



**CITY OF OMAHA EMPLOYEES'
RETIREMENT SYSTEM**

**Valuation Report
as of January 1, 2004**

**CITY OF OMAHA EMPLOYEES' RETIREMENT SYSTEM
ACTUARIAL VALUATION REPORT**

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December 6, 2004

Board of Trustees
City of Omaha Employees' Retirement System
1819 Farnam Street
Omaha, NE 68183

Dear Members of the Board:

At your request, we have conducted our annual actuarial valuation of the City of Omaha Employees' Retirement System as of January 1, 2004 for the plan year ending December 31, 2004. The major findings of the valuation are contained in this report. Changes in plan provisions, actuarial assumptions, or methods from the prior valuation are noted in the report.

In preparing our report, we relied, without audit, on information (some oral and some written) supplied by the Retirement System. This information includes, but is not limited to, plan provisions, member data and financial information. It should be noted that if any data or other information is inaccurate or incomplete, our calculations may need to be revised.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted principles and practices which are consistent with the principles prescribed by the Actuarial Standards Board (ASB) and the Code of Professional Conduct and Qualification Standards for Public Statements of Actuarial Opinion of the American Academy of Actuaries.

We hereby further certify that all costs, liabilities, rates of interest and other factors for the System have been determined on the basis of actuarial assumptions and methods which are internally consistent, individually reasonable (taking into account the experience of the Plan and reasonable expectations of future experience); and which, in combination, offer our best estimate of anticipated experience under the Plan. Nevertheless, the emerging costs will vary from those presented in this report to the extent actual experience differs from that projected by the actuarial assumptions. The Retirement System has the final decision regarding the appropriateness of the assumptions and has adopted them as disclosed in this report.



Actuarial computations presented in this report are for purposes of determining the actuarial contribution rate for funding the Plan. Determinations for purposes other than this may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes. Any distribution of this report must be in its entirety including this cover letter, unless prior written consent from Milliman, Inc. is obtained.

I, Gregg Rueschhoff A.S.A., am a member of the American Academy of Actuaries and an Associate of the Society of Actuaries, and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

I respectfully submit the following report and look forward to discussing it with you.

Sincerely,

MILLIMAN, Inc.

Gregg Rueschhoff, A.S.A.
Consulting Actuary

Executive Summary

This report presents the results of the January 1, 2004 actuarial valuation of the City of Omaha Employees' Retirement System (the "System"). The primary purposes of performing the valuation are to:

- Determine the employer contribution rates required to fund the System on an actuarially sound basis,
- Disclose asset and liability measures as of January 1, 2004,
- Analyze and report on trends in System contributions, assets, and liabilities over the past two years,

The valuation results provide a "snapshot" view of the System's financial condition on January 1, 2004 using System Asset values at December 31, 2003. The valuation results reflect a decrease in the Unfunded Actuarial Liability and an increase in the related Actuarial Contribution rate.

Several factors contributed to the change in the System's assets, liabilities and recommended contribution rate between January 1, 2002 and December 31, 2003.

Assets

As of January 1, 2004, the System had total funds, when measured on an actuarial value basis, of \$241.2 million. This was a decrease of \$3.0 million from the January 1, 2002 figure of \$244.2 million. We expected a decrease of \$6.0 million over that time period.

The components of the change in the actuarial value of assets (in millions) are set forth below:

	<i>Actuarial Value</i>	<i>Market Value</i>
Assets, January 1, 2002	\$ 244.2	\$ 234.2
• employer and member contributions	+ 14.2	+ 14.2
• benefit payments	- 26.4	- 26.4
• net investment income (expected)*	+ 6.2	+ 5.9
• net investment actuarial gain/(loss)	+ 3.0	+ 22.2
Assets, December 31, 2003	\$ 241.2	\$250.1

* Returns of 1.3% in 2002 and 2003 were assumed.

The market value of assets is not used directly in the actuarial calculation of the Plan's funded status and the recommended contribution. An asset valuation method is used to smooth the effects of market fluctuations. The actuarial value of assets is equal to the expected asset value (based on last year's actuarial value of assets, net cash flows and a rate of return equal to the actuarial assumed rate of 1.3% for 2002 and 2003) plus 25% of the difference between the actual market value and the expected asset value. See page 5 for the detailed development of the actuarial value of assets as of January 1, 2004.

Executive Summary

Liabilities

The actuarial liability (also referred to as past service liability) is the portion of the present value of projected benefits that will not be paid by future employer normal costs or member contributions. The difference between this liability and asset values at the same date is referred to as the unfunded actuarial liability. The unfunded actuarial liability will be reduced if the employer's contributions exceed the employer's normal cost for the year, after allowing for interest earned on the previous balance of the unfunded actuarial liability. Benefit improvements, actuarial gains and losses, and changes in actuarial assumptions and procedures will also impact the total actuarial liability and the unfunded portion thereof.

Between January 1, 2002 and December 31, 2003 the change in the unfunded actuarial liabilities for the System was as follows (in millions):

	<i>Value</i>
Unfunded Actuarial Liability, January 1, 2002	\$87.1
• investment (gain)/loss vs. expected	(3.0)
• change in assumptions	0.0
• increase due to benefit improvements	0.0
• liability (gain)/loss from actual experience	(3.5)
• expected increase/(decrease) due to amortization method	(0.7)
• increase due to funding less than actuarial rate	<u>5.5</u>
Unfunded Actuarial Liability, January 1, 2004	\$85.4

Contributions

Under the Entry Age Normal Method, contributions to the System consist of:

- a "normal cost" for the portion of projected liabilities attributable to service of members during the year following the valuation date, and
- an "unfunded actuarial liability" contribution for the excess of the portion of projected liabilities allocated to service to date over assets on hand.

Executive Summary

The System's total actuarially determined contribution rate (payable as a % of member payroll) increased by 1.60% of pay, to 19.71% on January 1, 2004, from 18.11% on January 1, 2002. The primary components of this change are as follows:

	Rate
Total Actuarial Contribution Rate, January 1, 2002	18.11%
• Actuarial (Gain)/Loss	0.77
• Benefit Improvements	0.00
• Assumption Changes	0.00
• Effect of less than Actuarial Rate Funding	<u>0.83</u>
Total Actuarial Contribution Rate, January 1, 2004	19.71%

See page 8 for a detailed calculation of the Actuarial Contribution Rate as of January 1, 2004.

Observations

Currently, the City is scheduled to contribute 8.025% of payroll and Members are required to contribute 6.825%. This combined actual contribution rate of 14.85% is 4.86% of payroll under the Actuarial Contribution Rate of 19.71%. If this deficit persists and other extraordinary favorable experience does not produce significant actuarial gains, in the near future we expect the "spread" between the Actuarial Contribution Rate and the actual contribution (city plus member) to widen. We strongly recommend that this actuarial "imbalance" be addressed and steps should be taken to close the gap between the Actuarial Contribution Rate and the actual contribution rate.

Executive Summary

Summary of Principal Results

	<i>January 1, 2002</i> <u>Valuation</u>	<i>January 1, 2004</i> <u>Valuation</u>
1. Participant Data		
Number of:		
Active Members	1,414	1,277
Service Retirements	591	639
Surviving Spouses and Children	226	250
Disabled	82	113
Deferred Vested	55	72
Annual Salaries of Active Members	\$54,174,582	\$52,642,424
Average Per Member	38,313	41,224
2. Assets and Liabilities		
Total Actuarial Liability	\$331,322,897	\$326,636,609
Assets for Valuation Purposes	244,219,387	241,197,155
Unfunded Actuarial Liability	87,103,510	85,439,454
1. Employer Contribution Rates as a Percent of Projected Covered Payroll		
Normal Cost	2.66%	3.34%
Amortization of Unfunded Liability	8.62%	9.55%
Actuarial Contribution Rate	11.28%	12.89%

Actuarial Value of Assets

Neither the market value of assets, representing a “cash-out” value of Plan assets, nor the book values of assets, representing the cost of investments, may be the best measure of the System’s ongoing ability to meet its obligations.

To arrive at a suitable value for the actuarial valuation, a technique for determining the actuarial value of assets is used which dampens swings in the market value while still indirectly recognizing market values. The specific technique follows:

- Step 1:** Determine the expected value of plan assets at the current valuation date using the actuarial assumption for investment return and the actual receipts and disbursements of the fund since the previous actuarial valuation.
- Step 2:** Subtract the expected value determined in Step 1 from the total market value of the Fund at the current valuation date.
- Step 3:** Multiply the difference between market and expected values determined in Step 2 by 25%.
- Step 4:** Add the expected value of Step 1 and the product of Step 3 to determine the actuarial value of assets.

1.	Actuarial Value of Assets as of January 1, 2002	\$ 244,219,387
2.	Actual Receipts/Disbursements	
	a. Total Contributions	14,183,699
	b. Benefit Payments	(26,392,257)
	c. Net Change	(12,208,558)
3.	Expected Investment Earnings	6,232,266
4.	Expected Actuarial Value of Assets as of January 1, 2004	238,243,095
5.	Market Value as of January 1, 2004	250,059,336
6.	Difference Between Market and Expected Values	11,816,241
7.	Actuarial Value of Assets as of January 1, 2004 (4 + 25% of 6)	\$ 241,197,155

Liabilities

Actuarial Valuation Detail Actuarial Balance Sheet

An actuarial statement of the status of the plan in balance sheet form as of January 1, 2004 is as follows:

	<u>January 1, 2002</u>	<u>January 1, 2004</u>
<i>Assets</i>		
Fund	\$244,219,387	\$241,197,155
Present Value of:		
Member Contributions	31,677,757	28,552,383
City Contributions - necessary to balance unfunded liability	7,722,031	7,497,055
Unfunded Liability (Balance)	87,103,510	85,439,454
<i>Total</i>	<i>\$370,722,685</i>	<i>\$362,686,047</i>
 <i>Liabilities</i>		
Inactive Members:		
Service Retirements	107,348,179	118,781,067
Disability Retirements	14,145,846	20,546,407
Surviving Spouses and Children	17,711,024	19,909,855
Lump Sum Death Benefits	1,596,333	1,582,779
Terminated Vested	4,825,676	5,376,638
Total Inactives	\$145,627,058	\$166,196,746
Active Members:		
Service Retirements	202,039,447	175,157,792
Disability Retirements	9,678,643	9,547,118
Death Benefits	5,692,562	5,506,783
Withdrawal Benefits	7,684,975	6,277,608
Total Active	\$225,095,627	\$196,489,301
<i>Total</i>	<i>\$370,722,685</i>	<i>\$362,686,047</i>

Liabilities

Actuarial Valuation Detail

UNFUNDED ACTUARIAL LIABILITY

The actuarial liability is the portion of the present value of future benefits which will not be paid by future normal costs. The actuarial value of assets is subtracted from the actuarial liability to determine the unfunded actuarial liability.

1. Present Value of Future Benefits	\$ 362,686,047
2. Present Value of Future Normal Costs	36,049,438
3. Actuarial Liability (1) - (2)	326,636,609
4. Actuarial Value of Assets	241,197,155
5. Unfunded Actuarial Liability (3) - (4)	\$ 85,439,454

Contributions

Actuarial Valuation Detail

DEVELOPMENT OF ACTUARIAL CONTRIBUTION RATE

The actuarial cost method used to determine the required level of annual contributions to support the expected benefits is the Entry Age Normal Cost Method. Under this method, the total cost is comprised of the normal cost rate and the unfunded actuarial liability payment. The Plan is financed by contributions from the employees and the City.

1. (a) Normal Cost (Adjusted to Mid-Year)	\$ 5,362,098
(b) Covered Payroll for Members Under Assumed Retirement Age	\$ 52,782,924
(c) Normal Cost Rate (a) / (b)	10.16%
2. Unfunded Actuarial Liability/(Surplus) at Valuation Date	\$ 85,439,454
3. Amortization Factor to Pay UAL as a Level Percent of Payroll over 28 Years	17.580
4. Unfunded Actuarial Liability/(Surplus) Payment (Adjusted to Mid-Year) [(2) / (3)] x 1.075 ^{1/2}	\$ 5,038,994
5. Total Actuarial Contribution 1(c) + 4	\$ 10,401,092
6. Total Projected Payroll for the Year	\$ 52,782,924
7. Total Contribution as a Percent of Pay (5) / (6)	19.71%

Governmental Accounting Standards Board Disclosure

Schedule of Funding Progress

In accordance with Statement No. 25 of the Governmental Accounting Standards Board

The Governmental Accounting Standards Board (GASB) requires retirement systems (and employers) to provide certain financial disclosures. Effective for fiscal year beginning July 1, 1996, the required disclosures for the System have changed as required by GASB Statement 25.

(All Dollar Amounts in Millions)

Actuarial Valuation Date	Market Value of Assets (a)	Actuarial Accrued Liability (AAL)* (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (P/R)** (c)	UAAL as a Percentage of Covered P/R [(b-a)/c]
6/30/91	105.9	94.9	(11.0)	111.6%	39.6	(27.8)%
6/30/92	122.0	100.4	(21.6)	121.5%	N/A	N/A
6/30/93	142.7	112.1	(30.6)	127.3%	44.3	(69.1)%
6/30/94	139.5	118.1	(21.4)	118.1%	N/A	N/A
6/30/95	162.2	131.1	(31.1)	123.7%	47.0	(66.2)%
6/30/96	183.0	N/A	N/A	N/A	N/A	N/A
6/30/97	204.3	184.9	(19.4)	110.5%	49.0	(39.6)%
12/31/98	228.6	218.2	(10.4)	104.8%	50.2	(20.7)%
12/31/99	238.3	225.8	(12.5)	105.5%	51.7	(24.2)%
12/31/00	252.3	231.3	(21.0)	109.1%	52.7	(39.8)%
12/31/01	234.8	244.3	9.5	96.1%	56.4	16.8%
12/31/02	217.1	296.9	79.8	73.1%	55.4	144.0%
12/31/03	250.1	316.7	66.6	79.0%	54.9	121.3%

*This amount is based on the Projected Unit Credit method. The Entry Age method is used to determine the required contribution.

** Projected for the twelve-month period beginning on the valuation date.

Governmental Accounting Standards Board Disclosure

Schedule Of Employer Contributions

(All Dollar Amounts in Millions)

Fiscal Year Ending	Covered Employee Payroll ⁽¹⁾	Actual Employer Contributions ⁽²⁾	Actual Employer Contribution % ⁽²⁾	Annual Required Contribution (ARC) % ⁽³⁾	Annual Pension Cost (APC)	Percentage of APC Contributed
6/30/91	39.6	2.16	5.20%	5.17	2.05	105%
6/30/92	N/A	2.23	5.20	5.17	N/A	N/A
6/30/93	42.9	2.23	5.20	4.76	2.22	100%
6/30/94	44.4	2.31	5.20	4.76	2.11	109%
6/30/95	45.4	2.36	5.20	4.76	2.16	109%
6/30/96	47.7	2.48	5.20	4.78	2.28	109%
6/30/97	49.6	2.58	5.20	4.78	2.37	109%
12/31/98	52.3	3.13	5.99	5.91	3.11	101%
12/31/99	51.7	3.13	6.05	5.91	3.08	102%
12/31/00	52.7	3.28	6.05	5.73	3.04	108%
12/31/01	56.4	3.42	6.05	5.73	3.26	105%
12/31/02	55.4	3.65	6.59	11.28	6.26	58%
12/31/03	54.9	4.35	6.90	11.28	6.20	70%

(1) Computed as the dollar amount of the actual employer contribution made as a percentage of payroll divided by the contribution rate, expressed as a percentage of payroll. Payroll is estimated for years where no valuation was done.

(2) The actual and required employer contributions are expressed as a percentage of payroll.

(3) The ARC (as a percentage of payroll) is assumed to remain the same as the prior year when no valuation was performed.

Appendix A

Summary of Membership Data

	<u>January 1, 2002</u>	<u>January 1, 2004</u>
ACTIVE MEMBERS		
Total Reported Annual Compensation	\$54,174,582	\$52,642,424
Average Per Member	38,313	41,224
Average Attained Age	46.5	47.5
Average Hire Age	33.8	34.5
Average Past Service	12.5	13.0
NON-ACTIVE MEMBERS		
Service Retirements	591	639
Surviving Spouses & Children	226	250
Deferred Vested	55	72
Disabled	82	113
Annual Pension Benefit		
Service Retirements	\$ 8,711,691	\$ 10,850,102
Surviving Spouses	1,543,929	1,932,567
Disabled	847,574	1,842,294
Average Attained Age		
Service Retirees	70.5	69.5
Disability Retirees	52.7	58.2
Surviving Spouses	73.9	73.5

Appendix B

Summary of Plan Provisions

Effective Date: Section 22-21	January 1, 1949.
Active Member: Section 22-24 & 25	All City employees except: policemen; firemen; persons paid on a contractual or fee basis; seasonal, temporary and part-time employees; and elective officials who do not make written application.
Average Final Monthly Compensation Section 22-23	The member's highest consecutive 26 pay periods of compensation during the final 60 months of service as a member, divided by 12.
Member Contributions: Section 22-26(a)	Effective December 21, 2003, each member will contribute 6.825% of total compensation. Interest is currently credited at 1.7% on member contributions.
City of Omaha Contributions Section 22-26(e)	Effective December 21, 2003, the City will contribute an amount equal to 8.025% of each member's total compensation.
Service Credits: Section 22-28 and 29	<p>The member shall receive membership service credit for each full pay period of employment. Intervening periods of military service in time of emergency shall be counted provided the member is honorably discharged and returns to work within 90 days after such discharge.</p> <p>Membership credits shall be earned by those receiving a disability pension. However, the total credited service will not exceed 30, unless more than 30 years were earned as an active member.</p>
Service Retirement Eligibility: Section 22-30	Effective June 19, 2001, a member is eligible to retire after age 50 if their age plus service is 80 or more. Otherwise, a member is eligible to retire after age 55 and 5 years of service. The pension is reduced 8% for year prior to age 60. No reduction applies if age plus service is 80 or more.

Appendix B

Summary of Plan Provisions

Service Retirement Pension:
Section 22-32

A monthly pension equal to 2.25% of Average Final Monthly Compensation times years of credited service.

Disability Benefits:
Section 22-35

If permanently disabled with five years of service, the member shall receive 60% of final monthly compensation offset by Social Security and workers' compensation benefits. Payment for all medical, surgical and hospital expenses incurred is made if disability is service related. Not payable while full salary continues.

Spouse's Pension:

1. **Death of Active Member:**
Section 22-36

A monthly pension equal to 75% of the member's accrued pension is paid to the surviving spouse until death or remarriage. The member must have had five years of service or had a service-connected death and six months of service.

2. **Death of Member Eligible for Retirement or Death of Retired Member**
Section 22-36

If legally married to the member for at least one year, surviving spouse shall be entitled to 75% of the pension the member was receiving or was eligible to receive at the time of death. Upon the spouse's remarriage, all benefits cease.

Children's Pension:
Section 22-36

Upon the death of an active or retired member, the following benefit will be paid to the surviving children until age 18 or prior to death or marriage, except that if a child is totally disabled, the full pension continues until the cessation of total disability or dependency for support, whichever occurs first:

<u>Number of Dependent Children</u>	<u>Percentage of Accrued Benefit</u>
1	5%
2	10%
3	15%
4 or more	20%

Lump Sum Death Benefits:

- | | | |
|----|--|--|
| 1. | Active Member without Eligible Dependents:
Section 22-37 | Accumulated member's contributions, plus \$5,000. |
| 2. | Retired Member Without Eligible Dependents:
Section 22-37 | Accumulated member's contribution less previous pension payments made, plus \$5,000. |
| 3. | Active Member with Eligible Dependents:
Section 22-37 | \$5,000. |
| 4. | Retired Member with Eligible Dependents:
Section 22-37 | \$5,000. |

Vesting:

Section 22-39

Upon severance of employment by a member with less than 5 years of service and prior to obtaining eligibility under Section 22-30, a refund of such member's accumulated contributions, including credited interest, will be paid.

Section 22-40

Upon severance of employment by a member with more than 5 years of service and prior to obtaining eligibility for retirement, the member may elect, in lieu of receiving a refund of contributions, to receive a monthly pension, reduced for early retirement if applicable, commencing at or above age 55. Such deferred pension shall be based on service credited to the date of severance.

Supplemental Pension:

Section 22-123

Retirees (including widows, widowers and children) receive a supplemental pension (Cost of Living Adjustment - COLA) after five years equal to the lesser of 3% or \$50 per month. The COLA is granted for the full remaining period that benefits are payable. No COLA's will be available for members who retire after January 28, 1998.

ACTUARIAL METHOD

Valuation of the plan use the “*entry age-normal*” cost method. Under this actuarial method, the value of future costs attributable to future employment of participants is determined. This is called present value of future normal costs. The following steps indicate how this is determined for benefits expected to be paid upon normal retirement.

1. The expected pension benefit at normal retirement is determined for each participant.
2. A normal cost, as a level percent of pay, is determined for each participant assuming that such level percent is paid from the employee’s entry age into employment to his normal retirement. This normal cost is determined so that its accumulated value at normal retirement is sufficient to provide the expected pension benefits.
3. The sum of the normal costs for all participants for one year determines the total normal cost of the plan for one year.
4. The value of future payments of normal cost in future years is determined for each participant based on his years of service to normal retirement age.
5. The sum of the value of future payments of normal cost for all participants determines the present value of future costs.

The value of future costs attributable to past employment of participants, which is called the accrued liability is equal to the present value of benefits less the present value of future normal costs. The unfunded accrued liability is equal to the excess of the accrued liability over assets. The unfunded accrued liability is amortized as a level percent of pay over the 30 year period beginning January 1, 2002 and ending January 1, 2032.

As experience develops with the plan, actuarial gains and actuarial losses result. These actuarial gains and losses indicate the extent to which actual experience is deviating from that expected on the basis of the actuarial assumptions. In each year, as they occur, actuarial gains and losses are recognized in the unfunded accrued liability as of the valuation date.

Appendix C

Actuarial Methods and Assumptions

Interest: 7.5% per year.

Salary Increases: 4.5% per year.

Service Retirement Age:	<u>Age</u>	<u>Rate</u>
	55-56	6%
	57	7%
	58	8%
	59	9%
	60-61	10%
	62	30%
	63-64	20%
	65+	100%

Mortality:
 Active Members and Pensioners 1994 Group Annuity Reserve Mortality Table.
 Disabled Railroad Retirement Board Disabled Pensioners Mortality.

Disability: Graduated rates.

Percent Married at Death or Retirement 75%

Number of Children per Married Member 0

Turnover: Rates of turnover based on attained age of member.

Assets: For the actuarial valuation on January 1, 2004, actuarial value of assets equals $\frac{3}{4}$ of Expected Value, plus $\frac{1}{4}$ of Market Value.

SAMPLE RATES

Age	Mortality		Disability	Turnover
	Male	Female		
20	.05%	.02%	.09%	18.2%
30	.08	.04	.11	13.7
40	.11	.07	.15	9.8
50	.26	.14	.33	3.1
60	.80	.44	1.18	.0
70	2.37	1.37		
80	6.20	3.94		
90	15.29	11.63		