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# Public Employees' Retirement System of the State of Montana



Actuarial Valuation As of June 30, 2017



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September 28, 2017

Public Employees' Retirement Board 100 North Park, Suite 200 Helena, MT 59620-0139

Members of the Board:

In this report are submitted the results of the annual valuation of the assets and liabilities of the Public Employees' Retirement System of the State of Montana (PERS), prepared as of June 30, 2017.

The purpose of this report is to provide a summary of the funded status of the System as of June 30, 2017. While not verifying the data at source, the actuary performed tests for consistency and reasonability. The valuation indicates that the statutory contribution rate reflecting all anticipated contribution increases are sufficient to amortize the unfunded accrued liability within a 30-year period. The asset values used to determine unfunded liabilities are not market values but less volatile market related values. A smoothing technique is applied to market values to determine the market related values. The unfunded liability amounts using the market value of assets would be different. The interest rate used for determining liabilities is based on the expected return on assets. Therefore, liability amounts in the report cannot be used to assess a settlement of the obligation.

The promised benefits of the System are included in the actuarially calculated contribution rates, which are developed using the Entry Age Normal Cost Method. Four-year market related value of assets is used for actuarial valuation purposes. Gains and losses are reflected in the unfunded accrued liability that is being amortized by regular annual contributions as a level percentage of payroll, on the assumption that payroll will increase by 3.50% annually. The assumptions recommended by the actuary and adopted by the Board are, in the aggregate, reasonably related to the experience under the Fund and to reasonable expectations of anticipated experience under the Fund.

This is to certify that Edward Macdonald and Todd Green, Principal and Consulting Actuaries for Cavanaugh Macdonald Consulting, are members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein. This also certifies that the undersigned have experience in performing valuations for public retirement systems, that the valuation was prepared in accordance with principles of practice prescribed by the Actuarial Standards Board, and that the actuarial calculations were performed by qualified actuaries in accordance with accepted actuarial procedures, based on the current provisions of the retirement system and on actuarial assumptions that are internally consistent and reasonably based on the actual experience of the System.

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Future actuarial results may differ significantly from the current results presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Since the potential impact of such factors is outside the scope of a normal annual actuarial valuation, an analysis of the range of results is not presented herein.

The Table of Contents, which immediately follows, outlines the material contained in the report.

Respectfully submitted,

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# Public Employees' Retirement System State of Montana

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#### Section I: Summary of Results

For convenience of reference, the principal results of the valuation and a comparison with the preceding year's results are summarized below:

VALUATION DATE	June 30, 2017	June 30, 2016
Active Members	29.395	28.390
Retirees and Beneficiaries	21,644	21,164
Disabled Members*	161	169
Terminated Vested Members	3,677	3,062
Terminated Non-Vested Members	16,659	10,031
Total**	71,536	62,816
Covered Payroll of Active Members	\$1,232,066,537	\$1,185,646,179
Average Salaries from Covered Payroll	\$ 41,914	\$ 41,763
Annual Retirement Allowances for Retired		
Members and Beneficiaries	\$ 375.071.221	\$ 351.707.923
Assets	. , ,	,
Actuarial value	\$5,514,026,586	\$5,247,685,310
Market value	5,472,519,182	5,032,807,110
Actuarial Accrued Liability (AAL)	\$7,578,384,779	\$6,787,923,154
Unfunded Actuarial Accrued Liability (UAAL)	\$2,064,358,193	\$1,540,237,844
Funded Ratio	72.76%	77.31%
Market Value Rate of Return	11.93%	2.02%
Annual Cost		
Statutory Funding Rate	16.47%	16.37%
Total Normal Rate	9.86%	11.34%
Employee Contribution Rate	<u>7.90%</u>	<u>7.90%</u>
Employer Normal Rate	1.96%	3.44%
Employer Contribution Rate		
Normal Rate	1.96%	3.44%
Administrative Expense Load	0.26%	0.27%
UAAL Rate	6.31%	4.72%
Transfer to DB Education Fund	0.04%	0.04%
Total Rate***	8.57%	8.47%
Amortization Period****	30 years	26 years
Employer Contribution Rate Necessary to Amortize	UAAL over 30 Years	i
Normal Rate	1.96%	3.44%
Administrative Expense Load	0.26%	0.27%
UAAL Rate (30-Year Rate)	6.31%	4.68%
Transfer to DB Education Fund	0.04%	<u>0.04%</u>
Total Rate	8.57%	8.43%
Shortfall/(Surplus)	0.00%	(0.04%)

\* Based on PERS categorization for the annual report. For actuarial purposes, 554 members in 2016 and 541 members in 2017 were valued as disabled members with offsetting reductions to the number of retired members.

\*\* A reconciliation between participant counts used for the annual report and counts for the valuation appears at the beginning of Appendix D.

\*\*\* The rates shown are for the fiscal year immediately following the valuation date. The schedule on page 3 highlights the statutory contribution rates payable in each fiscal year including scheduled increases.

\*\*\*\* Reflects anticipated increases in employer contribution rates and Coal Tax Revenue.

#### Section I: Summary of Results



As a result of this actuarial valuation of the benefits in effect under the Public Employees' Retirement System as of June 30, 2017, the statutory employer contributions are sufficient to amortize the Unfunded Actuarial Accrued Liability (UAAL) of the Retirement System within 30 years. The Funded Ratio is 72.76%.

#### Calculations based on the Market Value of Assets

MCA 19-2-407 requires this report to show how market performance is affecting the actuarial funding of the Retirement System. The June 30, 2017 market value of assets is \$41,507,404 less than the actuarial value of assets. This is due to the smoothing of investment gains and losses over a four-year period. If the market value of assets was used, the amortization period would be 30 years, and the Funded Ratio would be 72.21%.

#### Additional Details

The actuarial costs are calculated using the entry age actuarial cost method. This is the method used by most public plans. It is designed to provide a stable contribution rate as a percent of member pay. This actuarial valuation measures the adequacy of the contribution rates set in Montana State Law.

HB 454 was enacted during the 2013 legislative session and made changes to PERS with respect to enhanced funding and reductions in levels of Guaranteed Annual Benefit Adjustments (GABA). However, the GABA provision of this Bill was overturned by the Montana Courts. Therefore the liabilities reflect the GABA provisions as they existed prior to the enactment of HB 454.

MCA 19-3-316 requires each employer to contribute 6.90% of total compensation paid to all members employed in a PERS reportable position. This amount increased by 1.27% for fiscal year 2014 and will increase by 0.10% each fiscal year through 2024 until the total employer contribution is equal to 9.17% of member compensation. The employer contribution increases may terminate on January 1 following the board's receipt of the system's actuarial valuation if the actuarial valuation determines that terminating the additional employer contribution would not cause the amortization period of the unfunded actuarial accrued liability to exceed 25 years.

MCA 19-3-315 requires each member to contribute 7.90% compensation. Each member's contribution must be reduced to 6.90% on January 1 following the system's annual actuarial valuation if the valuation determines that reducing the employee contribution and reducing the employer contribution would not cause the system's amortization period of the unfunded actuarial accrued liability to exceed 25 years.

HB 648 and HB 2 requires the coal tax contributions from the state to be \$33,035,000 for the fiscal year beginning July 1, 2017, and \$33,615,000 for the fiscal year beginning July 1, 2018. Starting in the fiscal year beginning July 1, 2019, the state will contribute 101% of the previous year's contribution.

Beginning July 1, 2013, employers who hire PERS retirees who work less than 960 hours in the calendar year, but do not become active members, contribute the employer's contribution rate on the working retiree's compensation.



The table below summarizes the legislated contribution increases for both the members and the employers.

History of Legislated Contributions (as a Percent of Pay)

	<u>Members</u>	Employers
July 1, 1999 to June 30, 2007	6.90%	6.90%
July 1, 2007 to June 30, 2009	6.90	7.035
July 1, 2009 to June 30, 2013	6.90	7.17
July 1, 2013 to June 30, 2014	7.90	8.17
July 1, 2014 to June 30, 2015	7.90	8.27
July 1, 2015 to June 30, 2016	7.90	8.37
July 1, 2016 to June 30, 2017	7.90	8.47
July 1, 2017 to June 30, 2018	7.90	8.57
July 1, 2018 to June 30, 2019	7.90	8.67
July 1, 2019 to June 30, 2020	7.90	8.77
July 1, 2020 to June 30, 2021	7.90	8.87
July 1, 2021 to June 30, 2022	7.90	8.97
July 1, 2022 to June 30, 2023	7.90	9.07
July 1, 2023 to June 30, 2024	7.90	9.17

Based on MCA 19-3-1605, for Members hired on or after July 1, 2013, the GABA as of January 1<sup>st</sup> will be 1.50%, but must be reduced if the funded ratio is less than 90% as of the prior actuarial valuation date. The funded ratio for this purpose is 72.76%. For each full 2% that the unrounded funded ratio is less than 90%, the GABA must be reduced by 0.1%. As a result, the GABA rate for those hired on or after July 1, 2013, is 0.70%. In addition, if the amortization period of the unfunded actuarial accrued liability is equal to or exceeds 40 years, the GABA for members hired on or after July 1, 2013, would be equal 0.00%, regardless of the funded ratio. Since the System amortizes within 30 years which is less than 40 years, the GABA for members hired on or after July 1, 2013 can remain at 0.70%.

## **Investment Experience**

The market assets earned 11.93% net of investment and operating expenses. As a result of prior years' unrecognized gains, the actuarial assets earned 8.08%, which is 0.33% greater than the expected return of 7.75%. The return on the actuarial assets differs from the return on market assets because the actuarial value of assets spreads gains and losses over four years. The chart below shows the annual returns for the past ten years.

Year	Market Return	Actuarial Return	Assumed Investment Return	Market Return over Assumption	Actuarial Return over Assumption
7/1/2007 to 6/30/2008	(4.91)%	7.62%	8.00%	(12.91)%	(0.38)%
7/1/2008 to 6/30/2009	(20.85)	(0.16)	8.00	(28.85)	(8.16)
7/1/2009 to 6/30/2010	12.91	(1.18)	7.75	5.16	(8.93)
7/1/2010 to 6/30/2011	21.70	(0.08)	7.75	13.95	(7.83)
7/1/2011 to 6/30/2012	2.27	3.28	7.75	(5.48)	(4.47)
7/1/2012 to 6/30/2013	12.99	11.91	7.75	5.24	4.16
7/1/2013 to 6/30/2014	17.12	13.21	7.75	9.37	5.46
7/1/2014 to 6/30/2015	4.60	9.63	7.75	(3.15)	1.88
7/1/2015 to 6/30/2016	2.02	9.27	7.75	(5.73)	1.52
7/1/2016 to 6/30/2017	11.93	8.08	7.75	4.18	0.33

Asset gains or losses result when the return on the actuarial value of assets differs from the assumed actuarial investment return.

#### Recent Contribution Increases

MCA 19-3-316 and MCA 19-3-315 dictate that employers and members are required to make supplemental contributions until the January 1<sup>st</sup> following an actuarial valuation shows the unfunded actuarial accrued liability can be amortized over a period of no more than 25 years (without considering the supplemental employee and employer contributions). The individual employers are required to contribute an additional 1.27% of compensation. The employer contribution shall increase by an additional 0.10% each year following June 30, 2013, until the total employer supplemental contribution is equal to 2.27% of compensation.

Each member's contribution must be reduced to 6.90% on January 1 following the system's annual actuarial valuation if the valuation determines that reducing the employee contribution would not cause the system's amortization period to exceed 25 years.

#### Amortization of the UAAL

The June 30, 2016 actuarial valuation calculated a 26-year amortization period for the UAAL. The resulting amortization period at June 30, 2017 is 30 years. The amortization period anticipates future increases in employer supplemental contributions and future Coal Tax Revenue as projected by the Office of Budget and Program Planning.



# Funding and Benefits Policy

The Public Employees' Retirement System has adopted a Funding and Benefits Policy to provide general guidelines to help ensure decisions are made based on sound, consistent, and thoroughly examined criteria. The Funding and Benefits Policy includes guidance on the following topics:

- 1) Funding Requirement
  - a) The Funding and Benefits Policy states:
    - 1. The Entry Age Normal Cost Method shall be applied to the projected benefits in determining the Normal Cost and Actuarial Accrued Liability.
    - 2. Asset smoothing can be used in the valuation process to spread the recognition of investment gains and losses over a four-year period.
    - 3. The unfunded actuarial accrued liability should be amortized over a reasonable period of time and should not exceed 30 years on a rolling basis. Generally, the funding period should be constant or decreasing.
  - b) Analysis: The liabilities of the System are determined using the Entry Age Normal Cost Method and are compared to the actuarial value of assets, which are developed using asset smoothing that recognizes gains and losses over a four-year period. Finally, the amortization period as of June 30, 2017 is 30 years based on actuarial value of assets. The contributions provided for in statute are sufficient to fully amortize the unfunded actuarially accrued liability within 30 years.
- 2) Funding Objectives
  - a) The Funding and Benefits Policy states: "The primary objectives are to: 1) ensure that the systems are financially sound and pay all benefits promised using assets accumulated from required employer and member contributions and investment income; and 2) achieve a well-funded status with a range of safety to absorb market volatility without creating a UAAL."
  - b) Analysis: The contributions provided for in statute are sufficient to fully amortize the unfunded actuarially accrued liability within a 30-year period. This ensures that the System is financially sound and will be able to pay all promised benefits and achieve a well-funded status with a range of safety to absorb market volatility without creating an additional UAAL.
- 3) Benefit Enhancements
  - a) The Funding and Benefits Policy states: "Proposals must provide funding from sources sufficient to cover future costs. Unfunded liabilities created by the proposal must be amortized over a period of time appropriate to the retirement system, but not more than 30 years."
  - b) Analysis: Without supplemental funding, a benefit enhancement would increase the amortization period of the unfunded actuarial accrued liability and further delay the goal of achieving a well-funded status with a range of safety to absorb market volatility without creating a UAAL.

# Sensitivity to Future Experience

The valuation results are projections based on the actuarial assumptions. Actual experience will differ from these assumptions, either increasing or decreasing the ultimate cost. The following illustrations provide simple analyses on how the costs are sensitive to changes in the assumed rate of return.

Investment Return – The investment return generally has the largest impact on the funding of the System.

Impact of Assuming 0.05% Lower Investment Return			
Funded Ratio			
Current Assumption 7.65%	72.76%		
Lower Assumption 7.60%	<u>72.36%</u>		
Increase / (Decrease)	( .40)%		
	Amortization Period		
	Increase / (Decrease)		
Current Assumption 7.65%	30 Years		
Lower Assumption 7.60%	30 Years		
Increase / (Decrease)	0 Years		
Impact of Assuming 0.10% Low	ver Investment Return		
ggg	Funded Ratio		
Current Assumption 7.65%	72.76%		
Lower Assumption 7.55%	71.96%		
Increase / (Decrease)	(.80)%		
	( )		
	Amortization Period		
	Amortization Period		
Current Assumption 7 65%	Amortization Period Increase / (Decrease) 30 Years		
Current Assumption 7.65%	Amortization Period Increase / (Decrease) 30 Years 32 Years		
Current Assumption 7.65% Lower Assumption 7.55% Increase / (Decrease)	Amortization Period Increase / (Decrease) 30 Years <u>32 Years</u> 2 Years		
Current Assumption 7.65% Lower Assumption 7.55% Increase / (Decrease)	Amortization Period <u>Increase / (Decrease)</u> 30 Years <u>32 Years</u> 2 Years		
Current Assumption 7.65% Lower Assumption 7.55% Increase / (Decrease) Impact of Assuming 0.15% Low	Amortization Period <u>Increase / (Decrease)</u> 30 Years <u>32 Years</u> 2 Years <u>ver Investment Return</u>		
Current Assumption 7.65% Lower Assumption 7.55% Increase / (Decrease) Impact of Assuming 0.15% Low	Amortization Period <u>Increase / (Decrease)</u> 30 Years <u>32 Years</u> 2 Years <u>ver Investment Return</u> <u>Funded Ratio</u> 72 76%		
Current Assumption 7.65% Lower Assumption 7.55% Increase / (Decrease) Impact of Assuming 0.15% Low Current Assumption 7.65%	Amortization Period <u>Increase / (Decrease)</u> 30 Years <u>32 Years</u> 2 Years ver Investment Return <u>Funded Ratio</u> 72.76% 71 56%		
Current Assumption 7.65% Lower Assumption 7.55% Increase / (Decrease) Impact of Assuming 0.15% Low Current Assumption 7.65% Lower Assumption 7.50%	Amortization Period <u>Increase / (Decrease)</u> 30 Years <u>32 Years</u> 2 Years <u>ver Investment Return</u> <u>Funded Ratio</u> 72.76% <u>71.56%</u> (1.20%)		
Current Assumption 7.65% Lower Assumption 7.55% Increase / (Decrease) Impact of Assuming 0.15% Low Current Assumption 7.65% Lower Assumption 7.50% Increase / (Decrease)	Amortization Period <u>Increase / (Decrease)</u> 30 Years <u>32 Years</u> 2 Years <u>ver Investment Return</u> <u>Funded Ratio</u> 72.76% <u>71.56%</u> (1.20)%		
Current Assumption 7.65% Lower Assumption 7.55% Increase / (Decrease) Impact of Assuming 0.15% Low Current Assumption 7.65% Lower Assumption 7.50% Increase / (Decrease)	Amortization Period <u>Increase / (Decrease)</u> 30 Years <u>32 Years</u> 2 Years <u>ver Investment Return</u> <u>Funded Ratio</u> 72.76% <u>71.56%</u> (1.20)% Amortization Period		
Current Assumption 7.65% Lower Assumption 7.55% Increase / (Decrease) Impact of Assuming 0.15% Low Current Assumption 7.65% Lower Assumption 7.50% Increase / (Decrease)	Amortization Period <u>Increase / (Decrease)</u> 30 Years <u>32 Years</u> 2 Years <u>ver Investment Return</u> <u>Funded Ratio</u> 72.76% <u>71.56%</u> (1.20)% Amortization Period <u>Increase / (Decrease)</u>		
Current Assumption 7.65% Lower Assumption 7.55% Increase / (Decrease) Impact of Assuming 0.15% Low Current Assumption 7.65% Lower Assumption 7.65% Increase / (Decrease)	Amortization Period <u>Increase / (Decrease)</u> <u>30 Years</u> <u>32 Years</u> <u>2 Years</u> <u>2 Years</u> <u>ver Investment Return</u> <u>Funded Ratio</u> <u>72.76%</u> <u>71.56%</u> (1.20)% Amortization Period <u>Increase / (Decrease)</u> <u>30 Years</u>		
Current Assumption 7.65% Lower Assumption 7.55% Increase / (Decrease) Impact of Assuming 0.15% Low Current Assumption 7.65% Lower Assumption 7.50% Increase / (Decrease)	Amortization Period <u>Increase / (Decrease)</u> <u>30 Years</u> <u>32 Years</u> <u>2 Years</u> <u>2 Years</u> <u>ver Investment Return</u> <u>Funded Ratio</u> 72.76% <u>71.56%</u> (1.20)% Amortization Period <u>Increase / (Decrease)</u> <u>30 Years</u> <u>34 Years</u>		

## Section I: Summary of Results



The future funding status of the System will be determined by the System's experience. The System's actual asset returns and retirement rates, as well as member longevity, salary increases, withdrawal rates, disability rates and future legislation will all impact the funding status of the System. The entry age normal cost method and four-year smoothing of asset gains and losses will help to provide a more orderly funding of the System's liabilities, but will not change the actual experience. The amortization period of the UAAL is not likely to decrease by the expected 1.0 year with each passing actuarial valuation. Instead, the amortization period is expected to decrease more or less than 1.0 years each year, reflecting gains and losses due to experience different than the actuarial assumptions.

# Assumption Changes

Since the June 30, 2016 valuation, the Montana Public Employee Retirement Administration (MPERA) adopted the recommendations made in the experience study for the six-year period ending June 30, 2016. The assumption changes outlined below are effective July 1, 2017:

- Lowered the interest rate from 7.75% to 7.65%.
- Lowered the inflation rate from 3.00% to 2.75%.
- Updated non-disabled mortality to the RP-2000 Combined Employee and Annuitant Mortality Table projected to 2020 using scale BB, males set back 1 year.
- Updated the rates of withdrawal.
- Lowered the wage base component of the total salary increase from 4.00% to 3.50%.
- Decreased the administrative expense load from 0.27% to 0.26%.

#### **Benefit Changes**

See Appendix C – Summary of Benefit Provisions for a summary of changes since the previous valuation.

#### **Contribution Changes**

An employer supplemental contribution of 1.27% of compensation is required beginning in fiscal year 2014 which will increase by 0.10% each subsequent fiscal year through 2024. For fiscal years beginning after June 30, 2024, the supplemental employer contribution will equal 2.27% of compensation.

#### Method Changes

To be consistent with the wage base growth change, the payroll growth assumption for amortization as a level percent of pay was reduced from 4.00% to 3.50%

Administrative expenses are recognized by an additional amount added to the normal cost contribution rate for the System. This amount varies from year to year based on the prior year's actual administrative expenses.



### Impact of Changes

The following table summarizes how experience has changed the UAAL since the June 30, 2016 Actuarial Valuation. Further detail can be found in Tables 10 and 11.

## Changes in the Unfunded Actuarial Accrued Liability (UAAL)

June 30, 2016 Valuation UAAL	\$1,540,237,844
Normal Cost	134,084,370
Contributions	(233,062,661)
Interest	120,728,794
Expected June 30, 2017 UAAL	\$1,561,988,347
Experience Loss on Actuarial Liabilities	\$153,660,023
Experience Gain on Actuarial Assets	(17,158,953)
Assumption & Method Changes	365,868,776
Plan Changes	0
Total Gain	\$502,369,846
June 30, 2017 Valuation UAAL	\$2,064,358,193



# Summary

- \* The System's actuarial value investment return of 8.08% for the year ended June 30, 2017 is 0.33% greater than the expected return of 7.75%. This represents an asset gain of \$17,158,953 due to investment return more than anticipated. As of June 30, 2017, the market value of assets was \$5,472,519,182. As of June 30, 2017, the actuarial value of assets was \$5,514,026,586. The June 30, 2017, market value of assets will be recognized in future actuarial valuations unless it is offset by returns greater than the 7.65% assumption.
- \* As of June 30, 2017, the amortization period of the UAAL is 30 years. Prior to this valuation, the funding period was 26 years. Assumption changes and liability losses, partially offset by the asset gain, attributed to the increase in the amortization period. The ultimate goal of the Board's Funding and Benefits Policy is to increase the funded status to a level such that the amortization period does not exceed 30 years. The System is currently being funded within the parameters defined by the Board.
- \* The funding of the retirement system will be impacted by future experience, which will sometimes be more favorable than the actuarial assumptions and sometimes less favorable. In particular, investment returns larger and smaller than the 7.65% assumption are expected to have significant impacts on the System's funding progress. In the long term, the favorable experience is needed to offset the less favorable experience. This is the reason for using an actuarial value of assets that allows gains and losses to be smoothed over four years.



# **Projected Progress toward 100% Funding**

The table below shows the projected progress toward reaching 100%. When the System is 100% funded, the Unfunded Actuarial Accrued Liability will be fully amortized. This is scheduled to occur within 30 years. The ultimate goal of the System is to achieve a well-funded status with a range of safety to absorb market volatility without creating an unfunded actuarial accrued liability.





#### Assets

In many respects, an actuarial valuation can be regarded as an inventory process. The inventory is taken as of the actuarial valuation date, which for this valuation is June 30, 2017. On that date, the assets available for the payment of benefits are appraised. These assets are compared with the actuarial liabilities. The actuarial process thus leads to a method of determining what contributions by members and their employers are needed to strike a balance.

The asset valuation method being used is a four-year smoothing method. The expected return is determined each year based on the beginning of year market value and actual cash flows during the year. Any difference between the expected market value return and the actual market value return is recognized evenly over a period of four years.

Table 1 lists the assets held and their market value for the past two years. Table 2 summarizes the fund's activity during the past two years. Table 3 summarizes the determination of the actuarial value of assets. Table 4 summarizes historical asset returns for the last 10 years including the amount recognized by the actuarial asset valuation method which was greater or lesser than the actuarial investment return assumption. Table 5 summarizes the historical asset values on a market value and actuarial value basis, to the extent it was available. Additional data can be included in this table for future reports, if provided by the System.



# Table 1:Statement of Fiduciary Net PositionFiscal Year Ended June 30,

	2017	2016
ASSETS		
Cash and Short Term Investments	\$ 139,342,997	\$ 145,322,760
Securities Lending Collateral	\$ 31,162,478	\$ 139,745,427
Receivables:		
Interest Receivable	\$ 128,520	\$ 6,832,899
Accounts Receivable	3,101,652	1,710,157
Due from Other Funds	638,328	565,881
Due from Primary Government	6,051,738	3,410,149
Notes Receivable	 25,634	29,675
Total Receivables	\$ 9,945,872	\$ 12,548,761
Investments, at fair value:		
Investment Pools	5,326,159,180	4,875,780,391
Other Investments	-	-
Total Investments	\$ 5,326,159,180	\$ 4,875,780,391
Capital Assets		
Property and Equipment, at cost,		
net of Accumulated Depreciation	\$ 31,574	\$ 30,687
Equipment	 1,297,993	1,194,884
Total Capital Assets	\$ 1,329,567	\$ 1,225,571
TOTAL ASSETS	\$ 5,507,940,094	\$ 5,174,622,910
LIABILITIES		
Securities Lending Liability	\$ 31,162,478	\$ 139,745,427
Accounts Payable	2,891,464	366,866
Unearned Revenue	176,366	326,189
Due to Other Funds	286,156	648,090
Compensated Absences	377,129	266,404
OPEB Implicit Rate Subsidy LT	527,319	462,824
TOTAL LIABILITIES	\$ 35,420,912	\$ 141,815,800
NET POSITION-RESTRICTED		
FOR PENSION BENEFITS	\$ 5,472,519,182	\$ 5,032,807,110



# Table 2:Statement of Changes in Fiduciary Net PositionFiscal Year Ended June 30,

	2017	2016
ADDITIONS		
Contributions:		
Employer	\$ 103,537,05	9 \$ 102,327,838
Plan Member	100,768,13	9 97,342,719
Other	28,757,46	3 30,800,371
Total Contributions	\$ 233,062,66	1 \$ 230,470,928
Misc Income	\$	- \$ -
Investment Income:		
Net Appreciation/(Depreciation)		
in Fair Value of Investments	\$ 340,140,00	1 \$ (99,366,978)
Investment Earnings	278,015,77	0 229,855,037
Security Lending Income	1,570,59	9 1,454,001
Investment Income/(Loss)	\$ 619,726,37	0 \$ 131,942,060
Investment Expense	(27,672,89	0) (30,281,909)
Security Lending Expense	(618,52	6) (460,295)
Net Investment Income/(Loss)	\$ 591,434,95	4 \$ 101,199,856
Total Additions	\$ 824,497,61	5 \$ 331,670,784
DEDUCTIONS		
Benefit Payments	\$ 366,354,71	9 \$ 344,103,875
Refunds/Distributions	12,252,00	7 10,379,388
Refunds to Other Plans	73,93	0 265,869
Transfers to DCRP	1,419,60	0 1,104,737
Transfers to MUS-RP	127,66	3 129,897
OPEB Expense	85,54	0 79,799
Administrative Expense	4,472,08	4 3,858,330
Total Deductions	\$ 384,785,54	3 \$ 359,921,895
NET INCREASE (DECREASE)		
IN PLAN NET ASSETS	\$ 439,712,07	2 \$ (28,251,111)
NET POSITION-RESTRICTED		
FOR PENSION BENEFITS		
BEGINNING OF YEAR	\$ 5,032,807,11	0 \$5,061,058,221
ADJUSTMENT		
END OF YEAR	\$ 5,472,519,18	2 \$5,032,807,110



Valuation Date June 30:	2016	2017	2018	2019	2020
A. Actuarial Value Beginning of Year	\$ 4,926,515,810	\$ 5,247,685,310			
B. Market Value End of Year	5,032,807,110	5,472,519,182			
C. Market Value of Beginning of Year	5,061,058,221	5,032,807,110			
D. Cash Flow					
<ul> <li>D1. Contributions</li> <li>D2. Benefit Payments</li> <li>D3. Administrative Expenses</li> <li>D4. Investment Expenses</li> <li>D5. Net</li> </ul>	230,470,928 (355,983,766) (3,858,330) (30,742,204) \$ (129,371,168)	233,062,661 (380,227,919) (4,472,084) (28,291,416) \$ (179,928,758)			
E. Investment Income					
<ul> <li>E1. Market Total: B C D5.</li> <li>E2. Assumed Rate</li> <li>E3. Amount for Immediate Recognition C.*E2. + ((D1.+D2.+D3.)*E2.*0.5) - D4.</li> <li>E4. Amount for Phased-in Recognition E1 E3.</li> </ul>	<ul> <li>\$ 101,120,057</li> <li>7.75%</li> <li>417,961,083</li> <li>(316,841,026)</li> </ul>	<ul> <li>\$ 619,640,830</li> <li>7.75%</li> <li>412,458,020</li> <li>207,182,810</li> </ul>			
F. Phased-In Recognition of Investment Income					
<ul> <li>F1. Current Year: 0.25 * E4.</li> <li>F2. First Prior Year</li> <li>F3. Second Prior Year</li> <li>F4. Third Prior Year</li> <li>F5. Total Recognized Investment Gain</li> </ul>	\$ (79,210,257) (38,473,999) 99,700,567 50,563,274 \$ 32,579,585	<ul> <li>\$ 51,795,703</li> <li>(79,210,257)</li> <li>(38,473,999)</li> <li>99,700,567</li> <li>\$ 33,812,014</li> </ul>	<pre>\$ - 51,795,703 (79,210,257) (38,473,999) \$ (65,888,553)</pre>	\$ - 51,795,703 (79,210,257) \$ (27,414,554)	\$ - - 51,795,703 \$ 51,795,703
G. Actuarial Value End of Year A. + D5. + E3. + F5.	\$ 5,247,685,310	\$ 5,514,026,586			

# Table 3:Determination of Actuarial Value of Assets



Fiscal Year Ending	Market Returns	Actuarial Returns	Assumed Rate of Return	Actuarial Return Over Assumption
<u> </u>				• • • •
June 30, 2008	(4.91)%	7.62%	8.00%	(0.38)%
June 30, 2009	(20.85)%	(0.16)%	8.00%	(8.16)%
June 30, 2010	12.91%	(1.18)%	7.75%	(8.93)%
June 30, 2011	21.70%	(0.08)%	7.75%	(7.83)%
June 30, 2012	2.27%	3.28%	7.75%	(4.47)%
June 30, 2013	12.99%	11.91%	7.75%	4.16%
June 30, 2014	17.12%	13.21%	7.75%	5.46%
June 30, 2015	4.60%	9.63%	7.75%	1.88%
June 30, 2016	2.02%	9.27%	7.75%	1.52%
June 30, 2017	11.93%	8.08%	7.75%	0.33%
10 Year Average	5.27%	6.04%		(1.77)%

# Table 4:Historical Investment Returns\*

\* Returns reflect all investment returns, including investment income and realized and unrealized investment gains and losses, and are net of investment expenses and administrative expenses paid by the System.





Table 5:Market Value of Assets vs. Actuarial Value of Assets



# **Actuarial Present Value of Future Benefits**

In the previous section, an actuarial valuation was related to an inventory process, and an analysis was given of the inventory of assets of the System as of the valuation date. In this section, the discussion will focus on the commitments of the System, which will be referred to as its actuarial liabilities.

Table 6 contains an analysis of the actuarial present value of all future benefits for actives, for retirees, and for beneficiaries. The analysis is given by type of benefit.

The actuarial liabilities summarized in Table 6 include the actuarial present value of all future benefits expected to be paid with respect to each member covered as of the valuation date. For an active member, this value includes a measure of both benefits already earned and future benefits to be earned. Thus, for all members, active and retired, the value extends over benefits earnable and payable for the rest of their lives and, if an optional benefit is chosen, for the lives of their surviving beneficiaries.

The actuarial valuation does not recognize liabilities for employees who become members and participate in the System after the valuation date.



Table 6:
Actuarial Present Value of Future Benefits for Actives,
Retirees, and Beneficiaries

	June 30, 2017 Total	June 30, 2016 Total
A. Active Members Liability Due to Probabilit	ty of	
Retirement	\$ 3,424,501,105	\$ 3,338,732,426
Disability	\$ 57,193,356	\$ 58,477,323
In-Service Death	\$ 124,676,620	\$ 132,383,431
Termination	\$ 116,976,470	\$ 117,207,073
Total B Inactive Members and Annuitants	\$ 3,723,347,551	\$ 3,646,800,253
Service Retirement	\$ 4,077,349,191	\$ 3,632,977,777
Disability Retirement	\$ 91,278,936	\$ 90,005,521
Beneficiaries*	\$ 254,802,151	\$ 232,417,069
Vested Terminated Members	\$ 246,191,940	\$ 194,316,023
Refund of Member Contributions	\$ 51,126,843	\$-
Total	\$ 4,720,749,061	\$ 4,149,716,390
C. Grand Total	\$ 8,444,096,612	\$ 7,796,516,643

\* Includes survivors of active and retired members.



# **Employer Contributions**

In the previous two sections, attention has been focused on the assets and the present value of all future benefits of the System. A comparison of Tables 3 and 6 indicates that there is a shortfall in current actuarial assets to meet the present value of all future benefits for current members and beneficiaries.

In an active system, there will always be a difference between the assets and the present value of all future benefits. An actuarial valuation sets a schedule of future contributions that will deal with this funding in an orderly fashion.

The method used to determine the incidence of the contributions in various years is called the actuarial cost method. For this valuation, the entry age actuarial cost method has been used. A description of the entry age actuarial cost method is provided in Appendix A. Under this method, or essentially any actuarial cost method, the contributions required to meet the difference between current assets and the present value of all future benefits are allocated each year between three elements:

- A normal cost amount, which ideally is relatively stable as a percentage of salary over the years;
- A load for administrative expenses; and
- An amount which is used to amortize the UAAL.

The two items described above, normal cost and UAAL, are the keys to understanding the actuarial cost method. Let us first discuss the normal cost.

The normal cost is the theoretical contribution rate, which will meet the ongoing costs of a group of average new employees. Suppose that a group of new employees were covered under a separate fund from which all benefits and to which all contributions and associated investment return were to be paid. Under the entry age actuarial cost method, the normal cost contribution rate is that level percentage of pay which would be exactly right to maintain this fund on a stable basis. If experience were to follow the actuarial assumptions exactly, the fund would be completely liquidated with the last payment to the last survivor of the group.

The assumed investment rate of return is 7.65%, net of investment expenses only. As a result, the actuarially determined contribution must include an amount for administrative expenses expected to occur during the year.

We have determined the normal cost rates separately by type of benefit under the System. These are summarized in Table 7. In Table 7 we also provide a summary of the member and employer statutory contributions.

The term "fully funded" is often applied to a system where contributions for everyone at the normal cost rate will fully pay for the benefits of existing as well as new employees. Often, systems are not fully funded, either because of benefit improvements in the past that have not been completely paid for or actuarial deficiencies that have occurred because experience has not been as anticipated. Under these circumstances, a UAAL exists.



#### Section IV: Employer Contributions

Table 8 shows how the UAAL was derived for the System. Lines A and B show, respectively, the total present value of future benefits and the portion of the future liability that is expected to be paid from future normal cost contributions, both employer and employee. The future normal cost contributions are the portion of the present value of future benefits that are attributed to future years of service that have not been earned yet by the active membership. Line C shows the actuarial accrued liability. Line D shows the amount of assets available for benefits. Line E shows the UAAL.

The UAAL at any date after establishment of a system is affected by any actuarial gains or losses arising when the actual experience of the system varies from the experience anticipated by the actuarial assumptions used in the valuations. To the extent actual experience as it develops differs from the assumptions used, so also will the actual emerging costs differ from the estimated costs. The impact of these differences in actual experience from the assumptions is included in Section 1, the Summary of Results.

	June 30, 2017 Total	June 30, 2016 Total
Service retirement	7.38%	8.90%
Disability retirement	0.23%	0.28%
In Service death	0.32%	0.41%
Vested retirement	1.93%	1.75%
Total Normal Rate	9.86%	11.34%
Employee Normal Rate	7.90%	7.90%
Employer Normal Rate	1.96%	3.44%
Administrative Expense Load	0.26%	0.27%
Transfer to DB Education Fund	0.04%	0.04%
Rate Available to Amortize Unfunded Actuarial Accrued Liability	6.31%	4.72%
Statutory Funding Rate*	16.47%	16.37%

# Table 7:Normal Cost Contribution RatesAs Percentages of Salary

\* Rates shown are for the fiscal year following the valuation date.



# Table 8:Unfunded Actuarial Accrued Liability

	June 30, 2017	June 30, 2016
A. Actuarial present value of all future benefits for actives and retirees and their survivors (Table 6)	\$ 8,444,096,612	\$ 7,796,516,643
B. Less actuarial present value of total future normal costs for present members	\$ 865,711,833	\$ 1,008,593,489
C. Actuarial accrued liability	\$ 7,578,384,779	\$ 6,787,923,154
D. Less assets available for benefits	\$ 5,514,026,586	\$ 5,247,685,310
E. Unfunded actuarial accrued liability	\$ 2,064,358,193	\$ 1,540,237,844



# Cash Flows

The fundamental equation for funding a retirement system is that benefits and administrative expenses must be provided for by contributions (past and future) and investment income. When a retirement system matures, benefits and administrative expenses often exceed contributions. In this case we say the system has a "negative cash flow." Mature systems are characterized by negative cash flows and large pools of assets. This is natural. Actuarial funding is designed to accumulate large pools of assets which will in turn provide investment income and finance negative cash flows when systems mature. If the fund is looked at as a whole, investment income is usually larger than the difference between contributions and benefit payments. The retirement system's investment strategy should maximize potential returns at a prudent level of risk while providing for needed cash flows.

Table 9 shows the System had a positive cash flow for the year ended June 30, 2017. The System's total cash flow including benefits payments, administrative expenses and investment earnings was \$439.7 million. Of the \$439.7 million, \$591.4 million was due to investment returns.

If the System had a positive cash flow, there would be no need to plan where the funds would come from to pay benefits since benefits could be paid by incoming contributions. A negative cash flow, as defined above, requires planning what funds will be used to pay the difference between benefits and contributions.



# Table 9:Cash Flow History(Dollar amounts in millions)



	Historical Cash Flows							
Year			Bene	efits &				
Ended			Admin	istrative	١n	estment	Ne	et Cash
June 30	Co	ntributions	Expe	Expenses Income			Flow	
2008	\$	145.5	\$	197.8	\$	(197.0)	\$	(249.3)
2009		152.3		211.9		(796.2)		(855.8)
2010		159.5		229.8		387.9		317.6
2011		157.6		246.9		715.4		626.1
2012		159.9		269.2		91.4		(17.9)
2013		163.3		290.7		505.0		377.6
2014		223.0		311.5		732.4		643.9
2015		230.1		337.0		225.1		118.2
2016		230.5		359.9		101.2		(28.2)
2017		233.1		384.8		591.4		439.7



# **Actuarial Gains or Losses**

An analysis of actuarial gains or losses is performed in conjunction with all regularly scheduled valuations.

The developments of the gains or losses related to the actuarial liability and the assets are shown in Table 10. The results of our analysis of the financial experience of the System in the three most recent regular actuarial valuations are presented in Table 11. Each gain or loss shown represents our estimate of how much the given type of experience caused the Unfunded Actuarial Accrued Liability or Funding Reserve to change in the period since the previous actuarial valuation.

Each gain or loss shown represents our estimate of how much the given type of experience caused the UAAL or Funding Reserve to change in the period since the previous actuarial valuation.

Gains and losses shown due to demographic sources are approximate. Demographic experience is analyzed in greater detail in our periodic experience studies.

Non-recurring gains and losses result from changes in the actuarial assumptions and benefit improvements.



# Table 10:Analysis of Actuarial (Gains) or Losses\*

#### A. UNFUNDED ACCRUED ACTUARIAL LIABILITY (GAIN) / LOSS ANALYSIS

<ol> <li>Normal Cost for this Plan Year</li> <li>Interest on items 1 and 2 [(1+2) x 7 75%]</li> </ol>		134,084,370
<ol> <li>Contributions for this Plan Year:</li> </ol>		(233,062,661)
5. Interest on item [4 x 7.75% x .5]		(9,031,178)
6. Changes due to:		
a. Assumption changes	\$	365,868,776
b. Plan amendments		0
c. Funding Method		0
d. Actuarial (Gain) / Loss	\$	136,501,070
7. Actual Unfunded Accrued Actuarial Liability as o (1. + 2. + 3. + 4. + 5. + 6.)	f June 30, 2017: \$	2,064,358,193
8. Items Affecting Calculation of Unfunded Accrued	Actuarial Liability:	

- a. Benefit provisions reflected in the unfunded accrued liability (see Appendix C)
- b. Actuarial assumptions and methods used to determine actuarial accrued liability (see Appendix B)

#### B. ASSET (GAIN) / LOSS ANALYSIS

1.	Actuarial Value of Assets as of June 30, 2016:	\$ 5,247,685,310
2.	Interest on item [1 x 7.75%]	406,695,612
3.	Contributions for this Plan Year	233,062,661
4.	Interest on item [3. x 7.75% x .5]	9,031,178
5.	Benefit Payments for this Plan Year (Including Admin Expenses)	(384,700,003)
6.	Interest on item [5. x 7.75% x .5]	(14,907,125)
7.	Expected Actuarial Value of Assets as of June 30, 2017:	\$ 5,496,867,633
8.	Actuarial Value of Assets as of June 30, 2017:	\$ 5,514,026,586
9.	(Gain) / Loss	\$ (17,158,953)

\* Effects related to gains are shown in parentheses. Numerical results are expressed as a (decrease) increase in the Unfunded Actuarial Accrued Liability (UAAL). Gains decrease the UAAL and losses increase the UAAL.



# Table 11:Historical Actuarial (Gains) or Losses\*

(Dollar amounts in thousands)

	UAAL (Gain)/Loss					
	Ju	ne 30, 2017	J	une 30, 2016	Ju	ne 30, 2015
<b>Investment Income</b> Investment income was (greater) less than expected based on actuarial value of assets.	\$	(17,159.0)	\$	(73,748.8)	\$	(85,415.9)
Pay Increases Pay increases were (less) greater than expected.		48,881.5		43,091.1		(1,329.7)
Age & Service Retirements Members retired at (older) younger ages or with (less) greater final average pay than expected		4,805.1		2,730.4		4,415.4
<b>Disability Retirements</b> Disability claims were (less) greater than expected		1,275.5		834.0		(1,278.7)
Death-in-Service Benefits Survivor claims were (less) greater than expected		(657.2)		(633.4)		945.6
Withdrawal From Employment (More) less reserves were released by withdrawals than expected		66,282.2		4,953.4		(2,612.0)
Death After Retirement Retirees (died younger) lived longer than expected		(4,326.2)		(3,963.9)		7,162.0
Data Adjustments and Benefit Payment Timing Service purchases, data corrections, etc.		25,663.4		21,259.2		-
Other Miscellaneous (gains) and losses		11,735.8		(11,100.8)		4,070.3
Total (Gain) or Loss During Period From Financial Experience	\$	136,501.1	\$	(16,578.8)	\$	(74,043.0)
Non-Recurring Items. Changes in actuarial assumptions and methods		365,868.8		-		-
Changes in benefits caused a (gain) loss		-		-		-
Composite (Gain) Loss During Period	\$	502,369.9	\$	(16,578.8)	\$	(74,043.0)

Effects related to gains are shown in parentheses. Numerical results are expressed as a (decrease) increase in the Unfunded Actuarial Accrued Liability (UAAL). Gains decrease the UAAL and losses increase the UAAL.

\*

## Appendix A: Actuarial Procedures and Methods

The assumptions and methods utilized in the valuation were developed in the six-year experience study for the period ending June 30, 2016.

Tables B-3 through B-7 give rates of decrement for service retirement, disablement, mortality, and other terminations of employment.

# Actuarial Cost Method

The actuarial valuation was prepared using the entry age actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the valuation is allocated as a level percentage of the individual's projected compensation between entry age and assumed exit. The portion of this actuarial present value allocated to a valuation year is called the normal cost. The normal cost was first calculated for each individual member. The normal cost rate is defined to equal the total of the individual normal costs, divided by the total pay rate.

The portion of this actuarial present value not provided for at a valuation date by the sum of (a) the actuarial value of the assets and (b) the actuarial present value of future normal costs is called the UAAL. The UAAL is amortized as a level percentage of the projected salaries of present and future members of the System.

# **Records and Data**

The data used in the valuation consist of financial information; records of age, sex, service, salary, contribution rates, and account balances of contributing members; and records of age, sex, and amount of benefit for retired members and beneficiaries. All of the data has been supplied by the System and was accepted for valuation purposes without audit.

# **Replacement of Terminated Members**

The ages at entry and distribution by sex of future members are assumed to average the same as those of the present members they replace. If the number of active members should increase, it is further assumed that the average entry age of the larger group will be the same, from an actuarial standpoint, as that of the present group. Under these assumptions, the normal cost rates for active members will not vary with the termination of present members.

# Administrative and Investment Expenses

The investment expenses of the System are assumed to be funded by investment earnings in excess of 7.65% per year.

Administrative expenses are assumed to equal 0.26% of payroll.

# Valuation of Assets

The actuarial asset valuation method spreads asset gains and losses over four years. The expected return is determined each year based on the beginning of year market value and actual cash flows during the year. Any difference between the expected market value return and the actual market value return is recognized evenly over a period of four years.

# **Investment Earnings**

The annual rate of investment earnings of the assets of the System is assumed to be 7.65% per year net of investment expenses, compounded annually.

# Interest on Member Contributions

Interest on member contributions is assumed to accrue at a rate of 2.75% per annum, compounded annually.

# **Future Salaries**

The rates of annual salary increase assumed for the purpose of the valuation are illustrated in Table B-2. In addition to increases in salary due to merit and longevity, this scale includes an assumed 3.5% annual rate of increase in the general wage level of the membership.

# **Service Retirement**

Table B-3 shows the annual assumed rates of retirement for actives members meeting the service retirement eligibilities.

# Disablement

The rates of disablement used in this valuation are illustrated in Table B-4.

# Mortality

The mortality rates used in this valuation are illustrated in Table B-5. A written description of each table used is included in Table B-1.

# Other Terminations of Employment

The rates of assumed future withdrawal from active service for reasons other than death, disability or retirement are shown for representative ages in Table B-6.

# **Benefits for Terminating Members**

Members terminating with less than five years of service are assumed to request an immediate withdrawal of their contributions with interest. Table B-7 shows the assumed probability of retaining membership in the System among members terminating with five or more years of service.



We estimated the present value of future benefits for terminated vested members based on the greater of the present value of their deferred benefit at age 60 or their available contribution account.

# Probability of Marriage & Dependent Children

If death occurs in active status, all members are assumed to have an eligible surviving spouse with no dependent children.

# **Records with no Birth Date**

New records with no birth date are assumed to be 37 years old. Records that are not new and have no birth date used the same birth date as the prior year's valuation.



# **Summary of Valuation Assumptions**

I.	Eco	pnomic assumptions	
	Α.	General wage increases	3.50%
	В.	Investment return	7.65%
	C.	Price inflation assumption	2.75%
	D.	Growth in membership	0.00%
	Ε.	Interest on member accounts	2.75%
	F.	Administrative expenses as a percentage of payroll	0.26%
II.	Dei	nographic assumptions	
	Α.	Individual salary increase due to promotion and longevity	Table B-2
	В.	Retirement	Table B-3
	C.	Disablement	Table B-4
	D.	Mortality among contributing members, service retired members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in the future.	Table B-5
		For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, males set back 1 year.	
	Ε.	Mortality among disabled members	Table B-5
		For Males and Females: RP 2000 Combined Mortality Table.	
	F.	Other terminations of employment	Table B-6
	G.	Probability of retaining membership in the System upon vested termination	Table B-7



# **Future Salaries**

	(a)	(b)	(1+(a))*(1+(b))
Years of Service	Individual Merit & Longevity	General Wage Increase	Total Salary Increase
1	4 000/	2 500/	0 470/
1	4.60%	3.50%	0.47%
2	3.80	3.50	7.43
3	2.80	3.50	6.40
4	2.00	3.50	5.57
5	1.40	3.50	4.95
6	0.80	3.50	4.33
7	0.40	3.50	3.91
8	0.00	3.50	3.50
8 & Up	0.00	3.50	3.50



# Retirement Annual Rates

Age	Less than 30 Years of Service	30 Years or more of Service and age 60 with 25 Years of Service
Less than 45		10.0%
45 46 47 48 49		10.0 10.0 10.0 10.0 10.0
50 51 52 53 54	3.0% 3.0 3.0 3.0 3.0 3.0	10.0 10.0 10.0 10.0 10.0
55 56 57 58 59	3.0 4.0 5.0 5.0 6.0	15.0 15.0 15.0 15.0 15.0
60 61 62 63 64	8.0 15.0 25.0 15.0 15.0	15.0 15.0 25.0 15.0 15.0
65 66 67 68 69	30.0 30.0 25.0 25.0 25.0	30.0 30.0 25.0 25.0 25.0
70 & Over	100.0	100.0

Vested terminations are assumed to retire at their earliest unreduced eligibility.



# Disablement Annual Rates

Age	All Members
22	.00%
27	.01
32	.01
37	.04
42	.10
47	.13
52	.25
57	.36
60	.00
62	.00

All disabilities are assumed to be permanent and without recovery.



# Mortality Annual Rates

Contributing Members, Service Retired Members and Beneficiaries			Disabled M	embers
Age	Men	Women	Men	Women
25	0.0354%	0.0195%	0.0376%	0.0207%
30	0.0388	0.0249	0.0444	0.0264
35	0.0661	0.0447	0.0773	0.0475
40	0.0961	0.0665	0.1079	0.0706
45	0.1316	0.1058	0.1508	0.1124
50 55 60	0.1879 0.3010 0.5271	0.1578 0.2458 0.4135	0.2138 0.3624 0.6747	0.1676 0.2717 0.5055
65	0.9041	0.7624	1.2737	0.9706
70	1.4636	1.3151	2.2206	1.6742
75 80	2.5057 4.2816	2.2077 3.6037	3.7834 6.4368	2.8106 4.5879
85	7.3750	6.0833	11.0757	7.7446
90	13.0721	10.5549	18.3408	13.1682
95	21.7835	17.2452	26.7491	19.4509



#### Other Terminations of Employment Among Members Not Eligible to Retire Annual Rates

Years of	
<u>Service</u>	All Members
0	30.0%
1	22.5
2	15.0
3	12.5
4	10.0
5	10.0
6	8.0
7	6.0
8	6.0
9	6.0
10	6.0
11	4.0
12	4.0
13	4.0
14	4.0
15 & Over	2.0

No terminations are assumed after age 50 with five years of service.



A	Probability of
Age	Retaining Membership
Under 35	40%
35	50
36	50
37	50
38	50
39	50
40	55
41	55
42	55
43	55
44	55
45	05
45	65
46	65
47	65
48	65
49	65
50 & Over	70

# Probability of Retaining Membership in the System Upon Vested Termination

# Family Composition

Female spouses are assumed to be three years younger than males. 100% of non-retired employees are assumed married for both male and female employees. Actual marital characteristics are used for retirees.

# **Vested Benefits for Termination Members**

Vested benefits for members who terminated during years ending June 30, 2009 and later were estimated based upon compensation and service information in the census data. For members who terminated prior to June 30, 2008, vested benefits valued were the same as had been calculated by the prior actuary for the June 30, 2008 actuarial valuation.



Service Credit	<ul> <li>Service credit is used to determine the amount of a member's retirement benefit.</li> <li>One month of service credit is earned for each month where the member is paid for 160 hours. This includes certain transferred and purchased service.</li> </ul>
Membership service	<ul> <li>Membership service is used to determine eligibility for vesting, retirement or other benefits.</li> <li>One month of membership service is earned for any month member contributions are made, regardless of the number hours worked.</li> <li>Eligible members in all systems may purchase service that counts toward membership service.</li> </ul>
Contributions	• Member contributions are made through an "employer pick-up" arrangement which results in deferral of taxes on the contributions.
Compensation	<ul> <li>Compensation generally means all remuneration paid, excluding certain allowances, benefits, and lump sum payments. Compensation is specifically defined in law and differs amongst the systems.</li> <li>Bonuses paid on or after July 1, 2013 to any member will not be</li> </ul>
	employer contributions will be paid on bonuses.
Withdrawal of employee contributions	<ul> <li>A member is eligible for a withdrawal of their contributions when they terminate service and are either not eligible for or have not taken a retirement benefit.</li> <li>The member receives the accumulated member contributions, which consists of member contributions and regular interest.</li> <li>Upon receipt of a refund of accumulated contributions a member's vested right to a monthly benefit is forfeited.</li> </ul>
Member contributions interest credited (regular interest)	<ul> <li>Interest is credited to member accounts at the rates determined by the Board.</li> <li>The current interest rate credited to member accounts is 0.77%.</li> </ul>
Type of Plan	Multiple-employer cost sharing
Membership eligibility	<ul> <li>Employees of the State and local governments that have contracted for PERS coverage.</li> <li>Certain employees of the university system and school districts, not covered by a separate retirement system governed by Title 19 of Montana Code Annotated.</li> </ul>



Member contributions	<ul> <li>7.9% of member's compensation.</li> <li>Temporary 1% increase for members hired prior to July 1, 2011.</li> <li>Reduced to 6.9% when amortization period drops below 25 years and remains below 25 years following the termination of the temporary 1% increase and the additional employer contribution rate.</li> </ul>
Employer contributions	<ul> <li>8.57% of each member's compensation for state and university. Reduced when amortization period drops below 25 years and remains below 25 years following the termination of the additional employer contribution rate and the member's temporary 1% increase.</li> <li>8.47% of each member's compensation for local governments</li> <li>8.20% of each member's compensation for school districts</li> <li>Contribution going into the PERS Defined Benefit Plan is reduced by 0.04% of compensation paid into the Educational Fund.</li> <li>Employers who hire PERS retirees who work less than 960 hours in the calendar year, but do not become active members, contribute the employer's contribution rate on the working retiree's compensation.</li> </ul>
State contributions	<ul> <li>0.10% of compensation from the State for local governments</li> <li>0.37% of compensation from State for School Districts</li> <li>Contributions are also made to the system from the Coal Tax Fund.</li> </ul>
Compensation period used in benefit calculation	<ul> <li>HAC = Highest Average Compensation</li> <li>Hired prior to July 1, 2011: HAC is average of the highest 36 consecutive months (or shorter period of total service) of compensation paid by member.</li> <li>Hired on or after July 1, 2011: HAC is average of the highest 60 consecutive months (or shorter period of total service) of compensation paid to member.</li> <li>Hired on or after July 1, 2013: 110% annual cap on compensation considered as part of a member's HAC.</li> </ul>
Service retirement eligibility	<ul> <li>Members hired prior to July 1, 2011:</li> <li>Age 60, 5 years membership service</li> <li>Age 65, regardless of service</li> <li>Any age, 30 years of membership service</li> <li>Members hired on or after July 1, 2011:</li> <li>Age 65, 5 years of membership service</li> <li>Age 70, regardless of service</li> </ul>
Service retirement benefit formula	<ul> <li>Members hired prior to July 1, 2011:</li> <li>Less than 25 years of membership service: 1.785% of HAC x years of service credit</li> <li>25 years or more of membership service: 2% of HAC x years of service credit</li> <li>OR, if greater than either of the above:</li> </ul>



	<ul> <li>the actuarial equivalent of 2 times the member's regular contributions and interest plus the actuarial equivalent of any additional contributions and interest.</li> <li>Members hired on or after July 1, 2011:</li> <li>Less than 10 years of membership service: <ul> <li>1.5% of HAC x years of service credit</li> </ul> </li> <li>Between 10 and 30 years of membership service: <ul> <li>1.785% of HAC x years of service credit</li> </ul> </li> <li>30 years or more of membership service: <ul> <li>2% of HAC x years of service credit</li> </ul> </li> <li>OR, if greater than any of the above: <ul> <li>the actuarial equivalent of 2 times the member's regular contributions and interest plus the actuarial equivalent of any additional contributions and interest.</li> </ul> </li> </ul>
Second retirement benefit	<ul> <li>Members who retire before January 1, 2016, return to PERS covered employment, and accumulate less than 2 years of additional service credit receive:</li> <li>A refund of the member's contributions plus regular interest;</li> <li>No service credit for second employment;</li> <li>The same benefit amount starting the month following termination; and</li> <li>The member's Guaranteed Annual Benefit Adjustment (GABA) starting again in January immediately following the member's second retirement.</li> </ul>
	<ul> <li>A re-calculated retirement benefit based on provisions in effect after member's initial retirement; and</li> <li>GABA on member's re-calculated benefit starting in January after receiving the re-calculated benefit for 12 months.</li> </ul>
	<ul> <li>Members who retire on or after January 1, 2016, return to PERS service, and accumulate less than 5 years of additional service credit receive: <ul> <li>A refund of a member's contributions plus regular interest;</li> <li>No service credit for second employment;</li> <li>The same benefit amount starting the month following termination; and</li> <li>The member's GABA starting again in January immediately following the member's second retirement.</li> </ul> </li> <li>Members who retire on or after January 1, 2016, return to PERS service, and accumulate 5 or more years of additional service credit receive: <ul> <li>The same retirement benefit paid immediately prior to member's return to service;</li> </ul> </li> </ul>



	<ul> <li>A second retirement benefit for member's second period of service based on laws in effect upon the member's rehire date; and</li> <li>The member's GABA on both benefits starting in January after receiving the original and new benefit for 12 months.</li> </ul>
Early retirement eligibility	<ul> <li>Members hired prior to July 1, 2011:</li> <li>Age 50 with 5 years of membership service; or</li> <li>Any age under age 60 with 25 years of membership service Members hired on or after July 1, 2011:</li> <li>Age 55 with 5 years of membership service.</li> </ul>
Early retirement benefit formula	<ul> <li>Members hired prior to July 1, 2011 and</li> <li>who retire prior to October 1, 2011</li> <li>The actuarial equivalent of the accrued portion of the service retirement benefit that would have been payable to the member commencing at age 60 or upon completion of 30 years of membership service. The service retirement benefit is reduced by a factor resulting from multiplying 0.5% (for first five years from service retirement eligibility) and 0.3% (for six to 10 years from service retirement eligibility) by the number of months by which the retirement date precedes the date at which the member would have attained age 60 or completed 30 years of membership service.</li> <li>who retire on or after October 1, 2011</li> <li>The actuarial equivalent of the accrued portion of the service retirement benefit that would have been payable to the member commencing at age 60 or upon completion of 30 years of membership service. The service retirement benefit must be reduced using actuarially equivalent factors based on the most recent valuation.</li> <li>Members hired on or after July 1, 2011:</li> <li>The actuarial equivalent of the accrued portion of the service retirement benefit that would have been payable to the member commencing at age 60 or upon completion of 30 years of membership service. The service retirement benefit must be reduced using actuarially equivalent factors based on the most recent valuation.</li> </ul>
	retirement benefit that would have been payable to the member commencing at age 65. The service retirement benefit must be reduced using actuarially equivalent factors based on the most recent valuation.
Disability eligibility and benefit formula	<ul> <li>5 years of membership service.</li> <li>If hired on or before February 24, 1991 and did not make a contrary election, the greater of: <ul> <li>(90% of 1.785% of HAC) x service credit, or</li> <li>25% of HAC</li> </ul> </li> <li>If hired after February 24, 1991 and prior to July 1, 2011, or hired on or before February 24, 1991 and so elected: <ul> <li>Less than 25 years of membership service: 1.785% of HAC x service credit, or</li> </ul> </li> <li>At least 25 years of membership service: 2% of HAC x service credit</li> <li>If hired on or after July 1, 2011:</li> <li>Less than 10 years of membership:</li> </ul>



	<ul> <li>1.5% of HAC x years of service credit</li> <li>Between 10 and 30 years of membership service: 1.785% of HAC x years of service credit</li> <li>30 years or more of membership service: 2% of HAC x years of service credit</li> </ul>
Survivor's benefit Eligibility	<ul> <li>Member's status at time of death:</li> <li>active;</li> <li>receiving disability benefit for less than six months;</li> <li>continuously disabled without receiving a disability benefit; or</li> <li>inactive</li> </ul>
Death payment benefit formula	<ul> <li>Accumulated contributions + (monthly compensation x lesser of years of service credit or 6) + interest until benefit paid.</li> <li>However, a survivor of an inactive member who was inactive for more than 6 months will receive only accumulated contributions and interest from the date of death until payment.</li> <li>A survivor may elect to receive the payment as a non-increasing annuity that is the actuarial equivalent of the death payment amount.</li> </ul>
Survivor benefit formula	<ul> <li>Members hired prior to July 1, 2011:</li> <li>The survivorship benefit payable to a vested member's survivor is: <ul> <li>the actuarial equivalent of the member's accrued retirement benefit at the time of death; or,</li> </ul> </li> <li>If the member dies prior to age 50 or 25 years of membership service: <ul> <li>the actuarial equivalent of the accrued portion of the early retirement benefit that would have been paid to the member at age 50.</li> </ul> </li> <li>Members hired on or after July 1, 2011: <ul> <li>The survivorship benefit payable to an active vested member's survivor is: <ul> <li>the actuarial equivalent of the member's accrued retirement benefit at the time of death; or</li> </ul> </li> <li>If the member dies prior to age 55: <ul> <li>the actuarial equivalent of the accrued portion of the early retirement benefit at the time of death; or</li> </ul> </li> </ul></li></ul>
Vesting eligibility and benefit	<ul> <li>5 years of membership service</li> <li>Accrued normal retirement benefit, payable when eligible for retirement.</li> <li>In lieu of a pension, a member may receive a refund of accumulated contributions.</li> <li>Upon receipt of a refund of accumulated contributions, a member's vested right to a monthly benefit is forfeited.</li> </ul>

Retirement benefits - Form of payment	<ul> <li>Option 1, the normal form of payment is a single life annuity with a refund of any remaining account balance to a designated beneficiary. Optional Benefits:</li> <li>Option 2, a life annuity and joint 100% survivor benefit,</li> <li>Option 3, a life annuity and joint 50 % survivor benefit, and</li> <li>Option 4, a life annuity with a period certain.</li> <li>If a retiring member selects Option 2 or 3 and the contingent annuitant predeceases or is divorced from the member, the retiree may, within 18 months of the death or divorce, choose to revert to the higher Option 1 benefit available at retirement or the retiree may select a different contingent annuitant and/or a different option.</li> </ul>
Post retirement benefit increases	<ul> <li>For retired members hired before July 1, 2013 who have been retired at least 12 months, a Guaranteed Annual Benefit Adjustment (GABA) will be made January 1 of each year to members as follows:</li> <li>3% for members hired before July 1, 2007, and</li> <li>1.5% for members hired on or after July 1, 2007 and prior to July 1, 2013.</li> </ul>
	<ul> <li>For retired members who were hired on or after July 1, 2013 and who have been retired at least 12 months, a Guaranteed Annual Benefit Adjustment (GABA) will be made January 1 of each year equal to:</li> <li>A maximum of 1.5% for each year PERS is funded at or above 90%, subject to a 0.1% reduction for each 2% PERS is funded below 90%; or</li> <li>0% whenever the amortization period for PERS is 40 years or more.</li> </ul>
Changes since	Working Retiree Limitations
last valuation	Effective <b>July 1, 2017</b> , if a PERS retiree returns as an independent contractor to what would otherwise be PERS-covered employment, the general contractor overhead costs are excluded from PERS working retiree limitations.
	Refunds
	Terminating members eligible to retire may, in lieu of receiving a monthly retirement benefit, refund their accumulated contributions in a lump sum
	<ul> <li>Terminating members with accumulated contributions between \$200 and \$1,000 who wish to rollover their refund must do so</li> <li>within 90 days of termination of service</li> </ul>
	• Trust, estates, and charitable organizations listed as beneficiaries are entitled to receive only a lump sum payment.
	Interest credited to member accounts
	Effective July 1, 2017, the interest rate credited to member accounts increased from 0.25% to 0.77%.
	increased from 0.25% to 0.77%.

Lump-sum payouts



Effective July 1, 2017, lump sum payouts in all systems are limited to the member's accumulated contributions rather than the present value of the member's benefit.



# Valuation Data

This chart is presented for informational purposes only. The counts shown in the valuation line were used for preparation of the liabilities disclosed within this report. The counts disclosed for the Annual Financial Report and the Summary of Results (page 1) match the CAFR at the request of the Board. The differences between counts, if any, have no material effect upon the liability calculation.

_	Active	Disabled	Retirees and Beneficiaries	Terminated Vested Members	Terminated Non-Vested Members	Total
Participant Counts Used for Valuation	29,382	702	21,103	3,674	16,641	71,502
Disabled Members having attained normal retirement age		(541)	541			-
Receiving Benefit Payments	13					13
Actively Working				3	18	21
Other Adjustments						-
Participant Counts shown in the Annual Financial Report	29,395	161	21,644	3,677	16,659	71,536



# Valuation Data

This valuation is based upon the membership of the System as of June 30, 2017. Membership data was supplied by the System and has been accepted for valuation purposes without audit. However, tests were performed to ensure that the data is sufficiently accurate for valuation purposes.

The salaries used in the tables and charts which follow are different than the salaries used for the Board Summary on page 1. The valuation projected salaries to be paid for the following fiscal year, whereas the Board Summary, salaries are applicable in the year ending on the valuation date.

Active Members	Number	Valuation Projected Salaries			
Full-Time Members	21,113	\$	1,092,344,838		
Part-Time Members	8,269	\$	307,048,371		
Total Active Members	29,382	\$	1,399,393,209		

Table D-1 contains summaries of the data for contributing members. For full-time members, values shown in the tables are the numbers of members and their total and average annual salaries. For part-time members, only the numbers of members are shown.

Table D-2 presents distributions of the following:

- Members receiving service retirement benefits.
- Members receiving disability retirement benefits.
- Survivors of deceased retired members receiving benefits.
- Survivors of deceased active members.
- Terminated vested members.

Table D-3 is a reconciliation of membership data from June 30, 2016 to June 30, 2017.



## Appendix D: Valuation Data

The following is a summary of retired members and beneficiaries currently receiving benefits. The chart reflects the counts and benefits used for valuation purposes as a result of data processing. Please refer to the chart on page 45 for an explanation of the number of annuitants used for valuation purposes.

Type of Annuitant	Number	Annual Benefits	Average Annual Benefits		
Service Retirement	19,054	\$ 341,154,268	\$	17,905	
Survivors of Deceased Retired Members Survivors of Deceased Active	1,586	20,938,425		13,202	
Members	463	5,363,496		11,584	
Total Retirees and Beneficiaries	21,103	\$ 367,456,189	\$	17,413	
Disability Retirement	702	7,615,032		10,848	
Total Annuitants	21,805	\$ 375,071,221	\$	17,201	

Terminated Members with	
Contributions Not Withdrawn	Number
Vested Terminated Members	3,674
Non-Vested Terminated Members	<u>16,641</u>
Total Terminated Members	20,315



# Table D-1: Active Members Distribution of Full-Time Employees and Salaries as of June 30, 2017

# Number of Employees

Completed Years of Service													
Age	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	Totals
<25	358	131	57	45	4								595
25 to 29	403	296	254	296	147	6							1,402
30 to 34	392	283	234	391	530	119	4						1,953
35 to 39	292	295	241	345	562	382	105	1					2,223
40 to 44	254	185	159	255	457	392	275	62	3				2,042
45 to 49	232	169	171	280	526	426	343	269	103	1			2,520
50 to 54	237	186	139	298	525	448	439	341	342	86	2		3,043
55 to 59	206	160	156	262	596	523	541	436	484	214	94	5	3,677
60 to 64	81	62	97	174	439	440	391	363	326	198	122	48	2,741
65 to 69	28	14	16	38	124	123	113	92	83	51	28	30	740
70 and up	8	3	7	13	32	12	33	18	22	14	2	13	177
Totals	2,491	1,784	1,531	2,397	3,942	2,871	2,244	1,582	1,363	564	248	96	21,113



# Table D-1: Active Members Distribution of Full-Time Employees and Salaries as of June 30, 2017

# **Annual Salaries in Thousands**

Completed Years of Service													
Age	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	Totals
<25	12,191	4,757	2,167	1,740	171								21,026
25 to 29	15,418	11,979	10,813	13,355	6,834	265							58,665
30 to 34	16,670	12,363	10,731	18,369	27,497	6,444	226						92,300
35 to 39	12,113	12,628	10,929	16,998	30,070	22,375	6,202	73					111,389
40 to 44	10,523	8,224	7,329	12,936	24,407	23,464	17,722	4,548	218				109,371
45 to 49	9,788	7,245	7,785	13,186	27,638	24,047	21,225	18,615	7,066	67			136,663
50 to 54	9,812	7,969	6,160	14,381	26,203	24,005	25,598	21,501	23,740	5,701	84		165,153
55 to 59	8,437	6,393	7,071	11,949	29,514	27,054	30,399	26,708	30,798	14,513	5,753	386	198,977
60 to 64	4,949	2,834	4,228	7,596	21,224	23,404	21,024	20,338	20,256	13,281	8,117	3,384	150,635
65 to 69	894	623	738	1,542	6,086	6,370	5,879	5,134	4,875	3,111	1,920	2,130	39,301
70 and up	239	140	290	615	1,579	602	1,558	964	1,120	712	134	911	8,865
Totals	101,036	75,154	68,241	112,669	201,224	158,030	129,835	97,881	88,074	37,384	16,008	6,809	1,092,345



# Table D-1: Active Members Distribution of Full-Time Employees and Salaries as of June 30, 2017

# Average Annual Salary

	Completed Years of Service												
Age	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	Totals
<25	34,053	36,316	38,017	38,671	42,766								35,338
25 to 29	38,259	40,469	42,571	45,119	46,491	44,228							41,844
30 to 34	42,526	43,685	45,859	46,980	51,882	54,149	56,463						47,261
35 to 39	41,484	42,807	45,347	49,270	53,506	58,574	59,069	73,064					50,107
40 to 44	41,428	44,452	46,097	50,728	53,408	59,856	64,444	73,361	72,592				53,561
45 to 49	42,192	42,872	45,524	47,093	52,544	56,449	61,882	69,200	68,605	66,572			54,231
50 to 54	41,401	42,842	44,313	48,260	49,910	53,583	58,310	63,054	69,416	66,286	41,777		54,273
55 to 59	40,957	39,959	45,327	45,607	49,520	51,729	56,191	61,257	63,633	67,820	61,206	77,146	54,114
60 to 64	61,105	45,704	43,586	43,656	48,346	53,190	53,771	56,027	62,136	67,076	66,535	70,492	54,956
65 to 69	31,923	44,488	46,133	40,592	49,080	51,788	52,029	55,802	58,731	60,995	68,559	70,987	53,109
70 and up	29,910	46,597	41,465	47,334	49,355	50,183	47,225	53,548	50,923	50,855	67,019	70,041	50,087
Totals	40,560	42,127	44,573	47,004	51,046	55,044	57,859	61,872	64,618	66,285	64,548	70,932	51,738



# Table D-1: Active Members Distribution of Part-Time Employees as of June 30, 2017

# Number of Employees

Completed Years of Service													
Age	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	Totals
<25	255	77	24	17	4								377
25 to 29	224	160	81	81	40								586
30 to 34	175	135	89	101	109	20	1						630
35 to 39	280	207	114	114	135	45	10	1					906
40 to 44	165	100	87	114	145	75	34	10					730
45 to 49	188	140	85	103	195	100	58	27	6				902
50 to 54	153	107	79	129	218	123	86	36	33	7	1		972
55 to 59	159	116	102	148	263	184	128	99	66	26	8		1,299
60 to 64	135	68	70	125	209	119	128	88	78	51	16	2	1,089
65 to 69	71	39	30	70	98	67	38	32	28	20	5	2	500
70 and up	28	18	24	19	63	51	33	8	14	10	9	1	278
Totals	1,833	1,167	785	1,021	1,479	784	516	301	225	114	39	5	8,269



# Table D-2:

# **Distribution of Inactive Lives**

The charts reflects the counts and benefits used for valuation purposes as a result of data processing. Please refer to the chart on page 45 for an explanation of the number of annuitants used for valuation purposes.

#### Members Receiving Service Retirement Benefits as of June 30, 2017

Age	Number of Persons	Annual Benefits in Thousands		Annual Benefits in Thousands		Aver: E	age Annual Benefits
<50	21	\$	264.258	\$	12.584		
50 to 54	122	Ŧ	2.817.759	Ŧ	23.096		
55 to 59	741		18,365,631		24,785		
60 to 64	2,951		64,826,128		21,968		
65 to 69	5,058		99,521,775		19,676		
70 to 74	4,082		71,936,615		17,623		
75 to 79	2,697		41,246,762		15,294		
80 to 84	1,729		23,781,907		13,755		
85 to 89	1,075		12,386,421		11,522		
90 and up	578		6,007,012		10,393		
Totals	19,054	\$	341,154,268	\$	17,905		

#### Members Receiving Disability Retirement Benefits as of June 30, 2017

Age	Number of Persons	Annual Benefits in Thousands		Aver: E	age Annual Benefits
<50	18	\$	149,810	\$	8,323
50 to 54	44		480,965		10,931
55 to 59	91		1,155,870		12,702
60 to 64	149		1,695,659		11,380
65 to 69	150		1,670,079		11,134
70 to 74	106		1,065,982		10,056
75 to 79	68		627,840		9,233
80 to 84	39		341,706		8,762
85 to 89	21		226,430		10,782
90 and up	16		200,691		12,543
				_	
Totals	702	\$	7,615,032	\$	10,848



# Table D-2:

# **Distribution of Inactive Lives**

The charts reflects the counts and benefits used for valuation purposes as a result of data processing. Please refer to the chart on page 45 for an explanation of the number of annuitants used for valuation purposes.

#### Survivors of Deceased Retired Members as of June 30, 2017

Age	Number of Persons	Annual Benefits in Thousands		Avera E	age Annual Benefits
<50	59	\$	481,699	\$	8,164
50 to 54	20		268,567		13,428
55 to 59	47		581,265		12,367
60 to 64	96		1,205,545		12,558
65 to 69	161		2,444,348		15,182
70 to 74	199		2,881,050		14,478
75 to 79	251		3,505,832		13,967
80 to 84	286		3,890,098		13,602
85 to 89	262		3,460,687		13,209
90 and up	205		2,219,334		10,826
Totals	1,586	\$	20,938,425	\$	13,202

#### Survivors of Deceased Active Members as of June 30, 2017

Age	Number of Persons	Annual Benefits in Thousands		Aver E	age Annual Benefits
<50	82	\$	609,151	\$	7,429
50 to 54	28		236,035		8,430
55 to 59	52		529,673		10,186
60 to 64	65		750,823		11,551
65 to 69	75		1,039,777		13,864
70 to 74	56		751,147		13,413
75 to 79	51		566,023		11,098
80 to 84	31		505,433		16,304
85 to 89	17		293,250		17,250
90 and up	6		82,184		13,697
-					
Totals	463	\$	5,363,496	\$	11,584



# Table D-2: Distribution of Inactive Lives

The charts reflects the counts and benefits used for valuation purposes as a result of data processing. Please refer to the chart on page 45 for an explanation of the number of annuitants used for valuation purposes.

#### Terminated Vested Members as of June 30, 2017 Number of Persons

Age	Number
<25	2
25 to 29	22
30 to 34	155
35 to 39	252
40 to 44	316
45 to 49	428
50 to 54	645
55 to 59	966
60 to 64	627
65 to 69	212
70 and above	49
Total	3,674



# Table D-3:

# Data Reconciliation

The following table shows a reconciliation of the participants used in the previous valuation to this valuation. This chart reflects the counts used for valuation purposes as a result of data processing.

	Active Members	Terminated Vested Members	Service Retired Members	Disabled Members	Survivors and Beneficiaries
June 30, 2016 Valuation	28,390	3,062	18,524	723	2,086
Refunds and Non-Vested Termina Vested Terminations	(2,191) (622)	(89) 1,057	4 450		
Service Retirements Disability Retirements	(885) (16)	(199) (2)	1,158	18	(104)
New Entrants	(20) 3,764	(5)	(404)	(27)	(104) 139
Benefits Suspended / Expired	902	(131)	(17) (179) 16	(12)	(85) 13
June 30, 2017 Valuation	29,382	3,674	19,054	702	2,049



# **Comparative Schedules**

This section contains tables that summarize the experience of the System shown in present and past valuation reports.

Table E-1 shows a summary of the active members covered as of the various valuation dates.

Table E-2 shows a summary of the retired and inactive members as of the various valuation dates.

Table E-3 summarizes the contribution rates determined by each annual actuarial valuation.



# Table E-1:Active Membership Data

Valuation Date (June 30)	Actives	Annual Salaries in Thousands	Average Annual Salary	Average Age	Average Years of Service	Average Hire Age
2017	29,395	1,232,067	41,914	48.1	9.5	38.5
2016	28,390	1,185,646	41,763	48.3	9.3	39.0
2015	28,237	1,156,855	40,969	48.7	9.6	39.1
2014	28,229	1,129,939	39,709			
2013	28,401	1,098,341	38,673			
2012	28,548	1,078,710	37,786			

## Appendix E: Comparative Schedules



Table E-2:
Members in Receipt of Annuities and Inactive Membership Data

All Annuitants								Terminated Members		
Valuation Date (June 30)	Number	Annual Benefits in Thousands	Average Annual Benefit	Average Current Age	Average Age at Retirement	Average Service at Retirement	Number Vested Terminated	Number Non-Vested Terminated		
2017	21,805	375,071	17,201	72.0	60.7	21.1	3,674	16,641		
2016	21,333	351,708	16,487	72.0	59.5	20.1	3,062	10,031		
2015	20,681	331,190	15,782	71.8	58.5	19.9	2,925	8,839		
2014	20,081	302,758	15,077				2,825	7,666		
2013	19,451	281,466	14,470				2,686	6,712		
2012	18,738	258,469	13,794				2,560	6,164		



# Table E-3: Contribution Rates

Valuation Date		Contribution Rates****	Normal	UAAL	
(June 30)	Employee	Employer*	Total	Cost Rate**	Rate***
2017	7.90%	8.57%	16.47%	10.16%	6.31%
2016	7.90	8.47	16.37	11.65	4.72
2015	7.90	8.37	16.27	11.49	4.78
2014	7.90	8.27	16.17	11.94	4.23
2013	7.90	8.17	16.07	10.94	5.13
2012****	7.01	7.17	14.18	11.84	2.34

\* Does not include Coal Tax Revenue

\*\* Includes DB Educational Fund contribution. Includes Administrative expenses starting with the 2014 Valuation Date.

\*\*\* The UAAL rate is the amount available to amortize the UAAL. It is equal to the total contribution rate, minus the normal cost rate. \*\*\*\* The rates shown are for the fiscal year following the valuation date.

\*\*\*\*\* Employees hired prior to July 1, 2011 contributed 6.9%. Employees hired on or after July 1, 2011 contributed 7.90%.



## Appendix F: Financial Statement Information

The information presented in the required supplementary schedules was determined as part of the actuarial valuation as of June 30, 2017. Additional information as of the latest actuarial valuation follows.

Valuation date	June 30, 2017
Actuarial cost method	Entry Age Normal
Amortization method	Open
Remaining amortization period	30 Years
Asset valuation method	Four-year smoothed market
Actuarial assumptions:	
Investment rate of return*	7.65%
General wage growth*	3.50%
Merit salary increases	0.0% - 6.3%
*Includes inflation	2.75%



Gain and Loss in Accrued Liability During Years Ended June 30								
Resulting from Differences Between Assumed Experience and Actual Experience								
Gain or (Loss) for Year Ending June 30,								
	(expressed in thousands)							
Type of Activity	2012	2013	2014	2015	2016	2017		
Investment Income on Actuarial Value of Assets	\$(167,747)	\$ 155,958	\$ 223,502	\$ 85,416	\$73,749	\$ (17,159)		
Combined Liability Experience	30,578	16,760	11,276	(11,373)	(57,170)	153,660		
(Loss)/Gain During Year from Financial Experience	\$(137,169)	\$ 172,718	\$ 234,778	\$ 74,043	\$16,579	\$136,501		
Non-Recurring Items	0	755,248	(810,722)	0	0	365,869		
Composite Gain or (Loss) During Year \$(137,169) \$ 927,966 \$(575,944) \$ 74,043 \$16,579 \$502								

Schedule of Funding Progress								
(expressed in thousands)								
Valuation	Actuarial	Actuarial		Unfunded	ed UAAL as			
Date	Value of	Accrued	Funded	AAL	Covered	Percentage of		
June 30,	Assets	Liability (AAL)	Ratio	(UAAL)	Payroll	<b>Covered Payroll</b>		
2017	\$5,514,027	\$ 7,578,385	73%	\$2,064,358	\$1,232,067	168%		
2016	5,247,685	6,787,923	77%	1,540,238	1,185,646	130%		
2015	4,926,516	6,470,303	76%	1,543,787	1,154,867	134%		
2014	4,595,805	6,177,505	74%	1,581,700	1,129,109	140%		
2013	4,139,921	5,160,951	80%	1,021,030	1,104,000	92%		
2012	3,816,920	5,661,281	67%	1,844,361	1,081,288	171%		



Solvency Test Aggregate Accrued Liabilities for (expressed in thousands)								
Active Member Actuarial Active Employer Value of								
Valuation	Member	Retirees &	Financed	Reported	Portion	of Accrued	Liability	
Date	Date Contributions Beneficiaries Contributions Assets					Covered by Reported Assets		
June 30,	(1)	(2)	(3)		(1)	(2)	(3)	
2017	\$ 882,835	\$ 4,423,430	\$ 2,272,120	\$5,514,027	100%	100%	9%	
2016	842,772	3,955,400	1,989,751	5,247,685	100%	100%	23%	
2015	841,907	3,687,451	1,940,945	4,926,516	100%	100%	20%	
2014	838,145	3,436,212	1,903,148	4,595,805	100%	100%	17%	
2013	828,657	2,790,430	1,541,864	4,139,921	100%	100%	34%	
2012	837,663	2,958,076	1,865,542	3,816,920	100%	100%	1%	

## Appendix G: Glossary



The following definitions are largely excerpts from a list adopted in 1981 by the major actuarial organizations in the United States. In some cases the definitions have been modified for specific applicability to the Public Employees' Retirement System. Defined terms are capitalized throughout this Appendix.

#### **Accrued Benefit**

The amount of an individual's benefit (whether or not vested) as of a specific date, determined in accordance with the terms of a pension plan and based on compensation and service to that date.

#### **Actuarial Accrued Liability**

That portion, as determined by a particular Actuarial Cost Method, of the Actuarial Present Value of pension plan benefits and expenses which is not provided for by future Normal Costs.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement, and retirement; changes in compensation, rates of investment earnings, and asset appreciation or depreciation; procedures used to determine the Actuarial Value of Assets; and other relevant items.

#### Actuarial Cost Method

A procedure for determining the Actuarial Present Value of pension plan benefits and expenses and for developing an actuarially equivalent allocation of such value to time periods, usually in the form of a Normal Cost and an Actuarial Accrued Liability.

#### Actuarial Gain (Loss)

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions during the period between two Actuarial Valuation dates, as determined in accordance with a particular Actuarial Cost Method.

#### **Actuarial Present Value**

The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions.

#### **Actuarial Valuation**

The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a pension plan.

#### Actuarial Value of Assets

The value of cash, investments and other property belonging to a pension plan, as used by the actuary for the purpose of an Actuarial Valuation.

#### Actuarially Equivalent

Of equal Actuarial Present Value, determined as of a given date with each value based on the same set of Actuarial Assumptions.



## **Amortization Payment**

That portion of the pension plan contribution which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

### Entry Age Actuarial Cost Method

A method under which the Actuarial Present Value of the Projected Benefits of each individual included in an Actuarial Valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit ages. The portion of this Actuarial Present Value allocated to a valuation year is called the Normal Cost. The portion of this Actuarial Present Value not provided for at a valuation date by the Actuarial Present Value of future Normal Costs is called the Actuarial Accrued Liability.

#### Market Value of Assets

The fair value of cash, investments and other property belonging to a pension plan that could be acquired by exchanging them on the open market.

#### **Normal Cost**

That portion of the Actuarial Present Value of pension plan benefits and expenses which is allocated to a valuation year by the Actuarial Cost Method.

#### **Projected Benefits**

Those pension plan benefit amounts which are expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age and past and anticipated future compensation and service credits.

#### **Unaccrued Benefit**

The excess of an individual's Projected Benefits over the Accrued Benefits as of a specified date.

#### Unfunded Actuarial Accrued Liability

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets.