

# City of Birmingham Retirement and Relief System

Actuarial Valuation and Review as of July 1, 2015

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# $\star$ Segal Consulting

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June 6, 2016

Board of Managers City of Birmingham Retirement and Relief System 710 North 20th Street, GA 100 City Hall Birmingham, Alabama 35203-2216

Dear Board Members:

We are pleased to submit this Actuarial Valuation and Review as of July 1, 2015. It summarizes the actuarial data used in the valuation, analyzes the preceding year's experience, and establishes the funding requirements for the 2015-2016 fiscal year.

This report was prepared in accordance with generally accepted actuarial principles and practices at the request of the Board to assist in administering the Retirement System. The census information on which our calculations were based was prepared by the City and the financial information was provided by the City's Finance Department. That assistance is gratefully acknowledged. Segal Consulting does not audit the data provided; the accuracy and comprehensiveness of the data is the responsibility of those supplying it. To the extent we can, however, Segal Consulting does review the data for reasonableness and consistency. Based on our review of the data, we have no reason to doubt the substantial accuracy of the information on which we have based this report and we have no reason to believe there are facts or circumstances that would affect the validity of these results.

The measurements shown in this actuarial valuation may not be applicable for other purposes. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the smoothing of investment gains and losses); and changes in plan provisions or applicable law.

The actuarial calculations were directed under the supervision of Deborah K. Brigham, FCA, ASA, MAAA, Enrolled Actuary. We are members of the American Academy of Actuaries and we meet the Qualification Standards to render the actuarial opinion herein. To the best of our knowledge, the information supplied in this actuarial valuation is complete and accurate. Further, in our opinion, the assumptions as approved by the Board of Managers are reasonably related to the experience of and the expectations for the System.

We look forward to reviewing this report at your next meeting and to answering any questions.

Sincerely,

Segal Consulting, a Member of The Segal Group, Inc.

By:

Leon F. (Rocky) Joyner, Jr., FCA, ASA, MAAA, EA Vice President and Consulting Actuary

Deborah K. Brigham

Deborah K. Brigham, FCA, ASA, MAAA, EA Vice President and Actuary

# **SECTION 1**

#### VALUATION SUMMARY

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#### Purpose

This report has been prepared by Segal Consulting to present a valuation of the City of Birmingham Retirement and Relief System as of July 1, 2015. The valuation was performed to determine whether the assets and contributions are sufficient to provide the prescribed benefits. The contribution requirements presented in this report are based on:

- > The benefit provisions of the Pension Plan, as administered by the Board of Managers;
- > The characteristics of covered active participants, inactive vested participants, and retired participants and beneficiaries as of July 1, 2015, provided by the City;
- > The assets of the Plan as of June 30, 2015, provided by the City's Finance Department;
- > Economic assumptions regarding future salary increases and investment earnings; and
- > Other actuarial assumptions, regarding employee terminations, retirement, death, etc.

The assumptions and methods used to value the Plan were approved by the Board of Managers based on a five-year experience study for the period ended June 30, 2015.

### Significant Issues in Valuation Year

- 1. The recommended contribution for the upcoming year is \$43,675,507, an increase of \$842,834 from last year. The contribution as a percentage of payroll decreased from 22.39% of pay to 22.19% of pay, based on a 30-year level percent-of-pay amortization of the unfunded actuarial accrued liability.
- 2. Beginning July 1, 2015, both the City and members began contributing 7.00% of pay each, up from 6.50%. The combined total of 14.00% of payroll results in an annual deficit of 8.19% when compared to the recommended contribution of 22.19%. The City is ultimately responsible for Plan funding. If employee contributions remain at their current level, the City's share is 15.19% of pay.
- 3. The normal cost, for benefits and expenses allocated to the current year, is 11.68% of pay after adjustment for timing and is fully covered by the 14.00% ultimate contribution rate. However, the unfunded liability is not being amortized by the remaining 2.32% of pay. The unfunded liability will continue to grow unless the contribution rates are increased, plan provisions are changed, or there are significant gains from investments or other sources.

- 4. The investment rate of return on an actuarial basis for the year ended June 30, 2015 was 10.68%. Since the rate of return was greater than the assumed rate of 7.00% per year, there was an actuarial investment gain amounting to \$33,971,921. The rate of return on a market basis was 4.33%. As of the valuation date, the smoothed actuarial value of assets is equal to 96.8% of market value.
- 5. The Schedule of Funding Progress, provided in Exhibit III of Section 4, shows that the funded ratio on an actuarial basis is 75.33% as of July 1, 2015. On a market value basis, the funded ratio is 77.81%.
- 6. There are numerous changes in assumptions reflected in this year's valuation. In May 2016, following the completion of a comprehensive five-year experience study by Segal Consulting, the Board approved modifications that included updating the mortality tables and reflecting generational projection for the future, adjusting the retirement, turnover and disability rates, increasing the investment return assumption, lowering the assumed inflation and salary scale, and other changes. See Exhibit V in Section 4 of this report for a complete listing. The net impact of all of these new assumptions is an increase in this year's recommended contribution of \$10,897 (0.00% of pay). The actuarial funded ratio decreased by 0.18%.
- 7. The only plan change reflected for the first time with this valuation was the increase in the Retirement and Relief contribution rate from 6.50% to 7.00%.
- 8. The actuarial valuation report as of July 1, 2015 is based on financial information as of June 30, 2015. Changes in the value of assets subsequent to that date are not reflected. Unfavorable asset experience will increase the actuarial cost of the Plan, while favorable experience will decrease the actuarial cost of the Plan.
- 9. The disclosures required for compliance with GASB Statement No. 67, *Financial Reporting for Pension Plans*, and Statement No. 68, *Accounting and Financial Reporting for Pensions* were released to the City's Finance Department on September 18, 2015.

# **Summary of Key Valuation Results**

|   | 2015          | 2014          |
|---|---------------|---------------|
| Contributions for plan year beginning July 1:       |               |               |
| Recommended   | \$43,675,507  | \$42,832,673  |
| Recommended contribution as a percentage of payroll | 22.19%        | 22.39%        |
| Actual contributions (employer and employee)        |               | 26,692,097    |
| Funding elements for plan year beginning July 1:    |               |               |
| Normal cost, including administrative expenses      | \$22,101,375  | \$23,823,180  |
| Market value of assets                              | 1,026,521,284 | 1,032,760,391 |
| Actuarial value of assets                           | 993,856,763   | 945,245,264   |
| Actuarial accrued liability                         | 1,319,287,541 | 1,263,665,128 |
| Unfunded actuarial accrued liability                | 325,430,778   | 318,419,864   |
| Funded ratio – Actuarial basis                      | 75.33%        | 74.80%        |
| Funded ratio – Market basis                         | 77.81%        | 81.73%        |
| Demographic data for plan year beginning July 1:    |               |               |
| Number of retired participants and beneficiaries    | 2,924         | 2,897         |
| Number of vested former participants*               | 351           | 303           |
| Number of active participants                       | 3,871         | 3,889         |
| Total payroll                                       | \$196,808,411 | \$191,299,778 |
| Average payroll                                     | 50,842        | 49,190        |

\*Includes future pensioners currently receiving benefits from the Supplemental System and excludes terminated participants due a refund of contributions.

#### **Important Information About Actuarial Valuations**

An actuarial valuation is a budgeting tool with respect to the financing of future projected obligations of a pension plan. It is an estimated forecast – the actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.

In order to prepare a valuation, Segal Consulting ("Segal") relies on a number of input items. These include:

- Plan of benefits Plan provisions define the rules that will be used to determine benefit payments, and those rules, or the interpretation of them, may change over time. Even where they appear precise, outside factors may change how they operate. It is important to keep Segal informed with respect to plan provisions and administrative procedures, and to review the plan summary included in our report to confirm that Segal has correctly interpreted the plan of benefits.
- Participant data An actuarial valuation for a plan is based on data provided to the actuary by the City. Segal does not audit such data for completeness or accuracy, other than reviewing it for obvious inconsistencies compared to prior data and other information that appears unreasonable. It is important for Segal to receive the best possible data and to be informed about any known incomplete or inaccurate data.
- Assets The valuation is based on the market value of assets as of the valuation date, as provided by the City's Finance Department which uses an "actuarial value of assets" that differs from market value to gradually reflect year-to-year changes in the market value of assets in determining the contribution requirements.
- > <u>Actuarial assumptions</u> In preparing an actuarial valuation, Segal projects the benefits to be paid to existing plan participants for the rest of their lives and the lives of their beneficiaries. This projection requires actuarial assumptions as to the probability of death, disability, withdrawal, and retirement of each participant for each year. In addition, the benefits projected to be paid for each of those events in each future year reflect actuarial assumptions as to salary increases and cost-of-living adjustments. The projected benefits are then discounted to a present value, based on the assumed rate of return that is expected to be achieved on the plan's assets. There is a reasonable range for each assumption used in the projection and the results may vary materially based on which assumptions are selected. It is important for any user of an actuarial valuation to understand this concept. Actuarial assumptions are periodically reviewed to ensure that future valuations reflect emerging plan experience. While future changes in actuarial assumptions may have a significant impact on the reported results, that does not mean that the previous assumptions were unreasonable.

The user of Segal's actuarial valuation (or other actuarial calculations) should keep the following in mind:

- > The actuarial valuation is prepared at the request of the City. Segal is not responsible for the use or misuse of its report, particularly by any other party.
- > An actuarial valuation is a measurement of the plan's assets and liabilities at a specific date. Accordingly, except where otherwise noted, Segal did not perform an analysis of the potential range of future financial measures. The actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.
- > If the City or Board is aware of any event or trend that was not considered in this valuation that may materially change the results of the valuation, Segal should be advised, so that we can evaluate it.
- Segal does not provide investment, legal, accounting, or tax advice. Segal's valuation is based on our understanding of applicable guidance in these areas and of the plan's provisions, but they may be subject to alternative interpretations. The Board of Managers should look to their other advisors for expertise in these areas.

As Segal Consulting has no discretionary authority with respect to the management or assets of the System, it is not a fiduciary in its capacity as actuaries and consultants with respect to the System.

#### A. PARTICIPANT DATA

The Actuarial Valuation and Review considers the number and demographic characteristics of covered participants, including active participants, vested terminated participants, retired participants and beneficiaries. This section presents a summary of significant statistical data on these participant groups.

More detailed information for this valuation year and the preceding valuation can be found in Section 3, Exhibits A, B, and C.

#### A historical perspective of how the participant population has changed over the past ten valuations can be seen in this chart.

# CHART 1 Participant Population: 2006 – 2015

Year Ended Vested Terminated **Retired Participants** Active Ratio of Non-Actives June 30 **Participants** Participants\* and Beneficiaries to Actives 2006 3,782 204 2,255 0.65 2007 3,760 211 2,352 0.68 205 2008 3,782 2,464 0.71 2009 4,017 211 2,516 0.68 2010 4,073 232 2,555 0.68 2011 3,807 246 2,803 0.80 2012 3,907 250 2,802 0.78 2013 3,901 283 2,834 0.80 2014 3,889 303 2,897 0.82 2015 3,871 351 2,924 0.85

\*Includes future pensioners currently receiving benefits from the Supplemental System and excludes terminated participants due a refund of employee contributions.

#### **Active Participants**

Plan costs are affected by the age, years of service and payroll of active participants. In this year's valuation, there were 3,871 active participants with an average age of 45.3, average years of service of 12.1 years and average payroll of \$50,842. The 3,889 active participants in the prior valuation had an average age of 45.0, average service of 11.9 years and average payroll of \$49,190.

# **Inactive Participants**

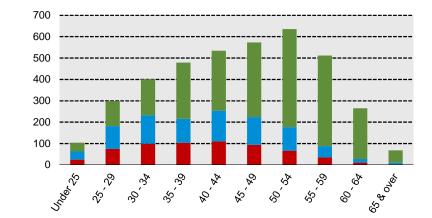
In this year's valuation, there were 351 participants with a vested right to a deferred or immediate vested benefit. This includes 307 individuals currently receiving benefits from the Firemen's and Policemen's Supplemental Pension System.

In addition, there were 33 participants entitled to a return of their employee contributions.

These graphs show a distribution of active participants by age and by years of service.

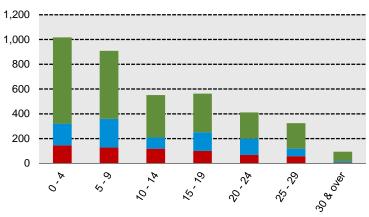


Distribution of Active Participants by Age as of June 30, 2015



#### CHART 3

Distribution of Active Participants by Years of Service as of June 30, 2015



General

Police

Fire

# **Retired Participants and Beneficiaries**

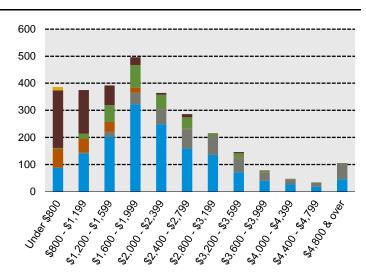
As of June 30, 2015, 2,407 retired participants and 517 beneficiaries were receiving total monthly benefits of \$5,989,129. For comparison, in the previous valuation, there were 2,394 retired participants and 503 beneficiaries receiving monthly benefits of \$5,862,354.

These graphs show a distribution of the current retired participants and beneficiaries based on their monthly amount and age, by type of pension.

Minor
Spouse
Extraordinary Disability
Disability
DROP/VRIP
Normal/Early

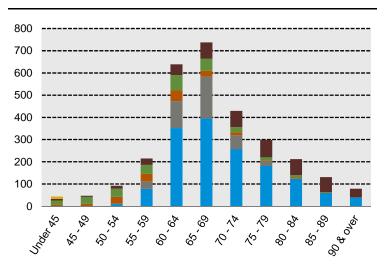
# CHART 4

Distribution of Retired Participants and Beneficiaries by Type and by Monthly Amount as of June 30, 2015



#### CHART 5

Distribution of Retired Participants and Beneficiaries by Type and by Age as of June 30, 2015



### **B.** FINANCIAL INFORMATION

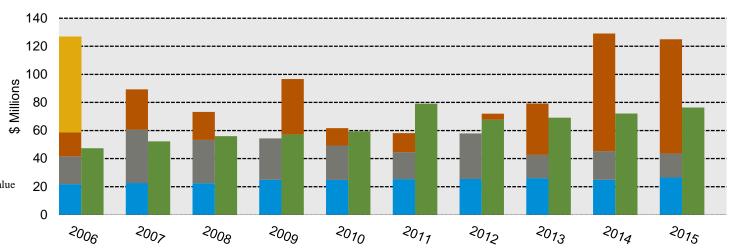
Retirement plan funding anticipates that, over the long term, both contributions (less administrative expenses) and net investment earnings (less investment fees) will be needed to cover benefit payments. Retirement plan assets change as a result of the net impact of these income and expense components. Additional financial information, including a summary of these transactions for the valuation year, is presented in Section 3, Exhibits D, E and F.

#### CHART 6

components of changes in the actuarial value of assets over the last ten years. Note: The first bar represents increases in assets during each year while the second bar details the decreases.

The chart depicts the

Comparison of Increases and Decreases in the Actuarial Value of Assets for Years Ended June 30, 2006 – 2015



Change in asset method

- Adjustment toward market value
- Benefits paid
- Net interest and dividends
- Net contributions

It is desirable to have level and predictable plan costs from one year to the next. For this reason, the Board has approved an asset valuation method that gradually adjusts to market value. Under this valuation method, the full value of market fluctuations is not recognized in a single year and, as a result, the asset value and the plan costs are more stable. The amount of the adjustment to recognize market value is treated as income, which may be positive or negative. Realized and unrealized gains and losses are treated equally and, therefore, the sale of assets has no immediate effect on the actuarial value.

The chart shows the determination of the actuarial value of assets as of the valuation date.

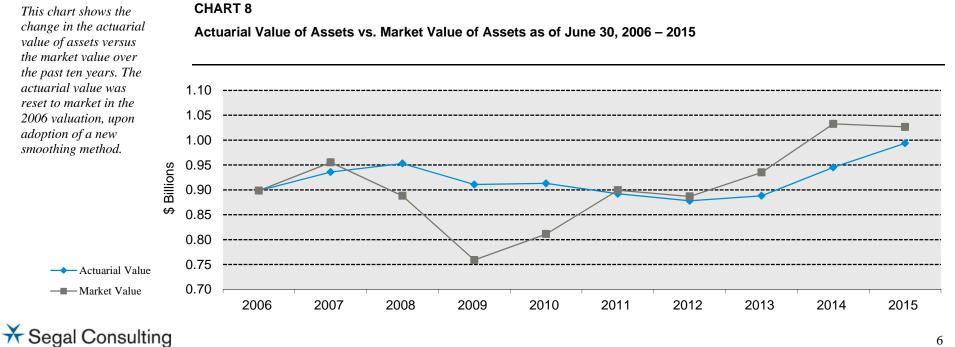
#### CHART 7

Determination of Actuarial Value of Assets for Year Ended June 30, 2015

| 1. Market value of assets, June 30, 2015                       |                |                                 |                | \$1,026,521,284      |
|--|----------------|---------------------------------|----------------|----------------------|
|  |                | Original                        | Unrecognized   |                      |
| 2. Calculation of unrecognized return                          |                | <u>Amount</u> *                 | <u>Return*</u> | **                   |
| (a) Year ended June 30, 2015                                   |                | -\$27,004,744                   | -\$21,603,795  |                      |
| (b) Year ended June 30, 2014                                   |                | 80,815,186                      | 48,489,112     |                      |
| (c) Year ended June 30, 2013                                   |                | 30,483,738                      | 12,193,495     |                      |
| (d) Year ended June 30, 2012                                   |                | -32,071,454                     | -6,414,291     |                      |
| (e) Year ended June 30, 2011                                   |                | 87,006,584                      | 0              |                      |
| (f) Total unrecognized return                                  |                |                                 |                | 32,664,521           |
| 3. Preliminary actuarial value: (1) - (2f)                     |                |                                 |                | 993,856,763          |
| 4. Adjustment to be within 20% corridor                        |                |                                 |                | 0                    |
| 5. Final actuarial value of assets as of June 30, 2015: (3)    | + (4)          |                                 |                | <u>\$993,856,763</u> |
| 6. Actuarial value as a percentage of market value: $(5) \div$ | (1)            |                                 |                | 96.8%                |
| 7. Amount deferred for future recognition: (1) - (5)***        |                |                                 |                | \$32,664,521         |
| Total return minus expected return on a market value ba        | isis           |                                 |                |                      |
| **Recognition at 20% per year over five years                  |                |                                 |                |                      |
| ***Deferred return as of June 30, 2015 recognized in eac       | ch of the next | four years:                     |                |                      |
| (a) Amount recognized on June 30, 2016 \$10,4                  | 44,545 (       | (c) Amount recognized on June 3 | 0, 2018 \$1    | 10,762,088           |
| (b) Amount recognized on June 30, 2017 16,8                    | 358,836 (      | (d) Amount recognized on June 3 | 0, 2019        | -5,400,949           |



Both the actuarial value and market value of assets are representations of the System's financial status. As investment gains and losses are gradually taken into account, the actuarial value of assets tracks the market value of assets. The actuarial asset value is significant because the System's liabilities are compared to these assets to determine what portion, if any, remains unfunded. Amortization of the unfunded actuarial accrued liability is an important element in determining the contribution requirement.



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#### C. ACTUARIAL EXPERIENCE

To calculate the required contribution, assumptions are made about future events that affect the amount and timing of benefits to be paid and assets to be accumulated. Each year actual experience is measured against the assumptions. If overall experience is more favorable than anticipated (an actuarial gain), the contribution requirement will decrease from the previous year. On the other hand, the contribution requirement will increase if overall actuarial experience is less favorable than expected (an actuarial loss).

Taking account of experience gains or losses in one year without making a change in assumptions reflects the belief that the single year's experience was a short-term development and that, over the long term, experience will return to the original assumptions. For contribution requirements to remain stable, assumptions should approximate experience.

If assumptions are changed, the contribution requirement is adjusted to take into account a change in experience anticipated for all future years.

The total gain is \$15,931,906, including a gain of \$33,971,921 from investments that was partially offset by a net loss of \$18,040,015 from all other sources. The net experience variation from individual sources other than investments was 1.4% of the actuarial accrued liability. A discussion of the major components of the actuarial experience is on the following pages.

This chart provides a summary of the actuarial experience during the past year.

#### CHART 9

Actuarial Experience for Year Ended June 30, 2015

| 1. | Net gain from investments*             | \$33,971,921       |
|----|--|--------------------|
| 2. | Net loss from administrative expenses  | -29,720            |
| 3. | Net loss from other experience         | <u>-18,010,295</u> |
| 4. | Net experience gain: $(1) + (2) + (3)$ | \$15,931,906       |

\* Details in Chart 10

#### **Investment Rate of Return**

A major component of projected asset growth is the assumed rate of return. The assumed return should represent the expected long-term rate of return, based on the System's investment policy. For valuation purposes, the assumed rate of return on the actuarial value of assets is 7.50%, effective with this valuation. However, the experience is measured against the 7.00% assumption that was in place for last year. The actual rate of return on an actuarial basis for the 2014-2015 plan year was 10.68%. Since the actual return for the year was greater than the assumed return, the System experienced an actuarial gain during the year ended June 30, 2015 with regard to its investments.

This chart shows the gain due to investment experience.

# CHART 10

#### Actuarial Value Investment Experience for Year Ended June 30, 2015

| 1. | Actual return                         | \$98,537,303        |
|----|---------------------------------------|---------------------|
| 2. | Average value of assets               | 922,362,604         |
| 3. | Actual rate of return: $(1) \div (2)$ | 10.68%              |
| 4. | Assumed rate of return                | 7.00%               |
| 5. | Expected return: (2) x (4)            | \$64,565,382        |
| 6. | Actuarial gain: $(1) - (5)$           | <u>\$33,971,921</u> |
|    |                                       |                     |

Because actuarial planning is long term, it is useful to see how the assumed investment rate of return has followed actual experience over time. The chart below shows the rate of return on an actuarial basis compared to the market value investment return for the last ten years, including five-year and ten-year averages. Based upon this experience and future expectations, the Board has changed the assumed rate of return from 7.00% to 7.50%.

# CHART 11

#### Investment Return – Actuarial Value vs. Market Value: 2006 - 2015

|                       | Net Intere<br>Dividend |         | Recogni<br>Capital App |         | Change in<br>Asset Method |          | Actuarial Value<br>Investment Return |         | Market Value<br>Investment Return |         |
|-----------------------|------------------------|---------|------------------------|---------|---------------------------|----------|--------------------------------------|---------|-----------------------------------|---------|
| Year Ended<br>June 30 | Amount                 | Percent | Amount                 | Percent | Amount                    | Percent  | Amount                               | Percent | Amount                            | Percent |
| 2006                  | \$19,901,991           | 2.46%   | \$17,031,771           | 2.11%   | \$68,127,085              | 8.44%    | \$105,060,847                        | 13.01%  | \$40,468,583                      | 4.64%   |
| 2007                  | 38,017,026             | 4.30    | 28,826,146             | 3.25    |                           |          | 66,843,172                           | 7.55    | 86,398,586                        | 9.76    |
| 2008                  | 30,863,174             | 3.35    | 19,934,936             | 2.17    |                           |          | 50,798,110                           | 5.52    | -33,654,898                       | -3.58   |
| 2009                  | 29,426,568             | 3.14    | -39,403,205            | -4.20   |                           |          | -9,976,637                           | -1.06   | -96,873,908                       | -11.09  |
| 2010                  | 24,452,410             | 2.73    | 12,425,399             | 1.39    |                           |          | 36,877,809                           | 4.12    | 86,792,989                        | 11.68   |
| 2011                  | 19,155,247             | 2.16    | 13,654,863             | 1.54    |                           |          | 32,810,110                           | 3.69    | 142,064,641                       | 18.06   |
| 2012                  | 32,400,056             | 3.71    | -4,339,151             | -0.49   |                           |          | 28,060,905                           | 3.22    | 29,540,542                        | 3.36    |
| 2013                  | 16,556,971             | 1.93    | 36,583,999             | 4.26    |                           |          | 53,140,970                           | 6.19    | 91,188,014                        | 10.52   |
| 2014                  | 20,310,562             | 2.34    | 83,837,293             | 9.67    |                           |          | 104,147,855                          | 12.02   | 144,761,454                       | 15.85   |
| 2015                  | 17,160,468             | 1.86    | 81,376,835             | 8.82    |                           |          | <u>98,537,303</u>                    | 10.68   | 43,686,697                        | 4.33    |
| Total                 | \$248,244,473          |         | \$249,928,886          |         | \$68,127,085              |          | \$566,300,444                        |         | \$534,372,700                     |         |
|                       |                        |         |                        |         |                           | Five-yea | r average return                     | 7.18%   |                                   | 10.12%  |
|                       |                        |         |                        |         |                           | Ten-yea  | r average return                     | 6.40%   |                                   | 6.09%   |

Note: Each year's yield is weighted by the average asset value in that year.

Subsection B described the actuarial asset valuation method that gradually takes into account fluctuations in the market value rate of return. The effect of this is to stabilize the actuarial rate of return, which contributes to leveling pension plan costs.

Market and Actuarial Rates of Return for Years Ended June 30, 2006 - 2015

# Administrative Expenses

Administrative expenses for the year ended June 30, 2015 totaled \$178,807 compared to the assumption of \$150,000. This resulted in a loss of \$29,720 for the year. We have increased the assumption from \$150,000 to \$175,000 for the current year.

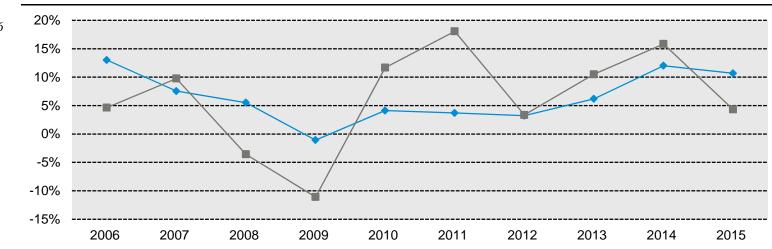
#### This chart illustrates how this leveling effect has actually worked over the years 2006 - 2015. The actuarial return for the year ended June 30, 2006 reflects a change in asset method.

----- Actuarial Value

- Market Value

\* Segal Consulting

CHART 12



# **Other Experience**

There are other differences between the expected and the actual experience that appear when the new valuation is compared with the projections from the previous valuation. These include:

- > the extent of turnover among the participants,
- > retirement experience (earlier or later than expected),
- > mortality (more or fewer deaths than expected),
- > the number of disability retirements, and
- > salary increases different than assumed.

The net loss from this other experience for the year ended June 30, 2015 amounted to \$18,010,295, which is 1.4% of the actuarial accrued liability.

#### **Assumption Changes**

A comprehensive experience study was recently completed for the five-year period ending June 30, 2015. Based on observed experience, changes were made in the majority of assumptions, including investment return, inflation, payroll growth, salary, mortality, disability, turnover, retirement and other demographic assumptions. All changes are outlined in Exhibit V of Section 4.

#### **D. RECOMMENDED CONTRIBUTION**

The amount of annual contribution required to fund the Plan is comprised of a normal cost payment and a payment on the unfunded actuarial accrued liability. This total amount is then divided by the total payroll for active members to determine the funding rate of 22.19% of payroll.

The recommended contribution is based on a rolling 30-year amortization of the unfunded actuarial accrued liability as a level percent of pay, assuming a payroll growth of 2.50%. For the plan year beginning July 1, 2015,

both the City and members began increased contributions of 7.00% of pay each, up from 6.50%. The combined total of 14.00% of payroll results in an annual deficit of 8.19% when compared to the recommended contribution of 22.19%. A higher contribution will be required to fund this System on an ongoing basis and meet accepted principles and practices. The unfunded actuarial accrued liability is not being amortized at the current contribution levels.

The chart compares this valuation's recommended contribution with the prior valuation.

# CHART 13

#### **Recommended Contribution**

|  | Year Beginning July 1 |                 |                |                 |  |  |
|--|-----------------------|-----------------|----------------|-----------------|--|--|
|  | 2015                  | 5               | 2014           |                 |  |  |
|  | Amount                | % of<br>Payroll | Amount         | % of<br>Payroll |  |  |
| 1. Normal cost*  | \$21,933,061          | 11.14%          | \$23,678,550   | 12.38%          |  |  |
| 2. Administrative expenses   | 168,314               | <u>0.09%</u>    | <u>144,630</u> | <u>0.07%</u>    |  |  |
| 3. Employer normal cost: $(1) + (2)$                                   | \$22,101,375          | 11.23%          | \$23,823,180   | 12.45%          |  |  |
| 4. Actuarial accrued liability   | 1,319,287,541         |                 | 1,263,665,128  |                 |  |  |
| 5. Actuarial value of assets   | <u>993,856,763</u>    |                 | 945,245,264    |                 |  |  |
| 6. Unfunded actuarial accrued liability: (4) - (5)                     | \$325,430,778         |                 | \$318,419,864  |                 |  |  |
| 7. Payment on unfunded actuarial accrued liability                     | 19,905,370            | 10.11%          | 17,475,981     | 9.14%           |  |  |
| 8. Total recommended contribution: $(3) + (7)$ , adjusted for timing** | <u>\$43,675,507</u>   | 22.19%          | \$42,832,673   | 22.39%          |  |  |
| 9. Total payroll   | \$196,808,411         |                 | \$191,299,778  |                 |  |  |

\*Includes net obligations from the Supplemental System of -\$2,781,508 for July 1, 2015 and -\$2,277,164 for July 1, 2014 (-\$2,892,006 and -\$2,361,719 adjusted for timing).

\*\*Recommended contributions are assumed to be paid at the beginning of every month.



The contribution requirements as of July 1, 2015 are based on all of the data described in the previous sections, the actuarial assumptions described in Section 4, and the Plan provisions adopted at the time of preparation of the Actuarial Valuation. They include all changes affecting future costs, adopted benefit changes, actuarial gains and losses and changes in the actuarial assumptions.

#### **Reconciliation of Recommended Contribution**

The chart below details the changes in the recommended contribution from the prior valuation to the current year's valuation.

#### The chart reconciles the contribution from the prior valuation to the amount determined in this valuation.

#### CHART 14

# Reconciliation of Recommended Contribution from July 1, 2014 to July 1, 2015

| Recommended Contribution as of July 1, 2014                              | \$42,832,673     |
|--|------------------|
| Effect of investment gain  | -1,969,534       |
| Effect of other gains and losses on accrued liability                    | 1,045,876        |
| Effect of contributions less than recommended contribution               | 964,805          |
| Effect of expected change in amortization payment due to payroll growth  | 543,746          |
| Effect of change in amortization period                                  | -340,142         |
| Effect of increase in contribution rates, from 6.50% to 7.00% of payroll | -160,673         |
| Effect of change in administrative expense assumption                    | 25,000           |
| Effect of changes in other actuarial assumptions                         | -14,103          |
| Net effect of other changes  | 747,859          |
| Total change   | <u>\$842,834</u> |
| Recommended Contribution as of July 1, 2015                              | \$43,675,507     |

#### EXHIBIT A

# Table of Plan Coverage

|  | Year End      | ed June 30    |                                |  |
|--|---------------|---------------|--------------------------------|--|
| Category   | 2015          | 2014          | -<br>Change From<br>Prior Year |  |
| Active participants in valuation:                              |               |               |                                |  |
| Number   | 3,871         | 3,889         | -0.5%                          |  |
| Average age  | 45.3          | 45.0          | N/A                            |  |
| Average years of service                                       | 12.1          | 11.9          | N/A                            |  |
| Total payroll  | \$196,808,411 | \$191,299,778 | 2.9%                           |  |
| Average payroll  | 50,842        | 49,190        | 3.4%                           |  |
| Account balances   | 122,432,826   | 124,406,629   | -1.6%                          |  |
| Total active vested participants                               | 2,854         | 2,872         | -0.6%                          |  |
| Vested terminated participants*                                | 351           | 303           | 15.8%                          |  |
| Retired participants:  |               |               |                                |  |
| Number in pay status   | 1,929         | 1,911         | 0.9%                           |  |
| Average age  | 69.6          | 69.3          | N/A                            |  |
| Average monthly benefit  | \$2,430       | \$2,395       | 1.5%                           |  |
| Disabled participants:   |               |               |                                |  |
| Number in pay status   | 478           | 483           | -1.0%                          |  |
| Average age  | 60.9          | 60.3          | N/A                            |  |
| Average monthly benefit  | \$1,673       | \$1,659       | 0.8%                           |  |
| Beneficiaries in pay status:                                   |               |               |                                |  |
| Number in pay status   | 517           | 503           | 2.8%                           |  |
| Average age  | 73.6          | 73.5          | N/A                            |  |
| Average monthly benefit  | \$972         | \$962         | 1.0%                           |  |
| Terminated participants due a refund of employee contributions | 33            | 0             | N/A                            |  |

\*Includes future pensioners currently receiving benefits from the Supplemental System.

# SECTION 3: Supplemental Information for the City of Birmingham Retirement and Relief System

### EXHIBIT B

Participants in Active Service as of June 30, 2015 By Age, Years of Service, and Average Payroll

|           |          |          |          |          | Years of | of Service |          |          |          |           |
|-----------|----------|----------|----------|----------|----------|------------|----------|----------|----------|-----------|
| Age       | Total    | 0 - 4    | 5 - 9    | 10 - 14  | 15 - 19  | 20 - 24    | 25 - 29  | 30 - 34  | 35 - 39  | 40 & over |
| Under 25  | 104      | 103      |          | 1        |          |            |          |          |          |           |
|           | \$37,132 | \$37,224 |          | \$27,703 |          |            |          |          |          |           |
| 25 - 29   | 299      | 216      | 83       |          |          |            |          |          |          |           |
|           | 40,594   | 39,690   | \$42,947 |          |          |            |          |          |          |           |
| 30 - 34   | 401      | 164      | 193      | 44       |          |            |          |          |          |           |
|           | 45,159   | 41,424   | 46,480   | 53,285   |          |            |          |          |          |           |
| 35 - 39   | 479      | 136      | 177      | 121      | 42       | 3          |          |          |          |           |
|           | 46,595   | 41,221   | 44,599   | 52,808   | \$55,198 | \$36,944   |          |          |          |           |
| 40 - 44   | 534      | 102      | 129      | 121      | 144      | 37         | 1        |          |          |           |
|           | 52,963   | 45,268   | 46,635   | 56,552   | 59,618   | 58,929     | \$40,881 |          |          |           |
| 45 - 49   | 573      | 86       | 104      | 83       | 144      | 127        | 29       |          |          |           |
|           | 53,886   | 44,746   | 44,210   | 51,313   | 57,073   | 64,273     | 61,752   |          |          |           |
| 50 - 54   | 636      | 96       | 98       | 70       | 110      | 111        | 133      | 18       |          |           |
|           | 54,480   | 45,234   | 47,910   | 50,475   | 53,344   | 56,829     | 66,642   | \$57,741 |          |           |
| 55 - 59   | 512      | 64       | 61       | 70       | 76       | 95         | 105      | 37       | 4        |           |
|           | 53,339   | 45,285   | 47,865   | 50,525   | 51,986   | 56,664     | 56,005   | 67,066   | \$64,716 |           |
| 60 - 64   | 265      | 35       | 49       | 34       | 41       | 32         | 48       | 17       | 8        | 1         |
|           | 55,715   | 45,945   | 45,686   | 55,976   | 56,129   | 53,344     | 63,496   | 72,176   | 81,349   | \$80,768  |
| 65 - 69   | 52       | 10       | 8        | 7        | 6        | 5          | 7        | 3        | 3        | 3         |
|           | 68,588   | 57,879   | 72,025   | 52,515   | 49,255   | 57,768     | 73,517   | 76,149   | 69,192   | 169,648   |
| 70 & over | 16       | 5        | 7        | 1        |          | 1          | 2        |          |          |           |
|           | 58,243   | 77,887   | 37,148   | 57,540   |          | 57,540     | 83,670   |          |          |           |
| Total     | 3,871    | 1,017    | 909      | 552      | 563      | 411        | 325      | 75       | 15       | 4         |
|           | \$50,842 | \$42,369 | \$45,911 | \$53,011 | \$56,017 | \$58,877   | \$62,478 | \$66,350 | \$74,482 | \$147,428 |

# SECTION 3: Supplemental Information for the City of Birmingham Retirement and Relief System

# EXHIBIT C

# **Reconciliation of Participant Data**

|   | Active<br>Participants | Vested<br>Former<br>Participants | Fire and<br>Police<br>Retirees | Disableds | Retired<br>Participants | Beneficiaries | Total    |
|---|------------------------|----------------------------------|--------------------------------|-----------|-------------------------|---------------|----------|
| Number as of July 1, 2014                       | 3,889                  | 26                               | 277                            | 483       | 1,911                   | 503           | 7,089    |
| New participants                                | 240                    | N/A                              | 0                              | N/A       | N/A                     | N/A           | 240      |
| Terminations – with vested rights               | -21                    | 21                               | 0                              | 0         | 0                       | 0             | 0        |
| Terminations – without vested rights            | -28                    | N/A                              | 0                              | N/A       | N/A                     | N/A           | -28      |
| Retirements                                     | -110                   | -2                               | 37                             | N/A       | 75                      | N/A           | 0        |
| New disabilities                                | -13                    | 0                                | 0                              | 13        | N/A                     | N/A           | 0        |
| Return to work                                  | 1                      | -1                               | 0                              | 0         | 0                       | N/A           | 0        |
| Deceased  | -4                     | -1                               | 0                              | -18       | -67                     | -32           | -122     |
| New beneficiaries                               | 0                      | 0                                | 0                              | 0         | 0                       | 47            | 47       |
| Lump sum payoffs                                | -81                    | 0                                | 0                              | -1        | 0                       | 0             | -82      |
| Rehire  | 1                      | 0                                | 0                              | N/A       | 0                       | N/A           | 1        |
| Certain period expired                          | N/A                    | N/A                              | 0                              | 0         | 0                       | -1            | -1       |
| Data adjustments                                | -3                     | 1                                | 1                              | 1         | 2                       | 0             | 2        |
| Retirees transferring from<br>Supplemental Plan | <u>0</u>               | <u>0</u>                         | <u>-8</u>                      | <u>0</u>  | <u>8</u>                | <u>0</u>      | <u>0</u> |
| Number as of July 1, 2015                       | 3,871                  | 44                               | 307                            | 478       | 1,929                   | 517           | 7,146    |

#### EXHIBIT D

#### Summary Statement of Income and Expenses on an Actuarial Value Basis

|  | Year Ended J  | une 30, 2015      | Year Ended J      | une 30, 2014  |
|--|---------------|-------------------|-------------------|---------------|
| Net assets at actuarial value at the beginning of the year |               | \$945,245,264     |                   | \$888,209,730 |
| Contribution income:                                       |               |                   |                   |               |
| Employer contributions                                     | \$14,464,552  |                   | \$14,039,103      |               |
| Employee contributions                                     | 12,227,545    |                   | 11,984,752        |               |
| F&P contribution transfer adjustment*                      | 0             |                   | -888,918          |               |
| Less administrative expenses                               | -178,807      |                   | <u>-122,916</u>   |               |
| Net contribution income                                    |               | 26,513,290        |                   | 25,012,021    |
| Investment income:   |               |                   |                   |               |
| Interest, dividends and other income                       | \$21,176,818  |                   | \$24,093,753      |               |
| Recognition of capital appreciation                        | 81,376,835    |                   | 83,837,293        |               |
| Less investment fees                                       | -4,016,350    |                   | <u>-3,783,191</u> |               |
| Net investment income                                      |               | <u>98,537,303</u> |                   | 104,147,855   |
| Total income available for benefits                        |               | \$125,050,593     |                   | \$129,159,876 |
| Less benefit payments:                                     |               |                   |                   |               |
| Benefits   | -\$70,471,935 |                   | -\$68,165,067     |               |
| Refunds  | -3,046,830    |                   | -1,682,976        |               |
| DROP payments  | -2,920,329    |                   | -2,276,299        |               |
| Net benefit payments                                       |               | -\$76,439,094     |                   | -\$72,124,342 |
| Change in actuarial value of assets                        |               | \$48,611,499      |                   | \$57,035,534  |
| Net assets at actuarial value at the end of the year       |               | \$993,856,763     |                   | \$945,245,264 |

\*As of June 30, 2013, there was a contribution balance of \$888,918 for active fire and police employees with more than 30 years of service, which was understood to be a pending transfer from the Supplemental System. Segal Consulting adjusted the market value of assets to account for this pending transfer. This adjustment was reversed as of June 30, 2014, as the transfer was within the Supplemental System accounts, and not to the Retirement and Relief System.

Note: A portion of the Retirement and Relief System's assets is allocated to the Health Department. The above summary excludes the Health Department portion.

#### EXHIBIT E

Summary Statement of Income and Expenses on a Market Value Basis

|   | Year Ended      | June 30, 2015   | Year Ended J      | lune 30, 2014   |
|---|-----------------|-----------------|-------------------|-----------------|
| Net assets at market value at the beginning of the year |                 | \$1,032,760,391 |                   | \$935,111,258   |
| Contribution income:                                    |                 |                 |                   |                 |
| Employer contributions                                  | \$14,464,552    |                 | \$14,039,103      |                 |
| Employee contributions                                  | 12,227,545      |                 | 11,984,752        |                 |
| F&P contribution transfer adjustment*                   | 0               |                 | -888,918          |                 |
| Less administrative expenses                            | <u>-178,807</u> |                 | <u>-122,916</u>   |                 |
| Net contribution income                                 |                 | 26,513,290      |                   | 25,012,021      |
| Investment income:                                      |                 |                 |                   |                 |
| Interest, dividends and other income                    | \$21,176,818    |                 | \$24,093,753      |                 |
| Asset appreciation                                      | 26,526,229      |                 | 124,450,892       |                 |
| Less investment and administrative fees                 | -4,016,350      |                 | <u>-3,783,191</u> |                 |
| Net investment income                                   |                 | 43,686,697      |                   | 144,761,454     |
| Total income available for benefits                     |                 | \$70,199,987    |                   | \$169,773,475   |
| Less benefit payments:                                  |                 |                 |                   |                 |
| Benefits  | -\$70,471,935   |                 | -\$68,165,067     |                 |
| Refunds   | -3,046,830      |                 | -1,682,976        |                 |
| DROP payments   | -2,920,329      |                 | -2,276,299        |                 |
| Net benefit payments                                    |                 | -\$76,439,094   |                   | -\$72,124,342   |
| Change in market value of assets                        |                 | -\$6,239,107    |                   | \$97,649,133    |
| Net assets at market value at the end of the year       |                 | \$1,026,521,284 |                   | \$1,032,760,391 |

\*As of June 30, 2013, there was a contribution balance of \$888,918 for active fire and police employees with more than 30 years of service, which was understood to be a pending transfer from the Supplemental System. Segal Consulting adjusted the market value of assets to account for this pending transfer. This adjustment was reversed as of June 30, 2014, as the transfer was within the Supplemental System accounts, and not to the Retirement and Relief System.

Note: A portion of the Retirement and Relief System's assets is allocated to the Health Department. The above summary excludes the Health Department portion.

#### EXHIBIT F

# Summary Statement of Plan Assets

|                                   | Year Ended J      | une 30, 2015         | Year Ended    | June 30, 2014          |
|-----------------------------------|-------------------|----------------------|---------------|------------------------|
| Cash equivalents                  |                   | \$37,281,660         |               | \$34,955,625           |
| Accounts receivable:              |                   |                      |               |                        |
| Employee loans                    | \$10,393,818      |                      | \$10,348,970  |                        |
| Accrued interest and dividends    | 0                 |                      | 2,288,933     |                        |
| Miscellaneous                     | <u>34,119</u>     |                      | 0             |                        |
| Total accounts receivable         |                   | 10,427,937           |               | 12,637,903             |
| Investments:                      |                   |                      |               |                        |
| Corporate stock                   | \$648,334,725     |                      | \$758,171,586 |                        |
| Domestic corporate bonds          | 121,730,114       |                      | 137,300,768   |                        |
| U.S. Government obligations       | 112,251,045       |                      | 90,585,406    |                        |
| Alternative investments           | <u>97,408,915</u> |                      | 0             |                        |
| Total investments at market value |                   | 979,724,799          |               | 986,057,760            |
| Total assets                      |                   | \$1,027,434,396      |               | \$1,033,651,288        |
| Less accounts payable             |                   | -\$913,112           |               | -\$890,897             |
| Net assets at market value        |                   | \$1,026,521,284      |               | <u>\$1,032,760,391</u> |
| Net assets at actuarial value     |                   | <u>\$993,856,763</u> |               | \$945,245,264          |

#### EXHIBIT G

**Development of the Fund Through June 30, 2015** 

| Year Ended<br>June 30 | Employer<br>Contributions | Employee<br>Contributions | Other<br>Income       | Net<br>Investment<br>Return <sup>1</sup> | Administrative<br>Expenses | Benefit<br>Payments | Actuarial<br>Value of<br>Assets at<br>End of Year |
|-----------------------|---------------------------|---------------------------|-----------------------|--|----------------------------|---------------------|---|
| 2006                  | \$11,398,732              | \$10,522,586              | \$36,000              | \$105,060,847 <sup>2</sup>               | \$160,000                  | \$47,353,888        | \$898,671,013                                     |
| 2007                  | 12,006,508                | 10,707,106                | 16,000                | 66,843,172                               | 180,000                    | 52,242,705          | 935,821,094                                       |
| 2008                  | 12,061,584                | 10,604,722                | 1,000                 | 50,798,110                               | 183,375                    | 56,023,465          | 953,079,670                                       |
| 2009                  | 12,770,110                | 12,433,019                | 11,000                | -9,976,637                               | 245,261                    | 57,302,709          | 910,769,192                                       |
| 2010                  | 13,224,808                | 11,896,839                | 17,000                | 36,877,809                               | 263,250                    | 59,444,574          | 913,077,824                                       |
| 2011                  | 13,772,490                | 11,881,396                | 8,000                 | 32,810,110                               | 273,817                    | 79,179,627          | 892,096,375                                       |
| 2012                  | 13,676,554                | 12,027,821                | 12,000                | 28,060,904                               | 145,619                    | 67,679,529          | 878,048,507                                       |
| 2013                  | 13,591,846                | 11,786,408                | 890,918 <sup>3</sup>  | 53,140,970                               | 138,933                    | 69,109,986          | 888,209,730                                       |
| 2014                  | 14,039,103                | 11,984,752                | -888,918 <sup>3</sup> | 104,147,855                              | 122,916                    | 72,124,342          | 945,245,264                                       |
| 2015                  | 14,464,552                | 12,227,545                | 0                     | 98,537,303                               | 178,807                    | 76,439,094          | 993,856,763                                       |

<sup>1</sup>Net of investment fees

<sup>2</sup>Includes effect of change in asset method

<sup>3</sup>As of June 30, 2013, there was a contribution balance of \$888,918 for active fire and police employees with more than 30 years of service, which was understood to be a pending transfer from the Supplemental System. Segal Consulting adjusted the market value of assets to account for this pending transfer. This adjustment was reversed as of June 30, 2014, as the transfer was within the Supplemental System accounts, and not to the Retirement and Relief System.

# EXHIBIT H

#### Development of Unfunded Actuarial Accrued Liability for Year Ended June 30, 2015

| 1. Unfunded actuarial accrued liability at beginning of year |                 | \$318,419,864        |
|--|-----------------|----------------------|
| 2. Normal cost at beginning of year                          |                 | 23,823,180           |
| 3. Total contributions                                       |                 | -26,692,097          |
| 4. Interest  |                 |                      |
| (a) For whole year on $(1) + (2)$                            | \$23,957,013    |                      |
| (b) Monthly on (3)   | <u>-856,371</u> |                      |
| (c) Total interest   |                 | 23,100,642           |
| 5. Expected unfunded actuarial accrued liability             |                 | \$338,651,589        |
| 6. Changes due to:   |                 |                      |
| (a) Net experience gain                                      | -\$15,931,906   |                      |
| (b) Changes in assumptions                                   | 3,090,407       |                      |
| (c) Change in plan provisions                                | -379,312        |                      |
| (d) Total changes  |                 | <u>-13,220,811</u>   |
| 7. Unfunded actuarial accrued liability at end of year       |                 | <u>\$325,430,778</u> |

#### EXHIBIT I

#### **Section 415 Limitations**

Section 415 of the Internal Revenue Code (IRC) specifies the maximum benefits that may be paid to an individual from a defined benefit plan and the maximum amounts that may be allocated each year to an individual's account in a defined contribution plan.

A qualified pension plan may not pay benefits in excess of the Section 415 limits. The ultimate penalty for noncompliance is disqualification: active participants could be taxed on their vested benefits and the IRS may seek to tax the income earned on the plan's assets.

In particular, Section 415(b) of the IRC limits the maximum annual benefit payable at the Normal Retirement Age to a dollar limit of \$160,000 indexed for inflation. That limit is \$210,000 for both 2015 and 2016. Normal Retirement Age for these purposes is age 62. These are the limits in simplified terms. They must be adjusted based on each participant's circumstances, for such things as age at retirement, form of benefits chosen and after tax contributions.

Benefits in excess of the limits may be paid through a qualified governmental excess plan that meets the requirements of Section 415(m).

Legal Counsel's review and interpretation of the law and regulations should be sought on any questions in this regard.

# EXHIBIT J

# **Comparative Summary of Principal Valuation Results**

|   | Y                                     | ear Ended June 30, 201                | 15                                    |                                      |
|---|---------------------------------------|---------------------------------------|---------------------------------------|--------------------------------------|
|   | New Plan<br>New Assumptions           | New Plan<br>Old Assumptions           | Old Plan<br>Old Assumptions           | Year Ended<br>June 30, 2014          |
| Participant data  |                                       |                                       |                                       |                                      |
| Active members  | 3,871                                 | 3,871                                 | 3,871                                 | 3,889                                |
| Total annual payroll  | \$196,808,411                         | \$196,808,411                         | \$196,808,411                         | \$191,299,778                        |
| Retired members and beneficiaries   | 2,924                                 | 2,924                                 | 2,924                                 | 2,897                                |
| Total annualized benefit  | \$71,869,548                          | \$71,869,548                          | \$71,869,548                          | \$70,348,257                         |
| Terminated vested members   | 44                                    | 44                                    | 44                                    | 26                                   |
| Total annualized benefit  | \$506,553                             | \$506,553                             | \$506,553                             | \$313,329                            |
| Future pensioners currently receiving benefits from Supplemental System             | 307                                   | 307                                   | 307                                   | 277                                  |
| Total annualized benefit  | \$12,701,662                          | \$12,701,662                          | \$12,701,662                          | \$11,292,345                         |
| Terminated participants due a refund of contributions                               | 33                                    | 33                                    | 33                                    |                                      |
| Actuarial value of assets   | \$993,856,763                         | \$993,856,763                         | \$993,856,763                         | \$945,245,264                        |
| Actuarial accrued liability:  |                                       |                                       |                                       |                                      |
| Active members:   | \$524,055,953                         | \$523,428,135                         | \$523,807,447                         | \$496,425,267                        |
| Terminated vested members*  | 3,620,184                             | 3,698,049                             | 3,698,049                             | 2,636,660                            |
| Retired members and beneficiaries   | 679,871,199                           | 674,718,244                           | 674,718,244                           | 666,716,108                          |
| Future pensioners currently receiving<br>benefits from Supplemental System<br>Total | <u>111,740,205</u><br>\$1,319,287,541 | <u>114,352,706</u><br>\$1,316,197,134 | <u>114,352,706</u><br>\$1,316,576,446 | <u>97,887,093</u><br>\$1,263,665,128 |
| Unfunded actuarial accrued liability  | \$325,430,778                         | \$322,340,371                         | \$322,719,683                         | \$318,419,864                        |

\*Includes terminated participants due a refund of contributions

### EXHIBIT K

#### **Definitions of Pension Terms**

The following list defines certain technical terms for the convenience of the reader: **Assumptions or Actuarial Assumptions:** The estimates on which the cost of the Plan is calculated including: (a) Investment return — the rate of investment yield that the Plan will earn over the long-term future; (b) Mortality rates — the death rates of employees and pensioners; life expectancy is based on these rates: (c) <u>Retirement rates</u> — the rate or probability of retirement at a given age; (d) Withdrawal rates — the rates at which employees of various ages are expected to leave employment for reasons other than death, disability, or retirement. Normal Cost: The amount of contributions required to fund the benefit allocated to the current year of service. **Actuarial Accrued Liability** For Actives: The value of all projected benefit payments for current members less the portion that will be paid by future normal costs. Actuarial Accrued Liability The single-sum value of lifetime benefits to existing pensioners. This sum takes For Pensioners: account of life expectancies appropriate to the ages of the pensioners and the interest that the sum is expected to earn before it is entirely paid out in benefits. **Unfunded Actuarial Accrued** Liability: The extent to which the actuarial accrued liability of the Plan exceeds the assets of the Plan. There is a wide range of approaches to paying off the unfunded actuarial accrued liability, from meeting the interest accrual only to amortizing it over a specific period of time.

| Amortization of the Unfunded<br>Actuarial Accrued Liability: | Payments made over a period of years equal in value to the Plan's unfunded actuarial accrued liability.   |
|--|---|
| Investment Return:   | The rate of earnings of the Plan from its investments, including interest, dividends and capital gain and loss adjustments, computed as a percentage of the average value of the fund. For actuarial purposes, the investment return often reflects a smoothing of the capital gains and losses to avoid significant swings in the value of assets from one year to the next. |

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# SECTION 4: Reporting Information for the City of Birmingham Firemen's and Policemen's Supplemental Pension System

# EXHIBIT I

# **Summary of Actuarial Valuation Results**

| Th | e valuation was made with respect to the following data supplied to us:  |               |               |
|----|--|---------------|---------------|
| 1. | Retired participants as of the valuation date (including 517 beneficiaries in pay status)  |               | 2,924         |
| 2. | Participants inactive during year ended June 30, 2015 with vested rights (including 307 future pensioners currently receiving benefits from the Supplemental System) |               | 351           |
| 3. | Participants active during the year ended June 30, 2015  |               | 3,871         |
|    | Fully vested   | 2,854         |               |
|    | Not vested   | 1,017         |               |
| 4. | Terminated participants due a refund of contributions  |               | 33            |
| Гh | e actuarial factors as of the valuation date are as follows:   |               |               |
| 1. | Normal cost, including administrative expenses   |               | \$22,101,375  |
| 2. | Actuarial accrued liability  |               | 1,319,287,541 |
|    | Retired participants and beneficiaries   | \$679,871,199 |               |
|    | Inactive participants with vested rights*  | 115,085,101   |               |
|    | Active participants  | 524,055,953   |               |
|    | Terminated members due a refund of contributions   | 275,288       |               |
| 3. | Actuarial value of assets (\$1,026,521,284 at market value as reported by the City)  |               | 993,856,763   |
| 4. | Unfunded actuarial accrued liability   |               | \$325,430,778 |
| Th | e determination of the recommended contribution is as follows:   |               |               |
| 1. | Normal cost  |               | \$21,933,061  |
| 2. | Administrative expenses  |               | 168,314       |
| 3. | Employer normal cost: $(1) + (2)$  |               | \$22,101,375  |
| 4. | Payment on unfunded actuarial accrued liability  |               | 19,905,370    |
| 5. | Total recommended contribution: $(3) + (4)$ , adjusted for timing  |               | \$43,675,507  |
| 6. | Total payroll  |               | \$196,808,411 |
| 7. | Total recommended contribution as a percentage of total payroll: $(5) \div (6)$  |               | 22.19%        |

\*Includes liability for deterred benefits from the Retirement and Relief System payable to pensioners currently receiving benefits from the Supplemental System.

# SECTION 4: Reporting Information for the City of Birmingham Firemen's and Policemen's Supplemental Pension System

# EXHIBIT II

**History of Employer Contributions** 

| Plan Year<br>Ended June 30 | Actuarially Determined<br>Employer Contributions<br>(ADEC)* | Actual<br>Contributions | Percentage<br>Contributed |
|----------------------------|---|-------------------------|---------------------------|
| 2010                       | \$21,118,910  | \$13,224,808            | 62.6%                     |
| 2011                       | 18,147,790  | 13,772,490              | 75.9%                     |
| 2012                       | 18,904,668  | 13,676,554              | 72.3%                     |
| 2013                       | 20,516,938  | 13,591,846              | 66.2%                     |
| 2014                       | 30,553,712  | 14,039,103              | 45.9%                     |
| 2015                       | 30,398,187  | 14,464,552              | 47.6%                     |
| 2016                       | 29,898,918  |                         |                           |

\*Prior to July 1, 2013, this amount was the Annual Required Contribution (ARC) and was calculated presuming that the employees would be responsible for an equal share of the cost of the System. However, if employee contribution rates were insufficient to cover half of the cost, the City was ultimately responsible for the funding of the Plan. Beginning July 1, 2013, the Actuarially Determined Employer Contribution (ADEC) is equal to the total calculated contribution in the most recent actuarial valuation, minus the portion expected to be covered by employee contributions.

### EXHIBIT III

Schedule of Funding Progress

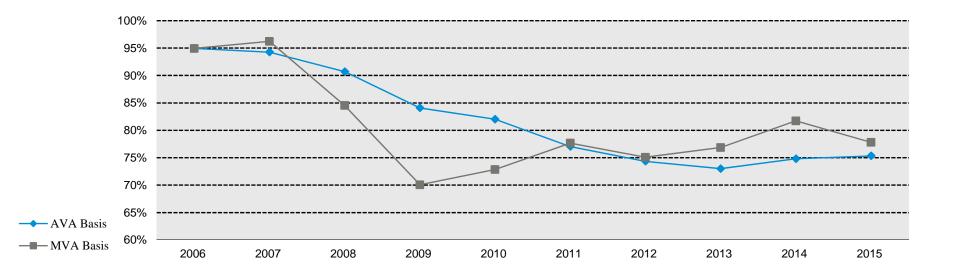
| Actuarial<br>Valuation<br>Date | Actuarial<br>Value<br>of Assets<br>(a) | Actuarial<br>Accrued Liability<br>(AAL)<br>(b) | Unfunded<br>AAL<br>(UAAL)<br>(b) - (a) | Funded<br>Ratio<br>(a) / (b) | Covered<br>Payroll<br>(c) | UAAL as a<br>Percentage of<br>Covered<br>Payroll<br>[(b) - (a)] / (c) |
|--------------------------------|--|--|--|------------------------------|---------------------------|---|
| 07/01/2010                     | \$913,077,824                          | \$1,113,441,433                                | \$200,363,609                          | 82.01%                       | \$193,229,880             | 103.69%   |
| 07/01/2011                     | 892,096,375                            | 1,158,070,396                                  | 265,974,021                            | 77.03%                       | 177,977,161               | 149.44%   |
| 07/01/2012                     | 878,048,507                            | 1,181,090,260                                  | 303,041,753                            | 74.34%                       | 181,406,586               | 167.05%   |
| 07/01/2013                     | 888,209,730                            | 1,216,684,458                                  | 328,474,728                            | 73.00%                       | 182,634,179               | 179.85%   |
| 07/01/2014                     | 945,245,264                            | 1,263,665,128                                  | 318,419,864                            | 74.80%                       | 191,299,778               | 166.45%   |
| 07/01/2015                     | 993,856,763                            | 1,319,287,541                                  | 325,430,778                            | 75.33%                       | 196,808,411               | 165.35%   |

# EXHIBIT IV

**Funded Ratio** 

A critical piece of information regarding the Plan's financial status is the funded ratio. This ratio compares the actuarial value of assets to the actuarial accrued liabilities of the Plan as calculated. High ratios indicate a well-funded plan with assets sufficient to cover the plan's actuarial accrued liabilities. Lower ratios may indicate recent changes to benefit structures, funding of the plan below actuarial requirements, poor asset performance, or a variety of other factors.

The chart below depicts a history of the funded ratios for this plan on both an actuarial value (AVA) and a market value (MVA) basis.



★ Segal Consulting

| Rationale for Assumptions: | The information and analysis used in selecting each assumption that has a significant effect on this actuarial valuation are shown in the Experience Study Report for the five-year period ended June 30, 2015. The new assumptions recommended in that study are implemented for the first time in this valuation. Changes from the prior yea are listed at the end of this exhibit. |
|----------------------------|---|
| Mortality Rates:           |   |
| Pre-retirement:            | RP-2014 Blue Collar Employee Mortality Table, set forward two years for males and four years for females, projected generationally using Scale MP-2015  |
| Healthy annuitants:        | RP-2014 Blue Collar Employee Healthy Annuitant Mortality Table, set forward two years for males and four years for females, projected generationally using Scale MP-2015  |
| Disabled annuitants:       | RP-2014 Disabled Retiree Mortality Table, projected generationally using Scale MP-2015  |
|                            | The tables above, with adjustments as shown, reasonably reflect the mortality experience of the Fund as of the measurement date. The mortality tables were then generationally projected using Scale MP-2015 to reflect future mortality improvement.   |
| On the Job Disability:     |   |
| General                    | 50%   |
| Fire                       | 80%   |
| Police                     | 100%  |
| On the Job Death:          |   |
| General                    | 5%  |
| Fire and Police            | 15%   |

### **Termination Rates Before Retirement:**

|     |            |        | Rate (%) |      |        |
|-----|------------|--------|----------|------|--------|
| _   | Mortality* |        |          |      |        |
| Age | Male       | Female | General  | Fire | Police |
| 20  | 0.06       | 0.02   | 0.08     | 0.15 | 0.15   |
| 25  | 0.06       | 0.02   | 0.11     | 0.15 | 0.15   |
| 30  | 0.06       | 0.03   | 0.14     | 0.15 | 0.15   |
| 35  | 0.07       | 0.04   | 0.19     | 0.95 | 0.15   |
| 40  | 0.09       | 0.07   | 0.29     | 0.95 | 0.50   |
| 45  | 0.16       | 0.11   | 0.47     | 0.95 | 0.50   |
| 50  | 0.27       | 0.17   | 0.79     | 0.95 | 0.50   |
| 55  | 0.44       | 0.25   | 1.31     | 0.95 | 0.50   |
| 60  | 0.56       | 0.38   | 2.12     | 0.95 | 0.50   |

\*Rates shown do not include generational projection.



**Termination Rates Before Retirement (continued):** 

| Rate%   |  |  |  |
|---------|--|--|--|
| Withd   | rawal  |  |  |
| General | Fire and<br>Police   |  |  |
|         | 5.00   |  |  |
|         |  |  |  |
|         | 4.50   |  |  |
| 8.00    | 4.25   |  |  |
| 7.50    | 4.00   |  |  |
| 7.00    | 3.75   |  |  |
| 6.50    | 3.50   |  |  |
| 6.00    | 3.25   |  |  |
| 5.50    | 3.00   |  |  |
| 5.00    | 2.50   |  |  |
| 4.50    | 2.00   |  |  |
| 4.00    | 1.75   |  |  |
| 3.50    | 1.50   |  |  |
| 3.00    | 1.25   |  |  |
| 2.50    | 1.00   |  |  |
| 2.00    | 1.00   |  |  |
| 1.50    | 1.00   |  |  |
| 1.00    | 0.50   |  |  |
| 1.00    | 0.00   |  |  |
|         | Withda<br>General<br>10.00<br>9.00<br>8.00<br>7.50<br>7.00<br>6.50<br>6.00<br>5.50<br>5.00<br>4.50<br>4.50<br>4.50<br>4.00<br>3.50<br>3.00<br>2.50<br>2.00<br>1.50<br>1.00 |  |  |

**Retirement Rates:** Fire and Police employees are assumed to retire in accordance with the following rates. Benefits are payable from the Firemen's and Policemen's Supplemental Pension System until the participant reaches their Normal Retirement Age under the Retirement and Relief System.

| Fire                         |       | Police                       |       |  |
|------------------------------|-------|------------------------------|-------|--|
| Years of<br><u>Service</u> * | Rate% | Years of<br><u>Service</u> * | Rate% |  |
| 20                           | 15.0  | 20                           | 30.0  |  |
| 21                           | 10.0  | 21                           | 15.0  |  |
| 22-25                        | 5.0   | 22                           | 7.5   |  |
| 26-27                        | 2.0   | 23-25                        | 25.0  |  |
| 28                           | 10.0  | 26                           | 20.0  |  |
| 29                           | 50.0  | 27-28                        | 10.0  |  |
| 30-32                        | 0.0   | 29                           | 40.0  |  |
| 33                           | 50.0  | 30-32                        | 0.0   |  |
| 34                           | 20.0  | 33                           | 100.0 |  |
| 35                           | 100.0 |                              |       |  |

\*Retirement is assumed to occur no later than age 65

General employees are assumed to retire, after meeting the service requirements, in accordance with the following rates:

| Age       | Rate% |
|-----------|-------|
| Under 50  | 0.0   |
| 50-54     | 35.0  |
| 55-60     | 20.0  |
| 61        | 25.0  |
| 62        | 40.0  |
| 63-64     | 25.0  |
| 65-73     | 35.0  |
| 74 & Over | 100.0 |

| Retirement Age for Inactive<br>Vested Participants: | 60  |  |  |  |
|---|---|--|--|--|
| Interest on DROP Accounts:                          | 5.00%   |  |  |  |
| Utilization of BackDROP:                            | 40% of retiring General Employees are assumed to elect a three-year BackDROP.<br>General Employees who retire prior to 33 years of service are not assumed to utilize<br>the BackDROP provisions of the plan.   |  |  |  |
|   | 90% of retiring Firefighters are assumed to elect a three-year BackDROP. Firefighters who retire prior to 23 years of service are not assumed to utilize the BackDROP provisions of the plan.   |  |  |  |
|   | 70% of retiring Police Officers are assumed to elect a three-year BackDROP. Police Officers who retire prior to 23 years of service are not assumed to utilize the BackDROP provisions of the plan.   |  |  |  |
| Unknown Data for Participants:                      | Same as those exhibited by Participants with similar known characteristics. If not specified, Participants are assumed to be male.  |  |  |  |
| Percent Married:                                    | 75%   |  |  |  |
| Age of Spouse:                                      | Females three years younger than males  |  |  |  |
| Net Investment Return:                              | 7.50%   |  |  |  |
|   | The net investment return assumption was chosen by the Retirement System's Board<br>of Trustees, with input from the actuary. This assumption is a long-term estimate<br>derived from historical data, current and recent market expectations, and professional<br>judgment. As part of the analysis, a building block approach was used that reflects<br>inflation expectations and anticipated risk premiums for each of the portfolio's asset<br>classes, as well as the System's target asset allocation. |  |  |  |
|   |   |  |  |  |

| Salary Scale:              | <u>Rate (%)</u>  |   |   |   |  |
|----------------------------|--|---|---|---|--|
|                            | Age  | <u>General</u>  | Years of Service  | Fire and Police   |  |
|                            | 20   | 7.00  | 0-1   | 6.75  |  |
|                            | 25   | 6.25  | 1-2   | 6.50  |  |
|                            | 30   | 5.50  | 2-3   | 6.25  |  |
|                            | 35   | 4.75  | 3-4   | 6.00  |  |
|                            | 40   | 4.00  | 4-5   | 5.75  |  |
|                            | 45   | 3.50  | 5-6   | 5.50  |  |
|                            | 50   | 3.00  | 6-7   | 5.25  |  |
|                            | 55   | 2.75  | 7-8   | 5.00  |  |
|                            | 60   | 2.50  | 8-9   | 4.75  |  |
|                            | 65   | 2.50  | 9-10  | 4.50  |  |
|                            | 70 & over  | 2.50  | 10-14   | 4.00  |  |
|                            |  |   | 15-19   | 3.50  |  |
|                            |  |   | 20-24   | 3.00  |  |
|                            |  |   | 25-29   | 2.75  |  |
|                            | The assumption is ba   | sed on the City's p   | allowance for inflation<br>ay plan, along with anal<br>aport for the five-year p  | ysis completed in                                       |  |
| Actuarial Value of Assets: | Unrecognized return of the expected return of                          | is equal to the diffe<br>n the market value,                    | d returns in each of the l<br>erence between the actua<br>and is recognized over<br>in 20% of the market va                               | al market return and<br>a five-year period,             |  |
| Actuarial Cost Method:     | participant would hav<br>existence. Normal C<br>individual basis and a | ve commenced emp<br>ost and Actuarial A<br>are allocated by ser | od. Entry Age is the age<br>ployment if the plan had<br>accrued Liability are cal-<br>vice, with Normal Cost<br>been in effect. Actuarial | always been in<br>culated on an<br>determined as if the |  |

| Change in Assumptions: | A comprehensive Actuarial Experience Review, covering the period July 1, 2010 through June 30, 2015, was completed in May 2016. As a result of that study, the following assumption changes were proposed by the actuary and subsequently were approved by the Board. These changes are reflected for the first time in this valuation.  |
|------------------------|--|
|                        | ➤ The investment return assumption was increased from 7.00% to 7.50%.  |
|                        | ➤ The inflation assumption was lowered from 3.00% to 2.50%.  |
|                        | The payroll growth rate assumption (used for determining the amortization of the unfunded actuarial accrued liability) was lowered from 3.00% to 2.50%.  |
|                        | The age-based salary scale assumption for General Employees was maintained,<br>with the individual rates lowered. The salary scale assumption for Fire and Police<br>was restructured from an age-related to a service-related set of rates, to reflect<br>actual plan experience.   |
|                        | <ul> <li>The administrative expense assumption was increased from \$150,000 to<br/>\$175,000.</li> </ul>   |
|                        | The pre-retirement mortality assumption was changed from the RP-2000<br>Combined Healthy Mortality Table, with rates set forward two years for both<br>males and females, to the RP-2014 Blue Collar Employee Mortality Table with<br>rates set forward two years for males and four years for females. This table is<br>projected generationally with Scale MP-2015.                                  |
|                        | The post-retirement mortality assumption for healthy annuitants was changed<br>from the RP-2000 Combined Healthy Mortality Table, with rates set forward two<br>years for both males and females, to the RP-2014 Blue Collar Healthy Annuitant<br>Mortality Table with rates set forward two years for males and four years for<br>females. This table is projected generationally with Scale MP-2015. |
|                        | The mortality assumption for disabled retirees was changed from the RP-2000<br>Disabled Retiree Mortality Table, multiplied by 70%, to the RP-2014 Disabled<br>Retiree Mortality Table. This table is projected generationally with Scale MP-<br>2015.   |
|                        | <ul> <li>Retirement rates were modified for all groups to better reflect actual experience<br/>and expected future patterns.</li> </ul>  |
|                        | The BackDROP utilization assumption was lowered from 100% for all groups to<br>40% for General Employees, 90% for Firefighters and 70% for Police Officers.  |

- > The turnover assumption for all groups was modified from a five-year select-andultimate assumption based on age to an assumption based on years of service. The rates reflect higher rates during earlier periods of employment. The rates for General Employees are higher than the rates for Police and Fire. The ultimate rate was set to zero for Police and Fire employees with twenty or more years of service.
- The disability rates were modified for all groups to better reflect actual experience and expected future patterns. The on-the-job disability assumption was lowered from 100% to 80% of all disabilities for Firefighters only.
- > The percent married assumption was lowered from 80% to 75%.

#### EXHIBIT VI

#### **Summary of Plan Provisions**

This exhibit summarizes the major provisions of the System included in the valuation. It is not intended to be, nor should it be interpreted as, a complete statement of all plan provisions.

| Plan Year:                | July 1 through June 30  |  |  |
|---------------------------|---|--|--|
| Plan Status:              | Ongoing   |  |  |
| Normal Pension:           |   |  |  |
| Eligibility               | A participant may retire at (a) age 60 if he has completed 5 years of credited service or (b) any age if he has completed 30 years of credited service.   |  |  |
| Amount:                   | <ul><li>2.50% of final average salary for each year of credited service. This amount cannot be greater than 75.0% of the final average salary nor less than \$400 per month.</li><li>Service credit used to determine the benefit amount may be increased by credit granted for unused sick leave (on a percent of possible total basis).</li></ul> |  |  |
|                           |   |  |  |
|                           | Final average salary is defined as the highest average compensation over any 36-month period of the employee's last ten years of participation.   |  |  |
| Early Retirement Pension: |   |  |  |
| Eligibility               | A City participant may retire at age 55 if he has completed 25 years of credited service.   |  |  |
| Amount                    | 1.85% of final average salary for each year of credited service.  |  |  |



| Disability:         |   |
|---------------------|---|
| Ordinary            |   |
| Service Requirement | 5 years credited service.   |
| Amount              | 2.00% of final average salary at disability for each year of credited service, payable immediately. This amount cannot be greater than 60% of final average salary nor less than \$400.   |
| Extraordinary       |   |
| Service Requirement | None  |
| Amount              | 70% of final monthly salary at disability, offset by the maximum Worker's Compensation benefit, payable immediately.  |
| Termination:        | To a participant terminating before becoming eligible for a vested deferred pension<br>from the plan, a lump sum of his or her own contributions without interest is payable.   |
|                     | Participants terminating after 5 years of actual service who leave their contributions in the System Fund have a non-forfeitable right to a monthly pension beginning at age 60. The form and amount of the pension are the same as the normal pension.   |
| Death Benefits:     | If a participant dies prior to his or her attainment of eligibility for retirement, a lump<br>sum of his or her own contributions without interest is payable to his or her<br>beneficiary.   |
|                     | If an active participant who is eligible to retire or a retired participant dies, 60% of the accrued pension benefit is payable to the surviving spouse, if any, during his or her remaining lifetime. If an active participant (other than a participant of the Firemen and Policemen Supplemental System) who is not eligible to retire, but who has completed 5 years of service dies, a portion of 60% of the accrued pension benefit is payable to the spouse during her remaining lifetime. This portion is defined as follows: |

|                             | Number of<br>Years of Service  | Portion of<br>Entitled Benefit   |  |
|-----------------------------|--|--|--|
|                             | 5  | 50%  |  |
|                             | 6  | 60   |  |
|                             | 7  | 70   |  |
|                             | 8  | 80   |  |
|                             | 9  | 90   |  |
|                             | 10 or more   | 100  |  |
|                             | have attained age 60 or (b)<br>years of service. In lieu of t<br>is payable to the surviving s<br>service connected; the maximum | the date the decease<br>he above, for all par<br>spouse and 10% is p<br>mum for spouse and | ate that the deceased participant would<br>d participant would have completed 20<br>ticipants, an annuity of 60% of salary<br>ayable to a minor child if death is<br>d children is 75% and the maximum for<br>buse benefit is \$320 per month. |
| Back-DROP:                  | service may elect up to a 36<br>will be calculated using ser   | 5-month Back-DRO<br>vice and final averagive a lump sum equation                           | s at least age 63 with 23 years of<br>P. The employee's monthly benefit<br>ge salary as of the Back-DROP date<br>I to the number of months dropped<br>with interest.   |
| Participation:              | All qualified employees of participate.  | the Retirement and   | Relief System are required to  |
| Contributions:              |  |  |  |
| Employees                   | 6.50% of compensation, inc   | creasing to 7.00% ef   | fective July 1, 2015   |
| City                        | 6.50% of compensation, inc   | creasing to 7.00% ef   | fective July 1, 2015   |
| Changes in Plan Provisions: | Since the last valuation date<br>6.50% of compensation to 7  | _ ·  | City contribution rates increased from ion.  |

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