

Public Employee Retirement System of Idaho A Component Unit of the State of Idaho

2008 Comprehensive Annual Financial Report As of and for Fiscal Year Ended June 30, 2008

PERSI

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Comprehensive Annual Financial Report As of and for Fiscal Year Ended June 30, 2008

This 2008 Comprehensive Annual Financial Report was prepared by:

Financial: James E. Monroe, CPA, Financial Officer Debbie Buck, CGFM, Senior Accountant Cecile McMonigle, Portfolio Accountant

Investments: Robert M. Maynard, Chief Investment Officer Richelle Sugiyama, Investment Officer

Administration: Patrice A. Perow, Public Information Officer

Thanks and appreciation to everyone who provided accurate, timely information for this report. Photos courtesy of the Idaho Department of Tourism.

Public Employee Retirement System of Idaho

DEDICATION



More than two decades of leadership are coming to a close as Executive Director Alan Winkle retires on December 31, 2008. During his tenure, Mr. Winkle laid out a vision for PERSI and provided the guidance necessary to make it one of the most highly respected retirement systems in the country. His retirement system expertise is unsurpassed and his dedication to service excellence unparalleled. Mr. Winkle has led PERSI for 22 years with passion and integrity. He is held in high regard by PERSI members and staff as well as by legislators and retirement administrators from across the country. So PERSI proudly dedicates its 2008 annual report to Alan Winkle. He will be missed.





INTRODUCTORY SECTION

- 1 PERSI Mission Statement, Core Values, and Fiduciary Duty of Loyalty
- 2 PERSI Retirement Board and Executive Staff
- 3 Professional Consultants
- 4 Certificate of Achievement for Excellence in Financial Reporting
- 5 Public Pension Standards Award
- 6 Organizational Structure
- 7 Plan Summary
- 11 Letter of Transmittal

FINANCIAL SECTION

- 18 Independent Auditors' Report
- 20 Management's Discussion and Analysis
- Basic Financial Statements as of and for Fiscal Year Ended June 30, 2008
 - 27 Statements of Plan Net Assets Pension Trust Funds and Other Trust Funds
 - 29 Statements of Changes in Plan Net Assets Pension Trust Funds and Other Trust Funds
 - 31 Notes to Financial Statements
- **Required Supplementary Information**
 - 49 Schedules of Funding Progress PERSI and Firefighters' Retirement Fund
 - 50 Schedules of Employer Contributions PERSI and Firefighters' Retirement Fund
 - 51 Notes to Required Supplementary Information

Additional Supplementary Information

- 53 Schedule of Investment Expenses
- 55 Schedule of Administrative Expenses
- 56 Independent Auditors' Report on Internal Control and Compliance

INVESTMENT SECTION

- 58 Report on Investment Activity
- 63 Investment Summary
- 64 Schedule of Investments by Account
- 66 Investment Results
- 68 Schedule of Investment Income for the Last Six Years
- 68 List of Largest Assets Held
- 69 Schedules of Fees and Commissions
- 71 Statement of Investment Policy and Guidelines
- 81 Strategic Asset Allocation

ACTUARIAL SECTION

- 84 Certification Letter PERSI
- 88 Summary of Actuarial Assumptions and Methods PERSI
- 92 Actuarial Schedules PERSI

STATISTICAL SECTION

- 103 Table 1 Schedule of Membership Distribution by Group
- 104 Table 2 Schedule of Changes in Membership
- 104 Table 3 Schedules of Retired Members by Type of Benefit
- 106 Table 4 Schedules of Average Benefit Payments
- 109 Table 5 Schedules of Benefit Expenses by Type
- 110 Table 6 Schedule of Historical Cost-of-Living Adjustments
- 112 Table 7 Schedule of Changes in Net Assets
- 114 Table 8 Schedule of Principal Participating Employers
- 115 Table 9 Schedule of Public Entities Participating in PERSI



Helping Idaho public employees build a secure retirement.

Section troductory



PERSI MISSION STATEMENT

To provide members and their beneficiaries with reliable, secure, long-term retirement, survivor and disability benefits as specified by law.

To assist our members in planning a secure retirement by providing high quality, friendly service, and retirement education and information.

CORE VALUES

In our interactions with members, employers, internal staff and oversight agencies; in the tasks and activities we undertake; indeed, in everything we do, PERSI is guided by a set of core values and beliefs:

- Our fiduciary responsibility always comes first.
- We treat everyone with honesty, consistency, and respect.
- We are dedicated to providing outstanding service to all PERSI members.
- All actions are transparent and open to scrutiny.
- We are committed to support the PERSI team by providing a rewarding work environment and professional development in order to foster excellence in customer service.

FIDUCIARY DUTY OF LOYALTY

The primary duty of the Retirement Board and PERSI staff, as fiduciaries, is that of loyalty, or acting with an "eye single" to the interests of the beneficiaries. PERSI is required by law to make all its decisions solely in the interest of the beneficiaries and to avoid, at all costs, serving the interests of any other party not a beneficiary of the system.



C.L. "Butch" Otter, Governor, State of Idaho

RETIREMENT BOARD



Jody B. Olson, Chairman Term expires July 1, 2012



Jeff Cilek Term expires July 1, 2010



William "Bill" Deal Term expires July 1, 2013



Clifford T. Hayes Term expires July 1, 2009



J. Kirk Sullivan Term expires July 1, 2011

PERSI EXECUTIVE STAFF

Donald D. Drum, Executive Director Alan H. Winkle, Retiring Executive Director Robert M. Maynard, Chief Investment Officer Joanna Guilfoy, Deputy Attorney General James E. Monroe, Financial Officer Judy Aitken, Answer Center Manager Susan Shaw, Processing Center Manager Patrice Perow, Public Information Officer Carol Boylan, Information Technology Manager Diane Kaiser, Employer Service Center and Defined Contribution Manager



PROFESSIONAL CONSULTANTS

Actuary:	Milliman, Inc., Seattle, WA
Auditor:	Deloitte & Touche LLP, Boise, ID Eide Bailly, LLP, Boise, ID
Medical:	Sedgwick CMS, Memphis, TN
Investment:	Callan Associates, Inc., San Francisco, CA CS Capital Management, Inc., Atlanta, GA Capmark Finance, Inc., San Francisco, CA Hamilton Lane Advisors, LLC, Philadelphia, PA
Legal:	Foster, Pepper & Shefelman PLLC, Seattle, WA Whiteford, Taylor & Presto, LLP, Baltimore, MD
Other:	ACS HR Solutions, LLC, Woburn MA Mellon Transition Management Services, San Francisco, CA
Investment Custodians:	The Bank of New York Mellon, Pittsburgh, PA Wells Fargo Bank of Idaho, Boise, ID

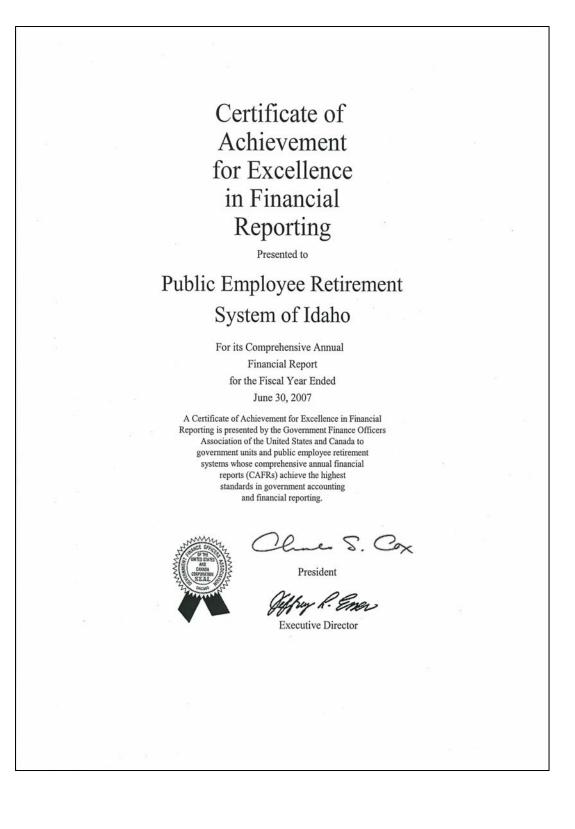
Investment Managers:

Adelante Capital Management LLC, Berkeley, CA Apollo Management, LP, Purchase, NY Baring America Asset Management, Inc., Boston, MA Blackstone Capital Partners, LP, New York, NY Brandes Investment Partners, LP, San Diego, CA Bridgepoint Capital LTD, London Capital Guardian Trust Company, Brea, CA Cascade Affordable Housing, Seattle, WA Cerberus Institutional Investors LP, New York, NY Chisholm Partners, LP, Providence, RI Clearwater Advisors LLC, Boise, ID CVC European Equity Partners, LP, London D.B. Fitzpatrick & Co., Inc., Boise, ID Donald Smith & Co., Inc., New York, NY Epic Venture Fund IV LLC, Salt Lake City, UT Enhanced Equity, LP, New York, NY First Reserve XI LP., Greenwich, CT Fortis Investments, Boston, MA Frazier Technology Ventures, LP, Seattle, WA Furman Selz Investors, LP, New York, NY Galen Partners, LP, New York, NY Genesis Asset Managers, Ltd., London Goense Bounds & Partners, LP, Lake Forest, IL Gores Capital Partners, LP, Los Angeles, CA Green Equity Investors, LP, Los Angeles, CA Hamilton Lane Co-Investment Fund, LP, Baja Cynwyd, PA Hamilton Lane Secondary Fund, LLC, Baja Cynwyd, PA Harvest Partners, Inc., LP, New York, NY Highway 12 Venture Fund, LP, Boise, ID Ida-West Energy Fund LLC, Boise, ID JH Whitney & Co., LLC, New Canaan, CT

KKR 2006 Fund, New York, NY Kohlberg & Co., LLC, Mt. Kisko, NY Koll Company, LLC, Newport Beach, CA Koll/PER, LLC, Newport Beach, CA Lindsay Goldberg & Bessemer, New York, NY Littlejohn Fund, LP, Greenwich, CT McCown DeLeeuw & Co., LP, Menlo Park, CA Mellon Capital Management, San Francisco, CA Mondrian Investment Partners, Ltd., London Mountain Pacific Investment Advisers, Inc., Boise, ID Nautic Partners, LLC, Providence, RI Newbridge Asia, LP, Ft. Worth, TX Oaktree Capital Management, LLC, Los Angeles, CA Olympic IDA Fund, LLC, Los Angeles, CA Pareto Partners, LLC, London Peregrine Capital Management, Inc., Minneapolis, MN Providence Equity Partners, LP, Providence, RI Prudential Investment Management LLC, Newark, NJ Pyramis Global Advisors, Boston, MA Sanford C. Bernstein & Co. LLC, New York, NY Saugatuck Capital Company, LP, Stamford, CT State Street Global Advisors, Boston, MA T3 Partners, LP, Fort Worth, TX TCW Asset Management Co., Los Angeles, CA Thomas H. Lee Equity Fund, LP, Boston, MA TPG Partners, LP, Fort Worth, TX Tukman Capital Management, Inc., Larkspur, CA W. Capital Partners, LP, New York, NY Western Asset Management Co., Pasadena, CA Zesiger Capital Group LLC, New York, N

More specific information on the above-mentioned investment professionals can be found on pages 64 through 67 in the Investment Section of this report.









Public Pension Coordinating Council

PUBLIC PENSION STANDARDS AWARD For Funding and Administration 2008

Presented to

Public Employee Retirement System of Idaho

In recognition of meeting professional standards for plan funding and administration as set forth in the Public Pension Standards.

Presented by the Public Pension Coordinating Council, a confederation of

National Association of State Retirement Administrators (NASRA) National Conference on Public Employee Retirement Systems (NCPERS) National Council on Teacher Retirement (NCTR)

alan Hulinple

Alan H. Winkle Program Administrator



Organizational Chart

Retirement Board

Donald Drum Executive Director	Open Deputy Director Larry Sweat Technical Writer	Joanne Guilfoy Deputy Attorney General	Cheri Campbell Management Assistant			
Robert M. Maynard Chief Investment Officer	Richelle Sugiyama Investment Officer	Rose Marie Sawicki Administrative Assistant 1	Investment Managers See Investment Section for a	rs ion for a list of managers - pp 64-65		
James E. Monroe Financial Officer	Debbie Buck Senior Accountant Cecile McMonigle Portfolio Accountant Tess Myers Administrative Assistant 1	JoAnne Dieffenbach Financial Technician Sharon Simon Financial Support Technician	Diane Kaiser ESC/DC Plan Manager Alice Brown Financial Technician Steve Jones Financial Technician Linda Whitney Financial Technician	Alan Roberts Financial Technician Pam Fowers Financial Technician Barbara Weirick Financial Technician		
Carol Boylan Information Technology Manager	Nancy Fauver IT Database Analyst Dotty Cluck Customer Service Rep. Vacant IT Information System Tech Sr.	Joy Fereday IT Programmer Analyst Sr. Vacant IT Program System Specialist	Ryan Evey IT Programmer Analyst Sr. Stacy Parr Web Developer	Tim Thuis IT Production Specialist Randy Graybeal IT Network Analyst		
Judy Aitken Answer Center Manager	Kimberlee Hall PAC Supervisor Kari Caven Retirement Specialist Catherine Atchison Retirement Specialist Frank Dye Retirement Specialist Graydon Wood Training Specialist	Melody Hodges Retirement Specialist Lisa Conn Retirement Specialist Lisa Mabe Retirement Specialist Jami Davis Administrative Assistant 1 Mike Mitchell Training Specialist	Kathi Kaufman Customer Service Rep. 2 Roberta Rice Customer Service Rep. 2 Lynne Yowell Customer Service Rep. 2 Austin Haro Customer Service Rep. 2	Denice Desilet Customer Service Rep. 2 Gerry Sjol Customer Service Rep. 2 Kattianna Rouse Customer Service Rep. 2		
Susan Shaw Processing Center Manager	Penny Walls Retirement Specialist Julisa Adams Retirement Specialist Susan Strouth Retirement Specialist Lynn Duncan Retirement Specialist	Shasta Luper Retirement Specialist Jennifer Whitley Retirement Specialist Marian Van Gerpen Technical Records Specialist 1 Lenna Strohmeyer Technical Records Specialist 1	Heidi Andrade Technical Records Specialist 1 Karen Miller Technical Records Specialist 1 Kay Prince Technical Records Specialist 1 Cathy Andrews Imaging Specialist			
Patrice Perow Public Information Officer	Betsy Griffith Administrative Assistant 1					
Project Coordinator Vacant Position						



THE SYSTEM

The Public Employee Retirement System of Idaho (the System) is the administrator of six fiduciary funds including two defined benefit retirement plans, the Public Employee Retirement Fund Base Plan (PERSI Base Plan) and the Firefighters' Retirement Fund (FRF); two defined contribution plans, the Public Employee Retirement Fund Choice Plan 401(k) and 414(k) (PERSI Choice Plans); and two Sick Leave Insurance Reserve Trust Funds – one for state employers and one for school district employers.

The Retirement Board consists of five members, each appointed by the Governor to fulfill a 5-year term. The Board meets monthly to conduct System business, usually on the fourth Tuesday of each month at 8:30 a.m. at PERSI's office in Boise.

Administrative expenditures consisting of the personnel costs, operating expenditures, and capital outlay necessary to operate the System are limited to those approved and appropriated by the Legislature for that purpose. In Fiscal Year 2008 (FY08), these costs totaled \$5,984,571, including \$196,360 in depreciation, which is not a cash expenditure and, therefore, not appropriated.

The majority of the System's 63 staff works in the headquarters office at 607 North 8th Street, Boise, Idaho. There are two staff members in the Coeur d' Alene office, and three in the Pocatello office. The Executive Director and investment personnel are exempt positions appointed by the Retirement Board to serve at its pleasure. The Deputy Director and Public Information Officer are exempt positions serving under the Executive Director. The Deputy Attorney General is assigned to PERSI by the Office of the Attorney General. All other staff members serve under statutes and personnel rules governing classified state service.

The System staff oversees the investment of the trust corpus and new contributions with professional investment managers and funding agents. The Retirement Board maintains fiduciary responsibility for investment policy, asset allocation, and the selection of individual investment managers as discussed in the Investment Section.

SUMMARY OF PLAN PROVISIONS

DEFINED BENEFIT "BASE PLAN" PROVISIONS

Note: The items in parentheses are the provisions applicable to members designated as either PERSI firefighters or as PERSI police officer members for retirement purposes.

MEMBER CONTRIBUTION RATE

The employee contribution rate is set by statute at 60% (72%) of the employer rate. As of June 30, 2008, it was 6.23% (7.65%).

EMPLOYER CONTRIBUTION RATE

The employer contribution rate set by the Retirement Board was 10.39% (10.73%) as of June 30, 2008.

SERVICE RETIREMENT

ELIGIBILITY

Five years of service and age 65 (60, or between 60 and 65, depending on the ratio of police officer/firefighter service to total credited service).

AMOUNT OF ALLOWANCE

For each year of credited service, the monthly service retirement allowance as of June 30, 2008, was 2% (2.3%) of the monthly average salary of the member's highest 42 consecutive months.



MINIMUM MONTHLY BENEFIT ALLOWANCE

Until February 28, 2008: for each year of service, the monthly minimum benefit allowance was \$22.54 (\$27.05) to a maximum of the member's accrued benefit. Effective March 1, 2008, the monthly minimum benefit allowance was \$22.99 (\$27.59).

NORMAL FORM

Regular retirement allowance for retiree's life only, plus a lump sum death benefit if the retiree dies before allowances are paid, total accumulated employee contributions and interest.

OPTIONAL FORMS

Retirees may also choose 50% or 100% contingent annuitant options as well as Social Security "bridge" options. These are actuarial equivalents of the normal form based on the mortality and interest assumptions adopted by the Retirement Board. The allowance is payable for the life of the retiree and designated contingent annuitant.

EARLY RETIREMENT

ELIGIBILITY

Five years of service and age 55 (50, or between 50 and 55, depending on the ratio of police officer/firefighter service to total credited service).

AMOUNT OF ALLOWANCE

Unreduced accrued service retirement allowance if age plus service, upon separation from employment, total 90 (80, or between 80 and 90, depending on the ratio of police officer/firefighter service to total credited service); otherwise, the accrued service retirement allowance is reduced 3% for each of the first 5 years by which the early retirement date precedes the date the member would be eligible to receive the unreduced benefit, and by 5.75% for each additional year to a maximum of a second 5 years. The unreduced benefit entitlement may be either at the service retirement eligibility date or the date eligible for the rule of 90(80).

FORMS

Regular retirement allowance; contingent annuitant allowances for the life of the retiree and a designated contingent annuitant; Social Security level income option for the life of the retiree only or for the life of the retiree and designated survivor.

DISABILITY RETIREMENT

ELIGIBILITY

Active members must have 5 years of service, be unable to perform work of *any* kind, and be expected to remain disabled for life. They are eligible from first day on the job if the disability is due to occupational causes.

AMOUNT OF ALLOWANCE

Projected service retirement allowance based on the highest 42 consecutive month average salary at the time of disability. The benefit is calculated using the accrued service at the time of disability plus the service which would have accrued through service retirement age had the disability not occurred. If a member has less than 360 months of service as of the date he is eligible for disability retirement, he will be given credit for the months of service he would have



earned from the date of disability to the date he would have reached Service Retirement Age (65 for general members/62 for police and firefighters) had he not become disabled (360 months of credited service maximum). In other words, PERSI will give members up to 30 years of credit or to Service Retirement Age, whichever comes first. Monthly allowance is payable after all temporary compensation ceases and is offset by the amount payable as income benefit under worker's compensation law, except when offset by Social Security.

NORMAL FORM

Regular retirement allowance to normal service retirement age when retirement benefit changes to service retirement allowance with its optional forms available.

DEATH BENEFITS

AFTER RETIREMENT

Under the normal form of the retirement allowance, a Social Security adjustment option, or a disability retirement, the balance, if any, of the member's accumulated contributions and interest at retirement over all payments received is paid to the beneficiary in a lump sum. In the case of a disability retirement, the beneficiary may waive the lump sum if the retiree is married so that the spouse will receive a lifetime monthly allowance, or the beneficiary may take a lump-sum payment of two times the amount in the member's account at the time of disability retirement minus any amount paid. Under the contingent annuitant options, the designated annuitant receives a lifetime monthly benefit following the member's death. If the survivor dies before the balance of the member's accumulated contributions and interest has been paid, the balance will be paid to the beneficiary in a lump sum. If the member's designated contingent annuitant predeceases him/her, the member's allowance will be recalculated to a single life payment.

BEFORE RETIREMENT

- 1 Non-vested Members: Beneficiary receives a lump sum payment of the member's accumulated contributions plus interest.
- 2 Vested Members:
 - a Beneficiary receives a lump sum payment of two times the member's accumulated contributions plus interest.
 - b If the member is married, and the spouse is the sole beneficiary, the spouse may select a lump sum payment or a lifetime monthly benefit.
 - c If the member is married, but the spouse is not the sole beneficiary, the beneficiary may waive the lump sum, in which case, a lifetime monthly benefit is available to the surviving spouse.
- 3 A \$100,000 death benefit for duty-related deaths for police officers/firefighters became effective July 1, 2003.

SEPARATION BENEFIT

Accumulated member contributions with regular interest is payable upon becoming an inactive member separated from eligible employment. The Regular Interest Rate in effect for FY08 was 11.69% per year compounded monthly from July 1, 2007 through December 31, 2007, and 19.46% from January 1, 2008 through June 30, 2008.



POSTRETIREMENT ADJUSTMENTS

An annual postretirement adjustment based on and limited by a cost-of-living factor reflecting the changes in the Consumer Price Index (CPI) is effective in March each year. If the CPI change from August of the previous year to August of the second previous year is 1% or more, a 1% mandatory adjustment is made. The Board may authorize additional discretionary adjustments based on the CPI increase (up to a total maximum annual COLA of 6% or the CPI rate, whichever is lower) if it determines that the System can do so and still maintain an appropriately funded position as required by Idaho Code Section 59-1355(1). Adjustments in excess of the 1% authorized by the Board must be reported to the Legislature. If the Legislature has not acted by the 45th day of the legislative session, the COLA becomes effective March 1 of each year.

The Board is also authorized to award postretirement adjustments for prior years in which the actual amount of adjustment was less than the CPI for those years. If the CPI change is downward, in no event will any benefit be reduced below its initial amount.

The COLA authorized and implemented March 1, 2008, was 2%.





November 17, 2008

Governor C.L. "Butch" Otter

Retirement Board Jody B. Olson, Chairman Jeff Cilek William W. Deal Clifford T. Hayes J. Kirk Sullivan

> Executive Director Alan H. Winkle

PHONES

Answer Center 208-334-3365 Fax 208-334-3805 Toll-free:1-800-451-8228

> Employer Service Center 1-866-8887-9525

Mailing Address P.O. Box 83720 Boise, ID 83720-0078

BOISE 607 North 8th Street Boise, ID 83702-5518

POCATELLO

850 East Center, Ste. "D" Pocatello, ID 83201

COEUR D' ALENE

2005 Ironwood Pkwy. Coeur d' Alene, ID 83814

Choice Plan Record Keeper 1-866-437-3774 Dear Governor Otter, Legislators, and Members of the Retirement System:

We are pleased to present to you the Public Employee Retirement System of Idaho (the System) comprehensive annual financial report, for the fiscal year ended June 30, 2008 (FY08). This financial report is a historical perspective of benefits, services, and fiscal activities of the System. Included is a summary of our actuarial valuations, an independent auditors' report, an investment summary, and a statistical section.

Generally accepted accounting principles require management to provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The System's MD&A can be found immediately following the independent auditors' report.

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to PERSI for its comprehensive annual financial report for the fiscal year ended June 30, 2007. This was the 17th consecutive year PERSI has achieved this prestigious award. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.

For the 6th consecutive year, PERSI has been awarded the Public Pension Coordinating Council Standards Award. This award signifies that PERSI complies with the standard benchmarks for public defined benefit systems in the United States. The standards require a high level for the following: comprehensive benefit program, funding adequacy, accepted actuarial and audit practices, investment policy and evaluation, and member communications. This award is given to only 50 to 60 public retirement systems each year.

This Letter of Transmittal is intended to serve as an overview of the System and to convey information on the topics that follow.



PLAN HISTORY

The Public Employment Retirement System of Idaho (PERSI) was created by the Thirty-seventh Legislature, Regular Session of 1963 with funding effective July 1, 1965. It is a tax qualified, defined benefit system to which both the member and the employer contribute. Participation in the System is mandatory for eligible state and school district employees and available to other public employers and their employees on a contractual basis.

When the Teachers Retirement System of Idaho was abolished, members of that system were integrated into PERSI, and all other eligible school district employees became PERSI members effective July 1, 1967.

Legislative amendments since 1965 have made it possible for municipal police officer retirement funds to merge with the System, and two of the five police officer systems have since merged. The other three are being phased out, and police officers hired since 1969 have become PERSI members.

Legislation in 1979 mandated the Firefighters' Retirement Fund be administered by PERSI effective October 1, 1980. Paid firefighters who were members of the original system retained their original benefit entitlement, while paid firefighters hired after October 1, 1980, were entitled to PERSI benefits. An actuarial valuation of the firefighter member benefit entitlement is conducted at least every other year, separate from the annual PERSI valuation.

In January 2001, PERSI implemented a "Gain Sharing" program as a way to distribute \$155 million in excess investment earnings back to our active members, retirees, and employer members. Retirees received their gain sharing as a "13th check." Employers received their share as a contribution "holiday." Some 53,000 eligible active members received their portion as deposits into newly created defined contribution (DC) accounts. This new plan, called the PERSI "Choice" Plan, supplemented PERSI's traditional Defined Benefit (DB) "Base" Plan. It allowed employees for the first time to actively participate in saving for their retirement.

The Choice Plan is somewhat unique in the public sector. PERSI obtained permission from the Internal Revenue Service to expand a grandfathered State 401(k) to our members statewide. While some public employees were familiar with 457 or 403(b) plans, a 401(k) was something new to them. Many of our members had never had the opportunity to make such pre-tax voluntary contributions.

SERVICES PROVIDED

The ability of the System to serve both employee and employer members at the local level through the Boise, Pocatello, and Coeur d' Alene offices remains a key factor for efficient administration. The merging of other retirement systems with PERSI, plus statutory amendments over the years, have produced both multiple and diverse member benefit entitlements and administrative requirements. These can best be analyzed and explained to the members through personal contact with knowledgeable System staff members.

In its 43rd year of operation, the System continued a wide range of services to both employee and employer members. Members may visit the PERSI Web site, call, email, or visit one of the three offices for personal information and assistance regarding credited service, account balances, eligibility, benefit options and amounts, and other retirement matters.

Members receive advance notice of service retirement qualification and are provided with estimates of monthly allowances. They also receive information regarding the availability of alternate forms of retirement payments. Retirement applications are processed in a timely fashion, and monthly payments are made promptly. Direct deposit of benefit payments is available to retired members as is withholding for income tax, medical insurance, or other purposes.



System retirees are provided notices whenever their net benefit amount changes. This notice gives retirees a list of their itemized deductions from their gross benefit. Retirees may also access the past 24 monthly notices on the PERSI secure web site, as well as past 1099 tax statements.

Separation and death benefits are paid in an orderly manner and as rapidly as possible. In some instances payments are expedited to avoid placing a financial hardship on a member. Employee contributions and earned interest are posted to individual member accounts each month, and an annual statement is provided to each member confirming their average monthly salary, credited service, contributions, and earned interest. In addition, a report of benefits accrued to date is provided along with an estimate of benefits projected ahead to various retirement ages.

PERSI's employer units are responsible for reporting and handling retirement transactions and activities. They are provided regular training and assistance through monthly newsletters, annual employer training sessions throughout the State, and personal contacts by field service personnel, as needed. Employer records and reporting procedures are reviewed each year for accuracy and compliance with statutory provisions.

Upon request, public employers interested in affiliation with the System are counseled and provided with information regarding employee benefits, cost, and procedures associated with joining. Conversely, employers considering withdrawal are provided information and employee benefit projections to enable them to make an informed decision.

Preretirement and financial planning workshops, offered on a regular basis throughout the State, cover financial planning, budgeting, investment basics, Social Security, and System benefits.

EMPLOYEE AND EMPLOYER MEMBERSHIP

During FY 2008, the number of active PERSI members increased from 65,800 to 66,765. The number of retired members or annuitants receiving monthly allowances increased from 29,619 to 30,912. The number of inactive members who have not been paid a separation benefit increased from 22,690 to 23,712. Of these inactive members, 10,083 have achieved vested eligibility. Total membership in PERSI increased from 118,109 to 121,389 during the fiscal year. There are currently 706 public employers in Idaho who are PERSI members. Participating employers are listed in the Statistical Section of this report.

MANAGEMENT RESPONSIBILITY

The System's management is responsible for the complete and fair presentation of the data and the accompanying disclosures in this report. The financial statements and supplemental schedules included in this report have been prepared in accordance with generally accepted accounting principles for governmental accounting and reporting as pronounced or adopted by the Governmental Accounting Standards Board.

INDEPENDENT AUDIT

The System is audited annually, and for the fiscal year ended June 30, 2008, the audit was conducted by Eide Bailly, LLP, an independent firm of Certified Public Accountants. Refer to the Independent Auditors' Report for the opinion.

INTERNAL ACCOUNTING CONTROL

As an agency of the State of Idaho, the System's administrative expenses are subject to the State's budget controls. Management is responsible for maintaining a system of internal accounting control designed to provide reasonable assurance transactions are executed in accordance with management's general or specific authorization and are recorded as needed to maintain accountability for assets to permit



preparation of financial statements. Internal control procedures have been established, and a budget report is prepared for the Board. We believe the internal controls in effect during FY 2008 adequately safeguard the assets and provide reasonable assurance regarding the proper recording of financial transactions.

FINANCIAL HIGHLIGHTS

Collection of employer and employee contributions, as well as income and gains from investments, provides the reserves necessary to finance retirement benefits. These income sources totaled \$(42,271,586) for all pension funds during the fiscal year ended June 30, 2008.

ADDITIONS: Contributions	\$ 519,875,892
INVESTMENT INCOME: Net Appreciation in Fair Value of Investments Interest, Dividends and Other Investment Income Less: Investment Expenses Net Investment Income OTHER INCOME	(853,679,206) 340,572,633 <u>(49,284,067)</u> (562,390,640) <u>243,162</u>
Total Additions	<u>\$(42,271,586)</u>

The payment of benefits is the primary expense of a retirement system. The payments, together with the expenses to administer the Plan, constitute the total expenses of the System. Expenses for FY 2008 are as follows:

DEDUCTIONS:	
Benefits and Refunds	\$ 515,474,982
Administrative Expenses	5,984,570
Transfers/Rollovers Out	<u>7,273,051</u>
Total Deductions	<u>\$ 528,732,603</u>

Contributions and expenses continue to increase at a predictable rate.

ACTUARIAL PRESENT VALUE OF FUTURE BENEFITS

Future benefits include all benefits estimated to be payable to plan members (retirees and beneficiaries, terminated employees entitled to benefits but not yet receiving them, and current active members) as a result of their service through the valuation date and their expected future salary. The actuarial present value of future benefits as of the valuation date is the present value of the cost to finance benefits payable in the future, discounted to reflect the expected effects of the time value (present value) of money and the probabilities of payment. Simply put, it is the amount that would have to be invested on the valuation date so the amount invested plus investment earnings will provide sufficient assets to pay total future benefits when due.

The actuarial present value was calculated as part of an actuarial valuation at July 1, 2008. Significant actuarial assumptions used include: an investment return rate of present and future assets of 7.75% compounded annually, (7.25% plus 0.50% for expenses); projected salary increases of 4.50% per year compounded annually, attributable to general wage increases; additional projected salary increases attributable to seniority/merit, up to 6.70% per year, depending on service and employee classification, and; 1.00% per year attributable to postretirement benefit increases.



At June 30, 2008, the unfunded actuarial liability on a current contribution basis was as follows:

Unfunded Actuarial Liability on Current Contribution Basis (in millions):

	Valuation Date: Benefit Date:	July 1, 2008 July 1, 2008
A.	Actuarial Present Value of All Future Benefits for Contributing Members, Former Contributing Members and Their Survivors	\$ 14,745.4
В.	Actuarial Present Value of Total Future Normal Costs for Present Members	\$ 3,533.6
C.	Actuarial Liability [A - B]	\$ 11,211.8
D.	ORP Contributions	\$ 60.9
E.	Actuarial Liability Funded by PERSI Contributions [C-D]	\$ 11,150.9
F.	Actuarial Value of Assets Available for Benefits	\$ 10,402.0*
G.	Unfunded Actuarial Liability (funding excess) [E-F]	\$ 748.9
Н.	Amortization Period on Valuation Date, Based on Contribution Rate Established as of Benefit Date	15.6 years
I.	Funded Ratio [F/E]	93.3%**

- * The total available assets are \$10,695.2 million, but are reduced by \$293.2 million for assets used in plan operations and funds earmarked to provide excess benefits to former members of the Firefighters' Retirement Fund and the Idaho Falls Police Retirement Fund.
- ** The Funded Ratio of 93.3% does not include the 2009 COLA. At the time of print, the Board decision on the COLA had not been made. If the full COLA calculated to be 5.4% is implemented, the Funded Ratio will decrease to 91.5% and amortization period increases to 21.9 years.

ECONOMIC CONSIDERATIONS

The System operates within a dynamic economic environment, as do all investment funds. The objective of the Retirement Board is to minimize the effect of these external influences, where possible, by diversifying among a broad range of asset classes and investment management styles, both domestically and internationally. Such diversification, combined with prudent management by experienced investment professionals, increases the probability the earnings objective will be achieved. The return for Fiscal Year 2008 was -4.6% net of all expenses, which is greater than 2% of the benchmark.

PERSI is funded on a sound actuarial basis, which protects future benefits for participants. Over the long-term, the Plan's assets should achieve their expected returns. However, short-term shortfalls in earnings targets could occur in unfavorable economic environments and/or unfavorable actuarial experience. As of June 30, 2008 the fund had an amortization period of 15.6 years.



INVESTMENT STRATEGY AND POLICIES

The Retirement Board utilizes and directs agents to provide whatever investment management and custodial functions best achieve the System's investment objectives. The Board establishes asset allocation policy, diversification guidelines, custodial functions including safe-guarding of investments, and other investment restrictions. Each money manager is generally granted full discretion in making investment decisions within their guidelines. The Board, staff, and consultants monitor and evaluate investment results. The Board, in its administration of this System and management of the investment program, is guided by the fiduciary standards in Section 59-1301 of the Idaho Code and the Idaho Uniform Prudent Investor Act, in Sections 68-501 through 68-514 of the Idaho Code and is empowered in its sole discretion to limit, control, and designate the types, kinds, and amounts of investments.

PERSI's total fund return was -4.6% net of investment expenses for Fiscal Year 2008; due to an overall downturn in the investment market. The policy benchmark return is 7.25%. PERSI continues to rank in the top quartile when compared to our peer universe of other state-wide public pension funds across the country.

The investment mix at fair value as of the end of Fiscal Year 2008 is 54% domestic equity and global equity, 15% international equity, 31 percent fixed income. The System's investment outlook is long term, allowing the portfolio to take advantage of the favorable risk-return characteristics of equities by placing more emphasis on this category. The portfolio is broadly diversified with additional diversification achieved through domestic and international investing. See the Management's Discussion and Analysis and Investment Section of this report for more detailed analysis and information.

FUNDING STATUS

The funding objective of PERSI is to accumulate sufficient assets to ensure funds will be available to meet current and future benefit obligations to participants on a timely basis. If the level of funding is high, the ratio of assets to the actuarial accrued liability is also greater, which means better investment income potential. Each year an independent actuary engaged by PERSI calculates the amount of the annual contribution the plans must make to fully meet their obligations to retired employees. As of June 30, 2008, the PERSI Base Plan has funding of 93.3% of the present value of the projected benefits earned by employees. The closed Firefighters' Retirement Fund remains an actuarially funded plan. For GASB reporting purposes, the Notes to Required Supplemental Schedules on page 53 provides detailed information on each plan's remaining amortization period. The actuarial method for calculating accrued liability for both plans is Entry Age Normal with the objective of maintaining employer contributions approximately level as a percent of member payroll. For a more in-depth discussion of PERSI's funding, see Management's Discussion and Analysis and the Actuarial Section of this report.

MAJOR INITIATIVES

During FY '08, the Education group worked closely with Medicare and Social Security to develop a workshop for active, inactive, and retired members who are nearing eligibility age for these programs. Both Senior Health Insurance Benefit Advisors (SHIBA) and Social Security provided speakers. The surveys from PERSI's internal education program (*Retirement's a Beach*) overwhelming indicate PERSI members need more information on Medicare and Social Security. The goal was to provide a straight-forward program by experts to help PERSI members make informed decisions about Medicare and Social Security, and gain an understanding of how the two programs interact with PERSI.

In the third quarter of FY '08 PERSI began a detailed review and assessment of roles, responsibilities, and training needs, and then created metrics to track workloads and assess work results. PERSI will continue to work in this area through the first quarter of FY '09. The goal will be to clearly identify the effectiveness of previously implemented tracking tools, training needs, and the measurements necessary to assess work unit performance.



This identification and tracking of the new metrics will be a long-term effort involving adding and deleting metrics to determine those that are accurate measures of performance as well as changing the benchmarks to reflect the appropriate level of performance. PERSI also began the process of creating position descriptions so employee skills can be compared to the duties of each position. This will provide an indicator for identifying internal training needs as the organization continues to move the staff from specialists to generalists.

A rebranding effort for the Choice Plan 401(k) got underway this year. Working with Buck Consultants, a subsidiary of ACS (the plan's record keeper), PERSI held focus groups to learn why some members participate in the Choice Plan 401(k) and other members do not. Based on the feedback, PERSI is rebranding the Choice Plan using a new tagline (*It's Your Choice*), and redoing all of the plan's collateral materials to incorporate a more contemporary look. The name of the plan is also being modified to the "Choice 401(k) Plan." The goal is to increase member participation. The new materials are expected to roll out late in the first quarter of FY '09.

In the last several months, PERSI began conducting an assessment of the current and future viability of its information technology systems, staffing, and infrastructure. This assessment is a preparatory phase for developing and adopting a plan that ensures the organization is technologically ready for current and future requirements. As part of the process, PERSI issued an RFI to gather information from IT experts who could conduct an objective assessment of PERSI's existing system and network. Based on the RFI results (and the results of the internal assessment performed by PERSI's IT staff), an assessment of the risk, benefits, and costs associated with implementing new strategies without completely overhauling PERSI's existing system was prepared. Adding enhancements, making modifications, and developing custom software and/or modifying off-the-shelf software will be part of the solution for maintaining the desired efficiencies required to keep pace with today's business needs

ACCOMPLISHMENTS

This financial report of the Public Employee Retirement System of Idaho was prepared by staff under the leadership of the Retirement Board. It is intended to provide complete and reliable information as a basis for making management decisions, as a means of determining compliance with legal provisions, and as a method of determining responsible stewardship for the assets contributed by the members and their employers.

This report is being sent to the Governor, State Legislators, and other interested parties.

Respectfully submitted,

Jody B. Olson, Chairman

Donald D. Drum, Executive Director

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James E. Monroe, Financial Officer



Helping Idaho public employees build a secure retirement.





CPAs & BUSINESS ADVISORS

INDEPENDENT AUDITORS' REPORT

To the Retirement Board **Public Employee Retirement System of Idaho** Boise, Idaho

We have audited the accompanying financial statements of the pension and other trust funds of the Public Employee Retirement System of Idaho (the "System"), a component unit of the State of Idaho, as of and for the year ended June 30, 2008, as listed in the table of contents. These financial statements are the responsibility of the management of the System. Our responsibility is to express an opinion on these financial statements based on our audit. The prior year partial comparative information has been derived from the Public Employee Retirement System of Idaho's financial statements and, in the other auditors' report dated October 26, 2007, they expressed an unqualified opinion on the respective financial statements.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the plan net assets of the pension and other trusts as of June 30, 2008, and the changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 27, 2008, on our consideration of the System's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and other matters. The purpose of that report is to describe the scope of our testing of internal controls over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and important for assessing the results of our audit.

The management's discussion and analysis and required supplementary information is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.



The Introductory Section, Investment Section, Actuarial Section, and Statistical Section listed in the Table of Contents are also presented for the purpose of additional analysis and are not a required part of the basic financial statements of the System. Such additional information has not been subjected to the auditing procedures applied in our audit of the basic financial statements and, accordingly, we express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the System's basic financial statements. The accompanying financial information listed as supplemental schedules in the table of contents is presented for the purpose of additional analysis and is not a required part of the basic financial statements. The schedules have been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, are fairly stated in all material respects when considered in relation to the basic financial statements taken as a whole.

Each Bailly LLP

October 27, 2008 Boise, Idaho

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PUBLIC EMPLOYEE RETIREMENT SYSTEM OF IDAHO

MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2008 (UNAUDITED)

Management is pleased to provide Management's Discussion and Analysis ("MD&A") of the financial activities of the Public Employee Retirement System of Idaho (the "System" or "PERSI") as of and for the year ended June 30, 2008. This overview and analysis is designed to focus on current known facts and activities and resulting changes.

The System administers six fiduciary funds. These consist of two defined benefit pension trust funds – the PERSI Base Plan and the Firefighters' Retirement Fund (FRF), two defined contribution pension trust funds – the PERSI Choice Plan 414(k) and 401(k), and two Sick Leave Insurance Reserve trust funds – State and Schools.

Financial Highlights

• Plan net assets for all pension and other funds administered by the System decreased \$571 million during fiscal year 2008 and increased \$1.9 billion during the fiscal year 2007. The decreases in the Defined Benefit Plans, Choice 414(k) and Sick Leave Fund were primarily due to the overall down turn in the investment market. The increases in the Choice Plan 401(k) were due to new contributions exceeding the unrealized investment costs.

	2008		2007
PERSI Base Plan	\$ (545,083,259)	\$	1,770,966,566
Firefighters' Retirement Fund	(17,518,273)		42,775,512
PERSI Choice Plan 414(k)	(6,153,975)		8,746,822
PERSI Choice Plan 401(k)	20,715,413		62,928,937
Sick Leave Insurance Reserve Fund - State	(8,845,372)		12,967,671
Sick Leave Insurance Reserve Fund - Schools	 (14,118,723)	_	21,360,352
Total increase (decrease) in plan net assets	\$ (571,004,189)	\$	1,919,745,860

 Assets for the two defined benefit plans, the PERSI Base Plan and the FRF, are pooled for investment purposes. For the fiscal years ended June 30, 2008 and 2007, the rate of return net of investment expenses on the pooled investment assets are detailed below (these are planlevel returns). For the defined contribution plans, PERSI Choice Plan 414(k) and 401(k), individual participant returns may vary depending on the investment choices.

	2008	2007
PERSI Defined Benefit Plans	(4.6)%	19.6 %
PERSI Defined Contribution Plans	(5.1)%	17.8 %
Sick Leave Insurance Reserve Fund	(9.7)%	13.7 %



• All of the plans experienced unrealized losses as a result of an overall downturn in the investment market. Net investment income for all of the funds administered by the System for the fiscal years ended June 30, 2008 and 2007, was (\$562 billion) and \$1.9 billion, respectively.

	2008	2007
Net investment income:		
PERSI Base Plan	\$ (503,701,502)	\$ 1,793,984,082
Firefighters' Retirement Fund	(13,244,956)	47,693,912
PERSI Choice Plan 414(k)	(3,113,150)	11,685,145
PERSI Choice Plan 401(k)	(13,453,086)	33,140,785
Sick Leave Insurance Reserve Fund - State	(10,878,863)	10,636,103
Sick Leave Insurance Reserve Fund - Schools	(17,999,083)	17,548,185
Total net investment income	\$ (562,390,640)	\$ 1,914,688,212

• As of June 30, 2008 and 2007, the funding ratio (actuarial value of assets divided by actuarial accrued liability) and amortization period (estimated time to payoff unfunded liability) for the unfunded actuarial liability for the Base Plan is as follows. There was not a valuation completed on the Firefighters' Fund for the year 2008.

	2008 Funding Ratio	Amortization Period	2007 Funding Ratio	Amortization Period
PERSI Base Plan	93.3%	15.6 years	105.5%	N/A
Firefighters' Retirement Fund	N/A	N/A	92.6%	2.3 years

For the PERSI defined benefit plans, deductions for benefits and administrative expenses exceeded contributions and other income by \$45.7 million and \$27.9 million for Fiscal Years 2008 and 2007, respectively. This increase in negative net cash flow is normal for a mature plan and has been included in our long-range actuarial planning. Investment income fills in the gap. These changes combined with investment losses of \$562 million in 2008, decreased the net assets of the defined benefit plans to 10.7 billion. An investment gain of 1.8 million resulted in net assets for the defined benefit plans increasing to 11.3 billion in 2007. For actuarial calculations, the System's actuary uses market value to determine the actuarial value of assets. For the July 1, 2008 and 2007 valuations, the actuarial value of assets for the PERSI Base Plan was \$10.4 billion and \$10.9 billion, respectively. The aggregate actuarial liability for all PERSI Base Plan employers was \$11.2 billion on July 1, 2008. On an actuarial basis, the assets held as of July 1, 2008, fund 93.3% of this liability.

The System's funding objective is to meet long-term benefit obligations through contributions and investment income and provide a reserve against market fluctuations. The funding ratio listed above gives an indication of how well this objective has been met at a specific point in time. The higher the funding ratio, the better the plan is funded. For more detailed information and history of the funding ratio, see the Schedule of Funding Progress on page 49 of this report. The actuarial funding ratio for the two defined benefit plans declined because of investment performance below the actuarial expected rate.

Using the Annual Financial Report

This discussion and analysis is intended to serve as an introduction to the System's financial statements. The financial section is comprised of four components: (1) fund financial statements, (2) notes to financial statements, (3) required supplementary information, and (4) other supplementary schedules.



Fund Financial Statements — There are two financial statements presented for the fiduciary funds. The statement of plan net assets as of June 30, 2008 and 2007 indicates the net assets available to pay future payments and gives a snapshot at a particular point in time. The statement of changes in plan net assets for the years ended June 30, 2008 and 2007 provides a view of the current year's activity. It details the additions and deductions to the individual funds and supports the change to the prior year's ending net asset value on the statement of net assets. All pension fund statements are presented on a full accrual basis and reflect all trust activities, as incurred.

Notes to Financial Statements — The notes provide additional information essential for a full understanding of the data provided in the fund financial statements. The notes to the financial statements can be found on pages 31-46 of this report.

Required Supplementary Information — The required supplementary information consists of Schedules of Funding Progress and Schedules of Employer Contributions and related notes concerning the funding status for the defined benefit pension trust funds. These schedules provide historical trend information, illustrating the changes in the funded status over time.

Other Supplementary Schedules — The additional schedules (Schedule of Investment Expenses and Schedule of Administrative Expenses) are presented for additional analysis.

Comparative Financial Statements

Defined Benefit Pension Trust Funds

The PERSI Base Plan and the Firefighters' Retirement Fund are qualified plans under Internal Revenue Code and provide retirement and disability benefits to the employees of affiliated employers. Benefits are funded by member and employer contributions and by earnings on investments. Assets for these plans are pooled only for investment purposes.

Defined Benefit Pension Trust Funds Net Assets

	As of June 30, 2008	As of June 30, 2007	\$ Change	% Change
Assets:				
Cash and cash equivalents	\$ 2,964,994	\$ 2,695,922	\$ 269,072	10.0 %
Investments sold receivable	978,653,811	1,103,979,386	(125,325,575)	(11.4)%
Other receivables	51,597,217	46,591,254	5,005,963	10.7 %
Investments — at fair value	11,009,984,968	11,505,068,772	(495,083,804)	(4.3)%
Prepaid retiree benefits	37,136,110	34,193,978	2,942,132	8.6 %
Capital assets — net of				
accumulative depreciation	2,550,603	2,690,780	(140,177)	(5.2)%
Total assets	12,082,887,703	12,695,220,092	(612,332,389)	(4.8)%
Liabilities:				
Investments purchased payable	1,375,704,493	1,425,333,383	(49,628,890)	(3.5)%
Benefits and refunds payable	619,616	160,758	458,858	285.4 %
Other liabilities	11,205,902	11,766,727	(560,825)	(4.8)%
Total liabilities	1,387,530,011	1,437,260,868	(49,730,857)	(3.5)%
Net assets available	* /• •••	•		(= 0)0/
for benefits	\$10,695,357,692	\$ 11,257,959,224	<u>\$ (562,601,532)</u>	(5.0)%



The fiscal year ended June 30, 2008, was marked by an overall downturn in the investment market. Liabilities for benefits and refunds payable were higher because of timing of payments and an increase in the amount owed at the end of Fiscal Year 2008. Change in asset values and timing of payments can affect the balance of liabilities at the balance sheet date.

The percent change in Investments Sold Receivable and Investments Purchased Payable fluctuates as the volume of trading activity by the System's professional investment managers' changes. The cash balance change was due to normal fluctuations in operating cash requirements and the timing of transfers to investment managers. Benefits and Refunds Payable fluctuate based on the demand for and timing of contribution refund payments.

Defined Benefit Pension Trust Funds Changes in Net Assets

	Year Ended June 30, 2008	Year Ended June 30, 2007	\$ Change	% Change
Additions:				
Member contributions	\$ 170,733,787	\$ 159,635,748	\$ 11,098,039	7.0 %
Employer contributions	286,277,106	271,620,561	14,656,545	5.4 %
Investment income	(516,946,458)	1,841,677,994	(2,358,624,452)	(128.1)%
Other additions	215,297	238,637	(23,340)	(9.8)%
Total additions	(59,720,268)	2,273,172,940	(2,332,893,208)	(102.6)%
Deductions:				
Benefits and refunds paid	496,975,684	452,750,243	44,225,441	9.8 %
Administrative expenses	5,905,580	6,680,619	(775,039)	(11.6)%
Total deductions	502,881,264	459,430,862	43,450,402	9.5 %
Changes in net assets				(1010)0(
available for benefits	<u>\$ (562,601,532)</u>	<u>\$ 1,813,742,078</u>	<u>\$ (2,376,343,610)</u>	(131.0)%

The annual amount of Investment Income and Changes in Net Assets Available for Benefits decreased from Fiscal Year 2007 to Fiscal Year 2008 because of an overall downturn in the investment market. The decrease in Other Additions was due to a smaller average cash balances for interest earnings at the State Treasurer Office. The increase in Benefits and Refunds Paid was a result of increased number of retirees and the annual Cost of Living Adjustment (COLA) increase for benefits paid to retirees. Administrative Expenses for Fiscal Year 2008 decreased as the Business Process Reengineering Project was completed.

Defined Contribution Pension Trust Funds

During Fiscal Year 2008, the System administered two defined contribution plans. The PERSI Choice Plans, qualified plans under Internal Revenue Code, consist of a 401(k) plan and a 414(k) plan and provides another retirement benefit option to members of the Defined Benefit Pension Trust Funds.

The PERSI Choice Plans were created during Fiscal Year 2001. The 401(k) Plan consists of employee voluntary contributions, rollover contributions, and some employer matching contributions. The 414(k) Plan represents the gain sharing allocation made to eligible PERSI members during Fiscal Year 2001. The assets of these plans are pooled for investment purposes, but the 414(k) Plan cannot be used to pay the benefits of the 401(k) Plan and vice versa.



Defined Contribution Pension Trust Funds Net Assets

	Ju	As of ne 30, 2008	As of 2008 June 30, 2007		\$ Change		% Change	
Assets:								
Cash	\$	18,117	\$	19,524	\$	(1,407)	(7.2)%	
Short-term investments		959,778		1,127,975		(168,197)	(14.9)%	
Investments — at fair value	3	08,347,728	29	94,073,467		14,274,261	4.9 %	
Receivables		1,662,400		1,205,619		456,781	37.9 %	
Total assets	3	10,988,023	29	96,426,585		14,561,438	4.9 %	
Net assets available								
for benefits	\$3	10,988,023	\$ 29	96,426,585	\$	14,561,438	4.9 %	

Investments increased from Fiscal Year 2007 to Fiscal Year 2008. The increase reflects the net of new contributions and unrealized investment losses; because of an overall downturn in the investment market. Receivables include contributions that are not yet recorded by the record keeper at year end plus accrued interest and dividends.

Defined Contribution Pension Trust Funds Changes in Net Assets

	June 30, 2008	June 30, 2007	\$ Change	% Change
Additions:				
Member contributions	\$ 34,868,604	\$ 29,668,354	\$ 5,200,250	17.5 %
Employer contributions	217,878	190,850	27,028	14.2 %
Investment income	(16,566,235)	44,825,930	(61,392,165)	(137.0)%
Transfers and rollovers in	8,946,219	8,512,489	433,730	5.1 %
Total additions	27,466,466	83,197,623	(55,731,157)	(67.0)%
Deductions:				
Benefits and refunds paid	5,631,977	5,263,987	367,990	7.0 %
Transfers and rollovers out	7,273,051	6,257,877	1,015,174	16.2 %
Total deductions	12,905,028	11,521,864	1,383,164	12.0 %
Changes in net assets available for benefits	\$ 14,561,438	\$71,675,759	<u>\$ (57,114,321</u>)	(79.7)%

Investment Income decreased Fiscal Year 2007 to Fiscal Year 2008 because of an overall downturn in the investment market. Transfers In and Transfers Out only include rollovers from/to other plans. Member Contributions grew due to an increase in the number of employees with salary deferrals. Changes in Employer Contributions vary up or down according to individual employers' desire to match employee contributions. The increase in Benefits and Refunds Paid is a result of an increase in the number of retirees receiving benefits.



Other Trust Funds

During Fiscal Year 2008, the System administered two Sick Leave Insurance Reserve Fund (SLIRF) trusts. The PERSI SLIRF provides payment of eligible postretirement insurance premiums on behalf of retired state and public school district employees, based on one half the value of accumulated unused sick leave at the time of retirement. The Fund's contributions are financed by state agency and school district employers of the System which make up the two separate trusts within the Fund.

Sick Leave Insurance Reserve Funds Net Assets

	As of June 30, 2008	As of June 30, 2007	\$ Change	% Change
Assets:				
Cash	\$ 55,068	\$ 33,978	\$ 21,09	0 62.1 %
Investments — at fair value	207,833,734	230,843,787	(23,010,05	3) (10.0)%
Prepaid insurance premiums	1,079,293	931,896	147,39	7 15.8 %
Due from other funds	 1,584,932	1,704,619	(119,68	<u>7</u>) (7.0)%
Total assets	210,553,027	233,514,280	(22,961,25	3) (9.8)%
Liabilities — other liabilities	 25,682	22,840	2,84	<u>2</u> 12.4 %
Net assets available				
for benefits	\$ 210,527,345	\$ 233,491,440	\$ (22,964,09	<u>5)</u> (9.8)%

Investments decreased Fiscal Year 2007 to Fiscal Year 2008 because of the overall downturn in the investment markets. The increase in Cash reflects, timing differences in invoices presented for payment between Fiscal Years.

Sick Leave Insurance Reserve Funds Changes in Net Assets

	Year Ended June 30, 2008	Year Ended June 30, 2007	\$ Change	% Change
Additions:				
Employer contributions	\$ 18,832,297	\$ 17,847,587	\$ 984,710	5.5 %
Investment income	(28,877,944)	28,184,288	(57,062,232)	(202.5)%
Other additions	 27,865	22,555	5,310	23.5 %
Total additions	(10,017,782)	46,054,430	(56,072,212)	(121.8)%
Deductions:				
Benefits and refunds paid	12,867,321	11,647,417	1,219,904	10.5 %
Administrative expenses	 78,990	78,990		.0 %
Total deductions	 12,946,311	11,726,407	1,219,904	10.4 %
Changes in net assets				
available for benefits	\$ (22,964,093)	\$34,328,023	\$ (57,292,116)	(166.9)%

Investment Income decreased in Fiscal Year 2008 compared to Fiscal Year 2007 because of an overall downturn in the investment markets. The increase in Other Additions was due to interest earnings on the cash balance held at the State Treasurer's Office.



Plan Membership

This table reflects PERSI Base Plan and PERSI Choice Plans membership at the beginning and end of the fiscal year.

Changes in Plan Membership

	Base Plan			Choice Plan			
	2008	2007	Change	2008	2007	Change	
Active participants	66,765	65,800	1.5 %	46,650	37,680	23.8 %	
Vested - Base Plan	41,502	41,360	0.3 %				
Non-vested - Base Plan	25,263	24,440	3.4 %				
Actively contributing - Choice Plan				10,286	9,744	5.6 %	
Retirees and beneficiaries	30,912	29,619	4.2 %	60	51	17.6 %	
Terminated vested	10,083	9,670	8.1 %	10,154	10,039	1.1 %	

While the above table reflects changes in active participants, the following table demonstrates the changes in retirees and beneficiaries during the period.

Changes in Retirees and Beneficiaries (Base Plan)

Beginning — June 30, 2007	29,619
Retirements	2,133
Death of retiree/beneficiary	(840)
Ending — July 1, 2008	30,912

Investment Activities

Long-term asset growth is vital to the Defined Benefit Plans' current and continued financial stability. Therefore, trustees have a fiduciary responsibility to act with prudence and discretion when making plan investment decisions. To assist the Board in this area, a comprehensive formal investment policy is updated periodically. As managers are added, specific detailed investment guidelines are developed, adopted, and become part of that manager's agreement.

Portfolio performance is reviewed monthly by the staff, the Board and its consultants. Performance is evaluated individually, by money manager style, and collectively by investment type and for the aggregate portfolio. Investment types include both domestic and international equities, domestic and international fixed income, and real estate.

Economic Factors

PERSI, like any pension fund, has a broad range of opportunities for investment in the open market, as well as many choices for asset allocation and investment managers.

As of July 1, 2008, PERSI's Base Plan has a funded ratio of 93.3% and an amortization period of 15.6 years on the unfunded liability. This decrease in the funded ratio was primarily due to an investment return before expenses of -4.17% for Fiscal Year 2008. The actuarial experience loss (change in unfunded actuarial accrued liability) for Fiscal Year 2008 was approximately \$1.36 billion leaving a \$749 million Unfunded Actuarial Accrued Liability at the year end.



PUBLIC EMPLOYEE RETIREMENT SYSTEM OF IDAHO

STATEMENTS OF PLAN NET ASSETS - PENSION TRUST FUNDS AND OTHER TRUST FUNDS JUNE 30, 2008 WITH COMPARATIVE FINANCIAL INFORMATION FOR JUNE 30, 2007

	Pension Trust Funds							
	PERSI Firefighters'				PERSI Choice Plan			
	Base	Plan	Retirem	ent Fund		414(k)		401(k)
ASSETS								
Cash and cash equivalents	\$ 2,8	388,755	\$	76,239	\$	-	\$	18,117
Investments—at fair value								
Fixed income investments								
Domestic	2,825,4	472,852	74	,568,841		-		-
International		589,169		,493,481		-		-
Idaho commercial mortgages		944,289		,496,635		-		-
Short-term investments		317,875		,113,049		-		959,778
Real estate equities	454,0	672,996	11	,999,563		-		-
Equity Securities								
Domestic		320,595		,961,459		-		-
International		714,006		,036,298		-		-
Private equity	698,	353,179	18	,430,681		-		-
Mutual, collective,								
unitized funds		-		-		63,766,805		244,580,923
Total investments	10,726,8	384,961	283	,100,007		63,766,805		245,540,701
Receivables								
Investments sold	953,	579,208	25	,074,603		-		-
Contributions	4,	728,364		61,850		-		519,080
Interest and dividends	45,0	607,736	1	,199,267		272,615		870,705
Total receivables	1,003,9	915,308	26	,335,720		272,615		1,389,785
Assets used in plan operations - net	2,	550,603		-		-		-
Due from other plans		-		-		-		-
Prepaid retiree benefits	37,	136,110		-		-		-
Total assets	11,773,	375,737	309	,511,966		64,039,420		246,948,603
	0.1	70 400		044 544				
Accrued liabilities		379,429		241,541		-		-
Benefits and refunds payable		519,616		-		-		-
Due to other plans		584,932		-		-		-
Investments purchased		456,846		,247,647		-		-
Total liabilities	1,352,0	040,823	35	,489,188				-
NET ASSETS HELD IN TRUST								
(see unaudited supplementary								
schedules of funding progress)	\$ 10,421,3	334,914	\$ 274	,022,778	\$	64,039,420	\$	246,948,603

See Notes to Financial Statements



Other Tr	ust Funds				
Sick Leave Insura	ance Reserve Fund	Totals			
State	Schools	2008	2007		
\$ 20,791	\$ 34,277	\$ 3,038,179	\$ 2,749,424		
23,894,540	39,394,762	2,963,330,995	2,555,163,183		
-	-	58,082,650	29,858,023		
-	-	330,440,924	282,449,339		
-	-	705,390,702	499,245,160		
-	-	466,672,559	383,597,044		
42,467,629	70,016,083	3,572,265,766	4,865,252,824		
12,104,355	19,956,365	2,405,811,024	2,688,184,406		
-	-	716,783,860	433,290,555		
		308,347,728	294,073,467		
78,466,524	129,367,210	11,527,126,208	12,031,114,001		
-	-	978,653,811	1,103,979,386		
-	-	5,309,294	3,986,597		
-	-	47,950,323	43,810,276		
-	-	1,031,913,428	1,151,776,259		
-	-	2,550,603	2,690,780		
464,578	1,120,354	1,584,932	1,704,619		
367,416	711,877	38,215,403	35,125,874		
79,319,309	131,233,718	12,604,428,753	13,225,160,957		
9,696	15,986	9,646,652	10,084,948		
-	-	619,616	160,758		
-	-	1,584,932	1,704,619		
-	-	1,375,704,493	1,425,333,383		
9,696	15,986	1,387,555,693	1,437,283,708		
\$ 79,309,613	\$ 131,217,732	\$11,216,873,060	\$11,787,877,249		



PUBLIC EMPLOYEE RETIREMENT SYSTEM OF IDAHO

STATEMENTS OF CHANGES IN PLAN NET ASSETS - PENSION TRUST FUNDS AND OTHER TRUST FUNDS YEAR ENDED JUNE 30, 2008 WITH COMPARATIVE FINANCIAL INFORMATION FOR JUNE 30, 2007

	Pension Trust Funds					
	PERSI	Firefighters'	PERSI Ch	oice Plan		
	Base Plan	Retirement Fund	414(k)	401(k)		
ADDITIONS						
Contributions						
Members	\$ 170,710,597	\$ 23,190	\$-	\$ 34,868,605		
Employers	273,410,279	12,866,827	-	217,878		
Transfers and rollovers in	-			8,946,219		
Total contributions	444,120,876	12,890,017	-	44,032,702		
Investment income						
Net appreciation in fair value						
ofinvestments	(779,405,404)	(20,494,659)	(4,902,983)	(20,059,176)		
Interest, dividends and						
other investment income	323,513,593	8,506,871	1,973,477	6,578,692		
Less investment expenses	(47,809,691)	(1,257,168)	(183,644)	27,398		
Total investment						
income- net	(503,701,502)	(13,244,956)	(3,113,150)	(13,453,086)		
Other- net	215,297					
Total additions	(59,365,329)	(354,939)	(3,113,150)	30,579,616		
DEDUCTIONS						
Benefits and refunds paid to						
members and beneficiaries	479,812,351	17,163,333	1,749,823	3,882,154		
Administrative expenses	5,905,580	-	-	-		
Transfers and rollovers out	-	-	1,291,002	5,982,049		
Total deductions	485,717,931	17,163,333	3,040,825	9,864,203		
INCREASE (DECREASE) IN NET ASSETS	(545,083,260)	(17,518,272)	(6,153,975)	20,715,413		
NET ASSETS HELD IN TRUST						
Beginning of year	10,966,418,174	291,541,050	70,193,395	226,233,190		
End of year	\$ 10,421,334,914	\$ 274,022,778	\$ 64,039,420	\$ 246,948,603		
-						

See Notes to Financial Statements



	Other Trus					
Sic		ce Reserve Fund	Totals			
	State	Schools		2008		2007
\$	-	\$-	\$	205,602,392	\$	189,304,102
	5,681,376	13,150,921		305,327,281		289,658,998
	-			8,946,219		8,512,489
	5,681,376	13,150,921		519,875,892		487,475,589
	(10,855,897)	(17,961,087)		(853,679,206)		1,650,865,737
	-	-		340,572,633		312,579,872
	(22,966)	(37,996)		(49,284,067)		(48,757,397)
		i				
	(10,878,863)	(17,999,083)		(562,390,640)		1,914,688,212
	10,520	17,345		243,162		26,192
	(5,186,967)	(4,830,817)		(42,271,586)		2,402,424,993
	3,628,582	9,238,739		515,474,982		469,661,647
	29,823	49,167		5,984,570		6,759,609
	29,023	49,107		7,273,051		6,257,877
				7,273,031		0,237,077
	3,658,405	9,287,906		528,732,603		482,679,133
	(8,845,372)	(14,118,723)		(571,004,189)		1,919,745,860
	88,154,985	145,336,455	1	1,787,877,249		9,868,131,389
\$	79,309,613	\$ 131,217,732	\$ 1	1,216,873,060	\$	11,787,877,249



PUBLIC EMPLOYEE RETIREMENT SYSTEM OF IDAHO

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2008

1. GENERAL DESCRIPTION OF THE FUNDS

General — The Public Employee Retirement System of Idaho (the "System" or "PERSI") is the administrator of four pension plans including two defined benefit retirement plans, the Public Employee Retirement Fund Base Plan ("PERSI Base Plan") and the Firefighters' Retirement Fund (FRF); and two defined contribution plans, the Public Employee Retirement Fund Choice Plans 401(k) and 414(k) ("PERSI Choice Plan"). PERSI also administers two Sick Leave Insurance Reserve Trust Funds, one for state employers and one for school district employers.

Reporting Entity — The System is a discretely presented component unit of the State of Idaho and is included in the State of Idaho Comprehensive Annual Financial Report. The basic financial statements of the System include the financial activities of all of the above funds. A retirement board (the "Board"), appointed by the Governor and confirmed by the Idaho Senate, manages the System, which includes selecting the funding agents and establishing funding policy.

Defined Benefit Retirement Plans — The PERSI Base Plan and FRF are both cost-sharing, multiple-employer defined benefit retirement plans that provide benefits based on members' years of service, age, and highest average salary. In addition, benefits are provided for disability, death, and survivors of eligible members or beneficiaries.

Statutes governing the PERSI Base Plan are Title 59, Chapter 13 of the <u>Idaho Code</u>. Statutes governing FRF are Title 72, Chapter 14 of the <u>Idaho Code</u>.

Members become fully vested in their retirement benefits with 5 years of credited service (5 months for elected or appointed officials). Members are eligible for retirement benefits upon attainment of the ages specified for their employment classification. The annual service retirement allowance for each month of credited service is 2.0% (2.3% for police/firefighters) of the average monthly salary for the highest consecutive 42 months.

State agencies, school districts, cities, counties, highway districts, water and sewer districts, and other political subdivisions contribute to the System. As of June 30, 2008 and 2007, the number of participating employer units in the PERSI Base Plan was:

	2008	2007
Cities	146	144
School districts	149	146
Highway and water districts	122	122
State subdivisions	96	97
Counties	40	40
Other	153	149
	706	698



As of June 30, 2008 and 2007, the number of benefit recipients and members in the System consisted of the following:

	2008	2007
Members, retirees and beneficiaries currently receiving benefits during the fiscal year and terminated employees entitled to benefits but not yet receiving them: Members:		
Active	66,765	65,800
Terminated and vested	10,083	9,670
Retirees and beneficiaries	30,912	29,619

FRF has 22 participating employer units all consisting of fire departments also participating in PERSI. As of June 30, 2008, there were 7 active members and 596 retired members or beneficiaries, collecting benefits from FRF. The FRF covers a closed group of firefighters who were hired before October 1, 1980, and who receive benefits in addition to those provided under the Base Plan. The cost of these additional benefits is paid by FRF member and employer contributions and receipts from a fire insurance premium tax.

The benefit payments for the PERSI Base Plan and FRF are calculated using a benefit formula adopted by the Idaho Legislature. The Base Plan is required to provide a 1% minimum cost of living increase per year provided the Consumer Price Index increases 1% or more. The Retirement Board has the authority to provide higher PERSI Base Plan cost of living increases to a maximum of the Consumer Price Index movement or 6%, whichever is less; however, any amount above the 1% minimum is subject to review by the Idaho Legislature. The cost of living increase for the FRF is based on the increase in the statewide average firefighter's wage.

The PERSI Base Plan and FRF benefits are funded by contributions from members and employers and earnings from investments. Additional FRF funding is obtained from receipts from a state fire insurance premium tax. Member and employer contributions are paid as a percentage of applicable member compensation. PERSI Base Plan member contribution rates are defined, by state law, as a percentage of the employer contribution rate. FRF member contribution rates are fixed by state law. Employer contribution rates are recommended by periodic actuarial valuations and are subject to the approval of the Retirement Board and limitations set forth in state statute. Valuations are based on actuarial assumptions, the benefit formulas, and employee groups of the System. Costs of administering the plans are financed through the contributions and investment earnings of the System.

Upon termination of employment, accumulated member contributions plus interest, accrued at 19.46% from January 1, 2008 through June 30, 2008 (11.69% from July 1, 2007 through December 31, 2007) compounded monthly per annum, are refundable. Withdrawal of such accumulated contributions results in forfeiture of the member's accrued benefit; however, state law does include provisions for reinstatement of forfeited service upon repayment of the accumulated contributions plus interest.

Defined Contribution Retirement Plans — The PERSI Choice Plans are defined contribution retirement plans. The statute governing the PERSI Choice Plans is <u>Idaho Code</u> Title 59, Chapter 13.

The PERSI Choice Plans are defined contribution pension plans made up of a qualified 401(k) plan and a 414(k) plan. The assets of the two plans within the Choice Plans are commingled for investment and recordkeeping purposes. Participants direct their investment mix without restriction except that within the PERSI Choice Plan's two international fund options, a participant may only make up to two transfers involving one or both of those funds within a rolling 90-calendar-day period.



Participants may elect to change their salary deferral every pay period. The 401(k) portion of the PERSI Choice Plans is open to all active PERSI Base Plan members and was established February 1, 2001. On May 1, 2001, this Plan became open to voluntary employer matching contributions at rates determined by the employers. Beginning in January 2002, employees could make tax-deferred contributions up to 100% of their gross salary less deductions and subject to the Internal Revenue Service (IRS) annual contribution limit. The 414(k) portion of the PERSI Choice Plans was established for gain sharing allocations from the PERSI Base Plan. The decision to allocate the gain sharing amount is based on funding levels in the Base Plan and is subject to Board approval. Eligibility for Gain Sharing requires twelve months of active PERSI Base Plan membership as defined in Idaho statutes and PERSI rules. One gain sharing allocation has been made on February 1, 2001, all eligible Base Plan members who were active as of June 30, 2000, and eligible to receive gain sharing contributions, received an allocation.

The System has entered into a contract with ACS HR Solutions, LLC (ACS) for plan recordkeeping services. The plan offers twelve investment options, which are mutual, unitized, or collective funds. The plans include the PERSI Total Return Fund ("PERSI TRF"), the Calvert Socially Responsible Balanced Fund (added October 2007), seven equity funds, two fixed income funds, and a stable value fund. Participants may allocate their assets in 1% increments among these options; however, if no allocation preference is indicated, a default investment election to the PERSI TRF is made. The PERSI TRF is a unitized fund comprised of investment accounts of the PERSI Base Plan.

All 706 PERSI employer units are eligible to have participating employees in the PERSI Choice Plan. As of June 30, 2008, there were 46,650 participants, with balances in the PERSI Choice Plans. Some of these participants are in both the 414(k) Plan and the 401(k) Plan. As of June 30, 2008, the Choice Plan 414(k) had 38,026 participants, and the Choice Plan 401(k) had 22,714. The administrative expenses of the PERSI Choice Plans are paid to ACS and funded by the PERSI Base Plan.

Other Trust Funds — The Sick Leave Insurance Reserve Fund (SLIRF) is classified as a trust fund. For state and school employers, unused sick leave benefits are subject to the guidance of Governmental Accounting Standard Board (GASB) Statement 16, *Accounting for Compensated Absences* prior to the time of retirement.

The SLIRF is made up of two trust funds administered by PERSI - a trust for payment of school district employee benefits and a trust for payment of state employee benefits. The statutes governing the SLIRF are <u>Idaho Code</u>, Sections 67-5339, 33-1216, 59-1365, and 33-1228.

The SLIRF is a fund that exists for the payment of unused sick leave benefits in the form of insurance premiums for state employees and school district employees who separate from service by reason of retirement. The assets of the two trusts are commingled for investment purposes. The System administers these trusts on behalf of the participating employers. Employers' contributions are a percentage of payroll collected each pay cycle and are held in trust for future benefits.

The SLIRF is used to pay eligible postretirement insurance premiums on behalf of former employees based on unused accumulated sick leave at their retirement date. The school districts and the State are responsible for any unfunded benefit obligations, respectively, through contribution rate adjustments.

School District Employees — For school district employees, the unused sick leave amount available for benefit is limited to one-half of their eligible sick leave balance and rate of compensation at retirement.



State Employees — State employees are limited to the number of allowable hours of sick leave they may use as part of the unused sick leave program as follows:

Credited Hours of State Service	Maximum Allowable Sick Leave Hours
0–10,400 (0–5 years)	420
10,401–20,800 (5–10 years)	480
20,801–31,200 (10–15 years)	540
31,201+ (15 years or more)	600

Members may use one-half of sick leave hours accrued up to the allowable maximum multiplied by their rate of compensation at retirement.

The rate for state agency contributions was 0.65% of covered salary at June 30, 2008. In April 2006, Rule 552 section 2, addressing contribution rates for school districts, was amended which included a phased rate increase implemented over three years. Contribution percentages are based on the number of days of paid sick leave earned during the contract year for certified teachers. Scheduled rate changes were extended two years from July 1, 2007. The scheduled rates are as follows:

Days Earned Annually	Beginning	July 1, 2006	July 1, 2009	July 1, 2010
9–10 days		1.16 %	1.18 %	1.21%
11–14 days		1.26	1.35	1.44%
More than 14 days	Individual rate to be set by the Retirement			
	Board based on current cost and actuarial			
	data and reviewed annually.			

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Basis of Accounting — The System's basic financial statements are prepared utilizing the accrual basis of accounting. Employee and employer contributions are recognized as additions to net assets when due and receivable, pursuant to formal commitments and statutory or contractual requirements, investment income is recognized when earned, and benefit payments, refunds and other expenses are recorded when the benefits are due and payable in accordance with the plans' terms. The pension funds are accounted for on a flow of economic resources measurement focus. The System adheres to GASB Statement No. 25, *Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans.*

Investments — The System's investments are presented at fair value. Purchases and sales are recorded at the trade date. At month end, there may be certain pending trades that were initiated by managers but not confirmed and, therefore, are not included in the fair value of investments. Investments of the PERSI Base Plan, FRF, and the PERSI TRF (an option of the PERSI Choice Plan) are pooled for investment purposes as is disclosed in Note 3.

The Board in its administration of the System and management of the investment program is guided by the Idaho Uniform Prudent Investor Act, Sections 68-501 through 68-514 of the Idaho Code and with respect to its purpose and fiduciary responsibilities in the Idaho Code, Section 59-1301, 59-1305, and 59-1312. As authorized in these statutes, the Board is empowered in its sole discretion to limit, control, and designate the types, amounts and diversity of investments. The Board has adopted an investment policy including policy related to deposit and investment risks identified in GASB Statement No. 40, Deposit and Investment Risk Disclosures. The Board is authorized and



has entered into agreements for custody of assets, auditing and actuarial services, and 3rd party investment consultants to assist in monitoring investments and fund managers. The Board utilizes and directs individual fund managers to provide specific investment management and custodial functions that the Board has determined best achieve the System's investment objectives. Each fund manager is generally granted full discretion in making investment decisions, within asset allocation policy, portfolio investment policy, specific investment guidelines and other special restrictions set by the Board. The Board monitors overall investment performance and periodically evaluates the performance of each fund manager. The fair value of investments is based on published market prices and quotations from major investment brokers, when available. Mortgages have been valued on the basis of their future principal and interest payments discounted at prevailing interest rates for similar instruments of matching duration. The fair value of real estate investments is based on industry practice. For recent acquisitions, cost closely approximates fair value. The fair value of longer term real estate holdings is estimated based on the System's consultant assessments and/or independent appraisals. Short-term investments are reported at market value, when published market prices and quotations are available, or at cost plus accrued interest, which approximate market value. The fair values of private equity limited partnership investments by their nature have no readily ascertainable market prices. Similar to real estate, cost closely approximates fair value for recent acquisitions. Thereafter, the fair values of limited partnership funds are based on the valuations as presented by the general partner, approved by the funds' advisory committee, and reviewed by consultants. Generally, the companies within a fund are valued by the general partner, taking into account many factors such as the purchase price, estimated liquidation value, significant events like initial public offerings, bankruptcies, and additional rounds of financing, and other relevant factors. Because of the lack of published market prices for these investments, the estimated fair values may differ significantly from the values that would have been used had a ready market for the investments existed. Although these differences could be material to the individual company values, private equity represents 6.5% of total defined benefit plan investments. PERSI's real estate and commercial mortgage investments are 4.2% and 3.0% respectively of total defined benefit plan investments.

The System purchases forward currency contracts for certain international investments and United States of America agency-guaranteed collateralized mortgage obligations for the purpose of enhancing liquidity, reducing transaction or other costs, or partially hedging an existing exposure. The System may incur minor recording costs for forward contracts until the settlement date. Potential future obligations for the forward contracts are not recognized until the contract expiration date.

Use of Estimates — The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of net assets and liabilities, disclosure of contingent liabilities, and the actuarial present value of accumulated plan benefits at the date of the financial statements. Actual results could differ from those estimates. The System utilizes various investment instruments. Investment securities, in general, are exposed to various risks, such as interest rate, credit, and overall market volatility. Due to the level of risk associated with certain investment securities, it is reasonably possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect the amounts reported in the financial statements.

Assets Used in Plan Operations — These assets represent buildings, equipment, and computer software development costs used by the System and are recorded at cost. Depreciation and amortization are calculated on the straight-line method over the estimated useful lives of the assets. The estimated useful life for buildings is 30 years. The estimated useful life of the computer software development costs is 5 years. Computer and technology equipment has a 3-year useful life.



Totals — The basic financial statements include certain prior-year summarized comparative information in total. Such information does not include sufficient detail to constitute a presentation in conformity with accounting principles generally accepted in the United States of America.

Accordingly, such information should be read in conjunction with the System's basic financial statements for the year ended June 30, 2007, from which the summarized information was derived.

3. DEPOSITS AND INVESTMENTS

A. Deposits

Cash and cash equivalents are deposited with various financial institutions and are carried at cost plus accrued interest. Cash balances represent operating cash accounts held by various banks and on deposit with the State Treasurer. Cash held by the State Treasurer is held in the System's name and is fully insured or collateralized with securities held by the State Treasurer or by its agent in the State Treasurer's name. Cash deposits in bank accounts for operations are covered by federal depository insurance up to \$100,000. The System does not have a policy for custodial credit risk related to operating cash on deposit at local financial institutions.

Cash and cash equivalents:	
Held by the State Treasurer	\$ 2,397,587
FDIC insured/collateralized	209,188
Uninsured and uncollateralized	431,404
Total	<u>\$ 3,038,179</u>

B. Investments

Investments of the pension trust funds are reported at fair value. See Note 2 for more details. The Board of Trustees maintains a formal Statement of Investment Policy, which addresses governing provisions and additional guidelines for the investment process. In fulfilling its responsibilities, the Board of Trustees has contracted with investment managers, a master global custodian, other custodians, and a cash manager. Manager contracts include specific guidelines regarding the PERSI investments under management. For the year ended June 30, 2008 BNY Mellon Asset Servicing is the global custodian for the majority of the investments of the combined PERSI Base Plan, FRF, and PERSI Choice Plans.



Investments at fair value as of June 30, 2008 are as follows:

Investment Table

Domestic fixed income	\$ 2,900,041,693
Co-mingled domestic fixed income (Sick Leave Insurance Reserve Fund)	63,289,302
Short-term investments-cash/cash equivalents	39,731,221
Short-term investments	664,699,703
Idaho commercial mortgages	330,440,924
International Fixed Income	58,082,650
Domestic equities	3,446,787,731
Domestic equities-Convertibles	12,994,323
International equities	2,373,750,304
Short-term investments-Choice Plan	959,778
Real Estate	466,672,559
Private Equity	716,783,860
Mutual Funds, collective unitized funds	308,347,728
Co-mingled domestic equity (Sick Leave Insurance Reserve Fund)	112,483,712
Co-mingled domestic equity (Sick Leave Insurance Reserve Fund)	 32,060,720

Total Investments

\$ 11,527,126,208

Derivatives — Derivatives are financial obligations whose value is derived from underlying debt or equity securities, commodities, or currencies. They are designed, among other things, to help investors protect themselves against the risk of price changes. In accordance with its investment policy, the System, through its external investment managers, holds investments in futures, options, and forward foreign currency contracts. Only a few selected managers are permitted to use derivatives. In every case, the types of derivatives used and limits on their use are defined in manager contracts and are monitored on an ongoing basis.

Futures contracts are contracts for delayed delivery or receipt of securities in which the seller agrees to make delivery and the buyer agrees to take delivery at a specified future date, of a specified instrument, at a specified price. Market risk arises due to market price and interest rate fluctuations that may result in a decrease in the fair value of futures contracts. Futures contracts are traded on organized exchanges and require initial margin in the form of cash or marketable securities. Each day the net change in the futures contract value is settled in cash with the exchanges. Holders of futures contracts look to the exchange for performance under the contract. Accordingly, the credit risk due to the nonperformance of counterparties to futures contracts is minimal. At June 30, 2008, the System had futures contracts with a fair value of \$35,620 which is included in Fixed Income Investments. Cash equivalents and short-term investments in amounts necessary to settle the futures contracts were held in the portfolio so that no leverage was employed, in accordance with the System's Statement of Investment Policy. At June 30, 2008, the System had the following net futures contracts exposure:

Exposure covered by contract

Cash and cash equivalents — Eurodollar	\$ 86,369,313
Cash and cash equivalents — Sterling	21,720,422
U.S. Treasury bond futures	16,023,639
U.S. Treasury note futures	36,320,977



Option contracts are contractual agreements giving the purchaser the right, but not the obligation, to purchase or sell a financial instrument at a specified price within a specified time. The option's price is usually a small percentage of the underlying asset's value. Options strategies used by the System are designed to provide exposures to positive market moves and limit exposures to interest rate and currency fluctuations. At June 30, 2008, the System had option contracts payable with a fair value of \$342,900, which is included in liabilities reported as Investments Purchased. At June 30, 2007, the System had the following options contracts exposure:

Exposure covered by contract

Cash and cash equivalents written put options	\$ 79,775
Fixed income written call options	230,922
Fixed income written put options	32,203

Forward Foreign Currency Exchange Contracts are carried at fair value by the System. The System has entered into foreign exchange contracts to purchase or sell currency at various dates in the future at a specific price. Some of the System's international and real estate investment managers use forward contracts to hedge the exposure of investments to fluctuations in foreign currency. Forward Foreign Exchange Contracts are negotiated between two counterparties. The System could sell the forward contract at a loss, or if it were to continue to hold the contract, the System may make a termination payment to the counterparty to cancel its obligation under the contract and then buy the currency on the open market. The System could also incur a loss if its counterparties failed to perform pursuant to the terms of their contractual obligations. Controls are established by the System and the investment managers to monitor the creditworthiness of the counterparties. The System's investment managers seek to control this risk through counterparty credit evaluations and approvals, counterparty credit limits, and exposure monitoring procedures. As of June 30, 2008, the System had entered into forward currency contracts to sell foreign currencies with a fair value of \$933,754,272 and had entered into forward currency contracts to buy foreign currencies with a fair value of \$936,430,032. Forward currency contracts are receivables or liabilities reported as investments sold or investments purchased. Net unrealized losses of \$2,675,760 at June 30, 2008 were recorded, which represent the loss which would occur from executing these forward foreign currency contracts at June 30, 2008.

Mortgage-Backed Securities — These investments are valued based on the cash flows from interest and principal payments on the underlying mortgages. As a result, they are sensitive to prepayments, which are likely to occur in declining interest rate environments, thereby reducing the value of the securities. Details regarding interest rate risk for these investments are included in the Interest Rate Risk section below.

TIPS — Treasury Inflation Protected Securities (TIPS) are fixed income securities issued by the U.S. Treasury that pay a fixed coupon rate plus an adjustment for subsequent inflation. At June 30, 2008, the System had invested in TIPS with a fair value of \$1,027,357,803.

C. Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the System. The System's investment policies require each portfolio manager to maintain a reasonable risk level relative to its benchmark and provide expected credit risk exposures in their portfolio guidelines. If the actual credit risk exposure falls outside of these expectations, managers will be required to report these occurrences to Staff and these disclosures are to be made available to the Board.



As of June 30, 2008, the System's fixed income assets that are not government guaranteed represented 65% of the fixed income portfolio. The System's fixed income assets are shown with current credit ratings in the following table.

Credit Quality S&P Rating Level	Domestic	International	Total
Agency (A-1+)	\$ 800,850,321	\$-	\$ 800,850,321
AAA	134,492,831	25,640,214	160,133,045
AA	132,662,787		132,662,787
A	627,378,666	19,602,718	646,981,384
BBB	160,284,447	519,437	160,803,884
BB	18,916,296	42,837	18,959,133
В	36,528,460	88,825	36,617,285
CCC	8,081,863		8,081,863
CC	488,242		488,242
С	6,916,013		6,916,013
D	283,780		283,780
Not rated	 217,821,290	12,188,619	 230,009,909
Total credit risk fixed			
income securities	2,144,704,996	58,082,650	2,202,787,646
U.S. government	1,384,949,323		1,384,949,323
Pooled investments	110,394,925		110,394,925
ldaho mortgages	 330,440,924		 330,440,924
Total	\$ 3,970,490,168	\$ 58,082,650	\$ 4,028,572,818

As a matter of practice, there are no strict limitations for credit risk exposures within the portfolio. Each portfolio is managed in accordance with operational guidelines that are specific as to expected portfolio characteristics that usually, but not always, include credit quality and exposure levels. Per the System's policy, these characteristics are established and monitored within each portfolio, with variances reported by the manager.

D. Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution or bank failure, the System would not be able to recover the value of their deposits and investments that are in the possession of an outside party. The System mitigates custodial credit risk by requiring in policy, to the extent possible, that investments be clearly marked as to PERSI ownership and be registered in the System's name. All securities are required to be delivered to a third-party institution mutually agreed upon by the bank and the System.

The System's short-term investments are created through daily sweeps of excess cash by the System's custodian and cash manager into short-term investment funds. Clearwater Advisors, LLC is the System's cash manager and invests the bulk of the System's cash in short-term instruments. Clearwater Advisors manages approximately 91% of the System's short-term investments. Of the short-term investments at June 30, 2008, \$40,670,423 was held by various counterparties not in the System's name. The remainder of the pooled short-term investment funds is invested in bank-maintained collective investment funds except collective vehicles held and managed by individual investment managers.



E. Concentration of Credit Risk

Concentration of credit risk is the risk of loss that may be attributed to the magnitude of a government's investment in a single issuer. The System's operational guidelines for investments in any corporate entity are stated in each individual manager's specific portfolio guideline.

Per the Systems policy, managers will provide expected concentration of credit risk exposures in their portfolio guidelines. If the concentration of credit risk exceeds expectations, managers are required to report these occurrences to Staff and these disclosures are to be made available to the Board. For the portfolio as a whole Staff will report to the Board at a regular Board meeting if the exposure to a non-US government guaranteed credit exceeds 5% of the System's net assets.

In line with policy, the System does not have any investments from a single issuer (excluding explicitly guaranteed governments) that represent more than 5% of the System's net assets.

F. Interest Rate Risk

Market or interest rate risk is the greatest risk faced by an investor in the debt securities market. The price of a debt security typically moves in the opposite direction of the change in interest rates. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. This risk is managed within the portfolio using the effective duration methodology. The methodology takes into account optionality on bonds and scales the risk of price changes on bonds depending upon the degree of change in rates and the slope of the yield curve. All of the System's fixed income portfolios are managed in accordance with operational guidelines which include an expected range of interest rate risk in the portfolio. Per the System's policy, managers will provide PERSI with the expected portfolio duration in their portfolio guidelines. If the duration of the portfolio differs from expectations, managers are to be required to report these occurrences to Staff and these disclosures are to be made available to the Board.

The reporting of effective duration found in the tables below quantifies the interest rate risk of the System's fixed income assets. Some of the large durations are due to the use of options and forward foreign currency contracts. For line items below reported as "N/A," the duration calculation is not available.



Effective duration of domestic fixed income assets by security type:

Effective duration of democile fixed moorie decode by becamy type.					
Investment		Fair Value	Duration in Years		
Asset — backed securities	\$	14,588,419	0.86		
	Ψ	58,999,323	2.88		
Mortgages			2.88 N/A		
Mortgages		2,014,367			
Commercial paper		556,877,417	0.09		
Corporate bonds		572,982,966	6.13		
Corporate bonds		497,039	N/A		
Fixed income derivatives		(228,789)	114.19		
Fixed income derivatives		(70,573)	N/A		
Government agencies		347,012,985	3.91		
Government bonds		352,170,200	5.97		
Government mortgage — backed securities		448,918,992	3.19		
Government mortgage — backed securities		5,028,018	N/A		
Pooled investments		47,105,623	0.08		
Pooled investments		63,289,302	N/A		
Preferred stock		235,090	1.58		
Preferred stock		12,067,341	N/A		
Private placements		67,358,159	4.35		
Private placements		87,570,335	N/A		
TIPS		1,003,633,029	9.57		
Idaho mortgages		330,440,924	N/A		
Total	\$	3,970,490,168			

Effective duration of international fixed income assets by security type:

Investment	Fair Value	Effective Duration in Years
Asset-backed securities	\$ 394,461	5.18
Asset-backed securities	67,138	N/A
Corporate bonds	78,713	1.58
Corporate bonds	349,379	N/A
Government agencies	18,827,554	1.68
Government agencies	27,888	N/A
Government bonds	 38,337,517	6.04
Total	\$ 58,082,650	

G. Foreign Currency Risk

Foreign currency risk is the risk that changes in currency exchange rates will adversely impact the fair value of an investment. The System's currency risk exposures, or exchange rate risk, primarily reside within the international equity investment holdings. The System expects the managers of these holdings to maintain adequately diversified portfolios to limit foreign currency risk. risk. Per the System's policy, individual manager guidelines outline at a minimum, ranges of currency exposure which are monitored within each portfolio. If the actual currency exposure differs from the expected, manages are to be required to report these occurrences to Staff and these disclosures are to be made available to the Board. Currency gains and losses will result from exchange rate fluctuations.



The System's exposure to foreign currency risk expressed in U.S. dollars as of June 30, 2008, is highlighted in the following table.

Currency exposures:

Currency	Short-term Investment	Equities	Fixed Income	ι	Total JSD Equivalent Fair Value
Australian Dollar	\$ (22,290,583)	\$ 84,758,864	\$ 18,628,335	\$	81,096,616
Brazil Real	1,485,260	86,925,949	1,726,769		90,137,978
British Pound Sterling	(21,154,679)	335,210,351	9,495,613		323,551,285
Canadian Dollar	(3,201,307)	59,527,938	625,818		56,952,449
Chilean Peso		3,431,497			3,431,497
Czech Koruna	12,842				12,842
Danish Krone	69,777	6,677,676			6,747,453
Egyptian Pound	940,986	12,623,424			13,564,410
Euro	(52,100,995)	679,695,928	7,467,352		635,062,285
Hong Kong Dollar	838,648	136,945,588			137,784,236
Hungarian Forint	53,788	6,491,827			6,545,615
Indonesian Rupian		38,591,736			38,591,736
Israeli Shekel	112,304	18,664,798			18,777,102
Japanese Yen	(38,209,483)	408,581,517			370,372,034
Kenyan Shilling		346,626			346,626
Malaysian Ringgit	1,183,323	10,140,910	727,740		12,051,973
Mexican New Peso	(3,866,806)	27,568,130	11,922,794		35,624,118
New Taiwan Dollar	988,452	68,177,695			69,166,147
New Turkish Lira	63,779	22,124,165			22,187,944
New Zealand Dollar	11,418	2,983,891			2,995,309
Norwegian Krone	351,257	19,733,216			20,084,473
Philippines Peso	72,493	3,819,121			3,891,614
Polish Zloty	(8,007,936)	3,467,792	8,415,748		3,875,604
Russian Rubel			364,998		364,998
S African Comm Rand	46,836	81,977,744			82,024,580
Singapore Dollar	13,075,452	36,004,273			49,079,725
South Korean Won	62,259	133,592,563			133,654,822
Sri Lanka Rupee		760,748			760,748
Swedish Krona	207,501	30,616,329			30,823,830
Swiss Franc	(3,036,712)	93,152,711			90,115,999
Thailand Baht	14,840	38,522,068			38,536,908
Zimbabwe Dollar	 18,380	 331,382			349,762
Total value of					
investments subject to					
foreign currency risk	\$ (132,258,906)	\$ 2,451,446,457	\$ 59,375,167	\$	2,378,562,718



4. ASSETS USED IN PLAN OPERATIONS

Assets used in plan operations at June 30, 2008, consist of the following:

	2008
Buildings and improvements	\$ 5,515,888
Less accumulated depreciation	(2,999,411)
Total buildings and improvements	 2,516,477
Computer software development	6,331,360
Less accumulated amortization	(6,331,360)
Total computer software development	 -
Equipment	111,934
Less accumulated depreciation	(77,808)
Total equipment	 34,126
Total assets used in plan operations	\$ 2,550,603

For the year ended June 30, 2008, depreciation expense on the buildings and improvements was \$159,826. The computer software development costs were fully depreciated as of June 30, 2006. The equipment had a total depreciation expense of \$36,534 for 2008. The depreciation and amortization costs are included in administrative expenses.

5. CONTRIBUTIONS

The System's funding policy for the PERSI Base Plan and FRF is determined by the Board within limitations, as defined by Idaho law. The funding policy provides for periodic employer contributions at actuarially determined rates (expressed as percentages of annual covered payroll), that are adequate to accumulate sufficient assets to pay benefits when due. Level percentages of payroll employer contribution rates are determined using the Entry Age Actuarial Cost Method for the PERSI Base Plan and a modified aggregate funding method for FRF. Under the Entry Age Actuarial Cost Method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit age. FRF amortizes the difference between the value of the FRF benefits not provided by the Base Plan and the FRF assets over the earnings of all firefighters. The PERSI Base Plan amortizes any unfunded actuarial accrued liability based on a level percentage of payroll. FRF amortizes any unfunded liability based on a level dollar amount. The maximum amortization period for the Base Plan permitted under Section 59-1322, Idaho Code, is 25 years. The maximum amortization period for FRF permitted under Section 59-1394, Idaho Code, is 50 years. The payroll for employees covered by the PERSI Base Plan and FRF was approximately \$2,573,500,000 and \$787,000, respectively.

Normal cost is 14.59% of covered payroll and the amount available to amortize the unfunded actuarial liability is 2.29% of covered payroll for the PERSI Base Plan. There is no normal cost associated with FRF, and all contributions to FRF are available to pay benefits and reduce the unfunded actuarial liability. The PERSI Board approved a contribution rate increase of 1% was effective beginning July 1, 2004.



The contribution rates for the year ended June 30, 2008, and forward are:

Optional retirement plan employees of higher education:Colleges and universities1.49 %Junior colleges3.83%

	Active Members		Employ	vers
	General/ Teacher	Fire/ Police	General/ Teacher	Fire/ Police
Base Plan contribution rates	6.23 %	7.65 %	10.39 %	10.73 %

FRF employer and employee contribution rates for firefighters hired before October 1, 1980, are 25.89% and 3.80%, respectively, in addition to the PERSI Police and Fire rates shown above. The employer contribution rate for firefighters hired after October 1, 1980, is 17.24%.

Actuarial Information

The information presented in the required supplementary information was prepared for GASB disclosure purposes and may differ from the funding determination as of the dates indicated. Additional information as of the latest actuarial valuation for GASB purposes is as follows:

	PERSI	FRF
Valuation date	July 1, 2008	July 1, 2007
Actuarial cost method	Entry age actuarial cost	Entry age actuarial cost
Amortization method	Level percentage of	Level dollar
	projected payroll — open	amount — closed
Remaining amortization period	25 years	30 years
Asset valuation method	Market value	Market value
Actuarial assumptions:		
Investment rate of return	7.75 %	7.75 %
Projected salary increases —	5.0 % - 11.5 %	4.50 %
Includes salary inflation	4.50 %	4.50 %
Postretirement benefit increase	1.00 %	4.50 %
Implied price inflation rate	3.75 %	3.75 %



SCHEDULES OF FUNDING PROGRESS PUBLIC EMPLOYEE RETIREMENT FUND AND FIREFIGHTERS' RETIREMENT FUND FISCAL YEAR 2008

(Dollars in millions) (UNAUDITED)

PERSI							
Actuarial Valuation Date	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL) (a.)	(3) PV of Future ORP Contributions	(4) Unfunded AAL (UAAL) (2)-(1)-(3) (b.)	(5) Funded Ratios (1) : [(2)-(3)] (c.)	(6) Annual Covered Payroll (d.)	(7) UAAL as a Percentage of Covered Payroll (4) : (6)
July 1, 2008	10,402.0	11,211.8	60.9	748.9	93.3	2,578.9	29.0

(a.) Actuarial present value of benefits less actuarial present value of future normal costs based on entry age actuarial cost method.

(b.) Actuarial accrued liabilities less actuarial value of assets and present value of future Optional Retirement Plan (ORP) Contributions. Amounts reported in this table do not include the value of any discretionary COLA or Gain Gain Sharing allocations granted after the valuation date. If negative, amount is referred to as a funding reserve.

(c.) Funded Ratio is the ratio of the actuarial value of assets over the actuarial accrued liabilities less the present value of future ORP contributions.

(d.) Covered Payroll includes compensation paid to all active employees on which contributions are calculated.

	FRF						
Actuarial Valuation Date	(1) Actuarial Market Value of Assets	(2) Actuarial Accrued Liability (AAL)		(3) Unfunded AAL (UAAL) (2)-(1)	(4) Funded Ratios (1) : (2)	(5) Annual Covered Payroll (e.)	(6) UAAL as a Percentage of Covered Payroll (3) : (5)
July 1, 2007 July 1, 2008	291.5	314.8	No Valuation	23.3	92.6	47.6	48.9

(e.) Annual covered payroll includes compensation paid to all active firefighters hired prior to October 1, 1980. Annual Covered Payroll differs from Active Member Valuation Payroll, which is an annualized compensation of only those members who were active on the actuarial valuation date.

6. PENSION PLAN PARTICIPATION

The System participates as an employer in the PERSI Base Plan, a cost sharing multiple-employer public retirement system, which was created by the Idaho State Legislature. It is a defined benefit plan requiring that both the member and the employer contribute. The Plan provides benefits based on members' years of service, age, and compensation. In addition, benefits are provided for disability, death, and survivors of eligible members or beneficiaries. The authority to establish and amend benefit provisions is established in <u>Idaho Code</u>. Designed as a mandatory system for eligible state and school district employees, the legislation provides for other political subdivisions to participate by contractual agreement with the System. Financial reports for the Plan are available from the System upon request.

After five years of credited service, members become fully vested in retirement benefits earned to date. Members are eligible for retirement benefits upon attainment of the ages specified for their employment classification. For each month of credited service, the annual service retirement allowance is 2.0% (2.3% police/firefighter) of the average monthly salary for the highest consecutive 42 months.



The contribution requirements of the System and its employees are established and may be amended by the PERSI Board of Trustees. For the year ended June 30, 2008, the required contribution rates as a percentage of covered payroll for members were 6.23% and 7.65% for police/fighters. The employer rate as a percentage of covered payroll was 10.39% for general members and 10.73% for police/fighter members. PERSI general member contributions required and paid were \$281,773, \$273,306, and \$260,980, for the three years ended June 30, 2008, 2007, and 2006, respectively.

7. OTHER POST EMPLOYMENT BENEFITS

The state funds or partially funds post-employment benefits relating to health, disability, and life insurance. PERSI participates in the State of Idaho's post employment benefit programs. The State administers the retiree healthcare plan which allows retirees to purchase healthcare insurance coverage for themselves and eligible dependents. The State provides long-term disability income benefits for active employees who become disabled, generally up to a maximum age of 70. The State provides basic life and dependent life coverage for disabled employees, generally up to a maximum age of 70. For up to 30 months following the date of disability, an employee is entitled to continue healthcare coverage. Benefits costs are paid by PERSI through a rate charged by the State. The primary government (State of Idaho) is reporting the liability for the retiree healthcare and long term disability benefits. Specific details of these other post-employment benefits are available in the Comprehensive Annual Financial Report of the State of Idaho which may be accessed at <u>www.sco.idaho.gov</u>.

8. COMMITMENTS

The System had unfunded private equity commitments as of June 30, 2008 of \$575,325,823.

9. MARKET EVENTS

Subsequent to June 30, 2008 the financial markets experienced significant volatility and a decline in the market value of securities. The System's investment experience has been consistent with losses experienced in the overall financial market and may affect the defined benefit plans funding requirements in the future. An actuarial valuation is performed each fiscal year to determine liabilities and funding status and the next one is due as of July 1, 2009. Additional funding requirements, if any, will be determined consistent with the plan funding policy and Idaho Code. (See Note 5).



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REQUIRED SUPPLEMENTARY INFORMATION



PUBLIC EMPLOYEE RETIREMENT FUND AND FIREFIGHTERS' RETIREMENT FUND

SCHEDULES OF FUNDING PROGRESS PUBLIC EMPLOYEE RETIREMENT FUND AND FIREFIGHTERS' RETIREMENT FUND FISCAL YEARS 2003–2008 (Dollars in millions) (UNAUDITED)

PERSI							
Actuarial Valuation Date	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL) (a.)	(3) PV of Future ORP Contributions	(4) Unfunded AAL (UAAL) (2)-(1)-(3) (b.)	(5) Funded Ratios (1) : [(2)-(3)] (c.)	(6) Annual Covered Payroll (d.)	(7) UAAL as a Percentage of Covered Payroll (4) : (6)
July 1, 2003	6,297.8	7,578.8	66.4	1,214.6	83.8	2,057.7	59.0
July 1, 2004	7,420.2	8,154.8	63.5	671.1	91.7	2,115.4	31.7
July 1, 2005	8,208.8	8,778.7	61.3	508.6	94.2	2,208.7	23.0
July 1, 2006	9,177.1	9,699.0	60.2	461.7	95.2	2,343.5	19.7
July 1, 2007	10,945.8	10,431.9	59.5	(573.4)	105.5	2,421.0	(23.7)
July 1, 2008	10,402.0	11,211.8	60.9	748.9	93.3	2,578.9	29.0

(a.) Actuarial present value of benefits less actuarial present value of future normal costs based on entry age actuarial cost method.

(b.) Actuarial accrued liabilities less actuarial value of assets and present value of future Optional Retirement Plan (ORP) Contributions. Amounts reported in this table do not include the value of any discretionary COLA or Gain Gain Sharing allocations granted after the valuation date. If negative, amount is referred to as a funding reserve.

(c.) Funded Ratio is the ratio of the actuarial value of assets over the actuarial accrued liabilities less the present value of future ORP contributions.

(d.) Covered Payroll includes compensation paid to all active employees on which contributions are calculated.

	FRF						
Actuarial Valuation Date	(1) Actuarial Market Value of Assets	(2) Actuarial Accrued Liability (AAL)		(3) Unfunded AAL (UAAL) (2)-(1)	(4) Funded Ratios (1) : (2)	(5) Annual Covered Payroll	(6) UAAL as a Percentage of Covered Payroll (3) : (5)
July 1, 2003	182.7	310.7		128.0	58.8	(e.) 37.0	345.9
July 1, 2004	210.4	302.6		92.2	69.5	39.8	231.7
July 1, 2005	227.2	309.1		81.9	73.5	42.2	194.1
July 1, 2006	248.8	312.3		63.5	79.7	45.0	141.1
July 1, 2007	291.5	314.8		23.3	92.6	47.6	48.9
July 1, 2008			No Valuation				

(e.) Annual covered payroll includes compensation paid to all active firefighters hired prior to October 1, 1980. Annual Covered Payroll differs from Active Member Valuation Payroll, which is an annualized compensation of only those members who were active on the actuarial valuation date.



PUBLIC EMPLOYEE RETIREMENT FUND AND FIREFIGHTERS' RETIREMENT FUND

SCHEDULES OF EMPLOYER CONTRIBUTIONS PUBLIC EMPLOYEE RETIREMENT FUND AND FIREFIGHTERS' RETIREMENT FUND FISCAL YEARS 2003–2008 (Dollars in millions)

PERSI Employer Contributions			Employ	FRF ver Contributions	s (c.)	
Year Ended June 30	Total Employer Contributions (Statutory)	Annual Required Contribution (ARC) (a.)	Percentage Contributions	Total Employer Contributions	Annual Required Contribution	Percentage Contributions
2003	206.7	188.3	110.0	10.1	9.5	107.1
2004	212.6	218.8	97.0	11.7	10.2	114.9
2005	236.2	236.7	100.0	11.7	7.2	162.3
2006	250.8	238.1	105.0	12.0	6.5	186.2
2007	259.5	235.4	110.0	12.1	5.0	240.8
2008	273.3	251.4	109.0		No Valuation	

(a.) For PERSI employers, the Annual Required Contribution (ARC) is equal to the normal cost rate plus a 25-year amortization of any Unfunded Actuarial Accrued Liability or minus a 25-year amortization of any Funding Reserve amount. The ARC determined as of the valuation date is applicable for employers' fiscal years commencing October 1, of the calendar year following the valuation date. For ORP employers, the ARC is equal to 1.49% of salaries of university members in the ORP until 2025 and 3.83% of salaries of junior college members in the ORP until 2011.



PUBLIC EMPLOYEE RETIREMENT SYSTEM OF IDAHO

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2008

ACTUARIAL INFORMATION

The information presented in the required supplementary information was prepared for GASB disclosure purposes and may differ from the funding determination as of the dates indicated. Additional information as of the latest actuarial valuation for GASB purposes is as follows:

	PERSI	FRF
Valuation date	July 1, 2008	July 1, 2007
Actuarial cost method	Entry age actuarial cost	Entry age actuarial cost
Amortization method	Level percentage of projected payroll — open	Level dollar amount — closed
Remaining amortization period	25 years	30 years
Asset valuation method	Market value	Market value
Actuarial assumptions:		
Investment rate of return	7.75 %	7.75 %
Projected salary increases —	5.0 % - 11.5 %	4.50 %
Includes salary inflation	4.50 %	4.50 %
Postretirement benefit increase	1.00 %	4.50 %
Implied price inflation rate	3.75 %	3.75 %



ADDITIONAL SUPPLEMENTARY INFORMATION



SCHEDULE OF INVESTMENT EXPENSES YEAR ENDED JUNE 30, 2008

INVESTMENT AND RELATED SERVICES:		
Adelante Capital Management	\$	1,986,045
Apollo Management	Ψ	276,117
Baring Asset Management, Inc.		1,800,533
Sanford C. Bernstein & Company, LLC		4,920,020
BCA Publication		6,000
Blackstone Capital Partners		61,018
Bloomberg, LP		58,548
Brandes Investment Partners, LP		2,437,165
Bridgepoint Cap, Ltd.		10,289
Callan Associates		253,051
Capital Guardian Trust Company		1,742,839
Chadwick, Saylor & Co., Inc.		1,821,249
Chisholm Partners, LP		148,703
Choice Plan Managers		156,246
Clearwater Advisors, LLC		637,893
CVC European Equity		237,580
D.B. Fitzpatrick & Co., Inc.		1,679,625
Donald Smith & Company		1,789,549
Enhanced Equity		672,429
Fidelity Management Trust Company		787,646
Fortis Investment		1,347,225
Frazier Technology Ventures		255,930
Galen Partners, LP		978,581
Genesis Asset Managers, Ltd.		2,700,793
Goense Bounds & Partners, LP		34,292
Gores Equity Investors IV, LP		249,917
Green Equity Investors IV, LP		300,000
Hamilton Lane Advisors, Inc.		245,589
Hamilton Lane Co-Investment Fund		346,731
Harvest Partners		48,921
Highway 12		890,175
JH Whitney & Co., LLC KKR 2006 Fund		195,017 250,244
		250,244 477,501
Kohlberg & Co., LLC Lindsay Goldberg & Bessemer		315,212
Littlejohn & Company		69,350
McCown De Leeuw		85,688
Mellon Capital Management		653,119
Mellon Trust		3,205,549
Mondrian Investment Partners		1,203,375
Mountain Pacific Investment Advisors, Inc.		945,602
Navis Partners, LP		31,733
Pareto Partners		800,902
Peregrine Capital Management		964,738
Providence Investments		326,501
		,

(Continued)



SCHEDULE OF INVESTMENT EXPENSES YEAR ENDED JUNE 30, 2008

INVESTMENT AND RELATED SERVICES: Prudential Investments State Street Global Advisors TCW Asset Management Thomas H. Lee TPG Partners, LP Tukman Capital Management, Inc. Wells Fargo Bank Western Asset Management Zesiger Capital Group	430,125 349,372 1,239,740 23,061 445,416 1,722,940 68,955 926,659 2,744,007 46,355,505
CONSULTING/OTHER SERVICES: ACS HR Solutions, LLC Capmark Finance, Inc. Deloitte & Touche LLP Eide Bailly Foster, Pepper, Shefelman PLLC Milliman, Inc. Whiteford,Taylor, & Preston	1,257,232 19,118 91,527 15,000 1,309,909 178,348 57,428 2,928,562 \$ 49,284,067
	(Concluded)



SCHEDULE OF ADMINISTRATIVE EXPENSES YEAR ENDED JUNE 30, 2008

PORTFOLIO-RELATED EXPENSES: Personnel expenses Operating Expenses Capital Outlay	\$ 489,563 133,703 <u>14,206</u> 637,472
OTHER ADMINISTRATIVE EXPENSES:	
Personnel expenses	3,157,939
Operating expenses	1,884,455
Capital outlay	29,355
Building depreciation expense	159,826
Equipment depreciation expense	36,533
	5,268,108
SICK LEAVE FUND EXPENSES — Administrative	
personnel expenses	78,990
	\$5,984,570





CPAs & BUSINESS ADVISORS

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Retirement Board **Public Employee Retirement System of Idaho** Boise, Idaho

We have audited the financial statements of the pension and other trust funds of the Public Employee Retirement System of Idaho (the "System"), a component unit of the State of Idaho, as of and for the year ended June 30, 2008, and have issued our report thereon dated October 27, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered System's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the System's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the System's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the System's financial statements that is more than inconsequential will not be prevented or detected by the System's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the System's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Compliance and Other Matters

As part of obtaining reasonable assurance about whether the System's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management, the System's board, others within the entity, and is not intended to be and should not be used by anyone other than these specified parties.

Each Bailly LLP

Boise, Idaho October 27, 2008

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REPORT ON INVESTMENT ACTIVITY

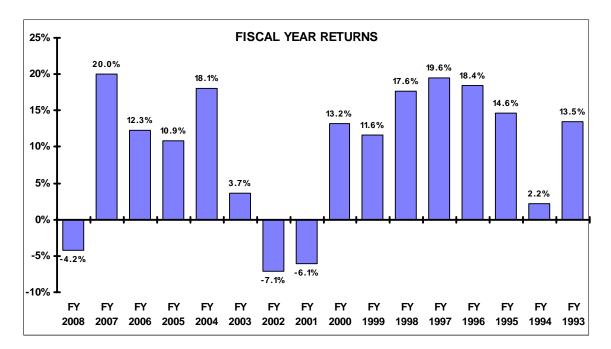
Prepared by Robert M. Maynard, Chief Investment Officer

OVERVIEW OF FISCAL YEAR 2008

With returns of -4.2%, PERSI had its first negative fiscal year in six years. The returns, although negative, were significantly ahead of the strategic benchmark (namely, the returns that would have been generated by matching the general market returns of a 55% US equity, 15% international equity, and 30% investment grade bond portfolio) by 2.5%. The fiscal year return was also above the median peer public fund return for the year. Longer term returns continue to be in the top decile and top quartile of our peer public funds, and over 2% per year above our strategic benchmarks.

The value of the fund ended at \$10,911,725,873 -- a decline of \$550.85 million since June 30 of 2007 from investment returns of - \$491.3 million minus net payments (contributions minus benefit payments and PERSI expenses) of \$59.5 million.

PERSI's US equity substantially outperformed the Russell 3000 (-7.4% to -12.7%), international equity also beat the MSCI EAFE index by about 5% (-5. 2% to -10.2%), and PERSI's fixed income handily outperformed the Lehman Aggregate (9.7% to 7.1%). For the first time in over a decade, only PERSI's global managers collectively underperformed, with a loss of -13.5% compared to the MSCI World index return of -10.3%.





The year was an excellent year compared to strategic benchmarks. If PERSI had been indexed to the strategic benchmark of 55% US Equities (Russell 3000), 15% international (MSCI EAFE), and 30% fixed income (Lehman Aggregate), and had rebalanced at the start of every month, the fiscal year return would have been -6.55%. The additional return of 2.3%, worth over \$230 million, came from three primary sources:

- (1) 2.4% from the strategic dedication of assets to private equity and private real estate managers,
- (2) 0.93% from using managers dedicated to the emerging markets instead of EAFE, and
- (3) 0.54% from using TIPS rather than general investment grade bonds.

Other strategic biases and active manager efforts collectively hurt returns compared to our strategic benchmarks. In particular, active equity manager underperformance of benchmarks, particularly in the global equity area, cost PERSI about 1.7% over the fiscal year.

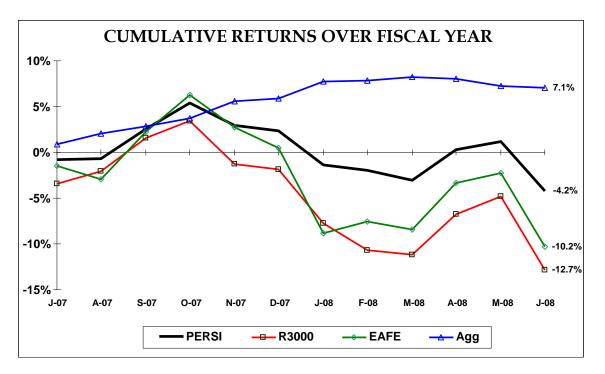
PERSI's returns compared to peers also ended up nicely for the fiscal year, although not as spectacularly so as in previous years. PERSI has ranked in the top quartile of comparable institutional funds through all annual time periods over the past 15 years. Of particular interest is that if PERSI had simply met its strategic returns over the past 15 years, it would have uniformly ranked in the bottom third or fourth quartiles, and would have been significantly below average for the last fiscal year. Our top performance was due solely to our additional efforts at the Board and staff level:

RANKINGS IN THE CALLAN PUBLIC FUND UNIVERSE JUNE 30, 2008 Percentile Rankings over Period (1 is highest, 100 is lowest)

	1Y	3Y	5Y 10Y	15-3/4 Y
Return (%) Policy Return (%) Median Fund (%)	-4.2 -6.7 -4.8	5.9	11.06.8 8.45.09.16.2	9.5 8.7 9.1
PERSI Rank Policy Rtn Rank	43 84	10 78	12 22 67 95	17 64

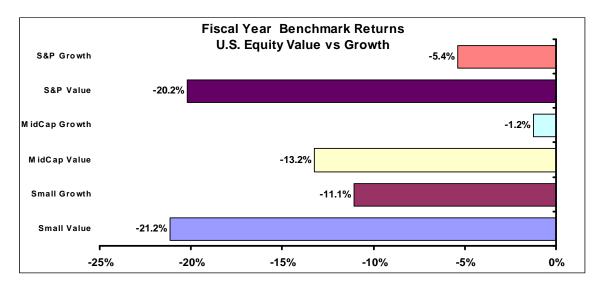
The year was dominated first by the collapse of the US housing market and the financial credit crisis in the fall and winter, turning into serious general economic concerns with inflation scares as oil shot higher, inflation numbers accelerated, and growth in the US and worldwide slowed. "Stagflation" became the watchword as the fiscal year came to an end. Relative optimism about the strength of the US and world economy dominated the early fall, with the fears of a financial meltdown surrounding the sub prime crisis started a precipitous collapse in the markets from October through early March. Once the Fed rescued Bear Stearns in the middle of March, the markets recovered through mid May, only to collapse in late May and June as oil and inflation fears began to affect the general economy:





Expectations for corporate profits in 2008 dropped steadily from October onward, and expectations for a big bounce back for profits in 2009 took a tumble in June.

Another significant feature of the year was the dominance of "growth" strategies over "value" disciplines. In the US, for example, and for the first time in years, growth indices dominated the value indices, by 13%-15% over the course of the fiscal year over all capital ranges:



The forces leading to this disparity hurt many of PERSI's managers, particularly global managers such as Brandes and Bernstein, and domestic managers like Donald Smith. But the same factors (particularly an avoidance of commodity stock plays and financial exposures) also hurt "quality growth" managers like Peregrine. Reliance on credit also hurt the Fidelity and Western bond portfolios over the year.

Not all was bad news, however. PERSI did end up the year substantially outperforming its base benchmarks in three of its four major investment areas. US equities outperformed the general equity market by over 5%, losing "only" -7.6% compared to the general equity market returns of -12.7%. The



main reason for this outperformance was the increasing reliance on private equity (which returned +16% for the year) and private real estate (+12%). International equities also outperformed the developed market index (EAFE) by about 5% (-5.2% to -10.2%), here due to the predominance of emerging markets, which had a slightly positive return for the year.

PERSI's fixed income also outperformed the investment grade fixed income market by 2.6%, with returns of 9.7% compared to the Lehman Aggregate returns of 7.1%. This was due largely to our weightings in TIPS and the Idaho Mortgage program, which were both up around 14% for the fiscal year.

Global equities collectively, however, suffered, underperforming the World index by over -3% (losing over -13.5% compared to the loss of the world index of -10.2%). The high points were Barings and Fortis, who managed to basically break even for the fiscal year with returns of 0% and -1.7% (and outperformed their benchmarks by 10.2% and 9.0% respectively). Brandes had a disastrous year, losing -23.4%, followed closely by Bernstein Global, another value oriented manager, losing around - 17.9% for the year and Zesiger -16.9%. All substantially underperformed their benchmarks, Brandes by -13.1%, Bernstein by -7.6%, and Zesiger by -6.6%. Cap Guardian slightly outperformed their benchmark by 1.6%.

Fixed income had a standout year, with the Lehman Aggregate up slightly over 7% for the year, and PERSI's fixed income returning 9.7%. While the credit crunch affected many credit bonds,governmentoriented bonds more than made up for those problems. Absolute returns were led by the SSGA and Western TIPS accounts both with 14.4% returns, followed closely by the Idaho Mortgage program (which bases its returns off of spreads to Treasury bonds) at 14.0%. Barings fixed income came in next with returns of 8.8% (a relative out performance of 1.7%), with the DBF and Clearwater Mortgage Backed Securities portfolios returning 7.7% and 7.3% respectively. Fidelity and Western fixed income had very poor returns for the year, returning only 3.8% and 0.9% respectively, which led to equity-like underperformance of -3.3% and -6.1% behind their benchmarks. These two accounts showed the most direct consequences of the financial crisis that hit the capital markets this year.

PERSI's solely international equity portion of the portfolio benefited greatly from the dedicated emerging market mandates, and, since emerging markets outperformed the developed markets by more than 12%, resulted in PERSI's international sector outperforming the benchmark EAFE index with returns of -5.0% vs. -10.1%. Genesis and Bernstein Emerging led all public equity managers with returns of 2.1% and 0.8% for the fiscal years, which lagged the general emerging market index returns by -3%. Mondrian, with a loss of -10.6% for the year, slightly underperformed the international index.

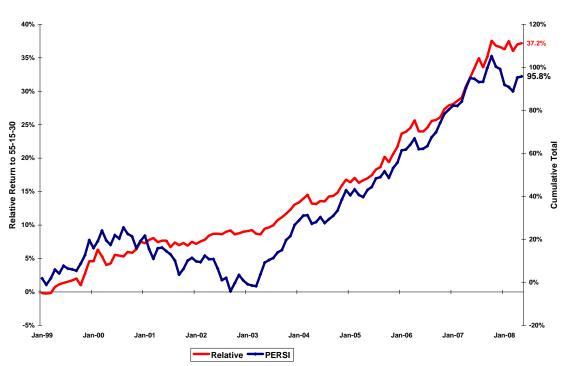
The US equity only portion of PERSI's investments benefited hugely from its private portfolio outperforming the public equity markets. Private equity was the star of the year, with returns of 16.4% for the year, followed by private real estate with a return of 12.3%. While these numbers are certainly benefiting from the lagged nature of private valuations, their reported returns certainly came at a welcome moment. Otherwise, the public equity portions of PERSI's US returns were a mixed bag. All US public equity managers lost during the year, with Mountain Pacific losing the least with -9.5%, followed by Tukman (-10.3%), and TCW (-11.2%). The rest of the US equity managers lost ground to the Russell 3000, with Peregrine losing -14.1%, Adelante losing -20.5%, and Donald Smith having the distinction of being our worst manager of the year with losses of -28.1%, and with a relative underperformance of -15.4%.

Overall it was a poor fiscal year in absolute terms and in public market active manager performance. On the other hand, the fiscal year was a good year in relative returns against strategic benchmarks and for private assets. The star performers this year were private equity, Barings and Fortis, and the laggards were Donald Smith, Brandes, Bernstein, and Western. In general, the previous years' winners turned into this year's losers, and previously struggling managers seem to be gaining traction.



Nonetheless, the longer term record, even with the recent fiscal year, continues to be good, particularly compared to general market returns and the returns of peers. Starting in January of 1999, through the equity market crash of 2000-2003, and until today, PERSI has been on a very good investment streak. Even with the recession and equity market depression, PERSI is up over 95% cumulatively over that period, and has handily exceeded the high points in total value of the boom years (\$7.2 billion in January of 2001), having reached new highs starting in December of 2003, and hasn't looked back (at least not yet).

And, compared to simply being passively invested in the market, PERSI has almost doubled its market return from extra efforts. PERSI has added 37% of extra value over the past almost 10 years:



PERSI Relative and Cumulative Returns

These excess returns have added over \$2.2 billion of value to the total fund size.

The future remains uncertain, both financially and economically. But the PERSI fund has had a longterm record of success, and we expect that, whatever the near-term future may bring, the long-term stability of the fund and the system is assured.

ROBERT M. MAYNARD

ROBERT M. MAYNARD Chief Investment Officer

For the numbers presented, the source of the above-disclosed data is the Mellon Analytical Solutions reporting system.



INVESTMENT SUMMARY FOR THE YEAR ENDED June 30, 2008

Types of Investment	Market Value		Percent of Total Market Value	
Short-term Investments Fixed Income		\$705,390,702		6.4%
Domestic	2,900,041,693		26.3%	
International	58,082,650		0.5%	
Commercial Mortgages	330,440,924		3.0%_	
Total Fixed Income		3,288,565,267		29.9%
Equity				
Domestic Equity International Equity	3,459,782,054 2,373,750,304		31.3% 21.6%	
Total Equity		5,833,532,358		53.0%
Private Equity		716,783,860		6.5%
Real Estate		466,672,559		4.2%
Total Base Plan Investments		\$11,010,944,746	=	100.0%
Other Funds:				
Sick Leave Insurance Reserve Fund		207,833,734		
Choice Plan 414(k)		63,766,805		
Choice Plan 401(k)		244,580,923		
Total Investments in All Funds		\$11,527,126,208		



Schedule of Investments by Account (including interest and dividends receivable) as of June 30, 2008

Adalanta Canital Managament	¢040,400,000	
Adelante Capital Management	\$210,183,226	
Apollo Management, LP	52,941,278	
Baring Asset Management-Global Equity	364,509,466	
Baring Asset Management-Global Fixed Income	247,992,599	
Bernstein-Emerging Markets	386,481,445	
Bernstein-Global Equity	301,058,855	
Blackstone Capital Partners, LP	27,144,453	
Brandes Investment Partners	528,295,717	
Brandes International Equity Fund - Choice Plan	8,870,229	
Bridgepoint Cap LTD	31,061,203	
Calvert SI Balance Fund - Choice Plan	168,185	
Capital Guardian	401,977,021	
Cascade	72,774,301	
Cerberus Investment Partners	20,984,506	
Chisholm Management, LP	20,422,397	
Clearwater Advisors, LLC	174,560,387	
CVC European Equity	43,602,319	
D.B. Fitzpatrick & CoFixed Income	170,915,627	
D.B. Fitzpatrick & CoIdaho Mortgages	339,839,008	
Dodge and Cox Income Fund - Choice Plan	4,276,973	
Donald Smith & Co.	190,927,056	
Enhanced Equity, LP	22,670,542	
Epic Venture Fund	2,725,000	
Fidelity Management Trust Company	224,792,918	
First Reserve Fund XI	27,039,695	
Fortis Investments	248,686,212	
Frazier Technology Ventures II, LP	13,677,551	
Furman Selz Investments, LP	11,211,309	
Galen Associates, LP	46,309,707	
Genesis Asset Managers	387,971,399	
Goense Bounds & Partners, LP	6,420,822	
Gores Capital Partners, LLP	21,276,781	
Green Equity Investors IV, LP	23,193,463	
Hamilton Lane Co - Investment Fund, LP	43,723,761	
Hamilton Lane Secondary Fund, LP	16,680,957	
Harvest Partners III, LP	775,789	
Highway 12 Ventures, LP	14,615,989	
Ida-West	3,275,000	
JH Whitney & Co, LLC	17,829,719	
KKR 2006 Fund, LP	28,489,109	
Kohlberg & Co.	26,358,489	(Continued)



Koll Partners, LLP	314,461,329
Lindsay Goldberg & Bessemer	23,509,628
Littlejohn, LP	8,373,222
McCown DeLeeuw & Co. IV, LP	1,848,390
Mellon Aggregate Bond Index - Choice Plan	2,278,250
Mellon Capital Management-R2000 Small Cap	76,743,779
Mellon Capital Management-S&P 500 Large Cap	777,104,113
Mellon Capital Management-Mid Cap Completion	110,181,549
Mellon Capital Management-International Stock Index	542,590,327
Mellon International EAFE Fund - Choice Plan	3,444,448
Mellon S&P 500 - Choice Plan	6,438,147
Mellon Transition Management Services	211,102
Mellon Wilshire 4500 - Choice Plan	3,133,655
Mellon Wilshire 5000 - Choice Plan	1,904,292
Mondrian Investment Partners	318,119,863
Mountain Pacific Investment Advisors	278,248,053
Newbridge Asia, LP	26,498,827
Oaktree Capital Management, LLC	1,804,854
Olympic IDA Fund II, LLC	110,331,484
Pareto Partners	(2,313,467)
Peregrine Capital Management	166,529,194
PERSI Cash in Short-Term Investment Pool	109,738,390
PERSI Choice Plan Contribution Holding Account	959,778
PERSI Choice Plan Loan Fund	2,703,027
Private Debt	12,207,359
Providence Equity Partners, LLP	74,054,936
Prudential Investments	52,855,412
Rowe Price Small Cap Fund - Choice Plan	5,357,219
SEI Stable Asset Fund - Choice Plan	11,488,744
State Street Global Advisors-Fixed Income	843,125,500
State Street Global Advisors-TIPS	736,473,960
State Street Global Advisors-Sick Leave Insurance Reserve	207,833,734
T3 Partners, LP	65,285,065
TCW Domestic	190,138,509
Thomas H. Lee, LP	377,070
Tukman Capital Management	298,252,607
Vanguard Growth & Income Fund - Choice Plan	7,443,295
W. Capital Partners, LP	9,546,013
Western Asset Management	221,330,635
Western Asset-TIPS	303,455,908
Zesiger Capital Group	441,147,126
Zesiger Capital Group-Private Equity	26,100,062
Total Market Value, Including Investment Receivables and Payables	\$11,178,025,849
Add: Investments Purchased Payable	1,375,704,493
Less: Investments Sold Receivable	(978,653,811)
Less: Interest and Dividends Receivable	(47,950,323)
Total Market Value, Net of Investment Receivables and Payables	\$11,527,126,208

(Concluded)



	Investment	Results
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	TOTAL	% OF	Investment Performance for Periods Ending			nding
MANAGERS	MKT VAL (MILLIONS)	TOTAL FUND	FISCAL	1 YR.	3 YRS. *	5 YRS. *
U.S. EQUITY	(
MELLON CAPITAL MANAGEMENT MID CAP	110.2	1.0%	(7.5)	(7.5)	7.9	13.1
MELLON CAPITAL MANAGEMENT R2000 SMALL CAP	76.7	0.7%	(15.8)	(15.8)	3.7	10.1
MELLON CAPITAL MANAGEMENT S&P 500 LC	777.1	7.1%	(12.2)	(12.2)	4.6	7.7
MOUNTAIN PACIFIC	278.2	2.5%	(9.5)	(9.5)	6.4	10.4
TUKMAN CAPITAL MGMT	298.3	2.7%	(10.3)	(10.3)	3.2	3.7
TCW	190.1	1.7%	(11.2)	(11.2)	6.1	
DONALD SMITH & CO.	190.9	1.7%	(28.1)	(28.1)	4.3	
PEREGRINE	166.5	1.5%	(14.1)	(14.1)	1.8	
TOTAL U.S. PUBLICLY TRADED EQUITY	2,088.1	19.1%	(13.6)	(13.6)	4.5	7.8
BENCHMARK - Russell 3000			(12.7)	(12.7)	4.7	8.4
PRIVATE EQUITY						
IDA-WEST	3.3	0.0%	17.1	17.1	26.8	31.7
GALEN III	46.3	0.4%	16.5	16.5	13.7	11.4
HARVEST PARTNERS	0.8	0.0%	(68.0)	(68.0)	(58.3)	(40.0)
FURMAN SELZ	11.2	0.1%	76.4	76.4	48.9	57.9
MCCOWN DE LEEUW	1.8	0.0%	(15.5)	(15.5)	(75.4)	(56.3)
PROVIDENCE EQ PARTNERS	74.1	0.7%	26.0	26.0	26.1	51.3
CHISOLM PARTNERS	20.4	0.2%	7.9	7.9	22.5	13.0
LITTLEJOHN II L.P.	8.4	0.1%	(19.3)	(19.3)	17.1	32.2
OAKTREE CAP	1.8	0.0%	10.6	10.6	53.4	43.8
GOENSE BOUNDS	6.4	0.1%	10.6	10.6	11.6	53.3
HWY 12 FD VENTURE LP	14.6	0.1%	(16.4)	(16.4)	(3.6)	(4.2)
T3 PARTNERS II L.P.	65.3	0.6%	20.9	20.9	35.5	23.7
THOMAS LEE L.P.	0.4	0.0%	(85.9)	(85.9)	(50.0)	(29.2)
APOLLO MGMT LP	52.9	0.5%	83.8	83.8	52.2	55.7
GREEN EQUITY IV L.P.	23.2	0.2%	1.7	1.7	0.6	
GORES CAPITAL AD LLC	21.3	0.2%	13.8	13.8	24.6	
W CAPITAL PARTNERS	9.5	0.1%	(4.6)	(4.6)	3.2	
FRAZIER TECH VENTURES II	13.7	0.1%	8.7	8.7	9.2	
KOHLBERG & CO.	26.4	0.2%	27.1	27.1	1.2	
	16.7	0.2%	15.6	15.6	21.8	
	43.6	0.4%	48.7	48.7		
HAMILTON LANE CO-INVESTMENT FUND	43.7	0.4%	14.5	14.5		
	31.1	0.3%	25.6	25.6		
	26.5	0.2%	34.0	34.0		
	17.8	0.2%	3.2	3.2		
BLACKSTONE CAPITAL PARTNERS ENHANCED EQUITY FUND LP	27.1 22.7	0.2% 0.2%	0.3	0.3		
			12.3	12.3		
LINDSEY, GOLDBERG, BESSEMER KKR 2006 FUND	23.5 28.5	0.2% 0.3%	1.6 0.4	1.6 0.4		
FIRST RESERVE FUND XI	28.5 27.0	0.3%	0.4 4.4	0.4 4.4		
CERBERUS INST PARTNERS	21.0	0.2%	(5.1)	(5.1)		
EPIC VENTURE FUND**	21.0	0.270	(3.1)	0.0		
ZESIGER CAPITAL GROUP	26.1	0.2%	2.7	2.7	9.6	5.5
TOTAL PRIVATE EQUITY	759.8	6.9%	16.4	16.4	18.2	19.9
REAL ESTATE	155.0	0.378	10.4	10.4	10.2	19.9
KOLL PARTNERS	314.5	2.9%	12.1	12.1	9.0	
OLYMPIC IDA FUND II	110.3	1.0%	12.2	12.2	0.0	
CASCADE**	72.8	0.7%		12.2		
ADELANTE - PUBLIC R/E ¹	210.2	1.9%	(20.5)	(20.5)	4.4	15.2
PRUDENTIAL	52.9	0.5%	13.9	13.9	18.0	16.1
TOTAL R/E MANAGERS	760.6	7.0%	(0.4)	(0.4)	12.8	19.1
BENCHMARK - NCREIF			9.2	9.2	15.0	14.7
TOTAL U.S. EQUITY	3,608.6	32.9%	9.2 (7.4)	9.2 (7.4)	7.5	14.7
BENCHMARK - Russell 3000	3,000.0	52.370	(12.7)	(12.7)	4.7	8.4
			(12.7)	(12.7)	4.7	0.4

Investment Section

	estment Se					
Investment Results <u>MANAGERS</u>	TOTAL MKT VAL	% OF TOTAL	Investment Po FISCAL	erformance f 1 YR.	or Periods En 3 YRS. *	ding 5 YRS. *
	(MILLIONS)	FUND				
GLOBAL EQUITY BARING ASSET MANAGEMENT	364.5	3.3%	0.0	0.0	14.2	14.5
BRANDES INVST PARTNERS	528.3	3.3 <i>%</i> 4.8%	(23.4)	(23.4)	5.7	14.5
CAPITAL GUARDIAN	402.0	3.7%	(8.6)	(8.6)	9.5	12.3
ZESIGER CAPITAL GROUP	441.1	4.0%	(16.9)	(16.9)	16.4	16.4
BERNSTEIN GLOBAL	301.1	2.8%	(17.9)	(17.9)	9.8	
FORTIS INVESTMENTS	248.7	2.3%	(1.7)	(1.7)		
TOTAL GLOBAL EQUITY	2,285.7	20.9%	(13.5)	(13.5)	11.2	14.1
TOTAL U.S./GLOBAL EQUITY	5,894.2	53.9%	(9.8)	(9.8)	8.7	11.7
BENCHMARK - Russell 3000			(12.7)	(12.7)	4.7	8.4
INTERNATIONAL EQUITY						
GENESIS INVESTMENTS	388.0	3.6%	2.1	2.1	24.7	30.7
MELLON CAPITAL MANAGEMENT INTL STK INDX	542.6	5.0%	(10.2)	(10.2)	12.7	16.4
	318.1	2.9%	(10.6)	(10.6)	13.1	
	386.5	3.5%	0.8	0.8	25.7	20.7
TOTAL INTERNATIONAL EQUITY	1,635.2	15.0%	(4.9)	(4.9)	17.8	20.7
TOTAL INT'L EQUITY (HEDGED) ³	1,632.8	15.0%	(5.2)	(5.2)	17.4	20.4
EAFE INDEX NET	1,00210	101070	(10.2)	(10.2)	13.3	17.2
TOTAL EQUITY	7,527.1	68.9%	(8.9)	(10.2)	10.5	13.5
BENCHMARK - Russell 3000	7,02711	00.070	(12.7)	(12.7)	4.7	8.4
U.S. FIXED INCOME			(12.7)	(12.7)	4.7	0.4
DBF & CO FIXED	170.9	1.6%	7.7	7.7	4.8	4.1
DBF & CO-IDAHO MTGS	339.8	3.1%	14.0	14.0	6.7	5.1
STATE ST ADV-FX	843.1	7.7%	7.5	7.5	3.9	3.7
SSGA-TIPS	736.5	6.7%	14.3	14.3	4.9	6.1
CLEARWATER-TBA	174.6	1.6%	7.3	7.3	4.6	4.5
REAL ESTATE PVT DEBT**	12.2	0.1%				
TOTAL U.S. FIXED INCOME	2,277.1	20.9%	10.9	10.9	4.9	4.9
GLOBAL FIXED INCOME						
BARING ASSET MANAGEMENT PYRAMIS⁴	248.0	2.3%	8.8	8.8	4.9	5.0
WESTERN ASSET	224.8 221.3	2.1% 2.0%	3.8 0.9	3.8 0.9	3.4 2.7	
WESTERN TIPS	303.5	2.0%	14.4	14.4	2.1	
TOTAL GLOBAL FIXED INCOME	997.6	9.1%	4.6	4.6	3.4	4.1
		•,•			011	
TOTAL FIXED INCOME	3,274.7	29.5%	9.7	9.7	4.7	4.7
BENCHMARK - LB Aggregate			7.1	7.1	4.1	3.9
OTHER						
UNALLOCATED CASH	109.7	1.0%	9.4	9.4	11.3	8.3
MELLON TRANSITION MANAGEMENT SERVICES	0.2	0.0%	99.7	99.7	252.5	
TOTAL OTHER	109.9					
COMBINED TOTAL	10,911.7	100.0%	(4.2)	(4.2)	8.9	11.0
BENCHMARK - 55% Russell 3000		:	(6.7)	(6.7)	5.9	8.4
30% Lehman Aggregate						
15% MSCI EAFE Index						
Add: Mutual Fund Holdings in 401(K) Plan	58.4					
Sick Leave Fixed Income Investments	63.3					
Sick Leave Equity Securities	144.5					
Investments Purchased	1,375.7					
Less: Interest and Dividends Receivable	(48.0)					
Investments Sold	(978.7)					
Total Pension Fund Investments						
Net of Receivables	11,527.1					
* Rates of Return are annualized	11,027.1	=				
1 Formerly Lend Lease						
2 Formerly Delaware					10	- 1 1.
3 Includes Pareto Partners currency overlay account					(Cond	cluded)
4 Formerly Fidelity						
** Accounts opened less than one year						

Prepared using a time-weighted rate of return per Mellon Analytical Solutions – a division of Mellon Global Securities Services.



Schedule of Investment Income for the Last Six Years

Year	<u>Interest</u>	Dividends	Gains & Losses*	<u>Total</u>
2003	107,626,722	82,726,663	47,095,088	237,448,473
2004	105,106,092	99,565,950	1,005,291,439	1,209,963,481
2005	108,964,781	121,363,908	622,839,336	853,168,025
2006	128,071,925	135,998,068	804,450,498	1,068,520,491
2007	152,332,222	150,190,103	1,660,923,284	1,963,445,609
2008	156,095,102	171,450,414	(840,652,088)	(513,106,573)

* Includes realized and unrealized gains and losses and other investment income

Largest Bond Holdings (by Market Value) June 30, 2008

	Par	Bonds	Description	Market Value
1	227,716,418	US TREASURY INFLATION INDEX BOND	3.875% 04/15/2029 DD 04/15/99	\$ 295,906,782
2	220,607,518	US TREASURY INFLATION INDEX NOTE	4.250% 01/15/2010 DD 01/15/00	236,601,563
3	196,906,194	US TREASURY INFLATION INDEX BOND	2.000%001/15/2026 DD 01/15/06	195,229,341
4	44,700,000	COMMIT TO PUR FNMA SF MTG	6.000% 08/01/2023 DD 08/01/08	45,705,750
5	46,710,000	COMMIT TO PUR FNMA SF MTG	5.000% 07/01/2038 DD 07/01/08	44,768,639
6	42,800,000	COMMIT TO PUR FNMA SF MTG	5.500% 08/01/2038 DD 08/01/08	42,077,750
7	32,398,553	US TREASURY INFLATION INDEX BOND	3.375% 04/15/2032 DD 10/15/01	40,769,011
8	42,000,000	COMMIT TO PUR FHLMC GOLD SFM	5.000% 08/01/2038 DD 08/01/08	40,149,396
9	36,000,000	COMMIT TO PUR FNMA SF MTG	5.000% 08/01/2038 DD 08/01/08	34,425,000
10	30,797,704	US TREASURY INFLATION INDEX NOTE	2.000% 01/15/2016 DD 01/15/06	32,438,637

Largest Stock Holdings (by Market Value) June 30, 2008

	Shares	Stock	Ма	arket Value
1	1,899,344	MICROSOFT CORP.	\$	52,250,953
2	1,662,944	GENERAL ELEC CO.		44,383,975
3	477,010	EXXON MOBIL CORP.		42,038,891
4	234,310	GOLDMAN SACHS GROUP INC.		40,980,819
5	1,538,294	AMERICAN INTERNATIONAL GROUP INC.		40,703,259
6	614,257	JOHNSON & JOHNSON CO.		39,521,295
7	330,209	IBM CORP.		39,139,673
8	640,756	PROCTER & GAMBLE CO.		38,964,372
9	687,595	WAL MART STORES INC.		38,642,839
10	1,521,076	GLAXOSMITHKLINE CO.		33,692,395

A complete list of portfolio holdings is available upon request.



Schedule of Fees and Commissions for the Year Ended June 30, 2008

Investment Fees	Average Assets Under Management	Fees	Basis Points
Investment Manager Fees			
Equity Managers	\$7,320,047,095	\$27,574,239	38
Fixed Income Managers	2,700,306,613	2,267,794	8
Private Equity Managers	656,235,348	6,999,591	107
Real Estate Managers	731,960,238	5,408,977	74
Total Average Assets	\$11,408,549,294		
Total Investment Manager Fees		42,250,600	37
Other Investment Service Fees			
Custodian/Record Keeping Fees		4,531,740	
Investment Consultant Fees		632,306	
Legal Fees		1,367,338	
Actuary/Audit Service Fees		284,875	
Total Investment Service Fees		6,816,258	6
Total Defined Benefit Plans Fees	-	\$49,066,859	<u>43</u>
Defined Contribution Plans' Fees		156,246	
Other Trust Funds' Fees		60,962	
Total Fees		\$49,284,067	

Note: Broker Fees are Included on a Separate Schedule

🚸 Investment Section 🚸

Schedule of Fees and Commissions for the Year Ended June 30, 2008

Broker Name	Base Commission	Total Shares	Commission per Share
LEHMAN BROS INC, NEW YORK	\$230,928	15,233,267	0.0152
MORGAN STANLEY & CO INC, NY	225,335	16,167,457	0.0139
CITIGROUP GBL MKTS/SALOMON, NEW YORK	180,630	34,785,343	0.0052
INSTINET CORP, NY	161,472	4,198,692	0.0385
CITIGROUP GBL MKTS INC, NEW YORK	157,705	14,637,088	0.0108
BEAR STEARNS & CO INC, NY	150,974	3,366,644	0.0448
MORGAN J P SECS INC, NEW YORK	138,294	8,131,066	0.0170
MERRILL LYNCH PIERCE FENNER SMITH INC NY	130,488	3,283,552	0.0397
GOLDMAN SACHS & CO, NY	127,764	4,558,324	0.0280
GOLDMAN SACHS INTL, LONDON (GSILGB2X)	126,175	12,769,466	0.0099
BEAR STEARNS INTL TRADING LTD, LONDON	124,239	7,780,631	0.0160
CITATION GROUP, NY	119,693	2,764,959	0.0433
CREDIT SUISSE (EUROPE), LONDON	117,668	14,364,385	0.0082
CREDIT SUISSE, NEW YORK (CSFBUS33XXX)	116,255	5,782,050	0.0201
DEUTSCHE BK SECS INC, NY (NWSCUS33)	114,741	25,423,846	0.0045
BEAR STEARNS SEC CORP, BROOKLYN	111,625	2,341,940	0.0477
LEHMAN BROS INTL, LONDON	107,129	4,850,270	0.0221
MERRILL LYNCH PIERCE FENNER, WILMINGTON	106,567	18,850,075	0.0057
UBS WARBURG ASIA LTD, HONG KONG	98,257	23,473,284	0.0042
CITIGROUP GLOBAL MARKETS LTD, LONDON	94,067	6,845,108	0.0137
BERNSTEIN SANFORD C & CO, NEW YORK	89,848	2,703,145	0.0332
UBS SECURITIES LLC, STAMFORD	82,489	3,211,510	0.0257
MERRILL LYNCH INTL LONDON EQUITIES	78,566	3,903,029	0.0201
JEFFERIES & CO INC, NEW YORK	75,347	1,929,517	0.0390
JP MORGAN SECS ASIA PACIFIC, HONG KONG	72,894	10,956,935	0.0067
CREDIT LYONNAIS SECS (ASIA), HONG KONG DEUTSCHE BK INTL EQ, LONDN	70,220	31,996,928	0.0022
(DEUTGB22EEQ)	69,264	3,256,563	0.0213
J P MORGAN SECS LTD, LONDON	63,517	3,668,754	0.0173
MACQUARIE SECURITIES LIMITED, HONG KONG	60,834	9,534,253	0.0064
Other Brokers Under \$60,000	2,383,745	192,512,935	0.0124
TOTAL BROKER COMMISSIONS	\$5,786,731	493,281,016	0.0117

(Concluded)

A complete list of broker commissions is available from PERSI. PERSI does not require that investment managers use specific brokers.



STATEMENT OF INVESTMENT POLICY AND GUIDELINES

I. Introduction

The Retirement Board ("Board") of the Public Employee Retirement System of Idaho ("System") hereby establishes its Statement of Investment Policy for the investment of the trust funds ("Trust") in accord with Idaho Code Chapter 13, Title 59.

II. Statutory Requirements

The investment of the Trust will be in accord with all applicable laws of the state of Idaho.

A. Sole Interest of Beneficiaries

Investments will be solely in the interest of the participants and beneficiaries and for the exclusive purpose of providing benefits to the participants and their beneficiaries and defraying reasonable expenses of administration.

B. Prudent Investments

Investments will be made with the judgment and care under the circumstances then prevailing, which people of prudence, discretion and intelligence exercise in the management of their own affairs, not in regard to speculation but in regard to the permanent disposition of their funds, considering the probable outcome as well as the probable safety of their capital. Investments will be diversified so as to minimize the risk of loss and to maximize the rate of return, unless under the circumstances it is clearly prudent not to do so.

C. Fiduciary Duties

The Board and its agents, including staff, consultants, and investment managers, will discharge their duties with respect to the fund solely in the interest of the members and retired employees, and with the care, skill, prudence and diligence under the circumstances then prevailing that a prudent person acting in a like capacity and familiar with such matters would use in the conduct of an enterprise of a like character and with like aims.

III. Investment Goals

A. General Objective

1. Purpose

The purpose of the investment of Trust assets is to provide funds to meet the obligations of the Public Employee Retirement System of Idaho (PERSI) while incurring the appropriate amount of risk consistent with attaining that goal. The Board will invest the assets of the Trust so as to meet the projected obligations of the System, and will reduce risk through diversification of the assets of the Trust.

2. Considerations

In determining the returns needed by the system, the acceptable risk levels, and the allowable investments, the Board will consider:

- * the effect of particular investments on the total portfolio,
- * the purpose of the plan,
- * the diversification of the portfolio,
- * liquidity needs and the current return relative to the anticipated cash flow requirements, and
- * the projected return of the portfolio as it relates to the funding objectives of the plan.



B. Specific PERSI return and risk objectives

1. Investment Returns

(a) Actuarial Assumptions

In projecting obligations and the returns needed to meet those obligations, the Board will consider studies performed by actuaries hired by the Board. The actuary uses an investment return assumption of 7.75% before fees and expenses in balancing projected obligations, projected contributions, and projected returns on assets. [The return assumption after fees of administering the system and its investments is 7.25%]. Assuming all of the actuarial assumptions are accurate, this 7.75% return will suffice to: (1) assure the payment of statutorily required benefits, which includes a 1% Cost of Living Adjustment (COLA); and (2) maintain the reduction of the level of the unfunded liability (if any) on the scheduled amortization (one year at a time). The assumed 7.75% return will not be sufficient to fund either discretionary COLAs (2-6%), retroactive COLAs, accelerate the amortization of the unfunded liability, build a stabilization reserve, or allow for gain-sharing distributions.

(b) Inflation and Salary Assumptions

This 7.75% rate before fees and 7.25% rate net of fees assumes an inflation rate of 3.75% and an annual general state salary growth of 4.50%. To the extent that either inflation or salary growth are higher or lower than these rates, then the investment returns needed will also be higher or lower than the assumed 7.75% [7.25% net], although not on a 1:1 ratio. Consequently, the investment returns actually needed by the system do not have a nominal rate which can be determined with precision in advance -- the 7.75% gross rate currently used by the actuary is only a general midpoint accurate over long (15-20) year periods and is only as accurate as are the inflation, salary, and other actuarial assumptions as set out in the annual actuarial study reviewed annually by the Board.

(c) Relation to Funding Policy

As set out in the Board's funding policy, to the extent investment markets allow, it is the desire of the Board to provide discretionary COLAs, accelerate the amortization of any unfunded liability, and provide for gain-sharing. It is also the goal of the Board to maintain a reasonable amortization of any unfunded liability, and not to exceed the 25 year amortization period set by statute. Therefore, it is the goal of the Board to set an expected rate of return above the actuarially assumed return so that (1) discretionary COLAs will have a reasonable chance of being consistently funded and (2) the scheduled amortization of any unfunded liability is not unreasonably jeopardized. Returns above that amount will be used to build a stabilization reserve and to distribute to the System participants through gain-sharing.

(d) Periodic Specific Return Goals

Because of the inflation sensitivity of both the returns needed by the system and the size of annual COLAs, an exact target return (either real or nominal) cannot be set in advance. Nonetheless, under most reasonable actuarial assumptions, PERSI has a relatively stable real return goal of between 4.75% - 5.25% if consistent funding of discretionary COLAs and providing for gain sharing is included as an objective. Consequently, specific return goals for upcoming periods will be set out in the strategic asset allocations periodically adopted by the Board.

2. Investment Risk and Strategic Asset Allocations (a) Diversification Among Asset Classes

In controlling the risk level that is appropriate for the Trust, the Board will diversify the assets of the Trust among various asset classes as the Board may from time to time adopt as appropriate asset classes. The specific asset classes to be used will be set in conjunction with the strategic asset allocation adopted from time to time by the Board.



(b) Review of Asset Classes and Asset Allocation

In setting strategic allocations, the Board will focus on assuring that the expected long-term returns will meet expected long-term obligations with the appropriate level of risk sufficient to meet those objectives. The Board will at least once every four years determine the appropriate asset classes for the investment of Trust assets and conduct asset allocation studies to help determine the long term strategic allocations among desired asset classes so as to meet long-term return objectives with the appropriate level of risk.

(c) Content of Strategic Asset Allocations

The strategic asset allocation will set out the asset classes to be used, the long-term strategic "normal" percentage of assets to be invested in each asset class, the short to intermediate term ranges that will be considered allowable temporary deviations from the strategic normal allocation, the investment risk and return expectations for each asset class, the numerical investment return and risk expected to be realized, and the relation of the expected investment return to the real and actuarially assumed investment return.

(d) Strategic Policies

In addition to asset allocation, the Board may from time to time adopt strategic policies. "Strategic policies" are actions by the Board to invest in asset types that have not been singled out as "asset classes" in the asset allocation process, to overweight particular sectors within an asset class, or to employ particular strategies in the investment of Trust assets. The purposes of these actions are either to increase the return above the expected return or to reduce risk.

IV. Investment Structure

A. Overall Structure

In making individual investment policy decisions, the Board will have as an overall goal a flexible, simplified structure with clear roles and accountability.

1. Board Ultimately Responsible

The Board is ultimately responsible for all investment activities. In exercising this responsibility, the Board will hire investment personnel and agents and delegate various investment functions to those personnel and agents. Where the Board does not delegate investment powers or duties, the Board will either satisfy itself that it is familiar with such matters, or will retain persons who are familiar with such matters to consult or assist the Board in the exercise of those responsibilities. Where the Board delegated to a person who is familiar with such matters, and the Board will monitor and review the actions of those to whom responsibilities are delegated.

2. General Roles and Responsibilities of Board and Agents

The Board will favor a structure that accommodates a citizen Board and a small staff. The Board and staff will concentrate their activities on:

* making strategic decisions, primarily concerning asset allocation and strategic policies;

* adjusting the mix between passive and active managers depending on, among other considerations, near-term concerns regarding the U.S. and other capital markets; and

* delegating and monitoring all other activities, including hiring and monitoring investment managers. The Board will rely on outside agents, and primarily investment managers, to be responsible for nonstrategic decisions. This responsibility includes those investment decisions with shorter-term consequences such as the best near-term securities, regions, asset types, or asset classes.



B. Direct (Non-Delegated) Responsibilities of the Board 1. Specific Responsibilities

The Board will be directly responsible for

- * Setting investment policy,
- * Determining the investment structure of the Trust,
- * Determining the asset classes to be utilized,
- * Setting the strategic asset allocation,
- * Determining strategic policies;
- * Hiring agents to implement the strategic asset allocation;
- * Hiring agents to implement strategic policies; and

* Monitoring the compliance of those agents with the investment policies and strategic allocations determined by the Board.

2. Delegation and Monitoring of Specific Investment Activities

The Board will normally delegate investment decisions concerning specific securities or assets, or the tactical allocations of assets among asset types, to outside agents. The Board will retain direct responsibility for the monitoring of the activities of those agents through periodic reports from its staff or consultants. The Board may choose to exercise direct investment responsibility if unusual market conditions or other circumstances so indicate.

C. Employees, Consultants, and Advisors to the Board 1. Investment Staff

(a) Duties of Chief Investment Officer and Other Staff

The Board will hire a Chief Investment Officer and such other staff as it considers appropriate who will be generally responsible for the oversight of the investment of Trust assets, and, as part of that overall responsibility, will: (1) supervise, monitor, and evaluate the performance of the investment managers hired by the Board to assure compliance with investment policy and individual guidelines; (2) assist the Board in developing and adjusting investment policy, including reviewing and modifying the asset allocation as conditions warrant; (3) research current market conditions, evaluate new products, and seek out new approaches to improve portfolio return, reduce risk, and reduce costs and fees; (4) work with the consultants, custodians, investment managers, and other agents in the performance of their assigned duties; and (5) assist the Board with education and other efforts to promote good decision making. Except in special circumstances, PERSI staff will not be responsible for the investment, purchase, or sale of specific assets.

(b) Allocation of New Net Contributions

The Chief Investment Officer shall allocate new net contributions to or withdraw net distributions from the system among investment managers in accordance with the strategic and tactical ranges established by the Board in the strategic asset allocation. The Chief Investment Officer shall report to the Board regularly on the allocation of new net contributions or the withdrawal of net distributions.

(c) Tactical Asset Allocation

With prior notice to the Board, the Chief Investment Officer may shift assets among managers (including between passive and active managers) as long as the asset allocation is maintained within the strategic ranges. If conditions do not permit giving prior Board notice, the Chief Investment Officer is authorized to move assets among investment managers within the strategic ranges established by the Board. If such action is taken, the Chief Investment Officer shall notify the Chairman of the Board as soon as is practical either that action is contemplated or has been taken, as circumstances warrant.



(d) Minimum Qualifications of Chief Investment Officer

The Chief Investment Officer shall at least: (a) have a graduate degree in finance, law, or business administration or (b) be a Chartered Financial Analyst; or (c) have three or more years experience in the investment of trust assets.

2. Actuaries

The Board will hire an actuary to provide studies that will: (1) determine the long term obligations faced by the System through annual actuarial valuations, (2) set out return objectives or assumptions that will be sufficient to meet those obligations; and (3) provide reviews at least once every four years of the actuarial valuation process, including updating the projections and assumptions in light of the experience of the System. The Board will set its long-term return objectives after considering information provided by those studies.

3. Investment Consultants

The Board will hire a qualified independent consultant, whose relationship does not impose a conflict of interest with the Board or staff, to provide investment performance measurement at least quarterly with the report available to the Board within three months of the quarter end. The report will at least compare actual investment returns of the system -- in total, by each asset class, and for each managed portfolio -- with both the investment objectives of the system and a composite of returns of other institutional investors. The Board may hire other independent investment consultants as needed to assist the Board in the management of its investment activities, including, but not limited to: (1) performing asset allocation studies, and reviewing and recommending modifications of the asset allocation as conditions warrant; (2) assisting in monitoring the investment managers to assure they are in compliance with the investment policy and their individual guidelines; (3) performing manager evaluations and searches as may be necessary; and (4) assisting in the development and adjustment of investment policy. Except for consultants retained solely for purposes of performance measurement, consultants will be fiduciaries of the Trust.

D. Managers or Agents with Delegated Responsibilities

1. Custodian

(a) Responsibilities

The Board will hire custodians and other agents who will be fiduciaries of the Trust and who will assume full responsibility for the safekeeping and accounting of all assets held on behalf of the Trust. Among other duties as may be agreed to, the custodian will be responsible for: (a) the receipt, delivery, and safekeeping of securities; (b) the transfer, exchange, or redelivery of securities; (c) the claiming, receipt, and deposit of all dividend, interest, and other corporate actions due the Trust; (d) the daily sweep of all uninvested funds into a cash management account or accounts; and, (e) the provision of reports to PERSI upon agreed time intervals that will include all purchases and sales of securities, all dividend declarations on securities held by the Trust, a list of securities held by the Trust, and a cash statement of all transactions for the account of the Trust.

(b) Authorization of Collective Investment Trusts

Assets of the Trust may be invested in any collective investment trust, which at the time of the investment provides for the pooling of the assets of plans described in Section 401(a) of the Internal Revenue Code of 1986, as amended, and which is exempt from Federal income tax. Assets of the Trust may be commingled with assets of other trusts if invested in any collective investment trust authorized by this policy. The provisions of the trust agreement, as amended by the trustee thereof from time to time, of each collective investment trust in which Trust assets are invested are by this reference incorporated as a part of the trust estate comprising the Trust. The provisions of the collective investment trust.



2. Investment Managers

The Board will hire investment managers who will be fiduciaries of the Trust and who will be responsible for the investment of Trust assets in specific securities or assets within or among the asset classes.

(a) Minimum Qualifications

Investment managers shall be registered with the Securities and Exchange Commission (unless they are banks, insurance companies, or other category exempted from such registration requirements), have been in the business of investment management at least two years (or the main personnel of the investment management firm have worked together in the business of investment management for at least two years), and, usually, have other United States pension fund assets under management.

(b) Guidelines

Investment Managers shall manage assets in accordance with additional guidelines established by contract and as may be added to or modified from time to time. The additional guidelines will contain minimum diversification requirements that must be followed by that manager. These guidelines will also set out the investment return expected to be achieved by that manager, and shall be linked to a benchmark that represents the passive index fund that would be used to replicate the manager's assignment.

(c) Responsibilities and Discretion

Subject to the restrictions set out in this policy or as may be set out in individual contracts or guidelines, an investment manager shall have full discretionary power to direct the investment, exchange, and liquidation of the assets entrusted to that manager. The manager shall place orders to buy and sell securities and, by notice to the custodian, cause the custodian to deliver and receive securities on behalf of the Trust.

(d) Corporate Governance

The Board, unless otherwise stated, will delegate the voting of proxies to the investment manager or custodian. The Board will adopt and from time to time modify a proxy voting policy. The staff will forward PERSI's Proxy Voting Policy to investment managers; however the investment managers have discretion to vote proxies according to their respective proxy voting policies, provided they vote those proxies in the best interest of our Fund.

(e) Transactions and Brokerage

All securities transactions shall be executed by reputable broker/dealers or banks, and shall be on a best price and best execution basis.

3. Use of Passive and Active Managers

(a) Purpose and Use of Active Management

The Board recognizes that passive (index fund) investing has lower costs than active investing, with regard to both management fees and transaction costs. Further, the Board also recognizes that there is uncertainty concerning whether active investing can generally outperform passive investing, particularly in the large, liquid, and efficient portions of the capital markets. Also, the Board has great confidence that a passive investment of assets in an efficient asset allocation will likely meet long-term (20 year) obligations.

Contribution rates, COLAs, and the ability to provide for gain-sharing, however, are based on 1-5 year returns. The Board does have concern that over 1-5 year periods the ability consistently to fund COLAs and to keep contribution rates stable are in considerable jeopardy from two sources: (1) expected "normal" market fluctuations are such that annual returns will likely not meet hurdle rates approximately 40% of the time, with actual negative returns to be expected once every six years; and (2) that most of



Trust assets under the strategic asset allocation will be invested in U.S. capital markets, and are thus vulnerable to poor U.S. returns.

One purpose of active management of Trust assets is to address these two concerns. Active managers will be hired for the purpose of providing greater stability of returns, and better returns, than would be achievable under purely passive management over rolling 3-5 year periods. Active managers will be responsible for timing of markets and the tactical allocation of assets among and within the capital markets (including between the U.S. and international markets).

In addition to providing extra returns, active managers will also be employed to smooth returns, provide higher long-term returns, provide protection in adverse markets, and to add exposure and additional diversification to the portfolio than that achievable solely through investment in passive indices representing the strategic asset allocation and strategic policies.

(b) Structure

In using outside managers, the Board will favor a structure using a reasonable number of managers with broad mandates and benchmarks. This preference will be implemented so as to achieve the following goals: to relieve the Board from making timing decisions in allocating assets among numerous specialized managers, to simplify the structure of the fund, and to reduce the number of active managers and thus expenses to the Trust.

Passive managers will be favored for the core, liquid, efficient markets (such as S&P 500 stocks and U.S. Government/Corporate bonds), and active managers will be favored for relatively inefficient markets (such as international emerging markets). Global managers will be used to provide flexibility in reacting to near-term concerns that may arise concerning any particular region or market, particularly the U.S. capital markets, and to provide an appropriate balance between efficient long-term asset allocations (which favor US assets) and near-term allocations (which have a greater preference for international assets) to meet the real (inflation adjusted) return needs of the System. Consequently, actual allocations to international equities in the overall portfolio from time to time may be above that in the strategic asset allocation due to the activities of the global equity managers. Assets under the management of global equity managers will be considered US equity assets for purposes of asset allocation.

(c) Balance between Passive and Active Management

The balance between active and passive management will be set from time to time with the following considerations in mind: concentration of active investment efforts where there is the most potential for excess returns, implementation of views concerning the state of the U.S. and international capital markets, and reduction of fees and other costs.

(d) Monitoring Standards

Active managers will be monitored under two standards: First, over rolling 3-5 year periods, managers will be expected to exceed, after fees, the benchmark index that represents the passive alternative to the mandate given the manager, and to rank in the top half of the universe of managers that best fits that manager's mandate. Second, over shorter periods of time, managers will be expected to maintain key personnel, a consistent style, and investment capability. Passive managers will be monitored on their ability to track their benchmark index over both short (1 quarter to one year) and long periods (3 to 5 year). The Board may consider other information it considers relevant, including composite manager indices, in determining whether to retain or terminate managers.



V. Asset Class Policies

A. U.S. Equities

1. Objective

The overall objective of the U.S. equity asset class is to obtain, over time, a return after fees that equals or exceeds the returns of the Russell 3000 Index, both absolutely and on a risk-adjusted basis. For assets under the management of global equity managers, the objective for near-term periods (approximately 5 years or sooner) will be to achieve a return after fees that equals or exceeds the returns of the MSCI World Index, both absolutely and on a risk-adjusted basis.

2. Allowable Investments

Managers may invest in stocks that do not pay dividends. Managers may invest in equity securities outside of the Russell 3000 Index, and global equity managers may invest in equity securities outside of the MSCI World Index. Managers may use derivative securities for purposes of enhancing liquidity, reducing transaction or other costs, or partially hedging an existing exposure in the portfolio.

3. Manager Styles

Managers for this asset class may include index funds, style managers (such as value and growth), "core" managers, and global managers. Global managers are managers who may invest in securities located anywhere in the world, both within and outside of the United States.

4. Benchmarks

The Russell 3000 index will be the benchmark for the passive index funds, core managers, and global managers. For near term periods (approximately 5 years or less), the MSCI World index be the benchmark for global equity managers. Other style or capitalization indices maintained by a qualified organization may be used as the benchmark for style managers. Active U.S. and global equity managers are expected to exceed, over rolling 3-5 year intervals, the applicable benchmark by 75 basis points annually after fees, and to rank in the top 50th percentile of active managers with similar mandates.

B. International Equities

1. Objective

The overall objective of the International Equity Asset Class is to obtain, over time, a return after fees that equals or exceeds the returns of the Morgan Stanley Capital International Europe, Australia, and Far East (MSCI EAFE) Index (unhedged), or the FT Actuaries World ex U.S. Index, both absolutely and on a risk-adjusted basis.

2. Allowable Investments

Managers may invest in stocks that do not pay dividends. Managers may invest in American Depository Receipts or American Depository Shares. Managers may invest in equity securities of companies or in countries that are not included in the indices. Managers may use derivative securities for purposes of enhancing liquidity, reducing transaction or other costs, or partially hedging an existing exposure in the portfolio. Managers may not overhedge their portfolio, although proxy hedging for purposes of liquidity and cost savings is allowed.

3. Manager Styles

Managers for this asset class may include index funds, general international managers, and regional or specialized managers (such as emerging markets). The Board may from time to time hire a currency overlay manager to hedge the currency exposure in those portfolios where managers do not actively or normally consider hedging their exposure.



4. Benchmarks

The MSCI EAFE Index (unhedged), the MSCI ACW ex US, or the MSCI ACWI ex US index (unhedged) will be the benchmark for the passive index funds, general international managers, and global managers. Regional or specialized indices (unhedged) maintained by a qualified organization may be used as the benchmark for other active managers. Active international equity managers are expected to exceed, over rolling 3-5 year intervals, the applicable benchmark by 75 basis points annually after fees, and to rank in the top 50th percentile of active managers with similar mandates.

C. Fixed Income

1. Objectives

The overall objective of the Fixed Income Asset Class is to obtain, over time, a return after fees that equals or exceeds the returns of the Lehman Brothers Aggregate Bond Index (Aggregate Bond Index) both absolutely and on a risk-adjusted basis.

The Fixed Income Asset Class shall consist of investments in mortgages and in both dollar and nondollar fixed income securities. Mortgages shall consist of investments in mortgage backed securities, and direct ownership of commercial mortgages through the Idaho Commercial Mortgage Program.

The objective of the non-mortgage fixed income securities other than real return portfolios is to obtain, over time, a return after fees that equals or exceeds the returns of the Lehman Brothers Government/Credit Bond Index (Government/Credit Bond Index) on a risk-adjusted basis. The overall objective of the mortgage securities is to obtain, over time, a return after fees that equals or exceeds the returns of the Lehman Brothers Mortgage Index (Mortgage Index) on a risk-adjusted basis. The overall objective of the real return fixed income is to obtain, over time, a return after fees that equals or exceeds or exceeds the returns of the Lehman Brothers TIPS Index on a risk-adjusted basis.

2. Allowable Investments

Managers may invest in debt securities that do not pay interest. Active managers may invest in securities in companies or countries that are not included in the indices. Managers may use derivative securities for purposes of enhancing liquidity, reducing transaction or other costs, or partially hedging an existing exposure in the portfolio. Fixed income managers may, at their discretion and to the extent allowed by their contracts and guidelines, use currency forward or futures markets as may be considered appropriate to implement fixed income strategies.

3. Manager Styles

Managers in this asset class may include index funds, domestic bond managers, specialized managers, and global managers.

4. Benchmarks

The Lehman Government/Corporate Index or Lehman Aggregate Index will be the benchmark for all non-mortgage fixed income managers. The Lehman Mortgage Index will be the benchmark for all mortgage managers. The Lehman Aggregate Index will be the benchmark for the asset class. Active fixed income managers are expected to exceed, over rolling 3-5 year intervals, the applicable benchmark by 25 basis points annually after fees, and to rank in the top 50th percentile of active managers with similar mandates.

D. Real Estate

1. Objectives

Private equity real estate investments will be considered part of the U.S. Equity asset class. The overall objective of private equity real estate investments is to attain a 6% real rate of return overall, over a long-term holding period, as long as this objective is consistent with maintaining the safety of principal. The 6% real rate of return includes both income and appreciation, is net of investment



management fees, and is net of inflation as is measured annually by the Consumer Price Index. Over a short term basis, the objective is to earn a nominal minimum income yield of 6% on each individual investment, or inflation plus 3%, whichever is greater.

2. Allowable Investments

Allowable private equity real estate investments include open-end and closed-end commingled real estate funds, direct real estate investments, publicly traded real estate investment trusts and other public real estate companies, private real estate companies and real estate operating venture entities. Allowable investments must be originated and managed by real estate advisors with substantial experience originating and managing similar investments with other institutional investors. The real estate asset sector is not intended to include solely debt investments; in particular, straight mortgage interests are considered part of the fixed income asset class. The real estate asset sector may include equity-oriented debt investments, including mezzanine loans, that conform with the return targets of the sector.

3. Need for Income Component of Return

Upon closing, each real estate investment must have as a goal the expectation of an annual income return and overall holding period return measured primarily by realized return rather than expected capital appreciation. Thus, a significant portion of real estate investments made should be in existing income producing properties with measurable return expectations rather than purely development properties. However, existing properties with potential for physical enhancement, including development or redevelopment, are acceptable investments.

4. Protection of the Trust

Investment vehicles should be chosen that will protect the Trust, including provision for investments that do not contain debt or liability with recourse beyond the Trust commitment to the related business entity, provision for inspection and evaluation of environmental hazards prior to the purchase of any specific property, and the provision of insurance coverage to protect against environmental and natural hazards.

5. Reporting

A comprehensive reporting system for individual investments, entities and funds will be maintained so that primary operational and economic characteristics are continually defined, and underperforming investments can be identified and remediated. Active asset and portfolio management is required for the management of all non publicly traded real estate investments. Investment managers shall be required to present periodic operational reports within approved formats, including statements of fair market value, audited financial statements and annual business plans.

E. Alternative Investments

1. Definition and Board Approval

The Board may from time to time authorize the investment of Trust assets in entities or structures that do not fit the asset descriptions listed above. Examples of such investments are venture capital partnerships, private equity, leveraged buy-out funds, private debt, and direct ownership of individual assets such as oil and gas partnerships. These investments shall only be entered into with the specific approval by the Board or a subcommittee appointed by the Board of each investment vehicle or investment manager. Subsequent investments with a previously approved alternative investment manager do not require additional specific approvals by the Board or subcommittee.

2. Objectives and Benchmarks

If the alternative investment is an equity investment, the objective for the investment will be to exceed, over time and after fees, the return achieved by the Russell 2000 Index times 1.35. If the alternative investment is a debt investment, then the objective will be to exceed, over time and after fees, the



returns achieved by the Lehman Brothers Government/Credit Index plus 3%. It is recognized that these investments will likely experience greater volatility than the comparable publicly traded securities and indices.

VI. Asset Allocation

For purposes of asset allocation, alternative equity investments will be treated as part of the U.S. equity asset class, and alternative debt investments will be treated as part of the fixed income asset class.

Asset Class	Expected Return	Expected Risk	Strategic Normal	Strategic Ranges
Equities				
U.S./Global Equity	9.65%	17%	55%	50% - 65%
International	9.65%	19%	15%	10% - 20%
Total Equities			70%	66% - 77%
Fixed Income	5.8%	5%	30%	23% - 33%
Cash	4.0%	1%	0%	0% - 5%

Strategic Asset Allocation

Total Fund	Expected Return	Expected Inflation	Expected Real Return	Expected Risk
Actuary	7.75%	3.75%	4.00%	n/a
Portfolio	8.50%	3.50%	5.00%	11.7%

(Expected Returns are before fees and expenses)



VII. GASB 40 Reporting (Section VII adopted May 26, 2005)

A. Purpose

The Governmental Accounting Standards Board has identified that state and local governments have deposits and investments which are exposed to risks that may result in losses. GASB Statement number 40 (GASB 40) is intended to inform users of the financial statements about the risks that could affect the ability of a government entity to meet its obligations. GASB 40 has identified general deposit and investment risks as credit risk, including concentration of credit risk and custodial credit risk, interest rate risk, and foreign currency risk and requires disclosures of these risks and of policies related to these risks. This portion of the Investment Policy addresses the monitoring and reporting of those risks.

In general, the risks identified in GASB 40, while present, are diminished when the entire portfolio is viewed as whole. For example, interest rate risk experienced by fixed income instruments often react in the exact opposite direction as that experienced by equities. Thus, interest rate exposure as set out in GASB 40 will not reflect the cross-influences of impacts across the broad range of investments that make up the PERSI portfolio. And, in fact, the general underlying measures used in GASB 40 across most of the risks identified (credit, concentration, and interest rate risk in particular) were tools that were developed primarily for portfolios dominated by fixed income investments, and are often only poorly transferred, if at all, to portfolios, like PERSI's, that are dominated by equity interests.

Consequently, it is the policy of PERSI that the risks addressed in GASB 40 are to be monitored and addressed primarily through the guidelines agreed to by those managers, and by regular disclosures in reports by managers of levels of risks that may exceed expected limits for those portfolios.

B. Specific Areas of Risk

1. Credit Risk

Summary: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to PERSI.

Policy: Managers will provide PERSI with expected credit risk exposures in their portfolio guidelines. If the actual credit risk exposure falls outside of these expectations, managers will be required to report these occurrences to Staff and these disclosures are to be made available to the Board.

2. Custodial Credit Risk

Summary: Custodial credit risk is the risk that in the event of a financial institution or bank failure, the System would not be able to recover the value of their deposits and investments that are in the possession of an outside party.

Policy: PERSI minimizes exposure to custodial credit risk by requiring that investments, to the extent possible, be clearly marked as to PERSI ownership and further to the extent possible, be held in the System's name.

3. Concentration of Credit Risk

Summary: Concentration of credit risk is the risk of loss that may be attributed to the magnitude of a government's investment in a single issue.



Policy: Managers will provide PERSI with expected concentration of credit risk exposures in their portfolio guidelines. If the concentration of credit risk exceeds expectations, managers are to be required to report these occurrences to Staff and these disclosures are to be made available to the Board. For the portfolio as a whole, staff will report to the Board at a regular Board meeting if the exposure to a non-US government guaranteed credit exceeds 5% of the total PERSI portfolio.

4. Interest Rate Risk

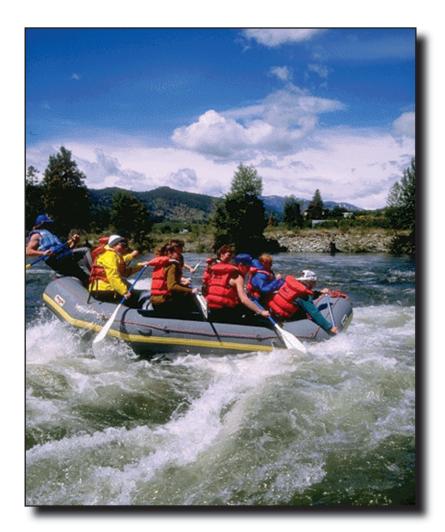
Summary: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Interest rate risk to PERSI's fixed income portfolio is monitored using the effective duration methodology. Effective duration measures the volatility of the price of a bond given a change in interest rates, taking into account the optionality on the underlying bond.

Policy: Managers will provide PERSI with the expected portfolio duration in their portfolio guidelines. If the duration of the portfolio differs from expectations, managers are to be required to report these occurrences to Staff and these disclosures are to be made available to the Board.

5. Foreign Currency Risk

Summary: Foreign currency risk is the risk that changes in exchange rates will adversely impact the fair value of an investment. PERSI's currency risk exposures, or exchange rate risk, primarily reside within the international equity investment holdings.

Policy: The PERSI Board recognizes that international investments (equity or fixed income) will have a component of currency risk associated with it. Currency risk and hedging exposures are dependent on the underlying international exposure, which fluctuates over time. The individual manager guidelines will outline the expected currency exposures (either specifically or through ranges of security exposures to particular currency areas) of the underlying portfolio and if the actual currency exposure differs from the expected, managers are to be required to report these occurrences to Staff and these disclosures are to be made available to the Board.



Helping Idaho public employees build a secure retirement.





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November 13, 2008

Retirement Board Public Employee Retirement System State of Idaho P.O. Box 83720 Boise, ID 83720

Members of the Board:

Milliman has performed annual actuarial valuations for the Public Employee Retirement System of Idaho since the System's inception. It is anticipated that future actuarial valuations will be performed every year with the next valuation to be as of July 1, 2009. Various benefit increases have occurred since the System was established in 1965. The most recent significant benefit changes were effective July 1, 2000.

Contribution Rates

The financing objective of the System is to establish contribution rates that will tend to remain level as percentages of payroll. From 1993 to 2008, the total contribution rate has been between 15.82% and 18.75%; year by year detail including employer and member rates is shown in the table on the following page.

At July 1, 2002, the combined overall contribution rate was 15.78%. Our July 1, 2002, valuation found that the contribution rates were not sufficient to amortize the unfunded actuarial accrued liability within 25 years of the valuation date, as required by Section 59-1322, <u>Idaho Code</u>. Therefore, in November 2002, the Board approved three 1% contribution rate increases to take effect on July 1, 2004, July 1, 2005, and July 1, 2006. Effective July 1, 2003, the contribution rate for Fire and Police employers was also increased by 0.1% to offset the cost of the \$100,000 duty-related death benefit. The July 1, 2004 contribution rate increases took effect as scheduled, but the other two increases were delayed by the Board a number of times. In October 2007, the Board cancelled the scheduled contribution rate increases.



The historical changes in contribution rates since 1993 are shown in the table below. Note that weighted total values may change even if rates by group do not change.

		Weight	Weighted Total		Fire & Police		/Teachers
Year of Change	Total Rate	Member Rate	Employer Rate	Member Rate	Employer Rate	Member Rate	Employer Rate
1993	17.16%	6.51%	10.65%	7.82%	10.87%	6.38%	10.63%
1994	18.75	7.12	11.63	8.53	11.85	6.97	11.61
1998	17.78	6.75	11.03	8.10	11.25	6.60	11.01
2000	15.78	5.98	9.80	7.21	10.01	5.86	9.77
2003	15.82	6.01	9.81	7.21	10.11	5.86	9.77
2004 2008	16.84 16.88	6.41 6.44	10.43 10.44	7.65 7.65	10.73 10.73	6.23 6.23	10.39 10.39

Our July 1, 2008, actuarial valuation found that the System's rates are sufficient to pay the System's normal cost rate of 14.59%. As of July 1, 2008, there is an unfunded actuarial liability of \$748.9 million. The portion of the total Member and Employer contribution rates shown above that is not needed to pay the System's normal cost is sufficient to amortize the unfunded actuarial accrued liability over 15.6 years. Thus, the current contribution basis meets the requirements of Section 59-1322, <u>Idaho Code</u>, which requires the unfunded actuarial accrued liability to be amortized within 25 years of the valuation date.

Funding Status

Based on the July 1, 2008 actuarial valuation, the unfunded actuarial accrued liability was increased by \$1.275 billion due to a large asset loss recognized as of July 1, 2008. Specifically, the System's assets earned a gross return before expenses of -4.17%, which is 11.92% under the actuarial assumption of 7.75%. All other actuarial experience gains and losses increased the actuarial accrued liability by \$82.4 million. Thus, the total experience loss for the year was \$1.357 billion.

Also, the actuarial accrued liability was decreased by \$97.7 million because actual contributions plus assumed investment returns were greater than the normal cost and the interest on the unfunded actuarial accrued liability. Changes in demographic assumptions based on the 2008 Investigation of Experience resulted in a \$17.6 million increase in the actuarial accrued liability. The March 1, 2008, COLA increased the actuarial accrued liability by \$45.4 million.

All of these items then resulted in a total actuarial loss of \$1.322 billion and a change in funding status from a 105.5% funding ratio on July 1, 2007 to 93.3% on June 30, 2008. The funding ratio is the ratio of the actuarial value of the assets over the value of the actuarial accrued liability.



Assumptions

Our July 1, 2008 actuarial valuation report presented summaries of the actuarial assumptions and methods used in the valuation. The last major experience study, completed in 2008, covered the period July 1, 2003 through June 30, 2007. The next major experience study, to be completed in 2010, will cover the period July 1, 2005 through June 30, 2009.

Certification Statement

In preparing our actuarial valuation reports, we relied, without audit, upon the financial statements prepared by the staff of the System. We also relied upon the member and beneficiary data provided to us by the staff. We compared the data for the July 1, 2008 actuarial valuation with corresponding information from the prior valuation and tested for missing or incomplete items, such as birth dates and hire dates. Based on these tests, we believe the data to be sufficient and reliable for the purposes of our calculations. It should be noted that if any data or other information is inaccurate or incomplete, our calculations may need to be revised.

The assumptions and methods used for funding purposes meet the parameters set for the disclosures presented in the financial section by Government Accounting Standards Board (GASB) Statement No. 25, *Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans.* The assumptions used in the actuarial valuations were recommended by us and approved by the Board. The Retirement Board has the final decision regarding the appropriateness of the assumptions. They represent our best estimate of future conditions affecting the System, and we believe they are reasonably related to the past experience of the System.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of future measurement.



The enclosed Exhibits 1 through 9 provide further related information. Milliman is completely responsible for these exhibits. Specifically, they are:

- Exhibit 1 Summary of Actuarial Assumptions and Methods
- Exhibit 2 Schedule of Active Member Valuation Data
- Exhibit 3 Schedule of Retiree and Beneficiary Valuation Data
- Exhibit 4 Schedule of Funding Progress
- Exhibit 5 Solvency Test
- Exhibit 6 Analysis of Actuarial Gains or Losses
- Exhibit 7 Schedule of Contributions from the Employer and All Other Contributing Entities
- Exhibit 8 Schedule of Contributions from the Employer Expressed as a Percentage of Payroll
- Exhibit 9 Provisions of Governing Law

Milliman's work product was prepared exclusively for the System for a specific and limited purpose. It is a complex, technical analysis that assumes a high level of knowledge concerning the System's operations, and uses the System's data, which Milliman has not audited. It is not for the use or benefit of any third party for any purpose. Any third party recipient of Milliman's work product who desires professional guidance should not rely upon Milliman's work product, but should engage qualified professionals for advice appropriate to its own specific needs.

We, Robert L. Schmidt, Mark C. Olleman, and Geoff Bridges, are Consulting Actuaries for Milliman. We are members of the American Academy of Actuaries, Fellows of the Society of Actuaries, and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

Respectfully submitted,

Robert String

Robert L. Schmidt, F.S.A., M.A.A.A. Consulting Actuary

Mark (() fleman

Mark C. Olleman, F.S.A., M.A.A.A. Consulting Actuary

RLS/GB/MCO/pap

Geally Bridge

Geoff Bridges, F.S.A., M.A.A.A. Consulting Actuary



EXHIBIT 1: SUMMARY OF ACTUARIAL ASSUMPTIONS AND METHODS EFFECTIVE JULY 1, 2008

1. Investment Return (Adopted July 1, 2004)

The annual rate of investment return on the assets of the System is assumed to be 7.75% (including 0.50% for expenses) compounded annually.

2. Actuarial Value of Assets (Adopted July 1, 1994)

All assets are valued at market as of the valuation date.

3. Actuarial Assumptions

The actuarial assumptions and methods were adopted by the Board based upon recommendations from the retained actuary. The actuarial assumptions are based on periodic studies of the System's actual experience.

4. Mortality (Adopted July 1, 2006)

Contributing Members, Service Retirement Members, and Beneficiaries:

- Teachers
 - *Males* RP-2000 Combined Table for Healthy Individuals for males, set back two years.
 - *Females* RP-2000 Combined Table for Healthy Individuals for females, set back two years.

• Fire & Police

- Males RP-2000 Combined Table for Healthy Individuals for males, with no setback.
- *Females* RP-2000 Combined Table for Healthy Individuals for females, with no setback.

10% of Fire and Police active member deaths are assumed to be duty related. This assumption was adopted July 1, 2008.

General Employees and All Beneficiaries

- Males RP-2000 Combined Table for Healthy Individuals for males, with no setback.
- *Females* RP-2000 Combined Table for Healthy Individuals for females, set back one year.

All mortality tables are adjusted with generational mortality adjustments using projection scale AA as shown in Table A-11B of the July 1, 2008 valuation report. The projection scale is applied from the year 2000 to the year in which the mortality assumption is being applied.



Disabled Members

For disabled members, the mortality rates used in the valuation are the rates from the RP-2000 table for disabled individuals for respective sexes, with a two year setback for males and a one year set forward for females.

All mortality tables are adjusted with generational mortality adjustments using projection scale AA as shown in Table A-11B of the July 1, 2008 valuation report. The projection scale is applied from the year 2000 to the year in which the mortality assumption is being applied.

5. Service Retirement (Adopted July 1, 2008)

Annual rates of retirement assumed to occur among persons eligible for a service retirement are illustrated in the following table:

	Fire & Police General Employees					
			Male		Fer	male
	First Year		First Year		First Year	
Age	Eligible	Thereafter	Eligible	Thereafter	Eligible	Thereafter
55	24%	20%	25%	10%	30%	20%
60	24	25	30	18	30	20
65	50	45	65	75	60	65
70	*	*	25	25	25	20

	Teachers						
	М	ale	Fer	nale			
	First Year		First Year				
Age	Eligible	Thereafter	Eligible	Thereafter			
55	21%	5%	10%	10%			
60	21	20	30	20			
65	50	65	65	65			
70	*	*	*	*			

* For all ages older than the age indicated, retirement is assumed to occur immediately.

6. Early Retirement (Adopted July 1, 2008)

Annual rates of retirement assumed to occur among persons eligible for a reduced early retirement benefit are illustrated in the following table:

		General Employees		Teachers	
Age	Fire & Police	Male	Female	Male	Female
50	6%	*	*	*	*
55	7	3%	4%	10%	6%
60		8	8	13	15

* For all ages younger than the age indicated, withdrawal is assumed to occur (see Section 7).



7. Other Terminations of Employment (Adopted July 1, 2008)

Assumed annual rates of termination are illustrated below. Rates are based only on years of service.

Years of	Fire and	General Employees		Teacl	Teachers		
Service	Police	Male	Female	Male	Female		
5	8.0%	11.5%	12.5%	6.5%	7.0%		
10	5.2	6.3	7.4	3.4	3.6		
15	3.2	3.9	4.4	2.1	2.0		
20	1.8	2.6	3.1	1.4	1.4		
25	1.5	1.8	2.5	1.2	1.2		
30	1.5	1.5	2.5	1.2	1.2		

8. Disability Retirement (Adopted July 1, 2008)

Annual rates assumed for disability retirement are illustrated in the following table:

		General Employees		Teachers		
Age	Fire & Police	Male	Female	Male	Female	
25	.01%	.01%	.01%	.02%	.05%	
35	.03	.06	.04	.02	.04	
45	.13	.12	.11	.07	.07	
55	.37	.47	.29	.32	.27	

Note that rates shown in items 5-8 are central rates of decrement.

9. Future Salaries (Adopted July 1, 2008)

In general, the total annual rates at which salaries are assumed to increase include 4.50% per annum for increase in the general wage level of the membership plus increases due to promotions and longevity. The general wage level increases are due to inflation and increases in productivity. The total ultimate rates assumed are illustrated below.

Years of	Fire and	General Employees		Teacl	ners
Service	Police	Male	Female	Male	Female
5	8.5%	7.0%	7.5%	7.9%	8.6%
10	6.8	6.1	6.4	6.8	7.0
15	6.0	5.4	5.5	5.8	5.4
20	5.5	5.2	5.2	5.0	5.0

10. Vesting (Adopted July 1, 2008)

The following table illustrates the assumed probability that vested terminating members will elect to receive deferred benefits instead of withdrawing accumulated contributions.

	Fire and	General Employees		Teachers	
Age	Police	Male	Female	Male	Female
25	48%	56%	60%	75%	73%
35	53	65	70	75	81
45	70	68	73	75	84
55					



11. Growth in Membership (Adopted July 1, 2004)

In general, the combined effects of stable active membership and salary levels are assumed to produce a 4.50% average annual expansion in the payroll of covered members.

12. Interest on Employee Contributions (Adopted July 1, 2004)

The credited interest rate on employee contributions is assumed to be 7.25%.

13. Postretirement Benefit Increases (Cost of Living Adjustments)

A nondiscretionary postretirement increase of 1% per year is assumed for the valuation. See Exhibit 3 for total discretionary and nondiscretionary increases granted by the Board for the past ten years.

14. Actuarial Cost Method

The entry age actuarial cost method is used as specified by Idaho law. The aggregate normal cost rate is based on separate rates developed for each valuation group. The normal cost rates used in this valuation were calculated based on all current active members, for each sex and type of employee in this valuation. The actuarial present values of projected benefits and of projected salaries for all active members were calculated. The ratio of the two is the aggregate normal cost rate. The aggregate rate remains unchanged between valuations, unless actuarial assumptions, benefits or contribution rates are changed. The current aggregate normal cost rate was adopted July 1, 2008.

The unfunded actuarial accrued liability (UAAL) created by this method, including gains and losses, is amortized as a level percentage of the System's projected payroll.

Commencing July 1, 2007, 1.49% of the payroll of higher education faculty covered by the Optional Retirement Program (ORP) is payable to PERSI until July 1, 2025. Commencing July 1, 1997, 3.83% of the payroll of community college and post-secondary vocational educational institutions covered by the ORP is payable to PERSI until July 1, 2011. The difference between the future ORP contributions and the actuarial accrued liability computed under the actuarial cost method is the portion of the actuarial accrued liability used to determine the UAAL, or funding reserve, for PERSI.

15. Experience Studies

The last experience study was for the period July 1, 2003 through June 30, 2007 and reviewed all economic & demographic assumptions except mortality. Mortality and economic assumptions will be studied in 2010 for the period from July 1, 2005 through June 30, 2009. Assumptions were adopted and have remained in effect as noted.

16. Recent Changes

The contribution rate for ORP participants contributing 3.30% was changed to 1.49% as of July 1, 2007. To balance out the lower contribution rate, the period over which these contributions will be paid was extended from 2015 to 2025.



EXHIBIT 2: SCHEDULE OF ACTIVE MEMBER VALUATION DATA

		Annual Salaries *					
Valuation Date July 1	Number	Annual Valuation Payroll	Average Annual Pay	% Increase in Average Annual Pay			
1999	59,248	\$1,673,056,000	\$28,243	4.0%			
2000	60,388	1,798,222,000	29,778	5.4			
2001	62,125	1,924,389,000	30,976	4.0			
2002	62,376	2,036,004,000	32,641	5.4			
2003	62,385	2,063,615,000	33,079	1.3			
2004	63,385	2,124,040,000	33,510	1.3			
2005	64,391	2,197,385,000	34,126	1.8			
2006	64,762	2,294,317,000	35,427	3.8			
2007	65,800	2,397,470,000	36,436	2.8			
2008	66,765	2,540,568,000	38,052	4.4			

Actuarial valuation payroll is computed as the sum of the annualized salaries for all active members, and differs from the actual payroll shown in the financial section of the annual report.



EXHIBIT 3: SCHEDULE OF RETIREE AND BENEFICIARY VALUATION DATA (1)

		Number		COLA Percentage	
Valuation Date July 1	Total	Added	Removed	Increases Granted Previous March 1	
1999	21,756	1,464	842	1.6% + 100% restoration	
2000 2001	22,456 23,253	1,597 1,840	897 1,043	2.3 3.4	
2002	24,018	1,612	847	2.7	
2003	24,991	1,790	817	1.0	
2004 2005	26,043 27,246	1,875 1,959	823 756	2.2 2.7 + 100% restoration	
2006	28,438	2,073	881	3.6	
2007 2008	29,619 30,912	2,101 2,160	920 867	3.8 2.0	

	Annual Benefits					
Valuation Date	Total Rolls	Added to	Removed		% Increase	
July 1	End of Year	Rolls ⁽²⁾	from Rolls	Average	in Average	
1999	\$193,441,000	\$25,956,000	\$6,034,000	\$8,891	8.3%	
2000	209,549,000	22,757,000	6,649,000	9,332	5.0	
2001	235,269,000	33,251,000	7,531,000	10,118	8.4	
2002	255,374,000	26,672,000	6,567,000	10,633	5.1	
2003	279,219,000	30,190,000	6,345,000	11,173	5.1	
2004	307,410,000	35,243,000	7,052,000	11,804	5.6	
2005	343,077,000	42,022,000	6,355,000	12,592	6.7	
2006	381,677,000	46,085,000	7,485,000	13,421	6.6	
2007	422,196,000	49,182,000	8,663,000	14,254	6.2	
2008	459,077,000	45,072,000	8,191,000	14,851	4.2	

- (1) Information regarding the number of retirees and beneficiaries added to, and removed from, the rolls was not used in the actuarial valuations.
- (2) Includes postretirement increases.



EXHIBIT 4: SCHEDULE OF FUNDING PROGRESS (ALL DOLLAR AMOUNTS IN MILLIONS)

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liabilities (AAL) ⁽¹⁾	Present Value of Future ORP Contributions	Unfunded Actuarial Accrued Liabilities (UAAL) ⁽²⁾	Funded Ratio ⁽³⁾	Covered Payroll ⁽⁴⁾	UAAL as a Percentage of Covered Payroll
July 1, 1999	\$6,171.9	\$5,536.8	\$68.9	\$(704.0)	112.9%	\$1,733.5	(40.6)%
July 1, 2000	7,032.9	6,105.1	70.5	(998.3)	116.5	1,827.2	(54.6)
July 1, 2001	6,492.8	6,751.3	72.2	186.3	97.2	1,975.3	9.4
July 1, 2002	6,062.1	7,209.5	71.7	1,075.7	84.9	2,047.1	52.5
July 1, 2003	6,297.8	7,578.8	66.4	1,214.6	83.8	2,057.7	59.0
July 1, 2004	7,420.2	8,154.8	63.5	671.1	91.7	2,115.4	31.7
July 1, 2005	8,208.8	8,778.7	61.3	508.6	94.2	2,208.7	23.0
July 1, 2006	9,177.1	9,699.0	60.2	461.7	95.2	2,343.5	19.7
July 1, 2007	10,945.8	10,431.9	59.5	(573.4)	105.5	2,421.0	(23.7)
July 1, 2008	10,402.0	11,211.8	60.9	748.9	93.3	2,578.9	29.0

(1) Actuarial present value of benefits less actuarial present value of future normal costs based on entry age actuarial cost method.

(2) Actuarial accrued liabilities less actuarial value of assets and present value of future ORP contributions. Amounts reported in this table do not include the value of any discretionary COLA or Gain Sharing payments granted after the valuation date. If negative, amount is referred to as a funding reserve.

(3) Funded Ratio is the ratio of the actuarial value of assets over the actuarial accrued liabilities less the present value of future ORP contributions.

(4) Covered Payroll includes compensation paid to all active employees on which contributions are calculated. Covered Payroll differs from the Active Member Valuation Payroll shown in Exhibit 2 which is an annualized compensation of only those members who were active on the actuarial valuation date.



EXHIBIT 5: SOLVENCY TEST (ALL DOLLAR AMOUNTS IN MILLIONS)

Actuarial Accrued Liabilities for							
Actuarial	Actuarial Value of	Active Member Contributions	Retirees and Beneficiaries	Active Members (Employer Financed Portion)	Liabiliti	of Actuaria es Covered	by Assets
Valuation Date	Assets	(A)	(B)	(C)	(A)	(B)	(C)
July 1, 1999	\$6,171.9	\$1,158.1	\$1,978.1	\$2,400.6	100.0	100.0%	100.0%
July 1, 2000	7,032.9	1,329.7	2,173.8	2,601.6	100.0	100.0	100.0
July 1, 2001	6,492.8	1,502.0	2,487.6	2,761.7	100.0	100.0	90.6
July 1, 2002	6,062.1	1,622.4	2,665.3	2,921.8	100.0	100.0	60.7
July 1, 2003	6,297.8	1,677.8	2,882.9	3,018.1	100.0	100.0	57.6
July 1, 2004	7,420.2	1,717.7	3,198.1	3,239.0	100.0	100.0	77.3
July 1, 2004 July 1, 2005	8,208.8	1,875.1	3,606.7	3,239.0	100.0	100.0	82.7
2							
July 1, 2006	9,177.1	2,142.5	4,088.9	3,467.6	100.0	100.0	84.9
July 1, 2007	10,945.8	2,335.6	4,582.9	3,513.4	100.0	100.0	100.0
July 1, 2008	10,402.0	2,642.0	5,022.9	3,546.9	100.0	100.0	77.2



EXHIBIT 6: ANALYSIS OF ACTUARIAL GAINS OR LOSSES (ALL DOLLAR AMOUNTS IN MILLIONS)

	Gain(Loss) for Period			
	2005-2006	2006-2007	2007-2008	
Investment Income Investment income was greater (less) than expected.	\$ 378.9	\$1,130.1	\$(1,274.6)	
Pay Increases Pay increases were less (greater) than expected.	75.9	72.8	(15.0)	
Membership Growth (Additional) liability for new members.	(15.5)	(18.9)	(19.1)	
Return to Employment Less (more) reserves were required for terminated members returning to work.	(1.8)	(5.5)	(2.4)	
Death After Retirement Retirees died younger (lived longer) than expected.	9.8	13.6	0.6	
Other Miscellaneous gains (and losses) resulting from other causes. ⁽¹⁾	(53.8)	(23.5)	(46.5)	
Total Gain (Loss) During the Period From Actuarial Experience	\$ 393.5	\$1,168.6	\$(1,357.0)	
Contribution Income Actual contributions were greater (less) than the normal cost and interest on the Unfunded Actuarial Accrued Liability.	(5.2)	16.3	97.7	
Non-Recurring Items Changes in actuarial assumptions caused a gain (loss). ⁽²⁾ Changes in actuarial methods caused a gain (loss). Changes in plan provisions caused a gain (loss).	(231.0) (3.7) <u>(13.9)</u>	None (36.4) <u>None</u>	(17.6) None <u>None</u>	
Composite Gain (Loss) During the Period	\$ 139.7	\$ 1,148.5	\$(1,276.9)	

Note: Effects related to losses are shown in parentheses. Numerical results are expressed as a decrease (increase) in the actuarial accrued liability.

(1) For 2007-2008, this includes a \$46.5 million loss on active and inactive member experience.

(2) For 2007-2008, this reflects changes made to the demographic assumptions as described in the July 30, 2008 Active Member Experience Study.



EXHIBIT 7: SCHEDULE OF CONTRIBUTIONS FROM THE EMPLOYER AND ALL OTHER CONTRIBUTING ENTITIES (ALL DOLLAR AMOUNTS IN MILLIONS)

Fiscal Year Ending	Covered Employee Payroll ⁽¹⁾	Actual PERSI Employer Contributions Dollar Amount ⁽²⁾	Actual ORP Contributions Dollar Amount	Total Actual Employer Contributions	Annual Required Contribution (ARC) ⁽³⁾	Percentage of ARC Dollars Contributed
6/30/03	\$ 2,057.7	\$ 201.7	\$ 5.0	\$ 206.7	\$ 188.3	110%
6/30/04	2,115.4	207.3	5.3	212.6	218.8	97
6/30/05	2,208.7	230.4	5.8	236.2	236.7	100
6/30/06	2,343.5	244.4	6.4	250.8	238.1	105
6/30/07	2,421.0	252.8	6.7	259.5	235.4	110
6/30/08	2,578.9	269.2	4.1	273.3	251.4	109

- (1) Computed as the dollar amount of the actual PERSI employer contribution made as a percentage of payroll divided by the Actual PERSI contribution rate expressed as a percentage of payroll.
- (2) The actual PERSI employer contributions are expressed as a percentage of payroll. Employer contributions are made as a percentage of actual payroll in accordance with statute and the Board's Funding Policy. Thus, the actual employer contributions set by both statute and the Board's Funding Policy may differ from the computed ARC employer contribution rate for GASB disclosure purposes. Dollar amounts shown exclude additional receipts due to merger of retirement systems.
- (3) For PERSI employers, the Annual Required Contribution (ARC) is equal to the normal cost rate plus a 25-year amortization of any Unfunded Actuarial Accrued Liability or minus a 25-year amortization of any Funding Reserve amount. The ARC determined as of the valuation date is assumed applicable for employers commencing October 1 of the calendar year following the valuation date. For Optional Retirement Plan (ORP) employers, the ARC is equal to 1.49% of salaries of university members in the ORP until 2025 and 3.83% of salaries of junior college members in the ORP until 2011.



EXHIBIT 8: SCHEDULE OF CONTRIBUTIONS FROM THE EMPLOYER EXPRESSED AS A PERCENTAGE OF PAYROLL

Fiscal Year Ending	Actual PERSI Employer Contribution % ⁽¹⁾	Annual Required Contribution (ARC) % ⁽²⁾	Percentage of ARC Contributed
6/30/03	9.80%	8.910%	110%
6/30/04	9.80	10.093	97
6/30/05	10.43	10.453	100
6/30/06	10.43	9.885	105
6/30/07	10.44	9.448	110
6/30/08	10.44	9.588 ⁽³⁾	109

- (1) The actual PERSI employer contributions are expressed as a percentage of payroll. Employer contributions are made as a percentage of actual payroll in accordance with statute and the Board's Funding Policy. Thus, the actual employer contributions set by both statute and the Board's Funding Policy may differ from the computed ARC employer contribution rate for GASB disclosure purposes. Dollar amounts shown exclude additional receipts due to merger of retirement systems.
- (2) For PERSI employers, the Annual Required Contribution (ARC) is equal to the normal cost rate plus a 25-year amortization of any Unfunded Actuarial Accrued Liability or minus a 25-year amortization of any Funding Reserve amount. The ARC determined as of the valuation date is assumed applicable for employers commencing October 1 of the calendar year following the valuation date. For Optional Retirement Plan (ORP) employers, the ARC is equal to 1.49% of salaries of university members in the ORP until 2025 and 3.83% of salaries of junior college members in the ORP until 2011.
- (3) See Table C-5 of the valuation for further disclosures. The ARC of 9.588% for the PERSI fiscal year ending June 30, 2008 is based on three months at 9.37% as computed in the 2005 valuation and nine months at 9.66% as computed in the 2006 valuation.



EXHIBIT 9: PROVISIONS OF GOVERNING LAW



All actuarial calculations are based on our understanding of the statutes governing the Public Employee Retirement System of Idaho, as contained in Sections 59-1301 through 59-1399, inclusive, of the <u>Idaho Code</u>, with amendments effective through July 1, 2008. The benefit and contribution provisions of this law are summarized briefly below, along with corresponding references to the <u>Idaho Code</u>. This summary does not attempt to cover all the detailed provisions of the law. Only those benefits in effect through July 1, 2008 are considered in this valuation.

The items in parentheses are the provisions applicable to firefighters and police officers.

The effective date of the Retirement System was July 1, 1965.

The member contribution rate effective July 1, 2008 is 6.23% (7.65%) of salary.

This rate will remain in effect then until the employer contribution rate is changed, at which time the member contribution rate will be fixed at 60% (72%) of the employer contribution rate. For firefighters and police officers, the 72% adjustment is applied after reducing the employer rate by 0.10%, reflecting the 1993 changes in disability provisions for firefighters and police members and the 2003 addition of a \$100,000 death benefit for fire and police members who die in the line of duty. Member contributions have been "picked up" on a pre-tax basis by the employer since June 30, 1983. (Sections 59-1331 and 59-1332).

Effective Date

Member Contribution Rate



Employer Contribution Rate

Service Retirement Allowance The employer contribution rate is set by the Retirement Board (Section 59-1322).

Eligibility

Age 65 (60) with five years of service, including six months of membership service (Section 59-1341).

Amount of Allowance

For each year of credited service, the annual service retirement allowance is 2.0% (2.3%) of the highest 42-month average salary (Section 59-1342).

Minimum Benefit

\$60 (\$72) annual allowance for each year of service. The dollar amounts increase after 1974 according to the rate of cost of living increases in retirement allowances (Section 59-1342).

Maximum Benefit

In no case may a member's regular retirement benefit exceed the highest three-year average salary of the member (Section 59-1342).

Normal Form

Straight life retirement allowance plus any death benefit (Section 59-1351).

Optional Form

Actuarial equivalent of the normal form under the options available, according to the mortality and interest basis adopted by the Board (Section 59-1351).

Eligibility

Age 55 (50) with five years of service, including six months of membership service (contributing members only) (Section 59-1345).

Amount of Allowance

Full accrued service retirement allowance if age plus service equals 90 (80); otherwise, the accrued service retirement allowance, reduced by 3% for each of the first five years by which the early retirement date precedes the date the member would be eligible to receive the full accrued benefit, and by 5.75% for each additional year (Section 59-1346).

Early Retirement Allowance



Vested Retirement Allowance

Disability Retirement Allowance

Death Benefits

Eligibility

Former contributing members with five years of membership service are entitled to receive benefits after attaining age 55 (50) (Section 59-1345).

Amount of Allowance

Same as early retirement allowance (Section 59-1345).

Eligibility

Five years of membership service. For a police officer or a firefighter hired after July 1, 1993 who is disabled from an occupational cause, there is no service requirement (Section 59-1352).

Amount of Allowance

Projected service retirement allowance based on accrued service plus service projected to age 65 (60) (latter limited to excess of 30 years over accrued service) less any amount payable under workers' compensation law (Section 59-1353).

Normal Form

Temporary annuity to age 65 (60) plus any death benefit. Service retirement allowance becomes payable at age 65 (60) (Section 59-1354).

After Retirement

Under the normal form of the retirement allowance, the excess, if any, of the member's accumulated contributions with interest at retirement over all payments received. Otherwise, payable according to the option elected (Section 59-1361).

Before Retirement

- A. An automatic joint and survivor option applied to the actuarial equivalent of the member's accrued service retirement allowance is paid to the surviving spouse of a member with at least five years of service who dies while:
 - i. contributing;
 - ii. not contributing, but eligible for benefits; or
 - iii. retired for disability

B. If a member with at least five years of service has no spouse, a lump sum payment is made equal to twice the accumulated contributions with interest (Section 59-1361).

C. If a member has less than five years of service, a lump sum payment is made equal to the accumulated contributions with interest (Section 59-1361).



Fire and police members are entitled to an additional \$100,000 payment if death occurs in the line of duty (Section 59-1361 A).

Accumulated contributions with interest (Section 59-1358). The interest rate is determined by the Board (Section 59-1301 (26)).

A 1% annual postretirement increase is effective March of each year. An additional postretirement increase of up to 5% each year may be authorized by the Board, subject to the approval of the Legislature, if it finds that the System's assets are no less in value than its actuarial liabilities, including those created by the additional increase. Increases are based on a cost-of-living factor reflecting the changes in the Consumer Price Index, subject to a maximum total increase of 6% in any year (Section 59-1355).

Beginning in 2000, under Section 59-1309, <u>Idaho</u> <u>Code</u>, the Board may allocate all or a portion of "extraordinary gains" to active and retired members and employers as Gain Sharing.

Extraordinary gains are defined as the excess, if any, at the close of the fiscal year of the Assets over Actuarial Accrued Liabilities plus an amount necessary to absorb a one standard deviation market event without increasing contribution rates, as determined by the Board. Under the Board's current investment policy, assets in excess of a 113% funded ratio are considered extraordinary. The Board has the authority to rescind the Gain Sharing up to the date of distribution.

Withdrawal Benefits

Postretirement Increases

Gain Sharing



Helping Idaho public employees build a secure retirement.



The objectives of the Statistical Section are to provide additional historical perspective, context, and relevant details to assist readers in using the information in the financial statements, notes to the financial statements, and the required supplementary information in order to understand and assess the System's economic condition. In support of these objectives, the System has implemented GASB Statement No. 44, *Economic Condition Reporting: The Statistical Section.*

The System is the administrator of six fiduciary funds including two defined benefit retirement plans - the Public Employee Retirement Fund Base Plan (PERSI Base Plan) and the Firefighters' Retirement Fund (FRF); two defined contribution plans - the Public Employee Retirement Fund Choice Plans 401(k) and 414(k) (PERSI Choice Plan); and two Sick Leave Insurance Reserve Trust Funds – one for state employers and one for school district employers. The data in Tables 1 through 4 of this section was provided by the System's actuary and the data in the remaining tables was provided by the System's own records.

During FY 2008, the number of active PERSI members increased from 65,800 to 66,765. The number of retired members or annuitants receiving monthly allowances increased from 29,619 to 30,912. The number of inactive members who have not been paid a separation benefit increased from 22,690 to 23,712. Of these inactive members, 10,083 have achieved vested eligibility. Total membership in PERSI increased from 118,109 to 121,389 during the fiscal year. Table 1 of this section illustrates the diversity of our employee membership, and Table 2 shows how the membership distribution of active, retired, and inactive members has changed over the years.

As of June 30, 2008, there were 706 public employers in Idaho who were PERSI members. Tables 8 and 9 of this section illustrate the diversity of our employer participation.

Table 1

Distribution of Membership by Group

_	Acti	ve Member	S	Inac	Inactive Members			
		Non-			Non-			
	Vested	vested	Total	Vested	vested	Total		Total
Cities	4,164	2,735	6,899	1,448	900	2,348	2,763	12,010
Female	1,248	892	2,140	451	358	809	961	3,910
Male	2,916	1,843	4,759	997	542	1,539	1,802	8,100
Counties	4.156	3,253	7,409	809	1,348	2,157	2,525	12,091
Female	2,011	1,687	3,698	463	758	1,221	1,318	6,237
Male	2,145	1,566	3,711	346	590	936	1,207	5,854
Schools	19,120	10,496	29,616	3,499	6,041	9,540	12,962	52,118
Female	14,243	7,954	22,197	2,788	4,652	7,440	8,957	38,594
Male	4,877	2,542	7,419	711	1,389	2,100	4,005	13,524
State	11,140	7,028	18,168	3,343	4,412	7,755	9,594	35,517
Female	5,743	3,790	9,533	1,924	2,533	4,457	4,580	18,570
Male	5,397	3,238	8,635	1,419	1,879	3,298	5,014	16,947
All Others	2,922	1,751	4,673	984	928	1,912	3,068	9,653
Female	914	666	1,580	449	605	1,054	1,297	3,931
Male	2,008	1,085	3,093	535	323	858	1,771	5,722
Grand Total	41,502	25,263	66,765	10,083	13,629	23,712	30,912	121,389
Female	24,159	14,989	39,148	6,075	8,906	14,981	17,113	71,242
Male	17,343	10,274	27,617	4,008	4,723	8,731	13,799	50,147



Changes in Membership

	A	ctive Membe	ers	Retired I	Inactive Members	
Fiscal Year Ended	Number	Average Age	Average Years of Service	Number	Average Age	Number
1999	59,248	44.8	9.8	21,756	73.1	14,180
2000	60,388	45.0	9.8	22,456	73.1	18,497
2001	62,125	45.1	9.7	23,253	72.7	18,723
2002	62,376	45.4	10.0	24,018	72.7	18,267
2003	62,385	45.7	10.2	24,991	72.5	18,599
2004	63,385	45.9	10.2	26,043	72.3	18,837
2005	64,391	46.0	10.2	27,246	72.1	20,028
2006	64,762	46.2	10.4	28,438	72.0	21,848
2007	65,800	46.2	10.3	29,619	72.0	22,690
2008	66,765	46.2	10.3	30,912	71.9	23,712

Table 3a

Retired Members by Type of Benefit – PERSI Base Plan

		Type of Retirement			Option S	elected
Amount of Monthly Benefit	Total Number of Retirees	Normal	Disability	Beneficiary	Joint & Survivor	Straight Life*
\$0 - 250	5,292	4,508	13	771	1,230	4,062
251 - 500	4,958	4,313	70	575	943	4,015
501 - 750	3,648	3,102	158	388	729	2,919
751 - 1,000	2,954	2,521	155	278	631	2,323
1,001 - 1,250	2,364	2,005	175	184	514	1,850
1,251 - 1,500	2,052	1,730	173	149	477	1,575
1,501 - 1,750	1,599	1,387	130	82	439	1,160
1,751 - 2,000	1,397	1,227	115	55	386	1,011
Over 2,000	6,648	6,227	288	133	2,141	4,507
Totals	30,912	27,020	1,277	2,615	7,490	23,422

Joint & Survivor (also known as Contingent Annuitant)

* Single Life Options include Straight Life, Cash Refund, Social Security and all other FOPs.



Table 3bRetired Members by Type of Benefit – Firefighters' Retirement Fund

Information for FY 2007	No Valuation done FY08						
			Type of Retir	ement	Option Selected		
Amount of Monthly Benefit	Total Number of Retirees	Normal	Disability	Beneficiary	Joint & Survivor	Straight Life*	
\$0 - 250	11	7	1	3	8	3	
251 - 500	9	5		4	5	4	
501 - 750	17	14	1	2	15	2	
751 - 1,000	17	12	2	3	14	3	
1,001 - 1,250	20	17	2	1	19	1	
1,251 - 1,500	28	20	1	7	21	7	
1,501 - 1,750	36	31	2	3	33	3	
1,751 - 2,000	66	52	7	7	59	7	
Over 2,000	386	273	28	85	301	85	
Totals	590	431	44	115	475	115	

Joint & Survivor (also known as Contingent Annuitant)

* Single Life Options include Straight Life, Cash Refund, Social Security and all other FOPs.

Monthly benefit refers to the benefit payable by the FRF plan (total benefit less PERSI benefit). All FRF retirees and disableds are valued with two benefits and two options.

1) The benefit payable by the FRF plan is valued using a Straight Life option.

2) The total benefit is valued using a Spouse Reversionary option (spouse benefit payable upon the death of the retiree or disabled).

All FRF beneficiaries are valued using a Straight Life option.

Table 3c

Retired Members by Type of Benefit – PERSI Choice Plan

Amount of Monthly Benefit	Total Number of Retirees	Both 414(k) and 401(k)	414(k) Only	401(k) Only
\$0 - 250	18	13	4	1
251 - 500	14	11	2	1
501 - 750	6	4	1	1
751 - 1,000	11	11		
1,001 - 1,250	5	5		
1,251 - 1,500	1	1		1
1,501 - 1,750	1			
1,751 - 2,000	1			1
Over 2,000	3	3		
Totals	60	48	7	5



Table 4a

Average Benefit Payments – PERSI Base Plan

Retirement Effective Dates			Years C	credited S	ervice		
	0-4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30+
Period 7/1/98 to 6/30/99	A 700	\$ 070		0 070	.	\$4.070	A O T 40
Average monthly benefit	\$798	\$272	\$543	\$876	\$1,152	\$1,973	\$2,743
Number of retired members	91	178	201	186	196	189	185
Period 7/1/99 to 6/30/00							
Average monthly benefit	\$653	\$285	\$544	\$861	\$1,275	\$1,970	\$2,673
Number of retired members	8481	208	181	174	189	212	229
Period 7/1/00 to 6/30/01							
Average monthly benefit	\$713	\$342	\$566	\$891	\$1,351	\$2,249	\$3,020
Average final average salary							
Number of retired members	101	218	237	224	236	241	316
Period 7/1/01 to 6/30/02							
Average monthly benefit	\$704	\$305	\$578	\$936	\$1,392	\$2,195	\$3,139
Average final average salary	\$1,649	\$1,650	\$2,204	\$2,598	\$2,921	\$3,556	\$4,061
Number of retired members	93	221	256	200	234	192	291
Period 7/1/02 to 6/30/03							
Average monthly benefit	\$752	\$331	\$634	\$988	\$1,591	\$2,268	\$3,132
Average final average salary	\$2,057	\$2,080	\$2,301	\$2,649	\$3,204	\$3,691	\$4,188
Number of retired members	86	253	240	248	238	255	405
Period 7/1/03 to 6/30/04							
Average monthly benefit	\$533	\$281	\$598	\$991	\$1,565	\$2,379	\$3,333
Average final average salary	\$1,754	\$1,790	\$2,328	\$2,766	\$3,199	\$3,882	\$4,402
Number of retired members	81	299	229	243	255	296	368
Period 7/1/04 to 6/30/05							
Average monthly benefit	\$486	\$336	\$655	\$1,019	\$1,633	\$2,281	\$3,220
Average final average salary	\$1,889	\$2,066	\$2,503	\$2,935	\$3,346	\$3,823	\$4,431
Number of retired members	72	292	287	271	264	283	405
Period 7/1/05 to 6/30/06							
Average monthly benefit	\$456	\$292	\$634	\$1,011	\$1,449	\$2,228	\$3,167
Average final average salary	\$1,382	\$1,870	\$2,448	\$2,964	\$3,308	\$3,845	\$4,459
Number of retired members	80	291	289	291	274	332	445
Period 7/1/06 to 6/30/07							
Average monthly benefit	\$343	\$328	\$621	\$964	\$1,529	\$2,242	\$3,136
Average final average salary	\$1,893	\$2,270	\$2,515	\$2,963	\$3,532	\$4,019	\$4,611
Number of retired members	58	329	303	307	282	318	460
Period 7/1/07 to 6/30/08							
Average monthly benefit	\$432	\$331	\$619	\$1,029	\$1,555	\$2,228	\$3,029
Average final average salary	\$1,665	\$2,176	\$2,672	\$3,172	\$3,673	\$5,549	\$4,570
Number of retired members	49	291	268	290	295	309	489

Elected and appointed officials are vested after five months of continuous service.

Creditable data not available for average final average salary for years 1998 thru 2001.



Table 4bAverage Benefit Payments – Firefighters' Retirement Fund

Retirement Effective Dates	Years Credited Service						
	0-4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30+
Period 7/1/98 to 6/30/99 Average monthly benefit Number of retired members	\$2,312 19						
Period 7/1/99 to 6/30/00 Average monthly benefit Number of retired members	\$2,046 16	\$1,775 1				\$3,416 2	
Period 7/1/00 to 6/30/01 Average monthly benefit Average Final Average Salary Number of retired members	\$2,145 \$3,805 12			\$764 * 1	\$1,675 \$4,092 16		
Period 7/1/01 to 6/30/02 Average monthly benefit Average Final Average Salary Number of retired members				\$2,976 * 1	\$1,689 \$4,140 24		
Period 7/1/02 to 6/30/03 Average monthly benefit Average Final Average Salary Number of retired members					\$1,498 * 23		
Period 7/1/03 to 6/30/04 Average monthly benefit Average Final Average Salary Number of retired members					\$1,294 4,449 14	\$1,834 * 2	
Period 7/1/04 to 6/30/05 Average monthly benefit Average Final Average Salary Number of retired members					\$871 4,642 25		
Period 7/1/05 to 6/30/06 Average monthly benefit Average monthly benefit Average Final Average Salary					\$1,133 * 2	\$830 \$4,639 7	
Period 7/1/06 to 6/30/07 Average monthly benefit Average monthly benefit Average Final Average Salary						\$606 * 3	
Period 7/1/07 to 6/30/08 Average monthly benefit Average monthly benefit	No	Valuation	Completed				

Average monthly benefit Average Final Average Salary

*Average final average salary is not the basis for calculating benefits on the classes of firefighters in the group. Benefits payable by the FRF Plan are net of PERSI benefits. *Creditable data not available for average final average salary for years 1998 thru 2001.*



Table 4c

Average Benefit Payments – PERSI Choice Plan

Retirement Effective Dates	Years of Service						
Period 7/1/00 to 6/30/01 Average monthly benefit Number of retired members	0 - 4*	5 - 9	10 - 14 \$150 1	15 - 19	20 - 24	25 - 29	30+
Period 7/1/01 to 6/30/02 Average monthly benefit Number of retired members		\$4,000 1	\$250 1		\$527 1	\$250 1	\$300 2
Period 7/1/02 to 6/30/03 Average monthly benefit Number of retired members							\$308 3
Period 7/1/03 to 6/30/04 Average monthly benefit Number of retired members		\$1,000 1	\$500 1	\$400 2			
Period 7/1/04 to 6/30/05 Average monthly benefit Number of retired members		\$1,000 1	\$275 2	\$537 3	\$585 2		\$538 6
Period 7/1/05 to 6/30/06 Average monthly benefit Number of retired members		\$139 1	\$1,000 1	\$1,000 1	\$1,964 4	\$750 2	\$698 6
Period 7/1/06 to 6/30/07 Average monthly benefit Number of retired members			\$150 2	\$425 2	\$409 2	\$616 4	\$648 4
Period 7/1/07 to 6/30/08 Average monthly benefit Number of retired members		\$1,788 2	\$278 2	\$600 2	\$675 2	\$300 1	\$756 8

Plan inception was February 1, 2001

Average final average salary data not applicable for this defined contribution plan. The average monthly benefit is determined by the retiree and can vary significantly based on the number of months the retiree chooses to receive payments.



Schedule of Benefit Expenses by Type

Age & Service				Disabilities					
	Benefits		Retirar	nts (1)		Refunds		_	
Fiscal <u>Year</u>	<u>Retirants</u>	<u>Survivors</u> (2)	Pre-NRA	Post-NRA	Survivors	Death	Separation	<u>Total</u>	
PERSI	BASE PLAN ar	nd FRF							
2003	256,035,493	18,866,589	9,035,051	5,500,590	22,042	4,481,725	20,154,162	314,095,652	
2004	280,763,933	19,735,004	11,273,747	5,675,595	22,619	6,277,761	20,192,340	343,940,999	
2005	307,745,370	20,840,882	12,909,391	5,781,296	352,314	3,133,222	21,768,619	372,531,094	
2006	342,794,760	22,205,546	13,694,529	6,088,943	387,844	5,386,912	22,945,895	413,504,429	
2007	380,879,849	22,579,175	15,672,020	6,377,501	267,684	4,821,583	22,152,431	452,750,243	
2008	420,389,539	23,588,263	16,412,107	7,285,789	688,712	6,492,918	22,118,356	496,975,684	

PERSI CHOICE PLAN

2003	1,951,818
2004	2,219,650
2005	3,403,187
2006	3,963,574
2007	5,263,987
2008	5,631,977

SICK LEAVE INSURANCE RESERVE TRUST FUND

2003	7,852,029
2004	9,164,531
2005	10,600,252
2006	10,453,640
2007	11,647,417
2008	12,867,321

(1) The split between duty and non-duty disabilities is not available.

(2) Benefit amounts are not available. All survivors are included with the Age & Service Benefits survivors.

NRA = Normal Retirement Age. PERSI members with disability benefits convert to age & service retirants at NRA (60 for Fire & Police, 65 for Police, 65 for other members).



History of Cost-of-Living Adjustments

Year	CPI Rate	PERSI COLA Rate (1)	Maximum COLA	Difference	
1979	8.9%	6.0%	6.0%	0.0%	
1980	12.2	6.0	6.0	0.0	
1981	12.6	6.0	6.0	0.0	
1982	10.2	6.0	6.0	0.0	
1983	5.1	5.1	5.1	0.0	
1984	2.9	2.9	2.9	0.0	
1985	4.2	4.2	4.2	0.0	
1986	3.2	1.0	3.2	2.2	(2)
1987	1.5	1.5	1.5	0.0	
1988	4.5	1.0	4.5	3.5	(2)
1989	4.2	1.0	4.2	3.2	(2)
1990	4.7	4.7	4.7	0.0	
1991	5.6	5.6	5.6	0.0	
1992	3.8	3.8	3.8	0.0	
1993	3.1	3.1	3.1	0.0	
1994	2.8	2.8	2.8	0.0	
1995	2.9	2.9	2.9	0.0	
1996	2.6	2.6	2.6	0.0	
1997	2.9	2.9	2.9	0.0	
1998	2.2	2.2	2.2	0.0	
1999	1.6	1.6	1.6	0.0	
2000	2.3	2.3	2.3	0.0	
2001	3.4	3.4	3.4	0.0	
2002	2.7	2.7	2.7	0.0	
2003	1.8	1.0	1.8	0.8	(3)
2004	2.2	2.2	2.2	0.0	
2005	2.7	2.7	2.7	0.0	
2006	3.6	3.6	3.6	0.0	
2007	3.8	3.8	3.8	0.0	
2008	5.4	not determined	at time of print		

1 For years 1979 through 1986, adjustments were effective January 1. Beginning in 1987, adjustments were effective March 1.

2 Retro-active COLAs were awarded effective March 1, 1999, to re-establish purchasing power for the years 1986, 1988, 1989

3 A retro-active COLA was awarded effective March 1, 2005, to re-establish purchasing power for 2003.



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Table 7 Changes in Net Assets

(Last 10 fiscal years)

	1999	2000	2001	2002
Additions:				
Employee contributions	\$110,900,497	\$118,270,877	\$127,533,104	\$135,637,682
Employer contributions (1)	181,659,638	191,534,944	131,997,290	220,398,889
Investment income (2)	165,730,848	201,552,566	203,096,882	162,149,168
Gains and losses	473,925,423	628,751,044	(669,224,044)	(663,804,822)
Transfers/Rollovers In (3)			56,560,935	1,341,525
Other income	411,586	301,280	386,742	137,215
Total additions to plan net				
assets	\$932,627,992	\$1,140,410,711	(\$149,649,091)	(\$144,140,343)
Detections				
Deductions:	•	•	•	•
Benefit payments	\$200,025,199	\$220,960,251	\$263,159,138	\$266,887,469
Refunds	19,938,836	24,560,909	24,777,749	25,645,815
Administrative Expenses	3,596,797	4,283,525	5,874,271	7,034,588
Transfers/Rollovers Out (3)			56,589,222	829,922
Total deductions to plan				
net assets	\$223,560,832	\$249,804,685	\$350,400,380	\$300,397,794
-	A			(• · · · · • • • • • • • • • • • • • • • • • • •
Change in net assets	\$709,067,160	\$890,606,026	(\$500,049,471)	(\$444,538,137)

1 Employer contributions for 2001 did not include \$77,690,500 of employer gain sharing credits.

2 Investment income is reported net of investment expense.

3 Transfers and rollovers began in 2001 with Gain Sharing distributions and the addition of the PERSI Choice Plan.



2003 2004 2005 2006 2007	2008
\$145,862,839 \$148,726,798 \$167,192,092 \$180,225,413 \$189,304,102	205,602,392
217,096,030 241,063,204 264,113,386 280,102,208 289,658,998	305,327,281
171,792,158 179,934,208 200,437,219 227,638,411 263,822,475	291,288,566
40,395,034 1,001,322,358 619,037,925 799,752,931 1,650,865,737	(853,679,206)
2,062,334 3,318,115 8,275,628 6,246,072 8,512,489	8,946,219
132,967 77,694 159,912 143,166 261,192	243,162
\$577,341,362 \$1,574,442,377 \$1,259,216,162 \$1,494,108,201 \$2,402,424,993	(42,271,586)
\$291,220,969 \$328,787,900 \$362,205,823 \$400,122,778 \$442,090,781	\$484,323,072
24,826,501 26,537,280 24,328,709 29,580,469 27,570,866	31,151,910
6,614,117 6,991,503 7,169,254 7,361,536 6,759,609	5,984,570
1,555,049 1,976,643 3,457,942 4,040,722 6,257,877	7,273,051
\$324,216,636 \$364,293,326 \$397,161,728 \$441,105,505 \$482,679,133	528,732,603
\$253,124,726 \$1,210,149,051 \$862,054,434 \$1,053,002,696 \$1,919,745,860	(571,104,189)



Principal Participating Employers

2008

			Percentage of
	Covered		Total
Participating Employers	Employees	Rank	System
State of Idaho	18,260	1	28%
Meridian School District	3,204	2	5%
Boise Ind School District	3,038	3	5%
Ada County	1,494	4	2%
Nampa School District	1,445	5	2%
City of Boise	1,276	6	2%
Pocatello School District	1,147	7	2%
Idaho Falls School District	1,035	8	2%
Coeur d'Alene School District	1,029	9	1%
Bonneville School District	877	10	1%
All other	33,960	-	50%
Total (706 employers)	65,800	=	100%

1999

			Percentage of
	Covered		Total
Participating Employers	Employees	Rank	System
State of Idaho	17,864	1	30%
Boise Ind. School District	2,936	2	5%
Meridian School District	2,186	3	4%
Pocatello School District	1,381	4	2%
Ada County	1,153	5	2%
Idaho Falls School District	1,132	6	2%
City of Boise	1,024	7	2%
Nampa School District	969	8	2%
Coeur d'Alene School District	882	9	1%
Bonneville School District	789	10	1%
All other	28,932	-	49%
Total (617 employers)	59,248	_	100%



Public Entities Participating in PERSI

State Agencies

Accountancy Board Administration Dept. Aging, Commission on Agriculture Dept. Arts. Commission Attorney General **Barley Commission** Bean Commission Beef Council, Idaho Blind & Visually Impaired Com. Boise State University Brand Inspector, State **Building Safety Division** Canola & Rapeseed Com. **Certified Shorthand Reporters** Commerce Dept. Controller's Office Corrections Dept Correctional Industries **Dairy Council** Deaf and Blind School Dentistry Board Eastern Idaho Technical College Education Board Engineers & Land Surveyors, Prof. Environmental Quality Dept. Finance Dept. **Financial Management Division** Fish and Game Dept. Forest Products Com. Governor, Office of the Health and Welfare Dept. Health Dist.#1 Health Dist.#2 Health Dist.#3 Health Dist.#4 Health Dist.#5 Health Dist.#6 Health Dist.#7 Hispanic Affairs Com. **Historical Society** Idaho Rangeland Resources Comm. Human Resources Division Human Rights Com. Idaho Div. Prof.-Tech. Education Idaho Public Television Idaho State Bar Idaho State Police

Idaho State University Independent Living Council Industrial Com. Insurance Dept. Insurance Fund. State Investment Board Judicial Branch Juvenile Corrections Dept. Labor, Dept Lands, Dept. Lava Hot Springs Foundation Legislative Services Legislature - House of Reps. Legislature - Senate Lewis-Clark State College Library, Idaho State Lieutenant Governor Liquor Dispensary Lottery, Idaho State Medicine Board Military Division Nursing Board **Occupational Licenses Bureau** Office of Drug Policy Office of Energy Resources Outfitters and Guides Board Parks & Recreation Dept. Pea & Lentil Com., Idaho Pharmacy Board Potato Com., Idaho Public Employee Retirement Sys. Public Utilities Com. Racing Com. Real Estate Com. Secretary of State Species Conservation Office State Appellate Public Defender Superintendent of Public Instruction Tax Appeals Board Tax Com. Transportation Dept. Treasurer, State of Idaho University of Idaho Veterans Services Division Veterinary Medicine Board Vocational Rehabilitation Water Resources Dept. Wheat Com. Women's Com.

Counties

Ada County Adams County **Bannock County** Bear Lake County Benewah County Bingham County Blaine County **Boise County** Bonner County **Bonneville County** Boundary County **Butte County** Camas County Canyon County Caribou County Cassia County Clark County Clearwater County **Custer County** Elmore County Fremont County Gem County Idaho County Jefferson County Jerome County Kootenai County Latah Countv Lemhi County Lewis County Lincoln County Madison County Nez Perce County **Oneida County Owvhee Countv** Payette County Power County Shoshone County Teton County Valley County Washington County

<u>Cities</u>

City of Aberdeen City of Albion City of American Falls City of Ammon City of Arco City of Ashton



City of Athol City of Bancroft City of Blackfoot Citv of Bliss City of Bloomington City of Boise **City of Bonners Ferry** City of Bovill City of Buhl City of Burley City of Caldwell City of Cascade City of Castleford Citv of Challis City of Chubbuck City of Clark Fork City of Coeur d' Alene City of Cottonwood City of Council City of Craigmont Citv of Culdesac City of Dalton Gardens City of Deary City of Declo City of Donnelly City of Dover City of Downey Citv of Drigas City of Dubois City of Eagle City of Emmett City of Fairfield City of Filer Citv of Firth City of Franklin City of Fruitland City of Garden City City of Genesee City of Georgetown City of Glenns Ferry City of Gooding City of Grace City of Grangeville Citv of Greenleaf City of Hagerman City of Hailey City of Hayden City of Hayden Lake City of Heyburn City of Homedale City of Hope City of Horseshoe Bend City of Idaho Falls City of Inkom City of Iona

City of Newdale City of Island Park City of Jerome Citv of Juliaetta City of Kamiah City of Kellogg City of Kendrick City of Ketchum City of Kimberly City of Kooskia City of Kootenai City of Kuna City of Lapwai City of Lava Hot Springs City of Lewiston City of Mackay City of Malad City of Malta City of Marsing City of McCall Citv of McCammon City of Melba City of Menan City of Meridian City of Middleton City of Montpelier City of Moscow City of Mountain Home City of Moyie Springs City of Mullan City of Nampa City of New Meadows City of New Plymouth Citv of Nez Perce City of Notus City of Old Town City of Orofino City of Osburn City of Paris City of Parma City of Paul City of Payette City of Pinehurst City of Plummer City of Pocatello City of Ponderay City of Post Falls City of Potlatch City of Preston City of Priest River City of Rathdrum City of Rexburg City of Richfield City of Rigby

City of Riggins City of Ririe City of Roberts Citv of Rupert City of Salmon City of Sandpoint City of Shelley City of Shoshone City of Smelterville City of Soda Springs City of Spirit Lake City of St. Anthony City of St. Charles City of St. Maries City of Sugar City City of Sun Valley City of Tensed City of Teton City of Tetonia City of Troy City of Twin Falls City of Ucon City of Victor City of Wallace City of Weippe City of Weiser City of Wendell Citv of Weston City of Wilder City of Winchester City of Worley

Water and Sewer Districts

Ada County Drainage Dist.#2 Aberdeen-Springfield Canal Co. American Falls Reservoir Dist.#1 American Falls Reservoir Dist.#2 Avondale Irrigation Dist. Bench Sewer Dist. Big Lost River Irrigation Big Wood Canal Co. **Black Canyon Irrigation** Dist. Boise-Kuna Irrigation Dist. Boise Project Board of Control Burley Irrigation Dist. Caldwell Irrigation Lateral Dist.



Canyon Hill Irrigation Dist. Cataldo Water Dist. Central Orchards Sewer Dist. Central Shoshone Cntv Water Dist. Clearwater Soil & Water Cons. Coolin Sewer Dist. Dalton Gardens Irrigation Dist. Eagle Sewer Dist. East Green Acres Irrigation Dist. E&W Cassia Sewer & Water Dist. East Shoshone County Water Dist. Fish Haven Area Rec Sewer Dist. Fremont-Madison Irrigation Dist. Grand View Mutual Canal Co. Hayden Area Regional Sewer Bd. Hayden Lake Irrigation Dist. Idaho Irrigation Dist. Kalispel Bay Water/Sewer Dist. King Hill Irrigation Dist. Kingston-Cataldo Sewer Dist. Kingston Water Dist. Kootenai-Ponderay Sewer Dist. Lake Irrigation Dist. Lewiston Orchards Irrigation Dist. Little Wood River Irrigation Dist. Milner Low Lift Irrigation Dist. Minidoka Irrigation Dist. Mountain Home Irrigation Dist. Nampa-Meridian Irrigation Dist. New Sweden Irrigation Dist. New York Irrigation Dist. North Kootenai Water Dist. Orofino Cr-Whiskey Cr Water/Sewer Outlet Bay Water & Sewer Dist. **Owyhee Project Sewer Board** Payette Lakes Water/Sewer Dist. People's Canal & Irrigation Co. Pinehurst Water Dist. Pioneer Irrigation Dist. Progressive Irrigation Dist. **Riverside Independent** Water/Sewer Riverside Irrigation Dist. Riverside Irrigation Dist. Ltd. Roseberry Irrigation Dist. Ross Point Water Dist. Settlers Irrigation Dist. Snake River Valley Irrigation Dist. South Fork Coeur d' Alene Sewer Southside Water & Sewer Dist. Star Sewer & Water Dist. Sun Valley Water & Sewer Dist. Twin Falls Canal Co.

Valley Soil & Water Cons. Water Dist.#1 Water Dist.#11Water Dist.#31 Water Dist.#32C Water Dist.#34 Water Dist.#37 and #37M Water Dist.#37N Water Dist.#63 Weiser Irrigation Dist. West Boise Sewer Dist. West Bonner Water & Sewer Dist. Wilder Irrigation Dist.

Highway Districts

Ada County Highway Dist. Atlanta Highway Dist. Bliss Highway Dist.#2 Buhl Highway Dist, Burley Highway Dist. Canyon Highway Dist.#4 Central Highway Dist. Clarkia Better Roads Hwy Dist. Clearwater Hwy Dist. Cottonwood Hwy Dist. Deer Creek Hwy Dist. Dietrich Hwv Dist.#5 Downey-Swan Lake Hwy Dist. East Side Hwy Dist. Evergreen Hwy Dist. Fenn Hwy Dist. Ferdinand Hwy Dist. Fruitland Hwy Dist. #1 Gem Hwv Dist. Glenns Ferry Hwy Dist. Golden Gate Hwy Dist. Gooding Hwy Dist. GrangevilleHwy Dist. Greencreek Hwy Dist. Hagerman Hwy Dist. Hillsdale Hwy Dist. Homedale Hwy Dist. Jerome Hwy Dist. Kamiah Hwy Dist. Keuterville H Hwy Dist. Kidder-Harris Hwy Dist. Lakes Hwy Dist. Minidoka County Hwy Dist. Mountain Home Hwy Dist. Nampa Hwy Dist. North Hwy Dist. North Latah County Hwy Dist. Notus-Parma Hwy Dist. Plummer-Gateway Hwy Dist.

Post Falls Hwy Dist. Prarie Highway Dist. Raft River Hwy Dist. Richfield Highway Dist.#3 Sandpoint Ind. Hwy Dist. Shoshone Hwy Dist.#2 So. Latah County Hwy Dist.#2 Targhee Reg Public Transit Authority Twin Falls Hwy Dist. Union Independent Hwy Dist. Weiser Valley Hwy Dist. Wendell Hwy Dist.#6 West Point Hwy Dist.#4 White Bird HwyDist. Winona Hwy Dist. Worley Hwy Dist.

Junior Colleges and Public School Districts

North Idaho College College of Southern Idaho Aberdeen School Dist. Academy at Roosevelt Center Charter School American Falls School Dist. **ANSER Charter School** Arbon School Dist. Avery School Dist. Basin School Dist. Bear Lake School Dist. Blackfoot Charter Com. Learning Ctr. Blackfoot School Dist. Blaine County School Dist. Bliss School Dist. **Boise Independent School** Dist. Bonneville School Dist. Boundary School Dist. Bruneau-Grandview School Dist Buhl School Dist. Butte County School Dist. Caldwell School Dist. Camas County School Dist. Cambridge School Dist. **Canyon-Owyhee School** Dist. Cascade School Dist. Cassia County School Dist.



Castleford School Dist. Challis School Dist. Clark County School Dist. Clearwater School Dist. Coeur d' Alene Charter Academy Coeur d' Alene School Dist. **Compass Public Charter School** Cottonwood School Dist. Council School Dist. Culdesac School Dist. Dietrich School Dist. Emmett School Dist. Falcon Ridge Charter School Filer School Dist. Firth School Dist. Fruitland School Dist. Garden City Community School Garden Valley School Dist. Genesee School Dist. Glenns Ferry School Dist. Gooding School Dist. Grace School Dist. Hagerman School Dist. Hansen School Dist. Hidden Springs Charter School Highland School Dist. Homedale School Dist. Horseshoe Bend School Dist. Idaho Arts Charter School Idaho Distance Education Academy Idaho Falls School Dist. Idaho High School Activities Assn. Idaho Leadership Academy Idaho School District Council Idaho Virtual Academy **Inspire Virtual Charter School** Jerome School Dist. Kamiah School Dist. Kellogg School Dist. Kendrick School Dist. Kimberly School Dist. Kootenai School Dist. Kuna School Dist. Lake Pend Oreille School Dist. Lakeland School Dist. Lapwai School Dist. Lewiston Indept. School Dist. Liberty Charter School Mackay School Dist. Madison School Dist. Marsh Valley School Dist. Marsing School Dist. McCall Donnelly School Dist.

Meadows Valley School Dist. Melba School Dist. Meridian Charter High School. Meridian Medical Arts Charter Meridian School Dist. Middleton School Dist. Midvale School Dist. Minidoka County School Dist. Moscow Charter School Moscow School Dist. Mountain Home School Dist. Mountain View School Dist. Mullan School Dist. Murtaugh School Dist. Nampa School Dist. New Plymouth School Dist. Nez Perce School Dist. North Gem School Dist. North Star Charter School Notus School Dist. Oneida School Dist. Parma School Dist. Payette School Dist. Pleasant Valley School Dist. Plummer-Worley School Dist. Pocatello Community Charter Pocatello School Dist. Post Falls School Dist. Potlatch School Dist. Prairie School Dist. Preston School Dist. **Richard McKenna Charter HS** Richfield School Dist. Rigby School Dist. Ririe School Dist. Rockland School Dist. Rolling Hills Charter School Salmon School Dist. Salmon River Joint School Dist. Sandpoint Charter School Shelley School Dist. Shoshone School Dist. Snake River School Dist. Soda Springs School Dist. South Lemhi School Dist. St. Anthony School Dist. St. Maries School Dist. Sugar-Salem School Dist. Swan Valley School Dist. Taylor's Crossing Public Charter School Teton School Dist. Three Creek School Dist. Thomas Jefferson Charter School

Troy School Dist. Twin Falls School Dist. Upper Carmen Charter School Vallev School Dist. Vallivue School Dist. Victory Charter School Vision Charter School Wallace School Dist. Weiser School Dist. Wendell School Dist. West Bonner County School Dist. West Jefferson School Dist. West Side School Dist. Whitepine Charter School Whitepine School Dist. Wilder School Dist. Xavier Charter School

Other

Cascade Medical Center Council Community Hospital Elmore Medical Center McCall Memorial Hospital Dist. Weiser Memorial Hospital Community Planning Assn. of SW Idaho American Falls Housing Authority Assn. of Idaho Cities Bear Lake Regional Com. **Bingham County Senior** Citizens Ctr. **Blaine County Recreational** Dist. Boise City/Ada Cty. Housing Auth. Caldwell Housing Auth. Canyon County Org. on Aging Capital City Development Corp. Caribou Soil Conservation Dist. **Clearwater-Potlatch Timber** Protection Dry Creek Cemetery Dist. Eastern Idaho Fair Board

🚸 Statistical Section 📣

Foster Grandparents of Southeast ID Gem County Mosquito Abatement Gem County Recreation Dist. Genesee Cemetery Dist. Gooding Cemetery Dist. Grangeville Cemetery Dist. Hagerman Cemetery Dist. Hillcrest Cemetery Maint. Dist. Hayden Area Recreational Dist. Housing Authority of Pocatello Idaho School Board Assn. Idaho Crop Improvement Assn. Idaho Public Employees Assn. Idaho Assn. of Counties Idaho Heritage Trust, Inc. Idaho Education Assn. Idaho Assn. of School Administrators Idaho Risk Management Program Lincoln County Cemetery Dist. Lincoln County Housing Auth. Local Highway Technical Assistance M-A-R Cemetery Dist. Marsing-Homedale Cemetery Meridian Cemetery Dist. Moscow Cemetery Dist. Nampa Housing Authority Nez Perce County Fair Board North Fremont Cemetery Dist. North Idaho Fair Orofino Cemetery Dist. Port of Lewiston Rexburg Cemetery Dist. Shelley Cemetery Dist. Southern Idaho Solid Waste Dist. Twin Falls Housing Auth. Valley Recreation Dist. of Hazelton W. Bonner Cemetery Maintenance West End Cemetery Dist. Wilder Cemetery Dist. Wilder Housing Auth.

Aberdeen Library Dist. Ada County Free Library American Falls Free Library Bear Lake County Free Library Boundary County Free Library Burley Public Library

East Bonner County Library Dist. Franklin County Library Dist. Fremont County Library Dist. Jefferson Free Library Dist. Latah County Library Madison County Library Dist. Meadows Valley Public Library Dist. Meridian Free Library North Bingham County Library Dist. Oneida County Library Portneuf Library Dist. Prairie-River Library Dist. Priest Lake Public Library Salmon Library Assn. South Bannock Free Library Dist. Stanley Community Library Valley of Tetons Dist. Library Board West Bonner Library Dist.

Blackfoot Fire Dept. Boise Fire Dept. Buhl Fire Dept. Burley Fire Dept. Caldwell Fire Dept. Canyon County Ambulance Dist. Cascade Rural Fire & EMS Central Fire Dist. Coeur d' Alene Fire Dept. Cottonwood Rural Fire Dist. Donnelly Rural Fire Protection Dist. Eagle First Protection Dist. Franklin County Fire Dist. Gem County Fire Protection Dist. Greater Swan Valley Fire Protection Hagerman Fire Protection Dist. Homedale Rural Fire Prot. Dist. Idaho Falls Fire Dept. Jerome Fire Dept. Ketchum Fire Dept. Kootenai County Fire and Rescue Kootenai County Emergency Medical Kootenai County Rescue Kuna Fire Dist. Lewiston Fire Dept.

Lincoln County Emergency Svs. McCall Rural Fire Dist. Mica Kidd Island Fire Dist. Moscow Fire Dept. Nampa Fire Dept. No. Ada CtyFire/Rescue Dist. No. Ada Cty Fire/Rescue Vol. No. Lakes Fire Protect. Dist Northside Fire Dist. Payette Fire Dept. Plummer-Gateway Fire Protect. Dist. Pocatello Fire Dept. **Rexburg-Madison Fire** Dept. Sagle Fire Dist. Saint Maries Fire Protect. Dist. Sandpoint Fire Dept. Shoshone County Fire Dist #1 Shoshone County Fire Dist.#2 Shoshone Co. Fire Protect. Dist. #2 South Central Region E911 So. Idaho Timber Protection Assn. Spirit Lake Fire Protect. Dist. Star Joint Fire Protect. Dist. Teton County Fire Protection Dist. Timberlake Fire Protect. Dist. Twin Falls Fire Dept. Weiser Area Rural Fire Dist Wendell Rural Fire Dist. West End Fire Prot. Dist. Westside Fire Dist. Whitney Fire Protect. Dist. Wood River Fire Protect. Dist. Worley Ambulance Assn. Worley Fire Protect. Dist

🚸 Statistical Section 📣

Several publications and reports are distributed to members and employers to keep them informed about the status of their membership accounts and PERSI in general, including:

- Comprehensive Annual Financial Report
- Member Handbook
- Membership Account Statement
- Remittance Advice
- Newsletters
- Brochures
- Information Returns (Form 1099R)
- Statement for Recipients of Annuities (Form W-2P)
- Pre-Retirement Education Materials
- Reports to Legislature
- Memorandums to Employers

To receive any of these materials, contact PERSI (numbers below). Additional PERSI information can be found on PERSI's Web site at <u>www.persi.idaho.gov</u>.

PERSI Office Locations:

Boise

Office Location: 607 North 8th Street Boise, ID Mailing Address: P.O. Box 83720 Boise, ID 83720-0078

Coeur d'Alene Office Location & Mailing Address: 2005 Ironwood Parkway Suite 226 Coeur d'Alene, ID 83814

Pocatello

Office Location: 850 East Center Suite D Pocatello, ID Mailing Address: P.O. Box 1058 Pocatello, ID 83204

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 Employer Service Center
 (208) 287-9525
 Toll-free 1-866-887-9525

 Choice Plan
 Toll-free 1-866-437-3774



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