

The General Retirement System of the City of Detroit

Annual Actuarial Valuation of Component I
As of June 30, 2020





April 30, 2021

Board of Trustees
The General Retirement System of the City of Detroit

**Re: The General Retirement System of the City of Detroit Actuarial Valuation of Component I
as of June 30, 2020**

Dear Board Members:

The results of the June 30, 2020 Annual Actuarial Valuation of Component I of the General Retirement System of the City of Detroit (DGRS) are presented in this report.

Based on our understanding, the mandated contribution rates shown on page 1 are in compliance with the Component I Plan and the City's Plan of Adjustment (POA) as approved by the Bankruptcy Court. The amount shown should not be considered a recommendation by the actuary. While a recommended level of contributions is outside the scope of the assignment, it is likely that the actuary would have recommended higher contributions than shown. Users of this report should be aware that contributions made at the POA and Plan required rate do not guarantee benefit security.

The funding level and estimated costs of the Plan shown in this report are based on the actuarial assumptions disclosed in Section F. This report includes some risk metrics on page 6, but does not include a robust assessment of the risks of future experience not meeting the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment. We encourage a review and assessment of investment and other significant risks that may have a material effect on the Plan's financial condition.

This report was prepared at the request of the Board and is intended for use by the Retirement System and those designated or approved by the Board. This report may be provided to other parties only in its entirety and only with the permission of the Board. Authorized or unauthorized use of this report by other parties does not create a liability between Gabriel, Roeder, Smith & Company and the other party.

The purpose of the valuation is to measure the System's funding progress and to provide a five-year funding projection. The five-year projection is to assist the Board with its duties related to Section 9.5 of the Combined GRS Plan. This report should not be relied on for any purpose other than the purposes described herein. Determinations of financial results, associated with the benefits described in this report, for purposes other than those identified above may be significantly different.

The findings in this report are based on data and other information through June 30, 2020. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

This valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this Plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our scope of expertise and was not performed.

The valuation was based upon information furnished by the Retirement System staff, concerning Retirement System benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal reasonability and year-to-year consistency, but did not audit the information. We are not responsible for the accuracy or completeness of the information provided by the Retirement System staff. More details are provided in the data section of this report.

This report was prepared using certain assumptions as described in the section of this report entitled Methods and Assumptions. The actuarial cost method is the Entry Age Actuarial Cost Method as prescribed by Section 9.3(1) of the Combined GRS Plan. The assumed rate of return is 6.75% for valuations through June 30, 2023 as prescribed by Section 1.16(3) of the Combined GRS Plan. Except for the assumed rate of investment return, the actuarial assumptions used for the valuation are set by the Board based upon advice of the actuary and other parties. The actuarial cost method and assumed rate of investment return of 6.75% are, therefore, prescribed methods and assumptions set by another party as discussed in Actuarial Standard of Practice No. 4. In our judgment, all of the actuarial assumptions used for the valuation are reasonable for purposes of the measurement contained herein.

This report was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge, the information contained in this report is accurate and fairly presents the actuarial position of Component I of the General Retirement System of the City of Detroit as of the valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices and with the Actuarial Standards of Practice issued by the Actuarial Standards Board.

David T. Kausch and Judith A. Kermans are Members of the American Academy of Actuaries (MAAA) and meet the Academy's Qualification Standards to render the actuarial opinions contained herein.

The signing individuals are independent of the plan sponsor. Gabriel, Roeder, Smith & Company will be pleased to review this valuation and report with the Board of Trustees and to answer any questions pertaining to the valuation.

Respectfully submitted,

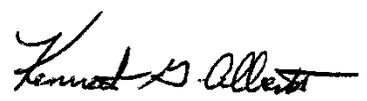
GABRIEL, ROEDER, SMITH & COMPANY



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Kenneth G. Alberts



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SECTION A

INTRODUCTION

Executive Summary

(\$ in Millions)

The executive summary provides an overview of the valuation report. It cannot be used as a substitute for a thorough reading of the full report.

Valuation Date	June 30, 2020	June 30, 2019
Contributions For Fiscal Year Ending	June 30, 2022	June 30, 2021
Employer Contributions		
Mandated Percentage of Covered Payroll	5.00 %	5.00 %
Estimated Annual Amount (Mandated Contributions only) \$	13.9 \$	14.4
Membership		
Number of:		
Active Members	5,106	5,794
Retirees and Beneficiaries	389	314
Legacy Disabled [#]	119	123
Inactive, Nonretired Members	880	838
Total	6,494	7,069
Valuation Payroll	\$ 271.4	\$ 280.1
Assets		
Market Value (1) [^]	\$ 152.6	\$ 130.3
Return on Market Value (net of administrative expenses)	(2.58)%	1.23 %
Actuarial Information (Assuming 0.5% VPIF)		
Total Normal Cost Rate	7.82 %	7.71 %
Member Contribution Rate	4.00 %	4.00 %
Employer Normal Cost Rate	3.82 %	3.71 %
Actuarial Accrued Liability (2)	\$ 188.1	\$ 160.8
Unfunded Actuarial Accrued Liability: (2) - (1)	35.5	30.5
Funded Ratio: (1) / (2)	81.1%	81.0%
Equivalent Single Amortization Period	14	10
Employer Rate needed for 15-Year Amortization	4.92%	4.60%
Additional Funding Information (Assuming a full 2.0% VPIF)		
Employer Normal Cost Rate	4.67 %	4.58 %
Equivalent Single Amortization Period	Over 100 Years	Over 100 Years
Employer Rate needed for 15-Year Amortization	6.53%	6.12%
Risk Metrics (Assuming 0.5% VPIF)		
Actuarial Accrued Liability Divided by Payroll	0.7	0.6
Market Value of Assets Divided by Payroll	0.6	0.5

[^] Includes \$1.2 and \$9.0 million excess ASF interest transfer from Component II occurring during the year ending June 30, 2020 and June 30, 2019, respectively.

[#] See Comment 4 on page 9.

Notes: VPIF is the Variable Pension Improvement Factor or ad hoc COLA.

Please see pages 8-11 of the report for important comments regarding valuation results.

An estimate of the probability of future contributions being made was outside the scope of this project, not required by actuarial standards, and, therefore, was not made.



Development of Normal Cost and Employer Rates

Contributions for	Contributions Expressed as a Percent of Payroll				
	General City	D.O.T.	DWSD	Library	System Total
Normal Cost for 0.5% VPIF (COLA):					
Age & Service Pensions	6.24 %	5.80 %	6.04 %	5.95 %	6.15 %
Disability Pensions	0.64 %	1.02 %	0.66 %	0.60 %	0.69 %
Death-in-Service Pensions	0.28 %	0.28 %	0.31 %	0.24 %	0.28 %
Future Refunds	0.70 %	0.73 %	0.68 %	0.71 %	0.70 %
Total	7.86 %	7.83 %	7.69 %	7.50 %	7.82 %
Members Current Contributions [#]	4.00 %	4.00 %	4.00 %	4.00 %	4.00 %
Employer Normal Cost (0.5% VPIF)	3.86 %	3.83 %	3.69 %	3.50 %	3.82 %
Additional Normal Cost for Full 2.0% VPIF ^{##}	0.86 %	0.85 %	0.85 %	0.84 %	0.85 %
Employer Normal Cost (2.0% VPIF)	4.72 %	4.68 %	4.54 %	4.34 %	4.67 %
Fixed Employer Rate[#]	5.00 %	5.00 %	5.00 %	5.00 %	5.00 %
Amount Available for UAAL % (0.5% VPIF)	1.14 %	1.17 %	1.31 %	1.50 %	1.18 %
Amount Available for UAAL % (2.0% VPIF)	0.28 %	0.32 %	0.46 %	0.66 %	0.33 %
Equivalent Single Amortization Period in Years [*]					
0.5% VPIF	12	18	22	15	14
2.0% VPIF	Over 100 Years	Over 100 Years	Over 100 Years	Over 100 Years	Over 100 Years

[#] Employer contributions are set at 5% of covered compensation per year through plan year 2023, regardless of the funded status of the Plan. Member contributions were initially set at 4.0% of payroll.

^{##} Plan provisions provide criteria for when a COLA can be paid. The current assumption is that on average, over a member's retirement years, they will receive the equivalent of a 0.5% COLA (or VPIF). This is the additional amount for benefits to include a discretionary 2% simple Cost-of-Living Adjustment (COLA) beginning one year after the valuation date. See comments on pages 8-11 for additional details.

^{*} Assumes none of the employer contribution is allocated to the Rate Stabilization Fund. Assumes that no future transfers from Component II for Transition Cost are made.

Development of Liabilities

Retirement System Totals

Valuation Assumptions (1/2% VPIF)

(1) Present Value of Future Benefits	\$	343,252,293
(2) Present Value of Future Normal Costs		155,170,740
(3) Actuarial Accrued Liability: (1) - (2)	\$	188,081,553
(4) Accrued Assets		152,560,705
(5) Unfunded Actuarial Accrued Liability (UAAL): (3) - (4)	\$	35,520,848
(6) Additional Amount for 2% VPIF		19,995,739
(7) UAAL for 2% VPIF: (5) + (6)	\$	55,516,587

COLA Assumption

The COLA or VPIF provided in the Plan is a 2.0% simple post-retirement increase at the beginning of each plan year starting the later of: 1) July 1, 2018; 2) one year after retirement; or 3) age 62. However, Section 9.5 of the Plan imposes several limitations on when the COLA can be paid (or clawed back). Based on this section of the Plan, it is reasonable to assume that the average COLA a retired member will receive over their lifetime will be less than 2%. For purposes of this report we have assumed that the average COLA is equivalent to 0.5% (unless specified otherwise). Future Plan experience, Board policy, and Plan interpretation regarding the administration of Section 9.5 may result in changes to this assumption. If the full 2% VPIF were assumed, the present value of benefits would be \$381.0 million and the actuarial accrued liability would be \$208.1 million rather than \$188.1 million.

Transition Costs

The Transition Cost is defined in Section E-16 of the Combined Plan as the accrued liability at plan inception due to vesting and eligibility service earned prior to the Component I effective date (July 1, 2014). While Transition Costs are not isolated in the main valuation, they are used in the projections performed for Section 9.5 of the Plan. The Board has adopted a VPIF assumption of 0.0% for determining the Transition Costs. The Transition Costs have a potential source of funding separate from employer and employee contributions (see comments on page 8). However, to the extent that the potential separate source of funding does not materialize (or is not sufficient) then the Transition Costs will have to be funded by future employer and employee contributions to the Component I Plan. As of June 30, 2020, the remaining Transition Cost is \$15.5 million (based on the schedule adopted by the Board and shown on page 17). This means that of the \$35.5 million UAAL shown above (under current valuation assumptions), \$20.0 million (at least) will need to be funded by future contributions (\$35.5-15.5).

The funded status measure is not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations. The funded status is appropriate for assessing the need for future UAAL contributions if all actuarial assumptions are met.

Contributions Comparative Schedule

Employer Contributions for

Valuation Date June 30	Mandatory Employee Contributions	Normal Cost for 0.5% VPIF (COLA)	Additional Normal Cost for Full 2.0% VPIF (COLA)	Employer Contribution in Excess of Normal Cost ^{&}	Amount for UAAL	Amount for Rate Stabilization*	Contributions Effective Fiscal Year	Employer Contribution Type#
2014	4.00%	3.22%	0.81%	0.97%	0.97%	0.00%	2014/15	Mandated
2014	4.00%	3.22%	0.81%	0.97%	0.97%	0.00%	2015/16	Mandated
2015	4.00%	3.17%	0.81%	1.02%	1.02%	0.00%	2016/17	Mandated
2016	4.00%	3.43%	0.82%	0.75%	0.75%	0.00%	2017/18	Mandated@
2017	4.00%	3.55%	0.88%	0.57%	0.57%	0.00%	2018/19	Mandated
2018	4.00%	3.63%	0.87%	0.50%	0.50%	0.00%	2019/20	Mandated
2019	4.00%	3.71%	0.87%	0.42%	0.42%	0.00%	2020/21	Mandated
2020	4.00%	3.82%	0.85%	0.33%	TBD	TBD	2021/22	Mandated

[&] Employer Contributions are set at 5.0% of covered compensation per year until 2024.

[#] "Mandated" (Chapter 9.3(2)) if specified by Plan document and POA; "Actuarially Determined" if determined by a valuation based on Board's funding policy.

^{*} Rate Stabilization Contributions, if any, are determined by the City through 2024.

[@] The City elected to pay an additional contribution of \$3.1 million in June 30, 2018 in an effort to improve the funding position of the System.

Risks Associated with Measuring the Accrued Liability and Actuarially Determined Contribution

The determination of the accrued liability and the actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the actuarially determined contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

1. **Investment Risk** – actual investment returns may differ from the expected returns;
2. **Asset/Liability Mismatch Risk** – changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
3. **Contribution Risk** – actual contributions may differ from expected future contributions. For example, actual contributions may not be made in accordance with the plan's funding policy or material changes may occur in the anticipated number of covered employees, covered payroll, or other relevant contribution base;
4. **Salary and Payroll Risk** – actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
5. **Longevity Risk** – members may live longer or shorter than expected and receive pensions for a period of time other than assumed; and
6. **Other Demographic Risks** – members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.

The timely receipt of the actuarially determined contributions is critical to support the financial health of the plan. Users of this report should be aware that contributions made at the actuarially determined rate do not necessarily guarantee benefit security.

Plan Maturity Measures

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

	<u>2020</u>	<u>2019</u>
Ratio of the market value of assets to total payroll	0.6	0.5
Ratio of actuarial accrued liability to payroll	0.7	0.6
Ratio of actives to retirees and beneficiaries	13.1	18.5
Ratio of net cash flow to market value of assets	0.2	0.3
Duration of the actuarial accrued liability	22.1	22.9

Ratio of Market Value of Assets to Payroll

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 2.0 times the payroll, a return on assets 5% different than assumed would equal 10% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

Ratio of Actuarial Accrued Liability to Payroll

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100% is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time.

The ratio of liability to payroll may also be used as a measure of sensitivity of the liability. For example, if the actuarial accrued liability is 2.5 times the payroll, a change in liability 2% other than assumed would equal 5% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in liability (and also plan sponsor contributions) as a percentage of payroll.

Ratio of Actives to Retirees and Beneficiaries

A young plan with many active members and few retirees will have a high ratio of active to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

Ratio of Net Cash Flow to Market Value of Assets

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.

Duration of Actuarial Accrued Liability

The duration of the actuarial accrued liability may be used to approximate the sensitivity to a 1% change in the assumed rate of return. For example, a duration of 10 indicates that the liability would increase approximately 10% if the assumed rate of return was lowered 1% and a duration of 20 indicates that the liability would increase approximately 20% if the assumed rate of return was lowered 1%.

Additional Risk Assessment

Additional risk assessment is outside the scope of the annual actuarial valuation. Additional assessment may include scenario tests, sensitivity tests, stochastic modeling, and stress tests. We included additional risk assessments in the funding policy discussions based on the 2018 actuarial valuation. We can update those at the Board's request.

Comments

Comment 1 – Fiscal Responsibility Test

The five-year projections required under Section 9.5 of the plan (Titled Fiscal Responsibility) are shown in Section C of this report, which starts on page 16. The projections are based on the assumptions and methods adopted by the Board, as detailed on page 16. The results of the projections are shown on page 18 and indicate that the plan is projected to be 99% funded in five years. Since the projected funded status is less than 100% in five years, we believe Board action described under Section 9.5 (1) of the plan may be required. Since the projected funded status is above 80% in five years, we believe Board action described under Section 9.5 (2) of the plan may not be required. We recommend that the Board consult with legal counsel to determine which Board actions are required by the Plan. Section 9.5 is reproduced in this report on page 19 for convenience.

Comment 1a – Fiscal Responsibility Test

July 1, 2018 was the first year that the Board was allowed to provide post-retirement increases to retired members who qualify under the VPIF section of the Plan (Section 6.2 Variable Pension Improvement Factor). We believe the Board has implemented a 2-year delay between the valuation date on which the projection is performed and the actions resulting from the projection. Since the projected funded status of the plan in 5 years is less than 100% under the Section 9.5 projection, we believe the Board may be precluded from granting a VPIF on July 1, 2022. We recommend the Board consult with legal counsel.

Comment 2 – Actuarial Assumptions

The assumed rate of return prescribed by the POA is 6.75%, net of investment and administrative expenses. We have reviewed the reasonableness of this assumption based on the Plan's investment policy and our Capital Market Assumption Modeler. The analysis depends on the underlying price inflation and the rate of administrative expenses. Based on our analysis, the prescribed 6.75% rate of return is reasonable for the purpose of the measurement being taken. If the Board would like, we can prepare a separate report of our analysis.

Comment 3 – Plan Experience

Plan experience was unfavorable in the year ending June 30, 2020. The plan experienced a net loss of \$4.1 million consisting of a liability gain of \$8.1 million and asset loss of \$12.2 million. The liability gains were driven in large part by significantly more terminations than expected. Additional information about gains and losses is shown on page 15. The \$12.2 million asset loss is made up of a \$13.4 million investment loss (actual market return of (2.6)% compared to an annual return of 6.75%) and a gain related to the excess ASF earnings transfer from Component II of \$1.2 million (the funding section of the Component I valuation reflects transfers only after they occur).

In addition, covered payroll fell by approximately 3.1%, compared to an assumed increase of 2.5%. While continuing members' salaries rose less than expected, the decrease was mostly due to less newly hired covered actives than expected. The large deficiency in new members replacing terminating members results in the fixed contribution generating less revenue and raising the effective amortization period.

Comments

Comment 3a – Temporary Workforce Reductions

One aspect of plan experience discussed in comment 3 is a liability gain due to terminations. Terminations during the year were larger than expected. We understand that the City implemented two COVID related programs: 1) a workshare program that results in employees not working enough hours in a month to earn credited service and 2) furloughs. We understand the work share program was largely started after the valuation date and therefore likely has little to no impact on this valuation (based on the data supplied for a supplemental valuation of the work share program). However, we do not have data on the furlough program. If furloughed members are showing in this valuation as terminations and they are re-hired in the future, the plan may experience losses in the valuation after their re-hire, since they will likely have past service when they are re-hired.

Comment 4 – Component II (Legacy) Duty-Disabilities

Our understanding of the Duty Disability provisions (as confirmed by staff) is that members on Duty Disability prior to July 1, 2014 will accrue service in the Legacy Plan until July 1, 2014 and then will accrue service in the Hybrid plan from July 1, 2014 until age 62. There are 119 members reported as Legacy Duty Disabilities that we believe will be due a Hybrid plan benefit at age 62. However, these members were not reported under the Hybrid plan data. We created data to value their connected Hybrid benefit beginning at age 62. The accrued Hybrid liability associated with these members is \$6.1 million. These members were selected by:

- Valuing Duty Disabilities that have not converted in the Legacy Plan; and
- Valuing Duty Disabilities that converted in the Legacy Plan after June 30, 2018. These members were selected in order to align the valuation with administrative practice.

Additional discussion about data adjustments used in the valuation may be found on page 23.

Comment 5 – Funding

Mandatory Employee contributions are initially set to 4.0% of compensation but can be increased if necessary to maintain funding levels at 100%. Employer contributions are set at 5.0% of payroll through June 30, 2023. Employer contributions are actuarially determined beginning in FY 2024 (June 30, 2022 valuation) to be the amount necessary to fund the Plan on an actuarial basis. The 5% of payroll employer contribution rate exceeds the normal cost rate of 3.82% of payroll by 1.18% of payroll (when the normal cost rate is based on the valuation assumption of 0.5% VPIF).

	(1)	(2)	(3)	(4)	(5)
	Employer				Amortization
	Normal	Employer	Excess		Period
	Cost Rate	Rate	(2)-(1)	UAAL	
Valuation Assumptions (0.5% VPIF)	3.82%	5.00%	1.18%	\$ 35.5 mill.	14
Full 2% VPIF	4.67%	5.00%	0.33%	\$ 55.5 mill.	Over 100 Years

The Plan anticipates another funding source for the Transition Cost portion of the UAAL. In the event that the rate of interest credited to the Annuity Savings Fund (ASF) of the Component II (Legacy) Plan is less than the rate earned by the Component II trust, a transfer of the difference in rates (applied to the



Component II ASF balance) to the Component I trust may occur to help fund transition liabilities. Transfers cease after June 30, 2023. For purposes of this valuation, future transfers were assumed not to occur. See Comment 7 for additional information regarding expected transfers in the near future. To date, the following transfers have been made:

- \$9,015,677 in fiscal year 2019
- \$1,178,130 in fiscal year 2020

Employer contributions after June 30, 2023 will be actuarially determined.

Comment 6 – Administrative Expenses

The results in this report assume an investment return rate of 6.75%, net of administrative expenses. For FY 2020, 60% of the General Retirement System administrative expenses were allocated (by Retirement System staff) to Component II (Legacy) and the remaining 40% was allocated to Component I (Hybrid). Administrative expenses may put downward pressure on the Component I funded status in the short term. As an indication of the magnitude, the FY 2020 Component I administrative expenses were approximately 1.0% of the Component I market value of assets as of June 30, 2020. As the asset base grows, the ratio of administrative expense to market value is expected to diminish.

The computation of the rate of return net of administrative expenses will, therefore, be significantly lower than the gross rate of return and may differ from investment performance measures. This effect is expected to decline over time as the trust builds up assets. Historically, the total administrative expenses as a percent of the Combined Plan (Component I and Component II) assets were approximately 30 basis points.

We estimated the rate of return during the year to be (2.6)% net of administrative expenses and (1.5)% gross of administrative expenses.

Comment 7 – ASF Transfers

A simple estimate of the future ASF transfers that could be made, follows. As of June 30, 2020, the Component II ASF balance totaled \$114 million. A deterministic approach would be to assume that future excess transfers of 1.50% (6.75% rate of return minus 5.25% maximum interest crediting) of ASF balances are made each year until 2023. We also assume that Component II plan members will draw down their ASF balances over the next ten years so future transfers will decline as the ASF balance does. Based on these assumptions, the expected present value of transfers from the ASF totals \$5.3 million, well short of the \$15.5 million remaining Transition Cost.

Based on the investment performance for the year ending June 30, 2019 and June 30, 2020, we do not expect a transfer to occur in FY 2021 or FY 2022.

We recommend that the Board set up an alternate plan for funding the Transition Cost in case future transfers are not sufficient to fund the remaining Transition Cost.

Comment 8 – Normal Cost Method

The determination of the Normal Cost is dependent on the replacement life normal cost Entry Age Normal Cost method. Our understanding of the Plan's and City's objectives is to have a level total normal cost and a separately funded Transition Cost consistent with this method. Based on the current exposure draft of the Actuarial Standards of Practice, this method is appropriate for determining a Reasonable Actuarially Determined Contribution. If the final standard changes, we may need to review this method.

Comment 9 – RSF

It is our understanding of the Plan that the amount of employer contributions credited to the Rate Stabilization Fund (RSF) is at the discretion of the Employer. We have been informed that the Employer has directed that none of the Employer contributions for FY 2015 through FY 2020 be credited to the RSF.

Comment 10 – Funding Policy

We are currently working with the Board to assist them in the development of a funding policy for this plan.

Comment 11 – Experience Study

The next experience study is scheduled to begin subsequent to the June 30, 2020 valuation.

SECTION B

FUNDING RESULTS

Actuarial Liabilities as of June 30, 2020

Actuarial Present Value of	Total Present Value	Portion Covered by Future Normal Cost Contributions	Actuarial Accrued Liabilities (1) – (2)
Age and service allowances based on total service likely to be rendered by present active members	\$218,389,687	\$ 95,363,357	\$123,026,330
Disability benefits likely to be paid to present active members	19,317,832	14,137,003	5,180,829
Death-in-service benefits likely to be paid on behalf of present active members	9,286,769	5,377,976	3,908,793
Separation benefits (refunds of contributions and deferred allowances) likely to be paid to present active members	43,172,074	40,292,404	2,879,670
Benefits attributed to voluntary member contributions	29,508,796	0	29,508,796
Reserve for Refunds Due	0	0	0
Benefits likely to be paid to vested inactive members	8,936,864	0	8,936,864
Benefits to be paid to current retirees, beneficiaries, and future beneficiaries of current retirees (including annuities)	14,640,271	0	14,640,271
Total (0.5% VPIF)	\$343,252,293	\$ 155,170,740	\$188,081,553
Actuarial Value of Assets	\$152,560,705	\$ 0	\$152,560,705
Liabilities to be covered by Future Contributions	\$190,691,588	\$ 155,170,740	\$ 35,520,848
Additional Amount for Full (2.0%) VPIF	37,740,610	17,744,871	19,995,739
Liabilities to be covered by Future Contributions for Full VPIF	\$228,432,198	\$ 172,915,611	\$ 55,516,587

Actuarial Balance Sheet (0.5% VPIF)

Assets and Present Value of Expected Future Contributions

Valuation Date (June 30):	2020
A. Present Actuarial Value of Assets	
1. Net assets from System financial statements	\$ 152,560,705
2. Adjustment for Valuation Assets	0
3. Actuarial Value of Assets	152,560,705
B. Actuarial Present Value of Expected Future Employer Contributions	
1. For Normal Costs	74,865,728
2. For Unfunded Actuarial Accrued Liability	35,520,848
3. Total	110,386,576
C. Actuarial Present Value of Expected Future Member Contributions	
	80,305,012
D. Total Present and Expected Future Resources	\$ 343,252,293

Present Value of Expected Future Benefit Payments

A. To Retirees and Beneficiaries (Including Annuities)	\$ 14,640,271
B. To Vested Terminated Members	8,936,864
C. To Present Active Members	
1. Allocated to Service Rendered Prior to Valuation Date – Actuarial Accrued Liability	134,995,622
2. Allocated to service likely to be rendered after valuation date	155,170,740
3. Total	290,166,362
D. Voluntary Member Contributions	29,508,796
E. Total Actuarial Present Value of Expected Future Benefit Payments	\$ 343,252,293

Liability by Division (\$ in thousands)

Present Value, June 30 of	General	D.O.T.	DWSD	Library	Totals
Accrued Pension Liabilities					
Retirees and beneficiaries	\$ 7,893	\$ 2,353	\$ 3,368	\$ 694	\$ 14,308
Inactive members future deferred pensions	3,759	1,667	3,090	420	8,937
Active members	92,891	17,755	16,632	7,718	134,996
Total accrued pension liabilities	104,543	21,775	23,090	8,832	158,241
Pension fund balances	82,141	16,977	17,243	6,691	123,052
Additional Amount for Full VPIF	13,271	2,745	2,885	1,095	19,995
Full VPIF accrued liability	117,814	24,520	25,975	9,927	178,236
Accrued Annuity Liabilities (Due to Voluntary Member Contributions)					
Retirees and beneficiaries	\$ 308	\$ 1	\$ 24	\$ 0	\$ 333
Members annuities & future refunds	17,139	8,358	3,850	162	29,509
Total accrued annuity liabilities	17,447	8,359	3,874	162	29,842
Annuity fund balances	17,139	8,358	3,850	162	29,509
Unfunded accrued annuity liabilities [^]	308	1	24	0	333
Totals					
Actuarial Accrued Liabilities	\$ 121,990	\$ 30,134	\$ 26,964	\$ 8,994	\$ 188,083
Accrued Assets*	99,280	25,335	21,093	6,853	152,561
Funded Ratio	81.4%	84.1%	78.2%	76.2%	81.1%
Unfunded Actuarial Accrued Liabilities (0.5% VPIF)	\$ 22,710	\$ 4,799	\$ 5,871	\$ 2,141	\$ 35,522
Additional Amount for Full (2.0%) VPIF	13,271	2,745	2,885	1,095	19,995
UAAL at Full VPIF	\$ 35,980	\$ 7,544	\$ 8,756	\$ 3,236	\$ 55,517

* Assets are allocated by division by System Staff.

[^] A break out of assets set to pay for annuitized Voluntary Member Contributions was not provided.

Totals may not add due to rounding.



Development of Actuarial Gain or Loss (0.5% VPIF)

	Actuarial Accrued Liability (AAL) (A)	Actuarial Value of Assets [^] (B)	Unfunded Actuarial Accrued Liability (C) = (A) - (B)
(1) Beginning of Year (BOY)	\$ 160,793,835	\$ 130,263,912	\$ 30,529,923
(2) Total Normal Cost*	27,320,136	N/A	27,320,136
(3) Total Contributions	N/A	28,445,614	(28,445,614)
(4) Benefit Payments and Refunds	(3,629,833)	(3,629,833)	-
(5) Interest 6.75% x (1) + 6.75% x [(2) + (3) + (4)] / 2	<u>11,653,132</u>	<u>9,630,347</u>	<u>2,022,785</u>
(6) Expected End of Year (1)+(2)+(3)+(4)+(5)	\$ 196,137,269	\$ 164,710,040	\$ 31,427,230
(7) Actual End of Year	<u>188,081,553</u>	<u>152,560,705</u>	<u>35,520,848</u>
(8) Gain or Loss (6)-(7)	\$ 8,055,716	\$ 12,149,335	\$ (4,093,618)
	Gain	Loss	Loss
(9) Percent of BOY AAL (9)/(1A)	5.01%	7.56%	(2.55)%
Gain or Loss Related to Transfers	\$ -	\$ (1,178,130)	\$ 1,178,130
Gain or Loss Unrelated to Transfers	\$ 8,055,716	\$ 13,327,465	\$ (5,271,748)

* Normal Cost is based on the prior valuation and includes current year voluntary member contributions.

[^] Actuarial Value of Assets equals Market Value of Assets (no asset smoothing).

Type of Risk Area	Gain (Loss) in Period*	
	Totals (\$ in millions)	Percent of Beginning of Year Liabilities
Data Improvements	\$ 1.8	1.1 %
Excess Interest Transfers	1.2	0.7 %
Risks Related to Assumptions		
Economic Risk Areas:		
Pay Increases	1.9	1.2 %
Investment Return	(13.3)	(8.3)%
VPIF	0.0	0.0 %
Demographic Risk Areas:		
Full and Reduced Service Retirement:	(1.6)	(1.0)%
Death Benefits	(0.0)	0.0 %
Disability Benefits	(0.0)	0.0 %
Other Terminations	5.9	3.7 %
Post-Retirement Mortality	0.1	0.1 %
Other	0.0	0.0 %
Total Gain (or Loss) During Period	(4.1)	(2.5)%

* Results are approximate due to limitations in data.

SECTION C

FIVE-YEAR FUNDED STATUS PROJECTIONS

Section 9.5, Fiscal Responsibility, of the Combined GRS Plan contains several provisions for adjusting contributions and/or benefits to be determined based on a 5-year projection of the funded status of the plan. This section calls for two different funded status projection tests:

- Section 9.5(1) test for the funded status falling below 100%; and
- Section 9.5(2) test for the funded status falling below 80%.

Section 9.5(2) specifically states that actions taken under Section 9.5(1)(a) should be reflected in the projections but that actions taken under Section 9.5(1)(b) and 9.5(1)(c) should be excluded in the projections. Section 9.5(3) specifies the interest rate to be used in the projections. Other assumptions used in the projections were adopted by the Board based on the recommendation of the Investment Committee and are summarized below:

- The five-year projections are based on the general valuation assumptions as previously adopted by the Board (e.g., inflation, mortality, retirement, withdrawal, etc.).
- The VPIF is assumed to be 0% and the Transition Cost should assume 0% VPIF and should be excluded from the projected liabilities based upon a 9-year level dollar amortization as of 2014.
- Component II ASF balances are assumed to be withdrawn as a level dollar amount over the next 10 years, however voluntary employee contributions into the Component I Annuity Savings Fund shall be assumed to continue at the historical levels as previously contributed to the Component II ASF.
- For Transition Cost funding purposes, the difference between the assumed rate of investment return of 6.75% and the maximum interest rate that can be credited to the ASF Accounts of 5.25% should be used for both the Component I and Component II ASF Accounts. However, for asset transfers based on a lookback period, actual market returns will be used, if known.
- The Component I assets shall include the Rate Stabilization Fund to the extent the plan is less than 100% funded.
- The Annual Actuarial Valuation for the fiscal year ending June 30, 2015 shall generate the first five-year projection. Upon receipt of the June 30, 2015 valuation, a determination shall be made whether any remedial action is required. In the event remedial action is required, such remedial action shall be effective July 1, 2017. Subsequent valuations will follow the corresponding schedule.
- The funding value of plan assets for purposes of Section 9.5 testing of the Component I plan funding level shall be based upon the market value of assets on the valuation date and projected based on an assumed 6.75% rate of return for each of the 5 years in the projection period.
- Methods and assumptions are the same for both tests.
- 5% of payroll employer contributions.
- 4% of payroll member contributions.
- Voluntary employee contributions are included in both the assets and the liabilities.

Transition Cost

Under the current actuarial cost method, members with past vesting service generated an initial liability as of June 30, 2014. This is the “Transition Cost” described in Section E-16 of the Combined GRS Plan. A separate funding source was established for the Transition Cost through 2023. The projections net the Transition Cost out of the Actuarial Accrued Liability to determine projected funded status. As directed by the Board, Projected Transition Cost is based on the 9-year level dollar amortization of the initial Transition Cost amount and the initial Transition Cost amount is based on a 0.0% VPIF. An amortization schedule of the Transition Cost follows. Note, under this method any future gains or losses related to the Transition Cost would be accounted for in the Actuarial Accrued Liability net of Transition Cost as they occur.

Transition Cost Amortization Schedule

**Calculated Using a Level Dollar Amortization (mid-year payments)
and an Investment Return Assumption of 6.75% Compounded Annually
9-Year Closed Amortization (based on 0.0% VPIF)**

Valuation Date June 30	Fiscal Year June 30	Transition Cost at Beginning of Year	Annual Contributions	
			During Fiscal Year Dollars	Transition Cost at End of Year
2014	2015	\$ 38,679,331	\$ 5,685,036	\$ 35,416,412
2015	2016	35,416,412	5,685,036	31,933,247
2016	2017	31,933,247	5,685,036	28,214,968
2017	2018	28,214,968	5,685,036	24,245,704
2018	2019	24,245,704	5,685,036	20,008,516
2019	2020	20,008,516	5,685,036	15,485,318
2020	2021	15,485,318	5,685,036	10,656,803
2021	2022	10,656,803	5,685,036	5,502,364
2022	2023	5,502,364	5,685,036	0

To the extent that actual funding of the Transition Cost differs from this schedule, gains and losses will accumulate in the Plan’s unfunded actuarial accrued liability.

Projected Funded Status

Illustrative with Estimated FY21 and FY22 Transfers Based on FY19 and FY20 Actual Investment Returns
5-Year Projection Assuming 6.75% Investment Return in all Future Years - No (0%) VPIF (COLA)

Valuation Date	Fiscal Year	A	B	C = (A - B)	D	E = (D/C)
June 30,	June 30,	Total AAL	Transition Cost	Net AAL	Assets	Net Funded Ratio
2020	2021	\$ 181,421,715	\$ 15,485,318	\$ 165,936,397	\$ 152,560,705	92%
2021	2022	215,534,312	10,656,803	204,877,509	189,935,653	93%
2022	2023	251,489,233	5,502,364	245,986,869	229,584,256	93%
2023	2024	289,500,750	-	289,500,750	273,241,317	94%
2024	2025	329,788,941	-	329,788,941	319,763,198	97%
2025	2026	372,515,664	-	372,515,664	369,245,337	99%

Comment 1: Based on this projection, the Funded Status is below 100% by the end of the 5-year projection. **We believe this result means Board action under Section 9.5(1)(a), 9.5(1)(b), and 9.5(1)(c) may be required.** We recommend the Board consult with legal counsel to confirm.

Comment 2: Based on this projection, the Funded Status is at or above 80% by the end of the 5-year projection. **We believe this result means the Board actions under Section 9.5(2) are not required.** We recommend the Board consult with legal counsel to confirm.

Comment 3: Based on the investment performance for the year ending June 30, 2019 and June 30, 2020, we have estimated the transfer to fund Transition Costs to be approximately \$0 in FY21 and FY22. The actual transfers will be reflected in the above projection once they are reported in the assets (actually transferred).

Section 9.5 in its entirety is shown below:

Sec. 9.5. Fiscal Responsibility: Increased Funding Obligations and Benefit Reductions

- (1) To safeguard the long-term actuarial and financial integrity of the Retirement System, in the event the funding level of Component I of the Retirement System projected over a five-year period falls below one hundred percent (100%), the following remedial action shall be required in the order set forth below, beginning with the Plan Year following the Plan Year in which such determination is made and continuing until the funding level is restored to not less than one hundred percent (100%):
 - (a) the Trustee may not award the variable pension improvement factor (escalator) described in Section 6.2 to any Retiree;
 - (b) all amounts credited to the Rate Stabilization Fund shall be transferred to the Pension Accumulation Fund for the purposes of funding benefits payable under Component I of the Retirement System; and
 - (c) Member Mandatory Employee Contributions shall be increased from four percent (4%) of Compensation to five percent (5%) of Compensation for up to the next following five Plan Years.

- (2) In the event the funding level of Component I of the Retirement System determined as provided in Section 9.5(1) is projected to fall below eighty percent (80%), the following remedial action shall be required in the order set forth below, beginning with the Plan Year following the Plan Year in which such determination is made and continuing until the funding level is projected to be not less than eighty percent (80%) on a market value basis within the next five years:
 - (a) the remedial action required in Section 9.5(1) shall be implemented or continued;
 - (b) the Retirement Allowance payable to a Retiree shall not include the variable pension improvement factor (escalator) that was most recently added to the Retiree's Retirement Allowance for a Plan Year;
 - (c) Member Mandatory Employee Contributions shall be increased from five percent (5%) of Compensation to six percent (6%) of Compensation for up to the next following five Plan Years;
 - (d) the Retirement Allowance payable to a Retiree shall not include the variable pension improvement factor (escalator) that was most recently added to the Retiree's Retirement Allowance for the Plan Year preceding the Plan Year referenced in paragraph (b) above; and
 - (e) the Retirement Allowance accrued by Members for up to the next five Plan Year period shall be determined as provided in Section 6.1, except that one percent (1 %) shall be substituted for one and one-half percent (1.5%) wherever it appears in said Section 6.1.

In determining whether the eighty percent (80%) funding level under this Section 9.5(2) has been achieved, the Plan's Actuary shall calculate the funding percentage of the Retirement System after taking into account the elimination of the variable pension improvement factor (escalator) pursuant to Section 9.5(1)(a) but prior to taking into account the remedial steps provided in Sections 9.5(1)(b) and (c).

- (3) For purposes of this Section 9.5, the "funding level" of Component I of the Retirement System shall mean the ratio of the market value of the assets of Component I of the Retirement System to the actuarial accrued liability of Component I of the Retirement System. The actuarial accrued liability shall be calculated by the Plan's Actuary utilizing an interest rate assumption of six and three-quarters percent (6.75%) and other reasonable assumptions as directed by the Board upon the recommendation of the Investment Committee. The market value of assets shall be determined on the basis of a three-year look back period of smoothed investment returns.

SECTION D

FUND ASSETS

Statement of Plan Assets (Assets at Market or Fair Value)

Item	June 30, 2020	June 30, 2019
A. Cash and cash equivalents	\$ 63,276,170	\$ 49,781,983
B. Receivables:		
1. Investment income	88,413	32,051
2. Contributions	2,682,035	3,045,431
3. Receivables from investment sales	184,954	528,913
4. Other	2	0
5. Total Receivables	<u>\$ 2,955,404</u>	<u>\$ 3,606,395</u>
C. Investments		
1. Global equities	\$ 22,052,122	\$ 33,566,775
2. Global fixed income	17,676,395	9,299,188
3. Real estate	21,730,976	17,426,716
4. Private equity	9,481,234	6,395,351
5. Diversifying strategies	14,941,442	10,128,288
6. Total Investments	<u>\$ 85,882,169</u>	<u>\$ 76,816,318</u>
D. Other Assets	\$ 7,178,426	5,968,399
E. Liabilities	\$ 6,731,464	\$ 5,909,183
F. Total Market Value of Assets Available for Benefits	\$ 152,560,705	\$ 130,263,912
G. Voluntary Member Contributions	\$ 29,508,796	\$ 24,083,200
H. Market Value Net of Voluntary Member Contributions	\$ 123,051,909	\$ 106,180,712

The above schedule shows results for the Hybrid (Component I) plan **only**. We understand that, for purposes of determining investment return, Hybrid and Legacy assets are comingled and that resulting investment return is prorated between the two plans proportionate to the total assets within each system.

Reconciliation of Plan Assets

Item	June 30, 2020	June 30, 2019
A. Market Value of Assets at Beginning of Year	\$ 130,263,912	\$ 95,632,326
B. Revenues and Expenditures		
1. Contributions		
a. Member Contributions	\$ 15,929,752	\$ 15,570,185
b. Employer Contributions	12,515,862	12,205,700
c. State Contributions	0	0
d. Purchased Service Credit	0	0
e. Total	<u>\$ 28,445,614</u>	<u>\$ 27,775,885</u>
2. Investment Income		
a. Interest, Dividends, and Other Income	\$ 5,390,218	\$ 1,860,770
b. Net Realized and Unrealized Gains/(Losses)	(7,001,014)	2,044,955
c. Investment Expenses	<u>(605,372)</u>	<u>(634,864)</u>
d. Net Investment Income	\$ (2,216,168)	\$ 3,270,861
3. Benefits and Refunds		
a. Refunds	\$ 2,898,553	\$ 3,020,819
b. Regular Monthly Benefits	731,280	518,565
c. Partial Lump-Sum Benefits Paid	0	0
d. Other	0	0
e. Total	<u>\$ 3,629,833</u>	<u>\$ 3,539,384</u>
4. Administrative and Miscellaneous Expenses	\$ 1,540,433	\$ 1,942,063
5. Other	\$ 59,483	\$ 50,610
6. Transfers	\$ 1,178,130	\$ 9,015,677
C. Market Value of Assets at End of Year	\$ 152,560,705	\$ 130,263,912

SECTION E

PARTICIPANT DATA

Summary of Participant Data as of June 30, 2020

Actives

A) Count Reported on file	5,423
B) Deferreds - "AnnSt" = "F"	-
C) Non-active status	(277)
D) Agency "88"	(28)
E) Non-eligible class code & bargaining unit	(2)
F) Hired after val date	(4)
G) No date of hire on file	-
H) No salary on file	(6)
I) Actives	<u>5,106</u>

Retired

A) Number of records reported on data file	44,412
B) Number of records in P/F plan	(16,641)
C) Retired after val date	(12)
D) Records not currently in receipt of benefits based on reported status codes	(16,149)
E) Coded as Legacy records	<u>(11,221)</u>
F) Number of records valued	389

Deferred

A) Number of records reported on data file	1,121
B) Retired (normal or early) in Legacy post 6/30/14 but not in Hybrid retiree file. Also has non-zero contribution balance.	307
C) Deceased	(38)
D) Zero hybrid service	(70)
E) Less than 10 years of vesting service	(107)
F) Zero mandatory contribution balance	(324)
G) Terminated before 6/30/2014	<u>(9)</u>
H) Number of records to value	880

Notes:

In addition to the above, we have included liabilities for 119 members that were reported as Component II (Legacy) duty disabilities. These members were less than age 62 and did not have a corresponding Component I (Hybrid) record. They have all either not converted in Legacy or converted to legacy after June 30, 2018.

Active Row C: The Active data file contains a field titled "Stat". Active members were only valued if the record for this field had a value of "1".

Active Row D: Agency "88" is the 36th District Court. We understand that members in that agency are not eligible to receive benefits.

Active Row E: For both this valuation and the prior valuation, we have received a separate list of Class Codes and Bargaining Units that are not eligible to receive benefits.

Retired Row C: The Retired Life file has a field named "STATUS". We understand that if this field is populated with a number that is one or greater, the member is no longer receiving a benefit and should not be valued.

Deferred Row D: Service provided in the data file is benefit service. Vesting service was determined by taking service in the Legacy inactive file.

Deferred Row F: Assumed to have refunded and forfeited Hybrid defined benefit



Reconciliation

	Active		Term.	Retirees		Totals
	Count	Pay	Count	Count	Monthly Benefits	Count
2019	5,794	\$280,105,756	838	314	\$45,792	6,946
Change in Pay/Pensions	N/A	8,719,322	N/A	N/A	(1,678)	
New	584	27,275,047	-			584
New Beneficiary				2	267	2
Retired	(41)	(2,131,631)	(20)	78	20,544	17
Non-Duty Disabled				-	-	-
Duty Disabled				-	-	-
Assumed Death/Removals			(77)	(5)	(432)	(82)
Vested Terminated	(179)	(7,406,114)	148			(31)
Non-Vested Terminated	(1,061)	(35,525,107)				(1,061)
Rehired	9	373,527	(9)	-	-	-
Data Adjustment	-	-	-	-	-	-
2020	5,106	\$271,410,800	880	389	\$64,493	6,375

Data Adjustments

Active records are reported in the access data file in the table titled GC_Benefits_Hybrid. Information from the Legacy active file (service) is appended to this file. Hybrid service provided on the data file was reduced by one month to account for additional service granted past the valuation date.

Inactive vested records are reported in an excel file titled GC_Benefits_Vested_Hybrid. Information from the Legacy inactive file (Legacy service) is appended to the Hybrid file. If unavailable, \$36,000 was used for the FAC for General and DOT members and \$45,500 was used for the FAC for Water/Sewage and Library members. This estimate was determined by analyzing the FAC reported in the June 30, 2019 inactive vested data. Inactive vested members for Component I (Hybrid) have not been fully processed by Detroit staff. In particular, members that have retired or under the Legacy plan with a deferred Hybrid benefit are not included in the Inactive data sent to us. These members were processed using information from the retiree file with the following assumptions: Benefit service was calculated by using the time elapsed from June 30, 2014 to the retirement date and the AFC that was used to calculate the benefit is the Component II (Legacy) amount reported on the retiree file.

In cases where the benefit is identified to be a joint and survivor benefit and a beneficiary is not listed in the data, it was assumed that male spouses were 3 years older than females. Benefits for dependent children are assumed to cease at age 21.

We have included liabilities for 119 members that were reported as Component II (Legacy) duty disabilities. These members were less than age 62 and did not have a corresponding Component I (Hybrid) record. They have all either not converted in Legacy or converted to legacy after June 30, 2018. The benefit for these members was estimated by using information on the Component II (Legacy) record combined with estimated service from June 30, 2014 to age 62.

Please see our 2020 data summary letter dated March 22, 2020 for additional details.

There were:

31 active vested terminations were not reported on the Terminated Vested file. We have assumed these members refunded and forfeited their defined benefit.

There were:

77 Terminated Vested members were valued last year but will not be valued this year. We have assumed these members refunded and forfeited their defined benefit.

There were:

17 new retirees came from nowhere. We assume these are a result of EDRO's.

There were several individuals that were reported in the Component I active data and appeared to be eligible in Component II, but were not reported in the Component II active data. We did not make any adjustments for these individuals.

The rationale for our data adjustments/assumptions are 1) instructions and/or information we received from staff during the data processing and 2) professional judgement.

Summary of Member Data

June 30, 2020

Active Members

	General	D.O.T.	DWSD	Library	Totals
Number	3,518	805	539	244	5,106
% Change in active members from prior year	(12.6)%	(14.6)%	1.1 %	(16.2)%	(11.9)%
Annual payroll (\$ millions)*	\$ 197.7	\$ 31.8	\$ 29.9	\$ 12.1	\$ 271.4
Average pay	\$56,191	\$39,472	\$55,409	\$49,551	\$53,155
% Change in average pay from prior year	10.8 %	5.9 %	6.7 %	10.2 %	10.0 %
Average age	46.4	49.4	49.1	53.2	47.5
Average eligibility service	9.8	12.8	13.6	18.8	11.1

Retired Members

	General	D.O.T.	DWSD	Library	Totals
Number	164	61	130	34	389
Annual benefits including annuities as reported	\$468,355	\$119,354	\$144,878	\$67,711	\$800,298
Average benefits as reported	\$ 2,856	\$ 1,957	\$ 1,114	\$ 1,992	\$ 2,057
% Change in average benefit	6.5 %	10.2 %	9.3 %	36.9 %	12.4 %

Inactive Members*

	General	D.O.T.	DWSD	Library	Totals
Number	330	131	389	30	880
Average FAC	\$ 42,445	\$ 39,094	\$ 47,763	\$47,332	\$ 44,463
Average service	2.0	2.5	1.4	2.4	1.8
Annual benefits (estimated)	\$478,404	\$204,030	\$394,113	\$52,842	\$1,129,389
Average benefits (estimated)	\$ 1,450	\$ 1,557	\$ 1,013	\$ 1,761	\$ 1,283
% Change in average service	5.5 %	23.8 %	(0.5)%	(3.0)%	7.8 %
% Change in average FAC	8.3 %	10.9 %	5.8 %	(2.9)%	6.2 %

Legacy Disabled Members*

	General	D.O.T.	DWSD	Library	Totals
Number	61	21	37	0	119
Annual benefits (estimated)	\$438,745	\$134,242	\$284,369	\$0	\$857,356
Average benefits (estimated)	\$ 7,193	\$ 6,392	\$ 7,686	N/A	\$ 7,205

* Benefits unavailable. Benefits were estimated using AFC and service.



Active Members as of June 30, 2020 by Attained Age and Years of Service Retirement System Totals

Attained Age	Years of Service to Valuation Date								Totals
	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Valuation Payroll
Under 20	5							5	\$ 132,065
20-24	125	0						125	4,511,891
25-29	316	12	0					328	14,149,082
30-34	450	56	11	0				517	26,422,680
35-39	314	59	27	19	4			423	24,207,132
40-44	299	59	44	63	32	3		500	26,546,945
45-49	326	74	51	93	102	28	1	675	36,175,431
50-54	303	46	77	112	199	67	41	845	46,062,804
55-59	201	63	50	94	188	90	157	843	45,332,210
60-64	151	42	31	71	92	72	144	603	33,418,085
65-69	35	32	21	12	23	15	41	179	10,921,278
70-74	12	6	6	9	8	2	3	46	2,608,929
75-79	2	2	2	3	2	1	5	17	922,268
Totals	2,539	451	320	476	650	278	392	5,106	\$271,410,800

Group Averages:

Age: 47.5 years
Benefit Service: 3.7 years
Eligibility Service: 11.1 years
Annual Pay: \$53,155



Historical Summary of Active Member Data

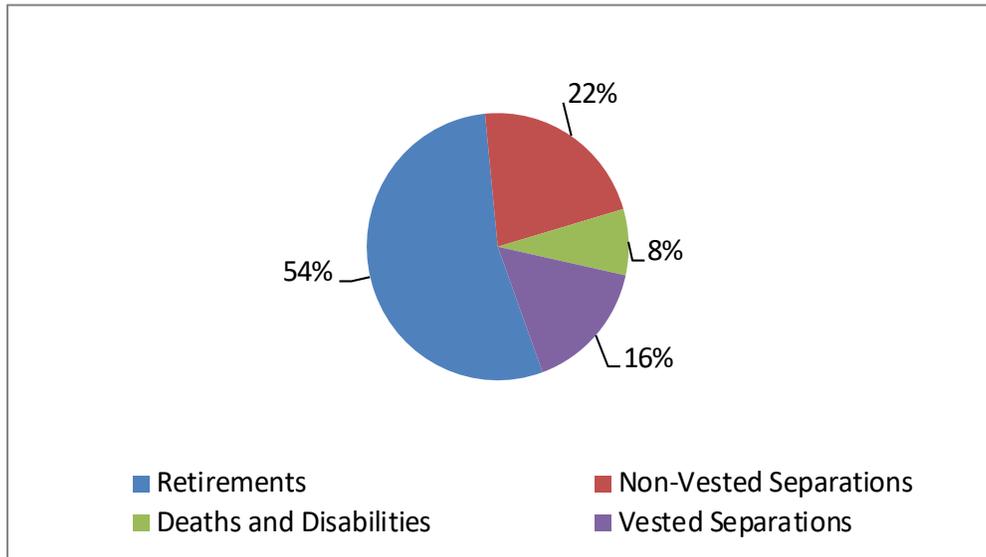
Valuation Date	Active Members		Covered Payroll		Average Salary		Average		
	No.	% Increase	\$ Amount	% Increase	\$ Amount	% Increase	Age	Service	Entry Age
2014#	4,881	N/A	\$ 203,507,079	N/A	\$ 41,694	N/A	49.2	16.0	33.2
2015	4,981	2.0%	\$ 199,135,119	(2.1)%	\$ 39,979	(4.1)%	48.6	15.3	33.3
2016	4,235	(15.0)%	\$ 169,014,411	(15.1)%	\$ 39,909	(0.2)%	47.7	13.1	34.6
2017	5,117	20.8%	\$ 229,954,351	36.1%	\$ 44,939	12.6%	46.4	11.3	35.1
2018	5,629	10.0%	\$ 263,291,986	14.5%	\$ 46,774	4.1%	45.9	10.6	35.3
2019	5,794	2.9%	\$ 280,105,756	6.4%	\$ 48,344	3.4%	45.9	10.3	35.6
2020	5,106	(11.9)%	\$ 271,410,800	(3.1)%	\$ 53,155	10.0%	47.5	11.1	36.4

Payroll shown for 2014 is based on payroll reported for Component II (Legacy Plan). Covered Payroll information under Component I payroll definitions was not available. 2014 Valuation results were adjusted to estimate the difference between the Component I and Component II Covered Pay.

Summary of Membership Data by Category

	<u>June 30, 2020</u>	<u>June 30, 2019</u>
Active Members		
Number	5,106	5,794
Average age (years)	47.5	45.9
Average service (years)	11.1	10.3
Average salary	\$53,155	\$48,344
Total payroll supplied, annualized	\$271,410,800	\$280,105,756
Vested Inactive Members		
Number	880	838
Average age (years)	55.9	55.2
Total calculated deferred benefits (\$ millions)	\$1.1	\$0.9
Average annual deferred benefit (estimated)	\$1,283	\$1,080
Service Retirees		
Number	381	308
Average age (years)	66.4	65.7
Total annual benefits (\$ millions) (excluding annuities)	\$0.8	\$0.5
Average annual benefit (estimated) (excluding annuities)	\$2,031	\$1,712
Disability Retirees		
Number	0	0
Average age (years)	N/A	N/A
Total annual benefits (\$ millions) (excluding annuities)	N/A	N/A
Average annual benefit (estimated) (excluding annuities)	N/A	N/A
Beneficiaries (Including death-in-service)		
Number	8	6
Average age (years)	64.5	62.4
Total annual benefits (\$ millions) (excluding annuities)	\$0.0	\$0.0
Average annual benefit (estimated) (excluding annuities)	\$22	\$3,720
Legacy Disability Retirees		
Number	119	123
Average age (years)	55.8	54.8
Total annual benefits (\$ millions) (estimated)	\$0.9	\$0.9
Average annual benefit (estimated)	\$7,205	\$7,126

Expected Terminations from Active Employment for Current Active Members



The chart above shows the expected future development of the present population in simplified terms. The Retirement System presently covers 5,106 active members. Eventually, 1,134 people are expected to terminate covered employment prior to retirement and forfeit eligibility for an employer provided benefit. 3,549 people are expected to receive monthly retirement benefits either by retiring directly from active service, or by retiring from vested deferred status. 423 people are expected to incur death-in-service or disability benefits.

SECTION F

METHODS AND ASSUMPTIONS

Summary of Assumptions and Methods Used for Actuarial Valuations Adopted by Board of Trustees

Funding Methods

The entry age actuarial cost method was used in determining liabilities and normal cost as prescribed by Section 9.3(1) of the Combined GRS Plan. Under this method, each individual's normal cost is determined as a level percent of pay based on a replacement life normal cost. Normal cost for each member is based on the Component I benefits and eligibilities applicable to that member and is determined to be the level percent of payroll from hire date to the age of last decrement necessary to fund the benefits. This method is based on the objective of the plan to separately fund Transition Cost and future accruals. The application of this method differs for funding and accounting.

Unfunded Actuarial Accrued Liabilities - Actual employer contributions through June 30, 2023 are set at 5.0% of pay. Additional funding for Transition Costs may occur as a result of Component II ASF transfers. Employer contributions after June 30, 2023 will be actuarially determined based on the Board's funding policy. The Board funding policy has not yet been established.

Present assets are set equal to the Market Value.

The data about persons now covered and about present assets were furnished by the System's administrative staff. Although examined for general reasonableness, the data was not audited by the actuary.

Summary of Assumptions and Methods Used for Actuarial Valuations Adopted by Board of Trustees

All demographic assumptions are estimates of future experience except as noted. The rationale for the assumptions is based on the 2002-2007 experience study of the Component II plan unless noted otherwise. The Board has elected to defer the next experience study until the five-year period of experience after the City's bankruptcy from July 1, 2015 through June 30, 2020 in order to avoid any distortions during the bankruptcy.

Economic Assumptions

Actuarial Assumptions

The assumptions and methods are those adopted by the Board with the exception of the discount rate. For purposes of plan funding, the discount rate is 6.75% as prescribed by Section 1.16(3) of the Combined GRS Plan.

The investment return rate used was 6.75% per year, compounded annually (net after investment and administrative expenses). This assumption is prescribed by the Eighth Amended Plan for the Adjustment of Debts of the City of Detroit (POA).

Pay increase assumptions for individual active members are shown on page 32. Part of the assumption for each age is for a merit and/or seniority increase, and the other recognizes wage inflation (as of June 30, 2014 assumed to be 2.00% for five years, 2.50% for the next five years after that and 3.00% thereafter). The rationale for this assumption is that it is consistent with expectations by the employer used during the plan design.

Price inflation is not directly used in the valuation. For purposes of assessing the reasonableness of the assumed rate of return, we assumed a price inflation of 2.50% per year.

Non-Economic Assumptions

The mortality table used to measure retired life mortality was 100% of the RP-2014 Blue Collar Annuitant Table set-forward 1 year for males and 100% of the RP-2014 Blue Collar Annuitant Table set-forward 1 year for females. Tables were extended below age 50 with a cubic spline to the published Juvenile rates. Pre-retirement mortality is based on the corresponding Employee tables. 25% of the pre-retirement mortality was assumed to be duty related. The tables are projected to be fully generational, based on the 2-dimensional, sex distinct mortality improvement scale MP-2014 (which was published and intended to be used with RP-2014). For disabled members, the same tables are used. The rationale for the mortality assumption is provided in the 2008-2013 Mortality Experience Study issued February 4, 2015.

The probabilities of retirement for members eligible to retire are shown on pages 33, 34, and 35. The rationale is based on the 2002-2007 Experience Study modified as necessary to account for the difference in eligibility of the Component I Plan.

The probabilities of separation from service (excluding *death-in-service* and including *disability*) are shown for sample ages on page 36. The rationale is based on the 2002-2007 Experience Study for the Component II Plan.



Sample Salary Adjustment Rates

Sample Ages	Salary Increase Assumptions For an Individual Member		
	Merit & Seniority	Wage* (Economic)	Increase Next Year
20	4.9%	3.0%	7.9%
25	4.9%	3.0%	7.9%
30	4.1%	3.0%	7.1%
35	3.0%	3.0%	6.0%
40	2.3%	3.0%	5.3%
45	1.8%	3.0%	4.8%
50	1.3%	3.0%	4.3%
55	0.9%	3.0%	3.9%
60	0.5%	3.0%	3.5%
Ref	81		

* Select and ultimate wage inflation rates as of June 30, 2014 are assumed to be 2.00% for five years, 2.50% for the next five years after that and 3.00% thereafter.

Single Life Retirement Values

Based on RP-2014 Blue Collar
100% of Male Rates Set-Forward 1 Year
100% of Female Rates Set-Forward 1 Year

Sample Attained Ages in 2020	Future Life Expectancy (years)	
	Men	Women
45	38.83	42.17
50	33.87	37.11
55	29.10	32.20
60	24.54	27.44
65	20.23	22.86
70	16.23	18.54
75	12.59	14.57
80	9.39	11.05

Probabilities of Age/Service Retirement for Members with More Than 20 Years of Eligibility Service and Eligible to Retire in Component II Before Age 60 on June 30, 2014

Retirement Ages	Percent of Eligible Active Members Retiring Within Next Year with Unreduced Benefits		
	E.M.S.	D.O.T.	Others
45	25%		
46	25%		
47	25%		
48	22%		
49	20%		
50	18%	55%	50%
51	15%	50%	50%
52	15%	50%	45%
53	15%	50%	45%
54	15%	55%	40%
55	15%	50%	30%
56	15%	50%	30%
57	15%	50%	30%
58	15%	50%	30%
59	15%	55%	40%
60	40%	40%	25%
61	30%	30%	25%
62	30%	30%	25%
63	30%	30%	25%
64	30%	30%	25%
65	30%	30%	35%
66	30%	30%	30%
67	30%	30%	25%
68	30%	50%	25%
69	30%	50%	25%
70	100%	100%	20%
71			20%
72			20%
73			20%
74			20%
75			20%
76			20%
77			20%
78			20%
79			20%
80			100%
Ref	537	1648	1647

Members eligible to retire under Component II as described above are assumed to defer any Component I vested benefits until normal retirement age.

Note that the groups detailed above have different eligibility conditions under Component II.

The rationale for the retirement probabilities is the 2002-2007 Experience Study modified to account for the different eligibility in Component I and split to estimate which eligibility (Component I or Component II) would influence members based on the relative service under each component.

Probabilities of Age/Service Retirement for Members with Less Than 20 Years of Eligibility Service or not Eligible to Retire in Component II Before Age 60 on June 30, 2014

Ages	Percent of Eligible Active Members Retiring Retirement Within Next Year with Unreduced Benefits	
	E.M.S. and D.O.T.	Others
62	40%	30%
63	40%	30%
64	40%	30%
65	40%	30%
66	40%	30%
67	40%	30%
68	40%	30%
69	40%	30%
70	100%	30%
71		30%
72		30%
73		30%
74		30%
75		30%
76		30%
77		30%
78		30%
79		30%
80		100%
Ref	851	1292

The rationale for the retirement probabilities is the 2002-2007 Experience Study modified to account for the different eligibility in Component I and split to estimate which eligibility (Component I or Component II) would influence members based on the relative service under each component.

Probabilities of Early Retirement for Members Eligible for Early Retirement

Retirement Ages	Percent of Eligible Active Members Retiring Within Next Year with Reduced Benefits
55	7%
56	8%
57	9%
58	10%
59	12%
60	12%
61	12%
62	12%
Ref	1649

Sample Rates of Separation from Active Employment Before Retirement

		<u>% of Active Members Separating Within Next Year</u>			
		<u>Withdrawal</u>			
Sample Ages	Years of Service			<u>Others</u>	
		<u>E.M.S.</u>	<u>D.O.T.</u>	<u>Men</u>	<u>Women</u>
ALL	0	11.00%	18.00%	18.00%	20.00%
	1	10.00%	16.00%	15.00%	16.00%
	2	8.00%	14.00%	13.00%	14.00%
	3	8.00%	11.00%	11.00%	12.00%
	4	7.00%	9.00%	10.00%	10.00%
25	5 & Over	6.70%	8.00%	7.60%	7.60%
30		5.90%	7.60%	7.22%	7.22%
35		5.20%	5.56%	5.28%	5.28%
40		4.40%	4.26%	4.05%	4.05%
45		3.40%	3.69%	3.51%	3.51%
50		2.40%	3.50%	3.33%	3.33%
55		2.00%	3.50%	3.33%	3.33%
60		0.00%	3.50%	3.33%	3.33%
Ref		338	143	584	188
		1068	212	212 x 0.95	212 x 0.95

		<u>% of Active Members Becoming Disabled Within Next Year</u>											
		<u>D.O.T.</u>				<u>Others</u>							
Sample Ages													
	<u>Ordinary</u>	<u>Duty</u>	<u>Ordinary</u>	<u>Duty</u>	<u>Ordinary</u>	<u>Duty</u>	<u>Ordinary</u>	<u>Duty</u>					
25	0.02%	0.03%	0.01%	0.25%									
30	0.05%	0.08%	0.04%	0.29%									
35	0.14%	0.21%	0.11%	0.34%									
40	0.27%	0.42%	0.21%	0.39%									
45	0.51%	0.79%	0.40%	0.45%									
50	0.66%	1.03%	0.51%	0.52%									
55	0.76%	1.18%	0.59%	0.60%									
60	0.86%	1.34%	0.67%	0.70%									
Ref		23	x	0.45	23	x	0.70	23	x	0.35	423	x	0.90

Miscellaneous and Technical Assumptions

Benefit Service	Exact fractional service is used to determine the amount of benefit payable.
Decrement Operation	Disability and mortality decrements do not operate during the first 5 years of service. Disability and withdrawal also do not operate during retirement eligibility.
Decrement Timing	Decrements of all types are assumed to occur mid-year.
Eligibility Testing	Eligibility for benefits is determined based upon the age nearest birthday and rounded service on the date the decrement is assumed to occur.
Forfeitures	None.
Marriage Assumption	100% of males and 100% of females are assumed to be married for purposes of death-in-service benefits. Male spouses are assumed to be three years older than female spouses for active member valuation purposes.
Normal Form of Benefit	Straight life is the normal form of benefit.
Service Credit Accruals	Service accruals for calculating benefits begin as of June 30, 2014 for Component I liabilities. However, service in Component II may be used to satisfy benefit eligibility requirements in Component I.
Sick Leave	None.
Pay Increase Timing	End of (Fiscal) year. This is equivalent to assuming that reported pays represent amounts to be paid to members during the year starting on the valuation date.
Disability Benefits	Duty Disability benefits were increased by 3.5% to account for the Death While Disabled provision. The 3.5% increase was determined by examining the effect of the Death While Disabled provision on several hypothetical test cases.
Workers Compensation	Workers compensation for duty death-in-service benefits was assumed to equally offset the 10% AFC minimum benefit.
Actuarial Equivalent	No adjustments have been made for Actuarial Equivalent benefits. The Board adopted assumptions for Actuarial Equivalence to be an 80%/20% unisex blend of RP-2014 mortality (Male/Female) with Blue Collar Adjustment, set ahead 1 year for males and females, projected 11 years with MP-2014, an interest rate of 6.75, and a 0.5% simple COLA starting the later of 1 year after retirement or age 62 for optional forms of payment and early retirement reduction. Assumptions for annuitizing member contributions are the same except for using a 60%/40% unisex blend, a 5.25% assumed rate of interest, and no COLA.
IRC Section 415 Limit	No adjustments have been made for 415 limits. The limit is assumed to grow with wage inflation.
IRC Section 401(a)(17) Limit	All of the member salary provided falls below the 401(a)(17) limit. The limit is assumed to grow with wage inflation.
IRC Section 401(h) Limit	We did not test for the 401(h) limit on employer contributions for medical benefits. No employer contributions are anticipated in this valuation.

Miscellaneous and Technical Assumptions (Concluded)

COLA (VPIF)	The valuation assumption is that on average future COLA's will be 0.5%. The rationale for this assumption is that COLA's are not guaranteed. This assumption was set based on some scenario analysis at plan inception and will be reviewed as experience emerges and the plan evolves. Unless otherwise stated, all costs shown in this report are based on a 0.5% VPIF. Transition Costs are based on a 0.0% VPIF.
Voluntary Contributions	For the valuation, future voluntary contributions will be reflected in future valuations as they occur. No adjustments have been made to reflect future interest crediting to voluntary contributions. For fiscal responsibility calculation, see Section C for assumptions.
New Entrant Assumption	New entrants are assumed to replace the current workforce as members separate from service under current valuation assumptions. Total payroll is expected to grow with wage inflation.
Pop-Up Benefits	For current retirees with a pop-up benefit, the value of the pop-up was estimated by valuing a non-pop-up option and increasing the associated liabilities by 2%.

SECTION G

PLAN PROVISION SUMMARY (AS APPROVED BY STAFF)

City of Detroit General Retirement System

Summary of Component I Benefit Provisions Evaluated

Plan Year

The Plan Year is the 12-month period commencing on July 1, and ending on June 30. The first plan year starts July 1, 2014.

Full Time Employees

Full Time Employees are individuals who are required to work 600 hours per year. Part time transit operators working 25 hours per week are not full time employees. Special Service Operators are required to work 1,440 hours per year. However, once a Special Service Operator meets the requirement in any year, he or she is deemed to meet it in all future years.

Plan Membership

The membership of the Retirement System shall consist of all persons who are Full Time Employees of the City of Detroit except persons who are members of the Police and Fire Retirement System of the City of Detroit and those individuals who are active members in any other public employee pension plan adopted by either the State of Michigan (other than the Michigan National Guard), or any other political subdivision of the State of Michigan.

Service Credit

Credited Service: A member is credited with one month of Credited Service for each calendar month in which the individual performs 140 hours or more of service for the employer as an employee. Credited Service is recorded from the later of July 1, 2014, or the date of hire whichever is later.

Prior Service: Refers to service credit awarded to a member prior to July 1, 2014 under the terms of the Retirement System in effect on June 30, 2014.

Vesting Service: A member is credited with a year of vesting service for each Plan Year commencing on or after July 1, 2014 during which the member performs 1,000 or more hours of work for the employer. Prior Service, as defined above, is also Vesting Service.

Military Service: A member who enters the military while employed by the City and returns to employment with the City following military service receives service credit in the Retirement System for the military service time as though there had been no interruption of employment. In order to receive such service credit, the individual must pay contributions to the Retirement System for the military service time upon return to employment.



City of Detroit General Retirement System

Summary of Component I Benefit Provisions Evaluated

Average Final Compensation

Compensation: Compensation is base salary or wages, excluding bonuses, overtime pay, payment of unused accrued sick leave, longevity pay, payment for unused accrued vacation, the cost or value of fringe benefits, termination or severance pay, reimbursement of expenses or other extra payment of any kind. Compensation includes deferred compensation and “picked up” employee contributions to the Retirement System. Compensation is limited by IRC Section 401(a)(17).

Average Final Compensation: The average of the compensation received during the 10 consecutive years of Credited Service (including Prior Service) immediately preceding the date of the members last termination with the employer. If the member has less than ten years of Credited Service (including Prior Service), the Average Final Compensation is the average of the compensation received during all years of Credited Service.

Normal Retirement

Normal Retirement Age: The Normal Retirement Age is 62. For individuals who were active employees and who had 10 or more years of Vesting Service as of June 30, 2014 the normal retirement age is reduced as follows.

<u>Age as of July 1, 2014</u>	<u>Normal Retirement Age</u>
52 years or younger	62 Years
53 years	61 years and 9 months
54 years	61 years and 6 months
55 years	61 years and 3 months
56 years	61 years
57 years	60 years and 9 months
58 years	60 years and 6 months
59 years	60 years and 3 months
60 years	60 years
61 years	60 years

Normal Retirement Date: The later of 10 years of Vesting Service and attainment of Normal Retirement Age.

Normal Retirement Amount: The retirement allowance payable to a member who retires on or after the normal retirement date is 1.5% times Average Final Compensation times Credited Service (after June 30, 2014) measured to the nearest month.

Early Retirement

Eligibility: Age 55 with 30 or more years of credited service plus prior service.

Early Retirement Amount: The early retirement amount is the Actuarial Equivalent of the deferred retirement allowance that would be payable to the member on the Normal Retirement Date, assuming that the member terminated employment on the early retirement date.



City of Detroit General Retirement System

Summary of Component I Benefit Provisions Evaluated

Deferred Retirement (Vested Benefit)

Eligibility: 10 years of Vesting Service.

Benefit Commencement: Age 62.

Annual Amount: Same as Normal Retirement but based on Average Final Compensation and Credited Service at the time of termination.

Disability Retirement

Eligibility: The individual must be eligible for long term disability benefits under a policy or plan of insurance or self-insurance maintained by the employer.

Amount: The Normal Retirement Allowance payable at Age 62. For members disabled in the line of duty, credited service accrues while a member is entitled to receive long term disability under the employer's plan or policy.

Accidental (Line of Duty) Death Before Retirement

Eligibility: Death resulting directly from performance of duty in the service of the employer or as a result of illness contracted or injuries received while in the service of the employer.

Amount: The surviving spouse is eligible to receive a monthly amount equal to the member's Retirement Allowance at time of death (minimum 10% of Average Final Compensation), unreduced for early payment, and payable until the surviving Spouse's death. Amounts payable from Worker's Comp or similar programs are offset against the amount payable to the spouse.

Ordinary (Other than Line of Duty) Death Before Retirement

Eligibility: 10 or more years of credited service (or death during disability, but prior to commencement of the retirement allowance). The individual must be employed by the employer at time of death.

Amount: The Surviving Spouse shall receive a retirement allowance computed as though the member had retired the day before death, notwithstanding that the death was prior to the normal retirement date, elected the Joint and 100% Option in favor of the spouse, and then died. Amounts payable from Worker's Comp or similar programs are offset against the amount payable to the spouse.

City of Detroit General Retirement System

Summary of Component I Benefit Provisions Evaluated

Refund of Mandatory Contributions

A member who ceases to be an employee for reasons other than death, or disability, may elect to receive a refund of mandatory Accumulated Contributions (without interest) in lieu of any other Component I benefit payable. In the case of a member who dies while employed by the City, or following termination of employment with the City, if no Surviving Spouse benefit is payable, the accumulated mandatory Employee Contributions (without interest) are paid to the member's estate.

Variable Pension Improvement Factor (VPIF Escalator)

Eligibility: Attainment of at least Age 62, and in receipt of a retirement allowance for at least 12 months as of the first day of the Plan Year.

Amount: Beginning July 1, 2018 and effective the first date of each Plan year thereafter, the Board may determine that a retiree's Component I Retirement Allowance shall be increased by 2% of the original retirement allowance. The VPIF Escalator may not be awarded in the event that the funding level of Component I of the Retirement System projected over a 5-year period falls below 100%. The VPIF escalator is not compounded.

Contributions

Members: 4% of Compensation. Member contributions are "picked up" in accordance with IRC 414(h).

Employers: 5% of Compensation commencing July 1, 2014 and ending June 30, 2023, to be split between the Pension Accumulation Fund and the Rate Stabilization reserve. For Plan years beginning July 1, 2023 and later, contributions shall be determined by an Actuary using reasonable and appropriate assumptions approved by the Board and the Investment Committee.

Voluntary Employee Contributions

Eligibility: Non-union member, or union member with Coverage by a collective bargaining agreement that permits the member to make Voluntary Employee Contributions to Component I.

Amount: 3%, 5%, or 7% of compensation at the election of the member. All voluntary employee contributions are made on an after tax basis.

Earnings Crediting: Each Plan Year, accounts are credited with earnings at a rate equal to the net investment rate of return of Retirement System Assets for the second Plan Year immediately preceding the Plan Year in which earnings are to be credited. The earnings rate may not be less than 0% and may not exceed 5.25%.

Distribution: Upon termination of employment, accounts may be distributed in a lump sum, in equal monthly installments for a period not exceeding three years, or, at the option of the member, in the form of an actuarially equivalent life annuity payable in the same form as and added to the member's Retirement Allowance. The determination of actuarial equivalent for this purpose is based upon market rates of investment return and other market related assumptions. In the case of a member who dies before receiving a distribution of his or her voluntary account, the value of the account is payable to the nominated beneficiary, or to the estate.



City of Detroit General Retirement System

Summary of Component I Benefit Provisions Evaluated

Forms of Payment

Normal Form of Payment: The normal form of payment is a straight life allowance with no death benefit, and, in particular, no residual refund of mandatory employee contributions. Until the date the first Retirement Allowance payment check is issued, any Member may elect to receive payment either in the Normal Form or in the Actuarial Equivalent of the Normal Form computed as of the effective date of retirement and payable in one of the forms described below.

Option One. Modified Cash Refund Annuity: If a Retiree who elected a Modified Cash Refund Annuity dies before payment has been received in an aggregate amount equal to, but not exceeding the Retiree's Accumulated Mandatory Employee Contributions at the time of retirement, the difference between said Accumulated Mandatory Employee Contributions and the aggregate amount of annuity payments already received, shall be paid in a single lump sum to a Beneficiary nominated by written designation duly executed by the Member and filed with the Board. If there are no such designated Beneficiaries surviving said Retiree, any such difference shall be paid to the Retiree's estate.

Option Two. Joint and One Hundred Percent Survivor Allowance: Upon the death of a Retiree who elected a Joint and One Hundred Percent Survivor Allowance, one hundred percent of the reduced Retirement Allowance shall be paid to and continued throughout the life of the Beneficiary nominated by written designation duly executed and filed with the Board prior to the date the first payment of the Retirement Allowance becomes due.

Option "A". Joint and Seventy-Five Percent Survivor Allowance: Upon the death of a Retiree who elected a Joint and Seventy-Five Percent Survivor Allowance, seventy-five percent of the reduced Retirement Allowance shall be continued throughout the life of and paid to the Beneficiary nominated by written designation duly executed by the Member and filed with the Board prior to the date the first payment of the Retirement Allowance becomes due.

Option Three. Joint and Fifty Percent Survivor Allowance: Upon the death of a Retiree who elected a Joint and Fifty Percent Survivor Allowance, fifty percent of the reduced Retirement Allowance shall be continued throughout the life of and paid to the Beneficiary nominated by written designation duly executed by the Member and filed with the Board prior to the date the first payment of the Retirement Allowance becomes due.

Option "B". Joint and Twenty-Five Percent Survivor Allowance: Upon the death of a Retiree who elected a Joint and Twenty-Five Percent Survivor Allowance, twenty-five percent of the reduced Retirement Allowance shall be paid throughout the life of the Beneficiary nominated by written designation duly executed and filed with the Board prior to the date the first payment of the Retirement Allowance becomes due.

Joint and Survivor Optional Forms of Payment: The Joint and Survivor Optional Forms of Payment provided under the Retirement System shall be made available in either the standard form or the pop-up form, as follows:

Standard Form: Under the Standard Form, the reduced Retirement Allowance shall be paid throughout the lifetime of the Retiree.



City of Detroit General Retirement System

Summary of Component I Benefit Provisions Evaluated

Pop-up Form: Under the Pop-up Form, the reduced Retirement Allowance shall be paid throughout the lifetime of the Retiree and the designated Beneficiary. In the event of the death of the designated Beneficiary during the lifetime of the Retiree, the amount of the Retirement Allowance shall be changed to the amount that would have been payable had the Retiree elected the Straight Life Retirement Allowance Form of Payment.

Coordination of Benefits: According to such rules and regulations as the Board shall adopt, until the first payment of a Retirement Allowance becomes due, but not thereafter, a Member under age sixty-five may elect to have the Member's Straight Life Retirement Allowance provided for under Component I equated on an Actuarial Equivalent basis to provide an increased Retirement Allowance payable to age sixty-two or age sixty-five, and to provide a decreased Retirement Allowance thereafter. The increased Retirement Allowance payable to such age shall approximate the total of the decreased Retirement Allowance payable thereafter and the estimated social security benefit. If a Member elects to receive increased and then decreased Retirement Allowance payments provided for in this paragraph, he or she may also elect to have such payments reduced by electing one of the optional forms of payment described above.

Disposition of Residue: If under a Joint and One Hundred Percent Survivor allowance, a Joint and Seventy-Five Percent Survivor allowance, a Joint and Fifty Percent Survivor allowance, or a Joint and Twenty-Five Percent Survivor allowance as provided above, both the Retiree and the Beneficiary die before they have received, in Retirement Allowance payments, an aggregate amount equal to the Retiree's Accumulated Mandatory Employee Contributions at the time of retirement, the difference between the said Accumulated Mandatory Employee Contributions and the aggregate amount of Retirement Allowances paid to the Retiree and Beneficiary, shall be paid in a single lump sum to such person or persons nominated by written designation of the Retiree duly executed and filed with the Board. If there are no such person or persons surviving the Retiree and the Beneficiary, any such difference shall be paid to the estate of the second to die of the Retiree or Beneficiary.

City of Detroit General Retirement System

Summary of Component I Benefit Provisions Evaluated

Rehire Before or After Retirement

A non-vested former member who is reemployed (except as a part time transit operator) within 6 years of termination may repay mandatory contributions. In such case, forfeited Credited Service and Vesting service are restored. If the member is reemployed more than 6 years following separation, mandatory contributions cannot be repaid. Vesting Service and Credited Service start over beginning with the date of reemployment.

A former member who is vested but has not yet begun to receive a Retirement Allowance and who is rehired **prior to being separated for six years** shall have the benefit pertaining to total Credited Service earned on and after July 1, 2014 calculated in accordance with the terms of Component I of the Retirement System in effect at the time of the last separation from service. If the former member has previously withdrawn mandatory accumulated contributions, and such withdrawn contributions are not repaid within two years of the rehire date, only the Credited Service earned on and after the rehire date shall be taken into consideration in determining the retirement allowance.

A former member who is vested but has not begun to receive a Retirement Allowance and **who is rehired after being separated for more than six years** shall be entitled to two separate and distinct pension benefits under Component I, each to be calculated in accordance with the provisions of Component I of the Retirement System in effect at the time of each separation from service. If the former member has previously withdrawn mandatory accumulated contributions, and such withdrawn contributions are not repaid within two years of the rehire date, only the Credited Service earned on and after the rehire date shall be taken into consideration in determining the retirement allowance.

Retirement benefits for a Retiree who returns to active full time employment with an Employer shall be subject to the following provisions:

- A Retiree who returns to work will have the Retirement Allowance suspended upon re-employment. The variable pension improvement factor (escalator) shall not be added to the amount of the original Retirement Allowance during the Retiree's re-employment period.
- A Retiree who returns to work will be entitled to receive a second Retirement Allowance in accordance with the provisions of the Retirement System in effect during the re-employment period.
- A Retiree's Average Final Compensation for purposes of determining the second Retirement Allowance will be based upon the Compensation earned by the Retiree after the return to work.
- An individual who retires for a second time will not be allowed to change the payment option selected with respect to the original Retirement Allowance. However, the individual may select a separate payment option with respect to the second Retirement Allowance.
- The Coordination of Benefits (Equated Social Security) option will not be available with respect to payment of the second Retirement Allowance.

SECTION H

GLOSSARY

Glossary

<i>Accrued Service</i>	The service credited under the plan which was rendered before the date of the actuarial valuation.
<i>Actuarial Accrued Liability (AAL)</i>	The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.
<i>Actuarial Assumptions</i>	Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.
<i>Actuarial Cost Method</i>	A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.
<i>Actuarial Equivalent</i>	Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.
<i>Actuarial Present Value (APV)</i>	The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.
<i>Actuarial Present Value of Future Benefits (APVFB)</i>	The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, nonretired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
<i>Actuarial Valuation</i>	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB No. 25, such as the Funded Ratio and the Annual Required Contribution (ARC).
<i>Actuarial Value of Assets</i>	The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially required contribution (ARC).

Glossary

<i>Actuarially Determined Employer Contribution</i>	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation, determined under the Plan's actuarial funding policy.
<i>AFC</i>	Average Final Compensation.
<i>Amortization Method</i>	A method for determining the Amortization Payment. The most common methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.
<i>Amortization Payment</i>	That portion of the plan contribution or actuarially determined employer contribution which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.
<i>Amortization Period</i>	The period used in calculating the Amortization Payment.
<i>APTE</i>	Association of Professional and Technical Employees.
<i>ASF</i>	Annuity Savings Fund of the Component II (Legacy) Plan.
<i>Closed Amortization Period</i>	A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example, if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.
<i>COLA</i>	Cost-of-Living Adjustment. Analogous to a VPIF (see VPIF on page 49).
<i>Contribution Budgeting Liability</i>	An expected return-based measure of pension obligation.
<i>D.O.T.</i>	Department of Transportation.
<i>Employer Normal Cost</i>	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
<i>E.M.S.</i>	Emergency Medical Service.

Glossary

Equivalent Single Amortization Period

For plans that do not establish separate amortization bases (separate components of the UAAL), this is the same as the Amortization Period. For plans that do establish separate amortization bases, this is the period over which the UAAL would be amortized if all amortization bases were combined upon the current UAAL payment.

Experience Gain/Loss

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.

Funded Ratio

The ratio of the Actuarial Value of Assets to the Actuarial Accrued Liability.

GASB

Governmental Accounting Standards Board.

GASB No. 67 and GASB No. 68

These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 68 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67 sets the rules for the systems themselves.

GLWA

Great Lakes Water Authority.

Normal Cost

The annual cost assigned, under the Actuarial Cost Method, to the current plan year.

Open Amortization Period

An open amortization period is one which is used to determine the Amortization Payment but which does not change over time. In other words, if the initial period is set as 30 years, the same 30-year period is used in determining the Amortization Period each year. In theory, if an Open Amortization Period is used to amortize the Unfunded Actuarial Accrued Liability, the UAAL will never completely disappear, but will become smaller each year, either as a dollar amount or in relation to covered payroll.

POA

The 8th Amended Plan for the Adjustment of the Debt of the City of Detroit.

POC

Pension Obligation Certificates.

Glossary

<i>Reserve Account</i>	An account used to indicate that funds have been set aside for a specific purpose and are not generally available for other uses.
<i>RSF</i>	Rate Stabilization Fund.
<i>SAAA</i>	Senior Accountants, Analysts, and Appraisers Association.
<i>Solvency Liability</i>	A market-based measure of the present value of accrued benefits at a municipal bond discount rate unadjusted for the credit quality of the plan sponsor.
<i>Transition Cost</i>	Initial unfunded liability as described in Section E-16 of the Plan Document.
<i>Unfunded Actuarial Accrued Liability</i>	The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.
<i>Valuation Date</i>	The date as of which the Actuarial Present Value of Future Benefits are determined. The benefits expected to be paid in the future are discounted to this date.
<i>VPIF</i>	Variable Pension Improvement Factor. Discussed in Section 6.2 of the Plan Document. This is analogous to a post-retirement Cost-of-Living Adjustment (COLA).

The General Retirement System of the City of Detroit

Annual Actuarial Valuation of Component II
June 30, 2020





April 8, 2021

Board of Trustees
The General Retirement System of the City of Detroit

Dear Board Members:

This report provides key results from the **Annual Actuarial Valuation** of the annuity and pension liabilities of the General Retirement System of the City of Detroit – Component II benefits. The date of the valuation was **June 30, 2020**.

The City of Detroit filed for bankruptcy on July 18, 2013. A final Plan of Adjustment (“POA”) was confirmed on November 7, 2014 and the official exit from bankruptcy was on December 10, 2014. In connection with the POA, very significant changes were made to the benefits that the General Retirement System provides and to the contributions that it will receive. In particular, the benefits provided by the Retirement System were divided into two separate plans, referred to as “Component I” and “Component II.” The benefits provided in each component are effective July 1, 2014 and are described in detail in Emergency Manager Order No. 44, dated December 8, 2014. In very general terms, Component I provides benefits for service rendered on and after July 1, 2014 and Component II provides benefits for service rendered prior to July 1, 2014.

The results provided herein relate solely to the Component II benefits. Component I benefits will be the subject of a separate report. The purposes of the valuation are:

- 1) To measure the funding progress of Component II in accordance with the terms of the POA;
- 2) To provide illustrative actuarially determined contribution amounts for FY 2021;
- 3) To compare the illustrative actuarially determined contributions to the POA mandated contributions;
and
- 4) To estimate the FY 2024 actuarially determined contributions (the first year the employer will be required to make actuarially determined contributions adopted by the Board and Investment Committee) under possible funding policies amounts.

The results of the valuation are not applicable for other purposes. In particular, the information provided in this report is not suitable for financial reporting in connection with GASB Statement No. 67. Such information is provided in a separate report. Information regarding potential benefit restoration as allowed for in the POA will also be provided in a separate report, at the Board’s request.

The contribution amounts on page 5 include POA mandated contributions plus two illustrative contribution amounts from potential alternate funding policies. Users of this report should be aware that contributions made at these amounts do not guarantee benefit security.

This report was prepared at the request of the Board and is intended for use by the Retirement System and those designated or approved by the Board. This report may be provided to parties other than the System only in its entirety and only with the permission of the Board. GRS is not responsible for unauthorized use of this report.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as: plan experience differing from that anticipated by the economic and demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of the actuary's assignment, the actuary did not perform an analysis of the potential range of such future measurements.

The valuation was based upon records maintained and furnished by the Retirement System staff concerning active members, retirees and beneficiaries, and financial accounts as of the valuation date. Data was checked for year-to-year consistency, but was not audited by the actuary. We are not responsible for the completeness or accuracy of the data. Certain necessary data was not available in time to be considered in this report and, therefore, it was necessary for us to use approximations. Please see related discussion in the Comments section as well as the Data section of this report.

The assumptions used in the valuations concerning future experience are summarized in Section D of this report. Except for the assumed rate of investment return, the actuarial assumptions used for the valuation are set by the Board based upon advice of the actuary and other parties. The assumed rate of investment return was set to 6.75% in the POA and is, therefore, a "prescribed assumption set by another party" as discussed in Actuarial Standard of Practice No. 4. In our judgement, all of the actuarial assumptions used for the valuation are reasonable for purposes of the measurement being made.

This report was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled. We are relying on the GRS actuaries and Internal Software, Training, and Processes Team who developed and maintain the model.

This report has been prepared by individuals who have substantial experience valuing public sector retirement systems. To the best of our knowledge, this report is complete and accurate and was made in accordance with Actuarial Standards of Practice promulgated by the Actuarial Standards Board.

The signing individuals are independent of the plan sponsor.

David T. Kausch, Judith A. Kermans and Jamal Adora are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

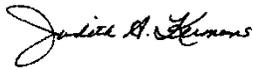


This report does not evaluate the plan sponsor's ability or willingness to make contributions to the Retirement System. Given the funded level of Component II, plan sponsor contributions are critical if further benefit reductions are to be avoided. Indeed, the employer contributions set forth in the POA have and are expected to continue to lead to a decrease in the funded status through June 30, 2023 (as contemplated by the POA), even if all assumptions are met.

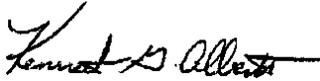
Respectfully submitted,



David T. Kausch, FSA, EA, FCA, MAAA, PhD



Judith A. Kermans, EA, FCA, MAAA



Kenneth G. Alberts



Jamal Adora, ASA, EA, MAAA

DTK/JAK/KGA:rmn



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SECTION A

VALUATION RESULTS

Executive Summary

(\$ in Millions)

Valuation Date	June 30, 2020	June 30, 2019
Contributions For Fiscal Year Ending	June 30, 2022	June 30, 2021
POA Mandated Employer Contributions	\$ 48.3	\$ 48.3
Membership		
Number of:		
Active Members	2,403	2,793
Retirees and Beneficiaries	11,220	11,557
Inactive, Nonretired Members	2,728	3,209
Total	16,351	17,559
Valuation Payroll	\$ 111.1	\$ 142.2
Assets		
Market Value (1)	\$ 1,596.1	\$ 1,798.9
Return on Market Value (net of all expenses)	(0.60)%	2.64 %
Actuarial Information		
Actuarial Accrued Liability (2)	\$ 2,716.5	\$ 2,866.1
Unfunded Actuarial Accrued Liability: (2) - (1)	1,120.4	1,067.2
Funded Ratio: (1) / (2)	58.76 %	62.77 %
Risk Metrics		
Actuarial Accrued Liability Divided by Payroll	24.4	20.2
Market Value of Assets Divided by Payroll	14.4	12.6

Valuation Results

Required contributions to the Plan through FY 2023 are provided in the POA. The schedule below details our understanding of the remaining contributions required by the POA.

Contribution Source (\$ Millions)

Fiscal Year	For DWSD Liabilities		For Other Liabilities					Total
			UTGO	State	DIA	Other	Transfers from	
							DWSD	
2021	\$ 45.4	\$ (2.5)	\$ -	\$ -	\$ 0.4	\$ 2.5	\$ 2.5	\$ 48.3
2022	45.4	(2.5)	-	-	0.4	2.5	2.5	48.3
2023	45.4	(2.5)	-	-	0.4	2.5	2.5	48.3

We have assumed the contributions outlined above as called for in the POA (with adjustments) will not change. An estimate of the probability of those payments being made was outside the scope of this project, not required by Actuarial Standards, and was not made.

In order to develop divisional valuation results in accordance with POA provisions, we allocated the above contributions to the various divisions as instructed by the Retirement System staff. This was done by allocating DWSD transfer amounts to the General City division and remaining DWSD contributions to the DWSD division; allocating \$2.5 million per year to the Library; and allocating remaining contributions to DOT and General in proportion to their unfunded liabilities as of June 30, 2020.

The chart below shows this allocation.

	General	D.O.T.	Subtotal	Library	DWSD	Totals
	\$ Thousands					
Unfunded Liabilities (6/30/2020)	\$ 608,600	\$ 282,422	\$ 891,022	\$ 16,744	\$ 212,633	\$1,120,399
% of Subtotal	68.3%	31.7%	100.0%	N/A	N/A	
FY 2021 Contributions	\$ 256	\$ 119	\$ 375	\$ 2,500	\$ 45,400	\$ 48,275
Transfers	\$ 2,500	\$ -	\$ 2,500	\$ -	\$ (2,500)	\$ -
FY 2021 UAAL Contributions	\$ 2,756	\$ 119	\$ 2,875	\$ 2,500	\$ 42,900	\$ 48,275

A different allocation procedure would produce different results. If a different allocation procedure should be used, please let us know and we will revise this report.

Valuation Results (Continued)

Unfunded Actuarial Accrued Liability (UAAL)

	(\$ Millions)				
	General City	D.O.T.	DWSD	Library	System Total
UAAL as of June 30, 2020	\$ 608.6	\$ 282.4	\$ 212.6	\$ 16.7	\$ 1,120.4
Anticipated POA Contribution (EOY)	2.8	0.1	42.9	2.5	48.3
Anticipated Expenses@	-	-	-	-	-
Interest at 6.75%	41.1	19.1	14.4	1.1	75.6
Projected UAAL as of June 30, 2021	\$ 646.9	\$ 301.4	\$ 184.1	\$ 15.4	\$ 1,147.8
Anticipated POA Contributions for FY 2022	2.8	0.1	42.9	2.5	48.3
Estimated Employer Contributions for FY 2024 #!					
Alternate 1:Level Principal	\$ 73.8	\$ 34.6	\$ 12.2	\$ 1.2	\$ 121.8
Alternate 2:Level Dollar##	\$ 57.5	\$ 27.0	\$ 9.5	\$ 1.0	\$ 94.9

Totals may not add due to rounding.

@ In accordance with the Plan Document, the mandated 6.75% rate of return is net of investment and administrative expenses.

Assuming the POA contributions through 2023 and a 30-year closed amortization thereafter. When determining the Fiscal Year 2024 illustrative amounts, only the total contributions and the DWSD contributions are stipulated in the POA. The remaining amounts were allocated to the other groups as described on page 2. A different allocation would result in different results by group.

! Total employer contributions, including amounts paid by employer but funded from other sources as required by POA.

Contributions at this level may not be sufficient to prevent fund depletion prior to satisfaction of all benefit payments. This scenario is included at System's request (see page 5).

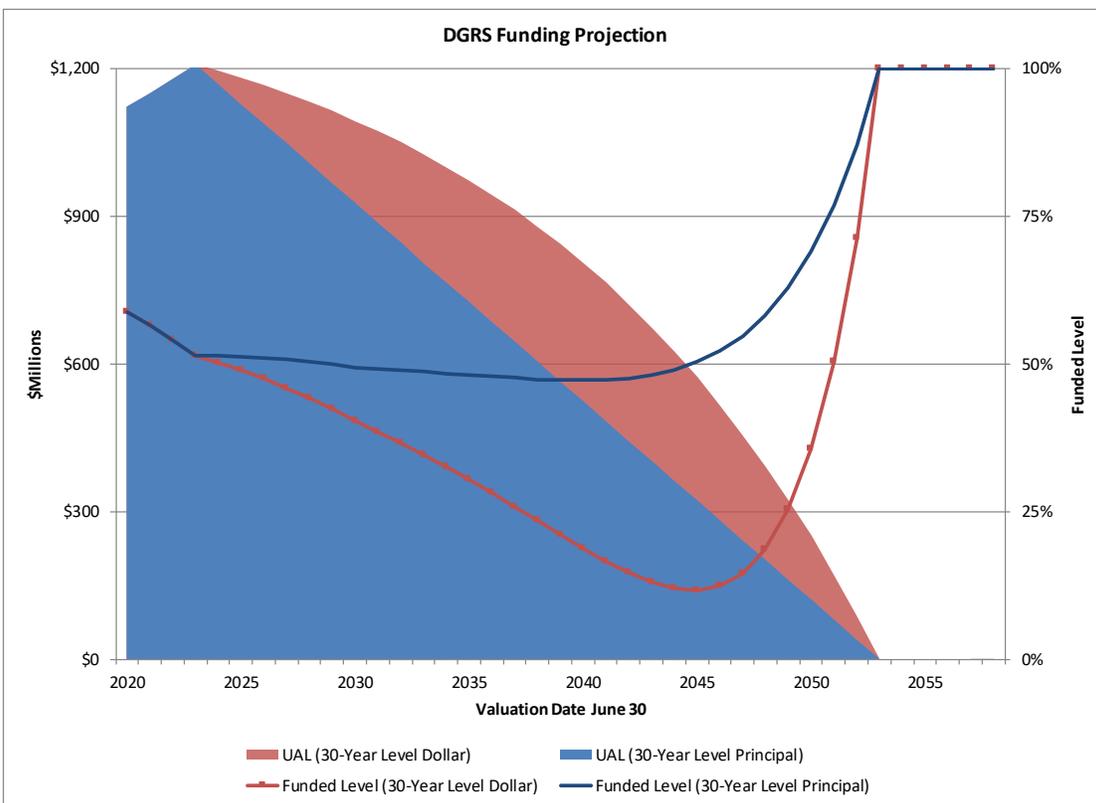
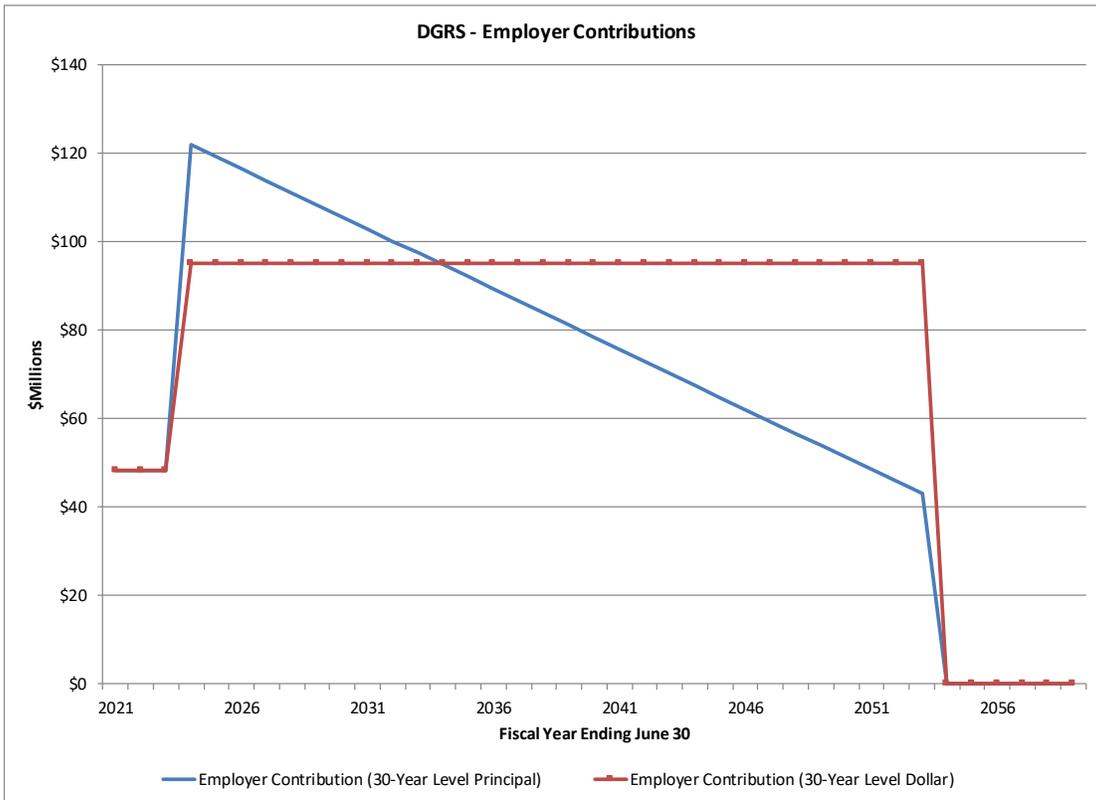
The POA contributions are well below actuarially determined amounts and, as such, result in a defunding of the plan between now and June 30, 2023, which was contemplated by the POA. In fact, the anticipated POA contributions are not expected to result in benefit restoration even if all assumptions are met (including the POA mandated assumed rate of return of 6.75%).

Also, the FY 2021 to 2023 contributions are less than the amount of nominal interest that accrues on the UAAL.

The Estimated Employer Contribution for FY 2024 is based on a projection of results assuming only the POA contributions are made and all future experience between the valuation date and FY 2024 is as assumed. Actual experience will result in changes to this estimate and the final result (from the June 30, 2022 actuarial valuation) could be materially different than shown above.

We understand that the City has set aside additional money in a side fund to be contributed to the pension plans in the future. This potential additional contribution has not been considered in this valuation.





Notes: 30-year amortization periods are assumed to begin in FY 2024.
 30-year level dollar may result in fund depletion and pay-as-you-go funding before the end of the 30-year period. **Under this scenario, the Plan is only 12% funded in 2045.**



Valuation Results (Continued)

We have recommended that the Board establish a funding policy for the contribution determinations on and after fiscal year 2024. The Board has begun the process. Once that process has been completed we will incorporate the adopted policy into future valuation reports. Until that process is completed, we will continue to show the following two possible policies.

In the chart below, the first policy funds the UAAL over the expected remaining active service life of this group. The second policy is similar to the Board’s pre-bankruptcy policy, but with accelerated principle payments of the UAAL to prevent insolvency prior to the end of the funding period. The illustrations are intended to show that there are a broad range of possible funding policies, but are not intended to provide a specific recommendation or a minimum or maximum level of contributions.

Funding Policy 1 is based on amortizing the UAAL over the average remaining service life of active members (6 years for General; 5 years for DOT; 6 years for DWSD; and 6 years for Library) using level dollar amortization.

Funding Policy 2 is based on amortizing the UAAL with level principal payments over a closed 30-year period plus interest. This method is also known as level principal declining interest amortization.

Illustrative Contribution Shortfall

	(\$ Millions)				
	General City	D.O.T.	DWSD	Library	System Total
(1) Illustrative Contribution for FY 2022 (Funding Policy 1)	\$ 134.7	\$ 73.0	\$ 38.3	\$ 3.2	\$ 249.2
(2) Illustrative Contribution for FY 2022 (Funding Policy 2)	65.2	30.4	18.6	1.6	115.7
(3) Actual Contributions for FY 2022 (POA)	2.8	0.1	42.9	2.5	48.3
Fiscal Year 2022 Shortfall - Funding Policy 1: (1) - (3)	\$ 131.9	\$ 72.9	\$ (4.6)	\$ 0.7	\$ 200.9
Fiscal Year 2022 Shortfall - Funding Policy 2: (2) - (3)	\$ 62.4	\$ 30.3	\$ (24.3)	\$ (0.9)	\$ 67.4

We understand the Employer continues to set aside money in a separate side fund account to contribute to the Pension Plans in the future. Since the account is outside of the trust fund and the portion of the fund this Plan will receive (vs. the Police and Fire Plan) has not been determined, we have not taken those assets into account in our calculations. We commend the Employer for taking proactive steps to manage the estimated increase in funding requirements beginning in FY 2024 from a budgeting perspective. In the meantime, we recommend continued consideration of increasing contributions actually deposited into the trust.

In addition, as the Board works through the funding policy, we would suggest considering a funding period less than 30 years. Given the fact that not all of the retiree liabilities are funded, a period of 15 years or less should be considered.

Valuation Results (Concluded)

Present Value	June 30, 2020	June 30, 2019
Accrued Pension Liabilities (Employer Financed)		
Retirees and beneficiaries	\$2,022,510,702	\$2,091,442,091
Inactive members future deferred pensions	223,061,249	256,076,056
Active members	256,033,419	292,534,990
Total accrued pensions	2,501,605,370	2,640,053,137
Pension fund balances	1,500,667,694	1,689,006,631
Unfunded accrued pension liabilities	\$ 1,000,937,676	\$ 951,046,506
Accrued Annuity Liabilities (Member Financed)		
Retirees and beneficiaries Future annuities	\$ 100,671,026	\$ 105,757,686
Member annuities & future refunds	114,225,043	120,248,768
Total accrued annuity liabilities	214,896,069	226,006,454
Annuity fund balances	95,434,295	109,900,196
Unfunded accrued annuity liabilities*	\$ 119,461,774	\$ 116,106,258
Totals		
Actuarial Accrued Liabilities (AAL)	\$2,716,501,439	\$2,866,059,591
Market Value of Assets (MVA)	1,596,101,989	1,798,906,827
Unfunded Actuarial Accrued Liabilities (UAAL)	\$1,120,399,450	\$ 1,067,152,764
POA Funded Status	58.8%	62.8%

* Liabilities are gross before accounting for ASF claw-back. Assets currently include a receivable of approximately \$99.4 million related to the ASF claw-back. We believe the receivable is included in the Pension fund balances.

	Historical Results (\$ Millions)				
	2018	2017	2016	2015	2014
Total AAL	\$2,929.1	\$2,995.8	\$3,032.3	\$3,139.1	\$3,222.4
MVA	1,940.6	1,966.7	1,933.5	2,131.3	2,015.2
UAAL	988.4	1,029.1	1,098.8	1,007.8	1,207.1
POA Funded Status	66.3%	65.6%	63.8%	67.9%	62.5%



Funded Ratio - POA

	Defined Benefit	ASF	Total
A Actuarial Accrued Liability (AAL)	\$2,602,276,396	\$114,225,043	\$2,716,501,439
B Market Value of Assets	\$1,481,876,946	\$114,225,043	\$1,596,101,989
C Unfunded Actuarial Accrued Liability (A-B)	\$1,120,399,450	\$ 0	\$1,120,399,450
D Funded Ratio (B/A)	56.9%	100.0%	58.8%

The POA Funded Ratio measurement above is an expected return-based measurement of the pension obligation. It is based upon the mandated 6.75% interest rate assumption (assumption prescribed by the POA). It determines an amount (AAL) that will be sufficient to provide benefits if the portfolio earns the expected 6.75% return on assets and all other assumptions are met. This measure is appropriate for assessing the need for or amount of future contributions (if all assumptions are met). This measure is not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligation, in other words, of transferring the obligation to a third party in a market value type transaction.

Funded Ratio - Solvency

	Defined Benefit	ASF	Total
A Market-Based Liability (MBL)	\$4,032,971,790	\$114,225,043	\$4,147,196,833
B Market Value of Assets	\$1,481,876,946	\$114,225,043	\$1,596,101,989
C Unfunded Market-Based Liability (A-B)	\$2,551,094,844	\$ 0	\$2,551,094,844
D Funded Ratio (B/A)	36.7%	100.0%	38.5%

The Solvency Funded Ratio is a market-based measurement of the pension obligation. It estimates the amount (MBL) the plan would need to invest in low risk securities to provide the benefits with greater certainty. For this purpose, the MBL is computed at 2.45% interest as of June 30, 2020, based on the long-term municipal bond rate ("20-Year Municipal GO AA Index" rate from the Fidelity Index as of June 30, 2020). We are not able to assess the credit quality of the plan sponsor and, as such, no adjustment has been made for the credit quality of the plan sponsor. This measure may not be appropriate for assessing the need for or amount of future contributions. This measure may not be appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligation.

The difference between the two measures (POA and Solvency) is one illustration of the savings the sponsor anticipates by taking on the risk in a diversified portfolio.

Comments

Experience

Experience was less favorable than assumed during the year ending June 30, 2020. The chart below shows the estimated gain by division.

Development of Actuarial Gain/(Loss)

	(\$ Millions)				
	General City	D.O.T.	DWSD	Library	System Total
(1) UAAL as of June 30, 2019 (BOY)	\$ 558.2	\$ 268.4	\$ 226.2	\$ 14.3	\$ 1,067.2
(2) Actual POA Contribution (EOY)	2.8	0.1	42.9	2.5	48.3
(3) Interest at 6.75%	37.7	18.1	15.3	1.0	72.0
(4) Projected UAAL* as of June 30, 2020	\$ 593.1	\$ 286.4	\$ 198.6	\$ 12.8	\$ 1,090.9
(5) Actual UAAL* as of June 30, 2020	608.6	282.4	212.6	16.7	1,120.4
Gain (Loss): (4) - (5)	\$ (15.5)	\$ 4.0	\$ (14.0)	\$ (4.0)	\$ (29.5)
Gain (Loss) from Investments	\$ (70.0)	\$ (10.2)	\$ (37.5)	\$ (5.6)	\$ (123.3)
Gain (Loss) from ASF Audit Transfers	\$ -	\$ -	\$ -	\$ -	\$ -
Gain (Loss) from Excess Interest Transfers (Inc. FY 2020)	\$ 1.6	\$ 1.0	\$ 0.4	\$ 0.3	\$ 3.2
Gain (Loss) from Liabilities	\$ 52.9	\$ 13.2	\$ 23.2	\$ 1.3	\$ 90.6

* *Unfunded actuarial accrued liability.*

Source of Actuarial Gain/(Loss)

Type of Risk Area	Gain (Loss) in Period	
	Totals (\$ in Millions)	Percent of Liabilities
Data Improvements[^]	41.3	1.4 %
ASF Transfers	0.0	0.0 %
Excess Interest Transfers (Inc. FY 2019)	3.2	0.1 %
Risks Related to Experience		
Economic Risk Areas:		
Investment Return	(123.3)	(4.3)%
Demographic Risk Areas:		
Full and Reduced Service Retirements	13.4	0.5 %
Death Benefits	0.1	0.0 %
Disability Benefits	(0.2)	0.0 %
Other Terminations	10.6	0.4 %
Post-Retirement Mortality	25.4	0.9 %
Total Gain (or Loss) Related to Experience	(74.0)	(2.6)%
Total Gain (or Loss) During Period	(29.5)	(1.0)%
Beginning of Year Accrued Liabilities	2,866.1	100.0 %

[^] See comment regarding Terminated Vested Data Audit on page 11.

Comments (Continued)

Experience (Continued)

The estimated FY 2024 contributions are very sensitive to changes in year-to-year experience. The chart below reconciles our estimate from the June 30, 2019 valuation to our estimate from this valuation (June 30, 2020).

The June 30, 2020 loss, primarily due to investments, decreased the funded percent more than expected and puts additional strain on the plan. For example, the projected funded level decreases to a minimum of about 12% funded in 2045 under the 30-year, level dollar contribution scenario, down from 16% based on the 2019 valuation. This means that the 30-year, level dollar scenario has an increased risk of the assets being depleted.

Reconciliation of Projected June 30, 2024 Contributions – Level Principal

	(\$ Millions)				
	General City	D.O.T.	DWSD	Library	System Total*
Estimated FY 2024 Employer Contribution (Level Principal) from 6/30/19 Valuation	\$ 71.8	\$ 35.1	\$ 10.5	\$ 0.8	\$ 118.2
Gain (Loss) from Investments	8.6	1.3	4.6	0.7	15.1
Gain (Loss) from ASF Audit Transfers	-	-	-	-	-
Gain (Loss) from Excess Interest Transfers (Inc. FY 2020)	(0.2)	(0.1)	-	-	(0.4)
Gain (Loss) from Liabilities	(6.5)	(1.6)	(2.8)	(0.2)	(11.1)
Modified Contributions (see below)	-	-	-	-	-
Actual FY 2020 Contribution above/(below) Expected	-	-	-	-	-
Estimated FY 2024 Employer Contribution (Level Principal) from 6/30/20 Valuation	\$ 73.7	\$ 34.6	\$ 12.2	\$ 1.2	\$ 121.8

* Totals may not add due to rounding.

Reconciliation of Projected June 30, 2024 Contributions – Level Dollar

	(\$ Millions)				
	General City	D.O.T.	DWSD	Library	System Total*
Estimated FY 2024 Employer Contribution (Level Dollar) from 6/30/19 Valuation	\$ 56.0	\$ 27.4	\$ 8.2	\$ 0.6	\$ 92.1
Gain (Loss) from Investments	6.7	1.0	3.6	0.5	11.8
Gain (Loss) from ASF Audit Transfers	-	-	-	-	-
Gain (Loss) from Excess Interest Transfers (Inc. FY 2020)	(0.2)	(0.1)	-	-	(0.3)
Gain (Loss) from Liabilities	(5.1)	(1.3)	(2.2)	(0.1)	(8.7)
Modified Contributions (see below)	-	-	-	-	-
Actual FY 2020 Contribution above/(below) Expected	-	-	-	-	-
Estimated FY 2024 Employer Contribution (Level Dollar) from 6/30/20 Valuation	\$ 57.4	\$ 27.0	\$ 9.5	\$ 1.0	\$ 94.9

* Totals may not add due to rounding.



Comments (Continued)

Experience (Continued)

Demographic Experience

	Number Count		A/E%
	Actual	Expected	
	A	E	
Retirement (including early)	80	275	29%
Disability	0	18	0%
Vested Terminations	181	50	362%
Other Terminations (including pre-retirement death)	176	34	512%
Post-Retirement Death	663	439	151%

Member Experience Additional Comments

Retirements were less than one-third the number expected.

Vested Terminations were nearly three times the number expected.

Post Retirement mortality was one and one-half times the number expected.

The year ending June 30, 2020 was unique due to the Covid-19 pandemic as well as the City's response. The pandemic, by itself, appears to have increased retiree mortality. However, the liability gain related to the increase in mortality was less than the number counts would imply. This suggests that the pandemic had a bigger impact on the older, lower liability population of the plan. This valuation is only six months into the pandemic and we expect higher mortality for at least the next six months following the valuation date. Given all the uncertainty regarding this experience, we have not attempted to account for this potential liability risk in this valuation. While we do not have the cause of death in the census data, it is likely that a significant portion of those who died during the year in excess of expectations were as a result of COVID-19. We honor those who have died during the pandemic.

Active member experience this year was also very different from expectations. We believe this is partly due to the pandemic and resulting economic uncertainties as well as the City's response, which was to implement furloughs and a workshare program. Based on some number counts that the System Staff provided, we suspect that a lot of the terminations are actually temporary and related to the furloughs. The System provided information on members participating in the work share program and we have confirmed that the vast majority of those members are included as active members on June 30, 2020. If the furloughed members return to full time active status in the future, this could result in a liability loss in that future year. We have considered setting up a liability reserve for this potential future loss and decided not to include such a reserve for the following reasons:

- 1) It is unknown how many of the furloughed members will return to active service; and
- 2) The liability loss in this plan related to those members returning to active status would likely be small, since it would only affect future eligibility service and not the frozen accrued benefit.

Comments (Continued)

Terminated Vested Data Audit

As a result of an improvement of the Terminated Vested member data, we were informed that 493 members reported in the 2019 data were actually deceased as of June 30, 2019. The change this year is included in the “Data Improvements” source of gains/losses on page 8. This improved data has been recognized in this valuation, resulting in a gain of approximately \$36.9 million.

New Members

We continue to see active members added to the Legacy data. We have assumed these were either data corrections or re-hires. We have observed this every year since 2014. The change this year is included in the “Data Improvements” source of gains/losses on page 8. This year 47 members were added as active to this plan. This resulted in an increase in accrued liabilities of approximately \$1.8 million, after accounting for those members that were known to come from the deferred and retiree rolls.

Annuity Savings Fund (ASF) Claw-Back Data

For the June 30, 2015 valuation, the System’s auditors determined a receivable in accordance with GAAP accounting that was included in the reported June 30, 2015 assets. The reported assets for the June 30, 2020 status valuation also included a receivable for the remaining claw-back payments. We have assumed this information, received by the System’s auditors, was reasonable. This assumption is in compliance with the Actuarial Standards of Practice.

Annuity Reserve Fund (ARF)

Typically, we would compare the Annuity Reserve Fund (ARF) to the ARF liabilities and recommend a transfer if liabilities exceed assets. However, the annuity claw-back receivable created by the Bankruptcy (which relates to the ARF and the ASF) makes this analysis much more complicated. If the System would like us to perform this calculation, we will need additional information not routinely provided for the valuation. Please let us know if this is needed.

In general, assets were reviewed for reasonableness. During that review, we discovered that the ARF does not appear to have been credited any interest. As a result, we recommend that all the reserve amounts be reviewed.

Plan Provisions

Section B-1 (b) of the plan provides that members who terminate employment and are subsequently rehired before incurring a six-year break in service are eligible to earn additional vesting and eligibility service under the plan. For purposes of this valuation, we have assumed no terminated members will be rehired in the future. Rehires will, therefore, cause a loss when they occur.

Comments (Continued)

Great Lakes Water Authority (GLWA) Members

For the June 30, 2017 valuation we received a separate file indicating the June 30, 2014 DWSD status of members. Any members that were indicated as being DWSD division members on that file were valued under the DWSD for this valuation, regardless of the division reported on the main valuation data (which we understand to be the division as of June 30, 2020 in the Component I plan).

Allocation of Contributions Between General and DOT

Our understanding of the allocation of contributions between General and DOT is discussed on page 2 of this report. Based on the reported assets, a different allocation method appears to have been used in FY 2020. If the System supplies us with this asset allocation method actually used, we can incorporate that method in future valuations.

Annuity Savings Fund (ASF) Interest Credits

The ASF fund is credited with the lesser of 5.25% interest and the total fund earnings. We understand that any earnings in excess of 5.25% (that otherwise would have been credited to the ASF fund if not for the 5.25% cap) will be transferred to Component I assets, to the extent needed, for funding of transition liability. Since ASF liabilities are equal to ASF balances, we did not model any such future excess earnings as part of this valuation. Furthermore, since the fund earned less than 5.25% for both FY 2019 and FY 2020, we do not expect that there will be transfers of excess ASF interest in either FY 2021 or FY 2022. No additional liabilities were included in this report to account for anticipated excess earnings expected to occur as a result of return on assets. We have discussed the potential for additional liability with the Plan's accountants and have been instructed that the excess earnings should not be included as a liability in the GASB 67 and 68 reports.

In FY 2020, approximately \$1.2 million was transferred from Component II (Legacy) to Component I (Hybrid) due to excess interest earned in FY 2018. This was the second year of such a transfer. The amount was approximately \$3.2 million less than we had estimated in the June 30, 2019 valuation.

We understand that the System has adopted a procedure for computing the ASF interest credits lagging the actual experience of the assets. We have not reviewed or audited this procedure. If the Retirement System can provide the methodology for determining the transfer, we may be able to more accurately reflect it in advance.

Comments (Continued)

Estimated Excess Interest Transfers

Fiscal Year Transfer is Expected	ASF Balance BOY	Assumed ASF Payment	ASF Balance EOY	FY 2 Years Prior to Transfer		Investment Return Excess Percent	ASF Return Excess	Estimated Component I Funded Transition Cost Status	Resulting Percent Transfer	Assets to be Transferred Out (BOY)
				Year	Estimated Return					
(A)	(B)	(C)	(D)	(E)	(F)	(G) = (F) - 5.25%	(H) = (G) x (B)	(I)	(J)	(K) = (H) x (J)
2021	\$ 114,225,043	\$ 14,594,585	\$ 105,249,066	2019	2.64%	0.00%	\$ -	<100%	100%	\$ -
2022	105,249,066	14,594,585	95,801,849	2020	-0.60%	0.00%	\$ -	<100%	100%	\$ -

We understand this calculation will be performed by staff and may be different than shown above. The estimates above are used to approximate the effect on UAAL.

Section E-16(c) of the Combined General Plan is shown below:

In any Plan Year during the period beginning on or after July 1, 2014 and ending June 30, 2023 in which the annual rate of return credited to the accounts of members investing in the Annuity Savings Fund as provided in paragraph (b) is less than the actual rate of return net of expenses of the Retirement System's invested assets for the second Plan Year immediately preceding the Plan Year in which the annual rate of return is credited ("ASF Return Excess"), an amount equal to the value of the ASF Return Excess shall be transferred to the Pension Accumulation Fund maintained under Component I of the Combined Plan and shall be used to fund the Transition Cost relating to Component I. The Transition Cost is a measure of the liability that Component I of the Retirement System has at its inception; due to the fact that at its inception, members in Component I of the Retirement System receive vesting and eligibility credit under Component I for service that was earned prior to July 1, 2014 and is otherwise credited to members under Component II of the Retirement System. Transition Cost is calculated by the Plan Actuary. In the event there is an ASF return excess for a Plan Year following the Plan Year in which such transfers have fully funded the Transition Costs relating to Component I, fifty percent (50%) of such ASF Return Excess shall be transferred to the Pension Accumulation Fund maintained under Component II and the remaining fifty percent (50%) of such ASF Return Excess shall be transferred to Component I and credited to the Rate Stabilization Fund maintained under Component I. "Transition Cost" shall be determined by the Plan Actuary.

Comments (Continued)

Risks Associated with Measuring the Accrued Liability and Actuarially Determined Contribution

The determination of the accrued liability and the actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the actuarially determined contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

1. **Investment Risk** – actual investment returns may differ from the expected returns;
2. **Asset/Liability Mismatch** – changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
3. **Contribution Risk** – actual contributions may differ from expected future contributions. For example, actual contributions may not be made in accordance with the plan's funding policy or material changes may occur in the anticipated number of covered employees, covered payroll, or other relevant contribution base;
4. **Salary and Payroll Risk** – actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
5. **Longevity Risk** – members may live longer or shorter than expected and receive pensions for a period of time other than assumed; and
6. **Other Demographic Risks** – members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.

The timely receipt of the actuarially determined contributions is critical to support the financial health of the plan. Users of this report should be aware that contributions made at the actuarially determined rate do not necessarily guarantee benefit security.

Comments (Continued)

Plan Maturity Measures

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

	<u>2020</u>	<u>2019</u>
Ratio of the market value of assets to total payroll*	5.9	6.4
Ratio of actuarial accrued liability to payroll*	10.0	10.2
Ratio of actives to retirees and beneficiaries	0.2	0.2
Ratio of net cash flow to market value of assets	-12.1%	-10.5%
Duration of the actuarial accrued liability	8.6	8.7

* Payroll for this purpose is Component I payroll of \$271.4 million for 2020 and \$280.1 million for 2019.

Ratio of Market Value of Assets to Payroll

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 2.0 times the payroll, a return on assets 5% different than assumed would equal 10% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

Ratio of Actuarial Accrued Liability to Payroll

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100% is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time.

The ratio of liability to payroll may also be used as a measure of sensitivity of the liability itself. For example, if the actuarial accrued liability is 2.5 times the payroll, a change in liability 2% other than assumed would equal 5% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in liability (and also plan sponsor contributions) as a percentage of payroll.

Comments (Continued)

Ratio of Actives to Retirees and Beneficiaries

A young plan with many active members and few retirees will have a high ratio of actives to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

Ratio of Net Cash Flow to Market Value of Assets

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make benefits payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.

Duration of Actuarial Accrued Liability

The duration of the actuarial accrued liability may be used to approximate the sensitivity to a 1% change in the assumed rate of return. For example, a duration of 10 indicates that the liability would increase approximately 10% if the assumed rate of return were lowered 1%.

Additional Risk Assessment

The Solvency Liability shown on page 7 may be considered as a risk assessment. Additional risk assessment is outside the scope of the annual actuarial valuation. Additional assessment may include scenario tests, sensitivity tests, stochastic modeling, and stress tests. We included additional risk assessments in the funding policy discussions based on the 2017 actuarial valuation. We can update those at the Board's request.

Census Data and Approximations

Data was reported separately for Component I and Component II. Additional time was needed to reconcile these two data sets as they came from different source data. Processing time for the valuation could be shortened if data for future valuations is reconciled before being provided to GRS. We would be happy to work with the Retirement System staff to help them provide the information that is needed for the valuation. Additional information about the data approximations and assumptions may be found on page 25.

Actuarial Assumptions

The Retirement System routinely has five-year experience studies in accordance with the City ordinance. The Board has chosen to schedule the next experience study to begin subsequent to the June 30, 2020 valuation.

Comments (Continued)

Restoration

This valuation assumes no future restoration of Component II benefits (consistent with the expectation of the POA). Any future restoration will be reflected beginning in the next valuation after being granted.

DWSD (Water/Sewer) Projections

Based on this valuation, the DWSD (Water/Sewer) division is not expected to be fully funded by 2024. As a result, their contributions will continue to be needed in FY 2024 (see page 3 for estimated FY 2024 contributions) to fund DWSD liabilities.

Future Results

While FY 2021 investment performance is not yet available (since the fiscal year is not over), the S&P 500 and the Dow Jones Industrial Average have so far both returned substantially more than 6.75%, so far, this fiscal year. If the Retirement System's experience is similar and that experience is not overshadowed by a reverse in the last quarter of the fiscal year, then there might be upward pressure on the funded status and downward pressure on the FY 2024 contribution requirements from investment experience during FY 2021. However, the defunding of the Retirement System through the POA mandated contribution levels will continue to put downward pressure on the funded status (the POA mandated contribution levels have already been considered in the FY 2024 contribution estimates).

Recommendation

We recommend that every potential action be taken to increase contributions to the Retirement System. Benefit payments to retirees in the Plan were almost \$240 million compared to the FY 2020 contribution of \$48.3 million. See benefit projections on page 30.

Prior Recommendation

The Board is currently working on the development of a funding policy for FY 2024 and beyond.

Divisional Results

Divisional results are shown on page 19. One result that stands out is the funded status of the DOT division at 33%. This is much lower than the other divisions. We expect that all of the assets back all of the liabilities. Therefore, if this division runs out of money before all of its benefits are paid, the plan will pay DOT benefits from other divisional assets. In that case, the total plan funded status is a better measure than individual division funded ratios. However, the manner in which divisional contributions have historically been determined treats each division as a standalone plan for the purpose of determining the actuarially determined contribution. Assuming the Board continues this method for Fiscal Year 2024 (the first year actuarially determined contributions are assessed to the employer), this low funded status for the DOT (relative to the other divisions) could result in a higher DOT employer contribution (relative to the other divisions). The Board may also want to consider a more aggressive funding policy for the DOT division if they want to avoid using other divisional assets to pay DOT benefits. Please let us know if the Board would like us to do any special projects related to this situation, such as divisional cash flow projections or divisional funding policy suggestions.



Comments (Concluded)

Conclusion

The funded status of the plan decreased this year from 62.8% to 58.8% as a result of:

- Defunding of the plan due to contributions substantially less than the actuarially determined amounts would have been. This defunding was mandated by the POA; and
- Poor investment experience and negative cash flow resulting in a decrease in plan assets.

Liability by Division - POA

(\$ Thousands)

	General	D.O.T.	DWSD	Library	Totals
Accrued Pension Liabilities					
Retirees and beneficiaries	\$1,098,444	\$292,193	\$577,270	\$ 54,604	\$2,022,511
Inactive members future deferred pensions	116,083	32,450	69,258	5,270	223,061
Active members	140,758	60,740	33,678	20,857	256,033
Total accrued pension liabilities	1,355,285	385,383	680,206	80,731	2,501,605
Pension fund balance#	813,797	113,433	504,778	68,660	1,500,668
Unfunded accrued pension liabilities	541,488	271,950	175,428	12,071	1,000,937
Accrued Annuity Liabilities					
Retirees and beneficiaries#	55,440	10,072	31,700	3,459	100,671
Members annuities & future refunds	60,037	27,233	18,397	8,558	114,225
Total accrued annuity liabilities	115,477	37,305	50,097	12,017	214,896
Annuity fund balances	48,365	26,833	12,893	7,343	95,434
Unfunded accrued annuity liabilities#	67,112	10,472	37,204	4,674	119,462
Totals					
Actuarial Accrued Liabilities	1,470,762	422,688	730,303	92,748	2,716,501
Accrued Assets	862,162	140,266	517,671	76,003	1,596,102
Funded Ratio	58.6%	33.2%	70.9%	81.9%	58.8%
Unfunded Actuarial Accrued Liabilities	\$ 608,600	\$282,422	\$212,632	\$ 16,745	\$1,120,399

Totals may be off slightly due to rounding.

The pension fund balance includes a receivable of approximately \$99.4 million for future claw-back payments. Liabilities are shown gross, before the annuity savings claw-back.

SECTION B

FUND ASSETS

Statement of Plan Assets (Reported Assets at Market Value)

Market Value - June 30, 2020	
Cash and Cash Equivalents	\$ 26,869,406
Investments at Fair Value	1,464,526,814
Receivables	106,835,905
Cash and Investments held as collateral for securities lending	65,263,754
Capital Assets - Net	1,849,036
Accounts Payable	(69,242,926)
Total Current Assets	\$ 1,596,101,989

Market Value of Assets

Reserve Accounts (Market Value)

Funds	Fund Balances	
	June 30, 2020	June 30, 2019
Annuity Savings	\$ 114,225,043	\$ 120,248,768
Annuity Reserve	(18,790,748)	(10,348,572)
Pension Accumulation	(370,423,727)	(223,815,149)
Pension Reserve	1,871,091,421	1,912,821,780
Total Fund Balances	\$ 1,596,101,989	\$1,798,906,827

Revenues and Expenditures (Market Value)

	Pension Funds	Annuity Funds	Total Funds
Balance, July 1, 2019	\$1,689,006,631	\$109,900,196	\$1,798,906,827
Prior valuation audit adjustment	0	0	0
Market Value July 1, 2019	\$1,689,006,631	\$109,900,196	\$1,798,906,827
Revenues			
Employer Contributions	47,900,000	0	47,900,000
Employee Contributions	0	0	0
Foundation Contributions	375,000	0	375,000
ASF Recoupment Interest	6,214,544	0	6,214,544
Investment Income (Net of Investment Expenses)	(19,214,790)	5,212,677	(14,002,113)
Other Income	1,978,048	(148,505)	1,829,543
Total	\$ 37,252,802	\$ 5,064,172	\$ 42,316,974
Expenditures			
Benefit Payments	220,351,579	10,186,019	230,537,598
Refund of Member Contributions	0	9,344,054	9,344,054
ASF Recoupment Write Off	1,710,757	0	1,710,757
Transfer to Component I (Transition Cost)	1,178,130	0	1,178,130
Administrative Expenses	2,351,273	0	2,351,273
Total	\$ 225,591,739	\$ 19,530,073	\$ 245,121,812
Market Value June 30, 2020	\$1,500,667,694	\$95,434,295	\$1,596,101,989
Market Value Rate of Return (Net of all expenses)	(1.0)%	5.1%	(0.6)%
Net Cash Flow as Percent of Assets	(10.3)%	(17.8)%	(10.7)%

Rates of return are dollar weighted estimates assuming contributions occur at the end of the year and remaining items are mid-year cash flows. "ASF Recoupment Interest" and "Other" items are treated as investment cash flows.

Note that interest credits to the ASF (and other reserves) are determined by plan provisions and Board policy (including any timing issues) as calculated by Retirement System staff.

Allocation of Assets Used for Valuation by Reserve Account and Division

	June 30, 2019	Adjustment	Contributions	Benefit Payments	Other	Investment Return (Net of All Expenses)	June 30, 2020
Annuity Savings Fund							
General	\$ 61,869,974	\$ 0	\$ 0	\$ (3,742,538)	\$ (658,917)	\$ 2,568,414	\$ 60,036,933
D.O.T.	30,004,564	0	0	(4,100,326)	(77,789)	1,406,469	27,232,918
DWSD	19,704,141	0	0	(1,321,713)	(826,993)	841,872	18,397,307
Library	8,670,089	0	0	(179,477)	(328,649)	395,922	8,557,885
Totals	120,248,768	0	0	(9,344,054)	(1,892,348)	5,212,677	114,225,043
Annuity Reserve Fund							
General	(6,554,374)	0	0	(5,702,529)	585,363	0	(11,671,540)
D.O.T.	450,768	0	0	(891,411)	40,906	0	(399,737)
DWSD	(3,144,710)	0	0	(3,162,076)	801,986	0	(5,504,800)
Library	(1,100,256)	0	0	(430,003)	315,588	0	(1,214,671)
Totals	(10,348,572)	0	0	(10,186,019)	1,743,843	0	(18,790,748)
Pension Accumulation Fund							
General	(96,551,027)	(95,742,919)	2,765,012	0	2,588,768	(12,750,711)	(199,690,877)
D.O.T.	(123,804,114)	(30,825,169)	109,988	0	849,315	(1,900,200)	(155,570,180)
DWSD	(25,633,520)	(47,884,037)	42,900,000	0	1,706,575	(5,982,828)	(34,893,810)
Library	22,173,512	(4,169,095)	2,500,000	0	159,046	(932,323)	19,731,140
Totals	(223,815,149)	(178,621,220)	48,275,000	0	5,303,704	(21,566,062)	(370,423,727)
Pension Reserve Fund							
General	1,040,954,081	95,742,919	0	(123,209,115)	0	0	1,013,487,885
D.O.T.	269,271,831	30,825,169	0	(31,093,737)	0	0	269,003,263
DWSD	551,454,963	47,884,037	0	(59,667,517)	0	0	539,671,483
Library	51,140,905	4,169,095	0	(6,381,210)	0	0	48,928,790
Totals	1,912,821,780	178,621,220	0	(220,351,579)	0	0	1,871,091,421
Retirement System Totals	\$1,798,906,827	\$ 0	\$48,275,000	\$ (239,881,652)	\$ 5,155,199	\$ (16,353,385)	\$1,596,101,989

SECTION C

PARTICIPANT DATA

Reconciliation of Raw Data

Active Members

A) Count reported in Legacy file	2,597
B) In Legacy file but not in Hybrid file	(16)
C) Hired after plan closed	(115)
D) Non-active Status	(42)
E) Agency "88"	(20)
F) Non-eligible class code & bargaining unit	-
G) No hire date in Hybrid file	-
H) Zero salary in Hybrid file	(1)
I) Number of records to value	<u>2,403</u>

Inactive Vested Members

A) Number of records reported on data file	3,327
B) In Legacy active file but not otherwise in database and not in Hybrid active file	1
C) Valued as inactive in prior year and would not have otherwise been valued in Legacy this year	36
D) Valued as a vested active member in prior year but not in this year's active file and would not have otherwise been valued in Legacy this year	48
E) Deceased^	(493)
F) Less than 8 years of vesting service	(191)
G) Number of records to value	<u>2,728</u>

^ In part, this is the result of an audit.

Retired Members and Beneficiaries

A) Number of records reported on data file	44,412
B) Number of records in P/F plan	(16,642)
C) Records not currently in receipt of benefits based on reported status codes	(16,161)
D) Component I (Hybrid) Records	(389)
E) Number of records valued	<u>11,220</u>

Reconciliation of Year-to-Year Data as of June 30, 2020

	Active		Term.	Retirees		Totals
	Count	Pay#	Count	Count	Monthly Benefits	Count
2019	2,793	\$142,215,060	3,209	11,557	\$18,403,344	17,559
Change in Pay/Pensions	N/A	(14,180,217)	N/A	N/A	(82,867)	
Rehired (Not Vested)	38	1,579,212	-			38
Rehired (Vested)	9	413,154	(9)	-	-	-
New Beneficiary				91	97,566	91
Retired	(80)	(3,832,741)	(98)	226	309,279	48
Non-Duty Disabled				-	-	-
Duty Disabled				-	-	-
Assumed Death/Removals			(528)	(663)	(874,828)	(1,191)
Vested Term	(181)	(7,814,068)	153			(28)
Non-Vested Terminated	(176)	(7,256,096)				(176)
Data Adjustment	-	-	1	9	11,365	10
2020	2,403	\$111,124,304	2,728	11,220	\$17,863,859	16,351

This represents current pay and is not used for the Component II (Legacy) valuation.

Data Approximations and Assumptions

As part of our review of the data received from the System, we discussed questionable or missing data with System staff and developed approximations and assumptions in order to perform the valuation. We provided System staff with a letter dated March 22, 2021 with additional information regarding data reconciliation, processing instructions, and assumptions regarding unresolved issues. Note, that letter disclosed our remaining data processing procedures and assumptions and details our reconciliation and final valuation data. System staff has approved the detail and final data disclosed in that letter.

The purpose of this section in this report is to summarize any unresolved concerns about questionable data that are relevant and could have a significant effect on the valuation as disclosed in that letter. This summary also discusses any significant steps we have taken to improve the data due to identifying questionable data values or relationships, significant judgments, or assumptions we have applied to the data.

Active

For active members, frozen AFC amounts and frozen service as of June 30, 2014 was reported. For purposes of this valuation, we matched the June 30, 2020 actives to the active data reported for the June 30, 2014 valuation to check against AFC as of June 30, 2014. In cases where the frozen AFC as reported in the 2020 data file was less than 75% of the AFC as reported on the 2014 data file, the AFC as reported on the 2014 data file was used. This boundary was determined after an analysis of the raw AFC data showed that the AFC for several members was unreasonably low. In cases where AFC was reported in to be \$0 in both the current data file and the 2014 data file, the current salary was used in place of the AFC.

Deferred Vested

Data provided for deferred vested members was incomplete. As part of the processing of deferred member data, in cases where AFC was incomplete, we used \$30,000 to estimate the AFC. Component II benefit service is not directly provided on the file. The Component II (Legacy) file includes total vesting service and the Component I (Hybrid) file includes Component I benefit service. Since Component II benefit service was frozen as of June 30, 2014 for members that terminated after June 30, 2014, Component II (Legacy) benefit service was determined by subtracting service in the Component I (Hybrid) inactive file from total vesting service in the corresponding Component II (Legacy) inactive file. Members with vesting service of less than 8 years were assumed to be non-vested and were not valued. We estimated the commencement date with the following rules:

- Age 55 if 30 or more years of service and hired before July 1986;
- Age 60 if less than 30 years of service, but more than 10 years of service and hired before 1986;
and
- Age 62 for all others.

The entire amount of the deferred benefit was assumed to commence at the same time regardless of the date of hire.



Retired and Beneficiary

It is our understanding that the current pension amount provided in the retiree data includes the 4.5% reduction as mandated in the POA. However, for members that retired prior to July 2015, the other pension amounts provided in the data (original pension amount, equated pension amount, and prior year's pension amount) did not reflect the 4.5% reduction and, as such, were reduced by 4.5% when valuing any related liability. Other adjustments/assumptions include:

- In cases where the benefit is identified to be a joint and survivor benefit and a beneficiary is not listed in the data, it was assumed that male spouses were 3 years older than females;
- Benefits for dependent children are assumed to cease at age 21; and
- For non-converted disabled members, converted benefits are:
 - assumed to commence at age 60; and
 - estimated, based on reported service and projected service from the date of disability to age 60.

Summary of Member Data June 30, 2020 Active Members

	General	D.O.T.	DWSD	Library	Totals [^]
Number	1,427	430	336	210	2,403
% Change in active members	(14.4)%	(20.7)%	(6.1)%	(7.1)%	(14.0)%
Annual payroll (\$ millions)	\$ 72.1	\$ 15.8	\$ 14.5	\$ 8.8	\$ 111.2
Average pay	\$50,498	\$36,705	\$43,112	\$41,882	\$46,244
% Change in average pay	(7.9)%	(7.2)%	(16.7)%	(12.7)%	(9.2)%

[^] May not add due to rounding.

Retired Members and Survivor Beneficiaries

	General	D.O.T.	DWSD	Library	Totals
Number	6,604	1,588	2,710	318	11,220
Annual benefits (\$ millions) #	\$ 125.2	\$ 30.7	\$ 61.7	\$ 6.7	\$ 224.3
Average benefits #	\$18,965	\$19,327	\$22,754	\$20,981	\$19,989
% Change in reported average benefit	0.1 %	(0.1)%	(0.5)%	0.0 %	(0.1)%

Includes annuities. Does not include reductions resulting from the annuity claw-backs.

Inactive Vested Members

	General	D.O.T.	DWSD	Library	Totals
Number	1,479	373	791	85	2,728
Average AFC	\$40,051	\$45,429	\$49,515	\$33,994	\$43,342
Average service	15.4	15.2	15.3	13.8	15.3
Annual benefits (\$ millions)	\$ 14.8	\$ 4.2	\$ 9.8	\$ 0.7	\$ 29.4
Average benefits	\$9,997	\$11,212	\$12,370	\$ 8,047	\$10,790
% Change in average service	(1.8)%	(0.6)%	(2.2)%	(4.3)%	(1.9)%
% Change in average AFC	2.8 %	8.5 %	2.7 %	3.1 %	3.7 %

Active Members as of June 30, 2020 by Attained Age and Years of Service Retirement System Totals

Attained Age	Years of Service to Valuation Date							Totals	
	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Valuation Payroll
Under 20	0							0	\$ 0
20-24	0	0						0	0
25-29	3	1	0					4	126,953
30-34	5	41	10	0				56	2,033,790
35-39	4	35	27	17	4			87	3,523,586
40-44	10	38	42	62	31	3		186	8,018,816
45-49	9	58	49	88	97	27	1	329	15,033,294
50-54	6	31	75	108	193	66	40	519	24,588,723
55-59	8	48	47	91	182	88	154	618	28,508,378
60-64	2	26	30	67	91	71	143	430	20,408,404
65-69	1	24	19	12	23	14	38	131	6,954,147
70-74	0	2	5	9	7	2	3	28	1,266,906
75-79	0	2	2	3	2	1	5	15	661,307
Totals	48	306	306	457	630	272	384	2,403	\$111,124,304

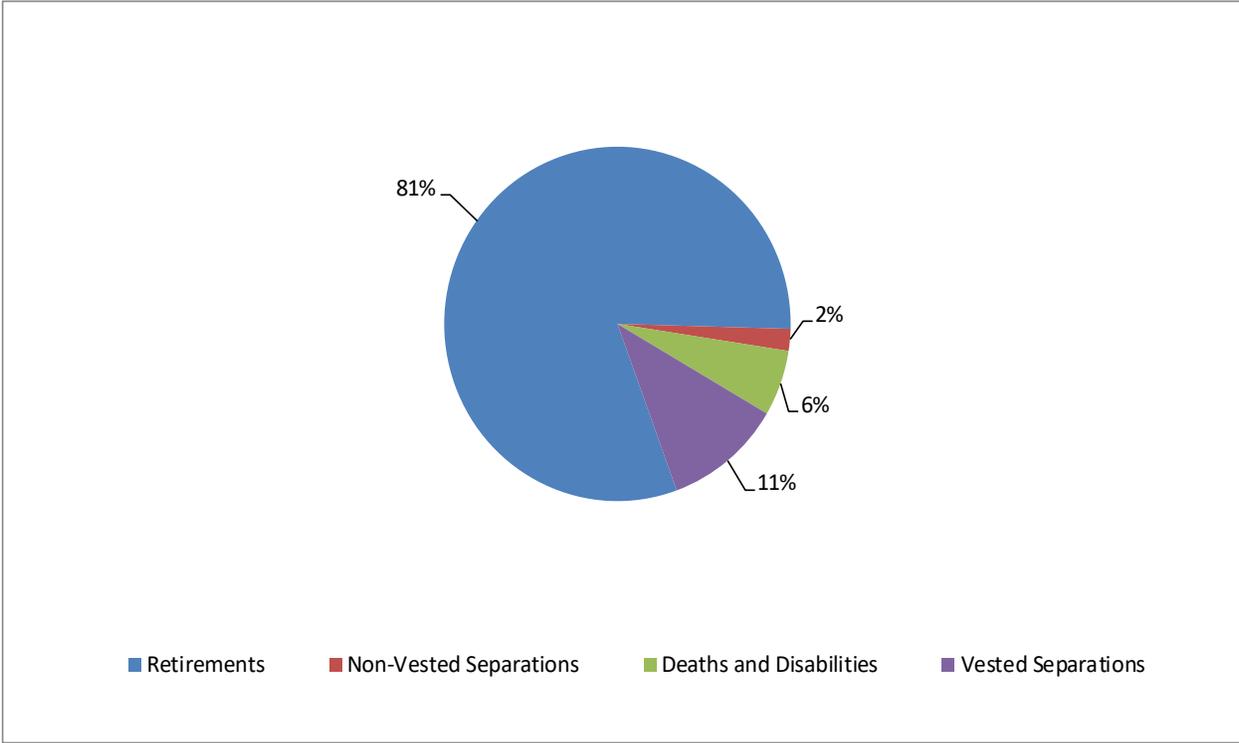
Group Averages:

Age: 53.7 years
Benefit Service: 15.1 years
Eligibility Service: 20.4 years
Annual Pay: \$46,244

Service shown in this schedule is Legacy Benefit service plus Hybrid Benefit service.



Expected Terminations from Active Employment for Current Active Members



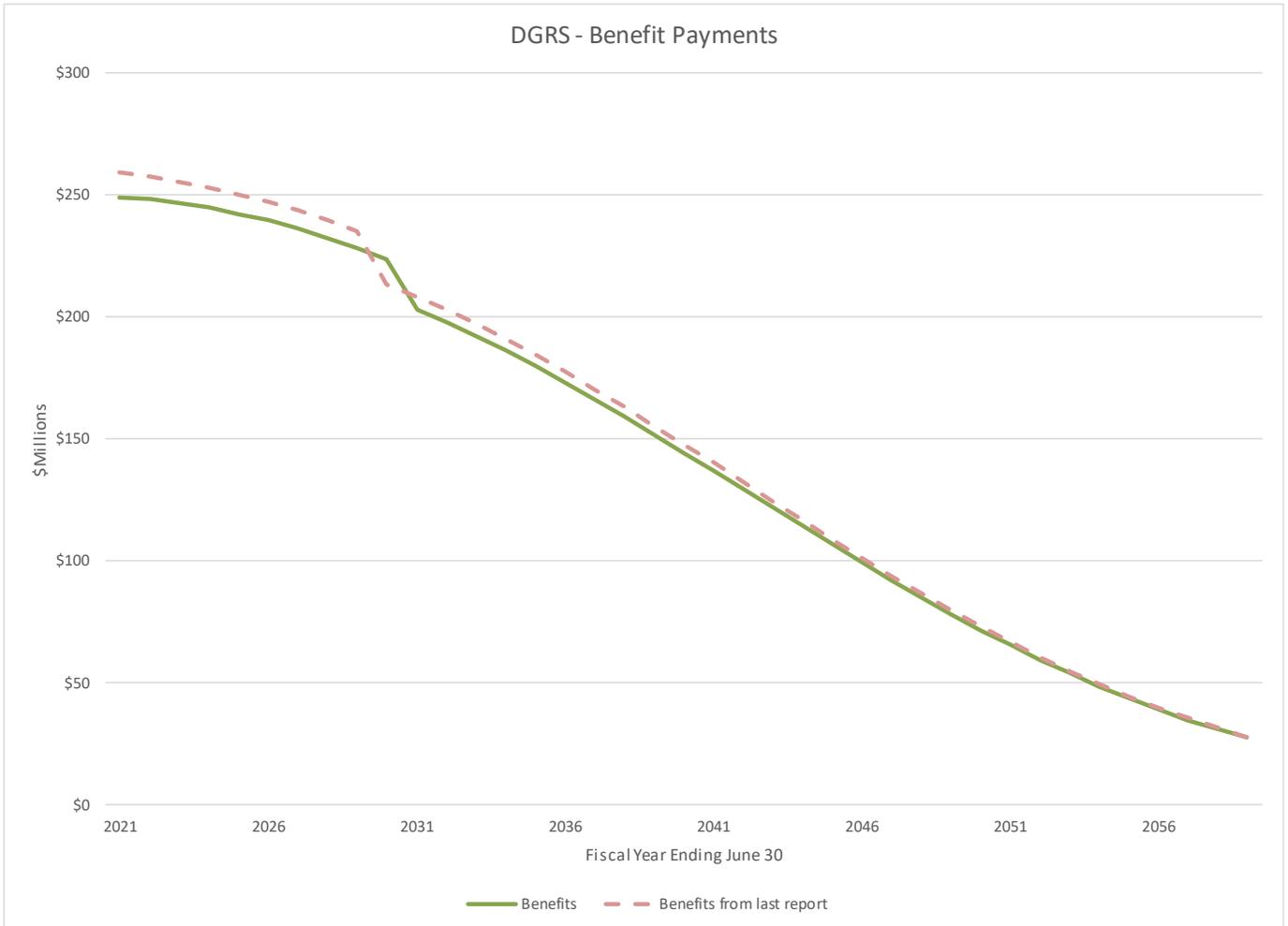
The chart shows the expected future development of the present population in simplified terms. The Retirement System presently covers 2,403 active members. Eventually, 46 people are expected to terminate covered employment prior to retirement and forfeit eligibility for an employer provided benefit. 2,206 people are expected to receive monthly retirement benefits either by retiring directly from active service, or by retiring from vested deferred status. 151 people are expected to become eligible for benefits as a result of death-in-service or disability.

Actual versus expected retirements for the 2020 fiscal year is shown below:

Year Ended June 30,	Expected	Actual
2020	275	80

Expected Benefit Payments

Shown below is a graph of projected benefit payments remaining in the Retirement System.



The graph above shows the projection of future expected benefit payments (solid green line) derived from the June 30, 2020 actuarial valuation data and contrasts that with the corresponding projection from the June 30, 2019 valuation data (red dashed line). The since the assumptions are the same in the two projections, the graph shows the impact that the pandemic has had on the future expected benefit projection, which is lower in the earlier years and nearly unchanged in the later years. In addition, the remaining ASF balances are assumed to be paid out over a rolling 10-year period resulting in a shift of those 10-year payments visible in the graph between last year and this.

Retirees and Beneficiaries June 30, 2020 Tabulated by Attained Ages Retirement System Totals

Attained Ages	Age & Service#		Disability		Death-in-Service		Totals	
	No.	Monthly Allowances	No.	Monthly Allowances	No.	Monthly Allowances	No.	Monthly Allowances
Under 20*	8	\$ 6,412	0	\$ 0	2	\$ 1,216	10	\$ 7,628
20-24	4	5,382					4	5,382
25-29	2	2,566					2	2,566
30-34	14	9,789	0	0			14	9,789
35-39	17	7,985	0	0	2	2,811	19	10,796
40-44	14	10,464	6	2,896	1	773	21	14,133
45-49	47	40,417	21	14,314	4	1,853	72	56,584
50-54	156	251,433	45	34,632	9	8,739	210	294,804
55-59	529	938,824	106	95,540	17	20,817	652	1,055,181
60-64	1,501	2,799,557	212	279,309	42	50,114	1,755	3,128,980
65-69	2,042	3,557,985	199	233,365	40	51,762	2,281	3,843,112
70-74	2,053	3,708,994	156	178,287	35	63,115	2,244	3,950,396
75-79	1,384	2,334,617	74	75,251	35	44,389	1,493	2,454,257
80-84	903	1,295,258	50	44,217	24	26,663	977	1,366,138
85-89	643	811,018	18	15,214	32	35,345	693	861,577
90-94	477	523,156	19	14,601	32	26,948	528	564,705
95 and Over	220	219,126	7	4,738	18	13,967	245	237,831
Totals	10,014	\$16,522,983	913	\$992,364	293	\$348,512	11,220	\$17,863,859

* May include records with defective birth dates.

Includes survivor beneficiaries of deceased retirees.



Retirees and Beneficiaries June 30, 2020 Tabulated by Year of Retirement

Year of Retirement	No.	Monthly Allowances	
		Total	Average
1950 & before	3	\$ 5,931	\$1,977
1951-1955	3	5,323	1,774
1956-1960	1	329	329
1961-1965	6	2,314	386
1966-1970	19	8,254	434
1971-1975	64	38,558	602
1976-1980	194	143,388	739
1981-1985	413	404,277	979
1986-1990	580	615,331	1,061
1991-1995	1,102	1,356,271	1,231
1996-2000	1,348	2,012,278	1,493
2001-2005	1,841	3,454,115	1,876
2006-2010	2,030	3,800,301	1,872
2011-2015	2,429	4,215,329	1,735
2016	398	700,669	1,760
2017	250	343,777	1,375
2018	236	325,459	1,379
2019	227	309,278	1,362
2020	76	122,677	1,614
Totals	11,220	\$17,863,859	\$1,592

SECTION D

METHODS AND ASSUMPTIONS

Summary of Assumptions and Methods Used for Actuarial Valuations Adopted by the Board of Trustees

All assumptions are estimates of future experience except as noted. The rationale for the assumptions is based on experience studies where noted.

Economic Assumptions

The investment return rate used in making the valuation was 6.75% per year, compounded annually (net after investment and administrative expenses). This assumption is prescribed by the Eighth Amended Plan for the Adjustment of Debts of the City of Detroit (POA).

Price inflation is not directly used in the valuation. For purposes of assessing the reasonability of the investment return assumptions, we assumed price inflation of 2.50% per year.

Non-Economic Assumptions

The mortality table used to measure retired life mortality was 100% of the RP-2014 Blue Collar Annuitant Table for set-forward 1 year for males and 100% of the RP-2014 Blue Collar Annuitant Table set-forward 1 year for females. Tables were extended below age 50 with a cubic spline to the published Juvenile rates. Pre-retirement mortality is based on the corresponding Employee tables with corresponding set-forward. The tables are projected to be fully generational, based on the 2-dimensional, sex distinct mortality improvement scale MP-2014 (which was published and intended to be used with RP-2014). 75% of all deaths-in-service are assumed to be non-duty related. This table was first used as of June 30, 2014. For disabled members, the same tables are used. The rationale for the mortality assumption is based on the 2008-2013 Mortality Experience Study issued February 4, 2015.

The probabilities of retirement for members eligible to retire are shown on pages 36 and 37. These probabilities were revised for the June 30, 2008 valuation. The rationale is based on the 2002-2007 Experience Study.

The probabilities of separation from service (including *death-in-service* and *disability*) are shown for sample ages on page 38. These probabilities were revised for the June 30, 2008 valuation. The rationale is based on the 2002-2007 Experience Study.

Summary of Assumptions and Methods Used for Actuarial Valuations Adopted by the Board of Trustees (Concluded)

Funding Methods

The unit credit cost method was used in determining age & service pension liabilities, vesting liabilities, and casualty pension liabilities. Under this method, there is no normal cost since benefits are frozen and there are no future accruals and actuarial accrued liability is the present value of each individual's accrued benefit.

Unfunded Actuarial Accrued Liabilities. Actual employer contributions through June 30, 2023 are set by the POA. The amortization period and method after 2023 has not yet been established by the Board.

Employer contribution dollars were assumed to be paid at the end of the employer fiscal year.

Present assets are set equal to the Market Value.

The data about persons now covered and about present assets was furnished by the System's administrative staff. Although examined for general reasonableness, the data was not audited by the Actuary.

Single Life Retirement Values

Based on RP-2014 Blue Collar
100% of Male Rates Set-Forward 1 Year
100% of Female Rates Set-Forward 1 Year

Sample Attained Ages in 2020	Future Life Expectancy (Years)	
	Men	Women
45	38.83	42.17
50	33.87	37.11
55	29.10	32.20
60	24.54	27.44
65	20.23	22.86
70	16.23	18.54
75	12.59	14.57
80	9.39	11.05

Probabilities of Age/Service Retirement for Members Eligible to Retire

Retirement Ages	Percent of Eligible Active Members Retiring within Next Year with Unreduced Benefits		
	EMS	D.O.T.	Others
45	25%		
46	25%		
47	25%		
48	22%		
49	20%		
50	18%	55%	50%
51	15%	50%	50%
52	15%	50%	45%
53	15%	50%	45%
54	15%	55%	40%
55	15%	50%	30%
56	15%	50%	30%
57	15%	50%	30%
58	15%	50%	30%
59	15%	55%	40%
60	40%	40%	25%
61	30%	30%	25%
62	30%	30%	25%
63	30%	30%	25%
64	30%	30%	25%
65	30%	30%	35%
66	30%	30%	30%
67	30%	30%	25%
68	30%	50%	25%
69	30%	50%	25%
70	100%	100%	20%
71			20%
72			20%
73			20%
74			20%
75			20%
76			20%
77			20%
78			20%
79			20%
80			100%
Ref	537	1648	1647

Rationale for assumption is 2002 to 2007 Experience Study. Additional retirement rates for Component I (Hybrid Plan) eligibility are not reflected in this valuation due to materiality.



Probabilities of Early Retirement for Members Eligible for Early Retirement

Retirement Ages	Percent of Eligible Active Members Retiring within Next Year with Reduced Benefits
55	7%
56	8%
57	9%
58	10%
59	12%
60	12%
61	12%
62	12%
63	12%
64	12%
Ref	1649

Rationale for assumption is 2002 to 2007 Experience Study.

Sample Rates of Separation from Active Employment Before Retirement

Sample Ages	Years of Service	% of Active Members Separating within Next Year			
		Withdrawal			
		EMS	D.O.T.	Others	
Men	Women				
ALL	0	11.00%	18.00%	18.00%	20.00%
	1	10.00%	16.00%	15.00%	16.00%
	2	8.00%	14.00%	13.00%	14.00%
	3	8.00%	11.00%	11.00%	12.00%
	4	7.00%	9.00%	10.00%	10.00%
25	5 & Over	6.70%	8.00%	7.60%	7.60%
30		5.90%	7.60%	7.22%	7.22%
35		5.20%	5.56%	5.28%	5.28%
40		4.40%	4.26%	4.05%	4.05%
45		3.40%	3.69%	3.51%	3.51%
50		2.40%	3.50%	3.33%	3.33%
55		2.00%	3.50%	3.33%	3.33%
60		0.00%	3.50%	3.33%	3.33%
Ref		338 1068	143 212	584 212 x 0.95	188 212 x 0.95

Sample Ages	% of Active Members Becoming Disabled within Next Year			
	D.O.T.		Others	
	Ordinary	Duty	Ordinary	Duty
25	0.02%	0.03%	0.01%	0.25%
30	0.05%	0.08%	0.04%	0.29%
35	0.14%	0.21%	0.11%	0.34%
40	0.27%	0.42%	0.21%	0.39%
45	0.51%	0.79%	0.40%	0.45%
50	0.66%	1.03%	0.51%	0.52%
55	0.76%	1.18%	0.59%	0.60%
60	0.86%	1.34%	0.67%	0.70%
Ref	23 x 0.45	23 x 0.70	23 x 0.35	423 x 0.90

Rationale for assumption is 2002 to 2007 Experience Study.

Miscellaneous and Technical Assumptions

Benefit Service	Exact Fractional service is used to determine the amount of benefit payable.
Decrement Operation	Disability and mortality decrements do not operate during the first five years of service. Disability and withdrawal do not operate during retirement eligibility.
Decrement Timing	Decrements of all types are assumed to occur mid-year.
Eligibility Testing	Eligibility for benefits is determined based upon the age nearest birthday and rounded service on the date the decrement is assumed to occur.
Forfeitures	None.
Incidence of Contributions	Contributions are assumed to be received at the end of the year.
Marriage Assumption	100% of males and 100% of females are assumed to be married for purposes of death-in-service benefits. Male spouses are assumed to be three years older than female spouses for active member valuation purposes.
Normal Form of Benefit	Straight life is the normal form of benefit. The Board adopted assumptions for Actuarial Equivalence to be an 80%/20% unisex blend of RP-2014 mortality (Male/Female) with Blue Collar Adjustment, set ahead one year for males and females, projected 11 years with MP-2014, an interest rate of 6.75%, and no COLA for optional forms of payment and early retirement reduction. Assumptions for annuitizing member contributions are the same except for using a 60%/40% unisex blend and a 5.25% assumed rate of interest. Prior to the use of these factors, actuarial equivalent factors were based on 7.5% interest and the 1984 Group Annuity Mortality table.
Service Credit Accruals	Service accruals stop as of June 30, 2014 for measurement of Component II liabilities. However, future service in Component I may be used to satisfy benefit eligibility requirement in Component II. Members who became duty disabled prior to June 30, 2014 are assumed to get projected service from date of disability to conversion date. Member who become disabled after June 30, 2014 are assumed to get their frozen accrued benefit as of June 30, 2014 at date of conversion.
Administrative Expenses	The investment return assumption is mandated to be net of investment and administrative expense in the plan document. No other provision for administrative expenses is included in this valuation.
Sick Leave	Sick leave banks as of June 30, 2014 were included in the 2014 data file provided by the System.
Member Contributions	Member contributions to this Component II plan are assumed to have ceased with the bankruptcy.
Pop-Up Benefits	For current retirees with a pop-up benefit, the value of the pop-up was estimated by valuing a non-pop-up option and increasing the associated liabilities by 2%.

Rationale for assumption is 2002 to 2007 Experience Study, modified as necessary for changes in data or administration.



SECTION E

PLAN PROVISIONS

Summary of Benefit Provisions Evaluated

Component II Frozen Benefits

All Component II benefits are frozen as of June 30, 2014 based on service and average final compensation accrued as of that date and the provisions of the Detroit General Retirement System as it existed on June 30, 2014. Frozen benefits are further reduced by 4.5% and all future cost-of-living adjustments (“COLAs”) were eliminated. Benefits resulting from the Annuity Savings Fund and benefits paid from the Annuity Reserve Fund were subject to a separate reduction described as a “Claw-back.” Details of the claw-back provision are complicated and can be found in the Eighth Amended Plan of Adjustment. The benefits evaluated in this report are the frozen reduced benefits after adjusting the assets for the claw-back. Component II benefits are payable after separation from service, upon meeting the eligibility conditions of the plan as it existed on June 30, 2014, regardless of whether the individual is eligible to receive a Component I benefit at that time.

Our understanding of the June 30, 2014 plan provisions is provided below for completeness. The material below does not have legal standing and is not intended to cover all potential situations that could occur. If there are discrepancies between the description below and appropriate legal documents, the latter necessarily govern.

Age and Service Pension

Eligibility - Any age (minimum age 55 for non-EMS members hired after 1995) with 30 years of service (25 for EMS members), or age 60 with 10 years of service, or age 65 with 8 years of service.

Annual Amount - EMS Members: Sum of a) a basic pension of \$12 for each of the first 10 years of service, plus b) a pension equal to 2.0% of AFC multiplied by years of service. Maximum benefit is 90% of AFC.

Other Members: Sum of a) a basic pension of \$12 for each of the first 10 years of service, plus b) a pension equal to the first 10 years of service multiplied by 1.6% of AFC, plus 1.8% of AFC for each year of service greater than 10 years up to 20 years, plus 2.0% of AFC for each year of service greater than 20 years up to 25 years, plus 2.2% of AFC for each year of service greater than 25 years. Future benefit accruals for certain active members (depending on bargaining unit) were reduced to 1.5% of final average compensation per year of service.

Type of Average Final Compensation (AFC) - Highest 3 consecutive years out of the last 10. Pension benefits will not be diminished if compensation is reduced because of a fiscal emergency. Effective July 1, 1999, in computing the AFC, a member shall have the option of adding the value of 25% of unused accrued sick leave to the earnings used in computing the AFC. Longevity is added to AFC in accordance with the following schedule: \$150 after 5 years, \$300 after 10 years, \$450 after 15 years, \$600 after 20 years, and \$750 after 25 years.

Early Retirement

Eligibility - Any age with 25 or more years of service (min. age 55 for members hired after 1995).

Annual Amount - Same as regular retirement but actuarially reduced.



Summary of Benefit Provisions Evaluated (Continued)

Deferred Retirement (Vested Benefit)

Eligibility - Hired prior to 7-1-80: Age 40 with 8 years of service. Hired on or after 7-1-80: Any age with 10 years of service.

Benefit Commencement - APTE hired prior to July 1, 1988: Benefit begins at the age the member would have become eligible for regular retirement if service had continued. **SAAA, Non-Union and lawyers hired prior to June 30, 1986:** Benefit begins at the age the member would have become eligible for regular retirement. **Others:** Benefits based on service rendered by June 30, 1986 begin at the age the member would have become eligible for regular retirement. Benefits based on service rendered after July 1, 1986 begin at age 62.

Annual Amount - Same as regular retirement but based on average final compensation and service at the time of termination.

Duty Disability Retirement

Eligibility - Service related disability before eligibility for service retirement prior to and July 1, 2014. No service requirement.

Annual Amount - An annuity which is the actuarial equivalent of the accumulated contributions at date of disability plus a pension of two-thirds of average final compensation at time of disability. The maximum annual pension is \$5,700 (\$9,000 for EMS). At the earliest of when the member would have accrued 30 years of service credit (25 for EMS) or age 60, the annuity is recomputed assuming contributions would have continued at a salary level equal to final compensation. The pension is recomputed with additional service credit granted from the date of disability to age 60 (or 30 years of service credit) or June 30, 2014, whichever is earlier. **Benefits payable prior to conversion/re-computation, if any, were assumed to be paid outside the trust.**

Non-Duty Disability Retirement

Eligibility - Disability from any cause before age 60 with 10 or more years of service prior to July 1, 2014.

Annual Amount - Computed in the same manner as a regular retirement benefit. Maximum annual pension to age 60 is \$6,000. Benefit is recomputed at age 60 with no maximum. **Benefits payable prior to age 60, if any, were assumed to be paid from outside the trust.**

Duty Death Before Retirement

Eligibility - Death from service related causes. No age or service requirements.

Annual Amount - One-third of final compensation as of June 30, 2014 to the surviving spouse for life or until remarriage, plus an equal share of 1/4 of final compensation to each unmarried child under age 18. If there is no eligible spouse, eligible children each receive 1/4 of final compensation; if there are more than 2 such children, each child shares an equal part of 1/2 of final compensation. Maximum total amount for spouse and children is \$9,000 annually. If there is no eligible spouse or children, dependent parents each receive 1/6 of deceased's final compensation, to a total maximum of \$600 annually.



Summary of Benefit Provisions Evaluated (Concluded)

Non-Duty Death Before Retirement

Eligibility - Death-in-service at any age with 15 years of service; or after age 60 with 10 years of service; or after age 65 with 8 years of service.

Annual Amount - To Surviving Spouse: Computed as a regular retirement benefit but reduced in accordance with a 100% joint and survivor election for members with 20 or more years of service. For members with 15 years of service but less than 20, benefit is reduced in accordance with a 50% joint and survivor election. To Dependent Children if no Surviving Spouse: \$9,000 payable to age 19 of the youngest child or for life if child is physically or mentally impaired for members with 20 or more years of service (\$6,000 if less than 20 years of service).

Post-Retirement Cost-of-Living Adjustments

Benefit is increased annually by 2.25% of the **original** pension amount at retirement. Post-retirement cost-of-living increases were eliminated on future accruals for certain active members (depending on bargaining unit).

Member Contributions

Members have the option of choosing one of four contribution amounts: (1) 0%; (2) 3.0% of compensation up to the Social Security wage base, plus 5.0% of compensation in excess of the Social Security wage base; (3) 5.0% of total compensation; or (4) 7.0% of total compensation. Member contributions can be paid as a lump sum or annuitized at retirement to provide an annuity in addition to the pension (which is not affected by the level of member contributions).

SECTION F

GLOSSARY

Glossary

Actuarial Accrued Liability. The difference between (i) the actuarial present value of future plan benefits, and (ii) the actuarial present value of future normal cost. Sometimes referred to as “accrued liability” or “past service liability.”

Accrued Service. The service credited under the plan which was rendered before the date of the actuarial valuation.

Actuarial Assumptions. Estimates of future plan experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and salary increases. Decrement assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

Actuarial Cost Method. A mathematical budgeting procedure for allocating the dollar amount of the “actuarial present value of future plan benefits” between the actuarial present value of future normal cost and the actuarial accrued liability. Sometimes referred to as the “actuarial funding method.”

Actuarial Equivalent. A single amount or series of amounts of equal value to another single amount or series of amounts, computed on the basis of the rate(s) of interest and mortality tables used by the plan.

Actuarial Present Value. The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

AFC. Average Final Compensation.

Amortization. Paying off an interest-bearing liability by means of periodic payments of interest and principal, as opposed to paying it off with a lump sum payment.

APTE. Association of Professional and Technical Employees.

ASF. Annuity Savings Fund

Contribution Budgeting Liability. An expected return-based measure of pension obligation.

DIA. Detroit Institute of Art.

D.O.T. Department of Transportation.

DWSD. Detroit Water and Sewerage Department.

EMS. Emergency Medical Service.



Glossary

Experience Gain (Loss). A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions during the period between two actuarial valuation dates, in accordance with the actuarial cost method being used.

GASB. The Governmental Accounting Standards Board.

GLWA. Great Lakes Water Authority.

Normal Cost. The annual cost assigned, under the actuarial funding method, to current and subsequent plan years. Sometimes referred to as “current service cost.” Any payment toward the unfunded actuarial accrued liability is not part of the normal cost.

PAF. Pension Accumulation Fund.

Plan of Adjustment or POA. The 8th Amended Plan for the Adjustment of the Debt of the City of Detroit.

Reserve Account. An account used to indicate that funds have been set aside for a specific purpose and are not generally available for other uses.

SAAA. Senior Accountants, Analysts, and Appraisers Association.

Solvency Liability. A market-based measure of the present value of accrued benefits at a municipal bond discount rate unadjusted for the credit quality of the plan sponsor.

Unfunded Actuarial Accrued Liability. The difference between the actuarial accrued liability and valuation assets. Sometimes referred to as “unfunded accrued liability.”

UTGO. Unlimited Tax General Obligation.

Valuation Assets. The value of current plan assets recognized for valuation purposes.