# CITY OF ATLANTA, GEORGIA POLICE OFFICERS' PENSION PLAN Financial Statements and Supplemental Schedules December 31 2004 and 2003

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Independent Auditors' Report

The Board of Trustees City of Atlanta, Georgia Police Officers' Pension Plan:

We have audited the accompanying financial statements of the City of Atlanta, Georgia Police Officers' Pension Plan (the "Plan") as of and for the years ended December 31, 2004 and 2003 as listed in the accompanying table of contents. These financial statements are the responsibility of the Plan's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the City of Atlanta, Georgia Police Officers' Pension Plan's net assets held in trust for pension benefits as of December 31, 2004 and 2003 and the changes therein for the years then ended in conformity with accounting principles generally accepted in the United States of America.

The schedules of funding progress and employer contributions on page 12 are not a required part of the financial statements, but are supplementary information required by the Governmental Accounting Standards Board, and we did not audit and do not express an opinion on such information. We have applied to the schedules certain limited procedures prescribed by professional standards, which consisted principally of inquiries of management regarding methods of measurement and presentation of the schedules.

Banky, Finle, White; 6.

August 16, 2005.

Statements of Plan Net Assets December 31, 2004 and 2003 (Dollars in thousands)

ASSETS	<u>2004</u>	<u>2003</u>
A55E15		
Cash and cash equivalents	\$ 11,722	\$ 35,920
Investments: Equities U.S. government and agency obligations Corporate bonds Collateralized mortgage obligations	 338,328 89,166 45,408 3,510	 230,945 73,526 48,387 55,827
Total Investments	 476,412	 408.685
Securities lending collateral investment pool Contributions receivable from employees Other Assets	 58,872 364 <u>2,600</u>	 63,124 - 1,512
Total Assets	 549,970	 509,241
LIABILITIES		
Accounts payable Other liabilities Liability for securities lending agreement	 45 71 <u>58,872</u>	 291 883 <u>63,124</u>
Total Liabilities	 58,988	 64,298
NET ASSETS HELD IN TRUST FOR PENSION BENEFITS (See Schedule of Funding Progress on page 12)	\$ 490,982	\$ 444,943

The accompanying notes are an integral part of the financial statements.

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## Statements of Changes in Plan Net Assets Years ended December 31, 2004 and 2003 (Dollars in thousands)

Additions to Plan net assets:	<u>2004</u>	<u>2003</u>
Investments Income: Net appreciation in fair value of investments Interest and dividends Securities lending income Less:	\$ 40,2 8,3 1	and the second sec
Securities lending expenses	(	53) (64)
Net Investment Income (Loss)	48,7	32 72,693
Employee contributions Employer contributions Other income	3,6 20,2 1	
Total Additions	72,7	<u>15 96,659</u>
Deduction from Plan net assets:		
Benefit payments Refunds of contributions to terminated employees Administrative fees, management fees, and other expenses		86 24,733   67 105   23 324
Total Deductions	26.6	7625,162
Net Decrease	46,0	39 71,497
Net Assets Held in Trust for Pension Benefits: Beginning of Year	444,9	43373,446
END OF YEAR	\$ <u>490,9</u>	<u>82</u> \$ <u>444,943</u>

The accompanying notes are an integral part of the financial statements.

Notes to Financial Statements December 31, 2004 and 2003

#### Note 1 - Summary of Significant Accounting Policies

#### a. Overview of Plan and Related Government

The City of Atlanta, Georgia Police Officers' Pension Plan (the "Plan"), a single employer defined benefit pension plan, was established by a 1933 Act of the State of Georgia Legislature to provide retirement benefits for sworn personnel of the City of Atlanta (the "City") Police Department. Until 1983, The Georgia Legislature established all requirements and policies of the Plan. By a constitutional amendment, effective July 1983, control over the Plan transferred to the City under the principle of Home Rule.

The funding methods and determination of benefits payable were established by the legislative acts creating the Plan, as amended, and in general, provide that funds are to be accumulated from employee contribution, City contributions, and income from the investment of accumulated funds.

The Plan is considered a fiduciary fund of the City and its financial statements are included in the City of Atlanta, Georgia's Annual Comprehensive Financial Report (CAFR) as part of the Pension Trust Fund. The latest available CAFR is as of and for the year ended December 31, 2004; the CAFR should be read in conjunction with these financial statements.

#### b. Basis of Accounting

The financial statements are prepared on the accrual basis of accounting whereby revenues are recognized as earned and expenses are recognized as the associated liabilities are incurred.

#### c. Investments

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Investments, other than repurchase agreements, are carried at fair value based on quoted market prices. Repurchase agreements are valued at their amortized cost. The net appreciation (depreciation) in the fair value of investments held by the Plan is recorded as an increase (decrease) to investment income based on the valuation of investments at December 31. Investment income is recognized on the accrual basis as earned by the Plan.

No investment in any one organization represents 5% or more of the net assets held in trust for pension benefits at December 31, 2004 and 2003. There are no investments in loans or leases with parties related to the Plan.

#### Notes to Financial Statements - Continued

#### Note 1 - Summary of Significant Accounting Policies, continued

## d. Use of Estimates

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Management of the Plan has made a number of estimates and assumptions relating to the reporting of assets and liabilities and the disclosures of contingent assets and liabilities to prepare these financial statements in conformity with accounting principles generally accepted in the Untied States of America. Actual results could differ from those estimates.

## Note 2 - Plan Description

The following brief description of the Plan is provided for general information purposes only. Participants should refer to the Plan agreement for more complete information.

a. Benefit Provisions

The Plan provides a monthly retirement benefit that initially represents 3% for each year of accredited services (maximum 26.67 years) times the participants' final average three-year earnings or the highest consecutive three-year earnings, whichever is the highest. The Plan was amended, effective January 1, 1986, to exclude overtime pay in the computation of benefits. Retirement benefits share adjusted annually based on the change in the consumer price index, limited to 3% per year. Upon the death of vested participant who has beneficiary coverage, his or her eligible beneficiary(ies) would be entitled to 3/4 of the amount the deceased participant was receiving or would have been entitled to receive.

## b. Benefit Options

• Normal Monthly Pension Benefit

An employee is eligible for a normal monthly pension benefit when he or she reaches the normal retirement age of 55 with 15 years of creditable service.

• Early Monthly Pension Benefit

An employee is eligible for an early monthly pension benefit after 15 years of creditable service. The monthly benefit is reduced to allow for the fact that it will be paid over a longer period of time.

Reduced Monthly Pension Benefit

Employees hired prior to April 1, 1978 are eligible for a reduced monthly pension benefit at age 50 with 25 years of service. The reduction for the reduced monthly pension benefit is less than the reduction for an early monthly pension benefit.

## Note 2 - Plan Description, continued

#### General Disability Retirement

Disability benefits are calculated, if disabled in the line of duty, without 1986 Amendment coverage, as 2% times 35 years times top pay within pay range or if otherwise disabled, as 2% times years of service times current average monthly salary. For employees hired after December 31, 1985, disability benefits are calculated based on 50% of current average salary or accrued pension benefit, whichever is greater. Accrued pension benefits in this case, is calculated in the same manner as the normal retirement benefit except that no reductions are made if minimum age or service requirements are not met. Participants becoming disabled, while not in the line of duty must have at least five years of creditable service in order to receive benefits.

#### c. Membership

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() () The following schedule reflects membership for the Plan at January 1, 2004, the date of the most recent actuarial valuation.

Members:	
Retirees and beneficiaries currently receiving benefits and terminated employees entitled to benefits but not yet receiving them	1,013
Current active employees:	
Fully vested	521
Partially vested	594
Nonvested	373
Total membership	2,501

#### d. Administration of Plan

The Plan is administered as single-employer plan by the Board of Trustee which includes an appointee of the Mayor, the City's Chief Financial Officer, a member of City Council, and three representatives elected by the membership (active and retired). All modifications to the plan must be supported by actuarial analysis and receive the recommendations of the City Attorney, the Chief Financial Officer, and the Board of Trustees. Each pension law modification must be adopted by at least two-thirds vote to the City Council and approved by the Mayor.

## Notes to the Financial Statements, Continued

#### Note 3 - Cash, Cash Equivalents, and Investments

#### Cash and Cash Equivalents

The Plan maintains cash to meet its immediate liquidity needs. Cash not immediately needed is invested in either short-term or long-term investment securities as directed by management. The bank balance of the Plan's cash, \$14,122,099 and \$36,733,543 at December 31, 2004 and 2003, respectively, was insured or collateralized with securities held by the Plan or by its agent in the Plan's name. The carrying value of this cash was \$11,722,000 and \$35,920,000 at December 31, 2004 and 2003, respectively.

#### Investments

State of Georgia and City statutes authorize the Plan to invest in U.S. Government obligations, U.S. Government agency obligations, State of Georgia obligations, obligations of a corporation of the U.S. Government, and the Georgia Fund I (a local government investment pool maintained by the State of Georgia). Additionally, the Plan is authorized to invest in common stock provided that the cost basis of such investments do not exceed 55% of the net assets of the Plan.

The Plan invests in repurchase agreements only when they are collateralized by U.S. Government or agency obligations. Pledged collateral is held in safekeeping as indicated by the categories below.

The Plan also invest in various mortgage-backed securities, such as collateralized mortgage obligations (CMOs), to maximize yields. These securities are based on cash flows from interest payments on underlying mortgages. Mortgage backed securities are sensitive to prepayments by mortgagees, which may result from a decline in interest rates. For example, if interest rates decline and mortgagees refinance their mortgages, thereby prepaying the mortgages underlying these securities, the cash flows, from interest payments are reduced and the value of these securities declines. Likewise, if mortgagees pay on mortgages longer than anticipated, the cash flows are greater and the return on the initial investment would be higher than anticipated.

The Plan's investments are categorized below to give an indication of the level of collateral risk assumed by the Plan at December 31, 2004 and 2003. Category 1 represents investments that are insured or registered or for which the securities are held by the Plan's agent in the Plan's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the Plan's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department or agent but not in the Plan's name. At December 31, 2004 and 2003, there were no investments classified in Categories 2 or 3.

# Notes to Financial Statements - Continued

# Note 3 - Cash, Cash Equivalents, and Investments, continued

	<u>2004 (in tho</u> Risk <u>Category 1</u>	usan <u>ds)</u> Carrying <u>Value</u>
Categorized Investments: Equities U.S. government and agency obligations Corporate bonds Collateralized mortgage obligations	\$ 135,747 83,057 45,408 3,510	\$ 135,747 83,057 45,408 3,510
Total Categorized Investments	\$ <u>267,722</u>	267,722
Investments Not Categorized: Held by broker-dealers under securities lending arrangements with cash collateral: Equities U.S. government and agency obligations Securities lending short-term collateral investments		202,581 6,109 58,872
Total		\$535,284
	<u>2003 (in th</u> Risk <u>Category 1</u>	iousands) Carrying <u>Value</u>
Categorized investments: Equities U.S. government and agency obligations Corporate bonds Collateralized mortgage obligations	\$ 124,833 48,034 37,969 55,827	\$ 124,833 48,034 37,969 55,827
Total Categorized Investments	\$266,663	266,663
Investments not categorized: Held by broker-dealers under securities lending arrangements with cash collateral: Equities U.S. government and agency obligations Corporate bonds Securities lending short-term collateral investments		106,112 25,492 10,418 63,124
Total		<u> </u>

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#### Note 3 - Cash, Cash Equivalents, and Investments, continued

The following is a reconciliation of the carrying amounts of investments as shown above to the amounts shown on balance sheets at December 31, 2004 and 2003 (in thousands of dollars):

	<u>2004</u>	<u>2003</u>
Investments Securities lending short-term collateral investment	\$ 476,412 <u>58,872</u>	\$ 408,685 <u>63,124</u>
	\$ 535,284	\$ 471.809

#### Securities Lending

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State statutes and Board of Trustees policies permit the Plan to lend its securities to brokerdealers and other entities with a simultaneous agreement to return the collateral for the same securities in the future. The Plan's custodians lend securities of the type of loan at year-end for collateral in the form of cash or other securities of 102%. Securities loaned at year-end for cash collateral are presented as unclassified in the preceding schedule of custodial credit risk; securities loaned for securities collateral are classified according to the category for the collateral.

Cash collateral is invested in overnight investments. At year-end, the Plan has no significant credit risk exposure to borrowers because the amounts the Plan owes the borrowers exceed the amounts the borrowers owe the Plan. The contract with the Plan's custodian requires it to indemnify the Plan if the borrowers fail to return the securities and if the collateral is inadequate to replace the securities loaned or fail to pay the Plan for the income distributions by the securities' issuers while the securities are on loan.

There were no violations of legal or contractual provisions, no borrower or lending agent default losses, and no recoveries of prior period losses during the year. There are no income distributions owed on the securities loaned. The Plan records the cash received as collateral under securities lending agreements and the investments purchased with that cash as securities lending short-term collateral investment pool with a corresponding amount recorded as a liability.

#### Note 4 - Funding Policy

The City's funding policy is to contribute a percentage of the Plan's covered employee payroll as developed in the actuarial valuation for the Plan. Active participants are required to contribute 7% of base pay (or 8% if participant has covered beneficiary). The City's contribution percentage is the actuarially determined amount necessary to fund plan benefits after consideration of employee contributions. The City makes an additional contribution of 1% of payroll, which effectively decreases the employee's required contribution percentage to 6% (or 7% if participant has a covered beneficiary), but has no effect on the overall required contribution. The City is not obligated to continue the 1% supplemental contribution for any specified period of time.

#### **Notes to Financial Statements - Continued**

#### Note 4 - Funding Policy, continued

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The actuarially determined contribution amount is the sum of the annual normal cost and the amortization of the unfunded actuarial accrued liability as a level percentage of future payrolls (over 40 years from January 1, 1979). The actuarial cost method used for funding purposes is the Entry Age Normal Cost Method. This method is one of the approved methods for such plans in the State of Georgia, and provides for contributions based on a level percentage of future payroll. The unfunded actuarial accrued liability for funding purposes is amortized on a closed basis over a period established by State of Georgia guidelines. The significant actuarial assumptions used to compute the contribution requirements are the same as those used to compute the actuarial accrued liability.

## Note 5 - Contributions Required and Contributions Made

The required contribution percentages developed in the most recent actuarial valuation for the Plan for 2004 and 2003 and the actual contributions made are as follows (dollars in thousands):

	<u>2004</u>	<u>2003</u>
Normal cost Amortization of the unfunded actuarial accrued liability	21.2 % 23.7	30.9 % <u>18.5</u>
Total required contributions as a percentage of payroll	<u>44.9</u> %	<u>49.4</u> %
Actual employee contributions: Dollar amount Percent of covered payroll	\$ 3,629 4.8 %	\$ 4,651 7.1 %
Actual employer contributions: Dollar amount Percent of covered payroll	\$ 20,246 26.8 %	\$ 19,104 29.1 %

The annual covered payroll for the City was \$75,611,000 and \$63,722,000 for the years ended December 31, 2004 and 2003 respectively. The actual employer contributions shown above include amounts used to fund retiree supplemental cost of living increases and other minimum benefits. These amounts are components of the City's contributions for purposes of meeting actuarially determined funding requirements.

#### Note 6 - Contributions Receivable from Employees

## Employees

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Employees may receive credit for service for previous employment with certain state and local governmental agencies including previous employment with the City, upon payment to the Plan of an amount, as defined in the 1933 Act, as amended, representing contributions applicable to such service period. These contributions may be paid over a future period, even after retirement. In addition, 1964 and 1978 amendments to the Plan increased pension benefits and the related employee contribution rates. Active employees may retroactively increase their contribution rates from the date of employment in order to receive the maximum increased benefits available under the 1964 and 1978 amendments. These "back contributions" may also be paid over a future period.

Contributions receivable from employees were \$364,000 and \$- at December 31, 2004 and 2003, respectively.

## Note 7 - Contingencies

The Internal Revenue Service (IRS) has ruled that the Plan qualifies under Section 401(a) of the Internal Revenue Code (IRC) and is therefore not subject to tax under present federal income tax laws. Once qualified, the Plan is required to operate in conformity with the IRC to maintain its qualifications. The Plan obtained a determination letter on May 19, 1998, in which the IRS stated that the Plan, as then designed, was in compliance with the applicable requirements of the IRC. The Plan has been amended as well as there have been changes in the IRC subsequent to receiving this determination letter. The Plan obtained a determination letter on August 17, 2004, in which the IRS ruled that the amendments do not affect the qualified status of the Plan. The City and the Plan's tax counsel believe the Plan is currently designed and being operated in material compliance with the applicable tax requirements.

## CITY OF ATLANTA, GEORGIA POLICE OFFICERS' PENSION PLAN Required Supplementary Information

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# **Schedule of Funding Progress**

(Unaudited)

(Dollars in thousands)

Actuarial valuation <u>date</u>	100	Actuarial value of assets (a)		Actuarial Accrued Liability (AAL) (b)		Jnfunded AAL (UAAL) (b-a)	Funded ratio (a/b)	Covered payroll	UAAL as a percentage of covered payroll (b-a)/c)
January 1, 2000 January 1, 2002 January 1, 2004	\$ \$	384,083 448,676 440,212	\$ \$ \$	419,439 541,209 617,501	\$ \$ \$	35,356 92,533 177,289	91.6 % 82.9 % 71.3 %	\$ 67,330 67,320 63,274	52.5 % 137.5 % 280.2 %

## Schedule of Employer Contributions

(Unaudited)

(Dollars in thousands)

Year	R	Annual Lequired ntribution	E	Actual mployer ntribution	Percentage contributed		
2000	\$	13,816	\$	13,816	100.0 %		
2002	\$	15,068	\$	15,595	103.5 %		
2004	\$	25,271	\$	20,246	80.1 %		

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**Required Supplementary Information** 

Notes to Schedule of Funding Progress and Schedule of Employer Contributions

The information presented in the required supplementary schedules was determined as part of the actuarial valuations at the dates indicated.

The actuarial accrued liability is the amount that results from applying actuarial assumptions to adjust the accumulated plan benefits to reflect the time value of money (through discounts for interest) and the probability of payment (by means of decrements such as for death, disability, withdrawal, or retirement) between the valuation date and the expected date of payment.

Accumulated plan benefits are those future periodic payments, including lump-sum distributions, that are attributable under the Plan's provisions to the service employees have rendered. Accumulated plan benefits include benefits expected to be paid to (a) retired or terminated employees or their beneficiaries, (b) beneficiaries of employees who have died, and (c) present employees or their beneficiaries. Benefits under the Plan are based on employee compensation. The accumulated plan benefits for active employee are based on their average compensation and credited service ending on the date as of which the benefit information is presented (the valuation date). Benefits payable under all circumstances - retirement, death, disability, and termination of employment - are included, to the extent they are deemed attributable to employee service rendered to the valuation date.

Additional information as of the latest actuarial valuation follows:

Actuarial cost method	Entry age normal
Amortization method	Level percentage closed Over a closed period of 40 years from January 1, 1979 as a level percentage of estimated future payroll
Remaining amortization period	16 years
Asset valuation period	Smoothed 5 year averaged market
Investment rate of return	8.0%
Projected salary increases	2.3% due to inflation 4.5% for merit or seniority
Postretirement benefit increases	3%