

# ALASKA

• Public Employees' Retirement System •



A component unit of the State of Alaska  
Annual Comprehensive Financial Report  
Fiscal Year Ended June 30, 2022  
Mike Dunleavy, Governor





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# **PUBLIC EMPLOYEES' RETIREMENT SYSTEM**

## **ANNUAL COMPREHENSIVE FINANCIAL REPORT**

**A Component Unit of the State of Alaska**

*For the Fiscal Year Ended June 30, 2022*



**Mike Dunleavy, Governor**

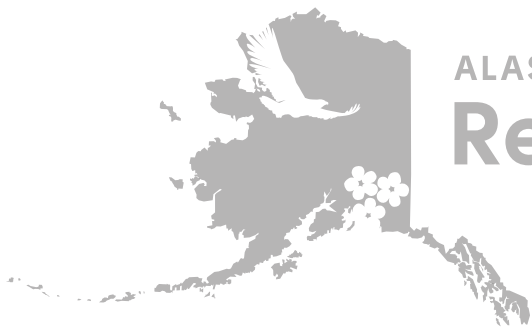
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ALASKA DIVISION OF  
**Retirement  
and Benefits**

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### **Alaska Public Employees’ Retirement System Defined Contribution Retirement Plan**

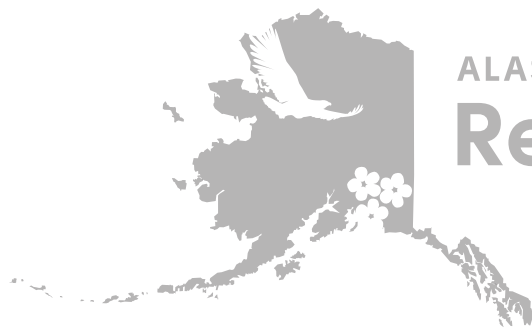
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# INTRODUCTORY SECTION



ALASKA DIVISION OF  
**Retirement  
and Benefits**



# Introductory Section



THE STATE  
*of* **ALASKA**  
GOVERNOR MIKE DUNLEAVY

## Department of Administration

### DIVISION OF RETIREMENT AND BENEFITS

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333 Willoughby Avenue  
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## LETTER OF TRANSMITTAL

December 15, 2022

The Honorable Mike Dunleavy, Governor  
Members of the Alaska State Legislature  
Alaska Retirement Management Board  
Employers and Plan Members

We are pleased to present the Annual Comprehensive Financial Report (ACFR) of the Public Employees' Retirement System (PERS) (System) for the fiscal year ended June 30, 2022. The ACFR is intended to fulfill the legal requirements of Alaska Statute (AS) 39.35.004(a)(8).

The ACFR provides comprehensive information on the financial operations of the System for the fiscal year. Responsibility for the accuracy, completeness, and fairness of the information presented rests with the management of the System. To the best of our knowledge and belief, the enclosed information is accurate in all material respects and is reported in a manner designed to fairly present the financial position and results of operations of the System for the year ended June 30, 2022. All disclosures necessary to enable the reader to gain an understanding of the System's activities have been included.

KPMG LLP, Certified Public Accountants, has issued an unmodified opinion on the System's basic financial statements for the year ended June 30, 2022. The Independent Auditor's report is located at the beginning of the Financial Section of this report.

The management's discussion and analysis (MD&A) is also located in the Financial Section of this report. The MD&A provides an analytical overview of the financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

### Profile of the System

The System was established in 1961 to provide pension benefits for eligible state and local government employees. Post-employment health care benefits were added July 1, 1975. Senate Bill 141, signed into law on July 27, 2005, closed the Defined Benefit (DB) Plan effective July 1, 2006, to new members and created a Defined Contribution Retirement (DCR) Plan for members first hired on or after July 1, 2006. Beginning in fiscal year 2007, the System consists of: (1) the DB Plan and (2) the DCR Plan. This report includes both plans. The DB Plan includes the pension plan and the Alaska Retiree Health Care Trust (Tiers I, II, and III). The DCR Plan includes the defined contribution

# Introductory Section

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retirement trust, occupational death and disability plan, retiree major medical plan, and the health reimbursement arrangement plan (Tier IV).

## Reporting Entity

The System is considered a component unit of the State of Alaska (State) for financial reporting purposes. Due to the closeness of the System's relationship to the State, it is included in the State ACFR as a fiduciary fund.

The Commissioner of the Department of Administration, appointed by the Governor, is responsible for administering the System. In order to meet the statutory requirements of administering the System, the Commissioner appoints the Plan Administrator of the Division of Retirement and Benefits (Division). The Plan Administrator is responsible for the daily operations of the System.

The Board, constituted effective October 1, 2005, replaced the Public Employees' Retirement Board (effective July 1, 2005) and the Alaska State Pension Investment Board (effective October 1, 2005).

The Board is responsible for:

- adopting investment policies and developing investment objectives;
- providing a range of investment options and establishing the rules by which participants can direct their investments among those options, when applicable;
- establishing crediting rates for members' individual contribution accounts, when applicable;
- assisting in prescribing policies for the proper operation of the System;
- coordinating with the System Administrator to have actuarial valuations performed;
- reviewing actuarial assumptions and conducting experience analyses;
- contracting for an independent audit of actuarial valuations and external performance calculations; and
- reporting the financial condition of the Systems to the Governor, Legislature, and individual employers participating in the System.

## Major Initiatives / Changes

The System continues making progress on several on-going projects. Most of these efforts are focused on improving the following: customer service, technology, methods for employers submitting information, methods for members to obtain information, and continued compliance with Governmental Accounting Standards Board (GASB) accounting requirements, as applicable. While COVID-19 continues to impact day-to-day and face-to-face interaction with members and employers, we continue providing via teleworking and hybrid telework arrangements the necessary services needed to meet stakeholder demands while maintaining appropriate security and safety measures.

The System is in the third year of a major member benefits system upgrade. The Division signed a contract with Sagitec, an industry leader in pension and healthcare software systems. The Division branded the new system Benefits and Retirement System, or BEARS. Recently, Sagitec presented the first of three pilot demonstrations of modules designed and created since the inception of the project. Staff is excited about this new system, the enhancements it provides, and looks forward to sharing more information with members and employers as we work toward implementation in 2024.

# Introductory Section

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The System strives to offer best in class health care benefits balanced by strong financial management and cost initiatives that focus on value. Two examples are (1) the implementation of preventive care coverage in the retiree health plan and (2) implementation of specialty pharmacy management programs in the employee and retiree health plans. Both changes result in valuable medical coverage to the membership while striving to contain rising healthcare costs that impact the System.

Under the guidance of Director Ajay Desai, the System continues to assess and retool its communication efforts, including printed handbooks, newsletters, and website content. The System developed new employee videos for employers' use and plan information easily accessible online by members. While technology has enhanced our outreach, it does not replace in-person efforts to meet, discuss, and plan member benefits. The System strives to ensure that all communication material is clear, accurate, and user-friendly.

The System strives to provide the highest degree of customer service to all members. The Division continues to enhance and develop the central Member Services Section with the goals of improving phone service, faster processing of all customer requests, and improving member education services.

The System offers a broad array of fairs, town halls, and seminars as safely as possible for both members and employers. These efforts are directed at assisting employers with successful marketing of the plans, educating members about all benefits available from early career to retirement, encouraging healthy living, and how to best use the health plan.

## **Funding Requirements**

The System's consulting actuary, Buck Global LLC, presented the results of the June 30, 2021, actuarial valuation report to the Plan Administrator, Division, and the Board. The assumptions and benefits are explained in the Actuarial Section of this report.

Based on the most recent valuation report dated May 12, 2022, the System's DB Plan has a funding ratio (actuarial value of DB Plan assets divided by actuarial liabilities for pension and postemployment healthcare benefits) of 85.5%. The DB Plan's unfunded actuarial accrued liability (actuarial liability minus actuarial value of DB plan assets) totals approximately \$3.2 billion. The unfunded liability continues to be addressed at all levels of the State. The Governor's budget proposes to provide funding to System's employers in order to maintain an appropriate level of employer contributions while also paying the actuarially determined contribution rate adopted by the Board.

## **Investments**

On June 30, 2022, the DB Plan's investment portfolio was valued at \$19.5 billion and earned an average (4.08)% return for the fiscal year ended June 30, 2022. The DCR Plan's investment portfolio was valued at \$2.7 billion for the fiscal year ended June 30, 2022. Over the past five years ending June 30, 2022, the DB Plan's investments earned an 8.19% return. The Board has statutory oversight of the System's investments and the Department of Revenue, Treasury Division, provides staff for the Board. Actual investing is performed by investment officers in the Treasury Division or by contracted external investment managers. The Board reviews and updates investment policies and strategies and is responsible for safeguarding invested assets.

## **Accounting System**

This ACFR has been prepared to conform to the principles of accounting and reporting established by the GASB. Specific accounting treatments are detailed in the Notes to Financial Statements found in the Financial Section of this report.

# Introductory Section

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## Internal Controls

Division management is responsible for establishing and maintaining a system of internal controls to protect System assets from loss, theft, or misuse and to ensure adequate accounting data is compiled for the preparation of financial statements in conformity with generally accepted accounting principles. The cost of internal control should not exceed anticipated benefits; the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

## Awards

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the System for its ACFR for the fiscal year ended June 30, 2021. The Certificate of Achievement is a prestigious national award that recognizes conformance with the highest standards of preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government entity must publish an easily readable and efficiently organized ACFR. This report must satisfy both U.S. generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year. The Division is confident our current ACFR continues to meet the Certificate of Achievement Program's requirements and are submitting it to the GFOA for consideration.

Additionally, the Public Pension Coordinating Council (PPCC) awarded the Public Pension Standards Award for Funding and Administration certificate to the Division for the fiscal year ended June 30, 2022. This award signifies that the Alaska PERS complies with the standard benchmarks for public defined benefit systems in the United States. The standards require a high level for the following: comprehensive benefit program, funding adequacy, accepted actuarial and audit practices, investment policy and evaluation, and member communications.

The Public Pension Standards Award for Funding and Administration certificate is valid for a period of one year. The Division is confident the System will continue to meet the standards award requirements and will apply to the PPCC for consideration in 2023.

## Acknowledgements

The preparation of this report is made possible by the dedicated services of the staff of the Department of Administration, Division of Retirement and Benefits and Division of Finance; Department of Law; and the Department of Revenue, Treasury Division. This report is intended to provide complete and reliable information as a basis for making management decisions, as a means of determining compliance with legal provisions, and as a means of determining responsible stewardship of the System's financial resources.

The report is available on the web at <https://drb.alaska.gov/docs/reports/#pers> and mailed to those who submit a formal request. This report forms the link between the System and the membership. The cooperation of the membership contributes significantly to the success of the System. We hope the employers and plan members find this report informative.

# Introductory Section

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We are grateful to the Alaska Retirement Management Board, staff, advisors, and to the many people who have diligently worked to assure the successful operation of the System.

Respectfully submitted,



Paula Vrana  
Commissioner



Ajay Desai  
Division Director



Elizabeth "Betsy" Wood  
Acting Chief Health Policy Administrator



Jim Puckett  
Chief Pension Officer



Kevin Worley  
Chief Financial Officer





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Alaska Public Employees' Retirement System**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2021

*Christopher P. Morill*

Executive Director/CEO



Public Pension Coordinating Council

***Public Pension Standards Award  
For Funding and Administration  
2022***

Presented to

**State of Alaska Public Employees' Retirement System**

In recognition of meeting professional standards for  
plan funding and administration as  
set forth in the Public Pension Standards.

*Presented by the Public Pension Coordinating Council, a confederation of*

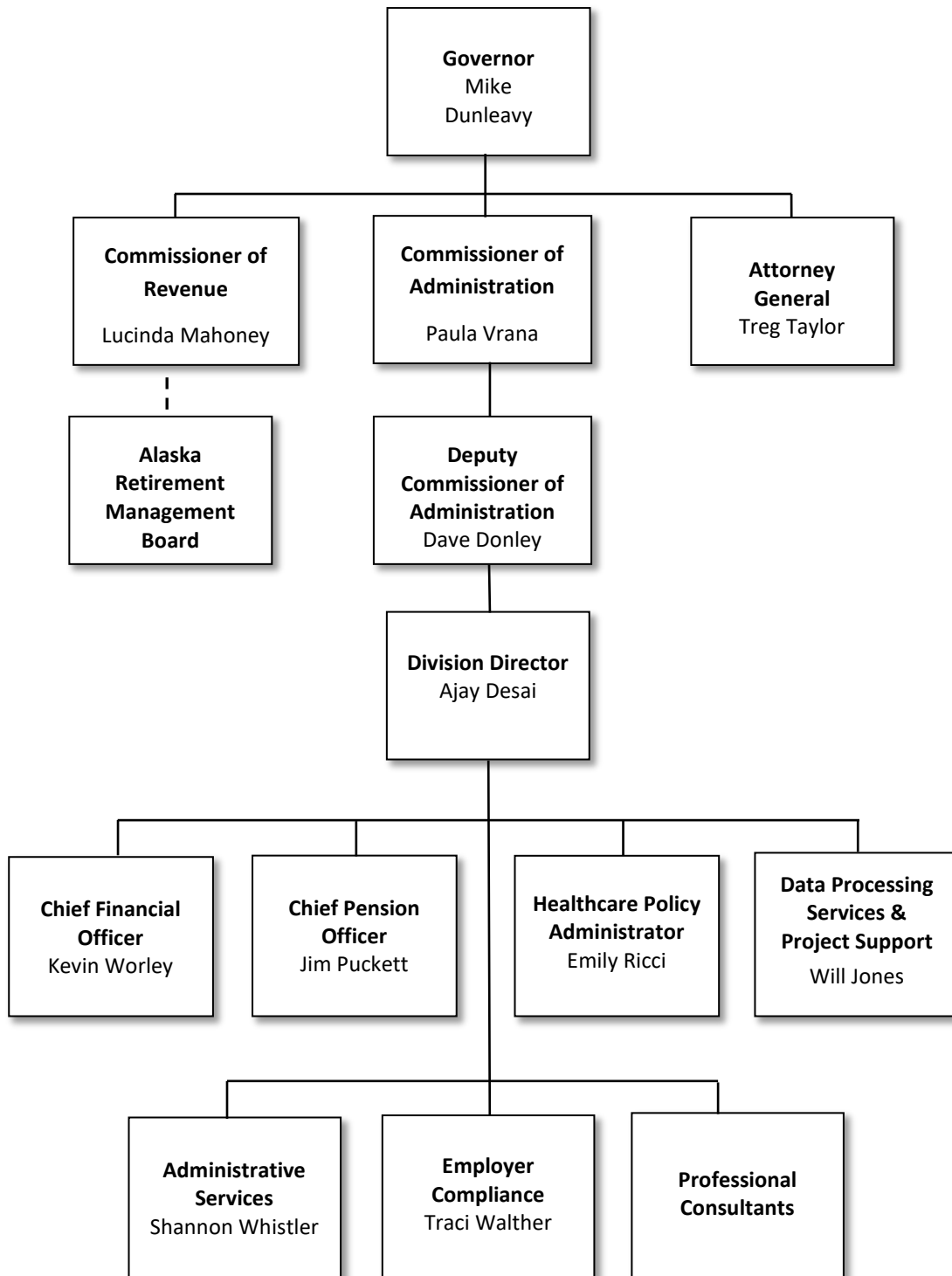
National Association of State Retirement Administrators (NASRA)  
National Conference on Public Employee Retirement Systems (NCPERS)  
National Council on Teacher Retirement (NCTR)

A handwritten signature in black ink that reads "Alan H. Winkle".

Alan H. Winkle  
Program Administrator

## ORGANIZATION CHART

As of June 30, 2022



# Introductory Section

## Section Responsibilities

The **Member Services Section** is responsible for providing comprehensive retirement counseling to the participating members and employers in the plan. This section appoints members to retirement and maintains benefit payment information.

The **Health Plan Administration Section** is responsible for the administration of health, disability, and life insurance. This section provides benefits counseling and plan change information to the membership.

The **Financial Services Section** is responsible for maintaining the employee and employer records and accounts in each of the plans administered by the Division, producing financial statements and reports, and assuring compliance with Internal Revenue Service requirements.

The **Data Processing Services and Project Support Section** supports the information systems the System uses. Responsibilities include planning, development, data base design, programming, and operational support of the data processing systems, including the Local Area Network.

The **Administrative Services Section** is responsible for budget preparation, fiscal management of appropriations, procuring professional services, supplies, and equipment. The section manages the System's record center containing the member's physical records and performs other administrative functions such as legislative tracking and personnel management.

Professional Consultants		
<p><b>Consulting Actuary</b> Buck Global LLC <i>Denver, Colorado</i></p>	<p><b>Legal Counsel</b> Andrew Bocanumenth Kevin Dilg Morgan A. Griffin Kevin Higgins Ben Hofmeister Grace Lee Bill Milks Rebecca Polizzotto</p>	<p><b>Legal Counsel (cont.)</b> Laura Wolff <i>Anchorage, AK</i></p> <p>Ice Miller LLP <i>Indianapolis, Indiana</i></p>
<p><b>Reviewing Actuary</b> Gabriel Roeder Smith <i>Denver, Colorado</i></p>	<p>Assistant Attorney Generals <i>Juneau, Alaska</i></p>	<p><b>Third-Party Healthcare Claim Administrators</b> Aetna Life Insurance Company <i>Lexington, Kentucky</i> CHCS Services, Inc. <i>Pensacola, Florida</i> Moda Health / Delta Dental of Alaska <i>Portland, Oregon</i> PayFlex Systems USA, Inc. <i>Omaha, Nebraska</i> Optum Rx <i>Irvine, California</i></p>
<p><b>Independent Auditors</b> KPMG LLP <i>Anchorage, Alaska</i></p>	<p>Jessie Alloway Colleen Bailey Katherine Demarest Javier Diaz Kyle B. Emili Kimberly Halstead Eugene F. Hickey Margaret Paton-Walsh Jeff Pickett Christopher Robison Robert Schmidt Danielle Thurmond Rachel Witty</p>	
<p><b>Benefits Consultants</b> Buck Global LLC <i>Denver, Colorado</i> The Segal Company <i>Greenwood Village, Colorado</i></p>		<p><b>Consulting Physicians</b> Julius Goslin <i>Anchorage, AK (HSS)</i></p>
<p><b>IT Consultants</b> Alaska IT Group <i>Juneau, Alaska</i> Applied Microsystems, Inc. Computer Task Group <i>Anchorage, Alaska</i></p>		

A list of investment consultants can be found in the Investment Section on pages 78 - 79. Investment fees and commissions can be found on pages 87 and 94.

# Introductory Section

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## Alaska Retirement Management Board

As of June 30, 2022

**Bob Williams, Chair**, was appointed by Governor Walker in March 2016 and reappointed by Governor Dunleavy in March 2020. Bob Williams was born and raised in Palmer, Alaska. He began his teaching career as a Peace Corps teacher in Gambia, Africa. He then taught for more than two decades as a secondary mathematics teacher in Alaska with more than a decade of experience teaching AP Calculus. He is a nationally board-certified teacher and the recipient of both the Presidential Award for Excellence in Mathematics Teaching and the Horace Mann Teaching Excellence Award. He was the Alaska 2009 Teacher of the Year and was inducted into the National Teachers Hall of Fame in 2017. Mr. Williams has a B.S. in Petroleum Engineering, an M.A. in Mathematics Education, an M.Ed. in Educational Leadership, and a Ph.D. in Public Policy and Administration. Mr. Williams also serves as Chair of the ARMB Defined Contribution Plan Committee.

**Allen Hippler, Vice-Chair**, was appointed by Governor Dunleavy in March 2019. Allen Hippler is a Vice President of Commercial Lending at Northrim Bank, where he specializes in underwriting loans for Alaskan businesses. He has almost two decades of experience working in finance throughout the state, most notably Wasilla, Bethel, and Anchorage. Mr. Hippler has chaired the City of Bethel finance committee; was elected to and served on the Bethel City Council and was named one of Alaska's 'Top Forty under Forty' in 2009. He is active with the Alaska Chamber of Commerce, and currently is Vice Chairman of that organization. Previous service to the State of Alaska includes working as a Commissioner of the Alaska Health Care Commission. Mr. Hippler holds a B.A. in Economics from the University of Dallas. Mr. Hippler also serves as Chair of the Actuarial Committee.

**Michael Williams, Secretary**, was appointed by Governor Dunleavy in March 2022. He previously served on the board from 2005 to 2012. He works for the Alaska Department of Revenue as a Revenue Audit Supervisor, managing the State's corporate income tax program. He also serves as Secretary/Treasurer for the Supervisory Unit of the Alaska Public Employees Association, and since 2005 has been the treasurer for the Pacific Health Coalition, a private health coalition representing 250,000 members through public and private unions and small businesses. He is an avid reader and travel enthusiast. Michael holds a B.A. in Accounting and a Master of Taxation from Weber State University. He is professionally licensed as an Enrolled Agent.

**Lucinda Mahoney** is the Commissioner of the Department of Revenue, appointed by Governor Dunleavy in February 2020. Lucinda has over 30 years of broad business experience working for various companies in the State of Alaska. Her experience includes investment management, business valuations, treasury, debt, accounting, strategic planning, budgeting, process improvements, shared services, and Sarbanes Oxley consulting. Lucinda was previously the CFO for the Municipality of Anchorage. She also managed the Arctic Slope Regional Corporation Shared Services Center. Prior to that, she was a Director with KPMG LLP managing its business consulting practice in Alaska. Finally, she held various management positions at ARCO, a multibillion oil company. Lucinda has a Master's in Business Administration, University of Alaska; a Bachelor's in Business Administration with a concentration in Finance, University of Texas; and is a Certified Valuation Analyst with the National Association of Certified Valuation Analysts.

**Paula Vrana** is the Commissioner of the Department of Administration, appointed by Governor Dunleavy on September 30, 2021. She served as deputy commissioner of the department since January 2019. Commissioner Vrana is an attorney and lifelong Alaskan, her family roots in Southeast Alaska date back to early World War II years in Skagway. She practiced law at the law firm of Brena, Bell & Clarkson and has served as the Chief Executive Officer of Copper River Native Association as well as Executive Director of Hospice of Anchorage.



# Introductory Section

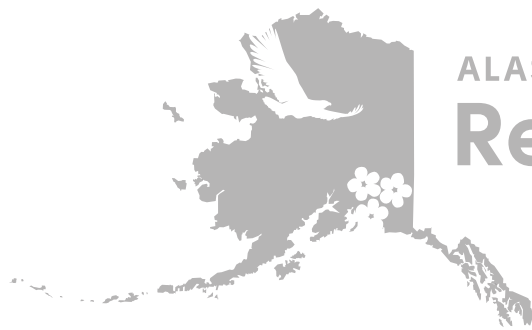
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**Lorne Bretz** was appointed by Governor Dunleavy in March 2019. Lorne immigrated to Alaska in 1992, and with its vast beauty, it quickly became home. Volunteering in the community, hiking and off-road adventuring are some of Lorne's favorite hobbies. Mr. Bretz is the Plan Administrator for the Municipality of Anchorage Retiree Medical Funding Program Trust for Police Officers and Firefighters. He has a Masters in Business Administration, a Retirement Plans Associate designation and is a Certified Financial Planner professional. He has a passion for finances and a desire to support the needs of retirees and future retirees of the state he calls home.

**Donald Krohn** was appointed by Governor Dunleavy in March 2021. He began his career in law enforcement more than 45 years ago with a four-year stint in the Air Force. From there, he joined the U.S. Customs Service in Chicago, working on narcotics interdiction. In 1979, he was transferred to Anchorage and after five more years working in inspections and intercepting drug traffic, he joined the Anchorage Police Department. Mr. Krohn worked for several years at the department as a detective specializing in white-collar crime. He was then promoted to the major crime's unit. He finished his 18 years at APD working major crimes and as a homicide detective. In January 2002, he joined First National Bank Alaska as Security Officer. During his first three years at the bank, he developed and implemented programs that resulted in an 80 percent reduction in successful criminal attacks against the bank and its customers. He retired in May 2020. Mr. Krohn also holds a B.S. in Occupational Education, with a minor in Criminal Justice from Wayland Baptist University.

**Dennis Moen** was appointed by Governor Dunleavy in 2020. He is a retired Facility Manager for the State of Alaska, Department of Transportation & Public Facilities, Northern Region. Mr. Moen established and managed a multi-million-dollar annual operating budget. Supervised over 50 employees. Developed an annual budget for over 400 state owned facilities and was the Contracting Officer for 100's of state vendors. Fourteen hours after retiring from the State of Alaska, he went to work for the Public Employees Local 71 Laborer's Union. He was elected as Business Manager/Secretary Treasurer in 2012. As Business Manager, Mr. Moen represented 2400 members statewide. He developed a multi-million-dollar budget and provided fiduciary oversight of Local 71's operating budget. Dennis directed investment bankers and economic consultants for PE Local 71's Health Trust Fund. He also oversaw actuarial analysis and audits. Mr. Moen was concurrently Business Manager/Secretary Treasurer for Alaska District Council of Laborers for three Alaska Laborer Locals. He was also the Vice President of the Pacific Health Coalition (PHC), a private health coalition representing 250,000 members through public and private unions and small businesses. Mr. Moen lived and raised his 2 children in Fairbanks, Alaska for 40 years. He is a private pilot, a Coast-Guard Captain for 100-ton vessels and since his retirement from the Union in 2019 enjoys commercial fishing in Southeast Alaska.

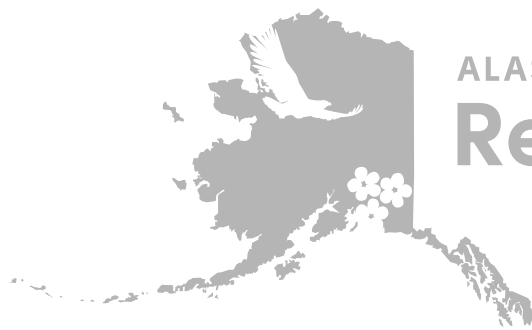
**Sandra K. Ryan** has been a teacher of mathematics and computer science in the Fairbanks North Star Borough School District (FNSBSD) since 1994. She currently serves as the Fairbanks Education Association President, representing over 800 certificated staff. She also served as a member of the FNSBSD's curriculum committee, an advanced placement teacher in both AP Computer Science and AP Statistics, on two school Accreditation Committees, and on the Education Excellence for Teachers and Students Committee. Ms. Ryan is a new local presidents' trainer for the National Education Association, a member of Alpha Delta Kappa, and serves on the Fairbanks Chamber of Education and Commerce Workforce Committee. She holds a B.S. in Communications from the University of Texas at Austin, a B.S. in Mathematics from St. Edwards's University, and an M.S. in Computer Science—Software Engineering from the University of Alaska-Fairbanks.



ALASKA DIVISION OF  
**Retirement  
and Benefits**



# FINANCIAL SECTION



ALASKA DIVISION OF  
**Retirement  
and Benefits**



KPMG LLP  
Suite 600  
701 West Eighth Avenue  
Anchorage, AK 99501

## Independent Auditors' Report

The Division of Retirement and Benefits and  
Members of the Alaska Retirement Management Board  
State of Alaska Public Employees' Retirement System:

### ***Opinion***

We have audited the combining financial statements of the State of Alaska Public Employees' Retirement System (the System), a component unit of the State of Alaska, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

In our opinion, the accompanying combining financial statements referred to above present fairly, in all material respects, the fiduciary net position of the System as of June 30, 2022, and the changes in its fiduciary net position for the year then ended in accordance with U.S. generally accepted accounting principles.

### ***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the System and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with U.S. generally accepted accounting principles, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.



# Financial Section

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In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

## ***Report on Summarized Comparative Information***

We have previously audited the System's 2021 combining financial statements, and we expressed an unmodified opinion on those financial statements in our report dated October 20, 2021. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2021 is consistent, in all material respects, with the audited financial statements from which it has been derived.

## ***Required Supplementary Information***

U.S. generally accepted accounting principles require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## ***Supplementary Information***

Our audit for the year ended June 30, 2022 was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the System's basic financial statements for the year ended June 30, 2022. The supplemental schedules listed in the table of contents for the year ended June 30, 2022 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements for the year ended June 30, 2022 and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the

# Financial Section

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information is fairly stated, in all material respects, in relation to the basic financial statements as a whole for the year ended June 30, 2022.

We also previously audited, in accordance with GAAS, the basic financial statements of the System as of and for the year ended June 30, 2021 (not presented herein), and have issued our report thereon dated October 20, 2021 which expressed an unmodified opinion. The supplemental schedules listed in the table of contents for the year ended June 30, 2021 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information was subjected to the audit procedures applied in the audit of the basic financial statements for the year ended June 30, 2021 and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated in all material respects, in relation to the basic financial statements as a whole for the year ended June 30, 2021

**KPMG LLP**

Anchorage, Alaska  
October 14, 2022

# Financial Section

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## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Management's Discussion and Analysis (Unaudited)

June 30, 2022

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This section presents management's discussion and analysis (MD&A) of the State of Alaska Public Employees' Retirement System's (the System) financial position and performance for the years ended June 30, 2022 and 2021. This section is presented as a narrative overview and analysis. Please read the MD&A in conjunction with the financial statements, notes to financial statements, required supplementary information, and supplemental schedules to better understand the financial condition and performance of the System during the fiscal years ended June 30, 2022 and 2021. Information for fiscal year 2020 is presented for comparative purposes.

#### Financial Highlights

The System's financial highlights for the year ended June 30, 2022 were as follows:

- The System's fiduciary net position restricted for pension benefits, postemployment healthcare benefits, and individuals decreased by \$2.2 billion.
- The System's plan member and employer contributions increased by \$9.6 million when compared to fiscal year 2021.
- The State of Alaska (the State) directly appropriated \$97.7 million to the System.
- The System's net investment income decreased \$7.4 billion when compared to fiscal year 2021, to a loss of \$1.6 billion.
- The System's pension benefit expenditures totaled \$953.5 million.
- The System's postemployment healthcare benefit expenditures totaled \$486.4 million.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the System's financial statements. The System's financial statements are composed of three components: (1) combining statement of fiduciary net position, (2) combining statement of changes in fiduciary net position, and (3) notes to financial statements. This report also contains required supplementary information and other supplemental schedules.

*Combining statement of fiduciary net position* – This statement presents information regarding the System's assets, liabilities, and resulting net position restricted for pension benefits, postemployment healthcare benefits, and individuals. This statement reflects the System's investments at fair value, along with cash and cash equivalents, receivables, and other assets, less liabilities at June 30, 2022.

*Combining statement of changes in fiduciary net position* – This statement presents how the System's net position restricted for pension benefits, postemployment healthcare benefits, and individuals changed during the fiscal year ended June 30, 2022. This statement presents contributions and investment income during the period. Deductions for pension and postemployment healthcare benefits, refunds, and operating deductions are also presented.

The above statements represent resources available for investment and payment of benefits as of June 30, 2022, and the sources and uses of those funds during fiscal year 2022.

*Notes to financial statements* – The notes to financial statements are an integral part of the financial statements and provide additional detailed information and schedules that are essential to a full understanding of the System's financial statements.

# Financial Section

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Management's Discussion and Analysis (Unaudited)

June 30, 2022

*Required supplementary information and related notes* – The required supplementary information consists of 12 schedules and related notes concerning the funded status of the System and actuarial assumptions and methods used in the actuarial valuation.

*Supplemental schedules* – Supplemental schedules include detailed information on administrative and investment deductions incurred by the System and payments to consultants other than investment advisors for professional services.

### Condensed Financial Information

System net position (In thousands)					
Description	2022	2021	Increase (decrease)		2020
			Amount	Percentage	
Assets:					
Cash and cash equivalents	\$ 286,503	251,009	35,494	14.1 %	\$ 193,689
Contributions receivable	13,223	12,363	860	7.0	12,148
Due from State of Alaska General Fund	23,385	18,175	5,210	28.7	16,722
Due from Retiree Health Fund	—	2	(2)	(100.0)	—
Other accounts receivable	13,445	5,363	8,082	150.7	137
Investments	22,202,613	24,437,912	(2,235,299)	(9.1)	19,195,879
Other assets	982	984	(2)	(0.2)	982
Total assets	<u>22,540,151</u>	<u>24,725,808</u>	<u>(2,185,657)</u>	<u>(8.8)</u>	<u>19,419,557</u>
Liabilities:					
Claims payable	40,109	39,972	137	0.3	35,336
Accrued expenses	8,110	7,148	962	13.5	2,977
Forfeiture payable to employers	171	151	20	13.2	653
Securities lending collateral payable	39,071	57,659	(18,588)	(32.2)	23,049
Total liabilities	<u>87,461</u>	<u>104,930</u>	<u>(17,469)</u>	<u>(16.6)</u>	<u>62,015</u>
Net position	<u>\$ 22,452,690</u>	<u>24,620,878</u>	<u>(2,168,188)</u>	<u>(8.8)%</u>	<u>\$ 19,357,542</u>

# Financial Section

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Management's Discussion and Analysis (Unaudited)

June 30, 2022

#### Condensed Financial Information (continued)

Description	Changes in system net position (In thousands)				
	2022	2021	Increase (decrease)		2020
			Amount	Percentage	
Net position, beginning of year	\$ 24,620,878	19,357,542	5,263,336	27.2 %	\$ 19,066,303
Additions:					
Contributions – employers and plan members	820,183	810,572	9,611	1.2	770,926
Contributions – nonemployer State of Alaska	97,700	101,383	(3,683)	(3.6)	79,487
Net investment income (loss)	(1,613,903)	5,748,837	(7,362,740)	(128.1)	777,393
Employer group waiver plan	54,191	52,416	1,775	3.4	33,212
Medicare retiree drug subsidy	595	189	406	214.8	—
Pharmacy rebates	47,415	37,936	9,479	25.0	48,035
Pharmacy management allowance	134	189	(55)	(29.1)	—
Other income	292	1,309	(1,017)	(77.7)	625
Total additions (deductions)	(593,393)	6,752,831	(7,346,224)	(108.8)	1,709,678
Deductions:					
Pension and postemployment healthcare benefits	1,439,873	1,385,828	54,045	3.9	1,325,783
Refunds of contributions	101,571	69,986	31,585	45.1	59,891
Administrative	33,351	33,681	(330)	(1.0)	32,765
Total deductions	1,574,795	1,489,495	85,300	5.7	1,418,439
Increase (decrease) in net position	(2,168,188)	5,263,336	(7,431,524)	(141.2)	291,239
Net position, end of year	\$ 22,452,690	24,620,878	(2,168,188)	(8.8)%	\$ 19,357,542

#### Financial Analysis of the System

The statements of fiduciary net position as of June 30, 2022 and 2021 show net position restricted for pension benefits, postemployment healthcare benefits, and individuals of \$22,452,690,000 and \$24,620,878,000, respectively. The entire amount is available to cover the System's obligation to pay pension and postemployment healthcare benefits to its members and their beneficiaries, as well as administrative costs.

This represents a decrease in the System's net position restricted for pension benefits, postemployment healthcare benefits, and individuals of \$2,168,188,000 or 8.8% from fiscal year 2021 to 2022 and an increase of \$5,263,336,000 or 27.2% from fiscal year 2020 to 2021. Over the long term, plan member, employer, and nonemployer contributions, as well as investment income earned, are anticipated to sufficiently fund the pension benefit and postemployment healthcare costs of the System.

During the 32<sup>nd</sup> Alaska State Legislature and as part of the State's Fiscal Year 2022 Operating Budget, House Bill 69 appropriated \$97,699,500 from the General Fund and the Budget Reserve Fund to the Department of Administration for deposit in the Defined Benefit Pension fund. The amount of the appropriation allocated to the State as an employer is included in Contributions – Employer. The remaining appropriation is reported as Contributions – Nonemployer State of Alaska.

# Financial Section

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Management's Discussion and Analysis (Unaudited)

June 30, 2022

The investment of pension funds is a long-term undertaking. On an annual basis, the Alaska Retirement Management Board (the Board) reviews and adopts an asset allocation strategy to ensure the asset mix will remain at an optimal risk/return level given the System's constraints and objectives.

#### System Asset Allocation

During fiscal years 2022 and 2021, the Board adopted the following asset allocation for the Defined Benefit Pension Plan (DB Plan), Alaska Retiree Healthcare Trust (ARHCT Plan), and Defined Contribution Retirement Pension Plan's (DCR Plan) occupational death and disability fund, retiree medical plan, and health reimbursement arrangement fund:

	2022		2021	
	Pension and Healthcare Trusts		Pension and Healthcare Trusts	
	Allocation	Range	Allocation	Range
Broad domestic equity	27.0%	± 6%	28.0%	± 6%
Global equity (ex-U.S.)	18.0	± 4	19.0	± 4
Fixed income	21.0	± 10	22.0	± 10
Opportunistic	6.0	± 4	6.0	± 4
Real assets	14.0	± 7	13.0	± 7
Private equity	14.0	± 6	12.0	± 6
<b>Total</b>	<b>100.0%</b>		<b>100.0%</b>	
Expected return 20-year geometric mean	6.88%		7.13%	
Projected standard deviation	13.89		13.55	

For fiscal years 2022 and 2021, the DB Pension Plan's investments generated a (4.08%) and 27.62% rate of return, respectively. For fiscal years 2022 and 2021, the Alaska Retiree Healthcare Trust Plan's investments generated a (4.08%) and 27.71% rate of return, respectively.

#### Contributions, Investment Income, and Other Additions

The additions required to fund retirement benefits are accumulated through a combination of employer and plan member contributions, State appropriation, investment income, and other additions as follows:

	Additions (In thousands)				
	2022	2021	Increase (decrease)		2020
			Amount	Percentage	
Contributions – employers	\$ 626,286	622,103	4,183	0.7%	\$ 587,288
Contributions – plan members	193,897	188,469	5,428	2.9%	183,638
Contributions – nonemployer					
State of Alaska	97,700	101,383	(3,683)	(3.6)	79,487
Net investment income (loss)	(1,613,903)	5,748,837	(7,362,740)	(128.1)	777,393
Employer group waiver plan	54,191	52,416	1,775	3.4	33,212
Medicare retiree drug subsidy	595	189	406	214.8	—
Pharmacy rebates	47,415	37,936	9,479	25.0	48,035
Pharmacy Management Allowance	134	189	(55)	(29.1)	—
Other income	292	1,309	(1,017)	(77.7)	625
<b>Total</b>	<b>\$ (593,393)</b>	<b>6,752,831</b>	<b>(7,346,224)</b>	<b>(108.8)%</b>	<b>\$ 1,709,678</b>

# Financial Section

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Management's Discussion and Analysis (Unaudited)

June 30, 2022

The System's employer contributions increased from \$622,103,000 in fiscal year 2021 to \$626,286,000 in fiscal year 2022, an increase of \$4,183,000 or 0.7%. The System's employer contributions increased from \$587,288,000 in fiscal year 2020 to \$622,103,000 in fiscal year 2021, an increase of \$34,815,000 or 5.9%. The increase in employer contributions for both fiscal year 2022 and 2021 are attributed to increases in member salaries.

The State provided \$97,700,000 and \$101,383,000 for fiscal years 2022 and 2021, respectively, in nonemployer contributions per Alaska Statute (AS) 39.35.280. The employer on-behalf amount (or additional State contributions as defined in AS 39.35.280) is calculated by the System's actuary. It is based on projected payroll and the difference between the actuarially determined contribution rate and the statutory effective rate. The employer effective contribution rate of 22.00% is established in AS 39.35.255(a).

The System's net investment income in fiscal year 2022 decreased by \$7,362,740,000 or 128.1% from amounts in fiscal year 2021. The System's net investment income in fiscal year 2021 increased by \$4,971,444,000 or 639.5% from amounts in fiscal year 2020. The investment returns received in fiscal year 2022 were lower than the returns seen in fiscal year 2021, causing a difference in investment returns when comparing 2022 and 2021. Over the long term, investment earnings play a significant role in funding Plan benefits. The Board continues to look at investment classes and strategies best suited to meet the expected earnings returns to meet future benefit payments.

The Division of Retirement and Benefits (the Division) implemented a group Medicare Part D prescription drug plan known as an enhanced Employer Group Waiver Plan (EGWP) for all Medicare-eligible members covered under the Plan. During fiscal year 2022, the Plan received \$54,191,000 in EGWP funds from the Center of Medicare and Medicaid Services (CMS) through the EGWP Plan Sponsor, OptumRx, compared to fiscal year 2021 receipts of \$52,416,000, and fiscal year 2020 receipts of \$33,212,000. The increases each year is due to increased prescription drug usage as well as increased costs of those same prescription drugs that resulted in higher EGWP funds paid to the Plan.

Pharmacy rebates are reimbursed to the Plan by the third-party administrators. During fiscal year 2022, the Plan received \$47,15,000 in pharmacy rebates compared to \$37,936,000 from fiscal year 2021,. In fiscal year 2020, the Plan received \$48,035,000. The Plan negotiated higher rebates beginning in calendar year 2021, however, those higher rebates were transmitted to the Plan during fiscal year 2022, which resulted in slightly higher collections due to timing of receipt of those funds.

The DB Pension Plan's investment rates of return for the year ended June 30 were as follows:

	Year ended		
	2022	2021	2020
Plan returns	(4.08)%	27.62 %	3.83 %
Broad domestic equity	(11.74)	42.69	2.62
Global equity (ex-U.S.)	(20.96)	38.54	(3.59)
Fixed income	(6.96)	2.20	7.31
Opportunistic	(10.58)	23.86	0.52
Real assets	14.29	9.86	2.06
Private equity	26.25	50.67	10.47
Actuarially assumed rate of return	7.25	7.38	7.38



# Financial Section

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Management's Discussion and Analysis (Unaudited)

June 30, 2022

The Alaska Retiree Healthcare Trust Plan's investment rates of return for the year ended June 30 were as follows:

	Year ended		
	2022	2021	2020
Plan returns	(4.08)%	27.71 %	3.90 %
Broad domestic equity	(11.73)	42.69	2.62
Global equity (ex-U.S.)	(20.95)	38.57	(3.59)
Fixed income	(7.04)	2.20	7.37
Opportunistic	(10.58)	23.86	0.51
Real assets	14.41	10.00	2.36
Private equity	26.25	50.67	10.52
Actuarially assumed rate of return	7.25	7.38	7.38

### Benefits and Other Deductions

The primary deduction of the DB Plan is the payment of pension and other postemployment benefits, primarily healthcare. The primary deduction of the DCR Plan is the refund of contributions. These benefit payments, healthcare claims paid, refunds of contributions, and the cost of administering the System comprise the cost of operations as follows:

	Deductions (In thousands)				
	2022	2021	Increase (decrease)		2020
			Amount	Percentage	
Pension benefits	\$ 953,511	921,899	31,612	3.4%	\$ 885,252
Postemployment benefits	486,362	463,929	22,433	4.8	440,531
Refunds of contributions	101,571	69,986	31,585	45.1	59,891
Administrative	33,351	33,681	(330)	(1.0)	32,765
Total	\$ 1,574,795	1,489,495	85,300	5.7%	\$ 1,418,439

The System's DB pension benefit payments in 2022 increased \$31,612,000 or 3.4% from fiscal year 2021, which increased \$36,647,000 or 4.1% from fiscal year 2020. The increase in pension benefits in fiscal year 2022 is the result of a continued increase in the number of retirees and an increase in average pension benefits.

The System's postemployment healthcare benefit payments in fiscal year 2022 increased \$22,433,000 or 4.8% from fiscal year 2021, which increased \$23,398,000 or 5.3% from fiscal year 2020. During fiscal year 2022, the System saw an increase in postemployment benefits as the number of retirees in the DB Plan continues to increase. The increase in retirees is offset by those retirees who transition over to Medicare due to age, and costs shift from the System to Medicare. The System continues to look at ways for cost containment while providing benefits applicable to the plan.

The System's refund of contributions increased \$31,585,000 or 45.1% from fiscal year 2021 to 2022 and increased \$10,095,000 or 16.9% from fiscal year 2020 to 2021. The increase in refunds is primarily in the DCR Plan, where refunds increased \$30,390,000 between fiscal year 2021 to 2022 and increased \$12,259,000 between fiscal year 2020 to 2021. Increases in DCR Plan refunds are attributed to the increase in the number of DCR Plan member accounts and higher member balances being refunded. The System continues to look at ways to retain member contributions by emphasizing the low investment costs to members to maintain funds within the DCR Plan, with a number of investment options available.

# Financial Section

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Management's Discussion and Analysis (Unaudited)

June 30, 2022

The System's administrative costs in fiscal year 2022 decreased \$330,000 or 1.0% from fiscal year 2021 and increased \$916,000 or 2.8% from fiscal year 2020. The decreased administrative cost in fiscal years 2022 is related to reductions on contractual costs charged to the System. For fiscal year 2021, the increase in costs are related to a capital project for a retirement system replacement.

#### Net Pension Liability

Governmental Accounting Standards Board (GASB) Statement No. 67, *Financial Reporting for Pension Plans*, requires the DB Plan to report the total pension liability, fiduciary net position, and net pension liability. The total pension liability represents the total obligation for the Plan's pension benefits related to costs incurred as a result of years of service, changes in benefit terms, changes in actuarial assumptions, and any differences between the actuarial assumptions and actual experience. The Plan's fiduciary net position represents the assets available to pay the Plan's future payment stream. The assets are derived from contributions received from participating employers, plan members, and nonemployer contributions, as well as investment earnings, less benefit payments during the year and the related costs to administer the Plan. The difference between the total pension liability and fiduciary net position is the net pension liability, or the unfunded portion of the total pension liability.

The components of the net pension liability of the participating employers of the Plan as of June 30 were as follows (in thousands):

	<u>2022</u>	<u>2021</u>
Total pension liability	\$ 15,912,991	15,580,808
Plan fiduciary net position	<u>(10,816,140)</u>	<u>(11,912,309)</u>
Employers' net pension liability	<u>\$ 5,096,851</u>	<u>3,668,499</u>
Plan fiduciary net position as a percentage of the total pension liability	67.97 %	76.46 %

#### Net OPEB (Asset) Liability

GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other than Pension Plans*, requires the DB Other Postemployment Benefit (OPEB) Plans to report the total OPEB liability, fiduciary net position, and net OPEB liability for each plan. The total OPEB liability represents the total obligation for the Plan's postemployment healthcare benefits related to costs incurred as a result of years of service, changes in benefit terms, changes in actuarial assumptions, and any differences between the actuarial assumptions and actual experience. The Plan's fiduciary net position represents the assets available to pay the OPEB Plan's future payment stream. The assets are derived from contributions received from participating employers, plan members, and nonemployer contributions, as well as investment earnings, less benefit payments during the year and the related costs to administer the Plans. The difference between the total OPEB liability and fiduciary net position is the net OPEB liability (asset), or the unfunded (overfunded) portion of the total OPEB liability.

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Management's Discussion and Analysis (Unaudited)

June 30, 2022

The components of the net OPEB asset of the participating employers of the Plans as of June 30, 2022 were as follows (in thousands):

	<b>Alaska Retiree Healthcare Trust Plan (ARHCT Plan)</b>	<b>Occupational Death and Disability (ODD Plan)</b>	<b>Retiree Medical Plan (RMP)</b>
Total OPEB liability	\$ 6,901,568	17,620	172,956
Plan fiduciary net position	<u>(8,869,134)</u>	<u>(61,458)</u>	<u>(207,686)</u>
Employers' net OPEB asset	<u>\$ (1,967,566)</u>	<u>(43,838)</u>	<u>(34,730)</u>
Plan fiduciary net position as a percentage of the total OPEB liability	128.51 %	348.80 %	120.08 %

The components of the net OPEB liability (asset) of the participating employers of the Plans as of June 30, 2021 were as follows (in thousands):

	<b>ARHCT Plan</b>	<b>ODD Plan</b>	<b>RMP</b>
Total OPEB liability	\$ 7,218,787	16,072	177,713
Plan fiduciary net position	<u>(9,784,141)</u>	<u>(60,146)</u>	<u>(204,555)</u>
Employers' net OPEB liability (asset)	<u>\$ (2,565,354)</u>	<u>(44,074)</u>	<u>(26,842)</u>
Plan fiduciary net position as a percentage of the total OPEB liability	135.54 %	374.23 %	115.10 %

### Funding

Retirement benefits are financed by accumulations from employers, plan members, State nonemployer contributions, and income earned on System investments:

- The employer contribution rate is adopted and set by the Board annually based on actuarial determinations made by the System's consulting actuary as reviewed by the Board's contracted actuary. AS 39.35.255(a) sets the employer effective contribution rate at 22.00%. The difference between the actuarially determined contribution rate adopted by the Board and the statutory employer effective rate is paid by the State as a direct appropriation per AS 39.35.280.
- AS 39.35.280 provides that additional State contributions are made each July 1 or as soon after July 1 for the ensuing fiscal year that when combined with the total employer contributions are sufficient to pay the System's past service liability at the contribution rate adopted by the Board for that fiscal year.
- Plan member contributions are set by AS 39.35.160 for the DB Plan and AS 39.35.730 for the DCR Plan.
- The Board works with an external consultant to determine the proper asset allocation strategy.

# Financial Section

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## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

*(A Component Unit of the State of Alaska)*

### Management's Discussion and Analysis (Unaudited)

June 30, 2022

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#### Legislation

During fiscal year 2022, the 32<sup>nd</sup> Alaska State Legislature enacted one law that affects the System. Conference Committee Substitute First Special Session House Bill 69, Section 73(b), appropriates \$97.7 million from the General Fund to the Department of Administration for deposit in the System's defined benefit plan account as partial payment of the participating employers' contribution for fiscal year ending June 30, 2022.

This appropriation is to fund the difference between the statutory employer required contribution of 22% paid by participating employers for both defined benefit and defined contribution members and the actuarially determined contribution rate adopted by the Board for that fiscal year. This additional state contribution is specified in AS 39.35.280 – Additional State Contributions.

Senate Bill 55 (SB 55), an Act relating to employer contributions to the System, made changes to Alaska Statute (AS) 39.35.255 that indicated the State of Alaska, as a participating employer, shall contribute to the System every payroll period an amount sufficient to pay the full actuarially determined employer normal cost, all contributions required under AS 39.30.370 (HRA) and AS 39.35.750 (all DCR costs – employer match, ODD, RMP), and past service costs for members at the contribution rate adopted by the Board under AS 37.10.220 for the fiscal year for that payroll period. The State of Alaska, as an employer, will pay the full actuarial determined employer contribution rate adopted by the Board for each fiscal year effective July 1, 2021.

#### Economic Conditions, Future Contribution Rates, and Status of Unfunded Liability

Fiscal year 2022 had negative investment returns. Net investment income decreased from a gain of \$5,748,837,000 in fiscal year 2021, to a loss of \$1,613,903 in fiscal year 2022, a decrease of \$7,362,740,000 or 128.1%. During fiscal year 2022, the System's actual rate of return on investments was below the 7.38% actuarially assumed rate of return. The Board continues to work with its investment counsel and the Alaska Department of Revenue, Treasury Division, to diversify the portfolio of the System to maintain an optimal risk/return ratio.

The consulting actuary recommended a decrease from the System's actuarially determined contribution rate of 30.11% in fiscal year 2022 to 24.79% in fiscal year 2023. Additionally, the Board discussed not contributing the healthcare normal cost contribution rate of 2.84% since the Alaska Retiree HealthCare Trust is well above 100% funded. After the Board's actuarial committee discussed the healthcare trusts overfunding, they voted to not contribute the normal cost rate for fiscal year 2023. The Board adopted the fiscal year 2023 actuarially determined contribution rate of 24.79%, which represented a decrease of 5.32%. The statutory employer effective contribution rate remains at 22% for fiscal years 2023 and 2022. With the passage of SB 55, the State of Alaska as an employer will pay full actuarial rate beginning July 1, 2021.

The June 30, 2021 and 2020 actuarial valuation reports for the DB Plan reported funding ratios based on valuation assets of 85.5% and 79.3% respectively, as well as unfunded liabilities of \$3.2 billion and \$4.6 billion, respectively.

For fiscal years 2023 and 2022, the DCR Plan's employer contribution rate was established by AS 39.35.255(a) at 22.00%, except for the State of Alaska as modified by SB 55. The DCR Plan's actuarially determined occupational death and disability rate was adopted by the Board for fiscal years 2023 and 2022 to be 0.68% for peace officers/firefighters; and 0.31% and 0.30%, respectively, for all others. The DCR Plan retiree medical plan actuarially determined contribution rate was adopted by the Board for fiscal years 2023 and 2022 to be 1.07% and 1.10%, respectively.

**STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM**

*(A Component Unit of the State of Alaska)*

## **Management's Discussion and Analysis (Unaudited)**

June 30, 2022

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### **Requests for Information**

This financial report is designed to provide a general overview for those parties interested in the System's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

State of Alaska Public Employees' Retirement System  
Division of Retirement and Benefits, Finance Section  
P.O. Box 110203  
Juneau, Alaska 99811-0203

Questions concerning any of the investment information provided in this report or requests for additional investment information should be addressed to:

State of Alaska  
Department of Revenue, Treasury Division  
P.O. Box 110405  
Juneau, Alaska 99811-0405

# Financial Section

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM (A Component Unit of the State of Alaska)

### Combining Statement of Fiduciary Net Position

June 30, 2022

(With summarized financial information for June 30, 2021)

(In thousands)

	Defined benefit pension	Defined contribution pension	Other postemployment benefit plans				System total June 30, 2022	System total June 30, 2021
			Alaska Retiree Healthcare Trust	Occupational death and disability	Retiree medical	Health reimbursement arrangement		
<b>Assets:</b>								
Cash and cash equivalents:								
Short-term fixed-income pool	\$ 135,403	2,157	96,067	835	2,748	8,944	246,154	192,574
Empower money market fund – non-participant directed	—	1,278	—	—	—	—	1,278	776
Securities lending collateral	20,439	—	16,841	115	387	1,289	39,071	57,659
Total cash and cash equivalents	155,842	3,435	112,908	950	3,135	10,233	286,503	251,009
Receivables:								
Contributions	13,223	—	—	—	—	—	13,223	12,363
Due from State of Alaska General Fund	9,076	8,438	1,915	298	867	2,791	23,385	18,175
Due from Retiree Health Fund	—	—	—	—	—	—	—	2
Other accounts receivable	164	—	13,248	—	33	—	13,445	5,363
Total receivables	22,463	8,438	15,163	298	900	2,791	50,053	35,903
Investments, at fair value:								
Fixed-income securities:								
Alternative fixed income pool	293,460	—	242,343	1,660	5,617	18,671	561,751	555,087
Barclays aggregate bond fund	1,620,742	—	1,338,431	9,172	31,024	103,115	3,102,484	3,234,644
Opportunistic fixed income pool	386,188	—	318,920	2,186	7,392	24,570	739,256	—
US Treasury fixed income pool	—	—	—	—	—	—	—	809,893
Total fixed-income securities	2,300,390	—	1,899,694	13,018	44,033	146,356	4,403,491	4,599,624
Broad domestic equity:								
Large cap pool	2,406,109	—	1,986,998	13,617	46,058	153,081	4,605,863	5,737,244
Small cap pool	212,001	—	175,074	1,201	4,058	13,488	405,822	486,170
Total broad domestic equity	2,618,110	—	2,162,072	14,818	50,116	166,569	5,011,685	6,223,414
Global equity ex-U.S.:								
International equity pool	1,421,227	—	1,173,607	8,041	27,199	90,402	2,720,476	3,429,837
Emerging markets equity pool	318,049	—	282,649	1,800	6,088	20,235	608,821	728,617
Total global equity ex-U.S.	1,739,276	—	1,436,256	9,841	33,287	110,637	3,329,297	4,158,454
Opportunistic:								
Alternative beta pool	122,703	—	101,330	694	2,349	7,807	234,883	209,012
Alternative equity pool	111,333	—	91,940	630	2,131	7,083	213,117	261,744
Other opportunities pool	1,515	—	1,251	9	29	96	2,900	13,720
Tactical allocation strategies pool	394,238	—	325,567	2,231	7,547	25,082	754,665	841,031
Total opportunistic	629,789	—	520,088	3,564	12,056	40,068	1,205,565	1,325,507
Private equity pool	1,779,516	—	1,469,549	10,070	34,063	113,216	3,406,414	3,374,963
Real assets:								
Real estate pools	635,511	—	525,920	3,604	12,191	40,518	1,217,744	1,032,616
Real estate investment trust pool	177,771	—	146,806	1,006	3,403	11,310	340,296	363,888
Infrastructure private pool	281,576	—	232,529	1,594	5,390	17,914	539,003	501,265
Energy pool	22,431	—	18,524	127	429	1,427	42,938	41,819
Farmland pool	339,577	—	280,427	1,921	6,500	21,605	650,030	605,056
Timber pool	135,315	—	111,745	766	2,590	8,609	259,025	246,658
Total real assets	1,592,181	—	1,315,951	9,018	30,503	101,383	3,049,036	2,791,302
Other investment funds:								
Participant directed at fair value:								
Collective investment funds	—	517,247	—	—	—	—	517,247	621,217
Pooled investment funds	—	1,160,373	—	—	—	—	1,160,373	1,227,154
Participant directed at contract value:								
Synthetic investment contracts	—	119,505	—	—	—	—	119,505	116,277
Total other investment funds	—	1,797,125	—	—	—	—	1,797,125	1,964,648
Total investments	10,659,262	1,797,125	8,803,610	60,329	204,058	678,229	22,202,613	24,437,912
Other assets								
	15	—	967	—	—	—	982	984
Total assets	10,837,582	1,808,998	8,932,648	61,577	208,093	691,253	22,540,151	24,725,808
Liabilities:								
Claims payable	—	—	40,109	—	—	—	40,109	39,972
Accrued expenses	1,003	495	6,564	4	20	24	8,110	7,148
Forfeitures payable to employers	—	171	—	—	—	—	171	151
Securities lending collateral payable	20,439	—	16,841	115	387	1,289	39,071	57,659
Total liabilities	21,442	666	63,514	119	407	1,313	87,461	104,930
Net position restricted for pension benefits, postemployment healthcare benefits, and individuals								
	\$ 10,816,140	1,808,332	8,869,134	61,458	207,686	689,940	22,452,690	24,620,878

See accompanying notes to financial statements.

# Financial Section

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Combining Statement of Changes in Fiduciary Net Position

Year ended June 30, 2022

(With summarized financial information for June 30, 2021)

(In thousands)

	Defined benefit pension	Defined contribution pension	Other postemployment benefit plans			Health reimbursement arrangement	System total June 30, 2022	System total June 30, 2021
			Alaska Retiree Healthcare Trust	Occupational death and disability	Retiree medical			
<b>Additions (Reductions):</b>								
Contributions:								
Employers	\$ 415,538	71,983	64,990	5,769	16,920	51,086	626,286	622,103
Plan members	66,412	127,485	—	—	—	—	193,897	188,469
Nonemployer State of Alaska	97,700	—	—	—	—	—	97,700	101,383
Total contributions	579,650	199,468	64,990	5,769	16,920	51,086	917,883	911,955
Investment income (loss):								
Net appreciation (depreciation) in fair value	(829,657)	(265,899)	(682,785)	(4,641)	(15,687)	(52,214)	(1,850,883)	5,549,974
Interest	41,436	—	34,039	220	746	2,489	78,930	65,254
Dividends	111,867	—	93,059	603	2,043	6,812	214,384	186,645
Total investment income (loss)	(676,354)	(265,899)	(555,687)	(3,818)	(12,898)	(42,913)	(1,557,569)	5,801,873
Less investment expense	28,523	2,754	23,216	152	517	1,680	56,842	53,586
Net investment income (loss) before securities lending activities	(704,877)	(268,653)	(578,903)	(3,970)	(13,415)	(44,593)	(1,614,411)	5,748,287
Securities lending income	333	—	274	2	6	20	635	688
Less securities lending expense	67	—	55	—	1	4	127	138
Net income from securities lending activities	266	—	219	2	5	16	508	550
Net investment income (loss)	(704,611)	(268,653)	(578,684)	(3,968)	(13,410)	(44,577)	(1,613,903)	5,748,837
Other income:								
Employer group waiver plan	—	—	54,052	—	139	—	54,191	52,416
Medicare retiree drug subsidy	—	—	594	—	1	—	595	189
Pharmacy rebates	—	—	47,329	—	86	—	47,415	37,936
Pharmacy management allowance	—	—	134	—	—	—	134	189
Miscellaneous income (expense)	187	(36)	125	—	—	16	292	1,309
Total other income	187	(36)	102,234	—	226	16	102,627	92,039
Total additions (reductions)	(124,774)	(69,221)	(411,460)	1,801	3,736	6,525	(593,393)	6,752,831
Deductions:								
Pension and postemployment benefits	953,055	—	485,327	456	505	530	1,439,873	1,385,828
Refunds of contributions	9,302	92,269	—	—	—	—	101,571	69,986
Administrative	9,038	5,925	18,220	33	100	35	33,351	33,681
Total deductions	971,395	98,194	503,547	489	605	565	1,574,795	1,489,495
Net increase (decrease)	(1,096,169)	(167,415)	(915,007)	1,312	3,131	5,960	(2,168,188)	5,263,336
Net position restricted for pension benefits, postemployment healthcare benefits, and individuals:								
Balance, beginning of year	11,912,309	1,975,747	9,784,141	60,146	204,555	683,980	24,620,878	19,357,542
Balance, end of year	\$ 10,816,140	1,808,332	8,869,134	61,458	207,686	689,940	22,452,690	24,620,878

See accompanying notes to financial statements.



# Financial Section

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Notes to Financial Statements

June 30, 2022

#### (1) Description

The State of Alaska Public Employees' Retirement System (PERS or the System) is a component unit of the State of Alaska (the State). The System is administered by the Division of Retirement and Benefits within the Department of Administration. Benefit and contribution provisions are established by State law and may be amended only by the State legislature. The Alaska Retirement Management Board (the Board) is responsible for overseeing the management and investment of the System. The Board consists of nine trustees as follows: two trustees consisting of the commissioner of administration and the commissioner of revenue, two trustees who are members of the general public, one trustee who is employed as a finance officer for a political subdivision participating in either the PERS or Teachers' Retirement System (TRS), two trustees who are PERS members, and two trustees who are TRS members.

PERS acts as the common investment and administrative agency for the following multiple-employer plans:

Plan name	Type of plan
Defined Benefit Pension Plan	Cost-sharing, Defined Benefit Pension
Defined Contribution Pension Plan	Defined Contribution Pension
Defined Benefit Other Postemployment Benefits (OPEB)	
Alaska Retiree Healthcare Trust (ARHCT) Plan	Cost-sharing, Defined Benefit OPEB
Occupational Death and Disability (ODD) Plan	Cost-sharing, Defined Benefit OPEB
Retiree Medical Plan (RMP)	Cost-sharing, Defined Benefit OPEB
Defined Contribution Other Postemployment Benefits	
Healthcare Reimbursement Arrangement Plan	Defined Contribution OPEB

At June 30, 2022, the number of participating local government employers and public organizations, including the State, was as follows:

	Defined Benefit Pension	Defined Contribution Pension	OPEB plans
State of Alaska	1	1	1
Municipalities	72	73	73
School districts	52	52	52
Other	25	25	25
Total employers	150	151	151

Inclusion in the plans is a condition of employment for eligible State employees, except as otherwise provided for judges, elected officers, and certain employees of the Alaska Marine Highway System. Any local government in the State may elect to have its permanent general and peace officer and firefighter employees covered by the System.

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Notes to Financial Statements

June 30, 2022

#### Defined Benefit Pension Plan

##### (a) General

The Defined Benefit Pension (DB) Plan provides pension benefits for eligible State and local government employees. Benefit and contribution provisions are established by State law and may be amended only by the State Legislature. With the passage of Senate Bill 141, the DB Plan is closed to all new members effective July 1, 2006.

The DB Plan's membership consisted of the following at June 30, 2022:

Retired plan members or beneficiaries currently receiving benefits	37,265
Inactive plan members entitled to but not yet receiving benefits	4,924
Inactive plan members not entitled to benefits	10,138
Active plan members	<u>8,996</u>
Total DB Plan membership	<u><u>61,323</u></u>

##### (b) Pension Benefits

Members hired prior to July 1, 1986, with five or more paid-up years of credited service, are entitled to monthly pension benefits beginning at normal retirement age, 55, or early retirement age, 50. For members first hired after June 30, 1986, the normal and early retirement ages are 60 and 55, respectively. Members with 30 or more years of credited service (20 years for peace officers and firefighters) may retire at any age and receive a normal benefit.

The normal monthly pension benefit is based on years of service and average monthly compensation. For members hired prior to July 1, 1996, and all peace officers and firefighters, the average monthly compensation is based upon the members' three highest, consecutive years' salaries. For all other members hired after June 30, 1996, average monthly compensation is based upon the members' five highest, consecutive years' salaries.

The benefit related to all years of credited service prior to July 1, 1986, and for years of service through a total of 10 years for general members, is equal to 2.00% of the member's average monthly compensation for each year of service. The benefit for each year over 10 years of service subsequent to June 30, 1986 is equal to 2.25% of the member's average monthly compensation for the second 10 years and 2.50% for all remaining years of service. For peace officers and firefighters, the benefit for years of service through a total of 10 years is equal to 2.00% of the member's average monthly compensation and 2.50% for all remaining years of service.

Minimum benefits for members eligible for retirement are \$25 per month for each year of credited service.

Married members must receive their benefits in the form of a joint and survivor annuity unless their spouse consents to another form of benefit or another person is eligible for benefits under a qualified domestic relations order.

The DB Plan has two types of postretirement pension adjustments (PRPA). The automatic PRPA is issued annually to all eligible benefit recipients, when the cost of living increases in the previous calendar year. The automatic PRPA increase is paid beginning July 1 of each year. The discretionary PRPA may be granted to eligible recipients by the DB Plan's administrator if the funding ratio of the DB Plan meets or exceeds 105%. If both an automatic and discretionary PRPA are granted, and a retiree is eligible for both adjustments, the one that provides the retiree the greater increase will be paid.

# Financial Section

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## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Notes to Financial Statements

June 30, 2022

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#### (c) Contributions

Contribution requirements of the active plan members and the participating employers are actuarially determined and adopted by the Board as a contribution rate that, when combined, is expected to finance the costs of benefits earned by plan members during the year, with an additional contribution rate to finance any unfunded accrued liability. The DB Plan's members' contribution rates are 7.50% for peace officers and firefighters, 9.60% for some school district employees, and 6.75% for general DB Plan members, as required by statute. The statutory employer effective contribution rate is 22.00% of annual payroll, which for fiscal year 2022 is allocated 15.54% to the DB Pension Plan and 6.46% to the DB ARHCT Plan as determined by the actuary of the Plan. Alaska Statute (AS) 39.35.280 provides that the State, as a nonemployer contributing entity, contributes each July 1, or as soon after July 1 for the ensuing fiscal year, an amount that when combined with the total employer contribution rate is sufficient to pay the System's actuarially determined contribution rate adopted by the Board for that fiscal year. Additionally, there is a Defined Benefit Unfunded Liability (DBUL) amount levied against the Defined Contribution Retirement Pension (DCR) Plan payroll. The DBUL amount for employers is computed as the difference between:

- (A) The amount calculated for the statutory employer effective contribution rate of 22.00% on eligible salary (except for the State of Alaska which pays the full actuarially determined contribution rate) less
- (B) The total of the employer contributions for:
  - (1) The defined contribution employer matching amount
  - (2) Major medical
  - (3) Occupational death and disability
  - (4) Health reimbursement arrangement.
- (C) But not less than zero.

The difference is deposited based on an actuarial allocation into the DB Plan's pension and healthcare funds. For fiscal year 2022, the DBUL is allocated 100.00% to the DB Pension Plan and 0.00% to the DB ARHCT Plan.

#### (d) Refunds

DB Plan member contributions may be voluntarily or, under certain circumstances, involuntarily refunded to the member or a garnishing agency 60 days after termination of employment. Voluntary refund rights are forfeited on July 1 following the member's 75th birthday or within 50 years of the member's last termination date. Members who have had contributions refunded forfeit all retirement benefits, including postemployment healthcare benefits. Members are allowed to reinstate refunded service due to involuntary refunds by repaying the total involuntary refunded balance and accrued interest. Members are allowed to reinstate voluntarily refunded service by repaying the voluntarily refunded balance and accrued interest. Balances previously refunded to members accrue interest at the rate of 7.0% per annum compounded semiannually.

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## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Notes to Financial Statements

June 30, 2022

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#### ***Defined Contribution Retirement Pension Plan***

##### **(a) General**

The DCR Plan provides retirement benefits for eligible employees hired after July 1, 2006. Additionally, certain active members of the DB Plan were eligible to transfer to the DCR Plan if that member had not vested in the DB Plan. Benefit and contribution provisions are established by State law and may be amended only by the State Legislature.

At June 30, 2022, membership in the DCR Plan consisted of 2,492 peace officer and firefighter members and 22,913 other members.

##### **(b) Retirement Benefits**

A participating member is immediately and fully vested in that member's contributions and related earnings (losses). A member shall be fully vested in the employer contributions made on that member's behalf, and related earnings (losses), after five years of service. A member is partially vested in the employer contributions made on that member's behalf, and the related earnings, in the ratio of (a) 25% with two years of service; (b) 50% with three years of service; (c) 75% with four years of service; and (d) 100% with five years of service.

##### **(c) Contributions**

State statutes require an 8.0% contribution rate for DCR Plan members. Employers are required to contribute 5.0% of the member's compensation.

##### **(d) Participant Distributions and Refunds of Contributions**

A member is eligible to request a refund of contributions from their account 60 days after termination of employment.

##### **(e) Participant Accounts**

Participant accounts under the DCR Plan are self-directed with respect to investment options.

Each participant designates how contributions are to be allocated among the investment options. Each participant's account is credited with the participant's contributions and the appreciation or depreciation in unit value for the investment funds.

Record-keeping/administrative fees consisting of a fixed amount, applied in a lump sum each calendar year, and a variable amount, applied monthly, are deducted from each participant's account and applied pro rata to all the funds in which the employee participates. This fee is for all costs incurred by the recordkeeper and by the State. The investment management fees are netted out of the funds' performance.

# Financial Section

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Notes to Financial Statements

June 30, 2022

#### **Defined Benefit Other Postemployment Benefit Plans**

##### **(a) Alaska Retiree Healthcare Trust Plan**

Beginning July 1, 2007, the ARHCT Plan, a healthcare trust fund of the State, was established. The ARHCT Plan is self-funded and provides major medical coverage to retirees of the DB Plan. The System retains the risk of loss of allowable claims for eligible members. The ARHCT Plan began paying member healthcare claims on March 1, 2008. Prior to that, healthcare claims were paid for by the Retiree Health Fund.

Membership in the plan consisted of the following at June 30, 2022:

Retired plan members or beneficiaries currently receiving benefits	37,265
Inactive plan members entitled to but not yet receiving benefits	4,924
Inactive plan members not entitled to benefits	10,138
Active plan members	<u>8,996</u>
Total DB Plan membership	<u><u>61,323</u></u>

##### **(i) OPEB Benefits**

Major medical benefits to cover medical expenses are provided to retirees and their surviving spouses at no premium cost for all members hired before July 1, 1986 (Tier 1), and disabled retirees. Members hired after June 30, 1986 (Tier 2), and their surviving spouses with 5 years of credited service (or 10 years of credited service for those first hired after June 30, 1996 [Tier 3]) must pay the full monthly premium if they are under age 60 and will receive benefits at no premium cost if they are over age 60. Tier 3 members with between 5 and 10 years of credited service must pay the full monthly premium regardless of their age. Tier 2 and Tier 3 members with less than 5 years of credited service are not eligible for postemployment healthcare benefits. Tier 2 members who are receiving a conditional benefit and are age eligible are eligible for postemployment healthcare benefits. In addition, peace officers and their surviving spouses with 25 years of peace officer membership service and all other members and their surviving spouses with 30 years of membership service receive benefits at no premium cost, regardless of their age or date of hire. Peace officers/firefighters who are disabled between 20 and 25 years must pay the full monthly premium.

##### **(ii) Contributions**

Employer contribution rates are actuarially determined and adopted by the Board. The 2022 statutory employer effective contribution rate is 22.00% of member's compensation, with 6.46% specifically allocated to ARHCT Plan.

##### **(b) Occupational Death and Disability Plan**

The Occupational Death and Disability Plan (ODD) provides death benefits for beneficiaries of plan participants and long-term disability benefits to all active members within the System. Members in the Death and Disability Plan consisted of the following at June 30, 2022:

Active plan members	25,405
Participating employers	151
Open claims	15

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## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Notes to Financial Statements

June 30, 2022

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**(i) Death Benefits**

If (1) the death of an employee occurs before the employee's retirement and before the employee's normal retirement date, (2) the proximate cause of death is a bodily injury sustained or a hazard undergone while in the performance and within the scope of the employee's duties, and (3) the injury or hazard is not the proximate result of willful negligence of the employee, then a monthly survivor's pension shall be paid to the surviving spouse. If there is no surviving spouse or if the spouse later dies, the monthly survivor's pension shall be paid in equal parts to the dependent children of the employee.

If an active general DB Plan member dies from occupational causes, the spouse may receive a monthly pension equal to 40% of the DB Plan member's salary. If an active peace officer or firefighter DB Plan member dies from occupational causes, the spouse may receive a monthly pension equal to 50% of the DB Plan member's salary or 75% of the member's retirement benefit calculated as if the member had survived until normal retirement age, whichever is greater. When death is due to occupational causes and there is no surviving spouse, the DB Plan member's dependent child(ren) may receive the monthly pension until they are no longer dependents. If the member does not have a spouse or dependent children at the time of death, a lump-sum death benefit is payable to the named beneficiary(ies). The amount of the occupational death pension changes on the date the DB Plan member's normal retirement would have occurred if the DB Plan member had lived. The new benefit is based on the DB Plan member's average monthly compensation at the time of death and the credited service, including service that would have accrued if the DB Plan member had lived and continued to work until normal retirement. If the death was from nonoccupational causes and the DB Plan member was vested, the spouse may receive a monthly 50% joint and survivor option benefit based on the member's credited service and average monthly compensation at the time of death. If the DB Plan member is not married or vested, a lump-sum death benefit is payable to the named beneficiary(ies).

The monthly survivor's pension benefit for survivors of DCR Plan employees who were not peace officers or firefighters is 40% of the employee's monthly compensation in the month in which the employee dies. The monthly survivor's pension for survivors of employees who were peace officers or firefighters is 50% of the monthly compensation in the month in which the employee dies. While the monthly survivor's pension is being paid, the employer shall make contributions on behalf of the employee's beneficiaries based on the deceased employee's gross monthly compensation at the time of occupational death.

**(ii) Disability Benefits**

Active DB Plan members who become permanently disabled due to occupational or nonoccupational causes receive disability benefits until normal retirement age, or when the service requirement for normal retirement is met. Although there are no minimum service requirements for DB Plan members to be eligible for occupational disability, DB Plan members must be vested to receive nonoccupational disability benefits. The monthly occupational disability benefit is equal to 40% of the DB Plan member's salary at the time of the disability. The nonoccupational disability benefit is based on the DB Plan member's service and salary at the time of disability. At normal retirement age, a disabled general DB Plan member receives normal retirement benefits. A peace officer or firefighter DB Plan member may elect to receive normal retirement benefits calculated under the occupational disability benefit rules.

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A DCR Plan member is eligible for an occupational disability benefit if employment is terminated because of a total and apparently permanent occupational disability before the member's normal retirement date. The occupational disability benefits accrue beginning the first day of the month following termination of employment as a result of the disability and are payable the last day of the month. If a final determination granting the benefit is not made in time to pay the benefit when due, a retroactive payment shall be made to cover the period of deferment.

#### (iii) Contributions

An employer shall contribute to each member's account based on the member's compensation. For fiscal year 2022, the rates are 0.68% for occupational death and disability for peace officers and firefighters and 0.31% for occupational death and disability for all other members.

#### (c) Retiree Medical Plan

The RMP is established under AS 39.35.880 – Medical Benefits. The Department of Administration, Division of Retirement and Benefits, which administers the System's health plans, finalized the Retiree Medical Plan for members eligible for the DCR Plan's health benefits plan in July 2016. The RMP provides major medical coverage to retirees of the DCR Plan. The RMP is self-insured. Members are not eligible to use the plan until they have at least 10 years of service and are Medicare age eligible.

Membership in the RMP was as follows at June 30, 2022:

Retired plan members or beneficiaries currently receiving benefits	120
Inactive plan members entitled to but not yet receiving benefits	2,423
Inactive plan members not entitled to benefits	18,044
Active plan members	25,405
Total RMP membership	<u>45,992</u>

#### (i) OPEB Benefits

The medical benefits available to eligible persons means that an eligible person may not be denied medical coverage except for failure to pay the required premium. Major medical coverage, to cover medical expenses, takes effect on the first day of the month following the date of the RMP administrator's approval of the election and stops when the person who elects coverage dies or fails to make the required premium payment. The coverage for persons 65 years of age or older is the same as that available for persons under 65 years of age. The benefits payable to those persons 65 years of age or older supplement any benefits provided under the federal old age, survivors, and disability insurance program. The medical and optional insurance premiums owed by the person who elects coverage may be deducted from the health reimbursement arrangement account until the account balance becomes insufficient to pay the premiums; at this time, the person who elects coverage shall pay the premiums directly.

The cost of premiums for retiree major medical coverage for an eligible member or surviving spouse who is:

- (1) Not eligible for Medicare is an amount equal to the full monthly group premium for retiree major medical insurance coverage,



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(2) Eligible for Medicare is the following percentage of the premium:

- (a) 30% if the member had 10 or more, but less than 15, years of service
- (b) 25% if the member had 15 or more, but less than 20, years of service
- (c) 20% if the member had 20 or more, but less than 25, years of service
- (d) 15% if the member had 25 or more, but less than 30, years of service
- (e) 10% if the member had 30 or more years of service.

**(ii) Contributions**

Employer contribution rates are actuarially determined and adopted by the Board. The 2022 employer effective contribution rate is 1.07% of member's compensation.

**Defined Contribution Other Postemployment Benefit Plan**

**(a) General**

The Health Reimbursement Arrangement (HRA) Plan is established under AS 39.30.300. The Department of Administration, Division of Retirement and Benefits administers the System's health plans. The HRA Plan allows for medical care expenses to be reimbursed from individual savings accounts established for eligible persons. The HRA Plan became effective July 1, 2006, at which time contributions by employers began.

Membership in the plan was as follows as of June 30, 2022:

Retired plan members or beneficiaries currently receiving benefits	169
Inactive plan members entitled to but not yet receiving benefits	2,423
Inactive plan members not entitled to benefits	18,044
Active plan members	<u>25,405</u>
Total HRA Plan membership	<u><u>46,041</u></u>

**(b) OPEB Benefits**

Persons who meet the eligibility requirements of AS 39.35.870 are eligible for reimbursements from the individual account established for a member under the HRA Plan but do not have to retire directly from the System.

The Plan Administrator may deduct the cost of monthly premiums from the HRA individual account for the RMP insurance on behalf of an eligible person who elected the retiree major medical insurance under AS 39.35.880. Upon application of an eligible person, the HRA Plan administrator shall reimburse the costs for medical care expenses defined in 26 USC 213(d). Reimbursement is limited to the medical expenses of (1) an eligible member, the spouse of an eligible member, and the dependent children of an eligible member; or (2) a surviving spouse and the dependent children of an eligible member dependent on the surviving spouse. When the member's individual account balance is exhausted, any deductions from the HRA individual account end. If all eligible persons die before exhausting the member's individual account, the account balance reverts to the HRA Plan.

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**(c) Contributions**

An employer shall contribute to the HRA Plan trust fund an amount equal to 3.00% of the average annual compensation of all employees in the TRS and PERS. The administrator maintains a record of each member to account for employer contributions on behalf of that member. The 2022 contribution amount was an annual contribution not to exceed \$2,168 and was required for every pay period in which the employee was enrolled in the DCR Plan, regardless of the compensation paid during the year. An amount less than \$2,168 would be deposited to a member's account if that member worked less than a full year.

**(2) Summary of Significant Accounting Policies**

**(a) Basis of Accounting**

The accompanying financial statements have been prepared using the economic resources measurement focus and on the accrual basis of accounting in conformity with U.S. generally accepted accounting principles (GAAP), as prescribed by the Governmental Accounting Standards Board (GASB). Contributions are due to the System when employee services have been performed and paid. Contributions are recognized as revenue when due pursuant to statutory requirements. Benefits and refunds are recognized when due and payable and expenses are recorded when the corresponding liabilities are incurred, regardless of when contributions are received, or payment is made.

**(b) Use of Estimates**

The preparation of financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of additions and deductions during the reporting period. Actual results could differ from those estimates.

**(c) Defined Benefit Pension and OPEB Investments**

The System owns shares in various investment pools that are administered by the State of Alaska, Department of Revenue, Division of Treasury (Treasury). The System's investment in the pools, except for the short-term fixed-income pool, is reported at fair value based on the net asset value reported by the Treasury. The short-term fixed-income pool maintains a share price of \$1. Each participant owns shares in the pool, the number of which fluctuates daily with contributions and withdrawals.

**(d) Defined Contribution Participant-directed Investments**

The Board contracts with an external investment manager, through the Treasury, who is given the authority to invest in a wholly owned pooled environment to accommodate 14 participant-directed funds. Additionally, the Board contracts with external managers who manage a mix of collective investment funds and synthetic investment contracts. Income for the pooled investment and collective investment funds is credited to the fund's net asset value on a daily basis and allocated to pool participants daily on a pro rata basis.

Collective investment funds, held in trust, are stated at fair value based on the unit value as reported by the Trustees multiplied by the number of units held by the DCR Plan. The unit value is determined by the Trustees based on fair value of the underlying assets. Purchases and sales of securities are recorded on a trade-date basis.

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Pooled participant-directed investment funds, held in trust, are stated at fair value based on the unit value as reported by the Trustees multiplied by the number of units held by the DCR Plan. The unit value is determined by the Trustees based on fair value of the underlying assets. Purchases and sales of securities are recorded on a trade-date basis. Underlying assets comprise domestic and international stocks, investment-grade bonds, federally guaranteed mortgages, money market instruments, and other cash equivalent instruments with maturities of less than one year, which include but are not limited to commercial paper, asset-backed securities, banker acceptances, certificates of deposit with ratings of A1/P1 or better as well as obligations of the U.S. government and its agencies, and repurchase agreements collateralized by U.S. Treasury instruments.

Synthetic Investment Contracts (SICs) are included in the Plan's statements at contract value. The Board's investment manager entered into the investment contracts, on behalf of the Board, with four financial institutions who provide wrap contracts that cover separately managed SIC portfolios. The accounts are credited with earnings and investment deposits, less administrative expenses charged by the financial institutions and investment withdrawals. They are fully benefit-responsive. There are no reserves against contract value for the credit risk of the contract issuer or otherwise. The crediting interest rate is based on the approximate rate of interest that will amortize differences between contract and market value over the portfolio's average duration.

**(e) Contributions Receivable**

Contributions from the System's members and employers applicable to payrolls received through July 15 for wages paid for service through June 30 are accrued. These contributions are considered fully collectible, and accordingly, no allowance for uncollectible receivables is reflected in the financial statements.

**(f) Due from State of Alaska General Fund**

Amounts due from State of Alaska General Fund represent the amounts remitted by employers to the General Fund but not yet transmitted to the System.

**(g) Other Income**

Other income consists of Employer Group Waiver Plan (EGWP) rebates, Medicare Part D Retiree Drug Subsidy (RDS) rebates, pharmacy rebates, and other miscellaneous items. The RDS are rebates provided to the plan sponsor. The State has elected to voluntarily put the RDS back into the trust and treat it as a contribution for purposes of calculating the net OPEB liability. The EGWP and pharmacy rebates are provided to the Plan through the third-party administrators and are treated as a reduction to the benefit payments for purposes of calculating the net OPEB liability. RDS and pharmacy rebates are recognized on an accrual basis.

**(h) Administrative Costs**

Administrative costs are paid from contributions. The Board has established a funding policy objective that the required contributions be sufficient to pay the plan administrative expenses, normal costs, and past service costs.

**(i) Federal Income Tax Status**

The DB Plan and DCR Plan are qualified plans under Sections 401(a) and 414(d) of the Internal Revenue Code and are exempt from federal income taxes under Section 501(a).

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#### **(j) Reclassifications**

The System made certain reclassifications to the 2021 balances in the accompanying supplemental schedules to make them consistent with the 2022 presentation.

#### **(3) Investments**

The Board is the investment oversight authority of the System's investments. As the fiduciary, the Board has the statutory authority to invest assets under the Prudent Investor Rule. Fiduciary responsibility for the Board's invested assets is pursuant to AS 37.10.210-390.

AS 37.10.071 provides that investments shall be made with the judgment and care under circumstances then prevailing that an institutional investor of ordinary professional prudence, discretion, and intelligence exercises in managing large investment portfolios.

Treasury provides staff for the Board. Treasury has created a pooled environment by which it manages investments of the Board. Additionally, Treasury manages a mix of pooled investment funds, collective investment funds and SICs for the DCR participant-directed pension plans under the Board's fiduciary responsibility.

Actual investing is performed by investment officers in Treasury or by contracted external investment managers. The Board has developed investment guidelines, policies, and procedures for Treasury staff and external investment managers to adhere to when managing investments. Treasury manages the U.S. Treasury Fixed-Income Pool, Real Estate Investment Trust Pool, and Treasury Inflation-Protected Securities Pool, in addition to acting as oversight manager for all externally managed investments. All other investments are managed by external management companies.

The short-term fixed-income pool is a State pool managed by Treasury that holds investments on behalf of the Board as well as other State funds.

#### **Rate of Return**

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. The annual money-weighted rate of return, net of investment expense, for the year ended June 30, 2022 for the DB Pension Plan is (6.00)%, the ARHCT Plan is (6.03)%, the ODD Plan is (6.30)%, and the RMP is (6.28)%.

For additional information on securities lending, interest rate risk, credit risk, foreign exchange, derivatives, fair value, and counterparty credit risk, see the separately issued report on the Invested Assets of the State of Alaska Retirement and Benefits Plans at <http://treasury.dor.alaska.gov/armb/Reports-and-Policies/Annual-Audited-Financial-Schedules>.

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#### (4) Net Pension Liability – Defined Benefit Pension Plan

The components of the net pension liability of the participating employers at June 30, 2022 were as follows (in thousands):

Total pension liability	\$	15,912,991
Plan fiduciary net position		<u>(10,816,140)</u>
Employers' net pension liability	\$	<u>5,096,851</u>
Plan fiduciary net position as a percentage of the total pension liability		67.97%

#### (a) Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of June 30, 2021, rolled forward to the measurement date of June 30, 2022 and adjusted to reflect updated assumptions. The updated demographic and economic assumptions were adopted by the Board in June 2022 based on the results of an actuarial experience study for the period July 1, 2017 to June 30, 2021. The new assumptions were adopted to better reflect expected future experience and are effective June 30, 2022:

Inflation	2.50% per year
Salary increases	For Peace Officer/Firefighter, increases range from 8.50% to 3.85% based on service. For all others, increases range from 6.75% to 2.85% based on service.
Investment rate of return	7.25%, net of pension plan investment expenses. This is based on an average inflation rate of 2.50% and a real return of 4.75%.
Mortality - Peace Officer / Firefighter	Pre-commencement mortality rates were based on the Pub-2010 Safety Employee table, amount-weighted, and projected with MP-2021 generational improvement. Deaths are assumed to result from occupational causes 70% of the time.  Post-commencement mortality rates for healthy retirees were based on the Pub-2010 Safety Retiree table, amount-weighted, and projected with MP-2021 generational improvement.  Post-commencement mortality rates for disabled retirees were based on the Pub-2010 Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.  Post-commencement mortality rates for beneficiaries were based on the Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement. These rates are applied only after the death of the original member.

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Mortality - Others	<p>Pre-commencement mortality rates were based on the Pub-2010 General Employee table, amount-weighted, and projected with MP-2021 generational improvement. Deaths are assumed to result from occupational causes 35% of the time.</p> <p>Post-commencement mortality rates for healthy retirees were based on 98% of male and 106% of female rates of the Pub-2010 General Retiree table, amount-weighted, and projected with MP-2021 generational improvement. Deaths are assumed to</p> <p>Post-commencement mortality rates for disabled retirees were based on the Pub-2010 Non-Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.</p> <p>Post-commencement mortality rates for beneficiaries were based on 102% of male and 108% of female rates of the Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement. These rates are applied only after the death of the original member.</p>
Other	Please see the experience study report dated July 15, 2022.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2022 are summarized in the following table (note that the rates shown below exclude an inflation component of 2.88%):

Asset class	Long-term expected real rate of return
Domestic equity	6.51%
Global equity (ex-U.S.)	5.70
Aggregate bonds	0.31
Real assets	3.71
Private equity	9.61
Cash equivalents	(0.50)

#### (b) Discount Rate

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that employer and State contributions will continue to follow the current funding policy which meets State statutes. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit

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payments to determine the total pension liability in accordance with the method prescribed by GASB 67. In the event benefit payments are not covered by the plan's fiduciary net position, a municipal bond rate would be used to discount the benefit payments not covered by the plan's fiduciary net position. The S&P Municipal Bond 20-Year High Grade Index rate was 4.09% as of June 30, 2022.

**(c) Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the System, as of June 30, 2022, calculated using the discount rate of 7.25%, as well as what the System's net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current rate (in thousands):

	<b>1.00% decrease (6.25%)</b>	<b>Current discount rate (7.25%)</b>	<b>1.00% increase (8.25%)</b>
Net pension liability	\$ 6,861,457	5,096,851	3,608,924

**(5) Net OPEB Asset**

The components of the net OPEB asset of the participating employers for each Plan at June 30, 2022 were as follows (in thousands):

	<b>ARHCT Plan</b>	<b>ODD Plan</b>	<b>RMP</b>
Total OPEB liability	\$ 6,901,568	17,620	172,956
Plan fiduciary net position	<u>(8,869,134)</u>	<u>(61,458)</u>	<u>(207,686)</u>
Employers' net OPEB asset	\$ <u>(1,967,566)</u>	<u>(43,838)</u>	<u>(34,730)</u>
Plan fiduciary net position as a percentage of the total OPEB liability	128.51%	348.80%	120.08%

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#### (a) Actuarial Assumptions

The total OPEB liability for each plan was determined by actuarial valuations as of June 30, 2021, rolled forward to the measurement date of June 30, 2022 and adjusted to reflect updated assumptions. The updated demographic and economic assumptions were adopted by the Board in June 2022 based on the results of an actuarial experience study for the period from July 1, 2017 to June 30, 2021. The new assumptions were adopted to better reflect expected future experience and are effective June 30, 2022:

Inflation	2.50% per year
Salary increases	For peace officer/firefighter, increases range from 8.50% to 3.85% based on service. For All Others, increases range from 6.75% to 2.85% based on service.
Investment rate of return	7.25%, net of postretirement healthcare plan investment expenses. This is based on an average inflation rate of 2.50% and a real return of 4.75%.
Healthcare cost trend rates (ARHCT Plan and RMP)	Pre-65 medical: 7.0% grading down to 4.5% Post-65 medical: 5.5% grading down to 4.5% Rx/EGWP: 7.5% grading down to 4.5% Initial trend rates are for FY 2023 Ultimate trend rates reached in FY 2050
Mortality Peace officer/firefighter (ARHCT Plan and RMP)	Pre-commencement mortality rates were based on the Pub-2010 Safety Employee table, headcount-weighted, and projected with MP-2021 generational improvement. Post-commencement mortality rates for healthy retirees were based on the Pub-2010 Safety Retiree table, headcount-weighted, and projected with MP-2021 generational improvement. Post-commencement mortality rates for disabled retirees were based on the Pub-2010 Safety Disabled Retiree table, headcount-weighted, and projected with MP-2021 generational improvement. Post-commencement mortality rates for beneficiaries were based on the Pub-2010 Contingent Survivor table, headcount-weighted, and projected with MP-2021 generational improvement. These rates are applied only after the death of the original member.



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Peace officer/firefighter (ODD Plan)	<p>Pre-commencement mortality rates were based on the Pub-2010 Safety Employee table, amount-weighted, and projected with MP-2021 generational improvement.</p> <p>Post-commencement mortality rates for healthy retirees were based on the Pub-2010 Safety Retiree table, amount-weighted, and projected with MP-2021 generational improvement.</p> <p>Post-commencement mortality rates for disabled retirees were based on the Pub-2010 Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.</p> <p>Post-commencement mortality rates for beneficiaries were based on the Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement. These rates are applied only after the death of the original member.</p>
Mortality All Others (ARHCT Plan and RMP)	<p>Pre-commencement mortality rates were based on the Pub-2010 General Employee table, headcount-weighted, and projected with MP-2021 generational improvement.</p> <p>Post-commencement mortality rates for healthy retirees were based on 101% of male and 110% of female rates of the Pub-2010 General Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.</p> <p>Post-commencement mortality rates for disabled retirees were based on the Pub-2010 Non-Safety Disabled Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.</p> <p>Post-commencement mortality rates for beneficiaries were based on 101% of male and 108% of female rates of the Pub-2010 Contingent Survivor table, headcount-weighted, and projected with MP-2021 generational improvement. These rates are applied only after the death of the original member.</p>

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All Others (ODD Plan)	<p>Pre-commencement mortality rates were based on the Pub-2010 General Employee table, amount-weighted, and projected with MP-2021 generational improvement.</p> <p>Post-commencement mortality rates for healthy retirees were based on 98% of male and 106% of female rates of the Pub-2010 General Retiree table, amount-weighted, and projected with MP-2021 generational improvement.</p> <p>Post-commencement mortality rates for disabled retirees were based on the Pub-2010 Non-Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.</p> <p>Post-commencement mortality rates for beneficiaries were based on 102% of male and 108% of female rates of the Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement. These rates are applied only after the death of the original member.</p>
(ARHCT Plan and ODD)	Deaths are assumed to result from occupational causes 35% of the time.
Other	Please see the experience study report dated July 15, 2022.

The actuarial assumptions used in the June 30, 2021 actuarial valuation are the same as those used in the June 30, 2020 valuation with the following exceptions:

1. Per capita claims costs were updated to reflect recent experience.
2. The amount included in the Normal Cost for administrative expenses was updated to reflect the most recent two years of actual administrative expenses paid from plan assets.

The long-term expected rate of return on postretirement healthcare plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in the postretirement healthcare plan's target asset allocation as of June 30, 2022 are summarized in the following table (note that the rates shown below exclude an inflation component of 2.88%):

Asset class	Long-term expected real rate of return
Broad domestic equity	6.51%
Global equity (non-U.S.)	5.70
Aggregate bonds	0.31
Real assets	3.71
Private equity	9.61
Cash equivalents	(0.50)

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**(b) Discount Rate**

The discount rate used to measure the total OPEB liability as of June 30, 2022 was 7.25%. The projection of cash flows used to determine the discount rate assumed that employer and State contributions will continue to follow the current funding policy which meets State statutes. Based on those assumptions, the postretirement healthcare plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on postretirement healthcare plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability in accordance with the method prescribed by GASB 74. In the event benefit payments are not covered by the Plan's fiduciary net position, a municipal bond rate would be used to discount the benefit payments not covered by the plan's fiduciary net position. The S&P Municipal Bond 20-Year High Grade Index rate was 4.09% as of June 30, 2022.

**(c) Sensitivity of the Net OPEB (Asset) Liability to Changes in the Discount Rate**

The following presents the net OPEB asset as of June 30, 2022, calculated using the discount rate of 7.25%, as well as what the System's net OPEB liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current rate (in thousands):

	<b>1.00% decrease (6.25%)</b>	<b>Current discount rate (7.25%)</b>	<b>1.00% increase (8.25%)</b>
ARHCT Plan	\$ (1,169,018)	(1,967,566)	(2,637,220)
ODD Plan	(41,295)	(43,838)	(45,827)
RMP	6,388	(34,730)	(66,086)

**(d) Sensitivity of the Net OPEB (Asset) Liability to Changes in the Healthcare Cost Trend Rates**

The following presents the net OPEB asset as of June 30, 2022, calculated using the healthcare cost trend rates as summarized in the 2021 actuarial valuation report, as well as what the System's net OPEB liability (asset) would be if it were calculated using trend rates that are one-percentage-point lower or one-percentage-point higher than the current healthcare cost trend rates (in thousands):

	<b>1.00% decrease</b>	<b>Current healthcare cost trend rate</b>	<b>1.00% increase</b>
ARHCT Plan	\$ (2,715,997)	(1,967,566)	(1,073,795)
ODD Plan	N/A	N/A	N/A
RMP	(70,392)	(34,730)	13,304

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#### (6) Claims Payable

The liability for claims payable and claims incurred but not reported, included in the claims payable amount on the statement of fiduciary net position, represent the estimated amounts necessary to settle all outstanding claims incurred as of the balance sheet date. The ARHCT and Retiree Medical Plan's reserve estimates are based primarily on historical development patterns adjusted for current trends that would modify past experience. Claims are reevaluated periodically to consider the effects of inflation, claims settlement trends, and other economic factors. The process of establishing loss reserves is subject to uncertainties that are normal, recurring, and inherent in the healthcare business.

Changes in the balances of claims liabilities were as follows (in thousands):

	<u>2022</u>	<u>2021</u>
Total, beginning of year	\$ 39,972	35,336
Healthcare benefits	485,832	463,224
Benefits paid	<u>(485,695)</u>	<u>(458,588)</u>
Total, end of year	<u>\$ 40,109</u>	<u>39,972</u>

#### (7) Employer Group Waiver Program

Effective January 1, 2019, the Division implemented a group Medicare Part D prescription drug plan known as an enhanced EGWP for all Medicare-eligible members covered under the ARHCT Plan and the RMP. The enhanced EGWP leverages increased federal subsidies to the ARHCT Plan and the RMP for prescription drugs covered by Medicare Part D while also providing coverage for medications not covered by Medicare Part D through a "wrap" of additional benefits. Moving to an enhanced EGWP has resulted in the ARHCT Plan and RMP receiving significantly higher subsidies, while simultaneously maintaining the prescription drug coverage retirees had prior to implementation of the enhanced EGWP. Currently, EGWP is the primary program used by the Division; however, there are still retirees that are covered by the RDS if they do not meet the requirements of EGWP.

#### (8) Medicare Part D Retiree Drug Subsidy

One of the provisions of Medicare Part D provides sponsors of pension healthcare plans the opportunity to receive an RDS payment if the sponsor's plan provides a prescription drug benefit that is actuarially equivalent to the Medicare Part D benefit. The RDS is equal to 28% of the amount of eligible prescription drug benefit costs of retirees who are eligible for, but not enrolled in, Medicare Part D, by virtue of continuing to be covered by the sponsor's plan. The ARHCT Plan was approved for participation in the Medicare Part D program beginning calendar year 2006.

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

*(A Component Unit of the State of Alaska)*

### Notes to Financial Statements

June 30, 2022

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#### **(9) Commitments and Contingencies**

The Division is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Division of Retirement and Benefits' counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the Division.

The System was a defendant in a class action lawsuit against the State alleging that the passage of Senate Bill (SB) 141 violated the Alaska Constitution by extinguishing a former member's ability to re-enter the PERS / TRS defined benefits plan. According to SB 141, a PERS / TRS defined benefit former member would have to re-employ into an eligible defined benefit position by June 30, 2010 or lose that former member's status (tier standing). If that former member re-entered the workforce in a valid PERS / TRS position but after June 30, 2010, that person would become a defined contribution retirement plan member, rather than reinstated into their prior defined benefit status (tier standing). The lawsuit challenged the effect of SB 141 as an unconstitutional diminishment of a promised defined benefit.

In April 2021, the Alaska Supreme Court found that a former member's ability to reinstate PERS / TRS status is an accrued benefit protected by Article XII, Section 7 of the Alaska Constitution. The Court held that not allowing former members to buy back into PERS / TRS defined benefit status resulted in an unconstitutional diminishment. This decision could lead to an increase in the number of employees previously believed to be ineligible for the defined benefit plan by operation of SB 141 for PERS / TRS. The case was returned to the Superior Court and the Department of Law filed a motion for final judgment. The Superior Court granted the motion for final judgment, awarded judgment on attorney's fees, and ordered the Division to notify class members by the end of May 2022 of their right to seek reinstatement into the defined benefit plan and the procedures to do so.

The Division continues to determine the impact of this decision on PERS and TRS. The Division is working with impacted former members who meet the requirements to re-establish their position in the defined benefits plan. However, it is unclear exactly how many former members will seek to reinstate to the defined benefits plan or the precise impact the reintroduction of those former members to the defined benefits plan will cost.

REQUIRED SUPPLEMENTARY INFORMATION  
**(Unaudited)**

# Financial Section

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Required Supplementary Information (Unaudited)

### Schedule of Changes in Employer Net Pension Liability and Related Ratios Defined Benefit Pension Plan

Last 10 Fiscal Years

(In thousands)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Total pension liability:										
Service cost	\$ 119,376	130,592	141,556	157,708	170,816	184,411	172,304	184,712	160,828	167,203
Interest	1,120,832	1,107,399	1,079,549	1,118,574	1,108,068	1,072,312	1,049,226	1,020,947	940,786	927,692
Differences between expected and actual experience	(172,703)	(97,514)	81,120	(243,120)	(302,874)	(184,252)	(118,947)	10,791	—	56,229
Changes of assumptions	227,035	—	—	502,790	—	—	—	541,390	—	—
Benefit payments, including refunds of member contributions	(962,357)	(930,006)	(895,523)	(848,019)	(812,877)	(777,187)	(742,174)	(696,542)	(651,917)	(634,187)
Net change in total pension liability	332,183	210,471	406,702	687,933	163,133	295,284	360,409	1,061,298	449,697	516,937
Total pension liability – beginning	15,580,808	15,370,337	14,963,635	14,275,702	14,112,569	13,817,285	13,456,876	12,395,578	11,945,881	11,428,944
Total pension liability – ending (a)	15,912,991	15,580,808	15,370,337	14,963,635	14,275,702	14,112,569	13,817,285	13,456,876	12,395,578	11,945,881
Plan fiduciary net position:										
Contributions – employer	415,538	414,741	350,028	350,601	299,665	263,597	235,360	226,136	206,204	179,976
Contributions – member	66,412	70,614	74,514	79,609	84,956	89,345	96,024	100,036	106,565	110,808
Contributions – nonemployer entity (State)	97,700	101,383	79,487	67,857	72,719	99,167	88,586	1,000,000	176,794	164,087
Total net investment income (loss)	(704,611)	2,794,112	378,119	540,088	725,310	1,048,006	(49,967)	253,311	1,207,484	738,656
Benefit payments, including refunds of member contributions	(962,357)	(930,006)	(895,523)	(848,019)	(812,877)	(777,187)	(742,175)	(696,542)	(651,917)	(610,247)
Administrative expenses	(9,038)	(8,232)	(7,017)	(7,429)	(6,250)	(7,526)	(7,243)	(7,553)	(8,223)	(7,120)
Other income	187	536	148	23	25	38	240	36	49	28
Net change in plan fiduciary net position	(1,096,169)	2,443,148	(20,244)	182,730	363,548	715,440	(379,175)	875,424	1,036,956	576,188
Plan fiduciary net position – beginning	11,912,309	9,469,161	9,489,405	9,306,675	8,943,127	8,227,687	8,606,862	7,731,438	6,694,482	6,118,294
Plan fiduciary net position – ending (b)	10,816,140	11,912,309	9,469,161	9,489,405	9,306,675	8,943,127	8,227,687	8,606,862	7,731,438	6,694,482
Plan's net pension liability (a)–(b)	\$ 5,096,851	3,668,499	5,901,176	5,474,230	4,969,027	5,169,442	5,589,598	4,850,014	4,664,140	5,251,399
Plan fiduciary net position as a percentage of the total pension liability	67.97 %	76.46 %	61.61 %	63.42 %	65.19 %	63.37 %	59.55 %	63.96 %	62.37 %	56.04 %
Covered payroll	\$ 831,409	893,910	956,120	1,033,526	1,096,605	1,166,107	1,251,066	1,328,384	1,405,197	1,470,540
Net pension liability as a percentage of covered payroll	613.04 %	410.39 %	617.20 %	529.67 %	454.37 %	443.31 %	446.79 %	365.11 %	331.92 %	357.11 %

See accompanying notes to required supplementary information (unaudited) and independent auditors' report.

STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

**Required Supplementary Information (Unaudited)**  
**Schedule of Employer and Nonemployer Contributions**  
**Defined Benefit Pension Plan**

Last 10 Fiscal Years

(In thousands)

<u>Fiscal Year</u>	<u>Actuarially Determined Contribution</u>	<u>Contributions in relation to the actuarially determined contribution</u>	<u>Contribution deficiency (excess)</u>	<u>Covered Payroll</u>	<u>Contribution as a percentage of covered payroll</u>
2022	\$ 502,772	513,238	(10,466)	831,409	61.73 %
2021	495,499	516,123	(20,624)	893,910	57.74 %
2020	429,322	429,515	(193)	956,120	44.92 %
2019	414,243	418,458	(4,215)	1,033,526	40.49 %
2018	395,663	372,383	23,280	1,096,605	33.96 %
2017	368,766	362,764	6,002	1,166,107	31.11 %
2016	566,615	323,946	242,669	1,251,066	25.89 %
2015	529,264	1,226,136	(696,872)	1,328,384	92.30 %
2014	358,718	382,998	(24,280)	1,405,197	27.26 %
2013	382,889	344,063	38,826	1,470,540	23.40 %

See accompanying notes to required supplementary information (unaudited) and independent auditors' report.



STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

*(A Component Unit of the State of Alaska)*

**Required Supplementary Information (Unaudited)**

**Schedule of Investment Returns  
Defined Benefit Pension Plan**

<b>Fiscal Year</b>	<b>Annual money-weighted rate of return, net of investment expense</b>
2022	(6.00)%
2021	29.77 %
2020	4.03 %
2019	5.88 %
2018	8.26 %
2017	12.99 %
2016	(0.36)%
2015	3.12 %
2014	18.43 %

This schedule is intended to present information for 10 years. Additional years will be displayed as they become available.

See accompanying notes to required supplementary information (unaudited) and independent auditors' report.

# Financial Section

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Required Supplementary Information (Unaudited)

### Schedule of Changes in Employer Net OPEB (Asset) Liability and Related Ratios Alaska Retiree Healthcare Trust Plan

(In thousands)

	2022	2021	2020	2019	2018	2017
Total OPEB liability:						
Service cost	\$ 73,661	82,428	95,615	119,782	110,333	114,109
Interest	523,716	535,241	577,711	684,429	647,310	623,599
Change in benefit terms	(63,712)	—	—	—	—	—
Differences between expected and actual experience	(60,449)	(80,821)	(88,229)	(147,463)	(149,287)	(28,042)
Changes of assumptions	(391,276)	(290,836)	(766,624)	(965,602)	259,497	—
Benefit payments, including refunds of member contributions	(453,211)	(440,234)	(407,069)	(420,429)	(413,273)	(405,872)
EGWP rebates	54,052	52,356	33,177	7,066	—	—
Net change in total OPEB liability	(317,219)	(141,866)	(555,419)	(722,217)	454,580	303,794
Total OPEB liability – beginning	7,218,787	7,360,653	7,916,072	8,638,289	8,183,709	7,879,915
Total OPEB liability – ending (a)	6,901,568	7,218,787	7,360,653	7,916,072	8,638,289	8,183,709
Plan fiduciary net position:						
Contributions – employer	64,990	68,191	107,298	102,266	85,731	124,541
Contributions – EGWP rebates	54,052	52,356	33,177	7,066	—	—
Contributions – RDS	594	189	—	20,481	5,965	—
Total net investment income	(578,684)	2,294,391	318,157	449,098	598,342	859,980
Benefit payments	(485,327)	(462,977)	(439,785)	(444,143)	(422,378)	(405,872)
Pharmacy rebates	47,329	37,901	48,006	36,921	20,268	—
Pharmacy management allowance	134	189	—	—	—	—
Administrative Services Only (ASO) fees	(15,347)	(15,347)	(15,290)	(13,207)	(11,163)	—
Net benefit payments	(453,211)	(440,234)	(407,069)	(420,429)	(413,273)	(405,872)
Administrative expenses, excluding ASO fees	(2,873)	(4,859)	(6,203)	(3,665)	(3,822)	(15,960)
Other	125	597	459	874	106	43,009
Net change in plan fiduciary net position	(915,007)	1,970,630	45,819	155,691	273,049	605,698
Plan fiduciary net position – beginning	9,784,141	7,813,511	7,767,692	7,612,001	7,338,952	6,733,254
Plan fiduciary net position – ending (b)	8,869,134	9,784,141	7,813,511	7,767,692	7,612,001	7,338,952
Plan's net OPEB (asset) liability (a)–(b)	\$ (1,967,566)	(2,565,354)	(452,858)	148,380	1,026,288	844,757
Plan fiduciary net position as a percentage of the total OPEB liability	128.51%	135.54%	106.15%	98.13%	88.12%	89.68%
Covered payroll	\$ 831,409	893,910	956,120	1,033,526	1,096,605	1,166,107
Net OPEB liability (asset) as a percentage of covered payroll	(236.65)%	(286.98)%	(47.36)%	14.36%	93.59%	72.44%

This schedule is intended to present information for 10 years. Additional years will be displayed as they become available.

See accompanying notes to required supplementary information (unaudited) and independent auditors' report.

STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

**Required Supplementary Information (Unaudited)**  
**Schedule of Employer and Nonemployer Contributions**  
**Alaska Retiree Healthcare Trust Plan**

Last 10 Fiscal Years

(In thousands)

<u>Fiscal Year</u>	<u>Actuarially Determined Contribution</u>	<u>Contributions in relation to the actuarially determined contribution</u>	<u>Contribution deficiency (excess)</u>	<u>Covered Payroll</u>	<u>Contribution as a percentage of covered payroll</u>
2022	\$ 75,091	64,990	10,101	831,409	7.82 %
2021	101,330	68,191	33,139	893,910	7.63 %
2020	114,783	107,298	7,485	956,120	11.22 %
2019	99,083	102,266	(3,183)	1,033,526	9.89 %
2018	71,251	85,731	(14,480)	1,096,605	7.82 %
2017	133,845	124,541	9,304	1,166,107	10.68 %
2016	790,824	193,564	597,260	1,251,066	15.47 %
2015	782,258	171,028	611,230	1,328,384	12.87 %
2014	783,827	340,458	443,369	1,405,197	24.23 %
2013	612,792	373,205	239,587	1,470,540	25.38 %

See accompanying notes to required supplementary information (unaudited) and independent auditors' report.

# Financial Section

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## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

*(A Component Unit of the State of Alaska)*

### Required Supplementary Information (Unaudited)

#### Schedule of Investment Returns Alaska Retiree Healthcare Trust Plan

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<b>Fiscal Year</b>	<b>Annual money-weighted rate of return, net of investment expense</b>
2022	(6.03)%
2021	30.00 %
2020	4.16 %
2019	6.03 %
2018	8.35 %
2017	12.69 %

This schedule is intended to present information for 10 years. Additional years will be displayed as they become available.

See accompanying notes to required supplementary information (unaudited) and independent auditors' report.

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Required Supplementary Information (Unaudited)

### Schedule of Changes in Employer Net OPEB Asset and Related Ratios Occupational Death and Disability Plan

(In thousands)

	2022	2021	2020	2019	2018	2017
Total OPEB liability:						
Service cost	\$ 5,456	5,133	4,808	3,870	3,565	3,419
Interest	1,572	1,458	1,244	1,205	1,275	977
Differences between expected and actual experience	(5,014)	(4,919)	(3,022)	(3,252)	(5,625)	(470)
Changes in assumptions	(10)	—	—	(528)	—	—
Benefit payments, including refunds of member contribution	(456)	(431)	(479)	(398)	(392)	(313)
Net change in total OPEB liability	1,548	1,241	2,551	897	(1,177)	3,613
Total OPEB liability – beginning	16,072	14,831	12,280	11,383	12,560	8,947
Total OPEB liability – ending (a)	17,620	16,072	14,831	12,280	11,383	12,560
Plan fiduciary net position:						
Contributions – employers	5,769	5,334	4,387	4,083	2,215	2,196
Total net investment income	(3,968)	13,182	1,658	2,036	2,233	2,938
Benefit payments	(456)	(431)	(479)	(398)	(392)	(313)
Administrative expenses	(33)	(32)	—	(1)	—	(18)
Other	—	2	—	—	—	—
Net change in plan fiduciary net position	1,312	18,055	5,566	5,720	4,056	4,803
Plan fiduciary net position – beginning	60,146	42,091	36,525	30,805	26,749	21,946
Plan fiduciary net position – ending (b)	61,458	60,146	42,091	36,525	30,805	26,749
Plan's net OPEB asset (a)–(b)	\$ (43,838)	(44,074)	(27,260)	(24,245)	(19,422)	(14,189)
Plan fiduciary net position as a percentage of the total OPEB liability	348.80 %	374.23 %	283.80 %	297.43 %	270.62 %	212.97 %
Covered payroll	\$ 1,575,906	1,460,483	1,353,078	1,256,848	1,133,799	1,040,377
Net OPEB asset as a percentage of covered payroll	(2.78)%	(3.02)%	(2.01)%	(1.93)%	(1.71)%	(1.36)%

This schedule is intended to present information for 10 years. Additional years will be displayed as they become available.

See accompanying notes to required supplementary information (unaudited) and independent auditors' report.

# Financial Section

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Required Supplementary Information (Unaudited)

#### Schedule of Employer Contributions Occupational Death and Disability Plan

Last 10 Fiscal Years

(In thousands)

<u>Fiscal Year</u>	<u>Actuarially Determined Contribution</u>	<u>Contributions in relation to the actuarially determined contribution</u>	<u>Contribution deficiency (excess)</u>	<u>Covered Payroll</u>	<u>Contribution as a percentage of covered payroll</u>
2022	\$ 5,617	5,769	(152)	1,575,906	0.37 %
2021	5,266	5,334	(68)	1,460,483	0.37 %
2020	4,321	4,387	(66)	1,353,078	0.32 %
2019	3,944	4,083	(139)	1,256,848	0.32 %
2018	2,190	2,215	(25)	1,133,799	0.20 %
2017	2,226	2,196	30	1,040,377	0.21 %
2016	2,601	3,104	(503)	867,000	0.36 %
2015	2,337	2,790	(453)	778,980	0.36 %
2014	2,080	2,372	(292)	678,840	0.35 %
2013	1,328	1,541	(213)	590,380	0.26 %

See accompanying notes to required supplementary information (unaudited) and independent auditors' report.

STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

*(A Component Unit of the State of Alaska)*

**Required Supplementary Information (Unaudited)**

**Schedule of Investment Returns  
Occupational Death and Disability Plan**

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<b>Fiscal Year</b>	<b>Annual money-weighted rate of return, net of investment expense</b>
2022	(6.30)%
2021	29.55 %
2020	4.28 %
2019	6.22 %
2018	8.06 %
2017	11.97 %

This schedule is intended to present information for 10 years. Additional years will be displayed as they become available.

See accompanying notes to required supplementary information (unaudited) and independent auditors' report.

# Financial Section

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

### Required Supplementary Information (Unaudited)

#### Schedule of Changes in Employer Net OPEB (Asset) Liability and Related Ratios Retiree Medical Plan

(In thousands)

	2022	2021	2020	2019	2018	2017
Total OPEB liability:						
Service cost	\$ 16,428	15,100	15,726	13,465	12,269	10,394
Interest	14,317	12,079	11,651	10,093	7,916	6,425
Change in benefit terms	(2,376)	—	—	—	—	—
Differences between expected and actual experience	(406)	2,233	42	(1,340)	(724)	(46)
Change of assumptions	(32,415)	(184)	(20,884)	7,303	6,623	—
Benefit payments	(444)	(237)	(69)	(109)	(41)	—
EGWP rebates	139	60	34	10	—	—
Net change in total OPEB liability	(4,757)	29,051	6,500	29,422	26,043	16,773
Total OPEB liability – beginning	177,713	148,662	142,162	112,740	86,697	69,924
Total OPEB liability – ending (a)	172,956	177,713	148,662	142,162	112,740	86,697
Plan fiduciary net position:						
Contributions – employer	16,920	18,559	17,846	11,736	11,657	12,280
Contributions – EGWP rebates	139	60	35	10	—	—
Contributions – RDS	1	—	—	9	—	—
Total net investment income	(13,410)	44,619	5,546	6,591	6,919	8,506
	3,650	63,238	23,427	18,346	18,576	20,786
Benefit payments	(505)	(247)	(98)	(128)	(41)	—
Pharmacy rebates	86	35	29	19	—	—
ASO fees	(25)	(25)	—	—	—	—
Net benefit payments	(444)	(237)	(69)	(109)	(41)	—
Administrative expenses, excluding ASO fees	(75)	(22)	(27)	(14)	(4)	(12)
Other	—	7	—	—	2	1
Net change in plan fiduciary net position	3,131	62,986	23,331	18,223	18,533	20,775
Plan fiduciary net position – beginning	204,555	141,569	118,238	100,015	81,482	60,707
Plan fiduciary net position – ending (b)	207,686	204,555	141,569	118,238	100,015	81,482
Plan's net OPEB (asset) liability (a)–(b)	\$ (34,730)	(26,842)	7,093	23,924	12,725	5,215
Plan fiduciary net position as a percentage of the total OPEB liability	120.08%	115.10%	95.23%	83.17%	88.71%	93.98%
Covered payroll	\$ 1,575,906	1,460,483	1,353,078	1,256,848	1,133,799	1,040,377
Net OPEB asset as a percentage of covered payroll	(2.20)%	(1.84)%	0.52%	1.90%	1.12%	0.50%

This schedule is intended to present information for 10 years. Additional years will be displayed as they become available.

See accompanying notes to required supplementary information (unaudited) and independent auditors' report.



STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

**Required Supplementary Information (Unaudited)**

**Schedule of Employer Contributions  
Retiree Medical Plan**

Last 10 Fiscal Years

(In thousands)

<u>Fiscal Year</u>	<u>Actuarially Determined Contribution</u>	<u>Contributions in relation to the actuarially determined contribution</u>	<u>Contribution deficiency (excess)</u>	<u>Covered Payroll</u>	<u>Contribution as a percentage of covered payroll</u>
2022	\$ 16,565	16,920	(355)	1,575,906	1.07 %
2021	18,326	18,559	(233)	1,460,483	1.27 %
2020	17,725	17,846	(121)	1,353,078	1.32 %
2019	11,451	11,736	(285)	1,256,848	0.93 %
2018	11,654	11,657	(3)	1,133,799	1.03 %
2017	12,506	12,280	226	1,040,377	1.18 %
2016	16,907	16,184	723	867,000	1.87 %
2015	15,190	14,552	638	778,980	1.87 %
2014	3,937	3,708	229	678,840	0.55 %
2013	3,365	3,195	170	590,380	0.54 %

See accompanying notes to required supplementary information (unaudited) and independent auditors' report.

# Financial Section

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STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

*(A Component Unit of the State of Alaska)*

**Required Supplementary Information (Unaudited)**

**Schedule of Investment Returns  
Retiree Medical Plan**

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<b>Fiscal Year</b>	<b>Annual money-weighted rate of return, net of investment expense</b>
2022	(6.28)%
2021	29.54 %
2020	4.33 %
2019	6.21 %
2018	7.89 %
2017	11.93 %

This schedule is intended to present information for 10 years. Additional years will be displayed as they become available.

See accompanying notes to required supplementary information (unaudited) and independent auditors' report.

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

*(A Component Unit of the State of Alaska)*

### Notes to Required Supplementary Information (Unaudited)

June 30, 2022

#### (1) Actuarial Assumptions and Methods

The actuarial valuation was prepared by Buck. The significant actuarial methods and assumptions used in the defined benefit pension and postemployment healthcare benefit plan valuation as of June 30, 2021 were as follows:

- (a) Actuarial cost method – Liabilities and contributions in the report are computed using the Entry Age Normal Actuarial Cost Method, level percent of pay.

Effective June 30, 2018, the Board adopted a layered UAAL amortization method: Layer #1 equals the sum of (i) the UAAL at June 30, 2018 based on the 2017 valuation, plus (ii) the FY18 experience gain/loss. Layer #1 is amortized over the remainder of the 25-year closed period that was originally established in 2014. Layer #2 equals the change in UAAL at June 30, 2018 due to the experience study and EGWP implementation. Layer #2 is amortized over a separate closed 25-year period starting in 2018. Future layers will be created each year based on the difference between actual and expected UAAL occurring that year, and will be amortized over separate closed 25-year periods. The UAAL amortization continues to be on a level percent of pay basis. State statutes allow the contribution rate to be determined on payroll for all members, defined benefit and defined contribution member payroll combined.

Projected pension and postemployment healthcare benefits were determined for all active members. Cost factors designed to produce annual costs as a constant percentage of each member's expected compensation in each year from the assumed entry age to the assumed retirement age were applied to the projected benefits to determine the normal cost (the portion of the total cost of the plan allocated to the current year under the method). The normal cost is determined by summing intermediate results for active members and determining an average normal cost rate which is then related to the total payroll of active members. The actuarial accrued liability for active members (the portion of the total cost of the plan allocated to prior years under the method) was determined as the excess of the actuarial present value of projected benefits over the actuarial present value of future normal costs.

The actuarial accrued liability for retired members and their beneficiaries currently receiving benefits, terminated vested members and disabled members not yet receiving benefits was determined as the actuarial present value of the benefits expected to be paid. No future normal costs are payable for these members.

The actuarial accrued liability under this method at any point in time is the theoretical amount of the fund that would have been accumulated had annual contributions equal to the normal cost been made in prior years (it does not represent the liability for benefits accrued to the valuation date). The unfunded actuarial accrued liability is the excess of the actuarial accrued liability over the actuarial value of plan assets measured on the valuation date.

Under this method, experience gains or losses, i.e., decreases or increases in accrued liabilities attributable to deviations in experience from the actuarial assumptions, adjust the unfunded actuarial accrued liability.

- (b) Valuation of assets – The actuarial asset value was reinitialized to equal fair value of assets as of June 30, 2014. Beginning in FY15, the asset value method recognizes 20% of the gain or loss each year, for a period of five years. All assets are valued at fair value. Assets are accounted for on an accrued basis and are taken directly from audited financial statements.
- (c) Valuation of retiree medical and prescription drug benefits – Base claims cost rates are incurred healthcare costs expressed as a rate per member per year. Ideally, claims cost rates should be derived for each significant component of cost that can be expected to require differing projection assumptions or methods (i.e., medical claims,

# Financial Section

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*(A Component Unit of the State of Alaska)*

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prescription drug claims, administrative costs, etc.). Separate analysis is limited by the availability and historical credibility of cost and enrollment data for each component of cost. This valuation reflects non-prescription claims separated by Medicare status, including eligibility for free Part A coverage. Prescription costs are analyzed separately as in prior valuations. Administrative costs are assumed in the final per capita claims cost rates used for valuation purposes, as described below. Analysis to date on Medicare Part A coverage is limited since Part A claim data is not available by individual, nor is this status incorporated into historical claim data.

- (d) Investment return – 7.38% per year, net of investment expenses.
- (e) Salary scale – Rates based upon the 2013–2017 actual experience. Inflation 2.50% per year and productivity 0.25% per year.
- (f) Payroll growth – 2.75% per year (inflation + productivity).
- (g) Total inflation – Total inflation as measured by the Consumer Price Index for urban and clerical workers for Anchorage is assumed to increase 2.50% annually.
- (h) Mortality (pre-commencement) – Mortality rates based upon the 2013–2017 actual experience. 100% of male and female of the RP-2014 employee table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement. Deaths are assumed to result from occupational causes 75% of the time for Peace Officer/Firefighters, and 40% of the time for Others.
- (i) Mortality (post-commencement) – Mortality rates based upon the 2013–2017 actual experience. 91% of male and 96% of female rates of the RP-2014 healthy annuitant table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.
- (j) Total turnover – Select and ultimate rates based upon the 2013–2017 actual experience.
- (k) Disability – Incidence rates based on the 2013–2017 actual experience. Disability rates cease once a member is eligible for retirement. Post-disability mortality in accordance with the RP-2014 disability table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement. Disabilities are assumed to be occupational 75% of the time for Peace Officer/Firefighters, 40% of the time for Others.
- (l) Retirement – Retirement rates based on the 2013–2017 actual experience. Deferred vested members are assumed to retire at their earliest unreduced retirement date. The modified cash refund annuity is valued as a three-year certain and life annuity.
- (m) Spouse age difference – Males are assumed to be three years older than their wives. Females are assumed to be two years younger than husbands.
- (n) Percent married for pension – For others, 75% of male members and 70% female members are assumed to be married. For peace officer/firefighters, 85% of male members and 60% of female members are assumed to be married.
- (o) Dependent spouse medical coverage election – Applies to members who do not have double medical coverage. For others, 65% of male members and 60% female members are assumed to be married and cover a dependent spouse. For peace officer/firefighters, 75% of male members and 50% of female members are assumed to be married and cover a dependent spouse.

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- (p) Dependent children – Pension: None. Healthcare: Benefits for dependent children have been valued only for members currently covering their dependent children. These benefits are only valued through the dependent children's age 23 (unless the child is disabled).
- (q) Contribution refunds – For all others, 5% of terminating members with vested benefits are assumed to have their contributions refunded. For peace officers/firefighters, 10% of terminating members with vested benefits are assumed to have their contributions refunded; 100% of those with non-vested benefits are assumed to have their contributions refunded.
- (r) Imputed data – Data changes from the prior year which are deemed to have an immaterial impact on liabilities and contribution rates are assumed to be correct in the current year's client data. Non-vested terminations with appropriate refund dates are assumed to have received a full refund of contributions. Active members with missing salary and service are assumed to be terminated with status based on their vesting percentage.
- (s) Active rehire assumption – The normal cost used for determining contribution rates and in the projections includes a rehire assumption to account for anticipated rehires. The normal cost includes the following assumptions (which were developed based on the five years of rehire loss experience through June 30, 2017). For projections, these assumptions were assumed to grade to zero uniformly over a 20-year period. Pension – 18.77% and Healthcare – 17.09%.
- (t) Re-employment option – All re-employed retirees are assumed to return to work under the standard option.
- (u) Active data adjustment – No adjustment was made to reflect participants who terminate employment before the valuation date and are subsequently rehired after the valuation date.
- (v) Alaska Cost of Living Allowance (COLA) – Of those benefit recipients who are eligible for the COLA, 70% of Others and 65% of peace officer/firefighters are assumed to remain in Alaska and receive the COLA.
- (w) Postretirement pension adjustment (PRPA) – 50% and 75% of assumed inflation, or 1.25% and 1.875%, respectively, is valued for the annual automatic PRPA as specified in the statute.
- (x) Expenses – The investment return assumption is net of investment expenses. The Normal Cost as of June 30, 2021 was increased by the following amounts for administrative expenses (for projections, the percentage increase was assumed to remain constant in future years): Pension – \$7,625,000 and Healthcare – \$5,531,000.
- (y) Part-time status – Part-time employees are assumed to earn 1.00 years of credited service per year for peace officer/firefighter and 0.75 years of credited service per year for Other members.
- (z) Service – Total credited service is provided by the State. This service is assumed to be the only service that should be used to calculate benefits. Additionally, the State provides claimed service (including Bureau of Indian Affairs service). Claimed service is used for vesting and eligibility purposes.
- (aa) Final average earnings – Final average earnings is provided on the data for active members. This amount is used as a minimum in the calculation of the average earnings in the future.

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(bb) Per capita claims cost – Sample claims cost rates adjusted to age 65 for FY22 medical and prescription drug benefits are shown below:

	<u>Medical</u>	<u>Prescription drugs</u>
Pre-Medicare	\$ 15,926	3,375
Medicare Parts A and B	1,619	3,474
Medicare Part B only	5,341	3,474
Medicare Part D – EGWP	N/A	1,131

The prescription drug costs reflect the plan change to require prior authorization for certain specialty medications. The pre-Medicare medical costs reflect the coverage of additional preventive benefits.

Members are assumed to attain Medicare eligibility at age 65. All costs are for the 2022 fiscal year (July 1, 2021–June 30, 2022).

The EGWP subsidy is assumed to increase in future years by the trend rates shown on the following page. No future legislative changes or other events are anticipated to impact the EGWP subsidy. If any legislative or other changes occur in the future that impact the EGWP subsidy (which could either increase or decrease the Plan's actuarial accrued liability), those changes will be evaluated and quantified when they occur.

(cc) Third-party administrator fees – \$493 per person per year; assumed to increase at 4.5% per year.

(dd) Medicare Part B Only – It's assumed that 5% of actives hired before April 1, 1986 and current retirees who are not yet Medicare eligible will not be eligible for Medicare Part A.

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(ee) Healthcare cost trend – The table below shows the rates used to project the cost from the shown fiscal year to the next fiscal year. For example, 6.3% is applied to the FY22 pre-Medicare medical claims cost to get the FY23 medical claims cost:

Fiscal year	Medical Pre-65	Medical Post-65	Prescription drugs/EGWP
2022	6.3%	5.4%	7.1%
2023	6.1	5.4	6.8
2024	5.9	5.4	6.4
2025	5.8	5.4	6.1
2026	5.6	5.4	5.7
2027–2040	5.4	5.4	5.4
2041	5.3	5.3	5.3
2042	5.2	5.2	5.2
2043	5.1	5.1	5.1
2044	5.1	5.1	5.1
2045	5.0	5.0	5.0
2046	4.9	4.9	4.9
2047	4.8	4.8	4.8
2048	4.7	4.7	4.7
2049	4.6	4.6	4.6
2050+	4.5	4.5	4.5

For the June 30, 2014 valuation and later, the updated Society of Actuaries' Healthcare Cost Trend Model is used to project medical and prescription drug costs. This model estimates trend amounts that are projected out for 80 years. The model has been populated with assumptions that are specific to the State of Alaska.

(ff) Aging factors:

Age	Medical	Prescription drugs
0–44	2.0%	4.5%
45–54	2.5	3.5
55–64	2.5	1.5
65–74	3.0	2.0
75–84	2.0	(0.5)
85–94	0.3	(2.5)
95+	—	—

(gg) Retired member contributions for medical benefits – Currently, contributions are required for System members who are under age 60 and have less than 30 years of service (25 for peace officers/ firefighters). Eligible tier 1 members are exempt from contribution requirements. Annual FY22 contributions based on monthly rates shown below for calendar 2022 are assumed based on the coverage category for current retirees. The retiree only rate shown is used for current active and inactive members and spouses in tier 2 or 3 who are assumed to retire prior to age 60 with less than 30 years of service and who are not disabled. For dependent children, the System values one-third of the

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annual retiree contribution to estimate the per-child rate based upon the assumed number of children in rates where children are covered.

Coverage category	Calendar 2022		Calendar 2021
	Annual contribution	Monthly contribution	Monthly contribution
Retiree only	\$ 8,448	704	704
Retiree and spouse	16,896	1,408	1,408
Retiree and child(ren)	11,940	995	995
Retiree and family	20,388	1,699	1,699
Composite	12,552	1,046	1,046

(hh) Trend rate for retired member medical contributions – The table below shows the rate used to project the retired member medical contributions from the shown fiscal year to the next fiscal year. For example, 0.0% is applied to the FY22 retired member medical contributions to get the FY22 retired member medical contributions.

Fiscal year	Trend assumption
2022	—%
2023 +	4.0

Graded trend rates for retired member medical contributions are consistent with the rates used for the June 30, 2020 valuation. Actual FY22 retired member medical contributions are reflected in the valuation.

(ii) Healthcare participation – 100% of System paid members and their spouses are assumed to elect healthcare benefits as soon as they are eligible. 20% of non-System paid members and their spouses are assumed to elect healthcare benefits as soon as they are eligible.

The significant actuarial methods and assumptions used in the defined contribution occupational death and disability and retiree medical benefit plans valuation as of June 30, 2021 were as follows:

- (a) Actuarial cost method – Liabilities and contributions shown in the report are computed using the Entry Age Normal Actuarial Cost Method, level percent of pay. Each year's difference between actual and expected unfunded actuarial accrued liability is amortized over 25 years as a level percentage of expected payroll.
- (b) Valuation of assets – Effective June 30, 2006, the asset valuation method recognizes 20% of the investment gain or loss in each of the current and preceding four years. This method was phased in over five years. Fair value of assets was \$0 as of June 30, 2006. All assets are valued at fair value. Assets are accounted for on an accrued basis and are taken directly from audited financial statements. Valuation assets are constrained to a range of 80% to 120% of the fair value of assets.
- (c) Valuation of retiree medical and prescription drug benefits – Due to the lack of experience for the DCR retiree medical plan only, base claims costs are based on those described in the actuarial valuation as of June 30, 2021 for the Defined Benefit (DB) retiree medical plan covering TRS and PERS. The DB rates were used with some adjustments. The claims costs were adjusted to reflect the differences between the DCR medical plan and the DB medical plan. These differences include network steerage, different coverage levels, different Medicare coordination for medical benefits, and an indexing of the retiree out-of-pocket dollar amounts. To account for higher initial copays,



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deductibles and out-of-pocket limits, projected FY22 claims costs were reduced 3.1% for medical claims, and 8.9% for prescription drugs. In addition, to account for the difference in Medicare coordination, projected FY22 medical claims costs for Medicare eligible retirees were further reduced 29.5%.

To adjust for the decrease in medical claims due to COVID-19 during the last 4 months of FY20, the per capita cost during the first 8 months was used as the basis for estimating claims that would have occurred in the absence of COVID-19. FY21 experience was also thoroughly reviewed to assess the impact of COVID-19 and whether an adjustment to FY21 claims was appropriate for use in the June 30, 2021 valuation. FY21 medical per capita claims were noticeably lower than expected, so a 4% load was added to the FY21 medical claims used in the per capita claims cost development to better reflect future expected long-term costs of the plan.

No implicit subsidies are assumed. Employees projected to retire with 30 years of service (25 years of service for Peace/Fire) prior to Medicare are valued with commencement deferred to Medicare eligibility because those members will be required to pay the full plan premium prior to Medicare.

Explicit subsidies for disabled and normal retirement are determined using the plan-defined percentages of age-related total projected plan costs, again with no implicit subsidy assumed.

The State transitioned to an Employer Group Waiver Program (EGWP) for DCR participants effective January 1, 2019. The estimated 2022 reimbursements under EGWP were provided by Segal Consulting (who worked with the EGWP administrator, Optum, to develop those estimates).

- (d) Investment return – 7.38% per year, net of investment expenses.
- (e) Salary scale – Salary scale rates based upon the 2013–2017 actual experience. Inflation 2.50% per year. Productive 0.25% per year.
- (f) Payroll growth – 2.75% per year (inflation + productivity).
- (g) Total inflation – Total inflation as measured by the Consumer Price Index for urban and clerical workers for Anchorage is assumed to increase 2.50% annually.
- (h) Mortality (pre-commencement) – Mortality rates based upon the 2013–2017 actual experience, 100% of male and female of the RP-2014 employee table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement. Deaths are assumed to result from occupational causes 75% of the time for peace officer/firefighters, and 40% of the time for others.
- (i) Mortality (post-commencement) – Mortality rates based upon the 2013–2017 actual experience, 91% of male and 96% of female rates of the RP-2014 healthy annuitant table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.
- (j) Total turnover – Select and ultimate rates based upon the 2013–2017 actual experience.
- (k) Disability – Incidence rates based upon the 2013–2017 actual experience. For retiree medical benefits, the disability rates cease once a member is eligible for retirement. However, the disability rates continue after retirement eligibility for occupational death and disability benefits. Disabilities are assumed to be occupational 75% of the time for peace officer/firefighters, and 40% of the time for others. For peace officer/firefighters, members are assumed to take the monthly annuity 100% of the time.

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June 30, 2022

Post-disability mortality in accordance with the RP-2014 disabled table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.

- (l) Retirement – Retirement rates based upon the 2013–2017 actual experience.
- (m) Spouse age difference – Males are assumed to be three years older than their wives. Females are assumed to be two years younger than husbands.
- (n) Percent married for occupational death and disability – For others, 75% of male members and 70% female members are assumed to be married. For peace officer/firefighters, 85% of male members and 60% of female members are assumed to be married.
- (o) Dependent spouse medical coverage election – Applies to members who do not have double medical coverage. For others, 65% of male members and 60% female members are assumed to be married and cover a dependent spouse. For peace officer/firefighters, 75% of male members and 50% of female members are assumed to be married and cover a dependent spouse.
- (p) Part-time status – Part-time employees are assumed to earn 1.00 years of credited service per year for peace officer/firefighters and 0.75 years of credited service per year for other members.
- (q) Peace officer/firefighter occupational disability retirement benefit commencement – The occupational disability retirement benefit is assumed to be first payable from the member's DC account and the retirement benefit payable from the occupational death and disability trust will commence five years later.
- (r) Per capita claims cost – Sample claims cost rates (before base claims cost adjustments described below) adjusted to age 65 for FY22 medical and prescription drug benefits are shown below:

	<u>Medical</u>	<u>Prescription drugs</u>
Pre-Medicare	\$ 15,708	3,375
Medicare Parts A and B	1,619	3,474
Medicare Part D - EGWP	N/A	1,131

The prescription drug costs reflect the plan change to require prior authorization for certain specialty medications.

Members are assumed to attain Medicare eligibility at age 65. All other costs are for the 2022 fiscal year (July 1, 2021–June 30, 2022).

The EGWP subsidy is assumed to increase in future years by the trend rates shown on the following pages. No future legislative changes or other events are anticipated to impact the EGWP subsidy. If any legislative or other changes occur in the future that impact the EGWP subsidy (which could either increase or decrease the Plan's actuarial accrued liability), those changes will be evaluated and quantified when they occur.

- (s) Third-party administrator fees – \$493 per person per year; assumed to increase at 4.5% per year.
- (t) Base claims cost adjustments – Due to higher initial copays, deductibles, out of pocket limits, and member cost sharing compared to the DB medical plan, the following cost adjustments are applied to the per capita claims cost rates above: 0.969 for pre-Medicare medical; 0.674 for both Medicare medical and the Medicare coordination

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method (3.1% reduction for the medical plan and 29.5% reduction for the coordination method), and 0.911 for prescription drugs.

- (u) Administrative expenses – Beginning with the June 30, 2018 valuation, the normal cost is increased for administrative expenses expected to be paid from plan assets during the year. The amounts included in the June 30, 2021 normal cost, which are based on the average of actual administrative expenses during the last two fiscal years, are \$16,000 for occupational death and disability and \$24,000 for retiree medical.
- (v) Healthcare cost trend – The table below shows the rates used to project the cost from the shown fiscal year to the next fiscal year. For example, 6.3% is applied to the FY22 pre-Medicare medical claims cost to get the FY23 medical claims costs:

Fiscal year	Medical Pre-65	Medical Post-65	Prescription drugs/EGWP
2022	6.3%	5.4%	7.1%
2023	6.1	5.4	6.8
2024	5.9	5.4	6.4
2025	5.8	5.4	6.1
2026	5.6	5.4	5.7
2027–2040	5.4	5.4	5.4
2041	5.3	5.3	5.3
2042	5.2	5.2	5.2
2043	5.1	5.1	5.1
2044	5.1	5.1	5.1
2045	5.0	5.0	5.0
2046	4.9	4.9	4.9
2047	4.8	4.8	4.8
2048	4.7	4.7	4.7
2049	4.6	4.6	4.6
2050+	4.5	4.5	4.5

For the June 30, 2014 valuation and later, the updated Society of Actuaries' Healthcare Cost Trend Model is used to project medical and prescription drug costs. This model estimates trend amounts that are projected out for 80 years. The model has been populated with assumptions that are specific to the State of Alaska.

- (w) Aging factors:

Age	Medical	Prescription drugs
<45	2.0%	4.5%
45–54	2.5	3.5
55–64	2.5	1.5
65–74	3.0	2.0
75–84	2.0	(0.5)
85–94	0.3	(2.5)
95+	—	—

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## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

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June 30, 2022

(x) Retiree medical participation:

Death / Disability Decrement		Retirement Decrement		
Age	Percent participation	Age	Percent participation	
<56	75.0%	55	50.0%	
56	77.5	56	55.0	
57	80.0	57	60.0	
58	82.5	58	65.0	
59	85.0	59	70.0	
60	87.5	60	75.0	
61	90.0	61	80.0	
62	92.5	62	85.0	
63	95.0	63	90.0	
64	97.5	64	95.0	
65+	100.0	65+		
			Years of service	
			<15	75.0%
			15–19	80.0
			20–24	85.0
			25–29	90.0
			30+	95.0

Participation assumption is a combination of (i) the service-based rates for retirement from employment at age 65+ and (ii) the age-based rates for retirement from employment before age 65. These rates reflect the expected plan election rate that varies by reason for decrement, duration that a member may pay full cost prior to Medicare eligibility, and availability of alternative and/or lower cost options, particularly in the Medicare market. This assumption is based on observed trends in participation from a range of other plans.

(y) Imputed data – Data changes from the prior year that are deemed to have immaterial impact on liabilities and contribution rates are assumed to be correct in the current year's client data. Non-vested terminations with appropriate refund dates are assumed to have received a full refund of contributions. Active members with missing salary and service are assumed to be terminated with status based on their vesting percentage.

## (2) Changes in Actuarial Assumptions, Methods, and Benefits Since the Prior Valuation

### *Defined Benefit Pension and Postemployment Healthcare Benefit Plan*

#### (a) Changes in Methods Since the Prior Valuation – June 30, 2020 to June 30, 2021

There were no changes in actuarial methods since the prior valuation.

#### (b) Changes in Assumptions Since the Prior Valuation – June 30, 2020 to June 30, 2021

Healthcare claim costs are updated annually. Retired member contributions were updated to reflect the 5% decrease from CY20 to CY21. The amounts included in the normal cost for administrative expenses were changed from \$7,223,000 to \$7,625,000 for pension, and from \$4,934,000 to \$5,531,000 for healthcare (based on the most recent two years of actual administrative expenses paid from plan assets). There were no other changes in actuarial assumptions since the prior valuation.

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### Notes to Required Supplementary Information (Unaudited)

June 30, 2022

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**(c) Changes in Benefit Provisions Since the Prior Valuation – June 30, 2020 to June 30, 2021**

There were no changes in benefit provisions since the prior valuation.

*Defined Contribution Occupational Death and Disability and Retiree Medical Benefits Plan*

**(a) Changes in Methods Since the Prior Valuation – June 30, 2020 to June 30, 2021**

There were no changes in the actuarial since the prior valuation.

**(b) Changes in Assumptions Since the Prior Valuation – June 30, 2020 to June 30, 2021**

Healthcare claim costs are updated annually. The amounts included in the normal cost for administrative expenses were changed from \$1,000 to \$16,000 for occupational death and disability, and from \$20,000 to \$24,000 for retiree medical (based on the most recent two years of actual administrative expenses paid from plan assets). There were no other changes in actuarial assumptions since the prior valuation.

**(c) Changes in Benefit Provisions Since the Prior Valuation – June 30, 2020 to June 30, 2021**

There have been no changes in benefit provisions valued since the prior valuation.

**SUPPLEMENTAL SCHEDULES**

# Financial Section

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

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### Schedules of Administrative and Investment Deductions

Years ended June 30, 2022 and 2021

(In thousands)

	Administrative	Investment	Totals	
			2022	2021
Personal services:				
Wages	\$ 5,505	2,173	7,678	7,383
Benefits	3,674	1,129	4,803	4,315
Total personal services	<u>9,179</u>	<u>3,302</u>	<u>12,481</u>	<u>11,698</u>
Travel:				
Transportation	3	20	23	8
Per diem	1	4	5	1
Total travel	<u>4</u>	<u>24</u>	<u>28</u>	<u>9</u>
Contractual services:				
Management and consulting	19,745	252	19,997	19,909
Investment management and custodial fees	—	52,207	52,207	49,153
Accounting and auditing	136	8	144	144
Data processing	2,652	778	3,430	4,504
Communications	114	9	123	127
Advertising and printing	71	1	72	40
Rentals/leases	156	88	244	506
Legal	306	32	338	197
Medical specialists	14	—	14	25
Repairs and maintenance	4	1	5	7
Transportation	298	1	299	169
Securities lending	—	127	127	138
Other professional services	646	61	707	650
Total contractual services	<u>24,142</u>	<u>53,565</u>	<u>77,707</u>	<u>75,569</u>
Other:				
Equipment	8	10	18	38
Supplies	18	68	86	91
Total other	<u>26</u>	<u>78</u>	<u>104</u>	<u>129</u>
Total administrative and investment deductions	<u>\$ 33,351</u>	<u>56,969</u>	<u>90,320</u>	<u>87,405</u>

See accompanying independent auditors' report.

# Financial Section

## STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

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### Schedules of Payments to Consultants Other Than Investment Advisors

Years ended June 30, 2022 and 2021

(In thousands)

<u>Firm</u>	<u>Services</u>	<u>2022</u>	<u>2021</u>
Buck Global LLC	Actuarial services	\$ 399	322
KPMG LLP	Auditing services	63	52
Groundswell Communications	Communications services	70	61
State Street Bank and Trust	Custodial banking services	1,325	1,001
Alaska IT Group	Data processing services	221	292
Applied Microsystems Incorporated	Data processing services	460	392
DLT Solutions	Data processing services	—	182
International Business Machines	Data processing services	21	15
Sagitec Solutions	Data processing services	2,104	2,503
SHI International Corporation	Data processing services	23	38
Sungard Availability Services	Data processing services	27	27
TechData Service Company	Data processing services	368	—
Unicom Systems	Data processing services	15	14
State of Alaska, Department of Law	Legal services	338	359
Agnew Beck Consulting	Management consulting services	25	17
Linea Solutions Incorporated	Management consulting services	—	40
Symphony Performance Health	Management consulting services	30	29
The Segal Company Incorporated	Management consulting services	93	344
Federal Hearings and Appeals Services	Medical specialist and consulting	14	21
		<u>\$ 5,596</u>	<u>5,709</u>

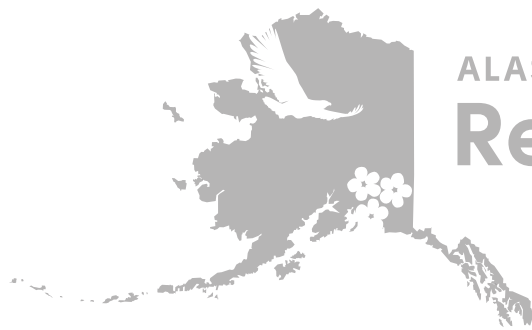
This schedule presents payments to consultants receiving greater than \$10,000.

See accompanying independent auditors' report.





# INVESTMENT SECTION



ALASKA DIVISION OF  
**Retirement  
and Benefits**



Callan Associates Inc.  
1900 16<sup>th</sup> Street  
Suite 1175  
Denver, CO 80202



Main 303.861.1900  
Fax 303.832.8230

[www.callan.com](http://www.callan.com)

September 29, 2022

Alaska Retirement Management Board  
State of Alaska, Department of Revenue  
Treasury Division  
333 Willoughby Avenue, 11th Floor  
Juneau, Alaska 99801

Dear Board Members:

This letter reviews the investment performance of assets under the purview of the Alaska Retirement Management Board (ARMB) for the fiscal year ended June 30, 2022.

Callan LLC (Callan) calculates time-weighted performance statistics based primarily on underlying custodial data provided by the Board's custodian, State Street Bank and Trust Company. Additional manager-level data is obtained directly from the Department of Revenue. The performance calculations were made using a time-weighted return methodology based upon market values reported by these sources.

Callan serves as ARMB's independent general investment consultant and evaluates ARMB's performance in relation to market benchmarks, appropriate manager peer groups and other public pension systems. The performance calculations are made using a methodology broadly similar to the Global Investment Performance Standards.

ARMB purposely seeks to invest assets prudently, expertly, and according to governing law and industry practices. The objective of this approach is to responsibly invest Plan assets that, in combination with contributions, will be sufficient to pay promised benefits to members and beneficiaries. In pursuit of this objective, ARMB periodically evaluates liabilities, expected contributions and potential earnings. This analysis considers a wide range of potentially viable investment strategies. With thoughtful consideration of multiple factors, ARMB selects a strategic investment policy that balances long-term growth potential and acceptable risk. A policy benchmark is constructed that mirrors ARMB's strategic decision regarding asset allocation policy. The custom policy benchmark comprises equity, fixed income, real estate and other market indices weighted in proportions corresponding to ARMB's investment policy.

## **2022 Fiscal Year Market Overview**

There was no shortage of challenges facing the world as we closed out the 2022 fiscal year: the relentless and tragic war in Ukraine, persistent and widespread inflation, startling rate hikes to the Fed Funds rate, a stubborn virus, and escalating concerns over a slowing global economy. Global bond and stock markets sank, with the S&P 500 Index officially in a bear market. Headline CPI was 8.6% year-over-year (YOY), the highest in four decades. Food and energy prices have risen sharply, and supply chain issues have not been resolved, adding further pressure to prices in some sectors. Central bank rate hikes are expected around the globe (with China

# Investment Section

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and Japan being exceptions) as inflation is widespread. The economic effects of the Russian invasion of Ukraine have been especially painful in Europe, which has relied heavily on Russia for its energy needs.

In contrast to this gloomy news, the labor market remained strong, with 10.7 million job openings on the last business day of June, according to the U.S. Bureau of Labor Statistics. Job gains have averaged more than 400,000 per month in 2022, and unemployment remains low (3.5% as of June). Housing is another bright spot, unless you are a first-time buyer. Home prices remain sky-high; the S&P CoreLogic Case-Shiller U.S. National Home Price Index jumped 20.5% YOY as of May 2022 while housing inventory remained low.

U.S. equity markets finished the fiscal year 2022 in the red for the first time in five years. The Russell 3000 Index, a measure of broad U.S. equity, was up 9.17% at the end of the 2021 calendar year before falling 5.28% in 1Q and 16.70% in 2Q on concerns over rising rates and a slowing economy; the Index is down 13.87% for the one-year period ended June 30, 2022. Overseas markets were also broadly negative for the fiscal year hurt by elevated energy prices, COVID lockdowns in China, and U.S. dollar strength. The MSCI ACWI ex-U.S. IMI (Net) Index, a broad benchmark reflecting developed and emerging markets, but excluding U.S. equities, declined 14.28% for the quarter and 19.86% for the fiscal year. The MSCI All Country World Index (Net), a broad measure of the total global equity market (including the U.S.), fell 15.66% in for the quarter and 15.75% for the fiscal year.

As expected, the Fed raised rates at its March and May meetings by 25 bps and 50 bps, respectively. May's CPI print wreaked havoc on the markets and spurred the Fed to raise rates by 75 bps in June, the largest hike since 1994, to a 1.50% - 1.75% target with another 75-bps hike expected in July. The Bloomberg U.S. Aggregate Bond Index, a widely used gauge of the investment grade domestic U.S. bond market, had its worst two consecutive quarters in history dropping 5.93% in 1Q and 4.69% in 2Q bringing its fiscal year loss to 10.29%. The 10-year U.S. Treasury hit an intra-quarter high of 3.49% in June, the highest since 2011, before closing the fiscal year at 2.98%.

Commodities were a rare bright spot given their inflation-protection properties as well as war-induced supply concerns. Not surprisingly, Energy (40%) was the best-performing sector given a 33% spike in WTI crude oil prices, followed by utilities (14%).

Private real estate, as measured by the NCREIF Property Index, was positive for the eleventh fiscal year in a row. In fiscal year 2022, the NCREIF Property Index returned 21.45% led by industrial and aided by apartment property. Publicly traded real estate, as measured by the FTSE NAREIT All Equity Index, meaningfully lagged the private markets, returning -6.27% for the fiscal year 2022.

ARMB's actual asset groupings delivered the following one-year returns through June 30, 2022<sup>1</sup>:

Domestic Stocks:	-11.74%
Global ex-U.S. Stocks:	-20.96%
Opportunistic:	-10.58%
Fixed Income:	-6.96%
Real Assets:	14.29%
Private Equity:	26.25%

For the fiscal year ended June 30, 2022, the Public Employees Retirement System (PERS) had a time-weighted total return of -4.08%. The Teachers Retirement System (TRS) had a time-weighted total return of -4.10%. Both systems' gross return exceeded their strategic policy target return of -7.86% and the median return for Callan's Public Fund Sponsor database of -9.35%.

# Investment Section

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Over longer trailing periods, PERS and TRS have outperformed their target index returns. The 5-year annualized return for both PERS and TRS was 8.19% compared to the benchmark return of 6.67% for both Plans. The ten-year annualized return was 8.72% for PERS and 8.73% for TRS. Both were above the 10-year target return of 7.71%. Over 30.75 years – the longest period of available data – PERS and TRS achieved annualized total returns of 7.80% and 7.84%, respectively. Both exceeded the corresponding policy benchmark return of 7.44%.

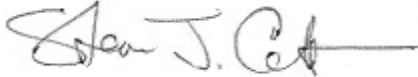
The 2022 fiscal-year returns of the PERS and TRS pension (“DB”) and health care (“HC”) programs are listed in the table below.

	PERS DB	PERS HC	TRS DB	TRS HC
FY 2022	-4.08%	-4.08%	-4.10%	-4.08%

The pension and health care systems are well diversified and currently have asset allocation policies that, in our opinion, are consistent with achieving a long-term “real” (above inflation) return of 4.5%.

In summary, fiscal 2022 was a year in which ARMB’s Total Fund returns were positive, as were those of most broad asset class returns. PERS and TRS produced higher returns than the average public fund, both ranking in the 10<sup>th</sup> percentile within the Public Fund Sponsor peer group for the one-year period ended June 30, 2022.

Sincerely,



Steve Center  
Senior Vice President  
c: Zach Hanna  
Ivan Cliff

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<sup>1</sup>Note PERS asset class returns are used to represent the asset class performance of all plans.

# Investment Section

**Department of Revenue  
Treasury Division Staff  
As of June 30, 2022**

<b>Commissioner</b> Lucinda Mahoney	<b>Chief Investment Officer</b> Zachary Hanna	<b>Investment Officers</b> Shane Carson Casey Colton Victor Djajalie Kevin Elliot Benjamin Garrett Emily Howard Sean Howard	Kevin Liu Mark Moon Nicholas Orr Stephanie Pham Michelle Prebula Steve Sikes
<b>Deputy Commissioner</b> Brian Fechter	<b>Acting Comptroller</b> Ryan Kauzlarich		
<b>Treasury Division Director</b> Pamela Leary, CPA	<b>Cash Management</b> Jesse Blackwell  <b>ARMB Liaison Officer</b> Alysia Jones		

**External Money Managers and Consultants**

**Alternate Fixed Income**

Crestline Investors, Inc.  
*Fort Worth, TX*  
Prisma Capital  
*New York, NY*

**Opportunistic Fixed Income**

Fidelity Investment Asset Management  
*Merrimack, NH*  
MacKay Shields LLC  
*New York, NY*

**Global Equities – Large Cap**

Arrowstreet Capital, LP  
*Boston, MA*  
Baille Gifford Overseas Ltd.  
*Edinburgh, Scotland*  
Brandes Investment Partners, L.P.  
*San Diego, CA*  
Capital Guardian Trust Co.  
*Los Angeles, CA*  
Legal and General Investment Management America  
*Chicago, IL*

**Emerging Market Income**

Legal and General Investment Management America, Inc.  
*Chicago, IL*  
State Street Global Advisors  
*Boston, MA*

**Alternative Equity**

McKinley Capital Management LLC  
*Anchorage, AK*

**Alternate Beta**

Man Group  
*London, UK*

**Other Opportunities**

Schroders Investment Management North America  
*New York, NY*

**Tactical Asset Allocation**

Fidelity Investment Asset Management  
*Smithfield, RI*  
PineBridge Investments  
*New York, NY*

**Private Equity**

Abbott Capital Management, L.P.  
*New York, NY*  
Advent International  
*Boston, MA*  
Angelo, Gordon & Co.  
*New York, NY*  
Battery Ventures  
*Boston, MA*  
Clearlake Capital  
*Santa Monica, CA*  
Dyal Capital Partners  
*New York, NY*  
Genstar Capital  
*San Francisco, CA*  
Glendon Capital  
*Santa Monica, CA*  
Insight Partners  
*New York, NY*  
KKR Lending Partners  
*New York, NY*  
Lexington Partners  
*New York, NY*  
Merit Capital Partners  
*Chicago, IL*  
Neuberger Berman  
*New York, NY*  
New Mountain Partners  
*New York, NY*  
NGP  
*Irving, TX*  
Onex Partners  
*New York, NY*  
Pathway Capital Management, LLC  
*Irvine, CA*  
Summit Partners  
*Boston, MA*  
The Jordan Company  
*New York, NY*  
The Riverside Company  
*New York, NY*  
Warburg Pincus  
*New York, NY*

# Investment Section

## External Money Managers and Consultants (cont.)

### Real Assets – Farmland and Timber

Timberland Investment Resources LLC  
*Atlanta, GA*  
UBS Farmland Investors, LLC  
*Hartford, CT*

### Real Assets – Energy

EIG Global Energy Partners  
*Washington, D.C.*

### Real Assets – Infrastructure

IFM  
*New York, NY*  
J.P. Morgan Asset Management  
*New York, NY*

### Real Assets – Real Estate Core Separate Accounts

Sentinel Real Estate Corporation  
*New York, NY*  
UBS Realty Investors, LLC  
*Hartford, CT*

### Real Assets – Commingled Real Estate Funds

Almanac Realty Investors  
*New York, NY*  
BlackRock Realty  
*New York, NY*  
Clarion Partners  
*New York, NY*  
DigitalBridge Group, Inc (formerly Colony Capital, Inc.)  
*Los Angeles, CA*  
Coventry Real Estate Fund II, LLC  
*New York, NY*  
J.P. Morgan Investment Management Inc.  
*New York, NY*  
KKR & Co.  
*New York, NY*  
Silverpeak Real Estate Partners  
*New York, NY*  
Tishman Speyer Properties  
*New York, NY*  
UBS Realty Investors, LLC  
*Hartford, CT*

### Supplemental Benefits System, Deferred Compensation Plan, and Defined Contribution Plan

Baillie Gifford Overseas Ltd.  
*Edinburgh, Scotland*  
BlackRock  
*San Francisco, CA*  
Brandes Investment Partners  
*San Diego, CA*  
J.P. Morgan Asset Management Inc.  
*New York, NY*  
Northern Trust  
*Chicago, IL*  
State Street Global Advisors  
*Boston, MA*  
T. Rowe Price Investment Services  
*Baltimore, MD*

### Investment Consultants

Callan Associates, Inc.  
*Denver, CO*

### Investment Advisory Council

Jerrold Mitchell  
*Johns Island, SC*  
Ruth Ryerson  
*Monument, CO*  
William Jennings  
*Colorado Springs, CO*

### Independent Auditors

KPMG, LLP  
*Anchorage, AK*

### Actuaries

Buck Global, LLC  
*Denver, CO*  
Gabriel, Roeder, Smith & Co.  
*Denver, CO*

### Global Master Custodian

State Street Bank & Trust Co.  
*Boston, MA*

# Investment Section

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## Public Employees' Retirement System Investment Report

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### INVESTMENTS

The investment goals of the State of Alaska Public Employees' Retirement System are the long-term return and sustainability of the pension funds under management. Annually, the Alaska Retirement Management Board (ARMB) sets its asset allocation strategy in order to reflect changes in the marketplace while still retaining an expected optimal risk/return level within the set constraints and objectives of the ARMB.

The ARMB categorizes its investments into six asset classes: Broad Domestic Equities, Global Equities Ex-U.S., Fixed Income, Multi-Asset, Real Estate, and Private Equity. The performance of each asset class is compared with a benchmark comprised of one or more market indices. The performance for the total portfolio is compared with its policy portfolio, determined by calculating the weighted performance of the underlying asset class benchmarks at the portfolio's target asset allocation. The asset class benchmarks are illustrated below:

Asset Class	Benchmark
Broad Domestic Equity	Russell 3000
Global Equities Ex-U.S.	MSCI ACWI Ex-U.S. IMI Net
Fixed Income	95% Bloomberg Barclays U.S. Aggregate 5% 3-Month Treasury Bill
Opportunistic	60% MSCI ACWI IMI Net 40% Bloomberg Barclays U.S. Aggregate
Real Assets	35% NFI-ODCE 15% FTSE-NAREIT 25% NCREIF Farmland 10% NCREIF Timberland 15% CPI+4%
Private Equity	1/3 S&P 500 1/3 Russell 2000 1/3 MSCI EAFE Net

The target asset allocation is determined by the ARMB, utilizing capital market assumptions provided by its independent general investment consultant, Callan LLC. During the fiscal year, the ARMB's target asset allocation was 27% Broad Domestic Equity, 18% Global Equities Ex-U.S., 21% Fixed Income, 6% Opportunistic, 14% Real Assets, and 14% Private Equity. Over the next 20 years, the target asset allocation is expected to generate a return of 6.88% with a standard deviation of 13.89%.



# Investment Section

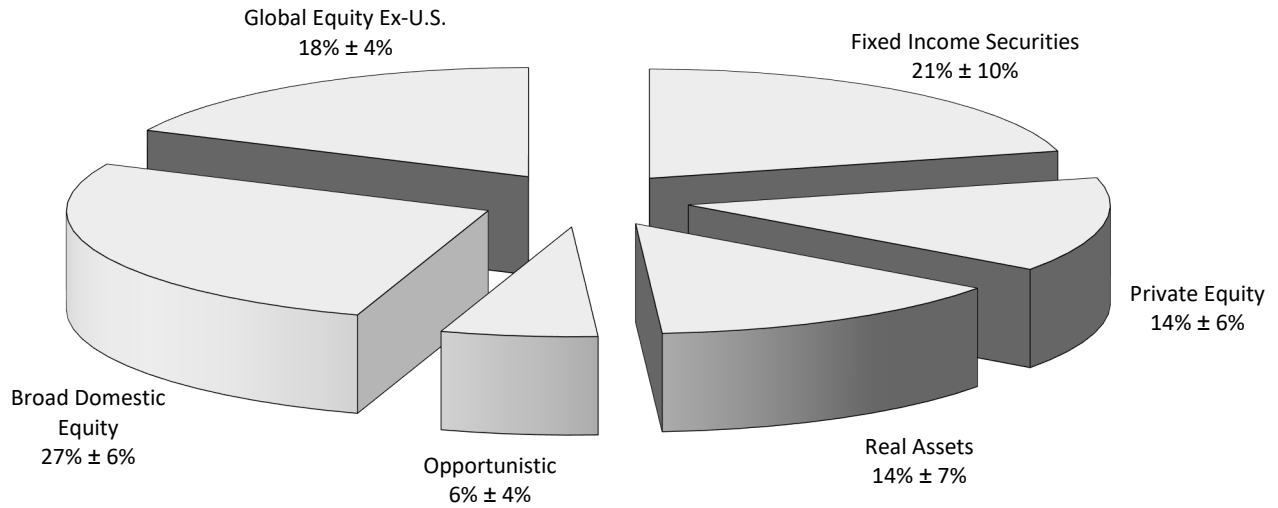
Public Employees' Retirement System Schedule of Investment Results Fiscal Years Ended June 30							
	2018	2019	2020	2021	2022	Annualized	
						3 Year	5 Year
<b>Total Fund</b>							
PERS	9.61%	6.40%	3.83%	27.62%	(4.08%)	8.32%	8.19%
<i>Custom Composite Index</i>	-	5.65	4.64	24.95	(7.86)	6.48	6.67
<i>Actuarial Earnings Rate</i>	8.00	7.38	7.38	7.38	7.38	7.38	7.38
<b>Broad Domestic Equity</b>							
PERS	15.21	8.41	2.62	42.69	(11.74)	8.93	10.05
<i>Custom Composite Index</i>	14.78	8.98	6.53	44.16	(13.87)	9.77	10.60
<b>Fixed Income</b>							
PERS	(0.71)	6.34	7.31	2.20	(6.96)	0.67	1.50
<i>Custom Composite Index</i>	(0.76)	6.19	7.67	(0.31)	(9.78)	(1.07)	0.41
<b>Opportunistic</b>							
PERS	5.64	7.21	0.52	23.86	(10.58)	3.64	4.74
<i>Custom Composite Index</i>	8.39	9.72	9.32	23.20	(13.89)	5.06	6.64
<b>Real Assets</b>							
PERS	7.53	6.08	2.06	9.86	14.29	8.62	7.89
<i>Custom Composite Index</i>	4.29	7.23	1.19	4.62	14.80	7.36	6.71
<b>Global Equity Ex-U.S.</b>							
PERS	7.97	(0.08)	(3.59)	38.54	(20.96)	1.83	2.64
<i>MSCI ACWI ex-U.S.</i>	7.75	0.26	(4.74)	37.18	(19.86)	1.55	2.50
<b>Private Equity</b>							
PERS	26.65	17.66	10.47	50.67	26.25	28.08	25.65
<i>Custom Composite Index</i>	12.92	2.71	(1.35)	36.80	3.42	11.75	10.11
<b>Absolute Return</b>							
PERS	4.78	4.08	-	-	-	-	-
<i>3-month Treasury Bill +5%</i>	5.18	1.15	-	-	-	-	-
<b>Cash Equivalent</b>							
PERS	1.51	2.50	-	-	-	-	-
<i>3-month Treasury Bill</i>	1.36	2.31	-	-	-	-	-

MSCI ACWI = Morgan Stanley Capital International All Country World Index  
Returns for periods longer than one year are reported on an annualized basis.  
Basis of calculation: Time-Weighed rate of return based on the market rate of return.

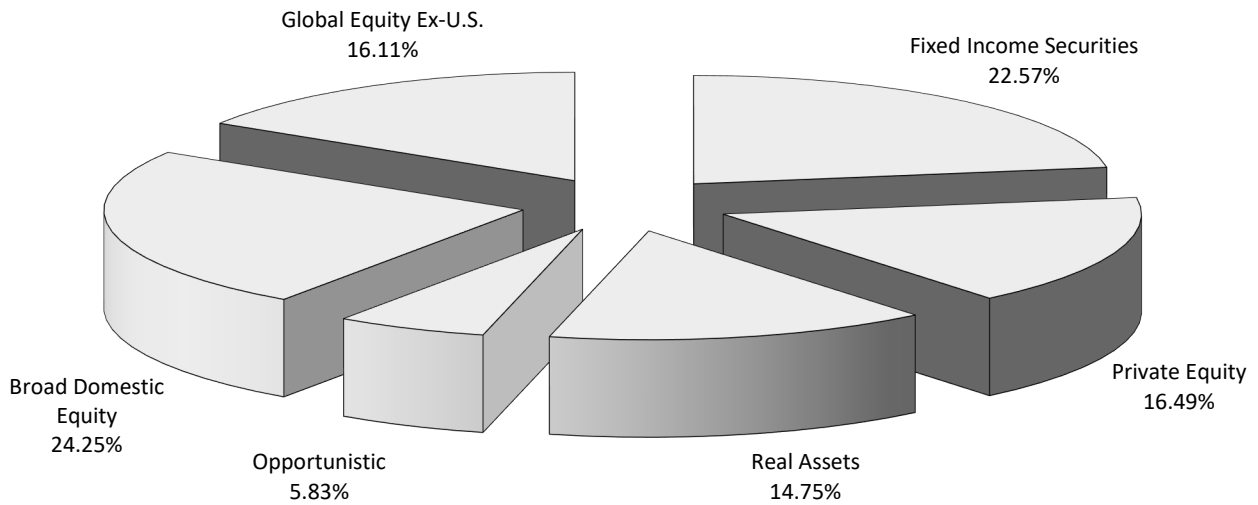
# Investment Section

## Public Employees' Retirement System Asset Allocation June 30, 2022

### Policy



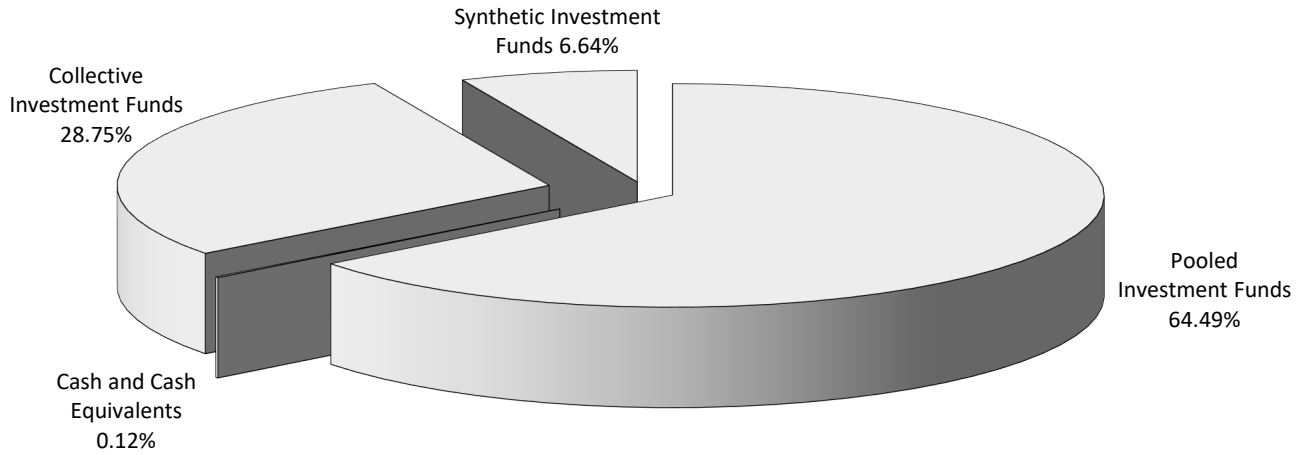
### Actual – Defined Benefit Pension



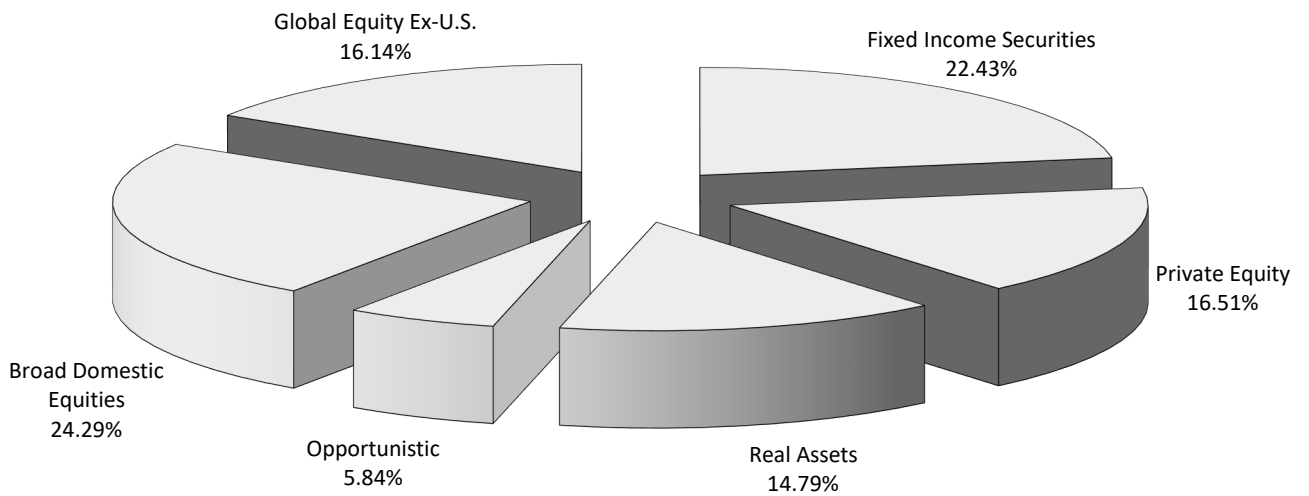
# Investment Section

## Public Employees' Retirement System Asset Allocation June 30, 2022

### Actual – Defined Contribution Participant Directed



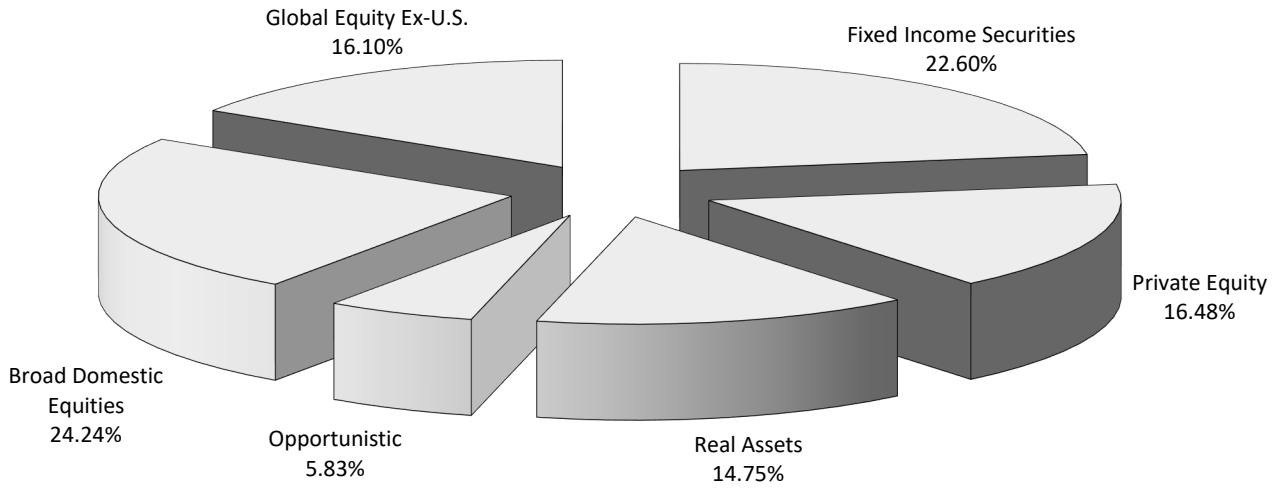
### Actual – Defined Benefit Alaska Retiree Healthcare Trust



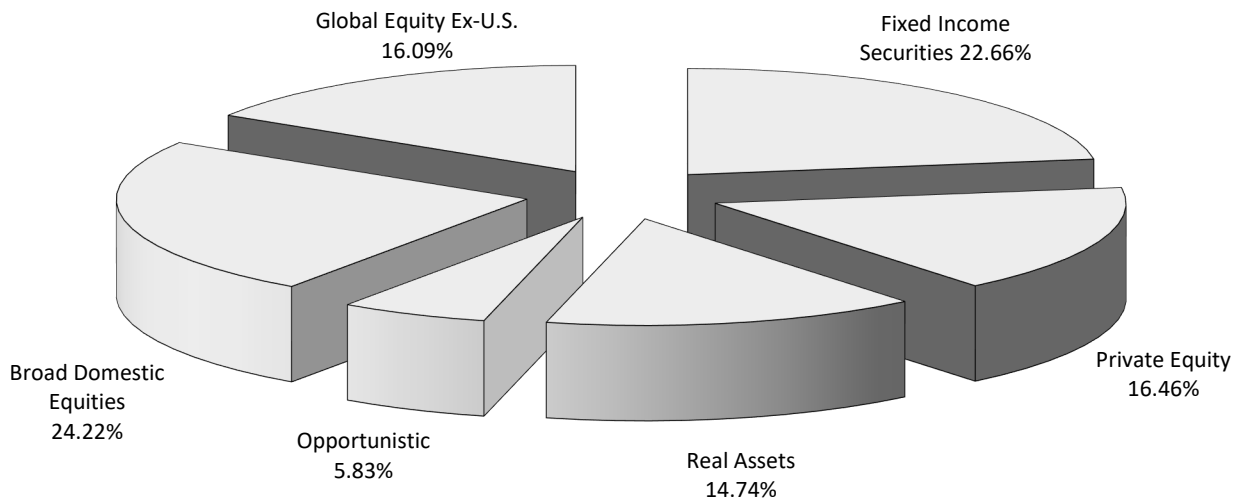
# Investment Section

## Public Employees' Retirement System Asset Allocation June 30, 2022

### Actual — Health Reimbursement Arrangement



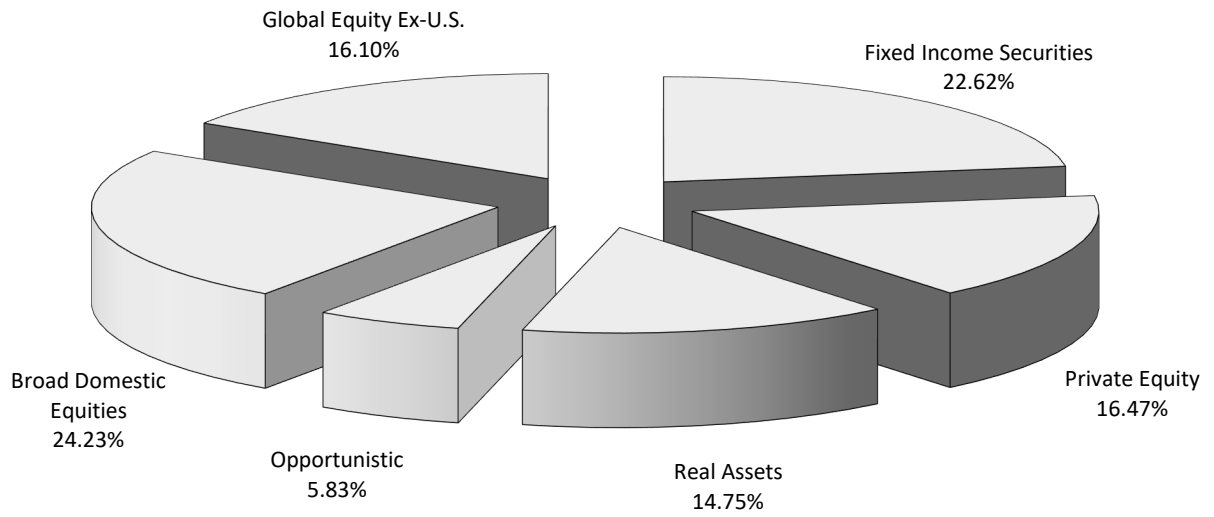
### Actual — Occupational Death & Disability



**Public Employees' Retirement System  
Asset Allocation  
June 30, 2022**

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**Actual — Retiree Medical Plan**



# Investment Section

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## Alaska Retirement Management Board Top Ten Holdings by Asset Type June 30, 2022

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Invested assets under the fiduciary responsibility of the Alaska Retirement Management Board (ARMB) have been commingled in various investment pools to manage the overall cost of the program. Using investment pools increases investment efficiency in three ways. First, combining individual funds' cash inflows and outflows to offset each other reduces the amount of cash on hand needed to support daily operations. Second, pooling investments significantly reduces accounting, budgeting, and administrative costs. Finally, the ARMB can achieve economies of scale by making available investment options that could not otherwise be practically provided for smaller retirement funds. Below are the ten largest fixed income and equity holdings.

### Fixed Income

Rank	Largest Fixed Income Holdings	Market Value	Par Value
1	U.S. Treasury N/B 2.875% 6/15/2025	\$90,152,476	\$90,513,115
2	FNMA Pool CB2662 3% 1/1/2052	88,579,457	94,868,258
3	U.S. Treasury N/B 1.375% 11/15/2040	79,604,551	110,531,893
4	U.S. Treasury N/B 2.25% 5/15/2041	77,240,099	92,563,737
5	FED HM LN PC Pool SD8230 4.5% 6/1/2052	71,229,707	70,874,834
6	FNMA Pool MA4644 4% 5/1/2052	65,509,229	66,353,939
7	FED HM LN PC Pool RA1568 3% 10/1/2049	55,028,260	58,726,750
8	FED HM LC PC Pool SD8217 4% 4/1/2052	54,327,736	55,000,645
9	FNMA Pool MA4565 3.5% 3/1/2052	41,944,928	43,561,685
10	FNMA Pool CB1146 3% 7/1/2051	39,298,492	42,114,257

### Equities

Rank	Largest Equity Holdings	Market Value	Shares
1	Apple Inc.	\$243,427,035	1,780,479
2	Microsoft Corp.	232,713,978	906,101
3	Amazon.com Inc.	107,799,050	1,014,961
4	Alphabet Inc. CL A	79,153,915	36,321
5	Alphabet Inc. CL C	71,426,075	32,653
6	UnitedHealth Group Inc.	70,032,390	136,348
7	Berkshire Hathaway Inc. CL B	65,061,804	238,304
8	Tesla Inc.	62,213,803	92,385
9	Johnson & Johnson	54,991,126	309,792
10	Meta Platforms Inc. Class A	52,318,858	324,458

Additional investment information may be obtained from the Department of Revenue, Treasury Division, P.O. Box 110405, Juneau, Alaska 99811-0405.

# Investment Section

## Public Employees' Retirement System Schedule of Investment Management Fees Year Ended June 30, 2022

	<u>Fair Value</u>	<u>Fees</u>
<b>Investment Management</b>		
Total Fixed Income	\$ 1,301,007,537	8,708,508
Total Opportunistic	1,205,564,874	5,176,238
Total Broad Domestic Equity	5,011,683,631	656,287
Total Global Equity Ex-U.S.	3,329,295,702	6,378,409
Total Private Equity	3,406,414,843	12,184,771
Total Real Assets	3,049,035,652	15,149,291
<b>Custodian</b>		
State Street Bank		986,722
<b>Investment Advisory and Performance</b>		
Callan Associates		397,057
Investment Advisory Council		52,210
Total Investment Advisory and Performance		<u>449,267</u>
<b>Participant Directed</b>		
Custodian - State Street Bank		396,935
Investment Management		2,192,430
Synthetic Investment Contract Wrap Fees		229,266
Total Participant Directed		<u>2,818,631</u>
	<u>\$ 17,303,002,239</u>	<u>52,508,124</u>

# Investment Section

## Public Employees' Retirement System Investment Summary Schedule June 30, 2022

Investments (at Fair Value)	Defined Benefit - Pension			% of Total Assets
	Asset Allocation		Fair Value	
	Policy	Range		
<b>Fixed Income Securities</b>				
Short-term Fixed Income Pool			\$ 135,371,960	
Securities Lending Cash Pool			30,626	
Opportunistic Fixed Income Pool			386,188,309	
ARMB U.S. Aggregate Fixed Income			1,620,742,499	
Alternative Fixed Income			293,459,793	
Total Fixed Income Securities	21.00%	± 10%	2,435,793,187	22.57%
<b>Opportunistic</b>				
Alternative Equity Strategies Pool			111,333,053	
Tactical Allocation Strategies Pool			394,238,121	
Other Opportunities Pool			1,514,605	
Alternative Beta Pool			122,703,119	
Total Opportunistic	6.00%	± 4%	629,788,898	5.83%
<b>Broad Domestic Equity</b>				
Large Cap Pool			2,406,109,168	
Small Cap Pool			212,001,215	
Total Broad Domestic Equity	27.00%	± 6%	2,618,110,383	24.25%
<b>Global Equity Ex-U.S.</b>				
International Equity Pool			1,421,226,561	
Emerging Markets Equity Pool			318,048,923	
Total Global Equity Ex-U.S.	18.00%	± 4%	1,739,275,484	16.11%
<b>Private Equity</b>				
Private Equity Pool			1,779,515,933	
Total Private Equity	14.00%	± 6%	1,779,515,933	16.49%
<b>Real Assets</b>				
Real Estate Pool			635,511,067	
Real Estate Investment Trust Pool			177,771,185	
Infrastructure Private Pool			281,575,735	
Energy Pool			22,430,840	
Farmland Pool			339,576,797	
Timber Pool			135,314,828	
Total Real Assets	14.00%	± 7%	1,592,180,452	14.75%
<b>Total Invested Assets</b>	<b>100.00%</b>		<b>\$ 10,794,664,337</b>	<b>100.00%</b>



# Investment Section

## Public Employees' Retirement System Investment Summary Schedule June 30, 2022

Investments (at Fair Value)	Asset Allocation		Fair Value	% of Total Assets
	Policy	Range		
<b>Defined Contribution - Participant Directed</b>				
<b>Cash and Cash Equivalents</b>				
Short-Term Fixed Income Pool	100.00%	0%	\$ 2,156,831	
Total Cash and Cash Equivalents			<u>2,156,831</u>	0.12%
<b>Pooled Investment Funds (1)</b>				
T. Rowe Price				
Alaska Balanced Fund Trust			51,959,727	
Long-Term Balanced Fund			32,487,255	
Target 2010 Trust			2,870,244	
Target 2015 Trust			10,864,659	
Target 2020 Trust			39,936,665	
Target 2025 Trust			76,747,407	
Target 2030 Trust			88,782,080	
Target 2035 Trust			111,129,443	
Target 2040 Trust			131,878,500	
Target 2045 Trust			171,152,232	
Target 2050 Trust			203,126,317	
Target 2055 Trust			220,286,239	
Target 2060 Trust			12,352,943	
Target 2065 Trust			6,752,507	
JP Morgan Smart Retirement Blend			46,821	
Total Pooled Investment Funds			<u>1,160,373,039</u>	64.49%
<b>Collective Investment Funds (1)</b>				
State Street Global Advisors				
SSgA Treasury Money Market Fund			17,630,888	
S&P Stock Index Fund			77,149,704	
Russell 3000 Index			75,091,196	
World Equity Ex-U.S. Index			55,538,620	
Passive U.S. Bond Index Fund			59,453,692	
Brandes Institutional				
Alaska International Equity Fund			74,515,011	
BlackRock Institutional Trust Company				
Strategic Completion Fund			5,245,744	
RCM				
Sustainable Core Opportunities Fund			61,956,099	
T. Rowe Price				
Small-Cap Stock Fund			90,666,191	
Total Collective Investment Funds			<u>517,247,145</u>	28.75%
<b>Synthetic Investment Funds (1)</b>				
T. Rowe Price				
Stable Value Fund			119,504,550	
			<u>119,504,550</u>	6.64%
<b>Total Invested Assets</b>			<u>\$ 1,799,281,565</u>	<u>100.00%</u>

(1) Pooled Investment Funds, Collective Investment Funds and Synthetic Investment Funds are participant directed and therefore are not subject to an asset allocation.

# Investment Section

## Public Employees' Retirement System Investment Summary Schedule June 30, 2022

Investments (at Fair Value)	Defined Benefit - Alaska Retiree Healthcare Trust			% of Total Assets
	Asset Allocation		Fair Value	
	Policy	Range		
<b>Fixed Income Securities</b>				
Short-term Fixed Income Pool			\$ 96,041,825	
Securities Lending Cash Pool			25,235	
Opportunistic Fixed Income Pool			318,919,698	
ARMB U.S. Aggregate Fixed Income			1,338,431,340	
Alternative Fixed Income			242,343,066	
Total Fixed Income Securities	21.00%	± 10%	1,995,761,164	22.43%
<b>Opportunistic</b>				
Alternative Equity Strategies Pool			91,940,341	
Tactical Allocation Strategies Pool			325,567,162	
Other Opportunities Pool			1,250,841	
Alternative Beta Pool			101,329,914	
Total Opportunistic	6.00%	± 4%	520,088,258	5.84%
<b>Broad Domestic Equity</b>				
Large Cap Pool			1,986,997,862	
Small Cap Pool			175,073,701	
Total Broad Domestic Equity	27.00%	± 6%	2,162,071,563	24.29%
<b>Global Equity Ex-U.S.</b>				
International Equity Pool			1,173,606,636	
Emerging Markets Equity Pool			262,649,242	
Total Global Equity Ex-U.S.	18.00%	± 4%	1,436,255,878	16.14%
<b>Private Equity</b>				
Private Equity Pool			1,469,548,558	
Total Private Equity	14.00%	± 6%	1,469,548,558	16.51%
<b>Real Assets</b>				
Real Estate Pool			525,920,470	
Real Estate Investment Trust Pool			146,805,912	
Infrastructure Private Pool			232,529,129	
Energy Pool			18,523,699	
Farmland Pool			280,427,275	
Timber Pool			111,744,706	
Total Real Assets	14.00%	± 7%	1,315,951,191	14.79%
<b>Total Invested Assets</b>	<b>100.00%</b>		<b>\$ 8,899,676,612</b>	<b>100.00%</b>

# Investment Section

## Public Employees' Retirement System Investment Summary Schedule June 30, 2022

Investments (at Fair Value)	Health Reimbursement Arrangement		Fair Value	% of Total Assets
	Asset Allocation Policy	Range		
<b>Fixed Income Securities</b>				
Short-term Fixed Income Pool			\$ 8,942,308	
Securities Lending Cash Pool			1,931	
Opportunistic Fixed Income Pool			24,570,119	
ARMB U.S. Aggregate Fixed Income			103,114,900	
Alternative Fixed Income			18,670,505	
Total Fixed Income Securities	21.00%	± 10%	155,299,763	22.60%
<b>Opportunistic</b>				
Alternative Equity Strategies Pool			7,083,278	
Tactical Allocation Strategies Pool			25,082,206	
Other Opportunities Pool			96,328	
Alternative Beta Pool			7,806,618	
Total Opportunistic	6.00%	± 4%	40,068,430	5.83%
<b>Broad Domestic Equity</b>				
Large Cap Pool			153,081,464	
Small Cap Pool			13,487,978	
Total Broad Domestic Equity	27.00%	± 6%	166,569,442	24.24%
<b>Global Equity Ex-U.S.</b>				
International Equity Pool			90,401,731	
Emerging Markets Equity Pool			20,234,961	
Total Global Equity Ex-U.S.	18.00%	± 4%	110,636,692	16.10%
<b>Private Equity</b>				
Private Equity Pool			113,216,376	
Total Private Equity	14.00%	± 6%	113,216,376	16.48%
<b>Real Assets</b>				
Real Estate Pool			40,517,804	
Real Estate Investment Trust Pool			11,310,199	
Infrastructure Private Pool			17,914,442	
Energy Pool			1,427,061	
Farmland Pool			21,604,586	
Timber Pool			8,608,967	
Total Real Assets	14.00%	± 7%	101,383,059	14.75%
<b>Total Invested Assets</b>	<b>100.00%</b>		<b>\$ 687,173,762</b>	<b>100.00%</b>

# Investment Section

## Public Employees' Retirement System Investment Summary Schedule June 30, 2022

Investments (at Fair Value)	Occupational Death and Disability			% of Total Assets
	Asset Allocation		Fair Value	
	Policy	Range		
<b>Fixed Income Securities</b>				
Short-term Fixed Income Pool			\$ 835,447	
Securities Lending Cash Pool			172	
Opportunistic Fixed Income Pool			2,185,513	
ARMB U.S. Aggregate Fixed Income			9,172,090	
Alternative Fixed Income			1,660,724	
Total Fixed Income Securities	21.00%	± 10%	13,853,946	22.66%
<b>Opportunistic</b>				
Alternative Equity Strategies Pool			630,012	
Tactical Allocation Strategies Pool			2,230,974	
Other Opportunities Pool			8,592	
Alternative Beta Pool			694,341	
Total Opportunistic	6.00%	± 4%	3,563,919	5.83%
<b>Broad Domestic Equity</b>				
Large Cap Pool			13,616,663	
Small Cap Pool			1,199,828	
Total Broad Domestic Equity	27.00%	± 6%	14,816,491	24.22%
<b>Global Equity Ex-U.S.</b>				
International Equity Pool			8,041,026	
Emerging Markets Equity Pool			1,799,915	
Total Global Equity Ex-U.S.	18.00%	± 4%	9,840,941	16.09%
<b>Private Equity</b>				
Private Equity Pool			10,070,567	
Total Private Equity	14.00%	± 6%	10,070,567	16.46%
<b>Real Assets</b>				
Real Estate Pool			3,603,997	
Real Estate Investment Trust Pool			1,006,019	
Infrastructure Private Pool			1,593,521	
Energy Pool			126,857	
Farmland Pool			1,921,718	
Timber Pool			765,771	
Total Real Assets	14.00%	± 7%	9,017,883	14.74%
<b>Total Invested Assets</b>	<b>100.00%</b>		<b>\$ 61,163,747</b>	<b>100.00%</b>

# Investment Section

## Public Employees' Retirement System Investment Summary Schedule June 30, 2022

Investments (at Fair Value)	Asset Allocation		Retiree Medical Plan	
	Policy	Range	Fair Value	% of Total Assets
<b>Fixed Income Securities</b>				
Short-term Fixed Income Pool			\$ 2,747,111	
Securities Lending Cash Pool			580	
Opportunistic Fixed Income Pool			7,392,409	
ARMB U.S. Aggregate Fixed Income			31,024,170	
Alternative Fixed Income			5,617,402	
Total Fixed Income Securities	21.00%	±10%	46,781,672	22.62%
<b>Opportunistic</b>				
Alternative Equity Strategies Pool			2,131,089	
Tactical Allocation Strategies Pool			7,546,516	
Other Opportunities Pool			29,002	
Alternative Beta Pool			2,348,763	
Total Opportunistic	6.00%	±4%	12,055,370	5.83%
<b>Broad Domestic Equity</b>				
Large Cap Pool			46,057,629	
Small Cap Pool			4,058,122	
Total Broad Domestic Equity	27.00%	±6%	50,115,751	24.23%
<b>Global Equity Ex-U.S.</b>				
International Equity Pool			27,198,609	
Emerging Markets Equity Pool			6,088,099	
Total Global Equity Ex-U.S.	18.00%	±4%	33,286,708	16.10%
<b>Private Equity</b>				
Private Equity Pool			34,063,409	
Total Private Equity	14.00%	±6%	34,063,409	16.47%
<b>Real Assets</b>				
Real Estate Pool			12,190,534	
Real Estate Investment Trust Pool			3,402,868	
Infrastructure Private Pool			5,389,936	
Energy Pool			429,408	
Farmland Pool			6,500,171	
Timber Pool			2,590,152	
Total Real Assets	14.00%	±7%	30,503,069	14.75%
<b>Total Invested Assets</b>	<b>100.00%</b>		<b>\$ 206,805,979</b>	<b>100.00%</b>

# Investment Section

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## Public Employees' Retirement System Recaptured Commission Fees Year Ended June 30, 2022

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Fund	Opportunistic	Total
Defined Benefit Plan – Pension	\$ 10,080	10,080
Postemployment Benefit – Alaska Retiree Healthcare Trust	8,268	8,268
Postemployment Benefit – Health Reimbursement Arrangement	603	603
Postemployment Benefit – Retiree Medical Plan	181	181
Postemployment Benefit – Occupational Death and Disability	53	53
Total Recapture Commission Fees	<u>\$ 19,185</u>	<u>19,185</u>

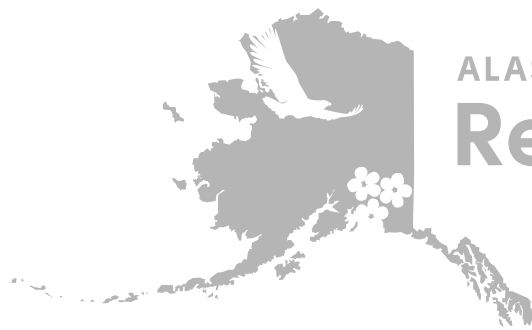
The ARMB's Commission Recapture program has been in place since 1995, first working with various brokers then switching to the State Street program in 2005. Under a commission recapture program, a portion of the commissions and mark-ups on trades (placed through the State Street broker network) flow directly back to the fund.

The program allows managers to place trades for commission recapture purposes. The ARMB has established direction percentages for the managers to strive for, but is only requiring best efforts to meet them given their fiduciary obligation to achieve best execution of transactions.

The current rebate arrangement with State Street Global Markets (SSGM) is: 90% of the commissions received in excess of executing the brokers' execution-only rates; 100% of commissions in excess of its execution-only rates for all trading directed through SSGM.



# ACTUARIAL SECTION



ALASKA DIVISION OF  
**Retirement  
and Benefits**





May 12, 2022

State of Alaska  
The Alaska Retirement Management Board  
The Department of Revenue, Treasury Division  
The Department of Administration, Division of Retirement and Benefits  
P.O. Box 110203  
Juneau, AK 99811-0203

## **Certification of Actuarial Valuation**

Dear Members of The Alaska Retirement Management Board, The Department of Revenue and The Department of Administration:

This report summarizes the annual actuarial valuation results of the State of Alaska Public Employees' Retirement System (PERS) as of June 30, 2021 performed by Buck Global, LLC (Buck).

The actuarial valuation is based on financial information provided in the financial statements audited by KPMG LLP, member data provided by the Division of Retirement and Benefits, and medical enrollment data provided by the healthcare claims administrator (Aetna), as summarized in this report. The benefits considered are those delineated in Alaska statutes effective June 30, 2021. The actuary did not verify the data submitted, but did perform tests for consistency and reasonableness.

All costs, liabilities and other factors under PERS were determined in accordance with generally accepted actuarial principles and procedures. An actuarial cost method is used to measure the actuarial liabilities which we believe is reasonable. Buck is solely responsible for the actuarial data and actuarial results presented in this report. This report fully and fairly discloses the actuarial position of PERS as of June 30, 2021.

PERS is funded by Employer, State, and Member Contributions in accordance with the funding policy adopted by the Alaska Retirement Management Board (Board) and as required by Alaska state statutes. The funding objective for PERS is to pay required contributions that remain level as a percent of total PERS compensation. The Board has also established a funding policy objective that the required contributions be sufficient to pay the Normal Costs of active plan members, plan expenses, and amortize the Unfunded Actuarial Accrued Liability (UAAL) as a level percentage of total PERS compensation over a closed 25-year period as required by Alaska state statutes. The closed 25-year period was originally established effective June 30, 2014. Effective June 30, 2018, the Board adopted a 25-year layered UAAL amortization method as described in Section 5.2. The UAAL amortization continues to be on a level percent of pay basis. The compensation used to determine required contributions is the total compensation of all active members in PERS, including those hired after July 1, 2006 who are members of the Defined Contribution Retirement (DCR) Plan. This objective is currently being met and is projected to continue to be met. Absent future gains/losses, actuarially determined contributions are expected to remain level as a percent of pay and the overall funded status (on a combined pension/healthcare basis) is expected to increase to 100% in FY26 (the funded status of the pension trust is expected to increase to 100% in FY38).

SB 55 was effective July 1, 2021. Under SB 55:

- The State-as-an-Employer contributes the full actuarial contribution rate based on the DB/DCR payroll of its employees (which is approximately 50% of the total PERS DB/DCR payroll).
- Non-State employers continue to contribute 22% of their DB/DCR payroll.

# Actuarial Section

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- The Additional State Contributions are based on the excess of the DB actuarial contribution rate and the DB contributions made by non-State employers.

The Board and staff of the State of Alaska may use this report for the review of the operations of PERS. Use of this report for any other purpose or by anyone other than the Board or staff of the State of Alaska may not be appropriate and may result in mistaken conclusions because of failure to understand applicable assumptions, methods, or inapplicability of the report for that purpose. Because of the risk of misinterpretation of actuarial results, you should ask Buck to review any statement you wish to make on the results contained in this report. Buck will not accept any liability for any such statement made without the review by Buck.

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the actuarial assumptions, changes expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. In particular, retiree group benefits models necessarily rely on the use of approximations and estimates and are sensitive to changes in these approximations and estimates. Small variations in these approximations and estimates may lead to significant changes in actuarial measurements. An analysis of the potential range of such future differences is beyond the scope of this valuation.

In our opinion, the actuarial assumptions used are reasonable, taking into account the experience of the plan and reasonable long-term expectations, and represent our best estimate of the anticipated long-term experience under the plan. The actuary performs an analysis of plan experience periodically and recommends changes if, in the opinion of the actuary, assumption changes are needed to more accurately reflect expected future experience. The last full experience analysis was performed for the period July 1, 2013 to June 30, 2017. Based on that experience study, the Board adopted new assumptions effective beginning with the June 30, 2018 valuation to better reflect expected future experience. Based on our annual analysis of recent claims experience, changes were made to the per capita claim cost rates effective June 30, 2021 to better reflect expected future healthcare experience. A summary of the actuarial assumptions and methods used in this actuarial valuation is shown on pages 98 through 118. We certify that the assumptions and methods described on those pages of this report meet the requirements of all applicable Actuarial Standards of Practice.

Governmental Accounting Standards Board (GASB) Statement No. 67 (GASB 67) was effective for PERS beginning with fiscal year ending June 30, 2014, and Statement No. 74 (GASB 74) was effective for PERS beginning with fiscal year ending June 30, 2017. Separate GASB 67 and GASB 74 reports as of June 30, 2021 have been prepared. We have also prepared the member data tables shown in Section 4 of this report for the Statistical Section of the ACFR, as well as the summary of actuarial assumptions and analysis of financial experience for the Actuarial Section of the ACFR. Please see our separate GASB 67 and GASB 74 reports for other information needed for the ACFR.

The following schedules provide further related information. Buck is responsible for the following schedules:

- Funding Excess / (Unfunded Liability)
- Employer Contribution Rates
- Schedule of Active Member Valuation Data
- Schedule of Benefit Recipients Added to and Removed from Rolls
- Analysis of Financial Experience

## Assessment of Risks

Actuarial Standard of Practice No. 51 (ASOP 51) applies to actuaries performing funding calculations related to a pension plan. ASOP 51 does not apply to actuaries performing services in connection with other post-employment benefits, such as medical benefits. Accordingly, ASOP 51 does not apply to the healthcare portion of PERS. See Section 6 of this report for further details regarding ASOP 51.

## Use of Models

Actuarial Standard of Practice No. 56 (ASOP 56) provides guidance to actuaries when performing actuarial services with respect to designing, developing, selecting, modifying, using, reviewing, or evaluating models. Buck uses third-party software in the performance of annual actuarial valuations and projections. The model is intended to calculate the liabilities associated with the provisions of the plan using data and assumptions as of the measurement date under the funding methods specified in this report. The output from the third-party vendor software is used as input to internally developed models that apply applicable funding methods and policies to the derived liabilities and other inputs, such as plan assets and contributions, to generate many of the exhibits found in this report. Buck has an extensive review process in which the results of the liability calculations are checked using detailed sample life output, changes from year to year are summarized by source, and significant deviations from expectations are investigated. Other funding outputs and the internal models are similarly reviewed in detail and at a higher level for accuracy, reasonability, and consistency with prior results. Buck also reviews the third-party model when significant changes are made to the software. This review is performed by experts within Buck who are familiar with applicable funding methods, as well as the manner in which the model generates its output. If significant changes are made to the internal models, extra checking and review are completed. Significant changes to the internal models that are applicable to multiple clients are generally developed, checked, and reviewed by multiple experts within Buck who are familiar with the details of the required changes.

Additional models used in valuing health benefits are described later in the report.

## COVID-19

The potential impact of the ongoing COVID-19 pandemic on costs and liabilities was considered and an adjustment was made in setting the medical per capita claims cost assumption. FY20 medical claims were adjusted for a COVID-19 related decline in claims during the last four months (March – June) of FY20. FY21 medical claims were adjusted for a COVID-19 related decline in those claims during the fiscal year. A more detailed explanation on these adjustments is shown in Section 5.2.

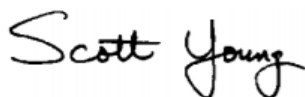
This report was prepared under my supervision and in accordance with all applicable Actuarial Standards of Practice. I am a Fellow of the Society of Actuaries, an Enrolled Actuary, a Fellow of the Conference of Consulting Actuaries, and a Member of the American Academy of Actuaries. I meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

Respectfully submitted,



David J. Kershner, FSA, EA, MAAA, FCA  
Principal  
Buck

The undersigned actuary is responsible for all assumptions related to the average annual per capita health claims cost and the health care cost trend rates, and hereby affirms his qualification to render opinions in such matters in accordance with the Qualification Standards of the American Academy of Actuaries.



Scott Young, FSA, EA, MAAA, FCA  
Director  
Buck

# Actuarial Section

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## State of Alaska Public Employees' Retirement System Defined Benefit Retirement Plan Description of Actuarial Methods and Valuation Procedures

The funding method used in this valuation was adopted by the Board in October 2006. Changes in methods were adopted by the Board in January 2019 based on the experience study for the period July 1, 2013 to June 30, 2017. The asset smoothing method used to determine valuation assets was changed effective June 30, 2014.

Benefits valued are those delineated in Alaska State statutes as of the valuation date. Changes in State statutes effective after the valuation date are not taken into consideration in setting the assumptions and methods.

### **A. Actuarial Method – Entry Age Normal Cost**

Liabilities and contributions shown in the report are computed using the Entry Age Normal Actuarial Cost Method, level percent of pay.

Effective June 30, 2018, the Board adopted a layered UAAL amortization method: Layer #1 equals the sum of (i) the UAAL at June 30, 2018 based on the 2017 valuation, plus (ii) the FY18 experience gain/loss. Layer #1 is amortized over the remainder of the 25-year closed period that was originally established in 20141. Layer #2 equals the change in UAAL at June 30, 2018 due to the experience study and EGWP implementation. Layer #2 is amortized over a separate closed 25-year period starting in 2018. Future layers will be created each year based on the difference between actual and expected UAAL occurring that year, and will be amortized over separate closed 25-year periods. The UAAL amortization continues to be on a level percent of pay basis. State statutes allow the contribution rate to be determined on payroll for all members, defined benefit and defined contribution member payroll combined.

Projected pension and postemployment healthcare benefits were determined for all active members. Cost factors designed to produce annual costs as a constant percentage of each member's expected compensation in each year from the assumed entry age to the assumed retirement age were applied to the projected benefits to determine the normal cost (the portion of the total cost of the plan allocated to the current year under the method). The normal cost is determined by summing intermediate results for active members and determining an average normal cost rate which is then related to the total payroll of active members. The actuarial accrued liability for active members (the portion of the total cost of the plan allocated to prior years under the method) was determined as the excess of the actuarial present value of projected benefits over the actuarial present value of future normal costs.

The actuarial accrued liability for retired members and their beneficiaries currently receiving benefits, terminated vested members and disabled members not yet receiving benefits was determined as the actuarial present value of the benefits expected to be paid. No future normal costs are payable for these members.

The actuarial accrued liability under this method at any point in time is the theoretical amount of the fund that would have been accumulated had annual contributions equal to the normal cost been made in prior years (it does not represent the liability for benefits accrued to the valuation date). The unfunded actuarial accrued liability is the excess of the actuarial accrued liability over the actuarial value of plan assets measured on the valuation date.

Under this method, experience gains or losses, i.e., decreases or increases in accrued liabilities attributable to deviations in experience from the actuarial assumptions, adjust the unfunded actuarial accrued liability.

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<sup>1</sup> Layer #1 is referred to as "initial amount" in Section 1.2 and 1.3 of the Actuarial Valuation

**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Benefit Retirement Plan**  
**Description of Actuarial Methods and Valuation Procedures**

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**B. Valuation of Assets**

The actuarial asset value was reinitialized to equal Fair Value of Assets as of June 30, 2014. Beginning in FY15, the asset valuation method recognizes 20% of the gain or loss each year, for a period of five years. All assets are valued at fair value. Assets are accounted for on an accrued basis and are taken directly from financial statements audited by KPMG LLP.

**C. Changes in Methods Since the Prior Valuation**

There were no changes in the asset or valuation methods since the prior valuation.

**D. Valuation of Retiree Medical and Prescription Drug Benefits**

This section outlines the detailed methodology used in the internal model developed by Buck to calculate the initial per capita claims cost rates for the PERS postemployment healthcare plan. Note that the methodology reflects the results of our annual experience rate update for the period from July 1, 2020 to June 30, 2021.

Base claims cost rates are incurred healthcare costs expressed as a rate per member per year. Ideally, claims cost rates should be derived for each significant component of cost that can be expected to require differing projection assumptions or methods (i.e., medical claims, prescription drug claims, administrative costs, etc). Separate analysis is limited by the availability and historical credibility of cost and enrollment data for each component of cost. This valuation reflects non-prescription claims separated by Medicare status, including eligibility for free Part A coverage. Prescription costs are analyzed separately as in prior valuations. Administrative costs are assumed in the final per capita claims cost rates used for valuation purposes, as described below. Analysis to date on Medicare Part A coverage is limited since Part A claim data is not available by individual, nor is this status incorporated into historical claim data.

Benefits

Medical, prescription drug, dental, vision and audio coverage is provided through the AlaskaCare Retiree Health Plan and is available to employees of the State and subdivisions who meet retirement criteria based on the retirement plan tier in effect at their date of hire. Health plan provisions do not vary by retirement tier or age, except for Medicare coordination for those Medicare-eligible. Dental, vision and audio claims (DVA) are excluded from data analyzed for this valuation because those are retiree-pay all benefits where rates are assumed to be self-supporting. Buck relies upon rates set by a third-party for the DVA benefits. Buck reviewed historical rate-setting information and views contribution rate adjustments made are not unreasonable.

Administration and Data Sources

The plan was administered by Wells Fargo Insurance Services (acquired by HealthSmart, in January 2012) from July 1, 2009 through December 31, 2013 and by Aetna effective January 1, 2014.

Claims incurred for the period from July 2019 through June 2021 (FY20 through FY21) were provided by the State of Alaska from reports extracted from their data warehouse, which separated claims by Medicare status. Monthly enrollment data for the same period was provided by Aetna.

Aetna also provided census information identifying Medicare Part B only participants. These participants are identified when hospital claims are denied by Medicare; Aetna then flags that participant as a Part B only

# Actuarial Section

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## State of Alaska Public Employees' Retirement System Defined Benefit Retirement Plan Description of Actuarial Methods and Valuation Procedures

participant. Buck added newly identified participants to our list of Medicare Part B only participants. Buck assumes that once identified as Part B only, that participant remains in that status until we are notified otherwise.

Aetna provided a snapshot file as of July 1, 2021 of retirees and dependents that included a coverage level indicator. The monthly enrollment data includes double coverage participants. These are participants whereby both the retiree and spouse are retirees from the State and both are reflected with Couple coverage in the enrollment. In this case, such a couple would show up as four members in the monthly enrollment (each would be both a retiree and a spouse). As a result, the snapshot census file was used to adjust the total member counts in the monthly enrollment reports to estimate the number of unique participants enrolled in coverage. Based on the snapshot files from the last two valuations, the total member count in the monthly enrollment reports needs to be reduced by approximately 13% to account for the number of participants with double coverage.

Aetna does not provide separate experience by Medicare status in standard reporting so the special reports mentioned above from the data warehouse were used this year to obtain that information and incorporate it into the per capita rate development for each year of experience (with corresponding weights applied in the final per capita cost).

### Methodology

Buck projected historical claim data to FY22 for retirees using the following summarized steps:

1. Develop historical annual incurred claim cost rates – an analysis of medical costs was completed based on claims information and enrollment data provided by the State of Alaska and Aetna for each year in the experience period of FY20 through FY21.
  - Costs for medical services and prescriptions were analyzed separately, and separate trend rates were developed to project expected future medical and prescription costs for the valuation year (e.g. from the experience period up through FY22).
  - Because the reports provided reflected incurred claims, no additional adjustment was needed to determine incurred claims to be used in the valuation.
  - An offset for costs expected to be reimbursed by Medicare was incorporated beginning at age 65. Alaska retirees who do not have 40 quarters of Medicare-covered compensation do not qualify for Medicare Part A coverage free of charge. This is a relatively small and closed group. Medicare was applied to State employment for all employees hired after March 31, 1986. For the “no-Part A” individuals who are required to enroll in Medicare Part B, the State is the primary payer for hospital bills and other Part A services. Claim experience is not available separately for participants with both Medicare Parts A and B and those with Part B only. For Medicare Part B only participants, a lower average claims cost was applied to retirees covered by both Medicare Part A and B vs. retirees covered only by Medicare Part B based upon manual rate models that estimate the Medicare covered proportion of medical costs. To the extent that no-Part A claims can be isolated and applied strictly to the appropriate closed group, actuarial accrued liability will be more accurate.
  - Based on census data received from Aetna, less than 1% of the current retiree population was identified as having coverage only under Medicare Part B. We assume that 5% of actives hired before April 1, 1986 and current retirees who are not yet Medicare eligible will not be eligible for Medicare Part A.



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- Based upon a reconciliation of valuation census data to the snapshot eligibility files provided by Aetna as of July 1, 2020, and July 1, 2021, Buck adjusted member counts used for duplicate records where participants have double coverage; i.e. primary coverage as a retiree and secondary coverage as the covered spouse of another retiree. This is to reflect the total cost per distinct individual/member which is then applied to distinct members in the valuation census.
  - Buck understands that pharmacy claims reported do not reflect rebates. Based on actual pharmacy rebate information provided by Optum, rebates were assumed to be 19.5% of prescription drug claims for FY20, 16.2% of pre-Medicare, and 14.3% of Medicare prescription drug claims for FY21.
2. Develop estimated EGWP reimbursements – Segal provided estimated 2022 EGWP subsidies, developed with the assistance of OptumRx. These amounts are applicable only to Medicare-eligible participants.
  3. Adjust for claim fluctuation, anomalous experience, etc. – explicit adjustments are often made for anticipated large claims or other anomalous experience. FY19 and FY20 experience were compared to assess the impact of COVID-19 and whether an adjustment to FY20 claims was indicated for use in the June 30, 2020 valuation. A material decrease in medical claims during March 2020 to June 2020 was experienced due to COVID-19. Therefore, an adjustment was made for those months to adjust for the decrease that is not expected to continue in future years. There was an observed spike in prescription drug claims in March 2020; however, the FY20 prescription drug experience appears reasonable to use without adjustment for COVID-19. To adjust for the decrease in medical claims due to COVID-19 during the last 4 months of FY20, the per capita cost during the first 8 months was used as the basis for estimating claims that would have occurred in the absence of COVID-19. FY21 experience was also thoroughly reviewed to assess the impact of COVID-19 and whether an adjustment to FY21 claims was appropriate for use in the June 30, 2021 valuation. FY21 medical per capita claims were noticeably lower than expected, so a 4% load was added to the FY21 medical claims used in the per capita claims cost development to better reflect future expected long-term costs of the plan. Total prescription drug claims experience for FY21 was reasonable and consistent with FY19 and FY20 experience. Therefore no adjustment was made to FY21 prescription drug claims. Due to group size and demographics, we did not make any additional large claim adjustments. We do blend both Alaska plan-specific and national trend factors as described below. Buck compared data utilized to lag reports and quarterly plan experience presentations provided by the State and Aetna to assess accuracy and reasonableness of data.
  4. Trend all data points to the projection period – project prior years' experience forward to FY22 for retiree benefits on an incurred claim basis. Trend factors derived from historical Alaska-specific experience and national trend factors are shown in the table in item 5 below.
  5. Apply credibility to prior experience – adjust prior year's data by assigning weight to recent periods, as shown at the right of the table below. The Board approved a change in the weighting of experience periods beginning with the June 30, 2017 valuation as outlined below. Note also that for FY20 to FY21 medical and both years of prescription drugs we averaged projected plan costs using Alaska-specific trend factors and national trend factors, assigning 75% weight to Alaska-specific trends and 25% to national trends. For FY21 to FY22 medical we applied 100% weight to national trends because the Alaska-specific trends were impacted by COVID-19:

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Alaska-Specific and National Average Weighted Trend  
from Experience Period to Valuation Year

Experience Period	Medical	Prescription	Weighting Factors
FY20 to FY21	6.3% Pre-Medicare / 5.2% Medicare	7.6%	50%
FY21 to FY22	8.1% Pre-Medicare / 4.8% Medicare	8.0%	50%

Trend assumptions used for rate development are assessed annually and as additional/improved reporting becomes available, we will incorporate into rate development as appropriate.

- Starting in 2022, prior authorization will be required for certain specialty medications. There is no change to the medications that are covered by the plan. Segal provided an estimate of the impact of this change to the DB retiree health plan cost for calendar year 2022. The DB base claims costs for pre-Medicare prescription drug, Medicare prescription drug, and EGWP were adjusted to reflect this change. Additionally, starting in 2022, certain preventive benefits for pre-Medicare participants will now be covered by the plan. Segal provided an estimate of the impact of this change to the DB retiree health plan cost for calendar year 2022. The DB base claims cost for pre-Medicare medical was adjusted to reflect this change.
- Develop separate administration costs – no adjustments were made for internal administrative costs. Third party retiree plan administration fees for FY22 are based upon total fees projected to 2022 by Segal based on actual FY21 fees. The annual per participant per year administrative cost rate for medical and prescription benefits is \$493.

## E. Healthcare Reform

Healthcare Reform legislation passed on March 23, 2010 included several provisions with potential implications for the State of Alaska Retiree Health Plan liability. Buck evaluated the impact due to these provisions.

Because the State plan is retiree-only, and was in effect at the time the legislation was enacted, not all provisions of the health reform legislation apply to the State plan. Unlimited lifetime benefits and dependent coverage to age 26 are two of these provisions. We reviewed the impact of including these provisions, but there was no decision made to adopt them, and no requirement to do so.

Because Transitional Reinsurance fees are only in effect until 2016, we excluded these for valuation purposes.

The Further Consolidated Appropriations Act, 2020 passed in December 2019 repealed several healthcare-related taxes, including the Cadillac Tax.

The Tax Cuts and Jobs Act passed in December 2017 included the elimination of the individual mandate penalty and changed the inflation measure for purposes of determining the limits for the High Cost Excise Tax to use chained CPI. It is our understanding the law does not directly impact other provisions of the ACA. While the nullification of the ACA's individual mandate penalty does not directly impact employer group health plans, it could contribute to the destabilization of the individual market and increase the number of uninsured. Such destabilization could translate to increased costs for employers. We have considered this when setting our healthcare cost trend assumptions and will continue to monitor this issue.



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We have not identified any other specific provisions of healthcare reform or its potential repeal that would be expected to have a significant impact on the measured obligation. We will continue to monitor legislative activity.

## F. Data

In accordance with actuarial standards, we note the following specific data sources and steps taken to value retiree medical benefits:

The Division of Retirement and Benefits provided pension valuation census data, which for people currently in receipt of healthcare benefits was supplemented by coverage data from the healthcare claims administrator (Aetna).

Certain adjustments and assumptions were made to prepare the data for valuation:

- All records provided with retiree medical coverage on the Aetna data were included in this valuation and we relied on the Aetna data as the source of medical coverage for current retirees and their dependents.
- Some records in the Aetna data were duplicates due to the double coverage (i.e. coverage as a retiree and as a spouse of another retiree) allowed under the plan. Records were adjusted for these members so that each member was only valued once. Any additional value of the double coverage (due to coordination of benefits) is small and reflected in the per capita costs.
- Covered children included in the Aetna data were valued until age 23, unless disabled. We assumed that those dependents over 23 were only eligible and valued due to being disabled.
- For individuals included in the pension data expecting a future pension, we valued health benefits starting at the same point that the pension benefit is assumed to start.

We are not aware of any other data issues that would be expected to have a material impact on the results and there are no unresolved matters related to the data.

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The chart below shows the basis of setting the per capita claims cost assumption, which includes both PERS and TRS.

	Medical		Prescription Drugs (Rx)	
	Pre-Medicare	Medicare	Pre-Medicare	Medicare
<b>A. Fiscal 2020</b>				
1. Incurred Claims	\$ 229,531,664	\$ 89,497,345	\$ 64,442,660	\$ 188,022,328
2. Adjustments for	-	-	(12,566,319)	(36,664,354)
3. Net incurred claim	\$ 229,531,664	\$ 89,497,345	\$ 51,876,341	\$ 151,357,974
4. Average Enrollment	19,354	44,965	19,354	44,965
5. Claim Cost Rate (%)	11,860	1,990	2,680	3,366
6. Trend to Fiscal 2022	1.149	1.103	1.162	1.162
7. Fiscal 2022 Incurred Cost Rate	\$ 13,630	\$ 2,195	\$ 3,116	\$ 3,912
<b>B. Fiscal 2021</b>				
1. Incurred Claims	\$ 196,566,470	\$ 86,512,435	\$ 60,691,609	\$ 207,822,858
2. Adjustments for	7,862,659	3,460,497	(9,832,041)	(29,718,669)
3. Net incurred claim	\$ 204,429,129	\$ 89,972,932	\$ 50,859,568	\$ 178,104,189
4. Average Enrollment	18,106	47,025	18,106	47,025
5. Claim Cost Rate (%)	11,291	1,913	2,809	3,787
6. Trend to Fiscal 2022	1.081	1.048	1.080	1.080
7. Fiscal 2022 Incurred Cost Rate	\$ 12,205	\$ 2,005	\$ 3,034	\$ 4,090
<b>C. Incurred Cost Rate by Fiscal Year</b>				
1. Fiscal 2020 A. (7)	13,630	2,195	3,116	3,912
2. Fiscal 2021 B. (7)	12,205	2,005	3,034	4,090
<b>D. Weighting by Fiscal Year</b>				
1. Fiscal 2020	50%	50%	50%	50%
2. Fiscal 2021	50%	50%	50%	50%
<b>E. Fiscal 2022 Incurred Cost Rate</b>				
1. Rate at Average Age	\$ 12,918	\$ 2,100	\$ 3,075	\$ 4,001
2. Average Aging Factor	0.822	1.271	0.832	1.124
3. Rate at Age 65 (1)	\$ 15,708	\$ 1,652	\$ 3,695	\$ 3,560
<b>F. Development of Part A&amp;B and Part B Only Cost from Pooled Rate Above</b>				
1. Part A&B Average Enrollment		46,602		
2. Part B Only Average Enrollment		423		
3. Total Medicare Average Enrollment (those with Part B)		47,025		
4. Rate at Age 65 (1) only to those with Part B		3,300		
5. Rate at Age 65 (1) only to those with Parts A&B		1,021		
6. Rate at Age 65 (1) capita cost for all		\$ 1,652		
7. Cost for those eligible for Parts A&B	\$ 1,619			
8. Cost for those eligible for Part B only	\$ 5,341			
<b>G. Development of Part A&amp;B and Part B Only Cost from Pooled Rate Above</b>				
<b>Medical</b>				
Pre-Medicare		Medicare	Prescription Drugs (Rx)	
Pre-Medicare		Medicare	Pre-Medicare	Medicare
1. Rate at Age 65	\$ 15,708	\$ 1,619	\$ 3,695	\$ 3,560
2. Adjustment factor	1.39%	0.00%	-8.67%	-2.41%
3. Adjusted Rate at Age 65	\$ 15,926	\$ 1,619	\$ 3,375	\$ 3,474

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Following the development of total projected costs, a distribution of per capita claims cost was developed. This was accomplished by allocating total projected costs to the population census used in the valuation. The allocation was done separately for each of prescription drugs and medical costs for the Medicare eligible and pre-Medicare populations. The allocation weights were developed using participant counts by age and assumed morbidity and aging factors. Results were tested for reasonableness based on historical trend and external benchmarks for costs paid by Medicare.

Below are the results of this analysis:

**Distribution of Per Capita Claims Cost by Age  
for the Period July 1, 2021 through June 30, 2022**

Age	Medical and Medicare Parts A & B	Medical and Medicare Part B Only	Prescription Drug	Medicare EGWP Subsidy
45	\$ 9,719	\$ 9,719	\$ 2,062	\$ —
50	10,996	10,996	2,449	—
55	12,441	12,441	2,908	—
60	14,076	14,076	3,133	—
65	1,619	5,341	3,474	1,131
70	1,877	6,192	3,836	1,249
75	2,176	7,178	4,235	1,379
80	2,402	7,925	4,130	1,345

**Changes in Methods Since the Prior Valuation**

There were no changes in the asset or valuation methods since the prior valuation.

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## State of Alaska Public Employees' Retirement System Defined Benefit Retirement Plan Summary of Actuarial Assumptions and Changes in Assumptions

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The demographic and economic assumptions used in the June 30, 2021 valuation are described below. Unless noted otherwise, these assumptions were adopted by the Board in January 2019 based on the experience study for the period July 1, 2013 to June 30, 2017.

1. Investment Return                    7.38% per year, net of investment expenses.
2. Salary Scale                         Salary scale rates based on upon the 2013-2017 actual experience (see Table 1).  
Inflation – 2.50% per year. Productivity – 0.25% per year.
3. Payroll Growth                     2.75% per year. (Inflation + Productivity).
4. Total Inflation                     Total inflation as measured by the Consumer Price Index for urban and clerical workers for Anchorage is assumed to increase 2.50% annually.
5. Mortality  
(Pre-commencement)                Mortality rates based upon the 2013-2017 actual experience.  
  
RP-2014 employee table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.  
  
Deaths are assumed to result from occupational causes 75% of the time for Peace/Firefighters, and 40% of the time for Others.
6. Mortality  
(Post-commencement)                Mortality rates based upon the 2013-2017 actual experience.  
  
91% of male and 96% of female rates of RP-2014 healthy annuitant table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.
7. Turnover                             Select and ultimate rates based upon the 2013-2017 actual experience (see Tables 2a and 2b).
8. Disability                            Incidence rates based on 2013-2017 actual experience (see Tables 3a and 3b).  
Disability rates cease once a member is eligible for retirement.  
  
Post-disability mortality in accordance with the RP-2014 disabled table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement. Disabilities are assumed to be occupational 75% of the time for Peace Officer/Firefighters, and 40% of the time for Others.
9. Retirement                         Retirement rates based upon the 2013-2017 actual experience (See Tables 4a and 4b).  
  
Deferred vested members are assumed to retire at their earliest unreduced retirement date.  
  
The modified cash refund annuity is valued as a three-year certain and life annuity.
10. Spouse Age Difference            Males are assumed to be three years older than their wives. Females are assumed to be two years younger than husbands.

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| 11. Percent Married for Pension                | For Others, 75% of male members and 70% of female members are assumed to be married. For Peace Officer/Firefighters, 85% of male members and 60% of female members are assumed to be married.  |
| 12. Dependent Spouse Medical Coverage Election | Applies to members who do not have double medical coverage. For Others, 65% of male members and 60% of female members are assumed to be married and cover a dependent spouse. For Peace Officer/Firefighters, 75% of male members and 50% of female members are assumed to be married and cover a dependent spouse.  |
| 13. Dependent Children                         | Pension: None. Healthcare: Benefits for dependent children have been valued only for members currently covering their dependent children. These benefits are only valued through the dependent children's age 23 (unless the child is disabled).   |
| 14. Contribution Refunds                       | For Others, 5% of terminating members with vested benefits are assumed to have their contributions refunded.<br><br>For Peace Officers/Firefighters, 10% of terminating members with vested benefits are assumed to have their contributions refunded.<br><br>100% of those with non-vested benefits are assumed to have their contributions refunded.   |
| 15. Imputed Data                               | Data changes from the prior year which are deemed to have an immaterial impact on liabilities and contribution rates are assumed to be correct in the current year's client data. Non-vested terminations with appropriate refund dates are assumed to have received a full refund of contributions. Active members with missing salary and service are assumed to be terminated with status based on their vesting percentage.                                |
| 16. Active Rehire Assumption                   | The Normal Cost used for determining contribution rates and in the projections includes a rehire assumption to account for anticipated rehires. The Normal Cost shown in the report includes the following assumptions (which were developed based on the five years of rehire loss experience through June 30, 2017). For projections, these assumptions were assumed to grade to zero uniformly over a 20-year period. – Pension 18.77% – Healthcare 17.09%. |
| 17. Re-Employment Option                       | All re-employed retirees are assumed to return to work under the Standard Option.  |
| 18. Active Data Adjustment                     | No adjustment was made to reflect participants who terminate employment before the valuation date and are subsequently rehired after the valuation date.   |

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19. Alaska Cost-of-Living Adjustments (COLA)      Of those benefit recipients who are eligible for the COLA, 70% of Others and 65% Peace Officers/Firefighters are assumed to remain in Alaska and receive the COLA.
20. Post-Retirement Pension Adjustment (PRPA)      50% and 75% of assumed inflation, or 1.25% and 1.875% respectively, is valued for the annual automatic PRPA as specified in the statute.
21. Expenses      The investment return assumption is net of investment expenses. The Normal Cost as of June 30, 2021 was increased by the following amounts for administrative expenses (for projections, the percentage increase was assumed to remain constant in future years): – Pension: \$7,625,000 – Healthcare: \$5,531,000
22. Part-Time Status      Part-time employees are assumed to earn 1.00 years of credited service per year for Peace Officer/Firefighter and 0.75 years for credited service per year for Other members.
23. Service      Total credited service is provided by the State. This service is assumed to be the only service that should be used to calculate benefits. Additionally, the State provides claimed service (including Bureau of Indian Affairs Service). Claimed service is used for vesting and eligibility purposes as described in Section 5.1.
24. Final Average Earnings      Final Average Earnings is provided on the data for active members. This amount is used as a minimum in the calculation of the average earnings in the future.
25. Per Capita Claims Cost      Sample claims cost rates adjusted to age 65 for FY22 medical and prescription drugs are shown below. The prescription drug costs reflect the plan change to require prior authorization for certain specialty medications. The pre-Medicare medical cost reflects the coverage of additional preventive benefits.

		<b>Medical</b>		<b>Prescription Drugs</b>
Pre-Medicare	\$	15,926	\$	3,375
Medicare Parts A & B		1,619		3,474
Medicare Part B Only		5,341		3,474
Medicare Part D - EGWP		N/A		1,131

Members are assumed to attain Medicare eligibility at age 65. All other costs are for the 2022 fiscal year (July 1, 2021 – June 30, 2022).

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The EGWP subsidy is assumed to increase in future years by the trend rates shown on the following pages. No future legislative changes or other events are anticipated to impact the EGWP subsidy. If any legislative or other changes occur in the future that impact the EGWP subsidy (which could either increase or decrease the plan's Actuarial Accrued Liability), those changes will be evaluated and quantified when they occur.

- 26. Third Party Administrator Fees      \$493 per person per year; assumed to increase at 4.5% per year.
- 27. Medicare Part B Only      We assume that 5% of actives hired before April 1, 1986 and current retirees who are not yet Medicare eligible will not be eligible for Medicare Part A.
- 28. Health Cost Trend      The table below shows the rate used to project the cost from the shown fiscal year to the next fiscal year. For example, 6.3% is applied to the FY22 pre-Medicare medical claims costs to get the FY23 medical claims costs.

Fiscal year	Medical pre-65	Medical post-65	Prescription Drugs / EGWP
2022	6.3%	5.4%	7.1%
2023	6.1	5.4	6.8
2024	5.9	5.4	6.4
2025	5.8	5.4	6.1
2026	5.6	5.4	5.7
2027-2040	5.4	5.4	5.4
2041	5.3	5.3	5.3
2042	5.2	5.2	5.2
2043	5.1	5.1	5.1
2044	5.1	5.1	5.1
2045	5.0	5.0	5.0
2046	4.9	4.9	4.9
2047	4.8	4.8	4.8
2048	4.7	4.7	4.7
2049	4.6	4.6	4.6
2050+	4.5	4.5	4.5

For the June 30, 2014 valuation and later, the updated Society of Actuaries' Healthcare Cost Trend Model is used to project medical and prescription drug costs. This model estimates trend amounts that are projected out for 80 years. The model has been populated with assumptions that are specific to the State of Alaska.

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29. Aging Factors

Age	Medical	Prescription drugs
0-44	2.0%	4.5%
45-54	2.5	3.5
55-64	2.5	1.5
65-74	3.0	2.0
75-84	2.0	(0.5)
85-94	0.3	(2.5)
95 +	—	—

30. Retired Member Contributions for Medical Benefits

Currently contributions are required for PERS members who are under age 60 and have less than 30 years of service (25 for Peace Officer/Firefighter). Eligible Tier 1 members are exempt from contribution requirements. Annual FY22 contributions based on monthly rates shown below for calendar 2022 are assumed based on the coverage category for current retirees. The retiree only rate shown is used for current active and inactive members and spouses in Tier 2 or 3 who are assumed to retire prior to age 60 with less than 30 years of service and who are not disabled. For dependent children, we value 1/3 of the annual retiree contribution to estimate the per child rate based upon the assumed number of children in rates where children are covered.

Coverage category	Calendar 2022		Calendar 2021
	Annual contribution	Monthly contribution	Monthly contribution
Retiree only	\$ 8,448	\$ 704	\$ 704
Retiree and spouse	16,896	1,408	1,408
Retiree and child(ren)	11,940	995	995
Retiree and family	20,388	1,699	1,699
Composite	12,552	1,046	1,046

31. Trend Rate for Retired Member Medical Contributions

The table below shows the rate used to project the retired member medical contributions from the shown fiscal year to the next fiscal year. For example, 0.0% is applied to the FY22 retired member medical contributions to get the FY23 retired member medical contributions.

**Trend Assumptions**

Fiscal year:	
2022	—%
2023 +	4.0

Graded trend rates for retired member medical contributions are consistent with the rates used for the June 30, 2020 valuation. Actual FY22 retired member medical contributions are reflected in the valuation.

32. Healthcare Participation

100% of system paid members and their spouses are assumed to elect healthcare benefits as soon as they are eligible. 20% of non-system paid



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members and their spouses are assumed to elect healthcare benefits as soon as they are eligible.

33. Changes in Assumptions  
Since the Prior Valuation

Healthcare claim costs are updated annually as described in Section 5.2. The amounts included in the Normal Cost for administrative expenses were changed from \$7,223,000 to \$7,625,000 for pension, and from \$4,934,000 to \$5,531,000 for healthcare (based on the most recent two years of actual administrative expenses paid from plan assets).

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Table 1  
Alaska PERS  
Salary Scale

Peace Officer/Firefighter:		Others:	
Years of Service	Percent Increase	Years of Service	Percent Increase
0	7.75%	0	6.75%
1	7.25	1	6.25
2	6.75	2	5.75
3	6.25	3	5.25
4	5.75	4	4.75
5	5.25	5	4.25
6	4.75	6	3.75
7	4.25	7	3.65
8	3.75	8	3.55
9	3.65	9	3.45
10	3.55	10	3.35
11	3.45	11	3.25
12	3.35	12	3.15
13	3.25	13	3.05
14	3.15	14	2.95
15	3.05	15	2.85
16	2.95	16	2.75
17	2.85	17	2.75
18+	2.75	18	2.75

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**Table 2a**  
**Turnover rates for Peace Office/Fighter**

**Select Rates during the First 5 years of Employment**

Years of Service	Male	Female
0	15.00%	15.00%
1	12.00	8.00
2	7.20	6.40
3	5.67	5.60
4	6.48	7.20

**Ultimate Rates the First 5 Years of Employment**

Age	Male	Female	Age	Male	Female
<23	4.70%	6.80%	42	1.67%	3.36%
23	4.46	6.80	43	1.71	3.33
24	4.22	6.80	44	1.76	3.31
25	3.98	6.80	45	1.81	3.28
26	3.74	6.80	46	1.85	3.25
27	3.50	6.80	47	1.90	3.23
28	3.32	6.63	48	2.22	3.19
29	3.14	6.46	49	2.53	3.15
30	2.96	6.29	50	3.18	6.42
31	2.79	6.12	51	4.24	6.32
32	2.61	5.95	52	4.24	6.19
33	2.50	5.36	53	4.24	6.40
34	2.39	4.77	54	4.24	3.00
35	2.28	4.18	55+	3.00	2.00
36	2.17	3.60			
37	2.06	3.01			
38	2.05	2.99			
39	2.04	2.98			
40	1.68	3.39			
41	1.67	3.37			

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**Table 2b**  
**Turnover Rates for Others**

**Select Rates during the First 5 Years of Employment**

Years of Service	Hire Age < 35		Hire Age > 35	
	Male	Female	Male	Female
0	29.00%	29.00%	20.00%	20.00%
1	16.25	20.00	12.00	15.00
2	13.00	16.00	10.00	12.50
3	10.40	12.80	8.50	10.00
4	8.45	10.40	8.50	9.00

**Ultimate Rates after the First 5 Years of Employment**

Age	Male	Female	Age	Male	Female
<23	11.40%	12.99%	42	4.56%	5.38%
23	10.83	12.21	43	4.50	5.19
24	10.26	11.43	44	4.44	4.99
25	9.69	10.65	45	4.39	4.80
26	9.12	9.87	46	4.33	4.60
27	8.55	9.09	47	4.27	4.41
28	8.30	8.72	48	4.26	4.40
29	8.05	8.34	49	4.24	4.39
30	7.80	7.97	50	3.63	4.45
31	7.54	7.60	51	3.60	4.43
32	7.29	7.23	52	3.56	4.40
33	6.99	6.88	53	3.52	4.37
34	6.69	6.53	54	4.17	6.20
35	6.39	6.17	55+	3.00	5.00
36	6.10	5.82			
37	5.80	5.47			
38	5.63	5.35			
39	5.47	5.23			
40	4.86	5.65			
41	4.71	5.51			

**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Benefit Retirement Plan**  
**Summary of Actuarial Assumptions and Changes in Assumptions**

Tables 3a  
Disability Rates

Age	Peace Officer / Firefighter Rate		Age	Male	Female
	Male	Female			
<23	0.0179%	0.0112%	47	0.1337%	0.0836%
23	0.0244	0.0153	48	0.1462	0.0914
24	0.0310	0.0194	49	0.1588	0.0993
25	0.0374	0.0234	50	0.1714	0.1071
26	0.0440	0.0275	51	0.1839	0.1150
27	0.0505	0.0316	52	0.1965	0.1228
28	0.0526	0.0329	53	0.2294	0.1434
29	0.0548	0.0343	54	0.2624	0.1640
30	0.0570	0.0356	55	0.2954	0.1846
31	0.0591	0.0370	56	0.3283	0.2052
32	0.0612	0.0383	57	0.3613	0.2258
33	0.0634	0.0397	58	0.4112	0.2570
34	0.0657	0.0411	59	0.4611	0.2882
35	0.0679	0.0425	60	0.5110	0.3194
36	0.0702	0.0439	61	0.5610	0.3506
37	0.0724	0.0453	62	0.6109	0.3818
38	0.0757	0.0473	63	0.6109	0.3818
39	0.0789	0.0493	64	0.6109	0.3818
40	0.0822	0.0514	65	0.6109	0.3818
41	0.0854	0.0534	66	0.6109	0.3818
42	0.0886	0.0554	67	0.6109	0.3818
43	0.0977	0.0611	68	0.4073	0.2546
44	0.1066	0.0667	69	0.2036	0.1273
45	0.1157	0.0723	70+	0.2036	0.1273
46	0.1247	0.0780			

# Actuarial Section

**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Benefit Retirement Plan**  
**Summary of Actuarial Assumptions and Changes in Assumptions**

Tables 3b  
 Disability Rates

Other Member Rates					
Age	Male	Female	Age	Male	Female
<23	0.0327%	0.0376%	47	0.1208%	0.1236%
23	0.0360	0.0400	48	0.1329	0.1360
24	0.0392	0.0424	49	0.1451	0.1484
25	0.0425	0.0448	50	0.1572	0.1608
26	0.0456	0.0472	51	0.1694	0.1734
27	0.0489	0.0496	52	0.1815	0.1858
28	0.0501	0.0510	53	0.2132	0.2168
29	0.0513	0.0524	54	0.2450	0.2478
30	0.0524	0.0538	55	0.2766	0.2788
31	0.0536	0.0554	56	0.3084	0.3098
32	0.0548	0.0568	57	0.3401	0.3408
33	0.0566	0.0586	58	0.4068	0.4096
34	0.0584	0.0606	59	0.4736	0.4784
35	0.0602	0.0624	60	0.5405	0.5470
36	0.0620	0.0644	61	0.6072	0.6158
37	0.0638	0.0662	62	0.6740	0.6844
38	0.0669	0.0696	63	0.8526	0.8450
39	0.0701	0.0728	64	1.0314	1.0054
40	0.0734	0.0762	65	1.2101	1.1660
41	0.0765	0.0794	66	1.3889	1.3264
42	0.0797	0.0826	67	1.5675	1.4870
43	0.0879	0.0908	68	1.0451	0.9914
44	0.0962	0.0990	69	0.5225	0.4956
45	0.1043	0.1072	70+	0.5225	0.4956
46	0.1125	0.1154			

**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Benefit Retirement Plan**  
**Summary of Actuarial Assumptions and Changes in Assumptions**

Table 4a  
Alaska PERS Peace Officer / Firefighter  
Retirement Table

Age at Retirement	Retirement Rate			
	Reduced Rates		Unreduced Rates	
	Male	Female	Male	Female
<47	N/A	N/A	8.80%	6.00%
47	N/A	N/A	8.80	15.00
48	N/A	N/A	14.30	15.00
49	N/A	N/A	14.30	15.00
50	5.00%	5.00%	16.50	15.00
51	5.00	7.00	16.50	15.00
52	7.00	7.00	20.35	15.00
53	7.00	7.00	20.35	15.00
54	7.00	35.00	20.35	25.00
55	7.00	8.00	27.50	20.00
56	7.00	8.00	27.50	15.00
57	7.00	8.00	27.50	15.00
58	7.00	8.00	27.50	15.00
59	20.00	20.00	27.50	15.00
60	N/A	N/A	33.00	25.00
61	N/A	N/A	27.50	20.00
62	N/A	N/A	27.50	30.00
63	N/A	N/A	27.50	50.00
64	N/A	N/A	22.00	50.00
65	N/A	N/A	22.00	50.00
66	N/A	N/A	27.50	50.00
67	N/A	N/A	55.00	50.00
68	N/A	N/A	55.00	50.00
69	N/A	N/A	55.00	50.00
70+	N/A	N/A	100.00	100.00

# Actuarial Section

**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Benefit Retirement Plan**  
**Summary of Actuarial Assumptions and Changes in Assumptions**

**Table 4b**  
**Alaska PERS Other**  
**Retirement Table**

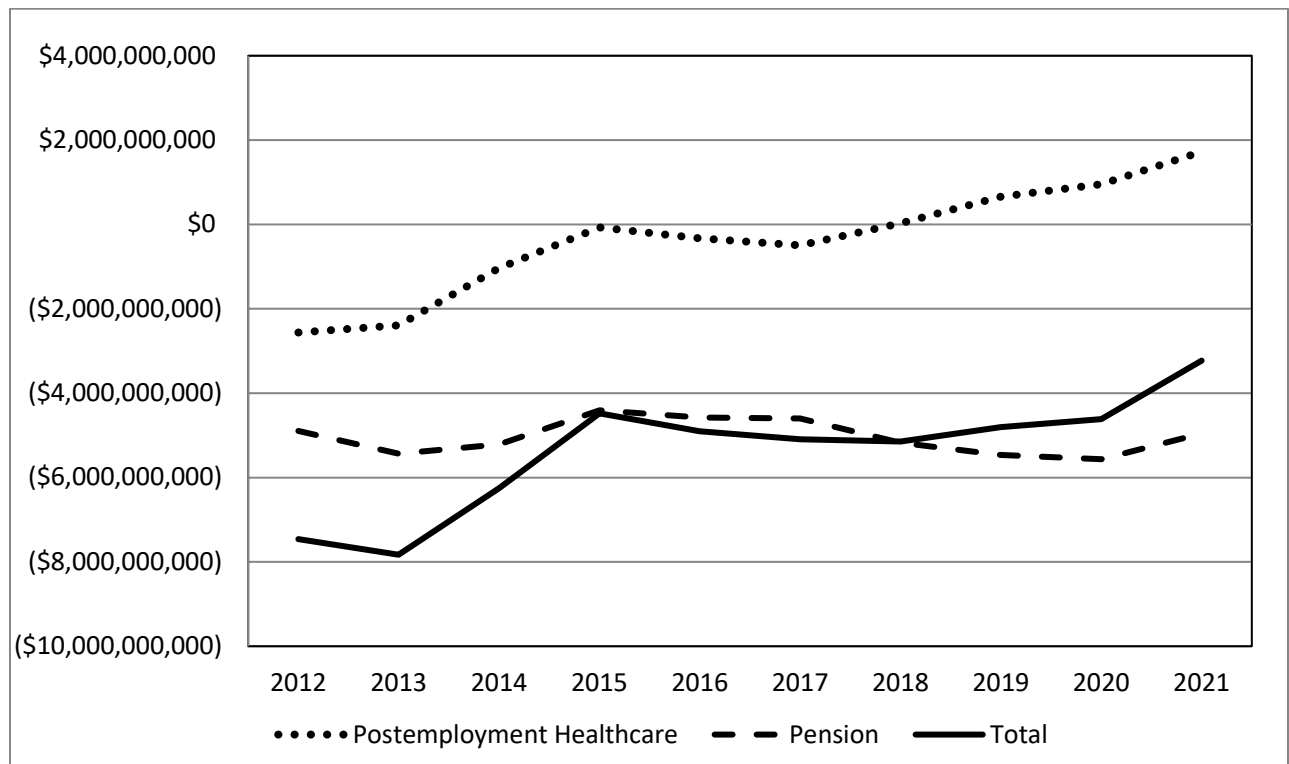
Age at Retirement	Retirement Rates for Others			
	Reduced		Unreduced	
	Male	Female	Male	Female
< 50	N/A	N/A	11.00%	11.00%
50	6.00	8.00	33.00	38.50
51	6.00	8.00	33.75	38.50
52	9.00	8.00	35.75	38.50
53	6.00	8.00	35.75	38.50
54	20.00	15.00	38.50	38.50
55	6.00	6.00	33.00	33.00
56	6.00	6.00	22.00	22.00
57	6.00	6.00	22.00	19.80
58	6.00	6.00	22.00	19.80
59	15.00	20.00	22.00	19.80
60	N/A	N/A	22.00	23.10
61	N/A	N/A	22.00	22.00
62	N/A	N/A	22.00	22.00
63	N/A	N/A	22.00	22.00
64	N/A	N/A	22.00	22.00
65	N/A	N/A	24.75	28.60
66	N/A	N/A	27.50	28.60
67	N/A	N/A	22.00	24.20
68	N/A	N/A	24.75	24.20
69	N/A	N/A	27.50	24.20
70	N/A	N/A	27.50	24.20
71	N/A	N/A	27.50	24.20
72	N/A	N/A	27.50	27.50
73	N/A	N/A	27.50	27.50
74	N/A	N/A	27.50	38.50
75	N/A	N/A	55.00	55.00
76	N/A	N/A	55.00	55.00
77	N/A	N/A	55.00	55.00
78	N/A	N/A	55.00	55.00
79	N/A	N/A	55.00	55.00
80+	N/A	N/A	100.00	100.00



# Actuarial Section

Public Employees' Retirement System Defined Benefit Retirement Plan Funding Excess/(Unfunded Liability) (In thousands)				
Actuarial Valuation Year Ended June 30	Postemployment Healthcare	Pension	Total Funding Excess/ (Unfunded Liability)	Funded Ratio
2012	(2,561,808)	(4,898,523)	(7,460,331)	61.3
2013	(2,395,001)	(5,435,132)	(7,830,133)	60.8
2014	(1,036,453)	(5,216,321)	(6,252,774)	70.1
2015	(68,435)	(4,406,769)	(4,475,204)	75.4
2016	(325,127)	(4,576,371)	(4,901,498)	70.0
2017	(492,197)	(4,602,427)	(5,094,624)	74.4
2018	28,405	(5,175,841)	(5,147,436)	76.0
2019	658,797	(5,462,487)	(4,803,690)	78.4
2020	952,808	(5,565,815)	(4,613,007)	79.3
2021	1,724,985	(4,953,266)	(3,228,281)	85.5

**10-YEAR TREND OF UNFUNDED LIABILITY**  
(In thousands)



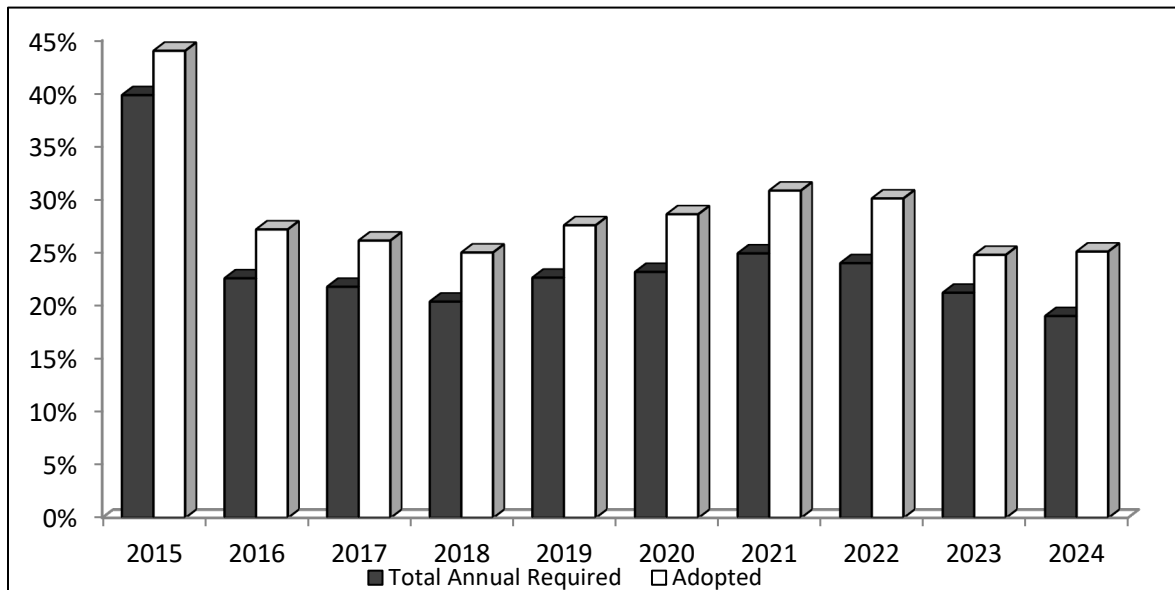
# Actuarial Section

Public Employees' Retirement System Defined Benefit Retirement Plan Employer Contribution Rates					
Year Ended June 30	Actuarially Determined				Adopted
	Actuarial Valuation Year Ended June 30	Normal Cost <sup>1</sup>	Past Service	Total Annual Required	
2015	2012	6.82	33.03	39.85	44.03
2016	2013	6.05	16.53	22.58	27.19
2017	2014	5.76	16.02	21.78	26.14
2018	2015	5.10	15.28	20.38	25.01
2019	2016	6.11	16.53	22.64	27.58
2020	2017	5.74	17.44	23.18	28.62
2021	2018	6.70	18.23	24.93	30.85
2022	2019	5.70	18.31	24.01	30.11
2023	2020	5.21	16.01	21.22	24.79
2024	2021	4.64	14.38	19.02	25.10

<sup>1</sup> Also referred to as the consolidated rate.

Beginning with the June 30, 2014 valuation, contribution rates for FY17 and beyond are determined using new methodology in accordance with 2014 legislation under HB 385 and SB 119, 2014 Alaska Laws, which changed the amortization methodology to a closed 25-year period as a level percentage of pay, and eliminated the time lag on the contribution rate calculation by using a 2-year year "roll-forward" approach and assuming 0% population growth. Investment gains and losses are recognized over a 5-year period beginning in FY15. Beginning with the June 30, 2018 valuation, the UAAL amortization was changed as described in Section 5.2.

## 10-YEAR COMPARISON OF AVERAGE EMPLOYER CONTRIBUTION RATES



# Actuarial Section

Public Employees' Retirement System Defined Benefit Retirement Plan Schedule of Active Member Valuation Data					
Valuation Date	Number	Annual Earnings (In thousands)	Annual Average Earnings	Percent Increase in Average Earnings	Number of Participating Employers
<b>All Others</b>					
June 30, 2021	8,751	\$ 708,718	\$ 80,987	3.0%	151
June 30, 2020	9,767	767,817	78,613	1.7	153
June 30, 2019	10,770	832,832	77,329	4.6	155
June 30, 2018	11,927	881,716	73,926	1.0	155
June 30, 2017	13,113	960,106	73,218	1.4	155
June 30, 2016	14,401	1,039,960	72,214	3.2	155
June 30, 2015	15,833	1,108,218	69,994	2.1	159
June 30, 2014	17,339	1,188,918	68,569	3.4	159
June 30, 2013	18,890	1,252,786	66,320	4.5	159
June 30, 2012	20,566	1,305,337	63,471	4.6	160
<b>Peace Officer / Firefighter</b>					
June 30, 2021	1,137	\$ 144,771	\$ 127,327	3.2%	151
June 30, 2020	1,266	156,271	123,436	2.8	153
June 30, 2019	1,382	165,963	120,089	10.6	155
June 30, 2018	1,507	163,630	108,580	1.5	155
June 30, 2017	1,606	171,821	106,987	1.6	155
June 30, 2016	1,704	179,461	105,317	3.8	155
June 30, 2015	1,827	185,350	101,450	2.5	159
June 30, 2014	1,958	193,737	98,946	3.4	159
June 30, 2013	2,065	197,534	95,658	4.8	159
June 30, 2012	2,164	197,544	91,286	4.1	160
Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.					

# Actuarial Section

Public Employees' Retirement System Defined Benefit Retirement Plan Schedule of Pension Benefit Recipients Added to and Removed from Rolls								
Year Ended	Added to Rolls		Removed from Rolls		Rolls - End of Year		Percent Increase in Annual Pension Benefits	Average Annual Pension Benefits
	No. <sup>1</sup>	Annual Pension Benefits <sup>1</sup>	No. <sup>1</sup>	Annual Pension Benefits <sup>1</sup>	No.	Annual Pension Benefits		
<b>All Others</b>								
June 30, 2021	1,576	\$ 44,216,256	1,070	\$ 20,522,550	34,044	\$ 796,089,587	3.1%	\$ 23,384
June 30, 2020	1,472	42,340,608	779	9,911,423	33,538	772,395,881	4.4	23,030
June 30, 2019	1,543	43,301,707	765	3,096,594	32,845	739,966,696	5.7	22,529
June 30, 2018	1,708	43,316,673	673	10,533,376	32,067	699,761,583	5.4	21,822
June 30, 2017	1,699	44,619,382	816	14,610,212	31,032	663,978,286	4.7	21,398
June 30, 2016	1,780	44,409,702	660	12,099,362	30,149	633,969,116	5.4	21,028
June 30, 2015	1,583	39,939,292	627	7,232,812	29,029	601,658,756	5.7	20,726
June 30, 2014	1,778	44,823,611	603	3,011,383	28,073	568,952,296	7.9	20,267
June 30, 2013	1,808	43,247,667	554	4,861,626	26,898	527,140,068	7.9	19,598
June 30, 2012	1,679	37,855,250	636	5,344,239	25,644	488,754,027	7.1	19,059
<b>Peace Officer / Firefighter</b>								
June 30, 2021	191	\$ 9,635,568	86	\$ 2,931,719	3,673	\$ 143,117,645	4.9%	\$ 38,965
June 30, 2020	164	8,472,240	61	1,078,932	3,568	136,413,796	5.7	38,233
June 30, 2019	149	6,713,940	71	233,335	3,465	129,020,488	5.3	37,235
June 30, 2018	153	7,002,504	81	2,573,694	3,387	122,539,883	3.7	36,179
June 30, 2017	166	6,971,580	54	2,132,027	3,315	118,111,073	4.3	35,629
June 30, 2016	137	6,618,744	49	1,594,392	3,204	113,271,520	4.6	35,353
June 30, 2015	136	5,617,344	46	633,046	3,116	108,247,168	4.8	34,739
June 30, 2014	109	4,270,620	50	(145,769)	3,026	103,262,870	4.5	34,125
June 30, 2013	113	4,162,920	42	240,775	2,967	98,846,479	4.1	33,315
June 30, 2012	179	5,246,271	41	(177,568)	2,896	94,924,334	6.1	32,778

<sup>1</sup> Numbers are estimated and include other internal transfers.

# Actuarial Section

<b>Public Employees' Retirement System Defined Benefit Retirement Plan Analysis of Financial Experience</b>					
<b>Change in Employer/State Contribution Rate Due to (Gains) and Losses in Actuarial Accrued Liabilities During the Last Five Fiscal Years Resulting from Differences Between Assumed Experience and Actual Experience</b>					
<b>Type of (Gain) or Loss</b>	<b>Change in Employer/State Contribution Rate During Fiscal Year Total</b>				
	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
Health Claims <sup>1</sup>	(0.12)%	(0.87)%	(2.39)%	(1.51)%	(2.46)%
Salary Experience	0.05	(0.03)	0.16	(0.30)	(0.36)
Investment Experience	(1.06)	0.75	0.88	0.92	1.15
Demographic Experience and Miscellaneous	(0.80)	0.19	0.71	(0.82)	(0.67)
Actual vs Expected Contributions	(0.06)	(0.01)	0.13	0.20	0.03
(Gain) or Loss During Year From Experience	(1.99)	0.03	(0.51)	(1.51)	(2.31)
Assumption / Method Changes	—	—	—	3.85	2.89
System Benefit Changes	(0.03)	—	—	—	—
Composite (Gain) or Loss During Year	(2.02)	0.03	(0.51)	2.34	0.58
Beginning Total Employer/State Contribution Rate	24.11	24.08	24.59	22.25	21.67
Ending Valuation Year Employer/State Contribution Rate	<u>22.09%</u>	<u>24.11%</u>	<u>24.08%</u>	<u>24.59%</u>	<u>22.25%</u>
Fiscal Year Employer/State Contribution Rate	18.47%	18.38%	24.01%	24.93%	23.18%
Fiscal Year for which Rate Applies	FY24	FY23	FY22	FY21	FY20

# Actuarial Section

Public Employees' Retirement System Defined Benefit Retirement Plan Analysis of Financial Experience						
Change in Employer/State Contribution Rate Due to (Gains) and Losses in Actuarial Accrued Liabilities During the Last Three Fiscal Years Resulting from Differences Between Assumed Experience and Actual Experience						
Type of (Gain) or Loss	Change in Employer/State Contribution Rate During Fiscal Year					
	Pension			Healthcare		
	2021	2020	2019	2021	2020	2019
Health Claims	N/A	N/A	N/A	(0.12)%	(0.87)%	(2.39)%
Salary Experience	0.05%	(0.03)%	0.16%	N/A	N/A	N/A
Investment Experience	1.06	0.44	0.50	—	0.31	0.38
Demographic Experience and Miscellaneous	(0.54)	(0.19)	(0.45)	(0.26)	0.38	1.16
Contribution Shortfall	(0.06)	0.15	0.11	—	(0.16)	0.02
(Gain) or Loss During Year From Experience	(1.61)	0.37	0.32	(0.38)	(0.34)	(0.83)
Assumption and Method Changes	—	—	—	—	—	—
System Benefit Changes	—	—	—	(0.03)	—	—
Composite (Gain) or Loss During Year	(1.61)	0.37	0.32	(0.41)	(0.34)	(0.83)
Beginning Employer/State Contribution Rate	20.54	20.17	19.85	3.57	3.91	4.74
Ending Valuation year Employer/State Contribution Rate	<u>18.93%</u>	<u>20.54%</u>	<u>20.17%</u>	<u>3.16%</u>	<u>3.57%</u>	<u>3.91%</u>
Fiscal Year Employer/State Contribution Rate	18.47%	18.38%	20.89%	0.00%	0.00%	3.12%
Fiscal Year for Which Rate Applies	FY24	FY23	FY22	FY24	FY23	FY22

# Actuarial Section

Public Employees' Retirement System Defined Benefit Pension Plan Schedule of Funding Progress (In thousands)						
Valuation Date June 30*	Total Actuarial Accrued Liability	Valuation Assets	Assets as a Percent of Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability (UAAL)	Annual Active Member Payroll	UAAL as a Percent of Annual Active Member Payroll
2021	\$ 15,419,975	\$ 10,466,709	67.9%	\$ 4,953,266	\$ 893,910	554.1%
2020	15,279,525	9,713,710	63.6%	5,565,815	956,120	582.1%
2019	15,039,180	9,576,693	63.7%	5,462,487	1,033,526	528.5%
2018	14,606,033	9,430,192	64.6%	5,175,841	1,096,605	472.0%
2017	13,832,130	9,229,703	66.7%	4,602,427	1,166,107	394.7%
2016	13,633,033	9,056,662	66.4%	4,576,371	1,251,066	365.8%
2015	13,337,929	8,931,160	67.0%	4,406,769	1,328,384	331.7%
2014	12,947,759	7,731,438	59.7%	5,216,321	1,405,197	371.2%
2013	11,945,881	6,510,749	54.5%	5,435,132	1,470,540	369.6%
2012	11,428,944	6,530,421	57.1%	4,898,523	1,515,868	323.1%

Public Employees' Retirement System Alaska Retiree Healthcare Trust Plan Schedule of Funding Progress (In thousands)						
Valuation Date June 30*	Total Actuarial Accrued Liability	Valuation Assets	Assets as a Percent of Actuarial Accrued Liability	Unfunded / (Excess funded) Actuarial Accrued Liability (UAAL)	Annual Active Member Payroll	UAAL as a Percent of Annual Active Member Payroll
2021	\$ 6,856,170	\$ 8,581,155	125.2%	\$ (1,724,985)	\$ 893,910	(99.8)%
2020	7,036,550	7,989,358	113.5%	(952,808)	956,120	(99.7)%
2019	7,151,694	7,810,491	109.2%	(658,797)	1,033,526	(63.7)%
2018	7,658,104	7,686,509	100.4%	(28,405)	1,096,605	(2.6)%
2017	8,049,265	7,557,068	93.9%	492,197	1,166,107	42.2%
2016	7,736,457	7,411,330	95.8%	325,127	1,251,066	26.0%
2015	7,310,734	7,242,299	99.1%	68,435	1,328,384	5.2%
2014	7,949,613	6,913,160	87.0%	1,036,453	1,405,197	73.8%
2013	8,046,878	5,651,877	70.2%	2,395,001	1,470,540	162.9%
2012	7,863,417	5,301,609	67.4%	2,561,808	1,515,868	169.0%

# Actuarial Section

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**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Benefit Retirement Plan**  
**Summary of Plan Provisions and Changes in Plan Provisions**

## 1. Effective Date

January 1, 1961, with amendments through June 30, 2021. Chapter 82, 1986 Session Laws of Alaska, created a two-tier retirement system. Members who were first hired under PERS before July 1, 1986 (Tier 1) are eligible for different benefits than members hired after June 30, 1986 (Tier 2). Chapter 4, 1996 Session Laws of Alaska created a third tier for members who were first hired after June 30, 1996 (Tier 3). Chapter 9, 2005 Session Laws of Alaska, closed the plan to new members hired after June 30, 2006.

## 2. Administration of Plan

The Commissioner of Administration or the Commissioner's designee is the administrator of the system. The Attorney General of the state is the legal counsel for the system and shall advise the administrator and represent the system in legal proceedings.

Prior to June 30, 2005, the Public Employees' Retirement Board prescribed policies and adopted regulations and performed other activities necessary to carry out the provisions of the system. The Alaska State Pension Investment Board, Department of Revenue, Treasury Division was responsible for investing PERS funds.

On July 27, 2005, Senate Bill 141, enacted as Chapter 9, 2005 Session laws of Alaska, replaced the Public Employees' Retirement Board and the Alaska State Pension Investment Board with the Alaska Retirement Management Board.

## 3. Employers Included

Currently there are 151 employers participating in PERS, including the State of Alaska and 150 political subdivisions and public organizations. Two additional political subdivisions participate in PERS for healthcare benefits only.

## 4. Membership

PERS membership is mandatory for all permanent full-time and part-time employees of the State of Alaska and participating political subdivisions and public organizations, unless they are specifically excluded by Alaska Statute or employer participation agreements. Employees participating in the University of Alaska's Optional Retirement Plan or other retirement plans funded by the State are not covered by PERS. Elected officials may waive PERS membership.

Certain members of the Alaska Teachers' Retirement System (TRS) are eligible for PERS retirement benefits for their concurrent elected public official service with municipalities. In addition, employees who work half-time in PERS and TRS simultaneously are eligible for half-time PERS and TRS credit.

Senate Bill 141, signed into law on July 27, 2005, closed the Plan effective July 1, 2006, to new members first hired on or after July 1, 2006.



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## 5. Credited Service

Permanent employees who work at least 30 hours a week earn full-time credit; part-time employees working between 15 and 30 hours a week earn partial credit based upon the number of hours worked. Members receiving PERS occupational disability benefits continue to earn PERS credit while disabled. Survivors who are receiving occupational death benefits continue to earn PERS service credit while occupational survivor benefits are being paid.

Members may claim other types of service, including:

- part-time State of Alaska service rendered after December 31, 1960, and before January 1, 1976;
- service with the State, former Territory of Alaska, or U.S. Government in Alaska before January 1, 1961;
- past Peace Officer, correctional officer, fire fighter, and special officer service after January 1, 1961;
- military service (not more than five years may be claimed);
- temporary service after December 31, 1960;
- elected official service before January 1, 1981;
- Alaska Bureau of Indian Affairs service;
- past service rendered by employees who worked half-time in PERS and TRS simultaneously;
- leave without pay service after June 13, 1987, while receiving Workers' Compensation;
- Village Public Safety Officer service; and
- service as a temporary employee of the legislature before July 1, 1979, but this service must have been claimed no later than July 1, 2003, or by the date of retirement, if sooner (not more than ten years may be claimed).

Except for service before January 1, 1961, with the State, former Territory of Alaska, or U.S. Government in Alaska, contributions are required for all past service.

Past employment with participating political subdivisions that occurred before the employers joined PERS is creditable if the employers agree to pay the required contributions.

At the election of certain PERS members, certain service may be credited in the same fashion as members in TRS.

Members employed as dispatchers or within a state correctional facility may, at retirement, elect to convert their dispatcher or correctional facility service from "all other" service to Peace Officer/Firefighter service and retire under the 20-year retirement option. Members pay the full actuarial cost of conversion.

# Actuarial Section

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## 6. Employer Contributions

PERS employers contribute the amounts required, in addition to employees' contributions, to fund the benefits of the system.

The normal cost rate is a uniform rate for all participating employers (less the value of members' contributions).

The past service rate is a uniform rate for all participating employers to amortize the unfunded past service liability with payments that are a level percentage of payroll amount over a closed 25-year period starting June 30, 2014. Effective June 30, 2018, each future year's unfunded service liability is separately amortized on a level percent of pay basis over 25 years.

Employer rates cannot be less than the normal cost rate.

Pursuant to AS 39.35.255 effective July 1, 2008, and subsequently amended on July 1, 2021, each non-state PERS employer will pay a simple uniform contribution rate of 22% of non-state member payroll and the State as an employer will pay the total contribution rate, adopted by the Board, of State member payroll.

## 7. Additional State Contributions

Pursuant to AS 39.35.280 effective July 1, 2008, the State shall contribute an amount (in addition to the State contribution as an employer) that, when combined with the total employer contributions, will be sufficient to pay the total contribution rate adopted by the Board.

## 8. Member Contributions

**Mandatory Contributions:** Peace Officer/Firefighter members are required to contribute 7.5% of their compensation; all Others contribute 6.75%. Those all Others who have elected to have their service calculated under TRS rules contribute 9.76% of their compensation. Members' contributions are deducted from gross wages before federal income taxes are withheld.

**Contributions for Claimed Service:** Member contributions are also required for most of the claimed service described above.

**Voluntary Contributions:** Members may voluntarily contribute up to 5% of their salary on an after-tax basis. Voluntary contributions are recorded in a separate account and are payable to the:

- a. member in lump sum payment upon termination of employment;
- b. member's beneficiary if the member dies; or
- c. member in a lump sum, life annuity, or payments over a designated period of time when the member retires.

**Interest:** Members' contributions earn 4.5% interest, compounded semiannually on June 30 and December 31.

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**Refund of Contributions:** Terminated members may receive refunds of their member contribution accounts which includes their mandatory and voluntary contributions, indebtedness payments, and interest earned. Terminated members' accounts may be attached to satisfy claims under Alaska Statute 09.38.065, federal income tax levies, and valid Qualified Domestic Relations Orders.

**Reinstatement of Contributions:** Refunded accounts and the corresponding PERS service may be reinstated upon reemployment in PERS prior to July 1, 2010. Interest accrues on refunds until paid in full or members retire.

## 9. Retirement Benefits

### Eligibility:

- a. Members, including deferred vested members, are eligible for normal retirement at age 55 or early retirement at age 50 if they were hired before July 1, 1986 (Tier 1), and 60 or early retirement at age 55 if they were hired after July 1, 1986 (Tiers 2 & 3). Additionally, they must have at least:
  - i. five years of paid-up PERS service;
  - ii. 60 days of paid-up PERS service as employees of the legislature during each of the five legislative sessions and they were first hired by the legislature before May 30, 1987;
  - iii. 80 days of paid-up PERS service as employees of the legislature during each of the five legislative sessions and they were first hired by the legislature after May 29, 1987;
  - iv. two years of paid-up PERS service and they are vested in the Teachers' Retirement System (TRS);  
or
  - v. two years of paid-up PERS service and a minimum three years of TRS service to qualify for a public service benefit.
- b. Members may retire at any age when they have:
  - i. 20 paid-up years of PERS Peace Officer/Firefighter service; or
  - ii. 30 paid-up years of PERS "all other" or "elected official" service.

**Benefit Type:** Lifetime benefits are paid to members. Eligible members may receive normal, unreduced benefits when they (1) reach normal retirement age and complete the service required; or (2) satisfy the minimum service requirements under the "20 and out" or "30 and out" provisions. Members may receive early, reduced benefits when they reach early retirement age and complete the service required. Benefits are reduced by 6% per year prior to a member's normal retirement date.

Members may select a joint and survivor option. Members who entered PERS prior to July 1, 1996 may also select a 66-2/3 last survivor option or a level income option. Under these options and early retirement, benefits are actuarially adjusted so that members receive the actuarial equivalents of their normal benefit amounts.

# Actuarial Section

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## State of Alaska Public Employees' Retirement System Defined Benefit Retirement Plan Summary of Plan Provisions and Changes in Plan Provisions

**Benefit Calculations:** Retirement benefits are calculated by multiplying the average monthly compensation (AMC) times credited PERS service times the percentage multiplier. The AMC is determined by averaging the salaries earned during the five highest (three highest for Peace Officer/Firefighter members or members hired prior to July 1, 1996) consecutive payroll years. Members must earn at least 115 days of credit in the last year worked to include it in the AMC calculation. PERS pays a minimum benefit of \$25.00 per month for each year of service when the calculated benefit is less.

The percentage multipliers for Peace Officer/Firefighter members are 2% for the first ten years of service and 2.5% for all service over ten years.

The percentage multipliers for all Others are 2% for the first ten years, 2.25% for the next ten years, and 2.5% for all remaining service earned on or after July 1, 1986. All service before that date is calculated at 2%.

Salaries are subject to compensation limits under IRC 401(a)(17) for members first hired on or after July 1, 1996. Retirement benefit amounts are subject to IRC 415(b) limits regardless of hire date.

**Indebtedness:** Members who terminate and refund their PERS contributions are not eligible to retire unless they return to PERS employment and pay back their refunds plus interest or accrue additional service which qualifies them for retirement. PERS refunds must be paid in full if the corresponding service is to count toward the minimum service requirements for retirement. Refunded PERS service is included in total service for the purpose of calculating retirement benefits. However, when refunds are not completely paid before retirement, benefits are actuarially reduced for life. Indebtedness balances may also be created when a member purchases qualified claimed service.

### 10. Reemployment of Retired Members

Retirement and retiree healthcare benefits are suspended while retired members are reemployed under PERS. During reemployment, members earn additional PERS service and contributions are withheld from their wages. A member who retired with a normal retirement benefit can elect to waive payment of PERS contributions. The waiver allows the member to continue receiving the retirement benefit during the period of reemployment. Members who elect the waiver option do not earn additional PERS service. The Waiver Option first became effective July 1, 2005 and applies to reemployment periods after that date. The Waiver Option is not available to members who retired early or under the Retirement Incentive Programs (RIPs). The Waiver Option is no longer available after June 30, 2009.

Members retired under the Retirement Incentive Programs (RIPs) who return to employment will:

- a) forfeit the three years of incentive credits that they received;
- b) owe PERS 150% of the benefits that they received for state and political subdivision members, and 110% for school district employees, under the 1996-2000 RIP, which may include costs for health insurance, excluding amounts that they paid to participate for the 1986 and 1989 RIPs. Under prior RIPs, the penalty is 110% of the benefits received; and
- c) be charged 7% interest from the date that they are reemployed until their indebtedness is paid in full or they retire again. If the indebtedness is not completely paid, future benefits will be actuarially reduced for life.

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Employers make contributions to the unfunded liability of the plan on behalf of rehired retired members at the rate the employer is making contributions to the unfunded liability of the plan for other members.

## 11. Postemployment Healthcare Benefits

Major medical benefits are provided to retirees and their surviving spouses by PERS for all employees hired before July 1, 1986 (Tier 1) and disabled retirees. Employees hired after June 30, 1986 (Tier 2) and their surviving spouses with five years of credited service (or ten years of credited service for those first hired after June 30, 1996 (Tier 3)) must pay the full monthly premium if they are under age sixty and will receive benefits paid by PERS if they are over age sixty. Tier 3 Members with between five and ten years of credited service must pay the full monthly premium regardless of their age. Tier 2 and Tier 3 Members with less than five years of credited service are not eligible for postemployment healthcare benefits. Tier 2 Members who are receiving a conditional benefit and are age eligible are eligible for postemployment healthcare benefits. In addition, Peace Officers and their surviving spouses with twenty-five years of Peace Officer membership service, Other employees and their surviving spouses with thirty years of membership service, and any disabled member receive benefits paid by PERS, regardless of their age or date of hire.

Medical, prescription drug, dental, vision and audio coverage is provided through the AlaskaCare Retiree Health Plan. Health plan provisions do not vary by retirement tier or age, except for Medicare coordination. Participants in dental, vision, and audio coverage pay a full self-supporting rate and those benefits are not included in this valuation.

Starting in 2022, prior authorization will be required for certain specialty medications for all participants. There is no change to the medications that are covered by the plan.

Starting in 2022, certain preventive benefits for pre-Medicare participants will now be covered by the plan.

Surviving spouses continue coverage only if a pension payment form that provided survivor benefits was elected. Alternate payees (i.e. individuals who are the subject of a domestic relations order or DRO) are allowed to participate in the plan, but must pay the full cost.

Where premiums are required prior to age 60, the valuation bases this payment upon the age of the retiree.

Participants in the defined benefit plan are covered under the following benefit design:

Plan Feature	Amount
Deductible (single/family)	\$150 / \$450
Coinsurance - most services	20%
Outpatient surgery/testing	0%
Maximum Out-of-Pocket (single/family, excl. deductible)	\$800 / \$2,400
Rx Copays (generic/brand/mail-order), does not apply to OOP max	\$4 / \$8 / \$0
Lifetime Maximum	\$2,000,000

The plan coordinates with Medicare on a traditional Coordination of Benefits Method. Starting in 2019, the prescription drug coverage will be through a Medicare Part D EGWP arrangement.

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## 12. Disability Benefits

Monthly disability benefits are paid to permanently disabled members until they die, recover, or become eligible for normal retirement. Members are appointed to normal retirement on the first of the month after they become eligible.

**Occupational Disability:** Members are not required to satisfy age or service requirements to be eligible for occupational disability. Monthly benefits are equal to 40% of their gross monthly compensation on the date of their disability. Members on occupational disability continue to earn PERS service until they become eligible for normal retirement. Peace Officer/Firefighter members may elect to retain the disability benefit formula for the calculation of their normal retirement benefits.

At the time a disabled Peace Officer/Firefighter member retires, the retirement benefit will be increased by a percentage equal to the total cumulative percentage that has been applied to the disability benefit.

**Nonoccupational Disability:** Members must be vested (five paid up years of PERS service) to be eligible for non-occupational disability benefits. Monthly benefits are calculated based on the member's average monthly compensation and PERS service on the date of termination from employment because of disability. Members do not earn PERS service while on non-occupational disability.

## 13. Death Benefits

Monthly death benefits may be paid to a spouse or dependent children upon the death of a member. If monthly benefits are not payable under the occupational and non-occupational death provisions, the designated beneficiary receives the lump sum benefit described below.

**Occupational Death:** When an active member (vested or non-vested) dies from occupational causes, a monthly survivor's pension may be paid to the spouse. The pension equals 40% of the member's gross monthly compensation on the date of death or disability, if earlier. If there is no spouse, the pension may be paid to the member's dependent children. On the member's normal retirement date, the benefit converts to a normal retirement benefit. The normal benefit is based on the member's salary on the date of death and service, including service accumulated from the date of the member's death to the normal retirement date. Survivors of Peace Officer/Firefighter members receive the greater of 50% of the member's gross monthly compensation on the date of death or disability, or 75% of the member's monthly normal retirement benefit (including service projected to Normal Retirement). If the member is unmarried with no children, a refund of contributions is payable to the estate.

**Death after Occupational Disability:** When a member dies while occupationally disabled, benefits are paid as described above in Occupational Death.

**Nonoccupational Death:** When a vested member dies from non-occupational causes, the surviving spouse may elect to receive a monthly 50% joint and survivor benefit or a lump sum benefit. The monthly benefit is calculated on the member's average monthly compensation and PERS service at the time of termination or death.

**Lump Sum Non-occupational Death Benefit:** Upon the death of a member who has less than one year of service, the designated beneficiary receives the member's contribution account, which includes mandatory

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and voluntary contributions, indebtedness payments, and interest earned. If the member has more than one year of PERS service or is vested, the beneficiary also receives \$1,000 and \$100 for each year of PERS service.

**Death After Retirement:** When a retired member dies, the designated beneficiary receives the member's contribution account, less any benefits already paid and the member's last benefit check. If the member selected a survivor option at retirement, the eligible spouse receives continuing, lifetime monthly benefits.

#### **14. Postretirement Pension Adjustments**

Postretirement pension adjustments (PRPAs) are granted annually to eligible benefit recipients when the consumer price index (CPI) for urban wage earners and clerical workers for Anchorage increases during the preceding calendar year. PRPAs are calculated by multiplying the recipient's base benefit including past PRPAs, but excluding the Alaska COLA, times:

- a. The lesser of 75% of the CPI increase in the preceding calendar year or 9%, if the recipient is at least age 65 or on PERS disability; or
- b. The lesser 50% of the CPI increase in the preceding calendar year or 6%, if the recipient is at least age 60, or has been receiving benefits for at least five years.

Ad hoc PRPAs, up to a maximum of 4%, may be granted to eligible recipients who were first hired before July 1, 1986 (Tier 1) if the CPI increases and the funded ratio is at least 105%.

In a year where an ad-hoc PRPA is granted, eligible recipients will receive the higher of the two calculations.

#### **15. Alaska Cost of Living Allowance**

Eligible benefit recipients who reside in Alaska receive an Alaska cost of living allowance (COLA) equal to 10% of their base benefits or \$50, whichever is more. The following benefit recipients are eligible:

- a. members who first entered PERS before July 1, 1986 (Tier 1) and their survivors;
- b. members who first entered PERS after June 30, 1986 (Tiers 2 & 3) and their survivors if they are at least age 65; and
- c. all disabled members.

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## **16. Changes in Benefit Provisions Valued Since the Prior Valuation**

Starting in 2022, prior authorization will be required for certain specialty medications for all participants, and certain preventive benefits for pre-Medicare participants will now be covered by the plan.

Under SB 55 that was effective July 1, 2021: (i) The State-as-an-Employer contributes the full actuarial contribution rate based on the DB/DCR payroll of its employees (which is approximately 50% of the total PERS DB/DCR payroll); (ii) Non-State employers continue to contribute 22% of their DB/DCR payroll; (iii) the Additional State Contributions are based on the excess of the DB actuarial contribution rate and the DB contributions made by non-State employers.

There were no other changes in benefit provisions since the prior valuation.





May 12, 2022

State of Alaska  
The Alaska Retirement Management Board  
The Department of Revenue, Treasury Division  
The Department of Administration, Division of Retirement and Benefits  
P.O. Box 110203  
Juneau, AK 99811-0203

## **Certification of Actuarial Valuation**

Dear Members of The Alaska Retirement Management Board, The Department of Revenue and The Department of Administration:

This report summarizes the annual actuarial valuation results of the State of Alaska Public Employees' Retirement System Defined Contribution Retirement (PERS DCR) Plan as of June 30, 2021 performed by Buck Global, LLC (Buck).

The actuarial valuation is based on financial information provided in the financial statements audited by KPMG LLP, member data provided by the Division of Retirement and Benefits, and medical enrollment data provided by the healthcare claims administrator (Aetna), as summarized in this report. The benefits considered are those delineated in Alaska statutes effective June 30, 2021. The actuary did not verify the data submitted, but did perform tests for consistency and reasonableness.

All costs, liabilities and other factors under PERS DCR were determined in accordance with generally accepted actuarial principles and procedures. An actuarial cost method is used to measure the actuarial liabilities which we believe is reasonable. Buck is solely responsible for the actuarial data and actuarial results presented in this report. This report fully and fairly discloses the actuarial position of PERS DCR as of June 30, 2021.

PERS DCR is funded by Employer Contributions in accordance with the funding policy adopted by the Alaska Retirement Management Board (Board). The funding objective for PERS DCR is to pay required contributions that remain level as a percent of PERS DCR compensation. The Board has also established a funding policy objective that the required contributions be sufficient to pay the Normal Costs of active plan members, plan expenses, and amortize the Unfunded Actuarial Accrued Liability as a level percent of PERS DCR compensation over closed layered 25-year periods. This objective is currently being met and is projected to continue to be met as required by the Alaska State statutes. Absent future gains/losses, actuarially determined contributions are expected to remain level as a percent of pay and the overall funded status is expected to remain at or above 100%.

The Board and staff of the State of Alaska may use this report for the review of the operations of PERS DCR. Use of this report for any other purpose or by anyone other than the Board or staff of the State of Alaska may not be appropriate and may result in mistaken conclusions because of failure to understand applicable assumptions, methods or inapplicability of the report for that purpose. Because of the risk of misinterpretation of actuarial results, you should ask Buck to review any statement you wish to make on the results contained in this report. Buck will not accept any liability for any such statement made without the review by Buck.

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Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the actuarial assumptions, changes expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. In particular, retiree group benefits models necessarily rely on the use of approximations and estimates and are sensitive to changes in these approximations and estimates. Small variations in these approximations and estimates may lead to significant changes in actuarial measurements. An analysis of the potential range of such future differences is beyond the scope of this valuation.

In our opinion, the actuarial assumptions used are reasonable, taking into account the experience of the plan and reasonable long-term expectations, and represent our best estimate of the anticipated long-term experience under the plan. The actuary performs an analysis of plan experience periodically and recommends changes if, in the opinion of the actuary, assumption changes are needed to more accurately reflect expected future experience. The last full experience analysis was performed for the period July 1, 2013 to June 30, 2017. Based on that experience study, the Board adopted new assumptions effective beginning with the June 30, 2018 valuation to better reflect expected future experience. Based on our annual analysis of recent claims experience, changes were made to the per capita claims cost rates effective June 30, 2021 to better reflect expected future healthcare experience. A summary of the actuarial assumptions and methods used in this actuarial valuation is shown on pages 138 through 151. We certify that the assumptions and methods described on those pages of this report meet the requirements of all applicable Actuarial Standards of Practice.

Governmental Accounting Standards Board (GASB) Statement No. 74 (GASB 74) was effective for PERS DCR beginning with fiscal year ending June 30, 2017, and GASB 75 was effective beginning with fiscal year ending June 30, 2018. Separate GASB 74 and GASB 75 reports have been prepared.

The following schedules provide further related information. Buck is responsible for the following schedules:

- Occupational Death and Disability and Retiree Medical Funding Excess / (Unfunded Liability)
- Occupational Death and Disability and Retiree Medical Benefits Employer Contribution Rates
- Occupational Death and Disability and Retiree Medical Benefits Schedule of Active Member Valuation Data

## Assessment of Risks

Actuarial Standard of Practice No. 51 (ASOP 51) applies to actuaries performing funding calculations related to a pension plan. ASOP 51 does not apply to actuaries performing services in connection with other post-employment benefits, such as medical benefits. Accordingly, ASOP 51 does not apply to the retiree medical portion of PERS DCR. We also believe ASOP 51 does not apply to the occupational death & disability portion of PERS DCR. Therefore, information related to ASOP 51 is not included in this report. However, it may be beneficial to review the ASOP 51 information provided in the PERS valuation report for information on risks that may also relate to the occupational death & disability benefits provided by this plan.

## Use of Models

Actuarial Standard of Practice No. 56 (ASOP 56) provides guidance to actuaries when performing actuarial services with respect to designing, developing, selecting, modifying, using, reviewing, or evaluating models. Buck uses third-party software in the performance of annual actuarial valuations and projections. The model is intended to calculate the liabilities associated with the provisions of the plan using data and assumptions as of the measurement date under the funding methods specified in this report. The output from the third-party vendor software is used as input to an internally developed model that applies applicable funding methods and policies to the derived liabilities and other inputs, such as plan assets and contributions, to generate many of the exhibits found in this report. Buck has an extensive review process in which the results of the liability calculations are checked using detailed sample life output, changes from year to year are summarized by source, and significant deviations from expectations are investigated. Other funding outputs

and the internal model are similarly reviewed in detail and at a higher level for accuracy, reasonability, and consistency with prior results. Buck also reviews the third-party model when significant changes are made to the software. This review is performed by experts within Buck who are familiar with applicable funding methods, as well as the manner in which the model generates its output. If significant changes are made to the internal model, extra checking and review are completed. Significant changes to the internal model that are applicable to multiple clients are generally developed, checked, and reviewed by multiple experts within Buck who are familiar with the details of the required changes.

Buck used manual rate models to determine relative plan values for the defined benefit (DB) retiree medical plan and the DCR retiree medical plan, and to reflect the different Medicare coordination methods between the two plans. The manual rate models are intended to provide benchmark data and pricing capabilities, calculate per capita costs, and calculate actuarial values of different commercial health plans. Buck relied on the models, which were developed using industry data by actuaries and consultants at OptumInsight.

## COVID-19

The potential impact of the ongoing COVID-19 pandemic on costs and liabilities was considered and an adjustment was made in setting the medical per capita claims cost assumption. FY20 medical claims were adjusted for a COVID-19 related decline in claims during the last four months (March – June) of FY20. FY21 medical claims were adjusted for a COVID-19 related decline in those claims during the fiscal year. A more detailed explanation on these adjustments is shown in Sections 4.2 and 4.3 and in the valuation report for the DB plan.

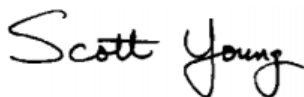
This report was prepared under my supervision and in accordance with all applicable Actuarial Standards of Practice. I am a Fellow of the Society of Actuaries, an Enrolled Actuary, a Fellow of the Conference of Consulting Actuaries, and a Member of the American Academy of Actuaries. I meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

Respectfully submitted,



David J. Kershner, FSA, EA, MAAA, FCA  
Principal  
Buck

The undersigned actuary is responsible for all assumptions related to the average annual per capita health claims cost and the health care cost trend rates, and hereby affirms his qualification to render opinions in such matters in accordance with the Qualification Standards of the American Academy of Actuaries.



Scott Young, FSA, EA, MAAA, FCA  
Director  
Buck

# Actuarial Section

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The funding method used in this valuation was adopted by the Board in October 2006 and was modified as part of the experience study for the period July 1, 2013 to June 30, 2017. The asset smoothing method used to determine valuation assets was implemented effective June 30, 2006.

Benefits valued are those delineated in Alaska State statutes as of the valuation date. Changes in State statutes effective after the valuation date are not taken into consideration in setting the assumptions and methods.

## **Valuation of Liabilities**

### **A. Actuarial Method – Entry Age Normal Cost**

Liabilities and contributions shown in the report are computed using the Entry Age Normal Actuarial Cost Method, level percent of pay. Each year's difference between actual and expected unfunded actuarial accrued liability is amortized over 25 years as a level percentage of expected payroll.

Cost factors designed to produce annual costs as a constant percentage of each member's expected compensation in each year for death & disability benefits and retiree medical benefits, from the assumed entry age to the last age with a future benefit were applied to the projected benefits to determine the normal cost (the portion of the total cost of the plan allocated to the current year under the method). The normal cost is determined by summing intermediate results for active members and determining an average normal cost rate which is then related to the total DCR Plan payroll of active members. The actuarial accrued liability for active members (the portion of the total cost of the plan allocated to prior years under the method) was determined as the excess of the actuarial present value of projected benefits over the actuarial present value of future normal costs.

The actuarial accrued liability for beneficiaries and disabled members currently receiving benefits (if any) was determined as the actuarial present value of the benefits expected to be paid. No future normal costs are payable for these members.

The actuarial accrued liability under this method at any point in time is the theoretical amount of the fund that would have been accumulated had annual contributions equal to the normal cost been made in prior years (it does not represent the liability for benefits accrued to the valuation date). The unfunded actuarial accrued liability is the excess of the actuarial accrued liability over the actuarial value of plan assets measured on the valuation date.

Under this method, experience gains or losses, i.e., decreases or increases in accrued liabilities attributable to deviations in experience from the actuarial assumptions, adjust the unfunded actuarial accrued liability.

### **B. Valuation of Assets**

Effective June 30, 2006, the asset valuation method recognizes 20% of the investment gain or loss in each of the current and preceding four years. This method was phased in over five years. Fair Value of Assets was \$0 as of June 30, 2006. All assets are valued at fair value. Assets are accounted for on an accrued basis and are

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taken directly from financial statements audited by KPMG LLP. Valuation assets are constrained to a range of 80% to 120% of the fair value of assets.

**C. Valuation of Retiree Medical and Prescription Drug Benefits**

The methodology used for the valuation of the retiree medical benefits is described in Section 5.2 of the State of Alaska Public Employees' Retirement System Defined Benefit Plan Actuarial Valuation Report as of June 30, 2021.

Starting in 2022, prior authorization will be required for certain specialty medications. There is no change to the medications that are covered by the plan. Segal provided an estimate of the impact of this change to the DB retiree health plan cost for calendar year 2022. The DB base claims costs for pre-Medicare prescription drug, Medicare prescription drug, and EGWP were adjusted to reflect this change. Those base claims costs were used for the DCR valuation with further adjustments as noted below. Additionally, starting in 2022, certain common preventive benefits will be covered for the DB plan. However, preventive benefits are already covered under the DCR plan so no adjustment is needed for that change. Therefore, the base claims cost for the DB plan prior to reflecting the addition of preventive benefits was used for the DCR valuation with further adjustments as noted below.

Due to the lack of experience for the DCR retiree medical plan, base claims costs are based on those described in the actuarial valuation as of June 30, 2021 for the Defined Benefit (DB) retiree medical plan covering TRS and PERS. The DB rates were used with some adjustments. The claims costs were adjusted to reflect the differences between the DCR medical plan and the DB medical plan. These differences include network steerage, different coverage levels, different Medicare coordination for medical benefits, and an indexing of the retiree out-of-pocket dollar amounts. To account for higher initial copays, deductibles and out-of-pocket limits, projected FY22 claims costs were reduced 3.1% for medical claims, and 8.9% for prescription drugs. In addition, to account for the difference in Medicare coordination, projected FY22 medical claims costs for Medicare eligible retirees were further reduced 29.5%.

To adjust for the decrease in medical claims due to COVID-19 during the last 4 months of FY20, the per capita cost during the first 8 months was used as the basis for estimating claims that would have occurred in the absence of COVID-19. FY21 experience was also thoroughly reviewed to assess the impact of COVID-19 and whether an adjustment to FY21 claims was appropriate for use in the June 30, 2021 valuation. FY21 medical per capita claims were noticeably lower than expected, so a 4% load was added to the FY21 medical claims used in the per capita claims cost development to better reflect future expected long-term costs of the plan.

No implicit subsidies are assumed. Employees projected to retire with 30 years of service (25 years of service for Peace/Fire) prior to Medicare are valued with commencement deferred to Medicare eligibility because those members will be required to pay the full plan premium prior to Medicare. Explicit subsidies for disabled and normal retirement are determined using the plan-defined percentages of age-related total projected plan costs, again with no implicit subsidy assumed.

The State transitioned to an Employer Group Waiver Program (EGWP) for DCR participants effective January 1, 2019. The estimated 2022 reimbursements under EGWP were provided by Segal Consulting (who worked with the EGWP administrator, Optum, to develop those estimates).

# Actuarial Section

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**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Contribution Retirement Plan**  
**Description of Actuarial Methods and Valuation Procedures**

## **D. Healthcare Reform**

Healthcare Reform legislation passed on March 23, 2010 included several provisions with potential implications for the State of Alaska Retiree Health Plan liability. Buck evaluated the impact due to these provisions.

Because the State plan is retiree-only, not all provisions are required. Unlimited lifetime benefits and dependent coverage to age 26 are two of these provisions. The adopted DCR plan does not place lifetime limits on benefits, but does restrict dependent child coverage.

The Further Consolidated Appropriations Act, 2020 passed in December 2019 repealed several healthcare-related taxes, including the Cadillac Tax.

The Tax Cuts and Jobs Act passed in December 2017 included the elimination of the individual mandate penalty and changed the inflation measure for purposes of determining the limits for the High Cost Excise Tax to use chained CPI. It is our understanding the law does not directly impact other provisions of the ACA. While the nullification of the ACA's individual mandate penalty does not directly impact employer group health plans, it could contribute to the destabilization of the individual market and increase the number of uninsured. Such destabilization could translate to increased costs for employers. We have considered this when setting our healthcare cost trend assumptions and will continue to monitor this issue.

We have not identified any other specific provisions of healthcare reform or its potential repeal that would be expected to have a significant impact on the measured obligation. We will continue to monitor legislative activity.

## **E. Changes in Methods Since the Prior Valuation**

There were no changes in the asset or valuation methods since the prior valuation.

**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Contribution Retirement Plan**  
**Summary of Actuarial Assumptions and Changes in Assumption**

The demographic and economic assumptions used in the June 30, 2021 valuation are described below. Unless noted otherwise, these assumptions were adopted by the Board in January 2019 based on the experience study for the period July 1, 2013 to June 30, 2017.

1. Investment Return                      7.38% per year, net of investment expenses.
2. Salary Scale                              Salary scale rates based upon the 2013-2017 actual experience (see Table 1).  
Inflation – 2.50% per year. Productivity – 0.25% per year.
3. Payroll Growth                          2.75% per year. (inflation + productivity).
4. Total Inflation                          Total inflation as measured by the Consumer Price Index for urban and clerical workers for Anchorage is assumed to increase 2.50% annually.
5. Mortality  
(Pre-commencement)                      Mortality rates based upon the 2013-2017 actual experience.  
  
100% (male and female) of RP-2014 employee table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.  
  
Deaths are assumed to result from occupational causes 75% of the time for Peace Officer/Firefighters, and 40% of the time for Others.
6. Mortality  
(Post-commencement)                      Mortality rates based upon the 2013-2017 actual experience.  
  
91% of male and 96% of female rates of RP-2014 healthy annuitant table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.
7. Turnover                                  Select and ultimate rates based upon the 2013-2017 actual experience (see Table 2a and 2b).
8. Disability                                  Incidence rates based upon the 2013-2017 actual experience (see Tables 3a and 3b). For retiree medical benefits, the disability rates cease once a member is eligible for retirement. However, the disability rates continue after retirement eligibility for occupational death & disability benefits.  
  
Disabilities are assumed to be occupational 75% of the time for Peace Officer/Firefighters, and 40% of the time for Others. For Peace Officer/Firefighters, members are assumed to take the monthly annuity 100% of the time.  
  
Post-disability mortality in accordance with the RP-2014 disabled table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.
9. Retirement                                Retirement rates based upon the 2013-2017 actual experience (see Table 4).
10. Spouse Age Difference                      Males are assumed to be three years older than their wives. Females are assumed to be two years younger than husbands.

# Actuarial Section

## State of Alaska Public Employees' Retirement System Defined Contribution Retirement Plan

### Summary of Actuarial Assumptions and Changes in Assumptions

- |   |   |
|---|---|
| 11. Percent Married for Occupational Death & Disability                               | For Others, 75% of male members and 70% of female members are assumed to be married. For Peace Officer/Firefighters, 85% of male members and 60% of female members are assumed to be married.   |
| 12. Dependent Spouse Medical Coverage Election  | Applies to members who do not have double medical coverage. For Others, 65% of male members and 60% of female members are assumed to be married and cover a dependent spouse. For Peace Officer/Firefighters, 75% of male members and 50% of female members are assumed to be married and cover a dependent spouse. |
| 13. Part-Time Status  | Part-time employees are assumed to earn 1.00 years of credited service per year for Peace Officer/Firefighter and 0.75 years of credited service per year for Other members.  |
| 14. Peace Officer/Firefighter Occupational Disability Retirement Benefit Commencement | The occupational disability retirement benefit is assumed to be first payable from the member's DC account and the retirement benefit payable from the occupational death & disability trust will commence five years later.  |
| 15. Per Capita Claims Cost  | Sample claims cost rates (before base claims cost adjustments described below) adjusted to age 65 for FY22 medical and prescription drugs are shown below. The prescription drug costs reflect the plan change to require prior authorization for certain specialty medications.                                    |

	Medical	Prescription Drugs
Pre-Medicare	\$ 15,708	\$ 3,375
Medicare Parts A & B	1,619	3,474
Medicare Part D - EGWP	N/A	1,131

Members are assumed to attain Medicare eligibility at age 65. All costs are for the 2022 fiscal year (July 1, 2021 – June 30, 2022).

The EGWP subsidy is assumed to increase in future years by the trend rates shown on the following pages. No future legislative changes or other events are anticipated to impact the EGWP subsidy. If any legislative or other changes occur in the future that impact the EGWP subsidy (which could either increase or decrease the plan's Actuarial Accrued Liability), those changes will be evaluated and quantified when they occur.



**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Contribution Retirement Plan**  
**Summary of Actuarial Assumptions and Changes in Assumption**

- 16. Third Party Administrator Fees      \$493 per person per year; assumed trend rate of 4.5% per year.
  
- 17. Base Claims Cost Adjustments      Due to higher initial copays, deductibles, out-of-pocket limits and member cost sharing compared to the DB medical plan, the following cost adjustments are applied to the per capita claims cost rates above:
  - 0.969 for the pre-Medicare plan.
  - 0.674 for both the Medicare medical plan and Medicare coordination method (3.1% reduction for the medical plan and 29.5% reduction for the coordination method).
  - 0.911 for the prescription drug plan.
  
- 18. Administrative Expenses      Beginning with the June 30, 2018 valuation, the Normal Cost is increased for administrative expenses expected to be paid from plan assets during the year. The amounts included in the June 30, 2021 Normal Cost, which are based on the average of actual administrative expenses during the last two fiscal years, are \$16,000 for occupational death & disability and \$24,000 for retiree medical.
  
- 19. Health Cost Trend      The table below shows the rate used to project the cost from the shown fiscal year to the next fiscal year. For example, 6.3% is applied to the FY22 pre-Medicare medical claims costs to get the FY23 medical claims costs.

Fiscal year	Medical pre-65	Medical post-65	Prescription Drugs/EGWP
2022	6.3%	5.4%	7.1%
2023	6.1	5.4	6.8
2024	5.9	5.4	6.4
2025	5.8	5.4	6.1
2026	5.6	5.4	5.7
2027-2040	5.4	5.4	5.4
2041	5.3	5.3	5.3
2042	5.2	5.2	5.2
2043	5.1	5.1	5.1
2044	5.1	5.1	5.1
2045	5.0	5.0	5.0
2046	4.9	4.9	4.9
2047	4.8	4.8	4.8
2048	4.7	4.7	4.7
2049	4.6	4.6	4.6
2050+	4.5	4.5	4.5

For the June 30, 2014 valuation and later, the updated Society of Actuaries' Healthcare Cost Trend Model is used to project medical and prescription drug costs. This model estimates trend amounts that are projected out for 80 years. The model has been populated with assumptions that are specific to the State of Alaska.

# Actuarial Section

**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Contribution Retirement Plan**  
**Summary of Actuarial Assumptions and Changes in Assumptions**

20. Aging Factors

Age	Medical	Prescription Drugs
0-44	2.0%	4.5%
45-54	2.5	3.5
55-64	2.5	1.5
65-74	3.0	2.0
75-84	2.0	(0.5)
85-94	0.3	(2.5)
95 +	—	—

21. Retiree Medical Participation

Decrement due to disability		Decrement due to retirement		
Age	Percent participation	Age	Percent participation *	
< 56	75.0%	55	50.0%	
56	77.5	56	55.0	
57	80.0	57	60.0	
58	82.5	58	65.0	
59	85.0	59	70.0	
60	87.5	60	75.0	
61	90.0	61	80.0	
62	92.5	62	85.0	
63	95.0	63	90.0	
64	97.5	64	95.0	
65 +	100.0	65+	Years of Service	
			< 15	75.0%
			15-19	80.0
			20-24	85.0
			25-29	90.0
			30+	95.0

\* Participation assumption is a combination of (i) the service-based rates for retirement from employment at age 65+ and (ii) the age-based rates for retirement from employment before age 65. These rates reflect the expected plan election rate that varies by reason for decrement, duration that a member may pay full cost prior to Medicare eligibility, and availability of alternative and/or lower cost options, particularly in the Medicare market. This assumption is based on observed trends in participation from a range of other plans.

22. Imputed Data

Data changes from the prior year which are deemed to have immaterial impact on liabilities and contribution rates are assumed to be correct in the current year's client data. Non-vested terminations with appropriate refund dates are assumed to have received a full refund of contributions. Active members with

**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Contribution Retirement Plan**  
**Summary of Actuarial Assumptions and Changes in Assumption**

missing salary and service are assumed to be terminated with status based on their vesting percentage.

23. Changes in Assumptions  
Since the Prior Valuation

The amounts included in the Normal Cost for administrative expenses were changed from \$1,000 to \$16,000 for occupational death & disability, and from \$20,000 to \$24,000 for retiree medical (based on the most recent two years of actual administrative expenses paid from plan assets). The per capita claims cost assumption is updated annually.

# Actuarial Section

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**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Contribution Retirement Plan**  
**Summary of Actuarial Assumptions and Changes in Assumptions**

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Table 1  
Alaska PERS DCR Plan  
Salary Scale

Peace Officer/Firefighter:		Others:	
Years of Service	Percent Increase	Years of Service	Percent Increase
0	7.75%	0	6.75%
1	7.25	1	6.25
2	6.75	2	5.75
3	6.25	3	5.25
4	5.75	4	4.75
5	5.25	5	4.25
6	4.75	6	3.75
7	4.25	7	3.65
8	3.75	8	3.55
9	3.65	9	3.45
10	3.55	10	3.35
11	3.45	11	3.25
12	3.35	12	3.15
13	3.25	13	3.05
14	3.15	14	2.95
15	3.05	15	2.85
16	2.95	16	2.75
17	2.85	17	2.75
18 +	2.75	18 +	2.75

**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Contribution Retirement Plan**  
**Summary of Actuarial Assumptions and Changes in Assumption**

Table 2a  
Alaska PERS DCR Plan  
Turnover Assumptions

Peace Officer/Firefighter:

Select Rates of Turnover During the First 5 Years of Employment

Years of Service	Male	Female
0	18.90%	20.63%
1	14.18	16.50
2	10.50	13.75
3	9.45	12.38
4	8.40	11.00

Ultimate Rates of Turnover After the First 5 Years of Employment

Age	Male	Female	Age	Male	Female
< 23	5.52%	11.97%	47	5.57%	10.92%
23	5.65	11.97	48	6.01	10.84
24	5.78	11.97	49	6.45	10.75
25	5.91	11.97	50	6.89	10.67
26	6.04	11.97	51	7.32	10.58
27	6.16	11.97	52	7.76	10.50
28	6.16	11.94	53	7.97	10.66
29	6.15	11.91	54	8.18	10.82
30	6.14	11.88	55	8.38	10.98
31	6.14	11.84	56	8.59	11.15
32	6.12	11.81	57	8.80	11.31
33	6.11	11.79	58	9.03	11.47
34	6.09	11.77	59	9.25	11.63
35	6.08	11.75	60	9.48	11.79
36	6.07	11.72	61	9.71	11.95
37	6.05	11.70	62	9.94	12.12
38	6.03	11.60	63	12.37	12.28
39	6.00	11.50	64	14.81	12.44
40	5.98	11.40	65 +	17.25	12.60
41	5.95	11.30			
42	5.93	11.20			
43	5.85	11.14			
44	5.78	11.09			
45	5.71	11.03			
46	5.64	10.98			

# Actuarial Section

**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Contribution Retirement Plan**  
**Summary of Actuarial Assumptions and Changes in Assumptions**

Table 2b  
 Alaska PERS DCR Plan  
 Turnover Assumptions

Other:

Select Rates during the First 5 Years of Employment

Years of Service	Male	Female
0	24.36%	27.98%
1	21.00	22.31
2	16.80	17.85
3	13.44	14.28
4	9.45	12.34

Ultimate Rates after the First 5 Years of Employment

Age	Male	Female	Age	Male	Female
< 23	13.71%	16.50%	47	7.48%	7.26%
23	13.71	16.51	48	7.68	7.23
24	13.71	16.51	49	7.87	7.20
25	13.71	16.52	50	8.07	7.17
26	13.71	16.53	51	8.26	7.14
27	13.71	16.54	52	8.46	7.11
28	13.41	15.94	53	8.46	7.26
29	13.21	15.34	54	8.47	7.42
30	12.82	17.75	55	8.48	7.57
31	12.52	14.15	56	8.48	7.72
32	12.22	13.55	57	8.49	7.88
33	11.65	12.90	58	8.77	8.15
34	11.09	12.24	59	9.08	8.42
35	10.52	11.58	60	9.32	8.69
36	9.95	10.92	61	9.60	8.96
37	9.39	10.26	62	9.88	9.24
38	9.12	9.98	63	10.28	10.51
39	8.86	9.70	64	10.68	11.78
40	8.60	9.42	65 +	11.08	13.05
41	8.32	9.14			
42	8.07	8.86			
43	7.95	8.54			
44	7.83	8.22			
45	7.72	7.90			
46	7.60	7.58			

**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Contribution Retirement Plan**  
**Summary of Actuarial Assumptions and Changes in Assumption**

Tables 3a  
Alaska PERS DCR Plan

Age	Peace Officer/ Firefighter Rate		Age	Peace Officer/ Firefighter Rate	
	Male	Female		Male	Female
< 23	0.0179%	0.0112%	47	0.1337%	0.0836%
23	0.0244	0.0153	48	0.1462	0.0914
24	0.0310	0.0194	49	0.1588	0.0993
25	0.0374	0.0234	50	0.1714	0.1071
26	0.0440	0.0275	51	0.1839	0.1150
27	0.0505	0.0316	52	0.1965	0.1228
28	0.0526	0.0329	53	0.2294	0.1434
29	0.0548	0.0343	54	0.2624	0.1640
30	0.0570	0.0356	55	0.2954	0.1846
31	0.0591	0.0370	56	0.3283	0.2052
32	0.0612	0.0383	57	0.3613	0.2258
33	0.0634	0.0397	58	0.4112	0.2570
34	0.0657	0.0411	59	0.4611	0.2882
35	0.0679	0.0425	60	0.5110	0.3194
36	0.0702	0.0439	61	0.5610	0.3506
37	0.0724	0.0453	62	0.6109	0.3818
38	0.0757	0.0473	63	0.6109	0.3818
39	0.0789	0.0493	64	0.6109	0.3818
40	0.0822	0.0514	65	0.6109	0.3818
41	0.0854	0.0534	66	0.6109	0.3818
42	0.0886	0.0554	67	0.6109	0.3818
43	0.0977	0.0611	68	0.4073	0.2546
44	0.1066	0.0667	69	0.2036	0.1273
45	0.1157	0.0723	70+	0.2036	0.1273
46	0.1247	0.0780			

# Actuarial Section

**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Contribution Retirement Plan**  
**Summary of Actuarial Assumptions and Changes in Assumptions**

Tables 3b  
 Alaska PERS DCR Plan

Other Member Rate					
Age	Male	Female	Age	Male	Female
< 23	0.0327%	0.0376%	47	0.0327%	0.0376%
23	0.0360	0.0400	48	0.1329	0.1360
24	0.0392	0.0424	49	0.1451	0.1484
25	0.0425	0.0448	50	0.1572	0.1608
26	0.0456	0.0472	51	0.1694	0.1734
27	0.0489	0.0496	52	0.1815	0.1858
28	0.0501	0.0510	53	0.2132	0.2168
29	0.0513	0.0524	54	0.2450	0.2478
30	0.0524	0.0538	55	0.2766	0.2788
31	0.0536	0.0554	56	0.3084	0.3098
32	0.0548	0.0568	57	0.3401	0.3408
33	0.0566	0.0586	58	0.4068	0.4096
34	0.0584	0.0606	59	0.4736	0.4784
35	0.0602	0.0624	60	0.5405	0.5470
36	0.0620	0.0644	61	0.6072	0.6158
37	0.0638	0.0662	62	0.6740	0.6844
38	0.0669	0.0696	63	0.8526	0.8450
39	0.0701	0.0728	64	1.0314	1.0054
40	0.0734	0.0762	65	1.2101	1.1660
41	0.0765	0.0794	66	1.3889	1.3264
42	0.0797	0.0826	67	1.5675	1.4870
43	0.0879	0.0908	68	1.0451	0.9914
44	0.0962	0.0990	69	0.5225	0.4956
45	0.1043	0.1072	70+	0.5525	0.4956
46	0.1125	0.1154			



**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Contribution Retirement Plan**  
**Summary of Actuarial Assumptions and Changes in Assumption**

**Table 4**  
**Alaska PERS DCR Plan**  
**Retirement Table**

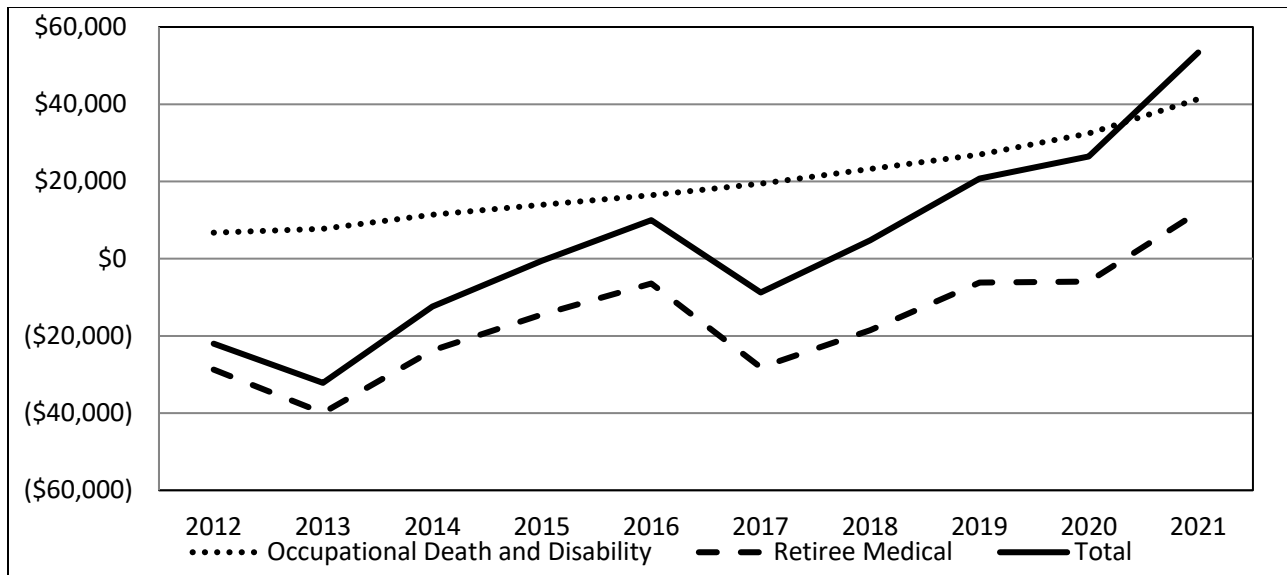
Age	Unisex Rate
< 55	2.00%
55	3.00
56	3.00
57	3.00
58	3.00
59	3.00
60	5.00
61	5.00
62	10.00
63	5.00
64	5.00
65	25.00
66	25.00
67	25.00
68	20.00
69	20.00
70+	100.00

# Actuarial Section

**Public Employees' Retirement System  
Defined Contribution Retirement Plan  
Occupational Death and Disability and Retiree Medical Benefits  
Funding Excess/(Unfunded Liability)  
(In thousands)**

Actuarial Valuation Year Ended June 30	Occupational Death and Disability	Retiree Medical	Total Funding Excess/(Unfunded Liability)	Funded Ratio
2012	6,730	(28,736)	(22,006)	53.1
2013	7,770	(39,946)	(32,176)	49.6
2014	11,368	(23,751)	(12,383)	77.0
2015	13,965	(14,495)	(530)	99.2
2016	16,413	(6,438)	9,975	112.9
2017	19,404	(28,144)	(8,740)	92.5
2018	23,248	(18,501)	4,747	103.8
2019	26,927	(6,163)	20,764	114.9
2020	32,395	(5,954)	26,441	113.8
2021	41,335	12,064	53,399	146.9

**10-YEAR TREND OF FUNDING EXCESS/(UNFUNDED) LIABILITY  
(In thousands)**



<b>Public Employees' Retirement System                      Defined Contribution Retirement Plan                      Occupational Death and Disability and Retiree Medical Benefits                      Employer Contribution Rates</b>							
Fiscal Year	Actuarial Valuation Year Ended June 30	Actuarially Determined				Total Required	Adopted
		Occupational Death and Disability		Retiree Medical			
		Peace Officer/ Firefighter	All Others				
2015	2012	1.06	0.22	1.66	2.94	2.94	
2016	2013	1.05	0.22	1.68	2.95	2.95	
2017	2014	0.49	0.17	1.18	1.84	1.84	
2018	2015	0.43	0.16	1.03	1.62	1.62	
2019	2016	0.76	0.26	0.94	1.96	1.96	
2020	2017	0.72	0.26	1.32	2.30	2.30	
2021	2108	0.70	0.31	1.27	2.28	2.28	
2022	2019	0.68	0.31	1.07	2.06	2.06	
2023	2020	0.68	0.30	1.10	2.08	2.08	
2024	2021	0.68	0.30	1.10	2.08	2.08	

Valuations are used to set contribution rates in future years.

# Actuarial Section

**Public Employees' Retirement System  
Defined Contribution Retirement Plan  
Occupational Death and Disability and Retiree Medical Benefits  
Schedule of Active Member Valuation Data**

<b>Valuation Date</b>	<b>Number</b>	<b>Annual Earnings (In thousands)</b>	<b>Annual Average Earnings</b>	<b>Percent Increase/ (Decrease) in Average Earnings</b>	<b>Number of Participating Employers</b>
June 30, 2021	23,933	\$1,530,905	\$63,966	2.7%	151
June 30, 2020	22,923	\$1,428,140	\$62,302	2.7%	153
June 30, 2019	21,902	1,328,934	60,676	2.3	155
June 30, 2018	20,378	1,209,152	59,336	2.3	155
June 30, 2017	19,171	1,112,398	58,025	1.5	157
June 30, 2016	18,215	1,041,437	57,175	3.4	157
June 30, 2015	17,098	945,496	55,299	1.9	159
June 30, 2014	15,800	857,150	54,250	3.7	159
June 30, 2013	14,316	748,658	52,295	4.7	159
June 30, 2012	12,597	629,128	49,943	4.5	160

Total and average annual earnings ("valuation pay") are the annualized earnings for the fiscal year ending on the valuation date.

# Actuarial Section

Public Employees' Retirement System Occupational Death and Disability Plan Schedule of Funding Progress (In thousands)						
Valuation Date June 30*	Total Actuarial Accrued Liability	Valuation Assets	Assets as a Percent of Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability (UAAL)	Annual Active Member Payroll	UAAL as a Percent of Annual Active Member Payroll
2021	\$ 11,740	\$ 53,075	452.1%	\$ (41,335)	\$ 357,288	(11.6)%
2020	10,634	43,029	404.6%	(32,395)	370,449	(8.7)%
2019	9,774	36,701	375.5%	(26,927)	541,981	(5.0)%

Public Employees' Retirement System Retiree Medical Plan Schedule of Funding Progress (In thousands)						
Valuation Date June 30*	Total Actuarial Accrued Liability	Valuation Assets	Assets as a Percent of Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability (UAAL)	Annual Active Member Payroll	UAAL as a Percent of Annual Active Member Payroll
2021	\$ 168,472	\$ 180,536	107.2%	\$ (12,064)	\$ 357,288	(3.4)%
2020	150,701	144,747	96.0%	5,954	370,449	1.6%
2019	124,946	118,783	95.1%	6,163	541,981	1.1%

This schedule is intended to present information for 10 years. Additional years will be displayed as they become available.

# Actuarial Section

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**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Contribution Retirement Plan**  
**Summary of Plan Provisions and Changes in Plan Provisions**

**1. Effective Date**

July 1, 2006, with amendments through June 30, 2021.

**2. Administration of Plan**

The Commissioner of Administration or the Commissioner's designee is the administrator of the Plan. The Attorney General of the state is the legal counsel for the Plan and shall advise the administrator and represent the Plan in legal proceedings.

The Alaska Retirement Management Board prescribes policies, adopts regulations, invests the funds, and performs other activities necessary to carry out the provisions of the Plan.

**3. Employers Included**

Currently there are 151 employers participating in PERS DCR, including the State of Alaska, and 150 political subdivisions and public organizations.

**4. Membership**

An employee of a participating employer who first enters service on or after July 1, 2006, or a member of the defined benefit plan who works for an employer who began participation on or after July 1, 2006, and meets the following criteria is a member in the Plan:

- Permanent full-time or part-time employees of the State of Alaska, participating political subdivisions or public organizations. An employee must be regularly scheduled to work 30 or more hours per week to be considered full-time by the PERS. An employee must be regularly scheduled to work 15 or more hours per week but less than 30 hours to be considered a part-time employee for PERS purposes.
- Elected state officials.
- Elected municipal officials who are compensated and receive at least \$2,001.00 per month.

Members can convert to PERS DCR if they are an eligible non-vested member of the PERS defined benefit plan whose employer consents to transfers to the defined contribution plan and they elect to transfer his or her account balance to PERS DCR.

**5. Member Contributions**

Other than the member-paid premiums discussed later in this section, there are no member contributions for the occupational death & disability and retiree medical benefits.

**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Contribution Retirement Plan**  
**Summary of Plan Provisions and Changes in Plan Provisions**

## 6. Retiree Medical Benefits

- Member must retire directly from the plan to be eligible for retiree medical coverage. Normal retirement eligibility is the earlier of a) 25 years of service as a peace officer or firefighter and 30 years of service for any other employee or b) Medicare eligible and 10 years of service.
- No subsidized retiree medical benefits are provided until normal retirement eligibility. The member's and any covered dependent's premium is 100% until the member is Medicare eligible. Upon the member's Medicare-eligibility, the required contribution will follow the service-based schedule shown below.
- Coverage cannot be denied except for failure to pay premium.
- Members who are receiving disability benefits or survivors who are receiving monthly survivor benefits are not eligible until the member meets, or would have met if he/she had lived, the normal retirement eligibility requirements.
- The following is a summary of the medical benefit design adopted in July 2016. The plan description below is used for valuation purposes and indicates participant cost-sharing. Please refer to the benefit handbook for more details.

Plan Design Feature	In-Network <sup>(1)</sup>	Out-of-Network <sup>(1)(2)</sup>
Deductible (single/family)	\$300 / \$600	\$300 / \$600
Medical services (participant share)	20%	40%
Emergency Room Copay (non-emergent use)	\$100	\$100
Medical Out-of-Pocket Maximum (single/family, after deductible)	\$1,500 / \$3,000	\$3,000 / \$6,000
Medicare Coordination	Exclusion	Exclusion
Pharmacy	No Deductible	No Deductible
Retail Generic (per 30-day fill)	20% \$10 min / \$50 max	
Retail Non-Formulary Brand (per 30-day fill)	25% \$25 min / \$75 max	40%
Retail Formulary Brand (per 30-day fill)	35% \$80 min / \$150 max	
Mail-Order Generic	\$20 copay	
Mail-Order Non-Formulary Brand	\$50 copay	40%
Mail-Order Formulary Brand	\$100 copay	
Pharmacy Out-of-Pocket Max (single/family)	\$1,000 / \$2,000	\$1,000 / \$2,000
Medicare Pharmacy Arrangement	Retiree Drug Subsidy / Employer Group Waiver Plan Effective 1/1/2019	
Wellness/Preventative	100% covered, not subject to deductible	20%, after deductible

<sup>(1)</sup> Section 1.1 of the AlaskaCare Defined Contribution Retiree Benefit Plan states that this health plan shall be updated from time to time to reflect changes in benefits, including annual adjustments to the premium, deductible, coinsurance, medical out-of-pocket limit, and prescription drug out-of-pocket limit.

<sup>(2)</sup> OON applies only to non-Medicare eligible participants.

# Actuarial Section

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**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Contribution Retirement Plan**  
**Summary of Plan Provisions and Changes in Plan Provisions**

- Buck used manual rate models to determine relative plan values for the defined benefit (DB) retiree medical plan and the DCR retiree medical plan outlined above. We applied the ratio of the DCR retiree medical plan value to the DB retiree medical plan value to the per capita costs determined for each of pre/post-Medicare medical and pharmacy benefits to estimate corresponding values for the DCR retiree medical plan design. These factors are noted in Section 4.3. We further adjusted the Medicare medical manual rate to reflect the Medicare coordination method adopted. The estimated 2022 reimbursements under EGWP were provided by Segal Consulting (who worked with the EGWP administrator, Optum, to develop those estimates). We reflect estimated discounts and pharmacy rebates in the defined benefit medical cost so no further adjustment was needed for the DCR retiree medical plan. The medical network differential is reflected in the relative plan value adjustments.
- Starting in 2022, prior authorization will be required for certain specialty medications. There is no change to the medications that are covered by the plan.
- The retiree medical plan's coverage is supplemental to Medicare. Medicare coordination is described in the DCR Plan Handbook, referred to in the industry as exclusion coordination: Medicare payment is deducted from the Medicare allowable expense and plan parameters are applied to the remaining amount. Starting in 2019, the prescription drug coverage is through a Medicare Part D EGWP arrangement.
- The premium for Medicare-eligible retirees will be based on the member's years of service. The percentage of premium paid by the member is as follows:

<u>Years of Service</u>	<u>Percent of Premium Paid by Member</u>
< 15	30%
15 – 19	25
20 – 24	20
25 – 29	15
30 +	10

- The premium for dependents who are not eligible for Medicare aligns with the member's subsidy. While a member is not Medicare-eligible, premiums are 100% of the estimated cost.
- Members have a separate defined contribution Health Reimbursement Arrangement account, which is not reflected in this valuation, that can be used to pay for premiums or other medical expenses.
- For valuation purposes, retiree premiums were assumed to equal the percentages outlined in the table above times the age-related plan costs. Future premiums calculated and charged to DCR participants will need to be determined reflecting any appropriate adjustments to the defined benefit (DB) plan data because current DB premiums were determined using information based upon enrollment with members who have double coverage.
- Coverage will continue for surviving spouses of covered retired members.



**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Contribution Retirement Plan**  
**Summary of Plan Provisions and Changes in Plan Provisions**

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## 7. Occupational Disability Benefits

- Benefit is 40% of salary at date of disability.
- For Peace Officer and Firefighters there is a Disability Benefit Adjustment such that:
  - The disability benefit is increased by 75% of the cost of living increase in the preceding calendar year or 9%, whichever is less.
  - At the time the disabled member retires, the retirement benefit will be increased by a percentage equal to the total cumulative percentage that has been applied to the disability benefit. Monthly annuity payments are made from the member's contribution balance until the fund is exhausted, at which the plan pays all remaining payments.
- For Others, there is no increase in the occupational disability benefit after commencement.
- Member earns service while on occupational disability.
- Benefits cease when the member becomes eligible for normal retirement at Medicare-eligible age and 10 years of service, or at any age with 30 years of service for Others members or 25 years of service for Peace Officer/Firefighter members.
- Peace Officer/Firefighter members may select the defined contribution account or the monthly benefit payable as if they were retiring under Tier 3 (service continues during disability, final average salary is as of date of disability), but with payments first made from the member's DC account until it's exhausted.
- No subsidized retiree medical benefits are provided until normal retirement eligibility. The member's premium is 100% of the estimated cost until they are Medicare eligible. Medicare-eligible premiums follow the service-based schedule above.

## 8. Occupational Death Benefits

- Benefit is 40% of salary for Others members and 50% of salary for Peace Officer/Firefighter members.
- Survivor's Pension Adjustment: A survivor's pension is increased by 50% of the cost of living increase in the preceding calendar year or 6%, whichever is less, if the recipient is at least age 60 on July 1, or under age 60 if the recipient has been receiving PERS benefits for at least 5 years as of July 1.
- Benefits cease when the member would have become eligible for normal retirement.
- The period during which the survivor is receiving benefits is counted as service credit toward retiree medical benefits.

# Actuarial Section

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**State of Alaska**  
**Public Employees' Retirement System**  
**Defined Contribution Retirement Plan**  
**Summary of Plan Provisions and Changes in Plan Provisions**

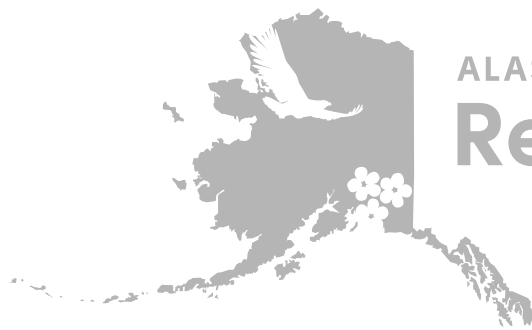
- No subsidized retiree medical benefits are provided until the member would have been eligible for normal retirement. The surviving spouse's premium is 100% of the estimated cost until the member would have been Medicare eligible. Medicare-eligible premiums follow the service-based schedule above.

## **9. Changes Since the Prior Valuation**

Starting in 2022, prior authorization will be required for certain specialty medications. There have been no other changes in PERS DCR benefit provisions valued since the prior valuation.



# STATISTICAL SECTION



ALASKA DIVISION OF  
**Retirement  
and Benefits**

## STATISTICAL SECTION OVERVIEW

The statistical section of the Public Employees’ Retirement System (System) comprehensive annual financial report provides additional detail in the form of financial trends, operating statistics and demographic information. This data is provided to enhance the reader’s understanding of the System.

**Financial Trends ..... 162-179**

These schedules contain financial trend information utilizing a multi-year presentation so the reader can better understand how the System’s financial performance has changed over time. Financial information is presented on an accrual basis.

**Operating Information ..... 180-182**

These schedules contain detailed benefit payment information to provide the reader a better understanding of the pension benefits provided by the Division.

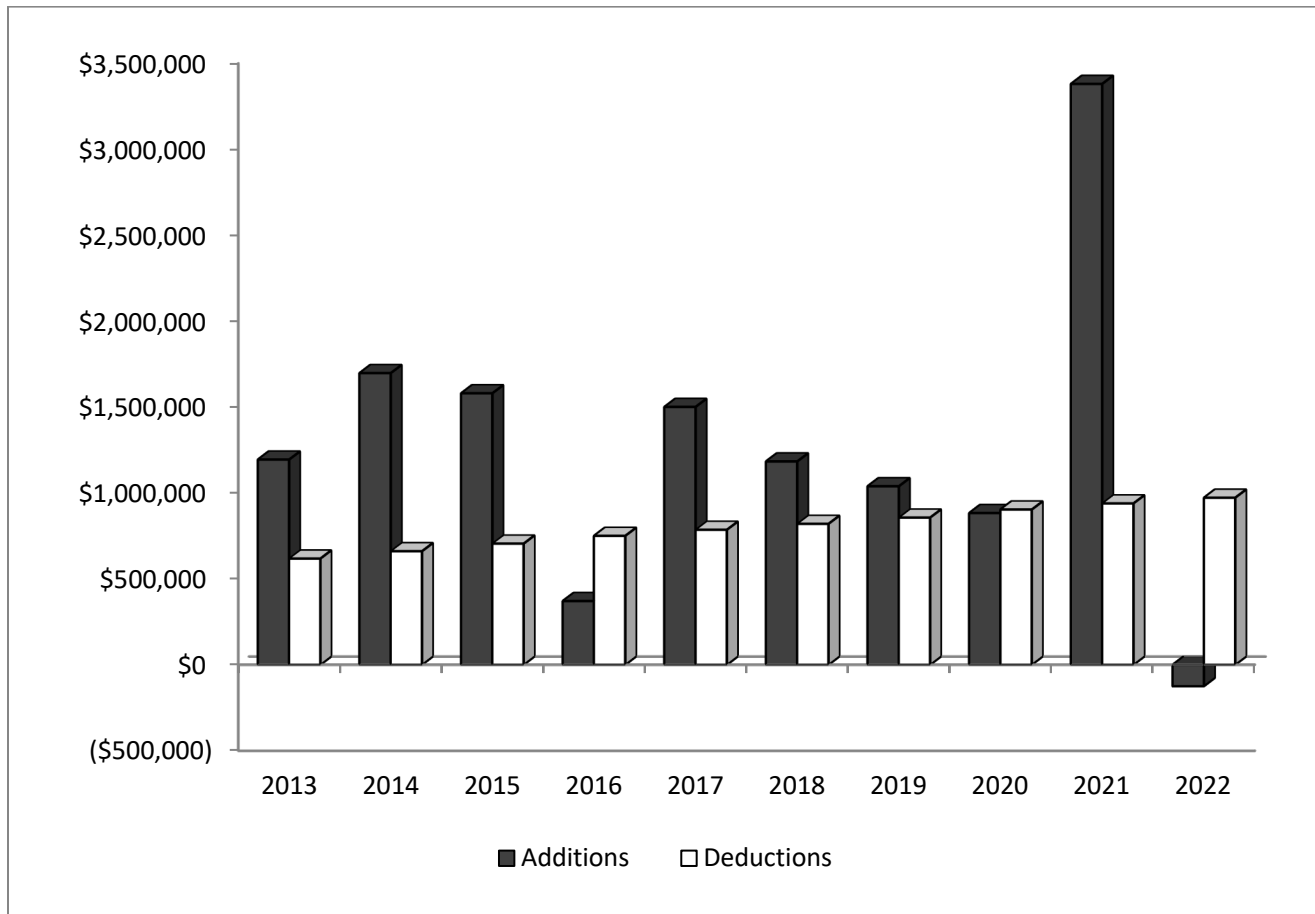
**Demographic Information ..... 183-185**

These schedules contain detailed demographic data to provide the reader a better understanding of the membership and employer participation in the System.

# Statistical Section

Public Employees' Retirement System Defined Benefit Pension Changes in Fiduciary Net Position (In thousands)					
Year Ended June 30	Fiduciary Net Position, Beginning of Year	Additions	Deductions	Increase / (Decrease) in Fiduciary Net Position	Fiduciary Net Position, End of Year
2013	\$ 6,118,294	\$ 1,193,555	\$ 617,367	\$ 576,188	\$ 6,694,482
2014	6,694,482	1,697,096	660,140	1,036,956	7,731,438
2015	7,731,438	1,579,519	704,095	875,424	8,606,862
2016	8,606,862	370,243	749,418	(379,175)	8,227,687
2017	8,227,687	1,500,153	784,713	715,440	8,943,127
2018	8,943,127	1,182,675	819,127	363,548	9,306,675
2019	9,306,675	1,038,178	855,488	182,730	9,489,405
2020	9,489,405	882,296	902,540	(20,244)	9,469,161
2021	9,469,161	3,381,386	938,238	2,443,148	11,912,309
2022	11,912,309	(124,774)	971,395	(1,096,169)	10,816,140

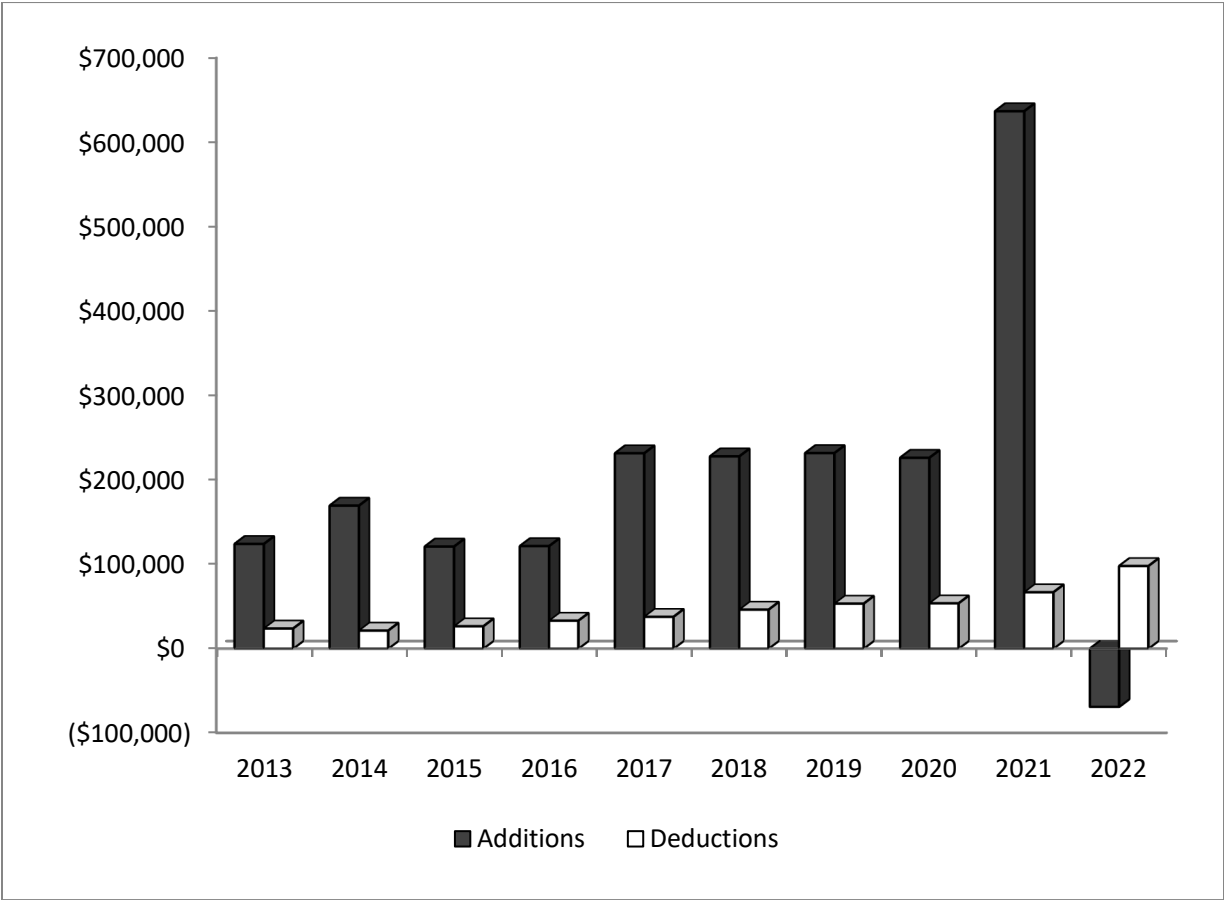
**10-YEAR COMPARISON OF ADDITIONS AND DEDUCTIONS**  
(In thousands)



# Statistical Section

Public Employees' Retirement System Defined Contribution Retirement Participant Directed Changes in Fiduciary Net Position (In thousands)					
Year Ended June 30	Fiduciary Net Position, Beginning of Year	Additions	Deductions	Increase / (Decrease) in Fiduciary Net Position	Fiduciary Net Position, End of Year
2013	\$ 245,571	\$ 124,464	\$ 23,917	\$ 100,547	\$ 346,118
2014	346,118	169,983	21,428	148,555	494,673
2015	494,673	121,343	26,554	94,789	589,462
2016	589,462	121,871	33,215	88,656	678,118
2017	678,118	231,977	37,774	194,203	872,321
2018	872,321	228,316	46,343	181,973	1,054,294
2019	1,054,294	232,177	53,437	178,740	1,233,034
2020	1,233,034	226,612	53,845	172,767	1,405,801
2021	1,405,801	636,965	67,019	569,946	1,975,747
2022	1,975,747	(69,221)	98,194	(167,415)	1,808,332

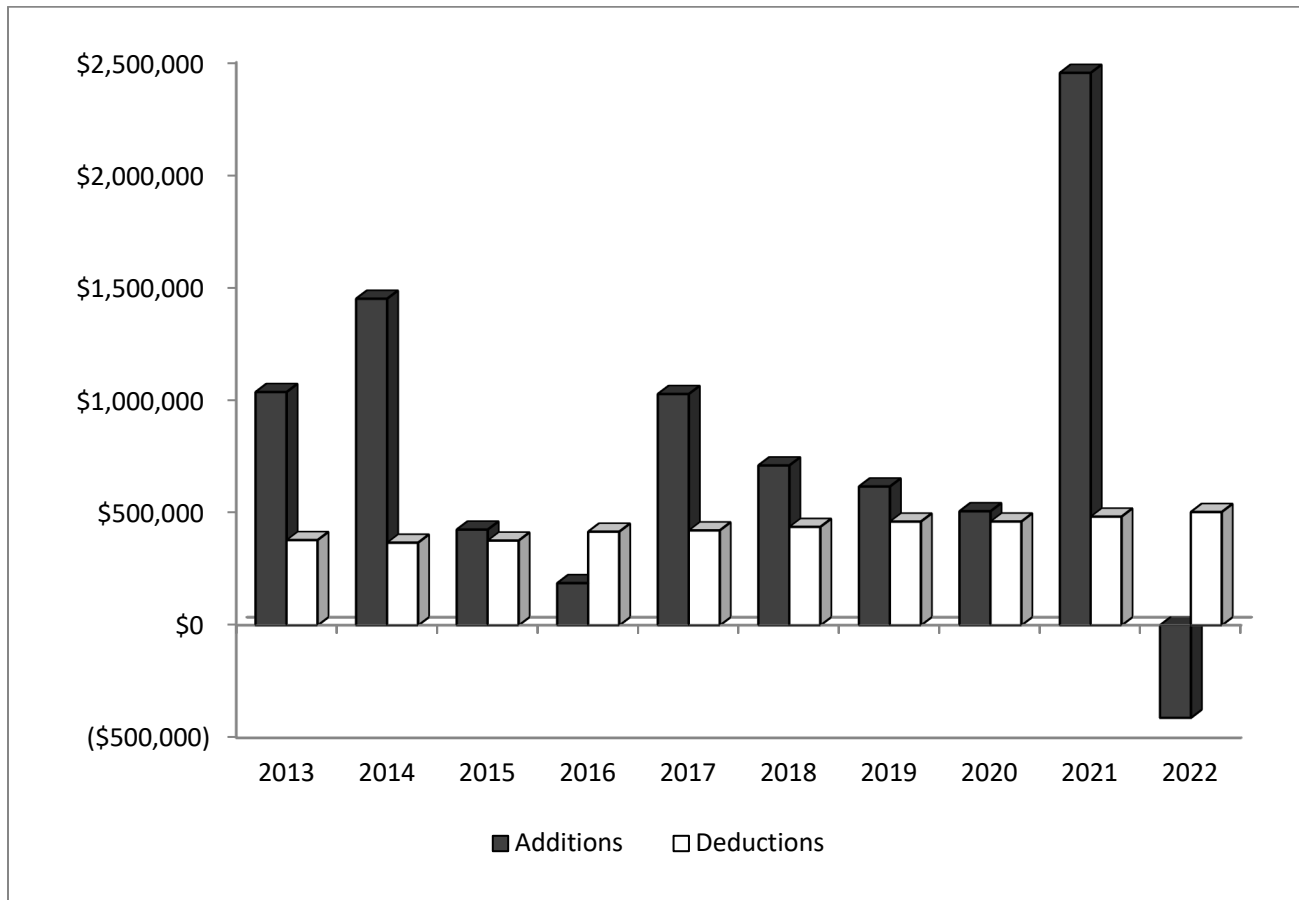
**10-YEAR COMPARISON OF ADDITIONS AND DEDUCTIONS**  
(In thousands)



# Statistical Section

Public Employees' Retirement System Defined Benefit Alaska Retiree Healthcare Trust Changes in Fiduciary Net Position (In thousands)					
Year Ended June 30	Fiduciary Net Position, Beginning of Year	Additions	Deductions	Increase / (Decrease) in Fiduciary Net Position	Fiduciary Net Position, End of Year
2013	\$ 5,171,816	\$ 1,036,394	\$ 378,639	\$ 657,755	\$ 5,829,571
2014	5,829,571	1,450,755	367,166	1,083,589	6,913,160
2015	6,913,160	425,380	376,577	48,803	6,961,963
2016	6,961,963	187,309	416,018	(228,709)	6,733,254
2017	6,733,254	1,027,530	421,832	605,698	7,338,952
2018	7,338,952	710,412	437,363	273,049	7,612,001
2019	7,612,001	616,706	461,015	155,691	7,767,692
2020	7,767,692	507,097	461,278	45,819	7,813,511
2021	7,813,511	2,453,813	483,183	1,970,630	9,784,141
2022	9,784,141	(411,460)	503,547	(915,007)	8,869,134

**10-YEAR COMPARISON OF ADDITIONS AND DEDUCTIONS**  
(In thousands)

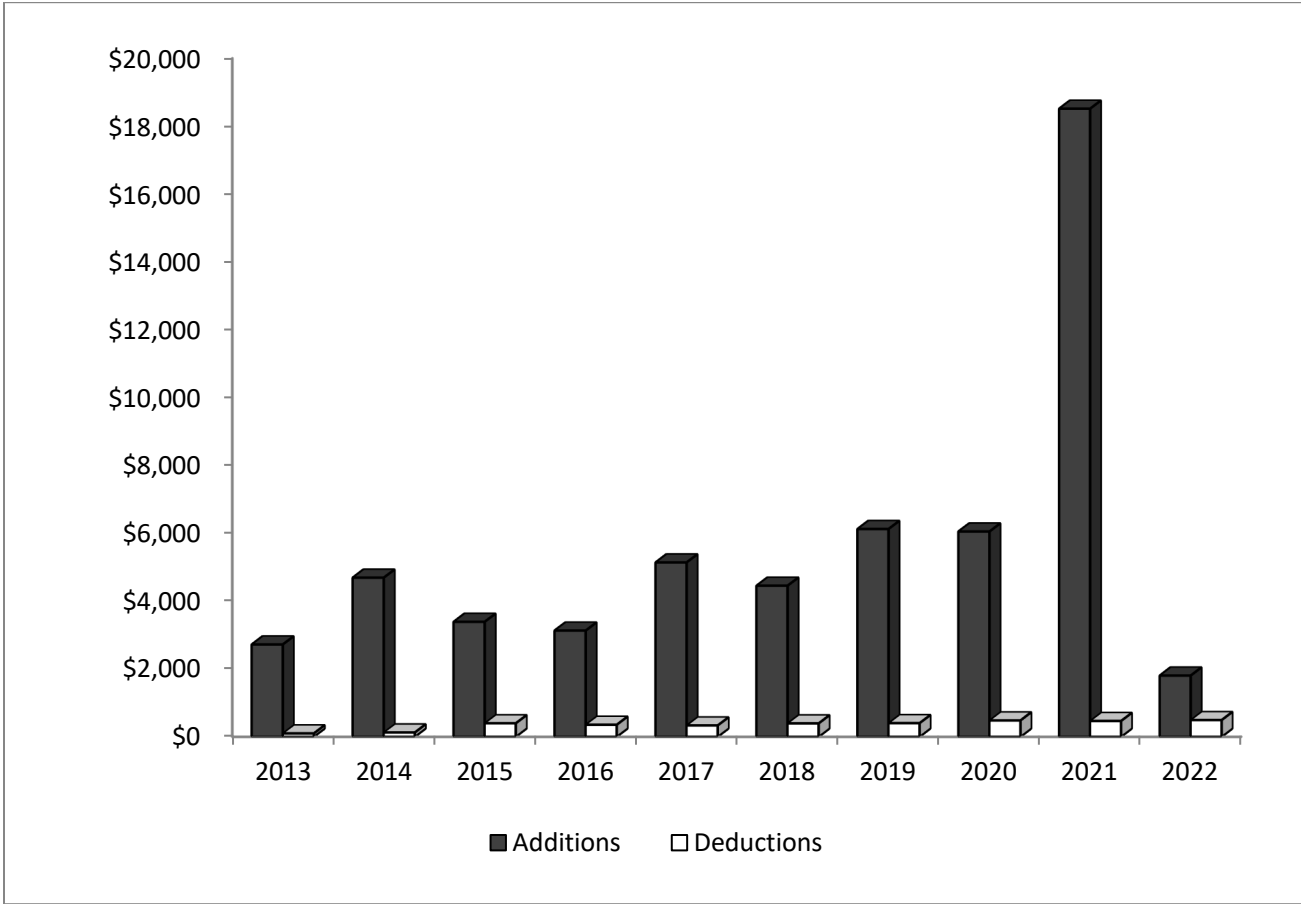




# Statistical Section

Public Employees' Retirement System Defined Benefit Occupational Death and Disability Changes in Fiduciary Net Position (In thousands)					
Year Ended June 30	Fiduciary Net Position, Beginning of Year	Additions	Deductions	Increase / (Decrease) in Fiduciary Net Position	Fiduciary Net Position, End of Year
2013	\$ 9,001	\$ 2,717	\$ 97	\$ 2,620	\$ 11,621
2014	11,621	4,685	124	4,561	16,182
2015	16,182	3,385	395	2,990	19,172
2016	19,172	3,126	352	2,774	21,946
2017	21,946	5,134	331	4,803	26,749
2018	26,749	4,448	392	4,056	30,805
2019	30,805	6,119	399	5,720	36,525
2020	36,525	6,045	479	5,566	42,091
2021	42,091	18,518	463	18,055	60,146
2022	60,146	1,801	489	1,312	61,458

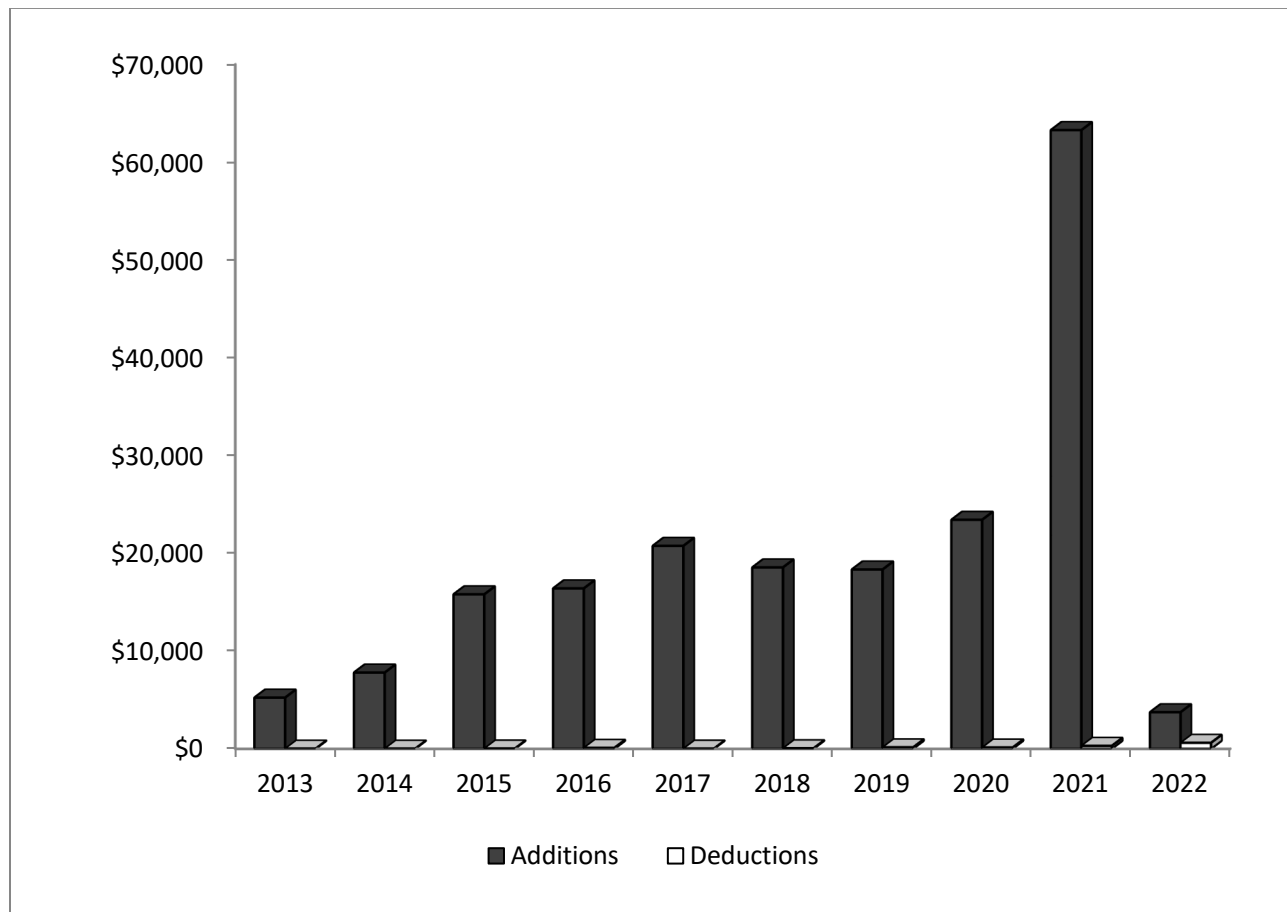
**10-YEAR COMPARISON OF ADDITIONS AND DEDUCTIONS**  
(In thousands)



# Statistical Section

Public Employees' Retirement System Defined Benefit Retiree Medical Plan Changes in Fiduciary Net Position (In thousands)					
Year Ended June 30	Fiduciary Net Position, Beginning of Year	Additions	Deductions	Increase / (Decrease) in Fiduciary Net Position	Fiduciary Net Position, End of Year
2013	\$ 15,551	\$ 5,235	\$ 10	\$ 5,225	\$ 20,776
2014	20,776	7,802	10	7,792	28,568
2015	28,568	15,819	19	15,800	44,368
2016	44,368	16,430	91	16,339	60,707
2017	60,707	20,787	12	20,775	81,482
2018	81,482	18,578	45	18,533	100,015
2019	100,015	18,365	142	18,223	118,238
2020	118,238	23,456	125	23,331	141,569
2021	141,569	63,280	294	62,986	204,555
2022	204,555	3,736	605	3,131	207,686

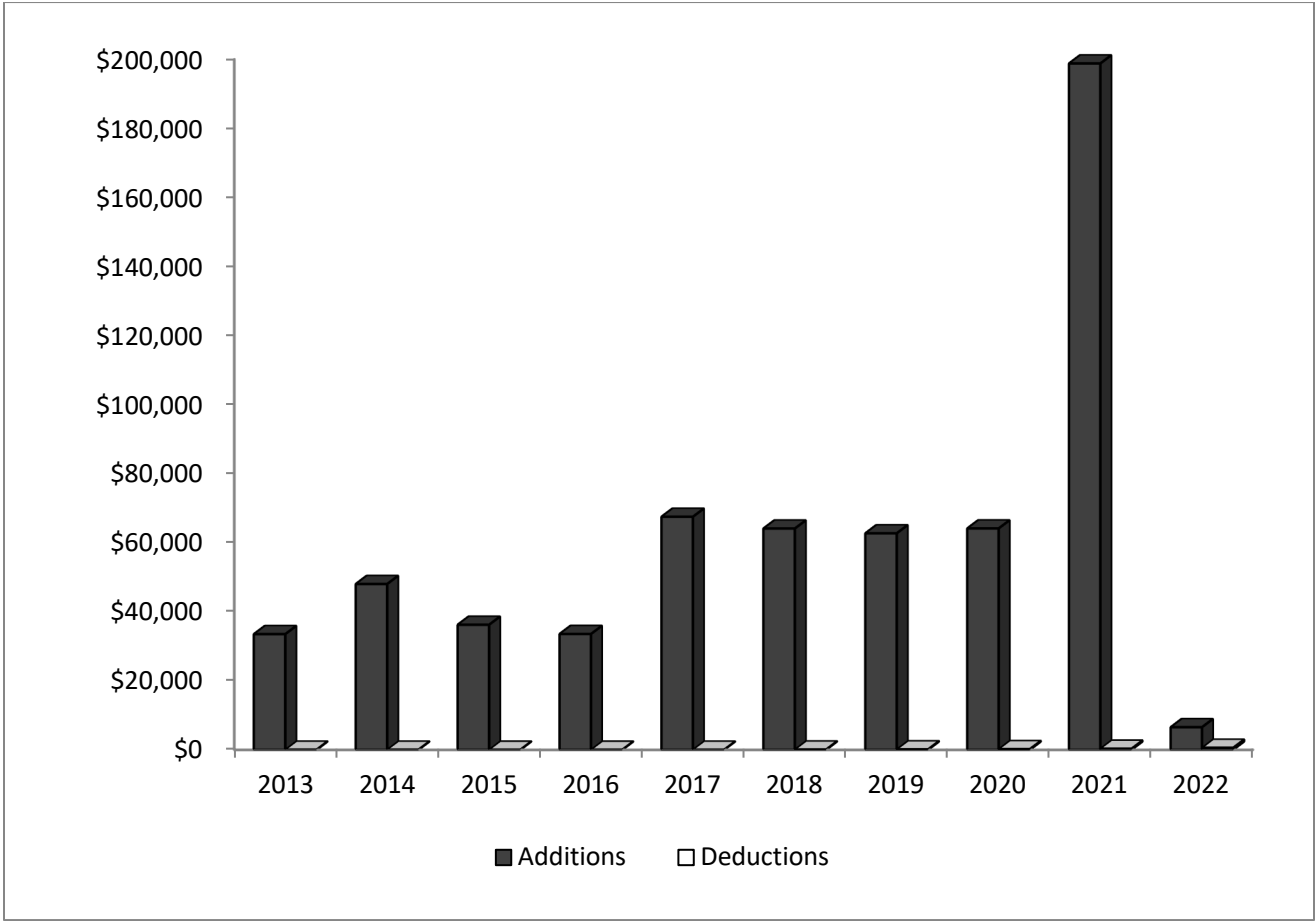
**10-YEAR COMPARISON OF ADDITIONS AND DEDUCTIONS**  
(In thousands)



# Statistical Section

Public Employees' Retirement System Defined Contribution Retirement Health Reimbursement Arrangement Changes in Fiduciary Net Position (In thousands)					
Year Ended June 30	Fiduciary Net Position, Beginning of Year	Additions	Deductions	Increase / (Decrease) in Fiduciary Net Position	Fiduciary Net Position, End of Year
2013	\$ 75,716	\$ 33,524	\$ 9	\$ 33,515	\$ 109,231
2014	109,231	48,055	9	48,046	157,277
2015	157,277	36,239	—	36,239	193,516
2016	193,516	33,568	—	33,568	227,084
2017	227,084	67,566	4	67,562	294,646
2018	294,646	64,152	47	64,105	358,751
2019	358,751	62,758	100	62,658	421,409
2020	421,409	64,172	172	64,000	485,409
2021	485,409	198,869	298	198,571	683,980
2022	683,980	6,525	565	5,960	689,940

**10-YEAR COMPARISON OF ADDITIONS AND DEDUCTIONS**  
(In thousands)

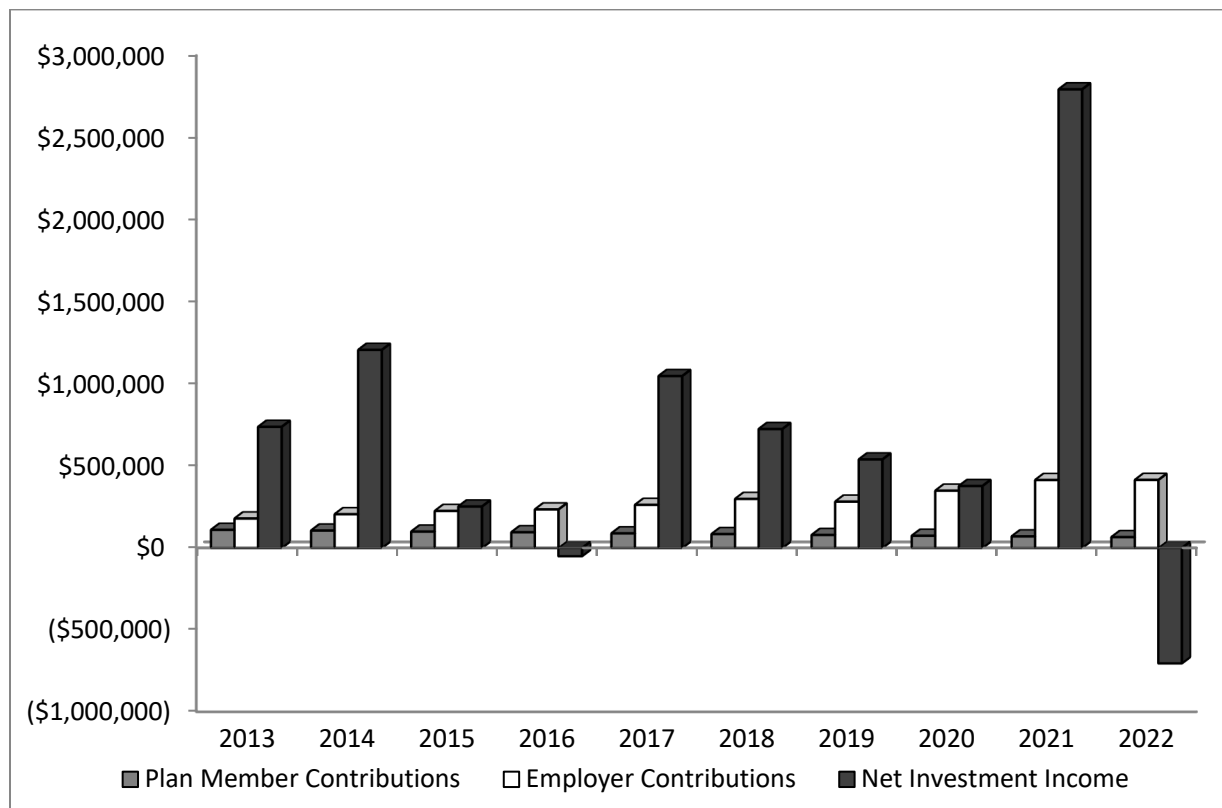


# Statistical Section

Public Employees' Retirement System Defined Benefit Pension Additions by Source (In thousands)						
Year Ended June 30	Plan Member Contributions	Employer Contributions	State of Alaska – Additional State Contribution	Net Investment Income (Loss)	Other	Total
2013	\$ 110,808	\$ 179,976	\$ 164,087	\$ 738,656	\$ 28	\$ 1,193,555
2014	106,565	206,204	176,794	1,207,484	49	1,697,096
2015	100,036	226,136	1,000,000	253,311	36	1,579,519
2016	96,024	235,360	88,586	(49,967)	240	370,243
2017	89,345	263,597	99,167	1,048,006	38	1,500,153
2018	84,956	299,665	72,719	725,310	25	1,182,675
2019	79,609	283,098	135,360	540,088	23	1,038,178
2020	74,514	350,028	79,487	378,119	148	882,296
2021	70,614	414,741	101,383	2,794,112	536	3,381,386
2022	66,412	415,538	97,700	(704,611)	187	(124,774)

**Note:** This schedule shows the full appropriated amount of the additional state contribution as required by AS 39.35.280, a portion of which is included in "Employer Contributions" on the audited financial statements.

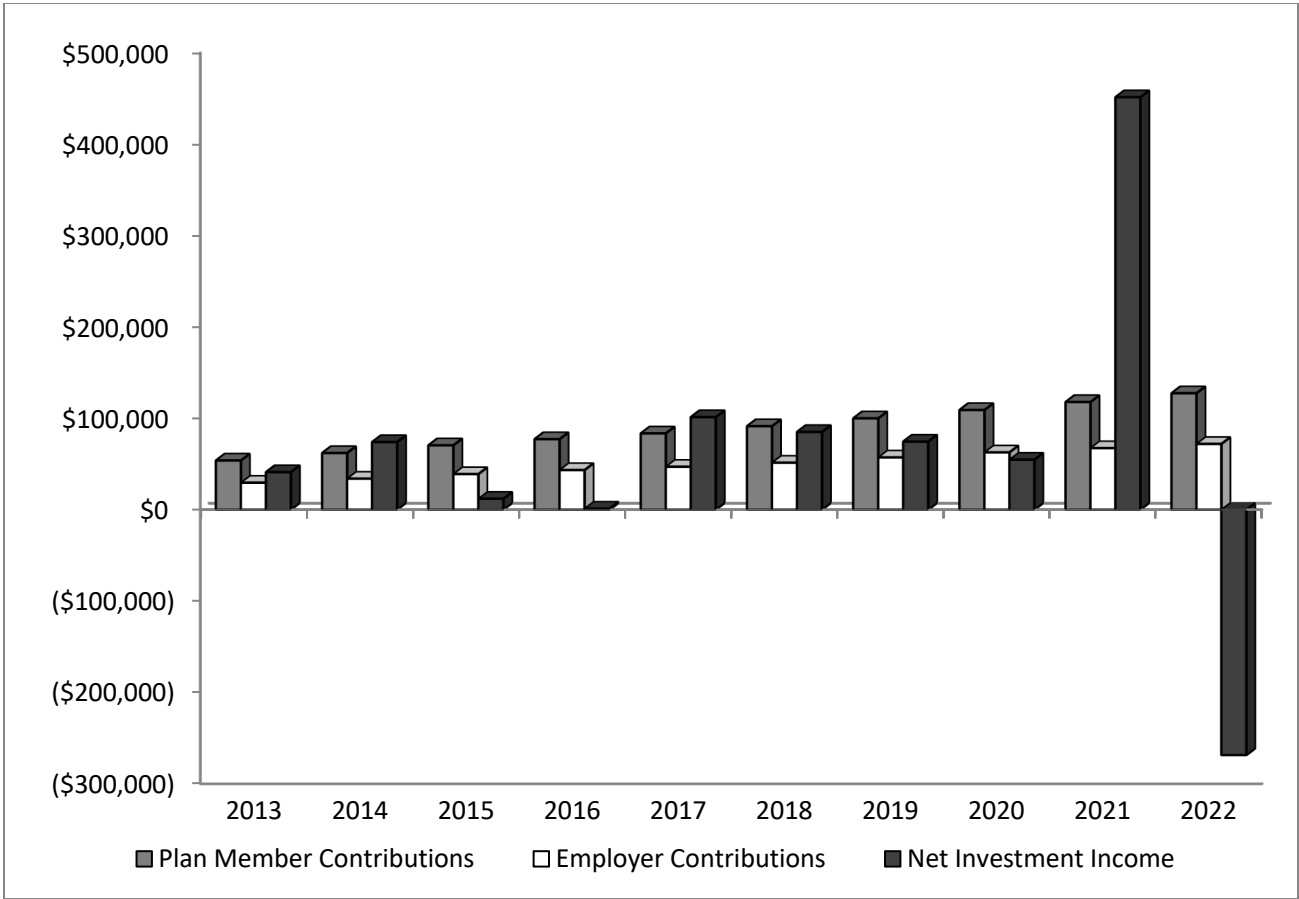
**10-YEAR COMPARISON OF ADDITIONS BY SOURCE**  
(In thousands)



# Statistical Section

Public Employees' Retirement System Defined Contribution Retirement Participant Directed Additions by Source (In thousands)					
Year Ended June 30	Plan Member Contributions	Employer Contributions	Net Investment Income (Loss)	Other	Total
2013	\$ 53,843	\$ 29,519	\$ 41,098	\$ 4	\$ 124,464
2014	61,989	33,942	74,031	21	169,983
2015	70,462	38,949	11,931	1	121,343
2016	77,196	43,350	1,168	157	121,871
2017	83,493	46,982	101,317	185	231,977
2018	91,413	51,424	85,059	420	228,316
2019	99,995	57,221	74,507	454	232,177
2020	109,124	62,715	54,754	19	226,612
2021	117,855	67,389	451,573	148	636,965
2022	127,485	71,983	(268,653)	(36)	(69,221)

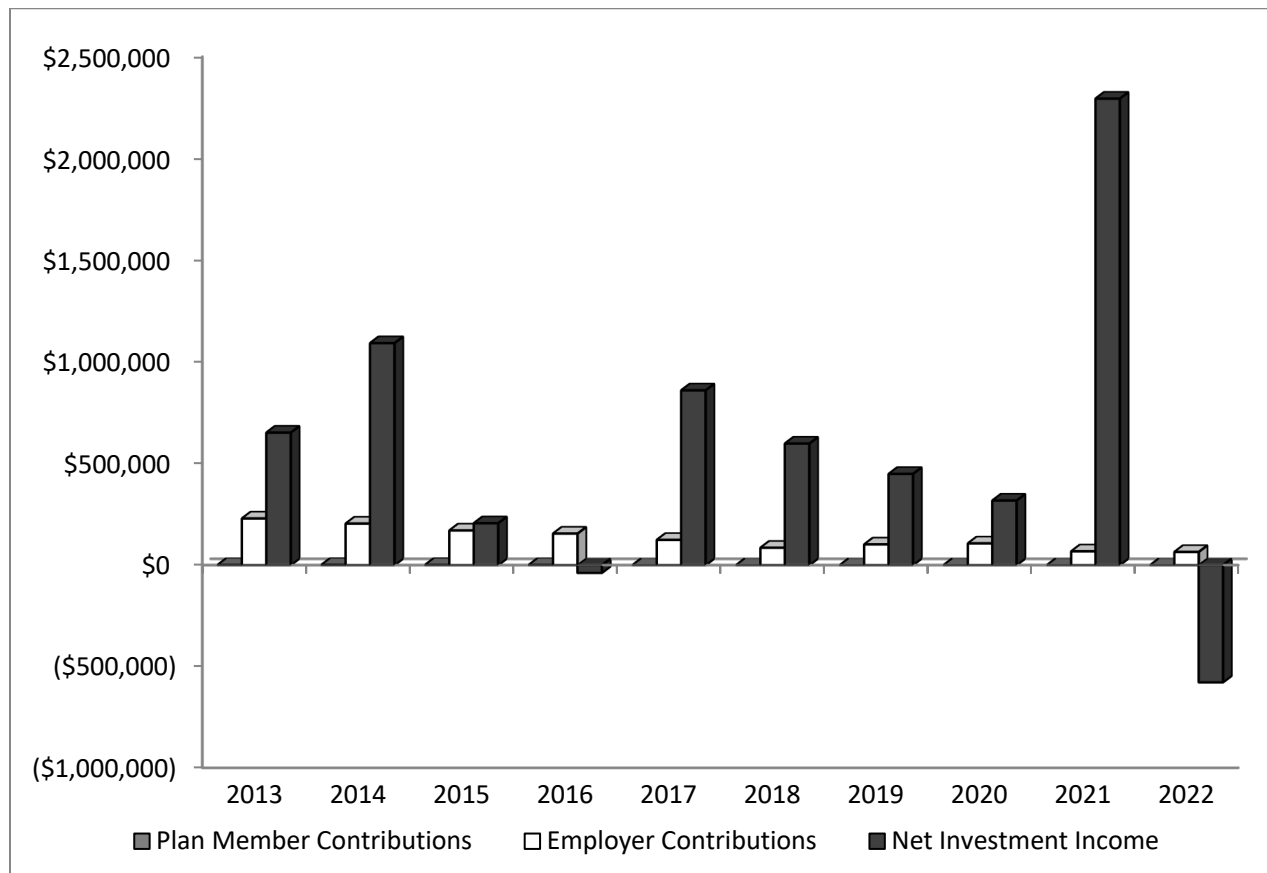
**10-YEAR COMPARISON OF ADDITIONS BY SOURCE**  
(In thousands)



# Statistical Section

Public Employees' Retirement System Defined Benefit Alaska Retiree Healthcare Trust Additions by Source (In thousands)						
Year Ended June 30	Plan Member Premiums	Employer Contributions	State of Alaska – Additional State Contribution	Net Investment Income (Loss)	Other	Total
2013	\$ 635	\$ 229,990	\$ 143,215	\$ 652,118	\$ 10,436	\$ 1,036,394
2014	717	204,779	135,679	1,092,212	17,368	1,450,755
2015	656	171,028	—	206,713	46,983	425,380
2016	621	155,630	37,934	(38,442)	31,566	187,309
2017	—	124,541	—	859,980	43,009	1,027,530
2018	—	85,731	—	598,343	26,338	710,412
2019	—	102,266	—	449,098	65,342	616,706
2020	—	107,298	—	318,158	81,641	507,097
2021	—	68,191	—	2,294,390	91,232	2,453,813
2022	—	64,990	—	(578,684)	102,234	(411,460)

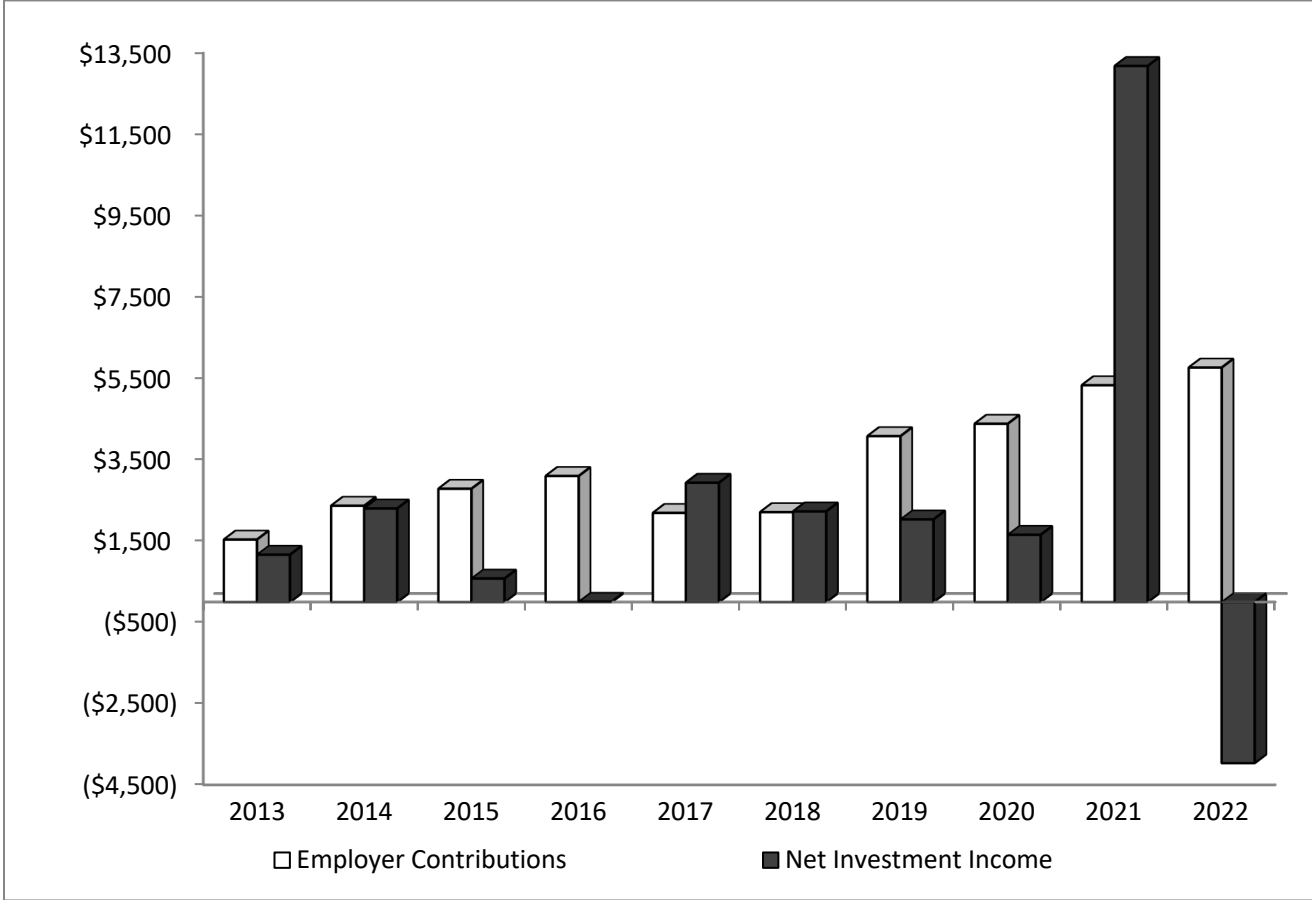
**10-YEAR COMPARISON OF ADDITIONS BY SOURCE**  
(In thousands)



# Statistical Section

<b>Public Employees' Retirement System                      Defined Benefit Occupational Death and Disability                      Additions by Source                      (In thousands)</b>					
Plan Ended June 30	Plan Member Contributions	Employer Contributions	Net Investment Income (Loss)	Other	Total
2013	\$ 8	\$ 1,541	\$ 1,168	\$ —	\$ 2,717
2014	8	2,372	2,305	—	4,685
2015	14	2,790	581	—	3,385
2016	14	3,104	8	—	3,126
2017	—	2,196	2,938	—	5,134
2018	—	2,215	2,233	—	4,448
2019	—	4,083	2,036	—	6,119
2020	—	4,387	1,658	—	6,045
2021	—	5,334	13,182	2	18,518
2022	—	5,769	(3,968)	—	1,801

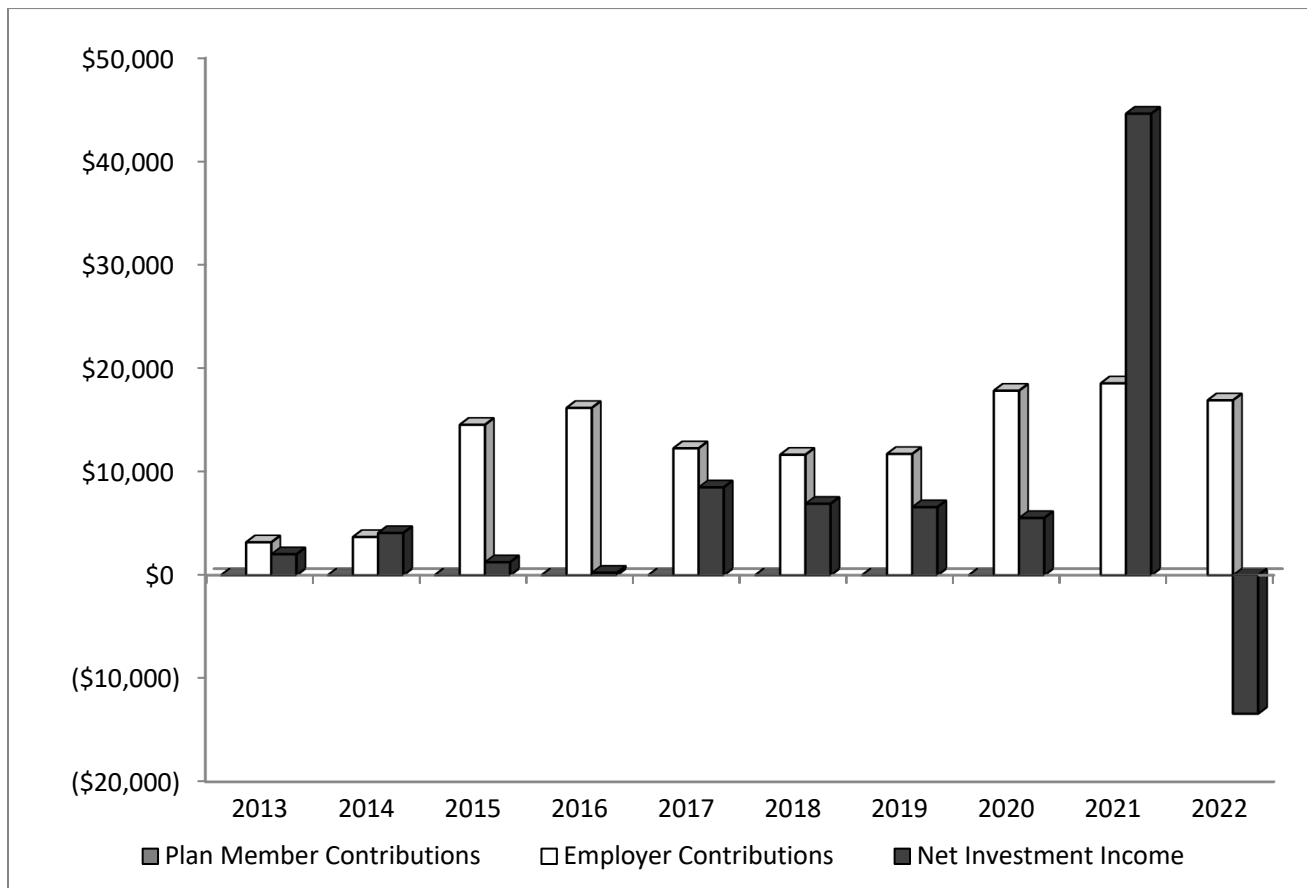
**10-YEAR COMPARISON OF ADDITIONS BY SOURCE**  
(In thousands)



# Statistical Section

Public Employees' Retirement System Defined Benefit Retiree Medical Plan Additions by Source (In thousands)					
Plan Ended June 30	Plan Member Contributions	Employer Contributions	Net Investment Income (Loss)	Other	Total
2013	\$ —	\$ 3,195	\$ 2,040	\$ —	\$ 5,235
2014	—	3,708	4,094	—	7,802
2015	—	14,552	1,267	—	15,819
2016	—	16,184	246	—	16,430
2017	—	12,280	8,506	1	20,787
2018	—	11,657	6,919	2	18,578
2019	—	11,736	6,591	38	18,365
2020	—	17,846	5,546	64	23,456
2021	—	18,559	44,619	102	63,280
2022	—	16,920	(13,410)	226	3,736

**10-YEAR COMPARISON OF ADDITIONS BY SOURCE**  
(In thousands)

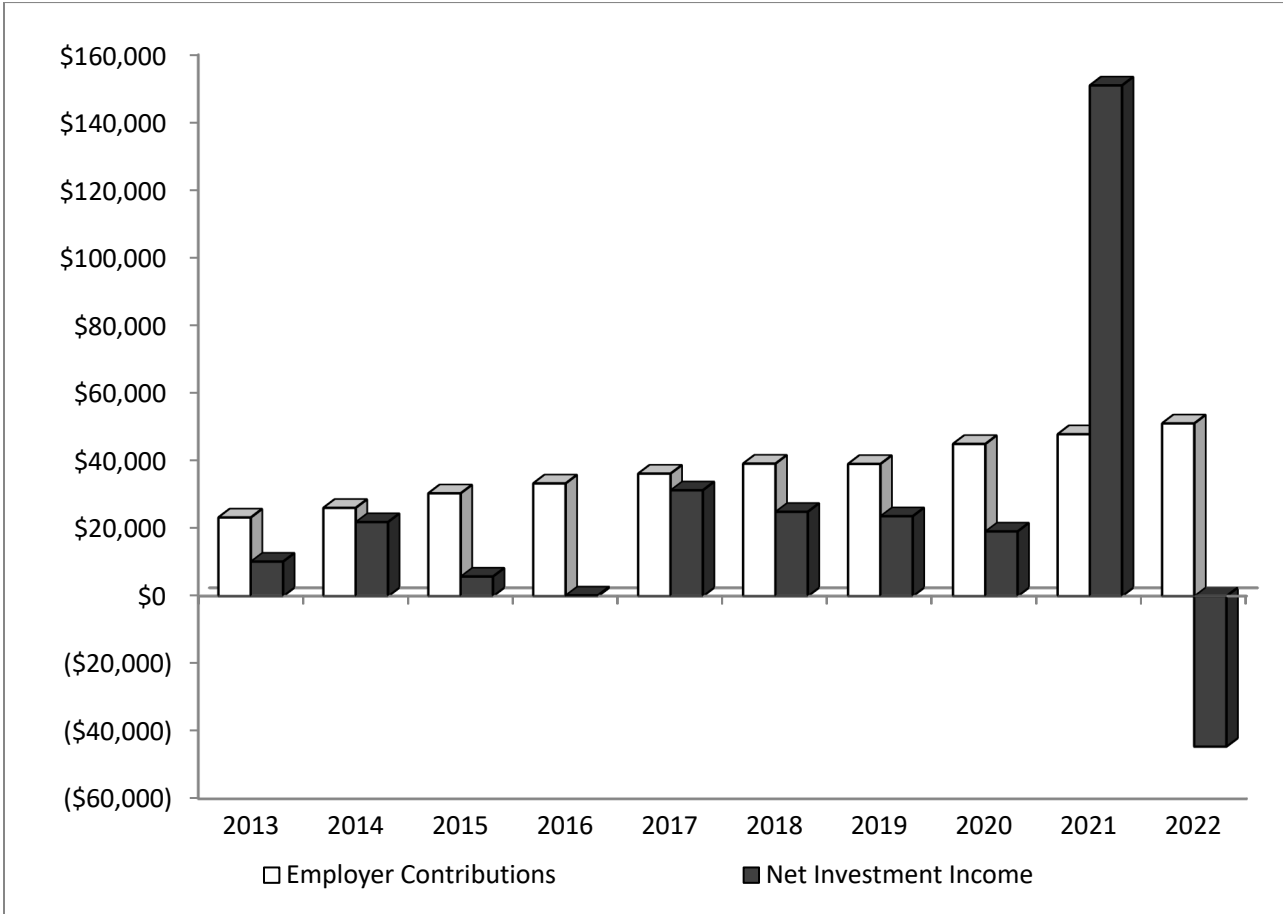




# Statistical Section

Public Employees' Retirement System Defined Contribution Retirement Health Reimbursement Arrangement Additions by Source (In thousands)				
Plan Ended June 30	Employer Contributions	Net Investment Income (Loss)	Other	Total
2013	\$ 23,289	\$ 10,235	\$ —	\$ 33,524
2014	26,128	21,927	—	48,055
2015	30,426	5,813	—	36,239
2016	33,351	217	—	33,568
2017	36,241	31,325	—	67,566
2018	39,195	24,957	—	64,152
2019	39,101	23,657	—	62,758
2020	45,014	19,158	—	64,172
2021	47,889	150,961	19	198,869
2022	51,086	(44,577)	16	6,525

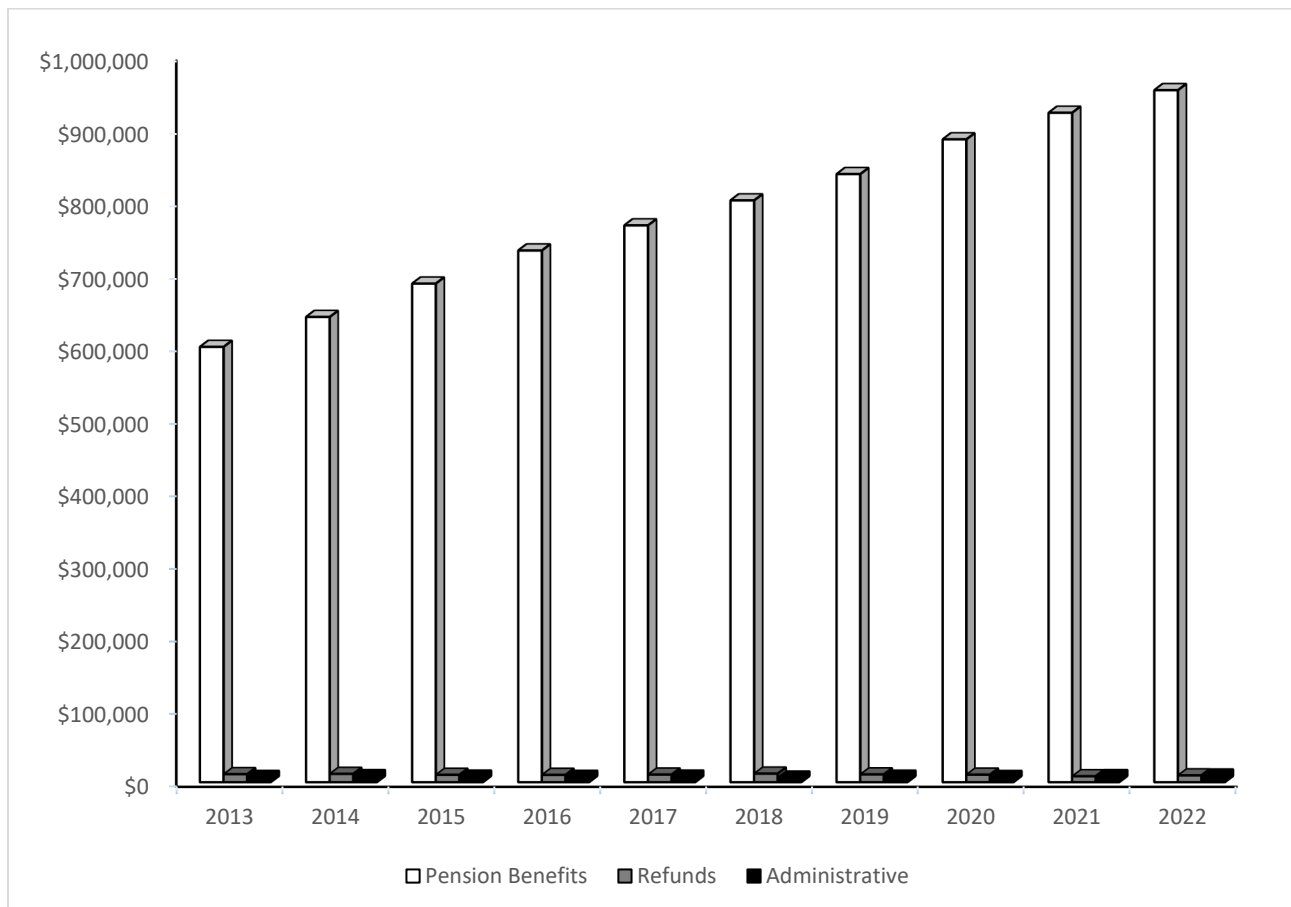
**10-YEAR COMPARISON OF ADDITIONS BY SOURCE**  
(In thousands)



# Statistical Section

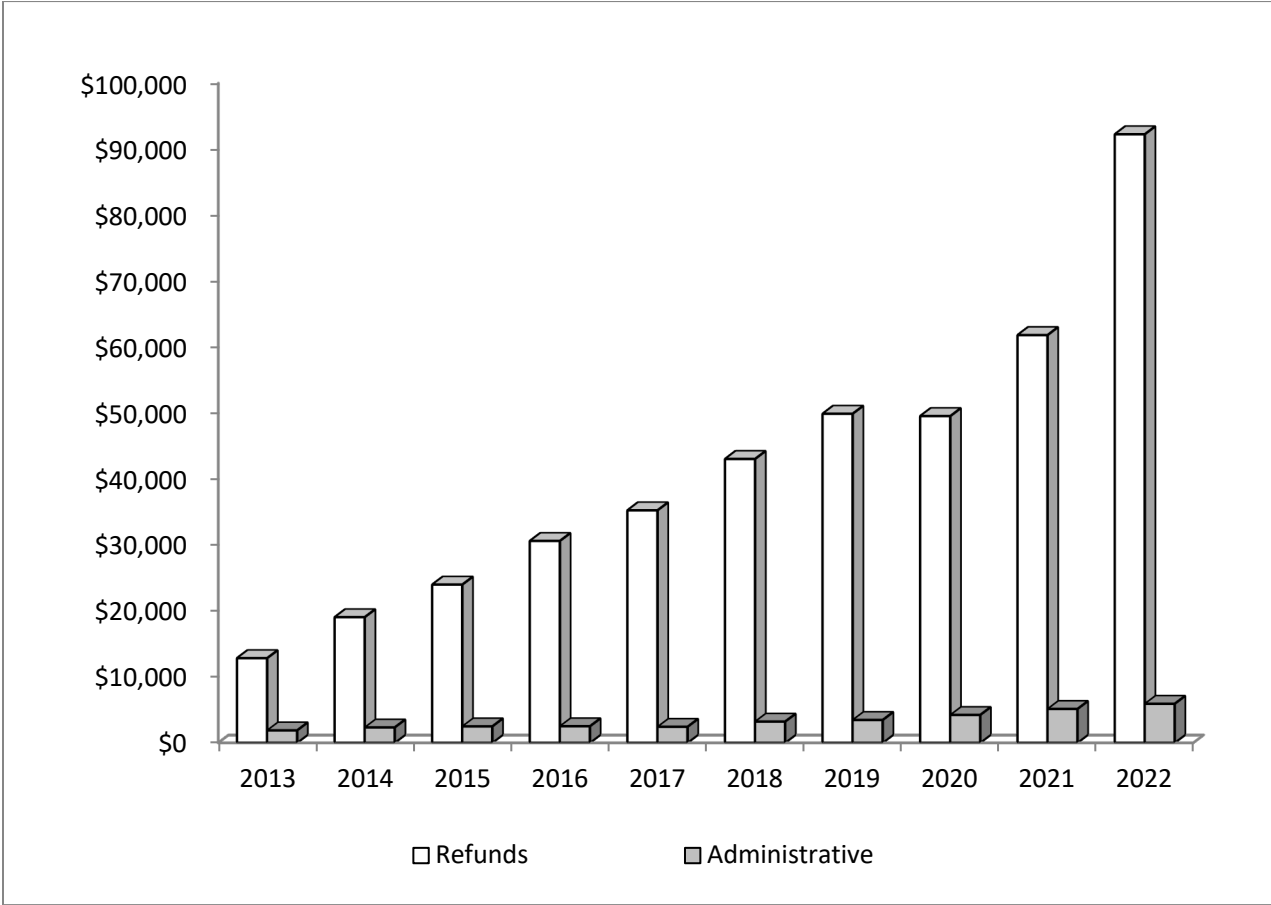
Public Employees' Retirement System Defined Benefit Pension Deductions by Type (In thousands)				
Year Ended June 30	Pension Benefits	Refunds of Contributions	Administrative	Total
2013	\$ 599,318	\$ 10,929	\$ 7,120	\$ 617,367
2014	640,518	11,399	8,223	660,140
2015	686,493	10,049	7,553	704,095
2016	732,141	10,034	7,243	749,418
2017	766,766	10,421	7,526	784,713
2018	801,155	11,722	6,250	819,127
2019	837,381	10,638	7,429	855,448
2020	885,252	10,271	7,017	902,540
2021	921,899	8,107	8,232	938,238
2022	953,055	9,302	9,038	971,395

**10-YEAR COMPARISON OF DEDUCTIONS BY TYPE**  
(In thousands)



Public Employees' Retirement System Defined Contribution Retirement Participant Directed Deductions by Type (In thousands)				
Plan Ended June 30	Refund of Contributions	Administrative	Prior Year Forfeiture Payable Adjustment	Total
2013	\$ 12,872	\$ 1,879	\$ 9,166	\$ 23,917
2014	19,104	2,324	—	21,428
2015	24,067	2,487	—	26,554
2016	30,709	2,506	—	33,215
2017	35,355	2,419	—	37,774
2018	43,132	3,211	—	46,343
2019	49,972	3,465	—	53,437
2020	49,620	4,225	—	53,845
2021	61,879	5,140	—	67,019
2022	92,269	5,925	—	98,194

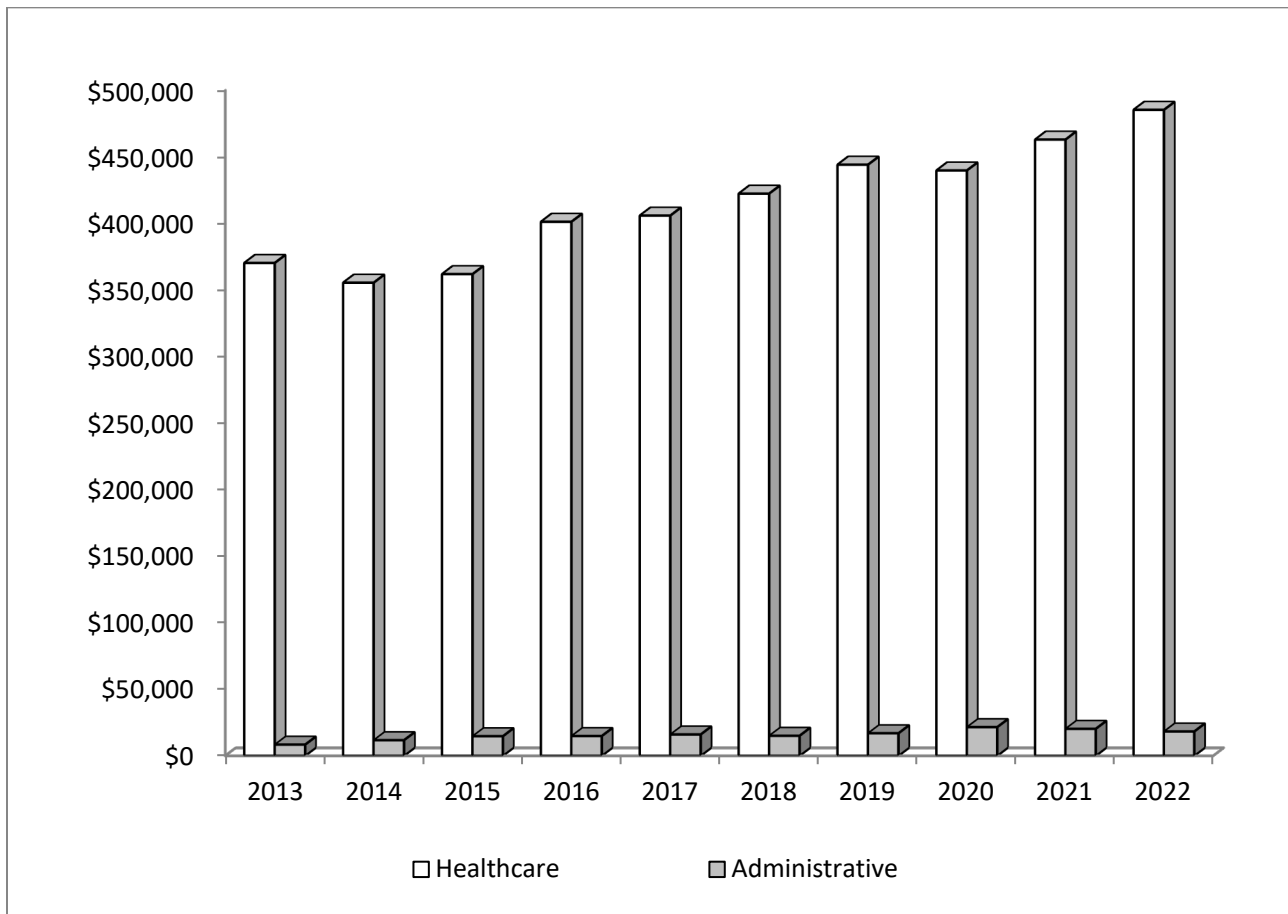
**10-YEAR COMPARISON OF DEDUCTIONS BY TYPE**  
(In thousands)



# Statistical Section

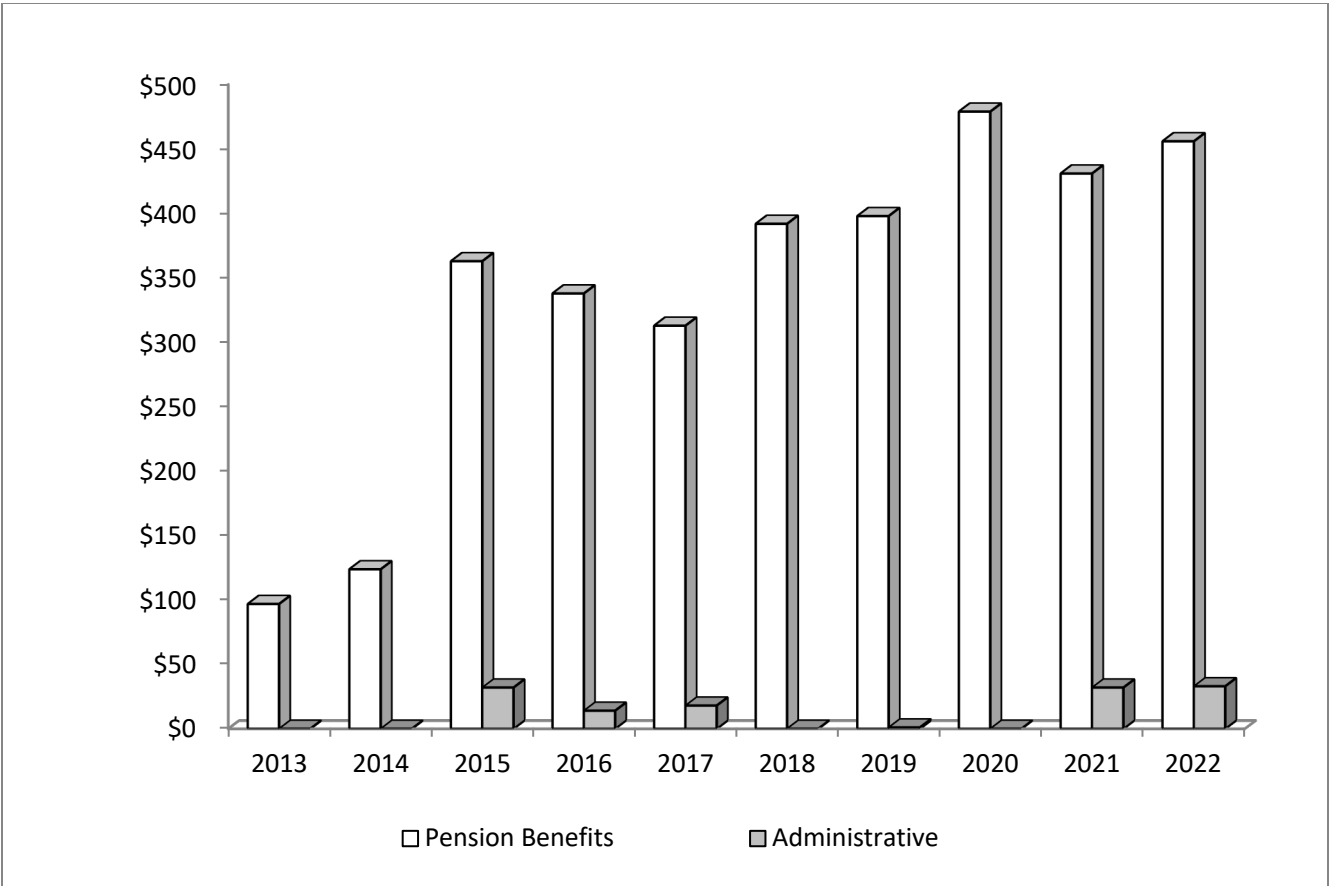
Public Employees' Retirement System Defined Benefit Alaska Retiree Healthcare Trust Deductions by Type (In thousands)			
Plan Ended June 30	Healthcare	Administrative	Total
2013	\$ 370,314	\$ 8,325	\$ 378,639
2014	355,487	11,679	367,166
2015	361,930	14,647	376,577
2016	401,233	14,785	416,018
2017	405,872	15,960	421,832
2018	422,378	14,985	437,363
2019	444,143	16,872	461,015
2020	439,785	21,493	461,278
2021	462,977	20,206	483,183
2022	485,327	18,220	503,547

**10-YEAR COMPARISON OF DEDUCTIONS BY TYPE**  
(In thousands)



Public Employees' Retirement System Defined Benefit Occupational Death and Disability Deductions by Type (In thousands)			
Plan Ended June 30	Pension Benefits	Administrative	Total
2013	\$ 97	\$ —	\$ 97
2014	124	—	124
2015	363	32	395
2016	338	14	352
2017	313	18	331
2018	392	—	392
2019	398	1	399
2020	479	—	479
2021	431	32	463
2022	456	33	489

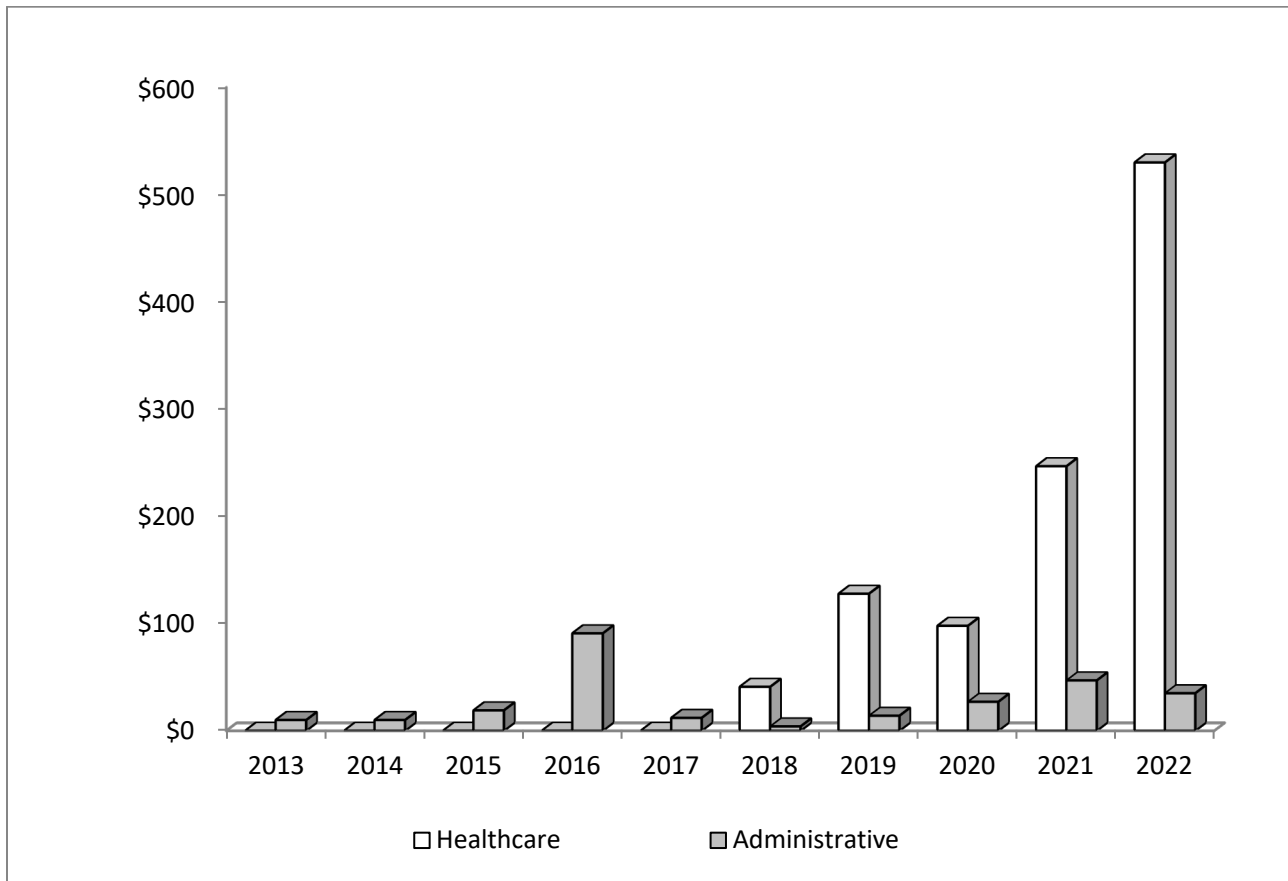
**10-YEAR COMPARISON OF DEDUCTIONS BY TYPE**  
(In thousands)



# Statistical Section

Public Employees' Retirement System Defined Benefit Retiree Medical Plan Deductions by Type (In thousands)			
Plan Ended June 30	Healthcare	Administrative	Total
2013	\$ —	\$ 10	\$ 10
2014	—	10	10
2015	—	19	19
2016	—	91	91
2017	—	12	12
2018	41	4	45
2019	128	14	142
2020	98	27	125
2021	247	47	294
2022	505	100	605

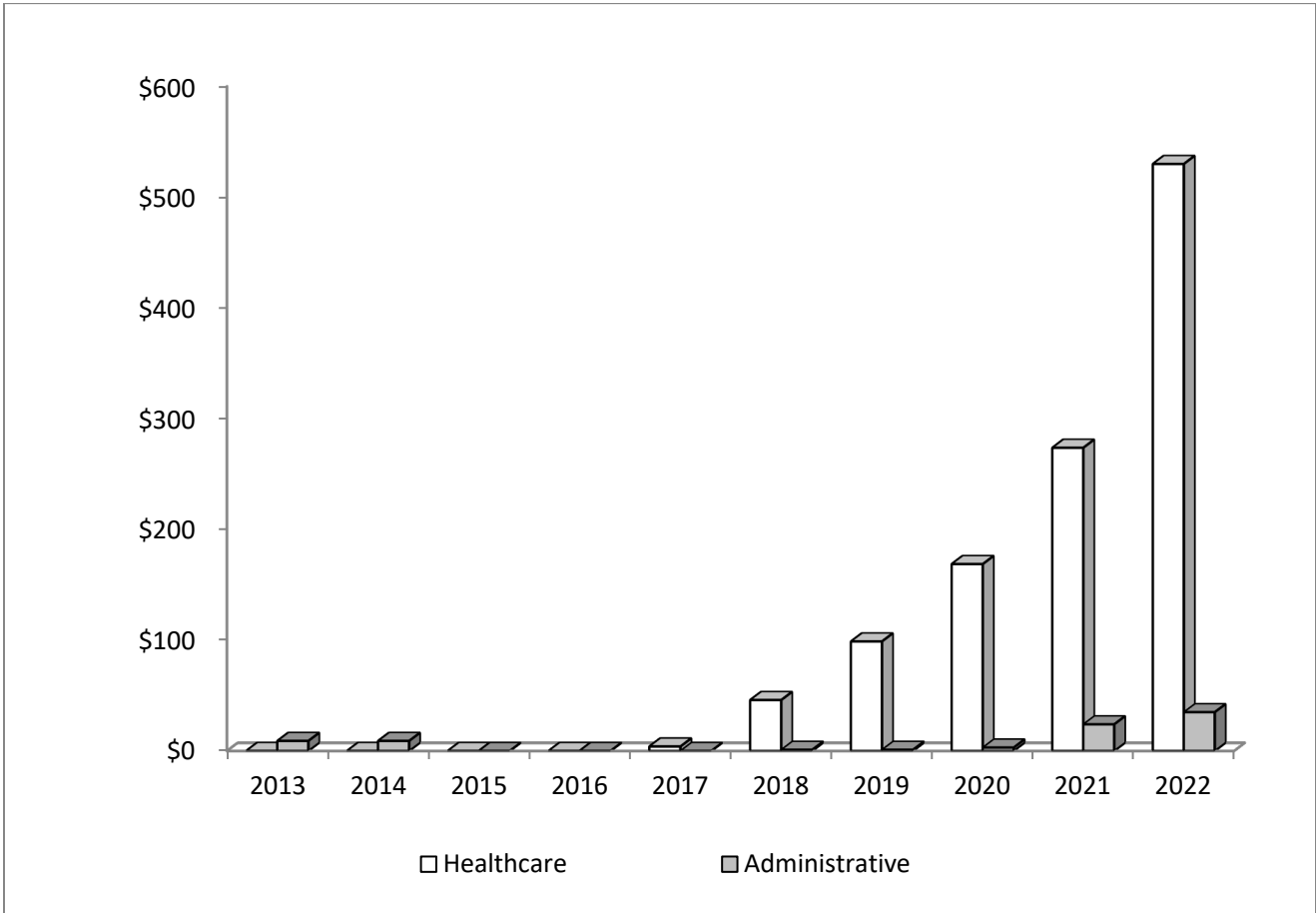
**10-YEAR COMPARISON OF DEDUCTIONS BY TYPE**  
(In thousands)



# Statistical Section

Public Employees' Retirement System Defined Contribution Retirement Healthcare Reimbursement Arrangement Deductions by Type (In thousands)			
Plan Ended June 30	Healthcare	Administrative	Total
2013	\$ —	\$ 9	\$ 9
2014	—	9	9
2015	—	—	—
2016	—	—	—
2017	4	—	4
2018	46	1	47
2019	99	1	100
2020	169	3	172
2021	274	24	298
2022	530	35	565

**10-YEAR COMPARISON OF DEDUCTIONS BY TYPE**  
(In thousands)



# Statistical Section

Public Employees' Retirement System Schedule of Average Benefit Payments New Benefit Recipients							
	Years of Credited Service						
	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30+
All Others							
Period 7/1/15 - 6/30/16:							
Average Monthly Benefit	\$ 434	\$ 660	\$1,240	\$2,017	\$3,059	\$4,158	\$6,583
Number of Recipients	30	323	387	266	192	161	135
Period 7/1/16 - 6/30/17:							
Average Monthly Benefit	\$ 381	\$ 640	\$1,271	\$2,067	\$3,119	\$4,579	\$6,224
Number of Recipients	27	254	375	233	212	191	115
Period 7/1/17 - 6/30/18:							
Average Monthly Benefit	\$ 414	\$ 607	\$1,299	\$1,982	\$3,034	\$4,475	\$6,085
Number of Recipients	26	221	351	280	223	214	127
Period 7/1/18 - 6/30/19:							
Average Monthly Benefit	\$ 652	\$ 646	\$1,301	\$2,071	\$3,058	\$4,596	\$5,685
Number of Recipients	21	190	266	289	222	205	105
Period 7/1/19 - 6/30/20:							
Average Monthly Benefit	\$ 492	\$ 601	\$1,311	\$2,065	\$3,040	\$4,686	\$6,213
Number of Recipients	32	165	218	258	183	197	122
Period 7/1/20 - 6/30/21:							
Average Monthly Benefit	\$553	\$628	\$1,317	\$2,213	\$3,091	\$4,607	\$6,054
Number of Recipients	17	163	228	281	194	188	114
Peace Officer/Firefighter							
Period 7/1/15 - 6/30/16:							
Average Monthly Benefit	\$ —	\$ 958	\$1,742	\$3,347	\$4,622	\$5,778	\$7,221
Number of Recipients	—	6	11	19	30	28	16
Period 7/1/16 - 6/30/17:							
Average Monthly Benefit	\$ —	\$ 686	\$2,075	\$3,234	\$4,462	\$5,151	\$6,376
Number of Recipients	—	8	9	28	41	23	14
Period 7/1/17 - 6/30/18:							
Average Monthly Benefit	\$ —	\$1,063	\$2,133	\$3,747	\$4,847	\$6,024	\$7,717
Number of Recipients	—	4	18	19	35	30	3
Period 7/1/18 - 6/30/19:							
Average Monthly Benefit	\$ —	\$ 651	\$1,933	\$3,362	\$4,786	\$6,196	\$5,688
Number of Recipients	—	5	11	25	38	26	6
Period 7/1/19 - 6/30/20:							
Average Monthly Benefit	\$ —	\$694	\$2,212	\$3,626	\$5,531	\$6,829	\$8,636
Number of Recipients	—	6	11	23	40	32	6
Period 7/1/20 - 6/30/21:							
Average Monthly Benefit	\$2,612	\$767	\$1,619	\$3,711	\$5,196	\$6,960	\$7,970
Number of Recipients	2	5	9	26	42	40	9

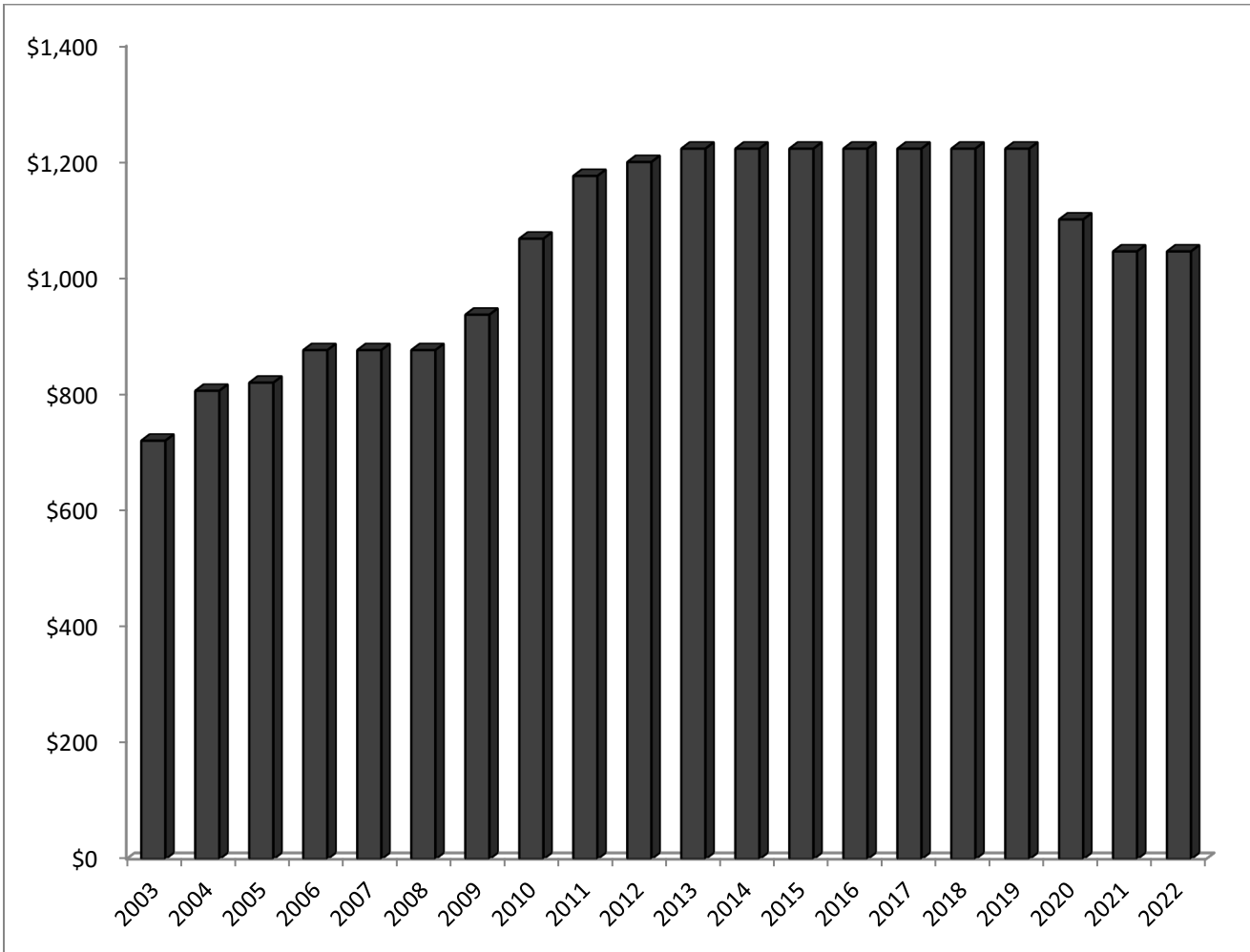
"Average Monthly Benefit" includes post-retirement pension adjustments and cost-of-living increases.



# Statistical Section

Public Employees' Retirement System Schedule of Pension and Healthcare Benefits Deductions by Type (In thousands)					
Year Ended June 30	Service	Disability	Survivor	Healthcare	Total
2013	\$ 563,172	\$ 5,276	\$ 30,870	\$ 395,939	\$ 995,257
2014	601,705	5,630	33,183	415,926	1,056,444
2015	645,895	5,220	35,742	361,930	1,048,786
2016	689,487	4,878	38,115	401,233	1,133,713
2017	721,300	4,812	40,967	405,876	1,172,955
2018	753,409	4,861	43,277	422,465	1,224,012
2019	786,301	5,052	46,426	444,370	1,282,149
2020	831,325	4,439	49,967	440,052	1,325,783
2021	865,048	4,260	53,022	463,498	1,385,828
2022	892,826	3,902	56,783	486,362	1,439,873

**20-YEAR COMPARISON OF RETIREE MONTHLY COMPOSITE MEDICAL PREMIUMS**



# Statistical Section

Public Employees' Retirement System Schedule of Pension Benefit Recipients by Type of Pension Benefit and Option Elected Valuation as of June 30, 2021									
Amount of Monthly Pension Benefit	Number of Recipients	Type of Pension Benefit			Option Selected				
		1	2	3	1	2	3	4	5
<b>All Others</b>									
\$ 1 - 300	2,112	1,553	558	1	1,038	386	282	62	344
301 - 600	5,102	4,260	836	6	2,709	1,170	814	256	153
601 - 900	4,240	3,530	700	10	2,238	1,030	675	181	116
901 - 1,200	3,491	3,004	480	7	1,738	843	669	160	81
1,201 - 1,500	2,972	2,587	368	17	1,480	750	563	109	70
1,501 - 1,800	2,378	2,113	254	11	1,103	672	462	84	57
1,801 - 2,100	2,049	1,836	197	16	951	550	396	93	59
2,101 - 2,400	1,759	1,599	149	11	781	504	348	81	45
2,401 - 2,700	1,475	1,357	101	17	648	415	307	57	48
2,701 - 3,000	1,270	1,181	86	3	552	392	254	41	31
3,001 - 3,300	1,084	1,026	56	2	429	352	233	42	28
3,301 - 3,600	918	877	38	3	365	288	202	45	18
3,601 - 3,900	791	762	27	2	313	273	156	34	15
3,901 - 4,200	717	690	27	—	284	229	158	30	16
over \$4,200	3,686	3,634	45	7	1,269	1,296	865	207	49
<b>Totals</b>	<b>34,044</b>	<b>30,009</b>	<b>3,922</b>	<b>113</b>	<b>15,898</b>	<b>9,150</b>	<b>6,384</b>	<b>1,482</b>	<b>1,130</b>
<b>Peace Officer/Firefighter</b>									
\$ 1 - 300	55	16	39	—	42	4	0	2	7
301 - 600	175	110	65	—	97	37	22	7	12
601 - 900	182	100	81	1	109	43	11	12	7
901 - 1,200	167	89	78	—	108	30	16	6	7
1,201 - 1,500	178	111	66	1	105	39	19	6	9
1,501 - 1,800	172	124	48	—	93	45	22	8	4
1,801 - 2,100	156	106	49	1	70	41	33	7	5
2,101 - 2,400	240	177	60	3	113	70	32	12	13
2,401 - 2,700	193	163	26	4	74	63	38	13	5
2,701 - 3,000	228	199	27	2	78	97	34	11	8
3,001 - 3,300	283	249	31	3	98	107	57	12	9
3,301 - 3,600	231	199	29	3	84	92	32	13	10
3,601 - 3,900	206	184	19	3	75	87	30	10	4
3,901 - 4,200	202	191	9	2	64	87	35	12	4
over \$4,200	1,005	972	30	3	271	479	179	67	9
<b>Totals</b>	<b>3,673</b>	<b>2,990</b>	<b>657</b>	<b>26</b>	<b>1,481</b>	<b>1,321</b>	<b>560</b>	<b>198</b>	<b>113</b>

### Type of Pension Benefit

- 1 - Regular retirement
- 2 - Survivor payment
- 3 - Disability

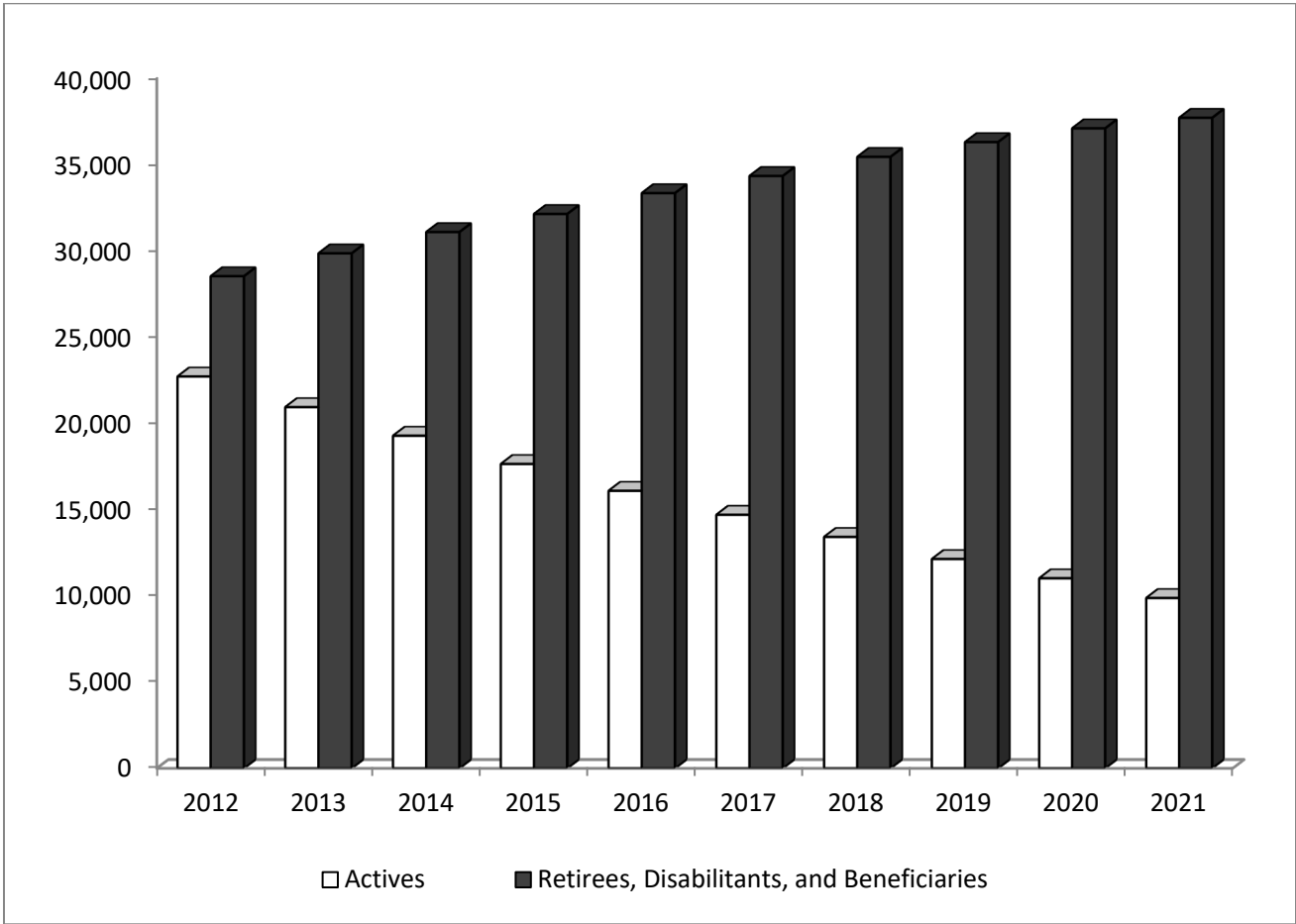
### Option Selected

- 1 - Whole Life Annuity
- 2 - 75% Joint and Contingent Annuity
- 3 - 50% Joint and Contingent Annuity
- 4 - 66 2/3% Joint and Survivor Annuity
- 5 - Level Income Option

# Statistical Section

Public Employees' Retirement System System Membership by Status					
Year Ended June 30	Active	Retirees, Disabilitants & Beneficiaries	Vested Terminations	Nonvested Terminations w/Balance	Total
2012	22,730	28,540	6,294	13,552	71,116
2013	20,955	29,865	6,230	13,162	70,212
2014	19,297	31,099	6,167	12,713	69,276
2015	17,660	32,145	6,304	12,339	68,448
2016	16,105	33,353	6,160	11,880	67,498
2017	14,719	34,347	5,962	11,506	66,534
2018	13,434	35,454	5,660	11,192	65,740
2019	12,152	36,310	5,499	10,921	64,882
2020	11,033	37,106	5,327	10,642	64,108
2021	9,888	37,717	5,135	10,432	63,172

**10-YEAR COMPARISON OF ACTIVE MEMBERS AND RETIREES, DISABILITANTS, AND BENEFICIARIES**



# Statistical Section

<b>Public Employees' Retirement System Principal Participating Employers June 30, 2022</b>			
<b>Employer</b>	<b>Non-retired Members</b>	<b>Rank</b>	<b>Percentage of Total Non-retired Members</b>
State of Alaska	27,597	1	39.15%
Anchorage School District	6,255	2	8.87
University of Alaska	<u>4,726</u>	3	<u>6.71</u>
<b>Total</b>	<b><u>38,578</u></b>		<b><u>54.73%</u></b>

## Public Employees' Retirement System Participating Employers June 30, 2022

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Akutan, City of	Delta-Greely School District
Alaska, State of	Delta Junction, City of
Alaska Gasline Development Corporation	Denali Borough
Alaska Gateway School District	Denali Borough School District
Alaska Housing Finance Corporation	Dillingham, City of
Aleutian Housing Authority	Dillingham City School District
Aleutians East Borough	
Aleutians East Borough School District	Egegik, City of
Allakaket, City of	Elim, City of
Anchorage, Municipality of	
Anchorage Community Development Authority	Fairbanks, City of
Anchorage School District	Fairbanks North Star Borough
Anderson, City of	Fairbanks North Star Borough School District
Aniak, City of	Fort Yukon, City of
Annette Island School District	
Atka, City of	Galena, City of
	Galena City School District
Baranof Island Housing Authority	
Barrow, City of	Haines Borough
Bartlett Regional Hospital	Haines Borough School District
Bering Strait School District	Homer, City of
Bering Straits Regional Housing Authority	Hoonah, City of
Bethel, City of	Hoonah City School District
Bristol Bay Borough	Hooper Bay, City of
Bristol Bay Borough School District	Huslia, City of
Bristol Bay Housing Authority	Hydaburg City School District
Chatham School District	Iditarod Area School District
Chugach School District	Ilisagvik College
Cook Inlet Housing Authority	Interior Regional Housing Authority
Copper River Basin Regional Housing Authority	Inter-Island Ferry Authority
Copper River School District	
Cordova, City of	Juneau School District, City and Borough of
Cordova City School District	Juneau, City and Borough of
Cordova Community Medical Center	
Craig, City of	
Craig City School District	

# Statistical Section

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## Public Employees' Retirement System Participating Employers at June 30, 2022 (continued)

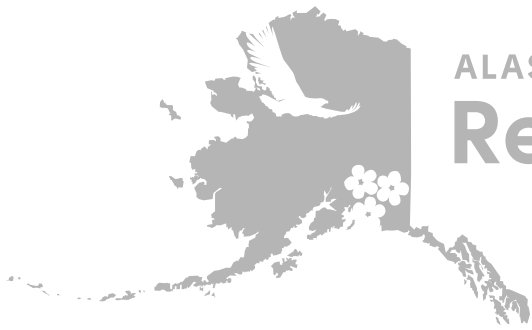
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Kachemak, City of	North Pacific Rim Housing Authority
Kake City School District	North Pole, City of
Kaltag, City of	North Slope Borough
Kashunamiut School District	North Slope Borough School District
Kenai, City of	Northwest Arctic Borough
Kenai Peninsula Borough	Northwest Arctic Borough School District
Kenai Peninsula Borough School District	Northwest Inupiat Housing Authority
Ketchikan, City of	
Ketchikan Gateway Borough	Palmer, City of
Ketchikan Gateway Borough School District	Pelican, City of
King Cove, City of	Pelican City School District
Kivalina, City of	Petersburg Borough
Klawock, City of	Petersburg City School District
Klawock City School District	Petersburg Medical Center
Kodiak, City of	Pribilof School District
Kodiak Island Borough	
Kodiak Island Borough School District	Saint George, City of
Kotzebue, City of	Saint Mary's School District
Koyuk, City of	Saint Paul, City of
Kuspuk School District	Sand Point, City of
	Saxman, City of
Lake and Peninsula Borough	Saxman Seaport
Lake and Peninsula Borough School District	Selawik, City of
Lower Kuskokwim School District	Seldovia, City of
Lower Yukon School District	Seward, City of
	Shaktoolik, City of
Matanuska-Susitna Borough	Sitka Borough School District
Matanuska-Susitna Borough School District	Sitka, City and Borough of
Mekoryuk, City of	Skagway City School District
	Skagway, Municipality of
Nenana, City of	Soldotna, City of
Nenana City School District	Southeast Island School District
Nome, City of	Southeast Regional Resource Center
Nome City School District	Southwest Region School District
Nome Joint Utility System	Special Education Service Agency
Noorvik, City of	
North Pacific Fishery Management Council	

**Public Employees' Retirement System  
Participating Employers  
June 30, 2022 (continued)**

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Tagiugmiullu Nunamiullu Housing Authority	Wasilla, City of
Tanana, City of	Whittier, City of
Tanana School District	Wrangell, City and Borough of
Thorne Bay, City of	Wrangell Public School District
Tlingit-Haida Regional Housing Authority	
Toksook Bay, City of	Yakutat, City and Borough of
	Yakutat School District
Unalaska, City of	Yukon Flats School District
Unalaska City School District	Yukon-Koyukuk School District
University of Alaska	Yupiit School District
Upper Kalskag, City of	
Valdez, City of	
Valdez City School District	



ALASKA DIVISION OF  
**Retirement  
and Benefits**







STATE OF ALASKA • DEPARTMENT OF ADMINISTRATION

• *Division of Retirement and Benefits* •

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