

# MICHIGAN STATE EMPLOYEES' RETIREMENT SYSTEM

Annual Comprehensive Financial Report for the Fiscal Year Ended September 30, 2022

# MSERS

A Fiduciary Component Unit of the State of Michigan

Prepared by: Financial Services For Office of Retirement Services P.O. Box 30171 Lansing, Michigan 48909-7671 517-284-4400 1-800-381-5111

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Certificate of Achievement Public Pension Standards Award Letter of Transmittal Retirement Board Members Advisors and Consultants Organization Chart **CERTIFICATE OF ACHIEVEMENT** 



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Michigan State Employees' Retirement System

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

September 30, 2021

Christopher P. Monill

Executive Director/CEO



# Public Pension Coordinating Council

# Public Pension Standards Award For Funding and Administration 2022

Presented to

# **Michigan Office of Retirement Services**

In recognition of meeting professional standards for plan funding and administration as set forth in the Public Pension Standards.

Presented by the Public Pension Coordinating Council, a confederation of

National Association of State Retirement Administrators (NASRA) National Conference on Public Employee Retirement Systems (NCPERS) National Council on Teacher Retirement (NCTR)

alan Helinple

Alan H. Winkle Program Administrator

#### LETTER OF TRANSMITTAL

Michigan State Employees' Retirement System P.O. Box 30171 Lansing, Michigan 48909-7671 Telephone 517- 284-4400 Outside Lansing 1-800-381-5111

#### STATE OF MICHIGAN

**GRETCHEN WHITMER, Governor** 

### **DEPARTMENT OF TECHNOLOGY, MANAGEMENT & BUDGET**

February 15, 2023

The Honorable Gretchen Whitmer Governor, State of Michigan,

Members of the Legislature State of Michigan,

Retirement Board Members and Members, Retirees and Beneficiaries

Ladies and Gentlemen:

We are pleased to present the annual comprehensive financial report of the Michigan State Employees' Retirement System (System) for fiscal year 2022.

#### INTRODUCTION TO REPORT

The System was established by legislation under Public Act 240 of 1943 (the Michigan State Employees' Retirement Act) and is administered by the Office of Retirement Services (ORS). The number of active and retired members and beneficiaries of the System is presented in Note 1 of the financial statements in the Financial Section in this report. The purpose of the System is to provide retirement, disability, death, and healthcare benefits for all State employees. The services performed by ORS staff provide benefits to members, retirees, and beneficiaries.

#### Responsibility

Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the leadership team of the System. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the System.

#### Internal Control Structure

The leadership team of the System is responsible for maintaining adequate internal accounting controls designed to provide reasonable assurance that transactions are executed in accordance with management's general or specific authorization, and are recorded as necessary to maintain accountability for assets and to permit preparation of financial statements in accordance with accounting principles generally accepted in the United States of America. The internal control structure is designed to provide reasonable assurance regarding the safekeeping of assets and reliability of all financial records.

#### LETTER OF TRANSMITTAL

The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and that the valuation of costs and benefits requires estimates and judgments by management. This internal control structure includes maintaining written policies and procedures. Discussion and analysis of fiduciary net position and related additions and deductions are presented in the Management Discussion and Analysis which can be found immediately following the Independent Auditor's Report.

#### Independent Auditors and Actuary

The Office of the Auditor General (OAG), independent auditors, conducted an annual audit of the System. The independent auditor's report on the System's financial statements is included in the Financial Section in this report.

An actuarial valuation is conducted annually. The purpose of the valuation is to evaluate the mortality, service, compensation, and other financial experience of the System and to recommend employer contribution rates. The annual actuarial valuation was completed by Gabriel Roeder Smith & Company for the fiscal year ended September 30, 2021, and recommends employer contribution rates for the fiscal year ended September 30, 2021, and recommends employer contribution rates for the fiscal year ended September 30, 2021, and recommends are included in the Actuarial Section in this report.

#### Management's Discussion and Analysis (MD&A)

Generally Accepted Accounting Principles (GAAP) require that management provide a narrative introduction, overview, and analysis to accompany the Basic Financial Statements in the form of an MD&A. This letter of transmittal is intended to complement the MD&A and should be read in conjunction with it. The MD&A can be found immediately following the Independent Auditor's Report.

#### **PROFILE OF THE GOVERNMENT**

The System was established by Public Act 240 of 1943. A 9-member board and the director of the Department of Technology, Management, and Budget (DTMB), govern the System. Executive order 2015-13 created a State of Michigan Retirement Board responsible for the functions, duties, and responsibilities of the State Employees' Retirement System, the Judges' Retirement System, and the Military Retirement Provisions. Effective March 31, 1997, Public Act 487 of 1996 closed the plan to new members and all new employees become participants of the State's defined contribution (DC) plan. The System serves over 66,000 members and is funded by employer contributions, member contributions, and investment earnings. A detailed plan description is included in Note 1 of the Financial Section in this report.

#### ECONOMIC CONDITIONS AND OUTLOOK

Despite a long-term mix of both challenging and robust economic times, the System continues to show steady performance.

#### Investments

The State of Michigan Investment Board is the investment fiduciary and custodian of all investments of the System pursuant to State law. The primary investment objective is to maximize the rate of return on the total investment portfolio, consistent with a high degree of prudence and sufficient diversity to eliminate inordinate risks and to meet the actuarial assumption for the investment rate of return. The investment activity for the year produced a total rate of return on the portfolio of (4.8) percent for the pension plan and (4.8) percent for the other postemployment benefits (OPEB) plan. For the last five years, the System has experienced an annualized rate of return of 8.2 percent for the pension plan and 8.1 percent for the OPEB plan. A summary of asset allocation and rates of return is presented in the Investment Section in this report.

#### Accounting System

Transactions of the System are reported on the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when incurred. Participants' benefits are recorded when payable by law. We believe that the accounting and administrative internal controls established by the System provide reasonable assurance the

#### LETTER OF TRANSMITTAL

System is carrying out its responsibilities in safeguarding its assets, in maintaining the reliability of the financial records for preparing financial statements, and in maintaining accountability for its assets.

#### Funding

Funds are derived from the excess of additions to plan fiduciary net position over deductions from plan fiduciary net position. Funds are accumulated by the System to meet future benefit obligations to retirees and beneficiaries. The percentage computed by dividing the actuarial value of assets by the actuarial accrued liability is referred to as the "funded ratio." This ratio provides an indication of the funding status of the System and generally, the greater this percentage, the stronger the System.

**Pension** – The actuarial value of the assets and actuarial accrued liability for pension benefits of the System were \$13.7 billion and \$19.8 billion, respectively, resulting in a funded ratio of 69.1 percent on September 30, 2021. A historical perspective of funding levels for the Pension Plan is presented on the Schedule of Funding Progress in the Actuarial section in this report.

**OPEB** – Prefunding for OPEB began in fiscal year 2013. The actuarial value of the assets and actuarial accrued liability for OPEB were \$5.1 billion and \$8.8 billion, respectively, resulting in a funded ratio of 57.4 percent as of September 30, 2021. A historical perspective of funding levels is presented on the Schedule of Funding Progress in the Actuarial section in this report.

#### MAJOR GOALS ACCOMPLISHED

**Project Agile -** The Project Agile initiative targets information technology (IT) changes at the Michigan Office of Retirement Services (ORS) by utilizing agile methodology to get the most value into users' hands more quickly through small and frequent releases. Working with Agency Services Supporting Retirement (ASSR) and the Enterprise Portfolio Management Office (EPMO), the initiative is using the Microsoft DevOps platform in conjunction with Git for changes on all related Clarety, miAccount, and Employer Self-Serve efforts. The project is replacing Solutions Business Manager, a process management platform for tracking IT work, and Perforce, a version control software for storing IT project coding. One example is the replacement of the Fast Response email system issue reporting with the DevOps Rapid Response method. DevOps Rapid Response, launched April 25, 2022, brings improved operational transparency and efficiencies like email reduction.

**Website migrations -** Changes were made for 10 websites managed by the Michigan Office of Retirement Services (ORS) as part of a web migration project enhancing and aligning all State of Michigan Michigan.gov websites to replace a 20-year-old platform. The changeover to the new Sitecore web platform from the Vignette content management system (CMS) started in January 2022 and was completed in late April 2022.

**Women & Retirement -** The Michigan Office of Retirement Services (ORS) and Voya Financial are partners on a yearlong focus on women and retirement. The multi-platform Women & Retirement campaign targets women who may enter the workforce later than men; are more likely to take time off to care for elderly parents or to raise children; tend to live longer; and, on average, spend more years in retirement. Launched in November 2021 and wrapping up in October 2022, the campaign highlights the importance of women actively engaging in planning their retirement, covers a range of topics, and provides resources, information, and advice for the small steps they can take now to achieve their retirement goals. The campaign landing page is the second longest-viewed and 13th most-viewed page on the ORS website.

**Articulate Online replacement -** The Michigan Office of Retirement Services (ORS) customer-facing modules were at risk with Articulate's fall 2020 announcement it was discontinuing its Articulate Online e-learning hosting platform by the end of December 2021. With the announcement, ORS Customer Education (CE) did extensive research after a needs determination. The team collaborated with other state of Michigan departments and the Agency Services Supporting Retirement (ASSR) team to refine the seven options looked at, then migrated active modules to a Michigan Department of Technology, Management and Budget server in September 2021.

**Design Style Guide expansion -** The Michigan Office of Retirement Services (ORS) Design Style Guide was revised in May 2022 after its initial release in September 2020. The 80-page guide expanded by 38 pages, adding

#### LETTER OF TRANSMITTAL

detail and including sections on email; forms, letters, and barcodes; and instructional design. The updates help keep more deliverables on-brand with the appropriate and consistent look, feel, and tone that is recognizable to ORS customers.

#### HONORS

**Public Pension Standards Award –** ORS was awarded the 2022 Standards Award from the Public Pension Coordinating Councils Standards Program (PPCC) for both funding and administration. ORS has received these awards every year since 2004. The PPCC Standards reflect expectations for public retirement system management and administration and serve as a benchmark for all DB public plans to be measured.

**Government Finance Officers Association Award –** The Government Finance Officers Association (GFOA) of the United States and Canada awarded the retirement system with the Certificate of Achievement for Excellence in Financial Reporting for the fiscal year 2021 Annual Comprehensive Financial Report (ACFR). This marks the 31<sup>st</sup> consecutive year ORS has received this prestigious award.

#### ACKNOWLEDGEMENTS

The preparation of this report was accomplished with the dedication and cooperation of many people. It is intended to provide complete and reliable information as a basis for making management decisions, as a means of determining compliance with legal provisions, and as a means for determining responsible stewardship of the funds of the System.

We would, therefore, like to express our appreciation for the assistance given by staff, the advisors, and the many people who contributed to its preparation. We believe their combined efforts have produced a report that will enable employers and plan members to better evaluate and understand the Michigan State Employees' Retirement System. Their cooperation contributes significantly to the success of the System.

Sincerely,

Michelle Lange, Director Department of Technology, Management & Budget

Anthony J. Estell, Director Office of Retirement Services

#### **ADMINISTRATIVE ORGANIZATION**

#### **RETIREMENT BOARD MEMBERS<sup>\*</sup>**

As of February 15, 2023

Phillip Thompson General Public Term Expires Dec. 31, 2023

Kurt Weiss Ex-officio Member Representing State Personnel Director

Craig Murray Ex-officio Member Representing Auditor General Ann Marie Storberg Ex-officio Member Representing State Treasurer

Lauri Schmidt Vice Chair Retired State Employee Term Expires Dec. 31, 2023

Judge Leo Bowman Active Judge Term Expires Dec. 31, 2025 David A. Berridge Chair Active State Employee Term Expires Dec. 31, 2024

Lisa Geminick Ex-officio Member Representing Attorney General

Capt. Felipe Torres Michigan National Guard Term Expires Dec. 31, 2022

<sup>t</sup> Statute provides that board members may continue to serve after their term expires until they are replaced or reappointed.

#### **ADVISORS AND CONSULTANTS**

As of February 15, 2023

#### Actuaries

Gabriel Roeder Smith & Co. Mita D. Drazilov Southfield, Michigan

#### Legal Advisor

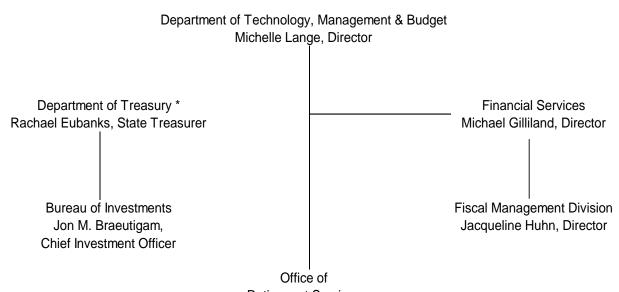
Dana Nessel Attorney General State of Michigan Independent Auditors Doug A. Ringler, C.P.A., C.I.A. Auditor General State of Michigan Investment Manager and Custodian Rachael Eubanks State Treasurer State of Michigan

Investment Performance Measurement State Street Corporation State Street Investment Analytics Boston, MA

#### **ADMINISTRATIVE ORGANIZATION**

#### **ORGANIZATION CHART**

As of February 15, 2023



Retirement Services Anthony J. Estell, Director

\* The investments of the System are managed by the Michigan Department of Treasury. Information on the investments and the fiduciary, Michigan Department of Treasury, can be found in the Investment Section, Introduction. In addition, see the Investment Section, Schedule of Investment Fees (page 69) and Schedule of Investment Commissions (page 70), for information regarding the investment fees and commissions paid as well as investment professionals utilized by the System.

**ADMINISTRATIVE ORGANIZATION** 

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Independent Auditor's Report Management's Discussion and Analysis Basic Financial Statements Notes to Basic Financial Statements Required Supplementary Information Note to Required Supplementary Information Supporting Schedules



201 N. Washington Square, Sixth Floor • Lansing, Michigan 48913 • Phone: (517) 334-8050 • audgen.michigan.gov

Independent Auditor's Report on the Financial Statements and Other Reporting Required by *Government Auditing Standards* 

Mr. David A. Berridge, Chair State of Michigan Retirement Board and Ms. Michelle Lange, Director Department of Technology, Management, and Budget and Mr. Anthony J. Estell, Director Office of Retirement Services

Dear Mr. Berridge, Ms. Lange, and Mr. Estell:

#### **Report on the Audit of the Financial Statements**

#### Opinion

We have audited the financial statements of the Michigan State Employees' Retirement System (System), a fiduciary component unit of the State of Michigan, as of and for the fiscal year ended September 30, 2022 and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the fiduciary net position of the Michigan State Employees' Retirement System as of September 30, 2022 and the changes in fiduciary net position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the System and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for the twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



Mr. David A. Berridge, Chair Ms. Michelle Lange, Director Mr. Anthony J. Estell, Director Page 2

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for a reasonable period of time.

We are required to communicate to those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplemental Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of changes in net pension liability, schedule of changes in net OPEB liability, schedules of contributions, schedules of investment returns, and related note, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other



Mr. David A. Berridge, Chair Ms. Michelle Lange, Director Mr. Anthony J. Estell, Director Page 3

knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the System's basic financial statements. The supporting schedules, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supporting schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory, investment, actuarial, and statistical sections and acknowledgments, as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we will also issue a report dated February 15, 2023 on our consideration of the System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the System's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the System's internal control over financial reporting.

Sincerely,

Dove Kingler

Doug Ringler Auditor General February 15, 2023

#### **MANAGEMENT'S DISCUSSION AND ANALYSIS**

Our discussion and analysis of the Michigan State Employees' Retirement System's (System) financial performance provides an overview of the System's financial activities for the fiscal year ended September 30, 2022. Please read it in conjunction with the transmittal letter in the Introductory Section on page 4 and the basic financial statements, which follow this discussion.

#### FINANCIAL HIGHLIGHTS

- System assets exceeded liabilities at the close of fiscal year 2022 by \$18.1 billion (reported as *net position restricted for Pension Benefits and OPEB*). Fiduciary net position is restricted to meet future benefit payments.
- Additions for the year were \$531.0 million, which are comprised primarily of contributions of \$1.4 billion and investment loss of \$881.2 million.
- Deductions increased over the prior year by 1.7%. This net increase is the result of increased pension payments, increased OPEB benefit payments, and increased administrative expenses.

#### THE STATEMENT OF PLAN FIDUCIARY NET POSITION AND THE STATEMENT OF CHANGES IN PLAN FIDUCIARY NET POSITION

This Annual Comprehensive Financial Report (ACFR) consists of two financial statements; *The Statement of Pension Plan and Other Postemployment Benefit Plan Fiduciary Net Position* (page 18) and *The Statement of Changes in Pension Plan and Other Postemployment Benefit Plan Fiduciary Net Position* (page 19). These financial statements report information about the System, as a whole, and about its financial condition that should help answer the question: Is the System, as a whole, better off or worse off as a result of this year's activities? These statements include all assets and liabilities using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, all revenues and expenses are taken into account regardless of when cash is received or paid.

The Statement of Pension Plan and Other Postemployment Benefit Plan Fiduciary Net Position presents all of the System's assets and liabilities, with the difference between the two reported as fiduciary net position. Over time, increases and decreases in fiduciary net position measure whether the System's financial position is improving or deteriorating. The Statement of Changes in Pension Plan and Other Postemployment Benefit Plan Fiduciary Net Position presents how the System's fiduciary net position changed during the most recent fiscal year. These two financial statements should be reviewed along with the Schedule of Changes in Net Pension Liability (page 47), the Schedule of Changes in Net OPEB Liability (page 48), and Schedules of Contributions (page 49) to determine whether the System is becoming financially stronger or weaker.

#### **FINANCIAL ANALYSIS**

System total assets as of September 30, 2022, were \$18.9 billion and were comprised of equity in common cash, receivables, investments, and security lending collateral. Total assets decreased \$1.4 billion or 6.8% between fiscal years 2021 and 2022, due primarily to lower equity in investments.

Total liabilities as of September 30, 2022, were \$708.4 million and were comprised of unearned revenue, accounts payables, and securities lending. Total liabilities increased \$45.4 million or 6.8% between fiscal years 2021 and 2022, primarily due to increase in accounts payables.

System assets exceeded its liabilities at the close of fiscal year 2022 by \$18.1 billion. Total fiduciary net position restricted for pension and OPEB decreased \$1.4 billion or 7.2% from the previous year, primarily due to decreased investment equity.

#### **MANAGEMENT'S DISCUSSION AND ANALYSIS**

#### PLAN FIDUCIARY NET POSITION

(in thousands)

	2022	2021	Increase (Decrease)
Assets			
Equity in common cash	\$ 301,533	\$ 193,801	55.6 %
Receivables	206,347	205,495	0.4
Investments	17,719,381	19,197,511	(7.7)
Securities lending collateral	630,417	630,025	0.1
Total Assets	18,857,678	20,226,832	(6.8)
Liabilities			
Unearned revenue	799	721	10.9
Accounts payable and other accrued liabilities	77,168	32,237	139.4
Obligations under securities lending	630,417	630,025	0.1
Total Liabilities	708,384	662,983	6.8
Net Position Restricted for			
Pension Benefits and OPEB	\$ 18,149,294	\$ 19,563,849	(7.2) %

#### **ADDITIONS TO PLAN FIDUCIARY NET POSITION**

The reserves needed to finance pension and other postemployment benefits are accumulated through the collection of employer and employee contributions and through earnings on investments. Contributions and net investment losses for fiscal year 2022 totaled approximately \$531.0 million.

Total additions for fiscal year 2022 decreased approximately \$5.2 billion or 90.7% from those of fiscal year 2021 due to decreased employer contributions and net investment income. Total contributions decreased between fiscal years 2021 and 2022 by \$153.9 million or 9.9%, while net investment income decreased \$5.0 billion or 121.1%. The Investment Section of this report reviews the results of investment activity for fiscal year 2022.

#### **DEDUCTIONS FROM PLAN FIDUCIARY NET POSITION**

The primary expenses of the System include the payment of pension benefits to members and beneficiaries; payment for health, dental and vision benefits; and the cost of administering the System. Refund of contributions were minimal in fiscal year 2022. Total deductions for fiscal year 2022 were \$1.9 billion, an increase of 1.7% from fiscal year 2021 deductions.

The health, dental and vision care expenses during the year increased \$29.4 million or 7.3%, from \$401.7 million to \$431.1 million. The payment of pension benefits increased \$23.6 million or 1.6% between fiscal years 2021 and 2022. In fiscal year 2022, the increase in pension benefit expenses resulted from an increase in benefit payments to retirees. Administrative expenses increased by \$7.4 million or 40.9% between fiscal years 2021 and 2022, primarily due to increased health administrative fees. Refunds and transfers to other systems decreased by \$201.9 thousand or 47.2% between fiscal years 2021 and 2022 largely due to active member death contribution refunds and service credit purchase overpayments.

**MANAGEMENT'S DISCUSSION AND ANALYSIS** 

#### **CHANGES IN PLAN FIDUCIARY NET POSITION**

	(in tł	nousands)		
		2022	 2021	Increase (Decrease)
Additions				
Member contributions	\$	18,752	\$ 23,881	(21.5) %
Employer contributions		1,268,256	1,434,045	(11.6)
Other governmental contributions		121,782	104,777	16.2
Net investment income (loss)		(881,250)	4,167,279	(121.1)
Other non-operating revenue		-	2	(100.0)
Miscellaneous income		3,485	 3,639	(4.2)
Total additions		531,024	 5,733,624	(90.7)
Deductions				
Deductions Pension benefits		1 400 000	1 450 740	1.0
		1,483,368	1,459,749	1.6
Health care benefits		431,053 226	401,720 428	7.3
Refunds and transfers to other systems Uncollectible receivables		5,310	420 33,881	(47.2) (84.3)
Administrative and other expenses		25,622	18,186	(84.3) 40.9
Total deductions		1,945,579	 1,913,964	1.7
		1,010,010	 1,010,001	
Net Increase (Decrease) in Net Position		(1,414,555)	3,819,659	(137.0)
Net Position Restricted for Pension Benefits and OPEB:				
Beginning of Year		19,563,849	 15,744,190	24.3
End of Year	\$	18,149,294	\$ 19,563,849	(7.2) %

#### **RETIREMENT SYSTEM AS A WHOLE**

The System's overall Fiduciary Net Position experienced a decrease in fiscal year 2022. The System's rate of return for the Pension Plan's investments decreased an overall 32.1% from a 27.3% return in fiscal year 2021 to a (4.8)% return during fiscal year 2022. The System's rate of return for the OPEB Plan's investments decreased an overall 31.7% from a 26.9% return in fiscal year 2021 to a (4.8)% return during fiscal year 2022. Management believes that the System remains financially sound and positioned to meet its ongoing benefit obligations due, in part, to a prudent investment program, cost controls, and strategic planning.

#### CONTACTING SYSTEM FINANCIAL MANAGEMENT

This financial report is designed to provide the Retirement Board, our membership, taxpayers, investors, and creditors with a general overview of the System's finances and to demonstrate the System's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Office of Retirement Services, P.O. Box 30171, Lansing, MI 48909-7671.

#### **BASIC FINANCIAL STATEMENTS**

#### STATEMENT OF PENSION PLAN AND OTHER POSTEMPLOYMENT BENEFIT PLAN

FIDUCIARY NET POSITION

As of September 30, 2022

(in thousands)

	 Pension Plan	OPEB Plan	Total
Assets:			
Equity in common cash	\$ 46,964	\$ 254,569	\$ 301,533
Receivables:			
Amounts due from members	750	-	750
Amounts due from employer	53,743	45,719	99,462
Amounts due from federal agencies	-	24,153	24,153
Amounts due from other	-	35,507	35,507
Amounts due from employer - long term	25,405	20,845	46,249
Amounts due from federal agencies - long term	-	-	-
Interest and dividends	 165	 61	 226
Total receivables	 80,063	 126,284	 206,347
Investments:			
Short term investment pools	115,374	22,397	137,772
Fixed income pools	1,216,456	450,404	1,666,861
Domestic equity pools	2,356,171	875,212	3,231,383
Real estate and infrastructure pools	1,427,074	528,916	1,955,990
Private equity pools	3,325,275	1,235,440	4,560,714
International equity pools	1,608,715	596,456	2,205,171
Absolute return pools	1,333,570	493,465	1,827,035
Real return and opportunistic pools	1,557,310	577,145	2,134,455
Total investments	 12,939,946	 4,779,436	 17,719,381
Securities lending collateral	 468,622	 161,794	 630,417
Total assets	 13,535,595	 5,322,083	 18,857,678
Liabilities: Unearned revenue		799	799
Accounts payable and	-	799	799
other accrued liabilities	2,281	74,668	76,949
Obligations under			
securities lending Other accrued liabilities - long term	468,622	161,794 219	630,417 219
Other accided liabilities - long term	 	 213	 213
Total liabilities	 470,904	 237,480	 708,384
Net Position Restricted for			
Pension Benefits and OPEB:	\$ 13,064,691	\$ 5,084,603	\$ 18,149,294

The accompanying notes are an integral part of these financial statements.

**BASIC FINANCIAL STATEMENTS** 

#### STATEMENT OF CHANGES IN PENSION PLAN AND OTHER POSTEMPLOYMENT BENEFIT PLAN FIDUCIARY NET POSITION

For Fiscal Year Ended September 30, 2022

Pension         OPEB Plan         Total           Additions:         Contributions         \$ 18,752         \$ -         \$ 18,752           Contributions:         Member contributions         \$ 688,301         579,955         1,268,256           Other governmental contributions         -         121,782         121,782         121,782           Total contributions         707,053         701,737         1,408,789           Investment income (loss):         Net increase (decrease) in fair         value of investments         (859,443)         (328,040)         (1,187,484)           Interest, dividends, and other         276,094         99,518         375,613         10000000           Investment expenses:         Other investment expenses:         0         (11,187,484)         11,1222)         (5,003)           Net investment expenses:         (11,17,292)         (5,003)         (72,056)         (11,1222)         (5,003)           Net investment income (loss)         (634,398)         (246,852)         (881,250)         (881,250)           Miscellaneous income         4         3,481         3,486         3,481         3,486           Total additions         72,658         458,365         531,024         226           Deductions:         Eene			ousands)	1 00, 2	-022	
Additions:         Contributions         8         18,752         \$         \$         18,752           Contributions:         Member contributions         688,301         579,955         1,268,256           Other governmental contributions         707,053         701,737         1,408,789           Investment income (loss):         Net increase (decrease) in fair         value of investments         (859,443)         (328,040)         (1,187,484)           Interest, dividends, and other         276,094         99,518         375,613           Investment expenses:         Other investment expenses         (53,020)         (19,035)         (72,056)           Securities lending income         5,682         1,998         7,680         Securities lending expenses         (3,711)         (1,292)         (5,003)           Net investment income (loss)         (634,398)         (246,852)         (881,250)         (881,250)           Miscellaneous income         4         3,481         3,485         3,485         531,024           Deductions:         Benefits paid to plan         members and beneficiaries:         1,483,368         -         1,483,368         -         1,483,368         -         1,483,368         -         1,483,368         -         1,483,368         -		,			OPEB	
Contributions:         Member contributions         \$ 18,752         \$ -         \$ 18,752           Employer contributions         -         121,782         121,782         121,782           Total contributions         -         121,782         121,782         121,782           Investment income (loss):         Net increase (decrease) in fair         -         124,783         1408,783           Net increase (decrease) in fair         value of investments         (859,443)         (328,040)         (1,187,484)           Investment expenses:         0         0         19,035         (72,056)           Securities lending activities:         Securities lending income         5,682         1,998         7,680           Securities lending income         5,682         1,998         7,680         531,024           Deductions:         (634,398)         (246,852)         (881,250)           Miscellaneous income         4         3,481         3,485           Total additions         72,658         458,365         531,024           Deductions:         E         1,483,368         -         1,483,368           Total additions         72,658         458,365         531,024           Deductions:         2         2 <t< th=""><th></th><th></th><th>Plan</th><th></th><th>Plan</th><th> Total</th></t<>			Plan		Plan	 Total
Member contributions         \$ 18,752         \$ -         \$ 18,752           Employer contributions         -         121,782         121,782         121,782           Total contributions         -         121,782         121,782         121,782           Investment income (loss):         -         121,782         121,782         121,782           Net increase (decrease) in fair         value of investments         (859,443)         (328,040)         (1,187,484)           Investment expenses:         0ther investment expenses:         (53,020)         (19,035)         (72,056)           Securities lending activities:         -         5,682         1,998         7,680           Securities lending expenses         (3,711)         (1,292)         (5,003)           Miscellaneous income         5,682         1,998         7,680           Securities lending expenses         (3,711)         (1,292)         (5,003)           Miscellaneous income         4         3,481         3,485           Total additions         72,658         458,365         531,024           Deductions:         Enerfits paid to plan         -         389,691           members and beneficiaries:         -         2,744         2,744	Additions:					
Employer contributions         688,301         579,955         1,268,256           Other governmental contributions         -         121,782         121,782           Total contributions         707,053         701,737         1,408,789           Investment income (loss):         Net increase (decrease) in fair         value of investments         (859,443)         (328,040)         (1,187,484)           Interest, dividends, and other         276,094         99,518         375,613           Investment expenses:         Other investment expenses         (53,020)         (19,035)         (72,056)           Securities lending activities:         Securities lending expenses         (3,711)         (1,292)         (5,003)           Net investment income (loss)         (634,398)         (246,852)         (881,250)           Miscellaneous income         4         3,481         3,485           Total additions         72,658         458,365         531,024           Deductions:         Benefits         1,483,368         -         1,483,368           Health benefits         -         38,9691         389,691         389,691           Dental/vision benefits         -         2,744         2,744           Health benefits         -         2,310						
Other governmental contributions         -         121,782         121,782           Total contributions         707,053         701,737         1,408,789           Investment income (loss):         Net increase (decrease) in fair value of investments         (859,443)         (328,040)         (1,187,484)           Interest, dividends, and other         276,094         99,518         375,613           Investment expenses:         0         0         (19,035)         (72,056)           Securities lending activities:         Securities lending income         5,682         1,998         7,680           Securities lending income         5,682         1,998         7,680         Securities lending expenses         (3,711)         (1,292)         (5,003)           Net investment income (loss)         (634,398)         (246,852)         (881,250)           Miscellaneous income         4         3,481         3,485           Total additions         72,658         458,365         531,024           Deductions:         Benefits paid to plan         -         389,691         389,691           members and beneficiaries:         -         2,744         2,744           Heatth benefits         -         2,310         2,310           Administrative and other		\$	,	\$	-	\$ ,
Total contributions         707,053         701,737         1,408,789           Investment income (loss): Net increase (decrease) in fair value of investments         (859,443)         (328,040)         (1,187,484)           Interest, dividends, and other         276,094         99,518         375,613           Investment expenses: Other investment expenses         (53,020)         (19,035)         (72,056)           Securities lending activities: Securities lending expenses         (3,711)         (1,292)         (5,003)           Net investment income (loss)         (634,398)         (246,852)         (881,250)           Miscellaneous income         4         3,481         3,485           Total additions         72,658         458,365         531,024           Deductions:         Benefits paid to plan         *         389,691         389,691           members and benefitis         -         389,691         389,691         389,691           Dental/vision benefitis         -         2,744         2,744           Heath benefits         -         2,310         5,310           Dental/vision benefits         -         5,310         5,310           Dental/vision benefits         -         5,310         5,310           Dental/vision benefits			688,301			
Investment income (loss): Net increase (decrease) in fair value of investments Interest, dividends, and other Interest, dividends, and other Investment expenses: Other investment expenses Securities lending activities: Securities lending expenses (3,711)(328,040) (1,187,484) (1,202)Other investment expenses: Securities lending activities: Securities lending expenses (3,711)(1,202) (5,003)Net investment income (loss)(634,398) (246,852)(246,852) (881,250)Miscellaneous income members and beneficiaries: Retirement benefits1,483,368 (3,711)-Benefits paid to plan members and beneficiaries: 	Other governmental contributions		-		121,782	 121,782
Net increase (decrease) in fair value of investments         (859,443)         (328,040)         (1,187,484)           Interest, dividends, and other         276,094         99,518         375,613           Investment expenses:         0ther investment expenses         (53,020)         (19,035)         (72,056)           Securities lending activities:         5,682         1,998         7,680           Securities lending expenses         (3,711)         (1,222)         (5,003)           Net investment income (loss)         (634,398)         (246,852)         (881,250)           Miscellaneous income         4         3,481         3,485           Total additions         72,658         458,365         531,024           Deductions:         Benefits paid to plan         1,483,368         -         1,483,368           Health benefits         1,483,368         -         1,483,368         -           Personal health care         2,744         2,744         2,744           Heath reimbursement account         -         23         23           Refunds of contributions         185         42         226           Uncollectable receivables         -         5,310         5,310           Administrative and other expenses         6,003 <td>Total contributions</td> <td></td> <td>707,053</td> <td></td> <td>701,737</td> <td> 1,408,789</td>	Total contributions		707,053		701,737	 1,408,789
value of investments         (859,443)         (328,040)         (1,187,484)           Interest, dividends, and other         276,094         99,518         375,613           Investment expenses:         0         (19,035)         (72,056)           Securities lending activities:         5,682         1,998         7,680           Securities lending expenses         (3,711)         (1,292)         (5,003)           Net investment income (loss)         (634,398)         (246,852)         (881,250)           Miscellaneous income         4         3,481         3,485           Total additions         72,658         458,365         531,024           Deductions:         Benefits paid to plan         72,658         458,365         531,024           Detuctions:         1,483,368         -         1,483,368         -         1,483,368           Health benefits         1,483,368         -         38,691         389,691         389,691           Dental/vision benefits         -         38,595         38,595         98,595         38,595           Personal health care         -         2,744         2,744         2,744           Heath reimbursement account         -         23         23         23         23	Investment income (loss):					
Interest, dividends, and other         276,094         99,518         375,613           Investment expenses:         Other investment expenses         (53,020)         (19,035)         (72,056)           Securities lending activities:         Securities lending expenses         (3,711)         (1,292)         (5,003)           Net investment income (loss)         (634,398)         (246,852)         (881,250)           Miscellaneous income         4         3,481         3,485           Total additions         72,658         458,365         531,024           Deductions:         Benefits paid to plan         *         389,691         389,691           members and beneficiaries:         1,483,368         -         1,483,368           Health benefits         -         38,595         38,595           Personal health care         -         2,744         2,744           Heath reimbursement account         -         23         23           Refunds of contributions         185         42         226           Uncollectable receivables         -         5,310         5,310           Administrative and other expenses         6,003         19,619         25,622           Total deductions         1,489,556         456,024	Net increase (decrease) in fair					
Investment expenses:         (53,020)         (19,035)         (72,056)           Securities lending activities:         5,682         1,998         7,680           Securities lending expenses         (3,711)         (1,292)         (5,003)           Net investment income (loss)         (634,398)         (246,852)         (881,250)           Miscellaneous income         4         3,481         3,485           Total additions         72,658         458,365         531,024           Deductions:         Benefits paid to plan         72,658         458,365         531,024           Detuctions:         Retirement benefits         1,483,368         -         1,483,368           Health benefits         -         389,691         389,691         389,691           Dental/vision benefits         -         389,691         389,691         389,691         389,691           Dental/vision benefits         -         2,744         2,744         2,744           Health care         -         2,744         2,744         2,744           Health reimbursement account         -         23         23         23           Refunds of contributions         185         42         226         Uncollectable receivables         -<	value of investments		(859,443)		(328,040)	(1,187,484)
Other investment expenses         (53,020)         (19,035)         (72,056)           Securities lending activities:         Securities lending income         5,682         1,998         7,680           Securities lending expenses         (3,711)         (1,292)         (5,003)           Net investment income (loss)         (634,398)         (246,852)         (881,250)           Miscellaneous income         4         3,481         3,485           Total additions         72,658         458,365         531,024           Deductions:         Benefits paid to plan         72,658         458,365         531,024           Deductions:         Retirement benefits         1,483,368         -         1,483,368           Health benefits         1,483,368         -         1,483,368           Health benefits         -         389,691         389,691           Dental/vision benefits         -         385,595         38,595           Personal health care         -         2,744         2,744           Heath reimbursement account         -         23         23           Refunds of contributions         185         42         226           Uncollectable receivables         -         5,310         5,310	Interest, dividends, and other		276,094		99,518	375,613
Securities lending activities:         5,682         1,998         7,680           Securities lending expenses         (3,711)         (1,292)         (5,003)           Net investment income (loss)         (634,398)         (246,852)         (881,250)           Miscellaneous income         4         3,481         3,485           Total additions         72,658         458,365         531,024           Deductions:         Benefits paid to plan         72,658         458,365         531,024           Deductions:         Retirement benefits         1,483,368         -         1,483,368           Health benefitis         -         389,691         389,691         389,691           Dental/vision benefits         -         38,595         38,595         98,595           Personal health care         -         2,744         2,744           Heath reimbursement account         -         23         23           Refunds of contributions         185         42         226           Uncollectable receivables         -         5,310         5,310           Administrative and other expenses         6,003         19,619         25,622           Total deductions         1,489,556         456,024         1,945,579						
Securities lending income         5,682         1,998         7,680           Securities lending expenses         (3,711)         (1,292)         (5,003)           Net investment income (loss)         (634,398)         (246,852)         (881,250)           Miscellaneous income         4         3,481         3,485           Total additions         72,658         458,365         531,024           Deductions:         Benefits paid to plan         72,658         458,365         531,024           Deductions:         Retirement benefits         1,483,368         -         1,483,368           Health benefits         1,483,368         -         1,483,368           Health benefits         -         389,691         389,691           Dental/vision benefits         -         38595         38,595           Personal health care         -         2,744         2,744           Heath reimbursement account         -         23         23           Refunds of contributions         185         42         226           Uncollectable receivables         -         5,310         5,310           Administrative and other expenses         6,003         19,619         25,622           Total deductions <td< td=""><td></td><td></td><td>(53,020)</td><td></td><td>(19,035)</td><td>(72,056)</td></td<>			(53,020)		(19,035)	(72,056)
Securities lending expenses         (3,711)         (1,292)         (5,003)           Net investment income (loss)         (634,398)         (246,852)         (881,250)           Miscellaneous income         4         3,481         3,485           Total additions         72,658         458,365         531,024           Deductions:         Benefits paid to plan         72,658         458,365         531,024           Deductions:         Benefits paid to plan         -         1,483,368         -         1,483,368           Health benefits         1,483,368         -         1,483,368         -         1,483,368           Health benefits         -         389,691         389,691         389,691           Dental/vision benefits         -         38,595         38,595         38,595           Personal health care         -         2,744         2,744           Heath reimbursement account         -         23         23           Refunds of contributions         185         42         226           Uncollectable receivables         -         5,310         5,310           Administrative and other expenses         6,003         19,619         25,622           Total deductions         1,489,556 <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>						
Net investment income (loss)         (634,398)         (246,852)         (881,250)           Miscellaneous income         4         3,481         3,485           Total additions         72,658         458,365         531,024           Deductions:          72,658         458,365         531,024           Benefits paid to plan          members and benefitis         1,483,368         -         1,483,368           Health benefits         -         38,695         38,695         38,695         38,595         38,595         38,595         38,595         38,595         38,595         38,595         38,595         38,595         32,310         2,744         2,744         2,744         2,744         2,744         2,622         10,619         25,622         10,619         25,622         10,619         25,622         10,619         25,622         10,945,579         1,489,556			,		,	,
Miscellaneous income         4         3,481         3,485           Total additions         72,658         458,365         531,024           Deductions:         Benefits paid to plan         1,483,368         -         1,483,368           Mealth benefits         1,483,368         -         1,483,368           Health benefits         -         389,691         389,691           Dental/vision benefits         -         38,595         38,595           Personal health care         -         2,744         2,744           Heath reimbursement account         -         23         23           Refunds of contributions         185         42         226           Uncollectable receivables         -         5,310         5,310           Administrative and other expenses         6,003         19,619         25,622           Total deductions         1,489,556         456,024         1,945,579           Net Increase (Decrease)         (1,416,897)         2,341         (1,414,555)           In Net Position Restricted for         -         14,481,588         5,082,262         19,563,849	•					 
Total additions         72,658         458,365         531,024           Deductions:         Benefits paid to plan         members and beneficiaries:         1,483,368         -         1,483,368           Retirement benefits         1,483,368         -         1,483,368         -         1,483,368           Health benefits         -         389,691         389,691         389,691         389,691           Dental/vision benefits         -         385,955         38,595         38,595         98,695           Personal health care         -         2,744         2,744         2,744           Heath reimbursement account         -         23         23           Refunds of contributions         185         42         226           Uncollectable receivables         -         5,310         5,310           Administrative and other expenses         6,003         19,619         25,622           Total deductions         1,489,556         456,024         1,945,579           Net Increase (Decrease)         (1,416,897)         2,341         (1,414,555)           In Net Position         (1,416,897)         2,341         (1,414,555)           Net Position Restricted for         -         14,481,588         5,082,262	Net investment income (loss)		(634,398)		(246,852)	 (881,250)
Deductions: Benefits paid to plan members and beneficiaries: Retirement benefits1,483,368 1,483,3681,483,368 389,691Health benefits1,483,368-1,483,368Health benefits-389,691389,691Dental/vision benefits-38,59538,595Personal health care-2,7442,744Heath reimbursement account-2323Refunds of contributions185422226Uncollectable receivables-5,3105,310Administrative and other expenses6,00319,61925,622Total deductions1,489,556456,0241,945,579Net Increase (Decrease) in Net Position(1,416,897)2,341(1,414,555)Net Position Restricted for Pension Benefits and OPEB:14,481,5885,082,26219,563,849	Miscellaneous income				3,481	 3,485
Benefits paid to plan       members and beneficiaries:         Retirement benefits       1,483,368       -       1,483,368         Health benefits       -       389,691       389,691         Dental/vision benefits       -       385,955       38,595         Personal health care       -       2,744       2,744         Heath reimbursement account       -       23       23         Refunds of contributions       185       42       226         Uncollectable receivables       -       5,310       5,310         Administrative and other expenses       6,003       19,619       25,622         Total deductions       1,489,556       456,024       1,945,579         Net Increase (Decrease)       (1,416,897)       2,341       (1,414,555)         in Net Position Restricted for       Pension Benefits and OPEB:       Beginning of Year       14,481,588       5,082,262       19,563,849			72,658		458,365	531,024
members and beneficiaries:       1,483,368       -       1,483,368         Retirement benefits       1,483,368       -       1,483,368         Health benefits       -       389,691       389,691         Dental/vision benefits       -       38,595       38,595         Personal health care       -       2,744       2,744         Heath reimbursement account       -       23       23         Refunds of contributions       185       42       226         Uncollectable receivables       -       5,310       5,310         Administrative and other expenses       6,003       19,619       25,622         Total deductions       1,489,556       456,024       1,945,579         Net Increase (Decrease)       (1,416,897)       2,341       (1,414,555)         in Net Position Restricted for       Pension Benefits and OPEB:       Beginning of Year       14,481,588       5,082,262       19,563,849	Deductions:					
Retirement benefits       1,483,368       -       1,483,368         Health benefits       -       389,691       389,691         Dental/vision benefits       -       38,595       38,595         Personal health care       -       2,744       2,744         Heath reimbursement account       -       23       23         Refunds of contributions       185       42       226         Uncollectable receivables       -       5,310       5,310         Administrative and other expenses       6,003       19,619       25,622         Total deductions       1,489,556       456,024       1,945,579         Net Increase (Decrease)       (1,416,897)       2,341       (1,414,555)         in Net Position       (1,416,897)       2,341       (1,414,555)         Beginning of Year       14,481,588       5,082,262       19,563,849						
Health benefits       -       389,691       389,691         Dental/vision benefits       -       38,595       38,595         Personal health care       -       2,744       2,744         Heath reimbursement account       -       23       23         Refunds of contributions       185       42       226         Uncollectable receivables       -       5,310       5,310         Administrative and other expenses       6,003       19,619       25,622         Total deductions       1,489,556       456,024       1,945,579         Net Increase (Decrease)       (1,416,897)       2,341       (1,414,555)         Net Position Restricted for       Pension Benefits and OPEB:       8       5,082,262       19,563,849						
Dental/vision benefits         -         38,595         38,595           Personal health care         -         2,744         2,744           Heath reimbursement account         -         23         23           Refunds of contributions         185         42         226           Uncollectable receivables         -         5,310         5,310           Administrative and other expenses         6,003         19,619         25,622           Total deductions         1,489,556         456,024         1,945,579           Net Increase (Decrease)         (1,416,897)         2,341         (1,414,555)           Net Position Restricted for         Pension Benefits and OPEB:         2         14,481,588         5,082,262         19,563,849			1,483,368		-	
Personal health care       -       2,744       2,744         Heath reimbursement account       -       23       23         Refunds of contributions       185       42       226         Uncollectable receivables       -       5,310       5,310         Administrative and other expenses       6,003       19,619       25,622         Total deductions       1,489,556       456,024       1,945,579         Net Increase (Decrease)       (1,416,897)       2,341       (1,414,555)         Net Position Restricted for       Pension Benefits and OPEB:       -       -         Beginning of Year       14,481,588       5,082,262       19,563,849			-			
Heath reimbursement account       -       23       23         Refunds of contributions       185       42       226         Uncollectable receivables       -       5,310       5,310         Administrative and other expenses       6,003       19,619       25,622         Total deductions       1,489,556       456,024       1,945,579         Net Increase (Decrease)       (1,416,897)       2,341       (1,414,555)         Net Position Restricted for       Pension Benefits and OPEB:       14,481,588       5,082,262       19,563,849			-			
Refunds of contributions         185         42         226           Uncollectable receivables         -         5,310         5,310           Administrative and other expenses         6,003         19,619         25,622           Total deductions         1,489,556         456,024         1,945,579           Net Increase (Decrease) in Net Position         (1,416,897)         2,341         (1,414,555)           Net Position Restricted for Pension Benefits and OPEB:         14,481,588         5,082,262         19,563,849			-		,	,
Uncollectable receivables         -         5,310         5,310           Administrative and other expenses         6,003         19,619         25,622           Total deductions         1,489,556         456,024         1,945,579           Net Increase (Decrease) in Net Position         (1,416,897)         2,341         (1,414,555)           Net Position Restricted for Pension Benefits and OPEB:         14,481,588         5,082,262         19,563,849			-			
Administrative and other expenses       6,003       19,619       25,622         Total deductions       1,489,556       456,024       1,945,579         Net Increase (Decrease) in Net Position       (1,416,897)       2,341       (1,414,555)         Net Position Restricted for Pension Benefits and OPEB:       14,481,588       5,082,262       19,563,849			185			
Total deductions         1,489,556         456,024         1,945,579           Net Increase (Decrease) in Net Position         (1,416,897)         2,341         (1,414,555)           Net Position Restricted for Pension Benefits and OPEB:         14,481,588         5,082,262         19,563,849			-		,	,
Net Increase (Decrease) in Net Position(1,416,897)2,341(1,414,555)Net Position Restricted for Pension Benefits and OPEB:14,481,5885,082,26219,563,849	•					
in Net Position         (1,416,897)         2,341         (1,414,555)           Net Position Restricted for Pension Benefits and OPEB:         14,481,588         5,082,262         19,563,849			1,489,550		456,024	 1,945,579
Net Position Restricted for Pension Benefits and OPEB:Beginning of Year14,481,5885,082,26219,563,849	. ,					
Pension Benefits and OPEB:           Beginning of Year         14,481,588         5,082,262         19,563,849	in Net Position		(1,416,897)		2,341	(1,414,555)
Beginning of Year         14,481,588         5,082,262         19,563,849						
	Pension Benefits and OPEB:					
End of Year \$ 13,064,691 \$ 5,084,603 \$ 18,149,294	Beginning of Year		14,481,588		5,082,262	 19,563,849
	End of Year	\$	13,064,691	\$	5,084,603	\$ 18,149,294

The accompanying notes are an integral part of these financial statements.

**BASIC FINANCIAL STATEMENTS** 

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#### NOTE 1 – PLAN DESCRIPTION

#### ORGANIZATION

The Michigan State Employees' Retirement System (System) is a single-employer, state-wide, defined benefit public employee retirement plan and a fiduciary component unit of the State of Michigan (State) originally created under Public Act 240 of 1943, as amended. Section 2 of this act establishes the board's authority to promulgate or amend the provisions of the System. Executive Order 2015-13 signed by the Governor on October 27, 2015 established the State of Michigan Retirement Board. The executive order establishes the board's authority to promulgate or amend the provision of the System. The board consists of nine members:

- The Attorney General
- The State Treasurer
- The Legislative Auditor General
- The State Personnel Director
- One member or retirant of the State Employees' Retirement System appointed by the Governor
- One member or retirant of the Judges' Retirement System appointed by the Governor
- One current or former officer or enlisted person in the Michigan Military Establishment who is a member or retirant under the Military Retirement Provisions appointed by the Governor
- One retirant member of the State Employees' Retirement System appointed by the Governor
- One member of the general public appointed by the Governor

The System's pension plan was established by the State to provide retirement, survivor and disability benefits to the State's government employees. In addition, the System's OPEB plan provides all retirees with the option of receiving health, dental, and vision coverage under the Michigan State Employees' Retirement Act as well as eligible special duty officers from the Michigan Military Retirement Provisions (MRP). The System is a qualified pension trust fund under section 401(a) of the Internal Revenue Code. By statute, employees of the following employers are also covered by this plan: American Legion, American Veterans, Veterans of Foreign Wars, Disabled American Veterans, Mackinac Island State Park, Marine Corps League, Michigan Bar Association, Business Enterprise Program, Third Circuit Court, Recorders Court, and 36th District Court. Although the System reports information for several small employers, the State is legally responsible for almost all contractually required contributions to the System. This level of responsibility is ongoing and is unlikely to change significantly in the foreseeable future. Therefore, the reporting requirements for a single employer plan have been adopted.

The System is included in the pension and other employee benefit trust fund financial statements in the State of Michigan Annual Comprehensive Financial Report.

The System is administered by the Office of Retirement Services within the Michigan Department of Technology, Management & Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State of Michigan Investment Board serves as the investment fiduciary and custodian for the System.

#### **MEMBERSHIP**

At September 30, 2022, the System's pension plan membership consisted of the following:

Inactive plan members or their beneficiaries currently receiving benefits: Regular benefits Survivor benefits Disability benefits <b>Total</b>	49,403 7,775 <u>2,996</u> 60,174
Inactive plan members entitled to but not yet receiving benefits:	1,877
Active plan members: Vested	4,762
Non-vested	23
Total	4,785
Total plan members	66,836

Enrollment in the OPEB plan is voluntary. The number of participants is as follows:

#### Health, Dental and Vision Plan

Eligible participants	
Retirees and survivors	60,906
Inactive vested members	6,010
Active members <sup>1, 2</sup>	48,333
Participants receiving benefits:	
Health	51,341
Dental	53,592
Vision	53,373
Expenses for the year (in thousands)	\$ 456,024
Employer payroll contributions rate	17.26%

<sup>1</sup> Active member count includes Personal Healthcare Fund members eligible for the \$1,000/\$2,000 lump sum at termination benefit.

<sup>2</sup> Includes members of the MRP who also participate in this plan.

Applications for enrollment after retirement are accepted anytime during the year, with coverage effective six months after.

#### **BENEFIT PROVISIONS - PENSION**

#### Introduction

Benefit provisions of the defined benefit (DB) pension plan are established by State statute, which may be amended. Public Act 240 of 1943, State Employees' Retirement Act, as amended, establishes eligibility and benefit provisions for the defined benefit pension plan. Retirement benefits are determined by final average compensation and years of service.

Members are eligible to receive a monthly benefit when they meet certain age and service requirements. The System also provides duty disability, nonduty disability and survivor benefits.

A member who has separated from employment may request a refund of his or her member contribution account. A refund may cancel a former member's rights to future benefits. However, former members who return to employment and who previously received a refund of their contributions may reinstate their service through repayment of the refund upon satisfaction of certain requirements.

Effective March 31, 1997, Public Act 487 of 1996 closed the plan to new entrants. All new employees become members of the defined contribution plan. The Public Act allows returning employees and members who left State employment on or before March 31, 1997, to elect the defined benefit plan instead of the defined contribution plan.

#### Pension Reform 2012

On December 15, 2011, the Governor signed Public Act 264 of 2011 into law. The legislation granted members a choice regarding their future retirement plan. They had the following options:

- <u>Option 1: DB Classified</u> Members voluntarily elected to remain in the DB plan for future service and contribute 4% of their annual compensation to the pension fund until they terminate state employment. The 4% contribution began on April 1, 2012.
- <u>Option 2: DB 30</u> Members voluntarily elected to remain in the DB plan for future service and contribute 4% of pay until they reach 30 years of service. When they reach 30 years of service, they will switch to the State's DC plan. The 4% contribution began April 1, 2012, and continues until they switch to the DC plan or terminate employment, whichever comes first.
- **Option 3: DB/DC Blend** Members voluntarily elected not to pay the 4% and therefore became participants in the DC plan for future service beginning April 1, 2012. As a DC plan participant they receive a 4% employer contribution to their 401(k) account and are eligible for an additional dollar-for-dollar employer match of up to 3% of pay to the plan.

Deferred members of the DB plan (with 10 or more years of service) who are reemployed by the State on or after January 1, 2012, become participants in the DC plan. Their pension calculation is determined by their final average compensation (FAC) and years of service as of March 31, 2012. They retain their eligibility for the retiree health insurance premium subsidy offered by the State.

Former nonvested members of the DB plan (with less than 10 years of service) who are reemployed by the State on or after January 1, 2012, and before January 1, 2014, become participants in the DC plan. When they have earned sufficient service credit for vesting (10 years) they would be eligible for a pension based on their FAC and years of service in the DB plan as of March 31, 2012. They retain their eligibility for the retiree health insurance premium subsidy offered by the State.

Former nonvested members (with less than 10 years of service) of the DB plan who are reemployed by the State on or after January 1, 2014, become members of the DC plan. Any service credit previously earned would count towards vesting for the DC plan. They will not be eligible for any pension or retiree health insurance coverage premium but will become a participant in the Personal Healthcare Fund where they will contribute up to 2% of their compensation to a 401(k) or 457 account, earning a matching 2% employer contribution. They will also receive a credit into a health reimbursement account (HRA) at termination if they terminate employment with at least 10 years of service. The credit will be \$2,000 for participants who are at least 60 years old or \$1,000 for participants who are less than 60 years old at termination.

#### **Regular Retirement**

The retirement benefit is based on a member's years of credited service (employment) and FAC. The normal benefit equals 1.5% of a member's FAC multiplied by the years and partial year of credited service and is payable monthly over the member's lifetime.

Under PA 264 of 2011, FAC is initially determined as the annual average of the highest three years of compensation (including overtime paid before January 1, 2012, but excluding overtime paid after December 31, 2011). If the end date for the initial FAC calculation is between January 1, 2012, and January 1, 2015, then a prorated amount of post-2008 average overtime will be added to the initial FAC calculation. If the end date for the initial FAC calculation is January 1, 2015, or later, then an annual average of overtime – for the six-year period ending on the FAC calculation date – will be added to that initial FAC calculation to get the final FAC number.

For members who switch to the DC plan for future service, the pension calculation (FAC times 1.5% times years of service) will be determined as of the point the member switches to the DC plan. If the FAC period includes the date of the switch to the DC plan, then the FAC will include up to 240 hours of accrued annual leave multiplied by the rate of pay as of the date of the switch. The hours will be paid at separation.

A member may retire and receive a monthly benefit after attaining:

- age 60 with 10 or more years of credited service; or
- age 55 with 30 or more years of credited service; or
- age 55 with at least 15 but less than 30 years of credited service. The benefit allowance is permanently reduced 0.5% for each month from the member's age on the effective date of retirement to the date the member will attain age 60.

Employees in covered positions are eligible for supplemental benefits and may retire after attaining:

- age 51 with 25 or more years in a covered position; or
- age 56 with 10 or more years in a covered position.

In either case, the three years immediately preceding retirement must have been in a covered position. Employees in covered positions are responsible for the custody and supervision of inmates.

Employees of closing Department of Health and Human Services facilities are eligible for retirement under one of the following conditions:

- age 51 with 25 years of service, the last 5 of which were rendered in the closing facility; or
- age 56 with 10 years of service, the last 5 of which were rendered in the closing facility; or
- 25 years of service at the closing facility regardless of age.

Employees of the State Accident Fund, Michigan Biologic Products, or Liquor Control Commission who were terminated as the result of privatization may retire if the member's age and length of service was equal to or greater than 70 on the date of transfer or termination.

Conservation Officers (CO) with a hire date on or before April 1, 1991, are eligible to retire after 25 years of service, 20 of which must have been rendered as a CO. COs hired after April 1, 1991, and before March 31, 1997, must have 23 years of service as a CO to be eligible for a full retirement benefit with only 25 years of service. In either case, two years immediately preceding retirement must be as a CO.

#### **Deferred Retirement**

Any member with 10 or more years of credited service who terminates employment but has not reached the age of retirement is a deferred member and is entitled to receive a monthly pension upon reaching age 60, provided the member's accumulated contributions have not been refunded. Deferred retirement is available after five years of service for State employees occupying unclassified positions in the executive and legislative branches and certain Department of Health and Human Services employees subject to reduction in forced layoffs by reason of deinstitutionalization.

#### Nonduty Disability Benefit

A member with 10 or more years of credited service who becomes totally and permanently disabled not due to performing duties as a State employee is eligible for a nonduty disability pension. The nonduty disability benefit is computed in the same manner as an age and service allowance based upon service and salary at the time of disability.

#### **Duty Disability Benefit**

A member who becomes totally and permanently disabled from performing duties as a State employee as a direct result of State employment, and who has not met the age and service requirement for a regular pension, is eligible for a duty disability pension. Public Act 109 of 2004 amended the State Employees' Retirement Act to change the calculation of the pension benefit and increase the minimum annual payment. If the member is under age 60, the duty disability allowance is now a minimum of \$6,000 payable annually. At age 60 the benefit is recomputed under service retirement.

#### Survivor Benefit

Upon the death of a member who was vested, the surviving spouse shall receive a benefit calculated as if the member had retired the day before the date of death and selected a survivor pension. Certain designated beneficiaries can be named to receive a survivor benefit. Public Act 109 of 2004 amended the State Employees' Retirement Act to change the calculation of Duty Death benefits and redefines eligibility for deceased member's survivors. The new minimum duty-related death benefit has been increased to \$6,000.

#### **Pension Payment Options**

When applying for retirement, an employee may name a person other than his or her spouse as a beneficiary if the spouse waives this right. If a beneficiary is named, the employee must choose whether the beneficiary will receive 100%, 75% or 50% of the retiree's pension benefit after the retiree's death. The decision is irrevocable. A description of the options follows.

#### **Regular Pension**

The pension benefit is computed with no beneficiary rights. If the retiree made contributions while an employee and has not received the total accumulated contributions before death, a refund of the balance of the contributions is made to the beneficiary of record. If the retiree did not make any contributions, there will not be payments to beneficiaries.

#### 100% Survivor Pension

Under this option, after the retiree's death, the beneficiary will receive 100% of the pension for the remainder of the beneficiary's lifetime. If this option is elected, the normal retirement benefit is reduced by a factor based upon the ages of the retiree and of the beneficiary. If the beneficiary predeceases the retiree, the pension "pops up" to the regular pension amount; another beneficiary cannot be named.

#### 75% Survivor Pension

Under this option, after the retiree's death, the beneficiary will receive 75% of the pension for the remainder of the beneficiary's lifetime. If this option is elected, the normal retirement benefit is reduced by a factor based upon the ages of the retiree and of the beneficiary. The reduction factor is lower than the factor used in the 100% option previously described. If the beneficiary predeceases the retiree, the pension "pops up" to the regular pension amount; another beneficiary cannot be named.

#### 50% Survivor Pension

Under this option, after the retiree's death, the beneficiary will receive 50% of the pension for the remainder of the beneficiary's lifetime. If this option is elected, the normal retirement benefit is reduced by a factor based upon the ages of the retiree and of the beneficiary. The reduction factor is lower than the factor used in the 100% or 75% option previously described. If the beneficiary predeceases the retiree, the pension "pops up" to the regular pension amount; another beneficiary cannot be named.

#### **Equated Pension**

An equated pension may be chosen by any member under age 65 except a disability retiree and an early supplemental retiree. Equated pensions provide an additional amount until age 65 and may be combined with

#### NOTES TO BASIC FINANCIAL STATEMENTS

Regular, 100%, 75% or 50% option. At age 65 the monthly amount is permanently reduced. The initial and reduced amounts are based on an estimate of social security benefits at age 65, provided by the Social Security Administration Office. In order to calculate this benefit, members choosing this option must provide ORS with an estimate from the Social Security Administration Office. The actual amount received from social security may vary from the estimate.

#### **Postretirement Adjustments**

One-time upward benefit adjustments were made in 1972, 1974, 1976, 1977 and 1987. Beginning October 1, 1988, a 3% non-compounding increase, up to a maximum of \$25 monthly, is paid each October to recipients who have been retired 12 full months. Beginning in 1983, eligible benefit recipients share in a distribution of investment income earned in excess of 8% annually. This distribution is known as the supplemental payment. The supplemental payment is offset by one year's cumulative increases received after the implementation of the annual 3% increase in benefits. These adjustment payments were not issued during fiscal years 1991 through 1994. Members who retired on or after October 1, 1987, are not eligible for the supplemental payment.

#### Member Contributions

Under Public Act 264 of 2011, members who voluntarily elected to remain in the DB plan contribute 4% of compensation to the retirement system. In addition, members may voluntarily contribute to the System for the purchase of creditable service, such as military service or maternity leave, or a universal buy-in. If a member terminates employment before a retirement benefit is payable, the member's contribution and interest on deposit may be refunded. If the member dies before being vested, the member's contribution and interest are refunded to the designated beneficiaries.

#### **Employer Contributions**

The statute requires the employer to contribute to finance the benefits of plan members. These employer contributions are determined annually by the System's actuary and are based upon level-dollar value funding principles so the contribution rates do not have to increase over time.

#### Banked Leave Time

Public Act 33 of 2004 amended the State Employees' Retirement Act to include Banked Leave Time (BLT) for members. BLT is an extension of the State's current annual leave program, which banks a predetermined number of hours per pay period. However, the BLT program will not have an effect on a member's final average compensation calculation.

#### **BENEFIT PROVISIONS – OTHER POSTEMPLOYMENT**

#### Introduction

Benefit provisions of the other postemployment benefit (OPEB) plan are established by State statute, which may be amended. Public Act 240 of 1943, as amended, establishes eligibility and benefit provisions for the OPEB plan. Defined Benefit (Tier 1) members are eligible to receive health, prescription drug, dental, and vision coverage on the first day they start receiving pension benefits. Defined Contribution (Tier 2) participants who elected to retain the graded premium subsidy benefit under the reform elections of Public Act 264 of 2011 are also eligible to receive subsidized health prescription drug, dental and vision coverage after terminating employment, if they meet eligibility requirements. There is no provision for ad hoc or automatic increases. The State Employees' Retirement Act requires joint authorization by DTMB and the Civil Service Commission to make changes to retiree medical benefit plans. Defined Contribution (Tier 2) participants who elected the Personal Healthcare Fund under Public Act 264 of 2011, and those hired on or after January 1, 2012, are not eligible for any subsidized health, prescription drug, dental or vision coverage in retirement, but may purchase it at their own expense (certain conditions apply).

Former nonvested members of the DB plan who are reemployed by the state on or after January 1, 2014 are not eligible for retiree health insurance coverage premium subsidy but will become a participant in the Personal Healthcare Fund described on page 23.

Public Act 185 of 2010 required that each actively employed member or qualified participants of the System, beginning with the first pay date after November 1, 2010, and ending September 30, 2013, contribute an amount

#### NOTES TO BASIC FINANCIAL STATEMENTS

equal to 3% of the member's or qualified participant's compensation toward retiree healthcare. Public Act 264 of 2011 rescinded that provision and refunded any collected contributions to all members.

In addition to member contributions, the employer funds OPEB benefits for both Tier 1 and Tier 2 members on a prefunded basis. Retirees with the Premium Subsidy benefit contribute 20% of the monthly premium amount for the health (including prescription coverage), dental and vision coverage. Retirees with a graded premium subsidy benefit accrue credit towards insurance premiums in retirement, earnings a 30% subsidy with ten years of service, with an additional 3% subsidy for each year of service thereafter, not to exceed the maximum allowed by statute or 80%.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### BASIS OF ACCOUNTING AND PRESENTATION

The System's financial statements are prepared using the accrual basis of accounting. Contributions from the employers are recognized as revenue when due and payable. Benefits and refunds are recognized when due and payable in accordance with the terms of the System. The reserves are described below, and details are provided in the supporting schedules.

Governmental Accounting Standards Board (GASB) Statement No. 67 and Statement No. 74, which were adopted during the year ended September 30, 2014 and 2017, addresses accounting and financial reporting requirements for pension and other postemployment benefit plans, respectively. The requirements for both GASB Statement No. 67 and 74 require changes in presentation of the financial statements, notes to the financial statements, and required supplementary information. Significant changes include an actuarial calculation of total and net pension and other postemployment benefit liabilities. It also includes comprehensive note disclosures regarding the pension and other postemployment benefit liabilities, the sensitivity of the net pension and other postemployment benefit liabilities, the sensitivity disclosures. The implementation of GASB Statement No. 67 and 74 did not significantly impact the accounting for accounts receivable and investment balances. The total pension and other postemployment benefit liability, determined in accordance with GASB Statement No. 67 and 74, is presented in Note 4 on page 30, Note 5 on page 33, and in the Required Supplementary Information beginning on page 47.

As of September 30, 2016, the System applied GASB Statement No. 72, *Fair Value Measurement and Application*. GASB Statement No. 72 provides guidance for determining a fair value measurement for reporting purposes and applying fair value to certain investments and disclosures related to all fair value measurements.

#### RESERVES

#### Reserve for Employee Contributions

Beginning April 2012, members contribute 4% of their compensation to this reserve as well as purchases of eligible service credit and repay previously refunded contributions. This reserve represents active member contributions and interest less amounts transferred to the Reserve for Retired Benefit Payments for regular and disability retirement, amounts refunded to terminated members and unclaimed amounts transferred to the income account. At September 30, 2022, the balance in this reserve was \$233.2 million.

#### **Reserve for Employer Contributions**

All employer contributions are credited to this reserve. Interest from the income account is credited annually. Amounts are transferred annually from this reserve to the Reserve for Retired Benefit Payments to fund that reserve. At September 30, 2022, the balance in this reserve was (\$1.1) billion.

#### Reserve for Retired Benefit Payments

This represents the reserves for payment of future retirement benefits to current retirees. At retirement, a member's accumulated contributions plus interest are transferred into this reserve from the Reserve for Employee Contributions. Monthly benefits, which are paid to the retiree, reduce the reserve. At the end of each fiscal year, an amount determined by an annual actuarial valuation is transferred from the Reserve for Employer Contributions to

#### NOTES TO BASIC FINANCIAL STATEMENTS

this reserve to bring the reserve into balance with the actuarial present value of retirement allowances. At September 30, 2022, the balance in this reserve was \$16.5 billion.

#### Reserve for Undistributed Investment Income

The net investment earnings (losses) are recorded in this reserve. Interest as authorized by the board is transferred annually to the other reserves. Administrative expenses are paid from this reserve. At September 30, 2022, the net balance of this reserve was (\$2.6) billion.

#### Reserve for Health (OPEB) Related Benefits

This reserve is credited with employee and employer contributions for retirees' health (including prescription coverage), dental, and vision benefits. Starting in fiscal year 2012, the employer contribution is based on a prefunded basis and represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liability (or funding excess) over a period not to exceed thirty years. In addition, in fiscal year 2022, this reserve includes revenue from the federal government for the Employee Group Waiver Plan (EGWP). Premiums for health, dental, and vision benefits are paid from this reserve. At September 30, 2022, the balance in this reserve was \$5.1 billion.

#### **REPORTING ENTITY**

The System is a fiduciary component unit of the State and, as such, is included in the pension and other employee benefit trust fund financial statements in the State's Annual Comprehensive Financial Report. The System and its Board are not financially accountable for any other entities or other organizations. Accordingly, the System is the only entity included in this financial report.

#### **BENEFIT PROTECTION**

Public Act 100 of 2002 was passed by the Michigan Legislature to protect pension benefits of public employees from alienation (being transferred). Alienation is attachment, garnishment, levy, execution, bankruptcy or other legal process except for divorce orders or eligible domestic relation orders. The statutes governing the System contained an "anti- alienation" clause to provide for this protection; however, many smaller public pension systems did not have the benefit of this protection. Therefore, Public Act 100 of 2002 was passed to establish legal protection of pension assets that encompasses all public employees.

#### INVESTMENTS

Generally, investments are reported at fair value, consistent with the provisions of GASB Statement No. 72, *Fair Value Measurement and Application*. Short-term, highly liquid debt instruments including commercial paper are reported at amortized cost. Additional disclosures describing investments are provided in Note 6.

#### INVESTMENT INCOME

Dividend and interest income is recognized on the accrual basis. Fair value changes are recorded as investment income or loss. Purchases and sales of investments are recorded as of the trade date (the date upon which the transaction is initiated), except for purchase and sale of mortgages, real estate, and private equity investments which are recorded as of the settlement date (the date upon which the transaction is ultimately completed). The effect of recording such transactions as of the settlement date does not materially affect the financial statements.

#### COSTS OF ADMINISTERING THE SYSTEM

Each year a restricted general fund appropriation is requested to fund the ongoing business operations of the System. These administrative costs are ultimately funded by the System through the regular transfer of funds from the System to the State's general fund based on either a direct cost or allocation basis depending on the nature of the expense. Costs of administering the System are financed by undistributed investment income of the System.

#### **PROPERTY AND EQUIPMENT**

Office space is leased from the State on a year-to-year basis. Office equipment is capitalized if the value exceeds \$5,000. These assets are recorded at cost and are reported net of depreciation in the *Statement of Pension Plan and Other Postemployment Benefit Plan Fiduciary Net Position.* Such assets are depreciated on a straight-line basis over 10 years. As of September 30, 1998, all capitalized equipment was fully depreciated. No additional equipment has been capitalized for the System since that date.

#### **RELATED PARTY TRANSACTIONS**

#### Leases and Services

The System leases operating space and purchases certain administrative, data processing, legal and investment services from the State. The space and services are not otherwise available by competitive bid. The schedule below summarizes costs incurred by the System for such services.

		2022
	_	(in thousands)
Building Rentals	\$	162
Technological Support		1,976
Attorney General		170
Investment Services		3,590
Personnel Services		3,788

#### Cash

At September 30, 2022, the System had \$301.5 million in a common cash investment pool maintained for various State operating funds. The participating funds in the common cash pool earn interest at various rates depending upon prevailing short-term interest rates. Earnings (Losses) from these activities amounted to \$281.2 thousand for the year ended September 30, 2022.

#### **NOTE 3 – CONTRIBUTIONS**

The State is required by Public Act 240 of 1943, as amended, to contribute amounts necessary to finance the coverage of members and retiree benefits. Members currently participate in the System on a contributory basis of 4% of the annual compensation to the pension plan. Under certain circumstances, members may contribute to the System for the purchase of creditable service, such as military service or maternity leave. Effective August 1, 1998, the retirement act was amended to permit a universal buy-in. With a universal buy-in, a member may elect to purchase no more than 5 years of service credit (less other service credit purchased). Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

Employer contributions to the System are determined on an actuarial basis using the entry age normal actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The normal cost is the annual cost assigned, under the actuarial funding method, to the current and subsequent plan years The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis.

Pension and OPEB contributions made in the fiscal year ending September 30, 2022, were determined as of the September 30, 2019 actuarial valuations. The pension and OPEB unfunded (overfunded) actuarial accrued liabilities (UAAL) as of September 30, 2019, are amortized over a 15 year period beginning October 1, 2021 and ending September 30, 2036. The UAAL amortization payment portion of the contribution rates is charged across the covered payroll of all current employees in the defined benefit and the defined contribution plans, in accordance with Public Act 240 of 1943, Section 38.38. All sources that fund the covered payroll are charged a proportionate share of the UAAL amortization payment. The schedule on the next page summarizes pension and OPEB contribution rates in effect for fiscal year 2022.

Pension Contribution Rates				
Benefit Structure	Member	Employer		
Defined Benefit* Defined Contribution	0.0 - 4.0 % 0.0	23.97 – 27.87% 19.05		

\* Employee Contributions are not mandatory if the member's pension is frozen.

OPEB Contribution Rates				
Benefit Structure	Member	Employer		
Defined Benefit	0.0 %	17.26 %		
Defined Contribution – Premium Subsidy	0.0	17.26		
Defined Contribution – Personal Health Care	0.0	17.26		

The System is required to reconcile with actuarial requirements annually. Any funding deficiency for pension and/or OPEB benefits is smoothed over five years. One fifth (20%) of the funding deficiency is included in each of the subsequent years' contribution and is not recognized as a receivable in the accounting records.

In March 2001, the Internal Revenue Service issued a private letter ruling allowing the System's members to purchase service credit and repay refunds using tax-deferred (pre-tax) dollars. The program was implemented and payments began in fiscal year 2002.

The program allows members to purchase service credit and repay refunds on a tax-deferred basis. Members sign an irrevocable agreement that identifies the contract duration, monthly payment, total contract amount, and years of service credit being purchased. The duration of the contract can range from 1 to 20 years. The amounts are withheld from the members' paycheck and are treated as employer pick-up contributions pursuant to Internal Revenue Code Section 414(h). At September 30, 2022, there were 263 agreements. Agreement amounts that will not be collected within 12 months are discounted using the contractual interest rate of 8.00%. The average length remaining of a contract was approximately 7.0 years for 2022. The short-term receivable was \$513.8 thousand and the discounted long-term receivable was \$1.3 million at September 30, 2022.

#### NOTE 4 – NET PENSION LIABILITY

#### **MEASUREMENT OF THE NET PENSION LIABILITY**

The net pension liability is to be measured as the total pension liability, less the amount of the pension plan's fiduciary net position. In actuarial terms, this will be the accrued liability less the fair value of assets (not the smoothed actuarial value of assets that is often encountered in actuarial valuations performed to determine the employer's contribution requirement).

Net Pension Liability		
(in thousands)		
Total Pension Liability	\$	19,523,628
Plan Fiduciary Net Position		13,064,691
Net Pension Liability	\$	6,458,937
Plan Fiduciary Net Position as a Percentage of Total Pension Liability		66.92%
Net Pension Liability as a Percentage of Covered Payroll		186.42%
Total Covered Payroll	\$	3,464,750

### NOTES TO BASIC FINANCIAL STATEMENTS

### LONG-TERM EXPECTED RETURN ON PLAN ASSETS

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2022, are summarized in the following table:

Asse	et Allocation	
Asset Class	Target Allocation	Long-Term Expected Real Rate of Return*
Domestic Equity Pools	25.0 %	5.1 %
Private Equity Pools	16.0	8.7
International Equity Pools	15.0	6.7
Fixed Income Pools	13.0	(0.2)
Real Estate and Infrastructure Pools	10.0	5.3
Absolute Return Pools	9.0	2.7
Real Return and Opportunistic Pools	10.0	5.8
Short-Term Investment Pools	2.0	(0.5)
TOTAL	100.0 %	

\* Long-term rates of return are net of administrative expenses and 2.2% inflation.

### RATE OF RETURN

For the fiscal year ended September 30, 2022, the annual money-weighted rate of return on pension plan investment, net of pension plan investment expense, was (4.25)%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

### DISCOUNT RATE

The State of Michigan Retirement Board adopted a Dedicated Gains Policy to lower the discount rate in years where the investment returns exceed the current assumption. The DTMB Director and the Board modified the dedicated gains policy to limit the reduction in the discount rate to no lower than 6%. A single discount rate of 6.00% was used to measure the total pension liability for fiscal year 2022. In fiscal year 2021, the single discount rate used to measure the total pension liability was 6.70%. This single discount rate was based on the expected rate of return on pension plan investments of 6.00%. The projection of cash flows used to determine this single discount rate was based on the assumption that in the future plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position is expected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### SENSITIVITY OF THE NET PENSION LIABILITY TO CHANGES IN THE DISCOUNT RATE

As required by GASB Statement No. 67, we determined the sensitivity of the net pension liability to changes in the single discount rate. The following table presents the plan's net pension liability, in thousands, calculated using a single discount rate of 6.00%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1-percentage-point lower or 1-percentage-point higher:

	Current Discount	
1% Decrease	Rate Assumption	1% Increase
 5.00%	6.00%	7.00%
\$8,436,216	\$6,458.937	\$4,778,040

### NOTES TO BASIC FINANCIAL STATEMENTS

### TIMING OF THE VALUATION

An actuarial valuation to determine the total pension liability is required to be performed at least every two years. If the actuarial valuation is not calculated as of the plan's fiscal year end, the total pension liability is required to be rolled forward from the actuarial valuation date to the pension plan's fiscal year end.

The total pension liability as of September 30, 2022, is based on the results of an actuarial valuation date of September 30, 2021 and rolled-forward using generally accepted actuarial procedures.

### **ACTUARIAL VALUATIONS AND ASSUMPTIONS**

Actuarial valuation for the pension plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and mortality. Amounts determined regarding the funded status of the plan and the actuarially determined contributions (ADC) are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

The Schedules of Contributions in Required Supplementary Information present trend information about the amounts contributed to the plan by employers in comparison to the ADC, an amount that is actuarially determined in accordance with the parameters of GASB Statement No. 67 for pension.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The information presented in the Net Pension Liability schedules and notes was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuation follows:

### Summary of Actuarial Assumptions

Valuation Date Actuarial Cost Method Asset Valuation Method	September 30, 2021 Entry Age, Normal Fair Value
Actuarial Assumptions: Wage Inflation Rate Investment Rate of Return Projected Salary Increases Cost-of-Living Pension Adjustments	2.75% 6.00%, net of investment expenses 2.75% - 11.75%, including wage inflation at 2.75% 3% annual non-compounded with maximum annual increase of \$300 for those eligible
Mortality	
Retirees	RP-2014 Male and Female Healthy Annuitant Mortality Tables scaled by 93% for males and 98% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006.
Active	RP-2014 Male and Female Employee Mortality Table scaled by 100% for males and 100% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006.
Disabled Retirees	RP-2014 Male and Female Disabled Annuitant Mortality Table scaled by 100% for males and 100% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006.
Notes	Assumption changes as a result of an experience study for the period 2012 through 2017 have been adopted by the System for use in the determination of the total pension liability beginning with the September 30, 2018 valuation.

### NOTES TO BASIC FINANCIAL STATEMENTS

### NOTE 5 - NET OPEB LIABILITY

#### MEASUREMENT OF THE NET OPEB LIABILITY

The net OPEB liability is to be measured as the total OPEB liability, less the amount of the OPEB plan's fiduciary net position. In actuarial terms, this will be the accrued liability less the fair value of assets (not the smoothed actuarial value of assets that is often encountered in actuarial valuations performed to determine the employer's contribution requirement).

#### Net OPEB Liability

(in thousands)	
Total OPEB Liability	\$ 8,977,010
Plan Fiduciary Net Position	 5,084,603
Net OPEB Liability	\$ 3,892,407
Plan Fiduciary Net Position as a Percentage of Total OPEB Liability	56.64%
Net OPEB Liability as a Percentage of Covered Payroll	112.34%
Total Covered Payroll	\$ 3,464,750

### LONG-TERM EXPECTED RETURN ON PLAN ASSETS

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return were provided by the Bureau of Investments (BOI) for each major asset class included in the pension plan's target asset allocation as of September 30, 2021. These best estimates are summarized in the following table:

### Asset Allocation

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return*
Domestic Equity Pools	25.0 %	5.1 %
Private Equity Pools	16.0	8.7
International Equity Pools	15.0	6.7
Fixed Income Pools	13.0	(0.2)
Real Estate and Infrastructure Pools	10.0	5.3
Absolute Return Pools	9.0	2.7
Real Return and Opportunistic Pools	10.0	5.8
Short-Term Investment Pools	2.0	(0.5)
TOTAL	<b>100.0</b> %	

\* Long-term rates of return are net of administrative expenses and 2.2% inflation.

### RATE OF RETURN

For the fiscal year ended September 30, 2022, the annual money-weighted rate of return on OPEB plan investment, net of OPEB plan investment expense, was (3.1)%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

### **DISCOUNT RATE**

The State of Michigan Retirement Board adopted a Dedicated Gains Policy to lower the discount rate in years where investment returns exceed the current assumption. The DTMB Director and the Board modified the dedicated gains

### NOTES TO BASIC FINANCIAL STATEMENTS

policy to limit the reduction in the discount rate to no lower than 6%. A single discount rate of 6.20% was used to measure the total OPEB liability for fiscal year 2022. In fiscal year 2021, the single discount rate used to measure the total OPEB liability was 6.90%. This single discount rate was based on the expected rate of return on OPEB plan investments of 6.20%. The projection of cash flows used to determine this single discount rate was based on the assumption that in the future plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

### SENSITIVITY OF THE NET OPEB LIABILITY TO CHANGES IN THE DISCOUNT RATE

As required by GASB Statement No. 74, we have determined the sensitivity of the net OPEB liability, in thousands, to changes in the single discount rate. The following table presents the plan's net OPEB liability, calculated using a single discount rate of 6.20%, as well as what the plan's net OPEB liability would be if it were calculated using a single discount rate that is 1-percentage-point lower or 1-percentage-point higher:

### Current Discount

1% Decrease	Rate Assumption	1% Increase
5.20%	6.20%	7.20%
\$4,941,850	\$3,892,407	\$3,011,189

### SENSITIVITY OF THE NET OPEB LIABILITY TO HEALTHCARE COST TREND RATE

As required by GASB Statement No. 74, we have determined the sensitivity of the net OPEB liability to changes in the healthcare cost trend rates. The following table presents the plan's net OPEB liability, in thousands, calculated using assumed trend rates, as well as what the plan's net OPEB liability would be if it were calculated using a trend rate that is 1-percentage-point lower or 1-percentage-point higher:

	Current Healthcare Cost	
1% Decrease	Trend Rate Assumption	1% Increase
\$2,972,897	\$3,892,407	\$4,950,227

### TIMING OF THE VALUATION

An actuarial valuation to determine the total OPEB liability is required to be performed at least every two years. If the actuarial valuation is not calculated as of the plan's fiscal year end, the total OPEB liability is required to be rolled forward from the actuarial valuation date to the OPEB plan's fiscal year end.

The total OPEB liability as of September 30, 2022, is based on the results of an actuarial valuation date of September 30, 2021, and rolled-forward using generally accepted actuarial procedures.

### **ACTUARIAL VALUATIONS AND ASSUMPTIONS**

Actuarial valuations for the OPEB plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the actuarially determined contributions (ADC) are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

The Schedules of Contributions in Required Supplementary Information present trend information about the amounts contributed to the plan by employers in comparison to the ADC, an amount that is actuarially determined in accordance with the parameters of GASB Statement No. 74 for OPEB.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

### NOTES TO BASIC FINANCIAL STATEMENTS

The information presented in the Net OPEB Liability schedules and notes was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuation follows:

#### Summary of Actuarial Assumptions Valuation Date September 30, 2021 Actuarial Cost Method Entry Age, Normal Asset Valuation Method Fair Value Actuarial Assumptions: Wage Inflation Rate 2.75% Investment Rate of Return 6.20%, net of investment expenses **Projected Salary Increases** 2.75% - 11.75%, including wage inflation at 2.75% Healthcare Cost Trend Rate<sup>1</sup> Pre-65: 7.50% Year 1 graded to 3.50% Year 15; 3.00% Year 120 Post-65: 6.25% Year 1 graded to 3.50% Year 15; 3.00% Year 120 Mortality Retirees RP-2014 Male and Female Healthy Annuitant Mortality Table scaled by 93% for males and 98% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006. RP-2014 Male and Female Employee Mortality Table scaled by Active 100% for males and 100% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006. **Disabled Retirees** RP-2014 Male and Female Disabled Annuitant Mortality Table scaled by 100% for males and 100% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006. Other Assumptions OPEB only:2 **Opt Out Assumption** 10% of eligible participants are assumed to opt out of the retiree health plan (0% of MRP participants). 80% of male and 67% of female future retirees are assumed to have Survivor Coverage coverage continuing after the retiree's death when 2-person coverage was assumed to be elected (100% of MRP participants). 75% of male and 60% of female future retirees and MRP: 90% of **Coverage Election at Retirement** male and 90% of female future retirees are assumed to elect coverage for 1 or more dependents. Notes: Assumption changes as a result of an experience study for the period 2012 through 2017 have been adopted by the System for use in the determination of the total OPEB liability beginning with the September 30, 2018 valuation.

<sup>1</sup> Applies to Medical and prescription drug (Rx) payments.

<sup>2</sup> Applies to State employees hired before January 1, 2012.

### **NOTES TO BASIC FINANCIAL STATEMENTS**

### **NOTE 6 – INVESTMENTS**

### **INVESTMENT AUTHORITY**

The State of Michigan Investment Board (Board) was created by Executive Order 2018-10 (Order) and serves as the investment fiduciary over the assets of the State sponsored defined benefit retirement systems. The Board is responsible for investing the System's assets in accordance with the duties and powers enumerated in the Order and with Public Act 380 of 1965, as amended. Investments are made subject to the Public Employee Retirement System Investment Act, Public Act 314 of 1965, as amended. The Public Employee Retirement System Investment Act authorizes, with certain restrictions, the investment of pension fund assets in stocks, corporate and government bonds and notes, mortgages, real estate, and certain short-term and private equity investments. Investments must be made for the exclusive purposes of providing benefits to active members, retired members and beneficiaries, and for defraying the expenses of investing the assets.

### **DERIVATIVE INSTRUMENTS**

The Board employs the use of derivative instruments in the investment of the pension and other employee benefit trust funds (the trust funds).

Derivative instruments are used in managing the trust fund portfolios, but uses do not include speculation or leverage of investments. State investment statutes limit total derivative instrument exposure to 15% of a fund's total asset value, and restrict uses to replication of returns and hedging of assets. Swap agreements represent the largest category of derivative instrument investments subject to this limitation. Option and Future contracts traded daily on an exchange and settling in cash daily or having a limited and fully defined risk profile at an identified, fixed cost are not subject to the derivative instrument exposure limitation. Less than 15% of the total trust funds' portfolio has been invested from time to time in future contracts, swap agreements, structured notes, options and forward contracts.

The derivative instrument fair values are reported on the *Statement of Pension Plan and Other Postemployment Benefit Plan Fiduciary Net Position* as of September 30, 2022, in their respective investment pool's fair value. Derivative instrument net increase and decrease are reported on the *Statement of Changes in Pension Plan and Other Postemployment Benefit Plan Fiduciary Net Position* for fiscal year ended September 30, 2022, under "Investment income (loss)", in "Net increase (decrease) in fair value of investments". Bond interest, swap payments, and dividends are reported under "Investment income (loss)", in "Interest, dividends, and other". Derivative Instrument Investment Table as of September 30, 2022 (in millions):

Investment and Investment Type	Percentage of Fair Value	Notional Value		Investments at Fair Value		Net Increase (Decrease) in Fair Value		Investment Income		Fair Value Subject to Credit Risk	
Future Contracts	- %	\$	14.1	\$	-	\$	(40.2)	\$	-	\$	-
Fixed Income and International Equity Investments											
Option Contracts Equity, Fixed Income and International Equity Investments	0.3%		15,230.6		49.4		(83.6)		-		-
Swap Agreements Fixed Income and International Equity Investments	1.3%		542.0		236.8		(226.8)		(6.8)		4.8
Total		\$	15,786.7	\$	286.2	\$	(350.6)	\$	(6.8)	\$	4.8

### NOTES TO BASIC FINANCIAL STATEMENTS

To diversify the trust funds' portfolio, the Board has entered into international swap agreements with investment grade counterparties, which are tied to stock market indices in approximately forty-six foreign countries. Generally, the notional amount of equity swap tied to foreign stock market indices is executed via a net total return USD index. The swap agreements provide that the System will pay quarterly or at maturity over the term of swap agreements, interest indexed to the three-month London Inter-Bank Offer Rate (LIBOR) or the U.S. Federal Funds Rate, adjusted for an interest rate spread, on the notional amount stated in the agreements. International equity swap agreement maturity dates range from October 2022 to June 2023. U.S. Treasury Bonds, U.S. Corporate Bonds, and other public market fixed income securities, as well as, other investments are held to correspond with the notional amount of the international swap agreements.

The value of the international synthetic equity structures is a combination of the value of the swap agreements and the value of the notes and other investments in the collateral portfolio. The book value represents the cost of the bonds, notes, and other investments. The current value represents the current value of the bonds, notes, and other investments and the change in the value of the underlying indices from the inception of the swap agreements. The current value is used as a representation of the fair value based on the intention to hold all swap agreements until maturity. At the maturity of the swap agreements, the trust funds will either receive the increase in the value of the equity indices from the level at the inception of the agreements or pay the decrease in the value of the indices. U.S. Treasures, cash, publicly traded fixed income investments and private market investments are held in the collateral portfolio to correspond with the notional amount of the swap agreements. The combined swap structure generally realizes gains and losses on a rolling basis.

To reduce the risk in the Fixed Income and International Equity portfolio, the Board has entered into FX swap agreements, interest rate swap agreements and credit default swap agreements with investment grade counterparties. The FX swap agreements are tied to foreign currency forward exchange rates and are used to reduce the currency risk within the Fixed Income portfolio. The swap agreements are entered into on an as-needed basis and are generally tied to the maturity of a foreign government bond indenture denominated in a foreign currency. The purpose of the FX swap agreement that has a final maturity date of less than three months is to reduce or eliminate the currency risk on foreign bond transactions. U.S. Domestic LIBOR-based floating rate notes, U.S. Treasury securities, and portfolio cash are held to correspond with the notional amount of FX swap agreements within the Fixed Income and International Equity portfolio. Interest rate swaps are used to adjust interest rate and yield curve exposure and substitute for physical securities. Long swap positions that receive fixed rate, increase exposure to long-term interest rates; short swap positions that pay fixed rate, decrease exposure. Credit default swaps (CDS) are used to manage credit exposure without buying or selling securities outright. Written CDS increase CDS decrease exposure, buying protection, providing the right to "Put" bonds to the counterparty in the event of a default.

Counterparty credit risk is the maximum loss amount that would be incurred if the counterparties to the derivative instrument failed to perform according to the terms of the contract, without respect to any collateral or other security, or netting arrangement. For the Over-The-Counter (OTC) derivative instrument investments, the system held collateral of \$0.0 in cash deposits and \$0.0 in securities on behalf of counterparties. Collateral securities in the amount of \$156.4 million were held on our behalf by counterparties.

The Board traded bond future contracts to manage duration, yield curve exposure, adjust interest rate exposures and replicate government bond positions.

To enhance returns while limiting downside risk, the Board traded equity options in single securities and on indices in the Large Cap Core and All Cap GARP funds. Attractively priced equity options were used for the purpose of stock replacement, in order to drive excess returns over the S&P 500, as well as to provide added exposure to strong equity markets while limiting principal at risk. Put options are used to protect against large negative moves in the market indices. Options traded by the Board in the Fixed Income and International Equity pools are used to manage interest rate and volatility exposures. Written options generate income in expected interest rate scenarios and may generate capital losses, if unexpected interest rate environments are realized. Both written and purchased options will become worthless at expiration if the underlying instrument does not reach the strike price of the option. However, purchased options are often sold well before expiration in order to lock in profits at prices well below listed strike prices, and thereby generate consistent returns.

### **NOTES TO BASIC FINANCIAL STATEMENTS**

### **S**ECURITIES LENDING

The System, pursuant to a Securities Lending Authorization Agreement, has authorized State Street Bank and Trust Company ("State Street") to act as the System's agent in lending System's securities to approved borrowers. State Street, as agent, enters into Securities Loan Agreements with borrowers.

During the fiscal year, State Street lent, on behalf of the Board, certain securities of the System held by State Street as custodian and received cash or other collateral including securities issued or guaranteed by the United States government. The types of securities lent were equity, and fixed income, which includes government and corporate bonds and notes. State Street does not have the ability to pledge or sell collateral securities delivered absent a borrower default. Borrowers were required to deliver collateral for each loan equal to at least 100% of the fair value of the loaned securities.

Pursuant to the Securities Lending Authorization Agreement, State Street had an obligation to indemnify the System in the event of default by a borrower. There were no failures by any borrowers to return loaned securities or pay distributions thereon during the fiscal year that resulted in a declaration or notice of default of the Borrower.

During the fiscal year, the System and the borrowers maintained the right to terminate securities lending transactions upon notice. The cash collateral received on each loan was invested, together with the cash collateral of other qualified tax-exempt plan lenders, in a collective investment pool. As of September 30, 2022, such investment pool had an average duration of 3 days and an average weighted final maturity of 91 days for USD. Because the loans were terminable at will their duration did not generally match the duration of the investments made with cash collateral. On September 30, 2022, the System had no credit risk exposure to borrowers. The fair value of collateral held and the fair value (USD) of securities on loan for the client as of September 30, 2022, was \$630.4 million and \$610.2 million, respectively.

### Risk

In accordance with GASB Statement No. 40, investments require certain disclosures regarding policies and practices and the risks associated with them. The credit risk, (including custodial credit risk and concentration of credit risk), the interest rate risk, and the foreign currency risk are discussed in the following paragraphs. Amounts represent the pro rata share of the underlying investments as required by GASB Statement No. 40. These investments are held in internal investment pools and reported as such in the financial statements.

### Credit Risk

Credit risk is the risk that an issuer will not fulfill its obligations.

- Short-Term Fixed Income Investments Eligible commercial paper investments must be rated within one
  of the two highest rating classifications ("1" or "2") at the time of purchase from one of the nationally
  recognized ratings organizations (NRSROs) specified in Public Act 314 of 1965, as amended. Borrowers
  must have at least \$400.0 million in commercial paper outstanding, and the Board may not invest in more
  than 10% of the borrower's outstanding debt.
- Long-Term Fixed Income Investments Investment grade and noninvestment grade securities may be acquired in compliance with the parameters set forth in Public Act 314 of 1965, as amended, and the Board Investment Policy Statement for the System. Public Act 314 defines investment grade as investments in the top four major grades, rated by one of the NRSROs. At September 30, 2022, the System was in compliance with Public Act 314 and the Investment Policy Statement in all material aspects.

### NOTES TO BASIC FINANCIAL STATEMENTS

(in thousands)										
As	As of September 30, 2022									
Investment Type		Fair Value	S&P		Fair Value	Moody's				
						<b>i</b>				
Short Term	\$	256,829	A-1	\$	253,934	P-1				
		23,044	A-2		23,044	P-2				
		-	NR		2,896	NR				
Money Market		51,155	AAA		51,155	Aaa				
Government Securities										
U.S. Agencies- Sponsored										
		210	AAA		131,005	Aaa				
		130,796	AA		-	Aa				
Fixed Income										
		28,610	AAA		67,622	Aaa				
		44,280	AA		39,912	Aa				
		78,796	A		92,890	A				
		217,938	BBB		185,455	Baa				
		62,171	BB		57,258	Ba				
		26,385	B		38,317	B				
		12,156	ccc		16,926	Caa				
		11,264	CC		14,480	Ca				
			C		2,494	C				
		2,918	D		,.01	D				
		388,812	NR		357,976	NR				
Securities Lending Collateral										
Short Term										
-		57,905	A-1		71,553	P-1				
Corporate										
		20,472	AA		141,224	Aa				
		535,400	A		221,626	A				
•• · · •		17,548	NR		196,922	NR				
Mutual Funds		40 700			40 700	Dee				
		16,769	BBB		16,769	Baa				
		20,972	BB		20,972	Ba				
Total	¢	2,705 2,007,135	В	¢	2,705	В				
IUlai	φ	2,007,133		φ	2,007,135					

### Rated Debt Investments

#### NR - Not Rated

\* International Investment types consist of domestic floating rate note used as part of a Swap strategy.

#### **Custodial Credit Risk**

Custodial credit risk for investments is the risk that, in the event of a failure of the counterparty, the State will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government and are held by either the counterparty or the counterparty's trust department or agent, but not in the government name. The Board does not have a policy for custodial credit risk. However, the State's custodial bank had a credit rating of A at September 30, 2022. As of September 30, 2022, no securities were exposed to custodial credit risk.

#### **Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

### NOTES TO BASIC FINANCIAL STATEMENTS

Other than obligations issued, assumed or guaranteed by the United States, its agencies or United States government sponsored enterprises, the System is prohibited by Public Act 314 of 1965, as amended, from investing more than 5% of the outstanding obligations of any one issuer or investing more than 5% of a System's assets in the obligations of any one issuer. When calculating the amount of outstanding obligations, the System includes publicly issued and privately held debt.

At September 30, 2022, there were no investments in any single issuer that accounted for more than 5% of the System's assets. The System held one investment that exceeded the 5% cap in obligations of any one issuer. The System is aware of the breach and in accordance with MCL 38.1133(3)(g), is developing a prudent plan for reallocating assets to comply with the prescribed limitations.

#### Interest Rate Risk – Fixed Income Investments

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment.

The Board's policy states that cash equivalents are invested in short-term fixed income securities with an average weighted maturity of less than one year to provide liquidity and safety of principal from capital market and default risk. At September 30, 2022, the fair value of the System's short-term investments was \$331.0 million with the weighted average maturity of 25 days.

The Board does not have a policy regarding interest rate risk for long-term debt investments. However, the trust funds are invested with a long-term strategy. The goal is to balance higher returns while accepting minimum risk for the return. Analyzing the yield curve on individual securities as compared to U.S. Treasuries determines, in part, what is an acceptable risk for the return. Therefore, market conditions such as lower interest rates result in shorter duration and higher interest rates result in longer duration.

### **Debt Securities**

As of Septem	ber 3	0, 2022	
			Effective Duration in
	1	air Value	Years
Government			
U. S. Treasury	\$	426,638	10.7
U. S. Agencies - Backed		47,901	4.8
U. S. Agencies - Sponsored		131,005	5.2
Corporate		913,777	3.0
International*			
U. S. Treasury		301,513	1.4
Total	\$	1,820,834	

(in thousands) As of September 30, 2022

Debt securities are exclusive of securities lending collateral.

\* International contains Domestic Government and Corporate Debt Securities as a part of their derivative instrument strategies. The interest rates reset on a quarterly basis for these securities.

#### Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or deposit.

### NOTES TO BASIC FINANCIAL STATEMENTS

The System invests in various securities denominated in foreign currencies. Authorized global securities include equities, fixed income, mutual funds, real estate, and limited partnerships. These investments are limited to 30% of the total assets of the System with additional limits of not more than 5% of the outstanding global securities of any one issuer and no more than 5% of the System's assets in the global securities of any one issuer. In addition to these limits, the Board cannot acquire securities with companies that have active business operations in the state sponsors of terror as identified by the United States Secretary of State. At September 30, 2022, the total amount of foreign investment subject to foreign currency risk was \$1,628.2 million, which amounted to 9.0% of total investments (exclusive of securities lending collateral) of the System.

### NOTES TO BASIC FINANCIAL STATEMENTS

### Foreign Currency Risk

(in thousands) As of September 30, 2022

Private Equity,

Region	Country	Currency		juity Fair Value n U.S. \$	Fa	ed Income ir Value n U.S. \$	Abs F	ernational & olute Return fair Value in U.S. \$	Rea Infr Fa	al Estate & astructure air Value n U.S. \$
AMERICA	Brazil	Real	\$	_	\$	276	\$	3,349	\$	_
	Canada	Dollar	Ψ	2,142	φ	9,010	Ψ	23,377	Ψ	71
	Mexico	Peso		167		9,010 1,022		23,377 5,318		159
	Peru	Sol		107		1,022		5,510		159
	Chile	Peso				345		_		
PACIFIC	Offile	1 630		_		345		_		-
FACIFIC	Australia	Dollar		480		1,786		40 774		
		Dollar				1,780		18,774		-
	Hong Kong India			1,835		- 23		21,803		-
	Indonesia	Rupee Rupiah		- 505		23		-		-
	Japan	Yen		427		- 2,632		- 19,674		-
	Malaysia	Ringgit		427		2,032		19,074		_
	Taiwan	New Dollar		_		300		6,049		_
	China	Renminbi		943		_		3,009		_
	Singapore	Dollar		358		2,037		0,000		_
	South Korea	Won				5,107		3,518		_
	Thailand	Baht		-		909		5,510		-
	New Zealand	Dollar		-				2,136		-
	China	Yuan		2		(1,231)		251		-
	China	Yuan Offshore		-		1,252				-
EUROPE						1,202				
	Denmark	Krone		-		-		10,168		
	European Union	Euro		30,934		10,368		72,876		100,164
	Hungary	Forint		- 00,00		486				-
	Poland	Zloty		-		786		-		-
	United Kingdom	Sterling		8,338		2,181		25,350		10,582
	Sweden	Krona		2,199		713		21,452		
	Switzerland	Franc		3,703		-		6,633		-
	Czech Republic	Koruna		-		386		-		-
AFRICA	ľ									
	South Africa	Rand		330		281		-		-
	Liberia	Dollar		551		-		-		-
	Zambia	Kwacha		-		82		-		-
MIDDLE EAST										
	Israel	New Shekel		1,118		632		-		-
OTHER				.,		002				
	Various	Various		-		-		1,179,280		-
	Total		\$	54,031	\$	40,202	\$	1,423,017	\$	110,977
			Ψ	0 1,001	Ť	10,202	Ŷ	1,120,017	*	

### NOTES TO BASIC FINANCIAL STATEMENTS

### FAIR VALUE MEASUREMENTS

The Retirement System categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Not all investments held by the Retirement System are recorded at fair value. GASB 72 allows for certain investments to be recorded at cost (or amortized cost or any other valuation method), and therefore, they are not presented in the fair value hierarchy table. Equity and Fixed Income securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Equity Swaps and Fixed Income securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique and other significant observable inputs. Equity and Fixed Income securities classified as Level 3 of the fair value hierarchy are valued using third party data and reports that are unobservable. Securities reported at Net Asset Value (NAV) are valued using the most recent third party statement adjusted for cash flows as of September 30, 2022. Investments that are measured at fair value using the Net Asset Value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy below.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The Retirement System's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

### NOTES TO BASIC FINANCIAL STATEMENTS

			Fair Value Measurement Using (in thousands)						
			Quoted Prices In		Sig	gnificant Other	Signifi	cant	
			Active I	Markets for		Observable	Unobse	rvable	
		Balance at	Identic	al Assets		Inputs	Inpu	uts	
Investments by fair value level:	Sep	tember 30, 2022	(Le	evel 1)		(Level 2)	(Leve	el 3)	
Total cash and cash Equivalents	\$	1,642	\$	1,642	\$	-		-	
Equity									
Depository Receipts		21,832		21,832		-		-	
Warrants		7		7		-		-	
Common Stocks		2,945,644		2,945,599		-		45	
Real Estate Investment Trusts		132,961		132,961		-		-	
Swaps		(148,593)		152,837		(301,430)		-	
Commingled Funds, ETF's and PTP's		1,355,265		1,355,192		74		-	
Options		48,653		48,653		-		-	
Total Equity		4,355,769		4,657,080		(301,356)		45	
Fixed Income									
Asset Backed		265,571		-		263,786		1,785	
Corporate Bonds		322,435		-		318,352		4,084	
Commercial mortgage-backed		297,673		-		297,608		65	
Government Issues		762,290		237,383		524,908		-	
Swaps		1,993		-		1,993		-	
US Agency Issues		132,418		-		132,418		-	
Commingled Funds, ETF's and PTP's		116,146		116,146		-		-	
Options		7		-		7		-	
Total Fixed Income		1,898,533		353,528		1,539,072		5,933	
Total investments by fair value level	\$	6,255,943	\$	5,012,251	\$	1,237,715	\$	5,978	

Investments measured at the net asset value (NAV)									
Private Equity	\$	4,530,997							
Real Estate & Infrastructure		1,848,143							

Total investments measured at fair value	\$ 17,352,732
Total investments measured at the NAV	\$ 11,096,789
Other Limited Partnerships	 785,392
Real Return	2,125,086
Absolute Return	1,807,172

### NOTES TO BASIC FINANCIAL STATEMENTS

Additional disclosures for fair value measurements of investments in certain entities that calculate the Net Asset Value per Share (or its equivalent):

Private Equity Funds (in thousands)							
Total investments measured at the NAV	\$	4,530,997					
Unfunded commitments		1,568,319					

This type of investment includes investments in approximately 276 partnerships that invest in leveraged buyouts, venture capital, mezzanine debt, distressed debt, secondary funds and other investments. This type of investments can never be redeemed with the funds, but distributions are received through the liquidation of the underlying assets of the fund. It's expected that the underlying assets of the fund are liquidated over a period of five to eight years. However, as of September 30, 2022, it is probable that all of the investments in this group will be sold at an amount different from the NAV per share (or its equivalent). Therefore, the fair values of the investments in this type have been determined using recent observable transaction information for similar investments and nonbinding bids received from potential buyers of the investments. As of September 30, 2022, a buyer for these investments has not been identified.

### Real Estate and Infrastructure (in thousands)

Total investments measured at the NAV	\$ 1,848,143
Unfunded commitments	671,289

Real Estate and Infrastructure funds include approximately 115 accounts (limited partnerships, limited liability companies, etc.) that invest in real estate or infrastructure related assets. The fair value of the Real Estate and Infrastructure funds have been determined in accordance with generally accepted accounting principles using the NAV per share (or its equivalent) of the Plan's ownership interest in partners' capital. These types of investments cannot be redeemed with the funds. Distributions from these funds will be received as the underlying investments are sold and liquidated over time. It is expected that the underlying assets will be sold over the next 5 – 15 years. However, buyers have not been determined so the fair value has been determined using the NAV per share (or its equivalent) of the Plan's ownership interest in partners' capital.

### Absolute Return Portfolio (in thousands)

Total investments measured at the NAV	\$ 1,807,172
Unfunded commitments	682,453

This type includes approximately 5 investments in hedge funds and approximately 73 investments in private credit strategies. These investments seek to diversify risk and reduce volatility. The fair values of the investments in this type have been determined using the NAV per share (or its equivalent) of the investments. Most of the investments are redeemable or have a final fund term that is 10 years or less.

#### Real Return and Opportunistic Portfolio (in thousands)

Total investments measured at the NAV	\$ 2,125,086
Unfunded commitments	464,068

This type includes approximately 35 funds that invest in private credit, tangible and intangible real assets, or other real return and opportunistic strategies. The fair values of the investments in this type have been determined using the NAV per share (or its equivalent) of the Plan's ownership interest in partners' capital. These investments can never be redeemed with the funds. Distributions from each fund will be received as the underlying investments of the funds are liquidated. It is expected that the underlying assets of the funds will be liquidated over the next 5 to 10 years.

#### All Other Investments (in thousands)

Total investments measured at the NAV	\$ 785,392
Unfunded commitments	72,931

### NOTES TO BASIC FINANCIAL STATEMENTS

The balance of plan assets reported at fair value includes 16 investments:

- LPs that invest in fixed income investments such as; residential rehabilitation, middle market business loans and senior secured debt financing. These investments cannot be redeemed by limited partners. Distributions are received through the liquidation of the underlying assets of the fund.
- LPs that invest in fixed income type investments permitting partners to request redemption monthly or quarterly, after initial lock up period of 1 year or less, requiring 45 to 65 days' advance notice.
- LPs investing in global investments permitting partners to request partial redemptions quarterly or monthly, with advance notice, subject to the sole discretion of the general partner.
- LPs that invest in private equity, private credit/loans, and tangible real assets that cannot be redeemed by limited partners. Distributions from each fund will be received as the underlying investments of the funds are liquidated.

### NOTE 7 – COMMITMENTS AND CONTINGENCIES

Under the Administrative Procedures Act, members may appeal a decision made by the Retirement Board. Once the administrative procedure has been exhausted, the decision may be appealed in Michigan's court system. Various cases that have exhausted the administrative procedures have been appealed in the court system. These cases are in the normal course of business and the System does not anticipate any material loss as a result of the contingent liabilities.

### **REQUIRED SUPPLEMENTARY INFORMATION**

### SCHEDULE OF CHANGES IN NET PENSION LIABILITY

(in thousands)

		0000		0004				0040	F	iscal Year		0017		0040		0045		0014
Total Pension Liability	—	2022		2021		2020		2019		2018		2017		2016		2015		2014
Service Cost	\$	47,981	\$	55.445	\$	62.891	\$	64.690	\$	71,912	\$	68,311	\$	74,042	\$	80,413	\$	84,040
Interest	Ŷ	1,194,542	Ψ	1,210,743	Ψ	1,220,112	Ψ	1,244,463	Ψ	1,226,594	Ψ	1,251,600	Ψ	1,250,117	Ψ	1,242,353	Ψ	1,206,258
Changes of benefit terms		-		-		-		-,,		-,,		-,		-		-		-
Differences between expected																		
and actual experience		(58,290)		(32,416)		27,308		25,071		115,726		19,798		3,441		55,072		
Changes of assumptions		1,276,176		-		-		514,809		1,393,264		710,646		-		-		406,962
Benefit payments, including																		
refunds of member contributions		(1,483,552)		(1,460,137)		(1,432,712)		(1,398,381)		(1,362,481)		(1,322,657)		(1,289,728)		(1,265,480)		(1,223,033)
Net Change in Total Pension Liability		976,857		(226,366)		(122,402)		450,651		1,445,015		727,697		37,872		112,358		474,227
Total Pension Liability - Beginning		18,546,771		18,773,136		18,895,538		18,444,887		16,999,872		16,272,175		16,234,303		16,121,945		15,947,718
Total Pension Liability - Ending (a)	\$	19,523,628	\$	18,546,771	\$	18,773,136	\$	18,895,538	\$	18,444,887	\$	16,999,872	\$	16,272,175	\$	16,234,303	\$	16,121,945
													_					
Plan Fiduciary Net Position																		
Contributions - Employer	\$	688,301	\$	659,639	\$	613,729	\$	600,083	\$	650,740	\$	703,131	\$	716,465	\$	749,332	\$	705,100
Contributions - Member		18,752		23,881		25,265		28,442		35,598		40,839		46,666		46,688		47,527
Net Investment Income		(634,398)		3,191,784		599,246		611,140		1,273,509		1,411,395		781,528		232,588		1,529,626
Benefit payments, including		( . ,																
refunds of member contributions		(1,483,552)		(1,460,137)		(1,432,712)		(1,398,381)		(1,362,481)		(1,322,657)		(1,289,728)		(1,265,480)		(1,223,033)
Administrative and Other Expenses		(6,003)		(5,925)		(5,956)		(6,988)		(6,488)		(6,285)		(6,629)		(6,228)		(6,931)
Other <sup>1</sup>		4		44,809		73		(4,406)		64		294		278		55		-
Net Change in Plan																		
Fiduciary Net Position		(1,416,897)		2,454,051		(200,356)		(170,109)		590,942		826,716		248,580		(243,045)		1,052,290
Plan Fiduciary Net Position - Beginning		14,481,588		12,027,536		12,227,892		12,398,002		11,807,059		10,980,343		10,731,762		10,974,806		9,922,516
Plan Fiduciary Net Position - Ending (b)	\$	13,064,691	\$	14,481,588	\$	12,027,536	\$	12,227,892	\$	12,398,002	\$	11,807,059	\$	10,980,343	\$	10,731,762	\$	10,974,806
									_				_					
Net Pension Liability -																		
Ending (a) - (b)	\$	6,458,937	\$	4,065,183	\$	6,745,600	\$	6,667,646	\$	6,046,886	\$	5,192,813	\$	5,291,832	\$	5,502,541	\$	5,147,139
Plan Fiduciary Net Position as a Percentage																		
of the Total Pension Liability		66.92%		78.08%		64.07%		64.71%		67.22%		69.45%		67.48%		66.11%		68.07%
Covered Payroll*	\$	3,464,750	\$	3,348,115	\$	3,380,365	\$	3,220,895	\$	3,115,261	\$	3,050,238	\$	872,358	\$	946,977	\$	1,006,633
														,				
Net Pension Liability as a Percentage																		
of Covered Payroll		186.42%		121.42%		199.55%		207.01%		194.11%		170.24%		606.61%		581.06%		511.32%

\* Covered payroll based on implementation of GASB 82.

<sup>1</sup> Includes \$44.7 million restatement of beginning net position for the pension plan in fiscal year 2021 to account for additional contributions due to the System from employers.

This schedule is required to show information for ten years; additional years will be displayed as they become available.

### **REQUIRED SUPPLEMENTARY INFORMATION**

### SCHEDULE OF CHANGES IN NET OPEB LIABILITY

(in thousands)

		Fiscal Year				ar						
		2022		2021		2020		2019		2018		2017
Total OPEB Liability												
Service Cost	\$	84,390	\$	96,327	\$	93,810	\$	90,760	\$	93,346	\$	108,530
Interest		605,545		645,483		746,333		723,058		760,408		735,979
Changes of benefit terms		-		-		-		-		-		-
Differences between expected												
and actual experience		(1,054,228)		(772,919)		(2,570,285)		(941,588)		(1,055,687)		(71,816)
Changes of assumptions		771,292		(223,893)		569,841		975,792		809,101		-
Benefit payments, including		(007.000)		(000,000)		(007.054)		(407.077)		(400 540)		(170,000)
refunds of member contributions		<u>(327,622)</u> 79,378		(308,060)		(297,051)		(427,977)		(402,543)		(476,200)
Net Change in Total OPEB Liability		79,378		(563,062)		(1,457,351)		420,045		204,625		296,493
Total OPEB Liability - Beginning		8,897,633		9,460,695		10,918,046		10,498,001		10,293,376		9,996,883
Total OPEB Liability - Ending (a)	\$	8,977,010	\$	8,897,633	\$	9,460,695	\$	10,918,046	\$	10,498,001	\$	10,293,376
Plan Fiduciary Net Position												
Contributions - Employer	\$	579,955	\$	774,406	\$	703.567	\$	765,235	\$	688,884	\$	703,330
Contributions - Member	·	-	•	-	•	-	•	-	•	-	•	27
Net Investment Income		(246,852)		975,495		163,011		144,126		229,539		217,955
Benefit payments, including				,						,		,
refunds of member contributions		(327,622)		(308,060)		(297,051)		(427,977)		(402,543)		(476,200)
Administrative and Other Expenses		(1,310)		(1,185)		(1,017)		(377)		(459)		(445)
Other <sup>1</sup>		(1,829)		19,386		9,816		66		172		778
Net Change in Plan												
Fiduciary Net Position		2,341		1,460,043		578,325		481,072		515,592		445,447
Plan Fiduciary Net Position - Beginning		5,082,262		3,622,219		3,043,893		2,562,821		2,047,229		1,601,782
Plan Fiduciary Net Position - Ending (b)	\$	5,084,603	\$	5,082,262	\$	3,622,219	\$	3,043,893	\$	2,562,821	\$	2,047,229
Net OPEB Liability -												
Ending (a) - (b)	\$	3,892,407	\$	3,815,371	\$	5,838,476	\$	7,874,153	\$	7,935,180	\$	8,246,147
Plan Fiduciary Net Position as a Percentage												
of the Total OPEB Liability		56.64%		57.12%		38.29%		27.88%		24.41%		19.89%
Covered Payroli*	\$	3,464,750	\$	3,348,115	\$	3,380,365	\$	3,220,895	\$	3,115,261	\$	3,050,238
Net OPEB Liability as a Percentage												
of Covered Payroll		112.34%		113.96%		172.72%		244.47%		254.72%		270.34%

\* Covered payroll based on the implementation of GASB 85.

<sup>1</sup> Includes \$49.7 million restatement of beginning net position for the OPEB plan in fiscal year 2021 to account for additional contributions due to the System from employers.

This schedule is required to show information for ten years; additional years will be displayed as they become available.

### **REQUIRED SUPPLEMENTARY INFORMATION**

### SCHEDULES OF CONTRIBUTIONS

PENSION BENEFITS (in thousands)													
Fiscal Year Ended Sept. 30	De	ctuarially etermined ntribution (ADC)	Ε	Employer D		Contribution Deficiency (Excess)		Covered Payroll <sup>1</sup>	Actual Contribution as a % of Covered Payroll				
2013	\$	611,132	\$	604,845	\$	6,287	\$	1,081,729	55.9	%			
2014		624,467		705,100		(80,633)		1,006,633	70.0				
2015		654,515		749,332		(94,817)		946,977	79.1				
2016		752,161		716,465		35,697	872,358		82.1				
2017	017 709,65		2017 709,651		17 709,651 703,13		703,131	6,520			3,050,238	23.1	
2018		627,621		650,740		(23,118)		3,115,261	20.9				
2019		592,909		600,083		(7,175)		3,220,895	18.6				
2020		601,956		613,729		(11,773)		3,380,365	18.2				
2021		670,167		659,639		10,528		3,348,115	19.7				
2022		688,684		688,301			3,464,750	19.9					

<sup>1</sup> Beginning fiscal year 2017, Covered payroll was reported to be payroll for all State employees.

### **OTHER POSTEMPLOYMENT BENEFITS**

(in thousands)

Fiscal Year Ended Sept. 30	De	ctuarially etermined ntribution (ADC)	E	Actual mployer ntribution			 Covered Payroll <sup>2</sup>	Actual Contribution as a % of Covered Payroll
2013 <sup>1</sup>	\$	678,650	\$	729,863	\$	(51,213)	\$ 2,881,140	25.3 %
2014		619,512		755,883		(136,371)	2,857,324	26.5
2015		645,412		713,661		(68,249)	3,029,113	23.6
2016		659,698		686,652		(26,954)	2,989,101	23.0
2017		676,227		703,330		(27,103)	3,050,238	23.1
2018		744,210		688,884		55,326	3,115,261	22.1
2019		762,743		765,235		(2,492)	3,220,895	23.8
2020		681,397		703,567		(22,170)	3,380,365	20.8
2021		778,656		774,406		4,251	3,348,115	23.1
2022		602,466		579,955		22,511	3,464,750	16.7

<sup>1</sup> Revised actuarial assumptions

<sup>2</sup> Beginning fiscal year 2017, Covered payroll based on implementation of GASB 85.

### **REQUIRED SUPPLEMENTARY INFORMATION**

### SCHEDULES OF INVESTMENT RETURNS

PENSION BENEFITS								
Fiscal Year	Annual Return <sup>1</sup>							
2014	14.01 %							
2015	1.01							
2016	5.90							
2017	13.24							
2018	11.10							
2019	5.12							
2020	5.33							
2021	27.34							
2022	(4.25)							

<sup>1</sup> Annual money-weighted rate of return, net of investment expenses.

<b>OPEB BENEFITS</b>				
Fiscal Annual Year Return <sup>1</sup>				
2017	13.30 %			
2018	10.86			
2019	5.79			
2020	5.17			
2021	26.23			
2022	(3.10)			

<sup>1</sup> Annual money-weighted rate of return, net of investment expenses.

These schedules are required to show information for ten years; additional years will be displayed as they become available.

### NOTE TO REQUIRED SUPPLEMENTARY INFORMATION

### **NOTE A – DESCRIPTION**

Ten year historical trend information designed to provide information about the System's progress made in accumulating sufficient assets to pay benefits when due is presented in the preceding schedules. Other ten year historical trend information related to the System is presented in the Statistical and Actuarial Sections of the report. This information is presented to enable the reader to assess the progress made by the System in accumulating sufficient assets to pay pension and other postemployment benefits as they become due.

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the pension and other postemployment benefit obligations as a factor.

The Schedules of Contributions are presented to show the responsibility of the Employer in meeting the actuarial requirements to maintain the System on a sound financial basis.

The Schedules of Changes in Net Pension and OPEB Liability, Schedules of Contributions, and Schedules of Investment Returns are schedules that are required in implementing GASB Statement No. 67 for pension and No. 74 for OPEB. These schedules are required to show information for ten years; additional years will be displayed as it becomes available. The Schedules of Changes in Net Pension and OPEB Liability represents in actuarial terms, the accrued liability less the fair value of assets represents in actuarial terms, the accrued liability less the fair value of assets represents of the employer's contributions to the actuarially determined contributions. The Schedule of Investment Returns represents a money-weighted rate of return that expresses investment performance, net of pension and OPEB plan investment expense, adjusted for the changing amounts actually invested.

The actuarially determined contributions presented in the Schedule of Contributions for pension and OPEB are calculated as of September 30, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the fiscal year 2022 contributions reported in that schedule.

### NOTE TO REQUIRED SUPPLEMENTARY INFORMATION

### Methods and Assumptions Used to Determine Contributions for Fiscal Year 2022:

Pension and OPEB	
Valuation Date	September 30, 2019
Actuarial Cost Method	Entry Age, Normal
Remaining Amortization Period	15 years, as of October 1, 2021, ending September 30, 2036
Price Inflation	2.25%
Projected Salary Increases <sup>1</sup>	2.75% - 11.75%, including wage inflation at 2.75%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition.
Mortality <sup>2</sup>	englishing een same
Retirees	RP-2014 Male and Female Healthy Annuitant Mortality Tables scaled by 93% for males and 98% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006.
Active	RP-2014 Male and Female Employee Mortality Table scaled by 100% for males and 100% for females and adjusted for mortality
Disabled Retirees	improvements using projection scale MP-2017 from 2006. RP-2014 Male and Female Disabled Annuitant Mortality Table scaled by 100% for males and 100% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006.
Pension <sup>1</sup>	
Investment Rate of Return	6.70% net of investment expenses
Asset Valuation Method	5 year smoothed fair value
Amortization Method	Level dollar, closed period
OPEB	
Investment Rate of Return	6.90% net of investment expenses
Asset Valuation Method	5 year smoothed fair value
Amortization Method	Level percent of payroll, closed period
Projected Salary Increases	2.75% for MRP special duty officers only.
Healthcare Cost Trend Rates <sup>3</sup> Aging Factors	7.50% Year 1 Graded to 3.50% Year 15; 3.00% Year 120 Based on 2013 SOA "Health Care Costs – From Birth to Death"
Notes	Some of the assumptions used to develop the 2022 Total Pension Liability (TPL) and the 2022 Total OPEB Liability (TOL) are different than the assumptions shown above. The assumptions used to develop the TPL are described in Note 4 (page 30) of this report and the assumptions used to develop the TOL are described in Note 5 (page 33) of this report.
1 Applies to SERS only	

<sup>1</sup> Applies to SERS only.

<sup>2</sup> For MRP special duty officers and their beneficiaries, mortality assumptions apply only for the OPEB plan.

<sup>3</sup> Applies to medical and Rx payments.

### **SUPPORTING SCHEDULES**

### SUMMARY SCHEDULE OF PENSION PLAN ADMINISTRATIVE AND OTHER EXPENSES

For Fiscal Year Ended September 30, 2022 (in thousands)

(in thousands)	
Personnel Services:	
Staff Salaries	\$ 2,028
Staff Retirement and Social Security	996
Staff Other Fringe Benefits	 366
Total	3,390
Professional Services:	
Accounting	272
Actuarial	121
Attorney General	130
Audit	128
Consulting	17
Medical	136
Total	804
Building and Equipment:	
Building Rentals	120
Equipment Purchase, Maintenance, and Rentals	2
Total	 123
Miscellaneous:	
Travel and Board Meetings	2
Office Supplies	-
Postage, Telephone, and Other	211
Printing	12
Technological Support	 1,462
Total	1,687
Total Administrative and Other Expenses	\$ 6,003

SUPPORTING SCHEDULES

### SUMMARY SCHEDULE OF OPEB PLAN ADMINISTRATIVE AND OTHER EXPENSES

For Fiscal Year Ended September 30, 2022

(in thousands)

Personnel Services:	
Staff Salaries	\$ 238
Staff Retirement and Social Security	117
Staff Other Fringe Benefits	 43
Total	398
Professional Services:	
Accounting	95
Actuarial	43
Attorney General	39
Audit	45
Consulting	6
Medical	 48
Total	276
Building and Equipment:	
Building Rentals	42
Equipment Purchase, Maintenance, and Rentals	 1
Total	43
Miscellaneous:	
Travel and Board Meetings	1
Office Supplies	-
Postage, Telephone, and Other	76
Printing	4
Technological Support	 513
Total	594
Retiree Insurance Providers:	
Health Fees	16,495
Dental Fees	1,751
Vision Fees	 64
Total	18,309
Total Administrative and Other Expenses	\$ 19,619

### SUPPORTING SCHEDULES

### SCHEDULE OF INVESTMENT EXPENSES

For Fiscal Year Ended September 30, 2022				
(in thousands)				
Securities Lending Expenses	\$	5,003		
Other Investment Expenses <sup>1</sup>				
ORS-Investment Expenses <sup>2</sup>		3,590		
Custody Fees		382		
Management Fees		66,079		
Research Fees		2,004		
Total Investment Expenses\$77,059				

- <sup>1</sup> Refer to the Investment Section for fees paid to investment professionals.
- <sup>2</sup> Does not exclude Treasury Civil Service fees recorded as a pass through in the Schedule of Investment Fees State Treasurer. As of September 30, 2022, fees totaled \$311,379.

### SCHEDULE OF PAYMENTS FOR PROFESSIONAL SERVICES

For Fiscal Year Ended September 30, 2022 (in thousands)

Accounting	\$ 367
Actuary	164
Attorney General	170
Independent Auditors	173
Consulting	23
Medical Advisor	183

Total Payments \$ 1,079

### **SUPPORTING SCHEDULES**

### **DETAIL OF CHANGES IN PLAN FIDUCIARY NET POSITION**

(Pension and other Postemployment Benefits)

For the Fiscal Year Ended September 30, 2022 (in thousands)

(in thousands	;)
---------------	----

		(in thousands)							
		mployee htributions		Employer ontributions	Retired Benefit Payments	-	ndistributed nvestment Income	OPEB	Total
Additions:			-						
Contributions:									
Member contributions	\$	18,752	\$	-	\$-	\$	-	\$-	\$ 18.752
Employer contributions:	•	-, -	•	688,301	· -	•	-	579,955	1,268,256
Other governmental contributions		-			-		-	121,782	121,782
Total contributions		18.752		688,301	-		-	701,737	1,408,791
Investment income (loss):		10,102		000,001				101,101	1,100,101
Net increase (decrease) in fair									
value of investments		_		_	-		(859,443)	(328,040)	(1,187,484)
Interest, dividends, and other		_		_	_		276,094	99,518	375,613
Investment expenses:		-		-	-		270,094	99,010	375,015
•							(52,020)	(40.025)	
Other investment expenses		-		-	-		(53,020)	(19,035)	(72,056)
Securities lending activities:								4 000	
Securities lending income		-		-	-		5,682	1,998	7,680
Securities lending expenses		-		-	-		(3,711)	(1,292)	(5,003)
Net investment income (loss)		-		-	-		(634,398)	(246,852)	(881,250)
Miscellaneous income		-		-	4		-	3,480	3,485
Total additions		18,752		688,301	4		(634,398)	458,365	531,024
Deductions:									
Benefits paid to plan									
members and beneficiaries:									
Retirement benefits		-		-	1,483,368		-	-	1,483,368
Health benefits		-		-	-		-	389,691	389,691
Dental/vision benefits		-		-	-		-	38,595	38,595
Personal health care		-		-	-		-	2,744	2,744
Health reimbursement account		-		-	-		-	23	23
Refund of contributions		90		87	7		-	42	226
Uncollectible receivables		-		-	,			5,310	5,310
Administrative and other expenses				_			6,003	19,619	25,622
Total deductions		90		87	1,483,375		6,003	456,024	1,945,579
Net Increase (Decrease)		90		01	1,403,375		0,003	430,024	1,940,079
before other changes		18,662		688,214	(1,483,371)		(640,401)	2,341	(1,414,555)
Other Changes in Net Position:									
Interest allocation		7,488			1,023,354		(1,030,843)		
		,		-			(1,030,043)	-	-
Transfers upon retirement		(41,640)		-	41,640		-	-	-
Transfers of employer shares		-		(1,647,120)	1,647,120		-		
Total other changes in net position		(34,152)		(1,647,120)	2,712,114		(1,030,843)		
Net Increase (Decrease) in Net Position		(15,490)		(958,906)	1,228,743		(1,671,244)	2,341	(1,414,555)
Net Position Restricted for									
Pension Benefits and OPEB:									
Beginning of Year - Restated		248,729		(103,231)	15,273,942		(937,852)	5,082,262	19,563,850
End of Year	\$	233,239	\$	(1,062,137)	\$ 16,502,685	\$	(2,609,096)	\$ 5,084,603	\$ 18,149,294
			<u> </u>	<u>, , , , , ,</u>		<u> </u>			

Prepared by Michigan Department of Treasury, Bureau of Investments Jon M. Braeutigam, Chief Investment Officer

> Report on Investment Activity Asset Allocation Investment Results Largest Assets Held Schedule of Investment Fees Schedule of Investment Commissions Investment Summary

### **REPORT ON INVESTMENT ACTIVITY**

### INTRODUCTION

The State of Michigan Investment Board (Board) was created by Executive Order 2018-10 (Order) and serves as the investment fiduciary over the assets of the State sponsored defined benefit retirement systems (Systems). The Board is responsible for investing the Systems' assets in accordance with the duties and powers enumerated in the Order and State law. Pursuant to powers provided in the Order, the Board duly authorized and delegated duties to the Department of Treasury's Bureau of Investments (BOI) to invest, prudently manage, and oversee the assets of the Systems and to take certain other actions that support the BOI's mandate in this regard. In furtherance of these duties, the BOI delivers quarterly investment activity reports to the Board that detail the investments, goals, and objectives of the Systems.

The Board is comprised of five members: three (3) public members appointed by the Governor and two (2) ex-officio members. The public members serve four (4) year terms and are limited to two (2) such terms. The State Treasurer, as the chair of the Board, and the State Budget Director are the ex-officio members. As of September 30, 2022, members of the Board were as follows: Rachael Eubanks (chair, ex-officio member), Chris Harkins (ex-officio member), Reginald G. Sanders, CFA, CAIA (public member), and Dina L. Richard, CPA (public member). One of the public members seats is currently vacant. The public members serve without pay but may receive reasonable reimbursement for actual and necessary travel and other expenses to attend official Board meetings.

### **INVESTMENT POLICY & GOALS**

The Board's Investment Policy Statement states that it and the BOI will operate in accordance with Public Employee Retirement System Investment Act (Act No. 314 of 1965) and within standard investment practices of the prudent person. This includes being authorized to invest in government obligations, corporate obligations, various short-term obligations, corporate (domestic and international) stocks, private equity interests, mutual funds, real estate interests, and other investments subject to specific parameters. Above all, Systems' assets are to be invested in a fiduciary capacity for the sole and exclusive benefit of the members of the Systems.

The Systems' Proxy Voting Policy sets forth directives on various issues as holders of publicly traded securities, including but not limited to: Boards of Directors, corporate governance, social issues, and various corporate actions. All proxies are reviewed and voted in accordance with the Systems' policy.

The primary function of the Systems is to provide retirement, survivor, and disability benefits along with health and other postemployment benefits to its members. The Board is investment fiduciary and custodian of the Systems' investments pursuant to the Order and other State law. The goals of the Systems are:

- Maintain sufficient liquidity to pay benefits
- Meet or exceed the actuarial assumption over the long term
- Perform in the top half of the public plan universe over the long term
- Diversify assets to preserve capital and avoid large losses
- Exceed individual asset class benchmarks over the long term

The strategy for achieving these goals is supported by investing the assets of the Systems according to a five-year asset allocation model. The Systems currently invest in eight different asset classes, which provides for a well-diversified portfolio.

**REPORT ON INVESTMENT ACTIVITY** 

ASSET ALLOCATION (Excludes Collateral on Loaned Securities)				
Investment Category	As of 9/30/22 Actual %	Five-Year Target %		
Domestic Equity Pools	17.9%	25.0%		
International Equity Pools	12.2	15.0		
Private Equity Pools	25.3	16.0		
Real Estate and Infrastructure Pools	10.9	10.0		
Fixed Income Pools	9.3	13.0		
Absolute Return Pools	10.1	9.0		
Real Return and Opportunistic Pools	11.9	10.0		
Short-Term Investment Pools	2.4	2.0		
TOTAL	100.0%	100.0%		

### **INVESTMENT AUTHORITY**

Pursuant to State law Executive Order 2018-10, which in part transferred to the Board the powers enumerated in (i) Section 91 of Act No. 380 of the Public Acts of 1965, as amended, and (ii) Section 12c of Act No. 314 of 1965), the Board is the investment fiduciary for the System, which is comprised of the State sponsored defined benefit retirement systems: Michigan Public School Employees' Retirement System, State Employees' Retirement System, Michigan State Police Retirement System, Michigan Judges' Retirement System, and the Michigan Military Retirement Provisions. The State Treasurer, State of Michigan, is custodian and ex officio treasurer of the retirement system for the Legislators, State of Michigan (Section 47 of Act No. 261 of the Public Acts of 1957, as amended). Act No. 314 of the Public Acts of 1965, as amended, authorizes the investment of assets of public employee retirement systems or plans created and established by the State or any political subdivision.

### **INVESTMENT RESULTS**

### TOTAL PORTFOLIO RESULTS

For the fiscal year ended September 30, 2022, the total Michigan State Employees Retirement System's (System's) rate of return was (4.8)% for the Pension Plan and (4.8)% for the OPEB Plan as compiled by State Street Investment Analytics. Annualized rates of return for the Pension Plan for the three, five, and ten-year periods ending September 30, 2022, were: 8.3%, 8.2%, and 9.1% respectively.

Investment return calculations are prepared using a Time-Weighted rate of return.

### **DOMESTIC EQUITY POOLS**

The objective for investments made in domestic equities is to meet or exceed the total return of the S&P Composite 1500 index for one, three, and five-year periods and a market cycle.

For active management strategies, the objective is to earn returns that exceed the most relevant S&P Index, adjusting for market capitalization and style, for one, three, and five-year periods and a market cycle. Another objective is to rank above median in a universe of managers possessing a similar market cap and style characteristics.

The pools are invested primarily in equities or equity-related securities of U.S. companies through internal and externally managed strategies. The goal is to build a portfolio of strategies that will provide excess returns relative to the S&P Composite 1500 Index while providing a prudent measure of tracking error to the index. At times, a portion of the pools may be invested in exchange traded funds (ETFs) and fixed-income short-term securities with maturities of less than one year.

### **REPORT ON INVESTMENT ACTIVITY**

The pools invest in equities and equity related securities that are listed on U.S. national securities exchanges, including American Depository Receipts (ADRs). It may also invest in stocks that are traded over-the-counter. The pools diversify their investments by allocating their equity strategies with consideration of the capitalization weightings of the S&P Composite 1500 Index.

The following summarizes the weightings of the pools as of September 30, 2022:

Active	43.0 %
Passive	57.0
<b>Total</b>	<b>100.0</b> %
Large-Cap	68.2 %
Multi-Cap	25.8
Mid-Cap	3.4
Small-Cap	<u>2.6</u>
<b>Total</b>	<b>100.0</b> %

The System's Domestic Equity pools total rate of return was (21.1)% for the Pension Plan and (21.0)% for the OPEB Plans for fiscal year 2022. This compared with (15.6)% for the S&P Composite 1500 Index.

At the close of fiscal year 2022, the Domestic Equity pools represented 17.9% of total investments. The following summarizes the System's 20.2% ownership share of the Domestic Equity pools at September 30, 2022:

### **Domestic Equity Pools**

(In thousands)	
Short-Term Pooled Investments	\$ 57,068
Equities	3,170,616
Settlement Principal Payable	(5,710)
Settlement Proceeds Receivable	6,542
Accrued Dividends	2,867
Total	\$ 3,231,383

### INTERNATIONAL EQUITY POOLS

The objective for investments made in International Equity pools is to meet or exceed the total return of the MSCI ACWI Ex-USA Index for one, three, and five-year periods and a market cycle.

For active management strategies, the objective is to earn returns that exceed the most relevant MSCI Index, adjusting for market capitalization, style and geography for one, three, and five-year periods and a market cycle. Another objective is to rank above median in a universe of managers possessing a similar market capitalization, style and geography characteristics.

Active exposure is invested primarily in equities or equity-related securities of non-U.S. companies through externally managed strategies.

The pools diversify their investments by allocating its equity strategies with consideration of the economic development status weightings of the MSCI ACWI Ex-USA Index.

### **REPORT ON INVESTMENT ACTIVITY**

The following summarizes the weightings of the pool as of September 30, 2022:

Active	52.1 %
Passive	47.9
Total	100.0 %
Developed	96.4 %
Emerging	3.6
Total	100.0 %

The System's International Equity pools total rate of return was (27.7)% for the Pension Plan and OPEB Plans for fiscal year 2022. This compared with (25.2)% for the MSCI ACWI Ex-USA Index.

At the close of fiscal year 2022, the International Equity pools represented 12.2% of total investments. The following summarizes the System's 19.9% ownership share of the International Equity Pools at September 30, 2022:

International Equity Pools			
(in thousands)			
Short-Term Pooled Investments	\$	91,893	
Equities		1,938,106	
Fixed Income Securities		326,738	
Market Value of Equity Contracts		(152,345)	
Accrued Dividends and Interest		779	
Total	\$	2,205,171	

### **PRIVATE EQUITY POOLS**

The Private Equity pools objective is to meet or exceed the benchmark for all private equity investments over long time periods. The benchmark is the S&P 500 Index plus 300 basis points net of fees, lagged by three months over three, five, seven and ten year periods and a market cycle.

Private Equity Investments are investments in the private equity market, primarily through limited partnerships. The following summarizes the weightings of the pools as of September 30, 2022:

Buyout Funds	42.0%
Funds of Funds	29.8
Venture Capital Funds	12.7
Special Situation Funds	6.2
Liquidation Portfolio	9.3
Mezzanine Funds	0.0
Total	100.0%

The Private Equity pools had a return of 8.8% for the Pension and OPEB Plans for the fiscal year ended September 30, 2022, versus the benchmark of (7.9)%. At the close of fiscal year 2022, the Private Equity pools represented 25.3% of total investments.

### **REPORT ON INVESTMENT ACTIVITY**

The following summarizes the System's 18.7% ownership share of the Private Equity pools at September 30, 2022:

Private Equity Pools	;	
(in thousands)		
Short-Term Pooled Investments	\$	29,314
Equities		4,531,316
Settlement Proceeds Receivable		84
Total	\$	4,560,714

### **REAL ESTATE AND INFRASTRUCTURE POOLS**

The objective of the Real Estate and Infrastructure pools is to provide diversification and favorable risk adjusted returns primarily through income and appreciation of investments. Investments are typically held through investment entities, such as limited partnerships or limited liability companies, established for the specific purpose of owning, leasing, managing, financing, or developing real estate and infrastructure related investments. The Real Estate and Infrastructure pools diversify its holdings by:

- **Geography** The pools are invested globally and are diversified geographically so that it is not concentrated in a limited number of markets or geographic areas.
- Size and Value The pools diversify its holdings by size so that it is not concentrated in a limited number of large investments.
- **Investment Type** The pools are diversified by investment type as summarized below:

Multi-family apartments	37.7 %
Commercial office buildings	9.4
Hotel	7.2
Infrastructure	7.8
Industrial warehouse buildings	26.8
Single Family	2.8
Retail shopping centers	2.6
Land	0.6
REITs	2.9
Short Term Investments	2.2
Total	100.0 %

The Real Estate and Infrastructure pools generated a return of 25.1% for the Pension and OPEB Plans for fiscal year 2022. The Real Estate and Infrastructure pools compare performance with two benchmark returns from the National Council of Real Estate Investment Fiduciaries (NCREIF): the NCREIF Property Index (less 130 basis points) was 14.6% and the NCREIF Fund Index – Open-End Diversified Core Equity (NFI-OCDE) was 21.0%.

At the close of fiscal year 2022, the Real Estate and Infrastructure pools represented 10.9% of total investments. The following summarizes the System's 19.8% ownership share of the Real Estate and Infrastructure pools at September 30, 2022:

### Real Estate and Infrastructure Pools

(in thousands)

Short-Term Pooled Investments	\$ 43,133
Real Estate Equities	1,759,754
Infrastructure Equities	152,863
Dividend Receivable	 240
Total	\$ 1,955,990

### **REPORT ON INVESTMENT ACTIVITY**

### FIXED INCOME POOLS

The objective for investments made in the Fixed Income pools is to meet or exceed the Bloomberg US Aggregate Bond Index over one, three, and five-year periods and market cycles. Another objective is to rank above median in a nationally recognized universe of managers possessing a similar style. For Fixed Income sub-strategies, the objective return is to meet or exceed the most relevant Bloomberg benchmark index.

The pools are invested in fixed income and related securities in a diversified portfolio of investment grade corporate issues, mortgage-backed and asset-backed securities, U.S. Treasuries, Agencies, government sponsored enterprises and government guaranteed mortgages. The pools diversify its investments by allocating its strategies with consideration of credit risk. The goal is to build a portfolio of strategies that will provide excess returns relative to the blended benchmark while providing minimal tracking error to the index. At times a portion of the pools may be invested in exchange traded funds (ETFs) and fixed-income short-term securities with maturities of less than one year.

The System's Fixed Income pools total rate of return was (12.0)% for the Pension and OPEB Plans for fiscal year 2022. This compared with (14.6)% for the Bloomberg US Aggregate Bond Index.

At the close of fiscal year 2022, the Fixed Income pools represented 9.3% of total investments. The following summarizes the System's 20.3% ownership share of the Fixed Income pools at September 30, 2022:

#### Fixed Income Pools

\$ 8,358
1,658,064
(4,896)
 5,335
\$ 1,666,861
\$ <b>\$</b>

### **ABSOLUTE RETURN POOLS**

The primary investment objective of the Absolute Return Strategies Pool is to generate a rate of return that meets or exceeds T-bills by 400 basis points net of fees over the one, three, and five-year periods and a market cycle. Another objective is to exceed the appropriate HFRI Fund of Funds Conservative Index median net of fees over one, three, and five-year periods and a market cycle.

The Absolute Return Strategies pool rate of return for the fiscal year was 3.2% for the Pension and OPEB Plans versus the benchmark's 0.5%.

At the close of fiscal year 2022, the Absolute Return pools represented 10.1% of total investments. The following summarizes the System's 19.8% ownership share of the Absolute Return Strategies pool at September 30, 2022:

# Absolute Return Pools(in thousands)Short-Term Pooled Investments\$ 19,863Equities1,807,172Total\$ 1,827,035

### **REPORT ON INVESTMENT ACTIVITY**

#### **REAL RETURN AND OPPORTUNISTIC POOLS**

The primary investment objective of the Real Return and Opportunistic Pool is to generate a rate of return that meets or exceeds the increase in the CPI by at least four percent (4%) annually net of fees over one, three, and five-year periods and a market cycle. Opportunistic investments are targeted to earn a return that exceeds the current actuarial assumed rate of return, with the overall Real Return and Opportunistic Pool's benchmark an equal blend between the two benchmarks. If a peer universe is available, another objective is to rank above median in a nationally recognized universe of managers possessing a similar style.

The Real Return and Opportunistic pools rate of return for the fiscal year was 11.2% for the Pension and OPEB Plans versus the benchmark's 9.8%.

At the close of fiscal year 2022, the Real Return and Opportunistic pools represented 11.9% of total investments. The following summarizes the System's 19.8% ownership share of the Real Return and Opportunistic pools at September 30, 2022:

#### Real Return and Opportunistic Pools

(in thousands)	
Short-Term Pooled Investments	\$ 9,369
Equities	2,125,086
Total	\$ 2,134,455

#### SHORT-TERM INVESTMENT POOLS

The objective of the Short Term Investment pools is to closely match the return performance of its benchmark, the 30 day Treasury bill. The Short Term Investment pools return for the fiscal year was 0.8% for the Pension and OPEB plans versus the benchmark's 0.6%.

Potential areas of investment are:

- Obligations of the United States or its agencies
- Banker's acceptances, commercial accounts, certificates of deposit or depository receipts
- Repurchase agreements for the purchase of securities issued by the US government or its agencies
- Commercial paper rated at the time of purchase within the two highest classifications established by not less than two national rating services as determined by the State Treasurer
- Short duration investment grade corporate issues

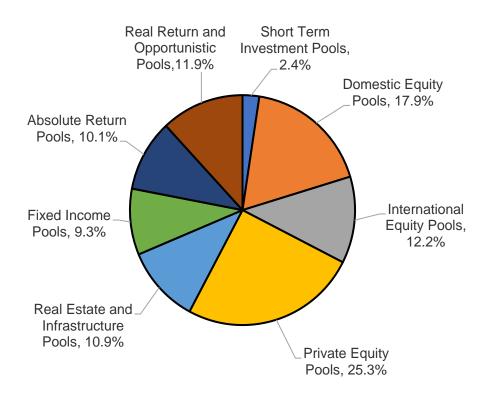
At the close of fiscal year 2022, the Short Term Investment pools represented 2.4% of total investments. The following summarizes the System's ownership share of the Short Term Investment pools at September 30, 2022:

#### Short-Term Investment Pools

(in thousands)	
Short-Term Pooled Investments	\$ 20,874
Fixed Income Securities	418,394
Accrued interest	5
Total	\$ 439,273

**REPORT ON INVESTMENT ACTIVITY** 

### ASSET ALLOCATION - SECURITY TYPE ONLY



### INVESTMENT RESULTS

### **PENSION PLAN INVESTMENT RESULTS**

For the Period Ending September 30, 2022

	_	Annualized Rate of Return <sup>1</sup>		
Investment Category	Current Year	3 Years	5 Years	10 Years
Total Portfolio	(4.8) %	8.3 %	8.2 %	% 9.1 %
Domestic Equity Pools	(21.1)	5.1	7.5	10.8
S&P Composite 1500 Index	(15.6)	8.0	8.9	11.6
International Equity Pools	(27.7)	(1.3)	(0.7)	3.7
International Blended Benchmark <sup>2</sup>	(25.2)	(1.5)	(0.8)	3.1
Private Equity Pools	8.8	21.1	18.3	15.7
Private Equity Benchmark <sup>3</sup>	(7.9)	13.9	14.6	16.3
Real Estate and Infrastructure Pools	25.1	9.5	9.3	10.1
NCREIF Property Blended Index <sup>4</sup>	14.6	8.5	7.2	8.1
Fixed Income Pools	(12.0)	(1.9)	0.9	2.1
Bloomberg US Aggregate Bond Index	(14.6)	(3.3)	(0.3)	0.9
Absolute Return Pools	3.2	7.0	6.1	5.8
HFRI Fund of Funds Conservative Aggregate Index	0.5	4.9	4.0	3.8
Real Return and Opportunistic Pools	11.2	13.7	12.8	11.6
Real Return and Opportunistic Benchmark <sup>5</sup>	9.8	8.1	7.7	7.4
Short Term Investment Pools	0.8	0.8	1.4	0.9
30 Day Treasury Bill	0.6	0.5	1.1	0.6

<sup>1</sup> Calculations used a time-weighted rate of return based on the market rate of return in accordance with industry standards. Excludes income and investment gains and losses from securities lending.

<sup>2</sup> As of 7/1/14, index is MSCI ACWI Ex-USA Net. History 10/1/10 to 6/30/14 is MSCI ACWI Ex-USA Gross. History 1/1/10 to 9/30/10 is S&P Developed BMI-EPAC Net 75/25. History prior to 1/1/10 is S&P Developed BMI-EPAC Net 50/50.

<sup>3</sup> Index is blend of S&P 500 plus 300 bps with a three month lag.

<sup>4</sup> As of 10/1/05, index is NCREIF less 130 bp. History prior to 10/1/05 reflects NCREIF less 75 bp.

<sup>5</sup> As of 12/1/18 Benchmark is 50% (CPI+4%) and 50% (actuarial rate 7.05%). History prior to 12/1/18 reflects 50% (CPI+5%) and 50% (actuarial rate 8%).

### **INVESTMENT SECTION**

INVESTMENT RESULTS

#### **OPEB INVESTMENT RESULTS**

For the Period Ending September 30, 2022

		Annuali	zed Rate of R	eturn <sup>1</sup>
Investment Category	Current Year	3 Years	5 Years	10 Years
Total Portfolio	(4.8) %	8.2 %	8.1 %	8.8 %
Domestic Equity Pools	(21.0)	5.3 8.0	7.6 8.9	10.9 11.6
S&P Composite 1500 Index	(15.6)	0.0	0.9	11.0
International Equity Pools	(27.7)	(1.3)	(0.7)	3.7
International Blended Benchmark <sup>2</sup>	(25.2)	(1.5)	(0.8)	3.1
Private Equity Pools	8.8	21.1	18.2	15.7
Private Equity Benchmark <sup>3</sup>	(7.9)	13.9	14.6	16.3
Real Estate and Infrastructure Pools	25.1	9.5	9.3	10.1
NCREIF Property Blended Index <sup>4</sup>	14.6	8.5	7.2	8.1
Fixed Income Pools	(12.0)	(2.0)	0.8	2.1
Bloomberg US Aggregate Bond Index	(14.6)	(3.3)	(0.3)	0.9
Absolute Return Pools	3.2	7.0	6.1	5.8
HFRI Fund of Funds Conservative Aggregate Index	0.5	4.9	4.0	3.8
Real Return and Opportunistic Pools	11.2	13.7	12.8	11.6
Real Return and Opportunistic Benchmark $^5$	9.8	8.1	7.7	7.4
Short-Term Investment Pools	0.8	0.8	1.4	0.9
30-Day Treasury Bill	0.6	0.5	1.1	0.6

<sup>1</sup> Calculations used a time-weighted rate of return based on the market rate of return in accordance with industry standards. Excludes income and investment gains and losses from securities lending.

<sup>2</sup> As of 7/1/14, index is MSCI ACWI Ex-USA Net. History 10/1/10 to 6/30/14 is MSCI ACWI Ex-USA Gross. History 1/1/10 to 9/30/10 is S&P Developed BMI-EPAC Net 75/25.

History prior to 1/1/10 is S&P Developed BMI-EPAC Net 50/50.

<sup>3</sup> Index is blend of S&P 500 plus 300 bps with a three month lag.

<sup>4</sup> As of 10/1/05, index is NCREIF less 130 bp. History prior to 10/1/05 reflects NCREIF less 75 bp.

<sup>5</sup> As of 12/1/18 Real Return Benchmark is CPI + 400 bps net. Opportunistic is current Actuarial Rate of Return. History prior to 12/1/18 reflects 50% (CPI+5%) and 50% (actuarial rate 8%).

#### LARGEST ASSETS HELD

#### LARGEST STOCK HOLDINGS

(By Fair Value) September 30, 2022

Rank	Shares	Stocks	Fair Value
1	1,114,400	Apple Inc.	\$ 154,010,033
2	596,176	Microsoft Corp.	138,849,376
3	678,721	Amazon.com Inc.	76,695,422
4	3,665,764	AT&T Inc.	56,232,816
5	1,428,431	Verizon Communications Inc.	54,237,523
6	561,169	Alphabet Inc. CL A	53,675,798
7	77,555	Unitedhealth Group Inc.	39,168,586
8	146,508	Tesla Inc.	38,861,328
9	714,498	Apollo Global Management Inc.	33,224,176
10	334,738	Alphabet Inc. CL C	32,185,062

A complete list of holdings is available from the Michigan Department of Treasury.

The System's investments are commingled in various pooled accounts. Amounts, par value and number of shares represent the System's pro-rata share based on its ownership of the investment pools.

#### LARGEST BOND HOLDINGS

(By Fair Value) September 30, 2022

Rank	Par Amount	Bonds & Notes	Fair Value
1	133,894,837	US Treasury N/B 2.875% Due 05/15/2052	\$ 112,304,295
2	59,465,595	US Treasury N/B 0.25% Due 05/31/2025	53,500,452
3	57,382,256	US Treasury N/B 3.25% Due 05/15/2042	50,935,718
4	55,032,129	US Treasury N/B 2.875% Due 05/15/2032	50,861,726
5	29,732,797	US Treasury N/B 0.25% Due 11/15/2023	28,420,373
6	29,732,797	US Treasury N/B 0.25% Due 03/15/2024	28,044,067
7	27,831,573	US Treasury N/B 3.25% Due 06/30/2027	26,838,986
8	26,759,518	US Treasury N/B 1.5% Due 01/15/2023	26,610,613
9	25,768,424	US Treasury N/B 0.125% Due 09/15/2023	24,787,010
10	24,777,331	US Treasury N/B 2.5 % Due 05/15/2024	24,072,726

A complete list of holdings is available from the Michigan Department of Treasury.

Largest Bond Holdings are exclusive of securities lending collateral.

The System's investments are commingled in various pooled accounts. Amounts, par value and number of shares represent the System's pro-rata share based on its ownership of the investment pools.

### **INVESTMENT SECTION**

#### SCHEDULE OF INVESTMENT FEES

The State of Michigan Investment Board (Board) is the investment fiduciary and custodian of the System's funds pursuant to State law. Outside advisors are utilized to augment the State of Michigan's internal staff. 77.7% of the total investment portfolio is managed by fully discretionary outside advisors. The Michigan Department of Treasury's cost of operations applicable to the retirement system for the fiscal year end amounted to \$3,590 thousand or eight and six tenths basis points (.086%) of the fair value of the Assets under Management by the Board.

#### SCHEDULE OF INVESTMENT FEES

#### **Investment Managers' Fees:**

	Μ	ssets under anagement thousands)	<u>(in tł</u>	Fees nousands)	Basis Points*
State Treasurer	\$	4,154,126	\$	3,590	8.6
Outside Advisors for					
Short Term		51,155		12	2.3
Fixed Income		990,810		3,011	30.4
Absolute Return		1,827,035		4,652	25.5
Real Return and Opportunistic		2,134,455		10,534	49.4
International Equity		1,813,441		5,437	30.0
Domestic Equity		540,607		2,286	42.3
Private Equity		4,560,714		30,790	67.5
Real Estate and Infrastructure		1,948,538		9,356	48.0
Total	\$	18,020,881	\$	69,668	
Other Investment Services Fees:	•		•		
Assets in Custody	\$	17,719,381	\$	2,387	
Security Lending Collateral		630,417		476	

\* Private Equity partnership agreements that define the management fees, the asset management fees range from 0 to 250 basis points of the committed capital. For Real Estate and Infrastructure, the asset management fees range from 12 to 150 basis points. For Absolute Return, the asset management fees range from 0 to 200 basis points. For Real Return and Opportunistic, the asset management fees range from 0 to 200 basis points. These fees, in most cases, are netted against income.

#### SCHEDULE OF INVESTMENT COMMISSIONS

	Со	Actual nmissions Paid <sup>1</sup>	Actual Number of Shares Traded <sup>1</sup>	Com	verage mission r Share	1	timated Frade Costs r Share	Re	imated search costs Share	stimated Trade Costs	Re	timated search Costs
Investment Brokerage Firms:												
BTIG LLC	\$	141,808	13,881,116	\$	0.01	\$	0.01	\$	-	\$ 69,406	\$	-
Capital Institutional Services Inc.		34,008	6,863,469		-		0.01		-	68,635		-
Cowen & Company LLC		14,375	719,904		0.02		0.01		0.01	7,199		7,199
Drexel Hamilton LLC		5,490	1,098,085		-		0.01		-	10,981		-
Goldman, Sachs & Co.		3,298	160,807		0.02		0.01		0.01	1,608		1,608
J. P. Morgan Securities Inc.		40,568	2,401,111		0.02		0.01		0.01	24,011		24,011
Jefferies & Company		76	10,074		0.01		0.01		-	101		-
Merrill Lynch, Pierce, Fenner & Smith Inc.		8,325	425,689		0.02		0.01		0.01	4,257		4,257
MKM Partners LLC		67,454	4,013,572		0.02		0.01		0.01	40,135		40,135
Morgan Stanley & Co. Inc.		455	18,223		0.02		0.01		0.01	183		183
Raymond James and Associates Inc.		8,894	422,612		0.02		0.01		0.01	4,226		4,226
Roberts & Ryan Inv.		27,295	1,364,784		0.02		0.01		0.01	13,648		13,648
Wayne & Company		89,733	26,816,619		-		0.01		-	134,083		-
Glen Eagle Wealth		6,059	605,870		0.01		0.01		-	 6,059		
Total	\$	447,838	58,801,935	\$	0.01 2	\$	0.01	\$	0.01	\$ 384,532	\$	95,267

#### Fiscal Year Ended September 30, 2022

<sup>1</sup> Commissions are included in purchase and sale prices of investments. The commissions and shares represent the System's pro-rata share based on ownership of commission and share transactions in the investment pools.

<sup>2</sup> The average commission per share for all brokerage firms.

### **INVESTMENT SECTION**

#### **INVESTMENT SUMMARY**

	Fair Value <sup>1</sup>	Percent of Total Fair Value	Investment & Interest Income <sup>2</sup>	Percent of Total Investment & Interest Income
Fixed Income Pools	\$ 1,666,860,795	9.3 %	\$ (230,075,637)	28.3 %
Domestic Equity Pools	3,231,383,298	17.9	(871,224,908)	107.2
Real Estate and Infrastructure Pools	1,955,990,208	10.9	382,324,585	(47.0)
Private Equity Pools	4,560,714,426	25.3	430,608,665	(53.0)
International Equity Pools	2,205,171,018	12.2	(841,724,670)	103.6
Absolute Return Pools	1,827,035,138	10.1	41,225,615	(5.1)
Real Return and Opportunistic Pools	2,134,454,651	11.9	274,144,923	(33.7)
Short Term Investment Pools	439,272,667 <sup>3</sup>	2.4	1,917,195	(0.2)
Total	\$ 18,020,882,201	100.0_%	\$ (812,804,232)	100.0 %

#### Fiscal Year Ended September 30, 2022

 <sup>1</sup> Fair value excludes \$630,416,541 in securities lending collateral for fiscal year 2022.
 <sup>2</sup> Total Investment & Interest Income excludes net security lending income of \$2,676,918 for securities lending collateral.

<sup>3</sup> Short term investment pools fair value includes \$301,500,811 of equity in common cash.

### **INVESTMENT SECTION**

INVESTMENT SUMMARY

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Actuary's Certification Summary of Actuarial Assumptions and Methods Schedules of Active Member Valuation Data Prioritized Solvency Test Analysis of System Experience - Pension Analysis of System Experience - OPEB Summary of Plan Provisions Schedules of Funding Progress

ACTUARY'S CERTIFICATION



800.521.0498 | P: 248.799.9000 | F: 248.799.9020 | www.grsconsulting.com

October 21, 2022

Ms. Michelle Lange, Acting Director
Department of Technology, Management and Budget and
The State of Michigan Retirement Board
P.O. Box 30171
Lansing, Michigan 48909

Ladies and Gentlemen:

The basic financial objective of the Michigan State Employees' Retirement System (SERS) is to establish and receive contributions which when combined with present assets and future investment return will be sufficient to meet the financial obligations of the System to present and future benefit recipients. The progress towards meeting those financial objectives is illustrated in the Schedules of Funding Progress and the Schedules of Employer Contributions.

We performed actuarial funding valuations and issued actuarial funding reports for the SERS pension and retiree health (i.e., OPEB) plans as of September 30, 2021. The purpose of the September 30, 2021 annual actuarial valuations was to determine the contribution requirements for the fiscal year ending September 30, 2024, to measure the System's funding progress, and to provide actuarial information in connection with applicable Governmental Accounting Standards Board statements. The valuations should not be relied upon for any other purpose. The valuation process develops employer contributions that are sufficient to fund the System's normal cost (i.e., the costs assigned by the valuation method to the year of service about to be rendered), as well as to fund any unfunded accrued liabilities over a reasonable period. The valuation was completed based upon population data, asset data and plan provisions in effect on September 30, 2021.

In addition to the funding valuation reports, separate reports are issued to provide financial reporting information for SERS in accordance with Governmental Accounting Standards Board (GASB) Statement Nos. 67 and 68 (pension benefits) and Nos. 74 and 75 (retiree health benefits, or OPEB). Reports containing the actuarial results of the financial reporting valuations are produced annually after the publication of this letter. The GASB Statement Nos. 67, 68, 74 and 75 financial reporting valuations are based upon a measurement date of September 30, 2022.

The valuations were based upon information provided by the System's administrative staff concerning System benefit provisions, financial transactions, and individual members, terminated members, retirees and beneficiaries. We checked the data for internal and year to year consistency, but did not audit the data. As a result, we do not assume responsibility for the accuracy or completeness of the data provided by the System's administrative staff. The actuary summarizes and tabulates population data in order to analyze long term trends. The System's auditor audits the actuarial data annually.



#### ACTUARY'S CERTIFICATION

Ms. Michelle Lange October 21, 2022 Page 2

Annual actuarial valuations are based upon assumptions regarding future activity in specific risk areas including the rate of investment return and payroll growth, eligibility for the various classes of benefits and longevity among retired lives. These assumptions are adopted by the Board and the Department after considering the advice of the actuary and other professionals. Each actuarial valuation takes into account all prior differences between actual and assumed experience in each risk area and adjusts the contribution requirements as needed.

The following schedules in the Financial Section, the Actuarial Section, and the Statistical Section of the Annual Comprehensive Financial Report (ACFR) were prepared by the Department of Financial Services based upon certain information presented in the previously mentioned funding and financial reporting valuation reports:

**Financial Section** 

- Note 1 Table of System's Membership
- Note 4 Net Pension Liability; Summary of Actuarial Assumptions and Methods
- Note 5 Net OPEB Liability; Summary of Actuarial Assumptions and Methods
- Note A Methods and Assumptions Used to Determine Contributions for FY 2022
- Schedules of Changes in the Net Pension Liability (NPL) and the Net OPEB Liability (NOL) and Related Ratios
- Schedules of Contributions Multiyear
- Sensitivity of the NPL to Changes in the Discount Rate
- Sensitivity of the NOL to Changes in the Discount Rate
- Sensitivity of the NOL to Changes in the Healthcare Cost Trend Rate Assumption

**Actuarial Section** 

- Summary of Actuarial Assumptions and Methods used in the September 30, 2021 Pension Funding Valuation
- Percent of Eligible Active Members Retiring Within Next Year
- Separation from Active Employment Before Age and Service Retirement, Disability, and Individual Pay Increase Assumptions
- Schedule of Active Member Pension Valuation Data
- Schedule of Changes in the Retirement Rolls
- Prioritized Solvency Tests
- Analyses of System Experience
- Schedule of Active Member OPEB Valuation Data
- Schedule of Changes in the OPEB Rolls
- Schedules of Funding Progress

#### Statistical Section

- Schedule of Retired Members by Type of Retirement
- Schedule of Retired Members by Type of Pension Benefit
- Schedule of Retired Members by Type of Health Benefit
- Schedule of Average Benefit Payments Pension, Medical/Rx, Dental, and Vision

In addition, we provided the information for the Schedule of OPEB Unfunded Actuarial Accrued Liability by Tier.



#### **ACTUARY'S CERTIFICATION**

Ms. Michelle Lange October 21, 2022 Page 3

The September 30, 2021 funding valuations and the September 30, 2022 financial reporting valuations were based upon assumptions that were recommended in connection with a study of System experience covering the period from October 1, 2012 through September 30, 2017. The pension and retiree health investment return assumptions were updated beginning with the September 30, 2018 funding valuations in accordance with the Dedicated Gains Policy adopted by the Board of Trustees. The pension and retiree health investment return assumptions were further updated beginning with the September 30, 2021 funding valuations in accordance with the Dedicated Gains Policy. Future actuarial measurements may differ significantly from those presented in the annual valuations due to such factors as experience differing from that anticipated by actuarial assumptions, or changes in plan provisions, actuarial assumption/methods or applicable law. Due to the limited scope of the assignment, we did not perform an analysis of the potential range of future measurements.

The signing actuaries are independent of the plan sponsor.

The actuarial valuations of SERS were performed by qualified actuaries in accordance with standards of practice prescribed by the Actuarial Standards Board and in compliance with applicable State statutes. The assumptions and methods used for funding and financial reporting purposes are in conformity with the Actuarial Standards of Practice issued by the Actuarial Standards Board. Louise M. Gates and Mita D. Drazilov are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. It is our opinion that the calculated employer contribution meets the financial objective of the Retirement System.

Respectfully submitted, Gabriel, Roeder, Smith & Company

Louise M. Gates, ASA, FCA, MAAA

Mite Drazilov

Mita D. Drazilov, ASA, FCA, MAAA



#### SUMMARY OF ACTUARIAL ASSUMPTIONS AND METHODS

- 1. The investment return rate used in the pension valuation was 6.00% per year net of investment expenses, compounded annually. This rate of return is not the assumed real rate of return. Considering a wage inflation assumption of 2.75%, the 6.00% nominal rate of investment return translates into a real rate of investment return of 3.25% over wage inflation. Adopted 2021.
- 2. The healthy life mortality table used in evaluating allowances to be paid was the RP-2014 Male and Female Healthy Annuitant Mortality Tables, scaled by 93% for males and 98% for females, adjusted for mortality improvements using projection scale MP-2017 from 2006. Adopted 2018.
- 3. Sample probabilities of regular, unreduced retirement are shown in Schedule 1 on the next page. Adopted 2018.
- 4. Sample probabilities of withdrawal from service and disability, together with individual pay increase assumptions, are shown in Schedule 2 on the next page of this report. Adopted withdrawal/pay increase 2018 and disability 2010.
- 5. The active member population is closed to new hires. This will result in a gradual reduction in the total active member payroll over time.
- 6. An individual entry age actuarial cost method of valuation was used in determining actuarial liabilities and normal cost. Adopted 1975. Unfunded actuarial accrued liabilities are financed over a declining 40-year period for years beginning October 1, 1996. Adopted 1996.
- 7. The Department of Technology, Management and Budget approved the use of market value of assets as of September 30, 2006 for valuation purposes. For investment gains and losses that occur after that date, a 5-year smoothing technique will be used. Specifically, the excess (shortfall) of actual investment income (including interest, dividends, realized and unrealized gains or losses) over the imputed-income at the valuation interest rate is considered the gain (loss), which is spread over five years. Adopted 2007.
- 8. The data about persons now covered and about present assets was furnished by the System's administrative staff. Although examined for general reasonableness, the data was not audited by the actuary.
- 9. The actuarial valuation computations were made by or under the supervision of a Member of the American Academy of Actuaries (MAAA). The assumptions used in the actuarial valuations were adopted by the System's Board and the Department of Technology, Management and Budget after consulting with the actuary.
- 10. A 5-year experience investigation, covering the period from October 1, 2012 through September 30, 2017 was completed in 2018. The purpose of the study was to analyze the actual experience of the System versus that anticipated by actuarial assumptions then in use.
- 11. Gabriel, Roeder, Smith & Company was awarded the actuarial and consulting services contract beginning October 4, 2006.

#### SUMMARY OF ACTUARIAL ASSUMPTIONS AND METHODS

#### SCHEDULE 1

#### PERCENT OF ELIGIBLE ACTIVE MEMBERS RETIRING WITHIN NEXT YEAR

Retirement Ages	Corrections Officers	Conservation Officers	Other Members
45	- %	28 %	- %
48	-	28	-
51	35	28	-
55	23	28	15
58	18	28	10
61	18	28	13
64	22	40	16
67	50	50	21
70	100	100	50
75	100	100	100

#### SCHEDULE 2

#### SEPARATION FROM ACTIVE EMPLOYMENT BEFORE AGE & SERVICE RETIREMENT, DISABILITY & INDIVIDUAL PAY INCREASE ASSUMPTIONS

		Percent of Active Members	Becoming	tive Members Disabled lext Year	Percent Increase in
Sample Ages	Years of Service	Withdrawing Within Next Year (Men and Women)	Non-Duty Disabilities	Duty Disabilities	Pay During Next Year
All	0	17.00 %	- %	- %	- %
	1	12.00	-	-	-
	2	8.00	-	-	-
	3	5.50	-	-	-
	4	4.50	-	-	-
25	5 & Over	3.50	0.03	-	8.75
35		2.38	0.10	0.01	3.95
45		1.84	0.34	0.04	3.25
55		1.60	0.92	0.08	3.15
60		1.60	2.10	0.11	2.75

#### SCHEDULES OF ACTIVE MEMBER VALUATION DATA

Valuation Date Sept. 30	Number	Reported Annual Payroll*	verage nual Pay	Increase (Decrease)	Average Age	Average Service
2012 <sup>1</sup>	17,860	\$ 1,551,591	\$ 64,703	(0.4)%	52.5	24.2
2013	16,466	1,081,729	65,695	1.5	53.2	25.0
2014	14,985	1,010,987	67,467	2.7	53.7	25.8
2015	13,404	922,093	68,792	2.0	54.2	26.5
2016	11,965	850,584	71,089	3.3	54.7	27.2
2017	10,459	780,135	74,590	4.9	55.1	27.8
2018	9,128	702,141	76,922	3.1	55.6	28.5
2019	7,788	617,584	79,299	3.1	56.0	29.0
2020	6,515	537,027	82,429	3.9	56.5	29.7
2021	5,402	459,576	85,075	3.2	57.1	30.4

#### SCHEDULE OF ACTIVE MEMBER PENSION VALUATION DATA

<sup>1</sup> Excludes 516 individuals who became active members of Defined Contribution Plan during the 2011-2012 plan year.

\* In thousands of dollars.

#### SCHEDULE OF ACTIVE MEMBER OPEB VALUATION DATA

Valuation Date Sept. 30	Number	Α	ported nnual ayroll*	verage nual Pay	Increase (Decrease)	Average Age	Average Service
2012	50,609	\$	2,895	\$ 57,207	- %	45.4	13.3
2013	50,419		2,881	57,144	(0.1)	45.5	13.4
2014	49,744		2,857	57,441	0.5	45.5	13.4
2015	49,020		3,209	61,784	7.6	45.5	13.3
2016	53,308		2,989	56,072	(9.3)	44.4	12.2
2017	49,348		3,244	65,730	17.2	45.0	12.7
2018	49,387		3,324	67,298	2.4	45.0	12.4
2019	49,602		3,424	69,025	2.6	44.8	12.0
2020	48,711		3,456	70,949	2.8	45.1	12.1
2021	48,180		3,358	69,699	1.8	45.2	11.8

\* In millions of dollars.

### SCHEDULES OF ACTIVE MEMBER VALUATION DATA

#### SCHEDULE OF CHANGES IN RETIREMENT ROLLS

Year Added		ed to I	Rolls	Remove	Removed from Rolls		Rolls -	End	l of Year		_	
Ended Sept. 30	No.		Annual owances*	No.		Annual owances*	No.	A	Annual lowances*	Increase in Annual Allowances	ļ	verage Annual owances
2012	2,186	\$	59,238	1,546	\$	29,801	56,288	\$	1,143,400	2.6%	\$	20,313
2013	2,181		63,061	1,615		31,132	56,854		1,175,329	2.8		20,673
2014	2,421		69,805	1,660		32,801	57,615		1,212,333	3.1		21,042
2015	2,490		76,224	1,652		33,955	58,453		1,254,602	3.5		21,463
2016	2,306		71,644	1,721		35,486	59,038		1,290,760	2.9		21,863
2017	2,452		78,842	1,806		38,217	59,684		1,331,385	3.1		22,307
2018	2,224		74,366	1,898		39,706	60,010		1,366,045	2.6		22,764
2019	2,394		78,936	1,903		41,489	60,501		1,403,492	2.7		23,198
2020	2,089		74,233	1,957		43,331	60,633		1,434,394	2.2		23,657
2021	2,035		74,481	2,168		48,954	60,500		1,459,921	1.8		24,131

\* In thousands of dollars.

Year	Adde	Added to Rolls			Removed from Rolls			End	of Year			
Ended Sept. 30			Annual owances*	Annual No. Allowances			No.	Annual Allowances*		Increase in Annual Allowances	Average Annual Allowances	
2012	1,915	\$	22,870	1,530	\$	27,052	45,491	\$	472,019	(0.9)%	\$	9,332
2013	1,852		20,413	1,630		46,270	50,801		446,162	(5.5)		8,783
2014	2,052		22,366	1,643		25,398	51,210		443,130	(0.7)		8,653
2015	2,168		24,216	1,630		24,904	51,748		442,442	(0.2)		8,550
2016	1,989		60,150	1,716		22,012	52,021		480,580	8.6		9,238
2017	2,080		56,820	1,825		25,580	52,276		511,820	6.5		9,791
2018	1,827		22,642	1,816		28,835	52,287		505,627	(1.2)		9,670
2019	2,130		27,055	1,853		29,146	52,564		503,537	(0.4)		9,580
2020	1,847		37,132	1,912		30,355	52,499		510,314	1.3		9,720
2021	1,757		22,486	2,085		33,917	52,171		498,883	(2.2)		9,562

#### SCHEDULE OF CHANGES IN THE OPEB ROLLS

\* In thousands of dollars.

Notes:

No. refers to number of retiree health contracts

Annual allowances added to rolls includes increases due to medical inflation and contract changes. Annual allowances removed from rolls includes decreases due to contract changes.

#### PRIORITIZED SOLVENCY TEST

The System's funding objective is to meet long-term benefit promises through contributions that remain approximately level from year to year as a percent of member payroll. If the contributions to the System are level in concept and soundly executed, the System will pay all promised benefits when due, the ultimate test of financial soundness. Testing for level contribution rates is the long-term solvency test.

A prioritized solvency test is another means of checking a system's progress under its funding program. In a short condition test, the plan's present assets (cash and investments) are compared with: (1) active member contributions on deposit; (2) the liabilities for future benefits to present retired lives; and (3) the liabilities for service already rendered by active and inactive members. In a system that has been following the discipline of level percent of payroll financing, the liabilities for active member contributions on deposit (liability 1) and the liabilities for future benefits to present retired lives (liability 2) will be fully covered by present assets (except in rare circumstances). In addition, the liabilities for service already rendered by active members (liability 3) are normally partially covered by the remainder of present assets. Generally, if the System has been using level-cost financing, the funded portion of liability 3 will increase over time. Liability 3 being fully funded is not necessarily a by-product of level percent of payroll funding methods.

The schedules that follow illustrate the history of the liabilities of the System and are indicative of the System's policy of following the discipline of level percent of payroll financing.

#### **PENSION BENEFITS**

(\$ in millions)

		Actuarial Accrued Liability (AAL)										
		(1)		(2)		(3)						
Valuation		ctive	R	etirants		and Inactive			<b>D</b> (1			
Date	Member Contributions		and Beneficiaries		Members (Employer Financed Portion)		Valuation Assets		Portion of AAL Covered by Assets			
Sept. 30									(1)	(2)	(3)	(4) <sup>2</sup>
2012	\$	121	\$	11,392	\$	4,141	\$	9,447	100.0 %	81.9 %	- %	60.3 %
2013	·	162		11,612	·	3,874		9,438	100.0	79.9	-	60.3
2014		195		11,869		3,707		9,962	100.0	82.3	-	63.2
2014 <sup>1</sup>		195		12,149		3,829		9,962	100.0	80.4	-	61.6
2015		220		12,483		3,534		10,417	100.0	81.7	-	64.2
2016 <sup>1</sup>		239		13,240		3,537		10,937	100.0	80.8	-	64.3
2017		246		13,549		3,313		11,407	100.0	82.4	-	66.7
2017 <sup>1</sup>		246		14,104		3,531		11,884	100.0	82.5	-	66.5
2018		250		14,337		3,249		12,149	100.0	83.0	-	68.1
2018 <sup>1</sup>		250		15,259		3,846		12,494	100.0	80.2	-	65.8
2019		242		15,564		3,115		12,374	100.0	77.9	-	65.4
2020		232		15,783		2,728		12,297	100.0	76.4	-	65.6
2021		215		15,926		2,351		12,765	100.0	78.8	-	69.0
2021 <sup>1</sup>		215		16,921		2,663		13,690	100.0	79.6	-	69.1

<sup>1</sup> Revised actuarial assumptions.

<sup>2</sup> Percent funded on a total valuation asset and total actuarial accrued liability basis.

#### PRIORITIZED SOLVENCY TEST

#### **OTHER POSTEMPLOYMENT BENEFITS**

(\$ in millions)

		Actu	arial A	ial Accrued Liability (AAL)									
	(1	)		(2)		(3)							
Valuation	Act			tirants		and Inactive			_				
Date	Merr			and		rs (Employer	Va	luation	Port	ion o	of AAL Cov		
Sept. 30	Contrib	outions	Bene	eficiaries	Financ	ed Portion) <sup>3</sup>	A	ssets	(1)		(2)	(3)	<b>(4)</b> <sup>1</sup>
2012 <sup>2</sup>	\$	-	\$	5,633	\$	3,124	\$	344	-	%	6.1 %	- %	3.9 %
2013		-		5,335		2,864		663	-		12.4	-	8.1
2014 <sup>2</sup>		-		5,792		2,957		1,058	-		18.3	-	12.1
2015		-		6,047		2,951		1,302	-		21.5	-	14.5
2016 <sup>2</sup>		-		6,680		3,317		1,602	-		24.0	-	16.0
2017		-		6,414		3,035		2,047	-		31.9	-	21.7
2017 <sup>2</sup>		-		6,498		3,097		2,047	-		31.5	-	21.3
2018		-		6,500		3,027		2,508	-		38.6	-	26.3
2018 <sup>2</sup>		-		7,164		3,466		2,562	-		35.8	-	24.1
2019		-		6,215		3,008		3,078	-		49.5	-	33.4
2020		-		5,925		2,786		3,699	-		62.4	-	42.5
2021		-		5,489		2,566		4,576	-		83.4	-	56.8
2021 <sup>3</sup>		-		5,936		2,879		5,059	-		85.2	-	57.4

<sup>1</sup> Percent funded on a total valuation asset and total actuarial accrued liability basis.

<sup>2</sup> Revised actuarial assumptions and/or methods.

<sup>3</sup> Includes liability for 'Monetized' members.

#### ANALYSIS OF SYSTEM EXPERIENCE – PENSION

GAINS/(LOSSES) IN ACCRUED LIABILITIES During Year Ended September 30, 2021 Resulting from Differences Between Assumed Experience & Actual Experience

	Type of Activity	<u>Gain/(Loss)</u>
1	<b>Retirements</b> (including disability retirement). If members retire at older ages or with lower final average pay than assumed, there is a gain. If younger ages or higher average pays, a loss.	\$ (16,996,202)
2	<b>Withdrawal from Employment</b> (including death-in-service). If more liabilities are released by withdrawals and deaths than assumed, there is a gain. If smaller releases, a loss.	13,961,893
3	<b>Pay Increases.</b> If there are smaller pay increases than assumed, there is a gain. If greater increases, a loss.	(3,196,980)
4	<b>Investment Income.</b> If there is greater investment income than assumed, there is a gain. If less income, a loss.	1,330,685,626
5	<b>Death After Retirement.</b> If retirants and inactive vested members live longer than assumed, there is a loss. If not as long, a gain.	47,391,019
6	Rehires. Rehires into the System will generally result in an actuarial loss.	-
7	<b>Other.</b> Miscellaneous gains and losses resulting from data adjustments, timing of financial transactions, etc.	55,497,998
8	Composite Gain (or Loss) During Year.	\$ 1,427,343,354

#### ANALYSIS OF SYSTEM EXPERIENCE - OPEB

#### GAINS/(LOSSES) IN ACCRUED LIABILITIES

During Year Ended September 30, 2021 Resulting from Differences Between Assumed Experience & Actual Experience

	Type of Activity	<u>Gain/(Loss)</u>
1	<b>Premiums.</b> Gains and losses from actual premiums in valuation year versus that assumed from prior valuation.	\$ 793,999,571
2	<b>Investment Income.</b> If there is greater investment income than assumed, there is a gain. If less income, a loss.	601,711,105
3	<b>Demographic and Other.</b> Gain and losses resulting from demographic experience data adjustments, timing of financial transactions, etc.	263,998,620
4	Composite Gain (or Loss) During Year.	\$ 1,659,709,296

#### SUMMARY OF PLAN PROVISIONS

Our actuarial valuation of the System as of September 30, 2021, is based on the present provisions of the Michigan State Employees' Retirement Act (Public Act 240 of 1943, as amended).

#### **REGULAR RETIREMENT**

(No reduction factor for age)

- Eligibility Age 55 with 30 years service, or age 60 with 10 or more years of service. Corrections Officers may retire at age 51 with 25 or more years of service, or age 56 with 10 or more years of service. Conservation Officers may retire after 25 years of service regardless of age.
- Annual Amount Total service times 1.5% of FAC. For members with 20 or more years of service, a \$3,000 minimum annual benefit is payable. Corrections Officers receive an additional temporary supplement to age 62 equal to the product of supplemental service times 0.5% of FAC. Conservation Officers retiring after 25 years receive a benefit equal to 60% of FAC.

#### EARLY RETIREMENT

(Age Reduction Factor Used)

- Eligibility Age 55 with 15 or more years of service.
- **Annual Amount** Computed as regular retirement benefit but reduced by 0.5% for each month under age 60.

#### DEFERRED RETIREMENT

(Vested benefit)

- Eligibility 10 years of service (five years for unclassified persons in the executive or legislative branch). Benefit commences at age 60.
- **Annual Amount** Regular retirement benefit based on service and final average compensation at time of termination.

#### **DUTY DISABILITY RETIREMENT**

- **Eligibility** No age or service requirement.
- Annual Amount Disability age 60+: Computed as regular retirement benefit with minimum benefit based on 10 years service. Disability prior to age 60: To age 60, benefit is computed as a regular retirement benefit using service at the time of disability retirement with a minimum benefit of \$6,000 per year. Additional limitation such that benefit plus workers' compensation does not exceed final compensation. At age 60, benefit is recomputed as a regular retirement benefit with service granted for period in receipt of disability benefit before age 60. If the member dies before age 60, benefits are payable to a surviving spouse computed as a regular retirement benefit but based on service at time of disability retirement plus elapsed time between date of retirement and age 60.

#### NONDUTY DISABILITY RETIREMENT

- Eligibility 10 years of service.
- Annual Amount Computed as regular retirement benefit based on service and FAC at time of disability. Minimum annual benefit is \$600. Eligible Group 2 and Group 3 members may elect this benefit (in lieu of PA 264 benefits).

#### **DUTY DEATH BEFORE RETIREMENT**

- **Eligibility** No age or service requirement.
- Annual Amount Accumulated employee contributions are refunded. Surviving spouse receives annual benefit computed as a regular retirement benefit as if the deceased member retired the day before date of death and elected Option A. Benefit is based on member's service at time of death, or 10 years of service, whichever is greater. A minimum benefit of \$6,000 per year is payable. Children under age 21 each receive equal share of one-half of the benefit payable (surviving spouse receives the other half), to a maximum of one-half for all children. A given child's share of benefits terminates upon the child's marriage, death or attainment of age 21. In the event that there is no surviving spouse, the benefit is allocated equally among all children subject to the limitations described on prior page. In the event that there is no surviving spouse or eligible children, benefits may be paid to an eligible, dependent parent. Benefits end upon the marriage

#### SUMMARY OF PLAN PROVISIONS

or death of the surviving parent. Additional limitation such that benefit plus workers' compensation does not exceed final compensation.

#### **NONDUTY DEATH BEFORE RETIREMENT**

- Eligibility –10 years of service. In the case of a deceased vested former member, the survivor benefit commences when the deceased former member would have attained age 60.
- Annual Amount Computed as regular retirement benefit but reduced in accordance with a 100% joint and survivor election.

#### **POSTRETIREMENT COST-OF-LIVING ADJUSTMENTS**

One-time upward adjustments have been made in 1972, 1974, 1976, 1977 and 1987. Beginning in 1983, some benefit recipients share in a distribution of a portion of investment income earned in excess of 8% annually (supplemental payment). Beginning in 1988, all benefit recipients are eligible for automatic 3% annual (non-compounded) benefit increases, with a maximum \$300 annual increase. Eligibility for the above benefits:

Retired before October 1, 1987 Greater of supplemental payment or the combination of the 1987 one-time adjustment and the automatic increases.

Retired on or after October 1, 1987 automatic increases only.

#### **POSTRETIREMENT HEALTHCARE BENEFITS**

Persons in receipt of retirement allowance (including members who did not retire directly from the System, but come from a vested deferred status), and their dependents, are eligible for 90% System paid health insurance coverage and 90% System paid dental and vision insurance.

#### **MEMBER CONTRIBUTIONS**

Group 1 Members: 4% of annual pay effective April 1, 2012.

Group 2 Members: 4% of annual pay effective April 1, 2012 until the date of transfer to DC pension plan.

Group 3 Members: N/A

#### **DEFINED CONTRIBUTION LEGISLATION (PUBLIC ACT 487 OF 1996)**

New state employees hired on or after March 31, 1997 become participants in Tier 2 (i.e., a defined contribution plan) rather than Tier 1 (i.e., the above described defined benefit plan).

Active members on March 30, 1997 could irrevocably elect to terminate membership in Tier 1 and become participants in Tier 2. Elections had to be in writing and submitted between January 2, 1998 and April 30, 1998. Such members became Tier 2 participants on June 1, 1998, and had the actuarial present value of their Tier 1 accrued benefit transferred into Tier 2 by September 30, 1998.

A defined benefit disability pension or death-in-service pension may be payable if a Tier 2 participant becomes disabled or dies in service.

#### FORMER TIER 1 MEMBERS

A former non-vested member who is reemployed on or after January 1, 2014 is not eligible for membership in Tier 1. This type of member shall become a qualified participant in Tier 2, and shall be treated as being first employed by the State as of his or her date of reemployment.

#### SCHEDULES OF FUNDING PROGRESS

			(\$ in millio	าร)		
Valuation Date Sept 30	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded (Overfunded Accrued Liabi e (UAAL) (b-a)	,	Active Payroll (c)	UAAL as a % of Active Payroll ((b-a)/c)
2012	\$ 9,447	\$ 15,654	\$ 6,20	60.3 %	\$ 1,156	537.1 %
2013	9,438	15,648	6,21	0 60.3	1,082	574.1
2014	9,962	15,771	5,80	9 63.2	1,011	574.6
2014 <sup>1</sup>	9,962	16,173	6,21	1 61.6	1,011	614.4
2015	10,417	16,237	5,82	.1 64.2	922	631.3
2016	10,937	16,291	5,35	67.1	851	629.3
2016 <sup>1</sup>	10,937	17,016	6,07	64.3	851	714.6
2017	11,407	17,108	5,70	0 66.7	780	730.7
2017 <sup>1</sup>	11,884	17,881	5,99	66.5	780	768.7
2018	12,149	17,836	5,68	68.1	702	810.0
2018 <sup>1</sup>	12,494	18,955	6,50	01 65.8	702	925.9
2019	12,374	18,921	6,54	65.4	618	1,060.1
2020	12,297	18,743	6,44	6 65.6	537	1,200.4
2021	12,765	18,492	5,72	.7 69.0	460	1,246.2
2021 <sup>1</sup>	13,690	19,799	6,10	9 69.1	460	1,329.3

SCHEDULE OF FUNDING PROGRESS – PENSION PLAN

(\$ in millions)

<sup>1</sup> Revised actuarial assumptions. Source: Gabriel Roeder Smith & Co.

#### SCHEDULE OF FUNDING PROGRESS – OPEB PLAN

(\$ in millions)

Valuation Date Sept 30	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded (Overfunded) Accrued Liability (UAAL) (b-a)	Funded Ratio (a/b)	Active Payroll (c)	UAAL as a % of Active Payroll ((b-a)/c)
2012 <sup>1</sup>	\$ 344	\$ 8,757	\$ 8,413	3.9 %	\$ 2,895	290.6 %
2013	663	8,199	7,536	8.1	2,881	261.6
2014 <sup>1</sup>	1,058	8,749	7,691	12.1	2,857	269.2
2015	1,302	9,002	7,697	14.5	3,029	254.2
2016	1,602	9,498	7,896	16.9	2,989	264.2
2016 <sup>1</sup>	1,602	9,997	8,395	16.0	2,989	280.9
2017	2,047	9,449	7,402	21.7	3,244	228.2
2017 <sup>1</sup>	2,047	9,595	7,548	21.3	3,244	232.7
2018	2,508	9,527	7,018	26.3	3,324	211.2
2018 <sup>1</sup>	2,562	10,630	8,069	24.1	3,324	242.8
2019	3,078	9,223	6,145	33.4	3,424	179.5
2020	3,699	8,711	5,011	42.5	3,456	145.0
2021	4,576	8,055	3,479	56.8	3,358	103.6
2021 <sup>1,2</sup>	5,059	8,815	3,756	57.4	3,358	111.8

<sup>1</sup> Revised actuarial assumptions.

Source: Gabriel Roeder Smith & Co.

<sup>2</sup> Change in assumptions shown for years where assumptions other than the trend assumption have changed. Beginning with the September 30, 2021 valuation, results as of the same valuation date prior to the assumption change reflect expected trend from the prior year's valuation.

SCHEDULES OF FUNDING PROGRESS

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Schedules of Additions by Source Schedules of Deductions by Type Schedules of Changes in Fiduciary Net Position Schedules of Benefits and Refunds by Type Schedules of Retired Members by Type of Benefit Schedule of Retired Members by Type of Retirement Schedule of Other Postemployment Benefits Schedules of Average Benefit Payments Ten Year History of Membership

#### CONTENTS

This part of the System's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the System's overall financial health.

#### FINANCIAL TRENDS

These schedules contain trend information to help the reader understand how the System's financial performance and fiscal health has changed over time. The schedules are presented for the last ten fiscal years. Schedules included are:

- Schedule of Pension Plan Additions by Source
- Schedule of OPEB Plan Additions by Source
- Schedule of Pension Plan Deductions by Type
- Schedule of OPEB Plan Deductions by Type
- Schedule of Changes in Fiduciary Net Position Pension Plan
- Schedule of Changes in Fiduciary Net Position OPEB Plan
- Schedule of Pension Benefit and Refunds by Type
- Schedule of OPEB Benefits and Refunds by Type

#### **OPERATING INFORMATION**

These schedules contain contextual information to assist the reader's understanding of how the System's financial information relates to the combination of participating members and the benefits it provides. Schedules are presented for the last ten fiscal years, except where noted. Schedules included are:

- Schedule of Retired Members by Type of Pension Benefit
- Schedule of Retired Members by Type of Other Postemployment Benefits
- Schedule of Retired Members by Type of Retirement
- Schedule of Other Postemployment Benefits
- Schedule of Average Benefit Payments Pension
- Schedule of Average Benefit Payments Health
- Schedule of Average Benefit Payments Dental
- Schedule of Average Benefit Payments Vision
- Ten Year History of Membership

#### SCHEDULES OF ADDITIONS BY SOURCE

### SCHEDULE OF PENSION PLAN ADDITIONS BY SOURCE

				Last	ien years			
Fiscal Year				Employer Co	ntributions			
Ended	Member				% of Annual	Ne	et Investment &	
Sept. 30	C	ontributions	Dollars		Reported Payroll		Other Income	 Total
2013	\$	53,035,321	\$	604,845,495	55.9 %	\$	1,185,983,179	\$ 1,843,863,995
2014		47,527,233		705,100,454	70.0		1,529,625,882	2,282,253,569
2015		46,689,032		749,487,469	81.3		232,642,604	1,028,819,105
2016		46,665,882		716,464,627	84.2		781,651,240	1,544,781,748
2017		40,838,900		703,130,797	90.1		1,411,689,735	2,155,659,433
2018		35,598,366		650,739,520	92.7		1,273,573,539	1,959,911,425
2019		28,442,002		600,083,089	97.2		611,157,571	1,239,682,663
2020		25,264,952		613,728,653	114.3		599,318,388	1,238,311,992
2021		23,881,406		659,639,389	NA		3,191,847,609	3,875,368,405
2022		18,751,535		688,301,031	NA		(634,394,288)	72,658,278

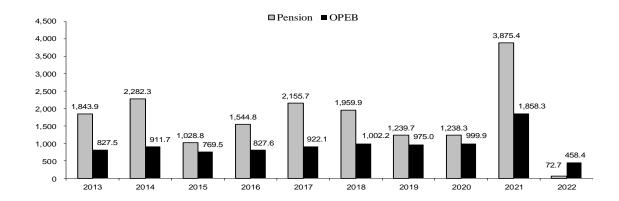
#### SCHEDULE OF OPEB PLAN ADDITIONS BY SOURCE

Last Ten Years Employer Contributions

			ontributions		
Fiscal Year Ended Sept. 30	Member Contributions	Dollars	% of Annual Reported Payroll	Net Investment & Other Income	Total
2013	\$ 43,590,023	\$ 688,348,987	23.9 %	\$ 95,530,670	\$ 827,469,680
2014	40,441,402	700,938,446	24.5	170,312,487	911,692,335
2015	37,687,750	664,368,713	21.9	67,437,137	769,493,600
2016	38,661,386	617,662,359	20.7	171,309,486	827,633,231
2017	27,000	643,568,646	19.8	278,495,329	922,090,975
2018	-	688,884,013	20.7	313,330,737	1,002,214,750
2019	-	765,235,166	22.4	209,795,649	975,030,816
2020	-	703,567,225	20.4	296,341,673	999,908,898
2021	-	774,405,529	NA	1,083,849,730	1,858,255,259
2022	-	579,954,673	NA	(121,588,922)	458,365,750

#### TOTAL ADDITIONS

Year Ended September 30 (in millions)



SCHEDULES OF DEDUCTIONS BY TYPE

#### SCHEDULE OF PENSION PLAN DEDUCTIONS BY TYPE

Fiscal Year Ended Sept. 30	Benefit Payments	Refunds and Transfer	Administrative and s Other Expenses	 Total
2013	\$ 1,187,911,357	\$ 114,0	5,658,318	\$ 1,193,683,728
2014	1,222,881,091	151,9	929 6,930,656	1,229,963,676
2015	1,265,335,477	144,7	6,227,748	1,271,707,340
2016	1,289,597,875	130,2	258 6,628,719	1,296,356,853
2017	1,322,339,410	318,6	670 6,284,973	1,328,943,054
2018	1,362,275,032	205,	6,488,354	1,368,968,507
2019	1,398,264,962	116,4	11,411,169	1,409,792,533
2020	1,432,400,830	311,2	218 5,955,829	1,438,667,877
2021	1,459,748,602	388,6	567 5,924,583	1,466,061,852
2022	1,483,367,682	184,5	506 6,002,959	1,489,555,147

#### Last Ten Years

#### SCHEDULE OF OPEB PLAN DEDUCTIONS BY TYPE

Last Ten Years

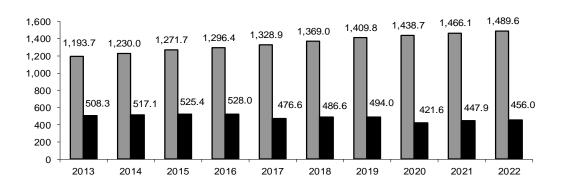
Fiscal Year Ended Sept. 30	Benefit Payments		Refunds and Transfers		 inistrative and her Expenses	Total		
2013	\$	485,707,110	\$	14,735	\$ 22,603,899	\$	508,325,744	
2014		491,569,369		22,624	25,536,117		517,128,110	
2015		500,629,557		17,402	24,754,938		525,401,896	
2016		502,316,967		39,053	25,605,860		527,961,880	
2017		452,299,965		27,039	24,317,443		476,644,447	
2018		461,375,750		14,937	25,231,700		486,622,386	
2019		468,671,388		13,129	25,273,990		493,958,508	
2020		405,512,811		28,302	16,042,384		421,583,497	
2021		401,720,038		39,548	46,142,792		447,902,378	
2022		431,053,277		41,768	24,929,282		456,024,327	

#### **TOTAL DEDUCTIONS**

Year Ended September 30

(in millions)





SCHEDULES OF DEDUCTIONS BY TYPE

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SCHEDULES OF CHANGES IN FIDUCIARY NET POSITION

#### SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION – PENSION PLAN Last Ten Years

	(in thous	sands	s)								
	Fiscal Year										
	 2013	2014			2015		2016				
Member contributions	\$ 53,035	\$	47,527	\$	46,688	\$	46,666				
Employer contributions	604,845		705,100		749,487		716,465				
Net investment income	1,185,726		1,529,583		232,588		781,528				
Transfer from other systems	1		-		1		3				
Miscellaneous income	256		43		54		120				
Total Additions	 1,843,864		2,282,253		1,028,819		1,544,782				
Pension benefits	1,187,911		1,222,881		1,265,335		1,289,598				
Refunds of contributions	105		152		144		130				
Transfer to other systems	9		-		-		-				
Uncollectable account receivables	-		-		-		-				
Administrative and other expenses	5,658		6,931		6,228		6,629				
Total Deductions	 1,193,684		1,229,964		1,271,707		1,296,357				
Changes in net position	\$ 650,180	\$	1,052,290	\$	(242,888)	\$	248,425				

#### SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION - OPEB PLAN

Last Ten Years

		(in thous	sands)					
				Fisca	I Year	•		
	2013			2014		2015	2016	
Member contributions Employer contributions	\$	43,590 688,349	\$	40,441 700,938	\$	37,688 664,369	\$	38,661 617,662
Other govermental contributions Net investment income		41,514 53,592		54,945 115,308		49,292 18,034		68,990 102,120
Transfer from other systems Other non-operating revenue		-		-		-		-
Miscellaneous income Total Additions		425 827,470		60 911,692		111 769,494		199 827,633
Health care benefits Refunds of contributions		485,707 15		491,569 23		500,630 17		502,317 39
Transfer to other systems Uncollectable accounts		-		-		-		-
Administrative and Other Expenses		22,604		25,536		24,755		25,606
Total Deductions		508,326	,	517,128		525,402		527,962
Changes in net position	\$	319,144	\$	394,564	\$	244,092	\$	299,671

### SCHEDULES OF CHANGES IN FIDUCIARY NET POSITION

 Fiscal Year (continued)													
 2017		2018		2019		2020		2021		2022			
\$ 40,839 703,131	\$	35,598 650,740	\$	28,442 600,083	\$	25,265 613,729	\$	23,881 659,639	\$	18,752 688,301			
1,411,395 20		1,273,509		611,140 - -		599,246 -		3,191,784		(634,398)			
 274 2,155,659		64 1,959,911		17 1,239,683		73 1,238,312		64 3,875,368		4 72,658			
1,322,339		1,362,275		1,398,265		1,432,401		1,459,749		1,483,368			
318 1		205		116 -		311 -		389		184 -			
- 6 095		-		4,423		-		-		-			
 6,285 1,328,943		6,488 1,368,968		6,988 1,409,793		5,956 1,438,668		5,925 1,466,062		6,003 1,489,555			
\$ 826,716	\$	590,943	\$	(170,110)	\$	(200,356)	\$	2,409,307	\$	(1,416,897)			

Fiscal Year (continued)													
 2017		2018		2019		2020		2021		2022			
\$ 27	\$	-	\$	-	\$	-	\$	-	\$	-			
643,569	-	688,884		765,235		703,567	-	774,406		579,955			
59,762		83,620		65,604		123,515		104,777		121,782			
217,955		229,539		144,126		163,011		975,495		(246,852)			
-		-		-		-		-		-			
-		-		-		-		2		-			
778		172		66		9,816		3,575		3,481			
 922,091		1,002,215		975,031		999,909		1,858,255		458,366			
452,300		461,376		468,671		405,513		401,720		431,053			
27		15		13		28		40		42			
-		-		-		-		-		-			
-		-		-		-		33,881		5,310			
 24,317		25,232		25,274		16,042		12,262		19,619			
 476,644		486,622		493,959		421,583		447,902		456,024			
\$ 445,447	\$	515,592	\$	481,072	\$	578,325	\$	1,410,353	\$	2,341			

SCHEDULES OF BENEFITS AND REFUNDS BY TYPE

#### SCHEDULE OF PENSION BENEFITS AND REFUNDS BY TYPE

Last Ten Years

Fiscal Year												Develop							R	efunds					
Ended Sept. 30	Regular Benefits*			Disability Benefits		Survivor Benefits		Employer		mployee	Retired Benefits		Investment Income		 Total										
2013	\$	1,046,440,379	\$	44,960,182	\$	96,510,796	\$	46,830	\$	47,317	\$	11,111	\$	-	\$ 1,188,016,615										
2014		1,075,606,289		46,058,694		101,216,109		77,348		75,536		(955)		-	1,223,033,020										
2015		1,113,035,295		46,634,211		105,665,971		91,170		50,383		2,562		-	1,265,479,592										
2016		1,132,833,858		46,774,427		109,989,590		84,564		23,706		2,164		19,824	1,289,728,133										
2017		1,159,969,953		46,735,053		115,634,404		202,297		108,860		6,870		-	1,322,657,438										
2018		1,194,267,310		46,440,568		121,567,154		100,673		64,959		39,489		-	1,362,480,153										
2019		1,224,920,457		46,334,892		127,009,613		27,970		86,497		1,935		-	1,398,381,364										
2020		1,254,553,190		46,049,155		131,798,485		84,575		226,643		-		-	1,432,712,048										
2021		1,276,503,269		45,779,315		137,466,017		175,351		212,712		604		-	1,460,137,269										
2022		1,295,205,048		45,066,910		143,095,724		87,786		89,516		7,204		-	1,483,552,188										

\* Includes prior post retirement adjustments

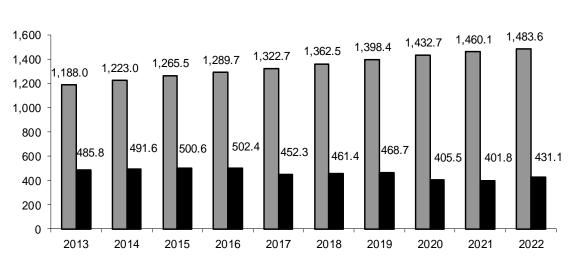
#### SCHEDULE OF OPEB BENEFITS AND REFUNDS BY TYPE

Last Ten Years

Fiscal Year Ended Sept. 30	Health Benefits	Dental Benefits	 Vision Benefits	Personal Health Care	Re	Health eimbursement Account	OPEB Refunds	Total
2013	\$ 440,197,204	\$ 37,726,459	\$ 3,377,956	\$ 4,433,182	\$	10,126	\$ 14,735	\$ 485,759,662
2014	446,022,465	38,154,766	3,466,375	3,907,862		17,902	22,624	491,591,993
2015	453,617,812	38,919,834	3,163,993	4,893,957		33,959	17,401	500,646,957
2016	455,156,486	39,769,337	3,191,534	4,151,445		48,211	39,054	502,356,067
2017	408,393,708	36,329,749	4,338,876	3,198,031		39,600	27,039	452,327,004
2018	419,259,759	35,925,100	2,558,035	3,560,830		72,026	14,937	461,390,687
2019	425,870,326	36,411,328	3,359,234	3,000,680		29,820	13,129	468,684,517
2020	370,209,498	29,311,424	2,993,433	2,946,210		52,246	28,302	405,541,113
2021	360,544,345	34,664,666	3,719,065	2,728,904		63,059	39,548	401,759,586
2022	389,690,793	34,986,743	3,608,588	2,744,358		22,794	41,768	431,095,045

#### **TOTAL BENEFIT DEDUCTIONS**

Year Ended September 30 (in millions)



■ Pension ■ OPEB

#### SCHEDULES OF RETIRED MEMBERS BY TYPE OF BENEFIT

#### SCHEDULE OF RETIRED MEMBERS BY TYPE OF PENSION BENEFITS

Monthly		Selected Option*											
Pension Benefit Amt	Number of Retirees	Reg.	Opt. A	Opt. B	Opt. C	Opt. E	Opt. E1	Opt. E2	Opt. E3				
\$ 1 - 400	1,810	787	538	320	47	73	23	19	3				
401 - 800	6,397	2,826	1,874	1,003	196	256	79	145	18				
801 - 1,200	7,613	2,752	1,923	1,293	254	765	205	371	50				
1,201 - 1,600	7,891	3,139	2,210	997	350	686	170	270	69				
1,601 - 2,000	8,542	3,543	2,710	1,233	492	327	113	95	29				
2,001 - 2,400	8,475	3,614	2,613	1,332	589	150	95	54	28				
2,401 - 2,800	7,011	3,057	2,087	1,151	496	99	57	47	17				
2,801 - 3,200	4,842	2,097	1,422	782	382	86	32	28	13				
3,201 - 3,600	3,110	1,347	880	540	256	43	14	22	8				
3,601 - 4,000	1,888	833	517	331	156	21	13	9	8				
over 4,000	2,921	1,299	746	543	268	32	19	9	5				
Totals	60,500	25,294	17,520	9,525	3,486	2,538	820	1,069	248				

September 30, 2021

\* Selected Option

Reg. – Straight life allowance

Opt. A – 100% survivor option

Opt. B - 50% survivor option Opt. C - 75% survivor option

Opt. E – Social Security equated

Opt. E – Social Security equated

Source: Gabriel Roeder Smith & Co.

Monthly

#### SCHEDULE OF RETIRED MEMBERS BY TYPE OF OTHER POSTEMPLOYMENT BENEFITS\*

Opt. E1 – Social Security equated w/100% survivor option

Opt. E2 – Social Security equated w/50% survivor option

Opt. E3 – Social Security equated w/75% survivor option

September 30, 2021

Wontiny				
Pension Benefit Amt	Retirees	Health	Dental	Vision
\$ 1 - 400	1,810	761	821	812
401 - 800	6,397	3,695	3,985	3,956
801 - 1,200	7,613	5,708	5,975	5,935
1,201 - 1,600	7,891	6,661	6,895	6,871
1,601 - 2,000	8,542	7,577	7,779	7,760
2,001 - 2,400	8,475	7,691	7,896	7,873
2,401 - 2,800	7,011	6,391	6,536	6,519
2,801 - 3,200	4,842	4,390	4,495	4,479
3,201 - 3,600	3,110	2,848	2,919	2,922
3,601 - 4,000	1,888	1,719	1,767	1,760
Over 4,000	2,921	2,658	2,718	2,711
Totals	60,500	50,099	51,786	51,598

\* Number counts only include members participating in the SERS defined benefit pension plan only Source: Gabriel Roeder Smith & Co.

SCHEDULE OF RETIRED MEMBERS BY TYPE OF RETIREMENT

#### SCHEDULE OF RETIRED MEMBERS BY TYPE OF RETIREMENT

Monthly		Type of Retirement*												
Pension Benefit Amt	Number of Retirees	1	2	3	4	5	6	7	8					
\$ 1 - 400	1,810	1,360	202	11	144	6	56	8	23					
401 - 800	6,397	4,109	798	65	869	11	286	31	228					
801 - 1,200	7,613	4,547	1,171	17	986	2	341	154	395					
1,201 - 1,600	7,891	4,817	833	23	970	2	350	513	383					
1,601 - 2,000	8,542	5,510	849	16	568	2	245	1,169	183					
2,001 - 2,400	8,475	6,084	619	11	202	0	147	1,341	71					
2,401 - 2,800	7,011	5,221	353	1	59	0	72	1,274	31					
2,801 - 3,200	4,842	3,605	171	2	15	0	26	1,015	8					
3,201 - 3,600	3,110	2,344	84	0	10	0	24	646	2					
3,601 - 4,000	1,888	1,462	43	0	2	0	4	376	1					
over 4,000	2,921	2,485	57	0	3	0	11	364	1					
Totals	60,500	41,544	5,180	146	3,828	23	1,562	6,891	1,326					

September 30, 2021

\* Type of Retirement

1 - Normal retirement for age & service

2 - Survivor payment - normal or early retirement

- 3 Duty disability retirement (incl. survivors)
- 4 Non-duty disability retirement (incl. survivors)
- 5 Survivor payment duty death in service
- 6 Survivor payment non-duty death in service
- 7 Retirees with supplemental benefits for early retirement incentive factors

8 - Retirees with reduced benefits for early retirement reduction factors

Source: Gabriel Roeder Smith & Co.

#### SCHEDULE OF OTHER POSTEMPLOYMENT BENEFITS

#### For Year Ended September 30, 2022

(in thousands)

Claims	
Health Insurance	\$ 340,700
Vision Insurance	34,889
Dental Insurance	2,909
Estimated Claims Liability	
Health Insurance	48,991
Vision Insurance	97
Dental Insurance	700
Personnel Services:	
Staff Salaries	238
Staff Retirement and Social Security	117
Staff Other Fringe Benefits	43
Professional Services:	
Accounting	95
Actuarial	43
Audit	45
Attorney General	39
Consulting	6
Medical	48
Building and Equipment:	
Building Rentals	42
Equipment Purchase, Maintenance, and Rentals	1
Miscellaneous:	
Travel and Board Meetings	1
Office Supplies	-
Postage, Telephone, and Other	76
Printing	4
Technological Support	513
Retiree Insurance Providers:	
Health Fees	16,495
Dental Fees	1,750
Vision Fees	64
Other Expenses	
Refunds	42
Personal Health Care Health Reimbursement Account	2,744
	23
Uncollectible Accounts	5,310
Grand Total	\$ 456,024

SCHEDULES OF AVERAGE BENEFIT PAYMENTS

#### SCHEDULE OF AVERAGE BENEFIT PAYMENTS – PENSION<sup>\*</sup>

	Last Ten Years										
Payment Periods	1			e (Years) as							
	0 - 5	5 - 10	10 - 15	15 - 20	20 - 25	25 - 30	30+	Total			
Period 10/1/11 to 9/30/12 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$ 1,048 31,733 1,539	\$ 1,079 41,222 1,592	\$692 36,014 7,155	\$ 1,027 40,175 7,655	\$ 1,407 44,698 8,279	\$ 1,881 48,067 11,311	\$2,464 54,671 18,757	\$    1,693 46,556 56,288			
Period 10/1/12 to 9/30/13 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$ 1,055 31,296 1,102	\$ 1,126 41,294 1,795	\$707 36,418 7,192	\$ 1,051 41,064 7,710	\$ 1,434 45,578 8,388	\$ 1,902 48,834 11,554	\$2,489 53,324 19,113	\$ 1,723 47,333 56,854			
Period 10/1/13 to 9/30/14 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$  386 26,402 112	\$  487 40,117 462	\$669 35,776 7,423	\$ 1,037 41,152 7,949	\$ 1,433 45,886 8,814	\$ 1,908 49,336 12,361	\$2,505 55,821 20,494	\$    1,753 48,120 57,615			
Period 10/1/14 to 9/30/15 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$ 383 26,312 103	\$  456 40,611 467	\$681 36,081 7,434	\$ 1,058 41,764 7,903	\$ 1,455 46,623 8,851	\$ 1,938 50,309 12,679	\$2,541 56,758 21,016	\$    1,789 48,985 58,453			
Period 10/1/15 to 9/30/16 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$    372 25,879 96	\$  489 41,265 456	\$694 36,401 7,416	\$ 1,077 42,229 7,816	\$ 1,479 47,363 8,814	\$ 1,959 51,031 12,854	\$2,572 57,582 21,586	\$ 1,822 49,759 59,038			
Period 10/1/16 to 9/30/17 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$356 27,282 89	\$ 491 41,193 457	\$705 36,628 7,406	\$ 1,092 42,565 7,719	\$ 1,503 48,094 8,779	\$  1,985 51,844 12,984	\$2,610 58,576 22,250	\$    1,859 50,596 59,684			
Period 10/1/17 to 9/30/18 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$  366 26,527 86	\$  487 41,272 462	\$718 36,934 7,359	\$ 1,109 42,889 7,558	\$ 1,527 48,836 8,717	\$2,016 52,622 13,067	\$2,647 59,464 22,761	\$    1,897 51,392 60,010			
Period 10/1/18 to 9/30/19 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$  361 27,097 78	\$  494 41,656 456	\$725 37,134 7,383	\$ 1,128 43,226 7,451	\$ 1,550 49,501 8,706	\$2,043 53,319 13,118	\$ 2,688 60,423 23,309	\$    1,933 52,166 60,501			
Period 10/1/19 to 9/30/20 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$  366 27,121 78	\$ 494 41,892 454	\$733 37,362 7,307	\$ 1,146 43,577 7,297	\$ 1,575 49,910 8,593	\$2,070 54,034 13,149	\$ 2,728 61,392 23,755	\$ 1,971 52,939 60,633			
Period 10/1/20 to 9/30/21 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$380 26,846 69	\$ 497 41,861 452	\$741 37,594 7,228	\$ 1,166 43,971 7,096	\$ 1,598 50,517 8,390	\$2,102 54,882 13,130	\$ 2,767 62,299 24,135	\$2,011 53,761 60,500			

 \* Number counts only include members participating in the SERS defined benefit pension plan. Average monthly benefits shown are pension benefits.
 Source: Gabriel Roeder Smith & Co.

#### SCHEDULES OF AVERAGE BENEFIT PAYMENTS

SCHEDULE OF AVERAGE BENEFIT PAYMENTS – HEALTH <sup>*</sup>												
Last Ten Years Payment Periods Credited Service (Years) as of September 30												
Payment Periods					-							
Period 10/1/11 to 9/30/12	0 - 5	5 - 10	10 - 15	15 - 20	20 - 25	25 - 30	30+	Total				
Average Monthly Benefit	\$ 1,120	\$ 1,075	\$ 731	\$ 1,055	\$ 1,439	\$ 1,910	\$ 2,512	\$ 1,751				
Average Final Average Salary	33,240	40,547	36,734	40,426	44,805	47,850	54,591	46,845				
Number of Active Retirants	1,257	1,526	5,612	6,520	7,503	10,286	16,816	49,520				
Period 10/1/12 to 9/30/13												
Average Monthly Benefit	\$ 1,157	\$ 1,128	\$ 751	\$ 1,083	\$ 1,467	\$ 1,934	\$ 2,538	\$ 1,787				
Average Final Average Salary	34,086	40,640	37,226	41,330	45,600	48,606	55,128	47,648				
Number of Active Retirants	861	1,694	5,525	6,481	7,544	10,467	17,053	49,625				
Period 10/1/13 to 9/30/14												
Average Monthly Benefit	\$ 353	\$ 538	\$ 707	\$ 1,072	\$ 1,472	\$ 1,946	\$ 2,563	\$ 1,824				
Average Final Average Salary	28,776	37,647	36,473	41,481	46,100	49,180	55,718	48,477				
Number of Active Retirants	75	509	5,599	6,643	7,863	11,128	18,169	49,986				
Period 10/1/14 to 9/30/15												
Average Monthly Benefit	\$ 356	\$ 543	\$ 722	\$ 1,097	\$ 1,497	\$ 1,980	\$ 2,600	\$ 1,864				
Average Final Average Salary	29,236	37,933	36,778	42,156	46,822	50,187	¢ 2,000 56,622	49,372				
Number of Active Retirants	69	498	5,527	6,574	7,582	11,372	18,606	50,498				
Period 10/1/15 to 9/30/16												
Average Monthly Benefit	\$ 342	\$ 552	\$ 738	\$ 1,119	\$ 1,522	\$ 2,005	\$ 2,636	\$ 1,905				
Average Final Average Salary	28,929	38,799	37,113	47,671	47,557	50,920	57,484	50,208				
Number of Active Retirants	62	476	5,427	6,430	7,780	11,495	19,062	50,732				
Period 10/1/16 to 9/30/17												
Average Monthly Benefit	\$ 344	\$ 561	\$ 752	\$ 1,139	\$ 1,548	\$ 2,035	\$ 2,677	\$ 1,949				
Average Final Average Salary	29,457	38,961	37,368	43,045	48,313	51,723	58,464	51,089				
Number of Active Retirants	55	468	5,321	6,273	7,700	11,540	19,578	50,935				
Period 10/1/17 to 9/30/18												
Average Monthly Benefit	\$ 380	\$ 566	\$ 766	\$ 1,159	\$ 1,574	\$ 2,067	\$ 2,718	\$ 1,991				
Average Final Average Salary	29,571	39,384	37,655	43,431	49,046	52,447	59,381	51,920				
Number of Active Retirants	50	459	5,233	6,100	7,617	11,564	19,985	51,008				
Period 10/1/18 to 9/30/19												
Average Monthly Benefit	\$ 382	\$ 576	\$ 779	\$ 1,179	\$ 1,599	\$ 2,098	\$ 2,762	\$ 2,036				
Average Final Average Salary Number of Active Retirants	31,714 41	40,259 445	37,933 5,130	43,749 5,951	49,655 7,565	53,232 11,574	60,362 20,441	52,785 51,147				
	41	440	5,150	5,951	7,505	11,574	20,441	51,147				
Period 10/1/19 to 9/30/20 Average Monthly Benefit	\$ 391	\$ 580	\$ 789	\$ 1,200	\$ 1,626	\$ 2,129	\$ 2,807	\$ 2,083				
Average Final Average Salary	32,243	40,730	38,194	φ 1,200 44,182	50,146	φ 2,129 53,965	φ 2,807 61,355	φ 2,083 53,658				
Number of Active Retirants	41	428	4,949	5,742	7,407	11,525	20,764	50,856				
Period 10/1/20 to 9/30/21		-	,	, -	, -	,	,	,				
Average Monthly Benefit	\$ 404	\$ 576	\$ 802	\$ 1,225	\$ 1,656	\$ 2,165	\$ 2,850	\$ 2,135				
Average Final Average Salary	32,139	40,643	38,502	44,687	50,868	54,786	62,325	54,622				
Number of Active Retirants	34	406	4,711	5,468	7,107	11,406	20,967	50,099				

\* Average monthly benefits shown are pension benefits. Source: Gabriel Roeder Smith & Co.

SCHEDULES OF AVERAGE BENEFIT PAYMENTS

SCHEDULE OF AVERAGE BENEFIT PAYMENTS – DENTAL <sup>*</sup>											
Devenuent Devie de			Ten Year		- <b>( C (</b>	h a 20					
Payment Periods	0 - 5	5 - 10	10 - 15	e (Years) as 15 - 20	20 - 25	25 - 30	30+	Total			
Period 10/1/11 to 9/30/12 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$ 1,116 33,242 1,265	\$ 1,061 40,446 1,552	\$ 730 36,738 5,722	\$ 1,056 40,577 6,574	\$ 1,440 44,914 7,533	\$ 1,912 47,929 10,360	\$ 2,515 54,697 17,004	\$ 1,752 46,926 50,010			
Period 10/1/12 to 9/30/13 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$ 1,148 33,972 873	\$ 1,113 40,611 1,727	\$749 37,229 5,657	\$ 1,083 41,452 6,580	\$ 1,469 45,774 7,602	\$ 1,936 48,676 10,555	\$ 2,542 55,250 17,282	\$ 1,786 47,723 50,276			
Period 10/1/13 to 9/30/14 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$ 348 28,959 81	\$532 37,747 538	\$705 36,488 5,749	\$ 1,072 41,585 6,748	\$ 1,473 46,202 7,936	\$ 1,947 49,257 11,237	\$ 2,567 55,836 18,424	\$ 1,823 48,546 50,713			
Period 10/1/14 to 9/30/15 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$350 29,008 74	\$536 34,048 528	\$720 36,778 5,683	\$ 1,096 42,238 6,690	\$ 1,497 46,913 7,929	\$ 1,981 50,248 11,486	\$ 2,604 56,729 18,879	\$ 1,863 49,424 51,269			
Period 10/1/15 to 9/30/16 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$ 337 28,700 67	\$    543 38,807 503	\$735 37,072 5,605	\$ 1,119 42,758 6,548	\$ 1,522 47,647 7,864	\$ 2,006 50,992 11,628	\$ 2,639 57,571 19,344	\$ 1,903 50,243 51,559			
Period 10/1/16 to 9/30/17 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$335 29,087 58	\$550 39,004 498	\$749 37,346 5,514	\$ 1,137 43,099 6,403	\$ 1,548 48,379 7,793	\$ 2,035 51,763 11,685	\$ 2,680 58,540 19,886	\$ 1,945 51,102 51,837			
Period 10/1/17 to 9/30/18 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$  369 29,159 53	\$558 39,540 489	\$762 37,600 5,419	\$ 1,156 43,459 6,238	\$ 1,573 49,090 7,713	\$ 2,069 52,527 11,731	\$ 2,719 59,437 20,332	\$ 1,988 51,929 51,975			
Period 10/1/18 to 9/30/19 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$ 371 31,254 43	\$566 40,179 475	\$775 37,865 5,320	\$ 1,176 43,762 6,095	\$ 1,599 49,714 7,663	\$ 2,099 53,283 11,745	\$ 2,763 60,414 20,806	\$ 2,032 52,780 52,147			
Period 10/1/19 to 9/30/20 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$ 380 31,298 43	\$568 40,456 460	\$785 38,107 5,208	\$ 1,195 44,132 5,932	\$ 1,625 50,155 7,553	\$ 2,128 53,983 11,730	\$ 2,807 61,390 21,182	\$ 2,075 53,593 52,108			
Period 10/1/20 to 9/30/21 Average Monthly Benefit Average Final Average Salary Number of Active Retirants	\$ 398 31,170 35	\$567 40,621 446	\$798 38,381 5,047	\$ 1,218 44,553 5,722	\$ 1,652 50,783 7,339	\$ 2,163 54,776 11,693	\$ 2,849 62,326 21,504	\$ 2,123 54,480 51,786			

\* Average monthly benefits shown are pension benefits. Source: Gabriel Roeder Smith & Co.

#### SCHEDULES OF AVERAGE BENEFIT PAYMENTS

### SCHEDULE OF AVERAGE BENEFIT PAYMENTS – VISION\*

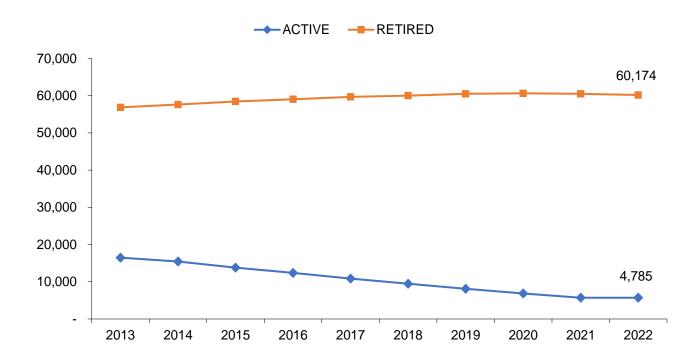
Last Ten Years											
Payment Periods			ited Service	e (Years) as	of Septem	ber 30					
	0 - 5	5 - 10	10 - 15	15 - 20	20 - 25	25 - 30	30+	Total			
Period 10/1/11 to 9/30/12											
Average Monthly Benefit	\$ 1,119	\$ 1,064	\$ 731	\$ 1,055	\$ 1,439	\$ 1,910	\$ 2,514	\$ 1,751			
Average Final Average Salary	33,334	40,464	36,727	40,487	44,846	47,885	54,663	46,886			
Number of Active Retirants	1,262	1,549	5,695	6,583	7,528	10,363	16,979	49,959			
Period 10/1/12 to 9/30/13											
Average Monthly Benefit	\$1,148	\$1,116	\$749	\$1,082	\$1,468	\$1,934	\$2,541	\$1,786			
Average Final Average Salary	33,953	40,564	37,214	41,381	45,661	48,628	55,216	47,682			
Number of Active Retirants	872	1,724	5,633	6,577	7,590	10,557	17,255	50,208			
Period 10/1/13 to 9/30/14											
Average Monthly Benefit	\$342	\$526	\$705	\$1,071	\$1,473	\$1,946	\$2,566	\$1,823			
Average Final Average Salary	28,635	37,368	36,480	41,507	46,145	49,221	55,796	48,503			
Number of Active Retirants	78	537	5,719	6,742	7,914	11,228	18,384	50,602			
Period 10/1/14 to 9/30/15			-,	•,• · -	.,	,	,	,			
Average Monthly Benefit	\$ 344	\$ 531	\$ 720	\$ 1,095	\$ 1,497	\$ 1,980	\$ 2,603	\$ 1,863			
Average Final Average Salary	په 344 29,065	پ 37,721	پ 120 36,785	42,191	46,869	50,207	φ 2,003 56,690	49,392			
Number of Active Retirants	29,005	529	5,647	6,678	40,809 7,905	11,476	18,838	49,392 51,145			
	12	529	5,047	0,070	7,305	11,470	10,000	51,145			
Period 10/1/15 to 9/30/16		<b>.</b>	<b>.</b> .	<b>.</b>	<b>.</b>		<b>.</b>				
Average Monthly Benefit	\$ 335	\$ 538	\$ 735	\$ 1,117	\$ 1,522	\$ 2,006	\$ 2,639	\$ 1,903			
Average Final Average Salary	28,458	38,466	37,086	42,702	47,608	50,963	57,537	50,216			
Number of Active Retirants	66	505	5,562	6,535	7,843	11,610	19,300	51,421			
Period 10/1/16 to 9/30/17											
Average Monthly Benefit	\$ 327	\$ 546	\$ 749	\$ 1,137	\$ 1,548	\$ 2,035	\$ 2,680	\$ 1,946			
Average Final Average Salary	28,751	38,743	37,345	43,062	48,350	51,756	58,516	51,088			
Number of Active Retirants	59	498	5,466	6,385	7,771	11,660	19,835	51,674			
Period 10/1/17 to 9/30/18											
Average Monthly Benefit	\$ 360	\$ 554	\$ 763	\$ 1,156	\$ 1,573	\$ 2,069	\$ 2,719	\$ 1,989			
Average Final Average Salary	28,791	39,242	37,594	43,426	49,061	52,520	59,415	51,917			
Number of Active Retirants	54	488	5,373	6,213	7,689	11,701	20,278	51,976			
	0.		0,010	0,210	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,	_0,0	0.,010			
Period 10/1/18 to 9/30/19	¢ 250	¢ 560	¢ 775	¢ 1 176	¢ 1 500	¢ 2,000	¢ 0.760	¢ 0,000			
Average Monthly Benefit	\$ 359 20 755	\$ 563	\$ 775	\$ 1,176	\$ 1,599	\$ 2,099	\$ 2,763	\$ 2,033			
Average Final Average Salary	30,755 44	39,904 472	37,876	43,732	49,712	53,269	60,395 20,750	52,773			
Number of Active Retirants	44	472	5,278	6,071	7,639	11,708	20,750	51,962			
Period 10/1/19 to 9/30/20											
Average Monthly Benefit	\$ 361	\$ 565	\$ 786	\$ 1,196	\$ 1,626	\$ 2,129	\$ 2,807	\$ 2,077			
Average Final Average Salary	30,936	40,166	38,125	44,116	50,160	53,971	61,372	53,592			
Number of Active Retirants	45	457	5,167	5,904	7,527	11,694	21,132	51,926			
Period 10/1/20 to 9/30/21											
Average Monthly Benefit	\$ 374	\$ 564	\$ 798	\$ 1,219	\$ 1,653	\$ 2,163	\$ 2,849	\$ 2,124			
Average Final Average Salary	30,737	40,310	38,378	44,526	50,789	54,762	62,312	54,479			
Number of Active Retirants	37	443	5,004	5,695	7,311	11,652	21,456	51,598			

\*Average monthly benefits shown are pension benefits.

Source: Gabriel Roeder Smith & Co.

TEN YEAR HISTORY OF MEMBERSHIP

Fiscal Year Ended September 30



Source: Gabriel Roeder Smith & Co.

## ACKNOWLEDGMENTS

The *Michigan State Employees' Retirement System Annual Comprehensive Financial Report* is prepared by Financial Services, Fiscal Management Division. Staff of the division for the fiscal year 2022 report included:

#### Management:

Jacqueline Huhn, Director Aver Hamilton, Accounting Manager Paula Webb, Accounting Manager

#### Accountants:

Dan Harry Rick Legal Hope Richardson Carol Wheaton Mariana Youssef

#### **Technical and Support Staff:**

Jamin Schroeder Cari Beach

Special thanks are also extended to the Office of Retirement Services personnel, accounting and support personnel throughout Financial Services, Treasury's Bureau of Investments, Department of Health and Human Services cashiering personnel, Office of the Auditor General, Gabriel Roeder Smith & Co., and the staff at the Office of Financial Management. Preparation of this report would not have been possible without the efforts of these individuals.

This report may be viewed online at: www.michigan.gov/ors