# Public Employees Retirement Association of New Mexico

Annual Actuarial Valuation - Funding As of June 30, 2022





October 27, 2022

Board of Trustees Public Employees Retirement Association of New Mexico 200 East 18<sup>th</sup> Street Austin, TX 78701

#### Re: Actuarial Valuation for Funding Purposes as of June 30, 2022

Members of the Board:

We certify that the information contained in this report is accurate and fairly presents the actuarial position of the Public Employees Retirement Association of New Mexico (PERA) as of June 30, 2022. This report was prepared at the request of the Board and is intended for use by PERA staff and those designated or approved by the Board. This report may be provided to parties other than PERA only in its entirety and only with the permission of the Board.

#### **Actuarial Valuation**

The primary purposes of the actuarial valuation report are to determine the adequacy of the current employer contributions for each PERA division, describe the current financial condition of each PERA division, analyze changes in the condition of each PERA division, and provide various summaries of the data.

#### **Plan Provisions**

Our actuarial valuation as of June 30, 2022 reflects the benefit and contribution provisions that were in effect as of June 30, 2022. The current plan provisions are outlined in Section E of this report.

#### **Actuarial Assumptions and Methods**

The assumptions and methods applied in this actuarial valuation were adopted by the Board of Trustees based on the experience investigation that covered the four-year period from July 1, 2015 through June 30, 2019. The current actuarial assumptions and methods are outlined in Section F of this report.

#### Data

This valuation was based upon information as of June 30, 2022, furnished by PERA staff, concerning system benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by PERA staff.

Board of Trustees October 27, 2022 Page 2

#### Certification

All of our work conforms with generally accepted actuarial principles and practices, and to the Actuarial Standards of Practice issued by the Actuarial Standards Board. In our opinion, our calculations also comply with the requirements of, where applicable, the Internal Revenue Code and ERISA.

The signing actuaries are independent of the plan sponsor. The undersigned are Enrolled Actuaries, Members of the American Academy of Actuaries, and meet the Qualification Standards of the American Academy of Actuaries. Finally, each of the undersigned are experienced in performing valuations for large public retirement systems.

Respectfully submitted, Gabriel, Roeder, Smith & Company

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R. Ryan Falls, FSA, EA, MAAA Senior Consultant & Actuary

Janie Shaw, ASA, EA, MAAA Consultant & Actuary



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**SECTION A** 

**EXECUTIVE SUMMARY** 

# **Executive Summary**

All PERA Divisions

Item		2022		2021
Membership <ul> <li>Number of</li> <li>Active members</li> <li>Retirees, beneficiaries, and disabled</li> <li>Inactive, vested</li> </ul>		46,901 44,115 6,973		47,679 42,743 6,565
<ul> <li>Inactive, nonvested</li> <li>Total</li> <li>Valuation Payroll</li> </ul>	\$	19,873 117,862 2,537,114,966	\$	18,235 115,222 2,460,173,934
Statutory contribution rates (Effective) <ul> <li>Members*</li> <li>Employer*</li> </ul> Additional Annual Appropriation		FY 2023 12.99% 16.18% 0		FY 2022 12.41% 15.73% 0
Assets <ul> <li>Market value (MVA)</li> <li>Actuarial value (AVA)</li> <li>Return on market value</li> <li>Return on actuarial value</li> </ul>	\$ \$	16,309,242,875 16,735,492,929 -4.3% 6.1%	\$ \$	17,764,109,282 16,460,210,558 26.5% 9.1%
<ul> <li>Actuarial Information on AVA (smoothed)</li> <li>Normal cost % (Effective)</li> <li>Actuarial accrued liability</li> <li>Unfunded actuarial accrued liability (UAAL)</li> <li>Funded ratio</li> </ul>	\$ \$	17.78% 23,924,483,762 7,188,990,833 70.0%	\$ \$	16.24% 23,042,469,829 6,582,259,271 71.4%
Actuarially Determined Contribution (ADC) <ul> <li>ADC Rate</li> <li>ADC Amount</li> </ul>	\$	36.57% 927,822,943	\$	34.01% 836,768,323
Total Anticipated Contribution Amount (Excess)/Deficiency of Anticipated Contributions (Excess)/Deficiency of Anticipated Contribution Rate Amortization Period	\$ \$	740,076,436 187,746,507 7.40% 59 years	\$ \$	692,292,945 144,475,378 5.87% 72 years
<ul> <li>Actuarial Information on MVA</li> <li>Unfunded actuarial accrued liability (UAAL)</li> <li>Funded ratio</li> </ul>	\$	7,615,240,887 68.2%	\$	5,278,360,547 77.1%

\* For State plans, employee and employer rates will increase by 0.5% of payroll effective July 1, 2023. For Municipal plans, employee and employer rates will increase by 0.5% of payroll effective July 1, 2023, July 1, 2024, and July 1, 2025.



# **Executive Summary** By Individual Division as of June 30, 2022

	State Police/	Municipal		
State General	Corrections	General	Municipal Police	Municipal Fire
,	2,273	20,196	3,608	2,494
,	/ -	,		2,216 162
				277
·	4,797	49,226		5,149
\$ 1,037,181,203	\$ 124,648,232	\$ 978,468,110	\$ 235,976,448	\$ 160,840,973
FY 2023	FY 2023	FY 2023	FY 2023	FY 2023
		13.97%	17.83%	19.53%
18.74%	25.65%	10.47%	19.47%	22.26%
0	0	0	0	0
é <u> </u>	6 4 4C2 047 COC	A E 640 305 460	6 0.075 5C7 005	6 4 005 005 CO4
\$ 5,844,306,805 \$ 5,997,050,627	\$ 1,463,947,696 \$ 1,502,208,686	\$ 5,640,385,468 \$ 5,787,799,706	\$ 2,275,567,305 \$ 2,335,040,372	\$ 1,085,035,601 \$ 1,113,393,538
		15.86%	23.31%	25.71%
				\$ 1,936,471,945
/ ///	1 ( / / - /		/ - /	\$ 823,078,407 57.5%
00.078	127.1%	75.5%	73.470	57.5%
44.040	F 400/	20.470/	46.00%	50.220/
				59.23% \$ 95,266,108
. , ,	. , ,		1	\$ 67,215,443
\$ 132,551,758	\$ (36,359,889)	\$ 39,432,265	\$ 22,724,532	\$ 28,050,665
40,700	20.470/	4.02%	0.00%	17 440/
				17.44% N/A
,,,,			, 50.0	
\$ 1 158 051 820	\$ (281 728 120)	\$ 1 982 686 039	\$ 901 791 822	\$ 851,436,344
		74.0%	5 904,794,823 71.6%	5 851,450,344 56.0%
	18,330 20,452 3,534 7,624 49,940 \$ 1,037,181,203 FY 2023 10.42% 18.74% 0 \$ 5,844,306,805 \$ 5,997,050,627 \$ 10,002,358,625 \$ 4,005,307,998 60.0% \$ 41.94% \$ 434,993,797 \$ 302,442,039 \$ 132,551,758 12.78% N/A \$ 4,158,051,820	State General         Corrections           18,330         2,273           20,452         1,754           3,534         165           7,624         605           49,940         4,797           1,037,181,203         \$ 124,648,232           FY 2023         FY 2023           10.42%         9.01%           18.74%         25.65%           0         0           \$ 5,844,306,805         \$ 1,463,947,696           \$ 5,997,050,627         \$ 1,502,208,686           \$ 5,997,050,627         \$ 1,502,208,686           \$ 10,002,358,625         \$ 1,502,208,686           \$ 10,002,358,625         \$ 1,463,947,696           \$ 10,002,358,625         \$ 1,502,208,686           \$ 10,002,358,625         \$ 1,502,208,686           \$ 4,005,307,998         \$ 1,502,208,686           \$ 10,002,358,625         \$ 1,182,219,557           \$ 4,005,307,998         \$ 1,502,208,686           \$ 10,002,358,625         \$ 1,182,219,557           \$ 302,442,039         \$ 43,203,077           \$ 302,442,039         \$ 43,203,077           \$ 132,551,758         \$ (36,359,889)           12.78%         -29,17%           N/A         0years </td <td>State General         Corrections         General           18,330         2,273         20,196           20,452         1,754         15,580           3,534         165         2,783           7,624         605         10,667           49,940         4,797         49,226           \$ 1,037,181,203         \$ 124,648,232         \$ 978,468,110           FY 2023         FY 2023         FY 2023           10.42%         9.01%         13.97%           10.42%         9.01%         13.97%           18.74%         25.65%         10.47%           0         0         0           \$ 5,844,306,805         \$ 1,463,947,696         \$ 5,640,385,468           \$ 5,997,050,627         \$ 1,502,208,686         \$ 5,640,385,468           \$ 10,002,358,625         \$ 1,182,219,557         \$ 7,623,071,506           \$ 10,002,358,625         \$ 1,182,219,557         \$ 7,623,071,506           \$ 4,005,307,998         \$ (319,989,129)         \$ 278,569,871           \$ 302,442,039         \$ 43,203,077         \$ 239,137,606           \$ 3302,442,039         \$ (36,359,889)         \$ 39,432,265           12.78%         -29.17%         4.03%           N/A</td> <td>State General         Corrections         General         Municipal Police           18,330         2,273         20,196         3,608           20,452         1,754         15,580         4,113           3,534         165         2,783         329           7,624         605         10,667         700           49,940         4,797         49,226         8,750           \$ 1,037,181,203         \$ 124,648,232         \$ 978,468,110         \$ 235,976,448           FY 2023         FY 2023         FY 2023         FY 2023         17.83%           18.74%         25.65%         10.47%         19.47%           0         0         0         0         0           \$ 5,844,306,805         \$ 1,463,947,696         \$ 5,640,385,468         \$ 2,275,567,305           \$ 5,997,050,627         \$ 1,502,208,686         \$ 5,640,385,468         \$ 2,275,567,305           \$ 10,002,358,625         \$ 1,182,219,557         \$ 7,623,071,506         \$ 3,180,362,128           \$ 41,094%         \$ 1,182,219,557         \$ 7,623,071,506         \$ 3,180,362,128           \$ 41,005,307,998         \$ 1,182,219,557         \$ 7,623,071,506         \$ 3,180,362,128           \$ 41,044%         \$ 5,49%         \$ 28,47%</td>	State General         Corrections         General           18,330         2,273         20,196           20,452         1,754         15,580           3,534         165         2,783           7,624         605         10,667           49,940         4,797         49,226           \$ 1,037,181,203         \$ 124,648,232         \$ 978,468,110           FY 2023         FY 2023         FY 2023           10.42%         9.01%         13.97%           10.42%         9.01%         13.97%           18.74%         25.65%         10.47%           0         0         0           \$ 5,844,306,805         \$ 1,463,947,696         \$ 5,640,385,468           \$ 5,997,050,627         \$ 1,502,208,686         \$ 5,640,385,468           \$ 10,002,358,625         \$ 1,182,219,557         \$ 7,623,071,506           \$ 10,002,358,625         \$ 1,182,219,557         \$ 7,623,071,506           \$ 4,005,307,998         \$ (319,989,129)         \$ 278,569,871           \$ 302,442,039         \$ 43,203,077         \$ 239,137,606           \$ 3302,442,039         \$ (36,359,889)         \$ 39,432,265           12.78%         -29.17%         4.03%           N/A	State General         Corrections         General         Municipal Police           18,330         2,273         20,196         3,608           20,452         1,754         15,580         4,113           3,534         165         2,783         329           7,624         605         10,667         700           49,940         4,797         49,226         8,750           \$ 1,037,181,203         \$ 124,648,232         \$ 978,468,110         \$ 235,976,448           FY 2023         FY 2023         FY 2023         FY 2023         17.83%           18.74%         25.65%         10.47%         19.47%           0         0         0         0         0           \$ 5,844,306,805         \$ 1,463,947,696         \$ 5,640,385,468         \$ 2,275,567,305           \$ 5,997,050,627         \$ 1,502,208,686         \$ 5,640,385,468         \$ 2,275,567,305           \$ 10,002,358,625         \$ 1,182,219,557         \$ 7,623,071,506         \$ 3,180,362,128           \$ 41,094%         \$ 1,182,219,557         \$ 7,623,071,506         \$ 3,180,362,128           \$ 41,005,307,998         \$ 1,182,219,557         \$ 7,623,071,506         \$ 3,180,362,128           \$ 41,044%         \$ 5,49%         \$ 28,47%

\* For State plans, employee and employer rates will increase by 0.5% of payroll effective July 1, 2023. For Municipal plans, employee and employer rates will increase by 0.5% of payroll effective July 1, 2023, July 1, 2024, and July 1, 2025.



**SECTION B** 

DISCUSSION

# Discussion

#### Introduction

This report presents the results of the June 30, 2022 actuarial valuation of the Public Employees Retirement Association of New Mexico (PERA).

The primary purposes of this actuarial valuation report are to determine the adequacy of the current State and employer contributions, describe the current financial condition of PERA, analyze the changes in condition of PERA, and provide various summaries of the data.

All of the tables referenced in the following discussion appear in Section C of this report.

## **Funding Adequacy**

The Actuarially Determined Contribution (ADC) according to the funding policy is the contribution rate necessary to fund the annual normal cost of PERA and fully amortize the UAAL over 25 years. The amount calculated is expected to remain a constant percentage of payroll over the remaining amortization period.

The ADC determined by this valuation and the statutory employer and member contribution rates for FY2023 are noted below:

	Actuarially	Employer	Member	
	Determined	Contribution	Contribution	Shortfall
	Contribution	Rate*	Rate*	/(Excess)
State General	41.94%	18.74%	10.42%	12.78%
State Police	5.49%	25.65%	9.01%	-29.17%
Municipal General	28.47%	10.47%	13.97%	4.03%
Municipal Police	46.93%	19.47%	17.83%	9.63%
Municipal Fire	59.23%	22.26%	19.53%	17.44%
<b>All PERA Divisions</b>	36.57%	16.18%	12.99%	7.40%

\* For State plans, employee and employer rates will increase by 0.5% of payroll effective July 1, 2023. For Municipal plans, employee and employer rates will increase by 0.5% of payroll effective July 1, 2023, July 1, 2024, and July 1, 2025.

The total unfunded actuarial accrued liability (UAAL) for PERA increased from \$6.6 billion as of June 30, 2021 to \$7.2 billion as of June 30, 2022. Additionally, the funded ratio—actuarial value of assets divided by the actuarial accrued liability—decreased from 71.4% to 70.0%, as of June 30, 2022. The current contribution rates, including the scheduled increases to member and employer contributions, are expected to eliminate the UAAL in 57 years. Therefore, the Board's goal of eliminating the UAAL in 25 years is not currently being met.

The UAAL was <u>expected</u> to increase to \$6.8 billion (an increase of \$0.2 billion) as of June 30, 2022, primarily because the current contributions are less than the interest accruing on the current UAAL. The additional \$0.4 billion increase in the UAAL is primarily attributable to investment losses on the actuarial value of assets and salary increases larger than expected (especially with the municipal divisions). Table 8 provides additional detail on the changes to the UAAL, by division.



The funded status is one of many metrics used to show trends and develop future expectations about the health of a retirement system. The funded status measure itself is not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations or assessing the need for or the amount of future contributions since it does not reflect normal cost contributions, the timing of amortization payments, or future experience other than expected.

## **Plan Provisions**

There were no changes to plan provisions for this actuarial valuation. The current plan provisions are outlined in Section E of this report.

## **Actuarial Assumptions and Methods**

The assumptions and methods applied in this actuarial valuation were adopted by the Board of Trustees based on the experience investigation that covered the four-year period from July 1, 2015 through June 30, 2019. We believe the assumptions are internally consistent and are reasonable, based on the actual experience of PERA.

The results of the actuarial valuation are dependent upon the actuarial assumptions used. Actual results can and almost certainly will differ, as actual experience deviates from the assumptions. Even seemingly minor changes in the assumptions can materially change the liabilities, calculated contribution rates and funding periods. A review of the impact of a different set of assumptions on the funded status of PERA is outside the scope of this actuarial valuation.

The current actuarial assumptions and methods are outlined in Section F of this report.

## System Assets

This report contains several tables that summarize key information with respect to the assets for PERA and the individual divisions, including the Legislative division.

The total market value of assets decreased from \$17.8 billion to \$16.3 billion as of June 30, 2022 (excluding the Legislative division). Table 5 reconciles the changes in the fund during the year. Total contributions increased from \$689 million to \$725 million.

Table 6 shows the development of the Actuarial Value of Assets (AVA). The current AVA method recognizes each year's gain or loss over a closed four-year period. The AVA increased from \$16.5 billion to \$16.7 billion as of June 30, 2022 (excluding the Legislative division).

When measured on a market value, the approximate investment return for the fiscal year ending June 30, 2022 was -4.3%. When measured on an actuarial value, the net investment return was 6.1%. Table 7 shows a history of return rates. The PERA ten-year average market return is 7.4%.

Table 8 provides a history of the contributions paid into PERA and the administrative expenses and benefit payments paid out of PERA. PERA paid administrative expenses and benefit payments, in excess of contributions received, of \$679 million (or 3.8% of assets) in fiscal year 2021 and \$717 million (or 4.4% of assets) in fiscal year2022. PERA should continue to monitor this deficit as it could impact future liquidity needs.



#### Data

This valuation was based upon information as of June 30, 2022, furnished by PERA staff, concerning system benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by PERA staff.

The tables in Section G show key census statistics for the various groups included in the valuation.



**SECTION C** 

TABLES

# Table 1 Development of Employer Cost

		All PERA Divisions			State General Division				
		Jı	une 30, 2022		lune 30, 2021		lune 30, 2022	J	lune 30, 2021
1.	Payroll a. Annual Payroll b. Valuation Payroll		2,463,218,413 2,537,114,966	\$	2,388,518,383 2,460,173,934	\$	1,006,972,042 1,037,181,203	\$	989,784,230 1,019,477,757
2.	Actuarial Accrued Liability for Active Members a. Present value of future benefits for active members b. Less: present value of future normal costs c. Actuarial accrued liability	(	0,120,356,325 2,936,587,753) 7,183,768,572		9,937,810,820 (2,915,471,755) 7,022,339,065		3,879,200,762 (1,090,111,684) 2,789,089,078		3,850,492,498 (1,086,166,619) 2,764,325,879
3.	Total Actuarial Accrued Liability for: a. Retirees and beneficiaries b. Inactive members c. Active members (Item 2c) d. Total		6,095,852,486 644,862,704 7,183,768,572 3,924,483,762		15,414,038,507 606,092,257 7,022,339,065 23,042,469,829		6,873,742,444 339,527,103 <u>2,789,089,078</u> 10,002,358,625		6,791,048,303 323,142,807 2,764,325,879 9,878,516,989
4.	Actuarial Value of Assets	\$1	6,735,492,929	\$	16,460,210,558	\$	5,997,050,627	\$	5,981,582,669
5.	Unfunded Actuarial Accrued Liability (UAAL) (Item 3d - Item 4)	\$	7,188,990,833	\$	6,582,259,271	\$	4,005,307,998	\$	3,896,934,320
6.	<ul> <li>Actuarially Determined Contribution (ADC)</li> <li>a. Gross normal cost rate</li> <li>b. Administrative expenses</li> <li>c. 25-Year Amortization of UAAL</li> <li>d. Total ADC Rate (Items 6a+6b+6c)</li> <li>e. Total ADC Amount (Item 1b * 6d)</li> </ul>	\$	17.78% 0.50% 18.29% 36.57% 927,822,943	\$	16.24% 0.50% 17.27% 34.01% 836,768,323	\$	16.52% 0.50% 24.92% 41.94% 434,993,797	\$	15.08% 0.50% 24.68% 40.26% 410,408,257
7.	<ul> <li>Statutory and Appropriated Contributions</li> <li>a. Employer Contribution Rate (Current)</li> <li>b. Member Contribution Rate (Current)</li> <li>c. Additional Annual Appropriation</li> <li>d. Total Anticipated Contribution Amount</li> </ul>		16.18% 12.99% 0 740,076,436		15.73% 12.41% 0 692,292,945		18.74% 10.42% 0 302,442,039		18.24% 9.92% 0 287,084,936
8.	ADC Comparison to Anticipated Contributions a. (Excess)/Deficiency of Anticipated Contributions b. (Excess)/Deficiency in Contribution Rate	\$	187,746,507 7.40%	\$	144,475,378 5.87%	\$	132,551,758 12.78%	\$	123,323,321 12.10%
9.	Amortization Period		59 years		72 years		N/A		N/A



# Table 1Development of Employer Cost (cont.)

	<i>State Police/Corrections Division</i> June 30, 2022 June 30, 2021			<i>Municipal Ger</i> June 30, 2022			neral Division June 30, 2021	
<ol> <li>Payroll         <ul> <li>Annual Payroll</li> <li>Valuation Payroll</li> </ul> </li> </ol>	\$	121,017,701 124,648,232	\$	116,842,280 120,347,548	\$	949,969,039 978,468,110	\$	912,307,045 939,676,256
<ol> <li>Actuarial Accrued Liability for Active Members</li> <li>a. Present value of future benefits for active members</li> <li>b. Less: present value of future normal costs</li> <li>c. Actuarial accrued liability</li> </ol>	\$	589,550,301 (174,972,179) 414,578,122	\$ \$	627,440,511 (211,164,376) 416,276,135		3,372,080,201 (973,926,822) 2,398,153,379		3,257,707,079 (915,956,756) 2,341,750,323
<ul> <li>3. Total Actuarial Accrued Liability for:</li> <li>a. Retirees and beneficiaries</li> <li>b. Inactive members</li> <li>c. Active members (Item 2c)</li> <li>d. Total</li> </ul>	\$	754,249,275 13,392,160 414,578,122 1,182,219,557	\$ \$	683,557,586 11,197,408 416,276,135 1,111,031,129		4,971,560,589 253,357,538 2,398,153,379 7,623,071,506		4,705,461,568 234,332,333 2,341,750,323 7,281,544,224
4. Actuarial Value of Assets	\$	1,502,208,686	\$	1,434,367,187	\$	5,787,799,706	\$	5,679,750,605
<ol> <li>Unfunded Actuarial Accrued Liability (UAAL) (Item 3d - Item 4)</li> </ol>	\$	(319,989,129)	\$	(323,336,058)	\$	1,835,271,800	\$	1,601,793,619
<ul> <li>6. Actuarially Determined Contribution (ADC)</li> <li>a. Gross normal cost rate</li> <li>b. Administrative expenses</li> <li>c. 25-Year Amortization of UAAL</li> <li>d. Total ADC Rate (Items 6a+6b+6c)</li> <li>e. Total ADC Amount (Item 1b * 6d)</li> </ul>	\$	21.56% 0.50% -16.57% 5.49% 6,843,188	\$	22.81% 0.50% <u>-17.34%</u> 5.97% 7,176,216	\$	15.86% 0.50% 12.11% 28.47% 278,569,871	\$	13.69% 0.50% <u>11.00%</u> 25.19% 236,701,655
<ul> <li>7. Statutory and Appropriated Contributions <ul> <li>a. Employer Contribution Rate (Current)</li> <li>b. Member Contribution Rate (Current)</li> <li>c. Additional Annual Appropriation</li> <li>d. Total Anticipated Contribution Amount</li> </ul> </li> </ul>		25.65% 9.01% 0 43,203,077		25.59% 9.01% 0 41,640,252		10.47% 13.97% 0 239,137,606		10.01% 13.53% 0 221,199,791
<ol> <li>ADC Comparison to Anticipated Contributions         <ul> <li>(Excess)/Deficiency of Anticipated Contributions</li> <li>(Excess)/Deficiency in Contribution Rate</li> </ul> </li> </ol>	\$	(36,359,889) -29.17%	\$	(34,464,036) -28.63%	\$	39,432,265 4.03%	\$	15,501,864 1.65%
9. Amortization Period		0 years		0 years		32 years		34 years



# Table 1Development of Employer Cost (cont.)

		Municipal Police Division			Municipal Fire Division			Division	
		J	lune 30, 2022	J	lune 30, 2021		June 30, 2022		lune 30, 2021
1.	Payroll a. Annual Payroll b. Valuation Payroll	\$	229,103,348 235,976,448	\$	229,410,194 236,292,500	\$	156,156,285 160,840,973	\$	140,174,634 144,379,873
2.	Actuarial Accrued Liability for Active Members a. Present value of future benefits for active members b. Less: present value of future normal costs c. Actuarial accrued liability	\$ \$	1,283,524,162 (377,960,209) 905,563,953	\$ \$	1,287,424,486 (399,540,548) 887,883,938	\$	996,000,899 (319,616,859) 676,384,040	\$ \$	914,746,246 (302,643,456) 612,102,790
3.	Total Actuarial Accrued Liability for: a. Retirees and beneficiaries b. Inactive members c. Active members (Item 2c) d. Total		2,249,228,296 25,569,879 905,563,953 3,180,362,128		2,082,684,309 25,356,356 887,883,938 2,995,924,603		1,247,071,881 13,016,024 676,384,040 1,936,471,945		1,151,286,741 12,063,353 612,102,790 1,775,452,884
4.	Actuarial Value of Assets	\$	2,335,040,372	\$	2,283,030,585	\$	1,113,393,538	\$	1,081,479,512
5.	Unfunded Actuarial Accrued Liability (UAAL) (Item 3d - Item 4)	\$	845,321,756	\$	712,894,018	\$	823,078,407	\$	693,973,372
6.	<ul> <li>Actuarially Determined Contribution (ADC)</li> <li>a. Gross normal cost rate</li> <li>b. Administrative expenses</li> <li>c. 25-Year Amortization of UAAL</li> <li>d. Total ADC Rate (Items 6a+6b+6c)</li> <li>e. Total ADC Amount (Item 1b * 6d)</li> </ul>	\$	23.31% 0.50% 23.12% 46.93% 110,743,747	\$	22.49% 0.50% <u>19.48%</u> 42.47% 100,339,892	\$	25.71% 0.50% <u>33.02%</u> 59.23% 95,266,108	\$	25.36% 0.50% <u>31.03%</u> 56.89% 82,142,303
7.	<ul> <li>Statutory and Appropriated Contributions</li> <li>a. Employer Contribution Rate (Current)</li> <li>b. Member Contribution Rate (Current)</li> <li>c. Additional Annual Appropriation</li> <li>d. Total Anticipated Contribution Amount</li> </ul>		19.47% 17.83% 0 88,019,215		18.96% 17.30% 0 85,679,661		22.26% 19.53% 0 67,215,443		21.79% 17.57% 0 56,827,918
8.	ADC Comparison to Anticipated Contributions a. (Excess)/Deficiency of Anticipated Contributions b. (Excess)/Deficiency in Contribution Rate	\$	22,724,532 9.63%	\$	14,660,231 6.21%	\$	28,050,665 17.44%	\$	25,314,385 17.53%
9.	Amortization Period		59 years		59 years		N/A		N/A



# Table 2 Analysis of Normal Cost

	All PERA Divisions	State General	State Police	Municipal General	Municipal Police	Municipal Fire
Gross Normal Cost Rate						
a. Service Retirement	11.58%	10.51%	13.53%	9.04%	18.37%	21.53%
b. Disability Benefits	0.92%	1.05%	2.12%	0.76%	0.57%	0.58%
c. Death Before Retirement	0.89%	0.88%	0.70%	1.00%	0.68%	0.73%
d. Termination	4.39%	4.08%	5.21%	5.06%	3.69%	2.87%
e. Total	17.78%	16.52%	21.56%	15.86%	23.31%	25.71%
Administrative Expenses	0.50%	0.50%	0.50%	0.50%	0.50%	0.50%
Total Normal Cost	18.28%	17.02%	22.06%	16.36%	23.81%	26.21%
Less: Member Rate	12.99%	10.42%	9.01%	13.97%	17.83%	19.53%
Employer Normal Cost Rate	5.29%	6.60%	13.05%	2.39%	5.98%	6.68%



# Table 3 Reconciliation of Plan Net Assets

Total PERA with Legislative Division

			Year l	Endin	ding			
			June 30, 2022	_	June 30, 2021			
			(1)		(2)			
1.	Market value of assets at beginning of year	\$	17,813,948,280	\$	14,691,984,206			
2.	Revenue for the year							
	<ul> <li>a. Contributions for the year</li> <li>i. Member Contributions</li> <li>ii. Employer Contributions</li> <li>iii. State Appropriations</li> </ul>	\$	314,280,368 395,408,293 2,414,400	\$	298,572,637 379,184,992 0			
	iv. Service Purchases		12,439,944		10,979,261			
	v. Total	\$	724,543,005	\$	688,736,890			
	b. Net investment income	\$	(742,505,048)	\$	3,801,131,377			
	c. Total revenue	\$	(17,962,043)	\$	4,489,868,267			
3.	Disbursements for the year							
	<ul><li>a. Benefit payments</li><li>b. Refunds of member contributions</li><li>c. Administrative expenses</li><li>d. Total expenditures</li></ul>	\$ \$	1,367,737,863 57,591,001 16,010,498 1,441,339,362	\$	40,353,832 12,730,398			
4.	Increase in net assets (Item 2c - Item 3d)	\$	(1,459,301,405)	\$	3,121,964,074			
5.	Market value of assets at end of year (Item 1 + Item 4)	\$	16,354,646,875	\$	17,813,948,280			
6.	Estimated Rate of Return on Market Value of Assets		-4.3%		26.5%			



# Table 4Development of Actuarial Value of Assets

Total PERA with Legislative Division

	 Year Ending June 30, 2022
1. Actuarial value of assets at beginning of year	\$ 16,506,391,337
2. Net new investments	
<ul><li>a. Contributions for the year (Table 5: Item 2a.v)</li><li>b. Disbursements for the year (Table 5: Item 3d)</li><li>c. Subtotal</li></ul>	\$ 724,543,005 (1,441,339,362) (716,796,357)
3. Assumed investment return rate for fiscal year	7.25%
4. Expected return on Actuarial value	\$ 1,170,729,504
5. Expected Actuarial value of assets (Item 1 + Item 2c + Item 4)	\$ 16,960,324,484
6. Actual net earnings on Market value (Table 5: Item 2b)	\$ (742,505,048)
7. Excess return (Item 6 - Item 4)	\$ (1,913,234,552)

8. Development of amounts to be recognized as of June 30, 2022:

		Orig	inal Deferrals of					
	Fiscal Year	Exce	ess (Shortfall) of	Portion	Reco	gnized for this		
	End	Inve	estment Income	Recognized		valuation		
			(1)	(2)	(3	3) = (1) * (2)		
	2019	\$	(150,214,662)	25%	\$	(37,553,666)		
	2020		(1,328,985,588)	25%		(332,246,397)		
	2021		2,679,471,206	25%		669,867,802		
	2022		(1,913,234,552)	25%		(478,308,638)		
	Total				\$	(178,240,899)		
9. Actuarial value of assets as of June 30, 2022 (Item 5 + Item 8, Column 3) \$							\$	16,782,083,585
10. Market value of assets as of June 30, 2022 (Table 5: Item 5)							\$	16,354,646,875
11. Ratio of actuarial value to market value						102.6%		



# Table 5 Allocation of Assets Across Divisions

Division	Market Value of Assets	Actuarial Value of Assets	Approximate % of Total Fund Balance
State General	\$ 5,844,306,805	\$ 5,997,050,627	35.7%
State Police	1,463,947,696	1,502,208,686	9.0%
Municipal General	5,640,385,468	5,787,799,706	34.6%
Municipal Police	2,275,567,305	2,335,040,372	14.0%
Municipal Fire	1,085,035,601	1,113,393,538	6.7%
All PERA Divisions (w/o Legislative)	\$16,309,242,875	\$16,735,492,929	100.0%
Legislative All PERA Divisions (w/ Legislative)	45,404,000 <b>\$16,354,646,875</b>	46,590,656 <b>\$16,782,083,585</b>	



# <u>Table 6</u>

# **History of Investment Return Rates**

Total PERA with Legislative Division

Year Ending		
June 30 of	Market	Actuarial
(1)	(2)	(3)
2011	22.5%	-1.2%
2012	-0.9%	0.4%
2013	12.9%	10.5%
2014	17.1%	11.9%
2015	1.7%	7.6%
2016	0.4%	7.7%
2017	11.1%	7.0%
2018	6.9%	4.9%
2019	6.3%	5.9%
2020	-1.5%	5.5%
2021	26.5%	9.1%
2022	-4.3%	6.1%
Average Returns		
Last Five Years:	6.3%	6.3%
Last Ten Years:	7.4%	7.6%



# Table 7 History of Cash Flow

# Total PERA with Legislative Division

				Distribu	tions ar	nd Expendi	ture	2S						
Year Ending		E	Benef	it Payments	Admir	nistrative				ternal sh Flow	Marl	ket Value	External Cash Flow as Percent	
June 30,	Conti	ributions	and	d Refunds	Exp	enses		Total	for	the Year	of	Assets	of Market Value	
(1)		(2)		(3)		(5)		(6)		(7)		(8)	(9)	
2013	\$	520.9	\$	(887.8)	\$	(8.6)	\$	(896.4)	\$	(375.5)	\$	12,708	-3.0%	
2014		548.5		(952.7)		(10.3)		(963.0)		(414.5)		14,429	-2.9%	
2015		576.1		(1,012.2)		(9.9)		(1,022.1)		(446.0)		14,256	-3.1%	
2016		590.3		(1,069.3)		(10.8)		(1,080.1)		(489.8)		13,827	-3.5%	
2017		605.3		(1,129.2)		(11.5)		(1,140.7)		(535.4)		14,799	-3.6%	
2018		602.3		(1,183.7)		(12.7)		(1,196.4)		(594.1)		15,210	-3.9%	
2019		621.3		(1,248.3)		(13.6)		(1,261.9)		(640.6)		15,508	-4.1%	
2020		720.6		(1,299.9)		(14.3)		(1,314.2)		(593.6)		14,692	-4.0%	
2021		688.7		(1,355.2)		(12.7)		(1,367.9)		(679.2)		17,814	-3.8%	
2022		724.5		(1,425.3)		(16.0)		(1,441.3)		(716.8)		16,355	-4.4%	

Amounts in millions



# Table 8 Total Experience Gain or Loss

Item	 All PERA Divisions	 State General	 State Police	 Municipal General		Municipal Police		Municipal Fire
A. Calculation of total actuarial gain or loss								
<ol> <li>Unfunded actuarial accrued liability (UAAL), previous year</li> </ol>	\$ 6,582,259,271	\$ 3,896,934,320	\$ (323,336,058)	\$ 1,601,793,619	\$	712,894,018	\$	693,973,372
2. Normal cost (incl. admin) for the previous year	\$ 415,498,296	\$ 159,458,571	\$ 28,884,418	\$ 134,163,375	\$	55,369,866	\$	37,676,939
3. Less: expected contributions for the year	\$ (692,292,945)	\$ (287,084,936)	\$ (41,640,252)	\$ (221,199,791)	\$	(85,679,661)	\$	(56,827,918)
<ul> <li>4. Interest at 7.25%</li> <li>a. On UAAL</li> <li>b. On normal cost</li> <li>c. On contributions</li> <li>d. Total</li> </ul>	\$ 477,213,797 15,061,813 (25,095,619) 467,179,991	\$ 282,527,738 5,780,373 (10,406,829) 277,901,282	\$ (23,441,864) 1,047,060 (1,509,459) (23,904,263)	\$ 116,130,037 4,863,422 (8,018,492) 112,974,967	\$	51,684,816 2,007,158 (3,105,888) 50,586,086	\$	50,313,069 1,365,789 (2,060,012) 49,618,846
5. Expected UAAL (Sum of Items 1 - 4)	\$ 6,772,644,613	\$ 4,047,209,237	\$ (359,996,155)	\$ 1,627,732,170	\$	733,170,309	\$	724,441,239
6. Actual UAAL	\$ 7,188,990,833	\$ 4,005,307,998	\$ (319,989,129)	\$ 1,835,271,800	\$	845,321,756	\$	823,078,407
7. Total gain (loss) for the year (Item 5 - Item 6)	\$ (416,346,220)	\$ 41,901,239	\$ (40,007,026)	\$ (207,539,630)	\$	(112,151,447)	\$	(98,637,168)
B. Source of gains and (losses)								
8. Contribution (Shortfall)/Surplus with interest	\$ 33,315,292	\$ 6,821,357	\$ 3,457,946	\$ 5,611,671	\$	7,606,329	\$	9,673,316
9. Asset gain (loss) for the year	(177,762,359)	(59,887,348)	(17,933,292)	(62,066,095)		(25,425,923)		(12,449,701)
10. Liability experience gain (loss) for the year	(271,899,153)	94,967,230	(25,531,680)	(151,085,206)		(94,331,853)		(95,860,783)
11. Assumption change	0	0	0	0		0		0
12. Benefit change	 0	 0	 0	 0		0		0
13. Total	\$ (416,346,220)	\$ 41,901,239	\$ (40,007,026)	\$ (207,539,630)	\$	(112,151,447)	\$	(98,637,168)



# <u>Table 9</u> Solvency Test As of June 30, 2022

	Δ	ctuarial Liability Fo	r			Cumulative portion of AAL covered		
							Retirees,	
		Retirees,	Active			Total Active	Beneficiarie	Active
	Total Active	Beneficiaries	Members			Member	s and	Members
	Member	and Inactive	(Employer	Total Actuarial	Actuarial Value	Contribution	Inactive	(Employer
Division	Contributions	Members	Financed)	Liability (AAL)	of Assets	S	Members	Financed)
State General	\$ 988,538,507	\$ 7,213,269,547	\$1,800,550,571	\$10,002,358,625	\$ 5,997,050,627	100%	69%	0%
State Police	77,133,221	767,641,435	337,444,901	1,182,219,557	1,502,208,686	100%	100%	100%
Municipal Genera	1,265,376,864	5,224,918,127	1,132,776,515	7,623,071,506	5,787,799,706	100%	87%	0%
Municipal Police	342,930,119	2,274,798,175	562,633,834	3,180,362,128	2,335,040,372	100%	88%	0%
Municipal Fire	249,494,664	1,260,087,905	426,889,376	1,936,471,945	1,113,393,538	100%	69%	0%
All PERA Divisions	\$ 2,923,473,375	\$16,740,715,190	\$4,260,295,197	\$23,924,483,762	\$16,735,492,929	100%	83%	0%



**SECTION D** 

RISKS ASSOCIATED WITH MEASURING THE ACCRUED LIABILITY AND ACTUARIALLY DETERMINED CONTRIBUTION

# Risks Associated with Measuring the Accrued Liability and Actuarially Determined Contribution

The determination of the accrued liability and the actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the actuarially determined contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

- 1. Investment risk actual investment returns may differ from the expected returns;
- 2. Asset/Liability mismatch changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
- Contribution risk actual contributions may differ from expected future contributions. For example, actual contributions may not be made in accordance with the plan's funding policy or material changes may occur in the anticipated number of covered employees, covered payroll, or other relevant contribution base;
- 4. Salary and Payroll risk actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
- 5. **Longevity risk** members may live longer or shorter than expected and receive pensions for a period of time other than assumed;
- 6. **Other demographic risks** members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.

The ADC developed on Table 1 may be considered as a minimum contribution that complies with the Board's funding policy and State statute. The timely receipt of the ADC is critical to support the financial health of the System. Users of this report should be aware that contributions made consistent with the ADC do not necessarily guarantee benefit security.



#### **Plan Maturity Measures**

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Ratio of the market value of assets to total payroll	6.6	7.5	6.1	6.8	6.8	6.7	6.5	6.3	6.9	6.2
Ratio of actuarial accrued liability to payroll	9.7	9.6	9.3	9.8	9.6	9.2	9.1	8.4	8.5	8.3
Ratio of actives to retirees and beneficiaries	1.1	1.1	1.2	1.2	1.2	1.3	1.3	1.4	1.5	1.6
Ratio of net cash flow to market value of assets	-4.4%	-3.8%	-4.0%	-4.1%	-3.9%	-3.6%	-3.5%	-3.1%	-2.9%	-3.0%
Duration of the actuarial accrued liability*	10.1	10.2								

\*Duration measure not available before 2021

#### Ratio of Market Value of Assets to Payroll

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 2.0 times the payroll, a return on assets 5% different than assumed would equal 10% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

#### Ratio of Actuarial Accrued Liability to Payroll

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100% is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time.

The ratio of liability to payroll may also be used as a measure of sensitivity of the liability itself. For example, if the actuarial accrued liability is 2.5 times the payroll, a change in liability 2% other than assumed would equal 5% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in liability (and also plan sponsor contributions) as a percentage of payroll.

#### **Ratio of Actives to Retirees and Beneficiaries**

A young plan with many active members and few retirees will have a high ratio of active to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

#### Ratio of Net Cash Flow to Market Value of Assets

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.



## **Duration of Actuarial Accrued Liability**

The duration of the actuarial accrued liability may be used to approximate the sensitivity to a 1% change in the assumed rate of return. For example, duration of 10 indicates that the actuarial accrued liability would increase approximately 10% if the assumed rate of return were lowered 1%.

### Additional Risk Assessment

Additional risk assessment is outside the scope of the annual actuarial valuation. Additional assessment may include scenario tests, sensitivity tests, stochastic modeling, stress tests, and a comparison of the present value of accrued benefits at low-risk discount rates with the actuarial accrued liability.



**SECTION E** 

**SUMMARY OF PLAN PROVISIONS** 

# Summary of Plan Provisions for Public Employees Retirement Association of New Mexico

## **Benefit Tier**

Effective July 1, 2013, Senate Bill 27 establishes two tiers of benefits under each PERA coverage plan:

## Tier 1

- Current active members employed by a PERA affiliate on June 30, 2013
- Inactive members who did not receive a refund and have employee contributions on account on June 30, 2013
- Currently retired or will retire on or before June 30, 2013

*Note: State and Municipal General members hired between July 1, 2010 and June 30, 2013 are grandfathered into Tier 1 coverage plans.* 

## Tier 2

- Active members first hired on or after July 1, 2013
- Members who received a refund of employee contributions on or before June 30, 2013 and return to work for a PEBA affiliate on or after July 1, 2013

## Normal Retirement Eligibility Conditions

## Tier 1

Applicable to all members:

- Any age with 25 or more years of credited service; or
- Age 60 or older with 20 or more years of credited service; or
- Age 61 or older with 17 or more years of credited service; or
- Age 62 or older with 14 or more years of credited service; or
- Age 63 or older with 11 or more years of credited services or
- Age 64 or older with 8 or more years of credited service; or
- Age 65 or older with 5 or more years of credited service.

Applicable to Municipal Police (Plans 3, 4, & 5) and Municipal Fire (Plans 3, 4, &5) members:

• Any age with 20 or more years of credited service.

## Tier 2

Applicable to State General and Municipal General (Plans 1-4) members:

- Age 65 or older with 5 or more years of credited service; or
- Any age if the sum of the member's age and years of credited service equals at least 85, provided member has at least 5 years of credited service.

Applicable to State Police Officers, Adult Correctional Officers, Peace Officers, Juvenile Correctional Officers, Municipal Police, Municipal Fire, and Municipal Detention Officers:

- Age 60 or older with 5 or more years of credited service; or
- Any age with 25 or more years of credited service.



#### Normal Retirement Pension Amount

The amount of normal retirement pension is based on:

- Final average salary:
  - For Tier 1 members, the average of salary for the 36 consecutive months of credited service producing the largest average;
  - For Tier 2 members, the average of salary for the 60 consecutive months of credited service producing the largest average;
- Credited service (years and months; and the
- Coverage plan.

The pension accrual factor and maximum pension, as a percent of final average salary, under each coverage plan are shown below:

Coverage Plan	Pension Factor Credited S		Maximum Pension as Percent of Final Average Salary
	Tier 1	Tier 2	Tier 1 & Tier 2
State General Member Coverage Plan 3	3.0%	2.5%	90%
Peace Officers Coverage Plan 3	3.0	3.0	90
State Police and Adult Corrections Officers Member Coverage Plan 1	3.0	3.0	90
Hazardous Duty (Juvenile Corrections Officer) Coverage Plan 2	3.0	3.0	90
Municipal General Member Coverage Plan 1 Coverage Plan 2 Coverage Plan 3 Coverage Plan 4	2.0 2.5 3.0 3.0	2.0 2.0 2.5 2.5	90 90 90 90
Municipal Detention Officer Coverage Plan 1	3.0	3.0	90
Municipal Police Member Coverage Plan 1 Coverage Plan 2 Coverage Plan 3 Coverage Plan 4 Coverage Plan 5	2.0 2.5 2.5 3.0 3.5	2.0 2.0 2.5 3.0	90 90 90 90 90
Municipal Fire Member Coverage Plan 1 Coverage Plan 2 Coverage Plan 3 Coverage Plan 4 Coverage Plan 5	2.0 2.5 2.5 3.0 3.5	2.0 2.0 2.5 3.0	90 90 90 90 90



### Vested Termination of Membership (Employment)

Termination of employment and membership with at least 5 years of credited service. Accumulated member contributions must be left on deposit. Payment of the pension is available upon eligibility for normal retirement. In addition, certain disability and survivor pension provisions apply.

## Normal and Optional Forms of Payment

The normal form of payment is for life. Optional contingent survivor beneficiary forms of payment are available on an actuarial equivalent basis. Total pension payments can never be less than the member's accumulated contributions.

## Survivor Pensions – Death in the Line of Duty

Pensions are paid to the eligible spouse and eligible children if survivor coverage has not been elected under the Elective Survivor Pension Beneficiary provision. The amount of pension payable for life to an eligible spouse is the greater of 1) 50% of final average salary or 2) the accrued normal retirement pension reduced for option B election. The amount of pension payable to each eligible child is an equal share of 25% of final average salary. If there is not an eligible spouse or the eligible spouse dies, and if there are 2 or more eligible children, the amount of pension payable to each eligible child is an equal share of 50% of final average salary. An eligible child is an unmarried natural or adopted child who is under age 18. A child's pension terminates upon death, marriage or reaching age 18. The pension of any remaining eligible children is recalculated whenever a child's pension is terminated.

#### Survivor Pensions – Death Not in the Line of Duty

Requires 5 years of credited service. Benefit applies to members and vested former members who have not elected coverage under the Elective Survivor Pension Beneficiary provision. Pensions are paid to an eligible spouse OR eligible children. The amount of pension payable for the life of an eligible spouse is the greater of 1) 30% of final average salary or 2) accrued normal retirement pension reduced for option B election. An eligible child pension is paid if there is not an eligible spouse or following the death of an eligible spouse. The pension is payable to each child in equal shares. An eligible child is an unmarried natural or adopted child who is under age 18. A child's pension terminates upon death, marriage or reaching age 18. The pension of any remaining eligible children is recalculated whenever a child's pension is terminated.

#### **Elective Survivor Beneficiary Pension**

Applicable to members with 5 years of credited service. Also applicable to vested former members who have elected option B and designated a survivor pension beneficiary who has an insurable interest. The amount of pension is the amount of accrued normal retirement pension under optional form of payment B (100% continuation to beneficiary).

#### **Disability Retirement**

Applicable to members with 5 years of credited service. Also applicable to vested former members. The credited service requirement is waived if the disability is incurred in line of duty. The amount of disability pension is the accrued normal retirement pension at time of disability retirement. If the disability is in line of duty, the credited service used is the amount that would have been acquired when first eligible for normal retirement.



## Cost of Living Increases

Effective July 1, 2020, there will be no COLA increases for fiscal years 2021, 2022, and 2023 (July 1, 2020, July 1, 2021, and July 1, 2022). In lieu of these COLAs, an annual non-compounding additional payment equal to 2% of annual benefit as of June 30, 2020 (inclusive of all past COLAs) will be payable.

Beginning July 1, 2023 and each July 1 thereafter, the COLA increase will be determined as an amount equal to the smoothed investment rate of return on the actuarial value of assets on June 30 of the preceding calendar year, less the COLA "hurdle rate"\*, multiplied by the funded ratio on June 30 of the preceding calendar year; or 0.5%, whichever is greater, subject to the following:

- If the funded ratio of the fund is less than 100% on June 30 of the preceding calendar year, the COLA amount shall not exceed 3.0%.
- If the funded ratio of the fund is greater than or equal to 100% on June 30 of the preceding calendar year, the COLA amount shall not exceed 5.0%.
- The minimum COLA amount for any year will be 0.5%.

\* The COLA "hurdle rate" is the investment rate of return required to fund a COLA in excess of 0.5% as determined by the fund's actuaries.

Pensions are increased by the COLA amount determined above each July 1 subject to the following eligibility periods:

- Retirees who have been retired for at least 2 full calendar years.
- Retirees who attained at least age 65 and have been retired for at least 1 full calendar year.
- Disabled retirees who have been retired for at least 1 full calendar year.
- Survivor beneficiaries who have received a survivor pension for at least 2 full calendar years.
- Survivor beneficiaries of a deceased retiree who otherwise would have been retired for at least 2 full calendar years.

For certain retirees, pensions are increased each July 1 by 2.5% subject to the eligibility periods listed above, provided the conditions below are met:

- Retirees who retired with at least 25 years of service and whose annual pension is \$25,000 or less.
- Disabled retirees whose annual pension is \$25,000 or less.
- Retirees and survivor beneficiaries who attained at least age 75 prior to July 1, 2021.

## Service Credit

Tier 1 Members in the State Police and Adult Corrections Officers Coverage Plan and members in the Municipal Detention Officers Coverage Plan receive 1.2 years of credited service for each year of service rendered. All other members receive 1.0 year of credited service for each year of service rendered.



## **Contributions by Members and Employers**

Contributions by members and affiliated public employers are at the following rates shown below. The table reflects the changes resulting from the passage of Senate Bill 72 (2020) and Senate Bill 90 (2021).

Coverage Plan	Employee Contribution Percentage	Employer Contribution Percentage
State Division		
State General Member Coverage Plan 3 <sup>1</sup>	10.42%	18.74%
State Police Officer, Adult Correctional Officer, and Probation and Parole Officer Coverage Plan 1 <sup>2</sup>	9.10	25.50
Juvenile Correctional Officer Coverage Plan 2 <sup>1</sup>	7.78	27.87
Municipal Division <sup>3,4</sup>		
Municipal General Member Coverage Plan 1 Municipal General Member Coverage Plan 2 Municipal General Member Coverage Plan 3 Municipal General Member Coverage Plan 4 Municipal Detention Officer Member Coverage Plan 1 Municipal Police Member Coverage Plan 1 Municipal Police Member Coverage Plan 2	9.00% 11.15 15.15 17.65 18.65 9.00 9.00	8.15% 10.30 10.30 12.80 17.80 11.15 16.15
Municipal Police Member Coverage Plan 3 Municipal Police Member Coverage Plan 4 Municipal Police Member Coverage Plan 5	9.00 14.35 18.30	19.65 19.65 19.65
Municipal Fire Member Coverage Plan 1 Municipal Fire Member Coverage Plan 2 Municipal Fire Member Coverage Plan 3 Municipal Fire Member Coverage Plan 4 Municipal Fire Member Coverage Plan 5	11.50 11.50 11.50 16.30 19.70	12.15 18.65 22.40 22.40 22.40

Interest is credited to member contributions on each June 30 at the rates set annually by the Retirement Board. Effective July 1, 2012, the interest crediting rate for member contributions is 2%.

<sup>1</sup>For employees whose annual salary is \$25,000 or less, the employee contribution rates are reduced by 3.0%. Employee and employer rates will increase by 0.5% of payroll effective July 1, 2023.

<sup>2</sup> For employees whose annual salary is \$25,000 or less, the employee contribution rates are reduced by 1.5%.

<sup>3</sup>For employees whose annual salary is \$25,000 or less, the employee contribution rates are reduced by 2.50% (3.5% for the Fire Coverage Plans).

<sup>4</sup>For all Municipal Coverage Plans, employee and employer rates will increase by 0.5% of payroll effective July 1, 2023, July 1, 2024, and July 1, 2025.



**SECTION F** 

ACTUARIAL ASSUMPTIONS AND METHODS

# **Summary of Actuarial Assumptions and Methods**

The assumptions and methods applied in this actuarial valuation were adopted by the Board of Trustees based on the experience investigation that covered the four-year period from July 1, 2015 through June 30, 2019.

## I. Valuation Date

The valuation date is June 30 of each plan year. This is the date as of which the actuarial present value of future benefits and the actuarial value of assets are determined.

## II. Actuarial Cost Method

The actuarial valuation is used to determine the adequacy of the employer contribution rate, the member contribution rate, and any fixed appropriations and to describe the current financial condition of PERA.

The actuarial valuation uses the Entry Age Normal actuarial cost method. Under this method, the first step is to determine the contribution rate (level as a percentage of pay) required to provide the benefits to each member, or the normal cost rate. The normal cost rate consists of two pieces: (i) the member's contribution rate, and (ii) the remaining portion of the normal cost rate which is the employer's normal cost rate. The total normal cost rate is based on the benefits payable to each individual active member.

The Unfunded Actuarial Accrued Liability (UAAL) is the liability for future benefits which is in excess of (i) the actuarial value of assets, and (ii) the present value of future normal costs. The employer contribution provided in excess of the employer normal cost is applied to amortize the UAAL.

The funding period is calculated as the number of years required to fully amortize the UAAL, assuming that: (a) future market earnings, net of investment-related expenses, will equal 7.25% per year, (b) there will be no liability gains/losses or changes in assumptions, (c) the other active members who leave employment will be replaced by new entrants each year, (d) the total normal cost rate is based on the benefits payable to each individual active member, and (e) employer and member contributions will be paid in accordance with current statutes, including scheduled increases.

The Entry Age actuarial cost method is an "immediate gain" method (i.e., experience gains and losses are separately identified as part of the UAAL). However, they are amortized over the same period applied to all other components of the UAAL.



## III. Actuarial Value of Assets

The actuarial value of assets is derived as follows: prior year actuarial value of assets is increased by contributions and expected income and reduced by refunds, benefit payments and expenses. To this amount, 25% of the difference between the expected investment income of the actuarial value and actual investment income on the market value for each of the previous four years is added. The returns are computed net of investment-related expenses.

# IV. Actuarial Assumptions

**Investment Return:** 7.25% per year, net of investment-related expenses (composed of an assumed 2.50% inflation rate and a 4.75% real rate of return)

Administrative Expenses: 0.50% of valuation payroll per year

Annual Post-Retirement Cost of Living Adjustment Rate: 1.60% per year beginning July 1, 2023

**Salary Increases:** All pay increases are assumed to occur at the beginning of the year. The components of the annual increases are:

Attributable to:	Annual Rates of Salary Increases for Sample Years of Service									
	1	5	10	15	20					
General Increase in Wage Level Due to:										
Inflation	2.50%	2.50%	2.50%	2.50%	2.50%					
Other Factors	0.75	0.75	0.75	0.75	0.75					
Increase Due to Merit/Longevity:										
State General	5.00	1.25	0.50	0.00	0.00					
State Police	10.25	5.75	1.25	1.25	1.25					
State Corrections	9.75	3.50	2.00	1.50	1.50					
Municipal General *	2.50	1.50	0.50	0.00	0.00					
Municipal Police	7.75	2.75	1.50	0.75	0.75					
Municipal Fire	7.75	2.75	1.50	1.25	1.25					

\* Includes Municipal Detention Officers



Payroll Growth: 3.00% per year, compounded annually.

**Decrement Timing:** All decrements – mortality, service retirement, disability retirement, and termination of employment for reasons other than death or retirement – are assumed to occur at the beginning of the valuation year.

#### **Mortality Decrements:**

The mortality assumptions are based on the RPH-2014 Blue Collar mortality tables with female ages set forward one year. Future improvement in mortality rates is assumed using 60% of the MP-2017 projection scale generationally. For non-public safety group, 25% of in-service deaths are assumed to be duty related and 35% are assumed to be duty-related for public safety groups.

Rates are shown for sample ages in the following schedule. Note that gender distinct mortality rates are used solely for determining the funded status and contribution rate adequacy. All benefit amounts are based on merged gender mortality rates.

	Sample Mortality Rates (Base Rates)												
Pr	e-Commend	ement	Ро	st-Commen	cement	Ро	st-Commen	cement					
Age	Male	Female	Age Male Female		Female	Age	Male	Female					
25	0.000733	0.000244	35	0.001793	0.001169	80	0.053460	0.042932					
30	0.000717	0.000317	40	0.002156	0.001611	85	0.088524 0.0727						
35	0.000797	0.000417	45	0.003275	0.002671	90	0.146859	0.125111					
40	0.000958	0.000598	50	0.005604	0.004235	95	0.223428	0.197901					
45	0.001455	0.001013	55	0.007342	0.005165	100	0.313988	0.291040					
50	0.002490	0.001685	60	0.009893	0.006890	105	Disabled re	etirees use					
55	0.004071	0.002510	65	0.014089	0.010092	110	the same						
60	0.006743	0.003606	70	0.021101	0.016038	115	assumption as						
65	0.011612	0.005456	75	0.032952	0.026199	120	health	y lives.					



#### **Rates of Retirement**

	Sample Percent Retiring at First Eligibility by Age												
						Mun	icipal						
	State C	General	State	Police	State	Gen	eral	Municipal	Municipal				
Ages	Male	Female	Tier 1	Tier 2	Corrections	Male	Female	Police	Fire				
40	25%	25%	25%	40%	40%	20%	25%	30%	30%				
45	25	25	25	40	40	20	25	30	25				
50	25	25	25	40	40	20	25	30	20				
55	25	25	25	40	40	20	25	30	25				
60	30	25	50	40	35	15	25	30	20				
65	25	25	100	100	35	15	25	30	20				
70	25	20			100	20	15	100	100				
75	25	20				20	15						
80	100	100				100	100						

*First Eligibility Rates*: These rates are used to measure the probability of members retiring in the first year eligible for retirement at the indicated ages.

*Subsequent Eligibility Rates*: These rates are used to measure the probability of members retiring after the first year eligible for retirement at the indicated ages.

			Sample	e Percent	t Retiring at Fir	st Eligibili	ty by Age	*		
						Mun	icipal	Mun	icipal	
	State C	General	State P	olice**	State	Ger	ieral	Police ***		Municipal
Ages	Male	Female	Tier 1	Tier 2	Corrections	Male	Female	Tier 1	Tier 2	Fire
40	25%	25%	35%	20%	20%	20%	25%	35%	40%	30%
45	25	25	35	20	20	20	25	35	40	25
50	25	25	35	20	20	20	25	35	40	20
55	25	25	35	20	20	20	25	35	40	25
60	20	35	50	20	20	15	15	35	30	20
65	30	35	100	100	20	15	10	30	30	20
70	25	20			100	20	15	100	100	100
75	25	20				20	15			
80	100	100				100	100			

\* Rates are 70% at 30 years of service for all ages except State General and Municipal General Tier 2 uses 75% at 36 years of service and Municipal Police Tier 1 uses 75% at 26 years of service.

\*\* Rates for State Police Tier 1 are 45% at 27 years of service, 55% at 28 years of service, and 65% at 29 years of service.

\*\*\* Rates for Municipal Police Tier 1 are 35% at 21 years of service, 40% at 22 years of service, and 45% at 23 years of service, 55% at 24 years of service, and 65% at 25 years of service.

\*\*\* Rates for Municipal Police Tier 2 are 35% at 25 years of service, 40% at 26 years of service, and 45% at 27 years of service, 55% at 28 years of service, and 65% at 29 years of service.



#### **Rates of Withdrawal from Active Membership**

The rates are used to measure probabilities of active members terminating for a reason other than disability or death. The rates do not apply to members who are within the retirement rate range. Assumptions for State General and Municipal General are gender distinct and both based on age and service. Assumptions for all other plans are not gender distinct and are service related only; these rates do not vary by age.

		State Ger	neral Males									
Ra	Rates of Active Members Terminating During Year											
Sample		Sample Service (Yr):										
Ages	2	4	6	8	10+							
20	18.76%	10.86%	8.21%	7.78%	5.11%							
25	17.72	11.06	8.10	7.07	4.65							
30	16.45	11.27	7.97	6.18	4.13							
35	15.31	10.81	7.59	5.58	3.89							
40	14.30	9.97	7.08	5.40	3.86							
45	13.55	9.06	6.63	5.40	3.86							
50	13.26	8.45	6.49	5.40	3.86							
55	13.26	8.37	6.49	5.40	3.86							
60	13.26	8.37	6.49	5.40	3.86							
65	13.26	8.37										
70	13.26	8.37										

		State Gene	eral Females	5								
Ra	Rates of Active Members Terminating During Year											
Sample		Sample Service (Yr):										
Ages	2	4	6	8	10+							
20	18.13%	11.95%	8.22%	6.05%	4.83%							
25	17.76	11.95	8.02	5.81	4.25							
30	17.28	11.89	7.81	5.54	3.55							
35	16.34	11.23	7.45	5.28	3.46							
40	15.22	10.24	6.99	5.06	3.46							
45	14.19	9.20	6.58	4.95	3.46							
50	13.52	8.55	6.45	4.80	3.46							
55	13.37	8.50	6.45	4.70	3.46							
60	13.37	8.50	6.45	4.70	3.46							
65	13.37	8.50										
70	13.37	8.50										



	Municipal General Males											
R	Rates of Active Members Terminating During Year											
Sample		Sample Service (Yr):										
Ages	2	4	6	8	10+							
20	21.70%	14.59%	11.29%	8.93%	8.54%							
25	20.00	13.52	10.26	8.05	7.32							
30	17.73	12.04	8.96	6.94	5.69							
35	15.77	10.65	8.01	6.20	4.61							
40	14.06	9.37	7.29	5.73	3.92							
45	12.80	8.39	6.87	5.58	3.65							
50	12.20	8.01	6.79	5.58	3.65							
55	12.18	8.01	6.79	5.58	3.65							
60	12.18	8.01	6.79	5.58	3.65							
65	12.18	8.01										
70	12.18	8.01										

#### Rates of Withdrawal from Active Membership (Continued)

	Ν	lunicipal Ge	eneral Fema	les							
R	ates of Activ	ve Member	s Terminati	ng During Y	ear						
Sample		Sample Service (Yr):									
Ages	2	4	6	8	10+						
20	24.40%	17.77%	14.41%	11.94%	7.51%						
25	21.96	16.06	12.80	10.32	6.38						
30	18.85	13.77	10.63	8.16	4.94						
35	16.69	11.96	9.08	6.70	4.09						
40	15.16	10.49	7.84	5.74	3.67						
45	14.28	9.49	6.50	5.31	3.62						
50	14.01	9.14	6.50	5.30	3.62						
55	14.01	9.14	6.50	5.30	3.62						
60	14.01	9.14	6.50	5.30	3.62						
65	14.01	9.14									
70	14.01	9.14									

Service Based Rates of Active Members Terminating During Year										
	Sample Service (Yr):									
All Ages	All Ages 1 3 5 7 8+									
State Police	8.00%	7.00%	4.00%	4.00%	4.00%					
State Corrections	20.00	16.00	9.00	8.00	5.75					
Municipal Detention	22.00	16.00	10.00	10.00	6.00					
Municipal Police	14.00	9.50	6.80	5.15	3.50					
Municipal Fire	10.00	7.50	5.00	3.30	2.75					



#### **Rates of Disability**

The rates are used to measure the probabilities of active members becoming disabled. Rates for sample ages follow. For non-public safety groups, 25% disabilities are assumed to be duty related and 35% are assumed to be duty-related for public safety groups.

Rates	Becoming Disa	bled at Indicat	ed Ages (State	Division)		
Sample	State G	ieneral	State	State		
Ages	Male	Female	Police	Corrections		
25	0.02%	0.02%	0.03%	0.14%		
30	0.04	0.03	0.06	0.16		
35	0.08	0.06	0.08	0.21		
40	0.13	0.12	0.21	0.27		
45	0.24	0.20	0.25	0.46		
50	0.41	0.39	0.41	0.90		
55	0.57	0.61	0.95	1.40		
60	0.74	0.73	1.39	1.88		
65	0.75	0.73	1.39	1.88		

R	ates Becoming	Disabled at In	dicated Ages (N	Municipal Divis	ion)
Sample	Municipa	l General	Municipal	Municipal	Municipal
Ages	Male	Female	Detention	Police	Fire
25	0.03%	0.04%	0.06%	0.01%	0.02%
30	0.06	0.04	0.10	0.01	0.02
35	0.09	0.04	0.15	0.05	0.02
40	0.13	0.06	0.22	0.11	0.08
45	0.18	0.14	0.32	0.18	0.08
50	0.30	0.25	0.51	0.28	0.33
55	0.49	0.39	0.85	0.46	0.33
60	0.60	0.51	1.04	0.74	1.17
65	0.62	0.59	1.07	1.08	1.17



**Marriage Assumption:** All members are assumed to be married for purposes of death-in-service benefits. Spouses are assumed to have no eligible children for death-in-service benefits.

**Beneficiary Characteristics:** Males are assumed to be three years older than females.

**Pop-Up Load:** Retiree liabilities were increased by 1% to account for the pop-up provision.

**Data Changes:** For missing dates of birth for active members, it is assumed they enter the system at the average entry age.

#### **Census Data and Assets**

- The valuation was based on members of PERA as of June 30, 2022 and does not take into account future members, with the exception of determining the funding period.
- All census data was supplied by PERA and was subject to reasonable consistency checks.
- There were data elements that were modified for some members as part of the valuation in order to make the data complete. However, the number of missing data items was immaterial.
- Asset data was supplied by PERA.

#### **Other Actuarial Valuation Procedures**

• No provision was made in this actuarial valuation for the limitations of Internal Revenue Code Sections 415 or 401(a)17.

#### **Actuarial Model**

This report was prepared using ProVal's valuation model, a software product of Winklevoss Technologies. We are relying on the ProVal model. We performed tests of the ProVal model with this assignment and made a reasonable attempt to understand the developer's intended purpose of, general operation of, major sensitivities and dependencies within, and key strengths and limitations of the ProVal model. In our professional judgment, the ProVal valuation model has the capability to provide results that are consistent with the purposes of the valuation.



**SECTION G** 

**DETAILED SUMMARIES OF MEMBERSHIP DATA** 

# Table A

## **Summary of Membership Data**

		All PERA Divisions		State General	State Police	Municipal General	Municipal Police		Municipal Fire
Actives		DIVISIONS		General	 Police	 General	 Police		FILE
a. Number		46,901		18.330	2,273	20,196	3.608		2,494
b. Total annual payroll	Ś	2,463,218,413	\$1	L,006,972,042	\$ 121,017,701	\$ 949,969,039	\$ 229,103,348	\$	156,156,285
c. Average salary	Ś	52,520	\$	54,936	\$ 53,241	\$ 47,037	\$ 63,499	\$	62,613
d. Average age		43.6		45.3	38.7	44.5	37.2	'	37.3
e. Average service		9.0		9.1	10.4	8.6	9.5		10.1
Vested inactive members									
a. Number		6,973		3,534	165	2,783	329		162
b. Average Age		50.1		50.5	46.2	51.1	42.6		45.1
c. Total annualized deferred monthly benefits	\$	94,694,981	\$	51,069,811	\$ 2,179,506	\$ 33,388,382	\$ 5,484,570	\$	2,572,712
d. Average annualized deferred monthly benefit	\$	13,580	\$	14,451	\$ 13,209	\$ 11,997	\$ 16,670	\$	15,881
Nonvested inactive members									
a. Number		19,873		7,624	605	10,667	700		277
b. Refunds due	\$	109,460,502	\$	44,667,722	\$ 2,317,826	\$ 53,371,758	\$ 6,743,989	\$	2,359,207
c. Average refund due	\$	5,508	\$	5,859	\$ 3,831	\$ 5,003	\$ 9,634	\$	8,517
Service retirees*									
a. Number		37,002		17,234	1,467	12,726	3,616		1,959
b. Average Age		68.8		70.8	64.0	69.7	61.3		62.9
c. Total annualized monthly benefits	\$:	1,216,994,709	\$	547,973,558	\$ 52,643,096	\$ 372,348,157	\$ 155,206,538	\$	88,823,359
d. Average annualized monthly benefit	\$	32,890	\$	31,796	\$ 35,885	\$ 29,259	\$ 42,922	\$	45,341
Disabled retirees									
a. Number		1,492		732	52	605	73		30
b. Average Age		60.0		61.2	60.5	59.8	53.2		50.3
c. Total annualized monthly benefits	\$	28,658,805	\$	13,642,101	\$ 1,039,693	\$ 10,964,106	\$ 2,139,227	\$	873,679
d. Average annualized monthly benefit	\$	19,208	\$	18,637	\$ 19,994	\$ 18,122	\$ 29,304	\$	29,123
<u>Beneficiaries</u>									
a. Number		5,621		2,486	235	2,249	424		227
b. Average Age		70.0		70.6	69.3	69.9	66.3		72.9
c. Total annualized monthly benefits	\$	121,751,334	\$	51,405,622	\$ 6,138,203	\$ 43,462,653	\$ 12,856,778	\$	7,888,079
d. Average annualized monthly benefit	\$	21,660	\$	20,678	\$ 26,120	\$ 19,325	\$ 30,323	\$	34,749
*Counts include co-payees as follows:									
State General - 398									
State Police - 123									
Municipal General - 393									
Municipal Police - 305									

Municipal Police - 305 Municipal Fire - 180



### Table B

### **Active Members – All PERA Members**

## **Distribution by Age and Service**

		Years of Credited Service at Retirement										
Nearest Age	Under 5	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30+	Total				
Under 20	248							248				
20 to 24	2,166	19						2,185				
25 to 29	3,517	899	26					4,442				
30 to 34	3,196	1,998	650	52				5 <i>,</i> 896				
35 to 39	2,446	1,741	1,341	812	45			6,385				
40 to 44	1,836	1,337	1,163	1,402	550	18		6,306				
45 to 49	1,505	1,104	826	1,140	913	125	3	5,616				
50 to 54	1,392	1,061	795	995	908	275	23	5,449				
55 to 59	1,165	901	705	863	724	249	53	4,660				
60 & Over	1,393	1,273	985	987	686	267	123	5,714				
Total	18,864	10,333	6,491	6,251	3,826	934	202	46,901				



## Table C

# Number of Annual Retirement Allowances of Benefit Recipients

Type of Pension	Number	Total Annual Benefits	Average Annual Pension			
Service Retirement Pensions						
Single Life Pension Terminating Upon Death*	17,228	551,518,293	\$	32,013		
Two Life 100% Survivor Pension						
Retired Member Recipient*	14,237	469,311,899	\$	32,964		
Survivor Recipient	2,919	76,515,315	\$	26,213		
Two Life 50% Survivor Pension						
Retired Member Recipient*	5,379	189,266,055	\$	35,186		
Survivor Recipient	1,073	15,643,189	\$	14,579		
Single Life with Temporary Child Survivor Pension						
Retired Member Recipient*	197	8,315,501	\$	42,211		
Child Recipient	8	270,321	\$	33,790		
Total Service Retirement Pensions	41,041	\$ 1,310,840,573	\$	31,940		
Disability Retirement Pensions						
Single Life Pension Terminating Upon Death*	507	9,517,224	\$	18,772		
Two Life 100% Survivor Pension						
Retired Member Recipient*	791	14,902,789	\$	18,840		
Survivor Recipient	230	3,758,760	\$	16,342		
Two Life 50% Survivor Pension						
Retired Member Recipient*	196	4,139,922	\$	21,122		
Survivor Recipient	28	253,500	\$	9,054		
Single Life with Temporary Child Survivor Pension						
Retired Member Recipient*	11	184,140	\$	16,740		
Child Recipient	0	0	\$	0		
Total Disability Retirement Pensions	1,763	\$ 32,756,334	\$	18,580		
Pre-Retirement Survivor Pensions						
Spouse Recipient	1,271	23,395,235	\$	18,407		
Child Recipient	40	412,705		10,318		
Total Pre-Retirement Survivor Pensions	1,311	\$ 23,807,941	\$	18,160		
Total Pensions Being Paid	44,115	\$ 1,367,404,848	\$	30,996		
*Includes Co-Pavees						

\*Includes Co-Payees



### Table D

### Schedule of Retirants Added to and Removed from Rolls

Division	Number Added	Increase Annual Allowance	Number Removed	Decrease Annual Allowance	Net Change Annual Allowance	Total Retirees & Beneficiarie	Annual Allowance	Increase in Annual Allowance	Average Annual Allowance	% Change in Average Allowance
State General	918	\$ 21,507,826	466	\$ 11,643,445	\$ 9,864,381	20,452	\$ 613,021,280	1.64%	\$ 29,974	1.25%
State Police	122	5,722,132	27	784,008	4,938,124	1,754	59,820,992	9.00%	34,105	0.98%
Municipal General	909	30,222,197	328	8,035,183	22,187,014	15,580	426,774,916	5.48%	27,392	0.21%
Municipal Police	243	14,539,322	89	3,391,924	11,147,398	4,113	170,202,543	7.01%	41,382	0.53%
Municipal Fire	114	7,547,909	24	823,055	6,724,854	2,216	97,585,117	7.40%	44,037	0.76%
All PERA Divisions	2,306	\$ 79,539,386	934	\$ 24,677,615	\$54,861,771	44,115	\$1,367,404,848	4.18%	\$ 30,996	0.94%



### Table E

### **Distribution of Retirees by Years of Service at Retirement**

	Years of Credited Service at Retirement*																
Division		Under 5		5 to 9		10 to 14		15 to 19		20 to 24		25 to 29		30+		Total	
State General																	
Average Monthly Benefit	\$	1,896	\$	911	\$	1,550	\$	2,261	\$	3,040	\$	3,595	\$	3,763	\$	2,687	
Number of Retirees		1,421		1,927		1,975		1,879		2,260		6,811		560		16,833	
State Police/Corrections																	
Average Monthly Benefit	\$	2,841	\$	1,471	\$	1,754	\$	2,356	\$	2,957	\$	3,557	\$	4,163	\$	3,163	
Number of Retirees		103		53		52		75		337		657		67		1,344	
Municipal General																	
Average Monthly Benefit	\$	1,739	\$	769	\$	1,303	\$	2,007	\$	2,844	\$	3,423	\$	3,755	\$	2,484	
Number of Retirees		879		1,437		1,585		1,494		1,686		4,756		495		12,332	
Municipal Police																	
Average Monthly Benefit	\$	3,275	\$	1,605	\$	2,177	\$	3,405	\$	3,931	\$	4,768	\$	4,642	\$	3,795	
Number of Retirees		188		63		90		389		2,352		186		41		3,309	
Municipal Fire																	
Average Monthly Benefit	\$	3,878	\$	2,182	\$	2,712	\$	3,611	\$	4,087	\$	5,130	\$	3,968	\$	4,023	
Number of Retirees	-	106	-	23	-	37		167		1,318		84		44	-	1,779	
Totals for All Divisions																	
Average Monthly Benefit	\$	2,055	\$	882	\$	1,475	\$	2,336	\$	3,432	\$	3,556	\$	3,819	\$	2,804	
Number of Retirees	Ŷ	2,697	Ŷ	3,503	Ŷ	3,739	Ŷ	4,004	Ŷ	7,953	Ŷ	12,494	Ŷ	1,207	Ŷ	35,597	
		_,007		2,000		2,700		.,		.,555		, 13 1		_,_0,		22,337	

\*Does not include retirees missing years of service at retirement (3 State General, 1 Municipal General, and 2 Municipal Police)



### Table F

## **Distribution of Recent Retiree Ages at Retirement**

Division	1-22 rees	Current tirees	
State General			
Number	720	16,836	
Average Monthly Benefit at Retirement	\$ 2,867	\$ 2,687	
Average Age at Retirement	61.39	57.94	
State Police/Corrections			
Number	98	1,344	
Average Monthly Benefit at Retirement	\$ 3,450	\$ 3,163	
Average Age at Retirement	51.74	50.96	
Municipal General			
Number	695	12,333	
Average Monthly Benefit at Retirement	\$ 2,334	\$ 2,484	
Average Age at Retirement	61.60	58.47	
Municipal Police			
Number	192	3,311	
Average Monthly Benefit at Retirement	\$ 4,282	\$ 3,795	
Average Age at Retirement	50.12	48.00	
Municipal Fire			
Number	89	1,779	
Average Monthly Benefit at Retirement	\$ 4,801	\$ 4,023	
Average Age at Retirement	48.96	48.04	
Totals for All Current Retirees			
Number	1,794	35,603	
Average Monthly Benefit at Retirement	\$ 2,940	\$ 2,804	
Average Age at Retirement	59.12	56.44	



**SECTION H** 

GLOSSARY

### Glossary

**Actuarial Accrued Liability (AAL):** That portion, as determined by a particular Actuarial Cost Method, of the Actuarial Present Value of Future Plan Benefits which is not provided for by future Normal Costs. It is equal to the Actuarial Present Value of Future Plan Benefits minus the actuarial present value of future Normal Costs.

**Actuarial Assumptions:** Assumptions as to future experience under the Fund. These include assumptions about the occurrence of future events affecting costs or liabilities, such as:

- mortality, withdrawal, disablement, and retirement;
- future increases in salary;
- future rates of investment earnings and future investment and administrative expenses;
- characteristics of members not specified in the data, such as marital status;
- characteristics of future members;
- future elections made by members; and
- other relevant items.

**Actuarial Cost Method** or **Funding Method**: A procedure for allocating the Actuarial Present Value of Future Benefits to various time periods; a method used to determine the Normal Cost and the Actuarial Accrued Liability. These items are used to determine the ADC.

Actuarial Gain or Actuarial Loss: A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two Actuarial Valuation dates. Through the actuarial assumptions, rates of decrements, rates of salary increases, and rates of fund earnings have been forecasted. To the extent that actual experience differs from that assumed, Actuarial Accrued Liabilities emerge which may be the same as forecasted, or may be larger or smaller than projected. Actuarial gains are due to favorable experience, e.g., the Fund's assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, actuarial losses are the result of unfavorable experience, i.e., actual results that produce actuarial liabilities which are larger than projected. Actuarial gains will shorten the time required for funding of the actuarial balance sheet deficiency while actuarial losses will lengthen the funding period.

**Actuarially Equivalent:** Of equal actuarial present value, determined as of a given date and based on a given set of Actuarial Assumptions.

**Actuarial Present Value (APV):** The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions. For purposes of this standard, each such amount or series of amounts is:

- a. adjusted for the probable financial effect of certain intervening events (such as changes in compensation levels, marital status, etc.),
- b. multiplied by the probability of the occurrence of an event (such as survival, death, disability, termination of employment, etc.) on which the payment is conditioned, and
- c. discounted according to an assumed rate (or rates) of return to reflect the time value of money.



Actuarial Present Value of Future Plan Benefits: The Actuarial Present Value of those benefit amounts which are expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age and past and anticipated future compensation and service credits. The Actuarial Present Value of Future Plan Benefits includes the liabilities for active members, retired members, beneficiaries receiving benefits, and inactive, nonretired members either entitled to a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would be provide sufficient assets to pay all projected benefits and expenses when due.

**Actuarial Valuation**: The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB.

Actuarial Value of Assets or Valuation Assets: The value of the Fund's assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets, but commonly actuaries use a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the ADC.

**Actuarially Determined:** Values which have been determined utilizing the principles of actuarial science. An actuarially determined value is derived by application of the appropriate actuarial assumptions to specified values determined by provisions of the law.

**Amortization Method:** A method for determining the Amortization Payment. The most common methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the amortization payment is one of a stream of payments of Pay method, the to the UAAL. Under the Level Percentage of Pay method, the stream of payments increases at the assumed rate at which total covered payroll of all active members will increase.

**Amortization Payment:** That portion of the pension plan contribution or ADC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

Actuarially Determined Contribution (ADC) or Annual Required Contribution (ARC): A calculated contribution for a defined benefit pension plan for the reporting period, most often determined based on the funding policy of the plan. Typically the calculated contribution has a normal cost payment and an amortization payment.

**Closed Amortization Period:** A specific number of years that is counted down by one each year and therefore declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc. See Funding Period and Open Amortization Period.

**Decrements:** Those causes/events due to which a member's status (active-inactive-retiree-beneficiary) changes, that is: death, retirement, disability, or termination.

**Defined Benefit Plan:** An employer-sponsored retirement benefit that provides workers, upon attainment of designated age and service thresholds, with a monthly benefit based on the employee's salary and length of service. The value of a benefit from a defined benefit plan is generally not affected by the return on the assets that are invested to fund the benefit.



**Defined Contribution Plan:** A retirement plan, such as a 401(k) plan, a 403(b) plan, or a 457 plan, in which the contributions to the plan are assigned to an account for each member, and the plan's earnings are allocated to each account, and each member's benefits are a direct function of the account balance.

*Employer Normal Cost:* The portion of the Normal Cost to be paid by the employers. This is equal to the Normal Cost less expected member contributions.

**Experience Study:** A periodic review and analysis of the actual experience of the Fund which may lead to a revision of one or more actuarial assumptions. Actual rates of decrement and salary increases are compared to the actuarially assumed values and modified as deemed appropriate by the Actuary.

*Funded Ratio:* The ratio of the actuarial value of assets (AVA) to the actuarial accrued liability (AAL). Plans sometimes calculate a market funded ratio, using the market value of assets (MVA), rather than the AVA.

**Funding Period** or **Amortization Period**: The term "Funding Period" is used it two ways. In the first sense, it is the period used in calculating the Amortization Payment as a component of the ADC. This funding period is chosen by the Board of Trustees. In the second sense, it is a calculated item: the number of years in the future that will theoretically be required to amortize (i.e., pay off or eliminate) the Unfunded Actuarial Accrued Liability, based on the statutory employer contribution rate, and assuming no future actuarial gains or losses.

**GASB**: The Governmental Accounting Standards Board is an organization that exists in order to promulgate accounting standards for governmental entities.

**Normal Cost:** That portion of the Actuarial Present Value of pension plan benefits and expenses which is allocated to a valuation year by the Actuarial Cost Method. Any payment in respect of an Unfunded Actuarial Accrued Liability is not part of Normal Cost (see Amortization Payment). For pension plan benefits which are provided in part by employee contributions, Normal Cost refers to the total of employee contributions and employer Normal Cost unless otherwise specifically stated. Under the entry age normal cost method, the Normal Cost is intended to be the level cost (when expressed as a percentage of pay) needed to fund the benefits of a member from hire until ultimate termination, death, disability or retirement.

**Open Amortization Period:** An open amortization period is one which is used to determine the Amortization Payment but which does not change over time. In other words, if the initial period is set as 30 years, the same 30-year period is used in determining the Amortization Period each year. In theory, if an Open Amortization Period is used to amortize the Unfunded Actuarial Accrued Liability, the UAAL will never completely disappear, but will become smaller each year, either as a dollar amount or in relation to covered payroll.

**Unfunded Actuarial Accrued Liability:** The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. This value may be negative in which case it may be expressed as a negative Unfunded Actuarial Accrued Liability, also called the Funding Surplus.

*Valuation Date* or *Actuarial Valuation Date:* The date as of which the value of assets is determined and as of which the Actuarial Present Value of Future Plan Benefits is determined. The expected benefits to be paid in the future are discounted to this date

