

# CITY OF BIRMINGHAM RETIREMENT & RELIEF PENSION SYSTEM

ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2015

OFFICE OF THE DIRECTOR OF FINANCE J. Thomas Barnett, Jr.

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# THE CITY OF BIRMINGHAM RETIREMENT AND RELIEF SYSTEM RETIREMENT PLAN

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### **INDEPENDENT AUDITOR'S REPORT**

To the Pension Board of the City of Birmingham Retirement and Relief System Retirement Plan Birmingham, Alabama

We have audited the accompanying financial statements of the City of Birmingham Retirement and Relief System Retirement Plan (the Plan), which comprise the statement of fiduciary net position as of June 30, 2015, and the related statement of changes in fiduciary net position for the year then ended, and the related notes to the financial statements.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Plan's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Plan's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial status of the City of Birmingham Retirement and Relief System Retirement Plan as of June 30, 2015, and the changes in its financial status for the year then ended in accordance with accounting principles generally accepted in the United States of America.

October 27, 2015

Bank, Finley White 6.

617 THIRTY-SEVENTH STREET SOUTH · BIRMINGHAM, AL 35222 · (205) 326-6660

# THE CITY OF BIRMINGHAM **RETIREMENT AND RELIEF SYSTEM** RETIREMENT PLAN STATEMENT OF FIDUCIARY NET POSITION JUNE 30, 2015

	2015
ASSETS:	
Cash and Cash Equivalents	<u>\$ 37,848,733</u>
Total Cash and Cash Equivalents	37,848,733
Receivables	
Member contributions	34,638
Member loans	10,551,914
Interest and dividends	2,948,613
Total Receivables	13,535,165
Investments, at Market Value:	
U.S. Government Obligations	113,958,447
Domestic Corporate Bonds & Notes	123,581,698
Domestic Stocks	658,196,263
Alternative Investments	98,890,560
Total Investments	994,626,968
Total Assets	<u>\$ 1,046,010,866</u>
LIABILITIES	
Accounts Payable	\$ 927,001

Total Liabilitles	927,001
Net Position Restricted for Pension Benefits	\$ 1,045,083,865

The notes are an integral part of the financial statements.

# THE CITY OF BIRMINGHAM RETIREMENT AND RELIEF SYSTEM RETIREMENT PLAN STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEAR ENDED JUNE 30, 2015

	2015
Net Position Restricted For Pension Benefits, beginning of year (excluding accrued income)	
at market value	\$ 1,048,514,549
Additions:	
Employer Contributions	14,478,440
Employee Contributions	12,262,101
Investment Income (net)	47,383,557
Total Additions	<u>\$ 74,124,098</u>
Deductions:	
Distributions to Participants	74,245,736
Refunds of contributions	3,046,830
Administrative Expenses	262,216
Total Deductions	77,554,782
Net Increase in Net Position	(3,430,684)
Net Position Restricted for Pension Benefits End of the Year at Market Value	<u>\$ 1,045,083,865</u>

The notes are an integral part of the financial statements.

## 1. PLAN DESCRIPTION

The City of Birmingham Retirement and Relief System Retirement Plan covers all eligible civil service employees, elected officials, and appointed employees. Membership is mandatory for covered employees and is effective upon employment. Appointed and elected employees have the option of participating in this plan or in an alternative retirement plan. The City and employees each contribute one-half of the required contribution payable as a percent of compensation for the year, exclusive of overtime and subject to statutory limits. The plan is funded by contributions from employees, the City, and income from the investment of accumulated funds. The plan was established by state law and is administered by a board of managers.

## 2. SIGNIFICANT ACCOUNTING POLICIES

**Basis of Accounting** - The Plan's financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to each plan are recognized when due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

**Estimates** – The preparation of financial statements prepared in conformity with generally accepted accounting principles requires the Board to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results may differ from those estimates.

**Deposits & Investments** – Cash and cash equivalents include cash on hand, demand deposits, savings accounts, and short-term investments with maturities of three months or less at the time of purchase.

The **Plan's** investments are stated at fair value. Quoted market prices are used to value investments. Investment transactions are recorded on the trade date. Realized gains and losses from sales of securities are determined using the average cost basis. In accordance with the provisions of the **Plan**, in order to state investments at market value, net unrealized appreciation or depreciation for the year is reflected in the statement of changes in pension net position.

Actuarial Present Value of Accumulated Plan Benefits – Accumulated plan benefits are those future periodic payments, including lump-sum distributions that are attributable under the Plan's provisions to the service employees have rendered. Accumulated plan benefits include benefits expected to be paid to (a) retired or terminated employees or their beneficiaries, (b) beneficiaries of employees who have died, and (c) present employees or their beneficiaries. Benefits under the Plan are based on employees' compensation during their last ten years of credited service. The accumulated plan benefits for active employees are based on their average compensation during the five years ending on the date as of which the benefit information is presented (the valuation date). Benefits payable under all circumstances – retirement, death, disability, and termination of employment – are included, to the extent they are deemed attributable to employee service rendered to the valuation date. Benefits to be provided via annuity contracts are excluded from Plan assets are excluded from accumulated plan benefits.

The actuarial present value of accumulated plan benefits is determined by an actuary from The Segal Group, Inc. and it is that amount that results from applying actuarial assumptions to adjust the accumulated plan benefits to reflect the time value of money (through discounts for interest) and the probability of payment (by means of decrements such as for death, disability, withdrawal, or retirement) between the valuation date and the expected date of payment. The significant actuarial assumptions used in the valuations as of July 1, 2014 were (a) life expectancy of participants (using the RP-2000 Mortality Table),

## 2. <u>SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)</u>

(b) retirement age assumptions, and (c) investment return. The assumed average rate of return for the 2015 valuation was 7%. The actual rate of return, which excluded the employer contributions and benefit payments, was 12%. The foregoing actuarial assumptions are based on the presumption that the Plan will continue. Were the Plan to terminate, different actuarial assumptions and other factors might be applicable in determining the actuarial present value of accumulated plan benefits.

## 3. FUNDING POLICY

The contribution requirements of the plan members are established and may be amended by the State Legislature. Plan members were required to contribute 6.5% of their annual covered salary in 2015. The Clty was required to contribute at a rate of 6.5% of the employees annual covered salary for 2015. For the Health Department employees, Plan members were required to contribute 6.00% of compensation and the employer contributes the additional required amount. All contributions made during 2015 were cash contributions. Administrative costs of the Plan are financed through investment earnings.

#### 4. <u>BENEFITS</u>

A participant retiring at his normal retirement date is entitled to a benefit, payable in monthly installments equal to one-twelfth of the participant's accrued retirement income, which is calculated as 2.5% of final average salary multiplied by years of creditable service.

The Plan also provides adjusted benefits, in the case of early retirement and death or disability of a participant. Benefit provisions are established and may be amended by the State Legislature.

## 5. <u>VESTING</u>

Participants are at all times fully vested in their individual contributions to the **Plan**. Participants become fully vested in the retirement benefits attributable to them under the **Plan**, upon the completion of five years of creditable service with the City; however, benefits are not payable until the employee reaches age 60.

#### 6. **INVESTMENTS**

The Plan's investments were held by Regions Bank, as custodian for the Plan during 2015. The fair value of the Plan's investments are as follows:

2015

		2013		
	Market		-	Cost
S	36,713,034		S	36,713,034
	63,517,239			61,987,718
	50,441,209			50,590,279
	123,581,698			123,030,228
	2,948,613			2,948,613
	98,890,560			94,000,000
	658,196,263			565,386,622
S	1,034,288,616		S	934,656,494
	5	\$ 36,713,034 63,517,239 50,441,209 123,581,698 2,948,613 98,890,560 658,196,263	Market \$ 36,713,034 63,517,239 50,441,209 123,581,698 2,948,613 98,890,560 658,196,263	Market

#### 6. **INVESTMENTS (Continued)**

During 2015, the Plan's investments (including gains and losses on investments bought and sold, as well as held during the year) appreciated in value as follows:

	2015
Equities	\$ (91,241,319)
Fixed Income Investments	13,492,203
Other	 76,333,346
	\$ (1.415.670)

<u>Interest Rate Risk</u> is the risk that changes in interest rates will adversely affect the fair value of an investment. Duration (period of time to maturity or redemption) is the primary measure of the sensitivity of investment risk. The Plan has a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

<u>Credit Risk</u> is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. The Board of Managers recognizes that some risk is necessary to produce long-term investment results that are sufficient to meet the Plan's objectives. However, the investment managers are to make reasonable efforts to control risk, and will be evaluated regularly to ensure that the risk assumed is commensurate with the given investment style and objectives.

<u>Custodial Credit Risk</u> is the risk that the party holding the funds might not be able to pay those funds to the Trust upon maturity or demand. Bank deposits are covered by federal depository insurance (FDIC) or are collateralized by a multiple financial institution collateral pool administered by the State Treasurer.

#### Concentration of Investments

The Plan did not hold investments in any one organization that represented 5 percent or more of the Pension Plan's fiduciary net position.

#### Fair Value of Investments

Investments are reported at fair value, based on quoted market prices.

## 7. NET PENSION LIABILITY:

The components of the net pension liability of the Plan at June 30, 2015 were as follows:

Total Pension Liability	\$ 1,574,826,589
Plan Fiduciary Net Position	1,026,521,284
The Plan's Net Pension Liability	\$ 548,305,305
Plan Fiduciary Net Position as a percentage of Total Pension Liability	65.18%
Health Department Employees	
Total Pension Liability	<u>\$ 11,124,212</u>
Plan Fiduciary Net Position	15,613,969
The Plan's Net Pension Liability	\$ (4,489,757)
Plan Fiduciary Net Position as a percentage of Total Pension Liability	140.36%

## 7. NET PENSION LIABILITY: (CONTINUED)

#### Actuarial Assumptions:

The total pension liability was determined by an actuarial valuation as of July 1, 2014, using the following actuarial assumptions, applied to all periods included in the measurement, with the results rolled forward to June 30, 2015:

Inflation	3.00%
Salary increases	3.00%, plus age-related salary scale based on participant group
Investment rate of return	7.00%, including inflation, net of pension plan investment expense

Health Mortality rates were based on the sex distinct RP-2000 Combined Healthy Mortality Table, set forward two years for both males and females. Disabled Mortality rates were based on the sex distinct RP-2000 Disabled Retiree Mortality Table multiplied by 70%. The current tables were determined to contain a margin of 8% to anticipate future mortality improvement based on the review of mortality experience for the 2005-2010 period.

The actuarial assumptions used in the July 1, 2014 valuation were based on the results of an experience study for the period July 1, 2005 to June 30, 2010.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2015 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	60%	6.7%
Core fixed income	25%	1.6%
Hedge funds	<u>15%</u>	3.6%
Total	100%	

#### **Discount rate:**

**Retirement and Relief System:** The blended discount rate used to measure the total pension liability was 5.24%. The projection of cash flows used to determine the discount rate assumed contributions will continue to be made at 6.50% of compensation from plan members and 6.50% of compensation from the City. For this purpose, only employer contributions that are intended to fund the service costs of future plan members and their beneficiaries are included. Projected employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries are excluded, as are projected employee contributions from future plan members. Based on these assumptions, the System's fiduciary net position was not projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on the System's investments was applied to the first 26 periods of projected benefit payments and a 3.80% municipal bond rate was applied

to all periods thereafter to determine the total pension liability. The 3.80% municipal bond rate was based on the S&P Municipal Bond 20 Year High Grade Rate Index as of June 25, 2015.

## 7. <u>NET PENSION LIABILITY: (CONTINUED)</u>

Health Department Employees: The discount rate used to measure the total pension liability is 7.00%. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at 6.00% of compensation from plan members and no contributions will be made from the County. Based on these assumptions, the Department's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on the Department's pension investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Sensitivity of the net pension liability to changes in the discount rate:

**Retirement and Relief System:** The following presents the net pension liability of the County, calculated using the discount rate of 5.24%, as well as what the Plan's net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (4.24%) or one-percentage-point higher (6.24%) than the current rate:

	1% Decrease (4.24%)	Current Discount (5.24%)	1% Increase (6.24%)
Net pension liability	\$745,357,055	\$548,305,305	\$382,732,627

#### **Health Department Employees**

Sensitivity of the net pension liability to changes in the discount rate: The following presents the net pension liability of the County, calculated using the discount rate of 7.00%, as well as what the Plan's net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00%) or one-percentage-point higher (8.00%) than the current rate:

	1% Decrease (6.00%)	Current Discount (7.00%)	1% Increase (8.00%)
Net pension liability	\$(3,478,252)	\$(4,489,757)	\$(5,366,855)

## 8. MEMBERSHIP INFORMATION

Membership of the Plan consisted of the following at July 1, 2014, the date of the latest actuarial valuation:

Active employees	3,889
Inactive Participants	303
Retired Participants and Beneficiaries	2,897
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Health Department Employees	
Active employees	11
Retired Participants and Beneficiaries	36
	47

## 10. DATE OF MANAGEMENT'S REVIEW

In preparing these financial statements, the **Plan** has evaluated events and transactions for potential recognition or disclosure through October 20, 2015, the date the financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION

# THE CITY OF BIRMINGHAM RETIREMENT AND RELIEF SYSTEM RETIREMENT PLAN REQUIRED SUPPLEMENTARY INFORMATION FOR YEAR ENDED JUNE 30, 2015

## Schedule of Changes in the Plan's Net Pension Liablility and Related Ratios

		2015	2014
Total Pension Liability	2		
Service Cost	\$	36,945,277	\$ 35,473,452
Interest		80,340,821	78,078,837
Changes of Benefit Terms			-
Differences Between Expected and Actual Experience		11,335,035	-
Changes of Assumptions		89,619,076	-
Benefit Payments, Including Refunds of Employee Contributions		(76,439,094)	(72,124,342)
Net Change in Total Pension Liability		141,801,115	41,427,947
Total Pension Liability – Beginning		1,433,025,474	1,391,597,527
Total Pension Liability - Ending (a)	\$	1,574,826,589	\$ 1,433,025,474
Plan fiduciary net position			
Contributions – Employer	\$	14,464,552	\$ 14,039,103
Contributions- Employee		12,227,545	11,984,752
Net Investment Income		43,686,697	143,936,432
Benefit Payments, Including Refunds of Employee Contributions		(76,439,094)	(72,124,342)
Administrative Expense Other		(178,807)	(186,812)
Net Change in Plan Fiduciary Net Position		(6,239,107)	97,649,133
Plan Fiduciary Net Position – Beginning		1,032,760,391	935,111,258
Plan Flduclary Net Position - Ending (b)		1,026,521,284	1,032,760,391
The Plan's Net Pension Liability - Ending (a) - (b)	\$	548,305,305	\$ 400,265,083
Plan Fiduciary Net Position as a Percentage			
of the Total Pension Liability		65.18%	72.07%
Covered Employee Payroll		188,116,077	184,380,800
The Plan's Net Pension Liability as a			
Percentage of covered Employee Payroll		291.47%	217.09%
Schedule of Investment Returns			
Annual money-weighted rate of return,			
net of investment expense		4.68%	

Notes to the above schedule:

There have been no changes to benefits provisions since the implementation of GASB 67. Other than the change in blended discount rate, there have been no assumption changes since GASB 67 implementation. Historical information prior to the implementation of GASB 67/68 is not required.

Health Department Employees		2015	2014
Total Pension Liability			
Service Cost	\$	64,181	\$ 62,675
Interest		764,708	765,878
Changes of Benefit Terms		-	-
Differences Between Expected and Actual Experience		(202,192)	0 L L L L
Changes of Assumptions			-
Benefit Payments, Including Refunds of Employee Contributions		(853,769)	(836,771)
Net Change in Total Pension Liability		(227,072)	(8,218)
Total Pension Llability – Beginning		11,351,284	11,359,502
Total Pension Liability - Ending (a)	\$_	11,124,212	\$ 11,351,284
Plan fiduciary net position			
Contributions – Employer	\$	13,888	\$ 14,707
Contributions- Employee		34,556	36,616
Net Investment Income		665,531	2,288,551
Benefit Payments, Including Refunds of Employee Contributions		(853,769)	(836,771)
Administrative Expense			-
Other		-	
Net Change in Plan Flduciary Net Position		(139,794)	1,503,103
Plan Flduciary Net Position – Beginning		15,753,763	14,250,660
Plan Flduciary Net Position - Ending (b)		15,613,969	15,753,763
The Plan's Net Pension Liability - Ending (a) - (b)	\$ _	(4,489,757)	\$ (4,402,479)
Plan Fiduclary Net Position as a Percentage			
of the Total Pension Liability		140.36%	138.78%
Covered Employee Payroll		575,933	610,267
The Plan's Net Pension Liability as a		E DESCRITE SE DESCRITE AND	a second and a second
Percentage of covered Employee Payroll		-779.56%	-721.40%

Notes to the above schedule:

There have been no changes to benefits provisions since the implementation of GASB 67. There have been no assumption changes since GASB 67 implementation. Historical information prior to the implementation of GASB 67/68 is not required.

# THE CITY OF BIRMINGHAM RETIREMENT AND RELIEF SYSTEM RETIREMENT PLAN REQUIRED SUPPLEMENTARY INFORMATION FOR YEAR ENDED JUNE 30, 2015

## Schedule of the Employer's Contributions

Actuarially Determined Contributions*	<u>2015</u> \$ 30,398,187	<u>2014</u> \$ 30,553,712
Contributions in Relation to the Actuarially Determined Contributions	14,464,552	<u>_14.039,103</u>
Contribution Deficiency (Excess)	<u>    15,933,635</u>	<u>16.514.609</u>
Covered Employee Payroll**	188,116,077	184,380,800
Contributions as a Percentage of Covered Employee Payroll	7.69%	7.61%

## Schedule of the Employer's Contributions

Health Department Employees	2015	2014	
Actuarially Determined Contributions	\$ -	<u> </u>	
Contributions in Relation to the			
Actuarially Determined Contributions	13,888	<u>    14,707</u>	
Contribution Deficiency (Excess)	<u>\$ (13,888)</u>	<u>\$ (14,707)</u>	
Covered Employee Payroll***	575,933	610,267	
Contributions as a Percentage of			
Covered Employee Payroll	2.41%	2.41%	

#### Notes to Schedule:

\*The actuarial determined contribution is equal to the total calculated contribution in the most recent actuarial valuation, minus the portion expected to be covered by employee contributions.

\*\*Payroll is estimated based on the actual employee contributions received and a 6.5% contribution rate. The City's contributions as a percentage of covered-employee payroll are greater than 6.5% since they reflect contributions made by the City on behalf of required members in the Firemen's and Policemen's Supplemental Pension Plan, as well as transfers from the Supplemental Plan.

**\*\*\***Payroll is estimated based on the actual employee contributions received and a 6.00% contribution rate. Historical information prior to implementation of GASB 67/68 is not required.

# THE CITY OF BIRMINGHAM RETIREMENT AND RELIEF SYSTEM RETIREMENT PLAN NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

1. The information presented in the required supplementary schedules was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuation follows.

## Valuation date 7/1/14 Actuarial cost method Entry Age Normal Cost Amortization method Level percent of payroll, using 3.0% annual increases Remaining amortization period Rolling 30 years Asset valuation method Market value of assets less unrecognized returns in each of the last five years. Unrecognized return is equal to the difference between the actual market return and the expected return on the market value, and is recognized over a 5 year period, further adjusted, if necessary, to be within 20% of the market value. Actuarial assumptions: Investment rate of return 7.00%, including inflation, net of pension plan investment expense Projected salary increase 3.00%, plus age-related salary scale based on participant group Inflation rate 3.00% N/A Cost of living adjustments

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