

**DENVER EMPLOYEES RETIREMENT PLAN**  
ACTUARIAL VALUATION REPORT  
AS OF JANUARY 1, 2008

November 13, 2008

Board of Trustees  
Denver Employees Retirement Plan  
777 Pearl St  
Denver, CO 80203

**Re: Denver Employees Retirement Plan Actuarial Valuation as of January 1, 2008**

Dear Board Members:

The results of the January 1, 2008 Annual Actuarial Valuation of the Denver Employees Retirement Plan (DERP) are presented in this report. The purpose of the valuation was to measure the Plan's funding progress and to determine the employer contribution rate for the next fiscal year.

The valuation was based upon information, furnished by DERP, concerning Plan benefits, financial transactions, active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not otherwise audit the data.

The valuation results summarized in this report involve actuarial calculations that require assumptions about future events for the Pension Plan, Retiree Medical Plan, and Denver Health and Hospital Authority (DHHA). Certain assumptions were changed in this valuation based on the findings of the 2008 experience study. We believe that the assumptions and methods used in this report are reasonable and appropriate for the purpose for which they have been used. However, other assumptions and methods could also be reasonable and could result in materially different results. In addition, because it is not possible or practical to consider every possible contingency, we may use summary information, estimates or simplifications of calculations to facilitate the modeling of future events. We may also exclude factors or data that are deemed to be immaterial.

If there is other information that you need in order to make an informed decision regarding the matters discussed in this report, please contact us.

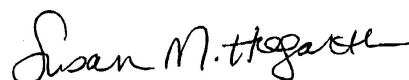
We certify that the information contained in this report is accurate and fairly presents the actuarial position of DERP as of the valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices, with the Actuarial Standards of Practice issued by the Actuarial Standards Board.

The undersigned actuaries are independent of the plan sponsor and meet the Qualification Standards of the American Academy of Actuaries.

Respectfully submitted,



Leslie L. Thompson, FSA, FCA, EA, MAAA  
Senior Consultant



Susan M. Hogarth, EA, MAAA  
Consultant

## Table of Contents

	<u>Page</u>
<b>Section A</b>	Introduction
	Executive Summary ..... 1
	Discussion ..... 3
<b>Section B</b>	Funding Results
	Principal Valuation Results..... 8
	Actuarial Liabilities ..... 10
	Actuarial Balance Sheet..... 12
	Reconciliation of Actuarial Accrued Liability..... 14
<b>Section C</b>	Plan Assets
	Statement of Plan Assets..... 17
	Reconciliation of Plan Assets ..... 19
	Development of Actuarial Value of Assets..... 21
	History of Investment Return Rates..... 23
	History of Trust Fund..... 24
<b>Section D</b>	Accounting Disclosures
	Schedule of Funding Progress ..... 26
	Schedule of Employer Contributions..... 27
	Notes to Required Supplementary Information ..... 28
<b>Section E</b>	Participant Data
	Retirees and Beneficiaries Reconciliation ..... 30
	Non-Retired DROP Participants Age Distribution ..... 31
	Age and Service Distribution..... 32
	Historical Summary of Active Member Data ..... 33
	Summary of Membership Data by Category ..... 34
	Membership Data Reconciliation ..... 35
<b>Section F</b>	Methods & Assumptions..... 37
<b>Section G</b>	Plan Provisions..... 50
<b>Section H</b>	Glossary ..... 56
<b>Section I</b>	Other Special Requirements ..... 60

---

**SECTION A**  
INTRODUCTION

---

**Pension Plan**  
**Executive Summary**  
(\$ in Millions)

Valuation Date:	January 1, 2008	January 1, 2007
Fiscal Year Ending:	December 31, 2008*	December 31, 2007

**Actuarial Information:**

· Normal Cost %	9.48%	9.69%
· Actuarial Accrued Liability (AAL)	\$1,985.65	\$1,862.77
· Unfunded Actuarial Accrued Liability (UAAL)	\$35.64	\$25.30
· Funded Ratio	98.21%	98.60%
· UAAL as % of Covered Payroll	6.53%	5.06%
· Equivalent Single Amortization Period	30 years	27 years

**Required Employer Contributions:**

· Annual Amount	\$54.67	\$50.54
· Percentage of Covered Payroll	10.02%	10.12%

**Assets:**

· Market Value	\$2,040.17	\$1,895.05
· Actuarial Value	\$1,950.01	\$1,837.48
· Return on Market Value	10.57%	13.72%
· Return on Actuarial Value	9.10%	8.68%
· Ratio – Actuarial Value to Market Value	95.58%	96.96%

**Membership:**

· Number of:		
- Active Members	9,304	8,988
- Retirees and Beneficiaries	6,590	6,255
- Inactive, Nonretired Members	4,265	4,074
- DROP Participants	<u>24</u>	<u>141</u>
- Total	20,183	19,458
· Covered Payroll	\$545.84	\$499.46

**Highlights/Changes:**

- No changes to benefit provisions
- Changes to actuarial assumptions and methods per recent experience study
- Contribution increase primarily due to larger than expected salary increases
- Effect of losses due to assumption changes partly offset by gain due to change in methods
- The aggregate experience loss was \$13.2 million.

\* These results are on a baseline basis. Baseline results exclude the DHHA supplement. The 2008 Actuarially Required Contribution including the DHHA supplement is \$56,753,847 (10.40% of payroll)

## Retiree Medical Plan Executive Summary

(\$ in Millions)

Valuation Date:	January 1, 2008	January 1, 2007
Fiscal Year Ending:	December 31, 2008*	December 31, 2007
 Actuarial Information:		
· Normal Cost %	0.47%	0.52%
· Actuarial Accrued Liability (AAL)	\$128.61	\$127.13
· Unfunded Actuarial Accrued Liability (UAAL)	\$32.15	\$34.04
· Funded Ratio	75.00%	73.22%
· UAAL as % of Covered Payroll	5.89%	6.82%
· Equivalent Single Amortization Period	30 years	27 years
 Required Employer Contributions:		
· Annual Amount	\$5.21	\$5.48
· Percentage of Covered Payroll	0.95%	1.10%
 Assets:		
· Market Value	\$100.73	\$95.67
· Actuarial Value	\$96.46	\$93.09
· Return on Market Value	10.60%	13.72%
· Return on Actuarial Value	9.04%	8.58%
· Ratio – Actuarial Value to Market Value	95.76%	97.30%

### Highlights/Changes:

- No changes to benefit provisions
- Changes to actuarial assumptions per recent experience study
- The aggregate experience gain was \$2.9 million.

\* These results are on a baseline basis. Baseline results exclude the DHHA supplement. The 2008 Actuarially Required Contribution including the DHHA supplement is \$5,211,494 (0.95% of payroll)

## Discussion

### **Actuarial Valuation**

Valuations are prepared annually, as of January 1 of each year, the first day of DERP's plan and fiscal year. A valuation is prepared for the Pension Plan, the Retiree Medical Plan, and DHHA.

The primary purposes of the valuation report are to measure the plan's liabilities; to determine the required employer contribution rate and to analyze changes in DERP's actuarial position.

In addition, the report provides information in connection with Governmental Accounting Standards Board Statement No. 25 (GASB 25), and it provides summaries of the member data, financial data, plan provisions, actuarial assumptions and methods.

### **Financing Objectives**

DERP is supported by member contributions, employer contributions, and net earnings on the investments of the fund. The member and employer contribution rates are set by law at 2.50% and 8.50% of the member's compensation, respectively.

The combined member and employer contributions are intended to be sufficient to pay the normal cost and to amortize the Unfunded Actuarial Accrued Liability (UAAL) over a period of 30 years from the valuation date.

### **Contribution Requirement**

The computed employer contribution for the Pension Plan for the fiscal year ending December 31, 2008 is \$54,668,084, 10.02% of covered payroll (employer contribution of \$56,753,847, 10.40% of covered payroll with DHHA Supplement). This compares with an employer contribution for the fiscal year ending December 31, 2007 of \$50,536,315, 10.12% of covered payroll (\$51,512,717, 10.31% of covered payroll with DHHA Supplement).

The main reason for the contribution increase was the loss due to salary, discussed below, which added \$1.9 million to last year's contribution requirement.

The computed employer contribution for the Retiree Medical Plan for the fiscal year ending December 31, 2008 is \$5,210,545, 0.95% of covered payroll (employer contribution of \$5,211,494, 0.95% of covered payroll with DHHA Supplement). This compares with an employer contribution for the fiscal year ending December 31, 2007 of \$5,475,322, 1.10% of covered payroll (\$5,427,459, 1.09% of covered payroll with DHHA Supplement).

The main reasons for the contribution decrease were the data and mortality gains, discussed below, which removed \$0.3 million from last year's contribution requirement.

### **Funded Status**

As of the valuation date, the Unfunded Actuarial Accrued Liability (UAAL) for the Pension Plan is \$35.64 million, and the funded ratio (the ratio of the Actuarial Value of Assets to the Actuarial

Accrued Liability) is 98.21%. At the time of last year's valuation, the UAAL was \$25.30 million, and the funded ratio was 98.64%. See Section D for a history of the funded ratios.

As of the valuation date, the Unfunded Actuarial Accrued Liability (UAAL) for the Retiree Medical Plan is \$32.15 million, and the funded ratio (the ratio of the Actuarial Value of Assets to the Actuarial Accrued Liability) is 75.00%. At the time of last year's valuation, the UAAL was \$34.04 million, and the funded ratio was 73.22%. See Section D for a history of the funded ratios.

### **Gains and Losses**

The Pension Plan experienced an aggregate liability loss of \$36,140,100, an investment gain of \$22,982,500, a loss due to assumption changes of \$6,844,500, a gain due to method changes of \$9,597,000, and a gain due to transitioning from the prior actuary of \$394,300.

The Retiree Medical Plan experienced an aggregate liability gain of \$1,772,300, an investment gain of \$1,113,000, a gain due to assumption changes of \$208,100, and a loss due to transitioning from the prior actuary of \$1,757,300.

### **Valuation Assets**

The funding policy for both the Pension Plan and the Retiree Medical Plan includes smoothing returns. Smoothing assets creates a more stable contribution rate. The 2007 return on the Actuarial Value of Assets for the Pension Plan was 9.10%, while the return on the Pension Plan on a Market Value basis was 10.57%. The 2007 return on the Actuarial Value of Assets for the Retiree Medical Plan was 9.04%, while the return on the Retiree Medical Plan on a Market Value basis was 10.60%.

The Actuarial Value of Assets is less than the Market Value of Assets by \$90.16 million for the Pension Plan and the Actuarial Value of Assets is less than the Market Value of Assets by \$4.28 million for the Retiree Medical Plan as of the valuation date (see Section C).

### **Relationship of Actuarial Value of Assets to Market Value of Assets**

If Market Value had been the basis for the valuation, the funded ratios would have been 102.75%, for the Pension Plan and 78.33% for the Retiree Medical Plan.



**Benefit Provisions**

This valuation reflects the benefits as summarized in Section G of this report.

**Actuarial Assumptions and Methods**

In determining costs and liabilities, actuaries use assumptions about the future, such as rates of salary increase, probabilities of retirement, termination, death and disability, and an investment return assumption. The Retirement Board sets the actuarial assumptions and methods taking into account recommendations made by the plan's actuary and other advisors. These assumptions and procedures were revised in 2008 following an analysis of plan experience for the five-year period ending December 31, 2007.

Assumptions and methods were changed in this valuation. Based on the results of the 2008 experience study, the present value of benefits as of January 1, 2008 decreased by \$11,482,924 for the Pension Plan and decreased by \$1,427,030 for the Retiree Medical Plan.

We believe the assumptions are internally consistent and are reasonable, based on the actual experience of DERP. These actuarial assumptions and methods comply with the parameters for disclosure in GASB No. 25.

The results of the actuarial valuation are dependent on the actuarial assumptions used. Actual results can, and almost certainly will, differ as actual experience deviates from the assumptions. Even seemingly minor changes in the assumptions or in actuarial experience can materially change the liabilities, calculated contribution rates, and amortization periods.

In addition to the actuarial assumptions, the actuary also makes use of an Actuarial Cost Method to allocate costs to particular years. DERP uses the Projected Unit Credit method. This method determines an accrued liability based on projected compensation, and uses service to the valuation date. The unfunded accrued liability is then "paid off" over an open period of 30 years.

**Member Data**

The number of active members increased by 3.5% from 8,988 to 9,304 and average pay (excluding Deferred Retirement Option Plan (DROP) and DROP II pay (defined in Section G)) for active members increased from \$54,456 to \$58,440, a 7.3% increase. Average age of active members is 45.4, compared to 45.4 last year. Average years of service is 11.0, compared to 11.2 last year. There are also 4,265 inactive vested members, which includes 963 members vested in member contributions only.

The number of members in payment status increased by 335, from 6,255 to 6,590, this number includes service retirees, disability retirees and beneficiaries receiving benefits. The average annual service retiree benefit is \$16,325 and there are 1.4 active members for each retiree/beneficiary.

**GASB No. 25 Disclosure**

Governmental Accounting Standards Board (GASB) Statement No. 25 governs reporting for government-sponsored retirement plans.

For DERP, the ARC is defined to be the sum of (a) the employer normal cost, and (b) the amount needed to amortize the UAAL as a level dollar amount over 30 years.

Effective January 1, 2008, valuation results presented are those provided by GRS. Results prior to that date were provided by the former actuary.

---

**SECTION B**  
FUNDING RESULTS

---

Pension Plan  
Principal Valuation Results  
as of January 1

Valuation Date:	2008*	2007
<b>Covered Group</b>		
A. Number of Participants:		
Actives Members	9,304	8,988
Vested Inactive Members	4,265	4,074
Retirees and Beneficiaries	6,590	6,255
DROP Participants	<u>24</u>	<u>141</u>
Total	20,183	19,458
Covered Annual Payroll**	\$545,835,393	\$499,462,875
<b>Development of Contribution Rate</b>		
<b>For Fiscal Year Ending</b>		
	<b>2008*</b>	<b>2007</b>
B. Normal Cost %	9.48%	9.69%
C. Unfunded Actuarial Accrued Liabilities (UAAL):		
Actuarial Accrued Liability	\$1,985,651,482	\$1,862,772,866
Actuarial Value of Assets	<u>\$1,950,010,815</u>	<u>\$1,837,476,077</u>
UAAL	\$35,640,667	\$25,296,789
% of Payroll required to amortize UAAL	0.54%	0.43%
D. Total Computed Contribution Rate	10.02%	10.12%

\* Separate figures for DHHA are provided in Section I of this report

\*\* Includes DROP and DROP II Payroll

Retiree Medical Plan  
Principal Valuation Results  
as of January 1

<b>Development of Contribution Rate For Fiscal Year Ending</b>	<b>2008*</b>	<b>2007</b>
A. Normal Cost %	0.47%	0.52%
B. Unfunded Actuarial Accrued Liabilities (UAAL):		
Actuarial Accrued Liability	\$128,607,079	\$127,133,068
Actuarial Value of Assets	\$96,457,419	\$93,089,297
UAAL	\$32,149,660	\$34,043,771
% of Payroll required to amortize UAAL	0.48%	0.58%
C. Total Computed Contribution Rate	0.95%	1.10%

\* Separate figures for DHHA are provided in Section I of this report

Pension Plan  
Actuarial Liabilities  
as of January 1, 2008

Actuarial Present Value of Benefits	Total Present Value (1)	Portion Covered by Future Normal Cost Contributions (2)	Actuarial Accrued Liabilities (1) - (2)
Active members:			
Retirement	\$1,069,349,742	\$384,812,827	\$684,536,915
Disability	47,843,104	16,759,154	31,083,950
Death	26,286,456	9,458,404	16,828,052
Termination	110,374,965	39,028,193	71,346,772
Vested inactive members	112,973,265	0	112,973,265
DROP participants	103,295,446	0	103,295,446
Retirees and Beneficiaries	965,587,082	0	965,587,082
Total	\$2,435,710,060	\$450,058,578	\$1,985,651,482
Actuarial Value of Assets	\$1,950,010,815	\$0	\$1,950,010,815
Liabilities to be covered by Future Contributions	\$485,699,245	\$450,058,578	\$35,640,667

Retiree Medical Plan  
Actuarial Liabilities  
as of January 1, 2008

Actuarial Present Value of Benefits	Total Present Value (1)	Portion Covered by Future Normal Cost Contributions (2)	Actuarial Accrued Liabilities (1) - (2)
Active members:			
Retirement	\$50,802,665	\$16,444,903	\$34,357,762
Disability	2,656,074	864,772	1,791,302
Death	1,437,994	483,571	954,423
Termination	3,998,659	1,362,903	2,635,756
Vested inactive members	6,596,538	0	6,596,538
DROP participants	567,084	0	567,084
Retirees and Beneficiaries	81,704,214	0	81,704,214
Total	\$147,763,228	\$19,156,149	\$128,607,079
Actuarial Value of Assets	\$96,457,419	\$0	\$96,457,419
Liabilities to be covered by Future Contributions	\$51,305,809	\$19,156,149	\$32,149,660

## Actuarial Balance Sheet as of January 1

### Pension Plan

#### Assets and Present Value of Expected Future Contributions

	<b>2008</b>	<b>2007</b>
<b>A. Actuarial Value of Assets</b>		
1. Net assets from system financial statements	\$2,040,171,774	\$1,895,046,180
2. Adjustment for Valuation Assets	(90,160,959)	(57,570,103)
3. Actuarial Value of Assets	\$1,950,010,815	\$1,837,476,077
<b>B. Actuarial Present Value of Expected Future Contributions</b>		
1. For Normal Costs	\$450,058,578	\$459,740,000
2. For Unfunded Actuarial Accrued Liability	35,640,667	25,296,789
3. Total	\$485,699,245	\$485,036,789
C. Total Present and Expected Future Resources (equals Present Value of Benefits)	\$2,435,710,060	Not Available



Actuarial Balance Sheet as of January 1  
 Retiree Medical Plan  
 Assets and Present Value of Expected Future Contributions

	2008	2007
<b>A. Actuarial Value of Assets</b>		
1. Net assets from system financial statements	\$100,732,855	\$95,674,039
2. Adjustment for Valuation Assets	(4,275,436)	(2,584,742)
3. Actuarial Value of Assets	\$96,457,419	\$93,089,297
<b>B. Actuarial Present Value of Expected Future Contributions</b>		
1. For Normal Costs	\$19,156,149	\$20,371,891
2. For Unfunded Actuarial Accrued Liability	32,149,660	34,043,771
3. Total	\$51,305,809	\$54,415,662
<b>C. Total Present and Expected Future Resources</b> (equals Present Value of Benefits)	<u>\$147,763,228</u>	<u>\$147,504,959</u>

Pension Plan  
 Reconciliation of Actuarial Accrued Liability  
 as of January 1  
 (rounded to the nearest \$100)

1. Actuarial Accrued Liability (AAL) as of January 1, 2007:	\$ 1,862,772,900
2. Development of expected AAL as of January 1, 2008:	
a. Normal cost (NC) for plan year	\$ 49,370,700
b. Actual benefit payments and expenses paid during plan year (BPEXP)	107,786,100
c. Interest on AAL and NC less interest on BPEXP to December 31, 2007	148,300,700
d. Expected AAL as of January 1, 2008 (1.+2.a.-2.b.+2.c.)	\$ 1,952,658,200
3. Changes in AAL due to:	
a. Demographic assumptions:	
i. Salary increases	\$ 23,047,500
ii. Retirement	2,466,800
iii. Mortality - pre and post	(4,600)
iv. Vested termination	1,946,500
v. Non vested termination	(2,271,500)
vi. Disability	(774,600)
vii. Data reconciliation	9,415,200
viii. Other plan experience	152,500
ix. New entrants	2,162,300
Total change due to demographic assumptions	\$ 36,140,100
b. Transition from prior actuary	(394,300)
c. Change in actuarial assumptions	6,844,500
d. Plan improvements	-
e. Change due to actuarial methods	(9,597,000)
f. Total (3.a.+ 3.b.+ 3.c.+ 3.d.+ 3.e.)	\$ 32,993,300
4. Actuarial Accrued Liability as of January 1, 2008 (2.d.+3.g.)	\$ 1,985,651,500

Retiree Medical Plan  
 Reconciliation of Actuarial Accrued Liability  
 as of January 1  
 (rounded to the nearest \$100)

1. Actuarial Accrued Liability (AAL) as of January 1, 2007:	\$ 127,133,100
2. Development of expected AAL as of January 1, 2008:	
a. Normal cost (NC) for plan year	\$ 2,544,800
b. Actual benefit payments and expenses paid during plan year (BPEXP)	10,755,800
c. Interest on AAL and NC less interest on BPEXP to December 31, 2007	<u>9,908,100</u>
d. Expected AAL as of January 1, 2008 (1.+2.a.-2.b.+2.c.)	\$ 128,830,200
3. Changes in AAL due to:	
a. Demographic assumptions:	
i. Salary increases	\$ -
ii. Retirement	1,781,200
iii. Mortality - pre and post	(1,306,900)
iv. Vested termination	39,200
v. Non vested termination	(550,300)
vi. Disability	141,000
vii. Data reconciliation	(2,092,500)
viii. Other plan experience	104,700
ix. New entrants	<u>111,300</u>
Total change due to demographic assumptions	(1,772,300)
b. Transition from prior actuary	1,757,300
c. Change in actuarial assumptions	(208,100)
d. Plan improvements	-
e. Change due to actuarial methods	-
f. Total (3.a.+ 3.b.+ 3.c.+ 3.d.+ 3.e.)	<u>\$ (223,100)</u>
4. Actuarial Accrued Liability as of January 1, 2008 (2.d.+3.g.)	\$ 128,607,100

---

**SECTION C**  
PLAN ASSETS

---

Pension Plan  
Statement of Plan Assets  
(Assets at Market or Fair Value)

Item	December 31	
	2007	2006
A. Assets:		
1. Cash and Cash Equivalents (Operating Cash)	\$38,628,626	\$31,058,692
2. Securities Lending Collateral	266,549,886	237,808,886
3. Capital Assets	994,655	1,076,872
B. Receivables:		
1. Employer Contributions	\$8,239	\$0
2. Unsettled Securities Sold	765,980	4,803,730
3. Interest and Dividends	6,171,827	5,783,987
4. Total Receivables	\$6,946,046	\$10,587,717
C. Investments:		
1. U.S. Government Obligations	\$151,226,696	\$139,794,697
2. Domestic Fixed Income	365,115,270	322,924,671
3. Domestic Equities	821,651,320	785,519,681
4. International Equities	347,463,075	336,304,428
5. Real Estate	227,170,895	201,359,021
6. Other Investments	88,484,162	70,550,486
7. Total Investments	\$2,001,111,418	\$1,856,452,984
D. Liabilities:		
1. Unsettled Securities Purchased	(\$5,306,324)	(\$1,844,555)
2. Securities Lending Obligations	(266,549,886)	(237,808,886)
3. Accounts Payable	(2,202,647)	(2,285,530)
4. Total Liabilities	(\$274,058,857)	(\$241,938,971)
E. Total Market Value of Assets Available for Benefits	\$2,040,171,774	\$1,895,046,180
F. Allocation of Investments:		
1. U.S. Government Obligations	7.56%	7.53%
2. Domestic Fixed Income	18.25%	17.39%
3. Domestic Equities	41.06%	42.31%
4. International Equities	17.36%	18.12%
5. Real Estate	11.35%	10.85%
6. Alternative Investments	4.42%	3.80%
7. Total Investments	100.00%	100.00%

**Retiree Medical Plan**  
**Statement of Plan Assets**  
**(Assets at Market or Fair Value)**

<b>Item</b>	<b>December 31</b>	
	<b>2007</b>	<b>2006</b>
<b>A. Assets:</b>		
1. Cash and Cash Equivalents (Operating Cash)	\$1,907,277	\$1,568,041
2. Securities Lending Collateral	13,160,819	12,006,112
3. Capital Assets	49,111	54,367
<b>B. Receivables:</b>		
1. Employer Contributions	\$407	\$0
2. Unsettled Securities Sold	37,820	242,523
3. Interest and Dividends	304,732	292,013
4. Total Receivables	\$342,959	\$534,536
<b>C. Investments:</b>		
1. U.S. Government Obligations	\$7,466,772	\$7,057,730
2. Domestic Fixed Income	18,027,454	16,303,301
3. Domestic Equities	40,568,782	39,658,052
4. International Equities	17,155,882	16,978,796
5. Real Estate	11,216,493	10,165,890
6. Other Investments	4,368,878	3,561,839
7. Total Investments	\$98,804,261	\$93,725,608
<b>D. Liabilities:</b>		
1. Unsettled Securities Purchased	(\$261,998)	(\$93,125)
2. Securities Lending Obligations	(13,160,819)	(12,006,112)
3. Accounts Payable	(108,755)	(115,388)
4. Total Liabilities	(\$13,531,572)	(\$12,214,625)
<b>E. Total Market Value of Assets Available for Benefits</b>	<b>\$100,732,855</b>	<b>\$95,674,039</b>
<b>F. Allocation of Investments:</b>		
1. U.S. Government Obligations	7.56%	7.53%
2. Domestic Fixed Income	18.25%	17.39%
3. Domestic Equities	41.06%	42.31%
4. International Equities	17.36%	18.12%
5. Real Estate	11.35%	10.85%
6. Alternative Investments	4.42%	3.80%
7. Total Investments	100.00%	100.00%

**Pension Plan**  
**Reconciliation of Plan Assets**

<b>Item</b>	<b>December 31</b>	
	<b>2007</b>	<b>2006</b>
A. Market Value of Assets at Beginning of Year	\$1,895,046,180	\$1,709,951,828
B. Revenues and Expenditures:		
1. Contributions:		
a. Employee Contributions	\$11,979,390	\$11,436,362
b. Employer Contributions	40,955,026	37,809,048
c. Purchased Service Credit	-	-
d. Total	<u>\$52,934,416</u>	<u>\$49,245,410</u>
2. Investment Income:		
a. Interest, Dividends, and Other Income	\$207,906,177	\$241,879,482
b. Net Securities Lending Income	1,075,087	692,956
c. Investment Expenses	<u>(9,003,942)</u>	<u>(8,459,130)</u>
d. Net Investment Income	\$199,977,322	\$234,113,308
3. Benefits and Refunds:		
a. Refunds	(\$390,158)	(\$209,412)
b. Regular Monthly Benefits	(98,867,475)	(89,686,495)
c. DROP and DROP II Benefits	(6,059,326)	(5,749,749)
d. Partial Lump-Sum Benefits Paid	-	-
e. Total	<u>(\$105,316,959)</u>	<u>(\$95,645,656)</u>
4. Administrative and Miscellaneous Expenses	(\$2,469,185)	(\$2,618,710)
5. Transfers	\$0	\$0
C. Market Value of Assets at End of Year	\$2,040,171,774	\$1,895,046,180

## Retiree Medical Plan Reconciliation of Plan Assets

Item	December 31	
	2007	2006
A. Market Value of Assets at Beginning of Year	\$95,674,039	\$88,532,353
B. Revenues and Expenditures:		
1. Contributions:		
a. Employee Contributions	\$1,297,609	\$1,187,939
b. Employer Contributions	4,504,640	4,075,768
c. Purchased Service Credit	-	-
d. Total	<u>\$5,802,249</u>	<u>\$5,263,707</u>
2. Investment Income:		
a. Interest, Dividends, and Other Income	\$10,407,678	\$12,352,198
b. Net Securities Lending Income	53,584	35,522
c. Investment Expenses	<u>(448,895)</u>	<u>(431,885)</u>
d. Net Investment Income	\$10,012,367	\$11,955,835
3. Benefits and Refunds:		
a. Refunds	(\$19,489)	(\$10,705)
b. Regular Monthly Benefits	(10,612,929)	(9,933,174)
c. Partial Lump-Sum Benefits Paid	-	-
d. Total	<u>(\$10,632,418)</u>	<u>(\$9,943,879)</u>
4. Administrative and Miscellaneous Expenses	(\$123,382)	(\$133,977)
5. Transfers	\$0	\$0
C. Market Value of Assets at End of Year	\$100,732,855	\$95,674,039



## Pension Plan

### Development of Actuarial Value of Assets

Year Ending – December 31	2006	2007
A. Actuarial Value of Assets Beginning of Year	\$1,735,208,838	\$1,837,476,077
B. Market Value End of Year	1,895,046,180	2,040,171,774
C. Market Value Beginning of Year	1,709,951,828	1,895,046,180
D. Increases During the Year:		
D1. Member Contributions	\$11,436,362	\$11,979,390
D2. Employer Contributions	37,809,048	40,955,026
D3. Expected Return	136,893,669	144,846,226
D4. Total Increases	<u>\$186,139,079</u>	<u>\$197,780,642</u>
E. Decreases During the Year:		
E1. Retirement Benefits	(\$95,645,656)	(\$104,926,801)
E2. Refund of Member Accounts	0	(390,158)
E3. Member Balance Transfers	0	0
E4. Expenses	(2,618,710)	(2,469,185)
E5. Total Decreases	<u>(\$98,264,366)</u>	<u>(\$107,786,144)</u>
F. Projected Actuarial Value of Assets (A. + D.4. + E.5.)	\$1,823,083,551	\$1,927,470,575
G. Appreciation/(Depreciation) recognized: 20% of B. - F.	\$14,392,526	\$22,540,240
H. Constraining Values:		
H1. 80% of Market Value End of Year	\$1,516,036,944	\$1,632,137,419
H2. 120% of Market Value End of Year	\$2,274,055,416	\$2,448,206,129
I. Actuarial Value of Assets End of Year (F. + G.)	\$1,837,476,077	\$1,950,010,815
<b>J. Actuarial Rate of Return</b>	<b>8.68%</b>	<b>9.10%</b>
<b>K. Market Value Rate of Return</b>	<b>13.72%</b>	<b>10.57%</b>
<b>L. Ratio of Actuarial Value of Assets to Market Value</b>	<b>97%</b>	<b>96%</b>

The Actuarial Value of Assets recognizes 20% of the difference between the projected actuarial value and the market value at the valuation date. This value is constrained to a range of 80% to 120% of the market value of assets as of the valuation date. This method has the effect of smoothing volatility in investment returns. Returns are measured net of all administrative and investment expenses.

## Retiree Medical Plan

### Development of Actuarial Value of Assets

Year Ending – December 31	2006	2007
A. Actuarial Value of Assets Beginning of Year	\$90,227,891	\$93,089,297
B. Market Value End of Year	95,674,039	100,732,855
C. Market Value Beginning of Year	88,532,353	95,674,039
D. Increases During the Year:		
D1. Member Contributions	\$1,187,939	\$1,297,609
D2. Employer Contributions	4,075,768	4,504,640
D3. Refund of Member Accounts	0	0
D4. Expected Return	7,029,370	7,252,814
D5. Total Increases	<u>\$12,293,077</u>	<u>\$13,055,063</u>
E. Decreases During the Year:		
E1. Retirement Benefits	(\$9,933,174)	(\$10,612,929)
E2. Refund of Member Accounts	(10,705)	(19,489)
E3. Member Balance Transfers	0	0
E4. Expenses	(133,977)	(123,382)
E5. Total Decreases	<u>(\$10,077,856)</u>	<u>(\$10,755,800)</u>
F. Projected Actuarial Value of Assets (A. + D.5. + E.5.)	\$92,443,112	\$95,388,560
G. Appreciation/(Depreciation) recognized: 20% of B. - F.	\$646,185	\$1,068,859
H. Constraining Values:		
H1. 80% of Market Value End of Year	\$76,539,231	\$80,586,284
H2. 120% of Market Value End of Year	\$114,808,847	\$120,879,426
I. Actuarial Value of Assets End of Year (F. + G.)	\$93,089,297	\$96,457,419
<b>J. Actuarial Rate of Return</b>	<b>8.58%</b>	<b>9.04%</b>
<b>K. Market Value Rate of Return</b>	<b>13.72%</b>	<b>10.60%</b>
<b>L. Ratio of Actuarial Value of Assets to Market Value</b>	<b>97%</b>	<b>96%</b>

The Actuarial Value of Assets recognizes 20% of the difference between the projected actuarial value and the market value at the valuation date. This value is constrained to a range of 80% to 120% of the market value of assets as of the valuation date. This method has the effect of smoothing volatility in investment returns. Returns are measured net of all administrative and investment expenses.

## Pension Plan History of Investment Return Rates

<u>Plan Year Ending December 31 of</u>	<u>Market</u>	<u>Actuarial</u>
(1)	(2)	(3)
2001	(5.80%)	6.30%
2002	(8.70%)	3.50%
2003	19.30%	6.10%
2004	11.10%	7.10%
2005	9.30%	7.50%
2006	13.72%	8.68%
2007	10.57%	9.10%
<b>Average returns:</b>		
Last five years:	12.36%	7.62%
Last ten years:	N/A	N/A

## Retiree Medical Plan History of Investment Return Rates

<u>Plan Year Ending December 31 of</u>	<u>Market</u>	<u>Actuarial</u>
(1)	(2)	(3)
2001	(5.70%)	6.40%
2002	(8.70%)	3.80%
2003	19.30%	6.10%
2004	11.00%	7.00%
2005	9.20%	7.40%
2006	13.72%	8.58%
2007	10.60%	9.04%
<b>Average returns:</b>		
Last five years:	12.32%	7.55%
Last ten years:	N/A	N/A

.....  
The above rates are based on the retirement plan's financial information reported to the actuary. They may differ from figures that the investment consultant reports, in part because of differences in the handling of administrative and investment expenses, and in part because of differences in the handling of cash flows. Figures prior to 2007 were provided by the previous actuary.

## Pension Plan History of Trust Fund

Plan Year Ending December 31	Contributions	Benefits and Refunds	Administrative Expenses	Transfers and Other	Net Investment Return*	Market Value of Assets at End of Year
2001	\$43,990,992	(\$67,232,001)	(\$1,918,365)	-	(\$85,618,821)	\$1,377,564,380
2002	47,338,877	(62,334,251)	(1,955,993)	-	(117,388,491)	1,252,685,618
2003	45,899,111	(67,889,993)	(2,098,088)	-	242,309,261	1,470,905,909
2004	44,864,380	(76,437,075)	(2,211,322)	-	163,674,788	1,600,796,680
2005	48,595,153	(86,212,631)	(2,464,874)	-	149,237,500	1,709,951,828
2006	49,245,410	(95,645,656)	(2,618,710)	-	234,113,308	1,895,046,180
2007**	52,934,416	(105,316,959)	(2,469,185)	-	199,977,322	2,040,171,774

## Retiree Medical Plan History of Trust Fund

Plan Year Ending December 31	Contributions	Benefits and Refunds	Administrative Expenses	Transfers and Other	Net Investment Return*	Market Value of Assets at End of Year
2001	\$6,213,943	(\$5,672,171)	(\$110,628)	-	(\$4,910,543)	\$80,788,551
2002	3,556,073	(6,561,307)	(112,517)	-	(6,766,350)	70,904,450
2003	4,567,891	(7,588,370)	(117,418)	-	13,503,048	81,269,601
2004	3,928,526	(8,419,647)	(120,227)	-	8,832,033	85,490,236
2005	4,568,782	(9,209,929)	(129,711)	-	7,812,975	88,532,353
2006	5,263,707	(9,943,879)	(133,977)	-	11,955,835	95,674,039
2007**	5,802,249	(10,632,418)	(123,382)	-	10,012,367	100,732,855

\*Net of Investment Expense

\*\*Figures prior to 2007 were provided by the previous actuary.

---

**SECTION D**  
ACCOUNTING DISCLOSURES

---

Pension Plan  
Schedule of Funding Progress  
(\$ in millions)

Valuation Date January 1	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL) [(3) - (2)]	Funded Ratio [(2)/(3)]	Covered Payroll	UAAL as a Percentage of Covered Payroll [(4)/(6)]
(1)	(2)	(3)	(4)	(5)	(6)	(7)
2003	\$1,503.22	\$1,478.36	(\$24.87)	101.68%	\$521.90	(4.76%)
2004	1,572.94	1,604.53	31.59	98.03%	506.52	6.24%
2005	1,651.09	1,665.54	14.45	99.13%	495.17	2.92%
2006	1,735.21	1,782.50	47.30	97.35%	495.29	9.55%
2007	1,837.48	1,862.77	25.30	98.64%	499.46	5.06%
2008*	1,950.01	1,985.65	35.64	98.21%	545.84	6.53%

Retiree Medical Plan  
Schedule of Funding Progress  
(\$ in millions)

Valuation Date January 1	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL) [(3) - (2)]	Funded Ratio [(2)/(3)]	Covered Payroll	UAAL as a Percentage of Covered Payroll [(4)/(6)]
(1)	(2)	(3)	(4)	(5)	(6)	(7)
2003	\$85.03	\$96.44	\$11.41	88.17%	\$521.90	2.19%
2004	87.11	105.48	18.37	82.59%	506.52	3.63%
2005	88.53	116.57	28.04	75.95%	495.17	5.66%
2006	90.23	123.78	33.55	72.90%	495.29	6.77%
2007	93.09	127.13	34.04	73.22%	499.46	6.82%
2008*	96.46	128.61	32.15	75.00%	545.84	5.89%

\*Figures prior to 2008 were provided by the previous actuary.

**Pension Plan**  
**Schedule of Employer Contributions**

Year Beginning January 1	GASB NO. 25 Annual Required Contribution (ARC)		Contributions		Percentage of GASB ARC Contributed
	% of Payroll	Amount <sup>1</sup>	% of Payroll	Amount	[(5)/(3)]
	(1)	(2)	(3)	(4)	(5)
2003 <sup>2</sup>	9.09%	\$47,435,946	8.79%	\$45,899,111	96.76%
2004	10.16%	51,480,166	8.86%	44,864,380	87.15%
2005 <sup>3</sup>	9.84%	48,734,324	9.81%	48,595,153	99.71%
2006	10.79%	53,427,749	9.94%	49,245,410	92.17%
2007	10.12%	50,536,315	10.60%	52,934,416	104.75%
2008	10.02%	54,668,084	N/A	N/A	N/A

**Retiree Medical Plan**  
**Schedule of Employer Contributions**

Year Beginning January 1	GASB NO. 25 Annual Required Contribution (ARC)		Contributions		Percentage of GASB ARC Contributed
	% of Payroll	Amount <sup>1</sup>	% of Payroll	Amount	[(5)/(3)]
	(1)	(2)	(3)	(4)	(5)
2003 <sup>2</sup>	0.90%	\$4,710,070	0.88%	\$4,567,891	96.98%
2004	0.81%	4,072,025	0.78%	3,928,526	96.48%
2005 <sup>3</sup>	0.95%	4,723,233	0.92%	4,568,782	96.73%
2006	1.07%	5,292,244	1.06%	5,263,707	99.46%
2007	1.10%	5,475,322	1.16%	5,802,249	105.97%
2008	0.95%	5,210,545	N/A	N/A	N/A

<sup>1</sup> Employers made contributions based on the legally required rates.

<sup>2</sup> The employers contributed 10% of covered payroll through September 30, 2003. Beginning on October 1, 2003, the employers contributed 8.00% and the employees contributed 2.00% of covered salary.

<sup>3</sup> Beginning on January 1, 2005, the employers and employees contributed 8.50% and 2.50%, respectively.

## Notes to Required Supplementary Information (As Required by GASB Statement No. 25)

The information presented in the required supplementary schedules was determined as part of the actuarial valuation at the dates indicated. Additional information as of the latest actuarial valuation follows:

Valuation Date	January 1, 2008
Actuarial Cost Method	Projected Unit Credit
Amortization Method	Level Dollar, Open
Equivalent Single Amortization Period	30 years
Valuation Asset Method	Smoothed Market
Actuarial Assumptions:	
Investment Rate of Return *	8.00%
Projected Salary Increase *	3.00% to 6.30%
* <i>Includes Price Inflation at</i>	3.00%
Cost-of-Living Adjustments	Ad-Hoc



---

**SECTION E**  
PARTICIPANT DATA

---

## Retirees and Beneficiaries Reconciliation\*

Valuation Date January 1	No. Added to Rolls	No. Removed from Rolls	Rolls End of Year	
			No.	Annual Benefits
2007			6,396	\$97,109,973
2008	477	-259	6,614	\$101,802,055

\*Includes DROP and DROP II participants

Non-Retired  
DROP II Participants  
Age Distribution

<b>Attained Ages</b>	<b>No.</b>	<b>Annual Benefits</b>
50-54	0	\$ -
55-59	14	469,721
60-64	7	214,537
65 & Over	3	33,699
<b>Totals</b>	<b>24</b>	<b>\$ 717,957</b>

**Age and Service Distribution**  
**January 1, 2008**

Nearest Whole Age	Whole Years of Service at Valuation Date							Totals	
	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	Number	Active Payroll
<b>Less than 20</b>	10							10	\$ 153,028
<b>20-24</b>	150	2						152	5,074,830
<b>25-29</b>	542	95	4					641	24,543,207
<b>30-34</b>	498	287	56	4				845	39,561,350
<b>35-39</b>	427	436	277	58	2			1,200	62,307,211
<b>40-44</b>	332	371	331	243	58	1		1,336	74,544,998
<b>45-49</b>	310	330	283	273	156	68	7	1,427	82,211,494
<b>50-54</b>	231	261	266	281	192	231	103	1,565	97,788,606
<b>55-59</b>	183	232	209	236	157	139	160	1,316	83,727,530
<b>60-64</b>	77	141	127	130	70	40	49	634	41,213,353
<b>65-69</b>	15	30	44	28	3	7	11	138	8,803,454
<b>70 &amp; Over</b>	3	8	11	8	1	2	7	40	2,582,175
<b>Totals</b>	<b>2,778</b>	<b>2,193</b>	<b>1,608</b>	<b>1,261</b>	<b>639</b>	<b>488</b>	<b>337</b>	<b>9,304</b>	<b>\$ 522,511,236</b>

Excluding DROP and DROP II participants

## Historical Summary of Active Member Data\*

1-Jan	Active Members		Covered Payroll		Average Payroll		Average	
	Number	% Increase	\$ Amount	% Increase	\$ Amount	% Increase	Age	Service
2001	10,821		\$501,841,985		\$46,377			
2002	10,098	(6.7%)	503,694,300	0.4%	49,881	7.6%	43.1	9.6
2003	9,537	(5.6%)	491,635,701	(2.4%)	51,550	3.3%	43.7	10.0
2004	8,868	(7.0%)	467,911,855	(4.8%)	52,764	2.4%	44.1	10.4
2005	8,634	(2.6%)	460,341,857	(1.6%)	53,317	1.0%	44.8	10.9
2006	8,732	1.1%	475,500,445	3.3%	54,455	2.1%	45.3	11.2
2007	8,988	2.9%	489,447,759	2.9%	54,456	0.0%	45.4	11.2
2008	9,304	3.5%	543,728,238	11.1%	58,440	7.3%	45.4	11.0

\* This schedule does not include participants in DROP and DROP II.

## Summary of Membership Data by Category

	January 1, 2008	
	2008	2007
<b>Active Members:</b>		
Number	9,304	8,988
Average age (years)	45.4	45.4
Average service (years)	11.0	11.2
Average payroll	\$58,440	\$54,456
Total payroll supplied, annualized	\$543,728,238	\$489,447,759
<b>Vested Inactive Members:</b>		
Number	3,302	3,243
Average age (years)	47.32	47.27
Total annual deferred benefits	\$16,679,364	\$15,776,492
Average annual deferred benefit	\$5,051	\$4,865
<b>Nonvested Inactive Members:</b>		
Number	963	831
Contribution Account Balance	\$593,004	\$436,130
<b>Service Retirees:</b>		
Number	5,432	5,130
Average age (years)	69.48	69.75
Total annual benefits	\$88,679,473	\$80,409,178
Average annual benefit	\$16,325	\$15,674
<b>Disability Retirees:</b>		
Number	299	290
Average age (years)	61.82	61.53
Total annual benefits	\$3,931,168	\$3,660,522
Average annual benefit	\$13,148	\$12,622
<b>Beneficiaries:</b>		
Number	859	835
Average age (years)	67.55	67.60
Total annual benefits	\$8,473,457	\$7,968,617
Average annual benefit	\$9,864	\$9,543
<b>DROP and DROP II Participants:</b>		
Number	24	141
Average age (years)	61.38	61.26
Total DROP and DROP II Payroll	\$2,107,156	\$10,015,116
Total annual benefits	\$717,957	\$5,071,656
Average annual benefit	\$29,915	\$35,969
Total Account Balances	\$96,066,783	\$92,848,939

## Membership Data Reconciliation

	Actives	Disability	Terminated Vested	Terminated Nonvested	Retiree	DROP and DROP II	Beneficiary	Child	Total
<b>GRS Counts as of January 1, 2007</b>	8,988	290	3,243	831	5,130	141	816	19	<b>19,458</b>
<b>Actives</b>	<b>110</b>		(32)	(16)	(1)	(61)			
<b>Disability</b>	(20)	<b>25</b>	(5)						
<b>Terminated Vested</b>	(247)		<b>247</b>						
<b>Terminated Nonvested</b>	(139)			<b>139</b>					
<b>Retiree</b>	(249)	(6)	(131)	(1)	<b>443</b>	(56)			
<b>DROP and DROP II</b>						<b>0</b>			
<b>Beneficiary</b>							<b>0</b>		
<b>Child</b>								<b>0</b>	
<b>Terminated Annuity (Legal Reasons)</b>			(2)		(4)		(1)	(3)	
<b>Terminated Annuity (Refund)</b>	(143)			(98)					
<b>Dropped Records</b>	(46)		(3)	(4)					
<b>Deceased without Beneficiary</b>		(4)	(19)	(1)	(102)		(37)		
<b>Deceased with Beneficiary</b>	(2)	(6)	(1)		(43)				
<b>New Beneficiaries</b>							64		
<b>New Children</b>								1	
<b>New Actives</b>	1,052								
<b>Data Correction</b>					(1)				
<b>Not it last year's file</b>			5	113	10				
<b>Continuing</b>	<b>8,142</b>	<b>274</b>	<b>3,050</b>	<b>711</b>	<b>4,979</b>	<b>24</b>	<b>778</b>	<b>16</b>	<b>17,974</b>
<b>GRS Counts as of January 1, 2008</b>	<b>9,304</b>	<b>299</b>	<b>3,302</b>	<b>963</b>	<b>5,432</b>	<b>24</b>	<b>842</b>	<b>17</b>	<b>20,183</b>

---

**SECTION F**  
METHODS & ASSUMPTIONS

---



## Valuation Methods

**Actuarial Cost Method - The Projected Unit Credit (PUC) Cost Method** was used in the valuation.

The Projected Unit Credit Cost Method develops a normal cost and an accrued liability based on the benefit accrued as of the valuation date.

The normal cost is the value of the benefit that accrued during the year. The benefit accrued during the year is the retirement benefit based on pay projected to a member's retirement date, based on service accrued as of the valuation date.

The accrued liability could be viewed as the sum of all past normal costs. Thus, the accrued liability grows in proportion to the growth in the projected-pay accrued benefit.

Finally, for all funding methods, the present value of benefits is equal to the accrued liability plus the present value of future normal costs.

**Financing of Unfunded Actuarial Accrued Liabilities** - Unfunded Actuarial Accrued Liabilities (full funding credit if assets exceed liabilities) were amortized by level (principal & interest combined) dollar contributions over a reasonable period of future years.

**Deferred Retirement Option Plan (DROP) and DROP II** – The DROPs are closed and no new members are assumed to enter either of the two DROPs. For members who were in DROP and remain employed upon the termination of their DROP participation, their accrued liability is calculated as the value of their deferred benefit based on compensation and service earned before their DROP participation plus the value of their additional benefit earned based on compensation and service accrued after their DROP participation ended, as well as their accrued DROP balance. For members currently in DROP II, they are valued as retirees with an accrued liability based on their current benefit plus the value of their accrued DROP II balances. Further detail describing the DROPs can be found in the Plan Provisions, Section G of this report.

## Valuation Methods

*Actuarial Value of Assets* – The Actuarial Value of Assets recognizes 20% of the difference between the projected actuarial value and the market value at the valuation date. This value is constrained to a range of 80% to 120% of the market value of assets as of the valuation date. This method has the effect of smoothing volatility in investment returns. Returns are measured net of all administrative and investment expenses.

## Development of Amortization Payment

### **Determination of UAAL Contribution Rate**

The unfunded accrued liability as of January 1, 2008 is projected to the beginning of the fiscal year for which employer contributions are being calculated. This allows the 2008 valuation to take into account the expected future contributions that are based on past valuations.

The projected unfunded accrued liability is amortized over the appropriate period to determine the amortization payment. This payment is divided by the projected fiscal year payroll to determine the amortization payment as a percentage of active member payroll.

## Valuation Assumptions

*The actuarial assumptions used* in the valuation are shown in this Section. Both the economic and decrement assumptions were established following the January 1, 2008 actuarial valuation.

### Changes to Actuarial Assumptions

At the completion of the 2008 experience study the Board approved a number of changes. These are summarized as follows:

- New rate structure for Early, Normal and Rule of 75 retirement
- New rates for duty and non-duty disability
- Use of ten-year select period and ultimate age-based schedule for withdrawal rates
- Active mortality rates (non-disabled) are reduced
- Decrement timing is changed from beginning of the year to middle of the year
- Change to terminal pay assumption

### Economic Assumptions

*The investment return rate* assumed in the valuations is 8.00% per year, compounded annually (net of investment and administrative expenses).

The **Wage Inflation Rate** assumed in this valuation was 3.00% per year. The Wage Inflation Rate is defined to be the portion of total pay increases for an individual that are due to macroeconomic forces including productivity and labor market conditions. The wage inflation rate does not include pay changes rated to individual merit and seniority effects.

The assumed **real rate of return** over wage inflation is defined to be the portion of total investment return that is more than the assumed total wage growth rate. Considering other economic assumptions, the 8.00% investment return rate translates to an assumed real rate of return over wage inflation of 5.00%.

*Pay increase assumptions* for individual active members are shown for sample ages on the following page. Part of the assumption for each age is for merit and/or seniority increase, and the other 3.00% recognizes wage inflation, productivity increases, and other macroeconomic forces.

*The rates of salary increase* used for individual members are in accordance with the following table. This assumption is used to project a member's current salary to the salaries upon which benefits will be based.

Sample Ages	% Increase in Salary for the Year		
	Merit and Seniority	Base (Economic)*	Increase for the Year
20	3.30%	3.00%	6.30%
25	3.30%	3.00%	6.30%
30	3.00%	3.00%	6.00%
35	2.20%	3.00%	5.20%
40	1.70%	3.00%	4.70%
45	1.20%	3.00%	4.20%
50	0.70%	3.00%	3.70%
55	0.00%	3.00%	3.00%
60	0.00%	3.00%	3.00%
65	0.00%	3.00%	3.00%

\* Includes 3.00% for price inflation

## Demographic Assumptions

*The post-employment and beneficiary mortality table* was based upon 100% of the 1994 Group Annuity Mortality Table. This assumption is used to measure the probabilities of dying after leaving employment as a vested terminated member, retiree or for beneficiaries of deceased members.

Ages	% Dying Within Next Year Non-Disabled	
	Men	Women
50	0.26%	0.14%
55	0.44%	0.23%
60	0.80%	0.44%
65	1.45%	0.86%
70	2.37%	1.37%
75	3.72%	2.27%
80	6.20%	3.94%

*The active mortality table* was based upon 65% of the 1994 Group Annuity Mortality Table. This assumption is used for active members to measure the probability of dying before retirement or termination of employment.

Ages	% Dying Within Next Year Non-Disabled	
	Men	Women
20	0.03%	0.02%
25	0.04%	0.02%
30	0.05%	0.02%
35	0.06%	0.03%
40	0.07%	0.05%
45	0.10%	0.06%
50	0.17%	0.09%

*The disabled mortality table* for disabled retirees, the probabilities of dying at sample attained ages were as follows:

Ages	% Dying Within Next Year Disabled	
	Men	Women
50	3.16%	3.16%
55	3.78%	3.78%
60	4.25%	4.25%
65	5.12%	5.12%
70	6.75%	6.75%
75	8.28%	8.28%
80	10.77%	10.77%

*The rates of retirement* used to measure the probability of eligible members retiring during the next year were as follows:

Ages	Percent of Eligible Active Members Retiring Within Next Year	
	Early Retirement	Normal Retirement
55	2.50%	N/A
56	3.00%	N/A
57	3.50%	N/A
58	4.00%	N/A
59	4.50%	N/A
60	5.00%	N/A
61	7.50%	N/A
62	10.00%	N/A
63	12.50%	N/A
64	12.50%	N/A
65	N/A	20.00%
66	N/A	15.00%
67	N/A	15.00%
68	N/A	15.00%
69	N/A	15.00%
70	N/A	100.00%

	<b>Percent of Eligible Active Members Retiring Within Next Year</b>
<b>Ages</b>	<b>Rule of 75 Retirement</b>
NAR*	20.00%
NAR+1	10.00%
NAR+2	10.00%
NAR+3	10.00%
NAR+4	10.00%
NAR+5	10.00%
NAR+6	10.00%
NAR+7	10.00%
NAR+8	40.00%
NAR+9	40.00%
NAR+10	40.00%

\*NAR is defined as the first age at which a member is eligible to retire under the Rule of 75 (Refer to Section G). Rates continue at 40.00% until member reaches age 70, then retirement rate assumption is 100.00% at age 70.



*Rates of separation from active membership* are shown below (rates do not apply to members eligible to retire and do not include separation on account of death or disability).

Years of Service	Select Period	
	% of Active Members Separating Within Next Year	
	Men	Women
1	17.75%	20.89%
2	15.26%	18.01%
3	13.12%	15.53%
4	11.28%	13.39%
5	9.70%	11.55%
6	8.34%	9.96%
7	7.17%	8.59%
8	6.17%	7.41%
9	5.30%	6.39%

Ages	Ultimate Rates	
	% of Active Members Separating Within Next Year*	
	Men	Women
25	13.89%	14.26%
30	10.33%	11.75%
35	7.69%	9.30%
40	5.67%	7.17%
45	4.07%	5.35%
50	2.78%	3.81%
55	1.72%	2.49%
60	0.83%	1.37%
64	0.22%	0.58%

\*Members with 10 or more years of service

For inactive members, the assumed age at retirement is age 65. If an inactive member is not vested, the liability valued is their employee contributions with interest.

Rates are not applied after the member is eligible for reduced or unreduced retirement benefits.

*Rates of disability* among active members are shown below for selected ages (10% of the disabilities are assumed to be duty-related and 90% are assumed to be non-duty related):

Ages	% Becoming Disabled Within Next Year	
	Duty	Non-Duty
20	0.02%	0.00%
25	0.02%	0.00%
30	0.02%	0.00%
35	0.03%	0.00%
40	0.06%	0.01%
45	0.12%	0.01%
50	0.24%	0.03%
55	0.40%	0.04%
60	0.60%	0.07%
65	0.90%	0.10%

---

## Miscellaneous and Technical Assumptions

<b><i>Administrative &amp; Investment Expenses</i></b>	The investment return assumption is intended to be the return net of investment and administrative expenses.
<b><i>Benefit Service</i></b>	Exact Fractional service is used to determine the amount of benefit payable.
<b><i>COLA</i></b>	None assumed.
<b><i>Decrement Operation</i></b>	All decrements other than withdrawal are in force during retirement eligibility.
<b><i>Decrement Timing</i></b>	Decrements of all types are assumed to occur mid-year.
<b><i>Eligibility Testing</i></b>	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.
<b><i>Forfeitures</i></b>	For vested separations from service, it is assumed that none of the members separating will withdraw their contributions and forfeit an employer financed benefit.
<b><i>Incidence of Contributions</i></b>	Contributions are assumed to be received continuously throughout the year based upon the computed percent of payroll shown in this report, and the actual payroll payable at the time contributions are made.

<b><i>Marriage Assumption</i></b>	75.00% of males and 60.00% of females are assumed to be married for purposes of death-in-service benefits and 75.00% of males and 60.00% of females are assumed to be married for purposes of retiree medical benefits. Male spouses are assumed to be 3 years older than female spouses for active member valuation purposes.
<b><i>Normal Form of Benefit</i></b>	A straight life benefit is the normal form of benefit.
<b><i>Pay Increase Timing</i></b>	Beginning of year. This is equivalent to assuming that reported pays represent annualized rates of pay on the valuation date.
<b><i>Service Credit Accruals</i></b>	It is assumed that members accrue one year of service credit per year.
<b><i>Terminal Pay</i></b>	Members may convert a portion of unused sick and vacation hours into pay at retirement, death, disability or termination. That converted amount is included in the Final Average Compensation (FAC). The valuation accounts for this by assuming the FAC will be increased by 5.00% for active retirement benefits and increased by 2.25% for active ordinary death and termination benefits.

---

**SECTION G**  
PLAN PROVISIONS

---

---

## Plan Provisions

- A. Ordinances** Amended and Restated under Denver Municipal Code Section 18-391 through 18-430.7. Most recently amended under Ordinance No. 774, December 2007.
- B. Effective Date** January 1, 1963
- C. Plan Year** January 1 through December 31
- D. Type of Plan** Qualified, 401(a) governmental defined benefit retirement plan; for GASB purposes it is a single employer plan.
- E. Eligibility Requirements** Elected Officials, Appointed Officials, and Employees as defined in Denver Municipal Code Sections 18-402 and 18-406.
- F. Credited Service** Service measured in completed calendar months from date of employment to date of retirement or prior termination.
- G. Compensation** *Gross pay, compensation and salary* shall mean that amount of remuneration, including wages, salaries, other amounts received for personal services actually rendered in the course of employment with the employer, and other amounts actually included or that could be included in gross income of and due to an employee, including employees on disability leave as provided for in division 4 of article V of chapter 18 of the Denver Municipal Code, or otherwise, from the employer in the full amount as calculated before any reductions or deductions are made for any purpose, including reductions or deductions by reason of sections 125, 132(f)(4) or 457 of the Internal Revenue Code, but not including distributions made from a plan of the employer designed to be eligible under section 457. Employer provided fringe benefits receiving special tax benefits, such as premiums for group term life insurance (to the extent excludible from gross income), shall be excluded from the definition of compensation. The calendar year shall be the limitation year (determination period) for purposes of section 415 of the Internal Revenue Code.
- H. Final Average Compensation (FAC)** Average monthly rate of compensation during the highest 36 successive calendar months of covered service.
- I. Normal Retirement**
1. Eligibility: Attainment of age 65, or attainment of age 55 with age plus credited service equal to 75 (Rule of 75).
  2. Benefit: 1.5% (2.0% if hired before September 1, 2004) of FAC times credited service.
  3. Normal Form: straight life annuity.

***J. Early Retirement***

1. Eligibility: Attainment of age 55 and completion of 5 years.
2. Benefit: Benefit accrued to date of retirement, reduced by 3% per year from age 65 to reflect commencement of benefit at an earlier age.

***K. Temporary Early Retirement***

Pending approval of a disability application, a retirement benefit is available to an active, vested member who is at least age 55. This benefit is designed to provide income to the member during the process of fulfilling the disability application requirements. There is a three year limit on this retirement benefit.

***L. Deferred Retirement***

1. Eligibility: Any vested employee who terminates service for any reason other than retirement, disability, or death and leaves their accumulated contributions on deposit in the trust fund.
2. Benefit: Based on the formula in effect at the time of separation from service. Payment may commence any month after the member's 55<sup>th</sup> birthday.

***M. Service Connected Disability***

1. Eligibility: Any employee who becomes totally and permanently disabled as defined in Denver Municipal Code Section 18-408(d) which arises out of and in the course of the member's employment with the employer.
2. Benefit: Based on the greater of 20 years of service or actual service plus 10 years. Total credited service cannot exceed the credited service the member would have earned at age 65

***N. Non-Service Connected Disability***

1. Eligibility: Any vested employee who becomes totally and permanently disabled as defined in Denver Municipal Code Section 18-408(e) which does not occur as a result of a service connected disability.
2. Benefit: The higher of 75% of the amount calculated for a service-connected disability or the amount calculated for an early retirement.

***O. Death in the Line of Duty***

The active member's surviving spouse is awarded the retirement benefit the member would have been entitled at their normal retirement date based on the higher of 15 years of service or actual credited service plus 5 years. Total credited service cannot exceed the credited service the member would have earned at age 65. If there is no surviving spouse but the member has children under age 21, then the benefit shall be paid until the youngest child becomes age 21. If there is no surviving spouse and no children under age 21, then the benefit shall be paid to a designated beneficiary.

**P. Other Pre-Retirement Death**

The active member's surviving spouse is awarded 75% of the benefit that would have been entitled had the death been service connected. If an active member who has attained the age of fifty-five (55) dies prior to the actual retirement date, the member shall be deemed to have retired on the first day of the month following the month in which death occurs and the surviving spouse will receive an annuity as if the member had elected the 100% joint and survivor option if this will result in a greater benefit to the spouse than the above provision.

**Q. Post Retirement Death**

1. For Normal Retirement (with at least 5 years of service), Disability Retirement (after age 65), and for Temporary Early Retirement (pending approval of disability) the lump-sum death benefit is \$5,000.
2. For Disability Retirement before age 65, the death benefit is 150% of the member's annualized average monthly salary, limited to \$50,000. This benefit reduces to \$5,000 upon the disabled member reaching age 65.
3. For Early Retirement the lump-sum at age: 64 is \$4,750; 63 is \$4,500; 62 is \$4,250; 61 is \$4,000; 60 is \$3,750; 59 is \$3,500; 58 is \$3,250; 57 is \$3,000; 56 is \$2,750; 55 is \$2,500.

**R. Optional Forms**

Joint and Survivor Option - Any employee retiring under the normal retirement provision may elect a joint and survivor benefit. The member's benefit is actuarially reduced based on their election: 100%, 75%, or 50%. Once the benefit commences this election it cannot be changed. If the spouse or designated beneficiary pre-deceases the member, the benefit paid to the member shall be increased to the full single straight life annuity as if no joint and survivor benefit had been selected.

**S. Medical Benefits**

Retiree Medical Plan Benefits – Participants and their surviving spouses or dependents receiving retirement benefits are eligible to elect to receive plan-provided retiree medical coverage and a plan-provided subsidy (benefit) to help provide for the payment of health insurance premiums. Effective January 1, 2008, the Plan will contribute \$6.25 for each year of service for members age 65 and over. The Plan contributes \$12.50 for each year of service for members under age 65. In addition, the benefit is calculated on the age of the member or joint and survivor beneficiary, whoever is younger. If the member predeceases the joint and survivor beneficiary then the full benefit is transferred to the surviving spouse or dependent regardless of the joint and survivor election percentage. The monthly benefit is limited to the monthly premium amount for the coverage elected. If a member dies and leaves a beneficiary who is not a spouse or dependent, that beneficiary can elect to participate in the group health plan, but must pay the full cost. No plan contribution can be made for non-spouse or non-dependent beneficiaries.

**T. Refunds**

1. Eligibility: All members leaving covered employment with less than 5 years of service are eligible. Vested members



(those with 5 or more years of service) may not withdraw their accumulated contributions plus interest in lieu of the deferred benefits otherwise due.

2. Benefit: The member who withdraws receives a lump-sum payment of his/her employee contributions, plus the interest credited on these contributions. Interest is credited at 3.00%.

***U. Member Contributions***

2.50% of compensation

***V. Employer Contributions***

8.5% of compensation for each member, or an actuarially determined annual required contribution, less member contributions, necessary to fund the current cost of benefits.

***W. Cost of Living Increases***

Given on an ad-hoc basis. There have been no cost of living increases since 2002.

***X. Changes from Previous Valuation***

There have been no changes in the plan provisions since the previous actuarial valuation.

***Y. Deferred Retirement Option Plan***

1. DROP - Effective January 1, 2001, in lieu of immediate termination of employment and receipt of a normal retirement benefit, a member may continue employment for four years and have the member's normal retirement benefit paid into the deferred retirement option plan (DROP) account until the end of such period of the member's participation, at which time the participant may either terminate employment or continue to be employed and resume regular membership with the retirement plan. Subject to the conditions and provisions set forth in the Ordinance, a member may elect to become a participant in the DROP and defer the commencement and receipt of the member's retirement benefit. No member was eligible for entry into DROP after April 30, 2003.
2. DROP II - Effective May 1, 2003, in lieu of immediate termination of employment and receipt of a normal retirement benefit, a member may continue employment for five years and have the member's normal retirement benefit paid into the DROP II account until the end of such period of the member's participation, at which time the participant must terminate employment. Subject to the conditions and provisions, a member may elect to become a participant in DROP II and defer the commencement and receipt of the member's retirement benefit. No member was eligible for entry into DROP II after September 1, 2003.

***Z. Other Ancillary Benefits***

Social Security Make-Up Benefit – For members retiring on or after January 1, 1996, an additional retirement benefit equal to the applicable percentage of the member's estimated primary Social Security benefit multiplied by credited service with the City/DHHA during which the contributions were made to Social Security (up to a maximum of 35 years of credited service) divided by 35. This additional benefit is payable beginning on the first day of the month after the member's 62<sup>nd</sup> birthday or the

member's retirement date, whichever is later, but will not be paid before retirement benefits have begun from the Plan. Members retiring under a disability form of retirement are not eligible for this benefit.

---

**SECTION H**  
GLOSSARY

---

---

## Glossary

<b><i>Actuarial Accrued Liability (AAL)</i></b>	The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs. The total present value of benefits is the sum of the AAL and the Present Value of Future Normal Costs.
<b><i>Actuarial Assumptions</i></b>	Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.
<b><i>Actuarial Cost Method</i></b>	A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.
<b><i>Actuarial Equivalent</i></b>	Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.
<b><i>Actuarial Present Value</i></b>	The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.
<b><i>Actuarial Present Value of Future Benefits</i></b>	The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
<b><i>Actuarial Valuation</i></b>	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB No. 25, such as the Funded Ratio and the Annual Required Contribution (ARC).
<b><i>Actuarial Value of Assets</i></b>	The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially required contribution (ARC). The actuarial value of assets is the asset amount used to determine the unfunded accrued liability, the funded ratio and the ARC

---

## Glossary

<b><i>Amortization Method</i></b>	A method for determining the Amortization Payment. The choices are level dollar and level percentage of payroll; and open period versus closed period. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase. For an open amortization method (either level dollar or level percent of pay), the amortization period does not decline each year. Thus, at the end of a given period, an open amortization period may still have a remaining UAAL balance.
<b><i>Amortization Payment</i></b>	That portion of the plan contribution or ARC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability. As a special note, it is possible that an open method level percent of pay payment may not pay off principle in early years.
<b><i>Amortization Period</i></b>	The period used in calculating the Amortization Payment.
<b><i>Annual Required Contribution (ARC)</i></b>	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation, determined under GASB No. 25. The ARC consists of the Employer Normal Cost and Amortization Payment.
<b><i>Closed Amortization Period</i></b>	A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.
<b><i>Employer Normal Cost</i></b>	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
<b><i>Equivalent Single Amortization Period</i></b>	For plans that do not establish separate amortization bases (separate components of the UAAL), this is the same as the Amortization Period. For plans that do establish separate amortization bases, this is the period over which the UAAL would be amortized if all amortization bases were combined upon the current UAAL payment.

---

## Glossary

<b><i>Experience Gain/Loss</i></b>	A measure of the liability difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.
<b><i>Funded Ratio</i></b>	The ratio of the Actuarial Value of Assets to the Actuarial Accrued Liability.
<b><i>GASB</i></b>	Governmental Accounting Standards Board.
<b><i>GASB No. 25 and GASB No. 27</i></b>	These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves.
<b><i>Normal Cost</i></b>	The annual cost assigned, under the Actuarial Cost Method, to the current plan year.
<b><i>Open Amortization Period</i></b>	An open amortization period is one which is used to determine the Amortization Payment but which does not change over time. In other words, if the initial period is set as 30 years, the same 30-year period is used in determining the Amortization Period each year. In theory, if an Open Amortization Period is used to amortize the Unfunded Actuarial Accrued Liability, the UAAL will never completely disappear, but will become smaller each year, either as a dollar amount or in relation to covered payroll.
<b><i>Unfunded Actuarial Accrued Liability</i></b>	The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.
<b><i>Valuation Date</i></b>	The date as of which the Actuarial Present Value of Future Benefits are determined. The benefits expected to be paid in the future are discounted to this date.

---

**SECTION I**  
OTHER SPECIAL REQUIREMENTS

---

Determination of DHHA  
Supplemental Contributions  
Pension Plan

	2008	2007
Average Age for Active Members at Hospital	49.36	48.20
Number of Active Members at Hospital	1,228	1,340
Average Age for Active Members Non-Hospital	44.85	44.90
Number of Active Members Non-Hospital	8,076	7,648
Normal Cost for Hospital	\$11,035,299	\$10,254,033
Estimated Payroll for Hospital	94,378,411	95,725,680
Normal Cost as a Percent of Hospital Payroll	11.69%	10.71%
Normal Cost for Non-Hospital	\$42,787,188	\$39,116,701
Estimated Payroll for Non-Hospital	451,456,982	403,737,195
Normal Cost as a Percent of Non-Hospital Payroll	9.48%	9.69%
Difference in Normal Cost as a Percent of Payroll	2.21%	1.02%
Estimated Payroll for Hospital	\$94,378,411	\$95,725,680
Difference in Normal Cost as a Dollar Amount	2,085,763	976,402



Determination of DHHA  
Supplemental Contributions  
Retiree Medical Plan

	2008	2007
Average Age for Active Members at Hospital	49.36	48.20
Number of Active Members at Hospital	1,228	1,340
Average Age for Active Members Non-Hospital	44.85	44.90
Number of Active Members Non-Hospital	8,076	7,648
Normal Cost for Hospital	\$444,681	\$446,175
Estimated Payroll for Hospital	94,378,411	95,725,680
Normal Cost as a Percent of Hospital Payroll	0.47117%	0.47%
Normal Cost for Non-Hospital	\$2,122,580	\$2,098,656
Estimated Payroll for Non-Hospital	451,456,982	403,737,195
Normal Cost as a Percent of Non-Hospital Payroll	0.47016%	0.52%
Difference in Normal Cost as a Percent of Payroll	0.001006%	(0.050000%)
Estimated Payroll for Hospital	\$94,378,411	\$95,725,680
Difference in Normal Cost as a Dollar Amount	949	(47,863)