CITY OF DETROIT GENERAL RETIREMENT SYSTEM  $68^{TH}$  ANNUAL ACTUARIAL VALUATION JUNE 30, 2006

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June 29, 2007

The Board of Trustees
City of Detroit General Retirement System

Dear Board Members:

The results of the 68th Annual Actuarial Valuations of the annuity and pension liabilities of the City of Detroit General Retirement System are presented in this report. The purpose of the valuations was to measure the system's funding progress and to determine contribution rates for the ensuing fiscal year in accordance with the established funding policy. Six divisions are evaluated separately.

The date of the valuations was June 30, 2006.

The valuations were based upon records maintained and furnished by the retirement system staff concerning active members, retirees and beneficiaries, and financial accounts as of the valuation date. The assumptions used in the valuations concerning future financial experience are summarized in the Appendix of this report.

Your attention is directed particularly to the comments on page A-4 and the contribution rates on page A-1.

The valuation was completed using generally accepted actuarial principles and in accordance with standards of practice prescribed by the Actuarial Standards Board. To the best of our knowledge this report is complete and accurate and the actuarial methods and assumptions produce results which are reasonable.

Respectfully submitted,

Norman L. Jones

Judith A. Kermans

NLJ:mrb



# SUMMARY OF COMPUTED EMPLOYER CONTRIBUTION RATES 2007-2008 FISCAL YEAR

	Contributions Expressed as a Percent of Payroll							
Contributions for	General City	D.O.T.	Water*	Sewage*	Library	Total		
Normal Cost:								
Age & Service Pensions	7.59 %	6.81 %	7.10 %	6.96 %	7.59 %	7.34 %		
Disability Pensions	1.59 %	1.17 %	1.65 %	1.59 %	1.56 %	1.54 %		
Death-in-Service Pensions	0.36 %	0.36 %	0.41 %	0.44 %	0.27 %	0.38 %		
Employer Normal Cost	9.54 %	8.34 %	9.16 %	8.99 %	9.42 %	9.26 %		
Unfunded Actuarial Accrued Liabilities#	0.03 %	1.59 %	10.89 %	(8.19)%	1.02 %	0.95 %		
Computed Employer Contribution Rates	9.57 %	9.93 %	20.05 %	0.80 %	10.44 %	10.21 %		
(Change from last year)	(0.78)%	(0.95)%	(0.79)%	(1.24)%	(0.89)%	(0.85)%		

<sup>#</sup> Unfunded actuarial accrued liabilities (UAAL) were amortized over a 30 year period.

#### **COMMENT**

The valuation results shown above do not include a provision for the potential financial effect of retroactive transfers to the 1998 Defined Contribution Plan, which will occur after that plan has been implemented. These transfers may have a material impact on the computed employer contribution rates.

<sup>\*</sup> Water/Sewage combined employer contribution rate would be 11 68% of payroll.

### DEVELOPMENT OF LIABILITIES AS OF JUNE 30, 2006 RETIREMENT SYSTEM TOTALS

Present Value of Future Benefits	\$ 3,667,093,430
Present Value of Future Normal Costs	232,805,277
Actuarial Accrued Liability	3,434,288,153
Accrued Assets	3,373,687,677
Unfunded Actuarial Accrued Liability	\$ 60,600,476

# ACTUARIAL ACCRUED LIABILITIES AS OF JUNE 30, 2006 RETIREMENT SYSTEM TOTALS

Present Value June 30, 2006	
Accrued Pension Liabilities (Employer Financed)	
Retirees and beneficiaries Future pensions Mortality reserve Total	\$1,710,270,657 0 1,710,270,657
Inactive members future deferred pensions	71,860,436
Active members	953,585,664
Total accrued pensions	2,735,716,757
Pension fund balances	2,678,230,567
Unfunded accrued pension liabilities	\$ 57,486,190
Accrued Annuity Liabilities (Member Financed)	
Retirees and beneficiaries Future annuities Mortality reserve Total	\$ 45,083,467 0 45,083,467
Member annuities & future refunds	653,487,929
Total accrued annuity liabilities	698,571,396
Annuity fund balances	695,457,110
Unfunded accrued annuity liabilities	\$ 3,114,286
Totals	
Actuarial Accrued Liabilities	\$3,434,288,153
Accrued Assets	3,373,687,677
Unfunded Actuarial Accrued Liabilities	\$ 60,600,476

# VALUATION RESULTS - COMPARATIVE STATEMENT ---- \$ IN MILLIONS ----

### RETIREMENT SYSTEM TOTALS

			% of Payroll Contributions For			Actuaria	iabilities		
ì	Active	Payroll	Normal			Computed	Accrued		Unfunded/
June 30	Total	Average	Cost	UAAL	Total	Total	Assets	Unfunded	Active Pay
1987	\$321.4	\$23,563	9.05%	5.82%	14.87%	\$1,718.1	\$1,471.7	\$246.4	0.77
1988(a)	326.2	24,403	9.33%	5.57%	14.90%	1,816.9	1,585.9	231.0	0.71
1989	331.6	24,462	9.26%	4.76%	14.02%	1,869.8	1,678.3	191.5	0.58
1990	352.6	26,700	9.22%	5.24%	14.46%	1,983.0	1,768.9	214.1	0.61
1991	362.5	27,997	8.80%	5.09%	13.89%	2,034.7	1,832.4	202.3	0.56
1992(a)#	344.3	28,369	8.48%	1.13%	9.61%	1,998.8	1,930.3	68.5	0.20
1993(a)	331.0	28,763	8.02%	2.08%	10.10%	2,114.2	1,983.8	130.4	0.39
1994	325.4	28,591	8.06%	2.73%	10.79%	2,192.8	2,041.9	150.9	0.46
1995	327.6	28,451	8.11%	4.80%	12.91%	2,275.2	2,043.4	231.8	0.71
1996	360.1	29,729	8.14%	3.44%	11.58%	2,382.8	2,193.2	189.6	0.53
1997(a)	382.8	30,951	7.91%	3.93%	11.84%	2,528.5	2,333.4	195.1	0.51
1998(a)#	387.0	31,565	9.30%	4.45%	13.75%	2,814.9	2,582.1	232.8	0.60
1999#	383.4	31,989	9.29%	3.97%	13.26%	2,900.4	2,756.6	143.8	0.38
2000	417.2	34,345	9.22%	4.15%	13.37%	3,077.0	2,902.4	174.6	0.42
2001	439.6	34,497	9.22%	5.05%	14.27%	3,179.6	2,912.1	267.5	0.61
2002(a)	440.7	34,867	8.74%	9.31%	18.05%	3,250.5	2,761.2	489.3	1.11
2003	448.6	34,955	8.82%	13.90%	22.72%	3,270.6	2,537.7	732.9	1.63
2004	444.6	37,706	8.99%	11.10%	20.09%	3,383.9	2,470.2	913.7	2.06
2005*	390.6	39,775	9.26%	1.80%	11.06%	3,347.4	3,222.4	125.0	0.32
2006	361.2	39,919	9.26%	0.95%	10.21%	3,434.3	3,373.7	60.6	0.17

<sup>#</sup> After plan amendments.

<sup>(</sup>a) After changes in actuarial assumptions

After POC transfer.

#### **COMMENTS**

#### **Computed Contribution Rate**

The average total computed contribution rate decreased from 11.06% to 10.21% of payroll this year. Overall experience during the year was favorable, as shown on page A-7. The gain was primarily due to favorable investment experience (please see page A-9).

#### Water and Sewage Divisions

Valuation results for these groups are distorted due to the periodic transfer of members and their accrued liabilities from Sewage to Water without a corresponding transfer of assets. We recommend that consideration again be given to combining the divisions for the purpose of setting contribution rates.

#### **Pension Funding Policy**

The computed employer contribution rates shown on page A-1 are based on the Board of Trustees policy of financing unfunded actuarial accrued liabilities over a period of 30 years (see Board resolution dated February 8, 2006).

#### Conclusion and Recommendation

The Retirement System is 98% funded as of June 30, 2006. Based upon the funding policy established by the Board, the data furnished by the Retirement System and the actuarial assumptions shown in the Appendix, the weighted average recommended employer contribution rate for the 2007-2008 fiscal year is 10.21% of covered payroll with the rate for each division as shown on page A-1.

#### **SOLVENCY TESTS**

The DGRS funding objective is to meet long-term benefit promises through contributions that remain approximately level from year to year as a percent of member payroll. If the contributions to the System are level in concept and soundly executed, the System will pay all promised benefits when due -- the ultimate test of financial soundness. Testing for level contribution rates is *the long-term* solvency test.

A short-term solvency test is one means of checking a system's progress under its funding program. In a short-term solvency test, the plan's present assets (cash and investments) are compared with:

- 1) Active member contributions on deposit;
- 2) The liabilities for future benefits to present retired lives;
- 3) The liabilities for service already rendered by active members.

In a system that has been following the discipline of level percent-of-payroll financing, the liabilities for active member contributions on deposit (liability 1) and the liabilities for future benefits to present retired lives (liability 2) will be fully covered by present assets (except in rare circumstances). In addition, the liabilities for service already rendered by active members (liability 3) will be partially covered by the remainder of present assets. The larger the funded portion of liability 3, the stronger the condition of the System.

### SHORT-TERM SOLVENCY TEST 5-YEAR COMPARATIVE STATEMENT (\$ IN MILLIONS)

	Act	uarial Accrı	red Liabilities			<u></u>		
<b> </b>	(1)	(2)	(3)		Portion of Accrued			ued
	Active	Retirees	Present Members			Lia	bilities	
	Member	and	(Employer-Financed	Valuation	Covered by Assets		sets	
June 30	Contr.	Benef.	Portion)	Assets	(1)	(2)	(3)	Total
2002(a)	\$ 706	\$1,371	\$1,174	\$2,761	100%	100%	58%	85%
2003	689	1,447	1,135	2,538	100%	100%	35%	78%
2004	658	1,546	1,180	2,470	100%	100%	23%	73%
2005*	632	1,680	1,035	3,222	100%	100%	88%	96%
2006	653	1,755	1,025	3,374	100%	100%	94%	98%

After POC transfer.

<sup>(</sup>a) After changes in actuarial assumptions

# DERIVATION OF EXPERIENCE GAIN (LOSS) YEAR ENDED JUNE 30, 2006 (\$ IN MILLIONS)

Actual experience will never (except by coincidence) coincide exactly with assumed experience. Gains and losses may cancel each other over a period of years, but sizable year-to-year fluctuations are common. Detail on the derivation of the experience gain (loss) is shown below.

(1) UAAL* at start of year	\$125.0
(2) Normal cost from last valuation	33.4
(3) Employer contributions	58.2
(4) Interest accrual: [(1) + 1/2 [(2) - (3)]] x .079	8.9
(5) Expected UAAL before changes: (1) + (2) -(3) + (4)	109.1
(6) Increase due to plan amendments	0.0
(7) Increase due to changes in methods or assumptions	0.0
(8) Expected UAAL after changes: (5) + (6) + (7)	109.1
(9) Actual UAAL at end of year	60.6
(10) Experience gain (loss): (8) - (9)	\$ 48.5
(11) Gain (loss) as % of beginning of year (\$2,715 million) accrued pension liability	1.8 %

<sup>\*</sup> Unfunded actuarial accrued liability

A large component of the actuarial experience gain (loss) in any given year is typically the Retirement System's investment gain (loss) on valuation assets. Detail on the investment gain (loss) is shown on Page A-9.

### ASSET INFORMATION FURNISHED FOR VALUATION RETIREMENT SYSTEM TOTALS

## Reserve Accounts (Funding Value)

	Fund Balances				
Funds	June 30, 2006*	June 30, 2005			
Annuity Savings	\$ 653,487,929	\$ 632,101,966			
Annuity Reserve	41,969,181	38,652,617			
Pension Accumulation	316,592,936	304,087,677			
Pension Reserve	1,660,456,947	1,567,447,879			
Accrued Liability Fund Reserve	701,180,684	680,103,722			
Total Fund Balances	\$3,373,687,677	\$3,222,393,861			

# Revenues and Expenditures (Funding Value)

	Pension Funds	Annuity Funds	Total Funds
Balance, July 1, 2005	\$2,551,639,275	\$ 670,754,586	\$3,222,393,861
Revenues			
Member contributions	61,266	20,401,032	20,462,298
Employer contributions #	58,162,088	0	58,162,088
05/'06 POC Contributions	0	0	0
Recognized investment income	248,759,159	122,961,512	371,720,671
Transfers	1,186,864	(1,186,864)	0
Total	\$ 308,169,377	\$ 142,175,680	\$ 450,345,057
Expenditures			
Benefit payments	172,699,246	4,746,341	177,445,587
Refund of member contributions	8,878,840	112,726,814	121,605,654
Administrative expenses	0	0	
Total	\$ 181,578,086	\$ 117,473,155	\$ 299,051,241
Balance, June 30, 2006 *	\$2,678,230,566	\$ 695,457,111	\$3,373,687,677
Funding Value Rate of Return	10.0%	19.8%	11.9%

<sup>#</sup> Includes contributions receivable \$27,622,101.

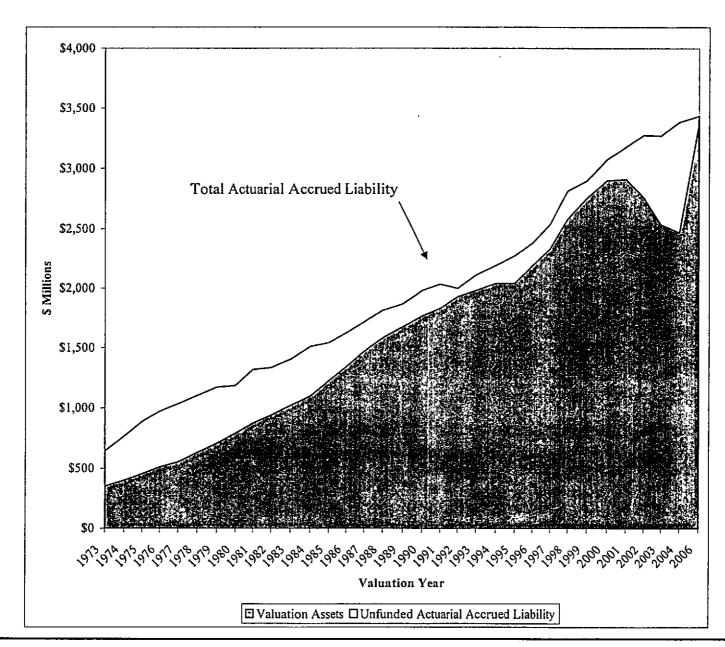
<sup>\*</sup> Reserve of \$17,541,879 for bonuses included in the above totals.

#### REPORTED FUNDING VALUE OF ASSETS

Year Ended June 30:	2005	2006	2007	2008
A. Funding Value Beginning of Year	\$2,470,243,470	\$3,229,343,612		
B. Market Value End of Year	3,325,836,079	3,455,079,219		
C. Market Value Beginning of Year	2,521,497,015	3,325,836,079		
D. Non-Investment Net Cash Flow(Contribution-Benefits)	531,948,351	(240,991,858)		
E. Investment Income				
E1. Market Total: B - C - D	272,390,713	370,234,998		
E2. Amount for Immediate Recogn: Reg. Int. on Reserve		258,682,458		
E3. Amount for Phased-In Recognition: E1-E2	73,695,182	111,552,540		
F. Phased-In Recognition of Investment Income				
F1. Current Year: E3/3	24,565,061	37,184,180		
F2. First Prior Year	47,362,344	24,565,061	\$37,184,180	
F3. Second Prior Year	(43,471,145)	47,362,345	24,565,060	\$37,184,180
F4. Total Recognized Investment Gain	28,456,260	109,111,586	61,749,240	37,184,180
G. Total Recognized Investment Income: (E2+F4)	227,151,791	367,794,044		
H. Funding Value End of Year: A + D + G	3,229,343,612	3,356,145,798		
I. Difference between Market & Funding Value: B - H	96,492,467	98,933,421		
J. Recognized Rate of Return: G / [1/2(A+H-G)]	8.3%	11.8%		
K. Market Value Rate of Return (net)	9.8%	11.6%		

The Funding Value of Assets recognizes assumed investment income (line E2) fully each year. Differences between actual and assumed investment income (line E3) are phased-in over a closed 3 year period. During periods when investment performance exceeds the assumed rate, the Funding Value of Assets will tend to be less than Market Value. During periods when investment performance is less than the assumed rate, Funding Value of Assets will tend to be greater than market value. The Funding Value of Assets is unbiased with respect to Market Value. At any time it may be either greater or less than Market Value. If assumed rates are exactly realized for 2 consecutive years, it will become equal to Market Value.

Note: Above balances in 2006 exclude a reserve of \$17,541,879 for bonuses.



# PERSONS IN VALUATIONS - COMPARATIVE STATEMENTS RETIREMENT SYSTEM TOTALS

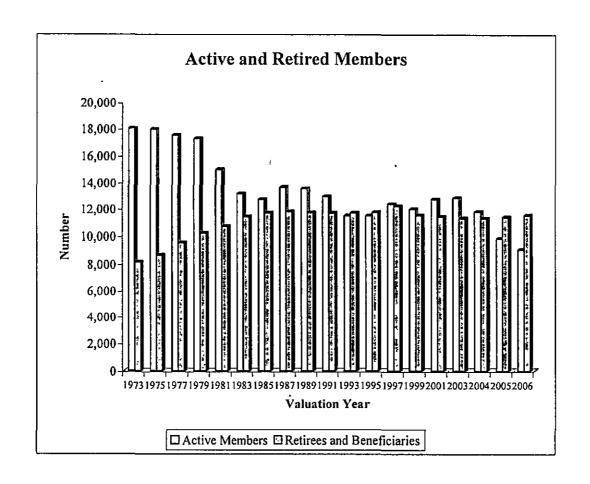
#### Active Members

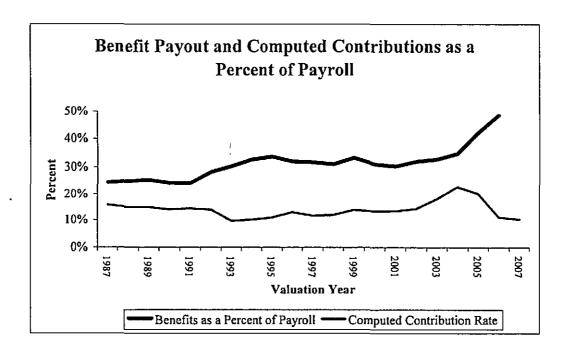
	· · · -			Group Averages			
	Active l	Members	Annual	Avera	ge Pay	Age	Service
June 30	No.	Change	Payroll	\$	Change	Years	Years
1977	17,508	8.7 %	\$274,950,896	\$15,704	2.0 %	41.8	13.2
1978	17,475	(0.2)%	297,680,389	17,035	8.5 %	41.3	12.3
1979	17,258	(1.2)%	310,683,375	18,002	5.7 %	41.5	12.3
1980	15,881	(8.0)%	293,624,360	18,489	2.7 %	41.7	12.6
1981	14,993	(5.6)%	301,243,225	20,092	8.7 %	42.0	13.0
1982	13,730	(8.4)%	283,677,869	20,661	2.8 %	42.0	13.1
1983	13,156	(4.2)%	272,369,708	20,703	0.2 %	41.6	12.6
1984	13,172	0.1 %	288,048,279	21,868	5.6 %	41.5	12.0
1985	12,719	(3.4)%	281,378,439	22,123	1.2 %	41.5	11.9
1986	13,423	5.5 %	299,859,070	22,339	1.0 %	41.1	11.3
1987	13,640	1.6 %	321,402,755	23,563	5.5 %	40.9	11.0
1988	13,368	(2.0)%	326,216,082	24,403	3.6 %	41.0	11.1
1989	13,554	1.4 %	331,555,458	24,462	0.2 %	41.1	11.0
1990	13,207	(2.6)%	352,622,639	26,700	9.1 %	41.5	11.4
1991	12,949	(2.0)%	362,532,918	27,997	4.9 %	41.8	11.7
1992	12,137	(6.3)%	344,320,379	28,369	1.3 %	42.2	12.1
1993	11,508	(5.2)%	331,009,921	28,763	1.4 %	43.0	12.9
1994	11,382	(1.1)%	325,427,813	28,591	(0.6)%	43.1	12.8
1995	11,515	1.2 %	327,615,936	28,451	(0.5)%	42.2	12.6
1996	12,086	5.0 %	360,068,578	29,792	4.7 %	42.8	11.9
1997	12,369	2.3 %	382,835,917	30,951	3.9 %	42.8	11.7
1998	12,261	(0.9)%	387,022,423	31,565	2.0 %	43.3	11.8
1999	11,987	(2.2)%	383,449,421	31,989	1.3 %	43.7	12.1
2000	12,147	1.3 %	417,187,666	34,345	7.4 %	43.5	12.0
2001	12,744	4.9 %	439,636,072	34,497	0.4 %	43.3	11.7
2002	12,639	(0.8)%	440,680,045	34,867	1.1 %	43.7	11.8
2003	12,833	1.5 %	448,579,064	34,955	0.3 %	43.5	11.7
2004	11,791	(8.1)%	444,596,299	37,706	7.9 %	44.5	12.5
2005	9,820	(16.7)%	390,593,600	39,775	5.5 %	45.9	13.8
2006	9,047	(7.9)%	361,151,456	39,919	0.4 %	46.6	14.6

# PERSONS IN VALUATIONS - COMPARATIVE STATEMENTS RETIREMENT SYSTEM TOTALS

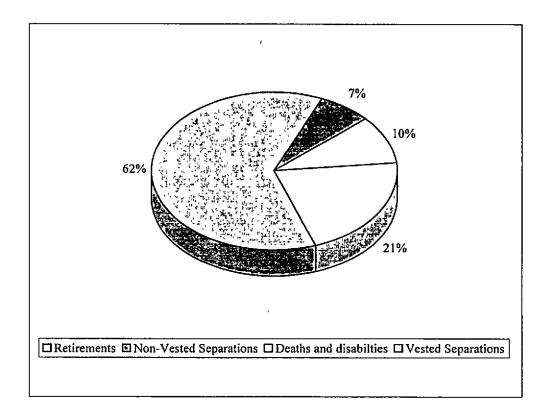
#### Retirees and Beneficiaries

% of Current Allowances								
				Escalators		Annual Allowances		es
			Initial	& Other				% of
June 30	No.	Annuities	Pensions	Increases	Allow.	Total	Average	Payroll
1977	9,511	8.5%	78.3%	13.2%	100.0%	\$ 33,691,814	\$ 3,542	12.3%
1978	9,934	7.4%	79.6%	13.0%	100.0%	39,090,328	3,935	13.1%
1979	10,207	6.8%	82.4%	10.8%	100.0%	42,147,291	4,129	13.6%
1980	10,373	6.3%	81.0%	12.7%	100.0%	45,054,237	4,343	15.3%
1981	10,693	5.6%	81.7%	12.7%	100.0%	49,416,852	4,621	16.4%
1982	10,924	4.8%	77.7%	17.5%	100.0%	56,741,667	5,194	20.0%
1983	11,418	4.1%	79.6%	16.3%	100.0%	64,048,464	5,609	23.5%
1984	11,643	3.8%	80.4%	15.8%	100.0%	68,564,556	5,889	23.8%
1985	11,710	3.4%	80.6%	16.0%	100.0%	71,433,168	6,100	25.4%
1986	11,776	3.2%	80.7%	16.1%	100.0%	74,834,820	6,355	25.0%
1987	11,800	2.9%	80.2%	16.9%	100.0%	78,342,384	6,639	24.4%
1988	11,728	3.0%	80.0%	17.0%	100.0%	81,346,500	6,936	24.9%
1989	11,734	3.0%	79.8%	17.2%	100.0%	83,790,744	7,141	25.3%
1990	11,684	2.9%	79.1%	18.0%	100.0%	85,720,620	7,337	24.3%
1991	11,691	2.9%	78.7%	18.4%	100.0%	87,625,800	7,495	24.2%
1992	11,674	2.6%	76.5%	20.9%	100.0%	97,218,012	8,328	28.2%
1993	11,719	2.8%	77.7%	19.5%	100.0%	100,203,596	8,551	30.3%
1994	11,649	2.8%	76.9%	20.3%	100.0%	106,193,220	9,116	32.6%
1995	11,756	2.7%	76.7%	20.6%	100.0%	110,262,876	9,379	33.7%
1996	11,889	2.6%	75.5%	21.9%	100.0%	115,232,400	9,692	32.0%
1997	12,199	2.4%	74.4%	23.2%	100.0%	121,255,488	9,940	31.7%
1998	11,593	2.3%	73.7%	24.0%	100.0%	119,852,820	10,338	31.0%
1999	11,537	2.4%	76.6%	21.0%	100.0%	127,535,748	11,054	33.3%
2000	11,480	2.2%	77.7%	20.1%	100.0%	129,354,696	11,268	31.0%
2001	11,450	2.3%	77.7%	20.0%	100.0%	133,170,804	11,631	30.3%
2002	11,363	2.2%	78.2%	19.6%	100.0%	140,805,120	12,392	32.0%
2003	11,322	2.4%	78.3%	19.3%	100.0%	147,024,720	12,986	32.8%
2004	11,311	2.6%	78.5%	18.9%	100.0%	154,133,460	13,627	34.7%
2005	11,396	2.7%	79.6%	17.7%	100.0%	165,095,736	14,487	42.3%
2006	11,541	2.7%	79.6%	17.7%	100.0%	175,193,088	15,180	48.5%





# EXPECTED TERMINATIONS FROM ACTIVE EMPLOYMENT FOR CURRENT ACTIVE MEMBERS



The chart shows the expected future development of the present population in simplified terms. The retirement system presently covers 9,047 active members. Eventually, 636 people are expected to terminate covered employment prior to retirement and forfeit eligibility for an employer provided benefit. 7,510 people are expected to receive monthly retirement benefits either by retiring directly from active service, or by retiring from vested deferred status. 901 people are expected to become eligible for death-in-service or disability benefits.

### RETIREES AND BENEFICIARIES JUNE 30, 2006 TABULATED BY ATTAINED AGES RETIREMENT SYSTEM TOTALS

	Age	& Service#	D	isability	Deat	h-in-Service		Totals
Attained		Monthly		Monthly		Monthly		Monthly
Ages	No.	Allowances	No.	Allowances	No.	Allowances	No.	Allowances
Under 20*	47	\$ 80,340	1	\$ 798	11	\$ 7,316	59	\$ 88,454
20 <b>-</b> 24 25-29	1	437					1	437
30-34	7	7,379	7	4,625			14	12,004
35-39	9	6,392	27	15,641	4	5,777	40	27,810
	Ì					i		٠
40-44	17	15,330	63	34,135	8	5,408	88	54,873
45-49	161	302,031	175	97,800	22	19,434	358	419,265
50-54	615	1,331,934	200	128,514	23	27,285	838	1,487,733
55-59	1,111	2,444,440	223	196,884	46	66,197	1,380	2,707,521
60-64	1,343	2,222,649	151	141,283	42	47,260	1,536	2,411,192
65-69	1,232	1,546,306	103	78,359	46	45,129	1,381	1,669,794
70-74	1,239	1,482,004	80	56,850	87	74,535	1,406	1,613,389
75-79	1,563	1,634,270	104	71,348	86	63,720	1,753	1,769,338
80-84 85-89 90-94 95-99	1,371 747 238 36	1,348,558 620,530 150,931 19,874	98 34 10 1	69,109 22,448 4,684 413	90 46 11 5	65,096 27,577 5,649 2,745	1,559 827 259 42	1,482,763 670,555 161,264 23,032
Totals	9,737	\$13,213,405	1,277	\$922,891	527	\$463,128	11,541	\$14,599,424

<sup>\*</sup> May include records with defective birth dates. # Includes survivor beneficiaries of deceased retirees.

# INACTIVE VESTED MEMBERS JUNE 30, 2006 BY ATTAINED AGES RETIREMENT SYSTEM TOTALS

		Estimated
Attained		Annual
Ages	No.	Pensions
Under 25	1	\$ 684
25-29	0	0
30-34	4	10,116
35-39	33	185,796
40-44	134	867,936
45-49	207	1,629,516
50-54	243	1,788,876
55-59	280	1,875,492
60-64	129	678,312
65-69	48	244,668
70-74	20	102,300
75-79	7	27,120
80 and Over	3	6,156
Totals	1,109	\$7,416,972

### ACTIVE MEMBERS AS OF JUNE 30, 2006 BY ATTAINED AGE AND YEARS OF SERVICE RETIREMENT SYSTEM TOTALS

		Yea	rs of Ser	vice to Va	luation I	Date			Totals
Attained									Valuation
Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Payroll
Under 20	21							21	\$ 326,335
20-24	123	20				:		143	3,012,111
25-29	178	172	7					357	10,553,199
30-34	161	313	90	2				566	19,723,674
35-39	182	423	253	110	13			981	37,468,653
40-44	149	414	329	368	164	13		1,437	56,079,068
45-49	147	355	282	399	398	233	6	1,820	73,224,586
50-54	102	273	212	292	385	406	72	1,742	72,803,903
55-59	74	176	168	211	248	312	123	1,312	57,234,485
60-64	32	81	76	68	73	95	56	481	22,005,487
65-69	9	29	24	12	15	24	20	133	6,454,168
70-74	9	6	6	8	3		7	44	1,904,761
75-79		1	1	1	2		4	10	361,026
Totals	1,188	2,263	1,448	1,471	1,301	1,088	288	9,047	\$361,151,456

#### Group Averages:

Age:

46.6 years

Service:

14.6 years

Annual Pay: \$39,919

# RETIREES AND BENEFICIARIES JUNE 30, 2006 TABULATED BY YEAR OF RETIREMENT

Year of		Monthly A	Allowances
Retirement	No.	Total	Average
1950 & before	4	\$ 1,442	\$ 361
1951-1955	12	4,515	376
1956-1960	7	2,624	375
1961-1965	48	19,185	400
1966-1970	172	74,736	435
1971-1975	546	309,601	567
1976-1980	1,342	1,021,738	761
1981-1985	1,836	1,860,613	1,013
1986-1990	1,455	1,555,599	1,069
1991-1995	1,843	2,215,261	1,202
1996-2000	1,875	2,816,262	1,502
2001	355	584,445	1,646
2002	451	818,939	1,816
2003	403	788,182	1,956
2004	475	935,892	1,970
2005	533	1,195,666	2,243
2006	184	394,724	2,145
Totals	11,541	\$14,599,424	\$1,265

#### Age and Service Pension

Eligibility - Any age (minimum age 55 for members hired after 1995) with 30 years of service (25 for EMS members), or age 60 with 10 years of service, or age 65 with 8 years of service.

Annual Amount - Sum of a) a basic pension of \$12 for each of the first 10 years of service, plus b) a pension equal to the first 10 years of service multiplied by 1.6% of AFC, plus 1.8% of AFC for each year of service greater than 10 years up to 20 years, plus 2.0% of AFC for each year of service greater than 20 years, plus 2.2% of AFC for each year of service greater than 25 years.

Type of Average Final Compensation (AFC) - Highest 3 consecutive years out of the last 10. Pension benefits will not be diminished if compensation is reduced because of a fiscal emergency. Effective July 1,1999, in computing the AFC, a member shall have the option of adding the value of 25% of unused accrued sick leave to the earnings used in computing the AFC. Longevity is added to AFC in accordance with the following schedule: \$150 after 5 years, \$300 after 10 years, \$450 after 15 years, \$600 after 20 years, and \$750 after 25 years.

#### Early Retirement

Eligibility - Any age with 25 or more years of service (minimum age 55 for members hired after 1995).

Annual Amount - Same as regular retirement but actuarially reduced.

#### Deferred Retirement (Vested Benefit)

Eligibility - Hired prior to 7-1-80: Age 40 with 8 years of service. Hired on or after 7-1-80: Any age with 10 years of service.

Benefit Commencement – SAAA and APTE hired prior to October 1, 1988 and all Non-Union and lawyers: Benefit begins at the age the member would have become eligible for regular retirement if service had continued. Others: Benefits based on service rendered by June 30, 1986 begin at the age the member would have become eligible for regular retirement. Benefits based on service rendered after July 1, 1986 begin at age 62.

Annual Amount - Same as regular retirement but based on average final compensation and service at the time of termination.

#### Duty Disability Retirement

Eligibility - Service related disability before age 60. No service requirement.

Annual Amount - An annuity which is the actuarial equivalent of the accumulated contributions at date of disability plus a pension of two-thirds of average final compensation at time of disability. The maximum annual pension is \$9,000. At the earliest of when the member would have accrued 30 years service credit (25 for EMS) or age 60, the annuity is recomputed assuming contributions would have continued at a salary level equal to final compensation. The pension is recomputed with additional service credit granted from the date of disability to age 60 (or 30 years service credit) with no maximum.

# SUMMARY OF BENEFIT PROVISIONS EVALUATED (CONTINUED)

#### Non-Duty Disability Retirement

Eligibility - Disability from any cause before age 60 with 10 or more years of service.

Annual Amount - Computed in the same manner as a regular retirement benefit. Maximum annual pension to age 60 is \$6,000. Benefit is recomputed at age 60 with no maximum.

#### **Duty Death Before Retirement**

Eligibility - Death from service related causes. No age or service requirements.

Annual Amount - One-third of final compensation to the surviving spouse for life or until remarriage, plus an equal share of 1/4 of final compensation to each unmarried child under age 18. If there is no eligible spouse, eligible children each receive 1/4 of final compensation; if there are more than 2 such children, each child shares an equal part of 1/2 of final compensation. Maximum total amount for spouse and children is \$9,000 annually. If there is no eligible spouse or children, dependent parents each receive 1/6 of deceased's final compensation, to a total maximum of \$600 annually.

#### Non-Duty Death Before Retirement

Eligibility – Death-in-service at any age with 15 years of service; or after age 60 with 10 years of service; or after age 65 with 8 years of service.

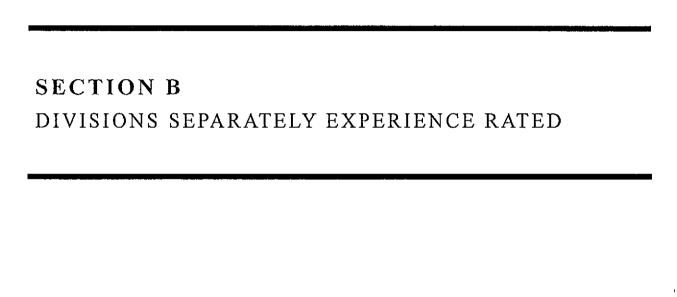
Annual Amount - To Surviving Spouse: Computed as a regular retirement benefit but reduced in accordance with a 100% joint and survivor election for members with 20 or more years of service. For members with 15 years of service but less than 20, benefit is reduced in accordance with a 50% joint and survivor election. To Dependent Children if no Surviving Spouse: \$9,000 payable to age 19 of the youngest child or for life if child is physically or mentally impaired for members with 20 or more years of service (\$6,000 if less than 20 years of service).

#### Post-Retirement Cost-of-Living Adjustments

Benefit is increased annually by 2.25% of the original pension amount at retirement.

#### Member Contributions

Members have the option of choosing one of four contribution amounts: (1) 0%; (2) 3.0% of compensation up to the Social Security wage base, plus 5.0% of compensation in excess of the Social Security wage base; (3) 5.0% of total compensation; or (4) 7.0% of total compensation. Member contributions can be paid as a lump sum or annuitized at retirement to provide an annuity in addition to the pension (which is not affected by the level of member contributions).



### SUMMARY OF MEMBER DATA JUNE 30, 2006

#### Active Members

	General	D.O.T.	Water	Sewage	Library	Totals
Number	4,935	1,460	1,329	886	437	9,047
% Change in active members	(8.8)%	(4.5)%	(9.7)%	(8.9)%	1.2 %	(7.9)%
Annual payroll (\$ millions)	\$ 203.4	\$ 50.6	\$ 51.9	\$ 40.0	\$ 15.3	\$ 361.2
Average pay	\$41,217	\$34,633	\$39,093	\$45,112	\$34,910	\$39,919
% Change in average pay	0.0 %	0.8 %	1.7 %	1.0 %	0.8 %	0.4 %

### Retired Members and Survivor Beneficiaries

	General	D.O.T.	Water	Sewage	Library	Totals
Number	7,638	1,617	1,714	267	305	11,541
Annual benefits (\$ millions) #	\$ 115.3	\$ 22.7	\$ 31.2	\$ 4.8	\$ 5.9	\$ 180.0
Average benefits	\$15,096	\$14,030	\$18,224	\$17,923	\$19,464	\$15,592
% Change in average benefit	4.4 %	4.7 %	4.6 %	16.7 %	2.2 %	4.8 %

<sup>#</sup> Includes Annuities

#### Inactive Vested Members

	General	D.O.T.	Water	Sewage	Library	Totals
-						
Number	713	173	141	- 55	27	1,109
Annual benefits (\$ millions) #	\$ 4.7	\$ 1.2	\$ 1.0	\$ 0.3	\$ 0.2	\$ 7.4
Average benefits	\$6,568	\$6,663	\$7,450	\$6,408	\$6,599	\$6,673
% Change in average benefit	0.0 %	0.0 %	0.0 %	0.0 %	0.0 %	0.0 %

Note: 5 active, 2 retired and 3 deferred records were excluded from the valuation due to incomplete data.

# ALLOCATION OF ASSETS USED FOR VALUATION RESERVE ACCOUNTS

	June 30, 2006	June 30, 2005
Annuity Savings Fund		
General	\$ 333,135,475	\$ 328,682,157
D.O.T.	109,947,597	103,366,174
Water	183,849,853	178,833,183
Sewage	2,767,730	129,572
Housing	2,541,797	2,357,422
Library	21,245,477	18,733,458
Totals	653,487,929	632,101,966
Annuity Reserve Fund		
General	22,726,509	21,498,201
D.O.T.	4,412,870	3,645,443
Water	8,817,065	7,651,395
Sewage	1,236,904	1,553,980
Housing	2,273,305	2,025,371
Library	2,502,528	2,278,227
Totals	41,969,181	38,652,617
Pension Accumulation Fund		
General	149,443,613	156,886,398
D.O.T.	42,758,282	37,358,099
Water	(84,054,812)	(91,960,469)
Sewage	180,315,847	177,898,649
Housing	11,715,567	11,037,755
Library	16,414,439	12,867,245
Totals	316,592,936	304,087,677
Pension Reserve Fund		
General	1,004,098,425	960,619,793
D.O.T.	201,073,651	190,931,378
Water	313,596,785	288,102,281
Sewage	47,260,357	33,540,088
Housing	41,898,160	42,547,433
Library	52,529,569	51,706,906
Totals	1,660,456,947	1,567,447,879
Accrued Liability Fund		<del></del>
General	433,744,645	419,825,883
D.O.T.	93,312,324	91,515,878
Water	144,073,348	139,868,707
Sewage	8,391,280	7,777,703
Housing	N/A	N/A
Library	21,659,087	21,115,551
Totals	701,180,684	680,103,722
Retirement System Totals	\$3,373,687,677	\$3,222,393,861

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# ACTUARIAL ACCRUED LIABILITIES AS OF JUNE 30, 2006 BY DIVISION

(\$ IN THOUSANDS)

Present Value, June 30 of	General	D.O.T.	Water	Sewage	Library	Totals
Accrued Pension Liabilities					-	
Retirees and beneficiaries	\$1,077,376	\$207,106	\$323,005	\$ 48,678	\$ 54,105	\$1,710,270
Inactive members future deferred pensions	45,797	10,457	10,302	3,414	1,890	71,860
Active members	516,461	133,595	140,791	125,551	<u>3</u> 7,188	953,586
Total accrued pension liabilities	1,639,634	351,158	474,098	177,643	93,183	2,735,716
Pension fund balances	1,640,900	337,144	373,615	235,967	90,603	2,678,229
Unfunded accrued pension liabilities	(1,266)	14,014	100,483	(58,324)	2,580	57,487
Accrued Annuity Liabilities						
Retirees and beneficiaries	27,243	4,725	9,158	1,273	2,685	45,084
Members annuities & future refunds	335,677	109,948	183,850	2,768	21,245	653,488
Total accrued annuity liabilities	362,920	114,673	193,008	4,041	23,930	698,572
Annuity fund balances	360,677	114,360	192,667	4,005	23,748	695,457
Unfunded accrued annuity liabilities	2,243	313	341	36	182	3,115
Totals						
Actuarial Accrued Liabilities	2,002,554	465,831	667,106	181,684	117,113	3,434,288
Accrued Assets	2,001,577	451,504	566,282	239,972	114,351	3,373,686
Funded Ratio	100.0%	96.9%	84.9%	132.1%	97.6%	98.2%
Unfunded Actuarial Accrued Liabilities	\$ 977	\$ 14,327	\$100,824	\$(58,288)	\$ 2,762	\$ 60,602

Note: Totals may be off slightly due to rounding.

# ACTIVE AND RETIRED MEMBERS INCLUDED IN VALUATION HISTORIC COMPARISONS

# Active Members by Valuation Division

June 30	General	D.O.T.	Water	Sewage	Housing	Library	Totals
1992	6,739	1,736	1,657	1,181	299	525	12,137
1993	6,274	1,694	1,586	1,132	298	524	11,508
1994	6,289	1,596	1,592	1,108	308	489	11,382
1995	6,377	1,585	1,604	1,091	369	489	11,515
1996	6,620	1,724	1,681	1,134	461	466	12,086
1997	6,717	1,845	1,727	1,185	436	459	12,369
1998	6,659	1,764	1,785	1,184	430	439	12,261
1999	6,527	1,669	1,768	1,173	414	436	11,987
2000	6,941	1,606	1,770	1,064	334	432	12,147
2001	7,325	1,677	1,836	1,094	325	487	12,744
2002	7,320	1,705	1,797	1,106	262	449	12,639
2003	7,575	1,734	1,744	1,090	227	463	12,833
2004	7,068	1,652	1,592	1,035	0	444	11,791
2005	5,414	1,529	1,472	973	0	432	9,820
2006	4,935	1,460	1,329	886	0	437	9,047

# Retired Members & Beneficiaries by Valuation Division

June 30	General	D.O.T.	Water	Sewage	Housing	Library	Totals
1992	7,842	1,887	1,152	234	299	260	11,674
1993	7,866	1,837	1,189	256	309	262	11,719
1994	7,827	1,789	1,203	268	304	258	11,649
1995	7,883	1,788	1,256	254	310	265	11,756
1996	7,910	1,823	1,312	257	323	264	11,889
1997	8,086	1,858	1,377	254	347	277	12,199
1998	7,665	1,738	1,334	247	337	272	11,593
1999	7,599	1,719	1,360	243	338	278	11,537
2000	7,522	1,706	1,387	242	330	293	11,480
2001	7,483	1,684	1,418	235	327	303	11,450
2002	7,392	1,667	1,446	227	327	304	11,363
2003	7,329	1,659	1,481	227	319	307	11,322
2004	7,593	1,614	1,569	226	*	309	11,311
2005	7,592	1,623	1,643	235	*	303	11,396
2006	7,638	1,617	1,714	267	*	305	11,541

<sup>\*</sup> Included with General City beginning 6/30/2004.

### EMPLOYER COMPUTED CONTRIBUTIONS - HISTORICAL COMPARISON

Valuation			As Perc	ents of Valuation	Payroll		
Date June 30	General	D.O.T.	Water	Sewage	Housing	Library	Totals
1977	18.77%	33.88%	18.26%	12.99%	17.97%	19.04%	20.29%
1978	18.85%	• 31.62%	18.23%	12.18% -	17.57%	19.26%	19.99%
1979	18.81%	30.35%	18.27%	11.44%	17.09%	19.19%	19.71%
1980	18.58%	25.56%	18.02%	10.85%	16.81%	18.24%	18.92%
1981*	20.67%	30.27%	19.41%	12 52%	17.81%	20.24%	20.89%
1982(a)	19.39%	27.36%	18.12%	10.97%	16.94%	19.07%	19.08%
1983	19 19%	28.30%	17.57%	9.86%	16.10%	17.33%	19.01%
1984(a)	20.27%	27.45%	18.36%	9.48%	17.22%	18.15%	19.78%
1985	17.81%	24.64%	16.35%	6.52%	14 45%	13.75%	17.22%
1986*	16.39%	23.17%	15.28%	5.04%	12.29%	11.46%	15.82%
1987	15.62%	21.67%	14.74%	3.26%	11.24%	10.10%	14.87%
1988(a)*	15.96%	19.82%	15.03%	2.98%	11.54%	10.47%	14.90%
1989	15.18%	18.54%	14.49%	1.58%	11.33%	8.80%	14.02%
1990	15.72%	18.62%	15.10%	2.02%	11.08%	9.04%	14.46%
1991	15.31%	17.73%	14.45%	1.80%	10.51%	8.42%	13.89%
1992(a)*	11.21%	10 08%	10.49%	0.76%	6.94%	6.15%	9.61%
1993(a)	11.57%	10.80%	12 31%	0.59%	8.14%	5.51%	10.10%
1994	12.31%	11.35%	13.42%	0.25%	8.55%	7.65%	10.79%
1995	14.71%	12.65%	15.68%	0.98%	10.74%	10.28%	12.91%
1996	13.23%	12.52%	15.83%	0.00%	9.74%	7.64%	11.58%
1997(a)	13.47%	12.94%	15.32%	0.00%	9.34%	7.09%	11.84%
1998(a)*	15.80%	14.23%	17.16%	0.00%	11.38%	9.73%	13.75%
1999*	15.31%	13.70%	16.95%	0.00%	10.48%	8.04%	13.26%
2000	15.19%	14.37%	17.12%	0.00%	9.01%	6.97%	13.37%
2001	15.92%	15.36%	19.12%	0.00%	9.25%	9.20%	14.27%
2002(a)	19.32%	19.51%	26.33%	0.33%	10.90%	15.82%	18.05%
2003	23.45%	23.59%	29.82%	10.09%	13.11%	21.72%	22.72%
2004	19.75%	19.96%	31.71%	6.80%	-	20.40%	20.09%
2005#	10.35%	10.88%	20.84%	2.04%	-	11.33%	11.06%
2006	9.57%	9.93%	20.05%	0.80%	-	10.44%	10.21%

After changes in actuarial assumptions After plan amendments. After issuance of POCs.

### SECTION C

ACTURIAL DISCLOSURES REQUIRED BY STATEMENT NO. 25 OF THE GOVERNMENTAL ACCOUNTING STANDARDS BOARD

### GASB STATEMENT NO. 25 REQUIRED SUPPLEMENTARY INFORMATION

#### Schedule of Funding Progress

Actuarial	Actuarial	Actuarial Accrued	Unfunded			UAAL as a % of
Valuation	Value of	Liability (AAL)	AAL	Funded	Covered	Covered
Date	Assets	Entry Age	(UAAL)	Ratio	Payroll	Payroll
June 30	(a)	(b)	(b - a)	(a / b)	(c)	((b - a) / c)
1994	\$2,041,914,572	\$2,192,846,039	\$150,931,467	93.1%	\$325,427,813	46.4%
1995	2,043,397,183	2,275,210,040	231,812,857	89.8%	327,615,936	70.8%
1996	2,193,234,516	2,382,866,954	189,632,438	92.0%	360,068,578	52.7%
1997#	2,333,412,893	2,528,504,057	195,091,164	92.3%	382,835,917	51.0%
1998#*	2,582,099,884	2,814,878,226	232,778,342	91.7%	387,022,423	60.1%
1999*	2,756,614,458	2,900,404,223	143,789,765	95.0%	383,449,421	37.5%
2000	2,902,433,063	3,077,001,129	174,568,066	94.3%	417,187,666	41.8%
2001	2,912,146,389	3,179,601,214	267,454,825	91.6%	439,636,072	60.8%
2002#	2,761,203,680	3,250,514,916	489,311,236	84.9%	440,680,045	111.0%
2003	2,537,668,376	3,270,627,177	732,958,801	77.6%	448,579,064	163.4%
2004	2,470,243,470	3,383,926,672	913,683,202	73.0%	444,596,299	205.5%
2005@	3,222,393,861	3,347,387,652	124,993,791	96.3%	390,593,600	32.0%
2006	3,373,687,677	3,434,288,153	60,600,476	98.2%	361,151,456	16.8%

<sup>@</sup> After POC transfer.

#### Schedule of Employer Contributions

Valuation Year Ended June 30	Fiscal Year Ended June 30	Contribution Rates as Percents of Valuation Payroll
1994	1996	10.79%
1995	1997	12.91%
1996	1998	11.58%
1997	1999	12.30%
1998	2000	13.75%
1999	2001	13.26%
2000	2002	13.37%
2001	2003	14.27%
2002	2004	19.06%
2003	2005	22.72%
2004	2006	20.09%
2005	2007	11.06%
2006	2008	10.21%

After plan amendments

After changes in actuarial assumptions.

#### GASB STATEMENT NO. 25 REQUIRED SUPPLEMENTARY INFORMATION

The information presented in the required supplementary schedules was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuation follows:

Valuation date June 30, 2006

Actuarial cost method Entry Age

Amortization method Level percent

Remaining amortization period for unfunded

accrued liabilities 30 years (see page A-4)

Asset valuation method 3-year smoothed market

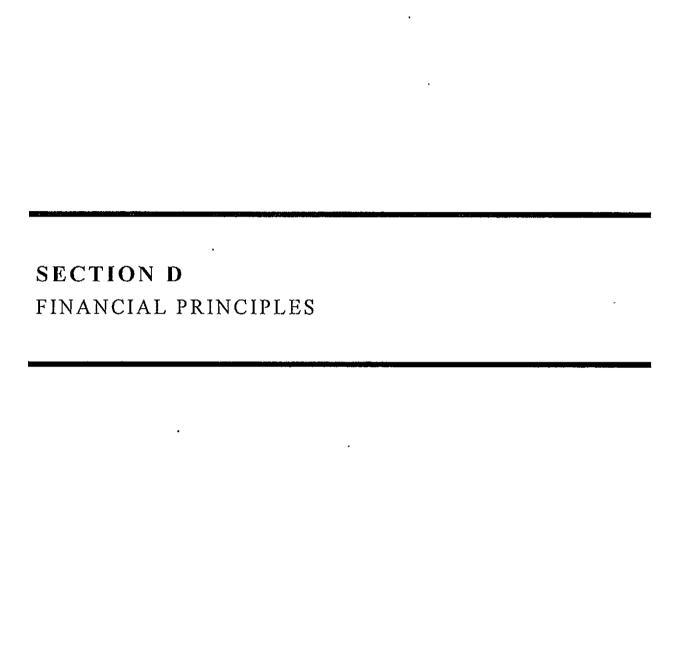
Actuarial assumptions:

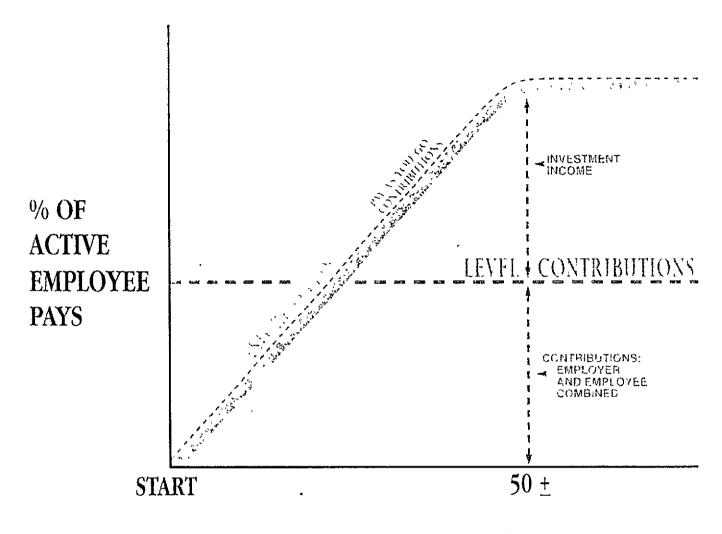
Investment rate of return 7.9%
Projected salary increases\* 4.0% - 9.5%
\*Includes inflation at 4.0%

Cost-of-living adjustments 2.25% of original pension amount at retirement.

Membership of the plan consisted of the following at June 30, 2006, the date of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	11,541
Terminated plan members entitled to but not yet receiving benefits	1,109
Active plan members	9,047
Total	21,697





### YEARS OF TIME

CASH BENFFITS LINE This relentlessly increasing line is the fundamental reality of retirement plan financing. It happens each time a new benefit is added for future retirements (and happens regardless of the design for contributing for benefits).

LEVEL CONTRIBUTION LINE. Determining the level contribution line requires detailed assumptions concerning a variety of experiences in future decades, including:

Economic Risk Areas

Rates of investment return

Rates of pay increase

Changes in active member group size

Non-Economic Risk Areas

Ages at actual retirement

Rates of mortality

Rates of withdrawal of active members (turnover)

Rates of disability

#### THE ACTUARIAL VALUATION PROCESS

The financing diagram on page D-1 shows the relationship between two different philosophies of paying for retirement benefits: the method where contributions match cash benefit payments (as in the Federal Social Security program) and is an increasing contribution method; and the level contribution method which seeks to balance contribution rates between generations.

The actuarial valuation is the mathematical process in which the level contribution rate is determined. The flow of activity constituting the valuation may be summarized as follows:

#### A. Member Census Data:

Retired lives now receiving benefits

Former employees with vested benefits not yet payable

Active employees

- B. Benefit provisions governing future payments from the plan
- C. Asset data (cash & investments)
- D. Assumptions concerning future experience in various risk areas, which are established by the Board of Trustees and the City Council after consulting with the actuary
- E. The funding method for employer contributions (the long-term, planned pattern for employer contributions)
- F. Mathematically combining the assumptions, the funding method, and the data
- G. Determination of:

Plan financial position, and New Employer Contribution Rate

### BASIC FINANCIAL OBJECTIVE AND OPERATION OF THE RETIREMENT SYSTEM

Benefit Promises Made Which Must Be Paid For. A retirement program is an orderly means of handing out, keeping track of, and financing contingent pension promises to a group of employees. As each member of the retirement program acquires a unit of service credit they are, in effect, handed an "IOU" which reads: "The Retirement System promises to pay you one unit of retirement benefits, payments in cash commencing when you retire."

The principal related financial question is: When shall the money required to cover the "IOU" be contributed? This year, when the benefit of the member's service is received? Or, some future year when the "IOU" becomes a cash demand?

The Constitution of the State of Michigan is directed to the question:

"Financial benefits arising on account of service rendered in each fiscal year shall be funded during that year and such funding shall not be used for financing unfunded accrued liabilities."

This retirement system meets this constitutional requirement by having the following Financial Objective: To establish and receive contributions, expressed as percents of active member payroll, which will remain approximately level from year-to-year and will not have to be increased for future generations of taxpayers.

Translated into actuarial terminology, a level percent-of-payroll contribution objective means that the contribution rate must be at least:

Normal Cost (the value of benefits likely to be paid which is assigned to service being rendered in the current year)

... plus ...

Interest on the Unfunded Actuarial Accrued Liability (the difference between the actuarial accrued liability and current system assets).

If contributions to the retirement program are less than the preceding amount, the difference, plus investment earnings not realized thereon, will have to be contributed at some later time, or, benefits will have to be reduced, to satisfy the fundamental fiscal equation under which all retirement programs must operate; that is:

$$\mathbf{B} = \mathbf{C} + \mathbf{I} - \mathbf{E}$$

**Benefit** payments to any group of members and their beneficiaries cannot exceed the sum of:

Contributions received over time on behalf of the group

... plus ...

<u>Investment</u> earnings on contributions received and not required for immediate payment of benefits

. . . minus . . .

Expenses incurred in operating the program.

There are retirement programs designed to defer the bulk of contributions far into the future. Contributions in early years are low, but the inevitable consequence is a relentlessly increasing contribution rate — to a level greatly in excess of the level percent-of-payroll rate. This method of financing is prohibited in Michigan by the state constitution.

A by-product of the level percent-of-payroll contribution objective is the accumulation of invested assets for varying periods of time. Investment income becomes the major contributor to the retirement program, and the amount is directly related to the amount of past contributions and investment performance.

Computed Contribution Rate Needed To Finance Benefits. From a given schedule of benefits and from the data furnished, the contribution rate is calculated by means of an actuarial valuation - the technique of assigning monetary values to the risks assumed in operating a retirement program.

### SECTION E APPENDIX

# SUMMARY OF ASSUMPTIONS USED FOR DGRS ACTUARIAL VALUATIONS ASSUMPTIONS ADOPTED BY BOARD OF TRUSTEES AFTER CONSULTING WITH ACTUARY

#### Economic Assumptions

The investment return rate used in making the valuation was 7.9% per year, compounded annually (net after administrative and investment expenses). The real rate of return is the portion of total investment return which is more than the inflation rate. The 7.9% total investment return rate translates to a spread of 3.9% over wage inflation and 4.4% to 4.9% over price inflation.

Pay increase assumptions for individual active members are shown on page E-3. Part of the assumption for each age is for a merit and/or seniority increase, and the other 4.0% recognizes wage inflation. Wage inflation has historically exceeded price inflation by 0.5% to 1.0% a year, on average. Wage inflation of 4% suggests an underlying rate of price inflation of 3.0% to 3.5%. The merit and/or seniority increase assumption was first used in the June 30, 2003 valuation.

Total active member payroll is assumed to increase 4.0% annually, which is the portion of the individual pay increase assumptions attributable to inflation.

### Non-Economic Assumptions

The number of active members is assumed to continue at the present number.

The mortality table used to measure retired life mortality was 90% (150% for disabled members) of the 1983 Group Annuity Mortality Table. Related values are shown on page E-3. This table was first used for the June 30, 2003 valuation.

The probabilities of retirement for members eligible to retire are shown on pages E-4 and E-5. These probabilities were revised for the June 30, 2003 valuation.

The probabilities of separation from service (including death-in-service and disability) are shown for sample ages on page E-6 and E-7. These probabilities were revised for the June 30, 2003 valuation.

#### **Funding Methods**

The entry age actuarial cost method was used in determining age & service pension liabilities and normal cost, vesting liabilities and normal cost, and casualty pension liabilities and normal cost.

Unfunded actuarial accrued liabilities are amortized over a 30-year period (see page A-4), to produce contribution amounts (principal & interest) which are level percent-of-payroll contributions.

Employer contribution dollars were assumed to be paid in equal monthly installments throughout the employer fiscal year.

*Present assets* were reported to be valued using a three-year smoothing of the difference between expected and actual investment income.

The data about persons now covered and about present assets were furnished by the System's administrative staff. Although examined for general reasonableness, the data was not audited by the Actuary.

The actuarial valuation computations were made by or under the supervision of a Member of the American Academy of Actuaries (M.A.A.A.).

	Salary Increase Assumptions For an Individual Member									
Sample	Merit & Base Increas									
Ages	Seniority	(Economic)	Next Year							
20	5.5%	4.0%	9.5%							
25	4.9%	4.0%	8.9%							
30	3.1%	4.0%	7.1%							
35	1.6%	4.0%	5.6%							
40	0.9%	4.0%	4.9%							
	,									
45	0.6%	4.0%	4.6%							
50	0.4%	4.0%	4.4%							
55	0.2%	4.0%	4.2%							
60	0.1%	4.0%	4.1%							
Ref	217									

### SINGLE LIFE RETIREMENT VALUES

Sample Attained	_	alue of \$1 for Life 25% Annually	Future Life Expectancy (years)			
Ages	Men	Women	Men	Women		
50 55 60 65	\$162.66 151.74 138.50 122.90	\$174.84 166.09 155.08 141.60	30.19 25.79 21.55 17.54	35.86 31.15 26.56 22.13		
70 75 80	106.13 88.99 72.39	125.48 107.60 89.64	13.96 10.84 8.23	17.93 14.10 10.84		
Ref:	30 x 0.90	31 x 0.90				

# PROBABILITIES OF AGE/SERVICE RETIREMENT FOR MEMBERS ELIGIBLE TO RETIRE

		Pe	rcent of Eligib	le Active Memb	ers	•					
	Retiring Within Next Year With Unreduced Benefits										
Retirement	E	MS	D.	O.T.	Others						
Ages	Male	Female	Male	Female	Male	Female					
45	25%	25%									
- 46	25%	25%									
47	25%	25%			1						
48	22%	22%				ļ					
49	20%	20%									
50	18%	18%	50%	50%	25%	30% `					
51	15%	15%	50%	50%	25%	30%					
52	15%	15%	50%	50%	25%	30%					
53	15%	15%	50%	50%	25%	30%					
54	15%	15%	50%	50%	25%	30%					
55	15%	15%	50%	50%	25%	30%					
56	15%	15%	50%	50%	25%	30%					
57	15%	15%	50%	50%	25%	30%					
58	15%	15%	50%	50%	25%	30%					
59	15%	15%	50%	50%	25%	30%					
60	40%	40%	50%	50%	25%	30%					
61	30%	30%	50%	50%	25%	30%					
62	30%	30%	50%	50%	25%	35%					
63	30%	30%	40%	40%	25%	20%					
64	30%	30%	40%	40%	25%	20%					
65	30%	30%	30%	30%	40%	20%					
66	30%	30%	30%	30%	35%	20%					
67	30%	30%	30%	30%	25%	20%					
68	30%	30%	30%	30%	25%	20%					
69	30%	30%	30%	30%	25%	20%					
70	100%	100%	100%	100%	25%	20%					
71					25%	20%					
72					25%	20%					
73					25%	20%					
74					25%	20%					
75					25%	20%					
76					25%	20%					
77					25%	20%					
78					25%	20%					
79					25%	20%					
80			<del>,</del>		100%	100%					
Ref	537	537	535	535	536	516					

# PROBABILITIES OF EARLY RETIREMENT FOR MEMBERS ELIGIBLE FOR EARLY RETIREMENT

Retirement Ages	Percent of Eligible Active Members Retiring Within Next Year With Reduced Benefits
50	5%
51	5%
52	5%
53	5%
54	5%
55	5%
56	5%
57	5%
58	5%
59	5%
Ref	446

# SAMPLE RATES OF SEPARATION FROM ACTIVE EMPLOYMENT BEFORE RETIREMENT

		% of Active Members Separating Within Next Year								
Sample	Years of	Withdrawal								
				Otl	iers					
Ages	Service	EMS	D.O.T	Men	Women					
ALL	0	0.00%	16.00%	15.00%	16.00%					
	1	0.00%	12.00%	11.00%	12.00%					
	2	0.00%	12.00%	9.00%	12.00%					
	3	0.00%	10.00%	8.00%	10.00%					
	4	0.00%	6.00%	7.00%	6.00%					
25	5 & Over	6.50%	8.00%	8.00%	8.00%					
30		4.00%	7.60%	7.60%	7.60%					
35		2.30%	5.56%	5.56%	5.56%					
40		0.90%	4.26%	4.26%	4.26%					
45		0.50%	3.69%	3.69%	3.69%					
50		0.50%	3.50%	3.50%	3.50%					
55		0.00%	3.50%	3.50%	3.50%					
60		0.00%	3.50%	3.50%	3.50%					
Ref		1	209	205	209					
		351	212	212	212					

		% of Active Members Becoming Disabled Within Next Year										
Sample		D.C			.T.		Othe			iers	ers	
Ages		Ordinar	у		Duty		(	Ordinary		Duty		
25		0.02%			0.03%			0.01%			0.28%	
30		0.05%		0.09%			0.04%		0.33%			
35	i	0.12%		0.23%		0.09%		0.38%				
40		0.24%		0.45%		0.18%		0.44%				
45	1	0.45%			0.85%		0.34%		0.50%			
50		0.59%		1.10%		0.44%		0.58%				
55		0.68%		1.27%		0.51%		0.67%				
60		0.77%		1.44%		0.58%		0.77%				
Ref	23	х	0.40	23	х	0.75	23	х	0.30	423	х	1.00

	% of Active Members Becoming Dying Within Next Year											
Sample		Non-Du			y Death		Duty Death					
Ages		Men			Wome	n		Men		Women		1
25		0.03%			0.02%		0.01%			0.01%		
30		0.05%		0.03%			0.02%			0.01%		
35		0.06%		0.04%		0.02%		0.01%				
40		0.09%		0.05%		0.03%		0.02%				
45		0.16%			0.08%		0.05%		0.03%			
50		0.29%		0.12%		0.10%		0.04%				
55		0.46%		0.19%		0.15%		0.06%				
60		0.69%		0.32%		0.23%			0.11%			
Ref	30	х	0.75	31	х	0.75	30	x	0.25	31	х	0.25

#### MISCELLANEOUS AND TECHNICAL ASSUMPTIONS

Benefit Service Exact Fractional service is used to determine the amount of

benefit payable.

Decrement Operation Disability and mortality decrements do not operate during the

first 5 years of service. Disability and withdrawal also do not

operate during retirement eligibility.

Decrement Timing Decrements of all types are assumed to occur mid-year.

Eligibility Testing Eligibility for benefits is determined based upon the age nearest

birthday and exact fractional service on the date the decrement

is assumed to occur.

For feitures For vested separations from service, it is assumed that 0% of

members separating will withdraw their contributions and

forfeit an employer financed benefit.

Incidence of Contributions Contributions are assumed to be received continuously

throughout the year based upon the computed percent of payroll shown in this report, and the actual payroll payable at the time

contributions are made.

Liability Adjustments Retired life liabilities were increased by 4.5% to adjust for

incomplete and missing data.

Marriage Assumption 100% of males and 100% of females are assumed to be married

for purposes of death-in-service benefits. Male spouses are assumed to be three years older than female spouses for active

member valuation purposes.

Normal Form of Benefit Straight life is the normal form of benefit.

Pay Increase Timing Beginning of (Fiscal) year. This is equivalent to assuming that

reported pays represent amounts paid to members during the

year ended on the valuation date.

Service Credit Accruals

It is assumed that members accrue one year of service credit per

year.

### MEANING OF "UNFUNDED ACTUARIAL ACCRUED LIABILITIES"

Actuarial accrued liabilities are the portion of the present value of plan promises to pay benefits in the future not covered by future normal cost contributions.

--- a liability has been established ("accrued") because the service has been rendered, but the resulting monthly cash benefit may not be payable until years in the future.

If actuarial accrued liabilities at any time exceed the plan's accrued assets (cash & investments), the difference is *unfunded actuarial accrued liabilities*. If the plan's assets equal the plan's actuarial accrued liabilities, the plan would be termed "fully funded".

Each time a plan adds a new benefit which applies to service already rendered, an actuarial accrued liability is created. If assets are insufficient to cover the value of the new benefit promises, an additional unfunded actuarial accrued liability is also created. Payment for such unfunded accrued liabilities is generally spread over a period of years, commonly in the 15-30 year range.

Unfunded actuarial accrued liabilities can occur in another way: if actual financial experience is less favorable than assumed financial experience, the difference is added to unfunded actuarial accrued liabilities. For example, during periods of high inflation, unfunded actuarial accrued liabilities generally increase because unexpected rates of pay increase will create additional liabilities which may not be matched by investment performance. Inflation is a very destructive force on financial stability.

The existence of unfunded actuarial accrued liabilities is not bad, but the changes from year-to-year in the amount of unfunded actuarial accrued liabilities are important -- "bad" or "good" or somewhere in between.

Unfunded actuarial accrued liabilities do not represent a bill payable immediately, but it is important that policy-makers prevent the amount from becoming unreasonably high and it is vital that there is a sound method for making payments toward them, so that they are controlled.

#### **GLOSSARY**

Actuarial Accrued Liability. The difference between (i) the actuarial present value of future plan benefits, and (ii) the actuarial present value of future normal cost. Sometimes referred to as "accrued liability" or "past service liability."

Accrued Service. The service credited under the plan which was rendered before the date of the actuarial valuation.

Actuarial Assumptions. Estimates of future plan experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and salary increases. Decrement assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

Actuarial Cost Method. A mathematical budgeting procedure for allocating the dollar amount of the "actuarial present value of future plan benefits" between the actuarial present value of future normal cost and the actuarial accrued liability. Sometimes referred to as the "actuarial funding method."

Actuarial Equivalent. A single amount or series of amounts of equal value to another single amount or series of amounts, computed on the basis of the rate(s) of interest and mortality tables used by the plan.

Actuarial Present Value. The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Amortization. Paying off an interest-bearing liability by means of periodic payments of interest and principal, as opposed to paying it off with a lump sum payment.

Experience Gain (Loss). A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions during the period between two actuarial valuation dates, in accordance with the actuarial cost method being used.

Normal Cost. The annual cost assigned, under the actuarial funding method, to current and subsequent plan years. Sometimes referred to as "current service cost." Any payment toward the unfunded actuarial accrued liability is not part of the normal cost.

Reserve Account. An account used to indicate that funds have been set aside for a specific purpose and are not generally available for other uses.

Unfunded Actuarial Accrued Liability. The difference between the actuarial accrued liability and valuation assets. Sometimes referred to as "unfunded accrued liability."

Valuation Assets. The value of current plan assets recognized for valuation purposes. Generally based on market value plus a portion of unrealized appreciation or depreciation.