December 2010

# Public Employees Police & Fire Plan

Actuarial Valuation Report as of July 1, 2010

**MERCER** 

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December 2010

Public Employees Retirement Association of Minnesota Public Employees Police & Fire Plan St. Paul MN

Dear Trustees of the Public Employees Police and Fire Fund:

Submitted in this report are the July 1, 2010 actuarial valuation results for the Public Employees Police & Fire Plan. The purposes of this report are to:

- Present Mercer's actuarial estimates of the Plan's liabilities and expenses as required by Minnesota Statutes, Section 356.215 and the Standards for Actuarial Work established by the State of Minnesota Legislative Commission on Pensions and Retirement (LCPR) for the Public Employees Retirement Association of Minnesota (PERA) to incorporate, as PERA deems appropriate, in its financial statements; and
- provide the actuarial required contribution rate for the period beginning July 1, 2010.

To the best of our knowledge and belief, the valuation was performed in accordance with the requirements of Minnesota Statutes, Section 356.215, and the requirements of the Standards for Actuarial Work established by the LCPR, including one modification regarding decrement timing. The LCPR approved this modification prior to the preparation of this report in order to ensure consistency and comparability. For more information about the decrement timing methodology, please refer to page 21.

We are available to answer any questions on the material in this report or to provide explanations or further details as appropriate. Moreover, this report contains a Glossary of certain terms referenced in the report, which you may wish to consult before reviewing the report. The undersigned credentialed actuaries meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained in this report. In addition, Mr. Dickson meets the requirements of "approved actuary" under Minnesota Statutes, Section 356.215, Subdivision 1, Paragraph (c). We are not aware of any direct or material indirect financial interest or relationship, including investments or other services that could create a conflict of interest, that would impair the objectivity of our work.

Respectfully submitted,

Gary D. Dickson, FSA, EA, MAAA

Borita J. Wurst. ASA. EA. MAAA

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## Highlights

#### Contributions

The following table summarizes important contribution information as described in the "Development of Costs" section.

	Actuarial Valuation as of			
Contributions	July 1, 2010	July 1, 2009		
Statutory Contributions – Chapter 353E (% of Payroll)	23.75%	23.50%		
Required Contributions - Chapter 356 (% of Payroll)	25.52%	29.99%		
Sufficiency / (Deficiency)	(1.77%)	(6.49%)		

The contribution deficiency decreased from (6.49%) of payroll to (1.77%) of payroll. The primary reasons for the improved contribution deficiency are the changes in plan provisions. A significant contribution deficiency remains. Without further changes or favorable actuarial experience, the funded status will deteriorate in the future.

The "Plan Assets" section provides detail on the plan assets used for the valuation including a development of the actuarial value of assets (AVA). The market value of assets (MVA) earned 15.3% for the plan year ending June 30, 2010. The AVA earned 1.9% for the plan year ending June 30, 2010 as compared to the assumed rate of 8.50%, which is mandated by statute. Due to the asset smoothing method used, the AVA used to determine the contributions in this valuation exceeds the MVA by 16%. Absent future investment gains to offset the investment losses being smoothed, future required contributions will increase as past investment losses become recognized. If asset smoothing methods were not used for this valuation, the required contribution rate, based on the market value of assets, would have been 31.00% of pay instead of 25.52% of pay.

Participant reconciliation and statistics are detailed in the "Membership Data" section. The "Actuarial Basis" section includes a summary of plan provisions and actuarial methods and assumptions used for the calculations in this report. The "Plan Accounting" section details the required accounting information for the Plan under GASB Statement No. 25 (as amended by GASB 50).

Changes in plan provisions and actuarial assumptions are reflected in this report and summarized in the Actuarial Basis and Effects of Changes sections.

# **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in plan provisions, actuarial assumptions or valuation methods and procedures between the two valuations are described after the summary.

	Actuarial Valuation as of				
		July 1, 2010		July 1, 2009	
Contributions (% of Payroll)					
Statutory – Chapter 353E		23.75%		23.50%	
Required – Chapter 356		25.52%		29.99%	
Sufficiency / (Deficiency)		(1.77%)		(6.49%)	
Funding Ratios (dollars in thousands)					
Accrued Benefit Funding Ratio					
<ul><li>Current assets (AVA)</li></ul>	\$	5,188,339	\$	5,239,855	
<ul> <li>Current benefit obligations</li> </ul>		5,780,134		6,107,112	
<ul> <li>Funding ratio</li> </ul>		89.76%		85.80%	
Accrued Liability Funding Ratio					
<ul><li>Current assets (AVA)</li></ul>	\$	5,188,339	\$	5,239,855	
<ul> <li>Market value of assets (MVA)</li> </ul>		4,453,737		4,001,046	
<ul> <li>Actuarial accrued liability</li> </ul>		5,963,672		6,296,274	
<ul><li>Funding ratio (AVA)</li></ul>		87.00%		83.22%	
<ul><li>Funding ratio (MVA)</li></ul>		74.68%		63.55%	
Projected Benefit Funding Ratio (AVA)					
<ul> <li>Current and expected future assets</li> </ul>	\$	7,213,368	\$	7,105,933	
<ul> <li>Current and expected future benefit obligations</li> </ul>		7,451,459		7,986,149	
<ul> <li>Funding ratio</li> </ul>		96.80%		88.98%	
Participant Data					
Active members					
- Number		11,002		11,035	
<ul> <li>Projected annual earnings (000s)</li> </ul>	\$	795,171	\$	786,887	
<ul> <li>Average annual earnings (projected)</li> </ul>	\$	72,275	\$	71,308	
<ul> <li>Average age</li> </ul>		40.0		39.6	
<ul> <li>Average service</li> </ul>		12.1		11.7	
Service retirements		5,354		5,213	
Survivors		1,413		1,380	
Disability retirements		859		838	
Deferred retirements		1,315		1,280	
Terminated other non-vested		930		911	
Total		20,873		20,657	

## **Effects of Changes**

The following changes in plan provisions and actuarial assumptions were recognized as of July 1, 2010:

- Post-retirement benefit increases change from 2.5% to 1.0% for January 1, 2011 and January 1, 2012, and inflation up to 1.5% thereafter. If the accrued liability funding ratio of the plan reaches 90% (on a market value of assets basis) in the future, the benefit increase will revert to inflation (up to a cap of 2.5%). The mandated post-retirement investment return assumption was changed from 6.0% to 7.0% (7.5% for first two years) to reflect the change in post-retirement benefit increases.
- The requirement for benefit recipients to receive a full increase in benefits changed from 12 full months in receipt as of December 31 to 18 full months and the requirement to receive a partial increase in benefits changed from 0 months in receipt as of December 31 to 6 months.
- The minimum service requirement to obtain a vested benefit was changed from three years to five years for members first hired after June 30, 2010.
- For vested terminations prior to January 1, 2012, augmentation changes to 1.0% effective January 1, 2012. There will be no augmentation for terminations occurring on or after January 1, 2012.
- The annual interest credited to member contributions will change from 6.0% to 4.0% beginning July 1, 2011.
- Member contributions will increase from 9.4% to 9.6% of pay and employer contributions will increase from 14.1% to 14.4% of pay beginning January 1, 2011.

The combined impact of the above changes was to decrease the accrued liability by \$625 million and decrease the required contribution by 7.1% of pay, as follows:

	Before Plan and Assumption Changes	Reflecting Plan and Assumption Changes	Impact of Changes
Normal Cost Rate (% of pay)	22.1%	19.6%	(2.5%)
Amortization of Unfunded (% of pay)	10.4%	5.8%	(4.6%)
Expenses (% of pay)	0.1%	0.1%	0.0%
Total Required Contribution (% of Pay)	32.6%	25.5%	(7.1%)
Accrued Liability Funding Ratio (AVA)	78.8%	87.0%	8.2%
Projected Benefit Funding Ratio	87.3%	96.8%	9.5%
Unfunded Accrued Liability (000's)	\$ 1,400	\$ 775	\$ (625)

The change in the minimum service requirement (vesting) did not have an impact on the 2010 valuation results since it is only effective for members hired after the valuation date.

## Effects of Changes (continued)

#### Valuation of Future Post-Retirement Benefit Increases

A very important assumption affecting the valuation results is the expectation of future post-retirement benefit increases. The plan's accrued liability funding ratio (on a market value of assets basis and assuming 1.5% benefit increases after 2012) is currently 74.7%. If the plan reaches a funding ratio of 90% (on a market value of assets basis) in the future, post-retirement increases will revert to inflation (up to a cap of 2.5%).

We performed a projection of liabilities and assets, using the 2010 valuation results as a baseline (including 1.5% benefit increases after 2012) and assuming future experience follows the valuation assumptions. The projection indicates that, without contribution increases (other than those effective January 1, 2011), changes in benefits or assumptions, or favorable experience, the funded status of this plan is expected to decline from the current level of 74.7%.

The liabilities in this report are based on the assumption that the post-retirement benefit increase will remain at the reduced level of 1.5% indefinitely. We relied on direction from PERA, including PERA's interpretation of applicable Minnesota Statutes, on this issue. If we assumed future post-retirement benefit increases of 2.5% instead of 1.5% after 2012, the actuarial accrued liability would be approximately \$6.6 billion instead of approximately \$6.0 billion, resulting in an accrued liability funding ratio of 67.9% (on a market value basis).

## **Important Notices**

Mercer has prepared this report exclusively for the Public Employees Retirement Association of Minnesota (PERA) and the Legislative Commission on Pensions and Retirement (LCPR); Mercer is not responsible for reliance upon this report by any other party. Subject to this limitation, PERA may direct that this report be provided to its auditors in connection with audits of the Plan or its sponsoring entities.

The only purposes of this report are to:

- Present Mercer's actuarial estimates of the Plan's liabilities and expenses as required by Minnesota Statutes, Section 356.215 and the Standards for Actuarial Work established by the State of Minnesota LCPR for PERA to incorporate, as PERA deems appropriate, in its financial statements; and
- provide the actuarial required contribution rate for the period beginning July 1, 2010.

This report may not be used for any other purpose; Mercer is not responsible for the consequences of any unauthorized use.

Decisions about benefit changes, granting new benefits, investment policy, funding policy, benefit security and/or benefit-related issues should not be made on the basis of this valuation, but only after careful consideration of alternative economic, financial, demographic and societal factors, including financial scenarios that assume future sustained investment losses.

The State Board of Investment (SBI) is solely responsible for selecting the plan's investment policies, asset allocations and individual investments. Mercer's actuaries have not provided any investment advice to the Board of Directors of the SBI.

A valuation report is only a snapshot of a Plan's estimated financial condition at a particular point in time; it does not predict the Plan's future financial condition or its ability to pay benefits in the future and does not provide any guarantee of future financial soundness of the Plan. Over time, a plan's total cost will depend on a number of factors, including the amount of benefits the plan pays, the number of people paid benefits, the period of time over which benefits are paid, plan expenses and the amount earned on any assets invested to pay benefits. These amounts and other variables are uncertain and unknowable at the valuation date.

Because modeling all aspects of a situation is not possible or practical, we may use summary information, estimates, or simplifications of calculations to facilitate the modeling of future events in an efficient and cost-effective manner. We may also exclude factors or data that are immaterial in our judgment. Use of such simplifying techniques does not, in our judgment, affect the reasonableness of valuation results for the plan.

To prepare the valuation report, actuarial assumptions, as described in the *Actuarial Basis* section of this report, are used in a forward looking financial and demographic model to present a single scenario from a wide range of possibilities; the results based on that single scenario are included in the valuation. The future is uncertain and the plan's actual experience will differ from those assumptions; these differences may be significant or material because these results are very sensitive to the assumptions made and, in some cases, to the interaction between the assumptions.

Different assumptions or scenarios within the range of possibilities may also be reasonable and results based on those assumptions would be different. As a result of the uncertainty inherent in a forward looking projection over a very long period of time, no one projection is uniquely "correct" and many alternative projections of the future could also be regarded as reasonable. Two different actuaries could, quite reasonably, arrive at different results based on the same data and different views of the future. A "sensitivity analysis" shows the degree to which results would be different if you substitute alternative assumptions within the range of possibilities for those

## **Important Notices**

utilized in this report. We have not been engaged to perform such a sensitivity analysis and thus the results of such an analysis are not included in this report. At PERA's request, Mercer is available to perform such a sensitivity analysis.

Actuarial assumptions may also be changed from one valuation to the next because of changes in mandated requirements, plan experience, changes in expectations about the future and other factors. A change in assumptions is not an indication that prior assumptions were unreasonable when made.

Because valuations are a snapshot in time and are based on estimates and assumptions that are not precise and will differ from actual experience, contribution calculations are inherently imprecise. There is no uniquely "correct" level of contributions for the coming plan year.

Valuations do not affect the ultimate cost of the Plan, only the timing of contributions into the Plan. Plan funding occurs over time. Contributions not made this year, for whatever reason, including errors, remain the responsibility of the Plan sponsor and can be made in later years. If the contribution levels over a period of years are lower or higher than necessary, it is normal and expected practice for adjustments to be made to future contribution levels to take account of this with a view to funding the plan over time.

Data, computer coding and mathematical errors are possible in the preparation of a valuation involving complex computer programming and thousands of calculations and data inputs. Errors in a valuation discovered after its preparation may be corrected by amendment to the valuation or in a subsequent year's valuation.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215, the LCPR, and the Trustees. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in the *Actuarial Basis* section of this report. PERA is solely responsible for communicating to Mercer any changes required thereto.

To prepare this report Mercer has used and relied on financial data and participant data supplied by PERA and summarized in the *Plan Assets* and *Membership Data* section of this report. PERA is responsible for ensuring that such participant data provides an accurate description of all persons who are participants under the terms of the plan or otherwise entitled to benefits as of the valuation date that is sufficiently comprehensive and accurate for the purposes of this report. Although Mercer has reviewed the data in accordance with Actuarial Standards of Practice No. 23, Mercer has not verified or audited any of the data or information provided.

Mercer has also used and relied on the summary of plan provisions, including amendments, and interpretations of plan provisions, supplied by PERA as summarized in the *Actuarial Basis* section of this report and on plan provisions stipulated by statute. We have assumed for purposes of this valuation that copies of any official plan document including all amendments as well as any interpretations of any such document have been provided to Mercer along with a written summary of any other substantive commitments. The Trustees are solely responsible for the validity, accuracy and comprehensiveness of this information. If any data or plan provisions supplied are not accurate and complete, the valuation results may differ significantly from the results that would be obtained with accurate and complete information; this may require a later revision of this report. Moreover, plan documents may be susceptible to different interpretations, each of which could be reasonable, and that the different interpretations could lead to different valuation results.

## **Important Notices**

PERA should notify Mercer promptly after receipt of the valuation report if PERA disagrees with anything contained in the valuation report or is aware of any information that would affect the results of the valuation report that has not been communicated to Mercer or incorporated therein. The valuation report will be deemed final and acceptable to PERA unless PERA promptly provides such notice to Mercer.

The information contained in this document (including any attachments) is not intended by Mercer to be used, and it cannot be used, for the purpose of avoiding penalties under the Internal Revenue Code that may be imposed on the taxpayer.

## Supplemental Information

The remainder of the report includes information supporting the results presented in the previous sections.

- **Plan assets** presents information about the plan's assets as reported by the Public Employees Retirement Association of Minnesota. The assets represent the portion of total fund liabilities that has been funded.
- **Membership data** presents and describes the membership data used in the valuation.
- **Development of costs** shows the liabilities for plan benefits and the derivation of the contribution amount.
- **Actuarial basis** describes the plan provisions, as well as the methods and assumptions used to value the plan. The valuation is based on the premise that the plan is ongoing.
- Plan accounting under GASB 25 (as amended by GASB 50) shows the disclosures required by GASB Statement No. 25 as amended by GASB Statement No. 50.
- **Glossary** defines the terms used in this report.

# Plan Assets

Statement of Plan Net Assets for Year Ended June 30, 2010 (Dollars in Thousands)

	Market Value		
Assets in Trust	<u>,                                      </u>		
<ul> <li>Cash, equivalents, short term securities</li> </ul>	\$	102,069	
<ul> <li>Fixed income</li> </ul>		1,095,364	
<ul><li>Equity</li></ul>		2,566,135	
<ul> <li>SBI Alternative</li> </ul>		694,566	
Total assets in trust	\$	4,458,134	
Assets Receivable		2,138	
Amounts Payable		(6,535)	
Net assets held in trust for pension benefits	\$	4,453,737	

## Plan Assets

## Reconciliation of Plan Assets (Dollars in Thousands)

The following exhibit shows the revenue, expenses and resulting assets of the Fund as reported by the Public Employees Retirement Association for the Plan's Fiscal Year July 1, 2009 to June 30, 2010.

	Market Value			
Change in Assets				
1. Fund balance at market value at July 1, 2009	\$	4,001,046		
2. Contributions				
a. Member		71,736		
b. Employer		107,066		
c. Other sources		0		
d. Total contributions		178,802		
3. Investment income				
a. Investment income		608,534		
b. Investment expenses		(6,358)		
c. Net subtotal		602,176		
4. Other		0		
<b>5. Total additions</b> $(2.d. + 3.c. + 4.)$	\$	780,978		
6. Benefits paid				
a. Annuity benefits		(326,041)		
b. Refunds		(1,493)		
c. Total benefits paid		(327,534)		
7. Expenses				
a. Other		0		
b. Administrative		(753)		
c. Total expenses		(753)		
8. Total distributions $(6.c. + 7.c.)$	\$	(328,287)		
<b>9. Fund balance at market value at June 30, 2010</b> (1. + 5. + 8.)	\$	4,453,737		

# Plan Assets

## Actuarial Asset Value (Dollars in Thousands)

				Ju	ıne 30, 2010
1. Market value of assets available for benefits				\$	4,453,737
2. Determination of average balance					
a. Total assets available at July 1, 2009					4,001,046
b. Total assets available at June 30, 2010					4,453,737
c. Net investment income for fiscal year ending	g Jun	e 30, 2010			602,176
d. Average balance $[a. + b c.]/2$					3,926,303
3. Expected return [8.5% x 2.d.]					333,736
4. Actual return					602,176
5. Current year unrecognized asset return					268,440
6. Unrecognized asset recognized asset returns*					
		Original Amount	% Not Recognized		
a. Year ended June 30, 2010	\$	268,440	80%	\$	214,752
b. Year ended June 30, 2009		(1,395,085)	60%		(837,051)
c. Year ended June 30, 2008		(416,143)	40%		(166,456)
d. Year ended June 30, 2007		270,763	20%		54,153
e. Total unrecognized return				\$	(734,602)
7. Actuarial value at June 30, 2010 (1. – 6.e.)				\$	5,188,339

<sup>\*</sup> Prior to the year ended June 30, 2009, unrecognized asset returns do not include Post Fund gains or losses.

## Distribution of Active Members

	-			ı cai	S OI SEIV	rice as or	Julie 30,	2010			
Age	<3*	3 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40+	Total
<25	283	28									311
Avg. Earnings	34,603	53,597									36,313
25 – 29	538	538	336								1,412
Avg. Earnings	43,206	58,680	62,742								53,750
30 – 34	234	321	900	282							1,737
Avg. Earnings	42.140	58,355	65,416	69,196							61,589
g	,	,	,	,							,
35 - 39	126	193	553	1,076	190						2,138
Avg. Earnings	41,754	58,142	64,262	71,836	75,642						67,206
40 44	74	07	044	004	070	0.4.4	4				0.007
40 – 44	71	97	314	684	676	244	1				2,087
Avg. Earnings	39,190	56,257	64,024	71,807	76,600	82,452	88,076				71,608
45 – 49	30	35	128	292	428	615	196	2			1,726
Avg. Earnings	40,841	52,198	64,213	71,396	76,146	80,878	81,284	81,292			75,634
0 0	,	·	·	•	•	,	·	·			ŕ
50 – 54	17	25	67	119	144	293	289	116	1		1,071
Avg. Earnings	43,220	48,305	65,276	70,554	76,558	79,634	84,742	86,151	77,684		78,086
55 – 59	9	9	38	58	45	80	85	84	7		415
Avg. Earnings	25,759	51,836	65,926	67,694	72,469	77,751	84,189	85,697	79,350		75,954
60 - 64	1	6	16	10	8	13	16	12	9	1	92
Avg. Earnings	2,614	42,452	66,403	63,327	65,602	80,194	70,691	87,619	77,962	111,290	70,824
					_	_	_				
65 – 69	1		3		2	2	2				10
Avg. Earnings	12,598		26,552		32,673	54,657	52,307				37,153
70+				2	1						3
Avg. Earnings				79,608	55,571						71,595
gago				. 0,000	55,57						,500
Total	1,310	1,252	2,355	2,523	1,494	1,247	589	214	17	1	11,002
Avg. Earnings	40,572	57,697	64,474	71,299	76,088	80,644	83,025	86,010	78,517	111,290	67,270

<sup>\*</sup> This exhibit does not reflect service earned in other PERA or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is average annual earnings actually received in fiscal year end 2010.

## Distribution of Service Retirements

	Years	Retired	as of	June	30,	2010
--	-------	---------	-------	------	-----	------

				o mounou uc		, _0.0		
Age	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	Tota
<45								0
Avg. Benefit								N/A
45 - 50								0
Avg. Benefit								N/A
50 – 54	105	302						40
Avg. Benefit	48,221	44,437						45,41
55 – 59	69	487	503					1,05
Avg. Benefit	57,442	50,632	44,795					48,30
60 – 64	23	178	556	488				1,24
Avg. Benefit	45,314	42,634	47,750	46,685				46,55
65 – 69	7	35	117	626	128			91
vg. Benefit	23,330	36,576	32,709	52,754	47,006			48,53
70 – 74	1	5	32	233	380	17		66
vg. Benefit	23,484	46,809	23,265	52,268	52,389	36,338		50,45
75 – 79			6	96	232	161		49
wg. Benefit			39,112	49,682	51,270	47,083		49,45
80 – 84			3	19	167	93	68	35
vg. Benefit			8,945	45,935	52,678	47,290	52,553	50,48
85 – 89				5	66	44	43	15
vg. Benefit				39,815	51,560	38,894	37,732	43,89
90+				3	28	7	21	5
Avg. Benefit				38,512	50,542	36,499	30,936	41,28
Total	205	1,007	1,217	1,470	1,001	322	132	5,35
vg. Benefit	50,028	46,853	44,301	50,300	51,383	45,227	44,286	48,02

In each cell, the top number is the count of retired participants for the age/service combination and the bottom number is the average annual benefit amount.

## Distribution of Survivors

Years Since	Death as	of June	30. 2010
-------------	----------	---------	----------

						,		
Age	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	Total
<45	23	44	35	22	4	1		129
Avg. Benefit	14,189	15,551	15,020	18,834	18,128	24,983		15,877
45 - 49								24
Avg. Benefit	48,361	33,729	30,419	27,673	33,987			33,672
50 - 54	1	1./	13	7	2	1	1	45
Avg. Benefit								
Avg. Benefit	37,509	27,960	33,792	32,482	50,119	44,052	18,475	33,433
55 - 59	4	21	10	8	9	7	4	63
Avg. Benefit	45,628	32,411	31,900	34,738	34,481	36,016	28,431	33,908
J	,	,	,	,	,	,	,	•
60 - 64	8	31	27	15	27	10	6	124
Avg. Benefit	38,418	26,130	30,386	35,727	36,833	27,809	31,656	31,744
65 - 69								149
Avg. Benefit	35,546	29,954	28,251	33,435	29,611	37,110	32,282	30,849
70 74	2	07	22	07	10	45	0	127
70 – 74								
Avg. Benefit	23,740	36,209	28,468	26,291	31,310	35,592	26,708	30,655
75 – 79	9	36	40	41	41	10	17	194
Avg. Benefit								
g	- 1, - 1 -	_,,,,,,			- 1, - 1 1			
80 - 84	12	39	47	46	60	21	23	248
Avg. Benefit	30,523	24,591	26,434	23,113	27,815	30,364	21,076	25,896
85 – 89	8		28		51			
Avg. Benefit	23,857	25,308	21,058	21,842	27,320	25,395	19,036	23,931
90+	3	8	13	24	34	15	13	110
Avg. Benefit								
, g. 20110111	. 0,0 10	.0,002	. 0,000	_0,000	20,020	20,101		,
Total	87	297	292	265	268	109	95	1,413
Avg. Benefit	27,778	26,377	25,987	25,533	29,663	29,395	23,197	26,866

In each cell, the top number is the count of survivors for the age/years since death combination and the bottom number is the average annual benefit amount.

## Distribution of Disability Retirements

Years	Disable	ec he	of June	30	2010
I Eal S	DISADI	=u as	oi June	SU.	<b>ZU I U</b>

	Years Disabled as of June 30, 2010									
Age	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	Total		
<45	9	36	29	11	1			86		
Avg. Benefit	30,513	34,258	30,242	30,056	38,310			32,022		
45 - 49	7	28	36	24	4			99		
Avg. Benefit	28,772	37,564	35,755	34,350	36,535			35,464		
50 - 54	7	47	61	30	4	4	1	154		
Avg. Benefit	55,384	43,626	37,555	40,240	41,748	36,197	16,205	40,676		
55 - 59	2	39	97	47	9	1		195		
Avg. Benefit	41,857	45,065	48,632	42,164	43,990	37,946		46,021		
60 - 64	1	16	72	108	15			212		
Avg. Benefit	49,327	33,400	53,006	54,789	53,074			52,422		
65 – 69		3	15	44	19			81		
Avg. Benefit		34,721	39,319	51,785	50,625			48,572		
70 - 74				13	15			28		
Avg. Benefit				52,098	52,687			52,414		
75 – 79				3	1			4		
Avg. Benefit				27,451	24,321			26,669		
80 - 84								0		
Avg. Benefit								N/A		
85 - 89								0		
Avg. Benefit								N/A		
90+								0		
Avg. Benefit								N/A		
Total	26	169	310	280	68	5	1	859		
Avg. Benefit	38,337	39,832	43,802	47,498	48,823	36,546	16,205	44,383		

In each cell, the top number is the count of disabled participants for the age/years since disability combination and the bottom number is the average annual benefit amount.

## **Reconciliation of Members**

		Terminated					
	Actives	Deferred Retirement	Other Non-vested	Service Retirements	Disability Retirements	Survivors*	Total
Members on 6/30/2009	11,035	1,280	911	5,213	838	1,380	20,657
New entrants	363	N/A	N/A	N/A	N/A	N/A	363
Return to active	29	(18)	(11)	0	0	N/A	0
Terminated non-vested	(56)	N/A	56	N/A	N/A	N/A	0
Service retirements	(203)	(45)	N/A	248	N/A	N/A	0
Terminated deferred	(100)	100	N/A	N/A	N/A	N/A	0
Terminated refund	(24)	(16)	(20)	N/A	N/A	N/A	(60)
Deaths	(16)	(1)	(1)	(118)	(10)	(55)	(201)
New beneficiary	N/A	N/A	N/A	N/A	N/A	100	100
Payments expired	N/A	N/A	N/A	N/A	N/A	(10)	(10)
Disabled	(26)	(5)	N/A	N/A	31	0	0
Data correction	0	20	(5)	11	0	(2)	24
Net change	(33)	35	19	141	21	33	216
Members on 6/30/2010	11,002	1,315	930	5,354	859	1,413	20,873

<sup>\*</sup> Includes 78 multiple beneficiaries as of June 30, 2009 and 85 multiple beneficiaries as of June 30, 2010.

Former Member Statistics	Vested		Non-vested	Total
Number	1,315		930	2,245
Average Age	45.5 years		44.7 years	45.2 years
Average Service	8.8 years		1.0 years	5.8 years
Average annual benefits, including augmentation to age 55	\$ 20,231		N/A	N/A
Total refund value as of valuation date	\$ 26,180,211	\$	1,249,711	\$ 27,429,922

## Actuarial Valuation Balance Sheet (Dollars in Thousands)

The actuarial balance sheet is based on the fundamental equation that at any given time the present value of benefits to be paid in the future must be equal to the assets on hand plus the present value of future contributions to be received. The total rate of contribution is determined as that amount which will make the total present and potential assets balance with the total present value of future benefits. The members' rate of contribution is fixed at the current schedule of compensation. The Employer's rate of contribution is the balance required to cover the total rate of contribution.

The contributions made in excess of amounts required for current benefit payments are accumulated as a reserve to help meet benefit payments in later years. It is this reserve system which permits the establishment of a level rate of contribution each year

	June 30, 2010
A. Actuarial Value of Assets	\$ 5,188,339
B. Present value of expected future assets	
1. Present value of expected future statutory supplemental contributions	\$ 537,242
2. Present value of future normal cost contributions	1,487,787
3. Total expected future assets $(1. + 2.)$	\$ 2,025,029
C. Total current and expected future assets $(A. + B.3.)$	\$ 7,213,368*
Non-Vested <u>Ve</u>	<u>'ested</u> <u>Total</u>
D. Current benefit obligations	
1. Benefit recipients	
a. Service requirements \$ 0 \$ 2,5	,551,275 \$ 2,551,275
b. Disability 0 4	432,410 432,410
c. Survivors 0 3	315,891 315,891
2. Deferred retirements with augmentation 0 2	246,029 246,029
3. Former members without vested rights 1,625	0 1,625
4. Active Members 20,146 2,2	,212,758 2,232,904
5. Total Current Benefit Obligations \$ 21,771 \$ 5,7	,758,363 \$ 5,780,134
E. Expected Future Benefit Obligations	1,671,325
F. Total Current and Expected Future Benefit	
Obligations $(D.5. + \tilde{E}.)$	\$ 7,451,459
G. Current Unfunded Benefit Obligations (D.5. – A.)	\$ 591,795
H. Current and Future Unfunded Benefit Obligations (F. – C.)	\$ 238,091

<sup>\*</sup> Does not reflect deferred investment losses due to the asset smoothing method. Total expected future assets on a market value basis are \$6,478,766.

Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate (Dollars in Thousands)

	Value	uarial Present e of Projected Benefits	Va	uarial Present lue of Future ormal Costs	Actuarial Accrued Liability
A. Determination of Actuarial Accrued Liability (AAL)					
1. Active Members					
a. Retirement annuities	\$	3,361,900		1,154,130	\$ 2,207,770
b. Disability benefits		341,281		190,843	150,438
c. Survivor's benefits		98,332		56,785	41,547
d. Deferred retirements		102,716		86,029	16,687
e. Total	\$	3,904,229	\$	1,487,787	\$ 2,416,442
2. Deferred retirements with future augmentation		246,029		0	246,029
3. Former members without vested rights		1,625		0	1,625
4. Annuitants		3,299,576		0	3,299,576
5. Total	\$	7,451,459	\$	1,487,787	\$ 5,963,672
B. Determination of Unfunded Actuarial Accrued Liability	ty (UA.	AL)			
1. Actuarial accrued liability					\$ 5,963,672
2. Current assets (AVA)					5,188,339
3. Unfunded actuarial accrued liability					\$ 775,333
C. Determination of Supplemental Contribution Rate*					
1. Present value of future payrolls through the amortization date of July 1, 2038					\$ 13,431,047
2. Supplemental contribution rate (B.3. / C.1.)					5.77%**

<sup>\*</sup> The amortization of the unfunded actuarial accrued liability (UAAL) using the current amortization method results in initial payments less than the "interest only" payment on the UAAL. Payments less than the interest only amount will result in the UAAL increasing for an initial period of time.

<sup>\*\*</sup>The amortization factor as of July 1, 2010 is 16.8988.

Changes in Unfunded Actuarial Accrued Liability (UAAL) (Dollars in Thousands)

		Year Ending June 30, 2010
A.	Unfunded actuarial accrued liability at beginning of year	\$ 1,056,419
B.	Changes due to interest requirements and current rate of funding	
	1. Normal cost and actual administrative expenses	\$ 174,456
	2. Contributions	(178,802)
	3. Interest on A., B.1. and B.2.	89,611
	4. Total $(B.1. + B.2. + B.3.)$	\$ 85,265
C.	Expected unfunded actuarial accrued liability at end of year $(A. + B.4.)$	1,141,684
D.	Increase (decrease) due to actuarial losses (gains) because of experience deviations from expected	
	1. Salary increases	\$ (96,316)
	2. Investment return (AVA)	341,851
	3. Mortality of benefit recipients	24,019
	4. Other items	(11,201)
	5. Total	\$ 258,353
E.	Unfunded actuarial accrued liability at end of year before plan amendments and changes in actuarial assumptions $(C. + D.5.)$	\$ 1,400,037
F.	Change in unfunded actuarial accrued liability due to changes in plan provisions	\$ (624,704)
G.	Change in unfunded actuarial accrued liability due to changes in actuarial assumptions*	\$ 0
H.	Change in unfunded actuarial accrued liability due to changes in actuarial methods	\$ 0
I.	Unfunded actuarial accrued liability at end of year $(E. + F. + G. + H.)$	\$ 775,333

<sup>\*</sup> The effect of the change in the post-retirement investment return assumption is included in Item F.

Determination of Contribution Sufficiency/(Deficiency) (Dollars in Thousands)

The Annual Required Contribution (ARC) is the sum of normal cost, a supplemental contribution to amortize the UAAL, and an allowance for expenses.

	Percent of Payroll	Dollar Amount
A. Statutory contributions – Chapter 353E		
1. Employee contributions	9.50%	\$ 75,541
2. Employer contributions	14.25%	113,312
3. Total	23.75%	\$ 188,853
B. Required contributions – Chapter 356		
1. Normal cost		
a. Retirement benefits	15.17%	\$ 120,636
b. Disability benefits	2.62%	20,779
c. Survivors	.77%	6,154
d. Deferred retirement benefits	1.09%	8,675
e. Total	19.65%	\$ 156,244
<ol> <li>Supplemental contribution amortization by July 1, 2038 of Unfunded Actuarial Accrued Liability</li> </ol>	5.77%	\$ 45,881
3. Allowance for expenses	.10%	\$ 795
4. Total	25.52%	\$ 202,920
C. Contribution Sufficiency/(Deficiency) (A.3. – B.4.)	(1.77%)	\$ (14,067)

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$795,171.

#### **Actuarial Cost Method**

Liabilities and contributions in this report are computed using the Individual Entry Age Normal Cost Method. This method is prescribed by Minnesota Statutes.

The objective under this method is to fund each member's benefits under the Plan as payments which are level as a percentage of salary, starting at original participation date (or employment date), and continuing until the assumed date of retirement termination, disability or death. For valuation purposes, entry age for each member is determined as the age at valuation minus years of service as of the valuation date.

At any given date, a liability is calculated equal to the contributions which would have been accumulated if this method of funding had always been used, the current plan provisions had always been in place, and all assumptions had been precisely accurate. The difference between this liability and the assets (if any) which are held in the fund is the unfunded liability. The unfunded liability is typically funded over a chosen period in accordance with the amortization schedule.

A detailed description of the calculation follows:

The normal cost for each active member under the assumed retirement age is determined by applying to earnings the level percentage of salary which, if contributed each year from date of entry into the Plan until the assumed retirement (termination, disability or death) date, is sufficient to provide the full value of the benefits expected to be payable.

- The present value of future normal costs is the total of the discounted values of all active members' normal cost, assuming these to be paid in each case from the valuation date until retirement (termination, disability or death) date.
- The present value of projected benefits is calculated as the value of all benefit payments expected to be paid to the Plan's current members, including active and retired members, beneficiaries, and terminated members with vested rights.
- The accrued liability is the excess of the present value of projected benefits over the present value of future normal costs.
- The unfunded liability is the excess of the accrued liability over the assets of the fund, and represents that part of the accrued liability which has not been funded by accumulated past contributions.

#### **Decrement Timing**

All decrements are assumed to occur on the anniversary of the valuation date, beginning on the valuation date. Decrement timing is a fundamental part of the computer programming underlying actuarial calculations. Mercer's valuation systems use beginning of year decrements, a generally accepted actuarial practice. The LCPR approved this modification to the Standards for Actuarial Work prior to the preparation of this report in order to ensure consistency and comparability.

#### Asset Valuation Method

**Assets**: The assets are valued based on a five-year moving average of expected and market values (five-year average actuarial value) determined as follows:

- At the end of each fiscal year, an average asset value is calculated as the average of the market asset value at the beginning and end of the fiscal year net of investment income for the fiscal year;
- The investment gain or (loss) is taken as the excess of actual investment income over the expected investment income based on the average asset value as calculated above;
- The investment gain or (loss) so determined for the fiscal year is recognized over five years at 20% per year;
- The asset value is the sum of the market value plus the scheduled recognition of investment gains or (losses) during the current and the preceding four fiscal years.

The Minnesota Post Retirement Investment Fund (Post Fund) was dissolved on June 30, 2009. For the purpose of determining the actuarial value of assets, the Post Fund asset gains or losses for the fiscal years ending on or after June 30, 2009 are recognized incrementally over five years at 20% per year, similar to the smoothing described above. Prior to June 30, 2009, Post Fund asset gains and losses were not smoothed.

## Payment on the Unfunded Actuarial Accrued Liability

A level percentage of payroll each year to the statutory amortization date of July 1, 2038 assuming payroll increases of 4.50% per annum. If there is a negative Unfunded Actuarial Accrued Liability, the surplus amount shall be amortized over 30 years as a level percentage of payroll.

#### Benefits included or excluded

To the best of our knowledge, all material benefits have been included in the liability.

**IRC Section 415(b):** The limitations of Internal Revenue Code Section 415(b) have been incorporated into our calculations. Annual benefits may not exceed the limits in IRC Section 415. This limit is indexed annually. For 2010, the limit is \$195,000.

**IRC** Section 401(a)17: The limitations of Internal Revenue Code Section 401(a)(17) have been incorporated into our calculations. Compensation for any 12-month period used to determine accrued benefits may not exceed the limits in IRC Section 401(a)(17) for the calendar year in which the 12-month period begins. This limit is indexed annually. For 2010, the limit is \$245,000.

#### **Funding Objective**

The fundamental financing objective of the fund is to establish contribution rates which, when expressed as a percentage of active member payroll, will remain approximately level from generation to generation and meet the required deadline for full funding.

# Summary of Actuarial Assumptions

The following assumptions were used in valuing the liabilities and benefits under the plan. All assumptions are prescribed by Statutes, the LCPR, or the Trustees.

Investment return:	<ul><li>8.5% compounded annually pre-retirement</li><li>7.0% compounded annually post-retirement (7.5% for the first two years)</li></ul>					
Benefit increases after retirement	Payment of annual cost-of-living adjustments after retirement of 1.0% for two years and CPI up to 1.5% thereafter, accounted for by using a 7.0% post-retirement assumption (7.5% for the first two years), as required by statute.					
Salary increases	Reported salary for prior fiscal year, with new hires annualized, increased to current fiscal year and annually for each future year according to the ultimate rate table below.					
Mortality						
Healthy pre-retirement			ales set back six years males set back six years			
Healthy post-retirement	_		ales set back one year males set back one year			
Disabled		Post-Retirement Mon	es 41 to 59, graded rates between 1965 RRB rtality Table. For ages 60 and later, the Healthy			
Retirement	Members retiring from active status are assumed to retire according to the following age related rates:					
	Ages:	50-54	10%			
		55	30%			
		56-59	20%			
		60-61	25%			
		62-64	35%			
		65-69	50%			
		70 & Over	100%			
Withdrawal		_	an experience. Ultimate rates after the third ct rates are 3.50% per year for each of the			
Disability	Rates are shown are duty disabilit		s are calculated assuming all future disabilities			
Allowance for Combined Service Annuity	Liabilities for former members are increased by 30.00% to account for the effect of some participants having eligibility for a Combined Service Annuity due to continued public employment.					
Expenses	Prior year admin	strative expenses ex	pressed as percentage of prior year payroll.			
Refund of contributions		he larger of their co	oming eligible for a deferred benefit are ntributions accumulated with interest or the			

# Summary of Actuarial Assumptions (continued)

Commencement of deferred benefits	Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at age 55.						
Percentage married	85% of male members and 65% of female members are assumed to be married.						
Age of spouse Eligible children	Wives are assumed to be four years younger than their husbands. For members in payment status actual spouse date of birth is used if provided.						
	Retiring members are ass	umed to have no	dependent children.				
Form of payment	Married members retiring from active status are assumed to elect subsidized joint and survivor form of annuity as follows:						
		<u>Males</u>	<u>Females</u>				
	50% J&S option	40%	15%				
	100% J&S option	45%	15%				
	Unmarried and remaining to receive life annuities.	married membe	ers retiring from active status are assumed				
	Members receiving defermembers) are assumed to		cluding current terminated deferred ity.				
Unknown data for members	To prepare this report, Mercer has used and relied on participant data supplied by the Fund. We have reviewed the participant data for internal consistency and general reasonableness, but we have not verified or audited any of the data or information provided.						
	In cases where submitted assumptions were applied		g or incomplete, the following				
	Data for active members:						
	Date of birth: July 1, 196	5					
	Gender: Male Salary: Prior year salary, if available; otherwise high five salary with a 10% load to account for salary increases						
	Data for terminated members:						
Changes in actuarial assumptions		hange in post-re	anged from 6.0% to 7.0% (7.5% for first tirement benefit increases from 2.5% to ars).				

Summary of Actuarial Assumptions (continued)

Summary of Rates

Rate (%)

Pre-Retiren		ent Mortality	Ultimate Withdrawal	Disability	Salary Increase
Age	Males	Females			
20	0.03%	0.01%	6.01%	0.11%	11.00%
25	0.04	0.02	3.24	0.13	9.00
30	0.04	0.02	1.90	0.16	7.50
35	0.06	0.03	1.46	0.19	6.50
40	0.08	0.04	1.26	0.29	5.50
45	0.11	0.06	0.91	0.54	5.00
50	0.19	0.09	0.50	1.04	4.75
55	0.35	0.15	0.11	2.03	4.75
60	0.57	0.23	0.00	0.00	4.75
65	0.84	0.38	0.00	0.00	4.75
70	1.39	0.64	0.00	0.00	4.75

## **Summary of Plan Provisions**

This summary of provisions reflects the interpretation of applicable Statutes for purposes of preparing this valuation. This interpretation is not intended to create or rescind any benefit rights in conflict with any Minnesota Statutes.

Plan year	July 1 through June 30					
Eligibility	All full-time and certain part-time, police officers and fire fighters, who are not contributing to any other local retirement fund.					
Contributions	Shown as a percent of salary:					
	Effective Date	<b>Employee</b>	<b>Employer</b>			
	January 2010	9.40%	14.10%			
	January 2011	9.60%	14.40%			
	Employee contributions Internal Revenue Code		re "picked up" according to the provisions of 4(h).			
Allowable service	Police and Fire service during which member contributions were made. May also include certain leaves of absence and military service.					
Salary	Includes amounts deducted for deferred compensation or supplemental retirement plans, net income from fees and sick leave payments funded by the employer. Excludes lump sum annual leave payments and sick leave payments and Workers' Compensation benefits.					
Average salary	Average of the five highest successive years of salary. Average Salary is based on all Allowable Service if less than five years.					
Vesting		<ul> <li>0: 100% vested after 3 years</li> <li>0: 50% vested after 5 years</li> <li>60% vested after 6 years</li> <li>70% vested after 7 years</li> <li>80% vested after 8 years</li> <li>90% vested after 9 years</li> <li>100% vested after 10 years</li> </ul>	of Allowable Service; of Allowable Service; of Allowable Service; of Allowable Service; of Allowable Service;			
Retirement		10070 (00000 00001 10 )00	10 01 1 1110 11 110 12 12 12 12 12 12 12 12 12 12 12 12 12			
Normal retirement benefit						
Age/service requirements		Age 55 and vested. Proportionate retirement annuity is available at age 65 and one year of Allowable Service.				
Amount	3.0% of Average Salary for each year of Allowable Service.					
Early retirement						
Age/service requirements	Age 50 and vested.					
Amount	Normal Retirement Benefit based on Allowable Service and Average Salary at retirement date and 0.10% (0.20% for members enrolled in the plan after June 30, 2007) reduction for each month the member is under age 55.					
Form of payment	Life annuity with return on death of any balance of contributions over aggregate monthly payments. Actuarially equivalent options are:					

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without additional reduction.

25%, 50%, 75% or 100% Joint and Survivor with bounce back feature

## Summary of Plan Provisions (continued)

#### Retirement (continued)

# <u>Benefit increase</u>s (continued)

Benefit recipients will receive a future annual 1.0% cost-of-living adjustment (COLA) on January 1, 2011 and January 1, 2012, and an increase matching the rate of inflation, up to 1.5%, each year thereafter. The annual adjustment will match inflation, up to 2.5%, any time the fund exceeds 90% funding (on a Market Value of Assets basis).

A benefit recipient who has been receiving a benefit for at least 18 full months as of December 31 will receive a full increase. Members receiving benefits for at least six full months but less than 18 full months will receive a pro rata increase.

Members retired under laws in effect before July 1, 1973 receive an additional lump sum payment each year. In 1989, this lump sum payment is the greater of \$25 times each full year of Allowable Service or the difference between \$400 times each full year of Allowable Service and the sum of benefits paid from any Minnesota public pension plan plus cash payments from the Social Security Administration for the preceding fiscal year July 1, 1988 through June 30, 1989. In each following year, the lump sum payment will increase by the same percentage increase that is applied to regular annuities paid from the fund. Effective January 1, 2002, annual lump sum payment is divided by 12 and paid as a monthly life annuity in the annuity form elected.

#### Disability

#### Duty disability benefit

Age/service requirement

Amount

Physically or mentally unable to perform normal duties as a police officer or fire fighter as a direct result of an act of duty specific to protecting property and personal safety of others. Members age 55 or older with 20 or more years of Allowable Service are not eligible to apply for duty disability benefits.

60.00%, plus an additional 3.00% for each year of service in excess of 20 years, of Average Salary paid until Normal Retirement Age, or for 60 months, whichever is later. The retirement benefit is then recalculated but is never lower than the disability benefit.

If a member became disabled prior to July 1, 1997 but did not commence their benefit before July 1, 1997, the benefit is calculated under the laws in effect before July 1, 1997, and an actuarial increase shall be made for the change in post-retirement interest rates from 5.00% to 6.00%.

## Summary of Plan Provisions (continued)

#### **Disability** (continued)

Regular disability benefit

Age/service requirement Physically or mentally unable to perform normal duties as a police officer or

fire fighter with one year of Allowable Service. Members age 55 or older with 15 or more years of Allowable Service are not eligible to apply for

regular disability benefits.

Amount 45.00% of Average Salary, paid until Normal Retirement Age, or for 60

months, whichever is later. The retirement benefit is then recalculated but is never lower than the disability benefit. Benefits for total and permanent regular disability are calculated as 3.00% of Average Salary for each year of

Allowable Service, with a minimum of 45.00% of Average Salary.

If a member became disabled prior to July 1, 1997 but did not commence their benefit before July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997, and an actuarial increase shall be made for

the change in post-retirement interest rates from 5.00% to 6.00%.

Benefit increases Same as for retirement.

Retirement benefit

Age/service requirement Upon cessation of disability benefits.

Amount Any optional annuity continues. Otherwise, the larger of the disability benefit

paid before age 55 or the normal retirement benefit available at age 55, or an

actuarially equivalent optional annuity.

Form of payment Same as for retirement.

Benefit increases Same as for retirement.

## Summary of Plan Provisions (continued)

#### Death

Surviving spouse benefit

Age/service requirement Death of active member or regular disabled member with surviving spouse

whose disability benefit accrued before July 1, 2007, who is vested at death

(service requirement is waived if death occurs in the line of duty).

Amount 50.00% of salary (60.00% if death occurs in the line of duty after June 30,

2007) averaged over last six months. Benefit paid until spouse's death but no

payments while spouse is remarried prior to July 1, 1991.

If a member becomes deceased prior to July 1, 1997 and the beneficiary was not eligible to commence their survivor benefits before July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997, and an actuarial increase shall be made for the change in the post-retirement

interest rates from 5.00% to 6.00%.

Benefit increases Same as for retirement.

Surviving dependent children's benefit

Age/service requirement Non-duty related death of active member or regular disabled member with

eligible dependent child.

Amount 10.00% of salary averaged over last six months for each child. Family benefit

minimum (including spouse's benefit) of 50.00% of salary and maximum of 70.00% of salary. Benefits paid until child marries, dies, or attains age 18

(age 23 if full-time student).

If a member became deceased prior to July 1, 1997 and the beneficiary was not eligible to commence their survivor benefits before July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997, and an actuarial increase shall be made for the change in the post-retirement

interest rates from 5.00% to 6.00%.

Duty disability

surviving spouse benefit

Age/service requirement Member who is totally and permanently disabled who dies before age 55 or

within five years of the effective date of the disability benefit, whichever is

later.

Amount 60.00% of salary averaged over last six months. Benefits paid until spouse's

death but no payments while spouse is remarried prior to July 1, 1991.

If a member became deceased prior to July 1, 1997 and the beneficiary was not eligible to commence their survivor benefits before July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997, and an actuarial increase shall be made for the change in the post-retirement

interest rates from 5.00% to 6.00%.

Benefit increases Same as for retirement.

## Summary of Plan Provisions (continued)

#### **Death** (continued)

<u>Duty disability surviving</u> <u>dependent children's benefit</u>

Age/service requirement Death of a member with an eligible dependent child who was disabled in the

line of duty and died as a direct result of the disability.

Amount 10.00% of salary averaged over last six months for each child. Family benefit minimum (including spouse's benefit) of 60.00% of salary and maximum of 80.00% of salary. Benefits paid until child marries, dies, or attains age 18 (age

23 if full-time student).

If a member became deceased prior to July 1, 1997 and the beneficiary was not eligible to commence their survivor benefits before July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997, and an actuarial increase shall be made for the change in the post-retirement interest

rates from 5.00% to 6.00%.

Surviving spouse optional annuity

Age/service requirement Active member dies before age 55. Benefits commence when member would

have been age 55 or as early as age 50 if qualified for early retirement, benefits

commence immediately if member had 30 years of service.

Amount Survivor's payment of the 100% joint and survivor benefit the member could

have elected if terminated. Alternatively, spouse may elect refund of deceased's contributions with interest if there are no dependent children.

If a member became deceased prior to July 1, 1997 and the beneficiary was not eligible to commence their survivor benefits before July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997, and an actuarial increase shall be made for the change in the post-retirement interest

rates from 5.00% to 6.00%.

Benefit increases Same as for retirement.

## Summary of Plan Provisions (continued)

#### Termination

#### Refund of contributions

Age/service requirement

Amount

Termination of public service.

Member's contributions with 5.00% interest compounded annually if termination occurred before May 16, 1989 and if termination occurred on or after May 16, 1989, 6.00% interest until June 30, 2011 and 4.00% interest thereafter. A deferred annuity may be elected in lieu of a refund if vested.

#### Deferred benefit

Age/service requirement

Amount

Partially or fully vested.

Benefit computed under law in effect at termination and increased by the following percentage (augmentation) compounded annually for terminations prior to 2012:

- (a.) 0.00% before July 1, 1971;
- (b.) 5.00% from July 1, 1971 to January 1, 1981;
- (c.) 3.00% (2.50% if hired after June 30, 2006) thereafter until the earlier of January 1 of the year following attainment of age 55 and January 1, 2012;
- (d.) 5.00% (2.50% if hired after June 30, 2006) thereafter until the earlier of the date the annuity begins and January 1, 2012; and
- (e.) 1.00% from January 1, 2012 thereafter.

Members who terminate after 2011 will receive no future augmentation.

If a member terminated employment prior to July 1, 1997 but was not eligible to commence their pension before July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997 and an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.

#### Form of payment

Same as for retirement.

## Summary of Plan Provisions (continued)

#### **Combined Service Annuity**

Members are eligible for combined service benefits if they:

- (a.) Meet minimum retirement age for each plan participated in and total public service meets the vesting requirements of each plan; or
- (b.) Have three or more years of service under PERA and the covered fund(s) (if hired prior to July 1, 2010).

Other requirements for combined service include:

- (a.) Member must have at least six months of allowable service credit in each plan worked under;
- (b.) Member may not be in receipt of a benefit from another plan.

Members who meet the above requirements must have their benefit based on the following:

- (a.) Allowable service in all covered plans are combined in order to determine eligibility for early retirement.
- (b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.

#### Changes in Plan Provisions

Post-retirement benefit increases change from 2.5% to 1.0% for January 1, 2011 and January 1, 2012, and inflation up to 1.5% thereafter. If the accrued liability funding ratio of the plan reaches 90% (on a Market Value of Assets basis), the benefit increase reverts to inflation up to 2.5%.

The requirement for benefit recipients to receive a full increase in benefits changed from 12 full months receiving as of December 31 to 18 full months and the requirement to receive a partial increase in benefits changed from 0 months receiving as of December 31 to 6 months.

Vesting was changed from three years to graded vesting for employees first hired after June 30, 2010.

The interest earned on member contributions changes from 6.0% to 4.0% as of July 1, 2011.

For vested terminations prior to January 1, 2012, augmentation changes to 1.0% effective January 1, 2012. No augmentation for terminations occurring on or after January 1, 2012.

The employee contribution changes from 9.4% of salary to 9.6% effective January 1, 2011.

The employer contribution changes from 14.1% of salary to 14.4% effective January 1, 2011.

# Plan Accounting Under GASB 25 (as amended by GASB 50)

Provided below is information required under GASB Statement No. 25 as amended by GASB Statement No. 50 – Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans as amended by GASB Statement No. 50.

Schedule of Funding Progress (Dollars in Thousands)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded (Overfunded) AAL (UAAL) (b) – (a)	Funded Ratio (a)/(b)	Actual Covered Payroll (Previous FY) (c)	UAAL as a Percentage of Covered Payroll (b) – (a) (c)
07/01/1991	\$ 839,560	\$ 794,295	\$ (45,265)	105.70%	\$ 238,230	(19.00%)
07/01/1992	979,981	888,826	(91,155)	110.26%	239,158	(38.11%)
07/01/1993	1,118,342	1,009,226	(109,116)	110.81%	253,666	(43.02%)
07/01/1994	1,234,961	1,099,221	(135,740)	112.35%	277,566	(48.90%)
07/01/1995	1,385,901	1,196,795	(189,106)	115.80%	293,919	(64.34%)
07/01/1996	1,633,010	1,334,202	(298,808)	122.40%	316,189	(94.50%)
07/01/1997	1,974,635	1,556,483	(418,152)	126.87%	346,319	(120.74%)
07/01/1998	2,337,313	1,741,344	(595,969)	134.22%	375,131	(158.87%)
07/01/1999	3,679,551	3,004,637	(674,914)	122.46%	352,066	(191.70%)
07/01/2000	4,145,351	3,383,187	(762,164)	122.53%	392,796	(194.04%)
07/01/2001 <sup>1</sup>	4,472,041	3,712,360	(759,681)	120.46%	500,839	(151.68%)
07/01/2002 <sup>1</sup>	4,672,679	3,886,311	(786,368)	120.23%	522,153	(150.60%)
07/01/2003 <sup>1</sup>	4,683,115	4,390,953	(292,162)	106.65%	560,503	(52.12%)
07/01/2004	4,746,834	4,692,190	(54,644)	101.16%	551,266	(9.91%)
07/01/2005	4,814,961	4,956,340	141,379	97.15%	580,723	24.35%
07/01/2006	5,017,951	5,260,564	242,613	95.39%	618,435	39.23%
07/01/2007	5,198,922	5,669,347	470,425	91.70%	648,342	72.56%
07/01/2008	5,233,015	5,918,061	685,046	88.42%	703,701	97.35%
07/01/2009	5,239,855	6,296,274	1,056,419	83.22%	733,164	144.09%
07/01/2010	5,188,339	5,963,672	775,333	87.00%	740,101	104.76%

<sup>\*</sup> Information prior to 2008 provided by the Segal Company.

<sup>&</sup>lt;sup>1</sup> Excludes amounts receivable from municipalities with positive amortizable bases.

## Plan Accounting Under GASB 25 (as amended by GASB 50)

Schedule of Contributions from the Employer and Other Contributing Entities (Dollars in Thousands)

The GASB Statement No. 25 (as amended by GASB 50) required and actual contributions are as follows:

Plan Year Ended June 30	Actuarially Required Contribution Rate <sup>1</sup> (a)	Actual Covered Payroll (b)	Actual Member Contributions (c)	Annual Required Contributions [(a)x(b)] – (c) = (d)	Actual Employer Contributions <sup>2</sup> (e)	Percentage Contributed (e) / (d)
1991	17.56%	\$ 238,230	\$ 17,636	\$ 24,197	\$ 26,440	109.27%
1992	17.54%	239,158	19,217	22,731	28,766	126.55%
1993	18.60%	253,666	20,406	26,776	30,434	113.66%
1994	17.45%	277,566	21,806	26,629	32,536	122.18%
1995	17.28%	293,919	22,356	28,433	33,548	117.99%
1996	16.49%	316,189	24,065	28,075	36,066	128.46%
1997	15.11%	346,319	26,354	25,975	39,508	152.10%
1998 <sup>3</sup>	15.69%	375,131	28,552	30,306	42,786	141.18%
1999 <sup>3</sup>	12.32%	352,066	30,897	12,478	46,280	370.89%
2000 <sup>3</sup>	12.87%	392,796	31,214	19,339	53,178	274.98%
2001 <sup>3, 4, 5</sup>	12.21%	500,839	31,341	29,811	52,960	177.65%
2002	12.61%	522,153	33,801	32,042	90,664	282.95%
2003 <sup>3, 5, 6</sup>	12.52%	560,503	34,751	35,424	50,917	143.74%
2004 <sup>3, 5, 7</sup>	19.47%	551,266	36,313	71,019	52,770	74.30%
2005 <sup>3</sup>	21.99%	580,723	37,873	89,828	55,802	62.12%
2006 <sup>3</sup>	24.36%	618,435	42,970	107,681	63,603	59.07%
2007 <sup>3, 8</sup>	25.76%	648,342	50,688	116,325	74,707	64.22%
2008 <sup>3, 9</sup>	28.82%	703,701	58,259	144,548	87,023	60.20%
2009 <sup>3, 10</sup>	28.41%	733,164	67,701	140,591	101,548	72.23%
2010 <sup>3, 11</sup>	29.99%	740,101	71,736	150,220	107,066	71.27%
2011 <sup>3, 12</sup>	25.52%					

<sup>&</sup>lt;sup>1</sup> Actuarially Required Contributions determined for years ended 1995, 1996 and 1997 did not comply with the parameters of GASB 25 since a one percent growth in covered population is assumed in the amortization calculation.

<sup>&</sup>lt;sup>2</sup> Includes contributions from other sources (if applicable).

<sup>&</sup>lt;sup>3</sup> Actuarially Required Contributions Rate calculated according to parameters of GASB 25 with no assumption for growth of covered population.

<sup>&</sup>lt;sup>4</sup> Actuarially Required Contribution Rate prior to change in Asset Valuation Method is 11.41%.

<sup>&</sup>lt;sup>5</sup> Excludes amounts receivable from municipalities with positive amortizable bases.

<sup>&</sup>lt;sup>6</sup> Actuarially Required Contribution Rate prior to change in Actuarial Assumptions is 12.33%

<sup>&</sup>lt;sup>7</sup> Actuarially Required Contribution Rate prior to change in Actuarial Assumptions is 15.36%.

<sup>&</sup>lt;sup>8</sup> Actuarially Required Contribution Rate prior to change in Plan Provisions is 25.77%.

<sup>&</sup>lt;sup>9</sup> Actuarially Required Contribution Rate prior to change in Plan Provisions is 26.75% and prior to change in Asset Valuation Method including new Plan Provisions is 26.27%

including new Plan Provisions is 26.27%.

Actuarially Required Contribution Rate prior to change in Actuarial Assumptions is 32.75% and prior to change in Plan Provisions is 27.06%

<sup>&</sup>lt;sup>11</sup> Actuarially Required Contribution Rate prior to change in Asset Valuation Method is 33.59%.

<sup>&</sup>lt;sup>12</sup>Actuarially Required Contribution Rate prior to change in Plan Provisions is 32.57%.

## Glossary

**Actuarial Asset Value.** The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method. The goal of an asset valuation method is to produce a relatively stable asset value thereby reducing year-to-year volatility in contribution requirements.

**Actuarial Cost Method.** Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

**Annual Pension Cost.** A measure of the periodic cost of an employer's participation in a defined benefit pension plan.

**Annual Required Contributions (ARC).** The employer's periodic required contributions to a defined benefit pension plan, calculated in accordance with the parameters of GASB 25 (as amended by GASB 50) or GASB 27.

**ASA.** Associate of the Society of Actuaries.

**Current Benefit Obligations.** The present value of benefits earned to the valuation date, based on current service and including future salary increases to retirement.

**EA.** Enrolled Actuary.

**FSA.** Fellow of the Society of Actuaries.

**MAAA.** Member of the American Academy of Actuaries.

**Normal Cost.** The annual cost assigned to the current year, under the actuarial cost method in use.

**Present Value.** Sometimes called "actuarial present value," the current worth (on the valuation date) of an amount or series of amounts payable or receivable in the future. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

**Statement No. 25 of the Governmental Accounting Standards Board (GASB 25).** The accounting standard governing the financial reporting for defined benefit pension plans and note disclosures for defined contribution plans.

**Statement No. 27 of the Governmental Accounting Standards Board (GASB 27).** The accounting standard governing a state or local governmental employer's accounting for pensions.

**Statement No. 50 of the Governmental Accounting Standards Board (GASB 50).** The accounting standard amending both GASB 25 and GASB 27 to require a schedule of funding progress under the Entry Age Normal method for plans that use the aggregate funding method to determine the Annual Required Contribution.

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