

**North Dakota Teachers' Fund
For Retirement**

**ACTUARIAL VALUATION
July 1, 2004**



GABRIEL, ROEDER, SMITH & COMPANY
Consultants & Actuaries

5605 N. MacArthur Blvd. • Suite 870 • Irving, Texas 75038-2631 • 469-524-0000 • fax 469-524-0003

October 15, 2004

Board of Trustees
North Dakota Teachers' Fund for Retirement
1930 Burnt Boat Rd.
P. O. Box 7100
Bismarck, ND 58507-7100

Dear Members of the Board:

Subject: Actuarial Valuation as of July 1, 2004

We certify that the information contained in this report is accurate and fairly presents the actuarial position of the North Dakota Teachers' Fund for Retirement (TFFR) as of July 1, 2004.

All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board. In our opinion the results presented also comply with the North Dakota Century Code, and, where applicable, the Internal Revenue Code, ERISA, and the Statements of the Governmental Accounting Standards Board. The undersigned are independent actuaries. All three are Enrolled Actuaries and Members of the American Academy of Actuaries and are experienced in performing valuations for large public retirement systems. All three meet the Qualification Standards of the American Academy of Actuaries.

Actuarial Valuation

The primary purposes of the valuation report are to determine the adequacy of the current employer contribution rate, to describe the current financial condition of TFFR, and to analyze changes in TFFR's condition. In addition, the report provides information required by TFFR in connection with Governmental Accounting Standards Board Statement No. 25 (GASB 25), and it provides various summaries of the data.

Valuations are prepared annually, as of July 1 of each year, the first day of TFFR's plan and fiscal year.

Financing Objectives

The member and employer contribution rates are established by statute, and both are currently set at 7.75%. The rates are intended to be sufficient to pay TFFR's normal cost and to amortize TFFR's unfunded actuarial accrued liability (UAAL) in level payments over a period of 20 years from the valuation date. The funding period is set by the Board of Trustees, and is considered reasonable by the actuary.

Progress Toward Realization of Financing Objectives

As of July 1, 2004, the employer contribution rate needed in order to meet these goals is 11.34%. This is greater than the 7.75% rate currently required by law. The margin between the rate mandated by law and the rate necessary to fund the UAAL in 20 years is -3.59 percentage points. This negative margin increased from -1.19 percentage points last year, mainly because of the recognition of investment experience losses from prior years. This increase would have been even larger if not for the 18.9% market return in FY 2004.

If the 7.75% contribution rate remains in place, and all actuarial assumptions are exactly realized, including an 8.00% investment return on the actuarial value of assets, then the UAAL will never achieve complete amortization (i.e. TFFR has an infinite funding period).

The funded ratio (the ratio of the actuarial value of assets to the actuarial accrued liability) decreased from last year. The funded ratio at July 1, 2003 was 85.1%, while it is 80.3% as of July 1, 2004. This decrease is also due to the recognized investment experience losses from prior years.

However, this picture of TFFR may be slightly optimistic. All of the standard actuarial measurements, including the funded ratio and the margin, are functions of the actuarial value of assets, which recognizes investment gains and losses—the positive or negative difference between the actual net investment return on market value and the assumed 8.00% investment return—over a period of five years, at the rate of 20% per year. For example, 60% of the investment losses in FY 2003 and 80% of the investment gains in FY 2004 are not yet reflected in the actuarial measurements. As these gains and losses are recognized over the next four valuations, we expect the negative margin to increase and the funded ratio to continue to decrease, in the absence of changes in the benefit/contribution structure of TFFR and in the absence of other experience gains or losses.

The funded ratio would have been 76.4%, rather than 80.3%, if the market value of assets had been used rather than the actuarial value of assets. As of July 1, 2003, the funded ratio based on market value of assets was 69.5%.

Reporting Consequences

Under GASB 25 the plan must determine an Annual Required Contribution (ARC). This must be sufficient to cover the normal cost and to amortize the UAAL over a period not longer than 30 years. (A 40-year period could be used through the July 1, 2005 actuarial valuation.) The amortization may be determined either as a level dollar amount or as a series of contributions that increase with assumed payroll increases.

The Board previously decided to designate the 20-year benchmark contribution rate, or the 7.75% statutory rate, if greater, as the ARC for TFFR. In the prior year, the 7.75% rate was less than the 20-year benchmark rate. This is also true this year, so TFFR will be required to report in its Comprehensive Annual Financial Report (CAFR) for the current fiscal year ending June 30, 2004 that actual contributions received were less than the ARC.

There are no other accounting consequences for the state or the other school districts that sponsor TFFR, since it is a "cost-sharing, multiple-employer" retirement system. This year's CAFR includes a table in the format of Table 5b of this report showing that in FY 2005, the contributions received were 68% of the ARC (7.75% ÷ 11.34%).

Benefit Provisions

The actuarial valuation reflects the benefit and contribution provisions set forth in the North Dakota Century Code. There were no changes made to these provisions since the previous actuarial valuation, although 22 employees of the Department of Public Instruction transferred from TFFR to the North Dakota Public Employees Retirement System. This transfer was permitted by a bill enacted a year earlier.

Assumptions and Methods

Actuarial assumptions and methods are set by the Board of Trustees, based upon recommendations made by the plan's actuary. These assumptions were last changed in 2000, following an analysis of the plan experience for the preceding five years. We believe the assumptions are internally consistent and are reasonable, based on the actual experience of TFFR.

The results of the actuarial valuation are dependent on the actuarial assumptions used. Actual results can and almost certainly will differ, as actual experience deviates from the assumptions. Even seemingly minor changes in the assumptions can materially change the liabilities, calculated contribution rates and funding periods. The actuarial calculations are intended to provide information for rational decision making.

Data

Member data for retired, active, and inactive participants was supplied as of July 1, 2004, by the staff of the Retirement and Investment Office (RIO). We have not subjected this data to any auditing procedures, but have examined the data for reasonableness and consistency with the prior year's data. Asset information was also supplied by the RIO staff.

Sincerely,
Gabriel, Roeder, Smith & Co.

J. Christian Conradi, ASA, MAAA, EA
Senior Consultant

W. Michael Carter, FSA, MAAA, EA
Senior Consultant

William B. Fornia, FSA, MAAA, EA
Senior Consultant

	<u>PAGE</u>
Section A – Executive Summary	1
Section B – Introduction	2
Section C – Funding Status	3
Section D – Analysis of Changes	5
Section E – GASB No. 25 Disclosure	6
Section F – Benefit Provisions	7
Section G – Actuarial Assumptions and Methods	8
Section H – Fund Assets	9
Section I – Membership Data	10
Section J – Tables	11

Executive Summary

Item	2004	2003
Membership		
• Number of		
- Active Members	9,826	9,916
- Retirees and Beneficiaries	5,373	5,177
- Inactive, Vested	1,346	1,276
- Inactive, Nonvested	175	233
- Total	16,720	16,602
• Payroll	\$376.5 million	\$367.9 million
Statutory contribution rates		
• Employer	7.75%	7.75%
• Member	7.75%	7.75%
Assets		
• Market value	\$1,374.7 million	\$1,175.2 million
• Actuarial value	1,445.6 million	1,438.4 million
• Return on market value	18.9%	2.1%
• Return on actuarial value	1.9%	0.6%
• Ratio - actuarial value to market value	105.2%	122.4%
• External cash flow %	-1.5%	-1.2%
Actuarial Information		
• Normal cost %	10.29%	10.29%
• Unfunded actuarial accrued liability (UAAL)	\$354.8 million	\$251.9million
• Funded ratio	80.3%	85.1%
• Funding period	Infinite	43.6 years
Benchmark Contribution		
• 20-year funding rate	11.34%	8.94%
• Margin	-3.59%	-1.19%
Gains/(Losses)		
• Asset experience	\$(87.8) million	\$(106.4) million
• Liability experience	(19.7) million	(26.0) million
• Benefit changes	0.0 million	0.0 million
• Assumption/method changes	N/A	N/A
• Total	\$(107.5) million	\$(132.4) million

Introduction

The results of the July 1, 2004 actuarial valuation of the North Dakota Teachers' Fund for Retirement are presented in this report.

The purpose of any actuarial valuation report is to describe the financial condition of the Fund, to assess the adequacy of the current contributions, and to analyze changes in the funding requirements. In addition, this report presents information required by TFFR in connection with Governmental Accounting Standards Board Statement No. 25 (GASB No. 25).

Section C discusses the determination of the current funding requirements and funding periods. Section D analyzes the changes in (i) the unfunded actuarial accrued liability and (ii) the contribution requirement based on the 20-year funding period. This section also discusses the gains and losses resulting from differences between actual experience and the actuarial assumptions. Section E discusses the disclosure requirements of GASB No. 25.

Sections F through I discuss background information used in the preparation of this report--benefit provisions, actuarial assumptions and methods, financial information, and membership data.

All the tables referenced by the other sections appear in Section J.

Funding Status

Table 1 shows the development of the plan's liabilities and costs. Although the employer contribution rate is set at 7.75%, the Board has set a target funding period of 20 years from the valuation date.

The calculation of the 20-year funding cost (the benchmark rate) involves the following steps:

- The actuarial present value of future benefits is determined for the present members, including retired members, beneficiaries, inactive members and active members. This amounts to \$2,110.4 million. Table 3 shows the development of this total.
- The entry age normal funding method is used to allocate the actuarial present value of future benefits between that portion due for the current year (the normal cost), prior years (the actuarial accrued liability) and future years. Under the entry age normal cost method the current and future normal costs are determined as a level percentage of payroll. Table 4 shows an analysis of the normal cost. The amount needed to fund the current and future normal costs is 10.29% of payroll inclusive of member assessments. This is the total (member plus employer) contribution rate needed to pay for the average new member.
- A part of the normal cost is paid by the employee assessments of 7.75%, leaving 2.54% to be funded by the employers, i.e., the current year's employer normal cost is 2.54% of the valuation payroll. This is shown in Line 3 of Table 1.
- The actuarial accrued liability (the portion of the total liability attributed to prior years) is compared with the actuarial value of assets (See Section H). The difference is the unfunded actuarial accrued liability (UAAL), and this is amortized over 20 years assuming no future payroll growth. This adds \$34.9 million to the employer portion of the normal cost of \$10.0 million, for a total of \$44.9 million, and is equivalent to 11.34% of pay.

Another way of expressing this is that an employer contribution of 11.34% would be required to meet the 20-year funding schedule, determined as follows:

Normal cost	2.54%
Amortization payment	<u>8.80%</u>
Total	11.34%

The above calculations take the position that the 20-year funding period is fixed and the appropriate contribution is to be determined. The situation can be reversed by asking, if the current 7.75% employer rate is left in place, how long does it take to amortize the UAAL? As shown on Table 1, the current employer rate is not sufficient to amortize the UAAL over any period.

Analysis of Changes

Tables 2a and 2b show the impact of a variety of changes on both the UAAL and on the 20-year funding requirement. Table 11 shows the detailed calculation of the asset gain/loss, while Table 12 shows the development of the liability gain/loss. The gains and losses are due to differences between actual experience and anticipated experience determined using the actuarial assumptions.

As shown on Table 2b, the UAAL increased from \$251.9 million to \$354.8 million, an increase of \$102.9 million. The asset and liability experience, including the impact of the DPI transfers, resulted in \$107.5 million in additional UAAL. Therefore, contributions in excess of normal cost offset this \$107.5 million increase by \$4.6 million.

The plan experienced a loss on the actuarial assets (due to an investment yield less than 8.00% based on the actuarial value of assets). This increased the UAAL by \$87.8 million. There was also a loss experienced from sources related to the liabilities, and this loss increased the UAAL by \$19.7 million.

There were no changes in actuarial assumptions or actuarial methods during the last year, nor were there any changes in benefit provisions.

Table 2a shows the impact from these same changes on the 20-year contribution requirement, expressed as a percent of payroll. The most significant item is the 218 basis point increase due to investment experience losses.

Though asset performance in FY 2004 was much better than in FY 2001, FY 2002, and FY 2003, the continued recognition of amortized losses from prior years caused the actuarial return to be poor and accounts for a majority of the increase in the 20-year amortized contribution rate.

GASB No. 25 Disclosure

Governmental Accounting Standards Board (GASB) Statement No. 25 governs reporting for government-sponsored retirement plans.

This report includes three Tables – 5a, 5b and 5c – showing information required to be reported under GASB 25. Table 5a shows a history of funding progress (a comparison of actuarial assets with the actuarial accrued liability and a comparison of UAAL with compensation).

Table 5b shows the Annual Required Contribution (ARC) as computed under GASB No. 25, and it shows what percent of this amount was actually received. For TFFR, the ARC is defined to be the actual statutory contribution rate, as long as this is not less than the 20-year funding cost, i.e., the ARC is computed as the larger of (i) the contribution produced by the actual statutory rate, or (ii) the normal cost plus a 20-year, level-installment amortization payment on the UAAL. Since the statutory rate exceeded the 20-year amortization rate in each past year, through FY 2003, Table 5b shows that 100% of the ARC was made for each of these years. For FY 2004, since the statutory rate was less than the 20-year amortization rate, the table shows 87% of the ARC was made for that year ($7.75\% \div 8.94\%$). When next year's financial report is prepared, this table will show that the contributions received for FY 2005 are only 68% of the ARC ($7.75\% \div 11.34\%$).

Table 5c shows other information that must be included in the notes section of the financial report. The auditor's notes should disclose the following events which may affect the comparability of the trend information shown in Tables 5a and 5b: the change in assumptions made at July 1, 2000, and the benefit improvements and multiplier increases made at July 1, 1999 and July 1, 2001. (See GASB No. 25, paragraph 40b.)

Benefit Provisions

Table 18 summarizes the provisions of TFFR used in this valuation. Table 19 is a historical record of prior legislative changes. The actuarial valuation reflects the benefit and contribution provisions set forth in the North Dakota Century Code. There were no material pieces of legislation adopted since the previous actuarial valuation.

This valuation reflects benefits promised to members by TFFR statutes. There are no ancillary benefits. Ancillary benefits are retirement-type benefits not required by TFFR statutes but which might be deemed a TFFR liability if continued beyond the availability of funding by the current funding source.

Actuarial Assumptions and Methods

In determining costs and liabilities, actuaries use assumptions about the future, such as rates of salary increase, probabilities of retirement, termination, death and disability, and an investment return assumption. TFFR's Board adopts the assumptions used, taking into account the actuary's recommendations. This report is based upon the same assumptions and methods used in preparing last year's report. Assumptions were last changed in 2000, based upon an analysis of plan experience for the preceding five years.

The most significant assumptions are (i) the assumed investment return, currently set at 8.00%, and (ii) the assumption regarding future salary increases, which is based on a table that varies by service and averages about 5.3%. All actuarial assumptions and methods used are summarized in Table 17.

In addition to the actuarial assumptions, the actuary also makes use of an actuarial funding method to allocate costs to particular years. In common with many public-sector plans, TFFR uses the entry age normal method. This method produces a relatively level pattern of funding over time, and thereby provides equity between various generations of taxpayers. We continue to believe this method is appropriate for TFFR.

Finally, TFFR's Board selects the amortization method and the amortization period used in determining the benchmark rate to which the required 7.75% rate is compared. In determining the benchmark rate, the UAAL is amortized in level installments over an open 20-year period, i.e., the 20-year amortization payments are redetermined each year based on a new 20-year period.

Fund Assets

TFFR assets are held in trust, and are co-mingled for investment purposes with those of other North Dakota sponsored trusts. Investment decisions lie with the State Investment Board rather than with the TFFR Board, although the TFFR Board sets the investment policy, including the asset allocation guidelines. Asset information used in this valuation has been provided by the Retirement and Investment Office (RIO) staff. Section J contains several tables which summarize, reconcile or analyze this information.

Table 7 presents a summary of the market value of assets held by the fund. About 79% of the assets are held in equities, real estate, and private equity. This has decreased slightly from last year. Table 8 shows a reconciliation of the assets from the beginning of the prior year to the valuation date.

Tables 9a and 9b show the development of the Actuarial Value of Assets (AVA). An actuarial value is used in order to dampen some of the year-to-year fluctuations which would occur if the market value were used instead. The method used phases in differences between actual and expected earnings 20% per year. (Expected earnings are determined using market value and the 8.00% investment return assumption. Actual earnings are net of all investment and administrative expenses.)

Table 10 shows an estimate of the Fund's yield for the year. This is shown on (i) the market value of assets (reflecting all realized and unrealized gains and losses), and (ii) the actuarial value of assets. While the dollar-weighted market yield this year is about 18.9%, the yield on the actuarial value is 1.9%. The difference between these is due to the smoothing effect of the AVA.

Table 11 determines the asset gain or loss for the year, based on the difference between the actual fund yield and the assumed rate of 8%. The impact of this gain has already been discussed in Section D. Finally, Table 13 shows a history of cash flows to the trust.

Membership Data

Membership data was provided on electronic files sent by the RIO staff. Data for active members includes sex, birthdate, service, salary (for the prior year) and accumulated assessments. Data for inactive, nonretired members was similar, but also includes the members' unreduced benefit. For retired members, data includes status (service retiree, disabled retiree or beneficiary), sex, birthdate, pension amount, form of payment, beneficiary sex and birthdate if applicable, and date of retirement.

While not verifying the correctness of the data at the source, we performed various tests to ensure the internal consistency of the data and its overall reasonableness.

From the data provided, we excluded data for 22 former members who are employed by the Department of Public Instruction (DPI) and whose records are inadvertently included in the data. These members transferred from TFFR to the North Dakota Public Employees Retirement System (PERS) during FY 2004, assets were transferred from TFFR to PERS in connection with the transfers, and TFFR retains no liability for these former members.

Membership statistics are summarized in Table 6a. Table 6b summarizes certain active member data, and the age/service distribution of active members is shown in Table 15. Tables 16a and 16b show the distribution of retirees by option and by benefit amount.

The number of active members decreased by 0.9% since last year, from 9,916 to 9,826. This decrease includes the effect of the DPI transfers discussed above. Note that normally the actual number of active members during the year will be somewhat higher than the valuation count, since the July 1 count excludes May and June retirees, but does not include new teachers joining the system for the next school year.

Total payroll increased 2.3% since last year. For all comparative purposes, payroll is the amount supplied by the RIO staff (i.e., the 2003-2004 member pay), annualized. However, this figure is increased by one year's pay increase to determine the member's rate of pay at July 1, 2004. Pay is assumed to change only at the beginning of a school/fiscal year.

The average age of active members increased from 44.8 years to 44.9 years, while their average service increased from 14.6 years to 14.7 years.

Tables

Table Number	Content of Table	Page
1	Development of Employer Cost	12
2a	Analysis of Change in 20-Year Funding Cost.....	13
2b	Analysis of Change in UAAL.....	14
3	Actuarial Present Value of Future Benefits	15
4	Analysis of Normal Cost.....	16
5a	Schedule of Funding Progress	17
5b	Schedule of Employer Contributions.....	18
5c	Notes to Required Supplementary Information.....	19
6a	Membership Data	20
6b	Historical Summary of Active Member Data.....	21
7	Plan Net Assets	22
8	Reconciliation of Plan Net Assets	23
9a	Determination of Excess Earnings to be Deferred	24
9b	Development of Actuarial Value of Assets	25
10a	Estimation of Yields.....	26
10b	History of Investment Return Rates.....	27
11	Investment Experience Gain or Loss	28
12	Total Experience Gain or Loss	29
13	History of Cash Flow	30
14a	Actuarial Balance Sheet	31
14b	Solvency Test	32
15	Distribution of Active Members by Age and Service	33
16a	Schedule of Retired Members by Type of Benefit	34
16b	Schedule of Retired Members by Monthly Benefit.....	35
17	Statement of Actuarial Methods and Assumptions	36
18	Summary of Benefit Provisions	42
19	Summary of Plan Changes.....	47

Development of Employer Cost

	<u>July 1, 2004</u>	<u>July 1, 2003</u>
	(1)	(2)
1. Payroll		
a. Supplied by System	\$ 376,542,342	\$ 367,934,425
b. Adjusted for one year's pay increase	396,206,634	386,818,646
2. Present value of future pay	\$ 3,013,026,748	\$ 2,980,739,458
3. Normal cost rate (payable monthly)		
a. Total normal cost rate	10.29%	10.29%
b. Less: member assessment rate	<u>-7.75%</u>	<u>-7.75%</u>
c. Employer normal cost rate	2.54%	2.54%
4. Employer normal cost (Item 3c * Item 1b)	\$ 10,063,649	\$ 9,825,194
5. Actuarial accrued liability for active members		
a. Present value of future benefits	\$ 1,310,542,826	\$ 1,264,818,145
b. Less: present value of future normal costs (Item 3a * Item 2)	<u>(310,040,452)</u>	<u>(306,718,090)</u>
c. Actuarial accrued liability	\$ 1,000,502,374	\$ 958,100,055
6. Total actuarial accrued liability for:		
a. Retirees and beneficiaries	\$ 755,180,933	\$ 689,387,370
b. Inactive members	44,680,411	42,805,877
c. Active members (Item 5c)	<u>1,000,502,374</u>	<u>958,100,055</u>
d. Total	\$ 1,800,363,718	\$ 1,690,293,302
7. Actuarial value of assets	\$ 1,445,594,633	\$ 1,438,400,768
8. Unfunded actuarial accrued liability (UAAL) (Item 6d - Item 7)	\$ 354,769,085	\$ 251,892,534
9. Funding period set by Board	20 years	20 years
10. Current employer contribution rate	7.75%	7.75%
11. Benchmark contribution (20-year funding cost)		
a. Amortization payment of UAAL (level payments)	\$ 34,873,101	\$ 24,760,539
b. Employer normal cost (Item 4)	<u>10,063,649</u>	<u>9,825,194</u>
c. Contribution requirement (a+b)	44,936,750	34,585,733
d. Contribution as percentage of payroll (11c/1b)	11.34%	8.94%
12. Funding period based on current employer contribution requirement (assuming no payroll growth)	Infinite	43.6 years

Analysis of Change in 20-Year Funding Cost

Item (1)	20-Year Funding Cost as a Percentage of Payroll as of	
	July 1, 2004 (2)	July 1, 2003 (3)
1. Prior valuation	8.94%	6.09%
2. Increases/(decreases) due to:		
a. Open amortization	(0.14%)	(0.08%)
b. Growth in covered payroll	(0.15%)	(0.18%)
c. Employer contributions received at 7.75%, rather than 8.94% for FY2004 or 6.09% for FY2003	0.02%	(0.26%)
d. Liability experience	0.49%	0.67%
e. Investment experience	2.18%	2.70%
f. Assumption changes	0.00%	0.00%
g. Changes in actuarial methods	0.00%	0.00%
h. Legislative changes	<u>0.00%</u>	<u>0.00%</u>
i. Total	2.40%	2.85%
3. Current valuation (1. + 2.i.)	11.34%	8.94%
4. Statutory employer contribution rate	7.75%	7.75%
5. Margin available (4. - 3.)	(3.59%)	(1.19%)

Analysis of Change in UAAL

Item (1)	Unfunded Actuarial Accrued Liability (\$ in millions) as of	
	July 1, 2004 (2)	July 1, 2003 (3)
1. Prior valuation	\$ 251.9	\$ 132.3
2. Increases/(decreases) due to:		
a. Amortization payments	\$ (4.6)	\$ (12.8)
b. Investment experience	87.8	106.4
c. Assumption changes	-	-
d. Liability experience	19.7	26.0
e. Changes in actuarial methods	-	-
f. Legislative changes	-	-
g. Total	\$ 102.9	\$ 119.6
3. Current valuation (1. + 2.g.)	\$ 354.8	\$ 251.9

Actuarial Present Value of Future Benefits

	<u>July 1, 2004</u> (1)	<u>July 1, 2003</u> (2)
1. Active members		
a. Retirement benefits	\$ 1,172,448,281	\$ 1,128,503,352
b. Deferred termination benefits and refunds	98,167,020	98,489,727
d. Death benefits	19,575,038	18,838,451
e. Disability benefits	20,352,487	18,986,615
f. Total	<u>\$ 1,310,542,826</u>	<u>\$ 1,264,818,145</u>
2. Retired members		
a. Service retirement	\$ 705,351,912	\$ 642,513,929
b. Disability retirement	7,441,090	7,732,256
c. Beneficiaries	42,387,931	39,141,185
d. Total	<u>\$ 755,180,933</u>	<u>\$ 689,387,370</u>
3. Inactive members		
a. Vested terminations	\$ 44,222,742	\$ 41,944,937
b. Nonvested terminations	457,669	860,940
c. Total	<u>\$ 44,680,411</u>	<u>\$ 42,805,877</u>
4. Total actuarial present value of future benefits	\$ 2,110,404,170	\$ 1,997,011,392

Analysis of Normal Cost

	<u>July 1, 2004</u> (1)	<u>July 1, 2003</u> (2)
1. Gross normal cost rate (payable monthly)		
a. Retirement benefits	7.11%	7.11%
b. Deferred termination benefits	0.29%	0.29%
c. Refunds	2.40%	2.40%
d. Death benefits	0.20%	0.20%
e. Disability benefits	<u>0.29%</u>	<u>0.29%</u>
f. Total	10.29%	10.29%
2. Less: member assessment rate	<u>7.75%</u>	<u>7.75%</u>
3. Employer normal cost rate	2.54%	2.54%
4. Effectiveness of member assessments		
a. Member rate	7.75%	7.75%
b. Less: cost of refunds	<u>-2.40%</u>	<u>-2.40%</u>
c. Net member rate available for benefits	5.35%	5.35%
d. Effectiveness rate (4c/4a)	69.03%	69.03%

**Schedule of Funding Progress
 (As required by GASB #25)**

Valuation Date (1)	Actuarial Value of Assets (AVA) (2)	Actuarial Accrued Liability (AAL) (3)	Unfunded Actuarial		Funded Ratio (2)/(3) (5)	Annual Covered Payroll (6)	UAAL as % of Payroll (4)/(6) (7)
			Accrued Liability (UAAL) (3) - (2) (4)	Accrued Liability (UAAL) (3) - (2) (4)			
July 1, 1999	\$1,053.1	\$1,188.4	\$135.3	\$135.3	88.6%	\$314.6	43.0%
July 1, 2000	\$1,308.5	\$1,287.9	(\$20.6)	(\$20.6)	101.6%	\$323.0	-6.4%
July 1, 2001	\$1,414.7	\$1,467.7	\$53.0	\$53.0	96.4%	\$342.2	15.5%
July 1, 2002	\$1,443.5	\$1,575.8	\$132.3	\$132.3	91.6%	\$348.1	38.0%
July 1, 2003	\$1,438.4	\$1,690.3	\$251.9	\$251.9	85.1%	\$367.9	68.5%
July 1, 2004	\$1,445.6	\$1,800.4	\$354.8	\$354.8	80.3%	\$376.5	94.2%

Note : Dollar amounts in millions

Schedule of Employer Contributions
(As required by GASB #25)

<u>Fiscal Year</u>	<u>Annual Required Contribution</u>	<u>Percentage Contributed</u>
1999	\$24,257,091	100.0%
2000	\$25,527,734	100.0%
2001	\$26,289,206	100.0%
2002	\$27,243,542	100.0%
2003	\$28,850,725	100.0%
2004	\$29,635,584	86.7%

**Notes to Required Supplementary Information
(as required by GASB #25)**

The information presented in the required supplementary schedules was determined as part of the actuarial valuation at the dates indicated. Additional information as of the latest actuarial valuation follows:

Valuation date	July 1, 2004
Actuarial cost method	Entry Age Normal
Amortization method	Level payment, open
Amortization period for GASB 25 ARC**	20 years
Asset valuation method	5-year smoothed market
Actuarial assumptions:	
Investment rate of return*	8.00%
Projected salary increases*	4.00% to 13.00%
*Includes inflation at	3.00%
Cost-of-living adjustments	None

** The GASB Annual Required Contribution (ARC) for this plan is defined as the larger of (a) the benchmark employer contribution rate, calculated using a 20-year amortization period, and (b) the 7.75% statutory employer contribution rate.

Membership Data

	July 1, 2004 (1)	July 1, 2003 (2)
1. Active members		
a. Males	2,732	2,812
b. Females	7,094	7,104
c. Total members	9,826	9,916
d. Total payroll supplied, annualized	\$ 376,542,342	\$ 367,934,425
e. Average salary	\$ 38,321	\$ 37,105
f. Average age	44.9	44.8
g. Average service	14.7	14.6
h. Total assessments with interest	\$ 475,258,374	\$ 451,443,507
i. Average assessments with interest	\$ 48,367	\$ 45,527
2. Vested inactive members		
a. Number	1,346	1,276
b. Total annual deferred benefits	\$ 7,341,844	\$ 7,318,204
c. Average annual deferred benefit	\$ 5,455	\$ 5,735
3. Nonvested inactive members		
a. Number	175	233
b. Employee assessments with interest due	\$ 457,669	\$ 860,940
c. Average refund due	\$ 2,615	\$ 3,695
4. Service retirees		
a. Number	4,816	4,633
b. Total annual benefits	\$ 74,929,029	\$ 69,082,695
c. Average annual benefit	\$ 15,558	\$ 14,911
5. Disabled retirees		
a. Number	79	80
b. Total annual benefits	\$ 855,422	\$ 870,511
c. Average annual benefit	\$ 10,828	\$ 10,881
6. Beneficiaries		
a. Number	478	464
b. Total annual benefits	\$ 5,117,943	\$ 4,796,375
c. Average annual benefit	\$ 10,707	\$ 10,337

Historical Summary of Active Member Data

Year Ending June 30,	Active Members		Covered Payroll		Average Salary		Average Age (8)	Average Service Years (9)
	Number (2)	Percent Increase /(Decrease) (3)	Amount in \$ Millions (4)	Percent Increase /(Decrease) (5)	\$ Amount (6)	Percent Increase /(Decrease) (7)		
1992	9,707	1.2%	250.9	6.7%	25,850	5.5%	41.7	12.8
1993	9,808	1.0%	260.4	3.8%	26,549	5.5%	42.2	13.2
1994	9,653	-0.6%	262.4	0.8%	27,187	5.2%	42.4	13.3
1995	9,663	0.1%	268.7	2.4%	27,803	2.3%	42.6	13.4
1996	9,797	1.4%	281.2	4.7%	28,708	3.3%	42.9	13.6
1997	10,010	2.2%	294.1	4.6%	29,382	2.3%	43.4	14.0
1998	9,896	-1.1%	298.4	1.5%	30,156	2.6%	43.5	14.0
1999	10,046	1.5%	314.6	5.4%	31,318	3.9%	44.0	14.4
2000	10,025	-0.2%	323.0	2.7%	32,223	2.9%	43.9	14.1
2001	10,239	2.1%	342.2	5.9%	33,421	3.7%	44.4	14.4
2002	9,931	-3.0%	348.1	1.7%	35,052	4.9%	44.5	14.4
2003	9,916	-0.2%	367.9	5.7%	37,105	5.9%	44.8	14.6
2004	9,826	-0.9%	376.5	2.3%	38,321	3.3%	44.9	14.7

Plan Net Assets
(Assets at Market or Fair Value)

Item (1)	June 30, 2004 (2)	June 30, 2003 (3)
1. Cash and cash equivalents (operating cash)	\$ 8,378,563	\$ 7,388,155
2. Receivables:		
a. Member and employer contributions	\$ 6,354,427	\$ 6,260,471
b. Investment income	6,145,079	4,588,915
c. Due from other funds	0	0
d. Miscellaneous receivables	256	41,698
e. Total receivables	<u>\$ 12,499,762</u>	<u>\$ 10,891,084</u>
3. Investments		
a. Invested cash	\$ 39,971,282	\$ 23,855,378
b. Domestic equities	551,572,082	475,417,195
c. International equities	349,409,895	293,812,409
d. Domestic fixed income	182,967,765	150,491,883
e. International fixed income	62,533,112	52,857,523
f. Real estate	108,794,052	109,451,910
g. Private equity	60,138,622	52,189,986
h. Total investments	<u>\$ 1,355,386,810</u>	<u>\$ 1,158,076,284</u>
4. Invested securities lending collateral	\$ 69,506,360	\$ 53,373,514
5. Total assets	\$ 1,445,771,495	\$ 1,229,729,037
6. Liabilities		
a. Accounts payable	\$ 1,198,117	\$ 824,172
b. Accrued expenses	253,408	244,481
c. Due to other funds	133,933	38,392
d. Securities lending collateral	69,506,360	53,373,514
e. Total liabilities	<u>\$ 71,091,818</u>	<u>\$ 54,480,559</u>
7. Total market value of assets available for benefits (Item 5 - Item 6)	\$ 1,374,679,677	\$ 1,175,248,478
8. Asset allocation (investments)		
a. Invested cash and other	3.0%	2.1%
b. Domestic equities	40.7%	41.1%
c. International equities	25.8%	25.4%
d. Domestic fixed income	13.5%	13.0%
e. International fixed income	4.6%	4.6%
f. Real estate	8.0%	9.5%
g. Private equity	4.4%	4.5%
h. Total investments	<u>100.0%</u>	<u>100.0%</u>

Reconciliation of Plan Net Assets

	Year Ending	
	June 30, 2004 (1)	June 30, 2003 (2)
1. Value of assets at beginning of year	\$ 1,175,248,478	\$ 1,165,369,565
2. Revenue for the year		
a. Contributions		
i. Employee contributions	\$ 29,635,970	\$ 28,851,110
ii. Employer contributions	29,635,584	28,850,725
iii. Purchased service credit	4,383,456	2,507,168
iv. Interest and penalties	352	1,065
v. Total	<u>\$ 63,655,362</u>	<u>\$ 60,210,068</u>
b. Income		
i. Interest, dividends, and other income	\$ 36,337,615	\$ 38,504,357
ii. Investment expenses	(4,827,788)	(4,078,106)
iii. Net	<u>\$ 31,509,827</u>	<u>\$ 34,426,251</u>
c. Net realized and unrealized gains (losses)	<u>\$ 188,732,952</u>	<u>\$ (9,926,054)</u>
d. Total revenue	\$ 283,898,141	\$ 84,710,265
3. Expenditures for the year		
a. Benefits and refunds		
i. Refunds*	\$ 5,800,100	\$ 1,729,764
ii. Regular annuity benefits	77,112,918	72,044,977
iii. Partial lump-sum benefits paid	40,136	-
iv. Total	<u>\$ 82,953,154</u>	<u>\$ 73,774,741</u>
b. Administrative and miscellaneous expenses	<u>1,513,788</u>	<u>1,056,611</u>
c. Total expenditures*	\$ 84,466,942	\$ 74,831,352
4. Increase in net assets (Item 2 - Item 3)	\$ 199,431,199	\$ 9,878,913
5. Value of assets at end of year (Item 1 + Item 4)	\$ 1,374,679,677	\$ 1,175,248,478

* Includes \$3,789,350 transfer to PERS in connection with transfer of DPI employees in FY 2004

Determination of Excess Earnings to be Deferred

Year ended :	June 30, 2001 (1)	June 30, 2002 (2)	June 30, 2003 (3)	June 30, 2004 (4)
1. MVA at beginning of year	\$ 1,405,246,440	\$ 1,290,662,140	\$ 1,165,369,565	\$ 1,175,248,478
2. Net new investments				
a. Contributions	\$ 54,522,507	\$ 56,415,165	\$ 60,210,068	\$ 63,655,362
b. Benefits and refunds paid	(60,868,755)	(70,225,890)	(73,774,741)	(82,953,154)
c. Subtotal	\$ (6,346,248)	\$ (13,810,725)	\$ (13,564,673)	\$ (19,297,792)
3. MVA at end of year	\$ 1,290,662,140	\$ 1,165,369,565	\$ 1,175,248,478	\$ 1,374,679,677
4. Net MVA earnings (3 - 1 - 2)	\$ (108,238,052)	\$ (111,481,850)	\$ 23,443,586	\$ 218,728,991
5. Assumed investment return rate	8.00%	8.00%	8.00%	8.00%
6. Expected return	\$ 112,165,865	\$ 102,700,542	\$ 92,686,978	\$ 93,247,967
7. Excess return (4 - 6)	\$ (220,403,917)	\$ (214,182,392)	\$ (69,243,392)	\$ 125,481,024
8. Excess return deferral percent	20%	40%	60%	80%
9. Amount deferred	\$ (44,080,783)	\$ (85,672,957)	\$ (41,546,035)	\$ 100,384,819

Note: MVA is market value of assets

Development of Actuarial Value of Assets

1.	Market value of assets as of valuation	\$	1,374,679,677
2.	Deferred amounts for fiscal year ending June 30,		
	a. 2004	\$	100,384,819
	b. 2003	\$	(41,546,035)
	c. 2002	\$	(85,672,957)
	d. 2001	\$	<u>(44,080,783)</u>
	e. Total	\$	(70,914,956)
3.	Actuarial value of assets (1) - (2)	\$	1,445,594,633
4.	Ratio of actuarial value to market value		105.2%

Estimation of Yields

	Year Ending	
	June 30, 2004 (1)	June 30, 2003 (2)
A. Market value yield		
1. Beginning of year market assets	\$ 1,175,248,478	\$ 1,165,369,565
2. Investment income (including realized and unrealized gains and losses)		
a. Interest and dividends net of investment expenses	\$ 31,509,827	\$ 34,426,251
b. Realized and unrealized gains/(losses)	<u>188,732,952</u>	<u>(9,926,054)</u>
c. Total investment income based on market value	\$ 220,242,779	\$ 24,500,197
3. End of year market assets	\$ 1,374,679,677	\$ 1,175,248,478
4. Estimated dollar weighted market value yield	18.9%	2.1%
B. Actuarial value yield		
1. Beginning of year actuarial assets	\$ 1,438,400,768	\$ 1,443,477,045
2. Investment income (based on asset valuation method)		
a. Interest and dividends net of investment expenses	\$ 31,509,827	\$ 34,426,251
b. Realized and unrealized gains/(losses)	(3,504,382)	(24,881,244)
c. Less: administrative expenses	<u>(1,513,788)</u>	<u>(1,056,611)</u>
d. Net investment income based on asset valuation method	\$ 26,491,657	\$ 8,488,396
3. End of year actuarial assets	\$ 1,445,594,633	\$ 1,438,400,768
4. Estimated actuarial value yield	1.9%	0.6%

History of Investment Return Rates

<u>Plan Year Ending June 30 of</u> (1)	<u>Market</u> (2)	<u>Actuarial</u> (3)
1990	6.7%	7.7%
1991	7.5%	5.8%
1992	12.4%	6.5%
1993	14.7%	8.1%
1994	1.2%	7.0%
1995	13.6%	9.1%
1996	15.6%	11.3%
1997	18.5%	12.6%
1998	13.2%	12.6%
1999	11.5%	13.5%
2000	11.6%	13.3%
2001	-7.6%	8.6%
2002	-8.6%	3.0%
2003	2.1%	0.6%
2004	18.9%	1.9%

Investment Experience Gain or Loss

Item (1)	Valuation as of	
	July 1, 2004 (2)	July 1, 2003 (3)
1. Actuarial assets, beginning of year	\$ 1,438,400,768	\$ 1,443,477,045
2. Total assessments and contributions during year	\$ 63,655,362	\$ 60,210,068
3. Benefits and refunds paid	\$ (82,953,154)	\$ (73,774,741)
4. Assumed net investment income at 8%		
a. Beginning of year assets	\$ 115,072,061	\$ 115,478,164
b. Assessments and contributions	2,546,214	2,408,403
c. Benefits and refunds paid	<u>(3,318,126)</u>	<u>(2,950,990)</u>
d. Total	\$ 114,300,149	\$ 114,935,577
5. Expected actuarial assets, end of year (Sum of Items 1 through 4)	\$ 1,533,403,125	\$ 1,544,847,949
6. Actual actuarial assets, end of year	\$ 1,445,594,633	\$ 1,438,400,768
7. Asset gain (loss) for year (Item 6 - Item 5)	\$ (87,808,492)	\$ (106,447,181)

Total Experience Gain or Loss

Item (1)	Valuation as of	
	July 1, 2004 (2)	July 1, 2003 (3)
A. Calculation of total actuarial gain or loss		
1. Unfunded actuarial accrued liability (UAAL), previous year	\$ 251,892,534	\$ 132,282,259
2. Normal cost for the year (employer and employee)	\$ 39,803,639	\$ 37,673,788
3. Less: contributions and assessments for the year	\$ (63,655,362)	\$ (60,210,068)
4. Interest at 8 %		
a. On UAAL	\$ 20,151,403	\$ 10,582,581
b. On normal cost	1,592,146	1,506,952
c. On contributions	(2,546,214)	(2,408,403)
d. Total	\$ 19,197,335	\$ 9,681,130
5. Expected UAAL (Sum of Items 1 - 4)	\$ 247,238,146	\$ 119,427,109
6. Actual UAAL	\$ 354,769,085	\$ 251,892,534
7. Total gain (loss) for the year (Item 5 - Item 6)	\$ (107,530,939)	\$ (132,465,425)
B. Source of gains and losses		
8. Asset gain (loss) for the year (Table 11)	\$ (87,808,492)	\$ (106,447,181)
9. Liability gain (loss) for the year	\$ (19,722,447)	\$ (26,018,244)
10. Change in benefit provisions	\$ -	\$ -
11. Change in actuarial assumptions	N/A	N/A
12. Change in asset method	N/A	N/A
13. Total	\$ (107,530,939)	\$ (132,465,425)

History of Cash Flow

Year Ending June 30,	Disbursements or Expenditures				Total (6)	External Cash Flow for the Year ² (7)	Market Value of Assets (8)	External Cash Flow as Percent of Market Value (9)
	Contributions ¹ (2)	Benefit Payments (3)	Refunds (4)	Administrative Expenses (5)				
1990	32,491,026	(19,363,427)	(3,116,128)	(620,373)	(23,099,928)	9,391,098	449,961,104	2.1%
1991	32,276,625	(21,591,216)	(3,782,578)	(606,298)	(25,980,092)	6,296,533	490,424,458	1.3%
1992	34,326,788	(26,164,266)	(2,782,003)	(768,580)	(29,714,849)	4,611,939	556,086,158	0.8%
1993	35,474,901	(27,710,231)	(2,614,160)	(780,865)	(31,105,256)	4,369,645	642,418,007	0.7%
1994	36,106,560	(34,093,075)	(2,293,299)	(719,777)	(37,106,151)	(999,591)	649,345,245	-0.2%
1995	37,214,707	(36,001,717)	(2,186,791)	(788,743)	(38,977,251)	(1,762,544)	736,009,925	-0.2%
1996	38,552,876	(38,546,098)	(2,644,413)	(858,258)	(42,048,769)	(3,495,893)	847,339,136	-0.4%
1997	40,157,287	(39,522,935)	(2,590,766)	(832,223)	(42,945,924)	(2,788,637)	1,001,037,886	-0.3%
1998	47,411,761	(43,706,492)	(2,671,933)	(789,830)	(47,168,255)	243,506	1,133,469,244	0.0%
1999	49,158,925	(46,120,317)	(2,877,423)	(944,654)	(49,942,394)	(783,469)	1,262,584,076	-0.1%
2000	53,571,777	(53,583,271)	(2,788,019)	(1,015,549)	(57,386,839)	(3,815,062)	1,405,246,440	-0.3%
2001	54,522,507	(57,740,914)	(3,127,841)	(1,099,331)	(61,968,086)	(7,445,579)	1,290,662,140	-0.6%
2002	56,415,165	(67,482,482)	(2,743,408)	(1,066,309)	(71,292,199)	(14,877,034)	1,165,369,565	-1.3%
2003	60,210,068	(72,044,977)	(1,729,764)	(1,056,611)	(74,831,352)	(14,621,284)	1,175,258,478	-1.2%
2004	63,655,362	(77,153,054)	(5,800,100)	(1,513,788)	(84,466,942)	(20,811,580)	1,374,679,677	-1.5%

¹ Column (2) includes employee assessments and employer contributions, as well as any purchased service credits during the year.

² Column (7) = Column (2) - Column (6).

Actuarial Balance Sheet

	<u>July 1, 2004</u>	<u>July 1, 2003</u>
	(1)	(2)
A. Assets		
1. Current assets		
a. At market value	\$ 1,374,679,677	\$ 1,175,248,478
b. Adjustment for actuarial value	<u>70,914,956</u>	<u>263,152,290</u>
c. Actuarial value of assets	\$ 1,445,594,633	\$ 1,438,400,768
2. Actuarial present value of future contributions		
a. Member assessments	\$ 233,509,573	\$ 231,007,308
b. Employer normal costs	76,530,879	75,710,782
c. Unfunded actuarial accrued liability	<u>354,769,085</u>	<u>251,892,534</u>
d. Total	\$ 664,809,537	\$ 558,610,624
3. Total (1c + 2d)	<u><u>\$ 2,110,404,170</u></u>	<u><u>\$ 1,997,011,392</u></u>
B. Liabilities - present value of future benefits		
1. Retirees and beneficiaries	\$ 755,180,933	\$ 689,387,370
2. Inactive members	44,680,411	42,805,877
3. Active members	<u>1,310,542,826</u>	<u>1,264,818,145</u>
4. Total	<u><u>\$ 2,110,404,170</u></u>	<u><u>\$ 1,997,011,392</u></u>

Solvency Test

	<u>July 1, 2004</u> (1)	<u>July 1, 2003</u> (2)
1. Actuarial accrued liability (AAL)		
a. Active member contributions	\$ 475,258,374	\$ 451,443,507
b. Retirees and beneficiaries	755,180,933	689,387,370
c. Active and inactive members (employer financed)	<u>569,924,411</u>	<u>549,462,425</u>
d. Total	\$ 1,800,363,718	\$ 1,690,293,302
2. Actuarial value of assets	\$ 1,445,594,633	\$ 1,438,400,768
3. Cumulative portion of AAL covered		
a. Active member contributions	100.0%	100.0%
b. Retirees and beneficiaries	100.0%	100.0%
c. Active and inactive members (employer financed)	37.8%	54.2%

Distribution of Active Members by Age and by Years of Service

Attained Age	Years of Credited Service													Total
	0	1	2	3	4	5-9	10-14	15-19	20-24	25-29	30-34	35 & Over		
	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	
Under 20	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	
20-24	33 12,091	81 25,982	21 27,997	0 0	0 0	0 0	0 0	0 0	0 0	0 0	0 0	0 0	135 \$22,900	
25-29	52 16,006	179 23,950	193 27,446	160 28,217	117 29,103	154 30,954	0 0	0 0	0 0	0 0	0 0	0 0	855 \$27,021	
30-34	21 14,582	77 24,861	64 30,399	67 30,131	78 28,439	563 33,629	79 36,262	0 0	0 0	0 0	0 0	0 0	949 \$31,824	
35-39	16 14,480	38 28,160	45 31,123	54 31,418	60 32,554	349 34,427	449 38,129	124 42,908	1 65,041	0 0	0 0	0 0	1,136 \$35,979	
40-44	16 13,826	39 24,504	51 30,877	42 30,968	42 32,484	214 35,978	264 38,876	421 41,900	149 42,481	0 0	0 0	0 0	1,238 \$38,246	
45-49	11 13,156	33 25,359	32 28,178	32 27,605	35 33,234	208 35,785	223 38,888	253 41,094	508 43,186	223 44,486	2 46,511	0 0	1,560 \$39,996	
50-54	18 14,364	34 23,526	34 27,047	28 29,102	48 30,450	174 35,116	236 39,926	253 41,788	332 44,916	695 45,498	291 46,379	1 48,709	2,144 \$42,182	
55-59	13 13,985	20 31,100	22 36,397	19 29,771	18 32,422	106 34,799	135 39,346	175 42,156	234 43,388	245 46,765	278 51,001	72 49,840	1,337 \$43,761	
60-64	8 14,110	4 26,275	6 31,228	2 29,614	7 38,157	31 33,836	33 36,459	56 43,370	72 44,416	60 43,864	40 53,971	82 50,517	401 \$43,749	
65 & Over	2 14,820	3 14,965	2 31,174	3 24,132	1 13,451	9 31,798	7 44,678	11 41,114	10 40,228	5 53,738	4 51,796	14 63,518	71 \$42,835	
Total	190 \$14,305	508 \$25,079	470 \$29,101	407 \$29,303	406 \$30,615	1,808 \$34,287	1,426 \$38,689	1,293 \$41,909	1,306 \$43,643	1,228 \$45,521	615 \$48,998	169 \$51,295	9,826 \$38,321	

Schedule of Retired Members by Type of Benefit

Type of Benefit/ Form of Payment (1)	Number (2)	Annual Benefits Amount (3)	Average Monthly Benefit (4)
Service :			
Straight Life	2,527	\$ 29,346,733	\$ 968
100% J&S	1,243	24,856,162	1,666
50% J&S	357	6,756,531	1,577
5 Years C&L	35	466,314	1,110
10 Years C&L	151	2,092,394	1,155
20 Years C&L	8	185,661	1,934
Level	495	11,225,234	1,890
Subtotal:	4,816	\$ 74,929,029	1,297
Disability:			
Straight Life	59	\$ 650,982	\$ 919
100% J&S	10	104,265	869
50% J&S	6	57,267	795
5 Years C&L	2	25,253	1,052
10 Years C&L	1	7,992	666
20 Years C&L	1	9,663	805
Level	0	0	0
Subtotal:	79	\$ 855,422	902
Beneficiaries			
Straight Life	457	\$ 4,972,445	\$ 907
5 Years C&L	9	58,177	539
10 Years C&L	12	87,321	606
20Years C&L	0	0	0
Subtotal:	478	\$ 5,117,943	892
Total:	<u>5,373</u>	<u>\$ 80,902,394</u>	<u>\$ 1,255</u>

Schedule of Retired Members by Monthly Benefit

Monthly Benefit Amount			Total	Female	Male
(1)			(2)	(3)	(4)
Under \$100			36	31	5
\$	100	- 199	110	76	34
	200	- 299	185	132	53
	300	- 399	281	237	44
	400	- 499	303	256	47
	500	- 599	334	270	64
	600	- 699	366	311	55
	700	- 799	271	217	54
	800	- 899	208	165	43
	900	- 999	226	164	62
	1000	- 1199	517	368	149
	1200	- 1399	458	287	171
	1400	- 1599	455	253	202
	1600	- 1799	392	226	166
	1800	- 1999	348	181	167
	2000	- 2199	245	115	130
	2200	- 2399	202	90	112
	2400	- 2599	133	50	83
	2600	- 2799	105	39	66
	2800	- 2999	68	16	52
	3000	& Over	130	20	110
Total			5,373	3,504	1,869

Summary of Assumptions and Methods

ACTUARIAL ASSUMPTIONS

1. Investment Return Rate 8.00% per annum, compounded annually, composed of an assumed 3.00% inflation rate and a 5.00% real rate of return. (Adopted July 1, 1990; allocation between inflation and real rate of return modified July 1, 2000.)

2. Mortality Rates
 - a. Non-Disabled 1994 Uninsured Pensioner Mortality Table set back two years for males and three years for females. (Adopted July 1, 2000.)

 - b. Disabled..... Pension Benefit Guaranty Corporation Disabled Life Mortality Tables Va and VIa.

Age	Deaths per 100 Lives			
	Male Participants		Female Participants	
	Non-Disabled	Disabled	Non-Disabled	Disabled
20	.0495	4.83	.0281	2.63
25	.0633	4.83	.0311	2.63
30	.0811	3.62	.0324	2.37
35	.0912	2.78	.0427	2.14
40	.1010	2.82	.0593	2.09
45	.1454	3.22	.0888	2.24
50	.2260	3.83	.1196	2.57
55	.3854	4.82	.1864	2.95
60	.6774	6.03	.3139	3.31
65	1.2335	6.78	.6271	3.70
70	2.1354	7.39	1.1574	4.11

3. Retirement Rates..... The following rates of retirement are assumed for members eligible to retire. (Adopted July 1, 2000.)

Age	Retirements Per 100 Members					
	Unreduced Retirement Ultimate Rate		Unreduced Retirement Initial Eligibility		Reduced Retirement*	
	Male	Female	Male	Female	Male	Female
50	17.0%	10.0%	40.0%	35.0%	0.0%	0.0%
51	17.5%	10.0%	40.0%	35.0%	0.0%	0.0%
52	18.0%	10.0%	40.0%	35.0%	0.0%	0.0%
53	18.5%	10.0%	40.0%	35.0%	0.0%	0.0%
54	19.0%	10.0%	40.0%	35.0%	0.0%	0.0%
55	19.5%	10.0%	50.0%	55.0%	1.0%	1.5%
56	20.0%	15.0%	50.0%	55.0%	1.0%	1.5%
57	20.5%	15.0%	50.0%	55.0%	1.0%	1.5%
58	21.0%	15.0%	50.0%	55.0%	1.0%	1.5%
59	21.5%	17.5%	50.0%	55.0%	1.0%	1.5%
60	25.0%	20.0%	75.0%	75.0%	2.0%	1.5%
61	50.0%	25.0%	50.0%	75.0%	8.0%	2.0%
62	75.0%	40.0%	75.0%	75.0%	15.0%	25.0%
63	60.0%	40.0%	60.0%	75.0%	8.0%	10.0%
64	60.0%	50.0%	60.0%	75.0%	8.0%	10.0%
65	60.0%	60.0%	60.0%	60.0%	--	--
66	40.0%	40.0%	40.0%	40.0%	--	--
67	40.0%	40.0%	40.0%	40.0%	--	--
68	40.0%	40.0%	40.0%	40.0%	--	--
69	40.0%	40.0%	40.0%	40.0%	--	--
70	100.0%	100.0%	100.0%	100.0%	--	--

*Rates are doubled for members who are closer to eligibility for the rule of 85, based on service at retirement, than they are to age 65.

4. Disability Rates As shown below for selected ages. (Adopted July 1, 2000.)

<u>Age</u>	<u>Disabilities Per 100 Members</u>
20	0.016
25	0.016
30	0.016
35	0.016
40	0.048
45	0.080
50	0.128
55	0.224
60	0.432
65	0.000

5. Termination Rates..... The following withdrawal rates are used based on age.
 (For causes other than death, disability, or retirement.)
 (Adopted July 1, 1995.)

Males											
Years of Service											
Age	0	1	2	3	4	5	6	7	8	9	10+
25	0.1420	0.1379	0.1366	0.1339	0.1220	0.1067	0.0896	0.0878	0.0860	0.0842	0.0598
30	0.1416	0.1376	0.1363	0.1336	0.1210	0.1053	0.0907	0.0889	0.0871	0.0853	0.0470
35	0.1359	0.1321	0.1308	0.1282	0.1141	0.0988	0.0867	0.0849	0.0832	0.0815	0.0343
40	0.1317	0.1280	0.1267	0.1243	0.1074	0.0928	0.0824	0.0808	0.0791	0.0775	0.0252
45	0.1282	0.1246	0.1234	0.1210	0.1002	0.0868	0.0777	0.0761	0.0746	0.0730	0.0196
50	0.1246	0.1211	0.1199	0.1176	0.0916	0.0809	0.0725	0.0710	0.0696	0.0681	0.0188
55	0.1444	0.1403	0.1390	0.1362	0.0974	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
60	0.1588	0.1544	0.1529	0.1499	0.1071	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
65	0.1747	0.1698	0.1681	0.1648	0.1178	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000

Females											
Years of Service											
Age	0	1	2	3	4	5	6	7	8	9	10+
25	0.1654	0.1607	0.1592	0.1560	0.1307	0.1119	0.0952	0.0806	0.0790	0.0774	0.0352
30	0.1373	0.1334	0.1321	0.1295	0.1107	0.0964	0.0836	0.0738	0.0723	0.0708	0.0312
35	0.1143	0.1110	0.1100	0.1078	0.0926	0.0820	0.0732	0.0672	0.0658	0.0645	0.0275
40	0.0978	0.0951	0.0941	0.0923	0.0779	0.0695	0.0637	0.0607	0.0595	0.0583	0.0242
45	0.0910	0.0885	0.0876	0.0859	0.0686	0.0593	0.0553	0.0545	0.0535	0.0524	0.0220
50	0.0967	0.0940	0.0931	0.0912	0.0670	0.0519	0.0480	0.0484	0.0475	0.0465	0.0227
55	0.1455	0.1414	0.1400	0.1373	0.0742	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
60	0.1885	0.1831	0.1814	0.1778	0.0907	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
65	0.2498	0.2428	0.2404	0.2357	0.1167	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000

6. Salary Increase Rates Inflation rate of 3.00% plus productivity increase rate of 1.00%, plus step-rate/promotional increase as shown below. (Adopted July 1, 2000.)

<u>Years of Service</u>	<u>Annual Step-Rate/ Promotional Component</u>	<u>Annual Total Salary Increase</u>
0	9.00%	13.00%
1	4.00%	8.00%
2	3.50%	7.50%
3	3.00%	7.00%
4	2.75%	6.75%
5	2.50%	6.50%
6	2.25%	6.25%
7	2.25%	6.25%
8	2.00%	6.00%
9	1.75%	5.75%
10	1.50%	5.50%
11	1.25%	5.25%
12	1.00%	5.00%
13	0.75%	4.75%
14	0.50%	4.50%
15 or more	0.00%	4.00%

7. Percent Married..... For valuation purposes 75% of members are assumed to be married. Male members are assumed to be three years older than their spouses, and female members are assumed to be three years younger than their spouses. (Adopted July 1, 1992.)

8. Percent Electing a Deferred

Termination Benefit..... Terminating members are assumed to elect the most valuable benefit at the time of termination. Termination benefits are assumed to commence at the first age at which unreduced benefits are available. (Adopted July 1, 1990.)

9. Provision for Expense..... The assumed investment return rate represents the anticipated net rate of return after payment of all administrative and investment expenses. (Adopted July 1, 1992.)

ASSET VALUATION METHOD

The actuarial value of assets is based on the market value of assets with a five-year phase-in of actual investment return in excess of (less than) expected investment income. Expected investment income is determined using the assumed investment return rate and the market value of assets (adjusted for receipts and disbursements during the year). The actual investment return for this purpose is determined net of all investment and administrative expenses.

ACTUARIAL COST METHOD

The funding period required to amortize the unfunded actuarial accrued liability (UAAL) is determined using the Entry Age Normal actuarial cost method. This method assigns the plan's total actuarial present value of future benefits to various periods. The actuarial accrued liability is assigned to years prior to the valuation, and the normal cost is assigned to the year following the valuation. The remaining costs are assigned to future years.

The normal cost is determined for a hypothetical group of new entrants, based on actual new entrants in the June 30, 1999 valuation. The actuarial accrued liability is the difference between the total present value of future benefits and the actuarial present value of future normal costs. The unfunded actuarial accrued liability (UAAL) is the excess of the actuarial accrued liability over the actuarial value of assets.

Summary of Benefit Provisions

1. Effective Date: July 1, 1971.
2. Plan Year: Twelve-month period ending June 30th.
3. Administration: The Teachers' Fund for Retirement (TFFR) is administered by a Board of Trustees. A separate State Investment Board is responsible for the investment of the trust assets, although the TFFR Board establishes the asset allocation policy. The Retirement and Investment Office is the administrative agency for TFFR.
4. Type of Plan: TFFR is a qualified governmental defined benefit retirement plan. For Governmental Accounting Standards Board purposes, it is a cost-sharing multiple employer Public Employee Retirement System.
5. Eligibility: All certified teachers of any public school in North Dakota participate in TFFR. This includes teachers, supervisors, principals, administrators, etc. Non-certified employees such as teacher's aides, janitors, secretaries, drivers, etc. are not allowed to participate in TFFR. Eligible employees become members at their date of employment.
6. Employee Assessments: All active members contribute 7.75% of their salary per year. The employer may "pick up" the member's assessments under the provisions of Internal Revenue Code Section 414(h).
7. Salary: The member's total earnings are used for salary purposes, including overtime, etc., and including nontaxable wages under a Section 125 plan, but excluding certain extraordinary compensation, such as fringe benefits or unused sick and vacation leave.
8. Employer Contributions: The district or other employer which employs a member contributes 7.75% of the member's salary.

9. Service: Employees receive credit for service while a member. A member may also purchase credit for certain periods, such as time spent teaching at a public school in another state, by paying the actuarially determined cost of the additional service. Special rules and limits govern the purchase of additional service.
10. Final Average Compensation (FAC): The average of the member's highest three plan year salaries. Monthly benefits are based on one-twelfth of this amount.
11. Normal Retirement
 - a. Eligibility: A member may retire upon Normal Retirement on or after age 65 with credit for 3 years of service, or if earlier, when the sum of the member's age and service is at least 85.
 - b. Monthly Benefit: 2.00% of FAC (monthly) times years of service.
 - c. Payment Form: Benefits are paid as a monthly life annuity, with a guarantee that if the payments made do not exceed the member's assessments plus interest, determined as of the date of retirement, the balance will be paid in a lump-sum to the member's beneficiary. Optional forms of payment are available; see below.
12. Early Retirement
 - a. Eligibility: A member may retire early after reaching age 55 with credit for three years of service.
 - b. Monthly Benefit: 2.00% of FAC (monthly) times years of service, multiplied by a factor which reduces the benefit 6% for each year from the earlier of (i) age 65, or (ii) the age at which current service plus age equals 85.
 - c. Payment Form: Same as for Normal Retirement above.

13. Disability Retirement

- a. Eligibility: A member is eligible provided he/she has credit for at least one year of service.
- b. Monthly Benefit: 2.00% of FAC (monthly) times years of service with a minimum 20 years of service.
- c. Payment Form: The disability benefit commences immediately upon the member's retirement. Benefits cease upon recovery or reemployment. Disability benefits are payable as a monthly life annuity with a guarantee that, at the member's death, the sum of the member's assessments plus interest as of the date of retirement that is in excess of the sum of payments already received will be paid in a lump sum to the member's beneficiary. All alternative forms of payment are also permitted in the case of disability retirement. Disability benefits are converted to normal retirement benefits when the member reaches normal retirement age or age 65, whichever is earlier.

14. Deferred Termination Benefit

- a. Eligibility: A member with at least three years of service who does not withdraw his/her contributions from the fund is eligible for a deferred termination benefit.
- b. Monthly Benefit: 2.00% of FAC (monthly) times years of service. Both FAC and service are determined at the time the member leaves active employment. Benefits may commence unreduced at age 65 or when the rule of 85 is met (age plus service equals 85). Reduced benefits may commence at or after age 55 if the member is not eligible for an unreduced benefit.
- c. Payment Form: The form of payment is the same as for Normal Retirement above.
- d. Death Benefit: A member who dies after leaving active service but before retiring is entitled to receive a benefit as described below in 16b.

15. Withdrawal (Refund) Benefit

- a. Eligibility: All members leaving covered employment with less than three years of service are eligible. Optionally, vested members (those with three or more years of service) may withdraw their assessments plus interest in lieu of the deferred benefits otherwise due.
- b. Benefit: The member who withdraws receives a lump-sum payment of his/her employee assessments, plus the interest credited on these contributions. Interest is credited at 6%.

16. Death Benefit

- a. Eligibility: Death must have occurred while an active or an inactive, non-retired member.
- b. Benefit: Upon the death of a nonvested member, a refund of the member's assessments and interest is paid. Upon the death of a vested member, the beneficiary may elect (i) the refund benefit above, (ii) payment for 60 months of the normal retirement benefit, based on FAC and service determined at the date of death, or (iii) a life annuity of the normal retirement benefit, determined under Option One below, based on FAC and service as of the date of death, but without applying any reduction for the member's age at death. Members not eligible for normal retirement benefits under Option One use the Fund's disability reduction tables.

17. Optional Forms of Payment: There are optional forms of payment available on an actuarially equivalent basis, as follows:

- a. Option 1 - A life annuity payable while either the participant or his beneficiary is alive, "popping-up" to the original life annuity if the beneficiary predeceases the member.
- b. Option 2 - A life annuity payable to the member while both the member and beneficiary are alive, reducing to 50% of this amount if the member predeceases the beneficiary, and "popping-up" to the original life annuity if the beneficiary predeceases the member.

- c. Option 3a - A life annuity payable to the member, with a guarantee that, should the member die prior to receiving 60 payments (five years), the payments will be continued to a beneficiary for the balance of the five-year period. (This option has been replaced by Option 3b. It is not available to employees who retire on or after August 1, 2003. Retirees who elected this option prior to that date are unaffected.)
- d. Option 3b - A life annuity payable to the member, with a guarantee that, should the member die prior to receiving 240 payments (twenty years), the payments will be continued to a beneficiary for the balance of the twenty-year period. (This option replaced Option 3a effective August 1, 2003.)
- d. Option 4 - A life annuity payable to the member, with a guarantee that, should the member die prior to receiving 120 payments (10 years), the payments will be continued to a beneficiary for the balance of the ten-year period.
- e. Option 5 - A nonlevel annuity payable to the member, designed to provide a level total income when combined with the member's Social Security benefit.

In addition, members may elect a partial lump-sum option (PLSO) at retirement. Under this option, a member receives an immediate lump-sum equal to 12 times the monthly life annuity benefit and a reduced annuity. The reduction is determined actuarially. The member can then elect to receive the annuity benefit in one of the other optional forms, except that members who receive a PLSO may not elect Option 5 – the level income option. The PLSO is not available to disabled retirees or retirees who are not eligible for an unreduced retirement benefit

Actuarial equivalence is based on tables adopted by the Board of Trustees.

- 18. Cost-of-living Increase: From time to time, TFFR has been amended to grant certain post-retirement benefit increases. However, TFFR has no automatic cost-of-living increase features.

Summary of Plan Changes

1991 Legislative Session:

1. Benefit multiplier increased from 1.275% to 1.39% for all future retirees.
2. Provide a post-retirement benefit increase for all annuitants receiving a monthly benefit on June 30, 1991. The monthly increase is the greater of a 10% increase or a level increase based on years of service and retirement date:
 - a. \$3 per year of service for retirements before 1980.
 - b. \$2 per year of service for retirements between 1980 and 1983.
 - c. \$1 per year of service for retirements from 1984 through June 30, 1991.

Minimum increase is \$5 per month. Maximum increase is \$75 per month.

1993 Legislative Session:

1. Benefit multiplier increased from 1.39% to 1.55% for all future retirees.
2. Provide a post-retirement benefit increase for all annuitants receiving a monthly benefit on June 30, 1993. The monthly increase is the greater of a 10% increase or a level increase based on years of service and retirement date:
 - a. \$3 per year of service for retirements before 1980.
 - b. \$2.50 per year of service for retirements between 1980 and 1983.
 - c. \$1 per year of service for retirements from 1984 through June 30, 1993.

Minimum increase is \$5 per month. Maximum increase is \$100 per month.

3. Minimum retirement benefit increased to \$10 times years of service up to 25, plus \$15 times years of service greater than 25. (Previously was \$6 up to 25 years of service plus \$7.50 over 25 years of service.)
4. Disability benefit changed to 1.55% of FAC times years of service using a minimum of 20 years of service.

1995 Legislative Session:

There were no material changes made during the 1995 legislative session.

1997 Legislative Session:

1. Benefit multiplier increased from 1.55% to 1.75% for all future retirees.
2. Member assessment rate and employer contribution rate increased from 6.75% to 7.75%.
3. A \$30.00/month benefit improvement was granted to all retirees and beneficiaries.

1999 Legislative Session:

1. Active members will now be fully vested after three years (rather than five years) of service.
2. Early retirement benefits will be reduced 6% per year from the earlier of (i) age 65, or (ii) the date as of which age plus service equals 85 (rather than from age 65 in all cases).
3. An ad hoc COLA was provided for all retirees and beneficiaries. This increase is equal to an additional \$2.00 per month for each year of service plus \$1.00 per month for each year since the member's retirement.
4. The formula multiplier was increased from 1.75% to 1.88% effective July 1, 1999.

2001 Legislative Session:

1. An ad hoc COLA was provided for all retirees and beneficiaries. The ad hoc COLA increase is equal to an additional \$2.00 per month for each year of service plus \$1.00 per month for each year since the member's retirement. Retirees and beneficiaries will also receive two additional increases equal to 0.75% times the monthly benefit, payable July 1, 2001 and July 1, 2002. The two 0.75% increases are conditional. If the actuarial margin is a shortfall, i.e., is negative, by 60 basis points or more, or if the margin has been negative by 30 or more basis points for two years, the Board could elect to suspend the increase.
2. The formula multiplier was increased from 1.88% to 2.00% effective July 1, 2001.

2003 Legislative Session

1. Partial lump-sum option adopted, equal to twelve times the monthly life annuity benefit. Not available if level-income option is elected. Not available for reduced retirement or disability retirement.
2. Five-year certain and life option replaced with 20-year certain and life. This does not impact retirees who retired under the five-years certain and life option.
3. Employer service purchase authorized.
4. Active members of the Department of Public Instruction are permitted to make a one-time irrevocable election to transfer to the North Dakota Public Employees Retirement System in FY2004. Both assets and liabilities for all TFFR service will be transferred for electing employees. Transferred assets will be based on the actuarial present value of the member's accrued TFFR benefit, or the member's contribution account balance if larger.