

# **Orange County Employees Retirement System**

**Governmental Accounting Standards Board  
(GASB) Statement 67  
Actuarial Valuation as of December 31, 2017**



This report has been prepared at the request of the Board of Retirement to assist in administering the Fund. This valuation report may not otherwise be copied or reproduced in any form without the consent of the Board of Retirement and may only be provided to other parties in its entirety. The measurements shown in this actuarial valuation may not be applicable for other purposes.

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*May 16, 2018*

*Board of Retirement  
Orange County Employees Retirement System  
2223 Wellington Avenue  
Santa Ana, CA 92701*

*Dear Board Members:*

*We are pleased to submit this Governmental Accounting Standards Board (GASB) Statement 67 Actuarial Valuation as of December 31, 2017. It contains various information that will need to be disclosed in order to comply with GASB Statement 67.*

*This report was prepared in accordance with generally accepted actuarial principles and practices at the request of the Board to assist in administering the System. The census and financial information on which our calculations were based was prepared by OCERS. That assistance is gratefully acknowledged.*

*The measurements shown in this actuarial valuation may not be applicable for other purposes. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; and changes in plan provisions or applicable law.*


*The actuarial calculations were completed under the supervision of Andy Yeung, ASA, MAAA, FCA, Enrolled Actuary. We are members of the American Academy of Actuaries and we meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein. To the best of our knowledge, the information supplied in the actuarial valuation is complete and accurate. Further, in our opinion, the assumptions as approved by the Board are reasonably related to the experience of and expectations for the System.*

*We look forward to reviewing this report with you and to answering any questions.*

*Sincerely,*

*Segal Consulting, a Member of The Segal Group, Inc.*

By:   
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Senior Vice President and Actuary*

  
\_\_\_\_\_  
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Vice President and Actuary*

*AW/gxk*

## SECTION 1

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## **SECTION 1: Valuation Summary for the Orange County Employees Retirement System**

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### **Purpose**

This report has been prepared by Segal Consulting to present certain disclosure information required by Governmental Accounting Standards Board (GASB) Statement 67 as of December 31, 2017. This valuation is based on:

- The benefit provisions of OCERS, as administered by the Board of Retirement;
- The characteristics of covered active members, inactive vested members, and retired members and beneficiaries as of December 31, 2016, provided by OCERS;
- The assets of the Plan as of December 31, 2017, provided by OCERS;
- Economic assumptions regarding future salary increases and investment earnings adopted by the Board for the December 31, 2017 valuation; and
- Other actuarial assumptions, regarding employee terminations, retirement, death, etc. adopted by the Board for the December 31, 2017 valuation.

### **General Observations on GASB 67 Actuarial Valuation**

The following points should be considered when reviewing this GASB 67 report:

- The Governmental Accounting Standards Board (GASB) rules only define pension liability and expense for financial reporting purposes, and do not apply to contribution amounts for pension funding purposes. Employers and plans still develop and adopt funding policies under current practices.
- When measuring pension liability GASB uses the same actuarial cost method (Entry Age method) and the same type of discount rate (expected return on assets) as OCERS uses for funding. This means that the Total Pension Liability (TPL) measure for financial reporting shown in this report is determined on generally the same basis as OCERS' Actuarial Accrued Liability (AAL) measure for funding. We note that the same is generally true for the Normal Cost component of the annual plan cost for funding and financial reporting.
- The Net Pension Liability (NPL) is equal to the difference between the TPL and the Plan's Fiduciary Net Position. The Plan's Fiduciary Net Position is equal to the market value of assets and therefore, the NPL measure is very similar to an Unfunded Actuarial Accrued Liability (UAAL) calculated on a market value basis.

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### Significant Issues in Valuation Year

The following key findings were the result of this actuarial valuation:

- For this report, the reporting dates for the Plan are December 31, 2017 and 2016. The NPL's measured as of December 31, 2017 and 2016 have been determined by rolling forward the TPL as of December 31, 2016 and 2015, respectively. The Plan Fiduciary Net Positions were valued as of the measurement dates. In addition, any changes in actuarial assumptions or plan provisions that occurred between the valuation date and the measurement date have been reflected.
- The NPL decreased slightly from \$5,191.2 million as of December 31, 2016 to \$4,952.1 million as of December 31, 2017 primarily as a result of a 14.79% return on the market value of assets during 2017 that was greater than the assumed return of 7.25%. The gain was offset to some extent by the \$827.2 million loss from changes in actuarial assumptions. Changes in these values during the last two fiscal years ending December 31, 2016 and December 31, 2017 can be found in Exhibit 3.
- The discount rates originally used to determine the TPL and NPL as of December 31, 2017 and December 31, 2016 were 7.25% and 7.25%, respectively, following the same assumptions used by OCERS in the pension funding valuations as of December 31, 2016 and December 31, 2015. However, as the Board has approved a new discount rate of 7.00% (together with other new actuarial assumptions) for use in the next pension funding valuation as of December 31, 2017, we have estimated the impact of this assumption change by (1) revaluing the actuarial valuation TPL as of December 31, 2016 (before the roll forward) and (2) using this revalued TPL in rolling forward the results from December 31, 2016 to December 31, 2017. The detailed calculations used in this derivation of the TPL and NPL as of December 31, 2017 can be found in Exhibit 5 of Section 2. Various other information that is required to be disclosed can be found throughout Exhibits 1 through 4 in Section 2.
- The Plan's Fiduciary Net Position of \$12,809,208,000 as of December 31, 2016 is equal to the final market value of assets in the Pension Trust Fund as of December 31, 2016. This differs from the \$12,657,418,000 market value of assets used in our December 31, 2016 funding valuation because the funding valuation excludes \$117,723,000 in the County Investment Account and \$34,067,000 in O.C. Sanitation District UAAL Deferred Account.

The Plan's Fiduciary Net Position of \$14,801,895,000 as of December 31, 2017 is equal to the final market value of assets in the Pension Trust Fund as of December 31, 2017. This differs from the \$14,652,607,000 market value of assets used in our December 31, 2017 funding valuation because the funding valuation excludes \$134,417,000 in the County Investment Account and \$14,871,000 in O.C. Sanitation District UAAL Deferred Account (after transfer of \$24,042,000 required for O.C. Sanitation District to offset UAAL increase for assumption changes).

## SECTION 1: Valuation Summary for the Orange County Employees Retirement System

### Summary of Key Valuation Results

	December 31, 2017	December 31, 2016
<b>Disclosure elements for plan year ending December 31:</b>		
Service cost <sup>(1)</sup>	\$452,412,003	\$427,473,217
Total Pension Liability	19,753,994,401	18,000,424,603
Plan's Fiduciary Net Position	14,801,895,000	12,809,208,000
Net Pension Liability	4,952,099,401	5,191,216,603
<b>Schedule of contributions for plan year ending December 31:</b>		
Actuarially determined contributions <sup>(2)</sup>	\$536,726,000 <sup>(3)</sup>	\$521,447,000
Actual contributions <sup>(2)</sup>	572,104,000 <sup>(3)</sup>	567,196,000
Contribution deficiency (excess)	(35,378,000) <sup>(4)</sup>	(45,749,000) <sup>(5)</sup>
<b>Demographic data for plan year ending December 31:</b>		
Number of retired members and beneficiaries	16,947	16,369
Number of vested terminated members	5,803	5,370
Number of active members	21,721	21,746
<b>Key assumptions as of December 31:</b>		
Investment rate of return	7.00%	7.25%
Inflation rate	2.75%	3.00%
Projected salary increases <sup>(6)</sup>	General: 4.25% to 12.25% and Safety: 4.75% to 17.25%	General: 4.25% to 13.50% and Safety: 5.00% to 17.50%

<sup>(1)</sup> The service cost is based on the previous year's valuation, meaning the 2017 and 2016 values are based on the valuations as of December 31, 2016 and December 31, 2015, respectively. Both of the service costs have been calculated using the assumptions shown in the December 31, 2016 column as there had been no changes in the actuarial assumptions between the December 31, 2016 and December 31, 2015 valuations.

<sup>(2)</sup> Reduced by discount for prepaid contributions and transfer from County Investment Account, if any.

<sup>(3)</sup> \$24,042,000 transfer from O.C. Sanitation District Deferred UAAL Account required to offset UAAL increase for the assumption changes has been excluded from both these amounts.

<sup>(4)</sup> Includes additional contributions of \$32,096,000 made by O.C. Fire Authority, \$1,538,000 made by Law Library and \$1,744,000 made by O.C. Children and Families Commission towards the reduction of their UAAL.

<sup>(5)</sup> Includes additional contributions of \$5,133,000 made by O.C. Fire Authority, \$1,500,000 made by Law Library and \$5,587,000 made by O.C. Sanitation District towards the reduction of their UAAL as well as \$33,529,000 made by O.C. Sanitation District to their UAAL Deferred Account.

<sup>(6)</sup> Includes inflation at 2.75% plus real across-the-board salary increases of 0.50% plus merit and promotional increases for December 31, 2017 and includes inflation at 3.00% plus real across-the-board salary increases of 0.50% plus merit and promotional increases for December 31, 2016.

## SECTION 1: Valuation Summary for the Orange County Employees Retirement System

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### Important Information about Actuarial Valuations

An actuarial valuation is a budgeting tool with respect to the financing of future projected obligations of a pension plan. It is an estimated forecast – the actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.

In order to prepare an actuarial valuation, Segal Consulting (“Segal”) relies on a number of input items. These include:

- **Plan of benefits** Plan provisions define the rules that will be used to determine benefit payments, and those rules, or the interpretation of them, may change over time. It is important to keep Segal informed with respect to plan provisions and administrative procedures, and to review the plan description in this report (as well as the plan summary included in our funding valuation report) to confirm that Segal has correctly interpreted the plan of benefits.
- **Participant data** An actuarial valuation for a plan is based on data provided to the actuary by OCERS. Segal does not audit such data for completeness or accuracy, other than reviewing it for obvious inconsistencies compared to prior data and other information that appears unreasonable. It is important for Segal to receive the best possible data and to be informed about any known incomplete or inaccurate data.
- **Assets** This valuation is based on the market value of assets as of the valuation date, as provided by OCERS.
- **Actuarial assumptions** In preparing an actuarial valuation, Segal projects the benefits to be paid to existing plan participants for the rest of their lives and the lives of their beneficiaries. This projection requires actuarial assumptions as to the probability of death, disability, withdrawal, and retirement of each participant for each year. In addition, the benefits projected to be paid for each of those events in each future year reflect actuarial assumptions as to salary increases and cost-of-living adjustments. The projected benefits are then discounted to a present value, based on the assumed rate of return that is expected to be achieved on the plan’s assets. There is a reasonable range for each assumption used in the projection and the results may vary materially based on which assumptions are selected. It is important for any user of an actuarial valuation to understand this concept. Actuarial assumptions are periodically reviewed to ensure that future valuations reflect emerging plan experience. While future changes in actuarial assumptions may have a significant impact on the reported results, that does not mean that the previous assumptions were unreasonable.

The user of Segal’s actuarial valuation (or other actuarial calculations) should keep the following in mind:

- The valuation is prepared at the request of the Board to assist OCERS in preparing items related to the pension plan in their financial reports. Segal is not responsible for the use or misuse of its report, particularly by any other party.
- An actuarial valuation is a measurement of the plan’s assets and liabilities at a specific date. Accordingly, except where otherwise noted, Segal did not perform an analysis of the potential range of future financial measures. The actual long-term

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cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.

- If OCERS is aware of any event or trend that was not considered in this valuation that may materially change the results of the valuation, Segal should be advised, so that we can evaluate it.
- Segal does not provide investment, legal, accounting, or tax advice. Segal's valuation is based on our understanding of applicable guidance in these areas and of the plan's provisions, but they may be subject to alternative interpretations. The Board should look to their other advisors for expertise in these areas.

As Segal Consulting has no discretionary authority with respect to the management or assets of OCERS, it is not a fiduciary in its capacity as actuaries and consultants with respect to OCERS.



**SECTION 2: GASB Information for Orange County Employees Retirement System**

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**EXHIBIT 1**

**General Information – “Financial Statements”, Note Disclosures and Required Supplementary Information for a Cost-Sharing Pension Plan**

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**Plan Description**

*Plan administration.* The Orange County Employees Retirement System (OCERS) was established by the County of Orange in 1945. OCERS is administered by the Board of Retirement and governed by the County Employees’ Retirement Law of 1937 (California Government Code Section 31450 et. seq.). OCERS is a cost-sharing multiple employer public employee retirement system whose main function is to provide service retirement, disability, death and survivor benefits to the Safety and General members employed by the County of Orange. OCERS also provides retirement benefits to the employee members of the Orange County Courts, the Orange County Retirement System, two cities and twelve special districts.

The management of OCERS is vested with the Orange County Board of Retirement. The Board consists of nine members and one alternate. The County Treasurer is a member of the Board of Retirement by law. Four members are appointed by the Board of Supervisors, one of whom may be a County Supervisor. Two members are elected by the General membership; one member and one alternate are elected by the Safety membership, one member is elected by the retired members of the System. All members of the Board of Retirement serve terms of three years except for the County Treasurer whose term runs concurrent with the County Treasurer term.

*Plan membership.* At December 31, 2017, pension plan membership consisted of the following:

Retired members or beneficiaries currently receiving benefits	16,947
Vested terminated members entitled to, but not yet receiving benefits	5,803
Active members	<u>21,721</u>
Total	44,471

*Note: Data as of December 31, 2017 is not used in the measurement of the TPL as of December 31, 2017.*

*Benefits provided.* OCERS provides service retirement, disability, death and survivor benefits to eligible employees. All regular full-time employees of the County of Orange or contracting agencies who work a minimum of 20 hours per week become members of OCERS effective on the first day of employment in an eligible position. There are separate retirement plans for General and Safety member employees. Safety membership is extended to those involved in active law enforcement, fire suppression, and certain probation officers. Any new Safety member who becomes a member on or after January 1, 2013 is

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designated PEPRSA Safety and is subject to the provisions of California Public Employees' Pension Reform Act of 2013 (PEPRA), California Government Code 7522 et seq. All other employees are classified as General members. New General members employed after January 1, 2013 are designated as PEPRA General subject to the provisions of California Government Code 7522 et. seq.

General members hired prior to January 1, 2013, including all members of Plan T and Plan W hired on or after January 1, 2013, are eligible to retire once they attain the age of 50 and have acquired ten or more years of retirement service credit. A member with thirty years of service is eligible to retire regardless of age. General members who are first hired on or after January 1, 2013, excluding members of Plan T and Plan W, are eligible to retire once they have attained the age of 52, and have acquired five years of retirement service credit.

Safety members hired prior to January 1, 2013, are eligible to retire once they attain the age of 50 and have acquired ten or more years of retirement service credit. A member with twenty years of service is eligible to retire regardless of age. Safety members who are first hired on or after January 1, 2013, are eligible to retire once they have attained the age of 50, and have acquired five years of retirement service credit.

All General and Safety members can also retire at the age of 70 regardless of service.

The retirement benefit the member will receive is based upon age at retirement, final average compensation, years of retirement service credit and retirement plan and tier.

General member benefits are calculated pursuant to the provisions of Sections 31676.01, 31676.1, 31676.12, 31676.16, 31676.18 or 31676.19. For Section 31676.01, the monthly allowance is equal to 1/90th of final compensation times years of accrued retirement service credit times age factor from that Section. For Section 31676.1, the monthly allowance is equal to 1/60th of final compensation times years of accrued retirement service credit times age factor from that Section. For Sections 31676.12, 31676.16, 31676.18 or 31676.19, the monthly allowance is equal to 1/50th of final compensation times years of accrued retirement service credit times age factor from the corresponding Section. General member benefits for those who are first hired on or after January 1, 2013, excluding members of Plan T and Plan W, are calculated pursuant to the provision of California Government Code Section 7522.20(a). The monthly allowance is equal to the final compensation multiplied by years of accrued retirement credit multiplied by the age factor from Section 7522.20(a).

Safety member benefits are calculated pursuant to the provisions of California Government Code Sections 31664.1 and 31664.2. The monthly allowance is equal to 3% of final compensation times years of accrued retirement service credit times age factor from the corresponding Section. Safety member benefits for those who are first hired on or after January 1, 2013, are

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calculated pursuant to the provision of California Government Code Section 7522.25(d). The monthly allowance is equal to the final compensation multiplied by years of accrued retirement credit multiplied by the age factor from Section 7522.25(d).

For members with membership dates before January 1, 2013, including all members of Plan T and Plan W hired on or after January 1, 2013, the maximum monthly retirement allowance is 100% of final compensation. There is no maximum for members with membership dates on or after January 1, 2013, excluding members of Plan T and Plan W.

Final average compensation consists of the highest 12 consecutive months for a General Tier 1 or Safety Tier 1 member and the highest 36 consecutive months for a General Tier 2, General PEPRA, Safety Tier 2 or Safety PEPRA member.

The member may elect an unmodified retirement allowance, or choose an optional retirement allowance. The unmodified retirement allowance provides the highest monthly benefit and a 60% continuance to an eligible surviving spouse or domestic partner. An eligible surviving spouse or domestic partner is one married to or registered with the member one year prior to the effective retirement date. Certain surviving spouses or domestic partners may also be eligible if marriage or domestic partnership was at least two years prior to the date of death and the surviving spouse or domestic partner has attained age 55. There are four optional retirement allowances the member may choose. Each of the optional retirement allowances requires a reduction in the unmodified retirement allowance in order to allow the member the ability to provide certain benefits to a surviving spouse, domestic partner, or named beneficiary having an insurable interest in the life of the member.

OCERS provides an annual cost-of-living benefit to all retirees. The cost-of-living adjustment, based upon the Consumer Price Index for All Urban Consumers for the Los Angeles-Long Beach-Anaheim Area, is capped at 3.0%.

The County of Orange and contracting agencies contribute to the retirement plan based upon actuarially determined contribution rates adopted by the Board of Retirement. Employer contribution rates are adopted annually based upon recommendations received from OCERS' actuary after the completion of the annual actuarial valuation. The average employer contribution rate for the first six months of calendar year 2017 or the second half of fiscal year 2016-2017 (based on the December 31, 2014 valuation) was 37.41%<sup>1</sup> of compensation. The average employer contribution rate for the last six months of calendar year 2017 or the first half of fiscal year 2017-2018 (based on the December 31, 2015 valuation) was 37.25%<sup>1</sup> of compensation.

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<sup>1</sup> *These employer contribution rates are higher than the composite rate for 2017 as shown on page 8 of this report because these rates have not been adjusted to reflect any pick-ups or reverse pick-ups. These employer contribution rates also do not reflect the shift in payroll to the lower cost plans from the valuation date to the date of rate implementation.*

## SECTION 2: GASB Information for Orange County Employees Retirement System

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All members are required to make contributions to OCERS regardless of the retirement plan or tier in which they are included. The average member contribution rate for the first six months of calendar year 2017 or the second half of fiscal year 2016-2017 (based on the December 31, 2014 valuation) was 12.42%<sup>2</sup> of compensation. The average member contribution rate for the last six months of calendar year 2017 or the first half of fiscal year 2017-2018 (based on the December 31, 2015 valuation) was 12.21%<sup>2</sup> of compensation.

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<sup>2</sup> *It should be noted that these member contribution rates provided above have not been adjusted to reflect any pick-ups or reverse pick-ups.*

**SECTION 2: GASB Information for Orange County Employees Retirement System**

**EXHIBIT 2**

**Net Pension Liability**

The components of the Net Pension Liability as follows:

	<b>December 31, 2017</b>	<b>December 31, 2016</b>
Total Pension Liability	\$19,753,994,401	\$18,000,424,603
Plan's Fiduciary Net Position	<u>(14,801,895,000)</u>	<u>(12,809,208,000)</u>
Net Pension Liability	\$4,952,099,401	\$5,191,216,603
Plan's Fiduciary Net Position as a percentage of the Total Pension Liability	74.93%	71.16%

The Net Pension Liability (NPL) was measured as of December 31, 2017 and 2016. The Plan's Fiduciary Net Position (plan assets) was valued as of the measurement date while the Total Pension Liability (TPL) was determined based upon rolling forward the TPL from actuarial valuations as of December 31, 2016 and 2015, respectively.

*Plan provisions.* The plan provisions used in the measurement of the NPL as of December 31, 2017 and 2016 are the same as those used in the OCERS actuarial valuation as of December 31, 2017 and 2016, respectively.

*Actuarial assumptions.* The TPL as of December 31, 2017 was remeasured by (1) revaluing the TPL as of December 31, 2016 (before the roll forward) to include the following actuarial assumptions that the Retirement Board has adopted for use in the pension funding valuation as of December 31, 2017 and (2) using this revalued TPL in rolling forward the results from December 31, 2016 to December 31, 2017:

Inflation	2.75%
Salary increases	General: 4.25% to 12.25% and Safety: 4.75% to 17.25%, vary by service, including inflation
Investment rate of return	7.00%, net of pension plan investment expense, including inflation
Other assumptions	See analysis of actuarial experience during the period January 1, 2014 through December 31, 2016

The TPL as of December 31, 2016 was determined by actuarial valuations as of December 31, 2015. The actuarial assumptions used were based on the results of an experience study for the period from January 1, 2011 through December 31, 2013 and they are the same assumptions used in the December 31, 2016 funding valuation for OCERS.

**SECTION 2: GASB Information for Orange County Employees Retirement System**

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Inflation	3.00%
Salary increases	General: 4.25% to 13.50% and Safety: 5.00% to 17.50%, vary by service, including inflation
Investment rate of return	7.25%, net of pension plan investment expense, including inflation
Other assumptions	See analysis of actuarial experience during the period January 1, 2011 through December 31, 2013

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adding expected inflation and subtracting expected investment expenses and a risk margin. The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before deducting investment expenses, used in the derivation of the December 31, 2017 long-term expected investment rate of return assumption are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Arithmetic Real Rate of Return</b>
Global Equity	35.0%	6.38%
Core Bonds	13.0%	1.03%
High Yield Bonds	4.0%	3.52%
Bank Loan	2.0%	2.86%
TIPS	4.0%	0.96%
Emerging Market Debt	4.0%	3.78%
Real Estate	10.0%	4.33%
Core Infrastructure	2.0%	5.48%
Natural Resources	10.0%	7.86%
Risk Mitigation	5.0%	4.66%
Mezzanine/Distressed Debts	3.0%	6.53%
Private Equity	<u>8.0%</u>	9.48%
<b>Total</b>	100.0%	

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*Discount rate:* The discount rate used to measure the TPL were 7.00% and 7.25% as of December 31, 2017 and 2016, respectively. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the actuarially determined contribution rates. For this purpose, only employer contributions that are intended to fund benefits for current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs for future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the TPL as of both December 31, 2017 and 2016.

*Sensitivity of the Net Pension Liability to changes in the discount rate.* The following presents the NPL as of December 31, 2017, calculated using the discount rate of 7.00%, as well as what the NPL would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

	<b>1% Decrease (6.00%)</b>	<b>Current Discount Rate (7.00%)</b>	<b>1% Increase (8.00%)</b>
Net Pension Liability as of December 31, 2017	\$7,854,145,623	\$4,952,099,401	\$2,594,546,898

**SECTION 2: GASB Information for Orange County Employees Retirement System**

**EXHIBIT 3**

**Schedule of Changes in OCERS Net Pension Liability – Last Two Plan Years**

	<b>2017</b>	<b>2016</b>
<b>Total Pension Liability</b>		
1. Service cost	\$452,412,003	\$427,473,217
2. Interest	1,305,268,322	1,241,079,174
3. Change of benefit terms	0	0
4. Differences between expected and actual experience	(66,963,603)	(323,565,741)
5. Changes of assumptions	827,197,076	0
6. Benefit payments, including refunds of member contributions	(764,344,000)	(717,976,000)
7. Transfer of members among Rate Groups	0	0
8. Other <sup>(1)</sup>	<u>0</u>	<u>(508,788)</u>
9. Net change in Total Pension Liability	\$1,753,569,798	\$626,501,862
10. Total Pension Liability – beginning	<u>18,000,424,603</u>	<u>17,373,922,741</u>
11. Total Pension Liability – ending	<u>\$19,753,994,401</u>	<u>\$18,000,424,603</u>
<b>Plan Fiduciary Net Position</b>		
12. Contributions – employer <sup>(2)</sup>	\$572,104,000 <sup>(3)</sup>	\$567,196,000
13. Contributions – plan members	262,294,000	258,297,000
14. Net investment income	1,939,635,000	1,061,243,000
15. Benefit payments, including refunds of member contributions	(764,344,000)	(717,976,000)
16. Transfer of members among Rate Groups	0	0
17. Administrative expense	(17,002,000)	(16,870,000)
18. Other	<u>0</u>	<u>0</u>
19. Net change in Plan Fiduciary Net Position	\$1,992,687,000	\$1,151,890,000
20. Plan Fiduciary Net Position – beginning	<u>12,809,208,000</u>	<u>11,657,318,000</u>
21. Plan Fiduciary Net Position – ending	\$14,801,895,000	\$12,809,208,000
22. Net Pension Liability – ending (11) – (21)	<u>\$4,952,099,401</u>	<u>\$5,191,216,603</u>
23. Plan Fiduciary Net Position as a percentage of the Total Pension Liability	74.93%	71.16%
24. Covered payroll <sup>(4)</sup>	\$1,678,322,000	\$1,602,675,000
25. Plan Net Pension Liability as percentage of covered payroll	295.06%	323.91%

<sup>(1)</sup> O.C. Law Library was separated out from O.C. Sanitation District in Rate Group #3 and put into their own Rate Group (Rate Group #12) after the December 31, 2015 valuation. As we previously described in our October 2016 letters to OCERS for these two employers, there was an adjustment to the UAAL for Rate Group #3 that we originally included in our December 31, 2015 valuation. This was a credit of \$509,000 given to O.C. Law Library to reflect that their future service enhancement did not increase the UAAL.

<sup>(2)</sup> Reduced by discount for prepaid contributions and transfer from County Investment Account, if any.

<sup>(3)</sup> \$24,042,000 transfer from O.C. Sanitation District Deferred UAAL Account required to offset UAAL increase for the assumption changes has been excluded from this amount.

<sup>(4)</sup> Covered payroll represents compensation earnable and pensionable compensation. Only compensation earnable and pensionable compensation that would possibly go into the determination of retirement benefits are included.



**SECTION 2: GASB Information for Orange County Employees Retirement System**

**EXHIBIT 4**

**Schedule of OCERS' Contributions – Last Ten Plan Years**

<b>Year Ended December 31</b>	<b>Actuarially Determined Contributions<sup>(1),(2)</sup></b>	<b>Contributions in Relation to the Actuarially Determined Contributions<sup>(1),(2)</sup></b>	<b>Contribution Deficiency (Excess)</b>	<b>Covered Payroll<sup>(3)</sup></b>	<b>Contributions as a Percentage of Covered Payroll<sup>(1),(2)</sup></b>
2008	\$359,673,000	\$360,365,000 <sup>(4)</sup>	\$(692,000)	\$1,526,113,000	23.61%
2009	337,496,000	338,387,000 <sup>(5)</sup>	(891,000)	1,598,888,000	21.16%
2010	372,437,000	372,437,000	0	1,511,569,000	24.64%
2011	387,585,000	387,585,000	0	1,498,914,000	25.86%
2012	406,521,000	406,521,000	0	1,497,475,000	27.15%
2013	426,020,000	427,095,000 <sup>(6)</sup>	(1,075,000)	1,494,745,000	28.57%
2014	476,320,000	625,520,000 <sup>(7)</sup>	(149,200,000)	1,513,206,000	41.34%
2015	502,886,000	571,298,000 <sup>(8)</sup>	(68,412,000)	1,521,036,000	37.56%
2016	521,447,000	567,196,000 <sup>(9)</sup>	(45,749,000)	1,602,675,000	35.40%
2017	536,726,000 <sup>(10)</sup>	572,104,000 <sup>(10),(11)</sup>	(35,378,000)	1,678,322,000	34.09%

<sup>(1)</sup> Reduced by transfers from County Investment Account (funded by pension obligation proceeds held by OCERS). Those transfers are as follows:

<i>Plan Year Ended December 31</i>	<i>Transfers from County Investment Account</i>	<i>Plan Year Ended December 31</i>	<i>Transfers from County Investment Account</i>
2008	\$0	2013	\$5,000,000
2009	34,900,000	2014	5,000,000
2010	11,000,000	2015	0
2011	11,000,000	2016	0
2012	5,500,000	2017	0

<sup>(2)</sup> Reduced by discount for prepaid contributions.

<sup>(3)</sup> Covered payroll represents compensation earnable and pensionable compensation. Only compensation earnable and pensionable compensation that would possibly go into the determination of retirement benefits are included.

<sup>(4)</sup> Includes additional contributions of \$692,000 made by O.C. Fire Authority towards the reduction of their UAAL.

<sup>(5)</sup> Includes additional contributions of \$891,000 made by O.C. Fire Authority towards the reduction of their UAAL.

<sup>(6)</sup> Includes additional contributions of \$1,075,000 made by O.C. Fire Authority towards the reduction of their UAAL.

<sup>(7)</sup> Includes additional contributions of \$1,663,000 made by O.C. Cemetery District, \$22,537,000 made by O.C. Fire Authority and \$125,000,000 made by O.C. Sanitation District towards the reduction of their UAAL.

## SECTION 2: GASB Information for Orange County Employees Retirement System

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### EXHIBIT 4 (continued)

#### Schedule of OCERS' Contributions – Last Ten Plan Years

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- <sup>(8)</sup> *Includes additional contributions of \$18,412,000 made by O.C. Fire Authority and \$50,000,000 made by O.C. Sanitation District towards the reduction of their UAAL.*
- <sup>(9)</sup> *Includes additional contributions of \$5,133,000 made by O.C. Fire Authority, \$1,500,000 made by Law Library and \$5,587,000 made by O.C. Sanitation District towards the reduction of their UAAL as well as \$33,529,000 made by O.C. Sanitation District to their UAAL Deferred Account.*
- <sup>(10)</sup> *\$24,042,000 transfer from O.C. Sanitation District Deferred UAAL Account required to offset UAAL increase for the assumption changes has been excluded from both these amounts.*
- <sup>(11)</sup> *Includes additional contributions of \$32,096,000 made by O.C. Fire Authority, \$1,538,000 made by Law Library and \$1,744,000 made by O.C. Children and Families Commission towards the reduction of their UAAL.*

## SECTION 2: GASB Information for Orange County Employees Retirement System

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### Notes to Exhibit 4

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#### Methods and assumptions used to establish “actuarially determined contribution” rates:

<b>Valuation date</b>	Actuarially determined contribution rates for the first six months of calendar year 2017 or the second half of fiscal year 2016-2017 are calculated based on the December 31, 2014 valuation. Actuarially determined contribution rates for the last six months of calendar year 2017 or the first half of fiscal year 2017-2018 are calculated based on the December 31, 2015 valuation.
<b>Actuarial cost method</b>	Entry Age Actuarial Cost Method
<b>Amortization method</b>	Level percent of payroll for total unfunded actuarial accrued liability
<b>Remaining amortization period</b>	Effective December 31, 2013, the outstanding balance of the UAAL from the December 31, 2012 valuation was combined and re-amortized over a declining 20-year period. Any changes in UAAL due to actuarial gains or losses or due to changes in assumptions or methods will be amortized over separate 20-year periods. Any changes in UAAL due to plan amendments will be amortized over separate 15-year periods and any change in UAAL due to early retirement incentive programs will be amortized over a separate period of up to 5 years.
<b>Asset valuation method</b>	The Actuarial Value of Assets is determined by recognizing any difference between the actual and the expected market return over a five-year period. The Valuation Value of Assets is the Actuarial Value of Assets reduced by the value of the non-valuation reserves.

**SECTION 2: GASB Information for Orange County Employees Retirement System**

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**Notes to Exhibit 4 – continued**

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**Actuarial assumptions:**

December 31, 2014 valuation

<i>Investment rate of return</i>	7.25%, net of pension plan investment expense, including inflation
<i>Inflation rate</i>	3.00%
<i>Real across-the-board salary increase</i>	0.50%
<i>Projected salary increases</i>	General: 4.25% to 13.50% and Safety: 5.00% to 17.50%, vary by service, including inflation
<i>Cost of living adjustments</i>	3.00% of retirement income
<i>Other assumptions</i>	Same as those used in the December 31, 2014 funding actuarial valuation

December 31, 2015 valuation

<i>Investment rate of return</i>	7.25%, net of pension plan investment expense, including inflation
<i>Inflation rate</i>	3.00%
<i>Real across-the-board salary increase</i>	0.50%
<i>Projected salary increases</i>	General: 4.25% to 13.50% and Safety: 5.00% to 17.50%, vary by service, including inflation
<i>Cost of living adjustments</i>	3.00% of retirement income
<i>Other assumptions</i>	Same as those used in the December 31, 2015 funding actuarial valuation

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**SECTION 2: GASB Information for Orange County Employees Retirement System**

**EXHIBIT 5**

**Projection of Pension Plan's Fiduciary Net Position for Use in Calculation of Discount Rate as of December 31, 2017 (\$ in millions)**

<b>Year Beginning January 1</b>	<b>Projected Beginning Plan's Fiduciary Net Position (a)</b>	<b>Projected Total Contributions * (b)</b>	<b>Projected Benefit Payments (c)</b>	<b>Projected Administrative Expenses (d)</b>	<b>Projected Investment Earnings (e)</b>	<b>Projected Ending Plan's Fiduciary Net Position (f) = (a) + (b) - (c) - (d) + (e)</b>
2017	\$12,809	\$834	\$764	\$17	\$1,940	\$14,802
2018	14,802	912	844	20	1,038	15,888
2019	15,888	919	901	21	1,112	16,997
2020	16,997	918	960	23	1,188	18,121
2021	18,121	904	1,021	24	1,264	19,243
2022	19,243	889	1,083	26	1,339	20,363
2023	20,363	890	1,151	27	1,415	21,490
2024	21,490	894	1,221	29	1,492	22,627
2025	22,627	899	1,291	30	1,569	23,774
2026	23,774	904	1,362	32	1,647	24,932
2042	35,318	181	2,571	47	2,388	35,269
2043	35,269	171	2,625	47	2,383	35,151
2044	35,151	161	2,671	47	2,373	34,967
2045	34,967	152	2,713	46	2,358	34,717
2046	34,717	144	2,750	46	2,339	34,405
2091	23,017	46	221	31	1,604	24,417
2092	24,417	46	181	32	1,703	25,953
2093	25,953	47	147	34	1,812	27,630
2094	27,630	48	118	37	1,930	29,454
2095	29,454	49	93	39	2,059	31,430
2132	356,925	474	0 **	474	24,985	381,910
2133	381,910					
2133 Discounted Value:	160 ***					

\* Of all the projected total contributions, only the first year's (i.e., 2017) contribution has been reduced by discount for prepaid contributions, transfers from County Investment Account and O.C. Sanitation District UAAL Deferred Account, if any.

\*\* Less than \$1 million, when rounded.

\*\*\* \$381,910 million when discounted with interest at the rate of 7.00% per annum has a value of \$160 million as of December 31, 2017. Of this amount, about \$134 million is the balance available in the County Investment Account and \$15 million is the O.C. Sanitation District UAAL Deferred Account as of December 31, 2017.

Note: We have not utilized the balance in the County Investment Account and O.C. Sanitation District UAAL Deferred Account to change the projected total contributions even though those amounts have been used to reduce the NPL for the County and O.C. Sanitation District as of December 31, 2017.

## SECTION 2: GASB Information for Orange County Employees Retirement System

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### EXHIBIT 5

#### Projection of Pension Plan's Fiduciary Net Position for Use in Calculation of Discount Rate as of December 31, 2017 (\$ in millions) – continued

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Notes:

- (1) Amounts may not total exactly due to rounding.
- (2) Amounts shown in the year beginning January 1, 2017 row are actual amounts, based on the financial statements provided by OCERS.
- (3) Years 2027-2041, 2047-2090, and 2096-2131 have been omitted from this table.
- (4) Column (a): Except for the "discounted value" shown for 2133, all of the projected beginning Plan's Fiduciary Net Position amounts shown have not been adjusted for the time value of money.
- (5) Column (b): Projected total contributions include member and employer normal cost rates applied to closed group projected payroll (based on covered active members as of December 31, 2016), plus employer contributions to the Unfunded Actuarial Accrued Liability. Contributions are assumed to occur halfway through the year, on average.
- (6) Column (c): Projected benefit payments have been determined in accordance with paragraph 39 of GASB Statement No. 67, and are based on the closed group of active, inactive vested, retired members, and beneficiaries as of December 31, 2016. The projected benefit payments reflect the cost of living increase assumptions used in the December 31, 2017 valuation report. The 2017 benefit payments have been increased by the balance of the Medicare Insurance Reserve as of December 31, 2017.
- (7) Column (d): Projected administrative expenses are calculated as approximately 0.13% of the projected beginning Plan's Fiduciary Net Position amount. The 0.13% portion was based on the actual calendar year 2017 administrative expenses (unaudited) as a percentage of the actual beginning Plan's Fiduciary Net Position as of January 1, 2017. Administrative expenses are assumed to occur halfway through the year, on average.
- (8) Column (e): Projected investment earnings are based on the assumed investment rate of return of 7.00% per annum.
- (9) As illustrated in this Exhibit, the Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments for current Plan members. In other words, there is no projected "cross-over date" when projected benefits are not covered by projected assets. Therefore, the long-term expected rate of return on Plan investments of 7.00% per annum was applied to all periods of projected benefit payments to determine the total pension liability as of December 31, 2017 shown earlier in this report, pursuant to paragraph 44 of GASB Statement No. 67.