# PUBLIC SCHOOL RETIREMENT SYSTEM OF ST. LOUIS

ACTUARIAL VALUATION AS OF JANUARY 1, 2004

> AUGUST 2004

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#### **REPORT OF THE ACTUARY**

#### PURPOSE OF THE REPORT

This report is submitted in accordance with Section 169.450-15 Revised Statutes of Missouri (R.S. Mo.) 1997 and amendments that require the actuary to make an annual valuation of the assets and liabilities of the System. The purpose of the actuarial valuation is twofold: (1) to determine the required annual contributions from the Board of Education, the Retirement System and Harris-Stowe State College (or the State of Missouri); and (2) to develop information to measure the relative financial condition of the System.

The required contribution to the Retirement System from the Board of Education, the Retirement System, charter schools and Harris-Stowe State College (or the State of Missouri) is computed in accordance with Section 169.490 R.S. Mo. 1997. The amount of the required contribution is stated in Table C of this report. A description of the actuarial cost method and assumptions appears in Section 3.

Information concerning the financial condition and factors affecting it will be found throughout the report. There is no generally accepted single measure or standard for determining whether or not a retirement system is "actuarially sound." The financial health of a retirement system is measured best on a relative basis. Results are compared over a period of years to determine whether adequate progress is being made in the funding of the system's liabilities. Another relative measure is the stability of the contribution rate, with recognition for changes in funding requirements due to changes in benefit provisions. The actuarial balance sheet also provides an indication of the relative financial condition of the plan.

#### **COMMENTS**

This actuarial valuation is based on the same actuarial assumptions and actuarial cost method as were sued in the prior actuarial valuation. The System had unfavorable actuarial experience for the year ending December 31, 2003, resulting in an increase in the Annual Required Contribution rate to 7.58% from 6.77%. The primary factor producing the unfavorable experience was the decrease in number of active members. Partially offsetting the favorable demographic experience was a net investment return on an actuarial basis of 8.69%. which was above the 8.00% assumed rate of return for 2003.

As a part of the package to increase benefits in 2001, the Board of Education agreed to fix the employer contribution at 8.00% for 2001 and institute a one-year lag for future years. Therefore, this actuarial valuation is used to determine the actual contribution rate for 2005. The dollar amount of the actual contribution increased to \$19,364,705 for 2004 from \$19,210,506 for 2003. As a percentage of covered compensation the contribution rate for 2003.

Under the actuarial funding method used to determine the contribution, actuarial gains (or losses) result in a decrease (or increase) in the normal cost rate. Actuarial gains (or losses) result from differences between the actual experience of the System and the expected experience projected by the actuarial assumptions. The assumptions are based on the long-term expected experience of the System. Actuarial gains (or losses) reflect short-term deviations between actual and expected experience. Since the normal cost is redetermined on an annual basis, the normal cost will usually fluctuate from year-to-year. For 2004, the annual normal cost is \$3,562,881 or 1.40% of the covered payroll of \$255,317,974.

The actuarial accrued liability contribution is determined as the amount necessary to amortize the remaining Unfunded Frozen Actuarial Accrued Liability (UFAAL) over a period of 30 years. As a modification to the actuarial cost method, the Board of Trustees acted to redetermine the UFAAL effective January 1, 2002 and to phase in the difference between the new and old UFAAL over a five-year period. This portion of the contribution only changes to reflect changes in benefits or changes in actuarial assumptions and methods. The UFAAL was decreased by \$15,174,627 as the adjustment of the 5-year phase-in of the redetermined UFAAL. The Board of Trustees also adopted a 30-year amortization period for the UFAAL, replacing the 30 to 50 year periods applying to the original UFAAL and supplements.

In our opinion, the Retirement System has been and will continue to be funded on a sound actuarial basis provided the required contributions are made as recommended in this report.

Respectfully submitted,

James S. Rubie, Jr., F.S.A.

## **SECTION 2**

## SUMMARY OF PRINCIPAL RESULTS OF THE ACTUARIAL VALUATION AS OF JANUARY 1, 2004

# **ANNUAL REQUIRED CONTRIBUTION**

	Board of <u>Education</u>		s-Stowe <u>College</u>		ement stem	Charter <u>Schools</u>		<u>Total</u>
<u>2004</u>								
Normal Cost Contribution	\$ 3,428,196	\$	904	\$	7,996	\$ 125,785	\$	3,562,881
Actuarial Accrued Liability Contribution	15,204,478		4,010		<u>35,464</u>	557,872		15,801,824
Annual Required Contribution	\$ 18,632,674	\$	4,914	\$	43,460	\$ 683,657	\$	19,364,705
Covered Payroll	245,666,358		64,796	5	73,002	9,013,818	2	255,317,974
ARC as % of Covered Payroll	7.58%		7.58%		7.58%	7.58%		7.58%
<u>2003*</u>								
Normal Cost Contribution	\$ 1,973,677	\$	953	\$	3,179	\$ 57,738	\$	2,035,547
Actuarial Accrued Liability Contribution	16,652,928		8,040		26,826	487,165	<u>.</u>	<u>17,174,959</u>
Annual Required Contribution	\$ 18,626,605	\$	8,993	\$	30,005	\$ 544,903	\$	19,210,506
Covered Payroll	275,305,609		132,920	4	43,494	8,053,787	2	283,935,810
ARC as % of Covered Payroll	6.77%		6.77%		6.77%	6.77%		6.77%
SYSTEM ASSETS				uary 1 004	,	-		nuary 1, 2003*
Expense and Contingency Reser	ve		\$ 6.	3,788,7	56		\$	62,712,231
Market Value, excluding Expension Reserve	se & Contingency	1	92:	5,312,2	17		7	90,058,583
Actuarial Value			90	1,996,4	55		8	373,260,102
SYSTEM LIABILITIES								
Unfunded Actuarial Accrued Liability			\$ 172	2,263,1	73		\$ 1	89,949,103
Actuarial Present Value of Proje	nefits	998	8,767,8	81		9	070,023,191	
FUNDING RATIO								
Actuarial Value Funding Ratio				90.3				90.0%
Market Value Funding Ratio				92.6	5%			81.5%

\* Prior year shown for comparison purposes only.

## **ACTUARIAL METHODOLOGY**

### **INTRODUCTION**

The actuarial valuation of a defined benefit retirement system is comprised of two separate processes.

First, the actuarial present value, as of the valuation date, of both current and projected benefits to be paid under the plan is determined. In determining the actuarial present value of these benefits, actuarial assumptions must be made as to the number of participants eventually receiving benefits, the amount of benefits to be paid, and the portion of the benefit obligation to be covered by future investment earnings.

Second. financing the of these benefit obligations on an advance basis is established. An actuarial cost method is applied to establish the NORMAL COST, which is the rate at which future costs will accrue annually after the valuation date. The actuarial cost method is determine the ACTUARIAL applied to ACCRUED LIABILITY, which is the amount of cost that has accrued as of the valuation date.

### ACTUARIAL ASSUMPTIONS

The true cost of a member's retirement benefit is not known until he or his beneficiary has received the final benefit payment. Consequently, the exact cost of system benefits for the current employee group will not be determinable for 50 to 75 years. Since

provisions for this cost must be made prior to the exact determination, a model is established that will estimate the future cost of system benefits. The model utilizes parameters that require assumptions as to the future occurrences of various events affecting the demographic profile of the employee group and the assets of the Such actuarial assumptions include system. death, retirement, termination, disability, salary increases and investment return. Current and long-term economic factors, the nature of the employer's business and significant features of the system must be considered in the selection of a set of actuarial assumptions to assure the reasonableness of the results predicted by the assumptions.

While care is taken in the selection of actuarial assumptions, actual experience is expected to deviate from these assumptions over the short term. The suitability of actuarial assumptions is measured by how closely the experience of the system, on a long-term basis, conforms to projected results. Deviations from projected results are called actuarial gains and losses. Periodic actuarial valuations measure the extent of these gains and losses as of a valuation date. If either actuarial gains or losses predominate, then it is possible that one or more of the actuarial assumptions is no longer appropriate. Thus, actuarial assumptions must be continually monitored for reasonableness and subsequent cost estimates may be modified accordingly. While individual assumptions are intended to be

representative, it is the aggregate effect of all actuarial assumptions working together that determines their appropriateness.

An analysis of the experience of the Retirement System for the five-year period ending December 31, 2000 was performed. On the basis of that analysis, several actuarial assumptions were changed effective with the January 1, 2002 valuation. The next scheduled experience analysis is for the five-year period ending December 31, 2005.

## **ACTUARIAL LIABILITIES**

Actuarial liabilities include the actuarial present value of all future benefits and expenses. To determine the actuarial present value of all future benefits, the probability of future events that establish benefit payments is forecast utilizing the actuarial assumptions. System provisions and current member data are used to forecast the amount of benefits to be paid. Assumptions for survival among retired members and beneficiaries are used to estimate the duration of these benefit payments. Each probable benefit payment is then discounted to the valuation date using the actuarial assumption investment return. These discounted for payments are then summed to arrive at the total actuarial present value of benefits.

## ACTUARIAL ASSETS

The actuarial assets at any time are equal to the sum of present assets, valued on an actuarial basis, plus future assets. Future assets will result from future contributions and future investment return on all assets.

#### ASSET VALUATION METHOD

The actuarial value of other assets is determined using the assumed yield method of valuing assets, less the Expense and Contingency Reserve. Under the assumed yield asset valuation method, the prior year's actuarial value is increased at the assumed rate of return with appropriate adjustments for contributions and disbursements to produce an expected actuarial value of assets at the end of the year. The expected actuarial value is compared to the market value of assets, and 20% of the difference is added to the expected actuarial value. The Expense and Contingency Reserve is excluded from the calculation to produce the actuarial value of assets.

#### ACTUARIAL BALANCE SHEET

The actuarial balance sheet of a retirement system displays the fundamental financial status of the system on the valuation date. As stated previously, the system liabilities are the sum of the actuarial present values of all future projected benefit payments to current active and inactive plan members and beneficiaries. Current assets, valued on an actuarial basis, plus the actuarial present value of future employer and employee contributions comprise the total actuarial assets of the system.

The actuarial present value of future employer contributions is the only item on the balance sheet that is not directly determined by the system provisions, current assets, member data and actuarial assumptions. In fact, the actuarial present value of future employer contributions is the balancing item and reflects the future employer funding requirements based on the existing member population.

## **ACTUARIAL COST METHOD**

To determine the funding requirements of the system, it is necessary to employ an actuarial cost method. The choice of the cost method does not affect the balance sheet financial status, which is a function only of the system provisions, actuarial assumptions, member data and assets. However, the actuarial cost method has a direct impact on the incidence of the funding requirements. The actuarial cost method allocates the actuarial present value of future employer contributions between the past and future, and thus establishes the Unfunded Actuarial Accrued Liability (UFAAL) and the Normal Cost.

The actuarial cost method is the "frozen entry age actuarial cost method." Entry age is determined at the date each member would have entered the system. On the initial actuarial valuation date for which the cost method is used, the annual cost accruals (individual normal costs for each member) are determined as a level percentage of pay for each year from entry age until retirement or termination. The sum of these individual normal costs for all active members whose attained ages are under the assumed retirement age is the normal cost for the initial plan year. The excess of all normal costs falling due prior to the initial actuarial valuation date, accumulated with interest, over the plan assets represents the initial UFAAL.

In subsequent years, the unfunded actuarial accrued liability is frozen, that is, it increases only because of the accrual of interest and additional normal costs, and decreases only as a result of contributions. Supplements to the UFAAL can occur for plan amendments or actuarial assumption changes. Supplements are determined by computing the change in the actuarial accrued liability as of the valuation date coincident with or next following the change. The UFAAL was originally determined and frozen as of January 1, 1981. Effective January 1, 2002, UFAAL was redetermined and the difference between the new and old UFAAL will be phased in over five years.

Subsequent normal costs are calculated as the level percentage of pay required to fund the excess of the actuarial present value of future benefits over the sum of the actuarial value of assets and the remaining UFAAL.

The funding requirement for each plan year is the sum of the "normal cost contribution" (equal to the normal cost for that year), plus the "actuarial accrued liability contribution." The "actuarial accrued liability contribution" is the payment required to amortize the UFAAL over 30 years.

## **SECTION 4**

## ACTUARIAL ASSUMPTIONS

The following actuarial assumptions were used in the valuation:

Interest - 8% per annum, net of expenses.

*Salary Scale* - Salaries are assumed to increase at the rate of 4.5% per year.

*Mortality* - The 1983 Group Annuity Mortality Table for males and females is used for active members, retired members and beneficiaries. Rates used are shown in Exhibit C.

*Disability Mortality* - Disability mortality rates are based on the actual experience of the Retirement System. The rates used are shown in Exhibit D.

*Disability* - Disabilities are assumed to occur at rates based on the actual experience of the Retirement System. The rates used are shown in Exhibit E.

*Withdrawal* - Select and ultimate rates based on actual experience of the Retirement System are used. The rates used for members who have completed three or more years of membership are shown in Exhibit E.

During the first three years of membership, the rates for members employed by employers other

than Charter Schools are:

Year of	Withdrawal Rate				
<u>Membership</u>	Males	Females			
1	17.5%	15.0%			
2	15.0%	12.5%			
3	10.0%	10.0%			

During the first three years of membership, the rates for members at Charter Schools are:

Year of	Withdrawal Rate				
<u>Membership</u>	<u>Males</u>	Females			
1	50.0%	50.0%			
2	25.0%	25.0%			
3	15.0%	15.0%			

*Retirement* - Retirements are assumed to occur at rates based on the actual experience of the Retirement System. Illustrative age-related rates are shown in Exhibit A. For those eligible to retire under the Rule of 85, it is assumed that 50% will retire when first eligible for unreduced benefits unless the age-related rate is greater, but not prior to 30 years of Credited Service.

*Family Structure* - The probability of a member being married and the probable number of children are based on a table constructed by the Social Security Administration, modified to reflect the experience of the Retirement System. The table used is presented in Exhibit F.

#### **SECTION 5**

# RESULTS OF THE ACTUARIAL VALUATION AS OF JANUARY 1, 2004

This section of the report shows the development of the principal elements of the actuarial valuation and the analyses of the various elements affecting the results. The actuarial valuation is based on:

- Membership data as of January 1, 2004 --This data is summarized in Exhibits G and H.
- The statutes in effect on January 1, 2004 --A summary of the principal provisions governing the System appears in Exhibit A.
- Actuarial assumptions and methods -- The assumptions appear in Section 4 and Exhibits C through F. The actuarial cost method is described in Section 3.
- System assets as of January 1, 2004 -- Fund values and summaries of fund activities and investment performance during 2003 are described later in Section 6 under "Valuation of the System's Assets."

# DETERMINATION OF THE ANNUAL REQUIRED CONTRIBUTION

The Annual Required Contribution (ARC) is comprised of two elements -- the "normal cost contribution" and the "actuarial accrued liability contribution." The determination of the unfunded frozen actuarial accrued liability and the actuarial accrued liability contribution follows in Table A. The determination of the normal cost contribution follows in Table B. The determination of the annual required contribution appears in Table C.

## ACTUARIAL BALANCE SHEET

As discussed in Section 3, the actuarial balance sheet is a measure of the financial condition of the System and shows the relationship between "actuarial assets" and "actuarial liabilities." The actuarial balance sheet is presented in Table D.

# TABLE A

# DETERMINATION OF THE UNFUNDED FROZEN ACTUARIAL ACCRUED LIABILITY

(1)	Unfunded Frozen Actuarial Accrued Liability as of	
	January 1, 2003	\$ 189,949,103
(2)	Normal Cost due January 1, 2003	1,884,766
(3)	Interest on (1) and (2) at 8.0% to December 31, 2003	15,346,710
(4)	Employer contributions for 2003	19,742,779
(5)	Interest on (4) at 8.0% to December 31, 2003	0
(6)	Supplement for changes in actuarial assumptions, methods or benefits	0
(7)	Phase-in Adjustment	(15,174,627)
(8)	Unfunded Frozen Actuarial Accrued Liability as of	172,263,173
	January 1, 2004: $(1) + (2) + (3) - (4) - (5) + (6) + (7)$	
(9)	Actuarial Accrued Liability contribution for 2004	15,801,824

# TABLE B

# **DETERMINATION OF THE NORMAL COST CONTRIBUTION**

(1) Actuarial present value of all future benefits

	(a)	Active members		
		(i) Retirement benefits	\$ 465,010,886	
		(ii) Vested withdrawal benefits	25,398,684	
		(iii) Refund of contributions	2,289,221	
		(iv) Survivor benefits	12,664,753	
		(v) Disability benefits	10,802,350	
		(vi) DROP members	151,631,616	
		Total		\$ 667,797,510
	(b)	Retired members and beneficiaries		517,882,967
	(c)	Inactive members		
		(i) Members on leave of absence v	vithout pay 1,358,174	
		(ii) Terminated members	9,045,980	
		Total		10,404,154
	(d)	Total actuarial present value of future	benefits	\$ 1,196,084,631
(2)	Unfu	nded Frozen Actuarial Accrued Liabilit	y as of	
	Janu	ary 1, 2004		172,263,173
(3)	Actu	arial Value of Assets as of January 1, 20	004	901,996,455
(4)	Actu	arial present value of future member co	ntributions	96,436,720
(5)	Actu	arial present value of future employer N	Iormal	
	Cost	s: $(1)(d) - (2) - (3) - (4)$ , not less than \$6	)	25,388,283
(6)	Actu	arial present value of future covered Co	mpensation	1,964,921,100
(7)	Emp	loyer Normal Cost rate: (5) / (6)		1.2921%
(8)	Tota	covered Compensation		255,317,974
(9)	Norr	nal Cost due January 1, 2004: (7) x (8)		3,298,964
(10)	Norr	nal Cost Contribution due by December	31, 2004:	
	(9) a	djusted for interest at 8%		3,562,881

# TABLE C

# ANNUAL REQUIRED CONTRIBUTION

		Harris-				
	Board of	Stowe	Retirement	Charter		
	Education	State College	System	Schools	Total	
Normal Cost						
Contribution	\$ 3,428,196	\$ 904	\$ 7,996	\$ 125,785	\$ 3,562,881	
Actuarial Accrued						
Liability Contribution	15,204,478	4,010	35,464	557,872	15,801,824	
Annual Required						
Contribution (ARC)	\$ 18,632,674	\$ 4,914	\$ 43,460	\$ 683,657	\$ 19,364,705	
Covered						
Compensation	245,666,358	64,796	573,002	9,013,818	255,317,974	
ARC as % of Covered						
Compensation	7.58%	7.58%	7.58%	7.58%	7.58%	

# TABLE D

## ACTUARIAL BALANCE SHEET AS OF

**JANUARY 1, 2004** 

## ACTUARIAL ASSETS

Actuarial value of present assets	\$ 901,996,455
Actuarial present value of future member contributions	96,436,720
Actuarial present value of future employer contributions for:	
Normal Costs	25,388,283
Actuarial Accrued Liability	172,263,173
Total present and future assets	\$ 1,196,084,631

# ACTUARIAL LIABILITIES

Actuarial present value of benefits now payable	\$	517,882,967	
Actuarial present value of benefits payable in the future			
Active members – New Plan	\$ 516,104,523		
Active members – Old Plan	61,371		
Active members – DROP			
Members on leave of absence without pay	1,358,174		
Terminated members	9,045,980		
Total payable in the future			678,201,664
Total liabilities for benefits		\$ 1	,196,084,631

## TABLE E

# PROJECTED BENEFIT OBLIGATION FUNDED STATUS

At January 1, 2004, the Projected Benefit Obligation was as follows:

Actuarial value funding ratio

Market value funding ratio

Net assets available for benefits at market value

Unfunded Projected Benefit Obligation

Retired members and beneficiaries currently receiving benefits		
and terminated members not yet receiving benefits	\$	528,287,121
Current active members:		
Accumulated member contributions, including interest		106,021,476
Employer-financed vested benefits		361,555,225
Employer-financed non-vested benefits	-	2,904,059
Total Projected Benefit Obligation	\$	998,767,881
At January 1, 2004, the Projected Benefit Obligation was funded as follows:		
Net assets available for benefits at actuarial value	\$	901,996,455
Unfunded Projected Benefit Obligation		96,771,426

90.3%

\$ 925,312,217

73,455,664

92.6%

#### **TABLE F**

## PRIORITIZED SOLVENCY TEST

The funding objective of the Retirement System is to meet long-term benefit promises through contributions that remain approximately level from year to year as a percentage of covered Compensation. If the contributions are level in concept and realistically determined, the System will pay all benefits when due -- the ultimate test of financial soundness. Testing for level contribution rates is the long-term solvency test.

A prioritized solvency test is an additional means of checking a system's progress under its funding program. In a prioritized solvency test, the plan's present assets (cash and investments) are compared with:

-- active member contributions, accumulated with interest;

-- the liabilities for future benefits to present inactive members and beneficiaries; and

-- the liabilities for service already rendered by active members.

**Actuarial Present Value of Credited Projected** 

In a system that has been following the discipline of level percent of payroll financing, the liabilities for active member accumulated contributions (liability 1) and the liabilities for future benefits to inactive members and beneficiaries (liability 2) will be fully covered by assets (except in unusual circumstances). In addition, the liabilities for service already rendered by active members (liability 3) are normally partially covered by the remainder of the present assets. Generally, if the system has been using level cost financing, the funded portion of liability 3 will increase over time. Liability 3 being fully funded does not necessarily result from level percent of payroll funding methods.

The schedule below illustrates the history of the liabilities of the system and is indicative of the system following the discipline of level percent of compensation funding.

		Benefits	Ū				
	(1)	(2)	(3)				
	Active	Retirants,	Active		Perce	nt of P	resent
Valuation	Members'	Inactive	Members	Actuarial	Valu	e Cover	ed by
Date	Accumulated	Members &	(Employer-	Value of	Valu	ation A	ssets
January 1	Contributions	Beneficiaries	Financed)	Assets	(1)	(2)	(3)
1994	\$ 104,202,541	\$ 189,651,537	\$ 222,503,913	\$ 487,385,302	100	100	87
1995	108,933,074	204,234,143	226,947,717	519,088,399	100	100	91
1996	114,061,708	236,007,330	250,659,986	562,177,274	100	100	85
1997	118,041,749	272,393,748	251,827,653	598,638,356	100	100	83
1998	122,227,173	296,455,647	252,445,749	644,429,672	100	100	90
1999	130,705,014	276,290,128	303,953,494	694,250,672	100	100	95
2000	129,398,364	353,852,977	288,213,016	770,090,498	100	100	100
2001	127,086,325	414,052,293	269,590,438	828,097,298	100	100	100
2002	116,506,785	476,104,516	372,221,726	861,128,076	100	100	72
2003	115,570,837	492,633,382	361,818,972	873,260,102	100	100	73
2004	106,021,476	528,287,121	364,459,284	901,996,455	100	100	73

## TABLE G

# **INFORMATION FOR ACCOUNTING PURPOSES**

The following information is required to satisfy the reporting requirements of the Governmental Accounting Standards Board Statement No. 25 on Financial Reporting for Deferred Benefit Plans.

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability (UAAL)	Funded Ratio	Covered Payroll	UAAL as a % of Payroll
						(b) - (a))
	(a)	(b)	(b) – (a)	(a) / (b)	(c)	/ (c)
1/1/1990	373,300,585	460,682,008	87,381,423	81.0%	194,623,888	44.9%
1/1/1991	395,749,015	472,543,374	76,794,359	83.7%	198,536,661	38.7%
1/1/1992	427,706,455	501,997,792	74,291,337	85.2%	194,190,353	38.3%
1/1/1993	458,279,727	530,766,832	72,487,105	86.3%	194,555,489	37.3%
1/1/1994	487,385,302	557,941,103	70,555,801	87.4%	202,384,485	34.9%
1/1/1995	519,088,399	588,157,615	69,069,216	88.3%	207,113,839	33.3%
1/1/1996	562,177,274	664,807,425	102,630,151	84.6%	206,935,682	49.6%
1/1/1997	598,638,356	716,727,527	118,089,171	83.5%	210,228,288	56.2%
1/1/1998	644,429,672	759,687,878	115,258,206	84.8%	210,843,186	54.7%
1/1/1999	694,250,672	846,891,006	152,640,034	82.0%	215,602,351	70.8%
1/1/2000	770,090,498	937,669,100	167,578,602	82.1%	216,699,483	77.3%
1/1/2001	828,097,298	1,022,042,819	193,945,521	81.0%	235,087,151	82.5%
1/1/2002	861,128,076	1,069,789,813	208,661,737	80.5%	243,880,038	85.6%
1/1/2003	873,260,102	1,063,209,205	189,949,103	82.1%	283,935,810	66.9%
1/1/2004	901,996,455	1,074,259,628	172,263,173	84.0%	255,317,974	67.5%
	Year Ended 12/3	31 Annual Rec	quired Contribution	Pe	rcentage Contributed	
	<u>1991</u>		14,020,492	<u> </u>	94.9%	
	1992	Ψ	14,970,746		97.2%	
	1992		14,098,562		98.4%	
	1994		15,441,488		99.2%	
	1995		15,087,519		99.6%	
	1996		16,619,187		100.1%	
	1990		16,876,759		100.2%	
	1998		15,328,067		111.1%	
	1998		13,906,270		124.5%	
	2000		15,543,984		112.3%	
	2000		18,168,580		100.2%	
	2002		19,076,442		100.6%	
	2003		19,517,288		101.2% *	
	2004		19,210,506		T	

\* To be determined at the end of the year.

19,364,705

2005

\*

## **SECTION 6**

## VALUATION OF THE SYSTEM'S ASSETS

This section of the report shows the development of the actuarial value of the assets of the System and provides information regarding the Expense and Contingency Reserve, investment results and the various assets of the System.

The amount of assets used in the actuarial valuation is known as the "actuarial value of assets." The method is discussed in Section 3 and the development of the actuarial value of assets is shown in Table H. An important element in the development of the actuarial value of assets is the Expense and Contingency Reserve (called the Expense Fund prior to 1988). The amount of the Reserve is determined pursuant to a policy adopted by the Board of Trustees. The history of the Reserve is presented in Table I.

As shown in Table J, the fund had a rate of return of 8.69% on an actuarial value basis, 0.69% above the assumed rate of return of 8.0% for 2003. In accordance with Rule XI, nothing was added to the investment contingency portion of the Reserve, because the preliminary actuarial rate of return was within 1% of the assumed rate of return.

The rate of return on an actuarial value basis is intended to be a stable rate of return and fluctuate less than rates of return on book or market value basis. Thus, the rate of return on an actuarial basis is not always a fair measure of the investment performance of the fund. Another indicator of actual performance during the year is the rate of return on a market value basis of 21.64%, also presented in Table J.

# TABLE H

# DEVELOPMENT OF THE ACTUARIAL VALUE OF ASSETS

(1)	Actuarial value of assets as of January 1, 2003	\$ 873,260,102
(2)	Member contributions	12,186,084
(3)	Employer contributions	19,742,779
(4)	Benefit payments and expenses	76,317,022
(5)	Investment increment at 8.0%	67,295,571
(6)	Expected actuarial value on January 1, 2004:	
	(1) + (2) + (3) - (4) + (5)	896,167,514
(7)	Market value of assets on January 1, 2004	989,100,973
(8)	Expense and Contingency Reserve on January 1, 2004	63,788,756
(9)	Adjustment to the Contingency Reserve on January 1, 2004	0
(9)	Excess of market value over expected actuarial value: $(7) - (8) - (6)$	29,144,703
(10)	Market value adjustment: 20% x (9)	5,828,941
(11)	Actuarial Value of Assets as of January 1, 2004: (6) + (10)	901,996,455

## TABLE I

### THE EXPENSE AND CONTINGENCY RESERVE

Effective January 1, 1996 the Board of Trustees revised Rule XI, which governs the determination of the amount of the Expense and Contingency Reserve. The expense portion of the Reserve is the sum of:

- (1) The estimated annual operating expenses for the ensuing year:
- (2) An amount equal to the liability for non-insurance supplements;
- (3) An amount equal to the liability for insurance supplements for those members participating in the program on January 1; and
- (4) The estimated amount of insurance supplements to be paid for members expected to retire and participate in the program during the ensuing year.

The contingency portion of the Reserve is intended to cover significant shortfall in the rate of return. When a shortfall of more than 1% occurs, the Reserve is used to reduce the amount of the shortfall. When the rate of return exceeds the assumed rate of return by more than 1%, an addition is made to the Reserve according to a formula in Rule XI.

		Investment Contingency	<b>Total Expense and</b>
January 1	<b>Expense Reserve</b>	Reserve	<b>Contingency Reserve</b>
1996	\$ 33,702,346	\$ 0	\$ 33,702,346
1997	25,403,190	5,220,821	30,624,011
1998	30,891,555	24,100,041	54,991,596
1999	22,142,759	45,972,067	68,114,826
2000	27,992,032	50,003,862	77,995,894
2001	29,837,776	50,003,743	79,841,519
2002	23,527,529	50,003,743	73,531,272
2003	24,952,255	37,759,976	62,712,231
2004	26,028,780	37,759,976	63,788,756

## TABLE J

## **INVESTMENT PERFORMANCE**

There are several different methods of approximating the rates of return on investments of the Trust Fund. Following is a brief comparison of the actuarial assumed rate of return as compared with rates of return on Market and Actuarial Value bases:

#### (a) Market Value Basis

The rate of return on a Market Value Basis is the ratio of the appreciation (or depreciation) of assets less contributions plus disbursements to the Market Value at the beginning of the year plus the average of the receipts and disbursements made during the year. This may be approximated as follows:

(i)	A = Market Value of Assets as of January 1, 2003	\$ 853,610,639
(ii)	B = Market Value of Assets as of January 1, 2004	989,100,973
(iii)	C = Contributions during the period	31,928,863
(iv)	D = Disbursements during the period	76,317,022
(v)	Rate of Return: B - A + D - C	
	$\overline{A + \frac{1}{2}(C - D)}$	21.64%
(vi)	Actuarial Assumed Rate of Return for 2003	8.00%
(vii)	Difference between actual and assumed rates of return: $(v) - (vi)$	13.64%

## (b) Actuarial Value Basis

The rate of return on an Actuarial Value Basis is approximated using the same method as the Market Value Basis:

(i)	A = Actuarial Value of Assets as of January 1, 2003	\$ 873,260,102
(ii)	I = Income Allocated as of January 1, 2004	73,124,512
(iii)	C = Contributions during the period, time-weighted	6,093,042
(iv)	D = Disbursements during the period, time-weighted	38,158,511
(v)	Rate of Return:	
	<u>    I    .</u>	
	A + C - D	8.69%
(vi)	Actuarial Assumed Rate of Return for 2003	8.00%
(vii)	Difference between actual and assumed rates of return: $(v) - (vi)$	0.69%

# **SECTION 7**

# EXHIBITS AND APPENDIX

## **OUTLINE OF PROVISIONS OF CURRENT LAW**

- Members All persons regularly employed by the Board of Education and employees of the Board of Trustees are in the System. Certain employees of Harris-Stowe State College elected to remain in the System when Harris-Stowe came under the state retirement systems. A few employees elected to remain out of System when it started January 1, 1944. Some members elected to remain under old law as of October 13, 1961.
- Board of Trustees The Board consists of eleven members. Four members are appointed by Board of Education, three teacher members (two active and one retired), three non-teacher members (two active and one retired) and one active member who is a school administrator are elected by members of System.
- 3. Retirement Age
  - (a) Normal Age 65 or any age if age plus the years of Credited Service equals or exceeds 85 (Rule of 85).
  - (b) Early Age 60 in all cases, with reduced benefits.
- 4. Service Retirement Allowance
  - (a) 2% (1-1/4% prior to July 1, 1999) of Average Final Compensation (AFC), times
  - (b) Years of Credited Service.
  - (i) Compensation is the regular compensation for a period.
  - (ii) AFC is the highest average compensation for any three consecutive

years of the last ten years of service.

- (iii) Minimum monthly benefit, retirement age 65 and over is \$10.00 for each year of credited service, up to 15 years.
- (iv) Unused sick leave is added to a member's credited service and age.
- (c) Subject to a maximum of 60% of AFC.
- 5. Early Retirement Benefit A reduced benefit using the same reduction factors as in the Social Security Law, from age 65 or the age at which the Rule of 85 would be satisfied, if earlier than age 65. For example, for a Member who could not satisfy the Rule of 85 before age 65, the age 60 factor is 66.67% and the age 62 factor is 80%. These factors are applied to the accrued benefit.
- Disability Benefit Accrued benefit for actual service, or 25% of AFC if larger, provided that in no case will the benefit exceed that payable if service had continued to age 65.
  - (a) Disability must be incurred while and employee.
  - (b) The member must have a minimum of five years of credited service and be under age 65.
  - (c) May be examined by doctor annually in first five years and every three years thereafter.
- Withdrawal Benefit Accumulated Contributions of member with interest credited to the member's account.
- 8. Vested Benefit Full vesting on termination

of employment after at least five years of service is provided if contributions are left with the System. The full accrued benefit is payable at age 65 or a reduced early retirement benefit prior to age 65.

- 9. Retirement Options A reduced benefit payable for life of member with:
  - Option 1 Same retirement allowance continued after death to the beneficiary.
  - Option 2 One-half of the retirement allowance continued after death to the beneficiary.
  - Option 3 Same retirement allowance continued after death to the beneficiary. If the beneficiary predeceases the member, the retirement allowance is adjusted back to the unreduced allowance.
  - Option 4 One-half of retirement allowance continued after death to the beneficiary. If the beneficiary predeceases the member, the retirement allowance is adjusted back to the unreduced allowance.
  - Option 5 Increased retirement allowance is provided up to age 62, such that benefit provided prior to age 62 is approximately equal to the sum of the reduced retirement allowance paid after age 62 and Social Security.

Option 6 - Options 1 and 5 combined. Option 7 - Options 2 and 5 combined.

- 10. Survivor Benefits If a member dies after 18 months of service and before service retirement or during disability retirement, survivor benefits are payable in lieu of a lump sum refund of member contributions.
  - (a) A widow age 62 who was married to a

member for at least one year receives \$60 a month.

- (b) A widow with dependent, unmarried children under age 22 receives \$60 a month plus \$60 per child, not to exceed \$240. The benefit ceases when youngest child is age 22 and resumes again under (a) at age 62.
- (c) If no benefits are payable under (a) or(b), minor children may receive a benefit of \$60 per child or \$180 divided among them if more than three children.
- (d) If no benefits are payable under (a), (b) or (c), a dependent parent or parents may receive \$60 per month.
- 11. Death Benefit Before Retirement
  - (a) Under age 65 If survivor benefits are not payable, contributions are refunded.
  - (b) With five years of service Benefits may be paid as if member was at least age 55 and had retired as of the date of death under Option 1 in lieu of survivor benefits.
- 12. If a member dies before receiving benefits at least as great as accumulated contributions, the difference is paid to his beneficiary. This minimum guarantee also applies to survivor benefits under options.
- 13. DROP Effective July 1, 2001, active members may elect to enter the Deferred Retirement Option Plan (DROP) for up to four years. Upon entering the DROP, the member's retirement benefit is frozen and credited to the member's DROP account. At the end of the DROP, or upon earlier termination of employment, the DROP account is paid in a lump sum or installments, at the member's option.

During the DROP, the member continues as an active member, but does not pay contributions. To enter the DROP the member must be age 65 or meet the Rule of 85.

14. Special Contributions - A member may contribute additional amounts that will be used to provide additional benefits (tax sheltered annuities).

- 15. Contributions by Members 5% of compensation.
- 16. Contributions by Employers As needed to keep System actuarially sound.
- 17. Expenses Administration expenses paid out of investment income.

## **LEGISLATIVE HISTORY OF THE RETIREMENT SYSTEM**

On and after January 1, 1944, all persons employed by the Board of Education on a full-time permanent basis are members of the System as a condition of employment. In 1961, provisions regarding benefits and employee contribution levels were revised for all future employees of the Board of Education. Members of the System at that time were granted the right to remain under the "Old Plan" and have their membership governed by the provisions of the law in effect prior to 1961. These Old Plan members have both benefits and contributions based \$3.000 maximum on a annual compensation. Old Plan members have been given the option to transfer into the revised plan at various times since 1961.

*Effective October 13, 1969,* legislation permitted the reinstatement of credited service lost during the years 1944 to 1947 inclusive when the married women teachers rule was in effect.

*Effective August 31, 1972,* legislation resulted in the following changes:

- Purchase of past service credit by paying contributions for service claimed plus interest.
- Service as Extended Substitute Teacher.
- Service of re-employed members lost on prior terminations.
- Service out-state Missouri and outside the State of Missouri.
- Service lost by those who elected to stay out

of the retirement plan either temporarily or to date.

- Old Plan members who wished to become New Plan members could do so by paying the differential in member contributions under the new and old plans, plus interest.
- Dependent beneficiary on death of member before retirement but after age 60 or age 55 with 30 years service may receive Option 1 benefit as if member had retired under such option.
- A member with five or more years of service and prior to age 65 may be retired with a disability benefit if the medical board certifies that such member is mentally or physically totally incapacitated for further performance of duty.
- Minimum retirement benefit at age 65 or after ten years service is \$50.00 per month.

*On February 10, 1975,* the Missouri Supreme Court handed down a decision supporting HB 613 (Section 169.585 of state statutes), which granted increased benefits to retired teachers. The increases apply to those teachers who retired after June 30, 1957 and prior to January 1, 1971. Technically, those retirees are retained as "advisors and supervisor" and receive a "salary" of \$5 per month for each year of service, with a maximum of \$75. This salary plus the regular retirement benefit cannot exceed \$150 per month. To the extent that assets are depleted because of this law, future district contributions will increase. Because these benefits are paid as "salaries," coming out of investment income along with other expenses of operation, there will be less money available for crediting of interest to the various funds at the end of the year.

*Effective August 13, 1978* legislation resulted in the following changes:

- The service retirement allowance and projected service retirement allowance was changed to 1-1/4% of average final compensation per year of credited service. The member's allowance plus his Social Security primary insurance amount could not exceed 80% of his average final compensation. Members born before 1917 receive the larger of the allowances calculated under the new formula and the formula in effect immediately before it.
- Credited service no longer limited to a maximum of 35 years.
- Two new joint and survivor optional forms of payment were added which provide for the member's pension to be adjusted back to his unreduced pension in the event his spouse predeceases him.
- Contributions from members shall be 3% of compensation.
- End of period for purchasing prior service or outside service extended from December 31, 1973 to December 31, 1980. Deleted requirement of electing to purchase out-state or outside the State of Missouri service within one year of completing five years of credited service.
- Gives Board of Trustees the power to establish regulations, methods and factors

that may be needed to calculate primary Social Security benefits.

- Dependent beneficiary on death of member before retirement with five or more years of credited service may receive Option 1 benefit as if the member had retired under that option as of the date of his death.
- Allow retired educational secretaries to serve as part-time or temporary substitute educational secretary up to a maximum of 360 hours per school year without a reduction in the retired employee's retirement allowance or requiring the retired employees to contribute to the Retirement System.

*Effective September* 28, 1979, legislation resulted in the following changes:

- Accumulated and unused days of sick leave shall be included in computing a member's age and credited service at retirement.
- Members who have attained age 62 and who have 30 or more years of credited service may retire and receive a service retirement allowance without reduction for early retirement. The early retirement reduction for members who retire with 30 or more years of credited service but who have not attained age 62 on their retirement date shall be determined on the basis of the number of months by which their age at retirement is less than age 62.
- Benefits to survivors of a member who dies while an employee and after having at least 18 months of credited service are as follows:
  - (a) Surviving spouse age 62 or over: \$60 per month.
  - (b) Surviving spouse with unmarried

dependent children under age 22: \$60 per month, plus \$30 per month for each eligible child, with a maximum of \$150 per month.

- (c) Unmarried dependent children under age 22: \$60 per month for each eligible child, with a maximum of \$120 per month. This benefit is payable if the benefit in (b) is not payable.
- (d) Dependent parent(s): \$60 per month, provided no benefits are payable under (a), (b) or (c) above.

*Effective September 28, 1981,* legislation resulted in the following changes:

- The provision limiting service retirement and projected service retirement allowances to 80% of average final compensation less Social Security was removed for future retirees.
- The minimum monthly benefit payable to members retiring on or after age 65 with ten or more years of service was increased to \$75.
- Old plan members were extended the option to transfer into the current system by paying the difference in member contributions plus interest. Such election to be made on or before December 31, 1984. Retired members who retired prior to January 1, 1955 may be employed as "special school advisors and supervisors" at a "salary" of \$250 per month less their retirement benefits.
- Retired members who retired prior to January 1, 1976 may be employed as "school consultants" at a "salary" equal to \$4 for each year of retirement prior to January

1, 1982. Total "salaries" as a "school consultant" and "special school advisor and supervisor" are limited to \$250 per month.

- The Retirement System may contribute as part of its administrative expenses toward health, life and similar insurance for retirees.
- The actuarial cost method was changed from the "entry age cost method" to the "frozen entry age cost method." The period for amortizing "supplements" to the unfunded actuarial accrued liability was set at 50 years from the time the "supplement" is created.
- Several changes were made dealing with the administration and operation of the System.
- Investment powers were broadened.

*Effective September* 28, 1984, legislation resulted in the following changes:

- Dependent beneficiary on death of employed, active member before retirement with five or more years of service may receive Option 1 benefit as if the member had attained age 55 (if less than 55 at his death) and had retired under Option 1 as of the date of his death.
- In addition to the Option 1 death benefit, a surviving spouse may receive \$30 per month for each unmarried dependent child, provided that the total benefit does not exceed the greater of \$150 or the Option 1 benefit.
- Surviving spouse benefits do not cease on remarriage.
- Dependent children's benefits do not require that the child remain a full-time student.
- Members retired on disability may elect to receive an actuarial equivalent benefit under Options 1 through 4.

• Retired members who retired on or after January 1, 1976 may be employed as school consultants and receive a salary and insurance benefits provided other retirants.

*Effective August 13, 1986*, legislation resulted in the following changes:

- A member with 30 years of credited service who is between the ages of 55 and 62, upon certification by the Board of Education, is eligible for a supplemental early retirement benefit payable to age 62. This provision remains in effect until December 31, 1991.
- Benefits to a surviving spouse for dependent children are increased from \$30 to \$60 per month, with a maximum of \$240 per month, including the \$60 for the surviving spouse.
- Supplemental pay to retired members employed as "school consultants" is increased by \$2 per month for each year between the member's date of retirement and December 31, 1986

*Effective June 19, 1987* legislation resulted in the following changes:

- Reinstated the option for "old plan" members to elect "new plan" membership by paying the difference in contributions accumulated with interest.
- Increased the minimum benefit for members retiring on or after age 65 to \$10 per month for each year of credited service, up to a maximum of 15 years.
- Several changes were made dealing with the accounting, administration and operation of the System.

Effective August 13, 1988, legislation resulted in

the following changes:

- Made provisions for children's benefits uniform, providing \$60 per month per child, up to a maximum of \$180 per month, under both subsections 169.460(13) and (15) survivor benefits.
- Supplemental pay to retired members of \$2 per month for each year of retirement up to December 31, 1988.

*Effective June 14, 1989,* legislation resulted in the following changes:

- The maximum on compensation was removed.
- Average Final Compensation is based on the highest three consecutive years, rather than the highest five consecutive years.
- Members may retire with unreduced benefits at any age, if their age plus Credited Service equals or exceeds 85 (the "Rule of 85").

*Effective May 31, 1990,* legislation resulted in the following change:

• Supplemental pay of \$2 per month for each year of retirement up to December 31, 1990.

*Effective August 28, 1993,* legislation resulted in the following change:

• Supplemental pay of \$3 per month for each year of retirement up to December 31, 1993.

*Effective August 28, 1996,* legislation resulted in the following changes:

- Provision was added for the purchase of service for certain periods of layoff.
- The investment trustee position was eliminated and the position of school administrator trustee was added.

- Cost-of-living increases for members who retired prior to August 28, 1996 with at least fifteen years of Credited Service. The cost-of-living increases are up to 3% in one year, with a cumulative maximum of 10%.
- The Board of Education is authorized to increase retirement benefits and the member contribution rate, subject to several conditions.

*Effective August 28, 1997*, legislation resulted in the following change:

 Cost-of-living increases extended to members who retired prior to August 28, 1997 with at least fifteen years of Credited Service. The cost-of-living increases are up to 3% in one year, with a cumulative maximum of 10%.

In accordance with the statutory authority granted the Board of Education in 1996, the Board of Education made the following changes:

- Member contributions were increased to 4.5%, *effective July 1, 1998*; to 5.0%, *effective July 1, 1999*; and, if necessary to 5.5%, *effective July 1, 2000*.
- The service retirement allowance was changed to 2.00% of average final compensation per year of credited service, subject to a maximum of 60% of average final compensation, effective for members who retired *after June 29, 1999*.
- A "catch-up" Cost-of-Living Adjustment (Cola) is provided for members who retired prior to June 30, 1999 and survivors of members who retired or died prior to June 30, 1999. The amount of the "catch-up" Cola is equal to 65% of the amount by

which the member's original benefit would have increased due to increases in the CPI, in excess of any supplements or Cola increases being received by the member. The "catch-up" Cola is *effective July 1*, 2000.

• The Board of Education agreed to contribute 8.03% of covered compensation for 1998, 1999 and 2000, in order to fund the benefit increase and the "catch-up" Cola.

In accordance with the statutory authority granted the Board of Education in 1996, the Board of Education made the following changes:

- *Effective January 1, 2001*, all members who retired prior to January 1, 2000 received a 3% cost-of-living increase.
- *Effective July 1, 2001*, a DROP was made available until June 30, 2005, at which time the program will be evaluated to determine whether or not it should be extended. Eligible members may elect to enter the DROP for up to four years.
- In conjunction with the DROP, employers will contribute at 8.00% of covered compensation for 2001. The contribution rate for subsequent years will be based on the rate determined by the actuarial valuation for the January 1 of the year preceding the year the contribution is due.

*Effective August 28, 2002,* legislation resulted in the following changes:

- Purchase of service rules were updated.
- The System may accept qualified transfers of funds for the purchase of service.
- Clarified provisions relating to Charter School participation in the System.

- Option 5, the level income option is added.
- Replaced the specific actuarial cost method in the statutes with a provision that the method adopted by the Board of Trustees

may be any method in accordance with generally accepted actuarial standards. The amortization period for the UAAL may not exceed thirty years.

# EXHIBIT C

# NON-DISABLED LIFE MORTALITY RATES

	Death Rate			Death Rate	
Male	Age	Female	Male	Age	Female
.000377	20	.000189	.015592	65	.007064
.000392	21	.000201	.017579	66	.00781′
.000408	22	.000212	.019804	67	.00868
.000424	23	.000225	.022229	68	.009702
.000444	24	.000238	.024817	69	.01092
.000464	25	.000253	.027530	70	.012385
.000488	26	.000268	.030354	71	.01412
.000513	27	.000283	.033370	72	.01615
.000542	28	.000301	.036680	73	.01848
.000572	29	.000320	.040388	74	.02109
.000607	30	.000342	.044597	75	.023992
.000645	31	.000364	.049388	76	.027184
.000687	32	.000388	.054758	77	.030672
.000734	33	.000414	.060678	78	.034459
.000785	34	.000443	.067125	79	.038549
.000860	35	.000476	.074070	80	.042945
.000907	36	.000502	.081484	81	.047655
.000966	37	.000535	.089320	82	.05269
.001039	38	.000573	.097525	83	.05807
.001128	39	.000617	.106047	84	.06380
.001238	40	.000665	.114836	85	.069918
.001370	41	.000716	.124170	86	.076570
.001527	42	.000775	.133870	87	.084459
.001715	43	.000841	.144073	88	.09193
.001932	44	.000919	.154859	89	.101354
.002183	45	.001010	.166307	90	.111750
.002471	46	.001117	.178214	91	.123076
.002790	47	.001237	.190460	92	.135630
.003138	48	.001366	.203007	93	.14957
.003513	49	.001505	.217904	94	.165103
.003909	50	.001647	.234086	95	.182419
.004324	51	.001793	.248436	96	.201757
.004755	52	.001948	.263954	97	.222043
.005200	53	.002119	.280803	98	.24389
.005660	54	.002315	.299154	99	.26818
.006131	55	.002541	.319185	100	.29518
.006618	56	.002803	.341086	101	.32522
.007139	57	.003103	.365052	102	.35889
.007719	58	.003442	.393102	103	.395842
.008384	59	.003821	.427255	104	.438360
.009158	60	.004241	.469531	105	.48781
.010064	61	.004702	.521945	106	.545880
.011133	62	.005210	.586518	107	.61430
.012391	63	.005769	.665268	108	.694884
.013868	64	.006385	.760215	109	.789474
			1.000000	110	1.00000

# DISABLED LIFE MORTALITY RATES PER 1,000 OF DISABLED PENSIONERS

Male         Age         Female         Male         Age           51.0         36         51.0         76.9         7           51.0         37         51.0         81.1         7           51.0         38         51.0         85.6         7           49.8         39         51.0         90.6         7           48.7         40         51.0         96.1         7	1 62.2 2 64.8 3 67.4
51.03751.081.1751.03851.085.6749.83951.090.67	2 64.8 3 67.4
51.03751.081.1751.03851.085.6749.83951.090.67	2 64.8 3 67.4
51.03851.085.6749.83951.090.67	3 67.4
49.8 39 51.0 90.6 7	
	4 70.3
48.7 40 51.0 96.1 7	
	5 73.5
47.7 41 51.0 102.4 7	6 76.9
46.9 42 51.0 109.0 7	7 81.1
46.1 43 51.0 116.0 7	8 85.6
45.5 44 49.8 123.3 7	9 90.6
44.8 45 48.7 131.5 8	0 96.1
44.4 46 47.7 140.1 8	1 102.4
44.0 47 46.9 149.3 8	2 109.0
43.7 48 46.1 159.1 8	3 116.0
43.4 49 45.5 169.7 8	4 123.3
43.2 50 44.8 180.9 8	5 131.5
43.0 51 44.4 192.9 8	6 140.1
42.9 52 44.0 206.5 8	7 149.3
42.9 53 43.7 221.1 8	8 159.1
43.0 54 43.4 236.6 8	9 169.7
43.1 55 43.2 252.9 9	0 180.9
43.7 56 43.0 270.4 9	1 192.9
44.4 57 42.9 288.7 9	2 206.5
45.3 58 42.9 307.8 9	3 221.1
46.9 59 43.0 327.7 9	4 236.6
48.7 60 43.1 348.1 9	5 252.9
50.8 61 43.7 368.4 9	6 270.4
52.9 62 44.4 399.1 9	7 288.7
55.2 63 45.3 461.2 9	
57.5 64 46.9 570.1 9	9 327.7
59.8     65     48.7     785.7     10	0 348.1
62.2 66 50.8 1000.0 10	1 1000.0
64.8 67 52.9	
67.4 68 55.2	
70.3 69 57.5	
73.5 70 59.8	

# ACTIVE MEMBER RATES OF DECREMENT AND SALARY INCREASE

Attained <u>Age</u>	<u>Withdra</u> Males	<u>awal Rate</u> Females	<u>Disab</u> Males	<u>ility Rate</u> Females	Retirement Rate
20	15.00%	15.00%	.000%	.000%	0.0%
21	14.50%	14.50%	.000%	.000%	0.0%
22	14.00%	14.00%	.000%	.000%	0.0%
23	13.50%	13.50%	.000%	.000%	0.0%
24	13.00%	13.00%	.000%	.000%	0.0%
25	12.50%	12.50%	.000%	.000%	0.0%
26	12.00%	12.00%	.000%	.000%	0.0%
27	11.50%	11.50%	.000%	.000%	0.0%
28	11.00%	11.00%	.000%	.000%	0.0%
29	9.50%	9.50%	.000%	.000%	0.0%
30	9.00%	9.00%	.040%	.040%	0.0%
31	8.80%	8.80%	.040%	.040%	0.0%
32	8.40%	8.40%	.040%	.040%	0.0%
33	7.90%	7.90%	.040%	.040%	0.0%
34	7.50%	7.50%	.040%	.040%	0.0%
35	7.00%	7.00%	.040%	.040%	0.0%
36	6.80%	6.80%	.045%	.045%	0.0%
37	6.60%	6.60%	.050%	.050%	0.0%
38	6.40%	6.40%	.060%	.060%	0.0%
39	6.20%	6.20%	.070%	.070%	0.0%
40	6.00%	6.00%	.080%	.075%	0.0%
41	5.40%	5.40%	.095%	.080%	0.0%
42	4.80%	4.80%	.110%	.085%	0.0%
43	4.20%	4.20%	.125%	.090%	0.0%
44	3.60%	3.60%	.140%	.095%	0.0%
45	3.00%	3.00%	.150%	.100%	0.0%
46	2.80%	2.80%	.160%	.110%	0.0%
47	2.60%	2.60%	.170%	.120%	0.0%
48	2.40%	2.40%	.180%	.130%	0.0%
49	2.20%	2.20%	.190%	.140%	0.0%
50	2.00%	2.00%	.200%	.150%	0.0%
51	1.90%	1.90%	.250%	.170%	0.0%
52	1.80%	1.80%	.300%	.190%	0.0%
53	1.70%	1.70%	.350%	.210%	0.0%
54	1.60%	1.60%	.400%	.230%	0.0%

# ACTIVE MEMBER RATES OF DECREMENT AND SALARY INCREASE (Continued)

Attained	Withdrawal Rate		<b>Disability Rate</b>		Retirement	
Age	Males	Females	Males	<b>Females</b>	<u>Rate</u>	
55	1.50%	1.50%	.450%	.250%	5.0%	
56	1.40%	1.40%	.470%	.260%	5.0%	
57	1.30%	1.30%	.490%	.275%	5.0%	
58	1.20%	1.20%	.510%	.285%	5.0%	
59	1.10%	1.10%	.530%	.300%	7.5%	
60	1.00%	1.00%	.550%	.325%	7.5%	
61	0.00%	0.00%	.600%	.350%	12.5%	
62	0.00%	0.00%	.650%	.350%	25.0%	
63	0.00%	0.00%	.700%	.350%	17.5%	
64	0.00%	0.00%	.750%	.350%	25.0%	
65	0.00%	0.00%	.000%	.000%	35.0%	
66	0.00%	0.00%	.000%	.000%	20.0%	
67	0.00%	0.00%	.000%	.000%	20.0%	
68	0.00%	0.00%	.000%	.000%	20.0%	
69	0.00%	0.00%	.000%	.000%	25.0%	
70	0.00%	0.00%	.000%	.000%	100.0%	

# EXHIBIT F

# FAMILY STRUCTURE

Age		Age of Youngest	Average Number	Probability of	Probability of Children
Male	Female	Child	of Children	<b>Being Married</b>	if Married
20	17	2	.90	.30	.50
20 21	17	2	.90	.30	
21 22	18	2	.90 .98	.33	.50
22	19 20	2 2 2 2 3			.50
		2	.98	.46	.53
24	21	3	1.05	.53	.56
25	22	3	1.13	.60	.59
26	23	4	1.20	.67	.62
27	24	4	1.28	.74	.65
28	25	4	1.35	.76	.67
29	26	5	1.43	.78	.69
30	27	5	1.50	.80	.71
31	28	6	1.58	.82	.73
32	29	6	1.65	.84	.75
33	30	7	1.80	.85	.76
34	31	7	1.00	.86	.70
54	51	,	1.55	.00	. / /
35	32	8	2.10	.87	.78
36	33	8	2.10	.87	.79
37	34	9	2.10	.87	.80
38	35	9	2.30	.87	.79
39	36	10	1.95	.87	.78
40	37	10	1.88	.87	.77
41	38	11	1.80	.87	.76
42	39	11	1.73	.87	.75
43	40	11	1.73	.87	.72
44	41	12	1.65	.87	.69
45	42	12	1.65	.86	.66
45 46	42	12	1.58	.86	.63
40 47	43 44	12	1.58	.86	.60
48	45	12	1.58	.85	.56
49	46	12	1.30	.85	.50
72	τU	12	1.43	.05	.32
50	47	13	1.43	.85	.48
51	48	13	1.35	.85	.44
52	49	13	1.35	.85	.40
53	50	13	1.35	.85	.37
54	51	13	1.35	.84	.34

# FAMILY STRUCTURE (Continued)

1	Age	Age of Youngest	Average Number	Probability of	Probability of Children
Male	Female	Child	of Children	<b>Being Married</b>	if Married
55	52	13	1.28	.84	.31
56	53	13	1.28	.83	.28
57	54	13	1.28	.83	.25
58	55	13	1.28	.83	.23
59	56	13	1.20	.82	.21
60	57	13	1.20	.81	.19
61	58	13	1.20	.80	.17
62	59	13	1.20	.79	.15
63	60	13	1.20	.78	.13
64	61	13	1.20	.77	.11
65	62	13	1.13	.76	.09
66	63	13	1.13	.75	.07
67	64	13	1.13	.74	.05
68	65	13	1.13	.73	.04
69	66	13	1.05	.72	.03
70	67	13	1.05	.71	.02
71	68	13	1.05	.70	.01

# **MEMBERSHIP AS OF JANUARY 1, 2004**

	Males	Females	Total		
Active Members					
Old Plan	0	1	1		
New Plan	1,499	4,107	5,606		
DROP	99	368	467		
Total Active Members	1,598	4,476	6,074		
Inactive Members (Terminated or Leave of Absence without Pay)	247	262	509		
Total Members Not Retired	1,845	4,738	6,583		
<b>Retired Members and Beneficiaries</b>					
Retired Members and Contingent Annuitants	895	2,259	3,154		
Survivors	40	224	264		
Disabled Members	82	200	282		
Total Retired Members and Beneficiaries	1,017	2,683	3,700		
Total Membership	2,862	7,421	10,283		

# EXHIBIT H

	Service	Disability	Survivor	TSA
Option	Benefit	Benefit	Benefit	Benefit
0	2,742	249	264	34
1	118	17	0	2
2	76	3	0	1
3	105	5	0	0
4	110	3	0	0
5	2	3	0	0
6	1	2	0	0
Total	3,154	282	264	37
	Service	Disability	Survivor	TSA
Option	Benefit	Benefit	Benefit	Benefit
0	\$ 47,293,404	\$ 2,230,264	\$ 2,140,410	\$ 35,884
1	1,702,433	222,184	0	4,611
2	1,439,211	39,507	0	1,009
3	1,779,436	41,965	0	0
4	2,296,062	56,219	0	0
5	32,676	24,055	0	0
6	4,194	16,828	0	0
Total	\$ 54,547,416	\$ 2,631,022	\$ 2,140,410	\$ 41,504

# RETIRED MEMBERS AND BENEFICIARIES <u>AS OF JANUARY 1, 2004</u>

## APPENDIX

## **DEFINITIONS OF ACTUARIAL TERMS**

<u>Accrued Benefit</u> is the benefit earned by a *participant* as of the date at which the determination is made payable in the form of an annual benefit commencing at *Normal Retirement Age*. The *accrued benefit* also includes the eligibility provisions, factors and optional forms of payment associated with it.

<u>Accumulated Plan Benefits</u> are the accrued benefits and any other benefits, whether vested or not, that have been earned by the participants covered by the plan as of the date at which the determination is made. These other benefits include any death, early retirement or disability benefits provided under the plan. The present value of accumulated plan benefits as of the valuation date is determined for purposes of financial reporting.

<u>Actuarial Accrued Liability</u> is equal to the actuarial present value of future benefits less the present value of future annual normal costs (see Annual Normal Cost.)

<u>Actuarial Assumptions</u> are the bases for estimates of future events affecting pension costs. These assumptions include projections of mortality, withdrawals, disability, ages at retirement, rates of investment earnings, plan expenses and other relevant factors.

<u>Actuarial Cost Method</u> is the method for allocating the *actuarial present value* of a

pension plan's benefits and expenses to various time periods. The allocation is usually in the form of an annual normal cost and amortization of an actuarial accrued liability. An actuarial cost method is also referred to as a "funding method."

<u>Actuarial Gain/(Loss)</u> is the difference between the plan's actual experience and that expected based upon a set of actuarial assumptions. It is determined in accordance with a particular actuarial cost method for the period between two actuarial valuation dates. A gain occurs when the experience of the plan is more favorable (in terms of cost) than the assumptions projected; a loss occurs when experience is less favorable.

Actuarial gains/(losses) are also referred to as *experience gains/(losses)*.

#### <u>Actuarial Present Value</u> -- See Present Value.

<u>Actuarial Valuation</u> is the determination, as of a valuation date, of the annual normal cost, actuarial accrued liability, actuarial value of assets and related actuarial present values for a pension plan.

<u>Actuarial Value of Assets</u> is the value of cash, investments and other property belonging to a pension plan determined by the actuary for the purpose of an *actuarial valuation*. <u>Amortization</u> is the spreading of a *present value* or a cost over a period of years. A plan's *unfunded actuarial accrued liability* is amortized over a period of years.

<u>Annual Normal Cost</u> is that portion of the *actuarial present value* of pension plan benefits and expenses that is allocated to a valuation year by the *actuarial cost method*. The *annual normal cost* may differ depending upon the *actuarial cost method* used.

#### **Contribution Amounts**

(a) The *Minimum Contribution*\* is the contribution required for a plan year in order to ensure funding which satisfies the funding requirements of *ERISA*. It normally consists of the *annual normal cost* plus the *amortization* payment for the *unfunded actuarial accrued liability* as determined by the *actuarial cost method*. The *Absolute Minimum Contribution* is the contribution required to avoid a *funding deficiency* in the *Funding Standard Account*.

(b) The *Maximum Deduction*\* is the largest contribution to the plan which is currently deductible. The law limits how rapidly the *unfunded actuarial accrued liabilities* may be amortized. The *Maximum Deduction* normally consists of the *annual normal cost* plus the *amortization* payment (limit adjustment) based on the shortest period permitted by law.

<u>Credit Balance</u>\* is the cumulative excess of credits over charges to the Funding Standard Account.

<u>*Current Liability*\*</u> means the *present value* of all liabilities to *participants* and beneficiaries under

the plan determined as if the plan terminated and based on the plan's *actuarial assumptions* including reasonable withdrawal and mortality rates. The interest rate used to determine *current liability* must be within a specified permissible range and may or may not equal the actuarial assumed rate of interest for purposes of determining *contribution amounts*.

<u>ERISA</u> is the Employee Retirement Income Security Act of 1974, as amended to date--the primary federal act governing pension and welfare plans.

*<u>Fiscal Year</u>* is the year on which the plan sponsor maintains its financial records.

*Funded* means provided by plan assets. A liability is "fully *funded*" when assets exceed or equal the liability.

*Funding Deficiency*\* is an excess of cumulative charges over credits in the plan's *Funding Standard Account*. The deficiency must be eliminated, under penalty of an excise tax, unless the Internal Revenue Service grants a funding waiver under special procedures.

*<u>Funding Standard Account\*</u>* is the account a plan is required to maintain in compliance with the minimum funding standards set by *ERISA*.

*<u>Future Service</u>* is service with the employer after the *valuation date*.

<u>Maximum / Minimum Deduction</u>\* -- See Contribution Amounts.

<u>Member</u> -- See participant.

<u>Normal Retirement Age</u> is an age defined in the plan for purposes of establishing when benefits must be paid and the amount of benefit that is to be treated as non-forfeitable.

<u>Normal Retirement Benefit</u> is the benefit payable when it commences at the *normal retirement age*.

<u>Offsettable Bases\*</u> are the charge and credit amortization bases which are established as the result of the establishment of the plan and plan amendments. Bases created as a result of actuarial gains/(losses) or changes in actuarial assumptions are not offsettable bases.

<u>*Participant*</u> is a person covered by a pension plan in accordance with its terms including active participants, retired participants and beneficiaries, vested terminations and vested transfers.

<u>*Plan Year*</u> is the year on which the plan maintains its financial records.

<u>Present Value</u> is the value of an amount or series of amounts payable at various times, determined as of a given date by the application based on a particular set of *actuarial assumptions*. It is a single sum that reflects the time value of money (through discounts for investment yield) and the probabilities of payment (taking into account death, disability, withdrawal and age at retirement).

<u>Rate of Return</u> is the actual or expected investment income (including interest, dividends, realized gains/(losses) and unrealized appreciation/(depreciation)) as a percentage of a plan's average assets. The rate can be measured on various bases--for example, an actuarial rate based on the *actuarial value of assets*, a market rate based on the market value of assets, etc.

<u>Unfunded</u> means not provided by the value of assets.

<u>Unfunded Actuarial Accrued Liability</u> is the excess of the actuarial accrued liability over the actuarial value of assets.

<u>Unfunded Old Liability</u>\* is the unfunded current liability of the plan as of the beginning of the first plan year beginning after 1987, determined without regard to any plan amendment adopted after October 16, 1987 that increases plan liabilities.

<u>Unfunded Old Liability Amount</u>\* is the amount necessary to amortize the *unfunded old liability* under the plan in equal annual installments over a period of 18 *plan years* beginning with the first *plan year* beginning after 1988.

Valuation -- See Actuarial Valuation.

<u>Valuation Date</u> is the date as of which the actuarial status of the plan is determined.

<u>Vested Benefit</u> is a benefit that is not forfeited if the *participant* has a permanent break in service.

\* -- These terms are used primarily for private plans covered by *ERISA*.