

A fiduciary builds the strongest trust from bricks of integrity, transparency, and customer service, which is reinforced by accountability and professionalism.



**ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2022** *A defined benefit pension plan trust for employees of the City of San Diego, the San Diego Unified Port District and the San Diego County Regional Airport Authority. A fiduciary component unit of the City of San Diego, CA.* 

### San Diego City Employees' Retirement System

A Fiduciary Component Unit of the City of San Diego

A Defined Benefit Pension Plan Trust for Employees of the City of San Diego, the San Diego Unified Port District and the San Diego County Regional Airport Authority.

## ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2022

The San Diego City Employees' Retirement System's (SDCERS) mission is to deliver accurate and timely benefits to its participants and ensure the Trust Fund's safety, integrity and growth.

Issued by:

Gregg L. Rademacher Chief Executive Officer

Marcelle Voorhies Rossman Deputy Chief Executive Officer

> Ted A. LaSalvia Controller

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## MISSION STATEMENT The mission of the San Diego City Employees' Retirement System is to deliver accurate and timely benefits to its participants and ensure the Trust Fund's safety, integrity, and growth.

CORE VALUES Customer Service Accountability Professionalism Fiduciary Integrity Transparency

# INTRODUCTORY



# INTEGRITY

#### Transmittal Letter from the Chief Executive Officer and Board President



November 16, 2022

To the Members, Plan Sponsors, and Board Members of the San Diego City Employees' Retirement System:

We are pleased to present the San Diego City Employees' Retirement System's (SDCERS) Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2022 (FY 2022).

**SDCERS' Background and History.** SDCERS' mission is to deliver accurate and timely benefits to its participants and ensure the Trust Fund's safety, integrity, and growth. To guide the organization in fulfilling its mission, the Board members and staff value Customer Service, Accountability, Professionalism, Fiduciary, Integrity, and Transparency.

The City of San Diego (City) established SDCERS in 1927 to provide retirement, disability, and death benefits to City employees. Two additional Plan Sponsors were added when employees of the San Diego Unified Port District (Port) became members of SDCERS in 1963, and employees of the San Diego County Regional Airport Authority (Airport) became members in 2003.

To attain the appropriate level of funding for each member, SDCERS' actuary specifies a formula to calculate the amount that would need to be contributed by participating Plan Sponsors and members each year until retirement. SDCERS invests these contributions utilizing a long-term investment strategy consisting of a diversified mix of stocks, bonds, real estate, private equity, and infrastructure investments. Plan sponsor and member contributions, along with investment earnings, represent the three funding sources from which SDCERS pays benefits and its operational expenses.

SDCERS works with its actuarial and investment consultants to review system risk and to determine if any modifications to the risk profile of the portfolio are needed due to the partial City plan closure. At this time, no significant changes are required. SDCERS continues to receive contributions from over 6,000 City members, as well as all Port and Airport members, and will invest these funds over the life of members' careers and throughout their retirement. SDCERS strictly monitors cash flow, investment risk, and returns.

**Investment Results.** SDCERS' time-weighted investment return for FY 2022 was (1.7)% net of fees, compared to 24.9% for FY 2021. As of June 30, 2022, SDCERS' annualized total investment return net of fees was 7.2% over the past three years, 7.5% over the past five years, and 8.5% over the past 10 years. Over the past 20 years, SDCERS' investment returns were 7.8%, which is in the top 1% for public pension plans with investment portfolios greater than \$1 billion dollars.

SDCERS' investment philosophy strategy remains focused on long-term results. Our long-standing, disciplined strategy of a well-balanced portfolio will continue to provide members with sustainable benefits for their retirement. Each year, SDCERS reviews portfolio risk and asset allocation to manage the fiscal health of the fund. The most recent reviews indicate no significant investment policy or asset allocation changes are needed at present.

**New Accounting Standards.** In FY 2022, SDCERS implemented GASB Statement No. 87, *Leases*, which requires recognition of certain lease assets and liabilities for leases that were previously classified as operating leases.

**Funding Status.** SDCERS engages an independent actuary to conduct annual actuarial valuations for funding purposes. Our three Plan Sponsors' June 30, 2021 actuarial valuations, the most recent available, are summarized in this ACFR. The valuations show the City's plan is 74.3% funded, the Port's plan is 78.2% funded, and the Airport's plan is 94.6% funded. All three Plan Sponsor funding ratios increased from a year ago, primarily due to investment experience during FY 2021 being greater than the expected 6.5% investment earnings assumption. The Plan Sponsors and their employees continued their strong funding trend of paying 100% of their Actuarially Determined Contributions. Historical trend information regarding funded status is provided in the Actuarial Section of this report.

**FY 2021 ACFR Receives GFOA Certificate of Achievement.** The Government Finance Officers Association (GFOA) awarded SDCERS' FY 2021 ACFR the Certificate of Achievement for Excellence in Financial Reporting. This Certificate of Achievement is the highest form of recognition in governmental accounting and financial reporting, and its attainment represents a significant accomplishment by a government and its management. This award continues our renewed recognition that began with the FY 2008 ACFR and is the direct result of extraordinary work by our communication, finance, investment and legal teams.

**Serving our Members.** A top priority for SDCERS is continued pursuit of excellence in serving our members. In FY 2022, key accomplishments included: successfully re-opening the City plan to new non-sworn employees, supporting the City and their represented employee organizations with planning how to re-open the City plan to currently working non-sworn employees hired between 2012 when the plan was closed and when the plan opened to new non-sworn employees in July 2021, using a remote staffing plan to deliver critical services to our members during the COVID-19 pandemic while protecting the health of our members, the Board members and staff, and increasing SDCERS webpage's member portal registrations to 67% of our retired membership. More details on the FY 2022 Action Plan priorities and accomplishments can be found on the sdcers.org website.

**Continued Pursuit of Investment Program Excellence.** During the fiscal year, SDCERS conducted an investment risk attribution study, a risk reduction analysis, strategic asset allocation study, and a portfolio structure review. Additionally, SDCERS performed an Investment Compliance and Wire Transfer Audit to add assurance the established rules and procedures are being followed to protect the plan assets.

**SDCERS Employees Recognized for Leadership Activities.** Several SDCERS employees presented at plan sponsor meetings, conferences and networking functions this past year: Liza Crisafi, Ted LaSalvia, Cynthia Queen, Gregg Rademacher, Marcelle Voorhies Rossman, Jessica Taylor, Johnny Tran, and Susan Youngflesh. We're proud of these employees for providing leadership and representing SDCERS.

#### Introductory Section

**Audited Financial Statements.** The financial statements included in this ACFR have been prepared by SDCERS' management, who are responsible for the integrity and fairness of the data presented, including the amounts that must be based on estimates and judgments. The accounting policies followed in preparation of these financial statements conform to accounting principles generally accepted in the United States of America (GAAP). The basic financial statements presented are accompanied by a narrative introduction and financial overview and analysis in the form of Management's Discussion and Analysis (MD&A). This Transmittal Letter complements the MD&A, which follows the report of the independent auditor, and should be read in conjunction with it.

SDCERS' management is responsible for the accuracy, completeness and fair presentation of information, and all disclosures in this report. The auditing firm of Macias Gini & O'Connell LLP provides audit services to SDCERS. Their opinion on the financial statements states that SDCERS' financial statements are presented in conformity with GAAP and are free of material misstatements.

**Internal Controls.** SDCERS has established and maintains a framework of internal controls to provide reasonable assurance that assets are properly safeguarded, transactions are properly executed, and the financial statements are free from material misstatement. However, we recognize that even sound internal controls have inherent limitations. Because the cost of a control should not exceed the benefits to be derived, the objective is to provide reasonable rather than absolute assurance that the financial statements are free of any material misstatements. Therefore, internal controls are reviewed to ensure SDCERS' adherence to operating policies and procedures, and that the controls are adequate to ensure accurate and reliable financial reporting and to safeguard SDCERS' assets. The SDCERS' Internal Auditor reviews internal controls and operations, and reports regularly to the Board's Audit Committee; the Audit Committee reviews the audit findings, internal control recommendations, and management's actions to implement these recommendations. The Internal Auditor's work is subject to a periodic peer review by an external quality assessment team.

**Acknowledgments.** We would like to express our appreciation to the Board members and Audit Committee members who, without compensation, have provided the leadership, direction and support that have made our recent achievements possible. Plan Sponsors, members and the citizens of our community have been well served by the stewardship of the Board members and Audit Committee members.

Finally, we would like to thank the SDCERS staff. Each one works very hard to support our mission and our members. Their individual efforts, combined with those of a great group of professional advisors and investment managers, are essential to our ongoing success.

Gregg L. Rademacher Chief Executive Officer

Paul R. Kaufmann President, SDCERS Board of Administration

Introductory Section

San Diego City Employees' Retirement System GFOA Certificate of Achievement



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

### San Diego City Employees' Retirement System California

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2021

Christophen P. Morrill

Executive Director/CEO

San Diego City Employees' Retirement System PPCC Public Pension Standards Award



Public Pension Coordinating Council

## Public Pension Standards Award For Funding and Administration 2022

Presented to

## San Diego City Employees' Retirement System

In recognition of meeting professional standards for plan funding and administration as set forth in the Public Pension Standards.

Presented by the Public Pension Coordinating Council, a confederation of

National Association of State Retirement Administrators (NASRA) National Conference on Public Employee Retirement Systems (NCPERS) National Council on Teacher Retirement (NCTR)

alan Helinple

Alan H. Winkle Program Administrator

#### Introductory Section

San Diego City Employees' Retirement System Board of Administration As of June 30, 2022



Paul R. Kaufmann, President MAYORAL APPOINTEE



Bret A. Bartolotta ELECTED GENERAL MEMBER



Thomas P. Battaglia ELECTED GENERAL MEMBER



Michelle L. Bush MAYORAL APPOINTEE



Natasha L. Collura EX-OFFICIO, MAYORAL DESIGNEE



Lisa Marie Harris MAYORAL APPOINTEE



**Charles F. Hogquist** ELECTED RETIREE MEMBER



Paul W. Lotze ELECTED SAFETY (FIRE) MEMBER



Louis J. Maggi ELECTED SAFETY (POLICE) MEMBER



**Louie D. Nguyen** MAYORAL APPOINTEE



\_\_\_\_\_

**Clifford N. Schireson** MAYORAL APPOINTEE



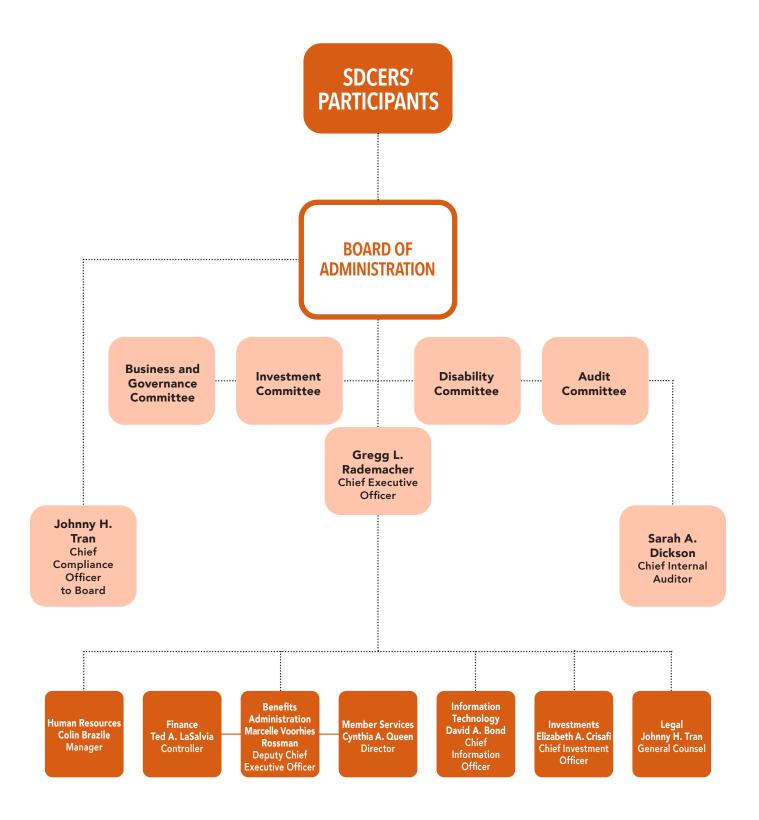
**Roberta J. Spoon** MAYORAL APPOINTEE

#### San Diego City Employees' Retirement System Board of Administration Committees As of June 30, 2022

In addition to regular Board duties, SDCERS' Board members also participate in one or more standing committees that review policies and procedures related to various areas of SDCERS' administration, report their findings and make recommendations to SDCERS' Board. The composition and responsibilities of the standing committees as of June 30, 2022, were as follows:

Audit Committee Lana Radchenko* (Chair) Mia Harenski* Gregory S. Kowieski* Gary McCormick* Roberta J. Spoon	Responsible for providing oversight of financial reporting process, the system of internal controls, and the independent audit process. The Audit Committee Charter requires at least three members to be independent, non-Board members appointed by the Board and such members are denoted by the "*" at left.
Business and Governance Committee Roberta J. Spoon (Chair) Thomas P. Battaglia Michelle L. Bush Charles F. Hogquist Paul R. Kaufmann Paul W. Lotze	Responsible for reviewing SDCERS' business and procedures, reviewing the annual budget, developing Board charters, policies and rules, evaluating candidates' qualifications for independent non-Board members of the Audit Committee, and oversee and work with the Chief Compliance Officer and the Board to develop and monitor an effective compliance policy.
<b>Disability Committee</b> Charles F. Hogquist (Chair) Thomas P. Battaglia Michelle L. Bush Natasha L. Collura Paul W. Lotze	Responsible for reviewing staff recommendations on disability applications and making recommendations to the Board, recommending to the Board final decisions on hearing officer and adjudicator findings with regard to disability retirement applications, and making recommendations for changes to the disability retirement process.
<b>Investment Committee</b> Clifford N. Schireson (Chair) Bret A. Bartolotta Lisa Marie Harris Louis J. Maggi Louie D. Nguyen	Responsible for monitoring investment performance and market conditions, interviewing and recommending investment managers and consultants, and recommending changes to the Investment Policy Statement.

San Diego City Employees' Retirement System Organization Chart As of June 30, 2022



San Diego City Employees' Retirement System Professional Services As of June 30, 2022

#### Actuary

Cheiron McLean, VA

#### **Consulting and Professional Services**

Arthur J. Gallagher Risk Management Services, Inc. Rolling Meadows, IL

Atos IT Solutions Sugarland, TX CGI Technologies Fairfax, VA Hewlett Packard Los Angeles, CA

Sagitec Solutions, LLC Little Canada, MN Zensar Technologies Westborough, MA

#### Custodian

State Street Bank & Trust Company Sacramento, CA

#### **Independent Auditor**

Macias Gini & O'Connell LLP Certified Public Accountants San Diego, CA

#### **Investment Consultant**

Aon Chicago, IL

#### **Real Estate Consultant**

Meketa Investment Group Boston, MA

#### **Private Equity and Infrastructure Consultants**

GCM Grosvenor New York, NY StepStone Group LP San Diego, CA

SDCERS' medical and legal service providers are identified in Other Supplemental Information in the Financial Section. SDCERS provides a listing of investment managers and a schedule of commissions in the Investment Section on pages 85 and 89, respectively.

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# FINANCIAL



## TRANSPARENCY

#### **Financial Section**

#### **Independent Auditor's Report**



**Independent Auditor's Report** 

To the Board of Administration of the San Diego City Employees' Retirement System San Diego, California

#### **Report on the Audit of the Financial Statements**

#### **Opinion**

We have audited the financial statements of San Diego City Employees' Retirement System (the System), a fiduciary component unit of the City of San Diego, California, as of and for the fiscal year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the fiduciary net position of the System as of June 30, 2022, and the changes in its fiduciary net position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the System, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Other Matter**

#### Prior-Year Comparative Information

The financial statements include partial prior-year comparative information. Such information does not include all of the information required to constitute a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the System's financial statements for the fiscal year ended June 30, 2021, from which such partial information was derived.

Macias Gini & O'Connell LLP 12264 El Camino Real, Suite 402 San Diego, CA 92130

#### **Report on Partial Comparative Information**

We have previously audited the System's 2021 financial statements, and we expressed an unmodified audit opinion on the financial statements in our report dated November 18, 2021. In our opinion, the partial comparative information presented herein as of and for the fiscal year ended June 30, 2021, is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### **Responsibilities of Management for the Financial Statements**

The System's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered to be material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Independent Auditor's Report (continued)

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, the schedules of changes in net pension liability (asset) and related ratios, the schedules of plan sponsor contributions, and the schedule of investment returns, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the System's basic financial statements. The statement of fiduciary net position – custodial funds, statement of changes in fiduciary net position – custodial funds, schedule of administrative expenses, schedule of investment expenses, and schedule of payments to consultants (supplementary information) are presented for the purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information, is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory, investment, actuarial, and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Independent Auditor's Report (continued)

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 16, 2022, on our consideration of the System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the System's internal control over financial reporting and compliance.

Macias Gini É O'Connell LP

San Diego, California November 16, 2022

#### Management's Discussion and Analysis (Unaudited)

Management's Discussion and Analysis (MD&A) provides an overview and analysis of the San Diego City Employees' Retirement System's (SDCERS) financial condition as of and for the fiscal year ended June 30, 2022 (FY 2022), with results also compared to the fiscal year ended June 30, 2021 (FY 2021). The MD&A should be read in conjunction with the Letter of Transmittal in the introductory section and the basic financial statements that immediately follow the MD&A.

SDCERS' funding objective is to meet long-term benefit obligations through plan sponsor and member contributions and earnings on invested assets. SDCERS has three plan sponsors: the City of San Diego (City), the San Diego Unified Port District (Port) and the San Diego County Regional Airport Authority (Airport).

SDCERS' Board of Administration (Board) adopted a Declaration of Group Trust, effective July 1, 2007. The Internal Revenue Service (IRS) issued a favorable determination letter with respect to the Group Trust on September 10, 2009. Under the Group Trust, the City, Port and Airport plans are treated as separate plans, with assets of each pooled for investment purposes only. For FY 2022, the financial statements for each plan sponsor are presented in separate columns in the basic financial statements as required for retirement systems that administer more than one plan. Management's discussion and analysis compares financial information between FY 2022 and FY 2021 for the pension trust and custodial funds.

#### **Financial Highlights**

As of June 30, 2022, SDCERS had \$9.988 billion in total fiduciary net position restricted for the payment of pension benefits, healthcare and other postemployment benefits compared to total fiduciary net position of \$10.282 billion at June 30, 2021. This represents a decrease of \$293.5 million from FY 2021. Operationally, the FY 2022 fiduciary net position decrease reflects plan sponsor and member contributions of \$529.1 million, Deferred Retirement Option Plan (DROP) member and sponsor contributions of \$5.5 million, healthcare and Preservation of Benefit (POB) contributions of \$43.2 million and net investment loss of \$149.6 million, offset by deductions of \$721.8 million for benefits payments, healthcare and POB benefits, refunds, administrative expenses, and DROP interest.

For FY 2022, total contributions less a net investment loss resulted in total additions of \$428.3 million to fiduciary net position, a decrease of \$2.241 billion from FY 2021 total additions of \$2.669 billion. A decrease in year-over- year net investment earnings of \$2.303 billion was the primary factor in the decrease over the prior fiscal year.

Deductions for benefits and expenses from fiduciary net position for FY 2022 totaled \$721.8 million, a \$28.6 million or 4.1% increase compared to FY 2021 deductions of \$693.2 million. An increase in the total number of retirees and a cost of living adjustment with a range of 1.4% - 2.0% in FY 2022 resulted in a \$27.2 million or 4.5% increase in pension benefit payments.

The June 30, 2020 actuarial valuation for each plan sponsor determined the Actuarially Determined Contribution (ADC) amounts for FY 2022. Actuarial valuations are performed for each plan sponsor annually, as of June 30th, and are presented to the Board for approval. SDCERS' actuary conducts a triennial review of economic and demographic assumptions and presents to the Board for review and if necessary, approval.

#### Financial Highlights (continued)

An indicator of funding status is the ratio of the Fiduciary Net Position Restricted for Pensions (Plan Fiduciary Net Position) to the Total Pension Liability (TPL). The Net Pension Liability (NPL) is the liability of the plan sponsors to plan members for retirement benefits provided through the individual pension plans. Changes in actuarial assumptions can significantly impact the TPL and NPL, and performance in the stock and bond markets can substantially impact the fair value of assets and the Plan Fiduciary Net Position.

The NPL for the City and Port as of June 30, 2022 is \$2.548 billion and \$121.1 million, respectively, as compared to \$2.025 billion and \$82.5 million, respectively as of June 30, 2021. The Airport as of June 30, 2022 had a Net Pension Liability of \$5.6 million compared to a Net Pension Asset (NPA) of \$9.0 million as of June 30, 2021. The Plan Fiduciary Net Position as a percentage of the TPL for the City, Port and Airport is 78.3%, 82.1%, and 97.9%, respectively, as of June 30, 2022, as compared to 82.3%, 87.4% and 103.5%, respectively, as of June 30, 2021.

Historical trend information concerning the changes in NPL, employer contributions, and investment returns are presented as Required Supplementary Information in the Schedules of Changes in Net Pension Liability (Asset) and Related Ratios, Schedules of Plan Sponsor Contributions, and Schedule of Investment Returns with associated actuarial methods and assumptions located in the Notes to Required Supplementary Information. Additional information is presented in Note 5. *Contributions*, and in the Actuarial Section. The Actuarial Valuations can be found online at www.sdcers.org.

As discussed in Note 8. *Legal Actions*, SDCERS is involved in litigation matters. SDCERS' management does not believe that the outcome of these matters will have a material adverse impact on SDCERS' financial condition.

SDCERS has implemented the California Public Employees' Pension Reform Act of 2013 (PEPRA) affecting the Port and Airport retirement plans. PEPRA was effective January 1, 2013.

At the July 10, 2020 meeting, the Board approved the actuarial experience study for the period July 1, 2015 – June 30, 2019 and those changes were incorporated in the June 30, 2021 actuarial valuation.

#### **Overview of the Financial Statements**

SDCERS' financial statements, notes to the financial statements, and supplementary information are comprised of the following five items:

- 1. Statement of Fiduciary Net Position,
- 2. Statement of Changes in Fiduciary Net Position,
- 3. Notes to the Basic Financial Statements,
- 4. Required Supplementary Information (Unaudited), and
- 5. Other Supplemental Information.

The **Statement of Fiduciary Net Position** presents the major categories of assets and liabilities and their related values for the pension trust funds and custodial funds. It presents the assets available for future payments of benefits to retirees and beneficiaries and current liabilities that are owed as of June 30, 2022, with comparative totals as of June 30, 2021. As of July 1, 2007, the City, Port and Airport pension plans were separated into independent, qualified, single employer governmental defined benefit plans and trusts. Accordingly, the interests of each plan and trust are accounted for separately in the Statement of Fiduciary Net Position.

The **Statement of Changes in Fiduciary Net Position** provides an income statement presentation of annual additions to and deductions from fiduciary net position for FY 2022, with comparative totals for FY 2021. The FY 2022 Statement of Changes in Fiduciary Net Position also presents separate reporting for the City, Port and Airport pension trust funds and custodial funds consistent with the Statement of Fiduciary Net Position.

The **Notes to the Basic Financial Statements** provide additional information essential to a full understanding of the data presented in the audited financial statements. This section provides a quantitative and qualitative basis for assessing SDCERS' financial condition and the changes in its net position. Note 1. *Summary of Significant Accounting Policies* provides information on the assumptions and methods used in the presentation of SDCERS' financial statements. It also provides the basis for accounting treatment of stated values under accounting principles generally accepted in the United States of America (U.S. GAAP) that are unique to a public employee retirement system.

The **Required Supplementary Information (Unaudited) (RSI)** is an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. The Schedules of Changes in Net Pension Liability (Asset) and Related Ratios provide information on the sources of changes in the NPL for each plan sponsor. The schedules also provide information about the components of the NPL and related ratios, including the pension plans' fiduciary net position as a percentage of the TPL, and the NPL as a percentage of covered payroll. The RSI also presents Schedules of Plan Sponsor Contributions and a Schedule of Investment Returns.

The **Other Supplemental Information** includes a Schedule of Fiduciary Net Position – Custodial Funds, a Schedule of Changes in Fiduciary Net Position – Custodial Funds, a Schedule of Administrative Expenses, a Schedule of Investment Expenses and a Schedule of Payments to Consultants.

SDCERS' management is responsible for the accuracy, completeness and fair presentation of this information and all disclosures in accordance with U.S. GAAP.

#### **Financial Analysis**

Tables 1 and 2 summarize and compare SDCERS' fiduciary net position and the changes in fiduciary net position for the current and prior fiscal year.

SDCERS' total fiduciary net position restricted for the payment of defined benefit pension, healthcare and POB benefits as of June 30, 2022, totaled \$9.988 billion, a decrease of \$293.5 million or 2.9% compared to net position of \$10.282 billion as of June 30, 2021. The decreases in balances on the Statement of Fiduciary Net Position primarily resulted from the decrease of \$106.6 million in cash and \$163.2 million in investments resulting from an investment loss, and a decrease in receivables due to fewer sales of investments at year-end, partially offset by a decrease in current liabilities due to a decrease in the purchase of investments at year-end. The decrease in securities lending collateral is offset by the decrease in securities lending obligations and results from a decline in securities lending activity at year-end. The total fiduciary net position is available to meet SDCERS' ongoing retirement and disability payment obligations to retirees and beneficiaries. A comparative summary is presented in Table 1 below.

#### Table 1: Condensed Fiduciary Net Position (Dollars in Thousands)

	2022	2021	Percentage Change
Cash and Cash Equivalents	\$197,355	\$303,971	-35.1%
Receivables	262,098	392,138	-33.2
Investments, at Fair Value	10,034,725	10,197,914	-1.6
Securities Lending Collateral	134,472	344,925	-61.0
Capital Assets plus Prepaid Expenses	3,698	3,160	17.0
Total Assets	\$10,632,348	\$11,242,108	-5.4%
Current Liabilities	\$497,699	\$603,511	-17.5%
Securities Lending Obligations	134,485	344,940	-61.0
Supplemental Benefits Payable	12,024	12,065	-0.3
Long-Term Lease Liability	96	-	N/A
Total Liabilities	\$644,304	\$960,516	-32.9%
Fiduciary Net Position	\$9,988,044	\$10,281,592	-2.9%

#### Reserves

Pension plans establish reserves for various anticipated liabilities. SDCERS' reserves have been established to account for employer and employee contributions, the accumulation of current retired member expected benefits and other items.

The largest reserve balance is for accumulated benefits payable to retired SDCERS members. This comprises approximately 53.1% of fiduciary net position (\$5.305 billion reserved for current retired members out of \$9.988 billion in fiduciary net position) as of June 30, 2022. A complete listing of SDCERS' reserves and corresponding balances for FY 2022 are presented in Note 6. *Reserve Balances*.

#### **Financial Section**

#### Management's Discussion and Analysis (Unaudited) (continued)

#### **Current Year Results**

Key elements of FY 2022 results and year-over-year comparisons are summarized below.

Additions to Fiduciary Net Position, necessary to pay current retirement benefits and accrue for future retirement benefits, are accumulated from plan sponsor and member contributions and the earnings on invested assets (net of investment management fees and related expenses). For FY 2022, contributions and investment losses combined to provide total additions of \$428.3 million, a decrease of \$2.241 billion from FY 2021 total additions of \$2.669 billion. The FY 2022 decrease is attributable to a significantly lower rate of return on investments.

Deductions from Fiduciary Net Position reflect SDCERS' administration of lifetime retirement annuities, survivor benefits, DROP benefits, permanent disability benefits and retiree healthcare. The costs of these programs include one-time and recurring pension benefit payments and refunds of contributions to terminated members. Deductions for FY 2022 were \$721.8 million, an increase of \$28.6 million or 4.1% compared to FY 2021 deductions of \$693.2 million. The increase results from the growth in the number of retired members and an annual cost of living increase for retirement benefits.

A comparative summary of additions and deductions is presented in Table 2 below.

#### Table 2: Condensed Changes in Fiduciary Net Position (Dollars in Thousands)

	2022	2021	Percentage Change
Additions:			
Plan Sponsor Contributions	\$447,584	\$395,363	13.2%
Member Contributions and Other Contributions	81,551	71,106	14.7
DROP Contributions	5,541	5,509	0.6
Healthcare and POB Contributions	43,191	44,064	-2.0
Net Investment Income (Loss)	(149,582)	2,153,188	-106.9
Total Additions	\$428,285	\$2,669,230	-84.0%
Deductions:			
Benefit Payments	\$635,422	\$608,174	4.5%
Healthcare and POB Benefits	42,341	43,233	-2.1
Refund of Member Contributions	8,453	6,750	25.2
Administrative Expenses	14,558	13,183	10.4
DROP Interest Expense	21,059	21,896	-3.8
Total Deductions	\$721,833	\$693,236	4.1%
Changes in Fiduciary Net Position	(293,548)	1,975,994	-114.9
Beginning Fiduciary Net Position	10,281,592	8,305,598	23.8
Ending Fiduciary Net Position	\$9,988,044	\$10,281,592	-2.9%

FY 2022 plan sponsor contributions totaled \$447.6 million, an increase of \$52.2 million or 13.2% compared to contributions of \$395.4 million in FY 2021. The total ADC in FY 2022 was higher for the City, Port and Airport compared to the ADC in FY 2021 and primarily resulted from changes to demographic assumptions as detailed in the June 30, 2020 actuarial valuations. For further information about plan sponsor contributions, see Note 5. *Contributions* in the Notes to the Basic Financial Statements and the Schedules of Plan Sponsor Contributions in the Required Supplementary Information.

FY 2022, member contributions and member contributions paid by plan sponsors totaled \$81.6 million, an increase of \$10.4 million, or 14.7%, compared to contributions of \$71.1 million in FY 2021. The increase was due to an increase in member contribution rates resulting from the liability experience loss impacting active members making contributions combined with an increase in Purchase Service Credit (PSC) purchases, which totaled \$5.2 million for FY 2021 compared to \$3.6 million in FY 2021.

Contributions for healthcare, healthcare administrative costs and POB benefit totaled \$43.2 million for FY 2022 compared to \$44.1 million for FY 2021. The payment of healthcare benefits and POB benefits decreased to \$42.3 million for FY 2022 compared to \$43.2 million for FY 2021. Healthcare administrative costs are reported as administrative expenses and were \$0.8 million for FY 2022 unchanged from FY 2021.

In FY 2022, net investment loss totaled \$149.6 million, a decrease of \$2.303 billion from FY 2021 investment returns of \$2.153 billion as a result of comparatively lower investment returns for the fiscal year compared to FY 2021, which was an exceptional investment year due to the investment market recovery from the COVID-19 pandemic. For FY 2022, net depreciation of \$695.5 million in the equity portfolio and \$294.5 million in the fixed income portfolio were offset by net appreciation of \$409.8 million in the private equity and infrastructure portfolio, \$261.3 million in the real estate portfolio, and \$242.8 million in dividend, interest and other investment income, which includes securities litigation income of \$124.4 million, were the major components of investment earnings. Investment expenses increased \$30.5 million to \$73.6 million as compared to \$43.1 million in FY 2021 due to legal expense for the settlement of investment litigation.

A report on SDCERS' investment activity prepared by Aon Hewitt, SDCERS' investment consultant, is included in the Investment Section. This report provides commentary on specific asset class investment returns, index returns and peer group performance. The Investment Section also includes information about SDCERS' FY 2022 long-term investment performance.

SDCERS' one-year investment return for the fiscal year ended June 30, 2022, was (1.44)%, net of investment management fees on a money-weighted rate of return basis and (1.7)% on a time-weighted rate of return basis. According to Aon Hewitt, SDCERS' annualized time-weighted total investment returns for three, five and ten years were 7.2%, 7.5% and 8.5%, respectively.

In FY 2022, member benefit payments totaled \$635.4 million, an increase of \$27.2 million or 4.5% from FY 2021 payments of \$608.2 million. An increase in the total number of retirees and a cost of living adjustment of 1.4% - 2.0% in FY 2022 were the primary reasons for the increased payments.

#### Analysis of Balances and Results – Pension Trust Funds

Tables 3 and 4 summarize and compare SDCERS' financial results for the current and prior fiscal year by plan sponsor.

		As of June 30, 2022		<i>I</i>	As of June 30, 2021	
	City	Port	Airport	City	Port	Airport
Cash and Cash Equivalents	\$95,335	\$30,672	\$71,274	\$198,624	\$38,287	\$67,009
Receivables	243,465	13,997	4,635	362,960	21,098	8,043
Investments, at Fair Value	9,302,893	536,345	195,487	9,452,148	545,461	200,305
Securities Lending Collateral	123,513	7,479	3,480	316,980	19,240	8,705
Capital Assets plus Prepaid Expenses	3,451	195	52	2,971	162	27
Total Assets	\$9,768,657	\$588,688	\$274,928	\$10,333,683	\$624,248	\$284,089
Current Liabilities	\$462,354	\$26,425	\$8,882	\$559,307	\$32,305	\$11,847
Securities Lending Obligations	123,529	7,478	3,478	316,998	19,239	8,703
Supplemental Benefits Payable	11,627	316	81	11,674	313	78
Long-Term Lease Liability	87	6	3	-	-	-
Total Liabilities	\$597,597	\$34,225	\$12,444	\$887,979	\$51,857	\$20,628
Fiduciary Net Position	\$9,171,060	\$554,463	\$262,484	\$9,445,704	\$572,391	\$263,461

#### Table 3: Condensed Fiduciary Net Position by Plan Sponsor (Dollars in Thousands)

The City fiduciary net position of \$9.171 billion at June 30, 2022, decreased \$274.6 million or 2.9% from \$9.446 billion at June 30, 2021. At June 30, 2022, total assets decreased by \$565.0 million and total liabilities decreased by \$290.4 from June 30, 2021. The decrease in assets was primarily due to the decline in cash of \$103.3 million and investments portfolio of \$149.3 million resulting from lower investment returns during the fiscal year, decreased securities lending collateral of \$193.5 million due to a reduction in security lending activity and receivables of \$119.5 million resulting from a decline in investments sold at year-end. The decrease in liabilities resulted from lower current liabilities of \$97.0 million as a result of a reduction in the purchase of investments at year-end and a decrease in securities lending obligations of \$193.5 million. Year-over-year changes in other assets or liabilities were not significant.

The Port fiduciary net position of \$554.5 million at June 30, 2022, decreased \$17.9 million or 3.1% from \$572.4 million at June 30, 2021. Similar to the City, at June 30, 2022, total assets decreased by \$35.6 million and total liabilities decreased by \$17.7 million from June 30, 2021. The decrease in assets primarily resulted from a decrease in cash of \$7.6 million and the investments portfolio of \$9.1 million due to lower investment returns during the fiscal year, decreased securities lending collateral of \$11.8 million due to reduced securities lending activity and a decrease in receivables of \$7.1 million related to the sale of investments. The decrease in liabilities resulted from decreased securities lending obligations of \$11.8 million and a decrease in current liabilities of \$5.9 million resulting from a decrease in investments purchased at year-end. Year-over-year changes in other assets or liabilities were not significant.

The Airport fiduciary net position of \$262.5 million at June 30, 2022, decreased \$1.0 million or 0.4% from \$263.5 million at June 30, 2021. At June 30, 2022, total assets decreased by \$9.2 million and total liabilities decreased by \$8.2 million from June 30, 2021. The decrease in assets primarily resulted from a decrease in the investments portfolio of \$4.8 million due to lower investment returns, a decrease in securities lending collateral of \$5.2 million, and a decrease in receivables of \$3.4 million, offset by an increase in cash and cash equivalents of \$4.2 million. The decrease in liabilities reflects decreased current liabilities of \$3.0 million related to a decrease in the purchase of investments and decreased securities lending obligations of \$5.2 million. Year-over-year changes in other assets or liabilities were not significant.

		For The Fiscal Year Ended June 30, 2022			or The Fiscal Year Ende June 30, 2021	d
	City	Port	Airport	City	Port	Airport
Additions:						
Plan Sponsor Contributions	\$416,376	\$22,106	\$9,102	\$367,136	\$19,705	\$8,522
Member Contributions and Other Contributions	74,970	3,590	2,991	64,508	3,547	3,051
DROP Contributions	5,096	286	159	5,060	301	148
Net Investment Income (Loss)	(137,052)	(8,341)	(4,189)	1,980,289	119,759	53,140
Total Additions	\$359,390	\$17,641	\$8,063	\$2,416,993	\$143,312	\$64,861
Deductions:						
Benefit Payments	\$593,520	\$33,740	\$8,162	\$569,799	\$29,759	\$8,616
Refunds of Member Contributions	7,718	394	341	6,397	220	133
Administrative Expenses	12,403	844	462	11,160	760	423
DROP Interest Expense	20,393	591	75	21,218	607	71
Total Deductions	\$634,034	\$35,569	\$9,040	\$608,574	\$31,346	\$9,243
Changes in Fiduciary Net Position	(274,644)	(17,928)	(977)	1,808,419	111,966	55,618
Beginning Fiduciary Net Position	9,445,704	572,391	263,461	7,637,285	460,425	207,843
Ending Fiduciary Net Position	\$9,171,060	\$554,463	\$262,484	\$9,445,704	\$572,391	\$263,461

#### Table 4: Condensed Changes in Fiduciary Net Position by Sponsor (Dollars in Thousands)

The City fiduciary net position decreased \$274.6 million in FY 2022 compared to an increase of \$1.808 billion in FY 2021, as FY 2022 total additions decreased \$2.058 billion over FY 2021. Net investment loss of \$137.1 million, reflecting a decrease of \$2.117 billion over FY 2021 due to lower investment returns, accounted for most of the decrease. Plan sponsor contributions increased \$49.2 million or 13.4% over FY 2021 as a result of an increase in the ADC as calculated by SDCERS' actuary. Member contributions in FY 2022 were higher by \$10.5 million or 16.2% from FY 2021 due to increased member contributions resulting from an increase in member contribution rates and increase in the number of active members.

Total City deductions of \$634.0 million increased \$25.5 million or 4.2% in FY 2022. Benefit payments of \$593.5 million increased \$23.7 million or 4.2% primarily due to an increased number of retirees. Year-over- year changes in other deduction line items were not material.

The Port fiduciary net position decreased \$17.9 million in FY 2022, as total additions of \$17.6 million decreased \$125.7 million from FY 2021. Similar to the City, net investment loss was responsible for the majority of the decrease at \$8.3 million. Net investment income decreased \$128.1 million in FY 2022 due to lower investment returns compared to net investment earnings of \$119.8 million in FY 2021. Plan sponsor contributions increased \$2.4 million or 12.2% over FY 2021 due to an increase in the ADC as calculated by SDCERS' actuary. Total Port deductions were \$35.6 million in FY 2022, an increase of \$4.2 million over FY 2021. The increase resulted from increased benefit payments to an increased number of retirees.

The Airport fiduciary net position decreased \$1.0 million in FY 2022, as total additions of \$8.1 million decreased \$56.8 million from FY 2021. Net investment loss of \$4.2 million decreased \$57.3 million due to significantly lower investment returns compared to FY 2021. Total additions were offset by total deductions of \$9.1 million in FY 2022, a decrease of \$0.2 million from FY 2021 reflecting a decrease in benefit payments of \$0.5 million due to a decrease in the number of retirees. Year-over-year changes in other deduction line items were not material.

#### **Financial Section**

#### Management's Discussion and Analysis (Unaudited) (continued)

#### Analysis of Balances and Results – Custodial Funds

Tables 5 - 6 summarize and compare SDCERS' financial results for the current and prior fiscal year by custodial fund.

#### Table 5: Condensed Fiduciary Net Position by Custodial Fund (Dollars in Thousands)

		As of June	e 30, 2022		As of June 30, 2021			
	HCB	City POB	Port POB	Airport POB	HCB	City POB	Port POB	Airport POB
Cash and Cash Equivalents	\$37	\$11	\$11	\$15	\$15	\$13	\$1	\$22
Receivables	1	-	-		37	-	-	-
Total Assets	\$38	\$11	\$11	\$15	\$52	\$13	\$1	\$22
Current Liabilities	\$38	\$-	\$-	\$-	\$52	\$-	\$-	\$-
Total Liabilities	\$38	\$-	\$-	\$-	\$52	\$-	\$-	\$-
Fiduciary Net Position	\$-	\$11	\$11	\$15	\$-	\$13	\$1	\$22

#### Table 6: Condensed Changes in Fiduciary Net Position by Custodial Fund (Dollars in Thousands)

	For The Fiscal Year Ended June 30, 2022					For The Fis Ended June		
	HCB	City POB	Port POB	Airport POB	НСВ	City POB	Port POB	Airport POB
Additions:								
Healthcare and POB Contributions	\$41,322	\$1,442	\$374	\$53	\$42,197	\$1,563	\$261	\$43
Total Additions	\$41,322	\$1,442	\$374	\$53	\$42,197	\$1,563	\$261	\$43
Deductions:								
Healthcare and POB Benefits	\$40,477	\$1,442	\$362	\$60	\$41,366	\$1,561	\$264	\$42
Administrative Expenses	845	2	2	-	836	2	2	-
Total Deductions	\$41,322	\$1,444	\$364	\$60	\$42,202	\$1,563	\$266	\$42
Changes in Fiduciary Net Position	-	(2)	10	(7)	(5)	-	(5)	1
Beginning Fiduciary Net Position	-	13	1	22	5	13	6	21
Ending Fiduciary Net Position	\$-	\$11	\$11	\$15	\$-	\$13	\$1	\$22

The City Postemployment Health Care Benefit (HCB) provides healthcare for eligible members retired from City employment. SDCERS acts as a custodian for the plan and consolidates the collection of retiree and City payments for health benefits administered by the City. SDCERS remits premiums collected from retirees to the HCB healthcare providers and then invoices the City for healthcare benefits payable to the retirees as required under the City retiree healthcare plans. The HCB reports a Statement of Fiduciary Net Position – Custodial Funds and a Statement of Changes in Fiduciary Net Position – Custodial Funds in Other Supplemental Information.

Healthcare contributions consist of member withholdings for insurance premium payments and City payments for healthcare benefits and the payment of healthcare administrative costs. Healthcare contributions totaled \$41.3 million in FY 2022. Healthcare payments, defined as benefit payments, totaled \$40.5 million and healthcare administrative expenses were \$0.8 million in FY 2022.

The City, Port and Airport POB plans are qualified excess benefit arrangements pursuant to Internal Revenue Code (IRC) Section 415(m) and provide for the payment of the portion of retirement benefits that exceeds the IRC Section 415(b) limits. The plan sponsors are invoiced by SDCERS for amounts payable to their former employees, and SDCERS subsequently pays the benefits to the retirees.

City, Port and Airport POB fund contributions consist of plan sponsor payments for excess benefit arrangements and totaled \$1.4 million, \$0.4 million, and \$53 thousand, respectively for FY 2022. Benefit payments for the City, Port and Airport POB funds were \$1.4 million, \$0.4 million, and \$60 thousand, respectively for FY 2022.

#### **Other Information**

#### Proposition B: Amendments to the San Diego City Charter Affecting Retirement Benefits

The San Diego voter-approved ballot initiative "Comprehensive Pension Reform" (Proposition B) closed the City defined benefit plan to all members, except sworn Police Members, initially hired or assuming office on or after July 20, 2012. The defined benefit plan was replaced with a defined contribution (DC) plan for the employees no longer eligible for SDCERS membership. The City administers the DC plan through a third-party.

In early 2021, a trial court for the San Diego Superior Court invalidated Proposition B. On June 22, 2021, the City Council approved an ordinance, which opened the pension plan to employees initially hired on or after July 10, 2021.

During June 2022, the City Council approved an ordinance, which provided current Municipal Employees Association (MEA), American Federation of State, County and Municipal Employees Local 127 (Local 127), and unrepresented employees who were initially hired by the City between July 20, 2012 through July 9, 2021 (Prop B Employees) with a one-time, irrevocable option to either join the SDCERS pension system or remain in the City's deferred compensation plan, Supplemental Pension Savings Plan (SPSP). The ordinance required employees of the Deputy City Attorneys Association (DCAA), California Teamsters Local 911 (L911), and the International Association of Firefighters, Local 145 (L145) Prop B Employees to join the SDCERS pension system on July 9, 2022. Those Prop B Employees that joined the SDCERS pension system had some or all of their SPSP-H account transferred to SDCERS to help fund the employee and employer contributions required by SDCERS.

Accordingly, the June 30, 2021 actuarial valuation (the latest available at this time), as presented in the Actuarial Section of this Annual Comprehensive Financial Report, appropriately excludes any estimated future financial impact from placing the excluded City employees hired between July 20, 2012 and July 9, 2021 into the defined benefit plan.

#### COVID-19

The outbreak of the novel coronavirus respiratory disease (COVID-19) was declared a global pandemic on March 11, 2020 by the World Health Organization. COVID-19 has impacted SDCERS in numerous ways. The COVID-19 pandemic has caused business disruptions for SDCERS, including but not limited to, all Board of Administration meetings and activities conducted remotely, all staff seminars conducted remotely, adjustments to work practices, changes to processes and updates to internal controls. Despite these challenges, SDCERS has been able to safeguard the Trust Fund's safety, integrity, and growth. SDCERS will continue to monitor and address these challenges to ensure its mission to deliver accurate and timely benefits to its participants.

#### **Requests For Information**

This Financial Report is designed to provide a general overview of SDCERS finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: SDCERS, Finance Department, 401 West A Street, Suite 400, San Diego, CA, 92101, or by calling 800-774-4977.

## San Diego City Employees' Retirement System Statement of Fiduciary Net Position

As of June 30, 2022 (with Comparative Totals as of June 30, 2021) (Dollars in Thousands)

	Pension Trust Funds		
	City	Port	Airport
ASSETS			
Cash and Cash Equivalents			
Cash on Deposit with Wells Fargo Bank	\$391	\$223	\$331
Cash and Cash Equivalents on Deposit with Custodial Bank and Fiscal Agents	94,944	30,449	70,943
Total Cash and Cash Equivalents	95,335	30,672	71,274
Receivables			
Plan Sponsor and Member Contributions	3,516	281	117
Member Purchased Service Contracts and Other Receivables	483	38	8
Investment Income Receivable	7,987	437	129
Securities Sold	231,479	13,241	4,381
Total Receivables	243,465	13,997	4,635
Investments, at Fair Value			
Domestic Fixed Income Securities	2,006,070	114,249	39,828
International Fixed Income Securities	542,175	31,202	10,901
Domestic Equity Securities	2,152,525	123,988	45,839
International Equity Securities	1,263,699	71,839	24,303
Global Equity Securities	579,908	33,717	12,307
Real Estate	1,112,549	64,533	24,353
Private Equity and Infrastructure	1,645,967	96,817	37,956
Total Investments	9,302,893	536,345	195,487
Securities Lending Collateral	123,513	7,479	3,480
Total Investments Including Securities Lending Collateral	9,426,406	543,824	198,967
Prepaid Expenses	332	22	12
Capital Assets at Cost, Net of Accumulated Depreciation of \$5,904	3,119	173	40
TOTAL ASSETS	\$9,768,657	\$588,688	\$274,928
LIABILITIES			
Accounts Payable and Other Liabilities	\$1,028	\$91	\$47
Accrued Investment Fees	2,505	152	71
Accrued Wages and Benefits	1,029	67	36
Supplemental Benefits Payable	11,627	316	81
Securities Purchased	456,768	26,046	8,690
Securities Lending Obligations for Cash Collateral	123,529	7,478	3,478
Current Lease Liability	1,024	69	38
Long-Term Lease Liability	87	6	3
TOTAL LIABILITIES	\$597,597	\$34,225	\$12,444
FIDUCIARY NET POSITION RESTRICTED FOR PENSION, HEALTHCARE AND POB BENEFITS	\$9,171,060	\$554,463	\$262,484

The accompanying notes are an integral part of these basic financial statements.

Custodial Funds	2022	2021
Total	Total	Total
\$74	\$1,019	\$654
-	196,336	303,317
74	197,355	303,971
-	3,914	3,411
1	530	361
-	8,553	7,563
-	249,101	380,803
1	262,098	392,138
-	2,160,147	2,018,156
-	584,278	684,800
	2,322,352	2,362,346
-	1,359,841	1,859,478
-	625,932	739,365
-	1,201,435	1,040,735
-	1,780,740	1,493,034
-	10,034,725	10,197,914
-	134,472	344,925
-	10,169,197	10,542,839
-	366	359
-	3,332	2,801
\$75	\$10,632,348	\$11,242,108
\$38	\$1,204	\$1,175
÷00	2,728	2,716
-	1,132	964
-	12,024	12,065
-	491,504	598,656
-	134,485	344,940
-	1,131	JTT,/10
-	96	
\$38	\$644,304	\$960,516
\$37	\$9,988,044	\$10,281,592

The accompanying notes are an integral part of these basic financial statements.

#### San Diego City Employees' Retirement System Statement of Changes in Fiduciary Net Position

#### For the Fiscal Year Ended June 30, 2022 (with Comparative Totals for the Fiscal Year Ended June 30, 2021)

ollars in Thousands)	Pension Trust Funds		
	City	Port	Airport
DDITIONS			
ontributions			
Plan Sponsor	\$416,376	\$22,106	\$9,102
Members Portion Paid by Plan Sponsor	-	1,603	1,193
Members	69,741	1,959	1,798
Members for Purchased Service	5,217	5	-
Earned Interest on Purchased Service Installment Contracts	12	23	
DROP Contributions	5,096	286	159
Healthcare and POB Contributions	-		-
Total Contributions	496,442	25,982	12,252
nvestment Earnings	·		
Net Appreciation (Depreciation) in Fair Value of Investments			
Equity Securities	(638,828)	(38,703)	(17,939)
Fixed Income Securities	(270,614)	(16,386)	(7,501)
Real Estate	240,156	14,534	6,643
Private Equity and Infrastructure	376,665	22,799	10,385
Securities Lending	2		
Total Net Appreciation (Depreciation) in Fair Value of Investments	(292,619)	(17,756)	(8,412)
Dividend Income	54,157	3,278	1,491
Interest Income	33,344	2,018	919
Real Estate Income	10,962	662	275
Private Equity and Infrastructure Income	9,014	546	248
Securities Litigation and Other Income	114,624	6,939	3,127
Securities Lending Income	114,024	0,757	J,1Z/
Gross Earnings	1,742	105	48
Less: Borrower Rebates and Bank Charges	(617)	(37)	(17)
	1,125	68	31
Net Securities Lending Income			
Total Investment Income (Loss)	(69,393)	(4,245)	(2,321)
Investment Expenses	(67,659)	(4,096)	(1,868)
Net Investment Income (Loss)	(137,052)	(8,341)	(4,189)
OTAL ADDITIONS	\$359,390	\$17,641	\$8,063
EDUCTIONS			
enefit Payments			
Monthly Retirement and Disability Allowances	\$507,262	\$29,431	\$6,907
DROP Payments	73,976	3,811	1,164
Supplemental Benefits	6,847	318	83
Corbett Benefits	4,642		
Death Benefits	793	180	8
Healthcare and POB Benefits	-		
Total Benefit Payments	593,520	33,740	8,162
efund of Member Contributions	7,718	394	341
dministrative Expenses	12,403	844	462
ROP Interest Expense	20,393	591	75
TOTAL DEDUCTIONS	\$634,034	\$35,569	\$9,040
NCREASE (DECREASE) IN FIDUCIARY NET POSITION			
	(274,644)	(17,928)	(977)
IDUCIARY NET POSITION RESTRICTED FOR PENSION, HEALTHCARE AND	¢0 / / E 70 /	¢570 201	¢040 141
POB BENEFITS AT JULY 1	\$9,445,704	\$572,391	\$263,461
IDUCIARY NET POSITION RESTRICTED FOR PENSION, HEALTHCARE AND	AD 474 040	AFE 4 4 40	AA ( A A A A
POB BENEFITS AT JUNE 30	\$9,171,060	\$554,463	\$262,484

The accompanying notes are an integral part of these basic financial statements.

Custodial Funds	2022	2021
Total	Total	Total
\$-	\$447,584	\$395,363
÷	2,796	3,084
	73,498	64,412
	5,222	3,591
	35	· 19
	5,541	5,509
43,191	43,191	44,064
43,191	577,867	516,042
-	(695,470)	1,421,253
	(294,501)	158,820
	261,333	47,662
-	409,849	473,536
-	2	5
-	(318,787)	2,101,276
	58,926	40,905
-	36,281	33,327
	11,899	11,366
•	9,808	7,890
-	124,690	554
-	1,895	1,392
-	(671)	(401)
-	1,224	991
-	(75,959)	2,196,309
-	(73,623)	(43,121)
-	(149,582)	2,153,188
\$43,191	\$428,285	\$2,669,230
-	\$543,600	\$515,404
	78,951	79,899
-	7,248	7,314
-	4,642	4,796
- 10 0 11	981 42 241	761
42,341	42,341	43,233
42,341	677,763	651,407
849	8,453 14,558	6,750 13,183
	21,059	21,896
\$43,190	\$721,833	\$693,236
<u>\$43,170</u>	(293,548)	1,975,994
1	(273,340)	1,//J,774
36	10,281,592	8,305,598
\$37	\$9,988,044	

## 1. Summary of Significant Accounting Policies

## **Basis of Accounting**

The accompanying financial statements have been prepared on the accrual basis of accounting and in accordance with accounting principles generally accepted in the United States of America (GAAP). Employee and employer contributions are recognized in the period in which contributions are due pursuant to SDCERS' Group Trust Agreement, and benefits and refunds are recognized when currently due and payable in accordance with plan terms. Investment income is recognized as revenue when earned net of investment management fees and related expenses. The net appreciation/(depreciation) in the fair value of investments is recorded as an increase/(decrease) to investment income based upon investment valuations, which includes both realized and unrealized gains and losses on investments.

SDCERS is considered part of the City's financial reporting entity, and SDCERS' financial statements are included in the City's Annual Comprehensive Financial Report as a fiduciary component unit and reported as a pension trust fund in its fiduciary funds. Separate financial statements for SDCERS are presented for the retirement system group trust and custodial funds, which are excluded from the retirement system's group trust but are included in the basic financial statements.

The Board of Administration (Board) adopted a Declaration of Group Trust, effective July 1, 2007, to fulfill requirements in the City Charter and Municipal Code that the assets of each SDCERS Plan be used to pay benefits and expenses relating only to that Plan. Under the Group Trust, the City of San Diego (City), San Diego Unified Port District (Port) and San Diego County Regional Airport Authority (Airport) plans are legally treated as separate defined benefit (DB) plans. Under a group trust, the assets of one employer's plan are not legally available to pay benefits under any other employer's plan if one or more of the employers become insolvent. Assets of each sponsor's plan are pooled for investment purposes only. The financial statements for each plan sponsor are presented in separate columns in the basic financial statements as required for retirement systems that administer more than one plan.

SDCERS acts as a custodian for the City, Airport and Port Preservation of Benefit (POB) Plans and for the City Postemployment Healthcare Benefit (HCB). POB and HCB activity and assets held on behalf of the City, Port and Airport are reported in custodial funds in SDCERS' basic financial statements. POB plan sponsors are invoiced by SDCERS for amounts payable to their former employees, and SDCERS subsequently pays the benefits to the retirees. For the HCB, SDCERS consolidates the collection of retiree and City payments for health benefits administered by the City. SDCERS invoices the City for healthcare benefits payable to the retirees as required under the City retiree healthcare plans and then remits premiums collected from retirees to the HCB healthcare providers.

The California Public Employees' Pension Reform Act of 2013 (PEPRA) permits public employers to provide replacement benefit plans to employees first hired under an existing plan prior to January 1, 2013.

## Receivables

SDCERS' receivables reflect accrued plan sponsor and member contributions due to SDCERS pursuant to legal requirements and member contributions for executed purchase of service credit contracts where payment is pending, net of an allowance for contract cancellations. See Note 5. *Contributions*.

Securities sold represent a receivable of cash under trade date accounting. Cash is received as of the transaction settlement date, which is typically the trade date plus one to three business days.

#### Investments

The Board has the authority to delegate investment management duties to outside advisors, to seek the advice of outside investment counsel and to provide oversight and monitoring of the investment managers it hires. Additional discretion beyond the City Charter is provided for under the California State Constitution and other relevant authorities whereby the Board may, at its discretion, invest funds in any form or type of investment, financial instrument or financial transaction.

Investments are presented at fair value, and are classified by investment manager classification. SDCERS' investment managers manage all investments, which are held in SDCERS' name and stated at fair value in the accompanying Statement of Fiduciary Net Position. SDCERS' custodial bank, State Street Bank and Trust Company (State Street), provides the fair values of exchange traded assets (fixed income and equity).

Through its agents, SDCERS also holds investments in institutional investment funds, which are measured at fair value using the net asset value (NAV) per share or its equivalent. These institutional investment funds are comprised of exchange traded securities, the fair values of which are provided by the respective investment managers. Real estate assets are stated at appraised values as determined by SDCERS' real estate managers and third-party appraisal firms. Private equity and infrastructure assets are measured at fair value using NAV per share or its equivalent by their respective investment managers giving consideration to the financial condition and operating results of the portfolio companies, and other factors deemed relevant. These fair values are reviewed by the real estate, private equity and infrastructure consultants, the underlying investment managers and SDCERS' investment staff. Where fair value information as of June 30, 2022 was not available at the time of these financial statements, SDCERS has estimated fair value by using the most recent fair value information available from the fund manager/general partner and adding any contributions to and/or deducting any distributions from the investment from the date of the most recent fair value information to June 30, 2022.

## **Capital Assets**

Purchased capital assets are recorded at historical cost. SDCERS capitalizes assets with an estimated useful life in excess of one year and which meet or exceed a capitalization threshold of \$5,000. Assets are depreciated using the straight-line method over the following useful lives:

Office Furniture and Fixtures	7-15 years
Computer Hardware and Software	3-10 years

The cost and accumulated depreciation and amortization of capital assets is as follows (Dollars in Thousands):

	June 30, 2021 <sup>1</sup>	Additions	<b>Deletions &amp; Transfers</b>	June 30, 2022
Capital Assets Not Being Depreciated:				
Construction in Progress	\$-	\$270	\$74	\$196
Total Capital Assets Not Being Depreciated		270	74	196
Capital Assets Being Depreciated and Amortized:				
Office Furniture and Fixtures	348	-		348
Computer Hardware and Software	8,357	74		8,431
Right-To-Use Asset – Building Lease	2,296	-	-	2,296
Total Capital Assets Being Depreciated and Amortized	11,001	74		11,075
Less Accumulated Depreciation and Amortization:				
Office Furniture and Fixtures	(320)	(23)		(343)
Computer Hardware and Software	(5,584)	(910)		(6,494)
Right-To-Use Asset – Building Lease	<u> </u>	(1,102)		(1,102)
Total Accumulated Depreciation and Amortization	(5,904)	(2,035)		(7,939)
Total Capital Assets Being Depreciated and Amortized, Net	5,097	(1,961)		3,136
Capital Assets at Cost, Net of Accumulated Depreciation and Amortization	\$5,097	\$(1,691)	\$74	\$3,332

SDCERS implemented GASB Statement No. 87, *Leases*, as of July 1, 2021, and has one lease covered under the standard. SDCERS entered into a ten-year building lease on August 1, 2013. The payments are due monthly in advance. The monthly payments are fixed with a payment of \$93,409 due on July 1, 2022, which will then increase by 3.0% to \$96,211 on August 1, 2022. Lease payments increased 3.0% annually after year one of the lease term. SDCERS estimated the same interest rate over the term of the lease in the lease liability calculation. No variable and other payments were recognized during the year, which was not previously included in the lease liability. See Note 7. *Subsequent Events* for additional lease information.

The lease liability activity for the period ended June 30, 2022, is as follows:

	June 30, 2021 <sup>1</sup>	Addition	Reduction	June 30, 2022	Due Within One Year
Building Lease	\$2,296	\$-	\$(1,069)	\$1,227	\$1,131

The principal and interest payments on the lease liability as of June 30, 2022, are as follows:

	Fiscal Year Ending June 3	0, (Dollars in Thousands)	
Year	Principal	Interest	Total
2023	\$1,131	\$21	\$1,152
2024	96	-	96
Totals	\$1,227	\$21	\$1,248

<sup>1</sup> With the implementation of GASB Statement No. 87, beginning balances as of June 30, 2021 for the Building Lease Asset and Lease Liability were restated by an increase of \$2,296 and \$2,296, respectively.

## Liabilities

Liabilities reflect financial obligations of SDCERS as of June 30, including the repayment of securities lending cash collateral at a future date. Securities purchased represent a payable of cash that is required under trade date accounting to settle pending purchases on a settlement date basis, which is typically the trade date plus one to three business days.

The Annual Supplemental Benefit payable to City retired members is contingent on the realization of sufficient investment earnings as established under San Diego Municipal Code Sections 24.1501 through 24.1503.5 and is measured as of June 30th of each fiscal year. Port and Airport retired members are also eligible to receive the Annual Supplemental Benefit subject to the same contingency on the realization of sufficient investment earnings as established under the relevant sections of the plan sponsor plan documents. In years in which sufficient investment earnings are not realized, the Annual Supplemental Benefit and the Corbett settlement benefit are not paid. If the payment criteria are not met, the Annual Supplemental Benefit does not accrue to future years, while the Corbett settlement benefit is paid. Unpaid balances as of the end of the fiscal year are reported as Supplemental Benefits Payable in the Statement of Fiduciary Net Position.

#### **Expenses**

SDCERS' administrative expenses, which include actuarial services and other operational costs, are financed by contributions from plan sponsors. Investment expenses, which include fees for investment management, custodial bank services and other investment operational costs, are financed by investment earnings and contributions from plan sponsors. Both types of expenses are reflected as reductions in fiduciary net position.

#### **Income Taxes**

Under Internal Revenue Code Section 401(a) and California Revenue and Taxation Code Section 23701, SDCERS' Group Trust and the three separate defined benefit plans participating in the Group Trust are exempt from federal and state income taxes. Accordingly, no provision for income taxes is made in the financial statements.

#### **Use of Estimates**

The preparation of SDCERS' financial statements in conformity with GAAP requires SDCERS' management to make estimates and assumptions that affect the reported amounts of fiduciary net position restricted for pension benefits, healthcare and POB as of the date of the financial statements. These estimates also affect the actuarial information included in the footnotes and the Required Supplementary Information as of the valuation date, the changes in fiduciary net position during the reporting period and, when applicable, disclosures of contingent assets and liabilities at the date of the financial statements. Actual results could differ from those estimates.

## Effect of New Governmental Accounting Standards Board (GASB) Pronouncements

#### GASB Statement No. 87

In June 2017, GASB issued Statement No. 87, *Leases*, to improve accounting and financial reporting of leases by governments. The statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right-to-use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. SDCERS has implemented this standard for the fiscal year ended June 30, 2022 and all references have been updated accordingly. As described in Note 1. *Summary of Significant Accounting Policies*, upon implementation of the standard, SDCERS recognized and restated the building lease asset and associated lease liability related to the existing building lease agreement as of July 1, 2021. The impact of the restatements to fiduciary net position is zero (building lease asset \$2,296).

## **Future GASB Pronouncements**

#### GASB Statement No. 96

GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*, was issued in May 2020. This statement provides guidance on accounting and financial reporting for subscription-based information technology arrangements (SBITAs). The guidance requires the recognition of a right-to-use subscription asset and a corresponding subscription liability for contracts that convey control of the right-to-use another party's information technology software alone or in conjunction with tangible capital assets for a specified time period in an exchange or exchange-like transaction. The requirements of this statement are similar to those of GASB Statement No. 87, *Leases*. The requirements of this statement are effective with fiscal years beginning after June 15, 2022. SDCERS' management is currently evaluating the impacts of this statement.

#### GASB Statement No. 100

GASB Statement No. 100, Accounting Changes and Error Corrections – An Amendment of GASB Statement No. 62, was issued in June 2022. This statement prescribes the accounting and financial reporting for (1) each type of accounting change and (2) error corrections. This Statement requires that (a) changes in accounting principles and error corrections be reported retroactively by restating prior periods, (b) changes to or within the financial reporting entity be reported by adjusting beginning balances of the current period, and (c) changes in accounting estimates be reported prospectively by recognizing the change in the current period. The requirements of this statement are effective with fiscal years beginning after June 15, 2023. SDCERS' management is currently evaluating the impacts of this statement.

#### GASB Statement No. 101

GASB Statement No. 101, *Compensated Absences*, was issued in June 2022. This Statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The requirements of this statement are effective with fiscal years beginning after December 15, 2023. SDCERS' management is currently evaluating the impacts of this statement.

## **Comparative Totals**

The basic financial statements include certain prior year summarized comparative information in total but not at the level of detail required for a presentation in conformity with U.S. GAAP. Accordingly, such information should be read in conjunction with SDCERS' financial statements as of and for the fiscal year ended June 30, 2021, from which the summarized information was derived.

## 2. Plan Descriptions

#### General

SDCERS is governed by a 13-member Board responsible for the administration of retirement benefits for City, Port and Airport members, and for overseeing the investment portfolio of the retirement system's Group Trust. The Board is comprised of seven appointed members, four active members, one retired member, and one ex-officio member. As of June 30, 2022, the Board has one vacancy.

SDCERS administers three separate single employer defined benefit pension plans for the City, Port and Airport, and SDCERS provides service retirement, disability retirement, death and survivor benefits to its participants. In addition, the retirement system provides a cost of living adjustment (COLA) benefit to all participants, subject to changes in the consumer price index, with maximum increases of two-percent per year and a cost of living (COL) annuity to most participants based upon accumulated member COL annuity contributions. Employees of the Port became members of SDCERS in 1963. Pursuant to an amendment to the San Diego City Charter in 2002, the Port contracts directly with SDCERS

to administer its defined benefit plan. On January 1, 2003, the State of California established the Airport as a separate agency. In 2003, the Airport entered into an agreement with SDCERS to have SDCERS administer its defined benefit plan.

From January 1, 2003 through June 30, 2007, SDCERS administered a qualified multiple-employer defined benefit plan for the City, Port and Airport. However, as of July 1, 2007, the City, Port and Airport plans were separated into independent, qualified, single employer governmental defined benefit plans and trusts. The assets of the three separate plans and trusts were pooled in the SDCERS Group Trust, which was established as of July 1, 2007. SDCERS invests and administers the Group Trust as a common investment fund and accounts separately for the proportional interest of each plan and trust that participates in the Group Trust.

The City, Port, and Airport approved their respective Participation and Administration Agreements, and in September 2007, the San Diego City Council adopted a necessary enabling resolution approving each Agreement. To confirm the separation of the City, Port and Airport plans, SDCERS filed requests with the IRS for separate determination letters for the Group Trust, City, Port and Airport plans. The Internal Revenue Service issued a favorable determination letter for the Group Trust in September 2009 and updated determination letters for the City in June 2014, for the Port plan and trust in November 2016, and the Airport in September 2014. Effective January 1, 2018, the IRS has phased out its determination letter program for the five-year remedial filing cycle for individually-designed plans.

SDCERS acts as a common, independent investment and administrative agent for the City, Port and Airport, whose plans cover all eligible employees. In a defined benefit plan, pension benefits are actuarially determined by a member's age at retirement, number of years of service credit and final compensation, typically based on the highest salary earned over a one-year or three-year period. Airport members and Port Safety members who are participants under PEPRA are subject to all PEPRA provisions including a cap on pensionable salary. The Port's Miscellaneous plan members are not subject to the PEPRA benefit formula nor the cap on pensionable salary based on the SDCERS actuary certifying that the Miscellaneous plan has a lower normal cost. All other PEPRA provisions apply.

The Port and Airport plans provide for five-year vesting for employees to be eligible to receive pension benefits. Beginning January 1, 2009, Port non-safety employees hired on or after January 1, 2009, do not begin to earn a benefit until their sixth year of employment. The City plan requires ten years of service for its employees to vest for a pension benefit.

## Contributions

SDCERS uses actuarial developed methods and assumptions to determine what level of contributions are required to achieve and maintain an appropriate funded status for each plan. The actuarial process uses a funding method that attempts to create a pattern of contributions that is both stable and predictable. The actual employer and member contributions rates in effect each year are based upon actuarial valuations performed by an independent actuary and adopted by the Board annually.

The actuarial valuations for each of the plan sponsors are completed as of June 30th each year. Once accepted by the Board, the approved contribution rates for each plan sponsor apply to the fiscal year beginning 12 months after the valuation date. For FY 2022, the actuarially determined contribution rates for plan sponsors and members were developed in the June 30, 2020 actuarial valuations. SDCERS' Board approved the valuations for the City, Port and Airport on March 12, 2021.

The funding objective of SDCERS is to fully fund the plans' actuarially accrued liabilities with contributions which, over time will remain as a level percent of payroll for the Port, Airport, and Police portion of the City plan and level dollar amounts for the City's non-Police portion of the plan. Under this approach the contribution rate is based on the normal cost rate and an amortization of any unfunded actuarial liability (UAL).

## San Diego City Employees' Retirement System Notes to the Basic Financial Statements (continued) June 30, 2022

#### Membership

Except as otherwise noted, all City, Port and Airport employees receiving employment benefits participate in SDCERS. City salaried, classified, unclassified, and working at least half-time employees hired on or after August 1, 1993, but before July 20, 2012, became members of SDCERS upon employment, except for elected officials who had the option to join. In June 2012, the San Diego electorate passed Proposition B, which amended the City Charter to close entrance to the SDCERS defined benefit plan for all City employees, other than sworn police officers, who are initially hired on or after July 20, 2012. In early 2021, a trial court for the San Diego Superior Court invalidated Proposition B. On June 22, 2021, the City Council approved an ordinance, which opened the pension plan to employees initially hired on or after July 10, 2021.

During June 2022, the City Council approved an ordinance, which provided current employees who were initially hired by the City between July 20, 2012 through July 9, 2021 (Prop B Employees) with a one-time, irrevocable option to either join the SDCERS pension system or remain in the City's deferred compensation plan, Supplemental Pension Savings Plan (SPSP). The ordinance required employees of the Deputy City Attorneys Association (DCAA), California Teamsters Local 911 (L911), and the International Association of Firefighters, Local 145 (L145) Prop B Employees to join the SDCERS pension system on July 9, 2022. See Note 7. *Subsequent Events* for additional information on the impact of the invalidation of Proposition B.

The Airport and the Port Safety members initially hired on or after January 1, 2013 are subject to PEPRA. In general, PEPRA reduces the benefit formula, raises the retirement age, applies a three-year final compensation period and imposes a cap on pensionable salary. PEPRA prohibits retroactive benefit enhancements, excludes certain types of compensation from pensionable pay and requires that the member pay 50% of the normal cost. For all members employed by the Airport and Port, PEPRA eliminated the purchase of nonqualified service credit or "air time" after January 1, 2013.

SDCERS participants consist of retirees (retired members and beneficiaries receiving benefits, and Deferred Retirement Option Plan (DROP) participants) and members (active members and inactive members who are not yet receiving a benefit).

The following membership table provides information on the number of members by category for each plan sponsor. SDCERS' total number of participants increased by 809 members in FY 2022, reflecting a net increase of 936 active, inactive and retirees offset by a decrease of 127 DROP participants. The primary reason for the membership increase is due to the reopening of the pension system to the City general members.

	City General Members	City Safety Members	Total City Members	Port General Members	Port Safety Members	Total Port Members	Airport All Members	Total Members
Active	3,423	2,132	5,555	239	112	351	353	6,259
Inactive	2,150	786	2,936	224	51	275	182	3,393
Retirees	6,323	3,822	10,145	471	154	625	162	10,932
DROP Participants	570	314	884	27	13	40	25	949
Totals	12,466	7,054	19,520	961	330	1,291	722	21,533

As of June 30, 2022

## **City Postemployment Healthcare Benefit**

SDCERS processes health insurance premium payments and healthcare reimbursement requests pertaining to the City's HCB for eligible retirees. Postemployment healthcare benefits for members retiring from City employment are based on their health eligibility status. The HCB is reported as a custodial fund within the Statement of Fiduciary Net Position and in the Statement of Changes in Fiduciary Net Position.

## Preservation of Benefit (POB) Plan Activity

In 2008, the IRS issued three Private Letter Rulings approving the City, Port and Airport POB Plans and confirming that each plan is a qualified governmental excess benefit arrangement under IRC Section 415(m), established to pay promised benefits to retirees and beneficiaries of the DB Plans that exceed the IRC Section 415(b) limits.

The POB Plans are unfunded within the meaning of the federal tax laws, requiring the plan sponsor to fund the Plans on a pay-as-you-go basis. The plan sponsor retains title to any assets, including cash that they designate to pay POB Plan benefits. Benefits payable from and the costs of administering the POB Plans, as determined by SDCERS and its actuary, are paid by the respective plan sponsor.

POB Plan activity is presented within the Statement of Fiduciary Net Position, the Statement of Changes in Fiduciary Net Position, and is also included in the City's, Port's and Airport's Annual Comprehensive Financial Reports (ACFR).

## 3. Deposits and Investments

## **Cash and Cash Equivalents**

At June 30, 2022, SDCERS' cash balance was \$1.0 million. Cash and cash equivalents on deposit with custodial bank and fiscal agents was \$196.3 million, which includes cash collateral for SDCERS' cash overlay program of \$23.8 million and residual cash held in each manager's portfolio of \$172.5 million, which is invested overnight by SDCERS' custodial bank. SDCERS does not have a target allocation to cash; any cash or cash equivalent balances on deposit are reserved for paying benefits and SDCERS' operational expenses.

## San Diego City Employees' Retirement System Notes to the Basic Financial Statements (continued) June 30, 2022

#### Investments

The Board has exclusive authority over the administration and investment of SDCERS' Group Trust assets pursuant to Section 144 of the Charter of the City and the California State Constitution Article XVI, Section 17.

The Board is authorized to invest in bonds, notes or other obligations, derivative securities, common stock, preferred stock, real estate investments, private equity, infrastructure and pooled vehicles. The risks and correlations of each asset class and investment manager are considered relative to an entire portfolio. Investment policies permit the Board to invest in financial futures contracts provided the contracts do not hedge SDCERS' Group Trust portfolio. Financial futures contracts are recorded at fair value each day and must be settled at expiration date. Changes in the fair value of the contracts result in the recognition of a gain or loss.

Net investment income includes the net appreciation (depreciation) in the fair value of investments, interest income, dividend income and other income not included in the appreciation (depreciation) in the fair value of investments, less total investment expenses, including investment management and custodial fees and all other significant investment-related costs. SDCERS' net realized gains totaled \$621.4 million for the fiscal year ended June 30, 2022. Realized gains and losses are independent of the calculation of net appreciation (depreciation) in the fair value of investments. Unrealized gains and losses on investments sold in the current year that had been held for more than one year were included in the net appreciation (depreciation) in the fair value of investments reported in the prior year and current year. Pursuant to the City, Port and Airport plan documents, realized gains and losses are reported in the net appreciation (depreciation) in fair value of investments on the financial statements.

SDCERS' policy in regard to the allocation of invested assets is established and may be amended by SDCERS' Board. The asset allocation policy is reviewed and approved on an annual basis. Through its investment objectives and policies, the Board emphasizes generating a rate of return above inflation and the preservation of capital. Investments are made only after the risk/reward trade-offs are evaluated. SDCERS' assets are managed on a total return basis, which takes into consideration both investment income and capital appreciation. While SDCERS recognizes the importance of the preservation of capital, it also adheres to the principle that varying degrees of investment risk are generally rewarded with compensating returns.

The following was SDCERS' adopted asset allocation policy as of June 30, 2022:

ASSET CLASS	TARGET ALLOCATION
Domestic Equity	19.0%
International Equity	12.0
Global Equity	8.0
Domestic Fixed Income	22.0
Return-Seeking Fixed Income	5.0
Real Estate	11.0
Private Equity and Infrastructure	13.0
Opportunity Fund	10.0
Total	100.0%

For the fiscal year ended June 30, 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense was (1.44)%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### **Fair Value Measurements**

SDCERS categorizes fair value measurements within the fair value hierarchy established by GAAP set forth in GASB Statement No. 72, *Fair Value Measurement and Application*. The hierarchy is based on the valuation inputs used to measure the fair value of the asset and give the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements).

- Level 1 Unadjusted quoted prices for identical instruments in active markets.
- Level 2 Quoted prices for similar instruments in active markets; quoted prices for identical or similar instruments in markets that are not active; and model-derived valuations in which all significant inputs are observable.
- Level 3 Valuations derived from valuation techniques in which significant inputs are unobservable.

Investments that are measured at fair value using the net asset value (NAV) per share (or its equivalent), such as commingled fund investments, are not classified in the fair value hierarchy. Rather, these investments are included in the Investments Measured at Net Asset Value (NAV) section of the table that appears on pages 42 and 43.

Where inputs used to measure fair value fall into different fair value levels, fair value measurements are categorized based on the lowest level input that is significant to the valuation. SDCERS' assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability. The table on pages 42 and 43 shows the fair value leveling of the investments for the retirement system.

Short-term securities generally include investments in money market-type securities reported at cost plus accrued interest.

Equity securities classified in Level 1 are valued using prices quoted in active markets for those securities.

Debt and fixed income derivative securities classified in Level 2 are valued using either a bid evaluation or a matrix pricing technique. Bid evaluations may include market quotations, yields, maturities, call features and ratings. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Index linked fixed income securities are valued by multiplying the external market price by the applicable day's Index Ratio. Level 2 fixed income securities have non-proprietary information that was readily available to market participants, from multiple independent sources, which are known to be actively involved in the market. Equity and equity derivative securities classified in Level 2 are securities whose values are derived daily from associated traded securities.

Real estate assets classified in Level 3 are real estate investments generally valued using an income approach or appraisal approach by SDCERS' real estate managers and third-party appraisal firms. SDCERS' policy is to obtain an external appraisal a minimum of every three years for properties or portfolios for which the pension system has some degree of control or discretion. Appraisals are performed by an independent appraiser with preference for Member Appraisal Institute (MAI) designated appraisers. The appraisals are performed using generally accepted valuation approaches applicable to the property type.

#### Investments and Derivative Instruments Measured at Fair Value

As of June 30, 2022 (Dollars in Thousands)

ollars in Thousands)			asures Using	
	Fair Value	Quoted Prices in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservable Inputs Level 3
Investments by Fair Value Level				
Short-Term Securities	\$11,753	\$ -	\$11,753	\$ -
Fixed Income Securities				
Asset-Backed Securities	46,049		46,049	
Commercial Mortgage-Backed Securities	52,565		52,565	
Collateralized Mortgage Obligations	43,485		43,485	
Corporate Bonds	494,976		494,976	
Government & Agency Obligations	476,534		476,534	
Mortgage-Backed Securities	366,401		366,401	
Total Fixed Income Securities	1,480,010		1,480,010	-
Equity Securities			, ,	
Consumer Discretionary	225,303	225,303		
Consumer Staples	132,555	132,555		
Energy	84,162	84,162		
Financials	212,765	212,765		-
Healthcare	299,644	299,644		
Industrials	164,366	164,366		-
Information Technology	458,216	458,216		
Materials	57,192	57,192		
Real Estate Investment Trust	50,197	50,197		
Telecommunication Services	43,873	43,873		
Utilities	40,440	40,440		
Total Equity Securities	1,768,713	1,768,713		
Real Estate	4,196	2,360		1,836
Total Investments by Fair Value Level	\$3,264,672	\$1,771,073	\$1,491,763	\$1,836
Investments Measured at the Net Asset Value (NAV)	\$5,20 <del>7</del> ,072	ψι,//Ι	ψη,ηη,ου	ψ1,000
Equity Investments				
Commingled Domestic Equity Funds	\$1,063,877			
Commingled International Equity Funds	1,177,801			
Commingled Global Equity Funds	295,165			
Total Equity Investments Measured at the NAV	2,536,843	_		
Fixed Income Investments	2,330,043	_		
Commingled Domestic Fixed Income Funds	662,833			
5				
Commingled International Fixed Income Funds	584,143	-		
Total Fixed Income Investments Measured at the NAV	1,246,976	_		
Real Estate Investments	000.005			
Real Estate Limited Partnerships	283,295			
Commingled Real Estate Funds	916,304	_		
Total Real Estate Investments Measured at the NAV	1,199,599	_		
Private Equity & Infrastructure Investments				
Commingled Private Equity & Infrastructure Funds	1,780,740	_		
Invested Securities Lending Collateral				
Commingled Equity Securities	18,571			
Commingled Fixed Income Securities	115,901			
	115,701	_		
Total Invested Securities Lending Collateral Measured at the NAV Total Investments Measured at the NAV	134,472	_		

Fair Value Measures Using

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## San Diego City Employees' Retirement System

Notes to the Basic Financial Statements (continued) June 30, 2022

#### Investments and Derivative Instruments Measured at Fair Value (continued)

As of June 30, 2022 (Dollars in Thousands)		Fair Value Measures Using						
	Fair Value	Quoted Prices in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservable Inputs Level 3				
Investment Derivative Instruments								
Fixed Income Securities								
Credit Default Swaps	\$(633)	\$ -	\$(633)	\$ -				
Foreign Currency Forwards	1,499		1,499					
Interest Rate Swaps	5,549		5,549					
Options - Fixed Income	(852)	-	(852)	-				
Total Fixed Income Derivative Securities	5,563	-	5,563	-				
Equity Securities								
Warrants	320	-	320	-				
Total Investment Derivative Instruments	5,883	-	5,883	-				
Total Investments Measured at Fair Value <sup>1</sup>	\$10,169,185							

<sup>1</sup> Total investments measured at fair value differs from the total investments including securities lending collateral on the Statement of Fiduciary Net Position because of investment receivables and payables unrealized gains and losses. Total investments measured at fair value excludes \$12 thousand of unrealized gains as of June 30, 2022.

## Investments Measured at the NAV

As of June 30, 2022

(Dollars in Thousands)

(Donars in Thousands)	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
Equity Investments				
Commingled Domestic Equity Funds	\$1,063,877	\$ -	Daily	0-5 Days
Commingled International Equity Funds	1,177,801		Daily, Monthly	0-30 Days
Commingled Global Equity Funds	295,165		Daily	None
Total Equity Investments Measured at the NAV	2,536,843			
Fixed Income Investments				
Commingled Domestic Fixed Income Funds	662,833		Daily	None
Commingled International Fixed Income Funds	584,143	40,721	Daily	0-5 Days
Total Fixed Income Investments Measured at the NAV	1,246,976	40,721		
Real Estate Investments				
Real Estate Limited Partnerships	283,295	203,534	Not Eligible	N/A
Commingled Real Estate Funds	916,304	9,935	Monthly	None
Total Real Estate Investments Measured at the NAV	1,199,599	213,469		
Private Equity & Infrastructure Investments				
Commingled Private Equity & Infrastructure Funds	1,780,740	801,299	Not Eligible	N/A
Invested Securities Lending Collateral				
Commingled Equity Securities	18,571		Daily	3 Days
Commingled Fixed Income Securities	115,901	-	Daily	3 Days
Total Invested Securities Lending Collateral	134,472	-		
Total Investments Measured at the NAV	\$6,898,630	\$1,055,489		

## San Diego City Employees' Retirement System Notes to the Basic Financial Statements (continued) June 30, 2022

The valuation method for investments measured at the NAV per share (or its equivalent) is presented on the preceding table on pages 42 and 43 and in the following paragraphs:

#### **Equity Investments**

Commingled Domestic Equity Funds consist of an all cap passive index fund, a large cap passive index fund, and two funds that invest in managed futures. The Commingled International Equity Funds consist of a broad international passive equity index fund with exposure to both developed and emerging markets, a fund that invests in international large cap growth equities, two funds that invest in emerging market equities, a fund that invests in non-U.S. small and mid cap equities and one fund that invests in international small cap equities. The Commingled Global Equity Funds consist of two funds that invest in both international and U.S. equities and an investment with an international equity fund and separately held domestic equity securities. The fair values of the investments in these types have been determined using the NAV per share (or its equivalent).

#### **Fixed Income Investments**

The Commingled Domestic Fixed Income Funds consist of four funds that invest in domestic fixed income securities and one broad based domestic fixed income passive index fund. The Commingled International Fixed Income Funds consist of three emerging market debt funds and three funds that invest in global fixed income strategies. The fair values of the investments in these types have been determined using the NAV per share (or its equivalent).

#### **Real Estate Investments**

The Commingled Real Estate Funds consist of 12 open-ended commingled funds and 24 real estate limited partnerships that are invested in apartments, retail, industrial and office assets throughout the United States, Europe and Asia. Although the open-ended commingled funds are private investments, they can be redeemed on a monthly basis, subject to available liquidity, and the fair value of these investments has been determined using the NAV per share (or its equivalent). Investments in the limited partnerships can never be redeemed with the funds. Instead, the nature of these investment funds is that distributions from each investment will be received as the underlying investments are liquidated. Because it is not probable that any individual investment will be sold, the fair value of SDCERS' ownership interest in partner's capital has been determined using the NAV per share (or its equivalent).

#### **Private Equity and Infrastructure Investments**

The Commingled Private Equity and Infrastructure Funds consist of two limited partnerships that are managed by two discretionary advisors. Generally, the limited partnerships invest in venture capital, growth equity, buyouts, special situations, mezzanine, and distressed debt. These investments are considered illiquid and cannot be redeemed during the lives of the partnerships. Instead, the nature of these investments is that distributions from each investment will be received as the underlying investments are liquidated. Because it is not probable that any individual investment will be sold, the fair value of SDCERS' ownership interest in partner's capital has been determined using the NAV per share (or its equivalent).

#### **Securities Lending**

SDCERS has entered into an agreement with State Street, its custodial bank, to lend domestic and international equity and fixed income securities to broker-dealers and banks in exchange for pledged collateral that will be returned for the same securities plus a fee in the future. All securities loans can be terminated on demand by either the lender or the borrower.

State Street manages SDCERS' securities lending program and receives cash and/or securities as collateral. Borrowers are required to deliver collateral for each loan equal to 102% for domestic loans and 105% for international loans. State Street does not have the ability to pledge or sell collateral securities delivered absent a borrower default. During FY 2022, SDCERS had no credit risk exposure to borrowers because the amounts provided to State Street on behalf of SDCERS, in the form of collateral plus accrued interest, exceeded the amounts broker-dealers and banks owed to State Street on behalf of SDCERS for securities borrowed. In addition, State Street has indemnified SDCERS by agreeing to purchase replacement securities or return cash collateral if a borrower fails to return or pay distributions on a loaned security. SDCERS incurred no losses during the fiscal year resulting from any reported default of the borrowers or State Street. Non-cash collateral (securities and letters of credit) are not reported in SDCERS' financial statements.

When lending its securities on a fully collateralized basis, SDCERS may encounter various risks related to securities lending agreements. These risks include operational risk, borrower or counterparty default risk and collateral reinvestment risk. State Street is required to maintain its securities lending program in compliance with applicable laws of the United States and all countries in which lending activities take place, as well as all rules, regulations and exemptions from time to time promulgated and issued under the authority of those laws.

As of June 30, 2022, securities on loan collateralized by cash had a fair value of \$131.8 million, and SDCERS received cash collateral of \$134.5 million, which was reported as securities lending obligations in the accompanying Statement of Fiduciary Net Position. The collateral value exceeds the fair value of the securities on loan because borrowers are required to deliver collateral for each loan up to 102% for domestic loans and 105% for international loans. As of June 30, 2022, securities on loan collateralized by securities, irrevocable letters of credit or tri-party collateral had a fair value of \$152.2 million, and a collateral value of \$162.0 million, which was not reported as assets or liabilities in the accompanying Statement of Fiduciary Net Position. The total collateral pledged to SDCERS at June 30, 2022, for its securities lending activities was \$296.5 million.

SDCERS and the borrowers maintain the right to terminate securities lending transactions upon notice. The cash collateral received for lent securities is invested by State Street, together with the cash collateral of other qualified tax-exempt plan lenders, in a collective investment fund, or collateral pool. State Street maintains two collateral pools: a liquidity pool and a duration pool. As of June 30, 2022, these collateral pools are not rated by the nationally-recognized statistical rating organizations (NRSROs).

As of June 30, 2022, SDCERS had \$134.5 million invested in the Compass Fund, which was formerly known as the Quality D liquidity collateral pool. The Compass Fund had a weighted average maturity of 3.9 days and an average weighted final maturity of 76.6 days. Duration is the weighted time average until cash flows are received in the collateral pool, and is measured in days. Alternatively, the weighted average final maturity measures when all final maturities in the portfolio will occur. The duration of the investments made with cash collateral does not generally match the duration of the loans. This is because the loans are terminable at any time by SDCERS or the borrower.

## **Fixed Income Instruments**

SDCERS' investment portfolio includes fixed income strategies to diversify the investment portfolio. The percentage allocated to these strategies is based on information derived from an Asset/Liability Study performed every three years. The returns of fixed income strategies vary less than equity returns. SDCERS' target asset allocation policy is reviewed each year. SDCERS' long-term target allocation to fixed income strategies as of June 30, 2022, was 27.0%, which includes domestic fixed income and return-seeking fixed income. The fixed income allocation is externally-managed and is comprised as follows: 22.0% to core domestic fixed income, which is benchmarked against the Barclays Capital Intermediate Aggregate Bond Index; and 5% to emerging market debt, which is benchmarked 40% to JP Morgan Emerging Market Bond Index Global Diversified and 60% to JP Morgan Government Bond Index-Emerging Market Global Diversified. SDCERS' overall portfolio diversification limits the fixed income invested in the debt security of any one issuer to 10% of the portfolio at the time of the initial commitment, except for U.S. Government obligations (or agencies and instruments of the U.S. Government) to minimize overall market and credit risk.

## **Fixed Income Credit Risk**

Credit risk is the risk that an issuer or other underlying borrower to a debt instrument will not fulfill its obligations. NRSROs assign ratings to measure credit risk. These rating agencies assess a firm's or government's willingness and ability to repay its debt obligations based on many factors.

SDCERS employs two core bond managers that invest primarily in U.S. fixed income and derivative securities, fixed income mutual funds and some non-U.S. fixed income securities. SDCERS also invests in three emerging market debt commingled funds, one passive core fixed income index fund, and three opportunistic global credit funds. The investment management agreements between SDCERS and its two core bond managers contain specific investment guidelines that identify permitted fixed income investments. Two of SDCERS' domestic core fixed income managers have limited tactical discretion to invest in non-U.S. fixed income securities.

The permitted securities and derivatives for the two domestic core fixed income managers include U.S. Government and agency obligations, collateralized mortgage obligations, U.S. corporate securities, commercial mortgage-backed securities, asset-backed securities, futures, forwards, options, interest rate swaps and credit default swaps. Investment guidelines include minimum average portfolio quality of A1/A+ rating (fair value weighted) for both of SDCERS' domestic fixed income managers; and a minimum credit quality at time of purchase of BBB- for the two domestic fixed income managers.

The following table identifies the credit quality of SDCERS' fixed income strategies based on portfolio holdings as of June 30, 2022.

#### Credit Quality of SDCERS' Fixed Income Strategies (Domestic & International) As of June 30, 2022

As of June 30, 2022 (Dollars in Thousands)

S&P Quality Rating⁴	Total Fair Value	Asset-Backed Securities	Commercial Mortgage-Backed Securities	Collateralized Mortgage Obligations	Corporate Bonds <sup>1</sup>	Government & Agency Obligations <sup>2</sup>	Mortgage- Backed Securities	Short-Term/ Other
U.S. Treasuries	\$306,679	\$-	\$-	\$-	\$-	\$306,679	\$-	\$-
GNMA Securities	39,287	-	-	16,793		-	22,494	-
AAA	48,082	16,891	14,229	16,962		-	-	-
AA+	182,866	2,417	-	4,083		53,401	122,965	-
AA	1,314	231		115	968	-	-	-
AA-	7,236	1,351		50	4,695	1,140	-	-
A+	11,380	1,446		107	9,827	-	-	-
A	8,327			3,477	3,730	1,120	-	-
A-	78,461	3,582			74,879	-	-	-
BBB+	103,495	2,434	-	576	97,840	2,645	-	-
BBB	86,091	-	-	-	86,091	-	-	-
BBB-	74,831	4,317	487	149	69,878	-	-	-
BB+	12,477	-	-	-	11,171	1,306	-	-
BB	1,026	1,026				-	-	-
BB-	819	819			-		-	
B+	13		-	13	-		-	-
В	3,894	3,227			667	-	-	-
CC	307	307	-	-	-		-	-
NR <sup>5</sup>	1,777,840	8,001	37,849	1,160	135,230	110,243	220,942	1,264,415 <sup>3</sup>
Totals	\$2,744,425	\$46,049	\$52,565	\$43,485	\$494,976	\$476,534	\$366,401	\$1,264,415

<sup>1</sup> Corporate Bonds include convertible bonds from SDCERS' convertible bond manager.

<sup>2</sup> Includes international and municipal holdings.

<sup>3</sup> Includes fixed income mutual fund investments of \$1,246,976. These institutional quality fund investments are not directly rated by major credit rating agencies.

<sup>4</sup> Credit ratings with qualifiers and ratings outlooks have been combined to show the credit rating as of June 30, 2022.

<sup>5</sup> NR represents those securities that are not rated by one of the NRSROs.

Obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government are not considered to have credit risk.

## **Fixed Income Custodial Credit Risk**

Custodial credit risk is the risk that if a financial institution or counterparty fails, SDCERS would not be able to recover the value of its deposits, investments or securities. As of June 30, 2022, 100% of SDCERS' investments were held in SDCERS' name, and SDCERS is not exposed to custodial credit risk related to these investments. SDCERS' uninvested cash balances held in a demand deposit account (DDA) are subject to custodial credit risk. Such a balance or deposit with the bank establishes a debtor-creditor relationship and is not subject to the protection afforded SDCERS' other investments. Cash balances held in Short-Term Investment Funds (STIF) at State Street are held in SDCERS' name and are not subject to custodial credit risk. As of June 30, 2022, SDCERS held \$170.3 million in STIF and a DDA cash balance of \$26.0 million on deposit with the custodial bank. SDCERS does not have a specific policy relating to custodial credit risk because the majority of SDCERS' assets are held in SDCERS' name and are not available to satisfy the obligations of State Street to its creditors.

SDCERS' custodial bank acts as its securities lending agent. SDCERS is exposed to custodial risk for the securities lending collateral such that certain collateral is received in the form of letters of credit, tri-party collateral or securities collateral. The fair value of non-cash collateral totaled \$162.0 million as of June 30, 2022. The non-cash collateral is not held in SDCERS' name and cannot be sold without a borrower default. The cash collateral held by SDCERS' custodian in conjunction with the securities lending program, which totaled \$134.5 million as of June 30, 2022, is also at risk as it is invested in pooled vehicles managed by the custodian. The investment characteristics of the collateral pools are disclosed in the Securities Lending section in this Note.

## **Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the relative size of an investment in a single issuer. As of June 30, 2022, SDCERS had no single issuer that exceeded 5% of total investments or that exceeded 5% of fiduciary net position (excluding investments issued or explicitly guaranteed by the U.S. Government and investments in mutual funds, external investment pools and other pooled investments). SDCERS' investment manager guidelines state that not more than 5% of the investment portfolio shall be invested in the security of any one issue at the time of initial commitment, except for U.S. Government and Agency obligations. While SDCERS does not have a general investment policy on the concentration of credit risk by issuer, each manager's specific investment guidelines place limitations on the maximum holdings in any one issuer.

## Fixed Income Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Fixed income portfolios use duration to measure how a change in interest rates will affect the value of the portfolio. SDCERS does not have a general investment policy that addresses interest rate risk. Rather, each investment manager's specific investment guidelines place limits on each portfolio to manage interest rate risk.

The following table identifies the effective durations of SDCERS' domestic and international fixed income strategies based on portfolio holdings:

## SDCERS' Fixed Income Portfolios (Domestic & International) Portfolio Duration Analysis

#### As of June 30, 2022

(Dollars in Thousands)

Type of Security	Effective Duration (in years)	Fair Value <sup>1</sup>
Asset-Backed Securities		
Asset-Backed Securities	1.07	\$46,049
Commercial Mortgage-Backed Securities		
Commercial Mortgage-Backed Securities	2.73	52,565
Collateralized Mortgage Obligations		
Collateralized Mortgage Obligations	0.76	43,485
Corporate Bonds		
Corporate Bonds	2.52	494,976
Government & Agency Obligations		
Foreign	1.47	12,735
Treasury Securities	3.19	463,799
Mortgage-Backed Securities		
Mortgage-Backed Securities	6.74	366,401
Short-Term/Other <sup>2</sup>		
Cash Equivalents		
Total	3.07	\$1,480,010

<sup>1</sup> Fair Value does not include convertible bonds, mutual funds and derivative instruments of \$1,264,415. These securities do not exhibit interest rate risk and/or duration cannot be calculated.

<sup>2</sup> Duration could not be calculated for the derivative instruments, short-term instruments and mutual funds of \$1,264,415 within the Short-Term/Other category. Although the duration was not available for these securities, the weighted average maturity was calculated for the mutual funds.

The following table depicts the weighted average maturity for the commingled mutual funds as of June 30, 2022 (Dollars in Thousands):

Name of Institutional Mutual Fund	Fair Value	Weighted Average Maturity (In Years)
BlackRock Intermediate Aggregate Index Strategy NL Fund	\$577,031	5.74
Davidson Kempner Special Opportunities Fund III1	8,610	
Davidson Kempner Special Opportunities Fund IV <sup>1</sup>	22,302	
GCM WindandSea Fund	179,663	2.10
Ninety-One Emerging Market Debt	129,735	7.38
Metropolitan West Floating Rate	10,092	4.64
Metropolitan West High Yield Bond Fund	8,204	6.58
PIMCO PAPS Short-Term Floating NAV II Portfolio	33,892	0.12
PIMCO FDS Pac Invt Mgmt Ser	33,614	0.83
Stone Harbor	129,111	9.40
Wellington Trust Company CIF II Opportunistic	114,722	11.61
Total	\$1,246,976	

<sup>1</sup> This fund is early in its lifecycle and the weighted average maturity is not applicable for the current underlying investments.

## **Investments Highly Sensitive to Interest Rate Changes**

Certain terms in fixed income securities may increase the sensitivity of their fair values to changes in interest rates. The Portfolio Duration Analysis table discloses the degree to which SDCERS' investments are sensitive to interest rate changes due simply to the remaining term to maturity. The total values of securities that are highly sensitive to interest changes due to factors other than term to maturity are shown in the following table:

#### **Investments Highly Sensitive to Interest Rate Changes**

As of June 30, 2022

(Dollars in	Thousands)

Type of Security	Fair Value	Percent of Fixed Income Portfolio
Adjustable Rate Notes	\$84,783	3.1%
Asset-Backed Securities	17,947	0.7
Floating Rate Notes	146,394	5.3
Range Notes	1,000	0.0
Total	\$250,124	9.1%

Although SDCERS does not have an investment policy that pertains directly to investments that are highly sensitive to interest changes, this risk is mitigated by diversification of issuer, credit quality, maturity and security selection.

#### **Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. The following table represents securities held in a foreign currency as of June 30, 2022:

Foreign Currency Risk <sup>1</sup> As of June 30, 2022 (All Values are in U.S. Dollars, in thousands)				
Local Currency Name	Cash	Equity	Fixed Income	Total
Argentine Peso	\$2	\$-	\$19	\$21
Australian Dollar		5,347	829	6,176
Brazilian Real	59	1,077	(698)	438
British Pound	(3,673)	46,682	22,722	65,731
Canadian Dollar	185	12,507	311	13,003
Danish Krone		7,913		7,913
Euro Currency	(49)	128,504	15,671	144,126
Hong Kong Dollar		10,540		10,540
Japanese Yen	(156)	46,190	7,745	53,779
Mexican Peso		1,753		1,753
Peruvian Sol		-	2,645	2,645
South Korean Won		2,063	-	2,063
Swiss Franc	(2)	35,003	-	35,001
Total	\$(3,634)	\$297,579	\$49,244	\$343,189

<sup>1</sup> This schedule does not include the foreign currency exposure to three international equity, one global equity, two emerging market equity and two emerging market debt (fixed income) institutional commingled mutual fund investments.

Foreign currency is comprised of international investment proceeds and income to be repatriated into U.S. dollars and funds available to purchase international securities. Foreign currency is not held by SDCERS as an investment. Foreign currency is held temporarily in foreign accounts until it is able to be repatriated or expended to settle trades. An important component of the diversification benefit of international investments comes from foreign currency exposure. SDCERS does not have a general investment policy in place to manage foreign currency risk or to hedge against fluctuations in foreign currency exposure. Instead, SDCERS' investment managers may hedge currencies at their discretion pursuant to their specific investment guidelines included in each of their investment management agreements.

## San Diego City Employees' Retirement System Notes to the Basic Financial Statements (continued) June 30, 2022

#### **Derivative Instruments**

As of June 30, 2022, the derivative instruments held by SDCERS are considered investments and not hedges for accounting purposes. The gains and losses arising from this activity are recognized in the Statement of Changes in Fiduciary Net Position within the net appreciation (depreciation) in fair value of investments.

SDCERS' investment managers, as permitted by their specific investment guidelines, may enter into transactions involving derivative financial instruments, consistent with the objectives established by the SDCERS' Investment Policy Statement. These instruments include futures, options, swaps, forwards, warrants and rights. By Board policy, these investments may not be used to leverage SDCERS' portfolio, i.e., use derivatives to increase the portfolio's notional exposure to any given asset class. These instruments are used in an attempt to enhance the portfolio's performance and/or reduce the portfolio's risk.

All investment derivatives discussed below are included in the investment risk discussion, which precedes this section. Investment derivative instruments are disclosed separately to provide a comprehensive and distinct view of this activity and its impact on the overall investment portfolio.

The following table provides a summary of the derivative instruments outstanding as of June 30, 2022:

	Net Appreciation (Depreciation) in Fair Value	Fair Value at June 30	), 2022	_
Investment Derivative Instruments	Amount	Classification	Amount	Notional (Dollars)
Credit Default Swaps	\$(261)	Domestic Fixed Income	\$(633)	\$91,800
Fixed Income Futures	(25,830)	Domestic Fixed Income	-	213,028
Fixed Income Options	(529)	Domestic Fixed Income	(602)	(109,800)
Foreign Currency Futures	(137)	Domestic Fixed Income	-	2,200
Futures Options	(1,856)	Domestic Fixed Income	(250)	(845)
Foreign Currency Forwards	10,178	Domestic Fixed Income	1,499	125,520
Index Futures	(6,487)	Domestic Fixed Income	-	26
Interest Rate Swaps	1,531	Domestic Fixed Income	5,549	496,577
Warrants	199	Domestic Equity	320	9
Total Derivative Instruments	\$(23,192)		\$5,883	\$818,515

#### **Investment Derivative Disclosure**

(Dollars in Thousands)

Some derivative instruments, such as credit default swaps and interest rate swaps, are not exchange traded and are priced using quarterly Over-the-Counter trading data.

Futures contracts are financial instruments that derive their value from underlying indices or reference rates and are marked-to-market at the end of each trading day. Daily settlement of gains and losses occur on the following business day. As a result, the futures contracts do not have a fair value as of June 30, 2022. Daily settlement of gains and losses is a risk control measure to limit counterparty credit risk. Futures variation margin amounts are settled each trading day and recognized in the financial statements under net appreciation (depreciation) in fair value of investments as they are incurred.

Foreign currency forward contracts are obligations to buy or sell a currency at a specified exchange rate and quantity on a specific future date. The fair value of the foreign currency forwards is the unrealized gain or loss calculated based on the difference between the specified exchange rate and the closing exchange rate at June 30, 2022.

#### **Derivative Counterparty Credit Risk**

The following table illustrates the counterparty credit ratings of SDCERS' non-exchange traded investment derivative instruments outstanding and subject to loss:

## Counterparty Credit Risk

As of June 30, 2022 (Dollars in Thousands)

Counterparty Name	Fair Value	S&P Rating
Bank of America, N.A.	\$1,086	A+
BNP Paribas SA	154	A+
Barclays Bank PLC Wholesale	24	А
HSBC Bank PLC	52	A-
Morgan Stanley CME	2,324	A-
Morgan Stanley ICE	26	A-
Morgan Stanley LCH	7,345	A-
Societe Generale	502	А
Total	\$11,513	

The aggregate fair value of investment derivative instruments in an asset position subject to counterparty credit risk at June 30, 2022, was \$11.5 million. This represents the maximum loss that would be recognized at the reporting date if all counterparties failed to perform as contracted. At June 30, 2022, SDCERS did not have any significant exposure to counterparty credit risk with any single party. SDCERS does not have any specific policies relating to the posting of collateral or master netting agreements.

## San Diego City Employees' Retirement System Notes to the Basic Financial Statements (continued) June 30, 2022

#### **Derivative Custodial Credit Risk**

At June 30, 2022, all of SDCERS' investments in derivative instruments were held in SDCERS' name and were not exposed to custodial credit risk.

#### **Derivative Interest Rate Risk**

At June 30, 2022, SDCERS was exposed to interest rate risk on its investments in interest rate swaps, options and credit default swaps. The table below illustrates the maturity periods of these derivative instruments.

		Investment Ma	aturities (in years)		
Investment Type	Fair Value	Less Than 1	1-5	6 - 10	More Than 10
Credit Default Swaps	\$(633)	\$-	\$(633)	\$-	\$-
Fixed Income Options	(602)	(380)	(222)		
Interest Rate Swaps	5,549		(2,448)	700	7,297
Total	\$4,314	\$(380)	\$(3,303)	\$700	\$7,297

**Investment Maturities** 

(Dollars in Thousands)

## **Derivative Instruments Highly Sensitive to Interest Rate Changes**

Credit default swaps, fixed income futures, options and interest rate swaps are highly sensitive to changes in interest rates. The table below reflects the fair value and notional amount of these derivative instruments.

#### Derivative Instruments Highly Sensitive to Interest Rate Changes As of June 30, 2022 (Dollars in Thousands)

Investment Type	Fair Value	Notional
Credit Default Swaps	\$(633)	\$91,800
Fixed Income Futures	-	213,028
Fixed Income Options	(602)	(109,800)
Interest Rate Swaps	5,549	496,577
Total	\$4,314	\$691,605

## **Derivative Foreign Currency Risk**

At June 30, 2022, SDCERS was exposed to foreign currency risk on its investments in options, currency forward contracts and interest rate swaps denominated in foreign currencies.

<b>Foreign Currency Risk</b> (Dollars in Thousands)					
	_	Foreign Current	cy Forwards		
Currency Name	Options/Rights/ Warrants	Net Receivables	Net Payables	Swaps	Total
Australian Dollar	\$-	\$(1)	\$46	\$-	\$45
Brazilian Real	-	(2)	-	(698)	(700)
Canadian Dollar	-	-	6		6
Euro Currency	-	(101)	554	705	1,158
Pound Sterling	-	(40)	793	4,111	4,864
Japanese Yen		(8)	413	1,239	1,644
Peruvian Sol	-	(26)	(135)		(161)
Subtotal	\$-	\$(178)	\$1,677	\$5,357	\$6,856
Investments Denominated in USD	(532)	-	-	(441)	(973)
Total	\$(532)	\$(178)	\$1,677	\$4,916	\$5,883

In addition to the investments listed in the above table, SDCERS has investments in foreign futures contracts with a total notional value of \$(16.6) million. As indicated previously, futures variation margin amounts are settled each trading day and recognized as realized gains/losses as they are incurred. As a result, the foreign futures contracts have no fair value at June 30, 2022.

## **Contingent Features**

At June 30, 2022, SDCERS did not hold any positions in derivatives containing contingent features.

## **Real Estate**

SDCERS' long-term target allocation to real estate is 11%. The Board has established that the composition of the real estate portfolio is 100% to private real estate investments. The portfolio is diversified with a target of 70% in core real estate and 30% in non-core real estate. No more than 15% of SDCERS' real estate portfolio is allocated to non-U.S. real estate investment opportunities.

Certain real estate investments are leveraged. In those cases, partnerships have been established to purchase properties through a combination of equity contributions from SDCERS, other investors and through the utilization of debt. SDCERS engages real estate advisors and operating partners who are responsible for managing a portfolio's daily activities, performance and reporting. As of June 30, 2022, real estate investments totaled \$1.201 billion and unfunded capital commitments totaled \$213.5 million. Pursuant to a policy, SDCERS has established a maximum leverage limit of 50% at the portfolio level. As of June 30, 2022, SDCERS' real estate portfolio had leverage of 22.4%.

## **Private Equity and Infrastructure**

Private Equity assets are generally defined as direct investments in projects or companies that are privately negotiated and typically do not trade in a capital market. The risk is that these instruments are usually equity interests that are generally illiquid and long-term in nature.

Infrastructure is defined as permanent essential assets society requires to facilitate the orderly operation of the economy, such as roads, water supply, sewers, power and telecommunications. The risk is that these investments are usually equity interests that are generally illiquid and long-term in nature.

SDCERS' target allocation to private equity and infrastructure is 13%, with a portfolio composition focused on value and current income producing strategies. SDCERS utilizes two discretionary advisors to invest in private equity and infrastructure through two limited partnership vehicles. Unfunded capital commitments as of June 30, 2022, totaled \$801.3 million. As of June 30, 2022, private equity and infrastructure investments totaled \$1.781 billion.

## 4. Net Pension Liability of Plan Sponsors

The Net Pension Liability (NPL) of Plan Sponsors as of the reporting date are based on the fiduciary net position as of June 30, 2022, and the Total Pension Liability (TPL) as of the valuation date, June 30, 2021 with updated actuarial procedures to roll forward to June 30, 2022. There were no changes in actuarial demographic or economic assumptions as of the measurement date so the update procedures only included the addition of service cost and interest cost offset by actual benefit payments.

The NPL for each of the plan sponsors as of June 30, 2022, is as shown below (Dollars in Thousands):

	City	Port	Airport
Total Pension Liability	\$11,719,467	\$675,564	\$268,068
Pension Plans' Fiduciary Net Position	9,171,060	554,463	262,484
Net Pension Liability	\$2,548,407	\$121,101	\$5,584
Pension Plans' Fiduciary Net Position as a Percentage of the Total Pension Liability	78.3%	82.1%	97.9%

Actuarial valuations of the plan sponsors involve the use of estimates and assumptions about the probability of events far into the future. Examples include assumptions about future employment, mortality and future salary increases. Actuarial measurements of the TPL are subject to revision as actual results are compared with past expectations and new estimates are made about the future.

On June 22, 2021, the City Council approved an ordinance, which opened the pension plan to employees initially hired on or after July 10, 2021. During June 2022, the City Council approved an ordinance, which provided current Municipal Employees Association (MEA), American Federation of State, County and Municipal Employees Local 127 (Local 127), and unrepresented employees who were initially hired by the City between July 20, 2012 through July 9, 2021 (Prop B Employees) with a one-time, irrevocable option to either join the SDCERS pension system or remain in the City's deferred compensation plan, Supplemental Pension Savings Plan (SPSP). The ordinance required employees of the Deputy City Attorneys Association (DCAA), California Teamsters Local 911 (L911), and the International Association of Firefighters, Local 145 (L145) Prop B Employees to join the SDCERS pension system on July 9, 2022. The June 30, 2021 actuarial valuation with updated actuarial procedures to roll forward to June 30, 2022, excludes the effect of any estimated future impact on the plan's TPL and NPL to place the excluded City employees hired between July 20, 2012 and July 9, 2021 into the defined benefit plan as they were not covered members as of June 30, 2022.

The membership data, actuarial methods, and plan provisions were based upon the June 30, 2021 actuarial valuations. The actuarial assumptions used in the June 30, 2021 valuations were updated to reflect the results of an economic experience study performed by the actuary for the period July 1, 2015 – June 30, 2019 and accepted by the Board on July 10, 2020.

A summary of the actuarial assumptions as of the June 30, 2021 actuarial valuations, and the economic experience study is shown below.

	City	Port	Airport
Valuation date	6/30/2021	6/30/2021	6/30/2021
Actuarial cost method	Entry age normal	Entry age normal	Entry age normal
Actuarial Assumptions:			
Discount Rate	6.50%	6.50%	6.50%
Wage inflation	3.05%	3.05%	3.05%
Additional merit increase	0.75% - 10.0%	0.75% - 10.0%	0.5% - 5.0%
Cost of living increase	1.90%	1.90%	1.90%

## **Actuarial Assumptions**

Mortality rates for General healthy annuitants are based on the sex distinct 2010 SOA Public General Healthy Retirees Amount-Weighted Mortality Table, without adjustment, with generational mortality improvements projected from 2010 using a variation of Projection Scale MP-2019.

Mortality rates for Safety healthy annuitants are based on the sex distinct 2010 SOA Public Safety Healthy Retirees Amount-Weighted Mortality Table, adjusted by 90% for males and no adjustment for females, with generational mortality improvements projected from 2010 using a variation of Projection Scale MP-2019.

Mortality rates for General disabled annuitants are based on the sex distinct CalPERS Industrial Related Disability Retirees Mortality Table from the CalPERS December 2017 experience study, without adjustment, with generational mortality improvements projected from 2013 using a variation of Projection Scale MP-2019.

Mortality rates for Safety disabled annuitants are based on the sex distinct 2010 SOA Public Safety Disabled Retirees Amount-Weighted Mortality Table, without adjustment, with generational mortality improvements projected from 2010 using a variation of Projection Scale MP-2019.

For further information regarding actuarial assumptions and policies, see the Actuarial and Statistical Sections of this ACFR.

## Long-Term Expected Rates of Return

Expected return estimates for equity and fixed income are developed using a geometric (long-term compounded) building block approach: 1) expected returns based on observable information in the equity and fixed income markets and consensus estimates for major economic and capital market inputs, such as earnings and inflation, and 2) where necessary, judgment-based modifications are made to these inputs. Return assumptions for other assets classes are based on historical results, current market characteristics, and professional judgment from SDCERS' general investment consultant specialist research teams.

## San Diego City Employees' Retirement System Notes to the Basic Financial Statements (continued) June 30, 2022

Best estimates of geometric long-term real rates of return and nominal rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2022, are summarized in the following table:

# Long-Term Expected Real and Nominal Rates of Return as of June 30, 2022

Asset Class	Long-Term Expected Real Rates of Return	Long-Term Expected Nominal Rates of Return
Domestic Equity	4.9%	7.5%
International Equity	5.5	8.0
Global Equity	5.3	7.8
Domestic Fixed Income	1.0	3.5
Return-Seeking Fixed Income	4.4	6.9
Real Estate	3.2	5.7
Private Equity and Infrastructure	7.5	10.1
Opportunity Fund	4.6	7.1

## **Discount Rate**

The discount rate used to measure the TPL was 6.50%. The demographic and economic assumptions used to determine the discount rate assume that plan members will continue to contribute to SDCERS at the current rates and the plan sponsors will continue their historical practice of contributing to SDCERS based on an actuarially determined contribution, reflecting a payment equal to annual Normal Cost, an amount necessary to amortize the remaining UAL, annual expected administrative expenses, and the amount needed to avoid negative amortization, if any. Adherence to the actuarial funding policy described above will result in the pension plans' projected fiduciary net position of the plan being greater than or equal to the benefit payments projected for each future period. Therefore, the discount rate of 6.50% was applied to all periods of projected benefit payments to determine the TPL.

## Sensitivity of the NPL to Changes in the Discount Rate

The following presents the NPL of the City, Port and Airport, as of June 30, 2022, calculated using the discount rate of 6.50%, as well as what the NPL for each Plan Sponsor would be if it were calculated using a discount rate that is 1-percentage-point lower (5.50%) or 1-percentage-point higher (7.50%) than the current rate (Dollars in Thousands):

	1% Decrease 5.50 %	Discount Rate 6.50%	1% Increase 7.50 %
City's Net Pension Liability	\$3,989,623	\$2,548,407	\$1,366,930
Port's Net Pension Liability	\$206,450	\$121,101	\$51,103
Airport's Net Pension Liability/(Asset)	\$42,359	\$5,584	\$(24,553)

#### 5. Contributions

The funding objective of SDCERS is to fully fund the plans' actuarial liabilities with contributions which, over time will remain as a level percent of payroll for the Port, Airport, and Police portion of the City plan and level dollar amounts for the City's non-Police portion of the plan. Under this approach the contribution rate is based on the normal cost rate and an amortization of any UAL.

SDCERS' funding policy provides for periodic plan sponsor contributions at actuarially determined amounts designed to accumulate sufficient assets to pay vested benefits to SDCERS' members. Contributions are calculated under the Entry Age Normal (EAN) actuarial funding method, whereby the normal cost rate is computed as the average level annual percent of pay required to fund the retirement benefits for all members between their dates of hire and assumed dates of retirement.

The difference between the EAN actuarial liability and the actuarial value of assets is the UAL. The UAL as of the June 30, 2020 actuarial valuation is split into multiple tiers, each with a different remaining amortization period. The UAL is amortized by annual payments. The payments are determined as a level percentage of pay, assuming payroll increases of 3.05% per year, for the Police portion of the City plan, the Port and the Airport. The payments for the non-Police portion of the City plan are determined as level dollar amounts. The City, Port and Airport make annual plan sponsor contributions to SDCERS based upon the Actuarial Determined Contribution (ADC) as determined by SDCERS' actuary.

The complete Actuarial Valuations for the City, Port and Airport are available at www.sdcers.org.

## San Diego City Employees' Retirement System Notes to the Basic Financial Statements (continued) June 30, 2022

The following table illustrates the required FY 2022 plan sponsors' contribution rates, as a percent of payroll, as calculated annually by SDCERS' actuary, Cheiron:

## FY 2022 Contribution Rates

Dan Grancer Contribution Dates by Mambar	<b>City</b> (June 30, 2020, Actuarial Valuation)							
Plan Sponsor Contribution Rates by Member Class, Based on Valuation of:	Normal Cost <sup>1</sup>	Amortization Payment <sup>2</sup>	Administrative Expenses	Total Contribution Rate				
General Old Plan	12.96%	90.10%	2.89%	105.95%				
General 2009 Plan	12.03	7.36	0.54	19.93				
Elected	33.86	96.72	3.66	134.24				
Police Old	18.71	113.70	3.71	136.12				
Police 2009	18.61	14.28	0.92	33.81				
Police 2012	17.28	10.81	0.79	28.88				
Police 2012 No COL	17.85	9.24	0.76	27.85				
Police Prop B	18.03	2.39	0.57	20.99				
Fire Old	18.84	116.65	3.79	139.28				
Fire 2012	19.27	4.99	0.68	24.94				
Lifeguard Old	19.51	68.36	2.46	90.33				
Lifeguard 2011	19.04	2.79	0.61	22.44				
Weighted Total	15.80	69.78	2.40	87.98				

Dan Chancar Contribution Potoc by Momber	(June 30, 2020, Actuarial Valuation)							
Plan Sponsor Contribution Rates by Member Class, Based on Valuation of:	Normal Cost <sup>1</sup>	Amortization Payment <sup>2</sup>	Administrative Expenses	Total Contribution Rate				
General	17.47%	68.57%	2.86%	88.90%				
Miscellaneous Classic	10.40	1.14	0.38	11.92				
Miscellaneous PEPRA	5.29	0.07	0.18	5.54				
Executives	13.17	192.60	6.83	212.60				
Safety Pre-2010	22.72	91.15	3.78	117.65				
Safety Post-2010	25.02	8.87	1.13	35.02				
Safety PEPRA	14.53	2.25	0.56	17.34				
Weighted Total	15.31	41.23	1.88	58.42				

Airport				
(June 30, 2020, Actuarial)	/aluation)			

Port

Plan Sponsor Contribution Rates by Member								
Class, Based on Valuation of:	Normal Cost <sup>1</sup>	Amortization Payment <sup>2</sup>	Administrative Expenses	Total Contribution Rate				
General	17.81%	8.73%	1.58%	28.12%				
PEPRA	9.70	0.34	0.60	10.64				
Executives	21.66	11.29	1.97	34.92				
Weighted Total	13.81	4.54	1.10	19.45				

<sup>1</sup> Rates assume that contributions are made uniformly during the plan year.

<sup>2</sup> In years where there is an UAL, in order to avoid "negative amortization" the amortization payment can never be less than full interest on the UAL.

Most members are required to contribute a percentage of their annual salary to fund the annuity portion of their individual benefit. Contributions vary according to the member's age at the time of enrollment and member's group (e.g., safety, general, miscellaneous and elected officers).

Member and plan sponsor contribution rates assume an actuarial discount rate of 6.50% and a wage inflation rate of 3.05% for the City, Port and Airport. These assumptions are reflected in the June 30, 2020 valuation, which impacted contribution rates for members and plan sponsors beginning July 1, 2021.

Member weighted average contribution rates for FY 2022 from the June 30, 2020 actuarial valuations for each member class are shown below.

	City	Port	Airport
General Members <sup>1</sup>	12.38%	7.15%	9.43%
Safety Members <sup>2</sup>	18.02	13.80	n/a
All Members	15.17	9.67	9.43

<sup>1</sup> General Members include Elected Officers, Executives, Miscellaneous and PEPRA Members, as applicable.

<sup>2</sup> Safety Members include Police, Fire and Lifeguard Members, as applicable.

All or part of the member's contribution rate may be subject to a reduction for member contributions paid by the employer, as determined through annual meet and confer negotiations between the employers and employee bargaining groups. The rates above (actuarially determined amounts) are shown before any applicable reduction. Except as noted, member contributions paid by the employer and related accumulated interest are not refunded to the members at termination; only a member's actual contributions made plus credited interest are refunded to a member at termination of employment, upon the member's request. Employer paid contributions for the Port and Airport are for non-PEPRA plans only, as PEPRA plans are not eligible for employer paid contributions.

For FY 2022, the City did not have contractual agreements to pay member contributions.

For FY 2022, the Port paid the following portion of members' contributions (excluding miscellaneous members and members subject to PEPRA), stated as a percentage of a member's salary:

For General Members:	6.00% to 7.00%
For Safety Members:	8.80%
For Executive Members:	7.50% to 10.30%

For FY 2022, the Airport paid the following portion of members' contributions (excluding members subject to PEPRA), stated as a percentage of a member's salary:

For General Members:	7.00% to 8.50%
For Executive Members:	8.50%

## San Diego City Employees' Retirement System Notes to the Basic Financial Statements (continued) June 30, 2022

SDCERS' members are allowed to purchase certain types of service credit, usually related to periods of missing service credit. The San Diego Municipal Code provides that City members may purchase service credit. For Airport members and Port members, their respective plan documents outline the purchase of service credit provisions.

Beginning in 1997, City and Port members became eligible to purchase an additional five years of service credit, in addition to their actual employment service credit. Airport members became eligible to purchase an additional five years of service credit at inception of their Plan on January 1, 2003. The five-year purchase may be applied toward the vesting requirements for the City members, but not for Port or Airport members. The option to purchase an additional five years of service credit was discontinued by the City, Port and Airport for employees hired on or after July 1, 2005, October 1, 2005 and October 3, 2006, respectively. As of January 1, 2013, PEPRA prohibited the purchase of additional service credit or "air time" for all Port and Airport members, regardless of hire date.

On May 17, 2013, the Board discontinued the purchase of additional service credit (permissive service), through posttax payments and post-tax installment payment plans (excluding grandfathered members making grandfathered purchases). A member who is not a grandfathered member may pay for purchases of service credit after this date by pre-tax funds only, such as: direct transfers from the City's Supplemental Pension Savings Plan, 401(k) account, Deferred Compensation account, qualified IRAs, or any other qualified retirement plan. Purchases of service credit still allowed under PEPRA for the Port and the Airport must be made with pre-tax funds.

As of June 30, 2022, a total of 26 members were making payments on installment contracts. Service credits purchased under an installment contract are not an actuarial liability of SDCERS until the purchase is paid by the member. A receivable for purchased service contracts totaling \$0.3 million is recorded at net realizable value and has been included in the accompanying Statement of Fiduciary Net Position at June 30, 2022.

#### 6. Reserve Balances

The Board establishes reserve accounts based on the advice of its actuary. Annual adjustments to the pension trust funds' reserves are a result of realized investment gains or losses and member and plan sponsor contributions received. These changes are distributed in accordance with the Group Trust.

Reserve balances as of June 30, 2022 (Dollars in Thousands):

Reserve for Current Retired Members	\$5,305,102
Reserve for Member Contributions	1,177,347
Reserve for DROP	572,136
Reserve for Plan Sponsor Contributions	546,455
Reserve for Receivables	528
Reserve for Supplemental COLA	133
Reserve for POB Benefits	37
Undistributed Earnings Reserve	394,569
Total Reserves <sup>1</sup>	\$7,996,307

<sup>1</sup> Total reserves differ from the restricted net position for benefit payments reported in the Statement of Fiduciary Net Position because investments are reported at fair value in the financial statements. The total reserves in this table exclude the accumulated unrealized gains totaling \$1.992 billion as of June 30, 2022.

**Reserve for Current Retired Members.** Upon retirement, member contribution balances are transferred from Reserve for Member Contributions to this reserve, along with sufficient funds from the Plan Sponsor Contributions Reserve, to fund the expected present and future cost of benefits for existing retirees.

**Reserve for Member Contributions.** This represents the accumulated contributions, plus accumulated allocated interest, held on account for all active and deferred members.

**Reserve for Deferred Retirement Option Plan (DROP).** Balances representing accumulated deferred retirement benefits, plus accumulated allocated interest, held on account for members participating in DROP. DROP accounts receive a member's pension allowance, 3.05% of salary contributed by the DROP member and a 100% matching contribution (3.05%) by the employer, plus interest calculated at the current DROP interest crediting rate, credited quarterly. Reserve for DROP for each Plan Sponsor at June 30, 2022, is as follows (Dollars in Thousands):

	City	Port	Airport	Total
Reserve for DROP	\$543,604	\$23,389	\$5,143	\$572,136

**Reserve for Plan Sponsor Contributions.** This represents the otherwise unallocated accumulated contributions, plus accumulated allocated interest, of all participating plan sponsors.

**Reserve for Receivables.** This represents the balance of funds expected to be received in the future consisting mainly of member contributions for purchase of service credit installment contracts and any invoiced contributions.

**Reserve for Supplemental COLA.** These are funds appropriated by the applicable plan sponsor each year as part of its budget process and transferred to SDCERS to pay the Supplemental COLA Benefit to eligible retirees of that plan sponsor whose effective date of retirement was prior to June 30, 1982, for the rest of their lives and then to their survivors for the remainder of their lives. The benefit is not paid in any month in which the plan sponsor has failed to provide sufficient funds to pay the benefit. System assets are not used to pay this benefit.

**Reserve for POB Benefits.** Balances representing unpaid IRC Section 415(m) qualified governmental excess benefits for each of the plan sponsors. Reserve for POB Benefits for each Plan Sponsor at June 30, 2022, is as follows (Dollars in Thousands):

	City	Port	Airport	Total
Reserve for POB	\$11	\$11	\$15	\$37

**Undistributed Earnings Reserve.** This represents the balance of earnings remaining after the annual distribution to the member and plan sponsor reserve accounts in accordance with the Board established assumed rate of interest. At the beginning of each fiscal year, any Undistributed Earnings (Losses) from the prior fiscal year are credited to the Reserve for Plan Sponsor Contributions.

## 7. Subsequent Events

#### Second Amendment to Office Lease

On November 17, 2021, SDCERS signed the second amendment to the original office lease to extend the lease term from and including August 1, 2023 through and including December 31, 2032. The term of the lease will commence upon the relocation date, which is 30 days after substantial completion of improvements. This date is expected to be during late Q2 or early Q3 of FY 2023. SDCERS will be moving to a smaller leased space on the 8th floor of its current rental location. The new lease provides for seven periods of rent abatement after the first payment of the new lease term.

The building lease payments are due at the beginning of each period with the first payment of \$65,547 due at the commencement of the lease term with increases of 3.5% annually. The present value of future lease payments is \$7.3 million over the lease term with an interest rate of 3.5%.

## Effects of the Invalidation of Proposition B

In June 2012, Proposition B (Prop B) was passed by the citizens of San Diego. This closed the City's pension plan to all new hires except sworn police officers. Legal challenges started in February 2012, before the proposition was even voted on. On February 5, 2021, the trial court entered its final judgment in the quo warranto lawsuit. The trial court ordered the City Council to strike all Prop B provisions from the City Charter and to conform the Municipal Code accordingly. No appeals were filed and the order became final on April 9, 2021.

On July 10, 2021, the City's pension plan was opened to all newly hired employees prospectively.

On June 28, 2022, the City Council approved updates to the San Diego Municipal Code, SPSP-H Plan document, 401(a) Plan document, and the 401(k) Plan document to implement the negotiated agreements between the City and their Represented Employee Organizations to allow for the unwinding of Prop B. After the required 30-day referendum period these changes became final on July 28, 2022.

City employees initially hired on or after July 20, 2012 but prior to July 10, 2021 were either provided an option to join SDCERS or were required to join SDCERS depending on the agreement with their bargaining unit, unrepresented employees were provided an option to join SDCERS. On July 9, 2022, 3,196 of the impacted employees joined SDCERS. A total of \$213.7 million has been transferred to SDCERS from the City's Defined Contribution provider (Principal) and the City to cover a portion of the actuarial liability for these new members. The estimated remaining liability is approximately \$119.2 million.

The amount of the City's portion of the FY 2023 normal cost for the newly hired employees who became members during FY 2022 is estimated at \$2.7 million. The amount of the City's portion of the FY 2023 normal cost for Prop B members who joined the system in FY 2023 is \$35.2 million.

On November 4, 2022, the SDCERS Board received a presentation from their actuary, Cheiron, providing options and a recommendation on the funding of the outstanding liability and the FY 2022 and FY 2023 normal cost. The SDCERS Board is anticipated to decide how these amounts will be funded at their January 13, 2023 meeting.

There are additional employees of the City who were initially hired on or after July 20, 2012 but prior to July 10, 2021 who may become members of SDCERS at a later date once they meet specific criteria as outlined in the City's Municipal Code. There is no estimate of the number of employees or the actuarial liability for these members.

The City is currently in negotiations with their Recognized Employee Organizations on options available to employees who were initially hired on or after July 20, 2012 but prior to July 10, 2021 and subsequently separated service from the City. SDCERS is not a party to the negotiations and there is no further information on what options, if any, that will be provided to these separated employees.

## 8. Legal Actions

SDCERS is subject to legal proceedings and claims which have arisen in the ordinary course of its business and have not been finally adjudicated. These actions, when finally concluded and determined, will not, in the opinion of the management of SDCERS, have a material adverse effect upon SDCERS' financial condition.

#### California Taxpayers Association Network (CTAN) v. City of San Diego, SDCERS, et al (Case 37-2020-00029599-CU-MC-CTL)

In August 2020, the California Taxpayers Association Network (CTAN) filed an action against the City of San Diego and SDCERS in San Diego Superior Court. CTAN alleges that any elected official assuming office after the effective date of Proposition B cannot receive a pension from SDCERS. SDCERS believes the lawsuit is without merit and will vigorously defend against the claims. This action is currently in the discovery phase and the trial is set for June 23, 2023. The outcome of this matter is not expected to have a material adverse impact on SDCERS' financial condition.

#### Conway v. SDCERS (Court of Appeal Docket D079355; Superior Court Case 37-2020-00007020-CU-FR-CTL)

In February 2020, retiree Sean Conway and his spouse filed an action against SDCERS in San Diego Superior Court. The Conways allege SDCERS' staff made misrepresentations, which caused them harm. In March 2021, the Court heard SDCERS' demurrer and found in favor of SDCERS. SDCERS believes the lawsuit is without merit and will vigorously defend against the claims. The outcome of this matter is not expected to have a material adverse impact on SDCERS' financial condition. Plaintiffs have filed an appeal but no court dates have been scheduled.

#### Hoot v. SDCERS (Case No. 37-2022-00031175-CU-MC-CTL)

In August 2022, Mary Hoot filed an action against SDCERS in San Diego Superior Court. Ms. Hoot alleges that she is eligible for a survivor benefit from SDCERS, even though deceased retiree Richard Hoot selected a former spouse for the benefit. SDCERS believes the lawsuit is without merit and will vigorously defend against the claims. The outcome of this matter is not expected to have a material adverse impact on SDCERS' financial condition.

#### Lasaga v. SDCERS (Case 37-2022-00013148-CU-WM-CTL)

In April 2022, Member Fernando Lasaga filed an action against SDCERS in San Diego Superior Court related to SDCERS' denial of his request to change his entry date into the Deferred Retirement Option Plan (DROP). SDCERS is defending the matter and has filed a demurrer to the complaint. The demurrer hearing is set for February 17, 2023. SDCERS believes the lawsuit is without merit and will vigorously defend against the claims. The outcome of this matter is not expected to have a material adverse impact on SDCERS' financial condition.

Additional information on these matters is available at www.sdcers.org.

## San Diego City Employees' Retirement System Required Supplementary Information (Unaudited)

#### City

## Schedule of Changes in Net Pension Liability and Related Ratios For the Fiscal Years Ended June 30, (Dollars in Thousands)

	2022	2021	2020	2019	2018	2017	2016	2015	2014 <sup>1</sup>
Total Pension Liability									
Service Cost	\$132,557	\$147,459	\$127,076	\$118,596	\$108,872	\$106,877	\$93,804	\$102,687	\$107,003
Interest	729,931	709,283	663,824	640,508	628,499	613,530	573,760	554,988	537,875
Differences Between Expected and Actual Experience	8,221	77,579	186,951	143,136	58,618	71,123	21,285	46,416	-
Changes in Assumptions			290,843		266,606	249,740	620,314		-
Benefit Payments and Refunds of Contributions	(621,631)	(597,414)	(561,837)	(534,023)	(515,078)	(477,039)	(452,781)	(429,238)	(384,980)
Net Change in Total Pension Liability	249,078	336,907	706,857	368,217	547,517	564,231	856,382	274,853	259,898
Total Pension Liability - Beginning	11,470,389	11,133,482	10,426,625	10,058,408	9,510,891	8,946,660	8,090,278	7,815,425	7,555,527
Total Pension Liability - Ending	\$11,719,467	\$11,470,389	\$11,133,482	\$10,426,625	\$10,058,408	\$9,510,891	\$8,946,660	\$8,090,278	\$7,815,425
Plan Fiduciary Net Position									
Contributions - Plan Sponsor <sup>2</sup>	\$418,924	\$369,678	\$354,349	\$326,982	\$328,922	\$265,573	\$259,543	\$268,061	\$279,644
Contributions - Member <sup>2</sup>	77,518	67,026	68,652	62,709	57,936	57,050	59,377	59,042	65,481
Net Investment Income (Loss)	(137,052)	1,980,289	19,006	477,485	594,845	857,922	64,155	207,653	935,052
Benefit Payments and Refunds of Contributions	(621,631)	(597,414)	(561,837)	(534,023)	(515,078)	(477,039)	(452,781)	(429,238)	(384,980)
Administrative Expense	(12,403)	(11,160)	(10,688)	(10,239)	(10,570)	(10,778)	(10,901)	(8,693)	(10,467)
Net Change in Plan Fiduciary Net Position	(274,644)	1,808,419	(130,518)	322,914	456,055	692,728	(80,607)	96,825	884,730
Plan Fiduciary Net Position - Beginning	9,445,704	7,637,285	7,767,803	7,444,889	6,988,834	6,296,106	6,376,713	6,279,888	5,395,158
Plan Fiduciary Net Position - Ending	\$9,171,060	\$9,445,704	\$7,637,285	\$7,767,803	\$7,444,889	\$6,988,834	\$6,296,106	\$6,376,713	\$6,279,888
Net Pension Liability - Ending	\$2,548,407	\$2,024,685	\$3,496,197	\$2,658,822	\$2,613,519	\$2,522,057	\$2,650,554	\$1,713,565	\$1,535,537
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	78.3%	82.3%	68.6%	74.5%	74.0%	73.5%	70.4%	78.8%	80.4%
Covered Payroll	\$466,864	\$501,204	\$484,764	\$455,753	\$448,890	\$465,100	\$480,662	\$480,536	\$499,463
Net Pension Liability as a Percentage of Covered Payroll	545.9%	404.0%	721.2%	583.4%	582.2%	542.3%	551.4%	356.6%	307.4%

 $^{\rm 1}\,$  Data is not available for years prior to FY 2014.

<sup>2</sup> Beginning in FY 2017, contributions made by a plan sponsor to satisfy the contribution requirements of a plan member are classified as plan member contributions.

#### San Diego City Employees' Retirement System

Required Supplementary Information (Unaudited) (continued)

#### Port

#### Schedule of Changes in Net Pension Liability and Related Ratios For the Fiscal Years Ended June 30, (Dollars in Thousands)

	2022	2021	2020	2019	2018	2017	2016	2015	2014 <sup>1</sup>
Total Pension Liability									
Service Cost	\$9,207	\$9,735	\$9,331	\$9,212	\$8,551	\$8,113	\$7,648	\$7,969	\$8,388
Interest	41,749	40,810	38,116	36,711	35,866	34,526	32,102	30,611	29,357
Differences Between Expected and Actual Experience	4,485	(3,222)	4,220	3,985	(590)	4,460	(2,244)	4,572	
Changes in Assumptions			19,124		16,022	15,009	35,813		
Benefit Payments and Refunds of Contributions	(34,725)	(30,586)	(28,540)	(28,151)	(25,359)	(23,090)	(23,110)	(21,775)	(18,763)
Net Change in Total Pension Liability	20,716	16,737	42,251	21,757	34,490	39,018	50,209	21,377	18,982
Total Pension Liability - Beginning	654,848	638,111	595,860	574,103	539,613	500,595	450,386	429,009	410,027
Total Pension Liability - Ending	\$675,564	\$654,848	\$638,111	\$595,860	\$574,103	\$539,613	\$500,595	\$450,386	\$429,009
Plan Fiduciary Net Position									
Contributions - Plan Sponsor <sup>2</sup>	\$22,249	\$19,856	\$19,440	\$18,038	\$17,858	\$14,747	\$16,822	\$16,887	\$16,595
Contributions - Member <sup>2</sup>	3,733	3,697	3,767	3,723	3,513	3,585	1,277	1,309	1,542
Net Investment Income (Loss)	(8,341)	119,759	1,106	28,620	35,333	50,594	3,860	12,064	53,656
Benefit Payments and Refunds of Contributions	(34,725)	(30,586)	(28,540)	(28,151)	(25,359)	(23,090)	(23,110)	(21,776)	(18,762)
Administrative Expense	(844)	(760)	(721)	(669)	(659)	(666)	(687)	(691)	(729)
Net Change in Plan Fiduciary Net Position	(17,928)	111,966	(4,948)	21,561	30,686	45,170	(1,838)	7,793	52,302
Plan Fiduciary Net Position - Beginning	572,391	460,425	465,373	443,812	413,126	367,956	369,794	362,001	309,699
Plan Fiduciary Net Position - Ending	\$554,463	\$572,391	\$460,425	\$465,373	\$443,812	\$413,126	\$367,956	\$369,794	\$362,001
Net Pension Liability - Ending	\$121,101	\$82,457	\$177,686	\$130,487	\$130,291	\$126,487	\$132,639	\$80,592	\$67,008
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.1%	87.4%	72.2%	78.1%	77.3%	76.6%	73.5%	82.1%	84.4%
Covered Payroll	\$37,599	\$37,311	\$36,810	\$35,733	\$34,388	\$33,685	\$33,512	\$33,273	\$34,528
Net Pension Liability as a Percentage of Covered Payroll	322.1%	221.0%	482.7%	365.2%	378.9%	375.5%	395.8%	242.2%	194.1%

<sup>1</sup> Data is not available for years prior to FY 2014.

<sup>2</sup> Beginning in FY 2017, contributions made by a plan sponsor to satisfy the contribution requirements of a plan member are classified as plan member contributions.

#### San Diego City Employees' Retirement System Required Supplementary Information (Unaudited) (continued)

#### Airport

### Schedule of Changes in Net Pension Liability (Asset) and Related Ratios

For the Fiscal Years Ended June 30, (Dollars in Thousands)

	2022	2021	2020	2019	2018	2017	2016	2015	2014 <sup>1</sup>
Total Pension Liability									
Service Cost	\$6,980	\$7,970	\$7,857	\$7,633	\$7,391	\$6,996	\$6,205	\$6,155	\$6,099
Interest	16,489	15,694	14,257	13,355	12,621	11,417	10,278	9,327	8,466
Differences Between Expected and Actual Experience	(1,289)	(2,240)	926	(645)	(2,630)	3,975	(2,179)	346	-
Changes in Assumptions	-		6,767		6,416	5,871	10,474	-	-
Benefit Payments and Refunds of Contributions	(8,578)	(8,820)	(6,734)	(6,430)	(4,463)	(4,670)	(3,023)	(2,483)	(2,913)
Net Change in Total Pension Liability	13,602	12,604	23,073	13,913	19,335	23,589	21,755	13,345	11,652
Total Pension Liability - Beginning	254,466	241,862	218,789	204,876	185,541	161,952	140,197	126,852	115,200
Total Pension Liability - Ending	\$268,068	\$254,466	\$241,862	\$218,789	\$204,876	\$185,541	\$161,952	\$140,197	\$126,852
Plan Fiduciary Net Position									
Contributions - Plan Sponsor <sup>2</sup>	\$9,182	\$8,596	\$8,425	\$7,849	\$7,319	\$5,481	\$5,772	\$5,665	\$5,671
Contributions – Member <sup>2</sup>	3,070	3,125	3,322	3,178	3,163	2,990	1,243	1,073	1,019
Net Investment Income (Loss)	(4,189)	53,140	390	12,086	14,036	19,481	1,651	4,390	18,303
Benefit Payments and Refunds of Contributions	(8,578)	(8,820)	(6,734)	(6,430)	(4,463)	(4,670)	(3,023)	(2,483)	(2,914)
Administrative Expense	(462)	(423)	(387)	(359)	(350)	(324)	(319)	(332)	(332)
Net Change in Plan Fiduciary Net Position	(977)	55,618	5,016	16,324	19,705	22,958	5,324	8,313	21,747
Plan Fiduciary Net Position - Beginning	263,461	207,843	202,827	186,503	166,798	143,840	138,516	130,203	108,456
Plan Fiduciary Net Position - Ending	\$262,484	\$263,461	\$207,843	\$202,827	\$186,503	\$166,798	\$143,840	\$138,516	\$130,203
Net Pension Liability (Asset) - Ending	\$5,584	\$(8,995)	\$34,019	\$15,962	\$18,373	\$18,743	\$18,112	\$1,681	(\$3,351)
Plan Fiduciary Net Position as a Percentage of the									
Total Pension Liability (Asset)	97.9%	103.5%	85.9%	92.7%	91.0%	89.9%	88.8%	98.8%	102.6%
Covered Payroll	\$30,810	\$33,329	\$32,828	\$31,585	\$31,628	\$31,132	\$29,189	\$27,955	\$26,380
Net Pension Liability (Asset) as a Percentage of Covered Payroll	18.1%	-27.0%	103.6%	50.5%	58.1%	60.2%	62.1%	6.0%	-12.7%

<sup>1</sup> Data is not available for years prior to FY 2014.

<sup>2</sup> Beginning in FY 2017, contributions made by a plan sponsor to satisfy the contribution requirements of a plan member are classified as plan member contributions.

#### San Diego City Employees' Retirement System

Required Supplementary Information (Unaudited) (continued)

#### City Schedule of Plan Sponsor Contributions For the Ten Fiscal Years Ended June 30 (2013 - 2022) (Dollars in Thousands)

Fiscal Year	Actuarially Determined Contribution (ADC)	Contributions in Relation to the ADC	Contribution Deficiency/ (Excess)	Covered Payroll <sup>1</sup>	Contributions as a Percentage of Covered Payroll
2022	\$414,900	\$414,900	\$-	\$466,864	88.87%
2021	365,600	365,600		501,204	72.94
2020	350,500	350,500		484,764	72.30
2019	322,900	322,900		455,753	70.85
2018	324,500	324,500		448,890	72.29
2017	261,100	261,100		465,100	56.14
2016	254,900	254,900		480,662	53.03
2015	263,600	263,600		480,536	54.86
2014	275,400	275,400	-	499,463	55.14
2013	231,100	231,143	(43)	511,091	45.23

<sup>1</sup> Covered Payroll represented above is based on pensionable earnings provided by the Plan Sponsor and used by the Actuary to calculate the fiscal year ADC.

#### Port Schedule of Plan Sponsor Contributions For the Ten Fiscal Years Ended June 30 (2013 - 2022) (Dollars in Thousands)

Fiscal Year	Actuarially Determined Contribution (ADC)	Contributions in Relation to the ADC	Contribution Deficiency/ (Excess)	Covered Payroll <sup>1</sup>	Contributions as a Percentage of Covered Payroll
2022	\$22,100	\$22,100	\$-	\$37,599	58.78%
2021	19,700	19,700	-	37,311	52.80
2020	19,300	19,300		36,810	52.43
2019	17,900	17,900	-	35,733	50.09
2018	17,700	17,700		34,388	51.47
2017	14,600	14,600		33,685	43.34
2016	14,400	14,400		33,512	42.97
2015	14,300	14,300	-	33,273	42.98
2014	13,900	13,900		34,528	40.26
2013	13,200	13,200		35,873	36.80

<sup>1</sup> Covered Payroll represented above is based on pensionable earnings provided by the Plan Sponsor and used by the Actuary to calculate the fiscal year ADC.

#### San Diego City Employees' Retirement System Required Supplementary Information (Unaudited) (continued)

#### Airport Schedule of Plan Sponsor Contributions For the Ten Fiscal Years Ended June 30 (2013 - 2022) (Dollars in Thousands)

Fiscal Year	Actuarially Determined Contribution (ADC)	Contributions in Relation to the ADC	Contribution Deficiency/ (Excess)1	Covered Payroll <sup>2</sup>	Contributions as a Percentage of Covered Payroll
2022	\$6,570	\$9,102	\$(2,532)	\$30,810	29.54%
2021	6,125	8,522	(2,397)	33,329	25.57
2020	6,159	8,356	(2,197)	32,828	25.45
2019	5,740	7,783	(2,043)	31,585	24.64
2018	5,416	7,247	(1,831)	31,628	22.91
2017	3,765	5,421	(1,656)	31,132	17.41
2016	3,666	3,948	(282)	29,189	13.53
2015	3,823	3,823		27,955	13.67
2014	2,900	3,728	(828)	26,380	14.13
2013	2,600	2,600		24,840	10.47

<sup>1</sup> Contributions for each year presented were made at a full actuarially-determined rate using the Entry Age Normal method. In addition, the Airport made contributions above this amount to achieve certain funding level thresholds for the 2014 and 2016 – 2021 fiscal years.

<sup>2</sup> Covered Payroll represented above is based on pensionable earnings provided by the Plan Sponsor and used by the Actuary to calculate the fiscal year ADC.

#### Schedule of Investment Returns Annual Money-Weighted Rate of Return, Net of Investment Expense<sup>2</sup> For the Fiscal Years Ended June 30

Year <sup>1</sup>	Return %
2022	(1.44)%
2021	25.64
2020	0.24
2019	6.36
2018	8.41
2017	13.54
2016	1.00
2015	3.28
2014	16.84

<sup>1</sup> Data for the money-weighted rate of return is not available for years prior to FY 2014.

<sup>2</sup> The Annual Money Weighted Rate of Return is applicable to all Plan Sponsors.

#### San Diego City Employees' Retirement System Required Supplementary Information (Unaudited) (continued) Notes to Required Supplementary Information

#### 1. Changes of Benefit Terms

There were no changes of benefit terms for the fiscal year ended June 30, 2022.

#### 2. Methods and Assumptions Used to Determine Contributions

The actuarially determined contribution rates in the Schedules of Plan Sponsor Contributions for FY 2022 are calculated using the June 30, 2020 actuarial valuation, which is one year prior to the beginning of the plan year.

The following actuarial methods and assumptions were used to determine contributions reported in that schedule for the fiscal year ended June 30, 2022:

	City	Port	Airport
Valuation date	6/30/2020	6/30/2020	6/30/2020
Actuarial cost method	Entry Age Normal	Entry Age Normal	Entry Age Normal
Asset valuation method	Expected Value Method	Expected Value Method	Expected Value Method
Amortization Method	Closed periods. Payments are a level percentage of payroll (Police) or level dollar (non-Police). In the 2007 valuation, the amortization period was reduced from 27 to 20 years, with subsequent gains or losses amortized over different periods depending on the source. In the 2012 valuation, as a result of Proposition B, the UAL for the non-Police portion of the Plan was re-amortized over a closed 15-year period with level dollar pay- ments. In the 2017 valuation, a five-year layering method was adopted for certain components of the UAL in order to improve the projected stability of future employer contributions.	Closed periods. Payments are a level percent age of payroll. In the 2007 valuation, the entire UAL was amortized over 14 years, with subsequent gains or losses amortized over different periods depending on the source. In the 2017 valuation, a five-year layering method was adopted for a portion of the UAL to improve the projected stability of future employer contributions.	Closed periods. Payments as a level percentage of payroll. In the 2007 valuation, the entire UAL was amortized over 14 years, with subsequent gains or losses amortized over different periods depending on the source.
Discount rate	6.50%. The discount rate was reduced from 7.75% to 7.50% in the 2011 valuation, from 7.50% to 7.25% in the 2013 valuation, from 7.25% to 7.125% in the 2015 valuation, from 7.125% to 7.00% in the 2016 valuation, from 7.00% to 6.75% in the 2017 valuation and from 6.75% to 6.50% in the 2018 valuation.	6.50%. The discount rate was reduced from 7.75% to 7.50% in the 2011 valuation, from 7.50% to 7.25% in the 2013 valuation, from 7.25% to 7.125% in the 2015 valuation, from 7.125% to 7.00% in the 2016 valuation, from 7.00% to 6.75% in the 2017 valuation and from 6.75% to 6.50% in the 2018 valuation.	6.50%. The discount rate was reduced from 7.75% to 7.50% in the 2011 valuation, from 7.50% to 7.25% in the 2013 valuation, from 7.25% to 7.125% in the 2015 valuation, from 7.125% to 7.00% in the 2016 valuation, from 7.00% to 6.75% in the 2017 valuation and from 6.75% to 6.50% in the 2018 valuation.
Amortization growth rate	3.05%. Same pattern of changes described below for salary increase assumption (excluding freezes).	3.05%. Same pattern of changes described below for salary increase assumption (excluding freezes).	3.05%. Same pattern of changes described below for salary increase assumption (excluding freezes).

#### San Diego City Employees' Retirement System Required Supplementary Information (Unaudited) (continued) Notes to Required Supplementary Information (continued)

#### 2. Methods and Assumptions Used to Determine Contributions (continued)

	City	Port	Airport
Salary increases	3.05% (following assumed freezes in FYs 2013-2018) plus merit component based on employee classification and years of service. The across the board salary increase assumption was reduced from 4.00% to 3.75% in the 2011 valuation, from 3.75% to 3.30% in the 2013 valuation, from 3.30% to 3.175% in the 2015 valuation, and from 3.175% to 3.05% in the 2016 valuation. In the 2011 valuation a two-year salary freeze assumption (for FYs 2013-2014) was added and in the 2013 valuation an additional four-year freeze was assumed (FYs 2015-2018).	3.05% plus merit component based on employee classification and years of service. The across- the- board salary increase assumption was reduced from 4.00% to 3.75% in the 2011 valuation, from 3.75% to 3.30% in the 2013 valuation, from 3.30% to 3.175% in the 2015 valuation, and from 3.175% to 3.05% in the 2016 valuation.	3.05% plus merit component based on employee classification and years of service. The across- the- board salary increase assumption was reduced from 4.00% to 3.75% in the 2011 valuation, from 3.75% to 3.30% in the 2013 valuation, and from 3.175% to 3.05% in the 2015 valuation, and from 3.175% to 3.05% in the 2016 valuation. In the 2011 valuation a two-year salary freeze assumption (for FYs 2013-2014) was added.
Cost of living increase	1.9%. The COLA assumption was reduced from 2.0% to 1.9% in the 2016 valuation.	1.9%. The COLA assumption was reduced from 2.0% to 1.9% in the 2016 valuation.	1.9%. The COLA assumption was reduced from 2.0% to 1.9% in the 2016 valuation.

#### Mortality

Healthy actives and annuitants: For General members, 2010 SOA Public General Employees and Healthy Retirees Amount-Weighted Mortality Tables, without adjustment, with generational mortality improvements projected from 2010 using a variation of Projection Scale MP-2019. For Safety members, 2010 SOA Public Safety Healthy Employees and Retirees Amount-Weighted Mortality Tables, adjusted by 90% for male annuitants and no adjustment for females, with generational mortality improvements projected from 2010 using a variation of Projection Scale MP-2019.

Disabled annuitants: For General members, CalPERS Industrial Related Disability Mortality Table from the CalPERS December 2017 experience study, without adjustment, with generational mortality improvements projected from 2013 using a variation of Projection Scale MP-2019. For Safety members, 2010 SOA Public Safety Disabled Retirees Amount-Weighted Mortality Table, without adjustment, with generational mortality improvements projected from 2010 using a variation of Projection Scale MP-2019.

A complete description of the methods and assumptions used to determine the contribution for the fiscal year ended June 30, 2022, can be found in the June 30, 2020 actuarial valuation reports, which are available online at www.sdcers.org.

#### San Diego City Employees' Retirement System Other Supplemental Information

#### **Statement of Fiduciary Net Position – Custodial Funds**

As of June 30, 2022 (Dollars in Thousands)

	Custodial Funds				
	HCB	City POB	Port POB	Airport POB	Total
ASSETS					
Cash and Cash Equivalents					
Cash on Deposit with Wells Fargo Bank	\$37	\$11	\$11	\$15	\$74
Receivables					
Other Receivables	1	-	-		1
TOTALASSETS	\$38	\$11	\$11	\$15	\$75
LIABILITIES					
Accounts Payable and Other Liabilities	\$38	\$-	\$-	\$-	\$38
TOTAL LIABILITIES	\$38	\$-	\$-	\$-	\$38
FIDUCIARY NET POSITION RESTRICTED FOR HEALTHCARE AND POB BENEFITS	\$-	\$11	\$11	\$15	\$37

#### Statement of Changes in Fiduciary Net Position – Custodial Funds

For the Fiscal Year Ended June 30, 2022 (Dollars in Thousands)

	Custodial Funds				
	НСВ	City POB	Port POB	Airport POB	Total
ADDITIONS					
Contributions					
Healthcare and POB Contributions	\$41,322	\$1,442	\$374	\$53	\$43,191
TOTAL ADDITIONS	\$41,322	\$1,442	\$374	\$53	\$43,191
DEDUCTIONS					
Healthcare and POB Benefits	\$40,477	\$1,442	\$362	\$60	\$42,341
Administrative Expenses	845	2	2		849
TOTAL DEDUCTIONS	\$41,322	\$1,444	\$364	\$60	\$43,190
INCREASE (DECREASE) IN FIDUCIARY NET POSITION	-	(2)	10	(7)	1
FIDUCIARY NET POSITION RESTRICTED FOR HEALTHCARE AND POB BENEFITS AT JULY 1		13	1	22	36
FIDUCIARY NET POSITION RESTRICTED FOR HEALTHCARE AND POB BENEFITS AT JUNE 30	\$-	\$11	\$11	\$15	\$37

#### San Diego City Employees' Retirement System Other Supplemental Information

#### Schedule of Administrative Expenses

#### For the Fiscal Year Ended June 30, 2022

(Dollars in Thousands)

Salaries and Personnel <sup>1</sup>	\$7,868
Information and Technology Services	
Data Processing and Computer Services	1,211
Contracted Services	1,056
Total Information and Technology Services	2,267
Legal/External	
Litigation/Fiduciary/Tax/General	162
Disability	70
Total Legal/External	232
Building Expenses	
Amortization of Right-To-Use Asset	1,102
Lease Interest Expense	48
Building Maintenance Expense	44
Total Building Expenses	1,194
General Operations	
Depreciation Expense	933
Office Operations Expense	400
Actuary Services	332
Fiduciary Insurance	277
Audit Services	105
Disability Processing	62
Travel and Training	39
Total General Operations	2,148
Total Pension Trust Fund Administrative Expenses	\$13,709
Healthcare Fund Administrative Expenses	845
City POB Fund Administrative Expenses	2
Dant DOD Fund Administrative Fundament	2
Port POB Fund Administrative Expenses	Z

<sup>1</sup> \$1.5 million of salaries and personnel expense have been reported as investment expenses in the Statement of Changes in Fiduciary Net Position.

### San Diego City Employees' Retirement System

Other Supplemental Information (continued)

#### Schedule of Investment Expenses

#### For the Fiscal Year Ended June 30, 2022

(Dollars in Thousands)

	Fair Value of Assets Under Management <sup>1</sup>	Total Fees Paid
Domestic Equity Managers	\$1,827,212	\$1,481
International Equity Managers	1,203,310	3,942
Global Equity Managers	799,417	4,828
Domestic Fixed Income Managers	2,180,869	2,712
Return-Seeking Fixed Income Strategies	373,567	2,356
Real Estate Managers	1,146,541	12,010
Private Equity and Infrastructure Managers	1,786,253	9,807
Opportunistic Strategies	765,424	6,945
Cash & Cash Overlay	148,468	214
Total	\$10,231,061	\$44,295
Other Investment Services Fees		
SDCERS Salaries and Personnel		\$1,531
Legal Services		26,107
Custodian Services		352
Investment Consultants		817
Investment Accounting Applications		12
General Operations		8
Taxes		460
Other		41
Total Other Investment Service Fees		\$29,328
Total Fees Paid to Investment Professionals		\$73,623

<sup>1</sup> Fair Values of Assets Under Management for SDCERS' investment managers include total investments at fair value (based on trade date), by investment strategy, as detailed in the actual asset allocation as depicted in the Investment Section of this ACFR. The audited financial statements classify SDCERS' aggregate portfolio by security type, cash, stocks, bonds, real estate, and private equity and infrastructure.

#### San Diego City Employees' Retirement System Other Supplemental Information (continued)

#### Schedule of Payments to Consultants

### For the Fiscal Year Ended June 30, 2022 (Dollars in Thousands)

Individual or Firm	Amount	Nature of Service
CGI Technologies	\$736	Computer/Applications Support
Sagitec Solutions, LLC	671	Pension Administration System Development
Zensar Technologies	553	Computer/Applications Support
Cheiron, Inc.	332	Actuary
Arthur J. Gallagher Risk Management Services, Inc.	277	Fiduciary Insurance
Legal Firms & Professional Legal Services <sup>1</sup>	275	Legal, Arbitration, Mediation, Court Reporting
Atos IT Solutions and Services, Inc.	157	Computer/Applications Support
Macias Gini & O'Connell LLP	105	Audit
EFL Associates	75	Executive Search
Western AV	61	Audio Visual Support
NTT Security	49	IT Services
Doctors & Disability Services <sup>1</sup>	43	Medical Consulting
Various Providers	235	Various Contractual Services
Total Payments to Consultants and Professional Service Providers	\$3,569	

<sup>1</sup> See next page for full listing.

#### San Diego City Employees' Retirement System Other Supplemental Information (continued)

#### Schedule of Payments to Consultants (continued) For the Fiscal Year Ended June 30, 2022

SDCERS paid the following Legal & Professional Legal Services Firms:
ADR Services
Bleichmar Fonti & Auld LLP
Buchalter, A Professional Corporation
Carahsoft Technology Corp
Cox Castle Nicholson
Ice Miller, LLP
JAMS (Judicial Arbitration Services)
Judicate West
Noonan Lance Boyer & Banach, LLP
Nossaman, LLP
Olson Remcho, LLP
Peterson Reporting Video & Litigation
Reed Smith, LLP

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# INVESTMENT



### CUSTOMER SERVICE

#### **Investment Section**

#### **Investment Consultant's Statement**



September 13, 2022

Mr. Gregg Rademacher Chief Executive Officer San Diego City Employees' Retirement System 401 West A Street, Suite 400 San Diego, CA 92101

Dear Mr. Rademacher,

The following letter is intended to provide a brief overview of the capital markets and performance of San Diego City Employees' Retirement System's (SDCERS) investments during the fiscal year ending June 30, 2022.

Fiscal year ending June 30, 2022 ended in stark contrast to the year prior. On the heels of exceptional growth across most capital markets, fiscal year 2022 ended with most equity and bond markets in double digit negative territory. The war in Ukraine was a prevailing story, though causes of the capital market turmoil were present prior to Russia's invasion. The lingering pandemic continued to strain global supply chains and inflationary pressures began to surface in late 2021, making the prospects of rate hikes more and more clear. As the war hit mid-year, it exacerbated the already strained supply chain and pushed inflation to levels not seen in over 40 years in the United States. The culmination of events left investors with very few places to hide.

The 2022 fiscal year didn't start off nearly as bad as it ended, though there were indications that markets were on rocky footing early on. While global growth was moving higher, it was at a slower pace as COVID-19 variants Delta and Omicron curbed economic activity and renewed fears as to whether the economy would be strained again by already fractured supply chains. Global inflation pressures began to intensify towards the end of 2021, as energy and commodity prices trended higher and as China and parts of Europe faced shortages in coal and natural gas, which further intensified the supply-demand imbalance. The prospect of tighter monetary policy around the world to combat inflation and lower growth expectations began to weigh on investors. Bond yields began to rise globally, as inflation remained elevated and central banks became incrementally more hawkish. However, despite these concerns, risk assets rose towards the end of the 2021 calendar year.

It wasn't until the second half of the fiscal year that these risks and concerns began to notably impact capital markets. Equities took a tumble out of the gate heading into 2022, as higher interest rates hit the technology sector hard, and markets grappled with the changing inflationary dynamics. It wasn't long into the second half of the year when geopolitical risks took center stage. On February 24th, Russia invaded Ukraine and has maintained a military presence ever since. In response, the G-7 enacted a slew of financial sanctions in an effort to deter Russia from continuing its operation, so far to no avail. And while the U.S. has banned

#### Investment Consultant's Statement (continued)



Russian oil and gas imports, the picture in Europe is more complicated given their outsourced energy dependence.

Running parallel to the crisis evolving in Ukraine was the sharp increase in inflation and global central banks' policy tightening response to rein it in. Through the end of the fiscal year, inflation continued to rise, with U.S. CPI hitting 9.1% year-over-year in June, the fastest pace for inflation since 1981. More worrying, however, was that core inflation which excludes food and energy and hence tends to be less volatile than the headline number, had been higher than economists' estimates, suggesting that inflation had become broader based. Similarly, UK annual inflation continued to accelerate at its highest level in 30 years as the consumer price index rose 9.4% in June and Eurozone inflation reached 8.6% year-over-year, largely due to soaring energy and food prices. What had largely been communicated as 'transitory' early on was soon acknowledged as persistent inflation that needed to be addressed.

Major central banks' plans to tighten monetary policy became more urgent as inflation climbed higher. As was expected, the U.S. Federal Reserve (Fed) increased its benchmark interest rate by 25bps in March and formally ended quantitative easing (QE). As inflation persisted, the Fed became more aggressive with a 50bp hike in May followed by a 75bp rise in June. Further, Chair Powell indicated that the FOMC planned to reduce its \$8.5 trillion balance sheet beginning in June. Overseas, the Bank of England increased its benchmark interest rate five times since December, with the policy rate sitting at 1.25% at the end of the year. Additionally, the European Central Bank (ECB) ended its emergency quantitative easing program in March and announced that it would accelerate the wind-down of its legacy QE program and potentially stop net purchases in the third quarter if economic data supported the move. As the year came to an end, even central banks started talking openly of the prospect of recession in the major economies. While we cannot be certain of this, the risks are rising sharply.

All in all, fiscal year 2022 is one that many investors would rather forget. With both equity and bond markets declining double digits, most total return investors felt notable declines from a large portion of their investment portfolios. Global equities, as defined by the MSCI All Country World IMI Index, declined 16.5% for the one-year period ending June 30, 2022. U.S. equity markets declined 14.2%, as measured by the DJ U.S. Total Stock Market Index. Developed international markets fared better, only declining 6.6% in local currency terms; however, the strong dollar created little dispersion for USD investors as the MSCI EAFE declined 17.8% in USD terms. Emerging markets fared the worst, as greater sensitivity to the supply/demand imbalance, inflation and U.S. interest rates drew a 25.3% decline for the year in USD terms. There was also a notable shift towards value securities as interest rates rose, offering a headwind for growth-oriented stocks and in particular the technology sector. The Russell 3000 Value Index declined 7.5%, while the Russell 3000 Growth Index declined by more than double to -19.8%. Similar dispersion was seen across value and growth international equities as well.

As central banks worked to combat persistent inflation, most bond markets saw yields rise. In the U.S., the 10-year Treasury yield doubled from 1.5% to 3.0% by the end of the year and sent bond prices in the

#### **Investment Section**

Investment Consultant's Statement (continued)



opposite direction. The U.S. bond market, as measured by the Bloomberg Aggregate Bond Index, declined by 10.3% over the year. An allocation that typically serves to diversify equity risk was unfortunately less effective over the year. With a risk-off sentiment, high yield bond markets declined 12.8% over the year, as measured by the Bloomberg U.S. Corporate High Yield Index.

We would be remiss not to mention the strength of commodities over the year, one of very few bright spots. As food and energy prices soared, the Bloomberg Commodity Index posted a 24.3% return over the year. And while the impact on most private market returns are yet to be fully known, we expect alternative asset classes, especially those with lower correlations to equity markets, to offer some reprieve from the volatility experienced across public equities and bonds.

It was a tumultuous year, to say the least, and one that left investors with more uncertainty than clarity. Most total return investors experienced negative results over the year, as traditional diversification via core bonds was mostly ineffective to combat the equity market risk. Allocations across alternative asset classes served investors well during the year, offering a strong reminder as to the benefits of diversification.

The SDCERS Trust Fund ended the fiscal year with \$10.0 billion in assets, which was a decrease over the year of approximately \$328 million due to modest investment losses. Despite the very challenging market backdrop for public markets, the Total Fund declined only 1.7%<sup>1</sup> over the year, the first negative fiscal year return the System has seen since 2009. The Fund's exposure to alternative asset classes, including private equity, real estate, infrastructure and opportunistic investments, each which generated double-digit positive returns over the year, helped offset negative public market returns and contributed to Total Fund outperformance compared to its Policy Benchmark. The Total Fund outperformed its Policy Benchmark return of -5.7% by 3.9 percentage points for the 2022 fiscal year. The star of the show this year was the Fund's 7.4% allocation to its Opportunity Fund, which returned 20.1% and outperformed its performance benchmark return of -14.6%. The Opportunity Fund currently houses allocations to real estate debt, distressed and opportunistic credit, and managed futures investments. While each of these strategies generated positive returns over the year (compared to -15.8% for global equity and -7.9% for intermediate U.S. fixed income), the managed futures allocation performed the greatest, benefiting from commodity exposure and earning a positive 30.1% return for the SDCERS portfolio. The U.S. equity portfolio also contributed to the Fund's relative performance over the year, driven by securities litigation income that came in during the period. Relative to its peer group<sup>2</sup>, the Total Fund's fiscal year return ranked in the top fourth percentile over the one-year period. Overall, SDCERS' strong diversification and exposure to alternatives and uncorrelated investments was hugely beneficial in a year where traditional public equities and bonds both declined notably. Long-term, the SDCERS' Total Fund returns are strong over the trailing 3-, 5- and 10year periods, having earned an annualized 7.2%, 7.5%, and 8.5%, respectively. The Total Fund also

<sup>&</sup>lt;sup>1</sup> Returns quoted throughout this letter represent time-weighted rates of return. Private market data (Private Equity, Infrastructure and Real Estate) are included on a one-quarter lagged basis and represent returns from April 2021 through March 2022.

<sup>&</sup>lt;sup>2</sup> Universe data is compiled by BNY Mellon and Investment Metrics. The universe includes total fund returns for only U.S. public pension plans with over \$1 billion in assets under management.

Investment Consultant's Statement (continued)



outperformed its Policy Benchmark and ranked in the top quartile of its peer group<sup>2</sup> over each of these times periods as well.

During the 2022 fiscal year, SDCERS conducted an asset-liability study which included updated plan circumstances and assumptions from the repeal of Proposition B. The results of the study confirmed that the current risk posture of the Plan, with 78% allocated to return-seeking assets and 22% allocated to risk-reducing assets, continues to be appropriate. Additionally, the study stress tested the liquidity of the Fund and found no liquidity concerns, even in the worse expected economic scenarios. The annual asset allocation and investment structure reviews initiated minor rebalancing to ensure the resulting portfolios provide a size and style neutral structure and a streamlined and risk-balanced manager lineup. Overall, the changes to the SDCERS portfolio over the 2022 fiscal year were modest.

The asset allocation and investment structure of the Plan undergo ongoing monitoring and evaluation to ensure they are in line with SDCERS' investment objectives and the current market environment. We continue to believe the SDCERS Trust Fund is well-diversified and appropriately structured to meet its long-term objectives.

Sincerely,

Steve Voss Senior Partner

Kate Comstak

Katie Comstock Associate Partner

#### **Investment Section**

#### San Diego City Employees' Retirement System Asset Class Investment Returns<sup>1, 2, 3</sup>

For the Fiscal Year Ended June 30, 2022

Tor the riscal lear Linded Jule 30, 2022	Annualized Performance			
	1-YEAR	3-YEAR	5-YEAR	10-YEAR
Domestic Equity Performance	<b>-9.0</b> %	8.4%	10.0%	12.2%
Benchmark: Dow Jones U.S. Total Stock Market (100% weight)	-14.2%	9.6%	10.5%	12.5%
International Equity Performance	- <b>21.6</b> %	0.8%	<b>1.8</b> %	4.8%
Benchmark: MSCI AC World Ex-US IMI Index (100% weight)	-19.9%	1.6%	2.5%	5.0%
Global Equity Performance	<b>-14.8</b> %	<b>6.7</b> %	7.6%	<b>8.6</b> %
Benchmark: MSCI All-Country World Index (100% weight)	-15.8%	6.2%	7.0%	8.8%
Domestic Fixed Income Performance	- <b>8.3</b> %	- <b>0.4</b> %	1.0%	1.5%
Benchmark: Barclays Intermediate Aggregate Bond Index (100% weight)	-7.9%	-0.6%	0.9%	1.3%
Return-Seeking Fixed Income Performance	- <b>19.8</b> %	-4.8%	-1.7%	0.2%
Benchmark: JP Morgan Emerging Markets Bond Index (40% weight) JP Morgan Government Bond Index Emerging Markets Global Diversified (60% weight)	-20.0%	-5.5%	-1.8%	0.1%
Opportunity Fund Performance <sup>5</sup>	<b>20.1%</b>	<b>10.9</b> %	<b>9.8</b> %	
Benchmark: MSCI All Country World Index IMI (78% weight) Barclays Intermediate Aggregate Bond Index (22% weight)	-14.6%	4.8%	5.6%	
Real Estate Performance <sup>6</sup>	<b>26.9</b> %	<b>10.9%</b>	10.0%	<b>10.8</b> %
Benchmark: NFI-ODCE + 50 basis points (100% weight)	27.9%	10.9%	9.4%	10.3%
Private Equity Performance <sup>4, 6</sup>	27.8%	24.0%	<b>19.7</b> %	<b>19.1%</b>
Benchmark: 50th Percentile of the Burgiss Database (100% Weight) Secondary Benchmark: 67% DJ US TSM/33% MSCI ACWI ex-US + 3% annually (100% Weight)	25.1%	27.6%	21.8%	15.7%
Infrastructure Performance <sup>4, 5, 6</sup>	<b>19.3</b> %	<b>12.4</b> %	<b>11.0</b> %	
Benchmark: CPI+500bps (100% weight)	14.0%	9.4%	9.0%	
Total Fund Performance <sup>7</sup>	-1.7%	7.2%	7.5%	8.5%
Performance Benchmark, comprised of: Dow Jones U.S. Total Stock Market Index (18.6%); International Equity Benchmark (15.5%); Barclays Intermediate Agg (22.4%);	-5.7%	6.9%	7.2%	8.1%

Barclays Intermediate Agg (22.4%); Custom Real Estate Benchmark (11.0%);

MSCI AC World Index (8.0%);

Return-Seeking Fixed Income Benchmark (5.0%); Private Equity Benchmark (10.0%);

Opportunity Fund Benchmark (6.5%); and Infrastructure Benchmark CPI + 500 basis points (3.0%)

<sup>1</sup> Basis of calculation is time-weighted rates of return based on market values.

<sup>2</sup> Long-Term Performance: 3-year, 5-year and 10-year performance benchmarks may have been comprised of different indices and percentage weights due to changes in SDCERS' asset allocation strategy over time.

<sup>3</sup> Net offees returns began to be calculated in FY2011. Prior to that, all returns are gross offees.

<sup>4</sup> SDCERS' Board approved the combination of the Private Equity and Infrastructure allocations in November 2014.

<sup>5</sup> This allocation is currently being funded. Performance will not be available until a meaningful allocation is reached.

<sup>6</sup> Returns for Real Estate and Private Equity and Infrastructure are lagged one quarter due to the availability of data.

<sup>7</sup> The 1-year gross of fees return for the Total Fund Performance was -1.6%.

#### San Diego City Employees' Retirement System Investment Managers As of June 30, 2022

	DOMESTIC EQUITY IN BlackRock Institutional Trust Company San Francisco, CA	VESTMENT MANAGE William Blair Chicago, IL	RS
D	OMESTIC FIXED INCOME	INVESTMENT MANA	AGERS
BlackRock Institutional Trust	t Company Pacific Investment Mana	gement Company (PIMCO)	The TCW Group, Inc./MetWest
San Francisco, CA		Beach, CA	Los Angeles, CA
	<b>GLOBAL EQUITY INV</b>	ESTMENT MANAGER	S
Arrowstreet Capital LP	<b>Dodge &amp; Cox</b>	Grantham, Mayo, Van Otterloo & Co	o. LLC Walter Scott & Partners Limited
Boston, MA	San Francisco, CA	Boston, MA	Edinburgh, Scotland
I	NTERNATIONAL EQUITY	INVESTMENT MANA	GERS
Aberdeen Asset Management	AQR Capital Management	Artisan Partners	BlackRock Institutional Trust Company
Philadelphia, PA	Greenwich, CT	Milwaukee, WI	San Francisco, CA
<b>Brandes Investment Pa</b>		<b>er Berman</b>	<b>William Blair</b>
San Diego, CA		York, NY	Chicago, IL
RETU	RN-SEEKING FIXED INCO		ANAGERS
Ninety One		<b>vestment Partners W</b>	<b>/ellington Management Company</b>
London, England		York, NY	Boston, MA
	<b>REAL ESTATE INVES</b>	TMENT MANAGERS	
Alcion Ventures	Almanac Realty Investors, LLC	CBRE Global Investors	<b>Clarion Partners</b>
Boston, MA	New York, NY	Los Angeles, CA	Dallas, TX
<b>Colony Capital, LLC</b>	<b>Europa Capital</b>	J.P. Morgan Asset Managemer	nt KKR
Los Angeles, CA	London, England	New York, NY	San Francisco, CA
Landmark Partners	LaSalle Investment Management	Long Wharf Real Estate Partner	rs Mesa West Capital
Simsbury, CT	San Francisco, CA	Boston, MA	Los Angeles, CA
<b>MetLife Investment Management</b>	<b>Morgan Stanley</b>	<b>NREP AB</b>	<b>Oaktree Capital</b>
Whippany, NJ	New York, NY	Stockholm, Sweden	Los Angeles, CA
Pacific Coast Capital Partners	<b>PGIM Real Estate</b>	Principal Global Investors, LLC	C DWS/RREEF Management
Los Angeles, CA	Madison, NJ	Des Moines, IA	San Francisco, CA
The Carlyle Group	Torchlight Investors	<b>UBS Realty Investors</b>	Waterton Associates LLC
Washington, DC	New York, NY	Hartford, CT	Chicago, IL
PRI	VATE EQUITY AND INFR	ASTRUCTURE CONSU	LTANTS
	GCM Grosvenor Private Markets New York, NY	<b>StepStone Group, LP</b> San Diego, CA	
	OPPORTUNITY FUND IN	VESTMENT MANAGI	ERS
Davidson Kempner Capital M (Global Credit Fund New York. NY	d) (Global C	<b>rosvenor</b> <b>redit Fund)</b> aao, IL	Lynx Asset Management Stockholm, Sweden

Oaktree Capital Management Los Angeles, CA

igo, Systematica Investments Geneva, Switzerland

Torchlight Investors (Opportunistic Real Estate) New York, NY

#### CASH OVERLAY INVESTMENT MANAGER

Parametric Minneapolis, MN

#### **Investment Section**

#### San Diego City Employees' Retirement System Summary of Investment Goals and Philosophy As of June 30, 2022

Consistent with SDCERS' Mission Statement, the goal of SDCERS' investment program is to generate long-term returns that, when combined with employer and employee contributions, will result in sufficient assets to pay the present and future obligations of SDCERS. The following objectives are intended to assist in achieving this goal:

- SDCERS should generate returns that support the long-term soundness of the fund.
- SDCERS should seek to earn a return in excess of its policy benchmark over the long term.
- SDCERS' assets will be managed on a total return basis, which takes into consideration both investment income and capital appreciation.
- SDCERS should seek to avoid taking undue risk where there is not a reasonable belief that such risk will be appropriately rewarded.

To achieve these objectives, SDCERS allocates its investment assets with a strategic, long-term perspective of the capital markets.

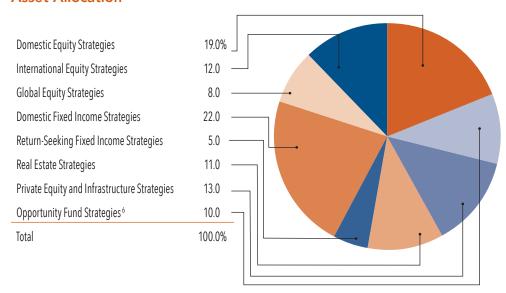
It is the purpose of SDCERS' investment program to ensure that sufficient financial assets are available to provide SDCERS' participants and their beneficiaries with all benefits due as specified in SDCERS' plan documents. Therefore, the participants' and beneficiaries' financial interests shall take precedence over all other financial interests. In addition, SDCERS manages its investment program based on principles outlined under the Prudent Expert standard. SDCERS also diversifies the investments so as to maximize the probability of achieving the actuarial rate of return while minimizing risk.

\* \* \*

These goals and objectives are found in SDCERS' Investment Policy Statement (IPS). The IPS encompasses the investment goals, objectives and policies of the SDCERS Trust Fund. The purpose of the IPS is to assist the Board, the Investment Committee and Staff to effectively supervise and monitor SDCERS' investment program.

A copy of the IPS is available upon request or on SDCERS' website at www.sdcers.org.

#### San Diego City Employees' Retirement System Long-Term Strategic Target and Actual Asset Allocation As of June 30, 2022 Long-Term Strategic Target Asset Allocation<sup>1</sup>



			(Dollars in Thousands)
Actual Asset Allocation <sup>2</sup>		Domestic Equity Strategies	\$1,827,212
		International Equity Strategies	1,203,310
Domestic Equity Strategies	17.9%	Global Equity Strategies	799,417
International Equity Strategies	11.8 -	Domestic Fixed Income Strategies	2,180,869
Global Equity Strategies	7.8	Return-Seeking Fixed Income Strategies	373,567
		Real Estate Strategies	1,146,541
Domestic Fixed Income Strategies	21.3	Private Equity and Infrastructure Strategies	1,786,253
Return-Seeking Fixed Income Strategies	3.6	Opportunity Fund Strategies <sup>6</sup>	765,424
Real Estate Strategies	11.2	Cash <sup>3</sup>	148,468
Private Equity and Infrastructure Strategies	17.5	Total Investments, At Fair Value <sup>4</sup>	\$10,231,061
Opportunity Fund Strategies <sup>6</sup>	7.5	Less Pending Transactions	(233,850)
Cash <sup>3</sup>	1.4	Total Net Investments <sup>5</sup>	\$9,997,211
Total	100.0%		ψ <i>ι</i> , <i>ι</i> , <i>ι</i> , <i>ι</i> , <i>ι</i> ,ι

<sup>1</sup> The long-term strategic target asset allocation presented above is a long-term goal for the asset allocation. Due to the complexity of funding asset classes, SDCERS expects to move the portfolio to these asset classes and weights over time. To track the portfolio's progress, SDCERS uses the following interim asset allocation weights: domestic equity 20.4%, international equity 12.9%, global equity 8.0%, domestic fixed income 22.7%, return-seeking fixed income 5.0%, real estate 11.0%, private equity and infrastructure 13.0% and opportunity fund 7.0%.

<sup>2</sup> Actual asset allocation values illustrated above are based upon SDCERS' investment managers' specific strategies. Each portfolio, including all securities and cash held by an investment manager, is categorized based upon the strategy that SDCERS hired that manager to execute. Investment strategy totals by asset class here will differ from those that appear in the audited financial statements. For GASB reporting purposes, investments in the audited financial statements are classified by security type: i.e., cash, equities, fixed income, real estate, private equity and infrastructure, not by investment strategy.

<sup>3</sup> SDCERS does not have a target allocation to cash.

<sup>4</sup> Total Investments at fair value include amounts reported as Cash and Cash Equivalents on Deposit with Custodial Bank and Fiscal Agents in the Audited Financial Statements.

<sup>5</sup> Investment balances are presented using the accrual basis of accounting.

<sup>6</sup> In October 2010, the opportunity fund was added as a new asset class. Three opportunistic real estate investments, three opportunistic credit funds, and three opportunistic equity funds currently reside within this allocation.

#### San Diego City Employees' Retirement System Schedule of Largest Equity and Fixed Income Holdings As of June 30, 2022 (Shares and Dollars in Thousands)

Rank	Shares	Equity Securities	CUSIP	Fair Value	Percentage of Tota Net Investments
1	279	Microsoft Corp.	594918104	\$71,615	0.7%
2	469	Apple Inc.	037833100	64,164	0.6
3	14	Alphabet Inc. Class C	02079K107	30,091	0.3
4	267	Amazon, Inc	23135106	28,371	0.3
5	117	Johnson & Johnson, Inc.	478160104	20,719	0.2
6	9	Alphabet Inc. Class A	02079K305	20,441	0.2
7	26	Tesla Inc.	88160R101	17,242	0.2
8	31	United Health Group Inc.	91324P102	15,986	0.2
9	55	Berkshire Hathaway Inc. Class B	084670702	15,072	0.2
10	48	Mastercard Inc.	57636Q104	15,066	0.1
		Total		\$298,767	3.0%

#### Schedule of Largest Fixed Income Holdings

Rank	Shares	Fixed Income Securities	CUSIP	Fair Value	Percentage of Total Net Investments
1	89,300	Interest Rate Swap - Rec USD Fixed 3.53% 21 Jun 2024 99S1SS462 \$89,804		\$89,804	0.9%
2	82,180	U.S. Treasury Note 2.875% 15 Jun 2025	91282CEU1	81,853	0.8
3	81,500	Credit Default Swap - Rec USD Variable 3 Month EVENT 1% 20 Jun 2027	99S1R4TR3	81,500	0.8
4	8,710,000	Interest Rate Swap - Rec JPY Variable 6 Month TONA 1% 17 Mar 2031	99S1P95U3	64,112	0.6
5	66,075	FNMATBA 30 Year 3.5% 11 Aug 2052	01F032682	63,458	0.6
6	60,700	Interest Rate Swap - Rec USD Fixed 1.27% 4 Nov 2023	99S1S7CF9	59,336	0.6
7	56,600	U.S. Treasury Note 3.25% 30 Jun 2027	91282CEW7	57,153	0.6
8	7,560,000	Interest Rate Swap - Rec JPY Variable 12 Month TONA 1% 16 Mar 2024	99S1PDHL1	55,648	0.6
9	55,725	FNMA TBA 30 Year 3% 11 Aug 2052	01F030686	51,824	0.5
10	40,675	FNMA TBA 30 Year 2.5% 11 Aug 2052	01F022683	36,524	0.4
		Total		\$641,212	6.4%

A complete list of portfolio holdings is available upon request.

#### San Diego City Employees' Retirement System Schedule of Commissions<sup>1, 2</sup> Top 25 Brokerage Firms Used

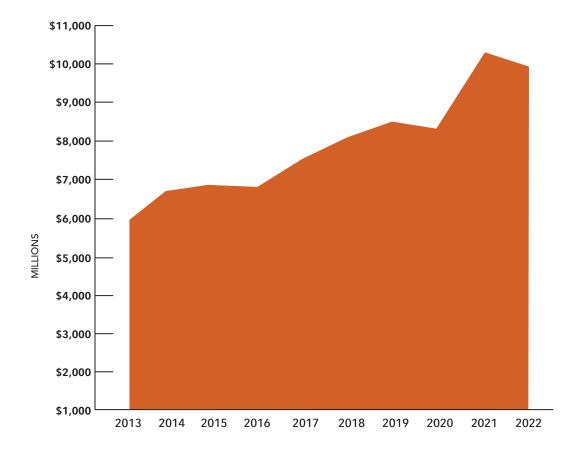
For the Fiscal Year Ended June 30, 2022 (Shares and Dollars in Thousands)

Rank	Broker Name	Shares	Base Commission	Commission Per Share
1	Goldman Sachs & Co.	1,758,428	\$76	0.00004
2	Citigroup Global Markets, Inc.	2,275,467	44	0.00002
3	Morgan Stanley Co., Inc.	74,538,459	30	0.00000
4	J.P. Morgan Chase Bank	2,213,630	19	0.00001
5	Credit Suisse International	3,524,553	19	0.00001
6	Jefferies and Co., Inc.	8,192	17	0.00212
7	Liquidnet Inc.	839	12	0.01463
8	Sanford C Bernstein and Co.	589	9	0.01485
9	UBS AG	185,142	8	0.00004
10	Bernstein Autonomous LLP	1,650	8	0.00458
11	Merrill Lynch International	4,037	7	0.00184
12	Instinet LLC	407	6	0.01570
13	Bank of America Securities, Inc.	3,942,189	6	0.00000
14	Robert W. Baird & Co.	222	5	0.02093
15	Piper Sandler Cos.	398	4	0.01104
16	Stephens Inc.	167	3	0.02020
17	KeyBanc Capital Markets Inc.	1,624	3	0.00196
18	BNP Paribas S.A.	568,543	3	0.00000
19	Pershing LLC	9,117	3	0.00029
20	Exane S.A.	58	2	0.04259
21	RBC Capital Markets, Inc.	42,916	2	0.00006
22	Cowen Inc.	168	2	0.01413
23	Pavilion Global Markets Ltd.	25	2	0.07259
24	Wells Fargo Securities LLC	595,223	2	0.00000
25	Mitsubishi UFJ Securities	2,382	1	0.00063
	All Other Brokers	15,244,633	16	\$0.00000
	Total	104,919,058	309	\$0.00000

<sup>1</sup> This schedule contains trading information which includes equities and fixed income. Commissions for fixed income trades are implicitly included in the price of a security that is bought or sold, rather than explicitly stated for equities. This will cause some of the commission per share numbers to seem artificially low.

<sup>2</sup> Investment management fees are reported by investment category in the Schedule of Investment Expenses on page 75.

#### San Diego City Employees' Retirement System Growth of Investments, at Fair Value For Ten Fiscal Years Ended June 30



Fiscal Year	<b>Fair Value</b> <sup>1</sup> (Dollars in Thousands)
2022	\$9,997,211
2021	10,290,941
2020	8,314,703
2019	8,442,713
2018	8,082,180
2017	7,576,337
2016	6,813,762
2015	6,890,918
2014	6,768,783
2013	5,815,027

<sup>1</sup> Fair value includes investments, cash and cash equivalents on deposit, net of pending transactions (receivable for securities sold and liability for securities purchased). Investment balances are presented using the accrual basis of accounting.

#### San Diego City Employees' Retirement System Fiscal Year Investment Results For Ten Fiscal Years Ended June 30



\*Total Fund returns are shown net of investment management fees.

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# ACTUARIAL



## ACCOUNTABILITY

#### Actuary's Certification Letter



Classic Values, Innovative Advice

October 18, 2022

Board of Administration San Diego City Employees' Retirement System 401 West A Street, Suite 400 San Diego, California 92101

#### **Re:** Actuarial Certification Letter

Dear Members of the Board,

The purpose of this letter is to provide the certification for the Actuarial Section of the Annual Comprehensive Financial Report (ACFR) for the San Diego City Employees' Retirement System (SDCERS, System). Actuarial valuations for the San Diego City Employees' Retirement System are performed annually. The results of the June 30, 2021 actuarial valuations of SDCERS are summarized in this letter.

#### Funding Objective

The overriding funding goal of SDCERS is to fully fund the System to ensure that assets are sufficient to pay benefits when due. In addition, SDCERS' Board has outlined four specific funding objectives for long-term plan funding to meet this goal. These funding objectives are benefit security, stable and predictable costs, intergenerational equity, and cost sustainability. The details of SDCERS' Funding Objective Policy can be found in the document "Charters, Policies, and Rules of the Board of Administration", adopted September 14, 2018, and reviewed September 10, 2021.

The System's funding objectives policy is adopted by the SDCERS Board with significant input from the actuary.

#### **Funding Method**

SDCERS is funded through plan sponsor contributions and Member contributions to meet its funding objectives. The funding method employed by SDCERS is for each plan sponsor to contribute, on an annual basis, the Actuarially Determined Contribution (ADC). The ADC consists of the employer portion of a normal cost for active Members, a payment toward the Unfunded Actuarial Liability (UAL), and a payment to cover the Plan's expected administrative expenses.

The actuarial cost method used by SDCERS is the Entry Age Normal (EAN) actuarial cost method. The normal cost rate is determined by taking the value, as of entry age into the plan, of each member's projected future benefits. This value is then divided by the value, also at entry age, of each member's expected future salary. The normal cost rate is multiplied by current salary to determine each member's normal cost. Finally, the normal cost is reduced by the member contribution to produce the employer normal cost. The actuarial liability under the EAN method is equal to the present value of all future benefits to be paid to current and former members less the present value of future employer normal costs and member contributions on behalf of current members. Finally, the difference between the EAN actuarial liability and the actuarial value of assets is the Unfunded Actuarial Liability (UAL). The UAL is amortized over the periods described below for each plan sponsor.



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#### Amortization of Unfunded Actuarial Liability

In May 2007, the SDCERS Board adopted the following closed amortization periods which have been used to calculate the portion of the contribution that is attributable to the UAL payment for all three plan sponsors. The amortization period for the then-existing June 30, 2007 UAL for each plan sponsor was set at 20 years for the City of San Diego, and 14 years for the Unified Port District and the Airport Authority. For all three plan sponsors, the amortization of future experience gains and losses was set at 15 years. The amortization period for plan amendments was set at five years for the City of San Diego and 20 years for the Unified Port District and the Airport Authority.

With the closure of the non-Police portion of the City's plan to new hires effective July 20, 2012, the then-existing UAL amortization bases attributable to that portion of the plan were collapsed into a single amortization base that was amortized over 15 years. Subsequent gains or losses resulting in additional UAL layers are amortized over 15 years.

In September 2017, for the City of San Diego and the Unified Port District, the Board adopted extensions for select amortization bases in order to improve the projected stability of future employer contributions.

In January 2019, the SDCERS Board adopted changes to the funding methodology which affect the amortization of the unfunded actuarial liability, effective with the June 30, 2019 actuarial valuation. First, for all three plan sponsors, the amortization period for future assumption and method changes was reduced to 20 years, down from the prior policy of 30 years. Second, for the City of San Diego and the Unified Port District, a contribution floor on the UAL amortization payment was adopted, setting a minimum of \$275,495,017 and \$13,270,628, respectively, until the plan achieves a 100% funding ratio. This UAL payment floor was based on the Fiscal Year 2020 amortization payment as determined by the results of the June 30, 2018 actuarial valuation.

For all three plan sponsors, the amortizations are based on payments being a level percent of payroll, with the exception of the UAL amortization layers for the City's non-Police plans which are based on payments being level dollar amounts each year. Lastly, with respect to each plan sponsor, the UAL amortization payment in any year cannot be less than interest on the UAL.

#### Assumptions and Methods

For funding purposes, all assumptions and methods, as outlined in the Actuarial Section of the ACFR, remain the same as in the June 30, 2020 valuation. The assumptions as a whole represent our best estimate for the future experience of SDCERS. Future results may differ from the current results presented in the June 30, 2021 Actuarial Valuation due to such factors as the following: plan experience differing from that anticipated by the assumptions, changes in assumptions, and changes in plan provisions or applicable law.

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#### **Plan Provisions**

For members of the City of San Diego, the results of the June 30, 2021 valuation did not necessitate adjustments to the employee contribution rates, as required under San Diego City Charter Section 143 ("substantially equal"). For "New Members" of the Unified Port District and the Airport Authority under the California Public Employees' Pension Reform Act (PEPRA), the results of the June 30, 2021 valuation did not necessitate a recalculation of the employee contribution rates. All plan provisions remained the same as in the June 30, 2020 valuation.

#### Supporting Schedules

Using historical information, along with results developed by Cheiron including the June 30, 2021 actuarial valuations, we prepared the following schedules found in the Actuarial Section and in the Statistical Section of this ACFR.

- Summary of Actuarial Assumptions and Methods
- Schedule of Active Member Valuation Data
- Schedule of Retirees and Beneficiaries Added To and Removed From the Rolls
- Schedule of Funded Liabilities by Type
- Analysis of Financial Experience
- Schedule of Funding Progress and Employer Contributions
- Schedule of Allowances Being Paid Service and Disability Retirees and Beneficiaries
- Schedule of Retired Members by Type of Benefit
- Schedule of Average Benefit Payment Amounts
- Schedule of Average Benefit Payment Amounts by Year of Retirement
- Schedule of Active Members
- Schedule of Deferred Members

#### Financial Reporting

For financial reporting purposes, the Total Pension Liability is based on the June 30, 2021 actuarial valuation updated to the measurement date of June 30, 2022. There were no significant events between the valuation date and the measurement date, so the update procedures only include the addition of service cost and interest cost offset by actual benefit payments.

The assumptions and methods used for financial reporting purposes meet the parameters set by Governmental Accounting Standards Board (GASB) Statement No. 67, *Financial Reporting for Pension Plans*, as well as applicable Actuarial Standards of Practice set out by the Actuarial Standards Board.

Please refer to our GASB 67/68 reports as of June 30, 2022, for additional information related to the financial reporting of the System. We prepared the following schedules for inclusion in the Financial Section of the ACFR based on the June 30, 2022 GASB 67/68 reports.

- Schedule of Changes in Net Pension Liability and Related Ratios
- Schedule of Plan Sponsor Contributions
- Notes to Schedule of Plan Sponsor Contributions
- Schedule of Investment Returns

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#### **Reliance on Others**

In preparing our valuations and the schedules for the ACFR, we relied on information (some oral and some written) supplied by SDCERS' staff. This information includes, but is not limited to, plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23.

The assumptions as a whole represent our best estimate for the future experience of SDCERS. Future actuarial measurements for funding and financial reporting purposes may differ significantly from the current results presented in this ACFR due to such factors as the following: plan experience differing from that anticipated by the assumptions, changes in assumptions, and changes in plan provisions or applicable law.

#### Compliance with Code of San Diego §24.0100-0200 and Charter section 149

As we are not attorneys, we cannot confirm with absolute certainty, but to the best of our knowledge, we have complied with the Code of San Diego §24.0100-0200 in valuing the benefits provided to future and current retirees of SDCERS – City Employees. In addition to §24.0100-0200, we have complied with Charter Section 149 in valuing the benefits provided to future and current retirees of the Unified Port District and the Airport Authority.

#### Compliance with Actuarial Standard of Practice (ASOP) No. 51.

ASOP No. 51 was established as an Actuarial Standard of Practice that first applied to SDCERS actuarial valuations as of June 30, 2019. ASOP No. 51 deals with the assessment and disclosure of risks related to measuring pension plan liabilities and contributions. Please refer to Section II of the formal actuarial valuation reports, for each plan sponsor, for the information provided in compliance with this standard. These reports are available at <u>www.sdcers.org</u>.

#### Compliance with Actuarial Standard of Practice (ASOP) No. 56

Cheiron utilizes ProVal actuarial valuation software leased from Winklevoss Technologies (WinTech) to calculate liabilities and project benefit payments. We have relied on WinTech as the developer of ProVal. We have a basic understanding of ProVal and have used ProVal in accordance with its original intended purpose. We have not identified any material inconsistencies in assumptions or output of ProVal that would affect the measurements presented in this ACFR.

#### **Certification**

This letter and the schedules named above have been prepared in accordance with generally recognized and accepted actuarial principles and practices and our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board as well as applicable laws and regulations. The schedules provided for financial reporting purposes have been prepared in accordance with our understanding of generally accepted accounting principles as promulgated by the GASB. Furthermore, as credentialed actuaries, we meet the Qualification Standards of the American Academy of Actuaries to render the opinion

#### **Actuarial Section**

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contained in this report. This report does not address any contractual or legal issues. We are not attorneys, and our firm does not provide any legal services or advice.

This letter and the schedules named above were prepared for SDCERS for the purposes described herein. Other users of this information are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any other user.

Sincerely, Cheiron

Gene Kalwarski, FSA, EA, MAAA, FCA Principal Consulting Actuary

Alice Alsberghe, ASA, EA, MAAA Consulting Actuary

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#### **Actuarial Section**

#### San Diego City Employees' Retirement System Summary of June 30, 2021 Valuation Results

#### **Overview**

The primary purpose of the actuarial valuation and this report is to measure, describe and identify as of the valuation date:

- The financial condition of the System,
- Historical trends in the financial condition of the System,
- The SDCERS actuarially determined contribution rates, and
- Information required for the Annual Comprehensive Financial Report (ACFR).

On the pages that follow, we present the following information and schedules from our actuary:

- 1. The actuary's general comments on the valuation,
- 2. Historical trends showing the System's funding progress and contributions,
- 3. Detailed information on the unfunded actuarial liability and the actuarially determined contribution,
- 4. Summary of actuarial assumptions and methods,
- 5. Schedule of active member valuation data,
- 6. Schedule of retirees and beneficiaries added to and removed from the rolls,
- 7. Schedule of funded liabilities by type,
- 8. Analysis of financial experience, and
- 9. Schedule of funding progress and employer contributions

SDCERS has prepared the following information:

10. Summary of SDCERS benefit provisions and Deferred Retirement Option Plan (DROP) program.

Note that these liabilities are not applicable for settlement purposes, including the purchase of annuities and the payment of lump sums.

#### San Diego City Employees' Retirement System Summary of June 30, 2021 Valuation Results (continued)

#### **1. General Comments**

The City of San Diego officially reopened the pension plan to all non-police employees initially hired by the City on or after July 10, 2021; however, as of the June 30, 2021 actuarial valuation the City had not officially reinstated non-police employees who had been excluded from the pension plan since July 20, 2012 as a result of Proposition B. As such, the valuation results, including the fiscal year ending 2023 (FY 2023) Actuarially Determined Contribution (ADC), do not include any liability or assets related to the non-police employees who had not yet been reinstated to the pension plan. The FY 2023 ADC, however, does include an estimate for the normal cost of employees expected to be hired on or after July 10, 2021 through June 30, 2022 to replace current members of the pension plan who terminate employment during that same period.

The results of the City's June 30, 2021 actuarial valuation reflect salary increases for FY 2022 and FY 2023 for plan tiers with negotiated general salary increases. General members were assumed to receive a 4.00% increase effective July 1, 2021 as well as a 4.75% increase effective July 1, 2022. Safety Police members were assumed to receive a 3.20% increase effective July 1, 2021. All other members were assumed to receive a 3.05% across the board increase as per the valuation assumptions. Any other general salary increases, new add-on pays, changes to existing add-on pays, or varying special salary adjustments that may have been negotiated were not reflected in this valuation.

Regarding the Unified Port District, this is the first time since the SDCERS Board adopted the UAL contribution floor amortization method in January 2019 that the unfunded actuarial liability (UAL) amortization payment is below the minimum prior to applying the floor. The UAL payment would be \$12,481,850 compared to the UAL payment floor of \$13,270,628. As such, the UAL payment component of the FY 2023 Actuarially Determined Contribution (ADC) is equal to the UAL payment floor.

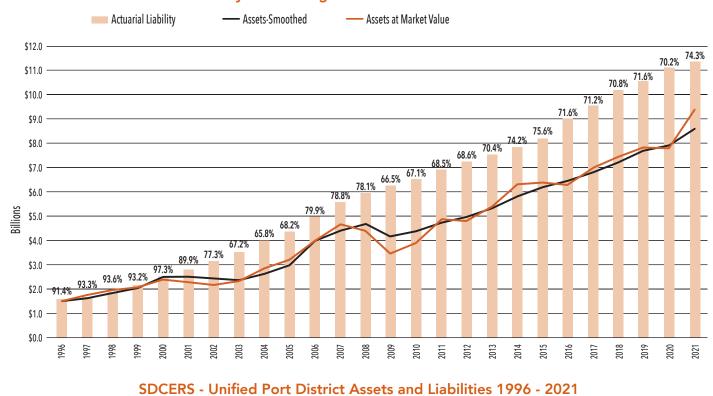
In recent years, the Airport Authority has been consistently making contributions to the pension plan in excess of the Actuarially Determined Contribution (ADC). These excess contributions are made in accordance with the Airport Authority's Board policy to maintain a 95% funding ratio, including a minimum of 90%. Favorable investment returns in FY 2021 coupled with the Airport Authority's contributions in excess of the ADC have significantly improved its funding ratio. As of the June 30, 2021 actuarial valuation the Airport Authority's funding ratio increased to 94.6%, up from 89.6% in the prior year. In July 2020, the SDCERS Board voted to adopt the results of a comprehensive experience study covering the period July 1, 2015, through June 30, 2019. The detailed findings of that study can be found in the actuary's report date August 2020, Actuarial Experience Study for July 1, 2015 to June 30, 2019.

More details on the actuarial assumptions and plan provisions can be found in the Actuarial Assumptions and Methods section of this ACFR. Effective with the June 30, 2014 valuation, GASB disclosures (67 and 68, previously 25 and 27) have been removed from the Actuarial Valuation Report and are presented in a stand-alone report, which will generally be issued in October of each year.

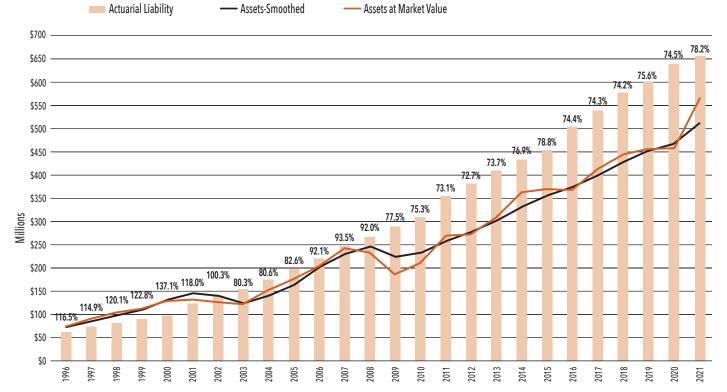
#### **Actuarial Section**

#### San Diego City Employees' Retirement System Summary of June 30, 2021 Valuation Results (continued)

#### 2. Historical Trends and Funding Progress Assets and Liabilities

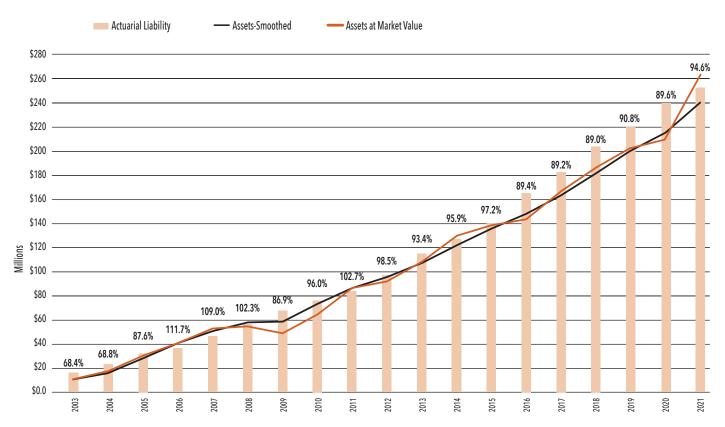


#### SDCERS - City of San Diego Assets and Liabilities 1996 - 2021



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#### 2. Historical Trends and Funding Progress Assets and Liabilities



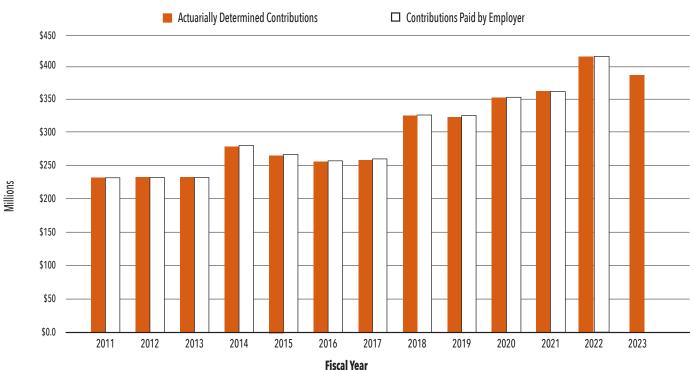
#### SDCERS - Airport Authority Assets and Liabilities 2003 - 2021

For all three plan sponsors' funding purposes, the target amount is represented by the top of the bar. We compare the actuarial value of assets to this measure of actuarial liability in developing the funded ratio which is shown as percentages in each year.

The charts for the City of San Diego and the Unified Port District show a significant decline in funded status during the period from 2001 to 2003. This was caused by the "dot com" market decline. The second serious funded status decline for all three plan sponsors occurred following the "Great Recession" of 2008/2009 where the funding ratios dropped significantly. Other than those two periods, the plans show steady improvement in their funded status. It is important to note that the improving funding ratios since 2003 were achieved while the Board lowered the discount rate from 8.00% to 6.50% and significantly strengthened its demographic assumptions, in particular mortality.

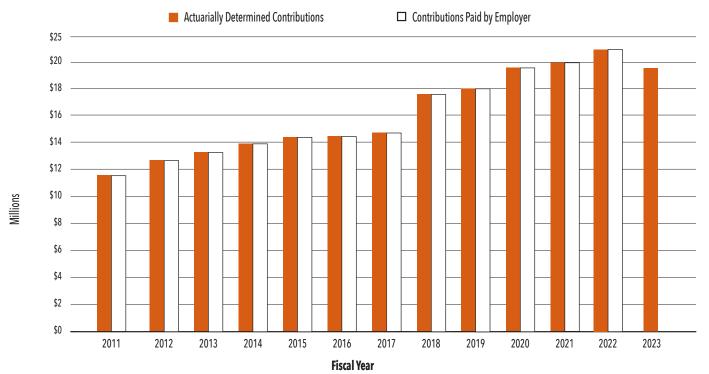
In 2021, all three plan sponsors had increases in their funding ratios driven by very favorable investment returns.

#### 2. Historical Trends and Funding Progress Contributions



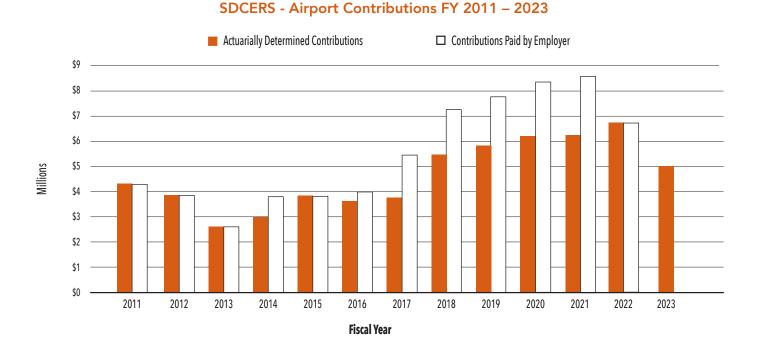
#### SDCERS - City Contributions FY 2011 – 2023





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#### 2. Historical Trends and Funding Progress Contributions



These charts compare the actual contributions made by the plan sponsor to the Actuarially Determined Contributions (ADC). The contributions paid by the plan sponsor are based on the Board's adopted funding practice of normal cost plus amortization of the various UAL components, including the requirement beginning in fiscal year (FY) 2009 that there is no negative amortization and the requirement beginning in FY 2016 to fund the expected administrative expenses.

The chart for the City indicates that the City has been consistently paying at or above the ADC since FY 2006. The Unified Port District has been consistently contributing at or above the ADC for the entire period shown. The Airport Authority has been consistently paying at or above the ADC for the entire period shown, with significant excess contribution amounts in many of the fiscal years as shown in the chart.

#### 3. Contribution Rate, UAL and ADC Information

	SDCERS - City		
	Valuation Date	June 30, 2021	June 30, 2020
Unfunded Actuarial Liability (millions)		\$2,952.0	\$3,335.7
Funding Ratio		74.3%	70.2%
City Contribution Rate		80.5%	88.0%
	Fiscal Year	2023	2022
Actuarially Determined Contribution • if paid at the beginning of the year		\$384.3 million	\$414.9 million

#### **SDCERS - City - Membership Total**

	-		
Valuation as of:	June 30, 2021	June 30, 2020	% Change
Active Counts	5,068	5,535	-8.4%
Deferred	2,847	2,898	-1.8
Disabled	1,076	1,100	-2.2
Retirees	8,265	7,838	5.4
Beneficiaries	1,517	1,471	3.1
Total City Members	18,773	18,842	-0.4%
Active Member Payroll Average Pay per Active Member	\$466,863,508 92,120	\$501,203,699 90,552	-6.9% 1.7
Benefits in Pay Status Average Benefit	\$574,870,826 52,944	\$531,798,290 51,090	8.1% 3.6

#### **SDCERS - City - Assets & Liabilities**

Entry Age Normal (EAN) Liabilities	June 30, 2021	June 30, 2020	% Change
Total Actuarial (EAN) Liability	\$11,487,108,909	\$11,206,325,937	2.4%
Market Value Assets	\$9,457,378,818	\$7,648,734,761	23.6%
Actuarial Value Assets	8,526,118,443	7,870,672,157	8.3%
Unfunded Actuarial Liability	\$2,951,990,466	\$3,335,653,780	-11.5%
Funding Ratio-Actuarial Value	74.3%	70.2%	4.1%

#### SDCERS - City - Change in UAL<sup>1</sup>

(Dollars in Millions)		
1. UAL at June 30, 2020:	\$3,335.7	
2. Expected change in UAL	(27.9)	
3. Asset experience		
a. Anticipated investment loss/(gain)	46.9	
<li>b. Actual investment loss/(gain)*</li>	(309.2)	
c. Employee contributions paid greater than expected	0.8	
d. Net asset experience (b – a + c)	(355.3)	
<ol><li>Liability experience gain*</li></ol>	(0.4)	
5. Changes in economic assumptions	0.0	
6. Other miscellaneous	0.0	
<ol><li>Total change in UAL: sum of 2 +3d+4 through 6</li></ol>	(383.7)	
8. UAL at June 30, 2021: 1 + 7	\$2,952.0	

\* Net impact of asset and liability experience is a gain of \$309.6 million (\$309.2 million actual investment gain plus \$0.4 million actual liability experience gain).

#### SDCERS - City - Change in ADC<sup>1</sup> (Dollars in Millions)

(Dollars in Millions)		
1. ADC at June 30, 2020	\$414.9	
2. Expected change in ADC	8.1	
3. Asset experience		
a. Anticipated investment loss/(gain)	4.7	
b. Actual investment loss/(gain)	(31.1)	
c. Employee contributions paid greater than expected	0.1	
d. Net asset experience (b - a + c)	(35.8)	
4. Liability experience gain	(3.0)	
5. Changes in economic assumptions	0.0	
6. Other miscellaneous	0.0	
<ol><li>Total change in ADC: sum of 2 +3d+4 through 6</li></ol>	(30.6)	
9. ADC at June 30, 2021: 1 + 7	\$384.3	

<sup>1</sup>Numbers in this table may not always add exactly due to rounding

#### 3. Contribution Rate, UAL and ADC Information

SDCERS - Port				
	Valuation Date	June 30, 2021	June 30, 2020	
Unfunded Actuarial Liability (millions)		\$143.4	\$161.8	
Funding Ratio		78.2%	74.5%	
Port Contribution Rate		50.5%	58.4%	
	Fiscal Year	2023	2022	
Actuarially Determined Contribution • if paid at the beginning of the year		\$19.2 million	\$22.1 million	

• if paid at the beginning of the year

#### **SDCERS - Port - Membership Total**

	•		
Valuation as of:	June 30, 2021	June 30, 2020	% Change
Active Counts	347	362	-4.1%
Deferred	262	258	1.6
Disabled	57	56	1.8
Retirees	511	487	4.9
Beneficiaries	82	85	-3.5
Total Port Members	1,259	1,248	0.9%
Active Member Payroll	\$37,599,227	\$37,310,562	0.8%
Average Pay per Active Member	108,355	103,068	5.1
Benefits in Pay Status	\$32,611,698	\$30,758,355	6.0%
Average Benefit	50,172	48,978	2.4

#### **SDCERS - Port - Assets & Liabilities**

Entry Age Normal (EAN) Liabilities	June 30, 2021	June 30, 2020	% Change
Total Actuarial (EAN) Liability	\$659,059,303	\$635,085,235	3.8%
Market Value Assets	\$572,703,787	\$460,728,951	24.3%
Actuarial Value Assets	515,649,885	473,327,531	8.9%
Unfunded Actuarial Liability	\$143,409,418	\$161,757,704	-11.3%
Funding Ratio-Actuarial Value	78.2%	74.5%	3.7%

#### **SDCERS - Port - Change in UAL<sup>1</sup>**

(Dollars in Millions)		
1. UAL at June 30, 2020:	\$161.8	
2. Expected change in UAL	(0.6)	
3. Asset experience		
a. Anticipated investment loss/(gain)	3.5	
<li>b. Actual investment loss/(gain)*</li>	(18.9)	
c. Employee contributions paid less than expected	0.3	
<ul> <li>Net asset experience (b – a + c)</li> </ul>	(22.1)	
4. Liability experience loss*	4.4	
5. Changes in economic assumptions	0.0	
6. Other miscellaneous	0.0	
<ol><li>Total change in UAL: sum of 2 +3d+4 through 6</li></ol>	(18.3)	
8. UAL at June 30, 2021: 1 + 7	\$143.4	

\* Net impact of asset and liability experience is an actuarial gain of \$14.5 million (\$18.9 million actual investment gain plus \$4.4 million actual liability experience loss).

## SDCERS - Port - Change in ADC<sup>1</sup> (Dollars in Millions)

(Dollars in Millions)		
1. ADC at June 30, 2020	\$22.1	
2. Expected change in ADC	(1.6)	
3. Asset experience		
a. Anticipated investment loss/(gain)	0.3	
b. Actual investment loss/(gain)	(1.7)	
c. Employee contributions paid less than expected	0.0	
<ul> <li>Net asset experience (b – a + c)</li> </ul>	(2.0)	
4. Liability experience loss	0.7	
5. Changes in economic assumptions	0.0	
6. Other miscellaneous	0.0	
7. Total change in ADC: sum of 2 + 3d+4 through 6	(2.9)	
8. ADC at June 30, 2021: 1 + 7	\$19.2	

<sup>1</sup>Numbers in this table may not always add exactly due to rounding

#### 3. Contribution Rate, UAL and ADC Information

	Valuation Date	June 30, 2021	June 30, 2020
Unfunded Actuarial Liability (millions)		\$13.7	\$24.8
Funding Ratio		94.6%	89.6%
Airport Contribution Rate		15.8%	19.5%
	Fiscal Year	2023	2022
Actuarially Determined Contribution • if paid at the beginning of the year		\$4.9 million	\$6.6 million

#### **SDCERS - Airport - Membership Total**

Valuation as of:	June 30, 2021	June 30, 2020	% Change
Active Counts	357	389	-8.2%
Deferred	163	149	9.4
Disabled	3	3	0.0
Retirees	162	146	11.0
Beneficiaries	8	8	0.0
Total Airport Members	693	695	-0.3%
Active Member Payroll	\$30,809,714	\$33,328,788	-7.6%
Average Pay per Active Member	86,302	85,678	0.7
Benefits in Pay Status	\$8,379,473	\$7,361,817	13.8% 3.3
Average Benefit	48,436	46,891	3.3

#### **SDCERS - Airport - Assets & Liabilities**

Entry Age Normal (EAN) Liabilities	June 30, 2021	June 30, 2020	% Change
Total Actuarial (EAN) Liability	\$253,255,628	\$239,759,071	5.6%
Market Value Assets	\$263,538,875	\$207,910,613	26.8%
Actuarial Value Assets	239,570,733	214,923,124	11.5%
Unfunded Actuarial Liability	\$13,684,895	\$24,835,947	-44.9%
Funding Ratio-Actuarial Value	94.6%	89.6%	5.0%

#### SDCERS - Airport - Change in UAL<sup>1</sup>

(Dollars in Millions)					
1. UAL at June 30, 2020:	\$24.8				
2. Expected change in UAL	1.7				
3. Asset experience					
a. Anticipated investment loss/(gain)	1.9				
<li>b. Actual investment loss/(gain)*</li>	(8.0)				
c. Employer and Employee contributions paid greater than expected	(2.1)				
<ul> <li>Net asset experience (b – a + c)</li> </ul>	(12.0)				
<ol><li>Liability experience gain*</li></ol>	(0.8)				
5. Changes in economic assumptions	0.0				
6. Other miscellaneous	0.0				
<ol><li>Total change in UAL: sum of 2 +3d+4 through 6</li></ol>	(11.1)				
8. UAL at June 30, 2021: 1 +7	\$13.7				

\* Net impact of asset and liability experience is an actuarial gain of \$8.8 million (\$8.0 million actual investment gain plus \$0.8 million actual liability experience gain).

## SDCERS - Airport - Change in ADC<sup>1</sup>

(Dollars in Millions)				
1. ADC at June 30, 2020	\$6.6			
2. Expected change in ADC	0.2			
3. Asset experience				
<ul> <li>Anticipated investment loss/(gain)</li> </ul>	0.2			
b. Actual investment loss/(gain)	(0.7)			
c. Employer and Employee contributions paid greater than expected	(0.2)			
<ul> <li>d. Net asset experience (b – a + c)</li> </ul>	(1.1)			
4. Liability experience gain	(0.7)			
5. Changes in economic assumptions	0.0			
6. Other miscellaneous	0.0			
7. Total change in ADC: sum of 2 +3d+4 through 6	(1.6)			
8. ADC at June 30, 2021: 1 + 7	\$5.0			

<sup>1</sup>Numbers in this table may not always add exactly due to rounding

#### 4. Summary of Assumptions and Methods

SDCERS administers three separate single employer defined benefit pension plans for the City, Port and Airport, and provides service retirement, disability retirement, death and survivor benefits to its participants.

The SDCERS Board has the authority to select economic and demographic assumptions for the plans. The assumptions described on the following pages reflect the results of a full experience study performed by Cheiron covering the period July 1, 2015 through June 30, 2019, and adopted by the SDCERS Board in July 2020.

#### A. Actuarial Funding Method

The Entry Age Normal (EAN) method was used for active employees, whereby the normal cost rate is computed as the average level annual percent of pay required to fund the retirement benefits for all Members between their dates of hire and assumed dates of retirement. The EAN actuarial liability is the difference between the plan's total present value of future benefits and the present value of future normal costs, calculated for each sub-group (e.g., General). The UAL is the difference between the actuarial liability and the actuarial value of assets, and is allocated to each subgroup based on its liability.

Expected administrative expenses are included in the Actuarially Determined Contribution (ADC). The administrative expense component is assumed to increase by 2.5% per year.

The UAL is amortized by annual payments. The payments are determined as a level percentage of pay, assuming payroll increases of 3.05% per year, for the Police portion of the City plan, the Port, and the Airport. The payments for the non-Police portion of the City plan are determined as level dollar amounts.

In January 2019, the Board adopted a UAL contribution floor amortization method for the City of San Diego and Unified Port District, setting a minimum of \$275,495,017 and \$13,270,628, respectively, on the UAL payment until the Plan achieves a 100% funding ratio. This UAL payment floor was based on the Fiscal Year 2020 amortization payment as determined by the results of the June 30, 2018 actuarial valuation.

For all three plan sponsors, if necessary, there is an additional UAL cost component to ensure that there is no negative amortization in any year. The UAL for FY 2021 is amortized over several different periods, which as of June 30, 2021, are as follows:

#### City

2021 Police Experience Gain - 15 years (level percentage of pay) 2021 Non-Police Experience Gain - 15 years (level dollar payments) 2020 Police Assumption Change - 19 years (level percentage of pay) 2020 Non-Police Experience Loss - 14 years (level percentage of pay) 2020 Non-Police Experience Loss - 14 years (level dollar payments) 2020 Non-Police Experience Loss - 14 years (level dollar payments) 2020 Non-Police Experience Loss - 14 years (level dollar payments) 2019 Police Experience Loss - 13 years (level percentage of pay) 2019 Non-Police Experience Loss - 13 years (level percentage of pay) 2018 Police Experience Loss - 12 years (level percentage of pay) 2018 Non-Police Experience Loss - 12 years (level percentage of pay) 2018 Non-Police Experience Loss - 12 years (level percentage of pay) 2018 Non-Police Experience Loss - 12 years (level dollar payments) 2017 Police Assumption Change - 27 years (level dollar payments) 2017 Police Experience Gain - 11 years (level percentage of pay) 2017 Non-Police Experience Gain - 11 years (level dollar payments) 2017 Non-Police Experience Gain - 11 years (level dollar payments) 2016 Police Assumption Change - 25 years (level percentage of pay)
2016 Police Experience Loss - 10 years (level percentage of pay)
2016 Non-Police Assumption Change - 25 years (level dollar payments)
2016 Non-Police Experience Loss - 10 years (level dollar payments)
2015 Police Assumption Change - 24 years (level dollar payments)
2015 Police Experience Gain - 9 years (level percentage of pay)
2015 Non-Police Experience Gain - 9 years (level dollar payments)
2015 Non-Police Experience Gain - 9 years (level dollar payments)
2015 Non-Police Experience Gain - 9 years (level dollar payments)
2014 Police Experience Gain - 8 years (level percentage of pay)
2013 Police Salary Freeze - 7 years (level percentage of pay)
2013 Police Experience Loss - 7 years (level percentage of pay)
2013 Non-Police Salary Freeze - 7 years (level percentage of pay)
2013 Non-Police Salary Freeze - 7 years (level percentage of pay)
2013 Non-Police Salary Freeze - 7 years (level percentage of pay)
2013 Non-Police Salary Freeze - 7 years (level percentage of pay)
2013 Non-Police Salary Freeze - 7 years (level percentage of pay)
2013 Non-Police Salary Freeze - 7 years (level percentage of pay)
2013 Non-Police Salary Freeze - 7 years (level percentage of pay)
2013 Non-Police Salary Freeze - 7 years (level percentage of pay)
2013 Non-Police Salary Freeze - 7 years (level percentage of pay)
2013 Non-Police Salary Freeze - 7 years (level percentage of pay)

#### **City** (continued)

Layer 1 - 6 years Layer 2 - 7 years Layer 3 - 8 years Layer 4 - 9 years Layer 5 - 10 years 2012 Method Change - 21 years 2012 Experience Loss - 6 years 2011 Assumption Change - 20 years 2011 Experience Gain - 5 years 2010 Experience Gain (PSC) - 3 years 2010 Experience Loss – 4 years 2009 Experience Loss -Layer 1 - 3 years Layer 2 - 4 years Layer 3 - 5 years Layer 4 - 6 years Layer 5 - 7 years 2008 Experience Loss - 2 years 2008 Assumption Change - 17 years 2007 Original UAL - 6 years

#### Port

2021 Experience Gain - 15 years 2020 Assumption Change - 19 years 2020 Experience Loss – 14 years 2019 Experience Loss - 13 years 2018 Assumption Change - 27 years 2018 Experience Gain - 12 years 2017 Assumption Change - 26 years 2017 Experience Gain - 11 years 2016 Assumption Change - 25 years 2016 Experience Loss - 10 years 2015 Assumption Change - 24 years 2015 Experience Gain - 9 years 2014 Experience Gain - 8 years 2013 Assumption Change - 22 years 2013 Experience Gain - 7 years 2012 Method Change - 21 years 2012 Experience Loss – 6 years 2011 Assumption Change - 20 years 2011 Plan Change (ERIP) - 10 years 2011 Experience Gain – 5 years 2010 Experience Loss - 4 years 2009 Experience Loss -Layer 1 - 3 years Layer 2 - 4 years Layer 3 - 5 years Layer 4 - 6 years Layer 5 - 7 years 2008 Experience Loss - 2 years 2008 Assumption Change - 17 years

#### Airport

2021 Experience Gain - 15 years 2020 Assumption Change - 19 years 2020 Experience Gain - 14 years 2019 Experience Gain - 13 years 2018 Assumption Change – 27 years 2018 Experience Gain – 12 years 2017 Assumption Change - 26 years 2017 Experience Gain - 11 years 2016 Assumption Change - 25 years 2016 Experience Loss - 10 years 2015 Assumption Change - 24 years 2015 Experience Gain – 9 years 2014 Experience Gain - 8 years 2013 Assumption Change - 22 years 2013 Experience Loss - 7 years 2012 Method Change - 21 years 2012 Experience Loss - 6 years 2011 Assumption Change - 20 years 2011 Experience Gain - 5 years 2010 Experience Gain (PSC) - 4 years 2010 Experience Gain – 4 years 2009 Experience Loss - 3 years 2008 Experience Gain - 2 years 2008 Assumption Change - 17 years

#### **B. Asset Valuation Method**

For the purposes of determining each plan sponsor's ADC, SDCERS' actuaries use a smoothed actuarial value of assets. The asset smoothing method dampens the volatility in asset values that could occur because of the fluctuations in market conditions. Use of an asset smoothing method is consistent with the long- term nature of the actuarial valuation process. Assets are assumed to be used exclusively for the provision of retirement benefits and expenses.

The actuarial value of assets each year is equal to 100% of the expected actuarial value of assets plus 25% of the difference between the current market value of assets and the expected actuarial value of assets. In no event will the actuarial value of assets ever be less than 80% of the market value of assets, nor ever greater than 120% of the market value of assets.

The expected actuarial value of assets is equal to the prior year's actuarial value of assets increased with actual contributions made, decreased with actual disbursements made, and all items (prior assets, contributions, and disbursements) are further adjusted with expected investment returns for the year.

#### C. Method Changes Since Last Valuation

None

#### Long Term Assumptions Used to Determine System Costs and Liabilities

#### **D. Demographic Assumptions**

#### Rates of Mortality for Active Lives

Mortality rates for General active members are based on the sex distinct 2010 SOA Public General Employees Amount-Weighted Mortality Table, without adjustment, with generational mortality improvements projected from 2010 using a variation of Projection Scale MP-2019.

Mortality rates for Safety active members are based on the sex distinct 2010 SOA Public Safety Employees Amount-Weighted Mortality Table, without adjustment, with generational mortality improvements projected from 2010 using a variation of Projection Scale MP-2019.

Projection Scale MP-2019 was modified using the Society of Actuaries' model improvement tool with rates converging in 2035 to an ultimate rate of improvement of 0.68% up to age 95, instead of 1.00% up to age 85 and 0.85% at age 95.

25% of active member deaths for Safety members are assumed to be industrial deaths and all active member deaths for General and Elected members are assumed to be non-industrial deaths.

#### Rates of Mortality for Retired Healthy Lives & Terminated Vested Members

Mortality rates for General healthy annuitants are based on the sex distinct 2010 SOA Public General Healthy Retirees Amount-Weighted Mortality Table, without adjustment, with generational mortality improvements projected from 2010 using a variation of Projection Scale MP-2019.

Mortality rates for Safety healthy annuitants are based on the sex distinct 2010 SOA Public Safety Healthy Retirees Amount-Weighted Mortality Table, adjusted by 90% for males and no adjustment for females, with generational mortality improvements projected from 2010 using a variation of Projection Scale MP-2019.

Projection Scale MP-2019 was modified using the Society of Actuaries' model improvement tool with rates converging in 2035 to an ultimate rate of improvement of 0.68% up to age 95, instead of 1.00% up to age 85 and 0.85% at age 95.

#### Rates of Mortality for Retired Disabled Lives

Mortality rates for General disabled annuitants are based on the sex distinct CalPERS Industrial Related Disability Retirees Mortality Table from the CalPERS December 2017 experience study, without adjustment, with generational mortality improvements projected from 2013 using a variation of Projection Scale MP-2019.

Mortality rates for Safety disabled annuitants are based on the sex distinct 2010 SOA Public Safety Disabled Retirees Amount-Weighted Mortality Table, without adjustment, with generational mortality improvements projected from 2010 using a variation of Projection Scale MP-2019.

Projection Scale MP-2019 was modified using the Society of Actuaries' model improvement tool with rates converging in 2035 to an ultimate rate of improvement of 0.68% up to age 95, instead of 1.00% up to age 85 and 0.85% at age 95.

Termination of Employment (Prior to Normal Retirement Eligibility) Rates of termination vary by plan sponsor.

Service	General	Safety	Service	General	Safety	
0	10.00%	14.00%	11	4.50	2.00	
1	9.50	11.00	12	3.00	1.75	
2	8.50	7.50	13	3.00	1.75	
3	7.50	6.25	14	3.00	1.75	
4	7.00	5.75	15+	2.50	1.00	
5	6.50	5.25				
6	5.00	2.75				
7	5.00	2.50				
8	5.00	2.25				
9	4.50	2.00				
10	4.50	2.00				

#### SDCERS - City Rates of Termination

For the City, 20% of terminating employees, with 10+ years of service at termination (4+ years of service for Elected), are assumed to subsequently work for a reciprocal employer and receive 3.05% pay increases per year.

SDCERS - Port Rates of Termination		SDCERS Rates of T	- Airport	
Service	General	Safety	Service	General
0	11.00%	14.00%	0	16.00%
1	10.00	12.00	1	14.00
2	9.00	9.00	2	10.00
3	7.00	6.00	3	9.00
4	6.00	5.00	4	8.00
5	5.75	4.25	5	7.00
6	5.50	4.25	6	6.00
7	5.00	4.25	7	5.00
8	5.00	4.25	8	5.00
9	5.00	4.25	9	5.00
10	5.00	4.00	10	4.50
11	4.50	4.00	11	4.50
12	4.50	4.00	12	4.50
13	4.50	4.00	13	3.00
14	4.50	4.00	14	3.00
15+	3.00	2.50	15+	2.00

For the Port and the Airport, 10% of terminating employees, with 5+ years of service at termination (10+ years of service if terminated prior to December 31, 2002), are assumed to subsequently work for a reciprocal employer and receive 3.05% pay increases per year.

No terminations are assumed once retirement eligible for all plan sponsors.

#### Disability

Rates of Disability at Selected Ages					
Age	General	Safety			
20	0.01%	0.15%			
25	0.02	0.15			
30	0.03	0.15			
35	0.04	0.15			
40	0.05	0.35			
45	0.08	0.35			
50	0.10	0.65			
55	0.20	0.65			
60	0.20				

75% of the General and Elected disabilities and 90% of the Safety disabilities are assumed to be industrial disability retirements. Non-industrial disability retirement is subject to a service requirement.

#### Retirement

Rates of retirement vary by plan sponsor. Retirement rates include both service retirements and entry into DROP.

#### SDCERS - City Rates of Retirement by Age and Service

	General - Old Plan		General	Elected	Safety -	All Plans
Age	Service <20	Service 20+	2009 Plan	Officials	Service <20	Service 20+
50	-%	-%	-%	-%	-%	45%
51			-	-	-	30
52			-	-	-	24
53			-	15	-	35
54			-	1	-	35
55		55	3	5	30	35
56		42	3	3	30	35
57		32	3	4	30	35
58		30	5	5	30	55
59		28	5	6	30	55
60		35	10	60	60	55
61		35	15	25	60	55
62	40	35	20	37	60	55
63	30	35	30	23	60	55
64	22	30	40	34	60	55
65	27	30	50	68	100	100
66	27	30	50	69	100	100
67	27	30	50	74	100	100
68	27	30	50	80	100	100
69	27	30	50	90	100	100
70+	100	100	100	100	100	100

All members are assumed to retire at the later of current age or age 70, regardless of service.

For terminated vested members of the City, we assume that retirement will occur provided they have at least 10 years of service on the later of attained age or:

General Members: Earlier of age 62 or age 55 and 20+ years of service.

General 2009 Members: Age 65.

Safety Members: Earlier of age 55 or age 50 and 20+ years of service.

For terminated vested City Elected Officials, we assume that retirement will occur provided they have at least four years of service on the later of attained age or the earlier of age 55 or age 53 and at least eight years of service.

If the inactive participant is not vested, the liability is the participant's contributions with interest.

#### SDCERS - Port Rates of Retirement by Age and Service

#### SDCERS - Airport Rates of Retirement by Age and Service

	Genera	al Plans	Safety Plans					
Age	Service <20	Service 20+	Service <20	Service 20+	Aç	ge	Service <20	Service 20+
50	-%	-%	30.0%	60.0%	50	)	-%	-%
51	-	-	25.0	50.0	51	1	-	-
52	-	-	25.0	50.0	52	2	25.0	50.0
53	-	-	25.0	50.0	53	3	25.0	50.0
54	-		25.0	50.0	54	4	25.0	50.0
55	-	35.0	40.0	55.0	55	5	25.0	50.0
56	-	25.0	40.0	55.0	56	5	7.5	15.0
57	-	25.0	40.0	55.0	57	7	7.5	15.0
58	-	25.0	40.0	55.0	58	3	7.5	15.0
59	-	35.0	40.0	55.0	59	9	10.0	20.0
60	-	45.0	40.0	55.0	60	C	12.5	25.0
61	-	50.0	40.0	55.0	61	1	17.5	35.0
62	55.0	55.0	40.0	55.0	62	2	25.0	40.0
63	25.0	55.0	40.0	55.0	63	3	25.0	45.0
64	25.0	55.0	40.0	55.0	64	4	30.0	50.0
65	25.0	100.0	100.0	100.0	65	5	30.0	100.0
66	25.0	100.0	100.0	100.0	66	5	30.0	100.0
67	25.0	100.0	100.0	100.0	67	7	25.0	100.0
68	25.0	100.0	100.0	100.0	68	3	25.0	100.0
69	25.0	100.0	100.0	100.0	69	9	25.0	100.0
70+	100.0	100.0	100.0	100.0	70	)+	100.0	100.0

All members are assumed to retire at the later of current age or age 70, regardless of service.

For terminated vested members of the Port and the Airport, we assume that retirement will occur provided they have at least five years of service (for Port members, at least 10 years of service if terminated prior to December 31, 2002) on the later of attained age or:

General Members: Earlier of age 62 (52 if PEPRA) or age 55 and 20+ years of service.

*Safety Members:* For those hired before January 1, 2010, earlier of age 55 or age 50 and 20+ years of service. For those hired on or after January 1, 2010, earlier of age 55 or any age and 30+ years of service. For PEPRA Members, age 50 and 5 years of service.

If the inactive participant is not vested, the liability is the contributions with interest.

#### Family Composition

80% of men and 55% of women were assumed married at retirement. A female spouse is assumed to be three years younger than her male spouse. Actual data is used for current pensioners, if available.

#### Member Refunds

All or part of the employee contribution rate is subject to potential "offset" by the employer. That "offset" and the related accumulated interest are not to be refunded to employees at termination. However, such offsets are not directly reflected in either the employee contributions or related refund calculations. 100% of non-vested and 0% of terminated vested members are assumed to elect a refund of member contributions at termination.

#### Member Contributions for Spousal Continuance

All active members, except Port Miscellaneous General Members, contribute toward a 50% survivor continuance. However, members who are unmarried at retirement may either be refunded that specific part of their contributions, or they may leave such contributions on account and receive an incremental benefit that is the actuarial equivalent of such contributions.

#### Deferred Member Benefit

The benefit was estimated based on information provided by SDCERS staff. The data used to value the estimated deferred benefit were date of birth, date of hire, date of termination, and last pay. Based on the data provided, service credit, highest average salary, and deferred retirement age were estimated. The estimates were used to compute the retirement benefit, upon which the liabilities are based. For those participants without sufficient data or service, accumulated participant contribution balances, with interest, were used as the actuarial liability.

#### **DROP** Account Balances

For DROP participants still working, the liability for the account balances in the asset information received from SDCERS staff was adjusted to assume average commencement in 2½ years and an interest crediting rate of 0.8%. Thereafter, it was assumed the account balance would be converted to an annuity at an interest rate of 2.1% over an average period of 10 years. The 10-year period was selected to average among the available DROP payment elections, including a lump sum, life expectancy, and 20 years. The liability for pre-2006 DROP account balances still left on account was valued assuming they would be paid out at age 72, with an interest crediting rate of 0.8%. The liability for the remaining account balances was adjusted based on the DROP annuity rate in effect at the Member's benefit effective date. These adjustments are applied to the DROP account balance values provided in the financial statements. The account balance liability is allocated to each individual Tier (e.g., General) based on the total amount of the DROP account balances for that Tier in the valuation data.

#### **E. Economic Assumptions**

Investment Return: Inflation Rate:	SDCERS' assets are assumed to earn 6.50% net of investment expenses. An inflation assumption of 3.05% compounded annually is used for projecting the total annual payroll growth for amortization of the UAL (except for the City non-Police tiers, which is amortized in level dollar amounts).
Interest Credited to	
Member Contributions:	6.50%, compounded annually.
Administrative Expense:	Administrative expenses are assumed to be \$11,300,000 for the City, \$710,000 for the Port, and \$370,000 for the Airport for FY 2022
	(assuming payment at the beginning of the year), increasing by 2.50% annually.
Rate of Wage Increase:	3.05% compounded annually (freezes were assumed for FYs 2013 and 2014 for Airport Authority and for FYs 2013-2018 for City). City Safety Police: Additional 5.00% upon attaining 20 years of service
	, , , , , , , , , , , , , , , , , , , ,

Additional Merit Wage Increase:	Years of Service at Valuation Date	City General	City Safety Non-Police	City Safety Police	Port General	Port Safety	Airport
- <b>J</b>	0	7.00%	9.00%	10.00%	5.00%	10.00%	5.00%
	1	6.00%	7.00%	9.00%	4.00%	8.00%	4.00%
	2	5.00%	6.00%	7.00%	3.00%	6.00%	3.00%
	3	4.00%	4.00%	5.00%	2.00%	4.00%	2.00%
	4	3.00%	2.00%	3.00%	1.00%	2.00%	1.00%
	5	2.00%	1.25%	1.00%	0.75%	0.75%	0.50%
	6	2.00%	1.25%	1.00%	0.75%	0.75%	0.50%
	7	2.00%	1.25%	1.00%	0.75%	0.75%	0.50%
	8	2.00%	1.25%	1.00%	0.75%	0.75%	0.50%
	9	2.00%	1.25%	1.00%	0.75%	0.75%	0.50%
	10	1.50%	1.25%	1.00%	0.75%	0.75%	0.50%
	11	1.50%	1.25%	1.00%	0.75%	0.75%	0.50%
	12	1.50%	1.25%	1.00%	0.75%	0.75%	0.50%
	13	1.50%	1.25%	1.00%	0.75%	0.75%	0.50%
	14	1.50%	1.25%	1.00%	0.75%	0.75%	0.50%
	15+	1.00%	0.75%	0.75%	0.75%	0.75%	0.50%

#### Rate of Increase in

Cost-of-Living: 1.90% per annum, compounded annually.

COL Annuity Benefit: For both active and deferred members, the actuarial liability for the COL annuity benefit is valued by adding one-sixth of accumulated member contribution accounts.

For active members of the City, the normal cost of the COL annuity benefit is equal to one-sixth of the employee contribution rate.

#### **Actuarial Section**

For active members of the Port and Airport, a load factor of 2.5% is applied on the normal cost for future member contributions.

For PEPRA participants of the Port and Airport, the normal cost of the COL annuity is equal to one-sixth of the employee contribution rate.

Members under the City Elected, City Police 2012 No COL Plan, City Police Prop B Plan, and members of the Port Miscellaneous Plan who are not new members under PEPRA do not receive a COL annuity benefit.

#### F. Assumption Changes Since Last Valuation

Effective January 1, 2022, the DROP interest crediting rate used to value the liability for account balances decreased from 1.0% to 0.8% to reflect the Board's adoption of these rates at its November 2021 meeting.

#### 5. Schedule of Active Member Valuation Data

#### **SDCERS - City**

Valuation <u>Date</u>	Active <u>Members</u>	<u>Annual Payrol</u> I <sup>1</sup>	Average <u>Annual Payroll</u>	% Increase In Average <u>Annual Pay</u>
6/30/2021	5,068	\$466,863,508	\$92,120	1.73%
6/30/2020	5,535	501,203,699	90,552	7.54
6/30/2019	5,757	484,764,465	84,204	10.25
6/30/2018	5,967	455,753,399	76,379	8.69
6/30/2017	6,388	448,889,789	70,271	1.95
6/30/2016	6,748	465,100,254	68,924	0.92
6/30/2015	7,038	480,662,378	68,295	3.35
6/30/2014	7,272	480,535,973	66,080	0.10
6/30/2013	7,566	499,463,072	66,014	-0.23
6/30/2012	7,724	511,090,601	66,169	0.26

#### **SDCERS - Port**

Valuation <u>Date</u>	Active <u>Members</u>	<u>Annual Payroll<sup>1</sup></u>	Average <u>Annual Payroll</u>	% Increase In Average <u>Annual Pay</u>
6/30/2021	347	\$37,599,227	\$108,355	5.13%
6/30/2020	362	37,310,562	103,068	1.08
6/30/2019	361	36,810,149	101,967	4.16
6/30/2018	365	35,732,609	97,898	4.48
6/30/2017	367	34,388,005	93,700	0.70
6/30/2016	362	33,684,615	93,051	4.68
6/30/2015	377	33,512,411	88,892	2.86
6/30/2014	385	33,272,693	86,423	4.37
6/30/2013	417	34,528,283	82,802	0.41
6/30/2012	435	35,872,676	82,466	10.49

#### **SDCERS - Airport**

Valuation <u>Date</u>	Active <u>Members</u>	Annual Payroll <sup>1</sup>	Average <u>Annual Payroll</u>	% Increase In Average <u>Annual Pay</u>
6/30/2021	357	\$30,809,714	\$86,302	0.73%
6/30/2020	389	33,328,788	85,678	-0.04
6/30/2019	383	32,828,449	85,714	2.58
6/30/2018	378	31,584,841	83,558	4.09
6/30/2017	394	31,628,301	80,275	-0.73
6/30/2016	385	31,131,795	80,862	1.95
6/30/2015	368	29,189,357	79,319	2.71
6/30/2014	362	27,955,455	77,225	1.58
6/30/2013	347	26,380,323	76,024	4.37
6/30/2012	341	24,839,570	72,843	-0.36

<sup>1</sup> Beginning with FY 2012, reported payroll includes across the board increases for the upcoming fiscal year. Historical data for prior years does not include those increases.

### 6. Schedule of Retirees and Beneficiaries Added to and Removed from the Rolls SDCERS - City

		Added			Removed			Total		% Increase	Average
Year Ended	Count	Annual Allowances	Avg. Age	Count	Annual Allowances	Avg. Age	Count	Annual Allowances	Avg. Age	In Annual Allowances	Annual Allowances
6/30/2021	713	\$42,803,448	59.2	266	\$8,964,318	80.7	10,858	\$574,870,826	68.4	8.10%	\$52,944
6/30/2020	433	18,855,516	60.8	229	8,286,592	79.6	10,409	531,798,290	68.4	3.98	51,090
6/30/2019	421	17,057,377	60.7	240	8,666,695	79.1	10,205	511,460,382	68.0	3.58	50,119
6/30/2018	487	20,826,213	59.9	231	7,039,626	80.9	10,024	493,806,455	67.6	4.88	49,262
6/30/2017	545	25,475,201	58.2	231	6,623,297	79.4	9,768	470,812,001	67.3	6.09	48,199
6/30/2016	526	24,157,144	58.5	175	4,779,592	80.1	9,454	443,788,677	67.1	5.86	46,942
6/30/2015	507	20,835,315	59.1	226	6,281,172	80.4	9,103	419,209,660	66.9	5.17	46,052
6/30/2014	587	25,462,105	58.5	219	5,501,855	81.2	8,822	398,603,107	66.7	7.26	45,183
6/30/2013	443	19,731,540	57.5	194	4,468,578	80.8	8,454	371,628,344	66.7	6.13	43,959
6/30/2012	493	22,347,927	57.6	190	4,458,749	79.7	8,205	350,163,968	66.5	7.17	42,677

#### **SDCERS - Port**

		Added			Removed			Total			Average
Year Ended	Count	Annual Allowances	Avg. Age	Count	Annual Allowances	Avg. Age	Count	Annual Allowances	Avg. Age	In Annual Allowances	Annual Allowances
6/30/2021	36	\$1,752,889	59.5	14	\$413,612	87.7	650	\$32,611,698	69.0	6.03%	\$50,172
6/30/2020	44	2,149,368	60.7	15	371,365	78.9	628	30,758,356	69.0	8.19	48,978
6/30/2019	32	1,547,438	57.1	21	603,653	76.9	599	28,429,092	68.8	5.46	47,461
6/30/2018	31	1,213,710	60.9	20	444,174	80.9	588	26,957,893	68.8	5.05	45,847
6/30/2017	37	1,531,184	60.8	18	400,443	83.7	577	25,662,742	68.7	6.55	44,476
6/30/2016	28	1,216,201	60.9	6	100,832	83.7	558	24,084,860	68.7	5.90	43,163
6/30/2015	32	1,733,799	57.9	14	297,954	76.2	536	22,743,044	68.3	8.13	42,431
6/30/2014	42	2,319,752	59.5	9	333,982	74.5	518	21,033,503	68.2	12.65	40,605
6/30/2013	21	958,662	59.4	11	484,745	72.9	485	18,670,937	68.1	4.61	38,497
6/30/2012	27	980,818	64.3	16	271,767	74.7	475	17,847,929	67.6	6.09	37,575

#### **SDCERS - Airport**

		Added		Removed			Total			Average	
Year Ended	Count	Annual Allowances	Avg. Age	Count	Annual Allowances	Avg. Age	Count	Annual Allowances	Avg. Age	% Increase In Annual Allowances	Annual Allowances
6/30/2021	16	\$892,066	61.5	-	\$-	N/A	173	\$8,379,473	67.3	13.82%	\$48,436
6/30/2020	17	815,577	62.5	1	42,665	65.8	157	7,361,817	66.9	13.92	46,891
6/30/2019	15	634,798	61.6	2	54,227	76.6	141	6,462,265	66.4	12.03	45,832
6/30/2018	21	957,244	63.0			N/A	128	5,768,246	66.2	22.27	45,064
6/30/2017	17	924,921	61.9		-	N/A	107	4,717,765	65.8	26.85	44,091
6/30/2016	16	664,448	62.0	2	25,785	59.6	90	3,719,054	65.5	22.04	41,323
6/30/2015	9	347,737	62.7		-	N/A	76	3,047,331	65.1	14.18	40,096
6/30/2014	16	614,884	60.4	-		N/A	67	2,668,801	64.5	32.52	39,833
6/30/2013	6	285,905	61.1	1	21,407	77.3	51	2,013,899	64.8	17.33	39,488
6/30/2012	8	448,928	61.0	-	-	N/A	46	1,716,384	64.5	36.26	37,313

#### 7. Schedule of Funded Liabilities by Type

			SDCERS -	City			
	Aggregate Acc	rued Liabilities for (D	ollars in Thousands)		Portion of Accrued	Liabilities Covered b	y Reported As
	(A)	(B)	(C)		(A)	(B)	(C)
Valuation <u>Date</u>	Active Member <u>Contributions</u>	Retirees And <u>Beneficiaries</u>	Remaining Active <u>Members' Liabilities</u>	Reported <u>Assets</u> 1			
6/30/2021	\$879,076	\$8,141,804	\$2,457,228	\$8,526,118	100.00%	93.92%	0.00%
6/30/2020 <sup>2</sup>	935,128	7,569,083	2,702,115	7,870,672	100.00	91.63	0.00
6/30/2019	891,148	7,238,750	2,472,268	7,595,073	100.00	92.61	0.00
6/30/2018 <sup>2</sup>	836,454	7,089,658	2,266,697	7,214,925	100.00	89.97	0.00
6/30/2017 <sup>2</sup>	808,937	6,692,735	2,064,131	6,808,418	100.00	89.64	0.00
6/30/2016 <sup>2</sup>	798,226	6,221,393	1,993,511	6,455,378	100.00	90.93	0.00
6/30/2015 <sup>2</sup>	779,487	5,579,503	1,846,962	6,204,244	100.00	97.23	0.00
6/30/2014	741,628	5,304,270	1,812,805	5,828,594	100.00	95.90	0.00
6/30/2013 <sup>2</sup>	709,796	4,975,550	1,870,181	5,317,778	100.00	92.61	0.00
6/30/2012	662,488	4,625,110	1,974,133	4,982,442	100.00	93.40	0.00
			SDCERS -	Port			
	Aggregate Acc	rued Liabilities for (D	ollars in Thousands)		Portion of Accrued	Liabilities Covered by	y Reported A
	(A)	(B)	(C)		(A)	(B)	(C)
Valuation <u>Date</u>	Active Member <u>Contributions</u>	Retirees And <u>Beneficiaries</u>	Remaining Active <u>Members' Liabilities</u>	Reported <u>Assets</u> 1			
6/30/2021	\$21,340	\$453,243	\$184,476	\$515,650	100.00%	100.00%	22.26
6/30/2020 <sup>2</sup>	22,171	428,909	184,005	473,328	100.00	100.00	12.09
6/30/2019	22,757	388,821	188,245	453,709	100.00	100.00	22.38
6/30/2018 <sup>2</sup>	22,945	371,025	183,875	428,619	100.00	100.00	18.84
6/30/2017 <sup>2</sup>	23,006	346,947	169,108	400,674	100.00	100.00	18.17
6/30/2016 <sup>2</sup>	22,964	318,513	163,286	375,301	100.00	100.00	20.71
6/30/2015 <sup>2</sup>	21,857	285,175	146,742	357,600	100.00	100.00	34.46
6/30/2014	22,613	261,029	149,630	333,229	100.00	100.00	33.14
6/30/2013 <sup>2</sup>	23,744	230,880	155,402	302,322	100.00	100.00	30.69
6/30/2012	21,236	218,954	141,824	277,822	100.00	100.00	26.53
			SDCERS - A	irport			
	Aggregate Acc	rued Liabilities for (D	ollars in Thousands)		Portion of Accrued	Liabilities Covered by	y Reported A
	(A)	(B)	(C)		(A)	(B)	(C)
Valuation <u>Date</u>	Active Member <u>Contributions</u>	Retirees And <u>Beneficiaries</u>	Remaining Active <u>Members' Liabilities</u>	Reported <u>Assets</u> 1			
6/30/2021	\$16,984	\$117,711	\$118,560	\$239,571	100.00%	100.00%	88.46
6/30/2020 <sup>2</sup>	16,376	104,825	118,558	214,923	100.00	100.00	79.05
6/30/2019	15,896	91,171	112,591	199,386	100.00	100.00	81.99
6/30/2018 <sup>2</sup>	14,815	81,926	107,529	181,890	100.00	100.00	79.19
6/30/2017 <sup>2</sup>	14,393	65,368	103,316	163,316	100.00	100.00	80.87
6/30/2016 <sup>2</sup>	14,073	50,999	100,595	148,084	100.00	100.00	82.52
6/30/2015 <sup>2</sup>	14,033	39,380	86,373	135,859	100.00	100.00	95.45
6/30/2014	12,949	34,430	79,795	121,918	100.00	100.00	93.41
6/30/2013 <sup>2</sup>	13,384	26,779	75,037	107,616	100.00	100.00	89.89

<sup>1</sup> Actuarial Value of Assets.

<sup>2</sup> Reflects revised actuarial and economic assumptions.

#### 8. Analysis of Financial Experience Gain and Loss in Accrued Liability Resulting from Differences Between Assumed Experience and Actual Experience

Development of Gain/(Loss) SDCERS - City									
Valuation <u>Date</u>	Investment Income	Combined Liability <u>Experience</u>	Financial Experience <u>Gain (or Loss)</u>	Non-Recurring Gain (or Loss) Items	Composite Gain (or Loss) <u>During Year</u>				
6/30/2021	\$309,169,076	\$437,311	\$309,606,387	\$(813,840)	\$308,792,547				
6/30/2020	(75,024,919)	(66,942,258)	(141,967,177)	(286,976,277)	(428,943,454)				
6/30/2019	60,437,032	(166,484,957)	(106,047,925)	2,651,781	(103,396,144)				
6/30/2018	79,531,902	(115,830,853)	(36,298,951)	(272,658,532)	(308,957,483)				
6/30/2017	63,106,890	(39,883,695)	23,223,195	(251,342,990)	(228,119,795)				
6/30/2016	(49,983,430)	(49,734,740)	(99,718,170)	(539,381,258)	(639,099,428)				
6/30/2015	60,483,393	(25,677,899)	34,805,494	(92,819,181)	(58,013,687)				
6/30/2014	154,272,465	(28,100,573)	126,171,892	3,079,669	129,251,561				
6/30/2013	24,968,204	(40,640,350)	(15,672,146)	37,857,388	22,185,242				
6/30/2012	(62,151,335)	(40,430,537)	(102,581,872)	(16,289,062)	(118,870,935)				

#### Development of Gain/(Loss) SDCERS - Port

		P	( 0 0		
Valuation <u>Date</u>	Investment Income	Combined Liability <u>Experience</u>	Financial Experience <u>Gain (or Loss)</u>	Non-Recurring Gain (or Loss) <u>Items</u>	Composite Gain (or Loss) <u>During Year</u>
6/30/2021	\$18,937,271	\$(4,417,260)	\$14,520,011	\$(313,852)	\$14,206,159
6/30/2020	(4,267,838)	2,427,640	(1,840,198)	(18,940,966)	(20,781,163)
6/30/2019	3,925,776	(4,237,766)	(311,990)	131,809	(180,181)
6/30/2018	5,097,113	(3,712,942)	1,384,171	(16,329,721)	(14,945,550)
6/30/2017	4,190,865	412,147	4,603,012	(15,081,540)	(10,478,528)
6/30/2016	(2,412,140)	(1,876,829)	(4,288,969)	(33,000,161)	(37,289,130)
6/30/2015	4,094,200	1,906,267	6,000,467	(5,654,814)	345,653
6/30/2014	9,630,889	(3,907,523)	5,723,366	(382,992)	5,340,374
6/30/2013	2,471,939	2,915,682	5,387,622	(10,117,448)	(4,729,826)
6/30/2012	(2,056,053)	(5,096,839)	(7,152,892)	(1,768,281)	(8,921,173)

#### Development of Gain/(Loss) SDCERS - Airport

	Develop	ment of Gain/(	LOSS) SDCERS -	Airport	
Valuation <u>Date</u>	Investment Income	Combined Liability <u>Experience</u>	Financial Experience <u>Gain (or Loss)</u>	Non-Recurring Gain (or Loss) <u>Items</u>	Composite Gain (or Loss) <u>During Year</u>
6/30/2021	\$7,981,815	\$810,000	\$8,791,815	\$2,159,998	\$10,951,813
6/30/2020	(2,330,141)	1,975,594	(354,547)	(4,714,828)	(5,069,375)
6/30/2019	1,169,157	(1,146,700)	22,457	1,939,191	1,961,648
6/30/2018	1,565,222	506,652	2,071,874	(4,723,507)	(2,651,633)
6/30/2017	1,181,395	2,165,984	3,347,379	(4,178,086)	(830,707)
6/30/2016	(1,378,007)	(451,243)	(1,829,250)	(12,025,526)	(13,854,776)
6/30/2015	899,235	1,823,632	2,722,867	(1,592,701)	1,130,166
6/30/2014	2,845,308	(1,223,934)	1,621,374	1,115,469	2,736,843
6/30/2013	316,719	(4,308,779)	(3,992,059)	(1,715,295)	(5,707,354)
6/30/2012	(1,291,682)	(510,059)	(1,801,741)	(2,175,243)	(3,976,984)

#### 9. Schedule of Funding Progress and Employer Contributions (Dollars in Thousands)

The Required Supplementary Information in the Financial Section of the ACFR contains a 10-year schedule of employer contributions for each of the plan sponsors. The schedules of funding progress are shown below.

		Continuation Indicators					
Valuation Date	AVA	AL	UAL	Funded Ratio	Member Payroll <sup>1</sup>	UAL Ratio to Member Payroll	
6/30/2021	\$8,526,119	\$11,478,109	\$2,951,990	74.3%	\$466,864	632.3%	
6/30/2020 <sup>2</sup>	7,870,672	11,206,326	3,335,654	70.2	501,204	665.5	
6/30/2019	7,595,073	10,602,166	3,007,093	71.6	484,764	620.3	
6/30/2018 <sup>2</sup>	7,214,925	10,192,808	2,977,883	70.8	455,753	653.4	
6/30/2017 <sup>2</sup>	6,808,418	9,565,802	2,757,384	71.2	448,890	614.3	
6/30/2016 <sup>2</sup>	6,455,378	9,013,130	2,557,752	71.6	465,100	549.9	
6/30/2015 <sup>2</sup>	6,204,244	8,205,953	2,001,709	75.6	480,662	416.4	
6/30/2014	5,828,594	7,858,703	2,030,110	74.2	480,536	422.5	
6/30/2013 <sup>2</sup>	5,317,778	7,555,527	2,237,749	70.4	499,463	448.0	
6/30/2012	4,982,442	7,261,731	2,279,289	68.6	511,091	446.0	

## SDCERS - City

#### SDCERS - Port

		Continuation Indicators					
Valuation Date	AVA	AL	UAL	Funded Ratio	Member Payroll <sup>1</sup>	UAL Ratio to Member Payroll	
6/30/2021	\$515,650	\$659,059	\$143,409	78.2%	\$37,599	381.4%	
6/30/2020 <sup>2</sup>	473,328	635,085	161,758	74.5	37,311	433.5	
6/30/2019	453,709	599,822	146,113	75.6	36,810	396.9	
6/30/2018 <sup>2</sup>	428,619	577,844	149,225	74.2	35,733	417.6	
6/30/2017 <sup>2</sup>	400,674	539,060	138,386	74.3	34,388	402.4	
6/30/2016 <sup>2</sup>	375,301	504,763	129,462	74.4	33,685	384.3	
6/30/2015 <sup>2</sup>	357,600	453,774	96,174	78.8	33,512	287.0	
6/30/2014	333,229	433,272	100,043	76.9	33,273	300.7	
6/30/2013 <sup>2</sup>	302,322	410,026	107,705	73.7	34,528	311.9	
6/30/2012	277,822	382,013	104,191	72.7	35,873	290.4	

#### SDCERS - Airport

		Continuation Indicators					
Valuation Date	AVA	AL	UAL	Funded Ratio	Member Payroll <sup>1</sup>	UAL Ratio to Member Payroll	
6/30/2021	\$239,571	\$253,256	\$13,685	94.6%	\$30,810	44.4%	
6/30/2020 <sup>2</sup>	214,923	239,759	24,836	89.6	33,329	74.5	
6/30/2019	199,386	219,658	20,272	90.8	32,828	61.8	
6/30/2018 <sup>2</sup>	181,890	204,270	22,380	89.0	31,585	70.9	
6/30/2017 <sup>2</sup>	163,315	183,077	19,762	89.2	31,628	62.5	
6/30/2016 <sup>2</sup>	148,084	165,667	17,583	89.4	31,132	56.5	
6/30/2015 <sup>2</sup>	135,859	139,787	3,928	97.2	29,189	13.5	
6/30/2014	121,918	127,174	5,256	95.9	27,955	18.8	
6/30/2013 <sup>2</sup>	107,616	115,200	7,584	93.4	26,380	28.7	
6/30/2012	95,793	97,225	1,432	98.5	24,840	5.8	

<sup>1</sup> Beginning with FY 2012, reported payroll includes across the board increases for the upcoming fiscal year. Historical data for prior years does not include those increases.

<sup>2</sup> Reflects revised actuarial assumptions.

#### **10. Summary of SDCERS' Benefit Provisions**

The following pages illustrate the various benefit provisions for the City's, Port's and Airport's SDCERS participants. For a complete description of these benefits, please see the Retirement Plan Summaries under the Resources link on the SDCERS website at www.sdcers.org.

	City
1. Membership Requirements	Membership is mandatory from the first day of employment with the City for all full, three- quarter, and half-time salaried, classified and unclassified employees initially hired before July 20, 2012. (§24.0104) Membership is mandatory from the first day of employment for Police Recruits hired between July 1, 1991 and June 30, 2013. (§24.0104) Membership is mandatory for all sworn police officers (§24.0104) Membership is permissive for Elected Officers who initially assume office or are initially hired prior to July 20, 2012. (§24.1702)
2. Final Compensation for Calculation of Benefits	<ul> <li>Highest one-year period for General Members hired before July 1, 2009 and Elected Members regardless of hire date; Police Safety Members on active City payroll before January 1, 2012; Lifeguard Safety Members on active City payroll before July 1, 2011; and Fire Safety Members on active payroll before January 1, 2012. (§24.0103)</li> <li>The average of the three highest years at any time during membership for General Members hired after June 30, 2009; Police Safety Members hired after December 31, 2011 but before July 1, 2013; Lifeguard Safety Members hired after June 30, 2011; and Fire Safety Members hired after December 31, 2011. (§24.0103)</li> <li>Highest consecutive 36 months for Police Safety Members hired after June 30, 2013. (§24.0103)</li> </ul>
3. Service Retirement Eligibility	General Members - Age 62 with 10 years of service credit, or age 55 with 20 years of service credit. (City Charter §141) Safety Members (includes Fire, Lifeguard & Police) - Age 55 with 10 years of service credit, or age 50 with 20 years of service credit. (City Charter §141) Elected Officers - Age 55 with 4 years of service. Eligible to retire at any age with 8 years of service, however, benefit is reduced by 2% per year and for each full and fractional year under age 55. (§24.1704)

Port	Airport
Membership is mandatory upon first day of employment for all full-time Port employees. (§0103) Miscellaneous Members hired on or after January 1, 2009, are participants for purposes of establishing reciprocity, but do not begin earning service credit until the first day of their sixth year of employment. (§0102)	Membership is mandatory upon first day of employment for all full-time Airport employees. (§0103)
<ul> <li>Highest one-year period, for General Members hired before October 1, 2006, and Safety Members hired before January 1, 2010. (§0102)</li> <li>Highest three-year period, for General Members hired on or after October 1, 2006 and Miscellaneous Members. (§0102)</li> <li>Final three-year period for Safety Members hired on or after January 1, 2010 but before January 1, 2013. (§0102)</li> <li>Highest consecutive 36 months for Safety Members hired on or after January 1, 2013. (Gov. Code §7522.32)</li> </ul>	Highest one-year period for General Members hired before January 1, 2013. (§0102) Highest 36 consecutive months for General Members hired on or after January 1, 2013. (§0102)
<ul> <li>General Members - Age 62 with 5 years of service credit, or age 55 with 20 years of service credit. (§0300)</li> <li>Miscellaneous Members – Age 62 with 5 years of service credit, or age 55 with 20 years of service credit. (§0301)</li> <li>Safety Members hired before January 1, 2010 - Age 55 with 5 years of service credit, or age 50 with 20 years of service credit. (§0302)</li> <li>Safety Members hired on or after January 1, 2010 but before January 1, 2013 - Age 55 with 5 years of service credit, or any age with 30 years of service credit. (§0302)</li> <li>Safety Members hired on or after January 1, 2013 - Age 55 with 5 years of service credit. (§0302)</li> </ul>	General Members hired before January 1, 2013 – Age 62 with 5 years of service credit or age 55 with 20 years of service credit. (§0300) General Members hired on or after January 1, 2013 – Age 52 with 5 years of service credit. (§0300)

#### **Actuarial Section**

#### San Diego City Employees' Retirement System Summary of SDCERS' Benefit Provisions (continued) As of June 30, 2021

	City
Benefit Formula Per Year of Service General Members	<ul> <li>General Members who joined the System before July 1, 2002 - Choice of: (1) 2.0% per year of service at age 55, increasing to 2.55% at age 65, with an additional 10% added to Final Compensation; (2) 2.25% per year of service at age 55, increasing to 2.55% at age 65, not to exceed 90% of Final Compensation. (§24.0402)</li> <li>General Members who joined the System on or after July 1, 2002 and prior to July 1, 2009 - 2.5% per year of service at age 55, increasing to 2.8% per year of service at age 65, not to exceed 90% of Final Compensation. (§24.0402)</li> <li>For General Members hired on or after July 1, 2009, 1.0% per year of service at age 55, increasing to 2.6% at age 65, not to exceed 80% of Final Compensation. (§24.0402)</li> <li>For General Members hired on or after July 1, 2009, 1.0% per year of service at age 55, increasing to 2.6% at age 65, not to exceed 80% of Final Compensation. (§24.0402)</li> </ul>
Safety Members (City – Fire, Police & Lifeguard, Port - Harbor Police)	<ul> <li>Police Safety Members hired before July 1, 2009 - Choice of: (1) 2.5% per year of service at age 50, increasing to 2.99% at age 55, with an additional 10% added to Final Compensation, not to exceed 90% of Final Compensation; or, (2) 3.0% per year of service at age 50 and above, not to exceed 90% of Final Compensation. (§24.0403)</li> <li>Fire Safety Members hired before January 1, 2012 - Choice of: (1) 2.5% per year of service at age 50, increasing to 2.99% at age 55, with an additional 10% added to Final Compensation, not to exceed 90% of Final Compensation or (2) 3.0% per year of service at age 50 and above, not to exceed 90% of Final Compensation or (2) 3.0% per year of service at age 50 and above, not to exceed 90% of Final Compensation. (§24.0403)</li> <li>Lifeguard Safety Members hired before July 1, 2011 - Choice of: (1) 2.2% per year of service at age 50, increasing to 2.77% at age 55, with an additional 10% added to Final Compensation, not to exceed 90% of Final Compensation or (2) 3.0% per year of service at age 50 and above, not to exceed 90% of Final Compensation or (2) 3.0% per year of service at age 50 and above, not to exceed 90% of Final Compensation or (2) 3.0% per year of service at age 50 and above, not to exceed 90% of Final Compensation or (2) 3.0% per year of service at age 50 and above, not to exceed 90% of Final Compensation or (2) 3.0% per year of service at age 50 and above, not to exceed 90% of Final Compensation or (2) 3.0% per year of service at age 50 and above, not to exceed 90% of Final Compensation or (2) 3.0% per year of service at age 50 and above, not to exceed 90% of Final Compensation or (2) 3.0% per year of service at age 50 and above, not to exceed 90% of Final Compensation (§24.0403)</li> <li>Police Safety Members hired on or after July 1, 2009 but before July 1, 2013, Fire Safety Members hired on or after July 1, 2012, and Lifeguard Safety Members hired on or after July 1, 2013 - 2.5% at age 50, increasing to 3.0% at age 55, not to exceed 90% of Final Compensat</li></ul>
Elected Officers	3.5% per year of service. (§24.1705) A 2% reduction factor applies for each year or fractional year for Elected Officers retiring prior to age 55. (§24.1704)

#### Port

For General Members hired before November 10, 2001 -Choice of (1) 2.0% per year of service at age 55, increasing to 2.55% at age 65, with an additional 10% added to final compensation; (2) 2.25% per year of service at age 55, increasing to 2.55% at age 65; or (3) 2.5% per year of service at age 55, increasing to 3.0% at age 65, not to exceed 90% of final compensation. (§ 0300)

General Members hired on or after November 10, 2001 - 2.5% per year of service at age 55, increasing to 3.0% at age 65, not to exceed 90% of final Average Compensation. (§ 0300)

Miscellaneous Members hired on or after January 1, 2009 - (a) 0.75% per year of service for the first through fifth years of service credit; (b) 1% per year of service for the sixth through tenth years of service credit; (c) 1.25% per year of service for the eleventh through fifteenth years of service credit; and (d) 1.5% per year for each additional year of service beginning with the member's sixteenth year of service credit. (§0301)

Executive Members who take office before January 1, 2013 - 3% per year of service at age 55. (§0300)

Executive Members who take office on or after January 1, 2013 - a blended benefit based on their two categories of service. (§0300)

Safety Members hired before January 1, 2010 - Choice of (1) 2.5% per year of service at age 50, increasing to 2.7% at age 55, with 10% increase in final compensation or (2) 3.0% per year of service at age 50 not to exceed 90% of final compensation. (§0302)

Safety Members hired on or after January 1, 2010 but before January 1, 2013 - 3% per year of service at age 50, not to exceed 90% of final compensation. (§0302)

Safety Members hired on or after January 1, 2013 – 2% per year of service at age 50, increasing to 2.7% at age 57 (Gov. Code §7522.25)

#### Airport

Andrecht-Covered Members (§0102) - Choice of: (1) 2.0% per year of service at age 55, increasing to 2.55% at age 65, with an additional 10% added to Final Compensation; (2) 2.25% per year of service at age 55, increasing to 2.55% at age 65; or (3) 2.5% per year of service at age 55, increasing to 3.0% at age 65, not to exceed 90% of Final Compensation. (§0300)

Non- Andrecht-Covered Members (§0102) - 2.5% per year of service at age 55, increasing to 3.0% at age 65, not to exceed 90% of Final Compensation. (§0300)

PEPRA Members hired on or after January 1, 2013 - 1% per year of service at age 52, increasing to 2.5% at age 67, not to exceed 90% of Final Compensation. (§0300)

Executive Members who enter into that membership category before January 1, 2013 - 3% per year of service at age 55. (§0300)

Executive Members who enter into that membership category on or after January 1, 2013 - a blended benefit based on their two categories of service. (§0300, §0400)

N/A

	City
	Choice of:
Retirement Payment Options	<b>Maximum Benefit</b> - Provides the maximum monthly allowance to the member for their lifetime and guarantees their eligible surviving spouse or registered domestic partner, who has been designated as a beneficiary, a 50% automatic continuance after the member dies for the rest of his or her life. If unmarried, the member may choose to receive a lump sum refund of surviving spouse contributions and interest or treat them as voluntary additional contributions to provide a larger annuity benefit for the member. (§24.0402, §24.0402.0001 and §24.0403)
	<b>Option 1</b> - Receive a reduced monthly retirement allowance until the member's death. If the member dies before they receive the total amount of their accumulated contributions, SDCERS will pay the balance to their beneficiary or estate. If the member dies after their annuity payments exceed their accumulated contributions, no payments will be made to the member's beneficiary or estate. (§24.0603)
	<b>Option 2</b> - Receive a reduced monthly retirement allowance until the member's death. When the member dies, their beneficiary will receive a retirement allowance equal to 100% of the member's reduced monthly retirement allowance for the rest of his or her life. The amount of the reduction depends upon the age difference between the member and their beneficiary. (§24.0605)
	<b>Option 3</b> - Receive a reduced monthly retirement allowance until the member's death. When the member dies, their beneficiary will receive a retirement allowance equal to 50% of the member's reduced monthly benefit for the rest of his or her life. The amount of the reduction depends upon the age difference between the member and their beneficiary. (§24.0606)
	<b>Option 4</b> - Receive a reduced monthly retirement allowance until the member's death. When the member dies, their beneficiary will receive a retirement allowance based on a percentage of the member's reduced monthly benefit in an amount selected by the member, for the rest of his or her life. The higher the percentage to the beneficiary and the greater the age difference between the member and their beneficiary, the greater the reduction in the member's monthly retirement allowance. (§24.0607)
	<b>Social Security Integrated Option</b> - The member may select this option in addition to one of the other five payment choices only if the member is eligible to receive a Social Security benefit. The member would receive an initial increased monthly allowance from SDCERS based on their estimated Social Security benefit. When the member turns 65, SDCERS will then reduce their monthly retirement allowance for the remainder of their life. This modified allowance may be further modified on an actuarial basis under Options 1, 2, 3, or 4. (§24.0608)

#### Port

#### Choice of:

**Maximum Benefit** - Provides the maximum monthly allowance to the member for their lifetime and guarantees their eligible surviving spouse or registered domestic partner who is designated as a beneficiary a 50% automatic continuance after the member dies for the rest of his or her life. If unmarried, the member may choose to receive a lump sum refund of surviving spouse contributions and interest or treat them as voluntary additional contributions to provide a larger annuity benefit for the member. (§0300, §0301, §0302)

**Option 1** - Receive a reduced monthly retirement allowance until the member's death. If the member dies before they receive the total amount of their accumulated contributions, SDCERS will pay the balance to their beneficiary or estate. If the member dies after their annuity payments exceed their accumulated contributions, no payments will be made to the member's beneficiary or estate. (§0602)

**Option 2** - Receive a reduced monthly retirement allowance until the member's death. When the member dies, their beneficiary will receive a retirement allowance equal to 100% of the member's reduced monthly retirement allowance for the rest of his or her life. The amount of the reduction depends upon the age difference between the member and their beneficiary. (§0604)

**Option 3** - Receive a reduced monthly retirement allowance until the member's death. When the member dies, their beneficiary will receive a retirement allowance equal to 50% of the member's reduced monthly benefit for the rest of his or her life. The amount of the reduction depends upon the age difference between the member and their beneficiary. (§0605)

**Option 4** - Receive a reduced monthly retirement allowance until the member's death. When the member dies, their beneficiary will receive a retirement allowance based on a percentage of the member's reduced monthly benefit in an amount selected by the member, for the rest of his or her life. The higher the percentage to the beneficiary and the greater the age difference between the member and their beneficiary, the greater the reduction in the member's monthly retirement allowance. (§0606)

Social Security Integrated Option - N/A

#### Airport

**Maximum Benefit** - Provides the maximum monthly allowance to the member for their lifetime and guarantees their eligible surviving spouse or registered domestic partner who is designated as a beneficiary a 50% automatic continuance after the member dies for the rest of his or her life. If unmarried, the member may choose to receive a lump sum refund of surviving spouse contributions and interest or treat them as voluntary additional contributions to provide a larger annuity benefit for the member. (§0300)

**Option 1** - Receive a reduced monthly retirement allowance until the member's death. If the member dies before they receive the total amount of their accumulated contributions, SDCERS will pay the balance to their beneficiary or estate. If the member dies after their annuity payments exceed their accumulated contributions, no payments will be made to the member's beneficiary or estate. (§0602)

**Option 2** - Receive a reduced monthly retirement allowance until the member's death. When the member dies, their beneficiary will receive a retirement allowance equal to 100% of the member's reduced monthly retirement allowance for the rest of his or her life. The amount of the reduction depends upon the age difference between the member and their beneficiary. (§0604)

**Option 3** - Receive a reduced monthly retirement allowance until the member's death. When the member dies, their beneficiary will receive a retirement allowance equal to 50% of the member's reduced monthly benefit for the rest of his or her life. The amount of the reduction depends upon the age difference between the member and their beneficiary. (§0605)

**Option 4** - Receive a reduced monthly retirement allowance until the member's death. When the member dies, their beneficiary will receive a retirement allowance based on a percentage of the member's reduced monthly benefit in an amount selected by the member, for the rest of his or her life. The higher the percentage to the beneficiary and the greater the age difference between the member and their beneficiary, the greater the reduction in the member's monthly retirement allowance. (§0606)

**Social Security Integrated Option** - The member may select this option in addition to one of the other five payment choices only if the member is eligible to receive a Social Security benefit. The member would receive an initial increased monthly allowance from SDCERS based on their estimated Social Security benefit. When the member turns 65, SDCERS will then reduce their monthly retirement allowance for the remainder of their life. This modified allowance may be further modified on an actuarial basis under Options 1, 2, 3, or 4. (§0607)

	City
4. Non-Industrial Disability Eligibility	Ten years of service credit. (City Charter §141)
Benefit Formula Per Year of Service	General Members - Greater of: (1) 1.5% per year of service multiplied by final compensation; (2) one-third of final compensation; or, (3) the earned service retirement benefit, if eligible. (§24.0502, 24.0506) Safety Members - Greater of: (1) 1.8% per year of service multiplied by final compensation; (2) one-third of final compensation; or, (3) the earned service retirement benefit, if eligible. (§24.0502, 24.0504) Elected Officers - Earned service retirement benefit. (§24.1706)
5. Industrial Disability Eligibility	No age or service requirement. (§24.0501)
Benefit Formula Per Year of Service	General Members - Greater of: (1) 50% of final compensation; or (2) the earned service retirement benefit, if eligible. (§24.0502, §24.0505 Safety Members - Greater of: (1) 50% of final compensation; or (2) the earned service retirement benefit, if eligible. (§24.0502, §24.0503) Elected Officers - Earned service retirement benefit. (§24.1706)
6. Non-Industrial Death Before Eligible to Retire	Refund of employee contributions with interest plus one-twelfth of the Member's final compensation multiplied by the Member's years of Creditable Service, not to exceed one-half of the Member's final compensation. (§24.0702)
7. Non-Industrial Death After Eligible to Retire for Service	50% of the monthly allowance the Member would have received if the Member had retired on the day they died payable to the eligible surviving spouse or domestic partner designated as a beneficiary, or dependent child(ren) under 18 years of age. (§24.0704)
8. Industrial Death	50% of the final compensation preceding death, payable to eligible surviving spouse or registered domestic partner designated as a beneficiary, or child(ren) under 18 years of age. (§24.0705)
9. Death After Retirement	\$2,000 payable in lump sum to the beneficiary or to the next of kin of the retiree. If none of the above, SDCERS can pay towards funeral expenses. (§24.0706, §24.0707, §24.0710)

Port	Airport
Ten years of service credit. (§0504)	Ten years of service credit. (§0502)
General Members hired before January 1, 2009 - Greater of (1) 1.5% per year of service multiplied by final compensation; (2) one-third of final compensation; or (3) the earned service retirement benefit, if eligible. (§0506)	Greater of: (1) 1.5% per year of service multiplied by final compensation; (2) one-third of final compensation; or (3) the earned service retirement benefit, if eligible. (§0503)
Miscellaneous Members hired on or after January 1, 2009 - Greater of (1) 0.1875% per year of service multiplied by final compensation; (2) 11% of final compensation; or (3) earned service retirement benefit. (§0507)	
Safety Members - Greater of (1) 1.8% per year of service multiplied by final compensation; (2) one-third of final compensation; or (3) the earned service retirement benefit. (§0505)	
No age or service requirement for General or Safety Members. Miscellaneous Members must have 5 years of Port employment to be eligible for an industrial disability benefit. (§0500)	No age or service requirement. (§0500)
General Members hired before January 1, 2009, greater of one-third of final compensation or the earned service retirement benefit, if eligible. (§0502)	Greater of one-third of final compensation or the earned service retirement benefit, if eligible. (§0501)
Miscellaneous Members hired on or after January 1, 2009, the greater of 11% of final compensation or earned service retirement benefit, if eligible. (§0503)	
Safety Members greater of one-half of final compensation or the earned service retirement benefit. (§0501)	
Refund of employee contributions with interest plus one- twelfth of Member's final compensation multiplied by the years of service credit not to exceed one-half of the Member's final compensation. (§0701)	Refund of employee contributions with interest plus one- twelfth of Member's final compensation multiplied by the years of service credit not to exceed one-half of the Member's final compensation. (§0701)
50% of the monthly allowance the member would have received if the Member had retired on the day they died payable to eligible surviving spouse or registered domestic partner designated as a beneficiary, or dependent child(ren) under 21 years of age. (§0703)	50% of the monthly allowance the member would have received if the Member had retired on the day they died payable to eligible surviving spouse or registered domestic partner designated as a beneficiary, or dependent child(ren) under 21 years of age. (§0703)
50% of the final average salary, payable to eligible surviving spouse or registered domestic partner designated as a beneficiary, or dependent child(ren) under 21 years of age. Miscellaneous Members hired on or after January 1, 2009 must have 5 years of Port employment to be eligible for an industrial death benefit. (§0704)	50% of the final average salary, payable to eligible surviving spouse or registered domestic partner designated as a beneficiary, or dependent child(ren) under 21 years of age. (§0704)
\$2,000 payable in lump sum to the beneficiary or to the next of kin of the retiree. If none of the above, SDCERS can pay towards funeral expenses. (§0705, §0706, §0708)	\$2,000 payable in lump sum to the beneficiary or to the next of kin of the retiree. If none of the above, SDCERS can pay towards funeral expenses. (§0705, §0706, §0708)

	City
10. Withdrawal Provisions	If a Member's employment is discontinued other than by death or retirement the Board will pay the Member, upon request, their accumulated contributions, including interest compounded annually. (§24.0206, §24.0306)
11. Post-Retirement Cost-of-Living Adjustment	Based on changes in Consumer Price Index, increases a maximum of 2% per year and decreases limited to the initial retirement allowance. (§24.1505)
12. COL Annuity	Actuarial equivalent of accumulated contributions in cost of living annuity account at time of retirement. (§24.1507)
13. Member Contributions	Based on the Member's age at the Member's nearest birthday on the effective day of membership. (§24.0201, §24.0301)
14. Internal Revenue Code Compliance	The Plan compiles with applicable sections of the Internal Revenue Code Provisions (§24.1004)
15. Blended Benefit with Participating Agencies	Members may retire and receive benefits from multiple Plans (e.g. — a City police officer could have also worked for the Port or Airport). (§24.0103, Port and Airport Plans §0400)

Port	Airport
If a Member's employment is discontinued other than by death or retirement the Board will pay the Member, upon request, their accumulated contributions. (§0205)	If a Member's employment is discontinued other than by death or retirement the Board will pay the Member, upon request, their accumulated contributions. (§0205)
Based on changes in Consumer Price Index, increases a maximum of 2% per year and decreases limited to the initial retirement allowance. (§1301)	Based on changes in Consumer Price Index, increases a maximum of 2% per year and decreases limited to the initial retirement allowance. (§1301)
Actuarial equivalent of accumulated contributions in cost of living annuity account at time of retirement. (§0300)	Actuarial equivalent of accumulated contributions in cost of living annuity account at time of retirement. (§0300)
Based on the Miscellaneous Member's age at the Miscellaneous Member's nearest birthday on the first day of his/her sixth year of employment. (§0200). Based on the Member's age at the Member's nearest birthday on the effective day of membership. (§0200).	Based on the Member's age at the Member's nearest birthday on the effective day of membership. (§0200).
The Plan compiles with applicable sections of the Internal Revenue Code Provisions. (§1000)	The Plan compiles with applicable sections of the Internal Revenue Code Provisions. (§1000)
Members may retire and receive benefits from multiple Plans (e.g., a Port member could have also worked for the Airport or the City). (Port and Airport Plans §0400 City §24.0103)	Members may retire and receive benefits from multiple Plans (e.g. — an Airport member could have also worked for the Port or the City). (Port and Airport Plans §0400, City §24.0103)

#### **Deferred Retirement Option Plan (DROP)**

DROP is a voluntary program created by SDCERS' plan sponsors (employers) to provide SDCERS' members (employees) with an alternative method to accrue benefits in SDCERS. (City – Article 4, Division 14; Port and Airport Division 12)

The DROP benefit was eliminated and is no longer available for City employees hired on or after July 1, 2005 (§24.1402), for Port employees hired on or after October 1, 2005 (§1201), and for Airport employees hired on or after October 3, 2006 (§1200).

For actuarial valuation purposes, SDCERS' members entering DROP are considered "retired" the date they enter DROP. An SDCERS' member's decision to enter DROP is irrevocable. If an SDCERS member participates in DROP, they will have access to a lump sum benefit in addition to their normal monthly retirement allowance when they retire. SDCERS' members are eligible to participate in DROP when they are eligible for a service retirement. A DROP participant continues to work for his/her respective plan sponsor and receives a regular paycheck. Both the plan sponsor and the DROP Participant cease making normal cost retirement contributions to SDCERS, and the DROP participant stops earning creditable service. A DROP participant continues to receive most of the employer-offered benefits available to regular employees.

An SDCERS member must select a retirement option when they enter DROP. If the DROP participant elects to leave a continuance to a beneficiary, the DROP participant must name a beneficiary at that time as well. The selection of a retirement option and the designation of a beneficiary for a continuance are irrevocable and cannot be changed once the first payment is made into a DROP account.

SDCERS members electing to enter DROP must agree to participate in the program for a specific period of time, up to a maximum of five years. A DROP participant must end employment with their plan sponsor on or before the end of the selected DROP participation period, unless the participant is represented by the San Diego Fire Fighter's Local 145 bargaining unit, in which case the participant may extend their five-year DROP period by the amount of unused leave the participant has remaining at the end of their DROP period that was earned after July 1, 2002.

When an SDCERS member participates in DROP, a DROP account is set up for that individual. Money credited to a DROP account comes from six sources:

- 1. A DROP participant's DROP contributions 3.05% of salary each pay period of participation in DROP (no employee contributions are made to SDCERS during this time);
- 2. The plan sponsor's DROP contributions 3.05% of salary each pay period of participation in DROP (no employer contributions are made to SDCERS during this time);
- 3. The DROP participant's monthly retirement allowance, as determined when entering DROP;
- 4. The COLA increases to a monthly retirement allowance that occurs while participating in DROP;
- 5. SDCERS' Annual Supplemental Benefit payments made while participating in DROP; and
- 6. Interest credited to the DROP account each quarter, at the rate determined by SDCERS' Board.

The DROP benefit is the value of a DROP participant's account at the end of the DROP participation period. It is available either in a lump sum or periodic distribution. Once a participant leaves DROP, they begin receiving their monthly retirement allowance directly.

SDCERS will distribute the funds in a participant's DROP account when they leave employment and begin retirement. The distribution can be made as a single lump sum, periodic payments in 240 equal monthly payments, or as otherwise allowed by SDCERS' Board, subject to the applicable provisions of the Internal Revenue Code.

# STATISTICAL

# PROFESSIONALISM

#### **Statistical Section**

The Statistical section provides additional historical perspective, context and detail in order to provide a more comprehensive understanding of SDCERS' FY 2022 financial statements, note disclosures and supplementary information. Four data categories are included in this section: financial trends, demographic and economic information, revenue and expense information and Membership information.

This section provides multi-year trends of financial and operating information to facilitate comprehensive understanding of how SDCERS' financial position and performance has changed over time. More specifically, the financial and operating information provides contextual data for SDCERS' net position, additions, deductions and different types of retirement benefits.

Information of financial trends, revenues and expenses for ten years is presented in the Schedule of Changes in Fiduciary Net Position, Schedule of Changes in Fiduciary Net Position – Pension Trust Funds by Plan Sponsor, Schedules of Additions to Fiduciary Net Position by Source – Pension Trust Funds and Schedules of Deductions from Fiduciary Net Position by Type – Pension Trust Funds. The Schedule of Changes in Fiduciary Net Position – Custodial Funds is a new schedule and no information is available prior to FY 2020.

Demographic and economic information are shown in the Schedules of Allowances Being Paid – Service and Disability Retirees and Beneficiaries and the Schedule of Retired Members by Type of Benefit. The Schedule of Average Benefit Payment Amounts shows the number of retired members by Plan Sponsor and the average monthly benefit for the last ten fiscal years. The Schedule of Average Benefit Payment Amounts by Year of Retirement provides information on benefit payments by years of service for retired members.

Membership information for both active and deferred members is provided for each Plan Sponsor in the Schedule of Active Members and Schedule of Deferred Members. SDCERS administers three separate single employer defined benefit pension plans for the City, Port and Airport, and provides service retirement, disability retirement, death and survivor benefits to its participants.

#### San Diego City Employees' Retirement System Schedule of Changes in Fiduciary Net Position For Fiscal Years Ended June 30

<b>10-Year Review</b> (Dollars in Thousands)			Net Position		
<b>Fiscal Year</b>	Additions	Deductions	Net Change	Beginning of Year	End of Year
2022	\$428,285	\$721,833	(\$293,548)	\$10,281,592	\$9,988,044
2021	2,669,230	693,236	1,975,994	8,305,598	10,281,592
2020	522,923	653,368	(130,445)	8,436,0431	8,305,598
2019	940,670	579,871	360,799	8,075,204	8,436,003
2018	1,062,925	556,479	506,446	7,568,758	8,075,204
2017	1,277,423	516,567	760,856	6,807,902	7,568,758
2016	413,701	490,822	(77,121)	6,885,023	6,807,902
2015	576,144	463,213	112,931	6,772,092	6,885,023
2014	1,376,963	418,184	958,779	5,813,313 <sup>2</sup>	6,772,092
2013	1,037,021	425,147	611,874	4,710,508	5,322,382

<sup>1</sup> In FY 2020, SDCERS' custodial funds were accounted for under the requirements of GASB 84, which resulted in an adjustment to beginning fiduciary net position. Beginning fiduciary net position for the City POB, Port POB, and Airport POB funds was increased by \$15, \$2, and \$23, respectively.

<sup>2</sup> In FY 2014, SDCERS' DROP benefits were accounted for under the requirements of GASB 67, which resulted in an adjustment to beginning fiduciary net position. Beginning fiduciary net position for the City, Port and Airport was increased by \$477,478, \$11,436, and \$2,017, respectively.

#### San Diego City Employees' Retirement System Schedule of Changes in Fiduciary Net Position – Pension Trust Funds by Plan Sponsor<sup>1</sup>

For Fiscal Years Ended June 30 (Dollars in Thousands)

					Net Position	
	Fiscal Year	Additions	Deductions	Net Change	Beginning of Year	End of Year
City	2022	\$359,390	\$634,034	(\$274,644)	\$9,445,704	\$9,171,060
City	2021	2,416,993	608,574	1,808,419	7,637,285	9,445,704
	2020	442,007	572,525	(130,518)	7,767,803	7,637,285
	2019	867,176	544,262	322,914	7,444,889	7,767,803
	2018	981,703	525,648	456,055	6,988,834	7,444,889
	2017	1,180,545	487,817	692,728	6,296,106	6,988,834
	2016	383,075	463,682	(80,607)	6,376,713	6,296,106
	2015	534,756	437,931	96,825	6,279,888	6,376,713
	2014	1,280,177	395,447	884,730	5,395,158 <sup>2</sup>	6,279,888
	2013	961,806	403,486	558,320	4,359,360	4,917,680
Port	2022	\$17,641	\$35,569	(\$17,928)	\$572,391	\$554,463
	2021	143,312	31,346	111,966	460,425	572,391
	2020	24,313	29,261	(4,948)	465,373	460,425
	2019	50,381	28,820	21,561	443,812	465,373
	2018	56,704	26,018	30,686	413,126	443,812
	2017	68,926	23,756	45,170	367,956	413,126
	2016	21,960	23,798	(1,838)	369,794	367,956
	2015	30,260	22,467	7,793	362,001	369,794
	2014	71,793	19,491	52,302	309,699 <sup>2</sup>	362,001
	2013	56,670	19,272	37,398	260,865	298,263
Airport	2022	\$8,063	\$9,040	(\$977)	\$263,461	\$262,484
	2021	64,861	9,243	55,618	207,843	263,461
	2020	12,137	7,121	5,016	202,827	207,843
	2019	23,113	6,789	16,324	186,503	202,827
	2018	24,518	4,813	19,705	166,798	186,503
	2017	27,952	4,994	22,958	143,840	166,798
	2016	8,666	3,342	5,324	138,516	143,840
	2015	11,128	2,815	8,313	130,203	138,516
	2014	24,993	3,246	21,747	108,456 <sup>2</sup>	130,203
	2013	18,545	2,389	16,156	90,283	106,439

<sup>1</sup> In March 2007, the Board adopted a Declaration of Group Trust, effective July 1, 2007. Under the Group Trust, the City, Port and Airport plans are legally treated as separate plans.

<sup>2</sup> In FY 2014, SDCERS' DROP benefits were accounted for under the requirements of GASB 67, which resulted in an adjustment to beginning fiduciary net position. Beginning fiduciary net position for the City, Port and Airport was increased by \$477,478, \$11,436, and \$2,017, respectively.

#### **Statistical Section**

### San Diego City Employees' Retirement System Schedule of Changes in Fiduciary Net Position – Custodial Funds<sup>1</sup>

For Fiscal Years Ended June 30 (Dollars in Thousands)

				Net Position		
	Fiscal Year	Additions	Deductions	Net Change	Beginning of Year <sup>2</sup>	End of Year
Healthcare	2022	\$41,322	\$41,322	\$-	\$-	\$-
	2021	42,197	42,202	(5)	5	
	2020	42,683	42,678	5	-	5
City POB	2022	\$1,442	\$1,444	(\$2)	\$13	\$11
	2021	1,563	1,563		13	13
	2020	1,481	1,483	(2)	15	13
Port POB	2022	\$374	\$364	\$10	\$1	\$11
	2021	261	266	(5)	6	1
	2020	261	257	4	2	6
Airport POB	2022	\$53	\$60	(\$7)	\$22	\$15
	2021	43	42	1	21	22
	2020	41	43	(2)	23	21

<sup>1</sup> Data is not available for years prior to FY 2020.

<sup>2</sup> In FY 2020, SDCERS' custodial funds were accounted for under the requirements of GASB 84, which resulted in an adjustment to beginning fiduciary net position. Beginning fiduciary net position for the Healthcare, City POB, Port POB, and Airport POB funds were increased by \$15, \$2, and \$23, respectively.

# San Diego City Employees' Retirement System Schedule of Additions to Fiduciary Net Position by Source – Pension Trust Funds - City

For Fiscal Years Ended June 30 (Dollars in Thousands)

	Fiscal Year	Plan Sponsor Contributions	Member Contri- butions Paid By Plan Sponsors	Member Contributions	Member Contributions for Service Purchased	Earned Interest on PSC Installment Contracts	DROP Contributions <sup>1</sup>	Net Investment Income (Loss)	Total Additions
Dollars	2022	\$416,376	\$-	\$69,741	\$5,217	\$12	\$5,096	(\$137,052)	\$359,390
% of Total		115.9%	0.0%	19.4%	1.4%	0.0%	1.4%	(38.1%)	100.0%
Dollars	2021	367,136	30	60,879	3,583	16	5,060	1,980,289	2,416,993
% of Total		15.2	0.0	2.5	0.2	0.0	0.2	81.9	100.0
Dollars	2020	352,060		64,143	2,146	74	4,578	19,006	442,007
% of Total		79.7	0.0	14.5	0.5	0.0	1.0	4.3	100.0
Dollars	2019	324,628	-	55,970	4,335	50	4,708	477,485	867,176
% of Total		37.4	0.0	6.5	0.5	0.0	0.5	55.1	100.0
Dollars	2018	326,372	126	50,238	4,961	62	5,099	594,845	981,703
% of Total		33.3	0.0	5.1	0.5	0.0	0.5	60.6	100.0
Dollars	2017	263,000	44	49,463	4,885	86	5,145	857,922	1,180,545
% of Total		22.3	0.0	4.2	0.4	0.0	0.4	72.7	100.0
Dollars	2016	256,976	54	50,827	5,916	123	5,024	64,155	383,075
% of Total		67.1	0.0	13.3	1.5	0.0	1.3	16.8	100.0
Dollars	2015	265,660	-	52,542	3,939	162	4,800	207,653	534,756
% of Total		49.7	0.0	9.8	0.8	0.0	0.9	38.8	100.0
Dollars	2014	277,244	14	58,055	4,850	200	4,762	935,052	1,280,177
% of Total		21.7	0.0	4.5	0.4	0.0	0.4	73.0	100.0
Dollars	2013	231,143	755	59,551	4,921	265	-	665,171	961,806
% of Total		24.0	0.1	6.2	0.5	0.0	0.0	69.2	100.0

<sup>1</sup> In FY 2014, SDCERS implemented GASB 67 which required the DROP benefit to be accounted for as a component of fiduciary net position with recognition of DROP contributions, interest and payments in the Statement of Changes in Fiduciary Net Position.

## San Diego City Employees' Retirement System Schedule of Additions to Fiduciary Net Position by Source – Pension Trust Funds - Port For Fiscal Years Ended June 30 (Dollars in Thousands)

	Fiscal Year	Plan Sponsor Contributions	Member Contri- butions Paid By Plan Sponsors	Member Contributions	Member Contributions for Service Purchased	Earned Interest on PSC Installment Contracts	DROP Contributions <sup>1</sup>	Net Investment Income (Loss)	Total Additions
Dollars	2022	\$22,106	\$1,603	\$1,959	\$5	\$23	\$286	(\$8,341)	\$17,641
% of Total		125.3%	9.1%	11.1%	0.0%	0.1%	1.6%	(47.2%)	100.0%
Dollars	2021	19,705	1,750	1,789	5	3	301	119,759	143,312
% of Total		13.8	1.2	1.2	0.0	0.0	0.2	83.6	100.0
Dollars	2020	19,306	1,937	1,689	3	5	267	1,106	24,313
% of Total		79.4	8.0	7.0	0.0	0.0	1.1	4.5	100.0
Dollars	2019	17,908	2,031	1,548	9	6	259	28,620	50,381
% of Total		35.6	4.0	3.1	0.0	0.0	0.5	56.8	100.0
Dollars	2018	17,718	2,113	1,302	(51)	10	279	35,333	56,704
% of Total		31.3	3.7	2.3	-0.1	0.0	0.5	62.3	100.0
Dollars	2017	14,618	2,226	1,232	(17)	15	258	50,594	68,926
% of Total		21.2	3.2	1.8	0.0	0.0	0.4	73.4	100.0
Dollars	2016	14,419	2,265	1,107	9	23	276	3,861	21,960
% of Total		65.7	10.3	5.0	0.0	0.1	1.3	17.6	100.0
Dollars	2015	14,321	2,440	1,137	14	33	251	12,064	30,260
% of Total		47.3	8.1	3.8	0.0	0.1	0.8	39.9	100.0
Dollars	2014	13,916	2,575	1,153	226	58	209	53,656	71,793
% of Total		19.4	3.6	1.6	0.3	0.1	0.3	74.7	100.0
Dollars	2013	13,200	2,707	1,221	1,566	54	-	37,922	56,670
% of Total		23.3	4.8	2.1	2.8	0.1	0.0	66.9	100.0

<sup>1</sup> In FY 2014, SDCERS implemented GASB 67 which required the DROP benefit to be accounted for as a component of fiduciary net position with recognition of DROP contributions, interest and payments in the Statement of Changes in Fiduciary Net Position.

## San Diego City Employees' Retirement System Schedule of Additions to Fiduciary Net Position by Source – Pension Trust Funds - Airport

For Fiscal Years Ended June 30 (Dollars in Thousands)

	Fiscal Year	Plan Sponsor Contributions	Member Contri- butions Paid By Plan Sponsors	Member Contributions	Member Contributions for Service Purchased	Earned Interest on PSC Installment Contracts	DROP Contributions <sup>1</sup>	Net Investment Income (Loss)	Total Additions
Dollars	2022	\$9,102	\$1,193	\$1,798	\$-	\$-	\$159	(\$4,189)	\$8,063
% of Total		112.9%	14.8%	22.3%	0.0%	0.0%	1.9%	(51.9%)	100.0%
Dollars	2021	8,522	1,304	1,744	3		148	53,140	64,861
% of Total		13.1	2.0	2.7	0.1	0.0	0.2	81.9	100.0
Dollars	2020	8,356	1,454	1,788	11		138	390	12,137
% of Total		68.9	12.0	14.7	0.1	0.0	1.1	3.2	100.0
Dollars	2019	7,783	1,483	1,619	10		132	12,086	23,113
% of Total		33.7	6.4	7.0	0.0	0.0	0.6	52.3	100.0
Dollars	2018	7,247	1,574	1,372	146	-	143	14,036	24,518
% of Total		29.6	6.4	5.6	0.6	0.0	0.6	57.2	100.0
Dollars	2017	5,421	1,672	1,293	(35)		120	19.481	27,952
% of Total		19.4	6.0	4.6	-0.1	0.0	0.4	69.7	100.0
Dollars	2016	3,948	1,771	1,184	3	2	107	1,651	8,666
% of Total		45.6	20.4	13.7	0.0	0.0	1.2	19.1	100.0
Dollars	2015	3,823	1,802	1,026	3	5	79	4,390	11,128
% of Total		34.4	16.2	9.2	0.0	0.0	0.7	39.5	100.0
Dollars	2014	3,728	1,895	893	73	6	95	18,303	24,993
% of Total		14.9	7.6	3.6	0.3	0.0	0.4	73.2	100.0
Dollars	2013	2,600	1,902	767	887	4	-	12,385	18,545
% of Total		14.0	10.3	4.1	4.8	0.0	0.0	66.8	100.0

<sup>1</sup> In FY 2014, SDCERS implemented GASB 67 which required the DROP benefit to be accounted for as a component of fiduciary net position with recognition of DROP contributions, interest and payments in the Statement of Changes in Fiduciary Net Position.

#### San Diego City Employees' Retirement System Schedule of Deductions from Fiduciary Net Position by Type – Pension Trust Funds - City For Fiscal Years Ended June 30

(Dollars in Thousands)

	Fiscal Year	Retirement Benefits <sup>1</sup>	DROP Payments <sup>2</sup>	Administrative Expenses	DROP Program Interest Expense	Refund of Member Contributions	Total Deductions
Dollars	2022	\$519,544	\$73,976	\$12,403	\$20,393	\$7,718	\$634,034
% of Total		81.9%	11.7%	2.0%	3.2%	1.2%	100.0%
Dollars	2021	494,035	75,764	11,160	21,218	6,397	608,574
% of Total		81.2	12.4	1.8	3.5	1.1	100.0
Dollars	2020	465,853	66,767	10,688	21,576	7,641	572,525
% of Total		81.4	11.6	1.9	3.8	1.3	100.0
Dollars	2019	441,898	64,972	10,239	21,972	5,181	544,262
% of Total		81.2	11.9	1.9	4.0	1.0	100.0
Dollars	2018	416,594	70,717	10,570	22,462	5,305	525,648
% of Total		79.3	13.4	2.0	4.3	1.0	100.0
Dollars	2017	391,292	56,844	10,778	22,794	6,109	487,817
% of Total		80.2	11.7	2.2	4.7	1.2	100.0
Dollars	2016	369,192	54,857	10,901	22,665	6,067	463,682
% of Total		79.6	11.8	2.4	4.9	1.3	100.0
Dollars	2015	347,368	54,874	8,693	22,507	4,489	437,931
% of Total		79.3	12.5	2.0	5.2	1.0	100.0
Dollars	2014	322,509	37,996	10,467	21,958	2,517	395,447
% of Total		81.6	9.6	2.6	5.6	0.6	100.0
Dollars	2013	362,266	-	12,003	25,447	3,770	403,486
% of Total		89.8	0.0	3.0	6.3	0.9	100.0

<sup>1</sup> Retirement benefits consists of monthly retirement and disability allowances, which are accounted for as a single expense, supplemental benefits, Corbett benefits and Death benefits.

<sup>2</sup> In FY 2014, SDCERS implemented GASB 67 which required the DROP benefit to be accounted for as a component of fiduciary net position with recognition of DROP contributions, interest and payments in the Statement of Changes in Fiduciary Net Position.

## San Diego City Employees' Retirement System

Schedule of Deductions from Fiduciary Net Position by Type – Pension Trust Funds - Port

For Fiscal Years Ended June 30

(Dollars in Thousands)

	Fiscal Year	Retirement Benefits <sup>1</sup>	DROP Payments <sup>2</sup>	Administrative Expenses	DROP Program Interest Expense	Refund of Member Contributions	Total Deductions
Dollars	2022	\$29,929	\$3,811	\$844	\$591	\$394	\$35,569
% of Total		84.1%	10.7%	2.4%	1.7%	1.1%	100.0%
Dollars	2021	27,884	1,875	760	607	220	31,346
% of Total		89.0	6.0	2.4	1.9	0.7	100.0
Dollars	2020	26,117	1,578	721	580	265	29,261
% of Total		89.2	5.4	2.5	2.0	0.9	100.0
Dollars	2019	24,374	3,083	669	518	176	28,820
% of Total		84.6	10.7	2.3	1.8	0.6	100.0
Dollars	2018	22,785	1,900	659	496	178	26,018
% of Total		87.6	7.3	2.5	1.9	0.7	100.0
Dollars	2017	21,481	993	666	485	131	23,756
% of Total		90.4	4.2	2.8	2.0	0.6	100.0
Dollars	2016	20,031	2,369	687	466	245	23,798
% of Total		84.2	10.0	2.9	1.9	1.0	100.0
Dollars	2015	18,865	2,326	691	471	114	22,467
% of Total		84.0	10.3	3.1	2.1	0.5	100.0
Dollars	2014	17,192	1,037	729	454	79	19,491
% of Total		88.2	5.3	3.8	2.3	0.4	100.0
Dollars	2013	17,838	-	698	542	194	19,272
% of Total		92.6	0.0	3.6	2.8	1.0	100.0

<sup>1</sup> Retirement benefits consists of monthly retirement and disability allowances, which are accounted for as a single expense, supplemental benefits, Corbett benefits and Death benefits.

<sup>2</sup> In FY 2014, SDCERS implemented GASB 67 which required the DROP benefit to be accounted for as a component of fiduciary net position with recognition of DROP contributions, interest and payments in the Statement of Changes in Fiduciary Net Position.

#### San Diego City Employees' Retirement System Schedule of Deductions from Fiduciary Net Position by Type – Pension Trust Funds - Airport For Fiscal Years Ended June 30

(Dollars in Thousands)

	Fiscal Year	Retirement Benefits <sup>1</sup>	DROP Payments <sup>2</sup>	Administrative Expenses	DROP Program Interest Expense	Refund of Member Contributions	Total Deductions
Dollars	2022	\$6,998	\$1,164	\$462	\$75	\$341	\$9,040
% of Total		77.4%	12.9%	5.1%	0.8%	3.8%	100.0%
Dollars	2021	6,356	2,260	423	71	133	9,243
% of Total		68.8	24.4	4.6	0.8	1.4	100.0
Dollars	2020	5,471	1,031	387	65	167	7,121
% of Total		76.8	14.5	5.4	0.9	2.4	100.0
Dollars	2019	4,815	1,325	359	59	231	6,789
% of Total		70.9	19.5	5.3	0.9	3.4	100.0
Dollars	2018	3,916	304	350	50	193	4,813
% of Total		81.4	6.3	7.3	1.0	4.0	100.0
Dollars	2017	3,254	1,236	324	49	131	4,994
% of Total		65.2	24.7	6.5	1.0	2.6	100.0
Dollars	2016	2,577	242	319	37	167	3,342
% of Total		77.1	7.2	9.6	1.1	5.0	100.0
Dollars	2015	2,218	104	332	39	122	2,815
% of Total		78.8	3.7	11.8	1.4	4.3	100.0
Dollars	2014	1,620	1,114	332	34	146	3,246
% of Total		49.9	34.3	10.2	1.1	4.5	100.0
Dollars	2013	1,956		278	55	100	2,389
% of Total		81.9	0.0	11.6	2.3	4.2	100.0

<sup>1</sup> Retirement benefits consists of monthly retirement and disability allowances, which are accounted for as a single expense, supplemental benefits, Corbett benefits and Death benefits.

<sup>2</sup> In FY 2014, SDCERS implemented GASB 67 which required the DROP benefit to be accounted for as a component of fiduciary net position with recognition of DROP contributions, interest and payments in the Statement of Changes in Fiduciary Net Position.

## San Diego City Employees' Retirement System Schedule of Allowances Being Paid - Service and Disability Retirees and Beneficiaries For Fiscal Years Ended June 30

	As of Fiscal Year <sup>1</sup>	Total Service Retirements	<b>City</b> Total Disability Retirements	Total Deaths Before Retirement <sup>2</sup>	Total Deaths After Retirement	Total Allowances Being Paid
No. of Allowances	2021	8,265	1,076	32	1,485	10,858
Annual Allowances		\$494,054,114	\$42,984,502	\$1,073,145	\$36,759,065	\$574,870,826
No. of Allowances	2020	7,838	1,100	29	1,442	10,409
Annual Allowances		453,371,014	43,142,263	1,048,845	34,236,168	531,798,290
No. of Allowances	2019	7,665	1,115	28	1,397	10,205
Annual Allowances		436,619,074	42,486,238	875,039	31,480,031	511,460,382
No. of Allowances	2018	7,522	1,150	30	1,322	10,024
Annual Allowances		422,141,424	42,730,372	886,871	28,047,788	493,806,455
No. of Allowances	2017	7,272	1,161	29	1,306	9,768
Annual Allowances		401,762,775	41,914,596	865,163	26,269,467	470,812,001
No. of Allowances	2016	6,961	1,180	31	1,282	9,454
Annual Allowances		377,042,523	41,346,765	954,846	24,444,543	443,788,677
No. of Allowances	2015	6,648	1,190	32	1,233	9,103
Annual Allowances		355,083,956	40,946,485	951,605	22,227,614	419,209,660
No. of Allowances	2014	6,414	1,197	24	1,187	8,822
Annual Allowances		337,838,017	39,993,657	696,390	20,075,043	398,603,107
No. of Allowances	2013	6,042	1,212	25	1,175	8,454
Annual Allowances		312,528,881	39,597,716	711,764	18,789,983	371,628,344
No. of Allowances	2012	5,796	1,221	25	1,163	8,205
Annual Allowances		293,127,220	38,696,914	702,400	17,637,434	350,163,968

<sup>1</sup> Data for all years is final data from the respective June 30 valuations.

<sup>2</sup> Total Deaths Before Retirement represents one-time payments to members' beneficiaries and refund of members' contributions, plus interest.

## San Diego City Employees' Retirement System Schedule of Allowances Being Paid - Service and Disability Retirees and Beneficiaries (continued) For Fiscal Years Ended June 30

	As of Fiscal Year <sup>1</sup>	Total Service Retirements	<b>Port</b> Total Disability Retirements	Total Deaths Before Retirement <sup>2</sup>	Total Deaths After Retirement	Total Allowances Being Paid
No. of Allowances	2021	511	57	-	82	650
Annual Allowances		\$28,698,662	\$1,981,682	\$-	\$1,931,354	\$32,611,698
No. of Allowances	2020	487	56		85	628
Annual Allowances		26,965,817	1,853,326		1,939,212	30,758,355
No. of Allowances	2019	455	55	1	88	599
Annual Allowances		24,702,939	1,805,008	7,134	1,914,011	28,429,092
No. of Allowances	2018	445	56	1	86	588
Annual Allowances		23,467,215	1,680,937	7,134	1,802,607	26,957,893
No. of Allowances	2017	430	60	1	86	577
Annual Allowances		22,174,324	1,710,685	7,134	1,770,599	25,662,742
No. of Allowances	2016	415	61	1	81	558
Annual Allowances		20,802,341	1,694,793	7,134	1,580,592	24,084,860
No. of Allowances	2015	392	62	1	81	536
Annual Allowances		19,572,584	1,686,471	7,134	1,476,855	22,743,044
No. of Allowances	2014	375	64		79	518
Annual Allowances		17,991,965	1,616,266		1,425,272	21,033,503
No. of Allowances	2013	346	64		75	485
Annual Allowances		15,717,792	1,592,871		1,360,274	18,670,937
No. of Allowances	2012	342	64		69	475
Annual Allowances		15,235,817	1,561,905		1,050,207	17,847,929

<sup>1</sup> Data for all years is final data from the respective June 30 valuations.

<sup>2</sup> Total Deaths Before Retirement represents one-time payments to members' beneficiaries and refund of members' contributions, plus interest.

## San Diego City Employees' Retirement System

Schedule of Allowances Being Paid - Service and Disability Retirees and Beneficiaries (continued) For Fiscal Years Ended June 30

	As of Fiscal Year <sup>1</sup>	Total Service Retirements	Airport Total Disability Retirements	Total Deaths Before Retirement <sup>2</sup>	Total Deaths After Retirement	Total Allowances Being Paid
No. of Allowances	2021	162	3	1	7	173
Annual Allowances		\$8,151,071	\$70,112	\$2,234	\$156,056	\$8,379,473
No. of Allowances	2020	146	3	1	7	157
Annual Allowances		7,137,423	68,886	2,234	153,274	7,361,817
No. of Allowances	2019	131	3	1	6	141
Annual Allowances		6,284,828	67,556	2,234	107,647	6,462,265
No. of Allowances	2018	120	2	1	5	128
Annual Allowances		5,631,213	37,816	2,234	96,983	5,768,246
No. of Allowances	2017	100	2		5	107
Annual Allowances		4,585,571	37,088		95,106	4,717,765
No. of Allowances	2016	83	2		5	90
Annual Allowances		3,589,413	36,374		93,267	3,719,054
No. of Allowances	2015	68	2	2	4	76
Annual Allowances		2,913,320	35,926	25,785	72,300	3,047,331
No. of Allowances	2014	59	2	2	4	67
Annual Allowances		2,536,340	35,427	25,784	71,250	2,668,801
No. of Allowances	2013	45	2		4	51
Annual Allowances		1,909,883	34,380		69,636	2,013,899
No. of Allowances	2012	41	1		4	46
Annual Allowances		1,633,186	14,916		68,282	1,716,384

<sup>1</sup> Data for all years is final data from the respective June 30 valuations.

<sup>2</sup> Total Deaths Before Retirement represents one-time payments to members' beneficiaries and refund of members' contributions, plus interest.

## San Diego City Employees' Retirement System Schedule of Retired Members by Type of Benefit<sup>1</sup> For Fiscal Year Ended June 30, 2021<sup>2</sup>

City			Type of Retirement	
Amount of Monthly Benefit	Total Allowances Paid	Service Retirements	Disability Retirements	Death Beneficiaries
\$0 - \$1,000	816	356	44	416
\$1,001 - \$2,000	1,452	637	307	508
\$2,001 - \$3,000	1,685	1,230	210	245
\$3,001 - \$4,000	1,752	1,340	234	178
\$4,001 - \$5,000	1,225	1,037	95	93
\$5,001 - \$6,000	1,007	923	49	35
\$6,001 - \$7,000	945	871	50	24
\$7,001 - \$8,000	725	686	31	8
\$8,001 - \$9,000	522	482	37	3
\$9,001 - \$10,000	310	296	12	2
Over \$10,000	419	407	7	5
	10,858	8,265	1,076	1,517

#### Port

## **Type of Retirement**

Amount of Monthly Benefit	Total Allowances Paid	Service Retirements	Disability Retirements	Death Beneficiaries
\$0 - \$1,000	74	46	2	26
\$1,001 - \$2,000	127	69	27	31
\$2,001 - \$3,000	73	59	4	10
\$3,001 - \$4,000	104	80	15	9
\$4,001 - \$5,000	65	61	3	1
\$5,001 - \$6,000	47	43	3	1
\$6,001 - \$7,000	49	48	0	1
\$7,001 - \$8,000	38	36	1	1
\$8,001 - \$9,000	16	15	0	1
\$9,001 - \$10,000	17	16	1	0
Over \$10,000	40	38	1	1
	650	511	57	82

## Airport

## Type of Retirement

Amount of Monthly Benefit	Total Allowances Paid	Service Retirements	Disability Retirements	Death Beneficiaries
\$0 - \$1,000	7	5	0	2
\$1,001 - \$2,000	34	28	2	4
\$2,001 - \$3,000	28	26	1	1
\$3,001 - \$4,000	38	37	0	1
\$4,001 - \$5,000	17	17	0	0
\$5,001 - \$6,000	13	13	0	0
\$6,001 - \$7,000	13	13	0	0
\$7,001 - \$8,000	10	10	0	0
\$8,001 - \$9,000	4	4	0	0
\$9,001 - \$10,000	2	2	0	0
Over \$10,000	7	7	0	0
	173	162	3	8

<sup>1</sup> Data above reflects the number of retirement allowances paid. Death beneficiaries include Qualified Domestic Relation Orders (QDRO), and do not include lump sum payments to beneficiaries for members who died before or after retirement.

<sup>2</sup> Data for FY 2021 is the most recent available from SDCERS' actuary.

## San Diego City Employees' Retirement System Schedule of Average Benefit Payment Amounts As of Fiscal Years Ended June 30

AS OT FISC	al Years End	led June 30	Averages						
Fiscal Year <sup>1</sup>	Number of Allowances	Annual Allowances Paid	Annual Allowance	Percentage Increase (Decrease) Over Prior Year	Attained Age	Age At Retirement²	Service Years At Retirement		
City									
2021	10,858	\$574,870,826	\$52,944	3.63%	68.4	56.5	23.6		
2020	10,409	531,798,290	51,090	1.94	68.4	56.3	23.6		
2019	10,205	511,460,382	50,119	1.74	68.0	56.2	23.6		
2018	10,024	493,806,455	49,262	2.21	67.6	56.0	23.7		
2017	9,768	470,812,001	48,199	2.68	67.3	55.9	23.7		
2016	9,454	443,788,677	46,942	1.93	67.1	55.8	23.7		
2015	9,103	419,209,660	46,052	1.92	66.9	55.6	23.7		
2014	8,822	398,603,107	45,183	2.78	66.7	55.5	23.7		
2013	8,454	371,628,344	43,959	3.00	66.7	55.4	23.8		
2012	8,205	350,163,968	42,677	3.21	66.5	55.4	23.7		
Port									
2021	650	\$32,611,698	\$50,172	2.44%	69.0	57.9	18.9		
2020	628	30,758,355	48,978	3.20	69.0	57.9	18.8		
2019	599	28,429,092	47,461	3.52	68.8	57.8	19.0		
2018	588	26,957,893	45,847	3.08	68.8	57.7	19.0		
2017	577	25,662,742	44,476	3.04	68.7	57.7	19.0		
2016	558	24,084,860	43,163	1.72	68.7	57.8	19.0		
2015	536	22,743,044	42,431	4.50	68.3	57.6	18.7		
2014	518	21,033,503	40,605	5.48	68.2	57.6	18.5		
2013	485	18,670,937	38,497	2.45	68.1	57.6	18.4		
2012	475	17,847,929	37,575	3.63	67.6	57.7	18.5		
Airport									
2021	173	\$8,379,473	\$48,436	3.30%	67.3	62.0	17.3		
2020	157	7,361,817	46,891	2.31	66.9	61.9	16.9		
2019	141	6,462,265	45,832	1.70	66.4	61.8	16.7		
2018	128	5,768,246	45,064	2.21	66.2	62.0	16.6		
2017	107	4,717,765	44,091	6.70	65.8	62.0	16.9		
2016	90	3,719,054	41,323	3.06	65.5	61.9	16.4		
2015	76	3,047,331	40,096	0.66	65.1	61.8	15.8		
2014	67	2,668,801	39,833	0.87	64.5	61.6	15.9		
2013	51	2,013,899	39,488	5.83	64.8	61.8	15.7		
2012	46	1,716,384	37,313	12.56	64.5	62.0	15.7		

 $^{\rm 1}$   $\,$  Data for all years is final data from the respective June 30 valuations.

<sup>2</sup> Service and Disability retirees only, beneficiaries are excluded.

## San Diego City Employees' Retirement System Schedule of Average Benefit Payment Amounts by Year of Retirement<sup>1</sup> As of Fiscal Years Ended June 30<sup>2</sup>

As of Fiscal Y	ears Ended	June 30 <sup>2</sup>			Years of	<b>Creditabl</b>	e Service		
			0-5	6-10	11-15	16-20	21-25	26-30	31+
City	2021	Average Monthly Benefit Average Final Monthly Salary Number of Retirees	\$1,564 6,862 181	\$2,225 7,463 349	\$2,282 5,500 877	\$3,222 5,975 705	\$4,176 6,064 2,839	\$6,192 6,953 2,403	\$6,384 6,221 1,987
	2020	Average Monthly Benefit Average Final Monthly Salary Number of Retirees	1,564 1,704 177	2,184 7,241 342	2,219 5,362 860	3,135 5,919 691	4,044 5,911 2,671	5,976 6,731 2,293	6,190 6,032 1,904
	2019 <sup>3</sup>	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	976 9,364 7	1,816 7,374 22	2,571 6,345 32	3,105 5,612 67	4,080 6,206 56	5,681 7,011 68	5,857 6,544 35
	2018	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	415 8,012 3	2,011 7,654 25	2,483 6,414 38	3,445 6,191 89	4,337 6,497 77	5,210 6,557 72	5,421 6,142 50
	2017	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	563 9,657 3	1,739 6,369 20	2,573 6,479 38	3,522 6,093 106	4,598 6,737 91	5,664 6,894 94	5,376 5,915 55
	2016	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	1,315 5,915 3	1,848 7,304 18	2,454 5,895 40	3,220 5,837 92	4,654 6,723 96	5,802 6,993 127	5,651 6,291 40
	2015	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	809 7,335 5	2,171 8,136 16	2,146 5,357 49	3,285 6,044 89	4,526 6,444 99	5,840 7,049 100	5,046 5,746 48
	2014	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	791 7,731 5	1,829 5,863 24	2,377 5,966 34	3,114 5,618 92	4,330 6,220 103	5,694 6,848 115	4,805 5,218 41
	2013	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	-	2,749 8,399 7	1,759 5,375 45	2,702 5,614 33	3,835 6,159 109	5,331 6,809 113	5,471 6,224 56
	2012	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	1,101 13,908 2	-	1,641 4,898 38	3,165 6,349 24	3,693 5,942 127	5,524 6,853 118	5,306 6,166 59
Port	2021	Average Monthly Benefit Average Final Monthly Salary Number of Retirees	\$845 6,987 24	\$1,928 6,941 67	\$2,686 7,090 91	\$3,753 6,788 78	\$5,237 7,853 176	\$7,176 9,055 88	\$7,202 7,549 44
	2020	Average Monthly Benefit Average Final Monthly Salary Number of Retirees	846 5,644 22	1,939 6,945 65	2,617 7,053 89	3,608 6,653 76	5,152 7,846 170	7,292 8,710 78	7,099 7,048 43
	2019 <sup>3</sup>	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	-	1,948 8,156 6	2,565 6,853 4	5,629 9,343 4	5,869 9,409 5	9,777 12,233 3	5,840 7,283 1
	2018	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	338 8,599 5	2,211 8,501 7	805 2,530 1	6,332 10,360 4	7,836 12,339 3	8,249 9,770 2	6,105 6,688 1
	2017	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	1,003 8,872 4	1,314 6,313 5	3,268 8,708 6	3,705 6,531 7	6,240 9,058 5	7,456 8,655 2	10,064 12,013 1
	2016	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	420 6,793 4	1,399 11,042 1	1,801 4,090 2	3,321 5,974 5	4,824 7,614 7	7,416 8,538 2	4,850 5,405 1
	2015	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	433 5,816 2	770 9,410 3	3,360 5,683 7	5,474 11,593 6	4,922 8,338 12	9,187 12,163 3	-
	2014	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	830 5,816 2	2,900 9,410 3	2,020 5,683 7	6,733 11,593 6	5,687 8,338 12	11,276 12,163 3	
	2013	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	44 2,264 1	933 7,023 3	2,089 5,884 2	3,466 7,358 3	4,231 6,409 2	7,624 9,302 5	
	2012	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	654 8,371 1	1,661 8,930 4	1,288 4,905 3	-	5,070 8,510 4	7,453 9,275 1	7,023 8,706 2

<sup>1</sup> Retirees only (including DROP participants); beneficiaries excluded.

<sup>2</sup> Data for FY 2021 is the most recent available from SDCERS' actuary.

<sup>3</sup> Due to the availability of data, fiscal years prior to FY 2020 present information on the number of new retirees only.

## San Diego City Employees' Retirement System

Schedule of Average Benefit Payment Amounts by Year of Retirement<sup>1</sup> (continued)

As of Fiscal Y	ears Ended	June 30 <sup>2</sup>			Years of	Creditable	e Service		
			0-5	6-10	11-15	16-20	21-25	26-30	31+
Airport	2021	Average Monthly Benefit Average Final Monthly Salary Number of Retirees	\$1,131 11,642 3	\$1,743 7,165 29	\$3,828 9,223 38	\$4,590 8,068 28	\$4,708 7,476 35	\$5,336 6,816 23	\$7,739 9,150 9
	2020	Average Monthly Benefit Average Final Monthly Salary Number of Retirees	1,111 11,642 3	1,713 7,165 29	3,776 9,176 37	4,619 8,151 23	4,651 7,517 30	5,336 6,689 19	7,586 9,251 8
	2019 <sup>3</sup>	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	719 4,771 1	2,655 10,515 3	2,113 6,299 2	3,914 6,843 4	4,923 7,447 2	5,480 6,569 2	7,633 8,367 1
	2018	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	942 5,556 2	1,169 5,274 2	3,151 8,258 7	3,673 6,609 2	10,331 15,608 2	5,125 7,350 1	-
	2017	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees		1,945 6,913 7	9,045 20,350 1	4,368 7,412 3	4,233 6,247 5	6,758 8,634 4	-
	2016	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	583 6,932 1	2,485 8,958 5	8,419 20,783 1	3,860 7,799 5	3,736 6,643 2	5,366 7,202 1	6,124 6,722 1
	2015	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	1,240 10,038 1	1,768 6,082 3	3,563 9,825 2	2,967 5,786 2	-	5,939 7,711 1	6,140 6,808 1
	2014	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	820 4,981 1	2,109 8,175 6	2,638 7,169 2	7,333 13,179 3	- -	5,915 7,683 1	-
	2013	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees		1,666 8,864 2			4,981 9,543 2	-	-
	2012	Average Monthly Benefit Average Final Monthly Salary Number of New Retirees	882 14,912 1	1,349 6,234 2	7,679 16,867 2		4,057 6,444 2	10,070 11,001 1	-

<sup>1</sup> Retirees only (including DROP participants); beneficiaries excluded.

 $^{2}\;$  Data for FY 2021 is the most recent available from SDCERS' actuary.

<sup>3</sup> Due to the availability of data, fiscal years prior to FY 2020 present information on the number of new retirees only.

#### San Diego City Employees' Retirement System Schedule of Active Members As of Fiscal Years Ended June 30

as of Fiscal Years Ended June 30			Averages					
Fiscal Year <sup>1, 2</sup>	Number of Members	Payroll	Annual Salary	Percentage Increase (Decrease) Over Prior Year	Current Age	Years of Service Credit		
City								
2021	5,068	\$466,863,508	\$92,120	1.73%	45.4	14.8		
2020	5,535	501,203,699	90,552	7.54	45.7	15.1		
2019	5,757	484,764,465	84,204	10.25	45.7	15.0		
2018	5,967	455,753,399	76,379	8.69	45.5	14.5		
2017	6,388	448,889,789	70,271	1.95	45.1	14.0		
2016	6,748	465,100,254	68,924	0.92	45.0	13.8		
2015	7,038	480,662,378	68,295	3.35	44.9	13.7		
2014	7,272	480,535,973	66,080	0.10	44.7	13.4		
2013	7,566	499,463,072	66,014	-0.23	44.5	13.3		
2012	7,724	511,090,601	66,169	0.26	44.3	13.2		
Port								
2021	347	\$37,599,227	\$108,355	5.13%	46.8	11.7		
2020	362	37,310,562	103,068	1.08	46.5	11.6		
2019	361	36,810,149	101,967	4.16	46.4	12.1		
2018	365	35,732,609	97,898	4.48	46.6	12.3		
2017	367	34,388,005	93,700	0.70	46.4	12.4		
2016	362	33,684,615	93,051	4.68	46.7	12.9		
2015	377	33,512,411	88,892	2.86	46.6	12.6		
2014	385	33,272,693	86,423	4.37	46.5	12.6		
2013	417	34,528,283	82,802	0.41	45.9	12.5		
2012	435	35,872,676	82,466	10.49	45.1	11.5		
Airport								
2021	357	\$30,809,714	\$86,302	0.73%	47.5	9.8		
2020	389	33,328,788	85,678	-0.04	46.8	9.2		
2019	383	32,828,449	85,714	2.58	46.8	9.3		
2018	378	31,584,841	83,558	4.09	46.8	9.2		
2017	394	31,628,301	80,275	-0.73	46.8	9.0		
2016	385	31,131,795	80,862	1.95	47.2	9.1		
2015	368	29,189,357	79,319	2.71	48.1	9.5		
2014	362	27,955,455	77,225	1.58	47.6	9.2		
2013	347	26,380,323	76,024	4.37	48.1	9.9		
2012	341	24,839,570	72,843	-0.36	47.7	9.3		

<sup>1</sup> Data for all years is final data from the respective June 30 valuations.

<sup>2</sup> Reported payroll includes across the board increases for the upcoming fiscal year.

# San Diego City Employees' Retirement System Schedule of Deferred Members<sup>1</sup>

#### As of Fiscal Years Ended June 30

s of Fiscal	Years Endec	Averages				
Fiscal Year <sup>2</sup>	Number of Deferred Members	Total Contribution Balances	Current Age	Years of Service Credit	Contributior Balance	
City						
2021	2,847	\$193,629,464	49.1	6.1	\$68,012	
2020	2,898	184,982,597	48.8	6.1	63,831	
2019	2,905	171,462,115	48.4	6.0	59,023	
2018	2,921	164,054,886	48.0	6.0	56,164	
2017	2,851	157,417,824	48.0	6.0	55,215	
2016	2,865	147,243,821	47.5	6.0	51,394	
2015	2,907	137,649,546	47.1	6.1	47,351	
2014	2,920	133,420,493	46.7	6.2	45,692	
2013	2,971	134,186,414	46.2	6.6	45,165	
2012	2,892	123,281,448	45.8	6.7	42,628	
Port						
2021	262	\$7,682,141	52.5	4.9	\$29,321	
2020	258	6,634,493	51.9	4.9	25,715	
2019	277	7,833,874	51.6	5.2	28,281	
2018	276	7,101,466	51.4	5.1	25,730	
2017	274	6,249,214	51.0	4.8	22,807	
2016	279	6,238,739	50.7	4.8	22,361	
2015	284	5,803,736	49.9	4.7	20,436	
2014	285	5,286,762	49.5	4.5	18,550	
2013	286	5,071,031	49.2	4.4	17,731	
2012	290	5,094,210	49.0	4.4	17,566	
Airport						
2021	163	\$3,936,637	46.6	4.7	\$24,151	
2020	149	3,622,273	46.2	4.6	24,311	
2019	143	3,153,559	45.7	4.4	22,053	
2018	139	3,221,978	45.6	4.3	23,180	
2017	119	2,784,854	46.3	4.4	23,402	
2016	112	2,626,223	46.3	4.6	23,448	
2015	99	2,125,985	46.0	4.5	21,475	
2014	90	1,719,513	45.6	4.1	19,106	
2013	79	1,414,252	46.7	4.0	17,902	
2012	76	1,316,550	46.7	3.7	17,323	

<sup>1</sup> Deferred members are former active members of SDCERS who have left employment of the plan sponsor and have contributions still on deposit with SDCERS. Deferred SDCERS' members may or may not be vested to receive a retirement benefit in the future.

<sup>2</sup> Data for all years is final data from the respective June 30 valuations.

San Diego City Employees' Retirement System Participating Plan Sponsors



#### **City of San Diego**

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## San Diego Unified Port District

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## San Diego County Regional Airport Authority

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