SCHOOL EMPLOYEES RETIREMENT SYSTEM OF OHIO<br>The Report of the ANNUAL ACTUARIAL VALUATION June 30, 1986

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# GABRIEL, ROEDER, SMITH \& COMPANY 

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The Board of Trustees
School Employees Retirement System of Ohio Columbus, Ohio

Ladies and Gentlemen:

Submitted in this report are the results of the June 30,1986 actuarial valuation of the School Employees Retirement System of Ohio, as amended.

The necessary statistical data on which the valuation was based was furnished by your Director and his staff.

Their cooperation in furnishing the materials needed for this valuation is acknowledged with appreciation.

The financial assumptions used in making the actuarial valuation are shown in the Appendix of this report. The financial assumptions were revised for this valuation.

Your attention is directed particularly to:
COMMENTS on pages $3 \mathrm{~A}-3 \mathrm{~B}$.
Financial Principles on pages 4-5;
Computed Employer Contribution Rates on pages $25 \& 31$;
Short Condition Tests on pages $28 \& 33$;

Respectfully submitted,


GBS : ct

General Financial Objective. A sound general financial objective for any public employee retirement plan is to establish and receive contributions which, expressed as percents of active member payroll, will remain approximately level from generation to generation of citizens.

In order to determine SERS present financial position and level contribution rates for the future, annual actuarial valuations are made.

Assumptions concerning future financial experiences are needed for an actuarial valuation. These assumptions are established by the Board after consulting with the actuary.

A program of annual actuarial gain/loss analysis is in operation; these analyses determine the relationship between assumed financial experience and actual experience, for each major risk area.

These actuarial gain/loss findings (our Investigation Report dated July 9, 1986) led to the adoption of revised assumptions for the June 30,1986 actuarial valuation. The revised assumptions produce higher computed liabilities and computed contributions. The principal assumption changes recognize younger retirement ages and reduced mortality during retirement years.

The employer contribution rate is $14 \%$ of pay. An SERS policy decision is now allocating $8.5 \%$ to basic benefits and $5.5 \%$ to health care benefits. On the basis of the 1986 valuation and the basic benefits and allocated contribution rates then in effect, it is our opinion that the basic benefits portion of SERS is in sound condition in accordance with actuarial principles of level cost financing. Supporting information is on page 25.

## Health Care Benefits

The financial development of this program is cause for continuing concern.
Initially, beginning in $1974,0.75 \%$ was the contribution rate established for Health Care Benefits, and included in a total Employer Rate then $12.50 \%$. Health Care contribution rates have been increased at various times since 1974. The increases in health care costs have been substantially more than inflation increases.

The $5.5 \%$ contribution allocated to health care benefits is sufficient to cover current cash benefit outgo, $4.3 \%$ of pay; it is not sufficient to provide level cost financing of the health care benefits.

To provide level cost financing of the health care benefits requires some combination of increased contributions and/or decreased health benefits.

Promises Made, and To Be Paid For. As each year is completed, SERS in effect hands an "IOU" to each member then acquiring a year of service credit --- the "IOU" says: "The School Employees Retirement System of Ohio owes you one year's worth of retirement benefits, payments in cash commencing when you qualify for retirement."

The related key financial questions are:

Which generation of taxpayers contributes the money to cover the IOU?

The present taxpayers, who receive the benefit of the member's present year of service?

Or the future taxpayers, who happen to be in Ohio at the time the IOU becomes a cash demand, years and often decades later?

The law governing SERS financing intends that this year's taxpayers contribute the money to cover the IOUs being handed out this year. By following this principle, the employer contribution rate will remain approximately level from generation to generation --- our children and our grandchildren will contribute the same percents of active payroll we contribute now.
(There are systems which have a design for deferring contributions to future taxpayers, lured by a lower contribution rate now and putting aside the consequence that the contribution rate must then relentlessly grow much greater over decades of time --- consume now, and let your children face your financial pollution after you retire.)

An inevitable by-product of the level-cost design is the accumulation of reserve assets, for decades, and the income produced when the assets are invested. Invested assets are a by-product and not the objective. Investment income becomes in effect the 3 rd contributor for benefits to employees, and is interlocked with the contribution amounts required from employees and employers.

Translated to actuarial terminology, this level-cost objective means that the contribution rates must total at least the following:

Current Cost (the cost of members' service being rendered this year)
... plus ...
Interest on Unfunded Accrued Liabilities (unfunded accrued liabilities are the difference between: liabilities for service already rendered; and the accrued assets of SERS).

Computing Contributions to Support Fund Benefits. From a given schedule of benefits and from the employee data and asset data furnished him, the actuary determines the contribution rates to support the benefits, by means of an actuarial valuation and a funding method.

An actuarial valuation has a number of ingredients such as: the rate of investment return which plan assets will earn; the rates of withdrawal of active members who leave covered employment before qualifying for any monthly benefit; the rates of mortality; the rates of disability; the rates of pay increases; and the assumed age or ages at actual retirement.

In making an actuarial valuation, assumptions must be made as to what the above rates will be, for the next year and for decades in the future. The assumptions are established by the Retirement Board after consulting with the actuary.

Reconciling Differences Between Assumed Experience and Actual Experience. Once actual experience has occurred and been observed, it will not coincide exactly with assumed experience, regardless of the wisdom of the assumptions or the skill of the actuary and the millions of calculations he made. The future can be predicted with considerable but not $100 \%$ precision, except for inflation which defies reliable prediction.

SERS copes with these continually changing differences by having annual actuarial valuations. Each actuarial valuation is a complete recalculation of assumed future experience, taking into account all past differences between assumed and actual experience. The result is continuing adjustments in financial position.


## YEARS OF TIME

CASH BENEFITS LINE. This relentlessly increasing line is the fundamental reality of retirement plan financing. It happens each time a new benefit is added for future retirements (and happens regardless of the design for contributing for benefits).

LEVEL CONTRIBUTION LINE. Determining the level contribution line requires detailed assumptions concerning a variety of experiences in future decades, including:

Economic Risk Areas
Rates of investment return
Rates of pay increase
Changes in active member group size
Non-Economic Risk Areas
Ages at actual retirement
Rates of mortality
Rates of withdrawal of active members (turnover)
Rates of disability

The financing diagram on the opposite page shows the relationship between the two fundamentally different philosophies of paying for retirement benefits: the method where contributions match cash benefit payments (or barely exceed cash benefit pay ments, as in the Federal Social Security program) and is thus an increasing contribution method; and the level contribution method, which equalizes contributions between the generations.

The actuarial valuation is the mathematical process by which the level contribution rate is determined, and the flow of activity constituting the valuation may be summarized as follows:
A. Covered Person Data, furnished by plan administrator

Retired lives now receiving benefits
Former employees with vested benefits not yet payable
Active employees
B. + Asset data (cash \& investments), furnished by plan administrator
C. + Assumptions concerning future financial experiences in various risk areas, which assumptions are established by the Board of Trustees after consulting with the actuary
D. + The funding method for employer contributions (the long-term planned pattern for employer contributions)
E. + Mathematically combining the assumptions, the funding method, and the data
F. = Determination of:

Plan financial position and/or
New Employer Contribution Rate


DATA FURNISHED

Retired members and survivors included in the valuation totaled 41,037. The 38,164 retirants and survivors of retirants as of June 30 , 1986 were receiving annual benefits totaling $\$ 117,901,858$ from the Annuity and Pension Reserve Fund. The 2,873 survivors of deceased active members as of June 30 , 1986 were receiving annual benefits totaling $\$ 8,271,555$ from the Survivor Benefit Fund.

Schedule 1.
Annuity and Pension Reserve Fund
Retirants and Beneficiaries June 30, 1986
Type of Benefit, Annual Amount
and Basic Benefit Actuarial Liabilities
\% of Current Total \$

|  | Base | H.B. 204 | Post-Retire. | Current | Actuarial |
| :--- | :--- | :--- | :--- | :--- | :--- |
| Group |  |  |  |  |  |
| Number | Allowances | and 284 | Increases |  |  |

## SUPERANNUATION RETIREMENT

Straight Life Allowance - Benefit Terminating at Death

| Men | 5,060 | $85.4 \%$ | $1.4 \%$ | $13.2 \%$ | $\$ 18,406,182$ | $\$ 138,823,093$ |
| :--- | ---: | :--- | :--- | :--- | :--- | ---: |
| Women | $\frac{17,268}{22,328}$ | 85.9 |  | 1.4 | 12.7 | $\frac{42,531,833}{4}$ |
| Totals | $22,413,317,500$ |  |  |  |  |  |

Option II Allowance - Joint and Survivor Benefits

| Men | 5,618 | 88.8 | 0.5 | 10.7 | $25,910,625$ | $289,952,160$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Women | $\frac{3,486}{9,104}$ | 89.7 |  | 0.3 | 10.0 | $\frac{9,078,252}{34,988,877}$ |
| Totals | $9,107,859,407$ |  |  |  |  |  |

Option III Allowance - Life Benefits With Guaranteed Periods

| Men | 852 | 83.9 | 1.2 | 14.9 | $2,973,714$ | $23,437,489$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Women | 921 | 84.3 | 1.2 | 14.5 | $\frac{2,142,608}{5,116,322}$ | $\frac{21,275,284}{44,712,773}$ |
| Totals | 1,773 |  |  |  |  |  |

Allowance to Survivor Beneficiary of Deceased Superannuation Retirant Who Elected Option II - Life Benefit

| Men | 213 | 82.1 | 2.7 | 15.2 | 350,111 | $2,554,824$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Women | 1,743 | 81.2 | 3.2 | 15.6 | $\frac{4,351,792}{4,701,903}$ | $\frac{38,698,807}{41,253,631}$ |
| Totals | 1,956 |  |  |  | 4, |  |

Allowance to Survivor Beneficiary of Deceased Superannuation Retirant Who Elected Option III - Guaranteed Period Only

| Men | 24 | 85.3 | 0.2 | 14.5 | 43,691 | 189,014 |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Women | 81 | 82.9 | 0.1 | 17.0 | 239,667 | 952,857 |
|  | 105 |  |  | 283,358 | $1,141,871$ |  |

* Includes allowance and lump sum death benefit.


## Schedule 1. - completed

Annuity and Pension Reserve Fund
Retirants and Beneficiaries June 30, 1986
Type of Benefit, Annual Amount
and Basic Benefit Actuarial Liabilities

| Group | \% of Current Total \$ |  |  |  | Current <br> Total \$ | Actuarial <br> Liabilities* |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Number | Base <br> Allowances | H.B. 204 and 284 | $\begin{aligned} & \text { Post-Retire. } \\ & \text { Increases } \\ & \hline \end{aligned}$ |  |  |
|  |  | Total for | Superann | ion Allowan | Being Paid |  |
| Men | 11,767 | 87.2\% | 0.9\% | 11.9\% | \$ 47,684, 323 | \$ $454,956,580$ |
| Women | 23,499 | 86.1 | 1.4 | 12.5 | 58,344,152 | 582, 103,855 |
| Totals | 35,266 |  |  |  | 106,028,475 | 1,037,060,435 |

## DISABILITY RETIREMENT

Straight Life Allowance - Benefit Terminating at Death

| Men | 1,157 | 87.0 | 0.8 | 12.2 | $6,526,922$ | $65,544,912$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Women | $\frac{1,741}{}$ | 87.2 | 0.9 | 11.9 | $\frac{5,346,461}{}$ | $\frac{61,588,952}{11,873,383}$ |
| Totals | 2,898 |  |  |  | $127,133,864$ |  |

total benefits being paid from annuity and pension reserve fund

| Men | 12,924 | 87.2 | 0.9 | 11.9 | $54,211,245$ | $520,501,492$ |
| :--- | ---: | :--- | :--- | :--- | ---: | ---: |
| Women | $\frac{25,240}{38,164}$ | 86.1 |  |  |  |  |
| Totals |  |  |  | $63,690,613$ | $643,692,807$ |  |
| $117,901,858$ | $\frac{1,164,194,299}{12,6}$ |  |  |  |  |  |

* Includes allowance and lump sum death benefit.


## Schedule 2.

## Annuity and Pension Reserve Fund

Retirants June 30, 1986
Current Annual Total \$ By Attained Ages

| $\begin{gathered} \text { Attained } \\ \text { Ages } \\ \hline \end{gathered}$ | Superannuation |  | Disability |  | Totals |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | Annual <br> Total \$ | No. | Annual <br> Total $\$$ | No. | Annual <br> Total \$ |
| 25-29 |  | \$ | 3 | \$ 22,821 | 3 | \$ 22,821 |
| 30-34 |  |  | 15 | 153,683 | 15 | 153,683 |
| 35-39 |  |  | 50 | 401,289 | 50 | 401,289 |
| 40-44 |  |  | 79 | 465,097 | 79 | 465,097 |
| 45-49 | 7 | 80,309 | 169 | 953,755 | 176 | 1,034,064 |
| 50-54 | 74 | 945,188 | 338 | 1,690,132 | 412 | 2,635,320 |
| 55-59 | 417 | 3,613,830 | 635 | 2,733,309 | 1,052 | 6,347,139 |
| 60-64 | 5,810 | 19,002,347 | 747 | 2,996,522 | 6,557 | 21,998,869 |
| 65-69 | 9,359 | 30,286,881 | 524 | 1,616,961 | 9,883 | 31,903,842 |
| 70-74 | 8,154 | 22,921,490 | 224 | 556,041 | 8,378 | 23,477,531 |
| 75-79 | 5,173 | 13,313,304 | 83 | 195,987 | 5,256 | 13,509,291 |
| 80-84 | 2,596 | 6,530,396 | 26 | 69,159 | 2,622 | 6,599,555 |
| 85-89 | 1,073 | 2,844,888 | 5 | 18,627 | 1,078 | 2,863,515 |
| 90-94 | 449 | 1,212,666 |  |  | 449 | 1,212,666 |
| 95-99 | 69 | 218,689 |  |  | 69 | 218,689 |
| 100 | 8 | 18,705 |  |  | 8 | 18,705 |
| 101 | 4 | 16,848 |  |  | 4 | 16,848 |
| 102 | 5 | 15,043 |  |  | 5 | 15,043 |
| 103 | 2 | 8,490 |  |  | 2 | 8,490 |
| 104 | 2 | 5,094 |  |  | 2 | 5,094 |
| 105 | 2 | 4,562 |  |  | 2 | 4,562 |
| 106 | 1 | 4,484 |  |  | 1 | 4,484 |
| Totals | 33205 | 101,043,214 | 2,898 | 11,873,383 | 36103 | 112,916,597 |

## Schedule 3.

Annuity and Pension Reserve Fund
Survivors of Retirants June 30, 1986

Current Annual Total \$ By Attained Ages

| Attained$\qquad$ Ages | Life Annuities |  | Periods Certain |  | Totals |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | Annual <br> Total \$ | No. | Annual <br> Total \$ | No. | Annual <br> Total \$ |
| Under 20 | 1 | \$ 7,839 | 1 | \$ 2,205 | 2 | \$ 10,044 |
| 25-29 | 1 | 427 | 1 | 791 | 2 | 1,218 |
| 30-34 | 7 | 22,428 | 1 | 884 | 8 | 23,312 |
| 35-39 | 6 | 5,309 | 4 | 19,389 | 10 | 24,698 |
| 40-44 | 5 | 4,799 | 3 | 1,998 | 8 | 6,797 |
| 45-49 | 7 | 8,967 | 3 | 6,724 | 10 | 15,691 |
| 50-54 | 15 | 43,086 | 4 | 6,836 | 19 | 49,922 |
| 55-59 | 47 | 174,163 | 6 | 20,857 | 53 | 195,020 |
| 60-64 | 166 | 483,836 | 16 | 38,147 | 182 | 521,983 |
| 65-69 | 353 | 920,791 | 35 | 97,638 | 388 | 1,018,429 |
| 70-74 | 478 | 1,022,838 | 18 | 41,344 | 496 | 1,064,182 |
| 75-79 | 419 | 911,117 | 11 | 43,562 | 430 | 954,679 |
| 80-84 | 267 | 633,927 | 1 | 2,403 | 268 | 636,330 |
| 85-89 | 137 | 351,453 | 1 | 580 | 138 | 352,033 |
| 90-94 | 40 | 98,295 |  |  | 40 | 98,295 |
| 95-99 | 7 | 12,628 |  |  | 7 | 12,628 |
| Totals | 1,956 | 4,701,903 | 105 | 283,358 | 2,061 | 4,985,261 |

## Schedule 4.

Survivor Benefit Fund
Beneficiaries June 30, 1986

Annual Amounts and Basic Benefit Actuarial Liabilities


Benefits Being Paid From Survivor Benefit Fund

| Men | 663 | $89.4 \%$ | $0.1 \%$ | $10.5 \%$ | $\$ 1,519,550$ | $\$ 12,669,999$ |
| :--- | ---: | :--- | :--- | :--- | ---: | ---: |
| Women | 2,210 | 84.3 | 0.9 | 14.8 | $\frac{6,752,005}{8,271,555}$ | $\frac{50,752,529}{63,422,528}$ |
| Totals | 2,873 |  |  |  |  |  |

* Includes allowance only.


## Schedule 5.

Survivor Benefit Fund

Survivors of Deceased Active Members June 30, 1986
Current Annual Total \$ By Attained Ages

| Attained Ages | No. | Annual <br> Total \$ |
| :---: | :---: | :---: |
| Under 20 | 30 | \$ 104,500 |
| 20-24 | 7 | 13,111 |
| 25-29 | 10 | 43,839 |
| 30-34 | 17 | 90,458 |
| 35-39 | 42 | 192,224 |
| 40-44 | 57 | 289,357 |
| 45-49 | 70 | 286,925 |
| 50-54 | 116 | 429,439 |
| 55-59 | 271 | 921,242 |
| 60-64 | 429 | 1,273,333 |
| 65-69 | 612 | 1,625,262 |
| 70-74 | 531 | 1,308,315 |
| 75-79 | 359 | 805,239 |
| 80-84 | 213 | 548,038 |
| 85-89 | 79 | 239,467 |
| 90-94 | 25 | 89,198 |
| 95-99 | 4 | 8,873 |
| 102 | 1 | 2,735 |
| Totals | 2,873 | 8,271,555 |

Active members included in the valuation totaled 88,310 , involving an annual payroll totaling $\$ 869,111,274$. The schedules below and on the following 4 pages provide some detail from the data on active members.

Active Members in Valuation June 30, 1986

| Groups | Number | Annual <br> Payroll | Average Pay |
| :---: | :---: | :---: | :---: |
| Men | 24,298 | \$346,236,416 | \$14,250 |
| Women | 64,012 | 522,874,858 | 8,168 |
| Totals | 88,310 | \$869,111,274 | \$ 9,842 |

Reporting of active members. The persons included as active members in this June 30 , 1986 valuation are those who had any covered pay in May and were listed as active in SERS records. These 88,310 persons are a reasonable approximation of the persons covered during the year ended June 30 ; excluding the summer months of July and August. The persons contributing during a month ranged from a high of 89,524 (November) to a low of 83,310 (September).

Also included in the valuation were 7,925 inactive members eligible for deferred retirement allowances (including 845 whose retirement applications were pending at June 30 ), and 92,066 inactive members eligible for a contribution refund only.

School Employees Retirement System of Ohio

TOTAL Active Members as of June 30, 1986

By Attained Age and Years of Service

| $\begin{aligned} & \text { Attained } \\ & \text { Age } \\ & \hline \end{aligned}$ | Years of Service to Valuation Date |  |  |  |  |  |  | Totals |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  | No. | Valuation Payroll |  |
|  | 0-4 | 5-9 | 10-14 | 15-19 | 20-24 | 25-29 | Plus |  |  |  |
| Under 20 | 144 |  |  |  |  |  |  | 144 | \$ | \$ 788,107 |
| 20-24 | 2,495 | 192 |  |  |  |  |  | 2,687 |  | 21,227,281 |
| 25-29 | 4,066 | 1,784 | 160 |  |  |  |  | 6,010 |  | 60,876,219 |
| 30-34 | 5,808 | 2,187 | 888 | 55 |  |  |  | 8,938 |  | 85,418,689 |
| 35-39 | 7,459 | 3,609 | 1,143 | 395 | 38 |  |  | 12,644 |  | 110,882,369 |
| 40-44 | 5,382 | 4,189 | 2,243 | 633 | 173 | 16 |  | 12,636 |  | 113,867,785 |
| 45-49 | 3,611 | 3,763 | 3,245 | 1,668 | 353 | 125 | 19 | 12,784 |  | 125,134,790 |
| 50-54 | 2,681 | 2,470 | 3,155 | 2,653 | 657 | 258 | 65 | 11,939 |  | 124,550,894 |
| 55-59 | 2,101 | 1,888 | 2,640 | 2,767 | 1,336 | 409 | 135 | 11,276 |  | 123,010,139 |
| 60 | 325 | 290 | 437 | 418 | 279 | 113 | 27 | 1,889 |  | 21,145,137 |
| 61 | 275 | 275 | 335 | 444 | 194 | 95 | 25 | 1,643 |  | 18,646,044 |
| 62 | 199 | 243 | 282 | 330 | 245 | 91 | 28 | 1,418 |  | 17,181,438 |
| 63 | 174 | 158 | 247 | 259 | 157 | 70 | 22 | 1,087 |  | 12,363,653 |
| 64 | 128 | 107 | 169 | 225 | 102 | 76 | 25 | 832 |  | 9,781,453 |
| 65 | 110 | 96 | 153 | 152 | 133 | 59 | 26 | 729 |  | 8,240,532 |
| 66 | 84 | 83 | 102 | 89 | 70 | 34 | 19 | 481 |  | 5,032,457 |
| 67 | 57 | 49 | 64 | 64 | 42 | 19 | 11 | 306 |  | 2,918,796 |
| 68 | 45 | 31 | 57 | 57 | 41 | 28 | 12 | 271 |  | 2,896,313 |
| 69 | 30 | 32 | 35 | 40 | 28 | 18 | 15 | 198 |  | 1,805,788 |
| 70 \& Over | 74 | 77 | 71 | 81 | 48 | 24 | 23 | 398 |  | 3,343,390 |
| Totals | 35,248 | 21,523 | 15,426 | 10,330 | 3,896 | 1,435 | 452 | 88,310 |  | \$869,111,274 |

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

Age: 44.9 years.
Service: 8.1 years.

Annual Pay: \$9,842.

School Employees Retirement System of Ohio
FEMALE Active Members as of June 30, 1986
By Attained Age and Years of Service

| Attained$\qquad$ | Years of Service to Valuation Date |  |  |  |  |  |  | Totals |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  | No. | Valuation Payroll |  |
|  | 0-4 | 5-9 | 10-14 | 15-19 | 20-24 | 25-29 | Plus |  |  |  |
| Under 20 | 74 |  |  |  |  |  |  | 74 | \$ | 371,267 |
| 20-24 | 1,313 | 93 |  |  |  |  |  | 1,406 |  | 9,836,890 |
| 25-29 | 2,348 | 843 | 69 |  |  |  |  | 3,260 |  | 25,940,773 |
| 30-34 | 4,158 | 1,176 | 360 | 36 |  |  |  | 5,730 |  | 40,363,918 |
| 35-39 | 5,998 | 2,788 | 631 | 184 | 25 |  |  | 9,626 |  | 66,121,140 |
| 40-44 | 4,271 | 3,590 | 1,909 | 369 | 72 | 7 |  | 10,218 |  | 78,041,583 |
| 45-49 | 2,628 | 3,185 | 2,857 | 1,374 | 154 | 44 | 10 | 10,252 |  | 87,743,249 |
| 50-54 | 1,749 | 1,966 | 2,716 | 2,313 | 435 | 64 | 25 | 9,268 |  | 83,072,473 |
| 55-59 | 1,073 | 1,371 | 2,102 | 2,333 | 1,052 | 208 | 41 | 8,180 |  | 75,300,034 |
| 60 | 160 | 177 | 347 | 322 | 231 | 75 | 11 | 1,323 |  | 12,581,058 |
| 61 | 116 | 158 | 249 | 347 | 137 | 61 | 4 | 1,072 |  | 9,855,655 |
| 62 | 74 | 146 | 171 | 270 | 193 | 43 | 10 | 907 |  | 9,245,722 |
| 63 | 83 | 86 | 187 | 214 | 107 | 40 | 6 | 723 |  | 6,610,604 |
| 64 | 63 | 52 | 110 | 182 | 63 | 45 | 8 | 523 |  | 5,030,957 |
| 65 | 44 | 53 | 98 | 125 | 99 | 31 | 14 | 464 |  | 4,465,649 |
| 66 | 28 | 49 | 66 | 63 | 54 | 16 | 8 | 284 |  | 2,545,738 |
| 67 | 16 | 33 | 48 | 44 | 33 | 13 | 6 | 193 |  | 1,680,793 |
| 68 | 16 | 12 | 34 | 42 | 31 | 18 | 3 | 156 |  | 1,395,073 |
| 69 | 15 | 14 | 29 | 35 | 15 | 14 | 8 | 130 |  | 1,045,133 |
| 70 \& Over | 33 | 24 | 42 | 57 | 34 | 18 | 15 | 223 |  | 1,627,149 |
| Totals | 24,260 | 15,816 | 12,025 | 8,310 | 2,735 | 697 | 169 | 64,012 |  | 22,874,858 |

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

Age: 45.3 years.
Service: 8.2 years.
Annual Pay: $\$ 8,168$.

MALE Active Members as of June 30, 1986

By Attained Age and Years of Service

| $\begin{gathered} \text { Attained } \\ \text { Age } \\ \hline \end{gathered}$ | Years of Service to Valuation Date |  |  |  |  |  |  | Totals |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  | No. | Valuation Payroll |  |
|  | 0-4 | 5-9 | 10-14 | 15-19 | 20-24 | 25-29 | Plus |  |  |  |
| Under 20 | 70 |  |  |  |  |  |  | 70 | \$ | 416,840 |
| 20-24 | 1,182 | 99 |  |  |  |  |  | 1,281 |  | 11,390,391 |
| 25-29 | 1,718 | 941 | 91 |  |  |  |  | 2,750 |  | 34,935,446 |
| 30-34 | 1,650 | 1,011 | 528 | 19 |  |  |  | 3,208 |  | 45,054,771 |
| 35-39 | 1,461 | 821 | 512 | 211 | 13 |  |  | 3,018 |  | 44,761,229 |
| 40-44 | 1,111 | 599 | 334 | 264 | 101 | 9 |  | 2,418 |  | 35,826,202 |
| 45-49 | 983 | 578 | 388 | 294 | 199 | 81 | 9 | 2,532 |  | 37,391,541 |
| 50-54 | 932 | 504 | 439 | 340 | 222 | 194 | 40 | 2,671 |  | 41,478,421 |
| 55-59 | 1,028 | 517 | 538 | 434 | 284 | 201 | 94 | 3,096 |  | 47,710,105 |
| 60 | 165 | 113 | 90 | 96 | 48 | 38 | 16 | 566 |  | 8,564,079 |
| 61 | 159 | 117 | 86 | 97 | 57 | 34 | 21 | 571 |  | 8,790,389 |
| 62 | 125 | 97 | 111 | 60 | 52 | 48 | 18 | 511 |  | 7,935,716 |
| 63 | 91 | 72 | 60 | 45 | 50 | 30 | 16 | 364 |  | 5,753,049 |
| 64 | 65 | 55 | 59 | 43 | 39 | 31 | 17 | 309 |  | 4,750,496 |
| 65 | 66 | 43 | 55 | 27 | 34 | 28 | 12 | 265 |  | 3,774,883 |
| 66 | 56 | 34 | 36 | 26 | 16 | 18 | 11 | 197 |  | 2,486,719 |
| 67 | 41 | 16 | 16 | 20 | 9 | 6 | 5 | 113 |  | 1,238,003 |
| 68 | 29 | 19 | 23 | 15 | 10 | 10 | 9 | 115 |  | 1,501,240 |
| 69 | 15 | 18 | 6 | 5 | 13 | 4 | 7 | 68 |  | 760,655 |
| 70 \& Over | 41 | 53 | 29 | 24 | 14 | 6 | 8 | 175 |  | 1,716,241 |
| Totals | 10,988 | 5,707 | 3,401 | 2,020 | 1,161 | 738 | 283 | 24,298 |  | 46,236,416 |

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

Age: 43.7 years.
Service: 7.9 years.
Annual Pay: $\$ 14,250$.

## Schedule 9.

School Employees Retirement System of Ohio Active Members as of June 30, 1986 by Annual Pay

## Annual Pay

Less than $\$ 1,000$
\$ 1,000-\$ 1,999
2,000 - 2,999
3,000-3,999
4,000-4,999
5,000-5,999
$6,000-6,999$
7,000 - 7,999
$8,000-8,999$
9,000-9,999

10,000-11,999
12,000-13,999
14,000-15,999
16,000-17,999
18,000-19,999

20,000-24,999
25,000-29,999
30,000 and over
Totals

Number of Active Members Men Women Total

897 2,848 3,745
$674 \quad 4,055 \quad 4,729$
$738 \quad 4,771 \quad 5,509$
922 4,083 5,005
923 4,128 5,051
984
988
1,001
$848 \quad 5,041 \quad 5,889$
$714 \quad 3,718 \quad 4,432$

1,093
5,231 6,324
$1,377 \quad 4,399 \quad 5,776$
2,443
3,725 6,168
3,098
2,578 5,676
2,368 $1,531 \quad 3,899$

2,990 1,204 4,194
1,094
362
1,456
$\underline{1,146} \quad 229$
24,298
64,012
88,310

Portion of
Total Number

This
Group Cumulative
$4 \%$
4\%
5
10
16
22
27
34
41
49
56
61

68

74
81
88
92

97
98
100

The accrued assets at June 30,1986 were reported to be $\$ 1,876,240,825$.

Fund
Annuity and Pension Reserve Fund
Survivors Benefit Fund
Employees Savings Fund Employers Trust Fund Total

Amount
$\$ 1,588,730,532$
99,478,918
475,218,163
$\frac{(287,186,788)}{\$ 1,876,240,825}$

VALUATION ASSETS

The valuation assets as of June 30,1986 were determined on a market related basis. The method used recognizes $20 \%$ of the previously unrecognized gains and losses (both realized and unrealized). To this we added the present value of expected future payments for House Bills 284 and 204, $\$ 7,538,713$.

Derivation of Valuation Assets
(a) Cost value June 1985
$\$ 1,675,733,161$
(b) Cost value June 1986
$1,876,240,825$
(c) Realized gains(losses)

34,461,091
(d) Change in cost value net of (c):
(b) - (a) - (c)
$166,046,573$
(e) Valuation assets June 1985
$1,675,733,161$
(f) Preliminary valuation assets June 1986:
$(d)+(e)$
$1,841,779,734$
(g) Market Value June 1986
$2,155,869,595$
(h) Unrecognized gains(losses): (g) - (f) 314,089,861
(i) Adjustment toward market value: (.20) times (h) $62,817,972$
(j) Total assets: (f) + (i)
(k) Health reserve as \% of cost value assets $1,904,597,706$
(1) Health care valuation assets: (j) $\mathbf{x}$ (k) $131,293,111$
(m) Present value of HB284 and 204 contributions

7,538,713
(n) Basic benefits valuation assets:
$(j)+(m)-(1)$
$1,780,843,308$


BASIC BENEFITS
(outline last changed 6/30/84)

Service retirement. A member who (i) has attained age 60 years and has 5 or more years of total service credit, or (ii) has attained age 55 years and has 25 or more years of total service credit, or (iii) has 30 or more years of total service credit, may retire with a service retirement allowance.

Final average salary ("FAS") means the average of the annual earnings for the 3 highest years of compensation.

Service retirement allowance. A retiring member's service allowance is equal to total Ohio service credit times the greater of $\$ 86$, or $2.0 \%$ of FAS. The allowance is then adjusted by factors based on attained age or years of service as determined in the following schedule:
$\left.\begin{array}{cccc}\begin{array}{c}\text { Attained } \\ \text { Birthday }\end{array} & \text { OR } & \begin{array}{c}\text { Years of } \\ \text { Total Service } \\ \text { Credit }\end{array} & \end{array} \begin{array}{c}\text { Percentage of } \\ \text { Base Amount }\end{array}\right]$

Maximum allowance is $90 \%$ of FAS.

Disability retirement. Upon becoming permanently disabled, after completion of at least 5 years of total service credit, but before attaining age 60, a member will receive a disability allowance computed in the same manner as a service allowance for a 65 year old, based upon the service the member would have had if he remained in employment to age 60. Maximum allowance is $75 \%$ of FAS, minimum allowance is $30 \%$ of FAS.

Death while eligible to retire. If a member dies in service after becoming eligible to retire with a service allowance and leaves a surviving spouse or other sole dependent beneficiary, the survivor receives the same amount that would have been paid had the member retired the last day of the month of death and elected the $100 \%$ joint and survivor form of payment.

Survivor (death-in-service) allowances. Upon the death of a member with at least $1 / 2$ years of Ohio service credit and with at least $1 / 4$ year of Ohio contributing service credit within the $21 / 2$ years prior to the date of death, the following allowances are payable:
(a) Spouse without dependent child: A monthly allowance, commencing at age 62, or age 50 if the deceased member had 10 or more years of Ohio service credit. Allowance equals $25 \%$ of the deceased member's FAS. Minimum monthly allowance is $\$ 96$, or $\$ 106$ if deceased member had 10 or more years of Ohio service credit. Allowance terminates upon remarriage before age 62 .
(b) Spouse with dependent child: An allowance of $40 \%$ of FAS is payable to the spouse of a deceased member while caring for 1 dependent child, with a minimum monthly allowance of $\$ 186$. Allowance is $50 \%$ of FAS if 2 dependent children, or $55 \%$ of FAS if 3 dependent children, or $60 \%$ of FAS if 4 or more dependent children. Minimum monthly allowance is $\$ 236$ for 2 or more children. A dependent child is defined to be an unmarried child under the age of 18 , or 22 if attending an approved school.
(c) Orphans: A monthly allowance payable to each orphan child of the deceased member who is unmarried and under the age of 18 , or 22 if attending an approved school. Allowances equal $25 \%$ of the deceased member's FAS for 1 child, an equal share of $40 \%$ of FAS if there are 2 children, an equal share of $50 \%$ of FAS if there are 3 children, an equal share of $55 \%$ of FAS if there are 4 children, or an equal share of $60 \%$ of final average salary if there are 5 or more children. Minimum monthly allowance is $\$ 96$ for 1 child, $\$ 186$ for 2 children, and $\$ 236$ for 3 or more children.
(d) Dependent parent's allowance: A monthly allowance is payable to a dependent parent age 65 or more (earlier if mentally or physically incompetent) who received at least one-half support from the member during the 12 month period immediately preceding the member's death. Allowance equals $25 \%$ of FAS for 1 parent with a minimum monthly allowance of $\$ 96$, and $40 \%$ of FAS shared equally for 2 parents with minimum monthly allowances totaling \$186. If there are other qualified beneficiaries, a dependent parent receives a share of a total allowance indicated as in (b) above counting all qualified beneficiaries.

Death after retirement benefit. A $\$ 500$ benefit is paid upon the death of each retirant. Upon the death of a disability retirant, a survivor allowance (described earlier) is paid.

## Post-retirement increases.

Annual. Each July after June 30, 1971 or the annual anniversary established 12 months after the initial date of retirement, each allowance is recomputed to be equal to the initial allowance increased by $3.0 \%$ for each completed year of retirement. The maximum recomputed allowance equals the initial allowance adjusted for increases in the Consumers Price Index. The minimum recomputed allowance equals the initial allowance.

One time. Effective February l, 1984 retirement allowances in payment status were increased by $5 \%$.

Deferred benefits. If a member with at least 5 calendar years of contributing service credit leaves service before being eligible for an immediate monthly allowance and does not withdraw any part of his accumulated contributions, he will be entitled to a deferred allowance at age 60. The amount of the allowance is based on his credited service and final average salary at termination of employment.

Member contributions. Each member contributes $8.75 \%$ of his pay, by payroll deductions. This rate was established by the Board of Trustees effective July $1,1983$. The maximum statutory rate is $10 \%$.

Refund of members accumulated contributions. In the event a member leaves service before any monthly benefits are payable on his behalf, his accumulated contributions are refunded.

Employer contributions. Employer contributions are expressed as percents of member covered payroll. The maximum statutory rate is $14 \%$. The present $14 \%$ employer rate was established by the Board of Trustees effective July $1,1983$. ation.

Schedule 10.

BASIC BENEFITS
Actuarial Accrued Liabilities June 30, 1986

Actuarial
Present Value of
Accrued Liabilities


Benefits For Present Covered Persons $\quad 2,669,473,636$

Valuation Assets $1,780,843,308$

Unfunded Accrued Liabilities
$888,630,328$

The Employer Contribution Rate for Basic Benefits has been established by the Board as $8.50 \%$ of payroll. After subtracting the normal cost, the remaining Employer Contribution Rate is sufficient to amortize the unfunded accrued liabilities over a 48 year period (next whole year). A year ago the corresponding figure was 36 years, using previous assumptions (please see page 41 for graph showing relationship between level cost financing and amortization periods).

Schedule 11.

BASIC BENEFITS

COMPOSITION OF EMPLOYER CONTRIBUTION RATE

Established By Statute \& Board Action
\& COMPUTED AMORTIZATION PERIOD
June 30, 1986

| Contributions For | Contributions Expressed as Percents of Payroll |
| :---: | :---: |
| Normal cost: |  |
| Service allowances | 9.89\% |
| Disability allowances | 0.75 |
| Survivor benefits (SB Fund) | 0.55 |
| \$500 death benefit | 0.02 |
| Total | 11.21 |
| Member contributions: | 8.75 |
| Less: Future refunds | 2.13 |
| Available for allowances | 6.62 |
| Employer Current Cost | 4.59 |
| Unfunded Accrued Liabilities |  |
| Over 48 future years | 3.91 |
| EMPLOYER CONTRIBUTION RATE |  |
| ALLOCATED TO BASIC BENEFITS | 8.50 |

Almost every pension plan (public or private) has "unfunded accrued liabilities", so whatever they are, they aren't rare. Since the term is not part of everyday conversation, it needs some definition.
"Accrued liabilities" are the present value $\$$ of plan promises to pay benefits in the future based upon service already rendered --- a liability has been established ("accrued") because the service has been rendered but the resulting monthly cash benefit may not be payable until years in the future. Accrued liabilities $\$$ are the result of complex mathematical calculations, which are made annually by the plan's actuary (which is the name given to the specialist who makes such calculations).

If "accrued liabilities" at any time exceed the plan's accrued assets (cash \& investments), the difference is "unfunded accrued liabilities". This is the common condition. If the plan's assets equalled the plan's "accrued liabilities", the plan would be termed "fully funded". This is a rare condition.

Each time a plan adds a new benefit which applies to service already rendered, an "accrued liability" is created, which is also an "unfunded accrued liability" because the plan can't print instant cash to cover the accrued liability. Payment for such unfunded accrued liabilities is spread over a period of years, commonly in the 25-60 year range.

Unfunded accrued liabilities can occur in another way: if actual financial experience is less favorable than assumed financial experience, the difference is added to unfunded accrued liabilities. In plans where plan benefits are directly related to an employee's pay near time of retirement (a common plan provision) rather than his average pay throughout his working career, unfunded accrued liabilities have been increasing in recent years because unexpected rates of pay increase have created additional accrued liabilities which could not be matched by reasonable investment results. Some of these unexpected pay increases are the direct result of inflation, which is a very destructive force on financial stability.

The existence of unfunded accrued liabilities is not bad, then (any more than a mortgage on your house is "bad"), but the changes from year to year in amount of unfunded accrued liabilities are important --- "bad" or "good" or somewhere in between.

Nor are unfunded accrued liabilities a bill payable immediately (any more than your total mortgage is payable immediately), but it is important that policy-makers prevent the amount from becoming unreasonably high and it is vital that your plan have a sound method for making payments toward them so that they are controlled. The existence of large amounts of unfunded accrued liabilities indicates that total contributions in past years were less than level --- an almost certain history if retired life liabilities are not fully funded now.

Each time the employer adopts a higher level of benefit, unfunded liabilities are created. Level-contribution financing requires that these additional liabilities be financed systematically over a period of future years.

In an inflationary economy the value of dollars is decreasing. This environment results in employee pays increasing in dollar amounts, retirement benefits increasing in dollar amounts, and then, unfunded accrued liabilities increasing in dollar amounts, all at a time when the actual substance of these items may be decreasing. Looking at just the dollar amounts of unfunded accrued liabilities can be misleading. Unfunded accrued liability dollars divided by active employee payroll provides an index which helps understanding. The smaller the ratio of unfunded liabilities to active member payroll, the stronger the system. Observation of this relative index over a period of years will give an indication of whether the system is becoming financially stronger or weaker.

Schedule 12.

BASIC BENEFITS
Unfunded Actuarial Accrued Liabilities
(\$ in millions)

| June 30 | Computed Actuarial Accrued Liabilities | Valuation Assets | Unfunded Actuarial Accrued Liabilities (UAAL) | Active <br> Member <br> Payrol1 | UAAL : Active <br> Member Payroll |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1981* | \$1,597 | \$1,017 | \$580 | \$656 | 0.88 |
| 1982非 | 1,821 | 1,116 | 705 | 652 | 1.08 |
| 1983 | 1,987 | 1,221 | 766 | 683 | 1.12 |
| 1984 | 2,166 | 1,390 | 776 | 737 | 1.05 |
| 1985 | 2,405 | 1,564 | 841 | 804 | 1.05 |
| 1985* | 2,421 | 1,564 | 857 | 804 | 1.07 |
| 1986 | 2,670 | 1,781 | 889 | 869 | 1.02 |

* Revised financial assumptions.
\# Revised method of determining active members \& related payroll. Previous method would have produced an index of 1.06 .

If the contributions to SERS are level in concept and soundly executed, the System will pay all promised benefits when due $\rightarrow$ the ultimate test of financial soundness. Testing for level contribution rates is the long-term test.

A short condition test is one means of checking a system's progress under its funding program. In a short condition test, the plan's present assets (cash and investments) are compared with:

1) Active member contributions on deposit;
2) The liabilities for future benefits to present retired lives;
3) The liabilities for service already rendered by active members.

In a system that has been following the discipline of level percent of payroll financing, the liabilities for active member contributions on deposit (liability 1) and the liabilities for future benefits to present retired lives (liability 2 ) will be fully covered by present assets (except in rare circumstances). In addition, the liabilities for service already rendered by active members (liability 3 ) will be partially covered by the remainder of present assets. The larger the funded portion of liability 3, the stronger the condition of the System. Liability 3 being fully funded is rare.

Schedule 13.

## BASIC BENEFITS

Short Condition Test

Computed Actuarial Accrued Liabilities

| June 30 | (1) | (2) <br> Retired | (3) <br> Present Members (Employer Financed | Valuation | Portion of Accrued Liabilities Covered by Assets |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Contr. | Lives | Portion) | Assets | (1) | (2) | (3) |
|  | (\$ in Millions) |  |  |  |  |  |  |
| 1981* | \$298 | \$ 713 | \$586 | \$1,017 | 100\% | 100\% | 18\% |
| 1982 | 324 | 829 | 668 | 1,116 | 100 | 96 | 0 |
| 1983 | 352 | 909 | 726 | 1,221 | 100 | 96 | 0 |
| 1984 | 396 | 1,011 | 759 | 1,390 | 100 | 98 | 0 |
| 1985 | 433 | 1,126 | 846 | 1,564 | 100 | 100 | 1 |
| 1985* | 433 | 1,101 | 888 | 1,564 | 100 | 100 | 3 |
| 1986 | 475 | 1,228 | 967 | 1,781 | 100 | 100 | 8 |

* Revised financial assumptions.

HEALTH CARE BENEFITS

# School Employees Retirement System of Ohio Outline of Benefit Eligibility and Amounts <br> HEALTH CARE BENEFITS 

(outline last changed 6/30/84)

Health Care Insurance. 10 years of service credit required. Health insurance premiums are paid on behalf of each individual receiving a monthly allowance from SERS, survivor of deceased retirant or survivor of deceased employee. If the retirant or survivor elects to cover his dependents, the monthly retirement allowance is reduced by approximately one half the premium for dependent coverage.

The premi ums provide coverages which may be changed from time to time. Effective $1 / 1 / 83$ an annual deductible was introduced. The deductible and prescription co-payment were increased effective January 1, 1985. Second opinion and precertification requirements go into effect January $1,1987$.

Medicare Part B. Each retirant or survivor is reimbursed for Part B Medicare premiums.

Mail Order Prescriptions. Health benefits include mail order prescription service with SERS paying the excess of the cost of each prescription over the base fee paid by the benefit recipient.

Schedule 14.

HEALTH CARE BENEFITS
Actuarial Accrued Liabilities June 30, 1986

Present Value of
Actuarial Accrued Liabilities

Future monthly benefits and death benefits to present retirants and survivors $\$ 460,592,623$

Monthly benefits and refunds to present inactive members
$53,808,473$

Service allowances and health care benefits to present active members
$331,530,971$
Disability allowances
to present active members $6,085,131$
Survivor benefits on behalf of
present active members who die before retiring $13,348,243$
Benefits for present active members $\quad 350,964,345$

Benefits For Present Covered Persons 865,365,441


Valuation Assets $\quad 131,293,111$

Unfunded Accrued Liabilities
$734,072,330$

The Employer Contribution Rate for Health Care Benefits has been established by the Board as $5.50 \%$ of payroll. After subtracting the normal cost, the remaining Employer Contribution Rate is applied toward unfunded accrued liabilities. The contribution amount toward unfunded accrued liabilities is insufficient to provide level cost financing.

## Schedule 15.

HEALTH CARE BENEFITS

COMPOSITION OF EMPLOYER CONTRIBUTION RATE

Established By Statute \& Board Action
\& COMPUTED AMORTIZATION PERIOD
June 30, 1986
$3.27 \%$
Service allowances
0.12

Disability allowances
0.21

Survivor benefits (SB Fund) Total
3.60

Unfunded Accrued Liabilities
1.90

EMPLOYER CONTRIBUTION RATE
ALLOCATED TO HEALTH CARE BENEFITS
5.50

Schedule 16.

Composition of Health Care Costs
June 30, 1986
(As \% of Payroll)

| Benefit | Age | Recipient |  | Combined |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Retiree | Other |  |
| Medical | Under 65 | 22\% | 7\% | 29\% |
| Medical | 65 Plus | 30 | 8 | 38 |
| Medicare B | Under 65 | -- | -- | -- |
| Medicare B | 65 Plus | 15 | 2 | 17 |
| Prescription | Under 65 | 2 | --* | 2 |
| Prescription | 65 Plus | 12 | 2 | 14 |
| Combined | Under 65 | 24 | 7 | 31 |
| Combined | 65 Plus | 57 | 12 | 69 |
| Combined | A11 | 81 | 19 | 100 |

## SHORT CONDITION TEST

If the contributions to SERS are level in concept and soundly executed, the System will pay all promised benefits when due -- the ultimate test of financial soundness. Testing for level contribution rates is the long-term test.

A short condition test is one means of checking a system's progress under its funding program. In a short condition test, the plan's present assets (cash and investments) are compared with:

1) The liabilities for future benefits to present retired lives;
2) The liabilities for service already rendered by active members.

In a system that has been following the discipline of level percent of payroll financing, the liabilities for future benefits to present retired lives (1iability 1 ) will be fully covered by present assets (except in rare circumstances). In addition, the liabilities for service already rendered by active members (liability 2 ) will be partially covered by the remainder of present assets. The larger the funded portion of liability 2, the stronger the condition of the System. Liability 2 being fully funded is rare.

Schedule 17.

HEALTH CARE BENEFITS
Short Condition Test

Computed Actuarial Accrued Liabilities
(2)


[^0]
#### Abstract

APPENDIX

SUMMARY OF

ASSUMPTIONS USED FOR $\overline{\text { SERS }}$ ACTUARIAL VALUATIONS Assumptions Adopted by Board of Trustees After Consulting With Actuary


The actuarial assumptions used in making the valuation are shown in this Appendix of the report. The assumptions were revised as set forth in the Gabriel, Roeder, Smith and Company Investigation Report dated July 9, 1986.

ECONOMIC ASSUMPTIONS
The investment return rate used in making the valuations was $7.5 \%$ per year, compounded annually (net after administrative expenses), except that the SERS is assumed to earn $9.5 \%$ per year for the 5 years from July 1,1986 through June 30, 1991. The real rate of return is the portion of total investment return which is more than the inflation rate. Based upon an assumed inflation rate of $4.5 \%$, the $7.5 \%$ investment return rate translates to an assumed real rate of return of $3 \%$ ( $5 \%$ for the 5 years from July 1, 1986 through June 30, 1991).

Pay increase assumptions for individual active members are shown for sample ages in Schedule 18. Part of the assumption for each age is for merit and/or seniority increase, and the other $4.5 \%$ recognizes inflation.

The number of active members is assumed to continue at the present number.

Total active member payroll is assumed to increase $4.5 \%$ annually, which is the portion of the individual pay increase assumptions attributable to inflation.

Special assumptions for Health Care Coverages are shown in Schedule 22.

NON-ECONOMIC ASSUMPTIONS
The mortality table used in evaluating allowances to be paid and death before retirement benefits was the 1971 Group Annuity Mortality Table projected to 1984 unadjusted for men and set back 1 year for women. Related values are shown in Schedule 21.

The probabilities of retirement with an age and service allowance are shown in Schedule 20.

Eligibility for age and service retirement was assumed to be: age 50 with 30 or more years of service; or age 55 with 25 or more years of service, or age 60 with 5 or more years of service.

The probabilities of withdrawal from service, disablement and death-in-service are shown for sample ages in Schedule 19.

The entry age normal actuarial cost method of valuation was used in determining liabilities and normal cost.

Differences in the past between assumed experience and actual experience ("actuarial gains and losses") become part of actuarial accrued liabilities.

Unfunded actuarial accrued liabilities are amortized to produce payments (principal \& interest) which are level percent of payroll contributions.

Employer contribution dollars were assumed to be paid in equal instalments throughout the System fiscal year.

Present assets were valued on a market related basis, recognizing $20 \%$ of previously unrecognized gains and losses each year. See page 19 for detail.

The data about persons now covered and about present assets were furnished by the System's administrative staff. Although examined for general reasonableness, the data was not audited by the Actuary.

The actuarial valuation computations were made by or under the supervision of a Member of the American Academy of Actuaries (M.A.A.A.).

Pay Increase Assumptions for an Individual Member
$\qquad$

| Sample <br> Ages | Increase Next Year |  |  |
| :---: | :---: | :---: | :---: |
|  |  <br> Seniority | Base <br> (Economy) | Tota1 |
| 20 | $3.0 \%$ |  | $4.5 \%$ |
| 25 | 2.7 | 4.5 | $7.5 \%$ |
| 30 | 2.3 | 4.5 | 7.2 |
| 35 | 2.1 | 4.5 | 6.8 |
| 40 | 1.8 | 4.5 | 6.6 |
|  |  |  | 6.3 |
| 45 | 1.5 | 4.5 |  |
| 50 | 1.0 | 4.5 | 6.0 |
| 55 | 0.5 | 4.5 | 5.5 |
| 60 | 0.0 | 4.5 | 5.0 |
| 65 | 0.0 | 4.5 | 4.5 |
|  |  |  |  |

Schedule 19.

Separations From Active Employment Before Age \& Service Retirement

| $\begin{aligned} & \text { Samp1e } \\ & \text { Ages } \\ & \hline \end{aligned}$ | Percent of Active Members Separating Within the Next Year |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Men |  |  | Women |  |  |
|  | Death | Disability | Other | Death | Disability | Other |
| 20 | 0.05\% | 0.00\% | 13.91\% | 0.02\% | 0.00\% | 11.57\% |
| 25 | 0.06 | 0.00 | 10.67 | 0.03 | 0.00 | 8.94 |
| 30 | 0.07 | 0.01 | 6.55 | 0.04 | 0.00 | 6.59 |
| 35 | 0.10 | 0.04 | 5.43 | 0.05 | 0.01 | 5.82 |
| 40 | 0.15 | 0.10 | 4.64 | 0.07 | 0.05 | 5.07 |
| 45 | 0.27 | 0.18 | 3.84 | 0.11 | 0.08 | 4.31 |
| 50 | 0.49 | 0.33 | 3.06 | 0.17 | 0.15 | 3.55 |
| 55 | 0.78 | 0.63 | 2.27 | 0.25 | 0.47 | 2.79 |
| 60 | 1.21 | -- | 2.02 | 0.41 | -- | 2.46 |
| 65 | 1.95 | -- | 2.02 | 0.73 | -- | 2.46 |

Probabilities of Age \& Service Retirement


Schedule 21.

## Single Life Retirement Values

Present Value of \$1 Monthly For Life
Sample Attained Ages

50
55
60
65
70
75
80
85


| Future Life <br> Expectancy (Years) |  |
| :---: | :---: |
|  | Men |
|  | Women |
| 27.53 | 34.60 |
| 23.28 | 29.92 |
| 19.27 | 25.34 |
| 15.55 | 20.94 |
|  |  |
| 12.25 | 16.79 |
| 9.50 | 13.02 |
| 7.17 | 9.85 |
| 5.43 | 7.24 |

Expected
Total Lifetime Men Women 77.5384 .60 $78.28 \quad 84.92$ $79.27 \quad 85.34$ $80.55 \quad 85.94$
$82.25 \quad 86.79$
$84.50 \quad 88.02$
$87.17 \quad 89.85$
$90.43 \quad 92.24$

| Sample <br> Attained <br> Ages | Portion of <br> Age 60 Lives <br> Sti11 Alive | Men <br> Beginning at Age 60, <br> Increasing 3\% Annually |  |
| :---: | :---: | :---: | :---: |
|  | Women |  |  |
| 60 | $100 \%$ | $100 \%$ | $\$ 1,000$ |
| 65 | 93 | 97 | 1,150 |
| 70 | 82 | 93 | 1,300 |
| 75 | 67 | 86 | 1,450 |
| 80 | 48 | 73 | 1,600 |
| 85 | 28 | 55 | 1,750 |

## Additional Assumptions for Health Care Coverages

Premium rates:

Status
Benefit Recipient below age 65 Spouse below age 65*
Benefit recipient above age 65 and eligible for Medicare
Spouse above age 65 and
eligible for Medicare*
Mail order prescription service


* System portion.

Availability of Medicare Coverage: All benefit recipients were assumed to be eligible for Medicare on attainment of age 65 , or immediately if retired for disability.

Election of Joint and Survivor Benefits: $25 \%$ of eligible women and $60 \%$ of eligible men are assumed to elect a joint and survivor form of payment. Survivors of these retirants will receive fully paid health care for the remainder of their lives.

Election of Spouse Health Care Coverage: $25 \%$ of women retirants and $50 \%$ of men retirants are assumed to elect to cover spouses for health care. The System will pay approximately one-half the premium for dependents during the life of the retirant.

Medicare Part B Premium: $\$ 17.90$ per month assumed to be effective January 1 , 1987, from \$15.50.

Premium Increases: Premiums are assumed to increase $4.5 \%$ annually, which is the inflation rate assumed for other actuarial valuation computations.


(1) Investment Return. An increase in this assumption reduces computed contributions. The assumption operates over all parts of an employee's lifetime.
(2) Pay Base. An increase in this assumption increases computed contributions. A $1 \%$ increase in this assumption, however, does not increase contributions by as much as a $1 \%$ increase in Investment Return reduces computed contributions, because the Pay Base assumption operates only over an employee's lifetime to retirement.
(3) Increases After Retirement. An increase in this element increases computed contributions.

If Investment Return, Pay Base, and Increases After Retirement are each increased by equal amounts, computed contributions remain the same (except in plans using Final Average Pay as a factor in computing benefits; the multi-year average used for Final Average Pay causes computed contributions to decrease slightly).

If Investment Return and Pay Base are increased by equal amounts, with no change in Increases After Retirement, computed contributions decrease - significantly.

Where benefits are fixed dollar amounts, computed contributions are significantly reduced if Investment Return is increased.

# The Importance of the Investment Return Rate Being More <br> Than the Inflation Rate 

 In Order to Achieve Practical Level Contribution Rates
"LEVEL A CONTRIBUTIONS" occur mathematically when the investment return rate from plan assets exceeds the inflation rate. The greater the excess, the lower the Level A line will be.

Historically, it is this assumed condition that has led to the devalopment of and use of "actuarially sound" or "actuarial resenve" financing methods.
"Level B Contributions" occur mathemotically when the investment return rate from plan assets equals the inflation rote.

Who would contribute a level rate which is the same as the ultimate contribution rate of "pay-as-you-go" financing?
"Level C Contributions" occur mothematically when the investment return rate from plan assets is less than the inflation rate. The greater the difference, the higher the Level C line would be.

Who would contribute at a rate always more than the benefits paid?

Inflation Distortions. Inflation's impact on investment return is not even from year to year.

A common expectation for Real Investment Return (Total Return minus Inflation) is the area of $3 \%$ to $4 \%$ annually.

In the last 25 years Real Return was not only short of that mark, it was actually negative for parts of that period.

| No. of |  | Annual Investment Return (including income) |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Years/ |  | Bonds (Long) |  | Cash |  | A |
| Ended | Inflation | US | Corp | Equiv | Stocks | Sample |
| December | (CPI) | Treas | (Sal Bro) | (T-Bil1s) | (S\&P 500) | Fund* |
| 5/1964 | 1. $2 \%$ | 4.0\% | 4.5\% | 1.7\% | 9.5\% | 6.5\% |
| 5/1969 | 3.8 | -5.9 | -6.0 | 1.2 | 1.2 | -2.0 |
| 5/1974 | 6.6 | 0.3 | 0.1 | -0.6 | -9.0 | -4.1 |
| 5/1979 | 8.1 | -3.2 | -2.3 | -1.5 | 6.6 | 1.8 |
| 5/1984 | 6.5 | 3.7 | 4.6 | 4.5 | 8.3 | 6.3 |
| 25/1984 | 5.2 | -0.3 | 0.1 | 1.1 | 3.1 | 1.6 |
| 1/1985 | 3.8 | 27.2 | 27.1 | 3.9 | 28.4 | 25.4 |
| 5/1985 | 4.8 | 12.0 | 13.0 | 5.2 | 9.9 | 10.8 |
| 25/1985 | 5.3 | 0.0 | 0.8 | 1.1 | 4.3 | 2.4 |

* $10 \%$ Cash Equiv $+45 \%$ Corp Bonds $+45 \%$ Stocks (only one of many reasonable samples).

For most pension plans, Benefit Increases After Retirement have fallen short of keeping up with inflation. The retired life group has been hurt more than the active life group. The investment return necessary for the indexing of benefits after retirement has not been realized (and probably cannot be realized during a period of large inflation).

Changes In Economic Assumptions Within An Economic Environment of Inflation. There is powerful motivation to increase assumed Investment Return used in actuarial calculations, with or without a related increase in Employee Pay Base, because such an assumption change decreases computed contributions. A contribution rate decrease (i) offers relief for employer budget problems and/or (ii) offers a "no-cost" way to provide more Benefit Increases After Retirement.

The wisdom of changing assumed Investment Return now can be determined only by future events. Will the investment record of the last 25 years be the same in the next 25 years? Better? Worse?

 \% of
Active
Member
Payroll

Total Contributions
UAAL Over 20 Years
UAAL Over 40 Years
LEVEL PERCENT

## CHART A

OASDI FUND RATIO
AT JANUARY 1
(Percent of annual outgo)

\begin{tabular}{|c|c|c|c|c|}
\hline 80 \& \multicolumn{4}{|l|}{\multirow[t]{2}{*}{\begin{tabular}{l}
CHART A \\
OASDI FUND RATIO \\
AT JANUARY 1 \\
(Percent of annual outgo)
\end{tabular}}} \\
\hline 60
40

20 \& \& \& \& <br>
\hline
\end{tabular}




## Table 3.-Summary of Economic and Demographic Assumptions

Percentage increase over previous year in average annual-
Earnings Average unin cov. Consumer employment Total Real ered em- price rate fertility GNP ${ }^{1}$ ployment index (percent) rate ${ }^{2}$

Optimistic assumptions

| 1984. | 6.8 | 5.8 | 3.4 | 7.5 | 1.8 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1985.................. | 4.1 | 3.7 | 3.2 | 6.8 | 1.8 |
| 1990.................. | 3.2 | 4.3 | 2.7 | 5.0 | 1.9 |
| 2000.................. | 3.8 | 4.6 | 2.0 | 5.0 | 2.2 |
| 2010 \& later ....... | 3.1 | 4.5 | 2.0 | 5.0 | 2.3 |
|  | Intermediate II-A assumptions |  |  |  |  |
| 1984................. | 6.8 | 5.6 | 3.4 | 7.5 | 1.8 |
| 1985................ | 3.9 | 3.9 | 3.6 | 6.8 | 1.8 |
| 1990.................. | 2.8 | 4.5 | 3.2 | 5.5 | 1.8 |
| 2000.................. | 3.1 | 5.1 | 3.0 | 5.5 | 1.9 |
| 2010 \& later....... | 2.5 | 5.0 | 3.0 | 5.5 | 2.0 |
|  | Intermediate 11-8 assumptions |  |  |  |  |
| 1984................. | 6.8 | 5.3 | 3.4 | 7.5 | 1.8 |
| 1985.................. | 3.2 | 3.8 | 3.9 | 6.9 | 1.8 |
| 1990.................. | 2.5 | 5.2 | 4.2 | 6.0 | 1.8 |
| 2000.................. | 2.6 | 5.6 | 4.0 | 6.0 | 1.9 |
| 2010 \& later....... | 2.0 | 5.5 | 4.0 | 6.0 | 2.0 |

Pessimistic assumptions

| $1984 \ldots . . . . . . . . . . . . . . . . . . ~$ | 6.8 | 4.8 | 3.4 | 7.5 | 1.8 |
| :--- | ---: | :--- | :--- | :--- | :--- |
| $1985 . . . . . . . . . . . . . . . . . . ~$ | .7 | 3.1 | 4.8 | 7.4 | 1.8 |
| $1990 . . . . . . . . . . . . . . . . . ~$ | 4.9 | 7.1 | 4.6 | 7.9 | 1.7 |
| $2000 . \ldots . . . . . .$. | 6.1 | 5.0 | 7.0 | 1.6 |  |
| $2010 \&$ later...... | 1.4 | 6.0 | 5.0 | 7.0 | 1.6 |

'Gross National Product (the total output of goods and services) expressed in constant dollars. The percentage increase in real GNP is assumed to change after 2010. The values for 2060 are 3.2, 2.3, 1.9, and 0.6 percent for the optimistic, intermediate $\|-A$, intermediate $\| \cdot B$, and pessimistic assumptions, respectively.
${ }^{2}$ The number of childran who would be born to a woman in her lifetime based on the birth rates at each age in the year shown (if she were to survive the entire child-bearing pericd).

Figure 2

## Estimated HI Cost and Tax Rates



Calendar Year
Note: HI projected cost includes an allowance for building and maintaining the trust fund balance at the level of a half year's outgo after accounting for the offsetting effect of interest earnings.


[^0]:    * Revised financial assumptions.

