# The Police and Fire Retirement System of the City of Detroit

Annual Actuarial Valuation of Component I June 30, 2017





May 31, 2018

Board of Trustees
The Police and Fire Retirement System of the City of Detroit

Re: The Police and Fire Retirement System of the City of Detroit Actuarial Valuation of Component I as of June 30, 2017

**Dear Board Members:** 

The results of the June 30, 2017 Annual Actuarial Valuation of **Component I** (Hybrid Plan) of the Police and Fire Retirement System of the City of Detroit (PFRS) are presented in this report. Component II (Legacy Plan) benefits are the subject of a separate report.

The required contribution rate shown on page 1 is in compliance with the Plan and the City's Plan of Adjustment (POA) as approved by the Bankruptcy Court and should not be considered a recommendation by the Actuary. While a recommended level of contributions is outside the scope of this engagement, we are currently working with the Board to assist them in establishing a funding policy. Users of this report should be aware that contributions made at the POA and Plan required rate do not guarantee benefit security.

The funding level and estimated costs of the Plan shown in this report are based on the actuarial assumptions disclosed in Section F. This report includes some risk metrics but does not include a more robust assessment of the risks of future experience not meeting the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment. We encourage a review and assessment of investment and other significant risks that may have a material effect on the plan's financial condition.

This report was prepared at the request of the Board and is intended for use by the Retirement System and those designated or approved by the Board. This report may be provided to parties other than the Retirement System only in its entirety and only with the permission of the Board. Authorized or unauthorized use of this report by parties other than the Board does not create a liability between Gabriel, Roeder, Smith & Company and the user of this report.

The purpose of the valuation is to measure the System's funding progress and to provide a five-year funding projection. The five-year projection is to assist the Board with its duties related to Section 9.5 of the Plan. This report should not be relied on for any purpose other than the purposes described herein. Determinations of financial results, associated with the benefits described in this report, for purposes other than those identified above may be significantly different.

The findings in this report are based on data and other information through June 30, 2017. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Board of Trustees May 31, 2018 Page 2

This valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this Plan. A determination regarding whether or not the Plan sponsor is actually able to do so is outside our area of expertise, beyond the scope of the assignment and was not performed.

The valuation was based upon information furnished by the Retirement System staff, concerning Retirement System benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal reasonability and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by the Retirement System staff. More details are provided in the data section of this report.

This report was prepared using certain assumptions as described in Section F of this report entitled Methods and Assumptions. The actuarial cost method is the Entry Age Actuarial Cost Method as prescribed by Section 9.3(1) of the Combined PFRS Plan. The assumed rate of return is 6.75% for valuations through June 30, 2023 as prescribed by Section 1.18(3) of the Combined PFRS Plan. Except for the assumed rate of investment return, the actuarial assumptions used for the valuation are set by the Board based upon advice of the actuary and other parties. The actuarial cost method and assumed rate of investment return of 6.75% are prescribed methods and/or assumptions set by another party as discussed in Actuarial Standard of Practice No. 4. In our judgment, all of the actuarial assumptions used for the valuation are reasonable for purposes of the measurement being taken.

This report has been prepared by individuals who have substantial experience valuing public employee retirement systems. To the best of our knowledge the information contained in this report is accurate and fairly presents the actuarial position of Component I of the Police and Fire Retirement System of the City of Detroit as of the valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices and with the Actuarial Standards of Practice issued by the Actuarial Standards Board.

David T. Kausch and Judith A. Kermans are Members of the American Academy of Actuaries. These actuaries meet the Academy's Qualification Standards to render the actuarial opinions contained herein.

The signing individuals are independent of the plan sponsor. Gabriel, Roeder, Smith & Company will be pleased to review this valuation report with the Board of Trustees and to answer any questions pertaining to the valuation.

Respectfully submitted,

David TouseL

David T. Kausch, FSA, EA, FCA, MAAA, PhD

Kenneth G Alberts

udith A Kermans FA FCA MAAA





### **Table of Contents**

		<u>Page</u>
Section A	Introduction	1
Section B	Funding Results	9
Section C	Five-Year Funded Status Projection	12
Section D	Fund Assets	16
Section E	Participant Data	18
Section F	Methods and Assumptions	25
Section G	Plan Provision Summary	34
Section H	Glossary	42



## **SECTION A**

**INTRODUCTION** 

## **Executive Summary** (\$ in Millions)

Valuation Date Contributions for Fiscal Year Ending	June 30, 2017 June 30, 2019	June 30, 2016 June 30, 2018
Employer Contributions  Mandated Percentage of Covered Payroll	12.25%	12.25%
Estimated Annual Amount (Mandated Contributions Only)	\$ 17.6	\$ 16.4
Membership		
Active Members (Excluding DROP)	2,523	2,483
DROP Members	81	54
Retirees and Beneficiaries	64	44
Inactive, Nonretired Members	 465	293
Total	3,133	2,874
Valuation Payroll *	\$ 141.2	\$ 128.8
Assets		
Market Value	\$ 93.4	\$ 42.3
Return on Market Value	9.66%	(8.28)%
Actuarial Information (Assuming 0.5% VPIF)		
Total Normal Cost Rate	17.31%	16.92%
Member Contribution Rate	6.77%	6.80%
Employer Normal Cost Rate	 10.54%	10.12%
Actuarial Accrued Liability	\$ 93.3	\$ 72.2
Unfunded Actuarial Accrued Liability	\$ (0.1)	\$ 29.9
Funded Ratio	100.10%	58.50%
Equivalent Single Amortization Period	0	5
Employer Rate needed for 15-Year Amortization #	10.54%	10.69%
Additional Funding Information (Assuming a full 1% VPIF)		
Employer Normal Cost Rate	11.52%	11.06%
Equivalent Single Amortization Period	8	13
Employer Rate needed for 15-Year Amortization #	11.80%	12.06%
Risk Metrics		
Actuarial Accrued Liability Divided by Payroll	66.04%	56.06%
Market Value of Assets Divided by Payroll	66.10%	32.82%

<sup>\*</sup> Payroll shown is for non-DROP members.

Note: AVA (Actuarial Value of Assets) is equal to MVA (Market Value of Assets)

#### Please see pages 5 through 8 of the report for important comments regarding valuation results.

An estimate of the probability of future contributions being made was outside the scope of this project, not required by Actuarial Standards, and, therefore, was not made.



<sup>#</sup> Based on prior Board policy to set the employer normal cost as the minimum contribution.

#### **Normal Cost Rates**

Valuation Date June 30	2017	2016
Normal Cost for 0.5% VPIF (COLA)		
Age & service allowances	11.49%	11.12%
Disability allowances	4.92%	4.88%
Death-in-service allowances	0.45%	0.45%
Administrative expenses	0.00%	0.00%
Refunds	0.45%	0.47%
Total	17.31%	16.92%
Members Current Contributions@	6.77%	6.80%
Employer Normal Cost (0.5% VPIF)	10.54%	10.12%
Additional Normal Cost for Full 1.0% VPIF (COLA)#	0.98%	0.94%
Employer Normal Cost (1% VPIF)	11.52%	11.06%
Fixed Employer Contribution Rate <sup>+</sup>	12.25%	12.25%
Amount available for UAAL% (0.5% VPIF)	1.71%	2.13%
Amount available for UAAL% (1.0% VPIF)	0.73%	1.19%

<sup>@</sup> Member contributions expected to be paid are a weighted average of 6% for those hired before July 1, 2014 and 8% hired after June 30, 2014.



<sup>#</sup> Normal Cost Rates shown are based on benefits which includes a discretionary 1% compound Cost-of-Living Adjustment (COLA) beginning in the July 1, 2015 plan year. Plan provisions provide criteria for when a COLA can be paid. The current assumption is that on average over a members retirement years, they will receive the equivalent of a 0.5% COLA (or VPIF).

<sup>+</sup> Employer contributions are set at 12.25% of covered compensation per year through plan year 2023.

## Development of Liabilities as of June 30, 2017 Retirement System Totals

Valuation Assumptions (1/2% VPIF)

Present Value of Future Benefits	\$ 289,517,405			
Present Value of Future Normal Costs	196,247,982			
Actuarial Accrued Liability	93,269,423			
Accrued Assets	93,356,020			
Unfunded Actuarial Accrued Liability (UAAL)	\$ (86,597)			
Additional Amount for Full 1% COLA	 5,184,224			
UAAL with Full COLA	\$ 5,097,627			

The COLA or VPIF provided in the Plan is a discretionary 1.0% compound post retirement increase at the beginning of each plan year starting one year after retirement. However, Section 9.5 of the Plan imposes several limitations on when the COLA can be paid (or clawed back). Based on this section of the Plan, it is reasonable to assume that the average COLA a retired member will receive over their lifetime will be less than 1%. For purposes of this valuation we have assumed that the average COLA is equivalent to 0.5%. Future Plan experience, Board policy, and Plan interpretation regarding the administration of Section 9.5 may result in changes to this assumption. If the full 1% VPIF were assumed, the present value of future benefits would be \$305.9 million and the actuarial accrued liability would be \$98.5 million.

The Transition Cost is defined in Section G-2 of the Combined Plan as the accrued liability at plan inception due to vesting and eligibility service earned prior to the Component I effective date (7/1/2014). The Board has adopted a VPIF assumption of ½% for the Transition Cost. The Transition Cost is not currently directly used in the valuation. The Plan provides for a separate funding source for Transition Costs until FY 2024. Because of this separate funding source, it is reasonable to account for the Transition Cost in the projections called for in Section 9.5 of the Plan (the Fiscal Responsibility). As of June 30, 2017, the plan has a remaining Transition Cost of \$23.3 million. Since the plan has an unfunded actuarial accrued liability of \$(87,000) based on the ½% VPIF, the transition cost under the ½% VPIF assumption is currently funded. This could change in the future if experience losses result in a funded status less than 100%.

The funded status measure is not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations. The funded status is appropriate for assessing the need for future UAAL contributions if all actuarial assumptions are met.



### **Contributions Comparative Schedule**

**Employer Contributions for** Additional **Employer Valuation Normal Cost Normal Cost** Contribution **Amount for Contributions Employer Employee** Contribution **Date** for 0.5% VPIF for Full 1.0% in Excess of **Amount for** Rate **Effective Plan** June 30 Contributions@ (COLA) VPIF (COLA) **Normal Cost UAAL** Stabilization\* Year Type# 6.20% 2014 10.52% 0.79% 0.94% 0.79% 0.00% 2014/15 Mandated 2014 6.36% 10.36% 0.94% 0.95% 0.95% 0.00% 2015/16 Mandated 2015 6.65% 10.07% 0.95% 1.23% 1.23% 0.00% 2016/17 Mandated 2017/18 2016 6.80% 10.12% 0.94% 1.19% 1.19% 0.00% Mandated 2018/19 2017 6.77% 10.54% 0.98% 0.73% TBD **TBD** Mandated



<sup># &</sup>quot;Mandated" (Section 9.3(2)) if specified by Plan document and POA; "Actuarially Determined" if determined by a valuation based on the Board's funding policy.

<sup>\*</sup> Rate Stabilization Contributions are determined by the City through 2024.

<sup>@</sup> Members hired before June 30, 2014 contribute 6%, members hired after June 30, 2014 contribute 8%. Therefore, as new hires enter the Plan, the employer normal cost will decrease (in the absence of changes in the Plan or assumption changes).

#### **COMMENT 1**

#### **Experience**

Overall, plan experience was more favorable than assumed. There was a net gain of \$10.2 million as shown on page 11. This gain is comprised of an \$8.3 million liability gain and a \$1.9 million investment gain. The main sources of liability gains were:

- More withdrawals than assumed
- Less disability retirements than assumed (see Comment 13)

#### **COMMENT 2**

#### **Actuarial Assumption**

The assumed rate of return prescribed by the POA is 6.75%, net of investment and administrative expenses. We have reviewed the reasonableness of this assumption based on the plan's investment policy and the capital market assumptions of eight nationally recognized investment consulting firms using GRS' Capital Market Assumption Modeler. The analysis depends on the underlying price inflation and the rate of administrative expenses. Based on our analysis, the prescribed 6.75% rate of return is reasonable for the purpose of the measurement being taken. If the Board would like, we can prepare a separate report of our analysis.

#### **COMMENT 3**

#### **Post Retirement COLA**

This Plan has a post retirement COLA feature known as the Variable Pension Improvement Factor or VPIF of a 1% compound COLA. It can be granted only if the five-year projection shows the Plan funded status at 90% or greater at the end of the projection period based upon 6.75% future investment return. Since there are conditions under which the VPIF cannot be paid (and even reduced) we have assumed that on average a VPIF of ½% will be paid in the development of the accrued liabilities and normal cost. We recommend that this assumption be reviewed in the next experience study. A 1% VPIF was granted on July 1, 2017. Actual versus expected VPIFs are treated as a gain or loss item for purposes of the valuation.

#### **COMMENT 4**

Since members hired after June 30, 2014 will have a higher member contribution rate the employer normal cost is expected to decrease as new members enter the Plan (in the absence of changes in the plan or assumption changes).



#### **COMMENT 5**

#### **Transition Cost**

Based on the funded status as of June 30, 2017, transition costs are fully funded. This could change in the future if there are experience losses. For purposes of the projections called for in Section 9.5 of the Plan, we are tracking the theoretical transition cost that would exist under a 9-year closed amortization (see page 13).

#### **COMMENT 6**

#### **Funding and Transfers of Assets from Component II**

Mandatory employee contributions are initially set to 6.0% (8.0% if hired after June 30, 2014) of compensation but can be increased, if necessary, to maintain funding levels at 90% or above. Employer contributions are set at 12.25% of payroll through June 30, 2023. Employer contributions are actuarially determined beginning in 2024 to be the amount necessary to fund the Plan on an actuarial basis. The 12.25% of payroll employer contribution rate exceeds the employer normal cost rate of 11.52% by 0.73% of payroll (when the normal cost rate is based on the full 1% VPIF).

The Plan requires that in the event that the rate of interest credited to the Annuity Savings Fund (ASF) of the Component II (Legacy) Plan is less than the rate earned by the Component II trust, a transfer of the difference in rates (applied to the Component II ASF balance) to the Component I trust may occur to fund the Transition Cost. If transition costs are fully funded, then 50% of the difference is transferred to Component I. Transfers cease after June 30, 2023. For purposes of this valuation, future transfers were not anticipated (assumed not to occur).

Based on the investment performance for Fiscal Year 2017, it is likely a transfer will occur in 2019. That transfer will be reflected in the valuation once it occurs.

#### **COMMENT 7**

The number of inactive vested members increased this year from 293 to 465. We believe a large portion of the increase is due to the ongoing data audits performed by the System Staff. Details of the data provided and adjustments we made (after confirming with System Staff) are shown on page 18.

#### **COMMENT 8**

It is our understanding that the amount of employer contributions credited to the Rate Stabilization Fund (RSF) is at the discretion of the Employer. We have been informed that the Employer has directed that none of the Employer contributions for FY 2015, FY 2016 and FY 2017 be credited to the RSF.



#### **COMMENT 9**

The determination of the Normal Cost is dependent on the replacement life normal cost Entry Age Normal Cost Method. Our understanding of the Plan's and City's objectives is to have a level total normal cost and a separately funded transition cost consistent with this method. Based on the current exposure draft of the Actuarial Standards of Practice, this method is appropriate for determining a Reasonable Actuarially Determined Contribution. If the final standard changes, we may need to review this method.

#### **COMMENT 10**

Section 3.2(1) of the Combined PFRS Plan states that a member who elects to participate in the DROP program under Component I, Component II, or both shall not accrue a benefit under the Retirement System or make mandatory or voluntary member contributions. Therefore, we have excluded all members reported as in the Component II DROP as of June 30, 2014 from this valuation.

#### **COMMENT 11**

Section 12.7(1) states that the DROP shall be effective only for as long as it is cost neutral to the City. Cost neutrality for this purpose is not defined. An assessment of the cost neutrality of the DROP was outside the scope of this valuation. We suggest the Board (or other appropriate party) define "cost neutral" for this purpose and establish a schedule for periodic review of the DROP plan meeting cost neutrality. We would be happy to work with the Board (or other appropriate party) to assist in this task.

#### **COMMENT 12**

The results in this report assume an investment return rate of 6.75%, net of administrative expenses. We understand that the administrative expenses of the Retirement System are being split between Component I (roughly 37%) and Component II. Administrative expenses may put downward pressure on the Component I funded status in the short term. As an indication of the magnitude, the FY 2017 Component I administrative expenses were approximately 2.80% of the Component I market value of assets as of June 30, 2017. As the asset base grows, this rate is expected to diminish.

The computation of the rate of return net of administrative expenses will therefore be significantly lower than the gross rate of return and may differ from investment performance measures. This effect is expected to decline over time as the trust builds up assets. The total administrative expenses as a percent of the Combined Plan (Component I and Component II) assets was approximately 23 basis points.



#### **COMMENT 13**

The Police and Fire Retirement System Combined Plan provides disability benefits from both Component I and Component II. Our understanding of the Component II freeze as it relates to duty disability benefits was that the only benefit payable from Component II would be the frozen accrued benefit, payable at the time of conversion to normal retirement (for members becoming disabled after 6/30/2014) and that any benefits payable during the period of disability would be paid from Component I. Data reported for this valuation is not consistent with that understanding. In addition, assets reported for Component I do not appear to be consistent with that interpretation. We recommend the administration of the post-2014 duty disability benefits be reviewed.

#### **COMMENT 14**

We are currently working with the Board to assist them in the development of a funding policy for this plan.

#### **COMMENT 15**

The next experience study is scheduled to begin subsequent to the June 30, 2020 valuation.



## **SECTION B**

**FUNDING RESULTS** 

# Actuarial Liabilities as of June 30, 2017

Actuarial Present Value of		Total Present Value	P	Portion Covered by Future Normal Cost Contributions		Actuarial Accrued Liabilities (1) – (2)
Age and service allowances based on total service likely to be rendered by present active members	\$	206,473,563	\$	124,338,119	\$	82,135,444
Disability benefits likely to be paid to present active members	t	58,194,710		53,340,129		4,854,581
Death-in-service benefits likely to be paid on behalf of present active members		6,714,674		4,728,733		1,985,941
Separation benefits (refunds of contributions and deferred allowances) likely to be paid to present active members		9,888,961		13,841,001		(3,952,040)
Benefits attributed to voluntary member contributions		79,355		0		79,355
Benefits likely to be paid to vested inactive members		4,891,830		0		4,891,830
Benefits to be paid to members in the DROP, current retirees, beneficiaries, and future beneficiaries of current retirees.		3,274,312		0		3,274,312
Total	\$	289,517,405	\$	196,247,982	\$	93,269,423
Actuarial Value of Assets	\$	93,356,020	\$	0	\$	93,356,020
Liabilities to be covered by Future Contributions	\$	196,161,385	\$	196,247,982	\$	(86,597)
Additional Amount for Full 1% COLA		16,393,399		11,209,175		5,184,224
Total with Full COLA	\$	212,554,784	\$	207,457,157	\$	5,097,627



### **Actuarial Balance Sheet**

#### Assets and Present Value of Expected Future Contributons (1/2% VPIF)

Valuation Date June 30:		2017
<ul> <li>A. Present Actuarial Value of Assets</li> <li>1. Net assets from System financial statements</li> <li>2. Adjustment for Valuation Assets</li> </ul>	\$	93,356,020 0
Actuarial Value of Assets		93,356,020
<ul> <li>B. Actuarial Present Value of Expected Future</li> <li>Employer Contributions</li> <li>1. For Normal Costs</li> <li>2. For Unfunded Actuarial Accrued Liability</li> <li>3. Total</li> </ul>		120,211,969 (86,597) 120,125,372
C. Actuarial Present Value of Expected Future Member Contributions		76,036,013
D. Total Present and Expected Future Resources	\$	289,517,405
Present Value of Expected Future Benefit Pa	yme	ents
A. To DROP Members, Retirees and Beneficiaries	\$	3,274,312
B. To Vested Terminated Members		4,891,830
<ul> <li>C. To Present Active Members</li> <li>1. Allocated to service rendered prior to valuation date – Actuarial Accrued Liability</li> <li>2. Allocated to service likely to be rendered after</li> </ul>		85,023,926
valuation date		196,247,982
3. Total		281,271,908
D. Voluntary Member Contributions		79,355
E. Total Actuarial Present Value of Expected Future Benefit Payments	\$	289,517,405

The Actuarial Balance Sheet does not reflect Transition Cost (see Comment 5).



## Development of Actuarial Gain or Loss (1/2% VPIF)

	L	Actuarial Accrued iability (AAL)	Act	uarial Value of Assets	_	unded Actuarial crued Liability
		(A)		(B)		(C) = (A) - (B)
(1) Beginning of Year (BOY)	\$	72,221,263	\$	42,283,763	\$	29,937,500
(2) Total Normal Cost		23,929,459		N/A		23,929,459
(3) Total Contributions		N/A		45,046,333		(45,046,333)
(4) Benefit Payments and Refunds Interest		(223,826)		(223,826)		-
(5) $6.75\% \times (1) + 6.75\% \times [(2) + (3) + (4)] / 2$		5,675,000		4,366,914		1,308,086
Expected End of Year						
(6) (1)+(2)+(3)+(4)+(5)	\$	101,601,896	\$	91,473,184	\$	10,128,712
(7) Actual End of Year		93,269,423		93,356,020		(86,597)
(8) Gain or Loss (6)-(7)	\$	8,332,473	\$	(1,882,836)	\$	10,215,309
		Gain		Gain		Gain
(9) Percent of BOY AAL (8)/(1A)		11.54%		(2.61%)		14.14%

There was a gain on both assets and liabilities. The liability gain was mostly a result of more withdrawals than assumed and fewer than expected disabilities.

	Gain (Loss) in Period			
Type of Risk Area	Totals (\$ in millions)	Percent of Beginning of Year Liabilities #		
Data Improvements	\$0.2	0.2 %		
Risks Related to Assumptions				
Economic Risk Areas:				
Pay Increases **	0.2	0.2 %		
Investment Return	1.9	2.6 %		
VPIF	0.0	0.0 %		
Demographic Risk Areas:				
Full and Reduced Service Retirements	(0.2)	(0.3)%		
Death Benefits	0.4	0.6 %		
Disability Benefits	4.1	5.7 %		
Other Terminations	3.3	4.6 %		
Post-Retirement Mortality	0.3	0.4 %		
Total Gain (or Loss) During Period	\$10.2	14.0 %		

<sup>#</sup> Beginning of year liabilities were \$72.2 million.

<sup>\*\*</sup> Includes effect of payroll changes due to changes in group size, new hires and rehires.



 $<sup>^{</sup>st}$  Results may be approximate due to limitations in the data.



**FIVE-YEAR FUNDED STATUS PROJECTION** 

Section 9.5, Fiscal Responsibility, of the Combined PFRS Plan contains several provisions for adjusting contributions and/or benefits to be determined based on a 5-year projection of the funded status of the Plan. This section calls for two different funded status projection tests:

- Section 9.5(1) test for the funded status falling below 90%
- Section 9.5(2) test for the funded status falling below 90% and remaining below 100%

Section 9.5(3) specifies the interest rate to be used in the projections. Other methods and assumptions used in the projections are to be adopted by the Board based on the recommendation of the Investment Committee.

#### **Projection Method:**

We have been directed to use the following methods and assumptions:

- Projections based on valuation assumptions (other than VPIF).
- VPIF assumption is ½%. This assumption will be reviewed and adjusted as experience emerges.
- Transition Cost is netted out of the Actuarial Accrued Liability.
- The Transition Cost is based on a 9-year level dollar amortization of the initial Transition Cost amount which is calculated using a ½% VPIF.
- Projected assets exclude the projected value of the Rate Stabilization Fund.
- All future Employer contributions go to the Pension Accumulation Fund (PAF).
- The June 30, 2015 valuation generates the first test.
- There is a 2-year delay between the valuation date and the VPIF determination date.
- The market value is projected using a 6.75% rate of return.
- Potential future arbitrage on the voluntary contribution reserve fund was not modeled. This assumption will be revisited if the voluntary contribution reserve fund becomes material.
- Each item in Section 9.5(2) will be added in the order listed until a threshold is reached.
- Projected contributions include an expected asset transfer from the Component II Annuity Savings Fund (ASF), equal to 1.50% of the projected ASF balances. This represents the difference between the assumed rate of return of 6.75% and the maximum interest rate that can be credited to the ASF accounts of 5.25%.
- 6% of payroll member contributions for members hired as of June 30, 2014. 8% for members hired after June 30, 2014.
- 12.25% of payroll employer contributions.
- Component II ASF balances were assumed to be withdrawn as a level dollar amount over the next 10 years.
- Voluntary contributions and interest are not reflected.



#### **Transition Cost**

Under the current actuarial cost methods, members with past vesting service generate an initial liability as of June 30, 2014. This is the "Transition Cost" described in Section G-2(f) of the Combined PFRS Plan. A separate funding source was established for the Transition Cost through 2023. The projections on page 14 net the Transition Cost from the Actuarial Accrued Liability to determine projected funded status. Projected Transition Cost is based on the 9-year level dollar amortization of the initial Transition Cost amount. The initial Transition Cost amount is based on a ½% VPIF. An amortization schedule of the Transition Cost follows. Note, under this method any future gains or losses related to the Transition Cost are accounted for in the Actuarial Accrued Liability net of Transition Cost as they occur.

## Transition Cost Amortization Schedule For Projections on Page 14

# Financing Transition Cost Calculated Using A Level Dollar Amortization (mid-year payments) and an Investment Return Assumption of 6.75% Compounded Annually 9-Year Closed Amortization

#### Annual Contributions **Valuation Date Fiscal Year** Transition Cost at During Fiscal Year **Transition Cost** June 30 June 30 **Beginning of Year Dollars** at End of Year \$ 31,931,597 \$ 4,693,263 \$ 29,237,905 2014 2015 29,237,905 2015 2016 4,693,263 26,362,389 26,362,389 23,292,776 2016 2017 4,693,263 2017 2018 23,292,776 4,693,263 20,015,963 20,015,963 16,517,966 2018 2019 4,693,263 2019 2020 16,517,966 4,693,263 12,783,854 2020 2021 12,783,854 4,693,263 8,797,689 4,693,263 2021 2022 8,797,689 4,542,459 2022 2023 4,542,459 4,693,263 0

To the extent that actual funding of the Transition Cost differs from this schedule, gains and losses will accumulate in the Plan's unfunded actuarial accrued liability.



### **Projected Funded Status**

5-Year Projection Assuming 6.75% Investment Return in all Future Years

A B C = (A - B) D E = (D/C)

Valuation Date	Fiscal Year						Net Funded
June 30	June 30	Total AAL	Tra	ansition Cost	Net AAL	Assets	Ratio
2017	2018	\$ 93,269,423	\$	23,292,776	\$ 69,976,647	\$ 93,276,665	133%
2018	2019	124,489,746		20,015,963	104,473,783	128,283,695	123%
2019	2020	157,358,900		16,517,966	140,840,934	165,375,803	117%
2020	2021	192,148,022		12,783,854	179,364,168	204,766,998	114%
2021	2022	229,124,011		8,797,689	220,326,321	246,772,146	112%
2022	2023	268,485,451		4,542,459	263,942,993	291,560,226	110%

**Comment 1:** Based on this projection, the Funded Status is above 90% by the end of the 5-year projection.

### **History of Granted VPIF**

**Plan Year Ending** 

	June 30 of	Actual	Assumed				
-	(1)	(2)	(3)				
	2014	N/A	N/A				
	2015	0.0%	0.5%				
	2016	0.0%	0.5%				
	2017	1.0%	0.5%				



#### Sec 9.5. Fiscal Responsibility: Benefit Reductions and Increased Funding Obligations

- (1) To safeguard the long-term actuarial and financial integrity of the Retirement System, in the event the funding level of Component I of the Retirement System projected over a five-year period falls below ninety percent (90%), the Trustee may not award the variable Pension Improvement Factor (Escalator) described in Section 6.2 to any individual beginning with the Plan Year following the Plan Year in which such determination is made and continuing until the funding level is restored to not less than ninety percent (90%).
- (2) In the event the funding level of the Retirement System projected over a five-year period falls below ninety percent (90%), the following remedial action shall be required in the order set forth below, beginning with the Plan Year following the Plan Year in which such determination is made and continuing until the funding level is projected to be one hundred percent (100%) on a market value basis within the next five years:
  - (a) The remedial action required in Section 9.5(1) shall be implemented or continued;
  - (b) All amounts credited to the Rate Stabilization Fund shall be transferred to the Pension Accumulation Fund for the purposes of funding benefits payable under the Retirement System;
  - (c) Mandatory Employee Contributions for active and new employees shall be increased by one percent (1%) for up to the next following five Plan Years;
  - (d) Mandatory Employee Contributions for active and new employees shall be increased by an additional one percent (1%) per year;
  - (e) Mandatory Employee Contributions for active and new employees shall be increased by an additional one percent (1%) per year;
  - (f) The Retirement Allowance payable to a Retiree shall not include the variable Pension Improvement Factor (Escalator) that was most recently paid to the Retiree on the date the funding level is projected to fall below ninety percent (90%);
  - (g) The Retirement Allowance payable to a Retiree shall not include the variable Pension Improvement Factor (Escalator) that was most recently added to the Member's Retirement Allowance for the Plan Year preceding the Plan Year referenced in paragraph (f) above;
  - (h) Mandatory Employee Contributions for active and new employees shall be increased by an additional one percent (1%) per year; and
  - (i) Contributions made to the Retirement System by the City shall be increased, consistent with applicable actuarial principles and the *Public Employee Retirement System Investment Act, as amended, MCL 38.1132 et seq.*
- (3) For purposes of this Section 9.5, the "funding level" shall mean the ratio of the market value of the assets of Component I of the Retirement System to the actuarial accrued liability of Component I of the Retirement System. The actuarial accrued liability shall be calculated by the Plan's Actuary utilizing an interest rate assumption of six and three-quarters percent (6.75%) and other reasonable assumptions as directed by the Board upon the recommendation of the Investment Committee. The market value of assets shall be determined on the basis of a three-year look back period of smoothed investment returns.



## **SECTION D**

**FUND ASSETS** 

# Statement of Plan Assets (Assets at Market or Fair Value)

Item	June 30, 2017	June 30, 2016
A. Cash and Cash Equivalents (Operating Cash)	\$ 5,391,242	\$ 14,887,546
B. Receivables		
1. Accrued interest receivable	\$ 207,388	\$ 72,954
2. Receivables from investment sales	1,733,031	648,954
3. Contributions receivable	4,162,780	0
4. Prepaid expenditures and other assets	3,327	0
5. Other receivables	34,134	15,459
6. Total Receivables	\$ 6,140,660	\$ 737,367
C. Investments		
1. Global equities	\$ 43,675,035	\$ 12,769,332
2. Global fixed income	19,109,999	6,635,620
3. Real assets	14,148,246	5,685,346
4. Private equity	2,439,557	823,074
5. Diversifying strategies	4,854,939	1,497,874
6. Total Investments	\$ 84,227,776	\$ 27,411,246
<ul><li>D. Securities lending</li><li>1. Cash and investments held as collateral for securities lending</li></ul>	\$ 6,578,244	\$ 2,079,579
E. Liabilities		
1. Claims payable to retirees and beneficiaries	\$ 19,633	\$ 19,554
2. Payables for investment purchases	1,951,965	737,707
3. Amount due to broker for securities lending	6,965,256	2,072,145
4. Other liabilities	45,048	2,569
5. Total Liabilities	\$ 8,981,902	\$ 2,831,975
F. Total Market Value of Assets Available for Benefits	\$ 93,356,020	\$ 42,283,763
G. Voluntary employee contribution fund	\$ 79,355	\$ 30,902
H. Market Value Net of Reserves	\$ 93,276,665	\$ 42,252,861
I. Allocation of Investments		
1. Short-term investments	9.78 %	36.31 %
2. Global equities	46.78 %	29.67 %
3. Global fixed income	20.47 %	15.42 %
4. Real assets	15.16 %	13.21 %
5. Private equity	2.61 %	1.91 %
6. Diversifying strategies	5.20 %	3.48 %
7. Total Investments	100.00 %	100.00 %



### **Reconciliation of Plan Assets**

Item		June 30, 2017		June 30, 2016	
A. Market Value of Assets at Beginning of Year	\$	42,283,763	\$	21,327,464	
B. Revenues and Expenditures					
1. Contributions					
a. Member Contributions	\$	8,589,027	\$	7,849,578	
b. Employer Contributions		16,448,246		15,955,915	
c. State Contributions		0		0	
d. Purchased Service Credit		0		0	
e. Total	\$	25,037,273	\$	23,805,493	
2. Investment Income					
a. Interest, Dividends, and Other Income	\$	8,897,790	\$	252,426	
b. Net Realized and Unrealized Gains/(Losses)		0		0	
c. Investment Expenses		0		0	
d. Net Investment Income	\$	8,897,790	\$	252,426	
3. Benefits and Refunds					
a. Refunds	\$	86,501	\$	37,368	
b. Regular Monthly Benefits		137,325		63,883	
c. Partial Lump-Sum Benefits Paid		0		0	
d. Other		0		0	
e. Total	\$	223,826	\$	101,251	
4. Administrative and Miscellaneous Expenses	\$	2,648,040	\$	3,000,369	
5. Other	\$	9,060	\$	0	
6. Transfers	\$	20,000,000	\$	0	
C. Market Value of Assets at End of Year	\$	93,356,020	\$	42,283,763	



## **S**ECTION **E**

PARTICIPANT DATA

#### Summary of Participant Data as of June 30, 2017

**Inactive Vested Members** 

#### **Active Members**

#### A) PF Count Reported in database 3,298 Number of records reported on data file B) Hired after val date In Legacy active file but not otherwise in database (68)C) Non-active status (20)and not in Hybrid active file \* D) Non-eligible class code & bargaining unit # Valued as inactive in prior year and would not have (1) E) Also in retiree file (including DROP) otherwise been valued this year & (686)F) Number of records valued 2,523 Valued as a vested active member in prior year but not in this year's active file and would not have **Retired Members and Beneficiaries** otherwise been valued this year Non-eligible bargaining unit # A) Number of records reported on data file 42,360 F) In General file with Police and Fire Revenue Group B) Number of records not in P/F plan In Police and Fire file with General Revenue Group (26,636)C) Records not currently in receipt of benefits (6,709)Valued as Hybrid Retiree D) Coded as Legacy records (8,870)I) Other Changes E) Records coded as DROP (81)J) **Duplicate Records** F) Number of records valued K) Less than 10 years of service ^ 64 L) Zero mandatory contribution balance @ Terminated before 6/30/2014 **DROP Members** Number of records to value A) Number of records reported on data file 42,360 B) Number of records not in P/F plan (26,636)C) Records not currently in receipt of benefits (6,709)D) Coded as Legacy records (8,870)E) Records not coded as DROP (64)F) Number of records valued 81

- # For both this valuation and the prior valuation, we have received a separate list of Class Codes and Bargaining Units that are not eligible to receive benefits.
- \* There were 273 records that appeared in the PF\_Benefits file but did not appear in the Police and Fire active Hybrid file. It was assumed that these members were no longer active in the Police and Fire plan. Of those 273 records: 83 appeared in the General active Hybrid file and 81 of those members were valued as General active members; 102 appeared as non-DROP retirees and were valued as retirees; 4 appeared as DROP retirees and were valued as General retirees; 4 appeared on the retiree file but were not valued as retirees; 3 appeared on the GC\_Benefits\_Vested file; 6 were listed with a non-eligible bargaining unit; the remaining 67 records were added to the inactive file and valued as vested members if eligible (10 had a general revenue group and would have been valued as general members, if eligible).
- & For the Legacy plan, several of these records would have been removed by Row H. Only includes records that appear in the database either this year or last year.
- ^ Service provided in the data file is benefit service. Since benefit service was frozen as of June 30, 2014 for members that terminated after June 30, 2014, vesting service was determined by adding service accrued after June 30, 2014 to the benefit service.
- @ Assumed to have refunded and forfeited Hybrid defined benefit.



406

63

211

142

(7)

49

(18)

4

(2)

(102)

(269)

(12)

465

#### **Data Adjustments**

The active data reported for Component I (Hybrid) came from a table titled PF\_Benefits and another file titled BENEFITSPCFL\_POA\_PP7\_AV\_FY201617.xls

Inactive vested members for Component I (Hybrid) have not been processed by Detroit staff. These members were valued in the following ways:

- If available, Component II deferred vested data was used;
- If Component II deferred vested data was not available, active data from prior years was used. In this case, it was assumed that members terminated at the end of the fiscal year.
- Benefit service was calculated by the time elapsed from June 30, 2014 to the termination date.
- The AFC that was used to calculate the benefit is the Component II (Legacy) amount. If unavailable, \$30,000 was used for the AFC.

In cases where the benefit is identified to be a joint and survivor benefit and a beneficiary is not listed in the data, it was assumed that male spouses were 3 years older than females. For non-equated members that elected a pop-up benefit, the pop-up amount is estimated based on the chosen option and benefit amounts provided in the data. Benefits for dependent children are assumed to cease at age 21.

We have been instructed by System Staff to use bargaining unit information to determine membership in DPLSA and DPCOA. As a result, class information was used from the 2014 valuation data to assign retirement probabilities since class code no longer has meaning under Component I. This information is used to determine DPLSA and DPCOA (and Fire equivalents) membership as defined in Component II as of June 30, 2014. In particular, for members older than 43 or with more than 17 years of service as of June 30, 2014, individuals with DPLSA and DPCOA (and Fire equivalent) class codes were assumed to be eligible for Component II 25 & Out retirement conditions and individuals with DPOA (and Fire equivalent) class codes were assumed to be eligible for Component II 20 & Out retirement conditions.

Please see our 2017 data summary letter dated April 2, 2018 for additional details.



# Active Members June 30, 2017 by Attained Age and Years of Eligibility Service

#### **Police Members**

_	Years of Service to Valuation Date							Totals			
Attained Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.		Valuation Payroll *	
Under 20	8							8	\$	305,671	
20-24	180							180		7,209,723	
25-29	267	21						288		12,478,165	
30-34	89	70	16	1				176		8,944,601	
35-39	33	46	44	112	3			238		13,772,813	
40-44	11	24	27	241	66			369		22,674,694	
45-49	7	18	12	227	127	4		395		25,555,975	
50-54	1	7	6	92	51	6	4	167		10,413,656	
55-59	1	3	1	26	15	2	1	49		3,034,951	
60-64			1	4	3	2	2	12		815,548	
65-69				1		1		2		116,199	
Totals	597	189	107	704	265	15	7	1,884		\$105,321,996	

#### **Fire Members**

_	Years of Service to Valuation Date							Totals			
Attained										Valuation	
Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.		Payroll *	
Under 20	1							1	\$	33,507	
20-24	23							23		933,269	
25-29	68	3	1					72		3,090,009	
30-34	53	3	3	1				60		2,729,217	
35-39	23	8	26	40	1			98		5,388,622	
40-44	4	2	24	77	16			123		7,164,683	
45-49	3	2	12	78	42	16		153		9,305,082	
50-54		2	1	20	23	26	5	77		5,138,610	
55-59			1	13	10	5	3	32		2,120,333	
Totals	175	20	68	229	92	47	8	639		\$35,903,332	

<sup>\*</sup> Excluding DROP members.



# Total Active Members June 30, 2017 by Attained Age and Years of Eligibility Service

_		Yea		Totals					
Attained Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Valuation Payroll *
									•
Under 20	9							9	\$ 339,178
20-24	203							203	8,142,992
25-29	335	24	1					360	15,568,174
30-34	142	73	19	2				236	11,673,818
35-39	56	54	70	152	4			336	19,161,435
40-44	15	26	51	318	82			492	29,839,377
45-49	10	20	24	305	169	20		548	34,861,057
50-54	1	9	7	112	74	32	9	244	15,552,266
55-59	1	3	2	39	25	7	4	81	5,155,284
60-64			1	4	3	2	2	12	815,548
65-69				1		1		2	116,199
Totals	772	209	175	933	357	62	15	2,523	\$141,225,328

-	Group Averages								
_	Police	Fire	Total						
Age:	38.5 years	41.0 years	39.1 years						
Benefit Service:	2.4 years	2.8 years	2.5 years						
Eligibility Service:	12.0 years	14.2 years	12.5 years						
Annual Pay:	\$55,903	\$56,187	\$55,975						

<sup>\*</sup> Excluding DROP members.



### **Historical Summary of Active Member Data**

Valuation	n Active Members		Covered Payroll		Average	Average (in Years)			
Date	No.	% Increase	\$ Amount	% Increase	\$ Amount 9	% Increase	Age	Service	Entry Age
2014	2,608	N/A	\$ 132,566,687	N/A	\$ 50,831	N/A	41.0	14.2	26.8
2015	2,484	(4.8)%	131,695,469	(0.7)%	53,017	4.3%	41.0	14.2	26.8
2016	2,483	(0.0)%	128,837,649	(2.2)%	51,888	(2.1)%	40.6	13.8	26.8
2017	2,523	1.6%	141,225,328	9.6%	55,975	7.9%	39.1	12.5	26.6

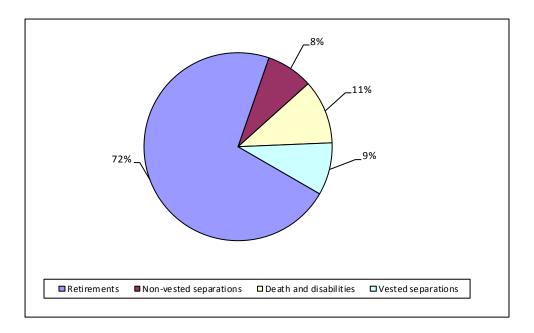


### **Summary of Membership Data by Category**

	Jun	e 30, 2017	June 30, 2016		
Active Members (Excluding DROP)		_			
Number		2,523		2,483	
Average age (years)		39.1		40.6	
Average service (years)		12.5		13.8	
Average salary	\$	55,975	\$	51,888	
Total payroll supplied, annualized	\$ 14	41,225,328	\$ 1	28,837,649	
Members in DROP					
Number		81		54	
Average age (years)		52.8		52.4	
Total annual benefits	\$	132,663	\$	45,739	
Average annual benefit	\$	1,638	\$	847	
Vested Inactive Members					
Number		465		293	
Average age (years)		47.2		48.0	
Total annual deferred benefits	\$	963,559	\$	460,214	
Average annual deferred benefit	\$	2,072	\$	1,571	
Service Retirees					
Number		63		44	
Average age (years)		53.6		52.6	
Total annual benefits	\$	81,742	\$	34,901	
Average annual benefit	\$	1,297	\$	793	
Disability Retirees					
Number		1		-	
Average age (years)		57.7		N/A	
Total annual benefits	\$	35,491	\$	-	
Average annual benefit	\$	35,491		N/A	
Beneficiaries					
Number		-		-	
Average age (years)		N/A		N/A	
Total annual benefits	\$	-	\$	-	
Average annual benefit		N/A		N/A	



## **Expected Terminations from Active Employment for Current Active Members**



The chart above shows the expected future development of the present population in simplified terms. The Retirement System presently covers 2,523 active members. Eventually, 199 members are expected to terminate covered employment prior to retirement and forfeit eligibility for an employer provided benefit. 2,046 members are expected to receive monthly retirement benefits either by retiring directly from active service (including DROP), or by retiring from vested deferred status. 278 members are expected to become eligible for death-in-service or disability benefits.





**METHODS AND ASSUMPTIONS** 

#### **Funding Methods**

The entry age actuarial cost method was used in determining liabilities and normal cost as prescribed by Section 9.3(1) of the Combined PFRS Plan. Under this method, each individual's normal cost is determined as a level percent of pay based on a replacement life normal cost. The Normal Cost for each member is based on the Component I benefits and eligibilities applicable to that member and is determined to be the level percent of payroll from hire date to the age of last decrement or DROP necessary to fund the benefits. This method is based on the objective of the Plan to separately fund Transition Cost and future accruals. The application of this method differs for funding and accounting.

**Unfunded Actuarial Accrued Liabilities** - Actual employer contributions through June 30, 2023 are set at 12.25% of pay. Additional funding for Transition Costs may occur as a result of Component II ASF transfers. The amortization period and method after 2023 has not yet been established by the Board.

Present assets are set equal to the Market Value.

**The data about persons now covered and about present assets** was furnished by the System's administrative staff. Although examined for general reasonableness, the data was not audited by the actuary.



### **Summary of Assumptions Used for DPFRS Actuarial Valuation**

All demographic assumptions are estimates of future experience except as noted. The rationale for the assumptions is based on the 2002-2007 Experience Study of the Component II plan unless noted otherwise. The Board has elected to defer the next experience study until a full five years of experience is available after the City's bankruptcy. The next study is anticipated to cover the period from July 1, 2015 through July 30, 2020.

#### **ECONOMIC ASSUMPTIONS**

**The investment return rate** used in the valuation was 6.75% per year, compounded annually (net after investment and administrative expenses). This assumption is prescribed by the Eighth Amended Plan for the Adjustment of Debts of the City of Detroit (POA).

#### **Actuarial Assumptions**

The assumptions and methods are those adopted by the Board with the exception of the discount rate. For purposes of plan funding, the discount rate is 6.75% as prescribed by Section 1.18(3) of the Combined PFRS Plan. This assumption is net of all expenses.

**Pay increase assumptions** for individual active members are shown on page 27. Part of the assumption for each age is for a merit and/or seniority increase, and the other recognizes wage inflation (as of June 30, 2014, assumed to be 2.00% for five years, 2.50% for the next five years after that and 3.00% thereafter). The rationale for this assumption is that it is consistent with expectations by the employer used during the plan design.

**Price inflation** is not directly used in the valuation. For purposes of assessing the reasonableness of the assumed rate of return we assumed price inflation of 2.50% per year.

#### NON-ECONOMIC ASSUMPTIONS

**The mortality table** used to measure retired life mortality is the RP-2014 Blue Collar Annuitant Table for males and females. Tables were extended below age 50 with a cubic spline to the published Juvenile rates. Pre-retirement mortality is the RP-2014 Blue Collar Employee Tables for males and females. The tables are projected to be fully generational, based on the 2-dimensional, sex distinct mortality improvement scale MP-2014 (which was published and intended to be used with RP-2014). The rationale for the mortality assumption is based on the 2008-2013 Mortality Experience Study issued February 13, 2015.

**The probabilities of age/service retirement** for members eligible to retire are shown on pages 28 through 30. The rationale is based on the 2002-2007 Experience Study modified as necessary to account for the difference in eligibility of the Component I plan.

The probabilities of separation from service are shown for sample ages on page 31.



#### **Sample Salary Adjustment Rates**

### Salary Increase Assumptions for an Individual Member

_	Merit &	Base	Increase
Service	Seniority	(Economic)*	<b>Next Year</b>
5	5.20%	3.00%	8.20%
10	1.70%	3.00%	4.70%
15	1.00%	3.00%	4.00%
20	1.00%	3.00%	4.00%
25	1.00%	3.00%	4.00%
30	1.00%	3.00%	4.00%
35	1.00%	3.00%	4.00%

<sup>\*</sup> Ultimate rate shown. Base (Economic) salary increase rates as of June 30, 2014 are assumed to be 2.00% for five years, 2.50% for the next five years after that and 3.00% thereafter.

## Single Life Retirement Values Based on RP-2014 Blue Collar for Males and Females

Sample	Future Life		
Attained	Expectancy		
Ages	(ye	ars)	
in 2017	Males	Females	
45	39.48	42.84	
50	34.50	37.77	
55	29.71	32.85	
60	25.14	28.08	
65	20.80	23.48	
70	16.75	19.11	
75	13.05	15.08	
80	9.77	11.48	



# Probabilities of Service Retirement for Members Older Than Age 43 or with 17 or More Years of Credited Service (Including Prior Service) as of June 30, 2014

Percent of Eligible Active Members
Retiring or Entering DROP Within Next Year

•	Police		Fi	re
Service	20 & Out	25 & Out	20 & Out	25 & Out
19	40%		40%	
20	40%		40%	
21	40%		40%	
22	40%		40%	
23	40%		40%	
24	100%	40%	100%	40%
25	100%	40%	100%	40%
26	100%	40%	100%	40%
27	100%	40%	100%	40%
28	100%	40%	100%	40%
29	100%	100%	100%	100%
30	100%	100%	100%	100%
31	100%	100%	100%	100%
32	100%	100%	100%	100%
33	100%	100%	100%	100%
34	100%	100%	100%	100%
35	100%	100%	100%	100%
36	100%	100%	100%	100%
37	100%	100%	100%	100%
38	100%	100%	100%	100%
39	100%	100%	100%	100%
40	100%	100%	100%	100%

The rationale for the retirement probabilities is the 2002-2007 Experience Study modified to account for the different eligibility in Component I and split to estimate which eligibility (Component I or Component II) would influence members based on the relative service under each component.



# Probabilities of Service Retirement for Members Older Than Age 43 or with 17 or More Years of Credited Service (Including Prior Service) as of June 30, 2014

### Percent of Eligible Active Members Retiring or Entering DROP Within Next Year

Police	Fire
40%	100%
40%	100%
40%	100%
40%	100%
40%	100%
100%	100%
100%	100%
100%	100%
100%	100%
100%	100%
100%	100%
	40% 40% 40% 40% 40% 100% 100% 100% 100%

Members eligible for 20 & Out are assumed to be first eligible for normal retirement after 19 years of service due to their ability to purchase service. Members eligible for 25 & Out are assumed to be eligible for normal retirement after 24 years of service due to their ability to purchase service. Members are also eligible to retire at age 60 with no service requirement.



## Probabilities of Service Retirement for Members Age 43 or Younger and with Less Than 17 Years of Service on June 30, 2014

### Percent of Eligible Active Members Retiring or Entering DROP Within Next Year

Age	Police	Fire	
50	30%	20%	
51	30%	20%	
52	30%	20%	
53	30%	20%	
54	30%	20%	
55	30%	20%	
56	30%	20%	
57	30%	20%	
58	30%	20%	
59	30%	20%	
60	100%	100%	

The rationale for the retirement probabilities is the 2002-2007 Experience Study modified to account for the different eligibility in Component I and split to estimate which eligibility (Component I or Component II) would influence members based on the relative service under each component.



#### **Probabilities of Separation**

% of Active Members Withdrawing

Sample	Years of	within Next Year		
Ages	Service	Police	Fire	
ALL	0	8.50%	5.00%	
	1	7.50%	4.00%	
	2	6.00%	3.00%	
	3	5.00%	2.00%	
	4	4.50%	2.00%	
25	5 & Over	4.50%	1.96%	
30		3.30%	1.62%	
35		2.30%	1.11%	
40		1.70%	0.77%	
45		1.50%	0.60%	
50		1.10%	0.51%	
55		0.80%	0.51%	
60		0.80%	0.51%	

% of Active Members Becoming Disabled Within Next Year

Sample	Police		Fire	e
Ages	Ordinary	Duty	Ordinary	Duty
25	0.06%	0.13%	0.07%	0.34%
30	0.07%	0.19%	0.08%	0.52%
35	0.08%	0.34%	0.09%	0.90%
40	0.11%	0.49%	0.12%	1.30%
45	0.16%	0.73%	0.18%	1.92%
50	0.47%	1.16%	0.53%	3.06%
55	0.73%	1.96%	0.82%	5.18%
60	0.83%	2.82%	0.94%	7.47%



## Miscellaneous and Technical Assumptions June 30, 2017

Marriage Assumption: 100% of males and 100% of females are assumed to be married for

purposes of death-in-service benefits. This assumption accounts for potential dependent children/dependent parent death benefits. No other assumption is made for surviving children/dependent parents. Male spouses are assumed to be three years older than female spouses.

**Pay Increase Timing:** Beginning of (Fiscal) year. This is equivalent to assuming that reported

pays represent amounts paid to members during the year ending the day

of the valuation date.

**Decrement Timing:** Decrements are assumed to occur mid-year.

**Eligibility Testing:** Eligibility for benefits is determined based upon the age nearest birthday

and service nearest whole year on the date of decrement.

**Decrement Operation:** Disability and mortality decrements do not operate during the first 5

years of service. Disability and withdrawal do not operate during

retirement eligibility.

Longevity in AFC: None

**Unused Sick Leave Payout:** None

**Disability Change Age:** The duty disability benefit is assumed to change at the earlier of age 65

or the time the member would have had 25 years of credited service (including prior service). The benefit at change age was assumed to be

2.0% times final compensation times projected benefit service.

**DROP Assumption:** Members are assumed to retire or DROP based on assumed rates. 60% of

members leaving active service in accordance with the Ret/DROP rates are assumed to DROP/40% are assumed to retire. Members entering the DROP are assumed to retire 5 years after entering the DROP. Employer contributions are assumed not to be made on DROP payroll. DROP

account balances are assumed to grow at 6.75% per year.



## Miscellaneous and Technical Assumptions June 30, 2017 (Concluded)

**Service Credit Accruals:** Service accruals for calculating benefits begin as of June 30, 2014 for

Component I liabilities. However, service in Component II may be used

to satisfy benefit eligibility requirements in Component I.

Workers No Workers Compensation offsets are assumed for duty disability

**Compensation Offset:** benefits.

**DROP Account:** Members in the Component II DROP as of June 30, 2014 were excluded

from this valuation.

**Class Codes/Bargaining** 

Unit:

For valuation purposes, members are categorized as DPOA, DFFA or LSA based on class codes and bargaining units provided by the Retirement System and are primarily used in the valuation to determine deferred

retirement commencement.

**Form of Payment:** No adjustment has been made for alternate forms of payment

elections.

**Disability Load:** Duty Disability benefits were increased by 2.0% to account for the

Death While Disabled provision based on an analysis of the estimated

impact for a sample set of individuals.

**IRC Section 415 Limit:** We assumed that no benefits will be limited by IRC Section 415. The

limit is assumed to grow with wage inflation.

**IRC Section 401(a)(17) Limit:** All of the member salary provided falls below the current 401(a)(17)

limit. The limit is assumed to grow with wage inflation.

**IRC Section 401(h) Limit:** We did not test for the 401(h) limit on employer contributions for

medical benefits. No employer contributions are anticipated in this

valuation.

**COLA (VPIF):** Unless stated otherwise, liabilities in this report are based on an

assumed average 0.5% future VPIF. The rationale is that COLAs are not guaranteed. This assumption was set based on scenario analysis at Plan inception and will be revised as experience emerges and the Plan

evolves.

**New Entrant Assumption:** New entrants are assumed to replace the current workforce as

members separate from service under current valuation assumptions.

Total payroll is expected to grow with wage inflation.





PLAN PROVISION SUMMARY (AS APPROVED BY STAFF)

## Summary of Benefit Provisions (July 1, 2017)

#### Plan Year

**The Plan Year** is the 12-month period commencing on July 1, and ending on June 30. The first plan year starts July 1, 2014.

#### Plan Membership

**Employee** means an employee of the City's Police Department who has taken an oath of office or a Firefighter providing services to the City, excluding individuals who are compensated on a contractual or fee basis, any person who is classified as a non-common law employee or an independent contractor for federal income tax and withholding, and also excluding the medical Director of the Retirement System.

**The membership** of the Retirement System shall consist of all employees of the Fire Department of the City of Detroit and of the Police Department of the City of Detroit who are employed as Firefighters or Police Officers according to the rules and regulations of the respective departments.

**Appointed Officials** of the Police Department or the Fire Department who are appointed from the membership are permitted to remain members. A Police Officer or Firefighter who is **killed or totally disabled prior to being confirmed**, shall be deemed to have been a member as of the date of his or her death. Any member who is **transferred to a civilian position** in his or her department shall continue as a member.

#### Service Credit

*Credited Service:* A member is credited with one month of Credited Service for each calendar month in which the individual performs 140 hours or more of service for the employer as a member. Credited Service is recorded from the later of July 1, 2014, or the date of employment with the City as a Police Officer or Firefighter. A member also receives 1 month of Credited Service for each month the member is eligible to receive duty disability benefits, until such time as the member has 25 years of credited service.

**Prior Service:** refers to service credit awarded to a member prior to July 1, 2014 under the terms of the Retirement System in effect on June 30, 2014.

**Vesting Service:** A member is credited with a year of vesting service for each Plan Year commencing on or after July 1, 2014 during which the member performs 1,000 or more hours of work for the employer. Prior Service, as defined above, is also Vesting Service.

*Military Service:* A member who enters the military while employed by the City and returns to employment with the City following military service receives service credit in the Retirement System for the military service time as though there had been no interruption of employment. In order to receive such service credit, the individual must pay contributions to the Retirement System for the military service time upon return to employment.



#### **Average Final Compensation**

**Compensation:** Compensation is base salary, excluding bonuses, overtime, sick leave, longevity pay, unused vacation time, etc. Compensation includes deferred compensation and "picked up" employee contributions to the Retirement System. Compensation is limited by IRC Section 401(a)(17).

**Average Final Compensation:** The average of the compensation received during the 5 consecutive years of Credited Service (including Prior Service) immediately preceding the date of the members last termination of City employment as a Police Officer or Firefighter. If the member has less than 5 years of Credited Service (including Prior Service), the Average Final Compensation is the average of the compensation received during all years of Credited Service.

**Final Compensation** means the annual compensation of a member at the time of last termination of employment.

#### **Normal Retirement**

**Normal Retirement Age:** The Normal Retirement Age is 50 with 25 or more years of Credited Service (including prior service), with the following transition period.

Fiscal Year	Age and Elgibility Service
2015	43 and 20
2016	43 and 20
2017	44 and 21
2018	45 and 22
2019	46 and 23
2020	47 and 24
2021 and later	50 and 25

**Normal Retirement Amount:** The retirement allowance payable to a member who retires on or after the normal retirement age is 2.0% times Average Final Compensation times Credited Service (after June 30, 2014) measured to the nearest month.

#### Deferred Retirement (Vested Benefit)

Eligibility: 10 years of Vesting Service.

**Benefit Commencement:** Age 55.

**Annual Amount:** Same as Normal Retirement but based on Average Final Compensation and Credited Service at the time of termination. An actuarial reduction from age 62 is applicable if benefits are taken prior to age 62 (*waived for DPLSA and DPCOA members*).



#### **Duty Disability Retirement**

*Eligibility:* The individual must be totally disabled for duty by reason of illness, injury, or disease resulting from performance of duty.

Amount: For the first 24 months, the member shall receive a basic benefit equal to 50% of his or her final compensation plus a supplemental benefit equal to 16-2/3% of final compensation. After 24 months, if the Board finds that the member is disabled from any occupation the member shall continue to receive both the 50% and the 16-2/3% benefit until the member would have achieved 25 years of service. The 16-2/3% benefit ceases at the time the member would have had 25 years of service, or if the member is found not to be disabled from any occupation after the 24 month review. Duty disability benefits continue to be paid until age 65, unless the member is found not to be disabled prior to that date. Upon termination of disability, or the attainment of age 65, the member's benefit is reduced to the 50% basic benefit. Earned Income in any year acts to reduce the disability benefit in the following year, to the extent that earned income combined with the disability benefit exceeds the compensation at the time of disability (after adjustment for the Variable Improvement factor). Amounts payable from Worker's Comp or similar programs are offset against the amount otherwise payable.

#### **Non-Duty Disability Retirement**

*Eligibility:* Total and permanent disability that is not duty related but that occurred while in the employ of the City.

**Amount:** If the member has less than 5 years of Credited service, accumulated contributions are refunded or, at the members option, may be payable in the form of a cash refund annuity. No other benefits are payable. Members with 5 or more years of credited service at the time of disability may receive a benefit computed as a Normal Retirement benefit, but not less than 20% of Average Final Compensation. Earned Income in any year acts to reduce the disability benefit in the following year, to the extent that earned income combined with the disability benefit (after adjustment for the Variable Improvement factor) exceeds the compensation at the time of disability. Amounts payable from Worker's Comp or similar programs are offset against the amount otherwise payable.

#### Accidental (Line of Duty) Death Before Retirement

**Eligibility:** Death resulting directly from performance of Duty in the service of the employer or as a result of illness contracted or injuries received while in the service of the employer.

**Amount:** Accumulated Mandatory Employee Contributions are refunded. If there is a surviving spouse, the surviving spouse receives a lifetime pension of 5/11ths of the member's final compensation. Each surviving child under age 18 receives a pension of 1/10<sup>th</sup> of final compensation payable until age 18. If there are more than two surviving children, each receives an equal share of 7/33rds of final compensation, payable to age 18 and redistributed to the remaining children upon attainment of age 18.



The sum of all benefits payable shall not exceed 2/3rds of the member's Final Compensation. If there is no surviving spouse, each surviving child under age 18 receives a pension of  $1/4^{th}$  of the member's final compensation, subject to a maximum total of  $\frac{1}{2}$  of final compensation. If there is neither surviving spouse nor surviving children under the age of 18, each dependent parent, if any, shall receive a pension of  $1/6^{th}$  of the member's Final Compensation.

#### Ordinary (Other than Line of Duty) Death Before Retirement

*Eligibility:* 10 or more years of Vesting Service. The individual must be employed by the employer at time of death.

**Amount:** The Surviving Spouse shall receive a retirement allowance computed as though the member had retired the day before death, notwithstanding that the death was prior to the Normal Retirement Date, elected the Joint and 100% Option in favor of the spouse, and then died.

#### **Refund of Mandatory Contributions**

A member who ceases to be an employee for reasons other than retirement, death, or disability, may elect to receive a refund of mandatory Accumulated Contributions (without interest) in lieu of any other Component I benefit payable. In the case of a member who dies while employed by the City, or following termination of employment with the City, if no Surviving Spouse benefit is payable, the accumulated mandatory Employee Contributions (without interest) are paid to the member's estate.

#### Variable Pension Improvement Factor (VPIF Escalator)

*Eligibility:* In receipt of a retirement allowance for at least 12 months as of the first day of the plan year.

**Amount:** Beginning July 1, 2015 and effective the first date of each Plan year thereafter, the Board may determine that the Component I Retirement Allowance shall be increased by 1% of the then current (i.e., compounded to include prior VPIF's) retirement allowance. The VPIF Escalator may not be awarded in the event that the funding level of Component I of the Retirement System projected over a 5-year period falls below 90%.

#### Deferred Retirement Option Program "DROP"

**Eligibility:** Eligible for immediate retirement under Component I and either a non-union executive or covered by a collective bargaining agreement permitting participation in the DROP.

**Amount:** Upon entry into the DROP, the member ceases to accrue additional retirement benefits and must elect the optional form under which the retirement allowance will ultimately be paid. 75% of that amount, including VPIF, is paid into the DROP account.



*Investment:* ING is currently responsible for the administration and investment of the DROP accounts. As soon as possible after July 1, 2014, the Board shall determine whether or not it is feasible for the Board to administer and invest the DROP accounts, in which case DROP assets would be commingled with Retirement System assets for investment purposes.

**Earnings Credits:** If the Board administers and invests the accounts, earnings credits shall be 75% of actual net Retirement System earnings rates, but neither less than 0% nor more than 7.75%.

**Fees:** Fees associated with maintenance of the DROP accounts outside the Retirement System shall be charged directly to DROP participants by means of deductions from their accounts.

**Distribution:** Upon termination of employment for any reason (including disability), the member's DROP account may be distributed in the form of a lump sum or an annuity. Any such annuity shall be subject to market rates of interest and other market related assumptions. At the same time, the member's monthly retirement allowance shall commence in the amount that would have been paid at the time the member entered the DROP, together with any applicable VPIF increases.

**Death While in DROP:** In the case of a member who dies during DROP participation, the DROP account balance is paid either to the named beneficiary or to the estate. Further, the DROP election is then rescinded and 100% of the retirement allowance that would have been paid but for participation in the DROP is restored. Survivor benefits are then payable in accordance with the payment option elected by the deceased member at the time the member elected to participate in the DROP.

**Termination of DROP:** The DROP can be terminated if it is determined that it is not cost neutral and cannot be amended to make it so.

#### **Contributions**

**Members:** Members who were active as of June 30, 2014 contribute 6% of Compensation. Members who are hired or rehired after that date contribute 8% of compensation. DROP participants do not make employee contributions. Member contributions are "picked up" in accordance with IRC 414(h).

*Employers:* 11.2% of compensation for members of the DPOA until October 3, 2014; 11.2% of Compensation of active employees who are members of the DFFA until November 6, 2014; 12.25% of Compensation of Active employees who are members of the DPCOA, DPLSA, and DPOA from and after October 3, 2014 until June 30, 2023; 12.25% of Compensation of DFFA members from and after November 6, 2014 until June 30, 2023, to be split between the Pension Accumulation Fund and the Rate Stabilization reserve. For Plan years 2024 and later, contributions shall be determined by an Actuary using reasonable and appropriate assumptions approved by the Board and the Investment Committee.



#### **Voluntary Employee Contributions**

**Eligibility:** Coverage by a collective bargaining agreement that permits the Member to make Voluntary Employee Contributions to Component I. Cannot be a current participant in the DROP.

**Amount:** Not less than 1% of Compensation nor more than 10% of Compensation. DPOA members can elect to have a whole % of the amount the City pays him or her for accumulated sick leave in excess of 400 hours paid to the voluntary employee account. All voluntary employee contributions are made on an after tax basis.

**Earnings Crediting:** Each Plan year, accounts are credited with earnings at a rate equal to the net investment rate of return on Retirement System Assets for the second fiscal year immediately preceding the fiscal year in which earnings are to be credited. The earnings rate may not be less than 0% and may not exceed 5.25%.

**Distribution:** Upon termination of employment, accounts may be distributed in a lump sum, in equal monthly installments for a period not exceeding three years, or, at the option of the member, in the form of an actuarially equivalent life annuity payable in the same form as and added to the member's Retirement Allowance. The determination of actuarial equivalent for this purpose is based upon market rates of investment return and other market related assumptions. In case of a member who dies before receiving a distribution of his or her voluntary account, the value of the account is payable to the nominated beneficiary, or to the estate.

#### Forms of Payment

**Normal Form of Payment:** The normal form of payment is a straight life allowance with no death benefit, and, in particular, no residual refund of mandatory employee contributions. Until the date the first Retirement Allowance payment check is issued, any Member may elect to receive payment in either the Normal Form or in the Actuarial Equivalent of the Normal Form computed as of the effective date of retirement and payable in one of the forms described below.

Option One. Modified Cash Refund Annuity: If a Retiree who elected a Modified Cash Refund Annuity dies before payment has been received in an aggregate amount equal to, but not exceeding the Retiree's Accumulated Mandatory Employee Contributions at the time of retirement, the difference between said Accumulated Mandatory Employee Contributions and the aggregate amount of annuity payments already received, shall be paid in a single lump sum to a Beneficiary nominated by written designation duly executed by the Member and filed with the Board. If there are no such designated Beneficiaries surviving said Retiree, any such difference shall be paid to the Retiree's estate.

**Option Two. Joint and One Hundred Percent Survivor Allowance:** Upon the death of a Retiree who elected a Joint and One Hundred Percent Survivor Allowance, one hundred percent of the reduced Retirement Allowance shall be paid to and continued throughout the life of the Beneficiary nominated by written designation duly executed and filed with the Board prior to the date the first payment of the Retirement Allowance becomes due.



**Option "A". Joint and Seventy-Five Percent Survivor Allowance:** Upon the death of a Retiree who elected a Joint and Seventy-Five Percent Survivor Allowance, seventy-five percent of the reduced Retirement Allowance shall be continued throughout the life of and paid to the Beneficiary nominated by written designation duly executed by the Member and filed with the Board prior to the date the first payment of the Retirement Allowance becomes due.

**Option Three. Joint and Fifty Percent Survivor Allowance:** Upon the death of a Retiree who elected a Joint and Fifty Percent Survivor Allowance, fifty percent of the reduced Retirement Allowance shall be continued throughout the life of and paid to the Beneficiary nominated by written designation duly executed by the Member and filed with the Board prior to the date the first payment of the Retirement Allowance becomes due.

**Option "B". Joint and Twenty-Five Percent Survivor Allowance:** Upon the death of a Retiree who elected a Joint and Twenty-Five Percent Survivor Allowance, twenty-five percent of the reduced Retirement Allowance shall be paid throughout the life of the Beneficiary nominated by written designation duly executed and filed with the Board prior to the date the first payment of the Retirement Allowance becomes due.

**Joint and Survivor Optional Forms of Payment:** The Joint and Survivor Optional Forms of Payment provided under the Retirement System shall be made available in either the standard form or the Pop-Up Form, as follows:

**Standard Form:** Under the Standard Form, the reduced Retirement Allowance shall be paid throughout the lifetime of the Retiree.

**Pop-Up Form:** Under the Pop-Up Form, the reduced Retirement Allowance shall be paid throughout the lifetime of the Retiree and the designated Beneficiary. In the event of the death of the designated Beneficiary during the lifetime of the Retiree, the amount of the Retirement Allowance shall be changed to the amount that would have been payable had the Retiree elected the Straight Life Retirement Allowance Form of Payment.

Disposition of Residue: If under a Joint and One Hundred Percent Survivor allowance, a Joint and Seventy-Five Percent Survivor allowance, a Joint and Fifty Percent Survivor allowance, or a Joint and Twenty-Five Percent Survivor allowance as provided above, both the Retiree and the Beneficiary die before they have received, in Retirement Allowance payments, an aggregate amount equal to the Retiree's Accumulated Mandatory Employee Contributions at the time of retirement, the difference between the said Accumulated Mandatory Employee Contributions and the aggregate amount of Retirement Allowances paid to the Retiree and Beneficiary, shall be paid in a single lump sum to such person or persons nominated by written designation of the Retiree duly executed and filed with the Board. If there are no such person or persons surviving the Retiree and the Beneficiary, any such difference shall be paid to the estate of the second to die of the Retiree or Beneficiary.



#### Rehire Before or After Retirement

A former member who is vested and is not a DROP participant and who later becomes a Police Officer or Firefighter (but not a Police Assistant) shall have his or her benefit pertaining to total Credited Service earned on and after July 1, 2014 calculated in accordance with the terms of Component I of the Retirement System in effect at the time of the last separation from service. If the former member has previously withdrawn mandatory accumulated contributions, and such withdrawn contributions are not repaid within two years of the rehire date, only the Credited Service earned on and after the rehire date shall be taken into consideration in determining the retirement allowance.

**Retirement benefits for a Retiree who returns to active full-time employment** other than as a Police Assistant shall be subject to the following provisions:

- A Retiree who returns to work will have the Retirement Allowance suspended upon reemployment. The variable pension improvement factor (escalator) shall not be added to the amount of the original Retirement Allowance during the Retiree's re-employment period.
- A Retiree who returns to work will be entitled to receive a second Retirement Allowance in accordance with the provisions of the Retirement System in effect during the re-employment period.
- A Retiree's Average Final Compensation for purposes of determining the second Retirement Allowance will be based upon the Compensation earned by the Retiree after the return to work.
- An individual who retires for a second time will not be allowed to change the payment option selected with respect to the original Retirement Allowance. However, the individual may select a separate payment option with respect to the second Retirement Allowance.



#### **SECTION H**

**G**LOSSARY

Accrued Service The service credited under the plan which was rendered before the date of

the actuarial valuation.

Actuarial Accrued Liability

(AAL)

The difference between the Actuarial Present Value of Future Benefits, and

the Actuarial Present Value of Future Normal Costs.

**Actuarial Assumptions** Assumptions about future plan experience that affect costs or liabilities, such

as: mortality, withdrawal, disablement, and retirement; future increases in

salary; future rates of investment earnings; future investment and

administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made

by members; and other items.

**Actuarial Cost Method** A procedure for allocating the Actuarial Present Value of Future Benefits

between the Actuarial Present Value of future Normal Costs and the Actuarial

Accrued Liability.

Actuarially Determined

Employer Contribution

The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation, determined under the Plan's

actuarial funding policy.

Actuarial Equivalent Of equal Actuarial Present Value, determined as of a given date and based on a

given set of Actuarial Assumptions.

**Actuarial Present Value (APV)** The amount of funds required to provide a payment or series of payments in

the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be

made.

Actuarial Present Value of

Future Benefits (APVFB)

The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all

projected benefits and expenses when due.

**Actuarial Valuation** The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued

Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB No. 25, such as

the Funded Ratio and the Annual Required Contribution (ARC).

Actuarial Value of Assets

The value of the assets as of a given date, used by the actuary for valuation

purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such

as the funded ratio and the actuarially required contribution (ARC).



**AFC** Average Final Compensation.

**Amortization Method** A method for determining the Amortization Payment. The most common

methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the stream of payments increases at the rate at which total covered payroll of all active members is assumed to

increase.

**Amortization Payment** That portion of the plan contribution or ARC which is designed to pay interest

on and to amortize the Unfunded Actuarial Accrued Liability.

**Amortization Period** The period used in calculating the Amortization Payment.

**ARF** Average Reserve Fund.

ASF Annuity Savings Fund of the Component II (Legacy) Plan.

**Closed Amortization Period** A specific number of years that is reduced by one each year, and declines to

zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two

years, etc.

**COLA** Cost-of-Living Adjustment.

**DFFA** Detroit Fire Fighters Association.

**DPCOA** Detroit Police Command Officers Association.

**DPOA** Detroit Police Officers Association.

**DROP** Deferred Retirement Option Program.

**Employer Normal Cost** The portion of the Normal Cost to be paid by the employer. This is equal to

the Normal Cost less expected member contributions.

**Equivalent Single** For plans that do not establish separate amortization bases (separate amortization Period.

components of the UAAL), this is the same as the Amortization Period. For plans that do establish separate amortization bases, this is the period over which the UAAL would be amortized if all amortization bases were combined

upon the current UAAL payment.



Experience Gain/Loss

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.

**Funded Ratio** 

The ratio of the Actuarial Value of Assets to the Actuarial Accrued Liability.

**GASB** 

Governmental Accounting Standards Board.

GASB No. 25 and GASB No. 27

These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 68 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 27 sets the rules for the systems themselves.

LSA

Lieutenants and Sergeants Association.

**Normal Cost** 

The annual cost assigned, under the Actuarial Cost Method, to the current plan year.

**Open Amortization Period** 

An open amortization period is one which is used to determine the Amortization Payment but which does not change over time. In other words, if the initial period is set as 30 years, the same 30-year period is used in determining the Amortization Period each year. In theory, if an Open Amortization Period is used to amortize the Unfunded Actuarial Accrued Liability, the UAAL will never completely disappear, but will become smaller each year, either as a dollar amount or in relation to covered payroll.

**PAF** 

Pension Accumulation Fund.

**POA** 

The 8th Amended Plan for the Adjustment of the Debt of the City of Detroit.

Reserve Account

An account used to indicate that funds have been set aside for a specific purpose and are not generally available for other uses.

**Transition Cost** 

Initial unfunded liability as described in Section E-16 of the Plan document.

**Unfunded Actuarial Accrued** Liability

The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.



Valuation Date The date as of which the Actuarial Present Value of Future Benefits are

determined. The benefits expected to be paid in the future are discounted to

this date.

**VPIF** Variable Pension Improvement Factor. Discussed in Section 6.2 of the Plan

Document.



## The Police and Fire Retirement System of the City of Detroit

Annual Actuarial Valuation of Component II June 30, 2017





April 18, 2018

Board of Trustees The Police and Fire Retirement System of the City of Detroit

**Dear Board Members:** 

This report provides key results of the **Annual Actuarial Valuation** of the annuity and pension liabilities of the Police and Fire Retirement System of the City of Detroit – Component II benefits. The date of the valuation was **June 30, 2017.** 

The City of Detroit filed for bankruptcy on July 18, 2013. A final Plan of Adjustment ("POA") was confirmed on November 7, 2014 and the official exit from bankruptcy was on December 10, 2014. In connection with the POA, very significant changes were made to the benefits that the Police and Fire Retirement System provide and to the contributions that it will receive. In particular, the benefits provided by the Retirement System were divided into two separate plans, referred to as "Component I" and "Component II." The benefits provided in each component are effective July 1, 2014 and are described in detail in the Emergency Manager Order No. 44, dated December 8, 2014. In very general terms, Component I provides benefits for service rendered on and after July 1, 2014 and Component II provides benefits for service rendered prior to July 1, 2014.

The results provided herein relate solely to the **Component II** benefits. Component I benefits will be the subject of a separate report. The purposes of the valuation are to measure the funding progress of Component II in accordance with the terms of the POA and to provide alternate illustrative actuarially determined contribution amounts for comparison with the contribution amounts provided in the POA. The results of the valuation are not applicable for other purposes. In particular, the information provided in this report is not suitable for financial reporting in connection with GASB Statement No. 67. Such information was provided in a separate report. Information regarding potential benefit restoration as allowed for in the POA will also be provided in a separate report at the Board's request.

The contribution amounts on page 4 include POA stipulated contributions plus two illustrative contribution amounts from alternate funding policies. Users of this report should be aware that contributions made at any of these amounts do not guarantee benefit security.

This report was prepared at the request of the Board and is intended for use by the Retirement System and those designated or approved by the Board. This report may be provided to parties other than the System only in its entirety and only with the permission of the Board. GRS is not responsible for unauthorized use of this report.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as: plan experience differing from that anticipated by the economic and demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of the actuary's assignment, the actuary did not perform an analysis of the potential range of such future measurements.

Board of Trustees
The Police and Fire Retirement System
of the City of Detroit
April 18, 2018
Page 2

The valuation was based upon records maintained and furnished by the Retirement System staff concerning active members, retirees and beneficiaries, and financial accounts as of the valuation date. Data was checked for year-to-year consistency, but was not audited by the actuary. We are not responsible for the completeness or accuracy of the data. Certain data was not available in time to produce the results in this report and it was necessary for us to use approximations. Please see related discussion in the Comments section as well as the Data section of this report.

The assumptions used in the valuations concerning future experience are summarized in the Appendix of this report. Except for the assumed rate of investment return, the actuarial assumptions used for the valuation are set by the Board based upon discussion with the actuary and other parties. The assumed rate of investment return was set to 6.75% in the POA and is therefore a "prescribed assumption set by another party" as discussed in Actuarial Standard of Practice No. 4. In our judgement, all of the actuarial assumptions used for the valuation are reasonable for purposes of the measurement being taken.

This report has been prepared by individuals who have substantial experience valuing public sector retirement systems. To the best of our knowledge, this report is complete and accurate and was made in accordance with standards of practice promulgated by the Actuarial Standards Board.

The individuals signing the report are independent of the plan sponsor.

David T. Kausch and Judith A. Kermans are Members of the American Academy of Actuaries (MAAA), and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

This report does not evaluate the plan sponsor's ability or willingness to make contributions to the Retirement System. Given the funded level of Component II, plan sponsor contributions are critical if further benefit reductions are to be avoided. Please note that the employer contributions set forth in the POA are expected to lead to a decrease in the funded status through June 30, 2023 (as contemplated by the POA), even if all assumptions are met.

Respectfully submitted,

David Tfausch

David T. Kausch, FSA, EA, FCA, MAAA, PhD

Judith A. Kermans, EA, FCA, MAAA

Julie A. Leinons

Kenneth G Alberts

DTK/JAK/KGA:dj



#### **Table of Contents**

		<u>Page</u>
Valuation R	Results	
	Principle Valuation Results	1-5
	Expected Terminations from Active Employment	6
	Expected Benefit Payments	7
	Comments and Conclusion	8-11
Data Furnis	hed for Valuation	
	Summary of Benefit Provisions	12-14
	Reported Assets	15-16
	Member Data Included in Valuation	17-22
Appendix		
	Methods and Assumptions	23-29
	Glossary	





#### **Valuation Results**

#### **Actual POA Contributions**

Required contributions to the Plan through FY 2023 are provided in the POA. Certain agreements (as allowed for in the POA) have resulted in some of the contributions being accelerated. The schedule below details our understanding of the remaining contributions required by the POA.

Fiscal Year	Contribution (Millions)	
2018	\$ 18.3	
2019	18.3	
2020	18.3	
2021	18.3	
2022	18.3	
2023	18.3	

We have assumed that the contributions outlined above (as called for in the POA with adjustments) will not change. An estimate of the probability of those payments being made was outside the scope of this project, not required by Actuarial Standards, and was not made.

#### **Estimated 2024 Contributions**

In order to help the Board assess the longer term implications of the funding requirements dictated in the POA, we have estimated the contribution that will be needed in 2024 when actuarially determined contributions will again be required according to the Plan.

The Estimated Employer Contribution for FY 2024 shown below is based on a projection of results assuming only the POA contributions are made and all future experience between the valuation date and FY 2024 is as assumed. Actual experience will impact the final result (which will be based on the June 30, 2022 actuarial valuation) and could be materially different than shown.

	(\$	millions)
UAAL * as of June 30, 2017	\$	1,045.8
Anticipated POA Contribution for FY 2018		18.3
Anticipated Expenses <sup>®</sup>		-
Interest at 6.75%		70.6
Projected UAAL * as of June 30, 2018	\$	1,098.0
Anticipated POA Contributions for FY 2019		18.3
Estimated Employer Contributions for FY 2024!		
Level Principal (30-year period beginning in FY 2024)	\$	142.9
Level Dollar (30-year period beginning in FY 2024)	\$	111.4

<sup>\*</sup> Unfunded Actuarial Accrued Liability.

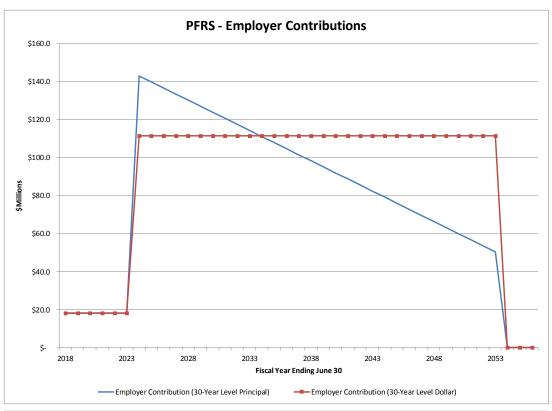
The POA contributions result in a defunding of the plan between now and June 30, 2023, which was contemplated by the POA. In fact, the anticipated POA contribution for FY 2018 is about one fourth of the interest that will accrue on the UAAL and about 6% of the annual benefit payments.

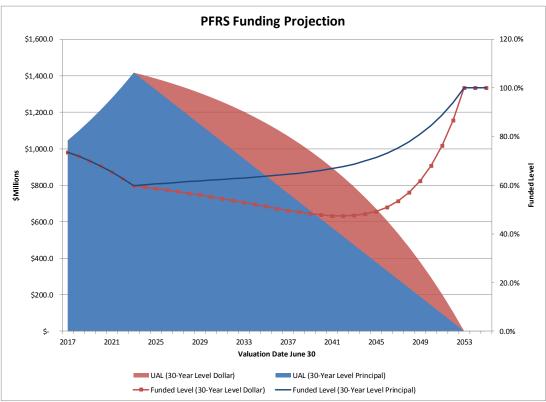


<sup>@</sup> In accordance with the Plan Document, the mandated 6.75% rate of return is net of investment and administrative expenses. Contributions are assumed to be made at the end of the year.

<sup>!</sup> Total estimated employer contributions needed, including amounts paid by employer but funded from other sources as required by the POA.

#### **Valuation Results (Continued)**





Notes: 30-year amortization periods are assumed to begin in FY 2024.

30-year level dollar is expected to result in a declining funded status long after June 30, 2023.



#### **Valuation Results (Continued)**

We have recommended that the Board establish a funding policy for the contribution determinations on and after fiscal year 2024. The Board has accepted this recommendation and has begun the process. Once that process has been completed we will incorporate the adopted policy in future valuation reports. Until that process is completed, we will continue to show the following two possible policies.

In the chart below, the first policy funds the UAAL over the expected remaining active service life of this group. The second policy is similar to the Board's pre-bankruptcy policy, but with accelerated principle payments of the UAAL to prevent insolvency prior to the end of the funding period. The illustrations are intended to show that there are a broad range of possible funding policies, but are not intended to provide specific recommendation or a minimum or maximum level of contributions.

**Funding Policy 1** is based on amortizing the UAAL over the average remaining service life of active members (5 years) using level dollar amortization.

**Funding Policy 2** is based on amortizing the UAAL with level principal payments over a 30-year period plus interest. This method is also known as level principal declining interest amortization.

Illustrative Contribution Shortfall		(\$ millions)	
(1) Illustrative Contribution for FY 2019 (Funding Policy 1)	\$	266.0	
(2) Illustrative Contribution for FY 2019 (Funding Policy 2)		110.7	
(3) POA Contribution for FY 2019		18.3	
Fiscal Year 2019 Shortfall - Funding Policy 1: (1) - (3)	\$	247.7	
Fiscal Year 2019 Shortfall - Funding Policy 2: (2) - (3)	\$	92.4	

We understand the Employer has set aside some money to contribute to the Pension Plans in the future. Since the portion of the fund this Plan will receive has not been determined, we have not taken those assets into account in our calculations. We commend the Employer for taking proactive steps to manage the estimated increase in funding requirements beginning in FY 2024. In the meantime, we recommend continued consideration of increasing contributions actually deposited into the trust.

In addition, as the Board works through the funding policy, we would suggest considering a funding period less than 30 years. Given the fact that not all of the retiree liabilities are funded, a period of 15 years or less should be considered.



#### **Valuation Results (Continued)**

Present Value	June 30, 2017	June 30, 2016
Accrued Pension Liabilities		
Retirees and beneficiaries	\$3,093,458,274	\$3,087,133,661
Inactive members future deferred pensions	59,989,302	53,470,314
Active members	693,305,462	705,781,125
Total accrued pension liabilities	3,846,753,038	3,846,385,100
Pension fund balances	2,800,999,559	2,795,133,593
Unfunded accrued pension liabilities	\$1,045,753,479	\$1,051,251,507
Accrued Annuity Liabilities		
Retirees and beneficiaries Future annuities Reserve for outstanding refunds &	\$ 3,955,529	\$ 3,998,271
contingencies	26,417,045	26,668,368
Reserve for Transfer to Component I # Total	\$ 30,372,574	20,000,000 \$ 50,666,639
Members annuities & future refunds	90,769,845	104,670,218
Total accrued annuity liabilities	121,142,419	155,336,857
Annuity fund balances	121,142,419	155,336,857
Unfunded accrued annuity liabilities	\$ 0	\$ 0
System Totals		
Actuarial accrued liabilities	\$3,967,895,457	\$4,001,721,957
Accrued assets	2,922,141,978	2,950,470,450
Unfunded actuarial accrued liabilities#	\$1,045,753,479	\$1,051,251,507

<sup>#</sup> The Board has passed a motion to transfer \$20 million from the Annuity Reserve Fund of Component II to the Pension Accumulation Fund of Component I to fund transition costs, in accordance with the Plan.



#### **Valuation Results (Concluded)**

#### **Funded Ratio - POA**

		D	Defined Benefit	Α	nnuity Funds	Total
А	Actuarial Accrued Liability	\$	3,846,753,038	\$	121,142,419	\$ 3,967,895,457
В	Market Value of Assets	\$	2,800,999,559	\$	121,142,419	\$ 2,922,141,978
С	Unfunded Actuarial Accrued Liability (A - B)	\$	1,045,753,479	\$	-	\$ 1,045,753,479
D	Funded Ratio (B/A)		72.8%		100.0%	73.6%
E	Prior Years Funded Ratio		72.7%		100.0%	73.7%

The POA Funded Ratio is an expected return based measurement of the pension obligations. It is based upon the POA mandated 6.75% interest rate assumption (assumption prescribed by another party). It determines an amount that will be sufficient to provide benefits if the portfolio earns the expected 6.75% return on assets and all other assumptions are met. This measure is appropriate for assessing the need for or amount of future contributions if all assumptions are met. This measure is not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligation, in other words, of transferring the obligation to a third party in a market value type transaction.

#### **Funded Ratio - Solvency**

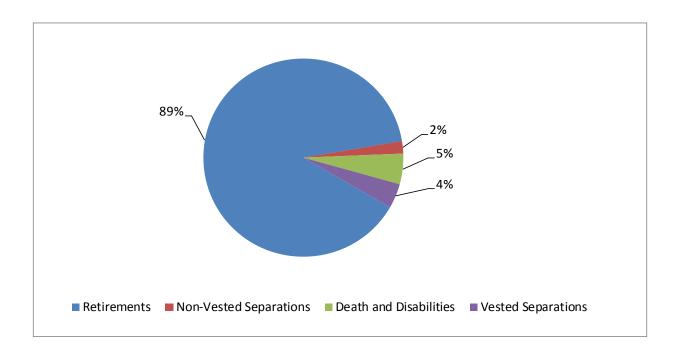
		Defined Benefit	Annuity Funds	Total
А	Actuarial Accrued Liability	\$ 5,556,588,783	\$ 121,142,419	\$ 5,677,731,202
В	Market Value of Assets	\$ 2,800,999,559	\$ 121,142,419	\$ 2,922,141,978
С	Unfunded Actuarial Accrued Liability (A - B)	\$ 2,755,589,224	\$ -	\$ 2,755,589,224
D	Funded Ratio (B/A)	50.4%	100.0%	51.5%

The Solvency Liability is a market-based measurement of the pension obligations. It represents the amount the plan would need to invest in low risk securities to provide the benefits with greater certainty. For this purpose, the solvency liability is computed at 3.56% as of June 30, 2017, based on the long-term municipal bond rate ("20-Year Municipal GO AA Index" rate from the Fidelity Index as of June 30, 2017). No adjustment has been made for the credit quality of the plan sponsor. This measure may not be appropriate for assessing the need for or amount of future contributions. This measure may not be appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligation.

The difference between the two measures (POA and Solvency) is one illustration of the savings the sponsor anticipates by taking on the risk in a diversified portfolio.



## **Expected Terminations from Active Employment for Current Active Members**

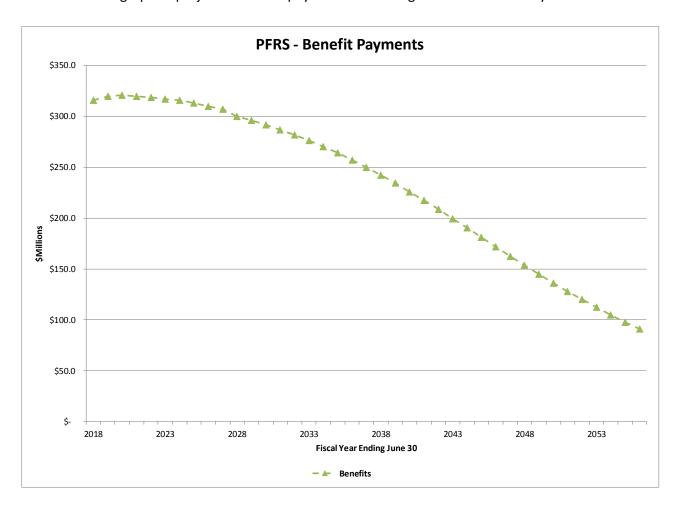


The chart above shows the expected future development of the present population in simplified terms. The Retirement System presently covers 1,914 active members (excluding 683 members currently in the DROP). Eventually, 34 members are expected to terminate covered employment prior to retirement and forfeit eligibility for an employer provided benefit. 1,782 members are expected to receive monthly retirement benefits either by retiring directly from active service (including DROP), or by retiring from vested deferred status. 98 members are expected to become eligible for death-in-service or disability benefits.



#### **Expected Benefit Payments**

Shown below is a graph of projected benefit payments remaining in the Retirement System.



This chart illustrates the increased cash flow needs anticipated in the next 5-10 years as most of the individuals in the plan will be in payment status.



#### **Comments and Conclusion**

#### **Experience**

Experience was more favorable than assumed during the year ending June 30, 2017. The chart below shows the estimated total experience gain and the portion of the gain/loss due to investments.

### Development of Actuarial Gain/(Loss) (\$ millions)

	\$ Millions	
(1) UAAL as of June 30, 2016	\$	1,051.3
(2) POA Contribution FY 2017		18.3
(3) Interest at 6.75%		71.0
(4) Assumption and method changes		-
(5) Projected UAAL* as of June 30, 2017 (1) - (2) + (3) + (4)	\$	1,103.9
(6) Actual UAAL* as of June 30, 2017		1,045.8
Gain (Loss): (5) - (6)	\$	58.2
Gain (Loss) from Investments		88.3
Gain (Loss) from Liabilities		(30.1)

<sup>\*</sup> Unfunded Actuarial Accrued Liability.

The main sources of gains were:

- Investment experience
- Retirements (less members retired then assumed)
- Quits (more members quit then assumed)
- Mortality (less members died then assumed)

These gains were partially offset by experience losses. The main sources of the losses were:

- Data corrections and improvements (new AFC determinations, data clean up, etc.)
- Benefits for members terminating active status larger then modeled

#### Year-to-Year Reconciliation of Projected June 30, 2024 Contributions

The estimated FY 2024 contributions are very sensitive to changes in year-to-year experience. The chart below reconciles our estimate from the June 30, 2016 valuation to our estimate from this valuation (June 30, 2017).

		\$ Millions		
Estimated FY 2024 Employer Contribution from 6/30/2016 Valuation	\$	151.6		
Assumption and Method Changes		-		
Investment Loss (Gain)		(13.2)		
Other Experience		4.5		
Estimated FY 2024 Employer Contribution (Level Principal) from 6/30/2017 Valuation	\$	142.9		



#### **Comments and Conclusion**

#### **Annuity Reserve Fund (ARF)**

The ARF, as reported, was \$26 million higher than the related accrued liabilities for Retirees and Beneficiaries. If the Board chooses to transfer some or all of the \$26 million from the ARF to the Pension Accumulation Fund (PAF) within Component II, the transfer would reduce the UAAL.

#### **Annuity Savings Fund (ASF) Interest Credits**

The ASF fund is credited with the lesser of 5.25% interest and the total fund earnings. We understand that any earning in excess of 5.25% (that otherwise would have been credited to the ASF fund if not for the 5.25% cap) will be transferred to Component I assets, to the extent needed, for funding of transition liability. For purposes of calculating future refunds of member contributions, the ASF was assumed to earn 5.25% interest in all future years. However, since the fund earned approximately 10% during FY 2017, we expect that there will be a transfer of excess ASF interest to Component I in FY 2019 related to this year's performance. Approximately \$4.0 million was added to the liabilities in this report to account for anticipated excess earnings expected to occur as a result of return on assets in the 2017 fiscal year. We have discussed this additional liability with the Plan's auditors, who have indicated that the excess earnings transfer should not be included as a liability in the GASB 67 and 68 reports until it actually occurs.

#### Reserves

As discussed in the 2016 valuation report, the Annuity Reserve Fund does not appear to have been credited with any interest during the year (asset details provided were not sufficient to definitively determine). The interest credit to the Annuity Savings Fund is approximately 5.8% of the beginning of year ASF balance. However, that amount is approximately 4.4% of the sum of the ASF and ARF at the beginning of the year. We therefore recommend that the development of these reserves be reviewed. Note ASF interest credits are determined by Plan provisions and Board policy and are calculated by System staff.

#### **Census Data and Approximations**

We understand that data provided this year contained new estimates of the 2014 frozen AFC for active members. The active AFC provided this year was approximately 12% higher (on average) than the AFC provided for the 2016 valuation. In addition, benefit calculations we collected for members who retired or DROPed on and after 7/1/2017 support the 2017 reported AFC as being more accurate. We have therefore removed the AFC load that was used in prior valuations. However, the AFC provided for this valuation appeared to be unreasonably small for a portion of the population. Therefore, in cases where the AFC reported for this valuation was less than 75% of the AFC reported in the 2014 valuation, the AFC as reported in the 2014 valuation was used.

Data was reported separately for Component I and Component II. Additional time was needed to reconcile these two data sets as they came from different source data. Processing time for the valuation could be shortened if data for future valuations is reconciled before being provided to GRS. We would be happy to work with the Retirement System staff to help them provide the information that is needed for the valuation.



#### **Comments and Conclusion**

#### **Disability Retirees**

The Police and Fire Retirement System Combined Plan provides disability benefits for both Component I and Component II. Our understanding of the Component II freeze as it relates to duty disability benefits was that the only benefit payable from Component II would be the frozen accrued benefit, payable at the time of conversion to normal retirement (for members becoming disabled after 6/30/2014) and that any benefits payable during the period of disability would be paid from Component I. Data reported for this valuation is not consistent with that understanding. In addition, assets reported for Component I do not appear to be consistent with that interpretation. We again recommend the administration of the post-2014 duty disability benefits be reviewed.

#### **Option Factors**

The Board adopted new option factors for the Plan. However, we have not been provided with an effective date for the new factors. For the sake of simplicity, we have assumed the new factors apply to all retirements after the valuation date.

#### **Actuarial Assumptions**

The Retirement System routinely has five-year experience studies in accordance with the City ordinance. The last experience study for the period from July 1, 2007 through June 30, 2012 was started but not completed due to the bankruptcy. We conducted a review of the mortality experience in 2013. We recommend that the System consider the experience study schedule. The next experience study would be scheduled for the period from July 1, 2012 through June 30, 2017. However, in order to avoid distortions from the bankruptcy, the next experience study could be scheduled to begin just after the City emerged from bankruptcy. This, however, would suggest a study based on the period July 1, 2015 through June 30, 2020. We understand the Board has chosen to follow this suggestion and has scheduled the next experience study to begin subsequent to the June 30, 2020 valuation.

#### **Additional Contributions**

We understand the City has set aside money to be contributed to the General and Police and Fire Component II (Legacy) plans. We have not included any of this money in the valuations or projections since: 1) it has not been determined how the money will be split between the two Legacy plans; and 2) it has not been reported in the audited assets of the trust. Once the money has been contributed (or has been legally determined to be irrevocably allocated to the trust), we will reflect it.



# **Comments and Conclusion (Concluded)**

#### Restoration

This valuation assumes no future restoration of Component II benefits. Calculations related to restoration will be provided in a separate report at the Board's request. Any future restoration will be reflected beginning in the next valuation after being granted.

#### **Future Results**

While FY 2018 investment performance has not yet been provided to us, the S&P 500 and the DOW have so far both returned more than 6.75%. If the Retirement System's experience is similar, this will result in upward pressure on the funded status and downward pressure on the FY 2024 contribution requirements (below what is shown in this report).

The POA mandated contributions for FY 2018 and beyond are expected to defund the Retirement System from 74% to approximately 60% (see page 2), even if all assumptions are realized. In FY 2018, the POA mandated contributions will be about ¼ of the interest accrued on the UAAL.

#### Recommendation

We recommend that every potential action be taken to generate contributions to the Retirement System above those provided in the POA. Benefit payments to retirees in the Plan were just under \$300 million compared to FY 2017 contributions of \$18 million.

## **Prior Recommendation**

We understand the Retirement System is working on a project to compute the frozen accrued benefits for active and deferred members.

#### **Prior Recommendation**

The Board is currently working on the development of a funding policy for FY 2024 and beyond.

#### Conclusion

The funded status of the plan as of June 30, 2017 was very close to the funded status as of June 30, 2016 primarily due to strong investment performance. While it is possible this result will be similar in 2018 (based on general market performance to date) it is still likely that the funded status will decline between now and FY 2024 to approximately 60% if assumptions are met.





# Summary of Benefit Provisions (June 30, 2017)

## **Component II Frozen Benefits**

All Component II benefits are frozen as of June 30, 2014 based on service and average final compensation accrued as of that date and the provisions of the Detroit Police and Fire Retirement System as it existed on June 30, 2014 and all future Cost-of-Living Adjustments ("COLA's") were reduced from 2.25% to 1.0125% per year. The benefits evaluated in this report are the frozen reduced benefits. Component II benefits are payable after separation from service, upon meeting the eligibility conditions of the plan as it existed on June 30, 2014, regardless of whether the individual is eligible to receive a Component I benefit at that time.

Our understanding of the June 30, 2014 plan provisions is provided below for completeness. The material below is a non-legal summary and is not intended to cover all potential situations that could occur. If there are discrepancies between the description below, and appropriate legal documents, the latter necessarily govern.

## Age and Service Retirement

**Eligibility** - 25 years of service regardless of age. 20 years of service regardless of age for eligible DPOA and DFFA members. DFFA members must retire by age 60.

**Annual Amount** - An annuity equal to the actuarial equivalent of the member's accumulated contribution account plus a defined benefit, which, when added to the annuity will provide the following:

#### Pre-1969 Members

For all service earned up to April 5, 2011 for LSA and Fire equivalent members, and up to September 1, 2011 for DPOA and Fire equivalent members, 2.5% of AFC times the first 25 years of service, with a maximum allowance of 15/22 of a police officer's or firefighter's annual rate of compensation (actuarially reduced to reflect early payment).

For all service earned after April 5, 2011 for LSA and Fire equivalent members, and after September 1, 2011 for DPOA and Fire equivalent members, 2.1% of AFC times the first 25 years of service, with a maximum allowance of 15/22 of a police officer's or firefighter's annual rate of compensation.

#### 1969 Plan Members

For all service earned up to April 5, 2011 for LSA and Fire equivalent members, and up to September 1, 2011 for DPOA and Fire equivalent members, 2.5% of AFC times the first 25 years of service plus 2.1% of AFC times each of the next 10 years of service.

For all service earned after April 5, 2011 for LSA and Fire equivalent members, and after September 1, 2011 for DPOA and Fire equivalent members, 2.1% of AFC times each year of service, up to 35 years of service.

Members may elect to receive their accumulated contribution account in a lump sum after 25 years of service (20 years of service for eligible DPOA and DFFA members). The defined benefit at retirement is then reduced by the actuarial equivalent of the amount of principal withdrawn. No reduction is made with regard to the interest portion of the withdrawal. Pre-1969 plan members may elect 1969 plan benefits at the time of retirement.



# Summary of Benefit Provisions (June 30, 2017) (Continued)

Type of Average Final Compensation (AFC) - Average of the current compensation for the ranks held in each of last 5 years (last 3 years for DPCOA, Executive Members and their Fire equivalents). Pension benefits for non-union employees may not be diminished due to a reduction in compensation because of fiscal emergency. AFC includes prior longevity distributions during the averaging period in accordance with the following schedule: 1% of compensation after 5 years of service, 2% after 11 years, 3% after 16 years and 4% after 21 years. A member may elect that upon retirement or upon death before retirement either (i) a lump sum payment equal to 85% (100% for DPOA and DPCOA members) of the amount of his or her unused accumulated sick leave bank, or (ii) to have the 3-year average of 25% of the value of the accumulated unused sick leave bank added to his or her AFC. Any member electing the AFC adjustment option will also be paid a lump sum equal to the remaining value of the sick leave bank as provided in (i) above. Lump sum payments are not paid by the Retirement System.

## **Deferred Retirement (Vested Benefit)**

Eligibility - 10 years of service for DPOA and Fire equivalents, age 40 with 8 years of service for all others.

**Annual Amount** - Same as regular retirement but based on average final compensation and credited service at the time of termination.

Benefit Commencement - DPOA and Fire equivalent members hired after 6/30/1985: Unreduced benefit begins at age 62. All other members: Unreduced benefit begins at the age when the member would have first been eligible for regular retirement had the member continued in City service. All members may elect a reduced benefit payable immediately.

Note, for valuation purposes, the frozen accrued benefit was valued in the event of a death or disability. The following death and disability provisions are provided for historical purposes only.

### **Duty Disability Retirement**

**Eligibility** - No age or service requirement.

**Annual Amount** – A basic benefit of 50% of final compensation as of June 30, 2014 and a supplemental benefit of 16-2/3% of final compensation as of June 30, 2014 is payable for 24 months. After 24 months, members disabled from any occupation continue to receive both benefits; otherwise, only the 50% benefit is then payable. Upon attaining 25 years of service, the disability benefit is 50% of final compensation as of June 30, 2014. Members convert to regular retirement benefit at age 65. Worker's compensation payments are offset. Members who have already filed under the old duty disability plan will receive 66-2/3% of final compensation as of June 30, 2014 payable to eligibility date for regular retirement.

## **Non-Duty Disability Retirement**

*Eligibility* - 5 years of service.

**Annual Amount** - Computed as a regular retirement benefit, but based on average final compensation and credited service at the time of disability. Minimum benefit is 20% of average final compensation.

## **Duty Death Before Retirement**

**Eligibility** - No age or service requirement.



# **Summary of Benefit Provisions** (June 30, 2017) (Concluded)

**Annual Amount** - Surviving spouse receives 5/11 of police officer's or firefighter's compensation and each child under age 18 receives 1/10 of such compensation with a maximum total of 7/33 of such compensation as of June 30, 2014. If there is no surviving spouse, each child receives 1/4 of such compensation with a maximum total of 1/2 of such compensation. If there is no surviving spouse or children, each dependent parent receives 1/6 of such compensation. Worker's compensation payments are offset.

# **Non-Duty Death Before Retirement**

Eligibility - No age or service requirement.

**Annual Amount** - Same as a regular retirement benefit to a surviving spouse, but reduced in accordance with a 100% joint and survivor option election. Minimum benefit is 20% of average final compensation as of June 30, 2014. Each child under 18 receives 1/7 of Police Officer's or Firefighter's compensation with a maximum total of 2/7 of such compensation. If there is no spouse or children, each dependent parent receives 1/7 of such compensation.

## **Post-Retirement Cost-of-Living Adjustments**

#### **Pre-1969 Members**

 Allowances increase in proportion to active member compensation for the corresponding rank. These increases are not considered COLAs and are therefore not reduced under the POA.

#### 1969 Plan Members

Police retired after July 1, 2001, certain Police classes retired after July 1, 1998 and all Fire members: For all service earned up to April 5, 2011 for LSA members (September 1, 2011 for DPOA members) pensions increase by 2.25% of the **current** pension amount each July 1. No cost-of-living adjustments for service earned after April 5, 2011 for LSA members (September 1, 2011 for DPOA members). COLA is reduced by 45% according to the POA.

#### **Member Contributions**

5% of covered compensation payable until first eligible for regular retirement. Interest on member contributions provides benefits in addition to the formula benefit.

#### **DROP Plan**

Members with 25 years (20 years for DPOA members) of service may elect to participate in the DROP. When a DROP election is made, the member ceases to accrue any further age and service retirement benefits. Seventy-five percent (75%) of the member's benefit (accrued to their DROP date) is contributed to a DROP account (a defined contribution account). At retirement the member is entitled to the balance in the DROP account and a monthly benefit equal to 100% of their benefit accrued to their DROP date, increased by any post-retirement increases that the member would have received, had the member been retired. Fire members must retire from the DROP plan at age 60. Participation in the DROP is limited to 10 years for LSA members electing to DROP after April 5, 2011.



# **Asset Information Furnished for Valuation**

# Reported Assets (Market Value)

Market Value - June 30, 2017							
Cash and Cash Equivalents	\$ 98,873,797						
Investments at fair value	2,824,592,231						
Receivables	76,065,900						
Cash and Investments held as							
collateral for securities lending	212,806,635						
Capital Asset - Net	267,822						
Accounts Payable	(290,464,407)						
<b>Total Current Assets</b>	\$ 2,922,141,978						



# **Asset Information Used for Valuation**

#### **Reserve Accounts**

	Fund B	alances
Funds	June 30, 2017	June 30, 2016
Annuity Savings	\$ 90,769,845	\$ 104,670,218
Annuity Reserve	30,372,574	50,666,639
Total Annuity Funds	121,142,419	155,336,857
Pension Accumulation	(5,688,439)	(32,359,899)
Pension Reserve	2,800,881,977	2,821,565,851
Accrued Liability Fund Reserve	0	0
Survivor Benefit	5,806,021	5,927,641
Market Stabilization Fund	0	0
Total Pension Funds	2,800,999,559	2,795,133,593
Total Fund Balances	\$2,922,141,978	\$2,950,470,450

# **Revenues and Expenditures**

	Pension Funds	Annuity Funds +	Total Funds
Market Value July 1, 2016	\$ 2,795,133,593	\$155,336,857	\$2,950,470,450
Revenues			
Member Contributions	7,532	6,523	14,055
Employer Contributions	18,300,000	0	18,300,000
Investment Income	277,289,515	5,108,897	282,398,412
Less Investment Expense	0	0	0
Other Income	1,075,880	415,709	1,491,589
Total	\$ 296,672,927	\$ 5,531,129	\$ 302,204,056
Expenditures			
Benefit Payments	286,373,304	294,065	286,667,369
Refund of Member Contributions	0	19,431,502	19,431,502
Other	0	20,000,000	20,000,000
Administrative Expenses	4,433,657	0	4,433,657
Total	\$ 290,806,961	\$ 39,725,567	\$ 330,532,528
Other Adjustment	\$ 0	\$ 0	\$ 0
Market Value June 30, 2017	\$2,800,999,559	\$121,142,419	\$2,922,141,978
Market Value Rate of Return	10.3%	4.4%	10.1%

<sup>+</sup> Reported Market Value of Annuity Savings Fund (ASF) and Annuity Reserve Fund (ARF). The ARF is credited with a fixed rate of return by the Plan document/ordinance (see comment on page 9). ASF interest credit is determined by the Board based on parameters set forth in the Plan document/ordinance.

Rates of return are dollar weighted estimates assuming mid-year cash flows with the exception of the EOY employer contributions and BOY \$20 million transfer to Component I. "Other Income" was treated as investment income.



# Retirees and Beneficiaries as of June 30, 2017 Tabulated by Attained Age<sup>®</sup>

	Age	& Service	D	Disability		Disability Death-in-Service		th-in-Service		Totals
Attained		Monthly		Monthly		Monthly		Monthly		
Age	No.	Allowances	No.	Allowances	No.	Allowances	No.	Allowances		
Under 20*	7	\$ 22,316			41	\$ 20,742	48	\$ 43,058		
20-24	2	4,974					2	4,974		
25-29	2	2,982	1	\$ 2,964			3	5,946		
30-34	4	7,028	1	2,968			5	9,996		
35-39	6	9,338	47	140,798	7	12,517	60	162,653		
40-44	41	68,630	75	232,090	12	20,039	128	320,759		
45-49	152	287,313	113	356,667	13	21,982	278	665,962		
50-54	350	943,999	116	348,080	13	24,091	479	1,316,170		
55-59	412	1,182,532	127	360,318	15	28,614	554	1,571,464		
60-64	798	2,424,231	196	551,034	38	72,530	1,032	3,047,795		
65-69	1,371	4,461,919	410	1,027,313	46	81,997	1,827	5,571,229		
70-74	1,183	3,561,042	352	860,304	34	59,994	1,569	4,481,340		
75-79	708	1,965,662	129	310,082	21	36,379	858	2,312,123		
80-84	375	877,568	45	120,015	12	26,672	432	1,024,255		
85-89	429	961,344	47	120,008	21	43,169	497	1,124,521		
90-94	289	580,142	29	73,922	10	21,257	328	675,321		
95 & Over	74	137,159	12	32,815	1	1,990	87	171,964		
Totals	6,203	\$17,498,179	1,700	\$4,539,378	284	\$471,973	8,187	\$22,509,530		

<sup>@</sup> Includes both pre-1969 and 1969 retirees. Allowances being paid to DROP members are not reflected. Allowances shown are amounts as reported in the data.

# **Inactive Vested Members June 30, 2017**

Attained Age	No.	Estimated Annual Allowances
Under 40	88	\$1,440,086
40-44	100	1,957,420
45-49	101	2,291,722
50-54	60	1,326,149
55-59	33	814,971
60-64	16	383,017
65 & over	26	706,346
Totals	424	\$8,919,711



<sup>\*</sup> May include records with incorrect birth dates reported.

# Pre-1969 Retirees and Beneficiaries as of June 30, 2017 Tabulated by Attained Age

	Age & Service#		Disability#		Death-in-Service			Totals
Attained		Monthly		Monthly		Monthly		Monthly
Age	No.	Allowances	No.	Allowances	No.	Allowances	No.	Allowances
40-44	1	\$ 1,887					1	\$ 1,887
45-49	1	1,121					1	1,121
55-59	6	6,777					6	6,777
60-64	5	6,251			2	\$ 4,096	7	10,347
65-69	34	61,849	1	\$ 2,206	8	16,878	43	80,933
70-74	262	529,173	109	254,135	12	23,902	383	807,210
75-79	365	802,992	93	216,448	17	29,843	475	1,049,283
80-84	259	537,628	30	68,810	8	16,426	297	622,864
85-89	278	538,509	43	108,086	20	39,527	341	686,122
90-94	242	463,430	26	64,986	9	19,121	277	547,537
95 & Over	71	130,248	12	32,815	1	1,990	84	165,053
Totals	1,524	\$3,079,865	314	\$747,486	77	\$151,783	1,915	\$3,979,134

<sup>#</sup> Includes survivor beneficiaries of service and disability retirees.

# **DROP Participants June 30, 2017**

Attained Age	No.	Estimated Monthly Allowances &		
Under 25	3	\$ 4,744		
35-39	5	6,381		
40-44	61	83,934		
45-49	124	220,481		
50-54	211	523,894		
55-59	181	505,139		
60-64	72	247,708		
65-69	24	95,737		
70-74	2	8,946		
Totals	683	\$1,696,964		

 $<sup>\&</sup>amp;\,$  Reflects the 75% of reported monthly benefits being paid into DROP accounts.



# Active Members as of June 30, 2017 by Attained Age and Years of Service (Excludes DROP)

Note the following active member schedules show eligibility service (total service) and reported payroll as of the valuation date. However, benefits are based on service and AFC as of June 30, 2014.

# **Police Members**

	Years of Service to Valuation Date								Totals
Attained									Valuation
Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Payroll
20-24	10							10	\$ 481,331
25-29	45	21						66	3,441,587
30-34	22	70	16	1				109	6,195,940
35-39	12	46	44	112	3			217	12,898,416
40-44	3	24	27	241	66			361	22,327,742
45-49	4	18	12	227	127	4		392	25,402,973
50-54	1	7	6	92	51	6	4	167	10,402,849
55-59	1	3	1	26	15	2	1	49	3,034,951
60				2	1		1	4	242,379
61			1	1	1			3	174,722
62					1	1		2	206,656
63				1			1	2	113,088
64						1		1	78,703
68				1				1	57,675
69						1		1	58,524
Totals	98	189	107	704	265	15	7	1,385	\$85,117,536

## **Fire Members**

		Ye			Totals				
Attained									Valuation
Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Payroll
20-24	8							8	\$ 387,119
25-29	26	2	1					29	1,369,429
30-34	20	3	3	1				27	1,380,589
35-39	9	8	26	40	1			84	4,759,217
40-44	1	2	24	77	16			120	6,977,883
45-49	2	2	12	78	42	16		152	9,173,467
50-54		2	1	20	23	26	5	77	5,032,066
55-59			1	13	10	5	3	32	2,091,050
Totals	66	19	68	229	92	47	8	529	\$31,170,820



# Total Active Members as of June 30, 2017 by Attained Age and Years of Service (Excludes DROP)

Note the following active member schedules show eligibility service (total service) and reported payroll as of the valuation date. However, benefits are based on service and AFC as of June 30, 2014.

# **Total Members**

		Yea	rs of Servi	ce to Valu	ation Da	te			Totals
Attained									Valuation
Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Payroll
20-24	18							18	\$ 868,450
25-29	71	23	1					95	4,811,016
30-34	42	73	19	2				136	7,576,529
35-39	21	54	70	152	4			301	17,657,633
40-44	4	26	51	318	82			481	29,305,625
45-49	6	20	24	305	169	20		544	34,576,440
50-54	1	9	7	112	74	32	9	244	15,434,915
55-59	1	3	2	39	25	7	4	81	5,126,001
60				2	1		1	4	242,379
61			1	1	1			3	174,722
62					1	1		2	206,656
63				1			1	2	113,088
64						1		1	78,703
68				1				1	57,675
69						1		1	58,524
Totals	164	208	175	933	357	62	15	1,914	\$116,288,356

	Group Averages							
	Doline	Fine	Total					
	Police	Fire	Total					
Age: Service:	42.8 years	43.4 years	43.0 years					
Service:	16.0 years	16.7 years	16.2 years					
Annual Pay:	\$61,457	\$58,924	\$60,757					



# **Reconciliation of Reported Data** as of June 30, 2017

# **Active Data**

A) B) C)	Count reported in PF_Benefits table  Not in PF_Benefits but in Hybrid file and GC_Benefits  In prior year Legacy active data and Hybrid data but not in	2,882 -
-,	current PF Benefits	-
D)	In PF_Benefits file but not in Hybrid file	(273)
E)	Hired after valuation date	(2)
F)	No hire date in Hybrid file	-
G)	Zero salary in Hybrid file	-
H)	Non-active Status	(6)
I)	Non-eligible class code & bargaining unit	-
J)	Agency "88"	-
K)	Also in retiree file (including DROP)	(686)
L)	Rehire estimated termination prior to 2011	(1)
M)	Actives excluding DROP	1,914
	Poting d Date	
	Retired Data	
A)	Number of records reported on data file	42,360
B)	Number of records not in P/F plan	(26,636)
C)	Records not currently in receipt of benefits	(6,709)
D)	Component I (Hybrid) records	(145)
E)	Records in DROP	(683)
F)	Number of records valued	8,187
	Deferred Data	
A)	Number of records reported on data file	406
B)	In Legacy active file but not otherwise in database and not	
	in Hybrid active file	63
C)	Valued as inactive in prior year and would not have	
	otherwise been valued this year	211
D)	Valued as a vested active member in prior year but not in	
	this year's active file and would not have otherwise been	
	valued this year	142
E)	Non-eligible bargaining unit	(7)
F)	In General file with Police and Fire Revenue Group	49
G)	In Police and Fire file with General Revenue Group	(18)
H)	Valued as Legacy Retiree	(344)



I)

J)

Other Changes

**Duplicate Records** K) Less than 8 years of service

Number of records to value

(2)

(80)

424

# **Data Approximations and Assumptions**

## **Active**

For active members, frozen AFC amounts and frozen service as of June 30, 2014 was reported. For purposes of this valuation, we matched the June 30, 2017 actives to the active data reported for the June 30, 2014 valuation to check against AFC as of June 30, 2014. In cases where the frozen AFC as reported in the 2017 data file was less than 75% of the AFC as reported on the 2014 data file, the AFC as reported on the 2014 data file was used. This boundary was determined after an analysis of the raw AFC data showed that the AFC for several members was unreasonably low. The class code used to distinguish between LSA and DPOA was taken from the 2014 data file.

### **Deferred**

Data provided for deferred vested members was incomplete. As part of the processing of deferred member data, we attempted to fill in missing data with data from: 1) the previous year's deferred file; 2) the current year's active file; and/or 3) the previous year's active files. In cases where AFC was still incomplete after comparing to other files, we used \$30,000 to estimate the AFC. Since vesting service is not directly provided on the file, we estimated vesting service based on reported benefit service increased by the elapsed time between date of termination and June 30, 2014. Members with estimated vesting service of less than 8 years were assumed to be non-vested and were not valued.

# **Retired and Beneficiary**

Adjustment assumptions include:

- In cases where the benefit is identified to be a joint and survivor benefit and a beneficiary is not listed in the data, it was assumed that male spouses were 3 years older than females;
- For non-equated members that elected a pop-up benefit, the pop-up amount is estimated based on the chosen option and benefit amounts provided in the data;
- Benefits for dependent children are assumed to cease at age 21; and
- For non-converted disabled members, converted benefits are:
  - o assumed to commence at age 65; and
  - o estimated, reflecting the changes from 66-2/3% of Final Compensation to 50% of Final Compensation.

Please see our 2017 data summary letter dated April 2, 2018 for additional details.





# Summary of Assumptions Used for DPFRS Actuarial Valuation Assumptions Adopted by Board of Trustees After Consulting with Actuary

# **Assumption Review**

All assumptions are estimates of future experience except as noted. If the rationale for the assumptions is based on experience studies, it is noted.

# **Economic Assumptions**

**The investment return rate** used in the valuation was 6.75% per year, compounded annually (net of investment and administrative expenses). This assumption is prescribed by the Eighth Amended Plan for the Adjustment of Debts of the City of Detroit (POA).

**Price inflation** is not directly used in the valuation. For purposes of assessing the reasonability of the investment return assumption we assumed price inflation of 2.50% per year.

# **Non-Economic Assumptions**

The mortality table used to measure retired life mortality is the RP-2014 Blue Collar Annuitant Table for males and females. Tables were extended below age 50 with a cubic spline to the published Juvenile rates. Pre-retirement mortality is the RP-2014 Blue Collar Employee Tables for males and females. The tables are projected to be fully generational, based on the 2-dimensional, sex distinct mortality improvement scale MP-2014. This table was first used as of June 30, 2014. The rationale for the mortality assumption is based on the 2008-2013 Mortality Experience Study issued February 13, 2015.

**The probabilities of age/service retirement** for members eligible to retire are shown on page 28. The rationale is based on the 2002-2007 Experience Study. However, probabilities were modified effective with the June 30, 2014 valuation to reflect a change in the modeling of future DROP members, consistent with the plan closure. The revised probabilities were selected so that, when combined with the model change, the effect on the present value of benefits would be immaterial.

**The probabilities of separation** from service (including *death-in-service*) are shown for sample ages on page 29. These probabilities were first used for the June 30, 2008 valuation. The rationale is based on the 2002-2007 Experience Study.



# Miscellaneous and Technical Assumptions June 30, 2017

Marriage Assumption: 100% of males and 100% of females are assumed to be married for purposes

of death-in-service benefits. This assumption accounts for potential

dependent children/dependent parent death benefits. No other assumption

is made for surviving children/dependent parents. Male spouses are

assumed to be three years older than female spouses.

Pay Increase Timing: N/A

**Decrement Timing:** Decrements are assumed to occur mid-year.

Eligibility Testing: Eligibility for benefits is determined based upon the age nearest birthday

and service nearest whole year on the date of decrement.

**Decrement Relativity:** Decrement rates are used directly from the experience study, without

adjustment for multiple decrement table effects.

**Decrement Operation:** Disability and mortality decrements do not operate during the first 5 years

of service. Disability and withdrawal do not operate during retirement

eligibility.

**Incidence of Contributions:** Employer contributions are assumed to be received on the last day of the

fiscal year.

**Longevity in AFC:** Longevity payments were included directly in the AFC data provided by the

System. No further adjustment was included.

Unused Sick Leave Payout: Sick leave banks as of June 30, 2014 were included in the 2014 data file

provided by the System. No further adjustment to the sick banks was

included.

**Post-Retirement COLA:** Active members are assumed to receive a 0.9% COLA rather than 1.0125%

because the annuity portion is not subject to the COLA. Post-retirement

increases for retired members were based on the plan in effect at

retirement. For the pre-69 plan members, future COLA's are assumed to be the same as wage inflation for active members (not reduced in POA). For other members retiring before 2014, the COLA rate is prorated by the ratio of COLA eligible service to total service at retirement before applying the POA mandated reduction to 1.0125%. The service ratio is provided on the

data file.

**AFC Period:** AFC data was provided by the System for the June 30, 2014 (date of freeze)

valuation.

**Disability Change Age:** The duty disability benefit is assumed to change at normal retirement age.



# Miscellaneous and Technical Assumptions June 30, 2017 (Concluded)

**DROP Assumption:** All active members not in the DROP are assumed to have a 40% chance of

retiring or entering the DROP in their first five years of retirement eligibility

with a 60% chance of entering the DROP.

**Workers Comp Offset:** No Workers Compensation offsets are assumed for duty disability benefits.

**DROP Account:** DROP account balances are not reported. No liability is included for DROP

account balances.

Class Codes: For valuation purposes, members are categorized as DPOA, DFFA or LSA

based on class codes provided by the Retirement System and are primarily used in the valuation to determine normal retirement eligibility (20 & Out versus 25 & Out). The class codes used for this valuation were taken from the 2014 data file. Therefore, counts in the valuation may not represent

actual membership in the respective associations.

Frozen Benefit Estimate: Reported frozen AFC was adjusted to include 25% of unused sick leave (to a

maximum of 25 days per year of service).

**Form of Payment:** The actuarial equivalent basis for optional forms of payment and early

retirement are based on the RP-2014 Mortality Table with Blue Collar adjustments projected 11 years, a 6.75% interest rate, 90%/10% unisex mix and a 1.0125% COLA assumption per System Policy. Annuity withdrawal factors use the same mortality and interest rate assumptions with a 0% COLA assumption. No adjustment has been made for alternate forms of

payment elections. Principal balances of accumulated member

contributions were converted to life annuity offsets based on plan factors

for the valuation.

**Retiree Pop-Up Factor:** If a retiree has a pop-up option but no pop-up factor is provided in the data,

the pop-up factor is determined by using an average age at retirement of

50.2, beneficiary age of 47.2, and the optional form of payment

assumptions (determined above).

**Member Contributions:** Member contributions to this Component II plan are assumed to have

ceased with the bankruptcy. However, for purposes of determining refunds on member contributions, contribution balances are assumed to earn 5.25%

interest.

**Limit Testing:** We understand the System has specific outside counsel regarding I.R.C.

section 415 testing. We have not adjusted liabilities for potential 415 limits.

The rationale for the miscellaneous and technical assumptions is the 2002-2007 Experience Study, modified as necessary for changes in data or administration.



# **Funding Methods**

**The unit credit cost method** was used in determining liabilities and normal cost. Under this method, there is no normal cost since benefits are frozen and there are no future accruals and Actuarial Accrued Liability is the present value of each individual's accrued benefit.

**Unfunded Actuarial Accrued Liabilities (UAAL).** UAAL contribution is not actuarially determined. Actual employer contributions through June 30, 2023 are set by the POA. The funding policy after 2023 has not yet been established by the Board.

**Employer contribution dollars** were assumed to be *paid in a single sum on the last day* of the employer fiscal year. (Adopted for the June 30, 1979 actuarial valuation.)

Present assets are set equal to the Market Value in accordance with the POA.

**The data about persons now covered and about present assets** was furnished by the System's administrative staff. Although examined for general reasonableness, the data was not audited by the actuary.



# Single Life Retirement Values Based on RP-2014 Blue Collar for Males and Females

Sample Attained Ages	Future Life Expectancy (Years)				
in 2017	Men Wome				
45	39.48	42.84			
50	34.50	37.77			
55	29.71	32.85			
60	25.14	28.08			
65	20.80	23.48			
70	16.75	19.11			
75	13.05	15.08			
80	9.77	11.48			



# **Probabilities of Service Retirement**

	Percent of Eligible Active								
	Members Retiring within Next Year								
	Pol	lice	Fire						
Service	20 & Out	25 & Out	20 & Out	25 & Out					
19	40%		40%						
20	40%		40%						
21	40%		40%						
22	40%		40%						
23	40%		40%						
24	100%	40%	100%	40%					
25	100%	40%	100%	40%					
26	100%	40%	100%	40%					
27	100%	40%	100%	40%					
28	100%	40%	100%	40%					
29	100%	100%	100%	100%					
30	100%	100%	100%	100%					
31	100%	100%	100%	100%					
32	100%	100%	100%	100%					
33	100%	100%	100%	100%					
34	100%	100%	100%	100%					
35	100%	100%	100%	100%					
36	100%	100%	100%	100%					
37	100%	100%	100%	100%					
38	100%	100%	100%	100%					
39	100%	100%	100%	100%					
40	100%	100%	100%	100%					
Ref	922	922	922	922					

	Percent of Eligible Active Members Retiring within Next Year					
Age	Police	Fire				
60	40%	100%				
61	40%	100%				
62	40%	100%				
63	40%	100%				
64	40%	100%				
65	100%	100%				
66	100%	100%				
67	100%	100%				
68	100%	100%				
69	100%	100%				
70	100%	100%				
Ref	922	1				

Members eligible for 20 & Out are assumed to be first eligible for normal retirement after 19 years of service due to their ability (and experience) to purchase service. Members eligible for 25 & Out are assumed to be eligible for normal retirement after 24 years of service due to their ability (and experience) to purchase service. Members are also eligible to retire at age 60 with no service requirement. The rationale for these assumptions is the 2002-2007 Experience Study.



# **Probabilities of Separation**

		% of Active Members Withdrawing					
Sample	Years of	within Next Year					
Ages	Service	Police	Fire				
ALL	0	8.50%	5.00%				
	1	7.50%	4.00%				
	2	6.00%	3.00%				
	3	5.00%	2.00%				
	4	4.50%	2.00%				
25	5 & Over	4.50%	1.96%				
30		3.30%	1.62%				
35		2.30%	1.11%				
40		1.70%	0.77%				
45		1.50%	0.60%				
50		1.10%	0.51%				
55		0.80%	0.51%				
60		0.80%	0.51%				
Ref		566	230				
		207	113 x 0.85				

	% of Active Members Becoming Disabled within Next Year											
Sample	Police			Fire								
Ages	Or	dinar	y	Duty		Ordinary			Duty			
25	0.06%		0.13%			0.07%			0.34%			
30	C	0.07%			0.19% 0.08%				0.52%			
35	C	0.08%		0.34%		0.09%		0.90%				
40	C	).11%		0.49%			0.12%		1.30%			
45	0.16%		0.73%		0.18%		1.92%					
50	0.47%		1.16%		0.53%		3.06%					
55	C	).73%		1.96%		0.82%		5.18%				
60	C	).83%		2.82%		0.94%		7.47%				
Ref	105	Х	0.75	90	Х	0.85	105	Х	0.85	90	Х	2.25

The rationale for these assumptions is the 2002-2007 Experience Study.



# **Glossary**

**Actuarial Accrued Liability**. The difference between (i) the actuarial present value of future plan benefits, and (ii) the actuarial present value of future normal cost. Sometimes referred to as "accrued liability" or "past service liability."

**Accrued Service**. The service credited under the plan which was rendered before the date of the actuarial valuation.

**Actuarial Assumptions**. Estimates of future plan experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and salary increases. Decrement assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

**Actuarial Cost Method**. A mathematical budgeting procedure for allocating the dollar amount of the "actuarial present value of future plan benefits" between the actuarial present value of future normal cost and the Actuarial Accrued Liability. Sometimes referred to as the "actuarial funding method."

**Actuarial Equivalent**. A single amount or series of amounts of equal value to another single amount or series of amounts, computed on the basis of the rate(s) of interest and mortality tables used by the plan.

**Actuarial Present Value**. The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

AFC. Average Final Compensation.

**Amortization**. Paying off an interest-bearing liability by means of periodic payments of interest and principal, as opposed to paying it off with a lump sum payment.

ARF. Annuity Reserve Fund.

**ASF.** Annuity Savings Fund.

Contribution Budgeting Liability. An expected return based measure of pension obligation.

**DPOA.** Detroit Police Officers Association.

**DFFA.** Detroit Fire Fighters Association.

**DPCOA.** Detroit Police Command Officers Association.

**DROP.** Deferred Retirement Option Program.



# **Glossary (Concluded)**

**Experience Gain (Loss)**. A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions during the period between two actuarial valuation dates, in accordance with the Actuarial Cost Method being used.

**LSA.** Lieutenants and Sergeants Association.

**Normal Cost**. The annual cost assigned, under the actuarial funding method, to current and subsequent plan years. Sometimes referred to as "current service cost." Any payment toward the Unfunded Actuarial Accrued Liability is not part of the Normal Cost.

PAF. Pension Accumulation Fund.

**POA.** The 8<sup>th</sup> Amended Plan for the Adjustment of the Debt of the City of Detroit.

**Reserve Account**. An account used to indicate that funds have been set aside for a specific purpose and are not generally available for other uses.

**Solvency Liability**. A market-based measure of the present value of accrued benefits at a municipal bond discount rate unadjusted for the credit quality of the plan sponsor.

**Unfunded Actuarial Accrued Liability**. The difference between the Actuarial Accrued Liability and Valuation Assets. Sometimes referred to as "unfunded accrued liability."

Valuation Assets. The value of current plan assets recognized for valuation purposes.

