# STATE EMPLOYEES' RETIREMENT SYSTEM OF ILLINOIS

A Pension Trust Fund of the State of Illinois

# COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2003

STATE EMPLOYEES' RETIREMENT SYSTEM OF ILLINOIS

2101 South Veterans Parkway P. O. Box 19255 Springfield, Illinois 62794-9255

Prepared by the Accounting Division

Printed by Authority of the State of Illinois 500/\$2.15ea/12/03/124-03 Printed on Recycled Paper

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..... State Employees' Retirement System of Illinois

# INTRODUCTORY SECTION

# Letter of Transmittal

STATE RETIREMENT SYSTEMS

 State Employees' Retirement System of Illinois General Assembly Retirement System Judges' Retirement System of Illinois

2101 South Veterans Parkway , P.O. Box 19255, Springfield, IL 62794-9255 217-785-7444

December 15, 2003

The Board of Trustees and Members Springfield, IL 62794

Dear Board and Members:

The comprehensive annual financial report of the State Employees' Retirement System of Illinois (System) as of and for the fiscal year ended June 30, 2003 is hereby submitted. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the System.

To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly the financial position and results of operations of the various funds of the System. All disclosures necessary to enable the reader to gain an understanding of the System's financial activities have been included.

Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The System's MD&A can be found immediately following the report of the independent auditors.

The report consists of six sections:

I. The Introductory Section contains this letter of transmittal and the identification of the administrative organization and the Certificate of Achievement for Excellence in Financial Reporting;

2. The Financial Section contains the report of the Independent Auditors, the financial statements of the System, and certain required and other supplementary financial information;

3. The Investment Section contains a State Employees' Retirement System of Illinois summary of the System's investment management approach and selected summary tables, including investment performance;

> 4. The Actuarial Section contains an Actuary's Certification Letter and the results of the annual actuarial valuation;

> 5. The Statistical Section contains significant statistical data;

> 6. The Plan Summary and Legislative Section contains a summary of the System's plan provisions and current legislative changes.

> Generally accepted accounting principles require that the financial reporting entity include:

١. the primary government;

2. organizations for which the primary government is financially accountable;

3. other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Based on the criteria of the Governmental Accounting Standards Board Statement No. 14, there are no other state agencies, boards or commissions, or other organizations required to be combined with the System. The System is considered to be part of the State of Illinois financial reporting entity, and is to be combined and included in the State of Illinois' comprehensive annual financial report.

Although the State Employees' Retirement System, Judges' Retirement System and General Assembly Retirement System share a common administration, they are separate entities for legal and financial reporting purposes.

Therefore, the financial statements of the State Employees' Retirement System do not include plan net asset information nor the changes in plan net assets of the General Assembly Retirement System or Judges' Retirement System.

## PLAN HISTORY & SERVICES PROVIDED

The System is the administrator of a singleemployer public employee retirement system established to provide pension benefits for State of Illinois employees. The System also administers widows and survivors benefits as well as the state's occupational and non-occupational disability programs.

The System was established January 1, 1944 and 17,237 state employees became members on that date. As of June 30, 1944, net assets of the System amounted to \$1,255,778. The fair value of plan net assets at the end of the fiscal year June 30, 2003 are approximately \$7.5 billion, and there are 70,192 active members.

## **INVESTMENTS**

The System's investments are managed by the Illinois State Board of Investment (ISBI) pursuant to Chapter 40, Article 5/22A of the Illinois Compiled Statues, using the "prudent person rule".

This rule states that fiduciaries shall discharge their duties solely in the interest of the fund participants and beneficiaries and with the degree of diligence, care and skill which prudent men and women would ordinarily exercise under similar circumstances in a like position.

The ISBI maintains a wide diversification of investments within this fund which is intended to reduce overall risk and increase returns. As further detailed in the Investment Section, this was a most challenging year in virtually all segments of the financial markets.

## **FUNDING**

Funding is the process of specifically allocating monies for current and future use. Proper funding includes an actuarial review of the fund balances to ensure that funds will be available for current and future benefit payments. The greater the level of funding, the larger the ratio of accumulated assets to the actuarial accrued liability and the greater the level of investment potential.

A new funding plan for the System, enacted 1994, requires that state contributions be paid

to the System so that by the end of fiscal year 2045, the ratio of accumulated assets to the actuarial accrued liability will be 90%. For fiscal years 2011 through 2045, the required state contributions are to be computed as a level percentage of participant payroll.

For those fiscal years up through 2010, the required state contributions are to be increased incrementally as a percentage of the participant payroll so that by fiscal year 2011 the state is contributing at the required level contribution rate to achieve the financing objective by the end of fiscal year 2045.

In addition, the funding legislation also provided for the establishment of a continuing appropriation of the required state contributions to the System. This will, in effect, remove the appropriation of these funds from the annual budgetary process.

The actuarial determined liability of the System using the projected unit credit actuarial method at June 30, 2003, amounted to \$17.6 billion. The unfunded accrued actuarial liability amounted to \$10.1 billion as of the same date. A detailed discussion of funding is provided in the Actuarial Section of this report.

# ACCOUNTING SYSTEM & INTERNAL CONTROL

This report has been prepared to conform with the principles of governmental accounting and reporting pronounced by the Governmental Accounting Standards Board and the American Institute of Certified Public Accountants.

The accrual basis of accounting is used to record the financial transactions and activities of the System. Revenues are recognized in the accounting period in which they are earned, without regard to the date of collection, and expenses are recognized when the corresponding liabilities are incurred, regardless of when payment is made.

The System also uses the State of Illinois, Statewide Accounting Management System (SAMS) as a basis for the preparation of the financial statements. In developing the System's accounting system, consideration is given to the adequacy of internal accounting controls.

# Letter of Transmittal

## MAJOR EVENTS/ INITIATIVES

The System's major events/initiatives during the year ended June 30, 2003 included the implementation of new legislation. HB 2671 (P.A. 92-0566) was signed into law by Governor Ryan on June 25, 2002, and provided for an Early Retirement Incentive (ERI) program for qualified state employees, effective August 1,2002. The law allowed a member to purchase up to five years of service and age enhancement. By participating in the ERI, members had two options:

If a member met the ERI retirement eligibility requirement, they had to retire by January I, 2003, certain employees were allowed to extend this date until April 30, 2003.
 If a member did not meet the ERI requirements as of December 31, 2002, (s)he could purchase ERI service, terminate employment by December 31, 2002, and receive retirement benefits when they later become eligible.

On April 7, 2003 Governor Blagojevich signed House Bill 2660 into law as Public Act 93-0002. This legislation authorized the State to issue \$10 billion in general obligation bonds for the purpose of making required contributions to the five state-funded retirement systems, including the State Employees' Retirement System. On July I, 2003, the net bond proceeds were allocated and distributed to each of the five state-funded retirement systems based on each system's relative percentage of the total unfunded liability at June 30, 2002. The State Employees' Retirement System received an allocation of bond proceeds totaling \$1,385,895,278 and deposited all of the proceeds into the Illinois State Board of Investment Commingled Fund on July 2, 2003.

## Letter of Transmittal

EXECUTIVE SECRETARY RETIRES, OTHER LONG-TERM EMPLOYEES ALSO TAKE ADVANTAGE OF ERI



After 28 years of service with the State Employees' Retirement System, Executive Secretary Michael L. Mory retired effective December 31, 2002. Mr. Mory assumed control of the State Employees' Retirement System effective November, 1974 and, in May, 1989, was also named to the position of Executive Secretary for the Judges' and General Assembly Retirement Systems. As a strong advocate for the System's membership, Mr. Mory always strived to ensure the System's long-term financial integrity as well as improve the service provided to the membership.

The System's Board of Trustees and staff would like to express their appreciation to Mr. Mory for his leadership and devotion during his many years of service and wish him the very best in a welldeserved retirement.

In addition, a number of other long-term employees also took advantage of the ERI program. Thanks for a job well done and best wishes also are extended to: Deby Barron, Cathy Beard, Michael Belden, Patricia Boyd, Lee Brown, Karen Cunningham, Fred Fliege, Gwendolyn Hopkins, Diantha Landowski, Terry Radliff, Marlene Schultz, Julie Sinkus, John Sowinski, Judy Watson, and Bill Weir. These controls are designed to provide reasonable assurance regarding the safekeeping of assets and the reliability of financial records. Constant effort is directed by the System at improving this level to assure the participants of a financially sound retirement system.

#### **PROFESSIONAL SERVICES**

Independent consultants are retained by the Board of Trustees to perform professional services that are essential to the effective and efficient operation of the System. Actuarial services are provided by Gabriel, Roeder, Smith & Co., Chicago, Illinois.

The annual financial audit of the System was conducted by the accounting firm of McGladrey & Pullen, LLP, under the direction of the Auditor General of the State of Illinois. In addition to the annual financial audit, a one year compliance audit was also performed by the auditors.

The purpose of the compliance audit was to determine whether the System obligated, expended, received and used public funds of the state in accordance with the purpose for which such funds have been authorized by law. The System's investment function is managed by the Illinois State Board of Investment.

## CERTIFICATE OF ACHIEVEMENT

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the State Employees' Retirement System of Illinois for its comprehensive annual financial report for the fiscal year ended June 30, 2002.

The Certificate of Achievement is a prestigious national award recognizing excellence in the preparation of state and local government financial reports.

To be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized CAFR, whose contents meet or exceed program standards. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The State Employees' Retirement System of Illinois has received a Certificate of Achievement for the past seventeen consecutive years (fiscal years ended June 30, 1986 through June 30, 2002).

We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

## ACKNOWLEDGMENTS AND COMMENTS

In October, 2002, Associate Executive Secretary Robert V. Knox was named to succeed Mr. Mory effective January 1, 2003.

The preparation of this report reflects the combined efforts of the System's staff under the direction of the Board of Trustees. It is intended to provide complete and reliable information as a basis for making management decisions, as a means of determining compliance with legal provisions, and for determining responsible stewardship for the assets contributed by the members in the State of Illinois.

On behalf of the Board of Trustees, we would like to express our appreciation to the staff and professional consultants who worked so effectively to ensure the successful operation of the System.

Respectfully submitted,

Cohert Knox

Robert V. Knox Executive Secretary

Unholos C. Merrill, f.

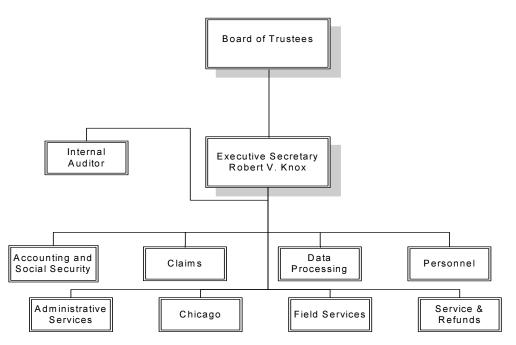
Nicholas C. Merrill, Jr., CPA Chief Fiscal Officer

# **BOARD OF TRUSTEES**

## Administration



(I to r) seated: Doris Clark, (Elected Annuitant, Vice Chairman),
Sharmin S. Doering (State Employee, Appointed by the Governor), Caryl Wadley-Foy (Elected Employee).
Standing: Loren Iglarsh (Representing Daniel W. Hynes, Comptroller) John Stevens, (Representing Stephen Schnorf, Director of the Bureau of the Budget), Mark W. Gallagher, (Chairman, appointed by the Governor), Joseph T. Pisano (Annuitant, Appointed by the Governor).



#### **Administration**

Executive Secretary Robert V. Knox

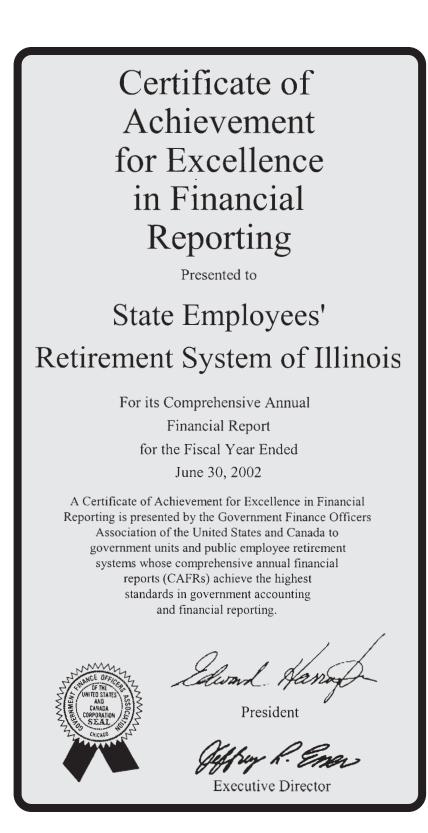
#### Management Group

Accounting & Social Security	Nicholas C. Merrill, Jr.
Administrative Services	David L. O'Brien
Claims	Patrick P. Cummings
Chicago Office	Barbara J.C. Baird
Data Processing	James J. Spears
Field Services	David F. Thompson
Human Resources	Marty Nantkes
Service & Refunds	Joseph S. Maggio
Internal Auditor	Larry L. Stone

#### Advisors, Auditors & Administrators

Consulting Actuary	Gabriel, Roeder, Smith & Company Chicago Illinois
External Auditor	McGladrey & Pullen, LLP Chicago, Illinois
Investments	Illinois State Board of Investment Chicago, Illinois

# Certificate of Achievement



..... State Employees' Retirement System of Illinois

# FINANCIAL SECTION

# Independent Auditor's Report

# McGladrey & Pullen

**Certified Public Accountants** 

#### INDEPENDENT AUDITORS' REPORT

Honorable William G. Holland Auditor General, State of Illinois Springfield, Illinois

Board of Trustees State Employees' Retirement System of Illinois Springfield, Illinois

As Special Assistant Auditors for the Auditor General, we have audited the accompanying statements of plan net assets of the State Employees' Retirement System of Illinois (the System), as of June 30, 2003 and 2002 and the related statements of changes in plan net assets for the years then ended. These financial statements are the responsibility of the System's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the plan net assets of the State Employees' Retirement System of Illinois as of June 30, 2003 and 2002, and the changes in plan net assets for the years then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis on pages 12 and 13 and the schedules of funding progress and employer contributions on page 25 are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with <u>Government Auditing Standards</u>, we will also issue, under separate cover, our report dated November 26, 2003 on our consideration of the System's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations and contracts. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

McGladrey & Pullen, LLP is a member firm of RSM International – an affiliation of separate and independent legal entities.

# Independent Auditor's Report

Our audits were conducted for the purpose of forming an opinion on the basic financial statements of the System. The introductory section, supplementary financial information on page 26, investment section, actuarial section, statistical section and plan summary and legislative section are presented for the purpose of additional analysis and are not a required part of the basic financial statements. The supplementary financial information on page 26 has been subjected to the auditing procedures applied in the audit of the basic financial statements taken as a whole. The introductory, investment, actuarial, statistical and plan summary and legislative sections listed in the table of contents were not subjected to the auditing procedures applied in the basic financial statements and, accordingly, we express no opinion on them.

McHadrey & Pallen, LCP

Schaumburg, Illinois November 26, 2003

# Management's Discussion & Analysis

This financial report is designed to provide a general overview of the State Employees' Retirement System's finances for all those with an interest in the System's finances. This section presents management's discussion and analysis of the financial position and performance of the State Employees' Retirement Systems of Illinois (System) for the year ended June 30, 2003. It is presented as a narrative overview and analysis. Readers are encouraged to consider the information presented here in conjunction with the Letter of Transmittal included in the Introductory Section, of the Comprehensive Annual Financial Report.

The System is a defined benefit, singleemployer public employee retirement system. It provides services to over 70,000 active state employees and nearly 55,000 benefit recipients. Throughout this discussion and analysis units of measure (i.e. billions, millions, thousands) are approximate, being rounded up or down to the nearest tenth of the respective unit value.

## OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the System's financial reporting which is comprised of the following components:

(1) Basic Financial Statements. For the fiscal year ended June 30, 2003, basic financial

## **PLAN NET ASSETS**

The Statements of Plan Net Assets are presented for the System as of June 30, 2003 and 2002. These financial statements reflect the resources available to pay benefits to members, including retirees and beneficiaries, at the end of the years reported. A summary of the System's Plan Net Assets is presented below.

#### **Condensed Statements of Plan Net Assets**

(in millions)				
	2003	2002	Increase/( Dollar Change	(Decrease) Percent Change
Cash and cash equivalents	\$ 36.0	\$ 97.6	\$ (61.6)	(63.1) %
Receivables	31.7	34.5	(2.8)	(8.1)
Investments, at fair value	7,436.1	7,543.8	(107.7)	(1.4)
Capital assets, net	3.1	3.2	(.1)	(3.1)
Total assets	7,506.9	7,679.1	(172.2)	(2.2)
Liabilities	4.8	5.2	(.4)	(7.7)
Total plan net assets	\$ 7,502.I	\$ 7,673.9	\$ (171.8)	(2.2) %

statements are presented for the System. This information presents the net assets held in trust for pension benefits for the System as of June 30, 2003. This financial information also summarizes the changes in net assets held in trust for pension benefits for the year then ended.

(2) Notes to the Financial Statements. The notes to the Financial Statements provide additional information that is essential to achieve a full understanding of the data provided in the basic financial statements.

(3) Required Supplementary Information. The required supplementary information consists of two schedules and related notes concerning actuarial information, funded status and required contributions for the System.

(4) Other Supplementary Schedules. Other schedules include more detailed information pertaining to the System, including schedules of revenues by source, cash receipts and disbursements, and payments to consultants.

## **FINANCIAL HIGHLIGHTS**

• The Systems' net assets decreased by \$171.8 million, or 2.2% during fiscal year 2003. The decrease was primarily due to increasing benefit payments and a stagnant equity market.

• The System was actuarially funded at 42.6% as of June 30, 2003, compared to 53.7% as of June 30, 2002.

• The overall rate of return for the Illinois State Board of Investment (ISBI) Commingled Fund was 0.3% for fiscal year 2003 compared to a negative 6.9% for fiscal year 2002.

## ADDITIONS TO PLAN NET ASSETS

Additions to Plan Net Assets include employer and participant contributions and net income from investment activities. Participant contributions were approximately \$285.2 million and \$196.9 million for the years ended June 30, 2003 and 2002, respectively. Participant contribution rates are set by statute as a percentage of gross salary. Employer contributions increased to approximately \$396.1 million in 2003 from approximately \$386.1 million in 2002. The increase was based on a scheduled rate increase, along with higher employee wages.

## DEDUCTIONS FROM PLAN NET ASSETS

Deductions from Plan Net Assets are primarily benefit payments. During 2003 and 2002, the System paid out approximately \$859.9 million and \$632.1 million, respectively, in benefits and refunds, an increase of approximately 36.0% from 2002.Those higher payments were mainly due to an increase in the number of retirees as a result of the Early Retirement Incentive(ERI) program. The administrative costs of the System represented approximately 1% of total deductions in both 2003 and 2002.

### **FUNDED RATIO**

The funded ratio of the plan measures the ratio of net assets against actuarially determined liabilities and is one indicator of the fiscal strength of a pension fund's ability to meet obligations to its members. An annual actuarial valuation is required by statute. The most recent available valuation showed the funded status of the System on June 30, 2003 decreased to 42.6% from 53.7% at June 30, 2002. The amount by which actuarially determined liabilities exceeded net assets was \$10.1 billion at June 30, 2003 compared to \$6.6 billion at June 30, 2002. Several reasons for the decrease were weak financial markets in 2002 and 2003, and an increase in actuarial liabilities due to passage of several legislative initiatives by the General Assembly.

A summary of the legislation passed, or having a significant impact, in FY 2003 is as follows:

In June 2002, Governor George Ryan signed House Bill 2671 into law (P.A. 92-0566). This bill provided for an Early Retirement Incentive (ERI) program for members of the System. Under certain circumstances, a member was allowed to establish up to five years of creditable service by making payment of the amounts prescribed in the statute. The ERI program took effect on August 1, 2002.

Approximately 21,000 state employees were eligible for the ERI program, and slightly over 11,000 (52.4%) took advantage of the program.

#### **INVESTMENTS**

Investments of the System are combined in a commingled investment pool with the Judges' Retirement System and the General Assembly

# Management's Discussion & Analysis

Retirement System. Each system owns an equity position in the pool and receives proportionate investment income from the pool in accordance with respective ownership percentage. Investment gains or losses are reported in the Statement of Changes in Net Assets of each retirement system.

Net investment income less expenses of the ISBI Commingled Fund totaled approximately \$12.7 million during fiscal year 2003, versus net investment losses of \$577.9 million during fiscal year 2002, resulting in returns of a positive .3% and a negative 6.9%, respectively. The actual rate of return earned by the System will vary from the return earned on the total ISBI Commingled Fund as the result of overall market conditions at the time of additional investments in or withdrawals from the ISBI Commingled Fund. For the three and five year period ended June 30, 2003, the ISBI Commingled Fund earned a compounded rate of return a negative 4.6% and a positive 1.8%, respectively.

Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the State Employees' Retirement System of Illinois, Accounting Division, 2101 S. Veterans Parkway, P. O. Box 19255, Springfield, Illinois 62794

## **CHANGES IN PLAN NET ASSETS**

The Statements of Changes in Plan Net Assets are presented for the years ended June 30, 2003 and 2002. These financial statements reflect the changes in the resources available to pay benefits to members, including retirees and beneficiaries.

#### **Condensed Statements of Changes in Plan Net Assets**

Contensed States	(In millio	•		
	2003	2002	Increase Dollar Change	/(Decrease) Percent Change
Additions				
Participant contributions	\$ 285.2	\$ 196.9	\$ 88.3	44.8%
Employer contributions	396.1	386.1	10.0	2.6
Net investment (loss)	15.0	(546.1)	561.1	(102.7)
Total additions	696.3	36.9	659.4	1,787.0
Deductions				
Benefits	831.5	617.9	213.6	34.6
Refunds	28.4	14.2	14.2	100.0
Administrative expenses	8.2	7.6	.6	7.9
Total deductions	868.1	639.7	228.4	35.7
Net (decrease)				
in plan net assets	\$(171.8)	\$(602.8)	\$431.0	71.5 %

# STATE EMPLOYEES' RETIREMENT SYSTEM OF ILLINOIS

Statements of Plan Net Assets June 30, 2003 and 2002

	2003	2002
Assets		
Cash	\$ 36,049,053	<u>\$                                    </u>
Receivables:		
Contributions:		
Participants	15,075,393	17,299,333
Employing state agencies	12,876,353	13,608,794
Other accounts	3,706,535	3,641,578
Total Receivables	31,658,281	34,549,705
Investments - held in the Illinois State Board		
of Investment Commingled Fund at fair value	7,436,093,948	7,543,749,485
<b>5</b>		
Property and equipment, net of accumulated	2 007 (05	2 227 100
depreciation	3,087,685	3,227,188
Total Assets	7,506,888,967	7,679,089,350
Liabilities		
Benefits payable	3,134,937	3,246,172
Refunds payable	256,078	108,818
Administrative expenses payable	1,117,214	1,455,148
Participants' deferred service credit accounts	269,322	386,521
Total Liabilities	4,777,551	5,196,659
Net assets held in trust for pension benefits	\$ 7,502,111,416	\$ 7,673,892,691
(A schedule of funding progress is presented on page 25.)		

See accompanying notes to financial statements.

# STATE EMPLOYEES' RETIREMENT SYSTEM OF ILLINOIS

Statements of Changes in Plan Net Assets Years Ended June 30, 2003 and 2002

	2003	2002
Additions:		
Contributions:		
Participants	\$ 285,209,344	\$ 196,915,424
Employing State agencies and appropriations	396,067,236	386,116,583
Total Contributions	681,276,580	583,032,007
Investment income:		
Net investment income	163,852,238	187,345,527
Interest earned on cash balances	1,675,301	3,120,449
Net (depreciation) in fair value of investments	(150,507,775)	(736,577,374)
Total net investment gain (loss)	15,019,764	(546,111,398)
Total Additions	696,296,344	36,920,609
Deductions:		
Benefits:		
Retirement annuities	733,969,930	522,544,406
Survivors' annuities	50,724,761	47,794,085
Disability benefits	32,868,545	33,161,126
Lump-sum death benefits	13,923,360	14,418,870
Total Benefits	831,486,596	617,918,487
Refunds (including transfers to reciprocating systems)	28,369,787	14,147,218
Administrative	8,221,236	7,623,565
Total Deductions	868,077,619	639,689,270
Net (Decrease)	(171,781,275)	(602,768,661)
Net assets held in trust for pension benefits:		
Beginning of year	7,673,892,691	8,276,661,352
End of year	\$ 7,502,111,416	\$ 7,673,892,691
See accompanying notes to financial statements.		_

# STATE EMPLOYEES' RETIREMENT SYSTEM OF ILLINOIS

Notes to Financial Statements June 30, 2003 and 2002

#### I. Reporting Entity

Generally accepted accounting principles require that the financial reporting entity include: (1) the primary government; (2) organizations for which the primary government is financially accountable; and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statement to be misleading or incomplete.

The State Employees' Retirement System of Illinois (System) is administered by a Board of Trustees consisting of seven persons, which includes: a) the Director of the Governor's Office of Management and Budget; b) the Comptroller; c) one trustee, not a state employee, who shall be chairman, to be appointed by the Governor for a 5 year term; d) two

At June 30, 2003 and 2002, the number of participating state agencies, boards and commissions totaled:

	2003	2002
State agencies	38	38
State boards and commissions	44	45
TOTAL	82	83

At June 30, 2003 and 2002, SERS membership consisted of:

Retirees and beneficiaries currently receiving benefits:

Retirement annuities	42,405	32,424
Survivors' annuities	10,041	9,981
Disability benefits	1,929	2,152
	54,375	44,557
Inactive employees entitled to benefits,		
but not yet receiving them	4,844	4,215
TOTAL	59,219	48,772
Current Employees:		
Vested: Coordinated with Social Security	41,654	50,704
Noncoordinated	2,250	2,696
Nonvested: Coordinated with Social Security	25,444	27,314
Noncoordinated	844	966
TOTAL	70,192	81,680

Operation of the System and the direction of its policies are the responsibility of the Board of Trustees of the System. members of the system, one of whom shall be an annuitant age 60 or over, having at least 8 years of creditable service, to be appointed by the Governor for terms of 5 years; e) one member of the System having at least 8 years of creditable service, to be elected from the contributing membership of the System by the contributing members; and f) one annuitant of the System who has been an annuitant for at least one full year, to be elected from and by the annuitants of the System.

Based on the criteria of the Governmental Accounting Standards Board Statement No. 14, there are no other state agencies, boards or commissions, or other organizations required to be combined with the System. However, the System is considered to be part of the State of Illinois financial reporting entity, and is to be combined and included in the State of Illinois' comprehensive annual financial report.

Pursuant to federal tax laws and regulations governing the administration of public employee pension plans, the System has established a separate fund for the sole purpose of disbursing benefits in accordance with Section 415 of the Internal Revenue Code. Receipts and disbursements of the fund for fiscal year 2003 were approximately \$17,500. For fiscal year 2002, receipt and disbursement amounts were less than \$100.

Due to the immaterial nature of the separate fund, these receipts and disbursements have been included in the financial statements of the System.

#### 2. Plan Description

The System is the administrator of a singleemployer, defined benefit public employee retirement system (PERS) established and administered by the State of Illinois to provide pension benefits for its employees.

#### a. Eligibility and Membership

Membership is automatic for most state employees who are not eligible for another statesponsored retirement plan. Generally, anyone entering state service, except those in positions subject to membership in other state sponsored retirement systems, persons employed after June 30, 1979 as public service employment program participants under the Federal CETA program, and enrollees in the Illinois Young Adult Conservation Corps, become members of the System upon completion of six months of service.

Employees appointed by the Governor and requiring confirmation by the State of Illinois Senate may elect to become members of the System.

#### **b.** Contributions

Participating members contribute specified percentages of their salaries for retirement annuities and survivors' annuities in accordance with Chapter 40, Section 5/14-133 of the Illinois Compiled Statutes (ILCS).

Contributions are excluded from gross income for Federal and State income tax purposes. The total contribution rate is 4% if the member is covered by Social Security and 8% if the member is not covered. Certain employment categories which are eligible for benefits under alternative formulas contribute at the rate of 7 1/2% or 11 1/2 % depending upon whether or not the employee is covered by Social Security. Participants' contributions are fully refundable, without interest, upon withdrawal from state employment.

Effective January 1, 1992, the State of Illinois initiated an employer pickup of employee retirement contributions for most state employees. The amount of the pickup is dependent upon the contribution rates specified above. However, the contributions made on behalf of the member are included in the individual member's account.

The State of Illinois is obligated to make payment for the required departmental employer contributions, all allowances, annuities, any benefits granted under Chapter 40, Article 5/ 14 of the ILCS and all administrative expenses of the System to the extent specified in the ILCS. State law provides that the employer contribution rate be determined based upon the results of each annual actuarial valuation.

#### c. Benefits

The System is governed by Chapter 40, Article 5/14 of the ILCS. Vesting and benefit provisions of the System are defined in the ILCS. Employees who retire at or after age 60 with 8 years of credited service, at age 55 with at least 25 years of credited service with reduced benefits, or when an employee's age and service equal 85 years, are entitled to an annual retirement benefit, payable monthly for life, in an amount based upon final average compensation and credited service.

Final average compensation for retirement and survivors' annuities, is the employee's average salary, during a 48 consecutive month period within the last 120 months of service in which the total compensation was the highest, to a maximum of 75%. Alternative formula positions use their final rate of pay for the final average compensation, to a maximum of 80%.

The retirement benefit formula available to general state employees is 1.67% for each year of covered service and 2.2% for each year of noncovered service. Alternative formula employees have a formula of 2.5% for covered service and 3.0% for noncovered service.

Occupational and nonoccupational (including temporary) disability benefits are available through the System. To be eligible for nonoccupational (including temporary) disability benefits, an employee must have at least eighteen months of credited service with the System.

The nonoccupational (including temporary) disability benefit is equal to 50% of the monthly rate of compensation of the employee on the date of removal from the payroll. Occupational disability benefits are provided when the member becomes disabled as a direct result of injuries or diseases arising out of and in the course of state employment. The monthly benefit is equal to 75% of the monthly rate of compensation on the date of removal from the payroll. This benefit amount is reduced by Workers' Compensation or payments under the Occupational Diseases Act.

Occupational and nonoccupational death benefits are also available through the System. Certain nonoccupational death benefits vest after eighteen months of credited service. Occupational death benefits are provided from the date of employment.

## **Financial Statements**

## Financial Statements 3. Summary of Significant **Accounting Policies and Plan Asset Matters**

#### a. Basis of Accounting

The financial transactions of the System are maintained and these financial statements have been prepared using the accrual basis of accounting in conformity with generally accepted accounting principles. Employee and employer contributions are recognized as revenues in the period in which employee services are performed.

Benefits and refunds are recognized as expenses when due and payable in accordance with the terms of the plan. The System has elected to apply only applicable FASB Statements and Interpretations issued on or before November 30, 1989, that do not contradict GASB Pronouncements.

#### b. Cash and Investments

The System retains all of its available cash in a commingled investment pool managed by the Treasurer of the State of Illinois (Treasurer). All deposits are fully collateralized by the Treasurer.

"Available cash" is determined to be that amount which is required for the current operating expenditures of the System. The excess of available cash is transferred to the Illinois State Board of Investment (ISBI) for purposes of long-term investment for the System.

The System transfers money to the ISBI for investment in the ISBI Commingled Fund. This money is then allocated among various investment managers to pursue a specific investment strategy. All investment transactions are initiated by the investment managers (either internal or external).

The transaction settlement information is then forwarded to the agent bank's trust department under a master custodial agreement. Custody of a majority of the actual physical securities is maintained at an agent of the agent bank's trust department using a bookentry system. The ISBI's master custodian is The Northern Trust Company. The agent of the master custodian is the Depository Trust Company.

Investments are managed by the ISBI pursuant to Chapter 40, Article 5/22A of the Illinois Compiled Statutes (ILCS) and are maintained in the ISBI Commingled Fund. The ISBI reports securities at fair value. Where appropriate, the fair value includes estimated disposition costs.

Fair value for stocks is determined by using the closing price listed on the national securities exchanges as of June 30. Market value for fixed income securities are determined principally by using quoted market prices provided by independent pricing services.

For commingled equity funds, the net asset value is determined and certified by the commingled equity fund manager as of June 30. Fair value for directly owned real estate investments is determined by appraisals.

Units of the ISBI Commingled Fund are issued to the member systems on the last day of the month based on the unit net asset value calculated as of that date. Net investment income of the ISBI Commingled Fund is allocated to each of the member systems on the last day of the month on the basis of percentage of accumulated units owned by the respective systems. Management expenses are deducted monthly from income before distribution.

The investment authority of the ISBI is provided in Chapter 40, Section 5/22A-112 of the ILCS. The ISBI investment authority includes investments in obligations of the U.S. Treasury and other agencies, notes secured by mortgages which are insured by the Federal Housing Commission, real estate, common and preferred stocks, convertible debt securities, deposits or certificates of deposit of federally insured institutions and options.

Such investment authority requires that all opportunities be undertaken with care, skill, prudence and diligence given prevailing circumstances that a prudent person acting in like capacity and experience would undertake. The ISBI does not have any one investment which represents 5 percent or more of the ISBI's net assets.

The ISBI participates in a securities lending program at its custodian bank, whereby securities are loaned to brokers and, in return, the ISBI has rights to a portion of a collateral pool.

All of the ISBI's securities are eligible for the securities lending program. Collateral consists solely of cash, letters of credit, commercial paper and government securities having a market value equal to or greater than the securities loaned. There are no provisions for ISBI indemnification on the securities lending transactions. The ISBI had no credit risk as a result of its securities lending program as the collateral held exceeded the market value of the securities lent. As of June 30, 2003 and 2002, the ISBI had outstanding loaned investment securities having market values of \$676,614,658 and \$671,816,775, respectively; against which it had received collateral with values of \$699,833,455 and \$692,016,339, respectively.

Some of the ISBI managers invest in derivative securities. A derivative security is an investment whose payoff depends upon the value of other assets such as bond and stock prices, a market index, or commodity prices. The ISBI's investments in derivatives are not leveraged. Obligations to purchase (long a financial future or a call option) are held in cash or cash equivalents. In the case of obligations to sell (short a financial future or a put option), the reference security is held in the portfolio. Derivative transactions involve, to varying degrees, credit risk and market risk. Credit risk is the possibility that a loss may occur because a party to a transaction fails to perform according to terms. Market risk is the possibility that a change in interest or currency rates will cause the value of a financial instrument to decrease or become more costly to settle. The market risk associated with derivatives, the prices of which are constantly fluctuating, is regulated by imposing strict limits as to the types, amounts and degree of risk that investment managers may undertake. The ISBI Board and senior management approve these limits, and the risk positions of the investment managers are reviewed on a regular basis to monitor compliance with the limits.

During the year, derivative investments included forward foreign currency contracts, collateralized mortgage obligations (CMO's), futures and options. The remaining derivative securities are used to improve the yields or to hedge changes in interest rates.

Forward foreign currency contracts are used to hedge against the currency risk in the ISBI's foreign stock and fixed income portfolios. Forward foreign currency contracts are agreements to buy or sell specific amounts of a foreign currency at a specified delivery or maturity date for an agreed upon price. As the market value of the forward contracts vary, the ISBI Board records an unrealized gain or loss. Forward foreign currency contracts represent an off-balance sheet obligation, as there are no balance sheet assets or liabilities associated with those contracts. The market value of forward foreign currency contracts outstanding at June 30, 2003 and 2002, were as follows:

	<u>June 30, 2003</u>	<u>June 30, 2002</u>
Forward currency purchases	\$ 67,363,443	\$ 29,414,978
Forward currency sales	67,381,163	28,903,056
Unrealized gain (loss)	(17,720)	511,922

The ISBI also invests in mortgage-backed securities to maximize yields and to hedge against a rise in interest rates. These securities are based on cash flows from principal and interest payments on underlying mortgages. Therefore, they are sensitive to prepayments by mortgagees, which may result from a decline in interest rates. As of June 30, 2003 and 2002, the fair value of the ISBI Board's CMO holdings totaled \$112,763,325 and \$79,247,018, respectively.

The ISBI investment managers utilize financial futures to replicate an underlying security they desire to hold (sell) in the portfolio. In certain instances, it may be beneficial to own a futures contract rather than the underlying security (arbitrage). Financial future contracts are also used to improve the yield or adjust the duration of the portfolio. Financial futures contracts are agreements to buy or sell a specified amount at a specified delivery or maturity date for an agreed upon price. As the market values of the futures contracts vary from the original contract price, a gain or loss is recognized and paid to or received from the clearinghouse. Financial futures represent an off-balance sheet obligation, as there are no balance sheet assets or liabilities associated with those contracts. The cash or securities to meet these obligations are held in the investment portfolio.

The ISBI Board's investment managers utilize options in an effort to add value to the portfolio (collect premiums) or protect (hedge) a position in the portfolio. Options are agreements that give one party the right,

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but not the obligation, to buy or sell a specific amount of an asset for a specific price (called the strike price) on or before a specified expiration date. As the writer of financial options, the ISBI receives a premium at the outset of the agreement and bears the risk of an unfavorable change in the price of the instrument underlying the option. As the purchaser, the ISBI pays a premium at the outset of the agreement and the counterparty bears the risk of an unfavorable change in the price of the financial instrument underlying the option.

The following table shows the futures and options positions held by the ISBI as of June 30, 2003:

	Number of Contracts	Contract principal*
Domestic:		
Equity futures purchased	207	\$ 50,368,275
Fixed income futures purchased	20	2,346,875
Fixed income futures sold	883	103,029,906
Fixed income purchased put options	330	850,125
Fixed income written put options	586	276,005
Fixed income purchased call options	238	12,234
Fixed income written call options	1,220	885,688

\* Contract principal amounts shown represent the market value of the underlying assets the contracts control. These are shown to present the volume of the transactions but does not reflect the extent to which positions may offset one another. These amounts do not represent the much smaller amounts potentially subject to risk. Contract principal values also do not represent actual balance sheet values.

The System owns approximately 95% of the net investment assets of the ISBI Commingled Fund as of June 30, 2003. A Schedule of Investment Expenses is included in the ISBI Annual Report.

ISBI investments, as categorized by ISBI, are categorized to indicate the level of risk assumed by the ISBI at year end.

•Category I includes investments that are insured or registered or the securities are held by the master custodian in the ISBI's name.

•Category II includes uninsured and unregistered investments with the securities held by the counterparty's agent in the ISBI's name.

•Category III includes uninsured and unregistered investments with the securities held by the counterparty but not in the ISBI's name.

Investments in pooled funds are not categorized because they are not evidenced by securities that exist in physical or book entry form.

For additional information regarding the ISBI's investments, please refer to the Annual Report of the ISBI as of June 30, 2003. A copy of the report can be obtained from the ISBI at 180 North LaSalle Street, Suite 2015, Chicago, Illinois 60601.

	Fair Value	Category I	Non Categorized
U.S. Government & Agency Obligations	\$ 862,128,328	\$ 862,128,328	\$ –
Foreign Obligations	181,133,769	181,133,769	-
Corporate Obligations	695,789,042	619,009,736	76,779,306
Convertible Bonds	861,871	861,871	-
Common Stock & Equity Funds	3,772,803,315	3,462,973,227	309,830,088
Convertible Preferred Stock	4,263	4,263	-
Preferred Stock	4,402,445	4,402,445	-
Foreign Equity Securities	1,174,665,480	1,144,903,493	29,761,987
Real Estate Funds	614,846,458	-	614,846,458
Alternative Investments	441,537,163	-	441,537,163
Money Market Instruments	283,727,618	-	283,727,618
Forward Foreign Exchange Contracts	(17,720)	(17,720)	
Total Investments	<u>\$8,031,882,032</u>	\$6,275,399,412	\$ <u>1,756,482,620</u>

#### ISBI's investments categorized as of June 30, 2003

### c. Actuarial Experience Review

In accordance with Illinois Compiled Statutes, an actuarial experience review is to be performed at least once every five years to determine the adequacy of actuarial assumptions regarding the mortality, retirement, disability, employment, turnover, interest and earnable compensation of the members and beneficiaries of the System. An experience review was last performed as of June 30, 2002.

#### d. Administrative Expenses

Expenses related to the administration of the System are financed through investment earnings and employer retirement contributions. These expenses are budgeted and approved by the System's Board of Trustees.

#### e. Risk Management

The System, as part of the primary government of the State, provides for risks of loss associated with workers' compensation and general liability through the State's self-insurance program. The System obtains commercial insurance for fidelity, surety and property. There have been no commercial insurance claims in the past three fiscal years.

## 4. Funding - Statutory Contributions Required and Contributions Made

On an annual basis, a valuation of the liabilities and reserves of the System is performed by the System's actuarial consultants in order to determine the amount of contributions statutorily required from the State of Illinois. For fiscal years 2003 and 2002 the actuary used the projected unit credit actuarial method for determining the proper employer contribution rate and amount.

The Illinois General Assembly appropriates the employer's payroll contribution based upon the actuarial review, as well as a specific dollar amount for the non-payroll contributions.

Public Act 88-0593, which was effective July I, 1995, provided for a systematic 50-year funding plan with an ultimate goal to fund the cost of maintaining and administering the System at an actuarially funded ratio of 90%. The funding plan provides for a 15 year phase-in period to allow the state to adapt to the increased financial commitment. Once the 15 year phase-in period is complete, the state's contribution will then remain at a level percentage of payroll for the next 35 years until the 90% funded level is achieved.

In order to finance a general benefit increase which took effect on January 1, 1998, the Illinois General Assembly passed Public Act 90-0065, effective July 15, 1997. This legislation, in addition to increasing pension benefits for nearly 60,000 state employees, also included a provision to raise the employer's required payroll contribution, effective July 1, 1997.

The legislation also stipulated a minimum required employer contribution rate for fiscal years 1999-2009. The employer contribution rates for fiscal years 2003 and 2002 were 10.6% and 10.4%, respectively (including the employer contribution from the State Pension Fund).

## 5. Administrative Expenses & Other Post-Employment Benefits

Effective January 1, 1992, the System began making payment of the required employee retirement contributions on behalf of its employees. This "pickup" of employee retirement contributions was included in the fiscal year

#### A summary of the administrative expenses of the System for fiscal years 2003 and 2002 are as follows:

	2003	2002
Personal Services	\$ 3,769,754	\$ 3,199,353
Employer Retirement Pickup	127,235	127,729
<b>Retirement Contributions</b>	389,662	321,724
Social Security Contributions	297,592	237,594
Group Insurance	552,936	555,940
Contractual Services	1,459,800	1,175,386
Travel	36,128	51,444
Commodities	36,053	24,159
Printing	50,923	82,565
Electronic Data Processing	1,457,237	1,401,642
Telecommunications	68,558	61,534
Automotive	14,302	12,480
Depreciation	222,445	265,040
Other (net)	(261,389)	106,975
Total	\$ 8,221,236	\$ 7,623,565

1992 operating budget approved by the System's Board of Trustees, and was, in part, paid in lieu of a salary increase.

In addition to providing pension benefits, the State Employees Group Insurance Act of 1971, as amended, requires that certain health, dental and life insurance benefits shall be provided by the state to annuitants who are former state employees. This includes annuitants of the System. Substantially all state employees including the System's employees may become eligible for post-employment benefits if they eventually become annuitants.

Health and dental benefits include basic benefits for annuitants under the state's self-insurance plan and insurance contracts currently in force. Life insurance benefits are limited to five thousand dollars per annuitant age 60 and older.

Costs incurred for health, dental and life insurance for annuitants and their dependents were not separated from benefits provided to active employees and their dependents for the year ended June 30, 2003. However, postemployment costs for the State as a whole for all State agencies/departments for health, dental and life insurance for annuitants and their dependents are disclosed in the State of Illinois Comprehensive Annual Financial Report.

Cost information for retirees by individual State agency is not available. Payments are made on a "pay-as-you-go" basis. The System is not the administrator of any of the other post-employment benefits described above.

## 6. Property and Equipment

Capital assets are capitalized at their cost at the time of acquisition. Depreciation is computed using the straight-line method over the estimated useful life of the asset. The estimated useful lives are as follows: (1) office furniture - 10 years, (2) equipment - 6 years, (3) automobiles and certain electronic data processing equipment - 3 years, and (4) building -30 years. Land is carried at its original cost, including applicable legal fees, surveying costs, etc.

#### A summary of the changes in property and equipment assets for 2003 and 2002 is as follows:

	2003				
	Beginning Balance	Additions	Deletions	Ending Balance	
Land Land improvements Building Equipment TOTAL Accumulated depreciation Property and equipment, net	\$ 655,241 245,351 3,288,027 2,052,787 6,241,406 (3,014,218) \$ 3,227,188	\$	\$     (41,745) (41,745) 31,778 \$ (9,967)	\$ 655,241 245,351 3,352,428 2,039,550 6,292,570 (3,204,885) \$ 3,087,685	
		2002	:		
	Beginning Balance	Additions	Deletions	Ending Balance	
Land Land improvements Building Equipment TOTAL Accumulated depreciation Property and equipment, net	\$ 655,241 245,351 3,280,549 1,990,110 6,171,251 (2,860,487) \$ 3,310,764	\$	\$ - (111,721) (111,721) (111,309 <u>\$ (412)</u>	\$ 655,241 245,351 3,288,027 2,052,787 6,241,406 (3,014,218) \$ 3,227,188	

In fiscal year 2002 a retroactive reclassification was made to the previously reported balances between Land Improvements and Equipment in the amount of \$714 to more accurately reflect the purpose of the expenditure.

## 7. Accrued Compensated Absences

Employees of the System are entitled to receive compensation for all accrued but unused vacation time and one-half of all unused sick leave earned on and after January 1, 1984 and before January 1, 1998 upon termination of employment. These accrued compensated absences as of June 30, 2003 and 2002 totaled \$789,091 and \$1,063,280, respectively, and are included in Administrative Expenses Payable.

# 8. Analysis of Changes in Reserve Balances

## **Financial Statements**

The System maintains three reserve accounts. The reserves are defined as follows:

a. Participants' contributions: Accounts for assets contributed by each participant,

b. Interest accumulations: Accounts for interest credited to each participant's account,

c. Other future benefits: Accounts for all assets not otherwise specifically provided for in items (a) and (b) above.

#### State Employees' Retirement System Statements of Changes in Reserve Balances Years ended June 30, 2003 and 2002

	Participants' Contributions	Interest Accumulations	Other Future Benefits	Total Reserve Balances
Balance at June 30, 2001	\$ 1,579,779,470	\$ 1,067,313,542	\$ 5,629,568,340	\$ 8,276,661,352
Add (deduct): Excess revenue over expenses Reserve transfers: Accumulated contributions of members who retired during the year, less contributions	167,147,158	-	(769,915,819)	(602,768,661)
of annuitants returning to active status Interest credited to	(96,549,662)	-	96,549,662	-
members' accounts Balance at June 30, 2002	 I,650,376,966	57,610,343 1,124,923,885	(57,610,343) 4,898,591,840	7,673,892,691
Add (deduct): Excess revenue over expenses Reserve transfers:	241,453,625	-	(413,234,900)	(171,781,275)
Accumulated contributions of members who retired during the year, less contributions of annuitants				
returning to active status Interest credited to	(448,317,970)	-	448,317,970	-
members' accounts		(215,319,479)	215,319,479	
Balance at June 30, 2003	\$ 1,443,512,621	\$ 909,604,406	\$ 5,148,994,389	\$ 7,502,111,416

## 9. Social Security Division -Administrative Expenses

The Social Security Division of the State Employees' Retirement System was created by 40 ILCS 5/21, to administer the state's responsibilities under Title II Section 218 of the Federal Social Security Act and the master federal-state agreement.

The state's responsibilities include extending Social Security coverage by agreement to any of the state's retirement systems or units of local government requesting social security or medicare only coverage for their members or employees.

In addition, the Social Security Division was responsible for collecting wage information and contribution payments from covered retirement systems and units of local government on wages paid prior to January 1, 1987. Administrative expenses for the Social Security Division are appropriated annually by the State Legislature.

# Administrative expenses for the Social Security Division are appropriated annually by the State Legislature.

	2003	2002
Personal services	\$ 42,024	\$ 40,465
Employer retirement pickup	1,681	1,619
Retirement contributions	4,337	4,063
Social Security contributions	3,112	3,003
Contractual services	18,900	25,070
Travel	1,006	2,298
Commodities	395	400
Printing	100	-
Electronic data processing	-	700
Telecommunications	321	351
Total	\$ 71,876	\$ 77,969

## **10. Subsequent Event**

On April 7, 2003, Governor Rod Blagojevich signed House Bill 2660 into law as Public Act 93-0002. This new law authorized the State of Illinois to issue \$10,000,000,000 of General Obligation Bonds for the purpose of making contributions to designated retirement systems. The State Employees' Retirement System (SERS) is one of the "designated retirement systems" for the purpose of this new law. In addition, the "Pension Contribution Fund" was created as a special fund in the State Treasury.

On June 12, 2003, the State of Illinois issued \$10,000,000,000 of General Obligation Bonds, Pension Funding Series of June 2003, and deposited the net bond proceeds of \$7,317,292,916 into the Pension Contribution Fund. Bond proceeds of \$2,682,707,084 will be utilized (1) to reimburse the General Revenue Fund for the last quarter of the State's fiscal year 2003 required contributions and the total fiscal year 2004 required contributions to the designated retirement systems (\$2,160,000,000); (2) to fund interest payments due December 1,2003 and June 1,2004 on the General Obligation Bonds, Pension Funding Series of June 2003 (\$481,038,334); and (3) bond issuance and other costs (\$41,668,750).

The net bond proceeds of \$7,317,292,916 were allocated among the five state-funded retirement systems to reduce their actuarial reserve deficiencies as provided in P.A. 93-0002. Pursuant to the amendments to the General Obligation Bond Act (30 ILCS 330/ 7.2) contained in that act, the Governor's Office of Management and Budget has determined the percentage distribution of the proceeds. The allocation of the proceeds was based on the percentage distribution of the State's total actuarial reserve deficiency as of June 30, 2002.

SERS received an allocation of bond proceeds equal to \$1,385,895,278 on July 1, 2003. The monies were deposited into its Master Trust account with the Illinois State Board of Investment, on July 2, 2003.

# Required Supplementary Information

Actuarial Valuation Date	Actuarial Value of Assets (a)	ł	Actuarial Accrued Liability (AAL) -Projected Unit Credit (b)	I	Unfunded AAL (UAAL) (b-a)	R	nded atio a/b)	Covered Payroll (c)	UAAL as a Percentage Covered Payroll ([b-a]/c)
6/30/98	\$ 7,064,494,830	\$	9,341,897,641	\$	2,277,402,811	7	/5.6%	\$ 3,096,087,000	73.6%
6/30/99	7,986,432,969		9,998,204,988		2,011,772,019	7	<b>'</b> 9.9	3,212,569,000	62.6
6/30/00	8,910,900,652		10,912,987,912		2,002,087,260	8	81.7	3,370,696,000	59.4
6/30/01	8,276,661,352		12,572,240,145		4,295,578,793	6	5.8	3,564,441,000	120.5
6/30/02	7,673,892,691		14,291,044,457		6,617,151,766	5	3.7	3,713,020,000	178.2
6/30/03	7,502,111,416		17,593,980,039		10,091,868,623	4	2.6	3,639,334,000	277.3

#### SCHEDULE OF FUNDING PROGRESS

#### SCHEDULE OF EMPLOYER CONTRIBUTIONS

Year Ended June 30	Annual Required Contribution per GASB Statement No. 25 <sup>(1)</sup>	Percentage Contributed	Payr	(A) Annual Required roll Contribution per State Statute <sup>(2)</sup>	(B) State Pension Fund Contribution	c	(A) + (B) Total Required State Contribution	Percentage Contributed
1998	\$ 206,725,718	97.1%	\$	190,686,970	9,208,400	\$	199,895,370	100%
1999	319,746,993	98.7		306,093,574	8,523,961		314,617,535	100
2000	299,081,856	114.0		327,429,409	12,720,000		340,149,409	100
2001	294,351,538	124.3		354,448,013	10,490,000		364,938,013	100
2002	306,509,801	126.0		372,787,208	10,290,000		383,077,208	100
2003	449,348,569	88.1		375,615,662	17,195,000		392,810,662	100

#### Notes to Required Supplementary Information

#### Valuation date: June 30, 2003

Actuarial cost method: Projected Unit Credit

Amortization method:

- a. For GASB Statement No. 25 reporting purposes Level percent of payroll
- b. Per state statute 15-year phase-in to a level percent of payroll until a 90% funding level is achieved

Remaining amortization period:

- a. For GASB Statement No. 25 reporting purposes 40 years, open
  b. Per state statute 42 years, closed
- Asset valuation method Fair Value

## Actuarial assumptions:

Investment rate of return – 8.5 percent

Projected salary increases -1.0 to 7.0 percent, based upon member's age Assumed inflation rate -3.0 percent

Group size growth rate – 0.0 percent

Post-retirement increase – 3.0 percent, compounded

Mortality table – 1983 Group Annuity Mortality Table for males (with a one-year setback) and females (with no setback). Five percent of deaths amongst active employees are assumed to be in the performance of their duty.

- (1) This amount includes both payroll and nonpayroll employer required contributions.
- (2) Employer required contribution determined in accordance with HBII0 (P.A. 90-0065) and SB533 (P.A. 88-0593). These amounts reflect only payroll required contributions.

# Supplementary Financial Information SUMMARY OF REVENUES BY SOURCE

Contributions:	2003	2002
Participants	\$ 190,172,082	\$ 184,600,889
ERI payments	81,910,387	-
Repayments of contributions refunded	2,399,630	2,233,204
Interest received from participants	10,727,245	10,081,331
Total participants contributions	285,209,344	196,915,424
Employing state agencies	378,872,236	375,826,583
State Pension Fund appropriation	17,195,000	10,290,000
Total state contributions and appropriations	396,067,236	386,116,583
Investments:		
Net investments income	163,852,238	187,345,527
Interest earned on cash balances	1,675,301	3,120,449
Net appreciation in fair value of investments	(150,507,775)	(736,577,374)
Total investment revenue	15,019,764	(546,111,398)
TOTAL REVENUE	\$ 696,296,344	\$ 36,920,609

### SUMMARY SCHEDULE OF CASH RECEIPTS AND DISBURSEMENTS

	2003	2002
Cash balance, beginning of year	<u>\$ 97,562,972</u>	\$ 103,210,369
Receipts:		
Participant contributions	274,704,616	182,952,090
Employer contributions	378,587,269	374,758,690
State Pension Fund contribution	17,195,000	10,290,000
Transfers from Illinois State Board of Investment	121,000,000	52,000,000
Interest income on cash balance	1,808,804	3,317,472
Claims receivable payments	4,646,318	4,169,676
Installment payments - prior service credit	10,770,225	7,840,672
Other	49,299	125,416
Total cash receipts	808,861,531	635,454,016
Disbursements:		
Annuity payments:		
Retirement annuities	734,282,153	522,961,439
Widow's annuities	1,731,314	1,774,637
Survivors' annuities	49,168,134	46,   48, 44
Death benefits	13,936,502	14,335,805
Disability benefits	32,473,567	33,052,205
Refunds	30,007,172	15,529,739
Administrative expenses	8,471,117	7,245,332
Transfers to reciprocal systems	305,491	53,815
Total cash disbursements	870,375,450	641,101,413
Cash balance, end of year	<u>\$ 36,049,053</u>	<u>\$ 97,562,972</u>

#### SCHEDULE OF PAYMENTS TO CONSULTANTS AND ADVISORS

	2003	2002
Legal Fees	\$ 237,324	\$ 250,273
Actuarial Costs	109,363	72,708
Audit Expense	47,075	46,352
Physicians and Disability Inspections	7,746	7,140
Financial Planning	15,228	33,671
	\$ 416,736	\$ 410,144

State Employees' Retirement System of Illinois

# INVESTMENT SECTION

## **Investment Section**

## **INVESTMENT REPORT**

By state law the System's investment function is managed by the Illinois State Board of Investment (ISBI). The ISBI was created in 1969 to provide a means of centralizing the investment management function for public employee pension funds and retirement systems operating in the state.

In addition to the assets of the State Employees' Retirement System, the ISBI also manages the investment function for the General Assembly and Judges' Retirement Systems.All ISBI investments are accounted for in a commingled fund (ISBI Fund).

As of June 30, 2003, total net assets under management valued at market, amounted to \$7.801 billion. Of the total market value of assets under management, \$7.436 billion or 95% represented assets of the State Employees' Retirement System.

A summary of the portfolio's largest holdings, as well as the complete listing of the ISBI portfolio, are included in the ISBI Annual Report. A schedule of fees and commissions paid by brokerage firm and a listing of transactions executed, including transaction value, are also contained in the ISBI Annual Report. The following investment information and analysis has been prepared by the ISBI.

#### **Investment Policy**

The ISBI operates under a strategic investment policy that is reviewed and approved at least every two years. The investment objective of the total portfolio is to maximize the rate of return on investments within a prudent level of risk. To achieve this objective, the ISBI invests in different types of assets and uses multiple managers to ensure diversification. Over an investment cycle, the ISBI seeks to achieve a rate of return that is at least equal to the assumed actuarial interest rate, currently 8.5% per year, and at least equal to the return of the policy-weighted benchmark, a theoretical "indexed" implementation of ISBI's asset allocation policy.

#### **Asset Allocation**

The investment policy of the ISBI Board establishes asset allocation targets and ranges for each asset class, selected to achieve overall risk and return objectives. This policy is implemented by allocations to investment managers with assignments to invest in specific asset classes, with defined security selection styles and methodologies.

The targeted policy asset allocation at June 30, 2003 was 46% U.S. equities, 15% international equities, 23% fixed income, 8% real estate, and 8% alternative investments. The actual allocation of the portfolio at June 30, 2003, relative to the target is set forth in the table below.

#### **Investment Results**

World equity markets continued their corrections during fiscal year 2003. The ISBI total fund was up 0.3% for fiscal 2003, net of expenses. This follows on a negative result for fiscal 2002. While the long-term objective of exceeding the 8.5% assumed actuarial interest rate was not met, the return also lagged the policy-weighted benchmark return of 3.5%. The ISBI total fund return over the three, five and ten year time periods was a negative 4.6% and a positive 1.8% and 7.8%, respectively.

	Actual Asset Allocation	<b>Policy Target</b>
U.S. Equities	<b>49</b> %	46%
International Equities	15	15
Fixed Income	22	23
Real Estate	8	8
Alternative Investments	6	8
Total	100%	100%

## **U.S. Equities**

For the twelve months ended June 30, 2003, the Russell 3000 Index, a broad representation of the U.S. Market, was up a modest 0.8%. Growth stocks exceeded value stocks, with the Russell 3000 Growth Index up 2.8%, compared to the Russell 3000 Value Index down 1.2%. Large capitalization stocks outperformed small capitalization stocks, with the S&P 500 Index up 0.3% compared with the Russell 2000 Index down 1.6%. The ISBI's U.S. equity portfolio was up 0.9% for the fiscal year, slightly above the Russell 3000 Index. The ISBI Board, through structure analysis, rebalancing, and risk management, has achieved the objective of tracking the market with predictable consistency. The ISBI's tenyear average annual return on U.S. equities of 9.8% shows that even considering the losses in prior years, the U.S. stock market has rewarded the long-term investor.

## **International Equities**

Foreign markets succumbed to some of the anxieties besetting U.S. Equities. The Morgan Stanley All-Country Free ex US ("MS-AC Free ex US") Index was negative 4.2% for the fiscal year, about four percentage points below the U.S. return. The ISBI's international equity portfolio, down 7.5%, lagged the benchmark for the fiscal year. As with the U.S. equity portfolio, the ISBI Board has the twin objectives of limiting tracking error relative to the benchmark and adding value with active management.

## **Fixed Income**

The ISBI fixed income portfolio had a positive return of 8.3% for the fiscal year compared to the Lehman U.S. Universal Bond Index which returned 11.5% for the year. During the fiscal year, the ISBI transitioned approximately two-thirds of the fixed income assets to three diversified external managers. The remaining internal portfolio was structured to be a riskconstrained investment grade portfolio. The ISBI Board believes that the new structure will minimize the negative surprises such as those experienced during fiscal year 2002, and result in more predictable fixed income returns.

# **Investment Section**

#### **U.S. EQUITIES**

	l Year	3 Years	5 Years
ISBI	0.9%	(8.8)%	(0.3)%
S&P 500 Stock Index	0.3	(11.2)	(1.6)
Russell 3000 Index	0.8	(10.5)	(1.1)

#### **INTERNATIONAL EQUITIES**

	l Year	3 Years	5 Years
ISBI	(7.5)%	(11.8)%	(2.6)%
MS-AC Free ex US Index	(4.2)	(12.5)	(2.8)

#### **FIXED INCOME**

	l Year	3 Years	5 Years
ISBI	8.3%	7.7%	<b>6</b> .1%
Lehman U.S. Univ. Bond Index	11.5	10.0	7.4

REAL ESTATE						
		l Year	3 Years	5 Years		
	ISBI	2.2%	6.8%	6.1%		
	NCREIF Real Estate Index	5.2	8.6	10.2		

#### **Real Estate**

The ISBI's real estate portfolio earned 2.2%. NCREIF Real Estate Index, a measure of core, operating, non-leveraged real estate, earned 5.2%. Prior to fiscal year 2001, the ISBI Board's real estate policy was to seek higher return real estate opportunities while controlling for risk and investments focused on value-added or opportunistic strategies. However, over the last three years, the ISBI Board has increased the real estate strategic allocation from 5% to 8% of the total fund with the new allocation targeting 50% of its real estate to core, income producing real estate, with the balance in higher return strategies. The ISBI's current investments in real estate are represented by interests in limited partnerships, trusts, and other forms of pooled investments.

### **Alternative Investments**

Overall, the ISBI's alternative investments portfolio lost 4.9% for the fiscal year. The alternative investments portfolio consists of interests in limited partnerships and other commingled vehicles that invest in venture capital, management buyouts, and other private placement activities. In spite of the setbacks of the last few years, long-term results show that alternative investments remain the best performing asset class for the ten-year period ended June 30, 2003.

#### **Management Expenses**

Total ISBI expenses for fiscal year 2003 were \$16.8 million, compared to \$18.6 million for fiscal year 2002. The resulting expense ratio (expenses divided by average net assets) was 0.23% in fiscal year 2003 and fiscal year 2002.

# **Investment Section**

## **INVESTMENT PORTFOLIO SUMMARY**

	June 30, 2003			June 30, 2002		
Investments, at fair value						
U.S. Government and Agency Obligations	\$	862,128,328	11.05%	\$ 1,057,628,472	13.34%	
Foreign Obligations		181,133,769	2.32	84,261,722	1.06	
Corporate Obligations		695,789,042	8.92	807,243,888	10.18	
Convertible Bonds		861,871	0.01	159,060	0.00	
Common Stock & Equity Funds		3,772,803,315	48.36	3,573,004,993	45.08	
Convertible Preferred Stock		4,263	0.00	75,520	0.00	
Preferred Stock		4,402,445	0.06	8,05 I	0.00	
Foreign Equity Securities		1,174,665,480	15.06	1,231,600,202	15.53	
Real Estate Funds		614,846,458	7.88	417,054,183	5.26	
Alternative Investments		441,537,163	5.66	414,830,358	5.23	
Money Market Instruments		283,727,618	3.64	345,095,683	4.35	
Forward Foreign Exchange Contracts		(17,720)	0.00	511,922	0.01	
		8,031,882,032	102.96	 7,931,474,054	100.04	
Other Assets, Less Liabilities		(230,860,822)	(2.96)	(3,145,553)	(.04)	
Net Assets, at Fair Value	\$	7,801,021,210	100.0%	\$ 7,928,328,501	100.0%	

## ANALYSIS OF INVESTMENT PERFORMANCE<sup>(1)</sup>

	2003	2002	2001	2000	1999
Total Return* - Past 3 years		(4.6)%			
Total Return* - Past 5 years			1.8%		
Total Return* - year by year	0.3%	(6.9)%	(7.1)%	11.8%	12.9%
Actuarial Assumed Rate of Return		. ,	8.5%		
Average Net Income Yield*	2.3%	2.4%	2.6%	2.4%	2.8%
Comparative r	atos of notion	on fived inco	magazitias		
•				4.00/	2 404
Total fixed income - ISBI	8.3%	5.5%	9.5%	4.0%	3.4%
Comparison index:					
Lehman U.S. Universal Bond Index	11.5%	7.7%	10.8%	4.8%	2.7%
Compa	rative rates o	f return on eq	uities		
Domestic equities - ISBI	0.9%	(14.6)%	(10.3)%	10.3%	17.3%
Comparison index:	0.770	(1.1.0)/0	(10.5)/0	. 0.070	
S&P 500	0.3%	(18.0)%	(14.8)%	7.2%	22.7%

<sup>(1)</sup> The Northern Trust Company, the ISBI's master custodian, provides performance rates of return by portfolio, portfolio aggregation and the respective indices in accordance with the Association for Investment Management and Research (AIMR) performance presentation standards.

\* Total return is the combined effect of income earned and market appreciation (depreciation). Average net income yield is the income earned for the year divided by the average market value of assets employed.

# **Investment Section**

## **ADDITIONAL INVESTMENT INFORMATION**

The following table shows a comparison of ISBI investment operations for fiscal years 2003 and 2002:

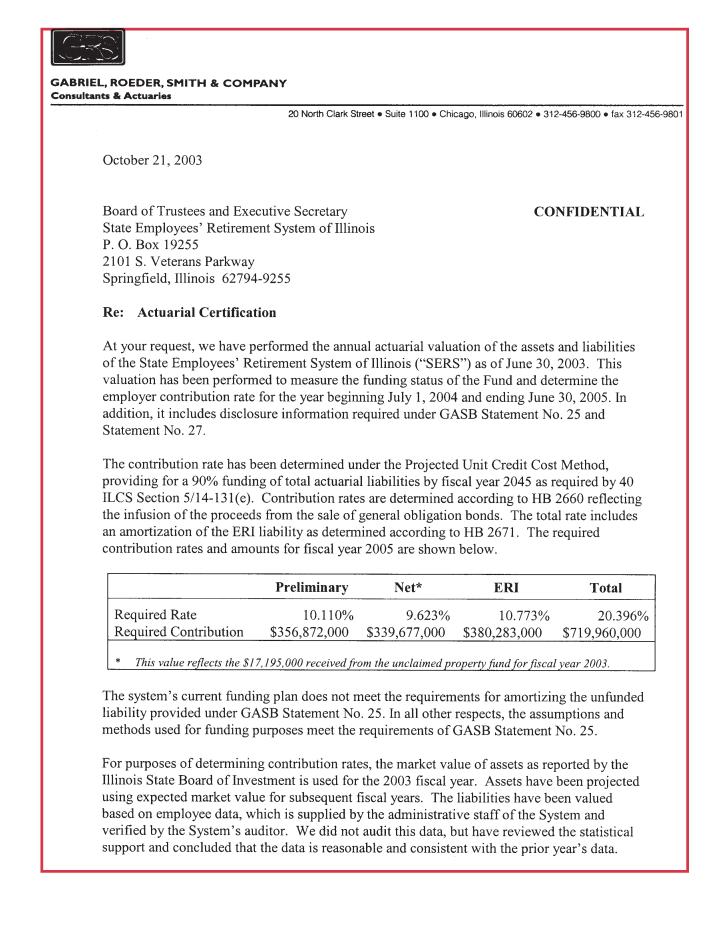
		2003	2002	Increase/( Amount	(Decrease) Percentage
Balance at beginning of year,					
at fair value	\$ 7,5	43,749,485	\$ 8,144,981,332	\$ (601,231,847)	(7.4)%
Cash transferred to ISBI	(1	21,000,000)	(52,000,000)	(69,000,000)	(132.7)
Net ISBI investments revenue:					
ISBI Commingled Fund income	\$ I	79,817,518	\$ 205,029,989	\$ (25,212,471)	(12.3)
Less ISBI Expenses	(	15,965,280)	(17,684,462)	 1,719,182	9.7
Net ISBI investments income	\$ I	63,852,238	\$ 187,345,527	\$ (23,493,289)	(12.5)
Net depreciation in fair value					
of ISBI investments	(1	50,507,775)	 (736,577,374)	 586,069,599	79.6
Net ISBI investments revenue	\$	13,344,463	\$ (549,231,847)	\$ 562,576,310	102.4
Balance at end of year, at fair value	\$ 7,4	36,093,948	\$ 7,543,749,485	\$ (107,655,537)	(1.4)%

In addition, interest on the average balance in the System's cash account in the State Treasury for FY 2003 was \$1,675,301 compared to \$3,120,449 during FY 2002.

•••••• State Employees' Retirement System of Illinois

# ACTUARIAL SECTION

# Actuary's Certification Letter



# Actuary's Certification Letter

Board of Trustees and Executive Secretary October 21, 2003 Page 2

In our opinion, the calculations also comply with the requirements of Illinois state law and, where applicable, the Internal Revenue Code, ERISA, and the Statements of the Governmental Accounting Standards Board. All of our work conforms with generally accepted actuarial principles and practices, and to the Actuarial Standards of Practice issued by the Actuarial Standards Board.

We certify that the information presented herein is accurate and fairly portrays the actuarial position of SERS as of June 30, 2003. We prepared the accompanying Summary of Actuarial Cost Method and Major Actuarial Assumptions, but the SERS staff prepared the other supporting schedules in this section and the trend tables in the financial section, based on information supplied in our report.

#### Gabriel, Roeder, Smith & Company

By: 4

Michael R. Kivi, FSA, EA, MAAA Senior Consultant

# Actuarial Section

## **INTRODUCTION**

Annually, the System's actuarial consultant prepares a valuation of the liabilities and reserves of the System in order to make a determination of the amount of contributions required from the state. These results are then certified to the Board.

The Board, in turn, has the duty of certifying an employer contribution amount, required to be paid to the System by the state during the succeeding fiscal year.

The System receives contributions from several sources which can be considered as employer contributions, with the largest source being the regular state appropriation. The System also receives an annual appropriation from the State Pension Fund.

The employers' contribution amount, together with members' contributions, income from investments and any other income received by the System, shall be sufficient to meet the cost of maintaining and administering the System on a funded basis in accordance with actuarial reserve requirements, pursuant to Chapter 40, Section 5/14-131 of the Illinois Compiled Statutes.

The statutes define "actuarial reserves" as "An accumulation of funds in advance of benefit payments which will be sufficient with respect to each member and his beneficiaries, if any, to pay the prescribed benefits, computed according to the actuarial tables, without further contributions by or on behalf of the member."

In August, 1994, Senate Bill 533 was signed into law as Public Act 88-0593. This funding legislation, which became effective July 1, 1995, provides that:

• For fiscal years 2011 through 2045, the minimum contribution to the System for each fiscal year shall be an amount determined to be sufficient to bring the total assets of the System up to 90% of the total actuarial liabilities of the System by the end of fiscal year 2045. In making these determinations, the required contribution shall be calculated each year as a level percentage of payroll over the

years remaining to and including fiscal year 2045 and shall be determined under the projected unit credit actuarial cost method.

• For fiscal years 2003 through 2010, the contribution to the System, as a percentage of the payroll, shall be increased in equal annual increments so that by fiscal year 2010 the contribution rate is at the same level as the contribution rate for fiscal years 2011 through 2045.

• Beginning in fiscal year 2045, the minimum contribution to the System for each fiscal year shall be the amount needed to maintain the total assets of the System at 90% of the total actuarial liabilities of the System.

The System's current funding plan does not meet the requirements for amortizing the unfunded liability provided under GASB Statement No. 25. In all other respects, the assumptions and methods used for funding purposes meet the parameters set for the disclosures presented in the financial section by GASB Statement No. 25.

Most importantly, funding legislation also provides for the establishment of a continuing appropriation of the required employer contributions to the System. This has removed the appropriation of these funds from the annual budgetary process.

Although long-term in nature, we believe that this legislation has been an extremely positive step forward which will ensure the longterm financial integrity of the state's retirement systems including the State Employees' Retirement System.

In July 1997, House Bill 110 was signed into law as Public Act 90-0065. This new law increased retirement benefits by implementing a flat rate formula for non-alternative formula positions. A minimum funding schedule was developed for fiscal years 1999 through 2009.

In accordance with HB110, Public Act 90-0565 State contribution rates for fiscal years 2001 through 2009 will not be less than the schedule below:

Fiscal	Statutory	Fiscal	Statutory
Year	Rate	Year	Rate
2004	10.8%	2008	11.6
2005	11.0	2009	11.8
2006	11.2		
2007	11.4		

Recently passed legislation has dramatically increased state employee pension benefits, and also mandated an increase of employer retirement contributions. These new laws include:

House Bill 2671, signed into law as Public Act 92-0566, provided for an Early Retirement Incentive (ERI) to eligible state employees. The cost of the ERI program is to be repaid over a 10 year period.

House Bill 2660, signed into law as Public Act 93-0002, dealing with the issuance of General Obligation Bonds and the proceeds being provided to the 5 state sponsored retirement systems.

### ACTUARIAL COST METHOD AND SUMMARY OF MAJOR ACTUARIAL ASSUMPTIONS

# Actuarial Section

For fiscal years 2003 and 2002, a projected unit credit normal cost method is used. Under this method, the projected pension at retirement age is first calculated and the value thereof at the individual member's current or attained age is determined.

The normal cost for the member for the current year is equal to the value so determined divided by the member's projected service at retirement. The normal cost for the plan for the year is the sum of the individual normal costs.

Actuarial gains and losses are recognized immediately in the unfunded actuarial liability of the System. For purposes of determining future employer contributions, however, the actuarial gains and losses are amortized in accordance with the funding plan established in state law by Public Act 88-0593, as amended. Public Acts 90-0065 and 92-0566 also addressed the required level of employer retirement contributions.

For ancillary benefits for active members, in particular disability benefits, death and survivor benefits, termination benefits, and the post-retirement increments, the same procedure as outlined above is followed.

A description of the actuarial assumptions utilized for FY-03 and FY-02 follows:

**Dates of Adoption:** The Projected Unit Credit Normal Cost Method was adopted June 30, 1989; all other assumptions were adopted June 30, 2002.

**Mortality:** 1983 Group Annuity Mortality Table for males (with a one-year setback) and females (with no setback). Five percent of deaths amongst active employees are assumed to be in the performance of their duty.

**Interest:** 8.5% per annum, compounded annually

**Salary Increases:** Illustrative rates of increase per annum, compounded annually:

	Males &	Comp	onents
Age	Females	Merit	Inflation
25-29	<b>9</b> .1%	6.1%	3.0%
30-34	7.6	4.6	3.0
35-39	6.4	3.4	3.0
40-44	5.7	2.7	3.0
45-49	5.2	2.2	3.0
50-54	4.7	1.7	3.0
55-59	4.4	1.4	3.0
60-64	4.1	1.0	3.0
65-69	4.0	1.0	3.0
70	4.0	1.0	3.0

**Termination:** Illustrative rates follow. It is assumed that terminated employees will not be rehired.

#### SELECT WITHDRAWAL RATE

Years of	General of Employees		Fo	ernative rmula ployees
Service	Male	Females	Males	Females
0	.1600	.1700	.0770	.0900
I	.1100	.1200	.0650	.0700
2	.0900	.0950	.0450	.0500
3	.0700	.0850	.0450	.0500
4	.0600	.0600	.0350	.0500

#### ULTIMATE WITHDRAWAL AGE

	General Employees		Alternative Formula Employees			
Age	Male	Females	Males	Females		
25-29	.0600	.0600	.0350	.0500		
30-34	.0590	.0600	.0300	.0410		
35-39	.0440	.0490	.0210	.0310		
40-44	.0300	.0320	.0150	.0220		
45-49	.0240	.0240	.0130	.0170		
50-54	.0200	.0220	.0130	.0160		
55-60	.0180	.0220	.0130	.0160		
60	.0160	.0220	.0130	.0160		
65	.0160	.0220	.0100	.0160		

State Employees' Retirement System of Illinois

# Actuarial Section

Retirement Rates: Listed below are rates of retirement that vary by age:

Age	General Employees*		Fo	ernative rmula loyees**
	Male	Females	Males	Females
50-54	12.5%	12.5%	10.0%	10.0%
55-59	12.5	12.5	15.0	15.0
60	15.0	15.0	20.0	20.0
61	12.5	15.0	22.0	22.0
62	20.0	20.0	24.0	24.0
63	20.0	20.0	26.0	26.0
64	17.5	20.0	28.0	28.0
65	25.0	25.0	30.0	30.0
66-67	25.0	20.0	30.0	30.0
68-69	20.0	20.0	30.0	30.0
70	100.0	100.0	100.0	100.0

\* It is assumed that 4.0% of General Formula employees between the ages of 55 to 59 will retire.

\*\* An additional 10% are assumed to retire in the year the employee completes 30 years of service. The rates apply only to employees who have fulfilled the service requirement necessary for retirement at any given age.

VALUATION DECU

**Assets:** Assets available for benefits are valued at fair value (market).

**Expenses:** As estimated and advised by SERS staff, based on current expenses with an allow-ance for expected increases.

Marital Status: 85% of employees are assumed to be married.

**Spouse's Age:** The female spouse is assumed to be three years younger than the male spouse.

In addition to the above, other assumptions used include disability incidence, recovery from disability, mortality of disabled lives, remarriage rates, ages, and numbers of children and Social Security benefit levels.

**Postretirement Benefit Increases:** 3% annually, compounded.

**Experience Review:** Pursuant to state law, the System had the actuary's perform this review for the five year period ended June 30, 2002.

**NOTE**: The actuarial assumptions have been recommended by the actuary, and adopted by the System's Board of Trustees, at the dates indicated previously.

VALUATION RESULTS		
	June 30, 2003	June 30, 2002
Actuarial Liability	• ·	<b>-</b> ,
For Annuitants:		
For Benefit Recipients:		
Retirement Annuities	\$ 10,882,167,936	\$ 6,078,225,348
Survivor Annuities	487,497,756	453,396,672
Disability Annuities	235,306,332	243,586,342
Deferred:		
Retirement Annuities	6,314,772	5,317,788
Survivor Annuities	9,797,400	8,783,604
TOTAL	\$ 11,621,084,196	\$ 6,789,309,754
TOTAL	φ 11,021,004,170	φ 0,707,307,734
For Inactive Members:		
Eligible for Deferred Vested Pension Benefits	338,716,593	245,033,912
Eligible for Return of Contributions Only	21,163,643	19,374,550
TOTAL	\$ 359,880,236	\$ 264,408,462
For Active Members	<u>\$ 5,613,015,607</u>	<u>\$ 7,237,326,241</u>
Actuarial Present Value of Credited Projected Benefits	\$ 17,593,980,039	\$ 14,291,044,457
Assets, Fair Value	7,502,111,416	7,673,892,691
Unfunded Actuarial Present Value of Credited		
Projected Benefits	\$ 10,091,868,623	\$ 6,617,151,766

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#### SUMMARY OF AND CHANGES TO THE PLAN PROVISIONS

Refer to the Plan Summary and Legislative Section for a summary of the plan provisions and legislative amendments that were evaluated and considered by the actuary during the valuation process.

#### SHORT-TERM SOLVENCY TEST

A short-term solvency test is one means of checking a system's progress under its funding program. In a short- term solvency test, the plan's present assets (primarily cash and investments) are compared with:

- 1. Active member contributions on deposit.
- 2 The liabilities for future benefits to present retired lives.
- 3. The liabilities for service already rendered by active members.

In a system that has been following level percent of payroll financing, the liabilities for service already rendered by active members (liability 3) should be partially covered by the remainder of present assets. If the system continues using level cost financing, the funded portion of liability 3 will increase over time, although it is very rare for a system to have its liability 3 fully funded.

#### **COMPUTED ACTUARIAL VALUES** (in thousands of dollars)

Fiscal Year	Member Contributions	Current Retirees and Beneficiaries	Active and Inactive Members, Employer Financed Portion	Net Assets Available For Benefits*	Act Co	rcentage of tuarial Value vered by Ne sets Available	t
1004		(2)		¢ 2721001	(1)	(2)	(3)
1994	\$ 1,029,390	\$ 3,242,857	\$ 2,229,874	\$ 3,721,891	100.0%	83.0%	0.0%
1995	1,120,553	3,387,197	2,480,720	3,923,097	100.0	82.7	0.0
1996	1,212,037	3,431,768	2,747,087	5,178,680	100.0	100.0	19.5
1997	1,311,265	3,563,672	2,673,271	6,048,027	100.0	100.0	43.9
1998	1,370,487	4,044,429	3,926,981	7,064,495	100.0	100.0	42.0
1999	1,442,469	4,547,403	4,008,333	7,986,433	100.0	100.0	49.8
2000	1,513,430	5,039,952	4,359,606	8,910,901	100.0	100.0	54. I
2001	1,579,779	5,753,225	5,239,236	8,276,661	100.0	100.0	18.0
2002	1,650,377	6,789,310	5,851,357	7,673,893	100.0	88.7	0.0
2003	1,443,513	11,621,084	4,529,383	7,502,111	100.0	52. I	0.0

\* Net assets are reported at fair value for fiscal years after 1995. All other years presented are reported at cost (book value).

#### SCHEDULE OF ACTIVE MEMBER VALUATION DATA

Valuation Date	Number	Annual Payroll		Annual verage Pay	% Increase In Average Pay
6/30/94	78,440	\$ 2,623,793,000	\$	33,450	5.3%
6/30/95	78,796	2,756,072,000		34,977	4.6
6/30/96	79,212	2,871,501,000		36,251	3.6
6/30/97	79,697	3,003,628,000		37,688	4.0
6/30/98	78,060	3,096,087,000		39,663	5.2
6/30/99	79,502	3,212,569,000		40,409	1.9
6/30/00	80,676	3,370,696,000		41,781	3.4
6/30/01	80,879	3,564,441,000		44,071	5.5
6/30/02	81,680	3,713,020,000		45,458	3.1
6/30/03	70,192	3,639,334,000		51,848	4.

# **Actuarial Section**

# Actuarial Section

#### SUMMARY OF ACCRUED AND UNFUNDED ACCRUED LIABILI-TIES (ANALYSIS OF FUNDING)

In an inflationary economy, the value of the dollar decreases. This environment results in employees' pay and retirement benefits increasing in dollar amounts resulting in unfunded accrued liabilities which increase in dollar amounts, all at a time when the actual substance of these items may be decreasing. Looking at just the dollar amounts of unfunded accrued liabilities can be misleading. The ratio of the unfunded accrued liabilities to active employee payroll provides an index which clarifies understanding. The smaller the ratio of unfunded liabilities to active member payroll, the stronger the system.

Observation of this relative index over a period of years will give an indication of whether the system is becoming financially stronger or weaker.

#### **Accrued & Unfunded Accrued Liabilities**

			(in thousands of do	ollars)		
Fiscal Year	Total Actuarial Liability	Net Assets*	Net Assets as a % of Actuarial Liability	Total Unfunded Actuarial Liability	Member Payroll	Unfunded Actuarial Liability as a % of Member Payroll
1994	\$ 6,502,121	\$ 3,721,891	57.2%	\$ 2,780,230	\$ 2,623,793	106.0%
1995	6,988,470	3,923,097	56.I	3,065,373	2,756,072	111.2
1996	7,390,892	5,178,680	70.1	2,212,212	2,871,501	77.0
1997	7,548,208	6,048,027	80.1	1,500,181	3,003,628	49.9
1998	9,341,898	7,064,495	75.6	2,277,403	3,096,087	73.6
1999	9,998,205	7,986,433	79.9	2,011,772	3,212,569	62.6
2000	10,912,988	8,910,901	81.7	2,002,087	3,370,696	59.4
2001	12,572,240	8,276,661	65.8	4,295,579	3,564,441	120.5
2002	14,291,044	7,673,893	53.7	6,617,151	3,713,020	178.2
2003	17,593,980	7,502,111	42.6	10,091,869	3,639,334	277.3

\* Net assets are reported at fair value for fiscal years after 1995. All other years presented are reported at cost (book value).

# SCHEDULE OF RETIRANTS ADDED TO & REMOVED FROM ROLLS

# **Actuarial Section**

Fiscal Year	Beginning Balance	Additions	(Removals)	Ending Balance
1994	28,308	944	(1,123)	28,129
1995	28,129	1,058	(1,285)	27,902
1996	27,902	1,167	(1,169)	27,900
1997	27,900	1,017	(1,227)	27,690
1998	27,690	2,365	(1,281)	28,774
1999	28,774	1,841	(1,255)	29,360
2000	29,360	2,075	(1,298)	30,137
2001	30,137	2,270	(1,328)	31,079
2002	31,079	2,673	(1,328)	32,424
2003	32,424	11,372	(1,391)	42,405

## SCHEDULE OF SURVIVORS' ANNUITANTS ADDED TO & REMOVED FROM ROLLS

Fiscal Year	Beginning Balance	Additions	(Removals)	Ending Balance
1994	9,115	569	(439)	9,245
1995	9,245	630	(474)	9,401
1996	9,401	583	(522)	9,462
1997	9,462	588	(485)	9,565
1998	9,565	715	(491)	9,789
1999	9,789	581	(560)	9,810
2000	9,810	605	(555)	9,860
2001	9,860	642	(607)	9,895
2002	9,895	675	(589)	9,981
2003	9,981	688	(628)	10,041

### SCHEDULE OF DISABILITY RECIPIENTS ADDED TO & REMOVED FROM ROLLS

Fiscal Year	Beginning Balance	Additions	(Removals)	Ending Balance
1994	1,643	2,094	(2,029)	1,708
1995	1,708	2,085	(1,992)	1,801
1996	1,801	1,992	(1,923)	I,870
1997	I,870	2,097	(1,991)	1,976
1998	1,976	1,912	(2,020)	I,868
1999	I,868	2,000	(1,907)	1,961
2000	1,961	2,099	(1,963)	2,097
2001	2,097	2,074	(1,981)	2,190
2002	2,190	2,046	(2,084)	2,152
2003	2,152	1,952	(2,175)	1,929

# Actuarial Section

# **RECONCILIATION OF UNFUNDED ACTUARIAL LIABILITY**

Unfunded Liability, Beginning of Fiscal Year	\$	<b>FY-03</b> 6,617,151,766	\$	<b>FY-02</b> 4,295,578,793
Contributions Due				
Interest on the Unfunded Liability		562,457,900		365,124,197
Participants (includes Repayment of Refunds)		203,298,957		196,915,424
Total Normal Cost		244,448,648		214,977,994
Interest on Normal Cost		18,641,225		17,148,496
Total Due	\$	1,028,846,730	\$	794,166,111
Contributions Paid				
Participants (includes Repayment of Refunds)	\$	203,298,957	\$	196,915,424
Employing State Agencies and Appropriations		396,067,236		386,116,583
Interest on Contributions		24,953,612		24,273,566
Total Paid	\$	624,319,805	\$	607,305,573
Increase(Decrease) in the Unfunded Liability	\$	404,526,925	\$	186,860,538
Actuarial (Gains) Losses				
a. Incidence of Disability	\$	(15,972,937)	\$	7,000,000
b. In-Service Mortality	Ŧ	(1,940,101)	Ŧ	4,000,000
c. Retiree Mortality		(41,560,854)		59,000,000
d. Disabled Mortality		-		55,000,000
e. New Entrant Liability/Termination of Employment		159,400,147		325,000,000
f. Salary Increases		(28,282,435)		52,000,000
g. Investment Income		629,483,966		1,247,268,792
h. Other		(2,110,948)		46,199,643
Total Actuarial Loss	\$	699,016,838	\$	1,795,468,435
New warming items I access				
Non-recurring items Losses:	\$	2,371,173,094	\$	171,100,000
Legislative changes Impact of new assumptions	Ф	2,371,173,074	Þ	168,144,000
Total non-recurring items	\$	2,371,173,094		339,244,000
rotal non-recurring items	φ	2,371,173,074		557,277,000
Total Increase in Actuarial Liability	\$	3,474,716,857	\$	2,321,572,973
Unfunded Liability, End of Fiscal Year	\$	10,091,868,623	\$	6,617,151,766

..... State Employees' Retirement System of Illinois

# STATISTICAL SECTION

### **ASSET BALANCES**

FY Ended June 30	Cash	Receivables	Investments*	Fixed Assets, Net of Accumulated Depreciation	Total
1994	\$ 9,590,906	\$ 9,125,040	\$ 3,703,548,563	\$ 4,485,387	\$ 3,726,749,896
1995	19,796,262	9,669,056	3,894,060,006	4,099,793	3,927,625,117
1996	51,602,122	13,215,401	5,115,275,081	3,811,862	5,183,904,466
1997	69,478,145	14,423,277	5,965,539,268	3,771,484	6,053,212,174
1998	79,514,954	17,870,937	6,969,135,972	3,622,304	7,070,144,167
1999	100,578,832	25,972,613	7,861,470,281	3,500,719	7,991,522,445
2000	97,638,073	27,920,145	8,786,654,484	3,354,788	8,915,567,490
2001	103,210,369	30,349,595	8,144,981,332	3,310,764	8,281,852,060
2002	97,562,972	34,549,705	7,543,749,485	3,227,188	7,679,089,350
2003	36,049,053	31,658,281	7,436,093,948	3,087,685	7,506,888,967

\* Investments are reported at fair value for fiscal years 1996 - 2003. For all other fiscal years investments are reported at cost (book value).

### LIABILITIES AND RESERVE BALANCES

			RESI	ERVES			
		Reserve For	<b>Reserve For</b>	Reserve For			
FY Ende	d Accounts	Member	Interest	Future	Total		
June 30	Payable	Contributions	Accumulations	<b>Operations</b> *	Reserves	Total	
1994	\$ 4,858,736	\$ 1,029,390,486	\$ 544,137,677	\$ 2,148,362,997	\$ 3,721,891,160	\$ 3,726,749,896	
1995	4,528,552	1,120,553,065	620,397,583	2,182,145,917	3,923,096,565	3,927,625,117	
1996	5,224,109	1,212,036,712	701,647,209	3,264,996,436	5,178,680,357	5,183,904,466	
1997	5,184,949	1,311,265,106	793,131,686	3,943,630,433	6,048,027,225	6,053,212,174	
1998	5,649,337	1,370,486,891	853,645,759	4,840,362,180	7,064,494,830	7,070,144,167	
1999	5,089,476	1,442,468,720	927,479,803	5,616,484,446	7,986,432,969	7,991,522,445	
2000	4,666,838	1,513,429,713	1,001,281,444	6,396,189,495	8,910,900,652	8,915,567,490	
2001	5,190,708	1,579,779,470	1,067,313,542	5,629,568,340	8,276,661,352	8,281,852,060	
2002	5,196,659	1,650,376,966	1,124,923,885	4,898,591,840	7,673,892,691	7,679,089,350	
2003	4,777,551	1,443,512,621	909,604,406	5,148,994,389	7,502,111,416	7,506,888,967	

\* The Reserve for Future Operations reflects investments reported at fair value for fiscal years 1996 - 2003. For all other fiscal years, the Reserve for Future Operations reflects investments reported at cost (book value).

# **REVENUES BY SOURCE**

FY Ended June 30			Investment Income/(Loss)*	Total
1994	\$ 128,481,556	\$ 127,649,961	\$ 312,095,169	\$ 568,226,686
1995	131,657,816	136,589,471	290,780,045	559,027,332
1996	137,220,037	146,397,934	736,163,262	1,019,781,233
1997	145,683,543	158,179,514	952,611,008	1,256,474,065
1998	155,898,112	200,741,736	1,080,235,182	1,436,875,030
1999	159,580,234	315,525,007	908,121,794	1,383,227,035
2000	164,792,356	340,872,521	931,263,299	1,436,928,176
2001	173,778,661	366,028,937	(612,302,652)	(72,495,054)
2002	196,915,424	386,116,583	(546,111,398)	36,920,609
2003	285,209,344	396,067,236	15,019,764	696,296,344

\* The Investment Income/(Loss) includes both realized and unrealized gains and losses on investments for fiscal years 1996 - 2003. For all other fiscal years, the Investment Income/(Loss) includes only realized gains and losses on investments.

#### Contribution FY Ended Refunds **Administrative** Total **Benefits** (Incl. Transfers) June 30 Expenses \$ 342,821,926 1994 326,330,535 \$ ||,4||,||| 5,080,280 \$ \$ 1995 338,862,417 13,430,507 5,529,003 357,821,927 1996 352,478,133 13,382,158 5,654,407 371,514,698 1997 368,668,943 12,722,427 5,735,827 387,127,197 1998 399,440,085 14,812,967 6,154,373 420,407,425 1999 440,842,421 14,012,524 461,288,896 6,433,951 2000 489,915,421 15,931,307 6,613,765 512,460,493 2001 537,591,724 7,140,280 17,012,242 561,744,246 2002 617,918,487 14,147,218 7,623,565 639,689,270 868,077,619 2003 831,486,596 28,369,787 8,221,236

### **EXPENSES BY TYPE – SYSTEM TRUST FUND**

### **BENEFIT EXPENSES BY TYPE**

FY Ended June 30	Retirement Annuities	Survivors' Annuities	Disability Benefits	Lump Sum Death Benefits	Total
1994	\$ 268,772,969	\$ 28,934,211	\$ 19,708,185	\$ 8,915,170	\$ 326,330,535
1995	276,614,073	31,066,250	21,368,962	9,813,132	338,862,417
1996	286,277,462	32,972,599	22,435,912	10,792,160	352,478,133
1997	298,359,093	35,239,862	23,813,616	11,256,372	368,668,943
1998	322,676,817	38,184,192	24,711,911	13,867,165	399,440,085
1999	363,649,705	40,506,748	26,791,871	9,894,097	440,842,421
2000	405,944,513	42,672,462	29,239,488	12,058,958	489,915,421
2001	446,598,967	44,958,695	32,604,190	13,429,872	537,591,724
2002	522,544,406	47,794,085	33,161,126	14,418,870	617,918,487
2003	733,969,930	50,72 <del>4</del> ,761	32,868,545	13,923,360	831,486,596

### TOTAL MEMBERSHIP - COORDINATED/NONCOORDINATED

		ORDINAT MEMBERS	ED			TED			
FY Ended June 30	Male	Female	Total	Male	Female	Total	Total Male Members	Total Female Members	Total Members
1994	48,175	45,969	94,144	3,952	2,425	6,377	52,127	48,394	100,521
1995	48,499	46,588	95,087	3,877	2,270	6,147	52,376	48,858	101,234
1996	47,070	45,481	92,551	3,801	2,156	5,957	50,871	47,637	98,508
1997	46,897	45,642	92,539	3,819	2,060	5,879	50,716	47,702	98,418
1998	47,065	45,443	92,508	3,445	1,852	5,297	50,510	47,295	97,805
1999	48,382	46,578	94,960	3,274	1,656	4,930	51,656	48,234	99,890
2000	50,153	46,978	97,131	3,257	1,424	4,681	53,410	48,402	101,812
2001	50,696	47,611	98,307	3,098	1,147	4,245	53,794	48,758	102,552
2002	51,545	48,345	99,890	2,967	989	3,956	54,512	49,334	103,846
2003	46,673	43,456	90,129	2,640	748	3,388	49,313	44,204	93,517

### **ACTIVE MEMBERSHIP - COORDINATED/NONCOORDINATED**

		ORDINAT 1EMBERS	ED	NONCOORDINATED MEMBERS						
FY Ended June 30	Male	Female	Total	Male	Female	Total	Total Male Members	Total Female Members	Total Active Members	Annual Earnings Reported
1994	36,650	35,867	72,517	3,719	2,204	5,923	40,369	38,071	78,440	\$ 2,623,793,000
1995	36,777	36,306	73,083	3,644	2,069	5,713	40,421	38,375	78,796	2,756,072,000
1996	37,053	36,597	73,650	3,584	1,978	5,562	40,637	38,575	79,212	2,871,501,000
1997	37,279	36,909	74,188	3,617	1,892	5,509	40,896	38,801	79,697	3,003,628,000
1998	36,976	36,152	73,128	3,246	1,686	4,932	40,222	37,838	78,060	3,096,087,000
1999	37,941	36,977	74,918	3,072	1,512	4,584	41,013	38,489	79,502	3,212,569,000
2000	38,755	37,571	76,326	3,061	1,289	4,350	41,816	38,860	80,676	3,370,696,000
2001	39,089	37,868	76,957	2,898	1,024	3,922	41,987	38,892	80,879	3,564,441,000
2002	39,844	38,174	78,018	2,778	884	3,662	42,622	39,058	81,680	3,713,020,000
2003	34,438	32,660	67,098	2,450	644	3,094	36,888	33,304	70,192	3,639,334,000

### NUMBER OF RECURRING BENEFIT PAYMENTS

FY Ended June 30	Retirement Annuities	Survivors' Annuities	Disability* Benefits	Total		
1994	28,129	9,245	1,708	39,082		
1995	27,902	9,401	1,801	39,104		
1996	27,900	9,462	I,870	39,232		
1997	27,690	9,565	1,976	39,231		
1998	28,774	9,789	1,868	40,431		
1999	29,360	9,810	1,961	41,131		
2000	30,137	9,860	2,097	42,094		
2001	31,079	9,895	2,190	43,164		
2002	32,424	9,981	2,152	44,557		
2003	42,405	10,041	1,929	54,375		

\* Includes individuals receiving total temporary disability payments under the Workers' Compensation Act.

### **TERMINATION REFUNDS - NUMBER/AMOUNT**

19	994	2,961	\$ 10,303,901
19	995	3,025	,782,320
19	996	2,930	,943,623
19	997	2,244	,349,768
19	998	2,140	,953,276
19	999	2,190	,523,273
20	000	2,425	13,090,272
20	001	2,494	13,459,556
20	002	2,244	10,457,845
20	003	2,269	,924,654

### **RETIREMENT ANNUITIES**

Average Monthly Benefit For Current Year Retirees By Type

		Fisc	al Year Ending	g June 30	
	2003	2002	2001	2000	1999
Not Coordinated with Social Security	\$ 2,624.86	\$ 2,239.35	\$ 2,484.91	\$ 2,395.02	\$ 2,376.11
Coordinated with Social Security	2,183.53	1,522.13	۱,586.5۱	1,256.22	1,164.79
Alternative Formula	5,059.41	5,315.46	4,560.29	4,492.47	4,487.89
Dept. of Corrections - Special Formula -					
Not Coordinated with Social Security	3,557.74	3,726.63	2,951.62	3,114.97	2,775.73
Dept. of Corrections - Special Formula					
Coordinated with Social Security	3,027.76	3,083.95	2,085.19	2,240.61	1,959.66
Air Pilots - Coordinated with Social Security	4,424.87	-	-	-	-
TOTAL AVERAGE	\$ 2,445.40	\$ 2,264.61	\$ 1,877.22	\$ 1,674.54	\$ 1,693.99

### **RETIREMENT ANNUITIES**

Current Age of Active Recipients

		Fiscal Year Ending June 30								
Age	2003	2002	2001	2000	1999					
Under 51	885	40	10	21	18					
51-55	4,622	1,269	927	681	628					
56-60	6,341	2,878	2,334	1,917	1,690					
61-65	6,853	5,250	4.967	4,845	4,528					
66-70	6,520	6,027	6,019	5,963	5,888					
71-75	5,878	5,849	5,85 I	5,853	5,958					
76-80	5,107	5,048	5,008	4,996	4,897					
81-85	3,478	3,402	3,367	3,376	3,400					
86-89	1,659	1,618	1,610	1,562	1,502					
Over 89	1,062	1,043	986	923	851					
Total	42,405	32,424	31,079	30,137	29,360					
Average age	68.16	71.51	71.98	72.29	72.45					

### **RETIREMENT ANNUITIES**

Average Service (in months) for Current Year Retirees at Effective Date of Benefit

Fiscal Year Ending June 30	2003	2002	2001	2000	1999
Not Coordinated with Social Security	409.20	387.39	398.30	402.86	400.05
Coordinated with Social Security	356.18	292.52	296.47	267.00	263.90
Alternative Formula	322.90	339.30	345.20	347.01	347.51
Dept. of Corrections - Special Formula -					
Not Coordinated with Social Security	352.88	383.00	389.50	370.51	377.58
Dept. of Corrections -Special Formula -					
Coordinated with Social Security	331.18	339.82	310.67	319.19	303.03
Air Pilots - Coordinated with Social Security	305.68	-	-	-	
TOTAL AVERAGE	351.48	319.54	320.20	300.22	302.58

										Occupational and				
	An	nuitants	5		Wid	ow's	and Sur	vivo	rs'	N	lon-Q	Occupat	iona	al
Ь	v Bor	nefit Ra	ngo		by	Bon	ofit Ran			(Incl. Temp) Disabilities				
L.			iige		by Benefit Range									
	•	onthly)			(Monthly)					by Be	nefit	Range (	Mor	nthly)
June 30, 2003						June	30, 200	3			June	30, 2003	3	
Benefit		Cumulative	% of C	umulative	Benefit		Cumulative	% of C	Cumulative	Benefit		Cumulative	% of	Cumulative
Range	Total	Total	Total 9	6 of Total	Range	Total	Total	Total	% of Total	Range	Total	Total	Total	% of Total
\$ 1-100	448	448	1.1	1.1	\$ 1-100	1,334	1,334	13.3	13.3	\$ 1-100	32	32	1.7	1.7
101-200	1.515	1.963	3.6	4.7	101-200	1,685	3,019	16.8	30.1	101-200	58	90	3.0	4.7
201-300	2.264	4.227	5.3	10.0	201-300	1,806	4,825	18.0	48.I	201-300	109	199	5.7	10.4
301-400	2.295	6.522	5.4	15.4	301-400	1,359	6,184	13.5	61.6	301-400	170	369	8.8	19.2
401-500	2.086	8.608	4.9	20.3	401-500	1,236	7,420	12.3	73.9	401-500	158	527	8.2	27.4
501-600	1,848	10,456	4.4	24.7	501-600	611	8,03 I	6.1	80.0	501-600	133	660	6.9	34.3
601-700	1,688	12,144	4.0	28.7	601-700	419	8,450	4.2	84.2	601-700	91	751	4.7	39.0
701-800	1.590	13,734	3.7	32.4	701-800	276	8,726	2.7	86.9	701-800	58	809	3.0	42.0
801-900	1,527	15,261	3.6	36.0	801-900	214	8,940	2.1	89.0	801-900	55	864	2.9	44.9
901-1000	1,265	16,526	3.0	39.0	901-1000	184	9,124	1.8	90.8	901-1000	50	914	2.6	47.5
1001-1100	1,259	17,785	3.0	42.0	1001-1100	169	9,293	1.7	92.5	1001-1100	49	963	2.5	50.0
1101-1200	1,185	18,970	2.8	44.8	1101-1200	142	9,435	1.4	93.9	1101-1200	63	1,026	3.3	53.3
1201-1300	1,084	20,054	2.6	47.4	1201-1300	118	9,553	1.2	95.I	1201-1300	98	1,124	5.I	58.4
1301-1400	1,063	21,117	2.5	49.9	1301-1400	94	9,647	.9	96.0	1301-1400	81	1,205	4.2	62.6
1401-1500	1,108	22,225	2.6	52.5	1401-1500	73	9,720	.7	96.7	1401-1500	67	1,272	3.5	66.1
1501-1600	987	23,212	2.3	54.8	1501-1600	58	9,778	.6	97.3	1501-1600	65	1,337	3.4	69.5
1601-1700	991	24,203	2.3	57.1	1601-1700	40	9,818	.4	97.7	1601-1700	99	1,436	5.I	74.6
1701-1800	986	25,189	2.3	59.4	1701-1800	42	9,860	.4	98.1	1701-1800	90	1,526	4.7	79.3
1801-1900	952	26,141	2.2	61.6	1801-1900	31	9,891	.3	98.4	1801-1900	66	1,592	3.4	82.7
1901-2000	982	27,123	2.3	63.9	1901-2000	34	9,925	.3	98.7	1901-2000	75	1,667	3.9	86.6
2001-2100	906	28,029	2.1	66.0	2001-2100	31	9,956	.3	99.0	2001-2100	42	1,709	2.2	88.8
2101-2200	890	28,919	2.1	68.1	2101-2200	17	9,973	.2	99.2	2101-2200	39	1,748	2.0	90.8
2201-5000	12,659	41,578	29.9	98.0	2201-5000	68	10,041	.8	100.0	2201-5000	178	1,926	9.2	100.0
5000- & over	827	42,405	2.0	100.0	5000- & over	0	10,041	0	100.0	5000- & over	3	1,929	0.2	100.0

# **ACTIVE RETIREES BY STATE**



State Employees' Retirement System of Illinois

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# PLAN SUMMARY & LEGISLATIVE SECTION

# SUMMARY OF RETIREMENT SYSTEM PLAN (As of June 30, 2003)

#### I. PURPOSE

The State Employees' Retirement System of Illinois, a state agency, provides an orderly means whereby aged or disabled employees may be retired from active service without prejudice or hardship and enables the employees to accumulate reserves for themselves and their dependents for old age, disability, death and termination of employment.

#### 2. ADMINISTRATION

Responsibility for the operation of the System and the direction of its policies is vested in a Board of Trustees consisting of seven members. The administration of the System is the responsibility of the Executive Secretary who is appointed by the Board of Trustees. Administrative policies and procedures are designed to ensure an accurate accounting of funds of the System and prompt payment of claims for benefits within the applicable statute.

#### 3. EMPLOYEE MEMBERSHIP

Generally, all persons entering state service become members of the System after serving a six-month qualifying period unless their position is subject to membership in another state supported system.

Employees appointed by the Governor and requiring confirmation by the State of Illinois Senate may elect to become members of the System. Other exceptions are identified in state law.

#### 4. MEMBER CONTRIBUTIONS

Members are required to contribute a percentage of salary as their share of meeting the cost of the various benefits. Contribution rates are:

A. Members Coordinated with Social Security: 4% of salary

B. Members Without Social Security:8% of salary

C. State Policemen, State Police Special Agents, Firefighters, Secretary of State Investigators,

Conservation Police Officers, Department of Revenue Investigators, Central Management Services Security Police, Mental Health Police Officers, Dangerous Drug Investigators for Department of Alcoholism and Substance Abuse, State Police Investigators, Attorney General Investigators, Controlled Substance Inspectors, State's Attorneys Appellate Prosecutor Investigators, Commerce Comission Police Officers, and Arson Investigators: 11 1/2% of salary

D. Security Employees of the Department of Corrections and Department of Human Services, Air Pilots and State Highway Maintenance Workers:

- Coordinated with Social Security: 7 1/2% of salary
- 2. Without Social Security: 11 1/2% of salary

Members coordinated with Social Security also pay the current social security tax rate.

Effective January I, 1992, most state agencies began participation in an employer pickup of employee retirement contributions program in lieu of a pay increase. The employer (i.e. the State of Illinois) now pays all or a part of the required employee contributions on behalf of its employees.

#### 5. RETIREMENT ANNUITY

#### A. Qualification of Member

Upon termination of state service, a member is eligible for a retirement annuity at age 60 with at least eight years of service credit; when the member's age and service equal 85 years; between ages 55 and 60 with 25 to 30 years of credit with the retirement annuity reduced by one-half of 1% for each month the member is under age 60.

Security employees of the Department of Corrections and the Department of Mental Health and Developmental Disabilities who are not eligible for the Alternative Formula must have at least 20 years of membership service to qualify for special retirement formulas which will apply only to the service earned while in a security position. Members in Alternative Formula positions are eligible at age 50 with at least 25 years of eligible creditable service or at age 55 with at least 20 years of eligible creditable service in such a position.

#### **B.** Amount of Retirement Annuity

The retirement annuity is based on the member's final average compensation and the number of years of service credit that have been established. The retirement benefit formula available to general state employees is 1.67% for each year of covered service and 2.2% for each year of noncovered service. Alternative formula employees have a formula of 2.5% for covered service and 3.0% for noncovered service.

The maximum retirement annuity payable is 75% of final average compensation for regular employees and 80% for alternative formula employees. The minimum retirement annuity payable is \$15.00 for each year of covered employment and \$25.00 for each year of noncovered employment.

#### **C.** Optional Forms of Payment

Reversionary Annuity: A member may elect to receive a smaller retirement annuity during his lifetime in order to provide a designated dependent with a lifetime income. That payment would be in addition to any other benefit payable by the System.

Level Income: A member who contributes to social security as a state employee may elect to have his retirement annuity payments increased before the age at which the member can receive social security benefits and reduced after that age to provide a uniform retirement annuity income throughout his retired life.

To be eligible for this election the member must have established eligibility for a social security retirement annuity.

#### **D. Annual Increase in Benefit**

Post retirement increases of 3% are generally granted to members effective each January I, after receipt of benefits for one full year.

#### 6. SURVIVORS' ANNUITY

#### A. Qualification of Survivor

If death occurs while in state employment, the member must have established at least 18

months of service credit. If death occurs after termination of state service and the member was not receiving a retirement annuity, the member must have established at least eight years of service credit.

An eligible spouse qualifies at age 50 or at any age if there is in the care of the spouse any unmarried children of the member under age 18 (age 22 if a full time student) or over 18 if mentally or physically disabled and unable to work; unmarried children under age 18 (age 22 if a full time student) if no spouse survives; or dependent parents at age 50 if neither an eligible spouse nor eligible children survive the member.

A spouse that is the sole nominated beneficiary and sole survivor may elect other death benefits as described in Number 9.

#### **B.** Amount of Payment

If the member's death occurs before retirement, the named beneficiary receives a lump sum refund of all the member's retirement contributions plus the interest credited to the member's account, excluding contributions for widow and survivors' benefits. A single lump sum payment of \$1,000 is also made to the qualified survivor of the member.

An eligible spouse receives a monthly annuity equal to 30% of the member's final average compensation subject to a maximum of \$400. If children of the member are under the care of the spouse, the annuity is increased for each child, subject to a maximum of \$600 or 80% of final average compensation.

If only eligible children survive, the monthly annuity may not exceed the lessor of \$600 or 80% of final average compensation. The maximum combined monthly payment to parents may not exceed \$400.

If the member's death occurs after retirement or after termination of state employment, but before the member receives a retirement annuity, the monthly benefit is the same as during active employment or 80% of the earned retirement annuity at date of death.

The minimum total survivor benefit payable to the survivor's annuity beneficiaries of a deceased member or annuitant shall be 50% of the amount of retirement annuity that was or would have been payable to the deceased member on the date of death.

# Plan Summary

Monthly benefits payable to survivors of a member who was covered by Social Security as a state employee are reduced by one-half of the amount of benefits they are eligible to receive from Social Security from the deceased member's account. The Social Security offset may not reduce the benefit by more than 50%.

#### **C.** Duration of Payment

The monthly annuity payable to a spouse terminates upon death; to children upon death, marriage, or attainment of age 18 (age 22 if a full time student), except for a child who at age 18 is physically or mentally disabled and unable to accept gainful employment, which terminate at death or gainful employment. Dependent parents' benefits terminate at death or remarriage.

#### **D.** Annual Increase in Benefit

The survivor benefit is increased by 3% each January I, after receipt of benefits for one full year. Survivors of retired members receive an increase on January I following the commencement of the benefit.

#### 7. WIDOW'S ANNUITY

The widow of a male member who was a participant in the System prior to July 19, 1961, may have the option of taking a Widow's Annuity rather than the Survivors' Annuity.

#### A. Qualification of Widow

An eligible widow receives a Widow's Annuity if she is age 50 or over or has in her care any of the member's unmarried children under age 18 (age 22 if a full time student). If she is not age 50 and has no such children in her care, she becomes eligible at age 50.

#### **B. Amount of Payment**

The Widow's Annuity consists of a lump sum payment of \$500, plus a monthly annuity equal to 50% of the retirement annuity earned or received by the member at the date of death. If the widow has in her care eligible children of the member, the monthly annuity is increased 5% because of each child, subject to a maximum payment equal to 66 2/3% of the earned retirement annuity. Monthly benefits payable to a widow of a member who was covered by Social Security as a state employee are reduced by one-half of the amount of benefits she is eligible to receive from Social Security as a widow. The Social Security offset may not reduce the benefit by more than 50%.

#### **C.** Duration of Payment

The monthly payment to the widow continues for her lifetime. If the amount of benefit was increased because of eligible children, it is adjusted downward as these children's benefits are terminated due to death, marriage or attainment of age 18, (age 22 if a full time student).

#### **D.** Annual Increase in Benefit

The widow's benefit is increased by 3% each January I, after receipt of benefits for one full year. Widows of retired members receive the increase on January I following the commencement of the benefit.

#### 8. OCCUPATIONAL DEATH BENEFIT

#### **A.** Qualification of Survivors

If a member's death results from a job related cause, the spouse may be eligible for an Occupational Death benefit. If only unmarried children under age 18 (age 22 if a full time student) survive, they may be eligible for the benefit. If neither spouse nor eligible children survive, a dependent father or mother may be eligible.

#### **B.** Amount of Payment

The nominated beneficiary receives a lump sum payment consisting of all contributions made by the member plus the interest credited to the member's account. A surviving spouse is entitled to a monthly benefit equal to 50% of the member's final average compensation.

If children under age 18 (age 22 if a full time student) also survive, the annuity is increased by 15% of such average because of each child subject to a maximum of 75%.

If no eligible spouse and children under age 18 (age 22 if a full time student) survive, each child receives a monthly allowance of 15% of the final average compensation. The combined payment to children may not exceed 50% of the member's final average compensation.

If there is no eligible spouse or eligible children, a benefit of 25% of final average compensation is payable to each surviving dependent parent for life. The monthly benefit is reduced by any payments awarded under the Workers' Compensation Act or Workers' Occupational Diseases Act.

#### **C. Duration of Payment**

The monthly annuity payable to a spouse or dependent parent terminates at death; to children at death, or attainment of age 18 (age 22 if a full time student), or marriage.

#### **D.** Annual Increase in Benefit

The Occupational Death Benefit is increased by 3% each January I after receipt of benefits for one full year.

#### 9. OTHER DEATH BENEFITS

If the beneficiary(ies) of the member do not qualify for any of the previously described death benefits, one of the following benefits is payable.

#### A. Before Retirement

If a member's death occurred while in state service, the benefit consists of:

- A refund of all contributions plus the interest credited to the member's account;
- 2. A payment equal to one month's salary for each full year of service credit not to exceed six month's salary.

If the member had terminated state service, but not yet qualified for a retirement annuity, the benefit consists of a refund of all of the member's contributions to the System plus the interest credited to the member's account.

#### **B.** After Retirement

The benefit consists of a lump sum payment equal to the excess of contributions plus the interest credited to the member's account over the total amount of retirement annuity payments made to the member. The minimum payment is \$500.

#### 10. NONOCCUPATIONAL DISABILITY BENEFITS

#### A. Qualification and Amount of Payment

Available to any member who has established at least 18 months of creditable service and who has been granted a disability leave of absence by the employing agency. The benefit is 50% of final average compensation and credit to the member's account of service and contributions. It begins on the 31st day of absence from service on account of disability (including any periods for which sick pay was received).

If the member has Social Security coverage as a state employee, the benefit payable by the System is reduced by the amount of any disability or retirement payment to which he is entitled under Social Security.

#### **B.** Duration of Payment

The member is eligible for the monthly benefit until the occurrence of any of the following events: I. Disability ceases;

- 2. Resumption of gainful employment;
- Payments are made for a period of time equal to one-half of the service credit established as of the date disability began;
- 4. Attainment of age 65, if benefit commenced prior to the attainment of age 60;
- 5. The fifth anniversary of the effective date of the benefit if the benefit commenced on or after the attainment of age 60;
- 6. Death of the member.

#### C. Increase in Benefit

The Nonoccupational Disability benefit shall be increased by 7% following the fourth anniversary of the benefit and 3% each year thereafter.

#### II. OCCUPATIONAL DISABILITY BENEFIT

# A. Qualification and Amount of Payment

Provided for any member who becomes disabled as the direct result of injury or disease arising out of and in the course of state employment.

The benefit is 75% of final average compensation plus a credit to the member's account of service and contributions. The cash benefit is reduced by any payment received under the Workers' Compensation Act or Workers' Occupational Diseases Act.

#### **B.** Duration of Payment

Monthly benefits are payable until the occurrence of any of the following events:

- I. Disability ceases;
- 2. Resumption of gainful employment;
- Attainment of age 65, if benefit commenced prior to the attainment of age 60;
- The fifth anniversary of the effective date of the benefit if the benefit commenced on or after the attainment of age 60;
- 5. Death of the member.

#### C. Increase in Benefit

The Occupational Disability benefit shall be increased by 7% following the fourth anniversary of the benefit and 3% each year thereafter.

#### 12. TEMPORARY DISABILITY BENEFIT

# A. Qualification and Amount of Payment

Available to any member who becomes disabled, has established at least 18 months of creditable service, has been denied benefits under the Workers' Compensation Act or the Workers' Occupational Diseases Act, or had benefits terminated, and has filed an appeal with the Industrial Commission of Illinois. The benefit is 50% of final average compensation plus credit to the member's account of service and contributions.

The benefit shall begin to accrue on the 31st day of absence from service and shall be payable upon the expiration of 31 days from the day the member last received compensation.

If the member has Social Security coverage as a state employee, the benefit payable by the System is reduced by the amount of any disability or, if age 65, any retirement payment to which he is eligible under Social Security.

#### **B.** Duration of Payment

The member is eligible for the monthly benefit until the occurrence of any of the following events:

- I. Disability ceases;
- 2. Resumption of gainful employment;
- Payments are made for a period of time equal to one-half of the service credit established as of the date disability began;
- Attainment of age 65, if the benefit commenced prior to the attainment of age 60;
- The fifth anniversary of the effective date of the benefit if the benefit commenced on or after the attainment of age 60;
- 6. Death of the member;
- Benefits are paid or awarded under the Workers' Compensation Act or the Workers' Occupational Diseases Act.

#### **13. SEPARATION BENEFITS**

Upon termination of state employment by resignation, discharge, dismissal or layoff, a member may obtain a refund of the contributions made to the System, excluding interest. The member must be off the payroll for 14 days to be eligible for a refund. By accepting a refund, a member forfeits all accrued rights and benefits in the System for himself and his beneficiaries.

# LEGISLATIVE AMENDMENTS

Amendments with an effective date during, or having a significant impact on, Fiscal Year 2003:

House Bill 2671 (P.A. 92-0566, effective June 25, 2002) provided for an early retirement incentive (ERI) to certain State Employees who terminate before December 31,2002 (or April 30, 2003 for certain cases). The ERI allowed for purchase of up to five years of age and service enhancement, and removes the early retirement reduction between ages 55 and 60. The increase in the unfunded actuarial accrued liability (UAAL) due to the ERI will be amortized over ten years, at 8.5% on a level dollar basis. The total increase in liabilities due to the ERI is \$2,453,083,481. The state's portion of the liability is the total liability less employee contributions for the ERI.As of June 30, 2003, employees have contributed \$81,910,387 towards the cost of the ERI. The valuation assumes an additional \$68,089,613 in employee ERI contributions will be made after June 30,2003. The net increase in liabilities due to the ERI is \$2,303,083,481 resulting in an annual payment of \$380,282,784.

House Bill 2660 (P.A. 93-0002, effective April 7, 2003) provided for the sale of \$10 Billion in general obligation bonds (GOB). The net proceeds are to be allocated to each of the statewide systems. The allocation is based on the system's relative portion of the total unfunded liability. Beginning in FY 2005 and continuing through the life of this GOB program, the state contribution to each system shall not exceed the contribution which would have been appropriated had the GOB program not been effected, reduced by the total debt service for that year, including principal and interest, for that system's portion of the proceeds.

### **NEW LEGISLATION**

There were no amendments with an effective date subsequent to June 30, 2003, affecting the operation of the System, as of the date this report went to print.

# Legislative Section

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