

The experience and dedication you deserve

November 14, 2017

Mr. Gary L. Harbin Executive Secretary Teachers' Retirement System of the State of Kentucky 479 Versailles Road Frankfort, KY 40601-3800

Dear Gary:

Enclosed are 25 bound copies and one unbound copy of the "Teachers' Retirement System of the State of

Kentucky Report of Actuary on the Valuation Prepared as of June 30, 2017".

Sincerely yours,

Edward J. Koebel, EA, FCA, MAAA Principal and Consulting Actuary

Edward J. Noebel

Alisa Bennett, FSA, EA, FCA, MAAA Principal and Consulting Actuary

Min Brook

Cathy Turcot

Principal and Managing Director

**Enclosure** 

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The experience and dedication you deserve



Teachers' Retirement System of the State of Kentucky Report of the Actuary on the Annual Valuation

Prepared as of June 30, 2017





The experience and dedication you deserve

November 14, 2017

Board of Trustees Teachers' Retirement System of the State of Kentucky 479 Versailles Road Frankfort, KY 40601-3800

Members of the Board:

Section 161.400 of the law governing the operation of the Teachers' Retirement System of the State of Kentucky provides that the actuary shall make an actuarial valuation of the System. We have submitted the results of the annual actuarial valuation prepared as of June 30, 2017. While not verifying the data at source, the actuary performed tests for consistency and reasonability. The combined member and state contribution rates as a percentage of payroll for the fiscal year ending June 30, 2020 required to support the total benefits of the System are as follows:

Group	Combined Member and State Contribution Requirement
University members hired before July 1, 2008	35.55%
University members hired on or after July 1, 2008	36.55%
Non-University members hired before July 1, 2008	38.51%
Non-University members hired on or after July 1, 2008	39.51%

These rates represent a decrease since the previous valuation in the total Pension actuarially determined employer contribution rates (ADEC) of 0.35% of payroll for the fiscal year ending June 30, 2020.

A breakdown of the changes in the components of the ADEC are as follows:

- an increase in the expected state special appropriation from 2.83% to 3.00%, or 0.17% of payroll
- an increase in the amount required for life insurance benefits from 0.04% to 0.05%, or 0.01% of payroll
- a reduction in the additional required increase of 0.51%, from 14.61% to 14.10%

The financing objective of the System is that contribution rates will remain relatively level over time as a percentage of payroll. The promised benefits of the System are included in the actuarially calculated contribution rates which are developed using the entry age normal cost method.



Board of Trustees November 14, 2017 Page 2

Five-year market related value of plan assets is used for actuarial valuation purposes. Gains and losses are reflected in the total unfunded accrued liability that is being amortized by regular annual contributions as a level percentage of payroll in accordance with the funding policy adopted by the Board, on the assumption that payroll will increase by 3.5% annually. The assumptions recommended by the actuary and adopted by the Board are reasonably related to the experience under the System and to reasonable expectations of anticipated experience under the System.

We have prepared the trend information shown in the Schedule of Funding Progress in the Financial Section of the Annual Report and Schedule A, Schedule B, Schedule C, Solvency Test and Analysis of Financial Experience shown in the Actuarial Section of the Annual Report.

The valuation reflects that a portion of the annual required contributions to the fund from 2005 to 2010 were allocated to the Medical Insurance Fund and are being repaid over time. A pension obligation bond was issued August 26, 2010 and was used to repay the balances of a substantial portion of the loans previously made to the Medical Insurance Fund. No additional contributions were allocated during the 2017 fiscal year.

This is to certify that the independent consulting actuary is a member of the American Academy of Actuaries and has experience in performing valuations for public retirement systems, that the assumptions and methods used for funding purposes meet the parameters set by Actuarial Standards of Practice, and that the actuarial calculations were performed by qualified actuaries in accordance with accepted actuarial procedures, based on the current provisions of the retirement system and on actuarial assumptions that are internally consistent and reasonably based on the actual experience of the System.

Future actuarial results may differ significantly from the current results presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Since the potential impact of such factors is outside the scope of a normal annual actuarial valuation, an analysis of the range of results is not presented herein.

This actuarial valuation was performed to determine the recommended funding amount for the System. The asset values used to determine unfunded liabilities and funded ratios are not market values but less volatile market related values. A smoothing technique is applied to market values to determine the market related values. The unfunded liability amounts and funded ratios using the market value of assets would be different. The interest rate used for determining liabilities is based on the expected return of assets. Therefore, liability amounts in this report cannot be used to assess a settlement of the obligation.



Board of Trustees November 14, 2017 Page 3

In our opinion, the System has not been funded on an actuarially sound basis since historically the full actuarially determined contributions were not made by the employer. However, an additional appropriation of \$498.5 million was made during fiscal year 2017 and an additional appropriation of \$474.7 million is expected to be made during fiscal year 2018. If contributions by the employer to the System in subsequent fiscal years are less than those required, the assets are expected to become insufficient to pay promised benefits. Assuming that contributions to the System are made by the employer from year to year in the future at rates recommended on the basis of the successive actuarial valuations, the continued sufficiency of the assets to provide the benefits called for under the System may be safely anticipated.

Respectfully submitted,

Edward J. Koebel, EA, FCA, MAAA Principal and Consulting Actuary

Edward J. Noebel

Cothy Tyroot

Cathy Turcot Principal and Managing Director Alisa Bennett, FSA, EA, FCA, MAAA Principal and Consulting Actuary

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1. For convenience of reference, the principal results of the valuation and a comparison with the results of the previous valuation are summarized below (all dollar amounts are \$1,000's):

Valuation Date	June 30, 2017	June 30, 2016
Number of active members Annual salaries	72,130 \$ 3,563,584	71,848 \$ 3,537,226
Number of annuitants and beneficiaries Annual allowances	52,966 \$ 1,953,464	51,563 \$ 1,868,875
Assets: Market value Actuarial value	\$ 18,707,699 18,514,638	\$ 16,812,832 17,496,894
Unfunded accrued liability	\$ 14,305,248	\$ 14,531,333
Funded Ratio based on Actuarial Value of Assets	56.4%	54.6%
Amortization period (years)	27.4	28.1

Contribution rates are shown separately for university and non-university members on the following pages.



#### **CONTRIBUTION RATES FOR UNIVERSITY MEMBERS**

Valuation Date	June 30, 2017		June 30	), <b>201</b> 6
For fiscal year ending:	June 30, 2020		June 30	0, 2019
	Members hired before 7/1/2008	Members on and after 7/1/2008	Members hired before 7/1/2008	Members on and after 7/1/2008
Pension Plan: Normal Accrued liability Total	10.800% <u>24.750</u> 35.550%	10.800% <u>25.750</u> 36.550%	11.030% <u>24.870</u> 35.900%	11.030% <u>25.870</u> 36.900%
Member State (ARC) Total	7.625% <u>27.925</u> 35.550%	7.625% <u>28.925</u> 36.550%	7.625% <u>28.275</u> 35.900%	7.625% <u>29.275</u> 36.900%
Life Insurance Fund: State	0.050%	0.050%	0.040%	0.040%
Medical Insurance Fund: Member State Match Total	2.775% <u>2.775</u> 5.550%	2.775% <u>1.775</u> 4.550%	2.775% <u>2.775</u> 5.550%	2.775% <u>1.775</u> 4.550%
Total Contributions	<u>41.150%</u>	<u>41.150%</u>	<u>41.490%</u>	<u>41.490%</u>
Member Statutory State Statutory Required Increase State Special Total	10.400% 13.650 14.100 <u>3.000</u> 41.150%	10.400% 13.650 14.100 <u>3.000</u> 41.150%	10.400% 13.650 14.610 <u>2.830</u> 41.490%	10.400% 13.650 14.610 <u>2.830</u> 41.490%



#### **CONTRIBUTION RATES FOR NON-UNIVERSITY MEMBERS**

Valuation Date	June 30, 2017		June 30	), 2016
For fiscal year ending:	June 30, 2020		June 30, 2019	
	Members hired before 7/1/2008	Members on and after 7/1/2008	Members hired before 7/1/2008	Members on and after 7/1/2008
Pension Plan: Normal Accrued liability Total	14.840% <u>23.670</u> 38.510%	14.840% <u>24.670</u> 39.510%	14.940% <u>23.920</u> 38.860%	14.940% 24.920 39.860%
Member State (ARC) Total	9.105% <u>29.405</u> 38.510%	9.105% <u>30.405</u> 39.510%	9.105% <u>29.755</u> 38.860%	9.105% <u>30.755</u> 39.860%
Life Insurance Fund: State	0.050%	0.050%	0.040%	0.040%
Medical Insurance Fund: Member State Match Total	3.750% <u>3.750</u> 7.500%	3.750% <u>2.750</u> 6.500%	3.750% <u>3.750</u> 7.500%	3.750% <u>2.750</u> 6.500%
Total Contributions	<u>46.060%</u>	<u>46.060%</u>	<u>46.400%</u>	<u>46.400%</u>
Member Statutory State Statutory Required Increase State Special Total	12.855% 16.105 14.100 <u>3.000</u> 46.060%	12.855% 16.105 14.100 <u>3.000</u> 46.060%	12.855% 16.105 14.610 <u>2.830</u> 46.400%	12.855% 16.105 14.610 <u>2.830</u> 46.400%



- The valuation includes only the assets and liabilities associated with the pension plan. The valuation
  of the Medical Insurance Fund and the Active and Retired Life Insurance Benefits will be prepared
  separately.
- Comments on the valuation results as of June 30, 2017 are given in Section IV and further discussion
  of the contribution levels is set out in Sections V and VI.
- 4. Schedule B shows the development of the actuarial value of assets. The assumed investment rate of return is 7.50%. Schedule D of this report outlines the full set of actuarial assumptions and methods employed in the current valuation. There have been no changes since the previous valuation.
- 5. The current funding policy is shown in Schedule H of the Report. The funding policy has been revised since the previous valuation, but has not yet been adopted by the Board.
- 6. Provisions of the System, as summarized in Schedule F, were taken into account in the current valuation. There have been no changes since the previous valuation.
- 7. The funded ratio shown in the Summary of Principal Results, is the ratio of actuarial value of assets to the actuarial accrued liability. The funded status would be different based on the market value of assets. The funding ratio is an indication of progress in funding the promised benefits. Since the ratio is less than 100%, there is a need for additional contributions toward the payment of the unfunded accrued liability. In addition, this funding ratio does not have any relationship to measuring the sufficiency if the plan had to settle its liabilities.



### **Section II – Membership Data**

 Data regarding the membership of the System for use as a basis of the valuation were furnished by the Retirement System office. The following table shows the number of active members and their annual salaries as of June 30, 2017 on the basis of which the valuation was prepared.

GROUP	NUMBER	ANNUAL SALARIES (\$1,000's)
University hired before 7/1/2008	1,724	\$ 127,690
University hired after 7/1/2008	1,493	77,914
Non-University Full Time hired before 7/1/2008	36,025	2,339,663
Non-University Full Time hired after 7/1/2008	20,897	947,285
Non-University Part Time hired before 7/1/2008	2,438	20,770
Non-University Part Time hired after 7/1/2008	9,553	50,262
Total	72,130	\$ 3,563,584

2. The following table shows the number and annual retirement allowances payable to annuitants and beneficiaries on the roll of the Retirement System as of the valuation date.

THE NUMBER AND ANNUAL RETIREMENT ALLOWANCES OF ANNUITANTS AND BENEFICIARIES ON THE ROLL AS OF JUNE 30, 2017

GROUP	NUMBER	ANNUAL RETIREMENT ALLOWANCES <sup>1</sup> (\$1,000's)
Service Retirements	46,222	\$ 1,780,450
Disability Retirements	2,778	82,585
Beneficiaries of Deceased Members	<u>3,966</u>	90,429
Total	52,966	\$ 1,953,464

<sup>&</sup>lt;sup>1</sup> Includes cost-of-living adjustments effective through July 1, 2017.

3. Table 1 of Schedule G shows a distribution by age and years of service of the number and annual salaries of active members included in the valuation, while Table 2 shows the number and annual retirement allowances of annuitants and beneficiaries included in the valuation, distributed by age.



### **Section III - Assets**

- 1. As of June 30, 2017, the market value of Pension Plan assets for valuation purposes held by the System amounted to \$18,707,699,025. This value excludes assets in the Medical Insurance Fund, the 403(b) Program Reserve Fund, and the Life Insurance Fund, which are not included in the assets used for Pension Plan valuation purposes. The estimated market investment return for the plan year was 15.02%. Schedule C shows the receipts and disbursements for the year preceding the valuation date and a reconciliation of the asset balances for the Pension Plan.
- 2. The five-year market related value of Pension Plan assets used for valuation purposes as of June 30, 2017 was \$18,514,638,263. The estimated investment return for the plan year ending June 30, 2017 on an actuarial value of assets basis was 9.29%, compared to the assumed investment rate of return for the period of 7.50%. Schedule B shows the development of the actuarial value of assets as of June 30, 2017.



### **Section IV – Comments on Valuation**

- Schedule A of this report contains the valuation balance sheet which shows the present and
  prospective assets and liabilities of the System as of June 30, 2017. The valuation was prepared in
  accordance with the actuarial assumptions and the actuarial cost method, which are described in
  Schedule D and Schedule E.
- 2. The valuation balance sheet shows that the System has total prospective liabilities of \$16,320,896,707 for benefits expected to be paid on account of the present active members. The liability on account of benefits payable to annuitants and beneficiaries amounts to \$20,726,391,156 of which \$798,963,061 is for special appropriations remaining to be made toward funding minimum annuities, ad hoc increases and sick leave allowances granted after 1981. The liability for benefits expected to be paid to inactive members and to members entitled to deferred vested benefits is \$381,559,301. The total prospective liabilities of the System amounts to \$37,428,847,164. Against these liabilities, the System has present assets for valuation purposes of \$18,514,638,263. When this amount is deducted from the total liabilities of \$37,428,847,164, there remains \$18,914,208,901 as the present value contributions to be made in the future.
- The employer's contributions to the System consist of normal contributions and accrued liability contributions. The valuation indicates that employer normal contributions at the rate of 10.80% of payroll for University and 14.84% of payroll for Non-University are required.
- 4. Prospective normal employer and employee contributions have a present value of \$4,608,960,570. When this amount is subtracted from \$18,914,208,901, which is the present value of the total future contributions to be made by the employer, there remains \$14,305,248,331 as the amount of future unfunded accrued liability contributions.
- 5. The unfunded accrued liability decreased by approximately \$226 million for the plan year ending June 30, 2017 and the funding ratio increased from 54.6% to 56.4%. See Section VII for a complete breakdown of the experience of the System.



### **Section V – Contributions Payable Under the System**

- Section 161.540 of the retirement law provides that each university member contribute 10.400% of annual salary to the System and each non-university member contribute 12.855% of annual salary. Of this amount, for each university member, 2.775% is paid to the Medical Insurance Fund for medical benefits and for each non-university member, 3.75% is paid to the Medical Insurance Fund for medical benefits. The remainder, 7.625% for university members and 9.105% for non-university members, is applicable for the retirement benefits taken into account in the valuation.
- Section 161.550 provides that the State will match a portion of the member contributions and contribute a supplemental 3.25% of members' salaries towards discharging the System's unfunded obligations. Additional contributions are made to the Medical Insurance Fund as required under 161.550(3).
- 3. Therefore for university members, 10.875% of the salaries of active members who become members before July 1, 2008 and 11.875% of the salaries of active members who become members on or after July 1, 2008 is funded by statute or supplemental funding for the Pension Plan and Life Insurance Fund. For non-university members, 12.355% of the salaries of active members who become members before July 1, 2008 and 13.355% of the salaries of active members who become members on or after July 1, 2008 is funded by statute or supplemental funding for the Pension Plan and Life Insurance Fund. Of these amounts, 0.05% of payroll will be allocated to the Life Insurance Fund. Based on the results of the valuation, an additional 14.10% of payroll for both university and nonuniversity will be required in order to maintain the amortization of the unfunded liability of the Pension Plan based on the funding policy adopted by the Board. An additional special appropriation of 3.00% of total payroll will be made by the State. Therefore, the total actuarially determined employer contribution rate to the Pension Plan is 27.925% for university members who become members before July 1, 2008 and 28.925% for university members who become members on or after July 1, 2008. The total actuarially determined employer contribution rate to the Pension Plan is 29.405% for non-university members who become members before July 1, 2008 and 30.405% for non-university members who become members on or after July 1, 2008. The total member and employer contribution rates to the Pension Plan are shown in the following tables.



# Section V – Contributions Payable Under the System

### CONTRIBUTION RATES BY SOURCE <u>UNIVERSITY</u>

	Members hired before 7/1/2008	Members hired on and after 7/1/2008
<u>Member</u>		
Statutory Total	10.400%	10.400%
Statutory Medical Insurance Fund	(2.775)	(2.775)
Contribution to Pension Plan	7.625%	7.625%
<u>Employer</u>		
Statutory Matching Total	10.400%	10.400%
Statutory Medical Insurance Fund	(2.775)	(1.775)
Supplemental Funding	3.250	3.250
Subtotal	10.875%	11.875%
Life Insurance	(0.050)%	(0.050)%
Additional to Comply with Board Funding Policy	14.100	14.100
Special Appropriation	3.000	3.000
Contribution to Pension Plan	27.925%	28.925%
Total Contribution to Pension Plan	35.550%	36.550%



### Section V - Contributions Payable Under the System

#### **NON-UNIVERSITY**

	Members hired before 7/1/2008	Members hired on and after 7/1/2008
<u>Member</u>		
Statutory Total	12.855%	12.855%
Statutory Medical Insurance Fund	(3.750)	(3.750)
Contribution to Pension Plan	9.105%	9.105%
<u>Employer</u>		
Statutory Matching Total	12.855%	12.855%
Statutory Medical Insurance Fund	(3.750)	(2.750)
Supplemental Funding	3.250	3.250
Subtotal	12.355%	13.355%
Life Insurance	(0.050)%	(0.050)%
Additional to Comply with Board Funding Policy	14.100	14.100
Special Appropriation	3.000	3.000
Contribution to Pension Plan	29.405%	30.405%
Total Contribution to Pension Plan	38.510%	39.510%

4. The valuation indicates that normal contributions at the rate of 10.80% of active university members' salaries and 14.84% of active non-university members' salaries are required. The difference between the total contribution rate and the normal rate remains to be applied toward the liquidation of the unfunded accrued liability. This accrued liability rate is 24.75% for university members hired before July 1, 2008, 25.75% for university members hired on and after July 1, 2008, 23.67% for non-university members hired before July 1, 2008, and 24.67% for non-university members hired on and after July 1, 2008. These rates include special appropriations of 3.00% of payroll to be made by the State. These rates are shown in the following table:



# Section V - Contributions Payable Under the System

#### **ACTUARIALLY DETERMINED CONTRIBUTION RATES**

	PERCI	ENTAGE OF ACTIV	'E MEMBERS' SAL	ARIES
RATE	UNIVE	RSITY	NON-UNIVERSITY	
RAIE	Members hired before 7/1/2008	Members hired on and after 7/1/2008	Members hired before 7/1/2008	Members hired on and after 7/1/2008
Normal Accrued liability*	10.80% <u>24.75</u>	10.80% <u>25.75</u>	14.84% <u>23.67</u>	14.84% 24.67
Total	35.55%	36.55%	38.51%	39.51%

<sup>\*</sup> Includes special appropriations of 3.00% of payroll to be made by the State.

5. The following table shows the components of the total UAAL and the derivation of the UAAL contribution rate in accordance with the funding policy:

#### TOTAL UAAL AND UAAL CONTRIBUTION RATE

(Dollar amounts in thousands)

	UAAL	REMAINING AMORTIZATION PERIOD (YEARS)	AMORTIZATION PAYMENT
Legacy	\$14,744,575	27	\$889,290
New Incremental 6/30/2015	(351,541)	18	(27,465)
New Incremental 6/30/2016	340,682	19	25,642
New Incremental 6/30/2017	(428,468)	20	(31,151)
Total UAAL	\$14,305,248		\$856,316
Blended amortization period (y	ears)		27.4



### **Section VI – Comments on Level of Funding**

- Our calculations indicate that the contribution rates shown in the previous section will be sufficient to
  cover the benefits of the System, the annual 1.5% increases in the allowances of retired members and
  beneficiaries, and the liabilities for minimum annuities, ad hoc increases and sick leave allowances
  granted after 1981.
- 2. The valuation indicates that the present statutory contribution rates, supplemental funding and special appropriations, if continued at the current level percentage, along with an additional required contribution of 14.10%, not currently provided in statute, are sufficient to meet the cost of benefits currently accruing and provide for the amortization of the unfunded accrued liability in accordance with the Board funding policy. However, as existing special contributions expire, the statutory contributions or supplemental funding may be required to increase as an equal percentage of payroll.



### Section VI - Comments on Level of Funding

3. There are no excess assets or contributions available to provide additional benefits, and there is a cumulative increase in the required employer contribution of 14.10% of payroll for the fiscal year ending June 30, 2020, as shown in the following table:

<u>Valuation Date</u>	Fiscal Year	Increase/ (Decrease)	Cumulative <u>Increase</u>	<u>Amount</u>
June 30, 2004	June 30, 2007	0.11%	0.11%	\$ 3,174,600
June 30, 2005	June 30, 2008	1.21	1.32	38,965,900
June 30, 2006	June 30, 2009	0.56	1.88	60,499,800
June 30, 2007	June 30, 2010	0.58	2.46	82,331,200
June 30, 2008	June 30, 2011	1.13	3.59	121,457,000
June 30, 2009	June 30, 2012	2.22	5.81	208,649,000
June 30, 2010	June 30, 2013	1.46	7.27	260,980,000
June 30, 2011	June 30, 2014	0.75	8.02	299,420,000
June 30, 2012	June 30, 2015	2.40	10.42	386,400,000
June 30, 2013	June 30, 2016	2.55	12.97	487,400,000
June 30, 2014	June 30, 2017	0.83	13.80	520,372,000
June 30, 2015	June 30, 2018	(0.31)	13.49	512,883,000
June 30, 2016	June 30, 2019	1.12	14.61	553,597,000
June 30, 2017	June 30, 2020	(0.51)	14.10	538,253,000

In addition, as existing special contributions expire, the statutory contributions or supplemental funding may be required to increase as an equal percentage of payroll, in order to amortize the unfunded actuarial accrued liability in accordance with the Board funding policy. Any further benefit improvements must be accompanied by the entire additional contributions necessary to support the benefits.



### Section VII - Analysis of Financial Experience

The following table shows the estimated gain or loss from various factors that resulted in a decrease of \$226,084,753 in the unfunded accrued liability from \$14,531,333,084 to \$14,305,248,331 during the year ending June 30, 2017. The decrease in the unfunded accrued liability was primarily due to gains for the investment return on an actuarial value basis that was greater than expected and salary increases that were less than assumed. In addition to these gains were small demographic gains and losses due to turnover, retirement and mortality.

#### **ANALYSIS OF FINANCIAL EXPERIENCE**

(Dollar amounts in thousands)

ITEM	AMOUNT OF INCREASE/ (DECREASE)
Interest (7.50%) added to previous unfunded accrued liability	\$ 1,089,850
Expected accrued liability contribution	(887,467)
Loss due to Contribution Shortfall and Timing	704
Experience:  Valuation asset growth Pensioners' mortality Turnover and retirements New entrants Salary increases Amendments Assumption changes Method changes	(308,146) 11,181 (11,667) 39,218 (159,758) 0 0
Total	\$ (226,085)



### **Section VIII – Accounting Information**

Governmental Accounting Standards Board (GASB) has issued Statements No. 67 and 68 which replace Statement No. 25 and 27. The information required under the new GASB Statements will be issued in separate reports. The following information is provided for informational purposes only.

1. The following is a distribution of the number of employees by type of membership.

# NUMBER OF ACTIVE AND RETIRED MEMBERS AS OF JUNE 30, 2017

GROUP	NUMBER
Retirees and beneficiaries currently Receiving benefits	52,966
Terminated vested employees entitled to Benefits but not yet receiving benefits	8,624
Inactive non-vested members	42,798
Active plan members	<u>72,130</u>
Total	176,518

2. The schedule of funding progress is shown below.

#### **SCHEDULE OF FUNDING PROGRESS**

(Dollar amounts in thousands)

Actuarial Valuation <u>Date</u>	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll <u>( c )</u>	UAAL as a Percentage of Covered Payroll ((b-a)/c)
6/30/2012	\$14,691,371	\$26,973,853	\$ 12,282,483	54.5%	\$3,479,567	353.0%
6/30/2013	14,962,758	28,817,232	13,854,474	51.9	3,480,066	398.1
6/30/2014*	16,174,199	30,184,404	14,010,205	53.6	3,486,327	401.9
6/30/2015	17,219,520	31,149,962	13,930,442	55.3	3,515,113	396.3
6/30/2016*	17,496,894	32,028,227	14,531,333	54.6	3,537,226	410.8
6/30/2017	18,514,638	32,819,887	14,305,248	56.4	3,563,584	401.4

<sup>\*</sup> Reflects change in assumptions



# **Section VIII – Accounting Information**

3. The information presented above was determined as part of the actuarial valuation at June 30, 2017. Additional information as of the latest actuarial valuation follows.

Valuation date	6/30/2017		
Actuarial cost method	Entry Age		
Amortization method	Level percent of pay, closed		
Remaining amortization period	27.4 years		
Asset valuation method	5-year smoothed market		
Actuarial assumptions:			
Investment Rate of Return*	7.50%		
Projected salary Increases**	3.50 - 7.30%		
Cost-of-living adjustments	1.50% Annually		
*Includes price inflation at	3.00%		
**Includes wage inflation at	3.50%		

#### **SCHEDULE OF EMPLOYER CONTRIBUTIONS**

Fiscal Year Ending June 30	Actuarially Determined Employer Contributions	Actual Employer Contributions	Percentage Contributed
2012	\$ 757,822,190	\$ 557,339,552	74%
2013	802,984,644	568,233,446	71
2014	823,446,156	563,326,249	68
2015	913,653,854	559,579,290	61
2016	999,270,174	565,454,590	57
2017	1,076,617,093	1,060,719,993	99



# Schedule A – Valuation Balance Sheet and Solvency Test

# SHOWING THE PRESENT AND PROSPECTIVE ASSETS AND LIABILITIES AS OF JUNE 30, 2017 (Dollar amounts in thousands)

	ACTUARIAL LIABILITIES		
(1)	Present value of prospective benefits payable on account of present active members - Service retirement benefits - Disability retirement benefits - Death and survivor benefits - Refunds of member contributions - Total	\$ 15,308,828 631,781 127,145 253,143	\$ 16,320,897
(2)	Present value of prospective benefits payable on account of present retired and disabled members, and beneficiaries of deceased members - Service retirement benefits - Disability retirement benefits - Death and survivor benefits - Total	\$ 19,152,047 802,232 772,112	\$ 20,726,391
(3)	Present value of prospective benefits payable on account of inactive members and members entitled to deferred vested benefits		\$ 381,559
(4)	TOTAL ACTUARIAL LIABILITIES		<u>\$ 37,428,847</u>
	PRESENT AND PROSPECTIVE ASS	SETS	
(5)	Actuarial value of assets		\$ 18,514,638
(6)	Present value of total future contributions = (4)-(5)	\$ 18,914,209	
(7)	Present value of future member contributions and employer normal contributions		4,608,961
(8)	Prospective unfunded accrued liability contributions = (6)-(7)		14,305,248
(9)	TOTAL PRESENT AND PROSPECTIVE ASSETS		\$37,428,847



# **Schedule A – Valuation Balance Sheet and Solvency Test**

# SOLVENCY TEST (in millions of dollars)

	(1)	(2) Retirants	(3) Active Members (Employer			Accrued Li ered by Ass	
Valuation Date	Member Contributions	And Beneficiaries	Financed Portion)	Valuation Assets	(1)	(2)	(3)
6/30/2012	\$3,415.2	\$16,472.2	\$7,086.4	\$14,691.4	100%	68%	0%
6/30/2013	3,514.4	17,716.4	7,586.5	14,962.8	100	65	0
6/30/2014	3,629.7	18,676.3	7,878.3	16,174.2	100	67	0
6/30/2015	3,700.6	19,522.5	7,926.8	17,219.5	100	69	0
6/30/2016	3,756.0	20,416.4	7,855.8	17,496.9	100	67	0
6/30/2017	3,849.9	21,108.0	7,862.1	18,514.6	100	69	0



# Schedule B – Development of the Actuarial Value of Assets

#### **AS OF JUNE 30, 2017**

(1)	Actua	arial Value of Assets Beginning of Year	\$	17,496,894,437	
(2)	Net F	Position at Market Value at End of Year		18,707,699,025	
(3)	Net F	Position at Market Value at Beginning of Year		16,812,831,883	
(4)	Cash	ı Flow			
	a.	Contributions		1,374,345,427	
	b.	Benefit Payments		1,944,917,368	
	C.	Administrative Expense		10,313,715	
	d.	Net: $(4)a - (4)b - (4)c$		(580,885,656)	
(5)	Inves	stment Income			
	a.	Market total: $(2) - (3) - (4)d$		2,475,752,798	
	b.	Assumed Rate		7.50%	
	C.	Amount for Immediate Recognition: [ (3) x (5)b ] + [ (4)d x (5)b x 0.5 ]		1,239,179,179	
	d.	Amount for Phased-In Recognition: (5)a - (5)c		1,236,573,619	
(6)	Phas	ed-In Recognition of Investment Income			
	a.	Current Year: 0.20 x (5)d		247,314,724	
	b.	First Prior Year		(312,346,803)	
	c.	Second Prior Year		(92,160,668)	
	d.	Third Prior Year		325,163,609	
	e.	Fourth Prior Year		191,479,441	
	f.	Total Recognized Investment Gain		359,450,303	
(7)	Actua	arial Value of Assets End of Year:			
	(1) +	(4)d + (5)c + (6)f	\$	18,514,638,263	
(8)	Diffe	rence Between Market & Actuarial Values: (2) - (7)	\$	193,060,762	
(9)	Net Investment Rate of Return on Actuarial Value: 9.29%				



# **Schedule C – Summary of Receipts and Disbursements**

# SUMMARY OF RECEIPTS AND DISBURSEMENTS\* (Market Value)

	For the Year Ending				
	June 30, 2017	June 30, 2016			
Receipts for the Year					
Contributions Members Employers	\$ 313,625,434 1,060,719,993	\$ 313,044,226 565,454,590			
Total	1,374,345,427	878,498,816			
Net Investment Income	2,475,752,798	(245,214,860)			
TOTAL	\$ 3,850,098,225	\$ 633,283,956			
Disbursements for the Year					
Benefit Payments	\$ 1,918,612,128	\$ 1,833,198,630			
Refunds to Members	26,305,240	27,747,742			
Miscellaneous, including expenses	10,313,715	8,636,438			
TOTAL	\$ 1,955,231,083	\$ 1,869,582,810			
Excess of Receipts over Disbursements	\$ 1,894,867,142	\$ (1,236,298,854)			
Reconciliation of Net Position					
Net Position as of the Beginning of the Year	\$ 16,812,831,883	\$ 18,049,130,737			
Excess of Receipts over Disbursements	1,894,867,142	(1,236,298,854)			
Net Position as of the End of the Year	\$ 18,707,699,025	\$ 16,812,831,883			
Net Investment Rate of Return on Market Value	15.0%	(1.0)%			

<sup>\*</sup> Excludes assets for Medical Insurance Fund, the 403(b) Program Reserve Fund and the Life Insurance Fund.



### **Schedule D – Outline of Actuarial Assumptions and Methods**

The assumptions and methods used in the valuation were selected based on the actuarial experience study prepared as of June 30, 2015, submitted to and adopted by the Board on September 19, 2016.

INVESTMENT RATE OF RETURN: 7.50% per annum, compounded annually, including price inflation at 3.00% per annum.

SALARY INCREASES: Representative values of the assumed annual rates of future salary increases are as follows and include wage inflation at 3.50% per annum:

<u>Age</u>	Annual Rate
20	7.20%
25	6.40
30	5.40
35	4.70
40	4.20
45	3.80
50	3.70
55	3.50
60	3.50
65	3.50

SEPARATIONS FROM SERVICE: Representative values of the assumed annual rates of death, disability, withdrawal, service retirement and early retirement are as follows:

#### Males

		Annual Rate of							
						RETIRI	EMENT		
			١	VITHDRAWA	L	Before	After		
				Service		27 Years	27 Years		
Age	DEATH	DISABILITY	0 – 4	5 – 9	10+	of Service	of Service*		
	0.0400/	0.040/	44.000/						
20	0.019%	0.01%	11.00%						
25	0.021	0.01	11.00	3.00%					
30	0.025	0.01	11.00	3.00	3.00%				
35	0.043	0.04	12.00	3.50	1.40				
40	0.060	0.09	12.00	4.50	1.40				
45	0.084	0.20	12.00	4.50	1.30		17.0%		
50	0.119	0.30	14.00	4.50	1.90		17.0		
55	0.202	0.58	15.00	4.50	2.40	5.0%	45.0		
60	0.340	0.75	15.00	4.00	2.40	13.0	35.0		
62	0.419	0.75	15.00	3.80	2.40	15.0	25.0		
65	0.565	0.75	15.00	3.50	2.40	20.0	25.0		
70	0.913	0.75	20.00	0.00	0.00	20.0	20.0		
75	1.556	0.75	20.00	0.00	0.00	100.0	100.0		

<sup>\*</sup>Plus 7.5% in year when first eligible for unreduced retirement with 27 years of service.



### **Schedule D – Outline of Actuarial Assumptions and Methods**

#### **Females**

		Annual Rate of							
						RETIRI	EMENT		
			١	WITHDRAWA	L	Before	After		
				Service		27 Years	27 Years		
Age	DEATH	DISABILITY	0 – 4	5 – 9	10+	of Service	of Service*		
20	0.007%	0.01%	9.00%						
25	0.008	0.01	9.00	4.00%					
30	0.010	0.03	12.00	4.00	1.65%				
35	0.018	0.06	12.00	4.00	1.50				
40	0.026	0.12	12.00	4.00	1.30				
45	0.042	0.25	13.00	4.00	1.20		15.0%		
50	0.062	0.44	13.00	5.00	1.50		18.0		
55	0.096	0.65	15.00	5.00	2.00	5.5%	50.0		
60	0.157	0.85	15.00	5.00	2.00	14.0	40.0		
62	0.197	0.85	15.00	4.60	2.00	14.0	40.0		
65	0.287	0.85	15.00	4.00	2.00	22.0	35.0		
70	0.495	0.85	15.00	0.00	0.00	20.0	35.0		
75	0.831	0.85	15.00	0.00	0.00	100.0	100.0		

<sup>\*</sup>Plus 7.5% in year when first eligible for unreduced retirement with 27 years of service.

DEATHS AFTER RETIREMENT: The RP-2000 Combined Mortality Table projected to 2025 using scale BB (set forward two years for males and one year for females) is used for death after service retirement and beneficiaries. The RP-2000 Disabled Mortality Table (set forward two years for males and seven years for females) is used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on September 19, 2016, the numbers of expected future deaths are 15-19% less than the actual number of deaths that occurred during the study period for healthy retirees and 13-17% less than expected under the selected table for disabled retirees. Representative values of the assumed annual rates of death after service retirement and after disability retirement are shown below:

	Annual Rate of Death After					
	Service F	Retirement	Disability Retirement			
Age	Male	Female	Male	Female		
45	0.1609%	0.1135%	2.3306%	1.2482%		
50	0.2474	0.1718	2.9279	1.5650		
55	0.4246	0.2658	3.4400	1.7807		
60	0.6985	0.4409	3.5881	2.3164		
65	1.1300	0.8100	3.8275	3.1687		
70	1.8697	1.3739	4.7566	4.4032		
75	3.2147	2.2899	6.3153	6.0857		
80	5.5160	3.7551	8.3527	8.4679		
85	9.5631	6.3873	10.9122	12.7572		
90	17.2787	11.2476	17.2787	19.4718		
95	27.1263	18.1190	27.1263	24.2074		



### **Schedule D – Outline of Actuarial Assumptions and Methods**

ASSETS: Five-year market related actuarial value, as developed in Schedule B. The actuarial value of assets recognizes a portion of the difference between the market value of assets and the expected actuarial value of assets, based on the ultimate assumed valuation rate of return of 7.50%. The amount recognized each year is 20% of the difference between market value and expected actuarial value.

EXPENSE LOAD: None.

PERCENT MARRIED: 100%, with females 3 years younger than males.

LOADS: Unused sick leave: 2% of active liability



### Schedule E - Actuarial Cost Method

- 1. The valuation is prepared on the projected benefit basis, under which the present value, at the interest rate assumed to be earned in the future (currently at 7.50%), of each active member's expected benefit at retirement or death is determined, based on his age, service, sex and compensation. The calculations take into account the probability of a member's death or termination of employment prior to becoming eligible for a benefit, as well as the possibility of his terminating with a service, disability or survivor's benefit. Future salary increases and post-retirement cost-of-living adjustments are also anticipated. The present value of the expected benefits payable on account of the active members is added to the present value of the expected future payments to retired members and beneficiaries and inactive members to obtain the present value of all expected benefits payable from the System on account of the present group of members and beneficiaries.
- 2. The employer contributions required to support the benefits of the System are determined following a level funding approach, and consist of a normal contribution and an accrued liability contribution.
- 3. The normal contribution is determined using the "entry age normal" method. Under this method, a calculation is made to determine the uniform and constant percentage rate of employer contribution which, if applied to the compensation of the average new member during the entire period of his anticipated covered service, would be required in addition to the contributions of the member to meet the cost of all benefits payable on his behalf.
- 4. The unfunded accrued liability is determined by subtracting the present value of prospective employer normal contributions and member contributions, together with the current actuarial value of assets held, from the present value of expected benefits to be paid from the System.



#### AS INTERPRETED FOR VALUATION PURPOSES

The Teachers' Retirement System of the State of Kentucky was established on July 1, 1940. The valuation took into account amendments to the System effective through June 30, 2017. The following summary describes the main benefit and contribution provisions of the System as interpreted for the valuation.

#### 1 - DEFINITIONS

"Final average salary" means the average of the five highest annual salaries which the member has received for service in a covered position and on which the member has made contributions or on which the public board, institution or agency has picked up the member contributions. For a member who retires after attaining age 55 with 27 years of service, "final average salary" means the average of the three highest annual salaries.

#### 2 - BENEFITS

Service Retirement Allowance

Members Before 7/1/2008

Condition for Allowance

Amount of Allowance

Completion of 27 years of service or attainment of age 55 and 5 years of service.

The annual retirement allowance for non-university members is equal to:

- (a) 2.0% of final average salary multiplied by service before July 1, 1983, plus
- (b) 2.5% of final average salary multiplied by service after July 1, 1983.
- (c) For individuals who become members of the Retirement System on or after July 1, 2002 and have less than 10 years of service at retirement, the retirement allowance is 2.0% of final average salary multiplied by service. If, however, they have 10 or more years, they receive a benefit percentage of 2.5% for all years of service up to 30 years.



(d) For members retiring on or after July 1, 2004, the retirement allowance formula is 3.0% of final average salary for each year of service credit earned in excess of 30 years.

The annual retirement allowance for university members is equal to 2.0% of final average salary multiplied by all years of service.

For all members, the annual allowance is reduced by 5% per year from the earlier of age 60 or the date the member would have completed 27 years of service.

The minimum annual service allowance for all members is \$440 multiplied by credited service.

Members on and after 7/1/2008

Condition for Retirement

Completion of 27 years of service, attainment of age 60 and 5 years of service or attainment of age 55 and 10 years of service.

Amount of Allowance

The annual retirement allowance for non-university members is equal to:

- 1.7% of final average salary if service is 10 years or less.
- 2.0% of final average salary if service is greater than 10 years and no more than 20 years.
- 2.3% of final average salary if service is greater than 20 years but no more than 26 years.
- 2.5% of final average salary if service is greater than 26 years but no more than 30 years.
- 3.0% of final average salary for years of service greater than 30 years.

The annual retirement allowance for university members is equal to:

- 1.5% of final average salary if service is 10 years or less.
- 1.7% of final average salary if service is greater than 10 years and no more than 20 years.
- 1.85% of final average salary if service is greater than 20 years but less than 27 years.
- 2.0% of final average salary if service is greater than or equal to 27 years.

For all members, the annual allowance is reduced by 6% per year from the earlier of age 60 or the date the member would have completed 27 years of service.





Disability Retirement Allowance

Separation from Service

Condition for Allowance Totally and permanently incapable of being employed as a

teacher and under 27 years of service but after completing 5

years of service.

Amount of Allowance The disability allowance is equal to 60% of the member's final

average salary. The disability allowance is payable over an entitlement period equal to 25% of the service credited to the member at the date of disability or five years, whichever is longer. After the disability entitlement period has expired and if the member remains disabled, he will be retired under service retirement. The service retirement allowance will be computed with service credit given for the period of disability retirement. The allowance will not be less than \$6,000 per year. The service retirement allowance will not be reduced for commencement of the allowance before age 60 or the

completion of 27 years of service.

Benefits Payable on

Any member who ceases to be in service is entitled to receive his contributions with allowable interest. A member who has

completed 5 years of creditable service and leaves his contributions with the System may be continued in the membership of the System after separation from service, and file application for service retirement after the attainment of

age 60.

Life Insurance A separate Life Insurance fund has been created as of

June 30, 2000 to pay benefits on behalf of deceased TRS

active and retired members.



**Death Benefits** 

A surviving spouse of an active member with less than 10 years of service may elect to receive an annual allowance of \$2,880 except that if income from other sources exceeds \$6,600 per year the annual allowance will be \$2,160.

A surviving spouse of an active member with 10 or more years of service may elect to receive an allowance which is the actuarial equivalent of the allowance the deceased member would have received upon retirement. The allowance will commence on the date the deceased member would have been eligible for service retirement and will be payable during the life of the spouse.

If the deceased member is survived by unmarried children under age 18 the following schedule of annual allowances applies:

Number of	Annual		
<u>Children</u>	<u>Allowance</u>		
1	\$ 2,400		
2	4,080		
3	4,800		
4 or more	5 280		

The allowances are payable until a child attains age 18, or age 23 if a full-time student.

If the member has no eligible survivor, a refund of his accumulated contributions is payable to his estate.

In lieu of the regular Option 1, a retirement allowance payable in the form of a life annuity with refundable balance, any member before retirement may elect to receive a reduced allowance which is actuarially equivalent to the full allowance, in one of the following forms:

Option 2. A single life annuity payable during the member's lifetime with payments for 10 years certain.

Option 3. At the death of the member his allowance is continued throughout the life of his beneficiary.

Option 3(a). At the death of the beneficiary designated by the member under Option 3, the member's benefit will revert to what would have been paid had he not selected an option.

Option 4. At the death of the member one half of his allowance is continued throughout the life of his beneficiary.

Options



Option 4(a). At the death of the beneficiary designated by the member under Option 4, the member's benefit will revert to what would have been paid had he not selected an option.

Post-Retirement Adjustments

The retirement allowance of each retired member and of each beneficiary shall be increased by 1.50% each July 1.

#### 3 - CONTRIBUTIONS

Member Contributions

University members contribute 7.625% of salary to the Retirement System. Non-university members contribute 9.105% of salary to the Retirement System. Member contributions are picked up by the employer.



#### TABLE 1 AGE – SERVICE TABLE

Distribution of Active Members as of June 30, 2017 by Age and Service Groups

Attained Age	Completed Years of Service								
Age	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	>= 35	Total
24 & under	3,124	1							3,125
Total Pay	68,700,220	36,417							68,736,637
Avg. Pay	21,991	36,417							21,996
25 to 29	5,751	1,743	7						7,501
Total Pay	198,454,302	85,098,224	334,900						283,887,426
Avg. Pay	34,508	48,823	47,843						37,847
30 to 34	2,848	4,611	1,634	4					9,097
Total Pay	90,403,505	233,923,522	94,411,429	227,633					418,966,089
Avg. Pay	31,743	50,732	57,779	56,908					46,055
35 to 39	2,295	2,148	4,704	1,350	5				10,502
Total Pay	65,212,518	109,964,711	281,588,809	86,949,175	337,006				544,052,219
Avg. Pay	28,415	51,194	59,862	64,407	67,401				51,805
40 to 44	1,760	1,437	2,082	4,055	1,030	3			10,367
Total Pay	46,610,992	74,259,161	124,959,603	269,604,678	72,709,546	214,424			588,358,404
Avg. Pay	26,484	51,677	60,019	66,487	70,592	71,475			56,753
45 to 49	1,436	1,141	1,563	2,184	3,465	995	1		10,785
Total Pay	36,545,406	58,561,919	92,906,582	141,902,471	242,973,570	73,378,613	87,283		646,355,844
Avg. Pay	25,449	51,325	59,441	64,974	70,122	73,747	87,283		59,931
50 to 54	1,218	666	987	1,260	1,491	1,787	368	2	7,779
Total Pay	25,538,756	33,551,742	59,055,800	81,571,155	103,905,594	133,441,307	27,737,810	137,175	464,939,339
Avg. Pay	20,968	50,378	59,834	64,739	69,689	74,673	75,374	68,588	59,769
55 to 59	1,510	441	637	905	1,009	761	252	30	5,545
Total Pay	22,703,041	19,579,701	37,444,127	57,909,611	71,553,184	59,400,531	22,546,672	2,780,424	293,917,291
Avg. Pay	15,035	44,398	58,782	63,989	70,915	78,056	89,471	92,681	53,006
60 to 64	1,801	339	319	535	513	341	88	48	3,984
Total Pay	22,241,812	13,685,508	19,054,170	35,872,033	37,662,676	26,514,686	8,020,781	4,303,664	167,355,330
Avg. Pay	12,350	40,370	59,731	67,051	73,417	77,756	91,145	89,660	42,007
65 & over	2,176	505	146	186	175	137	68	52	3,445
Total Pay	18,334,805	11,267,510	8,493,619	12,919,583	12,962,784	11,860,877	6,223,797	4,952,788	87,015,763
Avg. Pay	8,426	22,312	58,175	69,460	74,073	86,576	91,526	95,246	25,259
Total	23,919	13,032	12,079	10,478	7,689	4,024	777	132	72,130
Total Pay	594,745,357	639,928,415	718,249,039	686,956,339	542,104,360	304,810,438	64,616,343	12,174,051	3,563,584,342
Avg. Pay	24,865	49,104	59,463	65,562	70,504	75,748	83,161	92,228	49,405

Average Age: 43.5 Average Service: 10.8



**TABLE 2** 

#### NUMBER OF RETIRED MEMBERS AND BENEFICIARIES AND THEIR BENEFITS BY AGE AS OF JUNE 30, 2017

Attained Age	Number of Members	Total Annual Payment	Average Annual Benefits
49 & Under	839	\$ 11,271,278	\$ 13,434
50 – 54	1,355	53,461,765	39,455
55 – 59	4,100	177,488,529	43,290
60 – 64	8,441	346,499,640	41,050
65 – 69	13,307	516,625,458	38,824
70 – 74	10,572	389,151,744	36,810
75 – 79	6,570	229,669,782	34,957
80 – 84	3,969	127,197,393	32,048
85 – 89	2,373	67,342,576	28,379
90 & Over	<u>1,440</u>	34,755,811	<u>24,136</u>
Total	52,966	\$ 1,953,463,976	\$ 36,881

Average Current Age: 69.5 Average Age at Retirement: 56.0



TABLE 3

# SCHEDULE OF RETIRANTS, BENEFICIARIES AND SURVIVORS ADDED TO AND REMOVED FROM ROLLS

	ADDED TO ROLLS		REMOVED FROM ROLLS		ROLLS AT END OF YEAR			
Fiscal Year Ending June 30	Number	Annual Allowances (in millions)	Number	Annual Allowances (in millions)	Number	Annual Allowances (in millions)	Increase In Annual Allowances	Average Annual Allowance
2008	2,183	\$90.6	950	\$19.4	40,739	\$1,206.8	6.3%	\$29,623
2009	2,351	96.2	1,040	22.7	42,050	1,280.3	6.1%	30,447
2010	2,105	93.7	1,021	21.8	43,134	1,352.2	5.6%	31,348
2011	2,133	98.9	848	17.7	44,419	1,433.4	6.0%	32,270
2012	2,513	111.2	838	19.4	46,094	1,525.2	6.4%	33,089
2013	2,303	105.7	991	22.2	47,406	1,608.7	5.5%	33,934
2014	2,146	99.6	976	23.4	48,576	1,684.9	4.7%	34,685
2015	2,917	119.1	1,671	36.3	49,822	1,767.6	4.9%	35,479
2016	2,753	128.2	1,012	26.9	51,563	1,868.9	5.7%	36,244
2017	2,638	119.8	1,235	35.2	52,966	1,953.5	4.5%	36,881



#### **Introduction**

Pursuant to the provisions of KRS 161.250, the Board of Trustees ("Board") of the Kentucky Teachers' Retirement Systems ("TRS") is vested with the responsibility for the general administration and management of the retirement system. The Board may adopt procedures necessary to conduct the business of the retirement system as needed. The applicable provisions of the Kentucky Revised Statutes ("state law") shall control if any inconsistency exists between state law and this policy.

#### **Background:**

State law provides that the retirement benefits promised to members of TRS are "...an inviolable contract of the Commonwealth...." (KRS 161.714.) To satisfy this solemn commitment, the Commonwealth of Kentucky ("state") is required to pay annual retirement appropriations necessary to fund the benefit requirements of members of the retirement system. All employers participating in TRS are responsible for paying the fixed employer contribution rate set forth in state law. However, the state—as plan guarantor—is solely responsible for paying the additional annual retirement appropriations necessary to keep the retirement system actuarially sound and able to satisfy the contract with members to provide promised benefits. (KRS 161.550(6).)

Since fiscal year 2008, the state has not paid the recommended annual retirement appropriations necessary to pre-fund the benefit requirements of members of the retirement system as determined by the actuary. Over this period of time, because of the failure to fund, the state's annual retirement appropriations have grown significantly from \$60.5 million (Fiscal Year 2009) to \$520 million (Fiscal Year 2017). The following schedule details the growth of the annual retirement appropriations payable by the state:



	Cumulative Increase as a % of Payroll	Cumulative Increase of Annual Retirement Appropriations Payable by the State
2009	1.88	\$ 60,499,800
2010	2.46	82,331,200
2011	3.59	121,457,000
2012	5.81	208,649,000
2013	7.27	260,980,000
2014	8.02	299,420,000
2015	10.42	386,400,000
2016	12.97	487,400,000
2017	13.80	520,372,000

(Source: TRS Report of the Actuary on the Annual Valuation Prepared as of June 30, 2014).

The Board has always taken action as required by state law and recommended annual retirement appropriations payable by the state that would ensure that the state meets the contractual obligations to members. This policy confirms the Board's process for recommending annual retirement appropriations payable by the state and the primary actuarial assumptions and methodologies associated with calculating the annual retirement appropriations. Other related actuarial assumptions and methodologies not listed in this policy are reported in annual valuations, the most recent experience study, or resolutions adopted by the Board.

1. Annual Retirement Appropriations Payable by the State: In each biennial budget request, the Board will recommend annual retirement appropriations payable by the state to meet the benefit requirements of the members of the retirement system. The annual retirement appropriations payable by the state are the sum of the fixed employer contribution rate set by state law and the additional annual retirement appropriations necessary to fund the benefit requirements of members of the retirement system. (KRS 161.550.) The recommended additional annual retirement appropriations payable by the state are calculated by the Board's actuary based upon the results of an annual valuation preceding the beginning of each biennium. (KRS 161.400.)



- 2. <u>Calculation of Annual Retirement Appropriations Payable by the State</u>: The Board will recommend annual retirement appropriations payable by the state, which—if paid—will meet the benefit requirements of the members of the retirement system consistent with generally accepted actuarial principles. Based upon technical advice from the Board's actuary, the Board hereby adopts the following principles for calculating the recommended annual retirement appropriations payable by the state:
  - Use the Entry Age Normal actuarial cost method;
  - Use a five-year asset smoothing method;
  - Use a thirty-year closed period to amortize legacy unfunded liability ("legacy unfunded liability" is that unfunded liability recognized as of the valuation prepared for June 30, 2014);
  - Use a twenty-year closed period to amortize new sources of unfunded liability ("new sources of unfunded liability" is that unfunded liability consisting of all benefit changes, assumption and method changes, and experience gains and/or losses that have occurred since the previous valuation); and
  - Reach a 100 percent minimum funded ratio within the thirty-year closed amortization period.

The Board also recognizes that, from time to time, the state may desire to contribute lump sum payments toward satisfaction of unfunded liability rather than amortization of the debt. Total unfunded liability is published in every annual valuation of the retirement system and TRS will work with the state to develop reasonable and appropriate plans for receipt of lump sum payments toward the satisfaction of unfunded liability.

This policy will be reviewed regularly and amended or revised as necessary.