# Comprehensive Annual Financial Report 

For the Fiscal Year Ended June 30, 2018

## Oregon Public Employees Retirement System

An Agency of the State of Oregon


OREGON
PERS

Front Cover Photo: South Sister from Sparks Lake
Taken by: Radford Bean


PUBLIC EMPLOYEES RETIREMENT SYSTEM
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# Comprehensive Annual Financial Report 

 For the Fiscal Year Ended June 30, 2018
# Oregon Public Employees Retirement System An Agency of the State of Oregon 

Kevin Olineck
Director

Jessica Williams, MPA, CPFO
Chief Financial Officer

## OREGON <br> 

public employees retirement system


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## INTRODUCTORY SECTION

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November 30, 2018

Public Employees Retirement Board<br>Oregon Public Employees Retirement System<br>11410 SW 68th Parkway

Tigard, Oregon 97223

We are pleased to submit the Comprehensive Annual Financial Report (CAFR) of the Oregon Public Employees Retirement System (PERS, System or Agency) for the fiscal year ended June 30, 2018. This report includes all funds over which the Public Employees Retirement Board (Board) exercises authority. These funds were established to provide retirement, death, and disability benefits, and other postemployment benefits to members; administer retiree health insurance programs; and oversee the state-sponsored deferred compensation program. As of June 30, 2018, PERS provides services to 904 employers and over 365,000 active, inactive, and retired members and beneficiaries.

The CAFR is intended to fulfill the legal requirements of Oregon Revised Statute (ORS) 238.630. PERS management is responsible for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures.

Macias Gini \& O'Connell LLP (MGO) has audited the accompanying financial statements in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. The independent auditor's report is included in this report.

## Management's Discussion and Analysis

Included in this report is a section entitled Management's Discussion and Analysis (MD\&A). This section provides a narrative introduction, overview, and analysis to accompany the basic financial statements. This letter of transmittal is designed to complement the MD\&A and should be read in conjunction with it. We would like to direct your attention to the MD\&A that begins on page 20.

## Financial Information

The financial statements contained in this report have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as set forth in the principles established by the Governmental Accounting Standards Board (GASB), including all effective GASB pronouncements, and in conformance with the guidelines for financial reporting developed by the Government Finance Officers Association of the United States and Canada (GFOA).

## Oregon Public Employees Retirement System

Management of the System assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the System has established internal controls designed to protect the System's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the included financial statements. Because the cost of internal controls should not exceed their effectiveness, management has developed controls that provide reasonable, rather than absolute, assurance that the financial statements contained in this report will be free of material misstatements. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material aspects.

## Factors Affecting Economic Condition

The economic condition of the System is primarily affected by investment earnings. A comparative analysis of investment rates of return is presented on page 31 of this report.

## Funding

The System is funded through contributions and investment earnings. For judges the contribution is set at 7.0 percent of covered salary. Employer contributions are established by actuarial valuations conducted biennially in odd-numbered calendar years. The System's funding objective is to meet long-term benefit promises through contributions that fund benefits as they accrue. An adequate contribution level, when combined with investment earnings, will result in the full funding of benefits as they come due. If the level of funding is adequate, the ratio of assets accumulated to total liabilities will increase, and more income will be available for investment. Prudent investment of assets, and returns on those investments, may increase the funding base and allow for a more stable employer contribution rate. As of the December 31, 2017 actuarial valuation, the System has a funded ratio of 80.1 percent for the defined benefit pension plan it administers, including employer side accounts, and 73.5 percent funded ratio, excluding employer side accounts.

All members, with the exception of judges, contribute 6.0 percent of salary to the Individual Account Program (IAP), an account-based benefit for all PERS members, established in 2004.

## Investments

The Oregon Investment Council (OIC) has statutory authority (ORS 293.701) to establish policies for the investment and reinvestment of the System's funds. The System's long-term investment strategy is designed to capitalize on investment return while protecting principal. The OIC works to strategically allocate assets in the System's portfolio. The target investment portfolio mix at fair value as of June 30, 2018, is 37.50 percent public equity, 17.50 percent private equity, 20.00 percent debt securities, 12.50 percent real estate and 12.50 percent alternatives. In addition to approved asset classes, target asset allocation ranges, and rebalancing policies, the OIC further safeguards the System's investment portfolio through use of an independent custodian, defined limits on delegated authority, and independent audits. The OIC uses external portfolio managers, employing both passive (indexed) and active investment strategies. The portfolio is broadly diversified among equities, debt securities, real estate, and private equities, with additional diversification achieved through domestic and international investing. System securities are held by State Street Bank and Trust Company.

The System's Regular Investment Portfolio (Portfolio) experienced strong gains in fiscal year 2018 with a rate of return of 9.40 percent. This compares with a rate of return of 11.9 percent for fiscal year 2017. The Portfolio's trailing 10 -year return was 7.48 percent. Descriptions of OIC policies regarding diversification, performance objectives, fees, and asset allocation are found on page 104.

## Assumed Rate of Return on Investments

One of the most significant issues addressed by the Board during the year was a reduction in the assumed rate of return on investments.

At its July 28, 2017, meeting the Board directed its actuary to reduce the assumed rate of return on investments from 7.50 percent to 7.20 percent. The new assumed rate became effective for Tier One earnings crediting in calendar year 2018, and was used as the basis for updated actuarial equivalency factors effective January 1, 2018. The new assumed rate was also used in the actuarial valuation which established the employer contribution rates for the 2019-21 biennium.

## Major Initiatives

## New Director-New Board Chair

Steven Rodeman, the Director of PERS since 2014, retired in June, 2018. Kevin Olineck became the new Director of PERS in July, 2018. In addition, the governing Board experienced a leadership transition with John Thomas completing his second term as Chair. Sadhana Shenoy was confirmed as the new Chair in September, 2018. PERS would like to express their deep appreciation to both Mr. Rodeman and Mr. Thomas for their significant contributions to PERS during their tenure.

## Strategic Management System

PERS continues to evolve its outcome-based management system to improve operational performance and organizational alignment. This process-based system integrates problem solving and decision making with active engagement from the front-line staff who perform daily work.

The 2018-2023 PERS Strategic Plan was updated during the year to reflect five strategic priorities, with several areas of focus and specific, achievable goals and objectives. The five strategic priorities are:

1. Organizational Management and Development;
2. Member Services and Communications;
3. Data Reliability;
4. Information Governance, Security, and Technology; and
5. Financial Management.

For each of the strategic priorities, PERS is using existing strategic and operational planning functions to prioritize and allocate resources. Strategies will be implemented using a variety of approaches. The approaches include problem solving, project management, breakthrough initiatives, and integration into core business practices. Specific performance metrics will be identified for tracking progress as part of strategy initiation.

Supporting the Agency's strategic priorities are six core operating processes and six core supporting processes. Each process has an owner, sub-processes, and outcome measures to monitor and document progress. Quarterly target review meetings are held to review progress and identify areas for improvement.

## Employer Incentive Fund, UAL Resolution Program, and School District Side Account Program

During the February 2018 Legislative session, Senate Bill 1566 was approved. This bill established the Employer Incentive Fund (EIF) Program which will allow eligible employers to receive matching funds if they apply and make a qualifying deposit into a side account. The Agency is working to establish an application process for qualifying deposits and employers are eager to participate. Currently identified

## Oregon Public Employees Retirement System

revenue for the EIF Program is a portion of the increase in the repatriation of corporate tax revenue that may be available in 2021. For school districts participating in the School District Side Account Program, revenue may be available from five different streams over the next nine years. These revenue streams include a portion of the increase in the repatriation of corporate tax revenue, a portion of debt collection, capital gains and estate taxes, and interest from unclaimed property. The Agency is implementing these programs and will refine as needed.

## Information Security and Continuity Management Programs

The Agency is continuing to work with the Office of the State Chief Information Officer to establish formal Information Security and Continuity Management Programs. Planning and implementation coincide with appropriate requests and approval of capital and required resources for implementation.

## Individual Account Program Change to Target Date Funds

As noted previously, the OIC is responsible for all System investments. The OIC approved the transition to a TDF investment methodology for all IAP accounts beginning January 1, 2018. The Agency communicated with members about this investment transition, which will be visible to most members in spring 2019 when member annual statements are distributed, reflecting 2018 earnings.

## Member and Employer Satisfaction Surveys

A member satisfaction survey conducted in fiscal year 2018 showed an increase in member satisfaction. Member satisfaction increased from 87 percent in the previous year, to 91 percent in the current year. These responses reflect an initiative to increase survey responses from active members. An employer satisfaction survey reported a satisfaction rating of 89 percent in 2018, a slight drop of the previous year. This drop is reflective of challenges in navigating the System's website and indicate a need for additional education and training relating to employer statements (invoices).

## Changes to Assumed Rate of Return on Investments

As mentioned previously, the Board directed its actuary to reduce the assumed rate of return on investments from 7.50 percent to 7.20 percent in July of 2017.

## Awards and Acknowledgements

## Certificate of Achievement

The Certificate of Achievement for Excellence in Financial Reporting is applicable for the year ended June 30, 2017. The Certificate of Achievement is a prestigious national award that recognizes conformance with the highest standards of preparation of state and local government financial reports.

To be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized CAFR, whose contents conform to program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for one year. The System has received a Certificate of Achievement for the last 27 consecutive years. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to the GFOA.

## Public Pension Standards Award

The Public Pension Coordinating Council (PPCC) awarded the 2018 Public Pension Standards Award to PERS for its plan design and administration.

The PPCC is a coalition of three associations representing public pension funds covering the vast majority of public employees in the United States. The associations are as follows: the National Association of State Retirement Administrators (NASRA), the National Conference on Public Employee Retirement Systems (NCPERS), and the National Council on Teacher Retirement (NCTR). Public pension standards are intended to reflect minimum expectations for public retirement system management and administration, and to serve as benchmarks by which all defined benefit public plans are measured.

This is the $16^{\text {th }}$ year the PPCC has offered the award to public retirement systems and the $15^{\text {th }}$ consecutive year PERS has applied for, and received, the award.

## Acknowledgments

The information contained in this report is used for making management decisions, to demonstrate stewardship of the assets entrusted to the System, and to comply with legal and accounting provisions. Staff strive to provide reliable and complete information for these purposes. The compilation of this report reflects the combined efforts of the PERS Financial Services Division.

This report is available on the PERS website at http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx, and a link to this document will be e-mailed to all PERS employers. Summary financial information and the website link will be reported in the PERS newsletter, Perspectives, which is distributed to active and retired members.

We would like to thank the PERS Board and staff, participating employers, the Oregon Investment Council, the Office of the State Treasurer, and all others working on behalf of the System for their time, commitment, support and hard work. We are grateful for their continued support and assistance.

Respectfully submitted,


Kevin Olineck
Director


Jessica Williams, MPA, CPFO
Chief Financial Officer

## Public Employees Retirement Board

The Oregon Legislature has delegated authority to the Public Employees Retirement System (PERS) Board of Trustees to administer the PERS system. The Board is composed of five trustees who administer retirement (service and disability), death, and retiree health insurance benefits. PERS also administers the Oregon Savings Growth Plan, a deferred compensation program for state and local government employees.

All members of the Board are appointed by the state governor and confirmed by the state Senate. The governor designates the chairperson.

Statute specifies Board membership must consist of three people with experience in business management, pension management, or investing who are not members of the PERS system; one person who is either an employee of the state in a management position, or a person who holds an elective office in the governing body of a participating public employer other than the state; and one person representing public employees and retirees.

As of September 30, 2018, the three Board members representing business management, pension management, or investing are Krystal deAsis, Sadhana Shenoy (Board Chair), and Stephen Buckley. Steve Demarest was appointed to represent public employees and retirees; Lawrence Furnstahl (Vice-Chair) was appointed to represent public employers. Terms for each member are staggered.

## Sadhana Shenoy (Board Chair)

Sadhana Shenoy has spent the last five years in the Mobility-as-a-Service (MaaS) space. She was the CFO/ COO of Moovel, a transit technology company, and has held this position as the company has grown from start-up, to acquisition and into growth stages. She started her career as a software engineer working with databases and children's software. She then moved to the non-profit sector, working on Boards within the environmental (Sierra Club), educational (Montessori School of Beaverton) and legal (CRAG Law Center) areas. Ms. Shenoy is a Charter and Board Member of TiE Oregon (The Indus Entrepreneurs) and of TYE Oregon (TiE Youth Entrepreneurs) and enjoys angel investing in exciting new ideas and promoting youth entrepreneurship.

Ms. Shenoy holds Bachelor of Science degrees in Accounting and Business Administration, a Master of Science degree in Computer Science and is a Certified Public Accountant (CPA) in Oregon.

## Lawrence Furnstahl (vice-chair)

Lawrence J. Furnstahl has three decades of experience in the strategic, financial and operational management of complex organizations, including universities and academic health centers. Mr. Furnstahl has served as a chief financial officer for over 25 years. He is now the Executive Vice President and Chief Financial Officer of Oregon Health \& Science University (OHSU). OHSU is a $\$ 2.3$ billion public corporation with 2,500 faculty, 15,000 staff, 4,000 students and trainees. OHSU participates in $\$ 350$ million of research and is the state's only major academic health center. Prior to joining OHSU in January 2011, Mr. Furnstahl served as the Chief Financial and Strategy Officer with the University of Chicago Medical Center and Biological Sciences Division. Over the years, he has also served as the Vice President for Financial Planning for Science for University of Chicago; Senior Vice President and Chief Financial Officer for UCSF Stanford Health Care; Vice President and Chief Financial Officer for the University of Chicago; and Vice President and Treasurer of Patient Services for the University of Chicago Hospitals. Mr. Furnstahl is a member of the Visiting Committee to the Physical Sciences Division of the University of Chicago, and a board director and former Chair of the Hyde Park Art Center. He is a 1983 graduate of the College of the University of Chicago, in economics.

## Krystal deAsis

Mrs. deAsis was a financial manager for Holiday Retirement (Holiday). In this role, she was responsible for managing the finances of a portfolio of Holiday's communities and upholding financial objectives for longterm strategic planning. Prior to joining Holiday, Mrs. deAsis spent nine years with Portland General Electric Company (PGE) in a variety of financial roles. This work included oversight of the economic value of PGE's major capital investments and management of the risk of PGE's commodity trading portfolio. Mrs. deAsis currently serves as the chairwoman of the PERS Audit Committee. Additionally, Mrs. deAsis serves as Treasurer for Legacy Health - Emanuel Medical Center Foundation and sits on the Legacy Health Foundations Investment Committee. Mrs. deAsis earned her Bachelor of Arts degree in Finance from Portland State University.

## Stephen Buckley

Stephen Buckley is a partner in the Portland, Oregon, law firm Brownstein Rask, LLP. For more than 25 years, Mr. Buckley has served as legal counsel for boards of trustees of private sector health and welfare plans and defined benefit, defined contribution, and $401(\mathrm{k})$ pension plans in Washington, Oregon, and California. Mr. Buckley is a speaker at employee benefit conferences sponsored by the International Foundation of Employee Benefit Plans. Mr. Buckley is a graduate of Colorado State University and received his Juris Doctorate degree from Willamette University College of Law.

## Steve Demarest

Steve Demarest is an Administrative Law Judge with the Oregon Office of Administrative Hearings. In this position, he hears appeals of a wide variety of decisions by state agencies, boards, and commissions. Mr. Demarest is also the President of the Service Employees International Union (SEIU) Local 503. In this capacity, he supports the value of being "In It Together" with one another, and with the communities that SEIU serves.


## Oregon Public Employees Retirement System Consultants

Actuary
Milliman, Inc.

## Insurance Consultant

Butler Partners \& Associates LLC

Legal Counsel
Oregon Department of Justice
Medical Advisor
F. William Miller, MD

## Auditor

Macias Gini \& O'Connell LLP

## Investments

Investment managers are reported in the Summary of Investment Fees, Commissions, and Expenses on page 89.
Government Finance Officers Association
Certificate of
Achievement
for Excellence
in Financial
Reporting
Presented to
Oregon Public Employees
Retirement System
For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2017
Chistophen P. Movill
Executive Director/ceo

Management would like to offer a special thank you to the Oregon Public Employees Retirement System Financial Reporting Division for their ongoing work to earn this prestigious award.

Financial Reporting Services Manager - Amanda Marble, CPA
Senior Investment Accountant - Michiru Farney

# PPC <br> Public Pension Coordinating Council <br> Public Pension Standards Award For Funding and Administration 2018 

Presented to

# Oregon Public Employees Retirement System 

In recognition of meeting professional standards for plan funding and administration as set forth in the Public Pension Standards.<br>Presented by the Public Pension Coordinating Council, a confederation of

National Association of State Retirement Administrators (NASRA)
National Conference on Public Employee Retirement Systems (NCPERS)
National Council on Teacher Retirement (NCTR)

## Mission

We serve the people of Oregon by administering public employee benefit trusts to pay the right person the right benefit at the right time

## Core Values

Service-Focus: We work together to meet the needs of others with dependability, professionalism, and respect.

Accountability: We take ownership for our decisions, actions, and outcomes.

Integrity: We inspire trust through transparency and ethical, sound judgment.

## Operating Principles

Professional: We are responsive, respectful, and sensitive to the needs of our members, employers, and staff.

Accurate: We ensure data integrity and provide consistent, dependable information and benefits.

Judicious: We use sound judgment and prudent, principled decisionmaking in upholding our fiduciary responsibility.

Information Security: We are constantly vigilant to safeguard confidential information.

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FINANCIAL SECTION

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# Independent Auditor's Report 

To the Honorable Kate Brown
Governor of Oregon
To the Public Employees Retirement Board of the
Oregon Public Employees Retirement System
Tigard, Oregon

## Report on the Financial Statements

We have audited the accompanying financial statements of the fiduciary activities and proprietary activities of the Oregon Public Employees Retirement System (the System), an agency of the State of Oregon, as of and for the fiscal year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the fiduciary activities and proprietary activities of the Oregon Public Employees Retirement System as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

## Emphasis of Matters

As discussed in Note 9 to the financial statements, the total pension liability for the Defined Benefit Pension Plan, based on the actuarial valuation as of December 31, 2016, rolled forward to June 30, 2018, exceeded the plan's fiduciary net position by $\$ 15.1$ billion. The actuarial valuation is very sensitive to the underlying assumptions, including a discount rate of 7.20 percent, which represents the long-term expected rate of return.

As discussed in Note 10 to the financial statements, the fiduciary net position of the Retirement Health Insurance Account other postemployment benefit plan exceeded the total OPEB liability, based on the actuarial valuation as of December 31,2016 , rolled forward to June 30,2018 , by $\$ 111.6$ million. The actuarial valuation is very sensitive to the underlying assumptions, including a discount rate of 7.20 percent, which represents the long-term expected rate of return.

As discussed in Note 10 to the financial statements, the total OPEB liability for the Retiree Health Insurance Premium Account other postemployment benefit plan, based on the actuarial valuation as of December 31, 2016, rolled forward to June 30, 2018, exceeded the plan's fiduciary net position by $\$ 35.3$ million. The actuarial valuation is very sensitive to the underlying assumptions, including a discount rate of 7.20 percent, which represents the long-term expected rate of return, and a healthcare cost trend rate of 6.50 percent applied at the beginning of the measurement period and decreasing to an ultimate rate of 4.20 percent.

Our opinions are not modified with respect to these matters.

## Other Matters

## Prior-Year Comparative Information

The financial statements include partial prior-year comparative information. Such information does not include all of the information required to constitute a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the System's financial statements for the fiscal year ended June 30, 2017, from which such partial information was derived.

We have previously audited the System's 2017 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the fiduciary activities and the proprietary activities in our report dated December 1, 2017. In our opinion, the partial comparative information presented herein as of and for the fiscal year ended June 30, 2017, is consistent, in all material respects, with the audited financial statements from which it has been derived.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, the schedule of changes in net pension liability/(asset) and related ratios, the schedule of investment returns - defined benefit pension plan, the schedule of defined benefit pension plan employer contributions, the schedule of changes in net OPEB (asset) and related ratios - other postemployment benefit plans - RHIA, the schedule of investment returns - other postemployment benefit plans - RHIA, the schedule of changes in net OPEB liability and related ratios - other postemployment benefit plans - RHIPA, the schedule of investment returns - other postemployment benefit plans - RHIPA, the schedule of OPEB - RHIA employer contributions, the schedule of OPEB - RHIPA employer contributions, and the schedule of claims development information, as listed in the table of contents, be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the System's basic financial statements. The other supplementary information and introductory, investment, actuarial, and statistical sections, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory, investment, actuarial and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

## Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated November 30, 2018, on our consideration of the System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the System's internal control over financial reporting and compliance.

Sacramento, California
November 30, 2018


PUBLIC EMPLOYEES RETIREMENT SYSTEM


## MANAGEMENT'S DISCUSSION AND ANALYSIS

This section presents management's discussion and analysis of the Oregon Public Employees Retirement System's (PERS or the System) financial performance during the fiscal year ended June 30, 2018. It is a narrative overview and analysis that we present in conjunction with the Letter of Transmittal included in the Introductory Section of this Comprehensive Annual Financial Report (CAFR). It should also be read in conjunction with PERS' basic financial statements, as presented in this report.

PERS is primarily responsible for administering retirement benefits, health benefits, and supplemental retirement savings plans. PERS comprises six funds: a defined benefit pension plan, an individual accountbased benefit plan, two other postemployment benefit plans, a deferred compensation plan, and a proprietary fund.

## OVERVIEW OF THE FINANCIAL STATEMENTS AND ACCOMPANYING INFORMATION

Management's discussion and analysis provides an introduction to and overview of the basic financial statements, which comprise the following components: Fund Financial Statements and Notes to the Basic Financial Statements. Collectively, this information presents the combined net position restricted for pension benefits, other postemployment benefits (OPEB), and deferred compensation, along with the unrestricted net position of the proprietary fund administered by PERS as of June 30, 2018. It also summarizes the combined changes in net position restricted for pension benefits and OPEB, the changes in unrestricted net position, and the cash flows of the proprietary fund for the year then ended, along with an actuarial measurement of the employers' total pension and other postemployment benefit liabilities compared to the fiduciary net position of the defined benefit pension and other postemployment benefit plans. The information available in each of these sections is briefly summarized below:

## Fund Financial Statements

At June 30, 2018, financial statements are presented for the two types of funds administered by PERS: fiduciary funds, where PERS acts in a fiduciary capacity as a trustee for others and is responsible for administering the assets placed under its control; and a proprietary fund, where fees are charged for services provided and the focus is on determining financial position, operating and non-operating income, cash flows and changes in net position.

Fiduciary Funds - include the Defined Benefit Pension Plan, Oregon Public Service Retirement Plan Individual Account Program (IAP), the Retirement Health Insurance Account (RHIA), the Retiree Health Insurance Premium Account (RHIPA), and the Deferred Compensation Plan, known as the Oregon Savings Growth Plan. Fiduciary funds are used to account for resources held for the benefit of PERS participants. A statement of fiduciary net position and a statement of changes in fiduciary net position are presented for the fiduciary funds as of and for the year ended June 30, 2018, along with comparative total information as of and for the year ended June 30, 2017. These financial statements reflect the resources available to pay benefits to retired members and other beneficiaries as of year-end, as well as the changes in those resources during the year.

Proprietary Fund - includes the Standard Retiree Health Insurance Account (SRHIA), an enterprise fund. A statement of net position, a statement of revenues, expenses, and changes in net position, and a statement of cash flows are presented for the proprietary fund as of and for the year ended June 30, 2018, along with comparative total information as of and for the year ended June 30, 2017. These financial statements reflect the net position, changes in net position, and cash flows resulting from PERS business-type activities.

## Notes to the Basic Financial Statements

- Note 1 - provides a summary of significant accounting policies, including the basis of accounting for each of the fund types: investment accounting policies, management's use of estimates, and other significant accounting policies.
- Note 2 - provides a general description of PERS as well as a description of each of the funds administered by PERS. Information regarding employer and member participation in the pension plans administered by PERS is also provided.
- Note 3 - provides information on the System's account receivables and payables.
- Note 4 - provides information on cash and cash equivalents. The note also describes investments, including the techniques and inputs used to determine fair value, investing authority, investment risk categorizations, and additional information about unfunded investment commitments, securities lending, and derivatives.
- Note 5 - provides information about capital assets used in plan operations.
- Note 6 - provides information on reserves.
- Note 7 - provides information on potential contingencies of PERS.
- Note 8 - provides information on the estimated claims liability of the SRHIA.
- Note 9 - provides information on the Employers' Net Pension Liability.
- Note 10 - provides information on Employers' Net OPEB Liability/(Asset).


## Required Supplementary Information

In addition to the financial statements and notes explained above, this CAFR includes ten additional Required Supplementary Information schedules with historical trend information, as described below:

- The Schedule of Changes in Net Pension Liability/(Asset) and Related Ratios, page 74, presents the pension plan's total pension liability, fiduciary net position, net pension liability, the change in net pension liability, fiduciary net position as a percentage of the total pension liability, total covered payroll, and net pension liability as a percentage of covered payroll. This required 10-year trend schedule will disclose future years prospectively, beginning with fiscal year ended June 30, 2014.
- The Schedule of Investment Returns - Defined Benefit Pension Plan, page 74, presents for each fiscal year the annual money-weighted return (internal rate of return) on pension plan investments, net of pension plan investment expense. This required 10 -year trend schedule will disclose future years prospectively, beginning with fiscal year ended June 30, 2014.
- The Schedule of Defined Benefit Pension Plan Employer Contributions, on pages 75-76, contains a 10 -year schedule comparing the amount of actuarially determined contributions with the amount of contributions recognized in relation to the actuarially determined contributions, and showing whether there is a contribution deficiency or excess. The schedule also shows the amounts of contributions recognized by the pension plan in relation to the actuarially determined contributions as a percentage of covered payroll.
- The Schedules of Changes in Net OPEB Liability/(Asset) and Related Ratios, for RHIA is on page 77 and RHIPA on 78, presents the OPEB plan's total OPEB liability, fiduciary net position, net OPEB liability/(asset), and the change in net OPEB liability/(asset), fiduciary net position as a percentage of the total OPEB
liability, total covered payroll, and net OPEB liability/(asset) as a percentage of covered payroll. These required 10-year trend schedules will disclose future years prospectively, beginning with fiscal year ended June 30, 2017.
- The Schedules of Investment Returns - Other Postemployment Benefit Plans, for RHIA and RHIPA, on pages 77 and 78, respectively, presents for each fiscal year the annual money-weighted return (internal rate of return) for each of the OPEB plan investments, net of OPEB plan investment expense. These required 10-year trend schedules will disclose future years prospectively, beginning with fiscal year ended June 30, 2017.
- The Schedules of OPEB Plan Employer Contributions for both RHIA and RHIPA, on pages 79-82, contain a 10-year schedule comparing the amount of actuarially determined contributions with the amount of contributions recognized in relation to the actuarially determined contributions, and showing whether there is a contribution deficiency or excess. The schedules also show the amounts of contributions recognized by the OPEB plans in relation to the actuarially determined contributions as a percentage of covered payroll.
- The Schedule of Claims Development Information for SRHIA, page 83, shows earned revenues and expenses over the past eight years.


## Other Supplementary Information

In addition to the Required Supplementary Information, there are five Other Supplementary Information schedules, as described below:

- The Schedule of Plan Net Position and Schedule of Changes in Plan Net Position - Defined Benefit Pension Plan, pages 85 and 86, display the components of the defined benefit pension plan.
- The Schedule of Administrative Expenses and Schedule of Payments to Consultants and Contractors on pages 87 and 88 show the costs of managing the System.
- The Summary of Investment Fees, Commissions, and Expenses begins on page 89 and provides the detail of investment-related expenses included in the Investment Expense line item reported in the Statement of Changes in Fiduciary Net Position.


## FIDUCIARY FUNDS

- PERS' assets exceed its liabilities at the close of fiscal year 2018, with $\$ 81,098.1$ million restricted for pension, IAP, OPEB, and deferred compensation benefits.
- Fiduciary net position increased by $\$ 4,053.3$ million, or 5.3 percent, primarily due to increases from contributions and investment income.
- PERS' funding objective is to meet long-term benefit obligations. As of December 31, 2017, the date of the latest actuarial funding valuation, the funded ratio of the defined benefit pension plan, including side accounts, was 80.1 percent. In general, this means that for every dollar of pension benefits due, PERS has approximately $\$ 0.80$ available for payment.
- Revenues (additions to fiduciary net position), which include member and employer contributions of $\$ 2,220.5$ million and net income from investment activities totaling $\$ 7,238.5$ million, decreased 11.4 percent to $\$ 9,463.3$ million, for fiscal year 2018, compared to $\$ 10,681.0$ million in fiscal year 2017. This decrease is primarily attributed to a $\$ 1,612.8$ million decrease in revenues from investment activities compared to the prior year.
- Expenses (deductions from fiduciary net position) increased 8.9 percent to $\$ 5,410.0$ million during the fiscal year from $\$ 4,967.9$ million in fiscal year 2017, primarily due to a similar increase in benefit payments.


## FIDUCIARY NET POSITION

The condensed comparative summaries of Fiduciary Net Position on page 24 demonstrate that the pension trust funds are primarily focused on investments and net position (reserves).

- The net position of the Defined Benefit Pension Plan increased approximately $\$ 2,955.8$ million, or 4.5 percent, during the year ended June 30 , 2018, primarily due to a $\$ 2,243.6$ million, or 3.5 percent, increase in the value of investments. There was also a $\$ 1,551.4$ million increase in Cash and Receivables, offset by a $\$ 789.9$ million increase in pending Investment Purchases.
- The net position of the OPSRP IAP increased approximately $\$ 835.6$ million, or 10.0 percent, during the year ended June 30, 2018, as the value of investments increased $\$ 787.6$ million, or 9.7 percent. The remaining increase was due to the $\$ 62.2$ million increase in Cash and Receivables, offset by a $\$ 14.2$ million increase in pending Investment Purchases.
- The net position of the Deferred Compensation Plan increased approximately $\$ 186.0$ million, or 10.5 percent, during the year ended June 30,2018 , due to a $\$ 178.9$ million, or 10.5 percent increase in the value of investments. The remaining increase was due to the $\$ 7.7$ million increase in Cash and Receivables.
- The net position of the RHIA increased approximately $\$ 65.1$ million, or 12.7 percent, during the year ended June 30, 2018, due to a $\$ 59.4$ million, or 11.9 percent, increase in the value of investments, and the $\$ 14.1$ million increase in Cash and Receivables, offset by an $\$ 8.1$ million increase in pending Investment Purchases.
- The net position of the RHIPA increased approximately $\$ 10.7$ million, or 44.2 percent, during the year ended June 30, 2018, as the value of investments grew by $\$ 11.0$ million, or 56.5 percent.


## CHANGES IN FIDUCIARY NET POSITION

## Revenues - Additions to Fiduciary Net Position

Additions to Fiduciary Net Position needed to finance retirement benefits are accumulated through the collection of employer and member contributions and through investment income.

- For fiscal year 2018, the financial markets moved towards more volatility resulting in a decrease in Net Investment and Other Income for all plans. See the Investment Activities section on page 28 for further discussion.
- Defined Benefit Pension Plan: Total additions for fiscal year 2018 decreased $\$ 1,045.3$ million, or 12.0 percent, compared to fiscal year 2017. This decrease was primarily attributed to the $\$ 1,412.6$ million, or 18.4 percent, decrease in Net Investment and Other Income.
- Individual Account Program: Total additions decreased $\$ 158.8$ million ,or 10.2 percent, primarily due to the $\$ 175.9$ million, or 18.5 percent, decrease in Net Investment and Other Income.
- Deferred Compensation Plan: had a $\$ 6.9$ million, or 2.2 percent decrease in total revenues. Like the other plans, this decrease was primarily due to the $\$ 19.5$ million, or 10.3 percent, decrease in Net Investment and Other Income, compared to fiscal year 2017.

TABLE 1
FIDUCIARY NET POSITION, PENSION
(in thousands) As of June 30

|  | Defined Benefit Pension Plan |  |  |  | Individual Account Program |  |  |  | Deferred Compensation Plan |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2018 |  | 2017 |  | 2018 |  | 2017 |  | 2018 |  | 2017 |  |
| Cash and Receivables | \$ | 6,532,384 | \$ | 4,980,935 | \$ | 623,735 | \$ | 561,495 | \$ | 79,178 | \$ | 71,443 |
| Investments at Fair Value |  | 66,525,904 |  | 64,282,301 |  | 8,935,676 |  | 8,148,037 |  | 1,885,160 |  | 1,706,284 |
| Securities Lending Collateral |  | 1,064,760 |  | 1,447,743 |  | 108,504 |  | 185,211 |  | 41 |  | 29 |
| Other |  | 30,995 |  | 37,747 |  | 267 |  | 308 |  | - |  | - |
| Total Assets |  | 74,154,043 |  | 70,748,726 |  | 9,668,182 |  | 8,895,051 |  | 1,964,379 |  | 1,777,756 |
| Investment Purchases |  | 3,676,599 |  | 2,886,715 |  | 334,730 |  | 320,542 |  | 811 |  | 711 |
| Securities Lending Payable |  | 1,064,922 |  | 1,448,180 |  | 108,520 |  | 185,267 |  | 41 |  | 29 |
| Other Payables |  | 85,021 |  | 42,127 |  | 22,401 |  | 22,332 |  | 7,380 |  | 6,906 |
| Total Liabilities |  | 4,826,542 |  | 4,377,022 |  | 465,651 |  | 528,141 |  | 8,232 |  | 7,646 |
| Total Net Position | \$ | 69,327,501 | \$ | 66,371,704 | \$ | 9,202,531 | \$ | 8,366,910 | \$ | 1,956,147 | \$ | 1,770,110 |

TABLE 2
FIDUCIARY NET POSITION, OTHER POSTEMPLOYMENT BENEFITS
(in thousands) As of June 30

|  | Retirement Health Insurance Account |  |  |  | Retiree Health Insurance Premium Account |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2018 |  | 2017 |  | 2018 |  | 2017 |  |
| Cash and Receivables | \$ | 52,517 | \$ | 38,446 | \$ | 6,243 | \$ | 5,714 |
| Investments at Fair Value |  | 560,288 |  | 500,893 |  | 30,379 |  | 19,412 |
| Securities Lending Collateral |  | 9,047 |  | 11,397 |  | 496 |  | 445 |
| Other |  | 34 |  | 56 |  | 2 |  | 2 |
| Total Assets |  | 621,886 |  | 550,792 |  | 37,120 |  | 25,573 |
| Investment Purchases |  | 30,591 |  | 22,473 |  | 1,513 |  | 770 |
| Securities Lending Payable |  | 9,049 |  | 11,400 |  | 496 |  | 445 |
| Other Payables |  | 5,384 |  | 5,139 |  | 79 |  | 62 |
| Total Liabilities |  | 45,024 |  | 39,012 |  | 2,088 |  | 1,277 |
| Total Net Position | \$ | 576,862 | \$ | 511,780 | \$ | 35,032 | \$ | 24,296 |

- Retirement Health Insurance Account: Total additions decreased $\$ 8.5$ million, or 7.9 percent. The decrease was primarily due to the $\$ 6.7$ million, or 11.6 percent, decrease in Net Investment and Other Income compared to fiscal year 2017.
- Retiree Health Insurance Premium Account: Total additions increased $\$ 1.8$ million, or 12.8 percent, of which $\$ 1.4$ million, or 12.0 percent, of the increase over the fiscal year 2017 was due to an 11.4 percent increase in the Employer Contribution rate.


## Expenses - Deductions from Fiduciary Net Position

Benefit payments, refunds of contributions to members who terminate employment, health insurance premium subsidies, deferred compensation payments, and administrative costs comprise the System's expenses.

- Pension benefit and other payments from the defined benefit pension plan were $\$ 4,694.3$ million in fiscal year 2018, a $\$ 288.5$ million, or 6.5 percent, increase over fiscal year 2017 expenses of $\$ 4,405.8$ million, primarily due to an increase in service retirements, and annual cost of living adjustment. These increases were offset by a $\$ 2.1$ million, or 13.1 percent, decrease in the Refund of Contributions and a $\$ 5.7$ million, or 13.3 percent, decrease in Administrative Expense.
- IAP benefit and other payments increased by $\$ 132.6$ million, or 31.1 percent, during the year, from $\$ 426.6$ million in fiscal year 2017 to $\$ 559.2$ million in fiscal year 2018. The number of accounts withdrawn increased 18.0 percent compared to fiscal year 2017, resulting in a $\$ 129.7$ million, or 31.1 percent, increase in IAP benefit payments.
- Deferred compensation benefits and other expenses increased by $\$ 19.4$ million, or 19.7 percent, from $\$ 98.4$ million in fiscal year 2017 to $\$ 117.8$ million in fiscal year 2018. Benefit payments were higher due to increased retirement activity.
- RHIA healthcare premium and other payments increased by $\$ 1.3$ million, or 4.0 percent, from $\$ 32.5$ million in fiscal year 2017 to $\$ 33.8$ million in fiscal year 2018. This increase was primarily attributed to a $\$ 1.3$ million, or 4.2 percent, increase in Healthcare Premium Subsidies due an increase in participants.
- RHIPA healthcare premium and other payments increased by $\$ 323.0$ thousand, or 7.0 percent, from $\$ 4.6$ million in fiscal year 2017 to $\$ 4.9$ million in fiscal year 2018, primarily due to a 7.7 percent average increase in healthcare premiums, offset by a 1.9 percent decrease in participants.

The tables on page 26 show condensed comparative summaries of the changes in fiduciary net position and reflect the activities of the plans administered by the System.

TABLE 3
CHANGES IN FIDUCIARY NET POSITION, PENSION
(in thousands) For the Fiscal Years Ended June 30:

|  | Defined Benefit Pension Plan |  |  |  | Individual Account Program |  |  |  | Deferred Compensation Plan |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2018 |  | 2017 |  | 2018 |  | 2017 |  | 2018 |  | 2017 |  |
| Additions: |  |  |  |  |  |  |  |  |  |  |  |  |
| Employer Contributions | \$ | 1,390,111 | \$ | 1,022,201 | \$ | - | \$ | - | \$ | - | \$ | - |
| Member Contributions |  | 12,559 |  | 13,178 |  | 622,296 |  | 605,277 |  | 134,260 |  | 121,702 |
| Net Investment and |  |  |  |  |  |  |  |  |  |  |  |  |
| Other Income |  | 6,247,472 |  | 7,660,056 |  | 772,501 |  | 948,360 |  | 169,578 |  | 189,041 |
| Total Additions |  | 7,650,142 |  | 8,695,435 |  | 1,394,797 |  | 1,553,637 |  | 303,838 |  | 310,743 |
| Deductions: |  |  |  |  |  |  |  |  |  |  |  |  |
| Pension Benefits |  | 4,642,718 |  | 4,346,283 |  | 546,866 |  | 417,119 |  | 116,331 |  | 97,089 |
| Other |  | 51,627 |  | 59,507 |  | 12,310 |  | 9,481 |  | 1,470 |  | 1,331 |
| Total Deductions |  | 4,694,345 |  | 4,405,790 |  | 559,176 |  | 426,600 |  | 117,801 |  | 98,420 |
| Net Increase |  | 2,955,797 |  | 4,289,645 |  | 835,621 |  | 1,127,037 |  | 186,037 |  | 212,323 |
| Net Position |  |  |  |  |  |  |  |  |  |  |  |  |
| Beginning of Year |  | 66,371,704 |  | 62,082,059 |  | 8,366,910 |  | 7,239,873 |  | 1,770,110 |  | 1,557,787 |
| End of Year | \$ | 69,327,501 | \$ | 66,371,704 | \$ | 9,202,531 | \$ | 8,366,910 | \$ | 1,956,147 | \$ | 1,770,110 |

TABLE 4
CHANGES IN FIDUCIARY NET POSITION, OTHER POSTEMPLOYMENT BENEFITS (in thousands) For the Fiscal Years Ended June 30:

|  | Retirement Health Insurance Account |  |  |  | Retiree Health Insurance Premium Account |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2018 |  | 2017 |  | 2018 |  | 2017 |  |
| Additions: |  |  |  |  |  |  |  |  |
| Employer Contributions | \$ | 47,998 | \$ | 49,786 | \$ | 13,290 | \$ | 11,864 |
| Net Investment and Other Income |  | 50,869 |  | 57,566 |  | 2,383 |  | 2,028 |
| Total Additions |  | 98,867 |  | 107,352 |  | 15,673 |  | 13,892 |
| Deductions: |  |  |  |  |  |  |  |  |
| Healthcare Premium Subsidies |  | 32,503 |  | 31,187 |  | 4,659 |  | 4,328 |
| Other |  | 1,282 |  | 1,288 |  | 278 |  | 286 |
| Total Deductions |  | 33,785 |  | 32,475 |  | 4,937 |  | 4,614 |
| Net Increase |  | 65,082 |  | 74,877 |  | 10,736 |  | 9,278 |
| Net Position |  |  |  |  |  |  |  |  |
| Beginning of year |  | 511,780 |  | 436,903 |  | 24,296 |  | 15,018 |
| End of Year | \$ | 576,862 | \$ | 511,780 | \$ | 35,032 | \$ | 24,296 |

## PROPRIETARY FUND

Standard Retiree Health Insurance Account (SRHIA) uses an enterprise fund to account for the activities of PERS' health insurance program, a public entity risk pool.

## NET POSITION

- The net position of the SRHIA as of June 30,2018 , was $\$ 72.6$ million, a $\$ 17.3$ million, or 31.4 percent increase over fiscal year 2017. This increase was primarily due an increase in Cash and Cash Equivalents, offset by a reduction of Reinsurance Reimbursements and Rebate Receivables, and a decrease in accrued expenses.


## CHANGES IN NET POSITION

- SRHIA insurance premiums and other revenue for the year ended June 30, 2018, was $\$ 176.4$ million, a $\$ 18.8$ million, or 12.0 percent, increase from fiscal year 2017. This increase was primarily due to a 33.2 percent increase in Medicare Part D reinsurance settlement, and a 6.9 percent increase in Insurance Premium revenue as the average insurance premium for participants increased 6.7 percent.
- SRHIA healthcare and other payments for the year ended June 30, 2018, increased $\$ 9.4$ million, or 6.3 percent, from $\$ 149.6$ million in fiscal year 2017 to $\$ 159.0$ million in fiscal year 2018 due primarily to the increases in claims expense from the rising healthcare costs.

The tables below and on the next page show the condensed summary of net position and the condensed summary of changes in revenues, expenses, and net position for SRHIA.

TABLE 5
NET POSITION, PROPRIETARY FUND
(in thousands) As of June 30

|  |  | Standard Retiree Health Insurance Account |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2018 |  | 2017 |  |
| Cash and Receivables | \$ | 83,336 | \$ | 66,728 |
| Net OPEB Asset |  | 1 |  | - |
| Securities Lending Collateral |  | 1,187 |  | 194 |
| Total Assets |  | 84,524 |  | 66,922 |
| Deferred Outflows of Resources: |  |  |  |  |
| Pensions |  | 142 |  | 202 |
| OPEB |  | 3 |  | - |
| Total Deferred Outflows of Resources |  | 145 |  | 202 |
| Claims Payable |  | 9,200 |  | 8,700 |
| Other Payables |  | 1,269 |  | 2,528 |
| Securities Lending Payable |  | 1,187 |  | 194 |
| Net Pension Liability |  | 369 |  | 378 |
| Other Liabilities |  | 47 |  | 50 |
| Total Liabilities |  | 12,072 |  | 11,850 |
| Deferred Inflows of Resources: |  |  |  |  |
| Pensions |  | 3 |  | 4 |
| OPEB |  | 1 |  | - |
| Total Deferred Inflows of Resources |  | 4 |  | 4 |
| Total Net Position | \$ | 72,593 | \$ | 55,270 |

TABLE 6
REVENUES, EXPENSES, AND CHANGES IN NET POSITION, PROPRIETARY FUND
(in thousands) For the Fiscal Years Ended June 30:

|  | Standard Retiree Health Insurance Account |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2018 |  | 2017 |  |
| Revenues: |  |  |  |  |
| Insurance Premiums | \$ | 137,827 | \$ | 128,963 |
| Reinsurance Reimbursements |  | 37,585 |  | 28,211 |
| Investment Income |  | 971 |  | 379 |
| Total Revenues |  | 176,383 |  | 157,553 |
| Expenses: |  |  |  |  |
| Claims |  | 142,437 |  | 133,601 |
| Change in Estimated Liabilities |  | 500 |  | (500) |
| Administrative and Other Expense |  | 16,109 |  | 16,531 |
| Transfers to Other State Funds |  | - |  | 21 |
| Total Expenses |  | 159,046 |  | 149,653 |
| Net Increase |  | 17,337 |  | 7,900 |
| Net Position |  |  |  |  |
| Beginning of Year |  | 55,270 |  | 47,370 |
| Cumulative Change in Accounting |  |  |  |  |
| Principle |  | (14) |  | - |
| End of Year | \$ | 72,593 | \$ | 55,270 |

## NET PENSION LIABILITY

The Employers' Net Pension Liability (NPL) as of June 30, 2018, was $\$ 15,148.6$ million, compared to a Net Pension Liability of $\$ 13,480.0$ million as of June 30, 2017. The increase in Employers' Net Pension Liability was primarily due to a $\$ 4,624.4$ million, or 5.8 percent, increase in Total Pension Liability, offset by a lesser increase in Fiduciary Net Position of $\$ 2,955.8$ million, or 4.5 percent.

## NET OPEB LIABILITY/(ASSET)

The Employers' Net OPEB Asset for RHIA as of June 30, 2018 was $\$ 111.6$ million, compared to the Net OPEB Asset of $\$ 41.8$ million as of June 30, 2017. The increase in Employers' Net OPEB Asset was primarily due to a 12.7 percent increase in Fiduciary Net Position as net investment income exceeded benefit payments.

The Employer's Net OPEB Liability for RHIPA as of June 30, 2018 was $\$ 35.3$ million, compared to the Net OPEB Liability of $\$ 46.6$ million as of June 30, 2017. The decrease in Employers' Net OPEB Liability was primarily due to a 44.0 percent increase in Fiduciary Net Position as net investment income exceeded benefit payments.

## INVESTMENT ACTIVITIES

During fiscal year 2018, investments increased a modest 4.4 percent over the prior fiscal year as markets moved towards more volatility. Holdings in all asset classes experienced positive investment returns, except Real Estate and Public Equity. The Alternative Equity increased substantially by $\$ 1,858.6$ million, or 44.9 percent, followed by the Opportunity Portfolio, which increased $\$ 178.3$ million, or 11.2 percent. The other portfolios increased as follows: Private Equity increased $\$ 1,193.4$ million, or 7.9 percent; Debt Securities increased
$\$ 460.6$ million, or 3.1 percent; Real Estate decreased $\$ 391.8$ million, or 4.5 percent; and Public Equity decreased $\$ 18.6$ million, or 0.1 percent. One-year returns on asset classes and comparative benchmarks are presented in the table on page 31.

PLAN MEMBERSHIP
The table below reflects the Defined Benefit Pension Plan membership as of the end of the fiscal years.
TABLE 7
CHANGES IN PLAN MEMBERSHIP
As of June 30:

|  | 2018 | 2017 | Percentage Change |
| :---: | :---: | :---: | :---: |
| Retirees and beneficiaries benefits: |  |  |  |
| General | 133,942 | 129,578 | 3.4 \% |
| Police and Fire | 11,921 | 11,437 | 4.2 |
| Total | 145,863 | 141,015 | 3.4 |

Current and terminated employees:
Vested:

| General | 202,912 | 200,157 | 1.4 |
| :--- | ---: | ---: | :---: |
| Police and Fire | 17,268 | 16,816 | 2.7 |
| Nonvested: |  |  |  |
| General | 1,728 | 1,850 | $(6.6)$ |
| Police and Fire | 82 | 191 | $(57.1)$ |
|  | 221,990 | 219,014 | $1.4 \%$ |

## SERVICE RETIREMENTS

Service retirements increased 5.8 percent in fiscal year 2018, primarily due to an increase in inactive members receiving benefits. Service retirements in fiscal year 2018 were 8,251 compared to 7,798 in fiscal year 2017.

TABLE 8
SERVICE RETIREMENTS
By Fiscal Year


## CURRENTLY KNOWN FACTS, CONDITIONS, OR DECISIONS

The following are currently known facts, conditions, or decisions that are expected to have a significant effect on the System's financial position or results of operations:

- During the February 2018 Legislative session, Senate Bill 1566 was approved. This bill established the Employer Incentive Fund (EIF) Program which will allow eligible employers to receive matching funds if they apply and make a qualifying deposit into a side account. The System is working to establish an application process for qualifying deposits and employers are eager to participate. Currently identified revenue for the EIF Program is a portion of the increase in the repatriation of corporate tax revenue that may be available in 2021. For school districts participating in the School District Side Account Program, revenue may be available from five different streams over the next nine years. These revenue streams include a portion of the increase in the repatriation of corporate tax revenue, a portion of debt collection, capital gains and estate taxes, and interest from unclaimed property. The System is implementing these programs and will refine as needed.


## CONTACTING THE SYSTEM'S FINANCIAL MANAGEMENT

This financial report is designed to provide plan participants, employers, citizens, taxpayers, and others with a general overview of the System's finances and to demonstrate the Board's oversight of the System. If you have questions about this report or need additional financial information, please contact the Financial and Administrative Services Division Administrator at P.O. Box 23700, Tigard, Oregon 97281-3700.

Table 9
Investment Results*
Periods Ended June 30,

|  | 2018 | 2017 |
| :---: | :---: | :---: |
| Total Portfolio, Excluding Variable Account | 9.40 \% | 11.92 \% |
| Policy Benchmark ${ }^{1}$ | 9.19 | 13.02 |
| Variable Account | 11.53 | 19.52 |
| Benchmark: MSCI All Country World Investable Market Index Net | 11.14 | 19.01 |
| Domestic Stocks | 15.01 | 19.61 |
| Benchmark: Russell 3000 Index | 14.78 | 18.51 |
| International Stocks | 8.88 | 21.11 |
| Benchmark: MSCI All Country World ex-US Investable Market Index Net | 7.75 | 20.43 |
| Fixed Income Segment | 0.28 | 1.48 |
| Benchmark: Custom Index ${ }^{2}$ | 0.24 | 0.41 |
| Real Estate ${ }^{3}$ | 8.65 | 6.94 |
| Benchmark: Oregon Custom Real Estate Benchmark ${ }^{3}$ | 7.11 | 7.36 |
| Private Equity ${ }^{4}$ | 17.75 | 12.61 |
| Benchmark: Russell 3000 Index + 300 bps | 17.19 | 21.56 |
| Alternative Equity | 4.45 | 11.03 |
| Benchmark: Consumer Price Index + 400 bps | 6.98 | 5.69 |
| Opportunity Portfolio | 7.28 | 6.18 |
| Benchmark: Russell 3000 Index | 8.00 | 18.51 |

The rates of return reported in the Investment Section are based on a time-weighted rate of return methodology based upon market values, unless disclosed otherwise in the footnotes to the associated tables.

* Investment Results are based upon OIC asset classes as determined by each manager's primary investment type, not the financial statement classification of individual holdings.

[^0]
## Basic Financial Statements

## Basic Financial Statements

Statement of Fiduciary Net Position
Pension and Other Postemployment Plans
As of June 30, 2018, with Comparative Totals as of June 30, 2017

|  | Defined Benefit Pension Plan |  | Oregon Public Service Retirement Plan Individual Account Program |  | Defined Benefit OPEB Plans |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Retirement Health Insurance Account | Retiree HealthInsurancePremium Account |  |
| Assets: |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 3,811,491,639 |  |  | \$ | 389,195,186 | \$ | 32,097,702 | \$ | 2,781,911 |
| Receivables: |  |  |  |  |  |  |  |  |
| Employer |  | 66,100,727 |  | - |  | 1,597,708 |  | 2,376,057 |
| Plan Member |  | - |  | 8,890,096 |  | - |  | - |
| Interest and Dividends |  | 123,261,020 |  | 12,960,970 |  | 1,046,661 |  | 56,752 |
| Member Loans |  | - |  | - |  | - |  | - |
| Investment Sales and Other Receivables |  | 2,036,800,549 |  | 204,289,391 |  | 17,060,325 |  | 995,644 |
| Transitional Liability |  | 493,252,928 |  | - |  | - |  | - |
| Total Receivables |  | 2,719,415,224 |  | 226,140,457 |  | 19,704,694 |  | 3,428,453 |
| Due from Other Funds |  | 1,477,606 |  | 8,399,703 |  | 714,543 |  | 32,452 |
| Investments: |  |  |  |  |  |  |  |  |
| Debt Securities |  | 12,528,512,115 |  | 2,512,404,231 |  | 106,384,833 |  | 5,768,415 |
| Public Equity |  | 24,918,456,439 |  | 3,461,500,679 |  | 206,981,940 |  | 11,223,008 |
| Real Estate |  | 7,496,276,176 |  | 763,516,818 |  | 63,654,014 |  | 3,451,458 |
| Private Equity |  | 14,593,660,670 |  | 1,486,405,397 |  | 123,920,873 |  | 6,719,257 |
| Alternative Equity |  | 5,399,081,290 |  | 549,911,619 |  | 45,845,856 |  | 2,485,861 |
| Opportunity Portfolio |  | 1,589,916,854 |  | 161,937,505 |  | 13,500,649 |  | 732,034 |
| Total Investments |  | 66,525,903,544 |  | 8,935,676,249 |  | 560,288,165 |  | 30,380,033 |
| Securities Lending Collateral |  | 1,064,760,119 |  | 108,503,845 |  | 9,047,496 |  | 495,584 |
| Prepaid Expenses |  | 3,990,934 |  | - |  | 33,889 |  | 1,838 |
| Capital Assets at Cost, Net |  | 27,004,310 |  | 267,274 |  | - |  | - |
| Total Assets |  | 74,154,043,376 |  | 9,668,182,714 |  | 621,886,489 |  | 37,120,271 |
| Liabilities: |  |  |  |  |  |  |  |  |
| Investment Purchases and Accrued Expenses |  | 3,676,599,264 |  | 334,729,486 |  | 30,591,019 |  | 1,513,886 |
| Deposits and Other Liabilities |  | 75,874,507 |  | 21,201,006 |  | 5,350,694 |  | 47,143 |
| Due Other Funds |  | 9,146,698 |  | 1,200,444 |  | 34,054 |  | 31,460 |
| Securities Lending Collateral Due Borrowers |  | 1,064,922,462 |  | 108,520,380 |  | 9,048,874 |  | 495,659 |
| Total Liabilities |  | 4,826,542,931 |  | 465,651,316 |  | 45,024,641 |  | 2,088,148 |
| Net Position Restricted for Pension and Other Postemployment Benefits |  |  |  |  |  |  |  |  |
| Postemployment Benefits | \$ | 69,327,500,445 | \$ | 9,202,531,398 | \$ | 576,861,848 | \$ | 35,032,123 |

The accompanying notes are an integral part of the financial statements.

| Deferred <br> Compensation Plan |  | 2018 |  | 2017 |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 66,346,623 | \$ | 4,301,913,061 | \$ | 3,208,582,928 |
|  | - |  | 70,074,492 |  | 68,168,344 |
|  | - |  | 8,890,096 |  | 13,815,187 |
|  | 492,153 |  | 137,817,556 |  | 142,607,803 |
|  | 12,332,389 |  | 12,332,389 |  | 11,918,643 |
|  | 6,486 |  | 2,259,152,395 |  | 1,664,615,703 |
|  | - |  | 493,252,928 |  | 537,321,121 |
|  | 12,831,028 |  | 2,981,519,856 |  | 2,438,446,801 |
|  | - |  | 10,624,304 |  | 11,004,090 |
|  | 276,088,203 |  | 15,429,157,797 |  | 14,968,539,870 |
|  | 1,609,071,848 |  | 30,207,233,914 |  | 30,225,870,153 |
|  | - |  | 8,326,898,466 |  | 8,718,684,190 |
|  | - |  | 16,210,706,197 |  | 15,017,344,594 |
|  | - |  | 5,997,324,626 |  | 4,138,735,188 |
|  | - |  | 1,766,087,042 |  | 1,587,753,762 |
|  | 1,885,160,051 |  | 77,937,408,042 |  | 74,656,927,757 |
|  | 40,885 |  | 1,182,847,929 |  | 1,644,824,059 |
|  | - |  | 4,026,661 |  | 8,416,274 |
|  | - |  | 27,271,584 |  | 29,696,390 |
|  | 1,964,378,587 |  | 86,445,611,437 |  | 81,997,898,299 |
|  | 811,344 |  | 4,044,244,999 |  | 3,231,211,182 |
|  | 7,252,605 |  | 109,725,955 |  | 65,624,013 |
|  | 127,418 |  | 10,540,074 |  | 10,942,750 |
|  | 40,885 |  | 1,183,028,260 |  | 1,645,321,513 |
|  | 8,232,252 |  | 5,347,539,288 |  | 4,953,099,458 |
| \$ | 1,956,146,335 | \$ | 81,098,072,149 | \$ | 77,044,798,841 |

## Basic Financial Statements

Statement of Changes in Fiduciary Net Position
Pension and Other Postemployment Plans
For the Fiscal Year Ended June 30, 2018, with Comparative Totals for the Fiscal Year Ended June 30, 2017

|  |  |  |  |
| :--- | :--- | :--- | :--- | :--- |

The accompanying notes are an integral part of the financial statements.

Deferred


$\$ \xlongequal{1,770,110,131}$| $1,956,146,335$ |
| :--- |

## Basic Financial Statements

Statement of Net Position
Proprietary Fund
As of June 30, 2018, with Comparative Totals as of June 30, 2017

Enterprise Fund

| Standard Retiree Health Insurance |  |  |
| :---: | :---: | :---: |
| Account |  |  |
| 2018 |  | 2017 |

Assets:
Current Assets
Cash and Cash Equivalents
Reinsurance Reimbursements and Rebate Receivables
Securities Lending Collateral
Total Current Assets

Noncurrent Assets
Net OPEB Asset
Total Noncurrent Assets

Total Assets
Deferred Outflows of Resources
Pensions
OPEB
Total Deferred Outflows of Resources

| $\$$ | $\$ 3,379,394$ |  |
| ---: | ---: | ---: |
| $19,956,310$ | $\$$ | $41,950,357$ |
| $1,186,752$ |  |  |
|  |  | $24,777,883$ |
|  |  | 193,718 |


| 1,289 |
| ---: |
| 1,289 |



| 142,149 |  |
| ---: | ---: |
| 3,200 |  |
| 145,349 | 202,380 |
|  | - |

Liabilities:
Current Liabilities
Accrued Expenses
Compensated Absences
Due to Other Funds
Estimated Insurance Claims Due
Pension Obligation Bonds
Securities Lending Collateral Due Borrowers
$\quad$ Total Current Liabilities

| $1,167,810$ | $2,450,008$ |
| ---: | ---: |
| 15,882 | 15,539 |
| 84,230 | 61,340 |
| $9,200,000$ | $8,700,000$ |
| 1,400 | 1,200 |
| $1,186,752$ | 193,718 |
| $11,656,074$ | $11,421,805$ |

Noncurrent Liabilities
Compensated Absences
Pension Obligation Bond
Pension Obligation Bonds
8,552
21,966

$$
\begin{array}{r}
8,367 \\
23,572 \\
18,230 \\
378,415 \\
\hline 428,584 \\
\hline \\
\hline 11,850,389 \\
\hline
\end{array}
$$

| 18,230 |  |
| ---: | ---: |
| 368,837 |  |
|  | 316,011 |

12,072,085

## Deferred Inflows of Resources

Pensions
OPEB
Total Deferred Inflows of Resources
Net Position:
Restricted for:
OPEB
Unrestricted
Total Net Position

3,580
$\$ \begin{array}{r}72,589,438 \\ \hline 72,593,018\end{array} \$ \xlongequal{\begin{array}{r}55,270,353 \\ \hline\end{array}}$

The accompanying notes are an integral part of the financial statements.

Statement of Revenues, Expenses, and Changes in Net Position
Proprietary Fund
For the Fiscal Year Ended June 30, 2018, with Comparative Totals for the Fiscal Year Ended June 30, 2017

|  | Enterprise Fund |  |  |
| :---: | :---: | :---: | :---: |
|  | Standard Retiree Health Insurance Account |  |  |
|  | 2018 |  | 2017 |
| Operating Revenues: |  |  |  |
| Insurance Premium Revenue \$ | \$ 137,827,233 | \$ | 128,962,823 |
| Reinsurance Reimbursements | 37,585,003 |  | 28,210,514 |
| Total Operating Revenues | 175,412,236 |  | 157,173,337 |
| Operating Expenses: |  |  |  |
| Claims Expense | 142,436,948 |  | 133,600,670 |
| Increase/(Decrease) in Estimated Liabilities | 500,000 |  | $(500,000)$ |
| Administrative Expense | 16,109,792 |  | 16,531,345 |
| Total Operating Expenses | 159,046,740 |  | 149,632,015 |
| Operating Income | 16,365,496 |  | 7,541,322 |
| Non-Operating Revenues: |  |  |  |
| Interest, Dividends and Other Investment Income | 971,245 |  | 378,936 |
| Transfers to Other State Funds | - |  | $(20,537)$ |
| Securities Lending Income | 5,977 |  | 953 |
| Less Securities Lending Expense | $(5,977)$ |  | (953) |
| Net Securities Lending Income | - |  | - |
| Total Non-Operating Revenues | 971,245 |  | 358,399 |
| Change in Net Position | 17,336,741 |  | 7,899,721 |
| Total Net Position |  |  |  |
| Beginning of Year | 55,270,353 |  | 47,370,632 |
| Cumulative Effect of Change in Accounting Principle | (14,076) |  | - |
| Beginning of the Year, Adjusted | 55,256,277 |  | 47,370,632 |
| End of Year \$ | \$ 72,593,018 | \$ | 55,270,353 |

The accompanying notes are an integral part of the financial statements.

## Basic Financial Statements

## Statement of Cash Flows

Proprietary Fund
For the Fiscal Year Ended June 30, 2018, with Comparative Totals for the Fiscal Year Ended June 30, 2017

|  | Enterprise Fund |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Standard Retiree Health Insurance Account |  |  |  |
|  |  |  |  |  |
| Cash Flows from Operating Activities: |  |  |  |  |
| Insurance Premiums and Reinsurance Reimbursements | \$ | 180,233,809 | \$ | 171,798,826 |
| Claims Paid |  | $(142,436,948)$ |  | $(133,600,670)$ |
| Other Payments |  | $(17,339,069)$ |  | $(20,823,979)$ |
| Net Cash Provided by Operating Activities |  | 20,457,792 |  | 17,374,177 |
| Cash Flows from Non Capital Related Financing Activities: |  |  |  |  |
| Transfers to Other State Funds |  | - |  | $(20,537)$ |
| Cash Flows from Investing Activities: |  |  |  |  |
| Interest and Dividends Received |  | 971,245 |  | 378,936 |
| Net Increase in Cash and Cash Equivalents |  | 21,429,037 |  | 17,732,576 |
| Cash and Cash Equivalents Beginning of Year |  | 41,950,357 |  | 24,217,781 |
| Cash and Cash Equivalents End of Year | \$ | 63,379,394 | \$ | 41,950,357 |
| Reconciliation of Operating Income to Net |  |  |  |  |
| Cash Provided by Operating Activities |  |  |  |  |
| Operating Income | \$ | 16,365,496 | \$ | 7,541,322 |
| Adjustments to reconcile operating income to net cash provided by operating activities: |  |  |  |  |
| Effect of Cumulative Change in Accounting Principle |  | $(14,076)$ |  | - |
| Changes in assets, deferred outflows of resources, liabilities, and deferred inflows of resources: |  |  |  |  |
| Reinsurance Reimbursements and Rebate Receivables |  | 4,821,573 |  | 13,408,343 |
| Due from Other Funds |  | - |  | 1,217,146 |
| Net OPEB Asset |  | $(1,289)$ |  | - |
| Deferred Outflows of Resources - Pension |  | 60,231 |  | $(173,086)$ |
| Deferred Outflows of Resources - OPEB |  | $(3,200)$ |  | - |
| Accrued Expenses |  | $(1,282,198)$ |  | $(4,359,364)$ |
| Compensated Absences |  | 528 |  | - |
| Due to Other Funds |  | 22,890 |  | $(22,955)$ |
| Estimated Insurance Claims Due |  | 500,000 |  | $(500,000)$ |
| Pension Obligation Bonds |  | $(1,406)$ |  | - |
| Other Liabilities |  | $(1,574)$ |  | 22,050 |
| Net Pension Liability |  | $(9,578)$ |  | 264,790 |
| Deferred Inflows of Resources - Pension |  | (514) |  | $(24,069)$ |
| Deferred Inflows of Resources - OPEB |  | 909 |  | - |
| Net Cash Provided by Operating Activities | \$ | 20,457,792 | \$ | 17,374,177 |

The accompanying notes are an integral part of the financial statements.

## Note 1 - Summary of Significant Accounting Policies

## A. Reporting Entity

The Oregon State Treasurer has statutory responsibility for custody and investment of the Oregon Public Employees Retirement System (PERS or the System) assets. As a result of this fiduciary responsibility, PERS is included as part of the primary government in the State of Oregon Comprehensive Annual Financial Report.

## B. Basis of Presentation

The accompanying financial statements are prepared on the basis of a fiscal year ended June 30, 2018, in accordance with generally accepted accounting principles in the United States of America as set forth in Governmental Accounting Standards Board (GASB) pronouncements that apply to governmental accounting for fiduciary funds and enterprise funds. Fiduciary funds are used to account for assets held by a governmental unit in a trustee capacity (trust funds). Proprietary funds may be used to report any activity for which a fee is charged to external users for goods or services.

PERS' pension, other postemployment benefits, and deferred compensation activities are accounted for in five pension and other postemployment benefit trust funds:

- Defined Benefit Pension Plan, a cost-sharing multiple-employer plan, which includes the Variable Annuity Account
- Oregon Public Service Retirement Plan Individual Account Program, a defined contribution plan
- Retirement Health Insurance Account, a costsharing multiple-employer plan
- Retiree Health Insurance Premium Account, a single-employer plan
- Deferred Compensation Fund (Oregon Savings Growth Plan).

PERS' public entity risk pool activity is accounted for in a single proprietary enterprise fund:

- Standard Retiree Health Insurance Account


## C. Basis of Accounting

The accrual basis of accounting is used for all funds. Revenues are recognized when earned. Contributions are recognized when due, pursuant to legal (or statutory) requirements. Benefits and withdrawals are recognized when they are currently due and payable in accordance with the terms of the plans.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result
from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are insurance premiums and reinsurance reimbursements, and operating expenses include claims and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. Deferred outflows of resources related to pensions and OPEB resulting from contributions made subsequent to the measurement date will be recognized as a reduction of the net pension liability and net OPEB liability, or an increase in the net OPEB asset in the following year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions and OPEB will be recognized in pension and OPEB expense for approximately each of the subsequent four years.

## D. Investments

Oregon Revised Statute (ORS) 293.706 established the Oregon Investment Council (OIC), which consists of five voting members. Four members of the council, who are qualified by training and experience in the field of investment or finance, are appointed by the Governor subject to state Senate confirmation. The State Treasurer serves as the council's remaining voting member. In addition, the Executive Director of the System serves as a non-voting OIC member.

ORS 293.701 defines the investment funds over which OIC has responsibility. Included are the Oregon Public Employees Retirement Fund (OPERF), which is comprised of the Defined Benefit Pension Plan, the Individual Account Program, and the Other Postemployment Benefit plans, and the Deferred Compensation Fund. OIC establishes policies for the investment and reinvestment of moneys in the investment funds as well as the acquisition, retention, management, and disposition of investments in the investment funds. OIC is also responsible for providing an examination of the effectiveness of the investment program.

OIC ensures moneys in the investment funds are invested and reinvested to achieve the investment objective of making the moneys as productive as possible. Furthermore, the investments of those funds are managed as a prudent investor would do under the prevailing circumstances and in light of the purposes, terms, distribution requirements, and laws governing each investment fund. This standard requires the exercise of reasonable care, skill, and caution and is applied to investments not in isolation, but in the context of each fund's portfolio as part of an overall investment strategy. The strategy should incorporate risk and return objectives reasonably suitable to the particular investment fund.

When implementing investment decisions, OIC
has a duty to diversify the investments of the investment funds unless, under the circumstances, it is not prudent to do so. In addition, OIC must act with prudence when selecting agents and delegating authority.

Investments are recognized at fair value, the amount that could be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

Investments that do not have a readily determinable fair value are valued using the net asset value (NAV) per share. Such values generally represent PERS' ownership interest in partnership capital.

The fair value of publicly traded debt and equity securities in active markets is determined by the custodian's pricing agent using nationally recognized pricing services. The custodian's pricing agent values equity securities traded on a national or international exchange at the last reported sales price and generally values debt securities by using evaluated bid prices. For securities that do not have an active market, such as private placements or commingled investment vehicles, a market price is calculated by either the custodian's pricing agent or the investment manager. For example, a similar benchmark security may be used to derive the fair value. The benchmark will typically have a coupon rate and maturity date comparable to the debt security being valued, and its market risk will be similar, considering current market conditions. The fair value of real estate investment trust (REIT) securities is determined by the custodian's pricing agent using recognized pricing services.

Investments in real estate, other than publicly traded REITS, for which observable market prices in active markets do not exist, are reported at fair value as of June 30, 2018, as determined by management based on valuation information provided in good faith by the general partner. Direct investments in real estate are appraised every two to three years, and between appraisals, investment managers adjust values to reflect current and projected operating performance and financial transactions. In the absence of observable market prices, general partners determine the fair value of real estate partnerships using valuation methods considered most appropriate. A variety of factors are considered, including the nature of the investment, local market conditions, trading values on public exchanges for comparable investments, current and projected operating performance, and financing transactions subsequent to the acquisition of the investment.

Investments in private equities are recorded at fair value as of June 30, 2018, as determined by management based on valuation information
provided by the general partner. Investments in private equities representing publicly traded securities are stated at quoted market price. Where observable market inputs are not available, valuation models are applied. The general partner determines fair value based on the best information available and by reference to information including, but not limited to, the following: projected sales, net earnings, earnings before interest, taxes, depreciation and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments typically include: (1) the market approach (whereby fair value is derived by reference to observable valuation measures for comparable companies or assets) and (2) the income approach (e.g., the discounted cash flow method).

Investments in the opportunity and alternatives portfolios are recorded at fair value as of June 30, 2018 by the respective general partner or account manager. Investments in the opportunity and alternatives portfolios representing publicly traded securities are stated at quoted market price. Where observable market inputs are not available, valuation models are applied. The general partner or account manager determines fair value based on the best information available and by reference to information including, but not limited to, the following: projected sales, net earnings, earnings before interest, taxes, depreciation, and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments typically include: (1) the market approach (whereby fair value is derived by reference to observable valuation measures for comparable companies or assets); (2) the income approach (e.g. the discounted cash flow method).

Due to the inherent uncertainty and the degree of judgment involved in determining private equity, opportunity, real estate, and alternatives portfolio investment valuations, the fair values reflected in the accompanying financial statements may differ significantly from values that would have been used had a readily determinable market value for the investments existed and the difference could be material. In addition, these investments are generally considered to be illiquid long-term investments, and the recorded fair values may materially differ from the amounts that eventually may be realized from the sale or other disposition of these investments.

OIC has approved the following asset classes for the OPERF: Short-Term Investments, Fixed Income, Real Estate, Public and Private Equities, and Alternative Investments. In addition, OPERF invests in the Opportunity Portfolio, which may be populated with investment approaches across a wide range of investment opportunities with no limitation as to asset classes or strategies. OIC must approve, in advance, the purchase of investments in a new asset class not described above.

Table 1 below displays the OIC approved asset allocation policy See the Long-Term Expected Rate of Return table on page 72 .

TABLE 1

| Asset Class | Target Allocation |
| :--- | :---: |
| Cash | $0.0 \%$ |
| Debt Securities | $20.0 \%$ |
| Public Equity | $37.5 \%$ |
| Private Equity | $17.5 \%$ |
| Real Estate | $12.5 \%$ |
| Alternative Equity | $12.5 \%$ |
| Opportunity Portfolio | $0.0 \%$ |
| Total | $\underline{\underline{100.0 \%}}$ |

See Geometric Return Table 31 on page 72

## E. Earnings Crediting

By law earnings are credited to member accounts on a calendar-year basis. Members in Tier One are currently guaranteed to receive at least the assumed earnings rate used in the most recent actuarial valuation. Members participating in the Variable Annuity Account, IAP members, and Tier Two members are credited actual earnings or losses, less deductions allowed by law.

## F. Administrative Costs

The System's administrative expenses are funded from investment earnings and administrative fees collected from members and are allocated to all plans and programs administered by the System. If investment earnings and fees are insufficient for such purpose, the remaining expenses are paid from employer contributions.

## G. Use of Estimates in the Preparation of Financial Statements

The preparation of the System's financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain financial statement amounts and disclosures. Actual results could differ from those estimates.

Certain reclassifications have been made to the
comparative totals as of and for the fiscal year ended June 30, 2017, to conform to the presentation as of and for the fiscal year ended June 30, 2018.

## H. Comparative Totals

The basic financial statements include certain prior year summarized comparative information in total but not at the level of detail required for a presentation in conformity with the accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the System financial statements as of and for the fiscal year ended June 30, 2017, from which the summarized information was derived.

## I. New Pronouncement

GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Issued June 2015, this statement replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB. GASB Statement No. 75 establishes new accounting and financial reporting requirements for employers who sponsor OPEB plans. This statement provides guidance for accounting for net OPEB liabilities, including definition of balances to be included in deferred outflows and deferred inflows of resources. The new pronouncement affects SRHIA only, and was adopted in the current year. Accordingly, the Beginning of Year Total Net Position for 2018 was restated to reflect the change in accounting principle.

## Note 2 - Description of Plan

## A. Organization

PERS administers a cost-sharing, multipleemployer defined benefit pension plan for units of state government, political subdivisions, community colleges, and school districts, containing multiple actuarial pools. Plan assets may be used to pay the benefits of the employees of any employer that provides pensions through the Plan. Participation by state government units, school districts, and community colleges is mandatory. Participation by most political subdivisions is optional but irrevocable if elected. As of June 30, 2018, there were 904 participating employers.

PERS is administered in accordance with Oregon Revised Statutes (ORS) Chapter 238, Chapter 238A, and Internal Revenue Code Section 401(a). The Oregon Legislature has delegated authority to the Public Employees Retirement Board (Board) to administer and manage the System. All members of the Board are appointed by the Governor and confirmed by the Senate. The Governor designates the chairperson. One member must be a public employer manager or a local elected official, one

TABLE 2

| Plan Membership as of June 30, 2018 | Defined Benefit Plan |  |  |  | Postemployment Healthcare |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Tier 1 | Tier 2 | OPSRP | Total | RHIA | RHIPA |
| Employers |  |  |  |  |  |  |
| State Agencies 109 |  |  |  |  |  |  |
| School Districts 296 |  |  |  |  |  |  |
| Political Subdivisions 482 |  |  |  |  |  |  |
| Community Colleges 17 |  |  |  |  |  |  |
| Total Employers 904 |  |  |  |  |  |  |
| Inactive Members - General Service |  |  |  |  |  |  |
| Retirees and beneficiaries currently receiving benefits | 114,524 | 12,687 | 4,201 | 131,412 | 43,423 | 1,102 |
| Alternate Payees currently receiving benefits | 2,443 | 80 | 7 | 2,530 | n/a | n/a |
| Inactive Members - General Service Receiving Benefits | 116,967 | 12,767 | 4,208 | 133,942 | 43,423 | 1,102 |
| Inactive members eligible for, but not yet receiving benefits | 8,476 | 6,635 | 4,829 | 19,940 | 14,519 | n/a |
| Inactive members eligible for refund value of account only | 3,519 | 7,992 | $\mathrm{n} / \mathrm{a}^{1}$ | 11,511 | n/a | n/a |
| Inactive members not eligible for refund or retirement | 0 | 0 | 12,685 | 12,685 | n/a | n/a |
| Inactive Members - General Service Not Receiving Benefits | 11,995 | 14,627 | 17,514 | 44,136 | 14,519 | - |
| Total Inactive Members - General Service | 128,962 | 27,394 | 21,722 | 178,078 | 57,942 | 1,102 |
| Inactive Members - Police and Fire |  |  |  |  |  |  |
| Retirees and beneficiaries currently receiving benefits | 10,014 | 1,130 | 244 | 11,388 | 2,610 | 126 |
| Alternate Payees currently receiving benefits | 520 | 11 | 2 | 533 | n/a | n/a |
| Inactive Members - Fire and Police Receiving Benefits | 10,534 | 1,141 | 246 | 11,921 | 2,610 | 126 |
| Inactive members eligible for, but not yet receiving benefits | 306 | 267 | 184 | 757 | 696 | n/a |
| Inactive members eligible for refund value of account only | 112 | 367 | $\mathrm{n} / \mathrm{a}^{1}$ | 479 | n/a | n/a |
| Inactive members not eligible for refund or retirement | 0 | 0 | 621 | 621 | n/a | n/a |
| Inactive Members - Fire and Police Not Receiving Benefits | 418 | 634 | 805 | 1,857 | 696 | - |
| Total Inactive Members - Fire and Police | 10,952 | 1,775 | 1,051 | 13,778 | 3,306 | 126 |
| Active Members - General Service |  |  |  |  |  |  |
| State Agencies | 5,478 | 7,591 | 29,316 | 42,385 | 12,961 | 12,813 |
| School Districts | 8,373 | 14,297 | 48,485 | 71,155 | 22,541 | n/a |
| Political Subdivisions | 4,733 | 7,616 | 26,631 | 38,980 | 12,282 | n/a |
| Community Colleges | 833 | 1,473 | 5,678 | 7,984 | 2,292 | n/a |
| Total Active Members - General Service | 19,417 | 30,977 | 110,110 | 160,504 | 50,076 | 12,813 |
| Active Members - Police and Fire |  |  |  |  |  |  |
| State Agencies | 703 | 1,630 | 3,602 | 5,935 | 2,331 | 2,277 |
| School Districts | 15 | 26 | 42 | 83 | 38 | n/a |
| Political Subdivisions | 1,255 | 2,497 | 5,700 | 9,452 | 3,747 | n/a |
| Community Colleges | 2 | 6 | 15 | 23 | 8 | n/a |
| Total Active Members - Fire and Police | 1,975 | 4,159 | 9,359 | 15,493 | 6,124 | 2,277 |
| Grand Total Members | 161,306 | 64,305 | 142,242 | 367,853 | 117,448 | 16,318 |

${ }^{1}$ Defined benefit only. No individual accounts are maintained.
member must be a union-represented public employee or retiree, and three members must have experience in business management, pension management, or investing.

## B. Plan Membership

Employer, retiree, active and inactive member data as of June 30, 2018, is shown in Table 2 above.

The 1995 Legislature enacted Chapter 654, Section 3, Oregon Laws 1995, which has been codified into ORS 238.435. This legislation created a
second tier of benefits for those who established membership on or after January 1, 1996. The second tier does not have the Tier One assumed earnings rate guarantee and has a higher normal retirement age of 60 , compared to age 58 for Tier One.

As of June 30, 2018, there were 21,392 active plan members, 127,501 retired plan members or their beneficiaries currently receiving benefits, 12,413 inactive plan members entitled to but not yet receiving benefits, for a total of 161,306 Tier One members.

For Tier Two members, as of June 30, 2018, there were 35,136 active plan members, 13,908 retired plan members or their beneficiaries currently receiving benefits, 15,261 inactive plan members entitled to but not yet receiving benefits, for a total of 64,305.

The 2003 Legislature enacted HB 2020, codified as ORS 238A, which created the Oregon Public Service Retirement Plan (OPSRP). OPSRP consists of the Pension Program and the Individual Account Program. Membership includes public employees hired on or after August 29, 2003.

As of June 30, 2018, there were 119,469 active plan members, 4,454 retired plan members or their beneficiaries currently receiving benefits, 5,013 inactive plan members entitled to but not yet receiving benefits, and 13,306 inactive plan members not eligible for refund or retirement, for a total of 142,242 OPSRP Pension Program members.

Beginning January 1, 2004, PERS active Tier One and Tier Two members became members of the Individual Account Program (IAP) of OPSRP. PERS members retain their existing Regular or Variable accounts, but member contributions are now deposited into the member's IAP account. Accounts are credited with earnings and losses net of administrative expenses. OPSRP is part of PERS and is administered by the Board. The PERS Board is directed to adopt any rules necessary to administer OPSRP, and such rules are to be considered part of the plan for IRS purposes.

## C. Plan Benefits

a. PERS Pension (Chapter 238 - Tier One/Tier Two)

## 1. Pension Benefits

The PERS retirement allowance is payable monthly for life. Member may select from 13 retirement benefit options that are actuarially equivalent to the base benefit.

These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage ( 2.0 percent for Police and Fire employees, 1.67 percent for General Service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results. Monthly payments must be a minimum of $\$ 200$ per month or the member will receive a lump-sum payment of the actuarial equivalence of benefits to which he or she is entitled.

Police and Fire members may purchase increased benefits that are payable between the date of retirement and age 65 .

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for Police and Fire members). General Service employees may retire after reaching age 55 . Police and Fire members are eligible after reaching age 50. Tier One General Service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police and Fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. The plans are closed to new members hired on or after August 29, 2003.

A judge member who has made contributions to PERS during each of five calendar years shall receive a retirement allowance, payable monthly, for life. Before reaching age 60, judge members must choose the calculation formula under which they will retire. The election is irrevocable after the member attains age 60. The two formulas, A and B, are described in the following paragraph.

The Plan A retirement allowance for judge members is computed by multiplying 2.8125 percent by the final average salary for the first 16 years of service and 1.67 percent of the final average salary multiplied by the number of years of service as a judge in excess of 16 . For most judge members the maximum amount is limited to 65 percent of final average salary. The Plan B retirement allowance for judge members is computed by multiplying 3.75 percent by the final average salary for the first 16 years of service and 2.0 percent of the final average salary multiplied by the number of years of service as a judge in excess of 16 years of service. For most judge members the maximum amount is limited to 75 percent of final average salary. Plan $B$ requires a judge to serve up to 35 days per year for a period of five years as a pro tem judge. There is no actuarial reduction for retirement before age 65.

## 2. Death Benefits

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by a PERS employer at the time of death,
- the member died within 120 days after termination of PERS-covered employment,
- the member died as a result of injury sustained while employed in a PERS-covered job, or
- the member was on an official leave of absence from a PERS-covered job at the time of death.

A member's beneficiary may choose a monthly payment for life instead of the lump-sum or a combination of lump-sum and monthly payments, if eligible. The monthly payment must be a minimum of $\$ 30$ per month for deaths that occur July 30, 2003, and earlier; $\$ 200$ per month for deaths that occur after July 30, 2003.

## 3. Disability Benefits

A member with 10 or more years of creditable service who becomes disabled from other than dutyconnected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 ( 55 for Police and Fire members) when determining the monthly benefit.

Judge members of PERS who have served a minimum of six consecutive years and who become physically or mentally incapacitated are entitled to benefits as provided in ORS 238.555.

## 4. Benefit Changes After Retirement

Members may choose to continue participation in their Variable Account after retiring and may experience annual benefit fluctuations due to changes in the market value of the underlying global equity investments of that account.

Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes (COLA). The COLA is capped at 2.0 percent.

## b. OPSRP Pension Program

## 1. Pension Benefits

This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

Police and Fire: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for Police and Fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a Police and Fire member, the individual must have been employed continuously as a Police and Fire member for at least five years immediately preceding retirement.

General Service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for General Service members is age 65 , or age 58 with 30 years of retirement credit.

A member of the pension program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

## 2. Death Benefits

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse receives for life 50 percent of the pension that would otherwise have been paid to the deceased member. The surviving spouse or other person may elect to delay payment of the death benefit, but payment must commence no later than December 31 of the calendar year in which the member would have reached $701 / 2$ years.

## 3. Disability Benefits

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

## c. Individual Account Program

## 1. Benefit Terms

An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies. The accounts fall under Internal Revenue Code Section 401(a).

Upon retirement, a member of the IAP may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a $5-10-, 15-, 20$-year period or an anticipated life span option. Installment amounts vary with market returns as the account remains invested while in distribution. When chosen, the distribution option must result in a $\$ 200$ minimum distribution amount, or the frequency of the installments will be adjusted to reach that minimum.

## 2. Death Benefits

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account
balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

## 3. Recordkeeping

PERS contracts with Voya Financial to maintain IAP participant records.

## d. Other Postemployment Healthcare Benefits

ORS 238.420 established the Retirement Health Insurance Account (RHIA) and authorizes a payment of up to $\$ 60$ from RHIA toward the monthly cost of health insurance for eligible PERS members. RHIA is a cost-sharing multiple-employer OPEB plan for 904 participating employers. The plan was closed to new entrants hired on or after August 29, 2003.

To be eligible to receive this monthly payment toward the premium cost the member must: (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in a PERS-sponsored health plan.

A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991.

For the year ended June 30, 2018, PERS employers contributed 0.07 percent of PERScovered salaries for Tier One and Tier Two members to fund the normal cost portion of RHIA
benefits. PERS employers contributed 0.43 percent of all PERS-covered salaries to amortize the unfunded actuarial accrued liability over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years. These rates were based on the December 31, 2015 actuarial valuation. This is included in the employer contribution rates listed in Table 3 below.

Employer contributions are advance-funded on an actuarially determined basis. There is no inflation assumption for RHIA postemployment benefits because the payment amount is set by statute and is not adjusted for increases in healthcare costs. The number of active plan RHIA participants receiving benefits was 46,033 for the fiscal year ended June 30,2018 , and there were 56,200 active and 61,248 inactive members who meet the requirements to receive RHIA benefits when they retire.

ORS 238.415 established the Retiree Health Insurance Premium Account (RHIPA) and requires the Board on or before January 1 of each year to calculate the average difference between the health insurance premiums paid by retired state employees under contracts entered into by the Board and health insurance premiums paid by active state employees. ORS 238.415 authorizes payment of this average difference to qualified retired state employees. Retired state employees are qualified to receive this benefit if they had eight or more years of qualifying service with a state agency in the System at the time of retirement or are receiving a disability pension calculated as if they had eight or more years of qualifying service but are not eligible for federal Medicare coverage. RHIPA is a singleemployer (the state as one employer) defined benefit OPEB plan and was closed to new entrants hired on or after August 29, 2003.

A surviving spouse or dependent of a deceased

TABLE 3

| Contribution Rate Summary ${ }^{1}$ | Defined Benefit Pension |  |  |  |  |  |  | Postemployment Healthcare |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | PERS Defined Benefit Plan |  |  |  |  | OPSRP Pens | n Program | RHIA | RHIPA |
|  | Pooled Employers |  |  | Non-Pooled Employers |  | All Employers |  | All Employers | State Agencies |
|  | State <br> Agencies ${ }^{2}$ | Local <br> Government <br> Rate Pool ${ }^{3}$ | School Pool ${ }^{3}$ | Political Subdivisions ${ }^{3,4}$ | Judiciary | General Service | Police and Fire |  |  |
| Employee IAP | 6.00 \% | 6.00 \% | 6.00 \% | 6.00 \% | 6.00 \% | 6.00 \% | 6.00 \% | 0.00 \% | 0.00 \% |
| Employee |  |  |  |  |  |  |  |  |  |
| Normal Cost | 0.00 | 0.00 | 0.00 | 0.00 | 7.00 | 0.00 | 0.00 | 0.00 | 0.00 |
| Employer |  |  |  |  |  |  |  |  |  |
| Normal Cost | 15.73 | 15.78 | 13.28 | 16.71 | 18.34 | 8.02 | 12.79 | 0.07 | 0.11 |
| Unfunded Actuarial |  |  |  |  |  |  |  |  |  |
| Liability | 0.68 | 6.10 | 12.15 | 3.43 | (1.28) | 1.27 | 1.27 | 0.43 | 0.38 |
| Total Employer |  |  |  |  |  |  |  |  |  |
| Contributions | 16.41 \% | 21.88 \% | 25.43 \% | 20.14 \% | 17.06 \% | 9.29 \% | 14.06 \% | 0.50 \% | 0.49 \% |
| ${ }^{1}$ Group average rates shown were effective July 1, 2017 through June 30, 2019. |  |  |  |  |  |  |  |  |  |
| ${ }^{2}$ A subcomponent of the State and Local Government Rate Pool; includes UAL payment rate offset. |  |  |  |  |  |  |  |  |  |
| ${ }^{3}$ Does not include UAL payment rate offsets. |  |  |  |  |  |  |  |  |  |
| ${ }^{4}$ Non-pooled Political Subdivisions are valued separately for the Defined Benefit Plan. |  |  |  |  |  |  |  |  |  |

retired state employee is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died, and the member retired on or after September 29, 1991.

For the year ended June 30, 2018, state agencies contributed 0.11 percent of PERS-covered salaries for Tier One and Tier Two members to fund the normal cost portion of RHIPA benefits. State agencies contributed 0.38 percent of all PERScovered salaries to amortize the unfunded actuarial accrued liability over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years. These rates were based on the December 31, 2015 actuarial valuation. This is included in the employer contribution rates listed in Table 3 on the previous page.

The number of active plan RHIPA participants receiving benefits was 1,228 for the fiscal year ended June 30, 2018. As of June 30, 2018, there were 15,090 active members who meet the requirements to receive RHIPA benefits when they retire. Inactive members are not eligible for these benefits. All subsidy payments from the RHIA and RHIPA are initially deposited in the Standard Retiree Health Insurance Account, as described on page 67, and subsequently remitted to the appropriate PERS health plan.

## e. Deferred Compensation Plan

Deferred compensation plans are authorized under Internal Revenue Code Section 457. The Oregon Legislature enacted Chapter 179, Oregon Laws 1997 which established the Deferred Compensation Fund. ORS 243.400 to 243.507 established and provided for PERS to administer the state deferred compensation plan, known as the Oregon Savings Growth Plan (OSGP). As of June 30, 2018, the fair value of investments was $\$ 1,885.2$ million.

The plan is a benefit available to all state employees. To participate, an employee executes an individual agreement with the state deferring current earnings to be paid at a future date. Participants in the plan are not required to pay federal and state income taxes on the deferred contributions and earnings until the funds are received. Participants or their beneficiaries cannot receive the funds until at least one of the following occurs: termination by reason of resignation, death, disability, or retirement; unforeseeable emergency; or by requesting a de minimis distribution from inactive accounts valued less than $\$ 5,000$. A loan program is also available for eligible participants. Member loans receivable at June 30, 2018, totaled $\$ 12.3$ million. Of that amount, $\$ 9.9$ million is not expected to be collected within one year.

PERS contracts with Voya Financial to maintain OSGP participant records. The Oregon State

Treasury, as custodian of the assets, also contracts with State Street Bank and Trust Company to provide financial services. There are 21 investment options with varying degrees of market risk. Up to five financial institutions provide investment services in mutual funds for each investment option. A participant receives a blend of these mutual funds within the investment option. Participants direct the selection of investment options and also bear any market risk. The Oregon State Treasury has no liability for losses under the plan but does have the prudent investor responsibility of due care. Total membership as of June 30, 2018, was 25,578.

PERS may assess a charge to the participants not to exceed 2.0 percent on amounts deferred, both contributions and investment earnings, to cover costs incurred for administering the program. Actual charges to participants, including investment charges, for the year ended June 30, 2018, averaged 0.22 percent of amounts deferred.

Oregon Revised Statute 243.505 established a Deferred Compensation Advisory Committee to provide input to the PERS Board. This committee is composed of seven members who meet at least quarterly.

## f. Standard Retiree Health Insurance Account

ORS 238.410 established the Standard Retiree Health Insurance Account (SRHIA), a public entity risk pool. SRHIA is both a risk sharing and insurance purchasing pool. The Board contracts for medical and hospital insurance on behalf of retired members. Members and their dependents are eligible for PERS healthcare coverage if the member is receiving a retirement allowance or benefit under the System. A surviving spouse or dependent of a PERS retiree is eligible to participate if he or she was covered under the health plan at the time of the retiree's death. As of June 30, 2018, there are 59,190 retirees and their dependents participating in the health insurance program.

PERS has contracted with various carriers on an insurance purchasing basis and remits premiums collected from participating members to the carriers on a monthly basis. PERS has contracted with MODA Health for claims payment services for a minimum premium funding plan and also remits premiums monthly for stop-loss coverage. SRHIA is ultimately at risk for all amounts collected and on deposit with MODA Health and other health insurance service providers, which totaled approximately $\$ 11.9$ million as of June 30, 2018. MODA Health becomes responsible for claims in excess of $\$ 200,000$ per year per individual and all claims in excess of contractually required reserves on deposit with MODA Health.

In fiscal year 2018, SRHIA recognized Reinsurance Reimbursement and Rebate receivables of approximately $\$ 20.0$ million. These receivables
were primarily comprised of $\$ 15.2$ million in reinsurance settlements, $\$ 2.8$ million in outstanding drug rebates, and $\$ 2.0$ million in coverage gap discounts, which reflect changes in the prior year estimated receivables. The System, through MODA Health, provides a custom Medicare Part D prescription drug plan known as an Employer Group Waiver Plan (EGWP). EGWP subsidies can include direct subsidies, low income cost sharing subsidies, low income premium subsidies, reinsurance subsidies, and coverage gap discounts. Reinsurance subsidies are reported as operating revenues; coverage gap discounts along with pharmacy rebates are reported as an offset to claims expense.

The current estimate of Incurred But Not Reported (IBNR) insurance claims is $\$ 9.2$ million.

## D. Contributions

PERS' funding policy provides for periodic member and employer contributions at rates established by the Board, subject to limits set in statute. The rates established for member and employer contributions were approved based on the recommendations of the System's third-party actuary.

## a. Member Contributions

Beginning January 1, 2004, all member contributions, except for contributions by judge members, were placed in the OPSRP Individual Account Program (IAP). Prior to that date, all member contributions were credited to the Defined Benefit Pension Plan. Member contributions are set by statute at 6.0 or 7.0 percent of salary and are remitted by participating employers. The contributions are either deducted from member salaries or paid by the employers on the members behalf. The Member Reserve, described in Note 6.A., represents accumulated member contributions and earnings allocations made prior to January 1, 2004, and subsequent earnings allocations less refunds and amounts transferred to reserves for retirements and disabilities. The IAP member accounts represent member contributions made on or after January 1, 2004, plus earnings allocations less disbursements for refunds, death benefits, and retirements.

## b. Employer Contributions

PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans.

Employer contribution rates during the period were based on the December 31, 2015 actuarial
valuation, which became effective July 1, 2017. The state of Oregon and certain schools, community colleges, and political subdivisions have made unfunded actuarial liability payments, and their rates have been reduced. See the contribution rate summary provided in Table 3 on page 46.

## 1. PERS Defined Benefit Plan Contributions (ORS 238)

Pension rates for the State and Local Government Rate Pool were 21.88 percent, schools 25.43 percent, and judiciary 17.06 percent of PERScovered salaries, effective July 1, 2017. Political subdivisions that have not joined the State and Local Government Pool had an average pension rate of 20.14 percent.

Oregon Laws 2001, Chapter 945, Section 13 authorized the establishment of the State and Local Government Rate Pool. Local political subdivisions were given the option to join the state of Oregon and community colleges for the actuarial purpose of calculating employer rates. Participation by local political subdivisions in this pool was effective for the actuarial valuation period beginning January 1, 2002.

Based on the actuarial valuation as of December 31, 2015, the state agencies, the judiciary, schools, and political subdivisions all had increases in employer contribution rates on July 1, 2017. These rate changes are measured against the actual average rates paid since July 1, 2015. Board practice is to implement new employer contribution rates July 1 of each odd-numbered year based on the valuation of the previous odd-numbered year.

## 2. OPSRP Pension Program Contributions (ORS 238A)

PERS employers participating in the OPSRP Pension Program participate in the same rate sharing pool and therefore share the same contribution rate. The OPSRP Pension Program employer rates effective July 1, 2017, through June 30, 2019 are 9.29 percent of covered salaries for general service employees and 14.06 percent of covered salaries for police and fire employees. These rates increased from 7.94 percent of covered salaries for general service and 12.05 percent of covered salaries for police and fire employees for the period July 1, 2015, through June 30, 2017. Each of these rates includes a component related to disability benefits for general service and police and fire members.

## 3. Target Date Funds

The Oregon Investment Council, responsible for all PERS fund investments, approved the transition to a Target Date Fund investment methodology for all IAP accounts beginning January 1, 2018.

This change in investment methodology reflects an investment best practice that will better protect participants from potential losses as they approach and enter retirement by gradually reducing investment risk as participants age.

Participants are placed in Target Date Funds based on their year of birth. Investments in each fund will adjust over time to reduce investment risk - and potential losses in market downturns. As the participant moves toward retirement, the investments in the fund gradually shift, becoming more conservative to help protect against market fluctuations.

## Note 3 - Receivables and Payables

## A. Receivables

Table 4 disaggregates receivable balances reported in the Statements of Fiduciary Net Position as Investment Sales and Other Receivables.

TABLE 4

| Accounts Receivable |  |  |
| :---: | :---: | :---: |
|  |  | June 30, 2018 |
| Broker Receivable | \$ | 2,227,387,045 |
| Strunk and Eugene Accrual |  | 24,458,756 |
| Overpaid Benefits |  | 48,336 |
| Other |  | 7,258,258 |
| Total Accounts Receivable | \$ | 2,259,152,395 |

The Strunk and Eugene Accrual resulted from recalculating benefits for recipients who received overpayments based on the reallocation of 1999 earnings. Approximately 66.8 percent of these receivables, or $\$ 24.4$ million, is expected to be collected after June 30, 2018.

Additionally, there were $\$ 20.0$ million in Reinsurance Reimbursements and Rebate receivables reported in the Statement of Net Position - Proprietary Fund.

## B. Payables

Table 5 above on the right disaggregates payable balances reported in the Statements of Fiduciary Net Position as Investment Purchases and Accrued Expenses.

## Note 4 - Investments

The Oregon State Treasury is the investment officer for the state of Oregon. Investment standards are established in ORS 293.726 and require funds to be managed as a prudent investor would do. The Oregon Investment Council (OIC) establishes policies for the investment and reinvestment of moneys in the Oregon Public Employees Retirement Fund. Policies are established based on the primary

TABLE 5

| Accounts Payable |  |  |
| :--- | ---: | ---: |
|  |  |  |
|  |  |  |
| Broker Payable 30, 2018 |  |  |
| Pension Roll | $\$$ | $3,624,978,922$ |
| Investment Fees |  | $375,453,738$ |
| Death Benefits | $12,893,264$ |  |
| Compensated Absences | $24,186,357$ |  |
| Services and Supplies | $1,816,391$ |  |
| Other | 931,509 |  |
| Total Accounts Payable | $\mathbf{\$ , 9 8 4 , 8 1 8}$ |  |

investment asset class of each investment manager and do not reflect the classifications of individual holdings as presented in the financial statements. Contracts with individual investment managers provide additional guidelines that vary from manager to manager.

## A. Deposits

PERS cash and cash equivalents consist of cash on hand, deposits in the Oregon Short Term Fund (OSTF), moneys held by external investment managers, cash equivalents held by the health insurance provider, and cash held by the IAP program custodian. OSTF is a cash and investment pool that operates as a demand deposit account and is required for use by all state funds. See Table 6 below.

OSTF is separately audited by the Oregon Audits Division. The audited financial statements can be viewed at:
https://sos.oregon.gov/audits/Documents/2018-
26.pdf. OSTF investment risks are addressed in the notes to those financial statements.

Health Insurance Claims Fund of $\$ 11.6$ million was held at US Bank. The account is identified as Public Funds, therefore, any amount in the account above Federal Deposit Insurance Corporation (FDIC) was insured by Public Funds Collateralization Program.

## 1. Custodial Credit Risk

Custodial credit risk for deposits is the risk that in the event of a bank failure, PERS' deposits may not be recovered.

TABLE 6

| Depository Account | Bank Balance |  |
| :--- | ---: | ---: |
| Insured | $\$$ | 750,000 |
| Oregon Short Term Fund | $2,628,223,430$ |  |
| Health Insurance Claims Fund |  | $11,619,103$ |
| IAP On Demand Deposit | $7,060,002$ |  |
| Uninsured and uncollateralized | $1,423,152,855$ |  |
| Total deposits | $\mathbf{4 , 0 7 0 , 8 0 5 , 3 9 0}$ |  |

As noted above, the deposit and investment risks, including custodial risk, of the OSTF are outlined in the OSTF financial statements. As of June 30, 2018, the carrying amount of PERS' deposits in OSTF totaled $\$ 2,922.7$ million, and the corresponding bank balance was $\$ 2,628.2$ million.

Investment managers' deposits with custodian banks consist of cash and cash equivalents that represent buying reserves. As of June 30, 2018, there was $\$ 1,423.4$ million on deposit for the accounts of the OPERF investment managers.

As of June 30, 2018, IAP On Demand Deposit Account of $\$ 7.3$ million was held at State Street Bank, the custodian of the IAP program third-party administrator. The bank balance on the deposit is insured by the FDIC up to the standard maximum deposit insurance amount. The balance in excess of the FDIC limit was uninsured.

## 2. Foreign Currency Risk

Foreign currency risk for deposits is the risk that changes in exchange rates will adversely affect the fair value of the deposits. Foreign currency risk is controlled via contractual agreements with the investment managers. As of June 30, 2018, \$52.1 million in cash and cash equivalents was exposed to foreign currency risk. The U.S. dollar balances of these deposits, organized by currency denomination, are presented in Table 12 on page 57.

## 3. Restricted Cash Equivalents

PERS' cash and cash equivalents at June 30, 2018, include collateral of $\$ 117.4$ million held by investment managers. Swap collateral is offset by a related liability with a net settlement feature. Collateral is restricted and is not available to pay current liabilities.

## B. Investments

Table 7 on the next page presents the fair value of investments held by the state of Oregon for PERS as of June 30, 2018.

## 1. Fair Value Measurements

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Observable inputs are developed based on market data obtained from sources independent of the reporting entity. Unobservable inputs are developed based on the best information available about the assumptions market participants would use in pricing the asset.

The classification of securities within the fair value hierarchy is based upon the activity level in the market for the security type and the inputs used to determine their fair value. The three levels of the hierarchy are described below:

Level 1 - Unadjusted quoted prices for identical instruments in active markets.

Level 2 - Quoted prices for similar instruments in active markets; quoted prices for identical or similar instruments in markets that are not active; and model-derived valuations in which all significant inputs are observable.
Level 3 - Valuations derived from valuation techniques in which significant inputs are unobservable.

Inputs used to measure fair value might fall in different levels of the fair value hierarchy. Categorization within the hierarchy is based on the lowest level input that is significant to the fair value measurement.

Equity securities are generally valued based on quoted prices from an active market and are therefore categorized in level 1. In the absence of quoted market prices, such as equity securities that trade infrequently or not at all, valuations are based on the last traded price or a price provided by investment managers and are generally categorized in level 3.

Debt securities classified as level 2, including invested securities lending collateral, are valued using the latest bid prices or evaluated quotes from independent pricing vendors. The third-party vendors use a variety of methods when pricing these securities that incorporate relevant observable market data to arrive at an estimate of what a buyer in the marketplace would pay for a security under current market conditions. When independent price sources are not available, debt securities are priced based on the last traded price or a valuation provided by the investment manager and are categorized in level 3.

Fund investments (e.g., mutual / commingled / open ended funds), valued using a unit price that is published daily and validated with a sufficient level of observable activity are categorized in level 1. If observable activity is limited, yet supports that the unit price or NAV represents an exit value of the security at the measurement date, the securities are categorized in level 2. Investments that are measured at NAV as a practical expedient, such as most private equity, alternative, opportunity and real estate investments, are excluded from the fair value hierarchy if the NAV per share (or its equivalent) was calculated in a manner consistent with the Financial Accounting Standards Board's measurement principles for investment companies. Funds not meeting this criteria are categorized in level 3.

Exchange-traded derivatives, including futures, rights and warrants, that are actively traded are valued using quoted prices and are categorized in level 1. Derivative contract valuations, such as

TABLE 7

| Investments as of June 30, 2018 | Fair Value |  |
| :---: | :---: | :---: |
| US Treasury Obligations | \$ | 5,571,787,649 |
| US Treasury Obligations - Strips |  | 164,728,277 |
| US Treasury Obligations - TIPS |  | 63,178,991 |
| US Federal Agency Mortgage Securities |  | 907,913,559 |
| US Federal Agency Mortgage TBAs |  | 771,853,547 |
| US Federal Agency Debt |  | 294,018,979 |
| US Federal Agency Strips |  | 35,447,010 |
| International Debt Securities |  | 973,752,300 |
| Non-Government Debt Securities |  | 249,630,195 |
| Corporate Bonds |  | 2,087,210,580 |
| Bank Loans |  | 1,400,318,438 |
| Municipal Bonds |  | 16,120,611 |
| Collateralized Mortgage Obligations |  | 469,020,041 |
| Asset-Backed Securities |  | 367,948,789 |
| Guaranteed Investment Contracts ${ }^{1}$ |  | 177,300,377 |
| Domestic Fixed Income Funds |  | 1,829,956,948 |
| Global Fixed Income Funds |  | 48,971,506 |
| Total Debt Securities |  | 15,429,157,797 |
| Derivatives in Asset Positions |  | 187,826,428 |
| Domestic Equity Securities |  | 13,222,581,425 |
| International Equity Securities |  | 10,249,387,328 |
| Domestic Equity Funds |  | 2,014,805,845 |
| Global Equity Funds |  | 577,180,256 |
| International Equity Funds |  | 3,330,819,759 |
| Target Date Funds |  | 612,041,544 |
| Oregon Savings Growth Plan - Self Directed |  | 12,591,329 |
| Total Public Equity |  | 30,207,233,914 |
| Real Estate and Real Estate Investment Trusts |  | 8,326,898,466 |
| Private Equity |  | 16,210,706,197 |
| Alternative Equity |  | 5,997,324,626 |
| Opportunity Portfolio |  | 1,766,087,042 |
| Total PERS Investments - Fiduciary Funds | \$ | 77,937,408,042 |
| ${ }^{1}$ Guranteed Investment Contracts are stated at |  | act value. |

swaps and options, are modeled using observable pricing inputs and techniques that do not entail material subjectivity and are therefore categorized in level 2. Level 3 derivatives include securities valued at a price that has been determined by the investment manager's valuation committee.

Investments in real estate, other than real estate investment trusts which are generally valued based on an active market price and are categorized in level 1, have been valued based on the NAV per share (or its equivalent), as provided by the general partner. This type includes 64 commingled real estate funds, structured as limited partnerships, where the funds have a finite term. Distributions from the funds will be received as the underlying investments of the funds are liquidated. Liquidation is expected to take place during the 5 year period following the termination of the investment period which extends to 2035. Investments in real estate also include 15 joint ventures where the investments are expected to be
held for the long-term and generate cash flow that will represent a significant component of the total return. Real estate also includes investments in 5 open ended funds that permit quarterly redemption of shares, subject to certain requirements being met.

Private Equity consists of approximately 252 funds, organized as limited partnerships and limited liability companies, participating in diversified strategies including leveraged-buyouts, venture capital, growth equity, fund-of-funds, coinvestments and special situations. The fair values of the private equity investments have been determined using the NAV per share (or its equivalent) as provided by the general partner or managing member. These funds have a finite term. Distributions will be received as the underlying investments of the funds are liquidated, which is expected to occur over the next 12 to 14 years.

Alternative Equity investments seek to provide diversification and inflation hedging characteristics to the fund and include investments with a focus on infrastructure and natural resources. Alternative Equity consists of 44 investments in commingled funds organized as limited partnerships and limited liability companies. The fair values of the investments have been determined using a NAV per share (or its equivalent) of the investments. For alternative real assets, which includes 38 of the 44 funds, the funds have a finite term. Distributions will be received as the underlying investments of the funds are liquidated, which is expected to occur over the next 10 to 14 years. Alternative diversifying strategies permit periodic redemption of shares, subject to certain requirements being met, and consist of 5 funds investing in diversifying hedge fund strategies and one direct investment in a holding company.

The Opportunity Portfolio includes strategies that fall outside of other asset classes and include 16 funds investing in a broad range of performing and distressed debt and debt related securities as well as royalties and insurance-based investments. The fair values of the investments have been determined using a NAV per share (or its equivalent) of the investments. For 11 of the 16 funds, the funds have a finite term. Distributions will be received as the underlying investments of the funds are liquidated, which is expected to occur over the next 10 to 14 years. The remaining five funds are open ended, permitting periodic redemption of shares.

PERS has the following recurring fair value measurements as of June 30, 2018. See Table 8 on the next pate.

Disclosures regarding redemption and investments valued at the NAV per share (or its equivalent), including Unfunded Commitments, are presented in Table 9 on page 54.

## 2. Rate of Return

For the year ended June 30, 2018, the annual money-weighted rate of return on defined benefit pension plan investments, net of defined benefit pension plan investment expenses, was 9.70 percent. The annual money-weighted rates of return on the other postemployment healthcare benefits (OPEB) investments, net of OPEB investment expenses, were 9.69 percent for the Retirement Health Insurance Account (RHIA) and 10.15 percent for the Retiree Health Insurance Premium Account (RHIPA). The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the timing of cash flows and the changing amounts actually invested.

## 3. Investment Concentrations

As of June 30, 2018, there were no organizations
that represent 5 percent or more of the pension plan's fiduciary net position, or total investments.

## 4. Credit Risk Debt Securities

It is OIC's policy that no more than 30 percent of the fixed income manager positions be below investment grade. Securities with a quality rating of below BBB- are considered below investment grade. There is no policy restriction on other investment managers who may hold debt securities.

As of June 30, 2018, the fair value of below grade investments, excluding unrated securities, is $\$ 2,286.7$ million, or 24.74 percent, of total securities subject to credit risk and 14.82 percent of total debt securities. The weighted quality rating average is A .

Unrated securities include $\$ 85.2$ million in bank loans, $\$ 1,878.9$ million in domestic and international

TABLE 8

| Investments and Derivative Instruments Measured at Fair Value |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 6/30/2018 |  | Fair Value Measurements Using |  |  |  |  |  |
|  |  |  | Quoted Prices in Active Markets for Identical Assets (Level 1) |  | Significant Other Observable Inputs (Level 2) |  | Significant Unobservable Inputs (Level 3) |  |
| Investments by Fair Value Level |  |  |  |  |  |  |  |  |
| Debt Securities |  |  |  |  |  |  |  |  |
| US Treasury Obligations | \$ | 5,571,787,649 | \$ | - | \$ | 5,571,787,649 | \$ | - |
| US Treasury Obligations - Strips |  | 164,728,277 |  | - |  | 164,728,277 |  | - |
| US Treasury Obligations - TIPS |  | 63,178,991 |  | - |  | 63,178,991 |  | - |
| US Federal Agency Mortgage Securities |  | 907,913,559 |  | - |  | 907,913,559 |  | - |
| US Federal Agency Mortgage TBAs |  | 771,853,547 |  | - |  | 771,853,547 |  | - |
| US Federal Agency Debt |  | 294,018,979 |  | - |  | 294,018,979 |  | - |
| US Federal Agency Strips |  | 35,447,010 |  | - |  | 35,447,010 |  | - |
| Non-Government Debt Securities |  | 249,630,195 |  | - |  | 249,630,195 |  | - |
| Corporate Bonds |  | 2,690,305,018 |  | - |  | 2,662,513,660 |  | 27,791,358 |
| Bank Loans |  | 1,557,890,680 |  | - |  | 1,521,657,982 |  | 36,232,698 |
| Municipal Bonds |  | 16,120,611 |  | - |  | 16,120,611 |  | - |
| Collateralized Mortgage Obligations |  | 478,085,376 |  | - |  | 476,360,835 |  | 1,724,541 |
| Asset-Backed Securities |  | 571,969,074 |  | - |  | 557,311,295 |  | 14,657,779 |
| Domestic Fixed Income Funds |  | 1,829,956,948 |  | - |  | 1,829,956,948 |  | - |
| Global Fixed Income Funds |  | 48,971,506 |  | 32,800,650 |  | 16,170,856 |  | - |
| Total Debt Securities ${ }^{1}$ |  | 15,251,857,420 |  | 32,800,650 |  | 15,138,650,394 |  | 80,406,376 |
| Public Equity |  |  |  |  |  |  |  |  |
| Domestic Equity Securities |  | 13,222,581,425 |  | 13,145,997,323 |  | - |  | 76,584,102 |
| International Equity Securities |  | 10,249,387,328 |  | 10,206,488,927 |  | - |  | 42,898,401 |
| Domestic Equity Funds |  | 2,014,805,845 |  | 98,629,235 |  | 1,916,176,610 |  | - |
| Global Equity Funds |  | 577,180,256 |  | 34,151,027 |  | 543,029,229 |  | - |
| International Equity Funds |  | 3,330,819,759 |  | 1,173,513,394 |  | 2,157,306,365 |  | - |
| Target Date Funds |  | 612,041,544 |  | - |  | 612,041,544 |  | - |
| Oregon Savings Growth Plan - Self Directed |  | 12,591,329 |  | 12,591,329 |  | - |  | - |
| Total Public Equity |  | 30,019,407,486 |  | 24,671,371,235 |  | 5,228,553,748 |  | 119,482,503 |
| Real Estate Investment Trusts |  | 829,806,504 |  | 829,805,072 |  | - |  | 1,432 |
| Private Equity |  | 15,840,484 |  | - |  | - |  | 15,840,484 |
| Total Investments by Fair Value Level | \$ | 46,116,911,894 | \$ | 25,533,976,957 | \$ | 20,367,204,142 | \$ | 215,730,795 |
|  |  |  |  |  |  | ABLE 8 continue | s on | the next page |

TABLE 8 continuing from the previous page
Investments Measured at the Net Asset Value (NAV)
Real Estate

| Real Estate Investments | \$ | 6,564,024,808 |
| :---: | :---: | :---: |
| Real Estate Open Ended Funds |  | 933,067,154 |
| Total Real Estate |  | 7,497,091,962 |
| Private Equity |  | 16,194,865,713 |
| Alternative Equity |  |  |
| Alternative Real Assets |  | 3,159,369,370 |
| Alternative Diversifying Strategies |  | 2,837,955,256 |
| Total Alternative Equity |  | 5,997,324,626 |
| Opportunity Portfolio |  |  |
| Opportunity Private Investments |  | 663,484,261 |
| Opportunity Open Ended Funds |  | 1,102,602,781 |
| Total Opportunity Portfolio |  | 1,766,087,042 |
| Total Investments Measured at the NAV |  | 31,455,369,343 |
| Total Investments Measured at Fair Value | \$ | 77,572,281,237 |

Investments Derivative Instruments
Credit Default Swaps
Foreign Exchange Forwards
Forwards
Interest Rate Swaps
Options
Rights and Warrants
Total Return Swaps
Total Assets
Credit Default Swaps
Foreign Exchange Forwards
Interest Rate Swaps
Options
Total Return Swaps
Total Liabilities
Total Investments Derivative Instruments

Invested Securities Lending Collateral
Asset-Backed Securities
U.S. Government \& Agencies

Certificates of Deposit
Commercial Paper
Corporate Bonds
Repurchase Agreements
Total Invested Securities Lending Collateral ${ }^{2}$

| \$ | $1,594,142$ |
| ---: | ---: |
|  | $(45,669,007)$ |
|  | $157,723,135$ |
|  | $3,103,621$ |
| $5,669,676$ |  |
|  | $19,575,109$ |
|  | 160,713 |
|  | $142,157,389$ |
|  | $(4,208,250)$ |
|  | $104,572,747$ |
|  | $(1,988,602)$ |
|  | $(6,202,582)$ |
|  | $(1,341,803)$ |
|  | $90,831,510$ |
| $\$$ | $232,988,899$ |


| \$ | - | \$ | 1,594,142 | \$ | - |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | - |  | $(45,669,007)$ |  | - |
|  | - |  | - |  | 157,723,135 |
|  | - |  | 3,103,621 |  | - |
|  | 34,200 |  | 5,635,476 |  | - |
|  | 17,893,836 |  | - |  | 1,681,273 |
|  | - |  | 160,713 |  | - |
|  | 17,928,036 |  | $(35,175,055)$ |  | 159,404,408 |
|  | - |  | $(4,208,250)$ |  | - |
|  | - |  | 104,572,747 |  | - |
|  | - |  | $(1,988,602)$ |  | - |
|  | - |  | $(6,202,582)$ |  | - |
| - |  |  | $(1,341,803)$ |  | - |
| - |  |  | 90,831,510 |  | - |
| \$ | 17,928,036 | \$ | 55,656,455 | \$ | 159,404,408 |


| \$ | 191,603,706 | \$ | - | \$ | 191,603,706 | \$ | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 49,997,556 |  | - |  | 49,997,556 |  | - |
|  | 221,030,765 |  | - |  | 221,030,765 |  | - |
|  | 431,060,591 |  | - |  | 431,060,591 |  | - |
|  | 195,207,212 |  | - |  | 195,207,212 |  | - |
|  | 71,000,000 |  | - |  | 71,000,000 |  | - |
| \$ | 1,159,899,830 | \$ | - | \$ | 1,159,899,830 | \$ | - |

${ }^{1}$ Guaranteed Investment Contracts are excluded from the table as these are stated at contract value.
${ }^{2}$ For OSTF's participation in securities lending activity, refer to their audited financial statements at: https://sos.oregon.gov/audits/Documents/2018-26.pdf

TABLE 9

| Investments Measured at the Net Asset Value |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Fair Value |  | Unfunded Commitments* | Redemption Frequency (If Currency Eligible) | Redemption Notice Period |
| Real Estate |  |  |  |  |  |  |
| Real Estate Investments | \$ | 6,564,024,808 | \$ | 1,914,185,245 | N/A | N/A |
| Real Estate Open Ended Funds |  | 933,067,154 |  |  | Quarterly | 15-90 days |
| Private Equity |  | 16,210,706,197 |  | 7,171,218,830 | N/A | N/A |
| Alternative Equity |  |  |  |  |  |  |
| Alternative Real Assets |  | 3,159,369,370 |  | 2,344,990,006 | N/A | N/A |
| Alternative Diversifying Strategies |  | 2,837,955,256 |  |  | Monthly | 3-75 days |
| Opportunity Portfolio |  |  |  |  |  |  |
| Opportunity Private Investments |  | 663,484,261 |  | 479,910,746 | N/A | N/A |
| Opportunity Open Ended Funds |  | 1,102,602,781 |  | 210,107,155 | Monthly/Quarterly | 5-90 days |
| Total | \$ | 31,471,209,827 | \$ | 12,120,411,982 |  |  |
| * Excludes unfunded commitments associated with investments included in the fair value hierarchy (Levels 1, 2, and 3) and new commitments not yet funded at 6/30/2018. |  |  |  |  |  |  |

fixed income funds, $\$ 177.3$ million in guaranteed investment contracts, and $\$ 203.8$ million in other debt securities. Unrated federal agency securities include $\$ 302.2$ million in Federal Home Loan Mortgage Corporation (FHLMC), $\$ 907.3$ million in Federal National Mortgage Association (FNMA), and $\$ 401.6$ million in other federal agency securities. These federal agency securities are not rated by the credit rating agencies as these are implicitly guaranteed by the U.S. government. Table 10 on the next page details the quality ratings for credit risk debt securities as of June 30, 2018.

## 5. Custodial Credit Risk

Custodial credit risk for investments is the risk that in the event of a failure of the counterparty, PERS will not be able to recover the value of the investments or collateral securities that are in the possession of an outside party. OIC has no formal policy regarding the holding of securities by a custodian or counterparty. As of June 30, 2018, no investments were exposed to custodial credit risk.

## 6. Concentrations of Credit Risk

OIC expects investment managers to maintain diversified portfolios. There is no limit on single issuer investments for domestic, global, and international equity fund managers. Policy states that the asset classes will be diversified across their respective markets. Additionally, both passive and active investing strategies are employed, and several external managers engage in active management. OIC provides the following limitations for fixed income manager positions:

- obligations issued or guaranteed by the U.S.
government, U.S. agencies, or governmentsponsored enterprises - no restriction;
- obligations of other national governments no more than 10 percent of the debt investment portfolio per issuer;
- private mortgage-backed and asset-backed securities, unless collateral is credit independent of the issuer and the security's credit enhancement is generated internally - no more than 10 percent of the debt investment portfolio per issuer; 25 percent per issuer if the collateral exception is met; and
- other issuers, excluding investments in commingled vehicles - no more than 3 percent of the debt investment portfolio.
As of June 30, 2018, there were no single issuer debt investments that exceeded the above guidelines.


## 7. Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. This risk is managed within the portfolio using the effective duration methodology. Policies state that the fixed income manager positions will maintain a weighted average effective duration within plus or minus 20 percent of the benchmark's effective duration. There is no policy restriction for non-fixed income investment managers who may hold fixed income positions. As of June 30, 2018, the weighted average duration of PERS' fixed income portfolio was 3.93 years.

## TABLE 10

| Schedule of Credit Risk at June 30, 2018 |  |  |
| :--- | ---: | ---: |
| Quality Rating | Fair Value |  |
| AAA | $730,219,399$ |  |
| AA | $179,120,118$ |  |
| A | $658,726,493$ |  |
| BBB | $1,431,583,284$ |  |
| BB | $496,130,838$ |  |
| B | $1,362,907,208$ |  |
| CCC | $420,434,216$ |  |
| CC | $7,213,252$ |  |
| Not Rated | $2,345,273,766$ |  |
| Not Rated - U.S. Agency ${ }^{1}$ | $1,611,101,584$ |  |
| Total Subject to Credit Risk | $9,242,710,158$ |  |
| U.S. Government Guaranteed Securities | $6,186,447,639$ |  |
| Total Debt Securities | $\mathbf{1 5 , 4 2 9 , 1 5 7 , 7 9 7}$ |  |

TABLE 11

| Schedule of Interest Rate Risk - Effective Duration at June 30, 2018 |  |  |  |
| :---: | :---: | :---: | :---: |
| Investments |  | Fair Value | Effective Weighted Duration Rate (in years) |
| US Treasury Obligations | \$ | 5,571,787,649 | 6.85 |
| US Treasury Obligations - Strips |  | 164,728,277 | 0.16 |
| US Treasury Obligations - TIPS |  | 63,178,991 | 5.72 |
| US Federal Agency Mortgage Securities |  | 907,913,559 | 3.43 |
| US Federal Agency Mortgage TBAs |  | 771,853,547 | 3.57 |
| US Federal Agency Debt |  | 294,018,979 | 1.47 |
| US Federal Agency Strips |  | 35,447,010 | 1.23 |
| International Debt Securities |  | 947,420,653 | 3.23 |
| Non-US Government Debt Securities |  | 134,274,681 | 8.54 |
| Corporate Bonds |  | 2,087,040,659 | 5.68 |
| Bank Loans |  | 1,323,615,456 | 0.63 |
| Municipal Bonds |  | 16,120,611 | 10.10 |
| Collateralized Mortgage Obligations |  | 469,020,041 | 3.58 |
| Asset-Backed Securities |  | 367,948,789 | 1.65 |
| Domestic Fixed Income Funds |  | 1,829,956,948 | 5.10 |
| Global Fixed Income Funds |  | 48,971,506 | 1.37 |
| No Effective Duration: |  |  |  |
| International Debt Securities |  | 26,331,647 | N/A |
| Non-US Government Debt Securities |  | 115,355,514 | N/A |
| Corporate Bonds |  | 169,921 | N/A |
| Bank Loans |  | 76,702,982 | N/A |
| Guatanteed Investment Contracts |  | 177,300,377 | N/A |
| Total Debt Securities |  | 15,429,157,797 |  |
| Cash Equivalent - Mutual Funds - STIF |  | 877,442,989 | 30 Days $^{1}$ |
| Cash Equivalent - Oregon Short Term Funds |  | 2,293,819,592 | 188 Days $^{1}$ |
| Total Subject to Interest Rate Risk |  | 18,600,420,378 |  |
| ${ }^{1}$ Weighted average maturity. Pools are not rate |  |  |  |

Effective duration is a measure of a fixed income investment's exposure to fair value changes arising from changes in interest rates. Effective duration makes assumptions regarding the most likely timing and amounts of variable cash flows. These assumptions take into consideration factors indicative of investments highly sensitive to interest rate changes, including callable options, prepayments, and other factors. These factors are reflected in the effective duration numbers provided herein.

No individual fixed income investment manager's portfolio was outside the policy guidelines at June 30, 2018. Table 11 on the previous page shows the investments by type, amount, and effective weighted duration.

At June 30, 2018, PERS held approximately $\$ 1,376.9$ million in debt instruments backed by pooled mortgages, Collateralized Mortgage Obligations (CMOs), or fixed-rate mortgages. These securities represent a stream of principal and interest payments from underlying mortgages. Assets with these characteristics are susceptible to prepayment by the mortgage holders which may result in a decrease in total interest realized. The value of these securities can be volatile as interest rates fluctuate. Additionally, the risk of default exists and collateral held may potentially be insufficient to cover the principal due. PERS also held approximately $\$ 771.9$ million in To -BeAnnounced (TBA) federal agency-issued mortgage pools. An additional $\$ 368.0$ million of debt instruments held are asset-backed securities backed primarily by automobiles, consumer credit receivables, heavy equipment leases, and student loan receivables.

## 8. Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. Policy states that no more than 25 percent of the fixed income manager positions may be invested in non-dollar denominated securities. As of June 30, 2018, approximately 0.87 percent of the debt investment portfolio was invested in non-dollar denominated securities. Policies for the non-fixed portion of PERS' portfolio do not limit non-dollar denominated investments. PERS utilizes a currency overlay manager to reduce risk through offsetting investments in the developed foreign currency market for international equity portfolios. See Table 12 on the next page.

## 9. Unfunded Commitments

OIC has entered into agreements that commit OPERF, upon request, to make additional investment purchases up to a predetermined amount. As of June 30, 2018, the OPERF had $\$ 10,758.9$ million in commitments to purchase private equity investments, which includes $\$ 5,397.5$
million in recallable distributions, $\$ 2,064.2$ million in commitments to purchase real estate investments, $\$ 2,695.0$ million in commitments to purchase alternative equity investments, which includes $\$ 458.2$ million in recallable distributions, and $\$ 690.0$ million in commitments to purchase opportunity portfolio investments, which includes $\$ 254.5$ million in recallable distributions. These amounts are unfunded and are not recorded in the Statement of Fiduciary Net Position.

## C. Securities Lending

In accordance with state investment policies, OPERF participates in securities lending transactions. Through securities lending authorization agreements, the Oregon State Treasury has authorized its custodian, State Street Bank, to lend its securities pursuant to the terms and conditions of policy and applicable agreements. Both OPERF and the borrowers maintained the right to terminate all securities lending transactions on demand. There were no significant violations of the provisions of securities lending agreements during the period of these financial statements.

The custodian had the authority to loan shortterm, fixed income, and equity securities and to receive as collateral U.S. dollar and foreign currency cash, U.S. government and agency securities, letters of credit, and foreign sovereign debt of Organization of Economic Cooperation and Development (OECD) countries. Borrowers were required to deliver collateral for each loan equal to not less than 102 percent of the market value of loaned U.S. securities and international fixed income securities, or 105 percent in the case of international equity. The custodian did not have the ability to pledge or sell collateral securities absent a borrower default, and OPERF did not impose any restrictions during the fiscal year on the amount of the loans the custodian made on its behalf. OPERF is fully indemnified against losses due to borrower default by its current custodian. There were no losses during the year from the failure of borrowers to return loaned securities and no recoveries of amounts from prior losses.

Prior to July 1, 2010, OPERF was a participant in a securities lending collateral reinvestment pool managed by State Street Global Advisors ("SSgA"), a division of State Street Bank. On July 1, 2010, OPERF withdrew from this pool and directed SSgA to allocate its share of pool assets into a new legacy fund owned exclusively by OPERF. At the same time OPERF also directed SSgA to open a new securities lending collateral reinvestment fund for ongoing lending activities. The legacy fund will be maintained until all existing assets have matured or been sold, and proceeds will be invested in the new fund. Since the assets in the legacy and new funds are wholly owned by OPERF, the balances in the funds are stated at fair value in the Statements of Fiduciary Net Position as of June 30, 2018. Previous

TABLE 12

| Currency Exposures by Asset Class in US Dollar Equivalents as of June 30, 2018 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Currency | Cash and Cash Equivalents |  | Debt Securities |  | Public Equity |  | Derivatives in Asset Positions |  | Real Estate |  | Alternative Equity |  | Total |  |
| Argentine peso | \$ | 11,561 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 11,561 |
| Australian dollar |  | 1,946,904 |  | - |  | 362,090,215 |  | 1,291 |  | 12,516,678 |  | - |  | 376,555,088 |
| Brazilian real |  | 425,341 |  | 319,761 |  | 182,107,328 |  | - |  | 534,234 |  | - |  | 183,386,664 |
| Canadian dollar |  | 1,711,339 |  | 429,026 |  | 559,376,063 |  | - |  | 7,352,297 |  | - |  | 568,868,725 |
| Chilean peso |  | 767,117 |  | - |  | 15,565,208 |  | - |  | - |  | - |  | 16,332,325 |
| Chinese yuan |  | 2,292,372 |  | 791,134 |  | 84,627,783 |  | - |  | - |  | - |  | 87,711,289 |
| Colombian peso |  | 128,459 |  | - |  | 8,976,735 |  | - |  | - |  | - |  | 9,105,194 |
| Czech koruna |  | 79,719 |  | - |  | 17,373,820 |  | - |  | - |  | - |  | 17,453,539 |
| Danish krone |  | 249,656 |  | 2,486 |  | 175,424,138 |  | - |  | - |  | - |  | 175,676,280 |
| Egyptian pound |  | 755,894 |  | - |  | 9,668,665 |  | - |  | - |  | - |  | 10,424,559 |
| Euro |  | 5,631,854 |  | 26,266,332 |  | 1,870,663,834 |  | 29,013,182 |  | 13,536,052 |  | 706,619,338 |  | 2,651,730,592 |
| Hong Kong dollar |  | 2,423,503 |  | - |  | 666,319,688 |  | 160,909 |  | 20,111,443 |  | - |  | 689,015,543 |
| Hungarian forint |  | 136,601 |  | - |  | 10,930,461 |  | - |  | - |  | - |  | 11,067,062 |
| Indian rupee |  | 878,180 |  | - |  | 167,244,936 |  | - |  | - |  | - |  | 168,123,116 |
| Indonesian rupiah |  | 208,528 |  | - |  | 43,216,595 |  | - |  | - |  | - |  | 43,425,123 |
| Israeli shekel |  | 531,917 |  | - |  | 76,870,991 |  | - |  | 1,714,079 |  | - |  | 79,116,987 |
| Japanese yen |  | 12,917,118 |  | 72,418,095 |  | 1,530,527,908 |  | 86,237 |  | 6,433,305 |  | - |  | 1,622,382,663 |
| Kenya shilling |  | - |  | - |  | 5,182,198 |  | - |  | - |  | - |  | 5,182,198 |
| Malaysian ringgit |  | 344,422 |  | 6,366,714 |  | 76,602,962 |  | 1,699 |  | - |  | - |  | 83,315,797 |
| Mexican peso |  | 4,074,704 |  | 15,028,262 |  | 54,399,343 |  | - |  | 23,222,052 |  | - |  | 96,724,361 |
| Moroccan dirham |  | - |  | - |  | 2,020,143 |  | - |  |  |  | - |  | 2,020,143 |
| New Zealand dollar |  | 496,713 |  | - |  | 35,277,749 |  | 581,216 |  | 736,221 |  | - |  | 37,091,899 |
| Nigerian naira |  | 43,909 |  | - |  | 8,469,424 |  | - |  | - |  | - |  | 8,513,333 |
| Norwegian krone |  | 1,570,666 |  | - |  | 108,410,943 |  | - |  | - |  | - |  | 109,981,609 |
| Pakistani rupee |  | 18,882 |  | - |  | - |  | - |  | - |  | - |  | 18,882 |
| Peruvian nuevo sol |  | 1,641 |  | - |  | - |  | - |  | - |  | - |  | 1,641 |
| Philippine peso |  | 51,082 |  | - |  | 13,843,291 |  | - |  | - |  | - |  | 13,894,373 |
| Polish zloty |  | 246,824 |  | - |  | 21,905,384 |  | - |  | - |  | - |  | 22,152,208 |
| Pound sterling |  | 4,606,514 |  | 4,461,319 |  | 1,777,745,419 |  | 1,813,306 |  | 5,036,855 |  | - |  | 1,793,663,413 |
| Qatar riyal |  | 3,298 |  | - |  | 479,347 |  | - |  | - |  | - |  | 482,645 |
| Romanian leu |  | - |  | - |  | 2,007,285 |  | - |  | - |  | - |  | 2,007,285 |
| Singapore dollar |  | 511,531 |  | 8,214,449 |  | 74,259,968 |  | 26 |  | 4,131,268 |  | - |  | 87,117,242 |
| South African rand |  | 1,205,647 |  | - |  | 182,734,280 |  | - |  | 39,027 |  | - |  | 183,978,954 |
| South Korean won |  | 1,091,868 |  | - |  | 463,583,737 |  | - |  | 19,061 |  | - |  | 464,694,666 |
| Swedish krona |  | 906,055 |  | - |  | 210,078,968 |  | 838,940 |  | - |  | - |  | 211,823,963 |
| Swiss franc |  | 325,503 |  | - |  | 441,249,285 |  | 1,355 |  | - |  | - |  | 441,576,143 |
| Taiwan dollar |  | 3,721,085 |  | - |  | 286,251,676 |  | - |  | - |  | - |  | 289,972,761 |
| Thai baht |  | 426,608 |  | - |  | 104,249,853 |  | 10,537 |  | 1,244,704 |  | - |  | 105,931,702 |
| Tunisia dinar |  | - |  | - |  | - |  | 13 |  | - |  | - |  | 13 |
| Turkish lira |  | 686,116 |  | - |  | 61,523,562 |  | - |  | 671,851 |  | - |  | 62,881,529 |
| United Arab Emirates dirham |  | 37,034 |  | - |  | 8,441,622 |  | - |  | - |  | - |  | 8,478,656 |
| Vietnamese dong |  | 614,527 |  | - |  | 17,361,898 |  | - |  | - |  | - |  | 17,976,425 |
| Total Subject to Foreign Currency Risk | \$ | 52,080,692 | \$ | 134,297,578 | \$ | 9,737,062,705 | \$ | 32,508,711 | \$ | 97,299,127 | \$ | 706,619,338 | \$ | 10,759,868,151 |

securities lending collateral reinvestment pool balances were stated at "constant value," which approximates fair value, since OPERF was a participant in a pool along with other qualified plans, due to the lending agent's practice of redeeming shares at $\$ 1.00$ per unit. The investments in the legacy and new funds are held by the custodian.

The maturities of investments made with cash collateral did not generally match the maturities of the securities loaned. Since the securities loaned are callable on demand by either the lender or borrower, the life of the loans at June 30, 2018, is effectively one day. On June 30, 2018, OPERF had no credit risk exposure to borrowers because the amounts OPERF owes borrowers exceeds the amounts borrowers owe OPERF.

On June 30, 2018, the fair value of cash collateral received and invested cash collateral, excluding allocations of securities lending balances in OSTF, were $\$ 1,171.0$ million and $\$ 1,170.8$ million, respectively. The cumulative unrealized loss in invested cash collateral of $\$ 0.2$ million has been recognized in securities lending income in the Statements of Changes in Fiduciary Net Position in the period in which the gain or losses occurred. For the fiscal year ended June 30, 2018, total income from securities lending activity was $\$ 30.1$ million, and total expenses for the period were $\$ 19.9$ million for a net gain of $\$ 10.2$ million.

OSTF also participates in securities lending activity. OPERF receives an allocated portion of this activity based on its deposits in OSTF. As of June 30, 2018, OPERF's allocated portion of cash

TABLE 13

| Securities Lending as of June 30, 2018 |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Investment Type | Securities on Loan <br> at Fair Value | Cash and Securities <br> Collateral Received | Investments of Cash <br> Collateral at Fair Value |  |  |
| U.S. Treasury Securities | $\$ 1,174,637,821$ | $\$$ | $1,198,884,275$ | $\$$ | $89,036,922$ |
| U.S. Agency Securities | $64,922,009$ |  | $66,249,168$ |  | - |
| Domestic Equity Securities | $1,046,502,832$ |  | $1,072,444,523$ |  | $665,077,448$ |
| Domestic Debt Securities | $324,266,858$ |  | $330,786,670$ |  | $294,995,524$ |
| International Equity Securities | $473,091,986$ |  | $496,977,594$ |  | $119,686,649$ |
| International Debt Securities | $1,949,603$ |  | $2,003,580$ |  | $2,003,272$ |
| Allocation from Oregon Short Term Fund | $60,346,300$ |  | $61,594,553$ |  | $13,234,866$ |
| Total | $\underline{3,145,717,409}$ |  | $\underline{3,228,940,363}$ | $\$$ | $\mathbf{1 , 1 8 4 , 0 3 4 , 6 8 1}$ |

collateral received and invested cash collateral were $\$ 13.2$ million and $\$ 13.2$ million, respectively.

Cash collateral received for OSTF securities lent is invested in securities lending collateral pools and is not exposed to custodial risk. For more information on OSTF's participation in securities lending activity, refer to their audited financial statements at:
https://sos.oregon.gov/audits/Documents/201826.pdf.

Table 13 above shows the combined balances of the securities on loan, cash and securities collateral received, and investments of cash collateral held. Securities lending collateral subject to credit risk as of June 30, 2018, is shown in Table 14 on the next page. Securities lending collateral subject to interest rate risk as of June 30, 2018, is shown in Table 15, also on the next page.

## D. Derivatives

Oregon Investment Council policy allows, with some restrictions, for the use of derivative instruments in the prudent management of OPERF investments. Certain internally and externally managed accounts are allowed, through contract and policy, to invest in derivative instruments to carry out their investment management activities. Risks inherent with derivatives are managed through investment management's adherence to contractual and policy prescribed terms that are consistent with OPERF's investing objectives.

All derivative instruments held by OPERF are considered investments. The fair value of OPERF derivative investments is reported in the Investment Sales and Other Receivables, Investment Purchases and Accrued Expenses, and the Public Equity lines of the Statements of Fiduciary Net Position - Pension and Other Postemployment Plans on pages 33 and 34. Changes in fair value during the fiscal year are reported in the Net Appreciation/(Depreciation) in Fair Value of

Investments line of the Statements of Changes in Fiduciary Net Position - Pension and Other Postemployment Plans on pages 35 and 36.

Table 16 on page 60 presents the related net appreciation/(depreciation) in fair value amounts and the notional amounts of derivative instruments outstanding as of June 30, 2018.

A forward foreign currency exchange contract is a forward contract that is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. The fair value of a foreign currency forward is determined by the difference between the contract exchange rate and the closing exchange rate, at the end of reporting period. Risks associated with such contracts include movement in the value of foreign currencies and the ability of the counterparty to perform.

A futures contract represents a commitment to purchase or sell an underlying asset at a future date and at a specified price. Futures contracts have standardized terms and are traded on exchanges. The counterparty credit risk for futures is generally less than for privately negotiated forward contracts, since the clearinghouse, which is the issuer or counterparty to each exchange-traded future, settles daily the net change in the futures contract's value in cash with the broker and results in the contract itself having no fair value at the end of any trading day.

A swap is an agreement that obligates two parties to exchange a series of cash flows or the net value of cash flows at specified intervals based upon, or calculated by, reference to changes in specified prices or rates for a specified amount of an underlying asset. Swaps are privately negotiated contracts with customized terms and are transacted in over-the-counter markets. OPERF held various types of swaps including credit default, interest rate, and total return swaps. The payment flows are usually netted against each other, with the difference being paid by one party or another. In

TABLE 14

| Securities Lending Invested Cash Collateral Subject to Credit Risk as of June 30, 2018 |  |
| :--- | ---: | ---: |
| Quality Rating | Fair Value |
| AAA | $\$ 89,066,345$ |
| AA $^{1}$ | $770,118,055$ |
| A | $77,180,513$ |
| B | $2,534,917$ |
| Total Subject to Credit Risk | $\mathbf{1 , 0 8 8 , 8 9 9 , 8 3 0}$ |
| U.S. Government Guaranteed Repurchase Agreements | $71,000,000$ |
| Allocation from Oregon Short Term Fund | $13,234,866$ |
| Cash | $10,899,985$ |
| Total Securities Lending Invested Cash Collateral | $\mathbf{\$ 1 , 1 8 4 , 0 3 4 , 6 8 1}$ |
| ${ }^{1}$ Commercial paper ratings of A-1+/A-1/P-1 categorized as AA. |  |

TABLE 15

| Securities Lending Invested Cash Collateral Subject to Interest Rate Risk as of June 30, 2018 |  |  |  |
| :---: | :---: | :---: | :---: |
| Security Type | Fair Value |  | Effective <br> Weighted Duration Rate (in days) ${ }^{1}$ |
| Asset-Backed Securities | \$ | 191,603,706 | 16 |
| U.S. Government \& Agencies |  | 49,997,556 | $0^{2}$ |
| Negotiable Certificates of Deposit |  | 221,030,765 | 67 |
| Corporate Bonds |  | 195,207,212 | 60 |
| Commercial Paper |  | 431,060,591 | 42 |
| Total Subject to Interest Rate Risk |  | 1,088,899,830 | 41 |
| U.S. Government Guaranteed Repurchase Agreements |  | 71,000,000 |  |
| Allocation from Oregon Short Term Fund |  | 13,234,866 |  |
| Cash |  | 10,899,985 |  |
| Total Securities Lending Invested Cash Collateral | \$ | 1,184,034,681 |  |
| ${ }^{1}$ Weighted average days to maturity or next reset date. ${ }^{2} 0.0365 \text { days }$ |  |  |  |

TABLE 16

| Derivative Instruments as of June 30, 2018 |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Investment Derivatives |  | ciation/ tion) in vestments ${ }^{1,3}$ | Classification |  | ir Value |  | tional Value ${ }^{2}$ |
| Credit Default Swaps Bought | \$ | $(300,842)$ | Public Equity | \$ | $(31,679)$ | \$ | 37,869,000 |
| Credit Default Swaps Written |  | 304,466 | Public Equity |  | $(2,582,429)$ |  | 151,061,000 |
| Fixed Income Futures Long |  | $(82,616,040)$ | Public Equity |  |  |  | 3,102,750,000 |
| Fixed Income Futures Short |  | 4,671,684 | Public Equity |  | - |  | $(452,911,048)$ |
| Fixed Income Options Bought |  | $(325,151)$ | Public Equity |  | 4,584,176 |  | 317,776,800 |
| Fixed Income Options Written |  | $(98,775)$ | Public Equity |  | (4,954,924) |  | (1,065,368,971) |
| Foreign Currency Options Bought |  | $(5,947,170)$ | Public Equity |  | 1,051,300 |  | 128,331,196 |
| Foreign Currency Options Written |  | 6,270,758 | Public Equity |  | $(1,067,996)$ |  | $(144,041,475)$ |
| Futures Options Bought |  | $(4,138,759)$ | Public Equity |  | 34,200 |  | 380,000 |
| Futures Options Written |  | 4,319,804 | Public Equity |  | $(179,662)$ |  | $(390,500)$ |
| Foreign Exchange Forwards |  | 20,928,018 | Receivables/Payables |  | 58,903,740 |  | 6,040,791,019 |
| Index Futures Long |  | 112,754,804 | Public Equity |  | - |  | 4,694,520 |
| Index Futures Short |  | $(94,195,302)$ | Public Equity |  | - |  | $(1,892,610)$ |
| Pay Fixed Interest Rate Swaps |  | 13,567,938 | Public Equity |  | 5,046,367 |  | 823,612,394 |
| Receive Fixed Interest Rate Swaps |  | $(6,214,717)$ | Public Equity |  | $(3,931,348)$ |  | 1,049,807,994 |
| Rights |  | 278,842 | Public Equity |  | 1,586,890 |  | 7,644,706 |
| Total Return Swaps Bond |  | $(4,733,467)$ | Public Equity |  | 339,486 |  | 107,756,383 |
| Total Return Swaps Equity |  | 11,782,191 | Public Equity |  | $(1,520,576)$ |  | $(129,506,412)$ |
| Warrants |  | 3,061,867 | Public Equity |  | 17,988,219 |  | 2,610,062 |
| Total | \$ | $(20,629,851)$ |  | \$ | 75,265,764 | \$ | 9,980,974,058 |
| ${ }^{1}$ Negative values (in brackets) refer to losses. |  |  |  |  |  |  |  |
| ${ }^{2}$ Notional may be a dollar amount or size of underlying for futures, rights, warrants, and options. Negative values refer to short positions. <br> ${ }^{3}$ Excludes futures margin payments. |  |  |  |  |  |  |  |

addition, collateral may be pledged or received by OPERF in accordance with the terms of the respective swap agreements to provide value and recourse to OPERF or its counterparties. Swaps are subject to general market risk, liquidity risk, credit risk, interest rate risk and the risk that the counterparty may fail to perform.

An option is an instrument that gives one party the right, but not the obligation, to buy or sell an underlying asset from or to another party at a fixed price over a specified period of time. In writing an option, OPERF bears the market risk of an unfavorable change in the price of the underlying investment of the written option. Exercise of an option written by OPERF could result in OPERF selling or buying an asset at a price different from the current market value. Options may be subject to interest rate risk, general market risk, liquidity risk, credit risk, foreign currency risk, and, for nonexchange traded options the risk of the counterparty's ability to perform.

Rights are the right, but not the obligation, to purchase newly issued equity shares, often in proportion to the number of shares currently owned, in a specified company, at a pre-established price on
or within a pre-determined date. A warrant provides the holder the right, but not the obligation, to purchase securities from the issuing entity at a specific price and within a certain time period. In the OPERF portfolio, rights and warrants are often obtained and held due to existing investments and are subject to general market risk and liquidity risk.

## Counterparty Credit Risk

Table 17 on page 61 presents a summary of counterparty credit ratings relating to derivative instruments in asset positions, as of June 30, 2018.

## Interest Rate Risk

As of June 30, 2018, OPERF is exposed to interest rate risk on its various swap arrangements and options. Table 18 on page 61 presents a segmented time schedule of those instruments, and Table 19, on pages 62 and 63 shows a schedule of derivative instruments that were highly sensitive to interest rate changes.

## Foreign Currency Risk

OPERF is exposed to foreign currency risk on its derivative instruments. Table 20 on page 64

TABLE 17

| Derivative Instruments Subject to Counterparty Credit Risk as of June 30, 2018 |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Counterparty Name | Percentage of <br> Net Exposure | S\&P <br> Rating | Fitch <br> Rating | Moody's Rating |
| Royal Bank of Canada (UK) | 14.15\% | AA- | AA | A1 |
| State Street Bank London | 12.05\% | A | AA- | A1 |
| JP Morgan Chase Bank N.A. London | 10.02\% | A+ | AA | Aa3 |
| HSBC Bank PLC | 8.67\% | A | AA- | A2 |
| Toronto Dominion Bank | 6.82\% | AA- | AA- | Aa2 |
| National Australia Bank Limited | 6.68\% | AA- | AA- | Aa3 |
| UBS AG | 5.69\% | A+ | AA- | Aa3 |
| JP Morgan Chase Bank N.A. | 5.04\% | A+ | AA | Aa3 |
| Citibank N.A. | 4.69\% | A+ | A+ | A1 |
| Royal Bank of Scotland PLC | 4.11\% | BBB+ | BBB+ | Baa2 |
| Morgan Stanley LCH | 3.34\% | BBB+ | A | A3 |
| State Street Bank and Trust Company | 2.86\% | AA- | AA | Aa3 |
| Westpac Banking Corporation | 2.54\% | AA- | AA- | Aa3 |
| Standard Chartered Bank | 2.30\% | A | A+ | A1 |
| Australia and New Zealand Banking Group | 2.24\% | AA- | AA- | Aa3 |
| Barclays Bank ICE | 1.19\% | A | A | A2 |
| HSBC Bank USA | 0.82\% | AA- | AA- | Aa3 |
| Goldman Sachs International | 0.75\% | A+ | A | A1 |
| Barclays Bank PLC Wholesale | 0.70\% | A | A | A2 |
| Bank of Montreal | 0.68\% | A+ | AA- | A1 |
| Commonwealth Bank of Australia Sydney | 0.67\% | AA- | AA- | Aa3 |
| JP Morgan CME | 0.66\% | A- | AA- | A3 |
| Royal Bank of Canada | 0.66\% | AA- | AA | A1 |
| Credit Suisse International | 0.63\% | A | A | A1 |
| Bank of New York | 0.43\% | A | AA- | A1 |
| Deutsche Bank AG | 0.41\% | BBB+ | BBB+ | Baa2 |
| Morgan Stanley Co Incorporated | 0.38\% | BBB+ | A | A3 |
| Citigroup Global Markets CME | 0.33\% | BBB+ | A | Baa1 |
| Barclays Bank CME | 0.12\% | A | A | A2 |
| Brown Brothers Harriman \& Co. | 0.10\% | NR | A+ | NR |
| Citigroup | 0.08\% | BBB+ | A | Baa1 |
| Morgan Stanley ICE | 0.08\% | BBB+ | A | A3 |
| Goldman Sachs \& Co. LLC | 0.05\% | BBB+ | A | A3 |
| JP Morgan | 0.03\% | A- | AA- | A3 |
| JP Morgan LCH | 0.03\% | A- | AA- | A3 |
|  | 100.00\% |  |  |  |

TABLE 18

| Derivative Instruments Subject to Interest Rate Risk as of June 30, 2018 |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Investment Type | Fair Value |  | Investment Maturities (in years) |  |  |  |  |  |  |  |
|  |  |  | Less Than 1 |  | 1-5 |  | 6-10 |  | More than 10 |  |
| Credit Default Swaps Bought | \$ | $(31,679)$ | \$ | - | \$ | - | \$ | - | \$ | $(31,679)$ |
| Credit Default Swaps Written |  | $(2,582,429)$ |  | - |  | 1,548,712 |  | 41,207 |  | $(4,172,348)$ |
| Fixed Income Options Bought |  | 4,584,176 |  | 1,872,962 |  | 2,206,314 |  | 504,900 |  | - |
| Fixed Income Options Written |  | $(4,954,924)$ |  | $(1,403,141)$ |  | $(3,551,783)$ |  | - |  | - |
| Pay Fixed Interest Rate Swaps |  | 5,046,367 |  | - |  | $(21,707)$ |  | 5,006,227 |  | 61,847 |
| Receive Fixed Interest Rate Swaps |  | $(3,931,348)$ |  | - |  | $(4,071,883)$ |  | 100,822 |  | 39,713 |
| Total Return Swaps Bond |  | 339,486 |  | 339,486 |  | - |  | - |  | - |
| Total Return Swaps Equity |  | (1,520,576) |  | $(1,520,576)$ |  | - |  | - |  | - |
| Total | \$ | $(3,050,927)$ | \$ | $(711,269)$ | \$ | $(3,890,347)$ | \$ | 5,653,156 | \$ | $(4,102,467)$ |

TABLE 19
Derivative Instruments Highly Sensitive to Interest Rate Changes as of June 30, 2018

| Investment Type | Reference Rate | Fair Value | Notional Value |
| :---: | :---: | :---: | :---: |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.46000\% | \$ 207,709 | \$ 2,004,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.25900\% | 704,056 | 16,480,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.48800\% | 116,347 | 4,520,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.65700\% | 493,339 | 5,280,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month SEK LIBOR, Pay Variable 3-month SEK LIBOR | - | 15,171,026 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.75000\% | 411,731 | 11,385,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.27400\% | 85,887 | 6,850,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 12-month FEDL, Pay Fixed 2.17881\% | 81,350 | 4,440,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 12-month FEDL, Pay Fixed 2.17881\% | 82,397 | 4,385,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.60100\% | 104,307 | 3,500,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.59300\% | 42,837 | 1,400,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.71622\% | 215,938 | 87,550,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.79750\% | 127,524 | 9,370,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 12-month FEDL, Pay Fixed 2.25000\% | 8,208 | 570,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 12-month FEDL, Pay Fixed 2.25000\% | 29,254 | 2,100,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 12-month FEDL, Pay Fixed 2.06000\% | 160,471 | 6,256,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.95000\% | 142,338 | 17,704,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 12-month FEDL, Pay Fixed 2.45850\% | 3,288 | 3,075,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 12-month FEDL, Pay Fixed 2.45348\% | 4,261 | 3,090,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 6-month Euro EURIBOR, Pay Fixed 1.37000\% | $(189,321)$ | 5,452,461 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.96400\% | 5,285 | 7,100,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 12-month FEDL, Pay Fixed 2.45274\% | 3,853 | 2,705,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.96200\% | 5,452 | 7,050,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.86950\% | 35,611 | 26,290,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.25000\% | 3,053,160 | 51,555,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.98100\% | 4,098 | 13,540,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.85100\% | 16,993 | 7,250,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.88650\% | 1,483 | 240,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 6-month Euro LIBOR, Pay Fixed 0.14850\% | $(84,337)$ | 91,722,768 |
| Pay Fixed Interest Rate Swaps | Receive Variable 6-month Euro LIBOR, Pay Fixed 0.14950\% | $(10,325)$ | 11,453,670 |
| Pay Fixed Interest Rate Swaps | Receive Variable 6-month Euro LIBOR, Pay Fixed 0.14750\% | $(35,836)$ | 38,225,604 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.04700\% | (541) | 540,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.08150\% | $(8,880)$ | 5,410,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.06100\% | $(6,567)$ | 4,770,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.20350\% | $(21,111)$ | 5,400,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.16500\% | $(217,616)$ | 13,600,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.20000\% | $(239,070)$ | 6,520,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.87000\% | 12,252 | 5,500,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.85500\% | 20,315 | 7,840,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.82100\% | 17,261 | 5,310,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.89350\% | 22,762 | 12,110,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.97100\% | 2,170 | 5,295,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.99300\% | 3 | 5,275,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.01250\% | $(1,952)$ | 5,280,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.98650\% | 654 | 5,275,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.98100\% | 177 | 760,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.03600\% | $(4,214)$ | 5,280,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.02700\% | $(3,025)$ | 4,820,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.05800\% | $(6,383)$ | 5,270,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.12646\% | $(63,831)$ | 2,750,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 6-month Euro LIBOR, Pay Fixed 0.11500\% | $(169,290)$ | 128,757,469 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.05600\% | $(6,151)$ | 5,270,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.12400\% | $(12,874)$ | 5,280,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.10950\% | $(11,423)$ | 5,280,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.08100\% | $(4,611)$ | 2,720,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.08200\% | $(4,661)$ | 2,720,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month Austrailian BBSW, Pay Fixed 2.11750\% | $(68,663)$ | 93,405,396 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.04900\% | $(3,050)$ | 2,730,000 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.04150\% | $(2,672)$ | 2,730,000 |
| Subtotal - Pay Fixed Interest Ra | aps | 5,046,367 | 823,612,394 |

## TABLE 19 continuing from the previous page

| Investment Type | Reference Rate | Fair Value | Notional Value |
| :---: | :---: | :---: | :---: |
| Receive Fixed Interest Rate Swaps | Receive Fixed 0.34125\%, Pay Variable 3-month Swedish STIBOR | 93,778 | 15,171,026 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.93600\%, Pay Variable 3-month New Zealand BBR | 384,731 | 18,615,487 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.25000\%, Pay Variable 3-month LIBOR | $(999,396)$ | 42,237,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.66039\%, Pay Variable 3-month LIBOR | $(295,524)$ | 85,500,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 3.08000\%, Pay Variable 3-month LIBOR | 39,713 | 1,910,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.79550\%, Pay Variable 3-month LIBOR | $(7,937)$ | 1,800,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.59300\%, Pay Variable 3-month LIBOR | $(31,399)$ | 25,660,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.70550\%, Pay Variable 3-month LIBOR | $(80,057)$ | 9,460,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 7.35050\%, Pay Variable 1-month Mexican TIIE | $(1,040,899)$ | 63,480,152 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 0.14850\%, Pay Variable 6-month Euro LIBOR | - | 91,722,768 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 0.14950\%, Pay Variable 6-month Euro LIBOR | - | 11,453,670 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 0.14750\%, Pay Variable 6-month Euro LIBOR | - | 38,225,604 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 7.33000\%, Pay Variable 1-month Mexican TIIE | $(836,926)$ | 43,524,160 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.85000\%, Pay Variable 3-month LIBOR | $(152,222)$ | 106,950,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.00750\%, Pay Variable 6-month EURIBOR | 13,348 | 934,040 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.94500\%, Pay Variable 3-month LIBOR | 25,734 | 12,160,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.97500\%, Pay Variable 3-month LIBOR | $(1,638)$ | 5,290,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.80500\%, Pay Variable 3-month LIBOR | $(38,872)$ | 11,250,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.82000\%, Pay Variable 3-month LIBOR | $(33,776)$ | 10,650,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.79700\%, Pay Variable 3-month LIBOR | $(19,188)$ | 5,320,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.88700\%, Pay Variable 3-month LIBOR | $(10,109)$ | 5,310,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.75900\%, Pay Variable 3-month LIBOR | $(41,484)$ | 9,590,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.87900\%, Pay Variable 3-month LIBOR | $(10,913)$ | 5,310,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 0.86750\%, Pay Variable 6-month EURIBOR | 42 | 1,027,444 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.00000\%, Pay Variable 3-month LIBOR | $(857,338)$ | 57,800,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 0.11500\%, Pay Variable 6-month Euro LIBOR | - | 128,757,469 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 3.01250\%, Pay Variable 3-month LIBOR | 1,119 | 3,210,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.99950\%, Pay Variable 3-month LIBOR | 329 | 3,100,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 3.05900\%, Pay Variable 3-month LIBOR | 3,181 | 2,645,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.55556\%, Pay Variable 12-month FEDL | 13,559 | 2,757,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.50500\%, Pay Variable 12-month FEDL | 6,549 | 3,640,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 3.01200\%, Pay Variable 3-month LIBOR | 795 | 2,645,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 3.01550\%, Pay Variable 3-month LIBOR | 1,944 | 5,300,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.37750\%, Pay Variable 6-month Norwegian NIBOR | $(124,848)$ | 176,839,174 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.55556\%, Pay Variable 12-month FEDL | 16,354 | 6,482,705 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.52893\%, Pay Variable 12-month FEDL | 21,380 | 6,527,521 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.53460\%, Pay Variable 12-month FEDL | 29,589 | 8,162,774 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 3.00500\%, Pay Variable 3-month LIBOR | 784 | 5,290,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 3.01300\%, Pay Variable 3-month LIBOR | 2,485 | 8,290,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.95150\%, Pay Variable 3-month LIBOR | $(2,337)$ | 2,650,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.96400\%, Pay Variable 3-month LIBOR | $(1,710)$ | 2,650,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.97850\%, Pay Variable 3-month LIBOR | (189) | 510,000 |
| Subtotal - Receive Fixed Interest Rate Swaps |  | $(3,931,348)$ | 1,049,807,994 |
| Total Interest Rate Swaps |  | \$ 1,115,019 | \$ 1,873,420,388 |

TABLE 20

| Derivative Instruments Subject to Foreign Currency Risk as of June 30, 2018 |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Currency Forward Contracts |  |  |  |  |  | Swaps |  | Total Exposure |  |
| Currency Name | Net Receivables |  | Net Payables |  | Options/Rights/ Warrants |  |  |  |  |  |
| Argentine peso | \$ | (1,590,946) | \$ | 110,993 | \$ | - | \$ | - | \$ | $(1,479,953)$ |
| Australian dollar |  | $(2,330,007)$ |  | 4,092,198 |  | 1,291 |  | $(68,663)$ |  | 1,694,819 |
| Brazilian real |  | $(1,870,914)$ |  | 93,592 |  | - |  | - |  | $(1,777,322)$ |
| Canadian dollar |  | $(3,147,822)$ |  | 2,458,869 |  | - |  | - |  | $(688,953)$ |
| Danish krone |  | $(9,782)$ |  | 1,278,854 |  | - |  | - |  | 1,269,072 |
| Euro |  | $(4,282,964)$ |  | 25,648,905 |  | 1,366,075 |  | $(595,947)$ |  | 22,136,069 |
| Hong Kong dollar |  | $(4,080)$ |  | 80,962 |  | 222 |  | $(94,851)$ |  | $(17,747)$ |
| Indian rupee |  | $(140,375)$ |  | 89,428 |  | - |  | - |  | $(50,947)$ |
| Japanese yen |  | $(6,312,775)$ |  | 15,928,432 |  | 86,237 |  | $(1,031,285)$ |  | 8,670,609 |
| Malaysian ringgit |  | - |  | - |  | 1,699 |  | - |  | 1,699 |
| Mexican peso |  | 141,186 |  | 123,204 |  | - |  | (1,877,825) |  | $(1,613,435)$ |
| New Israeli sheqel |  | (1,111,306) |  | 3,538,934 |  | - |  | - |  | 2,427,628 |
| New Taiwan dollar |  | $(155,100)$ |  | 155,898 |  | - |  | - |  | 798 |
| New Zealand dollar |  | $(8,254,026)$ |  | 4,449,045 |  | 9,194 |  | 384,731 |  | $(3,411,056)$ |
| Norwegian krone |  | $(3,707,609)$ |  | 929,197 |  | - |  | $(124,849)$ |  | $(2,903,261)$ |
| Polish zloty |  | $(238,012)$ |  | 126,695 |  | - |  | - |  | $(111,317)$ |
| Pound sterling |  | $(4,717,201)$ |  | 19,148,563 |  | 1,813,306 |  | 707 |  | 16,245,375 |
| Russian ruble |  | 121,509 |  | - |  | - |  | - |  | 121,509 |
| Singapore dollar |  | $(1,107,327)$ |  | 3,581,283 |  | - |  | (48) |  | 2,473,908 |
| South African rand |  | $(689,423)$ |  | 19,847 |  | - |  | - |  | $(669,576)$ |
| South Korean won |  | $(558,979)$ |  | 901,470 |  | - |  | - |  | 342,491 |
| Swedish krona |  | $(4,602,780)$ |  | 9,897,380 |  | - |  | 235,681 |  | 5,530,281 |
| Swiss franc |  | $(377,970)$ |  | 11,087,230 |  | 1,064 |  | $(77,288)$ |  | 10,633,036 |
| Thailand baht |  | - |  | - |  | 10,537 |  | - |  | 10,537 |
| Tunisian dinar |  | - |  | - |  | 13 |  | - |  | 13 |
| Turkish lira |  | $(295,073)$ |  | $(290,176)$ |  | - |  | - |  | $(585,249)$ |
| Yuan renminbi |  | $(420,986)$ |  | 1,029,444 |  | - |  | - |  | 608,458 |
| Yuan renminbi - Offshore |  | $(6,245)$ |  | 92,500 |  | - |  | - |  | 86,255 |
| Total Subject to Foreign Currency Risk |  | $(45,669,007)$ |  | 104,572,747 |  | 3,289,638 |  | $(3,249,637)$ |  | 58,943,741 |
| U.S. dollar |  | - |  | - |  | 15,752,565 |  | 569,458 |  | 16,322,023 |
| Total | \$ | $(45,669,007)$ | \$ | 104,572,747 | \$ | 19,042,203 | \$ | $(2,680,179)$ | \$ | 75,265,764 |

presents a summary of derivative instruments subject to foreign currency risk as of June 30, 2018.

## Note 5 - Capital Assets Used in Plan Operations

Capital construction of PERS' headquarters in Tigard, Oregon, was completed May 31, 1997. The land, building, and improvements are recorded at cost. The depreciation of the building and improvements is computed on the straight-line method over the estimated useful life of 40 years.

Data processing hardware, furniture, and equipment are recorded at cost. These are items that
are not consumed in the normal course of operations, have a useful life of more than one year, and whose value is $\$ 5,000$ or more.

Depreciation is computed using the straight-line method over the assets' estimated useful lives. Useful lives range from three to 10 years.

Data processing software generated internally as part of the Oregon Retirement Information On-line Network (ORION) project is recorded at cost. The useful life is amortized using the straight-line method over 20 years. See Table 21 below.

TABLE 21

| Schedule of Changes in Capital Assets for the year ended June 30, 2018 |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Capital assets, not being depreciated or amortized: Land | $\begin{aligned} & \text { Beginning } \\ & \text { of Year } \\ & \hline \end{aligned}$ | Increases |  | Decreases |  | End of Year |  |
|  | 944,463 | \$ | - | \$ | - | \$ | 944,463 |
| Total capital assets, not being depreciated or amortized | 944,463 |  | - |  | - |  | 944,463 |
| Capital assets, being depreciated or amortized: |  |  |  |  |  |  |  |
| Furniture and Equipment | 1,185,715 |  | 50,798 |  | - |  | 1,236,513 |
| Data Processing Software | 40,395,201 |  | - |  | - |  | 40,395,201 |
| Data Processing Hardware | 1,834,829 |  | 293,602 |  | - |  | 2,128,431 |
| Building and Building Improvements | 8,691,997 |  | - |  | - |  | 8,691,997 |
| Total capital assets being depreciated or amortized | 52,107,742 |  | 344,400 |  | - |  | 52,452,142 |
| Less accumulated depreciation or amortization for: |  |  |  |  |  |  |  |
| Furniture and Equipment | $(806,010)$ |  | $(210,925)$ |  | - |  | $(1,016,935)$ |
| Data Processing Software | $(17,264,684)$ |  | $(1,923,910)$ |  | - |  | $(19,188,594)$ |
| Data Processing Hardware | $(1,195,316)$ |  | $(344,712)$ |  | - |  | $(1,540,028)$ |
| Building and Building Improvements | $(4,089,805)$ |  | $(289,659)$ |  | - |  | $(4,379,464)$ |
| Total accumulated depreciation or amortization | $(23,355,815)$ |  | $(2,769,206)$ |  | - |  | $(26,125,021)$ |
| Total capital assets, being depreciated or amortized, net | 28,751,927 |  | $(2,424,806)$ |  | - |  | 26,327,121 |
| Capital assets, net ${ }^{\text {S }}$ | \$ 29,696,390 | \$ | $(2,424,806)$ | \$ | - | \$ | 27,271,584 |
| Depreciation expense |  |  | Amount |  |  |  |  |
| Defined Benefit Pension Plan Depreciation |  | \$ | 2,728,799 |  |  |  |  |
| Oregon Public Service Retirement Plan |  |  |  |  |  |  |  |
| Individual Account Program Depreciation |  |  | 40,407 |  |  |  |  |
| Total depreciation expense |  | \$ | 2,769,206 |  |  |  |  |

## Note 6 - Reserves and Designations

In accordance with the following plan requirements, various funds have been established to account for reserves or designations held for future and current payments:

## Chapter 238 Defined Benefit Plan

Table 22 below details the amounts comprising the total Net Position Restricted for Pension Benefits.

## A. Member Reserve

The Member Reserve represents member contributions made through December 31, 2003, and earnings allocations less refunds and amounts transferred to reserves for retirements and disabilities.

## B. Employer Contribution Designation

The Employer Contribution Designation represents employer contributions and earnings allocations less amounts transferred to reserves for retirements and disabilities.

## C. Benefit Reserve

The Benefit Reserve is the amount set aside to pay future benefits. It includes funds transferred from the individual member and employer accounts and earnings allocations less amounts paid for retirements and disabilities.

## D. Tier One Rate Guarantee Reserve

The Tier One Rate Guarantee Reserve may be credited with investment earnings in excess of the required Tier One assumed earnings rate guarantee. ORS 238.255(1) requires regular accounts for Tier One members to be credited at the assumed rate of return on investments adopted by the Board for use in actuarial valuations.

The regular account for Tier One members and alternate payees of those members cannot be credited with earnings in excess of the assumed interest rate until:
(a) the reserve is fully funded with amounts determined by the Board, after consultation with the actuary employed by the Board, necessary to ensure a zero balance in the reserve when all Tier One members and alternate payees of those members have retired; and
(b) the reserve has been fully funded as described in paragraph (a) of this subsection in each of the three immediately preceding calendar years.

## E. Contingency Reserve

The Contingency Reserve is to be maintained and used by the Board to prevent any deficit of moneys available for the payment of retirement allowances due to interest fluctuations, changes in mortality rates, or other unforeseen contingency.

## F. Employer Contingency Reserve

The Employer Contingency Reserve was established by the Board to prevent any deficit in the fund caused by the insolvency of an employer. Only earnings on employer contributions fund this reserve.

## G. Unallocated Earnings Designation

The Unallocated Earnings Designation represents January through June investment earnings or losses less administrative expenses, which will be credited on a calendar year basis. Crediting takes place in March of the following year after employer annual reports have been reconciled and contributions have been posted to individual member and employer accounts.

TABLE 22

| Reserves and Designations | Defined Benefit <br> Pension Plan |
| :--- | ---: |
| Chapter 238 Defined Benefit Plan and Employee Benefit Plan |  |
| Member Reserve | $3,994,510,571$ |
| Employer Contribution Designation | $25,821,453,579$ |
| Benefit Reserve | $19,350,321,906$ |
| Tier One Rate Guarantee Reserve | $448,776,254$ |
| Contingency Reserve | $47,500,000$ |
| Employer Contingency Reserve | $2,500,000$ |
| Unallocated Earnings Allocation | $15,083,721,302$ |
| OPSRP Defined Benefit Program | $4,578,716,833$ |
| Net Position Restricted for Pension Benefits | $\mathbf{6 9 , 3 2 7 , 5 0 0 , 4 4 5}$ |

## H. OPSRP Defined Benefit Program

OPSRP Defined Benefit Program reserve represents the program's accumulation of employer contributions and investment earnings less benefits and administrative expenses.

## Other Postemployment Benefits Plans

## I. Retirement Health Insurance Account (RHIA)

The RHIA plan fiduciary net position balance represents the program's accumulation of employer contributions and investment earnings less premium subsidies and administrative expenses. As of June 30, 2018, the balance of this account was $\$ 576.9$ million. The Internal Revenue Code limits employer contributions to a 401(h) account to a maximum of 25 percent of the employer's normal cost contributions to the pension plan.

## J. Retiree Health Insurance Premium Account (RHIPA)

The RHIPA plan fiduciary net position balance represents the program's accumulation of employer contributions and investment earnings less premium subsidies and administrative expenses. As of June 30, 2018, the balance of this account was $\$ 35.0$ million. The Internal Revenue Code limits employer contributions to a 401(h) account to a maximum of 25 percent of the employer's normal cost contributions to the pension plan.

## Other Plans

## K. Deferred Compensation Plan

The Deferred Compensation plan fiduciary net position balance represents the program's accumulation of plan member contributions and investment earnings less benefits paid and administrative expenses. As of June 30, 2018, the balance of this account was $\$ 1,956.1$ million. The Internal Revenue Code (IRC) limits plan member contributions to an IRC 457 account to a maximum of $\$ 18,500$ (for calendar year 2018), with optional catch up provisions available to members over age 50.

## Enterprise Fund

## L. Standard Retiree Health Insurance Account (SRHIA)

The SRHIA net position balance represents the program's accumulation of retiree insurance premiums, reinsurance reimbursements, and interest earnings less insurance claims and administrative expenses. As of June 30, 2018, the balance of this account was $\$ 72.6$ million.

## Note 7 - Litigation

PERS is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the

System's legal counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the System.

## Note 8 - Standard Retiree Health Insurance Account

## A. Basis for Estimated Liabilities

The Standard Retiree Health Insurance Account (SRHIA) establishes claim liabilities based on estimates of the ultimate costs of claims (including future claim adjustment expenses) that have been reported but not settled and of claims that have been "incurred but not reported" (IBNR). Table 23 below shows the changes in the aggregated estimated claims liabilities for the years ended June 30, 2018 and 2017.

The estimated claims liability was calculated by Butler, Partners, \& Associates, PERS' health insurance consultant, at June 30, 2018, using a variety of mathematical and statistical techniques and adjusted for actual experience to produce current estimates that reflect recent settlements, claim frequency, and other economic and social factors. Adjustments to claims liabilities are charged or credited to expense in the periods in which they are made. The estimated claims liability of $\$ 9.2$ million is carried at its face amount, and no interest discount is assumed. The "IBNR" represents an estimate for claims that have been incurred prior to June 30, 2018, but have not been reported to the SRHIA.

## Note 9 - Employers' Net Pension Liability

## Actuarial Cost Method and Assumptions

The components of the net pension liability of the defined benefit pension plan are shown in Table 24 on page 69.

The actuarial valuation calculations are based on
TABLE 23

| Changes in the Aggregated Estimated Claims Liabilities of SRHIA |  |  |
| :---: | :---: | :---: |
| For the Year Ended June 30, |  |  |
|  | 2018 | 2017 |
| Total Estimated Claims at Beginning of Fiscal Year | \$ 8,700,000 | \$ 9,200,000 |
| Insured Claims and Claim Adjustment Expenses |  |  |
| Provision for Insured Events of Current Fiscal Year | 133,490,060 | 126,411,220 |
| Increase/(Decrease) in Provision for Insured Events of Prior Years | 9,446,888 | 6,689,450 |
| Total Incurred Claims and Claim Adjustment Expenses | 142,936,948 | 133,100,670 |
| Payments |  |  |
| Claims and Claim Adjustment Expenses |  |  |
| Attributable to Insured Events of Current Fiscal Year | 124,290,060 | 117,711,220 |
| Claims and Claim Adjustment Expenses |  |  |
| Attributable to Insured Events of |  |  |
| Prior Fiscal Year | 18,146,888 | 15,889,450 |
| Total Payments | 142,436,948 | 133,600,670 |
| Total Estimated Claims at End of Fiscal Year | \$ 9,200,000 | \$ 8,700,000 |

the benefits provided under the terms of the plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members. The December 31, 2016 Actuarial Valuation was used to develop the GASB 67 financial reporting results for the Defined Benefit Pension Plan as of June 30, 2018.

Key actuarial methods and assumptions used to measure the total pension liability are illustrated in Table 25 on page 69.

## Discount Rate

The discount rate used to measure the total pension liability was 7.20 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

## Sensitivity Analysis

Table 26 on page 69 presents the net pension liability calculated using the discount rate of 7.20 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower ( 6.20 percent) or one percent higher ( 8.20 percent) than the current rate. The results of actuarial valuations used for rate setting and the related Schedules of Funding Progress may be found in the Actuarial Section beginning on page 102.

## Long-Term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2015 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Table 31 on page 72 shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown on page 72 . Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

## Depletion Date Projection

GASB 67 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20 -year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 67 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 67 (paragraph 43) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for Oregon PERS:

- Oregon PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100 percent funded position by the end of the amortization period if future experience follows assumption.
- GASB 67 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is our thirdparty actuary's opinion that the detailed depletion date projections outlined in GASB 67 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

## Note 10 - Employers' Net OPEB Liability/ (Asset) Actuarial Cost Method and Assumptions

The components of the Net OPEB liability (asset) for the OPEB plans are shown in Table 27 on page 71.

The actuarial valuation calculations are based on the benefits provided under the terms of the plan in

TABLE 24

| Net Pension Liability (in Millions) |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| As of June 30, |  |  |  |  |
|  | 2018 |  | 2017 |  |
| Total Pension Liability | \$ | 84,476.1 | \$ | 79,851.7 |
| Plan Fiduciary Net Position |  | 69,327.5 |  | 66,371.7 |
| Employers' Net Pension Liability | \$ | 15,148.6 | \$ | 13,480.0 |
| Plan net position as a percentage of total pension liability |  | 82.1 |  | 83.1 |

TABLE 25

| Actuarial Methods and Assumptions |  |
| :---: | :---: |
|  | Pension |
| Valuation date | December 31, 2016 |
| Measurement date | June 30, 2018 |
| Experience Study | 2016, published July 26, 2017 |
| Actuarial assumptions: |  |
| Actuarial cost method | Entry Age Normal |
| Inflation rate | 2.50 percent |
| Long-term expected rate of return | 7.20 percent |
| Discount rate | 7.20 percent |
| Projected salary increases | 3.50 percent |
| Cost of living adjustments (COLA) | Blend of 2.00\% COLA and graded COLA (1.25\%/0.15\%) in accordance with Moro decision; blend based on service. |
| Mortality | Healthy retirees and beneficiaries: |
|  | RP-2014 Healthy annuitant, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation. Active members: |
|  | RP-2014 Employees, sex-distinct, generational with |
|  | Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation. Disabled retirees: |
|  | RP-2014 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale. |

TABLE 26

## Sensitivity of Net Pension Liability to Changes in the Discount Rate (in Millions) As of June 30, 2018

|  | 1\% Decrease <br> $(6.20 \%)$ | Current <br> Discount <br> Rate $(7.20 \%)$ | 1\% Increase <br> $(8.20 \%)$ |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Employers' Net Pension Liability | $\$$ | $25,316.3$ | $\$$ | $15,148.6$ | $\$$ |

effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members as of the December 31, 2016 valuation rolled forward to June 30, 2018.

Key actuarial methods and assumptions used to measure the total OPEB liability are illustrated in Table 28 on page 71.

## Discount Rate

The discount rate used to measure the total OPEB liability was 7.20 percent for the OPEB Plans. The projection of cash flows used to determine the discount rate assumed that contributions from contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments for the OPEB Plans was applied to all periods of projected benefit payments to determine the total OPEB liability.

## Sensitivity Analysis

Table 29 on page 71 presents the net OPEB liability/(asset) calculated using the discount rate of 7.20 percent, as well as what the net OPEB liability/(asset) would be if it were calculated using a discount rate that is one percent lower ( 6.20 percent) or one percent higher ( 8.20 percent) than the current rate. The results of actuarial valuations used for rate setting and the related Schedules of Funding Progress may be found in the Actuarial Section beginning on page 102.

Table 30 on page 72 presents the net OPEB liability /(asset) calculated using the current healthcare cost trend rates, as well as what the net OPEB liability/(asset) would be if it were calculated using healthcare trend rates that are one percentage point lower, or one percentage point higher than the current rates.

## Long-Term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2015 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Table 31 on page 72 shows Milliman's assumptions for each of the asset classes in which the plans were invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown on page 72. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based
on a forward-looking capital market economic model.

## Depletion Date Projection

GASB 74 generally requires that a blended discount rate be used to measure the Total OPEB Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20 -year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 74 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 74 (paragraph 51) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for Oregon PERS:

- Oregon PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100 percent funded position by the end of the amortization period if future experience follows assumption.
- GASB 74 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is our thirdparty actuary's opinion that the detailed depletion date projections outlined in GASB 74 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

TABLE 27

| Net OPEB - RHIA (Asset) (in Millions) |  |  | Net OPEB - RHIPA Liability (in Millions) |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| As of June 30, 2018 |  |  | As of June 30, 2018 |  |  |
|  | 2018 |  |  | 2018 |  |
| Total OPEB - RHIA Liability | \$ | 465.2 | Total OPEB - RHIPA Liability | \$ | 70.3 |
| Plan Fiduciary Net Position |  | 576.8 | Plan Fiduciary Net Position |  | 35.0 |
| Employers' Net OPEB - RHIA (Asset) |  | (111.6) | Employer's Net OPEB - RHIPA Liability | \$ | 35.3 |
| Plan net position as a percentage of Total OPEB - RHIA Liability |  | 124.0 | Plan net position as a percentage of Total OPEB - RHIPA Liability |  | 49.8 \% |

TABLE 28

| Actuarial Methods and Assumptions |  |  |
| :---: | :---: | :---: |
|  | RHIA | RHIPA |
| Valuation date | December 31, 2016 | December 31, 2016 |
| Measurement date | June 30, 2018 | June 30, 2018 |
| Experience Study | 2016, published July 26, 2017 | 2016, published July 26, 2017 |
| Actuarial assumptions: |  |  |
| Actuarial cost method | Entry Age Normal | Entry Age Normal |
| Inflation rate | 2.50 percent | 2.50 percent |
| Long-term expected rate of return | 7.20 percent | 7.20 percent |
| Discount rate | 7.20 percent | 7.20 percent |
| Projected salary increases | 3.50 percent | 3.50 percent |
| Retiree healthcare participation | Healthy retirees: 38\%; Disabled retirees: 20\% | Healthy retirees: 38\%; Disabled retirees: 20\% |
| Healthcare cost trend rate | Not applicable | Applied at beginning of plan year, starting with 6.5\% for 2018, decreasing to $5.9 \%$ for 2019, increasing to $6.2 \%$ for 2029, and decreasing to an ultimate rate of $4.2 \%$ for 2093 and beyond. |
| Mortality | Healthy retirees and beneficiaries: | Healthy retirees and beneficiaries: |
|  | BB, with collar adjustments and set-backs as described in the valuation | RP-2014 Healthy annuitant, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation. Active members: |
|  | Mortality rates are a percentage of healthy | RP-2014 Employees, sex-distinct, generational with Unisex, Social Security Data Scale, with collar |
|  | retiree rates that vary by group, as described in the valuation. | adjustments and set-backs as described in the valuation. Disabled retirees: |
|  | Mortality rates are a percentage ( $70 \%$ for males, | RP-2014 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale. |
|  | 95\% for females) of the RP-2000 Sex-distinct, generational per Scale BB, disabled mortality table. | with Unisex, Social Security Data Scale. |

TABLE 29

## Sensitivity of Net OPEB Liability/(Asset) to Changes in the Discount Rate (in Millions) As of June 30, 2018

|  | Current <br> 1\% Decrease <br> (6.20 \%) |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Discount <br> Rate (7.20\%) | 1\% Increase <br> $(8.20 \%)$ |  |  |  |  |
| Other Postemployment Benefit Plan - RHIA | $\$$ | $(65.0)$ | $\$$ | $(111.6)$ | $\$$ |
| Other Postemployment Benefit Plan - RHIPA | $\$$ | 39.6 | $\$$ | 35.3 | $\$$ |

## TABLE 30

| nsitivity of Net OPEB Liability/(Asset) to Changes in the Healthcare Cost Trend Rate (in Millions) |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| As of June 30, 2018 |  |  |  |  |  |  |
| Employers' Net OPEB Liability/(Asset) | 1\% Decrease |  | Current <br> Trend Rate |  | 1\% Increase |  |
| Other Postemployment Benefit Plan - RHIA | \$ | (111.6) | \$ | (111.6) | \$ | (111.6) |
| Other Postemployment Benefit Plan - RHIPA | \$ | 28.6 | \$ | 35.3 | \$ | 41.9 |

TABLE 31

| Long-Term Expected Rate of Return | Target <br> Allocation* | Annual <br> Arithmetic <br> Return | Compound Annual <br> (Geometric) <br> Return | Standard <br> Deviation |
| :--- | :---: | :---: | :---: | :---: |
| Core Fixed Income | $8.00 \%$ | $3.59 \%$ | $3.49 \%$ | $4.55 \%$ |
| Short-Term Bonds | 8.00 | 3.42 | 3.38 | 2.70 |
| Bank/Leveraged Loans | 3.00 | 5.34 | 5.09 | 7.50 |
| High Yield Bonds | 1.00 | 6.90 | 6.45 | 10.00 |
| Large/Mid Cap US Equities | 15.75 | 7.45 | 6.30 | 16.25 |
| Small Cap US Equities | 1.31 | 8.49 | 6.69 | 20.55 |
| Micro Cap US Equities | 1.31 | 9.01 | 6.80 | 22.90 |
| Developed Foreign Equities | 13.13 | 8.21 | 6.71 | 18.70 |
| Emerging Market Equities | 4.13 | 10.53 | 7.45 | 27.35 |
| Non-US Small Cap Equities | 1.88 | 8.67 | 7.01 | 19.75 |
| Private Equity | 17.50 | 11.45 | 7.82 | 30.00 |
| Real Estate (Property) | 10.00 | 6.15 | 5.51 | 12.00 |
| Real Estate (REITS) | 2.50 | 8.26 | 6.37 | 21.00 |
| Hedge Fund of Funds - Diversified | 2.50 | 4.36 | 4.09 | 7.80 |
| Hedge Fund - Event-driven | 0.63 | 6.21 | 5.86 | 8.90 |
| Timber | 1.88 | 6.37 | 5.62 | 13.00 |
| Farmland | 1.88 | 6.90 | 6.15 | 13.00 |
| Infrastructure | 3.75 | 7.54 | 6.60 | 14.65 |
| Commodities | 1.88 | 5.43 | 3.84 | 18.95 |
| Assumed Inflation - Mean |  |  | $2.50 \%$ | $1.85 \%$ |
| * Based on the OIC Statement of Investment Objectives and Policy Framework for the Oregon Public |  |  |  |  |
| Employees Retirement Fund, revised as of June 7, 2017. |  |  |  |  |

## Required Supplementary Information

Required Supplementary Information
Schedule of Changes in Net Pension Liability/(Asset) and Related Ratios (Unaudited)
Defined Benefit Pension Plan
For the Fiscal Year Ended June 30, ${ }^{1}$
(amounts in millions)

|  | 2018 |  | 2017 |  | 2016 |  | 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Total Pension Liability ${ }^{2}$ |  |  |  |  |  |  |  |  |  |  |
| Service Cost | \$ | 1,108.2 | \$ | 1,105.5 | \$ | 1,016.8 | \$ | 960.9 | \$ | 1,020.3 |
| Interest on Total Pension Liability |  | 5,858.2 |  | 5,662.2 |  | 5,355.3 |  | 4,779.5 |  | 4,819.4 |
| Changes in Benefit Terms |  | - |  | - |  | - |  | 5,353.5 |  | $(2,423.6)$ |
| Changes in Assumptions |  | 2,240.3 |  | - |  | 3,946.4 |  | - |  | - |
| Differences Between Expected and Actual Experience |  | 74.3 |  | 351.8 |  | 317.3 |  | 380.0 |  | - |
| Benefit Payments |  | $(4,656.6)$ |  | $(4,362.2)$ |  | $(4,206.5)$ |  | $(3,943.6)$ |  | $(3,863.4)$ |
| Net Change in Total Pension Liability |  | 4,624.4 |  | 2,757.3 |  | 6,429.3 |  | 7,530.3 |  | (447.3) |
| Total Pension Liability - Beginning |  | 79,851.7 |  | 77,094.4 |  | 70,665.1 |  | 63,134.8 |  | 63,582.1 |
| Total Pension Liability - Ending | S | 84,476.1 | \$ | 79,851.7 | \$ | 77,094.4 | \$ | $\underline{70,665.1}$ | \$ | 63,134.8 |
| Plan Fiduciary Net Position |  |  |  |  |  |  |  |  |  |  |
| Employer Contributions | \$ | 1,390.1 | \$ | 1,022.2 | \$ | 977.3 | \$ | 1,123.3 | \$ | 915.2 |
| Member Contributions |  | 12.6 |  | 13.1 |  | 14.2 |  | 13.8 |  | 15.3 |
| Net Investment and Other Income |  | 6,247.5 |  | 7,660.0 |  | 413.9 |  | 2,364.5 |  | 9,886.6 |
| Benefit Payments |  | $(4,642.7)$ |  | $(4,346.2)$ |  | $(4,193.3)$ |  | $(3,927.2)$ |  | $(3,837.8)$ |
| Refunds of Contributions |  | (13.9) |  | (16.0) |  | (13.1) |  | (16.5) |  | (25.6) |
| Administrative Expense |  | (37.8) |  | (43.5) |  | (40.5) |  | (35.7) |  | (31.2) |
| Net Change in Plan Fiduciary Net Position |  | 2,955.8 |  | 4,289.6 |  | (2,841.5) |  | (477.8) |  | 6,922.5 |
| Plan Fiduciary Net Position - Beginning |  | 66,371.7 |  | 62,082.1 |  | 64,923.6 |  | 65,401.4 |  | 58,478.9 |
| Plan Fiduciary Net Position - Ending | \$ | 69,327.5 | \$ | 66,371.7 | \$ | 62,082.1 | \$ | 64,923.6 | \$ | 65,401.4 |
| Net Pension Liability/(Asset) | \$ | 15,148.6 | \$ | 13,480.0 | \$ | 15,012.3 | \$ | 5,741.5 | \$ | $(2,266.6)$ |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability/(Asset) |  | 82.1 \% |  | 83.1 \% |  | 80.5 \% |  | 91.9 \% |  | 103.6 \% |
| Covered Payroll | \$ | 10,044.0 | \$ | 10,037.5 | \$ | 9,428.4 | \$ | 9,000.2 | \$ | 8,701.7 |
| Net Pension Liability/(Asset) as a Percentage of Covered Payroll |  | 150.8 \% |  | 134.3 \% |  | 159.2 \% |  | 63.8 \% |  | (26.0) \% |

${ }^{1}$ 10-year trend information will be disclosed prospectively
${ }^{2}$ See Table 25 for Actuarial Methods and Assumptions
Changes in Benefit Terms and Assumptions:
Benefit Terms: The 2013 Oregon Legislature made a series of changes to PERS that lowered projected future benefit payments from the System. These changes included reductions to future Cost of Living Adjustments (COLA) made through Senate Bills 822 and 861 . Senate Bill 822 also required the contribution rates scheduled to be in effect from July 2013 to June 2015 to be reduced. The
 Adjustments (COLA) through Senate Bills 822 and 861 . This reversal increased the total pension liability as of June 30 , 2015 compared to June 30 , 2014 total pension liability.
Assumptions: The PERS Board adopted assumption changes that were used to measure the June 30,2016 total pension liability and June 30 , 2018 total pension liability. For June 30 , 2016 , the changes included the lowering of the long-term expected rate of return to 7.50 percent and lowering of the assumed inflation to 2.50 percent. For June 30 , 2018, the long-term expected rate of return was lowered to 7.20 percent. In addition, the healthy mortality assumption was changed to reflect an updated mortality improvement scale for all groups, and assumptions were updated for merit increases, unused sick leave, and vacation pay were updated.

## Required Supplementary Information

Schedule of Investment Returns (Unaudited)
Defined Benefit Pension Plan
For the Fiscal Year Ended June $30^{1}$

|  | 2018 | 2017 | 2016 | 2015 | 2014 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Annual Money-Weighted Rate of Return <br> Net of Investment Expense | $9.7 \%$ | $11.8 \%$ | $1.6 \%$ | $3.7 \%$ | $17.2 \%$ |

[^1]
## Required Supplementary Information

Required Supplementary Information
Schedule of Defined Benefit Pension Plan Employer Contributions ${ }^{3}$ (Unaudited)
Last 10 Fiscal Years
(Dollar amounts in thousands)

|  | 2018 |  | 2017 |  | 2016 |  | 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Actuarially determined contributions ${ }^{1}$ | \$ | 1,318,672 | \$ | 960,254 | \$ | 941,321 | \$ | 909,912 | \$ | 866,635 |
| Contributions in relation to the actuarially determined contributions ${ }^{2}$ |  | 1,318,672 |  | 960,254 |  | 941,321 |  | 909,912 |  | 866,635 |
| Contribution deficiency (excess) | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| Covered payroll | \$ | 10,044,005 | \$ | 10,037,542 | \$ | 9,428,447 | \$ | 9,000,246 | \$ | 8,701,657 |
| Contributions as a percentage of covered payroll |  | 13.13\% |  | 9.57\% |  | 9.98\% |  | 10.11\% |  | 9.96\% |

Notes:
${ }^{1}$ The actuarially determined contributions on this Schedule of Defined Benefit Pension Plan Contributions have been adjusted to remove contribution requirements related to employerspecific liabilities.
${ }^{2}$ Employer contributions on the Statement of Changes in Fiduciary Net Position include interest related to employer-specific liabilities and employers' optional supplemental contributions.
${ }^{3}$ For Actuarial Assumptions and Methods, see table below.

Actuarial Assumptions and Methods Used to Set the Actuarially Determined Contributions

| Actuarial Valuation: | December 31, 2015 | December 31, 2013 | December 31, 2011 |
| :--- | :---: | :---: | :---: |
| Effective: | July 2017 - June 2019 | July 2015 - June 2017 | July 2013-June 2015 |
| Actuarial cost method: | Entry Age Normal | Entry Age Normal | Projected Unit Credit |
| Amortization method: | Level percentage of payroll | Level percentage of payroll | Level percentage of payroll |
| Asset valuation method: | Market value | Market value | Market value |
| Remaining amortization periods: | 20 years | 20 years | N/A |
| Actuarial assumptions: |  |  |  |
| Inflation rate | 2.50 percent | 2.75 percent | 2.75 percent |
| Projected salary increases | 3.50 percent | 3.75 percent | 3.75 percent |
| Investment rate of return | 7.50 percent | 7.75 percent | 8.00 percent |


|  | 2013 | 2012 |  | 2011 | 2010 | 2009 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\$$ | 781,015 | $\$$ | 774,461 | $\$$ | 361,655 | $\$$ | 377,778 |$\$$


|  |  |  |
| :---: | :---: | :---: |
| December 31, 2009 | December 31, 2007 | December 31, 2005 |
| July 2011 - June 2013 | July 2009 - June 2011 | July 2007 - June 2009 |
| Projected Unit Credit | Projected Unit Credit | Projected Unit Credit |
| Level percentage of payroll | Level percentage of payroll | Level percentage of payroll |
| Market value | Market value | Market value |
| N/A | 20 years | 22 years |
|  |  |  |
| 2.75 percent | 2.75 percent | 2.75 percent |
| 3.75 percent | 3.75 percent | 3.75 percent |
| 8.00 percent | 8.00 percent | 8.00 percent |

## Required Supplementary Information

Required Supplementary Information
Schedule of Changes in Net OPEB (Asset) and Related Ratios (Unaudited)
Other Postemployment Benefit Plans - RHIA
For the Fiscal Year Ended June 30, ${ }^{1}$
(amounts in millions)

${ }^{1}$ 10-year trend information will be disclosed prospectively
${ }^{2}$ See Table 28 for Actuarial Methods and Assumptions

## Changes in Benefit Terms and Assumptions:

Assumptions: The PERS Board adopted assumption changes that were used to measure the June 30, 2018 total OPEB liability. The changes include the lowering of the long-term expected rate of return was to 7.20 percent. In addition, healthy retiree participation and healthy mortality assumptions were changed to reflect an updated trends and mortality improvement scale for all groups.

Schedule of Investment Returns (Unaudited)
Other Postemployment Benefit Plans - RHIA
For the Fiscal Year Ended June $30^{1}$

|  | 2018 | 2017 |
| :---: | :---: | :---: |
| Annual Money-Weighted Rate of Return <br> Net of Investment Expense | $9.7 \%$ | $12.5 \%$ |

[^2]

[^3]
## Changes in Benefit Terms and Assumptions:

Assumptions: The PERS Board adopted assumption changes that were used to measure the June 30, 2018 total OPEB liability. The changes include the lowering of the long-term expected rate of return was to 7.20 percent. In addition, the healthy healthcare participation and cost trend rates, and healthy mortality assumptions were changed to reflect an updated trends and mortality improvement scale for all groups.

## Schedule of Investment Returns (Unaudited)

Other Postemployment Benefit Plans - RHIPA
For the Fiscal Year Ended June $30^{1}$

|  | 2018 | 2017 |
| :---: | :---: | :---: |
| Annual Money-Weighted Rate of Return <br> Net of Investment Expense | $10.2 \%$ | $14.3 \%$ |

[^4]
## Required Supplementary Information

## Required Supplementary Information <br> Schedule of OPEB - RHIA Employer Contributions ${ }^{1}$ (Unaudited) <br> Last 10 Fiscal Years <br> (Dollar amounts in thousands)

|  | 2018 |  | 2017 |  | 2016 |  | 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Actuarially determined contributions ${ }^{1}$ | \$ | 47,998 | \$ | 49,786 | \$ | 44,588 | \$ | 53,648 | \$ | 48,253 |
| Contributions in relation to the actuarially determined contributions |  | 47,998 |  | 49,786 |  | 44,588 |  | 53,648 |  | 48,253 |
| Contribution deficiency (excess) | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| Covered payroll | \$ | ,044,005 | \$ | ,037,542 | \$ | 28,447 | \$ | 000,246 | \$ | 686,772 |
| Contributions as a percentage of covered payroll |  | 0.48\% |  | 0.50\% |  | 0.47\% |  | 0.60\% |  | 0.56\% |

## Note:

${ }^{1}$ For Actuarial Assumptions and Methods, see table below.

Actuarial Assumptions and Methods Used to Set the Actuarially Determined Contributions

| Actuarial Valuation: | December 31, 2015 | December 31, 2013 | December 31, 2011 |
| :--- | :---: | :---: | :---: |
| Effective: | July 2017 - June 2019 | July 2015 - June 2017 | July 2013 - June 2015 |
| Actuarial cost method: | Entry Age Normal | Entry Age Normal |  |
| Amortization method: | closed | Projected Unit Credit <br> Level percentage of <br> payroll, closed |  |
| Amortization Period: | 10 years | Level percentage of |  |
| Asset valuation method: | Market value | 10 years | Market value |


|  | 2013 | 2012 | 2011 | 2010 | 2009 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\$$ | 47,294 | $\$$ | 46,465 | $\$$ | 22,177 | $\$$ | 22,351 |$\$$


| December 31, 2009 | December 31, 2007 | December 31, 2005 |
| :---: | :---: | :---: |
| July 2011- June 2013 | July 2009 - June 2011 | July 2007 - June 2009 |
| Projected Unit Credit | Projected Unit Credit | Projected Unit Credit |
| Level percentage of | Level percentage of |  |
| payroll, closed | payroll, closed percentage of | payroll, closed |
| 10 years | N/A | N/A |
| Market value | Market value | Market value |
| N/A | 20 years | 22 years |
| 2.75 percent | 2.75 percent | 2.75 percent |
| None. Statute stipulates | None. Statute stipulates | None. Statute stipulates |
| $\$ 60$ monthly payment for | $\$ 60$ monthly payment for | $\$ 60$ monthly payment |
| healthcare insurance. | healthcare insurance. | for healthcare |
| 3.75 percent | 3.75 percent | 3.75 percent |
| 8.00 percent | 8.00 percent | 8.00 percent |

## Required Supplementary Information <br> Schedule of OPEB - RHIPA Employer Contributions ${ }^{1}$ (Unaudited) <br> Last 10 Fiscal Years <br> (Dollar amounts in thousands)

|  |  | 2018 |  | 2017 |  | 2016 |  | 2015 | 2014 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Actuarially determined contributions ${ }^{1}$ | \$ | 13,290 | \$ | 11,864 | \$ | 10,967 | \$ | 6,887 | \$ | 6,150 |
| Contributions in relation to the actuarially determined contributions |  | 13,290 |  | 11,864 |  | 10,967 |  | 6,887 |  | 6,150 |
| Contribution deficiency (excess) | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| Covered payroll |  | 952,776 |  | 024,383 |  | ,850,753 |  | 737,792 | \$ | 66,555 |
| Contributions as a percentage of covered payroll |  | 0.45\% |  | 0.39\% |  | 0.38\% |  | 0.25\% |  | 0.24\% |

Note:
${ }^{1}$ For Actuarial Assumptions and Methods, see table below.

Actuarial Assumptions and Methods Used to Set the Actuarially Determined Contributions

| Actuarial Valuation: | December 31, 2015 | December 31, 2013 | December 31, 2011 |
| :--- | :---: | :---: | :---: |
| Effective: | July 2017 - June 2019 | July 2015 - June 2017 | July 2013 - June 2015 |
| Actuarial cost method: | Entry Age Normal | Entry Age Normal | Projected Unit Credit |
| Amortization method: | Level percentage of | Level percentage of | Level percentage of |
|  | payroll, closed | payroll, closed | payroll, closed |
| Amortization Period: | 10 years | 10 years | 10 years |
| Asset valuation method: | Market value | Market value | Market value |
| Remaining amortization periods: | 20 years | 20 years | N/A |
| Actuarial assumptions: |  |  |  |
| Inflation rate | 2.50 percent | 2.75 percent | 2.75 percent |
| Healthcare cost trend rates | Graded from 6.3 percent | Graded from 6.1 percent | Graded from 6.9 percent |
|  | in 2016 to 4.4 percent in | in 2014 to 4.7 percent in | in 2012 to 4.5 percent in |
| Projected salary increases | 3.50 percent | 3.75 percent | 3.75 percent |
| Investment rate of return | 7.50 percent | 7.75 percent | 8.00 percent |


|  | 2013 | 2012 | 2011 | 2010 |  | 2009 |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\$$ | 3,444 | $\$$ | 3,378 | $\$$ | 1,428 | $\$$ | 1,497 |

$0.14 \% \quad 0.13 \% \quad 0.06 \% \quad 0.06 \% \quad 0.09 \%$

| December 31, 2009 | December 31, 2007 | December 31, 2005 |
| :---: | :---: | :---: |
| July 2011- June 2013 | July 2009 - June 2011 | July 2007 - June 2009 |
| Projected Unit Credit | Projected Unit Credit | Projected Unit Credit |
| Level percentage of | Level percentage of | Level percentage of |
| payroll, closed | payroll, closed | payroll, closed |
| 10 years | N/A | N/A |
| Market value | Market value | Market value |
| N/A | 20 years | 22 years |
|  |  |  |
| 2.75 percent | 2.75 percent | 2.75 percent |
| Graded from 7.0 percent | Graded from 8.0 percent | Graded from 9.0 percent |
| in 2010 to 4.5 percent in | in 2008 to 5.0 percent in | in 2007 to 5.0 percent in |
| 3.75 percent | 3.75 percent | 3.75 percent |
| 8.00 percent | 8.00 percent | 8.00 percent |

## Required Supplementary Information

Schedule of Claims Development Information (Unaudited)
Standard Retiree Health Insurance Account
Fiscal and Policy Year Ended (In Millions) ${ }^{1}$

|  |  | 2011 |  | 2012 |  | 2013 |  | 2014 |  | 2015 |  | 2016 |  | 2017 |  | 2018 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1. Net earned required contribution and investment revenues | \$ | 174.19 | \$ | 188.99 | \$ | 195.59 | \$ | 198.85 | \$ | 226.61 | \$ | 197.92 | \$ | 157.55 | \$ | 176.38 |
| 2. Unallocated expenses |  | 20.01 |  | 22.15 |  | 25.00 |  | 29.00 |  | 32.09 |  | 26.30 |  | 16.55 |  | 16.11 |
| 3. Estimated incurred claims and expense, end of policy year |  | 152.55 |  | 150.62 |  | 172.89 |  | 175.41 |  | 212.21 |  | 179.01 |  | 133.10 |  | 142.94 |
| 4. Paid (cumulative) as of: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| End of policy year |  | 150.42 |  | 160.15 |  | 172.76 |  | 175.01 |  | 211.90 |  | 184.61 |  | 133.60 |  | 142.44 |
| One year later |  | 161.43 |  | 171.80 |  | 185.22 |  | 192.78 |  | 226.61 |  | 200.50 |  | 151.25 |  |  |
| Two years later |  | 161.34 |  | 171.68 |  | 185.21 |  | 192.81 |  | 226.61 |  | 200.50 |  |  |  |  |
| Three years later |  | 161.27 |  | 171.66 |  | 185.20 |  | 192.81 |  | 226.61 |  |  |  |  |  |  |
| Four years later |  | 161.25 |  | 171.66 |  | 185.20 |  | 192.81 |  |  |  |  |  |  |  |  |
| Five years later |  | 161.27 |  | 171.66 |  | 185.20 |  |  |  |  |  |  |  |  |  |  |
| Six years later |  | 161.27 |  | 171.66 |  |  |  |  |  |  |  |  |  |  |  |  |
| Seven years later |  | 161.27 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Eight years later |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Nine years later |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 5. Reestimated incurred claims and expense: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| End of policy year |  | 152.55 |  | 150.62 |  | 172.89 |  | 175.41 |  | 212.21 |  | 179.01 |  | 133.10 |  | 142.94 |
| One year later |  | 163.56 |  | 162.27 |  | 185.35 |  | 193.18 |  | 226.92 |  | 194.90 |  | 151.25 |  |  |
| Two years later |  | 163.47 |  | 162.20 |  | 185.34 |  | 193.21 |  | 226.92 |  | 194.91 |  |  |  |  |
| Three years later |  | 163.35 |  | 162.17 |  | 185.33 |  | 193.21 |  | 226.91 |  |  |  |  |  |  |
| Four years later |  | 163.34 |  | 162.17 |  | 185.33 |  | 193.22 |  |  |  |  |  |  |  |  |
| Five years later |  | 163.35 |  | 162.17 |  | 185.33 |  |  |  |  |  |  |  |  |  |  |
| Six years later |  | 163.35 |  | 162.17 |  |  |  |  |  |  |  |  |  |  |  |  |
| Seven years later |  | 163.35 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Eight years later |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Nine years later |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 6. Increase (decrease) in estimated incurred claims and expense from end of policy year: |  | 10.79 |  | 11.58 |  | 12.46 |  | 17.77 |  | 14.71 |  | 15.89 |  | 18.15 |  | - |

[^5]
## Other Supplementary Information

## Other Supplementary Information

Other Supplementary Information
Schedule of Plan Net Position
Defined Benefit Pension Plan
As of June 30, 2018

|  | Regular <br> Account |  | Oregon Public Service Retirement Plan Pension Program |  | Variable Account |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Assets: |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 3,519,049,214 | \$ | 282,656,831 | \$ | 9,785,594 | \$ | 3,811,491,639 |
| Receivables: |  |  |  |  |  |  |  |  |
| Employer |  | 66,688,115 |  | $(587,388)$ |  | - |  | 66,100,727 |
| Interest and Dividends |  | 115,113,792 |  | 8,147,228 |  | - |  | 123,261,020 |
| Investment Sales and Other Receivables |  | 1,904,142,849 |  | 132,657,700 |  | - |  | 2,036,800,549 |
| Transitional Liability |  | 493,252,928 |  | - |  | - |  | 493,252,928 |
| Total Receivables |  | 2,579,197,684 |  | 140,217,540 |  | - |  | 2,719,415,224 |
| Interaccount Receivables and Payables |  | (7,771,824) |  | 9,463,683 |  | $(1,691,859)$ |  | - |
| Due from Other Funds |  | 1,477,606 |  | - |  | - |  | 1,477,606 |
| Investments: |  |  |  |  |  |  |  |  |
| Debt Securities |  | 11,700,410,505 |  | 828,101,610 |  | - ${ }^{-}$ |  | 12,528,512,115 |
| Public Equity |  | 22,764,275,756 |  | 1,611,151,454 |  | 543,029,229 |  | 24,918,456,439 |
| Real Estate |  | 7,000,792,090 |  | 495,484,086 |  | - |  | 7,496,276,176 |
| Private Equity |  | 13,629,058,187 |  | 964,602,483 |  | - |  | 14,593,660,670 |
| Alternative Equity |  | 5,042,216,255 |  | 356,865,035 |  | - |  | 5,399,081,290 |
| Opportunity Portfolio |  | 1,484,827,543 |  | 105,089,311 |  | - |  | 1,589,916,854 |
| Total Investments |  | 61,621,580,336 |  | 4,361,293,979 |  | 543,029,229 |  | 66,525,903,544 |
| Securities Lending Cash Collateral |  | 994,168,428 |  | 70,545,935 |  | 45,756 |  | 1,064,760,119 |
| Prepaid Expenses |  | 3,727,144 |  | 263,790 |  | - |  | 3,990,934 |
| Capital Assets at Cost, Net |  | 25,025,630 |  | 1,978,680 |  | - |  | 27,004,310 |
| Total Assets |  | 68,736,454,218 |  | 4,866,420,438 |  | 551,168,720 |  | 74,154,043,376 |
| Liabilities: |  |  |  |  |  |  |  |  |
| Investment Purchases and Accrued Expenses |  | 3,456,824,996 |  | 216,579,242 |  | 3,195,026 |  | 3,676,599,264 |
| Deposits and Other Liabilities |  | 75,305,240 |  | 567,698 |  | 1,569 |  | 75,874,507 |
| Due Other Funds |  | 9,146,698 |  | - |  | - |  | 9,146,698 |
| Securities Lending Cash Collateral Due Borrowers |  | 994,320,040 |  | 70,556,666 |  | 45,756 |  | 1,064,922,462 |
| Total Liabilities |  | 4,535,596,974 |  | 287,703,606 |  | 3,242,351 |  | 4,826,542,931 |
| Net Position Restricted for Pension Benefits | \$ | 64,200,857,244 | \$ | 4,578,716,832 | \$ | 547,926,369 | \$ | 69,327,500,445 |

Schedule of Changes in Plan Net Position
Defined Benefit Pension Plan
For the Fiscal Year Ended June 30, 2018


## Other Supplementary Information

Schedule of Administrative Expenses - All Funds
For the Fiscal Year Ended June 30, 2018

| Personal Services: |  |
| :--- | ---: |
| Staff Salaries | 21,310,238 |
| Social Security | $4,425,580$ |
| Retirement | $1,641,978$ |
| Unemployment Compensation | 33,194 |
| Worker Compensation | 8,394 |
| Insurance | $5,285,773$ |
| Assessments | 139,484 |
| Total Personal Services | $32,844,641$ |
| Professional Services: |  |
| Actuarial | 479,107 |
| Data Processing | 42,950 |
| Audit | 619,875 |
| Legal Counsel | 395,216 |
| Medical Consultants | 195,856 |
| Training and Recruitment | 430,060 |
| Contract Services | $6,634,693$ |
| Healthcare Fees | $16,267,044$ |
| Total Professional Services | $25,064,801$ |
| Communications: |  |
| Printing | 125,034 |
| Telephone | 320,489 |
| Postage | 579,764 |
| Travel | 196,821 |
| Total Communication | $1,222,108$ |
| Rentals: |  |
| Office Space | 482,348 |
| Equipment | 3,594 |
| Total Rentals | 514,942 |
| Miscellaneous: |  |
| Central Government Charges | $\mathbf{n}$ |
| Supplies | $\mathbf{2 , 3 5 8 , 1 4 4}$ |
| Maintenance | 289,347 |
| Non-Capitalized Equipment | $1,087,711$ |
| Depreciation | $3,047,509$ |
| Other | $2,769,506$ |
| Total Miscellaneous | $\mathbf{6 9 , 2 0 0 , 0 3 5}$ |
| Total Administrative Expenses: |  |
|  |  |

## Other Supplementary Information

## Schedule of Payments to Consultants and Contractors

For the Fiscal Year Ended June 30, 2018

| Individual or Firm | Commission/Fees | Nature of Service |
| :--- | ---: | :--- |
| Milliman Inc | $\$$ | 479,107 |
| Sarah Sally Louise Koch | 1,175 | Air Quarial |
| Macias Gini \& O'Connell LLP | 619,875 | Audit |
| Oregon Audits Division | 18,362 | Audit |
| CEM Benchmarking | 45,000 | Benchmarking |
| Cascade Centers Inc | 9,335 | Employee Benefit |
| Butler Partners \& Associates LLC | 195,856 | Health Insurance |
| BenefitHelp Solutions | $3,354,883$ | Health Insurance |
| ODS Health Plan Inc | $12,867,532$ | Health Insurance |
| Voya | $2,511,926$ | IAP Administration |
| Ice Miller LLP | 3,701 | Legal |
| Jill Goldsmith, Attorney at Law | 6,768 | Legal |
| Oregon Department of Justice | 280,814 | Legal |
| Frederick William Miller MD | 42,350 | Medical |
| Charles W Cammack Associates Inc | 137,336 | Technology |
| Gartner Group Inc | 363,685 | Technology |
| Kifinti Solutions Inc | 45,781 | Technology |
| Lancesoft | $1,280,689$ | Technology |
| LexisNexis Risk Data Management Inc | 3,340 | Technology |
| MMC Systems Inc | $1,255,873$ | Technology |
| U Work Com Inc | 925,072 | Technology |
| Oregon Department of Human Services | 21,150 | Vital Records |

## Other Supplementary Information

Summary of Investment Fees, Commissions, and Expenses
For the Year Ended June 30, 2018

## Debt Securities Managers

Alliance Bernstein L.P.
BlackRock Financial Management
KKR Financial Credit Portfolio
Oak Hill Advisors
Wellington Management Company, LLP
Western Asset Management Company
Domestic Equity Fund Managers
AQR Capital Management, LLC
Aronson+Johnson+Ortiz, LP
Boston Company
Callan LLC
Dimensional Fund Advisors
Eudaimonia Asset Management
Hamilton Lane
Wellington Management Company, LLP
International Equity Fund Managers
Acadian Asset Management, Inc.
Adrian Lee \& Partners
Alliance Bernstein International
AQR Capital Management
Arrowstreet Capital, LP
Brandes Investment Partners LLC
Dimensional Fund Advisors
EAM Investors, LLC
Genesis Asset Managers, LLP
Harris Associates LP
Lazard Asset Management
Los Angeles Capital Management
Pyramis Global Advisors
State Street Global Advisors
Walter Scott Management
Westwood Global Investments
William Blair \& Company, LLC
Real Estate Portfolio Managers
LaSalle Investment Management
ABS Allegiance RE
Aetos Capital Asia TE III
Aetos Capital Asia TE II
AG Asia Realty Fund II, LP
Alpha Asia Macro Trends Fund
Alpha Asia Macro Trends Fund II
Ascentris-OR Partners LLC
Beacon Capital Strategic Partners VI, LP
Blackstone Real Estate Partners VI, LP
Blackstone Real Estate Partners VII, LP
Brazil Real Estate Opportunities II
Buchanan Fund V
Cameron Village
CBRE Strategic Partners US Value Fund 6
Clarion
Clarion (Non Mandate)
Clarion Columbia Office Property
Cohen \& Steers Capital Management
Columbia Woodbourne Holdings, LLC
DivcoWest Fund IV REIT, LP
DivcoWest Fund V
Fortress Investment Fund IV
Fortress Investment Fund V
GI Partners Fund III
Harrison Street Real Estate Partners V-A
Harrison Street REP V Co-Investment
Heritage Fields Capital
IL \& FS India Realty Fund
IL \& FS India Realty Fund II

2018
\$ 1,848,144
1,917,914
6,094,627
6,111,268
1,289,779
1,482,281

1,808,186
2,068,326
2,474,340
1,174,670
4,887,354
836,976
585,913
2,905,120
5,360,159
650,000
3,612,014
5,130,438
15,025,867
3,670,939
4,687,616
830,710
3,400,849
2,870,823
5,946,668
2,425,792
2,400,341
189,943
2,870,278
2,365,923
3,273,802
1,218,832
648,824
69,899
32,948
428,587
271,000
2,082,480
1,904,618
246,361
316,359
890,361
1,520,974
90,108
562,596
57,521
638,465
817,128
3,754,364
425,536
441,294
337,753
1,868,521
318,476
780,164
427,952
1,209,676
237,534
486,361
66,513
278,498

| Real Estate Portfolio Managers (continued) | 2018 |  |
| :---: | :---: | :---: |
|  |  |  |
| JPMCB Strategic Property Fund | \$ | 2,291,130 |
| Landmark Real Estate Partners VII, LP |  | 1,000,000 |
| Lincoln |  | 3,554,732 |
| Lion Mexico Fund |  | 238,002 |
| Lionstone CFO ONE |  | 10,268 |
| Lionstone West End |  | 848,250 |
| Lone Star Fund IX |  | 751,268 |
| Lone Star Fund VI (US), LP |  | 29,600 |
| Lone Star Fund VIII |  | 319,552 |
| Lone Star Real Estate Fund (US), LP |  | 42,524 |
| Lone Star Real Estate Fund II |  | 42,663 |
| Lone Star Real Estate Fund III |  | 441,236 |
| Lone Star Real Estate Fund IV |  | 685,465 |
| Lone Star Real Estate Fund V |  | 3,738,790 |
| LORE One, LP (Core) |  | 2,637,726 |
| LORE One, LP (Value Add) |  | 2,660,383 |
| Madison Realty Capital Debt Fund III, LP |  | 2,250,000 |
| Och-Ziff Real Estate Fund III |  | 1,250,000 |
| Prime Property Fund |  | 151,092 |
| Prologis Targeted Europe Logistics Fund |  | 1,527,959 |
| Regency Core |  | 1,116,269 |
| Regency II |  | 1,244,941 |
| Rockpoint Finance Fund I, LP |  | 17,907 |
| Rockpoint Growth and Income Fund I, LP |  | 1,005,982 |
| Rockpoint Real Estate Fund II, LP |  | 30,783 |
| Rockpoint Real Estate Fund III |  | 260,694 |
| Rockpoint Real Estate Fund IV |  | 609,867 |
| Rockwood Capital RE Partners VII |  | 480,653 |
| Rockwood Capital RE Partners VIII |  | 97,670 |
| Rreef America REIT II |  | 866,452 |
| SH Group I, LP |  | 28,767 |
| Starwood Capital Hospitality Fund II Global LP |  | 747,297 |
| Talmage Separate Account (fka Guggenheim Sep Acc) |  | 1,110,391 |
| Vornado Capital Partners LP |  | 619,538 |
| Waterton Fund IX PT Chicago, LLC |  | 582,000 |
| Waterton Residential Property Venture XI |  | 100,000 |
| Waterton Residential Property Venture XII |  | 1,340,588 |
| Western National Realty II, PIV-O |  | 650,232 |
| Windsor Columbia Realty Fund |  | 5,983,242 |
| WRPV XI CK Expansion, LLC |  | 374,547 |
| Private Equity Portfolio Managers |  |  |
| ACON Equity Partners IV |  | 2,002,500 |
| Advent International GPE VI A |  | 428,905 |
| Advent International GPE VII C |  | 511,639 |
| Advent Latin American Private Equity VI C |  | 1,500,000 |
| Affinity Asia Pacific Fund III |  | 516,098 |
| APAX IX |  | 13,870 |
| APAX VIII |  | 1,433,773 |
| Apollo Investment Fund IX |  | 1,568,619 |
| Apollo Investment Fund VI |  | 236,756 |
| Apollo Investment Fund VII |  | 702,630 |
| Apollo Investment Fund VIII |  | 3,760,658 |
| Aquiline Financial Services Fund |  | 311,961 |
| Aquiline Financial Services Fund II |  | 1,047,724 |
| Aquiline Financial Services Fund III |  | 1,750,000 |
| Austin Ventures X |  | 750,000 |
| Avista Capital Partners II |  | 393,007 |
| Avista Capital Partners III |  | 517,099 |
| Baring Asia Private Equity Fund V |  | 1,332,282 |
| Baring Asia Private Equity Fund VI |  | 2,340,000 |
| BDCM Opportunity Fund II |  | 647,177 |
| BDCM Opportunity Fund IV |  | 2,169,041 |
| Black Diamond Opportunity III |  | 340,627 |
| Blackstone Capital Partners VI |  | 1,049,996 |

## Other Supplementary Information

Summary of Investment Fees, Commissions, and Expenses
For the Year Ended June 30, 2018

| Private Equity Portfolio Managers (continued) | 2018 |  | Private Equity Portfolio Managers (continued) | 2018 |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Private Equity Portfolio Managers (continued) |  |  |  |  |
| Blackstone Capital Partners VII | \$ | 5,625,000 | KSL Capital Partners Credit Opportunities Fund | \$ | 253,204 |
| Blackstone Energy Partners II |  | 2,511,220 | KSL Capital Partners Fund III |  | 429,857 |
| Capital International Private Equity Fund VI |  | 617,102 | KSL Capital Partners IV |  | 1,891,331 |
| Castle Harlan Partners V |  | 454,647 | Lion Capital Fund III |  | 782,917 |
| CCMP Asia Opportunity Fund III |  | 1,265,685 | Lion Capital Fund II |  | 668,137 |
| CDH Fund V |  | 1,567,731 | Littlejohn Fund IV |  | 577,812 |
| Centerbridge Capital Partners II |  | 995,510 | MatlinPatterson Fund III |  | 345,726 |
| Centerbridge Capital Partners III |  | 2,529,863 | Mayfield Select |  | 7,756 |
| Centerbridge Capital Partners |  | 286,768 | Mayfield XIV |  | 639,216 |
| Centerbridge Special Credit Partners III |  | 2,249,999 | Mayfield XV |  | 193,530 |
| Cinven V Fund |  | 585,804 | MBK Partners IV |  | 3,687,500 |
| Cinven VI Fund |  | 2,008,188 | MHR Institutional Partners III |  | 310,214 |
| Coller International Partners |  | 961,475 | MHR Institutional Partners IV |  | 2,625,000 |
| Coller International Partners V |  | 383,721 | Montauk TriGuard Fund III |  | 750,000 |
| Court Square Capital Partners III |  | 1,125,000 | Montauk TriGuard Fund IV |  | 405,531 |
| Court Square Capital Partners II |  | 238,093 | Montauk TriGuard Fund V |  | 577,125 |
| CVC Capital Partners VI |  | 1,670,968 | Montauk Triguard Fund VI |  | 950,000 |
| CVC Capital Partners Asia VI |  | 118,598 | New Mountain Partners III |  | 485,764 |
| CVC Capital Partners VII |  | 2,283,904 | Nordic Capital Fund VIII |  | 867,886 |
| CVC European Equity V |  | 240,736 | North Haven Private Equity Asia IV |  | 1,500,000 |
| EnCap Energy Capital Fund X |  | 663,168 | Novalpina Capital Fund I |  | 2,919,399 |
| EnCap Energy Capital Fund XI |  | 4,038,462 | Oak Investments Partners XII |  | 276,946 |
| Endeavour Capital Fund VI |  | 1,364,157 | Oak Investments Partners XIII |  | 812,822 |
| Endeavour Capital Fund VII |  | 2,233,975 | Oaktree European Principal Fund III (US) |  | 717,960 |
| First Reserve XII |  | 1,325,893 | Oaktree Opportunities Fund IX |  | 1,022,145 |
| Fisher Lynch Capital Fund II |  | 2,302,866 | Oaktree Opportunities Fund VIII |  | 191,880 |
| Focus Ventures III |  | 348,124 | Oaktree Opportunities Fund VIIIb |  | 471,746 |
| Francisco Partners II |  | 8,518 | Oaktree Opportunities Fund X |  | 800,000 |
| Francisco Partners III |  | $(26,675)$ | Oaktree Opportunities Fund Xb |  | 1,425 |
| Francisco Partners IV |  | 2,090,319 | Oaktree Principal Fund V |  | 929,293 |
| Francisco Partners V |  | 1,491,667 | OCM Opportunities Fund VII |  | 95,153 |
| General Atlantic Partners |  | 3,750,000 | OCM Opportunities Fund VIIb |  | 124,257 |
| Genstar Capital Partners VIII |  | 1,750,000 | OCM Principal Opportunities Fund IV |  | 108,844 |
| Genstar VIII Opportunities Fund |  | 88,567 | OHA European Strategic Credit Fund |  | 69,492 |
| GGV Capital IV |  | 778,835 | OPUS Capital Fund VI |  | 661,416 |
| GGV Capital Select |  | 225,984 | OPUS Capital V |  | 647,694 |
| GGV Capital V |  | 879,415 | OrbiMed Private Investments IV |  | 1,198,051 |
| GGV Capital VI |  | 900,000 | Orchid Asia VI |  | 1,326,340 |
| GGV Discovery I |  | 400,000 | Orchid Asia VII |  | 675,000 |
| GI Partners Fund V |  | 4,006,454 | Oregon Investment Fund (Series 1) |  | 277,195 |
| GI Partners Fund IV |  | 1,562,587 | Oregon Investment Fund (Series 1-A) |  | 208,731 |
| Gores Capital Partners II |  | 205,556 | Palladium Equity Partners IV |  | 722,658 |
| Gores Capital Partners III |  | 494,515 | Palladium Equity Partners V |  | 1,739,611 |
| Granite Ventures II |  | 134,591 | Pathway Private Equity Fund III |  | 115,955 |
| Green Equity Investors V |  | 396,607 | Pathway Private Equity Fund III-B |  | 2,363,883 |
| Green Equity Investors VI |  | 944,824 | Permira VI |  | 3,811,905 |
| Green Equity Investors VII |  | 256,880 | Pine Brook Capital Partners II |  | 1,749,052 |
| Grove Street NEV Fund |  | 120,000 | Pine Brook Capital Partners |  | 485,414 |
| Grove Street NEV Fund III |  | 1,000,000 | Providence Equity Partners VI |  | 421,158 |
| Grove Street NEV Fund II |  | 500,000 | Providence Equity Partners VII |  | 2,250,000 |
| GSO Capital Opportunities Fund I |  | 37,531 | Public Pension Capital |  | 1,440,396 |
| GSO Capital Opportunities Fund II |  | 734,868 | Rhône Partners III |  | 42,136 |
| GTCR Fund XII |  | 1,763,081 | Rhône Partners IV |  | 339,246 |
| Hamilton Lane Int'l SMID Fund |  | 1,206,961 | Rhône Partners V |  | 4,206,240 |
| HarbourVest Partners 2007 Direct Fund |  | 66,402 | Riverside Capital Appreciation Fund VI |  | 1,500,000 |
| HarbourVest Partners 2013 Direct Fund |  | 712,868 | Riverside Capital Appreciation Fund V |  | 502,174 |
| Hellman + Friedman Cap ViII |  | 1,875,000 | Riverside Europe Fund IV |  | 203,178 |
| KKR 2006 Fund |  | 1,376,553 | Riverstone-Carlyle RAE Fund II |  | 308,500 |
| KKR Asian Fund |  | 155,905 | Roark Capital Partners IV |  | 1,636,532 |
| KKR Asian Fund II |  | 1,973,550 | Roark Capital Partners V |  | 1,726,028 |
| KKR European Fund II |  | 170,088 | RRJ Capital Master Fund II |  | 215,784 |
| KKR European Fund III |  | 1,164,658 | RRJ Capital Master Fund III |  | 2,604,168 |
| KKR Millenium Fund |  | 154,315 | Sofinnova Venture Partner VIII |  | 246,869 |
| KKR North America XI Fund |  | 3,338,781 | Tailwind Capital Partners II |  | 703,223 |

Other Supplementary Information
Summary of Investment Fees, Commissions, and Expenses
For the Year Ended June 30, 2018

|  | 2018 |  | Alternatives Portfolio Managers (continued) | 2018 |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Private Equity Portfolio Managers (continued) |  |  |  |  |  |
| Tailwind Capital Partners III | \$ | 1,571,918 | Global Infrastructure Capital Solutions Fund | \$ | 2,183,399 |
| Tailwind Capital Partners |  | 343,708 | Highstar Capital Fund IV |  | 1,070,699 |
| TDR Capital III |  | 1,042,186 | Homestead Capital USA Farmland Fund II |  | 1,500,000 |
| TDR Capital IV |  | 1,734,354 | International Infrastructure Finance Company Fund |  | 441,705 |
| Technology Crossover Ventures VII |  | 305,800 | LS Power Equity Partners III |  | 1,500,000 |
| Terra Firma Capital Partners III |  | 552,434 | NGP Agribusiness Follow-on Fund |  | 1,152,624 |
| TPG GROWTH II |  | 680,558 | NGP Natural Resources X |  | 880,294 |
| TPG GROWTH III (A) |  | 2,169,665 | NGP Natural Resources XI |  | 2,886,299 |
| TPG Growth IV |  | 2,636,987 | NGP Natural Resources XII |  | 2,868,159 |
| TPG Partners VI |  | 2,306,371 | Northern Shipping Fund III |  | 1,875,000 |
| TPG Partners VII |  | 3,270,864 | Reservoir Resource Partners |  | 107,069 |
| TPG Star |  | 79,178 | Reservoir Strategic Partners Fund |  | 507,756 |
| Union Square Ventures 2012 |  | 412,500 | SailingStone Global Natural Resources Portfolio |  | 1,369,514 |
| Union Square Ventures 2014 |  | 295,312 | Starwood Energy Infrastructure Fund III |  | 2,250,000 |
| Union Square Ventures Opportunity Fund |  | 168,750 | Stonepeak Infrastructure Fund |  | 1,026,880 |
| USV 2016 |  | 313,500 | Stonepeak Infrastructure Fund II |  | 4,208,063 |
| USV Opportunity 2014 |  | 135,937 | Stonepeak Infrastructure Fund III |  | 1,946,101 |
| Vector Capital Fund IV |  | 355,134 | Taurus Mining Finance Annex Fund |  | 625,000 |
| Veritas Capital Fund IV |  | 611,748 | Taurus Mining Finance Fund |  | 1,250,000 |
| Veritas Capital Fund V |  | 2,101,091 | Tillridge Global Agribusiness Partners II |  | 1,750,001 |
| Veritas Capital Fund VI |  | 3,681,089 | Twin Creeks Timber |  | 354,360 |
| Vestar Capital Partners V |  | 211,109 | Warwick Partners III |  | 3,000,000 |
| Vestar Capital Partners VI |  | 1,021,508 | Opportunity Portfolio Managers |  |  |
| Vista Equity Partners Fund V |  | 3,000,000 | Apollo Credit Opportunity Fund II |  | 6,329 |
| Vista Equity Partners Fund III |  | 217,408 | Blackstone Tactical Opportunities-O |  | 3,517,611 |
| Vista Equity Partners Fund IV |  | 1,116,630 | Content Partners Fund 3 |  | 750,000 |
| Vista Equity Partners Fund VI |  | 7,500,000 | Fidelity Real Estate Opportunistic Income Fund |  | $(1,548,272)$ |
| Vista Foundation Fund III |  | 4,000,000 | Galton Onshore Mortgage Recovery Fund III |  | 384,503 |
| Vista Foundation Fund II |  | 1,500,000 | Lone Star Fund X |  | 2,173,235 |
| Warburg Pincus Private Equity IX |  | 92,580 | Nephila Juniper Fund |  | 906,447 |
| Wellspring Capital Partners IV |  | 88,049 | Nephila Palmetto Fund |  | 901,506 |
| Wellspring Capital Partners V |  | 468,981 | OrbiMed Royalty Opportunities Fund II |  | 787,500 |
| WLR Recovery Fund IV |  | 103,407 | Owl Rock Capital Corporation |  | 117,020 |
| WLR Recovery Fund V |  | 908,780 | Providence TMT Special Situations Fund |  | 10,198 |
| Alternatives Portfolio Managers |  |  | SailingStone Natural Gas Portfolio |  | 314,786 |
| Alinda Infrastructure Fund II |  | 1,603,897 | Sanders Capital All Asset Value Fund |  | 4,139,084 |
| Alterna Core Capital Assets Fund II |  | 1,147,638 | TPG Specialty Lending Europe I (US Feeder) |  | 1,244,298 |
| Appian Natural Resources Fund |  | 1,000,000 | TSSP Adjacent Opportunities Partners |  | 6,254,364 |
| AQR Multi-Strategy Fund X |  | 3,164,010 | Russell Investments - Cash Overlay |  | 801,715 |
| Aspect Core Trend HV Fund |  | 797,694 | BlackRock - Variable Fund |  | 300,502 |
| BlackRock Style Advantage Onshore |  | 244,929 | Alliance Bernstein - IAP Target Date Fund |  | 1,461,058 |
| Brookfield Agriculture Fund II |  | 1,515,000 | Brokerage Commissions |  | 14,413,808 |
| Brookfield Infrastructure Fund III B |  | 3,940,000 | Consulting and Subscription Fees |  | 7,197,822 |
| Brookfield Timberlands Fund V |  | 109,856 | State Street Bank: |  |  |
| EMR Capital Resources Fund II |  | 2,141,875 | Incentive Fee/Carried Interest |  | 115,955,920 |
| EnCap Flatrock Midstream Fund III |  | 524,199 | Foreign Income Taxes |  | 14,788,159 |
| EnCap Flatrock Midstream Fund IV |  | 776,875 | Operating Expenses ${ }^{1}$ |  | 26,186,246 |
| The Energy \& Minerals Group Fund III |  | 2,625,892 | Other Expenses ${ }^{2}$ |  | 13,666,386 |
| EnerVest Energy Institutional Fund XIV |  | 3,000,000 | State Treasury Fees |  | 22,523,571 |
| EQT Infrastructure Fund III |  | 2,868,022 | Deferred Compensation Investment Fees and Expenses |  | 3,915,634 |
| Global Infrastructure Partners II |  | 1,898,282 | Total Investment Fees, Commissions and Expenses | \$ | 680,011,556 |
| Global Infrastructure Partners III |  | 4,539,646 |  |  |  |

[^6]
## INVESTMENT SECTION

## OREGON <br> 

public employees retirement system


John D. SkJervem Chief Investment Officer Investment Division


State of Oregon<br>Office of the State Treasurer 16290 SW UPPER Boones FERry Road Tigard, Oregon 97224

PHONE 503-431-7900
FAX 503-620-4732

October 24, 2018
Dear PERS Members:
The Investment Division of the Oregon State Treasury (OST) manages a large and complex investment portfolio. This portfolio is designed to generate investment returns which help fund many important State objectives including retirement security for public sector employees, academic support for Oregon schoolchildren and compensation claims for injured state workers. In aggregate, the Investment Division oversees a financial and real asset portfolio that exceeded $\$ 100.7$ billion as of June 30, 2018. This portfolio includes the Oregon Public Employee Retirement Fund (OPERF), which advanced 9.4\% last fiscal year, totaled $\$ 77.3$ billion at June 30, 2018 and comprised the Oregon Public Employee Retirement System Defined Benefit Pension Plan, the Individual Account Program of the Oregon Public Service Retirement Plan and other post-employment benefit plans.

Consistent with institutional investment standards, OPERF is broadly and deliberately diversified across several asset classes and multiple developed and emerging market geographies. Moreover, OPERF investment strategies have historically produced good results: average, annualized net returns for the three-, five- and tenyear periods ended June 30, 2018 were $7.5 \%, 8.6 \%$ and $6.8 \%$, respectively ${ }^{1}$. According to state actuaries, this consistently positive investment performance has significantly reduced taxpayers' share of retiree benefit payments.

On behalf of all Oregon Public Employee Retirement System beneficiaries, OPERF assets are commingled, invested consistent with a common set of objectives and allocated among the following five, strategic investment categories: public equity; private equity; real estate; fixed income; and other "alternative" and "opportunistic" investments. Return expectations and target allocations for each of these five categories are developed between staff and external consultants; moreover, return forecasts contemplate a 20 -year investment horizon. Importantly, equity-oriented investments represent OPERF's largest capital allocation. While improving the likelihood of generating an adequate, long-term return, this equity-biased approach also produces higher levels of short-term portfolio volatility.

For example, in bull market conditions (e.g., 2017), OPERF's equity-oriented portfolio will likely generate strong investment results, but during periods of market duress and/or outright asset price declines (e.g., 2008), OPERF's investment performance will lag long-term expectations and may even register negative returns. Accordingly, the Investment Division has broadly diversified OPERF's portfolio in an attempt to mitigate short-term asset price volatility and protect against a sharp and/or protracted downturn in any single market, geography or asset category.

[^7]

PERS Letter
October 24, 2018

The U.S. stock market (as measured by the Russell 3000 index) generated strong returns last fiscal year (FY 2018), advancing $14.8 \%$ over the 12 -month period ended June 30,2018 . With a net gain of $15 \%$, OPERF's U.S. public equity portfolio outperformed its Russell 3000 benchmark due to an emphasis on small capitalization stocks, a proxy for which (namely, the Russell 2000 index) jumped $17.6 \%$ in FY 2018. Foreign equities lagged domestic stocks in FY 2018, but most international and emerging market indices produced positive results. OPERF managers investing abroad produced a collective $8.9 \%$ gain last fiscal year, better than the $7.8 \%$ earned by OPERF's non-U.S. public equity benchmark, the MSCI ACWI Ex-US IMI Net index.

With an estimated fiscal year-end value of $\$ 15.4$ billion, OPERF's private equity investments represented $20.0 \%$ of total OPERF assets at June 30, 2018, and generated a net gain of $17.8 \%$ in FY 2018, This result eclipsed the private equity portfolio's $17.2 \%$ benchmark return. At $9.6 \%$, average annual returns over the previous 10 -year period fell considerably short of the $13.3 \%$ return for this same benchmark, the Russell 3000 (lagged one quarter) plus 300 basis points, as public markets assets pushed further into a multi-year trend of outperformance relative to private market equivalents.

In real estate, OPERF capital is allocated across four property or security types: core; value-add; opportunistic; and publicly-traded real estate investment trusts (i.e., REITs). In FY 2018, OPERF's real estate investments generated an $8.7 \%$ net gain, ahead of the $7.1 \%$ return on OPERF's real estate benchmark, the NCREIF Fund Index - Open End Diversified Core Equity, lagged one quarter. At fiscal year-end, these real estate investments were valued at $\$ 7.8$ billion, and represented $\mathrm{I} 0.2 \%$ of total OPERF assets. For the ten-year period ended June 30, 2018, OPERF's real estate portfolio delivered a net $5.9 \%$ on an average annual basis, shy of the benchmark's $6.1 \%$ average annual return during that same period.

Bond markets delivered modest and volatile results in FY 2018, as interest rates rose in response to surging U.S. economic growth and the U.S. Federal Reserve's monetary policy tightened steadily. Investments in fixed income securities comprised $22.6 \%$ of total OPERF assets at June 30, 2018, and contributed a mere $0.3 \%$ net return in FY 2018, beating the near negligible $0.2 \%$ return recorded by OPERF's custom fixed income benchmark.

Finally, OPERF investments in "alternative" assets and "opportunistic" strategies contributed disparate but positive results in FY 2018 ( $4.5 \%$ and $7.3 \%$, respectively), an expected outcome given the highly heterogeneous nature of these two categories which include, among other things, investments in minerals and mining, timber, agriculture, infrastructure and select, systematic hedge funds. At June 30, 2018, these alternative asset and opportunistic strategies comprised only $10.2 \%$ of OPERF's total portfolio, but the Investment Division plans to continue expanding these strategies' combined OPERF allocation given their attractive return and diversification attributes.


## Investment Objectives

The function of PERS is to provide present and future retirement or survivor benefits for its members. The investment program comprising OPERF, which includes PERS' Defined Benefit Pension Plan, Oregon Public Service Retirement Plan - Individual Account Program, and Other Post Employment Benefit Plans, is managed to provide long-term financial security for PERS members while maintaining the Fund's stability and future productivity. The OIC has established policies that promote and guide investment strategies with the highest probability of achieving PERB's approved, actuarial discount rate at a corresponding risk level deemed acceptable for both active and retired PERS members.

## Description of Investment Policies

Oregon Revised Statute (ORS) 293.706 established the Oregon Investment Council (OIC), which consists of five voting members. Four members of the council, who are qualified by training and experience in the field of investment or finance, are appointed by the governor subject to state Senate confirmation. The state treasurer serves as the council's remaining voting member. In addition, the director of the Public Employees Retirement System serves as a non-voting OIC member.

ORS 293.701 defines the investment funds over which OIC has responsibility. Included are the Oregon Public Employees Retirement Fund (OPERF) and the Deferred Compensation Fund. OIC establishes policies for the investment and reinvestment of moneys in the investment funds as well as the acquisition, retention, management, and disposition of investments in the investment funds. OIC is also responsible for providing an examination of the effectiveness of the investment program.

OIC ensures moneys in the investment funds are invested and reinvested to achieve the investment objective of making the moneys as productive as possible. Furthermore, the investments of those funds are managed as a prudent investor would do under the prevailing circumstances and in light of the purposes, terms, distribution requirements, and laws governing each investment fund. This standard requires the exercise of reasonable care, skill, and caution and is applied to investments not in isolation, but in the context of each fund's portfolio as part of an overall investment strategy. The strategy should incorporate risk and return objectives reasonably suitable to the particular investment fund.

When implementing investment decisions, OIC has a duty to diversify the investments of the investment funds unless, under the circumstances, it is not prudent to do so. In addition, OIC must act with prudence when selecting agents and delegating authority. OIC has approved the following asset classes for OPERF: Short-Term Investing,

Fixed Income, Real Estate, Public and Private Equities, and Alternative Investments. In addition, OPERF invests in the Opportunity Portfolio, which may be populated with investment approaches across a wide range of investment opportunities with no limitation as to asset classes or strategies. OIC must approve, in advance, the purchase of investments in a new asset class not described above.

OIC has an open-door policy wherein investment officers employed by the Oregon State Treasury will hear and consider investment proposals and solicitations from any person, firm, or partnership that submits a proposal or solicitation in good faith. However, under no circumstance does this policy require that the Oregon State Treasury purchase the proposed investment.

OIC maintains an equal opportunity policy. When awarding contracts or agreements, OIC does not discriminate because of age, race, color, sex, religion, national origin, marital status, sexual orientation, or disability. Furthermore, OIC encourages firms doing or seeking to do business with OIC to have equal opportunity programs. OIC requires that all written contracts or agreements with OIC incorporate reference that affirms compliance with applicable nondiscrimination, equal opportunity, and contract compliance laws.

In compliance with ORS 192.630-660, OIC holds its meeting in a public forum. Public notice, including a meeting agenda, is provided to interested persons and news media that have requested notice. Written minutes and recordings are taken at all meetings.

OIC regularly reviews various aspects of investment policy, performance of investment managers and accounts, asset allocation, and a large number of investment proposals and recommendations. OIC's statement of Investment Objectives and Policy Framework is available on the Oregon State Treasury website at http://www.oregon.gov/ treasury/Divisions/Investment/Pages/Oregon-Investment-Council-(OIC).aspx.

## Investment Results*



The rates of return reported in the Investment Section are based on a time-weighted rate of return methodology based upon market values, unless disclosed otherwise in the footnotes to the associated tables.

[^8]* Investment Results are based upon OIC asset classes as determined by each manager's primary investment type, not the financial statement classification of individual holdings.


## OIC Target and Actual Investment Allocation as of June 30, 2018*

| Asset Class/Strategy | OIC Policy Range |  |  | OIC Target Allocation |  | Asset Class/Strategy | Actual Allocation |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Cash | 0.0 | - | 3.0 | \% | 0.0 \% | Cash | 5.2 \% |
| Debt Securities | 15.0 | - | 25.0 |  | 20.0 | Debt Securities | 18.9 |
| Public Equity | 32.5 | - |  |  | 37.5 | Public Equity | 36.7 |
| Real Estate | 9.5 | - | 15.5 |  | 12.5 | Real Estate | 10.1 |
| Private Equity | 13.5 | - | 21.5 |  | 17.5 | Private Equity | 19.7 |
| Alternative Investments | 0.0 | - |  |  | 12.5 | Alternative Equity | 7.3 |
| Opportunity Portfolio ${ }^{1}$ | 0.0 | - |  |  | 0.0 | Opportunity Portfolio | 2.1 |
| Total |  |  |  |  | 100.0 \% | Total | 100.0 \% |

## Investment Mix by Asset Class/Strategy



*The OIC Target Allocations are based on OIC asset classes as determined by each manager's primary investment type, not the financial statement classification of individual holdings. The Target Allocation amounts do not include Deferred Compensation Plan investments. The Actual Investment Allocation is based on the financial statement investment classifications, including Deferred Compensation Plan investments.

List of Largest Assets Held
Largest Stock Holdings (by Fair Value)
June 30, 2018

Description
Apple Inc.
Microsoft Corporation
Intel Corporation
Amazon.Com Inc.
Johnson \& Johnson
JPMorgan Chase \& Company
Facebook Inc. A
Pfizer Inc.
Bank of America Corporation
Mastercard Inc. A

Shares
2,054,727
2,590,064
3,634,363
101,288
1,383,862
1,462,487
767,130
3,924,775
4,728,601
669,624

Fair Value
\$ 380,350,515
255,406,211
180,664,185
172,169,342
167,917,815
152,391,145
149,068,702
142,390,837
133,299,262
131,594,508

## Largest Bond Holdings (by Fair Value)

June 30, 2018

## Description

US Treasury Note 1.625\%
Due November 30, 2022
US Treasury Note 1.750\%
Due February 28, 2022
US Treasury Note 2.250\%
Due November 30, 2025
US Treasury Note 2.125\%
Due June 30, 2022
US Treasury Note 1.375\%
Due January 31, 2020
US Treasury Note 3.750\%
Due November 30, 2043
US Treasury Note 2.875\%
Due August 31, 2045
US Treasury Note 1.875\%
Due February 28, 2022
US Treasury Note 1.125\%
Due December 31, 2019
US Treasury Note 2.500\%
Due February 28, 2045

## Par Value

$327,805,400$
233,936,000
230,000,000
213,790,000
184,971,200
156,572,200
175,227,100
$168,343,500$
164,958,900
172,609,100

Fair Value
\$ 313,156,596
$226,360,495$
221,204,296
209,171,802
181,857,036
177,996,904
171,729,402
163,648,295
161,691,940
157,377,695

A complete list of portfolio holdings may be requested from the Oregon State Treasury, 350 Winter Street NE, Suite 100, Salem, OR 97301-3896.

Schedule of Fees and Commissions
For the Fiscal Year Ended June 30, 2018

|  | Assets Under <br> Management | Fees | Percentage |
| :--- | ---: | ---: | ---: |
| Investment Managers' Fees: |  |  |  |
| Debt Securities Managers | $\$ 15,429,157,797$ | $\$ 18,744,013$ | $0.1215 \%$ |
| Public Equity Managers | $30,207,233,914$ | $84,016,321$ | 0.2781 |
| Real Estate Managers | $8,326,898,466$ | $64,168,315$ | 0.7706 |
| Private Equity Managers | $16,210,706,197$ | $207,826,165$ | 1.2820 |
| Alternative Equity Managers | $5,997,324,626$ | $66,650,738$ | 1.1113 |
| Opportunity Portfolio Managers | $1,766,087,042$ | $19,958,609$ | 1.1301 |
| Total Assets Under Management | $\mathbf{\$ 7 7 , 9 3 7 , 4 0 8 , 0 4 2}$ |  |  |

Other Investment Service Fees:
Investment Consultants
7,197,822
Commissions and Other Fees
211,449,573
Total Investment Service and Managers' Fees
\$680,011,556

Schedule of Broker Commissions For the Fiscal Year Ended June 30, 2018

| Broker's Name | Commission | Shares / Par | Commission <br> per Share |
| :--- | ---: | ---: | ---: |
|  |  |  |  |
| Goldman, Sachs \& Co. | $\$$ | $199,909,699$ | $\$$ |
| INSTINET | $1,666,436$ | 0.0083 |  |
| Investment Technology Group Inc. | $1,582,275$ | $688,634,805$ | 0.0023 |
| Barclays Capital, Inc. | $1,157,303$ | $445,788,499$ | 0.0026 |
| J.P. Morgan Securities Inc. | 930,610 | $64,314,602$ | 0.0145 |
| Citigroup Global Markets Inc. | 613,068 | $136,262,283$ | 0.0045 |
| UBS Securities Inc. | 604,020 | $208,570,231$ | 0.0029 |
| Merrill Lynch, Pierce, Fenner \& Smith Incorporated | 575,370 | $164,743,621$ | 0.0035 |
| Morgan Stanley | 505,591 | $59,862,165$ | 0.0084 |
| Société Générale | 435,492 | $164,048,032$ | 0.0027 |
| Merrill Lynch \& Co., Incorporated | 423,806 | $213,131,486$ | 0.0020 |
| Credit Suisse Securities | 422,187 | $152,841,223$ | 0.0028 |
| HSBC Bank | 339,252 | $94,218,331$ | 0.0036 |
| Macquarie Bank Limited | 314,263 | $115,853,458$ | 0.0027 |
| Pershing Securities Limited | 312,757 | $200,970,381$ | 0.0016 |
| Deutsche Bank Securities Inc. | 310,266 | $982,153,094$ | 0.0003 |
| Jefferies \& Company, Inc. | 308,453 | $103,627,973$ | 0.0030 |
| ICBC Standard Bank Plc | 290,733 | $73,487,366$ | 0.0040 |
| Sanford C Bernstein \& Co LLC | 191,931 | $21,127,493$ | 0.0091 |
| Virtu Americas LLC | 163,263 | $51,268,335$ | 0.0032 |

Brokerage commissions on purchases and sales are too numerous to list; therefore, only the top 20 brokers by amount of commission paid are shown.

Investment Summary

## Type of Investment <br> Debt Securities

US Government Securities
US Agency Securities
Corporate Bonds
Asset-Backed Securities
International Debt Securities
Non-US Government Debt Securities
Municipal Bonds
Guaranteed Investment Contracts ${ }^{2}$
Domestic Fixed Income Funds
Global Fixed Income Funds

## Total Debt Securities

Public Equity
Domestic Equity Securities
International Equity Securities
Domestic Equity Funds
Global Equity Funds
International Equity Funds
Target Date Funds

Total Public Equity

## Real Estate

Private Equity
Alternative Equity
Opportunity Portfolio
Total Fair Value

Fair Value as of
June 30, 2018

Percent of Total Fair Value ${ }^{1}$

| 13,410,407,853 | 17.21 |
| :---: | :---: |
| 10,249,387,328 | 13.15 |
| 2,014,805,845 | 2.59 |
| 589,771,585 | 0.76 |
| 3,330,819,759 | 4.27 |
| 612,041,544 | 0.79 |
| 30,207,233,914 | 38.77 |
| 8,326,898,466 | 10.68 |
| 16,210,706,197 | 20.80 |
| 5,997,324,626 | 7.70 |
| 1,766,087,042 | 2.27 |
| \$ 77,937,408,042 | 100.00 \% |

[^9]
## ACTUARIAL SECTION

## OREGON <br> 

public employees retirement system


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millíman.com

November 29, 2018
Public Employees Retirement Board
Oregon Public Employees Retirement System

## Re: Actuarial Valuation as of December 31, 2017

Dear Members of the Board,
As part of our engagement with the Oregon Public Employees Retirement System ("PERS" or "the System"), we performed an actuarial valuation of PERS as of December 31, 2017. Our findings are set forth in the system-wide December 31, 2017 Actuarial Valuation, issued September 28, 2018. Previously, we published a system-wide December 31, 2016 Actuarial Valuation, which was issued December 6, 2017. Both reports reflect the current benefit provisions of the system, including the effects of the Oregon Supreme Court decision in Moro v. State of Oregon.

Both the December 31, 2017 Actuarial Valuation and the December 31, 2016 Actuarial Valuation are used to develop information provided in the Comprehensive Annual Financial Report (CAFR) for Oregon PERS. The December 31, 2017 Actuarial Valuation forms the basis for the Actuarial Section of the CAFR. The December 31, 2016 Actuarial Valuation is used to develop the financial reporting results required by Governmental Accounting Standards Board (GASB) Statement No. 67 for the Tier 1/Tier 2 and OPSRP programs and by GASB Statement No. 74 for the RHIA and RHIPA programs.

## Actuarial Section of the CAFR

The material included in the Actuarial Section of CAFR for Oregon PERS is a subset of the results contained in the December 31, 2017 Actuarial Valuation. The descriptions in that report regarding the actuarial basis of the valuation and the material inputs and limitations of use of the valuation apply to the CAFR exhibits, and are incorporated herein by reference.

Actuarial valuations are performed annually, but only "rate-setting" valuations performed as of the end of each odd-numbered year are used to set actuarially determined biennial contribution rates. Those rates are then considered for adoption by the Public Employees Retirement Board ("PERB"). Interim valuations performed as of the end of each even-numbered year are only advisory in nature, and contribution rates developed in those valuations are not presented to the PERB for adoption.

The PERB has sole authority to determine the actuarial assumptions and methods used for the valuation. The actuarial assumptions and methods used in both the December 31, 2017 Actuarial Valuation and the December 31, 2016 Actuarial Valuation were adopted by the PERB based upon the results of the 2016 Experience Study conducted by Milliman, issued
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purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend
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that third parties be aided by their own actuary or other qualified professional when reviewing the
Milliman work product.

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July 26, 2017. The assumptions and methods were selected in a manner consistent with current Actuarial Standards of Practice.

Milliman prepared the following information that is presented in the Actuarial Section of the 2018 Comprehensive Annual Financial Report (CAFR) based on the December 31, 2017 Actuarial Valuation:

- Schedule of Active Member Valuation Data
- Schedule of Retirees and Beneficiaries Added to and Removed from Rolls
- Schedules of Funding Progress by Rate Pool
- Solvency Test
- Analysis of Financial Experience
- Schedules of Funding Progress

We understand the Actuarial Section of the CAFR will also include summaries of the actuarial methods, actuarial assumptions, and plan provisions valued. These summaries are contained in the December 31, 2017 Actuarial Valuation.

## Financial Reporting Under GASB 67 and GASB 74

Under GASB 67 and GASB 74, the required financial reporting schedules present information using a Measurement Date of the System's fiscal year end. The Total Pension Liability (under GASB 67) and Total OPEB Liability (under GASB 74) for the June 30, 2018 fiscal year end were determined based on the results of the December 31, 2016 Actuarial Valuation. The liability calculated at the actuarial valuation date was then adjusted to the Measurement Date using standard actuarial roll-forward procedures. The Total Pension Liability/Total OPEB Liability is compared to the Fiduciary Net Position as of the Measurement Date, as provided by PERS and measured on a fair market value of assets basis, to determine the Net Pension Liability (Asset) under GASB 67 and the Net OPEB Liability (Asset) under GASB 74.

Milliman prepared the following exhibits for GASB 67 to assist PERS in completing the required Notes to the Financial Statements and Required Supplementary Information:

- Net Pension Liability (Asset)
- Changes in Net Pension Liability (Asset)
- Sensitivity Analysis
- Schedule of Changes in Net Pension Liability (Asset) and Related Ratios
- Long Term Expected Rate of Return

These exhibits, along with a discussion of the actuarial basis underlying the results, are presented in our GASB 67 Reporting for Fiscal Year End 2018 letter dated November 28, 2018.

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Milliman prepared the following exhibits for GASB 74 to assist PERS in completing the required Notes to the Financial Statements and Required Supplementary Information:

- Net OPEB Liability (Asset)
- Changes in Net OPEB Liability (Asset)
- Sensitivity Analysis
- Schedule of Changes in Net OPEB Liability (Asset) and Related Ratios
- Long Term Expected Rate of Return

These exhibits, along with a discussion of the actuarial basis underlying the results, are presented in our GASB 74 Reporting for Fiscal Year End 2018 letter dated November 28, 2018. The first four exhibits listed above were provided separately for RHIA and RHIPA.

## Funding Policy

The funding policy selected by the PERB is to adopt biennial contribution rates in accordance with the results of a "rate-setting" actuarial valuation performed using the assumptions and methods described in the associated actuarial valuation report. For example, the rates developed in the December 31, 2017 Actuarial Valuation were adopted by the PERB and established employer contributions for the July 1, 2019 to June 30, 2021 biennium. Contribution rates include funding the cost associated with new benefit accruals as well as amortizing any unfunded actuarial liability, determined using the market value of assets, over closed, layered amortization periods that vary from 10 to 20 years, according to the benefit program. The contribution rate stabilization method (also known as the "rate collar") limits rate changes from one biennium to the next, in effect phasing in changes over multiple rate-setting periods if asset or liability experience causes a large movement in the actuarially calculated contribution rate prior to application of the rate collar.

All members hired prior to August 29, 2003, are covered under Chapter 238 and are collectively referred to as Tier $1 /$ Tier 2 members. Their benefit costs are calculated using two experience sharing pool valuations and some independent employer valuations. All school districts pool their Tier 1/Tier 2 experience through the school district pool. State government and some local governments pool their Tier 1/Tier 2 experience through the State and Local Government Rate Pool (SLGRP). As of December 31, 2017, there are also 126 independent employers who do not pool their Tier $1 /$ Tier 2 experience with the other employers except through the Benefits in Force Reserve, which pools the experience of Tier 1/Tier 2 members in payee status across all employers and all other Tier 1/Tier 2 pooling arrangements.

All members hired after August 28, 2003, are covered under Chapter 238A and are referred to as OPSRP members, except for those members who previously established membership under Chapter 238 and meet the statutory requirements to reinstate those benefits. Experience for Chapter 238A members is pooled across all employers regardless of their status under the Chapter 238 arrangements. Chapter 238 benefits and Chapter 238A benefits are parts of a single plan.

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Finally, some employers made lump sum deposits in addition to their regularly scheduled contributions. These deposits are placed in a "side account" within the legally restricted pension trust and are used to offset a portion of future contribution requirements of the depositing employers via side account transfers. For financial reporting purposes, lump sum deposits are not considered as contributions in relation to the actuarially determined contribution. However, side accounts are included as assets in the Fiduciary Net Position. The Schedule of Funding Progress and Solvency Test also include side accounts as part of the Plan's assets.

## Actuarial Basis

In preparing the valuation reports, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

The valuation reports are only an estimate of the System's financial condition as of a single date. They can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of the System's actuarially calculated contributions. While the valuations are based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in these reports due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The PERB has the final decision regarding the appropriateness of the assumptions and adopted them as indicated herein at its July 2017 public meeting.

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Some of the actuarial computations presented in the valuation reports are for purposes of determining contribution rates for System employers. Other actuarial computations presented in the reports under GASB Statements No. 67, 68, 74, and 75 are for purposes of assisting the System and participating employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the reports have been made on a basis consistent with our understanding of the System's funding policy and goals, the System benefit provisions as summarized in the reports, and GASB Statements No. 67, 68, 74, and 75. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in these reports. Accordingly, additional determinations may be needed for other purposes.

Milliman's work has been prepared exclusively for the Oregon Public Employees Retirement System for a specific and limited purpose. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. It is a complex, technical analysis that assumes a high level of knowledge concerning the System's operations, and uses the System's data, which Milliman has not audited. No third party recipient of Milliman's work product should rely upon Milliman's work product. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are pension actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Sincerely,


Principal and Consulting Actuary


## OREGON <br> 

public employees retirement system


## Milliman Actuarial Valuation

## Actuarial Methods and Assumptions

## Tier 1/Tier 2 (including Retiree Healthcare)

## Actuarial Methods and Valuation Procedures

In July 2017 the Board adopted the following actuarial methods and valuation procedures for the December 31, 2016 and 2017 actuarial valuations of PERS Tier $1 /$ Tier 2 benefits.
Entry Age Normal. Under the Entry Age Normal (EAN) cost method, each active
member's entry age present value of projected benefits is allocated over the
member's service from the member's date of entry until their assumed date of exit,
taking into consideration expected future compensation increases. Thus, the total
pension to which each member is expected to become entitled at retirement is
broken down into units, each associated with a year of past or projected future
credited service. Typically, when this method is introduced, there will be an initial
liability for benefits credited for service prior to that date, and to the extent that the
liability is not covered by assets of the plan, there is an unfunded accrued liability to
be funded over a stipulated period in accordance with an amortization schedule.
A detailed description of the calculation follows:

- An individual member's entry age present value of projected benefits is the
sum of the present value of the benefit described under the plan at each possible
separation date, determined at the member's entry age using the projected
compensation and service at each separation date.
- An individual member's entry age present value of projected salaries is the
sum of the present value of the projected compensation over the member's
working career associated with each possible future separation date, determined
at the member's entry age.
- An individual member's present value of projected benefits is the sum of the
present value of the benefit described under the plan at each possible separation
date, determined at the valuation date using the projected compensation and
service at each separation date,
- An individual member's normal cost for a certain year is the member's entry
age present value of projected benefits divided by the member's entry age
present value of projected salaries and multiplied by the member's projected
compensation for the year following the valuation date.

| Retiree Healthcare UAL amortization | The UAL for Retiree Health Care as of December 31, 2007 is amortized as a level percentage of projected combined valuation payroll (Tier $1 /$ Tier 2 plus OPSRP payroll) over a closed 10 year period. Gains and losses between subsequent oddyear valuations are amortized as a level percentage of combined valuation payroll over a closed 10 year period from the valuation in which they are first recognized. |
| :---: | :---: |
| Asset valuation method | The actuarial value of assets equals the market value of assets, excluding the Contingency and Capital Preservation Reserves, and the Rate Guarantee Reserve when it is in positive surplus status. <br> Market values are reported to Milliman by PERS. It is our understanding that select real estate and private equity investments are reported on a three-month lag basis. This valuation report does not attempt to quantify any effects of the reporting lag. |
| Contribution rate stabilization method | Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts rate pool, OPSRP) are confined to a collared range based on the prior contribution rate (prior to application of side accounts, pre-SLGRP liabilities, and 6 percent Independent Employer minimum). The new contribution rate will generally not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the prior contribution rate. If the funded percentage excluding side accounts drops below $60 \%$ or increases above $140 \%$, the size of the collar doubles. If the funded percentage excluding side accounts is between $60 \%$ and $70 \%$ or between $130 \%$ and $140 \%$, the size of the rate collar is increased on a graded scale. |
| Allocation of Liability for Service Segments | For active Tier 1/Tier 2 members who have worked for multiple PERS employers over their career, the calculated actuarial accrued liability is allocated among the employers based on a weighted average of the Money Match methodology, which uses account balance, and the Full Formula methodology, which uses service. The allocation is $15 \%$ ( $0 \%$ for police \& fire) based on account balance with each employer and $85 \%$ ( $100 \%$ for police \& fire) based on service with each employer, The entire normal cost is allocated to the current employer. |
| Allocation of Benefits-In-Force (BIF) Reserve | The BIF reserve is allocated to each rate pool in proportion to the retiree liability attributable to the rate pool. |

## Economic Assumptions

The Board adopted the following economic assumptions for the December 31, 2016 and 2017 actuarial valuations. All assumptions were reviewed and adopted in conjunction with the 2016 Experience Study, published in July 2017. The assumption selection process and rationale is described in detail in that report.

| Investment return | 7.20\% compounded annually |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Pre-2014 Interest crediting | $8.00 \%$ compounded annually on members' regular account balances <br> $8.25 \%$ compounded annually on members' variable account balances |  |  |  |
| Post-2013 Interest crediting | $7.20 \%$ compounded annually on members' regular account balances $7.20 \%$ compounded annually on members' variable account balances |  |  |  |
| Inflation | 2.50\% compounded annually |  |  |  |
| Administrative expenses | \$37.5 million per year is added to the normal cost. |  |  |  |
| Payroll growth | $3.50 \%$ compounded annually. This assumption represents the sum of the inflation assumption and a real wage growth assumption of 100 basis points. |  |  |  |
| Healthcare cost trend | Healthcare cost trend rates are used to estimate increases in the RHIPA Maximum Subsidy. These rates include consideration of the excise tax scheduled to be introduced in 2020 by the Affordable Care Act. |  |  |  |
|  | Year' | Rate | Year | Rate |
|  | 2018 | 6.5\% | 2053-2058 | 5.3\% |
|  | 2019 | 5.9 | 2059-2063 | 5.2 |
|  | 2020 | 5.4 | 2064 | 5.1 |
|  | 2021-2023 | 5.3 | 2065 | 5.0 |
|  | 2024-2025 | 5.2 | 2066 | 4.9 |
|  | 2026-2027 | 5.3 | 2067-2068 | 4.8 |
|  | 2028 | 5.4 | 2069 | 4.7 |
|  | 2029-2032 | 6.2 | 2070 | 4.6 |
|  | 2033-2039 | 6.1 | 2071 | 4.5 |
|  | 2040 | 6.0 | 2072-2073 | 4.4 |
|  | 2041 | 5.8 | 2074-2090 | 4.3 |
|  | 2042-2043 | 5.7 | 2091 | 4.2 |
|  | 2044-2045 | 5.6 | 2092 | 4.3 |
|  | 2046-2048 | 5.5 | 2093+ | 4.2 |
|  | 2049-2052 | 5.4 |  |  |

[^11]
## Demographic Assumptions

The Board adopted the following demographic assumptions for the December 31, 2016 and 2017 actuarial valuations. All assumptions were reviewed and adopted in conjunction with the 2016 Experience Study, published in July 2017. The study relied on data from an observation period of January 1, 2013 to December 31, 2016, with the exception of the merit scale assumption, which relied on data from 2008 through 2016. Assumptions selected from the study represent an estimate of future experience based on relevant recent experience and reasonable expectations about the future.

## Mortality

## Healthy Retired Members

The following healthy retired mortality tables were first adopted in the December 31 valuation of the years shown.

| Basic Table | RP 2014 Healthy Annuitant, Sex Distinct, Generational Projection with Unisex Social Security Data Scale | Valuation <br> Year <br> Adopted |
| :---: | :---: | :---: |
| School District male | White collar, set back 12 months | 2016 |
| Other General Service male* | Blended 50\% blue collar / $50 \%$ white collar, set back 12 months | 2016 |
| Police \& Fire male | Blended 50\% blue collar / $50 \%$ white collar, set back 12 months | 2016 |
| School District female | White collar, set back 12 months | 2016 |
| Other female** | Blended 50\% blue collar / 50\% white collar, no set back | 2016 |

* including male beneficiaries of members of all classes
** including female beneficiaries of members of all classes


## Disabled Retired Members

The following disabled retiree mortality rates were first adopted for the December 31, 2016 actuarial valuation.

| Basic Table | RP 2014 Disabled Retiree, Sex Distinct, Generational <br> Projection with Unisex Social Security Data Scale |
| :--- | :--- |
| Male | No collar adjustment or set back <br> Female |

## Non-Annuitant Members

Mortality for non-annuitant members is assumed to follow the RP-2014 Employee table, sex distinct, with generational projection using a unisex Social Security data scale, and the same collar and set back adjustments for each group as described above for Healthy Retired members.

This assumption was first adopted for the December 31, 2016 actuarial valuation.

## Retirement Assumptions

The retirement assumptions used in the actuarial valuation include the following:

- Retirement from active status/dormant status
- Probability a member will elect a lump sum option at retirement
- Percentage of members who elect to purchase credited service at retirement.


## Rates of Retirement from Active Status

The following retirement rate assumptions were first adopted in the December 31, 2016 valuation.

| Age | Police \& Fire |  |  | General Service |  |  | School Districts |  |  | Judges |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\leqslant 13 \mathrm{yrs}$ | 13-24 yrs | $25+$ yrs | $<15$ yrs | $15-29$ yrs | $30+$ yrs | $<15$ yrs | 15-29 yrs | $30+\mathrm{yrs}$ |  |
| Less than 50 |  |  |  |  |  | 15.00\% |  |  | 25.00\% |  |
| 50 | 1.50\% | 2.00\% | 24.00\% |  |  | 15.00\% |  |  | 25.00\% |  |
| 51 | 1.50\% | 2.00\% | 17.50\% |  |  | 15.00\% |  |  | 25.00\% |  |
| 52 | 1.50\% | 2.00\% | 17.50\% |  |  | 15.00\% |  |  | 25.00\% |  |
| 53 | 1.50\% | 2.00\% | 17.50\% |  |  | 15.00\% |  |  | 25.00\% |  |
| 54 | 1.50\% | 3.50\% | 17.50\% |  |  | 15.00\% |  |  | 25.00\% |  |
| 55 | 3.00\% | 10.00\% | 23.50\% | 1.50\% | 3.00\% | 15.00\% | 1.50\% | 4.00\% | 25.00\% |  |
| 56 | 3.00\% | 8.00\% | 23.50\% | 1.50\% | 3.00\% | 15.00\% | 1.50\% | 4.00\% | 25.00\% |  |
| 57 | 3.00\% | 8.00\% | 23.50\% | 1.50\% | 3.00\% | 15.00\% | 1.50\% | 4.00\% | 25.00\% |  |
| 58 | 6.00\% | 8.00\% | 23.50\% | 1.50\% | 10.00\% | 20.00\% | 1.50\% | 12.50\% | 28.50\% |  |
| 59 | 6.00\% | 8.00\% | 23.50\% | 3.50\% | 10.00\% | 20.00\% | 4.50\% | 12.50\% | 28.50\% |  |
| 60 | 6.00\% | 11.00\% | 23.50\% | 6.00\% | 10.00\% | 20.00\% | 6.50\% | 12.50\% | 28.50\% | 6.00\% |
| 61 | 6.00\% | 14.00\% | 23.50\% | 6.00\% | 10.00\% | 20.00\% | 6.50\% | 12.50\% | 28.50\% | 6.00\% |
| 62 | 15.00\% | 25.00\% | 38.00\% | 13.00\% | 19.50\% | 31.00\% | 15.00\% | 25.00\% | 34.00\% | 6.00\% |
| 63 | 15.00\% | 17.00\% | 38.00\% | 11.50\% | 16.50\% | 22.00\% | 13.00\% | 19.50\% | 26.50\% | 6.00\% |
| 64 | 15.00\% | 17.00\% | 17.00\% | 12.50\% | 16.50\% | 22.00\% | 13.00\% | 19.50\% | 31.50\% | 6.00\% |
| 65 | 100.00\% | 100.00\% | 100.00\% | 19.50\% | 28.00\% | 32.00\% | 25.50\% | 33.50\% | 42.00\% | 6.00\% |
| 66 |  |  |  | 27.50\% | 35.00\% | 38.00\% | 23.00\% | 36.50\% | 42.00\% | 6.00\% |
| 67 |  |  |  | 22.50\% | 25.00\% | 26.00\% | 21.00\% | 34.50\% | 42.00\% | 10.00\% |
| 68 |  |  |  | 19.50\% | 25.00\% | 26.00\% | 21.00\% | 28.00\% | 28.50\% | 10.00\% |
| 69 |  |  |  | 19.50\% | 25.00\% | 26.00\% | 21.00\% | 28.00\% | 28.50\% | 10.00\% |
| 70 |  |  |  | 100.00\% | 100.00\% | 100.00\% | 100.00\% | 100.00\% | 100.00\% | 100.00\% | reviewing the Milliman work product.

## Retirement from Dormant Status

Dormant members are assumed to retire at Normal Retirement Age (age 58 for Tier 1, age 60 for Tier 2, age 60 for Judges, and age 55 for Police \& Fire) or at the first unreduced retirement age ( 30 years of service, or age 50 with 25 years of service for Police \& Fire),

## Lump Sum Option at Retirement

Members retiring may elect to receive a full or partial lump sum at retirement. The probability that a retiring member will elect a lump sum at retirement is summarized in the table below. These rates were first adopted effective December 31, 2016.

| Lump Sum Option at Retirement |  |
| :--- | :--- |
| Partial Lump Sum: | $3.5 \%$ for all years |
| Total Lump Sum: | $1.5 \%$ for 2018, declining by $0.5 \%$ per year until reaching $0.0 \%$ |
| No Lump Sum: | $95.0 \%$ in 2018 , increasing by $0.5 \%$ per year until reaching $96.5 \%$ |

## Purchase of Credited Service at Retirement

The following percentages of members are assumed to purchase credit for the six-month waiting period at retirement. These rates were first adopted effective December 31, 2016.

## Purchase of Credited Service at Retirement

| Money Match Retirements: | $0 \%$ |
| :--- | :--- |
| Non-Money Match Retirements: | $65 \%$ |

## Judge Member Plan Election

All judge members are assumed to elect to retire under the provisions of Plan B.

## Actuarial Methods and Assumptions Tier $\mathbf{1 / T i e r} 2$ (including Retiree Healthcare)

## Disability Assumptions

There are two disability assumptions used in the valuation - duty disability and ordinary disability. Duty disability rates are separated between Police \& Fire and General Service, while ordinary disability is the same for all members. The rates for duty disability for General Service were first adopted effective December 31 2014. The rates for duty disability for Police \& Fire were first adopted effective December 31, 2012. The rates for ordinary disability were first adopted effective December 31, 2016.

|  | Percentage of the 1985 <br> Disability Class 1 Rates |
| :--- | :---: |
| Duty Disability Police \& Fire | $20 \%$ |
| Duty Disability General Service | $0.9 \%$ |
| Ordinary Disability | $35 \%$ with 0.18\% cap |

## Termination Assumptions

The termination assumptions were first adopted effective December 31, 2016, except for the Police \& Fire and General Service females which were adopted effective December 31, 2014.

## Termination Rates

Sample termination rates are shown for each group below:

| Duration from <br> Hire Date | School District <br> Male | School District <br> Female | General Service <br> Male | General Service <br> Female | Police \& Fire |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 0 | $16.63 \%$ | $13.50 \%$ | $17.00 \%$ | $18.50 \%$ | $10.00 \%$ |
| 1 | $14.25 \%$ | $12.50 \%$ | $15.33 \%$ | $17.00 \%$ | $5.97 \%$ |
| 5 | $6.86 \%$ | $7.13 \%$ | $7.74 \%$ | $9.29 \%$ | $3.31 \%$ |
| 10 | $3.31 \%$ | $3.85 \%$ | $4.15 \%$ | $5.24 \%$ | $2.23 \%$ |
| 15 | $2.30 \%$ | $2.68 \%$ | $2.86 \%$ | $3.66 \%$ | $1.50 \%$ |
| 20 | $1.62 \%$ | $1.95 \%$ | $2.07 \%$ | $2.63 \%$ | $1.01 \%$ |
| 25 | $1.20 \%$ | $1.50 \%$ | $1.49 \%$ | $1.89 \%$ | $0.80 \%$ |
| $30+$ | $1.20 \%$ | $1.50 \%$ | $1.40 \%$ | $1.50 \%$ | $0.80 \%$ |

For a complete table of rates, please refer to the 2016 Experience Study report for the System, published in July 2017.

## Oregon Residency Post-Retirement

For purposes of determining eligibility for $\mathrm{SB} 656 / \mathrm{HB} 3349$ benefit adjustments, $85 \%$ of retirees are assumed to remain Oregon residents after retirement.

## Salary Increase Assumptions

The salary increase assumptions reflected in the actuarial valuation include:

- Merit scale increases in addition to the payroll growth increase
- Unused Sick Leave adjustments
- Vacation Pay adjustments


## Merit Increases

Merit increases are based on duration of service for the following groups with sample rates shown in the following table. These rates were first adopted effective December 31, 2016, except for the school district assumption, which was adopted December 31, 2014.

| Duration | School District | Other General <br> Service | Police \& Fire |
| :---: | :---: | :---: | :---: |
| 0 | $3.53 \%$ | $3.38 \%$ | $4.44 \%$ |
| 1 | $3.20 \%$ | $3.05 \%$ | $3.95 \%$ |
| 5 | $2.01 \%$ | $1.94 \%$ | $2.39 \%$ |
| 10 | $0.82 \%$ | $0.99 \%$ | $1.23 \%$ |
| 15 | $-0.07 \%$ | $0.43 \%$ | $0.69 \%$ |
| 20 | $-0.67 \%$ | $0.14 \%$ | $0.52 \%$ |
| 25 | $-0.91 \%$ | $0.02 \%$ | $0.44 \%$ |
| $30+$ | $-0.94 \%$ | $-0.04 \%$ | $0.21 \%$ |

The assumed merit increase for active judge members is $0.0 \%$.
For a complete table of rates, please refer to the 2016 Experience Study for the System, published in July 2017.

## Unused Sick Leave

Members covered by the provision allowing unused sick leave to be used to increase final average salary are assumed to receive increases in their final average salary in accordance with the table below. This adjustment is not applied to disability benefits. Effective dates for the current assumption are shown in the table.

| Unused Sick Leave |  |  |
| :--- | :--- | :---: |
| Valuation <br> year adopted |  |  |
| Actives |  |  |
| - State General Service Male | $6.25 \%$ | 2010 |
| - State General Service Female | $3.75 \%$ | 2010 |
| - School District Male | $7.50 \%$ | 2016 |
| - School District Female | $5.75 \%$ | 2012 |
| - Local General Service Male | $4.75 \%$ | 2012 |
| - Local General Sevice Female | $3.25 \%$ | 2014 |
| - State Police \& Fire | $4.75 \%$ | 2012 |
| - Local Police \& Fire | $7.25 \%$ | 2016 |
| Dormant Members | $3.25 \%$ | 2016 |

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

## Vacation Pay

Members eligible to receive a lump sum payment of unused vacation pay are assumed to receive increases in their final average salary in accordance with the table below. This adjustment is not applied to disability benefits. These rates were adopted December 31, 2016, except the school district rates which were adopted effective December 31, 2012.

| Vacation Pay |  |
| :--- | :--- |
| Tier 1 |  |
| - State General Service | $2.00 \%$ |
| - School District | $0.25 \%$ |
| - Local General Service | $2.75 \%$ |
| - State Police \& Fire | $2.50 \%$ |
| - Local Police \& Fire | $3.75 \%$ |
| Tier 2 | $0.00 \%$ |

## Retiree Healthcare Participation

The following percentages of eligible retiring members are assumed to elect RHIPA and RHIA coverage:

| Retiree Healthcare Participation |  |
| :--- | :--- |
| RHIPA |  |
| - $8-9$ years of service | $10.0 \%$ |
| - $10-14$ years of service | $10.0 \%$ |
| - $15-19$ years of service | $18.0 \%$ |
| - 20-24 years of service | $23.0 \%$ |
| - 25-29 years of service | $29.0 \%$ |
| - 30+ years of service | $38.0 \%$ |
| RHIA |  |
| - Healthy Retired | $35.0 \%$ |
| - Disabled Retired | $20.0 \%$ |

The RHIA disabled retired rate was first adopted December 31, 2008. The RHIA healthy retired rate and RHIPA rates for 20 to 24 years of service were adopted December 31, 2016. RHIPA Rates up through 14 years of service were first adopted effective December 31, 2012. All other RHIPA rates were first adopted effective December 31, 2014.

## OPSRP

Most of the methods and assumptions adopted for the OPSRP valuation are the same as those used for Tier $1 /$ Tier 2. The methods and assumptions that differ for OPSRP are summarized below. The Board adopted the following methods, procedures and assumptions for the December 31, 2016 and December 31, 2017 actuarial valuations.

Actuarial Methods and Valuation Procedures

| OPSRP UAL amortization | The UAL as of December 31, 2007 is amortized as a level percentage of <br> projected combined valuation payroll (Tier 1/Tier 2 plus OPSRP payroll) <br> over a closed period 16 year period. Gains and losses between <br> subsequent odd-year valuations are amortized as a level percentage of <br> combined valuation payroll over 16 years from the valuation in which they <br> are first recognized. |
| :--- | :--- |

## Economic Assumptions

Administrative expenses
$\$ 6.5$ million per year is added to the normal cost.

## Demographic Assumptions

## Retirement Assumptions

Rates of Retirement from Active Status

|  | Police \& Fire |  |  | General Service |  |  | School Districts |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Age | < 13 yrs | 13-24 yrs | $25+\mathrm{yrs}$ | < 15 yrs | 15-29 yrs | $30+\mathrm{yrs}$ | < 15 yrs | 15-29 yrs | $30+\mathrm{yrs}$ |
| 50 | 0.50\% | 1.50\% | 5.50\% |  |  |  |  |  |  |
| 51 | 0.50\% | 1.50\% | 5.50\% |  |  |  |  |  |  |
| 52 | 0.50\% | 1.50\% | 5.50\% |  |  |  |  |  |  |
| 53 | 0.50\% | 1.50\% | 25.00\% |  |  |  |  |  |  |
| 54 | 0.50\% | 1.50\% | 17.50\% |  |  |  |  |  |  |
| 55 | 2.00\% | 5.00\% | 23.50\% | 1.00\% | 2.50\% | 5.00\% | 1.00\% | 2.50\% | 5.00\% |
| 56 | 2.00\% | 5.00\% | 23.50\% | 1.00\% | 2.50\% | 5.00\% | 1.00\% | 2.50\% | 5.00\% |
| 57 | 2.00\% | 5.00\% | 23.50\% | 1.00\% | 2.50\% | 7.50\% | 1.00\% | 2.50\% | 7.50\% |
| 58 | 4.00\% | 5.00\% | 23.50\% | 1.50\% | 3.00\% | 30.00\% | 1.50\% | 3.00\% | 30.00\% |
| 59 | 4.00\% | 5.00\% | 23.50\% | 2.00\% | 3.00\% | 25.00\% | 1.50\% | 3.00\% | 25.00\% |
| 60 | 4.00\% | 15.00\% | 23.50\% | 3.00\% | 3.75\% | 20.00\% | 2.50\% | 3.75\% | 20.00\% |
| 61 | 4.00\% | 8.50\% | 23.50\% | 3.00\% | 5.00\% | 20.00\% | 3.00\% | 5.00\% | 20.00\% |
| 62 | 10.00\% | 25.00\% | 38.00\% | 8.00\% | 12.00\% | 30.00\% | 6.00\% | 12.00\% | 30.00\% |
| 63 | 7.00\% | 17.00\% | 38.00\% | 7.00\% | 10.00\% | 20.00\% | 6.00\% | 10.00\% | 20.00\% |
| 64 | 7.00\% | 17.00\% | 17.00\% | 7.00\% | 10.00\% | 20.00\% | 6.00\% | 10.00\% | 20.00\% |
| 65 | 100.00\% | 100.00\% | 100.00\% | 13.00\% | 35.00\% | 20.00\% | 11.50\% | 35.00\% | 20.00\% |
| 66 |  |  |  | 15.50\% | 33.00\% | 20.00\% | 12.50\% | 33.00\% | 20.00\% |
| 67 |  |  |  | 15.50\% | 22.00\% | 30.00\% | 11.00\% | 22.00\% | 30.00\% |
| 68 |  |  |  | 13.00\% | 17.00\% | 20.00\% | 9.00\% | 17.00\% | 20.00\% |
| 69 |  |  |  | 13.00\% | 17.00\% | 20.00\% | 9.00\% | 17.00\% | 20.00\% |
| 70 |  |  |  | 100.00\% | 100.00\% | 100.00\% | 100.00\% | 100.00\% | 100.00\% |

## Retirement from Dormant Status

Dormant members are assumed to retire at their Normal Retirement Age.

[^12] reviewing the Milliman work product.

## Changes in Actuarial Methods and Assumptions - Tier 1/Tier 2 and OPSRP

A summary of key changes implemented since the December 31, 2016 valuation are described briefly below.

## Changes in Actuarial Methods and Allocation Procedures

There were no changes to actuarial methods and procedures since the December 31, 2016 valuation.

## Changes in Economic Assumptions

There were no changes to economic assumptions since the December 31, 2016 valuation.
Changes in Demographic Assumptions
There were no changes to demographic assumptions since the December 31, 2016 valuation. purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

## Schedule of Active Member Valuation Data

| Valuation Date | Count |  |  |  |  |  |  | Annual <br> Payroll (in <br> Thousands) |  | Average <br> Annual Pay |  | \% Increase in <br> Average Pay | Number of <br> Participating <br> Employers |
| :---: | :---: | :---: | ---: | ---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $12 / 31 / 2008$ | 170,569 | $\$ 8,130,136$ | $\$$ | 47,665 | $3.1 \%$ | 766 |  |  |  |  |  |  |  |
| $12 / 31 / 2009$ | 178,606 | $\$ 8,512,192$ | $\$$ | 47,659 | $0.0 \%$ | 776 |  |  |  |  |  |  |  |
| $12 / 31 / 2010$ | 193,569 | $\$ 8,750,064$ | $\$$ | 45,204 | $-5.2 \%$ | 787 |  |  |  |  |  |  |  |
| $12 / 31 / 2011$ | 170,972 | $\$ 8,550,511$ | $\$$ | 50,011 | $10.6 \%$ | 791 |  |  |  |  |  |  |  |
| $12 / 31 / 2012$ | 167,103 | $\$ 8,590,879$ | $\$$ | 51,411 | $2.8 \%$ | 798 |  |  |  |  |  |  |  |
| $12 / 31 / 2013$ | 162,185 | $\$ 8,671,835$ | $\$$ | 53,469 | $4.0 \%$ | 799 |  |  |  |  |  |  |  |
| $12 / 31 / 2014$ | 164,859 | $\$ 9,115,767$ | $\$$ | 55,294 | $3.4 \%$ | 802 |  |  |  |  |  |  |  |
| $12 / 31 / 2015$ | 168,177 | $\$ 9,544,132$ | $\$$ | 56,751 | $2.6 \%$ | 804 |  |  |  |  |  |  |  |
| $12 / 31 / 2016$ | 172,483 | $\$ 9,872,557$ | $\$$ | 57,238 | $0.9 \%$ | 805 |  |  |  |  |  |  |  |
| $12 / 31 / 2017$ | 173,002 | $\$ 10,098,889$ | $\$$ | 58,374 | $2.0 \%$ | 802 |  |  |  |  |  |  |  |

${ }^{1}$ Effective in 2006, participating employers are defined for this purpose as any employer with covered payroll during the prior year.

Schedule of Retirees and Beneficiaries Added to and Removed from Rolls
Annual Allowances are shown in thousands.

| Added to Rolls |  |  |  | Removed from Rolls |  |  | Rolls - End of Year |  |  | \% Increase in Annual Allowances ${ }^{2}$ | Average <br> Annual <br> Allowances |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Valuation Date | Count |  | nnual vances ${ }^{1}$ | Count |  | nual ances | Count |  | Annual Allowances |  |  |  |
| 12/31/2008 | 5,963 | \$ | 171,484 | 3,626 | \$ | 47,062 | 109,138 | \$ | 2,645,767 | 4.9\% | \$ | 24,242 |
| 12/31/2009 | 6,377 | \$ | 226,713 | 3,374 | \$ | 46,228 | 112,141 |  | 2,826,252 | 6.8\% | \$ | 25,203 |
| 12/31/2010 | 6,359 | \$ | 217,424 | 3,512 | \$ | 51,627 | 114,988 |  | 2,992,048 | 5.9\% | \$ | 26,021 |
| 12/31/2011 | 8,715 | \$ | 282,098 | 3,679 | \$ | 55,633 | 120,024 |  | 3,218,514 | 7.6\% | \$ | 26,816 |
| 12/31/2012 | 7,023 | \$ | 235,917 | 4,875 | \$ | 59,353 | 122,172 |  | 3,395,079 | 5.5\% | \$ | 27,789 |
| 12/31/2013 | 9,724 | \$ | 307,551 | 3,644 | \$ | 66,607 | 128,252 |  | 3,636,023 | 7.1\% | \$ | 28,351 |
| 12/31/2014 | 6,910 | \$ | 235,250 | 3,524 | \$ | 66,621 | 131,638 |  | 3,804,651 | 4.6\% | \$ | 28,902 |
| 12/31/2015 | 8,566 | \$ | 304,818 | 3,781 | \$ | 73,305 | 136,423 |  | 4,036,165 | 6.1\% | \$ | 29,586 |
| 12/31/2016 | 6,413 | \$ | 242,372 | 3,931 | \$ | 80,903 | 138,905 |  | 4,197,633 | 4.0\% | \$ | 30,219 |
| 12/31/2017 | 10,075 | \$ | 385,197 | 3,878 | \$ | 83,921 | 145,102 |  | 4,498,910 | 7.2\% | \$ | 31,005 |

[^13]Schedules of Funding Progress by Rate Pool

| Actuarial <br> Valuation Date | Actuarial Value of Assets ${ }^{1,2}$ (a) | Actuarial <br> Accrued <br> Liability (AAL) ${ }^{2}$ <br> (b) | $\begin{aligned} & \text { Unfunded AAL } \\ & \text { (UAAL) } \\ & \text { (b-a) } \end{aligned}$ | Funded <br> Ratio <br> (a/b) | Covered Payroll ${ }^{3}$ <br> (c) | UAAL as a \% of Covered Payroll ((b-a)/c) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Tier 1/Tier 2 State \& Local Government Rate Pool |  |  |  |  |  |  |
| 12/31/2012 | \$ 28,022.3 | \$ 30,601.9 | \$ 2,579.5 | 91.6\% | \$ 3,043.7 | 84.7\% |
| 12/31/2013 | \$ 30,590.2 | \$ 31,738.8 | \$ 1,148.6 | 96.4\% | \$ 2,915.9 | 39.4\% |
| 12/31/2014 | \$ 31,162.6 | \$ 37,169.9 | \$ 6,007.3 | 83.8\% | \$ 2,827.9 | 212.4\% |
| 12/31/2015 | \$ 30,185.3 | \$ 38,396.8 | \$ 8,211.5 | 78.6\% | \$ 2,691.8 | 305.1\% |
| 12/31/2016 | \$ 30,417.6 | \$ 40,351.3 | \$ 9,933.7 | 75.4\% | \$ 2,546.7 | 390.1\% |
| 12/31/2017 | \$ 33,366.0 | \$ 42,150.7 | \$ 8,784.7 | 79.2\% | \$ 2,410.6 | 364.4\% |
| Tier 1/Tier 2 School District Rate Pool |  |  |  |  |  |  |
| 12/31/2012 | \$ 21,202.1 | \$ 22,908.0 | \$ 1,705.8 | 92.6\% | \$ 1,769.0 | 96.4\% |
| 12/31/2013 | \$ 23,063.3 | \$ 23,392.6 | \$ 329.4 | 98.6\% | \$ 1,663.0 | 19.8\% |
| 12/31/2014 | \$ 23,361.2 | \$ 27,059.9 | \$ 3,698.7 | 86.3\% | \$ 1,626.0 | 227.5\% |
| 12/31/2015 | \$ 22,728.9 | \$ 27,670.7 | \$ 4,941.8 | 82.1\% | \$ 1,578.8 | 313.0\% |
| 12/31/2016 | \$ 22,870.2 | \$ 29,152.2 | \$ 6,282.0 | 78.5\% | \$ 1,532.7 | 409.9\% |
| 12/31/2017 | \$ 24,934.4 | \$ 29,677.4 | \$ 4,743.1 | 84.0\% | \$ 1,443.7 | 328.5\% |
| Tier 1/Tier 2 Independent Employers and Judiciary |  |  |  |  |  |  |
| 12/31/2012 | \$ 4,479.4 | \$ 5,043.4 | \$ 564.0 | 88.8\% | \$ 529.0 | 106.6\% |
| 12/31/2013 | \$ 4,851.0 | \$ 5,164.3 | \$ 313.3 | 93.9\% | \$ 494.8 | 63.3\% |
| 12/31/2014 | \$ 4,967.4 | \$ 6,104.9 | \$ 1,137.4 | 81.4\% | \$ 479.2 | 237.4\% |
| 12/31/2015 | \$ 4,807.6 | \$ 6,327.1 | \$ 1,519.5 | 76.0\% | \$ 460.3 | 330.1\% |
| 12/31/2016 | \$ 4,856.6 | \$ 6,690.8 | \$ 1,834.3 | 72.6\% | \$ 437.3 | 419.5\% |
| 12/31/2017 | \$ 5,018.2 | \$ 6,536.3 | \$ 1,518.1 | 76.8\% | \$ 392.6 | 386.7\% |
| OPSRP Rate Pool |  |  |  |  |  |  |
| 12/31/2012 | \$ 1,190.0 | \$ 1,795.6 | \$ 605.5 | 66.3\% | \$ 3,249.2 | 18.6\% |
| 12/31/2013 | \$ 1,630.2 | \$ 2,243.3 | \$ 613.2 | 72.7\% | \$ 3,598.1 | 17.0\% |
| 12/31/2014 | \$ 2,024.6 | \$ 3,064.1 | \$ 1,039.5 | 66.1\% | \$ 4,182.7 | 24.9\% |
| 12/31/2015 | \$ 2,389.1 | \$ 3,742.5 | \$ 1,353.5 | 63.8\% | \$ 4,813.3 | 28.1\% |
| 12/31/2016 | \$ 3,021.4 | \$ 4,717.0 | \$ 1,695.6 | 64.1\% | \$ 5,355.8 | 31.7\% |
| 12/31/2017 | \$ 4,116.5 | \$ 5,634.7 | \$ 1,518.2 | 73.1\% | \$ 5,852.0 | 25.9\% |
| Postemployment Healthcare Benefits - Retirement Health Insurance Account |  |  |  |  |  |  |
| 12/31/2012 | \$ 291.6 | \$ 471.8 | \$ 180.2 | 61.8\% | \$ 5,341.7 | 3.4\% |
| 12/31/2013 | \$ 353.5 | \$ 473.6 | \$ 120.0 | 74.7\% | \$ 5,073.7 | 2.4\% |
| 12/31/2014 | \$ 395.9 | \$ 468.4 | \$ 72.5 | 84.5\% | \$ 4,933.1 | 1.5\% |
| 12/31/2015 | \$ 419.3 | \$ 465.6 | \$ 46.3 | 90.0\% | \$ 4,730.8 | 1.0\% |
| 12/31/2016 | \$ 465.0 | \$ 463.7 | \$ (1.3) | 100.3\% | \$ 4,516.7 | (0.0\%) |
| 12/31/2017 | \$ 553.3 | \$ 437.6 | \$ (115.7) | 126.4\% | \$ 4,246.9 | (2.7\%) |
| Postemployment Healthcare Benefits - Retiree Health Insurance Premium Account |  |  |  |  |  |  |
| 12/31/2012 | \$ 4.4 | \$ 60.3 | \$ 55.9 | 7.4\% | \$ 1,478.4 | 3.8\% |
| 12/31/2013 | \$ 5.2 | \$ 61.2 | \$ 55.9 | 8.6\% | \$ 1,434.5 | 3.9\% |
| 12/31/2014 | \$ 7.2 | \$ 70.5 | \$ 63.3 | 10.2\% | \$ 1,406.3 | 4.5\% |
| 12/31/2015 | \$ 11.2 | \$ 67.8 | \$ 56.6 | 16.5\% | \$ 1,339.4 | 4.2\% |
| 12/31/2016 | \$ 19.1 | \$ 67.9 | \$ 48.8 | 28.1\% | \$ 1,276.0 | 3.8\% |
| 12/31/2017 | \$ 29.8 | \$ 69.4 | \$ 39.5 | 43.0\% | \$ 1,212.2 | 3.3\% |

Notes:
${ }^{1}$ Side account assets are included with Tier 1/Tier 2 assets.
${ }^{2}$ Excludes effect of Multnomah Fire District (net UAAL of $\$ 166$ million as of 12/31/2017).
${ }^{3}$ Covered payroll shown is payroll for members of the rate pool benefiting from the specified program. For example, Tier 1/Tier 2 School District payroll is only payroll for Tier 1/Tier 2 members and excludes OPSRP. However, UAL is amortized using combined Tier 1/Tier 2 and OPSRP payroll.
${ }^{4}$ Reflects the transfer in assets and liabilities for new employers that joined the SLGRP effective January 1 following the valuation date.
5 The 12/31/2012 valuation reflects the benefit changes enacted by the 2013 Oregon Legislature in Senate Bills 822 and 861, as well as a change in cost method to Entry Age Normal.
6 The 12/31/2014 valuation reflects benefit changes from the Oregon Supreme Court's ruling in Moro v. State of Oregon, which overturned portions of Senate Bills 822 and 861.

## Analysis of Financial Experience

| Tier 1/Tier 2 Pension Program | $\begin{array}{lr}\text { \$ Gain (or Loss) for Year } \\ 2017 & 2016\end{array}$ |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Type of Activity |  |  |  |  |
| Retirements from Active Status | \$ | (145.1) | \$ | 66.9 |
| Active Mortality and Withdrawal |  | (12.5) |  | (65.7) |
| Pay Increases |  | (70.7) |  | 36.6 |
| Contributions |  | 49.4 |  | 78.4 |
| Interest Crediting Experience |  | (95.7) |  | (5.4) |
| Investment Income |  | 4,496.6 |  | (46.8) |
| Retirement, Mortality and Lump Sums from Dormant Status |  | 15.9 |  | (1.8) |
| Retiree and Beneficiary Mortality |  | (34.6) |  | (6.5) |
| New Entrants |  | (1.2) |  | (0.5) |
| Other |  | (297.0) |  | 7.8 |
| Gain (or Loss) During Year From Financial Experience | \$ | 3,905.1 | \$ | 62.9 |
| Non-Recurring Items |  |  |  |  |
| Assumption Changes |  | 0.0 |  | $(2,096.4)$ |
| Plan Changes |  | 0.0 |  | 0.0 |
| Composite Gain (or Loss) During Year | \$ | 3,905.1 | \$ | $(2,033.5)$ |
|  |  | (or Lo | Ss |  |
| OPSRP Pension Program |  |  |  |  |
| Retirements from Active Status | \$ | 1.1 | \$ | 2.1 |
| Active Mortality and Withdrawal |  | 10.2 |  | (22.7) |
| Pay Increases |  | (97.7) |  | 0.4 |
| Contributions |  | 41.6 |  | 18.0 |
| Investment Income |  | 317.5 |  | 9.5 |
| Retirement, Mortality and Lump Sums from Dormant Status |  | 2.0 |  | 1.3 |
| Retiree and Beneficiary Mortality |  | (0.1) |  | 0.6 |
| New Entrants |  | (67.1) |  | (79.7) |
| Other |  | 42.0 |  | (18.4) |
| Gain (or Loss) During Year From Financial Experience | \$ | 249.7 | \$ | (88.8) |
| Non-Recurring Items |  |  |  |  |
| Assumption Changes |  | 0.0 |  | (173.7) |
| Plan Changes |  | 0.0 |  | 0.0 |
| Composite Gain (or Loss) During Year | \$ | 249.7 | \$ | (262.5) |

Actuarial Section

## Analysis of Financial Experience (continued)

(dollar amounts in millions)

| Retiree Healthcare Programs | \$ Gain (or Loss) for Year |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | RHIA |  |  |  | RHIPA |  |  |  |
|  | 2017 |  | 2016 |  | 2017 |  | 2016 |  |
| Contributions | \$ | 2.4 |  | (0.8) | \$ | 0.9 | \$ | 2.9 |
| Investment Income |  | 38.7 |  | (1.0) |  | 1.3 |  | (0.2) |
| Other |  | 29.0 |  | 8.2 |  | 0.2 |  | 2.7 |
| Gain (or Loss) During Year From Financial Experience | \$ | 70.2 | \$ | 6.4 | \$ | 2.3 | \$ | 5.4 |
| Non-Recurring Items |  |  |  |  |  |  |  |  |
| Assumption Changes |  | 0.0 |  | (1.5) |  | 0.0 |  | (0.7) |
| Plan Changes |  | 0.0 |  | 0.0 |  | 0.0 |  | 0.0 |
| Composite Gain (or Loss) During Year | \$ | 70.2 | \$ | 4.9 | \$ | 2.3 | \$ | 4.8 |

## Solvency Test

(dollar amounts in millions)
Tier 1/Tier 2 Pension

${ }^{1}$ Includes effect of Multnomah Fire District (net UAAL of $\$ 166$ million as of 12/31/2017).
${ }^{2}$ An extensive revision of the actuarial assumptions occurs prior to each even-year valuation; therefore, the figures are not directly comparable.
${ }^{3}$ Includes the value of UAL Lump Sum Side Accounts.
${ }^{4}$ The 12/31/2012 valuation reflects the benefit changes enacted by the 2013 Oregon Legislature in Senate Bills 822 and 861, as well as a change in cost method to Entry Age Normal.
${ }^{5}$ Reflects the transfer in assets and liabilities for new employers that joined the SLGRP effective January 1 following the valuation date.
${ }^{6}$ The 12/31/2014 valuation reflects benefit changes from the Oregon Supreme Court's ruling in Moro v. State of Oregon, which overturned portions of Senate Bills 822 and 861.

OPSRP Pension

| Actuarial Accrued Liability |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Valuation Date ${ }^{1}$ | Active <br> Member Contributions <br> (1) |  | Retired Members and Beneficiaries (2) |  | Other Members <br> (3) |  | Valuation Assets |  | Portion of Actuarial Accrued Liabilities Covered by Assets |  |  |
| 12/31/2012 ${ }^{2}$ | \$ | 0.0 | \$ | 28.6 | \$ | 1,766.9 |  | 1,190.0 | 100\% | 100\% | 66\% |
| 12/31/2013 | \$ | 0.0 | \$ | 51.2 | \$ | 2,192.1 |  | 1,630.2 | 100\% | 100\% | 72\% |
| 12/31/2014 ${ }^{3}$ | \$ | 0.0 | \$ | 92.4 | \$ | 2,971.6 |  | 2,024.6 | 100\% | 100\% | 65\% |
| 12/31/2015 | \$ | 0.0 | \$ | 144.6 | \$ | 3,597.9 |  | 2,389.1 | 100\% | 100\% | 62\% |
| 12/31/2016 | \$ | 0.0 | \$ | 201.1 | \$ | 4,515.9 |  | 3,021.4 | 100\% | 100\% | 62\% |
| 12/31/2017 | \$ | 0.0 | \$ | 310.1 | \$ | 5,324.5 |  | 4,116.5 | 100\% | 100\% | 71\% |

[^14]Solvency Test
(dollar amounts in millions)

| Retiree Health Insurance Account (RHIA) Actuarial Accrued Liability |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Valuation Date ${ }^{1}$ | Active Member Contributions(1) |  | Retired Members and Beneficiaries(2) |  | Other Members(3) |  | Valuation Assets |  | Portion of Actuarial Accrued Liabilities Covered by Assets |  |  |
|  |  |  | (1) | (2) |  |  | (3) |
| 12/31/2012 ${ }^{2}$ | \$ | 0.0 |  |  | \$ | 338.3 |  |  | \$ | 133.5 | \$ | 291.6 | 100\% | 86\% | 0\% |
| 12/31/2013 | \$ | 0.0 | \$ | 348.0 | \$ | 125.6 | \$ | 353.5 | 100\% | 100\% | 4\% |
| 12/31/2014 | \$ | 0.0 | \$ | 355.1 | \$ | 113.3 | \$ | 395.9 | 100\% | 100\% | 36\% |
| 12/31/2015 | \$ | 0.0 | \$ | 357.7 | \$ | 107.9 | \$ | 419.3 | 100\% | 100\% | 57\% |
| 12/31/2016 | \$ | 0.0 | \$ | 361.7 | \$ | 102.0 | \$ | 465.0 | 100\% | 100\% | 101\% |
| 12/31/2017 | \$ | 0.0 | \$ | 343.9 | \$ | 93.7 | \$ | 553.3 | 100\% | 100\% | 224\% |

${ }^{1}$ An extensive revision of the actuarial assumptions occurs prior to each even-year valuation; therefore, the figures are not directly comparable.
${ }^{2}$ The 12/31/2012 valuation reflects a change in cost method to Entry Age Normal.

## Retiree Health Insurance Premium Account (RHIPA) Actuarial Accrued Liability

Retired
Members and Beneficiaries

Other
Members
(1)

|  | $\$$ | 0.0 | $\$$ |  |
| :--- | :--- | :--- | :--- | :--- |
| $12 / 31 / 2012$ | 2 | $\$$ | 0.0 | $\$$ |
| $12 / 31 / 2013$ |  | $\$$ | 0.0 | $\$$ |
| $12 / 31 / 2014$ | $\$$ | 0.0 | $\$$ |  |
| $12 / 31 / 2015$ | $\$$ | 0.0 | $\$$ |  |
| $12 / 31 / 2016$ | $\$$ | 0.0 | $\$$ |  |
| $12 / 31 / 2017$ | $\$$ |  |  |  |

(2)

| 15.1 | $\$$ |
| ---: | :--- |
| 16.1 | $\$$ |
| 15.7 | $\$$ |
| 14.9 | $\$$ |
| 14.4 | $\$$ |
| 15.4 |  |

(3)

Portion of Actuarial
Accrued Liabilities
Covered by Assets
${ }^{1}$ An extensive revision of the actuarial assumptions occurs prior to each even-year valuation; therefore, the figures are not directly comparable.
${ }^{2}$ The 12/31/2012 valuation reflects a change in cost method to Entry Age Normal.

## Plan Summary

## OREGON <br> 

public employees retirement system


## Milliman Actuarial Valuation

## Summary of Plan Provisions

## Summary of Plan Provisions

The following section summarizes the plan provisions considered in the actuarial valuation. A more detailed description of plan provisions is available from PERS.

| Membership | All employees of public employers participating in this System who are in qualifying positions become members of the System after completing six months of service except those who are eligible for and have elected to participate in an optional retirement plan. Different benefit provisions of the plan apply based on date of hire. |  |
| :---: | :---: | :---: |
|  | Tier 1 | Hired prior to 1996 |
|  | Tier 2 | Hired after 1995 and before August 29, 2003 |
|  | OPSRP | Hired after August 28, 2003, and neither a judge nor a former Tier 1/Tier 2 member eligible to reestablish Tier $1 /$ Tier 2 membership |
|  | Judges | Members of the State Judiciary |
| Member | Judges | 7\% of salary |
| Contributions | All others | None |
| Employer Contributions | Set by the PERS Board based on actuarial calculations that follow Board rate-setting policies for employers. |  |

## Summary of Chapter 238 Provisions - Tier 1/Tier 2 and Judges

| Normal | Police and Fire | Age 55 |  |
| :---: | :---: | :---: | :---: |
| Retirement Date | Judges | Age 65 |  |
|  | Tier 1 General Service A |  | Age 58 |
|  | Tier 2 General Service Age 60 |  |  |
| Normal Retirement Allowance | For Members who are not Judges, the greatest of the Full Formula benefit, the Money |  |  |
|  | Match benefit, or the Formula Plus Annuity benefit (only available to Members who made contributions before August 21, 1981). For Members with 15 or more years of creditable service, the benefit will not be less than the minimum service retirement allowance of $\$ 100$ per month, as described in ORS 238.310 . |  |  |
|  | Full Formula | The percentage multiplier from the table below multiplied by final average salary and years of creditable service plus a prior service pension, if applicable. |  |
|  |  | Percentage Multiplier | Membership Classification |
|  |  | 2.00\% | Fire, Police and Legislators |
|  |  | 1.67\% | All other members |
|  | Money Match | The Member's account balance and a matching employer amount converted to an actuarially equivalent annuity. |  |
|  | Formula Plus Annuity | The Member's account balance converted to an actuarially equivalent cash refund annuity plus the percentage multiplier from the table below multiplied by final average salary and years of creditable service, plus a prior service pension, if applicable. |  |
|  |  | Percentage Multiplier | Membership Classification |
|  |  | 1.35\% | Fire, Police and Legislators |
|  |  | 1.00\% | All other members |


| Normal Retirement Allowance (continued) | Judges | Final average salary multiplied by the first percentage multiplier from the table below for up to 16 years of service plus the second percentage multiplier for any service in excess of 16 years, but not to exceed the maximum percentage of final average salary also shown below. Judges must elect Plan A or Plan B no later than age 60. A "Plan B" judge must serve as a pro tem judge for a total of 175 days postretirement. |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Plan | Percentage Factor (up to 16 years) | Percentage Factor (after 16 years) | Maximum Percentage of Final Average Salary |
|  |  | A B | $\begin{gathered} 2.8125 \% \\ 3.75 \% \end{gathered}$ | $\begin{aligned} & 1.67 \% \\ & 2.00 \% \end{aligned}$ | $\begin{aligned} & 65 \% \\ & 75 \% \end{aligned}$ |
| Final Average Salary | The greater of: <br> - Average salary earned during the three calendar years in which the member was paid the highest salary, even if one of those years is less than a full calendar year. <br> - Total salary earned over the last 36 months of employment divided by the actual months of service during that 36 month period. <br> Covered salary for this purpose includes the value of member contributions assumed and paid by employers, any payment due to an employer's participation in the Unused Sick Leave program, and, for Tier 1 members, lump sum payment of unused vacation time. |  |  |  |  |
| Creditable Service | The number of years and months an active Member is paid a salary by a participating PERS employer and PERS benefits are being funded. |  |  |  |  |
| Prior Service Pension | Benefits payable on account of Prior Service Credit for a member's service with a participating employer prior to the employer's participation in PERS, as described in ORS 238.442. |  |  |  |  |
| $\begin{aligned} & \text { SB 656/HB } \\ & 3349 \\ & \text { Adjustment } \end{aligned}$ | All members receive an increase to their monthly retirement benefit equal to the greater of the increase under Senate Bill 656 (SB 656) or House Bill 3349 (HB 3349). The adjustment for SB 656 only applies to members who established membership prior to July 14, 1995. Senate Bill 822, enacted in 2013, limits eligibility for these adjustments to only PERS beneficiaries who pay Oregon state income tax. |  |  |  |  |
|  | SB 656 <br> Increase |  | rs of Service | General Service | Police \& Fire |
|  |  |  | $\begin{gathered} 0-9 \\ 10-14 \\ 15-19 \\ 20-24 \\ 25-29 \\ 30 \& \text { Over } \end{gathered}$ | $0.0 \%$ 1.0 1.0 2.0 3.0 4.0 | $0.0 \%$ 1.0 1.0 2.5 4.0 4.0 |
|  | HB 3349 Increase | $\frac{1}{1-\text { maximum Oregon personal }} \begin{aligned} & \text { income tax rate (limited to } 9 \% \text { ) } \end{aligned}$ |  |  | Service prior to October 1, 1991 |
|  |  |  |  |  | All Service | purposes stated herein and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.


| Early <br> Retirement <br> Eligibility | Police and Fire <br> Judges <br> General Service | Age 50 or 30 years of service |
| :---: | :---: | :---: |
|  |  | Age 60 |
|  |  | - Age 55 or 30 years of service |
| Early <br> Retirement <br> Allowance | Normal retirement allowance, actuarially reduced to early retirement age. However, there is no reduction applied if a member has completed 30 years of service ( 25 years for police \& fire members) or for judges in Plan B. |  |
| Vesting | Contributions made in any part of five calendar years or attainment of age 50 ( 45 for police \& fire) while working in a qualifying position. |  |
| Termination Benefits | Non-Vested Payment of member's account balance, <br> Vested <br> Same as normal (or early) retirement allowance, but commencement is deferred to normal (or early) retirement date. |  |
|  |  |  |
| Optional Forms of Retirement Allowance | The normal form of benefit is a cash refund annuity (joint and two-thirds survivor contingent annuity for a married judge). All optional amounts are adjusted to be actuarially equivalent. <br> Options Available <br> - Life annuity <br> - Cash refund annuity <br> - Life annuity guaranteed 15 years <br> - Joint and $50 \%$ or $100 \%$ survivor contingent annuity, with or without pop-up feature <br> - Partial Lump Sum: Refund of member contribution account balance plus a pension (under any optional form) of employer-paid portion of the Full Formula or Money Match annuity. <br> - Total Lump Sum: Refund of member contribution account plus a matching employer amount. |  |
|  |  |  |
| Preretirement <br> Death Benefit Eligibility | Judges | Six or more years of service. |
|  | All others | Death occurring while the member is an employee of a participating employer or within 120 days of termination provided the employee does not withdraw the account balance or retire, or a result of injuries received while in the service of a participating employer. |
| Preretirement Death Benefit | Judges | The spouse shall receive a life pension equal to two-thirds of the service retirement allowance. The beneficiary of an unmarried judge shall receive the member's accumulated contributions with interest. |
|  | All others | The member's account balance plus a matching employer amount. |
| Additional Police \& Fire Death Benefits | Upon the death of a retired police officer or firefighter, the surviving spouse or dependent children under age 18 will receive a monthly benefit based on $25 \%$ of the cash refund retirement allowance due to police and fire service. |  |
| Disability <br> Benefit Eligibility | Duty | Disablement occurring as a direct result of a job-related injury or illness, regardless of length of service. |
|  | Non-Duty | Disablement occurring after ten years of service (six years, if a judge), but prior to normal retirement eligibility. |


| Disability <br> Benefits | The normal retirement allowance calculated based on the service credit that would have <br> been earned if the member had continued working to age 58 (age 55 for police and fire, |
| :--- | :--- |
| age 65 for judge members) payable commencing immediately. |  |

## Reduction of Benefits

Whenever a disabled employee's disability benefit and earned income for any month exceed the monthly salary received at the time of disablement or $\$ 400$, if greater, the disability benefit will be reduced by the excess.
For Tier Two members, the disability benefit may not exceed the member's salary at the time of disablement.
Waiting Time Members with at least 10 years of combined credited and/or prior service under PERS Service may elect to purchase service credit for the six-month "waiting time" period worked prior to Purchases establishing membership in the system. The waiting time purchase is interest-free and must be purchased in one payment prior to retirement.
Police \& Fire Police \& fire members may purchase 60-month annuity benefits (up to $\$ 80$ per month) that Unit Purchases must be paid out by age 65 and cannot commence prior to the earliest retirement age. The amount purchased by the member is matched by the employer. In certain situations, such as termination of employment prior to retiring, or working beyond age 65 , the employer's matching purchase is forfeited.

## Automatic Postretirement Cost of Living Adjustments (COLAs) <br> Automatic COLA prior to SB 822 and SB 861

All monthly pension and annuity benefits except unit purchases are eligible for postretirement adjustments. As a result of the Senate Bills 822 and 861 and the Oregon Supreme Court decision in Moro v. State of Oregon, automatic postretirement adjustments are based on a blended COLA as described below.

Automatic
Adjustments Provided by Senate Bills 822 and 861

Benefits were adjusted annually to reflect the increase or decrease in the Consumer Price Index (Portland area - all items) as published by the Bureau of Labor Statistics.
The maximum adjustment to be made for any year was $2 \%$ of the previous year's benefit. Any CPI change in excess of the limit was accumulated for future benefit adjustments which would otherwise be less than the limit. No benefit was decreased below its original amount.

This legislation, passed in 2013, provided for that benefits would be increased annually based on a marginal rate schedule. The increase is calculated as $1.25 \%$ on the first $\$ 60,000$ of annual benefit and $0.15 \%$ on amounts above $\$ 60,000$ of annual benefit,

## Blended COLA after Moro decision

The Supreme Court decision in Moro requires that members "will be entitled to receive during retirement a blended COLA rate that reflects the different COLA provisions applicable to benefits earned at different times." The Supreme Court did not articulate a specific methodology for determining the blended COLA. For purposes of this valuation, we have determined the blend based on creditable service earned before and after October 2013. This approach is consistent with OAR 459-005-0510 adopted by the PERS Board in September 2015.

| Ad Hoc Adjustments | From time to time, as granted by the Legislature, retired members and beneficiaries have received increases in their monthly benefits. |  |
| :---: | :---: | :---: |
| Variable Annuity Program | Contributions | Prior to January 1, 2004, a member could elect to have 25,50 or 75 percent of his or her contributions invested in the variable account. |
|  | Benefit | At retirement, a member may elect to receive a variable annuity with the funds accumulated in his or her variable account. Alternatively, a member may elect to have all or a portion of the funds in his or her variable account transferred back to the regular account and receive an annuity from the System as though no variable annuity program existed. |
|  |  | The employer-provided benefit, however, is based on the earnings the member would have received in the regular account. |

Interest Credit Tier 1 Regular
on Member
Accounts

Actuarially assumed rate of return until the rate guarantee reserve has been fully funded for three consecutive years and the Board elects to credit additional interest.

Amount determined by the Board based on actual investment earnings of the regular account.

|  | Variable | Actual earnings in variable account. |
| :--- | :--- | :--- |
| Retiree | Retiree Eligibility | All of the following must be met: |
| Healthcare - |  | (a) Currently receiving a retirement allowance from the System, |
| Medicare | (b) Covered for eight years before retirement, |  |
| Supplement | (c) Enrolled in a PERS-sponsored health plan, and |  |
| (RHIA) | (d) Enrolled in both Medicare Part A and Part B. |  |

## Surviving Spouse or <br> Dependent Eligibility

A surviving spouse or dependent of a deceased RHIA-eligible retiree is eligible for RHIA benefits if they are enrolled in both Medicare Part A and Part B, and either of the following criteria are met:
(a) Currently receiving a retirement allowance from the System, or
(b) The surviving spouse or dependent was covered under the eligible retiree's PERS-sponsored health insurance at the time of the retiree's death and the deceased retiree retired before May 1, 1991.
 purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

## Summary of Chapter 238A Provisions - OPSRP

| Normal <br> Retirement Date | Police \& Fire | Age 60 or age 53 with 25 years of retirement credit |
| :---: | :---: | :---: |
|  | General Service | Age 65 or age 58 with 30 years of retirement credit |
|  | School Districts | Age 65 or age 58 with 30 calendar years of active membership |
| Normal Retirement Allowance | A single life annuity equal to final average salary times years of retirement credit attributable to service as fire and police times $1.8 \%$ plus final average salary times all other years of retirement credit times 1.5\% |  |
| Final Average Salary | The greater of: <br> - Average salary earned during the three calendar years in which the member was paid the highest salary, even if one of those years is less than a full calendar year. <br> - Total salary earned over the last 36 months of employment divided by the actual months of service during that 36 month period. <br> Covered salary for this purpose includes base pay, plus overtime up to an average amount, plus bonuses, plus member contributions paid by the employer on a salary reduction basis. Excludes payments of unused vacation or accumulated sick leave at retirement, and member contributions "assumed and paid" by the employer. |  |
| Early Retirement Eligibility | Police \& Fire General Service | Age 50 and 5 years of vesting service Age 55 and 5 years of vesting service |
| Early Retirement Allowance | Normal retirement allowance, actuarially reduced to early retirement age. |  |
| Vesting | Five years or attainment of normal retirement age. |  |
| Vested Termination Benefit | Same as normal (or early) retirement allowance, but commencement is deferred to normal (or early) retirement date. |  |
| Optional Forms of Retirement Benefit | The normal form of benefit is a life annuity. All optional amounts are adjusted to be actuarially equivalent. <br> Options Available <br> - Life annuity <br> - Joint and $50 \%$ or $100 \%$ survivor contingent benefit, with or without pop-up feature <br> - Lump sum if monthly normal retirement benefit is less than $\$ 200$ or if lump sum value is less than $\$ 5,000$. |  |
| Preretirement <br> Death Benefit Eligibility | Death of a vested member before retirement benefits begin. |  |
| Preretirement Death Benefit | If member was eligible for early retirement, the actuarial equivalent of $50 \%$ of the early retirement benefit the participant was eligible to receive at date of death. If member was not eligible for early retirement, the actuarial equivalent of $50 \%$ of the early retirement benefit the participant would have been eligible to receive if he terminated employment on his date of death and retired at the earliest possible date. |  |

[^15]Milliman Actuarial Valuation
Summary of Plan Provisions
$\left.\begin{array}{lll}\hline \begin{array}{l}\text { Disability Benefit } \\ \text { Eligibility }\end{array} & \begin{array}{l}\text { Duty }\end{array} \\ & \text { Non-Duty } & \begin{array}{l}\text { Disablement occurring as a direct result of a job-related injury or } \\ \text { illness, regardless of length of service. }\end{array} \\ \text { Disablement occurring after ten years of service, but prior to } \\ \text { normal retirement eligibility. }\end{array}\right]$

## STATISTICAL SECTION

## OREGON <br> 

public employees retirement system


## Statistical Notes

The statistical section of the Oregon Public Employees Retirement System (PERS or the System) CAFR presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the System's overall financial health. The data presented was extracted from the PERS' information systems.

## Financial Trends

These schedules contain trend information to help the reader understand how the System's financial performance and wellbeing have changed over time. Financial information is presented on an accrual basis.

The Schedules of Additions by Source, Deductions by Type, and Changes in Fiduciary Net Position are presented on both a fiscal and calendar year basis. The System prepares its financial statements on a fiscal-year basis but has its actuarial valuations performed on a calendar-year basis.

The Schedule of Benefit Expenses by Type provides additional detail of benefit expense for fiscal years reported in the aggregate in the Schedules of Deductions by Type.

The Schedule of Earnings and Crediting at December 31 shows earnings available for crediting net of administrative expenses and the rates approved by the Board for the programs it administers.

## Operating Information

These schedules contain data to help illustrate how the information in the System's financial reports relates to the services the System provides and the activities it performs.

The Schedule of Average OPEB Benefits for Retirement Health Insurance Account and Schedule of Average OPEB Benefits for Retiree Health Insurance Premium Account show the average monthly other postemployment healthcare benefits, and the number of retirees receiving benefits under each plan.

The Schedule of Average Defined Benefit Pension Payments presents average monthly benefits, final average salary, and number of retirees still receiving benefits, by year of retirement.

The Schedule of Benefit Recipients by Benefit Type shows retired members by benefit level, benefit type, and payment option selected.

The Schedule of Retirement System Membership shows demographics of membership over a period of time. The fiscal year schedule shows membership over the last seven years. The calendar-year schedule is in five-year increments going back to 1985.

The Schedule of Principal Participating Employers shows the 10 employers with the largest number of current employees, along with aggregate information for the remaining employers with current employees.

The Schedule of Participating Employers lists all employers as of June 30, 2018, to show public employers of the state of Oregon participating in PERS.

Additions by Source - Retirement Programs

## For the Last Ten Years Ended June 30:

## Defined Benefit Pension Plan

| Fiscal Year | Member Contributions |  | Employer Contributions |  |  | Net Investment and Other Income |  | Total ${ }^{1}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dollars ${ }^{1}$ | Percent of Annual Covered Payroll |  |  |  |  |
| 2009 | \$ | 8,452,030 | \$ | 649,706,891 | 7.88 \% | \$ | $(12,903,220,545)$ |  | $(12,245,061,624)$ |
| 2010 |  | 13,600,476 |  | 433,268,434 | 4.88 |  | 7,279,890,664 |  | 7,726,759,574 |
| 2011 |  | 14,024,484 |  | 424,101,414 | 5.30 |  | 10,931,390,952 |  | 11,369,516,850 |
| 2012 |  | 16,534,650 |  | 1,455,729,689 | 9.69 |  | 380,749,755 |  | 1,853,014,094 |
| 2013 |  | 16,985,722 |  | 834,161,587 | 10.26 |  | 6,949,742,064 |  | 7,800,889,373 |
| 2014 |  | 15,319,270 |  | 915,236,878 | 10.54 |  | 9,886,700,639 |  | 10,817,256,787 |
| 2015 |  | 13,785,439 |  | 1,123,256,703 | 12.25 |  | 2,364,479,372 |  | 3,501,521,514 |
| 2016 |  | 14,214,341 |  | 977,332,329 | 10.37 |  | 413,915,853 |  | 1,405,462,523 |
| 2017 |  | 13,177,984 |  | 1,022,201,249 | 10.18 |  | 7,660,055,575 |  | 8,695,434,808 |
| 2018 |  | 12,558,631 |  | 1,390,111,534 | 13.84 |  | 6,247,472,490 |  | 7,650,142,655 |

Oregon Public Service Retirement Plan
Individual Account Program

| Fiscal Year | Member Contributions |  | Employer Contributions |  |  | Net Investment and Other Income |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dollars | Percent of Annual Covered Payroll |  |  |  |  |
| 2009 | \$ | 495,933,952 | \$ | N/A | N/A \% | \$ | $(553,146,972)$ | \$ | $(57,213,020)$ |
| 2010 |  | 505,922,492 |  | N/A | N/A |  | 393,651,362 |  | 899,573,854 |
| 2011 |  | 513,715,949 |  | N/A | N/A |  | 735,695,057 |  | 1,249,411,006 |
| 2012 |  | 516,174,983 |  | N/A | N/A |  | 71,535,911 |  | 587,710,894 |
| 2013 |  | 510,796,006 |  | N/A | N/A |  | 635,350,054 |  | 1,146,146,060 |
| 2014 |  | 527,303,202 |  | N/A | N/A |  | 977,439,367 |  | 1,504,742,569 |
| 2015 |  | 563,417,649 |  | N/A | N/A |  | 276,949,224 |  | 840,366,873 |
| 2016 |  | 566,450,233 |  | N/A | N/A |  | 76,509,002 |  | 642,959,235 |
| 2017 |  | 605,277,281 |  | N/A | N/A |  | 948,360,842 |  | 1,553,638,123 |
| 2018 |  | 622,296,460 |  | N/A | N/A |  | 772,501,114 |  | 1,394,797,574 |

Deferred Compensation Plan

| Fiscal Year | Member Contributions |  | Employer Contributions |  |  | Net Investment and Other Income |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dollars | Percent of Annual Covered Payroll |  |  |  |  |
| 2009 | \$ | 66,727,977 | \$ | N/A | N/A \% | \$ | $(142,099,959)$ | \$ | $(75,371,982)$ |
| 2010 |  | 66,708,970 |  | N/A | N/A |  | 84,417,201 |  | 151,126,171 |
| 2011 |  | 73,291,691 |  | N/A | N/A |  | 176,999,516 |  | 250,291,207 |
| 2012 |  | 80,632,698 |  | N/A | N/A |  | 9,841,830 |  | 90,474,528 |
| 2013 |  | 74,248,188 |  | N/A | N/A |  | 135,572,819 |  | 209,821,007 |
| 2014 |  | 92,174,335 |  | N/A | N/A |  | 203,181,598 |  | 295,355,933 |
| 2015 |  | 99,796,739 |  | N/A | N/A |  | 48,617,428 |  | 148,414,167 |
| 2016 |  | 107,286,636 |  | N/A | N/A |  | 3,166,856 |  | 110,453,492 |
| 2017 |  | 121,701,967 |  | N/A | N/A |  | 189,041,478 |  | 310,743,445 |
| 2018 |  | 134,259,568 |  | N/A | N/A |  | 169,577,769 |  | 303,837,337 |

${ }^{1}$ Amounts and balance restated for fiscal year 2012 due to a prior period adjustment.

## Deductions by Type - Retirement Programs

For the Last Ten Years Ended June 30:

## Defined Benefit Pension Plan

| Fiscal <br> Year | Benefits | Administrative <br> Expenses ${ }^{\mathbf{1}}$ |  |  |  |  |
| :---: | :--- | :--- | :--- | ---: | ---: | ---: |
| 2009 | $\$$ | $2,790,218,464$ | $\$$ | $26,195,676$ | $\$$ | Refunds |

Oregon Public Service Retirement Plan
Individual Account Program

| Fiscal <br> Year | Administrative <br> Expenses |  |  |  |  |
| :---: | ---: | ---: | ---: | ---: | ---: |
| 2009 | $\$$ | $49,534,423$ | $\$$ | $8,413,392$ | $\$$ |
| 2010 | $72,802,216$ |  | Refunds | Total |  |
| 2011 | $133,970,603$ | $6,873,682$ |  | N/A | $57,947,815$ |
| 2012 | $224,729,644$ | $7,698,487$ | $\mathrm{~N} / \mathrm{A}$ | $80,475,898$ |  |
| 2013 | $241,326,511$ | $7,093,871$ | $\mathrm{~N} / \mathrm{A}$ | $140,781,090$ |  |
| 2014 | $330,535,801$ | $6,934,980$ | $\mathrm{~N} / \mathrm{A}$ | $232,427,742$ |  |
| 2015 | $319,978,740$ | $7,565,611$ | $\mathrm{~N} / \mathrm{A}$ | $248,420,382$ |  |
| 2016 | $364,549,091$ | $8,478,008$ | $\mathrm{~N} / \mathrm{A}$ | $337,470,781$ |  |
| 2017 | $417,119,098$ | $9,481,014$ | $\mathrm{~N} / \mathrm{A}$ | $327,544,351$ |  |
| 2018 | $546,866,343$ | $12,309,768$ | $\mathrm{~N} / \mathrm{A}$ | $373,027,099$ |  |
|  |  |  | $\mathrm{~N} / \mathrm{A}$ | $426,600,112$ |  |
|  |  |  |  | $559,176,111$ |  |

## Deferred Compensation Plan

| Fiscal <br> Year | Benefits | Administrative <br> Expenses | Refunds | Total |  |
| :---: | ---: | ---: | ---: | ---: | ---: |
| 2009 | $\$$ | $38,858,335$ | $\$$ | 816,033 | $\$$ |
| 2010 | $45,901,913$ |  | $\mathrm{~N} / \mathrm{A}$ | $\$$ | $39,674,368$ |
| 2011 | $55,929,452$ | $1,326,647$ | $\mathrm{~N} / \mathrm{A}$ | $46,791,560$ |  |
| 2012 | $61,465,377$ | 40,576 | $\mathrm{~N} / \mathrm{A}$ | $57,255,676$ |  |
| 2013 |  | $89,652,030$ | 874,584 | $\mathrm{~N} / \mathrm{A}$ | $61,883,153$ |
| 2014 | $84,177,564$ | 997,202 | $\mathrm{~N} / \mathrm{A}$ | $71,425,526$ |  |
| 2015 | $91,351,490$ | $1,018,468$ | $\mathrm{~N} / \mathrm{A}$ | $90,649,232$ |  |
| 2016 | $97,089,531$ | $1,202,786$ | $\mathrm{~N} / \mathrm{A}$ | $85,196,032$ |  |
| 2017 | $116,331,317$ | $1,330,947$ | $\mathrm{~N} / \mathrm{A}$ | $92,554,276$ |  |
| 2018 |  | $1,469,816$ | $\mathrm{~N} / \mathrm{A}$ | $98,420,478$ |  |
|  |  |  | $\mathrm{~N} / \mathrm{A}$ | $117,801,133$ |  |

${ }^{1}$ Amount and balance restated for fiscal year 2009 due to a prior period adjustment.

## Changes in Fiduciary Net Position - Retirement Programs <br> For the Last Ten Years Ended June 30:

## Defined Benefit Pension Plan

| Fiscal <br> Year | Additions | Deductions | Net Change |  | Net Position |  |
| :--- | :---: | :---: | :---: | ---: | ---: | ---: |
|  |  | Beginning of Year | End of Year |  |  |  |
| 2009 | $\$(12,245,061,624)$ | $\$ 2,852,963,103$ | $\$(15,098,024,727)$ | $\$$ | $58,026,053,288$ | $\$ 42,928,028,561$ |
| 2010 | $7,726,759,574$ | $2,969,773,548$ | $4,756,986,026$ |  | $42,928,028,561$ | $47,685,014,587$ |
| 2011 | $11,369,516,850$ | $3,259,682,742$ | $8,109,834,108$ | $47,685,014,587$ | $55,794,848,695$ |  |
| 2012 | $1,853,014,094$ | $3,362,832,935$ | $(1,509,818,841)$ | $55,794,848,695$ | $54,285,029,854$ |  |
| 2013 | $7,800,889,373$ | $3,607,005,495$ | $4,193,883,878$ | $54,285,029,854$ | $58,478,913,732$ |  |
| 2014 | $10,817,256,787$ | $3,894,677,855$ | $6,922,578,932$ | $58,478,913,732$ | $65,401,492,664$ |  |
| 2015 | $3,501,521,514$ | $3,979,388,084$ | $(477,866,570)$ | $65,401,492,664$ | $64,923,626,094$ |  |
| 2016 | $1,405,462,523$ | $4,247,029,515$ | $(2,841,566,992)$ | $64,923,626,094$ | $62,082,059,102$ |  |
| 2017 | $8,695,434,808$ | $4,405,790,663$ | $4,289,644,145$ | $62,082,059,102$ | $66,371,703,247$ |  |
| 2018 | $7,650,142,655$ | $4,694,345,457$ | $2,955,797,198$ | $66,371,703,247$ | $69,327,500,445$ |  |

Oregon Public Service Retirement Plan
Individual Account Program

| Fiscal <br> Year |  |  |  |  | Net Position |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  | Additions | Deductions | Net Change | Beginning of Year | End of Year |  |
| 2009 | $\$$ | $(57,213,020)$ | $\$$ | $57,947,815$ | $\$$ | $(115,160,835)$ |
| 2010 | $899,573,854$ | $80,475,898$ | $819,097,956$ | $2,224,269,611$ | $\$ 2,109,108,776$ |  |
| 2011 | $1,249,411,006$ | $140,781,090$ | $1,108,629,916$ |  | $2,109,108,776$ | $2,928,206,732$ |
| 2012 | $587,710,894$ | $232,427,742$ | $355,283,152$ | $4,036,836,732$ | $4,036,836,648$ |  |
| 2013 | $1,146,146,060$ | $248,420,382$ | $897,725,678$ |  | $4,392,119,800$ | $5,289,845,800$ |
| 2014 | $1,504,742,569$ | $337,470,781$ | $1,167,271,788$ | $5,289,845,478$ | $6,457,117,266$ |  |
| 2015 | $840,366,873$ | $327,544,351$ | $512,822,522$ | $6,457,117,266$ | $6,969,939,788$ |  |
| 2016 | $642,959,235$ | $373,027,099$ | $269,932,136$ | $6,969,939,788$ | $7,239,871,924$ |  |
| 2017 | $1,553,638,123$ | $426,600,112$ | $1,127,038,011$ | $7,239,871,924$ | $8,366,909,935$ |  |
| 2018 | $1,394,797,574$ | $559,176,111$ | $835,621,463$ | $8,366,909,935$ | $9,202,531,398$ |  |

## Deferred Compensation Plan

| Fiscal <br> Year |  |  |  |  | Net Position |  |  |
| :--- | :---: | :---: | :---: | :---: | ---: | ---: | ---: |
|  | Additions | Deductions | Net Change | Beginning of Year | End of Year |  |  |
| 2009 | $\$$ | $(75,371,982)$ | $\$$ | $39,674,368$ | $\$$ | $(115,046,350)$ | $\$$ |
| 2010 | $151,126,171$ | $46,791,560$ | $104,334,611$ | $922,652,464$ | $\$ 807,606,114$ |  |  |
| 2011 | $250,291,207$ | $57,255,676$ | $193,035,531$ | $807,606,114$ | $911,940,725$ |  |  |
| 2012 | $90,474,528$ | $61,883,153$ | $28,591,375$ | $911,940,725$ | $1,104,976,256$ |  |  |
| 2013 | $209,821,007$ | $71,425,526$ | $138,395,481$ | $1,104,976,256$ | $1,133,567,631$ |  |  |
| 2014 | $295,355,933$ | $90,649,232$ | $204,706,701$ | $1,133,567,631$ | $1,271,963,112$ |  |  |
| 2015 | $148,414,167$ | $85,196,032$ | $63,218,135$ | $1,271,963,112$ | $1,476,669,813$ |  |  |
| 2016 | $110,453,492$ | $92,554,276$ | $17,899,216$ | $1,476,669,813$ | $1,539,887,948$ |  |  |
| 2017 | $310,743,445$ | $98,420,478$ | $212,322,967$ | $1,539,887,948$ | $1,557,787,164$ |  |  |
| 2018 | $303,837,337$ | $117,801,133$ | $186,036,204$ | $1,557,787,164$ | $1,770,110,131$ |  |  |
|  |  |  |  |  | $1,770,110,131$ | $1,956,146,335$ |  |

${ }^{1}$ Balances are restated for fiscal years 2009 and 2012 due to prior period adjustments.

## Additions by Source - OPEB

For the Last Ten Years Ended June 30:

Retirement Health Insurance Account

| Fiscal Year | Member Contributions |  | Employer Contributions |  |  | Net Investment and Other Income |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dollars | Percent of Annual Covered Payroll |  |  |  |  |
| 2009 | \$ | N/A | \$ | 28,812,705 | 0.37 \% | \$ | $(52,278,868)$ | \$ | $(23,466,163)$ |
| 2010 |  | N/A |  | 22,351,240 | 0.29 |  | 31,145,418 |  | 53,496,658 |
| 2011 |  | N/A |  | 22,176,966 | 0.29 |  | 47,359,659 |  | 69,536,625 |
| 2012 |  | N/A |  | 46,464,958 | 0.54 |  | 3,023,553 |  | 49,488,511 |
| 2013 |  | N/A |  | 47,294,060 | 0.57 |  | 35,636,711 |  | 82,930,771 |
| 2014 |  | N/A |  | 48,253,398 | 0.56 |  | 56,194,217 |  | 104,447,615 |
| 2015 |  | N/A |  | 53,648,437 | 0.59 |  | 15,606,876 |  | 69,255,313 |
| 2016 |  | N/A |  | 44,587,963 | 0.47 |  | 4,246,552 |  | 48,834,515 |
| 2017 |  | N/A |  | 49,785,501 | 0.50 |  | 57,566,224 |  | 107,351,725 |
| 2018 |  | N/A |  | 47,997,918 | 0.48 |  | 50,869,212 |  | 98,867,130 |

Retiree Health Insurance Premium Account

|  |  |  | Employer Contributions |  |  |  |
| ---: | :---: | ---: | ---: | ---: | ---: | ---: |
| Fiscal <br> Year | Member <br> Contributions | Dollars | Percent of Annual <br> Covered Payroll | Net Investment <br> and Other Income | Total |  |
| 2009 | $\$$ | N/A | $\$$ | $2,005,173$ | $0.10 \%$ | $\$$ |
| 2010 | N/A | $1,496,640$ | 0.08 | $(1,578,384)$ | $\$$ | 426,789 |
| 2011 | N/A | $1,428,453$ | 0.08 | 939,274 | $2,435,914$ |  |
| 2012 | N/A | $3,378,230$ | 0.13 | $1,135,114$ | $2,563,567$ |  |
| 2013 | N/A | $3,443,805$ | 0.14 | 16,723 | $3,394,953$ |  |
| 2014 | N/A | $6,149,608$ | 0.24 | 499,279 | $3,943,084$ |  |
| 2015 | N/A | $6,887,258$ | 0.25 | 739,056 | $6,888,664$ |  |
| 2016 | N/A | $10,966,837$ | 0.39 | 266,949 | $7,154,207$ |  |
| 2017 | N/A | $11,863,776$ | 0.39 | 228,057 | $11,194,894$ |  |
| 2018 | N/A | $13,290,145$ | 0.45 | $2,027,506$ | $13,891,282$ |  |
|  |  |  |  | $2,383,184$ | $15,673,329$ |  |

## Deductions by Type - OPEB

## For the Last Ten Years Ended June 30:

## Retirement Health Insurance Account

| Fiscal <br> Year | Benefits ${ }^{\text {1 }}$ | Administrative <br> Expenses | Refunds | Total |  |  |
| :---: | :---: | ---: | ---: | ---: | ---: | ---: |
| 2009 | $\$$ | $28,262,580$ | $\$$ | 958,311 | $\$$ | N/A |
| 2010 | $28,821,539$ | 974,988 |  | N/A | $29,220,891$ |  |
| 2011 | $29,251,771$ | $1,039,603$ | N/A | $29,796,527$ |  |  |
| 2012 | $29,935,920$ | 963,843 | N/A | $30,291,374$ |  |  |
| 2013 | $30,777,470$ | $1,149,475$ | N/A | $30,899,763$ |  |  |
| 2014 | $34,112,567$ | $1,044,937$ | N/A | $31,926,945$ |  |  |
| 2015 | $31,922,820$ | $1,279,427$ | N/A | $33,202,504$ |  |  |
| 2016 | $33,602,540$ | $1,256,017$ | N/A | $34,858,557$ |  |  |
| 2017 | $31,186,802$ | $1,288,059$ | N/A | $32,474,861$ |  |  |
| 2018 | $32,503,140$ | $1,281,744$ | N/A | $33,784,884$ |  |  |

Retiree Health Insurance Premium Account

| Fiscal <br> Year | Administrative <br> Benefits ${ }^{\mathbf{1}}$ |  |  |  |  |
| ---: | ---: | ---: | ---: | ---: | ---: |
| 2009 | $\$$ | $1,926,236$ | $\$$ | 115,770 | $\$$ |
| 2010 | $2,307,058$ | 103,645 | $\mathrm{~N} / \mathrm{A}$ | $\$$ | $2,042,006$ |
| 2011 | $3,024,382$ | 161,559 | $\mathrm{~N} / \mathrm{A}$ | $2,410,703$ |  |
| 2012 | $3,885,769$ | 71,981 | $\mathrm{~N} / \mathrm{A}$ | $3,185,941$ |  |
| 2013 | $4,093,736$ | 169,137 | $\mathrm{~N} / \mathrm{A}$ | $3,957,750$ |  |
| 2014 | $4,925,743$ | 170,901 | $\mathrm{~N} / \mathrm{A}$ | $4,262,873$ |  |
| 2015 | $4,230,808$ | 188,598 | $\mathrm{~N} / \mathrm{A}$ | $5,096,644$ |  |
| 2016 | $4,682,975$ | 259,850 | $\mathrm{~N} / \mathrm{A}$ | $4,419,406$ |  |
| 2017 | $4,327,944$ | 285,895 | $\mathrm{~N} / \mathrm{A}$ | $4,942,825$ |  |
| 2018 | $4,659,536$ | 277,596 | $\mathrm{~N} / \mathrm{A}$ | $4,613,839$ |  |
|  |  |  |  | $4,937,132$ |  |

[^16]
## Changes in Plan Fiduciary Net Position - OPEB

For the Last Ten Years Ended June 30:

## Retirement Health Insurance Account

| Fiscal <br> Year |  |  |  | Net Position |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  | Additions | Deductions | Net Change | Beginning of Year | End of Year |  |
| 2009 | $\$$ | $(23,466,163)$ | $\$$ | $29,220,891$ | $\$$ | $(52,687,054)$ |
| 2010 | $53,496,658$ | $29,796,527$ | $23,700,131$ | $237,732,701$ | $\$$ | $185,045,647$ |
| 2011 | $69,536,625$ | $30,291,374$ | $39,245,251$ |  | $205,045,647$ | $208,745,778$ |
| 2012 | $49,488,511$ | $30,899,763$ | $18,588,748$ |  | $247,991,029$ | $247,991,029$ |
| 2013 | $82,930,771$ | $31,926,945$ | $51,003,826$ | $266,579,777$ | $317,583,603$ |  |
| 2014 | $104,447,615$ | $35,157,504$ | $69,290,111$ | $317,583,603$ | $386,873,714$ |  |
| 2015 | $69,255,313$ | $33,202,247$ | $36,053,066$ | $386,873,714$ | $422,926,780$ |  |
| 2016 | $48,834,515$ | $34,858,557$ | $13,975,958$ | $422,926,780$ | $436,902,738$ |  |
| 2017 | $107,351,725$ | $32,474,861$ | $74,876,864$ | $436,902,738$ | $511,779,602$ |  |
| 2018 | $98,867,130$ | $33,784,884$ | $65,082,246$ | $511,779,602$ | $576,861,848$ |  |

Retiree Health Insurance Premium Account

| Fiscal <br> Year |  | Additions | Deductions | Net Change | Net Position |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| 2009 | $\$$ | 426,789 | $\$$ | $2,042,006$ | $\$$ | $(1,615,217)$ |
| 2010 | $2,435,914$ | $2,410,703$ | $\$$ | $7,334,559$ | $5,719,342$ |  |
| 2011 | $2,563,567$ | $3,185,941$ | 25,211 | $5,719,342$ | $5,744,553$ |  |
| 2012 | $3,394,953$ | $3,957,750$ | $(622,374)$ | $5,744,553$ | $5,122,179$ |  |
| 2013 | $3,943,084$ | $4,262,873$ | $(562,797)$ | $5,122,179$ | $4,559,382$ |  |
| 2014 | $6,888,664$ | $5,096,644$ | $(319,789)$ | $4,559,382$ | $4,239,593$ |  |
| 2015 | $7,154,207$ | $4,419,406$ | $1,792,020$ | $4,239,593$ | $6,031,613$ |  |
| 2016 | $11,194,894$ | $4,942,825$ | $2,734,801$ | $6,031,613$ | $8,766,414$ |  |
| 2017 | $13,891,282$ | $4,613,839$ | $6,252,069$ | $8,766,414$ | $15,018,483$ |  |
| 2018 | $15,673,329$ | $4,937,132$ | $10,736,197$ | $15,018,483$ | $24,295,926$ |  |
| 20 |  |  | $24,295,926$ | $35,032,123$ |  |  |

Additions by Source - Retirement Programs
For the Last Ten Years Ended December 31 ${ }^{1}$ :

## Defined Benefit Pension Plan

| $\begin{gathered} \text { Calendar } \\ \text { Year } \\ \hline \end{gathered}$ | Member Contributions |  | Employer Contributions |  |  | Net Investment and Other Income |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dollars | Percent of Annual Covered Payroll |  |  |  |  |
| 2008 | \$ | 7,316,509 | \$ | 639,128,268 | 7.86 \% | \$ | (16,483,601,895) | \$ | $(15,837,157,118)$ |
| 2009 |  | 11,209,060 |  | 561,305,422 | 6.59 |  | 8,054,309,024 |  | 8,626,823,506 |
| 2010 |  | 14,327,206 |  | 411,590,742 | 4.61 |  | 6,018,828,853 |  | 6,444,746,801 |
| 2011 |  | 15,771,376 |  | 593,451,757 | 6.85 |  | 1,189,044,156 |  | 1,798,267,289 |
| 2012 |  | 14,148,372 |  | 862,934,319 | 10.99 |  | 7,201,022,711 |  | 8,078,105,402 |
| 2013 |  | 18,664,061 |  | 1,496,033,607 | 17.68 |  | 8,595,803,270 |  | 10,110,500,938 |
| 2014 |  | 13,200,528 |  | 937,788,619 | 10.48 |  | 4,342,718,450 |  | 5,293,707,597 |
| 2015 |  | 14,362,049 |  | 1,127,799,421 | 12.25 |  | 1,232,493,098 |  | 2,374,654,568 |
| 2016 |  | 13,085,105 |  | 976,297,293 | 10.17 |  | 4,290,378,888 |  | 5,279,761,286 |
| 2017 |  | 14,668,384 |  | 1,179,420,962 | 10.77 |  | 9,343,076,932 |  | 10,537,166,278 |

Oregon Public Service Retirement Plan Individual Account Program

| Calendar Year | Member <br> Contributions |  | Employer Contributions |  |  | Net Investment and Other Income |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dollars | Percent of Annual Covered Payroll |  |  |  |  |
| 2008 | \$ | 476,238,379 | \$ | N/A | N/A \% | \$ | $(681,055,059)$ | \$ | $(204,816,680)$ |
| 2009 |  | 504,209,955 |  | N/A | N/A |  | 435,988,065 |  | 940,198,020 |
| 2010 |  | 502,322,036 |  | N/A | N/A |  | 400,883,000 |  | 903,205,036 |
| 2011 |  | 518,199,449 |  | N/A | N/A |  | 96,058,972 |  | 614,258,421 |
| 2012 |  | 499,094,923 |  | N/A | N/A |  | 623,896,684 |  | 1,122,991,607 |
| 2013 |  | 542,566,655 |  | N/A | N/A |  | 814,928,040 |  | 1,357,494,695 |
| 2014 |  | 511,048,423 |  | N/A | N/A |  | 450,087,155 |  | 961,135,578 |
| 2015 |  | 596,936,756 |  | N/A | N/A |  | 140,226,970 |  | 737,163,726 |
| 2016 |  | 597,188,543 |  | N/A | N/A |  | 518,172,223 |  | 1,115,360,766 |
| 2017 |  | 613,683,342 |  | N/A | N/A |  | 1,213,845,362 |  | 1,827,528,704 |

Deferred Compensation Plan

| Calendar Year | Member Contributions |  | Employer Contributions |  |  | Net Investment and Other Income |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dollars | Percent of Annual Covered Payroll |  |  |  |  |
| 2008 | \$ | 72,316,124 | \$ | N/A | N/A \% | \$ | (268,310,470) | \$ | (195,994,346) |
| 2009 |  | 63,087,307 |  | N/A | N/A |  | 147,674,587 |  | 210,761,894 |
| 2010 |  | 67,994,065 |  | N/A | N/A |  | 82,812,783 |  | 150,806,848 |
| 2011 |  | 75,619,604 |  | N/A | N/A |  | 35,406,816 |  | 111,026,420 |
| 2012 |  | 78,115,678 |  | N/A | N/A |  | 105,067,553 |  | 183,183,231 |
| 2013 |  | 88,901,454 |  | N/A | N/A |  | 207,310,080 |  | 296,211,534 |
| 2014 |  | 92,495,435 |  | N/A | N/A |  | 102,188,822 |  | 194,684,257 |
| 2015 |  | 97,373,493 |  | N/A | N/A |  | 15,087,160 |  | 112,460,653 |
| 2016 |  | 109,040,225 |  | N/A | N/A |  | 83,913,037 |  | 192,953,262 |
| 2017 |  | 120,454,924 |  | N/A | N/A |  | 212,359,507 |  | 332,814,431 |

[^17]
## Deductions by Type - Retirement Programs

## For the Last Ten Years Ended December $31{ }^{1}$ :

## Defined Benefit Pension Plan

| Calendar <br> Year | Benefits | Administrative <br> Expenses $^{2}$ | Refunds | Total |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2008 | $\$$ | $2,784,164,757$ | $\$$ | $24,645,591$ | $\$$ | $27,117,003$ |
| 2009 | $2,823,723,754$ |  | $26,011,412$ |  | $18,269,906$ | $2,835,927,351$ |
| 2010 | $3,053,863,566$ | $29,126,521$ | $17,996,148$ | $3,100,005,072$ |  |  |
| 2011 | $3,351,517,947$ | $29,244,166$ | $38,369,101$ | $3,419,131,214$ |  |  |
| 2012 | $3,351,430,408$ | $31,807,897$ | $17,970,250$ | $3,401,208,555$ |  |  |
| 2013 | $3,708,827,767$ | $34,271,919$ | $25,529,913$ | $3,768,629,599$ |  |  |
| 2014 | $3,888,166,333$ | $35,187,183$ | $17,850,587$ | $3,941,204,103$ |  |  |
| 2015 | $4,068,416,728$ | $37,333,754$ | $15,932,985$ | $4,121,683,467$ |  |  |
| 2016 | $4,248,984,127$ | $41,936,746$ | $14,931,267$ | $4,305,852,140$ |  |  |
| 2017 | $4,495,375,698$ | $41,149,466$ | $14,404,077$ | $4,550,929,241$ |  |  |

Oregon Public Service Retirement Plan Individual Account Program

| Calendar <br> Year | Benefits | Administrative <br> Expenses | Refunds | Total |  |  |
| :---: | ---: | ---: | ---: | ---: | ---: | ---: |
| 2008 | $\$$ | $58,765,223$ | $\$$ | $8,183,279$ | $\$$ | $\mathrm{~N} / \mathrm{A}$ |
| 2009 | $53,171,640$ | $7,905,631$ | $\mathrm{~N} / \mathrm{A}$ |  | $66,948,502$ |  |
| 2010 | $95,293,228$ | $7,822,430$ | $\mathrm{~N} / \mathrm{A}$ | $61,077,271$ |  |  |
| 2011 | $196,350,366$ | $8,363,154$ | $\mathrm{~N} / \mathrm{A}$ | $103,115,658$ |  |  |
| 2012 | $218,180,975$ | $5,528,973$ | $\mathrm{~N} / \mathrm{A}$ | $204,713,520$ |  |  |
| 2013 | $301,297,929$ | $7,164,598$ | $\mathrm{~N} / \mathrm{A}$ | $223,709,948$ |  |  |
| 2014 | $332,722,945$ | $7,315,352$ | $\mathrm{~N} / \mathrm{A}$ | $308,462,527$ |  |  |
| 2015 | $343,688,428$ | $7,746,075$ | $\mathrm{~N} / \mathrm{A}$ | $340,038,297$ |  |  |
| 2016 | $386,689,618$ | $9,106,820$ | $\mathrm{~N} / \mathrm{A}$ | $351,434,503$ |  |  |
| 2017 | $497,309,999$ | $9,958,373$ | $\mathrm{~N} / \mathrm{A}$ | $395,796,438$ |  |  |
|  |  |  |  | $507,268,372$ |  |  |

## Deferred Compensation Plan

| Calendar <br> Year | Benefits | Administrative <br> Expenses | Refunds | Total |  |
| :---: | ---: | ---: | ---: | ---: | ---: |
| 2008 | $\$$ | $47,955,641$ | $\$$ | 795,233 | $\$$ |
| 2009 | $37,366,503$ | 863,699 | $\mathrm{~N} / \mathrm{A}$ | $\$$ | $48,750,874$ |
| 2010 | $46,759,679$ | 804,345 | $\mathrm{~N} / \mathrm{A}$ |  | $38,230,202$ |
| 2011 | $60,816,774$ | 963,874 | $\mathrm{~N} / \mathrm{A}$ | $47,564,024$ |  |
| 2012 | $65,498,582$ | 783,755 | $\mathrm{~N} / \mathrm{A}$ | $61,780,648$ |  |
| 2013 | $79,075,903$ | 982,625 | $\mathrm{~N} / \mathrm{A}$ | $66,282,337$ |  |
| 2014 | $92,995,075$ | 998,023 | $\mathrm{~N} / \mathrm{A}$ | $80,058,528$ |  |
| 2015 | $82,398,740$ | $1,050,769$ | $\mathrm{~N} / \mathrm{A}$ | $93,993,098$ |  |
| 2016 | $81,073,521$ | $1,374,662$ | $\mathrm{~N} / \mathrm{A}$ | $83,449,509$ |  |
| 2017 | $101,419,280$ | $1,390,830$ | $\mathrm{~N} / \mathrm{A}$ | $82,448,183$ |  |
|  |  |  | $\mathrm{~N} / \mathrm{A}$ | $102,810,110$ |  |

[^18]
## Changes in Fiduciary Net Position - Retirement Programs

## For the Last Ten Years Ended December 31 ${ }^{1}$ :

## Defined Benefit Pension Plan ${ }^{2}$

| Calendar Year | Additions |  | Deductions ${ }^{4}$ |  | Net Change |  | Net Position ${ }^{5}$ |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Beginning of Year |  |  |  | End of Year |
| 2008 | \$ | $(15,837,157,118)$ |  |  | \$ | 2,835,927,351 | \$ | (18,673,084,469) | \$ | 62,336,019,531 | \$ | 43,662,935,062 |
| 2009 |  | 8,626,823,506 |  | 2,868,005,072 |  | 5,758,818,434 |  | 43,662,935,062 |  | 49,421,753,496 |
| 2010 |  | 6,444,746,801 |  | 3,100,986,235 |  | 3,343,760,566 |  | 49,421,753,496 |  | 52,765,514,062 |
| 2011 |  | 1,798,267,289 |  | 3,419,131,214 |  | $(1,620,863,925)$ |  | 52,765,514,062 |  | 51,144,650,137 |
| 2012 |  | 8,078,105,402 |  | 3,401,208,555 |  | 4,676,896,847 |  | 51,144,650,137 |  | 55,821,546,984 |
| 2013 |  | 10,110,500,938 |  | 3,768,629,598 |  | 6,341,871,340 |  | 55,821,546,984 |  | 62,163,418,324 |
| 2014 |  | 5,293,707,597 |  | 3,941,204,103 |  | 1,352,503,494 |  | 62,163,400,642 |  | 63,515,904,136 |
| 2015 |  | 2,374,654,568 |  | 4,116,424,013 |  | $(1,741,769,445)$ |  | 63,515,904,136 |  | 61,774,134,691 |
| 2016 |  | 5,279,761,286 |  | 4,305,852,140 |  | 973,909,146 |  | 61,774,134,691 |  | 62,748,043,837 |
| 2017 |  | 10,537,166,278 |  | 4,551,871,595 |  | 5,985,294,683 |  | 62,748,043,837 |  | 68,733,338,520 |

Oregon Public Service Retirement Plan ${ }^{3}$ Individual Account Program

| Calendar Year | Additions |  | Deductions |  | Net Change |  | Net Position |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | ginning of Year |  |  |  | End of Year |
| 2008 | \$ | (204,816,680) |  |  | \$ | 66,948,502 | \$ | $(271,765,182)$ | \$ | 2,148,409,862 | \$ | 1,876,644,680 |
| 2009 |  | 940,198,020 |  | 61,077,271 |  | 879,120,749 |  | 1,876,644,680 |  | 2,755,765,429 |
| 2010 |  | 903,205,036 |  | 103,115,658 |  | 800,089,378 |  | 2,755,765,429 |  | 3,555,854,807 |
| 2011 |  | 614,258,421 |  | 204,713,520 |  | 409,544,901 |  | 3,555,854,807 |  | 3,965,399,708 |
| 2012 |  | 1,122,991,607 |  | 223,709,948 |  | 899,281,659 |  | 3,965,399,708 |  | 4,864,681,367 |
| 2013 |  | 1,357,494,695 |  | 308,462,527 |  | 1,049,032,168 |  | 4,864,681,367 |  | 5,913,713,535 |
| 2014 |  | 961,135,579 |  | 340,038,297 |  | 621,097,282 |  | 5,913,713,535 |  | 6,534,810,817 |
| 2015 |  | 737,163,726 |  | 351,434,503 |  | 385,729,223 |  | 6,534,810,817 |  | 6,920,540,040 |
| 2016 |  | 1,115,360,766 |  | 395,796,438 |  | 719,564,328 |  | 6,920,540,040 |  | 7,640,104,368 |
| 2017 |  | 1,827,528,704 |  | 507,268,372 |  | 1,320,260,332 |  | 7,640,104,368 |  | 8,960,364,700 |

## Deferred Compensation Plan

| Calendar <br> Year | Additions | Deductions |  |  | Net Position |  |
| :---: | :---: | ---: | ---: | ---: | ---: | ---: |
| 2008 | $\$$ | $(195,994,346)$ | $\$$ | $48,750,874$ | $\$$ | $(244,745,220)$ |
| 2009 | $210,761,894$ | $38,230,202$ |  | $172,531,692$ | $988,916,004$ | $\$$ |
| 2010 | $150,806,848$ | $47,564,024$ | $103,242,824$ | $744,170,784$ | $744,170,784$ |  |
| 2011 | $111,026,420$ | $61,780,648$ | $49,245,772$ | $1,019,945,476$ | $916,702,476$ |  |
| 2012 | $183,183,231$ | $66,282,337$ | $116,900,894$ | $1,069,191,072$ | $1,019,945,300$ |  |
| 2013 | $296,211,534$ | $80,058,528$ | $216,153,006$ | $1,186,091,967$ | $1,186,091,966$ |  |
| 2014 | $194,684,257$ | $93,993,098$ | $100,691,159$ | $1,402,244,973$ | $1,402,244,973$ |  |
| 2015 | $112,460,653$ | $83,449,509$ | $29,011,144$ | $1,502,936,132$ | $1,502,936,132$ |  |
| 2016 | $192,953,262$ | $82,448,183$ | $110,505,079$ | $1,531,947,276$ | $1,642,452,276$ |  |
| 2017 | $332,814,431$ | $102,810,110$ | $230,004,321$ | $1,642,452,355$ | $1,872,456,676$ |  |

[^19]
## Additions by Source - OPEB

For the Last Ten Years Ended December $31{ }^{1}$ :
Retirement Health Insurance Account

| Calendar Year | Member Contributions |  | Employer Contributions |  |  | Net Investment and Other Income |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dollars | Percent of Annual Covered Payroll |  |  |  |  |
| 2008 | \$ | N/A | \$ | 28,043,517 | 0.34 \% | \$ | $(66,077,417)$ | \$ | $(38,033,900)$ |
| 2009 |  | N/A |  | 25,863,178 | 0.31 |  | 33,958,964 |  | 59,822,142 |
| 2010 |  | N/A |  | 22,156,216 | 0.25 |  | 26,075,309 |  | 48,231,525 |
| 2011 |  | N/A |  | 32,610,644 | 0.38 |  | 5,474,204 |  | 38,084,848 |
| 2012 |  | N/A |  | 48,118,569 | 0.59 |  | 35,088,054 |  | 83,206,623 |
| 2013 |  | N/A |  | 47,729,940 | 0.56 |  | 46,420,994 |  | 94,150,934 |
| 2014 |  | N/A |  | 49,466,294 | 0.55 |  | 25,754,870 |  | 75,221,164 |
| 2015 |  | N/A |  | 48,846,297 | 0.59 |  | 7,995,269 |  | 56,841,566 |
| 2016 |  | N/A |  | 48,339,520 | 0.50 |  | 31,003,380 |  | 79,342,900 |
| 2017 |  | N/A |  | 49,167,576 | 0.49 |  | 72,787,020 |  | 121,954,596 |

## Retiree Health Insurance Premium Account

Employer Contributions

| Calendar <br> Year | Member <br> Contributions | Dollars | Percent of Annual <br> Covered Payroll | Net Investment <br> and Other Income | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2008 | $\$$ | N/A | $\$$ | $1,867,402$ | $0.08 \%$ | $\$$ |
| 2009 | N/A | $1,796,343$ | 0.08 | $(2,004,488)$ | $\$$ | $(137,086)$ |
| 2010 | N/A | $1,458,105$ | 0.06 | $1,016,811$ | $2,813,154$ |  |
| 2011 | N/A | $2,347,710$ | 0.10 | 659,794 | $2,117,899$ |  |
| 2012 | N/A | $3,450,509$ | 0.15 | 158,742 | $2,506,452$ |  |
| 2013 | N/A | $4,708,305$ | 0.19 | 557,438 | $4,007,947$ |  |
| 2014 | N/A | $6,378,015$ | 0.24 | 588,465 | $5,296,770$ |  |
| 2015 | N/A | $8,747,711$ | 0.25 | 361,915 | $6,739,930$ |  |
| 2016 | N/A | $11,621,895$ | 0.40 | 131,852 | $8,879,563$ |  |
| 2017 | N/A | $12,646,688$ | 0.43 | 933,866 | $12,555,761$ |  |
|  |  |  |  | $2,915,300$ | $15,561,988$ |  |

[^20]
## Deductions by Type - OPEB

## For the Last Ten Years Ended December 31 ${ }^{1}$ :

Retirement Health Insurance Account

| Calendar <br> Year | Benefits | Administrative <br> Expenses | Refunds | Total |  |  |
| :---: | :--- | :--- | ---: | :--- | ---: | :---: |
| 2008 | $\$$ | $27,976,500$ | $\$$ | 918,244 | $\$$ | $\mathrm{~N} / \mathrm{A}$ |
| 2009 | $28,537,920$ | 974,580 | $\mathrm{~N} / \mathrm{A}$ | $28,894,744$ |  |  |
| 2010 | $29,066,220$ | 973,329 | $\mathrm{~N} / \mathrm{A}$ | $29,512,500$ |  |  |
| 2011 | $29,524,122$ | $1,283,144$ | $\mathrm{~N} / \mathrm{A}$ | $30,039,549$ |  |  |
| 2012 | $30,375,640$ | 837,282 | $\mathrm{~N} / \mathrm{A}$ | $30,807,266$ |  |  |
| 2013 | $31,132,920$ | $1,095,853$ | $\mathrm{~N} / \mathrm{A}$ | $31,212,922$ |  |  |
| 2014 | $31,636,379$ | $1,167,459$ | $\mathrm{~N} / \mathrm{A}$ | $32,228,773$ |  |  |
| 2015 | $32,273,928$ | $1,223,215$ | $\mathrm{~N} / \mathrm{A}$ | $32,803,838$ |  |  |
| 2016 | $32,385,680$ | $1,206,654$ | $\mathrm{~N} / \mathrm{A}$ | $33,497,143$ |  |  |
| 2017 | $32,438,822$ | $1,275,297$ | $\mathrm{~N} / \mathrm{A}$ | $33,592,334$ |  |  |
|  |  |  |  |  | $33,714,119$ |  |

Retiree Health Insurance Premium Account

| Calendar Year |  | Benefits | Administrative Expenses |  | Refunds |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2008 | \$ | 1,902,292 | \$ | 101,664 | \$ | N/A | \$ | 2,003,956 |
| 2009 |  | 2,020,198 |  | 113,096 |  | N/A |  | 2,133,294 |
| 2010 |  | 2,664,123 |  | 106,791 |  | N/A |  | 2,770,914 |
| 2011 |  | 3,547,400 |  | 124,769 |  | N/A |  | 3,672,169 |
| 2012 |  | 3,968,267 |  | 134,246 |  | N/A |  | 4,102,513 |
| 2013 |  | 4,323,159 |  | 172,485 |  | N/A |  | 4,495,644 |
| 2014 |  | 4,615,612 |  | 180,524 |  | N/A |  | 4,796,136 |
| 2015 |  | 4,680,196 |  | 214,500 |  | N/A |  | 4,894,696 |
| 2016 |  | 4,340,503 |  | 288,507 |  | N/A |  | 4,629,010 |
| 2017 |  | 4,578,655 |  | 273,005 |  | N/A |  | 4,851,660 |

[^21]
## Change in Fiduciary Net Position - OPEB

## For the Last Ten Years Ended December 31 ${ }^{1}$ :

## Retirement Health Insurance Account

| Calendar <br> Year |  |  |  |  | Net Position |  |
| :---: | :---: | :---: | :---: | :---: | ---: | ---: |
| Additions | Deductions | Net Change | Beginning of Year | End of Year |  |  |
| 2008 | $\$$ | $(38,033,900)$ | $\$$ | $28,894,744$ | $\$$ | $(66,928,644)$ |
| 2009 | $59,822,142$ | $29,512,500$ | $30,309,642$ | $250,759,958$ | $\$$ | $183,831,314$ |
| 2010 | $48,231,525$ | $30,039,549$ | $18,191,976$ |  | $183,831,314$ | $214,140,956$ |
| 2011 | $38,084,848$ | $30,807,266$ | $7,277,582$ | $214,140,956$ | $232,332,932$ |  |
| 2012 | $83,206,623$ | $31,212,922$ | $51,993,701$ | $232,332,932$ | $239,610,514$ |  |
| 2013 | $94,150,934$ | $32,228,773$ | $61,922,161$ | $239,610,514$ | $291,604,215$ |  |
| 2014 | $75,221,164$ | $32,803,838$ | $42,417,326$ | $291,604,215$ | $353,526,376$ |  |
| 2015 | $56,841,566$ | $33,497,143$ | $23,344,423$ | $353,526,376$ | $395,943,702$ |  |
| 2016 | $79,342,900$ | $33,592,334$ | $45,750,566$ | $395,943,702$ | $419,288,125$ |  |
| 2017 | $121,954,596$ | $33,714,119$ | $88,240,477$ | $419,288,125$ | $465,038,691$ |  |
|  |  |  |  | $465,038,691$ | $553,279,168$ |  |

## Retiree Health Insurance Premium Account

| Calendar <br> Year |  |  |  | Net Position |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  | Additions | Deductions | Net Change | Beginning of Year | End of Year |  |
| 2008 | $\$$ | $(137,086)$ | $\$ 2,003,956$ | $\$$ | $(2,141,042)$ | $\$$ |
| 2009 | $2,813,154$ | $2,133,294$ | 679,860 | $7,819,315$ | $\$$ | $5,678,273$ |
| 2010 | $2,117,899$ | $2,770,914$ | $(653,015)$ | $6,678,273$ | $6,358,133$ |  |
| 2011 | $2,506,452$ | $3,672,169$ | $(1,165,717)$ | $5,358,133$ | $5,705,118$ |  |
| 2012 | $4,007,946$ | $4,102,513$ | $(94,567)$ | $4,705,118$ | $4,539,401$ |  |
| 2013 | $5,296,770$ | $4,495,644$ | 801,126 | $4,539,401$ | $4,444,834$ |  |
| 2014 | $6,739,930$ | $4,796,136$ | $1,943,794$ | $5,245,934$ | $5,245,960$ | $7,189,754$ |
| 2015 | $8,879,563$ | $4,894,696$ | $3,984,867$ | $7,189,754$ | $11,174,621$ |  |
| 2016 | $12,555,761$ | $4,629,010$ | $7,926,751$ | $11,174,621$ | $19,101,372$ |  |
| 2017 | $15,561,988$ | $4,851,660$ | $10,710,328$ | $19,101,372$ | $29,811,700$ |  |

${ }^{1}$ Calendar year-end information is provided because earnings are distributed as of December 31 .

## Schedule of Earnings and Crediting

## at December 31 ${ }^{1}$ :

|  | Tier One Earnings/(Loss) Available for Crediting | Credited |  |  |  | Variable Earnings/ (Loss) Credited | Individual Account Program |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Calendar Year |  | Tier One |  | Tier Two |  |  |  |
| 2008 | (27.18) \% | 8.00 | \% | (27.18) | \% | (43.71) \% | (26.75) \% |
| 2009 | 19.12 | 8.00 |  | 19.12 |  | 37.57 | 18.47 |
| 2010 | 12.65 | 8.00 |  | 12.44 |  | 15.17 | 12.13 |
| 2011 | 2.21 | 8.00 |  | 2.21 |  | (7.80) | 2.15 |
| 2012 | 14.53 | 8.00 |  | 14.68 |  | 18.43 | 14.09 |
| 2013 | 15.76 | 8.00 |  | 15.62 | 2 | 25.74 | 15.59 |
| 2014 | 7.24 | 7.75 |  | 7.24 |  | 4.29 | 7.05 |
| 2015 | 1.87 | 7.75 |  | 1.87 |  | (1.61) | 1.85 |
| 2016 | 7.15 | 7.50 |  | 7.15 |  | 8.76 | 7.13 |
| 2017 | 15.23 | 7.50 |  | 15.23 |  | 26.48 | 14.72 |

${ }^{1}$ Calendar year-end information is provided because earnings are credited as of December 31.
${ }^{2}$ Earnings rate includes allocation from settlement of Murray v. PERB litigation.
${ }^{3}$ Earnings rate includes allocation from settlement of White, et al. v. PERB litigation.

## Schedule of Benefit Expenses By Type -

Defined Benefit Pension Plan
For the Years Ended June 30:

|  | Service <br> Benefits |  | Disability Benefits |  |  |  | Retirement <br> Benefit Totals | Death <br> Benefits |  | Refunds ${ }^{1}$ |  |  |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Year |  |  |  | Duty |  | Non-Duty |  |  |  |  | Normal |  | Death |  |  |
| 2009 | \$ | 2,672,728,881 | \$ | 14,270,486 | \$ | 100,050,006 | \$ 2,787,049,373 | \$ | 3,169,091 | \$ | 36,548,963 | \$ | N/A | \$ | 2,826,767,427 |
| 2010 |  | 2,795,098,921 |  | 15,188,097 |  | 101,866,823 | 2,912,153,841 |  | 3,414,960 |  | 25,692,404 |  | N/A |  | 2,941,261,205 |
| 2011 |  | 3,074,390,373 |  | 15,967,087 |  | 105,974,442 | 3,196,331,902 |  | 7,606,867 |  | 17,203,318 |  | 9,283,908 |  | 3,230,425,995 |
| 2012 |  | 3,166,918,154 |  | 16,449,589 |  | 108,423,907 | 3,291,791,650 |  | 3,918,168 |  | 27,966,120 |  | 6,054,330 |  | 3,329,730,268 |
| 2013 |  | 3,422,618,167 |  | 17,242,718 |  | 111,616,337 | 3,551,477,222 |  | 4,582,777 |  | 10,074,038 |  | 7,365,530 |  | 3,573,499,567 |
| 2014 |  | 3,701,010,685 |  | 17,739,646 |  | 113,317,283 | 3,832,067,614 |  | 5,802,797 |  | 13,614,833 |  | 11,945,261 |  | 3,863,430,505 |
| 2015 |  | 3,790,050,384 |  | 17,943,338 |  | 113,129,130 | 3,921,122,852 |  | 6,044,180 |  | 7,283,720 |  | 9,197,495 |  | 3,943,648,247 |
| 2016 |  | 4,045,951,252 |  | 18,896,881 |  | 118,534,433 | 4,183,382,566 |  | 9,925,146 |  | 6,342,385 |  | 6,812,193 |  | 4,206,462,290 |
| 2017 |  | 4,204,153,060 |  | 18,965,495 |  | 118,479,583 | 4,341,598,137 |  | 4,684,598 |  | 6,589,962 |  | 9,371,782 |  | 4,362,244,479 |
| 2018 |  | 4,497,691,956 |  | 19,356,946 |  | 120,819,135 | 4,637,868,037 |  | 4,849,807 |  | 5,145,792 |  | 8,730,502 |  | 4,656,594,138 |

${ }^{1}$ Prior to fiscal year 2011 information to present refunds by type was not available and was combined in Normal Refunds.

## Schedule of Average OPEB Benefits for Retirement Health Insurance Account ${ }^{1}$

For the Year Ended June 30, 2018:

| Years Credited Service | $8+$ |
| :--- | ---: |
| Average Monthly Benefit | $\$ 60.00$ |
| Final Average Salary | N/A |
| Number of Active Retirees | 44,890 |

Schedule of Average OPEB Benefits for Retiree Health Insurance Premium Account ${ }^{1}$
For the Year Ended June 30, 2018:
Years Credited Service

Average Monthly Benefit
Final Average Salary
Number of Active Retirees

| $8-9$ |  | $10-14$ | $15-19$ | $20-24$ | $25-29$ | $30+$ | Total |  |  |  |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $\$$ | 193 | $\$$ | 231 | $\$$ | 270 | $\$$ | 308 | $\$$ | 347 | $\$$ |
|  | N/A | N/A |  | N/A |  | N/A |  | N/A |  | N/A |

${ }^{1}$ Effective years of retirement and final average salary are not available for OPEB.

## Schedule of Average Defined Benefit Pension Payments

| Retirement Effective Dates <br> July 1, 2008 to June 30, 2018 | Years Credited Service |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 0-5 | 6-10 | 11-15 | 16-20 | 21-25 | 26-30 | 31+ | Total |
| 2009 Average Monthly Benefit | \$790 | \$1,012 | \$1,391 | \$1,971 | \$2,799 | \$4,328 | \$5,709 | \$2,764 |
| Final Average Salary | \$3,233 | \$3,433 | \$3,850 | \$4,339 | \$4,805 | \$5,307 | \$5,862 | \$4,556 |
| Number of Active Retirees | 216 | 561 | 633 | 783 | 707 | 1,041 | 424 | 4,365 |
| 2010 Average Monthly Bene | \$672 | \$1,068 | \$1,344 | \$1,940 | \$2,735 | \$4,234 | \$5,380 | \$2,727 |
| Final Average Salary | \$3,185 | \$3,644 | \$3,931 | \$4,515 | \$5,132 | \$5,438 | \$5,858 | \$4,736 |
| Number of Active Retirees | 240 | 627 | 672 | 916 | 874 | 1,144 | 548 | 5,021 |
| 2011 Average Monthly Bene | \$691 | \$1,029 | \$1,396 | \$1,895 | \$2,678 | \$4,080 | \$5,578 | \$2,701 |
| Final Average Salary | \$3,270 | \$3,634 | \$4,072 | \$4,642 | \$5,252 | \$5,901 | \$6,275 | \$4,939 |
| Number of Active Retirees | 286 | 768 | 914 | 1,080 | 1,124 | 1,240 | 778 | 6,190 |
| 2012 Average Monthly Benefit | \$658 | \$1,021 | \$1,442 | \$1,868 | \$2,591 | \$3,883 | \$5,347 | \$2,602 |
| Final Average Salary | \$3,566 | \$3,881 | \$4,381 | \$4,894 | \$5,688 | \$6,266 | \$6,976 | \$5,294 |
| Number of Active Retirees | 322 | 861 | 1,010 | 1,055 | 1,238 | 1,204 | 875 | 6,565 |
| 2013 Average Monthly Benefit | \$707 | \$1,068 | \$1,480 | \$1,948 | \$2,613 | \$3,850 | \$5,489 | \$2,608 |
| Final Average Salary | \$3,642 | \$3,828 | \$4,439 | \$5,020 | \$5,921 | \$6,616 | \$6,950 | \$5,389 |
| Number of Active Retirees | 378 | 953 | 1,101 | 1,112 | 1,342 | 1,163 | 940 | 6,989 |
| 2014 Average Monthly Benefit | \$759 | \$1,072 | \$1,405 | \$1,791 | \$2,518 | \$3,620 | \$5,302 | \$2,464 |
| Final Average Salary | \$3,574 | \$3,629 | \$4,366 | \$4,996 | \$5,899 | \$6,385 | \$6,955 | \$5,291 |
| Number of Active Retirees | 396 | 1,037 | 1,130 | 1,236 | 1,442 | 1,240 | 928 | 7,409 |
| 2015 Average Monthly Benefit | \$603 | \$827 | \$1,246 | \$1,742 | \$2,347 | \$3,466 | \$5,179 | \$2,258 |
| Final Average Salary | \$3,901 | \$3,801 | \$4,494 | \$5,147 | \$5,771 | \$6,524 | \$7,347 | \$5,382 |
| Number of Active Retirees | 301 | 842 | 1,023 | 1,113 | 1,155 | 1,102 | 643 | 6,179 |
| 2016 Average Monthly Benefit | \$708 | \$866 | \$1,241 | \$1,759 | \$2,337 | \$3,425 | \$5,145 | \$2,352 |
| Final Average Salary | \$3,593 | \$3,818 | \$4,516 | \$5,280 | \$5,878 | \$6,811 | \$7,347 | \$5,543 |
| Number of Active Retirees | 331 | 860 | 1,006 | 1,134 | 1,247 | 1,303 | 800 | 6,681 |
| 2017 Average Monthly Benefit | \$677 | \$975 | \$1,285 | \$1,753 | \$2,469 | \$3,417 | \$5,248 | \$2,464 |
| Final Average Salary | \$3,689 | \$3,851 | \$4,537 | \$5,443 | \$6,192 | \$7,036 | \$8,085 | \$5,815 |
| Number of Active Retirees | 379 | 916 | 1,098 | 1,198 | 1,178 | 1,379 | 1,030 | 7,178 |
| 2018 Average Monthly Benefit | \$1,011 | \$1,050 | \$1,252 | \$1,699 | \$2,478 | \$3,326 | \$4,965 | \$2,394 |
| Final Average Salary | \$3,921 | \$3,950 | \$4,394 | \$5,437 | \$6,387 | \$7,085 | \$8,014 | \$5,837 |
| Number of Active Retirees | 367 | 955 | 1,055 | 1,330 | 1,207 | 1,483 | 948 | 7,345 |

Schedule of Benefit Recipients by Benefit Type
For the Year Ended June 30, 2018

|  | Monthly Benefit | Number of |  | Type | Retirem | nt * |  | Refund <br> Annuity |  | Annuity Op | tions ** |  | Lump-Sum Options ** |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Amount | Retirees | 1 | 2 | 3 | 4 | 5 |  | 1 | 2 | 3 | 4 | 1 | 2 | 3 |
| \$ | 1-500 | 17,776 | 14,176 | 63 | 116 | 2,954 | 467 | 1,439 | 5,526 | 4,829 | 1,040 | 804 | 2,096 | 1,642 | 400 |
|  | 501-1000 | 20,912 | 17,112 | 105 | 542 | 2,452 | 701 | 2,132 | 7,043 | 6,555 | 1,923 | 1,068 | 1,040 | 904 | 247 |
|  | 1001-1500 | 17,681 | 14,615 | 79 | 635 | 1,795 | 557 | 1,715 | 5,598 | 6,029 | 1,837 | 803 | 754 | 730 | 215 |
|  | 1501-2000 | 15,010 | 12,596 | 71 | 576 | 1,339 | 428 | 1,466 | 4,336 | 5,429 | 1,668 | 659 | 597 | 683 | 172 |
|  | 2001-2500 | 12,980 | 11,103 | 72 | 494 | 997 | 314 | 1,219 | 3,696 | 4,666 | 1,489 | 532 | 545 | 698 | 135 |
|  | 2501-3000 | 10,961 | 9,562 | 66 | 369 | 710 | 254 | 1,031 | 3,049 | 4,038 | 1,262 | 397 | 453 | 613 | 118 |
|  | 3001-3500 | 9,345 | 8,339 | 47 | 239 | 580 | 140 | 825 | 2,556 | 3,609 | 1,227 | 346 | 297 | 389 | 96 |
|  | 3501-4000 | 8,086 | 7,376 | 41 | 169 | 427 | 73 | 748 | 2,173 | 3,325 | 1,060 | 300 | 169 | 252 | 59 |
|  | 4001-4500 | 7,167 | 6,656 | 35 | 127 | 310 | 39 | 559 | 1,893 | 3,112 | 1,062 | 273 | 110 | 114 | 44 |
|  | 4501-5000 | 6,311 | 5,953 | 22 | 67 | 235 | 34 | 456 | 1,623 | 2,849 | 960 | 239 | 59 | 94 | 31 |
|  | 5001-5500 | 5,208 | 4,899 | 11 | 52 | 225 | 21 | 392 | 1,285 | 2,443 | 834 | 156 | 23 | 58 | 17 |
|  | 5501-6000 | 3,981 | 3,775 | 13 | 25 | 157 | 11 | 279 | 1,041 | 1,819 | 639 | 139 | 18 | 39 | 7 |
|  | $6000+$ | 10,445 | 9,914 | 22 | 49 | 436 | 24 | 571 | 2,194 | 5,077 | 2,146 | 309 | 42 | 84 | 22 |
|  | Totals | 145,863 | 126,076 | 647 | 3,460 | 12,617 | 3,063 | 12,832 | 42,013 | 53,780 | 17,147 | 6,025 | 6,203 | 6,300 | 1,563 |
| * Type of Retirement |  |  |  |  |  |  |  |  | ** Annuity and Lump-Sum Options |  |  |  |  |  |  |
| 1 - Normal |  |  |  |  |  |  |  |  | 1 - No benefit for beneficiary |  |  |  |  |  |  |
| 2 - Duty Disability |  |  |  |  |  |  |  |  |  | 2 - Beneficiary receives same monthly benefit for life |  |  |  |  |  |
| 3 - Non-Duty Disability |  |  |  |  |  |  |  |  |  | 3 - Beneficiary receives half the monthly benefit for life |  |  |  |  |  |
| 4 - Survivor Payment |  |  |  |  |  |  |  |  |  | 4-15-year certain |  |  |  |  |  |
| 5 - Alternate Payee |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |

## Schedule of Retirement System Membership

at December 31:
Five Year Increments

| Five Year Increments |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1985 | 1990 | 1995 | 2000 | 2005 | 2010 | 2015 |
| State Agencies | 37,824 | 46,187 | 45,068 | 42,434 | 38,076 | 48,018 | 47,331 |
| School Districts | 47,590 | 48,144 | 55,734 | 63,133 | 56,756 | 79,798 | 66,184 |
| Political Subdivisions | 26,238 | 33,177 | 40,635 | 53,291 | 50,085 | 65,332 | 54,662 |
| Inactive Members | 15,920 | 23,225 | 32,033 | 44,830 | 47,289 | 40,481 | 42,849 |
| Total Non-Retired | 127,572 | 150,733 | 173,470 | 203,688 | 192,206 | 233,629 | 211,026 |
| Retired Members |  |  |  |  |  |  |  |
| and Beneficiaries | 46,181 | 55,540 | 64,796 | 82,355 | 101,213 | 110,573 | 136,298 |
| Total Membership | 173,753 | 206,273 | 238,266 | 286,043 | 293,419 | 344,202 | 347,324 |
| Administrative Expense ${ }^{1}$ | \$2,905,072 | \$8,901,091 | \$13,500,677 | \$24,358,550 | \$40,056,600 | \$38,029,071 | \$47,934,435 |
| Pension Roll (one month) | \$18,083,614 | \$33,175,888 | \$58,457,531 | \$122,467,087 | \$202,633,214 | \$265,490,496 | \$333,044,107 |

${ }^{1}$ Fiduciary Funds only.

Schedule of Retirement System Membership at June 30:


Schedule of Principal Participating Employers

## Current Fiscal Year and Nine Years Ago

\left.|  | 2018 |  |  |
| :--- | :---: | :---: | :---: |\(\right\left.] \begin{array}{lccc}\hline \& \begin{array}{c}Number of <br>

Current Employees\end{array} \& Rank\end{array} $$
\begin{array}{c}\text { Percent of } \\
\text { Total System }\end{array}
$$\right]\)

* "All Others" consisted of:

| Counties | 13,160 | 7.48 \% | 13,075 | 7.64 \% |
| :---: | :---: | :---: | :---: | :---: |
| Municipalities | 13,238 | 7.53 | 12,030 | 7.03 |
| School Districts | 50,837 | 28.90 | 51,456 | 30.08 |
| Community Colleges | 5,694 | 3.24 | 6,296 | 3.68 |
| Other Political Subdivisions | 8,203 | 4.66 | 7,357 | 4.30 |
| Total All Others | 91,132 | 51.78 \% | 90,214 | 52.74 \% |

## Schedule of Participating Employers (904)

State (108)
Appraiser Certification and Licensure Board
Board of Accountancy
Board of Architect Examiners
Board of Chiropractic Examiners
Board of Examiners for Engineering and Land Surveying
Board of Geologists Examiners
Board of Optometry
Board of Parole and Post-Prison
Supervision
Board of Pharmacy
Bureau of Labor and Industries
Commission on Indian Services
Commission on Judicial Fitness and Disability
Construction Contractors Board
Department of Administrative Services
Department of Agriculture
Department of Aviation
Department of Consumer and Business Services
Department of Corrections
Department of Education
Department of Energy
Department of Environmental Quality
Department of Human Services
Department of Justice
Department of Land Conservation and Development
Department of Military-Federal Employees
Department of Revenue
Department of State Lands
Department of State Police
Department of Transportation
Department of Veterans' Affairs
Department Of Education Coordinating Commission
District Attorneys Department
Eastern Oregon University
Employment Department
Employment Relations Board
Forestry Department
Geology and Mineral Industries
Health Related Licensing Boards
Judicial Department
Land Use Board of Appeals
Landscape Contractors Board
Legislative Administration Board
(Committee)
Legislative Assembly
Legislative Committees
Legislative Fiscal Office
Legislative Policy \& Research Committee
Long Term Care Ombudsman
Military Department
Office of Legislative Counsel
Office of the Governor

Office of the State Treasurer
Oregon Advocacy Commission Office
Oregon Beef Council
Oregon Board of Dentistry
Oregon Board of Licensed Professional Counselors and Therapists
Oregon Board of Massage Therapists
Oregon Board of Medical Examiners
Oregon Business Development Department
Oregon Commission for the Blind
Oregon Corrections Enterprises
Oregon Criminal Justice Commission
Oregon Dairy Products Commission
Oregon Department of Fish and Wildlife
Oregon Dungeness Crab Commission
Oregon Education Investment Board
Oregon Film and Video
Oregon Forest Resources Institute
Oregon Government Ethics Commission
Oregon Health Authority
Oregon Hop Commission
Oregon Housing and Community Services
Oregon Institute of Technology
Oregon Liquor Control Commission
Oregon Parks and Recreation Department
Oregon Patient Safety Commission
Oregon Potato Commission
Oregon Racing Commission
Oregon Salmon Commission
Oregon State Bar
Oregon State Bar Professional Liability Fund
Oregon State Board of Nursing
Oregon State Library
Oregon State University
Oregon Tourism Commission
Oregon Trawl Commission
Oregon Watershed Enhancement Board
Oregon Wheat Commission
Oregon Youth Authority
Physical Therapist Licensing Board
Portland State University
Psychiatric Security Review Board
Public Defense Services Commission
Public Employees Retirement System
Public Safety Standards and Training
Public Utility Commission
Real Estate Agency
Secretary of State
Southern Oregon University
State Accident Insurance Fund
State Board of Clinical Social Workers
State Board of Tax Practitioners
State Lottery Commission
State Marine Board
Teacher Standards and Practices Commission
Travel Information Council
University of Oregon
Water Resources Department

Western Oregon University

## Political Subdivisions (483)

Adair Village, City of
Albany, City of
Amity Fire District
Amity, City of
Applegate Valley RFPD 9
Arch Cape Service District
Ashland Parks Commission
Ashland, City of
Astoria, City of
Athena, City of
Aumsville RFPD
Aumsville, City of
Aurora RFPD
Aurora, City of
Baker County
Baker County Library District
Baker Valley Irrigation District
Baker, City of
Bandon, City of
Banks Fire District 13
Banks, City of
Bay City, City of
Beaverton, City of
Bend Metropolitan Park and Recreation
District
Bend, City of
Benton County
Black Butte Ranch RFPD
Black Butte Ranch Service District
Boardman RFPD
Boardman, City of
Brookings, City of
Brownsville RFPD
Burns, City of
Burnt River Irrigation District
Butte Falls, Town of
Canby FPD 62
Canby Utility Board
Canby, City of
Cannon Beach RFPD
Cannon Beach, City of
Canyon City, Town of
Canyonville, City of
Carlton, City of
Cascade Locks, City of
Cave Junction, City of
Central Oregon Coast Fire and Rescue
Central Oregon Intergovernmental Council
Central Oregon Irrigation District
Central Oregon Regional Housing Authority
Central Point, City of
Charleston RFPD
Chetco Community Public Library Board
Chiloquin, City of
Chiloquin-Agency Lake RFPD

| City County Insurance Services | Durham, City of | Huntington, City of |
| :---: | :---: | :---: |
| City of Forest Grove | Eagle Point, City of | Ice Fountain Water District |
| Clackamas County | East Fork Irrigation District | Idanha-Detroit Rural Fire Protection District |
| Clackamas County Fair | East Umatilla County RFPD | Illinois Valley RFPD |
| Clackamas County Fire District 1 | Echo, City of | Imbler RFPD |
| Clackamas County Vector Control District | Elgin, City of | Imbler, City of |
| Clackamas River Water | Elkton, City of | Independence, City of |
| Clackamas River Water Providers | Enterprise, City of | Irrigon, City of |
| Clatskanie Library District | Estacada Cemetery Maintenance District | Jackson County |
| Clatskanie People's Utility District | Estacada RFD 69 | Jackson County Fire District 3 |
| Clatskanie RFPD | Estacada, City of | Jackson County Fire District 4 |
| Clatskanie, City of | Eugene Water and Electric Board | Jackson County Fire District 5 |
| Clatsop County | Eugene, City of | Jackson County Fire District 6 |
| Clean Water Services | Fairview Water District | Jackson County Vector Control District |
| Cloverdale RFPD | Fairview, City of | Jacksonville, City of |
| Coburg RFPD | Falls City, City of | Jefferson County |
| Coburg, City of | Farmers Irrigation District | Jefferson County EMS District |
| Colton RFPD 70 | Fern Ridge Community Library | Jefferson County Library District |
| Columbia City, City of | Florence, City of | Jefferson County RFPD 1 |
| Columbia County | Fossil, City of | Jefferson County SWCD |
| Columbia County 911 Communications | Garibaldi, City of | Jefferson RFPD |
| District | Gaston RFPD | Jefferson, City of |
| Columbia Drainage Vector Control District | Gaston, City of | John Day, City of |
| Columbia River Fire and Rescue | Gearhart, City of | Jordan Valley, City of |
| Columbia River PUD | Gervais, City of | Joseph, City of |
| Community Services Consortium | Gilliam County | Josephine County |
| Condon, City of | Gladstone, City of | Judges PERS |
| Coos Bay, City of | Glide RFPD | Junction City RFPD |
| Coos County | Gold Beach, City of | Junction City, City of |
| Coos County Airport District | Gold Hill, City of | Juntura Road District 4 |
| Coquille, City of | Goshen RFPD | Keizer RFPD |
| Corbett Water District | Grant County | Keizer, City of |
| Cornelius, City of | Grants Pass Irrigation District | King City, City of |
| Corvallis, City of | Grants Pass, City of | Klamath County |
| Cottage Grove, City of Crescent RFPD | Greater St. Helens Parks and Recreation District | Klamath County Emergency Communications District |
| Creswell, City of | Green Sanitary District | Klamath County Fire District 1 |
| Crook County | Gresham, City of | Klamath Falls, City of |
| Crook County RFPD 1 | Halsey, City of | Klamath Housing Authority |
| Crooked River Ranch RFPD | Halsey-Shedd RFPD | Klamath Vector Control District |
| Crystal Springs Water District | Happy Valley, City of | Knappa Svensen Burnside RFPD |
| Culver, City of | Harbor Water PUD | Lyons Fire District |
| Curry County | Harney County | La Grande Rural Fire Protection District |
| Curry Public Library District | Harney Health District | La Grande, City of |
| Dallas, City of | Harrisburg Fire and Rescue | La Pine RFPD |
| Dayton, City of | Harrisburg, City of | Lafayette, City of |
| Depoe Bay RFPD | Helix, City of | Lake Chinook Fire And Rescue District |
| Depoe Bay, City of | Heppner, City of | Lake County |
| Deschutes County | Hermiston, City of | Lake County Library District |
| Deschutes County RFPD 2 | High Desert Park and Recreation District | Lake Oswego, City of |
| Deschutes Public Library District | Hillsboro, City of | Lakeside Water District |
| Deschutes Valley Water District | Hines, City of | Lakeside, City of |
| Dexter RFPD | Hood River County | Lakeview, Town of |
| Douglas County | Hood River, City of | Lane Council of Governments |
| Douglas County RFPD 2 | Hoodland RFD 74 | Lane County |
| Douglas County Soil and Water | Horsefly Irrigation District | Lane Fire Authority |
| Conservation District | Housing Authority of Clackamas County | League of Oregon Cities |
| Drain, City of | Housing Authority of Jackson County | Lebanon Aquatic District |
| Dufur, City of | Housing Authority of Portland | Lebanon RFPD |
| Dundee, City of | Hubbard RFPD | Lebanon, City of |
| Dunes City, City of | Hubbard, City of | Lincoln City, City of |

## Statistical Section

| Lincoln County | Netarts Water District | Portland, City of |
| :---: | :---: | :---: |
| Linn County | Netarts-Oceanside RFPD | Powers, City of |
| Linn-Benton Housing Authority | Netarts-Oceanside Sanitary District | Prairie City, City of |
| Local Government Personnel Institute | Newberg, City of | Prineville, City of |
| Lowell, City of | Newport, City of | Rainbow Water District |
| Lowell RFPD | North Bend City Housing Authority | Rainier Cemetery District |
| Lyons, City of | North Bend, City of | Rainier, City of |
| Madras, City of | North Central Public Health District | Redmond Area Park and Recreation District |
| Malheur County | North Clackamas County Water Commission | Redmond Fire and Rescue |
| Malin, City of | North Douglas County Fire and EMS | Redmond, City of |
| Manzanita, City of | North Lincoln Fire \& Rescue District 1 | Reedsport, City of |
| Mapleton Water District | North Marion County Communications | Riddle, City of |
| Marion County | North Morrow Vector Control District | Rockaway Beach, City of |
| Marion County Fire District 1 | North Plains, City of | Rockwood Water PUD |
| Marion County Housing Authority | North Powder, City of | Rogue River RFPD |
| Maupin, City of | North Wasco County Parks \& Recreation | Rogue River Valley Irrigation District |
| McKenzie RFPD | District | Rogue River, City of |
| McMinnville Water and Light Department | Northeast Oregon Housing Authority | Roseburg Urban Sanitary Authority |
| McMinnville, City of | Northern Oregon Corrections | Roseburg, City of |
| Medford Irrigation District | Northwest Senior and Disability Services | Rural Road Assessment District 3 |
| Medford Water Commission | Nyssa Road Assessment District 2 | Salem Housing Authority |
| Medford, City of | Nyssa, City of | Salem, City of |
| Merrill, City of | Oak Lodge Water Service District | Salmon Harbor and Douglas County |
| Metolius, City of | Oakland, City of | Sandy RFPD 72 |
| METRO | Oakridge, City of | Sandy, City of |
| Metropolitan Area Communication | Ochoco Irrigation District | Santa Clara RFPD |
| Commission | Odell Sanitary District | Scappoose Public Library District |
| Mid-Columbia Center for Living | Ontario, City of | Scappoose RFPD |
| Mid-Columbia Fire And Rescue | Oregon Cascades West COG | Scappoose, City of |
| Mid-Valley Behavioral Care Network | Oregon City, City of | Scio RFPD |
| Mill City RFPD | Oregon Community College Association | Seal Rock RFPD |
| Mill City, City of | Oregon Health \& Science University | Seal Rock Water District |
| Millersburg, City of | Oregon Municipal Electric Utilities | Shady Cove, City of |
| Millington RFPD | Association | Sheridan Fire District |
| Milton-Freewater, City of | Oregon School Boards Association | Sheridan, City of |
| Milwaukie, City of | Oregon Trail Library District | Sherman County |
| Mist-Birkenfeld RFPD | Owyhee Irrigation District | Sherwood, City of |
| Mohawk Valley RFD | Parkdale RFPD | Siletz Rural Fire Protection District |
| Molalla RFPD 73 | Pendleton, City of | Silver Falls Library District |
| Molalla, City of | Philomath Fire and Rescue | Silverton RFPD 2 |
| Monmouth, City of | Philomath, City of | Silverton, City of |
| Monroe RFPD | Phoenix, City of | Sisters and Camp Sherman RFPD |
| Monroe, City of | Pilot Rock, City of | Sisters, City of |
| Moro, City of | Pleasant Hill RFPD | Siuslaw Public Library District |
| Mosier Fire District | Polk County | Siuslaw RFPD 1 |
| Mt. Angel Fire District | Polk County Fire District 1 | South Fork Water Board |
| Mt. Angel, City of | Polk Soil and Water Conservation District | South Lane County Fire and Rescue |
| Mt. Vernon, City of | Port of Astoria | South Suburban Sanitary District |
| Mulino Water District 23 | Port of Cascade Locks | Southwest Lincoln County Water District |
| Multnomah County | Port of Coos Bay, International | Springfield, City of |
| Multnomah County Drainage District 1 | Port of Garibaldi | St. Helens, City of |
| Multnomah County RFPD 14 | Port of Hood River | Stanfield, City of |
| Myrtle Creek, City of | Port of Newport | Stayton RFPD |
| Myrtle Point, City of | Port of Portland | Stayton, City of |
| Nehalem Bay Fire and Rescue | Port of St. Helens | Sublimity RFPD |
| Nehalem Bay Health District | Port of The Dalles | Suburban East Salem Water District |
| Nehalem Bay Wastewater Agency | Port of Tillamook Bay | Sunrise Water Authority |
| Nesika Beach - Ophir Water District | Port of Umatilla | Sunriver Service District |
| Neskowin Regional Sanitary Authority | Port Orford Public Library | Sutherlin Water Control District |
| Neskowin Regional Water District | Port Orford, City of | Sutherlin, City of |
| Nestucca RFPD | Portland Development Commission | Sweet Home Cemetery Maintenance District |

Sweet Home Fire and Ambulance District
Sweet Home, City of
Talent Irrigation District
Talent, City of
Tangent RFPD
Tigard, City of
Tillamook County Emergency
Communications District
Tillamook County Soil and Water
Conservation District
Tillamook Fire District
Tillamook People's Utility District
Tillamook, City of
Toledo, City of
Tri-City Water and Sanitary Authority
Tri-County Cooperative Weed Management Area
Troutdale, City of
Tualatin Valley Fire and Rescue
Tualatin Valley Irrigation District
Tualatin Valley Water District
Tualatin, City of
Turner, City of
Umatilla County
Umatilla County Fire District \#1
Umatilla County Soil and Water District
Umatilla County Special Library District
Umatilla RFPD 7-405
Umatilla, City of
Umatilla-Morrow Radio and Data District
Vale, City of
Valley View Cemetery Maintenance District
Veneta, City of
Vernonia RFPD
Vernonia, City of
Waldport, City of
Wallowa County
Wallowa, City of
Warrenton, City of
Wasco County
Wasco County Soil and Water Conservation District
Washington County
Washington County Consolidated
Communications Agency
West Extension Irrigation District
West Linn, City of
West Multnomah Soil and Water
Conservation District
West Side Fire District
West Slope Water District
West Valley Fire District
West Valley Housing Authority
Western Lane Ambulance District
Westfir, City of
Weston Cemetery District
Weston, City of
Wheeler, City of
Wickiup Water District
Willamina, City of
Wilsonville, City of

Winchester Bay Sanitary District
Winston, City of
Winston-Dillard Fire District
Winston-Dillard Water District
Wood Village, City of
Woodburn Fire District
Woodburn, City of
Wy'East Fire District
Yachats RFPD
Yachats, City of
Yamhill Communications Agency
Yamhill County
Yamhill Fire Protection District
Yamhill, City of
Yoncolla, City of
Community Colleges (17)
Blue Mountain Community College
Central Oregon Community College
Chemeketa Community College
Clackamas Community College
Clatsop Community College
Columbia Gorge Community College
Klamath Community College
Lane Community College
Linn-Benton Community College
Mt. Hood Community College
Oregon Coast Community College
Portland Community College
Rogue Community College
Southwestern Oregon Community College
Tillamook Bay Community College
Treasure Valley Community College
Umpqua Community College
School Districts (296)
Alliance Charter Academy
Arco Iris Spanish Immersion Charter School
Armadillo Technical Institute
Baker CSD 16J
Baker CSD 30 J
Baker CSD 5J
Baker CSD 61
Baker Web Academy
Ballston Community School
Beaverton School District 48J
Bend International School
Bennett Pearson Academy Charter School
Benton CSD 17J
Benton CSD 1J
Benton CSD 509J
Benton CSD 7J
Bridge Charter Academy
Cannon Beach Academy
Cascade Heights Public Charter School
Center For Advanced Learning
Central Curry School District 1
City View Charter School
Clackamas Charter Alliance 1
Clackamas County ESD
Clackamas CSD 108

Clackamas CSD 115
Clackamas CSD 12
Clackamas CSD 3
Clackamas CSD 35
Clackamas CSD 46
Clackamas CSD 53
Clackamas CSD 62
Clackamas CSD 7J
Clackamas CSD 86
Clatskanie School District 6J
Clatsop CSD 10
Clatsop CSD 1C
Clatsop CSD 30
Clatsop CSD 4
Clatsop CSD 8
Coburg Community Charter School
Columbia CSD 13
Columbia CSD 47 J
Columbia CSD 502
Condon Admin. School District 25J
Coos CSD 13
Coos CSD 31
Coos CSD 41
Coos CSD 54
Coos CSD 8
Coos CSD 9
Crater Lake Charter Academy
Crook CSD
Curry CSD 17C
Curry CSD 2CJ
Dallas Community School
Dayton School District 8
Desert Sky Montessori
Deschutes CSD 1
Deschutes CSD 2J
Deschutes CSD 6
Douglas County ESD
Douglas CSD 1
Douglas CSD 105
Douglas CSD 116
Douglas CSD 12
Douglas CSD 130
Douglas CSD 15
Douglas CSD 19
Douglas CSD 21
Douglas CSD 22
Douglas CSD 32
Douglas CSD 34
Douglas CSD 4
Douglas CSD 70
Douglas CSD 77
EagleRidge High School
Eddyville Charter School
Estacada Web and Early College Academy 1
Forest Grove Community School
Fossil School District 21J
Four Rivers Community School
Frontier Charter Academy
Gilliam CSD 3
Grant County ESD
Grant CSD 16J

Statistical Section

| Grant CSD 17 | Clackamas Charter Alliance 2 | North Powder School District |
| :---: | :---: | :---: |
| Grant CSD 4 | Lane CSD 45J3 | North Santiam School District 29J |
| Grant CSD 8 | Lane CSD 4J | North Wasco CSD 21 |
| Grant School District 3 | Lane CSD 52 | Northwest Regional ESD |
| Greater Albany Public Schools 8J | Lane CSD 66 | Opal School |
| Gresham Barlow Web Academy Public | Lane CSD 68 | Oregon Connections Academy |
| Charter School | Lane CSD 69 | Oregon Virtual Academy |
| Harney CSD 10 | Lane CSD 71 | Oregon Virtual Education East |
| Harney CSD 13 | Lane CSD 76 | Oregon Virtual Education West |
| Harney CSD 16 | Lane CSD 79J | Personalized Learning, Inc. |
| Harney CSD 28 | Lane CSD 90 | Phoenix School, The |
| Harney CSD 3 | Lane CSD 97J | Polk CSD 13J |
| Harney CSD 4 | Le Monde Immersion Charter School | Polk CSD 2 |
| Harney CSD 5 | Lewis and Clark Montessori Charter School | Polk CSD 21 |
| Harney CSD 7 | Lincoln CSD | Polk CSD 57 |
| Harney CSD UH1J | Linn Benton Lincoln ESD | Portland Village School |
| Harney ESD Region 17 | Linn CSD 129J | Powell Butte Community Charter School |
| Harrisburg School District 7 | Linn CSD 55 | Renaissance Public Academy |
| High Desert Education Service District | Linn CSD 552C | Ridgeline Montessori Public Charter School |
| Hillsboro School District 1J | Linn CSD 9 | River's Edge Academy Charter School |
| Hood River CSD | Linn CSD 95C | Sage Community School |
| Hope Chinese Charter School | Logos Public Charter School | Sand Ridge Charter School |
| Howard Street Charter School, Inc. | Lourdes Charter School | Sauvie Island Academy |
| Inavale Community Partners | Luckiamute Valley Charter School | Scappoose School District 1J |
| Insight School Of Oregon Charter | Madrone Trail Public Charter School | Sheridan AllPrep Academy |
| Ione School District | Malheur CSD 12 | Sheridan Japanese School Foundation |
| Jackson CSD 35 | Malheur CSD 26C | Sherman CSD |
| Jackson CSD 4 | Malheur CSD 29 | Sherwood Charter School |
| Jackson CSD 5 | Malheur CSD 61 | Siletz Valley Early College Academy |
| Jackson CSD 549C | Malheur CSD 66 | Siletz Valley School |
| Jackson CSD 59 | Malheur CSD 81 | Sisters Web and Early College Academy \#3 |
| Jackson CSD 6 | Malheur CSD 84 | South Coast ESD Region 7 |
| Jackson CSD 9 | Malheur CSD 8C | South Columbia Family School |
| Jackson CSD 91 | Malheur ESD Region 14 | South Harney School District 33 |
| Jackson CSD 94 | Marion CSD 1 | South Wasco County School District 1 |
| Jefferson County ESD | Marion CSD 103C | Southern Oregon ESD |
| Jefferson CSD 4 | Marion CSD 14CJ | Southwest Charter School |
| Jefferson CSD 41 | Marion CSD 15 | Springfield Academy Of Arts \& Academics |
| Jefferson CSD 509J | Marion CSD 24J | Springwater Environmental Sciences School |
| Jefferson CSD 8 | Marion CSD 45 | Sunny Wolf Charter School |
| Jordan Valley School District 3 | Marion CSD 4J | Sweet Home Charter School |
| Josephine County UJ School District | Marion CSD 5 | The Emerson School |
| Josephine CSD 7 | Marion CSD 91 | The Ivy School |
| Kairos PDX | Mastery Learning Institute | The Lighthouse School |
| Kings Valley Charter School | Molalla River Academy | The Valley School of Southern Oregon |
| Klamath CSD CU | Morrow CSD | The Village School |
| Klamath Falls City Schools | Mosier Community School | Three Rivers Charter School |
| Knova Learning Oregon | Mountain View Academy | Tillamook CSD 101 |
| Lake County ESD | Multisensory Institute Teaching Children | Tillamook CSD 56 |
| Lake CSD 11C | Multisensory Learning Academy | Tillamook CSD 9 |
| Lake CSD 14 | Multnomah County ESD | Trillium Charter School |
| Lake CSD 18 | Multnomah CSD 1 | Umatilla County Administrative School |
| Lake CSD 21 | Multnomah CSD 10 | District 1R |
| Lake CSD 7 | Multnomah CSD 28-302 JT | Umatilla CSD 16R |
| Lane County ESD | Multnomah CSD 3 | Umatilla CSD 29RJ |
| Lane CSD 1 | Multnomah CSD 39 | Umatilla CSD 2R |
| Lane CSD 19 | Multnomah CSD 51JT | Umatilla CSD 5 |
| Lane CSD 28J | Multnomah CSD 7 | Umatilla CSD 61R |
| Lane CSD 32 | Multnomah CSD R-40 | Umatilla CSD 6R |
| Lane CSD 40 | Nixyaawii Community School | Umatilla CSD 7 |
| Columbia Gorge Education Service District | North Central ESD | Umatilla CSD 80R |


| Umatilla CSD 8R | Wallowa CSD 54 | Wheeler CSD 55U |
| :--- | :--- | :--- |
| Umatilla Morrow ESD | Wallowa CSD 6 | Willamette ESD |
| Union CSD 1 | Wasco CSD 29 | Woodland Charter School |
| Union CSD 11 | Washington CSD 13 | Yamhill CSD 1 |
| Union CSD 15 | Washington CSD 15 | Yamhill CSD 29JT |
| Union CSD 23 | Washington CSD 23J | Yamhill CSD 30-44-63J |
| Union CSD 5 | Washington CSD 511JT | Yamhill CSD 40 |
| Wallowa County Region 18 ESD | Washington CSD 88J | Yamhill CSD 48J |
| Wallowa CSD 12 | West Lane Technical Learning Center | Yamhill CSD 4J |
| Wallowa CSD 21 | Wheeler CSD 1 |  |

## OREGON <br> 

public employees retirement system



[^0]:    ${ }^{1}$ From October 1, 2013 to March 31, 2016, the policy benchmark was $20 \%$ Russell 3000+300 Bps quarter lag, 23.5\% Oregon Custom FI Benchmark, 12.5\% NCREIF Property Index quarter lag, 41.5\% MSCI ACWI and 2.5\% CPI+4\%.
    From April 1, 2016 to June 30, 2016 the policy benchmark was $20 \%$ Russell 3000+300 Bps quarter lag, 23.5\% Oregon Custom FI Benchmark, 12.5\% Oregon Custom Real Estate Benchmark, 41.5\% MSCI AC World Index and 2.5\% CPI $+4 \%$.
    From July 1, 2016 to March 1, 2018 the policy benchmark is 20\% Russell 3000+300 Bps quarter lag, 22.5\% Oregon Custom FI Benchmark, 12.5\% Oregon Custom Real Estate Benchmark, 40\% MSCI ACWI IMI Net and 5\% CPI+4\%.
    From April 1, 2018 to present the policy benchmark is $19 \%$ Russell 3000+300 Bps quarter lag, 22\% Oregon Custom FI Benchmark, 12.5\% Oregon Custom Real Estate Benchmark, $39 \%$ MSCI ACWI IMI Net and 7.5\% CPI $+4 \%$.
    ${ }^{2}$ From March 1, 2011 to December 31, 2013, index was 60\% Barclays Capital (BC) U.S. Universal Index, 20\% S\&P/LSTA Leveraged Loan Index, $10 \%$ JP Morgan Emerging Market Bond Index Global Index, and 10\% Bank of America Merrill Lynch (BofA ML) High Yield Master II Index. From January 1, 2014 to February 29, 2016, index was $40 \%$ BC U.S. Aggregate Bond, $40 \%$ BC U.S. 1-3 Year Government/Credit Bond Index, 15\% S\&P LSTA Leveraged Loan Index, and 5\% BofA ML High Yield Master II Index.
    From March 1, 2016 to present, index is 46\% Barclays Aggregate Bond, 37\% Barclays Treasury, 13\% S\&P LSTA and 4\% BofA ML High Yield Master II.
    ${ }^{3}$ Through March 31, 2016, the Oregon Custom Real Estate Benchmark was made up of the NCREIF Property quarter lag Index.
    From April 1, 2016, the benchmark, is made up of the NCREIF Fund Index - Open End Diversified Core Equity (NFI-ODCE) quarter lag Net of Fees.
    From July 1, 2017, the monthly return is calculated as the geometrically linked monthly-portion of the quarterly return. Returns are not actual monthly, but rather equivalent for all intra-quarter months, in order to match the actual quarterly return.
    ${ }^{4}$ Through December 31, 2016, the Private Equity return combines the estimated return from the most recent quarter with a revision component that trues up the past two quarters' reported returns with the past two quarters' actual returns.
    ${ }^{5}$ Until June 30, 2017 the index is Russell 3000+300 Bps, quarter lag. From July 1, 2017, the monthly return is calculated as the geometrically linked monthly-portion of the quarterly return. Returns are not actual monthly, but rather equivalent for all intra-quarter months, in order to match the actual quarterly return.

[^1]:    ${ }^{1} 10$-year trend information will be disclosed prospectively.

[^2]:    ${ }^{1} 10$-year trend information will be disclosed prospectively.

[^3]:    ${ }^{1} 10$-year trend information will be disclosed prospectively
    ${ }^{2}$ See Table 28 for Actuarial Methods and Assumptions

[^4]:    ${ }^{1} 10$-year trend information will be disclosed prospectively

[^5]:    ${ }^{1} 10$-year trend information will be disclosed prospectively.

[^6]:    ${ }^{1}$ Start up fee for new private equity fund and improvement made to real estate property.
    ${ }^{2}$ Expenses related to legal, travel, and other adjustments.
    Note: Negative management fees are due to adjusting entries and reimbursements.

[^7]:    ${ }^{1}$ All performance figures cited throughout this letter are based on market values and time-weighted return calculations.

[^8]:    ${ }^{1}$ From October 1, 2013 to March 31, 2016, the policy benchmark was 20\% Russell 3000+300 Bps quarter lag, 23.5\% Oregon Custom FI Benchmark, 12.5\% NCREIF Property Index quarter lag, 41.5\% MSCI ACWI and 2.5\% CPI+4\%. From April 1, 2016 to June 30, 2016 the policy benchmark was 20\% Russell 3000+300 Bps quarter lag, 23.5\% Oregon Custom FI Benchmark, 12.5\% Oregon Custom Real Estate Benchmark, 41.5\% MSCI AC World Index and 2.5\% CPI+4\%. From July 1, 2016 to March 1, 2018 the policy benchmark is $20 \%$ Russell 3000+300 Bps quarter lag, 22.5\% Oregon Custom FI Benchmark, 12.5\% Oregon Custom Real Estate Benchmark, 40\% MSCI ACWI IMI Net and 5\% CPI+4\%. From April 1, 2018 to present the policy benchmark is 19\% Russell 3000+300 Bps quarter lag, 22\% Oregon Custom FI Benchmark, 12.5\% Oregon Custom Real Estate Benchmark, 39\% MSCI ACWI IMI Net and 7.5\% CPI+4\%.
    ${ }^{4}$ From March 1, 2011 to December 31, 2013, index was 60\% Barclays Capital (BC) U.S. Universal Index, 20\% S\&P/LSTA Leveraged Loan Index, 10\% JP Morgan Emerging Market Bond Index Global Index, and 10\% Bank of America Merrill Lynch (BofA ML) High Yield Master II Index. From January 1, 2014 to February 29 , 2016, index was 40\% BC U.S. Aggregate Bond, 40\% BC U.S. 1-3 Year Government/Credit Bond Index, 15\% S\&P LSTA Leveraged Loan Index, and 5\% BofA ML High Yield Master II Index. From March 1, 2016 to present, index is 46\% Barclays Aggregate Bond, 37\% Barclays Treasury, 13\% S\&P LSTA and 4\% BofA ML High Yield Master II
    ${ }^{3}$ Through March 31, 2016, the Oregon Custom Real Estate Benchmark was made up of the NCREIF Property quarter lag Index. From April 1, 2016, the benchmark, is made up of the NCREIF Fund Index - Open End Diversified Core Equity (NFI-ODCE) quarter lag Net of Fees. From July 1, 2017, the monthly return is calculated as the geometrically linked monthly-portion of the quarterly return. Returns are not actual monthly, but rather equivalent for all intra-quarter month, in order to match the actual quarterly return.
    ${ }^{4}$ Through December 31, 2016, the Private Equity return combines the estimated return from the most recent quarter with a revision component that trues up the past two quarters' reported returns with the past two quarters' actual returns.
    ${ }^{5}$ Until June 30, 2017 the index is Russell 3000+300 Bps, quarter lag. From July 1, 2017, the monthly return is calculated as the geometrically linked monthlyportion of the quarterly return. Returns are not actual monthly, but rather equivalent for all intra-quarter months, in order to match the actual quarterly return.

[^9]:    ${ }^{1}$ These percentages do not include cash and cash equivalents.
    ${ }^{2}$ Guaranteed Investment Contacts are stated at contract value.

[^10]:    This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

[^11]:    For valuation purposes, the health cost trend rates are assumed to be applied at the beginning of the plan year. purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

[^12]:    This work product was prepared solely for Oregon Public Employees Retirement System for the
    Milliman purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when

[^13]:    ${ }^{1}$ Additions to annual allowances reflect the combined effects of new retirements and COLA increases since the previous valuation date.
    ${ }^{2}$ Since last valuation date.
    ${ }^{3}$ Annual allowances reflect estimated adjustments to retiree benefits due to the implementation of the Strunk v. PERB, et al. and City of Eugene v. State of Oregon, PERB, et al. decisions.
    ${ }^{4}$ Annual allowances reflect estimated adjustments to retiree benefits for the Moro v. State of Oregon decision for records that were not already adjusted in the data provided.

[^14]:    ${ }^{1}$ An extensive revision of the actuarial assumptions occurs prior to each even-year valuation; therefore, the figures are not directly comparable.
    ${ }^{2}$ The 12/31/2012 valuation reflects the benefit changes enacted by the 2013 Oregon Legislature in Senate Bills 822 and 861, as well as a change in cost method to Entry Age Normal.
    ${ }^{3}$ The 12/31/2014 valuation reflects benefit changes from the Oregon Supreme Court's ruling in Moro v. State of Oregon, which overturned portions of Senate Bills 822 and 861.

[^15]:    EMilliman
    This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

[^16]:    ${ }^{1}$ Benefit payments paid by RHIA and RHIPA consisted of Healthcare Premium Subsidies exclusively.

[^17]:    ${ }^{1}$ Calendar year-end information is provided because earnings are distributed as of December 31 .

[^18]:    ${ }^{1}$ Calendar year-end information is provided because earnings are distributed as of December 31 .
    ${ }^{2}$ Balances are restated for fiscal years 2008 and 2009 due to prior period adjustments.

[^19]:    ${ }^{1}$ Calendar year-end information is provided because earnings are distributed as of December 31.
    ${ }^{2}$ House Bill 3262, enacted by the 2005 Oregon Legislature, combined the OPSRP Pension Program with the existing defined benefit plan. Activity since 2004 includes activity of the OPSRP Pension Program.
    ${ }^{3}$ The Oregon Public Service Retirement Plan was added to the System in January 2004.
    ${ }^{4}$ Balances are restated for fiscal years 2008 to 2009 due to prior period adjustments.
    ${ }^{5}$ Balances restated for fiscal years 2013, 2014, and 2017 to correct amounts.

[^20]:    ${ }^{1}$ Calendar year-end information is provided because earnings are distributed as of December 31 .

[^21]:    ${ }^{1}$ Calendar year-end information is provided because earnings are distributed as of December 31 .

