

Teachers' Retirement System

Actuarial Valuation Report

January 1, 2014





Massachusetts Teachers' Retirement System

ACTUARIAL VALUATION REPORT

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I. INTRODUCTION & CERTIFICATION

This report presents the results of the actuarial valuation of the Massachusetts Teachers' Retirement System (TRS).

The valuation was performed as of January 1, 2014 pursuant to Chapter 32 of the General Laws of the Commonwealth of Massachusetts and based on the plan provisions at that time. The actuarial assumptions used to calculate the accrued liability and the normal cost reflect an 8.0% investment return assumption and our most recent Experience Study Analysis report released July 21, 2014. Other than a few minor changes to further update the mortality assumption, these are the same assumptions used in the January 1, 2013 actuarial valuation.

This valuation was based on member data as of December 31, 2013, which was supplied by the Retirement Board. We performed a number of tests on the data and made specific assumptions and determinations for a number of data items. We provide more detail on these issues in Section 6. Asset information as of December 31, 2013 was provided by the Pension Reserves Investment Management Board. Both the membership data and financial information were reviewed for reasonableness but not audited by us.

I am a member of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained in this report. In my opinion, the actuarial assumptions used in this report are reasonable, are related to plan experience and expectations, and represent my best estimate of anticipated experience. Although there is some uncertainty with regard to the pay and service for some active members as outlined in Section 6, overall, I believe this report represents an accurate appraisal of the actuarial status of the TRS performed in accordance with generally accepted actuarial principles and practices relating to pension plans.

Respectfully submitted,

Public Employee Retirement Administration Commission

James R. Lamento

Member of the American Academy of Actuaries

Associate of the Society of Actuaries

Enrolled Actuary Number 14-4709

Joseph E. Connarton
Executive Director

Dated: September 12, 2014

2. EXECUTIVE SUMMARY

PART A | PRINCIPAL VALUATION RESULTS

Section 22C of G.L. c. 32 mandates the establishment of a funding schedule for the pension obligation of the Commonwealth of Massachusetts. The Massachusetts Teachers' Retirement System reflects one component of the Commonwealth schedule. The other components are the State Retirement System, liabilities for Boston teachers, and State reimbursements to local systems to reflect COLAs granted from 1982 through 1996. The schedule, as mandated by law, calls for payment of the Normal Cost plus an amortization payment on the Unfunded Actuarial Liability (UAL).

The Commonwealth's current funding schedule was filed January, 2014 and was based on the results of the January 1, 2013 Commonwealth Actuarial Valuation. The FY14 appropriation is \$1.630 billion. This amount will increase 10% in FY15, FY16 and FY17. Therefore, the appropriations for FY15 through FY17 are respectively, \$1.793 billion, \$1.972 billion and \$2.169 billion. Beginning in FY18, total appropriations increase 7% each year until FY35 with a final amortization payment in FY36.

The Massachusetts Teachers' Retirement System's portion of the FY15 Commonwealth appropriation is \$1.03 billion.

The results of the January 1, 2014 actuarial valuation are as follows (dollars in thousands):

Total Normal Cost	\$718,316
Expected Employee Contributions	<u>591,582</u>
Net Normal Cost	\$126,734

Total Actuarial Liability	\$40,741,695
Assets	22,940,196
Unfunded Actuarial Liability	\$17,801,499

PART B | COMPARISON WITH PRIOR VALUATION

A comparison of the current valuation and the January 1, 2013 valuation is shown below. (dollars in thousands)

	1/1/14	1/1/13	Increase (Decrease)	Increase (Decrease)
Total Normal Cost	\$718,316	\$692,142	\$26,174	3.8%
Expected Employee Contributions	<u>591,582</u>	<u>572,482</u>	<u>19,100</u>	3.3%
Net Normal Cost	<u>\$126,734</u>	<u>\$119,660</u>	<u>\$7,074</u>	5.9%
Actuarial Liability				
Actives	\$16,173,481	\$15,605,922	\$567,559	3.6%
Retirees and Inactives	24,568,214	23,529,296	1,038,918	4.4%
Total	\$40,741,695	\$39,135,218	\$1,606,477	4.1%
Assets	22,940,196	21,787,470	1,152,726	5.3%
Unfunded Actuarial Liability	<u>\$17,801,499</u>	<u>\$17,347,748</u>	<u>\$453,751</u>	2.6%
Funded Ratio	56.3%	55.7%	0.6%	

PART B | COMPARISON WITH PRIOR VALUATION

			%
Actives	1/1/14	1/1/13	Difference
Number	88,788	87,765	1.2%
Total Payroll	\$5,962,649,921	\$5,783,294,111	3.1%
Average Salary	\$67,156	\$65,895	1.9%
Average Age	44.0	44.1	(0.2%)
Average Service	12.9	12.9	0.0%

			%
Retirees and Survivors	1/1/14	1/1/13	Difference
Number	61,034	59,019	3.4%
Total Benefits	\$2,503,106,819	\$2,375,963,448	5.4%
Average Benefits	\$41,012	\$40,258	1.9%
Average Age	71.1	70.8	0.4%

The development of the actuarial gain/(loss) is shown on page 9. During 2013, there was an overall actuarial gain of \$303 million. There was a non-investment loss on actuarial liability of approximately \$195 million and a gain of approximately \$498 million on the actuarial value of assets. The return on assets was approximately 10.3% on an actuarial basis, compared to 15.4% on a market value basis.

Since 1998, PERAC has valued system assets using a smoothing technique which spreads gains and losses over short periods (5 years) and employs a "corridor" so that the actuarial value is within 10% of the market value of assets. Due to the severity of the 2008 investment loss and later the 2011 investment loss, the actuarial value of assets was 110% of the market value in each valuation from January 1, 2009 through January 1, 2012. The 2008 investment loss was completely recognized as of January 1, 2013 and the actuarial value of assets was 99.3% of the market value. The calculated actuarial value of assets as of January 1, 2014 is 94.9% of the market value. The corridor does not apply in this valuation.

The unfunded actuarial liability (UAL) decreased from \$13.6 billion on January 1, 2009 to \$11.8 billion on January 1, 2011. This decrease was primarily the result of the plan being subject to the 110% corridor limit in each year and the better than assumed returns in 2009 and 2010. The UAL increased to \$14.3 billion as of January 1, 2012 and to \$17.3 billion as of January 1, 2013. These increases reflected the final recognition of the 2008 loss, the increase in the COLA base, the change from an 8.25% investment return assumption to an 8.0% assumption, and revised actuarial assumptions based on our experience analysis.

The UAL increased to \$17.8 billion as of January 1, 2014. If plan assumptions had been exactly realized in 2013, the UAL would have been approximately \$18.1 billion.

PART B | COMPARISON WITH PRIOR VALUATION

Prior to our January 1, 2013 valuation report, an 8.25% investment return assumption was used. The January 1, 2013 report reflected an 8.0% investment return assumption as well as revised assumptions based on our experience analysis.

Our detailed experience analysis report which outlines the basis for the demographic assumptions used in our 2013 actuarial valuation was issued on July 21, 2014. The experience study encompassed the years 2006-2011. The experience study analyzed salary increases and rates of retirement, disability, turnover and mortality. For this valuation, we adjusted the mortality assumption by extending the mortality improvement projection used in the 2013 valuation by two years and finalizing the assumption for mortality for disability retired members. The actuarial liability increased by approximately \$108 million to reflect the mortality assumption change as of January 1, 2014.

A revised mortality table, developed in the same manner as the base current table, has been released as a draft and will be published later this year. The primary difference between the revised table and the current table is the projection scale for future mortality improvement. The revised table has limited experience related to public plans. Since the revised table reflects more current mortality, we would prefer to use this as the base table (in conjunction with our experience analysis) in determining the mortality assumption in 2015. It is not clear at this time how plan liabilities would be impacted.

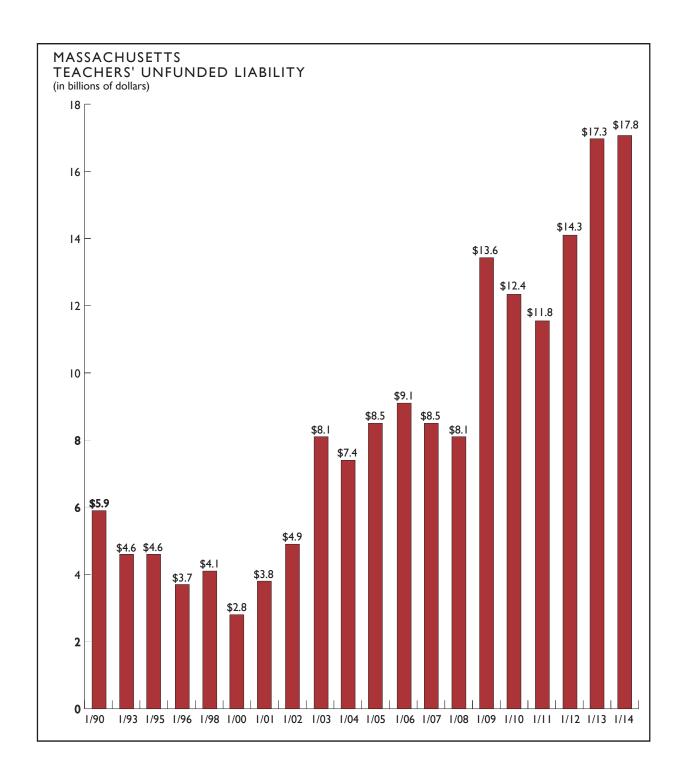
Chapter 176 of the Acts of 2011, An Act Providing for Pension Reform and Benefit Modernization made a number of changes to the Chapter 32 pension law. There are several changes that will have the most impact on decreasing plan liabilities over the longer term. These include an increase in the normal retirement age by two years (for example, from age 65 to age 67 for Group I members), an increase in the age (early retirement) reduction factor for ages below the maximum age (from a 4.0% to a 6.0% annual reduction), and an increase in the period for determining a member's average annual compensation (from 3 years to 5 years).

As of January 1, 2014, there were approximately 10,000 members hired after April 1, 2012. Since these members have less than two years of service and are generally young, on a percentage basis there is relatively little impact on plan costs in this valuation. The normal cost decreased approximately \$15 million and the actuarial liability decreased approximately \$40 million compared to the what the figures would be under the prior provisions.

We have detailed a number of the assumptions we made for missing or questionable data for active members of the TRS in Section 6.

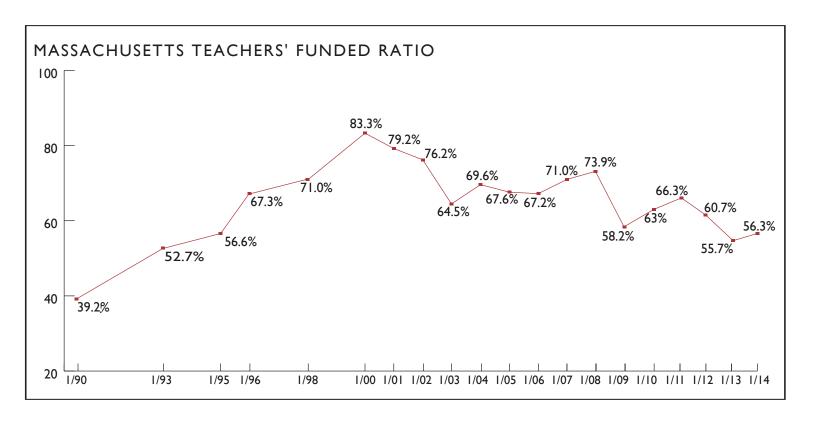
PART C | FUNDING PROGRESS UNFUNDED LIABILITY

The chart below shows the unfunded actuarial accrued liability (UAL) since 1990. The UAL represents the actuarial accrued liability less the actuarial value of plan assets. When there is no UAL, a system is said to be "fully funded". In this exhibit, for years prior to 2000, estimates were developed to reflect implementation of new actuarial software.



PART C | FUNDING PROGRESS (continued) FUNDED RATIO

The chart below shows the funded ratio progress since 1990. The funded ratio represents the actuarial value of plan assets divided by the actuarial accrued liability. When the funded ratio reaches 100%, a system is said to be "fully funded". In this exhibit, for years prior to 2000, estimates were developed to reflect implementation of new actuarial software.



3. SUMMARY OF VALUATION RESULTS

(dollars in thousands)

A. Number of Members	
Active	88,788
Vested Terminated	0
Retired/ Beneficiaries	61,034
Total	149,822
B. Total Payroll	\$5,926,650
C. Normal Cost	
Superannuation	\$604,519
Death	27,808
Disability	9,189
Termination	76,800
Total Normal Cost	\$718,316
Expected Employee Contributions	591,582
Net Employer Normal Cost	\$126,734
D. Actuarial Liability	
Active	
Superannuation	\$15,473,158
Death	227,192
Disability	84,431
Termination	<u>388,700</u>
Total Active	\$16,173,481
Vested Terminated (a)	600,000
Non-Vested Terminated	0
Retirees and Survivors	23,968,214
Total Actuarial Liability	\$40,741,695
E. Actuarial Value of Assets	22,940,196
F. Unfunded Actuarial Liability	\$17,801,499
G. Funded Ratio: E/D	56.3%

⁽a) estimated and includes non-vested terminated members.

4. DEVELOPMENT OF THE ACTUARIAL GAIN OR LOSS (in millions)

A.	Gain/(loss) on Actuarial Liability	
I.	Actuarial Liability 1/1/13	39,135
2.	Total Normal Cost 1/1/13	692
3.	Interest on (I) and (2) at 8.0%	3,186
4.	Benefits paid during 2013 [a]	2,475
5.	Interest on (4) assuming mid-year payment	99
6.	Expected Actuarial Liability before adjustments: (1)+(2)+(3)-(4)-(5)	40,439
7.	Increase due to change in mortality assumption	108
8.	Expected Actuarial Liability 1/1/14: (6)+(7)	40,547
9.	Actuarial Liability 1/1/14	40,742
10.	Gain/(loss): (8)-(9)	(195)
В.	Gain/(loss) on assets	
11.	Actuarial Value of Assets (AVA) 1/1/13	21,787
12.	Interest on (II) at 8.0%	1,743
13.	Net Receipts [b]	701
14.	Net Disbursements [b]	1,747
15.	Net Cash Flow: (13)-(14)	(1,046)
16.	Interest on (I5) [c]	(42)
17.	Expected AVA I/I/I4: (II)+(I2)+(I5)+(I6)	22,442
18.	AVA 1/1/2014	22,940
19.	Gain/(loss): (18)-(17)	498
C.	Total Gain/(loss): (10)+(19)	303

[[]a] Estimated

[[]b] Amounts actually received or disbursed by the fund.

[[]c] Assumes time weighting based on monthly cash flow Figures may not add due to rounding.

5. ASSETS

PART A | ASSET ALLOCATION (dollars in thousands)

Investment in the Pension Reserves

Investment Trust

Market Value \$24,183,391 Actuarial Value \$22,940,196 Actuarial Value as a Percentage of Market Value 94.9%

The actuarial value of assets is determined so that 20% of the investment gain and loss in a given year is recognized annually for the next five years. Therefore, these investment gains and losses are fully recognized after five years. In addition to this treatment of gains and losses, we use a "corridor" approach so that the actuarial value of assets can never be too far from the market value of assets. Under the actuarial value of assets corridor approach, the actuarial value of assets cannot be less than 90% nor greater than 110% of market value.

Due to the severity of the 2008 investment loss, and later the 2011 investment loss, the calculated actuarial value of assets was greater than 110% of the market value each year from January 1, 2009 through January 1, 2012. Therefore, the actuarial value was set at 110% of the market value for those years. As of January 1, 2013, the 2008 loss was completely recognized and the actuarial value of assets was 99.3% of market value. As of January 1, 2014, the actuarial value of assets is 94.9% of the market value. The corridor does not apply in this valuation.

5. ASSETS (continued)

PART B | DEVELOPMENT OF ACTUARIAL VALUE OF ASSETS (in thousands)

A. Development of 12/31/13 expected actuarial value of assets (AVA)

I. Market Value (MV) 12/31/12	21,934,211
2. Actuarial Value 12/31/12	21,787,470
3. Net Receipts 2013	700,702
4. Net Disbursements 2013	1,747,097
5. Net Cash Flow: (3)-(4)	(1,046,395)
6. Expected Investment Return on (2): 0.08x(2)	1,742,998
7. Expected Investment Return on (5):	(41,856)
½x 0.08 x (5)	
8. Expected AVA 12/31/13: (2)+(5)+(6)+(7)	22,442,217

B. Previous differences not yet amortized

١.	Unrecognized	amount of	12/31/12	difference
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a2 x 2009 Gain/(loss)	219,926
b. $.4 \times 2010$ Gain/(loss)	274,690
c. $.6 \times 2011$ Gain/(loss)	(1,094,519)
d. $.8 \times 2012$ Gain/(loss)	746,645
e. Total	146,742

C. Gain/(loss) from 2013

	24,183,391
I. Market Value 12/31/13	22,588,958
2. Expected Market Value 12/31/13: A(8)+B(1e)	1,594,433
3. Gain/ (loss) from 2013 investment: (1)-(2)	

D. Development of AVA 12/31/13

1. 2013 Gain/(loss)	1,594,433
2. 2012 Gain/(loss)	933,306
3. 2011 Gain/(loss)	(1,824,198)
4. 2010 Gain/(loss)	686,724
5. 2009 Gain/(loss)	1,099,630

6. 20% of 2013 Gain/(loss)	318,887
7. 20% of 2012 Gain/(loss)	186,661
8. 20% of 2011 Gain/(loss)	(364,840)
9. 20% of 2010 Gain/(loss)	137,345
10. 20% of 2009 Gain/(loss)	219,926
II. Total	497,979

12.	Actuarial Value 12/31/13: A8+D11	22,940,196
13.	Percentage of Market Value	94.9%

14. Actuarial Value: (12) but not less than 90% of C(1) 22,940,196

6. SYSTEM MEMBERSHIP

PART A | ACTIVE MEMBERS

A critical element of an actuarial valuation is accurate and up-to-date membership information. As part of this valuation, PERAC analyzed the member data provided by the Massachusetts Teachers' Retirement System (TRS). We made several assumptions about missing, questionable, or unavailable data.

Until the January I, 2006 actuarial valuation, we had estimated the total creditable service for each member for the actuarial valuation. The estimate was based on either the employment date (date of hire as a teacher) or the adjusted employment date and was set equal to the greater of the two calculated service amounts. We used this methodology, which we believed was conservative, because we had no way to assess additional costs for members who buy back service near retirement. In 2006, we compared the service estimated for valuation purposes with actual service for over 6,800 members who retired in 2004 and 2005. We found that, in total, our methodology slightly understated service. To estimate this additional cost, we increased the plan liabilities as of January I, 2006. We have continued using this methodology in each valuation.

For members with a date of birth and/or date of hire that seemed questionable, we assumed (based on credited service or date of birth) the member was hired at age 30 (or at a younger age, if the member was under 30).

Based on our experience with prior years' data, buyback issues, and questions to TRS regarding specific members, we made several adjustments. Members whose pay was less than \$5,000 were assumed to be inactive. For members with pay between \$5,000 and \$10,000, we used an estimated pay of \$50,000. For members with submitted pay over \$150,000, we compared this year's figure to the pay used in last year's valuation. We adjusted this year's figure based on the amount contributed if we believed it was overstated.

Determining valuation pay for members with reported pay less than \$10,000 is difficult. Although we make the assumptions outlined above, we know there will always be a significant number of members that fall into this category for a variety of reasons including leaves of absence and part time employment. We believe our overall assumption is reasonable but know some members that we have deemed inactive are active members. To reflect this uncertainty, we made an additional increase to the calculated plan liabilities this year.

Pay for all members hired in 2013 was annualized.

Since the annuity savings fund contributions (ASF) provided did not reflect the ASF contribution for the year, we estimated them based on the reported salary and contribution rate.

In the 2013 valuation, we increased the normal cost and active actuarial liability by 2.0% to reflect the service buyback and various data issues. For this valuation, we increased that amount to 2.5% to include an estimate for the members with reported pay less than \$10,000.

Because we could not determine the number of vested terminations, we estimated a combined inactive (terminated vested plus terminated with an ASF balance) liability. This is the same methodology we have used in prior valuations.

PART A | ACTIVE MEMBERS (continued)

	Actives
Number of Members	88,788
Average Age	44.0
Average Service	12.9
Average Salary	\$67,156
Average Annuity Savings Fund Balance	\$64,301

Age by Service Distribution of Active Members

Years of Service

Present Age	0 – 4	5 -9	10 - 14	15 – 19	20 – 24	25 - 29	30+	Total
0 - 24	1,876							1,876
25 - 29	7,761	1,631						9,392
30 - 34	4,585	6,865	1,520	I				12,971
35 - 39	2,026	3,357	5,309	1,083	4			11,779
40 - 44	1,584	1,902	3,672	4,419	790	23		12,390
45 - 49	1, 4 85	1,773	2,277	2,606	1,876	686	13	10,716
50 - 54	996	1,603	2,162	1,806	1,111	2,189	588	10,455
55 - 59	575	981	1,877	1,886	1,093	1,528	2,662	10,602
60 - 64	230	526	936	1,131	881	971	2,336	7,011
65+	29	101	205	238	167	211	6 4 5	1,596
Total	21,147	18,739	17,958	13,170	5,922	5,608	6,244	88,788

PART A | ACTIVE MEMBERS (continued)

Salary by Age Distribution of Active Members

Present Age	Number of Members	Total Salary	Average Salary
0 - 24	1,876	\$80,332,990	\$42,821
25 - 29	9,392	\$458,986,831	\$48,870
30 - 34	12,971	\$751,334,741	\$57,924
35 - 39	11,779	\$789,684,223	\$67,042
40 - 44	12,390	\$880,419,048	\$71,059
45 - 49	10,716	\$763,604,019	\$71,258
50 - 54	10,455	\$763,522,563	\$73,029
55 - 59	10,602	\$803,330,405	\$75,772
60 - 64	7,011	\$543,223,209	\$77, 4 82
65+	1,596	\$128,211,892	\$80,333
Total	88,788	\$5,962,649,921	\$67,156

PART B | RETIREES AND SURVIVORS

	Superannuation	Ordinary Disability	Accidental Disability	Survivors	Total
Number of Members	56,586	426	323	3,699	61,034
Average Age	70.9	67.1	70.0	74.9	71.1
Average Annual Benefit	\$42,657	\$20,509	\$38,234	\$18,442	\$41,012

Benefit by Retirement Type

	Superannuation	Ordinary Disability	Accidental Disability	Survivors	Total
Annuity	\$437,339,208	\$1,596,666	\$1,155,010	\$12,041,465	\$452,132,349
Pension	\$1,976,466,264	\$7,140,051	\$11,194,502	\$56,173,653	\$2,050,974,470
Total	\$2,413,805,472	\$8,736,717	\$12,349,512	\$68,215,118	\$2,503,106,819

PART B | RETIREES & SURVIVORS (continued)

Benefit by Age Distribution

Present Age	Number of Members	Total Benefits	Average Benefits
Less than 40	58	\$983,739	\$16,961
40 – 44	48	\$621,876	\$12,956
45 – 49	94	\$1,437,384	\$15,291
50 – 54	206	\$4,098,150	\$19,894
55 – 59	2,268	\$97,813,253	\$43,128
60 – 64	12,525	\$610,802,472	\$48,767
65 – 69	17,597	\$817,015,715	\$46,429
70 – 74	10,984	\$454,833,557	\$41,409
75 – 79	6,830	\$241,138,330	\$35,306
80 – 84	5,217	\$157,304,509	\$30,152
85 – 89	3,233	\$79,181,415	\$24,492
90+	1,974	\$37,876,418	\$19,188
Totals	61,034	\$2,503,106,819	\$41,012

7. VALUATION COST METHODS

PART A | ACTUARIAL COST METHOD

The Actuarial Cost Method which was used to determine pension liabilities in this valuation is known as the Entry Age Normal Cost Method. Under this method the Normal Cost for each active member on the valuation date is determined as the level percent of salary, which, if paid annually from the date the employee first became a member of the retirement system, would fully fund by retirement, death, disability or termination, the projected benefits which the member is expected to receive. The Actuarial Liability for each member is determined as the present value as of the valuation date of all projected benefits which the member is expected to receive, minus the present value of future annual Normal Cost payments expected to be made to the fund. Since only active members have a Normal Cost, the Actuarial Liability for inactives, retirees and survivors is simply equal to the present value of all projected benefits. The sum of Normal Cost and Actuarial Liability for the Plan. The Unfunded Actuarial Liability is the Actuarial Liability less current assets.

The Normal Cost for a member will remain a level percent of salary for each year of membership except for changes in provisions of the Plan or the actuarial assumptions employed in projection of benefits and present value determinations. The Normal Cost for the entire system will also change due to the addition of new members or the retirement, death or termination of members. The Actuarial Liability for a member will increase each year to reflect the additional accrual of Normal Cost. It will also change if the Plan provisions or actuarial assumptions are changed.

Differences each year between the actual experience of the Plan and the experience projected by the actuarial assumptions are reflected by adjustments to the Unfunded Actuarial Liability. An experience difference which increases the Unfunded Actuarial Liability is called an Actuarial Loss and one which decreases the Unfunded Actuarial Liability is called an Actuarial Gain.

PART B | ASSET VALUATION METHOD

The actuarial value of assets is determined in accordance with the deferred recognition method under which 20% of the gains or losses occurring in the prior year are recognized, 40% of those occurring 2 years ago, etc., so that 100% of gains and losses occurring 5 years ago are recognized. The actuarial value of assets will be adjusted, if necessary, in order to remain between 90% and 110% of market value. The actuarial value of assets as of January 1, 2014 is 94.9% of the market value.

In valuations prior to 1998, plan assets were determined at market value. As part of the 1998 valuation, this methodology was adjusted to reduce the potential volatility in the market value approach from year to year.

8. ACTUARIAL ASSUMPTIONS

INVESTMENT RETURN 8.00% per year

INTEREST RATE CREDITED TO

THE ANNUITY SAVINGS FUND 3.5% per year

COST OF LIVING INCREASES (COLA)

3% per year (on the first \$13,000 of an allowance)

MORTALITY

Pre-retirement mortality reflects RP-2000 adjusted for "white-collar" employment projected 22 years with Scale AA (gender distinct). 2013 assumption reflected same table but projected 20 years. Sample rates shown below.

Post-retirement mortality reflects RP-2000 Healthy Annuitant table adjusted for large annuity amounts and projected 17 years with Scale AA (gender distinct). 2013 assumption reflected same table but projected 15 years. Sample rates shown below.

For disabled members, post-retirement mortality reflects RP-2000 Healthy Annuitant table adjusted for large annuity amounts and projected 7 years with Scale AA (gender distinct) and set forward 3 years for males. 2013 assumption reflected 2013 non-disabled assumption. Sample rates shown below.

It is assumed that 55% of pre-retirement deaths are job-related for Group I and 2 members and 90% are job-related for Group 4 members. For members retired under an Accidental Disability, 40% of deaths are assumed to be from the same cause as the disability.

Sample Pre-retirement mortality rates for Teachers

Daatha - - - 1 000

	Deaths per 1,000	
Age	<u>Males</u>	<u>Females</u>
20	0.181	0.134
25	0.241	0.152
30	0.318	0.212
35	0.553	0.365
40	0.723	0.460
45	1.018	0.710
50	1.319	1.092
55	1.807	1.989

8. ACTUARIAL ASSUMPTIONS (continued)

MORTALITY (continued)

Sample Post-retirement mortality rates for Teachers

Deaths per 1,000

Non-Disabled			Disa	ıbled
Age	Males	Females	Males	Females
55	3.197	2.495	4.823	2.704
60	4.985	4.783	8.021	5.028
65	8.659	7.804	12.862	8.205
70	12.881	12.914	19.956	13.578
75	22.030	21.576	36.363	23.381
80	42.865	37.864	68.57 l	40.620

SALARY INCREASE

Based on an analysis of past experience. Annual rates are shown below.

<u>Service</u>	Teachers
0	7.50%
1	7.10%
2	7.00%
3	6.90%
4	6.80%
5	6.70%
6	6.60%
7	6.50%
8	6.30%
9	6.10%
10	5.90%
11	5.70%
12	5.20%
13	4.70%
14	4.35%
15-16	4.20%
17-19	4.10%
20+	4.00%

$\textbf{8. ACTUARIAL ASSUMPTIONS} \ \textit{(continued)}$

RETIREMENT Males

	Not in Retirement Plus			
	Less than 20 20+			
47	0.000	0.000		
48	0.000	0.000		
49	0.000	0.000		
50	0.000	0.020		
51	0.000	0.020		
52	0.000	0.020		
53	0.000	0.020		
54	0.000	0.030		
55	0.035	0.030		
56	0.035	0.035		
57	0.050	0.040		
58	0.055	0.050		
59	0.060	0.060		
60	0.075	0.150		
61	0.120	0.250		
62	0.140	0.300		
63	0.140	0.300		
64	0.140	0.300		
65	0.300	0.300		
66	0.300	0.250		
67	0.300	0.250		
68	0.300	0.250		
69	0.300	0.250		
70+	1.000	1.000		

	Retirement Plus				
	Less than 20 20-30 30+				
47	0.00	0.000	0.00		
48	0.00	0.000	0.00		
49	0.00	0.000	0.00		
50	0.00	0.010	0.02		
51	0.00	0.010	0.02		
52	0.00	0.010	0.02		
53	0.00	0.015	0.02		
54	0.00	0.025	0.02		
55	0.05	0.030	0.06		
56	0.05	0.060	0.20		
57	0.05	0.100	0.40		
58	0.05	0.150	0.50		
59	0.10	0.200	0.50		
60	0.10	0.250	0.40		
61	0.20	0.300	0.40		
62	0.20	0.350	0.35		
63	0.25	0.400	0.35		
64	0.25	0.400	0.35		
65	0.25	0.400	0.35		
66	0.30	0.300	0.40		
67	0.30	0.300	0.40		
68	0.30	0.300	0.40		
69	0.30	0.300	0.40		
70+	1.00	1.000	1.00		

$\textbf{8. ACTUARIAL ASSUMPTIONS} \ \textit{(continued)}$

RETIREMENT Females

	Not in Retirement Plus			
	Less than 20 20+			
47	0.000	0.000		
48	0.000	0.000		
49	0.000	0.000		
50	0.000	0.010		
51	0.000	0.010		
52	0.000	0.015		
53	0.000	0.020		
54	0.000	0.020		
55	0.035	0.040		
56	0.035	0.040		
57	0.035	0.040		
58	0.050	0.060		
59	0.065	0.080		
60	0.085	0.150		
61	0.100	0.200		
62	0.120	0.200		
63	0.120	0.250		
64	0.200	0.300		
65	0.300	0.400		
66	0.300	0.300		
67	0.300	0.300		
68	0.300	0.300		
69	0.300	0.300		
70+	1.000	1.000		

	Retirement Plus			
	Less than 20	20-30	30+	
47	0.00	0.00	0.000	
48	0.00	0.00	0.000	
49	0.00	0.00	0.000	
50	0.00	0.01	0.015	
51	0.00	0.01	0.015	
52	0.00	0.01	0.015	
53	0.00	0.01	0.015	
54	0.00	0.01	0.020	
55	0.03	0.03	0.050	
56	0.03	0.05	0.150	
57	0.04	0.08	0.350	
58	0.08	0.10	0.350	
59	0.08	0.15	0.350	
60	0.10	0.20	0.350	
61	0.12	0.25	0.350	
62	0.12	0.30	0.350	
63	0.15	0.30	0.350	
64	0.20	0.30	0.350	
65	0.25	0.40	0.350	
66	0.25	0.30	0.350	
67	0.30	0.30	0.300	
68	0.30	0.30	0.300	
69	0.30	0.30	0.300	
70+	1.00	1.00	1.000	

8. ACTUARIAL ASSUMPTIONS (continued)

DISABILITY Based on an analysis of past experience. Sample annual rates are shown below.

<u>Age</u>	
20	0.00004
30	0.00006
40	0.00010
50	0.00050
60	0.00070

It is also assumed that 35% of disabilities will be job-related for Teachers.

WITHDRAWAL

Based on an analysis of past experience. In addition to being age and service based, Teacher rates are also gender based. Sample annual rates are shown below.

<u>Age</u>	Service						
	0		5	5		10+	
	Male	Female	Male	Female	Male	Female	
20	0.130	0.100	0.055	0.070	0.015	0.050	
30	0.150	0.150	0.054	0.088	0.015	0.045	
40	0.133	0.105	0.052	0.050	0.017	0.022	
50	0.162	0.098	0.070	0.050	0.023	0.020	

MEMBERS HIRED ON OR AFTER APRIL 2, 2012

Chapter 176 of the Acts of 2011 changed the retirement eligibility for the different job groups. For example, Group I eligibility changed from 55 years old with 10 years of service to 60 years old with 10 years of service (Chapter 176 removed the provision that allowed retirement at any age with 20 years of service). Our software system is programmed such that at any given age, a member is assumed to either retire or terminate, but not both. Therefore, we adjusted the retirement and termination rates for members impacted by Chapter 176. For example, for Group I members, we removed retirement rates for ages 50-59. Termination rates remain in effect for those years. We will monitor these assumptions going forward.

LOADING AND ADMINISTRATIVE EXPENSES

We increased the total normal cost and the actuarial accrued liability of active members by 2.5% to account for buybacks at retirement and various data issues including the status of members with reported pay of less than \$10,000. In addition, an amount of \$14 million has been included in the normal cost to reflect a portion of administrative and other expenses paid by the fund and net Section 3(8)(c) cash flow.

9. SUMMARY OF PLAN PROVISIONS

ADMINISTRATION

There are 105 contributory Retirement Systems for public employees in Massachusetts. Each system is governed by a retirement board and all boards, although operating independently, are governed by Chapter 32 of the Massachusetts General Laws. This law establishes benefits, contribution requirements and an accounting and funds structure for all systems.

PARTICIPATION

Participation is mandatory for all full-time employees. Eligibility with respect to part-time, provisional, temporary, seasonal or intermittent employment is governed by regulations promulgated by the retirement board, and approved by PERAC. Membership is optional for certain elected officials. There are 4 classes of membership in the Commonwealth. Members of the Massachusetts Teachers' Retirement System are classified in Group 1.

Group I:

General employees, including clerical, administrative, technical and all other employees not otherwise classified.

Group 2:

Certain specified hazardous duty positions.

Group 3:

State police officers and inspectors.

Group 4:

Police officers, firefighters, corrections officers, and other specified hazardous positions.

MEMBER CONTRIBUTIONS

Member contributions vary depending on the most recent date of membership:

Date of MembershipContribution RatePrior to 1975:5% of regular compensation1975 - 1983:7% of regular compensation1984 to 6/30/96:8% of regular compensation7/1/96 to present:9% of regular compensation

7/1/96 to present: 12% of regular compensation (State Police)

7/1/01 to present: 11% of regular compensation (for teachers hired after 7/1/01 and those

accepting provisions of Chapter 114 of the Acts of 2000)

1979 to present: an additional 2% of regular compensation in excess of \$30,000.

In addition, members of Group I who join the system on or after April 2, 2012 will have their withholding rate reduced to 6% after achieving 30 years of creditable service.

RATE OF INTEREST

Interest on regular deductions made after January 1, 1984 is a rate established by PERAC in consultation with the Commissioner of Banks. The rate is obtained from the average rates paid on individual savings accounts by a representative sample of at least 10 financial institutions.

RETIREMENT AGE

There is no mandatory retirement age for employees in Groups I and 2. Most Group 4 members must retire at age 65. As the result of a federal court decision, there is no mandatory retirement age for Group 3 members.

SUPERANNUATION RETIREMENT

A person who became a member before April 2, 2012 is eligible for a superannuation retirement allowance (service retirement) upon meeting the following conditions:

- completion of 20 years of service, or
- attainment of age 55 if hired prior to 1978, or if classified in Group 4, or
- attainment of age 55 with 10 years of service, if hired after 1978, and if classified in Group 1 or 2

A person who became a member on or after April 2, 2012 is eligible for a superannuation retirement allowance (service retirement) upon meeting the following conditions:

- attainment of age 60 with 10 years of service if classified in Group 1, or
- attainment of age 55 with 10 years of service if classified in Group 2, or
- attainment of age 55 if hired prior to 1978, or if classified in Group 4.

AMOUNT OF BENEFIT

A member's annual allowance is determined by multiplying average salary by a benefit rate related to the member's age and job classification at retirement, and the resulting product by his or her creditable service. The amount determined by the benefit formula cannot exceed 80% of the member's highest three-year (or five-year salary as discussed below) average salary. For veterans as defined in G.L. c. 32, s. I, there is an additional benefit of \$15 per year for each year of creditable service, up to a maximum of \$300.

• Salary is defined as gross regular compensation. For employees who become members after January 1, 2011, regular compensation is limited to 64% of the federal limit found in 26 U.S.C. 401(a)(17). In addition, regular compensation for members who retire after April 2, 2012 will be limited to prohibit "spiking" of a member's salary to increase the retirement benefit.

- For persons who became members prior to April 2, 2012, average salary is the average annual rate of regular compensation received during the three consecutive years that produce the highest average, or, if greater, during the last three years (whether or not consecutive) preceding retirement.
- For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the 5 consecutive years that produce the highest average, or, if greater, during the last 5 years (whether or not consecutive) preceding retirement.
- The benefit rate varies with the member's retirement age. For persons who became members prior to April 2, 2012 the highest rate of 2.5% applies to Group I employees who retire at or after age 65, Group 2 employees who retire at or after age 60, and Group 4 employees who retire at or after age 55. A .1% reduction is applied for each year of age under the maximum age for the member's group. For Group 2 employees who terminate from service under age 55, the benefit rate for a Group I employee shall be used.
- For persons who became members on or after April 2, 2012 and retire with less than 30 years of creditable service, the highest rate of 2.5% applies to Group I employees who retire at or after age 67, Group 2 employees who retire at or after age 62, and to Group 4 employees who retire at or after age 57. A .15% reduction is applied for each year of age under the maximum age for the member's group.
- For persons who became members on or after April 2, 2012 and retire with more than 30 years of creditable service, the highest rate of 2.5% applies to Group I employees who retire at or after age 67, Group 2 employees who retire at or after age 62, and Group 4 employees who retire at or after age 55. A .125% reduction is applied for each year of age under the maximum age for the member's group.
- For a teacher who is subject to the provisions of Chapter 114 of the Acts of 2000 and who has completed at least 30 years of creditable service, the benefit rate is multiplies by the creditable service and the resulting percentage is increased by 2% per year for each year of service in excess of 24. The amount determined cannot exceed 80% of the average salary.

The allowance of state police officers is calculated using a slightly different formula. Information regarding this formula can be obtained directly from the State Retirement Board.

DEFERRED VESTED BENEFIT

A participant who has attained the requisite years of creditable service can elect to defer his or her retirement until a later date. Group 4 employees cannot defer beyond age 65. All participants must begin to receive a retirement allowance or withdraw their accumulated deductions no later than April 15 of the calendar year following the year they reach age 70½.

WITHDRAWAL OF CONTRIBUTIONS

Member contributions may be withdrawn upon termination of employment. The interest rate for employees who first become members on or after January 1, 1984 who voluntarily withdraw their contributions with less than 10 years of service will be 3%. Interest payable on all other withdrawals will be set at regular interest.

ORDINARY DISABILITY

Eligibility: Non-veterans who become totally and permanently disabled by reason of a non-job related condition with at least ten years of creditable service.

Veterans with ten years of creditable service who become totally and permanently disabled by reason of a non-job related condition prior to reaching "maximum age".

Retirement Allowance: For persons who became members prior to April 2, 2012, the benefit is equal to the accrued superannuation retirement benefit as if the member was age 55. If the member is a veteran, the benefit is 50% of the member's final rate of salary during the preceding 12 months, plus an annuity based upon accumulated member contributions plus credited interest. If the member is over age 55, he or she will receive not less than the superannuation allowance to which he or she is entitled.

For persons in Group I who became members on or after April 2, 2012, the benefit is equal to the accrued superannuation retirement benefit as if the member was age 60. If the member is a veteran, the benefit is 50% of the member's final rate of salary during the preceding I2 months, plus an annuity based upon accumulated member contributions plus credited interest. If the member is over age 60, he or she will receive not less than the superannuation allowance to which he or she would have been entitled had they retired for superannuation.

ACCIDENTAL DISABILITY

Eligibility: Applies to members who become permanently and totally unable to perform the essential duties of the position as a result of a personal injury sustained or hazard undergone while in the performance of duties. There are no minimum age or service requirements.

Retirement Allowance: 72% of salary plus an annuity based on accumulated member contributions, with interest. This amount is not to exceed 100% of pay. For those who became members-in-service after January 1, 1988 or who have not been members-in-service continually since that date, the amount is limited to 75% of pay. There is an additional pension of \$797.64 per year per child who is under 18 at the time of the member's retirement, with no age limitation if the child is mentally or physically incapacitated from earning. The additional pension may continue up to age 22 for any child who is a full-time student at an accredited educational institution. Veterans, as defined in G.L. c. 32, s. 1, receive an additional benefit of \$15 per year for each year of creditable service, up to a maximum of \$300.

ACCIDENTAL DEATH

Eligibility: Applies to members who die as a result of a work-related injury or if the member was retired for accidental disability and the death was the natural and proximate result of the injury or hazard undergone on account of which such member was retired.

Allowance: An immediate payment to a named beneficiary equal to the accumulated deductions at the time of death, plus a pension equal to 72% of current salary and payable to the surviving spouse, dependent children or the dependent parent, plus a supplement of \$797.64 per year, per child, payable to the spouse or legal guardian until all dependent children reach age 18 or 22 if a full time student, unless mentally or physically incapacitated.

The surviving spouse of a member of a police or fire department or any corrections officer who, under specific and limited circumstances detailed in the statute, suffers an accident and is killed or sustains injuries resulting in his death, may receive a pension equal to the maximum salary for the position held by the member upon his death.

In addition, an eligible family member of a firefighter, public prosecutor, police officer or corrections officer killed in the line of duty may receive a one time payment of \$100,000 from the State Retirement Board.

DEATH AFTER ACCIDENTAL DISABILITY RETIREMENT

Effective November 7, 1996, Accidental Disability retirees were allowed to select Option C at retirement and provide a benefit for an eligible survivor. For Accidental Disability retirees prior to November 7, 1996, who could not select Option C, if the member's death is from a cause unrelated to the condition for which the member received accidental disability benefits, a surviving spouse will receive an annual allowance of \$12,000.

DEATH IN ACTIVE SERVICE

Allowance: An immediate allowance equal to that which would have been payable had the member retired and selected Option C on the day before his or her death. For a member who became a member prior to April 2, 2012 whose death occurred prior to the member's superannuation retirement age, the age 55 benefit rate is used. For a member classified in Group I who became a member on or after April 2, 2012 whose death occurred prior to the member's superannuation retirement age, the age 60 benefit rate is used. If the member died after age 60, the actual age is used. The minimum annual allowance payable to the surviving spouse of a member-in-service who dies with at least two years of creditable service is \$6,000, provided that the member and the spouse were married for at least one year and living together on the member's date of death.

The surviving spouse of such a member-in-service receives an additional allowance equal to the sum of \$1,440 per year for the first child and \$1,080 per year for each additional child until all dependent children reach age 18 or 22 if a full-time student, unless mentally or physically incapacitated.

COST OF LIVING

A cost of living adjustment (COLA) is determined based upon the increase in the Consumer Price Index (CPI) used for indexing Social Security benefits, but cannot exceed 3.0% on the first \$13,000 of a retiree's benefit.

METHODS OF PAYMENT

A member may elect to receive his or her retirement allowance in one of 3 forms of payment.

Option A: Total annual allowance, payable in monthly installments, commencing at retirement and terminating at the member's death.

Option B: A reduced annual allowance, payable in monthly installments, commencing at retirement and terminating at the death of the member, provided, however, that if the total amount of the annuity portion received by the member is less than the amount of his or her accumulated deductions, including interest, the difference or balance of his accumulated deductions will be paid in a lump sum to the retiree's beneficiary or beneficiaries of choice.

Option C: A reduced annual allowance, payable in monthly installments, commencing at retirement. At the death of the retired employee, 2/3 of the allowance is payable to the member's designated beneficiary (who may be the spouse, or former spouse who remains unmarried for a member whose retirement becomes effective on or after February 2, 1992, child, parent, sister, or brother of the employee) for the life of the beneficiary. For members who retired on or after January 12, 1988, if the beneficiary pre-deceases the retiree, the benefit payable increases (or "pops up") based on the factor used to determine the Option C benefit at retirement. For members who retired prior to January 12, 1988, if the System has accepted Section 288 of Chapter 194 of the Acts of 1998 and the beneficiary pre-deceases the retiree, the benefit payable "pops up" in the same fashion. The Option C became available to accidental disability retirees on November 7, 1996.

ALLOCATION OF PENSION COSTS

If a member's total creditable service was partly earned by employment in more than one retirement system, the cost of the "pension portion" is allocated between the different systems pro rata based on the member's service within each retirement system. If a member received regular compensation concurrently from two or more systems on or after January 1, 2010, and was not vested in both systems as of January 1, 2010, such a pro-ration will not be undertaken. This is because such a person will receive a separate retirement allowance from each system.

10. GLOSSARY OF TERMS

ACTUARIAL ACCRUED LIABILITY

That portion of the Actuarial Present Value of pension plan benefits which is not provided by future Normal Costs or employee contributions. It is the portion of the Actuarial Present Value attributable to service rendered as of the Valuation Date.

ACTUARIAL ASSUMPTIONS

Assumptions, based upon past experience or standard tables, used to predict the occurrence of future events affecting the amount and duration of pension benefits, such as: mortality, withdrawal, disablement and retirement; changes in compensation; rates of investment earnings and asset appreciation or depreciation; and any other relevant items.

ACTUARIAL COST METHOD (OR FUNDING METHOD)

A procedure for allocating the Actuarial Present Value of all past and future pension plan benefits to the Normal Cost and the Actuarial Accrued Liability.

ACTUARIAL GAIN OR LOSS (OR EXPERIENCE GAIN OR LOSS)

A measure of the difference between actual experience and that expected based upon the set of Actuarial Assumptions, during the period between two Actuarial Valuation dates.

Note: The effect on the Accrued Liability and/or the Normal Cost resulting from changes in the Actuarial Assumptions, the Actuarial Cost Method or pension plan provisions would be described as such, not as an Actuarial Gain (Loss).

ACTUARIAL PRESENT VALUE

The dollar value on the valuation date of all benefits expected to be paid to current members based upon the Actuarial Assumptions and the terms of the Plan.

AMORTIZATION PAYMENT

That portion of the pension plan appropriation which represents payments made to pay interest on and the reduction of the Unfunded Accrued Liability.

10. GLOSSARY OF TERMS (continued)

ANNUAL STATEMENT

The statement submitted to PERAC each year that describes the asset holdings and Fund balances as of December 3I and the transactions during the calendar year that affected the financial condition of the retirement system.

ANNUITY RESERVE FUND

The fund into which total accumulated deductions, including interest, is transferred at the time a member retires, and from which annuity payments are made.

ANNUITY SAVINGS FUND

The fund in which employee contributions plus interest credited are held for active members and for former members who have not withdrawn their contributions and are not yet receiving a benefit (inactive members).

ASSETS

The value of securities held by the plan.

COST OF BENEFITS

The estimated payment from the pension system for benefits for the fiscal year.

FUNDING SCHEDULE

The schedule based upon the most recently approved actuarial valuation which sets forth the amount which would be appropriated to the pension system in accordance with Section 22C of M.G.L. Chapter 32.

GASB

Governmental Accounting Standards Board

10. GLOSSARY OF TERMS (continued)

NORMAL COST

Total Normal Cost is that portion of the Actuarial Present Value of pension plan benefits, which is to be paid in a single fiscal year. The Employee Normal Cost is the amount of the expected employee contributions for the fiscal year. The Employer Normal Cost is the difference between the Total Normal Cost and the Employee Normal Cost.

PENSION FUND

The fund into which appropriation amounts as determined by PERAC are paid and from which pension benefits are paid.

PENSION RESERVE FUND

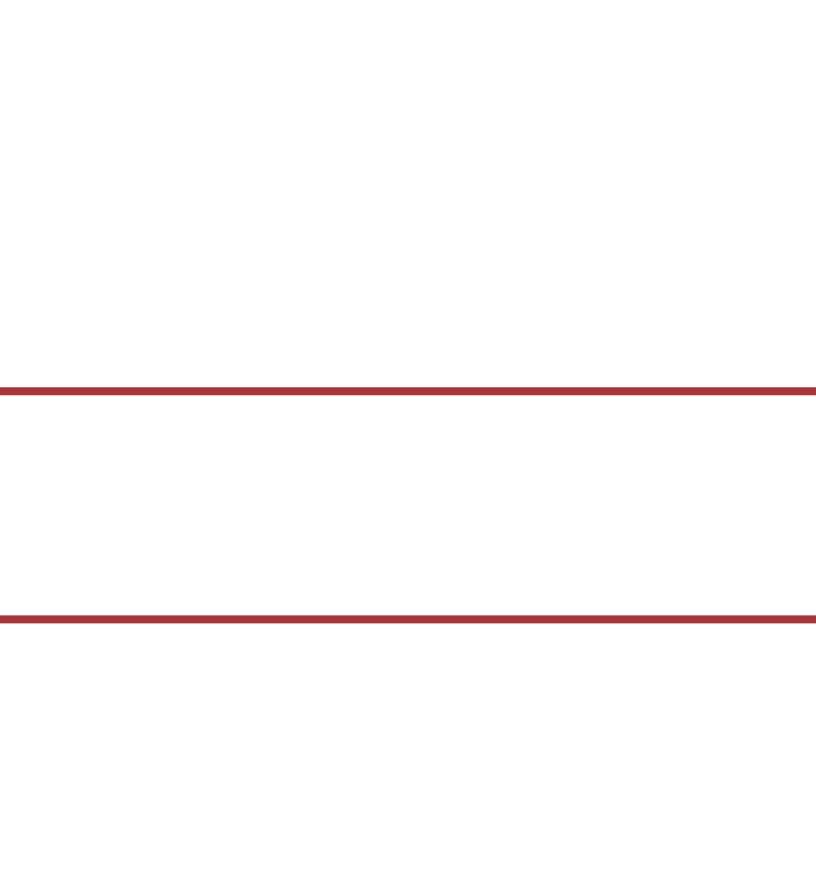
The fund which shall be credited with all amounts set aside by a system for the purpose of establishing a reserve to meet future pension liabilities. These amounts would include excess interest earnings.

SPECIAL FUND FOR MILITARY SERVICE CREDIT

The fund which is credited with amounts paid by the retirement board equal to the amount which would have been contributed by a member during a military leave of absence as if the member had remained in active service of the retirement board. In the event of retirement or a non-job related death, such amount is transferred to the Annuity Reserve Fund. In the event of termination prior to retirement or death, such amount shall be transferred to the Pension Fund.

UNFUNDED ACCRUED LIABILITY

The excess of the Actuarial Accrued Liability over the Assets.



PUBLIC EMPLOYEE RETIREMENT ADMINISTRATION COMMISSION

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