyer in the marketplace would pay for a security under current market conditions. When independent price sources are not available, debt securities are priced based on the last traded price or a valuation provided by the investment manager and are categorized in level 3.

Fund investments (e.g., mutual/commingled/ open ended funds), valued using a unit price that is published daily and validated with a sufficient level of observable activity are categorized in level 1. If observable activity is limited, yet supports that the unit price or NAV represents an exit value of the security at the measurement date, the securities are categorized in level 2. Investments that are measured at NAV as a practical expedient, such as most private equity, alternative, opportunity and real estate investments, are excluded from the fair value hierarchy if the NAV per share (or its equivalent) was calculated in a manner consistent with the Financial Accounting Standards Board's measurement principles for investment companies. Funds not meeting this criteria are categorized in level 3.

Exchange-traded derivatives, including futures, rights and warrants, that are actively traded are valued using quoted prices and are categorized in level 1. Derivative contract valuations, such as swaps and options, are modeled using observable pricing inputs and techniques that do not entail material subjectivity and are therefore categorized
in level 2. Level 3 derivatives include securities valued at a price that has been determined by the investment manager's valuation committee.

Investments in real estate, other than real estate investment trusts which are generally valued based on an active market price and are categorized in level 1, have been valued based on the NAV per share (or its equivalent), as provided by the general partner. This type includes 68 commingled real estate funds, structured as limited partnerships, where the funds have a finite term. Distributions from the funds will be received as the underlying investments of the funds are liquidated. Liquidation is expected to take place during the 5 year period following the termination of the investment period, which extend to 2035 . Investments in real estate also include 13 joint ventures where the investments are expected to be held for the long term and generate cash flow that will represent a significant component of the total return. Real estate also includes investments in 7 open ended funds that permit quarterly redemption of shares, subject to certain requirements being met.

Private Equity consists of approximately 261 funds, organized as limited partnerships and limited liability companies, participating in diversified strategies including leveraged-buyouts, venture capital, growth equity, fund-of-funds, coinvestments and special situations. The fair values of the private equity investments have been determined using the NAV per share (or its equivalent) as provided by the general partner or managing member. These funds have a finite term. Distributions will be received as the underlying investments of the funds are liquidated, which is expected to occur over the next 12 to 14 years.

The Alternatives Portfolio investments seek to provide diversification and inflation hedging characteristics to the Fund and includes investments with a focus on infrastructure and natural resources. The Alternatives Portfolio consists of 55 investments in commingled funds organized as limited partnerships and limited liability companies. The fair values of the investments have been determined using a NAV per share (or its equivalent) of the investments. For alternative infrastructure and natural resource investments, which includes 48 of the 55 funds, the funds have a finite term. Distributions will be received as the underlying investments of the funds are liquidated, which is expected to occur over the next 10 to 14 years. Alternative diversifying strategies permit periodic redemption of shares, subject to certain requirements being met, and consist of 7 funds investing in diversifying hedge strategies.

The Opportunity Portfolio includes strategies that fall outside of other asset classes and include 15 funds investing in a broad range of performing and distressed debt and debt related securities as well as
royalties and insurance-based investments. The fair values of the investments have been determined using a NAV per share (or its equivalent) of the investments. For 9 of the 15 funds, the funds have a finite term. Distributions will be received as the underlying investments of the funds are liquidated, which is expected to occur over the next 10 to 14 years. The remaining six funds are open ended, permitting periodic redemption of shares.

PERS has the following recurring fair value measurements as of June 30, 2019. See Table 8 below.

Disclosures regarding redemption and investments valued at the NAV per share (or its equivalent), including Unfunded Commitments, are presented in Table 9 on page 54.

## 2. Rate of Return

For the year ended June 30, 2019, the annual money-weighted rate of return on defined benefit pension plan investments, net of defined benefit pension plan investment expenses, was 6.40 percent. The annual money-weighted rates of return on the other postemployment healthcare benefits (OPEB) investments, net of OPEB investment expenses, were 6.67 percent for the Retirement Health Insurance Account (RHIA) and 7.56 percent for the Retiree Health Insurance Premium Account (RHIPA). The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the timing of cash flows and the changing amounts actually invested.

TABLE 8

|  | 6/30/2019 |  | Fair Value Measurements Using |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Quoted Prices in Active Markets for Identical Assets (Level 1) |  | Significant Other Observable Inputs (Level 2) |  | Significant Unobservable Inputs (Level 3) |  |
| Investments by Fair Value Level |  |  |  |  |  |  |  |  |
| Debt Securities |  |  |  |  |  |  |  |  |
| U.S. Treasury Obligations | \$ | 6,332,087,742 | \$ | - | \$ | 6,332,087,742 | \$ | - |
| U.S. Treasury Obligations - Strips |  | 15,766,528 |  | - |  | 15,766,528 |  | - |
| U.S. Treasury Obligations - TIPS |  | 197,034,634 |  | - |  | 197,034,634 |  | - |
| U.S. Federal Agency Mortgage Securities |  | 1,225,759,309 |  | - |  | 1,225,759,309 |  | - |
| U.S. Federal Agency Mortgage TBAs |  | 367,408,995 |  | - |  | 367,408,995 |  | - |
| U.S. Federal Agency Debt |  | 70,209,518 |  | - |  | 70,209,518 |  | - |
| U.S. Federal Agency Strips |  | 36,116,645 |  | - |  | 36,116,645 |  | - |
| Non-Government Debt Securities |  | 270,420,366 |  | - |  | 270,420,366 |  | - |
| Corporate Bonds |  | 2,768,537,023 |  | - |  | 2,729,160,055 |  | 39,376,968 |
| Bank Loans |  | 1,692,442,590 |  | - |  | 1,603,235,457 |  | 89,207,133 |
| Municipal Bonds |  | 13,121,502 |  | - |  | 13,121,502 |  | - |
| Collateralized Mortgage Obligations |  | 436,838,346 |  | - |  | 436,838,346 |  | - |
| Asset-Backed Securities |  | 589,354,341 |  | - |  | 585,158,366 |  | 4,195,975 |
| Domestic Fixed Income Funds |  | 2,012,887,322 |  | - |  | 2,012,887,322 |  | - |
| Global Fixed Income Funds |  | 83,271 |  | - |  | - |  | 83,271 |
| Total Debt Securities ${ }^{1}$ |  | 16,028,068,132 |  | - |  | 15,895,204,785 |  | 132,863,347 |
| Public Equity |  |  |  |  |  |  |  |  |
| Domestic Equity Securities |  | 12,868,318,267 |  | 12,783,661,791 |  | - |  | 84,656,476 |
| International Equity Securities |  | 9,936,798,304 |  | 9,897,971,953 |  | - |  | 38,826,351 |
| Domestic Equity Funds |  | 1,957,330,096 |  | - |  | 1,957,330,096 |  | - |
| Global Equity Funds |  | 480,891,055 |  | - |  | 480,891,055 |  | - |
| International Equity Funds |  | 3,134,944,762 |  | 1,029,678,916 |  | 2,105,115,248 |  | 150,598 |
| Target Date Funds |  | 645,994,891 |  | - |  | 645,994,891 |  | - |
| Oregon Savings Growth Plan - Self Directed |  | 18,137,055 |  | 18,137,055 |  | - |  | - |
| Total Public Equity |  | 29,042,414,430 |  | 23,729,449,715 |  | 5,189,331,290 |  | 123,633,425 |
| Real Estate Investment Trusts |  | 963,012,057 |  | 962,783,884 |  | - |  | 228,173 |
| Total Investments by Fair Value Level | \$ | 46,033,494,619 | \$ | 24,692,233,599 | \$ | 21,084,536,075 | \$ | 256,724,945 |


| TABLE 8 continuing from the previous page |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Investments Measured at the Net Asset Value (NAV) |  |  |  |  |  |  |  |  |
| Real Estate |  |  |  |  |  |  |  |  |
| Real Estate Investments | \$ | 6,702,903,460 |  |  |  |  |  |  |
| Real Estate Open Ended Funds |  | 1,300,217,054 |  |  |  |  |  |  |
| Total Real Estate |  | 8,003,120,514 |  |  |  |  |  |  |
| Private Equity |  | 17,259,957,679 |  |  |  |  |  |  |
| Alternatives Portfolio |  |  |  |  |  |  |  |  |
| Alternative Diversifying Strategies |  | 3,241,701,106 |  |  |  |  |  |  |
| Alternative Infrastructure |  | 2,348,480,519 |  |  |  |  |  |  |
| Alternative Natural Resources |  | 1,628,422,337 |  |  |  |  |  |  |
| Total Alternatives Portfolio |  | 7,218,603,962 |  |  |  |  |  |  |
| Opportunity Portfolio |  |  |  |  |  |  |  |  |
| Opportunity Private Investments |  | 551,332,472 |  |  |  |  |  |  |
| Opportunity Open Ended Funds |  | 1,166,471,271 |  |  |  |  |  |  |
| Total Opportunity Portfolio |  | 1,717,803,743 |  |  |  |  |  |  |
| Total Investments Measured at the NAV |  | 34,199,485,898 |  |  |  |  |  |  |
| Total Investments Measured at Fair Value | \$ | 80,232,980,517 |  |  |  |  |  |  |
| Investments Derivative Instruments |  |  |  |  |  |  |  |  |
| Credit Default Swaps | \$ | 928,516 | \$ | - | \$ | 928,516 | \$ | - |
| Foreign Exchange Forwards |  | 20,759,074 |  | - |  | 20,759,074 |  | - |
| Forwards |  | 266,580,415 |  | - |  | - |  | 266,580,415 |
| Interest Rate Swaps |  | 71,506,780 |  | - |  | 71,506,664 |  | 116 |
| Options |  | 9,945,076 |  | 681,269 |  | 9,263,807 |  | - |
| Rights and Warrants |  | 10,484,515 |  | 9,287,313 |  | - |  | 1,197,202 |
| Total Return Swaps |  | 1,410,792 |  | 1,410,792 |  | - |  | - |
| Total Assets |  | 381,615,168 |  | 11,379,374 |  | 102,458,061 |  | 267,777,733 |
| Credit Default Swaps |  | $(9,389,772)$ |  | - |  | (9,389,772) |  | - |
| Foreign Exchange Forwards |  | $(25,952,421)$ |  | - |  | $(25,952,421)$ |  | - |
| Interest Rate Swaps |  | $(91,365,666)$ |  | - |  | $(91,365,666)$ |  | - |
| Options |  | $(12,564,908)$ |  | - |  | (12,564,908) |  | - |
| Total Return Swaps |  | $(1,232,899)$ |  | - |  | $(1,232,899)$ |  | - |
| Total Liabilities |  | $(140,505,666)$ |  | - |  | $(140,505,666)$ |  | - |
| Total Investments Derivative Instruments | \$ | 241,109,502 | \$ | 11,379,374 | \$ | $(38,047,605)$ | \$ | 267,777,733 |
| Invested Securities Lending Collateral |  |  |  |  |  |  |  |  |
| Asset-Backed Securities | \$ | 154,951,613 | \$ | - | \$ | 154,951,613 | \$ | - |
| Negotiable Certificates of Deposit |  | 161,083,877 |  | - |  | 161,083,877 |  | - |
| Commercial Paper |  | 145,315,309 |  | - |  | 145,315,309 |  | - |
| Corporate Bonds |  | 270,969,633 |  | - |  | 270,969,633 |  | - |
| Repurchase Agreements |  | 167,238,000 |  | - |  | 167,238,000 |  | - |
| Total Invested Securities Lending Collateral ${ }^{2}$ | \$ | 899,558,432 | \$ | - | \$ | 899,558,432 | \$ | - |
| ${ }^{1}$ Guaranteed Investment Contracts are excluded ${ }^{2}$ For OSTF's participation in securities lending https://sos.oregon.gov/audits/Documents/2019 | ta | s these are stated their audited fin | cont | ue. ts at: |  |  |  |  |

TABLE 9
Investments Measured at the Net Asset Value

|  | Fair Value |  | Unfunded Commitments* |  | Redemption <br> Frequency (If Currency Eligible) | Redemption Notice Period |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Real Estate |  |  |  |  |  |  |
| Real Estate Investments | \$ | 6,702,903,460 | \$ | 1,647,807,190 | n/a | $\mathrm{n} / \mathrm{a}$ |
| Real Estate Open Ended Funds |  | 1,300,217,054 |  | - | Quarterly | 15-90 days |
| Private Equity |  | 17,259,957,679 |  | 10,024,213,984 | $\mathrm{n} / \mathrm{a}$ | $\mathrm{n} / \mathrm{a}$ |
| Alternatives Portfolio |  |  |  |  |  |  |
| Alternative Diversifying Strategies |  | 3,241,701,106 |  | - | Monthly | 2-75 days |
| Alternative Infrastructure |  | 2,348,480,519 |  | 2,687,457,517 | n/a | n/a |
| Alternative Natural Resources |  | 1,628,422,337 |  | 832,206,360 | n/a | $\mathrm{n} / \mathrm{a}$ |
| Opportunity Portfolio |  |  |  |  |  |  |
| Opportunity Private Investments |  | 551,332,472 |  | 303,301,477 | n/a | n/a |
| Opportunity Open Ended Funds |  | 1,166,471,271 |  | 390,599,150 | Monthly/Quarterly | 5-90 days |
| Total | \$ | 34,199,485,898 | \$ | 15,885,585,678 |  |  |

* Excludes unfunded commitments associated with investments included in the fair value hierarchy (Levels 1, 2, and 3) and new commitments not yet funded at 6/30/2019.


## 3. Investment Concentrations

As of June 30, 2019, there were no organizations that represent 5 percent or more of the pension plan's fiduciary net position or total investments.

## 4. Credit Risk Debt Securities

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. OIC has no formal policy regarding credit risk. As of June 30, 2019, the fair value of below grade investments, excluding unrated securities, is $\$ 2,312.7$ million, or 24.67 percent, of total securities subject to credit risk and 14.21 percent of total debt securities. The weighted quality rating average is A. Unrated securities include $\$ 158.5$ million in bank loans, $\$ 2,013.0$ million in domestic and global fixed income funds, $\$ 249.2$ million in guaranteed investment contracts, and $\$ 168.9$ million in other debt securities. Unrated federal agency securities include $\$ 252.4$ million in Federal Home Loan Mortgage Corporation (FHLMC), $\$ 881.4$ million in Federal National Mortgage Association (FNMA), and $\$ 147.8$ million in other federal agency securities. These federal agency securities are not rated by the credit rating agencies as these are implicitly guaranteed by the U.S. government. Table 10 on the next page details the quality ratings for credit risk debt securities as of June 30, 2019.

## 5. Custodial Credit Risk

Custodial credit risk for investments is the risk that in the event of a failure of the counterparty, PERS will not be able to recover the value of the investments or collateral securities that are in the possession of an outside party. OIC has no formal
policy regarding the holding of securities by a custodian or counterparty. As of June 30, 2019, no investments were exposed to custodial credit risk.

## 6. Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. This risk is managed within the portfolio using the effective duration methodology. Policies state that the fixed income manager positions will maintain a weighted average effective duration within plus or minus 20 percent of the benchmark's effective duration. There is no policy restriction for non-fixed income investment managers who may hold fixed income positions. As of June 30, 2019, the weighted average duration of PERS' fixed income portfolio was 4.33 years.

Effective duration is a measure of a fixed income investment's exposure to fair value changes arising from changes in interest rates. Effective duration makes assumptions regarding the most likely timing and amounts of variable cash flows. These assumptions take into consideration factors indicative of investments highly sensitive to interest rate changes, including callable options, prepayments, and other factors. These factors are reflected in the effective duration numbers provided herein.

No individual fixed income investment manager's portfolio was outside the policy guidelines at June 30, 2019. Table 11 on the next page shows the investments by type, amount, and effective weighted duration.

## TABLE 10

| Schedule of Credit Risk at June 30, 2019 |  |  |
| :--- | ---: | ---: |
| Quality Rating |  |  |
| AAA | Fair Value |  |
| AA | $696,366,970$ |  |
| A | $261,251,291$ |  |
| BBB | $654,578,746$ |  |
| BB | $1,578,474,349$ |  |
| B | $447,861,674$ |  |
| CCC | $1,469,624,304$ |  |
| CC | $389,877,755$ |  |
| Not Rated | $5,378,713$ |  |
| Not Rated - U.S. Agency ${ }^{1}$ | $2,589,550,449$ |  |
| Total Subject to Credit Risk | $1,281,665,632$ |  |
| U.S. Government Guaranteed Securities | $9,374,629,883$ |  |
| Total Debt Securities | 6,902,629,450 |  |
| Federal Agency securities are not rated by the credit rating agencies as they |  |  |
| carry an implicit guarantee of the U.S. Government. See Credit Risk Debt |  |  |
| Securities note disclosure on the previous page for more detail. |  |  |

TABLE 11

| Schedule of Interest Rate Risk - Effective Duration at June 30, 2019 |  |  |  |
| :---: | :---: | :---: | :---: |
| Investments |  | Fair Value | Effective Weighted <br> Duration Rate (in years) |
| U.S. Treasury Obligations | \$ | 6,332,087,742 | 7.22 |
| U.S. Treasury Obligations - Strips |  | 15,766,528 | 0.73 |
| U.S. Treasury Obligations - TIPS |  | 197,034,634 | 8.46 |
| U.S. Federal Agency Mortgage Securities |  | 1,225,759,309 | 3.52 |
| U.S. Federal Agency Mortgage TBAs |  | 367,408,995 | 3.81 |
| U.S. Federal Agency Debt |  | 70,209,518 | 7.20 |
| U.S. Federal Agency Strips |  | 36,116,645 | 1.14 |
| International Debt Securities |  | 997,885,194 | 2.86 |
| Non-U.S. Government Debt Securities |  | 269,965,059 | 6.98 |
| Corporate Bonds |  | 2,184,087,981 | 5.68 |
| Bank Loans |  | 1,521,059,016 | 0.11 |
| Municipal Bonds |  | 13,121,502 | 9.57 |
| Collateralized Mortgage Obligations |  | 428,993,311 | 2.90 |
| Asset-Backed Securities |  | 340,420,414 | 1.75 |
| Domestic Fixed Income Funds |  | 2,012,887,322 | 3.93 |
| No Effective Duration: |  |  |  |
| Non-U.S. Government Debt Securities |  | 455,307 | N/A |
| Corporate Bonds |  | 49,887 | N/A |
| Bank Loans |  | 14,676,497 | N/A |
| Global Fixed Income Funds |  | 83,271 | N/A |
| Guaranteed Investment Contracts |  | 249,191,201 | N/A |
| Total Debt Securities |  | 16,277,259,333 |  |
| Cash Equivalent - Mutual Funds - STIF |  | 623,857,392 | 42 Days ${ }^{1}$ |
| Cash Equivalent - Oregon Short Term Fund |  | 1,706,258,685 | 226 Days $^{1}$ |
| Total Subject to Interest Rate Risk | \$ | 18,607,375,410 |  |
| ${ }^{1}$ Weighted average maturity. Pools are not rated. |  |  |  |

At June 30, 2019, PERS held approximately $\$ 1,654.8$ million in debt instruments backed by pooled mortgages, Collateralized Mortgage Obligations (CMOs), or fixed-rate mortgages. These securities represent a stream of principal and interest payments from underlying mortgages. Assets with these characteristics are susceptible to prepayment by the mortgage holders, which may result in a decrease in total interest realized. The value of these securities can be volatile as interest rates fluctuate. Additionally, the risk of default exists and collateral held may potentially be insufficient to cover the principal due. PERS also held approximately $\$ 367.4$ million in To-BeAnnounced (TBA) federal agency-issued mortgage pools. An additional $\$ 340.4$ million of debt instruments held are asset-backed securities backed primarily by automobiles, consumer credit receivables, heavy equipment leases, and student loan receivables.

## 7. Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. Policy states that no more than 25 percent of the fixed income manager positions may be invested in non-dollar denominated securities. As of June 30, 2019, approximately 0.77 percent of the debt investment portfolio was invested in non-dollar denominated securities. Policies for the non-fixed portion of PERS' portfolio do not limit non-dollar denominated investments. PERS utilizes a currency overlay manager to reduce risk through offsetting investments in the developed foreign currency market for international equity portfolios. See Table 12 on the next page.

## 8. Unfunded Commitments

OIC has entered into agreements that commit OPERF, upon request, to make additional investment purchases up to a predetermined amount. As of June 30, 2019, the OPERF had $\$ 11,657.6$ million in commitments to purchase private equity investments, which includes $\$ 5,873.2$ million in recallable distributions, $\$ 1,647.8$ million in commitments to purchase real estate investments, $\$ 3,869.7$ million in commitments to purchase alternatives portfolio, which includes $\$ 601.4$ million in recallable distributions, and $\$ 693.9$ million in commitments to purchase opportunity portfolio investments, which includes $\$ 316.7$ million in recallable distributions. These amounts are unfunded and are not recorded in the Statement of Fiduciary Net Position.

## C. Securities Lending

In accordance with state investment policies, OPERF participates in securities lending transactions. Through securities lending authorization agreements, the Oregon State Treasury has authorized its custodian, State Street

Bank, to lend its securities pursuant to the terms and conditions of policy and applicable agreements. Both OPERF and the borrowers maintained the right to terminate all securities lending transactions on demand. There were no significant violations of the provisions of securities lending agreements during the period of these financial statements.

The custodian had the authority to loan shortterm, fixed income, and equity securities and to receive as collateral U.S. dollar and foreign currency cash, U.S. government and agency securities, letters of credit, and foreign sovereign debt of Organization of Economic Cooperation and Development (OECD) countries. Borrowers were required to deliver collateral for each loan equal to not less than 102 percent of the fair value of loaned U.S. securities and international fixed income securities, or 105 percent in the case of international equity. The custodian did not have the ability to pledge or sell collateral securities absent a borrower default, and OPERF did not impose any restrictions during the fiscal year on the amount of the loans the custodian made on its behalf. OPERF is fully indemnified against losses due to borrower default by its current custodian. There were no losses during the year from the failure of borrowers to return loaned securities and no recoveries of amounts from prior losses.

Prior to July 1, 2010, OPERF was a participant in a securities lending collateral reinvestment pool managed by State Street Global Advisors ("SSgA"), a division of State Street Bank. On July 1, 2010, OPERF withdrew from this pool and directed SSgA to allocate its share of pool assets into a new legacy fund owned exclusively by OPERF. At the same time OPERF also directed SSgA to open a new securities lending collateral reinvestment fund for ongoing lending activities. The legacy fund will be maintained until all existing assets have matured or been sold, and proceeds will be invested in the new fund. Since the assets in the legacy and new funds are wholly owned by OPERF, the balances in the funds are stated at fair value in the Statements of Fiduciary Net Position as of June 30, 2019. Previous securities lending collateral reinvestment pool balances were stated at "constant value," which approximates fair value, since OPERF was a participant in a pool along with other qualified plans, due to the lending agent's practice of redeeming shares at $\$ 1.00$ per unit. The investments in the legacy and new funds are held by the custodian.

The maturities of investments made with cash collateral did not generally match the maturities of the securities loaned. Since the securities loaned are callable on demand by either the lender or borrower, the life of the loans at June 30, 2019, is effectively one day. On June 30, 2019, OPERF had no credit risk exposure to borrowers because the amounts OPERF owes borrowers exceeds the amounts borrowers owe OPERF.

TABLE 12

| Currency Exposures by Asset Class in US Dollar Equivalents as of June 30, 2019 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Currency | Cash and Cash Equivalents |  | Debt Securities |  | Public Equity |  | Derivatives in Asset Positions |  | Real Estate |  | Alternatives Portfolio |  | Total |  |
| Argentine peso | \$ | 7,870 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 7,870 |
| Australian dollar |  | 1,821,074 |  | - |  | 376,256,756 |  | 407 |  | 25,098,430 |  | - |  | 403,176,667 |
| Brazilian real |  | 1,280,901 |  | 455,307 |  | 242,741,715 |  | - |  | 433,894 |  | - |  | 244,911,817 |
| Canadian dollar |  | 1,111,233 |  | - |  | 526,044,556 |  | 291,878 |  | 3,449,056 |  | - |  | 530,896,723 |
| Chilean peso |  | 625,519 |  | - |  | 16,281,841 |  | 114,922 |  | - |  | - |  | 17,022,282 |
| Chinese yuan |  | 5,798,898 |  | 803,527 |  | 130,549,805 |  | - |  | - |  | - |  | 137,152,230 |
| Colombian peso |  | 76,445 |  | - |  | 7,451,210 |  | - |  | - |  | - |  | 7,527,655 |
| Czech koruna |  | 15,626 |  | - |  | 6,808,886 |  | - |  | - |  | - |  | 6,824,512 |
| Danish krone |  | 118,954 |  | 2,076 |  | 208,766,789 |  | - |  | - |  | - |  | 208,887,819 |
| Egyptian pound |  | 366,728 |  | - |  | 11,700,629 |  | - |  | - |  | - |  | 12,067,357 |
| Euro |  | 14,244,251 |  | 26,856,975 |  | 1,917,042,627 |  | 31,879,515 |  | 1,877,677 |  | 1,040,438,597 |  | 3,032,339,642 |
| Hong Kong dollar |  | 3,011,669 |  | - |  | 612,537,915 |  | 111,385 |  | 18,844,404 |  | - |  | 634,505,373 |
| Hungarian forint |  | 389,983 |  | - |  | 17,719,956 |  | - |  | - |  | - |  | 18,109,939 |
| Indian rupee |  | 1,829,464 |  | - |  | 165,428,735 |  | - |  | - |  | - |  | 167,258,199 |
| Indonesian rupiah |  | 331,004 |  | - |  | 50,043,774 |  | 4,022 |  | - |  | - |  | 50,378,800 |
| Israeli shekel |  | 272,336 |  | - |  | 93,547,670 |  | - |  | 796,288 |  | - |  | 94,616,294 |
| Japanese yen |  | 10,361,175 |  | 55,469,389 |  | 1,258,957,996 |  | 56,320,324 |  | 10,821,086 |  | - |  | 1,391,929,970 |
| Kenya shilling |  | 71,393 |  | - |  | 1,963,178 |  | - |  | - |  | - |  | 2,034,571 |
| Malaysian ringgit |  | 707,572 |  | - |  | 57,983,567 |  | - |  | - |  | - |  | 58,691,139 |
| Mexican peso |  | 2,400,410 |  | 15,129,541 |  | 61,322,373 |  | - |  | 20,479,124 |  | - |  | 99,331,448 |
| Moroccan dirham |  | - |  | - |  | 1,749,944 |  | - |  | - |  | - |  | 1,749,944 |
| Taiwan dollar |  | 507,835 |  | - |  | 256,103,795 |  | - |  | - |  | - |  | 256,611,630 |
| New Zealand dollar |  | 75,825 |  | - |  | 29,518,590 |  | - |  | 1,076,572 |  | - |  | 30,670,987 |
| Nigerian naira |  | 324,847 |  | - |  | 5,357,112 |  | - |  | - |  | - |  | 5,681,959 |
| Norwegian krone |  | 1,089,179 |  | - |  | 82,761,884 |  | 505,096 |  | - |  | - |  | 84,356,159 |
| Pakistani rupee |  | 18,136 |  | - |  | 2,719,108 |  | - |  | - |  | - |  | 2,737,244 |
| Peruvian nuevo sol |  | 2,142 |  | 13,212,498 |  | 15,299 |  | - |  | - |  | - |  | 13,229,939 |
| Philippine peso |  | 95,983 |  | - |  | 23,979,248 |  | 5,154 |  | - |  | - |  | 24,080,385 |
| Polish zloty |  | 432,497 |  | - |  | 23,857,917 |  | - |  | - |  | - |  | 24,290,414 |
| Pound sterling |  | 13,167,059 |  | 4,314,588 |  | 1,583,380,208 |  | 1,153,369 |  | 1,048,733 |  | - |  | 1,603,063,957 |
| Qatar riyal |  | 3,298 |  | - |  | 1,065,687 |  | - |  | - |  | - |  | 1,068,985 |
| Romanian leu |  | - |  | - |  | 2,803,659 |  | - |  | - |  | - |  | 2,803,659 |
| Russian ruble |  | - |  | 8,371,418 |  | 20,764,303 |  | - |  | - |  | - |  | 29,135,721 |
| Singapore dollar |  | 367,892 |  | - |  | 75,864,087 |  | - |  | 9,453,917 |  | - |  | 85,685,896 |
| South African rand |  | 286,984 |  | - |  | 183,315,301 |  | - |  | - |  | - |  | 183,602,285 |
| South Korean won |  | 562,974 |  | - |  | 383,001,515 |  | - |  | 112,466 |  | - |  | 383,676,955 |
| Swedish krona |  | 536,521 |  | - |  | 201,771,496 |  | 2,688,189 |  | - |  | - |  | 204,996,206 |
| Swiss franc |  | 582,369 |  | - |  | 544,195,750 |  | 396 |  | - |  | - |  | 544,778,515 |
| Thai baht |  | 635,827 |  | - |  | 68,843,053 |  | 267 |  | 754,498 |  | - |  | 70,233,645 |
| Tunisia dinar |  | - |  | - |  | - |  | 8 |  | - |  | - |  | 8 |
| Turkish lira |  | 128,287 |  | - |  | 45,821,399 |  | - |  | 534,581 |  | - |  | 46,484,267 |
| United Arab Emirates dirham |  | 2,767 |  | - |  | 10,433,211 |  | - |  | - |  | - |  | 10,435,978 |
| Vietnamese dong |  | 318,742 |  | - |  | 9,816,905 |  | - |  | - |  | - |  | 10,135,647 |
| Zimbabwe dollar |  | 100,661 |  | - |  | - |  | - |  | - |  | - |  | 100,661 |
| Total Subject to Foreign |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Currency Risk | \$ | 64,082,330 | \$ | 124,615,319 | \$ | 9,320,289,449 | \$ | 93,074,932 | \$ | 94,780,726 | \$ | 1,040,438,597 | \$ | 10,737,281,353 |

On June 30, 2019, the fair value of cash collateral received and invested cash collateral were $\$ 899.9$ million and $\$ 899.7$ million, respectively. The cumulative unrealized loss in invested cash collateral of $\$ 0.2$ million has been recognized in securities lending income in the Statements of Changes in Fiduciary Net Position in the period in which the gain or losses occurred. For the fiscal year ended June 30, 2019, total income from securities lending activity was $\$ 31.3$ million, and total expenses for the period were $\$ 22.6$ million for a net gain of $\$ 8.7$ million.

OSTF also participates in securities lending activity. OPERF receives an allocated portion of this activity based on its deposits in OSTF. As of June 30,

2019, OPERF's allocated portion of cash collateral received and invested cash collateral were $\$ 11.0$ million and $\$ 11.0$ million, respectively.

Cash collateral received for OSTF securities lent is invested in securities lending collateral pools and is not exposed to custodial risk. For more information on OSTF's participation in securities lending activity, refer to their audited financial statements at: https://sos.oregon.gov/audits/Documents/201932.pdf.

Table 13 on the next page shows the combined balances of the securities on loan, cash and securities collateral received, and investments of cash collateral held. Securities lending collateral

## TABLE 13

| Securities Lending as of June 30, 2019 |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Investment Type | Securities on Loan at Fair Value |  | Cash and Securities <br> Collateral Received |  | Investments of Cash <br> Collateral at Fair Value |  |
| U.S. Treasury Securities | \$ | 1,016,165,286 | \$ | 1,038,217,151 | \$ | 124,257,787 |
| U.S. Agency Securities |  | 13,054,017 |  | 13,291,154 |  | 993,697 |
| Domestic Equity Securities |  | 927,535,933 |  | 940,797,211 |  | 563,252,171 |
| Domestic Debt Securities |  | 145,546,127 |  | 148,344,778 |  | 122,954,225 |
| International Equity Securities |  | 200,851,671 |  | 212,696,926 |  | 86,744,312 |
| International Debt Securities |  | 1,507,864 |  | 1,545,960 |  | 1,545,608 |
| Allocation from Oregon Short Term Fund |  | 15,661,023 |  | 15,985,441 |  | 11,024,970 |
| Total | \$ | 2,320,321,921 | \$ | 2,370,878,621 | \$ | 910,772,770 |

subject to credit risk as of June 30, 2019, is shown in Table 14 on page 59. Securities lending collateral subject to interest rate risk as of June 30, 2019, is shown in Table 15, also on page 59.

## D. Derivatives

Oregon Investment Council policy allows, with some restrictions, for the use of derivative instruments in the prudent management of OPERF investments. Certain internally and externally managed accounts are allowed, through contract and policy, to invest in derivative instruments to carry out their investment management activities. Risks inherent with derivatives are managed through investment management's adherence to contractual and policy prescribed terms that are consistent with OPERF's investing objectives.

All derivative instruments held by OPERF are considered investments. The fair value of OPERF derivative investments is reported in the Investment Sales and Other Receivables, Investment Purchases and Accrued Expenses, and the Public Equity lines of the Statements of Fiduciary Net Position - Pension and Other Postemployment Plans on pages 33 and 34. Changes in fair value during the fiscal year are reported in the Net Appreciation/Depreciation in Fair Value of Investments line of the Statements of Changes in Fiduciary Net Position - Pension and Other Postemployment Plans on pages 35 and 36 .

Table 16 on page 60 presents the related net appreciation/(depreciation) in fair value amounts and the notional amounts of derivative instruments outstanding as of June 30, 2019.

A forward foreign currency exchange contract is a forward contract that is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. The fair value of a foreign currency forward is determined by the difference between the contract exchange rate and the closing exchange rate, at the end of reporting period. Risks
associated with such contracts include movement in the value of foreign currencies and the ability of the counterparty to perform.

A futures contract represents a commitment to purchase or sell an underlying asset at a future date and at a specified price. Futures contracts have standardized terms and are traded on exchanges. The counterparty credit risk for futures is generally less than for privately negotiated forward contracts, since the clearinghouse, which is the issuer or counterparty to each exchange-traded future, settles daily the net change in the futures contract's value in cash with the broker and results in the contract itself having no fair value at the end of any trading day.

A swap is an agreement that obligates two parties to exchange a series of cash flows or the net value of cash flows at specified intervals based upon, or calculated by, reference to changes in specified prices or rates for a specified amount of an underlying asset. Swaps are privately negotiated contracts with customized terms and are transacted in over-the-counter markets. OPERF held various types of swaps including credit default, interest rate, and total return swaps. The payment flows are usually netted against each other, with the difference being paid by one party or another. In addition, collateral may be pledged or received by OPERF in accordance with the terms of the respective swap agreements to provide value and recourse to OPERF or its counterparties. Swaps are subject to general market risk, liquidity risk, credit risk, interest rate risk and the risk that the counterparty may fail to perform.

An option is an instrument that gives one party the right, but not the obligation, to buy or sell an underlying asset from or to another party at a fixed price over a specified period of time. In writing an option, OPERF bears the market risk of an unfavorable change in the price of the underlying investment of the written option. Exercise of an option written by OPERF could result in OPERF

TABLE 14

| Securities Lending Invested Cash Collateral Subject to Credit Risk as of June 30, 2019 |  |  |
| :--- | ---: | ---: |
| Quality Rating | Fair Value |  |
| AAA | $109,873,353$ |  |
| AA $^{1}$ | $588,265,404$ |  |
| A | $32,020,965$ |  |
| B | $2,160,710$ |  |
| Total Subject to Credit Risk | $732,320,432$ |  |
| U.S. Government Guaranteed Repurchase Agreements | $167,238,000$ |  |
| Allocation from Oregon Short Term Fund | $11,024,970$ |  |
| Cash | 189,368 |  |
| Total Securities Lending Invested Cash Collateral | $\$$ | $910,772,770$ |
| ${ }^{1}$ Commercial paper ratings of A-1+/A-1/P-1 categorized as AA. |  |  |

TABLE 15

| Securities Lending Invested Cash Collateral Subject to Interest Rate Risk as of June 30, 2019 |  |  |  |
| :---: | :---: | :---: | :---: |
| Security Type | Fair Value |  | Effective <br> Weighted <br> Duration Rate (in days) ${ }^{1}$ |
| Asset-Backed Securities | \$ | 154,951,613 | 21 |
| Negotiable Certificates of Deposit |  | 161,083,877 | 55 |
| Corporate Bonds |  | 270,969,633 | 54 |
| Commercial Paper |  | 145,315,309 | 71 |
| Total Subject to Interest Rate Risk |  | 732,320,432 | 50 |
| U.S. Government Guaranteed Repurchase Agreements |  | 167,238,000 |  |
| Allocation from Oregon Short Term Fund |  | 11,024,970 |  |
| Cash |  | 189,368 |  |
| Total Securities Lending Invested Cash Collateral | \$ | 910,772,770 |  |
| ${ }^{1}$ Weighted average days to maturity or next reset date. |  |  |  |

TABLE 16

| Derivative Instruments as of June 30,2019 |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Investment Derivatives |  | iation/ <br> ion) in vestments ${ }^{1,3}$ | Classification |  | Value |  | tional Value ${ }^{2}$ |
| Credit Default Swaps Bought | \$ | $(1,536,101)$ | Public Equity | \$ | $(1,722,528)$ | \$ | 160,974,000 |
| Credit Default Swaps Written |  | 1,055,890 | Public Equity |  | $(6,738,728)$ |  | 78,054,000 |
| Fixed Income Futures Long |  | 85,548,037 | Public Equity |  | - |  | 2,042,500,000 |
| Fixed Income Futures Short |  | (30,145,510) | Public Equity |  | - |  | $(314,955,628)$ |
| Fixed Income Options Bought |  | 3,425,606 | Public Equity |  | 9,211,643 |  | 596,182,088 |
| Fixed Income Options Written |  | $(3,127,287)$ | Public Equity |  | (11,379,785) |  | (2,670,595,867) |
| Foreign Currency Options Bought |  | (1,038,545) | Public Equity |  | 52,164 |  | 8,770,000 |
| Foreign Currency Options Written |  | 775,143 | Public Equity |  | $(33,098)$ |  | (17,540,000) |
| Futures Options Bought |  | $(526,714)$ | Public Equity |  | 681,269 |  | 3,151,000 |
| Futures Options Written |  | 3,622,185 | Public Equity |  | $(1,152,025)$ |  | (3,486,500) |
| Foreign Exchange Forwards |  | 57,300,551 | Receivables/Payables |  | $(5,193,346)$ |  | 6,019,227,810 |
| Index Futures Long |  | 45,637,663 | Public Equity |  | - |  | 4,248,905 |
| Index Futures Short |  | 25,455,039 | Public Equity |  | - |  | $(70,160)$ |
| Pay Fixed Interest Rate Swaps |  | $(48,188,032)$ | Public Equity |  | $(32,318,479)$ |  | 1,719,754,387 |
| Receive Fixed Interest Rate Swaps |  | 27,418,342 | Public Equity |  | 12,459,592 |  | 1,604,171,990 |
| Rights |  | 229,973 | Public Equity |  | 1,170,189 |  | 15,716,058 |
| Total Return Swaps Bond |  | $(2,887,636)$ | Public Equity |  | $(407,449)$ |  | 100,583,196 |
| Total Return Swaps Equity |  | $(3,432,191)$ | Public Equity |  | 585,342 |  | $(52,142,107)$ |
| Warrants |  | 1,044,471 | Public Equity |  | 9,314,326 |  | 1,716,332 |
| Total | \$ | 160,630,884 |  | \$ | (25,470,913) | \$ | 9,296,259,504 |
| ${ }^{2}$ Notional may be a dollar amount or size of underlying for futures, rights, warrants, and options. Negative values refer to short positions. <br> ${ }^{3}$ Excludes futures margin payments. |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |

selling or buying an asset at a price different from the current fair value. Options may be subject to interest rate risk, general market risk, liquidity risk, credit risk, foreign currency risk, and, for nonexchange traded options, the risk of the counterparty's ability to perform.

Rights are the right, but not the obligation, to purchase newly issued equity shares, often in proportion to the number of shares currently owned, in a specified company, at a pre-established price on or within a predetermined date. A warrant provides the holder the right, but not the obligation, to purchase securities from the issuing entity at a specific price and within a certain time period. In the OPERF portfolio, rights and warrants are often obtained and held due to existing investments and are subject to general market risk and liquidity risk.

## Counterparty Credit Risk

Table 17 on page 61 presents a summary of counterparty credit ratings relating to derivative instruments in asset positions, as of June 30, 2019.

## Interest Rate Risk

As of June 30, 2019, OPERF is exposed to interest rate risk on its various swap arrangements and options. Table 18 on page 61 presents a segmented time schedule of those instruments, and Table 19, on pages 62 through 65 shows a schedule of derivative instruments that were highly sensitive to interest rate changes.

## Foreign Currency Risk

OPERF is exposed to foreign currency risk on its derivative instruments. Table 20 on page 66 presents a summary of derivative instruments subject to foreign currency risk as of June 30, 2019.

## Note 5 - Capital Assets Used in Plan Operations

Capital construction of PERS' headquarters in Tigard, Oregon, was completed May 31, 1997. The land, building, and improvements are recorded at cost. The depreciation of the building and improvements is computed on the straight-line method over the estimated useful life of 40 years.

TABLE 17

| Derivative Instruments Subject to Counterparty Credit Risk as of June 30, 2019 |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Counterparty Name | Percentage of Net Exposure | $\begin{gathered} \text { S\&P } \\ \text { Rating } \\ \hline \end{gathered}$ | Fitch <br> Rating | Moody's <br> Rating |
| JP Morgan Chase Bank N.A. London | 32.20\% | A+ | AA | Aa2 |
| JP Morgan CME | 15.43\% | A- | AA- | A2 |
| JP Morgan Chase Bank, N.A. | 9.54\% | A+ | AA | Aa2 |
| UBS AG | 6.93\% | A+ | AA- | Aa3 |
| NatWest Markets PLC | 6.19\% | A- | A | Baa2 |
| State Street Bank and Trust Company | 5.49\% | AA- | AA | Aa3 |
| Barclays Bank CME | 4.40\% | A | A+ | A2 |
| Citibank N.A. | 3.09\% | A+ | A+ | Aa3 |
| Bank of New York | 2.36\% | A | AA- | A1 |
| Morgan Stanley CME | 2.00\% | BBB+ | A | A3 |
| Barclays Bank PLC Wholesale | 1.85\% | A | A+ | A2 |
| Morgan Stanley Co Incorporated | 1.08\% | BBB+ | A | A3 |
| Toronto Dominion Bank | 1.01\% | AA- | AA- | Aa3 |
| Citigroup Global Markets INC | 0.89\% | BBB+ | A | A3 |
| Citigroup Global Markets CME | 0.88\% | BBB+ | A | A3 |
| Standard Chartered Bank | 0.74\% | A | A+ | A1 |
| National Australia Bank Limited | 0.73\% | AA- | AA- | Aa3 |
| Australia and New Zealand Banking Group | 0.60\% | AA- | AA- | Aa3 |
| BNP Paribas SA | 0.56\% | A+ | A+ | Aa3 |
| Credit Suisse International | 0.54\% | A+ | A | A1 |
| HSBC Bank USA | 0.47\% | AA- | AA- | Aa3 |
| Citigroup Global Markets LCH | 0.44\% | BBB+ | A | A3 |
| Brown Brothers Harriman \& Co. | 0.42\% | NR | A+ | NR |
| Citigroup | 0.41\% | BBB+ | A | A3 |
| JP Morgan Chase Bank N.A. | 0.41\% | A+ | AA | Aa2 |
| Royal Bank of Scotland PLC | 0.29\% | A- | A | Baa2 |
| Bank of Montreal | 0.21\% | A+ | AA- | Aa2 |
| Royal Bank of Canada | 0.20\% | AA- | AA | A2 |
| Bank of America, N.A. | 0.16\% | A+ | AA- | Aa2 |
| Commonwealth Bank of Australia Sydney | 0.13\% | AA- | AA- | Aa3 |
| Morgan Stanley and Co. Inc. | 0.12\% | BBB+ | A | A3 |
| State Street Bank London | 0.11\% | A | AA- | A1 |
| Goldman Sachs \& Co. LLC | 0.09\% | BBB+ | A | A3 |
| Morgan Stanley and Co. International PLC | 0.02\% | BBB+ | A | A3 |
| Credit Suisse First Boston International | 0.01\% | A+ | A | A1 |
|  | 100.00\% |  |  |  |

TABLE 18

| Derivative Instruments Subject to Interest Rate Risk as of June 30, 2019 |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Investment Type | Fair Value |  | Investment Maturities (in years) |  |  |  |  |  |  |  |
|  |  |  | Less Than 1 |  | 1-5 |  | 6-10 |  | More than 10 |  |
| Credit Default Swaps Bought | \$ | $(1,722,528)$ | \$ | - | \$ | (2,137,779) | \$ | - | \$ | 415,251 |
| Credit Default Swaps Written |  | $(6,738,728)$ |  |  |  | 132,905 |  |  |  | $(6,871,633)$ |
| Fixed Income Options Bought |  | 9,211,643 |  | 5,483,755 |  | 2,509,424 |  | 1,050,611 |  | 167,853 |
| Fixed Income Options Written |  | (11,379,785) |  | (8,247,504) |  | (2,621,708) |  | $(510,573)$ |  |  |
| Pay Fixed Interest Rate Swaps |  | $(32,318,479)$ |  |  |  | $(10,020,207)$ |  | $(8,026,773)$ |  | $(14,271,499)$ |
| Receive Fixed Interest Rate Swaps |  | 12,459,592 |  | $(682,042)$ |  | 9,065,856 |  | 1,327,139 |  | 2,748,639 |
| Total Return Swaps Bond |  | $(407,449)$ |  | $(407,449)$ |  | - |  | - |  | - |
| Total Return Swaps Equity |  | 585,342 |  | 585,342 |  | - |  | - |  | - |
| Total | \$ | (30,310,392) | \$ | $(3,267,898)$ | \$ | (3,071,509) | \$ | (6,159,596) | \$ | (17,811,389) |

TABLE 19
Derivative Instruments Highly Sensitive to Interest Rate Changes as of June 30, 2019
Investment Type
Pay Fixed Interest Rate Swaps

Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps Pay Fixed Interest Rate Swaps

Reference Rate
Receive Variable 3-month LIBOR, Pay Fixed 2.75000\% Receive Variable 6-month Euro EURIBOR, Pay Fixed 1.37000\%
Receive Variable 6-month NOK NIBOR, Pay Fixed 2.18625\%
Receive Variable 12-month GBP UKRPI, Pay Fixed 3.41250\%
Receive Variable 12-month GBP UKRPI, Pay Fixed 3.45000\%
Receive Variable 12-month USCPI, Pay Fixed 2.24900\%
Receive Variable 3-month GBP LIBOR, Pay Fixed 1.38500\%
Receive Variable 3-month LIBOR, Pay Fixed 3.3300\%
Receive Variable 3-month LIBOR, Pay Fixed 3.04536\%
Receive Variable 3-month LIBOR, Pay Fixed 3.00000\%
Receive Variable 6-month Euro EURIBOR, Pay Fixed 0.42000\%
Receive Variable 6-month JPY LIBOR, Pay Fixed 0.67250\%
Receive Variable 3-month LIBOR, Pay Fixed 2.87500\%
Receive Variable 3-month LIBOR, Pay Fixed 2.57500\%
Receive Variable 3-month LIBOR, Pay Fixed 2.57200\%
Receive Variable 6-month JPY LIBOR, Pay Fixed 0.33600\%
Receive Variable 3-month LIBOR, Pay Fixed 2.50000\%
Receive Variable 3-month LIBOR, Pay Fixed 2.51500\%
Receive Variable 3-month LIBOR, Pay Fixed 2.89750\%
Receive Variable 3-month LIBOR, Pay Fixed 2.55000\%
Receive Variable 3-month LIBOR, Pay Fixed 2.57500\%
Receive Variable 3-month LIBOR, Pay Fixed 2.48000\%
Receive Variable 6-month GBP LIBOR, Pay Fixed 1.51500\%
Receive Variable 6-month GBP LIBOR, Pay Fixed 1.50100\%
Receive Variable 3-month LIBOR, Pay Fixed 2.63100\%
Receive Variable 3-month LIBOR, Pay Fixed 2.54000\%
Receive Variable 3-month LIBOR, Pay Fixed 2.62150\%
Receive Variable 3-month LIBOR, Pay Fixed 2.62800\%
Receive Variable 3-month LIBOR, Pay Fixed 2.43000\%
Receive Variable 6-month JPY LIBOR, Pay Fixed 0.71500\%
Receive Variable 3-month LIBOR, Pay Fixed 2.75000\%
Receive Variable 3-month LIBOR, Pay Fixed 2.50000\%
Receive Variable 3-month LIBOR, Pay Fixed 2.15550\%
Receive Variable 3-month LIBOR, Pay Fixed 2.16100\%
Receive Variable 3-month LIBOR, Pay Fixed 2.35670\%
Receive Variable 3-month LIBOR, Pay Fixed 2.33827\%
Receive Variable 3-month LIBOR, Pay Fixed 2.39350\%
Receive Variable 3-month LIBOR, Pay Fixed 2.40300\%
Receive Variable 6-month Euro EURIBOR, Pay Fixed 0.04000\%
Receive Variable 3-month SEK LIBOR, Pay Variable 3-month SEK LIBOR
Receive Variable 3-month LIBOR, Pay Fixed 2.31150\%
Receive Variable 3-month LIBOR, Pay Fixed 2.31700\%
Receive Variable 3-month LIBOR, Pay Fixed 2.36000\%
Receive Variable 3-month LIBOR, Pay Fixed 2.35900\%
Receive Variable 3-month LIBOR, Pay Fixed 2.35800\%
Receive Variable 3-month LIBOR, Pay Fixed 2.36250\%
Receive Variable 6-month Euro EURIBOR, Pay Fixed 0.09800\%
Receive Variable 6-month Euro EURIBOR, Pay Fixed 0.05000\%
Receive Variable 6-month Euro EURIBOR, Pay Fixed 0.10000\%
Receive Variable 3-month LIBOR, Pay Fixed 2.50750\%
Receive Variable 3-month LIBOR, Pay Fixed 2.35950\%
Receive Variable 6-month Euro EURIBOR, Pay Fixed 0.11000\%

Fair Value Notional Value
\$ $(1,351,082) \$$
$(421,234) \quad 3,530,281$
$(598,471) \quad 18,708,546$
$(22,742) \quad 11,893,383$
$(47,536) \quad 11,893,383$
$(660,126) \quad 17,815,000$
$(1,020,904) \quad 167,058,446$
$\begin{array}{rr}(4,947,835) & 22,701,000 \\ (992,637) & 17,988,079\end{array}$
$(1,757,510) \quad 11,396,000$
$(158,537) \quad 10,818,604$
$(520,415) \quad 6,218,675$
$(2,587,259) \quad 19,980,000$
$(124,553) \quad 6,790,000$
$\begin{array}{rr}(1,236,081) & 31,060,000 \\ (8,882) & 342,863\end{array}$
$\begin{array}{rr}(8,882) & 342,863 \\ (129,394) & 7,790,000\end{array}$
$(299,474) \quad 17,360,000$
$(360,010) \quad 2,410,000$
$(99,739) \quad 5,690,000$
$(317,753) \quad 17,270,000$
$\begin{array}{ll}(161,521) & 9,660,000 \\ (591,416) & 13,210,628\end{array}$
$\begin{array}{lr}(273,250) & 6,287,139\end{array}$
$(401,568) \quad 31,175,000$
$(166,818) \quad 9,660,000$
$(76,196) \quad 1,810,000$
$\begin{array}{lr}(142,483) & 3,360,000 \\ (266,255) & 17,640,000\end{array}$
$\begin{array}{rr}(266,255) & 17,640,000 \\ (11,480) & 227,771\end{array}$
$\begin{array}{ll}(2,389,282) & 22,644,000 \\ (3,188,472) & 75,141,000\end{array}$
$(13,968) \quad 1,320,000$
$\begin{aligned}(22,957) & 1,140,000 \\ (200,497) & 6,050,000\end{aligned}$
$\begin{array}{ll}(200,497) & 6,050,000 \\ (2,070,000\end{array}$
$(96,571) \quad 9,750,000$
$(98,180) \quad 9,750,000$
$\begin{array}{lr}(41,516) & 6,832,803 \\ - & 145,502,361\end{array}$
$\begin{array}{rr}(95,359) & 3,500,000\end{array}$
$(72,310) \quad 2,630,000$
$(465,936) \quad 16,530,000$
$(435,629) \quad 15,480,000$
$(619,506) \quad 22,050,000$
$\begin{array}{ll}(455,522) & 16,095,000 \\ (157,281) & 22,001,624\end{array}$
$(57,537) \quad 9,349,551$
$(67,063) \quad 9,349,551$
$(94,047) \quad 7,760,000$
$\begin{array}{rr}(121,055) & 8,290,000 \\ (83,680) & 11,433,556\end{array}$
$(83,680) \quad 11,433,556$

TABLE 19 continuing from the previous page

| Investment Type | Reference Rate | Fair Value | Notional Value |
| :---: | :---: | :---: | :---: |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.30000\% | $(565,856)$ | 99,714,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.27700\% | $(194,573)$ | 29,790,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.35000\% | $(246,749)$ | 8,540,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.23050\% | $(70,759)$ | 5,820,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.55350\% | $(60,841)$ | 1,210,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.30700\% | (1,154,844) | 84,600,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.37650\% | $(112,231)$ | 8,220,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.37050\% | $(74,044)$ | 5,469,995 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.48000\% | $(51,666)$ | 1,110,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.46650\% | $(108,802)$ | 2,400,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.00650\% | $(87,513)$ | 22,850,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 12-month FEDL, Pay Fixed 1.83500\% | $(168,497)$ | 27,410,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 12-month FEDL, Pay Fixed 1.75000\% | $(316,825)$ | 26,880,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.87000\% | $(86,510)$ | 34,670,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.03300\% | $(48,890)$ | 11,879,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month SEK LIBOR, Pay Variable 3-month SEK LIBOR | - | 53,308,508 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month SEK LIBOR, Pay Variable 3-month SEK LIBOR | - | 99,163,954 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.78500\% | $(15,141)$ | 11,540,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.75350\% | $(1,338)$ | 850,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.87500\% | $(25,872)$ | 8,260,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.99700\% | $(30,612)$ | 8,760,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.77000\% | $(115,573)$ | 66,050,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.37000\% | $(64,132)$ | 2,260,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.87450\% | $(30,502)$ | 4,550,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 6-month Euro EURIBOR, Pay Fixed 0.14000\% | $(26,831)$ | 5,352,362 |
| Pay Fixed Interest Rate Swaps | Receive Variable 6-month JPY LIBOR, Pay Fixed 0.29500\% | (767) | 325,320 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.07000\% | $(11,581)$ | 2,020,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.89000\% | $(6,846)$ | 4,410,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.78950\% | $(4,938)$ | 3,590,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 6-month Euro EURIBOR, Pay Fixed 0.08500\% | $(10,946)$ | 5,397,914 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.61500\% | 13,507 | 7,750,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.32500\% | 74 | 440,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.00650\% | $(1,997)$ | 610,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.73200\% | 59,126 | 46,340,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 0-month FEDL, Pay Fixed 1.55000\% | 42,305 | 61,804,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.6700\% | 4,943 | 8,620,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 6-month Euro EURIBOR, Pay Fixed 0.12987\% | $(3,937)$ | 2,995,045 |
| Pay Fixed Interest Rate Swaps | Receive Variable 6-month Euro EURIBOR, Pay Fixed 0.12763\% | $(3,329)$ | 2,995,045 |
| Subtotal - Pay Fixed Interest Rate Swaps |  | $(32,318,479)$ | 1,719,754,387 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 3.08000\%, Pay Variable 3-month LIBOR | 308,179 | 1,910,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 7.35050\%, Pay Variable 1-month MXN TIIE | $(271,406)$ | 64,947,571 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 7.33000\%, Pay Variable 1-month MXN TIIE | $(26,883)$ | 44,530,272 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.37750\%, Pay Variable 6-month NOK NIBOR | $(682,042)$ | 169,047,801 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 0.87800\%, Pay Variable 6-month Euro EURIBOR | 19,869 | 276,729 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.89600\%, Pay Variable 3-month LIBOR | 1,175,866 | 25,160,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 3.48500\%, Pay Variable 12-month GBP UKRPI | $(11,561)$ | 11,893,383 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 3.50500\%, Pay Variable 12-month GBP UKRPI | 18,519 | 11,893,383 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.16400\%, Pay Variable 12-month USCPI | 363,605 | 17,815,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 3.00000\%, Pay Variable 3-month LIBOR | 1,881,114 | 15,458,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.83360\%, Pay Variable 3-month LIBOR | 78,954 | 3,385,500 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 0.36400\%, Pay Variable 6-month Euro EURIBOR | 56,916 | 4,230,643 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.52050\%, Pay Variable 3-month LIBOR | 324,673 | 19,100,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.52600\%, Pay Variable 3-month LIBOR | 2,721,528 | 156,480,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.50850\%, Pay Variable 3-month LIBOR | 46,469 | 2,720,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.48350\%, Pay Variable 3-month LIBOR | 45,149 | 2,720,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.57000\%, Pay Variable 3-month LIBOR | 372,632 | 9,390,000 |

TABLE 19 continuing from the previous page

Investment Type
Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps Receive Fixed Interest Rate Swaps

Reference Rate Receive Fixed 0.01600\%, Pay Variable 6-month Euro EURIBOR Receive Fixed 2.62000\%, Pay Variable 3-month LIBOR Receive Fixed 2.49750\%, Pay Variable 3-month LIBOR Receive Fixed 2.46200\%, Pay Variable 3-month LIBOR Receive Fixed 2.45950\%, Pay Variable 3-month LIBOR Receive Fixed 0.56000\%, Pay Variable 6-month Euro EURIBOR Receive Fixed 0.05900\%, Pay Variable 6-month Euro EURIBOR Receive Fixed 2.66100\%, Pay Variable 3-month LIBOR Receive Fixed 2.67000\%, Pay Variable 3-month LIBOR Receive Fixed 2.43050\%, Pay Variable 3-month LIBOR Receive Fixed 2.43350\%, Pay Variable 3-month LIBOR Receive Fixed 2.24700\%, Pay Variable 3-month LIBOR Receive Fixed 2.22950\%, Pay Variable 3-month LIBOR Receive Fixed 2.60000\%, Pay Variable 3-month LIBOR Receive Fixed 2.06300\%, Pay Variable 3-month LIBOR Receive Fixed 2.03320\%, Pay Variable 3-month LIBOR Receive Fixed 2.17877\%, Pay Variable 3-month LIBOR Receive Fixed 2.05550\%, Pay Variable 3-month LIBOR Receive Fixed 2.04850\%, Pay Variable 3-month LIBOR Receive Fixed 2.24950\%, Pay Variable 3-month LIBOR Receive Fixed 2.52000\%, Pay Variable 3-month LIBOR Receive Fixed 2.52000\%, Pay Variable 3-month LIBOR Receive Fixed 2.20950\%, Pay Variable 3-month LIBOR Receive Fixed 1.78000\%, Pay Variable 6-month NOK NIBOR Receive Fixed 2.25000\%, Pay Variable 3-month LIBOR Receive Fixed 2.24350\%, Pay Variable 3-month LIBOR Receive Fixed 2.26600\%, Pay Variable 3-month LIBOR Receive Fixed 2.25500\%, Pay Variable 3-month LIBOR Receive Fixed 2.52000\%, Pay Variable 3-month LIBOR Receive Fixed 2.25450\%, Pay Variable 3-month LIBOR Receive Fixed 2.31800\%, Pay Variable 3-month LIBOR Receive Fixed 2.25000\%, Pay Variable 3-month LIBOR Receive Fixed 2.21250\%, Pay Variable 3-month LIBOR Receive Fixed 2.31400\%, Pay Variable 3-month LIBOR Receive Fixed 2.27100\%, Pay Variable 3-month LIBOR Receive Fixed 2.26500\%, Pay Variable 3-month LIBOR Receive Fixed 2.28850\%, Pay Variable 3-month LIBOR Receive Fixed 2.50000\%, Pay Variable 3-month LIBOR Receive Fixed 2.29300\%, Pay Variable 3-month LIBOR Receive Fixed 2.30000\%, Pay Variable 3-month LIBOR Receive Fixed 2.28500\%, Pay Variable 3-month LIBOR Receive Fixed 2.44500\%, Pay Variable 3-month LIBOR Receive Fixed 2.20900\%, Pay Variable 3-month LIBOR Receive Fixed 2.20600\%, Pay Variable 3-month LIBOR Receive Fixed 2.44650\%, Pay Variable 3-month LIBOR Receive Fixed 2.16400\%, Pay Variable 3-month LIBOR Receive Fixed 2.16900\%, Pay Variable 3-month LIBOR Receive Fixed 2.00650\%, Pay Variable 3-month LIBOR Receive Fixed 2.24100\%, Pay Variable 3-month LIBOR Receive Fixed 1.99750\%, Pay Variable 3-month CAD CDOR Receive Fixed 2.11950\%, Pay Variable 3-month LIBOR Receive Fixed 2.08600\%, Pay Variable 3-month LIBOR Receive Fixed 2.08700\%, Pay Variable 3-month LIBOR Receive Fixed 2.19350\%, Pay Variable 3-month LIBOR Receive Fixed 2.18600\%, Pay Variable 3-month LIBOR Receive Fixed 2.20350\%, Pay Variable 3-month LIBOR Receive Fixed 0.08100\%, Pay Variable 6-month Euro EURIBOR

Fair Value
37,837
374,300
46,332
89,231
67,294
81,509
41,871
24,153
24,463
87,182

87,502 5,490,000
79,392 6,440,000
99,147 8,270,000
244,642 4,260,000
37,259 4,240,000
227,210 27,670,000
$228,847 \quad 11,750,000$
42,899 4,960,000
75,343 8,850,000
17,527 1,410,000
22,085 440,000
$22,085 \quad 440,000$
64,605 5,500,000
59,242 127,596,015
609,914 97,879,000
54,753 4,425,000

56,680 4,425,000
27,869 2,212,500
41,397 825,000
27,848 2,212,498
39,294 3,170,000
397,544 31,810,000
52,156 4,430,000
67,966 5,470,000
63,554 5,480,001
$62,914 \quad 5,480,000$
$\begin{array}{rr}65,423 & 5,479,999 \\ 31,915 & 660,000\end{array}$
33,141 2,740,000
33,515 2,740,000
32,774 2,745,000
52,910 1,220,000
62,235 6,825,000
61,834 6,825,000
39,624 1,240,000
56,675 6,830,000
57,342 6,830,000
87,513 22,850,000
88,443 8,940,000
202,165 50,698,297
48,653 5,500,000
22,533 2,750,000
22,586 2,750,000
43,620 6,240,000
42,742 6,240,000
71,697 10,010,000
10,464 4,281,889

TABLE 19 continues on the next page

TABLE 19 continuing from the previous page

| Investment Type | Reference Rate | Fair Value | Notional Value |
| :---: | :---: | :---: | :---: |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.08200\%, Pay Variable 3-month LIBOR | 98,008 | 17,510,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 0.02250\%, Pay Variable 3-month SEK STIBOR | 103,064 | 53,308,508 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.02500\%, Pay Variable 3-month LIBOR | 39,299 | 8,770,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.01350\%, Pay Variable 3-month LIBOR | 74,500 | 17,505,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.97100\%, Pay Variable 3-month LIBOR | 30,026 | 8,770,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.87600\%, Pay Variable 3-month LIBOR | 12,861 | 7,804,522 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.86250\%, Pay Variable 3-month LIBOR | 8,096 | 5,853,275 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.87950\%, Pay Variable 3-month LIBOR | 15,071 | 8,780,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.89350\%, Pay Variable 3-month LIBOR | 17,481 | 8,780,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.84200\%, Pay Variable 3-month LIBOR | 8,625 | 8,790,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.83000\%, Pay Variable 3-month LIBOR | 2,911 | 3,902,203 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.91450\%, Pay Variable 3-month LIBOR | 14,439 | 5,860,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 0.00000\%, Pay Variable 3-month SEK LIBOR | 138,643 | 99,163,954 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.83000\%, Pay Variable 3-month LIBOR | 2,954 | 13,439,866 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.83700\%, Pay Variable 3-month LIBOR | 2,371 | 6,720,034 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.84200\%, Pay Variable 3-month LIBOR | 3,069 | 6,855,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.86150\%, Pay Variable 3-month LIBOR | 5,442 | 6,652,550 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 0.11400\%, Pay Variable 6-month Euro EURIBOR | 6,325 | 2,676,181 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 0.13950\%, Pay Variable 6-month Euro EURIBOR | 15,862 | 8,597,943 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.84400\%, Pay Variable 3-month LIBOR | 6,839 | 12,540,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.74400\%, Pay Variable 3-month LIBOR | 30,780 | 11,170,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 0.13750\%, Pay Variable 6-month Euro EURIBOR | 24,484 | 13,346,741 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.89750\%, Pay Variable 3-month LIBOR | 7,353 | 4,390,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.88000\%, Pay Variable 3-month LIBOR | 5,873 | 4,390,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.82950\%, Pay Variable 3-month LIBOR | 1,700 | 4,410,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.83100\%, Pay Variable 3-month LIBOR | 1,828 | 4,410,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.06350\%, Pay Variable 3-month LIBOR | 8,220 | 970,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.85100\%, Pay Variable 3-month LIBOR | 7,454 | 8,780,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.62000\%, Pay Variable 3-month LIBOR | 956 | 3,262,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 0.23950\%, Pay Variable 6-month Euro EURIBOR | (835) | 2,706,127 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 0.24150\%, Pay Variable 6-month Euro EURIBOR | (945) | 2,706,127 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.81900\%, Pay Variable 3-month LIBOR | 1,897 | 8,800,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 0.19750\%, Pay Variable 6-month Euro EURIBOR | 7,364 | 13,494,785 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.50700\%, Pay Variable 3-month LIBOR | $(14,048)$ | 17,820,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.58500\%, Pay Variable 3-month LIBOR | $(3,617)$ | 2,780,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.10150\%, Pay Variable 3-month LIBOR | 327 | 620,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.75200\%, Pay Variable 3-month LIBOR | $(4,129)$ | 4,430,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.71800\%, Pay Variable 3-month LIBOR | $(13,699)$ | 8,840,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 0.67250\%, Pay Variable 6-month JPY LIBOR | 520,415 | 6,218,674 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.96700\%, Pay Variable 3-month LIBOR | $(1,019)$ | 3,880,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.79450\%, Pay Variable 3-month LIBOR | 116 | 8,890,000 |
| Subtotal - Receive Fixed Interest Rate Swaps |  | 12,459,592 | 1,604,171,990 |
| Total Interest Rate Swaps |  | \$ (19,858,887) | \$ 3,323,926,377 |

TABLE 20

| Derivative Instruments Subject to Foreign Currency Risk as of June 30, 2019 |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Currency Name | Currency Forward Contracts |  |  |  | Options/Rights/ Warrants |  | Swaps |  | Total Exposure |  |
|  | Net Receivables |  | Net Payables |  |  |  |  |  |  |  |
| Argentine peso | \$ | 2,171,432 | \$ | - | \$ | - | \$ | - | \$ | 2,171,432 |
| Australian dollar |  | 1,263,777 |  | $(386,098)$ |  | 407 |  | - |  | 878,086 |
| Brazilian real |  | 277,584 |  | $(418,930)$ |  | - |  | - |  | $(141,346)$ |
| Canadian dollar |  | 3,744,885 |  | $(4,486,733)$ |  | 27,699 |  | 202,165 |  | $(511,984)$ |
| Chilean peso |  | 110,467 |  | $(302,037)$ |  | 114,922 |  | - |  | $(76,648)$ |
| Danish krone |  | 345,320 |  | 44,325 |  | - |  |  |  | 389,645 |
| Egyptian pound |  | - |  | $(18,349)$ |  | - |  | - |  | $(18,349)$ |
| Euro |  | 2,001,254 |  | $(79,117)$ |  | 564,675 |  | $(285,549)$ |  | 2,201,263 |
| Hong Kong dollar |  | 87,099 |  | $(132,588)$ |  | - |  | 116,948 |  | 71,459 |
| Hungarian forint |  | 164,354 |  | $(40,205)$ |  | - |  | - |  | 124,149 |
| Indian rupee |  | 249,552 |  | $(289,116)$ |  | - |  | - |  | $(39,564)$ |
| Indonesian rupiah |  |  |  |  |  | 4,022 |  | - |  | 4,022 |
| Japanese yen |  | 1,628,150 |  | (11,614,349) |  | 136,736 |  | $(73,805)$ |  | $(9,923,268)$ |
| Malaysian ringgit |  | - |  | (1) |  | - |  | - |  | (1) |
| Mexican peso |  | 614,320 |  | $(594,882)$ |  | - |  | $(298,289)$ |  | $(278,851)$ |
| Moroccan dirham |  | 109,559 |  |  |  | - |  | - |  | 109,559 |
| New Israeli sheqel |  | 477,935 |  | $(1,056,095)$ |  | - |  |  |  | $(578,160)$ |
| New Taiwan dollar |  | 126,516 |  | 19 |  | - |  | - |  | 126,535 |
| New Zealand dollar |  | 2,836,926 |  | $(1,743,850)$ |  | - |  | - |  | 1,093,076 |
| Norwegian krone |  | 161,986 |  | $(1,200,155)$ |  | - |  | (1,221,271) |  | $(2,259,440)$ |
| Peruvian sol |  | 22,036 |  | $(182,505)$ |  | - |  | - |  | $(160,469)$ |
| Philippine peso |  | - |  | - |  | 5,154 |  | - |  | 5,154 |
| Polish zloty |  | 206,077 |  | $(334,584)$ |  | - |  | - |  | (128,507) |
| Pound sterling |  | $(1,561,517)$ |  | 8,354,317 |  | 1,138,818 |  | (1,948,891) |  | 5,982,727 |
| Romanian leu |  | 179,142 |  | - |  | - |  | - |  | 179,142 |
| Russian ruble |  | 1,064,729 |  | $(491,923)$ |  | - |  | - |  | 572,806 |
| Saudi riyal |  | 790 |  | $(8,105)$ |  | - |  | - |  | $(7,315)$ |
| Singapore dollar |  | 216,542 |  | $(982,959)$ |  | - |  | - |  | $(766,417)$ |
| South African rand |  | 155,426 |  | $(100,173)$ |  | - |  | - |  | 55,253 |
| South Korean won |  |  |  | $(420,298)$ |  | - |  | - |  | $(420,298)$ |
| Swedish krona |  | 1,250,117 |  | 247,684 |  |  |  | $(90,692)$ |  | 1,407,109 |
| Swiss franc |  | 2,564,338 |  | (9,876,896) |  | - |  | 397 |  | (7,312,161) |
| Thailand baht |  | 102,145 |  | $(44,646)$ |  | 267 |  | - |  | 57,766 |
| Tunisian dinar |  | 3,377 |  | - |  | 7 |  | - |  | 3,384 |
| Turkish lira |  | 225,057 |  | 200,667 |  | - |  | - |  | 425,724 |
| United Arab Emirates dirham |  | - |  | $(2,160)$ |  |  |  | - |  | $(2,160)$ |
| Yuan renminbi |  | (38) |  | $(19,339)$ |  | - |  | - |  | $(19,377)$ |
| Yuan renminbi - Offshore |  | $(40,263)$ |  | 26,661 |  | - |  | - |  | $(13,602)$ |
| Total Subject to Foreign Currency |  |  |  |  |  |  |  |  |  |  |
| Risk |  | 20,759,074 |  | (25,952,420) |  | 1,992,707 |  | $(3,598,987)$ |  | (6,799,626) |
| U.S. dollar |  | - |  | - |  | 5,871,976 |  | $(24,543,263)$ |  | $(18,671,287)$ |
| Total | \$ | 20,759,074 | \$ | $(25,952,420)$ | \$ | 7,864,683 | \$ | $(28,142,250)$ | \$ | $(25,470,913)$ |

Data processing hardware, furniture, and equipment are recorded at cost. These are items that are not consumed in the normal course of operations, have a useful life of more than one year, and whose value is $\$ 5,000$ or more.

Depreciation is computed using the straight-line method over the assets' estimated useful lives. Useful lives range from three to 10 years.

Data processing software generated internally as part of the Oregon Retirement Information On-line Network (ORION) project is recorded at cost. The
useful life is amortized using the straight-line method over 20 years. See Table 21 below.
Note 6 - Reserves and Designations
In accordance with the following plan requirements, various funds have been established to account for reserves or designations held for future and current payments:

## Chapter 238 Defined Benefit Plan

Table 22 on the next page details the amounts comprising the total Net Position Restricted for Pension Benefits.

TABLE 21

| Schedule of Changes in Capital Assets for the fiscal year ended June 30, 2019 |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Beginning of Year | Increases |  | Decreases |  | End of Year |  |
| Capital assets, not being depreciated or amortized: Land <br> \$ 944,463 | \$ | - | \$ | - | \$ | 944,463 |
| Total capital assets, not being depreciated or amortized $\qquad$ |  | - |  | - |  | 944,463 |
| Capital assets, being depreciated or amortized: |  |  |  |  |  |  |
| Furniture and Equipment 1,236,513 |  | 15,500 |  | - |  | 1,252,013 |
| Data Processing Software 40,395,201 |  | - |  | - |  | 40,395,201 |
| Data Processing Hardware 2,128,431 |  | 194,371 |  | $(306,304)$ |  | 2,016,498 |
| Building and Building Improvement 8, 8,691,997 |  | - |  | - |  | 8,691,997 |
| Total capital assets being depreciated or amortized $\qquad$ 52,452,142 |  | 209,871 |  | $(306,304)$ |  | 52,355,709 |
| Less accumulated depreciation or amortization for: |  |  |  |  |  |  |
| Furniture and Equipment (1,016,935) |  | $(177,252)$ |  | - |  | $(1,194,187)$ |
| Data Processing Software (19,188,594) |  | $(1,876,881)$ |  | - |  | $(21,065,475)$ |
| Data Processing Hardware (1,540,028) |  | $(257,993)$ |  | 269,107 |  | $(1,528,914)$ |
| Building and Building Improvement _ ( $4,379,464$ ) |  | $(276,782)$ |  | - |  | $(4,656,246)$ |
| Total accumulated depreciation or amortization $\qquad$ |  | $(2,588,908)$ |  | 269,107 |  | $(28,444,822)$ |
| Total capital assets, being depreciated or amortized, net $\qquad$ 26,327,121 |  | $(2,379,037)$ |  | $(37,197)$ |  | 23,910,887 |
| Capital assets, net \$ 27,271,584 | \$ | $(2,379,037)$ | \$ | $(37,197)$ | \$ | 24,855,350 |
| Depreciation expense |  | Amount |  |  |  |  |
| Defined Benefit Pension Plan Depreciation | \$ | 2,548,501 |  |  |  |  |
| Oregon Public Service Retirement Plan |  |  |  |  |  |  |
| Individual Account Program Depreciation |  | 40,407 |  |  |  |  |
| Total depreciation expense | \$ | 2,588,908 |  |  |  |  |

## A. Member Reserve

The Member Reserve represents member contributions made through December 31, 2003, and earnings allocations less refunds and amounts transferred to reserves for retirements and disabilities.

## B. Employer Contribution Designation

The Employer Contribution Designation represents employer contributions and earnings allocations less amounts transferred to reserves for retirements and disabilities. Employer side accounts consist of lump sum payments deposited into the Oregon Public Employees Retirement Fund, less amounts amortized as credits to employer contributions, plus investment earnings allocated in accordance with OAR 459-007-0530. Final earnings crediting is done annually on a calendar year basis. PERS estimates that the approximate value of employer side accounts was $\$ 5,280.9$ million as of June 30, 2019. Side account balances are included in the Employer Contribution Designation reserve.

## C. Benefit Reserve

The Benefit Reserve is the amount set aside to pay future benefits. It includes funds transferred from the individual member and employer accounts and earnings allocations less amounts paid for retirements and disabilities.

## D. Tier One Rate Guarantee Reserve

The Tier One Rate Guarantee Reserve may be credited with investment earnings in excess of the required Tier One assumed earnings rate guarantee. ORS 238.255(1) requires regular accounts for Tier One members to be credited at the assumed rate of return on investments adopted by the Board for use in actuarial valuations.

The regular account for Tier One members and
alternate payees of those members cannot be credited with earnings in excess of the assumed interest rate until: (a) the reserve is fully funded with amounts determined by the Board, after consultation with the actuary employed by the Board, necessary to ensure a zero balance in the reserve when all Tier One members and alternate payees of those members have retired; and (b) the reserve has been fully funded as described in paragraph (a) of this subsection in each of the three immediately preceding calendar years.

## E. Contingency Reserve

The Contingency Reserve is to be maintained and used by the Board to prevent any deficit of moneys available for the payment of retirement allowances due to interest fluctuations, changes in mortality rates, or other unforeseen contingency.

## F. Employer Contingency Reserve

The Employer Contingency Reserve was established by the Board to prevent any deficit in the fund caused by the insolvency of an employer. Only earnings on employer contributions fund this reserve.

## G. Unallocated Earnings Designation

The Unallocated Earnings Designation represents January through June investment earnings or losses less administrative expenses, which will be credited on a calendar year basis. Crediting takes place in March of the following year after employer annual reports have been reconciled and contributions have been posted to individual member and employer accounts.

## H. OPSRP Defined Benefit Program

OPSRP Defined Benefit Program reserve represents the program's accumulation of employer contributions and investment earnings less benefits and administrative expenses.

TABLE 22

| Reserves and Designations | Defined <br> Benefit <br> Pension Plan |
| :--- | ---: | ---: |
| Chapter 238 Defined Benefit Plan and Employee Benefit Plan |  |
| Member Reserve | $\$ 8,197,122,533$ |
| Employer Contribution Designation | $24,542,110,194$ |
| Benefit Reserve | $21,463,738,617$ |
| Tier One Rate Guarantee Reserve | $448,776,254$ |
| Contingency Reserve | $47,500,000$ |
| Employer Contingency Reserve | $2,50,000$ |
| Unallocated Earnings Designation | $14,932,838,665$ |
| OPSRP Defined Benefit Program | $5,569,134,356$ |
| Net Position Restricted for Pension Benefits | $\$ \mathbf{7 0 , 2 0 3 , 7 2 0 , 6 1 9}$ |

## Other Postemployment Benefits Plans

## I. Retirement Health Insurance Account (RHIA)

The RHIA plan fiduciary net position balance represents the program's accumulation of employer contributions and investment earnings less premium subsidies and administrative expenses. As of June 30, 2019, the balance of this account was $\$ 628.9$ million. The Internal Revenue Code limits employer contributions to a 401(h) account to a maximum of 25 percent of the employer's normal cost contributions to the pension plan.

## J. Retiree Health Insurance Premium Account (RHIPA)

The RHIPA plan fiduciary net position balance represents the program's accumulation of employer contributions and investment earnings less premium subsidies and administrative expenses. As of June 30, 2019, the balance of this account was $\$ 46.7$ million. The Internal Revenue Code limits employer contributions to a 401(h) account to a maximum of 25 percent of the employer's normal cost contributions to the pension plan.

## Other Plans

## K. Individual Account Program

The Individual Account Program fiduciary net position balance represents the member contributions and investment earnings less benefits paid and administrative expenses. As of June 30, 2019, the balance of this account was $\$ 9,912.0$ million. Member contributions are described in Note 2.D.a. The Oregon Legislature created the IAP in 2003 to provide an individual account-based defined contribution retirement benefit for new workers hired on or after August 29, 2003, and for Tier One/Tier Two members active on and after January 1, 2004.

## L. Deferred Compensation Plan

The Deferred Compensation plan fiduciary net position balance represents the program's accumulation of plan member contributions and investment earnings less benefits paid and administrative expenses. As of June 30, 2019, the balance of this account was $\$ 2,075.3$ million. The Internal Revenue Code (IRC) limits plan member contributions to an IRC 457 account to a maximum of $\$ 19,000$ (calendar year 2019), with optional catch up provisions available to members over age 50 .

## Enterprise Fund

## M. Standard Retiree Health Insurance Account (SRHIA)

The SRHIA net position balance represents the program's accumulation of retiree insurance premiums, reinsurance reimbursements, and interest earnings less insurance claims and administrative expenses. As of June 30, 2019, the
balance of this account was $\$ 89.7$ million.

## Note 7 - Litigation

PERS is a defendant in various lawsuits, including several cases that have been filed on behalf of PERS members challenging certain elements of Senate Bill 1049. Although the outcome of these lawsuits is not presently determinable, in the opinion of the System's legal counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the System.

## Note 8 - Standard Retiree Health Insurance Account

## A. Basis for Estimated Liabilities

The Standard Retiree Health Insurance Account (SRHIA) establishes claim liabilities based on estimates of the ultimate costs of claims (including future claim adjustment expenses) that have been reported but not settled and of claims that have been "incurred but not reported" (IBNR). Table 23 below shows the changes in the aggregated estimated claims liabilities for the fiscal years ended June 30, 2019 and 2018.

The estimated claims liability was calculated by Butler, Partners, \& Associates, PERS' health insurance consultant, at June 30, 2019, using a variety of mathematical and statistical techniques and adjusted for actual experience to produce current estimates that reflect recent settlements, claim frequency, and other economic and social factors. Adjustments to claims liabilities are charged or credited to expense in the periods in which they are made. The estimated claims liability of $\$ 865,000$ is carried at its face amount, and no interest discount is assumed. The "IBNR" represents an estimate for claims that have been incurred prior to June 30, 2019, but have not been reported to the SRHIA.

TABLE 23

| Changes in the Aggregated Estimated Claims Liabilities of SRHIA |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| For the Year Ended June 30, |  |  |  |  |
|  | 2019 |  | 2018 |  |
| Total Estimated Claims at Beginning of Fiscal Year | \$ | 9,200,000 | \$ | 8,700,000 |
| Insured Claims and Claim Adjustment Expenses |  |  |  |  |
| Provision for Insured Events of Current Fiscal Year | Provision for Insured Events |  |  | 133,490,060 |
| Increase/(Decrease) in Provision for |  |  |  |  |
| Insured Events of Prior Years |  | 13,577,690 |  | 9,446,888 |
| Total Incurred Claims and |  |  |  |  |
| Claim Adjustment Expenses |  | 83,239,566 |  | 142,936,948 |
| Payments |  |  |  |  |
| Claims and Claim Adjustment Expenses |  |  |  |  |
| Attributable to Insured Events of |  |  |  |  |
| Current Fiscal Year |  | 77,981,591 |  | 124,290,060 |
| Claims and Claim Adjustment Expenses |  |  |  |  |
| Attributable to Insured Events of |  |  |  |  |
| Prior Fiscal Year |  | 13,592,975 |  | 18,146,888 |
| Total Payments |  | 91,574,566 |  | 142,436,948 |
| Total Estimated Claims at End of Fiscal Year | \$ | 865,000 | \$ | 9,200,000 |

## Note 9 - Employers' Net Pension Liability

## Actuarial Cost Method and Assumptions

The components of the net pension liability of the defined benefit pension plan are shown in Table 24 on page 71.

The actuarial valuation calculations are based on the benefits provided under the terms of the plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members. The December 31, 2017 Actuarial Valuation was used to develop the GASB 67 financial reporting results for the Defined Benefit Pension Plan as of June 30, 2019.

Key actuarial methods and assumptions used to measure the total pension liability are illustrated in Table 25 on page 71.

## Discount Rate

The discount rate used to measure the total pension liability was 7.20 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

## Sensitivity Analysis

Table 26 on page 71 presents the net pension liability calculated using the discount rate of 7.20 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower ( 6.20 percent) or one percent higher ( 8.20 percent) than the current rate. The results of actuarial valuations used for rate setting and the related Schedules of Funding Progress may be found in the Actuarial Section beginning on page 106.

## Long-Term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2017 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Table 31 on page 74 shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to
the asset classes shown on page 74 . Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

## Depletion Date Projection

GASB 67 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair value of assets) is projected to cover benefit payments and administrative expenses. A 20 -year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 67 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 67 (paragraph 43) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for Oregon PERS:

- Oregon PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100 percent funded position by the end of the amortization period if future experience follows assumption.
- GASB 67 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is our thirdparty actuary's opinion that the detailed depletion date projections outlined in GASB 67 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

TABLE 24

| Net Pension Liability (in Millions) |  |  |
| :---: | :---: | :---: |
| As of June 30, |  |  |
|  | 2019 |  |
| Total Pension Liability | \$ | 87,501.2 |
| Plan Fiduciary Net Position |  | 70,203.7 |
| Employers' Net Pension Liability | \$ | 17,297.5 |
| Plan net position as a percentage of total pension liability |  | 80.2 \% |

TABLE 25

| Actuarial Methods and Assumptions |  |
| :---: | :---: |
|  | Pension |
| Valuation date | December 31, 2017 |
| Measurement date | June 30, 2019 |
| Experience Study | 2016, published July 26, 2017 |
| Actuarial assumptions: |  |
| Actuarial cost method | Entry Age Normal |
| Inflation rate | 2.50 percent |
| Long-term expected rate of return | 7.20 percent |
| Discount rate | 7.20 percent |
| Projected salary increases | 3.50 percent |
| Cost-of-living adjustments (COLA) | Blend of 2.00\% COLA and graded COLA (1.25\%/0.15\%) in accordance with Moro decision; blend based on service. |
| Mortality | Healthy retirees and beneficiaries: |
|  | RP-2014 Healthy annuitant, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation. Active members: |
|  | RP-2014 Employees, sex-distinct, generational with |
|  | Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation. |
|  | Disabled retirees: |
|  | RP-2014 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale. |

TABLE 26

## Sensitivity of Net Pension Liability to Changes in the Discount Rate (in Millions)

As of June 30, 2019

| Employers' Net Pension Liability | Current |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1\% Decrease(6.20\%) |  | Discount <br> Rate (7.20\%) |  | 1\% Increase <br> (8.20\%) |  |
| Defined Benefit Pension Plan | \$ | 27,700.6 | \$ | 17,297.5 | \$ | 8,591.7 |

## Note 10 - Employers' Net OPEB Liability/ (Asset)

## Actuarial Cost Method and Assumptions

The components of the Net OPEB liability (asset) for the OPEB plans are shown in Table 27 on page 73. The actuarial valuation calculations are based on the benefits provided under the terms of the plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members as of the December 31, 2017 valuation rolled forward to June 30, 2019. Key actuarial methods and assumptions used to measure the total OPEB liability are illustrated in Table 28.

## Discount Rate

The discount rate used to measure the total OPEB liability was 7.20 percent for the OPEB Plans. The projection of cash flows used to determine the discount rate assumed that contributions from contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments for the OPEB Plans was applied to all periods of projected benefit payments to determine the total OPEB liability.

## Sensitivity Analysis

Table 29 on page 73 presents the net OPEB liability/(asset) calculated using the discount rate of 7.20 percent, as well as what the net OPEB liability/(asset) would be if it were calculated using a discount rate that is one percent lower ( 6.20 percent) or one percent higher ( 8.20 percent) than the current rate. The results of actuarial valuations used for rate setting and the related Schedules of Funding Progress may be found in the Actuarial Section on pages 128 and 133.

Table 30 on page 74 presents the net OPEB liability /(asset) calculated using the current healthcare cost trend rates, as well as what the net OPEB liability/(asset) would be if it were calculated using healthcare trend rates that are one percentage point lower, or one percentage point higher than the current rates. Healthcare trend cost rates are applicable to RHIPA only, due to the variable nature of benefits.

## Long-Term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2017 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Table 31 on page 74 shows Milliman's assumptions for each of the asset classes in which the plans were invested at that time based on the OIC long-term
target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown on page 74. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

## Depletion Date Projection

GASB 74 generally requires that a blended discount rate be used to measure the Total OPEB Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair value of assets) is projected to cover benefit payments and administrative expenses. A 20 -year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 74 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 74 (paragraph 51) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for Oregon PERS:

- Oregon PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100 percent funded position by the end of the amortization period if future experience follows assumption.
- GASB 74 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is our thirdparty actuary's opinion that the detailed depletion date projections outlined in GASB 74 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

TABLE 27

| Net OPEB - RHIA (Asset) (in Millions) |  |  | Net OPEB - RHIPA Liability (in Millions) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| As of June 30, 2019 | 2019 |  | As of June 30, 2019 |  |  |  |
|  |  |  |  | 2019 |  |  |
| Total OPEB - RHIA Liability | \$ | 435.6 | Total OPEB-RHIPA Liability | \$ | 72.0 |  |
| Plan Fiduciary Net Position |  | 628.9 | Plan Fiduciary Net Position |  | 46.7 |  |
| Employers' Net OPEB - RHIA (Asset) | \$ | (193.3) | Employer's Net OPEB - RHIPA Liability | \$ | 25.3 |  |
| Plan net position as a percentage of |  |  | Plan net position as a percentage of |  |  |  |
| Total OPEB - RHIA Liability |  | 144.4 | Total OPEB - RHIPA Liability |  | 64.9 | \% |

## TABLE 28

| Actuarial Methods and Assumptions |  |  |
| :---: | :---: | :---: |
|  | RHIA | RHIPA |
| Valuation date | December 31, 2017 | December 31, 2017 |
| Measurement date | June 30, 2019 | June 30, 2019 |
| Experience Study | 2016, published July 26, 2017 | 2016, published July 26, 2017 |
| Actuarial assumptions: |  |  |
| Actuarial cost method | Entry Age Normal | Entry Age Normal |
| Inflation rate | 2.50 percent | 2.50 percent |
| Long-term expected rate of return | 7.20 percent | 7.20 percent |
| Discount rate | 7.20 percent | 7.20 percent |
| Projected salary increases | 3.50 percent | 3.50 percent |
| Retiree healthcare participation | Healthy retirees: 35\% | 8-14 Years of Service: 10.0\% |
|  | Disabled retirees: 20\% | 15-19 Years of Service: 18.0\% |
|  |  | 20-24 Years of Service 23.0\% |
|  |  | 25-29 Years of Service: 29.0\% |
|  |  | 30+ Years of Service: 38.0\% |
| Healthcare cost trend rate | Not applicable | Applied at beginning of plan year, starting with 7.5\% for 2017, decreasing to $5.2 \%$ for 2024, increasing to $6.2 \%$ for 2029 , and decreasing to an ultimate rate of 4.2\% for 2093 and beyond. |
| Mortality | Healthy retirees and beneficiaries: | Healthy retirees and beneficiaries: |
|  | RP-2014 Healthy annuitant, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation. Active members: | RP-2014 Healthy annuitant, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation. Active members: |
|  | RP-2014 Employees, sex-distinct, generational with | RP-2014 Employees, sex-distinct, generational with |
|  | Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation. | Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation. |
|  | Disabled retirees: | Disabled retirees: |
|  | RP-2014 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale. | RP-2014 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale. |

## TABLE 29

## Sensitivity of Net OPEB Liability/(Asset) to Changes in the Discount Rate (in Millions) As of June 30, 2019

|  | Current |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Employers' Net OPEB Liability/(Asset) | 1\% Decrease <br> $(6.20 \%)$ | Discount <br> Rate (7.20\%) | 1\% Increase <br> (8.20 \%) |  |  |
| Other Postemployment Benefit Plan - RHIA | $\$$ | $(149.8)$ | $\$$ | $(193.2)$ | $\$$ |
| Other Postemployment Benefit Plan - RHIPA | $\$$ | 30.1 | $\$$ | 23.3 | $\$$ |

## TABLE 30

Sensitivity of Net OPEB Liability/(Asset) to Changes in the Healthcare Cost Trend Rate (in Millions) As of June 30, 2019 *

|  | Employers' Net OPEB Liability/(Asset) | 1\% Decrease | Current <br> Trend Rate | 1\% Increase |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Other Postemployment Benefit Plan - RHIPA <br> ${ }^{*}$ Not applicable for RHIA | $\$$ | 19.0 | $\$$ | 25.3 | $\$$ |

TABLE 31


## OREGON <br> 

PUBLIC EMPLOYEES RETIREMENT SYSTEM


Required Supplementary Information
Schedule of Changes in Net Pension Liability/(Asset) and Related Ratios (Unaudited)
Defined Benefit Pension Plan
For the Fiscal Year Ended June 30, ${ }^{1}$
(amounts in millions)

|  |  | 2019 |  | 2018 |  | 2017 |  | 2016 |  | 201 |  | 2014 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Total Pension Liability ${ }^{2}$ |  |  |  |  |  |  |  |  |  |  |  |  |
| Service Cost | \$ | 1,146.4 | \$ | 1,108.2 | \$ | 1,105.5 | \$ | 1,016.8 | \$ | 960.9 | \$ | 1,020.3 |
| Interest on Total Pension Liability |  | 5,952.1 |  | 5,858.2 |  | 5,662.2 |  | 5,355.3 |  | 4,779.5 |  | 4,819.4 |
| Effect of Plan Changes ${ }^{3}$ |  | (50.6) |  | - |  | - |  | - |  | - |  | - |
| Changes in Benefit Terms |  | - |  | - |  | - |  | - |  | 5,353.5 |  | $(2,423.6)$ |
| Changes in Assumptions |  |  |  | 2,240.3 |  |  |  | 3,946.4 |  | - |  | - |
| Differences Between Expected and Actual Experience |  | 804.2 |  | 74.3 |  | 351.8 |  | 317.3 |  | 380.0 |  | - |
| Benefit Payments |  | $(4,827.0)$ |  | $(4,656.6)$ |  | (4,362.2) |  | $(4,206.5)$ |  | $(3,943.6)$ |  | $(3,863.4)$ |
| Net Change in Total Pension Liability |  | 3,025.1 |  | 4,624.4 |  | 2,757.3 |  | 6,429.3 |  | 7,530.3 |  | (447.3) |
| Total Pension Liability - Beginning |  | 84,476.1 |  | 79,851.7 |  | 77,094.4 |  | 70,665.1 |  | 63,134.8 |  | 63,582.1 |
| Total Pension Liability - Ending | \$ | 87,501.2 | \$ | 84,476.1 | \$ | 79,851.7 | \$ | 77,094.4 | \$ | 70,665.1 | \$ | 63,134.8 |
| Plan Fiduciary Net Position |  |  |  |  |  |  |  |  |  |  |  |  |
| Employer Contributions | \$ | 1,720.2 | \$ | 1,390.1 | \$ | 1,022.2 | \$ | 977.3 | \$ | 1,123.3 | \$ | 915.2 |
| Member Contributions |  | 11.4 |  | 12.6 |  | 13.1 |  | 14.2 |  | 13.8 |  | 15.3 |
| Net Investment and Other Income |  | 4,010.0 |  | 6,247.5 |  | 7,660.0 |  | 413.9 |  | 2,364.5 |  | 9,886.6 |
| Benefit Payments |  | $(4,815.1)$ |  | $(4,642.7)$ |  | $(4,346.2)$ |  | $(4,193.3)$ |  | $(3,927.2)$ |  | $(3,837.8)$ |
| Refunds of Contributions |  | (11.9) |  | (13.9) |  | (16.0) |  | (13.1) |  | (16.5) |  | (25.6) |
| Administrative Expense |  | (38.4) |  | (37.8) |  | (43.5) |  | (40.5) |  | (35.7) |  | (31.2) |
| Net Change in Plan Fiduciary Net Position |  | 876.2 |  | 2,955.8 |  | 4,289.6 |  | $(2,841.5)$ |  | (477.8) |  | 6,922.5 |
| Plan Fiduciary Net Position - Beginning |  | 69,327.5 |  | 66,371.7 |  | 62,082.1 |  | 64,923.6 |  | 65,401.4 |  | 58,478.9 |
| Plan Fiduciary Net Position - Ending | \$ | 70,203.7 | \$ | 69,327.5 | \$ | 66,371.7 | \$ | 62,082.1 | \$ | 64,923.6 | \$ | 65,401.4 |
| Net Pension Liability/(Asset) | \$ | 17,297.5 | \$ | 15,148.6 | \$ | 13,480.0 | \$ | 15,012.3 | \$ | 5,741.5 | \$ | $(2,266.6)$ |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability/(Asset) |  | 80.2 \% |  | 82.1 \% |  | 83.1 \% |  | 80.5 \% |  | 91.9 \% |  | 103.6 \% |
| Covered Payroll | \$ | 10,716.7 | \$ | 10,044.0 | \$ | 10,037.5 | \$ | 9,428.4 | \$ | 9,000.2 | \$ | 8,701.7 |
| Net Pension Liability/(Asset) as a Percentage of Covered Payroll |  | 161.4 \% |  | 150.8 \% |  | 134.3 \% |  | 159.2 \% |  | 63.8 \% |  | (26.0) \% |
| ${ }^{1} 10$-year trend information will be disclosed prospectively |  |  |  |  |  |  |  |  |  |  |  |  |
| ${ }^{2}$ See Table 25 for Actuarial Methods and Assumptions |  |  |  |  |  |  |  |  |  |  |  |  |
| ${ }^{3}$ Senate Bill 1049 , signed into law in June 2019, introduced a limit on the amount of annual salary included for the calculation of benefits. Beginning in 2020, annual salary in excess of $\$ 195,000$ (as indexed in future years) will be excluded when determining member benefits. As a result, future benefits for certain active members are now projected to be lower than prior to the legislation. |  |  |  |  |  |  |  |  |  |  |  |  |
| Changes in Benefit Terms and Assumptions: |  |  |  |  |  |  |  |  |  |  |  |  |
| of Living Adjustments (COLA) made through Senate Bills 822 and 861 . Senate Bill 822 also required the contribution rates scheduled to be in effect from July 2013 to June 2015 to be reduced. The Oregon Supreme Court decision in Moro v. State of Oregon, issued on April 30, 2015, reversed a significant portion of the reductions the 2013 Oregon Legislature made to future System Cost of Living Adjustments (COLA) through Senate Bills 822 and 861. This reversal increased the total pension liability as of June 30,2015 compared to June 30,2014 total pension liability. |  |  |  |  |  |  |  |  |  |  |  |  |
| Assumptions: The PERS Board adopted assumption changes that were used to measure the June 30, 2016 total pension liability and June 30, 2018 total pension liability. For included the lowering of the long-term expected rate of return to 7.50 percent and lowering of the assumed inflation to 2.50 percent. For June 30,2018 , the long-term expected rate of return was lowered to 7.20 percent. In addition, the healthy mortality assumption was changed to reflect an updated mortality improvement scale for all groups, and assumptions were updated for merit increases, unused sick leave, and vacation pay were updated. |  |  |  |  |  |  |  |  |  |  |  |  |

## Required Supplementary Information

## Schedule of Investment Returns (Unaudited)

Defined Benefit Pension Plan
For the Fiscal Year Ended June $30^{1}$

|  | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Annual Money-Weighted Rate of Return <br> Net of Investment Expense | $6.4 \%$ | $9.7 \%$ | $11.8 \%$ | $1.6 \%$ | $3.7 \%$ | $17.2 \%$ |

[^1]
## Required Supplementary Information

## Schedule of Defined Benefit Pension Plan Employer Contributions ${ }^{3}$ (Unaudited)

Last 10 Fiscal Years
(Dollar amounts in thousands)

|  | 2019 |  | 2018 | 2017 | 2016 | 2015 |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Actuarially determined contributions | $\$$ | $1,410,966$ | $\$$ | $1,318,672$ | $\$$ | 960,254 | $\$$ |
| Contributions in relation to the <br> actuarially determined <br> contributions |  |  |  |  |  |  |  |

Contributions as a percentage of covered payroll
13.17\% $13.13 \% \quad 9.57 \% \quad 9.98 \% \quad 10.11 \%$

## Notes:

${ }^{1}$ The actuarially determined contributions on this Schedule of Defined Benefit Pension Plan Contributions have been adjusted to remove contribution requirements related to employerspecific liabilities.
${ }^{2}$ Employer contributions on the Statement of Changes in Fiduciary Net Position include interest related to employer-specific liabilities and employers' optional supplemental contributions.
${ }^{3}$ For Actuarial Assumptions and Methods, see table below.

| Actuarial Assumptions and Methods Used to Set the Actuarially |  |  | Determined Contributions |
| :--- | :---: | :---: | :---: |
|  |  |  |  |
| Actuarial Valuation: | December 31, 2015 | December 31, 2013 | December 31, 2011 |
| Effective: | July 2017 - June 2019 | July 2015 - June 2017 | July 2013 - June 2015 |
| Actuarial cost method: | Entry Age Normal | Entry Age Normal | Projected Unit Credit |
| Amortization method: | Level percentage of payroll | Level percentage of payroll | Level percentage of payroll |
| Asset valuation method: | Fair value | Fair value | Fair value |
| Remaining amortization periods: | 20 years | 20 years | N/A |
| Actuarial assumptions: |  |  |  |
| Inflation rate | 2.50 percent | 2.75 percent | 2.75 percent |
| Projected salary increases | 3.50 percent | 3.75 percent | 3.75 percent |
| Investment rate of return | 7.50 percent | 7.75 percent | 8.00 percent |


|  | 2014 | 2013 | 2012 |  | 2011 | 2010 |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| $\$$ | 866,635 | $\$$ | 781,015 | $\$$ | 774,461 | $\$$ | 361,655 |$\$ 8$


|  | 866,635 |  | 781,015 |  | 774,461 |  | 361,655 |  |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $\$$ | - | $\$$ | - | $\$$ | - | $\$$ | - | $\$$ |
| $\$ 8,701,657$ | $\$ 8,280,731$ | $\$ 8,650,799$ | $\$ 8,618,636$ | $\$ 8,451,349$ |  |  |  |  |
|  |  |  |  |  |  |  |  |  |
| $9.96 \%$ | $9.43 \%$ |  | $8.95 \%$ |  | $4.20 \%$ | $4.47 \%$ |  |  |


| December 31, 2009 | December 31, 2007 | December 31, 2005 |
| :---: | :---: | :---: |
| July 2011 - June 2013 | July 2009 - June 2011 | July 2007 - June 2009 |
| Projected Unit Credit | Projected Unit Credit | Projected Unit Credit |
| Level percentage of payroll Level percentage of payroll Level percentage of payroll |  |  |
| Fair value | Fair value | Fair value |
| N/A | 20 years | 22 years |
|  |  |  |
| 2.75 percent | 2.75 percent | 2.75 percent |
| 3.75 percent | 3.75 percent | 3.75 percent |
| 8.00 percent | 8.00 percent | 8.00 percent |

Required Supplementary Information
Schedule of Changes in Net OPEB (Asset) and Related Ratios (Unaudited)
Other Postemployment Benefit Plans - RHIA
For the Fiscal Year Ended June 30, ${ }^{1}$
(amounts in millions)

|  |  | 2019 |  | 2018 |  | 2017 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Total OPEB Liability ${ }^{2}$ |  |  |  |  |  |  |
| Service Cost | \$ | 2.5 | \$ | 3.1 | \$ | 3.4 |
| Interest on Total OPEB Liability |  | 32.4 |  | 34.2 |  | 33.8 |
| Changes in Benefit Terms |  | - |  | - |  | - |
| Changes in Assumptions |  | - |  | (0.5) |  | - |
| Differences Between Expected and Actual Experience |  | (32.3) |  | (9.1) |  | - |
| Benefit Payments |  | (32.2) |  | (32.5) |  | (31.2) |
| Net Change in Total OPEB Liability |  | (29.6) |  | (4.8) |  | 6.0 |
| Total OPEB Liability - Beginning |  | 465.2 |  | 470.0 |  | 464.0 |
| Total OPEB Liability - Ending | \$ | 435.6 | \$ | 465.2 | \$ | 470.0 |
| Plan Fiduciary Net Position |  |  |  |  |  |  |
| Employer Contributions | \$ | 49.6 | \$ | 48.0 | \$ | 49.8 |
| Net Investment and Other Income |  | 36.0 |  | 50.9 |  | 57.6 |
| Benefit Payments |  | (32.2) |  | (32.6) |  | (31.2) |
| Administrative Expense |  | (1.3) |  | (1.3) |  | (1.3) |
| Net Change in Plan Fiduciary Net Position |  | 52.1 |  | 65.0 |  | 74.9 |
| Plan Fiduciary Net Position - Beginning |  | 576.8 |  | 511.8 |  | 436.9 |
| Plan Fiduciary Net Position - Ending | \$ | 628.9 | \$ | 576.8 | \$ | 511.8 |
| Net OPEB Asset | \$ | (193.3) |  | (111.6) |  | (41.8) |
| Plan Fiduciary Net Position as a Percentage of the Total OPEB Asset |  | 144.4 \% |  | 124.0 \% |  | 108.9 \% |
| Covered Payroll | \$ | 4,023.3 |  | 4,303.2 |  | 4,570.1 |
| Net OPEB Asset as a Percentage of Covered Payroll |  | (4.80) \% |  | (2.59) \% |  | (0.91) \% |
| ${ }^{1} 10$-year trend information will be disclosed prospectively |  |  |  |  |  |  |
| ${ }^{2}$ See Table 28 for Actuarial Methods and Assumptions |  |  |  |  |  |  |
| Changes in Benefit Terms and Assumptions: <br> Assumptions: The PERS Board adopted assumption changes that were used to measure the June 30, 2018 and 2019 |  |  |  |  |  |  |
| total OPEB liability. The changes include the lowering of the long-term expected rate of return from 7.50 to 7.20 percent. In addition, healthy retiree participation and healthy mortality assumptions were changed to reflect an updated trends and mortality improvement scale for all groups. |  |  |  |  |  |  |

Required Supplementary Information
Schedule of Investment Returns (Unaudited)
Other Postemployment Benefit Plans - RHIA
For the Fiscal Year Ended June $30^{1}$

|  | 2019 | 2018 | 2017 |
| :---: | :---: | :---: | :---: |
| Annual Money-Weighted Rate of Return <br> Net of Investment Expense |  |  |  |

[^2]
## Required Supplementary Information <br> Schedule of Changes in Net OPEB Liability and Related Ratios (Unaudited) <br> Other Postemployment Benefit Plans - RHIPA <br> For the Fiscal Year Ended June 30, ${ }^{1}$

(amounts in millions)

|  | 2019 |  | 2018 |  | 2017 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Total OPEB Liability ${ }^{2}$ |  |  |  |  |  |  |
| Service Cost | \$ | 1.5 | \$ | 1.5 | \$ | 1.5 |
| Interest on Total OPEB Liability |  | 5.0 |  | 5.2 |  | 5.0 |
| Changes in Benefit Terms |  | - |  | - |  | - |
| Changes in Assumptions |  | - |  | 0.4 |  | - |
| Differences Between Expected and Actual Experience |  | (0.3) |  | (3.0) |  | - |
| Benefit Payments |  | (4.5) |  | (4.7) |  | (4.3) |
| Net Change in Total OPEB Liability |  | 1.7 |  | (0.6) |  | 2.2 |
| Total OPEB Liability - Beginning |  | 70.3 |  | 70.9 |  | 68.7 |
| Total OPEB Liability - Ending | \$ | 72.0 | \$ | 70.3 | \$ | 70.9 |
| Plan Fiduciary Net Position |  |  |  |  |  |  |
| Employer Contributions | \$ | 14.0 | \$ | 13.3 | \$ | 11.9 |
| Net Investment and Other Income |  | 2.5 |  | 2.4 |  | 2.0 |
| Benefit Payments |  | (4.5) |  | (4.7) |  | (4.3) |
| Administrative Expense |  | (0.3) |  | (0.3) |  | (0.3) |
| Net Change in Plan Fiduciary Net Position |  | 11.7 |  | 10.7 |  | 9.3 |
| Plan Fiduciary Net Position - Beginning |  | 35.0 |  | 24.3 |  | 15.0 |
| Plan Fiduciary Net Position - Ending | \$ | 46.7 | \$ | 35.0 | \$ | 24.3 |
| Net OPEB Liability | \$ | 25.3 | \$ | 35.3 | \$ | 46.6 |
| Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability |  | 64.9 |  | 49.8 \% |  | 34.3 \% |
| Covered Payroll | \$ | 1,120.5 | \$ | 1,165.3 | \$ | 1,327.1 |
| Net OPEB Liability as a Percentage of Covered Payroll |  | 2.26 |  | 3.03 \% |  | 3.51 \% |
| ${ }^{1} 10$-year trend information will be disclosed prospectively <br> ${ }^{2}$ See Table 28 for Actuarial Methods and Assumptions |  |  |  |  |  |  |

## Changes in Benefit Terms and Assumptions:

Assumptions: The PERS Board adopted assumption changes that were used to measure the June 30, 2018 and 2019 total OPEB liability. The changes include the lowering of the long-term expected rate of return from 7.50 to 7.20 percent. In addition, the healthy healthcare participation and cost trend rates, and healthy mortality assumptions were changed to reflect an updated trends and mortality improvement scale for all groups.
Required Supplementary Information
Schedule of Investment Returns (Unaudited)
Other Postemployment Benefit Plans - RHIPA
For the Fiscal Year Ended June $30^{1}$

|  | 2019 | 2018 | 2017 |
| :---: | :---: | :---: | :---: |
| Annual Money-Weighted Rate of Return <br> Net of Investment Expense | $7.6 \%$ | $10.2 \%$ | $12.5 \%$ |

[^3]
## Required Supplementary Information <br> Schedule of OPEB - RHIA Employer Contributions ${ }^{1}$ (Unaudited) <br> Last 10 Fiscal Years <br> (Dollar amounts in thousands)

|  |  | 2019 | 2018 | 2017 | 2016 | 2015 |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Actuarially determined contributions $^{1}$ | $\$$ | 49,615 | $\$$ | 47,998 | $\$$ | 49,786 | $\$$ | 44,588 |

Contributions in relation to the actuarially determined contributions
Contribution deficiency (excess)
Covered payroll

|  | 49,615 |  | 47,998 |  | 49,786 | 44,588 | 53,648 |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\$$ | - | $\$$ | - | $\$$ | - | $\$$ | - |

Contributions as a percentage of covered payroll
0.46\%
0.48\%
0.47\%
0.60\%

Note:
${ }^{1}$ For Actuarial Assumptions and Methods, see table below.

| Actuarial Assumptions and Methods Used to Set the Actuarially Determined Contributions |  |  |  |
| :---: | :---: | :---: | :---: |
| Actuarial Valuation: | December 31, 2015 | December 31, 2013 | December 31, 2011 |
| Effective: | July 2017 - June 2019 | July 2015 - June 2017 | July 2013 - June 2015 |
| Actuarial cost method: | Entry Age Normal | Entry Age Normal | Projected Unit Credit |
| Amortization method: | Level percentage of payroll, closed | Level percentage of payroll, closed | Level percentage of payroll, closed |
| Amortization Period: | 10 years | 10 years | 10 years |
| Asset valuation method: | Market value | Market value | Market value |
| Remaining amortization periods: | 20 years | 20 years | N/A |
| Actuarial assumptions: |  |  |  |
| Inflation rate | 2.50 percent | 2.75 percent | 2.75 percent |
| Healthcare cost trend rates | None. Statute stipulates $\$ 60$ monthly payment for healthcare insurance. | None. Statute stipulates $\$ 60$ monthly payment for healthcare insurance. | None. Statute stipulates $\$ 60$ monthly payment for healthcare |
| Projected salary increases | 3.50 percent | 3.75 percent | 3.75 percent |
| Investment rate of return | 7.50 percent | 7.75 percent | 8.00 percent |


| 2014 |  | 2013 | 2012 | 2011 | 2010 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\$$ | 48,253 | $\$$ | 47,294 | $\$$ | 46,465 | $\$$ | 22,177 |$) \$$


| December 31, 2009 | December 31, 2007 | December 31, 2005 |
| :---: | :---: | :---: |
| July 2011 - June 2013 <br> Projected Unit Credit <br> Level percentage of <br> payroll, closed <br> 10 years | July 2009 - June 2011 <br> Projected Unit Credit <br> Level percentage of | July 2007 - June 2009 <br> Projected Unit Credit <br> Level percentage of <br> payroll, closed |
| Market value | N/A | N/A |
| N/A | Market value | Market value |
|  | 20 years | 22 years |
| 2.75 percent | 2.75 percent | 2.75 percent |
| None. Statute stipulates <br> \$60 monthly payment <br> for healthcare | None Statute stipulates <br> for healthly payment | None. Statute <br> stipulates $\$ 60$ <br> monthly payment for |
| 3.75 percent | 3.75 percent | 3.75 percent |
| 8.00 percent | 8.00 percent | 8.00 percent |

## Required Supplementary Information

Schedule of OPEB - RHIPA Employer Contributions ${ }^{1}$ (Unaudited)
Last 10 Fiscal Years
(Dollar amounts in thousands)

|  | 2019 |  | 2018 |  | 2017 |  | 2016 |  | 2015 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Actuarially determined contributions | \$ | 14,009 | \$ | 13,290 | \$ | 11,864 | \$ | 10,967 | \$ | 6,887 |
| Contributions in relation to the actuarially determined contributions |  | 14,009 |  | 13,290 |  | 11,864 |  | 10,967 |  | 6,887 |
| Contribution deficiency (excess) | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| Covered payroll | \$ | 3,118,065 | \$ | 2,952,776 | \$ | 3,024,383 | \$ | 2,850,753 | \$ | 2,737,792 |
| Contributions as a percentage of covered payroll |  | 0.45\% |  | 0.45\% |  | 0.39\% |  | 0.38\% |  | 0.25\% |

Note:
${ }^{1}$ For Actuarial Assumptions and Methods, see table below.

Actuarial Assumptions and Methods Used to Set the Actuarially Determined Contributions

| Actuarial Valuation: | December 31, 2015 | December 31, 2013 | December 31, 2011 |
| :--- | :---: | :---: | :---: |
| Effective: | July 2017 - June 2019 | July 2015 - June 2017 | July 2013 - June 2015 |
| Actuarial cost method: | Entry Age Normal | Entry Age Normal | Projected Unit Credit |
| Amortization method: | Level percentage of payroll, | Level percentage of payroll, | Level percentage of |
|  | closed | closed | payroll, closed |
| Amortization Period: | 10 years | 10 years | 10 years |
| Asset valuation method: | Market value | Market value | Market value |
| Remaining amortization periods: | 20 years | 20 years | N/A |
| Actuarial assumptions: |  |  |  |
| Inflation rate | 2.50 percent | 2.75 percent | 2.75 percent |
| Healthcare cost trend rates | Graded from 6.3 percent in | Graded from 6.1 percent in | Graded from 6.9 percent |
|  | 2016 to 4.4 percent in 2094. | 2014 to 4.7 percent in 2083. | in 2012 to 4.5 percent in |
| Projected salary increases | 3.50 percent | 3.75 percent | 3.75 percent |
| Investment rate of return | 7.50 percent | 7.75 percent | 8.00 percent |


| 2014 |  | 2013 |  | 2012 |  | 2011 |  | 2010 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 6,150 | \$ | 3,444 | \$ | 3,378 | \$ | 1,428 | \$ | 1,497 |
|  | 6,150 |  | 3,444 |  | 3,378 |  | 1,428 |  | 1,497 |
| \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| \$ 2,566,555 |  |  | 22,404 |  | 63,850 |  | 4,856 |  | 53,312 |
| 0.24\% |  |  | 0.14\% |  | 0.13\% |  | 0.06\% |  | 0.06\% |


| December 31, 2009 | December 31, 2007 | December 31, 2005 |
| :---: | :---: | :---: |
| July 2011 - June 2013 | July 2009 - June 2011 | July 2007 - June 2009 |
| Projected Unit Credit | Projected Unit Credit | Projected Unit Credit |
| Level percentage of | Level percentage of | Level percentage of |
| payroll, closed | payroll, closed | payroll, closed |
| 10 years | N/A | N/A |
| Market value | Market value | Market value |
| N/A | 20 years | 22 years |
|  |  |  |
| 2.75 percent | 2.75 percent | 2.75 percent |
| Graded from 7.0 percent in | Graded from 8.0 percent | Graded from 9.0 |
| 2010 to 4.5 percent in | in 2008 to 5.0 percent in | percent in 2007 to 5.0 |
| 3.75 percent | 3.75 percent | 3.75 percent |
| 8.00 percent | 8.00 percent | 8.00 percent |

## Required Supplementary Information

Required Supplementary Information
Schedule of Claims Development Information (Unaudited)
Standard Retiree Health Insurance Account
Fiscal and Policy Year Ended (In Millions) ${ }^{1}$

|  |  | 2011 |  | 2012 |  | 2013 |  | 2014 |  | 2015 |  | 2016 |  | 2017 |  | 2018 |  | 2019 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1. Net earned required contribution and investment revenues | \$ | 174.19 | \$ | 188.99 | \$ | 195.59 | \$ | 198.85 | \$ | 226.61 | \$ | 197.92 | \$ | 157.55 | \$ | 176.38 | \$ | 111.68 |
| 2. Unallocated expenses |  | 20.01 |  | 22.15 |  | 25.00 |  | 29.00 |  | 32.09 |  | 26.30 |  | 16.55 |  | 16.11 |  | 11.36 |
| 3. Estimated incurred claims and expense, end of policy year |  | 152.55 |  | 150.62 |  | 172.89 |  | 175.41 |  | 212.21 |  | 179.01 |  | 133.10 |  | 142.94 |  | 83.24 |
| 4. Paid (cumulative) as of: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| End of policy year |  | 150.42 |  | 160.15 |  | 172.76 |  | 175.01 |  | 211.90 |  | 184.61 |  | 133.60 |  | 142.44 |  | 91.57 |
| One year later |  | 161.43 |  | 171.80 |  | 185.22 |  | 192.78 |  | 226.61 |  | 200.50 |  | 151.25 |  | 156.03 |  |  |
| Two years later |  | 161.34 |  | 171.68 |  | 185.21 |  | 192.81 |  | 226.61 |  | 200.50 |  | 151.76 |  |  |  |  |
| Three years later |  | 161.27 |  | 171.66 |  | 185.20 |  | 192.81 |  | 226.61 |  | 200.49 |  |  |  |  |  |  |
| Four years later |  | 161.25 |  | 171.66 |  | 185.20 |  | 192.81 |  | 226.60 |  |  |  |  |  |  |  |  |
| Five years later |  | 161.27 |  | 171.66 |  | 185.20 |  | 192.81 |  |  |  |  |  |  |  |  |  |  |
| Six years later |  | 161.27 |  | 171.66 |  | 185.20 |  |  |  |  |  |  |  |  |  |  |  |  |
| Seven years later |  | 161.27 |  | 171.66 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Eight years later |  | 161.27 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Nine years later |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 5. Reestimated incurred claims and expense: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| End of policy year |  | 152.55 |  | 150.62 |  | 172.89 |  | 175.41 |  | 212.21 |  | 179.01 |  | 133.10 |  | 142.94 |  | 83.24 |
| One year later |  | 163.56 |  | 162.27 |  | 185.35 |  | 193.18 |  | 226.92 |  | 194.90 |  | 151.25 |  | 156.53 |  |  |
| Two years later |  | 163.47 |  | 162.20 |  | 185.34 |  | 193.21 |  | 226.92 |  | 194.91 |  | 151.26 |  |  |  |  |
| Three years later |  | 163.35 |  | 162.17 |  | 185.33 |  | 193.21 |  | 226.91 |  | 194.89 |  |  |  |  |  |  |
| Four years later |  | 163.34 |  | 162.17 |  | 185.33 |  | 193.22 |  | 226.91 |  |  |  |  |  |  |  |  |
| Five years later |  | 163.35 |  | 162.17 |  | 185.33 |  | 193.21 |  |  |  |  |  |  |  |  |  |  |
| Six years later |  | 163.35 |  | 162.17 |  | 185.33 |  |  |  |  |  |  |  |  |  |  |  |  |
| Seven years later |  | 163.35 |  | 162.17 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Eight years later |  | 163.35 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Nine years later |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 6. Increase in estimated incurred claims and expense from end of policy year: |  | 10.79 |  | 11.58 |  | 12.46 |  | 17.77 |  | 14.71 |  | 15.89 |  | 18.15 |  | 13.59 |  |  |

## OREGON <br> 

PUBLIC EMPLOYEES RETIREMENT SYSTEM


## Other Supplementary Information

Other Supplementary Information
Schedule of Plan Net Position
Defined Benefit Pension Plan
As of June 30, 2019

## Assets:

Cash and Cash Equivalents
Receivables:
Employer
Interest and Dividends
Investment Sales and Other Receivables
Transitional Liability
Total Receivables
Interaccount Receivables and Payables
Due from Other Funds
Investments:
Debt Securities
Public Equity
Real Estate
Private Equity
Alternatives Portfolio
Opportunity Portfolio
Total Investments
Securities Lending Collateral
Prepaid Expenses
Capital Assets at Cost, Net
Total Assets

Liabilities:
Investment Purchases and Accrued Expenses
Deposits and Other Liabilities
Due Other Funds
Securities Lending Cash Collateral Due Borrowers

Total Liabilities

Net Position Restricted for Pension Benefits

|  | Regular Account | Oregon Public Service Retirement Plan Pension Program |  | Variable Account |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 2,306,796,243 | \$ | 260,421,438 | \$ | 9,267,691 | \$ | 2,576,485,372 |
|  | 57,499,637 |  | $(3,210,334)$ |  | - |  | 54,289,303 |
|  | 127,580,393 |  | 10,948,865 |  | - |  | 138,529,258 |
|  | 801,185,915 |  | 65,584,259 |  | - |  | 866,770,174 |
|  | 453,335,964 |  | - |  | - |  | 453,335,964 |
|  | 1,439,601,909 |  | 73,322,790 |  | - |  | 1,512,924,699 |
|  | $(5,907,844)$ |  | 9,892,686 |  | $(3,984,842)$ |  | - |
|  | 1,444,960 |  | - |  | - |  | 1,444,960 |
|  | 11,985,139,517 |  | 1,028,556,754 |  | - |  | 13,013,696,271 |
|  | 21,607,637,306 |  | 1,854,353,156 |  | 480,891,055 |  | 23,942,881,517 |
|  | 7,391,462,460 |  | 634,330,424 |  | - |  | 8,025,792,884 |
|  | 14,228,690,936 |  | 1,221,096,854 |  | - |  | 15,449,787,790 |
|  | 5,950,842,213 |  | 510,697,347 |  | - |  | 6,461,539,560 |
|  | 1,416,115,786 |  | 121,530,121 |  | - |  | 1,537,645,907 |
|  | 62,579,888,218 |  | 5,370,564,656 |  | 480,891,055 |  | 68,431,343,929 |
|  | 748,652,094 |  | 64,462,653 |  | 40,933 |  | 813,155,680 |
|  | 5,322,359 |  | 335,979 |  | - |  | 5,658,338 |
|  | 22,829,683 |  | 1,798,800 |  | - |  | 24,628,483 |
|  | 67,098,627,622 |  | 5,780,799,002 |  | 486,214,837 |  | 73,365,641,461 |
|  | 2,119,836,307 |  | 146,506,427 |  | 2,998,749 |  | 2,269,341,483 |
|  | 67,443,674 |  | 681,049 |  | 1,569 |  | 68,126,292 |
|  | 11,113,719 |  | - |  | - |  | 11,113,719 |
|  | 748,821,246 |  | 64,477,169 |  | 40,933 |  | 813,339,348 |
|  | 2,947,214,946 |  | 211,664,645 |  | 3,041,251 |  | 3,161,920,842 |
| \$ | 64,151,412,676 | \$ | 5,569,134,357 | \$ | 483,173,586 | \$ | 70,203,720,619 |

Other Supplementary Information
Schedule of Changes in Plan Net Position
Defined Benefit Pension Plan
For the Fiscal Year Ended June 30, 2019

|  |  | Regular <br> Account |  | Public Service <br> irement Plan <br> Pension <br> Program |  | Variable <br> Account |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Additions: |  |  |  |  |  |  |  |  |
| Contributions: |  |  |  |  |  |  |  |  |
| Employer | \$ | 1,011,689,887 | \$ | 708,493,454 | \$ | - | \$ | 1,720,183,341 |
| Plan Member |  | 11,202,990 |  | - |  | 151,376 |  | 11,354,366 |
| Total Contributions |  | 1,022,892,877 |  | 708,493,454 |  | 151,376 |  | 1,731,537,707 |
| Investment Income: |  |  |  |  |  |  |  |  |
| Net Appreciation in Fair |  |  |  |  |  |  |  |  |
| Value of Investments |  | 2,816,095,263 |  | 202,431,999 |  | 23,512,162 |  | 3,042,039,424 |
| Interest, Dividends and Other Investment Income |  | 1,533,922,123 |  | 220,410,547 |  | 156,560 |  | 1,754,489,230 |
| Total Investment Income |  | 4,350,017,386 |  | 422,842,546 |  | 23,668,722 |  | 4,796,528,654 |
| Less Investment Expense |  | $(714,790,889)$ |  | $(95,938,164)$ |  | (408,738) |  | (811,137,791) |
| Net Investment Income |  | 3,635,226,497 |  | 326,904,382 |  | 23,259,984 |  | 3,985,390,863 |
| Securities Lending Income: |  |  |  |  |  |  |  |  |
| Securities Lending Income |  | 26,050,304 |  | 2,037,521 |  | 370 |  | 28,088,195 |
| Less Securities Lending Expense |  | $(18,838,928)$ |  | $(1,475,898)$ |  | (370) |  | $(20,315,196)$ |
| Net Securities Lending Income |  | 7,211,376 |  | 561,623 |  | - |  | 7,772,999 |
| Other Income |  | 15,666,386 |  | 30,867 |  | 1,186,914 |  | 16,884,167 |
| Total Additions |  | 4,680,997,136 |  | 1,035,990,326 |  | 24,598,274 |  | 5,741,585,736 |
| Deductions: |  |  |  |  |  |  |  |  |
| Benefits |  | 4,738,286,111 |  | 37,507,647 |  | 35,181,306 |  | 4,810,975,064 |
| Death Benefits |  | 4,083,536 |  | - |  | - |  | 4,083,536 |
| Refunds of Contributions |  | 11,698,664 |  | - |  | 204,978 |  | 11,903,642 |
| Administrative Expense |  | 29,047,612 |  | 8,065,154 |  | 1,290,554 |  | 38,403,320 |
| Interaccount Transfers |  | $(52,674,219)$ |  | - |  | 52,674,219 |  | - |
| Total Deductions |  | 4,730,441,704 |  | 45,572,801 |  | 89,351,057 |  | 4,865,365,562 |
| Change in Net Position |  | (49,444,568) |  | 990,417,525 |  | (64,752,783) |  | 876,220,174 |
| Net Position Restricted for Pension Benefits |  |  |  |  |  |  |  |  |
| Beginning of Year |  | 64,200,857,244 |  | 4,578,716,832 |  | 547,926,369 |  | 69,327,500,445 |
| End of Year | \$ | 64,151,412,676 | \$ | 5,569,134,357 | \$ | 483,173,586 | \$ | 70,203,720,619 |

## Other Supplementary Information

Other Supplementary Information
Schedule of Administrative Expenses - All Funds
For the Fiscal Year Ended June 30, 2019
Personal Services:

| Staff Salaries | $\$$ | $23,358,657$ |
| :--- | ---: | ---: |
| Social Security | $1,757,393$ |  |
| Retirement | $4,567,856$ |  |
| Unemployment Compensation | 14,138 |  |
| Workers' Compensation | 8,020 |  |
| Insurance | $5,620,787$ |  |
| Assessments | 148,423 |  |
| Total Personal Services | $35,475,273$ |  |

Professional Services:
Actuarial
595,555
Data Processing
Audit
20,709
Legal Counsel
Medical Consultants
Training and Recruitment
Contract Services
Healthcare Fees
Total Professional Services
Communications:
Printing
117,976
Telephone
203,070
Postage
Travel
Total Communication
Rentals:
Office Space
Equipment
Total Rentals
Miscellaneous:
Central Government Charges
3,614,642
Supplies
392,140
Maintenance
Non-Capitalized Equipment
Loss on Disposal of Capital Assets
Depreciation
Other
Total Miscellaneous
Total Administrative Expenses:
2,697,625
1,055,613
37,197
2,588,908

| 1,486 |
| ---: |
| $10,387,610$ |

$\$ \quad 66,240,563$

| Individual or Firm | Commission/Fees | Nature of Service |
| :---: | :---: | :---: |
| Milliman Inc | \$ 595,555 | Actuarial |
| Macias Gini \& O'Connell LLP | 379,171 | Audit |
| Oregon Audits Division | 15,377 | Audit |
| CEM Benchmarking | 45,000 | Benchmarking |
| Deloitte Consulting LLP | 469,288 | Consulting |
| Butler Partners \& Associates LLC | 183,394 | Health Insurance |
| BenefitHelp Solutions | 3,354,967 | Health Insurance |
| ODS Health Plan Inc | 7,887,695 | Health Insurance |
| Allegiant Business Finance | 791 | Health Insurance |
| Voya | 3,359,466 | IAP Administration |
| Ice Miller LLP | 2,876 | Legal |
| Oregon Department of Justice | 357,020 | Legal |
| Frederick William Miller MD | 39,950 | Medical |
| MCN Holdings | 2,695 | Medical |
| NW Occupational Medicine | 413 | Medical |
| Medi-Copies Services | 30 | Medical |
| Charles W Cammack Associates Inc | 67,669 | Technology |
| Gartner Group Inc | 77,624 | Technology |
| Lancesoft | 1,869,739 | Technology |
| LexisNexis Risk Data Management Inc | 13,339 | Technology |
| U Work Com Inc | 90,275 | Technology |
| Fishnet Security Inc | 66,564 | Technology |
| Interior Office Solutions | 1,365 | Technology |
| Proposal Technologies Network | 11,900 | Technology |
| Structured Communication Systems | 24,000 | Technology |
| Oregon Department of Human Services | 19,274 | Vital Records |
|  | \$ 18,935,436 |  |

## Other Supplementary Information <br> Summary of Investment Fees, Commissions, and Expenses

For the Fiscal Year Ended June 30, 2019

|  | 2019 |  | Real Estate Portfolio Managers (continued) | 2019 |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Debt Securities Managers |  |  |  |  |  |
| Alliance Bernstein L.P. | \$ | 1,882,442 | Lincoln Non Mandate | \$ | 405,857 |
| BlackRock Financial Management |  | 1,945,204 | Lion Mexico Fund |  | 244,535 |
| KKR Financial Credit Portfolio |  | 6,218,381 | Lionstone CFO ONE |  | 10,268 |
| Oak Hill Advisors |  | 6,574,069 | Lionstone West End |  | 854,102 |
| Wellington Management Company, LLP |  | 1,319,091 | Lone Star Fund IX |  | 679,785 |
| Western Asset Management Company |  | 1,502,518 | Lone Star Fund VIII |  | 257,461 |
| Domestic Equity Fund Managers |  |  | Lone Star Real Estate Fund (US), LP |  | 861,899 |
| AQR Capital Management, LLC |  | 1,310,745 | Lone Star Real Estate Fund II |  | 11,203 |
| Aronson+Johnson+Ortiz, LP |  | 1,598,745 | Lone Star Real Estate Fund III |  | 138,390 |
| Boston Company |  | 2,008,495 | Lone Star Real Estate Fund IV |  | 502,595 |
| Callan LLC |  | 1,174,899 | Lone Star Real Estate Fund V |  | 2,932,740 |
| Dimensional Fund Advisors |  | 3,922,688 | LORE One, LP (Core) |  | 3,644,305 |
| Eudaimonia Asset Management |  | 892,716 | LORE One, LP (Value Add) |  | 2,879,108 |
| Hamilton Lane |  | 1,398,234 | Madison Realty Capital Debt Fund III, LP |  | 1,847,340 |
| Wellington Management Company, LLP |  | 558,365 | Och-Ziff Real Estate Fund III |  | 1,045,079 |
| International Equity Fund Managers |  |  | Prime Property Fund |  | 1,548,094 |
| Acadian Asset Management, Inc. |  | 4,707,801 | Prologis Targeted Europe Logistics Fund |  | 1,684,255 |
| Adrian Lee \& Partners |  | 1,300,000 | Regency Core |  | 1,166,223 |
| Alliance Bernstein International |  | 2,713,574 | Regency II |  | 1,411,015 |
| AQR Capital Management |  | 4,228,248 | Rockpoint Finance Fund I, LP |  | 14,610 |
| Arrowstreet Capital, LP |  | 13,753,640 | Rockpoint Growth and Income Fund I, LP |  | 974,480 |
| Brandes Investment Partners LLC |  | 2,613,954 | Rockpoint Real Estate Fund II, LP |  | 28,268 |
| Dimensional Fund Advisors |  | 4,055,254 | Rockpoint Real Estate Fund III |  | 219,709 |
| EAM Investors, LLC |  | 604,114 | Rockpoint Real Estate Fund IV |  | 488,116 |
| Genesis Asset Managers, LLP |  | 2,663,593 | Rockwood Capital RE Partners VIII |  | 24,871 |
| Harris Associates LP |  | 2,166,943 | Rreef America REIT II |  | 931,871 |
| Lazard Asset Management |  | 5,263,336 | Starwood Capital Hospitality Fund I-2 |  | 569,836 |
| Los Angeles Capital Management |  | 2,477,870 | Starwood Capital Hospitality Fund II Global LP |  | 569,836 |
| Walter Scott Management |  | 2,666,774 | Vornado Capital Partners LP |  | 596,248 |
| Westwood Global Investments |  | 2,008,634 | Waterton Fund IX PT Chicago, LLC |  | 582,000 |
| William Blair \& Company, LLC |  | 2,704,798 | Waterton Residential Property Venture XI |  | 234,349 |
| Real Estate Portfolio Managers |  |  | Waterton Residential Property Venture XII |  | 1,299,343 |
| ABS Allegiance RE |  | 1,353,766 | Western National Realty II, PIV-O |  | 359,701 |
| Aetos Capital Asia TE II |  | 33,051 | Windsor Columbia Realty Fund |  | 7,367,312 |
| Aetos Capital Asia TE III |  | 39,496 | WRPV XI CK Expansion, LLC |  | 100,000 |
| AG Asia Realty Fund II, LP |  | 174,042 | Private Equity Portfolio Managers |  |  |
| Alpha Asia Macro Trends Fund |  | 30,000 | A\&M Capital Partners |  | 387,373 |
| Alpha Asia Macro Trends Fund II |  | 1,107,000 | A\&M Capital Partners Europe I |  | 1,128,729 |
| Ascentris-Core |  | 513,551 | A\&M Capital Partners II |  | 4,047,487 |
| Ascentris-OR Partners LLC |  | 1,983,935 | ACON Equity Partners IV |  | 2,002,503 |
| Beacon Capital Strategic Partners VI, LP |  | 189,896 | Advent International GPE VI A |  | 287,064.00 |
| Blackstone Real Estate Partners VI, LP |  | 101,020 | Advent International GPE VII C |  | 460,725 |
| Blackstone Real Estate Partners VII, LP |  | 737,884 | Advent Latin American Private Equity VIC |  | 1,500,000 |
| Brazil Real Estate Opportunities II |  | 1,345,127 | Affinity Asia Pacific Fund III |  | 456,093 |
| Buchanan Fund V |  | 40,247 | APAXIX |  | 3,375,000 |
| Cameron Village |  | 560,923 | APAX VIII |  | 1,432,476 |
| Clarion |  | 648,757 | Apollo Investment Fund IX |  | 6,240,000 |
| Clarion (Non Mandate) |  | 776,452 | Apollo Investment Fund VII |  | 626,973 |
| Clarion Columbia Office Property |  | 4,790,970 | Apollo Investment Fund VIII |  | 2,018,410 |
| Cohen \& Steers Capital Management |  | 442,996 | Aquiline Financial Services Fund |  | 130,297 |
| Columbia Woodbourne Holdings, LLC |  | 456,093 | Aquiline Financial Services Fund III |  | 1,750,000 |
| DivcoWest Fund IV REIT, LP |  | 235,979 | Austin Ventures X |  | 242,560 |
| DivcoWest Fund V |  | 2,049,844 | Avista Capital Partners III |  | 1,443 |
| Fortress Investment Fund V |  | 132,836 | Baring Asia Private Equity Fund V |  | 1,208,367 |
| Harrison Street Core Property Fund, LP |  | 852,418 | Baring Asia Private Equity Fund VI |  | 1,083,149 |
| Harrison Street Real Estate Partners V-A |  | 985,022 | BDCM Opportunity Fund II |  | 277,504 |
| Harrison Street REP V Co-Investment |  | 230,793 | BDCM Opportunity Fund IV |  | 3,630,959 |
| Heitman America Real Estate Trust, LP |  | 880,780 | Black Diamond Opportunity III |  | 4,203,323 |
| Heritage Fields Capital |  | 421,788 | Blackstone Capital Partners VI |  | 927,619 |
| IL \& FS India Realty Fund II |  | 172,071 | Blackstone Capital Partners VII |  | 5,625,000 |
| JPMCB Strategic Property Fund |  | 2,426,821 | Blackstone Energy Partners II |  | 2,710,165 |
| Landmark Real Estate Partners VII, LP |  | 1,000,000 | Bridgepoint Europe VI |  | 3,838,388 |
| LaSalle Investment Management |  | 806,818 | Bridgepoint Europe VI (Sidecar) |  | 11,025 |
| Lincoln |  | 3,528,586 | Capital International Private Equity Fund VI |  | 673,655 |

Other Supplementary Information
Summary of Investment Fees, Commissions, and Expenses
For the Fiscal Year Ended June 30, 2019

Private Equity Portfolio Managers (continued)
CCMP Asia Opportunity Fund III
CDH Fund V
Centerbridge Capital Partners II
Centerbridge Capital Partners III
Centerbridge Capital Partners
Centerbridge Special Credit Partners III
Cinven V Fund
Cinven VI Fund
Coller International Partners
Court Square Capital Partners III
Court Square Capital Partners II
Crescent Mezzanine Partners VI
CVC Capital Partners VI
CVC Capital Partners VII
CVC European Equity V
EnCap Energy Capital Fund X
EnCap Energy Capital Fund XI
Endeavour Capital Fund VI
Endeavour Capital Fund VII
First Reserve XII
Fisher Lynch Capital Fund II
Focus Ventures III
Francisco Partners III
Francisco Partners IV
Francisco Partners V
General Atlantic Partners
Genstar Capital Partners IX
Genstar Capital Partners VIII
Genstar VIII Opportunities Fund
GGV Capital Select
GGV Capital V
GGV Capital VI
GGV Capital VII
GGV Discovery I
GGV Discovery II
GI Partners Fund V
GI Partners Fund IV
Gores Capital Partners II
Gores Capital Partners III
Granite Ventures II
Green Equity Investors V
Green Equity Investors VI
Green Equity Investors VII
Grove Street NEV Fund
Grove Street NEV Fund III
Grove Street NEV Fund II
GSO Capital Opportunities Fund I
GSO Capital Opportunities Fund II
GTCR Fund XII
Hamilton Lane Int'I SMID Fund
HarbourVest Partners 2013Direct Fund
Hellman + Friedman Cap IX
Hellman + Friedman Cap VIII
KKR 2006 Fund
KKR Asian Fund
KKR Asian Fund II
KKR Asian Fund III
KKR European Fund II
KKR Millenium Fund
KKR North America XI Fund
KKR North America XII Fund
KSL Capital Partners Credit Opportunities Fund
KSL Capital Partners Fund III
KSL Capital Partners IV

2019
\$ 1,273,314
1,231,461
713,249
2,025,000
310,128
2,250,000
429,922
1,954,734
865,327
463,400
146,133
391,338
1,671,805
3,838,388
125,382
932,048
3,750,000
1,313,150
2,180,155
384,836
1,820,012
125,440
1,451,622
1,844,621
2,999,999
5,461,956
215,833
1,750,000
365,556
160,229
342,959
476,965
702,222
75,731
219,444
4,375,000
1,533,234
122,732
322,681
84,676
258,680
1,180,877
3,574,575
50,000
1,250,000
240,000
4,673
599,780
2,333,860
1,086,266
564,799
1,971,667
1,287,814
242,204
42,508
951,284
3,750,178
112,840
199,855
2,169,796
5,439,816
286,400
422,679
2,303,069


Other Supplementary Information
Summary of Investment Fees, Commissions, and Expenses
For the Fiscal Year Ended June 30, 2019

${ }^{1}$ Start up fee for new private equity fund and improvement made to real estate property.
${ }^{2}$ Expenses related to legal, travel, and other adjustments.
Note: Negative management fees are due to adjusting entries and reimbursements.

## INVESTMENT SECTION

## OREGON <br> 

PUBLIC EMPLOYEES RETIREMENT SYSTEM


Tobias Read
Oregon State Treasurer
Michael Kaplan
Deputy State Treasurer

October 25, 2019
Dear PERS Members:
The Investment Division of the Oregon State Treasury (OST) manages a large and complex investment portfolio. This portfolio is designed to generate investment returns which help fund many important State objectives including retirement security for public sector employees, academic support for Oregon schoolchildren and compensation claims for injured state workers. In aggregate, the Investment Division oversees a financial and real asset portfolio that exceeded $\$ 106.4$ billion as of June 30, 2019. This portfolio includes the Oregon Public Employee Retirement Fund (OPERF), which advanced $6.5 \%$ last fiscal year, totaled $\$ 79.5$ billion at June 30, 2019 and comprised the Oregon Public Employee Retirement System Defined Benefit Pension Plan, the Individual Account Program of the Oregon Public Service Retirement Plan and other post-employment benefit plans.

Consistent with institutional investment standards, OPERF is broadly and deliberately diversified across several asset classes and multiple developed and emerging market geographies. Moreover, OPERF investment strategies have historically produced good results: average, annualized net returns for the three-, five- and tenyear periods ended June 30,2019 were $9.3 \%, 6.7 \%$ and $10.2 \%$, respectively'. According to state actuaries, this consistently positive investment performance has significantly reduced taxpayers' share of retiree benefit payments.

On behalf of all Oregon Public Employee Retirement System beneficiaries, OPERF assets are commingled, invested consistent with a common set of objectives and allocated among the following five, strategic investment categories: public equity; private equity; real estate; fixed income; and other "alternative" and "opportunistic" investments. Return expectations and target allocations for each of these five categories are developed between staff and external consultants; moreover, return forecasts contemplate a 20 -year investment horizon. Importantly, equity-oriented investments represent OPERF's largest capital allocation. While improving the likelihood of generating an adequate, long-term return, this equity-biased approach also produces higher levels of short-term portfolio volatility.

For example, in bull market conditions (e.g., 2017), OPERF's equity-oriented portfolio will likely generate strong investment results, but during periods of market duress and/or outright asset price declines (e.g., 2008), OPERF's investment performance will lag long-term expectations and may even register negative returns. Accordingly, the Investment Division has broadly diversified OPERF's portfolio in an attempt to mitigate short-term asset price volatility and protect against a sharp and/or protracted downturn in any single market, geography or asset category.

The U.S. stock market (as measured by the Russell 3000 index) generated strong returns last fiscal year (FY 2019), advancing $9.0 \%$ over the 12 -month period ended June 30, 2019. With a net gain of $5.3 \%$, OPERF's

[^4]
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[^5]

Tobias Read
Oregon State Treasurer
Michael Kaplan
Deputy State Treasurer
U.S. public equity portfolio lagged its Russell 3000 benchmark due to an emphasis on small capitalization stocks, a proxy for which (namely, the Russell 2000 index) registered a 3.3\% decline in FY 2019. Foreign equities lagged domestic stocks in FY 2019, but most international and emerging market indices produced positive results. OPERF managers investing abroad produced a collective $0.4 \%$ gain last fiscal year, better than the $0.3 \%$ earned by OPERF's non-U.S. public equity benchmark, the MSCI ACWI Ex-US IMI Net index.
With an estimated fiscal year-end value of $\$ 16.5$ billion, OPERF's private equity investments represented $20.8 \%$ of total OPERF assets at June 30, 2019, and generated a net gain of $15.0 \%$ in FY 2019. This result eclipsed the private equity portfolio's $12.0 \%$ benchmark return. At $14.5 \%$, average annual returns over the previous 10 -year period fell considerably short of the $19.4 \%$ return for this same benchmark, the Russell 3000 (lagged one quarter) plus 300 basis points, as public markets assets pushed further into a multi-year trend of outperformance relative to private market equivalents.

In real estate, OPERF capital is allocated across four property or security types: core; value-add; opportunistic; and publicly-traded real estate investment trusts (i.e., REITs). In FY 2019, OPERF's real estate investments generated a $5.9 \%$ net return, slightly behind the $6.6 \%$ return on OPERF's real estate benchmark, the NCREIF Fund Index - Open End Diversified Core Equity, lagged one quarter. At fiscal year-end, these real estate investments were valued at $\$ 8.3$ billion, and represented $10.4 \%$ of total OPERF assets. For the ten-year period ended June 30, 2019, OPERF's real estate portfolio delivered a net $10.0 \%$ on an average annual basis, ahead of the benchmark's $8.5 \%$ average annual return during that same period.
Bond markets delivered solid results in FY 2019, as the U.S. Federal Reserve moderated its previous tightening of monetary policy in response to slowing U.S. and international economic growth. Investments in fixed income securities comprised $20.0 \%$ of total OPERF assets at June 30, 2019, and contributed a $7.2 \%$ net return in FY 2019, essentially matching the $7.2 \%$ return recorded by OPERF's custom fixed income benchmark.

Finally, OPERF investments in "alternative" assets and "opportunistic" strategies contributed mixed results in FY 2019 ( $-2.7 \%$ and $3.6 \%$, respectively), an expected outcome given the highly heterogeneous nature of these two categories which include, among other things, investments in minerals and mining, timber, agriculture, infrastructure and select, systematic hedge funds. At June 30, 2019, these alternative asset and opportunistic strategies comprised only $11.4 \%$ of OPERF's total portfolio, but the Investment Division plans to continue expanding these strategies' combined OPERF allocation given their attractive return and diversification


## Investment Objectives

The function of PERS is to provide present and future retirement or survivor benefits for its members. The investment program comprising OPERF, which includes PERS' Defined Benefit Pension Plan, Oregon Public Service Retirement Plan - Individual Account Program, and Other Post Employment Benefit Plans, is managed to provide long-term financial security for PERS members while maintaining the Fund's stability and future productivity. The OIC has established policies that promote and guide investment strategies with the highest probability of achieving PERS Board's approved, actuarial discount rate at a corresponding risk level deemed acceptable for both active and retired PERS members.

## Description of Investment Policies

Oregon Revised Statute (ORS) 293.706 established the Oregon Investment Council (OIC), which consists of five voting members. Four members of the council, who are qualified by training and experience in the field of investment or finance, are appointed by the governor subject to state Senate confirmation. The state treasurer serves as the council's remaining voting member. In addition, the director of the Public Employees Retirement System serves as a non-voting OIC member.

ORS 293.701 defines the investment funds over which OIC has responsibility. Included are the Oregon Public Employees Retirement Fund (OPERF) and the Deferred Compensation Fund. OIC establishes policies for the investment and reinvestment of moneys in the investment funds as well as the acquisition, retention, management, and disposition of investments in the investment funds. OIC is also responsible for providing an examination of the effectiveness of the investment program.

OIC ensures moneys in the investment funds are invested and reinvested to achieve the investment objective of making the moneys as productive as possible. Furthermore, the investments of those funds are managed as a prudent investor would do under the prevailing circumstances and in light of the purposes, terms, distribution requirements, and laws governing each investment fund. This standard requires the exercise of reasonable care, skill, and caution, and is applied to investments not in isolation, but in the context of each fund's portfolio as part of an overall investment strategy. The strategy should incorporate risk and return objectives reasonably suitable to the particular investment fund.

When implementing investment decisions, OIC has a duty to diversify the investments of the investment funds unless, under the circumstances, it is not prudent to do so. In addition, OIC must act with prudence when selecting agents and delegating authority. OIC has approved the following asset classes for OPERF: Short-Term Investing, Fixed Income, Real Estate, Public and

Private Equities, and Alternative Investments. In addition, OPERF invests in the Opportunity Portfolio, which may be populated with investment approaches across a wide range of investment opportunities with no limitation as to asset classes or strategies. OIC must approve, in advance, the purchase of investments in a new asset class not described above.

OIC has an open-door policy wherein investment officers employed by the Oregon State Treasury will hear and consider investment proposals and solicitations from any person, firm, or partnership that submits a proposal or solicitation in good faith. However, under no circumstance does this policy require that the Oregon State Treasury purchase the proposed investment.

OIC maintains an equal opportunity policy. When awarding contracts or agreements, OIC does not discriminate because of age, race, color, sex, religion, national origin, marital status, sexual orientation, or disability. Furthermore, OIC encourages firms doing or seeking to do business with OIC to have equal opportunity programs. OIC requires that all written contracts or agreements with OIC incorporate reference that affirms compliance with applicable nondiscrimination, equal opportunity, and contract compliance laws.

In compliance with ORS 192.630-660, OIC holds its meeting in a public forum. Public notice, including a meeting agenda, is provided to interested persons and news media that have requested notice. Written minutes and recordings are taken at all meetings.

OIC regularly reviews various aspects of investment policy, performance of investment managers and accounts, asset allocation, and a large number of investment proposals and recommendations. OIC's statement of Investment Objectives and Policy Framework is available on the Oregon State Treasury website at https://www.oregon.gov/ treasury/invested-for-oregon/Documents/Invested-for-OR-OIC-INV/Invested-for-OR-OIC-INV-1203--Statement-of-Investment-Objectives-and-PolicyFramework.pdf

## Investment Results*

|  | Periods Ended June 30, 2019 |  |  |
| :---: | :---: | :---: | :---: |
|  | 1-Year | Annualized |  |
|  |  | 3-Year | 5-Year |
| Total Portfolio, Excluding Variable Account | 6.52 \% | 9.34 \% | 6.65 \% |
| OPERF Policy Benchmark1 | 7.20 | 9.78 | 7.23 |
| Variable Account | 4.91 | 11.83 | 6.44 |
| Benchmark: MSCI All Country World Investable Market Index Net | 4.56 | 11.42 | 6.03 |
| Domestic Stocks | 5.30 | 13.15 | 9.06 |
| Benchmark: Russell 3000 Index | 8.98 | 14.02 | 10.19 |
| International Stocks | 0.39 | 9.80 | 3.35 |
| Benchmark: MSCI All Country World ex-US Investable Market Index Net | 0.26 | 9.17 | 2.25 |
| Fixed Income Segment | 7.24 | 2.98 | 2.81 |
| Benchmark: Custom Index ${ }^{2}$ | 7.15 | 2.55 | 2.54 |
| Real Estate | 5.85 | 7.59 | 9.12 |
| Benchmark: Oregon Custom Real Estate Benchmark ${ }^{3}$ | 6.55 | 7.01 | 9.03 |
| Private Equity ${ }^{4}$ | 15.03 | 15.11 | 11.69 |
| Benchmark: Russell 3000 Index + 300 bps (Adj.) ${ }^{5}$ | 12.01 | 16.86 | 13.64 |
| Alternatives Portfolio | (2.65) | 4.13 | 1.88 |
| Benchmark: Consumer Price Index + 4\% | 5.71 | 6.12 | 5.50 |
| Opportunity Portfolio | 3.55 | 6.65 | 4.49 |
| Benchmark: Consumer Price Index + 5\% | 6.72 | 7.14 | 6.52 |

The rates of return reported in the Investment Section are based on a time-weighted rate of return methodology based upon market values, unless disclosed otherwise in the footnotes to the associated tables.

1 From October 1, 2013 to March 31, 2016, the policy benchmark was 20\% Russell 3000+300 Bps quarter lag, 23.5\% Oregon Custom FI Benchmark, 12.5\% NCREIF Property Index quarter lag, $41.5 \%$ MSCI ACWI and $2.5 \%$ CPI $+4 \%$. From April 1, 2016 to June 30, 2016 the policy benchmark was $20 \%$ Russell $3000+300$ Bps quarter lag, 23.5\% Oregon Custom FI Benchmark, 12.5\% Oregon Custom Real Estate Benchmark, 41.5\% MSCI AC World Index and 2.5\% CPI $+4 \%$. From July 1, 2016 to March 31,2018 the policy benchmark is $20 \%$ Russell $3000+300$ Bps quarter lag, $22.5 \%$ Oregon Custom FI Benchmark, $12.5 \%$ Oregon Custom Real Estate Benchmark, $40 \%$ MSCI ACWIIMINet and 5\% CPI+4\%. From April1, 2018 to December 31, 2018 the policy benchmark is $19 \%$ Russell 3000+300 Bps quarter lag, $22 \%$ Oregon Custom FI Benchmark, 12.5\% Oregon Custom Real Estate Benchmark, 39\% MSCI ACWIIMI Net and 7.5\% CPI+4\%. From January 1, 2019 to present the policy benchmark is $19 \%$ Russell $3000+300$ Bps quarter lag, $21 \%$ Oregon Custom FI Benchmark, $12.5 \%$ Oregon Custom Real Estate Benchmark, $37.5 \%$ MSCI ACWI IMI Net and 10\% CPI+4\%.

2 From March 1, 2011 to December 31, 2013, index was 60\% Barclays Capital (BC) U.S. Universal Index, 20\% S\&P/LSTA Leveraged Loan Index, 10\% JP Morgan Emerging Market Bond Index Global Index, and 10\% Bank of America Merrill Lynch (BofA ML) High Yield Master II Index. From January 1, 2014 to February 29, 2016, index was $40 \%$ BC U.S. Aggregate Bond, $40 \%$ BC U.S.1-3 Year Government/Credit Bond Index, $15 \%$ S\&P LSTA Leveraged Loan Index, and 5\% BofA ML High Yield Master II Index. From March 1, 2016 to present, index is 46\% Barclays Aggregate Bond, 37\% Barclays Treasury, 13\%S\&P LSTA and 4\% BofA ML High Yield Master II.
${ }^{3}$ Through March 31, 2016, the Oregon Custom Real Estate Benchmark was made up of the NCREIF Property quarter lag Index. From April1, 2016, the benchmark, is made up of the NCREIF Fund Index - Open End Diversified Core Equity (NFI-ODCE) quarter lag Net of Fees. From July 1, 2017, the monthly return is calculated as the geometrically linked monthly-portion of the quarterly return. Returns are not actual monthly, but rather equivalent for all intra-quarter month, in order to match the actual quarterly return.
${ }^{4}$ Through December 31, 2016, the Private Equity return combines the estimated return from the most recent quarter with a revision component that trues up the past two quarters' reported returns with the past two quarters' actual returns.
${ }^{5}$ Until June 30, 2017 the index is Russell 3000+300 Bps, quarter lag. From July 1, 2017, the monthly return is calculated as the geometrically linked monthlyportion of the quarterly return. Returns are not actual monthly, but rather equivalent for all intra-quarter months, in order to match the actual quarterly return.

* Investment Results are based upon OIC asset classes as determined by each manager's primary investment type, not the financial statement classification of individual holdings.

OIC Target and Actual Investment Allocation as of June 30, 2019*

| Asset Class/Strategy | OIC Policy Range |  |  | OIC Target Allocation |  | Asset Class/Strategy | Actual Allocation |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Debt Securities | 15.0 | - | 25.0 | \% | 20.0 \% | Debt Securities | 20.1 \% |
| Public Equity | 32.5 | - | 42.5 |  | 37.5 | Public Equity | 36.4 |
| Real Estate | 9.5 | - | 15.5 |  | 12.5 | Real Estate | 11.1 |
| Private Equity | 14.0 | - | 21.0 |  | 17.5 | Private Equity | 21.4 |
| Alternatives Portfolio | 0.0 | - | 12.5 |  | 12.5 | Alternatives Portfolio | 8.9 |
| Opportunity Portfolio ${ }^{1}$ | 0.0 | - | 3.0 |  | 0.0 | Opportunity Portfolio | 2.1 |
| Total |  |  |  |  | 100.0 \% | Total | 100.0 \% |
| ${ }^{1}$ Opportunity Portfolio is an investment strategy and it may be invested up to $3 \%$ of total plan net position. |  |  |  |  |  |  |  |



* The OIC Target Allocations are based on OIC asset classes as determined by each manager's primary investment type, not the financial statement classification of individual holdings. The Target Allocation amounts do not include Deferred Compensation Plan investments. The Actual Investment Allocation is based on the financial statement investment classifications, including Deferred Compensation Plan investments.


## List of Largest Assets Held

## Largest Stock Holdings (by Fair Value)

June 30, 2019

|  | Description | Shares | Fair Value |
| :--- | ---: | ---: | ---: |
|  |  |  |  |
| Microsoft Corporation | $2,323,603$ | $\$$ | $311,269,858$ |
| Apple Inc. | $1,188,429$ | $235,213,868$ |  |
| Intel Corporation | $4,100,651$ | $196,298,163$ |  |
| AT\&T Inc. | $5,722,887$ | $191,773,943$ |  |
| Procter \& Gamble Co | $1,607,514$ | $176,263,910$ |  |
| Johnson \& Johnson | $1,241,292$ | $172,887,150$ |  |
| The Walt Disney Co | $1,181,604$ | $164,999,183$ |  |
| Visa Inc Class A Shares | 941,556 | $163,407,044$ |  |
| Mastercard Inc. A | 588,148 | $155,582,790$ |  |
| Facebook Inc. A | 748,385 | $144,438,305$ |  |

## Largest Bond Holdings (by Fair Value)

June 30, 2019

| Description | Par Value |  | Fair Value |  |
| :---: | :---: | :---: | :---: | :---: |
| U.S. Treasury Note 1.625\% | \$ | 318,108,200 | \$ | 317,051,982 |
| Due November 15, 2022 |  |  |  |  |
| U.S. Treasury Note 2.250\% |  | 245,340,000 |  | 251,253,077 |
| Due November 15, 2025 |  |  |  |  |
| U.S. Treasury Note 2.875\% |  | 187,827,500 |  | 200,747,977 |
| Due August 15, 2045 |  |  |  |  |
| U.S. Treasury Note 2.375\% |  | 190,398,300 |  | 192,332,033 |
| Due April 15, 2021 |  |  |  |  |
| U.S. Treasury Note 1.625\% |  | 153,633,700 |  | 153,141,593 |
| Due October 15, 2020 |  |  |  |  |
| U.S. Treasury Note 2.750\% |  | 145,747,200 |  | 152,191,959 |
| Due February 15, 2024 |  |  |  |  |
| U.S. Treasury Note 1.625\% |  | 150,000,000 |  | 149,408,204 |
| Due May 31, 2023 |  |  |  |  |
| U.S. Treasury Note 2.125\% |  | 139,549,300 |  | 141,195,546 |
| Due June 30, 2022 |  |  |  |  |
| U.S. Treasury Note 2.500\% |  | 128,549,400 |  | 128,062,319 |
| Due February 15, 2045 |  |  |  |  |
| U.S. Treasury Note 2.625\% |  | 125,000,000 |  | 126,284,180 |
| Due November 15, 2020 |  |  |  |  |

A complete list of portfolio holdings may be requested from the Oregon State Treasury, 350 Winter Street NE, Suite 100, Salem, OR 97301-3896.

## Schedule of Fees and Commissions

For the Fiscal Year Ended June 30, 2019


| Other Investment Service Fees: |  |
| :--- | ---: |
| Investment Consultants | $10,496,023$ |
| Commissions and Other Fees | $433,208,401$ |
| Total Investment Service and Managers' Fees | $\$ 911,808,652$ |

## Schedule of Broker Commissions

For the Fiscal Year Ended June 30, 2019

| Broker's Name | Commission | Shares / Par | Commission <br> per Share |
| :--- | ---: | ---: | ---: |
|  |  |  |  |
| INSTINET | $\$$ | $1,321,197$ | $599,044,699$ |
| Goldman, Sachs \& Co. | $1,048,175$ | 0.0022 |  |
| Investment Technology Group Inc. | 620,732 | $138,589,219$ | 0.0076 |
| Merrill Lynch, Pierce, Fenner \& Smith Incorporated |  | $250,434,070$ | 0.0025 |
| UBS Securities Inc. | 179,010 | 179,656 | 0.0033 |
| Barclays Capital, Inc. | 483,315 | $129,644,892$ | 0.0037 |
| Citigroup | 423,290 | $72,311,900$ | 0.0059 |
| HSBC Bank | 369,889 | $199,081,481$ | 0.0019 |
| J.P. Morgan Securities Inc. | 355,256 | $238,672,443$ | 0.0015 |
| Credit Suisse First Boston | 352,265 | $153,638,909$ | 0.0023 |
| Jefferies \& Company, Inc. | 352,199 | $25,472,207$ | 0.0138 |
| Société Générale | 266,967 | $87,550,576$ | 0.0030 |
| Morgan Stanley | 232,343 | $177,315,258$ | 0.0013 |
| Macquarie Securities | 231,515 | $127,644,777$ | 0.0018 |
| Virtu Financial Inc. | 224,595 | $154,523,281$ | 0.0015 |
| Deutsche Bank Securities Inc. | 159,399 | $17,813,890$ | 0.0089 |
| CLSA | 138,546 | $57,094,282$ | 0.0024 |
| LIQUIDNET | 132,649 | $113,329,210$ | 0.0012 |
| JonesTrading Institutional Services LLC | 124,369 | $9,915,802$ | 0.0125 |
| Sanford C Bernstein \& Co LLC | 116,036 | $5,642,103$ | 0.0206 |
|  | 106,087 | $62,947,202$ | 0.0017 |

Brokerage commissions on purchases and sales are too numerous to list; therefore, only the top 20 brokers by amount of commission paid are shown.

## Investment Summary

| Type of Investment | Fair Value as of June 30, 2019 |  | Percent of Total Fair Value ${ }^{1}$ |
| :---: | :---: | :---: | :---: |
| Debt Securities |  |  |  |
| U.S. Government Securities | \$ | 6,544,888,904 | 8.10 \% |
| U.S. Agency Securities |  | 1,699,494,467 | 2.10 |
| International Debt Securities |  | 997,885,194 | 1.23 |
| Non-U.S. Government Debt Securities |  | 270,420,366 | 0.33 |
| Corporate Bonds |  | 3,719,873,381 | 4.60 |
| Municipal Bonds |  | 13,121,502 | 0.02 |
| Asset-Backed Securities |  | 769,413,725 | 0.95 |
| Guaranteed Investment Contracts ${ }^{2}$ |  | 249,191,201 | 0.31 |
| Domestic Fixed Income Funds |  | 2,012,887,322 | 2.49 |
| Global Fixed Income Funds |  | 83,271 | 0.00 |
| Total Debt Securities |  | 16,277,259,333 | 20.13 |
| Public Equity |  |  |  |
| Domestic Equity Securities |  | 13,215,304,639 | 16.35 |
| International Equity Securities |  | 9,950,668,024 | 12.31 |
| Domestic Equity Funds |  | 1,957,330,096 | 2.42 |
| Global Equity Funds |  | 499,028,110 | 0.62 |
| International Equity Funds |  | 3,134,944,762 | 3.88 |
| Target Date Funds |  | 645,994,891 | 0.80 |
| Total Public Equity |  | 29,403,270,522 | 36.37 |
| Real Estate |  | 8,966,132,571 | 11.09 |
| Private Equity |  | 17,259,957,679 | 21.36 |
| Alternative Portfolio |  | 7,218,603,962 | 8.93 |
| Opportunity Portfolio |  | 1,717,803,743 | 2.12 |
| Total Fair Value | \$ | 80,843,027,810 | 100.00 \% |

[^6]
## ACTUARIAL SECTION

## OREGON <br> 

PUBLIC EMPLOYEES RETIREMENT SYSTEM


1455 SW BroadWay Avenue Suite 1600 Portland, OR 97201 USA<br>Tel +15032270684<br>Fax +15032277956<br>milliman com

December 13, 2019
Public Employees Retirement Board
Oregon Public Employees Retirement System

## Re: Actuarial Valuation as of December 31, 2018

Dear Members of the Board,
As part of our engagement with the Oregon Public Employees Retirement System ("PERS" or "the System"), we performed an actuarial valuation of PERS as of December 31, 2018 , Our findings are set forth in the system-wide December 31, 2018 Actuarial Valuation, issued December 12, 2019. Previously, we published a system-wide December 31, 2017 Actuarial Valuation, which was issued September 28, 2018. Both reports reflect the benefit provisions of the system in effect as of the valuation dates. The December 31, 2018 Actuarial Valuation also reflects Senate Bill 1049 signed into law in June 2019.

Both the December 31, 2018 Actuarial Valuation and the December 31, 2017 Actuarial Valuation are used to develop information provided in the Comprehensive Annual Financial Report (CAFR) for Oregon PERS. The December 31, 2018 Actuarial Valuation forms the basis for the Actuarial Section of the CAFR. The December 31, 2017 Actuarial Valuation is used to develop the financial reporting results required by Govemmental Accounting Standards Board (GASB) Statement No. 67 for the Tier $1 /$ Tier 2 and OPSRP programs and by GASB Statement No. 74 for the RHIA and RHIPA programs.

## Actuarial Section of the CAFR

The material included in the Actuarial Section of CAFR for Oregon PERS is a subset of the results contained in the December 31, 2018 Actuarial Valuation. The descriptions in that report regarding the actuarial basis of the valuation and the material inputs and limitations of use of the valuation apply to the CAFR exhibits, and are incorporated herein by reference.

Actuarial valuations are performed annually, but only "rate-setting" valuations performed as of the end of each odd-numbered year are used to set actuarially determined biennial contribution rates. Those rates are then considered for adoption by the Public Employees Retirement Board ("PERB"). Interim valuations performed as of the end of each even-numbered year are only advisory in nature, and contribution rates developed in those valuations are not presented to the PERB for adoption.

The PERB has sole authority to determine the actuarial assumptions and methods used for the valuation. The actuarial assumptions and methods used in the December 31, 2018 Actuarial Valuation were adopted by the PERB based upon the results of the 2018 Experience Study conducted by Milliman, issued July 24, 2019. The actuarial assumptions and methods used in the December 31, 2017 Actuarial Valuation were adopted by the PERB based upon the results

Public Employees Retirement Board Oregon Public Employees Retirement System
December 13, 2019
Page 2
of the 2016 Experience Study conducted by Milliman, issued July 26, 2017. The assumptions and methods were selected in a manner consistent with current Actuarial Standards of Practice.

Milliman prepared the following information that is presented in the Actuarial Section of the 2019 Comprehensive Annual Financial Report (CAFR) based on the December 31, 2018 Actuarial Valuation:

- Schedule of Active Member Valuation Data
- Schedule of Retirees and Beneficiaries Added to and Removed from Rolls
- Schedules of Funding Progress by Rate Pool
- Solvency Test
- Analysis of Financial Experience
- Schedules of Funding Progress

We understand the Actuarial Section of the CAFR will also include summaries of the actuarial methods, actuarial assumptions, and plan provisions valued. These summaries are contained in the December 31, 2018 Actuarial Valuation.

## Financial Reporting Under GASB 67 and GASB 74

Under GASB 67 and GASB 74, the required financial reporting schedules present information using a Measurement Date of the System's fiscal year end. The Total Pension Liability (under GASB 67) and Total OPEB Liability (under GASB 74) for the June 30, 2019 fiscal year end were determined based on the results of the December 31, 2017 Actuarial Valuation. The liability calculated at the actuarial valuation date was then adjusted to the Measurement Date using standard actuarial roll-forward procedures. The Total Pension Liability/Total OPEB Liability is compared to the Fiduciary Net Position as of the Measurement Date, as provided by PERS and measured on a fair market value of assets basis, to determine the Net Pension Liability (Asset) under GASB 67 and the Net OPEB Liability (Asset) under GASB 74.

Milliman prepared the following exhibits for GASB 67 to assist PERS in completing the required Notes to the Financial Statements and Required Supplementary Information:

- Net Pension Liability (Asset)
- Changes in Net Pension Liability (Asset)
- Sensitivity Analysis
- Schedule of Changes in Net Pension Liability (Asset) and Related Ratios
- Long Term Expected Rate of Return

These exhibits, along with a discussion of the actuarial basis underlying the results, are presented in our GASB 67 Reporting for Fiscal Year End 2019 letter dated December 6, 2019.

Public Employees Retirement Board
Oregon Public Employees Retirement System
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Milliman prepared the following exhibits for GASB 74 to assist PERS in completing the required Notes to the Financial Statements and Required Supplementary Information:

- Net OPEB Liability (Asset)
- Changes in Net OPEB Liability (Asset)
- Sensitivity Analysis
- Schedule of Changes in Net OPEB Liability (Asset) and Related Ratios
- Long Term Expected Rate of Return

These exhibits, along with a discussion of the actuarial basis underlying the results, are presented in our GASB 74 Reporting for Fiscal Year End 2019 letter dated December 6, 2019. The first four exhibits listed above were provided separately for RHIA and RHIPA.

## Funding Policy

The funding policy selected by the PERB is to adopt biennial contribution rates in accordance with the results of a "rate-setting" actuarial valuation performed using the assumptions and methods described in the associated actuarial valuation report. For example, the rates developed in the December 31, 2017 Actuarial Valuation were adopted by the PERB and established employer contributions for the July 1,2019 to June 30, 2021 biennium. Contribution rates include funding the cost associated with new benefit accruals as well as amortizing any unfunded actuarial liability, determined using the market value of assets, over closed, layered amortization periods that vary from 10 to 20 years, according to the benefit program. The contribution rate stabilization method (also known as the "rate collar") limits rate changes from one biennium to the next, in effect phasing in changes over multiple rate-setting periods if asset or liability experience causes a large movement in the actuarially calculated contribution rate prior to application of the rate collar.

All members hired prior to August 29, 2003, are covered under Chapter 238 and are collectively referred to as Tier $1 /$ Tier 2 members. Their benefit costs are calculated using two experience sharing pool valuations and some independent employer valuations. All school districts pool their Tier $1 /$ Tier 2 experience through the school district pool. State government and some local govermments pool their Tier 1/Tier 2 experience through the State and Local Government Rate Pool (SLGRP). As of December 31, 2018, there are also 127 independent employers who do not pool their Tier 1/Tier 2 experience with the other employers except through the Benefits in Force Reserve, which pools the experience of Tier 1/Tier 2 members in payee status across all employers and all other Tier 1/Tier 2 pooling arrangements.

All members hired after August 28, 2003, are covered under Chapter 238A and are referred to as OPSRP members, except for those members who previously established membership under Chapter 238 and meet the statutory requirements to reinstate those benefits. Experience for Chapter 238A members is pooled across all employers regardless of their status under the Chapter 238 arrangements. Chapter 238 benefits and Chapter 238A benefits are parts of a single plan.

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Finally, some employers made lump sum deposits in addition to their regularly scheduled contributions. These deposits are placed in a "side account" within the legally restricted pension trust and are used to offset a portion of future contribution requirements of the depositing employers via side account transfers. For financial reporting purposes, lump sum deposits are not considered as contributions in relation to the actuarially determined contribution. However, side accounts are included as assets in the Fiduciary Net Position. The Schedule of Funding Progress and Solvency Test also include side accounts as part of the Plan's assets.

## Actuarial Basis

In preparing the valuation reports, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

The valuation reports are only an estimate of the System's financial condition as of a single date. They can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of the System's actuarially calculated contributions. While the valuations are based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in these reports due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The PERB has the final decision regarding the appropriateness of the assumptions and adopted them as indicated herein at its October 2019 public meeting.

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Some of the actuarial computations presented in the valuation reports are for purposes of determining contribution rates for System employers. Other actuarial computations presented in the reports under GASB Statements No. 67, 68, 74, and 75 are for purposes of assisting the System and participating employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the reports have been made on a basis consistent with our understanding of the System's funding policy and goals, the System benefit provisions as summarized in the reports, and GASB Statements No. 67, 68, 74, and 75. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in these reports. Accordingly, additional determinations may be needed for other purposes.

Milliman's work has been prepared exclusively for the Oregon Public Employees Retirement System for a specific and limited purpose. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. It is a complex, technical analysis that assumes a high level of knowledge concerning the System's operations, and uses the System's data, which Milliman has not audited. No third party recipient of Milliman's work product should rely upon Milliman's work product. Such recipients should engage qualified professionals for advice appropriate to their own specific needs,

The consultants who worked on this assignment are pension actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Sincerely,


Matthew R. Larrabee, FSA, EA, MAAA
Principal and Consulting Actuary
 Principal and Consulting Actuary

## OREGON <br> 

PUBLIC EMPLOYEES RETIREMENT SYSTEM


## Milliman Actuarial Valuation

## Actuarial Methods and Assumptions

## Tier 1/Tier 2 (including Retiree Healthcare)

## Actuarial Methods and Valuation Procedures

In October 2019 the Board adopted the following actuarial methods and valuation procedures for the December 31, 2018 and 2019 actuarial valuations of PERS Tier $1 /$ Tier 2 benefits.

[^8]Entry Age Normal. Under the Entry Age Normal (EAN) cost method, each active member's entry age present value of projected benefits is allocated over the member's service from the member's date of entry until their assumed date of exit, taking into consideration expected future compensation increases. Thus, the total pension to which each member is expected to become entitled at retirement is broken down into units, each associated with a year of past or projected future credited service. Typically, when this method is introduced, there will be an initial liability for benefits credited for service prior to that date, and to the extent that the liability is not covered by assets of the plan, there is an unfunded accrued liability to be funded over a stipulated period in accordance with an amortization schedule. A detailed description of the calculation follows:

- An individual member's entry age present value of projected benefits is the sum of the present value of the benefit described under the plan at each possible separation date, determined at the member's entry age using the projected compensation and service at each separation date.
- An individual member's entry age present value of projected salaries is the sum of the present value of the projected compensation over the member's working career associated with each possible future separation date, determined at the member's entry age.
- An individual member's present value of projected benefits is the sum of the present value of the benefit described under the plan at each possible separation date, determined at the valuation date using the projected compensation and service at each separation date.
- An individual member's normal cost for a certain year is the member's entry age present value of projected benefits divided by the member's entry age present value of projected salaries and multiplied by the member's projected compensation for the year following the valuation date.
- An individual member's actuarial accrued liability is the member's present value of projected benefits less the sum of the present value of the member's normal costs for each future year, determined at the valuation date using the projected compensation and service at each future year.
- The plan's normal cost is the sum of the individual member normal costs, and the plan's actuarial accrued liability is the sum of the individual members' actuarial accrued liabilities.

| Tier 1/Tier 2 UAL amortization | The Tier 1/Tier 2 UAL amortization period was reset to 20 years as of December 31, 2013. Gains and losses between subsequent odd-year valuations have been amortized as a level percentage of projected combined valuation payroll (Tier $1 /$ Tier 2 plus OPSRP payroll) over a closed 20 year period from the valuation in which they are first recognized. <br> Senate Bill 1049 was signed into law in June 2019 and requires a one-time reamortization of Tier 1/Tier 2 UAL over a closed 22 year period at the December 31, 2019 rate-setting actuarial valuation, which will set actuarially determined contribution rates for the 2021-2023 biennium. |
| :---: | :---: |
| Retiree Healthcare UAL amortization | The UAL for Retiree Health Care as of December 31, 2007 is amortized as a level percentage of projected combined valuation payroll (Tier $1 /$ Tier 2 plus OPSRP payroll) over a closed 10 year period. Gains and losses between subsequent oddyear valuations are amortized as a level percentage of combined valuation payroll over a closed 10 year period from the valuation in which they are first recognized. |
| Asset valuation method | The actuarial value of assets equals the market value of assets, excluding the Contingency and Capital Preservation Reserves, and the Rate Guarantee Reserve when it is in positive surplus status. <br> Market values are reported to Milliman by PERS. It is our understanding that select real estate and private equity investments are reported on a three-month lag basis. This valuation report does not attempt to quantify any effects of the reporting lag. |
| Contribution rate stabilization method | Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts rate pool, OPSRP) are confined to a collared range based on the prior contribution rate (prior to application of side accounts, pre-SLGRP liabilities, and 6 percent Independent Employer minimum). The new contribution rate will generally not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the prior contribution rate. If the funded percentage excluding side accounts drops below $60 \%$ or increases above $140 \%$, the size of the collar doubles. If the funded percentage excluding side accounts is between $60 \%$ and $70 \%$ or between $130 \%$ and $140 \%$, the size of the rate collar is increased on a graded scale. |
| Offset for Member Redirect Contributions | Under Senate Bill 1049, a portion of the $6 \%$ of pay member contribution otherwise made to the IAP is redirected to fund Tier $1 /$ Tier 2 and OPSRP defined benefits beginning July 1,2020 . For Tier $1 /$ Tier 2 members, the redirected amount will be $2.50 \%$ of pay, and for OPSRP it will be $0.75 \%$ of pay. Members with less than $\$ 2,500$ in monthly pay (indexed in future years) will be exempt from the redirection. For employer contribution rates shown in this valuation, member redirect contributions are assumed to offset total contribution rates beginning with the July 2021 - June 2023 biennium. Reflecting the effect of the monthly pay level-based exemption noted above, the offset is assumed to be $2.45 \%$ of total payroll for Tier $1 /$ Tier 2 and $0.70 \%$ of total payroll for OPSRP. |
| Allocation of Liability for Service Segments | For active Tier 1 Tier 2 members who have worked for multiple PERS employers over their career, the calculated actuarial accrued liability is allocated among the employers based on a weighted average of the Money Match methodology, which uses account balance, and the Full Formula methodology, which uses service. The allocation is $10 \%$ ( $0 \%$ for police \& fire) based on account balance with each employer and $90 \%$ ( $100 \%$ for police \& fire) based on service with each employer. The entire normal cost is allocated to the current employer. |
| Milliman | sproduct was prepared solely for Oregon Public Employees Retirement System for the beneft and assumes no duty or riability to ther parties whe receive this work. Miliman ends that third paries be aided by their own actuary or other qualified professional whe he Miliman work product |

## Actuarial Methods and Assumptions Tier $1 /$ Tier 2 (including Retiree Healthcare)

| Allocation of Benefits- <br> In-Force (BIF) Reserve | The BIF reserve is allocated to each rate pool in proportion to the retiree liability <br> attributable to the rate pool. |
| :--- | :--- |
| Census Data | PERS staff provided the data on plan members and beneficiaries upon which this <br> valuation is based. Milliman did not audit the data, but did review it for <br> reasonableness and consistency with data provided for previous years, in <br> accordance with Actuarial Standard of Practice No. 23 |
|  | PERS staff assisted in resolving questions and inconsistencies discovered in the |
| data review, and provided updated records or direction for adjusting data as |  |
| needed. |  |$\quad$| The final census data is expected to be sufficiently accurate and complete for |
| :--- |
| purposes of the actuarial valuation, and we are not aware of any significant |
| concerns or unresolved issues that would materially affect results. |

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

## Economic Assumptions

The Board adopted the following economic assumptions for the December 31, 2018 and 2019 actuarial valuations. All assumptions were reviewed and adopted in conjunction with the 2018 Experience Study, published in July 2019. The assumption selection process and rationale is described in detail in that report.

| Investment return | 7.20\% compounded annually |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Pre-2014 Interest crediting | $8.00 \%$ compounded annually on members' regular account balances $8.25 \%$ compounded annually on members' variable account balances |  |  |  |
| Post-2013 Interest crediting | $7.20 \%$ compounded annually on members' regular account balances $7.20 \%$ compounded annually on members' variable account balances |  |  |  |
| Inflation | $2.50 \%$ compounded annually |  |  |  |
| Administrative expenses | \$32.5 million per year is added to the normal cost. |  |  |  |
| Payroll growth | $3.50 \%$ compounded annually. This assumption represents the sum of the inflation assumption and a real wage growth assumption of 100 basis points |  |  |  |
| Healthcare cost trend | Healthcare cost trend rates are used to estimate increases in the RHIPA Maximum Subsidy. These rates include consideration of the excise tax scheduled to be introduced in 2022 by the Affordable Care Act. |  |  |  |
|  | Year' | Rate | Year | Rate |
|  | 2019 | 7.1\% | 2045 | 56\% |
|  | 2020 | 5.8 | 2046-2047 | 5.5 |
|  | 2021 | 5.2 | 2048-2050 | 5.4 |
|  | 2022-2024 | 5.0 | 2051-2053 | 5.3 |
|  | 2025 | 5.1 | 2054-2058 | 5.2 |
|  | 2026-2029 | 5.0 | 2059-2063 | 5.1 |
|  | 2030 | 5.4 | 2064 | 5.0 |
|  | 2031-2033 | 5.9 | 2065 | 4.9 |
|  | 2034 | 5.8 | 2066-2067 | 4.8 |
|  | 2035 | 5.9 | 2068 | 4.7 |
|  | 2036-2039 | 5.8 | 2069 | 4.6 |
|  | 2040 | 5.7 | 2070 | 4.5 |
|  | 2041 | 5.8 | 2071-2072 | 4.4 |
|  | 2042 | 5.7 | 2073 | 4.3 |
|  | 2043 | 5.8 | 2074-2093 | 4.2 |
|  | 2044 | 5.7 | 2094+ | 4.1 |

[^9]
## Demographic Assumptions

The Board adopted the following demographic assumptions for the December 31, 2018 and 2019 actuarial valuations. All assumptions were reviewed and adopted in conjunction with the 2018 Experience Study, published in July 2019. The study relied on data from an observation period of January 1, 2015 to December 31, 2018, with the exception of the merit scale assumption, which relied on data from 2010 through 2018. Assumptions selected from the study represent an estimate of future experience based on relevant recent experience and reasonable expectations about the future.

## Mortality

## Healthy Retired Members and Beneficiaries

The following healthy annuitant mortality tables were first adopted in the December 31 valuation of the years shown.

| Basic Table | Pub-2010 Healthy Retiree, Sex Distinct, <br> Generational Projection with Unisex <br> Social Security Data Scale | Valuation <br> Year <br> Adopted |
| :--- | :--- | :---: |
| School District male | Teachers, no set back | 2018 |
| Other General Service male* | General Employees, set back 12 months | 2018 |
| Police \& Fire male | Public Safety, no set back | 2018 |
| School District female | Teachers, no set back | 2018 |
| Other General Service female** | General Employees, no set back | 2018 |
| Police \& Fire female | Public Safety, set back 12 months | 2018 |

*including male beneficiaries of members of all classes
** including female beneficiaries of members of all classes

## Disabled Retired Members

The following disabled retiree mortality rates were first adopted for the December 31, 2018 actuarial valuation.

| Basic Table | Pub-2010 Disabled Retiree, Sex Distinct, Generational <br> Projection with Unisex Social Security Data Scale |
| :--- | :--- |
| Police \& Fire male <br> Other General Service male <br> Police \& Fire female <br> Other General Service female | Blended 50\% Public Safety, $50 \%$ Non-Safety, no set back <br> Non-Safety, set forward 24 months <br> Blended 50\% Public Safety, $50 \%$ Non-Safety, no set back <br> Non-Safety, set forward 12 months |

## Non-Annuitant Members

The following non-annuitant mortality tables were first adopted in the December 31 valuation of the years shown.

| Basic Table | Pub-2010 Employee, Sex Distinct, Generational <br> Projection with Unisex Social Security Data Scale | Valuation <br> Year <br> Adopted |
| :--- | :--- | :---: |
| School District male | $120 \%$ of Employee table with same job category <br> and set back as Healthy Retiree assumption <br> $115 \%$ of Employee table with same job category <br> and set back as Healthy Retiree assumption <br> $100 \%$ of Employee table with same job category <br> and set back as Healthy Retiree assumption | 2018 |
| Police \& Fire male | $100 \%$ of Employee table with same job category <br> and set back as Healthy Retiree assumption | 2018 |
| School District female | 2018 |  |
| Other General Service female | $125 \%$ of Employee table with same job category <br> and set back as Healthy Retiree assumption <br> $100 \%$ of Employee table with same job category | 2018 |
| Police \& Fire female | 2018 |  |

## Retirement Assumptions

The retirement assumptions used in the actuarial valuation include the following:

- Retirement from active status/dormant status
- Probability a member will elect a lump sum option at retirement
- Percentage of members who elect to purchase credited service at retirement.


## Rates of Retirement from Active Status

The following retirement rate assumptions were first adopted in the December 31, 2018 valuation.

| Age | Police \& Fire |  |  | General Service |  |  | School Districts |  |  | Judges |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $<13 \mathrm{yrs}$ | 13-24 yrs | $25+\mathrm{yrs}$ | < 15 yrs | 15-29 yrs | $30+\mathrm{yrs}$ | < 15 yrs | 15-29 yrs | 30+ yrs |  |
| Less than 50 |  |  |  |  |  | 15.00\% |  |  | 25.00\% |  |
| 50 | 1.50\% | 2.50\% | 27.50\% |  |  | 15.00\% |  |  | 25.00\% |  |
| 51 | 1.50\% | 2.50\% | 21.50\% |  |  | 15.00\% |  |  | 25.00\% |  |
| 52 | 1.50\% | 2.50\% | 21.50\% |  |  | 15.00\% |  |  | 25.00\% |  |
| 53 | 1.50\% | 2.50\% | 21.50\% |  |  | 15.00\% |  |  | 25.00\% |  |
| 54 | 1.50\% | 3.50\% | 21.50\% |  |  | 15.00\% |  |  | 25.00\% |  |
| 55 | 3.00\% | 12.00\% | 25.00\% | 1.50\% | 2.50\% | 15.00\% | 1.50\% | 3.50\% | 25.00\% |  |
| 56 | 3.00\% | 8.00\% | 25.00\% | 1.50\% | 2.50\% | 15.00\% | 1.50\% | 3.50\% | 25.00\% |  |
| 57 | 3.00\% | 8.00\% | 25.00\% | 1.50\% | 2.50\% | 15.00\% | 1.50\% | 3.50\% | 25.00\% |  |
| 58 | 6.00\% | 8.00\% | 25.00\% | 1.50\% | 9.00\% | 21.00\% | 1.50\% | 11.00\% | 27.50\% |  |
| 59 | 6.00\% | 8.00\% | 25.00\% | 3.50\% | 9.00\% | 21.00\% | 4.50\% | 11.00\% | 27.50\% |  |

[^10]| Police \& Fire |  |  |  | General Service |  |  | School Districts |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Age | $<13 \mathrm{yrs}$ | 13-24 yrs | 25+ yrs | < 15 yrs | 15-29 yrs | $30+\mathrm{yrs}$ | < 15 yrs | 15-29 yrs | 30+yrs | Judges |
| 60 | 6.00\% | 11.00\% | 25.00\% | 6.00\% | 11.00\% | 21.00\% | 6.50\% | 12.50\% | 27.50\% | 8.50\% |
| 61 | 6.00\% | 14.00\% | 25.00\% | 6.00\% | 11.00\% | 21.00\% | 6.50\% | 12.50\% | 27.50\% | 8.50\% |
| 62 | 15.00\% | 25.00\% | 38.00\% | 13.00\% | 19.50\% | 31.00\% | 15.00\% | 23.50\% | 34.00\% | 8.50\% |
| 63 | 15.00\% | 15.00\% | 28.00\% | 11.50\% | 16.50\% | 23.00\% | 13.00\% | 19.50\% | 26.50\% | 8.50\% |
| 64 | 15.00\% | 15.00\% | 28.00\% | 12.50\% | 16.50\% | 23.00\% | 13.00\% | 19.50\% | 31.50\% | 8.50\% |
| 65 | 100.00\% | 100.00\% | 100.00\% | 19.50\% | 28.00\% | 35.50\% | 25.50\% | 33.50\% | 45.00\% | 8.50\% |
| 66 |  |  |  | 27.50\% | 36.00\% | 40.50\% | 23.00\% | 36.50\% | 45.00\% | 8.50\% |
| 67 |  |  |  | 22.50\% | 26.50\% | 28.50\% | 21.00\% | 34.50\% | 42.00\% | 16.00\% |
| 68 |  |  |  | 19.50\% | 26.50\% | 28.50\% | 21.00\% | 28.00\% | 28.50\% | 16.00\% |
| 69 |  |  |  | 19.50\% | 26.50\% | 28.50\% | 21.00\% | 28.00\% | 28.50\% | 16.00\% |
| 70 |  |  |  | 100.00\% | 100.00\% | 100.00\% | 100.00\% | 100.00\% | 100.00\% | 100.00\% |

## Retirement from Dormant Status

Dormant members are assumed to retire at Normal Retirement Age (age 58 for Tier 1, age 60 for Tier 2, age 60 for Judges, and age 55 for Police \& Fire) or at the first unreduced retirement age ( 30 years of service, or age 50 with 25 years of service for Police \& Fire).

## Lump Sum Option at Retirement

Members retiring may elect to receive a full or partial lump sum at retirement. The probability that a retiring member will elect a lump sum at retirement is summarized in the table below. The total lump sum rates were first adopted effective December 31, 2016. The partial lump sum rate was first adopted effective December 31, 2018.

## Lump Sum Option at Retirement

$$
\begin{array}{ll}
\hline \text { Partial Lump Sum: } & 3.0 \% \text { for all years } \\
\hline \text { Total Lump Sum: } & 1.0 \% \text { for 2019, declining by 0.5\% per year until reaching } 0.0 \% \\
\hline \text { No Lump Sum: } & 96.0 \% \text { in 2019, increasing by } 0.5 \% \text { per year until reaching } 97.0 \% \\
\hline
\end{array}
$$

## Purchase of Credited Service at Retirement

The following percentages of members are assumed to purchase service credit at time of retirement for the six-month waiting period that occurs prior to establishing membership in the system. These rates were first adopted effective December 31, 2018.

## Purchase of Credited Service at Retirement

| Money Match Retirements: | $0 \%$ |
| :--- | ---: |
| Non-Money Match Retirements: | $70 \%$ |

The cost of the service purchase is estimated based on assumed salary and contribution rates at entry age.

## State Judiciary Member Plan Election

All State Judiciary members are assumed to elect to retire under the provisions of Plan B.

[^11]
## Disability Assumptions

There are two disability assumptions used in the valuation - duty disability and ordinary (non-duty) disability. Duty disability rates are separated between Police \& Fire and General Service, while ordinary disability is the same for all members. The rates for ordinary disability and for duty disability for General Service were first adopted effective December 31, 2018. The rates for duty disability for Police \& Fire were first adopted effective December 31, 2012.

|  | Percentage of the 1985 <br> Disability Class 1 Rates |
| :--- | :---: |
| Duty Disability Police \& Fire | $20 \%$ |
| Duty Disability General Service | $0.8 \%$ |
| Ordinary Disability | $30 \%$ with $0.18 \%$ cap |

Ordinary disability rates are not applied until the minimum service requirement for non-duty disability benefits is met. Disability decrement rates continue to be applied after retirement eligibility.

## Termination Assumptions

The General Service termination assumptions were first adopted effective December 31, 2018. The School District termination assumptions were first adopted effective December 31, 2016. The Police \& Fire termination assumption was first adopted effective December 31, 2014.

Sample termination rates are shown for each group below:

| Duration from <br> Hire Date | School District <br> Male | School District <br> Female | General Service <br> Male | General Service <br> Female | Police \& Fire |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 0 | $16.63 \%$ | $13.50 \%$ | $15.00 \%$ | $15.50 \%$ | $10.00 \%$ |
| 1 | $14.25 \%$ | $12.50 \%$ | $12.50 \%$ | $14.50 \%$ | $5.97 \%$ |
| 5 | $6.86 \%$ | $7.13 \%$ | $7.19 \%$ | $8.04 \%$ | $3.31 \%$ |
| 10 | $3.31 \%$ | $3.85 \%$ | $4.13 \%$ | $4.77 \%$ | $2.23 \%$ |
| 15 | $2.30 \%$ | $2.68 \%$ | $2.93 \%$ | $3.43 \%$ | $1.50 \%$ |
| 20 | $1.62 \%$ | $1.95 \%$ | $2.08 \%$ | $2.47 \%$ | $1.01 \%$ |
| 25 | $1.20 \%$ | $1.50 \%$ | $1.47 \%$ | $1.78 \%$ | $0.80 \%$ |
| $30+$ | $1.20 \%$ | $1.50 \%$ | $1.40 \%$ | $1.40 \%$ | $0.80 \%$ |

Termination rates are not applied after a member reaches retirement eligibility. For a complete table of rates, please refer to the 2018 Experience Study report for the System, published in July 2019.

## Oregon Residency Post-Retirement

For purposes of determining eligibility for SB 656/HB 3349 benefit adjustments, $85 \%$ of retirees are assumed to remain Oregon residents after retirement. This assumption was first adopted effective December 31, 2012.

## Police \& Fire Unit Purchase

Police \& Fire members retiring from active service prior to age 65 are assumed to purchase additional benefit units at an estimated employer matching cost of $\$ 4,000$.

## Salary Increase Assumptions

The salary increase assumptions reflected in the actuarial valuation include:

- Merit scale increases in addition to the payroll growth increase
- Unused Sick Leave adjustments
- Vacation Pay adjustments


## Merit Scale Increases

Merit scale increases are based on duration of service for the following groups with sample rates shown in the following table. These rates were first adopted effective December 31, 2018, except for the Police \& Fire assumption, which was adopted December 31, 2016.

| Duration | School District | Other General <br> Service | Police \& Fire |
| :---: | :---: | :---: | :---: |
| 0 | $3.72 \%$ | $3.70 \%$ | $4.44 \%$ |
| 1 | $3.43 \%$ | $3.37 \%$ | $3.95 \%$ |
| 5 | $2.34 \%$ | $2.24 \%$ | $2.39 \%$ |
| 10 | $1.14 \%$ | $1.21 \%$ | $1.23 \%$ |
| 15 | $0.17 \%$ | $0.54 \%$ | $0.69 \%$ |
| 20 | $-0.53 \%$ | $0.16 \%$ | $0.52 \%$ |
| 25 | $-0.89 \%$ | $0.01 \%$ | $0.44 \%$ |
| $30+$ | $-0.95 \%$ | $0.00 \%$ | $0.21 \%$ |

The assumed merit scale increase for active State Judiciary members is 0.0\%.
For a complete table of rates, please refer to the 2018 Experience Study for the System, published in July 2019.

## Unused Sick Leave

Members covered by the provision allowing unused sick leave to be used to increase final average salary at time of retirement are assumed to receive increases in their final average salary in accordance with the table below. This adjustment is not applied to disability benefits. Effective dates for the current assumption are shown in the table.

| Unused Sick Leave |  |  |
| :--- | :--- | :---: |
| Valuation <br> year adopted |  |  |
| Actives |  |  |
| - State General Service Male | $7.00 \%$ | 2018 |
| - State General Service Female | $3.75 \%$ | 2010 |
| - School District Male | $7.75 \%$ | 2018 |
| - School District Female | $5.75 \%$ | 2012 |
| - Local General Service Male | $5.25 \%$ | 2018 |
| - Local General Service Female | $3.50 \%$ | 2018 |
| - State Police \& Fire | $4.00 \%$ | 2018 |
| - Local Police \& Fire | $7.25 \%$ | 2016 |
| Dormant Members | $3.25 \%$ | 2016 |

## Vacation Pay

Members eligible to include a lump sum payment of unused vacation pay in their final average salary calculation at time of retirement are assumed to receive increases in their final average salary in accordance with the table below. This adjustment is not applied to disability benefits. These rates were adopted December 31, 2018, except the school district rates which were adopted effective December 31, 2012.

| Vacation Pay |  |
| :--- | :--- |
| Tier 1 |  |
| - State General Service | $2.25 \%$ |
| - School District | $0.25 \%$ |
| - Local General Service | $3.25 \%$ |
| - State Police \& Fire | $2.75 \%$ |
| - Local Police \& Fire | $4.25 \%$ |
| Tier 2 | $0.00 \%$ |

## Retiree Healthcare Participation

The following percentages of eligible retiring members are assumed to elect RHIPA and RHIA coverage:

## Retiree Healthcare Participation

## RHIPA

- 8-9 years of service
- 10-14 years of service
10.0\%
- 15-19 years of service
15.0\%
- 20-24 years of service
19.0\%
- 25-29 years of service
26.0\%
- $30+$ years of service
34.0\%

RHIA

- Healthy Retired
32.0\%
- Disabled Retired
20.0\%

The RHIA disabled retired rate was first adopted December 31, 2008. The RHIA healthy retired rate and RHIPA rates for 15 or more years of service were adopted December 31, 2018. RHIPA Rates up through 14 years of service were first adopted effective December 31, 2012

## Spouse Assumptions

Non-annuitant death benefits are valued assuming all members are married. Future participants in RHIA and RHIPA are assumed to have eligible spouses. For these purposes, the spouse is assumed to be three years younger than a male member or three years older than a female member.

## Actuarial Equivalence Assumptions

Early retirement factors and optional form conversion factors are assumed to remain level in all future years.
For members with pop-up annuities, the future amount payable if the spouse predeceases the member is estimated based on an assumed 0.90 optional form conversion factor for $100 \%$ contingent annuities and an assumed 0.94 optional form conversion factor for $50 \%$ contingent annuities.

[^12]
## OPSRP

Most of the methods and assumptions adopted for the OPSRP valuation are the same as those used for Tier 1 /Tier 2. The methods and assumptions that differ for OPSRP are summarized below. The Board adopted the following methods, procedures and assumptions for the December 31, 2018 and December 31, 2019 actuarial valuations.

## Actuarial Methods and Valuation Procedures

OPSRP UAL amortization The UAL as of December 31, 2007 is amortized as a level percentage of projected combined valuation payroll (Tier 1/ Tier 2 plus OPSRP payroll) over a closed period 16 year period. Gains and losses between subsequent odd-year valuations are amortized as a level percentage of combined valuation payroll over 16 years from the valuation in which they are first recognized.

Economic Assumptions
Administrative expenses $\quad \$ 8.0$ million per year is added to the normal cost.

## Demographic Assumptions

Rates of Retirement from Active Status

|  | Police \& Fire |  |  | General Service |  |  | School Districts |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Age | < 13 yrs | 13-24 yrs | 25+ yrs | < 15 yrs | 15-29 yrs | $30+\mathrm{yrs}$ | < 15 yrs | 15-29 yrs | $30+\mathrm{yrs}$ |
| 50 | 0.50\% | 1.50\% | 5.50\% |  |  |  |  |  |  |
| 51 | 0.50\% | 1.50\% | 5.50\% |  |  |  |  |  |  |
| 52 | 0.50\% | 1.50\% | 5.50\% |  |  |  |  |  |  |
| 53 | 0.50\% | 1.50\% | 25.00\% |  |  |  |  |  |  |
| 54 | 0.50\% | 1.50\% | 21.50\% |  |  |  |  |  |  |
| 55 | 2.00\% | 5.00\% | 25.00\% | 1.00\% | 2.50\% | 5.00\% | 1.00\% | 2.50\% | 5.00\% |
| 56 | 2.00\% | 5.00\% | 25.00\% | 1.00\% | 2.50\% | 5.00\% | 1.00\% | 2.50\% | 5.00\% |
| 57 | 2.00\% | 5.00\% | 25.00\% | 1.00\% | 2.50\% | 7.50\% | 1.00\% | 2.50\% | 7.50\% |
| 58 | 5.00\% | 5.00\% | 25.00\% | 1.50\% | 3.00\% | 30.00\% | 1.50\% | 3.00\% | 30.00\% |
| 59 | 5.00\% | 5.00\% | 25.00\% | 2.00\% | 3.00\% | 25.00\% | 1.50\% | 3.00\% | 25.00\% |
| 60 | 5.00\% | 15.00\% | 25.00\% | 3.00\% | 3.75\% | 20.00\% | 2.50\% | 3.75\% | 20.00\% |
| 61 | 5.00\% | 8.50\% | 25.00\% | 3.00\% | 5.00\% | 20.00\% | 3.00\% | 5.00\% | 20.00\% |
| 62 | 10.00\% | 25.00\% | 38.00\% | 8.00\% | 12.00\% | 30.00\% | 6.00\% | 12.00\% | 30.00\% |
| 63 | 7.00\% | 15.00\% | 28.00\% | 7.00\% | 10.00\% | 20.00\% | 6.00\% | 10.00\% | 20.00\% |
| 64 | 7.00\% | 15.00\% | 28.00\% | 7.00\% | 10.00\% | 20.00\% | 6.00\% | 10.00\% | 20.00\% |
| 65 | 100.00\% | 100.00\% | 100.00\% | 14.50\% | 35.00\% | 20.00\% | 11.50\% | 35.00\% | 20.00\% |
| 66 |  |  |  | 18.50\% | 33.00\% | 20.00\% | 12.50\% | 33.00\% | 20.00\% |
| 67 |  |  |  | 17.00\% | 22.00\% | 30.00\% | 11.00\% | 22.00\% | 30.00\% |
| 68 |  |  |  | 13.00\% | 17.00\% | 20.00\% | 9.00\% | 17.00\% | 20.00\% |
| 69 |  |  |  | 13.00\% | 17.00\% | 20.00\% | 9.00\% | 17.00\% | 20.00\% |
| 70 |  |  |  | 100.00\% | 100.00\% | 100.00\% | 100.00\% | 100.00\% | 100.00\% |

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Milliman to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

## Retirement from Dormant Status

Dormant members are assumed to retire at their Normal Retirement Age.

## Disability Assumptions

Assumed disability rates are not applied to OPSRP members after they reach Normal Retirement Age.
Cost of living increases for the adjusted salary used to calculate retirement benefits for disabled OPSRP members are estimated based on the valuation inflation assumption.

## Changes in Actuarial Methods and Assumptions - Tier 1/Tier 2 and OPSRP

A summary of key changes implemented since the December 31, 2017 valuation are described briefly below. Additional detail and a comprehensive list of changes in methods and assumptions can be found in the 2018 Experience Study for the System, published in July 2019.

## Changes in Actuarial Methods and Allocation Procedures

Tier 1/Tier 2 UAL Amortization
Senate Bill 1049 was signed into law in June 2019 and requires a one-time re-amortization of Tier $1 /$ Tier 2 UAL over a closed 22 year period at the December 31, 2019 rate-setting actuarial valuation, which will set actuarially determined contribution rates for the 2021-2023 biennium.

## Allocation of Liability for Service Segments

For purposes of allocating Tier $1 /$ Tier 2 members' actuarial accrued liability among multiple employers, the valuation uses a weighted average of the Money Match methodology and the Full Formula methodology used by PERS when the member retires. The weights are determined based on the prevalence of each formula among the current Tier 1/Tier 2 population. For the December 31, 2016 and December 31, 2017 valuations, the Money Match was weighted 15 percent for General Service members and 0 percent for Police \& Fire members. For the December 31, 2018 and December 31, 2019 valuations, this weighting has been adjusted to 10 percent for General Service members and 0 percent for Police \& Fire members, based on the projected proportion of liability for new retirees attributable to Money Match benefits at those valuation dates.

## Changes in Economic Assumptions

## Administrative Expenses

The administrative expense assumptions were updated to $\$ 32.5$ million per year for Tier $1 / \mathrm{Tier} 2$ and $\$ 8.0$ million per year for OPSRP. Previously these were assumed to be $\$ 37.5$ million per year and $\$ 6.5$ million per year, respectively.

## Healthcare Cost Inflation

The healthcare cost inflation assumption for the maximum RHIPA subsidy was updated based on analysis performed by Milliman's healthcare actuaries. This analysis includes the consideration of the excise tax that is scheduled to be introduced in 2022 by the Affordable Care Act.

## Changes in Demographic Assumptions

Healthy Annuitant Mortality Base Tables
The healthy annuitant mortality base tables were updated to Pub-2010 generational Healthy Retiree mortality tables with group-specific job category and setback adjustments. Previously they were based on RP-2014 generational Healthy Annuitant mortality tables with group-specific collar and setback adjustments.

## Disabled Mortality Base Tables

The disabled mortality base tables were updated to Pub-2010 generational Disabled Retiree mortality tables with group-specified job category and setback adjustments. Previously they were based on RP-2014 generational Disabled Retiree mortality tables.

## Non-Annuitant Mortality Base Tables

The non-annuitant mortality base tables were updated to Pub-2010 generational Employee mortality tables with the same group-specific job category and setback adjustments as for healthy annuitants, and with an

[^13]additional scaling factor adjustment for certain subgroups. Previously they were based on RP-2014 generational Employee mortality tables with the same group-specific collar and setback adjustments as for healthy annuitants.

## Mortality Improvement Projection Scale

The mortality improvement projection scale applied to each of the base mortality tables described above was updated to reflect the most recent 60-year average unisex Social Security experience available at the time the assumptions were reviewed. The current assumption is based on experience through 2015. The previous assumption was based on experience through 2013.

Disability, Retirement from Active Status, and Termination
Rates for disability, retirement from active status, and termination were adjusted for certain subgroups. The rates at which members are assumed to elect partial lump sums or purchase credited service at retirement were also adjusted.

Merit Increases, Unused Sick Leave, and Vacation Pay
Assumed merit increases, Unused Sick Leave, and Vacation Pay rates were adjusted for certain subgroups.

## Retiree Healthcare Participation

The RHIA participation rate for healthy retirees was reduced from $35 \%$ to $32 \%$. The RHIPA participation rate was updated for members with 15 or more years of service.

Schedule of Active Member Valuation Data

| Valuation Date | Count | Annual <br> Payroll (in <br> Thousands) |  |  |  |  |  | Average <br> Annual Pay |  | \%Increase in <br> Average Pay | Number of <br> Participating <br> Employers ${ }^{1}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $12 / 31 / 2009$ | 178,606 | $\$ 8,512,192$ | $\$$ | 47,659 | $0.0 \%$ | 776 |  |  |  |  |  |
| $12 / 31 / 2010$ | 193,569 | $\$ 8,750,064$ | $\$$ | 45,204 | $-5.2 \%$ | 787 |  |  |  |  |  |
| $12 / 31 / 2011$ | 170,972 | $\$ 8,550,511$ | $\$$ | 50,011 | $10.6 \%$ | 791 |  |  |  |  |  |
| $12 / 31 / 2012$ | 167,103 | $\$ 8,590,879$ | $\$$ | 51,411 | $2.8 \%$ | 798 |  |  |  |  |  |
| $12 / 31 / 2013$ | 162,185 | $\$ 8,671,835$ | $\$$ | 53,469 | $4.0 \%$ | 799 |  |  |  |  |  |
| $12 / 31 / 2014$ | 164,859 | $\$ 9,115,767$ | $\$$ | 55,294 | $3.4 \%$ | 802 |  |  |  |  |  |
| $12 / 31 / 2015$ | 168,177 | $\$ 9,544,132$ | $\$$ | 56,751 | $2.6 \%$ | 804 |  |  |  |  |  |
| $12 / 31 / 2016$ | 172,483 | $\$ 9,872,557$ | $\$$ | 57,238 | $0.9 \%$ | 805 |  |  |  |  |  |
| $12 / 31 / 2017$ | 173,002 | $\$ 10,098,889$ | $\$$ | 58,374 | $2.0 \%$ | 802 |  |  |  |  |  |
| $12 / 31 / 2018$ | 176,763 | $\$ 10,851,980$ | $\$$ | 61,393 | $5.2 \%$ | 798 |  |  |  |  |  |

${ }^{1}$ Effective in 2006, participating employers are defined for this purpose as any employer with covered payroll during the prior year. In prior years, employers with liabilities but without covered payroll were included as well.

## Schedule of Retirees and Beneficiaries Added to and Removed from Rolls

Annual Allowances are shown in thousands.

| Valuation Date | Added to Rolls |  |  | Removed from Rolls |  |  | Rolls - End of Year |  |  | \%Increase in Annual Allowances ${ }^{2}$ | Average Annual Allowances |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Count |  | Annual wances ${ }^{1}$ | Count |  | nnual wances | Count |  | Annual Allowances |  |  |  |
| 12/31/2009 | 6,377 | \$ | 226,713 | 3,374 | \$ | 46,228 | 112,141 | \$ | 2,826,252 | 6.8\% | \$ | 25,203 |
| 12/31/2010 | 6,359 | \$ | 217,424 | 3,512 | \$ | 51,627 | 114,988 |  | 2,992,048 | 5.9\% | \$ | 26,021 |
| 12/31/2011 | 8,715 | \$ | 282,098 | 3,679 | \$ | 55,633 | 120,024 | \$ | 3,218,514 | 7.6\% | \$ | 26,816 |
| 12/31/2012 | 7,023 | \$ | 235,917 | 4,875 | \$ | 59,353 | 122,172 |  | 3,395,079 | 5.5\% | \$ | 27,789 |
| 12/31/2013 | 9,724 | \$ | 307,551 | 3,644 | \$ | 66,607 | 128,252 |  | 3,636,023 | 7.1\% | \$ | 28,351 |
| 12/31/2014 | 6,910 | \$ | 235,250 | 3,524 | \$ | 66,621 | 131,638 |  | 3,804,651 | 4.6\% | \$ | 28,902 |
| 12/31/2015 | 8,566 | \$ | 304,818 | 3,781 | \$ | 73,305 | 136,423 |  | 4,036,165 | 6.1\% | \$ | 29,586 |
| 12/31/2016 | 6,413 | \$ | 242,372 | 3,931 | \$ | 80,903 | 138,905 |  | 4,197,633 | 4.0\% | \$ | 30,219 |
| 12/31/2017 | 10,075 | \$ | 385,197 | 3,878 | \$ | 83,921 | 145,102 |  | 4,498,910 | 7.2\% | \$ | 31,005 |
| 12/31/2018 | 7,856 | \$ | 297,542 | 3,933 | \$ | 90,107 | 149,025 |  | 4,706,345 | 4.6\% | \$ | 31,581 |

[^14]Schedules of Funding Progress by Rate Pool
(dollar amounts in millions)

| Actuarial Valuation Date | Actuarial Value of Assets ${ }^{1,2}$ (a) | Actuarial Accrued Liability (AAL) ${ }^{2}$ <br> (b) | Unfunded AAL <br> (UAAL) (b-a) | Funded Ratio (a/b) | Covered Payroll ${ }^{3}$ (c) | UAAL as a \% of Covered Payroll ((b-a)/c) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Tier 1/Tier 2 State \& Local Government Rate Pool |  |  |  |  |  |  |
| 12/31/2013 4 | \$ 30,590.2 | \$ 31,738.8 | \$ 1,148.6 | 96.4\% | \$ 2,915.9 | 39.4\% |
| 12/31/2014 $5^{5}$ | \$ 31,162.6 | \$ 37,169.9 | \$ 6,007.3 | 83.8\% | \$ 2,827.9 | 212.4\% |
| 12/31/2015 4 | \$ 30,185.3 | \$ 38,396.8 | \$ 8,211.5 | 78.6\% | \$ 2,691.8 | 305.1\% |
| 12/31/2016 | \$ 30,417.6 | \$ 40,351.3 | \$ 9,933.7 | 75.4\% | \$ 2,546.7 | 390.1\% |
| 12/31/2017 4 | \$ 33,366.0 | \$ 42,150.7 | \$ 8,784.7 | 79.2\% | \$ 2,410.6 | 364.4\% |
| 12/31/2018 | \$ 31,798.9 | \$ 43,149.3 | \$ 11,350.4 | 73.7\% | \$ 2,299.5 | 493.6\% |
| Tier 1/Tier 2 School District Rate Pool |  |  |  |  |  |  |
| 12/31/2013 | \$ 23,063.3 | \$ 23,392.6 | \$ 329.4 | 98.6\% | \$ 1,663.0 | 19.8\% |
| 12/31/2014 | \$ 23,361.2 | \$ 27,059.9 | \$ 3,698.7 | 86.3\% | \$ 1,626.0 | 227.5\% |
| 12/31/2015 | \$ 22,728.9 | \$ 27,670.7 | \$ 4,941.8 | 82.1\% | \$ 1,578.8 | 313.0\% |
| 12/31/2016 | \$ 22,870.2 | \$ 29,152.2 | \$ 6,282.0 | 78.5\% | \$ 1,532.7 | 409.9\% |
| 12/31/2017 | \$ 24,934.4 | \$ 29,677.4 | \$ $4,743.1$ | 84.0\% | \$ 1,443.7 | 328.5\% |
| 12/31/2018 | \$ 23,557.9 | \$ 29,898.4 | \$ 6,340.6 | 78.8\% | \$ 1,401.2 | 452.5\% |
| Tier 1/Tier 2 Independent Employers and Judiciary |  |  |  |  |  |  |
| 12/31/2013 4 | \$ 4,851.0 | \$ 5,164.3 | \$ 313.3 | 93.9\% | \$ 494.8 | 63.3\% |
| 12/31/2014 ${ }^{5}$ | \$ 4,967.4 | \$ 6,104.9 | \$ 1,137.4 | 81.4\% | \$ 479.2 | 237.4\% |
| 12/31/2015 | \$ 4,807.6 | \$ 6,327.1 | \$ 1,519.5 | 76.0\% | \$ 460.3 | 330.1\% |
| 12/31/2016 | \$ 4,856.6 | \$ 6,690.8 | \$ 1,834.3 | 72.6\% | \$ 437.3 | 419.5\% |
| 12/31/2017 4 | \$ 5,018.2 | \$ 6,536.3 | \$ 1,518.1 | 76.8\% | \$ 392.6 | 386.7\% |
| 12/31/2018 | \$ 4,756.2 | \$ 6,736.3 | \$ 1,980.1 | 70.6\% | \$ 375.4 | 527.5\% |
| OPSRP Rate Pool |  |  |  |  |  |  |
| 12/31/2013 | \$ 1,630.2 | \$ 2,243.3 | \$ 613.2 | 72.7\% | \$ 3,598.1 | 17.0\% |
| 12/31/2014 5 | \$ 2,024.6 | \$ 3,064.1 | \$ 1,039.5 | 66.1\% | \$ 4,182.7 | 24.9\% |
| 12/31/2015 | \$ 2,389.1 | \$ 3,742.5 | \$ 1,353.5 | 63.8\% | \$ 4,813.3 | 28.1\% |
| 12/31/2016 | \$ 3,021.4 | \$ 4,717.0 | \$ 1,695.6 | 64.1\% | \$ 5,355.8 | 31.7\% |
| 12/31/2017 | \$ 4,116.5 | \$ 5,634.7 | \$ 1,518.2 | 73.1\% | \$ 5,852.0 | 25.9\% |
| 12/31/2018 | \$ 4,783.0 | \$ 6,738.0 | \$ 1,955.0 | 71.0\% | \$ 6,775.9 | 28.9\% |
| Postemployment Healthcare Benefits - Retirement Health Insurance Account |  |  |  |  |  |  |
| 12/31/2013 | \$ 353.5 | \$ 473.6 | \$ 120.0 | 74.7\% | \$ 5,073.7 | 2.4\% |
| 12/31/2014 | \$ 395.9 | \$ 468.4 | \$ 72.5 | 84.5\% | \$ 4,933.1 | 1.5\% |
| 12/31/2015 | \$ 419.3 | \$ 465.6 | \$ 46.3 | 90.0\% | \$ 4,730.8 | 1.0\% |
| 12/31/2016 | \$ 465.0 | \$ 463.7 | \$ (1.3) | 100.3\% | \$ 4,516.7 | (0.0\%) |
| 12/31/2017 | \$ 553.3 | \$ 437.6 | \$ (115.7) | 126.4\% | \$ 4,246.9 | (2.7\%) |
| 12/31/2018 | \$ 570.7 | \$ 411.7 | \$ (159.1) | 138.6\% | \$ 4,076.1 | (3.9\%) |
| Postemployment Healthcare Benefits - Retiree Health Insurance Premium Account |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| 12/31/2013 | \$5.2 | \$61.2 | \$55.9 | 8.6\% | \$1,434.5 | 3.9\% |
| 12/31/2014 | \$7.2 | \$70.5 | \$63.3 | 10.2\% | \$1,406.3 | 4.5\% |
| 12/31/2015 | \$11.2 | \$67.8 | \$56.6 | 16.5\% | \$1,339.4 | 4.2\% |
| 12/31/2016 | \$19.1 | \$67.9 | \$48.8 | 28.1\% | \$1,276.0 | 3.8\% |
| 12/31/2017 | \$29.8 | \$69.4 | \$39.5 | 43.0\% | \$1,212.2 | 3.3\% |
| 12/31/2018 | \$38.5 | \$62.7 | \$24.3 | 61.3\% | \$1,159.5 | 2.1\% |

Notes:

[^15]
## Analysis of Financial Experience

| Tier 1/Tier 2 Pension Program | \$ Gain (or Loss) for Year |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2018 |  | 2017 |  |
| Type of Activity |  |  |  |  |
| Retirements from Active Status | \$ | (82.2) | \$ | (145.1) |
| Active Mortality and Withdrawal |  | (10.8) |  | (12.5) |
| Pay Increases |  | (74.4) |  | (70.7) |
| Contributions |  | 143.1 |  | 49.4 |
| Interest Crediting Experience |  | 88.5 |  | (95.7) |
| Investment Income |  | $(3,641.3)$ |  | 4,496.6 |
| Retirement, Mortality and Lump Sums from Dormant Status |  | (8.0) |  | 15.9 |
| Retiree and Beneficiary Mortality |  | (42.3) |  | (34.6) |
| New Entrants |  | (1.1) |  | (1.2) |
| Other |  | 5.8 |  | (297.0) |
| Gain (or Loss) During Year From Financial Experience | \$ | $(3,622.6)$ | \$ | 3,905.1 |
| Non-Recurring Items |  |  |  |  |
| Assumption Changes |  | 60.0 |  | 0.0 |
| Plan Changes |  | 41.0 |  | 0.0 |
| Composite Gain (or Loss) During Year | \$ | $(3,521.6)$ | \$ | 3,905.1 |


|  | \$ Gain (or Loss) for Year |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| OPSRP Pension Program | 2018 |  | 2017 |  |
| Retirements from Active Status | \$ | (5.4) | \$ | 1.1 |
| Active Mortality and Withdrawal |  | (27.2) |  | 10.2 |
| Pay Increases |  | (81.4) |  | (97.7) |
| Contributions |  | 61.0 |  | 41.6 |
| Investment Income |  | (300.2) |  | 317.5 |
| Retirement, Mortality and Lump Sums from Dormant Status |  | 3.7 |  | 2.0 |
| Retiree and Beneficiary Mortality |  | 0.8 |  | (0.1) |
| New Entrants ${ }^{1}$ |  | (81.5) |  | (67.1) |
| Other |  | (4.3) |  | 42.0 |
| Gain (or Loss) During Year From Financial Experience | \$ | (434.6) | \$ | 249.7 |
| Non-Recurring Items |  |  |  |  |
| Assumption Changes |  | (13.7) |  | 0.0 |
| Plan Changes |  | 11.1 |  | 0.0 |
| Composite Gain (or Loss) During Year | \$ | (437.2) | \$ | 249.7 |

[^16]
## Analysis of Financial Experience

Gains and losses in Unfunded Accrued Liability resulting from differences between assumed experience and actual experience and assumption changes
(dollar amounts in millions)

| Pension and Retiree Healthcare Plans | \$ Gain (or Loss) for Year |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2018 |  | 2017 |  |
| Type of Activity |  |  |  |  |
| Retirements from Active Status | \$ | (87.6) | \$ | (143.9) |
| Active Mortality and Withdrawal |  | (38.0) |  | (2.3) |
| Pay Increases |  | (155.9) |  | (168.4) |
| Contributions |  | 208.3 |  | 94.2 |
| Interest Crediting Experience |  | 88.5 |  | (95.7) |
| Investment Income |  | $(3,982.7)$ |  | 4,854.2 |
| Retirement, Mortality and Lump Sums from Dormant Status |  | (4.3) |  | 18.0 |
| Retiree and Beneficiary Mortality |  | (41.5) |  | (34.6) |
| New Entrants ${ }^{1}$ |  | (82.6) |  | (68.3) |
| Other |  | 15.2 |  | (225.8) |
| Gain (or Loss) During Year From Financial Experience | \$ | $(4,080.5)$ | \$ | 4,227.3 |
| Non-Recurring Items |  |  |  |  |
| Assumption Changes |  | 67.3 |  | 0.0 |
| Plan Changes |  | 52.1 |  | 0.0 |
| Composite Gain (or Loss) During Year | \$ | $(3,961.1)$ | \$ | 4,227.3 |

${ }^{1}$ Accrued liability associated with new entrants is shown. For a full assessment of the new entrant effect on UAL, this would need to be combined with contributions associated with new entrants.

| Retiree Healthcare Programs | \$ Gain (or Loss) for Year |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | RHIA |  |  |  | RHIPA |  |  |  |
|  | 2018 |  | 2017 |  | 2018 |  | 2017 |  |
| Contributions | \$ | 3.2 |  | 2.4 | \$ | 0.9 | \$ | 0.9 |
| Investment Income |  | (38.6) |  | 38.7 |  | (2.5) |  | 1.3 |
| Other |  | 11.7 |  | 29.0 |  | 1.9 |  | 0.2 |
| Gain (or Loss) During Year From Financial Experience | \$ | (23.7) | \$ | 70.2 | \$ | 0.4 | \$ | 2.3 |
| Non-Recurring Items |  |  |  |  |  |  |  |  |
| Assumption Changes |  | 14.7 |  | 0.0 |  | 6.4 |  | 0.0 |
| Plan Changes |  | 0.0 |  | 0.0 |  | 0.0 |  | 0.0 |
| Composite Gain (or Loss) During Year | \$ | (9.0) | \$ | 70.2 | \$ | 6.8 | \$ | 2.3 |

## Actuarial Section

## Solvency Test

(dollar amounts in millions)
Tier 1/Tier 2 Pension

| Valuation Date ${ }^{2}$ | Active <br> Member Contributions <br> (1) |  | Retired Members and Beneficiaries <br> (2) |  | Other Members <br> (3) |  | Valuation <br> Assets ${ }^{1,3}$ | Portio Liabili (1) | Actua Cover (2) | ccrued Assets (3) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 12/31/2012 ${ }^{4}$ | \$ | 7,704.9 | \$ | 36,377.3 | \$ | 14,527.4 | \$ 53,594.0 | 100\% | 100\% | 65\% |
| 12/31/2013 ${ }^{5}$ | \$ | 7,120.1 | \$ | 39,116.2 | \$ | 14,114.1 | \$ 58,384.0 | 100\% | 100\% | 86\% |
| 12/31/2014 ${ }^{6}$ | \$ | 6,950.4 | \$ | 46,113.5 | \$ | 17,331.0 | \$ 59,370.6 | 100\% | 100\% | 36\% |
| 12/31/2015 ${ }^{5}$ | \$ | 6,476.8 | \$ | 48,641.5 | \$ | 17,335.7 | \$ 57,611.0 | 100\% | 100\% | 14\% |
| 12/31/2016 | \$ | 6,168.1 | \$ | 51,655.5 | \$ | 18,429.6 | \$ 58,037.6 | 100\% | 100\% | 1\% |
| 12/31/2017 ${ }^{5}$ | \$ | 5,585.9 | \$ | 54,967.4 | \$ | 17,868.1 | \$ 63,209.7 | 100\% | 100\% | 15\% |
| 12/31/2018 | \$ | 5,153.6 | \$ | 56,534.9 | \$ | 18,148.3 | \$ 60,019.3 | 100\% | 97\% | 0\% |

${ }^{1}$ Includes effect of Multnomah Fire District (net UAAL of $\$ 146$ million as of 12/31/2018).
${ }^{2}$ An extensive revision of the actuarial assumptions occurs prior to each even-year valuation; therefore, the figures are not directly comparable.
${ }^{3}$ Includes the value of UAL Lump Sum Side Accounts.
${ }^{4}$ The 12/31/2012 valuation reflects the benefit changes enacted by the 2013 Oregon Legislature in Senate Bills 822 and 861 , as well as a change in cost method to Entry Age Normal.
${ }^{5}$ Reflects the transfer in assets and liabilities for new employers that joined the SLGRP effective January 1 following the valuation date.
${ }^{6}$ The 12/31/2014 valuation reflects benefit changes from the Oregon Supreme Court's ruling in Moro v. State of Oregon, which overturned portions of Senate Bills 822 and 861.

## OPSRP Pension

| Actuarial Accrued Liability |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Valuation Date ${ }^{1}$ | Active <br> Member Contributions <br> (1) |  | Retired Members and Beneficiaries (2) |  | Other Members(3) |  | Valuation Assets |  | Portion of Actuarial Accrued Liabilities Covered by Assets |  |  |
| 12/31/2012 ${ }^{2}$ | \$ | 0.0 | \$ | 28.6 | \$ | 1,766.9 |  | 1,190.0 | 100\% | 100\% | 66\% |
| 12/31/2013 | \$ | 0.0 | \$ | 51.2 | \$ | 2,192.1 |  | 1,630.2 | 100\% | 100\% | 72\% |
| 12/31/2014 ${ }^{3}$ | \$ | 0.0 | \$ | 92.4 | \$ | 2,971.6 |  | 2,024.6 | 100\% | 100\% | 65\% |
| 12/31/2015 | \$ | 0.0 | \$ | 144.6 | \$ | 3,597.9 |  | 2,389.1 | 100\% | 100\% | 62\% |
| 12/31/2016 | \$ | 0.0 | \$ | 201.1 | \$ | 4,515.9 |  | 3,021.4 | 100\% | 100\% | 62\% |
| 12/31/2017 | \$ | 0.0 | \$ | 310.1 | \$ | 5,324.5 |  | 4,116.5 | 100\% | 100\% | 71\% |
| 12/31/2018 | \$ | 0.0 | \$ | 419.0 | \$ | 6,318.9 |  | 4,783.0 | 100\% | 100\% | 69\% |

[^17]
## Solvency Test

(dollar amounts in millions)

| Retiree Health Insurance Account (RHIA) Actuarial Accrued Liability |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Valuation Date ${ }^{1}$ | Active Member Contributions(1) |  | Retired Members and Beneficiaries (2) |  | Other Members <br> (3) |  | Valuation Assets |  | Portion of Actuarial Accrued Liabilities Covered by Assets |  |  |
|  |  |  | (1) | (2) |  |  | (3) |
| 12/31/2012 ${ }^{2}$ | \$ | 0.0 |  |  | \$ | 338.3 |  |  | \$ | 133.5 | \$ | 291.6 | 100\% | 86\% | 0\% |
| 12/31/2013 | \$ | 0.0 | \$ | 348.0 | \$ | 125.6 | \$ | 353.5 | 100\% | 100\% | 4\% |
| 12/31/2014 | \$ | 0.0 | \$ | 355.1 | \$ | 113.3 | \$ | 395.9 | 100\% | 100\% | 36\% |
| 12/31/2015 | \$ | 0.0 | \$ | 357.7 | \$ | 107.9 | \$ | 419.3 | 100\% | 100\% | 57\% |
| 12/31/2016 | \$ | 0.0 | \$ | 361.7 | \$ | 102.0 | \$ | 465.0 | 100\% | 100\% | 101\% |
| 12/31/2017 | \$ | 0.0 | \$ | 343.9 | \$ | 93.7 | \$ | 553.3 | 100\% | 100\% | 224\% |
| 12/31/2018 | \$ | 0.0 | \$ | 329.8 | \$ | 81.8 | \$ | 570.7 | 100\% | 100\% | 294\% |

${ }^{1}$ An extensive revision of the actuarial assumptions occurs prior to each even-year valuation; therefore, the figures are not directly comparable.
${ }^{2}$ The 12/31/2012 valuation reflects a change in cost method to Entry Age Normal.

| Retiree Health Insurance Premium Account (RHIPA) Actuarial Accrued Liability |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Valuation Date ${ }^{1}$ | Active Member Contributions <br> (1) |  | Retired Members and Beneficiaries (2) |  | Other Members(3) |  | Valuation Assets |  | Portion of Actuarial Accrued Liabilities Covered by Assets |  |  |
|  |  |  | (1) | (2) |  |  | (3) |
| 12/31/2012 | \$ | 0.0 |  |  | \$ | 15.1 |  |  | \$ | 45.3 | \$ | 4.4 | 100\% | 29\% | 0\% |
| 12/31/2013 | \$ | 0.0 | \$ | 16.1 | \$ | 45.1 | \$ | 5.2 | 100\% | 33\% | 0\% |
| 12/31/2014 | \$ | 0.0 | \$ | 15.7 | \$ | 54.9 | \$ | 7.2 | 100\% | 46\% | 0\% |
| 12/31/2015 | \$ | 0.0 | \$ | 14.9 | \$ | 52.9 | \$ | 11.2 | 100\% | 75\% | 0\% |
| 12/31/2016 | \$ | 0.0 | \$ | 14.4 | \$ | 53.5 | \$ | 19.1 | 100\% | 100\% | 9\% |
| 12/31/2017 | \$ | 0.0 | \$ | 14.4 | \$ | 53.5 | \$ | 19.1 | 100\% | 100\% | 9\% |
| 12/31/2018 | \$ | 0.0 | \$ | 14.0 | \$ | 48.8 | \$ | 38.5 | 100\% | 100\% | 50\% |

[^18]Schedules of Funding Progress
(dollar amounts in millions)

|  |  |  |  |  | UAL as a |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Actuarial | Actuarial |  |  | \% of |  |
| Actuarial | Value of | Accrued | Unfunded AAL | Funded | Covered | Covered |
| Valuation | Assets ${ }^{1}$ | Liability (AAL) | (UAAL) | Ratio | Payroll | Payroll |
| Date | (a) | (b) | (b-a) | (a/b) | (c) | (b-a)/c) |

Pension Benefits - Tier 1/Tier 2 and OPSRP ${ }^{2}$

| $12 / 31 / 2009$ | 3 | $48,729.2$ | $56,810.6$ | $8,081.4$ | $85.8 \%$ | $8,512.2$ | $94.9 \%$ |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $12 / 31 / 2010$ |  | $51,583.6$ | $59,329.5$ | $7,746.0$ | $86.9 \%$ | $8,750.1$ | $88.5 \%$ |
| $12 / 31 / 2011$ | 3 | $50,168.2$ | $61,198.4$ | $11,030.2$ | $82.0 \%$ | $8,550.5$ | $129.0 \%$ |
| $12 / 31 / 2012$ | 4 | $54,784.1$ | $60,405.2$ | $5,621.1$ | $90.7 \%$ | $8,590.9$ | $65.4 \%$ |
| $12 / 31 / 2013$ | 3 | $60,014.1$ | $62,593.6$ | $2,579.5$ | $95.9 \%$ | $8,671.8$ | $29.7 \%$ |
| $12 / 31 / 2014$ | 5 | $61,395.2$ | $73,458.9$ | $12,063.7$ | $83.6 \%$ | $9,115.8$ | $132.3 \%$ |
| $12 / 31 / 2015$ | 3 | $60,000.1$ | $76,196.6$ | $16,196.5$ | $78.7 \%$ | $9,544.1$ | $169.7 \%$ |
| $12 / 31 / 2016$ |  | $61,059.0$ | $80,970.3$ | $19,911.2$ | $75.4 \%$ | $9,872.6$ | $201.7 \%$ |
| $12 / 31 / 2017$ | 3 | $67,326.1$ | $84,056.1$ | $16,730.0$ | $80.1 \%$ | $10,098.9$ | $165.7 \%$ |
| $12 / 31 / 2018$ |  | $64,802.3$ | $86,574.7$ | $21,772.4$ | $74.9 \%$ | $10,852.0$ | $200.6 \%$ |

Postemployment Healthcare Benefits - Retirement Health Insurance Account

| $12 / 31 / 2009$ | 214.1 | 511.2 | 297.1 | $41.9 \%$ | $8,512.2$ | $3.5 \%$ |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $12 / 31 / 2010$ | 232.3 | 547.1 | 314.8 | $42.5 \%$ | $8,750.1$ | $3.6 \%$ |
| $12 / 31 / 2011$ | 239.6 | 461.1 | 221.5 | $52.0 \%$ | $8,550.5$ | $2.6 \%$ |
| $12 / 31 / 2012$ | 291.6 | 471.8 | 180.2 | $61.8 \%$ | $8,590.9$ | $2.1 \%$ |
| $12 / 31 / 2013$ | 353.5 | 473.6 | 120.0 | $74.7 \%$ | $8,671.8$ | $1.4 \%$ |
| $12 / 31 / 2014$ | 395.9 | 468.4 | 72.5 | $84.5 \%$ | $9,115.8$ | $0.8 \%$ |
| $12 / 31 / 2015$ | 419.3 | 465.6 | 46.3 | $90.0 \%$ | $9,544.1$ | $0.5 \%$ |
| $12 / 31 / 2016$ | 465.0 | 463.7 | $(1.3)$ | $100.3 \%$ | $9,872.6$ | $(0.0 \%)$ |
| $12 / 31 / 2017$ | 553.3 | 437.6 | $(115.7)$ | $126.4 \%$ | $10,098.9$ | $(1.1 \%)$ |
| $12 / 31 / 2018$ | 570.7 | 411.7 | $(159.1)$ | $138.6 \%$ | $10,852.0$ | $(1.5 \%)$ |
|  |  |  |  |  |  |  |

Postemployment Healthcare Benefits - Retiree Health Insurance Premium Account

| $12 / 31 / 2009$ | 6.4 | 24.5 | 18.2 | $25.9 \%$ | $2,371.8$ | $0.8 \%$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| $12 / 31 / 2010$ | 5.7 | 33.9 | 28.2 | $16.8 \%$ | $2,379.7$ | $1.2 \%$ |
| $12 / 31 / 2011$ | 4.5 | 34.4 | 29.9 | $13.2 \%$ | $2,376.9$ | $1.3 \%$ |
| $12 / 31 / 2012$ | 4.4 | 60.3 | 55.9 | $7.4 \%$ | $2,432.4$ | $2.3 \%$ |
| $12 / 31 / 2013$ | 5.2 | 61.2 | 55.9 | $8.6 \%$ | $2,531.5$ | $2.2 \%$ |
| $12 / 31 / 2014$ | 7.2 | 70.5 | 63.3 | $10.2 \%$ | $2,718.9$ | $2.3 \%$ |
| $12 / 31 / 2015$ | 11.2 | 67.8 | 56.6 | $16.5 \%$ | $2,831.8$ | $2.0 \%$ |
| $12 / 31 / 2016$ | 19.1 | 67.9 | 48.8 | $28.1 \%$ | $2,881.4$ | $1.7 \%$ |
| $12 / 31 / 2017$ | 29.8 | 69.4 | 39.5 | $43.0 \%$ | $2,984.5$ | $1.3 \%$ |
| $12 / 31 / 2018$ | 38.5 | 62.7 | 24.3 | $61.3 \%$ | $3,211.6$ | $0.8 \%$ |

Notes:

[^19]
## Plan Summary

## OREGON <br> 

PUBLIC EMPLOYEES RETIREMENT SYSTEM


## Milliman Actuarial Valuation

## Summary of Plan Provisions

 purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.
## Summary of Plan Provisions

The following section summarizes the plan provisions considered in the actuarial valuation. A more detailed description of plan provisions is available from PERS.

| Membership | All employees of public employers participating in this System who are in qualifying positions become members of the System after completing six months of service except those who are eligible for and have elected to participate in an optional retirement plan. Different benefit provisions of the plan apply based on date of hire. |  |
| :---: | :---: | :---: |
|  | Tier 1 | Hired prior to 1996 |
|  | Tier 2 | Hired after 1995 and before August 29, 2003 |
|  | OPSRP | Hired after August 28, 2003, and neither a judge nor a former Tier $1 / \mathrm{Tier} 2$ member eligible to reestablish Tier $1 /$ Tier 2 membership |
|  | Judges | Members of the State Judiciary |
| Member Contributions | Judges | 7\% of salary |
|  | All others | None as of valuation date |
|  |  | Prior to January 1, 2004, Tier $1 /$ Tier 2 members contributed $6 \%$ of salary to member accounts. |
|  |  | Effective July 1, 2020: 2.5\% of salary for Tier $1 /$ Tier 2 members and $0.75 \%$ of salary for OPSRP members (only applicable to members earning at least \$2,500 per month, indexed for inflation) will be contributed to Employee Pension Stability Accounts (EPSA). EPSA balances will not affect the calculation of Money Match or Formula Plus Annuity benefits. |
| Employer Contributions | Set by the PERS Board based on actuarial calculations that follow Board rate-setting policies for employers. |  |

## Summary of Chapter 238 Provisions - Tier 1/Tier 2 and Judges




| Early <br> Retirement Eligibility | Police and Fire Judges <br> General Service | Age 50 or 30 years of service |
| :---: | :---: | :---: |
|  |  | Age 60 |
|  |  | Age 55 or 30 years of service |
| Early <br> Retirement Allowance | Normal retirement allowance, actuarially reduced to early retirement age. However, there is no reduction applied if a member has completed 30 years of service ( 25 years for police \& fire members) or for judges in Plan B. |  |
| Vesting | Contributions made in any part of five calendar years or attainment of age 50 ( 45 for police \& fire) while working in a qualifying position. |  |
| Termination Benefits | Non-Vested <br> Vested | Payment of member's account balance. <br> Same as normal (or early) retirement allowance, but commencement is deferred to normal (or early) retirement date. |
| Optional Forms of Retirement Allowance | The normal form of benefit is a cash refund annuity (joint and two-thirds survivor contingent annuity for a married judge). All optional amounts are adjusted to be actuarially equivalent. <br> Options Available <br> - Life annuity <br> - Cash refund annuity <br> - Life annuity guaranteed 15 years <br> - Joint and $50 \%$ or $100 \%$ survivor contingent annuity, with or without pop-up feature <br> - Partial Lump Sum: Refund of member contribution account balance plus a pension (under any optional form) of employer-paid portion of the Full Formula or Money Match annuity. <br> - Total Lump Sum: Refund of member contribution account plus a matching employer amount. |  |
| Preretirement <br> Death Benefit Eligibility | Judges | ix or more years of service. |
|  | All others | Death occurring while the member is an employee of a participating employer or within 120 days of termination provided the employee does not withdraw the account balance or retire, or a result of injuries received while in the service of a participating employer. |
| Preretirement Death Benefit | Judges | The spouse shall receive a life pension equal to two-thirds of the service retirement allowance. The beneficiary of an unmarried judge shall receive the member's accumulated contributions with interest. |
|  | All others | The member's account balance plus a matching employer amount. |
| Additional Police \& Fire Death Benefits | Upon the death of a retired police officer or firefighter, the surviving spouse or dependent children under age 18 will receive a monthly benefit based on $25 \%$ of the cash refund retirement allowance due to police and fire service. |  |
| Disability <br> Benefit Eligibility | Duty | Disablement occurring as a direct result of a job-related injury or illness, regardless of length of service. |
|  | Non-Duty | Disablement occurring after ten years of service (six years, if a judge), but prior to normal retirement eligibility. |

$\left.\begin{array}{ll}\hline \begin{array}{l}\text { Disability } \\ \text { Benefits }\end{array} & \begin{array}{l}\text { The normal retirement allowance calculated based on the service credit that would have } \\ \text { been earned if the member had continued working to age } 58 \text { (age } 55 \text { for police and fire, } \\ \text { age } 65 \text { for judge members) payable commencing immediately. }\end{array} \\ & \begin{array}{ll}\text { Fire and Police Members' Alternative }\end{array} \\ & \text { In lieu of the above, firefighters and police officers who qualify for duty disability may elect } \\ \text { to receive a benefit of } 50 \% \text { of final average monthly salary at the time of disablement. }\end{array}\right\}$

## Blended COLA after Moro decision

The Supreme Court decision in Moro requires that members "will be entitled to receive during retirement a blended COLA rate that reflects the different COLA provisions applicable to benefits earned at different times." The Supreme Court did not articulate a specific methodology for determining the blended COLA. For purposes of this valuation, we have determined the blend based on creditable service earned before and after October 2013. This approach is consistent with OAR 459-005-0510 adopted by the PERS Board in September 2015.

| Ad Hoc | From time to time, as granted by the Legislature, retired members and beneficiaries have |
| :--- | :--- |
| Adjustments | received increases in their monthly benefits. |


| Variable Annuity <br> Program | Contributions | Prior to January 1, 2004, a member could elect to have 25, 50 or <br> 75 percent of his or her contributions invested in the variable <br> account. |
| :--- | :--- | :--- |
|  | Benefit | At retirement, a member may elect to receive a variable annuity <br> with the funds accumulated in his or her variable account. <br> Alternatively, a member may elect to have all or a portion of the <br> funds in his or her variable account transferred back to the <br> regular account and receive an annuity from the System as <br> though no variable annuity program existed. <br> The employer-provided benefit, however, is based on the <br> earnings the member would have received in the regular <br> account. |
| Interest Credit | Tier 1 Regular | Actuarially assumed rate of return until the rate guarantee <br> reserve has been fully funded for three consecutive years and <br> on Member <br> Accounts |
|  | Tier 2 Regular | Amount determined by the Board based on actual investment |
| earnings of the regular account. |  |  |

Healthcare Medicare Supplement (RHIA)
(a) Currently receiving a retirement allowance from the System,
(b) Covered for eight years before retirement,
(c) Enrolled in a PERS-sponsored health plan, and
(d) Enrolled in both Medicare Part A and Part B.

A surviving spouse or dependent of a deceased RHIA-eligible retiree is eligible for RHIA benefits if they are enrolled in both Medicare Part A and Part B, and either of the following criteria are met:
(a) Currently receiving a retirement allowance from the System, or
(b) The surviving spouse or dependent was covered under the eligible retiree's PERS-sponsored health insurance at the time of the retiree's death and the deceased retiree retired before May 1, 1991.
$\left.\begin{array}{lll} & \text { Benefit Amount } & \begin{array}{l}\text { A monthly contribution of up to } \$ 60 \text { per retiree is applied to } \\ \text { PERS-sponsored Medicare supplemental insurance costs. }\end{array} \\ \hline \begin{array}{lll}\text { Retiree } \\ \text { Healthcare_ } \\ \text { Under Age } 65 \\ \text { (RHIPA) }\end{array} & \text { Retiree Eligibility } & \begin{array}{l}\text { Retired PERS members who were state employees at the time of } \\ \text { retirement, are enrolled in a PERS-sponsored health plan, and }\end{array} \\ \text { are not eligible for Medicare. }\end{array}\right]$

## Summary of Chapter 238A Provisions - OPSRP

| Normal <br> Retirement Date | Police \& Fire Age 60 or age 53 with 25 years of retirement credit <br> General Service Age 65 or age 58 with 30 years of retirement credit <br> School Districts Age 65 or age 58 with 30 calendar years of active membership |
| :---: | :---: |
| Normal Retirement Allowance | A single life annuity equal to final average salary times years of retirement credit attributable to service as fire and police times $1.8 \%$ plus final average salary times all other years of retirement credit times $1.5 \%$. |
| Final Average Salary | The greater of: <br> - Average salary earned during the three calendar years in which the member was paid the highest salary, even if one of those years is less than a full calendar year. <br> - Total salary earned over the last 36 months of employment divided by the actual months of service during that 36 month period. <br> Covered salary for this purpose includes base pay, plus overtime up to an average amount, plus bonuses, plus member contributions paid by the employer on a salary reduction basis. Excludes payments of unused vacation or accumulated sick leave at retirement, and member contributions "assumed and paid" by the employer. <br> For OPSRP members, covered salary is limited by Internal Revenue Code 401(a)(17) The limit was $\$ 280,000$ in 2019. <br> Under Senate Bill 1049 passed during the 2019 legislative session, the salary included in the determination of Final Average Salary will be limited for all members beginning in 2020. The limit will be equal to $\$ 195,000$ in 2020 , and will be indexed with inflation in later years. |
| Early Retirement Eligibility | Police \& Fire Age 50 and 5 years of vesting service <br> General Service Age 55 and 5 years of vesting service |
| Early Retirement Allowance | Normal retirement allowance, actuarially reduced to early retirement age. |
| Vesting | Five years or attainment of normal retirement age. |
| Vested <br> Termination <br> Benefit | Same as normal (or early) retirement allowance, but commencement is deferred to normal (or early) retirement date. |
| Optional Forms of <br> Retirement <br> Benefit | The normal form of benefit is a life annuity. All optional amounts are adjusted to be actuarially equivalent. <br> Options Available <br> - Life annuity <br> - Joint and $50 \%$ or $100 \%$ survivor contingent benefit, with or without pop-up feature <br> - Lump sum if monthly normal retirement benefit is less than $\$ 200$ or if lump sum value is less than $\$ 5,000$. |
| Preretirement Death Benefit Eligibility | Death of a vested member before retirement benefits begin. |


| Preretirement <br> Death Benefit | If member was eligible for early retirement, the actuarial equivalent of $50 \%$ of the early <br> retirement benefit the participant was eligible to receive at date of death. If member was <br> not eligible for early retirement, the actuarial equivalent of $50 \%$ of the early retirement <br> benefit the participant would have been eligible to receive if he terminated employment <br> on his date of death and retired at the earliest possible date. |
| :--- | :--- | :--- |
| Disability Benefit |  |
| Eligibility |  | Duty | Disablement occurring as a direct result of a job-related injury or |
| :--- | :--- |
| illness, regardless of length of service. |
| Disablement occurring after ten years of service, but prior to |
| normal retirement eligibility. |

## Changes in Plan Provisions - Tier 1/Tier 2 and OPSRP

Senate Bill 1049, signed into law in June 2019, made a number of changes to the PERS system, including:

- Effective with calendar year 2020, annual salary included in the calculation of Final Average Salary will be limited to $\$ 195,000$ (as indexed for inflation in future years).
- The PERS Board was required to implement a one-time re-amortization of Tier $1 /$ Tier 2 UAL over a closed 22 year period at the December 31, 2019 rate-setting actuarial valuation, which will set actuarially determined contribution rates for the 2021-2023 biennium.
- For years 2020 through 2024, the limitation on the hours that can be worked by a rehired retire is eliminated. Effective January 1, 2020, contributions will also be charged on the payroll of rehired retirees.
- Effective July 1, 2020, a portion of the $6 \%$ of salary member contribution to the Individual Account Program (IAP) will be redirected to Employee Pension Stability Accounts, which will help fund the defined benefits provided under Tier $1 /$ Tier 2 and OPSRP. For Tier $1 /$ Tier 2 members, the prospectively redirected amount will be $2.5 \%$ of salary, and for OPSRP members the amount will be $0.75 \%$ of salary. The redirection will only apply to members earning $\$ 2,500$ per month or more (indexed for inflation).

The projected benefits in this valuation reflect the limit on annual salary starting in 2020, which reduced the actuarial accrued liability. The re-amortization of Tier 1/Tier 2 UAL is incorporated in the calculation of the advisory Tier $1 /$ Tier 2 UAL rate. The changes related to the work after retirement provisions and the redirection of member contributions are not explicitly reflected in the determination or liabilities or contribution rates shown in this valuation. However, our current understanding is that redirected member contributions are expected to help pay the total contribution rates adopted for the 2021-2023 biennium and will serve as an offset to employer contributions.

## OREGON <br> 

PUBLIC EMPLOYEES RETIREMENT SYSTEM


## STATISTICAL SECTION

## OREGON <br> 

PUBLIC EMPLOYEES RETIREMENT SYSTEM


## Statistical Notes

The statistical section of the Oregon Public Employees Retirement System (PERS or the System) CAFR presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the System's overall financial health. The data presented was extracted from the PERS' information systems.

## Financial Trends

These schedules contain trend information to help the reader understand how the System's financial performance and wellbeing have changed over time. Financial information is presented on an accrual basis.

The Schedules of Additions by Source, Deductions by Type, and Changes in Fiduciary Net Position are presented on both a fiscal and calendar year basis. The System prepares its financial statements on a fiscal-year basis but has its actuarial valuations performed on a calendar-year basis.

The Schedule of Benefit Expenses by Type provides additional detail of benefit expense for fiscal years reported in the aggregate in the Schedules of Deductions by Type.

The Schedule of Earnings and Crediting at December 31 shows earnings available for crediting net of administrative expenses and the rates approved by the Board for the programs it administers.

## Operating Information

These schedules contain data to help illustrate how the information in the System's financial reports relates to the services the System provides and the activities it performs.

The Schedule of Average OPEB Benefits for Retirement Health Insurance Account and Schedule of Average OPEB Benefits for Retiree Health Insurance Premium Account show the average monthly other postemployment healthcare benefits, and the number of retirees receiving benefits under each plan.

The Schedule of Average Defined Benefit Pension Payments presents average monthly benefits, final average salary, and number of retirees still receiving benefits, by year of retirement.

The Schedule of Benefit Recipients by Benefit Type shows retired members by benefit level, benefit type, and payment option selected.

The Schedule of Retirement System Membership shows demographics of membership over a period of time. The fiscal year schedule shows membership over the last seven years. The calendar-year schedule is in five-year increments going back to 1985.

The Schedule of Principal Participating Employers shows the 10 employers with the largest number of current employees, along with aggregate information for the remaining employers with current employees.

The Schedule of Participating Employers lists all employers as of June 30, 2019, to show public employers of the state of Oregon participating in PERS.

Additions by Source - Retirement Programs
For the Last Ten Fiscal Years Ended June 30:

## Defined Benefit Pension Plan

| Fiscal Year | Member <br> Contributions |  | Employer Contributions |  |  | Net Investment and Other Income |  | Total ${ }^{1}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dollars ${ }^{1}$ | Percent of Annual Covered Payroll |  |  |  |  |
| 2010 | \$ | 13,600,476 | \$ | 433,268,434 | 4.88 \% | \$ | 7,279,890,664 | \$ | 7,726,759,574 |
| 2011 |  | 14,024,484 |  | 424,101,414 | 5.30 |  | 10,931,390,952 |  | 11,369,516,850 |
| 2012 |  | 16,534,650 |  | 1,455,729,689 | 9.69 |  | 380,749,755 |  | 1,853,014,094 |
| 2013 |  | 16,985,722 |  | 834,161,587 | 10.26 |  | 6,949,742,064 |  | 7,800,889,373 |
| 2014 |  | 15,319,270 |  | 915,236,878 | 10.54 |  | 9,886,700,639 |  | 10,817,256,787 |
| 2015 |  | 13,785,439 |  | 1,123,256,703 | 12.25 |  | 2,364,479,372 |  | 3,501,521,514 |
| 2016 |  | 14,214,341 |  | 977,332,329 | 10.37 |  | 413,915,853 |  | 1,405,462,523 |
| 2017 |  | 13,177,984 |  | 1,022,201,249 | 10.18 |  | 7,660,055,575 |  | 8,695,434,808 |
| 2018 |  | 12,558,631 |  | 1,390,111,534 | 13.84 |  | 6,247,472,490 |  | 7,650,142,655 |
| 2019 |  | 11,354,366 |  | 1,720,183,341 | 16.21 |  | 4,010,048,029 |  | 5,741,585,736 |

Oregon Public Service Retirement Plan Individual Account Program

| Fiscal Year | Member Contributions |  | Employer Contributions |  |  | Net Investment and Other Income |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dollars | Percent of Annual Covered Payroll |  |  |  |  |
| 2010 | \$ | 505,922,492 | \$ | N/A | N/A \% | \$ | 393,651,362 | \$ | 899,573,854 |
| 2011 |  | 513,715,949 |  | N/A | N/A |  | 735,695,057 |  | 1,249,411,006 |
| 2012 |  | 516,174,983 |  | N/A | N/A |  | 71,535,911 |  | 587,710,894 |
| 2013 |  | 510,796,006 |  | N/A | N/A |  | 635,350,054 |  | 1,146,146,060 |
| 2014 |  | 527,303,202 |  | N/A | N/A |  | 977,439,367 |  | 1,504,742,569 |
| 2015 |  | 563,417,649 |  | N/A | N/A |  | 276,949,224 |  | 840,366,873 |
| 2016 |  | 566,450,233 |  | N/A | N/A |  | 76,509,002 |  | 642,959,235 |
| 2017 |  | 605,277,281 |  | N/A | N/A |  | 948,360,842 |  | 1,553,638,123 |
| 2018 |  | 622,296,460 |  | N/A | N/A |  | 772,501,114 |  | 1,394,797,574 |
| 2019 |  | 647,139,479 |  | N/A | N/A |  | 565,351,952 |  | 1,212,491,431 |

Deferred Compensation Plan

| Fiscal Year | Member Contributions |  | Employer Contributions |  |  | Net Investment and Other Income |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dollars | Percent of Annual Covered Payroll |  |  |  |  |
| 2010 | \$ | 66,708,970 | \$ | N/A | N/A \% | \$ | 84,417,201 | \$ | 151,126,171 |
| 2011 |  | 73,291,691 |  | N/A | N/A |  | 176,999,516 |  | 250,291,207 |
| 2012 |  | 80,632,698 |  | N/A | N/A |  | 9,841,830 |  | 90,474,528 |
| 2013 |  | 74,248,188 |  | N/A | N/A |  | 135,572,819 |  | 209,821,007 |
| 2014 |  | 92,174,335 |  | N/A | N/A |  | 203,181,598 |  | 295,355,933 |
| 2015 |  | 99,796,739 |  | N/A | N/A |  | 48,617,428 |  | 148,414,167 |
| 2016 |  | 107,286,636 |  | N/A | N/A |  | 3,166,856 |  | 110,453,492 |
| 2017 |  | 121,701,967 |  | N/A | N/A |  | 189,041,478 |  | 310,743,445 |
| 2018 |  | 134,259,568 |  | N/A | N/A |  | 169,577,769 |  | 303,837,337 |
| 2019 |  | 139,543,729 |  | N/A | N/A |  | 104,963,768 |  | 244,507,497 |

${ }^{1}$ Amounts and balance restated for fiscal year 2012 due to a prior period adjustment.

Deductions by Type - Retirement Programs
For the Last Ten Fiscal Years Ended June 30:
Defined Benefit Pension Plan

| Fiscal <br> Year | Administrative <br> Expenses $^{1}$ |  |  |  |  | Refunds |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: |

Oregon Public Service Retirement Plan Individual Account Program

| Fiscal <br> Year | Administrative <br> Expenses |  |  |  |  | Refunds |
| :---: | ---: | ---: | ---: | ---: | ---: | ---: |

Deferred Compensation Plan

| Fiscal <br> Year | Benefits | Administrative <br> Expenses | Refunds | Total |  |  |
| :---: | ---: | ---: | ---: | ---: | ---: | ---: |
| 2010 | $\$$ | $45,901,913$ | $\$$ | 889,647 | $\$$ | N/A |
| 2011 |  | $55,929,452$ |  | $1,326,224$ | $\$$ | $46,791,560$ |
| 2012 | $61,465,377$ | 417,776 | N/A |  | $57,255,676$ |  |
| 2013 | $70,550,942$ | 874,584 | N/A | $61,883,153$ |  |  |
| 2014 | $89,652,030$ | 997,202 | N/A | $71,425,526$ |  |  |
| 2015 | $84,177,564$ | N/A | $90,649,232$ |  |  |  |
| 2016 | $91,351,490$ | $1,018,468$ | N/A | $85,196,032$ |  |  |
| 2017 | $97,089,531$ | $1,202,786$ | N/A | $92,554,276$ |  |  |
| 2018 |  | $116,331,317$ | $1,330,947$ | N/A | $98,420,478$ |  |
| 2019 | $123,057,988$ | $1,469,816$ | N/A | $117,801,133$ |  |  |
|  |  | $2,278,273$ | N/A | $125,336,261$ |  |  |

Changes in Fiduciary Net Position - Retirement Programs
For the Last Ten Fiscal Years Ended June 30:

## Defined Benefit Pension Plan

| Fiscal <br> Year | Additions |  | Deductions |  | Net Change |  | Net Position |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | inning of Year |  |  |  | End of Year |
| 2010 | \$ | 7,726,759,574 |  |  | \$ | 2,969,773,548 | \$ | 4,756,986,026 | \$ | 42,928,028,561 | \$ | 47,685,014,587 |
| 2011 |  | 11,369,516,850 |  | 3,259,682,742 |  | 8,109,834,108 |  | 47,685,014,587 |  | 55,794,848,695 |
| 2012 |  | 1,853,014,094 |  | 3,362,832,935 |  | (1,509,818,841) |  | 55,794,848,695 |  | 54,285,029,854 |
| 2013 |  | 7,800,889,373 |  | 3,607,005,495 |  | 4,193,883,878 |  | 54,285,029,854 |  | 58,478,913,732 |
| 2014 |  | 10,817,256,787 |  | 3,894,677,855 |  | 6,922,578,932 |  | 58,478,913,732 |  | 65,401,492,664 |
| 2015 |  | 3,501,521,514 |  | 3,979,388,084 |  | (477,866,570) |  | 65,401,492,664 |  | 64,923,626,094 |
| 2016 |  | 1,405,462,523 |  | 4,247,029,515 |  | $(2,841,566,992)$ |  | 64,923,626,094 |  | 62,082,059,102 |
| 2017 |  | 8,695,434,808 |  | 4,405,790,663 |  | 4,289,644,145 |  | 62,082,059,102 |  | 66,371,703,247 |
| 2018 |  | 7,650,142,655 |  | 4,694,345,457 |  | 2,955,797,198 |  | 66,371,703,247 |  | 69,327,500,445 |
| 2019 |  | 5,741,585,736 |  | 4,865,365,562 |  | 876,220,174 |  | 69,327,500,445 |  | 70,203,720,619 |

Oregon Public Service Retirement Plan
Individual Account Program

| Fiscal |  |  |  |  | Net Position |  |  |
| :---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Year | Additions | Deductions |  | Net Change |  | Beginning of Year | End of Year |
| 2010 | $\$$ | $899,573,854$ | $\$$ | $80,475,898$ | $\$$ | $819,097,956$ | $\$$ |
| 2011 |  | $1,249,411,006$ |  | $140,781,090$ |  | $1,108,629,916$ |  |
| 2012 | $587,710,894$ | $232,427,742$ |  | $355,283,152$ |  | $4,928,206,776$ | $\$$ |
| $20,928,206,732$ | $4,836,648$ | $4,036,836,648$ |  |  |  |  |  |
| 2013 | $1,146,146,060$ | $248,420,382$ |  | $897,725,678$ |  | $4,392,119,800$ | $5,392,119,800$ |
| 2014 | $1,504,742,569$ | $337,470,781$ |  | $1,167,271,788$ |  | $5,289,845,478$ | $6,457,117,478$ |
| 2015 | $840,366,873$ | $327,544,351$ |  | $512,822,522$ |  | $6,457,117,266$ | $6,969,939,788$ |
| 2016 | $642,959,235$ | $373,027,099$ |  | $269,932,136$ |  | $6,969,939,788$ | $7,239,871,924$ |
| 2017 | $1,553,638,123$ | $426,600,112$ |  | $1,127,038,011$ |  | $7,239,871,924$ | $8,366,909,935$ |
| 2018 | $1,394,797,574$ | $559,176,111$ | $835,621,463$ |  | $8,366,909,935$ | $9,202,531,398$ |  |
| 2019 | $1,212,491,431$ | $503,027,830$ |  | $709,463,601$ |  | $9,202,531,398$ | $9,911,994,999$ |

## Deferred Compensation Plan

| Fiscal <br> Year | Additions |  | Deductions |  | Net Change |  | Net Position ${ }^{1}$ |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | nning of Year |  |  |  | End of Year |
| 2010 | \$ | 151,126,171 |  |  | \$ | 46,791,560 | \$ | 104,334,611 | \$ | 807,606,114 | \$ | 911,940,725 |
| 2011 |  | 250,291,207 |  | 57,255,676 |  | 193,035,531 |  | 911,940,725 |  | 1,104,976,256 |
| 2012 |  | 90,474,528 |  | 61,883,153 |  | 28,591,375 |  | 1,104,976,256 |  | 1,133,567,631 |
| 2013 |  | 209,821,007 |  | 71,425,526 |  | 138,395,481 |  | 1,133,567,631 |  | 1,271,963,112 |
| 2014 |  | 295,355,933 |  | 90,649,232 |  | 204,706,701 |  | 1,271,963,112 |  | 1,476,669,813 |
| 2015 |  | 148,414,167 |  | 85,196,032 |  | 63,218,135 |  | 1,476,669,813 |  | 1,539,887,948 |
| 2016 |  | 110,453,492 |  | 92,554,276 |  | 17,899,216 |  | 1,539,887,948 |  | 1,557,787,164 |
| 2017 |  | 310,743,445 |  | 98,420,478 |  | 212,322,967 |  | 1,557,787,164 |  | 1,770,110,131 |
| 2018 |  | 303,837,337 |  | 117,801,133 |  | 186,036,204 |  | 1,770,110,131 |  | 1,956,146,335 |
| 2019 |  | 244,507,497 |  | 125,336,261 |  | 119,171,236 |  | 1,956,146,335 |  | 2,075,317,571 |

${ }^{1}$ Balances are restated for fiscal year 2012 due to prior period adjustments.

Additions by Source - OPEB
For the Last Ten Fiscal Years Ended June 30:
Retirement Health Insurance Account

| Fiscal Year | Member <br> Contributions |  |  | Employer Contributions |  | Net Investment and Other Income |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dollars | Percent of Annual Covered Payroll |  |  |  |  |
| 2010 | \$ | N/A | \$ | 22,351,240 | 0.29 \% | \$ | 31,145,418 | \$ | 53,496,658 |
| 2011 |  | N/A |  | 22,176,966 | 0.29 |  | 47,359,659 |  | 69,536,625 |
| 2012 |  | N/A |  | 46,464,958 | 0.54 |  | 3,023,553 |  | 49,488,511 |
| 2013 |  | N/A |  | 47,294,060 | 0.57 |  | 35,636,711 |  | 82,930,771 |
| 2014 |  | N/A |  | 48,253,398 | 0.56 |  | 56,194,217 |  | 104,447,615 |
| 2015 |  | N/A |  | 53,648,437 | 0.59 |  | 15,606,876 |  | 69,255,313 |
| 2016 |  | N/A |  | 44,587,963 | 0.47 |  | 4,246,552 |  | 48,834,515 |
| 2017 |  | N/A |  | 49,785,501 | 0.50 |  | 57,566,224 |  | 107,351,725 |
| 2018 |  | N/A |  | 47,997,918 | 0.48 |  | 50,869,212 |  | 98,867,130 |
| 2019 |  | N/A |  | 49,615,345 | 0.47 |  | 35,959,368 |  | 85,574,713 |

Retiree Health Insurance Premium Account

| Fiscal Year | Member Contributions |  | Employer Contributions |  |  | Net Investment and Other Income |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dollars | Percent of Annual Covered Payroll |  |  |  |  |
| 2010 | \$ | N/A | \$ | 1,496,640 | 0.08 \% | \$ | 939,274 | \$ | 2,435,914 |
| 2011 |  | N/A |  | 1,428,453 | 0.08 |  | 1,135,114 |  | 2,563,567 |
| 2012 |  | N/A |  | 3,378,230 | 0.13 |  | 16,723 |  | 3,394,953 |
| 2013 |  | N/A |  | 3,443,805 | 0.14 |  | 499,279 |  | 3,943,084 |
| 2014 |  | N/A |  | 6,149,608 | 0.24 |  | 739,056 |  | 6,888,664 |
| 2015 |  | N/A |  | 6,887,258 | 0.25 |  | 266,949 |  | 7,154,207 |
| 2016 |  | N/A |  | 10,966,837 | 0.39 |  | 228,057 |  | 11,194,894 |
| 2017 |  | N/A |  | 11,863,776 | 0.39 |  | 2,027,506 |  | 13,891,282 |
| 2018 |  | N/A |  | 13,290,145 | 0.45 |  | 2,383,184 |  | 15,673,329 |
| 2019 |  | N/A |  | 14,009,075 | 0.45 |  | 2,455,173 |  | 16,464,248 |

Deductions by Type - OPEB
For the Last Ten Fiscal Years Ended June 30:

## Retirement Health Insurance Account

| Fiscal <br> Year | Benefits ${ }^{1}$ |  | Administrative Expenses |  | Refunds |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2010 | \$ | 28,821,539 | \$ | 974,988 | \$ | N/A | \$ | 29,796,527 |
| 2011 |  | 29,251,771 |  | 1,039,603 |  | N/A |  | 30,291,374 |
| 2012 |  | 29,935,920 |  | 963,843 |  | N/A |  | 30,899,763 |
| 2013 |  | 30,777,470 |  | 1,149,475 |  | N/A |  | 31,926,945 |
| 2014 |  | 34,112,567 |  | 1,044,937 |  | N/A |  | 35,157,504 |
| 2015 |  | 31,922,820 |  | 1,279,427 |  | N/A |  | 33,202,247 |
| 2016 |  | 33,602,540 |  | 1,256,017 |  | N/A |  | 34,858,557 |
| 2017 |  | 31,186,802 |  | 1,288,059 |  | N/A |  | 32,474,861 |
| 2018 |  | 32,503,140 |  | 1,281,744 |  | N/A |  | 33,784,884 |
| 2019 |  | 32,234,400 |  | 1,312,229 |  | N/A |  | 33,546,629 |

## Retiree Health Insurance Premium Account

| Fiscal <br> Year | Benefits ${ }^{1}$ |  | Administrative |  |  |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | enses |  |  |  |  |
| 2010 | \$ | 2,307,058 | \$ | 103,645 | \$ | N/A | \$ | 2,410,703 |
| 2011 |  | 3,024,382 |  | 161,559 |  | N/A |  | 3,185,941 |
| 2012 |  | 3,885,769 |  | 71,981 |  | N/A |  | 3,957,750 |
| 2013 |  | 4,093,736 |  | 169,137 |  | N/A |  | 4,262,873 |
| 2014 |  | 4,925,743 |  | 170,901 |  | N/A |  | 5,096,644 |
| 2015 |  | 4,230,808 |  | 188,598 |  | N/A |  | 4,419,406 |
| 2016 |  | 4,682,975 |  | 259,850 |  | N/A |  | 4,942,825 |
| 2017 |  | 4,327,944 |  | 285,895 |  | N/A |  | 4,613,839 |
| 2018 |  | 4,659,536 |  | 277,596 |  | N/A |  | 4,937,132 |
| 2019 |  | 4,486,752 |  | 318,425 |  | N/A |  | 4,805,177 |

[^20]Changes in Plan Fiduciary Net Position - OPEB
For the Last Ten Fiscal Years Ended June 30:

## Retirement Health Insurance Account

| Fiscal |  |  |  |  | Net Position |  |  |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Year | Additions |  | Deductions | Net Change | Beginning of Year | End of Year |  |
| 2010 | $\$$ | $53,496,658$ | $\$$ | $29,796,527$ | $\$$ | $23,700,131$ | $\$$ |
| 2011 |  | $69,536,625$ |  | $30,291,374$ |  | $39,245,251$ |  |
| 2012 |  | $49,488,511$ | $30,899,763$ |  | $18,588,748$ |  | $208,745,6478$ |
| 2013 |  | $82,930,771$ |  | $31,926,945$ |  | $51,003,826$ |  |
| $2014,991,029$ | $247,991,778$ |  |  |  |  |  |  |
| 2014 | $104,447,615$ | $35,157,504$ |  | $69,290,111$ |  | $266,579,777$ | $317,583,603$ |
| 2015 | $69,255,313$ | $33,202,247$ |  | $36,053,066$ |  | $386,873,714$ | $386,583,603$ |
| 2016 | $48,834,515$ | $34,858,557$ |  | $13,975,958$ |  | $422,926,780$ | $422,926,780$ |
| 2017 | $107,351,725$ | $32,474,861$ |  | $74,876,864$ |  | $436,902,738$ | $511,779,738$ |
| 2018 | $98,867,130$ | $33,784,884$ |  | $65,082,246$ |  | $511,779,602$ | $576,861,848$ |
| 2019 | $85,574,713$ | $33,546,629$ | $52,028,084$ |  | $576,861,848$ | $628,889,932$ |  |

Retiree Health Insurance Premium Account

| Fiscal Year | Additions |  | Deductions |  | Net Change |  | Net Position |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | ing of Year |  |  | End of Year |
| 2010 | \$ | 2,435,914 |  |  | \$ | 2,410,703 | \$ | 25,211 | \$ | 5,719,342 | 5,744,553 |
| 2011 |  | 2,563,567 |  | 3,185,941 |  | $(622,374)$ |  | 5,744,553 | 5,122,179 |
| 2012 |  | 3,394,953 |  | 3,957,750 |  | $(562,797)$ |  | 5,122,179 | 4,559,382 |
| 2013 |  | 3,943,084 |  | 4,262,873 |  | $(319,789)$ |  | 4,559,382 | 4,239,593 |
| 2014 |  | 6,888,664 |  | 5,096,644 |  | 1,792,020 |  | 4,239,593 | 6,031,613 |
| 2015 |  | 7,154,207 |  | 4,419,406 |  | 2,734,801 |  | 6,031,613 | 8,766,414 |
| 2016 |  | 11,194,894 |  | 4,942,825 |  | 6,252,069 |  | 8,766,414 | 15,018,483 |
| 2017 |  | 13,891,282 |  | 4,613,839 |  | 9,277,443 |  | 15,018,483 | 24,295,926 |
| 2018 |  | 15,673,329 |  | 4,937,132 |  | 10,736,197 |  | 24,295,926 | 35,032,123 |
| 2019 |  | 16,464,248 |  | 4,805,177 |  | 11,659,071 |  | 35,032,123 | 46,691,194 |

Additions by Source - Retirement Programs
For the Last Ten Years Ended December 31 ${ }^{1}$ :

Defined Benefit Pension Plan

|  |  | Employer Contributions |  |  |  |  |
| :---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Calendar <br> Year | Member <br> Contributions | Dollars | Percent of Annual <br> Covered Payroll | Net Investment <br> and Other Income | Total |  |
| 2009 | $\$$ | $11,209,060$ | $\$$ | $561,305,422$ | $6.59 \%$ | $\$$ |
| 2010 | $14,327,206$ |  | $411,590,742$ | 4.61 |  | $6,054,309,024$ |$\$$| $8,626,823,506$ |
| :--- |
| 2011 |

Oregon Public Service Retirement Plan
Individual Account Program

| Calendar Year | Member Contributions |  | Employer Contributions |  |  | Net Investment and Other Income |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dollars | Percent of Annual Covered Payroll |  |  |  |  |
| 2009 | \$ | 504,209,955 | \$ | N/A | N/A \% | \$ | 435,988,065 | \$ | 940,198,020 |
| 2010 |  | 502,322,036 |  | N/A | N/A |  | 400,883,000 |  | 903,205,036 |
| 2011 |  | 518,199,449 |  | N/A | N/A |  | 96,058,972 |  | 614,258,421 |
| 2012 |  | 499,094,923 |  | N/A | N/A |  | 623,896,684 |  | 1,122,991,607 |
| 2013 |  | 542,566,655 |  | N/A | N/A |  | 814,928,040 |  | 1,357,494,695 |
| 2014 |  | 511,048,423 |  | N/A | N/A |  | 450,087,155 |  | 961,135,578 |
| 2015 |  | 596,936,756 |  | N/A | N/A |  | 140,226,970 |  | 737,163,726 |
| 2016 |  | 597,188,543 |  | N/A | N/A |  | 518,172,223 |  | 1,115,360,766 |
| 2017 |  | 613,683,342 |  | N/A | N/A |  | 1,213,845,362 |  | 1,827,528,704 |
| 2018 |  | 638,930,679 |  | N/A | N/A |  | $(61,712,368)$ |  | 577,218,311 |

## Deferred Compensation Plan

| Calendar Year | Member Contributions |  | Employer Contributions |  |  | Net Investment and Other Income |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dollars | Percent of Annual Covered Payroll |  |  |  |  |
| 2009 | \$ | 63,087,307 | \$ | N/A | N/A \% | \$ | 147,674,587 | \$ | 210,761,894 |
| 2010 |  | 67,994,065 |  | N/A | N/A |  | 82,812,783 |  | 150,806,848 |
| 2011 |  | 75,619,604 |  | N/A | N/A |  | 35,406,816 |  | 111,026,420 |
| 2012 |  | 78,115,678 |  | N/A | N/A |  | 105,067,553 |  | 183,183,231 |
| 2013 |  | 88,901,454 |  | N/A | N/A |  | 207,310,080 |  | 296,211,534 |
| 2014 |  | 92,495,435 |  | N/A | N/A |  | 102,188,822 |  | 194,684,257 |
| 2015 |  | 97,373,493 |  | N/A | N/A |  | 15,087,160 |  | 112,460,653 |
| 2016 |  | 109,040,225 |  | N/A | N/A |  | 83,913,037 |  | 192,953,262 |
| 2017 |  | 120,454,924 |  | N/A | N/A |  | 212,359,507 |  | 332,814,431 |
| 2018 |  | 144,365,735 |  | N/A | N/A |  | 62,553,479 |  | 206,919,214 |

${ }^{1}$ Calendar year-end information is provided because earnings are distributed as of December 31.

## Deductions by Type - Retirement Programs

For the Last Ten Years Ended December 31 ${ }^{1}$ :
Defined Benefit Pension Plan


Oregon Public Service Retirement Plan Individual Account Program


Deferred Compensation Plan

| Calendar <br> Year |  | Benefits | Administrative Expenses |  |  | Refunds |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2009 | \$ | 37,366,503 | \$ | 863,699 | \$ | N/A | \$ | 38,230,202 |
| 2010 |  | 46,759,679 |  | 804,345 |  | N/A |  | 47,564,024 |
| 2011 |  | 60,816,774 |  | 963,874 |  | N/A |  | 61,780,648 |
| 2012 |  | 65,498,582 |  | 783,755 |  | N/A |  | 66,282,337 |
| 2013 |  | 79,075,903 |  | 982,625 |  | N/A |  | 80,058,528 |
| 2014 |  | 92,995,075 |  | 998,023 |  | N/A |  | 93,993,098 |
| 2015 |  | 82,398,740 |  | 1,050,769 |  | N/A |  | 83,449,509 |
| 2016 |  | 81,073,521 |  | 1,374,662 |  | N/A |  | 82,448,183 |
| 2017 |  | 101,419,280 |  | 1,390,830 |  | N/A |  | 102,810,110 |
| 2018 |  | 131,272,865 |  | 1,483,023 |  | N/A |  | 132,755,888 |

${ }^{1}$ Calendar year-end information is provided because earnings are distributed as of December 31.
${ }^{2}$ Balances are restated for calendar year 2009 due to prior period adjustments.

## Changes in Fiduciary Net Position - Retirement Programs

For the Last Ten Years Ended December 31 ${ }^{1}$ :

## Defined Benefit Pension Plan



## Oregon Public Service Retirement Plan

Individual Account Program


## Deferred Compensation Plan

Calendar
Net Position

| Year | Additions | Deductions |  | Net Change | Beginning of Year | End of Year |  |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| 2009 | $\$$ | $210,761,894$ | $\$$ | $38,230,202$ | $\$$ | $172,531,692$ | $\$$ |
| 2010 | $150,806,848$ | $47,564,024$ |  | $103,242,824$ |  | $944,170,784$ | $\$$ |

${ }^{1}$ Calendar year-end information is provided because earnings are distributed as of December 31.
${ }^{2}$ Balances are restated for calendar years 2009 to 2015 due to prior period adjustments.
${ }^{3}$ Balances restated for calendar years 2013, 2014, and 2017 to correct amounts.

Additions by Source - OPEB
For the Last Ten Years Ended December $31^{1}$ :

Retirement Health Insurance Account

|  |  | Employer Contributions |  |  |  |  |
| :---: | :---: | ---: | :---: | ---: | ---: | ---: |
| Calendar <br> Year | Member <br> Contributions | Dollars |  | Percent of Annual <br> Covered Payroll |  | Net Investment <br> and Other Income |
| 2009 | $\$$ | N/A | $\$$ | $25,863,178$ | $0.34 \%$ | $\$$ |
| 2010 | N/A | $22,156,216$ | $33,958,964$ | $\$$ | $59,822,142$ |  |
| 2011 | N/A | $32,610,644$ | 0.31 | 0.25 | $26,075,309$ | $48,231,525$ |
| 2012 | N/A | $48,118,569$ | 0.38 | $5,474,204$ | $38,084,848$ |  |
| 2013 | N/A | $47,729,940$ | 0.59 | $35,088,054$ | $83,206,623$ |  |
| 2014 | N/A | $49,466,294$ | 0.56 | $46,420,994$ | $94,150,934$ |  |
| 2015 | N/A | $48,846,297$ | 0.55 | $25,754,870$ | $75,221,164$ |  |
| 2016 | N/A | $48,339,520$ | 0.59 | $7,995,269$ | $56,841,566$ |  |
| 2017 | N/A | $49,167,576$ | 0.50 | $31,003,380$ | $79,342,900$ |  |
| 2018 | N/A | $49,483,717$ | 0.48 | $72,787,020$ | $121,954,596$ |  |
|  |  |  |  | $1,768,069$ | $51,251,786$ |  |

## Retiree Health Insurance Premium Account

| Calendar Year | Member Contributions |  |  | Employer Contributions |  | Net Investment and Other Income |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dollars | Percent of Annual Covered Payroll |  |  |  |  |
| 2009 | \$ | N/A | \$ | 1,796,343 | 0.08 \% | \$ | 1,016,811 | \$ | 2,813,154 |
| 2010 |  | N/A |  | 1,458,105 | 0.08 |  | 659,794 |  | 2,117,899 |
| 2011 |  | N/A |  | 2,347,710 | 0.06 |  | 158,742 |  | 2,506,452 |
| 2012 |  | N/A |  | 3,450,509 | 0.10 |  | 557,438 |  | 4,007,947 |
| 2013 |  | N/A |  | 4,708,305 | 0.15 |  | 588,465 |  | 5,296,770 |
| 2014 |  | N/A |  | 6,378,015 | 0.19 |  | 361,915 |  | 6,739,930 |
| 2015 |  | N/A |  | 8,747,711 | 0.24 |  | 131,852 |  | 8,879,563 |
| 2016 |  | N/A |  | 11,621,895 | 0.25 |  | 933,866 |  | 12,555,761 |
| 2017 |  | N/A |  | 12,646,688 | 0.40 |  | 2,915,300 |  | 15,561,988 |
| 2018 |  | N/A |  | 13,587,039 | 0.45 |  | $(36,367)$ |  | 13,550,672 |

${ }^{1}$ Calendar year-end information is provided because earnings are distributed as of December 31 .

## Deductions by Type - OPEB

For the Last Ten Years Ended December 31 ${ }^{1}$ :

## Retirement Health Insurance Account

| Calendar <br> Year | Administrative |  |  |  |  |
| :---: | ---: | ---: | ---: | ---: | ---: |
| 2009 | $\$$ | Benefits | $28,537,920$ | $\$$ | 974,580 |
| Expenses | Refunds | N/A | $\$$ | $29,512,500$ |  |
| 2010 | $29,066,220$ | 973,329 | N/A | $30,039,549$ |  |
| 2011 | $29,524,122$ | $1,283,144$ | N/A | $30,807,266$ |  |
| 2012 | $30,375,640$ | 837,282 | N/A | $31,212,922$ |  |
| 2013 | $31,132,920$ | $1,095,853$ | N/A | $32,228,773$ |  |
| 2014 | $31,636,379$ | $1,167,459$ | N/A | $32,803,838$ |  |
| 2015 | $32,273,928$ | $1,223,215$ | N/A | $33,497,143$ |  |
| 2016 | $32,385,680$ | $1,206,654$ | N/A | $33,592,334$ |  |
| 2017 | $32,438,822$ | $1,275,297$ | N/A | $33,714,119$ |  |
| 2018 | $32,422,620$ | $1,374,059$ | N/A | $33,796,679$ |  |

## Retiree Health Insurance Premium Account

| Calendar <br> Year | Administrative |  |  |  |  |
| :---: | ---: | ---: | ---: | ---: | ---: |
| 2009 | Benefits | $2,020,198$ | $\$$ | 113,096 | Expenses | Refunds | Notal |
| :---: |
| 2010 |

${ }^{1}$ Calendar year-end information is provided because earnings are distributed as of December 31.

## Change in Fiduciary Net Position - OPEB

## For the Last Ten Years Ended December 31 ${ }^{1}$ :

## Retirement Health Insurance Account

| Calendar Year | Additions |  | Deductions |  | Net Change |  | Net Position |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | inning of Ye |  |  |  | End of Year |
| 2009 | \$ | 59,822,142 |  |  | \$ | 29,512,500 | \$ | 30,309,642 | \$ | 183,831,314 | \$ | 214,140,956 |
| 2010 |  | 48,231,525 |  | 30,039,549 |  | 18,191,976 |  | 214,140,956 |  | 232,332,932 |
| 2011 |  | 38,084,848 |  | 30,807,266 |  | 7,277,582 |  | 232,332,932 |  | 239,610,514 |
| 2012 |  | 83,206,623 |  | 31,212,922 |  | 51,993,701 |  | 239,610,514 |  | 291,604,215 |
| 2013 |  | 94,150,934 |  | 32,228,773 |  | 61,922,161 |  | 291,604,215 |  | 353,526,376 |
| 2014 |  | 75,221,164 |  | 32,803,838 |  | 42,417,326 |  | 353,526,376 |  | 395,943,702 |
| 2015 |  | 56,841,566 |  | 33,497,143 |  | 23,344,423 |  | 395,943,702 |  | 419,288,125 |
| 2016 |  | 79,342,900 |  | 33,592,334 |  | 45,750,566 |  | 419,288,125 |  | 465,038,691 |
| 2017 |  | 121,954,596 |  | 33,714,119 |  | 88,240,477 |  | 465,038,691 |  | 553,279,168 |
| 2018 |  | 51,251,786 |  | 33,796,679 |  | 17,455,107 |  | 553,279,168 |  | 570,734,275 |

## Retiree Health Insurance Premium Account

| Calendar <br> Year | Additions | Deductions | Net Change | Neginning of Year |  | End of Year |
| :---: | ---: | ---: | ---: | ---: | ---: | ---: |
| 2009 | $\$$ | $2,813,154$ | $\$$ | $2,133,294$ | $\$$ | 679,860 |
| 2010 | $2,117,899$ | $2,770,914$ | $(653,015)$ | $5,678,273$ | $\$$ | $6,358,133$ |
| 2011 | $2,506,452$ | $3,672,169$ | $(1,165,717)$ | $5,358,133$ | $5,705,118$ |  |
| 2012 | $4,007,946$ | $4,102,513$ | $(94,567)$ | $4,705,118$ | $4,539,401$ |  |
| 2013 | $5,296,770$ | $4,495,644$ | 801,126 | $4,444,401$ | $4,444,834$ | $5,245,960$ |
| 2014 | $6,739,930$ | $4,796,136$ | $1,943,794$ | $5,245,960$ | $7,189,754$ |  |
| 2015 | $8,879,563$ | $4,894,696$ | $3,984,867$ | $7,189,754$ | $11,174,621$ |  |
| 2016 | $12,555,761$ | $4,629,010$ | $7,926,751$ | $11,174,621$ | $19,101,372$ |  |
| 2017 | $15,561,988$ | $4,851,660$ | $10,710,328$ | $19,101,372$ | $29,811,700$ |  |
| 2018 | $13,550,672$ | $4,899,310$ | $8,651,362$ | $29,811,700$ | $38,463,062$ |  |

${ }^{1}$ Calendar year-end information is provided because earnings are distributed as of December 31 .

Schedule of Earnings and Crediting
at December 31 ${ }^{1}$ :

${ }^{1}$ Calendar year-end information is provided because earnings are credited as of December 31.
${ }^{2}$ Earnings rate includes allocation from settlement of Murray v. PERB litigation.
${ }^{3}$ Earnings rate includes allocation from settlement of White, et al. v. PERB litigation.

Schedule of Benefit Expenses By Type -
Defined Benefit Pension Plan
For the Fiscal Years Ended June 30:

|  |  | Disability Benefits |  | Retirement <br> Benefit Totals | Death Benefits | Refunds ${ }^{1}$ |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Fiscal <br> Year | Service <br> Benefits | Duty | Non-Duty |  |  | Normal | Death | Total |
| 2010 | \$2,795,098,921 | \$ 15,188,097 | \$ 101,866,823 | \$ 2,912,153,841 | \$ 3,414,960 | \$ 25,692,404 | \$ N/A | \$ 2,941,261,205 |
| 2011 | 3,074,390,373 | 15,967,087 | 105,974,442 | 3,196,331,902 | 7,606,867 | 17,203,318 | 9,283,908 | 3,230,425,995 |
| 2012 | 3,166,918,154 | 16,449,589 | 108,423,907 | 3,291,791,650 | 3,918,168 | 27,966,120 | 6,054,330 | 3,329,730,268 |
| 2013 | 3,422,618,167 | 17,242,718 | 111,616,337 | 3,551,477,222 | 4,582,777 | 10,074,038 | 7,365,530 | 3,573,499,567 |
| 2014 | 3,701,010,685 | 17,739,646 | 113,317,283 | 3,832,067,614 | 5,802,797 | 13,614,833 | 11,945,261 | 3,863,430,505 |
| 2015 | 3,790,050,384 | 17,943,338 | 113,129,130 | 3,921,122,852 | 6,044,180 | 7,283,720 | 9,197,495 | 3,943,648,247 |
| 2016 | 4,045,951,252 | 18,896,881 | 118,534,433 | 4,183,382,566 | 9,925,146 | 6,342,385 | 6,812,193 | 4,206,462,290 |
| 2017 | 4,204,153,060 | 18,965,495 | 118,479,583 | 4,341,598,137 | 4,684,598 | 6,589,962 | 9,371,782 | 4,362,244,479 |
| 2018 | 4,497,671,956 | 19,356,946 | 120,819,135 | 4,637,868,037 | 4,849,807 | 5,145,792 | 8,730,502 | 4,656,594,138 |
| 2019 | 4,666,793,109 | 20,360,781 | 123,821,174 | 4,810,975,064 | 4,083,536 | 3,356,265 | 8,547,377 | 4,826,962,242 |

${ }^{1}$ Prior to fiscal year 2011 information to present refunds by type was not available and was combined in Normal Refunds.

Schedule of Average OPEB Benefits for Retirement Health Insurance Account ${ }^{1}$
For the Fiscal Year Ended June 30, 2019:

| Years Credited Service | $8+$ |
| :--- | ---: |
| Average Monthly Benefit | $\$ 60.00$ |
| Final Average Salary | N/A |
| Number of Active Retirees | 206 |

Schedule of Average OPEB Benefits for Retiree Health Insurance Premium Account ${ }^{1}$
For the Fiscal Year Ended June 30, 2019:

|  | Years Credited Service |  |  |  |  |  |  |  |  |  |  |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 8-9 |  | 10-14 |  | 15-19 |  | 20-24 |  | 25-29 |  | $30+$ |  |  |  |
| Average Monthly Benefit | \$ | 206 | \$ | 247 | \$ | 289 | \$ | 330 | \$ | 371 | \$ | 412 | \$ | 383 |
| Final Average Salary |  | N/A |  | N/A |  | N/A |  | N/A |  | N/A |  | N/A |  | N/A |
| Number of Active Retirees |  | 5 |  | 20 |  | 57 |  | 89 |  | 190 |  | 544 |  | 905 |

Schedule of Average Defined Benefit Pension Payments

| Retirement Effective Dates July 1, 2009 to June 30, 2019 | Years Credited Service |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 0-5 | 6-10 | 11-15 | 16-20 | 21-25 | 26-30 | 31+ | Total |
| 2010 Average Monthly Bene | \$672 | \$1,068 | \$1,344 | \$1,940 | \$2,735 | \$4,234 | \$5,380 | \$2,727 |
| Final Average Salary | \$3,185 | \$3,644 | \$3,931 | \$4,515 | \$5,132 | \$5,438 | \$5,858 | \$4,736 |
| Number of Active Retirees | 240 | 627 | 672 | 916 | 874 | 1,144 | 548 | 5,021 |
| 2011 Average Monthly Bene | \$691 | \$1,029 | \$1,396 | \$1,895 | \$2,678 | \$4,080 | \$5,578 | \$2,701 |
| Final Average Salary | \$3,270 | \$3,634 | \$4,072 | \$4,642 | \$5,252 | \$5,901 | \$6,275 | \$4,939 |
| Number of Active Retirees | 286 | 768 | 914 | 1,080 | 1,124 | 1,240 | 778 | 6,190 |
| 2012 Average Monthly Benefit | \$658 | \$1,021 | \$1,442 | \$1,868 | \$2,591 | \$3,883 | \$5,347 | \$2,602 |
| Final Average Salary | \$3,566 | \$3,881 | \$4,381 | \$4,894 | \$5,688 | \$6,266 | \$6,976 | \$5,294 |
| Number of Active Retirees | 322 | 861 | 1,010 | 1,055 | 1,238 | 1,204 | 875 | 6,565 |
| 2013 Average Monthly Bene | \$707 | \$1,068 | \$1,480 | \$1,948 | \$2,613 | \$3,850 | \$5,489 | \$2,608 |
| Final Average Salary | \$3,642 | \$3,828 | \$4,439 | \$5,020 | \$5,921 | \$6,616 | \$6,950 | \$5,389 |
| Number of Active Retirees | 378 | 953 | 1,101 | 1,112 | 1,342 | 1,163 | 940 | 6,989 |
| 2014 Average Monthly Bene | \$759 | \$1,072 | \$1,405 | \$1,791 | \$2,518 | \$3,620 | \$5,302 | \$2,464 |
| Final Average Salary | \$3,574 | \$3,629 | \$4,366 | \$4,996 | \$5,899 | \$6,385 | \$6,955 | \$5,291 |
| Number of Active Retirees | 396 | 1,037 | 1,130 | 1,236 | 1,442 | 1,240 | 928 | 7,409 |
| 2015 Average Monthly Benefit | \$603 | \$827 | \$1,246 | \$1,742 | \$2,347 | \$3,466 | \$5,179 | \$2,258 |
| Final Average Salary | \$3,901 | \$3,801 | \$4,494 | \$5,147 | \$5,771 | \$6,524 | \$7,347 | \$5,382 |
| Number of Active Retirees | 301 | 842 | 1,023 | 1,113 | 1,155 | 1,102 | 643 | 6,179 |
| 2016 Average Monthly Bene | \$708 | \$866 | \$1,241 | \$1,759 | \$2,337 | \$3,425 | \$5,145 | \$2,352 |
| Final Average Salary | \$3,593 | \$3,818 | \$4,516 | \$5,280 | \$5,878 | \$6,811 | \$7,347 | \$5,543 |
| Number of Active Retirees | 331 | 860 | 1,006 | 1,134 | 1,247 | 1,303 | 800 | 6,681 |
| 2017 Average Monthly Benefit | \$677 | \$975 | \$1,285 | \$1,753 | \$2,469 | \$3,417 | \$5,248 | \$2,464 |
| Final Average Salary | \$3,689 | \$3,851 | \$4,537 | \$5,443 | \$6,192 | \$7,036 | \$8,085 | \$5,815 |
| Number of Active Retirees | 379 | 916 | 1,098 | 1,198 | 1,178 | 1,379 | 1,030 | 7,178 |
| 2018 Average Monthly Benefit | \$1,011 | \$1,050 | \$1,252 | \$1,699 | \$2,478 | \$3,326 | \$4,965 | \$2,394 |
| Final Average Salary | \$3,921 | \$3,950 | \$4,394 | \$5,437 | \$6,387 | \$7,085 | \$8,014 | \$5,837 |
| Number of Active Retirees | 367 | 955 | 1,055 | 1,330 | 1,207 | 1,483 | 948 | 7,345 |
| 2019 Average Monthly Benefit | \$800 | \$926 | \$1,218 | \$1,773 | \$2,548 | \$3,469 | \$4,883 | \$2,298 |
| Final Average Salary | \$3,786 | \$3,914 | \$4,563 | \$5,562 | \$6,519 | \$7,422 | \$8,334 | \$5,869 |
| Number of Active Retirees | 411 | 966 | 1,002 | 1,199 | 1,090 | 1,257 | 737 | 6,662 |

## Schedule of Benefit Recipients by Benefit Type

For the Fiscal Year Ended June 30, 2019

| Monthly |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Amount | Retirees | 1 | 2 | 3 | 4 | 5 | Refund Annuity | 1 | 2 | 3 | 4 | 1 | 2 | 3 |
| \$ 1-500 | 17,543 | 14,150 | 57 | 100 | 2,755 | 481 | 1,276 | 5,726 | 4,942 | 985 | 795 | 1,921 | 1,535 | 363 |
| 501-1000 | 21,082 | 17,383 | 97 | 516 | 2,355 | 731 | 2,067 | 7,258 | 6,684 | 1,843 | 1,101 | 1,022 | 873 | 234 |
| 1001-1500 | 17,797 | 14,813 | 79 | 610 | 1,716 | 579 | 1,681 | 5,760 | 6,111 | 1,751 | 819 | 743 | 724 | 208 |
| 1501-2000 | 15,280 | 12,831 | 66 | 570 | 1,344 | 469 | 1,439 | 4,504 | 5,588 | 1,628 | 713 | 561 | 684 | 163 |
| 2001-2500 | 13,380 | 11,463 | 70 | 498 | 1,017 | 332 | 1,225 | 3,870 | 4,905 | 1,483 | 544 | 548 | 660 | 145 |
| 2501-3000 | 11,313 | 9,895 | 65 | 363 | 740 | 250 | 1,034 | 3,171 | 4,249 | 1,219 | 427 | 460 | 636 | 117 |
| 3001-3500 | 9,477 | 8,372 | 57 | 246 | 644 | 158 | 826 | 2,622 | 3,635 | 1,218 | 359 | 312 | 411 | 94 |
| 3501-4000 | 8,362 | 7,583 | 42 | 168 | 490 | 79 | 733 | 2,266 | 3,436 | 1,108 | 306 | 182 | 269 | 62 |
| 4001-4500 | 7,350 | 6,759 | 35 | 140 | 365 | 51 | 600 | 1,937 | 3,204 | 1,064 | 270 | 105 | 124 | 46 |
| 4501-5000 | 6,420 | 6,013 | 28 | 79 | 267 | 33 | 448 | 1,642 | 2,899 | 970 | 259 | 74 | 98 | 30 |
| 5001-5500 | 5,447 | 5,112 | 12 | 54 | 248 | 21 | 383 | 1,349 | 2,582 | 852 | 170 | 28 | 63 | 20 |
| 5501-6000 | 4,261 | 4,001 | 12 | 25 | 209 | 14 | 311 | 1,126 | 1,937 | 673 | 141 | 20 | 45 | 8 |
| 6000+ | 11,674 | 11,004 | 26 | 64 | 553 | 27 | 621 | 2,460 | 5,685 | 2,383 | 354 | 47 | 99 | 25 |
| Totals | 149,386 | 129,379 | 646 | 3,433 | 12,703 | 3,225 | 12,644 | 43,691 | 55,857 | 17,177 | 6,258 | 6,023 | 6,221 | 1,515 |
| * Type of Retirement |  |  |  |  |  |  |  |  | ** Annuity and Lump-Sum Options |  |  |  |  |  |
| 1-Normal |  |  |  |  |  |  |  |  | 1-No benefit for beneficiary |  |  |  |  |  |
| 2 - Duty Disability |  |  |  |  |  |  |  |  | 2 - Beneficiary receives same monthly benefit for life |  |  |  |  |  |
| 3-Non-Duty Disability |  |  |  |  |  |  |  |  | 3 -Beneficiary receives half the monthly benefit for life |  |  |  |  |  |
| 4-Survivor Payment |  |  |  |  |  |  |  |  | 4-15-year certain |  |  |  |  |  |
| 5-Alternate Payee |  |  |  |  |  |  |  |  |  |  |  |  |  |  |

## Schedule of Retirement System Membership

at December 31:
Five Year Increments

| Five Year Increments | 1985 | 1990 | 1995 | 2000 | 2005 | 2010 | 2015 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| State Agencies | 37,824 | 46,187 | 45,068 | 42,434 | 38,076 | 48,018 | 47,331 |
| School Districts | 47,590 | 48,144 | 55,734 | 63,133 | 56,756 | 79,798 | 66,184 |
| Political Subdivisions | 26,238 | 33,177 | 40,635 | 53,291 | 50,085 | 65,332 | 54,662 |
| Inactive Members | 15,920 | 23,225 | 32,033 | 44,830 | 47,289 | 40,481 | 42,849 |
| Total Non-Retired | 127,572 | 150,733 | 173,470 | 203,688 | 192,206 | 233,629 | 211,026 |
| Retired Members and Beneficiaries | 46,181 | 55,540 | 64,796 | 82,355 | 101,213 | 110,573 | 136,298 |
| Total Membership | 173,753 | 206,273 | 238,266 | 286,043 | 293,419 | 344,202 | 347,324 |
| Administrative Expense ${ }^{1}$ | \$2,905,072 | \$8,901,091 | \$13,500,677 | \$24,358,550 | \$40,056,600 | \$38,029,071 | \$47,934,435 |
| Pension Roll (one month) | \$18,083,614 | \$33,175,888 | \$58,457,531 | \$122,467,087 | \$202,633,214 | \$265,490,496 | \$333,044,107 |

${ }^{1}$ Fiduciary Funds only.

Schedule of Retirement System Membership at June 30:

|  | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| State Agencies | 45,953 | 45,019 | 45,774 | 47,620 | 47,868 | 48,099 | 48,320 | 49,699 |
| School Districts | 67,172 | 63,297 | 64,824 | 66,434 | 68,648 | 69,510 | 71,238 | 73,164 |
| Political Subdivisions | 56,656 | 54,943 | 54,376 | 54,536 | 55,160 | 55,696 | 56,439 | 53,464 |
| Inactive Members | 42,286 | 44,819 | 43,646 | 44,786 | 45,925 | 45,709 | 45,993 | 48,786 |
| Total Non-Retired | 212,067 | 208,078 | 208,620 | 213,376 | 217,601 | 219,014 | 221,990 | 225,113 |
| Retired Members and Beneficiaries | 119,346 | 123,827 | 129,138 | 132,506 | 136,435 | 136,435 | 145,863 | 149,386 |
| Total Membership | 331,413 | 331,905 | 337,758 | 345,882 | 354,036 | 355,449 | 367,853 | $\underline{374,499}$ |
| Administrative Expense ${ }^{1}$ | \$42,254,365 | \$42,792,995 | \$40,395,370 | \$45,791,942 | \$51,763,886 | \$55,931,659 | \$53,090,243 | \$54,880,713 |
| Pension Roll (one month) | \$284,236,712 | \$299,997,147 | \$303,834,899 | \$317,090,746 | \$337,405,252 | \$355,414,652 | \$376,397,537 | \$382,187,402 |

[^21]Schedule of Principal Participating Employers
Current Fiscal Year and Nine Years Ago

|  | 2019 |  |  | 2010 |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: |

(a) Data for 2019 provided by Multnomah County was incomplete at the time this table was prepared, leading to understated totals for non-retired members.
(b) Clackamas County was not ranked in the top ten principal participating employers in 2010.

State (109)
Appraiser Certification and Licensure Board

Board of Accountancy
Board of Architect Examiners
Board of Chiropractic Examiners
Board of Examiners for Engineering and Land Surveying
Board of Geologists Examiners
Board of Optometry
Board of Parole and Post-Prison Supervision
Board of Pharmacy
Bureau of Labor and Industries
Commission on Indian Services
Commission on Judicial Fitness and Disability
Construction Contractors Board
Department of Administrative Services
Department of Agriculture
Department of Aviation
Department of Consumer and Business Services
Department of Corrections
Department of Education
Department of Energy
Department of Environmental Quality
Department of Human Services
Department of Justice
Department of Land Conservation and Development
Department of Military-Federal Employees
Department of Revenue
Department of State Lands
Department of State Police
Department of Transportation
Department of Veterans' Affairs
Department Of Education Coordinating Commission

District Attorneys Department
Eastern Oregon University
Employment Department
Employment Relations Board
Forestry Department
Geology and Mineral Industries
Health Related Licensing Boards
Judicial Department
Land Use Board of Appeals
Landscape Contractors Board
Legislative Administration Board (Committee)
Legislative Assembly
Legislative Committees
Legislative Fiscal Office
Legislative Policy \& Research Committee
Long Term Care Ombudsman
Military Department
Office of Legislative Counsel
Office of the Governor

Office of the State Treasurer
Oregon Advocacy Commission Office Oregon Beef Council
Oregon Board of Dentistry
Oregon Board of Licensed Professional
Counselors and Therapists
Oregon Board of Massage Therapists
Oregon Board of Medical Examiners
Oregon Business Development Department
Oregon Commission for the Blind
Oregon Corrections Enterprises
Oregon Criminal Justice Commission
Oregon Dairy Products Commission
Oregon Department of Fish and Wildlife
Oregon Dungeness Crab Commission
Oregon Education Investment Board
Oregon Film and Video
Oregon Forest Resources Institute
Oregon Government Ethics Commission
Oregon Health Authority
Oregon Hop Commission
Oregon Housing and Community Services
Oregon Institute of Technology
Oregon Liquor Control Commission
Oregon Parks and Recreation Department
Oregon Patient Safety Commission
Oregon Potato Commission
Oregon Racing Commission
Oregon Salmon Commission
Oregon State Bar
Oregon State Bar Professional Liability Fund
Oregon State Board of Nursing
Oregon State Library
Oregon State University
Oregon Tourism Commission
Oregon Trawl Commission
Oregon Watershed Enhancement Board
Oregon Wheat Commission
Oregon Youth Authority
Physical Therapist Licensing Board
Portland State University
Psychiatric Security Review Board
Public Defense Services Commission
Public Employees Retirement System
Public Safety Standards and Training
Public Utility Commission
Real Estate Agency
Secretary of State
Southern Oregon University
State Accident Insurance Fund
State Board of Clinical Social Workers
State Board of Tax Practitioners
State Lottery Commission
State Marine Board
Teacher Standards and Practices Commission
Travel Information Council
University of Oregon
Water Resources Department

Western Oregon University

Political Subdivisions (484)
Adair Village, City of
Albany, City of
Amity Fire District
Amity, City of
Applegate Valley RFPD 9
Arch Cape Service District
Ashland Parks Commission
Ashland, City of
Astoria, City of
Athena, City of
Aumsville RFPD
Aumsville, City of
Aurora RFPD
Aurora, City of
Baker County
Baker County Library District
Baker Valley Irrigation District
Baker, City of
Bandon, City of
Banks Fire District 13
Banks, City of
Bay City, City of
Beaverton, City of
Bend Metropolitan Park and Recreation District
Bend, City of
Benton County
Black Butte Ranch RFPD
Black Butte Ranch Service District
Boardman RFPD
Boardman, City of
Brookings, City of
Brownsville RFPD
Burns, City of
Burnt River Irrigation District
Butte Falls, Town of
Canby FPD 62
Canby Utility Board
Canby, City of
Cannon Beach RFPD
Cannon Beach, City of
Canyon City, Town of
Canyonville, City of
Carlton, City of
Cascade Locks, City of
Cave Junction, City of
Central Cascades Fire and EMS
Central Oregon Coast Fire and Rescue District
Central Oregon Intergovernmental Council
Central Oregon Irrigation District
Central Oregon Regional Housing Authority
Central Point, City of
Charleston RFPD
Chetco Community Public Library Board
Chiloquin, City of

Chiloquin-Agency Lake RFPD
City County Insurance Services
City of Forest Grove
Clackamas County
Clackamas County Fair
Clackamas County Fire District 1
Clackamas County Vector Control District
Clackamas River Water
Clackamas River Water Providers
Clatskanie Library District
Clatskanie People's Utility District
Clatskanie RFPD
Clatskanie, City of
Clatsop County
Clean Water Services
Cloverdale RFPD
Coburg RFPD
Coburg, City of
Colton RFPD 70
Columbia City, City of
Columbia County
Columbia County 911 Communications District
Columbia Drainage Vector Control District
Columbia River Fire and Rescue
Columbia River PUD
Community Services Consortium
Condon, City of
Coos Bay, City of
Coos County
Coos County Airport District
Coquille, City of
Corbett Water District
Cornelius, City of
Corvallis, City of
Cottage Grove, City of
Crescent RFPD
Creswell, City of
Crook County
Crook County RFPD 1
Crooked River Ranch RFPD
Crystal Springs Water District
Culver, City of
Curry County
Curry Public Library District
Dallas, City of
Dayton, City of
Depoe Bay RFPD
Depoe Bay, City of
Deschutes County
Deschutes Public Library District
Deschutes Valley Water District
Dexter RFPD
Douglas County
Douglas County RFPD 2
Douglas County Soil and Water
Conservation District
Drain, City of
Dufur, City of
Dundee, City of
Dunes City, City of

Durham, City of
Eagle Point, City of
East Fork Irrigation District
East Umatilla County RFPD
Echo, City of
Elgin, City of
Elkton, City of
Enterprise, City of
Estacada Cemetery Maintenance District
Estacada RFD 69
Estacada, City of
Eugene Water and Electric Board
Eugene, City of
Fairview Water District
Fairview, City of
Falls City, City of
Farmers Irrigation District
Fern Ridge Community Library
Florence, City of
Fossil, City of
Garibaldi, City of
Gaston RFPD
Gaston, City of
Gearhart, City of
Gervais, City of
Gilliam County
Gladstone, City of
Glide RFPD
Gold Beach, City of
Gold Hill, City of
Goshen RFPD
Grant County
Grant County Emergency Communications
Grants Pass Irrigation District
Grants Pass, City of
Greater St. Helens Parks and Recreation
Greater Toledo Pool Recreation District
Green Sanitary District
Gresham, City of
Halsey, City of
Halsey-Shedd RFPD
Happy Valley, City of
Harbor Water PUD
Harney County
Harney Health District
Harrisburg Fire and Rescue
Harrisburg, City of
Helix, City of
Heppner, City of
Hermiston, City of
High Desert Park and Recreation District
Hillsboro, City of
Hines, City of
Hood River County
Hood River, City of
Hoodland RFD 74
Horsefly Irrigation District
Housing Authority of Clackamas County
Housing Authority of Jackson County
Housing Authority of Portland
Hubbard RFPD

Hubbard, City of
Huntington, City of
Ice Fountain Water District
Idanha-Detroit Rural Fire Protection District
Illinois Valley RFPD
Imbler RFPD
Imbler, City of
Independence, City of
Irrigon, City of
Jackson County
Jackson County Fire District 3
Jackson County Fire District 4
Jackson County Fire District 5
Jackson County Fire District 6
Jackson County Vector Control District
Jacksonville, City of
Jefferson County
Jefferson County EMS District
Jefferson County Library District
Jefferson County RFPD 1
Jefferson County SWCD
Jefferson RFPD
Jefferson, City of
John Day, City of
Jordan Valley, City of
Joseph, City of
Josephine County
Judges PERS
Junction City RFPD
Junction City, City of
Keizer RFPD
Keizer, City of
Keno Rural Fire Protection District
King City, City of
Klamath County
Klamath County Emergency Communications
Klamath County Fire District 1
Klamath Falls, City of
Klamath Housing Authority
Klamath Vector Control District
Knappa Svensen Burnside RFPD
La Grande Rural Fire Protection District
La Grande, City of
La Pine RFPD
Lafayette, City of
Lake Chinook Fire And Rescue District
Lake County
Lake County Library District
Lake Health District
Lake Oswego, City of
Lakeside Water District
Lakeside, City of
Lakeview, Town of
Lane Council of Governments
Lane County
Lane Fire Authority
League of Oregon Cities
Lebanon Aquatic District
Lebanon RFPD
Lebanon, City of
Lincoln City, City of

| Lincoln County | Netarts Water District | Portland Development Commission |
| :---: | :---: | :---: |
| Linn County | Netarts-Oceanside RFPD | Portland, City of |
| Linn-Benton Housing Authority | Netarts-Oceanside Sanitary District | Powers, City of |
| Lowell, City of | Newberg, City of | Prairie City, City of |
| Lowell RFPD | Newport, City of | Prineville, City of |
| Lyons, City of | North Bend City Housing Authority | Rainbow Water District |
| Lyons Fire District | North Bend, City of | Rainier Cemetery District |
| Madras, City of | North Central Public Health District | Rainier, City of |
| Malheur County | North Clackamas County Water Commission | Redmond Area Park and Recreation District |
| Malin, City of | North Douglas County Fire and EMS | Redmond Fire and Rescue |
| Manzanita, City of | North Lincoln Fire \& Rescue District 1 | Redmond, City of |
| Mapleton Water District | North Marion County Communications | Reedsport, City of |
| Marion County | North Morrow Vector Control District | Riddle, City of |
| Marion County Fire District 1 | North Plains, City of | Rockaway Beach, City of |
| Marion County Housing Authority | North Powder, City of | Rockwood Water PUD |
| Maupin, City of | North Wasco County Parks \& Recreation | Rogue River RFPD |
| McKenzie RFPD | District | Rogue River Valley Irrigation District |
| McMinnville Water and Light Department | Northeast Oregon Housing Authority | Rogue River, City of |
| McMinnville, City of | Northern Oregon Corrections | Roseburg Urban Sanitary Authority |
| Medford Irrigation District | Northwest Senior and Disability Services | Roseburg, City of |
| Medford Water Commission | Nyssa Road Assessment District 2 | Rural Road Assessment District 3 |
| Medford, City of | Nyssa, City of | Salem Housing Authority |
| Merrill, City of | Oak Lodge Water Service District | Salem, City of |
| Metolius, City of | Oakland, City of | Salmon Harbor and Douglas County |
| METRO | Oakridge, City of | Sandy RFPD 72 |
| Metropolitan Area Communication | Ochoco Irrigation District | Sandy, City of |
| Commission | Odell Sanitary District | Scappoose Public Library District |
| Mid-Columbia Center for Living | Ontario, City of | Scappoose RFPD |
| Mid-Columbia Fire And Rescue | Oregon Cascades West COG | Scappoose, City of |
| Mid-Valley Behavioral Care Network | Oregon City, City of | Scio RFPD |
| Mill City RFPD | Oregon Community College Association | Seal Rock RFPD |
| Mill City, City of | Oregon Health \& Science University | Seal Rock Water District |
| Millersburg, City of | Oregon Municipal Electric Utilities | Shady Cove, City of |
| Millington RFPD | Association | Sheridan Fire District |
| Milton-Freewater, City of | Oregon School Boards Association | Sheridan, City of |
| Milwaukie, City of | Oregon Trail Library District | Sherman County |
| Mist-Birkenfeld RFPD | Owyhee Irrigation District | Sherwood, City of |
| Mohawk Valley RFD | Parkdale RFPD | Siletz Rural Fire Protection District |
| Molalla RFPD 73 | Pendleton, City of | Silver Falls Library District |
| Molalla, City of | Philomath Fire and Rescue | Silverton RFPD 2 |
| Monmouth, City of | Philomath, City of | Silverton, City of |
| Monroe RFPD | Phoenix, City of | Sisters and Camp Sherman RFPD |
| Monroe, City of | Pilot Rock, City of | Sisters, City of |
| Moro, City of | Pleasant Hill Goshen Fire and Rescue | Siuslaw Public Library District |
| Mosier Fire District | Pleasant Hill RFPD | Siuslaw RFPD 1 |
| Mt. Angel Fire District | Polk County | South Fork Water Board |
| Mt. Angel, City of | Polk County Fire District 1 | South Lane County Fire and Rescue |
| Mt. Vernon, City of | Polk Soil and Water Conservation District | South Suburban Sanitary District |
| Mulino Water District 23 | Port of Astoria | Southwest Lincoln County Water District |
| Multnomah County | Port of Cascade Locks | Springfield, City of |
| Multnomah County Drainage District 1 | Port of Coos Bay, International | St. Helens, City of |
| Multnomah County RFPD 14 | Port of Garibaldi | Stanfield, City of |
| Myrtle Creek, City of | Port of Hood River | Stayton RFPD |
| Myrtle Point, City of | Port of Newport | Stayton, City of |
| Nehalem Bay Fire and Rescue | Port of Portland | Sublimity RFPD |
| Nehalem Bay Health District | Port of St. Helens | Suburban East Salem Water District |
| Nehalem Bay Wastewater Agency | Port of The Dalles | Sunrise Water Authority |
| Nesika Beach - Ophir Water District | Port of Tillamook Bay | Sunriver Service District |
| Neskowin Regional Sanitary Authority | Port of Umatilla | Sutherlin Water Control District |
| Neskowin Regional Water District | Port Orford Public Library | Sutherlin, City of |
| Nestucca RFPD | Port Orford, City of | Sweet Home Cemetery Maintenance District |


| Sweet Home Fire and Ambulance District | Winchester Bay Sanitary District | Clackamas CSD 115 |
| :---: | :---: | :---: |
| Sweet Home, City of | Winston, City of | Clackamas CSD 12 |
| Talent Irrigation District | Winston-Dillard Fire District | Clackamas CSD 3 |
| Talent, City of | Winston-Dillard Water District | Clackamas CSD 35 |
| Tangent RFPD | Wood Village, City of | Clackamas CSD 46 |
| Tigard, City of | Woodburn Fire District | Clackamas CSD 53 |
| Tillamook County Emergency | Woodburn, City of | Clackamas CSD 62 |
| Communications District | Wy'East Fire District | Clackamas CSD 7J |
| Tillamook County Soil and Water | Yachats RFPD | Clackamas CSD 86 |
| Conservation District | Yachats, City of | Clackamas Charter Alliance 2 |
| Tillamook Fire District | Yamhill Communications Agency | Clatskanie School District 6J |
| Tillamook People's Utility District | Yamhill County | Clatsop CSD 10 |
| Tillamook, City of | Yamhill Fire Protection District | Clatsop CSD 1C |
| Toledo, City of | Yamhill, City of | Clatsop CSD 30 |
| Tri-City Water and Sanitary Authority | Yoncolla, City of | Clatsop CSD 4 |
| Tri-County Cooperative Weed Management |  | Clatsop CSD 8 |
| Area | Community Colleges (17) | Coburg Community Charter School |
| Troutdale, City of | Blue Mountain Community College | Columbia CSD 13 |
| Tualatin Valley Fire and Rescue | Central Oregon Community College | Columbia CSD 47 J |
| Tualatin Valley Irrigation District | Chemeketa Community College | Columbia CSD 502 |
| Tualatin Valley Water District | Clackamas Community College | Columbia Gorge Education Service District |
| Tualatin, City of | Clatsop Community College | Condon Admin. School District 25J |
| Turner, City of | Columbia Gorge Community College | Coos CSD 13 |
| Umatilla County | Klamath Community College | Coos CSD 31 |
| Umatilla County Fire District \#1 | Lane Community College | Coos CSD 41 |
| Umatilla County Soil and Water District | Linn-Benton Community College | Coos CSD 54 |
| Umatilla County Special Library District | Mt. Hood Community College | Coos CSD 8 |
| Umatilla RFPD 7-405 | Oregon Coast Community College | Coos CSD 9 |
| Umatilla, City of | Portland Community College | Crater Lake Charter Academy |
| Umatilla-Morrow Radio and Data District | Rogue Community College | Crook CSD |
| Vale, City of | Southwestern Oregon Community College | Curry CSD 17C |
| Valley View Cemetery Maintenance District | Tillamook Bay Community College | Curry CSD 2CJ |
| Veneta, City of | Treasure Valley Community College | Dallas Community School |
| Vernonia RFPD | Umpqua Community College | Dayton School District 8 |
| Vernonia, City of |  | Desert Sky Montessori |
| Waldport, City of | School Districts (296) | Deschutes CSD 1 |
| Wallowa County | Alliance Charter Academy | Deschutes CSD 2J |
| Wallowa, City of | Arco Iris Spanish Immersion Charter School | Deschutes CSD 6 |
| Warrenton, City of | Armadillo Technical Institute | Douglas County ESD |
| Wasco County | Baker CSD 16J | Douglas CSD 1 |
| Wasco County Soil and Water Conservation | Baker CSD 30 J | Douglas CSD 105 |
| District | Baker CSD 5J | Douglas CSD 116 |
| Washington County | Baker CSD 61 | Douglas CSD 12 |
| Washington County Consolidated | Baker Web Academy | Douglas CSD 130 |
| Communications Agency | Ballston Community School | Douglas CSD 15 |
| West Extension Irrigation District | Beaverton School District 48J | Douglas CSD 19 |
| West Linn, City of | Bend International School | Douglas CSD 21 |
| West Multnomah Soil and Water | Bennett Pearson Academy Charter School | Douglas CSD 22 |
| Conservation District | Benton CSD 17J | Douglas CSD 32 |
| West Side Fire District | Benton CSD 1J | Douglas CSD 34 |
| West Slope Water District | Benton CSD 509J | Douglas CSD 4 |
| West Valley Fire District | Benton CSD 7J | Douglas CSD 70 |
| West Valley Housing Authority | Bridge Charter Academy | Douglas CSD 77 |
| Western Lane Ambulance District | Cannon Beach Academy | EagleRidge High School |
| Westfir, City of | Cascade Heights Public Charter School | Eddyville Charter School |
| Weston Cemetery District | Center For Advanced Learning | Estacada Web and Early College Academy 1 |
| Weston, City of | Central Curry School District 1 | Forest Grove Community School |
| Wheeler, City of | City View Charter School | Fossil School District 21J |
| Wickiup Water District | Clackamas Charter Alliance 1 | Four Rivers Community School |
| Willamina, City of | Clackamas County ESD | Frontier Charter Academy |
| Wilsonville, City of | Clackamas CSD 108 | Gilliam CSD 3 |

Statistical Section

| Grant County ESD | Lane CSD 4J | North Wasco CSD 21 |
| :---: | :---: | :---: |
| Grant CSD 16J | Lane CSD 52 | Northwest Regional ESD |
| Grant CSD 17 | Lane CSD 66 | Opal School |
| Grant CSD 4 | Lane CSD 68 | Oregon Connections Academy |
| Grant CSD 8 | Lane CSD 69 | Oregon Family School |
| Grant School District 3 | Lane CSD 71 | Oregon Virtual Academy |
| Greater Albany Public Schools 8J | Lane CSD 76 | Oregon Virtual Education East |
| Harney CSD 10 | Lane CSD 79J | Oregon Virtual Education West |
| Harney CSD 13 | Lane CSD 90 | Personalized Learning, Inc. |
| Harney CSD 16 | Lane CSD 97J | Phoenix School, The |
| Harney CSD 28 | Le Monde Immersion Charter School | Polk CSD 13J |
| Harney CSD 3 | Lewis and Clark Montessori Charter School | Polk CSD 2 |
| Harney CSD 4 | Lincoln CSD | Polk CSD 21 |
| Harney CSD 5 | Linn Benton Lincoln ESD | Polk CSD 57 |
| Harney CSD 7 | Linn CSD 129J | Portland Village School |
| Harney CSD UH1J | Linn CSD 55 | Powell Butte Community Charter School |
| Harney ESD Region 17 | Linn CSD 552C | Renaissance Public Academy |
| Harrisburg School District 7 | Linn CSD 9 | Ridgeline Montessori Public Charter School |
| High Desert Education Service District | Linn CSD 95C | River's Edge Academy Charter School |
| Hillsboro School District 1J | Logos Public Charter School | Sage Community School |
| Hood River CSD | Lourdes Charter School | Sand Ridge Charter School |
| Hope Chinese Charter School | Luckiamute Valley Charter School | Sauvie Island Academy |
| Howard Street Charter School, Inc. | Madrone Trail Public Charter School | Scappoose School District 1J |
| Inavale Community Partners | Malheur CSD 12 | Sheridan AllPrep Academy |
| Insight School Of Oregon Charter | Malheur CSD 26C | Sheridan Japanese School Foundation |
| Ione School District | Malheur CSD 29 | Sherman CSD |
| Jackson CSD 35 | Malheur CSD 61 | Sherwood Charter School |
| Jackson CSD 4 | Malheur CSD 66 | Siletz Valley Early College Academy |
| Jackson CSD 5 | Malheur CSD 81 | Siletz Valley School |
| Jackson CSD 549C | Malheur CSD 84 | Sisters Web and Early College Academy \#3 |
| Jackson CSD 59 | Malheur CSD 8C | South Coast ESD Region 7 |
| Jackson CSD 6 | Malheur ESD Region 14 | South Columbia Family School |
| Jackson CSD 9 | Marion CSD 1 | South Harney School District 33 |
| Jackson CSD 91 | Marion CSD 103C | South Wasco County School District 1 |
| Jackson CSD 94 | Marion CSD 14CJ | Southern Oregon ESD |
| Jefferson County ESD | Marion CSD 15 | Southwest Charter School |
| Jefferson CSD 4 | Marion CSD 24J | Springfield Academy Of Arts \& Academics |
| Jefferson CSD 41 | Marion CSD 45 | Springwater Environmental Sciences School |
| Jefferson CSD 509J | Marion CSD 4J | Sunny Wolf Charter School |
| Jefferson CSD 8 | Marion CSD 5 | Sweet Home Charter School |
| Jordan Valley School District 3 | Marion CSD 91 | The Emerson School |
| Josephine County UJ School District | Mastery Learning Institute | The Ivy School |
| Josephine CSD 7 | Metro East Web Academy | The Lighthouse School |
| Kairos PDX | Molalla River Academy | The Valley School of Southern Oregon |
| Kings Valley Charter School | Morrow CSD | The Village School |
| Klamath CSD CU | Mosier Community School | Three Rivers Charter School |
| Klamath Falls City Schools | Multisensory Institute Teaching Children | Tillamook CSD 101 |
| Knova Learning Oregon | Multisensory Learning Academy | Tillamook CSD 56 |
| Lake County ESD | Multnomah County ESD | Tillamook CSD 9 |
| Lake CSD 11C | Multnomah CSD 1 | Trillium Charter School |
| Lake CSD 14 | Multnomah CSD 10 | Umatilla County Administrative School |
| Lake CSD 18 | Multnomah CSD 28-302 JT | District 1R |
| Lake CSD 21 | Multnomah CSD 3 | Umatilla CSD 16R |
| Lake CSD 7 | Multnomah CSD 39 | Umatilla CSD 29RJ |
| Lane County ESD | Multnomah CSD 51JT | Umatilla CSD 2R |
| Lane CSD 1 | Multnomah CSD 7 | Umatilla CSD 5 |
| Lane CSD 19 | Multnomah CSD R-40 | Umatilla CSD 61R |
| Lane CSD 28J | Nixyaawii Community School | Umatilla CSD 6R |
| Lane CSD 32 | North Central ESD | Umatilla CSD 7 |
| Lane CSD 40 | North Powder School District | Umatilla CSD 80R |
| Lane CSD 45J3 | North Santiam School District 29J | Umatilla CSD 8R |


| Umatilla Morrow ESD | Wallowa CSD 54 | Wheeler CSD 55U |
| :--- | :--- | :--- |
| Union CSD 1 | Wallowa CSD 6 | Willamette ESD |
| Union CSD 11 | Wasco CSD 29 | Woodland Charter School |
| Union CSD 15 | Washington CSD 13 | Yamhill CSD 1 |
| Union CSD 23 | Washington CSD 15 | Yamhill CSD 29JT |
| Union CSD 5 | Washington CSD 23J | Yamhill CSD 30-44-63J |
| Wahtonka Community School | Washington CSD 511JT | Yamhill CSD 40 |
| Wallowa County Region 18 ESD | Washington CSD 88J | Yamhill CSD 48J |
| Wallowa CSD 12 | West Lane Technical Learning Center | Yamhill CSD 4J |
| Wallowa CSD 21 | Wheeler CSD 1 |  |

## OREGON <br> 

PUBLIC EMPLOYEES RETIREMENT SYSTEM



[^0]:    ${ }^{1}$ From October 1, 2013 to March 31, 2016, the policy benchmark was 20\% Russell 3000+300 Bps quarter lag, 23.5\% Oregon Custom FI Benchmark, 12.5\% NCREIF Property Index quarter lag, 41.5\% MSCI ACWI and 2.5\% CPI+4\%.
    From April 1, 2016 to June 30, 2016 the policy benchmark was 20\% Russell 3000+300 Bps quarter lag, 23.5\% Oregon Custom FI Benchmark, 12.5\% Oregon Custom Real Estate Benchmark, 41.5\% MSCI AC World Index and 2.5\% CPI+4\%.
    From July 1,2016 to March 1, 2018 the policy benchmark is 20\% Russell 3000+300 Bps quarter lag, 22.5\% Oregon Custom FI Benchmark, 12.5\% Oregon Custom Real Estate Benchmark, 40\% MSCI ACWI IMI Net and 5\% CPI+4\%.
    From April 1, 2018 to present the policy benchmark is 19\% Russell 3000+300 Bps quarter lag, 22\% Oregon Custom FI Benchmark, 12.5\% Oregon Custom Real Estate Benchmark, 39\% MSCI ACWIIMI Net and 7.5\% CPI+4\%.
    ${ }^{2}$ From March 1, 2011 to December 31, 2013, index was 60\% Barclays Capital (BC) U.S. Universal Index, 20\% S\&P/LSTA Leveraged Loan Index, 10\% JP Morgan Emerging Market Bond Index Global Index, and 10\% Bank of America Merrill Lynch (BofA ML) High Yield Master II Index.
    From January 1,2014 to February 29,2016, index was $40 \%$ BC U.S. Aggregate Bond, 40\% BC U.S.1-3 Year Government/Credit Bond Index, 15\% S\&P LSTA Leveraged Loan Index, and 5\% BofA ML High Yield Master II Index.
    From March 1, 2016 to present, index is 46\% Barclays Aggregate Bond, 37\% Barclays Treasury, 13\% S\&P LSTA and 4\% BofA ML High Yield Master II.
    ${ }^{3}$ Through March 31, 2016, the Oregon Custom Real Estate Benchmark was made up of the NCREIF Property quarter lag Index. From April 1, 2016, the benchmark, is made up of the NCREIF Fund Index - Open End Diversified Core Equity (NFI-ODCE) quarter lag Net of Fees. From July 1, 2017, the monthly return is calculated as the geometrically linked monthly-portion of thequarterly return. Returns are not actual monthly, but rather equivalent for all intra-quarter months, in order to match the actual quarterly return.
    ${ }^{4}$ Through December 31, 2016, the Private Equity return combines the estimated return from the most recent quarter with a revision component that trues up the past two quarters' reported returns with the past two quarters' actual returns.
    ${ }^{5}$ Until June 30, 2017 the index is Russell $3000+300$ Bps, quarter lag. From July 1, 2017, the monthly return is calculated as thegeometrically linked monthly-portion of the quarterly return. Returns are not actual monthly, but rather equivalent for all intra-quarter months, in order to match the actual quarterly return.

[^1]:    ${ }^{1} 10$-year trend information will be disclosed prospectively.

[^2]:    ${ }^{1} 10$-year trend information will be disclosed prospectively.

[^3]:    ${ }^{1} 10$-year trend information will be disclosed prospectively

[^4]:    ${ }^{1}$ All performance figures cited throughout this letter are based on market values and time-weighted return calculations.

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[^6]:    ${ }^{1}$ These percentages do not include cash and cash equivalents.
    ${ }^{2}$ Guaranteed Investment Contacts are stated at contract value.

[^7]:    This work product was prepared solely for Oregon Public Employees Retirement Systern for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work: Milliman recommends that third parties be aided by their own actuary or other qualified professional when revieving the Milliman work product

[^8]:    Actuarial cost method

[^9]:    1 For valuation purposes, the health cost trend rates are assumed to be applied at the beginning of the plan year.
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[^14]:    ${ }^{1}$ Additions to annual allowances reflect the combined effects of new retirements and COLA increases since the previous valuation date.
    ${ }^{2}$ Since last valuation date.
    ${ }^{3}$ Annual allowances reflect estimated adjustments to retiree benefits due to the implementation of the Strunk v. PERB, et al. and City of Eugene v. State of Oregon, PERB, et al. decisions.
    ${ }^{4}$ Annual allowances reflect estimated adjustments to retiree benefits for the Moro $v$. State of Oregon decision for records that were not already adjusted in the data provided.

[^15]:    Side account assets are included with Tier 1/Tier 2 assets.
    ${ }^{2}$ Excludes effect of Multnomah Fire District (net UAAL of $\$ 146$ million as of 12/31/2018).
    ${ }^{3}$ Covered payroll shown is for members of the rate pool benefiting from the specified program. For example, Tier 1/Tier 2 School District payroll is only payroll for Tier 1/Tier 2 members and excludes OPSRP. However, UAL is amortized using combined Tier 1/Tier 2 and OPSRP payroll.
    ${ }^{4}$ Reflects the transfer in assets and liabilities for new employers that joined the SLGRP effective January 1 following the valuation date.
    ${ }^{5}$ The 12/31/2014 valuation reflects benefit changes from the Oregon Supreme Court's ruling in Moro v. State of Oregon, which overturned portions of Senate Bills 822 and 861.

[^16]:    ${ }^{1}$ Accrued liability associated w ith new entrants is show $n$. For a full assessment of the new entrant effect on UAL, this w ould need to be combined w ith contributions associated w ith new entrants.

[^17]:    ${ }^{1}$ An extensive revision of the actuarial assumptions occurs prior to each even-year valuation; therefore, the figures are not directly comparable.
    ${ }^{2}$ The 12/31/2012 valuation reflects the benefit changes enacted by the 2013 Oregon Legislature in Senate Bills 822 and 861, as well as a change in cost method to Entry Age Normal.
    ${ }^{3}$ The 12/31/2014 valuation reflects benefit changes from the Oregon Supreme Court's ruling in Moro v. State of Oregon, which overturned portions of Senate Bills 822 and 861.

[^18]:    ${ }^{1}$ An extensive revision of the actuarial assumptions occurs prior to each even-year valuation; therefore, the figures are not directly comparable.
    ${ }^{2}$ The 12/31/2012 valuation reflects a change in cost method to Entry Age Normal.

[^19]:    Side account assets are included with pension assets.
    ${ }^{2}$ Includes UAAL for Multnomah Fire District (\$146 million as of 12/31/2018).
    ${ }^{3}$ Reflects the transfer in assets and liabilities for new employers that joined the SLGRP effective January 1 following the valuation date.
    ${ }^{4}$ The 12/31/2012 valuation reflects the benefit changes enacted by the 2013 Oregon Legislature in Senate Bills 822 and 861, as well as a change in cost method to Entry Age Normal.
    ${ }^{5}$ The 12/31/2014 valuation reflects benefit changes from the Oregon Supreme Court's ruling in Moro v. State of Oregon, which overturned portions of Senate Bills 822 and 861.

[^20]:    ${ }^{1}$ Benefit payments paid by RHIA and RHIPA consisted of Healthcare Premium Subsidies exclusively.

[^21]:    ${ }^{1}$ Fiduciary Funds only.

